# MIAMI COUNTY PUBLIC HEALTH DISTRICT MIAMI COUNTY, OHIO

# **AUDIT REPORT**

FOR THE YEAR ENDED DECEMBER 31, 2019

James G. Zupka, CPA, Inc. Certified Public Accountants



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Members of the Board Miami County Public Health District 510 W Water Street, Suite 130 Troy, Ohio 45373

We have reviewed the *Independent Auditor's Report* of the Miami County Public Health District, Miami County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2019 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Miami County Public Health District is responsible for compliance with these laws and regulations.

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Keith Faber Auditor of State Columbus, Ohio

July 7, 2020

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# MIAMI COUNTY PUBLIC HEALTH DISTRICT MIAMI COUNTY, OHIO AUDIT REPORT FOR THE YEAR ENDED DECEMBER 31, 2019

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Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

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Ohio Society of Certified Public Accountants

# **INDEPENDENT AUDITOR'S REPORT**

To Members of the Board Miami County Public Health District Troy, Ohio The Honorable Keith Faber Auditor of State State of Ohio

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the cash balances, receipts, and disbursements by fund type, and related notes of the Miami County Public Health District, Miami County, Ohio (the District), as of and for the year ended December 31, 2019.

### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the District prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and the Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements. Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material

Though the District does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis of Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2019, or changes in financial position thereof for the year then ended.

# **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the Miami County Public Health District, Ohio, as of December 31, 2019, and its combined cash receipts and disbursements for the year then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, as described in Note 2.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 22, 2020, on our consideration of the Miami County Public Health District, Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Miami County Public Health District, Ohio's internal control over financial reporting and compliance.

James G. Zupka, CPA, President Distribution of the constraints of th

May 22, 2020

# MIAMI COUNTY PUBLIC HEALTH DISTRICT MIAMI COUNTY, OHIO COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2019

Coch Pagaints	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts	\$ 479,075	¢ 62	470 129
Property Taxes		\$ 63	479,138
Charges for Services	778,372	21,806	800,178
Fines, Licenses and Permits	717,899	496,211	1,214,110
Intergovernmental:		<b>5</b> 04 <b>5</b> 0 <b>0</b>	
Grants	444,148	594,592	1,038,740
Other	54,416	14,578	68,994
Earnings on Investment	0	75	75
Total Cash Receipts	2,473,910	1,127,325	3,601,235
Cash Disbursements			
Current:			
Health:			
Salaries - Employees	1,291,318	738,064	2,029,382
Supplies	205,313	21,295	226,608
Equipment	39,376	23,287	62,663
Contracts-Repair	15,908	1,011	16,919
Contracts-Services	235,446	32,255	267,701
Rentals	72,800	4,429	77,229
Travel and Expenses	19,099	7,846	26,945
Advertising and Printing	3,855	0	3,855
Public Employees Retirement	179,749	103,141	282,890
Workers Compensation	19,929	11,568	31,497
Remittances-State	1,415	25,214	26,629
Other Expenses	410,293	105,150	515,443
Total Cash Disbursements	2,494,501	1,073,260	3,567,761
Excess of Receipts Over (Under) Disbursements	(20,591)	54,065	33,474
Other Financing Receipts (Disbursements)			
Refund of Current Year Revenue	0	(3,262)	(3,262)
Refund of Prior Year Revenue	(476)	(300)	(776)
Advances In	136,000	125,043	261,043
Advances Out	(125,043)	(136,000)	(261,043)
Refunds	1,856	0	1,856
Reimbursements	110,842	0	110,842
Total Other Financing Receipts (Disbursements)	123,179	(14,519)	108,660
Net Change in Fund Cash Balances	102,588	39,546	142,134
Fund Cash Balances, January 1, 2019	2,897,530	293,067	3,190,597
Restricted	0	128,545	128,545
Assigned	7,899	204,068	211,967
Unassigned (Deficit)	2,992,219	0	2,992,219
Fund Cash Balances, December 31, 2019	\$ 3,000,118	\$ 332,613	\$ 3,332,731

See accompanying notes to the basic financial statements

# NOTE 1: **<u>REPORTING ENTITY</u>**

The constitution and laws of the State of Ohio establish the rights and privileges of the Miami County Public Health District, Miami County, (the District) as a body corporate and politic. A seven-member Board and a Health Commissioner govern the District. This District's services include communicable disease investigations, immunizations clinics, inspections, public health nursing services and issued health-related licenses permits.

The District's management believes these financial statements present all activities for which the District financially accountable.

### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basis of Presentation

The District's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types organized on a fund type basis.

### B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the District are presented below:

#### 1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

# 2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The District had the following significant Special Revenue Funds:

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### B. **<u>Fund Accounting</u>** (Continued)

### 2. Special Revenue Funds (continued)

<u>Women, Infants, and Children (WIC) Fund</u> – This is a Federal grant fund that accounts for the Special Supplemental Nutrition Program for Women, Infants, and Children.

<u>Maternal and Child Health Fund</u> – This fund receives contractual fees and Federal grants for providing health care services to mothers and children.

<u>Reproductive Health and Wellness Fund</u> – This fund receives contractual fees and Federal grants for providing health care services to men and women for reproductive purposes.

<u>Public Health Infrastructure Fund</u> – This fund receives Federal grants for providing health care services related to Public Health Emergency Preparedness.

*Food Service Fund* – This fund accounts for revenues and expenditures related to the sale of food service permits.

### C. Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

# D. Budgetary Process

The Ohio Revised Code requires the District to budget each fund annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, or object level of control, and appropriations may not exceed estimated resources. The District's Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Budgetary Process (Continued)

### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances (on normal purchase orders) outstanding at year end are carried over, and need not be re-appropriated. Encumbrances (on blanket purchase orders) outstanding at year end are canceled, and re-appropriated in the subsequent year.

