

# City of Sidney Ohio



## Annual Comprehensive Financial Report

For the Year Ended  
December 31, 2023

City of Sidney, Ohio  
Annual Comprehensive Financial Report  
Year Ended December 31, 2023



Prepared by:  
Finance Department  
Renee DuLaney, CPA, Finance Officer



65 East State Street  
Columbus, Ohio 43215  
ContactUs@ohioauditor.gov  
800-282-0370

City Council  
City of Sidney  
201 West Poplar Street  
Sidney, Ohio 45365

We have reviewed the *Independent Auditors' Report* of the City of Sidney, Shelby County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2023 through December 31, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Sidney is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

September 05, 2024

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**CITY OF SIDNEY, OHIO  
LIST OF PRINCIPAL OFFICIALS  
DECEMBER 31, 2023**

**CITY COUNCIL MEMBERS**

Mike Barhorst, Mayor

Steve Wagner, Vice-Mayor

Martha Milligan

Jenny VanMatre

Joe Moniaci

Scott Roddy

Cory Huelskamp

**CITY MANAGER**

Andrew Bowsher

**LAW DIRECTOR**

David Busick

**CITY CLERK**

Kari Egbert

**SENIOR DIRECTORS**

Renee DuLaney, CPA	Finance Officer
Mark McDonough	Police Chief
Jon Crusey	Public Works Director
Barbara Dulworth	Community Development Director
Duane Gaier	Parks & Recreation Director
Chad Hollinger	Fire Chief
Joel Glass	IT Director
Kelly Holthaus	HR Director



## **City of Sidney**

### **Letter of Transmittal for 2023 Annual Comprehensive Financial Report**

June 26, 2024

Honorable Mayor, Members of City Council and Citizens of the Sidney, Ohio:

The Annual Comprehensive Financial Report (ACFR) of the City of Sidney, Ohio for the year ended December 31, 2023, is hereby submitted for your review.

Ohio law requires that cities file their annual financial reports with the Ohio Auditor of State's office. Additionally, the Ohio Administrative Code requires that those reports be prepared pursuant to accounting principles generally accepted in the United States of America. The preparation of this ACFR represents the commitment of the City of Sidney to adhere to nationally recognized standards of excellence in financial reporting.

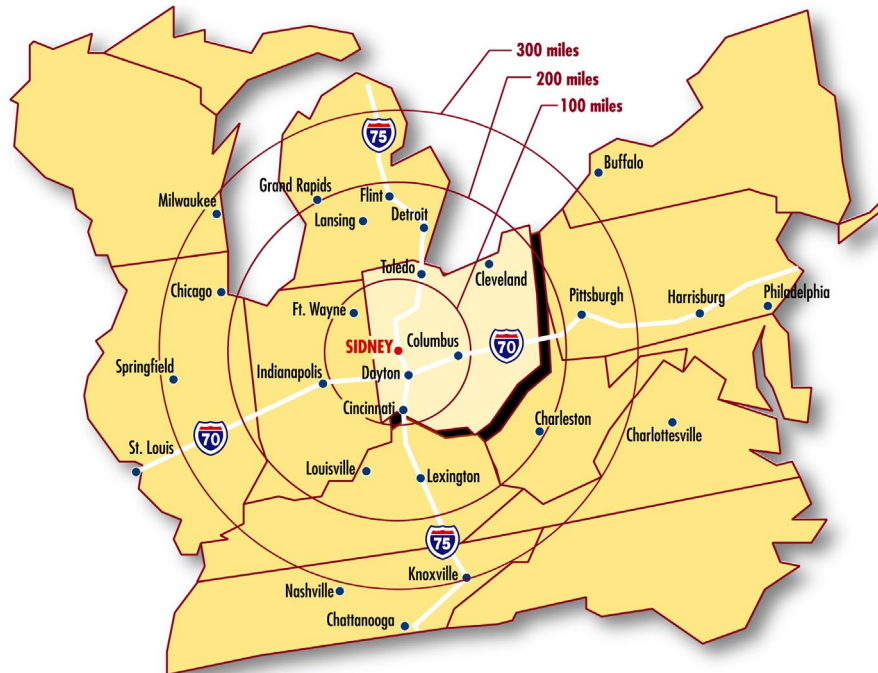
City of Sidney staff prepared all statements, schedules, and other presentations in this report. Management assumes full responsibility for the completeness and reliability of the information contained in this report, based on a comprehensive framework of internal control established for this purpose. Since the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Management's Discussion and Analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complement this letter of transmittal and should be read in conjunction with it.

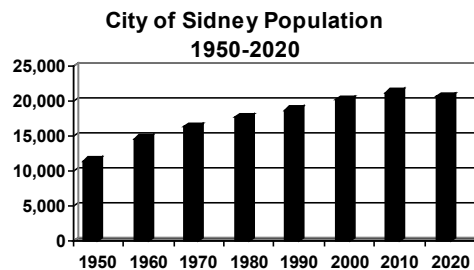
The independent accounting firm of Clark Schaefer Hackett audited the basic financial statements of the City of Sidney that are included in this report. The financial statements have received an unmodified ("clean") opinion. The independent auditor's report is located at the front of the financial section of this report. The audit was designed to meet the requirements of the Federal Single Audit Act and the related Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). The auditors' report on internal controls and compliance with applicable laws and regulations can be found in a separately issued single audit report.

## PROFILE OF THE CITY

The City of Sidney contains approximately 12.1 square miles and is located in west central Ohio, approximately 37 miles north of Dayton, 85 miles west of Columbus, 100 miles south of Toledo, and 120 miles east of Indianapolis. The City is serviced by Interstate 75 and State Routes 29 and 47, as well as CSX and Conrail railroads. The City of Sidney is the county seat of Shelby County and is the only city within the county.



The City's population growth trend averaged an 11.0% increase per decade from 1950 to 2010. The 2020 Census reported a total population of 20,589, a decrease of 3.0% over the 2010 census. This trend mirrors Shelby County's 2020 census with a population of 48,230, which experienced a 2.4% decrease in population since 2010.



### Municipal Services and Facilities

Sidney is a total service community providing a broad range of services for the citizens of the community, including: police and fire protection; emergency medical / ambulance services; water treatment and distribution; sanitary sewer and waste water treatment services; storm water monitoring and management; street construction and maintenance; refuse / garbage collection and disposal; parks and recreation facilities and programs; operation and maintenance of a municipal cemetery; operation

and maintenance of a municipal airport; and operation and maintenance of a county-wide transit system.

### **Governmental Organization**

In 1954, the voters of Sidney adopted a charter and approved a council-manager form of government. Accordingly, the City may exercise all powers of local self-government under the Ohio Constitution to the extent not in conflict with applicable general laws of the State. This form of “home rule” provides a great measure of local administrative and legislative control and efficiencies while maintaining direct participation by the residents of the community.

The legislative authority of the City is vested in a seven-member Council. Three members are elected at large and four represent specific wards of the City. Council members are elected to overlapping four-year terms. The Council enacts legislation to provide for City services, adopts budgets, levies taxes, borrows money, licenses and regulates businesses and trades, and performs such other duties consistent with the Charter. The presiding officer of the Council is the Mayor, who is a member of Council. The Mayor is elected to that position by a vote of the Council members. Council positions, including the Mayor, are part-time positions. The chief executive and administrative officer of the City is the City Manager, who is appointed for an indefinite term and serves at the pleasure of Council.

### **Budgetary Controls**

City Council adopts an annual budget for all funds and approves subsequent amendments to that budget as needed. The annual budget serves as the foundation for the City’s financial control. The “legal level of control” is the level of detail as approved by Council in its appropriation ordinances. Total expenditures and encumbrances cannot exceed the amount approved by Council at the legal level of control. Legal level of control for the City of Sidney is based on object of expenditure for each department as follows: 1) Personal Services and 2) Contractual, Materials and Other.

As a budgetary control, a purchasing control system is maintained which generally requires that an applicable appropriation be encumbered, or reserved, before a purchase may be made or a contract executed.

## **ECONOMIC CONDITIONS AND OUTLOOK**

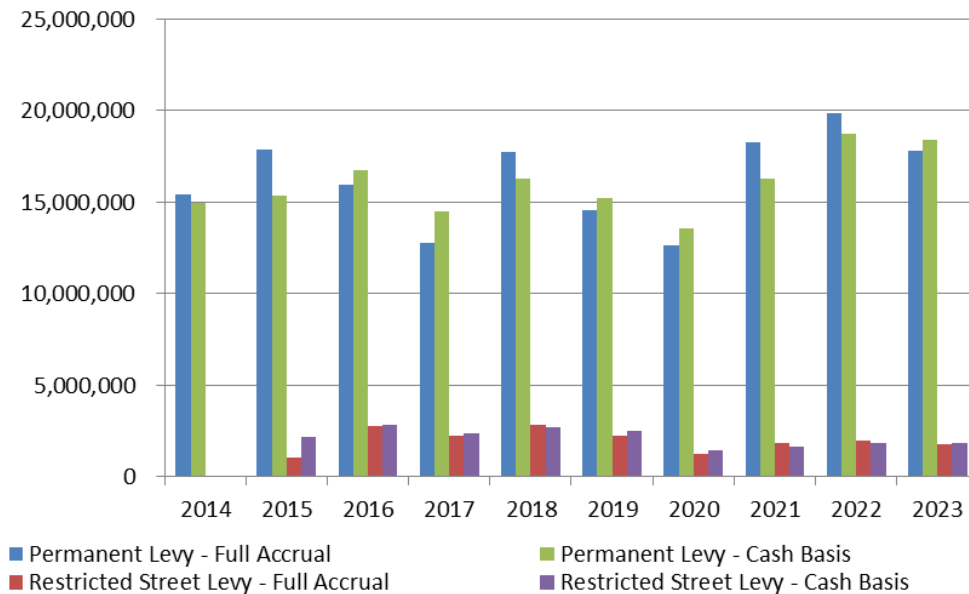
### **Economic Environment - Historically**

Sidney’s history as a strong industrial center is rooted in its strategic location. The construction of the Miami-Erie Canal between 1825 and 1837 connected Sidney with the major trade centers in Ohio to the north and south. The need for labor to construct the canals provided an influx of settlers to the area. The opening of the canal in 1837 brought an increase in regional trade and the first significant period of economic growth in Sidney. As the influence of the canal declined, railroads emerged. East-west rail began to be laid in Sidney in 1851, followed by north-south rail in 1856. The rail system offered a more rapid and economical means of transport for goods and passengers, further enhancing growth in Sidney. Sidney is still served by these railroad lines today. The construction of I-75 through Sidney in 1962 was another major event in the City’s development. Creating a transportation link between Michigan and Florida, the interstate sparked an inflow of automobile-related factories, as well as warehouse and distribution facilities. Today, Sidney has four interchanges on Interstate 75, providing quick and convenient access for both commercial and industrial users.



The governmental activities primary revenue source is City’s municipal income tax. The City has a permanent 1.5% income tax. In 2014 an additional temporary 5 year restricted street income tax levy was passed for .25% beginning for tax year ending 2015. For tax year 2020 a temporary 5 year restricted street income tax levy for .15% was voted in. Volatility in tax base is mainly from taxpayers changing their estimated taxable income from one tax year to the next. At the start of the current decade (2020) the effects of the COVID-19 pandemic had a major impact on income taxes. In 2021, the income taxes returned to above pre-pandemic levels.

## Municipal Income Tax



### 2023 Economic Activity and Outlook for the Future

Sidney is a City with fundamental strengths – interstate highway location, a large and diverse industrial foundation, stable political environment, long-term close relationship between City government and the private sector, developable land, and capacity to provide services as the City grows.

The City of Sidney has a strong industrial base that is diversified and not dependent upon one sector of the economy. Shelby County has one of the highest percentages of manufacturing jobs per capita of all counties in Ohio.

The City utilizes, where appropriate, the creation of Community Reinvestment Act (CRA) areas and related CRA tax abatements and Enterprise Zone abatements (EZ). Both EZ’s and CRA’s are economic development tools designed to provide property tax abatement. Sidney has five CRA areas that were created since 1994, one of which is the downtown area. The downtown area CRA boundary has been expanded adding the ability to abate 100% of the increased property taxes for fifteen years for remodeling or new construction of one- and two-family dwellings and increase the abatement of new or existing commercial structures from ten years to fifteen years. Other development programs, such as the Shelby County Land Reutilization Corporation, or land bank, and the City’s vacant

property registration program, have been designed to help to stop deterioration and stabilize neighborhoods and preserve and protect the property values of existing properties. The establishment of a Revitalization District is key to developing new dining options in the downtown area by allowing additional liquor permits which led to a Designated Outdoor Refreshment Area (DORA) being established in 2020.

The City works to promote and encourage economic development. The City makes available a Municipal Job Creation Income Tax Credit program and a Municipal Job Retention Grant Program. Where appropriate, the City utilizes tax increment financing (TIF) as an economic development tool to help grow our community. The City currently has three TIF arrangements one was to finance the construction of water and sewer infrastructure that not only allowed an area manufacturer to relocate its operations within the City, but also opened up an additional 290 acres for possible future industrial development began in 2007. Another was for public infrastructure to serve the Echo Business Center subdivision located on Vandemark Road which began in 2011. The last TIF arrangement was for help with economic development for a certified site sold to a MSGA development in late 2020. Ground breaking began in September 2021 for the new Burr Oak Subdivision. This site will be comprised of 226 single-family residential lots, a 236 unit multi-family development and over 70 acres dedicated to commercial restaurant/retail development. This is the city's first major residential subdivision development in approximately 30 years.

Other key residential developments are also in the development pipeline, which consist primarily of the Ohio building, which is a 50 unit historic redevelopment in the heart of Sidney's downtown. Coupled with this is The Mills, project located off Vandamark road, just North of the commercial corridor district. All told, the City currently has over 1200 homes under development, spanning both single-family, and multi-family. All of which are just the start of development campaign that is prioritizing new residences and homes within the City. In fact, the City's primary goal is to work alongside developers to provide a place for economic development, and jobs a place to go home to.

Sidney's largest employer, Emerson Climate Technologies, is in the process of a four-year \$100 million expansion and renovation of their labs and offices in Sidney. The first phase, completed in 2019, included the construction of a two-story 20,000 square foot office addition, a new main entry and guard house, and exterior refacing of the building. Phase two of construction is underway which, when complete, will add 110,000 square feet of engineering lab and testing space. Such space will provide a cutting-edge environment to conduct advanced performance and refrigerants testing with compressors, controls, electronics and other products. To ensure project success, the City provided three types of economic development assistance – partnering with the Dayton-Montgomery County Port Authority to essentially provide Emerson with sales tax relief on the materials purchased for the renovation, granting a four-year Municipal Income Tax Job Retention Tax Credit, and awarding a ten-year, 75% Enterprise Zone (EZ) property tax abatement on the increased value of the improvements.

In 2019, Cargill, Inc. announced plans to invest approximately \$225 million at their Sidney site, increasing its integrated soybean crush capacity and modernizing its operations. When completed, the Sidney facility will be the largest soybean crushing facility in North America. As a significant water user, the City assisted Cargill by offering them the City's Business Water Rate Rebate Program. This new "tool" in the City's economic development tool box offers a sliding discount on their additional water usage over a 10-year period. This program is reserved for either existing businesses that increase their water usage by at least 20% and use more than 100,000 ccf annually or new businesses that use more than 100,000 ccf annually. The City also awarded Cargill a 10-year, 75% Enterprise Zone (EZ) property tax abatement on the increased value of the property improvements.

According to 2020 United States Census Data, Shelby County realizes a net gain of 5,140 workers on a daily basis. While Sidney and Shelby County import a significant portion of their workers, surrounding counties realize a net loss. Miami County sustains a net loss of 7,850 workers per day, Darke County losses 6,925 workers, Champaign County losses 5,198 workers, Logan County losses 2,011 workers, and Auglaize County losses a net 1,433 workers each day.

Another factor that contributes to the growth and stability in Sidney is a spirit of cooperation between the public and private sectors. The Sidney-Shelby Economic Partnership (SSEP) is a non-profit corporation organized to create more employment opportunities and retain the existing employment base in the Sidney and Shelby County area. As a response to area employers seeking qualified employees to fill positions, SSEP introduced and continues to develop the Workforce Academy. The Academy works in the Sidney City School system to introduce students to the various careers available teaching them the skills necessary to enter those careers. The program has grown from 50 students to over 1,900 students.

The CityVisions plan spurred the collaboration of local investors and business proprietors, who united to contribute to the downtown's revitalization and enhancement. This effort led to the installation of mid-block crossings, facilitating pedestrian movement along the streets and encouraging exploration of downtown businesses. In 2023, three expansive arches were erected over roadways, accompanied by smaller illuminated arches in the alleyways. This funded by a genuine public-private collaboration that raised a substantial \$1.6 million for this project and future downtown enhancements.

To encourage further economic growth, the City has reserved vacant acreage considered choice industrial sites in an Industrial Zoning Classification. These sites generally have all utilities within connection distance. For at least eight years, the City of Sidney has been listed in the prestigious Top 100 Micropolitan list by Site Selection magazine. Sidney was ranked 4<sup>th</sup> in 2023. Site Selection's award focuses on new corporate facility projects with significant impact, including headquarters, manufacturing plants, research & development operations and logistics sites, among others. The Office of Management and Budget (OMB) has identified 551 micropolitans in the United States. The OMB defines a micropolitan statistical area as one or more adjacent counties that has one urban core area (a city) of at least 10,000, but less than 50,000, plus adjacent territory that has a high degree of social and economic integration with the core (measured by commuting ties).

Another certified site was the Sidney Ohio Industrial Park. In May 2022, this site was sold to SEMCORP USA LLC. Sidney landed the biggest foreign commercial investment in Ohio history. SEMCORP during the initial phase will establish an 850,000 square foot manufacturing facility to produce lithium-ion battery separator film. This company plans to have 1,200 workers by the year 2025. This manufacturer will be primarily involved in the electric vehicle industry and energy storage supply chains. To ensure project success, the City provided economic development assistance by granting a ten-year Municipal Income Tax Job Creation Tax Credit, and awarding a ten-year, 75% Enterprise Zone (EZ) property tax abatement on the increased value of the improvements. Additionally, The City reengaged with SEMCORP as they started construction on a 90,000 sq. ft. facility, which will house an additional 300 jobs on the Sidney Industrial Site.

Another potential redevelopment site of 5.4 acres is - the Wagner Site. To clear this current Wagner site a \$2 million brownfield redevelopment funds has been awarded from the State of Ohio. Once the site is demolished and environmental remediation is complete this will be available for redevelopment.

