

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

**BASIC FINANCIAL STATEMENTS  
(AUDITED)**

**FOR THE YEAR ENDED DECEMBER 31, 2015**

**CATHY HENTHORN, DIRECTOR OF FINANCIAL OPERATIONS**





# Dave Yost • Auditor of State

Members of the Board  
Mid East Ohio Regional Council  
1 Avalon Road  
Mt. Vernon, Ohio 43050

We have reviewed the *Independent Auditor's Report* of the Mid East Ohio Regional Council, Knox County, prepared by Julian & Grube, Inc., for the audit period January 1, 2015 through December 31, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Mid East Ohio Regional Council is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost  
Auditor of State

September 15, 2016

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**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

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# Julian & Grube, Inc.

*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

## **Independent Auditor's Report**

Mid East Ohio Regional Council  
Knox County  
1 Avalon Road  
Mt. Vernon, Ohio 43050

To the Members of the Board:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the Mid East Ohio Regional Council, Knox County, Ohio, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Mid East Ohio Regional Council's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Mid East Ohio Regional Council's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Mid East Ohio Regional Council's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Mid East Ohio Regional Council, Knox County, Ohio, as of December 31, 2015, and the changes in financial position and its cash flows for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Emphasis of Matter***

As discussed in Note 3 to the financial statements, during the year ended December 31, 2015, the Mid East Ohio Regional Council adopted Governmental Accounting Standard No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27* and No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an Amendment of GASB Statement No. 68*. We did not modify our opinion regarding this matter.

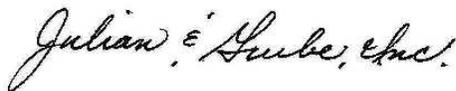
***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* and schedules of net pension liabilities/net pension assets and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2016, on our consideration of the Mid East Ohio Regional Council's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Mid East Ohio Regional Council's internal control over financial reporting and compliance.



Julian & Grube, Inc.  
June 23, 2016

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(UNAUDITED)**

The management's discussion and analysis of Mid East Ohio Regional Council's (the "Council") financial performance provides an overall review of the Council's financial activities for the year ended December 31, 2015. The intent of this discussion and analysis is to look at the Council's financial performance as a whole. Readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Council's financial performance.

**Financial Highlights**

Key financial highlights for the year of 2015 are as follows:

- Net position increased \$1,306,648, which represents a 7.3% increase from the year ended December 31, 2014 (as restated – see Note 3).
- The Council's operating revenues total \$5,742,271 for the year ended December 31, 2015. Operating expenses amount to \$4,515,615.

**Using the Basic Financial Statements**

***Statement of Net Position, Statement of Revenues, Expenses and Changes in Net Position and the Statement of Cash Flows***

This annual report consists of two parts: management's discussion and analysis and the basic financial statements. The basic financial statements include a statement of net position, statement of revenues, expenses and changes in net position and a statement of cash flows. Since the Council only uses one fund for its operations, the entity wide and fund presentation information are the same.

The statement of net position and statement of revenues, expenses and changes in net position answers the question, "How did we do financially during 2015?" These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting and economic resource focus, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all revenues and expenses during the year, regardless of when the cash is received or paid. The statement of net position can be found on page 11 of this report and the statement of activities can be found on page 12 of this report.

The statement of cash flows provides information about how the Council finances and meets the cash flow needs of its operations. The statement of cash flows can be found on page 13 of this report.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the financial statements. These notes to the basic financial statements can be found on pages 14 - 30 of this report.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(UNAUDITED)

***Required Supplementary Information (RSI)***

The RSI contains information regarding the Council's proportionate share of the Ohio Public Employees Retirement System's (OPERS) net pension liability/net pension asset and the Council's schedule of contributions to OPERS. The RSI can be found on pages 31 - 34 of this report.

The Council has restated certain balances for 2014 to reflect the implementation of GASB Statements 68 and 71 (see Note 3). The table below provides a comparative analysis of the Council's net position for the years ended December 31, 2015 and 2014, respectively.

	<b>Net Position</b>	
	2015	Restated 2014
<u>Assets</u>		
Current Assets	\$ 20,161,477	\$ 18,839,128
Noncurrent Assets	5,846	1,593
Capital Assets	<u>590,420</u>	<u>607,035</u>
Total Assets	<u>20,757,743</u>	<u>19,447,756</u>
Deferred Outflows of Resources	<u>254,568</u>	<u>186,012</u>
<u>Liabilities</u>		
Current Liabilities	177,204	167,467
Long-Term Liabilities	<u>1,481,105</u>	<u>1,447,652</u>
Total Liabilities	<u>1,658,309</u>	<u>1,615,119</u>
Deferred Inflows of Resources	<u>28,705</u>	<u>-</u>
<u>Net Position</u>		
Investment in Capital Assets	590,420	607,035
Unrestricted	<u>18,734,877</u>	<u>17,411,614</u>
Total Net Position	<u>\$ 19,325,297</u>	<u>\$ 18,018,649</u>

During 2015, the Council adopted Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27" and GASB Statement 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date - An Amendment of GASB Statement No. 68" which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the Council's actual financial condition by adding deferred inflows related to pension and the net pension asset/liability to the reported net position and subtracting deferred outflows related to pension.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(UNAUDITED)

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the Council's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Council is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the Council's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the Council is reporting a net pension asset/liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This implementation had the effect of restating net position from \$19,278,696 as previously reported at December 31, 2014 to \$18,018,649.

