#### MIAMI TOWNSHIP MONTGOMERY COUNTY

#### **REGULAR AUDIT**

## FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015



Dave Yost • Auditor of State

#### MIAMI TOWNSHIP MONTGOMERY COUNTY DECEMBER 31, 2016 AND 2015

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## Dave Yost • Auditor of State

#### INDEPENDENT AUDITOR'S REPORT

Miami Township Montgomery County 2700 Lyons Road Miamisburg, Ohio 45342

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying modified cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Miami Township, Montgomery County, Ohio (the Township), as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements, which collectively comprise the Township's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the modified cash accounting basis Note 2 describes. This responsibility includes determining that the modified cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

One First National Plaza, 130 W. Second St., Suite 2040, Dayton, Ohio 45402 Phone: 937-285-6677 or 800-443-9274 Fax: 937-285-6688 www.ohioauditor.gov Miami Township Montgomery County Independent Auditor's Report Page 2

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Miami Township, Montgomery County, Ohio, as of December 31, 2016 and 2015, and the respective changes in modified cash financial position and the respective budgetary comparisons for the General, Road & Bridge, Police, Fire, and Austin TIF-East funds thereof for the years then ended in accordance with the accounting basis described in Note 2.

#### Accounting Basis

We draw attention to Note 2 of the financial statements, which describes the accounting basis. The financial statements are prepared on the modified cash basis of accounting, which differs from generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### Emphasis of Matter

As disclosed in Note 15 to the financial statements for the year ended December 31, 2015, the December 31, 2014 net position of governmental activities and the balances of the General, Road and Bridge, Police, Fire, Austin TIF-East, and Other Governmental Funds were restated. We did not modify our opinion regarding this matter.

#### **Other Matters**

#### Other Information

We applied no procedures to management's discussion & analysis as listed in the table of contents. Accordingly, we express no opinion or any other assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 22, 2018, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

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Dave Yost Auditor of State Columbus, Ohio

January 22, 2018

#### Miami Township Montgomery County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2016 UNAUDITED

This discussion and analysis of Miami Township's financial performance provides an overall review of the Township's financial activities for the year ended December 31, 2016, within the limitations of the Township's modified cash basis of accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

#### Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's modified cash basis of accounting.

#### **Report Components**

The statement of net position - modified cash basis and the statement of activities - modified cash basis provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenditures (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

#### **Reporting the Township as a Whole**

The statement of net position - modified cash basis and the statement of activities - modified cash basis reflect how the Township did financially during 2016, within the limitations of the modified cash basis accounting. The statement of net position - modified cash basis presents the pooled cash and investment balances of the governmental activities of the Township at year-end. The statement of activities - modified cash basis compares cash disbursements with program receipts for each governmental program.

Montgomery County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2016 UNAUDITED

Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General cash receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other non-financial factors as well such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net position - modified cash basis and the statement of activities - modified cash basis, the Township has only governmental activities. The Township's basic services are reported here, including general government, public safety, public works, economic development and conservation-recreation. Property taxes and intergovernmental receipts finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

#### **Reporting the Township's Most Significant Funds**

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted for a specific use is being spent for the intended purpose.

All of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Township's major governmental funds are the General, Police, Fire, Road and Bridge, and Austin TIF East Funds. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

#### The Township as a Whole

Table 1 summarizes the Township's net position for 2016 compared to 2015 on a modified cash basis:

#### **Table 1: Net Position**

Table 1: Inet Fosition		
	Governmental	Activities
	2016	2015
Assets		
Equity in Pooled Cash, Cash Equivalents and Investments	\$18,368,660	\$17,353,264
Total Assets	\$18,368,660	\$17,353,264
Net Position		
Restricted for:		
Police	\$1,633,219	\$1,087,641
Fire	5,236,291	5,174,286
Austin TIF-East	2,786,995	3,195,313
Other Purposes	2,762,632	2,466,241
Unrestricted	5,949,523	5,429,783
Total Net Position	\$18,368,660	\$17,353,264

Net position of governmental activities increased \$1 million in 2016. The increase in net position was mostly due to TIF and property tax revenues.

Table 2 compares the changes in net position from 2015 to 2016 on a modified cash basis.

#### Table 2: Changes in Net Position

0	Governmental A	ctivities
Receipts	2016	2015
Property and Other Local Taxes	\$11,204,181	\$10,728,379
Unrestricted Grants and Entitlements	2,683,685	3,449,677
Payments in Lieu of Taxes	5,282,261	4,663,903
Operating Grants and Contributions	313,725	310,636
Proceeds from Debt		20,595,000
Earnings on Investments	148,690	149,941
Charges for Services and Sales	312,822	255,610
Special Assessments	403,169	467,332
Cable Franchise Fees	400,133	348,850
Premium and Accrued Interest on Debt		391,580
Miscellaneous	243,666	225,843
Total Receipts	\$20,992,332	\$41,586,751
Disbursements:		
General Government	2,367,080	1,685,447
Public Safety	10,268,895	10,282,233
Public Works	2,036,779	2,265,296
Economic Development	355,487	332,899

#### Montgomery County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2016 UNAUDITED

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Conservation & Recreation	240,570	224,304
Capital Outlay	226,931	469,690
Debt Service:		
Principal Retirement	2,331,649	19,880,312
Interest and Fiscal Charges	2,149,545	2,685,159
Discount on Debt		105,245
Payments to Refunded Bond Escrow Agent		2,516,567
Total Disbursements	\$19,976,936	\$40,447,152
Change in Net Position	\$1,015,396	\$1,139,599
Net Position, January 1	\$17,353,264	\$16,213,665
Net Position, December 31	\$18,368,660	\$17,353,264

Fifty-five percent (55%) of the Township's 2016 general receipts were from property and other local taxes with Payments in Lieu of Taxes accounting for another 26% of general receipts. Local government funds, special assessments, franchise fees, miscellaneous receipts and interest income make up the balance of the Township's general receipts.

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Township activities. These include the costs of the board of trustees, the administrator's office, finance, compliance, and community development. Since these costs do not represent direct services to residents, we try to limit these costs to 10% of General Fund unrestricted receipts.

Public Safety is the cost of police and fire protection; Public Works is the cost of road maintenance, building maintenance, and vehicle maintenance. Economic Development is the cost of promoting industrial and commercial development. Conservation & Recreation activities are the costs of maintaining the parks.

#### **Governmental Activities**

If you look at the Statement of Activities for 2016, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for public safety. The two columns of the Statement entitled Program Cash Receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The Net (Disbursements) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service, which is paid from money provided by local taxpayers. These net costs are paid from the general receipts, which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

#### Montgomery County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2016 UNAUDITED

#### **Table 3: Governmental Activities**

	Total Cost	Net Cost	Total Cost	Net Cost
	of Services	of Services	of Services	of Services
	2016	2016	2015	2015
General Government	\$2,367,080	\$(2,330,640)	\$1,685,447	\$(1,630,362)
Public Safety	10,268,895	(10,139,079)	10,282,233	(10,220,510)
Public Works	2,036,779	(1,576,488)	2,265,296	(1,815,858)
Economic Development	355,487	(355,487)	332,899	(332,899)
Conservation-Recreation	240,570	(240,570)	224,304	(224,304)
Capital Outlay	226,931	(226,931)	469,690	(469,690)
Principal Retirement	2,331,649	(2,331,649)	19,880,312	(19,880,312)
Interest and Fiscal Charges	2,149,545	(2,149,545)	2,685,159	(2,685,159)
Discount on Debt			105,245	(105,245)
Payments to Refunded Bond Escrow Agent			2,516,567	(2,516,567)
Total Expenses	\$19,976,936	\$(19,350,389)	\$40,447,152	\$(39,880,906)

#### The Township's Funds

Total governmental funds had receipts (excluding other financing sources) of \$20,992,332 and \$20,600,171 for 2016 and 2015 respectively. Disbursements (excluding other financing uses) were \$19,976,936 and \$37,825,340, respectively.

#### **General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2016, the Township amended its General Fund budget to reflect decreased costs for general government, and to reflect increased revenue from intergovernmental receipts. Final disbursements were budgeted at \$2,326,233 while actual disbursements were \$2,286,361. Actual spending was \$39,872 less than final appropriations. Final receipts were budgeted at \$1,375,304 while actual receipts were \$1,466,453. The final budget included a \$200,000 ED/GE grant to reimburse qualifying expenses to a business within the township who had applied for the grant. At year-end that application was still pending final approval and no funds had been received or disbursed.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

The Township has chosen not to report capital assets and infrastructure. The Township reports the acquisition of capital assets as disbursements in the statement of activities and statement of cash receipts, disbursements, and changes in fund balances.

#### Debt

In 2015, the Township issued bonds for various purposes including the prepayment of the certificates of participation that had been issued for the construction of the township administration building. Bonds were also issued to retire the bond anticipation notes that had been issued for the construction of Austin Landing, the Austin Rd interchange with I-75 and related projects. At December 31, 2016, the Township had \$19,235,000 outstanding on these bonds.

In 2010, the Township issued bonds totaling \$8,550,000 for the construction of a new fire station and a new public works facility. At December 31, 2016, the Township had \$6,815,000 outstanding on these bonds.

In 2008 and 2010, the Township issued bonds which are special obligations of the Montgomery County Transportation Improvement District for Austin Landing, Kingsridge Drive, Austin Road interchange, and other related projects. At December 31, 2016, the Township had \$20,414,000 outstanding on these bonds.

The Township also has loans through the State Infrastructure Bank for the Byers Road relocation and Austin Boulevard project. At December 31, 2016, the Township had \$1,092,284 outstanding on these loans.

Additional information on the Township's debt can be found in Notes 10 and 11 to the financial statements.

#### **Current Issues**

The challenge for all governments is to provide quality services to the public while staying within the restrictions imposed by limited funding. We rely heavily on property taxes so it is imperative that we continue to enhance our property tax base while maintaining an attractive mix of residential, retail, commercial, and green space property.

#### **Contacting the Township's Financial Management**

This financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to the Fiscal Officer, Miami Township, 2700 Lyons Road, Miamisburg, Ohio 45342.

#### Montgomery County, Ohio Statement of Net Position - Modified Cash Basis December, 31, 2016

	-	overnmental Activities
Assets		
Equity in Pooled Cash and		
Cash Equivalents and Investments	\$	18,368,660
Total Assets		18,368,660
Net Position		
Restricted for:		
Police		1,633,219
Fire		5,236,291
Austin TIF-East		2,786,995
Other Programs		2,762,632
Unrestricted		5,949,523
Total Net Position	\$	18,368,660

#### Montgomery County, Ohio Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2016

	Cash Re	ceipts	Net (Disbursements and Changes ir Net Position				
	Cash Disbursements	for	Charges Services ad Sales	G	Derating rants and ntributions	G	overnmental Activities
<b>Governmental Activities</b> Current:		<b>^</b>				<b>•</b>	
General Government Public Safety Public Works Economic Development Conservation-Recreation Capital Outlay Debt Service:	\$ 2,367,080 10,268,895 2,036,779 355,487 240,570 226,931	\$	36,440 129,816 146,566	\$	313,725	\$	(2,330,640) (10,139,079) (1,576,488) (355,487) (240,570) (226,931)
Principal Retirement Interest and Fiscal Charges	2,331,649 2,149,545						(2,331,649) (2,149,545)
Total Governmental Activities	19,976,936		312,822		313,725		(19,350,389)
	General Receipts: Property Taxes L	evied fo	or:				
	General Purpo	ses					10,820,387
	Other Local Taxe		el/Motel Taxe	s			383,794
	Special Assessme						403,169
	Grants and Entitlemen			ic Progra	ms		2,683,685
	Payments in Lieu Cable Franchise		es				5,282,261 400,133
	Earnings on Inve						400,133 148,690
	Miscellaneous	stillents					243,666
	Total General Rece	eipts					20,365,785
	Change in Net Post	ition					1,015,396
	Net Position Begin	ning of I	Year				17,353,264
	Net Position End of	f Year				\$	18,368,660

### Miami Township Montgomery County, Ohio Statement of Assets and Fund Balances - Modified Cash Basis Governmental Funds December 31, 2016

	 General	Road & Bridge Fund		 Police Fund	 Fire Fund	 Austin TIF-East Fund	Go	Other overnmental Funds	Total Governmental Funds		
Assets Equity in Pooled Cash and Cash Equivalents and Investments	\$ 3,676,546	\$	2,272,977	\$ 1,633,219	\$ 5,236,291	\$ 2,786,995	\$	2,762,632	\$	18,368,660	
Total Assets	 3,676,546	_	2,272,977	 1,633,219	 5,236,291	 2,786,995		2,762,632		18,368,660	
Fund Balances Restricted Committed Assigned Unassigned	 241,281 3,435,265		2,272,977	 1,633,219	 5,236,291	 2,786,995		2,762,632		12,419,137 2,272,977 241,281 3,435,265	
Total Fund Balances	\$ 3,676,546	\$	2,272,977	\$ 1,633,219	\$ 5,236,291	\$ 2,786,995	\$	2,762,632	\$	18,368,660	

# **Miami Township** Montgomery County, Ohio Statement of Receipts, Disbursements and Changes Fund Balances - Modified Cash Basis Governmental Funds For the Year Ended December 31, 2016