## **Focuses on Long –Term Planning and Financial Policies**

The City Council and staff of the City of Sidney are committed to making financial decisions based on a long-term perspective and rooted in sound financial policies. City Council has adopted a comprehensive set of financial policies covering subjects such as fund balance reserves, debt, user charge coverage, and budget-balancing strategies. Council and staff review these policies each year. Those policies act as guardrails around the decisions made by staff and Council. One very important such policy is that the City will maintain a long-term focus in its financial planning activities. Toward that end, City Council adopts an annual update to a five-year capital and operating financial plan.

The product of the five-year plan is a set of strategies for maintaining financial stability and compliance with our financial policies. The City has used this planning process to make early identification of financial trends and timely implementation of financial strategies to counteract the impact of economic downturns. Mid-year updates of the five-year financial plan were first utilized during the Great Recession and at various points since that time when faced with unanticipated revenue declines. The goal is to make timely expenditure reductions as necessary to maintain fiscal stability for now and the future.

Standard & Poor’s has acknowledged the City’s “strong financial management policies” and in 2009 upgraded the City’s bond rating to AA. Standard & Poor’s reaffirmed that rating in 2010, 2011, 2013, and 2014 and again in 2020. City staff and Council are committed to making the financial adjustments necessary to maintain the strong financial position of the City.

## **Major City Initiatives**

### **For the Year and the Future:**

The City plans to design and construct a new City Hall which is estimated to be nearly \$11.9 million with an anticipated 30-year general obligation bond financing in 2024.

The City is looking to build two fire stations. A feasibility study indicated that a replacement to Fire Station #2 and the addition of Fire Station #3 would serve the growing community adequately. Therefore, an estimated cost of nearly \$11.7 million is proposed for design and construction slated for 2024. Also the need for an additional fire engine at Station #3 of nearly \$1 million would be financed. This is anticipated to be financed with general obligation bonds of nearly \$12.7 million.

At all times during this process, the financial planning is based upon a five-year future period and maintenance of cash reserves in accordance with the City’s cash reserves policy over the five-year planning period.

## **AWARDS**

*Certificate of Achievement for Excellence in Financial Reporting.* The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Sidney for its annual comprehensive financial report for the fiscal year ended December 31, 2022. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual

comprehensive financial report. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

A Certificate of Achievement is valid for one year only. The City of Sidney has received the Certificate of Achievement for twenty-five consecutive years. We believe that this annual comprehensive financial report for the year ended December 31, 2023 continues to meet the Certificate of Achievement Program's requirements and we will submit it to the GFOA to determine its eligibility for another certificate.

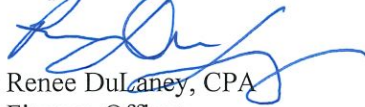
*Distinguished Budget Presentation Award.* The City received the GFOA's Distinguished Budget Presentation Award for its annual budget document for 2023, the twenty-four consecutive year the City has received this award. In order to qualify for the Distinguished Budget Presentation Award, the City's budget document was judged proficient in several categories, including as a policy document, a financial plan, an operations guide, and a communications device.

### **ACKNOWLEDGEMENTS**

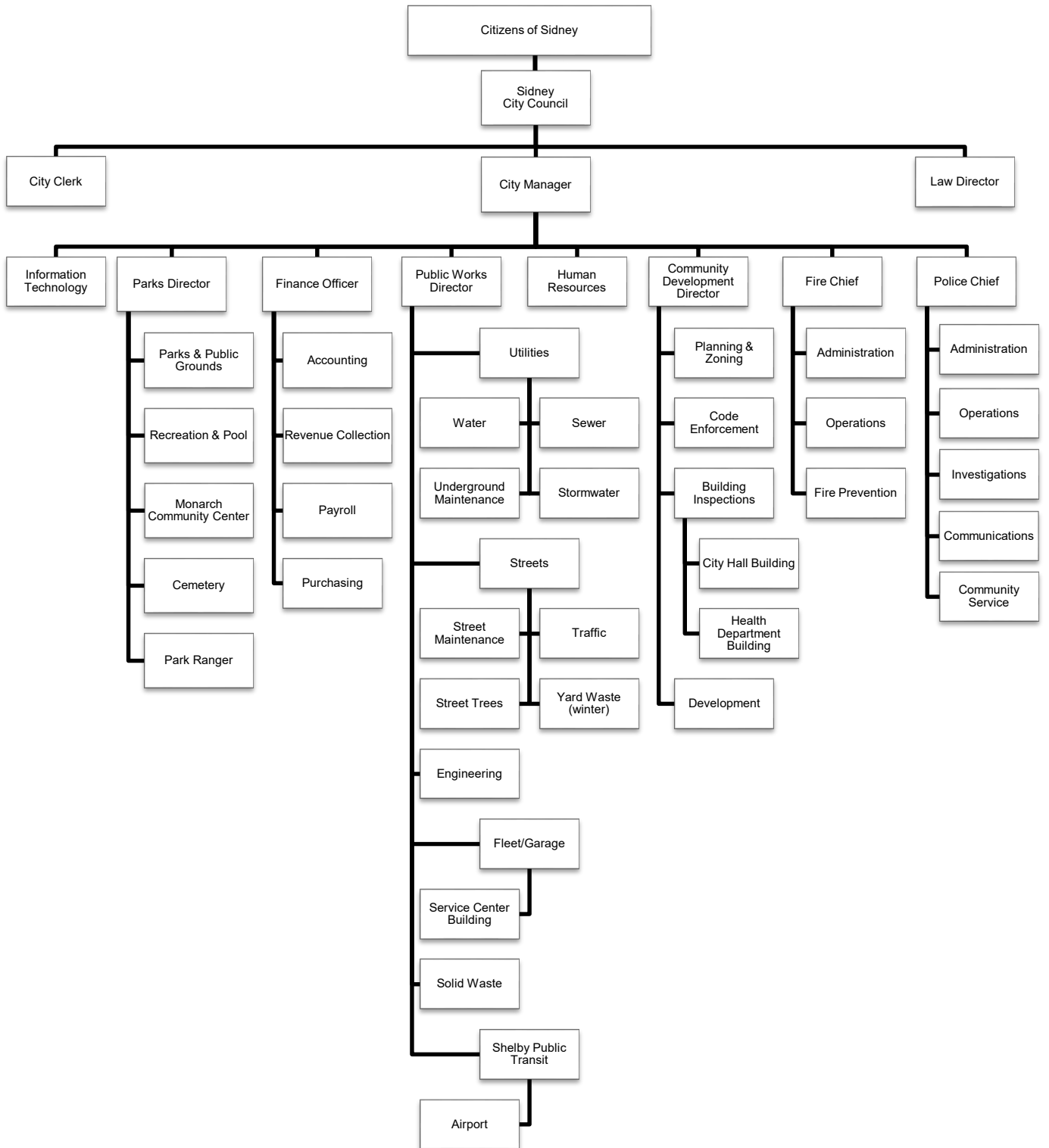
The preparation of this report was made possible by the efforts of the Finance Department staff, including Jennifer Wagner, Accountant/Purchasing Specialist, and Lori Rittenhouse, Payroll Coordinator. Special recognition is extended to Assistant Finance Officer Stacy Burton, for her skillful preparation of the financial statements. Our sincere appreciation is extended to all members of the City of Sidney staff, whose efforts have made this report possible.

Finally, special thanks are extended to Mayor Mike Barhorst and all City Council members whose support enables the City of Sidney to strive for excellence in its financial reporting and to maintain high standards of financial integrity.

Respectfully submitted,



Renee DuLaney, CPA  
Finance Officer





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Sidney  
Ohio**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2022

*Christopher P. Morill*

Executive Director/CEO



**FINANCIAL SECTION**



## INDEPENDENT AUDITORS' REPORT

City Council  
City of Sidney, Ohio  
201 West Poplar Street  
Sidney, Ohio 45365

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sidney, Ohio (the "City"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules and the required pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2024 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Clark, Schaefer, Hackett & Co.*

Springfield, Ohio  
June 26, 2024

**CITY OF SIDNEY, OHIO**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

The management of the City of Sidney provides the following information as an introduction, overview and analysis of the City's financial statements for the year ended December 31, 2023. Readers should also review the basic financial statements on pages 17– 27 to further enhance their understanding of the City's financial performance.

**Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can first understand the City of Sidney as a financial whole. The statements then proceed to provide an increasingly detailed look at specific financial information.

The Statement of Net Position and Statement of Activities (referred to collectively as the government-wide statements) provide information about the activities as an entire operating entity, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The proprietary funds' statements are prepared on the same basis as the government-wide statements.

**Reporting on the City of Sidney as a Whole**

***Statement of Net Position and Statement of Activities***

These government-wide statements answer the question, "How did the City as a whole do financially during 2023?" They are prepared on the accrual basis of accounting, much the same way as for a private enterprise. This basis of accounting includes all assets and deferred outflows of resources and liabilities and deferred inflows of resources and takes into account all of the reporting year's revenues and expenses regardless of when the cash was received or paid.

- *The Statement of Net Position.* This statement (page 17) reports all assets and deferred outflows of resources and liabilities and deferred inflows of resources of the City as of December 31, 2023. The difference between total assets and deferred outflows of resources and total liabilities and deferred inflows of resources is reported as "net position". Over time, increases in net position generally indicate an improvement in financial position while decreases may indicate a deterioration of financial position.
- *The Statement of Activities.* This statement (page 18) serves the purpose of the traditional income statement. It provides consolidated reporting of the results of all activities of the City for the year ended December 31, 2023. Changes in net position are recorded in the period in which the underlying event takes place, which may differ from the period in which cash is received or disbursed. The Statement of Activities displays the expense of the City's various programs net of related revenues, as well as a separate presentation of revenues available for general purposes.

Both of the government-wide statements distinguish functions of the City of Sidney that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, police, fire, judicial, street repair and maintenance, community development and parks. The business-type activities of the City include water, sewer, solid and yard waste collection, stormwater, public transportation, airport, water park and concession stand.

**Reporting on the City of Sidney's Most Significant Funds**

***Fund financial statements***

These statements provide financial position and results of the City's major funds. A fund is an accounting entity created to account for a specific activity or purpose. Major funds of the City of Sidney are the General Fund, Street Repair & Maintenance Fund, Capital Improvement Fund, Municipal Earned Income Tax for Street Capital Fund, Water Fund, Sewer Fund, and Stormwater Fund. The creation of some

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funds is mandated by law and others are created by management to demonstrate financial compliance with budgetary or legal requirements. Funds are classified into three broad categories: governmental funds, proprietary funds, and fiduciary funds.

- *Governmental funds.* Governmental funds are used to account for “governmental-type” activities. Unlike the government-wide financial statements, governmental fund statements use a “flow of financial resources” measurement focus. That is to say, the operating statement of a governmental fund attempts to answer the question “Are there more or less resources that can be spent in the near future as a result of events and transactions of the reporting period?” Increases in spendable resources are reported in the operating statement as “revenues” or “other financing sources.” Decreases in spendable resources are reported as “expenditures” or “other financing uses.” We describe the differences between governmental funds and governmental *activities* (reported in the Statement of Net Position and the Statement of Activities) in reconciliations presented beside the governmental fund financial statements on pages 20 and 22.

The City of Sidney maintains 38 separate governmental funds. The governmental fund financial statements on pages 19 and 21 separately display the governmental funds considered to be major funds. All other governmental funds - the “non-major” funds - are combined into a single column. Detailed financial data for each of the non-major governmental funds is provided in combining statements in the supplementary information section of this report.

- *Proprietary funds.* There are two types of proprietary funds: enterprise funds and internal service funds.
  - Enterprise funds – These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises for which either 1) the intent is that the costs (expenses, including depreciation) be recovered primarily through user charges, or 2) determination of net income is appropriate for management control, accountability or other purposes.

The City of Sidney’s Water Fund, Sewer Fund, and Stormwater Fund are all considered to be major funds and are displayed separately in the proprietary fund statements on pages 23 through 25. The City has five other proprietary funds, the activities of which are combined into one column for non-major funds.

- Internal service funds – Often, governments wish to allocate the cost of providing certain centralized services (e.g., fleet maintenance, revenue collections, information technology) to the other departments of the government entity that use the services. An internal service fund is the appropriate accounting mechanism when it is the intent of the government to recover the full cost of providing the service through user charges to other departments.

The City of Sidney’s five internal service funds are combined into a single column in the proprietary fund financial statements. Detailed financial data for those funds can be found in the combining statements in the supplementary information section of this report.

- *Fiduciary funds.* Fiduciary funds are used to account for resources held for the benefit of parties outside the City government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City’s own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

Of the City of Sidney’s six fiduciary funds, three are custodial funds and three are private-purpose trust funds. The custodial funds are combined and shown as a single column as well as private-purpose trust funds are combined into a single column in the fiduciary statement of net position, on page 26 of this report. The statement of changes in fiduciary net position reported on page 27 includes the custodial fund report in a separate column and the private-purpose trust funds reported in a single column. Detailed

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financial data for the custodial funds can be found in the combining statements in the supplementary information section of this report.

**Other Information**

***Notes to the basic financial statements.***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 28– 67 of this report.

***Required supplementary information.***

In addition to the basic financial statements and notes, this report also contains required supplementary information (RSI). Included in the RSI is the proportionate share of net pension/OPEB asset or liability and schedule of pension/OPEB payment amounts. RSI also contains the budgetary schedules for the General Fund and major special revenue funds. This data is on pages 68 to 75 of this report.

**The City of Sidney as a Whole**

The following table presents condensed information on net position as of December 31, 2023 and 2022.

	<b>Net Position</b>					
	<b>December 31, 2023 and 2022</b>					
	<b><u>Governmental Activities</u></b>		<b><u>Business-Type Activities</u></b>		<b><u>Total</u></b>	
	<b><u>2023</u></b>	<b><u>2022</u></b>	<b><u>2023</u></b>	<b><u>2022</u></b>	<b><u>2023</u></b>	<b><u>2022</u></b>
<b><u>Assets:</u></b>						
Current and other assets	\$ 41,029,176	\$ 39,980,814	\$ 30,608,688	\$ 26,911,500	\$ 71,637,864	\$ 66,892,314
Capital assets	72,736,613	71,460,570	100,202,569	97,021,010	172,939,182	168,481,580
Total assets	<u>113,765,789</u>	<u>111,441,384</u>	<u>130,811,257</u>	<u>123,932,510</u>	<u>244,577,046</u>	<u>235,373,894</u>
Deferred outflows	<u>14,003,976</u>	<u>7,551,283</u>	<u>2,582,082</u>	<u>674,969</u>	<u>16,586,058</u>	<u>8,226,252</u>
Total assets and deferred outflows	127,769,765	118,992,667	133,393,339	124,607,479	261,163,104	243,600,146
<b><u>Liabilities:</u></b>						
Current and other liabilities	5,058,283	5,534,853	4,302,776	2,206,634	9,361,059	7,741,487
Long-term liabilities	2,932,439	3,532,650	42,214,172	44,136,147	45,146,611	47,668,797
Net pension liability	34,385,452	18,378,282	5,410,984	1,498,600	39,796,436	19,876,882
Net OPEB liability	<u>1,997,908</u>	<u>2,675,925</u>	<u>110,591</u>	<u>-</u>	<u>2,108,499</u>	<u>2,675,925</u>
Total liabilities	<u>44,374,082</u>	<u>30,121,710</u>	<u>52,038,523</u>	<u>47,841,381</u>	<u>96,412,605</u>	<u>77,963,091</u>
Deferred inflows	<u>6,449,919</u>	<u>13,666,936</u>	<u>212,297</u>	<u>2,531,547</u>	<u>6,662,216</u>	<u>16,198,483</u>
Total liabilities and deferred inflows	<u>50,824,001</u>	<u>43,788,646</u>	<u>52,250,820</u>	<u>50,372,928</u>	<u>103,074,821</u>	<u>94,161,574</u>
<b><u>Net Position:</u></b>						
Net investment in capital assets	71,527,262	69,735,142	56,067,657	53,270,044	127,594,919	123,005,186
Restricted	6,740,864	6,447,348	-	-	6,740,864	6,447,348
Unrestricted	<u>(1,322,362)</u>	<u>(978,469)</u>	<u>25,074,862</u>	<u>20,964,507</u>	<u>23,752,500</u>	<u>19,986,038</u>
Total net position	<u>\$ 76,945,764</u>	<u>\$ 75,204,021</u>	<u>\$ 81,142,519</u>	<u>\$ 74,234,551</u>	<u>\$ 158,088,283</u>	<u>\$ 149,438,572</u>

The City's assets and deferred outflows were greater than its liabilities and deferred inflows of resources by nearly \$158.1 million at the close of 2023, as compared to \$149.4 million at the close of 2022, an increase of about \$8.6 million.

**CITY OF SIDNEY, OHIO**  
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The largest impact on the City's financial statements in 2023 had absolutely no impact on the City's financial condition; GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27" and GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revised accounting for costs and liabilities related to other postemployment benefits. Users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting the deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board (GASB) standards are national and apply to all governmental financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pension (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach, limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability equal the City's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employee's past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange"—that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in pension benefits, contribution rates, and return of investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability of the statement of net position.

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In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability (asset), respectively, not accounted for as deferred inflows/outflows.

The component, "Net investment in capital assets" increased almost \$4.6 million, or 4%, from approximately \$123.0 million at December 31, 2022 to nearly \$127.6 million at December 31, 2023. Increases in this category of net position generally means that the sum of cash capital asset additions and bond principal repayments were more than the sum of depreciation expense and additional debt now associated with capital assets. During 2023 the City spent approximately \$10.9 million for cash capital additions and debt principal repayments of nearly \$2.5 million. Total depreciation expense for capital assets was approximately \$7.9 million and a loss on the sale of capital asset of nearly \$900,000.

The majority of the City's net position reflects its investment in capital assets (e.g. land, buildings, infrastructure, machinery and equipment); less any related debt used to acquire those assets that is still outstanding plus any significant unspent bond proceeds. The City uses these capital assets to provide services to citizens; therefore, these assets are not available for future spending. Although the City's investment in capital assets is calculated net of related debt, it should be noted that the resources needed to repay debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

Restricted net position is subject to external restrictions as to their use. This category increased approximately \$300,000, or 5%, from December 31, 2022 to December 31, 2023. These dollars are primarily special revenue sources required by some form of law to be restricted for specific purposes.