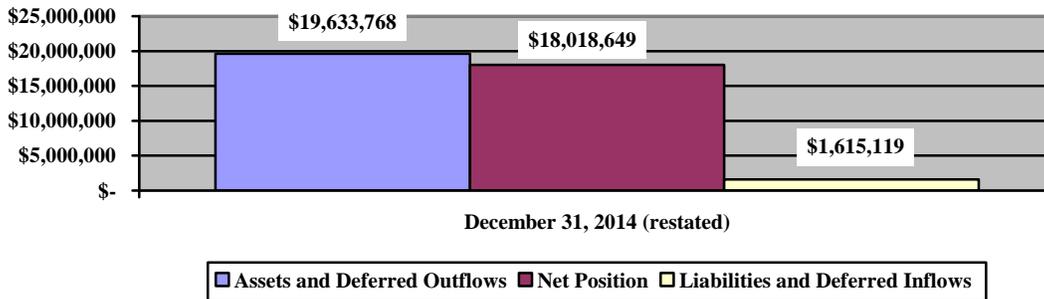
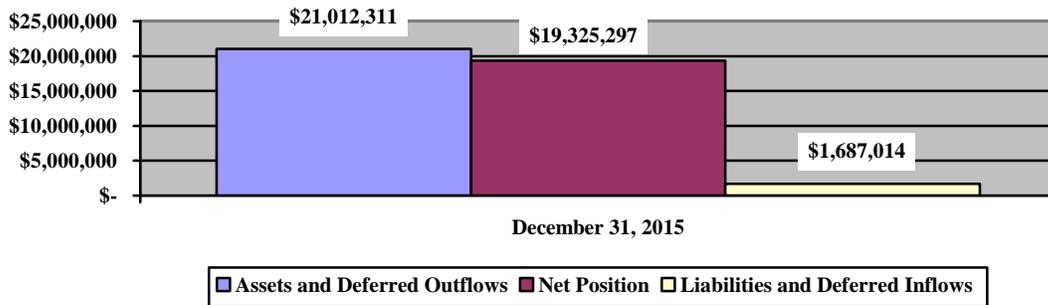
**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(UNAUDITED)**

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2015, the Council's assets exceeded liabilities by \$19,325,297.

The Council has \$590,420 invested in capital assets, which is unavailable for expending. The remaining balance of unrestricted net position of \$18,734,877 may be used to meet the Council's ongoing activities.

The tables below provide a comparison of the Council's assets and deferred outflows of resources, liabilities and deferred inflows of resources, and net position for the years ended December 31, 2015 and 2014, respectively. Amounts for 2014 have been restated as described in Note 3.



**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(UNAUDITED)**

The table below shows a comparison of the change in net position for the years ended December 31, 2015 and December 31, 2014:

	<u>2015</u>	<u>2014</u>
<b><u>Revenues</u></b>		
Operating:		
Intergovernmental - Intermediate	\$ 4,599,784	\$ 6,214,833
Intergovernmental - Intermediate	22,960	12,471
Intergovernmental - Intermediate	1,023,412	647,457
Miscellaneous	96,115	100,561
Nonoperating:		
Earnings on Investments	167,881	124,781
Unrealized Gain (Loss) on Investments	(41,869)	(9,020)
Total Revenues	<u>5,868,283</u>	<u>7,091,083</u>
<b><u>Expenses</u></b>		
Operating:		
Salaries and Benefits	2,117,949	2,295,021
Provider Services	535,036	724,967
Rent	78,929	105,275
County Expenses	14,150	40,014
Other Supported Living	161,638	153,906
Room and Board	159,674	139,631
IO Waiver	578,930	947,548
Travel and Training	170,868	185,029
Professional Expense	244,373	281,581
Administrative Overhead	162,791	158,913
Equipment	10,715	6,097
Depreciation	16,615	16,784
Program Expense Administrative Overhead	127,598	158,364
Program Administration	136,349	87,222
State Administration	-	5,620
Prior Period Adjustment	-	12,873
Nonoperating:		
Investment Expenses	46,020	46,020
Total Expenses	<u>4,561,635</u>	<u>5,364,865</u>
Change in Net Position	<u>1,306,648</u>	<u>1,726,218</u>
Net Position Beginning of Year (restated)	<u>18,018,649</u>	N/A
Net Position End of Year	<u>\$ 19,325,297</u>	<u>\$ 18,018,649</u>

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(UNAUDITED)**

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$186,012 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$164,533.

