

City of Middleburg Heights
Cuyahoga County, Ohio

*Report Issued Pursuant to Government Auditing
Standards*

For the Year Ended
December 31, 2019

OHIO AUDITOR OF STATE
KEITH FABER

88 East Broad Street
Columbus, Ohio 43215
IPARepor@ohioauditor.gov
(800) 282-0370

Members of Council
City of Middleburg Heights
15700 Bagley Road
Middleburg Heights, Ohio 44130

We have reviewed the *Independent Auditor's Report* of the City of Middleburg Heights, Cuyahoga County, prepared by Rea & Associates, Inc., for the audit period January 1, 2019 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Middleburg Heights is responsible for compliance with these laws and regulations.



Keith Faber
Auditor of State
Columbus, Ohio

July 8, 2020

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CITY OF MIDDLEBURG HEIGHTS

CUYAHOGA COUNTY, OHIO

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June 17, 2020

To City Council and Management
City of Middleburg Heights
Cuyahoga County, Ohio
15700 Bagley Road
Middleburg Heights, OH 44130

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Middleburg Heights, Cuyahoga County, Ohio (the City), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 17, 2020, wherein we noted the City restated beginning net position and fund balances to account for the implementation of GASB Statement No. 84, *Fiduciary Activities*. In addition, it was noted that the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rea & Associates, Inc.

Medina, Ohio



COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2019

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CITY OF MIDDLEBURG HEIGHTS, OHIO

**COMPREHENSIVE
ANNUAL FINANCIAL
REPORT**

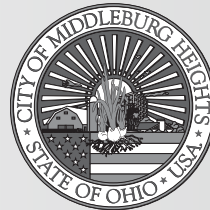
FOR THE YEAR ENDED DECEMBER 31, 2019

ISSUED BY THE DEPARTMENT OF FINANCE

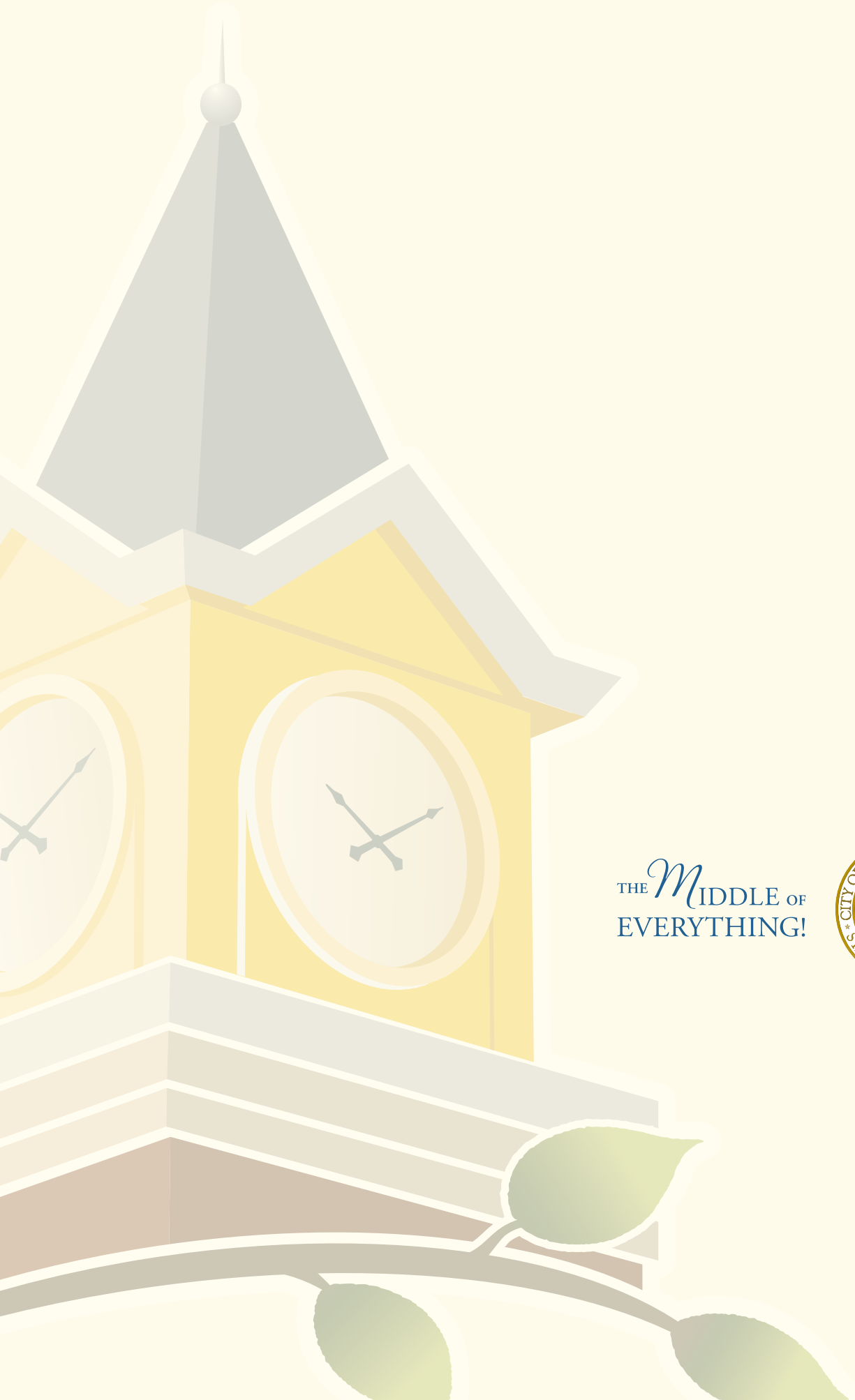
JASON STEWART, CPA
DIRECTOR

NICHOLAS VITALONE, CPA
ASSISTANT DIRECTOR

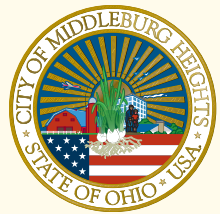
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EVERYTHING!



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EVERYTHING!



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City of Middleburg Heights, Ohio
Comprehensive Financial Annual Report
For the Year Ended December 31, 2019
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Finance Department
CITY OF MIDDLEBURG HEIGHTS

15700 Bagley Road • Middleburg Heights, Ohio 44130-4832
440/234-8989 • Fax 440/234-4934 • E-mail: finance@middleburgheights.com



Matthew Castelli
Mayor

Jason Stewart, CPA
Director of Finance

June 17, 2020

Honorable Mayor Matthew Castelli,
Members of City Council
and the Citizens of Middleburg Heights, Ohio

Ohio law (Ohio Administrative Code Section 117-2-03(B)) requires that all cities file annual unaudited financial reports prepared on a GAAP (Generally Accepted Accounting Principles) basis with the Auditor of State within one hundred fifty days of the close of each fiscal year. This report is published to fulfill that requirement for the fiscal year ended December 31, 2019.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Rea & Associates, Inc has issued an unmodified opinion on the City of Middleburg Heights' financial statements for the year ended December 31, 2019. The Independent Auditor's Report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

The basic financial statements and notes provide an overview of the City's financial position and operating results. The Combining Statements for non-major funds and other schedules that follow the basic financial statements provide more detailed information about the City's financial condition.

PROFILE OF THE GOVERNMENT

Basic Information: The City of Middleburg Heights is approximately eight square miles and is located in northeastern Ohio, southwest of Cleveland, within the boundaries of Cuyahoga County. The City's population from the 2010 federal census was 15,946. The City was first established as a village in 1927 and was incorporated as a City in 1961 under the laws of the State of Ohio.

The City operates under and is governed by its Charter, which was first adopted by the voters in 1961. The Charter has been and may be amended by the voters from time to time. The City is also subject to some general laws applicable to all Ohio cities. Under the State Constitution, the City may exercise all powers of local self-government and police powers to the extent not in conflict with applicable general laws. The Charter provides for a Mayor-Council form of government.

Legislative authority is vested in a seven-member council. Three members are elected at-large, and four members are elected from wards, for two-year terms. The Council fixes compensation of City officials and employees and enacts ordinances and resolutions relating to City services, tax levies, appropriations, borrowing money, licensing and regulating businesses and trades, and other municipal purposes. The presiding officer is the President of Council, who is elected at large by the electors for a two-year term. The Charter establishes certain administrative departments, and the Council may establish divisions within these departments and additional departments.

The City's chief executive and administrative officer is the Mayor, who is elected by the voters specifically to that office for a four-year term.

The Mayor appoints, subject to the approval of a majority of the members of Council, the Directors of the City's departments. The major appointed officials are the Directors of Finance, Law, Public Service, Recreation, Economic Development and Public Safety. The Mayor also appoints members to a number of boards and commissions, and appoints and removes in accordance with civil service requirements, all appointed officers and employees, except Council officers and employees.

The Mayor may veto any legislation passed by the Council. A veto may be overridden by a two-thirds vote of all members of the Council.

All elected officials, except the Mayor, serve part-time.

Reporting Entity: The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading. This definition of the reporting entity is found in GASB Statement No. 61, "The Financial Reporting Entity."

The City of Middleburg Heights primary government consists of all funds and departments, which are not legally separate from the City. They include a police force, a fire fighting and emergency medical transport force, a service department, a building/housing department, a recreation department, and a staff to provide essential support to these service providers.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt or the levying of taxes. The reporting entity of the City does not include any component units.

As discussed in the notes, the City participates in several jointly governed organizations, including the Southwest General Health Center, the Woodvale Union Cemetery, the Southwest Council of Governments, the Northeast Ohio Public Energy Council, and the Suburban Water Regional Council of Governments. See Note 17 for a description of the City's relationship to these entities.

Budget Process: Although City Council is required to adopt a temporary budget by no later than the close of the fiscal year, and a final budget within 90 days of the new year; the final operating budget has been prepared and adopted by the close of the fiscal year for over 30 years. The Capital Budget is customarily passed within 90 days of the start of the new year. This annual budget serves as the foundation for the City of Middleburg Heights' financial planning and control. The budget is prepared by fund, department, (e.g. police) and major category. The major categories used are: "Wages and Fringe Benefits" and "Other". Department heads may transfer resources within a major category as needed and approved by the Mayor and Director of Finance. Transfers between major categories, however, need re-appropriation from City Council.

ECONOMIC CONDITION AND OUTLOOK

Location is one of the greatest assets of the City of Middleburg Heights. Our proximity to Cleveland Hopkins Airport and easy access to three interstate highways has contributed to the economic stability of the City. Due to our location, progressive economic incentives, zoning policies and economic development efforts the City has realized the continued creation and retention of jobs in our community. The Department of Economic Development continues its proactive business retention and expansion program in order to better help businesses stay and grow in Middleburg Heights.

The City has experienced significant growth (nearly tripled) in real property valuation over the past 30 years. During that growth we've maintained a fairly balanced real property portfolio of 60% residential and 40% of commercial property values. The City of Middleburg Heights' major industries also include a significant number of freight and package delivery, education, hotel, retail and government employers. Therefore, the City's economic health is not based solely upon the success or failure of a single industry.

The Middleburg Heights business community is comprised of over 1,300 diverse businesses with over 22,000 employees. Almost every industry is represented in Middleburg Heights. The city's top employers continue to grow and thrive in the community.

Middleburg Heights has taken a proactive approach to creating an atmosphere conducive to the success and economic health of private enterprises, and to preserving jobs while creating opportunities for future economic growth that will benefit the city. This year, the City is working even harder to successfully encourage and facilitate a robust amount of development activity in the City. This continued business investment demonstrates that businesses are confident that Middleburg Heights is a desired location to grow, expand and thrive:

- The Fat Head's Brewery and Restaurant expanded into its new location in August 2018, allowing Fat Head's to become the second largest craft beer brewer in Northeast Ohio. There are now over 180 employees working at Fat Head's in Middleburg Heights; in addition two other businesses now occupy the remainder of the new Fat Head's building bringing an additional 90 new employees;
- The success of the developer to completely fill the 125,000 square-foot Fat Head's building has prompted that developer to submit plans to the City for the construction of a new 300,000 square-foot facility just north of the new Fat Head's building. This project will reflect approximately \$30 million in investment, and is expected to bring at least 200 new jobs and an annual payroll of at least \$7 million. Site work has begun on this exciting project;

- The City is currently in communication with UPS regarding plans for the expansion of the United Parcel Service small package hub. In 2017, UPS purchased 65 acres of valuable undeveloped land. The property sits just north of the UPS small-package hub, and is in very close proximity to its international freight operations and other UPS facilities. This additional land abutting its current operations will accommodate a major expansion for UPS, and is sure to solidify UPS's status as a major employer in the City;
- Tru Hotel by Hilton has submitted plans for the construction of a new 81 room, four-story hotel on Rosbough Drive along I-71. Tru Hotel is a new concept by Hilton that caters to the young professional segment of business travelers;
- Construction has been completed on the new 112-room Residence Inn by Marriott hotel and retail building. The new retail building in front of the hotel now houses three restaurants (Pulp Smoothies, Mooyah Burger, and Firehouse Subs) which will complement the hotel. This project reflects a \$16 million investment in and will bring new jobs and revenue to the City;
- The City recently met with the leadership of Emmco Realty Group which owns the former site of Kmart and the current location of Fin, Feather, and Fur Outfitters. The latter recently renewed the lease on its current space and had indicated that it intends to expand into a portion of the Kmart space. Emmco is currently entertaining proposals for the lease of the remaining Kmart space. The City is working closely with the property owner to facilitate the redevelopment of the property as quickly as possible;
- The City has been aggressively encouraging the redevelopment of the former Sears property at Southland Shopping Center. The City has met with leadership of Seritage which owns the Sears property as well as the commercial real estate brokers representing the property. The City's administration has conveyed to them that the redevelopment of the former Sears property is a priority for the City, and that the City wants to be a partner in the redevelopment of the site to ensure the continued viability of the Southland Shopping Center.

Long Term Financial Planning: The City utilizes a five-year forecast for its continued operational and capital needs. The forecast looks at the funds that are essential to the operations of the City. These funds are used to provide all of the services offered to our residents, including public safety, highway and street maintenance, parks and recreation, capital improvements, community development, public health and certain social services. The only funds excluded from the forecast are the Law Enforcement Trust Funds, the Court Computer Fund and all Agency Funds. The forecast is a document through which costs are identified and matched to projected funding sources. The plan is updated biannually to reflect changes to operational costs and revenue projections.

The City has adopted a comprehensive set of financial policies including policies related to budgeting, purchasing, capital assets, cash management, investments, debt, internal controls, planning, and reporting. The City has a formal minimum fund balance policy; the City's goal is to strive to maintain a minimum 15-20% fund balance reserve amongst all operating funds. The Finance Department reviews all transactions on an on-going basis and works diligently to monitor revenues and expenditures so that all funds maintain adequate balances. The City has also implemented a debt management policy. Wherever possible the City of Middleburg Heights acquires its capital improvements by cash purchase. Occasionally though, capital items exceed the cash capacity available and the asset is financed through issuance of debt. Moreover, the City only borrows when there is an identifiable dedicated revenue source to be used to amortize the debt. The City's low debt burden was cited by Moody's Investors Service as one of the factors in awarding the City its excellent Aa2 credit rating.

AWARDS AND ACKNOWLEDGEMENTS

GFOA Certificate of Achievement Award: The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Middleburg Heights, Ohio for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2018. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. The CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. The City of Middleburg Heights has received a Certificate of Achievement for the last twenty-four consecutive years. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA.

Acknowledgments: The preparation of the Comprehensive Annual Financial Report on a timely basis was made possible by the dedicated service of the entire staff of the Finance Department. I would like to express my appreciation to all staff members who have contributed or assisted in its preparation, in particular my Assistant Finance Director, Nick Vitalone.

In closing, I would like to thank the Mayor and the members of Middleburg Heights City Council, and the citizens of this fine City for their continued support. The collaboration of the aforementioned parties helps ensure the continued financial integrity of the City.

Sincerely,

A handwritten signature in cursive script that reads "Jason Stewart".

Jason Stewart, CPA
Director of Finance



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Middleburg Heights
Ohio**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2018

Christopher P. Morrill

Executive Director/CEO

City of Middleburg Heights, Ohio
Listing of Principal City Officials
As of December 31, 2019

ELECTED OFFICIALS

Mayor	Matthew Castelli
Council President	David Bortolotto
Councilman At-Large.....	Dan Sage
Councilman At-Large	Tim Ali
Councilman Ward 1	Bill Meany
Councilman Ward 2	Matthew G. McGregor
Councilman Ward 3	Michael Ference
Councilman Ward 4	John J. Grech

APPOINTED OFFICIALS

Director of Finance	Jason Stewart, CPA
Assistant Finance Director	Nicholas Vitalone, CPA
Director of Economic Development	Charles Bichara
Director of Public Service.....	James P. Herron
Chief Building Official	Norman H. Herwerden
Director of Recreation.....	Jeff Minch
Director of Law.....	Santo Incorvaia
Chief of Police	Edward J. Tomba
Chief of Fire.....	Briant Galgas
Court Administrator	Therese Fairman
Executive Assistant.....	Robert Downey
Clerk of Council.....	Mary Ann Meola

City of Middleburg Heights, Ohio

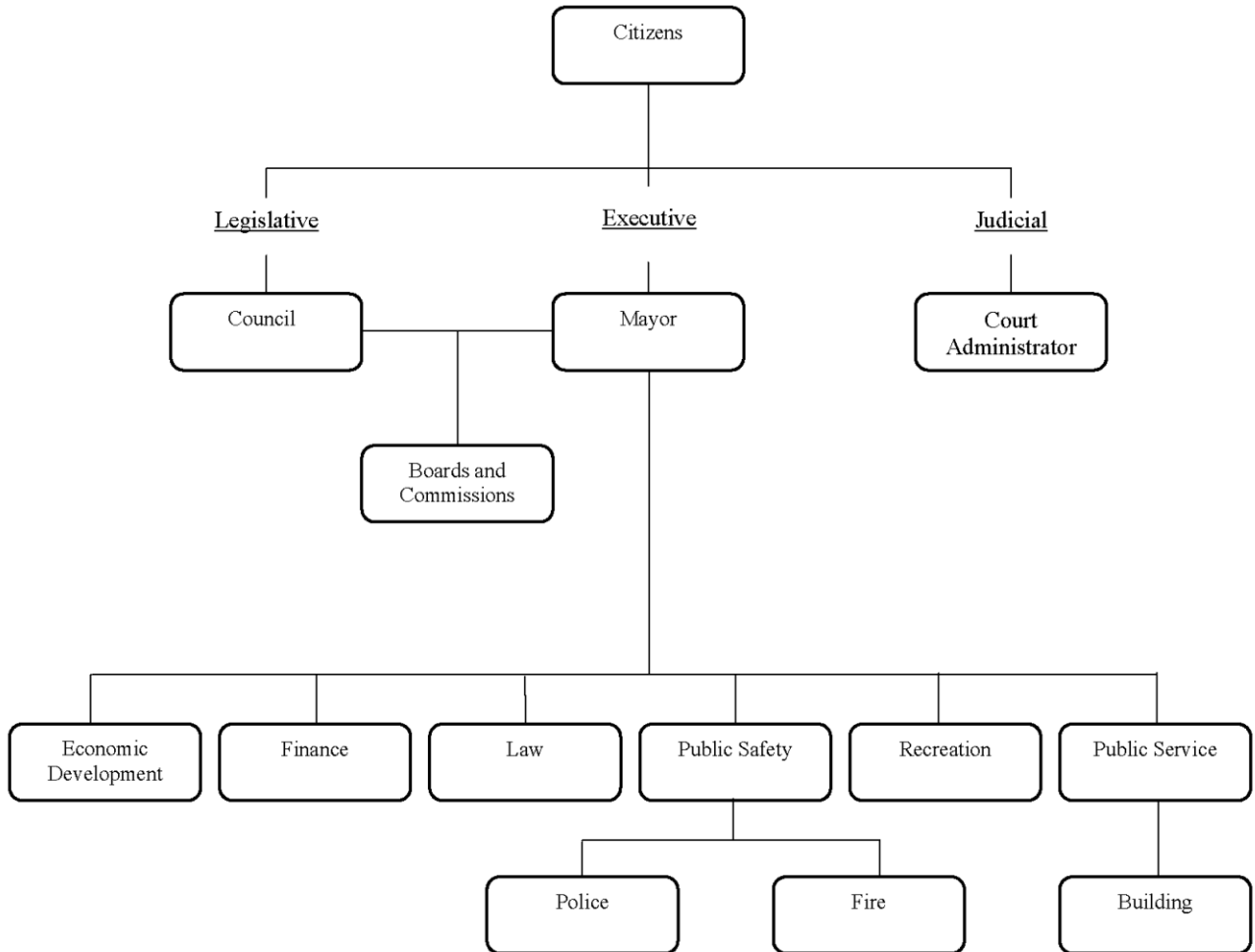
Listing of Principal City Officials

As of December 31, 2019

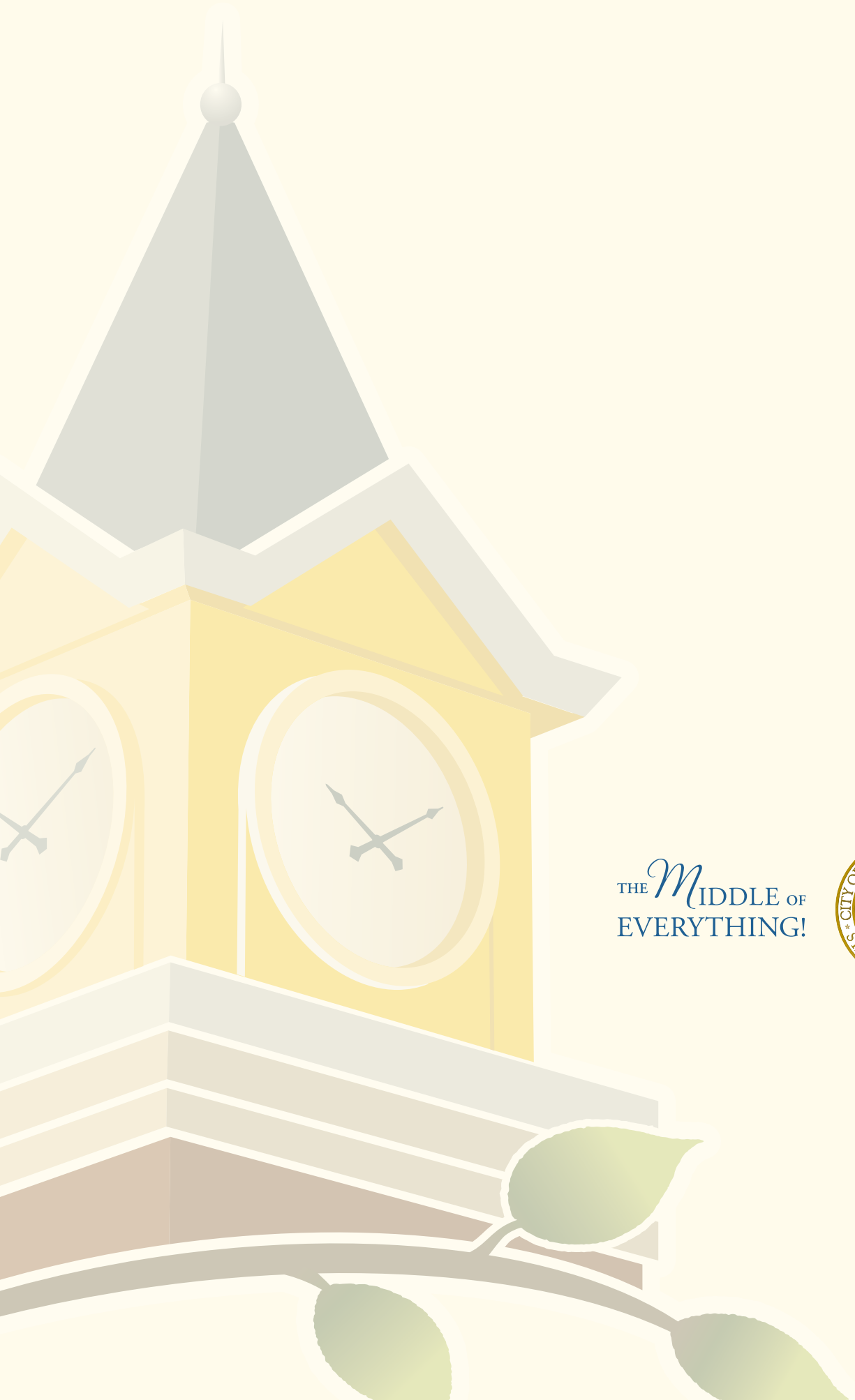
SPECIAL BOARDS AND COMMISSIONS

Planning Commission	Anthony Crea
Planning Commission	Corey Shimell
Planning Commission	Carl Guarnieri
Planning Commission	Eve Sachs
Planning Commission	Con Sullivan
Planning Commission	Eric Smearman
Planning Commission	Ryan Lange
Board of Zoning and Building Appeals.....	Jason DiMarco
Board of Zoning and Building Appeals.....	Christina Elffers
Board of Zoning and Building Appeals	Chris Meekins
Board of Zoning and Building Appeals	Mark Thomay
Board of Zoning and Building Appeals.....	Sherry Hartman
Civil Service.....	Tim Miranda
Civil Service	Bernard Benedict
Civil Service	Jim Sheppard
Secretary - Civil Service	Sherri Menoes
Secretary - Boards and Commissions	Kimberly Earley

City of Middleburg Heights, Ohio
Organizational Chart
For the Year Ended December 31, 2019



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June 17, 2020

To City Council and Management
City of Middleburg Heights
Cuyahoga County, Ohio
15700 Bagley Road
Middleburg Heights, OH 44130

INDEPENDENT AUDITOR'S REPORT

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Middleburg Heights, Cuyahoga County, Ohio (the City), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Middleburg Heights, Cuyahoga County, Ohio, as of December 31, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparisons for the general fund and recreation fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of a Matter

As described in Note 3, the City restated the beginning net position and fund balances to account for implementation of GASB Statement No. 84, *Fiduciary Activities*. Our opinion is not modified with respect to this matter. As discussed in Note 18, during 2020, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis, Schedule of the City's Proportionate Share of the Net Pension Liability, Schedule of City Contributions – Pension, Schedule of the City's Proportionate Share of the Net OPEB Liability, and the Schedule of the City's Contributions – OPEB* as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual fund financial statements and schedules and introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States

of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 17, 2020 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

Rea & Associates, Inc.

Medina, Ohio

City of Middleburg Heights
Management's Discussion and Analysis
For the Year Ended December 31, 2019
Unaudited

This discussion and analysis of The City of Middleburg Heights' (the City's) financial performance provides an overall review of the City's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements, and notes to enhance their understanding of the City's financial performance.

Financial Highlights

Key financial highlights for 2019 are as follows:

- The assets and deferred outflows of resources of the City of Middleburg Heights exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$42,769,854 (*net position*).
- Total Net Position increased by \$8,124,104 which represents a 23.4 percent increase from 2018 restated net position. Unrestricted net position increased by \$7,084,914 or 21.3 percent in 2019.
- Total Assets and deferred outflows of the City increased \$7,157,265, which represents a 7.5 percent increase from 2018 restated balances.
- Total Capital Assets increased by \$65,173 or .09 percent from 2018.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$10,636,769 an increase of \$695,988 or 7.0 percent from 2018 restated balances. Equity in Pooled Cash and Investments in the governmental funds increased by \$645,185 or 10.0 percent from 2018, and was primarily the result of an increase of \$1.1million in income tax.
- At the end of the current fiscal year, the unassigned fund balance for the General Fund was \$7,109,835 or 31.6 percent of total general fund expenditures and other financing uses.
- Total long-term outstanding debt decreased from \$7,858,867 to \$7,384,090. This was a 6.0 percent decrease from the 2018 restated balance. This was due to the City paying down its debt obligations.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of four components: 1) government-wide financial statements, 2) fund financial statements, 3) notes to the financial statements and 4) required supplementary information. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector businesses. The *statement of net position* and *statement of activities* provides information about the activities of the whole city, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term as well as what dollars remain for future spending. The fund financial statement also looks at the City's most significant funds with all other nonmajor funds presented in total in one column.