Unrestricted net position is available for future use as directed by City Council. Overall, this category increased approximately \$3.7 million from nearly \$20.0 million at December 31, 2022 to \$23.7 million at December 31, 2023. It is important to note that although the total unrestricted net position is almost \$23.7 million, the unrestricted net position of the City's business-type activities is positive nearly \$25.1 million, whereas the governmental activities is negative \$1.3 million. The recognition of pension and OPEB expenses under GASB 68 and 75 resulted in a negative \$29.0 million of the 2023 unrestricted net position. The City does not have authority to regulate this. Consequently, in order to compare other changes in unrestricted net assets without GASB 68 & 75 expenses, the following adjustments are needed:

	<b>Governmental</b>		<b>Business-type</b>		<b>Totals</b>	
	<b>Activities</b>		<b>Activities</b>			
	<u><b>2023</b></u>	<u><b>2022</b></u>	<u><b>2023</b></u>	<u><b>2022</b></u>	<u><b>2023</b></u>	<u><b>2022</b></u>
Total Unrestricted Net Position	\$ (1,322,362)	\$ (978,469)	\$ 25,074,863	\$ 20,964,507	\$ 23,752,501	\$ 19,986,038
Pension & OPEB related	<u>(26,050,210)</u>	<u>(24,186,910)</u>	<u>(2,976,966)</u>	<u>(2,659,019)</u>	<u>(29,027,176)</u>	<u>(26,845,929)</u>
Adjusted Unrestricted Net Position	<u>\$ 24,727,848</u>	<u>\$ 23,208,441</u>	<u>\$ 28,051,829</u>	<u>\$ 23,623,526</u>	<u>\$ 52,779,677</u>	<u>\$ 46,831,967</u>
Increase (decrease) in Unrestricted Net Position not related to Pension & OPEB	<u>\$ 1,519,407</u>		<u>\$ 4,428,303</u>		<u>\$ 5,947,710</u>	

Therefore adjusted unrestricted net position are nearly \$52.8 million for 2023. This is an increase of nearly \$5.9 million compared to 2022 which indicates an improvement in the City's financial position.



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**Changes in Net Position for the Years Ended December 31, 2023 and 2022**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
<u>Revenues:</u>						
Program revenues:						
Charges for services	\$2,206,035	\$2,278,049	\$19,180,262	\$17,820,366	\$21,386,297	\$20,098,415
Operating grants and contributions	2,683,025	2,939,645	881,415	658,616	3,564,440	3,598,261
Capital grants and contributions	2,009,511	2,547,786	2,202,620	770,456	4,212,131	3,318,242
General revenues:						
Income taxes	19,556,190	21,810,525	-	-	19,556,190	21,810,525
Property taxes	1,226,024	1,208,991	-	-	1,226,024	1,208,991
Payments in lieu of taxes	70,230	205,333	-	-	70,230	205,333
Lodging taxes	536,337	475,760	-	-	536,337	475,760
Grants and other contributions not restricted to specific programs	1,944,776	833,993	-	-	1,944,776	833,993
Investment income	1,258,930	6,198	1,338,838	138,104	2,597,768	144,302
Gain on sale of capital assets	62,377	28,906	23,935	9,225	86,312	38,131
Miscellaneous	855,386	837,193	85,237	213,290	940,623	1,050,483
<b>Total revenues</b>	<b>32,408,821</b>	<b>33,172,379</b>	<b>23,712,307</b>	<b>19,610,057</b>	<b>56,121,128</b>	<b>52,782,436</b>
<u>Expenses:</u>						
Basic utility services	56,421	65,636	-	-	56,421	65,636
Community development	1,472,860	1,414,951	-	-	1,472,860	1,414,951
Community environment	820,882	461,533	-	-	820,882	461,533
Fire	7,638,813	5,957,571	-	-	7,638,813	5,957,571
General government	2,489,684	1,262,028	-	-	2,489,684	1,262,028
Health	395,343	271,335	-	-	395,343	271,335
Judicial	2,394,969	1,763,387	-	-	2,394,969	1,763,387
Parks and recreation	2,154,513	1,525,525	-	-	2,154,513	1,525,525
Police	7,678,596	6,585,891	-	-	7,678,596	6,585,891
Street repair & maintenance	4,950,756	4,616,163	-	-	4,950,756	4,616,163
Interest on long-term debt	3,507	14,663	-	-	3,507	14,663
Airport	-	-	809,603	761,787	809,603	761,787
Concession Stand	-	-	26,221	21,477	26,221	21,477
Sewer	-	-	6,012,910	4,842,944	6,012,910	4,842,944
Sidney Water Park	-	-	405,909	230,575	405,909	230,575
Solid waste	-	-	1,992,400	1,975,043	1,992,400	1,975,043
Stormwater	-	-	869,403	526,620	869,403	526,620
Transportation	-	-	1,135,150	824,444	1,135,150	824,444
Water	-	-	6,163,477	5,647,816	6,163,477	5,647,816
<b>Total expenses</b>	<b>30,056,344</b>	<b>23,938,683</b>	<b>17,415,073</b>	<b>14,830,706</b>	<b>47,471,417</b>	<b>38,769,389</b>
Excess before transfers	2,352,477	9,233,696	6,297,234	4,779,351	8,649,711	14,013,047
Transfers	(610,734)	(482,499)	610,734	482,499	-	-
Change in net position	1,741,743	8,751,197	6,907,968	5,261,850	8,649,711	14,013,047
Net position, beginning of year	75,204,021	66,452,824	74,234,551	68,972,701	149,438,572	135,425,525
<b>Net position, end of year</b>	<b>\$ 76,945,764</b>	<b>\$ 75,204,021</b>	<b>\$ 81,142,519</b>	<b>\$ 74,234,551</b>	<b>\$ 158,088,283</b>	<b>\$ 149,438,572</b>

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The City's net position increased approximately \$8.6 million for the year ended December 31, 2023 as compared to an increase of almost \$14 million for the prior year.

Total revenues increased approximately \$3.3 million, or 6.3%. Income tax revenue decreased nearly \$2.3 million or 10.3%, due to large corporate estimates paid in 2022. This causes large overpayments and results in a liability to the City, which reduces corporate collections in 2023. Charges for services increased about \$1.3 million, or 6.4%, primarily from higher water utility rates and consumption. Capital grants and contributions increased nearly \$900,000 due to \$1.3 million for the airport parallel taxiway in 2023 versus only \$400,000 in 2022, the parks trail improvements grant of nearly \$1.1 million, donated park assets of over \$200,000, Wagner building grant funding of nearly \$240,000 and OPWC grant dollars over 2022 of nearly \$300,000. These projects were offset by a decrease of \$2.0 million in street funding from 2022 ODOT projects. Investment earnings increased almost \$2.5 million due to increasing interest rates. Payments in lieu of tax revenue decreased about \$135,000 or 66% as a result of closure of the Menards TIF in December 2022. Grants and other contributions not restricted to specific programs increased \$1.1 million as a result of spending down on the American Rescue Plan Act funds.

Total expenses increased nearly \$8.7 million, or 22%, from nearly \$38.8 million in 2022 to \$47.5 million in 2023. Approximately \$5.9 million of this significant increase in program expenses relates to recognition of pension and OPEB expenses under GASB 68 & 75 which the City does not have authority to regulate. Consequently, in order to compare other changes in program expenses without GASB 68 & 75 expenses, the following adjustments are needed:

	<b>Governmental</b>		<b>Business-type</b>		<b>Totals</b>	
	<b>Activities</b>		<b>Activities</b>			
	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>	<u>2023</u>	<u>2022</u>
Total program expenses	\$ 30,056,344	\$ 23,938,683	\$ 17,415,073	\$ 14,830,706	\$ 47,471,417	\$ 38,769,389
Pension & OPEB expense	(4,136,609)	348,141	(749,315)	807,553	(4,885,924)	1,155,694
Contractually required contribution	<u>2,273,312</u>	<u>2,214,682</u>	<u>431,365</u>	<u>384,106</u>	<u>2,704,677</u>	<u>2,598,788</u>
Adjusted program expenses	\$ 28,193,047	\$ 26,501,506	\$ 17,097,123	\$ 16,022,365	\$ 45,290,170	\$ 42,523,871
Increase (decrease) in program expenses not related to Pension & OPEB	<u>\$ 1,691,541</u>		<u>\$ 1,074,758</u>		<u>\$ 2,766,299</u>	

As shown here, of the total \$8.7 million increase in program expenses, nearly \$2.8 million is not related to Pension and OPEB.

Governmental activities

Governmental activities net position increased nearly \$1.7 million from about \$75.2 million at December 31, 2022 to nearly \$76.9 million at December 31, 2023. The category, net investment in capital assets, increased almost \$1.8 million, or 3%, from nearly \$70 million to about \$71.5 million this related to capital additions. Restricted net position increased approximately \$300,000. This change is primarily a result of accumulating resources in the municipal income tax for street levy fund. Unrestricted decreased from a negative \$1 million in 2022 to a negative \$1.3 million in 2023. Without pension and OPEB there was actually an increase in unrestricted net assets of \$1.5 million.

The Statement of Activities reports the expenses of each of the governmental activities programs and the related program revenue that offsets the cost of each program. The amount by which the cost of a particular program exceeds its program revenue represents the extent to which that program must be subsidized by general revenues, such as income taxes, property taxes and unrestricted contributions.

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The following table and graph summarize the net cost of each program:

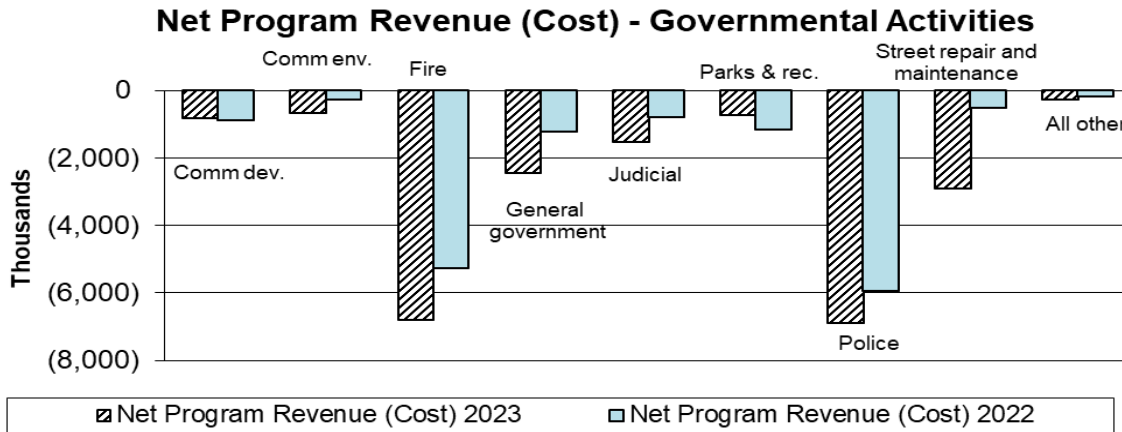
	<b>Expenses and Program Revenues - Governmental Activities</b>					
	<b>Year Ended December 31, 2023</b>			<b>Year Ended December 31, 2022</b>		
	<b>Expense</b>	<b>Program Revenue</b>	<b>Net Revenue (Cost)</b>	<b>Expense</b>	<b>Program Revenue</b>	<b>Net Revenue (Cost)</b>
Community development	\$ 1,472,860	\$ 657,936	\$ (814,924)	\$ 1,414,951	\$ 546,638	\$ (868,313)
Community environment	820,882	156,131	(664,751)	461,533	205,558	(255,975)
Fire	7,638,813	829,199	(6,809,614)	5,957,571	705,918	(5,251,653)
General government	2,489,684	37,070	(2,452,614)	1,262,028	38,512	(1,223,516)
Judicial	2,394,969	835,399	(1,559,570)	1,763,387	985,653	(777,734)
Parks & recreation	2,154,513	1,420,998	(733,515)	1,525,525	378,846	(1,146,679)
Police	7,678,596	764,586	(6,914,010)	6,585,891	632,379	(5,953,512)
Street repair & maintenance	4,950,756	2,033,024	(2,917,732)	4,616,163	4,093,490	(522,673)
All others	455,271	164,228	(291,043)	351,634	178,486	(173,148)
<b>Total governmental activities</b>	<b>\$ 30,056,344</b>	<b>\$ 6,898,571</b>	<b>\$ (23,157,773)</b>	<b>\$ 23,938,683</b>	<b>\$ 7,765,480</b>	<b>\$ (16,173,203)</b>

Overall, the net program cost of governmental activities increased by nearly \$7.0 million, or 43%, from a net program cost of about \$16.1 million in 2022 to \$23.1 million in 2023.

Program revenue for governmental activities decreased nearly \$870,000, of this parks and recreation did see an increase of \$1.0 million from grant funding for trail development. Streets repair and maintenance has a decrease from grant funding of nearly \$2.1 million. Community development program revenue increased about \$110,000 resulting from a portion of grant fund for the Wagner building demolition. Fire reflected increase of about \$120,000 from new operating and capital grants for the Marcs portable radios, protect the protector program, and Lucas defibrillators. In 2023 the City closed out a two year Justice Reinvestment state grant and the City paid back over \$90,000, this is included in judicial decrease of about \$150,000. The City received American Rescue Plan Act grant for two police officers personnel costs and also another state grant for protect the protector program which resulted in an increase of \$130,000.

Program expenses increased \$6.1 million, of this about \$4.4 million relates to pension and OPEB expenses for governmental activities. The remaining nearly \$1.7 million is comprised of the following changes. Fire expenses increased nearly \$360,000, primarily from full year of three new firefighters as well as increased wages from the new union contract that began in 2023. General government increased by about \$900,000 reflects the recognition of loss on repairs for the Ohio Building before giving it to a developer. Parks & recreation increased by nearly \$300,000 due to full year of additional facility maintenance foreman and a ranger which was being split between both parks and code enforcement, also about \$80,000 in additional tree planting and maintenance a portion of this was from a tree grant. Significant staffing overturn and lack of new candidates to be police officers reflected decrease in compensated absences by nearly \$200,000. Community environment increased nearly \$180,000 this comprises of \$60,000 for additional engineering professional services, \$50,000 to code enforcement related expenses such as weed mowing and junk removal, and the addition of a ranger that was split with parks. Judicial expense increased \$153,000 primarily from window repairs in the municipal court historical building.

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**Business-type activities**

Business-type activities' net position increased \$6.9 million, or 9%, from approximately \$74.2 million at December 31, 2022 to about \$81.1 million at December 31, 2023. The category net investment in capital assets increased almost \$2.8 million, a result of cash capital purchases of approximately \$4.2 million and principal debt repayments of nearly \$1.9 million, reduced by depreciation expense of nearly \$3.2 million. Unrestricted portion of net position increased \$4.1 million, or 20%, from nearly \$21.0 million to nearly \$25.1 million, which indicates an increase in financial position.

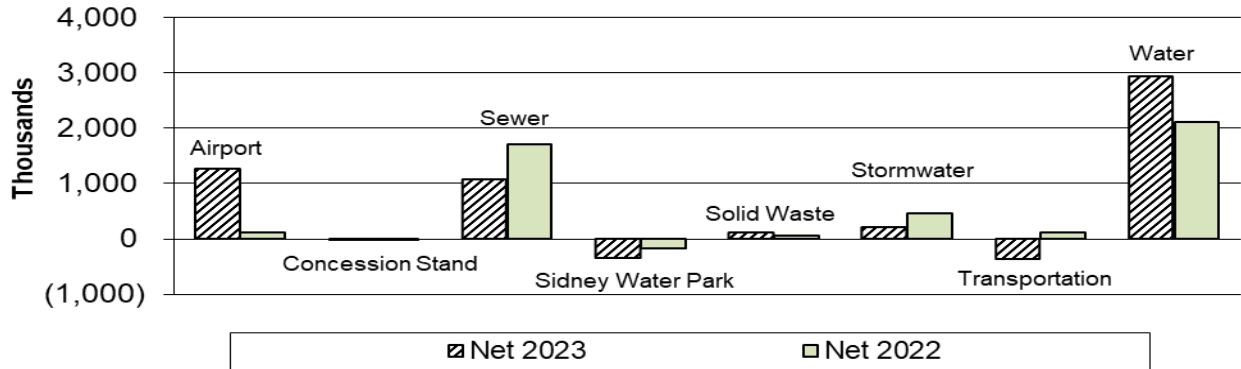
It is the City's policy that revenues of some of the City's business-type activities (Water, Sewer, Solid Waste and Stormwater Funds) are expected to cover all program costs over the long term. The Sidney Water Park is subsidized by the General Fund every year. Transportation fund is also subsidized by both the County and City funds. The revenues of other business-type activities are to help cover specified portions of program costs. The following table summarizes the expenses and program revenues for business-type activities:

	<u>Year Ended December 31, 2023</u>			<u>Year Ended December 31, 2022</u>		
	<u>Expense</u>	<u>Program Revenue</u>	<u>Net</u>	<u>Expense</u>	<u>Program Revenue</u>	<u>Net</u>
			<u>Revenue (Cost)</u>			<u>Revenue (Cost)</u>
Airport	\$ 809,603	\$ 2,074,574	\$ 1,264,971	\$ 761,787	\$ 879,432	\$ 117,645
Concession Stand	26,221	19,017	(7,204)	21,477	20,983	(494)
Sewer	6,012,910	7,079,070	1,066,160	4,842,944	6,553,904	1,710,960
Sidney Water Park	405,909	53,750	(352,159)	230,575	66,545	(164,030)
Solid Waste	1,992,400	2,109,716	117,316	1,975,043	2,035,577	60,534
Stormwater	869,403	1,072,464	203,061	526,620	983,132	456,512
Transportation	1,135,150	765,209	(369,941)	824,444	948,077	123,633
Water	6,163,477	9,090,497	2,927,020	5,647,816	7,761,788	2,113,972
Total business-type activities	<u>\$ 17,415,073</u>	<u>\$ 22,264,297</u>	<u>\$ 4,849,224</u>	<u>\$ 14,830,706</u>	<u>\$ 19,249,438</u>	<u>\$ 4,418,732</u>

Overall, the net program cost of the City's business-type activities changed from net program revenue of nearly \$4.4 million for the year ended December 31, 2022 to a net program revenue of about \$4.8 million for the year ended December 31, 2023. Program revenue for business-type activities increased approximately \$3.0 million, or 16%, and program expenses increased nearly \$2.6 million, or 17%. Program expenses increased nearly \$2.6 million, of this about \$1.5 million related to pension and OPEB expenses for business-type activities.