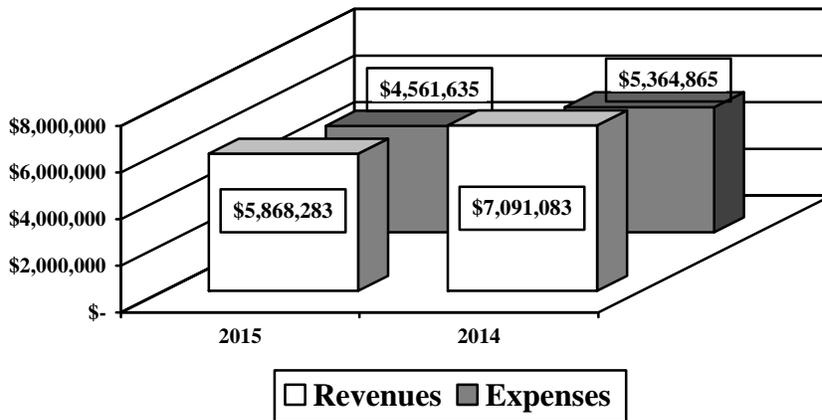
Consequently, in order to compare 2015 total program expenses to 2014, the following adjustments are needed:

Total 2015 program expenses under GASB 68	\$ 4,515,615
Pension expense under GASB 68	(164,533)
2015 contractually required contributions	<u>175,184</u>
Adjusted 2015 program expenses	4,526,266
Total 2014 program expenses under GASB 27	<u>5,318,845</u>
(Decrease) in program expenses not related to pension	<u>\$ (792,579)</u>

The Council's net position increased \$1,306,648.

The graphs below compare the Council's activities revenue and expenses for the years ended December 31, 2015 and December 31, 2014.

**Revenues and Expenses December 31, 2015 and December 31, 2014**



**Budgeting Highlights**

Although the Council is not required to prepare a budget according to Ohio law, an annual budget is completed for management purposes. Budget information is reported to the Council members.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(UNAUDITED)

**Capital Assets**

As of December 31, 2015, the Council had \$590,420 invested in capital assets, net of accumulated depreciation. This amount consisted of \$568,560 of net depreciable capital assets and \$21,860 of land, which were reported on the statement of net position. The following table shows December 31, 2015 balances compared to 2014:

**Capital Assets, Net of Depreciation**

	<u>12/31/15</u>	<u>12/31/14</u>
Land	\$ 21,860	\$ 21,860
Building	454,666	465,965
Building Improvements	105,876	108,434
Furniture and Equipment	<u>8,018</u>	<u>10,776</u>
Total	<u>\$ 590,420</u>	<u>\$ 607,035</u>

The overall decrease in capital assets of \$16,615 is due to current year depreciation expense.

See Note 6 to the basic financial statements for additional information on the Council's capital assets.

**Current Financial Related Activities**

During calendar year 2015, the Council's budgetary process continued to consist of a central agency-wide budget segmented with four departments. Department budgets were monitored through monthly reports to each responsible Director who used the data to review expenses. The MEORC Board also received reports of the budget to actual status of revenue and expenditures.

The 2015 year involved further refinement of the strategic planning process and development of action plans for the objectives related to each goal of: #1: Development of business processes for customers will provide valued, quality services; #2: Continuously improve internal operations; #3: Collaborate with customers, partners and stakeholders in order to build strong relationships and #4: Use a business model that maintains a positive budget and builds on the current capital investments. The Council reports to the Board, at least quarterly, the status and accomplishments towards the strategic objectives.

The financial goal #4 continues to focus on stabilizing and building the fund balance, improving cost-effectiveness of key services, ongoing monitoring of departmental budgets and procuring alternative and out of the region funding opportunities. The current fiscal position of the Council is healthy; however, being mindful of the current environment impacting all governmental entities, the Council and their Board of Directors are committed to the strategic plan goals and objectives the includes the refinement of the Council's product offering, structure and business model.

During 2015, the Council has continued to partner with PNC Bank and PNC Capital Markets, LLC to further investment opportunities, within the parameters of the Council's investment policy, to increase interest revenue for the Council and member county boards.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2015  
(UNAUDITED)**

In 2016, through various listening posts, reliance on the 2015-2017 Strategic Plan and keeping a continuous pulse on the rapid changes and challenges in the developmental disabilities field, the Council is planning new innovative products, building on new partnerships, coordinating the discontinuation of some service areas and expecting expansion in other service areas. The Council's customer base of county boards, providers and people receiving supports will remain at the forefront during this upcoming reconstruction.

**Contacting the Council's Financial Management**

This financial report is designed to provide our Council members with a general overview of the Council's finances and show the Council's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Ms. Cathy Henthorn, Director of Financial Operations, Mid East Ohio Regional Council, 1 Avalon Road, Mount Vernon, Ohio 43050. You may call her at (740) 397-4733 ext. #102.