Baceigis         Property and Other Local Taxes         S         542,541         S         1,231,999         S         5,642,299         S         3,787,342         -         -         436,567           Liceness, Permissiand Fees         436,5673         -         -         -         -         436,573           Fines and Ferfeitures         912,810         272,242         482,847         823,880         S         101,325         -         2,997,310           Special Assessments         12,727         272,242         482,847         823,880         S         101,025         -         2,097,310         -         2,297,310         -         2,297,310         143,660           Intergovernmental to of Taxes         148,690         -         -         -         -         16,231         2,243,666           Total Receipts         2,097,372         1,690,944         6,296,904         4,611,222         3,698,956         2,596,934         20,992,332           Disbursements         -         -         -         -         -         2,647,080         40,064         10,028,893         2,017,03         -         2,367,802         2,367,780         403,765         2,367,780         -         35,847         -         -	<b>P</b> : /		General	Ro	ad & Bridge Fund	 Police Fund	 Fire Fund		Austin TIF-East Fund		TIF-East		TIF-East		TIF-East		Other Governmental Funds		Total overnmental Funds
Charges for Services       146,566       146,566       146,566       146,566         Licenses, Permits and Fees       436,573       28,491       823,880       \$ 191,906       313,725       2,297,140         Special Assessments       12,727       28,491       823,880       \$ 191,906       313,725       2,297,140         Payments in Licu of Taxes       148,600       3,507,050       1,775,211       5,282,261         Earnings on Investments       148,600       44,031       40,137       143,267       16,231       243,666         Total Receipts       2,097,372       1,690,944       6,296,904       4,611,222       3,098,956       2,596,934       20,992,332         Disbursements       148,600       44,031       40,137       143,267       463,705       2,256,934       20,992,332         Disbursements       1,229,238       5,634,068       4,230,763       492,767       645,075       2,267,980       463,502       2,006,779       2,267,980       404,046       10,268,895       2,306,793       2,269,180       463,502       2,006,779       2,267,980       463,502       2,006,779       2,267,980       463,502       2,065,779       2,267,980       463,502       2,066,779       2,269,180       246,970       246,970 <td< td=""><td></td><td>s</td><td>542.541</td><td>\$</td><td>1.231.999</td><td>\$ 5.642.299</td><td>\$ 3.787.342</td><td></td><td></td><td></td><td></td><td>\$</td><td>11.204.181</td></td<>		s	542.541	\$	1.231.999	\$ 5.642.299	\$ 3.787.342					\$	11.204.181						
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$\begin{array}{ c c c c c c c c c c c c c c c c c c c$			436,573																
Special Assessments         12,727         300,422         300,422         4031,69           Payments in Lieu of Taxes         148,690         3,507,050         1,775,211         5,282,261           Earnings on Investments         144,031         40,137         143,267         16,231         243,666           Total Receipts         2,097,372         1,690,944         6,296,904         4,611,222         3,698,956         2,596,934         20,992,332           Disbursements         General Government         1,229,238         492,767         645,075         2,367,080           Public Sufety         156,223         1,417,054         403,502         2,036,779         404,064         10,268,895           Conservation-Recreation         125,687         5,634,068         4,230,763         492,767         645,075         2,367,080           Public Works         156,223         1,417,054         5,634,068         4,230,763         492,767         645,075         2,367,980           Public Works         156,223         1,417,054         5,634,068         4,230,763         492,767         645,075         2,367,980           Public Works         156,223         1,417,054         5,634,068         4,230,763         492,767         645,075         2,367,980 <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>\$</td> <td></td> <td></td> <td></td>										\$									
$\begin{array}{ c c c c c c c c c c c c c c c c c c c$			· · · ·		272,242	482,847	823,880	\$	191,906										
Eminings on Investments         148,690         144,690           Miscellaneous         440,031         40,137         143,267         16,231         243,666           Miscellaneous         2,097,372         1,690,944         6,296,904         4,611,222         3,698,956         2,596,934         20,992,332           Disbursements         Current:         General Government         1,229,238         492,767         645,075         2,367,080         40,064         10,268,895         22,907,372         243,666         4,230,763         492,767         645,075         2,367,080         404,064         10,268,895         14,965,920         2,406,779         2,367,080         404,064         10,268,895         249,570         645,075         2,367,080         355,487         355,487         355,487         355,487         355,487         355,487         355,487         240,570         226,931         246,570         249,570         249,570         249,570         246,570         226,931         355,487         355,487         355,487         355,487         236,050         214,956         246,570         2,24,93,54         246,570         246,570         2,24,93,545         246,570         2,24,93,545         2,341,649         1,440,654         1,407,613         218,509         2,149,545 <td></td> <td></td> <td>12,727</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>2 507 050</td> <td></td> <td></td> <td></td> <td></td>			12,727						2 507 050										
Miscellaneous $44,031$ $40,137$ $143,267$ $16,231$ $243,666$ Total Receipts $2,097,372$ $1,690,944$ $6,296,904$ $4,611,222$ $3,698,956$ $2,596,934$ $20,992,332$ Disbursements       Current:       General Government $1,229,238$ $440,316$ $4230,763$ $492,767$ $645,075$ $2,367,080$ Public Softly $156,223$ $1,417,054$ $5,634,068$ $4,230,763$ $492,767$ $645,075$ $2,367,080$ Public Softly $156,223$ $1,417,054$ $5,634,068$ $4,230,763$ $492,767$ $645,075$ $2,367,080$ Public Softly $156,223$ $1,417,054$ $5,634,068$ $4,230,763$ $492,767$ $645,075$ $2,367,080$ Conservation-Recreation $225,605$ $156,223$ $1,417,054$ $463,552$ $2,005,731$ $226,931$ Debt Service: $117,258$ $9,000$ $90,673$ $226,931$ $214,9454$ $14,965$ $22,31,649$ $218,500$ $214,9454$ $1407,613$ $218,509$ $2,149,545$ Total Dubts/sements $2,081,753$ $1,856,823$ <th< td=""><td></td><td></td><td>149,000</td><td></td><td></td><td></td><td></td><td></td><td>3,507,050</td><td></td><td>1,775,211</td><td></td><td></td></th<>			149,000						3,507,050		1,775,211								
Total Receipts         2,097,372         1,690,944         6,296,904         4,611,222         3,698,956         2,596,934         20,992,332           Dishursements         General Government         1,229,238         5,634,068         4,230,763         492,767         645,075         2,367,080           Public Works         156,223         1,417,054         5,634,068         4,230,763         492,767         645,075         2,367,080           Conservation-Recreation         225,605         156,223         1,417,054         5,634,068         4,230,763         492,767         645,075         2,367,080           Orbits Safety         Public Works         156,223         1,417,054         5,634,068         4,230,763         492,767         645,075         2,367,080           Conservation-Recreation         225,605         10,265,895         10,268,895         240,570         14,965         240,570           Conservation-Recreation         225,605         117,258         9,000         90,673         226,931         14,965         240,570           Capital Outlay         10,000         185,600         134,400         1,527,894         463,755         2,331,649           Interest and Fiscal Charges         85,200         254,169         14,076,13         218					40 127	142 267					16 221								
Disbursements Current:         492,767         645,075         2,367,080           Public Sofety         1,229,238         5,634,068         4,230,763         492,767         645,075         2,367,080           Public Sofety         156,223         1,417,054         463,502         2,036,779           Conservation-Recreation         225,605         14,965         240,570         240,570           Capital Outlay         10,000         117,258         9,000         90,673         226,931           Debt Service:         Principal Retirement         2,081,753         1.85,680         134,400         1,527,894         463,755         2,331,649           Interest and Fiscal Charges         85,200         254,169         184,054         1,407,613         218,509         2,149,545           Total Disbursements         2,081,753         1.856,823         5,751,326         4,549,217         3,437,274         2,300,543         19,976,936           Excess of Receipts Over (Under) Disbursements         15,619         (165,879)         545,578         62,005         261,682         296,391         1,015,396           Other Financing Sources (Uses)         670,000         670,000         (670,000)         (670,000)         (670,000)         100,000         10,015,396 </td <td>Miscenaneous</td> <td></td> <td>44,031</td> <td></td> <td>40,137</td> <td> 145,207</td> <td> </td> <td></td> <td></td> <td></td> <td>10,231</td> <td></td> <td>243,000</td>	Miscenaneous		44,031		40,137	 145,207	 				10,231		243,000						
$ \begin{array}{ c c c c c c c c c c c c c c c c c c c$	Total Receipts		2,097,372		1,690,944	 6,296,904	 4,611,222		3,698,956		2,596,934		20,992,332						
General Government         1,229,238         492,767         645,075         2,367,080           Public Safety         5,634,068         4,230,763         404,064         10,268,895           Public Works         156,223         1,417,054         5,634,068         4,230,763         404,064         10,268,895           Conservation-Recreation         225,605         14,965         240,570         23,67,080           Capital Outlay         10,000         117,258         9,000         90,673         226,931           Debt Service:         Principal Retirement         20,000         185,600         134,400         1,527,894         463,755         2,331,649           Interest and Fiscal Charges         2,081,753         1,856,823         5,751,326         4,549,217         3,437,274         2,300,543         19,976,936           Excess of Receipts Over (Under) Disbursements         15,619         (165,879)         545,578         62,005         261,682         296,391         1,015,396           Other Financing Sources (Uses)         670,000         (670,000)         (670,000)         (670,000)         (670,000)         (670,000)         (670,000)         10,15,396           Vet Change in Fund Balances         15,619         504,121         545,578         62,005	Disbursements																		
Public Safety       5,634,068       4,230,763       404,064       10,268,895         Public Works       156,223       1,417,054       463,502       2,036,779         Economic Development       355,487       355,487       355,487       355,487         Conservation-Recreation       225,605       117,258       9,000       90,673       226,931         Debt Service:       10,000       117,258       9,000       90,673       226,931         Principal Retirement       20,000       185,600       134,400       1,527,894       463,755       2,331,649         Interest and Fiscal Charges       85,200       254,169       184,054       1,407,613       218,509       2,149,545         Total Disbursements       2,081,753       1,856,823       5,751,326       4,549,217       3,437,274       2,300,543       19,976,936         Excess of Receipts Over (Under) Disbursements       15,619       (165,879)       545,578       62,005       261,682       296,391       1,015,396         Other Financing Sources (Uses)       670,000       (670,000)       (670,000)       (670,000)       (670,000)       (670,000)       (670,000)       10,15,396         Net Change in Fund Balances       15,619       504,121       545,578       62,																			
Public Works       156,223       1,417,054       463,502       2,036,779         Economic Development       355,487       355,487       355,487         Conservation-Recreation       225,605       14,965       240,570         Conservation-Recreation       225,605       117,258       9,000       90,673       226,931         Debt Service:         10,000       1185,600       134,400       1,527,894       463,755       2,331,649         Principal Retirement       15,000       254,169       184,054       1,407,613       218,509       2,149,545         Total Disbursements       2,081,753       1,856,823       5,751,326       4,549,217       3,437,274       2,300,543       19,976,936         Excess of Receipts Over (Under) Disbursements       15,619       (165,879)       545,578       62,005       261,682       296,391       1,015,396         Other Financing Sources (Uses)       670,000       (670,000)       (670,000)       (70,000)       (70,000)       (70,000)       1,015,396         Vet Change in Fund Balances       15,619       504,121       545,578       62,005       (408,318)       296,391       1,015,396         Fund Balances Beginning of Year       3,660,927       1,768,856       1,08			1,229,238						492,767										
Economic Development         355,487         355,487           Conservation-Recretation         225,605         14,965         240,570           Capital Outlay         10,000         117,258         9,000         90,673         226,931           Debt Service:         Principal Retirement         20,000         185,600         134,400         1,527,894         463,755         2,31,649           Interest and Fiscal Charges         2,081,753         1,856,823         5,751,326         4,549,217         3,437,274         2,300,543         19,976,936           Excess of Receipts Over (Under) Disbursements         15,619         (165,879)         545,578         62,005         261,682         296,391         1,015,396           Other Financing Sources (Uses)         670,000         (670,000)         (670,000)         (670,000)           Transfers Out         670,000         (670,000)         (670,000)         (670,000)         10,15,396           Net Change in Fund Balances         15,619         504,121         545,578         62,005         (408,318)         296,391         1,015,396           Fund Balances Beginning of Year         3,660,927         1,768,856         1,087,641         5,174,286         3,195,313         2,466,241         17,353,264						5,634,068	4,230,763				· · ·								
Conservation-Recreation225,60514,965240,570Capital Outlay10,000117,2589,00090,673226,931Debt Service:9,000185,600134,4001,527,894463,7552,331,649Principal Retirement20,000185,600134,4001,527,894463,7552,331,649Interest and Fiscal Charges $2,081,753$ 1,856,8235,751,3264,549,217 $3,437,274$ 2,300,54319,976,936 <i>Total Disbursements</i> $2,081,753$ 1,856,8235,751,326 $4,549,217$ $3,437,274$ 2,300,54319,976,936 <i>Excess of Receipts Over (Under) Disbursements</i> $15,619$ (165,879)545,57862,005261,682296,3911,015,396Other Financing Sources (Uses) $670,000$ $(670,000)$ $(670,000)$ $(670,000)$ $(70,000)$ Total Other Financing Sources (Uses) $670,000$ $(670,000)$ $(70,000)$ $(70,000)$ Total Other Financing Sources (Uses) $15,619$ $504,121$ $545,578$ $62,005$ $(408,318)$ $296,391$ $1,015,396$ Net Change in Fund Balances $15,619$ $504,121$ $545,578$ $62,005$ $(408,318)$ $296,391$ $1,015,396$ Fund Balances Beginning of Year $3,660,927$ $1,768,856$ $1,087,641$ $5,174,286$ $3,195,313$ $2,466,241$ $17,353,264$					1,417,054						463,502								
Capital Outlay Debt Service:       10,000       117,258       9,000       90,673       226,931         Debt Service:       Principal Retirement       20,000       185,600       134,400       1,527,894       463,755       2,331,649         Interest and Fiscal Charges       85,200       254,169       184,054       1,407,613       218,509       2,149,545         Total Disbursements       2,081,753       1,856,823       5,751,326       4,549,217       3,437,274       2,300,543       19,976,936         Excess of Receipts Over (Under) Disbursements       15,619       (165,879)       545,578       62,005       261,682       296,391       1,015,396         Other Financing Sources (Uses)       670,000       (670,000)       (670,000)       (670,000)         Transfers In       670,000       (670,000)       (670,000)       (670,000)       (70,000)         Total Other Financing Sources (Uses)       670,000       (670,000)       (670,000)       (70	1										14.065								
Debt Service:       Principal Retirement       20,000       185,600       134,400       1,527,894       463,755       2,331,649         Interest and Fiscal Charges       85,200       254,169       184,054       1,407,613       218,509       2,149,545         Total Disbursements       2,081,753       1,856,823       5,751,326       4,549,217       3,437,274       2,300,543       19,976,936         Excess of Receipts Over (Under) Disbursements       15,619       (165,879)       545,578       62,005       261,682       296,391       1,015,396         Other Financing Sources (Uses)       670,000       (670,000)       (670,000)       (670,000)       (70,000)         Total Other Financing Sources (Uses)       504,121       545,578       62,005       (408,318)       296,391       1,015,396         Net Change in Fund Balances       15,619       504,121       545,578       62,005       (408,318)       296,391       1,015,396         Fund Balances Beginning of Year       3,660,927       1,768,856       1,087,641       5,174,286       3,195,313       2,466,241       17,353,264						117 258			0.000										
Principal Retirement         20,000         185,600         134,400         1,527,894         463,755         2,331,649           Interest and Fiscal Charges         85,200         254,169         184,054         1,407,613         218,509         2,149,545           Total Disbursements         2,081,753         1,856,823         5,751,326         4,549,217         3,437,274         2,300,543         19,976,936           Excess of Receipts Over (Under) Disbursements         15,619         (165,879)         545,578         62,005         261,682         296,391         1,015,396           Other Financing Sources (Uses)         670,000         670,000         670,000         670,000         (670,000)         100000         10000         10000         100000         100000         100000         100000         100000         100000         1000000         100000         100000 <td></td> <td></td> <td>10,000</td> <td></td> <td></td> <td>117,238</td> <td></td> <td></td> <td>9,000</td> <td></td> <td>90,075</td> <td></td> <td>220,931</td>			10,000			117,238			9,000		90,075		220,931						
Interest and Fiscal Charges       85,200       254,169       184,054       1,407,613       218,509       2,149,545         Total Disbursements       2,081,753       1,856,823       5,751,326       4,549,217       3,437,274       2,300,543       19,976,936         Excess of Receipts Over (Under) Disbursements       15,619       (165,879)       545,578       62,005       261,682       296,391       1,015,396         Other Financing Sources (Uses)       670,000       670,000       670,000       670,000       670,000       670,000         Total Other Financing Sources (Uses)       670,000       670,000       670,000       1,015,396         Net Change in Fund Balances       15,619       504,121       545,578       62,005       (408,318)       296,391       1,015,396         Fund Balances Beginning of Year       3,660,927       1,768,856       1,087,641       5,174,286       3,195,313       2,466,241       17,353,264			20.000		185 600		134 400		1 527 894		463 755		2 331 649						
Total Disbursements         2,081,753         1,856,823         5,751,326         4,549,217         3,437,274         2,300,543         19,976,936           Excess of Receipts Over (Under) Disbursements         15,619         (165,879)         545,578         62,005         261,682         296,391         1,015,396           Other Financing Sources (Uses)         670,000			· · · ·		,		,				· · ·		· · ·						
Excess of Receipts Over (Under) Disbursements       15,619       (165,879)       545,578       62,005       261,682       296,391       1,015,396         Other Financing Sources (Uses)       670,000       6	interest and rised charges		00,200		201,109		 101,001		1,107,015		210,009		2,119,010						
Other Financing Sources (Uses)         670,000         670,000         670,000         670,000         670,000         (670,000)	Total Disbursements		2,081,753		1,856,823	 5,751,326	 4,549,217		3,437,274		2,300,543		19,976,936						
Transfers In Transfers Out     670,000     670,000     670,000       Transfers Out     670,000     (670,000)     (670,000)       Total Other Financing Sources (Uses)     670,000     (670,000)     (670,000)       Net Change in Fund Balances     15,619     504,121     545,578     62,005     (408,318)     296,391     1,015,396       Fund Balances Beginning of Year     3,660,927     1,768,856     1,087,641     5,174,286     3,195,313     2,466,241     17,353,264	Excess of Receipts Over (Under) Disbursements		15,619		(165,879)	 545,578	 62,005		261,682		296,391		1,015,396						
Net Change in Fund Balances         15,619         504,121         545,578         62,005         (408,318)         296,391         1,015,396           Fund Balances Beginning of Year         3,660,927         1,768,856         1,087,641         5,174,286         3,195,313         2,466,241         17,353,264	Transfers In				670,000	 	 		(670,000)				,						
Fund Balances Beginning of Year         3,660,927         1,768,856         1,087,641         5,174,286         3,195,313         2,466,241         17,353,264	Total Other Financing Sources (Uses)				670,000	 	 		(670,000)										
	Net Change in Fund Balances		15,619		504,121	545,578	62,005		(408,318)		296,391		1,015,396						
Fund Balances End of Year         \$ 3,676,546         \$ 2,272,977         \$ 1,633,219         \$ 5,236,291         \$ 2,786,995         \$ 2,762,632         \$ 18,368,660	Fund Balances Beginning of Year		3,660,927		1,768,856	 1,087,641	 5,174,286		3,195,313		2,466,241		17,353,264						
	Fund Balances End of Year	\$	3,676,546	\$	2,272,977	\$ 1,633,219	\$ 5,236,291	\$	2,786,995	\$	2,762,632	\$	18,368,660						

#### Montgomery County, Ohio Statement of Receipts, Disbursements and Changes In Fund Balances - Budget and Actual - Budget Basis General Fund For the Year Ended December 31, 2016

		Budgeted	Amou	ints			Fir	iance with al Budget Positive
		Original		Final		Actual		Vegative)
Receipts Property and Other Local Taxes	\$	503,657	\$	388,070	\$	542,541	\$	154,471
Licenses, Permits and Fees	÷	25,000	*	204,548	*	436,573	*	232,025
Fines and Forfeitures				35,000				(35,000)
Intergovernmental		214,273		362,311		281,891		(80,420)
Special Assessments						12,727		12,727
Earnings on Investments		100,000		124,085		148,690		24,605
Miscellaneous		460,000		261,290		44,031		(217,259)
Total Receipts		1,302,930		1,375,304		1,466,453		91,149
Disbursements								
Current:		1 592 900		1 429 010		1 422 946		4 1 6 4
General Government Public Works		1,583,890 92,663		1,438,010 73,421		1,433,846 156,223		4,164 (82,802)
Health		136,694		75,421		150,225		(82,802)
Economic Development		388,136		405,806		355,487		50,319
Conservation-Recreation		500,150		214,165		225,605		(11,440)
Capital Outlay		10,000		9,117		10,000		(883)
Debt Service:								× /
Principal Retirement						20,000		(20,000)
Interest and Fiscal Charges		195,000		185,714		85,200		100,514
Total Disbursements		2,406,383		2,326,233		2,286,361		39,872
Excess of Receipts (Under) Disbursements		(1,103,453)		(950,929)		(819,908)		131,021
Other Financing Sources								
Transfers In		885,000		885,000		720,000		(165,000)
Total Other Financing Sources		885,000		885,000		720,000		(165,000)
Net Change in Fund Balance		(218,453)		(65,929)		(99,908)		(33,979)
Fund Balance Beginning of Year		2,979,904		2,979,904		2,979,904		
Prior Year Encumbrances Appropriated		42,369		42,369		42,369		
Fund Balance End of Year	\$	2,803,820	\$	2,956,344	\$	2,922,365	\$	(33,979)

#### Montgomery County, Ohio Statement of Receipts, Disbursements and Changes In Fund Balances - Budget and Actual - Budget Basis Road & Bridge Fund For the Year Ended December 31, 2016

		Budgeted	Amou	ints			Fin	iance with al Budget Positive
		Original		Final		Actual		legative)
Receipts	¢	1 252 010	¢	1 270 040	<i>•</i>	1 221 000	¢	(47.0.41)
Property and Other Local Taxes	\$	1,252,018	\$	1,279,840	\$	1,231,999	\$	(47,841)
Charges for Services Intergovernmental		105,000		125,000 109,000		146,566 272,242		21,566 163,242
Miscellaneous		193,000		36,000		40,137		4,137
Total Receipts		1,550,018		1,549,840		1,690,944		141,104
Disbursements								
Current:								
Public Safety		1,467,847		1,881,706		1,417,054		464,652
Capital Outlay Debt Service:		37,000						
Principal Retirement		319,477				185,600		(185,600)
Interest and Fiscal Charges		173,997				254,169		(254,169)
Total Disbursements		1,998,321		1,881,706		1,856,823		24,883
		-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		-,,		-,		,
Excess of Receipts (Under) Disbursements		(448,303)		(331,866)		(165,879)		165,987
Other Financing Sources								
Transfers In		335,000		335,000		670,000		335,000
Total Other Financing Sources		335,000		335,000		670,000		335,000
Net Change in Fund Balance		(113,303)		3,134		504,121		500,987
Fund Balance Beginning of Year		1,758,106		1,758,106		1,758,106		
Prior Year Encumbrances Appropriated		10,750		10,750		10,750		
Fund Balance End of Year	\$	1,655,553	\$	1,771,990	\$	2,272,977	\$	500,987

#### Montgomery County, Ohio Statement of Receipts, Disbursements and Changes In Fund Balances - Budget and Actual - Budget Basis Police Fund For the Year Ended December 31, 2016

	Budgeted Amounts				Variance with Final Budget Positive		
		Original		Final	 Actual		Vegative)
Receipts Property and Other Local Taxes Fines and Forfeitures Intergovernmental	\$	5,321,656 30,000	\$	5,658,107 20,000	\$ 5,642,299 28,491 482,847	\$	(15,808) 8,491 482,847
Miscellaneous		102,111		187,500	 143,267		(44,233)
Total Receipts		5,453,767		5,865,607	 6,296,904		431,297
<b>Disbursements</b> Current:							
Public Safety		5,428,617		5,765,501	5,715,568		49,933
Capital Outlay		65,767		88,772	 117,258		(28,486)
Total Disbursements		5,494,384		5,854,273	 5,832,826		21,447
Excess of Receipts Over (Under) Disbursements		(40,617)		11,334	 464,078		452,744
Other Financing Sources Transfers In		100,000		100,000			(100,000)
Total Other Financing Sources		100,000		100,000	 		(100,000)
Net Change in Fund Balance		59,383		111,334	464,078		352,744
Fund Balance Beginning of Year		1,036,907		1,036,907	1,036,907		
Prior Year Encumbrances Appropriated		50,734		50,734	 50,734		
Fund Balance End of Year	\$	1,147,024	\$	1,198,975	\$ 1,551,719	\$	352,744

#### Montgomery County, Ohio Statement of Receipts, Disbursements and Changes In Fund Balances - Budget and Actual - Budget Basis Fire Fund For the Year Ended December 31, 2016

	Budgeted Amounts				Variance with Final Budget		
		Original		Final	 Actual		Positive Negative)
<b>Receipts</b> Property and Other Local Taxes Intergovernmental Miscellaneous	\$	3,934,646 1,857	\$	3,946,875	\$ 3,787,342 823,880	\$	(159,533) 823,880
Total Receipts		3,936,503		3,946,875	 4,611,222		664,347
<b>Disbursements</b> Current: Public Safety Debt Service: Principal Retirement Interest and Fiscal Charges		3,946,875		4,191,875	4,230,763 134,400 184,054		(38,888) (134,400) (184,054)
Total Disbursements		3,946,875		4,191,875	 4,549,217		(357,342)
Net Change in Fund Balance		(10,372)		(245,000)	62,005		307,005
Fund Balance Beginning of Year		5,174,286		5,174,286	 5,174,286		
Fund Balance End of Year	\$	5,163,914	\$	4,929,286	\$ 5,236,291	\$	307,005

#### Montgomery County, Ohio Statement of Receipts, Disbursements and Changes In Fund Balances - Budget and Actual - Budget Basis Austin TIF-East Fund For the Year Ended December 31, 2016

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Receipts				` <b>```</b>	
Intergovernmental	<b>A A A A A A A A A A</b>	¢ • • • • • • • • • •	\$ 191,906	\$ 191,906	
Payments in Lieu of Taxes	\$ 3,400,000	\$ 3,400,000	3,507,050	107,050	
Total Receipts	3,400,000	3,400,000	3,698,956	298,956	
Disbursements					
Current: General Government	475,963	538,059	402 767	45 202	
Capital Outlay	475,963	,	492,767 9,000	45,292 (6,093)	
Debt Service:	1,775	2,907	9,000	(0,095)	
Principal Retirement	1,940,956	2,133,494	1,527,894	605,600	
Interest and Fiscal Charges	562,263	739,645	1,407,613	(667,968)	
Total Disbursements	2,980,955	3,414,105	3,437,274	(23,169)	
Excess of Receipts Over Disbursements	419,045	(14,105)	261,682	275,787	
Other Financing (Uses)					
Transfers Out	(335,000	) (335,000)	(670,000)	(335,000)	
Total Other Financing Sources (Uses)	(335,000	) (335,000)	(670,000)	(335,000)	
Net Change in Fund Balance	84,045	(349,105)	(408,318)	(59,213)	
Fund Balance Beginning of Year	3,190,822	3,190,822	3,190,822		
Prior Year Encumbrances Appropriated	4,491	4,491	4,491		
Fund Balance End of Year	\$ 3,279,358	\$ 2,846,208	\$ 2,786,995	\$ (59,213)	

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#### Note 1 – Reporting Entity

Miami Township, Montgomery County, (the Township), is a body politic and corporate established in 1829 to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Fiscal Officer.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

#### Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, road and bridge maintenance and police protection.