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**Net Program Revenue (Cost) - Business-type Activities**



Key components of the changes in net program revenue (cost) for each significant program change are as follows:

- The City's sewer decreased from net program revenue of nearly \$1.7 million in 2022 to about \$1.1 million in 2023. Sewer revenue increased by approximately \$500,000, or 8%, as a result of increased rates in 2023 for sewer user charges and consumption. Expenses increased roughly \$1.1 million, or 24%. Large changes were nearly \$300,000 for a planning model study to increase capacity at the facility plant and sewer infrastructure, which is being funded by a forgivable loan from Ohio Water Development Authority. GASB 75 OPERS pension accounts for \$400,000 and OPEB expense and nearly \$200,000 relates to filled vacant positions and wage increases in 2023.
- Water net program revenue changed from net program revenue of approximately \$2.1 million in 2022 to about \$2.9 million in 2023. Revenue increased by about \$1.3 million, or 17%, reflects \$800,000 from increased water charge out rates along with higher consumption and over \$300,000 for grant funds. Expenditures increased by approximately \$500,000, or 9%, is mainly due to GASB 75 OPERS pension and OPEB expense.
- Stormwater net program revenue decreased from nearly \$500,000 in 2022 to about \$200,000 in 2023. Program revenue increased nearly \$90,000, or 9% which reflects the higher rates for stormwater capital costs. Expenses increased approximately \$300,000 which primarily relates to GASB 75 OPERS pension and OPEB expense
- The Shelby Public Transit program (Transportation fund) had net program revenue of about \$120,000 in 2022 to about a net program cost of nearly \$370,000 in 2023, an overall decrease of almost \$500,000. Revenue decreased by nearly \$200,000 due to Ohio Department of Transit changing from monthly to quarterly reimbursements in 2023. The increase in expense of \$310,000 is also mainly due to GASB 75 OPERS pension and OPEB expense.
- Airport fund went from net program revenue of approximately \$100,000 in 2022 to nearly \$1.3 million in 2023 which is an increase of about \$1.1 million. Revenue increased nearly \$1.2 million primarily from grant funding for the parallel taxiway of nearly \$4.0 million of which was spent by end of 2023 was \$1.3 million compared to 2022 grant revenue of nearly \$400,000. Expenses increased slightly by \$45,000 due to increased fuel costs.
- Sidney water park program revenue decreased about \$10,000, 19% due to decrease in attendance, whereas expense increased \$175,000. About \$90,000 relates to GASB 75 OPERS pension and OPEB expense and over \$70,000 of this increase relates to leak at the pool causing increased utilities and repairs.

**Individual governmental funds modified summary and analysis**

Governmental funds, as stated earlier, focus on spendable resources and near-term inflows and outflows of those resources. As such, fund balance measures net resources available for spending at the end of the fiscal year, subject to any stated restrictions on their use.

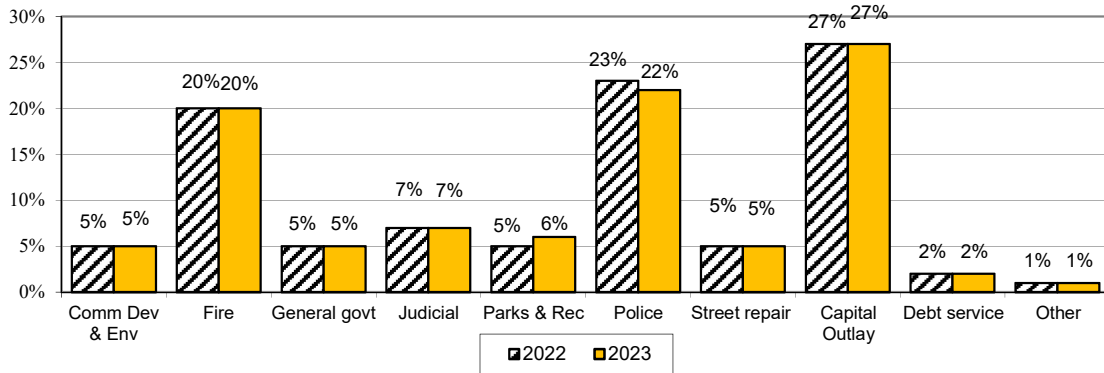
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The combined fund balance of the City's governmental funds at December 31, 2023 was nearly \$24.9 million. Nearly 47% of this total amount represents unassigned fund balances available for spending at the City's discretion. Roughly 23% of the combined fund balance is in a nonspendable, or restricted, form. The portion of fund balance committed by City Council, the highest level of decision making authority, is 7% and those balances assigned are 23%. Nearly \$2.4 million of fund balance has already been assigned to future budget commitments and about \$3.4 million is assigned for capital projects.

Total fund balances of the City's governmental funds increased about \$550,000 from nearly \$24.4 million at December 31, 2022 to about \$24.9 million at December 31, 2023. (See the governmental funds' statement of revenue, expenditures & changes in fund balance on page 21.)

The components of governmental fund expenses are as follows:

**Governmental Fund Expenses by Program**



The composition of expenses by function remained relatively stable from 2022 to 2023. The three largest components of governmental fund expenses are capital outlay, police and fire services. Fire makes up 20% of the total, while police contributes another 22% to 23%. Capital outlay comprises about 27% of governmental expenses. Judicial - consisting mainly of municipal court activities – comprises 7% of governmental activities' expenses. Street repair and maintenance (which includes winter street clean-up) accounts for about 5% of expenses. The community development and environment program expenditures, which includes such activities as community planning, engineering, building inspection, and code enforcement, make up 5% of total governmental expenses. The parks and recreation program is responsible for 5% to 6% of governmental expenses.

The General Fund is the primary operating fund of the City of Sidney, accounting for such activities as police and fire protection, emergency medical services, and parks and recreation. Annually, twenty percent of the budgeted net income tax proceeds are allocated out to the Capital improvement Fund. The General Fund balance increased by nearly \$1.2 million, or 8%, from nearly \$14.4 million at December 31, 2022 to about \$15.6 million at December 31, 2023.

Revenue increased in the General Fund by \$800,000, or 4%, from nearly \$20.2 million in 2022 to almost \$21.0 million in 2023. Local tax revenue decreased about \$570,000 from approximately \$16.7 million for the year ended December 31, 2022 to about \$16.1 million for the year ended December 31, 2023, related to large swing in corporate estimate payments. Intergovernmental revenue increased nearly \$350,000 from grant funding for two police personnel costs. Investment income increased \$1.1 million as a result of the rise in the interest rate market.

General Fund expenditures increased nearly \$800,000, or 4%. This increase is primarily made up of increased expense of around \$85,000 for community development, \$120,000 for community environment, \$230,000 increase for fire, and \$230,000 increase for parks and recreation. Fire expense increase is mainly due to increased wages from the new union contract that began in 2023. The community development increased expense is due to a full year of the Planner position. Engineering professional fees and portion of the full year of Ranger added in 2023 added to the increase in community environment expenses. Parks and

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recreation increased by nearly \$230,000 due to full year of additional facility maintenance foreman and a ranger which was being split between both parks and code enforcement, also about \$80,000 in additional tree planting and maintenance a portion of this was from a tree grant. General Fund transfers were about \$941,000 compared to around \$490,000 in 2022 and are subsidized to various funds. These transfer include the street repair & maintenance \$520,000, transportation services about \$86,000, airport \$80,000, cemetery operations \$70,000, and water park \$185,000.

The Street Repair & Maintenance Fund, used to account for the state-levied gasoline tax and motor vehicle registration fees, is restricted by law for street maintenance and repair activities. The fund balance increased by approximately \$130,000 in 2023. This increase is primarily due to the increased transfer from the general fund of \$520,000 compared to \$237,000 in 2022. The increase in revenue of nearly \$25,000, or 2%, over 2022, whereas the street repair and maintenance expenditure decreased by nearly \$170,000 over 2022 is primarily due to a decrease in capital additions.

The Capital Improvement Fund is used to account for the income tax resources earmarked for capital improvements used for the general improvement of all City facilities and operations. Annually, twenty percent of the budgeted net income tax proceeds are allocated to this Fund. For the year ended December 31, 2023, this fund balance decreased roughly \$1.2 million from nearly \$4.6 million at December 31, 2022 to approximately \$3.4 million at December 31, 2023. In 2023, local tax, which is the allocation of income taxes, decreased \$200,000, or 5%. Intergovernmental revenue decreased nearly \$2.0 million as a result of timing of capital grants from the Ohio Department of Transportation for street projects. Capital-related expenditures decreased approximately \$200,000 from almost \$5.0 million at December 31, 2022 to approximately \$4.8 million at December 31, 2023.

The Municipal Earned Income Tax for Street Capital Fund is used to account for the income tax levy of the additional tax on earned income for street projects. This street levy fund is restricted for the construction, reconstruction, resurfacing and maintenance of streets, alleys, bridges, curbs, and gutters and cost incidental thereto. In 2023 nearly \$1.3 million was spent for this purpose which decreased about \$100,000 from prior year expenditures. For 2023, the special levy generated income tax revenues of nearly \$1.8 million, a decrease of about \$60,000 over 2022. The fund balance increased approximately \$500,000 from nearly \$1.7 million at December 31, 2022 to around \$2.2 million at December 31, 2023.

**Budgetary Basis - Budget versus Actual**

In 2023, the amount in the original budget for General Fund local tax revenues was \$15.7 but was decreased nearly \$200,000 during the year for a total of \$15.5 million based on 2022 revenue coming in lower than expected. Actual tax revenues were over budget expectations by \$640,000, the City tries to be slightly conservative in making projections. Investment income was higher than expected as interest rates continue to increase throughout 2023 by nearly \$720,000. Fire and police expenditures are hard to predict with overtime and unexpected calls. The Fire department budget increased approximately \$60,000 and the Police department budget decreased nearly \$370,000. The increased budget for the Fire department at year-end was not needed, as actual expenditures were over \$300,000 under budget for both police and fire.

**Capital asset and debt administration**

**Capital asset activity**

Significant capital activity for the year ended December 31, 2023 included:

- ✓ The Fire Department utilized American Rescue Plan Act dollars to purchase a medic for \$258,000.
- ✓ Design services for two fire stations and the Municipal Building began in 2023, adding respectively, \$470,000 and \$319,000 to construction in progress.
- ✓ Approximately \$1.2 million of street resurfacing and curb and gutter replacements were completed with approximately \$1.0 million paid with street levy revenue, about \$100,000 paid with County Auto License funds and another \$100,000 paid with Permissive License funds.
- ✓ Echo Drive Extension for additional access was finished in 2023 for nearly \$410,000.

**CITY OF SIDNEY, OHIO**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2023*  
*Unaudited*

- ✓ Recreational park trail extension to Kuther Road began construction in 2023 totaling approximately \$1.2 million.
- ✓ In 2023, Broadway Ave Water Main Replacement Project Phases I and II were placed in construction in progress for a total of \$1.2 million.
- ✓ Linden Avenue and Fairmont Drive Sanitary Sewer Replacement projects were completed and capitalized at nearly \$580,000 and \$312,000, respectively.
- ✓ S Wagner Avenue Water and Sewer Replacement project was placed in construction in progress for nearly \$250,000.
- ✓ Brooklyn Avenue Sanitary Sewer Diversion project was started in 2023, adding nearly \$102,000 to construction in progress.
- ✓ The replacement of three water wells continues, during 2023 nearly \$700,000 was added to construction in progress.
- ✓ At the Sidney Airport Apron B, D, & F rehabilitation spent in 2023 of \$360,000 as well as a grant for the Partial Parallel Taxiway which began in 2023 of which \$1.6 million was recorded in 2023.

Additional detail on the capital asset activity for the year ended December 31, 2023 is presented in the Notes to the Basic Financial Statements in Note 7 on pages 41 – 42.

Debt

Ohio law restricts the amount of debt that a City may issue. The aggregate principal amount of unvoted “net indebtedness” may not exceed 5.5% of the assessed valuation for property tax purposes of all real and personal property located within the City. At December 31, 2023, that debt ceiling was nearly \$31.1 million. Certain debt with a repayment source other than general tax revenues is excluded from the definition of net indebtedness. Under that definition, the City has approximately \$500,000 of net indebtedness as of December 31, 2023, leaving a legal debt margin for unvoted debt of almost \$30.6 million.

An additional statutory limitation restricts total indebtedness – both voted and unvoted – to 10.5% of the real and personal property assessed valuation. That limitation would restrict total City net indebtedness to approximately \$59.3 million, leaving a total debt margin of about \$58.8 million.

A summary of debt outstanding at December 31, 2023 and 2022 is as follows:

	<u>December 31, 2023</u>	<u>December 31, 2022</u>
Governmental activities	\$ 853,462	\$ 1,427,296
Business-type activities	<u>41,752,852</u>	<u>43,635,182</u>
Total	<u>\$ 42,606,314</u>	<u>\$ 45,062,478</u>

See additional detailed data for all debt of the City of Sidney is presented in the Notes to the Basic Financial Statements in Note 8 on pages 43 - 46 and in Schedules 7-9 in the Statistical Section of this report.

**Contacting the City's management**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with an overview of the City's finances. If you have questions or need additional financial information, please contact the Finance Officer, City of Sidney, 201 West Poplar Street, Sidney, Ohio 45365.



**CITY OF SIDNEY, OHIO**  
**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2023**

	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Pooled cash and equivalents	\$ 9,858,339	\$ 8,751,886	\$ 18,610,225
Cash	1,314,875	-	1,314,875
Cash held by outside agent	653,239	-	653,239
Pooled investments	18,635,545	16,570,086	35,205,631
Receivables	10,183,439	4,647,308	14,830,747
Internal balances	(200,408)	200,408	-
Inventory	321,643	410,608	732,251
Prepaid items	262,504	28,392	290,896
Capital assets:			
Capital assets not subject to depreciation:			
Land	8,916,236	7,403,192	16,319,428
Construction in progress	3,266,549	4,339,590	7,606,139
Capital assets net of accumulated depreciation	<u>60,553,828</u>	<u>88,459,787</u>	<u>149,013,615</u>
Total assets	<u>113,765,789</u>	<u>130,811,257</u>	<u>244,577,046</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Pension	12,054,917	2,252,153	14,307,070
OPEB	<u>1,949,059</u>	<u>329,929</u>	<u>2,278,988</u>
Total deferred outflows of resources	<u>14,003,976</u>	<u>2,582,082</u>	<u>16,586,058</u>
Total assets and deferred outflows	<u>\$ 127,769,765</u>	<u>\$ 133,393,339</u>	<u>\$ 261,163,104</u>
<b>LIABILITIES</b>			
Accounts payable	\$ 2,838,242	\$ 2,780,750	\$ 5,618,992
Salaries and benefits payable	1,020,368	187,725	1,208,093
Claims payable	214,128	-	214,128
Unearned revenue	984,337	563,811	1,548,148
Accrued interest payable	1,208	483,271	484,479
Refundable deposits	-	287,219	287,219
Noncurrent liabilities:			
Due within one year	675,046	1,918,238	2,593,284
Due in more than one year			
Net pension liability	34,385,452	5,410,984	39,796,436
Net OPEB liability	1,997,908	110,591	2,108,499
Other amounts due in more than one year	<u>2,257,393</u>	<u>40,295,934</u>	<u>42,553,327</u>
Total liabilities	<u>44,374,082</u>	<u>52,038,523</u>	<u>96,412,605</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred revenue	2,742,694	-	2,742,694
Lease	36,399	174,824	211,223
Pension	1,634,081	-	1,634,081
OPEB	<u>2,036,745</u>	<u>37,473</u>	<u>2,074,218</u>
Total deferred inflows of resources	<u>6,449,919</u>	<u>212,297</u>	<u>6,662,216</u>
<b>NET POSITION</b>			
Net investment in capital assets	71,527,262	56,067,657	127,594,919
Restricted for:			
Cemetery - Expendable	1,007,252	-	1,007,252
Cemetery - Nonexpendable	30,376	-	30,376
Community development projects	449,362	-	449,362
Judicial costs	468,901	-	468,901
Police	443,855	-	443,855
Street capital projects	2,875,082	-	2,875,082
Street repair and maintenance	1,186,881	-	1,186,881
Other purposes - externally imposed restrictions	279,155	-	279,155
Unrestricted	<u>(1,322,362)</u>	<u>25,074,862</u>	<u>23,752,500</u>
Total net position	<u>76,945,764</u>	<u>81,142,519</u>	<u>158,088,283</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 127,769,765</u>	<u>\$ 133,393,339</u>	<u>\$ 261,163,104</u>

See Notes to the Basic Financial Statements.

**CITY OF SIDNEY, OHIO**  
**STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
<b>Governmental Activities:</b>							
Basic utility services	\$ 56,421	\$ -	\$ -	\$ -	\$ (56,421)		\$ (56,421)
Community development	1,472,860	39,530	342,676	275,730	(814,924)		(814,924)
Community environment	820,882	156,131	-	-	(664,751)		(664,751)
Fire	7,638,813	731,734	29,602	67,863	(6,809,614)		(6,809,614)
General government	2,489,684	-	37,070	-	(2,452,614)		(2,452,614)
Health	395,343	164,228	-	-	(231,115)		(231,115)
Judicial	2,394,969	621,306	214,093	-	(1,559,570)		(1,559,570)
Parks and recreation	2,154,513	7,000	94,584	1,319,414	(733,515)		(733,515)
Police	7,678,596	288,276	345,484	130,826	(6,914,010)		(6,914,010)
Street repair and maintenance	4,950,756	197,830	1,619,516	215,678	(2,917,732)		(2,917,732)
Interest on long-term debt	3,507	-	-	-	(3,507)		(3,507)
Total governmental activities	<u>30,056,344</u>	<u>2,206,035</u>	<u>2,683,025</u>	<u>2,009,511</u>	<u>(23,157,773)</u>		<u>(23,157,773)</u>
<b>Business-type activities:</b>							
Airport	809,603	527,637	-	1,546,937	\$ 1,264,971		1,264,971
Concession Stand	26,221	19,017	-	-	(7,204)		(7,204)
Sewer	6,012,910	6,717,938	281,631	79,501	1,066,160		1,066,160
Sidney Water Park	405,909	48,550	5,200	-	(352,159)		(352,159)
Solid Waste	1,992,400	2,109,716	-	-	117,316		117,316
Stormwater	869,403	1,072,464	-	-	203,061		203,061
Transportation	1,135,150	91,087	594,584	79,538	(369,941)		(369,941)
Water	6,163,477	8,593,853	-	496,644	2,927,020		2,927,020
Total business-type activities	<u>17,415,073</u>	<u>19,180,262</u>	<u>881,415</u>	<u>2,202,620</u>	<u>4,849,224</u>		<u>4,849,224</u>
<b>Total</b>	<u>\$ 47,471,417</u>	<u>\$ 21,386,297</u>	<u>\$ 3,564,440</u>	<u>\$ 4,212,131</u>	<u>(23,157,773)</u>	<u>4,849,224</u>	<u>(18,308,549)</u>
<b>General revenues:</b>							
<b>Taxes:</b>							
Income taxes					17,778,852	-	17,778,852
Street levy income taxes					1,777,338	-	1,777,338
Property taxes					1,226,024	-	1,226,024
Payments in lieu of taxes					70,230	-	70,230
Lodging taxes					536,337	-	536,337
Grants and entitlements not restricted to specific programs					1,944,776	-	1,944,776
Investment earnings					1,258,930	1,338,838	2,597,768
Gain on sale of capital assets					62,377	23,935	86,312
Miscellaneous					855,386	85,237	940,623
Transfers					(610,734)	610,734	-
Total general revenues and transfers					<u>24,899,516</u>	<u>2,058,744</u>	<u>26,958,260</u>
Change in net position					1,741,743	6,907,968	8,649,711
Net position - beginning					<u>75,204,021</u>	<u>74,234,551</u>	<u>149,438,572</u>
Net position - ending					<u>\$ 76,945,764</u>	<u>\$ 81,142,519</u>	<u>\$ 158,088,283</u>

See Notes to the Basic Financial Statements.