**BASIC  
FINANCIAL STATEMENTS**

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY, OHIO**

STATEMENT OF NET POSITION  
DECEMBER 31, 2015

<b>Assets:</b>	
Equity in cash and cash equivalents. . . . .	\$ 2,754,197
Receivables:	
Due from other governments . . . . .	371,730
Other miscellaneous . . . . .	149,237
Prepayments . . . . .	87,555
Investments. . . . .	<u>16,798,758</u>
Total current assets . . . . .	20,161,477
<u>Noncurrent assets:</u>	
Net pension asset (Note 9) . . . . .	5,846
Land . . . . .	21,860
Depreciable capital assets, net . . . . .	<u>568,560</u>
Total assets . . . . .	<u>20,757,743</u>
<b>Deferred outflows of resources:</b>	
Pension (Note 9) . . . . .	<u>254,568</u>
<b>Liabilities:</b>	
<u>Current liabilities:</u>	
Accounts payable. . . . .	77,385
Accrued payroll and benefits . . . . .	<u>99,819</u>
Total current liabilities . . . . .	177,204
<u>Long-term liabilities:</u>	
Net pension liability (Note 9) . . . . .	<u>1,481,105</u>
Total liabilities . . . . .	<u>1,658,309</u>
<b>Deferred inflows of resources:</b>	
Pension (Note 9) . . . . .	<u>28,705</u>
<b>Net position:</b>	
Investment in capital assets . . . . .	590,420
Unrestricted. . . . .	<u>18,734,877</u>
Total net position . . . . .	<u><u>\$ 19,325,297</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN NET POSITION  
FOR THE YEAR ENDED DECEMBER 31, 2015

<b>Operating revenues:</b>	
Intergovernmental - Intermediate . . . . .	\$ 4,599,784
Intergovernmental - State. . . . .	22,960
Intergovernmental - Federal . . . . .	1,023,412
Miscellaneous. . . . .	<u>96,115</u>
Total operating revenues . . . . .	<u>5,742,271</u>
<b>Operating expenses:</b>	
Salaries and benefits . . . . .	2,117,949
Provider services. . . . .	535,036
Rent . . . . .	78,929
County expense. . . . .	14,150
Other supported living. . . . .	161,638
Room and board . . . . .	159,674
IO waiver . . . . .	578,930
Travel and training . . . . .	170,868
Professional expense . . . . .	244,373
Administrative overhead . . . . .	162,791
Equipment . . . . .	10,715
Depreciation . . . . .	16,615
Program expense . . . . .	127,598
Program administration . . . . .	<u>136,349</u>
Total operating expenses. . . . .	<u>4,515,615</u>
Operating Income . . . . .	<u>1,226,656</u>
<b>Non-operating revenues (expenses):</b>	
Investment earnings. . . . .	167,881
Investment expenses . . . . .	(46,020)
Unrealized gain (loss) . . . . .	<u>(41,869)</u>
Total non-operating revenues (expenses). . . . .	<u>79,992</u>
Change in net position . . . . .	1,306,648
<b>Net position at beginning of year (restated) .</b>	<u>18,018,649</u>
<b>Net position at end of year . . . . .</b>	<u><u>\$ 19,325,297</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY, OHIO**

STATEMENT OF CASH FLOWS  
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2015

<b>Cash flows from operating activities:</b>	
Cash received from other governments . . . . .	\$ 5,327,026
Cash received from other operations . . . . .	59,544
Cash payments to employees for services . . . . .	(2,110,403)
Cash payments to other suppliers of goods or services . . . . .	(2,462,326)
	<hr/>
Net cash provided by operating activities . . . . .	813,841
<b>Cash flows from investing activities:</b>	
Interest received . . . . .	167,881
Cash payments for investment expenses . . . . .	(46,020)
Investment purchases . . . . .	(362,393)
	<hr/>
Net cash (used in) investing activities . . . . .	(240,532)
Net increase in cash and cash equivalents . . . . .	573,309
<b>Cash and cash equivalents at beginning of year . . . . .</b>	<b>2,180,888</b>
<b>Cash and cash equivalents at end of year . . . . .</b>	<b><u>\$ 2,754,197</u></b>
 <b>Reconciliation of operating income to net cash provided by operating activities:</b>	
Operating income . . . . .	\$ 1,226,656
Adjustments:	
Depreciation . . . . .	16,615
Changes in assets and liabilities:	
(Increase) in due from other governments . . . . .	(319,130)
(Increase) in other miscellaneous receivable . . . . .	(36,571)
(Increase) in prepayments . . . . .	(72,815)
(Increase) in deferred outflows of resources . . . . .	(68,556)
(Increase) in net pension asset . . . . .	(4,253)
Increase in deferred inflows of resources . . . . .	28,705
Increase in net pension liability . . . . .	33,453
Increase in accrued payroll and benefits . . . . .	18,197
(Decrease) in accounts payables . . . . .	(8,460)
	<hr/>
Net cash provided by operating activities . . . . .	<b><u>\$ 813,841</u></b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015**

**NOTE 1 - DESCRIPTION OF THE COUNCIL**

Mid East Ohio Regional Council (the "Council") is a council of governments created under the authority of Chapter 167 of the Ohio Revised Code. Eighteen county Boards of Developmental Disabilities are participants in an agreement that creates and governs the Council. The Council may not exceed the scope of the authority possessed by its member organizations.