#### **Component Units**

Component units are legally separate organizations for which the Township is financially accountable. The Township is financially accountable for an organization if the Township appoints a voting majority of the organization's governing board; and (1) the Township is able to significantly influence the programs or services performed or provided by the organization; or (2) the Township is legally entitled to or can otherwise access the organization's resources; the Township is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Township is obligated for the debt of the organization. Component units may also include organizations for which the Township authorizes the issuance of debt or the levying of taxes or determines the budget if there is also the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the Township. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Township, accessible to the Township, and significant in amount to the Township.

Based on these criteria, the Township has no component units.

#### Jointly Governed Organizations and Public Entity Risk Pools

The Township participates in six jointly governed organizations and one public entity risk pool. Notes 7 and 12 to the financial statements provides additional information for these entities. These organizations are:

Jointly Governed Organizations:

- *Miami Township City of Dayton Joint Economic Development District –* This organization is the result of an agreement between the Township and the City of Dayton to promote economic development activities in a geographic area located in Miami Township and includes the Dayton Wright Brothers Airport, which is owned by the City of Dayton.
- *Miami Township Dayton Mall Joint Economic Development District –* This organization is the result of an agreement between the Township and the City of Miamisburg to promote economic development activities in a geographic area located in Miami Township.

- Austin Landing Joint Economic Development District This organization is the result of an agreement between the Township, the City of Miamisburg, the City of Springboro and Montgomery County to promote economic development activities in a geographic area located in Miami Township.
- *Miami Valley Fire District* This organization is the result of an agreement between the Township and the City of Miamisburg to provide fire and emergency medical services to the citizens of Miamisburg and Miami Township.
- *Hillgrove Union Cemetery* This organization is the result of an agreement between the Township and the City of Miamisburg to provide burial grounds and burial services to the public.
- *Montgomery County Transportation Improvement District* This organization is a statutorily created political subdivision created for the purpose of financing, constructing, maintaining, repairing, and operating selected transportation projects. The Township has entered into a cooperative agreement with the District.

Note 12 to the financial statements provides additional information for these entities.

Public Entity Risk Pool:

• The Township participates in one public entity risk pool, the Ohio Township Association Risk Management Authority (OTARMA).

Note 7 to the financial statements provide additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

As discussed further in the Basis of Accounting Section of this Note, these financial statements are presented on the modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to extent they are applicable to the modified cash basis of accounting. Following are the more significant of the Township's accounting policies.

#### Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net position - modified cash basis and a statement of activities - modified cash basis, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net position - modified cash basis and the statement of activities - modified cash basis display information about the Township as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts or other non-exchange transactions.

The statement of net position - modified cash basis presents the cash and investment balances of the governmental activities of the Township at year end. The statement of activities - modified cash basis compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a modified cash basis or draws from the Township's general receipts.

#### Fund Financial Statements

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

#### Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. All of the Township's funds are categorized as governmental.

#### Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other non-exchange transactions as governmental funds. The following are the Township's major governmental funds:

- *General* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.
- **Road and Bridge Fund** The road and bridge fund accounts for and reports property tax (inside millage) committed for the construction, reconstruction, resurfacing and repair of Township roads and bridges.
- *Police Fund* The Police Fund receives property tax money for operating and maintaining the police department and the purchase of equipment.
- *Fire Fund* The Fire Fund receives property tax money for operating and maintaining the fire department and the purchase of equipment.

• Austin TIF-East – The Austin TIF-East Fund receives payments in lieu of taxes for properties under tax increment financing agreements located within the Austin Road Interchange district.

The other governmental funds of the Township account for and report grants and other resources, whose use is restricted to a particular purpose.

#### **Basis of Accounting**

The Township's financial statements are prepared using the modified cash basis of accounting. Receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements.

#### **Budgetary Process**

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriations resolution is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

#### Cash and Investments

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents and Investments".

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2016, the Township invested in negotiable certificates of deposit, government securities from the Federal National Mortgage Association, the Federal Home Loan Bank, and the Federal Home Loan Mortgage Corporation, money market mutual funds, and STAR Ohio. The negotiable certificates of deposit and government securities are reported at cost. The Township's money market mutual fund investment is recorded at the amount reported by each broker on December 31, 2016.

STAR Ohio (the State Treasury Asset Reserve of Ohio) is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No.79, "Certain External Investment Pools and Pool Participants." STAR Ohio has implemented GASB Statement No. 79 for 2016. The implementation of this GASB pronouncement had no effect on beginning net position/fund balance. The Township measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2016, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess account to transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2016 was \$148,690.

#### **Restricted** Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Restricted assets represent cash from debt issues restricted for project development or construction costs; specific levies for police, fire, road and bridge; and tax increment financing agreements. The Township did not report restricted assets for the year ended December 31, 2016.

#### Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's modified cash basis of accounting.

#### **Employer Contributions to Cost-Sharing Pension Plans**

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for postretirement healthcare benefits.

#### Long-Term Obligations

The Township's modified cash basis financial statements do not report liabilities for bonds or other longterm obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure is reported at inception. Lease payments are reported when paid.

#### Net Position

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for the Township's joint economic development districts, road improvements, and other purposes.

The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net positions are available.

Net position amount restricted is \$12,419,437.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

- *Non-spendable* The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of inter-fund loans.
- **Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments.

- **Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of Township Trustees. Those committed amounts cannot be used for any other purpose unless the Township Trustees remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by Township Trustees, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- Assigned Amounts in the assigned fund balance classification are intended to be used by the Township for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute. State Statute authorizes the Township Clerk to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.
- **Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Internal Activity

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financing sources/uses in governmental funds and after non-operating receipts/disbursements in proprietary funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

#### Note 3 – Compliance

#### Accountability and Compliance

Contrary to Ohio Revised Code Section 5705.41(B), expenditures in the Fire and Austin TIF-East Funds exceeded the amount appropriated.

Additionally, the Township did not properly certify all disbursements as required by Ohio Revised Code Section 5705.41(D).

Finally, the Township established a capital reserve fund in fiscal year 2000 which is still on the books, contrary to the ten year limitation per Ohio Revised Code Section 5705.13(C). Further, the balances of three of the Township's four budget stabilization funds exceeded the balance limit of the greater of five percent of the revenue credited to the respective fund in which the account was established or one-sixth of the expenditures during the preceding fiscal year in the respective fund in which the account was established, contrary to Ohio Revised. Code Section 5705.13(A).

#### Note 4 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statements of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis presented for the General, Road and Bridge, Police, Fire, and Austin TIF-East Funds are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the modified cash basis are as follows:

- 1. Outstanding year-end encumbrances are treated as cash disbursements (budget basis) rather than as restricted, committed, or assigned fund balance (modified cash basis).
- 2. Some funds are reported as part of the General Fund (modified cash basis) as opposed to the General Fund being reported alone (budget basis).

Adjustments necessary to convert the results of operations at the end of the year on the budget basis to the modified cash basis are as follows:

		R	oad and			Au	ıstin TIF-
	General		Bridge	Police	Fire		East
Budget Basis	\$ (99,908)	\$	504,121	\$ 464,078	\$ 62,005	\$	(408,318)
Funds Budgeted Elsewhere	(125,754)						
Adjustment for Encumbrances	 241,281			 81,500	 		
Modified Cash Basis	\$ 15,619	\$	504,121	\$ 545,578	\$ 62,005	\$	(408,318)

#### Note 5 – Deposits and Investments

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

*Inactive deposits* are public deposits that the Trustees have identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Township can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
- 8. Written repurchase agreements in the securities described in (1) and (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the fiscal officer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Deposits

Custodial credit risk is the risk that in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$3,804,944 of the Township's bank balance of \$4,054,944 was exposed to custodial credit risk because those deposits were uninsured and collateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the Township to a successful claim by the FDIC.

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposite being secured.

#### Investments

The fair value of these investments is not materially different than measurement value. As of December 31, 2016, the Township had the following investments:

	Investment Maturities (in Years)								
Investment Type	Carrying Value		Less Than 1		1-3			3-5	
FHLB	\$	775,000					\$	775,000	
FHLM		2,610,000			\$	320,000		2,290,000	
FNMA		1,900,000	\$	470,000		430,000		1,000,000	
Money Market Fund		136,037		136,037					
Bank Certificates of Deposit	:	8,934,000		2,860,000		3,578,000		2,496,000	
STAR Ohio		175		175					
Total Investments	\$ 14	4,355,212	\$	3,466,212	\$	4,328,000	\$	6,561,000	

*Interest Rate Risk* – Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Township's investment policy addresses interest rate risk by requiring that the Township's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long- term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

*Credit Risk* – The security underlying the Federal National Mortgage Association notes, Federal Home Loan Bank notes and the Federal Home Loan Mortgage Corporation notes carry a rating of AAA by Moody's. STAR Ohio carries a rating of AAA by Standard and Poor's. The money market fund carries a rating of AAA by Moody's. The Township has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Township will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Federal National Mortgage Association notes, Federal Home Loan Bank notes and the Federal Home Loan Mortgage Corporation notes are exposed to custodial credit risk as they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the Township's name.

The Township has no investment policy dealing with investment custodial risk beyond the requirements in ORC 135.14(M)(2) which states, "Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee."

*Concentration of Credit Risk* – The Township places no limit on the amount it may invest in any one issuer. The following investments represent five percent or more of total investments as of December 31, 2016:

<u>Investment Issuer</u>	<u>Percentage</u>
Bank Certificates of Deposit	62.24%
Federal Home Loan Mortgage Notes	18.18%
Federal National Mortgage Association Notes	13.24%
Federal Home Loan Bank Notes	5.40%

#### **Note 6 – Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the Township. Property tax revenue received in 2016 for real and public utility taxes represent the collection of 2015 taxes.

2016 real property taxes are levied after October 1, 2016 on the assessed values as of January 1, 2016, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. 2016 real property taxes are collected in and intended to finance 2017.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2016 public utility property taxes which became a lien on December 31, 2015, are levied after October 1, 2016, and are collected in 2017 with real property taxes.

The full tax rate for all Township operations for the year ended December 31, 2016, was \$19.90 per \$1,000 of assessed value. The assessed values of real property and public utility property, upon which 2016 property tax receipts were based are as follows:

	As	sessed Value
Real Property	\$	565,611,790
Public Utility Property		15,544,030
Total Assessed Value	\$	581,155,820

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the Township. The County Auditor periodically remits to the Township its portion of the taxes collected.

#### Note 7 – Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) (York or Management), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

The Pool is a member of American Public Entities Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2016, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2016:

	<u>2016</u>	
Assets	\$ 38,473,283	
Liabilities	 (8,244,140)	_
Net Position	\$ 30,229,143	

At December 31, 2016, the liabilities above include approximately \$7.4 million of estimated incurred claims payable. The assets above also include approximately \$6.9 million of unpaid claims to be billed to approximately 1,010 member governments in the future, as of December 31, 2016. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2016, the Township's share of these unpaid claims collectible in future years is approximately \$77,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2016

# Contributions to OTARMA 2016 \$ 170,361

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### **Note 8 – Defined Benefit Pension Plans**

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – Township employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. Township employees) may elect the member-directed and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Group B

Group C

Group A

Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
<b>Formula:</b>	Formula:	<b>Formula:</b>
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements: Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Formula:</b>	Formula:	<b>Formula:</b>
2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of
service for the first 25 years and 2.1%	service for the first 25 years and 2.1%	service for the first 25 years and 2.1%
for service years in excess of 25	for service years in excess of 25	for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	Law
	and Local	Enforcement
2016 Statutory Maximum Contribution Rates		
Employer	14.0 %	18.1 %
Employee	10.0 %	**
2016 Actual Contribution Rates		
Employer:		
Pension	12.0 %	16.1 %
Post-employment Health Care Benefits	2.0	2.0
Total Employer	14.0 %	18.1 %
Employee	10.0 %	13.0 %

\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The township's contractually required contribution was \$571,247 for year 2016.

## Note 9 – Post Employment Benefits

#### **Ohio Public Employees Retirement System**

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintained two cost-sharing, multiple-employer defined benefit postemployment health care trusts, which funded multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the traditional pension and the combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2016, state and local employers contributed at a rate of 14.0 percent of earnable salary and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

At the beginning of 2016, OPERS maintained three health care trusts. The two cost-sharing, multiple employer trusts, the 401(h) Health Care Trust (401(h) Trust) and the 115 Health Care Trust (115 Trust), worked together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. Each year, the OPERS Board of Trustees determines the portion of the employer contributions rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2016 remained at 2.0 percent for both the Traditional Pension and Combined plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) Trust that provides funding for a Retiree Medical Account (RMA) for Member-Directed Plan members. The employer contribution as a percentage of covered payroll deposited to the RMAs for 2016 was 4.0 percent.

In March 2016, OPERS received two favorable rulings from the IRS allowing OPERS to consolidate all health care assets into the 115 Trust. Transition to the new health care trust structure occurred during 2016. OPERS Combining Statements of Changes in Fiduciary Net Position for the year ended December 31, 2016, will reflect a partial year of activity in the 401(h) Trust and VEBA Trust prior to the termination of these trusts as of end of business day June 30, 2016, and the assets and liabilities, or net position, of these trusts being consolidated into the 115 Trust on July 1, 2016.

Substantially all of the Township's contribution allocated to fund postemployment health care benefits relates to the cost-sharing, multiple employer trusts. The corresponding contribution for the years ended December 31, 2016, 2015, and 2014 was \$ 95,207, \$91,628 and \$88,375 respectively. The full amount has been contributed for all three years.

#### Note 10 – Debt

#### Long Term Obligations

The Township's long-term debt activity for the year ended December 31, 2016, was as follows:

	Amount Outstanding 12/31/15	Additions	Deletions	Amount Outstanding 12/31/16	Amounts Due in One Year
Governmental Activities					
Bonds					
Build America Bonds, Taxable Series 2010B:					
Public Works Building	\$4,138,300		\$185,600	\$ 3,952,700	\$188,500
Fire Station	2,996,700		134,400	2,862,300	136,500
Series 2015 - Refunding Bonds (Tax-Exempt)	2,435,000		20,000	2,415,000	100,000
Series 2015A - Various Purpose Bonds					
(Tax-Exempt)	3,295,000		140,000	3,155,000	150,000
Series 2015B - Park Acquisition and Improvement					
Bonds (Federally Taxable)	2,985,000		125,000	2,860,000	125,000
MCTID Special Obligation Bonds, Series 2015A					
Austin Landing Phase II Project	5,355,000		225,000	5,130,000	230,000
MCTID Special Obligation Bonds, Series 2015B					
Austin Landing Phase II Project	5,915,000		240,000	5,675,000	245,000
MCTID Special Obligation Bonds, Series 2010A					
Austin Landing Project	7,720,000		385,000	7,335,000	400,000
MCTID Special Obligation Bonds, Series 2008A					
Kingsridge Drive Project	3,859,000		225,000	3,634,000	230,000
MCTID Special Obligation Bonds, Series 2010B					
Austin Road Interchange and Related Projects	9,825,000		380,000	9,445,000	400,000
Total Bonds	48,524,000		2,060,000	46,464,000	2,205,000
SIB Loan	002 522		151 140	022.202	155 700
Byers Road Relocation	983,522		151,140	832,382	155,708
Austin Boulevard Project	292,803		32,901	259,902	33,896
Total SIB Loans	1,276,325		184,041	1,092,284	189,604
Capital Leases					
2012 Street Sweeper	54,894		54,894		
2015 Wheel Loader	116,225		37,879	78,346	38,735
Total Capital Leases	171,119		92,773	78,346	38,735
Total Governmental Activities	\$ 49,971,444		\$ 2,336,814	\$ 47,634,630	\$ 2,433,339

The general obligation bonds are supported by the full faith and credit of the Township and are payable from unvoted property tax receipts to the extent that other resources are not available to meet annual principal and interest payments.

*Build America Bonds, Taxable Series 2010B* In April 2010 the Township issued \$8,550,000 in unvoted general obligation bonds for the purpose of paying the costs of constructing a Township public works facility and a Township fire station. The bond issue included serial and term bonds, in the amount of \$3,155,000 and \$5,395,000, respectively.

*Series 2015 - Refunding Bonds (Tax-Exempt)* On June 25, 2015 the Township issued \$2,455,000 in unvoted general obligation bonds for the purpose of prepaying prior to maturity its Certificates of Participation, Series 2005C (Miami Township, Ohio Project) dated May 17, 2005. The bond issue included serial and term bonds, in the amount of \$700,000 and \$1,715,000, respectively.

Series 2015A - Various Purpose Bonds (Tax-Exempt) On February 11, 2015 the Township issued \$3,410,000 in unvoted general obligation bonds for the purpose of paying, together with other lawfully available funds, the costs of discharging at maturity the Township's outstanding \$3,360,000 Various Purpose Notes, Series 2014 (Tax Exempt) dated February 12, 2014. The bond issue included serial and term bonds, in the amount of \$1,480,000 and \$1,930,000, respectively.

*Series 2015B - Park Acquisition and Improvement Bonds (Federally Taxable)* On February 11, 2015 the Township issued \$3,085,000 in unvoted general obligation bonds for the purpose of paying, together with other lawfully available funds, the costs of discharging at maturity the Township's outstanding \$2,995,000 Park Acquisition and Improvement Notes, Series 2014 (Federally Taxable), dated February 12, 2014. The bond issue included serial and term bonds, in the amount of \$475,000 and \$2,610,000, respectively.

*MCTID Special Obligation Bonds, Series 2015A Austin Landing Phase II Project* On February 11, 2015 the Township issued \$5,535,000 in bonds which are special obligations of the Montgomery County Transportation Improvement District (Ohio) secured by and payable solely from the proceeds of the Township's levy of ad valorem property taxes, which taxes are within the ten-mill limitation imposed by Ohio law. The bonds were issued to currently refund the District's outstanding \$11,435,000 Transportation Improvement Special Obligation Note, Series 2014 (Austin Landing Phase II Project) (the "2014 Note"), dated February 12, 2014 and maturing on February 11, 2015. The bond issue included serial and term bonds, in the amount of \$2,920,000 and \$2,615,000, respectively.

*MCTID Special Obligation Bonds, Series 2015B Austin Landing Phase II Project* On February 11, 2015 the Township issued \$6,110,000 in bonds which are special obligations of the Montgomery County Transportation Improvement District (Ohio) secured by and payable solely from the proceeds of the Township's levy of ad valorem property taxes, which taxes are within the ten-mill limitation imposed by Ohio law. The bonds were issued to currently refund the District's outstanding \$11,435,000 Transportation Improvement Special Obligation Note, Series 2014 (Austin Landing Phase II Project) (the "2014 Note"), dated February 12, 2014 and maturing on February 11, 2015. The bond issue included serial and term bonds, in the amount of \$930,000 and \$5,180,000, respectively.

*MCTID Special Obligation Bonds, Series 2010A Austin Landing Project* In March 2010 the Township and the Montgomery County Transportation Improvement District (Ohio) (the MCTID) entered into an intergovernmental agreement related to the financing of a tax increment financing district (TIF District) established for the Austin Landing Project. The agreement requires the MCTID to make various improvements to the TIF District located within the Township. Funding for the project was obtained through \$9,200,000 in bonds. The bond issue included serial and term bonds, in the amount of \$4,990,000 and \$4,210,000, respectively.