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The *statement of net position* presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources with the difference between the two reported as *net position*. Over time, increases or decreases in net position *may* serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes and earned but unused vacation leave).

The governmental activities of the City include general government, security of persons and property, public health services, community development, economic development, streets and highways, culture and recreation, and sanitation.

The government-wide financial statements can be found starting on page 16 of this report.

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Middleburg Heights, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

In 2019, the City of Middleburg Heights maintained 17 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances, for the General Fund, Recreation Fund, Bond Retirement Fund, Capital Improvements Fund and the Streets/Infrastructure Improvement Fund; all of which are considered to be major funds. Data from the other 12 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for each of its governmental funds. A budgetary comparison statement (non-GAAP basis) has been provided for each major and nonmajor fund to demonstrate budgetary compliance.

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Proprietary Funds The City of Middleburg Heights maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains one such fund for its self-insurance of employee health benefits. Because this fund only benefits governmental functions, it has been included with the governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City's only proprietary fund is an internal service fund for self-insurance of health benefits, which is considered a nonmajor fund. The basic proprietary fund financial statements can be found on pages 24 to 26 of this report.

Fiduciary Funds Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 27 to 28 of this report

Notes to the Basic Financial Statements The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29 to 70 of this report.

Required Supplementary Information As a result of implementing GASB 68, GASB 71 and GASB 75, these tables give additional information to support the data reported in the government-wide financial statements. The tables can be found on pages 71 to 77 of this report.

Other information In addition to the basic financial statements and accompanying notes, this report also presents certain other information that the City believes readers will find useful. After the notes to the financial statements, the combining statements referred to earlier in connection with nonmajor governmental are presented, as well as individual detailed budgetary comparisons for all funds. This information can be found on pages 78 to 111 of this report.

Government-Wide Financial Analysis

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How well did the City perform financially during 2019?" The Statement of Net Position and the Statement of Activities answers this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by the private sector. The accrual basis of accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

These two statements report the City's net position and the changes in those positions. The change in position is important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of the City's capital assets will also need to be evaluated.

The Statement of Net Position and the Statement of Activities are divided into the following categories:

- Assets
- Deferred Outflows of Resources
- Liabilities

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- Deferred Inflows of Resources
- Net Position (Assets and Deferred Outflows minus Liabilities and Deferred Inflows)
- Program Revenues and Expenses
- General Revenues
- Net Position Beginning of Year and End of Year

The City of Middleburg Heights as a Whole

Recall that the Statement of Net Position looks at the City as a whole. The following table provides a summary of the City's net position for 2019 compared to 2018.

Table 1 Net Position

	Governmental Activities	
	2019	Restated 2018
Assets		
Current and Other Assets	\$20,096,849	\$18,998,329
Capital Assets, Net	70,679,334	70,614,161
<i>Total Assets</i>	<u>90,776,183</u>	<u>89,612,490</u>
 Deferred Outflows of Resources		
Pension	9,651,607	4,026,314
Other Post Employment Benefits	2,068,069	1,699,790
<i>Total Deferred Outflows of Resources</i>	<u>11,719,676</u>	<u>5,726,104</u>
 Liabilities		
Current Liabilities	1,459,170	1,364,344
Long-term Liabilities		
Due within One Year	2,359,823	2,321,845
Due in More Than One Year	51,196,166	49,682,347
<i>Total Liabilities</i>	<u>55,015,159</u>	<u>53,368,536</u>
 Deferred Inflows of Resources		
Property Tax	2,452,263	2,325,841
Pension	1,150,185	3,862,089
Other Post Employment Benefits	1,108,398	1,136,378
<i>Total Deferred Inflows of Resources</i>	<u>4,710,846</u>	<u>7,324,308</u>
 Net Position		
Net Investment in Capital Assets	63,295,243	62,788,000
Restricted for:		
Capital Projects	333,217	269,821
Debt Service	2,537,593	2,604,760
Other Purposes	2,747,201	2,211,483
Unrestricted (Deficit)	<u>(26,143,400)</u>	<u>(33,228,314)</u>
<i>Total Net Position</i>	<u>\$42,769,854</u>	<u>\$34,645,750</u>

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As noted earlier, over time net position may serve as a useful indicator of a government's financial position. For the City of Middleburg Heights, total assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$42,769,854 at the close of the most recent fiscal year.

The largest portion of the City's net position reflects investments in capital assets (e.g. land, buildings, infrastructure, machinery and equipment), less any related debt to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Total assets and deferred outflows increased by \$7,157,265 from 2018, while the City's total liabilities and deferred inflows decreased by \$966,839. As a result, the total net position of the City's governmental activities increased by \$8,124,104. The significant decrease of security of persons and property for police and fire is a result of OP&F changing its retiree health care model to a stipend-based health care model thus reducing its total OPEB liability, which translates to a significantly lower net OPEB liability reported by employers. This has caused security of persons and property to report a negative expense for 2019. The pension adjustments were the primary reason for the significant increase in net position.

For both the governmental and business-type activities, the changes reflected in NPL, NOL and deferred outflows/inflows of resources relating to pension and OPEB are based on estimates at the plan level. For additional details on GASB 68 and 75, see aforementioned discussion.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for the current year in comparison to 2018.

Governmental Activities

Table 2 Changes in Net Position

	Governmental Activities 2019	Governmental Activities Restated 2018
Revenues		
Program Revenues:		
Charges for Services	\$3,156,899	\$3,244,901
Operating Grants and Contributions	1,406,409	897,072
Capital Grants and Contributions	2,312,393	2,151,304
Total Program Revenues	6,875,701	6,293,277
General Revenues:		
Property Taxes & Other Local Taxes	3,132,724	2,895,052
Income Taxes	21,448,382	20,484,806
Grants and Entitlements	528,652	521,082
Investment Income	197,025	150,016

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Miscellaneous	1,411,650	3,305,938
Total General Revenues	<u>26,718,433</u>	<u>27,356,894</u>
Total Revenues	<u>33,594,134</u>	<u>33,650,171</u>
Program Expenses		
General Government	9,832,734	9,293,223
Security of Persons and Property:		
Police	1,606,519	6,273,941
Fire	(73,648)	5,132,916
Safety Director	0	40,999
Public Health Services	295,715	269,917
Culture and Recreation	4,903,950	4,249,189
Community Development	1,211,646	940,128
Economic Development	456,698	373,206
Streets and Highways	5,837,026	3,682,770
Sanitation	1,166,123	1,074,595
Interest and Fiscal Charges	<u>233,267</u>	<u>283,304</u>
Total Program Expenses	<u>25,470,030</u>	<u>31,614,188</u>
Increase (decrease) in Net Position	8,124,104	2,035,983
Restated Net Position Beginning of Year	<u>34,645,750</u>	<u>n/a</u>
Net Position End of Year	<u><u>\$42,769,854</u></u>	<u><u>\$34,645,750</u></u>

Governmental activities increased the City's net position by \$8,124,104. Discussion of the reasons for the increase in net position are as follows:

Several types of revenues fund our governmental activities, with the City income tax being the biggest contributor. The City's 2% income tax applies to both the residents of the City and non-residents who work within the City. However if residents work in another locality that has a municipal income tax, the City provides 100% credit up to 2% for those who pay income tax to another city. City Council could by ordinance, choose to vary that income tax credit and create additional revenues for the City.

Income tax revenue for 2019 was \$21,448,382, which was an increase of 4.7% from the previous year. Of the \$33,594,134 in total revenues, income tax accounted for 63.9% of the total. Property and other local taxes were \$3,132,724, which was an increase of 8.2 % from 2018, and accounted for 9.3% of total revenues. Operating grants and contributions, capital grants and contributions, general revenues from grants and entitlements account for 12.6% of total revenues, and charges for services, investment income, and other revenue make up the remaining 14.2%. General revenues from grants and entitlements are also revenue generators. The City monitors its sources of revenues very closely for fluctuations.

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2019 and was reported pursuant to GASB Statement 68, *Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27*. For fiscal year 2018, the City adopted GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*, which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB).

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For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the City's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

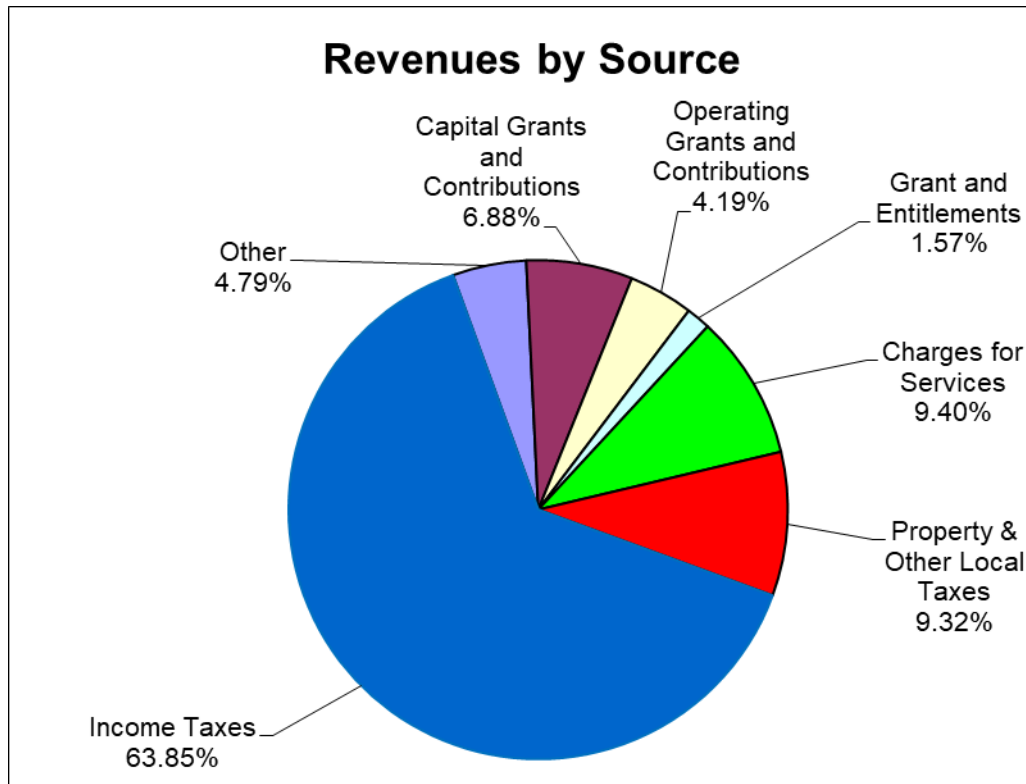
GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

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In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

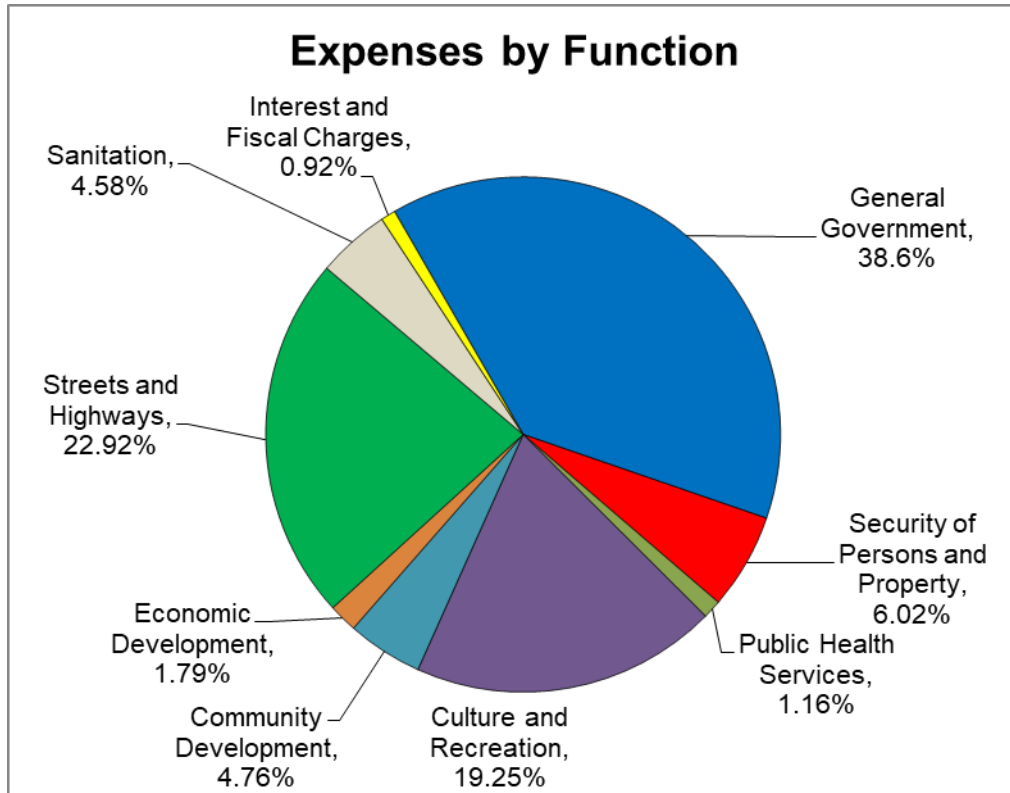


Total program expenses decreased by \$6,144,158 or 19.4% as compared to 2018.

Total program expenses for 2019 were \$25,470,030. Security of Persons and Property, which included the police and fire departments accounted for program expenses of \$1,532,871, which represents 6.0% of total City expenses for the year 2019. The significant decrease of security of persons and property for police and fire is a result of OP&F changing its retiree health care model to a stipend-based health care model thus reducing its total OPEB liability, which translates to a significantly lower net OPEB liability reported by employers. This has caused security of persons and property to report a negative expense for 2019. Culture and Recreation expenses of \$4,903,950 accounted for 19.3 %. Culture and recreation expenses consist largely of costs to operate the City's Community Center and depreciation expense on the building. Street and highway expenses of \$5,837,026 accounted for 22.9 %.

These figures illustrate the City's commitment toward infrastructure maintenance as well as the safety of our citizens. The City takes great pride in the maintenance of its streets and continues to set aside money towards future capital maintenance and repair.

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Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Information about the City's governmental funds begins on page 18. These funds are accounted for by using the modified accrual basis of accounting.

As of December 31, 2019, the City's governmental funds reported combined ending fund balances of \$10,636,769, an increase of \$695,988 in comparison with the prior year. Of that amount, \$6,904,374 constitutes unassigned fund balances, which is available for spending at the government's discretion. The non-spendable fund balances are not easily converted to cash and are comprised of inventory and prepaid expenditures accounted for \$642,365.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, total fund balance for the General Fund was \$7,798,549 of which \$7,109,835 was unassigned. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to the sum of total fund expenditures and other financing uses of \$22,494,120. Unassigned fund balance represents 31.6% (32.1% in 2018) of total General Fund expenditures and other financing uses, while total fund balance represents 34.7% (35.5% in 2018) of that same amount.

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During the current fiscal year, the fund balance of the City's General Fund increased by \$286,530. The increase can be primarily attributed to an increase of \$1.1 million in income tax revenue in the General Fund. General Fund expenditures increased by 3.5 percent over 2018 expenditures. However, revenue increases outpaced the expenditure increases resulting in the increase in fund balance.

The balance in the Recreation Fund decreased \$48,352. This decrease in fund balance can be attributed to current year expenditures exceeding revenues. Expenditures have increased by 3.7 percent over 2018 and the recreation fund balance has declined accordingly.

The Bond Retirement Fund increased \$12,464. Debt service requirements are properly matched with funding sources leaving fund balance flat from 2018.

The Capital Improvements Fund increased by \$393,574. The increase in this fund is primarily due to a transfer from the general fund and the sales of assets.

The Street/Infrastructure Improvements Fund decreased by \$437,904. This decrease was the result of various capital projects underway that are awaiting funding sources that will cover the expenditures and transfers received from the general fund.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. During the course of 2019 the City amended its General Fund budget on various occasions. All recommendations for budget changes come to the Finance Committee of City Council for review before going to the whole Council for Ordinance enactment on the change. The City does allow small interdepartmental budget changes that modify line items within departments within the same fund and within major category, the major categories being "Wages and Fringe Benefits" and "Other". The General Fund supports many of our major activities such as our Police, Fire and Service Departments, as well as administrative, legislative and executive activities. The General Fund is monitored closely, looking for possible revenue shortfalls or overspending by individual departments.

For the General Fund, original budgeted revenues were \$22.5 million and final budgeted revenues and other financing sources were \$22.6 million and actual revenues and other financing sources were \$23.4 million. There were no significant variances from the original revenue estimates that were made. Income Taxes came in \$398,939 over estimates. The City's ending unencumbered cash balance in the General Fund was \$1,773,870 above the final budgeted amount.

The difference between the General Fund's original budget for expenditures and other uses of \$22,190,307 and the final amended budget of \$25,325,238 was \$3,134,931 or 14.1%. The largest revisions were an increase of \$1,452,450 for advances of \$350,000 to the Capital Improvements fund for property acquisition, \$1,100,000 to the Street Infrastructure Improvement Fund for various infrastructure projects and \$2,450 to the FEMA Grant Fund firefighting safety equipment. There was also an increase of \$1,000,000 for transfers to the Capital Improvements Fund of \$200,000 for property acquisition and the Street Infrastructure Improvement Fund of \$800,000 for various infrastructure projects. Actual expenditures and other uses were \$24,307,275 or \$1,017,963, (4.0%) less than the final amended budget. The final budget for wages and fringe benefits was \$15,814,780 of which \$15,360,803 or 97.1% was spent leaving a positive variance of \$453,977. Most of this variance was attributable to the service, police and fire departments. Police officers and firefighters have a contractual right to redeem certain compensated absences for pay, and the city budgets for this as if all eligible employees will exercise their

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option to sell the maximum number of hours available to sell. If less than the maximum number of hours are sold, then a positive variance results. The final budget for expenditures other than wages and fringe benefits was \$9,510,458 of which \$8,946,472 or 94.1% was actually spent leaving a positive variance of \$563,986.

Capital Assets and Debt Administration

Table 3 Capital Assets at December 31 (Net of Depreciation)

	Governmental Activities	
	2019	2018
Land	\$7,156,231	\$7,256,224
Land Improvements	349,883	379,405
Buildings and Improvements	17,419,076	17,849,876
Machinery and Equipment	3,110,883	3,001,562
Furniture and Fixtures	64,697	71,828
Infrastructure		
Streets	19,676,615	20,230,935
Sidewalks	796,420	823,905
Traffic Signals	558,340	735,568
Water Mains	2,275,109	2,313,981
Sanitary Sewers	2,044,559	2,084,354
Storm Sewers	4,550,223	4,625,540
Construction in Progress	12,677,298	11,240,983
Total Net Capital Assets	<u>\$70,679,334</u>	<u>\$70,614,161</u>

Total net capital assets of the City as of December 31, 2019 were \$70,679,334. Capital assets are \$65,173 greater than in 2018. The increases in the city's capital assets came as a result of the a) continuation of the Bagley/Pleasant Valley Road Widening project and b) purchase of vehicles and equipment for the service department and the public safety forces. The City is committed to a long-term goal of not only meeting its infrastructure and facilities needs, but also satisfying those needs in a continued high quality manner. Additional information on the City's capital assets can be found in Note 8 of this report.

Debt

As of December 31, 2019, the City had \$10,653,679 in bonds, capital lease obligations, compensated absences and OPWC loans outstanding with \$2,359,823 due within one year.

Table 4 Outstanding Long-Term Obligations at Year End

	Governmental Activities	
	2019	2018
General Obligation Bonds	\$4,548,849	\$4,867,222
Special Assessment Bonds	2,222,202	2,301,080
Capital Lease Obligations	0	36,657
Compensated Absences	3,269,589	3,203,154
OPWC - Loan	613,039	653,908
Total	<u>\$10,653,679</u>	<u>\$11,062,021</u>

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The General Obligation Bonds are composed of Emergency Generator bonds issued in 2002 and the Street Infrastructure improvement bonds that were issued in May 2013 and to be repaid with a percentage of the first 1 percent of the City's municipal income tax.

The Special Assessment Bonds consist of various Street and Sewer Construction projects, American Veterans Parkway, Engle Road Improvements and the Fowles Road Sanitary Sewer improvements. Principal and interest for these bonds are paid from the collection of special assessments collected by the County Auditor from the specific property owners who primarily benefited from the projects.

State statutes limit the amount of general obligation debt a governmental entity may issue to 10½% of total assessed valuation. The City's net legal debt margin within the 10½% limit was \$59.2 million on December 31, 2019.

Additional information concerning the City's debt can be found in Note 14 of this report.

Current Financial Related Activities

The City of Middleburg Heights is financially stable. On November 7, 2006, the residents of the City of Middleburg Heights voted in favor of an income tax increase from 1.75% to 2.00% with a corresponding increase in the credit given for resident income earned outside of the city, effective January 1, 2007. This increase along with the efforts of our Economic Development Department has helped to ensure the financial stability of our city. The City endured the greatest economic downturn since the Great Depression without laying off staff, without cuts in service, and without raising taxes. Continued reductions in intergovernmental revenues levied by the State have dictated a conservative approach concerning the City's financial matters. The City will continue to exercise fiscal prudence in order to maintain our historically sound financial position. The Mayor and City Council are dedicated to maintaining the service level that has come to be expected by its residents while balancing a tight budget. In 2013, the City of Middleburg Heights issued \$5.86 million in general obligation bonds to finance the 3-year neighborhood streets improvements program. As part of this issuance process, the City had its bond rating reviewed. Moody's Investors Service was quick to confirm the City's Aa1 bond rating, citing our city's stable tax base, solid management, and sound financial position with healthy reserve levels. The City first attained the Aa1 rating in 2010, as part of Moody's recalibration of its' rating system. This was notable as it is the highest bond rating that the City has ever achieved.

The City of Middleburg Heights has committed itself to financial excellence and has a history of doing just that. The City has received the Government Finance Officers Award (GFOA) Certificate of Achievement for Excellence in Financial Reporting since its initial submission in 1995. Our commitment to our residents has always been one of full disclosure of the financial position of the City.

Contacting the City's Finance Department

This financial report is designed to provide our citizens, taxpayers, creditors and investors with a general overview of the City's finances and show the City's accountability for all money it receives, spends, or invests. If you have any questions about this report or need financial information contact Director of Finance Jason Stewart, CPA, City of Middleburg Heights, 15700 Bagley Rd., Middleburg Heights, Ohio 44130, telephone 440-234-8989, or email jstewart@middleburgheights.com.

City of Middleburg Heights, Ohio

Statement of Net Position

December 31, 2019

	Governmental Activities
Assets	
Equity in Pooled Cash and Investments	\$8,444,927
Accounts Receivable	487,645
Accrued Interest Receivable	2,503
Intergovernmental Receivable	806,299
Prepaid Items	214,845
Materials and Supplies Inventory	308,071
Income Tax Receivable	4,988,578
Property Taxes Receivable	2,566,111
Other Local Taxes Receivable	50,770
Special Assessments Receivable	2,227,100
Nondepreciable Capital Assets	19,833,529
Depreciable Capital Assets, Net	50,845,805
<i>Total Assets</i>	<u>90,776,183</u>
Deferred Outflows of Resources	
Pension	9,651,607
Other Post Employment Benefits	2,068,069
<i>Total Deferred Outflows of Resources</i>	<u>11,719,676</u>
Liabilities	
Accounts Payable	397,743
Accrued Wages	404,745
Intergovernmental Payable	180,573
Accrued Interest Payable	17,755
Claims Payable	250,153
Unearned Revenue	208,201
Long-Term Liabilities:	
Due Within One Year	2,359,823
Due In More Than One Year:	
Net Pension Liability	34,085,687
Net OPEB Liability	8,816,623
Other Amounts	8,293,856
<i>Total Liabilities</i>	<u>55,015,159</u>
Deferred Inflows of Resources	
Property Taxes	2,452,263
Pension	1,150,185
Other Post Employment Benefits	1,108,398
<i>Total Deferred Inflows of Resources</i>	<u>4,710,846</u>
Net Position	
Net Investment in Capital Assets	63,295,243
Restricted for:	
Capital Projects	333,217
Debt Service	2,537,593
Other Purposes	2,747,201
Unrestricted (Deficit)	<u>(26,143,400)</u>
<i>Total Net Position</i>	<u><u>\$42,769,854</u></u>

See accompanying notes to the basic financial statements

City of Middleburg Heights, Ohio
Statement of Activities
For the Year Ended December 31, 2019

	Program Revenues			Net (Expense) Revenue and Changes in Net Position	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities:					
Security of Persons and Property:					
Police	\$1,606,519	\$347,122	\$0	\$0	(\$1,259,397)
Fire	(73,648)	665,657			739,305
Public Health and Welfare	295,715	9,635			(286,080)
Culture and Recreation	4,903,950	1,365,043			(3,538,907)
Community Development	1,211,646	429,179			(782,467)
Economic Development	456,698	5,466			(451,232)
Streets and Highways	5,837,026	49,545	1,406,409	2,312,393	(2,068,679)
Sanitation	1,166,123				(1,166,123)
General Government	9,832,734	285,252			(9,547,482)
Interest and Fiscal Charges	233,267				(233,267)
<i>Total Governmental Activities</i>	<u>\$25,470,030</u>	<u>\$3,156,899</u>	<u>\$1,406,409</u>	<u>\$2,312,393</u>	<u>(18,594,329)</u>

General Revenues

Property and Other Local Taxes Levied for:

General Purposes	2,598,390
Debt Service	50,632
Police and Fire Pension	303,760
Public Health and Welfare	179,942
Income Tax Levied for:	
General Purposes	17,214,009
Debt Service	410,442
Recreation	2,154,770
Capital Outlay	1,669,161
Grants and Entitlements not Restricted to Specific Programs	528,652
Investment Earnings	197,025
Miscellaneous	1,411,650

Total General Revenues 26,718,433

Change in Net Position 8,124,104

Restated Net Position Beginning of Year (See Note 3) 34,645,750

Net Position End of Year \$42,769,854

See accompanying notes to the basic financial statements

City of Middleburg Heights, Ohio

Balance Sheet

Governmental Funds

December 31, 2019

	General	Recreation	Bond Retirement	Capital Improvements	Streets/ Infrastructure Improvements
Assets:					
Equity in Pooled Cash and Investments	\$3,474,032	\$222,589	\$244,237	\$454,858	\$870,730
Materials and Supplies Inventory	91,777	23,400			
Accrued Interest Receivable	2,503				
Accounts Receivable	353,677				
Interfund Receivable	1,450,000				
Intergovernmental Receivable	212,062		2,682		
Prepaid Items	199,189	15,656			
Income Taxes Receivable	4,004,791	504,734	93,341	239,527	146,185
Property Taxes Receivable	1,963,666		52,364		
Other Local Taxes Receivable	50,770				
Special Assessments Receivable			2,195,000		32,100
Total Assets	\$11,802,467	\$766,379	\$2,587,624	\$694,385	\$1,049,015
Liabilities:					
Accounts Payable	\$182,188	\$37,924	\$0	\$11,168	\$86,589
Accrued Wages	327,642	56,341			
Interfund Payable	0			350,000	1,100,000
Intergovernmental Payable	150,572	22,402			
Unearned Revenue		208,201			
<i>Total Liabilities</i>	<i>660,402</i>	<i>324,868</i>	<i>0</i>	<i>361,168</i>	<i>1,186,589</i>
Deferred Inflows of Resources:					
Property Taxes	1,876,181		50,031		
Unavailable Revenue - Delinquent Property Taxes	87,485		2,333		
Unavailable Revenue - Income taxes	980,400	123,562	22,851	58,638	35,787
Unavailable Revenue - Other	399,450		2,197,682		32,100
<i>Total Deferred Inflows of Resources</i>	<i>3,343,516</i>	<i>123,562</i>	<i>2,272,897</i>	<i>58,638</i>	<i>67,887</i>
Fund Balances:					
Nonspendable	410,415	39,056			
Restricted		278,893	314,727		
Committed				274,579	
Assigned	278,299				
Unassigned	7,109,835				(205,461)
<i>Total Fund Balances</i>	<i>7,798,549</i>	<i>317,949</i>	<i>314,727</i>	<i>274,579</i>	<i>(205,461)</i>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$11,802,467	\$766,379	\$2,587,624	\$694,385	\$1,049,015