**CITY OF SIDNEY, OHIO  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2023**

	General Fund	Street Repair & Maintenance Fund	Capital Improvement Fund	Municipal Earned Income Tax for Street Capital Fund	Non-major Governmental Funds	Total Governmental Funds
<b>ASSETS</b>						
Pooled cash and equivalents	\$ 5,611,954	\$ 93,753	\$ 1,713,396	\$ 833,952	\$ 1,357,831	\$ 9,610,886
Cash held by outside agent	628,840	-	-	-	24,399	653,239
Pooled investments	10,535,601	177,386	3,272,033	1,592,579	2,585,391	18,162,990
Receivables:						
Income taxes	3,572,324	-	-	380,429	-	3,952,753
Property taxes	1,586,394	-	-	-	61,810	1,648,204
Other taxes	47,178	-	-	-	8,407	55,585
Interest	64,946	610	-	-	2,817	68,373
Lease	-	-	-	-	38,834	38,834
Loans	-	-	-	-	1,044,935	1,044,935
Special assessments	233,008	-	47,355	-	-	280,363
Other	168,533	300	27,436	-	38,883	235,152
Receivables from other governments	618,703	743,358	1,348,821	-	147,883	2,858,765
Due from other funds	-	-	109,304	-	-	109,304
Advances to other funds	83,100	-	-	-	-	83,100
Inventory	95,829	213,363	-	-	-	309,192
Prepaid items	51,289	184	12,779	-	12,674	76,926
Total assets	<u>\$ 23,297,699</u>	<u>\$ 1,228,954</u>	<u>\$ 6,531,124</u>	<u>\$ 2,806,960</u>	<u>\$ 5,323,864</u>	<u>\$ 39,188,601</u>
<b>LIABILITIES</b>						
Accounts payable	\$ 850,932	\$ 9,321	\$ 1,382,024	\$ 265,430	\$ 133,203	\$ 2,640,910
Salaries and benefits payable	905,551	32,718	-	-	22,328	960,597
Advances from other funds	-	-	-	-	83,100	83,100
Unearned revenue	83,790	-	318,007	-	582,540	984,337
Due to other funds	109,304	-	-	-	-	109,304
Total liabilities	<u>1,949,577</u>	<u>42,039</u>	<u>1,700,031</u>	<u>265,430</u>	<u>821,171</u>	<u>4,778,248</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Lease	-	-	-	-	36,399	36,399
Unavailable revenue	5,769,767	639,916	1,396,176	301,548	1,314,566	9,421,973
Total deferred inflows of resources	<u>5,769,767</u>	<u>639,916</u>	<u>1,396,176</u>	<u>301,548</u>	<u>1,350,965</u>	<u>9,458,372</u>
<b>FUND BALANCES:</b>						
Nonspendable	147,118	213,547	12,779	-	15,109	388,553
Restricted	-	333,452	-	2,239,982	2,732,161	5,305,595
Committed	1,246,832	-	-	-	406,477	1,653,309
Assigned	2,427,053	-	3,422,138	-	-	5,849,191
Unassigned	11,757,352	-	-	-	(2,019)	11,755,333
Total fund balances	<u>15,578,355</u>	<u>546,999</u>	<u>3,434,917</u>	<u>2,239,982</u>	<u>3,151,728</u>	<u>24,951,981</u>
Total liabilities, deferred inflows of resources and fund balance	<u>\$ 23,297,699</u>	<u>\$ 1,228,954</u>	<u>\$ 6,531,124</u>	<u>\$ 2,806,960</u>	<u>\$ 5,323,864</u>	<u>\$ 39,188,601</u>

See Notes to the Basic Financial Statements.

**CITY OF SIDNEY, OHIO  
RECONCILIATION OF TOTAL  
GOVERNMENTAL FUND BALANCES TO NET  
POSITION OF GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2023**

Total governmental fund balances \$ 24,951,981

*Amounts reported for governmental activities in the statement of net position are different because:*

Some assets used in governmental activities are not financial resources and therefore are not reported in the funds:  
Capital Assets 72,000,632

Other long-term assets are not available to pay for current-period expenditures and therefore are not reported in the governmental funds:  
Income taxes receivable 3,088,145  
Grant related receivables 2,164,254  
Other receivables 1,426,880

Internal service funds are used to charge the costs of certain activities, such as the central garage and health insurance, to individual funds. The assets/deferred outflows and liabilities/deferred inflows of the internal service funds are included in governmental activities in the statement of net position.  
Net position of Internal Service Funds 1,365,746  
Internal service fund activity allocated to enterprise funds (200,408)

The net pension/OPEB liability is not due and payable in the current period; therefore the liability and related deferred inflows/outflows are not reported in the governmental funds:  
Deferred Outflows - Pension 11,349,636  
Deferred Inflows - Pension (1,634,081)  
Net Pension Liability (32,690,954)  
Deferred Outflows - OPEB 1,845,742  
Deferred Inflows - OPEB (2,025,012)  
Net OPEB Liability (1,963,276)

Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore not reported in the funds:  
Bonds and loan payable (827,050)  
Premium on bond (26,412)  
Compensated absences (1,878,851)  
Accrued interest on long-term debt (1,208)

Net position of governmental activities \$ 76,945,764

See Notes to the Basic Financial Statements.

**CITY OF SIDNEY, OHIO  
STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

	General Fund	Street Repair & Maintenance Fund	Capital Improvement Fund	Municipal Earned Income Tax for Street Capital Fund	Non-major Governmental Funds	Total Governmental Funds
<b>REVENUES:</b>						
Local taxes	\$ 16,126,185	\$ -	\$ 3,618,029	\$ 1,813,937	\$ 311,858	\$ 21,870,009
Intergovernmental revenues	1,244,829	1,290,731	162,352	-	2,027,403	4,725,315
Special assessments	335,154	-	216,278	-	3,250	554,682
Charges for services	1,180,509	-	-	-	332,064	1,512,573
Fines, licenses and permits	401,770	-	-	-	38,492	440,262
Investment income	1,094,834	12,516	-	-	71,344	1,178,694
Miscellaneous receipts and reimbursements	601,884	1,310	226,319	-	198,269	1,027,782
<b>Total revenues</b>	<b>20,985,165</b>	<b>1,304,557</b>	<b>4,222,978</b>	<b>1,813,937</b>	<b>2,982,680</b>	<b>31,309,317</b>
<b>EXPENDITURES:</b>						
Current:						
Basic utility services	56,421	-	-	-	-	56,421
Community development	481,154	-	-	-	320,136	801,290
Community environment	736,914	-	-	-	4,120	741,034
Fire	6,084,217	-	-	-	53,066	6,137,283
General government	1,526,710	-	-	-	-	1,526,710
Health	-	-	-	-	329,138	329,138
Judicial	1,603,421	-	-	-	461,328	2,064,749
Parks and recreation	1,692,290	-	-	-	-	1,692,290
Police	6,636,366	-	-	-	118,086	6,754,452
Street repair and maintenance	-	1,489,689	-	-	105,000	1,594,689
Capital outlay	54,405	202,097	4,835,978	1,315,498	1,667,734	8,075,712
Debt service:						
Principal	-	-	487,850	-	65,000	552,850
Interest	-	-	19,500	-	5,900	25,400
<b>Total expenditures</b>	<b>18,871,898</b>	<b>1,691,786</b>	<b>5,343,328</b>	<b>1,315,498</b>	<b>3,129,508</b>	<b>30,352,018</b>
Excess (deficiency) of revenues over (under) expenditures	2,113,267	(387,229)	(1,120,350)	498,439	(146,828)	957,299
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers in	-	520,000	-	-	70,000	590,000
Sale of capital assets	-	-	65,288	-	-	65,288
Transfers out	(941,466)	-	(120,000)	-	-	(1,061,466)
<b>Total other financing sources (uses)</b>	<b>(941,466)</b>	<b>520,000</b>	<b>(54,712)</b>	<b>-</b>	<b>70,000</b>	<b>(406,178)</b>
Net change in fund balances	1,171,801	132,771	(1,175,062)	498,439	(76,828)	551,121
Fund balances, beginning of year	14,406,554	414,228	4,609,979	1,741,543	3,228,556	24,400,860
Fund balances, end of year	\$ 15,578,355	\$ 546,999	\$ 3,434,917	\$ 2,239,982	\$ 3,151,728	\$ 24,951,981

See Notes to the Basic Financial Statements.

**CITY OF SIDNEY, OHIO**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES AND CHANGES IN FUND BALANCES OF**  
**GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

Net change in fund balances - total governmental funds \$ 551,121

*Amounts reported for governmental activities in the Statement of Activities are different because:*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period:

Capital asset additions	6,217,207
Current year depreciation	(4,518,285)
Carrying value of disposed asset	(858,528)
Donated Capital Assets	345,175

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund:

Income taxes	(373,685)
Intergovernmental revenue	1,200,867
Investment income	32,909
Other revenue	87,083

Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. 552,850

Contractually required contributions are reported as expenditures in governmental funds; however,

Pension	2,101,890
OPEB	36,337

liability/asset are reported as pension/OPEB expense in the Statement of Activities.

Pension	(4,149,411)
OPEB	182,409

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Vacation and sick leave benefits	39,188
Interest payable	908
Amortization of bond premium	20,984

central garage, and health insurance to individual funds. The net revenue (expense) of the internal service funds related to governmental activities is reported with governmental activities.

Change in Net Position	256,958
Add: Enterprise allocation	15,766

Change in net position of governmental activities \$ 1,741,743

See Notes to the Basic Financial Statements.

**CITY OF SIDNEY, OHIO  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
DECEMBER 31, 2023**

	Business-type Activities				Totals	Governmental Activities - Internal Service Funds
	Sewer	Stormwater	Water	Non-major Enterprise Funds		
<b>ASSETS</b>						
Current assets:						
Pooled cash and equivalents	\$ 3,519,937	\$ 822,590	\$ 3,785,107	\$ 624,252	\$ 8,751,886	\$ 247,453
Cash	-	-	-	-	-	1,314,875
Pooled investments	6,659,929	1,556,390	7,161,647	1,192,120	16,570,086	472,555
Receivables:						
Accounts	887,464	63,639	1,412,562	153,922	2,517,587	-
Interest	22,872	5,352	24,659	-	52,883	-
Other	182,226	106	26,949	386	209,667	475
Receivables from other governments	79,501	-	129,560	1,481,687	1,690,748	-
Lease Receivable	-	-	-	8,589	8,589	-
Inventory	76,089	25,911	275,990	32,618	410,608	12,451
Prepaid items	3,749	-	16,495	8,148	28,392	185,578
Total current assets	<u>11,431,767</u>	<u>2,473,988</u>	<u>12,832,969</u>	<u>3,501,722</u>	<u>30,240,446</u>	<u>2,233,387</u>
Noncurrent assets:						
Lease Receivable	-	-	-	167,834	167,834	-
Capital assets not subject to depreciation:						
Land	126,320	14,126	6,203,394	1,059,352	7,403,192	-
Construction in progress	447,772	45,555	1,663,108	2,183,155	4,339,590	185,389
Capital assets net of accumulated depreciation	<u>38,241,689</u>	<u>4,711,666</u>	<u>39,365,231</u>	<u>6,141,201</u>	<u>88,459,787</u>	<u>550,592</u>
Total noncurrent assets	<u>38,815,781</u>	<u>4,771,347</u>	<u>47,231,733</u>	<u>9,551,542</u>	<u>100,370,403</u>	<u>735,981</u>
Total assets	<u>50,247,548</u>	<u>7,245,335</u>	<u>60,064,702</u>	<u>13,053,264</u>	<u>130,610,849</u>	<u>2,969,368</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Pension	835,878	187,626	793,935	434,714	2,252,153	705,281
OPEB	<u>122,452</u>	<u>27,487</u>	<u>116,306</u>	<u>63,684</u>	<u>329,929</u>	<u>103,317</u>
Total deferred outflows of resources	<u>958,330</u>	<u>215,113</u>	<u>910,241</u>	<u>498,398</u>	<u>2,582,082</u>	<u>808,598</u>
Total assets & deferred outflows	<u>\$ 51,205,878</u>	<u>\$ 7,460,448</u>	<u>\$ 60,974,943</u>	<u>\$ 13,551,662</u>	<u>\$ 133,192,931</u>	<u>\$ 3,777,966</u>
<b>LIABILITIES</b>						
Current liabilities:						
Accounts payable	\$ 344,629	\$ 2,282	\$ 458,011	\$ 1,975,828	\$ 2,780,750	\$ 197,332
Salaries and benefits payable	74,370	13,189	69,883	30,283	187,725	59,771
Claims payable	-	-	-	-	-	214,128
Current portion of long term debt	881,129	-	1,012,265	-	1,893,394	-
Compensated absences	10,287	2,258	10,356	1,943	24,844	6,348
Unearned revenue	207,081	94,748	-	261,982	563,811	-
Refundable deposits	-	-	287,074	145	287,219	-
Accrued interest payable	129,124	-	354,147	-	483,271	-
Total current liabilities	<u>1,646,620</u>	<u>112,477</u>	<u>2,191,736</u>	<u>2,270,181</u>	<u>6,221,014</u>	<u>477,579</u>
Noncurrent liabilities:						
Noncurrent portion of long term debt	14,203,579	-	25,655,879	-	39,859,458	-
Net pension liability	2,008,264	450,787	1,907,496	1,044,437	5,410,984	1,694,498
Net OPEB liability	41,045	9,213	38,986	21,347	110,591	34,632
Compensated absences	200,713	36,918	147,790	51,055	436,476	193,778
Total noncurrent liabilities	<u>16,453,601</u>	<u>496,918</u>	<u>27,750,151</u>	<u>1,116,839</u>	<u>45,817,509</u>	<u>1,922,908</u>
Total liabilities	<u>18,100,221</u>	<u>609,395</u>	<u>29,941,887</u>	<u>3,387,020</u>	<u>52,038,523</u>	<u>2,400,487</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Lease	-	-	-	174,824	174,824	-
OPEB	<u>13,908</u>	<u>3,122</u>	<u>13,210</u>	<u>7,233</u>	<u>37,473</u>	<u>11,733</u>
Total deferred inflows of resources	<u>13,908</u>	<u>3,122</u>	<u>13,210</u>	<u>182,057</u>	<u>212,297</u>	<u>11,733</u>
<b>NET POSITION</b>						
Net investment in capital assets	23,542,120	4,771,347	20,183,262	7,570,928	56,067,657	727,564
Unrestricted	<u>9,549,629</u>	<u>2,076,584</u>	<u>10,836,584</u>	<u>2,411,657</u>	<u>24,874,454</u>	<u>638,182</u>
Total net position	<u>33,091,749</u>	<u>6,847,931</u>	<u>31,019,846</u>	<u>9,982,585</u>	<u>80,942,111</u>	<u>1,365,746</u>
Total liabilities, deferred inflows and net position	<u>\$ 51,205,878</u>	<u>\$ 7,460,448</u>	<u>\$ 60,974,943</u>	<u>\$ 13,551,662</u>	<u>\$ 133,192,931</u>	<u>\$ 3,777,966</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds					200,408	
Total position from above					<u>80,942,111</u>	
Net position of business-type activities					<u>\$ 81,142,519</u>	

See Notes to the Basic Financial Statements.

**CITY OF SIDNEY, OHIO**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES**  
**IN NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Business-type Activities				Totals	Governmental Activities - Internal Service Funds
	Sewer	Stormwater	Water	Non-major Enterprise Funds		
<b>OPERATING REVENUES:</b>						
Charges for services	\$ 6,717,938	\$ 1,072,464	\$ 8,593,853	\$ 2,785,721	\$ 19,169,976	\$ 5,926,529
Other revenue	3,135	17,936	27,309	34,590	82,970	3,904
Total operating revenues	<u>6,721,073</u>	<u>1,090,400</u>	<u>8,621,162</u>	<u>2,820,311</u>	<u>19,252,946</u>	<u>5,930,433</u>
<b>OPERATING EXPENSES:</b>						
Personal services	1,679,002	435,014	1,561,606	923,371	4,598,993	1,440,538
Operations and maintenance	2,578,586	201,095	2,703,170	2,998,579	8,481,430	2,034,822
Claims paid	-	-	-	-	-	2,245,520
Depreciation & amortization	1,389,729	232,132	1,145,891	438,263	3,206,015	171,767
Total operating expenses	<u>5,647,317</u>	<u>868,241</u>	<u>5,410,667</u>	<u>4,360,213</u>	<u>16,286,438</u>	<u>5,892,647</u>
Operating income (loss)	<u>1,073,756</u>	<u>222,159</u>	<u>3,210,495</u>	<u>(1,539,902)</u>	<u>2,966,508</u>	<u>37,786</u>
<b>NONOPERATING REVENUES (EXPENSES):</b>						
Investment income	595,692	127,096	616,050	-	1,338,838	32,092
Interest Income	-	-	-	2,268	2,268	-
Intergovernmental	281,631	-	-	594,584	876,215	-
Lease Income	-	-	-	10,286	10,286	-
Contributions	-	-	-	5,200	5,200	-
Gain (Loss) on disposal of assets	(53,844)	-	-	23,935	(29,909)	1,691
Loss on leased asset	-	-	-	(2,187)	(2,187)	-
Interest expense	(307,753)	-	(749,085)	-	(1,056,838)	-
Total nonoperating revenues (expenses)	<u>515,726</u>	<u>127,096</u>	<u>(133,035)</u>	<u>634,086</u>	<u>1,143,873</u>	<u>33,783</u>
Income before capital grants, contributions and transfers	1,589,482	349,255	3,077,460	(905,816)	4,110,381	71,569
Capital grants & contributions	79,501	-	496,644	1,765,742	2,341,887	185,389
Transfers in	-	-	-	471,466	471,466	-
Change in net position	1,668,983	349,255	3,574,104	1,331,392	6,923,734	256,958
Total net position - beginning	<u>31,422,766</u>	<u>6,498,676</u>	<u>27,445,742</u>	<u>8,651,193</u>		<u>1,108,788</u>
Total net position - ending	<u>\$ 33,091,749</u>	<u>\$ 6,847,931</u>	<u>\$ 31,019,846</u>	<u>\$ 9,982,585</u>		<u>\$ 1,365,746</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds					(15,766)	
Change in net position of business-type activities					<u>\$ 6,907,968</u>	

See Notes to the Basic Financial Statements.