*MCTID Special Obligation Bonds, Series 2008A Kingsridge Drive Project* In September 2008 the Township issued \$4,885,000 in bonds which are special obligations of the Montgomery County Transportation Improvement District (Ohio) secured by and payable solely from the proceeds of the Township's levy of ad valorem property taxes, which taxes are within the ten-mill limitation imposed by Ohio law. The bonds were issued for construction and acquisition of improvements to Kingsridge Drive, Lyons Ridge Drive at Lyons Road, Route 725, the Ring Road at the Dayton Mall, and Southwind Drive. The bond issue included serial and term bonds, in the amount of \$1,725,000 and \$3,160,000, respectively.

*MCTID Special Obligation Bonds, Series 2010B Austin Road Interchange and Related Projects* In July 2010 the Township, two other local jurisdictions, and the Montgomery County Transportation Improvement District (Ohio) (the MCTID) entered into an intergovernmental agreement related to the tax increment financing district (TIF District) established for the Austin Landing Project. The agreement requires the MCTID to make various improvements to the TIF District, specifically the Austin Road Interchange and related projects. Funding for the project was obtained through \$20,335,000 in bonds. The bond issue included serial and term bonds, in the amount of \$11,000,000 and \$9,335,000, respectively. Of the total issuance, \$11,520,000 of the bonds are obligations of the Township.

#### Loans

*Byers Road Relocation SIB Loan* In October 2011, the Montgomery County Transportation Improvement District made the final draw on the State Infrastructure Loan for construction of improvements to Byers Road. The Township and the City of Miamisburg have pledged TIF revenues to repay the SIB loan. The debt is payable solely from TIF receipts and is payable through 2021.

*Austin Boulevard SIB Loan* In November 2013, the Montgomery County Transportation Improvement District made the final draw on the State Infrastructure Loan for construction of improvements to Austin Boulevard. The Township has pledged TIF revenues to repay the SIB loan. The debt is payable solely from TIF receipts and is payable through 2023.

## Leases

2012 Street Sweeper In 2012 the Township entered into a capital lease in the amount of \$223,587, including interest, for a street sweeper.

2015 Wheel Loader In 2015 the Township entered into a capital lease in the amount of \$156,731 for a wheel loader.

Principal and interest requirements to retire bonds, loans, and leases outstanding at December 31, 2016, were as follows:

	Township Long Term Obligations							
	Boi	nds	SIB L	oan	Capital Leases			
Year	Principal	Interest	Principal	Interest	Principal	Interest		
2017	\$2,205,000	\$2,032,052	\$189,604	\$31,197	\$38,735	\$1,771		
2018	2,280,000	1,959,564	195,335	25,466	39,611	895		
2019	2,365,000	1,875,314	201,239	19,563				
2020	2,440,000	1,787,855	207,321	13,479				
2021	2,540,000	1,695,420	218,921	7,213				
2022-2026	14,405,000	6,735,793	79,864	3,017				
2027-2031	14,564,000	2,973,024						
2032-2036	5,665,000	421,144						
Total	\$46,464,000	\$19,480,166	\$1,092,284	\$ 99,935	\$ 78,346	\$ 2,666		

The Ohio Revised Code provides that net general obligation debt of the Township, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed 5.5 percent of the tax valuation of the Township. The Revised Code further provides that total voted and unvoted net debt of the Township less the same exempt debt shall never exceed amount equal to 10.5% of its tax valuation.

#### Loss of Moody's Bond Rating

In January 2016, Moody's withdrew its rating on the outstanding debt of the township pending the submission of audited financial statements. The township intends to pursue the reinstatement of the rating once the audited financial statements are available for submission to the rating agency.

#### Note 11 – TIF District Revenue Pledge

As a result of the agreements in Note 10 for the Kingsridge Drive Project (MCTID Special Obligation Bonds, Series 2008A), Austin Landing Project (MCTID Special Obligation Bonds, Series 2010A), Austin Interchange and Related Projects (MCTID Special Obligation Bonds, Series 2010B), Austin Phase II Project (MCTID Special Obligation Bonds, Series 2015A and 2015B), and Byers Road Relocation SIB Loan project, the Township has pledged to the Montgomery County Transportation Improvement District, the future payments in lieu of taxes (PILOT) made by property owners residing within the boundaries of the above mentioned areas in amounts equal to meet the debt service requirements of the bonds issued by and to be paid by the Montgomery County Transportation Improvement District, as follows:

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Year Ending December 31,	ingsridge ve Project		tin Landing Project	In an	Austin terchange d Related Projects	П	stin Phase Project ies 2015A)	11	stin Phase Project ies 2015B)	-	vers Road	В	Austin oulevard Project	Total
2017	\$ 402,500	\$	841,019	\$	796,750	\$	375,294	\$	433,706	\$	179,360	\$	41,441	\$ 3,070,070
2018	401,575		843,019		794,750		376,844		433,806		179,361		41,440	3,070,795
2019	406,675		843,069		794,250		377,144		433,806		179,361		41,441	3,075,746
2020	404,945		841,069		794,200		382,344		433,069		179,360		41,440	3,076,427
2021	407,775		842,609		798,625		377,344		437,249		184,694		41,440	3,089,736
2022-2026	2,029,500		4,211,449		3,982,975		1,863,019		2,174,500				82,881	14,344,324
2027-2031	821,500		2,526,106		3,985,975		1,875,169		2,176,006					11,384,756
2032-2036	 				1,591,250		1,121,294		1,302,800					 4,015,344
Total	\$ 4,874,470	\$ 1	0,948,340	\$ 1	3,538,775	\$	6,748,452	\$	7,824,942	\$	902,136	\$	290,083	\$ 45,127,198

#### Note 12 – Jointly Governed Organizations

Miami Township - City of Dayton Joint Economic Development District is a political body incorporated and established by the Township Board of Trustees and the City Commission under the provisions of Sections 715.72 to 715.83 of the Ohio Revised Code, on January 1, 2007. The District operates under the direction of a five-member Board of Directors. By law the Board is comprised of one member representing the City, appointed by the City Commission; one member representing the Township, appointed by the Township Trustees; one member representing the owners of the businesses located in the District, appointed by the City Commission with the concurrence of the Township Trustees; one member representing the persons employed in the District, appointed by the Township Trustees with the concurrence of the City Commission; and one member selected by the other Board members. The District's purpose is to promote economic development activities in the geographic area comprising the District. Such area is located in Miami Township and includes the Dayton - Wright Brothers Airport, which is owned by the City of Dayton. The District levies a 1.75% income tax on substantially all income earned in the District. The City of Dayton collects income taxes on behalf of the District. The District is required to pay 50% of the Contracting Parties Distribution to the Township and 50% of the Contracting Parties Distribution to the City. During 2016, the District paid the Township \$114,826. To obtain financial information, write to the Miami Township - City of Dayton Joint Economic Development District, 2700 Lyons Road, Miamisburg, Ohio 45342.

Miami Township – Dayton Mall Joint Economic Development District is a political body incorporated and established by the Township Board of Trustees and the Miamisburg City Council under the provisions of Sections 715.72 to 715.83 of the Ohio Revised Code, on June 11, 2009. The District operates under the direction of a five-member Board of Directors. By law the Board is comprised of one member representing the City, appointed by the City Council; one member representing the Township, appointed by the Township Trustees; one member representing the owners of the businesses located in the District, appointed by the City Council with the concurrence of the Township Trustees; one member representing the persons employed in the District, appointed by the Township Trustees with the concurrence of the City Council; and one member selected by the other Board members. The District's purpose is to promote economic development activities in the geographic area comprising the District. Such area is located in Miami Township. The District levies a 2.25% income tax on substantially all income earned in the District. The City of Miamisburg collects income taxes on behalf of the District. The District is required to pay 70% of the Contracting Parties Distribution to the Township and 30% of the Contracting Parties Distribution to the City. During 2016, the District paid the Township \$344,594. To obtain financial information, write to the Miami Township - Dayton Mall Joint Economic Development District, 2700 Lyons Road, Miamisburg, Ohio 45342.

*Austin Landing Joint Economic Development District* is a political body incorporated and established by Miami Township, the City of Miamisburg, the City of Springboro and Montgomery County under the provisions of Sections 715.72 to 715.83 of the Ohio Revised Code, effective September 1, 2009. The District operates under the direction of a five-member Board of Directors. By law the Board is comprised of one member from appointed by each of the respective entities and one member representing the owners of the businesses located in the District, appointed by a majority of the 4 appointed board members. The District's purpose is to promote economic development activities in the geographic area comprising the District. Such area is located in Miami Township. The District levies a 2.25% income tax on substantially all income earned in the District. The City of Miamisburg collects income taxes on behalf of the District. The District is required to pay 57.166% of the Contracting Parties Distribution to the City of Miamisburg, and 20.567% of the Contracting Parties Distribution to the City of Springboro. During 2016, the District paid the Township \$171,498. To obtain financial information, write to the Austin Landing Joint Economic Development District, 10 North First Street, Miamisburg, Ohio 45342

*Miami Valley Fire District* – is a political body incorporated and established by Miami Township and the City of Miamisburg in accordance with Ohio Revised Code Section 505.371. The District was formed on August 31, 2011, and operations began June 11, 2012. The District provides fire and emergency medical services to the citizens of Miamisburg and Miami Township. The District is a jointly governed organization between the City and the Township. By-laws were adopted by the District and allow for a five-member governing Board of Trustees. The City appoints two trustees, the Township appoints two trustees and one trustee is selected by the total membership of the Board of Trustees. Funding for the District is provided by levy funds and general fund monies of the City and Township. In 2016, \$3,930,979 was transferred to the District. The District intends to ultimately pursue a levy of taxes in an amount to replace the existing Township and City levies for the operation of the District.

The By-laws provide for an Operational Oversight Committee which is occupied by the City Manager and Township Administrator. This committee will review and comment on all budget proposals, personnel policy and operational and procedural matters, with the final budget approved by City Council and Township Trustees. The Township does not have any equity interest in the Miami Valley Fire District. To obtain financial information, write to the Miami Valley Fire District, 10 North First Street, Miamisburg, Ohio 45342

*Hillgrove Union Cemetery* is a jointly governed organization by Miami Township and the City of Miamisburg. The Cemetery provides burial groups and burial services to the public.

In September 2006, it was determined the Hillgrove Cemetery Association could no longer operate as a viable organization. Therefore, it was determined that a joint cemetery be established to ensure the ongoing operations and maintenance of the Hillgrove Cemetery. In accordance with Ohio Revised Code Section 759.27, the City and Township decided to form a union cemetery to manage and operate Hillgrove Cemetery. The agreement called for each party to equally share any cost to operate, maintain, and improve the Cemetery in excess of the revenues it receives.

As a result of this agreement, and in accordance with Ohio Law, a joint council consisting of the council members of the City of Miamisburg and the Trustees of Miami Township governs the Cemetery. The joint council appoints the members of the Board of Trustees. The Board of Trustees consist of the following: one elected member of the legislative body from each of the political subdivisions and one appointed resident from each of the political subdivisions who is not a member of the legislative body.

The joint council exercises control over the operation of the Cemetery through budgeting, appropriating, and contracting. The Board of Trustees control daily operations of the Cemetery. During 2016, the Township contributed \$40,000 to the Cemetery.

*Montgomery County Transportation Improvement District* is a statutorily created political subdivision created for the purpose of financing, constructing, maintaining, repairing and operating selected transportation projects. The District is a jointly governed entity administered by a Board of Directors that acts as a legislative body and is comprised of seven board members, of whom five are voting and two are non-voting appointed by Montgomery County and State governments. Of the seven, three are elected as officers of the District.

The Township entered into a cooperative agreement with the District on December 15, 2005, which was last amended on August 23, 2012, and includes the City of Miamisburg, Miami Township, the City of Springboro, and the Miamisburg City School District related to the Austin Road Interchange Project. This project is intended to enhance and facilitate traffic flow in the southern portion of Montgomery County and further stimulate development of real property in the hope of expanding the employment base in the area. Each entity has agreed to borrow their predetermined respective sum as collateral for the District borrowing monies from the State Infrastructure Bank or from any other appropriate sources in an amount to pay their respective portion of the costs to be incurred for the Austin Road Interchange Project.

The bonds were used to realign Byers Road in order to promote further development within the Austin Center Interchange area. Repayment of the bonds is collateralized by Tax Increment Financing and the full faith and credit of the Township.

Additionally, the Township entered into arrangements with the District to issue Special Obligation Bonds for the Austin Landing, Austin Landing Phase II, and Kingsridge Drive Projects. Repayment of the bonds is collateralized by Tax Increment Financing and other local receipts.

#### Note 13 – Fund Balances

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Township is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2016

Fund Balances	General	Road and Bridge	Police	Fire	Austin TIF- East	Other Governmental Funds	Total
<b>Restricted for</b> Public Safety Other <i>Total Restricted</i>			\$ 1,633,219 1,633,219	\$ 5,236,291 5,236,291	\$ 2,786,995 2,786,995	\$ 2,762,632 2,762,632	\$ 6,869,510 5,549,627 12,419,137
<b>Committed to</b> Road and Bridge <i>Total Committed</i>		\$ 2,272,977 2,272,977					<u>2,272,977</u> 2,272,977
Assigned to Encumbrances Total Assigned	\$ 241,281 241,281						241,281 241,281
Unassigned	3,435,265						3,435,265
Total Fund Balances	\$ 3,676,546	\$ 2,272,977	\$ 1,633,219	\$ 5,236,291	\$ 2,786,995	\$ 2,762,632	\$ 18,368,660

#### Note 14 – Interfund Balances and Transfers

#### **Transfers**

During 2016, the following transfers were made:

	<b>Transfer from</b>
	Austin
	TIF-East
Transfer to	Fund
	<i><b>†</b>(<b>7</b>0,000)</i>
Road and Bridge Fund	\$670,000

The above mentioned Transfers From/To were used to move receipts from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them. Nonroutine transfers from the Austin TIF-East Fund were in compliance with Ohio Revised Code to make debt payments.

#### Note 15 – Contingent Liabilities

The Township is party to various legal proceedings seeking damages. Although management cannot presently determine the outcome of these proceedings, they believe the resolution of these matters will not materially adversely affect the Township's financial condition.

This discussion and analysis of Miami Township's financial performance provides an overall review of the Township's financial activities for the year ended December 31, 2015, within the limitations of the Township's modified cash basis of accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

#### Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's modified cash basis of accounting.

#### **Report Components**

The statement of net position – modified cash basis and the statement of activities – modified cash basis provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a modified cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's modified cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenditures (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

#### **Reporting the Township as a Whole**

The statement of net position - modified cash basis and the statement of activities - modified cash basis reflect how the Township did financially during 2015, within the limitations of the modified cash basis accounting. The statement of net position - modified cash basis presents the pooled cash and investment balances of the governmental activities of the Township at year-end. The statement of activities - modified cash basis compares cash disbursements with program receipts for each governmental program.

Montgomery County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2015 UNAUDITED

Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General cash receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the modified cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other non-financial factors as well such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

In the statement of net position - modified cash basis and the statement of activities - modified cash basis, the Township has only governmental activities. The Township's basic services are reported here, including general government, public safety, public works, economic development and conservation-recreation. Property taxes and intergovernmental receipts finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

#### **Reporting the Township's Most Significant Funds**

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted for a specific use is being spent for the intended purpose.

All of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Township's major governmental funds are the General, Police, Fire, Road and Bridge, and Austin TIF-East Funds. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

## The Township as a Whole

Table 1 summarizes the Township's net position for 2015 compared to 2014 on a modified cash basis:

#### Table 1: Net Position

	Governmental Activities		
	2015	2014, Restated	
Assets			
Equity in Pooled Cash, Cash Equivalents and Investments	\$17,353,264	\$16,213,665	
Total Assets	\$17,353,264	\$16,213,665	
Net Position			
Restricted for:			
Police	\$1,087,641	\$902,466	
Fire	5,174,286	5,194,215	
Road and Bridge		2,334,854	
Austin TIF-East	3,195,313	1,992,911	
Other Purposes	2,466,241	2,010,485	
Unrestricted	5,429,783	3,778,734	
Total Net Position	\$17,353,264	\$16,213,665	

Net position of governmental activities increased \$1.1 million in 2015. The increase in net position was mostly due to debt proceeds.

Table 2 compares the changes in net position from 2014 to 2015 on a modified cash basis.

#### **Table 2: Changes in Net Position**

Table 2: Changes in Net Position			
	Governmental Activities		
Receipts	2015	2014, Restated	
Property and Other Local Taxes	\$10,728,379	11,656,374	
Unrestricted Grants and Entitlements	3,449,677	1,145,019	
Payments in Lieu of Taxes	4,663,903	4,943,667	
Operating Grants and Contributions	310,636	2,168,160	
Proceeds from Debt	20,595,000	17,750,000	
Earnings on Investments	149,941	130,996	
Charges for Services and Sales	255,610	153,927	
Special Assessments	467,332		
Premium and Accrued Interest on Debt	391,580		
Cable Franchise Fees	348,850		
Miscellaneous	225,843	948,247	
Total Receipts	\$41,586,751	\$38,896,390	
Disbursements:			
General Government	1,685,447	1,293,877	
Public Safety	10,282,233	10,884,652	

#### Montgomery County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2015 UNAUDITED

UNAUDITEL	)		
Public Works	2,265,296	1,512,630	
Economic Development	332,899	327,141	
Conservation & Recreation	224,304	439,184	
Other		330,771	
Capital Outlay	469,690	1,514,449	
Debt Service:			
Principal Retirement	19,880,312	18,853,053	
Interest and Fiscal Charges	2,685,159	1,098,351	
Discount on Debt	105,245		
Payments to Refunded Bond Escrow Agent	2,516,567		
Total Disbursements	\$40,447,152	\$36,254,108	
Change in Net Position	\$1,139,599	\$2,642,282	
Net Position, January 1	\$16,213,665	N/A	
Net Position, December 31	\$17,353,264	\$16,213,665	

In 2016, half (50%) of the Township's general receipts were from debt proceeds. Property and other local taxes account for just over 25% of the Township's general receipts and payments in lieu of taxes account for 11% of general receipts. Local government funds, special assessments, franchise fees, premium and accrued interest on debt, miscellaneous receipts and interest income make up the balance of the Township's general receipts.

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Township activities. These include the costs of the board of trustees, the administrator's office, finance, compliance, and community development. Since these costs do not represent direct services to residents, we try to limit these costs to 10% of General Fund unrestricted receipts.

Public Safety is the cost of police and fire protection; Public Works is the cost of road maintenance, building maintenance, and vehicle maintenance. Economic Development is the cost of promoting industrial and commercial development. Conservation & Recreation activities are the costs of maintaining the parks.

#### **Governmental Activities**

If you look at the Statement of Activities for 2015, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for public safety. The two columns of the Statement entitled Program Cash Receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The Net (Disbursements) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service, which is paid from money provided by local taxpayers. These net costs are paid from the general receipts, which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

#### Montgomery County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2015 UNAUDITED

#### Table 3: Governmental Activities

	Total Cost	Net Cost	Total Cost	Net Cost
	of Services	of Services	of Services	of Services
	2015	2015	2014	2014
General Government	\$1,685,447	\$(1,630,362)	\$ 1,293,877	\$(1,293,877)
Public Safety	10,282,233	(10,220,510)	10,884,652	(9,251,002)
Public Works	2,265,296	(1,815,858)	1,512,630	(824,193)
Economic Development	332,899	(332,899)	327,141	(327,141)
Conservation-Recreation	224,304	(224,304)	439,184	(439,184)
Other			330,771	(330,771)
Capital Outlay	469,690	(469,690)	1,514,449	(1,514,449)
Principal Retirement	19,880,312	(19,880,312)	18,853,053	(18,853,053)
Interest and Fiscal Charges	2,685,159	(2,685,159)	1,098,351	(1,098,351)
Discount on Debt	105,245	(105,245)		
Premium and Accrued Interest on Debt	2,516,567	(2,516,567)		
Total Expenses	\$40,447,152	\$(39,880,906)	\$36,254,108	\$(33,932,021)

#### The Township's Funds

Total governmental funds had receipts (excluding other financing sources) of \$20,600,171 and \$21,146,390 for 2015 and 2014 respectively. Disbursements (excluding other financing uses) were \$37,825,340 and \$36,254,108 respectively.