See accompanying notes to the financial statements

City of Middleburg Heights, Ohio
*Reconciliation of Total Governmental Fund Balances to
Net Position of Governmental Activities
December 31, 2019*

Other Governmental Funds	Total Governmental Funds		
		Total Governmental Fund Balances	\$10,636,769
		<i>Amounts reported for governmental activities in the statement of net position are different because:</i>	
		Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds	70,679,334
\$1,820,151	\$7,086,597		
192,894	308,071		
	2,503	The net pension liability and net OPEB liability are not due and payable in the current period, therefore, the liability and related deferred inflows/ outflows are not reported in the governmental funds:	
133,968	487,645	Deferred Outflows - Pension/OPEB	\$11,719,676
	1,450,000	Deferred Inflows - Pension/OPEB	(2,258,583)
591,555	806,299	Net Pension Liability	(34,085,687)
	214,845	Net OPEB Liability	(8,816,623)
550,081	2,566,111	Total	(33,441,217)
	50,770		
	2,227,100	Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:	
<u>\$3,288,649</u>	<u>\$20,188,519</u>	Delinquent Property Taxes	113,848
		Income Taxes	1,221,238
\$78,054	\$395,923	Intergovernmental	550,679
20,762	404,745	Special Assessments	2,227,100
	1,450,000	Charges for Services	347,180
7,599	180,573	Total	4,460,045
	208,201	An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.	1,106,357
<u>106,415</u>	<u>2,639,442</u>	Accrued interest payable on long-term debt is not due and payable in the current period and therefore is not reported in the funds.	(17,755)
		Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
526,051	2,452,263	General Obligation Bonds	(4,548,849)
24,030	113,848	Special Assessment Bonds	(2,222,202)
	1,221,238	OPWC Loan	(613,039)
495,727	3,124,959	Compensated Absences	(3,269,589)
<u>1,045,808</u>	<u>6,912,308</u>	Total	(10,653,679)
	278,299		
	6,904,374	<i>Net Position of Governmental Activities</i>	<u><u>\$42,769,854</u></u>
<u>2,136,426</u>	<u>10,636,769</u>		
<u>\$3,288,649</u>	<u>\$20,188,519</u>		

City of Middleburg Heights, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2019

	General	Recreation	Bond Retirement	Capital Improvements	Streets/ Infrastructure Improvements
Revenues					
Property Taxes	\$1,916,061	\$0	\$51,101	\$0	\$0
Payment in Lieu of Taxes					
Income Taxes	17,215,767	2,169,063	411,507	1,040,648	629,140
Other Local Taxes	688,104				
Intergovernmental	499,991		5,193	129,058	1,989,681
Special Assessments			153,132		
Interest	189,483		910		
Fines, Licenses and Permits	840,027				
Charges for Services	644,921	1,365,043			
Other	786,296	51,150		18,296	18,296
<i>Total Revenues</i>	<u>22,780,650</u>	<u>3,585,256</u>	<u>621,843</u>	<u>1,188,002</u>	<u>2,637,117</u>
Expenditures					
Current:					
Security of Persons and Property					
Police	5,539,035				
Fire	4,274,472				
Public Health and Welfare	79,700				
Culture and Recreation		3,633,608			
Community Development	1,028,737				
Economic Development	415,817				
Streets and Highways					
Sanitation	1,166,123				
General Government	7,890,236		3,329		
Capital Outlay				1,076,417	3,834,152
Debt Service:					
Principal Retirement			383,101	36,658	40,869
Interest and Fiscal Charges			222,949	743	
TIF Service Payments					
<i>Total Expenditures</i>	<u>20,394,120</u>	<u>3,633,608</u>	<u>609,379</u>	<u>1,113,818</u>	<u>3,875,021</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>2,386,530</u>	<u>(48,352)</u>	<u>12,464</u>	<u>74,184</u>	<u>(1,237,904)</u>
Other Financing Sources (Uses)					
Sale of Capital Assets				119,390	
Transfers In				200,000	800,000
Transfers Out	(2,100,000)				
<i>Total Other Financing Sources (Uses)</i>	<u>(2,100,000)</u>	<u>0</u>	<u>0</u>	<u>319,390</u>	<u>800,000</u>
<i>Net Change in Fund Balances</i>	286,530	(48,352)	12,464	393,574	(437,904)
<i>Fund Balances Beginning of Year- (Restated)</i>	<u>7,512,019</u>	<u>366,301</u>	<u>302,263</u>	<u>(118,995)</u>	<u>232,443</u>
<i>Fund Balances End of Year</i>	<u>\$7,798,549</u>	<u>\$317,949</u>	<u>\$314,727</u>	<u>\$274,579</u>	<u>(\$205,461)</u>

See accompanying notes to the basic financial statements

*Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2019*

Other Governmental Funds	Total Governmental Funds		
		Net Change in Fund Balances - Total Governmental Funds	\$695,988
		<i>Amounts reported for governmental activities in the statement of activities are different because</i>	
\$486,589	\$2,453,751	Governmental funds report capital outlays as expenditures. However in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the net amount of current year capital asset activity.	
24,423	24,423	Capital Asset Additions	\$2,533,891
	21,466,125	Capital Asset Deletions	(370,144)
	688,104	Accum Depr on Disposals	249,740
1,176,704	3,800,627	Current Year Depreciation	<u>(2,348,314)</u>
	153,132	Total	65,173
6,632	197,025	Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
16,878	856,905	Delinquent Property Taxes	(20,925)
200,224	2,210,188	Income Tax	(17,743)
119,473	993,511	Intergovernmental	135,909
		Special Assessments	(47,811)
		Charges for Services	<u>59,516</u>
<u>2,030,923</u>	<u>32,843,791</u>	Total	108,946
		The issuance of long term debt provides current financial resources to the governmental funds while the repayment of principal of long-term debt consumes the current financial resources, but reduces long-term liabilities in the statement of net position.	
		Bond and Capital Lease Principal	419,758
155,109	5,694,144	OPWC Loan Principal	<u>40,869</u>
226,099	4,500,571	Total	460,627
192,136	271,836	In the statement of activities, interest accrued on outstanding bonds, bond premium, and the gain/loss on refunding are amortized over the term of the bonds, whereas in the governmental funds the expenditure is reported when the bonds are issued.	
	3,633,608	Accrued Interest	699
	1,028,737	Amortization of Bond Premium	14,150
	415,817	Total	14,849
1,939,165	1,939,165	Some expenses reported in the statement of activities, such as compensated absences do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	(66,435)
	1,166,123	Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.	
11,257	7,904,822	Pension	2,274,319
93,058	5,003,627	OPEB	28,685
	460,628	Except for amounts reported as deferred inflows/outflows, changes in the net pension liability/OPEB liability are reported as pension/OPEB expense in the statement of activities.	
	223,692	Pension	(5,566,079)
24,423	24,423	OPEB	10,036,392
<u>2,641,247</u>	<u>32,267,193</u>	The internal service fund used by management to charge the cost of health insurance to individual funds is not reported in the entity-wide statement of activities. Governmental expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.	71,639
(610,324)	576,598	<i>Change in Net Position of Governmental Activities</i>	<u>\$8,124,104</u>
1,100,000	119,390		
	2,100,000		
	(2,100,000)		
1,100,000	119,390		
489,676	695,988		
1,646,750	9,940,781		
<u>\$2,136,426</u>	<u>\$10,636,769</u>		

City of Middleburg Heights, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$1,807,500	\$1,807,500	\$1,916,062	\$108,562
Income Taxes	16,535,000	16,535,000	16,933,939	398,939
Other Local Taxes	680,000	680,000	683,228	3,228
Intergovernmental	433,747	433,747	480,800	47,053
Interest	125,000	125,000	178,363	53,363
Fines, Licenses and Permits	970,725	970,725	839,850	(130,875)
Charges for Services	579,200	570,250	627,591	57,341
Other	568,000	568,000	786,296	218,296
<i>Total Revenues</i>	21,699,172	21,690,222	22,446,129	755,907
Expenditures				
Current:				
Security of Persons and Property:				
Police	5,599,774	5,753,971	5,550,627	203,344
Fire	4,209,330	4,376,555	4,285,125	91,430
Safety Director	75,349	0	0	0
Public Health and Welfare	94,650	94,650	94,100	550
Community Development	1,118,644	1,141,743	1,020,136	121,607
Economic Development	482,663	483,063	446,726	36,337
Sanitation	1,100,000	1,170,000	1,166,123	3,877
General Government	8,409,897	8,752,806	8,194,438	558,368
<i>Total Expenditures</i>	21,090,307	21,772,788	20,757,275	1,015,513
<i>Excess of Revenues Over (Under) Expenditures</i>	608,865	(82,566)	1,688,854	1,771,420
Other Financing Sources (Uses)				
Advances In	873,000	923,601	923,601	0
Advances Out	0	(1,452,450)	(1,450,000)	2,450
Transfers Out	(1,100,000)	(2,100,000)	(2,100,000)	0
<i>Total Other Financing Sources (Uses)</i>	(227,000)	(2,628,849)	(2,626,399)	2,450
<i>Net Change in Fund Balance</i>	381,865	(2,711,415)	(937,545)	1,773,870
<i>Fund Balance Beginning of Year</i>	3,291,792	3,291,792	3,291,792	0
Prior Year Encumbrances Appropriated	521,888	521,888	521,888	0
<i>Fund Balance End of Year</i>	\$4,195,545	\$1,102,265	\$2,876,135	\$1,773,870

See accompanying notes to the basic financial statements

City of Middleburg Heights, Ohio
Statement of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Recreation Fund
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Income Taxes	\$2,350,000	\$2,350,000	\$2,172,836	(\$177,164)
Charges for Services	1,535,800	1,535,800	1,362,036	(173,764)
Other	6,200	6,200	51,150	44,950
<i>Total Revenues</i>	<u>3,892,000</u>	<u>3,892,000</u>	<u>3,586,022</u>	<u>(305,978)</u>
Expenditures				
Current:				
Culture and Recreation	3,778,643	3,798,643	3,612,454	186,189
<i>Total Expenditures</i>	<u>3,778,643</u>	<u>3,798,643</u>	<u>3,612,454</u>	<u>186,189</u>
<i>Net Change in Fund Balance</i>	113,357	93,357	(26,432)	(119,789)
<i>Fund Balance Beginning of Year</i>	200,000	200,000	200,000	0
Prior Year Encumbrances Appropriated	26,432	26,432	26,432	0
<i>Fund Balance End of Year</i>	<u>\$339,789</u>	<u>\$319,789</u>	<u>\$200,000</u>	<u>(\$119,789)</u>

See accompanying notes to the basic financial statements

City of Middleburg Heights, Ohio

Statement of Fund Net Position

Proprietary Fund

December 31, 2019

	<u>Governmental Activities Internal Service Fund - Health Insurance</u>
Assets	
<i>Current Assets</i>	
Equity in Pooled Cash and Investments	<u>\$1,358,330</u>
<i>Total Assets</i>	<u>1,358,330</u>
Liabilities	
<i>Current Liabilities</i>	
Accounts Payable	1,820
Claims Payable	<u>250,153</u>
<i>Total Liabilities</i>	<u>251,973</u>
Net Position	
Unrestricted	<u>1,106,357</u>
<i>Total Net Position</i>	<u><u>\$1,106,357</u></u>

See accompanying notes to the basic financial statements

City of Middleburg Heights, Ohio
*Statement of Revenues, Expenses
and Changes in Fund Net Position
Proprietary Fund
For the Year Ended December 31, 2019*

	Governmental Activities Internal Service Fund - Health Insurance
Operating Revenues	
Charges for Services	\$2,805,720
Other	319,399
	3,125,119
<i>Total Operating Revenues</i>	<i>3,125,119</i>
Operating Expenses	
Contractual Services	633,459
Claims	2,420,021
	3,053,480
<i>Total Operating Expenses</i>	<i>3,053,480</i>
<i>Change in Net Position</i>	<i>71,639</i>
<i>Net Position Beginning of Year</i>	<i>1,034,718</i>
<i>Net Position End of Year</i>	<i>\$1,106,357</i>

See accompanying notes to the basic financial statements

City of Middleburg Heights, Ohio
Statement of Cash Flows
Proprietary Fund
For the Year Ended December 31, 2019

	Governmental Activities Internal Service Fund - Health Insurance
<i>Increase (Decrease) In Cash and Investments</i>	
Cash Flows from Operating Activities	
Cash Received from Interfund Services	\$2,805,720
Cash Received from Employees	319,399
Cash Payments to Suppliers for Services	(632,549)
Cash Payments for Claims	(2,553,403)
<i>Net Cash Flows From Operating Activities</i>	<i>(60,833)</i>
<i>Net Decrease In Cash and Investments</i>	<i>(60,833)</i>
<i>Cash and Investments Beginning of Year</i>	<i>1,419,163</i>
<i>Cash and Investments End of Year</i>	<i>\$1,358,330</i>
Reconciliation of Operating Income to Net Cash Provided by Operating Activities	
<i>Operating Income</i>	<i>\$71,639</i>
Adjustments:	
Increase in Accounts Payable	910
Decrease in Claims Payable	(133,382)
<i>Net Cash Provided By Operating Activities</i>	<i>(\$60,833)</i>

See accompanying notes to the basic financial statements

City of Middleburg Heights, Ohio

Statement of Fiduciary Net Position

Custodial Funds

December 31, 2019

Assets	
Equity in Pooled Cash and Equivalents	\$32,996
Total Assets	<u>32,996</u>
Liabilities	
Due to Other Governments	5,938
Due to Employees	<u>19,577</u>
<i>Total Liabilities</i>	<u>25,515</u>
Net Position	
Restricted for Individuals, Organizations, and Other Governments	<u>\$7,481</u>

See accompanying notes to the basic financial statements

City of Middleburg Heights, Ohio
Statement of Changes in Fiduciary Net Position
Custodial Funds
For the Fiscal Year Ended December 31, 2019

Additions

Fines, Licenses and Permits for Other Governments	\$101,733
Amounts Held for Employees	84,281
	<hr/>
Total Additions	186,014
	<hr/>

Deductions

Distributions to the State of Ohio	82,330
Fines and Forfeitures Distributions to Other Governments	19,447
Distributions on Behalf of Employees	90,968
	<hr/>
Total Deductions	192,745
	<hr/>

Net Increase (Decrease) in Fiduciary Net Position	(6,731)
Restated Net Position Beginning of Year (See Note 3)	14,212
	<hr/>
Net Position End of Year	\$7,481
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See accompanying notes to the basic financial statements

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

Note 1 – Description of the City

The City was incorporated as a village in 1927 and became a city in 1961. The City of Middleburg Heights (“The City”) is a charter municipal corporation, incorporated under the laws of the State of Ohio. The City operates under a “Mayor-Council” form of government and provides the following services: public safety (police and fire), highway and street maintenance, parks and recreation, public improvements, community development (planning and zoning), public health and certain social services, and general administrative services. Elected officials include seven council members and a mayor.

Note 2 - Summary of Significant Accounting Policies

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City’s accounting policies are described below.

A. Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City, this includes a police force, a fire fighting force, a service department, a building department, a recreation department, and a staff to provide essential support to these service providers.

The Mayor is an elected official who has a fiduciary responsibility for the collection and disbursement of Mayor’s Court fees and fines. This activity has been included in the City’s financial statements as an agency fund.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization’s governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City, in that the City approves the budget, the issuance of debt, or the levying of taxes. The City has no component units.

The City participates in several jointly governed organizations, including the Southwest General Health Center, the Woodvale Union Cemetery, the Southwest Council of Governments, the Northeast Ohio Public Energy Council, and the Suburban Water Regional Council of Governments. Refer to Note 17 for the City’s relationship to these entities.

B. Basis of Presentation

The City’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

Government-wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The effect of inter-fund activity of the Health Insurance internal service fund has been eliminated from the government-wide financial statements to avoid the “double counting” of revenues and expenses. Interfund charges for services and net expenses are allocated to the various functions in proportion to the interfund chargeback.

The statement of net position presents the financial condition of the governmental activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City’s governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the proprietary fund statements. Fiduciary funds are reported by type.

C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The City’s funds are classified as governmental, proprietary, or fiduciary.

Governmental Funds

Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources compared to liabilities and deferred inflows of resources is reported as fund balance. The following are the City’s major governmental funds:

General Fund The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio.

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

Recreation Fund The recreation fund is used to account for the revenues and expenditures relating to leisure time activities, principally the City's Community Center. The fund is financed primarily by membership fees and other fees for a variety of recreation programs. Income tax receipts are also allocated to this fund to help finance the recreation departments operations.

Bond Retirement Fund The bond retirement fund is used to account for the accumulation of resources for, and the payment of, general long-term bonded debt principal and interest and to account for the monies received from the levy of special assessments for the purpose of retiring the principal and interest on special assessment bonds.

Capital Improvements Fund The capital improvements fund accounts for the purchase of capital equipment and certain other capital improvements financed, in part, by at least ten percent of the first one percent of net income tax collections.

Streets/Infrastructure Improvements Fund The street infrastructure improvement fund accounts for the construction of streets and other infrastructure projects throughout the City. The fund is financed, in part, by ten percent of the first one percent of net income tax collections less applicable debt service.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed, or assigned for a particular purpose.

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Internal Service Fund Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on a self-insurance program for employee health benefits.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension and other employee benefit trust funds, investment trust funds, private purpose trust funds and custodial funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City has no trust funds. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The City's custodial funds account for the activities of the Mayor's Court, a State Building Standards fee and a flexible spending account.

D. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position, except for Fiduciary Funds. The Statement of Activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources along with current liabilities and deferred inflows of resources generally are included on the

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows or resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the statement of changes in fund net position presents increases (i.e. revenues) and decreases (i.e. expenses) in net total position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust funds and custodial funds.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements, proprietary funds and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied. (See Note 6.) Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On the modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, hotel/motel tax, admissions tax, cable TV franchise fees, ambulance

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

fees, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), interest, grants and entitlements.

Deferred Outflows/Inflows of Resources In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources include pension and OPEB are reported in the government-wide statement of net position. The deferred outflows of resources related to pensions and OPEB are explained in Notes 9 and 10.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenues. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance year 2020 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, charges for services, intergovernmental grants, and special assessments. These amounts are deferred and recognized as inflows of resources in the period the amounts become available. Deferred inflows of resources related to pensions and OPEB are reported in the government-wide statement of net position. (See Notes 9 and 10)

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. The interest of each fund in the pool is presented as "equity in pooled cash and investments".

During fiscal year 2019, the portfolio of the City was limited to non-participating investment contracts (e.g., certificates of deposit), STARohio, negotiable certificates of deposit and Federal Agency Securities.

F. Cash and Investments

During 2019, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Government Accounting Standards Board (GASB) Statement No. 79. *Certain External Investment Pools and Pool Participants*. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees or redemption rates. However, notice must be given 24 hours in advance of

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Investments are reported at fair value, which is based on quoted market prices. Non-participating investment contracts such as non-negotiable certificates of deposit and repurchase agreements are reported at cost.

Investment procedures are restricted by provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2019 amounted to \$189,483 which includes \$7,808 assigned from other City funds.

Investments with an original maturity of three months or less and investments of the cash management pool are presented on the financial statements as cash and investments. Investments with an original maturity of more than three months that are not made from the pool are reported as “investments”.

G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2019, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of the purchase and the expenditure/expense in the year in which services are consumed.

H. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies.

I. Capital Assets

General capital assets are assets that are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. The City reported infrastructure assets at the same time it implemented GASB Statement No. 34 as of the year ended December 31, 2003.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000. The City’s infrastructure consists of streets, water mains, sanitary sewers, storm sewers, traffic signals and sidewalks. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset’s life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City’s historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Land Improvements	10-50 years
Buildings and Improvements	10-50 years

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

Machinery and Equipment	4-30 years
Streets	40 years
Sanitary Sewers, Storm Sewers and Water Mains	75 years
Furniture and Fixtures	20 years
Traffic Signals	20 years
Sidewalks	40 years

J. Interfund Balances

On the fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as “interfund receivables/payables”. Interfund balance amounts are eliminated in the statement of net position. See note 16 for interfund activity.

K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees’ rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those employees that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees’ wage rates at year end, taking into consideration any limits specified in the City’s termination policies.

A liability for these amounts is reported in governmental funds only if they have matured, for example, unused reimbursable leave still outstanding following employee resignations and retirements.

L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and net pension liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the governmental fund financial statements when due. Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Annual membership revenues for the City’s Community Center have been recorded as unearned revenue to the extent that they had not been earned as of December 31, 2019.

M. Fund Balance

Fund balance is divided into five classifications bases primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

Non-spendable - The non-spendable classification includes amounts that cannot be spent because they are not in spendable form or are legally or contractually required to be maintained intact. The “not in spendable form” criteria includes items that are not expected to be converted to cash.

Restricted – The Restricted classification includes amounts restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means the City can be compelled by an external party such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for purposes specified by the legislation.

Committed – The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council. The committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts represent intended uses established by City Council or by a City official delegated that authority by ordinance.

Unassigned – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

N. Net position

Net position is the residual amount when comparing assets and deferred outflows of resources to liabilities and deferred inflows of resources. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation adopted by the City or through external restrictions imposed by

City of Middleburg Heights, Ohio
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For the Year Ended December 31, 2019

creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include State Highway, Police Pension, Fire Pension and Southwest General Hospital Funds.

The government-wide statement of net position reports \$5,618,011 of the restricted component of net position, none of which is restricted by enabling legislation. The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted components of net position are available.

O. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

P. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and are either unusual in nature or infrequent in occurrence. Neither item occurred in 2019.

Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

R. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for the self-insurance program. Operating expenses are necessary costs that have been incurred in order to provide the goods or services that are the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating.

S. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the object levels of personnel costs and other costs within each department for all funds. Adjustments to the budget can only be made within a department and then only within the aforementioned object levels by the Director of Finance, upon request by the department head and approval of the Mayor. All other budgetary modifications may only be made by passage of an ordinance by the City Council.

City of Middleburg Heights, Ohio
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The certificate of estimated resources may be amended during the year if the Finance Director identifies changes to the initial projected revenue. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources in effect at the time final appropriations were passed by Council.

The appropriation ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

T. Pensions and Other Post Employment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Note 3 – Changes in Accounting Principles and Restatement of Net Position/Fund Balance

For the fiscal year ended December 31, 2019, the City has early implemented Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, GASB Statement No. 83, *Certain Asset Retirement Obligations*, GASB Statement No. 88, *Certain Disclosures related to Debt, Including Direct Borrowings and Direct Placements*, GASB No. 89, *Accounting for Interest Cost Incurred before the end of a Construction Period* and GASB No. 90, *Majority Equity Interests, an amendment to GASB Statements No. 14 and 61*.

GASB Statement No. 84. The statement establishes criteria for identifying fiduciary activities that should be reported as fiduciary funds and clarifies whether and how business-type activities should report their fiduciary activities. The implementation of GASB Statement No. 84 had the following effect on net position/fund balance as previously reported at December 31, 2018.

	Governmental Activities	General Fund
Net Position/Fund Balance, December 31, 2018	\$34,507,300	\$7,373,569
Restatement Adjustment:		
GASB Statement No. 84	138,450	138,450
Net Position/Fund Balance, December 31, 2018 as restated	\$34,645,750	\$7,512,019

In addition, due to the implementation of GASB Statement No. 84, the new classification of custodial funds is reporting a beginning net position of \$14,212.

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
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GASB Statement No. 83 “Certain Asset Retirement Obligations”. This Statement addresses the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources of ARO’s. This State requires that recognition occur when the liability is both incurred and reasonably estimable. The implementation of GASB Statement No. 83 did not have an effect on the financial statements of the City.

GASB Statement No. 88 “Certain Disclosures related to Debt, including Direct Borrowings and Direct Placements”. This Statement seeks to improve the information that is disclosed in the notes to the government financial statements related to debt. It also clarifies which liabilities governments should include when disclosing information related to debt. The implementation of GASB Statement No. 88 did not have an effect on the financial statements of the City.

GASB Statement No. 89 “Accounting for interest cost incurred before the end of a construction period”. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which cost is incurred for financial statements prepared using the economic resources measurement focus. The implementation of GASB Statement No. 89 did not have an effect on the financial statements of the City.

GASB Statement No. 90 “Majority Equity Interests, an amendment of GASB Statements No. 14 and No. 61”. This Statement seeks to improve the consistency and comparability of reporting a government’s majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. The implementation of GASB Statement No. 90 did not have an effect on the financial statements of the City.

For the year ended December 31, 2019, the City has implemented GASB Statement No. 95 “Postponement of the Effective Dates of Certain Authoritative Guidance”. This Statement postpones the effective dates of certain provisions in the statements that first became effective or are scheduled to become effective for the periods beginning after June 15, 2018, and later.

The following statements are postponed by one year:

- Statement No. 83, Certain Asset Retirement Obligations
- Statement No. 84, Fiduciary Activities
- Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements
- Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period
- Statement No. 90, Majority Equity Interests
- Statement No. 91, Conduit Debt Obligations

Certain provisions in the following statements are postponed by one year:

- Statement No. 92, Omnibus 2020
- Statement No. 93, Replacement of Interbank Offered Rates

The following statement is postponed by 18 months:

- Statement No. 87, Leases

Note 4 - Budgetary Basis of Accounting

While the City is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is

City of Middleburg Heights, Ohio
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For the Year Ended December 31, 2019

based upon accounting for transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the General Fund and the Recreation Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than as assigned, committed or restricted, net position (GAAP).
4. Investments reported at fair value (GAAP) rather than cost (budget).
5. Advances in and out are operating transactions (budget) versus balance sheet transactions (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General and Recreation funds.

	<u>Net Change in Fund Balance</u>	
	<u>General</u>	<u>Recreation</u>
GAAP Basis	\$286,530	(\$48,352)
Net Adjustment for Revenue Accruals	(315,255)	766
Fair Value Adjustment for Investments 2018	(10,256)	0
Fair Value Adjustment for Investments 2019	(9,010)	0
Advances In	923,601	0
Advances Out	(1,450,000)	0
Net Adjustment for Expenditure Accruals	89,785	43,743
Encumbrances	(452,940)	(22,589)
Budget Basis	<u>(\$937,545)</u>	<u>(\$26,432)</u>

NOTE 5 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet the current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

City of Middleburg Heights, Ohio
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Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies may be invested or deposited in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain banker's acceptances and commercial paper notes for a period not to exceed 180 days and 270 days, respectively, from the date of purchase in an amount not to exceed 40 percent of the interim monies available for investment at any one time; and,
8. Under limited circumstances, corporate note interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

City of Middleburg Heights, Ohio
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Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Custodial Credit Risk Custodial credit risk for deposits is the risk that in the event of a bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party.