**CITY OF SIDNEY, OHIO**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Business-type Activities				Totals	Governmental Activities - Internal Service Funds
	Sewer	Stormwater	Water	Non-major Enterprise Funds		
<b>Cash flows from operating activities:</b>						
Receipts from customers and users	\$ 6,579,560	\$ 832,246	\$ 8,413,425	\$ 2,807,454	\$ 18,632,685	\$ 151,815
Receipts from interfund services	12,667	261,024	132,717	-	406,408	5,778,143
Payments to suppliers	(1,684,769)	(72,640)	(1,995,999)	(2,507,334)	(6,260,742)	(1,841,206)
Payments to employees	(1,670,636)	(317,528)	(1,552,302)	(761,514)	(4,301,980)	(1,386,626)
Payments for claims	-	-	-	-	-	(2,225,374)
Payments for interfund services used	(938,061)	(128,421)	(855,761)	(518,477)	(2,440,720)	(113,190)
Net cash provided by (used for) operating activities	<u>2,298,761</u>	<u>574,681</u>	<u>4,142,080</u>	<u>(979,871)</u>	<u>6,035,651</u>	<u>363,562</u>
<b>Cash flows from noncapital financing activities:</b>						
Transfers in	-	-	-	471,466	471,466	-
Intergovernmental	281,631	-	-	665,781	947,412	-
Contributions	-	-	-	5,200	5,200	-
Net cash provided by noncapital financing activities	<u>281,631</u>	<u>-</u>	<u>-</u>	<u>1,142,447</u>	<u>1,424,078</u>	<u>-</u>
<b>Cash flows from capital and related financing activities:</b>						
Acquisition of capital assets	(1,429,517)	(58,203)	(2,403,020)	(274,698)	(4,165,438)	(85,269)
Proceeds from sale of capital assets	-	-	-	23,935	23,935	1,691
Principal paid on capital debt	(872,006)	-	(981,723)	-	(1,853,729)	-
Interest paid on capital debt	(323,553)	-	(763,574)	-	(1,087,127)	-
Interest Income	-	-	-	2,268	2,268	-
Lease payments received	-	-	-	8,533	8,533	-
Capital contributions	-	-	496,644	368,815	865,459	-
Net cash provided by (used for) capital and related financing activities	<u>(2,625,076)</u>	<u>(58,203)</u>	<u>(3,651,673)</u>	<u>128,853</u>	<u>(6,206,099)</u>	<u>(83,578)</u>
<b>Cash flows from investing activities:</b>						
Proceeds from sales and maturities of investments	(2,701,801)	(981,897)	(3,255,209)	(617,438)	(7,556,345)	(182,708)
Purchase of investments	2,551,195	596,201	2,743,386	452,448	6,343,230	179,349
Interest on investments	530,340	117,391	551,275	-	1,199,006	32,092
Net cash provided by (used for) investing activities	<u>379,734</u>	<u>(268,305)</u>	<u>39,452</u>	<u>(164,990)</u>	<u>(14,109)</u>	<u>28,733</u>
Net increase in pooled cash and equivalents	335,050	248,173	529,859	126,439	1,239,521	308,717
Pooled cash and equivalents, beginning of year	3,184,887	574,417	3,255,248	497,813	7,512,365	1,253,611
Pooled cash and equivalents, end of year	<u>\$ 3,519,937</u>	<u>\$ 822,590</u>	<u>\$ 3,785,107</u>	<u>\$ 624,252</u>	<u>\$ 8,751,886</u>	<u>\$ 1,562,328</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>						
Operating income (loss)	\$ 1,073,756	\$ 222,159	\$ 3,210,495	\$ (1,539,902)	\$ 2,966,508	\$ 37,786
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:						
Depreciation & amortization	1,389,729	232,132	1,145,891	438,263	3,206,015	171,767
Change in assets and deferred outflows:						
Accounts receivable	(7,197)	(9,393)	(136,325)	(22,082)	(174,997)	-
Other receivables	(128,684)	(106)	76,813	(386)	(52,363)	(475)
Prepaid items	800	-	(233)	(3,659)	(3,092)	(22,421)
Inventory	3,348	3,600	(52,869)	13,934	(31,987)	4,711
Net OPEB asset	213,697	27,009	203,474	83,499	527,679	178,155
Deferred outflows - Pension	(564,649)	(153,346)	(535,683)	(328,736)	(1,582,414)	(479,164)
Deferred outflows - OPEB	(120,334)	(27,219)	(114,291)	(62,855)	(324,699)	(101,554)
Change in liabilities and deferred inflows:						
Accounts & claims payable	(48,392)	(3,566)	(95,488)	(36,834)	(184,280)	118,282
Salaries and benefits payable and compensated absences	(19,684)	5,580	(14,823)	7,993	(20,934)	19,387
Refundable deposits	-	-	(15,508)	-	(15,508)	-
Unearned revenue	7,035	12,369	-	8,938	28,342	-
Net pension liability	1,401,368	374,081	1,329,633	807,302	3,912,384	1,188,539
Net OPEB liability	41,045	9,213	38,986	21,347	110,591	34,632
Deferred inflows - Pension	(735,193)	(92,921)	(700,021)	(287,266)	(1,815,401)	(612,915)
Deferred inflows - OPEB	(207,884)	(24,911)	(197,971)	(79,427)	(510,193)	(173,168)
Net cash provided by (used for) operating activities	<u>\$ 2,298,761</u>	<u>\$ 574,681</u>	<u>\$ 4,142,080</u>	<u>\$ (979,871)</u>	<u>\$ 6,035,651</u>	<u>\$ 363,562</u>
<b>Noncash investing, capital and financing activities:</b>						
Purchase of equipment on account	\$ 188,953	\$ -	\$ 380,327	\$ 1,812,780	\$ 2,382,060	\$ -
Prior year purchase of equipment on account	\$ 75,696	\$ 3,025	\$ 13,355	\$ 23,708	\$ 115,784	\$ 8,417
Debt principal paid by third party	\$ -	\$ -	\$ 15,708	\$ -	\$ 15,708	\$ -
Contributions of capital assets from governmental activities	\$ 79,501	\$ -	\$ -	\$ 139,267	\$ 218,768	\$ 185,389

See Notes to the Basic Financial Statements.

**CITY OF SIDNEY, OHIO**  
**STATEMENT OF FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**DECEMBER 31, 2023**

	Custodial Funds	Private-Purpose Trust Funds
<b>ASSETS</b>		
Pooled cash and equivalents	\$ 19,181	\$ 11,589
Cash held by outside agent	164,316	-
Pooled investments	36,628	21,925
Receivable		
Accounts	12,309	-
Interest	-	76
Prepaid expenses	960	-
	<u>233,394</u>	<u>33,590</u>
Total assets		
<b>LIABILITIES</b>		
Accounts payable	11,910	-
Payable to other governments	76,117	-
	<u>88,027</u>	<u>-</u>
Total liabilities		
<b>NET POSITION</b>		
Restricted for:		
Individuals & organizations & other governments	145,367	33,590
Total Net position	<u>\$ 145,367</u>	<u>\$ 33,590</u>

See Notes to the Basic Financial Statements

**CITY OF SIDNEY, OHIO**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	<u>Custodial Funds</u>	<u>Private-Purpose Trust Funds</u>
<b>ADDITIONS</b>		
Charges for services	\$ 80,130	\$ -
Court costs & fines	2,050,216	-
Contributions	30,846	-
Investment income	-	2,014
Due from other funds	3,000	-
	<u>2,164,192</u>	<u>2,014</u>
<b>DEDUCTIONS</b>		
Purchase of flowers	-	500
Judgement costs & bond reimbursements	1,107,059	-
Payments to other governments	1,123,898	-
Clean-up expenses	14,478	-
	<u>2,245,435</u>	<u>500</u>
Change in net position	(81,243)	1,514
Net position, beginning of year, restated	<u>226,610</u>	<u>32,076</u>
Net position, end of year	<u>\$ 145,367</u>	<u>\$ 33,590</u>

See Notes to the Basic Financial Statements

**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
**December 31, 2023**

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1. Summary of Significant Accounting Policies:

A. Reporting Entity

The City of Sidney, Ohio (City) is a political unit incorporated and established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The City was incorporated in 1820, and has a Council-Manager form of government. The City provides the following services: police, fire, judicial, highways and streets, water, sewer, sanitation, recreation, public transportation, public improvements, planning and zoning and general administrative services.

For financial reporting purposes, the City includes in this report all funds, agencies, boards, commissions, and departments in accordance with criteria established in Governmental Accounting Standards Board (GASB) Statement No. 14, as amended by GASB Statement No. 39. Under the provisions of GASB Statement No. 14 (as amended), the City of Sidney is the primary government, since it is a general purpose government that has a separate elected governing body; functions as a separate legal entity; and is fiscally independent of other state and local governments. As used in GASB Statement No. 14, fiscally independent means that the City may, without the approval or consent of another governmental entity, determine or modify its own budget, levy its own taxes or set rates or charges, and issue debt. As required by accounting principles generally accepted in the United States of America, these basic financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the government's operations and so data is combined with data of the primary government. Each discretely presented component unit, on the other hand, is reported in a separate column in the combined financial statements to emphasize it is legally separate from the government. There are no blended or discretely presented component units at December 31, 2023.

Certain units of local governments, over which the City exercises no authority, such as the Shelby County Library District, Shelby County Health District and Upper Valley Career Center, are other local governmental and non-profit entities with independent elected officials and are excluded from the accompanying basic financial statements. The City is not a component unit of any other entity and does not have any component units, which require inclusion in the basic financial statements.

Other local governments and non-profit entities that overlap the City's boundaries are Shelby County and the Sidney City School District. These entities do not meet the reporting entity criteria and, therefore, are not included in the City's financial reports.

B. Basis of Presentation

Government-wide financial statements

The statement of net position and the statement of activities display information about the City as a whole. These statements distinguish between activities that are governmental in nature, which are normally supported by taxes and intergovernmental revenues; and business-type activities, which rely to a significant extent upon fees and charges for support. During the course of operations, the government has activity between funds for various purposes. Any residual balances outstanding at year-end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in the business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses.

**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
**December 31, 2023**

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Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers are eliminated as well and are included in the internal balances on the government-wide statement of activities. The government-wide financial statements do not include the City's fiduciary funds.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The government-wide statement of activities presents a comparison between expenses and program revenues for each segment of the business-type activities of the City and for each governmental program. Program revenues include charges paid by the recipients of the goods or services as well as grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business-type segment is self-supporting or relies upon general revenues of the City.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds. Fiduciary funds are excluded from the government-wide financial statements. Major individual governmental and enterprise funds are reported in separate columns in the fund financial statements. All other funds are aggregated and reported as non-major governmental or non-major enterprise funds.

The accounting policies and financial reporting practices of the City conform to accounting principles generally accepted in the United States of America for local governments as prescribed by the GASB. The accounts of the City are organized based on funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets and deferred outflows, liabilities and deferred inflows, fund equity, revenues and expenditures (expenses). Fund accounting segregates funds according to the intended purpose and is used to aid management in demonstrating compliance with financial-related legal and contractual provisions.

#### Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds. The City reports the following major governmental funds:

General Fund - The General Fund is used to account for government resources not accounted for in any other fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the City Charter and/or the general laws of the State of Ohio. In addition, it accounts for the collection, collection costs, and distribution of City-levied income tax.

Street Repair & Maintenance Fund – To account for state-levied and controlled gasoline tax and motor vehicle registration fees restricted for street maintenance and repair.

**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
**December 31, 2023**

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Capital Improvement Fund – To account for the income tax resources for capital improvements used for general improvement of all City facilities and operations.

Municipal Earned Income Tax for Street Capital Fund – To account for the .15 percent levy and shall be used entirely for the construction, reconstruction, resurfacing, or maintenance of streets, alley, bridges, curbs and gutters in the City and the cost incidental thereto.

Proprietary (Business-type) Funds

The proprietary funds are used to account for the City's ongoing activities that are similar to those found in the private sector where the intent of the governing body is that the cost (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City reports the following major proprietary funds:

Water Fund – Accounts for the operation of the waterworks distribution system and related expenses, including capital improvement and debt service. The operation is exclusively financed by customer user charges.

Sewer Fund – Accounts for the operation of the sanitary sewer collection and treatment system and related expenses, including capital improvement and debt service. The operation is exclusively financed by customer user charges.

Stormwater Fund - Accounts for the operation and maintenance of the stormwater system, and related expenses, including capital improvement. The operations are financed through customer user charges.

Additionally, the City reports the following fund types:

Internal service funds – Account for services, such as information management, vehicle maintenance, revenue collections, health care self-insurance and service center operations, provided to other departments of the City on a cost-reimbursement basis.

Fiduciary funds – Generally are used to account for assets held in a fiduciary capacity on behalf of others. The City holds assets in three custodial funds for other entities: (1) Municipal Court, (2) Village of Port Jefferson's sewer bills, and (3) the Great Miami River Watershed Protection Project. The City also has three private-purpose trust funds: (1) B. Slonkosky Flower Trust Fund (2) C. Truster Flower Trust Fund, and (3) Ike Mausoleum Family Trust Fund.

C. Basis of Accounting

**Governmental Funds.** The accounting and financial reporting treatment that applies to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets or deferred outflows and current liabilities or deferred inflows are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in current financial resources.

The modified accrual basis of accounting is used for all governmental fund types. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be reasonably determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City considers revenues available if they are collected within 30 days after year-end. Expenditures are recorded generally when the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences,

**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
**December 31, 2023**

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net pension liabilities, net OPEB liabilities, and claims and judgments, are recorded only when payment is due.

Those revenues susceptible to accrual are property taxes, income taxes, intergovernmental revenues, franchise taxes, special assessments, licenses, interest revenue and charges for services. Fines, permits and parking meter revenues are not susceptible to accrual because they are generally not measurable until received in cash.

The City reports deferred outflows of resources the statement of net position as a separate section. Deferred outflows of resources represent a consumption of net assets that applies to future periods and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 19 and 20.

In addition to liabilities, deferred inflows of resources arise when potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. In subsequent periods, when both revenue recognition criteria are met, or when the City has a legal claim to the resources, the liability for deferred inflow of resources is removed from the balance sheet and revenue is recognized. For the City, deferred inflows of resources include unavailable revenue, leases, pension, and OPEB. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Certain unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City unavailable revenue includes property taxes, income taxes, special assessments, forgivable loans and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balance to net position of governmental activities found on page 20. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. See Notes 19 and 20.

Because governmental funds' financial statements use a different measurement focus and basis of accounting than the government-wide statements, governmental funds' financial statements include reconciliations to the government-wide statements.

***Proprietary Funds.*** All proprietary funds – enterprise funds and internal service funds - are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and deferred outflows and all liabilities and deferred inflows associated with the operation of these funds are included on the balance sheet.

Proprietary fund-type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in the net total position. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The accrual basis of accounting is utilized by proprietary funds. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

***Fiduciary Funds.*** Fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
**December 31, 2023**

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**D. Budgets and Budgetary Accounting**

The City follows procedures prescribed by State law in establishing the budgetary data reflected in the financial statements as follows:

- (1) The County Budget Commission has suspended the requirement to prepare a tax budget. In lieu of the tax budget, about January 1 of each year, the City will submit to the Budget Commission a report of estimated revenue and actual unencumbered cash balances by fund. Thereafter, the County Budget Commission will issue an Official Certificate of Estimated Resources (OCER).
- (2) Unencumbered appropriations lapse at year-end. No contract, agreement or other obligation involving the expenditure of money shall be entered into unless the Finance Officer first certifies that the money required for such contract, agreement, obligation or expenditure is in the treasury, or is anticipated to come into the treasury, before the maturity of such contract.
- (3) All funds of the City have annual budgets legally adopted by the City Council. The exception is that when the City receives federal or state grant funds to aid in paying the cost of any program, activity, or function of the City, the amount received may be deemed appropriated for such purpose.

The City Manager acts as budget officer for the City and submits a proposed operating budget to the City Council on an annual basis. Public hearings are held to obtain taxpayer comments. The Council enacts the budget through passage of an ordinance. The appropriations ordinance controls expenditures at the level of (1) personal services and (2) contractual, materials and other. Council can amend the budget at the legal level of control, through the passage of supplemental ordinances. Management can amend appropriations below this level without council approval. Supplemental appropriations to the original appropriations ordinance were made during the year, but were not material in relation to the original appropriations.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control in the governmental funds.

While reporting financial position, results of operations and changes in fund balances on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - Budget (Non-GAAP) Basis for the General Fund and major special revenue funds are presented on the budgetary basis in the Required Supplementary Information to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (1) Revenues are recorded when received in cash (budget) as opposed to when they are both measurable and available (GAAP).
- (2) Expenditures are recorded when paid in cash (budget) as opposed to restricted, committed, or assigned fund balance (GAAP).
- (3) Encumbrances are recorded as the equivalent of expenditures (budget).