#### **General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2015, the Township did not amend its General Fund budget. Final disbursements were budgeted at \$2,201,383 while actual disbursements were \$2,217,196. Actual spending was \$15,813 more than final appropriations. Final receipts were budgeted at \$1,302,930 while actual receipts were \$1,399,881. Actual receipts were \$96,951 more than final budgeted receipts.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

The Township has chosen not to report capital assets and infrastructure. The Township reports the acquisition of capital assets as disbursements in the statement of activities and statement of cash receipts, disbursements, and changes in fund balances.

#### Debt

In 2015, the Township issued bonds for various purposes including the prepayment of the certificates of participation that had been issued for the construction of the township administration building. Bonds were also issued to retire the bond anticipation notes that had been issued for the construction of Austin Landing, the Austin Rd interchange with I-75 and related projects. At December 31, 2015, the Township had \$19,985,000 outstanding on these bonds.

In 2010, the Township issued bonds totaling \$8,550,000 for the construction of a new fire station and a new public works facility. At December 31, 2015, the Township had \$7,135,000 outstanding on these bonds.

In 2008 and 2010, the Township issued bonds which are special obligations of the Montgomery County Transportation Improvement District for Austin Landing, Kingsridge Drive, Austin Road interchange, and other related projects. At December 31, 2015, the Township had \$21,404,000 outstanding on these bonds.

The Township also has loans through the State Infrastructure Bank for the Byers Road relocation and Austin Boulevard project. At December 31, 2015, the Township had \$1,276,325 outstanding on these loans.

Additional information on the Township's debt can be found in Notes 10 and 11 to the financial statements.

#### **Current Issues**

The challenge for all governments is to provide quality services to the public while staying within the restrictions imposed by limited funding. We rely heavily on property taxes so it is imperative that we continue to enhance our property tax base while maintaining an attractive mix of residential, retail, commercial, and green space property.

The Township is currently working in partnership with other local governments to enhance the area's tax base. The Austin Interchange Project is a joint project involving two other communities and involves the development of an interchange at Austin Pike and Interstate 75. The economic development possibilities include office and commercial space, hospitality and convention space, as well as retail space to serve the needs of workers, travelers and residents.

#### Contacting the Township's Financial Management

This financial report is designed to provide citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to the Fiscal Officer, Miami Township, 2700 Lyons Road, Miamisburg, Ohio 45342.

# Montgomery County, Ohio Statement of Net Position - Modified Cash Basis December, 31, 2015

	Governmental Activities	
Assets		
Equity in Pooled Cash and		
Cash Equivalents and Investments	\$	17,353,264
Total Assets		17,353,264
Net Position		
Restricted for:		
Police		1,087,641
Fire		5,174,286
Austin TIF-East		3,195,313
Other Programs		2,466,241
Unrestricted		5,429,783
Total Net Position	\$	17,353,264

# Montgomery County, Ohio Statement of Activities - Modified Cash Basis For the Year Ended December 31, 2015

		Program C	ash Receipts	Net (Disbursements) and Changes in Net Position
	Cash			Governmental
	Disbursements	and Sales	Contributions	Activities
Governmental Activities Current:				
General Government Public Safety Public Works Economic Development Conservation-Recreation Capital Outlay	\$ 1,685,447 10,282,233 2,265,296 332,899 224,304 469,690	\$ 55,085 61,723 138,802	\$ 310,636	\$ (1,630,362) (10,220,510) (1,815,858) (332,899) (224,304) (469,690)
Debt Service: Principal Retirement Interest and Fiscal Charges Discount on Debt Payments to Refunded Bond	19,880,312 2,685,159 105,245			(19,880,312) (2,685,159) (105,245)
Escrow Agent	2,516,567			(2,516,567)
Total Governmental Activities	40,447,152	255,610	310,636	(39,880,906)
	General Receipts: Property Taxes L	evied for:		
	Special Assessme	es - Hotel/Motel Taxes ents		10,372,602 355,777 467,332
	Payments in Lieu Sale of Bonds	nts not Restricted to Specifi of Taxes	ic Programs	3,449,677 4,663,903 18,140,000
		crued Interest on Deb	t	2,455,000 391,580
	Cable Franchise I Earnings on Inves Miscellaneous			348,850 149,941 225,843
	Total General Rece	ipts		41,020,505
	Change in Net Posi	ition		1,139,599
	Net Position Begini	ning of Year, Restated	l	16,213,665
	Net Position End of	f Year		\$ 17,353,264

# Miami Township Montgomery County, Ohio Statement of Assets and Fund Balances - Modified Cash Basis Governmental Funds December 31, 2015

	 General	 Road & Bridge Fund	 Police Fund	 Fire Fund	 Austin TIF-East Fund	Go	Other overnmental Funds	G	Total overnmental Funds
Assets Equity in Pooled Cash and Cash Equivalents and Investments	\$ 3,660,927	\$ 1,768,856	\$ 1,087,641	\$ 5,174,286	\$ 3,195,313	\$	2,466,241	\$	17,353,264
Total Assets	 3,660,927	 1,768,856	 1,087,641	 5,174,286	 3,195,313		2,466,241		17,353,264
Fund Balances Restricted Committed Assigned Unassigned	 42,369 3,618,558	 1,768,856	 1,087,641	 5,174,286	 3,195,313		2,466,241		11,923,481 1,768,856 42,369 3,618,558
Total Fund Balances	\$ 3,660,927	\$ 1,768,856	\$ 1,087,641	\$ 5,174,286	\$ 3,195,313	\$	2,466,241	\$	17,353,264

# **Miami Township** Montgomery County, Ohio Statement of Receipts, Disbursements and Changes Fund Balances - Modified Cash Basis Governmental Funds For the Year Ended December 31, 2015

Receipts	General		Road & Bridge Fund		Police Fund		Fire Fund		Austin TIF-East Fund	G	Other overnmental Funds	G	Total overnmental Funds
Property and Other Local Taxes	\$ 510,91	4 5	, ,	\$	5,415,152	\$	3,626,438					\$	10,728,379
Charges for Services Licenses, Permits and Fees	403,93	5	138,140				662						138,802 403,935
Fines and Forfeitures Intergovernmental	015.57	4	303,215		24,940 608,636		907,819	\$	714,443	\$	36,783 310,636		61,723 3,760,313
Special Assessments	915,56 3.10		303,215		008,030		907,819	\$	/14,445		464,224		467,332
Payments in Lieu of Taxes	10,02	1							3,228,987		1,424,895		4,663,903
Earnings on Investments	149,94		40.750		120 212				127		20.040		149,941
Miscellaneous	24,79	<u> </u>	49,759		130,312				137		20,840		225,843
Total Receipts	2,018,27	8	1,666,989		6,179,040		4,534,919		3,943,567		2,257,378		20,600,171
Disbursements													
Current: General Government	1,146,41	1							77,030		462,006		1,685,447
Public Safety	1,140,41	1			5,564,725		4,239,503		//,030		402,000		10,282,233
Public Works	319,88	5	1,686,857		0,001,720		1,200,000				258,554		2,265,296
Economic Development	332,89	9									,		332,899
Conservation-Recreation	210,90	8									13,396		224,304
Capital Outlay	17,30	0	14,250		429,140				9,000				469,690
Debt Service:	20.00	~	244.000				10 ( 000		10.110.000				10.000.010
Principal Retirement Interest and Fiscal Charges	20,00		266,939				126,000 189,345		19,110,000		357,373		19,880,312
Interest and Fiscal Charges	162,62	0	264,941		<u> </u>		189,345		1,835,965		232,288		2,685,159
Total Disbursements	2,210,02	3	2,232,987		5,993,865		4,554,848		21,031,995		1,801,622		37,825,340
Excess of Receipts Over (Under) Disbursements	(191,74	5)	(565,998)		185,175		(19,929)		(17,088,428)		455,756		(17,225,169)
Other Financing Sources (Uses) Sale of Bonds Sale of Refunding Bonds	2,455,00								18,140,000				18,140,000 2,455,000
Payments to Refunded Bond Escrow Agent Premium and Accrued Interest on Debt Discount on Debt	(2,516,56)								256,075 (105,245)				(2,516,567) 391,580 (105,245)
Total Other Financing Sources (Uses)	73,93	8							18,290,830				18,364,768
Net Change in Fund Balances	(117,80	7)	(565,998)		185,175		(19,929)		1,202,402		455,756		1,139,599
Fund Balances Beginning of Year, Restated	3,778,73	4	2,334,854		902,466		5,194,215		1,992,911		2,010,485		16,213,665
Fund Balances End of Year	\$ 3,660,92	7 5	6 1.768.856	\$	1.087.641	¢	5,174,286	\$	3,195,313	s	2,466,241	¢	17,353,264
I and Datatices Lite 0/ 1eur	\$ 5,000,92		1,700,030	¢	1,007,041	.p	5,174,200	.p	3,173,313	ې	2,400,241	٩	17,333,204

#### Montgomery County, Ohio Statement of Receipts, Disbursements and Changes In Fund Balances - Budget and Actual - Budget Basis General Fund For the Year Ended December 31, 2015

	Budge	ted Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Receipts Property and Other Local Taxes Licenses, Permits and Fees	\$ 503,657 25,000	25,000	\$ 510,914 403,935	\$ 7,257 378,935	
Intergovernmental Special Assessments Payments in Lieu of Taxes	214,273	214,273	297,167 3,108	82,894 3,108 10,021	
Earnings on Investments Miscellaneous	100,000 460,000	,	10,021 149,941 24,795	49,941 (435,205)	
Total Receipts	1,302,930	1,302,930	1,399,881	96,951	
<b>Disbursements</b> Current:					
General Government Public Works	1,378,890 92,663	92,663	1,149,996 320,432	228,894 (227,769)	
Economic Development Conservation-Recreation	388,136 136,694	136,694	335,940 210,908	52,196 (74,214) (7,200)	
Capital Outlay Debt Service: Principal Retirement	10,000	) 10,000	17,300 20,000	(7,300) (20,000)	
Interest and Fiscal Charges	195,000	) 195,000	162,620	32,380	
Total Disbursements	2,201,383	2,201,383	2,217,196	(15,813)	
Excess of Receipts (Under) Disbursements	(898,453	6) (898,453)	(817,315)	81,138	
Other Financing Sources (Uses) Sale of Refunding Bonds Transfers In Payments to Refunded Bond Escrow Agent	885,000	885,000	2,455,000 585,000 (2,516,567)	2,455,000 (300,000) (2,516,567)	
Premium and Accrued Interest on Debt Total Other Financing Sources (Uses)	885,000	885,000	<u>135,505</u> 658,938	135,505	
Net Change in Fund Balance	(13,453		(158,377)	(144,924)	
Fund Balance Beginning of Year, Restated	3,038,553	3,038,553	3,038,553		
Prior Year Encumbrances Appropriated	99,728	99,728	99,728		
Fund Balance End of Year	\$ 3,124,828	\$ 3,124,828	\$ 2,979,904	\$ (144,924)	

#### Montgomery County, Ohio Statement of Receipts, Disbursements and Changes In Fund Balances - Budget and Actual - Budget Basis Road & Bridge Fund For the Year Ended December 31, 2015

		Budgeted	Amou	ints			Fir	riance with nal Budget Positive
	Original			Final	_	Actual	(Negative)	
Receipts	<u> </u>		<u>^</u>		â		<u>^</u>	
Property and Other Local Taxes	\$	1,430,000	\$	1,430,000	\$	1,175,875	\$	(254,125)
Charges for Services Intergovernmental		142,000 105,000		142,000 105,000		138,140 303,215		(3,860) 198,215
Miscellaneous		51,000		51,000		49,759		(1,241)
Total Receipts		1,728,000		1,728,000		1,666,989		(61,011)
Disbursements								
Current:								
Public Safety		1,803,990		1,803,990		1,697,607		106,383
Capital Outlay Debt Service:		3,000		3,000		14,250		(11,250)
Principal Retirement		226,433		226,433		266,939		(40,506)
Interest and Fiscal Charges		264,941		264,941		264,941		(10,500)
Total Disbursements		2,298,364		2,298,364		2,243,737		54,627
Excess of Receipts (Under) Disbursements		(570,364)		(570,364)		(576,748)		(6,384)
Other Financing Sources								
Transfers In		335,000		335,000				(335,000)
Total Other Financing Sources		335,000		335,000				(335,000)
Net Change in Fund Balance		(235,364)		(235,364)		(576,748)		(341,384)
Fund Balance Beginning of Year, Restated		2,318,998		2,318,998		2,318,998		
Prior Year Encumbrances Appropriated		15,856		15,856		15,856		
Fund Balance End of Year	\$	2,099,490	\$	2,099,490	\$	1,758,106	\$	(341,384)

#### Montgomery County, Ohio Statement of Receipts, Disbursements and Changes In Fund Balances - Budget and Actual - Budget Basis Police Fund For the Year Ended December 31, 2015

	Budgetee	l Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts Property and Other Local Taxes Fines and Forfeitures Intergovernmental Miscellaneous	\$ 6,000,000 20,000 147,500	\$ 6,000,000 20,000 147,500	\$ 5,415,152 24,940 608,636 130,312	\$ (584,848) 4,940 608,636 (17,188)
Total Receipts	6,167,500	6,167,500	6,179,040	11,540
Disbursements				
Current: Public Safety Capital Outlay	5,587,620 327,458	5,587,620 327,458	5,615,459 429,140	(27,839) (101,682)
Total Disbursements	5,915,078	5,915,078	6,044,599	(129,521)
Excess of Receipts Over (Under) Disbursements	252,422	252,422	134,441	(117,981)
Other Financing Sources Transfers In	100,000	100,000		(100,000)
Total Other Financing Sources	100,000	100,000		(100,000)
Net Change in Fund Balance	352,422	352,422	134,441	(217,981)
Fund Balance Beginning of Year, Restated	848,792	848,792	848,792	
Prior Year Encumbrances Appropriated	53,674	53,674	53,674	
Fund Balance End of Year	\$ 1,254,888	\$ 1,254,888	\$ 1,036,907	\$ (217,981)

#### Montgomery County, Ohio Statement of Receipts, Disbursements and Changes In Fund Balances - Budget and Actual - Budget Basis Fire Fund For the Year Ended December 31, 2015

	Budgeted Amounts						Fii	riance with nal Budget
<b>D</b>	Original		Final		Actual			Positive Negative)
<b>Receipts</b> Property and Other Local Taxes Charges for Services	\$	3,946,875	\$	3,946,875	\$	3,626,438 662	\$	(320,437) 662
Intergovernmental Miscellaneous		1,857		1,857		907,819		907,819 (1,857)
Total Receipts		3,948,732		3,948,732		4,534,919		586,187
Disbursements Current: Public Safety Debt Service: Principal Retirement Interest and Fiscal Charges		4,673,194		4,673,194		4,239,503 126,000 189,345		433,691 (126,000) (189,345)
Total Disbursements		4,673,194		4,673,194		4,554,848		118,346
Net Change in Fund Balance		(724,462)		(724,462)		(19,929)		704,533
Fund Balance Beginning of Year, Restated		5,194,215		5,194,215		5,194,215		
Fund Balance End of Year	\$	4,469,753	\$	4,469,753	\$	5,174,286	\$	704,533

#### Montgomery County, Ohio Statement of Receipts, Disbursements and Changes In Fund Balances - Budget and Actual - Budget Basis Austin TIF-East Fund For the Year Ended December 31, 2015

		Budgeted Amounts						ariance with nal Budget Positive
	Original		Final		Actual		(	Negative)
Receipts Intergovernmental					\$	714,443	\$	714,443
Payments in Lieu of Taxes Miscellaneous	\$	3,000,000	\$	3,000,000		3,228,987 137		228,987 137
Total Receipts		3,000,000		3,000,000		3,943,567	1	943,567
Disbursements								
Current: General Government Capital Outlay		378,900		378,900		81,521 9,000		297,379 (9,000)
Debt Service: Principal Retirement Interest and Fiscal Charges		1,640,000 285,000		1,640,000 285,000		19,110,000 1,835,965		(17,470,000) (1,550,965)
Total Disbursements		2,303,900		2,303,900		21,036,486		(18,732,586)
Excess of Receipts Over Disbursements		696,100		696,100		(17,092,919)		(17,789,019)
Other Financing Sources (Uses)								
Sale of Bonds Premium and Accrued Interest on Debt Discount on Debt						18,140,000 256,075 (105,245)		18,140,000 256,075 (105,245)
Total Other Financing Sources (Uses)				-		18,290,830		18,290,830
Net Change in Fund Balance		696,100		696,100		1,197,911		501,811
Fund Balance Beginning of Year, Restated		1,992,911		1,992,911		1,992,911		
Fund Balance End of Year	\$	2,689,011	\$	2,689,011	\$	3,190,822	\$	501,811

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#### Note 1 – Reporting Entity

Miami Township, Montgomery County, (the Township), is a body politic and corporate established in 1829 to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Fiscal Officer.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

#### Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, road and bridge maintenance and police protection.

#### **Component Units**

Component units are legally separate organizations for which the Township is financially accountable. The Township is financially accountable for an organization if the Township appoints a voting majority of the organization's governing board; and (1) the Township is able to significantly influence the programs or services performed or provided by the organization; or (2) the Township is legally entitled to or can otherwise access the organization's resources; the Township is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Township is obligated for the debt of the organization. Component units may also include organizations for which the Township authorizes the issuance of debt or the levying of taxes or determines the budget if there is also the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the Township. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Township, accessible to the Township, and significant in amount to the Township.

Based on these criteria, the Township has no component units.

## Jointly Governed Organizations and Public Entity Risk Pools

The Township participates in six jointly governed organizations and one public entity risk pool. Notes 7 and 12 to the financial statements provides additional information for these entities. These organizations are:

Jointly Governed Organizations:

- *Miami Township City of Dayton Joint Economic Development District –* This organization is the result of an agreement between the Township and the City of Dayton to promote economic development activities in a geographic area located in Miami Township and includes the Dayton Wright Brothers Airport, which is owned by the City of Dayton.
- *Miami Township Dayton Mall Joint Economic Development District –* This organization is the result of an agreement between the Township and the City of Miamisburg to promote economic development activities in a geographic area located in Miami Township.

- Austin Landing Joint Economic Development District This organization is the result of an agreement between the Township, the City of Miamisburg, the City of Springboro and Montgomery County to promote economic development activities in a geographic area located in Miami Township.
- *Miami Valley Fire District* This organization is the result of an agreement between the Township and the City of Miamisburg to provide fire and emergency medical services to the citizens of Miamisburg and Miami Township.
- *Hillgrove Union Cemetery* This organization is the result of an agreement between the Township and the City of Miamisburg to provide burial grounds and burial services to the public.
- *Montgomery County Transportation Improvement District* This organization is a statutorily created political subdivision created for the purpose of financing, constructing, maintaining, repairing, and operating selected transportation projects. The Township has entered into a cooperative agreement with the District.

Note 12 to the financial statements provides additional information for these entities.

Public Entity Risk Pool:

• The Township participates in one public entity risk pool, the Ohio Township Association Risk Management Authority (OTARMA).

Note 7 to the financial statements provide additional information for this entity.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

As discussed further in the Basis of Accounting Section of this Note, these financial statements are presented on the modified cash basis of accounting. This modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to extent they are applicable to the modified cash basis of accounting. Following are the more significant of the Township's accounting policies.

#### **Basis of Presentation**

The Township's basic financial statements consist of government-wide financial statements, including a statement of net position - modified cash basis and a statement of activities - modified cash basis, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net position - modified cash basis and the statement of activities - modified cash basis display information about the Township as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts or other non-exchange transactions.

The statement of net position - modified cash basis presents the cash and investment balances of the governmental activities of the Township at year end. The statement of activities - modified cash basis compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a modified cash basis or draws from the Township's general receipts.

#### Fund Financial Statements

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

#### Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. All of the Township's funds are categorized as governmental.

#### Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other non-exchange transactions as governmental funds. The following are the Township's major governmental funds:

- *General* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.
- **Road and Bridge Fund** The road and bridge fund accounts for and reports property tax (inside millage) committed for the construction, reconstruction, resurfacing and repair of Township roads and bridges.
- *Police Fund* The Police Fund receives property tax money for operating and maintaining the police department and the purchase of equipment.
- *Fire Fund* The Fire Fund receives property tax money for operating and maintaining the fire department and the purchase of equipment.
- *Austin TIF-East* The Austin TIF-East Fund receives payments in lieu of taxes for properties under tax increment financing agreements located within the Austin Road Interchange district.

The other governmental funds of the Township account for and report grants and other resources, whose use is restricted to a particular purpose.

#### **Basis of Accounting**

The Township's financial statements are prepared using the modified cash basis of accounting. Receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this modified cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements.

#### **Budgetary Process**

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriations resolution is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

#### Cash and Investments

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents and Investments".

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2015, the Township invested in negotiable certificates of deposit, government securities from the Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation, money market mutual funds, and STAR Ohio. The negotiable certificates of deposit and government securities are reported at cost. The Township's money market mutual fund investments are recorded at the amount reported by each broker on December 31, 2015.

STAR Ohio (the State Treasury Asset Reserve of Ohio) is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2015.

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2015 was \$149,941.

#### **Restricted** Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Restricted assets represent cash from debt issues restricted for project development or construction costs; specific levies for police, fire, road and bridge; and tax increment financing agreements. The Township did not report restricted assets for the year ended December 31, 2015.

#### Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

## Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's modified cash basis of accounting.

#### **Employer Contributions to Cost-Sharing Pension Plans**

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for postretirement healthcare benefits.

#### Long-Term Obligations

The Township's modified cash basis financial statements do not report liabilities for bonds or other longterm obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure is reported at inception. Lease payments are reported when paid. *Net Position* 

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for the Township's joint economic development districts, road improvements, and other purposes.

The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net positions are available.

Net position amount restricted is \$11,923,481.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

- *Non-spendable* The non-spendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of inter-fund loans.
- **Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments.
- **Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of Township Trustees. Those committed amounts cannot be used for any other purpose unless the Township Trustees remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, the committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by Township Trustees, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.
- Assigned Amounts in the assigned fund balance classification are intended to be used by the Township for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute. State Statute authorizes the Township Clerk to assign fund balance for purchases on order provided such amounts have been lawfully appropriated.
- **Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Internal Activity

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as inter-fund transfers. Inter-fund transfers are reported as other financing sources/uses in governmental funds and after non-operating receipts/disbursements in proprietary funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

#### Note 3 – Compliance

#### Accountability and Compliance

Contrary to Ohio Revised Code Section 5705.41(B), expenditures in the General, Police, and Austin TIF-East Funds exceeded the amount appropriated.

Additionally, the Township did not properly certify all disbursements as required by Ohio Revised Code Section 5705.41(D).

Finally, the Township established a capital reserve fund in fiscal year 2000 which is still on the books, contrary to the ten year limitation per Ohio Revised Code Section 5705.13(C). Further, the balances of three of the Township's four budget stabilization funds exceeded the balance limit of the greater of five percent of the revenue credited to the respective fund in which the account was established or one-sixth of the expenditures during the preceding fiscal year in the respective fund in which the account was established, contrary to Ohio Revised. Code Section 5705.13(A).

#### Note 4 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statements of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budget Basis presented for the General, Road and Bridge, Police, Fire, and Austin TIF-East Funds are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the modified cash basis are as follows:

- 1. Outstanding year-end encumbrances are treated as cash disbursements (budget basis) rather than as restricted, committed, or assigned fund balance (modified cash basis).
- 2. Some funds are reported as part of the General Fund (modified cash basis) as opposed to the General Fund being reported alone (budget basis).

Adjustments necessary to convert the results of operations at the end of the year on the budget basis to the modified cash basis are as follows:

		<b>Road and</b>			Austin TIF-
	General	Bridge	Police	Fire	East
Budget Basis	\$ (158,377)	\$ (576,748)	\$ 134,441	\$ (19,929)	\$ 1,197,911
Funds Budgeted Elsewhere	(1,799)				
Adjustment for Encumbrances	42,369	10,750	50,734		4,491
Modified Cash Basis	\$ (117,807)	\$ (565,998)	\$ 185,175	\$ (19,929)	\$ 1,202,402

#### Note 5 – Deposits and Investments

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

*Inactive deposits* are public deposits that the Trustees have identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Township can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 5. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 6. The State Treasurer's investment pool (STAR Ohio);

- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met; and
- 8. Written repurchase agreements in the securities described in (1) and (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the fiscal officer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Deposits

Custodial credit risk is the risk that in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$2,938,060 of the Township's bank balance of \$3,188,060 was exposed to custodial credit risk because those deposits were uninsured and collateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the Township to a successful claim by the FDIC.

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### Investments

The fair value of these investments is not materially different than measurement value. As of December 31, 2015, the Township had the following investments:

	<b>Investment Maturities (in Years)</b>								
Investment Type	Carrying Value	Less Than 1	1-3	3-5					
FHLM	\$ 2,590,000		\$ 320,000	\$ 2,270,000					
FNMA	1,839,000		1,204,000	635,000					
Money Market Fund	1,630,044	1,630,044							
Bank Certificates of Deposit	8,125,000	1,815,000	4,015,000	2,295,000					
STAR Ohio	174	174							
Total Investments	\$ 14,184,218	\$ 3,445,218	\$ 5,539,000	\$ 5,200,000					

*Interest Rate Risk* – Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Township's investment policy addresses interest rate risk by requiring that the Township's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long- term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

*Credit Risk* – The security underlying the Federal National Mortgage Association notes and Federal Home Loan Mortgage notes carry a rating of AAA by Moody's. STAR Ohio carries a rating of AAA by Standard and Poor's. The money market fund carries a rating of AAA by Moody's. The Township has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Township will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Federal National Mortgage Association notes and Federal Home Loan Mortgage notes are exposed to custodial credit risk as they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the Township's name.

The Township has no investment policy dealing with investment custodial risk beyond the requirements in ORC 135.14(M)(2) which states, "Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee."

*Concentration of Credit Risk* – The Township places no limit on the amount it may invest in any one issuer. The following investments represent five percent or more of total investments as of December 31, 2015:

Investment Issuer	<u>Percentage</u>
Bank Certificates of Deposit	57.28%
Federal Home Loan Mortgage Notes	18.26%
Federal National Mortgage Association Notes	12.97%
Money Market Fund	11.49%

## Note 6 – Property Taxes

Property taxes include amounts levied against all real and public utility property located in the Township. Property tax revenue received in 2015 for real and public utility taxes represent the collection of 2014 taxes.

2015 real property taxes are levied after October 1, 2015 on the assessed values as of January 1, 2015, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. 2015 real property taxes are collected in and intended to finance 2016.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2015 public utility property taxes which became a lien on December 31, 2014, are levied after October 1, 2015, and are collected in 2016 with real property taxes.

The full tax rate for all Township operations for the year ended December 31, 2015, was \$19.90 per \$1,000 of assessed value. The assessed values of real property and public utility property, upon which 2015 property tax receipts were based are as follows:

	Assessed Value					
Real Property	\$	565,882,870				
Public Utility Property		15,180,770				
Total Assessed Value	\$	581,063,640				

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the Township. The County Auditor periodically remits to the Township its portion of the taxes collected.

# Note 7 – Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) (York or Management), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

# Casualty and Property Coverage

The Pool is a member of American Public Entities Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2015, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

# Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2015:

	<u>2015</u>	
Assets	\$ 37,313,311	
Liabilities	 (8,418,518)	
Net Position	\$ 28,894,793	

At December 31, 2015, the liabilities above include approximately \$7.8 million of estimated incurred claims payable. The assets above also include approximately \$7.7 million of unpaid claims to be billed to approximately 989 member governments in the future, as of December 31, 2015. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2015, the Township's share of these unpaid claims collectible in future years is approximately \$88,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

# Contributions to OTARMA <u>2015</u> \$ 165,264

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

# **Note 8 – Defined Benefit Pension Plans**

# Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – Township employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. Township employees) may elect the member-directed and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
<b>Formula:</b>	<b>Formula:</b>	<b>Formula:</b>
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements: Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
<b>Formula:</b>	<b>Formula:</b>	<b>Formula:</b>
2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of	2.5% of FAS multiplied by years of
service for the first 25 years and 2.1%	service for the first 25 years and 2.1%	service for the first 25 years and 2.1%
for service years in excess of 25	for service years in excess of 25	for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	Law
	and Local	Enforcement
2015 Statutory Maximum Contribution Rates		
Employer	14.0 %	18.1 %
Employee	10.0 %	**
2015 Actual Contribution Rates		
Employer:		
Pension	12.0 %	16.1 %
Post-employment Health Care Benefits	2.0	2.0
Total Employer	14.0 %	18.1 %
Employee	10.0 %	13.0 %

\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The township's contractually required contribution was \$549,766 for year 2015.

# Note 9 – Post Employment Benefits

#### **Ohio Public Employees Retirement System**

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintained two cost-sharing, multiple-employer defined benefit postemployment health care trusts, which funded multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the traditional pension and the combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2015, state and local employers contributed at a rate of 14.0 percent of earnable salary and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

At the beginning of 2016, OPERS maintained three health care trusts. The two cost-sharing, multiple employer trusts, the 401(h) Health Care Trust (401(h) Trust) and the 115 Health Care Trust (115 Trust), worked together to provide health care funding to eligible retirees of the Traditional Pension and Combined plans. Each year, the OPERS Board of Trustees determines the portion of the employer contributions rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2016 remained at 2.0 percent for both the Traditional Pension and Combined plans. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) Trust that provides funding for a Retiree Medical Account (RMA) for Member-Directed Plan members. The employer contribution as a percentage of covered payroll deposited to the RMAs for 2016 was 4.0 percent.

In March 2016, OPERS received two favorable rulings from the IRS allowing OPERS to consolidate all health care assets into the 115 Trust. Transition to the new health care trust structure occurred during 2016. OPERS Combining Statements of Changes in Fiduciary Net Position for the year ended December 31, 2016, will reflect a partial year of activity in the 401(h) Trust and VEBA Trust prior to the termination of these trusts as of end of business day June 30, 2016, and the assets and liabilities, or net position, of these trusts being consolidated into the 115 Trust on July 1, 2016.

Substantially all of the Township's contribution allocated to fund postemployment health care benefits relates to the cost-sharing, multiple employer trusts. The corresponding contribution for the years ended December 31, 2015, 2014, and 2013 was \$91,628, \$88,375, and \$43,242 respectively. The full amount has been contributed for all three years.

# Note 10 – Debt

# Notes Payable

A summary of the note transactions for the year ended December 31, 2015, follows:

	Outstanding			Outstanding
	12/31/14	Issued	Retired	12/31/15
Governmental Activities				
Recreational Trail Acquisition				
and Improvement Notes	\$ 3,360,000		\$ 3,360,000	
Park Acquisition and Improvement Notes	2,995,000		2,995,000	
Transportation Improvement Notes	11,435,000		11,435,000	
Total	\$ 17,790,000		\$ 17,790,000	

In February 2014, the Township issued Recreational Trail Acquisition and Improvement Notes, Series 2014, in the anticipation of the issuance of bonds to pay the costs of acquiring and constructing a recreational trail. In 2015, general obligation bonds were issued to retire these notes.

In February 2014, the Township issued Park Acquisition and Improvement Notes, Series 2014, in the anticipation of the issuance of bonds to pay the costs of park improvements and equipment. In 2015, general obligation bonds were issued to retire these notes.

In February 2014, the Township issued Transportation Improvement Notes, Series 2014, in the anticipation of the issuance of bonds to pay the costs, in cooperation with the Montgomery County Transportation Improvement District, of transportation improvement construction projects related to the Austin Landing Phase II project. In 2015, bonds were issued to retire these notes.

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# Miami Township Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2015

# Long Term Obligations

The Township's long-term debt activity for the year ended December 31, 2015, was as follows:

	Amount Outstanding 12/31/14	Additions	Deletions	Amount Outstanding 12/31/15	Amounts Due in One Year
Governmental Activities					
Bonds					
Build America Bonds, Taxable Series 2010B:					
Public Works Building	\$ 4,312,300		\$ 174,000	\$ 4,138,300	\$ 185,600
Fire Station	3,122,700		126,000	2,996,700	134,400
Series 2015 - Refunding Bonds (Tax-Exempt)		\$ 2,455,000	20,000	2,435,000	20,000
Series 2015A - Various Purpose Bonds					
(Tax-Exempt)		3,410,000	115,000	3,295,000	140,000
Series 2015B - Park Acquisition and Improvement					
Bonds (Federally Taxable)		3,085,000	100,000	2,985,000	125,000
MCTID Special Obligation Bonds, Series 2015A					
Austin Landing Phase II Project		5,535,000	180,000	5,355,000	225,000
MCTID Special Obligation Bonds, Series 2015B					
Austin Landing Phase II Project		6,110,000	195,000	5,915,000	240,000
MCTID Special Obligation Bonds, Series 2010A					
Austin Landing Project	8,090,000		370,000	7,720,000	385,000
MCTID Special Obligation Bonds, Series 2008A					
Kingsridge Drive Project	4,075,000		216,000	3,859,000	225,000
MCTID Special Obligation Bonds, Series 2010B					
Austin Road Interchange and Related Projects	10,185,000		360,000	9,825,000	380,000
Total Bonds	29,785,000	20,595,000	1,856,000	48,524,000	2,060,000
SIB Loan					
Byers Road Relocation	1,124,895		141,373	983,522	151,140
Austin Boulevard Project	292,803			292,803	32,901
Total SIB Loans	1,417,698		141,373	1,276,325	184,041
Capital Leases					
2005 Administration Building	2,530,000		2,530,000		
2012 Street Sweeper	107,327		52,433	54,894	54,894
2015 Wheel Loader		156,731	40,506	116,225	37,879
Total Capital Leases	2,637,327	156,731	2,622,939	171,119	92,773
Total Governmental Activities	\$ 33,840,025	\$20,751,731	\$ 4,620,312	\$49,971,444	\$ 2,336,814

The general obligation bonds are supported by the full faith and credit of the Township and are payable from unvoted property tax receipts to the extent that other resources are not available to meet annual principal and interest payments.

*Build America Bonds, Taxable Series 2010B* In April 2010 the Township issued \$8,550,000 in unvoted general obligation bonds for the purpose of paying the costs of constructing a Township public works facility and a Township fire station. The bond issue included serial and term bonds, in the amount of \$3,155,000 and \$5,395,000, respectively.

*Series 2015 - Refunding Bonds (Tax-Exempt)* On June 25, 2015 the Township issued \$2,455,000 in unvoted general obligation bonds for the purpose of prepaying prior to maturity its Certificates of Participation, Series 2005C (Miami Township, Ohio Project) dated May 17, 2005. The issuance included premium and accrued interest of \$135,505. Of the proceeds, \$2,516,567 was paid to a refunded bond escrow agent to repay the \$2,530,000 principal outstanding on the 2005 Administration Building Certificates of Participation, Series 2005C. The bond issue included serial and term bonds, in the amount of \$700,000 and \$1,715,000, respectively.

*Series 2015A - Various Purpose Bonds (Tax-Exempt)* On February 11, 2015 the Township issued \$3,410,000 in unvoted general obligation bonds for the purpose of paying, together with other lawfully available funds, the costs of discharging at maturity the Township's outstanding \$3,360,000 Various Purpose Notes, Series 2014 (Tax Exempt) dated February 12, 2014. The issuance included premium and accrued interest of \$63,777. The bond issue included serial and term bonds, in the amount of \$1,480,000 and \$1,930,000, respectively.

*Series 2015B - Park Acquisition and Improvement Bonds (Federally Taxable)* On February 11, 2015 the Township issued \$3,085,000 in unvoted general obligation bonds for the purpose of paying, together with other lawfully available funds, the costs of discharging at maturity the Township's outstanding \$2,995,000 Park Acquisition and Improvement Notes, Series 2014 (Federally Taxable), dated February 12, 2014. The issuance included premium and accrued interest of \$29,867 and a discount of \$17,373. The bond issue included serial and term bonds, in the amount of \$475,000 and \$2,610,000, respectively.

*MCTID Special Obligation Bonds, Series 2015A Austin Landing Phase II Project* On February 11, 2015 the Township issued \$5,535,000 in bonds which are special obligations of the Montgomery County Transportation Improvement District (Ohio) secured by and payable solely from the proceeds of the Township's levy of ad valorem property taxes, which taxes are within the ten-mill limitation imposed by Ohio law. The bonds were issued to currently refund the District's outstanding \$11,435,000 Transportation Improvement Special Obligation Note, Series 2014 (Austin Landing Phase II Project) (the "2014 Note"), dated February 12, 2014 and maturing on February 11, 2015. The issuance included premium and accrued interest of \$88,310. The bond issue included serial and term bonds, in the amount of \$2,920,000 and \$2,615,000, respectively.

*MCTID Special Obligation Bonds, Series 2015B Austin Landing Phase II Project* On February 11, 2015 the Township issued \$6,110,000 in bonds which are special obligations of the Montgomery County Transportation Improvement District (Ohio) secured by and payable solely from the proceeds of the Township's levy of ad valorem property taxes, which taxes are within the ten-mill limitation imposed by Ohio law. The bonds were issued to currently refund the District's outstanding \$11,435,000 Transportation Improvement Special Obligation Note, Series 2014 (Austin Landing Phase II Project) (the "2014 Note"), dated February 12, 2014 and maturing on February 11, 2015. The issuance included premium and accrued interest of \$74,121 and a discount of \$87,872. The bond issue included serial and term bonds, in the amount of \$930,000 and \$5,180,000, respectively.

*MCTID Special Obligation Bonds, Series 2010A Austin Landing Project* In March 2010 the Township and the Montgomery County Transportation Improvement District (Ohio) (the MCTID) entered into an intergovernmental agreement related to the financing of a tax increment financing district (TIF District) established for the Austin Landing Project. The agreement requires the MCTID to make various improvements to the TIF District located within the Township. Funding for the project was obtained through \$9,200,000 in bonds. The bond issue included serial and term bonds, in the amount of \$4,990,000 and \$4,210,000, respectively.

*MCTID Special Obligation Bonds, Series 2008A Kingsridge Drive Project* In September 2008 the Township issued \$4,885,000 in bonds which are special obligations of the Montgomery County Transportation Improvement District (Ohio) secured by and payable solely from the proceeds of the Township's levy of ad valorem property taxes, which taxes are within the ten-mill limitation imposed by Ohio law. The bonds were issued for construction and acquisition of improvements to Kingsridge Drive, Lyons Ridge Drive at Lyons Road, Route 725, the Ring Road at the Dayton Mall, and Southwind Drive. The bond issue included serial and term bonds, in the amount of \$1,725,000 and \$3,160,000, respectively.

*MCTID Special Obligation Bonds, Series 2010B Austin Road Interchange and Related Projects* In July 2010 the Township, two other local jurisdictions, and the Montgomery County Transportation Improvement District (Ohio) (the MCTID) entered into an intergovernmental agreement related to the tax increment financing district (TIF District) established for the Austin Landing Project. The agreement requires the MCTID to make various improvements to the TIF District, specifically the Austin Road Interchange and related projects. Funding for the project was obtained through \$20,335,000 in bonds. The bond issue included serial and term bonds, in the amount of \$11,000,000 and \$9,335,000, respectively. Of the total issuance, \$11,520,000 of the bonds are obligations of the Township.

#### Loans

*Byers Road Relocation SIB Loan* In October 2011, the Montgomery County Transportation Improvement District made the final draw on the State Infrastructure Loan for construction of improvements to Byers Road. The Township and the City of Miamisburg have pledged TIF revenues to repay the SIB loan. The debt is payable solely from TIF receipts and is payable through 2021.

*Austin Boulevard SIB Loan* In November 2013, the Montgomery County Transportation Improvement District made the final draw on the State Infrastructure Loan for construction of improvements to Austin Boulevard. The Township has pledged TIF revenues to repay the SIB loan. The debt is payable solely from TIF receipts and is payable through 2023.