Management believes the basic financial statements included in this report represent all of the activities of the Council over which it has the ability to exercise direct operating control.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the Association have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Association's significant accounting policies are described below.

**A. Reporting Entity**

The Council's reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations are Component Units," and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus - An Amendment of GASB Statements No. 14 and No. 34." The financial statements include all operations for which the Council is financially accountable. Financial accountability, as defined by the GASB, exists if the Council appoints a voting majority of an organization's Governing Board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the Council. The Council may also be financially accountable for governmental organizations with a separately elected Governing Board, a Governing Board appointed by another government, or a jointly appointed Board that is fiscally dependent on the Council. The Council also took into consideration other organizations for which the nature and significance of their relationship with the Council are such that exclusion would cause the Council's basic financial statements to be misleading or incomplete. The Council has no component units. On this basis, no governmental organizations other than the Council itself are included in the financial reporting entity.

**B. Fund Accounting**

The Council uses a single fund to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain Council activities or functions.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

*PROPRIETARY FUNDS*

A proprietary fund is used to account for the Council's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. Proprietary funds consist of enterprise funds and internal service funds. The Council does not have internal service funds.

Enterprise Funds - The enterprise fund is used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The Council's only enterprise fund is the following:

Operations Fund - This fund accounts for the operation and administration of services provided by the Council's departments including business, quality, investigative services and administrative overhead.

**C. Basis of Presentation and Measurement Focus**

The Council's basic financial statements consist of a statement of net position, a statement of revenue, expenses and changes in net position, and a statement of cash flows.

The Council uses a single enterprise fund to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the Council finances and meets the cash flow needs of its proprietary activities.

**D. Deferred Inflows of Resources and Deferred Outflows of Resources**

In addition to assets, the statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Council, deferred outflows of resources have been reported for the following items related to the Council's net pension asset/liability: (1) the net difference between projected and actual investment earnings on pension plan assets and (2) the Council's contributions to the pension systems subsequent to the measurement date. The deferred outflows of resources related to pension are further explained in Note 9.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

In addition to liabilities, the statement of net position will report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. The Council reported deferred inflows of resources for (1) the difference between expected and actual experience and (2) the difference between employer's contributions and the employer's proportional share of contributions. These deferred inflows of resources related to pension is further explained in Note 9.

**E. Cash and Cash Equivalents**

Cash received by the Council is presented as "equity in cash and cash equivalents" on the statement of net position.

The Council has invested funds in STAR Ohio. Investments are reported at fair value which is based on quoted market prices. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on December 31, 2015.

The Council also has invested funds with PNC Capital Markets. These investments consist of Federal Home Loan Bank bonds and Federal Farm Credit Bonds, and are stated at fair value. PNC is registered with the SEC as a broker-dealer and investment advisor.

Interest earned during the year from STAR Ohio and PNC was \$167,881.

For presentation on the statement of net position and statement of cash flows, investments with original maturities of three months or less at the time they are purchased by the Council are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the Council's investment accounts at year end is provided in Note 4.

**F. Prepayments**

Prepayments represent expenses which have been paid, but not yet incurred under GAAP. These items are reported as an asset on the statement of net position.

**G. Capital Assets**

Capital assets utilized by the Council are reported on the statement of net position.

All capital assets are capitalized at cost and updated for additions and retirements during the year. The Council implemented a capitalization threshold of \$5,000 as of January 1, 2008, an increase from \$500 prior to that date. Donated capital assets are recorded at their fair market values as of the date received.

**MID EAST OHIO REGIONAL COUNCIL  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Depreciation is computed using the straight-line method over the following useful lives:

<u>Depreciation</u>	<u>Estimated Lives</u>
Furniture and Equipment	7 Years
Building and Improvements	40 Years

**H. Net Position**

Net position represents the difference between assets, deferred outflows of resources, liabilities and deferred inflows of resources. Net position investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Council or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The Council has no restricted net position.

The Council applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**I. Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

**J. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Council and that are either unusual in nature or infrequent in occurrence. The Council had no extraordinary or special items for the year ended December 31, 2015.

**K. Budgetary Process**

The Council is not bound by the budgetary laws prescribed by the Ohio Revised Code. The Council does pass an annual budget for the fiscal year. Modifications to the budget are approved by the Board when necessary.

**L. Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the Council. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the Council. All revenues and expenditures not meeting these definitions are reported as nonoperating.

**MID EAST OHIO REGIONAL COUNCIL  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**R. Pensions**

For purposes of measuring the net pension asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

**NOTE 3 - CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF NET POSITION**

For 2015, the Council implemented GASB Statement No. 68, "Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27" and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date - an Amendment of GASB Statement No. 68".