**E. Cash and Cash Equivalents**

To improve cash management, most of the cash received by the City is pooled. The exceptions to this policy are as follows:



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**Notes to the Basic Financial Statements**  
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- Municipal Court, a custodial fund, maintains its deposits in a separate checking account.
- An outside agency, Shelby County, is holding cash deposits for the County Auto License Fund (a nonmajor governmental fund).
- Miami Valley Risk Management Association, a joint insurance pool, is holding a cash reserve for the City's insurance purposes included in the General Fund.
- Insurance premiums collected and paid for on behalf of the City employees' health insurance are held in a separate checking account reported in the Self-Insurance Fund (an internal service fund).

Monies for all other funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "Pooled Cash & Equivalents" on the balance sheet.

For purposes of the statements of cash flows and for presentation on the statement of net position/balance sheet, the SWEEP (money market) account and restricted cash are considered to be cash equivalents.

**F. Pooled Investments**

All investments of the City are recorded at fair value, in accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools." The statement established accounting and reporting guidelines for government investments and investment pools. Interest earnings from investments are allocated to the General Fund except for funds derived from contract, trust agreement, grant terms or City policy that requires crediting otherwise.

**G. Inventory and Prepaid Items**

Inventory is valued at cost using the first-in/first out (FIFO) method. The proprietary funds' inventories are recorded as expenses when used. Inventory in governmental funds consists of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are used. Inventory is accounted for using the consumption method. Reported inventories are included within the nonspendable fund balance classification in the governmental funds category, which indicates that it does not constitute available resources.

Payments made to vendors for services that will benefit periods beyond December 31, 2023 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it was consumed. Reported prepaid items are included within the nonspendable fund balance classification in the governmental funds category, which indicates that it does not constitute available resources.

**H. Capital Assets**

Capital assets include land, construction in progress, improvements to land, buildings, building improvements, machinery, equipment, infrastructure and all other assets that are used in operations and that have initial useful lives extending beyond a single reporting period. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets. Examples of infrastructure include roads, bridges, sidewalks, and similar items.

The City defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. All capital assets are valued at historical cost, or estimated historical cost, if actual cost is not available. Donated capital assets are valued at their acquisition value at the time received.

**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
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When capital assets are purchased, they are capitalized and depreciated in the government-wide statements and the proprietary fund statements. Capital assets are recorded as expenditures of the current period in the governmental fund financial statements.

Depreciation is calculated using the straight-line method over the estimated useful lives of the assets. Estimated useful lives of the various classes of depreciable capital assets are as follows:

<u>Description</u>	<u>Estimated Useful Life (In Years)</u>
Land improvements	10 to 26
Buildings and improvements	10 to 45
Machinery and equipment	3 to 20
Infrastructure	23 to 50

**I. Compensated Absences**

City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation and sick leave at various rates. In conformity with GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if: a) the employee's rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination payments, as well as those employees expected to become eligible in the future in accordance with GASB Statement No. 16. Sick leave benefits are accrued using the "vesting" method in accordance with GASB Statement No. 16."

Vested vacation and sick leave is recorded as an expense in the government-wide statements for the period in which such leave was earned. For governmental fund financial statements, compensated absences are recognized as liabilities in the general fund and expenditures as payments come due each period upon the occurrence of employee resignations and retirements.

Payment of vacation and sick leave recorded in the government-wide financial statements is dependent upon many factors; therefore, timing of future payments is not readily determinable. Management believes that sufficient resources will be made available when payment is due.

**J. Fund Balance**

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the City classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories are used:

Nonspendable – resources that are not in spendable form (inventory, prepaid expenses, and the difference between lease receivables and lease deferred inflows of resources) or have a legal or contractual requirement to maintain the balance intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

Restricted – resources that have external purpose restraints imposed on them by providers, such as creditors, grantors, or other regulators, or through enabling legislation.

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**Notes to the Basic Financial Statements**  
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Committed – resources that are constrained for specific purposes that are internally imposed on them by the government by formal action (ordinance) at its highest level of decision-making authority, City Council. These committed amounts cannot be used for any other purpose unless the City Council changes the specified use by taking the same type of action it employed previously to commit those amounts.

Assigned – resources that are intended to be used for specific purposes as approved by the City Manager with authority given by City Charter. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance, or by State Statute.

Unassigned – residual fund balance within the General Fund that is not restricted, committed, or assigned. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from incurred expenses for specific purposes exceeding amounts that had been restricted, committed or assigned for said purposes.

The City applies restricted resources first when an expense is incurred for purposes that both restricted and unrestricted net position is available. The City considers committed, assigned, and unassigned fund balances, respectively, to be spent when expenditures are incurred for purposes for which any of the unrestricted fund balance classifications could be used.

**K. Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. The caption “Net investment in capital assets” consists of capital assets net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position.

Net position is reported as restricted when constraints placed upon their use are either: 1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or 2) imposed by law through constitutional provisions or enabling legislation. The net position is restricted for other purposes result from special revenue funds and the restrictions on their intended use. When both restricted and non-restricted resources are available for use, it is the City’s policy to use restricted resources first, and then non-restricted resources, as they are needed.

**L. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension and net OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expenses, information about the fiduciary net position of the pension and OPEB plans and addition to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension and OPEB plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension and OPEB plans report investments at fair value.

**M. Grants and Other Intergovernmental Revenues**

Federal grants and assistance awards made on the basis of entitlement periods are recorded as intergovernmental receivables and revenues when entitlement occurs. All other reimbursement-type

**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
**December 31, 2023**

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grants are recorded as intergovernmental receivables and revenues when the related expenditures are incurred.

N. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

O. Estimates

The preparation of these financial statements in conformity with accounting principles generally accepted in the United States of America require management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent liabilities at the date of the financial statements and reported amounts of revenues and expenditure/expenses during the reporting period. Actual results could differ from those estimates.

P. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds, which include the general fund, street repair and maintenance fund, and other non-major special revenue funds, to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

Q. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "advances to/from other funds" and as "due from/to other funds". These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

R. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction and from contributions from governmental funds.

2. Cash and Cash Equivalents:

The City maintains a cash deposit and investment pool for all funds, except for the following:

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**Notes to the Basic Financial Statements**  
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- Municipal Court, a custodial fund, maintains its deposits in a separate checking account in the amount of \$164,316 at December 31, 2023.
- An outside agency, Shelby County, is holding cash deposits for the County Auto License Fund (a nonmajor governmental fund) in the amount of \$24,399 at December 31, 2023.
- Miami Valley Risk Management Association, a joint insurance pool, is holding a cash reserve for the City's insurance purposes included in the General Fund in the amount of \$628,840 at December 31, 2023.
- Insurance premiums collected and paid for on behalf of the City employees' health insurance are held in a separate checking account reported in the Self-Insurance Fund (an internal service fund) in the amount of \$1,314,875 at December 31, 2023.
- Imprest cash held on hand was \$3,000 at December 31, 2023.

At December 31, 2023, the carrying amount of the City's deposits was \$18,637,995 and the bank cash balance was \$56,087 and the SWEEP bank balance was \$19,262,921. Of the bank cash balance all was covered by federal depository insurance.

Protection of the City's cash deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

The State of Ohio by statute has established collateral requirements for financial institutions acting as public depositories. The public depositories must either pledge specific qualified securities through the Ohio Pooled Collateral System with a market value of at least equal to 102% of the total amount of all public deposits to be secured, or pledge a pool of collateral with a market value of at least 105% of the total amount of public deposits secured. Pooled securities so pledged provide the equivalent of a deposit insurance fund. This approach protects all public entities against a single public depository collapse. The state has implemented collateral pools to minimize the interest penalty to public entities for protecting public deposits. For the year ended December 31, 2023, the City's financial institution was approved for a reduced collateral rate of 50% through the Ohio Pooled Collateral System. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC. All investments are reported at fair value, which is based on quoted market prices. The City has no deposit policy for custodial risk beyond the requirements of State statute. Since the SWEEP is a money market investment those funds are not included in the City's collateral funds.

3. Pooled Investments:

Each fund's share of investments is shown separately on the combined balance sheet as "pooled investments." Income accrued on investments is shown collectively by fund on the balance sheet as "interest receivable."

The City's pooled investments consisted of Negotiable Certificates of Deposit (CDs), U.S. Treasury Note, U.S. Government-Sponsored agencies, a money market fund, and State Treasury Asset Reserve of Ohio (STAR Ohio), totaling \$35,264,188 at December 31, 2023. These pooled investments have weighted average maturity of approximately six months. The weighted average maturity was calculated using estimated maturity dates at December 31, 2023 based on the City's Investment Advisor's estimate of when an investment will be called.

*Interest Rate Risk.* To the extent possible, the City will attempt to match its investments with anticipated cash flow requirements. In accordance with its investment policy, the City manages its exposure to declines in fair values by not directly investing in securities maturing more than five years from the date of purchase

**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
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unless matched to a specific cash flow requirement.

*Credit Risk.* As of December 31, 2023, the City's investments in government-sponsored agencies, except STAR Ohio, were rated AA+ by Standard & Poor's and Aaa by Moody's Investors Service. STAR Ohio and money market fund carry a rating of AAAM by Standard & Poor's. The CDs are covered by FDIC. The City's investment policy is silent regarding credit risk of investments.

*Custodial Credit Risk.* The ORC, the City's charter, and the City's investment policy authorize the City to invest in the STAR Ohio, certificates of deposit, repurchase agreements, United States treasury bills and notes, notes issued by United States agencies and government-sponsored corporations, bankers' acceptances and commercial paper of the highest rating. The above legislative investment policy applies to all funds and fund types. All deposits are made to authorized public depositories and contracts with such institutions that are in accordance with the ORC and the City's charter.

*Concentration of Credit Risk.* To avoid over-concentration in securities from a specific issuer or business sector (excluding securities of the U.S. Treasury and U.S. government-sponsored agencies), the City has established the following maximum allocations based on investments valued at cost:

Certificates of Deposit	50%
Commercial Paper and Banker Acceptances	40%
STAR Ohio	50%
State and local government bonds or other obligations	20%

Investments in any issuer that represents 5% or more of the total investments (excluding cash and cash equivalents) at December 31, 2023 include:

<u>Issuer</u>	<u>Fair Value</u>	<u>Percent</u>
U.S. Government-Sponsored agencies:		
Federal Home Loan Bank	\$ 7,994,776	23%
Certificates of Deposit	\$ 6,383,287	18%
Money Market Fund	\$ 6,319,515	18%
Star Ohio	\$ 9,166,775 *	26%
U.S. Treasury Notes	\$ 5,399,835	15%

\*Valued at amortized cost

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The table above identifies the City's recurring fair value measurements as of December 31, 2023.

The City's investments in Federal Home Loan Bank and CDs are valued using quoted prices in markets that are not considered to be active dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs). The City's investments in the money market fund are valued using quoted market prices in active markets (Level 1 inputs).

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an

**CITY OF SIDNEY, OHIO**  
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investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, “*Certain External Investment Pools and Pool Participants*.” The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2023, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours advance notice for deposits and withdrawals of \$100 million or more is appreciated. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

4. Income Taxes:

Municipalities within the State of Ohio are permitted by state statute to levy an income tax up to a maximum rate of 1% subject to the approval of the local legislative body. Any rate in excess of 1% requires the approval of a majority of the eligible voters residing within the municipal corporation. The City of Sidney levies a permanent 1.5% tax on all wages, salaries, commissions and other compensation paid by employers and the net profits from a business or professional person earned within the City, excluding income from intangible personal property. In addition, City residents pay City income tax on income earned outside the City, net of a credit for income taxes paid to other municipalities.

In an election held during November 2019, voters approved an income tax levy of an additional annual tax on income (.15%) commencing on and after January 1, 2020 and sunsetting December 31, 2024 to provide funds for the construction, reconstruction, resurfacing and maintenance of streets, alleys, bridges, curbs and gutters and cost incidental thereto.

5. Property Taxes:

Property taxes are levied against all real and public utility property located in the City. Revenues from property taxes are used by the City pursuant to state statutes for General Fund operations and as a partial provision for payment of accrued police and fire pension costs.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% (10 mills) of assessed value without a vote of the people. Under current procedures, the City's share is 0.320% (3.2 mills) of assessed value, including .6 mills to fund the police and fire unfunded pension liability.

Real property and public utility taxes collected during 2023 were levied on December 31, 2022 on assessed values listed as of January 1, 2022, the lien date. One-half of these taxes were due on February 14, 2023 with the remaining balance due on July 20, 2023.

Assessed values of real property are established by State law at 35% of appraised market value. A revaluation of all property is required to be completed no less than every six years with equalization adjustments in the third year following reappraisal. The last revaluation was completed in 2020 and the reappraisal was completed in 2023. Public utility property taxes are assessed on tangible personal property as well as land and improvements at true value (50% of cost). The assessed value for 2022 upon which the 2023 levy was based was approximately \$427,332,820. The assessed value for 2023 upon which the 2024 levy will be based is approximately \$565,131,300.

The Shelby County Treasurer collects property taxes on behalf of all taxing districts, including the City of Sidney. The County Auditor periodically remits to the City its portion of taxes collected.

**CITY OF SIDNEY, OHIO**  
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**December 31, 2023**

6. Receivables:

Receivables at December 31, 2023, consisted of taxes, accounts, interest, leases, loans, special assessments, other receivables, and intergovernmental receivables arising from grants, entitlements, and shared revenue. All intergovernmental receivables have been classified as “Receivables from other governments” on the fund financial statements. Receivables have been recorded to the extent that they are measurable at December 31, 2023. A summary of the principal items of receivables reported on the statement of net position follows:

	<u>Governmental</u>	<u>Business-type</u>
	<u>activities:</u>	<u>activities:</u>
Income taxes	\$ 3,952,753	\$ -
Property taxes	1,648,204	-
Other taxes	55,585	-
Accounts	-	2,517,587
Interest	68,373	52,883
Leases	38,834	176,423
Loans	1,044,935	-
Special assessments	280,363	-
Other	235,627	209,667
Receivables from other governments	2,858,765	1,690,748
Total Receivables	\$ 10,183,439	\$ 4,647,308

Receivables have been aggregated on the face of the basic financial statements. The only receivables not expected to be collected within the subsequent year are loans and leases receivable.

In previous years, the City entered into a lease as a Lessor for a building. An initial lease receivable was recorded in the amount of \$84,933. As of December 31, 2023 the lease receivable balance is \$38,834. Below are the annual rental amounts for the lease that the lessee must pay in equal monthly installments.

July 1, 2022-June 30,2023 : \$25,978  
 July 1, 2023-June 30,2024 : \$26,498  
 July 1, 2024-June 30,2025 : \$27,028

The lease has an implicit interest rate of 4.62%. The value of the deferred inflow of resources as of December 31, 2023 was \$36,399. The City of Sidney recognized lease revenue of \$24,267 and interest revenue of \$2,400 during the fiscal year.

The City of Sidney also previously entered into two leases to rent airport hangars. The first lease had a beginning receivable balance of \$58,855. As of December 31, 2023 the lease receivable balance was \$53,110. The lease term is for 120 months, but has an option of continuing the lease for an additional 120 months. It is reasonably certain the lease will continue for the option. The lease rent is \$300 per month for the first 120 months and then increases to \$350 for the option period (120 months). The implicit interest rate is 1.3%. The value of the deferred inflow of resources as of December 31, 2023 was \$51,757. The City recognized lease revenue of \$3,549 and interest revenue of \$709 during the fiscal year. The second lease had a beginning receivable balance of \$120,103 and as of September of 2023, the lessee decided to terminate his interest in the lease. The lease receivable and deferred inflow were written off causing a loss on leased asset of \$2,187. The lease revenue recognized for January through August of 2023 for this lease was \$4,619 and interest revenue was \$1,030. This airport hangar was then leased to a new lessor in September 2023. The beginning lease balance was \$125,184. The lease terms are for 236.5 months. The lease calls for rent of \$600 a month. The implicit interest rate is 1.28%. The value of the deferred inflow of resources as of December 31, 2023 was \$123,067. Lease revenue recognized was \$2,117 and interest revenue of \$529 for the fiscal year.