The City’s investment policy limits the amount of investments placed with any institution to be no more than 50 percent of the City’s investment portfolio. Ohio law requires that deposits either be insured or protected by:

- Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or
- Participation in the Ohio Pooled Collateral System (OPCS) a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS required the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

Investments - The City has a formal investment policy. The objective of the policy shall be the preservation of capital and protection of principal while earning investment interest. Safety of principal is the primary objective of the investment program. All investments are in an internal investment pool.

The City’s investments at year end were as follows:

S & P Global Ratings	Investment	Measurement Amount	Investment Maturities (in years)		
			Less than 1	1-3	% Total
	Net Asset Value (NAV) Per Share:				
AAAm	STAR Ohio	\$6,475,570	\$6,475,570	\$0	100.00%
	Total Portfolio	\$6,475,570	\$6,475,570	\$0	100.00%

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the City’s recurring fair value measurements as of December 31, 2019. The City’s investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

Interest Rate Risk - As a means of limiting its exposure to fair value of losses caused by rising interest rates, the City’s investment policy requires that operating funds be invested primarily in short-term investments maturing within 5 years from the date of purchase, and that the City’s investment portfolio be

City of Middleburg Heights, Ohio
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structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of December 31, 2019, is 55.7 days.

Credit Risk - The credit risk of the City's investments is in the table above. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

Concentration of Credit Risk - The City places no limit on the amount it may invest in any one issuer. The investment percentages are listed above.

Note 6 – Receivables

Receivables at December 31, 2019, consisted primarily of municipal income taxes, property and other local taxes, accounts, special assessments, interest, and intergovernmental receivables arising from grants, entitlements, and shared revenues. All receivables are deemed collectible in full.

Special assessments expected to be collected in more than one-year amount to \$2,130,000 in the Bond Retirement Fund. At December 31, 2019 the amount of delinquent special assessments was \$126,648.

A. Property Taxes

Property taxes include amounts levied against all real and public utility personal property located in the City. Property tax revenue received during 2019 for real and public utility property taxes represents collections of 2018 taxes.

2019 real property taxes are levied after October 1, 2019 on the assessed value as of January 1, 2019, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2019 real property taxes are collected in and intended to finance 2020 operations.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2019 public utility property taxes, which became a lien December 31, 2018, are levied after October 1, 2019, and collected in 2019 with real property taxes.

The tax rate for all City operations for the year ended December 31, 2019, was \$4.45 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2019 property tax receipts were based are as follows:

Real Property	\$537,928,650
Public Utility Tangible Property	<u>26,350,830</u>
Total Valuation	<u><u>\$564,279,480</u></u>

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

City of Middleburg Heights, Ohio
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For the Year Ended December 31, 2019

The County Fiscal Officer collects property taxes on behalf of all taxing districts in the county, including the City. The County Fiscal Officer periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes and outstanding delinquencies, which are measurable as of December 31, 2019 and for which there is an enforceable legal claim. In the General, Police Pension, Fire Pension, Bond Retirement and Southwest General Hospital Funds, the entire receivable has been offset by deferred inflows of resources since the current taxes were not levied to finance 2019 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

B. Municipal Income Taxes

In 2019, the City levied a municipal income tax of 2.00 percent on all income earned within the City as well as on income of residents earned outside of the City. In the case of income of residents earned outside of the city, the City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the Regional Income Tax Agency (RITA), on behalf of the City, at least quarterly. Corporations and other individual taxpayers are required to pay their estimated tax at least quarterly and file a final return annually. Taxes collected by RITA in one month are remitted to the City on the first (advance) and tenth business days (final settlement) of the following month. Income tax revenue is credited to the General Fund, Recreation Fund, General Obligation Bond Retirement Fund, Capital Improvements Fund, and Streets/Infrastructure Improvements Fund.

C. Intergovernmental Receivable

A summary of intergovernmental receivables follows:

Governmental Activities	Amounts
Gasoline Taxes	\$559,000
Homestead and Rollback	125,390
Local Government Funds	101,912
Permissive Motor Vehicle License Tax	10,295
Liquor Permit	6,309
Berea Municipal Court	2,347
Targeted Enforcement Grant	1,046
Total	\$806,299

Note 7 - Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2019, the City contracted with Travelers Insurance Agency for its Commercial Umbrella coverage. A summary of insurance coverage is as follows:

Company	Type of Coverage	Coverage
Travelers Insurance Co.	Comprehensive general liability	\$1 million per occurrence/

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		\$2 million aggregate \$1 million per occurrence/ \$3 million aggregate
Travelers Insurance Co.	Employee Benefits	
Travelers Insurance Co.	Blanket building and contents	\$61,220,402
Travelers Insurance Co.	Inland marine coverage	\$2,227,280
Travelers Insurance Co.	Public Entity Management Liability	\$1 million per occurrence
Travelers Insurance Co.	Law Enforcement Liability	\$1 million per occurrence
Travelers Insurance Co.	Employment Practices Liability	\$1,000,000
Travelers Insurance Co.	Employee Dishonesty	\$250,000
Travelers Insurance Co.	Commercial Automobile	\$1,000,000
Travelers Insurance Co.	Commercial Umbrella	\$5,000,000
Travelers Insurance Co.	Ohio Stop Gap	\$1,000,000

Settled claims have not exceeded coverage in any of the past three years and there has not been a significant reduction in coverage from the prior year.

In 2019 the City provided two different medical plans for full time employees, council members and their families. A traditional plan with a Preferred Provider Organization is self funded and administered by a third party administrator. A Health Maintenance Organization plan was also offered and was fully insured. All covered employees also receive prescription, dental and vision benefits. Employees declining health care benefits can receive a monthly opt-out payment ranging from \$14 to \$100. Full time employees receive term life insurance benefits of \$50,000. Elected officials received term life insurance benefits of \$30,000.

Under the traditional medical plan, the preferred provider prices all claims which are then submitted to the third party administrator. The third party administrator reviews and processes the claims, which the City then pays. The City has purchased medical stop loss coverage of \$75,000 per individual and \$2,810,360 in aggregate. In 2019, the City funded the self-insurance internal service fund at \$760 per month for single coverage and \$1,900 per month for family coverage. These charges are paid by the fund from which the employees' compensation is paid.

The claims liability of \$250,153, as estimated and reported in the internal service fund at December 31, 2019, are based on the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The claims represent medical claims that are due within one year and are classified as a current liability.

Changes in the claims liability for the last two years are as follows:

	Estimated Claims Payable January 1st	Current Year Claims and Changes In Estimates	Claim Payments	Estimated Claims Payable December 31st
2018	\$545,264	\$2,373,006	(\$2,534,735)	\$383,535
2019	\$383,535	\$2,420,021	(\$2,553,403)	\$250,153

City of Middleburg Heights, Ohio
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The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Note 8 – Capital Assets

Capital asset activity for the year ended December 31, 2019, was as follows:

	Balance 12/31/2018	Additions	Deletions	Balance 12/31/2019
Governmental Activities				
<i>Capital Assets not being Depreciated:</i>				
Land	\$7,256,224	\$0	(\$99,993)	\$7,156,231
Construction-In-Progress	11,240,983	1,436,315		12,677,298
Total Capital Assets, not being Depreciated	<u>18,497,207</u>	<u>1,436,315</u>	<u>(99,993)</u>	<u>19,833,529</u>
<i>Capital Assets being Depreciated:</i>				
Land Improvements	1,425,689			1,425,689
Buildings and Improvements	31,799,881	270,632		32,070,513
Furniture and Fixtures	142,626			142,626
Machinery and Equipment	10,767,187	696,464	(270,151)	11,193,500
Infrastructure:				
Streets	27,240,589	130,480		27,371,069
Sidewalks	1,099,378			1,099,378
Traffic Signals	3,544,565			3,544,565
Water Mains	2,915,376			2,915,376
Sanitary Sewers	2,809,418			2,809,418
Storm Sewers	5,459,463			5,459,463
Total Capital Assets being Depreciated	<u>87,204,172</u>	<u>1,097,576</u>	<u>(270,151)</u>	<u>88,031,597</u>
Less Accumulated Depreciation:				
Land Improvements	(1,046,284)	(29,522)		(1,075,806)
Buildings and Improvements	(13,950,005)	(701,432)		(14,651,437)
Furniture and Fixtures	(70,798)	(7,131)		(77,929)
Machinery and Equipment	(7,765,625)	(566,732)	249,740	(8,082,617)
Infrastructure:				
Streets	(7,009,654)	(684,800)		(7,694,454)
Sidewalks	(275,473)	(27,485)		(302,958)
Traffic Signals	(2,808,997)	(177,228)		(2,986,225)
Water Mains	(601,395)	(38,872)		(640,267)
Sanitary Sewers	(725,064)	(39,795)		(764,859)
Storm Sewers	(833,923)	(75,317)		(909,240)
Total Accumulated Depreciation	<u>(35,087,218)</u>	<u>(2,348,314)</u>	<u>249,740</u>	<u>(37,185,792)</u>
Total Capital Assets being Depreciated, Net	<u>52,116,954</u>	<u>(1,250,738)</u>	<u>(20,411)</u>	<u>50,845,805</u>
Governmental Activities Capital Assets, Net	<u>\$70,614,161</u>	<u>\$185,577</u>	<u>(\$120,404)</u>	<u>\$70,679,334</u>

* Depreciation expense was charged to governmental activities as follows:

General Government	\$469,324
Public Safety:	

City of Middleburg Heights, Ohio
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Police	195,537
Fire	213,169
Streets and Highways	1,043,497
Culture and Recreation	426,787
Total Depreciation Expense	\$2,348,314

Note 9 - Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability/Net OPEB Liability

Pensions and OPEB are components of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions and OPEB are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability and the net OPEB liability represent the City’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City’s obligation for these liabilities to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liabilities are solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension liability* and *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contributions outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the pension disclosures. See Note 10 for the OPEB disclosures.

City of Middleburg Heights, Ohio
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Plan Description – Ohio Public Employees Retirement System (OPERS)

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan, and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS’ traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS’ fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A	Group B	Group C
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average salary (FAS) represents the average of the three highest years of earnings over a member’s career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member’s career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost-of-living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and

City of Middleburg Heights, Ohio
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is not compounded. For those who retired prior to January 7, 2013, the COLA will continue to be a three percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index (CPI), capped at three percent.

Funding Policy - Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
2019 Statutory Maximum Contribution Rates	
Employer	14.00 %
Employee	10.00 %
2019 Actual Contribution Rates	
Employer:	
Pension	14.00 %
Post-Employment Health Care Benefits	0.00 %
Total Employer	14.00 %
Employee	10.00 %

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City’s contractually required contribution was \$1,063,492 for 2019.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member’s average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit. See OP&F CAFR referenced above for additional information, including

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requirements for Deferred Retirement Option Plan (DROP) provisions and reduced and unreduced benefits.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will receive a COLA equal to a percentage of the member's base pension benefit where the percentage is the lesser of three percent or the percentage increase in the consumer price index, if any, over the 12 month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Funding Policy - Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2019 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
 2019 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-Employment Health Care Benefits	0.50 %	0.50 %
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,210,827 for 2019. Of this amount, \$83,386 is reported as an intergovernmental payable.

Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2018, and was determined by rolling forward the total pension liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

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	OPERS	OP&F	Total
Proportion of the Net Pension Liability:			
Current Measurement Period	0.054164%	0.235846%	
Prior Measurement Period	0.053348%	0.229533%	
Change in Proportion	0.000816%	0.006313%	
Proportionate Share of the Net			
Pension Liability	\$ 14,834,421	\$ 19,251,266	\$ 34,085,687
Pension Expense	\$ 3,151,930	\$ 2,414,149	\$ 5,566,079

Other than contributions made subsequent to the measurement date and differences between projected and actual earnings on investments; deferred inflows/outflows of resources are recognized in pension expense beginning in the current period, using a straight line method over a closed period equal to the average of the expected remaining services lives of all employees that are provided with pensions, determined as of the beginning of the measurement period. Net deferred inflows/outflows of resources pertaining to the differences between projected and actual investment earnings are similarly recognized over a closed five year period. At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS	OP&F	Total
Deferred Outflows of Resources			
Net Difference between Projected and Actual			
Earnings on Pension Plan Investments	\$ 2,013,447	\$ 2,371,738	\$ 4,385,185
Differences between Expected and			
Actual Experience	683	790,957	791,640
Changes of Assumptions	1,291,365	510,377	1,801,742
Changes in Proportionate Share	93,334	305,387	398,721
City Contributions Subsequent to the Measurement Date	1,063,492	1,210,827	2,274,319
Total Deferred Outflows of Resources	\$ 4,462,321	\$ 5,189,286	\$ 9,651,607
Deferred Inflows of Resources			
Differences between Expected and			
Actual Experience	\$ 194,784	\$ 17,975	\$ 212,759
Changes in Proportionate Share	129,289	808,137	937,426
Total Deferred Inflows of Resources	\$ 324,073	\$ 826,112	\$ 1,150,185

\$2,274,319 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS	OP&F	Total
2020	\$ 1,258,063	\$ 962,867	\$ 2,220,930
2021	693,504	444,241	1,137,745
2022	186,789	636,796	823,585
2023	936,400	1,056,288	1,992,688
2024	0	52,155	52,155
	\$ 3,074,756	\$ 3,152,347	\$ 6,227,103

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and

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assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following key actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2018 are presented below.

<u>Actuarial Information</u>	<u>Traditional Pension Plan</u>
Valuation Date	December 31, 2018
Wage Inflation	3.25 percent
Projected Salary Increases, including wage inflation	3.25 percent to 10.75 percent (includes wage inflation at 3.25 percent)
Investment Rate of Return	
Measurement Date	7.20 percent
Prior Measurement Date	7.50 percent
Actuarial Cost Method	Individual Entry Age
Cost-of-Living Adjustments	Pre-1/7/2013 Retirees: 3.00 percent Simple Post-1/7/2013 Retirees: 3.00 percent Simple through 2018, then 2.15 percent Simple

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described table.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first

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of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 2.94 percent for 2018.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.79 %
Domestic Equities	19.00	6.21
Real Estate	10.00	4.90
Private Equity	10.00	10.81
International Equities	20.00	7.83
Other Investments	18.00	5.50
Total	<u>100.00 %</u>	<u>5.95 %</u>

Discount Rate The discount rate used to measure the total pension liability was 7.20 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.20 percent, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.20 percent) or one-percentage-point higher (8.20 percent) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
City’s Proportionate Share of the Net Pension Liability	\$ 21,914,754	\$ 14,834,421	\$ 8,950,601

Actuarial Assumptions – OP&F

OP&F’s total pension liability as of December 31, 2018 is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities,

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retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2018, are presented below:

Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Investment Rate of Return	8.00 percent
Projected Salary Increases	3.75 percent to 10.50 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.50 percent
Cost-of-Living Adjustments	3.00 percent simple; 2.20 percent simple for increases based on lesser of the increase in CPI and 3.00 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018, are summarized below:

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<u>Asset Class</u>	Target <u>Allocation</u>	10 Year Expected Real Rate of Return**	30 Year Expected Real Rate of Return**
Cash and Cash Equivalents	0.00 %	1.00 %	0.80 %
Domestic Equity	16.00	5.30	5.50
Non-U.S. Equity	16.00	6.10	5.90
Private Markets	8.00	8.40	8.40
Core Fixed Income*	23.00	2.20	2.60
High Yield Fixed Income	7.00	4.20	4.80
Private Credit	5.00	8.30	7.50
U.S. Inflation Linked Bonds*	17.00	1.30	2.30
Master Limited Partnerships	8.00	6.70	6.40
Real Assets	8.00	7.00	7.00
Private Real Estate	<u>12.00</u>	5.70	6.10
Total	<u>120.00 %</u>		

Note: Assumptions are geometric.

* Levered 2x

** Numbers are net of expected inflation

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total pension liability was calculated using the discount rate of 8.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.00 percent. Based on those assumptions, OP&F's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00 percent), or one percentage point higher (9.00 percent) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
City's Proportionate Share of the Net Pension Liability	\$ 25,304,462	\$ 19,251,266	\$ 14,192,946

Note 10 - Defined Benefit OPEB Plans

See Note 9 for a description of the net OPEB liability.

Plan Description – Ohio Public Employees Retirement System (OPERS)

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OPERS administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care was not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$0 for 2019.

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Plan Description – Ohio Police & Fire Pension Fund (OP&F)

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2019, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

Beginning January 1, 2019, OP&F changed its retiree health care model and the self-insured health care plan is no longer offered. In its place is a stipend-based health care model. A stipend funded by OP&F is placed in individual Health Reimbursement Accounts that retirees use to be reimbursed for health care expenses.

The City's contractually required contribution to OP&F was \$28,685 for 2019. Of this amount, \$1,981 is reported as an intergovernmental payable.

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OPEB Liabilities, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2018, and was determined by rolling forward the total OPEB liability as of January 1, 2018, to December 31, 2018. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the Net OPEB Liability:			
Current Measurement Period	0.051151%	0.235846%	
Prior Measurement Period	0.050468%	0.229533%	
Change in Proportion	<u>0.000683%</u>	<u>0.006313%</u>	
Proportionate Share of the Net			
OPEB Liability	\$ 6,668,883	\$ 2,147,740	\$ 8,816,623
OPEB Expense	\$ 550,457	\$ (10,586,849)	\$ (10,036,392)

At December 31, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
Deferred Outflows of Resources			
Net Difference between Projected and Actual			
Earnings on OPEB Plan Investments	\$ 305,730	\$ 72,703	\$ 378,433
Differences between Expected and			
Actual Experience	2,258	0	2,258
Changes of Assumptions	215,012	1,113,285	1,328,297
Changes in Proportionate Share	49,764	280,632	330,396
City Contributions Subsequent			
to the Measurement Date	0	28,685	28,685
Total Deferred Outflows of Resources	<u>\$ 572,764</u>	<u>\$ 1,495,305</u>	<u>\$ 2,068,069</u>
Deferred Inflows of Resources			
Differences between Expected and			
Actual Experience	\$ 18,095	\$ 57,543	\$ 75,638
Changes of Assumptions	0	594,596	594,596
Changes in Proportionate Share	85,567	352,597	438,164
Total Deferred Inflows of Resources	<u>\$ 103,662</u>	<u>\$ 1,004,736</u>	<u>\$ 1,108,398</u>

\$28,685 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

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Year Ending December 31:	OPERS	OP&F	Total
2020	\$ 185,151	\$ 81,271	\$ 266,422
2021	78,827	81,271	160,098
2022	51,106	81,272	132,378
2023	154,018	103,261	257,279
2024	0	68,593	68,593
Thereafter	0	46,216	46,216
	\$ 469,102	\$ 461,884	\$ 930,986

Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases, Including Inflation	3.25 percent to 10.75 percent (includes wage inflation at 3.25 percent)
Single Discount Rate:	
Current Measurement Date	3.96 percent
Prior Measurement Date	3.85 percent
Investment Rate of Return	
Current Measurement Date	6.00 percent
Prior Measurement Date	6.50 percent
Municipal Bond Rate	
Current Measurement Date	3.71 percent
Prior Measurement Date	3.31 percent
Health Care Cost Trend Rate	
Measurement Date	10.00 percent, initial, 3.25 percent ultimate in 2029
Prior Measurement Date	7.50 percent, initial, 3.25 percent ultimate in 2028
Actuarial Cost Method	Individual Entry Age Normal

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

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The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 5.60 percent for 2018.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed Income	34.00 %	2.42 %
Domestic Equities	21.00	6.21
Real Estate Investment Trusts	6.00	5.98
International Equities	22.00	7.83
Other Investments	17.00	5.57
Total	100.00 %	5.16 %

Discount Rate A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.71 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs

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through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the City’s proportionate share of the net OPEB liability calculated using the single discount rate of 3.96 percent, as well as what the City’s proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96 percent) or one-percentage-point higher (4.96 percent) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
City’s Proportionate Share of the Net OPEB Liability	\$ 8,531,987	\$ 6,668,883	\$ 5,187,223

Sensitivity of the City’s Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries’ project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	1% Decrease	Current Trend Rate	1% Increase
City’s Proportionate Share of the Net OPEB Liability	\$ 6,410,243	\$ 6,668,883	\$ 6,966,766

Actuarial Assumptions – OP&F

OP&F’s total OPEB liability as of December 31, 2018, is based on the results of an actuarial valuation date of January 1, 2018, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the

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benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2018, with actuarial liabilities rolled forward to December 31, 2018
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Projected Salary Increases	3.75 percent to 10.50 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Stipend Increase Rate	The stipend is not assumed to increase over the projection period.
Investment Rate of Return	
Current Measurement Date	8.00 percent
Prior Measurement Date	8.00 percent
Single Discount Rate:	
Current Measurement Date	4.66 percent
Prior Measurement Date	3.24 percent
Municipal Bond Rate	
Current Measurement Date	4.13 percent
Prior Measurement Date	3.16 percent
Health Care Cost Trend Rate	N/A-based on a medical benefit that is a flat dollar amount, therefore, it is unaffected by a health care cost trend rate.
Cost of Living Adjustments	3.00 percent simple; 2.20 percent simple for increases based on the lessor of the increase in CPI and 3.00 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2018, are summarized below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash and Cash Equivalents	0.00 %	0.80 %
Domestic Equity	16.00	5.50
Non-U.S. Equity	16.00	5.90
Private Markets	8.00	8.40
Core Fixed Income*	23.00	2.60
High Yield Fixed Income	7.00	4.80
Private Credit	5.00	7.50
U.S. Inflation Linked Bonds*	17.00	2.30
Master Limited Partnerships	8.00	6.40
Real Assets	8.00	7.00
Private Real Estate	12.00	6.10
Total	<u>120.00 %</u>	

Note: Assumptions are geometric.

* Levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

Discount Rate The total OPEB liability was calculated using the discount rate of 4.66 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 4.13 percent at December 31, 2018 and 3.16 percent at December 31, 2017, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 4.66 percent. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Rate Index. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2031. The long-term expected rate of return on health care investments was applied to projected costs through 2031, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.66 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.66 percent), or one percentage point higher (5.66 percent) than the current rate.

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

	1% Decrease	Current Discount Rate	1% Increase
City's Proportionate Share of the Net OPEB Liability	\$ 2,616,533	\$ 2,147,740	\$ 1,754,228

Note 11 - Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements, City ordinances and State laws. Vacation leave is earned at rates that vary depending upon length of service and standard workweek. Employees may use accumulated vacation after the completion of one year of service with the City. With limited exceptions, accumulated vacation must be used within one year of being earned.

Employees earn sick leave at a rate of 1.25 days per month. Sick leave accumulation is unlimited. Upon retirement or death, an employee can be paid one-third of their accumulated sick leave, subject to certain limits. Employees with a sick leave balance of at least 120 days may convert a percentage of the sick days accumulated during the most recent year into a cash payment.

Note 12 - Contingencies

The City of Middleburg Heights is party to various legal proceedings. However, City management is of the opinion that the ultimate disposition of these claims and legal proceedings will not have a material adverse effect on the overall financial condition of the City.

Note 13 – Fund Balance

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balance	General	Recreation	Bond Retirement	Capital Improvements	Streets/ Infrastructure Improvements	Other Governmental Funds
Non-Spendable for:						
Prepaid Items	\$199,189	\$15,656	\$0	\$0	\$0	\$0
Materials and Supplies						
Inventory	91,777	23,400				192,894
Unclaimed Monies	119,449					
Total Non-Spendable	410,415	39,056	0	0	0	192,894
Restricted for:						
Bond Retirement			314,727			
Recreation		278,893				
Street Construction						1,063,762
State Highway						160,337
Clerk of Court Computer						54,307
FEMA						481
Law Enforcement						160,489

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

Police Pension						49,810
Fire Pension						49,810
Total Restricted	0	278,893	314,727	0	0	1,538,996
Committed to:						
Capital Improvements				274,579		
Street/Infrastr. Improvements						
Medical Transport						388,983
Tree Planting						8,345
Veteran's Memorial						7,208
Total Committed	0	0	0	274,579	0	404,536
Assigned for:						
Unpaid Obligations	278,299					
Unassigned:	7,109,835	0	0		(205,461)	
Total Fund Balance:	\$7,798,549	\$317,949	\$314,727	\$274,579	(\$205,461)	\$2,136,426

The deficit in the Street Infrastructure Improvement fund resulted from adjustments for accrued liabilities. The General Fund is liable for any deficit in these funds and will provide transfers when cash is required, not when accruals occur.

Note 14 - Long-Term Obligations

The original issue date, interest rate and issuance amount for each of the City's bonds is as follows:

Debt Issue	Original Issue Date	Interest Rate	Original Issue Amount
General Obligation Bonds			
Emergency Generator	2002	1.60 - 4.50 %	\$475,000
Street Improvement	2013	1.50 - 3.00%	5,860,000
Special Assessments Bonds			
Fowles Road Sanitary Sewer	1999	6.00%	216,000
Engle Road Improvements	2002	1.60 - 4.50 %	210,000
American Veterans Parkway	2018	3.00 - 4.00%	2,200,000

The changes in long-term obligations during the year were as follows:

	Outstanding 12/31/18	Additions	(Reductions)	Outstanding 12/31/19	Amounts Due in One Year
General Obligation Bonds:					
Emergency Generator	\$125,000	\$0	(\$30,000)	\$95,000	\$30,000
2013 Street Improvements	4,555,000		(275,000)	4,280,000	280,000
Unamortized Premium	187,222		(13,373)	173,849	0
Total General Obligation Bonds	4,867,222	0	(318,373)	4,548,849	310,000
Special Assessment Bonds:					
Engle Road Improvements	55,000		(10,000)	45,000	15,000
Fowles Road Sanitary Sewer	18,101		(18,101)	0	0

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

American Veterans Parkway	2,200,000		(50,000)	2,150,000	50,000
Unamortized Premium	27,979	0	(777)	27,202	
Total Special Assessment Bonds	2,301,080	0	(78,878)	2,222,202	65,000
Net Pension Liability:					
Pension	22,456,730	11,628,957		34,085,687	
OPEB	18,485,441	1,188,466	(10,857,284)	8,816,623	
Total Net Pension/OPEB Liability	40,942,171	12,817,423	(10,857,284)	42,902,310	0
Other Long-Term Liabilities					
2014 Capital Lease - Loader	36,657		(36,657)	0	0
Compensated Absences	3,203,154	2,036,527	(1,970,092)	3,269,589	1,943,953
OPWC Loan-Direct Borrowing	653,908		(40,869)	613,039	40,870
Total Other Long-Term Liabilities	3,893,719	2,036,527	(2,047,618)	3,882,628	1,984,823
Total Long-Term Liabilities	\$52,004,192	\$14,853,950	(\$13,302,153)	\$53,555,989	\$2,359,823

General obligation bonds General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment. General obligation bonds are to be repaid from both property taxes and municipal income taxes approved for that purpose.

Special assessment bonds The special assessment bonds are backed by the full faith and credit of the City and will be paid from the special assessment bond retirement fund from the proceeds of special assessments levied against benefited property owners. In the event that a property owner would fail to pay the assessment, the City would make the payment.

Net Pension and OPEB Liability There are no repayment schedules for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are primarily made from the general fund. For additional information related to the net liability and net OPEB liability see notes 9 and 10.

OPWC Loan - In 2005, the Cities of Middleburg Heights, Berea and Brook Park, along with Cuyahoga County entered into an agreement that involves various improvements between Bagley Road and State Route 237. The City of Berea entered into an agreement with the Ohio Public Works Commission (OPWC) in the amount of \$1,900,900 to help fund the construction costs. The City of Middleburg Heights is obligated to pay annual debt service payments of 43 percent to the City of Berea. The City of Berea in turn makes the entire debt service payment to OPWC. The Ohio Public Works Commission (OPWC) loan is for 20 years at zero percent paid from the capital improvement fund. In the event of default, the amount of default shall bear interest plus all costs incurred and the entire principal amount shall be due. The final amortization schedule is now incorporated in the following amortization schedule.