GASB Statement No. 68 improves the accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. The implementation of GASB Statement No. 68 affected the Council's pension plan disclosures, as presented in Note 9 to the financial statements, and added required supplementary information which is presented after the notes to the basic financial statements.

GASB Statement No. 71 improves the accounting and financial reporting by addressing an issue in GASB Statement No. 68, concerning transition provisions related to certain pension contributions made to defined benefit pension plans prior to implementation of that Statement by employers and nonemployer contributing entities.

A net position restatement is required in order to implement GASB Statement No 68 and 71. Net position at January 1, 2015 have been restated as follows:

Net position as previously reported	\$ 19,278,696
Deferred outflows - payments subsequent to measurement date	186,012
Net pension asset	1,593
Net pension liability	<u>(1,447,652)</u>
 Restated net position at January 1, 2015	 <u>\$ 18,018,649</u>

Other than employer contributions subsequent to the measurement date, the Council made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

**MID EAST OHIO REGIONAL COUNCIL  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 4 - DEPOSITS AND INVESTMENTS**

There are no legal restrictions on the Council's investments or deposits. However, the Council has adopted as their investment policy the legal restrictions imposed by the Ohio Revised Code on certain political subdivisions. This policy requires the classification of monies held by the Council into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Council treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Protection of the Council's deposits are provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-loan money market mutual fund consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and,
6. The State Treasury Asset Reserve of Ohio (STAR Ohio).

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Council, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**A. Deposits with Financial Institutions**

At December 31, 2015, the carrying amount of the Council's deposits was \$77,737. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2015, \$75,731 of the Council's bank balance was covered by the Federal Deposit Insurance Corporation and \$2,006 was covered by the National Credit Union Share Insurance Fund.

**B. Investments**

As of December 31, 2015, the Council had the following investments and maturities:

<u>Investment type</u>	<u>Fair Value</u>	<u>Investment Maturities</u>	
		<u>3 months or less</u>	<u>Greater than 3 months</u>
PNC	\$ 19,474,729	\$ 2,675,971	\$ 16,798,758
STAR Ohio	489	489	-
Total Investments	<u>19,475,218</u>	<u>2,676,460</u>	<u>16,798,758</u>
FCUSIF Deposits	2,006	2,006	-
FDIC Deposits	<u>75,731</u>	<u>75,731</u>	-
Total	<u>\$ 19,552,955</u>	<u>\$ 2,754,197</u>	<u>\$ 16,798,758</u>

During the current period, the Council invested in Federal Home Loan Bank bonds and Federal Farm Credit Bonds. During the year ended December 31, 2015, investments from all sources earned \$167,881 in interest and decreased in value by \$41,869.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the Council's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* Standard & Poor's has assigned STAR Ohio an AAAM money market rating. Standard & Poor's has assigned PNC an A- credit rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Council's investment policy does not specifically address credit risk beyond requiring the Council to only invest in securities authorized by State statute.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Council will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency security is exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the Council's name. The Council has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

While the value of any investment may lose value, a mechanism is set up to protect the Council from losing its investments in the instance that the counterparty fails. The Securities Investor Protection Corporation will cover up to \$500,000 (including up to \$100,000 for "cash") in the event that an investment firm collapses. In addition, a portion of the Council's investments in excess of the SIPC coverage are also insured through an additional insurance plan through the investment broker. Of the \$19,552,955 the Council has invested, \$16,798,758 is insured by the SIPC and \$2,754,197 is covered by additional insurance.

*Concentration of Credit Risk:* The Council places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the Council at December 31, 2015:

<u>Investment type</u>	<u>Fair Value</u>	<u>% of Total</u>
PNC	\$ 19,474,729	99.99
STAR Ohio	<u>489</u>	<u>0.01</u>
 Total	 <u>\$ 19,475,218</u>	 <u>100.00</u>

**NOTE 5 - RECEIVABLES**

Receivables at December 31, 2015 consisted of intergovernmental grants and entitlements. A summary of the receivables reported on the statement of net position follows:

Due From Other Governments	\$ 371,731
Other Miscellaneous	<u>149,237</u>
 Total	 <u>\$ 520,968</u>

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 6 - CAPITAL ASSETS**

A summary of the changes in the capital assets during the year follows:

	Balance 12/31/2014	Additions	Reductions	Balance 12/31/2015
Capital Assets Being Depreciated:				
Furniture and Equipment	\$ 26,559	\$ -	\$ -	\$ 26,559
Building	502,163	-	-	502,163
Building Improvements	113,697	-	-	113,697
Land	21,860	-	-	21,860
Less: Accumulated Depreciation	(57,244)	(16,615)	-	(73,859)
Capital Assets, Net	<u>\$ 607,035</u>	<u>\$ (16,615)</u>	<u>\$ -</u>	<u>\$ 590,420</u>

**NOTE 7 - RISK MANAGEMENT**

**A. Comprehensive**

The Council is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During the year ended December 31, 2015, the Council retained property insurance and liability coverage.

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from the previous year.

**B. Employee Dishonesty Bonds**

The Council carries employee dishonesty bonds for the employees and Board Members in the amount of \$300,000.