# Leases

2005 Administration Building In 2005 the Township entered into a capital lease in the amount of \$3,118,000 for an administration building. The Township prepaid the lease prior to maturity through the issuance of Series 2015 - Refunding Bonds (Tax-Exempt).

2012 Street Sweeper In 2012 the Township entered into a capital lease in the amount of \$223,587, including interest, for a street sweeper.

2015 Wheel Loader In 2015 the Township entered into a capital lease in the amount of \$156,731 for a wheel loader.

Principal and interest requirements to retire bonds, loans, and leases outstanding at December 31, 2015, were as follows:

	Township Long Term Obligations											
	Bonds SIB Loan Capital Leas											
Year	Principal	Interest	Principal	Interest	Principal	Interest						
2016	\$ 2,060,000	\$ 2,102,247	\$ 184,041	\$ 36,760	\$ 92,773	\$ 3,985						
2017	2,205,000	2,032,052	189,604	31,197	38,735	1,771						
2018	2,280,000	1,959,564	195,335	25,466	39,611	895						
2019	2,365,000	1,875,314	201,239	19,563								
2020	2,440,000	1,787,855	207,321	13,479								
2021-2025	13,800,000	7,341,522	298,785	10,230								
2026-2030	15,769,000	3,768,968										
2031-2035	7,605,000	714,838										
Total	\$48,524,000	\$21,582,360	\$1,276,325	\$136,695	\$171,119	\$ 6,651						

The Ohio Revised Code provides that net general obligation debt of the Township, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed 5.5 percent of the tax valuation of the Township. The Revised Code further provides that total voted and unvoted net debt of the Township less the same exempt debt shall never exceed amount equal to 10.5% of its tax valuation.

# Note 11 – TIF District Revenue Pledge

As a result of the agreements in Note 10 for the Kingsridge Drive Project (MCTID Special Obligation Bonds, Series 2008A), Austin Landing Project (MCTID Special Obligation Bonds, Series 2010A), Austin Interchange and Related Projects (MCTID Special Obligation Bonds, Series 2010B), Austin Phase II Project (MCTID Special Obligation Bonds, Series 2015A and 2015B), and Byers Road Relocation SIB Loan project, the Township has pledged to the Montgomery County Transportation Improvement District, the future payments in lieu of taxes (PILOT) made by property owners residing within the boundaries of the above mentioned areas in amounts equal to meet the debt service requirements of the bonds issued by and to be paid by the Montgomery County Transportation Improvement District, as follows:

Year Ending December 31,	Kingsridge Drive Project	Austin Landing Project	Austin Interchange and Related Projects	Austin Phase II Project (Series 2015A)	Austin Phase II Project (Series 2015B)	Byers Road Relocation	Total
2016	\$ 406,500	\$ 842,574	\$ 795,750	\$ 372,544	\$ 433,506	\$ 179,361	\$ 3,030,235
2017	402,500	841,019	796,750	375,294	433,706	179,360	3,028,629
2018	401,575	843,019	794,750	376,844	433,806	179,361	3,029,355
2019	406,675	843,069	794,250	377,144	433,806	179,361	3,034,305
2020	404,945	841,069	794,200	382,344	433,069	179,360	3,034,987
2021-2025	2,031,755	4,213,589	3,985,125	1,863,919	2,176,831	184,694	14,455,913
2026-2030	1,227,000	3,366,572	3,983,900	1,879,169	2,177,894		12,634,535
2031-2035			2,389,800	1,493,738	1,735,800		5,619,338
Total	\$ 5,280,950	\$ 11,790,911	\$ 14,334,525	\$ 7,120,996	\$ 8,258,418	\$ 1,081,497	\$ 47,867,297

# Note 12 – Jointly Governed Organizations

Miami Township - City of Dayton Joint Economic Development District is a political body incorporated and established by the Township Board of Trustees and the City Commission under the provisions of Sections 715.72 to 715.83 of the Ohio Revised Code, on January 1, 2007. The District operates under the direction of a five-member Board of Directors. By law the Board is comprised of one member representing the City, appointed by the City Commission; one member representing the Township, appointed by the Township Trustees; one member representing the owners of the businesses located in the District, appointed by the City Commission with the concurrence of the Township Trustees: one member representing the persons employed in the District, appointed by the Township Trustees with the concurrence of the City Commission; and one member selected by the other Board members. The District's purpose is to promote economic development activities in the geographic area comprising the District. Such area is located in Miami Township and includes the Dayton - Wright Brothers Airport, which is owned by the City of Dayton. The District levies a 1.75% income tax on substantially all income earned in the District. The City of Dayton collects income taxes on behalf of the District. The District is required to pay 50% of the Contracting Parties Distribution to the Township and 50% of the Contracting Parties Distribution to the City. During 2015, the District paid the Township \$83,407. To obtain financial information, write to the Miami Township - City of Dayton Joint Economic Development District, 2700 Lyons Road, Miamisburg, Ohio 45342.

Miami Township – Dayton Mall Joint Economic Development District is a political body incorporated and established by the Township Board of Trustees and the Miamisburg City Council under the provisions of Sections 715.72 to 715.83 of the Ohio Revised Code, on June 11, 2009. The District operates under the direction of a five-member Board of Directors. By law the Board is comprised of one member representing the City, appointed by the City Council; one member representing the Township, appointed by the Township Trustees; one member representing the owners of the businesses located in the District, appointed by the City Council with the concurrence of the Township Trustees; one member representing the persons employed in the District, appointed by the Township Trustees with the concurrence of the City Council; and one member selected by the other Board members. The District's purpose is to promote economic development activities in the geographic area comprising the District. Such area is located in Miami Township. The District levies a 2.25% income tax on substantially all income earned in the District. The City of Miamisburg collects income taxes on behalf of the District. The District is required to pay 70% of the Contracting Parties Distribution to the Township and 30% of the Contracting Parties Distribution to the City. During 2015, the District paid the Township \$363,492. To obtain financial information, write to the Miami Township - Dayton Mall Joint Economic Development District, 2700 Lyons Road, Miamisburg, Ohio 45342.

*Austin Landing Joint Economic Development District* is a political body incorporated and established by Miami Township, the City of Miamisburg, the City of Springboro and Montgomery County under the provisions of Sections 715.72 to 715.83 of the Ohio Revised Code, effective September 1, 2009. The District operates under the direction of a five-member Board of Directors. By law the Board is comprised of one member from appointed by each of the respective entities and one member representing the owners of the businesses located in the District, appointed by a majority of the 4 appointed board members. The District's purpose is to promote economic development activities in the geographic area comprising the District. Such area is located in Miami Township. The District levies a 2.25% income tax on substantially all income earned in the District. The City of Miamisburg collects income taxes on behalf of the District. The District is required to pay 57.166% of the Contracting Parties Distribution to the City of Miamisburg, and 20.567% of the Contracting Parties Distribution to the City of Springboro. During 2015, the District paid the Township \$171,498. To obtain financial information, write to the Austin Landing Joint Economic Development District, 10 North First Street, Miamisburg, Ohio 45342

*Miami Valley Fire District* – is a political body incorporated and established by Miami Township and the City of Miamisburg in accordance with Ohio Revised Code Section 505.371. The District was formed on August 31, 2011, and operations began June 11, 2012. The District provides fire and emergency medical services to the citizens of Miamisburg and Miami Township. The District is a jointly governed organization between the City and the Township. By-laws were adopted by the District and allow for a five-member governing Board of Trustees. The City appoints two trustees, the Township appoints two trustees and one trustee is selected by the total membership of the Board of Trustees. Funding for the District is provided by levy funds and general fund monies of the City and Township. In 2015, \$4,129,208 was transferred to the District. The District intends to ultimately pursue a levy of taxes in an amount to replace the existing Township and City levies for the operation of the District.

The By-laws provide for an Operational Oversight Committee which is occupied by the City Manager and Township Administrator. This committee will review and comment on all budget proposals, personnel policy and operational and procedural matters, with the final budget approved by City Council and Township Trustees. The Township does not have any equity interest in the Miami Valley Fire District. To obtain financial information, write to the Miami Valley Fire District, 10 North First Street, Miamisburg, Ohio 45342

*Hillgrove Union Cemetery* is a jointly governed organization by Miami Township and the City of Miamisburg. The Cemetery provides burial groups and burial services to the public.

In September 2006, it was determined the Hillgrove Cemetery Association could no longer operate as a viable organization. Therefore, it was determined that a joint cemetery be established to ensure the ongoing operations and maintenance of the Hillgrove Cemetery. In accordance with Ohio Revised Code Section 759.27, the City and Township decided to form a union cemetery to manage and operate Hillgrove Cemetery. The agreement called for each party to equally share any cost to operate, maintain, and improve the Cemetery in excess of the revenues it receives.

As a result of this agreement, and in accordance with Ohio Law, a joint council consisting of the council members of the City of Miamisburg and the Trustees of Miami Township governs the Cemetery. The joint council appoints the members of the Board of Trustees. The Board of Trustees consist of the following: one elected member of the legislative body from each of the political subdivisions and one appointed resident from each of the political subdivisions who is not a member of the legislative body.

The joint council exercises control over the operation of the Cemetery through budgeting, appropriating, and contracting. The Board of Trustees control daily operations of the Cemetery. During 2015, the Township contributed \$40,000 to the Cemetery.

*Montgomery County Transportation Improvement District* is a statutorily created political subdivision created for the purpose of financing, constructing, maintaining, repairing and operating selected transportation projects. The District is a jointly governed entity administered by a Board of Directors that acts as a legislative body and is comprised of seven board members, of whom five are voting and two are non-voting appointed by Montgomery County and State governments. Of the seven, three are elected as officers of the District.

The Township entered into a cooperative agreement with the District on December 15, 2005, which was last amended on August 23, 2012, and includes the City of Miamisburg, Miami Township, the City of Springboro, and the Miamisburg City School District related to the Austin Road Interchange Project. This project is intended to enhance and facilitate traffic flow in the southern portion of Montgomery County and further stimulate development of real property in the hope of expanding the employment base in the area. Each entity has agreed to borrow their predetermined respective sum as collateral for the District borrowing monies from the State Infrastructure Bank or from any other appropriate sources in an amount to pay their respective portion of the costs to be incurred for the Austin Road Interchange Project.

The bonds were used to realign Byers Road in order to promote further development within the Austin Center Interchange area. Repayment of the bonds is collateralized by Tax Increment Financing and the full faith and credit of the Township.

Additionally, the Township entered into arrangements with the District to issue Special Obligation Bonds for the Austin Landing, Austin Landing Phase II, and Kingsridge Drive Projects. Repayment of the bonds is collateralized by Tax Increment Financing and other local receipts.

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# Note 13 – Fund Balances

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Township is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Road and General Bridge Police				Fire	Austin TIF- East		Other vernmental Funds	Total		
Restricted for												
Public Safety			\$	1,087,641	\$	5,174,286	¢	2 105 212	¢	2 4 6 6 9 4 1	\$	6,261,927
Other		·					\$	3,195,313	\$	2,466,241		5,661,554
Total Restricted				1,087,641		5,174,286		3,195,313		2,466,241		11,923,481
<b>Committed to</b> Road and Bridge <i>Total Committed</i>		\$ 1,768,856 1,768,856										1,768,856 1,768,856
Assigned to												
Encumbrances	\$ 42,369											42,369
Total Assigned	42,369											42,369
Unassigned	3,618,558											3,618,558
Total Fund Balances	\$ 3,660,927	\$ 1,768,856	\$	1,087,641	\$	5,174,286	\$	3,195,313	\$	2,466,241	\$	17,353,264

# Note 14 – Contingent Liabilities

The Township is party to various legal proceedings seeking damages. Although management cannot presently determine the outcome of these proceedings, they believe the resolution of these matters will not materially adversely affect the Township's financial condition.

# Note 15 - Restatement of Beginning Fund Balances and Net Position

As a result of adjustments made during the audit to correct prior year errors, the December 31, 2014 balances for fund balances and net position were necessary to restate. The restatements had the following effect on fund balances and net position as reported at December 31, 2014:

	General	]	Road and Bridge	Police	Fire	А	ustin TIF- East	Go	Other wernmental Funds
Fund Balance at December 31, 2014 Restatement	\$ 3,087,941 690,793	\$	2,416,837 (81,983)	\$ 1,229,451 (326,985)	\$ 5,446,965 (252,750)	\$	2,000,126 (7,215)	\$	2,655,794 (645,309)
Restated Fund Balance at December 31, 2014	\$ 3,778,734	\$	2,334,854	\$ 902,466	\$ 5,194,215	\$	1,992,911	\$	2,010,485

Miami Township Montgomery County, Ohio Notes to the Basic Financial Statements For the Year Ended December 31, 2015

	 vernmental Activities
Net Position at December	
31, 2014	\$ 16,837,084
Restatement	 (623,419)
Restated Net Position at	
December 31, 2014	\$ 16,213,665

Additionally, these adjustments had the following effect on budgetary fund balances as reported at December 31, 2014:

	General	Road and Bridge Police				 Fire	A	ustin TIF- East
Fund Balance at December								
31, 2014	\$ 2,988,202	\$	2,400,981	\$	1,175,777	\$ 5,446,965	\$	2,000,126
Restatement	50,351		(81,983)		(326,985)	(252,750)		(7,215)
Restated Fund Balance at								
December 31, 2014	\$ 3,038,553	\$	2,318,998	\$	848,792	\$ 5,194,215	\$	1,992,911

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Dave Yost · Auditor of State

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Miami Township Montgomery County 2700 Lyons Road Miamisburg, Ohio 45342

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the modified cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Miami Township, Montgomery County, (the Township) as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements, which collectively comprise the Township's basic financial statements and have issued our report thereon dated January 22, 2018, wherein we noted the Township uses a special purpose framework other than generally accepted accounting principles. Additionally, the Township restated its December 31, 2014 net position of governmental activities and the balances of the General, Road and Bridge, Police, Fire, Austin TIF-East, and Other Governmental Funds.

# Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings that we consider material weaknesses. We consider findings 2016-004 and 2016-005 to be material weaknesses.

Miami Township Montgomery County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* 

Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2016-001 through 2016-003.

#### Township's Response to Findings

The Township's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Township's responses and, accordingly, we express no opinion on them.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

are Yost

Dave Yost Auditor of State Columbus, Ohio

January 22, 2018

#### MIAMI TOWNSHIP MONTGOMERY COUNTY

#### SCHEDULE OF FINDINGS DECEMBER 31, 2016 AND 2015

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2016-001

#### Noncompliance – Reserve Balance Accounts

**Ohio Rev. Code § 5705.13(A)** states, in part, a taxing authority of a subdivision, by resolution or ordinance, may establish reserve balance accounts to accumulate currently available resources to stabilize subdivision budgets against cyclical changes in revenues and expenditures. A reserve balance account established for the purpose described in division (A)(1) of this section may be established in the general fund or in one or more special funds for operating purposes of the subdivision. The amount of money to be reserved in such an account in any fiscal year shall not exceed five per cent of the revenue credited in the preceding fiscal year to the fund in which the account is established, or, in the case of a reserve balance account of a county or of a township, the greater of that amount or one-sixth of the expenditures during the preceding fiscal year from the fund in which the account is established.

**Ohio Rev. Code § 5705.13(C)** states, in part, a taxing authority of a subdivision, by resolution or ordinance, may establish a capital projects fund for the purpose of accumulating resources for the acquisition, construction, or improvement of fixed assets of the subdivision...a taxing authority of a subdivision shall not accumulate money in a capital projects fund for more than ten years after the resolution or ordinance establishing the fund is adopted. If the subdivision has not entered into a contract for the acquisition, construction, or improvement of fixed assets for which money was accumulated in such a fund before the end of that ten-year period, the fiscal officer of the subdivision shall transfer all money in the fund to the fund or funds from which that money originally was transferred or the fund that originally was intended to receive the money.

The Township established four budget stabilization accounts and a capital reserve fund during the year ended December 31, 2000. The capital reserve fund is six years past the ten year limit and has not been rescinded. In addition, with the exception of the Police Fund Budget Stabilization for the year ended December 31, 2015, the four budget stabilization account balances exceeded the balance limit of the greater of five percent of the revenue credited to the respective fund in which the account was established or one-sixth of the expenditures during the preceding fiscal year in the respective fund in which the account was established. The balances of the funds at December 31, 2016 and 2015 follow:

- General Fund Budget Stabilization \$1,800,656
- Fire Fund Budget Stabilization \$902,395
- Police Fund Budget Stabilization \$311,201
- Road and Bridge Fund Budget Stabilization \$762,138
- Capital Reserve \$3,727,051

The Township should implement policies and procedures to verify that budget stabilization account balances do not exceed the maximum annual accumulation amounts and capital reserve accounts are used or rescinded prior to the accumulation time limit. Failure to do so could lead to the Trustees basing financial decisions on inaccurate financial data.

# Officials' Response:

Miami Township is committed to fiscal responsibility and believes that maintaining reserve balances is a prudent risk management practice. Miami Township will review its reserve and stabilization accounts and develop policy guidance and implement the necessary procedures to ensure on-going compliance with the Ohio Revised Code.

#### FINDING NUMBER 2016-002

#### Noncompliance – Proper Encumbering of Disbursements

**Ohio Rev. Code § 5705.41(D)(1)** states, in part, that no subdivision shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Further, contracts and orders for expenditures lacking prior certification shall be null and void.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

- 1. **"Then and Now" Certificate** If the fiscal officer can certify that both at the time the contract or order was made ("then") and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Township can authorize the drawing of a warrant for the payment of the amount due. The Township has thirty days from receipt of the "then and now" certificate to approve payment by ordinance or resolution. Amounts of less than \$3,000 may be paid by the fiscal officer without resolution or ordinance upon completion of the "then and now" certificate provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the Township.
- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not to exceed an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. **Super Blanket Certificate** The Township may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. The certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any one line item appropriation.

On April 14, 2015, Township Trustees passed Resolution 041-2015, which adopted a process for purchases without a purchase order for purchases under \$1,500. Six of thirty-one (19%) and three of thirty-one (10%) tested purchases made during the years ended December 31, 2016 and 2015, respectively, were made under this policy. These purchases had no purchase order and therefore no fiscal officer certification, nor any "then and now" documentation present.

In addition, the Township did not properly certify the availability of funds prior to purchase commitment for three of eight disbursements tested (38%), wherein the invoice date preceded the purchase order date, and none of the three exceptions above were obtained. There was also one instance in which no purchase order existed at all, but a disbursement was still made.

The Township also issued blanket certificates during 2016 and 2015, but there was no documentation to identify them as regular blanket certificates or super blanket certificates. Thirty of these certificates were reviewed, and only one had the word "blanket" handwritten on it. Additionally, there was no Trustee-approved resolution that established the maximum amount at which the Township could issue blanket certificates.

Failure to properly certify the availability of funds could result in misappropriation of monies and negative cash fund balances. Unless the exceptions noted above are used, prior certification is not only required by statute, but also a key control in the disbursement process to ensure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the Township's funds exceeding budgetary spending limitations, the Township should certify that the funds are or will be available prior to the obligation through the issuance of a purchase order. When prior certification is not possible, "then and now" certifications should be used, and the Township Trustees should formally approve all "then and now" certifications by resolution during regular meetings within thirty days of receipt of the "then and now" purchase order if over \$3,000. Additionally, the Township should clearly identify blanket certificates, as well as distinguish between what constitutes a regular blanket certificate and a super blanket certificate. The Township Trustees should also adopt a resolution establishing a maximum amount for blanket certificates.

#### Officials' Response:

The Township does have internal control procedures to ensure expenditures do not exceed available resources and to monitor expenditures relative to approved appropriations. In addition, anticipated expenditures are reviewed and approved during the budget process and again prior to disbursement. Resolution 041-2015 was intended to reduce the administrative time and expense processing relatively small dollar purchases without significantly increasing the risk of an unauthorized disbursement. While the current purchase order process is not sustainable for all township purchases, Management will review the purchasing process and implement revised procedures to ensure compliance with Ohio Revised Code. These revised procedures will include examples of when and how each type of purchase order may be used.