The City's overall legal debt margin was \$59,249,345 at December 31, 2019. Principal and interest requirements to retire the long-term obligations outstanding at December 31, 2019, are as follows:

Year	General Obligation Bonds		Special Assessment Bonds	
	Principal	Interest	Principal	Interest
2020	\$310,000	\$131,575	\$65,000	\$81,487
2021	315,000	124,625	65,000	79,313
2022	325,000	116,150	70,000	76,637

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

2023	300,000	106,600	55,000	73,763
2024	310,000	97,600	60,000	71,562
2025-2029	1,675,000	344,000	330,000	320,413
2030-2034	1,140,000	78,650	395,000	256,181
2035-2039			465,000	181,838
2040-2044			565,000	88,313
2045-2049			125,000	4,687
Total	\$4,375,000	\$999,200	\$2,195,000	\$1,234,194

Year	OPWC Loan-Direct Borrowing		Totals	
	Principal	Interest	Principal	Interest
2020	\$40,870	\$0	\$415,870	\$213,062
2021	40,869		420,869	203,938
2022	40,869		435,869	192,787
2023	40,869		395,869	180,363
2024	40,869		410,869	169,162
2025-2029	204,347		2,209,347	664,413
2030-2034	204,346		1,739,346	334,831
2035-2039			465,000	181,838
2040-2044			565,000	88,313
2045-2049			125,000	4,687
Total	\$613,039	\$0	\$7,183,039	\$2,233,394

Conduit debt obligations In October of 2009, the City authorized \$6,400,000 for a Master Lease-Purchase agreement dated November 1, 2009 with National City Equipment Finance for the acquisition of various hospital facilities for the Southwest General Health Center. The City is not obligated in any way to repay this debt.

In December of 2011, the City issued \$63,045,000 of Hospital Facilities Revenue and Refunding Bonds, Series 2011, for the purpose of providing funds to pay for the costs of hospital facilities to be used by Southwest General Health Center and currently refund the Hospital Improvement Refunding Revenue Bonds, Series 1995. The City is not obligated in any way to repay this debt.

In December of 2012, the City issued \$87,514,300 of Hospital Facilities Revenue and Refunding Bonds, Series 2012A, and certain lease purchase obligations for the purpose of providing funds to pay for the costs of hospital facilities to be used by Southwest General Health Center. The City is not obligated in any way to repay this debt.

December 31, 2019, the aggregate principal amount of conduit debt obligations outstanding is \$135,058,626.

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

Note 15 - Contractual Commitments

The City had the following contractual commitments outstanding at December 31, 2019:

Project	Remaining on Contract
Smith Road Project	\$20,790
Bagley Road Bridge Improvements	62,443
Bagley / Baldwin Traffic Signal	30,000
Street Improvement Program	36,305
Street Sweeping	9,951
Sheldon Road Resurfacing	325,000
	\$484,489

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows

Funds	Encumbrance Commitments
General fund	\$452,940
Recreation Fund	22,590
Bond Retirement Fund	327
Capital Improvement Fund	350,867
Street Infrastructure Fund	605,772
Nonmajor Governmental Funds	207,007
	\$1,639,503

Note 16 – Interfund Transfers and Balances

During calendar year 2019, a transfer of \$1,100,000 was made from the General Fund to the Street Construction Fund. This transfer was made to provide additional resources to fund current operations. Also, transfers were made to the Capital Improvement Fund of \$200,000 and to the Street Infrastructure Improvement Fund of \$800,000 for ongoing capital needs of the City. In addition, two inter-fund receivable/payables were made in 2019. A total of \$1,450,000 was advanced from the General Fund, \$350,000 went to the Capital Improvement Fund and \$1,100,000 to the Street Infrastructure Improvement Fund. All will be repaid in 2020.

Note 17 - Jointly Governed Organizations

A. Southwest General Health Center

The Southwest General Health Center is an Ohio non-profit corporation providing health services to the communities of Berea, Brook Park, Middleburg Heights, Olmsted Falls, Strongsville, and Columbia Township. Each of these governments supports the hospital through property tax levies and has representation on the Board of Trustees.

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

The Health Center is governed by a Board of Trustees consisting of the following: one person who is a member of the legislative body from each of the political subdivisions, one person residing in each political subdivision who is not a member of the legislative body, three people who are residents of any of the participating political subdivisions, the president of the corporation, the president of the medical staff, the vice president of the medical staff, and the executive vice president of the corporation. The legislative bodies of each political subdivision elect their members to serve on the Board of Trustees of the Health Center. The Board exercises total control over the operation of the Health Center including budgeting, appropriating, contracting and designating management. Each City's degree of control is limited to its representation on the Board. The Southwest General Hospital special revenue fund accounts for property tax resources that are distributed to the Health Center. In 2019, City of Middleburg Heights remitted \$192,136 to the Health Center.

B. Woodvale Union Cemetery

The Woodvale Union Cemetery is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. Woodvale Union Cemetery provides burial grounds and burial services to the public. The Cemetery is a jointly governed organization among the cities of Middleburg Heights and Berea. A joint council consisting of the council members from the member communities governs the Cemetery. The joint council elects and appoints the members of the Board of Trustees. The Board consists of the following: one elected member of the legislative body from each of the political subdivisions, and one appointed resident from either of the political subdivisions who is not a member of the legislative body. The joint council exercises total control over the operation of the Cemetery including budgeting, appropriating, and contracting. Each City's degree of control is limited to its representation on the Board. In 2019, the City of Middleburg Heights contributed \$10,000 for operating expenses to the Cemetery.

C. Southwest Council of Governments

The Southwest Council of Governments helps foster cooperation between municipalities in areas affecting health, safety, welfare, education, economic conditions, and regional development. The Council's Board is comprised of one member from each of the 16 participating cities. The Board exercises total control over the operation of the Council including budgeting, appropriating, contracting, and designating management. Budgets are adopted by the Board. Each City's degree of control is limited to its representation on the Board. The Council has established two subsidiary organizations, the Hazardous Material Response Team ("HAZMAT"), which provides hazardous material protection and assistance, and the Southwest Enforcement Bureau, which provides extra assistance to cities in the form of a SWAT team. In 2019, the City of Middleburg Heights contributed \$20,000 to the Council. The Council's financial statements may be obtained by contacting the Southwest Council of Governments, 11 Berea Commons, Berea, Ohio.

D. Northeast Ohio Public Energy Council

The City is a member of The Northeast Ohio Public Energy Council (NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of over 200 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities. NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eight-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the

City of Middleburg Heights, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2019

General Assembly and on the Board. Financial information can be obtained by contacting Ronald McVoy, Board Chairman, 31360 Solon Road, Suite 33, Solon, Ohio 44139.

E. Suburban Water Regional Council of Governments

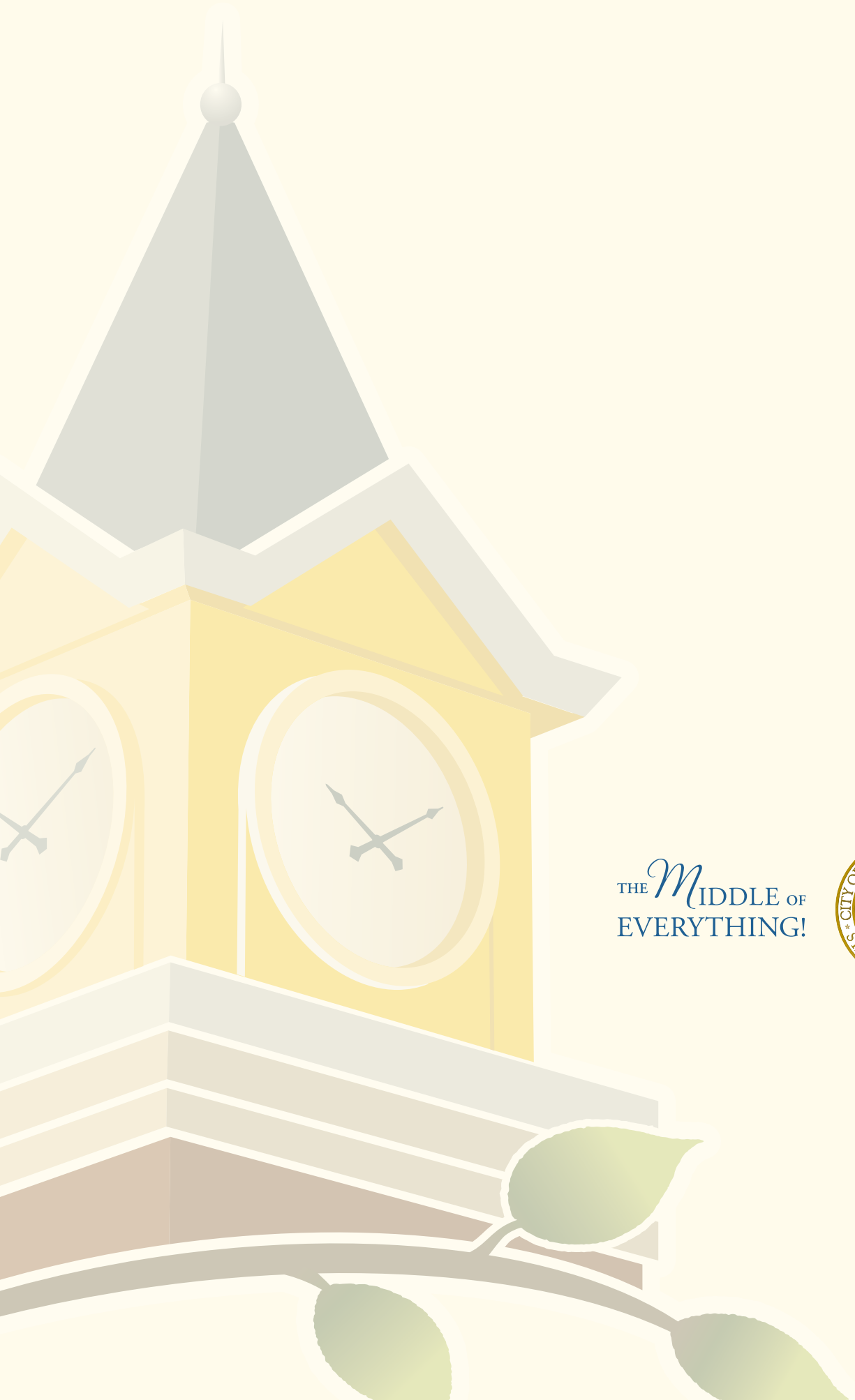
The City is a member of the Suburban Water Regional Council of Governments. The organization is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. The Council was formed to represent municipal corporation members in communications, understandings, uniform approaches and exchange of information between the council and the City of Cleveland with respect to water service, system and local operations, rates, maintenance and capital improvements. There are no dues or fees assessed against the members of the council. The Council consists of 70 communities.

The Council's Board is comprised of 18 trustees elected from nine regional groups. The Board oversees and manages the operation of the Council. The degree of control exercised by each community is limited to its representation in the Council and on the Board. Financial information can be obtained by contacting the Office of the Executive Secretary of the Cuyahoga County Mayors and City Managers Association, 10107 Brecksville Road, Brecksville, Ohio 44141.

Note 18 – Subsequent Events

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City. The City's investments in the pension plans and other employee benefit plans in which the City participates have incurred a significant decline in value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact of the City's future operating costs, revenues and any recovery from emergency funding, either federal or state, cannot be estimated.

In addition, the City issued notes in the amount of \$1.0 million for the improving the former Middleburg Heights branch library building to convert it to use for other purposes; \$1.65 million for the renovation of the City's community center and \$4.1 million for resurfacing and reconstruction of various streets throughout the City.



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City of Middleburg Heights
Cuyahoga County, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net Pension Liability
Last Six Years (1)

	2019	2018	2017	2016	2015	2014
<i>Ohio Public Employees' Retirement System (OPERS)</i>						
City's Proportion of the Net Pension Liability	0.054164%	0.053348%	0.055777%	0.057222%	0.055940%	0.055940%
City's Proportionate Share of the Net Pension Liability	\$ 14,834,421	\$ 8,369,253	\$ 12,666,117	\$ 9,911,572	\$ 6,746,989	\$ 6,594,597
City's Covered Payroll	\$ 7,321,493	\$ 7,047,179	\$ 7,208,742	\$ 7,130,408	\$ 6,931,658	\$ 6,656,215
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	202.61%	118.76%	175.70%	139.00%	97.34%	99.07%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.70%	84.66%	77.25%	81.08%	86.45%	86.36%
<i>Ohio Police and Fire Pension Fund (OPF)</i>						
City's Proportion of the Net Pension Liability	0.235846%	0.229533%	0.239505%	0.245510%	0.260045%	0.260045%
City's Proportionate Share of the Net Pension Liability	\$ 19,251,266	\$ 14,087,477	\$ 15,170,006	\$ 15,793,831	\$ 13,471,400	\$ 12,664,993
City's Covered Payroll	\$ 5,495,118	\$ 5,030,065	\$ 5,171,594	\$ 5,136,362	\$ 5,104,401	\$ 4,963,462
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	350.33%	280.07%	293.33%	307.49%	263.92%	255.16%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	63.07%	70.91%	68.36%	66.77%	72.20%	73.00%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

City of Middleburg Heights
Cuyahoga County, Ohio
Required Supplementary Information
Schedule of the City's Contributions - Pension
Last Ten Years

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<i>Ohio Public Employees' Retirement System (OPERS)</i>				
Contractually Required Contribution	\$ 1,063,492	\$ 1,025,009	\$ 916,133	\$ 865,049
Contributions in Relation to the Contractually Required Contribution	<u>(1,063,492)</u>	<u>(1,025,009)</u>	<u>(916,133)</u>	<u>(865,049)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's Covered Payroll	\$ 7,596,371	\$ 7,321,493	\$ 7,047,179	\$ 7,208,742
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	13.00%	12.00%
<i>Ohio Police and Fire Pension Fund (OPF)</i>				
Contractually Required Contribution	\$ 1,210,827	\$ 1,157,171	\$ 1,061,150	\$ 1,089,883
Contributions in Relation to the Contractually Required Contribution	<u>(1,210,827)</u>	<u>(1,157,171)</u>	<u>(1,061,150)</u>	<u>(1,089,883)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's Covered Payroll	\$ 5,737,012	\$ 5,495,118	\$ 5,030,065	\$ 5,171,594
Contributions as a Percentage of Covered Payroll	21.11%	21.06%	21.10%	21.07%

(n/a) Information prior to 2013 is not available.

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ 855,649	\$ 831,799	\$ 865,308	n/a	n/a	n/a
<u>(855,649)</u>	<u>(831,799)</u>	<u>(865,308)</u>	n/a	n/a	n/a
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	n/a	n/a	n/a
\$ 7,130,408	\$ 6,931,658	\$ 6,656,215	n/a	n/a	n/a
12.00%	12.00%	13.00%	n/a	n/a	n/a
\$ 1,089,823	\$ 1,088,457	\$ 1,069,224	\$ 1,039,163	\$ 1,035,237	\$ 1,039,423
<u>(1,089,823)</u>	<u>(1,088,457)</u>	<u>(1,069,224)</u>	<u>(1,039,163)</u>	<u>(1,035,237)</u>	<u>(1,039,423)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 5,136,362	\$ 5,104,401	\$ 4,963,462	\$ 4,821,539	\$ 4,804,760	\$ 4,846,103
21.22%	21.32%	21.54%	21.55%	21.55%	21.45%

City of Middleburg Heights
Cuyahoga County, Ohio
Required Supplementary Information
Schedule of the City's Proportionate Share of the Net OPEB Liability
Last Three Years (1)

	<u>2019</u>	<u>2018</u>	<u>2017</u>
<i>Ohio Public Employees' Retirement System (OPERS)</i>			
City's Proportion of the Net OPEB Liability	0.051151%	0.050468%	0.052867%
City's Proportionate Share of the Net OPEB Liability	\$ 6,668,883	\$ 5,480,417	\$ 5,339,747
City's Covered Payroll	\$ 7,321,493	\$ 7,047,179	\$ 7,208,742
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	91.09%	77.77%	74.07%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.33%	54.14%	54.04%
<i>Ohio Police and Fire Pension Fund (OPF)</i>			
City's Proportion of the Net OPEB Liability	0.235846%	0.229533%	0.239505%
City's Proportionate Share of the Net OPEB Liability	\$ 2,147,740	\$ 13,005,024	\$ 11,368,764
City's Covered Payroll	\$ 5,495,118	\$ 5,030,065	\$ 5,171,594
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	39.08%	258.55%	219.83%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.57%	14.13%	15.96%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

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City of Middleburg Heights
Cuyahoga County, Ohio
Required Supplementary Information
Schedule of the City's Contributions - OPEB
Last Ten Years

	<u>2019</u>	<u>2018</u>	<u>2017</u>
<i>Ohio Public Employees' Retirement System (OPERS)</i>			
Contractually Required Contribution	\$ 0	\$ 0	\$ 70,472
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>(70,472)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's Covered Payroll (1)	\$ 7,596,371	\$ 7,321,493	\$ 7,047,179
Contributions as a Percentage of Covered Payroll	0.00%	0.00%	1.00%
<i>Ohio Police and Fire Pension Fund (OPF)</i>			
Contractually Required Contribution	\$ 28,685	\$ 27,476	\$ 25,150
Contributions in Relation to the Contractually Required Contribution	<u>(28,685)</u>	<u>(27,476)</u>	<u>(25,150)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
City's Covered Payroll	\$ 5,737,012	\$ 5,495,118	\$ 5,030,065
Contributions as a Percentage of Covered Payroll	0.50%	0.50%	0.50%

(n/a) Beginning in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not presented.

(1) The OPEB plan includes the members from the traditional plan, the combined plan and the member directed plan.

<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ 144,175	n/a	n/a	n/a	n/a	n/a	n/a
<u>(144,175)</u>	n/a	n/a	n/a	n/a	n/a	n/a
<u>\$ 0</u>	n/a	n/a	n/a	n/a	n/a	n/a
\$ 7,208,742	n/a	n/a	n/a	n/a	n/a	n/a
2.00%	n/a	n/a	n/a	n/a	n/a	n/a
\$ 25,858	\$ 17,428	\$ 17,361	\$ 66,534	\$ 325,243	\$ 324,112	\$ 326,904
<u>(25,858)</u>	<u>(17,428)</u>	<u>(17,361)</u>	<u>(66,534)</u>	<u>(325,243)</u>	<u>(324,112)</u>	<u>(326,904)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 5,171,594	\$ 5,136,362	\$ 5,104,401	\$ 4,963,462	\$ 4,821,539	\$ 4,804,760	\$ 4,846,103
0.50%	0.30%	0.30%	1.34%	6.75%	6.75%	6.75%

City of Middleburg Heights
Cuyahoga County, Ohio
Notes to the Required Supplementary Information
For the Year Ended December 31, 2019

Note 1 - Net Pension Liability

Changes in Assumptions – OPERS

For fiscal year 2019, the single discount rate changed from 7.50 percent to 7.20 percent.

Amounts reported in calendar year 2017 reflect an adjustment of the rates of withdrawal, disability, retirement and mortality to more closely reflect actual experience. The expectation of retired life mortality was based on RP-2014 Healthy Annuitant mortality table and RP-2014 Disabled mortality table. The following reductions were also made to the actuarial assumptions:

- Discount rate from 8.00 percent to 7.50 percent
- Wage inflation rate from 3.75 percent to 3.25 percent
- Price inflation from 3.00 percent to 2.50 percent

Changes in Assumptions – OP&F

For 2018, the single discount rate remained at 8.00 percent.

Note 2 - Net OPEB Liability

Changes in Assumptions - OPERS

For calendar year 2019, the following changes were made to the actuarial assumptions:

- Discount rate from 3.85 percent to 3.96 percent
- Investment rate of return from 6.50 percent to 6.00 percent
- Municipal bond rate from 3.31 percent to 3.71 percent
- Health Care Cost Trend Rate from 7.50 percent to 10.00 percent

For calendar year 2019, the single discount rate changed from 3.85 percent to 3.96 percent.

Changes in Assumptions – OP&F

For calendar year 2019, the discount rate increased from 3.24 percent to 4.66 percent and the municipal bond rate from 3.16 percent to 4.13 percent.

For calendar year 2018, the single discount rate changed from 3.79 percent to 3.24 percent.

Changes in Benefit Terms – OP&F

Beginning January 1, 2019 OP&F changed its retiree health care model to a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses.

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Combining Statements and Individual Fund Schedules – Non-major Governmental Funds

Nonmajor Special Revenue Funds

Special Revenue funds are used to account for the proceeds of specific revenue sources that are non-spendable, committed or restricted for specified purposes, other than for debt service or capital projects.

Street Construction Fund To account for the portion of state gasoline taxes and motor vehicle license fees restricted for street maintenance and repair.

State Highway Fund To account for the portion of state gasoline taxes and motor vehicle license fees restricted for maintenance of State highways within the City.

Clerk of Court Computer Fund To account for the portion of court costs paid by each offender restricted for procurement and maintenance of computer services for the office of the Clerk of the Municipal Court.

Law Enforcement Fund Required by State law, to account for court fees obtained from DUI cases, as well as resources obtained from drug fines and seized contraband. Expenditures are restricted for law enforcement purposes.

Medical Transport Fund To account for the collection of proceeds from our emergency medical care transport units and related expenditures.

Police Pension Fund To account for property taxes levied for the payment of current employer contributions to the state administered police disability and pension fund.

Fire Pension Fund To account for property taxes levied for the payment of current employer contributions to the state administered fire fighters disability and pension fund.

FEMA Grant Fund To account for the grant proceeds from the Federal Emergency Management Agency and related expenditures.

Tree Planting Fund To account for fees charged to developers and builders to plant trees on tree lawns.

Veteran's Memorial Fund To account for donations to build a Veteran's Memorial in the City.

Southwest General Hospital Fund To account for property taxes levied for the maintenance and support of the Southwest General Health Center.

Combining Statements
Non-major Governmental Funds (Continued)

Nonmajor Capital Projects Fund

Capital Projects funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities.

Fat Head's Brewing TIF Fund This fund accounts for the revenues received from Service Payments in Lieu of Taxes (PILOTs) that are legally restricted for the payment of improvements related to the Fat Heads Brewing project.

City of Middleburg Heights, Ohio
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2019

	Nonmajor Special Revenue Funds	Total Nonmajor Governmental Funds
Assets:		
Equity in Pooled Cash and Investments	\$1,820,151	\$1,820,151
Materials and Supplies Inventory	192,894	192,894
Accounts Receivable	133,968	133,968
Intergovernmental Receivable	591,555	591,555
Property Taxes Receivable	550,081	550,081
<i>Total Assets</i>	<u>3,288,649</u>	<u>3,288,649</u>
Total Assets and Deferred Outflows of Resources	<u><u>\$3,288,649</u></u>	<u><u>\$3,288,649</u></u>
Liabilities:		
Accounts Payable	\$78,054	\$78,054
Accrued Wages	20,762	20,762
Intergovernmental Payable	7,599	7,599
<i>Total Liabilities</i>	<u>106,415</u>	<u>106,415</u>
Deferred Inflows of Resources:		
Property Taxes	526,051	526,051
Unavailable Revenue-Delinquent Property Taxes	24,030	24,030
Unavailable Revenue-Other	495,727	495,727
<i>Total Deferred Inflows of Resources</i>	<u>1,045,808</u>	<u>1,045,808</u>
Fund Balances		
Non-Spendable	192,894	192,894
Restricted	1,538,996	1,538,996
Committed	404,536	404,536
<i>Total Fund Balances</i>	<u>2,136,426</u>	<u>2,136,426</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u><u>\$3,288,649</u></u>	<u><u>\$3,288,649</u></u>

City of Middleburg Heights, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2019

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues			
Property Taxes	\$486,589	\$0	\$486,589
Payment In Lieu of Taxes		24,423	24,423
Intergovernmental	1,176,704		1,176,704
Interest	6,632		6,632
Fines, Licenses and Permits	16,878		16,878
Charges for Services	200,224		200,224
Other	119,473		119,473
<i>Total Revenues</i>	<u>2,006,500</u>	<u>24,423</u>	<u>2,030,923</u>
Expenditures			
Current:			
Security of Persons and Property:			
Police	155,109		155,109
Fire	226,099		226,099
Public Health and Welfare	192,136		192,136
Streets and Highways	1,939,165		1,939,165
General Government	11,257		11,257
Capital Outlay	93,058		93,058
Debt Service:			
TIF Service Payments	0	24,423	24,423
<i>Total Expenditures</i>	<u>2,616,824</u>	<u>24,423</u>	<u>2,641,247</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(610,324)</u>	<u>0</u>	<u>(610,324)</u>
Other Financing Sources			
Transfers In	1,100,000		1,100,000
<i>Total Other Financing Sources</i>	<u>1,100,000</u>	<u>0</u>	<u>1,100,000</u>
<i>Net Change in Fund Balances</i>	489,676	0	489,676
<i>Fund Balances Beginning of Year</i>	<u>1,646,750</u>	<u>0</u>	<u>1,646,750</u>
<i>Fund Balances End of Year</i>	<u><u>\$2,136,426</u></u>	<u><u>\$0</u></u>	<u><u>\$2,136,426</u></u>

City of Middleburg Heights, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2019

	Street Construction	State Highway	Clerk of Court Computer	Law Enforcement	Medical Transport	FEMA Grant
Assets:						
Equity in Pooled Cash and Investments	\$977,639	\$145,338	\$54,307	\$160,489	\$366,724	\$481
Materials and Supplies Inventory	160,904	31,990				
Accounts Receivable					133,968	
Intergovernmental Receivable	526,598	42,697				
Property Taxes Receivable						
<i>Total Assets</i>	<u>\$1,665,141</u>	<u>\$220,025</u>	<u>\$54,307</u>	<u>\$160,489</u>	<u>\$500,692</u>	<u>\$481</u>
Liabilities:						
Accounts Payable	\$71,520	\$0	\$0	\$0	\$6,534	\$0
Accrued Wages	20,039				723	
Intergovernmental Payable	7,301				298	
<i>Total Liabilities</i>	<u>98,860</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>7,555</u>	<u>0</u>
Deferred Inflows of Resources:						
Property Taxes						
Unavailable Revenue-Delinquent Property Taxes						
Unavailable Revenue-Other	341,615	27,698			104,154	
<i>Total Deferred Inflows of Resources</i>	<u>341,615</u>	<u>27,698</u>	<u>0</u>	<u>0</u>	<u>104,154</u>	
Fund Balances:						
Non-Spendable	160,904	31,990				
Restricted	1,063,762	160,337	54,307	160,489		481
Committed					388,983	
<i>Total Fund Balances</i>	<u>1,224,666</u>	<u>192,327</u>	<u>54,307</u>	<u>160,489</u>	<u>388,983</u>	<u>481</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$1,665,141</u>	<u>\$220,025</u>	<u>\$54,307</u>	<u>\$160,489</u>	<u>\$500,692</u>	<u>\$481</u>

(continued)

City of Middleburg Heights, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds (continued)
December 31, 2019