**NOTE 8 - CONTINGENCIES**

**A. Grants**

The Council receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the basic financial statements of the individual fund types included herein or on the overall financial position of the Council at December 31, 2015.

**B. Litigation**

The Council is not party to any legal proceeding.

**MID EAST OHIO REGIONAL COUNCIL  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 9 - DEFINED BENEFIT PENSION PLAN**

*Net Pension Liability/Asset*

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability/asset represents the Council's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the Council's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the Council does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits or overfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *accrued payroll and benefits* on the accrual basis of accounting.

***Plan Description - Ohio Public Employees Retirement System (OPERS)***

Plan Description – Council employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. Council employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Plan.

**MID EAST OHIO REGIONAL COUNCIL  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 9 - DEFINED BENEFIT PENSION PLAN - (Continued)**

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

<b>Group A</b> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	<b>Group B</b> 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	<b>Group C</b> Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

**MID EAST OHIO REGIONAL COUNCIL  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 9 - DEFINED BENEFIT PENSION PLAN - (Continued)**

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.0% to the member's FAS for the first 30 years of service. A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 3% COLA adjustment on the defined benefit portion of their benefit.

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
<b>2015 Statutory Maximum Contribution Rates</b>	
Employer	14.0 %
Employee	10.0 %
<b>2015 Actual Contribution Rates</b>	
Employer:	
Pension	12.0 %
Post-employment Health Care Benefits	2.0
Total Employer	14.0 %
Employee	10.0 %

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The Council's contractually required contribution for both the Traditional Pension Plan and the Combined Plan was \$175,184 for 2015. Of this amount, \$31,195 is reported as *accrued payroll and benefits*.

**MID EAST OHIO REGIONAL COUNCIL  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 9 - DEFINED BENEFIT PENSION PLAN - (Continued)**

*Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

The net pension liability and net pension asset for the OPERS Traditional Pension Plan and Combined Plan, respectively, were measured as of December 31, 2014, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. The Council's proportion of the net pension liability or asset was based on the Council's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	OPERS
Proportionate share of the net pension liability	\$ 1,481,105
Proportionate share of the net pension asset	\$ 5,846
Proportion of the net pension liability	0.01228000%
Proportion of the net pension asset	0.01518400%
Pension expense	\$ 164,533

At December 31, 2015, the Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS
<b>Deferred outflows of resources</b>	
Net difference between projected and actual earnings on pension plan investments	\$ 79,384
Council contributions subsequent to the measurement date	175,184
Total deferred outflows of resources	\$ 254,568
<b>Deferred inflows of resources</b>	
Differences between expected and actual experience	\$ 27,805
Difference between employer contributions and proportionate share of contributions	900
Total deferred inflows of resources	\$ 28,705

\$175,184 reported as deferred outflows of resources related to pension resulting from Council contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2016.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 9 - DEFINED BENEFIT PENSION PLAN - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS
2016	\$ 7,212
2017	7,212
2018	17,558
2019	19,635
2020	(213)
Thereafter	(725)
Total	\$ 50,679

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage inflation	3.75 percent
Future salary increases, including inflation	4.25 to 10.05 percent including wage inflation
COLA or ad hoc COLA	3 percent, simple
Investment rate of return	8 percent
Actuarial cost method	Individual entry age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 9 - DEFINED BENEFIT PENSION PLAN - (Continued)**

The most recent experience study was completed for the five-year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 6.95 percent for 2014.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2014 and the long-term expected real rates of return:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed income	23.00 %	2.31 %
Domestic equities	19.90	5.84
Real estate	10.00	4.25
Private equity	10.00	9.25
International equities	19.10	7.40
Other investments	18.00	4.59
Total	<u>100.00 %</u>	<u>5.28 %</u>

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 8 percent for both the Traditional Pension Plan and the Combined Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 9 - DEFINED BENEFIT PENSION PLAN - (Continued)**

*Sensitivity of the Council's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate* - The following table presents the Council's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 8 percent, as well as what the Council's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
Council's proportionate share of the net pension liability (asset):			
Traditional Pension Plan	\$ 2,724,809	\$ 1,481,105	\$ 433,607
Combined Plan	\$ 759	\$ (5,846)	\$ (11,084)

**NOTE 10 - POSTRETIREMENT BENEFIT PLAN**

*Ohio Public Employees Retirement System*

Plan Description - OPERS maintains a cost-sharing multiple employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

To qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten years or more of qualifying Ohio service credit. The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the healthcare plan are presented separately in the OPERS financial report which may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administrated in accordance with, Internal Revenue Code Section 401(h). State statute requires that public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the Traditional or Combined Plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2015 local government employers contributed 14.00% of covered payroll. Each year the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for the funding of the postemployment health care benefits. The portion of employer contributions allocated to fund post-employment healthcare for members in the Traditional Plan and Combined Plan for 2015 was 2.00% for members in the state and local category.