#### FINDING NUMBER 2016-003

#### Noncompliance – Expenditures Exceeding Appropriations

**Ohio Rev. Code § 5705.41(B)** states that no subdivision or taxing unit shall make any expenditure of money unless it has been appropriated. In addition, **Ohio Rev. Code § 5705.40** states, in part, any appropriation measure may be amended or supplemented, provided that such amendment or supplement shall comply with all provisions of law governing the taxing authority in making an original appropriation and that no appropriation may be reduced below an amount sufficient to cover all unliquidated and outstanding contracts or obligations certified from or against the appropriation.

At December 31, 2016 and 2015, the following funds had budgetary expenditures in excess of appropriations at the fund level:

2016						
Budgetary						
Fund	Expenditures		Appropriations		Variance	
Fire	\$	4,549,217	\$	4,191,875	\$	(357,342)
Austin TIF-East	\$	4,107,274	\$	3,749,105	\$	(358,169)

#### 2015

Budgetary						
Fund	Expenditures		Appropriations		Variance	
General	\$	4,733,763	\$	2,201,383	\$	(2,532,380)
Police	\$	6,044,599	\$	5,915,078	\$	(129,521)
Austin TIF-East	\$	21,141,731	\$	2,303,900	\$	(18,837,831)

Note that the Township was in compliance with these Revised Code sections for the General and Austin TIF East fund for the year ended December 31, 2015 prior to the application of audit adjustments.

The Township should develop and implement procedures to monitor its budgetary expenditures and verify they do not exceed approved appropriations. Failure to have adequate appropriation authority in place at the time of expenditure may result in expenditures exceeding available resources and result in deficit spending.

#### Officials' Response:

We acknowledge the impact of prior period adjustments, and we will review our procedures for enhancement opportunities to prevent future occurrences. The township has internal control procedures to ensure expenditures do not exceed available resources and to monitor expenditures relative to approved appropriations. In addition, anticipated expenditures are reviewed and approved during the budget process and again prior to disbursement.

#### FINDING NUMBER 2016-004

#### Material Weakness – Budgetary Information in the Accounting System

The Township annually received an Official Certificate of Estimated Resources from the Montgomery County Budget Commission and approved annual appropriation measures. The amount of estimated receipts from the certificate and the approved appropriations for each fund should be entered into the accounting system to enable the Township to monitor budgetary compliance with the approved budgeted amounts throughout the year.

The amounts entered into the accounting system as estimated receipts for 2016 and 2015 did not agree to the Official and Amended Certificate as received from the County Budget Commission. Variances between the Amended Official Certificate and the accounting system ranged from \$(99,841) to \$457,369. The amounts entered into the accounting system as appropriations for 2016 and 2015 also did not agree to the approved appropriation measures. Variances between approved appropriations and the accounting system ranged from \$(330,509) to \$244,185.

The amounts entered as budgeted receipts and appropriations in the accounting system should agree to the official certified receipts and approved appropriation measures. Inaccuracy of the data entered into the accounting system limits the reliability of controls that the budgetary reports provide to Township management. Procedures should be implemented to verify that information entered into the accounting system agrees to legislatively approved amounts.

#### Officials' Response:

The township has internal controls to ensure appropriations and expenditures do not exceed available resources, and procedures to monitor and approve expenditures relative to approved appropriations. We will review these processes for enhancement opportunities and implement procedures as necessary to the budget information recorded in the accounting system and the County Budget Commission information agree and is documented.

#### FINDING NUMBER 2016-005

#### Material Weakness – Financial Statement Errors

The Township presented its financial statements in accordance with Other Comprehensive Basis of Accounting (OCBOA). The Township's financial report contained errors which resulted in adjustments and reclassifications to correctly report the Township's financial activity.

The following errors were identified as material and resulted in audit adjustments which are reflected within the accompanying financial statements:

- The Township did not post \$68,952 of 2014 second half County Auditor fees for property taxes until 2016. As a result, cash and beginning fund balance / net position were overstated by \$68,952 in 2015 and disbursements and beginning fund balance / net position were overstated by the same amount in 2016 in Governmental Activities and the Governmental Funds. Of that amount, \$1,898 related to the General fund; \$6,825 related to the Road & Bridge fund; \$27,180 related to the Police fund; \$21,009 related to the Fire fund; \$7,215 related to the Austin TIF-East fund; and \$4,825 related to the Other Governmental funds.
- During the 2011-2012 audit, there was an unknown bank reconciliation error noted where the Township was instructed to post the difference to General fund interest receipts. This correction was posted to the Township's accounting system as an interest receipt in 2016. As a result, 2016 interest receipts were overstated; 2015 cash was understated; and 2015 and 2016 beginning fund balances / net position were understated by \$5,605 in Governmental Activities and the General fund.
- There was an unknown bank reconciliation error from a previous audit period in the amount of \$933. The Township corrected this item in its accounting system in 2016 by posting an increase to General fund general government disbursements. As a result, 2016 general government disbursements were overstated; 2015 cash was overstated; and 2015 and 2016 beginning fund balances / net position were overstated by \$933 in Governmental Activities and the General Fund.
- The Township did not post General fund interest receipts from 2013 and 2014 until 2015. As a result, 2015 interest receipts were overstated and beginning balance was understated by \$57,971 in Governmental Activities and the General fund.
- In 2016, General fund special assessment receipts in the amount of \$12,726 were posted as special assessment receipts in the Lighting Fund, which is part of Other Governmental Funds. As a result, cash and special assessment receipts were understated by \$12,726 in the General fund and overstated by the same amount in Other Governmental funds. Additionally, restricted net position was overstated and unrestricted net position was understated by \$12,726 in Governmental Activities.

- In 2016, tangible personal property reimbursements and rollback receipts were posted as
  property tax receipts instead of intergovernmental receipts, and first half and second half A/R real
  estate receipts were posted as intergovernmental receipts instead of property tax receipts. As a
  result, property tax receipts were overstated and intergovernmental receipts were understated in
  the General Fund, Road & Bridge, Police, and Fire funds by \$2,354, \$18,559, \$55,070, and
  \$51,681, respectively. Additionally, property taxes general purposes were overstated and
  unrestricted grants/entitlements were understated by \$127,664 in Governmental Activities.
- In 2015, tangible personal property reimbursements and first half manufactured homes rollback receipts were posted as property tax receipts instead of intergovernmental receipts, first half manufactured homes homestead receipts were posted as negative fees instead of intergovernmental receipts, first half manufactured homes property tax receipts were posted as intergovernmental receipts, first half homestead and rollback receipts were double counted and posted as negative property tax receipts, and the correction of a 2014 property tax receipt error was posted to 2015 property tax receipts instead of a reduction of beginning balances. In the General fund, intergovernmental receipts and beginning fund balance were overstated by \$2,482 and \$10,405, respectively, and property tax receipts and general government expenditures were understated by \$12,945 and \$58, respectively. In the Road & Bridge fund intergovernmental receipts and beginning fund balance were overstated by \$23,471 and \$75,159, respectively, and property tax receipts and public works expenditures were understated by \$99,374 and \$744, respectively. In the Police fund, intergovernmental receipts and beginning fund balance were overstated by \$18,046 and \$299,803, respectively, and property tax receipts and public safety expenditures were understated by \$321,137 and \$3,288, respectively. In the Fire fund, intergovernmental receipts and beginning fund balance were overstated by \$77,698 and \$231,740, respectively, and property tax receipts and public safety expenditures were understated by \$311,732 and \$2,294, respectively. In Governmental Activities unrestricted grants / entitlements and beginning net position were overstated by \$121,697 and \$617,107, respectively, and general government disbursements; public safety disbursements; public works disbursements; and property taxes - general purposes were overstated by \$58, \$5,582, \$744, and \$745,188, respectively.
- In 2015, the Township erroneously posted disbursements of \$278,620 related to the Spring Valley Exchange improvement project as other financing uses in Governmental Activities and the General fund. These disbursements should have been reported as public works disbursements.
- In 2015, the Township did not post federal earmarked proceeds and IRS subsidy proceeds the Montgomery County Transportation Improvement District received that were applied toward debt payments for the Austin TIF East general obligation bonds. As a result, principal retirement, interest and fiscal charges, and unrestricted grants/contributions / intergovernmental receipts were understated by \$434,478, \$279,965, and \$714,443, respectively, in Governmental Activities and Austin TIF-East fund.
- In 2016, the Township did not post federal earmarked proceeds and IRS subsidy proceeds the Montgomery County Transportation Improvement District received that were applied toward debt payments for the Austin TIF East general obligation bonds. As a result, interest and fiscal charges and unrestricted grants/contributions / intergovernmental receipts were understated by \$191,906.
- In 2016, Governmental Activities and Road & Bridge fund principal retirement and interest and fiscal charges of \$185,600 and \$254,169, respectively, were erroneously misclassified as public works disbursements.
- In 2016, Governmental Activities and Other Governmental funds principal retirement and interest and fiscal charges of \$238,755 and \$37,009, respectively, were erroneously misclassified as general government and public works disbursements in the amounts of \$179,361 and \$96,403, respectively.

- The Township erroneously reported activity relating to the Township's share of receipts and disbursements from the Miami Township - City of Dayton JEDD, Miami Township - Dayton Mall JEDD, and Austin Center JEDD as part of Other Governmental Funds. Auditor of State Bulletin **2009-004** provides, in part, that when money is provided to the Township from a JEDD, it should be posted to the General fund as it is unrestricted funding. In 2015, the activity reclassified from Other Governmental funds to the General fund was \$640,453 in beginning fund balances; \$618,398 in intergovernmental receipts; \$35,197 in general governmental disbursements; and \$638,654 in cash balances. Additionally, \$585,000 in transfers in and out between Other Governmental funds and the General fund were eliminated. In 2016, the activity reclassified from Other Governmental funds to the General fund was \$638,654 in beginning fund balances; \$630,918 in intergovernmental receipts; \$36,673 in general governmental disbursements; and \$512,899 in cash balances. Additionally, \$720,000 in transfers in and out between Other Governmental funds and the General fund were eliminated. Additionally, Auditor of State Bulletin 2009-004 provides, in part, that the receipts should be classified as intergovernmental receipts. The Township originally reported the receipts as Property and Other Local Taxes. The Township also misclassified \$618,938 and \$630,918 of 2015 and 2016 receipts, respectively, as property taxes - general purposes rather than unrestricted grants / entitlements in Governmental Activities, Finally, end balances of \$638,654 and \$512,899 in 2015 and 2016, respectively, were improperly classified as restricted rather than unrestricted net position.
- In 2015 the Township issued refunding bonds and posted the \$2,455,000 face value of the bonds as other financing sources: sale of bonds and other financing uses. The Township should have posted the issuance of the refunding bonds in accordance with the sources and uses in the official bond statement. As a result of this transaction, other financing sources: sale of bonds and other financing uses were overstated by \$2,455,000 and other financing uses: payments to refunded bond escrow agent, debt service: interest and fiscal charges, other financing sources: sale of refunding bonds, and other financing sources: premium accrued interest on debt were understated by \$2,516,567, \$73,938, \$2,455,000, and \$135,505, respectively, in the General fund and Governmental Activities.
- In 2015 the Township issued bonds and posted the \$18,140,000 face value of the bonds as other financing sources: sale of bonds and other financing uses. The Township should have posted the issuance of the bonds in accordance with the sources and uses in the official bond statement. As a result of this transaction, other financing uses were overstated by \$18,140,000 and other financing uses: discount on debt, debt service: principal, debt service: interest and fiscal charges, and other financing sources: premium and accrued interest on debt were understated by \$105,245, \$17,790,000, \$500,830, and \$256,075, respectively, in the Austin TIF-East fund and Governmental Activities.
- In 2015, the Township erroneously classified \$2,733,620 of General fund balance as restricted fund balance. This amount should have been classified as unassigned fund balance.
- The Township's Road & Bridge fund was predominantly funded by inside millage. In accordance with **Auditor of State Bulletin 2011-004**, the fund balance should be classified as committed fund balance. In 2015 and 2016, the Township reported the Road & Bridge fund balances of \$1,775,681 and \$2,272,977, respectively, as restricted fund balance. Further, the balances in 2015 and 2016 were improperly classified as Restricted Net Position on the Statement of Net Position. The balance should have been classified as Unrestricted Net Position.
- On the Statement of Activities, the Township incorrectly reported hotel/motel tax and intergovernmental receipts as Property Taxes General Purposes. These items are not a property tax and should have been shown as separate line items within general receipts. In 2015 and 2016, hotel/motel taxes were \$355,776 and \$383,794, respectively, and in 2015 misclassified general intergovernmental revenues were \$307,762.

- On the Statement of Activities, the Township incorrectly reported intergovernmental receipts from gasoline tax and motor vehicle license taxes as Unrestricted Grants and Entitlements general receipts. These items are program receipts and should have been reported as Operating Grants and Contributions Public Works. In 2015 and 2016, these amounts were \$310,636 and \$313,725, respectively. Additionally, in 2016, the Township incorrectly reported homestead and rollback intergovernmental receipts as Operating Grants and Contributions Public Safety and Public Works of \$881,523 and \$460,867, respectively, instead of Unrestricted Grants and Entitlements general receipts in the amount of \$1,342,390.
- On the Statement of Activities, the Township incorrectly reported zoning permit receipts as Cable Franchise Fees and incorrectly reported fines and forfeitures as Miscellaneous Receipts within general receipts. These items should have been reported as Charges for Services-General Government and Charges for Services-Public Safety, respectively. In 2015 and 2016, zoning permit receipts were \$55,085 and \$36,440, respectively, and fines and forfeitures were \$61,724 and \$129,816, respectively.

The Township has also corrected its accounting system for all of these items.

The Township's Statements of Receipts, Disbursements, and Changes in Fund Balances - Budget and Actual - Budget Basis statements contained the following errors that were identified as material and resulted in audit adjustments which are reflected in the accompanying financial statements:

- The following errors were noted in the 2015 statements:
  - The Township understated beginning fund balance by \$50,340 in the General fund and overstated beginning fund balance by \$81,984, \$326,983, \$252,749, and \$7,215 in the Road and Bridge, Police, Fire, and Austin TIF-East funds, respectively.
  - The Township understated original budgeted receipts by \$434,841 and \$371,840 in the Road and Bridge and Police funds, respectively, and overstated original budgeted receipts by \$457,369 in the Fire fund.
  - The Township overstated final budgeted receipts by \$457,369 in the Fire Fund.
  - The Township understated actual receipts and other financing sources by \$87,997, \$75,903, \$303,092, \$234,034, and \$970,518 in the General, Road and Bridge, Police, Fire, and Austin TIF-East funds, respectively.
  - The Township overstated original budgeted disbursements and other financing uses by \$146,173, \$282,008, and \$335,000 in the General, Road and Bridge, and Austin TIF-East funds, respectively, and understated original budgeted disbursements and other financing uses by \$432,378 in the Police fund.
  - The Township overstated final budgeted disbursements and other financing uses by \$335,000 in the Austin TIF-East fund.
  - The Township understated actual disbursements and other financing uses by \$177,932, \$11,494, \$54,022, \$2,294, and \$975,009 in the General, Road and Bridge, Police, Fire, and Austin TIF-East funds, respectively.
- The following errors were noted in the 2016 statements:
  - The Township understated beginning fund balance by \$60,132 in the General fund and overstated beginning fund balance by \$1,719, \$24,240, \$21,009, and \$11,706 in the Road and Bridge, Police, Fire, and Austin TIF-East funds, respectively.
  - The Township overstated original budgeted receipts and other financing sources by \$177,982, \$469,598, and \$400,000 in the Road and Bridge, Fire, and Austin TIF-East funds, respectively.
  - The Township overstated final budgeted receipts and other financing sources by \$354,213 in the General Fund.
  - The Township understated actual receipts by \$7,121 and \$191,906 in the General and Austin TIF-East funds, respectively.

- The Township overstated original budgeted disbursements by \$726,319 in the Fire fund and understated original budgeted disbursements and other financing uses by \$677,055 in the Austin TIF-East fund.
- The Township overstated final budgeted disbursements by \$201,816 in the General fund and understated final budgeted disbursements and other financing uses by \$1,110,205 in the Austin TIF-East funds, respectively.
- The Township understated actual disbursements by \$238,450, \$54,340, and \$184,691 in the General, Police, and Austin TIF-East funds, respectively, and overstated actual disbursements by \$6,825 and \$21,009 in the Road and Bridge and Fire funds, respectively.
- The Township overstated prior year encumbrances appropriated by \$57,358, \$5,106, and \$2,940 in the General, Road and Bridge, and Police funds, respectively, and understated prior year encumbrances appropriated by \$4,491 in the Austin TIF-East fund.

Policies and procedures should be developed and implemented to verify that all receipts and expenditures are posted in correct accounts and in the correct years. The Township should review postings each month and again at the end of the fiscal year to verify that all amounts are classified and posted correctly. The Township should also implement procedures to review Auditor of State Bulletin 2011-004 prior to completion of the financial statements to verify that all ending fund balances reported comply with its requirements.

#### Officials' Response:

We acknowledge the impact of prior period events and correcting entries to these financial statements. We appreciate the feedback from the audit team regarding the classification of revenue and expenses relative to the financial statements. To address the classification issues, we are revising the chart of accounts in our accounting system to better facilitate the preparation of the financial statements. We will incorporate the feedback from this audit into those efforts.

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## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2016 AND 2015

Finding Number	Finding Summary	Status	Additional Information
2014-001	Noncompliance – Reserve Balance Accounts	Not corrected	Repeated as Finding Number 2016-001. Miami Township is committed to fiscal responsibility and believes that maintaining reserve balances is a prudent risk management practice. Miami Township will review its reserve and stabilization accounts and develop policy guidance and implement the necessary procedures to ensure on-going compliance with the Ohio Revised Code.
2014-002	Noncompliance – Expenditures Exceeding Appropriations	Not corrected	Repeated as Finding Number 2016-003. We acknowledge the impact of prior period adjustments, and we will review our procedures for enhancement opportunities to prevent future occurrences. The township has internal control procedures to ensure expenditures do not exceed available resources and to monitor expenditures relative to approved appropriations. In addition, anticipated expenditures are reviewed and approved during the budget process and again prior to disbursement.
2014-003	Noncompliance – Appropriations Exceeding Estimated Resources	Corrected	
2014-004	Noncompliance – Negative Fund Balances	Corrected	
2014-005	Material Weakness – GASB 54	Partially Corrected	Repeated in the Management Letter We acknowledge the impact of prior period adjustments, and we will review processes for distinguishing between committed and assigned fund balance classifications. Enhancement opportunities will be implemented to prevent future occurrences.

FINANCE FINANCE DIRECTOR CLAY McCORD 2700 LYONS ROAD MIAMI TOWNSHIP, OHIO 45342 finance@miamitownship.com phone (937) 433-9969 fax (937) 433-8709 www.miamitownship.com

2014-006	Material Weakness – Posting Budgetary Activity to the Accounting System	Not corrected	Repeated as Finding Number 2016-004. The township has internal controls to ensure appropriations and expenditures do not exceed available resources, and procedures to monitor and approve expenditures relative to approved appropriations. We will review these processes for enhancement opportunities and implement procedures as necessary to the budget information recorded in the accounting system and the County Budget Commission information agree and is documented.
2014-007	Material Weakness – Cash Reconciliations	Partially corrected	Finding repeated in the Management Letter. Beginning in January 2017, a monthly cash reconciliation is prepared and forwarded to Compliance for independent review. Reconciling items and subsequent resolution efforts are clearly noted on the reconciliation. The results of the cash reconciliation are also shared with the Trustees monthly.
2014-008	Material Weakness – Financial Reporting	Not corrected	Repeated as Finding Number 2016-005. We acknowledge the impact of prior period events and correcting entries to these financial statements. We appreciate the feedback from the audit team regarding the classification of revenue and expenses relative to the financial statements. To address the classification issues, we are revising the chart of accounts in our accounting system to better facilitate the preparation of the financial statements. We will incorporate the feedback from this audit into those efforts.



# Dave Yost • Auditor of State

# MIAMI TOWNSHIP

# MONTGOMERY COUNTY

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbrtt

**CLERK OF THE BUREAU** 

CERTIFIED MARCH 13, 2018

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