	Police Pension	Fire Pension	Tree Planting	Veteran's Memorial	Southwest General Hospital	Total Nonmajor Special Revenue Funds
Assets:						
Equity in Pooled Cash and Investments	\$49,810	\$49,810	\$8,345	\$7,208	\$0	\$1,820,151
Materials and Supplies Inventory						192,894
Accounts Receivable						133,968
Intergovernmental Receivable	8,046	8,046			6,168	591,555
Property Taxes Receivable	157,093	157,093			235,895	550,081
<i>Total Assets</i>	<u>\$214,949</u>	<u>\$214,949</u>	<u>\$8,345</u>	<u>\$7,208</u>	<u>\$242,063</u>	<u>\$3,288,649</u>
Liabilities:						
Accounts Payable	\$0	\$0	\$0	\$0	\$0	\$78,054
Accrued Wages						20,762
Intergovernmental Payable						7,599
<i>Total Liabilities</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>106,415</u>
Deferred Inflows of Resources:						
Property Taxes	150,094	150,094			225,863	526,051
Unavailable Revenue-Delinquent Property Taxes	6,999	6,999			10,032	24,030
Unavailable Revenue-Other	8,046	8,046			6,168	495,727
<i>Total Deferred Inflows of Resources</i>	<u>165,139</u>	<u>165,139</u>	<u>0</u>	<u>0</u>	<u>242,063</u>	<u>1,045,808</u>
Fund Balances:						
Non-Spendable						192,894
Restricted	49,810	49,810				1,538,996
Committed			8,345	7,208		404,536
<i>Total Fund Balances</i>	<u>49,810</u>	<u>49,810</u>	<u>8,345</u>	<u>7,208</u>	<u>0</u>	<u>2,136,426</u>
Total Liabilities, Deferred Inflows of Resources and Fund Balances	<u>\$214,949</u>	<u>\$214,949</u>	<u>\$8,345</u>	<u>\$7,208</u>	<u>\$242,063</u>	<u>\$3,288,649</u>

City of Middleburg Heights, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2019

	Street Construction	State Highway	Clerk of Court Computer	Law Enforcement	Medical Transport	FEMA Grant
Revenues						
Property Taxes	\$0	\$0	\$0	\$0	\$0	\$0
Intergovernmental	1,000,673	81,134			2,601	49,021
Interest	4,361	1,493		143		548
Fines, Licenses and Permits			4,096	12,782		
Charges for Services	18,120	1,135			180,969	
Other	118,593				880	
<i>Total Revenues</i>	<u>1,141,747</u>	<u>83,762</u>	<u>4,096</u>	<u>12,925</u>	<u>184,450</u>	<u>49,569</u>
Expenditures						
Current:						
Security of Persons and Property:						
Police				5,109		
Fire					76,099	
Public Health and Welfare						
Streets and Highways	1,872,218	66,947				
General Government			6,209			
Capital Outlay				18,410	25,627	49,021
<i>Total Expenditures</i>	<u>1,872,218</u>	<u>66,947</u>	<u>6,209</u>	<u>23,519</u>	<u>101,726</u>	<u>49,021</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(730,471)</u>	<u>16,815</u>	<u>(2,113)</u>	<u>(10,594)</u>	<u>82,724</u>	<u>548</u>
Other Financing Sources						
Transfers In	1,100,000					
<i>Total Other Financing Sources</i>	<u>1,100,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	369,529	16,815	(2,113)	(10,594)	82,724	548
<i>Fund Balances Beginning of Year</i>	<u>855,137</u>	<u>175,512</u>	<u>56,420</u>	<u>171,083</u>	<u>306,259</u>	<u>(67)</u>
<i>Fund Balances End of Year</i>	<u>\$1,224,666</u>	<u>\$192,327</u>	<u>\$54,307</u>	<u>\$160,489</u>	<u>\$388,983</u>	<u>\$481</u>

(continued)

City of Middleburg Heights, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds (continued)
For the Year Ended December 31, 2019

	Police Pension	Fire Pension	Tree Planting	Veteran's Memorial	Southwest General Hospital	Total Nonmajor Special Revenue Funds
Revenues						
Property Taxes	\$153,285	\$153,285	\$0	\$0	\$180,019	\$486,589
Intergovernmental	15,579	15,579			12,117	1,176,704
Interest				87		6,632
Fines, Licenses and Permits						16,878
Charges for Services						200,224
Other						119,473
<i>Total Revenues</i>	<u>168,864</u>	<u>168,864</u>	<u>0</u>	<u>87</u>	<u>192,136</u>	<u>2,006,500</u>
Expenditures						
Current:						
Security of Persons and Property:						
Police	150,000					155,109
Fire		150,000				226,099
Public Health and Welfare					192,136	192,136
Streets and Highways						1,939,165
General Government			5,048			11,257
Capital Outlay						93,058
<i>Total Expenditures</i>	<u>150,000</u>	<u>150,000</u>	<u>5,048</u>	<u>0</u>	<u>192,136</u>	<u>2,616,824</u>
<i>Excess of Revenues Over (Under)</i> <i>Expenditures</i>	<u>18,864</u>	<u>18,864</u>	<u>(5,048)</u>	<u>87</u>	<u>0</u>	<u>(610,324)</u>
Other Financing Sources						
Transfers In						1,100,000
<i>Total Other Financing Sources</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,100,000</u>
<i>Net Change in Fund Balances</i>	18,864	18,864	(5,048)	87	0	489,676
<i>Fund Balances Beginning of Year</i>	30,946	30,946	13,393	7,121	0	1,646,750
<i>Fund Balances End of Year</i>	<u>\$49,810</u>	<u>\$49,810</u>	<u>\$8,345</u>	<u>\$7,208</u>	<u>\$0</u>	<u>\$2,136,426</u>

City of Middleburg Heights, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Capital Projects Fund
For the Year Ended December 31, 2019

	Fat Head's TIF	Total Nonmajor Capital Projects Fund
Revenues		
Payment in Lieu of Taxes	\$24,423	\$24,423
<i>Total Revenues</i>	24,423	24,423
Expenditures		
Debt Service:		
TIF Service Payments	24,423	24,423
<i>Total Expenditures</i>	24,423	24,423
<i>Excess of Revenues Over (Under)</i>		
<i>Expenditures</i>	0	0
<i>Net Change in Fund Balances</i>	0	0
<i>Fund Balances Beginning of Year</i>	0	0
<i>Fund Balances End of Year</i>	\$0	\$0

Combining Statements – Custodial Funds

Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. These funds do not account for the City's own source revenue. The following is a description of the City's custodial funds.

Flexible Spending Account Fund To account for voluntary employee payroll deductions, used by the employee to pay for eligible Medical and Dependent Care expenses with pre-tax dollars, pursuant to Section 125 of the Internal Revenue Code.

Board of Building Standard Fee Fund To account for state building fees collected from builders and disbursed to the State Board of Building Standards.

Mayor's Court Fund To account for funds received and disbursed by the Mayor's Court pursuant to the laws of the State.

City of Middleburg Heights, Ohio
Combining Statement of Fiduciary Net Position
Custodial Funds
December 31, 2019

	Flexible Spending	Bd. of Building Standards	Mayor's Court	Total
Assets:				
Equity in Pooled Cash and Equivalents	\$27,058	\$36	\$5,902	\$32,996
<i>Total Assets</i>	27,058	36	5,902	32,996
Liabilities:				
Due to Other Governments	\$0	\$36	\$5,902	\$5,938
Due to Employees	19,577			\$19,577
<i>Total Liabilities</i>	19,577	36	5,902	25,515
Net Position				
Restricted for Individuals, Organizations and Other Governments	\$7,481	\$0	\$0	\$7,481

City of Middleburg Heights, Ohio
Combining Statement of Changes in Fiduciary Net Position
Custodial Funds
For the Fiscal Year Ended December 31, 2019

	Flexible Spending	Bd. of Building Standards	Mayor's Court	Total
<u>Additions</u>				
Fines, Licenses and Permits for Other Governments	\$0	\$5,789	\$95,944	\$101,733
Amounts Held for Employees	84,281			84,281
Total Additions	84,281	5,789	95,944	186,014
<u>Deductions</u>				
Distributions to the State of Ohio		5,833	76,497	82,330
Fines and Forfeitures Distributions to Other Governments			19,447	19,447
Distributions on Behalf of Employees	90,968			90,968
Total Deductions	90,968	5,833	95,944	192,745
Net Increase (Decrease) in Fiduciary Net Position	(6,687)	(44)	0	(6,731)
Net Position Beginning of Year - Restated	14,168	44	0	14,212
Net Position End of Year	\$7,481	\$0	\$0	\$7,481

**Individual Fund Schedules of Revenues, Expenditures and
Changes in Fund Balance-Budget (Non-GAAP Basis) and Actual**

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$1,807,500	\$1,807,500	\$1,916,062	\$108,562
Income Taxes	16,535,000	16,535,000	16,933,939	398,939
Other Local Taxes	680,000	680,000	683,228	3,228
Intergovernmental	433,747	433,747	480,800	47,053
Interest	125,000	125,000	178,363	53,363
Fines, Licenses and Permits	970,725	970,725	839,850	(130,875)
Charges for Services	579,200	570,250	627,591	57,341
Other	568,000	568,000	786,296	218,296
<i>Total Revenues</i>	<u>21,699,172</u>	<u>21,690,222</u>	<u>22,446,129</u>	<u>755,907</u>
Expenditures				
Current:				
Security of Persons and Property:				
Police:				
Personal Services	5,102,601	5,227,098	5,070,758	156,340
Other	497,173	526,873	479,869	47,004
Total Police	<u>5,599,774</u>	<u>5,753,971</u>	<u>5,550,627</u>	<u>203,344</u>
Fire:				
Personal Services	3,822,052	3,981,202	3,910,614	70,588
Other	387,278	395,353	374,511	20,842
Total Fire	<u>4,209,330</u>	<u>4,376,555</u>	<u>4,285,125</u>	<u>91,430</u>
Safety Director:				
Personal Services	74,774	0	0	0
Other	575	0	0	0
Total Safety Director	<u>75,349</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total Security of Persons and Property	<u>9,884,453</u>	<u>10,130,526</u>	<u>9,835,752</u>	<u>294,774</u>
Public Health and Welfare:				
Senior Bus:				
Other	94,650	94,650	94,100	550
Total Senior Bus	<u>94,650</u>	<u>94,650</u>	<u>94,100</u>	<u>550</u>
Total Public Health and Welfare	<u>\$94,650</u>	<u>\$94,650</u>	<u>\$94,100</u>	<u>\$550</u>

(continued)

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Community Development:				
Planning and Zoning:				
Personal Services	\$101,589	\$101,589	\$99,204	\$2,385
Other	4,700	4,700	784	3,916
Total Planning and Zoning	<u>106,289</u>	<u>106,289</u>	<u>99,988</u>	<u>6,301</u>
Building:				
Personal Services	703,858	703,858	696,934	6,924
Other	251,983	275,082	170,700	104,382
Total Building	<u>955,841</u>	<u>978,940</u>	<u>867,634</u>	<u>111,306</u>
Engineer:				
Other	56,514	56,514	52,514	4,000
Total Engineer	<u>56,514</u>	<u>56,514</u>	<u>52,514</u>	<u>4,000</u>
Total Community Development	<u>1,118,644</u>	<u>1,141,743</u>	<u>1,020,136</u>	<u>121,607</u>
Economic Development:				
Personal Services	161,069	161,469	160,856	613
Other	321,594	321,594	285,870	35,724
Total Economic Development	<u>482,663</u>	<u>483,063</u>	<u>446,726</u>	<u>36,337</u>
Sanitation:				
Other	1,100,000	1,170,000	1,166,123	3,877
Total Sanitation	<u>1,100,000</u>	<u>1,170,000</u>	<u>1,166,123</u>	<u>3,877</u>
General Government:				
Mayor's Court:				
Personal Services	278,872	278,872	272,238	6,634
Other	13,740	13,740	4,679	9,061
Total Mayor's Court	<u>292,612</u>	<u>292,612</u>	<u>276,917</u>	<u>15,695</u>
Mayor:				
Personal Services	562,030	562,030	539,571	22,459
Other	24,027	24,027	11,303	12,724
Total Mayor	<u>\$586,057</u>	<u>\$586,057</u>	<u>\$550,874</u>	<u>\$35,183</u>

(continued)

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2019

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Finance:				
Personal Services	\$563,426	\$563,426	\$562,080	\$1,346
Other	40,233	40,233	39,390	843
Total Finance	603,659	603,659	601,470	2,189
Law:				
Personal Services	324,515	354,900	343,046	11,854
Other	35,200	108,050	105,510	2,540
Total Law	359,715	462,950	448,556	14,394
Service:				
Personal Services	2,888,825	2,752,928	2,600,297	152,631
Other	438,368	437,294	358,460	78,834
Total Service	3,327,193	3,190,222	2,958,757	231,465
Facilities Maintenance:				
Personal Services	422,149	422,149	415,691	6,458
Other	302,703	302,703	280,374	22,329
Total Facilities Maintenance	724,852	724,852	696,065	28,787
Council:				
Personal Services	419,217	442,137	430,135	12,002
Other	49,525	99,525	95,330	4,195
Total Council	468,742	541,662	525,465	16,197
Boards and Commissions:				
Personal Services	3,122	3,122	1,462	1,660
Other	10,050	10,050	3,857	6,193
Total Boards and Commissions	13,172	13,172	5,319	7,853
City Hall:				
Personal Services	200,000	260,000	257,917	2,083
Other	1,054,711	1,287,336	1,088,508	198,828
Total City Hall	1,254,711	1,547,336	1,346,425	200,911
Statutory Accounts:				
Other	779,184	790,284	784,590	5,694
Total Statutory Accounts	779,184	790,284	784,590	5,694
Total General Government	8,409,897	8,752,806	8,194,438	558,368
Total Expenditures	\$21,090,307	\$21,772,788	\$20,757,275	\$1,015,513

(continued)

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
<i>Excess of Revenues Over (Under) Expenditures</i>	\$608,865	(\$82,566)	\$1,688,854	\$1,771,420
Other Financing Sources (Uses)				
Advances In	873,000	923,601	923,601	0
Advances Out	0	(1,452,450)	(1,450,000)	2,450
Transfers Out	(1,100,000)	(2,100,000)	(2,100,000)	0
<i>Total Other Financing Sources (Uses)</i>	(227,000)	(2,628,849)	(2,626,399)	2,450
<i>Net Change in Fund Balance</i>	381,865	(2,711,415)	(937,545)	1,773,870
<i>Fund Balance Beginning of Year</i>	3,291,792	3,291,792	3,291,792	0
Prior Year Encumbrances Appropriated	521,888	521,888	521,888	0
<i>Fund Balance End of Year</i>	\$4,195,545	\$1,102,265	\$2,876,135	\$1,773,870

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Recreation Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Income Taxes	\$2,350,000	\$2,350,000	\$2,172,836	(\$177,164)
Charges for Services	1,535,800	1,535,800	1,362,036	(173,764)
Other	6,200	6,200	51,150	44,950
<i>Total Revenues</i>	<u>3,892,000</u>	<u>3,892,000</u>	<u>3,586,022</u>	<u>(305,978)</u>
Expenditures				
Current:				
Culture and Recreation:				
Personal Services	2,841,035	2,841,035	2,816,315	24,720
Other	937,608	957,608	796,139	161,469
<i>Total Expenditures</i>	<u>3,778,643</u>	<u>3,798,643</u>	<u>3,612,454</u>	<u>186,189</u>
<i>Net Change in Fund Balance</i>	113,357	93,357	(26,432)	(119,789)
<i>Fund Balance Beginning of Year</i>	200,000	200,000	200,000	0
Prior Year Encumbrances Appropriated	<u>26,432</u>	<u>26,432</u>	<u>26,432</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$339,789</u></u>	<u><u>\$319,789</u></u>	<u><u>\$200,000</u></u>	<u><u>(\$119,789)</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Bond Retirement Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Property Taxes	\$48,200	\$48,200	\$51,101	\$2,901
Income Taxes	407,800	407,800	407,800	0
Special Assessments	238,000	238,000	153,132	(84,868)
Intergovernmental	5,357	5,357	5,193	(164)
Interest	1,086	1,086	1,086	0
<i>Total Revenues</i>	<u>700,443</u>	<u>700,443</u>	<u>618,312</u>	<u>(82,131)</u>
Expenditures				
Current:				
General Government:				
Other	14,467	14,467	3,657	10,810
Debt Service:				
Principal Retirement	383,101	383,101	383,101	0
Interest and Fiscal Charges	222,949	222,949	222,949	0
<i>Total Expenditures</i>	<u>620,517</u>	<u>620,517</u>	<u>609,707</u>	<u>10,810</u>
<i>Excess of Revenues Over Expenditures</i>	<u>79,926</u>	<u>79,926</u>	<u>8,605</u>	<u>(71,321)</u>
<i>Net Change in Fund Balance</i>	79,926	79,926	8,605	(71,321)
<i>Fund Balance Beginning of Year</i>	233,138	233,138	233,138	0
Prior Year Encumbrances Appropriated	<u>2,167</u>	<u>2,167</u>	<u>2,167</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$315,231</u></u>	<u><u>\$315,231</u></u>	<u><u>\$243,910</u></u>	<u><u>(\$71,321)</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Capital Improvements Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Income Taxes	\$1,014,000	\$1,014,000	\$1,025,860	\$11,860
Intergovernmental	0	129,000	129,057	57
Other	15,000	15,000	18,296	3,296
<i>Total Revenues</i>	<u>1,029,000</u>	<u>1,158,000</u>	<u>1,173,213</u>	<u>15,213</u>
Expenditures				
Capital Outlay	110,932	1,508,541	1,476,179	32,362
<i>Total Expenditures</i>	<u>110,932</u>	<u>1,508,541</u>	<u>1,476,179</u>	<u>32,362</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>918,068</u>	<u>(350,541)</u>	<u>(302,966)</u>	<u>47,575</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	2,000	100,000	119,390	19,390
Transfers In	0	200,000	200,000	0
Advances In	0	350,000	350,000	0
Advances Out	0	(473,000)	(473,000)	0
<i>Total Other Financing Sources</i>	<u>2,000</u>	<u>177,000</u>	<u>196,390</u>	<u>19,390</u>
<i>Net Change in Fund Balance</i>	920,068	(173,541)	(106,576)	66,965
<i>Fund Balance Beginning of Year</i>	99,633	99,633	99,633	0
Prior Year Encumbrances Appropriated	110,932	110,932	110,932	0
<i>Fund Balance End of Year</i>	<u>\$1,130,633</u>	<u>\$37,024</u>	<u>\$103,989</u>	<u>\$66,965</u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Infrastructure Improvement Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Income Taxes	\$606,000	\$606,000	\$618,060	\$12,060
Intergovernmental	0	1,903,750	1,989,681	85,931
Charges for Services	1,000	1,000	0	(1,000)
Interest	0	0	0	0
Other	470,750	15,000	18,296	3,296
<i>Total Revenues</i>	<u>1,077,750</u>	<u>2,525,750</u>	<u>2,626,037</u>	<u>100,287</u>
Expenditures				
Current:				
Capital Outlay	284,135	4,459,501	4,416,282	43,219
Total Capital Outlay	<u>284,135</u>	<u>4,459,501</u>	<u>4,416,282</u>	<u>43,219</u>
Debt Service:				
Principal Retirement	41,000	41,000	40,869	131
Total Debt Service	<u>41,000</u>	<u>41,000</u>	<u>40,869</u>	<u>131</u>
<i>Total Expenditures</i>	<u>325,135</u>	<u>4,500,501</u>	<u>4,457,151</u>	<u>43,350</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>752,615</u>	<u>(1,974,751)</u>	<u>(1,831,114)</u>	<u>143,637</u>
Other Financing Sources (Uses)				
Transfer In	0	800,000	800,000	0
Advances In	0	1,100,000	1,100,000	0
Advances Out	0	(400,000)	(400,000)	0
Note Proceeds	2,000,000	0	0	0
<i>Total Other Financing Sources</i>	<u>2,000,000</u>	<u>1,500,000</u>	<u>1,500,000</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	2,752,615	(474,751)	(331,114)	143,637
<i>Fund Balance Beginning of Year</i>	184,346	184,346	184,346	0
Prior Year Encumbrances Appropriated	<u>325,135</u>	<u>325,135</u>	<u>325,135</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$3,262,096</u></u>	<u><u>\$34,730</u></u>	<u><u>\$178,367</u></u>	<u><u>\$143,637</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Construction Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Intergovernmental	\$775,000	\$775,000	\$936,696	\$161,696
Interest	50	50	4,361	4,311
Charges for Services	6,000	6,000	18,120	12,120
Other	40,000	40,000	118,593	78,593
<i>Total Revenues</i>	<u>821,050</u>	<u>821,050</u>	<u>1,077,770</u>	<u>256,720</u>
Expenditures				
Current:				
Transportation:				
Streets and Highways:				
Personal Services	924,515	935,915	929,507	6,408
Other	1,220,779	1,220,779	977,776	243,003
<i>Total Expenditures</i>	<u>2,145,294</u>	<u>2,156,694</u>	<u>1,907,283</u>	<u>249,411</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(1,324,244)</u>	<u>(1,335,644)</u>	<u>(829,513)</u>	<u>506,131</u>
Other Financing Sources				
Transfers In	1,100,000	1,100,000	1,100,000	0
<i>Net Change in Fund Balance</i>	(224,244)	(235,644)	270,487	506,131
<i>Fund Balance Beginning of Year</i>	506,249	506,249	506,249	0
Prior Year Encumbrances Appropriated	49,779	49,779	49,779	0
<i>Fund Balance End of Year</i>	<u><u>\$331,784</u></u>	<u><u>\$320,384</u></u>	<u><u>\$826,515</u></u>	<u><u>\$506,131</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
State Highway Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental	\$62,000	\$62,000	\$75,948	\$13,948
Interest	50	50	1,493	1,443
Other	2,000	2,000	1,135	(865)
<i>Total Revenues</i>	<u>64,050</u>	<u>64,050</u>	<u>78,576</u>	<u>14,526</u>
Expenditures				
Current:				
Transportation:				
Streets and Highways:				
Other	104,294	104,294	92,982	11,312
<i>Net Change in Fund Balance</i>	(40,244)	(40,244)	(14,406)	25,838
<i>Fund Balance Beginning of Year</i>	119,903	119,903	119,903	0
Prior Year Encumbrances Appropriated	39,294	39,294	39,294	0
<i>Fund Balance End of Year</i>	<u>\$118,953</u>	<u>\$118,953</u>	<u>\$144,791</u>	<u>\$25,838</u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Clerk of Courts Computer Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Fines, Licenses and Permits	<u>\$7,000</u>	<u>\$7,000</u>	<u>\$4,096</u>	<u>(\$2,904)</u>
Expenditures				
Current:				
General Government:				
Other	<u>11,705</u>	<u>11,705</u>	<u>6,687</u>	<u>5,018</u>
<i>Net Change in Fund Balance</i>	(4,705)	(4,705)	(2,591)	2,114
<i>Fund Balance Beginning of Year</i>	55,815	55,815	55,815	0
Prior Year Encumbrances Appropriated	<u>605</u>	<u>605</u>	<u>605</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$51,715</u></u>	<u><u>\$51,715</u></u>	<u><u>\$53,829</u></u>	<u><u>\$2,114</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Law Enforcement Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Interest	\$0	\$0	\$143	\$143
Intergovernmental	5,000	5,000	0	(5,000)
Fines, Licenses and Permits	2,700	2,700	12,782	10,082
<i>Total Revenues</i>	<u>7,700</u>	<u>7,700</u>	<u>12,925</u>	<u>5,225</u>
Expenditures				
Public Safety:				
Other	25,000	65,910	46,054	19,856
Total Transportation	25,000	65,910	46,054	19,856
<i>Total Expenditures</i>	<u>25,000</u>	<u>65,910</u>	<u>46,054</u>	<u>19,856</u>
<i>Excess of Revenues Over Expenditures</i>	(17,300)	(58,210)	(33,129)	25,081
<i>Fund Balance Beginning of Year</i>	<u>171,083</u>	<u>171,083</u>	<u>171,083</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$153,783</u></u>	<u><u>\$112,873</u></u>	<u><u>\$137,954</u></u>	<u><u>\$25,081</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Medical Transport Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Charges for Services	\$168,000	\$168,000	\$173,542	\$5,542
Intergovernmental	2,000	2,000	2,601	601
Other	0	0	880	880
<i>Total Revenues</i>	<u>170,000</u>	<u>170,000</u>	<u>177,023</u>	<u>7,023</u>
Expenditures				
Current:				
Transportation:				
Public Safety:				
Personal Services	40,625	40,625	33,187	7,438
Other	50,948	50,948	50,068	880
Capital Outlay	34,455	34,455	31,914	2,541
<i>Total Expenditures</i>	<u>126,028</u>	<u>126,028</u>	<u>115,169</u>	<u>10,859</u>
<i>Net Change in Fund Balance</i>	43,972	43,972	61,854	17,882
<i>Fund Balance Beginning of Year</i>	280,541	280,541	280,541	0
Prior Year Encumbrances Appropriated	13,403	13,403	13,403	0
<i>Fund Balance End of Year</i>	<u><u>\$337,916</u></u>	<u><u>\$337,916</u></u>	<u><u>\$355,798</u></u>	<u><u>\$17,882</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
FEMA Grant Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Intergovernmental	\$50,582	\$46,687	\$49,021	\$2,334
Interest	0	500	548	48
<i>Total Revenues</i>	<u>50,582</u>	<u>47,187</u>	<u>49,569</u>	<u>2,382</u>
Expenditures				
Current:				
Capital Outlay:				
Capital Outlay	99,628	99,628	99,622	6
Total Capital Outlay	99,628	99,628	99,622	6
<i>Total Expenditures</i>	<u>99,628</u>	<u>99,628</u>	<u>99,622</u>	<u>6</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(49,046)</u>	<u>(52,441)</u>	<u>(50,053)</u>	<u>2,388</u>
Other Financing Use				
Advances In	0	2,450	0	(2,450)
<i>Total Other Financing Sources</i>	<u>0</u>	<u>2,450</u>	<u>0</u>	<u>(2,450)</u>
<i>Net Change in Fund Balance</i>	(49,046)	(49,991)	(50,053)	(62)
<i>Fund Balance Beginning of Year</i>	1,507	1,507	1,507	0
Prior Year Encumbrances Appropriated	49,027	49,027	49,027	0
<i>Fund Balance End of Year</i>	<u>\$1,488</u>	<u>\$543</u>	<u>\$481</u>	<u>(\$62)</u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Police Pension Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Property Taxes	\$144,600	\$144,600	\$153,285	\$8,685
Intergovernmental	16,072	16,072	15,579	(493)
<i>Total Revenues</i>	<u>160,672</u>	<u>160,672</u>	<u>168,864</u>	<u>8,192</u>
Expenditures				
Current:				
Public Safety:				
Personal Services	150,000	150,000	150,000	0
Other	100	100	0	100
<i>Total Expenditures</i>	<u>150,100</u>	<u>150,100</u>	<u>150,000</u>	<u>100</u>
<i>Net Change in Fund Balance</i>	10,572	10,572	18,864	8,292
<i>Fund Balance Beginning of Year</i>	<u>30,946</u>	<u>30,946</u>	<u>30,946</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$41,518</u></u>	<u><u>\$41,518</u></u>	<u><u>\$49,810</u></u>	<u><u>\$8,292</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Fire Pension Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Property Taxes	\$144,600	\$144,600	\$153,285	\$8,685
Intergovernmental	16,072	16,072	15,579	(493)
<i>Total Revenues</i>	<u>160,672</u>	<u>160,672</u>	<u>168,864</u>	<u>8,192</u>
Expenditures				
Current:				
Public Safety:				
Personal Services	150,000	150,000	150,000	0
Other	100	100	0	100
<i>Total Expenditures</i>	<u>150,100</u>	<u>150,100</u>	<u>150,000</u>	<u>100</u>
<i>Net Change in Fund Balance</i>	10,572	10,572	18,864	8,292
<i>Fund Balance Beginning of Year</i>	<u>30,946</u>	<u>30,946</u>	<u>30,946</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$41,518</u></u>	<u><u>\$41,518</u></u>	<u><u>\$49,810</u></u>	<u><u>\$8,292</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Tree Planting Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Charges for Services	\$500	\$0	\$0	\$0
Expenditures				
Current:				
General Government:				
Other	13,500	13,000	5,048	7,952
<i>Net Change in Fund Balance</i>	(13,000)	(13,000)	(5,048)	7,952
<i>Fund Balance Beginning of Year</i>	13,393	13,393	13,393	0
<i>Fund Balance End of Year</i>	\$393	\$393	\$8,345	\$7,952