**MID EAST OHIO REGIONAL COUNCIL  
KNOX COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2015

**NOTE 10 - POSTEMPLOYMENT BENEFIT PLANS - (Continued)**

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment healthcare plan.

The Council's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2015, 2014, and 2013 were \$29,197, \$31,146, and \$14,848, respectively; 84.74% has been contributed for 2015 and 100% has been contributed for 2014 and 2013. The remaining 2015 post-employment health care benefits liability has been reported as *accrued payroll and benefits* on the basic financial statements.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under State Bill 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.00% of the employer contributions toward the health care fund after the end of the transition period.

**REQUIRED SUPPLEMENTARY INFORMATION**

**MID EAST REGIONAL COUNCIL  
KNOX COUNTY**

*SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION*

*SCHEDULE OF THE COUNCIL'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY/NET PENSION ASSET  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

*LAST TWO YEARS*

	<b>2014</b>	<b>2013</b>
<b><u>Traditional Plan:</u></b>		
Council's proportion of the net pension liability. . . . .	0.012280%	0.012280%
Council's proportionate share of the net pension liability. . . . .	\$ 1,481,105	\$ 1,447,652
Council's covered-employee payroll. . . . .	\$ 1,494,600	\$ 1,442,823
Council's proportionate share of the net pension liability as a percentage of its covered-employee payroll. . . . .	99.10%	100.33%
Plan fiduciary net position as a percentage of the total pension liability. . . . .	86.45%	86.36%
 <b><u>Combined Plan:</u></b>		
Council's proportion of the net pension asset. . . . .	0.015184%	0.015184%
Council's proportionate share of the net pension asset. . . . .	\$ 5,846	\$ 1,593
Council's covered-employee payroll. . . . .	\$ 55,500	\$ 41,938
Council's proportionate share of the net pension asset as a percentage of its covered-employee payroll. . . . .	10.53%	3.80%
Plan fiduciary net position as a percentage of the total pension asset. . . . .	114.83%	104.56%

Note: Information prior to 2013 was unavailable.

Amounts presented as of the Council's measurement date which is the prior year.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**MID EAST REGIONAL COUNCIL  
KNOX COUNTY**

*SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION*

*SCHEDULE OF COUNCIL CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

*LAST THREE YEARS (1)*

	<b>2015</b>	<b>2014</b>	<b>2013</b>
<b><u>Traditional Plan:</u></b>			
Contractually required contribution . . . . .	\$ 172,445	\$ 179,352	\$ 187,567
Contributions in relation to the contractually required contribution . . . . .	(172,445)	(179,352)	(187,567)
Contribution deficiency (excess) . . . . .	\$ -	\$ -	\$ -
Council's covered-employee payroll . . . . .	\$ 1,437,042	\$ 1,494,600	\$ 1,442,823
Contributions as a percentage of covered-employee payroll . . . . .	12.00%	12.00%	13.00%
<b><u>Combined Plan:</u></b>			
Contractually required contribution . . . . .	\$ 2,739	\$ 6,660	\$ 5,452
Contributions in relation to the contractually required contribution . . . . .	(2,739)	(6,660)	(5,452)
Contribution deficiency (excess) . . . . .	\$ -	\$ -	\$ -
Council's covered-employee payroll . . . . .	\$ 22,825	\$ 55,500	\$ 41,938
Contributions as a percentage of covered-employee payroll . . . . .	12.00%	12.00%	13.00%

(1) Information prior to 2013 was unavailable.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**MID EAST REGIONAL COUNCIL  
KNOX COUNTY**

*NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2015*

*OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2014 and 2015.

*Changes in assumptions:* There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014 and 2015. See the notes to the basic financial statements for the methods and assumptions in this calculation.

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**Julian & Grube, Inc.**  
*Serving Ohio Local Governments*

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**Independent Auditor's Report on Internal Control Over Financial Reporting and  
on Compliance and Other Matters Required by *Government Auditing Standards***

Mid East Ohio Regional Council  
Knox County  
1 Avalon Road  
Mt. Vernon, Ohio 43050

To the Members of the Board:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Mid East Ohio Regional Council, Knox County, Ohio, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the Mid East Ohio Regional Council's basic financial statements and have issued our report thereon dated June 23, 2016, wherein we noted as discussed in Note 3, the Mid East Ohio Regional Council adopted Governmental Accounting Standards Board Statement No. 68, *Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement No. 27* and No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date - an Amendment of GASB Statement No. 68*.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Mid East Ohio Regional Council's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Mid East Ohio Regional Council's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Mid East Ohio Regional Council's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Members of the Board  
Mid East Ohio Regional Council

***Compliance and Other Matters***

As part of reasonably assuring whether the Mid East Ohio Regional Council's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Mid East Ohio Regional Council's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Mid East Ohio Regional Council's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Julian & Grube, Inc.  
June 23, 2016

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# Dave Yost • Auditor of State

**MID EAST OHIO REGIONAL COUNCIL**

**KNOX COUNTY**

**CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
SEPTEMBER 27, 2016**