A summary of the 2019 budgetary activity appears in Note 3.

### E. Capital Assets

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### F. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### G. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Non-spendable

The District classifies assets as *non-spendable* when legally or contractually required to maintain the amounts intact.

2. <u>Restricted</u>

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

# NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# G. **Fund Balance** (Continued)

3. Committed

The Board can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Board amends the resolution. *Committed* fund balances also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds, other than the general fund, report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by the Board or a District official delegated that authority by resolution, or by State Statute.

5. Unassigned

*Unassigned* fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts, when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# NOTE 3: **<u>BUDGETARY ACTIVITY</u>**

Budgetary activity for the year ending December 31, 2019, follows:

2019 Budgeted vs. Actual Receipts						
	Budgeted	Actual				
Fund Type	Receipts	Receipts	Variance			
General	\$ 2,459,700	\$ 2,611,766	\$ 152,066			
Special Revenue	1,309,019	1,252,368	(56,651)			
Total	\$ 3,768,719	\$ 3,864,134	\$ 95,415			
2019 Budgeted vs. Actual Budgetary Basis Expenditure						
	Appropriation	Budgetary				
Fund Type	Authority	Expenditures	Variance			
General	\$ 3,931,699	\$ 2,627,920	\$1,303,779			
Special Revenue	1,291,268	1,214,928	76,340			
Total	\$ 5,222,967	\$ 3,842,848	\$1,380,119			

#### NOTE 4: **DEPOSITS AND INVESTMENTS**

As required by the Ohio Revised Code, the Miami County Treasurer is custodian for the District's deposits. The County's deposit and investment pool holds the District's assets, valued at the Treasurer's reported carrying amount.

# NOTE 5: INTERGOVERNMENTAL FUNDING AND PROPERTY TAXES

#### Intergovernmental Funding

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

#### Property Taxes

Real property taxes becomes a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the District is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Other Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half payment is due February 14. The second half payment is due June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

# NOTE 6: **INTERFUND BALANCES**

#### Advances

Outstanding advances at December 31, 2019, consisted of \$50,042 advanced to Safe Communities, Women Infant and Children, Get Vaccinated, and Public Health Infrastructures funds to provide working capital for operations or projects.

#### NOTE 7: **<u>RISK MANAGEMENT</u>**

The district is exposed to various risks of property and casualty losses, and injuries to employees. The District insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Insurance Services Group, Inc. (York) functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is also administered by York. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements, and other expenses resulting from covered claims that exceed the members' deductibles.

# A. Casualty and Property Coverage

APEEP provides PEP with an excess risk-sharing program. Under this arrangement, PEP retains insured risks up to an amount specified in the contracts. At December 31, 2019, PEP retained \$350,000 for casualty claims and \$100,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### B. Financial Position

PEP's financial statements (audited by other auditor's) conform with generally accepted accounting principles, and reported the following assets, liabilities, and net position at December 31, 2018 (the latest information available):

	2018
Assets	\$49,921,998
Liabilities	(14,676,199)
Net Position	\$35,245,799

# NOTE 7: **<u>RISK MANAGEMENT</u>** (Continued)

At December 31, 2018, the liabilities above include approximately \$13.0 million of estimated incurred claims payable. The assets above also include approximately \$11.8 million of unpaid claims to be billed. The Pool's membership increased to 538 members in 2018. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2019, the District's share of these unpaid claims collectible in future years is approximately \$5,000.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership.

# 2019 Contributions to PEP

\$ 9,325

After one year of membership, a member may withdraw on the anniversary of the date of joining PEP, if the member notifies PEP in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to PEP. Also, upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

# NOTE 8: DEFINED BENEFIT PENSION PLANS

# Ohio Public Employees Retirement System

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes to this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contributions rates. OPERS members contributed 10 percent of their gross salaries and the District contributed an amount equaling 14 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2019.

Retirement Rates	Year	Member Rate	Employer Rate
OPERS - Local	2008-2019	10%	14%

### NOTE 9: **POSTEMPLOYMENT BENEFITS**

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, that includes multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the Traditional Pension and the Combined plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 0.0 percent during calendar year 2018, and 1.0 percent during calendar year 2019.

# NOTE 10: CONTINGENT LIABILITIES

Amount grantor agencies pay to the District are subject to audit and adjustment by the grantor, principally the Federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To Members of the Board Miami County Public Health District Troy, Ohio The Honorable Keith Faber Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller of the United States, the financial statements of the Miami County Public Health District, Miami County, Ohio, as of and for the year ended December 31, 2019, and the related notes to the financial statements, and have issued our report thereon dated May 22, 2020, wherein we noted that the Miami County Public Health District, Ohio, followed the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Miami County Public Health District, Ohio's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Miami County Public Health District, Ohio's internal control. Accordingly, we do not express an opinion on the effectiveness of the Miami County Public Health District, Ohio's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Miami County Public Health District, Ohio's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Miami County Public Health District, Ohio's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Miami County Public Health District, Ohio's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James G. Zupka, CPA, President President James G. Zupka, CA, President James G. Zupka, CPA, Designer, S. Zupka, CPA, Designer, S. Zupka, CPA, Designer, S. Zupka, CPA, Inc. Certified Public Accountants

May 22, 2020

# MIAMI COUNTY PUBLIC HEALTH DISTRICT MIAMI COUNTY, OHIO SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2019

The prior audit report, as of December 31, 2018, included no citations, or instances of noncompliance. Management letter recommendations were corrected.

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# MIAMI COUNTY PUBLIC HEALTH DISTRICT

### **MIAMI COUNTY**

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbrtt

**CLERK OF THE BUREAU** 

CERTIFIED JULY 21, 2020

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