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Veteran's Memorial Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues				
Interest	\$0	\$0	\$87	\$87
<i>Total Revenues</i>	<u>0</u>	<u>0</u>	<u>87</u>	<u>87</u>
Expenditures				
Current:				
General Government:				
Other	7,100	7,100	0	7,100
<i>Net Change in Fund Balance</i>	(7,100)	(7,100)	87	7,187
<i>Fund Balance Beginning of Year</i>	<u>7,121</u>	<u>7,121</u>	<u>7,121</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$21</u></u>	<u><u>\$21</u></u>	<u><u>\$7,208</u></u>	<u><u>\$7,187</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Southwest General Hospital Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Property Taxes	\$177,406	\$180,020	\$180,020	\$0
Intergovernmental	12,322	12,116	12,116	0
<i>Total Revenues</i>	<u>189,728</u>	<u>192,136</u>	<u>192,136</u>	<u>0</u>
Expenditures				
Current:				
Public Health and Welfare:				
Other	189,501	192,136	192,136	0
<i>Net Change in Fund Balance</i>	227	0	0	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$227</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>	<u><u>\$0</u></u>

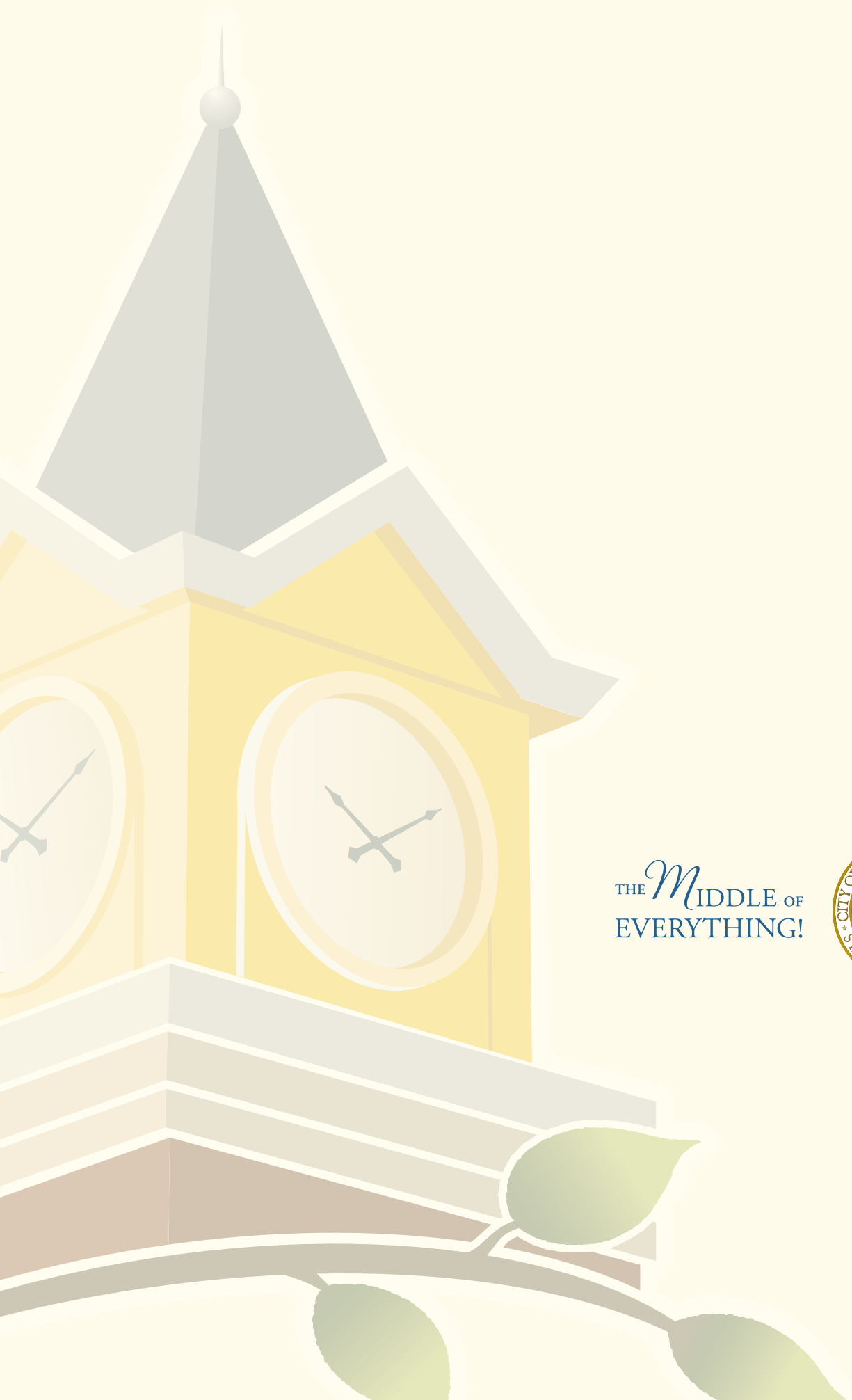
City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Health Insurance Fund
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Charges for Services	<u>\$3,229,720</u>	<u>\$3,229,720</u>	<u>\$3,125,119</u>	<u>(\$104,601)</u>
<i>Total Revenues</i>	<u>3,229,720</u>	<u>3,229,720</u>	<u>3,125,119</u>	<u>(104,601)</u>
Expenditures				
General Government:				
Other	<u>3,536,015</u>	<u>3,536,015</u>	<u>3,187,772</u>	<u>348,243</u>
<i>Net Change in Fund Balance</i>	<u>(306,295)</u>	<u>(306,295)</u>	<u>(62,653)</u>	<u>243,642</u>
<i>Fund Balance Beginning of Year</i>	<u>1,418,148</u>	<u>1,418,148</u>	<u>1,418,148</u>	<u>0</u>
Prior Year Encumbrances Appropriated	<u>1,015</u>	<u>1,015</u>	<u>1,015</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,112,868</u></u>	<u><u>\$1,112,868</u></u>	<u><u>\$1,356,510</u></u>	<u><u>\$243,642</u></u>

City of Middleburg Heights, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
Fat Head's Brewing TIF
For the Year Ended December 31, 2019

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Payment in Lieu of Taxes	\$0	\$24,423	\$24,423	\$0
<i>Total Revenues</i>	<u>0</u>	<u>24,423</u>	<u>24,423</u>	<u>0</u>
Expenditures				
Current:				
Other	<u>0</u>	<u>24,423</u>	<u>24,423</u>	<u>0</u>
<i>Total Expenditures</i>	<u>0</u>	<u>24,423</u>	<u>24,423</u>	<u>0</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balance</i>	0	0	0	0
<i>Fund Balance Beginning of Year</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

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THE *M*IDDLE OF
EVERYTHING!



STATISTICAL

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Statistical Section

This part of the City of Middleburg Heights, Ohio’s comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City’s overall financial health.

Financial Trends – These schedules contain trend information to help the reader understand how the City’s financial performance and well-being have changed over time.

<i>Net Position by Component-Last Ten Years</i>	113
<i>Changes in Net Position-Last Ten Years</i>	114
<i>Fund Balances, Governmental Funds- Last Ten Years</i>	116
<i>Changes in Fund Balances, Governmental Funds-Last Ten Years</i>	118

Revenue Capacity – These schedules contain information to help the reader assess the City’s most significant local revenue sources, the income tax and the property tax.

<i>Tax Revenues by Source, Governmental Funds-Last Ten Years</i>	120
<i>Income Tax Revenue Base and Collections-Last Ten Years</i>	121
<i>Principal Taxpayers-Current Year and Nine Years Ago</i>	122
<i>Property Tax Rates-All Direct and Overlapping Governments</i>	123
<i>Assessed and Estimated Actual Value of Taxable Property-Last Ten Years</i>	124
<i>Property Tax Levies and Collections-Real and Public Utility Taxes-Last Ten Years</i>	125

Debt Capacity – These schedules present information to help the reader assess the affordability of the City’s current levels of outstanding debt and the City’s ability to issue additional debt in the future.

<i>Ratios of General Bonded Debt and Legal Debt Margins-Last Ten Years</i>	126
<i>Computation of Direct and Overlapping Debt</i>	128

Economic and Demographic Information – These schedules offer economic and demographic indicators to help the reader understand the environment within which the City’s financial activities take place.

<i>Demographic and Economic Statistics-Last Ten Years</i>	129
<i>Principal Employers-Current Year and Nine Years Ago</i>	130

Operating Information – These schedules contain service and infrastructure data to help the reader understand how the information in the City’s financial report relates to the services the City provides and the activities it performs.

<i>Full-time City Employees by Function/Program-Last Ten Years</i>	131
<i>Operating Indicators by Function/Program-Last Ten Years</i>	132
<i>Capital Asset Statistics by Function/Program-Last Ten Years</i>	134

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The City implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

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City of Middleburg Heights, Ohio
Net Position by Component
Last Ten Years
(accrual basis of accounting)

	2019	Restated 2018 (5)	Restated 2017 (4)	Restated 2016 (3)	Restated 2015 (2)	Restated 2014 (1)	2013	2012	2011	2010
Governmental Activities										
Net Investment in Capital Assets	\$63,295,243	\$62,788,000	\$63,171,346	\$57,262,806	\$54,019,035	\$49,424,631	\$48,813,578	\$49,174,710	\$47,345,795	\$45,336,826
Restricted for:										
Capital Projects	333,217	269,821	298,631	1,456,572	1,818,359	2,943,829	5,177,947	989,661	1,020,901	1,105,143
Debt Service	2,537,593	2,604,760	970,747	1,148,569	1,293,262	1,465,640	1,588,993	1,548,018	1,988,524	2,824,066
Other Purposes	2,747,201	2,211,483	1,821,842	1,605,793	418,789	447,659	448,796	409,375	452,608	482,196
Unrestricted	(26,143,400)	(33,228,314)	(33,791,249)	(12,177,620)	(10,862,005)	(11,130,064)	5,012,054	6,692,960	6,006,694	5,344,333
Total Net Position	\$42,769,854	\$34,645,750	\$32,471,317	\$49,296,120	\$46,687,440	\$43,151,695	\$61,041,368	\$58,814,724	\$56,814,522	\$55,092,564

(1) The City reported the impact of GASB Statement No. 68 beginning in fiscal year 2014.

(2) Restatement related to Capital Assets in fiscal year 2017.

(3) Restatement related to unclaimed monies in fiscal year 2017.

(4) Restatement related to implementation of GASB 75 and change in long-term obligations.

(5) Restatement related to the implementation of GASB 84. See Note 3

City of Middleburg Heights, Ohio
Changes in Net Position
Last Ten Years
(accrual basis of accounting)

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Program Revenues										
Governmental Activities:										
Charges for Services:										
Security of Persons and Property:										
Police	\$347,122	\$408,768	\$426,669	\$459,238	\$527,687	\$630,532	\$671,898	\$664,237	\$684,320	\$620,746
Fire	665,657	632,478	611,968	626,497	621,758	545,110	530,050	503,394	512,706	462,126
Public Health and Welfare	9,635	6,030	9,284	9,719	14,416	20,441	22,075	25,508	23,924	22,980
Culture and Recreation	1,365,043	1,424,416	1,441,576	1,506,720	1,433,750	1,378,918	1,399,464	1,344,899	1,243,202	1,211,993
Community Development	429,179	544,074	405,891	218,136	355,833	155,356	819,185	409,400	233,664	144,288
Economic Development	5,466	5,159	4,168	5,299	5,024	4,991	6,443	4,784	4,275	5,768
Streets and Highways	49,545	20,709	5,100	8,245	7,361	11,687	11,854	10,017	8,058	18,482
General Government	285,252	203,267	189,750	206,015	204,888	191,457	181,832	212,840	178,816	176,929
Operating Grants and Contributions	1,406,409	897,072	863,898	841,685	861,227	832,490	929,590	848,150	842,714	862,290
Capital Grants and Contributions	2,312,393	2,151,304	3,591,507	3,196,889	3,772,688	249,438	752,693	1,238,019	1,289,377	1,183,203
<i>Total Governmental Activities Program Revenues</i>	<i>6,875,701</i>	<i>6,293,277</i>	<i>7,549,811</i>	<i>7,078,443</i>	<i>7,804,632</i>	<i>4,020,420</i>	<i>5,325,084</i>	<i>5,261,248</i>	<i>5,021,056</i>	<i>4,708,805</i>
Expenses										
Governmental Activities:										
Security of Persons and Property:										
Police	1,606,519	6,273,941	5,721,292	5,669,608	5,384,591	5,485,696	5,064,507	4,981,352	4,919,272	5,143,489
Fire	(73,648)	5,132,916	4,664,396	4,669,411	4,432,494	4,185,034	3,924,687	3,923,428	3,801,258	3,726,461
Safety Director	0	40,999	65,336	76,087	69,035	68,014	64,010	61,957	58,909	59,728
Public Health and Welfare	295,715	269,917	268,837	265,118	299,048	310,506	311,680	307,505	330,767	362,515
Culture and Recreation	4,903,950	4,249,189	4,280,980	3,511,118	3,248,860	3,305,049	3,148,384	3,193,469	3,176,067	3,237,956
Community Development	1,211,646	940,128	951,924	836,514	765,089	702,208	603,864	555,959	534,590	552,358
Economic Development	456,698	373,206	374,547	355,895	329,441	328,977	402,294	326,237	305,201	325,270
Streets and Highways	5,837,026	3,682,770	4,635,443	3,606,091	3,295,961	2,953,029	3,298,197	2,664,848	2,786,636	3,140,956
Sanitation	1,166,123	1,074,595	968,468	972,643	974,028	1,135,741	1,080,775	1,075,455	1,091,845	933,094
General Government	9,832,734	9,293,223	9,193,766	8,489,326	8,062,700	8,108,809	7,424,687	7,297,006	7,186,714	7,089,138
Interest and Fiscal Charges	233,267	283,304	305,050	303,708	351,198	401,271	520,272	511,361	457,423	527,452
<i>Total Governmental Activities Expenses</i>	<i>25,470,030</i>	<i>31,614,188</i>	<i>31,430,039</i>	<i>28,755,519</i>	<i>27,212,445</i>	<i>26,984,334</i>	<i>25,843,357</i>	<i>24,898,577</i>	<i>24,648,682</i>	<i>25,098,417</i>
Net (Expense)/Revenue										
Governmental Activities:										
Security of Persons and Property:										
Police	(1,259,397)	(5,865,173)	(5,294,623)	(5,210,370)	(4,856,904)	(4,855,344)	(4,392,609)	(4,317,115)	(4,234,952)	(4,522,123)

Fire	739,305	(4,500,438)	(4,052,428)	(4,042,914)	(3,810,736)	(3,639,924)	(3,286,609)	(3,402,506)	(3,284,507)	(3,261,335)
Safety Director	0	(40,999)	(65,336)	(76,087)	(69,035)	(68,014)	(64,010)	(61,957)	(58,909)	(59,728)
Public Health and Welfare	(286,080)	(263,887)	(259,553)	(255,399)	(284,632)	(290,065)	(289,605)	(281,997)	(306,843)	(339,535)
Culture and Recreation	(3,538,907)	(2,824,773)	(2,839,404)	(2,004,398)	(1,815,110)	(1,926,131)	(1,748,920)	(1,848,570)	(1,932,865)	(2,025,963)
Community Development	(782,467)	(396,054)	(546,033)	(618,378)	(409,256)	(546,852)	215,321	(146,559)	(300,926)	(408,070)
Economic Development	(451,232)	(368,047)	(370,379)	(350,596)	(324,417)	(323,986)	(395,851)	(321,453)	(300,926)	(319,502)
Streets and Highways	(2,068,679)	(613,685)	(174,938)	440,728	1,345,315	(1,859,414)	(1,712,088)	(586,190)	(650,532)	(1,080,601)
Sanitation	(1,166,123)	(1,074,595)	(968,468)	(972,643)	(974,028)	(1,135,741)	(1,080,775)	(1,075,455)	(1,091,845)	(933,094)
General Government	(9,547,482)	(9,089,956)	(9,004,016)	(8,283,311)	(7,857,812)	(7,917,352)	(7,242,855)	(7,084,166)	(7,007,898)	(6,912,209)
Interest and Fiscal Charges	(233,267)	(283,304)	(305,050)	(303,708)	(351,198)	(401,271)	(520,272)	(511,361)	(457,423)	(527,452)
Total Net Expense	(18,594,329)	(25,320,911)	(23,880,228)	(21,677,076)	(19,407,813)	(22,964,094)	(20,518,273)	(19,637,329)	(19,627,626)	(20,389,612)

General Revenues

Property and Other Local Taxes Levied for:

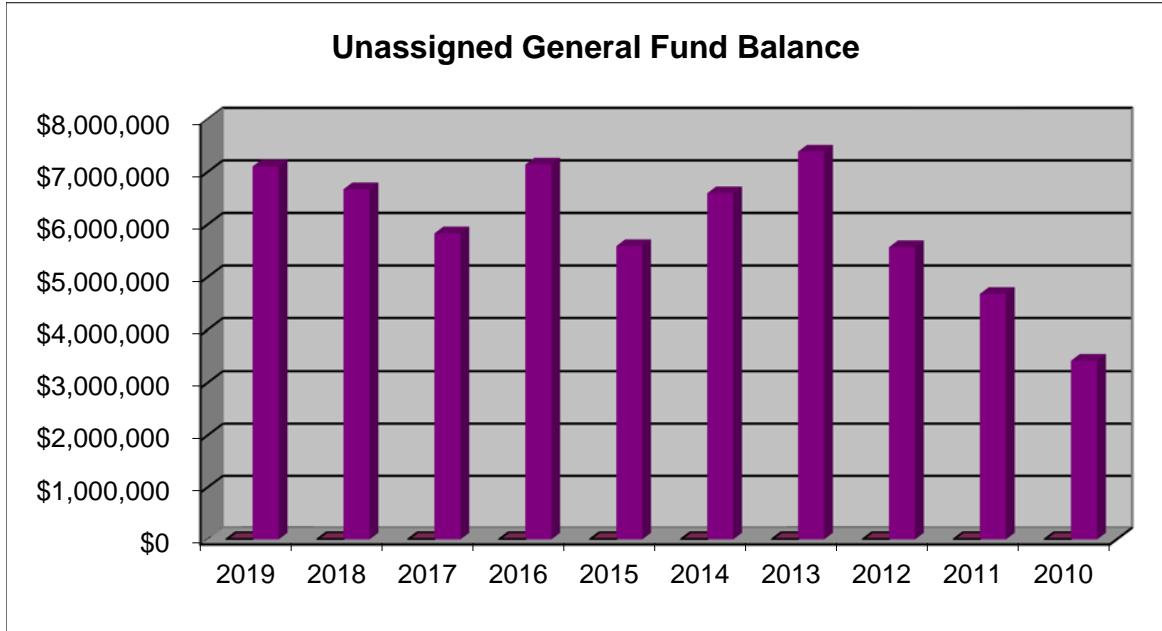
General Purposes	2,598,390	2,222,016	2,212,335	1,891,298	2,204,366	2,094,374	2,114,690	2,094,556	2,122,527	1,946,835
Debt Service	50,632	221,303	235,258	215,852	231,105	217,719	221,713	224,823	238,448	418,706
Police and Fire Pension	303,760	278,988	282,308	259,010	277,340	261,260	266,058	269,788	286,136	291,830
Public Health and Welfare	179,942	172,745	176,370	160,237	166,882	154,181	157,862	149,000	159,755	160,477
Income Tax Levied for:										
General Purposes	17,214,009	16,085,525	14,868,339	16,464,919	14,425,342	14,158,040	14,167,574	13,806,366	13,529,681	11,350,197
Debt Service	410,442	728,515	1,076,575	1,250,267	1,402,720	1,484,869	1,150,763	1,103,726	1,097,026	1,679,911
Recreation	2,154,770	2,088,749	1,856,905	1,544,602	1,420,297	1,307,047	1,277,539	1,400,216	1,569,497	1,690,513
Capital Outlay	1,669,161	1,582,017	1,464,539	1,183,589	1,312,163	1,408,310	1,678,133	1,071,646	608,868	1,591,385
Grants and Entitlements not Restricted to Specific Programs	528,652	521,082	433,622	771,867	712,325	593,138	959,520	953,727	1,341,682	2,244,208
Investment Earnings	197,025	150,016	78,382	60,917	51,625	80,535	(12,318)	69,863	74,330	62,294
Miscellaneous	1,411,650	3,305,938	980,681	483,198	739,393	652,772	763,383	493,820	321,634	366,607
Total General Revenues	26,718,433	27,356,894	23,665,314	24,285,756	22,943,558	22,412,245	22,744,917	21,637,531	21,349,584	21,802,963

Change in Net Position

	\$8,124,104	\$2,035,983	(\$214,914)	\$2,608,680	\$3,535,745	(\$551,849)	\$2,226,644	\$2,000,202	\$1,721,958	\$1,413,351
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City of Middleburg Heights, Ohio
Fund Balances, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

	2019	<i>Restated</i> 2018	2017	<i>Restated</i> 2016
General Fund				
Nonspendable	\$410,415	\$352,039	\$238,434	\$340,009
Assigned	278,299	345,074	994,245	305,282
Unassigned	7,109,835	6,814,906	5,832,320	7,142,347
<i>Total General Fund</i>	<i>7,798,549</i>	<i>7,512,019</i>	<i>7,064,999</i>	<i>7,787,638</i>
All Other Governmental Funds				
Nonspendable	231,950	258,891	165,190	273,410
Restricted	2,132,616	1,729,717	1,935,765	1,784,819
Committed	679,115	559,216	486,670	1,520,206
Unassigned	(205,461)	(119,062)	(2,240,935)	(2,175,920)
<i>Total All Other Governmental Funds</i>	<i>2,838,220</i>	<i>2,428,762</i>	<i>346,690</i>	<i>1,402,515</i>
<i>Total Governmental Funds</i>	<i>\$10,636,769</i>	<i>\$9,940,781</i>	<i>\$7,411,689</i>	<i>\$9,190,153</i>



Note: Gasb 54 was implemented during year 2011. Asset classifications for the years 2008 - 2010 were not audited.

2015	2014	2013	2012	2011	2010
\$230,977	\$294,315	\$231,762	\$171,906	\$123,363	\$122,612
399,133	291,201	336,772	415,065	266,188	246,735
5,592,477	6,598,310	7,392,204	5,573,277	4,684,103	3,424,467
6,222,587	7,183,826	7,960,738	6,160,248	5,073,654	3,793,814
326,191	331,445	191,522	249,040	208,718	263,459
1,435,364	1,689,335	1,914,948	1,744,505	1,930,548	2,519,190
1,935,024	2,937,584	5,425,408	937,834	1,230,419	1,461,609
0	0	0	0	0	0
3,696,579	4,958,364	7,531,878	2,931,379	3,369,685	4,244,258
\$9,919,166	\$12,142,190	\$15,492,616	\$9,091,627	\$8,443,339	\$8,038,072

Note: Gasb 54 was implemented during year 2011. Asset classifications for the years 2008 - 2010 were not audited.

City of Middleburg Heights, Ohio
Changes in Fund Balances, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

	2019	2018	2017	2016
Revenues				<i>Restated</i>
Property Taxes	\$2,453,751	\$2,239,337	\$2,246,905	\$2,167,136
Payment in Lieu of Taxes	24,423	0	0	0
Income Taxes	21,466,125	20,451,474	19,255,355	20,586,071
Other Local Taxes	688,104	664,827	636,071	649,151
Intergovernmental	3,800,627	1,938,462	1,891,480	1,427,483
Special Assessments	153,132	155,181	189,301	155,858
Interest	197,025	150,016	78,382	60,917
Fines, Licenses and Permits	856,905	1,135,200	1,010,744	871,055
Charges for Services	2,210,188	2,036,858	2,009,978	2,174,446
Other	993,511	840,404	931,879	452,500
Total Revenues	32,843,791	29,611,759	28,250,095	28,544,617
Expenditures				
Current:				
Security of Persons and Property	10,194,715	9,665,115	9,423,855	9,065,650
Public Health and Welfare	271,836	269,917	268,837	265,118
Culture and Recreation	3,633,608	3,503,465	3,291,227	2,902,906
Community Development	1,028,737	865,666	836,562	794,295
Economic Development	415,817	357,388	347,065	346,598
Streets and Highways	1,939,165	1,829,253	2,022,054	1,870,612
Sanitation	1,166,123	1,074,595	968,468	972,643
General Government	7,904,822	8,072,624	7,777,272	7,653,896
Capital Outlay	5,003,627	2,123,456	3,365,276	3,659,361
Debt Service:				
Principal Retirement	460,628	1,438,875	1,442,195	1,500,583
Interest and Fiscal Charges	223,692	261,104	288,484	287,238
TIF Service Payments	24,423	0	0	0
Total Expenditures	32,267,193	29,461,458	30,031,295	29,318,900
<i>Excess of Revenues Over (Under) Expenditures</i>	<i>576,598</i>	<i>150,301</i>	<i>(1,781,200)</i>	<i>(774,283)</i>
Other Financing Sources (Uses)				
General Obligation Bonds Issued		2,200,000		
Refunding Bonds Issued				
Premium on Debt Issuance		28,756		43,195
Payment to Refunded Bond Escrow Agent				
Sale of Capital Assets	119,390	11,585	2,736	2,075
Inception of Capital Lease				
Loan Proceeds				
Transfers In	2,100,000	1,104,143	1,100,000	1,100,000
Transfers Out	(2,100,000)	(1,104,143)	(1,100,000)	(1,100,000)
Total Other Financing Sources (Uses)	119,390	2,240,341	2,736	45,270
Net Change in Fund Balances	\$695,988	\$2,390,642	(\$1,778,464)	(\$729,013)
Debt Service as a percentage of noncapital expenditures	2.38%	6.36%	7.49%	7.76%

2015	2014	2013	2012	2011	2010
\$2,128,945	\$2,097,879	\$2,140,815	\$2,217,751	\$2,299,773	\$2,244,665
0	0	0	0	0	0
18,710,308	18,412,558	18,214,580	17,287,724	16,726,038	16,184,484
656,038	635,656	629,209	588,245	524,929	514,964
1,534,724	1,421,965	1,949,745	1,799,116	2,544,924	2,878,977
151,447	173,538	186,528	189,768	215,663	218,592
51,625	80,535	(12,318)	69,863	74,330	62,294
1,077,772	967,832	1,647,011	1,255,426	1,076,206	899,685
2,042,336	1,963,858	1,979,092	1,938,131	1,785,024	1,762,696
725,367	671,816	814,859	508,892	337,743	368,072
27,078,562	26,425,637	27,549,521	25,854,916	25,584,630	25,134,429
9,406,505	9,248,436	8,543,082	8,538,832	8,395,875	8,736,581
298,647	310,506	311,680	307,505	330,767	362,515
2,883,957	2,826,499	2,729,357	2,742,285	2,771,542	2,844,270
774,287	684,122	592,322	546,761	532,084	544,812
331,473	323,845	395,327	323,904	304,620	321,510
2,063,160	1,794,482	1,607,261	1,671,530	1,691,980	1,758,271
974,028	1,135,741	1,080,775	1,075,455	1,091,845	933,094
7,765,338	7,391,588	6,829,343	6,692,911	6,620,502	6,771,287
3,030,327	4,122,536	3,404,849	1,324,813	1,494,121	2,131,384
1,632,609	1,573,272	1,302,122	1,647,732	1,988,289	1,973,229
335,018	385,190	367,352	335,900	408,146	477,982
		118,745			
29,495,349	29,796,217	27,282,215	25,207,628	25,629,771	26,854,935
(2,416,787)	(3,370,580)	267,306	647,288	(45,141)	(1,720,506)
		5,860,000			
		263,033			
14,046	20,054	10,650	1,000	303,539	1,807
179,717					143,700
				146,869	607,682
950,000	850,000	805,528	925,000	850,000	2,118,585
(950,000)	(850,000)	(805,528)	(925,000)	(850,000)	(2,118,585)
193,763	20,054	6,133,683	1,000	450,408	753,189
(\$2,223,024)	(\$3,350,526)	\$6,400,989	\$648,288	\$405,267	(\$967,317)
9.86%	14.43%	6.91%	7.94%	9.39%	9.31%

City of Middleburg Heights, Ohio
Tax Revenues by Source, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

Year	Property Taxes	Income Taxes	Other Local Taxes	Total
2019	\$2,453,751	\$21,466,125	\$688,104	\$24,607,980
2018	2,239,337	20,451,474	664,827	23,355,638
2017	2,246,905	19,255,355	636,071	22,138,331
2016	2,167,136	20,586,071	649,151	23,402,358
2015	2,128,945	18,710,308	656,038	21,495,291
2014	2,097,879	18,412,558	635,656	21,146,093
2013	2,140,815	18,214,580	629,209	20,984,604
2012	2,217,751	17,287,724	588,245	20,093,720
2011	2,299,773	16,726,038	524,929	19,550,740
2010	2,244,665	16,184,484	514,964	18,944,113

City of Middleburg Heights, Ohio
Income Tax Revenue Base and Collections (Cash Basis)
Last Ten Years

Tax Year	Tax Rate	Total Tax Collected	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes from Individuals	Percentage of Taxes from Individuals	Taxes from Net Profits	Percentage of Taxes from Net Profits
2019	2.00%	\$21,049,663	\$17,629,127	83.8%	\$1,254,511	6.0%	\$2,166,026	10.2%
2018	2.00%	20,204,584	16,893,208	83.6%	1,090,527	5.4%	2,220,849	11.0%
2017	2.00%	19,021,980	15,964,093	83.9%	1,118,613	5.9%	1,939,274	10.2%
2016	2.00%	19,920,234	16,224,601	81.4%	1,222,815	6.1%	2,472,819	12.4%
2015	2.00%	18,418,282	15,169,769	82.4%	1,136,412	6.2%	2,112,102	11.5%
2014	2.00%	18,238,485	14,976,670	82.1%	1,031,715	5.7%	2,230,099	12.2%
2013	2.00%	18,011,584	14,540,186	80.7%	989,719	5.5%	2,481,680	13.8%
2012	2.00%	17,430,871	14,322,468	82.2%	941,263	5.4%	2,167,140	12.4%
2011	2.00%	16,097,705	13,272,250	82.4%	995,822	6.2%	1,829,633	11.4%
2010	2.00%	15,663,489	12,922,672	82.5%	923,354	5.9%	1,817,462	11.6%

Source: Regional Income Tax Agency "Period 12 Totals" - remitted to the City Between February Year One and January Year Two.

City of Middleburg Heights, Ohio
Principal Taxpayers
Current Year and Nine Years Ago (Cash Basis)

The following are the principal income taxpayers in the City of Middleburg Heights, ranked in order of payroll withholding:

2019

Rank	
1	Southwest General Hospital
2	United Parcel Service
3	Quadax Inc.
4	Zin Technologies Inc.
5	SW General Med Group
6	Berea City School District
7	Amerimark Direct LLC
8	City of Middleburg Heights
9	The Brewer Garrett Co.
10	University Hospitals Health System

2010

2019 Rank	Rank	Taxpayer
1	1	Southwest General Hospital
2	2	United Parcel Service
6	3	Berea City School District
7	4	Amerimark Direct LLC
4	5	Zin Technologies Inc.
3	6	Quadax Inc.
13	7	Middleburg-Legacy Place LLC
15	8	Codonics Inc.
16	9	Polaris Joint Vocational School
11	10	Sunnyside Automotive

Source: Regional Income Tax Agency

Due to legal restrictions and confidentiality requirements, the City cannot disclose the amount of withholdings by taxpayer.

City of Middleburg Heights, Ohio
Property Tax Rates - All Direct and Overlapping Governments
(Per \$1,000 of Assessed Value)
Last Ten Years

Tax Year/ Collection Year	City of Middleburg Heights						Polaris JVS & Berea		Total
	General Fund	Debt Service Fund	Police Pension Fund	Fire Pension Fund	Southwest Community Hospital	Total	School District	Cuyahoga County (1)	
2010/2011	3.35	0.50	0.30	0.30	1.00	5.45	77.30	20.90	103.65
2011/2012	3.35	0.50	0.30	0.30	1.00	5.45	77.40	20.80	103.65
2012/2013	3.35	0.50	0.30	0.30	1.00	5.45	81.30	20.80	107.55
2013/2014	3.35	0.50	0.30	0.30	1.00	5.45	81.20	22.53	109.18
2014/2015	3.35	0.50	0.30	0.30	1.00	5.45	81.10	23.43	109.98
2015/2016	3.35	0.50	0.30	0.30	1.00	5.45	80.40	23.43	109.28
2016/2017	3.35	0.50	0.30	0.30	1.00	5.45	85.29	23.43	114.17
2017/2018	3.35	0.50	0.30	0.30	1.00	5.45	85.29	23.93	114.67
2018/2019	3.75	0.10	0.30	0.30	1.00	5.45	85.29	23.93	114.67
2019/2020	3.75	0.10	0.30	0.30	1.00	5.45	85.29	23.93	114.67

(1) Rate for Cuyahoga County includes the Library, Cleveland Metro Park, Cuyahoga Community College and the Cleveland-Cuyahoga Port Authority.

Source: Cuyahoga County Fiscal Officer

City of Middleburg Heights, Ohio
Assessed and Estimated Actual Value of Taxable Property
Last Ten Years

Tax Year/ Collection Year	Real Property (1)			Personal Property (1)			Public Utility Property (1)			Total			Ratio of Total Assessed		Total Direct Tax Rate Mills
	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Value To Estimated Actual Value	Value To Estimated Actual Value			
2010/2011	\$519,254,880	\$1,483,585,371	\$0	\$0	\$10,990,360	\$12,489,045	\$530,245,240	\$1,496,074,416			35.4%		5.45		
2011/2012	519,580,370	1,484,515,342	-	-	11,396,260	12,950,295	530,976,630	1,497,465,637			35.5%		5.45		
2012/2013	489,803,670	1,399,439,057	-	-	12,277,670	13,951,898	502,081,340	1,413,390,955			35.5%		5.45		
2013/2014	492,306,950	1,406,591,286	-	-	13,374,710	15,198,534	505,681,660	1,421,789,820			35.6%		5.45		
2014/2015	507,534,460	1,450,098,457	-	-	14,352,660	16,309,841	521,887,120	1,466,408,298			35.6%		5.45		
2015/2016	502,118,450	1,434,624,143	-	-	15,405,520	17,506,273	517,523,970	1,452,130,416			35.6%		5.45		
2016/2017	482,861,060	1,379,603,029	-	-	18,081,890	20,547,602	500,942,950	1,400,150,631			35.8%		5.45		
2017/2018	490,560,840	1,401,602,400	-	-	20,351,440	23,126,636	510,912,280	1,424,729,036			35.9%		5.45		
2018/2019	533,431,700	1,524,090,571	-	-	24,165,970	27,461,330	557,597,670	1,551,551,901			35.9%		5.45		
2019/2020	537,928,650	1,536,939,000	-	-	26,350,830	29,944,125	564,279,480	1,566,883,125			36.0%		6.45		

(1) The percentages for all tax years were 35% for all Real Property and 88% for Public Utility Property.

Source: Cuyahoga County Fiscal Officer

City of Middleburg Heights, Ohio
Property Tax Levies and Collections - Real and Public Utility Taxes
Last Ten Years

Tax Year/ Collection Year	Current Levy (1)	Current Collections	Percent of Current Levy Collected	Collection Including Delinquencies (1)	Total Collections As Percent of Current Levy	Accumulated Delinquency
2009/2010	\$2,537,015	\$2,450,568	96.6	\$2,500,072	98.5	\$159,157
2010/2011	2,535,734	2,448,667	98.6	2,544,126	100.0	148,230
2011/2012	2,543,961	2,406,690	94.6	2,487,191	97.8	114,714
2012/2013	2,413,806	2,306,080	95.5	2,373,140	98.3	93,953
2013/2014	2,428,438	2,258,226	93.0	2,326,575	95.8	99,881
2014/2015	2,500,500	2,295,661	92.0	2,360,245	94.4	190,931
2015/2016	2,428,464	2,347,156	96.6	2,395,844	98.7	108,796
2016/2017	2,490,448	2,392,356	96.1	2,472,132	99.3	132,091
2017/2018	2,471,220	2,373,528	96.0	2,465,286	99.7	134,773
2018/2019	2,668,573	2,619,745	98.2	2,721,396	101.9	113,847

(1) Includes homestead/rollback taxes assessed locally but distributed through the State. This reimbursement from the State is a form of Local Property Tax relief which the City accounts for as Intergovernmental Revenue.

Source: Cuyahoga County Fiscal Officer

City of Middleburg Heights, Ohio
Ratios of General Bonded Debt and Legal Debt Margins
Last Ten Years

	2019	2018	2017
General Obligation Bonds	\$4,548,849	\$4,867,222	\$6,128,300
Percent of estimated actual property value	0.28%	0.31%	0.43%
Per Capita	\$285.27	\$305.23	\$384.32
Special Assessment Bonds	2,222,202	2,301,080	205,178
Bond Anticipation Notes			
OPWC Loans	613,039	653,908	694,777
Capital Leases	0	36,657	72,586
Total Gross Indebtedness	<u>7,384,090</u>	<u>7,858,867</u>	<u>7,100,841</u>
Percentage of Personal Income	1.53%	1.63%	1.47%
Per Capita	\$463.07	\$492.84	\$445.31
Less:			
Special Assessment Bonds	(2,222,202)	(2,301,080)	(205,178)
Community & Service Center Refunding Bonds			(930,000)
Community Center Bonds			
Service Center Bonds			
OPWC Loans	(613,039)	(653,908)	(694,777)
Capital Leases	0	(36,657)	(72,586)
Bond Retirement Fund Balance	<u>(314,727)</u>	<u>(302,263)</u>	<u>(681,274)</u>
Total Net Debt Applicable to Debt Limit	<u>4,234,122</u>	<u>4,564,959</u>	<u>4,517,026</u>
Overall Legal Debt Limit			
10 1/2% of Assessed Valuation	<u>59,249,345</u>	<u>58,547,755</u>	<u>53,645,789</u>
Legal Debt Margin Within 10 1/2% Limitations	<u>\$55,015,223</u>	<u>\$53,982,796</u>	<u>\$49,128,763</u>
Legal Debt Margin as a Percentage of the Debt Limit	92.85%	92.20%	91.58%
Unvoted Debt Limitation			
5 1/2% of Assessed Valuation	\$31,035,371	\$30,667,872	\$28,100,175
Net Unvoted Indebtedness Authorized by Council	7,384,090	7,858,867	7,100,841
Less:			
Special Assessment Bonds	(2,222,202)	(2,301,080)	(205,178)
Community & Service Center Refunding Bonds			(930,000)
Community Center Bonds			
Service Center Bonds			
OPWC Loans	(613,039)	(653,908)	(694,778)
Capital Leases	0	(36,657)	(72,586)
General Obligation Bond Retirement Fund Balance	<u>(314,727)</u>	<u>(302,263)</u>	<u>(681,274)</u>
Net Debt Within 5 1/2% Limitations	<u>4,234,122</u>	<u>4,564,959</u>	<u>4,517,025</u>
Unvoted Legal Debt Margin Within 5 1/2% Limitations	<u>\$26,801,249</u>	<u>\$26,102,913</u>	<u>\$23,583,150</u>
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limitation	86.36%	85.11%	83.93%

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

2016	2015	2014	2013	2012	2011	2010
\$7,409,378	\$8,735,456	\$10,201,534	\$11,652,612	\$6,565,000	\$7,985,153	\$9,730,327
0.53%	0.60%	0.70%	0.82%	0.46%	0.53%	0.65%
\$464.65	\$547.81	\$639.76	\$730.75	\$411.70	\$500.76	\$610.20
324,288	454,486	573,824	697,350	815,110	947,096	1,098,379
735,647	776,517	817,387	800,567	754,551	754,551	607,682
107,801	142,316		29,746	99,107	194,701	286,533
8,577,114	10,108,775	11,592,745	13,180,275	8,233,768	9,881,501	12,057,921
1.78%	2.10%	2.41%	2.74%	1.71%	2.05%	2.50%
\$537.88	\$633.94	\$727.00	\$826.56	\$516.35	\$619.69	\$756.17
(324,288)	(454,486)	(573,824)	(697,350)	(815,110)	(947,096)	(1,098,379)
(1,890,000)	(2,900,000)	(4,055,000)	(5,195,000)	(6,285,000)	(7,685,000)	(9,205,000)
(735,647)	(776,517)	(817,387)	(800,567)	(754,551)	(754,551)	(607,682)
(107,801)	(142,316)		(29,746)	(99,107)	(194,701)	(286,533)
(728,872)	(715,630)	(746,425)	(732,000)	(615,483)	(907,696)	(1,586,109)
4,790,506	5,119,826	5,400,109	5,725,612	(335,483)	300,153	(725,782)
52,599,010	54,340,017	54,798,148	53,096,574	52,718,541	55,752,546	55,675,750
\$47,808,504	\$49,220,191	\$49,398,039	\$47,370,962	\$53,054,024	\$55,452,393	\$56,401,532
90.89%	90.58%	90.15%	89.22%	100.64%	99.46%	101.30%
\$27,551,862	\$28,463,818	\$28,703,792	\$27,812,491	\$27,614,474	\$29,203,715	\$29,163,488
8,577,114	10,108,775	11,592,745	13,180,275	8,233,768	9,881,501	12,057,921
(324,288)	(454,486)	(573,824)	(697,350)	(815,110)	(947,096)	(1,098,379)
(1,890,000)	(2,900,000)	(4,055,000)	(5,195,000)	(6,285,000)	(7,685,000)	(9,205,000)
(735,647)	(776,517)	(817,387)	(800,567)	(754,551)	(754,551)	(607,682)
(107,801)	(142,316)		(29,746)	(99,107)	(194,701)	(286,533)
(728,872)	(715,630)	(746,425)	(732,000)	(615,483)	(194,701)	(1,586,109)
4,790,506	5,119,826	5,400,109	5,725,612	(335,483)	105,452	(725,782)
\$22,761,356	\$23,343,992	\$23,303,683	\$22,086,879	\$27,949,957	\$29,098,263	\$29,889,270
82.61%	82.01%	81.19%	79.41%	101.21%	99.64%	102.49%

City of Middleburg Heights, Ohio
Computation of Direct and Overlapping Debt
December 31, 2019

Jurisdiction	Debt Outstanding	Percentage Applicable To City of Middleburg Heights (c)	Amount Applicable To City of Middleburg Heights
Direct:			
General Obligation Bonds	\$ 4,548,849 (a)	100.00%	\$ 4,548,849
Special Assessment Bonds	2,222,202 (a)	100.00%	2,222,202
Loans Payable	613,039 (a)	100.00%	613,039
Total Direct Debt	<u>\$ 7,384,090</u>		<u>\$ 7,384,090</u>
Overlapping:			
Berea School District	\$109,553,000 (b)	27.26%	\$29,868,223
Cuyahoga County	245,120,000 (b)	2.80%	6,872,941
Greater Cleveland Regional Transit	207,010,000 (b)	2.80%	5,804,371
Total Overlapping Debt	<u>\$ 561,683,000</u>		<u>\$ 42,545,536</u>
Total Direct and Overlapping	<u>\$ 569,067,090</u>		<u>\$ 49,929,626</u>

(a) Total General Obligation Debt Outstanding, including Special Assessment Debt with a government commitment. Source: City of Middleburg Heights, Finance Department

(b) Gross General Obligation Debt Outstanding. Source: Cuyahoga County Fiscal Officer

(c) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation.

City of Middleburg Heights, Ohio
Demographic and Economic Statistics
Last Ten Years

Year	Population (1)		Total Personal Income (2)	Per Capita Personal Income (1)		Median Household Income (1)	Unemployment Rate (3)	
2019	15,946	a	\$481,792,444	\$30,214	a	\$66,337	a	7.3%
2018	15,946	a	481,792,444	30,214	a	66,337	a	4.5%
2017	15,946	a	481,792,444	30,214	a	66,337	a	5.7%
2016	15,946	a	481,792,444	30,214	a	66,337	a	5.4%
2015	15,946	a	481,792,444	30,214	a	66,337	a	3.9%
2014	15,946	a	481,792,444	30,214	a	66,337	a	5.6%
2013	15,946	a	481,792,444	30,214	a	66,337	a	7.1%
2012	15,946	a	481,792,444	30,214	a	66,337	a	7.1%
2011	15,946	a	481,792,444	30,214	a	66,337	a	7.7%
2010	15,946	a	481,792,444	30,214	a	66,337	a	9.2%

(1) Source: U.S. Bureau of the Census

(a) 2010 Federal Census

(2) Source: Computation of per capita personal income multiplied by population

(3) Source: Ohio Bureau of Employment Services,
U.S. Department of Labor, Bureau of Labor Statistics for Cleveland MSA

City of Middleburg Heights, Ohio
Principal Employers
Current Year and Nine Years Ago

2019		
Employer	Employees	Percentage of Total City Employment
Southwest General Hospital	2,748	11.08%
United Parcel Service, Inc.	2,579	10.40%
Quadax, Inc.	682	2.75%
Amerimark Direct, LLC	411	1.66%
City of Middleburg Heights	332	1.34%
Polaris Career Center	324	1.31%
Sunnyside Automotive, Inc.	290	1.17%
Zin Technologies, Inc.	286	1.15%
Berea City School District	254	1.02%
University Hospitals Health System	109	0.44%
Total	8,015	32.31%
Total City Employment	24,807	

2010		
Employer	Employees	Percentage of
Southwest General Hospital	2,639	15.27%
United Parcel Service	1,862	10.77%
Amerimark Direct LLC	555	3.21%
City of Middleburg Heights	434	2.51%
Quadax, Inc.	410	2.37%
Berea City School District	270	1.56%
Polaris Joint Vocational	268	1.55%
Codonics, Inc.	192	1.11%
Giant Eagle	168	0.97%
Zin Technologies, Inc.	166	0.96%
Total	6,964	40.28%
Total City Employment	17,287	

Source: Regional Income Tax Agency. Total City Employment based upon estimate from the Regional Income Tax Agency withholding information.

City of Middleburg Heights, Ohio
Full-Time City Employees by Function/Program
Last Ten Years

Function/Program	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
General Government:										
Council	2	2	2	2	2	2	2	2	2	2
Finance	4	4	4	5	5	5	5	5	5	5
Law	2	2	2	2	2	2	2	2	2	2
Mayor's Court	2	2	2	2	2	2	2	2	2	2
Mayor's Office	3	3	3	3	3	3	3	3	4	4
Public Service	26	29	29	33	33	34	34	34	34	34
Community Development:										
Planning & Zoning	1	1	1	1	1	1	1	1	1	1
Building	6	6	6	5	5	5	4	4	4	4
Economic Development:										
	1	1	1	1	1	1	1	1	1	1
Public Safety:										
Police	39	39	36	37	38	38	38	38	38	41
Fire	26	27	27	26	27	27	27	27	27	27
Culture and Recreation:										
Programs	2	2	2	2	2	2	2	2	2	2
Recreation Center	11	12	12	9	9	9	9	9	9	9
Streets and Highways:										
Street Department	10	9	9	10	10	10	10	10	10	10
Totals:	<u>135</u>	<u>139</u>	<u>136</u>	<u>138</u>	<u>140</u>	<u>141</u>	<u>140</u>	<u>140</u>	<u>141</u>	<u>144</u>

Source: City of Middleburg Heights, Finance Department

City of Middleburg Heights, Ohio
Operating Indicators by Function/Program
Last Ten Years

Operating Indicators by Function/Program	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Fire										
Emergency Responses	3,392	3,420	3,102	3,037	3,013	2,853	2,821	2,758	2,770	2,553
Ambulance runs	2,744	2,784	2,449	2,550	2,555	2,206	2,155	2,084	2,036	1,904
Fire Runs	648	636	653	487	458	647	666	674	734	649
Fire Safety Inspections/Re-Inspections	430	277	255	292	275	280	317	266	170	338
Fire Protection Systems Inspected	393	393	393	393	29	50	61	51	48	111
Building/Fire Protection Plan Received	161	183	217	204	198	187	156	147	139	139
Number of Community Program Hours	367.5	296.5	231	249	228	285.75	170	237	200	382
Hydrants Tested	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100	1,100
Public Service										
Snowfall in inches ¹	27.7	42.1	44.8	41.7	52	83.73	58	30.8	69.5	59.8
Tons of salt used	3350	5196	3500	3300	4,600	7,300	5,800	3,200	5,796	7,326
Asphalt used in road maintenance (tons)	339.3	755.75	755.75	543.5	548	266	267.5	155.5	351.5	317.5
Concrete used in road maintenance (yards)	235.75	318	329	295.5	266.5	281.5	326	345.5	286.75	458.5
Number of Trees removed	184	190	184	197	180	135	109	160	122	84
Number of Trees planted	70	64	105	133	78	124	120	201	134	198
Senior citizen driveway plowing participants	1061	1109	1,120	1,131	1,138	1,146	1,104	1,119	1,155	1,127
Building										
Number of Permits issued by type:										
Building Permits	193	184	167	189	153	147	223	211	196	166
Electrical Permits	187	196	189	184	146	147	184	185	225	156
Plumbing Permits	174	140	160	138	130	102	126	105	121	92
HVAC Permits	131	183	147	158	150	134	152	133	131	125
Miscellaneous Permits	764	660	689	610	631	559	693	710	734	616
Inspections performed	1712	2289	1,783	1,744	1,437	1,700	2,265	2180	1956	1,671
Estimated value of construction	\$17,907,443	\$48,083,488	\$44,414,934	\$8,686,151	\$27,626,895	\$5,113,017	\$68,254,025	\$40,949,916	\$15,993,740	\$4,940,229
Number of Plans examined	111	125	123	74	87	68	120	106	134	98
Court										
Number of court cases	2208	2344	3,084	3,393	4063	5,228	4,773	5,418	5,599	5,234
Number of violations	2752	2987	3,896	4,104	4936	6,242	5,741	6,590	6,842	6,224
Number of Transferred Cases	74	115	170	244	245	231	264	273	283	259
Number of Waivers taken at Violations Bureau (Est)	413	433	622	725	858	1,140	1,012	1,474	1,539	1,722
Number of Court Appearances	544	778	1,079	1,251	963	1,177	1,161	1,228	1,471	1,330
Number of Waivers received by Mail	226	247	334	517	841	1,182	1,140	1,488	1,506	1,882
Number of Waivers received online	1016	918	1,141	1,199	1353	1,565	1,342	1,259	1083	282

City of Middleburg Heights, Ohio
Operating Indicators by Function/Program (continued)
Last Ten Years

Operating Indicators by Function/Program	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Council										
Number of Ordinances & resolutions	134	94	97	68	87	80	80	100	105	91
Finance										
Number of checks processed (excluding payroll)	3,322	3,379	3,257	3,106	3,552	3,437	3,501	3,461	3,624	3,486
Number of Purchase orders issued	3,635	3,011	2,886	4,308	3,668	3,103	3,628	3,128	3,230	3,122
Number of W-2 forms issued	438	447	456	447	439	445	430	440	429	434
City W-2 Wages (in Millions) 2	\$13.48	\$12.81	\$12.73	\$12.44	\$12.96	\$12.18	\$11.82	\$11.58	\$11.72	\$11.80
Mayor's Office										
Newsletters mailed (Winter and Summer issues) 3	8682	8682	17,364	8,682	8,675	8,413	8,413	8,413	8,413	8,386
Recreation										
Number of Memberships	7,218	7,506	7,773	7,956	8,205	8,223	8,347	7,894	7,788	7,834
Learn to Swim enrollment	869	856	1,112	1,182	1,167	1,200	1,281	1,301	1,362	1,356
Enrollment in athletics programs	1,698	1,744	1,730	1,775	1,989	2,224	2,302	1,718	1,761	1,803
Number of Rental Events	1,750	1,655	1,630	1,507	1,550	1,826	3,089	3,151	2,967	2,172
Enrollment in classes, programs, and special events	18,260	15,894	17,017	17,241	18,744	18,517	17,215	19,805	14,603	13,352
Law										
Number of new litigations filed (traffic & criminal cases)	479	606	542	550	567	523	560	604	552	525
Number of Municipal Court cases heard and disposed	617	646	642	608	582	589	603	635	589	586
Planning & Zoning										
Number of Planning commission agenda items	65	58	68	65	54	58	77	82	82	68
Civil Service										
Number of Exams given	42	32	32	41	58	56	42	41	57	96

1 - National Weather Service, Cleveland, OH - Hopkins International Airport

2 - The 2015 payroll included 27 pay periods as opposed to the normal 26 pay periods.

3 - Newsletters were mailed bi-annually to residents in 2018, instead of annually.

Source: All other data not specifically footnoted was compiled by the departments of the City of Middleburg Heights.

City of Middleburg Heights, Ohio
Capital Asset Statistics by Function/Program
Last Ten Years

Function/Program	<u>2019</u>	<u>2018</u>	<u>2017</u>
General Government:			
Other Departmental Vehicles	5	5	5
City Hall Square Footage	18,746	18,746	18,746
Police:			
Number of Stations	1	1	1
Number of Vehicles	24	22	22
Square Footage of Building	13,400	13,400	13,400
Fire:			
Number of Stations	1	1	1
Number of Vehicles	11	11	12
Square Footage of Building	19,730	19,730	19,730
Culture and Recreation:			
Number of Parks	3	3	3
Number of Vehicles	1	1	1
Recreation Center Square Footage	83,768	83,768	83,768
Public Service:			
Number of Vehicles	52	52	46
Service Center Square Footage	62,445	62,445	62,445
Streets (miles)	65	65	65

Source: City of Middleburg Heights, Finance Department

2016	2015	2014	2013	2012	2011	2010
5 18,746	5 18,746	5 18,746	5 18,746	5 18,746	5 18,746	5 18,746
1 25 13,400	1 25 13,400	1 25 13,400	1 25 13,400	1 23 13,400	1 23 13,400	1 25 13,400
1 12 19,730	1 12 19,730	1 11 19,730	1 10 19,730	1 10 19,730	1 10 19,730	1 10 19,730
3 1 83,768	3 1 83,768	3 1 83,768	3 1 83,768	2 2 83,768	2 2 83,768	2 1 83,768
47 62,445 65	47 62,445 65	47 62,445 65	45 62,445 65	44 62,445 65	42 62,445 65	45 62,445 65

Source: City of Middleburg Heights, Finance Department

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OHIO AUDITOR OF STATE KEITH FABER



CITY OF MIDDLEBURG HEIGHTS

CUYAHOGA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JULY 21, 2020**