**CITY OF SIDNEY, OHIO**  
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**December 31, 2023**

7. Capital Assets:

Capital asset activity for the year ended December 31, 2023 was as follows:

Governmental activities:

	Beginning			Net	Ending
	<u>Balance</u>	<u>Additions</u>	<u>Disposals</u>	<u>Transfers</u>	<u>Balance</u>
<i>Capital assets not being depreciated:</i>					
Land	\$ 8,605,209	\$ 311,027	\$ -	\$ -	\$ 8,916,236
Construction in progress	1,039,349	2,723,961	-	(496,761)	3,266,549
Subtotal	9,644,558	3,034,988	-	(496,761)	12,182,785
<i>Capital assets being depreciated:</i>					
Buildings and land improvements	20,721,777	294,763	(783,016)	-	20,233,524
Machinery and equipment	16,934,069	1,377,551	(646,946)	190,306	17,854,980
General infrastructure	91,728,994	2,117,321	(161,877)	319,617	94,004,055
Subtotal	129,384,840	3,789,635	(1,591,839)	509,923	132,092,559
Totals at historical cost	139,029,398	6,824,623	(1,591,839)	13,162	144,275,344
<i>Less accumulated depreciation for:</i>					
Buildings and land improvements	10,350,518	453,064	(90,710)	-	10,712,872
Machinery and equipment	12,290,835	1,203,687	(642,344)	13,162	12,865,340
General infrastructure	44,927,475	3,033,301	(257)	-	47,960,519
Total accumulated depreciation	67,568,828	4,690,052	(733,311)	13,162	71,538,731
Net capital assets	\$ 71,460,570	\$ 2,134,571	\$ (858,528)	\$ -	\$ 72,736,613

Depreciation was charged to governmental activities as follows:

Community development	\$ 5,536
Community environment	11,736
Fire	492,340
General government	54,293
Health	53,999
Judicial	124,221
Parks and recreation	239,598
Police	427,533
Street repairs and maintenance	<u>3,109,029</u>
Total governmental funds depreciation expense	<u>\$ 4,518,285</u>
Internal service funds' depreciation	<u>171,767</u>
Total additions to accumulated depreciation of governmental activities	<u>\$ 4,690,052</u>

**CITY OF SIDNEY, OHIO**  
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Business-type activities:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Disposals</u>	<u>Net Transfers</u>	<u>Ending Balance</u>
<i>Capital assets not being depreciated:</i>					
Land	\$ 7,403,192	\$ -	\$ -	\$ -	\$ 7,403,192
Construction in progress	<u>1,360,192</u>	<u>3,915,464</u>	<u>-</u>	<u>(936,066)</u>	<u>4,339,590</u>
Subtotal	<u>8,763,384</u>	<u>3,915,464</u>	<u>-</u>	<u>(936,066)</u>	<u>11,742,782</u>
<i>Capital assets being depreciated:</i>					
Buildings, improvements and Infrastructure	128,950,709	2,008,908	-	936,066	131,895,683
Machinery and equipment	<u>16,837,831</u>	<u>517,046</u>	<u>(489,731)</u>	<u>(13,162)</u>	<u>16,851,984</u>
Subtotal	<u>145,788,540</u>	<u>2,525,954</u>	<u>(489,731)</u>	<u>922,904</u>	<u>148,747,667</u>
Totals at historical cost	<u>154,551,924</u>	<u>6,441,418</u>	<u>(489,731)</u>	<u>(13,162)</u>	<u>160,490,449</u>
<i>Less accumulated depreciation for:</i>					
Buildings, improvements and Infrastructure	43,922,796	2,548,447	-	-	46,471,243
Machinery and equipment	<u>13,608,118</u>	<u>657,568</u>	<u>(435,887)</u>	<u>(13,162)</u>	<u>13,816,637</u>
Total accumulated depreciation	<u>57,530,914</u>	<u>3,206,015</u>	<u>(435,887)</u>	<u>(13,162)</u>	<u>60,287,880</u>
Net capital assets	<u>\$ 97,021,010</u>	<u>\$ 3,235,403</u>	<u>\$ (53,844)</u>	<u>\$ -</u>	<u>\$ 100,202,569</u>

Depreciation was charged to business-type activities as follows:

Airport	\$ 237,650
Concession Stand	167
Sewer	1,389,729
Sidney Water Park	32,091
Stormwater	232,132
Transportation	168,355
Water	<u>1,145,891</u>

Total additions to accumulated depreciation of business-type activities \$ 3,206,015

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**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
**December 31, 2023**

8. Noncurrent Liabilities:

The following is a summary of changes for noncurrent liabilities of the City for the year ended December 31, 2023:

<b>Governmental activities:</b>	Balance January 1, <u>2023</u>	<u>Additions</u>	<u>Reductions</u>	Balance December 31, <u>2023</u>	Due Within <u>One Year</u>
<u>Loan – direct borrowing</u>					
<i>OPWC Loan, 2017-2037, 0%, Fielding Road Reconstruction</i>	\$ 109,900	\$ -	\$ 7,850	\$ 102,050	\$ 7,850
<u>General obligation bonds</u>					
<i>Current Refunding G.O. bonds, 2020- 2024, 2.0%, Police Facility Construction</i>	975,000	-	480,000	495,000	495,000
<i>Current Refunding G.O. bonds 2020- 2030, 2.0% , Kuther Road TIF, Water &amp; Sewer Infrastructure</i>	125,000	-	10,000	115,000	15,000
<i>Current Refunding G.O. bonds, 2020- 2025, 2.0%, Menards TIF, Sewer Infrastructure</i>	170,000	-	55,000	115,000	55,000
<u>Other long-term liabilities</u>					
Premium on Bonds	47,396	-	20,984	26,412	-
Net Pension Liability					
Ohio Public Employees Retirement System (OPERS)	3,126,162	7,501,519	-	10,627,681	-
Ohio Police & Fire Pension Fund (OP&F)	15,252,120	8,505,651	-	23,757,771	-
Net OPEB Liability					
Ohio Public Employees Retirement System (OPERS)	-	217,215	-	217,215	-
Ohio Police & Fire Pension Fund (OP&F)	2,675,925	-	895,232	1,780,693	-
Accrued vacation and sick leave	<u>2,105,354</u>	<u>785,472</u>	<u>811,849</u>	<u>2,078,977</u>	<u>102,196</u>
<b>Total</b>	<b><u>\$24,586,857</u></b>	<b><u>\$ 17,009,857</u></b>	<b><u>\$ 2,280,915</u></b>	<b><u>\$39,315,799</u></b>	<b><u>\$ 675,046</u></b>

**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
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<b>Business-type activities:</b>	Balance January 1, 2023	Additions	Reductions	Balance December 31, 2023	Due Within One Year
<u>OWDA loans – direct borrowings:</u>					
<b>Water fund:</b>					
<i>O.W.D.A. loans, 2009-2029, 0% ARRA –Distribution system upgrades, Automated water meter reads system</i>	\$ 1,642,763	\$ -	\$ 219,035	\$ 1,423,728	\$ 219,035
<i>O.W.D.A. loans, 2009-2029, 0% ARRA – NMHP distribution system</i>	109,956	-	15,708	94,248	15,708
<i>O.W.D.A. Construction loan 2015- 2046, 3.3% Water transmission lines</i>	18,622,664	-	503,845	18,118,819	520,609
<i>O.W.D.A. Construction loan 2016- 2048, 2.2% Lime Sludge Lagoon Reconstruction</i>	4,809,541	-	138,842	4,670,699	141,913
<u>WPCLF loans – direct borrowings:</u>					
<b>Sewer fund:</b>					
<i>W.P.C.L.F. Construction loan 2015- 2035, 2.18% Wastewater Phase I Improvements</i>	7,205,864	-	410,938	6,794,926	419,945
<i>W.P.C.L.F. Design &amp; Construction loan 2020-2040, 1.95% Wastewater Phase II Improvements</i>	5,387,655	-	261,069	5,126,586	266,184
<u>General obligation bonds:</u>					
<b>Water fund:</b>					
<i>Current Refunding G.O. bonds, 2020- 2040, 2.0% to 4.5% Water Source testing</i>	475,000	-	30,000	445,000	25,000
<i>Current Refunding G.O. bonds, 2020- 2040, 2.0%, Water source property acquisition and other water source projects</i>	1,930,000	-	90,000	1,840,000	90,000
<b>Sewer fund:</b>					
<i>Current Refunding G.O. bonds, 2020- 2037, 2.0%, Wastewater system and plant improvements</i>	3,245,000	-	200,000	3,045,000	195,000
<u>Other long-term liabilities:</u>					
<b>Proprietary funds:</b>					
Water - Premium on Bonds	80,100	-	4,450	75,650	-
Sewer - Premium on Bonds	126,639	-	8,443	118,196	-
Net pension liability - OPERS	1,498,600	3,912,384	-	5,410,984	-
Net OPEB liability – OPERS	-	110,591	-	110,591	-

**CITY OF SIDNEY, OHIO**  
**Notes to the Basic Financial Statements**  
**December 31, 2023**

<b>Business-type activities:</b>	Balance January 1, 2023	Additions	Reductions	Balance December 31, 2023	Due Within One Year
<u>Other long-term liabilities: (continued)</u>					
<b>Proprietary funds: (continued)</b>					
Accrued vacation and sick leave	<u>500,965</u>	<u>142,593</u>	<u>182,238</u>	<u>461,320</u>	<u>24,844</u>
Total	<u>\$45,634,747</u>	<u>\$4,165,568</u>	<u>\$2,064,568</u>	<u>\$47,735,747</u>	<u>\$1,918,238</u>

The full faith and credit of the City are pledged as collateral for all general obligation bonds.

The Sewer Fund's general obligation bonds are expected to be paid with sewer revenues generated from sewer rates. The Water Fund's general obligation bonds are expected to be paid with water revenues generated from water rates. The Kuther Road TIF and Menards TIF general obligation bonds are expected to be paid with payments-in-lieu of taxes received from property owners.

During fiscal year 2009 the City entered into two loans with the Ohio Water Development Authority (OWDA). The first loan was issued for the purpose of making improvements to the water meter read and distribution system. Water revenue, net of operating and maintenance expenses, is pledged as repayment for this loan.

The second loan was issued on behalf of Northbrook Mobile Home Park to provide them with financing for water system upgrades. Repayment of this loan is the responsibility of the Northbrook Mobile Home Park; however, the loan is backed by water revenues of the City in the case of default. A receivable in the amount of \$94,248 at December 31, 2023 is recorded as a component of other receivables in the Water Fund on the basic financial statements.

A 30-year construction loan from OWDA was entered into for the construction of wells at the new water source and transmission lines back to the Water Treatment Plant. The interest rate is 3.30%. Accrued interest of \$268,889 has also been added to the principal balance. The City has been making loan payments since 2017; principal paid in the amount of \$2,998,604 through December 31, 2023. As of December 31, 2023, this loan has an outstanding loan balance in the amount of \$18,118,819.

During fiscal year 2016 the City entered into a 30-year construction loan with the OWDA for reconstruction of the Water Treatment Plant's lime sludge lagoon. The interest rate is 2.20%. Accrued interest of \$38,002 has also been added to the principal balance. The City began making loan payments starting in 2019; principal paid in the amount of \$664,904 through December 31, 2023. As of December 31, 2023 the loan has an outstanding loan balance in the amount of \$4,670,699.

To repay these water loans issued by OWDA the City has pledged future water customer revenues, net of specified operating expenses. The loans are payable solely from water customer net revenues and are payable through 2048. Annual payments on the loans are expected to require 42% of net revenues. The total principal payments to be paid on the loans as of December 31, 2023 are \$24,307,494. Principal and interest paid and total customer net revenues for 2023 were \$1,592,905 and \$4,329,077 respectively.

OWDA loans are direct borrowings that have terms negotiated directly between the City and the OWDA and are not offered for public sale. In the event of default, the OWDA may declare the full amount of the then unpaid original loan amount to be immediately due and payable and/or require the City to pay any fines, penalties, interest, or late charges associated with the default.

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A 20-year loan from Water Pollution Control Loan Fund (WPCLF), which is administered jointly by the Ohio Environmental & Finance Assistance (OEFA) and OWDA, was entered into in October 2015. This loan provided funding for various sewer projects designed to achieve compliance with Ohio Environmental Protection Agency mandates. The interest rate is 2.18%, and the City's loan balance is \$6,794,926 as of December 31, 2023.

In 2018 the City received WPCLF loan for phase II of the wastewater treatment plant capital improvements. The loan funded phase II of the various sewer projects designed to achieve compliance with Ohio Environmental Protection Agency mandates. This loan is being paid back over a twenty-year period at an interest rate of 1.95%. As of December 31, 2023, the outstanding loan balance was \$5,126,586.

To repay these sewer loans issued by WPLCF, the City has pledged future sewer revenues, net of specified operating expenses. The loans are payable solely from sewer customer net revenues and are payable through 2040. Annual payments on the loans are expected to require 27% of net revenues. The total principal payments to be paid on the loans as of December 31, 2023 are \$11,921,511. Principal and interest paid and total customer net revenues for 2023 were \$930,660 and \$2,460,350, respectively.

WPCLF loans are direct borrowings that have terms negotiated directly between the City and the WPCLF and are not offered for public sale. In the event of default, the WPCLF may declare the full amount of the then unpaid original loan amount to be immediately due and payable and/or require the City to pay any fines, penalties, interest, or late charges associated with the default.

During 2016 the City entered into a grant/loan agreement with the Ohio Public Works Commission for the reconstruction of Fielding Road. The amount of the loan agreement was \$157,000 with a zero percent interest rate and repayment over a 20-year term.

OPWC loans are direct borrowings that have terms negotiated directly between the City and the OPWC and are not offered for public sale. In the event of default, the OPWC may declare the full amount of the then unpaid original loan amount to be immediately due and payable and/or require the City to pay any fines, penalties, interest, or late charges associated with the default.

Annual requirements to pay principal and interest on long-term debt at December 31, 2023 are:

	<b>Governmental Activities</b>		<b>Business-Type Activities</b>	
	Principal	Interest	Principal	Interest
2024	\$ 572,850	\$ 14,500	\$ 1,893,394	\$ 1,046,770
2025	82,850	3,200	1,933,276	1,005,689
2026	22,850	1,700	1,979,108	963,557
2027	22,850	1,400	2,010,916	920,249
2028	22,850	1,100	2,058,729	876,036
2029-2033	79,250	1,200	10,173,621	3,674,050
2034-2038	23,550	-	10,289,133	2,381,680
2039-2043	-	-	6,417,229	1,235,076
2044-2048	-	-	4,803,600	315,806
<b>Total</b>	<b>\$ 827,050</b>	<b>\$ 23,100</b>	<b>\$41,559,006</b>	<b>\$12,418,913</b>

9. Contingent Liabilities:

The City is the defendant in various court actions, but either it is covered by insurance or the amount or nature of the issue involved are not material in relation to the basic financial statements.

**CITY OF SIDNEY, OHIO**  
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The City participates in several state and federally assisted programs (primarily Transportation and Community Development Block Grants) which are subject to program compliance audits by the grantors or their representatives. The grantor agencies, at their option, may perform economy and efficiency audits, program results audits or conduct monitoring visits. Such audits and visits could lead to reimbursement to the grantor agencies. Management believes such reimbursements, if any, would not be material.

10. Significant Commitments:

The encumbrances (amounts committed to liquidate purchase orders of the prior periods) at December 31, 2023 for governmental activities are as follows:

<u>Fund</u>	<u>Total Encumbrances</u>
General	\$ 269,482
Street Repair & Maintenance	822
Capital Improvement	3,280,657
Municipal Income Tax for Street Capital Projects	718,474
Non-major governmental funds	813,150
Total	\$ 5,082,585

Contractual Commitment:

Significant contractual commitments outstanding as of December 31, 2023 are:

<u>Project/Product/Service</u>	<u>Contracted Amounts</u>	<u>Amount Expended</u>	<u>Amount Remaining</u>
Schultz Battery Park Sculpture	\$ 115,000	\$ 15,000	\$ 100,000
CHIP HOME Grant	\$ 314,728	\$ 27,783	\$ 286,945
Wagner Building Raze/Repair	\$ 801,275	\$ 422,532	\$ 378,743
Energov Permit Project	\$ 285,086	\$ 185,389	\$ 99,697
Downtown Master Plan	\$ 70,000	\$ 13,500	\$ 56,500
Recreational Trail Development	\$ 1,771,478	\$ 1,187,948	\$ 583,530
Morrison Bridge Project	\$ 106,933	\$ 18,444	\$ 88,489
Municipal Building Design	\$ 760,000	\$ 319,375	\$ 440,625
Fire Station Design	\$ 535,000	\$ 259,357	\$ 275,643
2023 Dodge Durangos (3)	\$ 190,470	\$ -	\$ 190,470
Dispatch Console System	\$ 437,950	\$ 109,488	\$ 328,462
CCTV Upgrade	\$ 164,275	\$ -	\$ 164,275
Wagner Ave Water/Sewer	\$ 932,937	\$ 194,185	\$ 738,752
Alpine Court Reconstruction	\$ 242,600	\$ 193,370	\$ 49,230
S Vandemark Rd Water Main	\$ 1,267,205	\$ -	\$ 1,267,205
Broadway Water Main Replacement	\$ 1,448,818	\$ 1,199,319	\$ 249,499
Spruce Water & Sewer Replacement	\$ 827,000	\$ 70,450	\$ 756,550
Sidney Industrial Park	\$ 240,400	\$ 191,831	\$ 48,569
Filter Valve Actuator Replacement	\$ 59,500	\$ -	\$ 59,500
Wastewater Treatment Plant Master Plan	\$ 407,935	\$ 281,630	\$ 126,305
Brooklyn Ave Sewer Diversion	\$ 2,268,182	\$ 157,811	\$ 2,110,371
Sanitary Manhole Replacement	\$ 50,340	\$ -	\$ 50,340
Airport Parallel Taxiway	\$ 4,399,357	\$ 1,595,599	\$ 2,803,758
Tilberry Run Drainage Ditch Improvement	\$ 126,350	\$ 15,525	\$ 110,825

**CITY OF SIDNEY, OHIO**  
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11. Joint Venture:

In 2015, the City entered into a joint venture with the Board of Commissioners of Shelby County, Ohio and Courtview Justice Solutions, Inc. to utilize the Courtview Justice Solutions software system. This software system is utilized by Municipal Court, Common Pleas Court and Juvenile and Probate Courts with the costs being split. In 2015, the City capitalized \$176,005 for their portion of the software system.

The City has entered into a joint venture with Logan/Shelby County N911 in order to provide proper management for the combined 911 system and the shared services for all affected members. The property used with the 911 system will be equally owned by all of the initial departments regardless of physical location. As of December 31, 2023 the City had spent a total of \$96,702 for their vested interest in the acquisition of the 911 system.

In 2022, the City entered into a joint venture with the Shelby County to jointly utilize a software system and services that are provided by Environmental Systems Research Institute, Inc. (ESRI) that benefit both City and County. The County holds the agreement with ESRI to pay a total \$165,000 over a 3 year period. The City entered into an agreement with the County beginning on May 1, 2022 and ending on April 30, 2025 to pay \$27,500 annually to the County for the joint use of this system.

12. Interfund Activity:

Interfund transfers in the basic financial statements for the year ended December 31, 2023 were:

<u>Fund</u>	<u>Transfer In</u>	<u>Transfer Out</u>
General	\$ -	\$ 941,466
Street Repair & Maintenance	520,000	-
Capital Improvement	-	120,000
Non-major enterprise funds	471,466	-
Non-major governmental funds	<u>70,000</u>	<u>-</u>
	<u>\$ 1,061,466</u>	<u>\$ 1,061,466</u>

All interfund transfers are routine in nature and are to subsidize the operations of the applicable funds. All transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16. Transfers between governmental funds are eliminated on the government wide financial statements. Transfers between governmental funds and proprietary funds (business-type activities) are reported as transfers on the statement of activities. Additionally in 2023, the capital improvement fund funded an airport construction project for \$106,940 and a Sidney Water Park construction project for \$32,328. This amount was reported as a capital contribution in each the Airport fund and Sidney Water Park fund financial statements, but as a transfer between governmental and business-type activities in the Statement of Activities.

Two cash advances are outstanding at December 31, 2023, one for \$30,000 from the General Fund to the Law Enforcement Diversion Grant Fund and the other is for \$53,100 from the General Fund to the CHIP-LAP Grant Fund. Both of these funds are nonmajor governmental funds and are for reimbursable grants. At December 31, 2023, the City also had amounts due from the General Fund to the Capital Improvement Fund. The primary purpose of the amount due to the Capital Improvement Fund from the General fund was to account for the Capital Improvement Fund's share of Income Taxes available for transfer but were limited by appropriations.

13. Risk Management:

The City is exposed to various risks of loss related to torts, thefts of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. The City has joined the Miami Valley Risk



**CITY OF SIDNEY, OHIO**  
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Management Association, Inc. (MVRMA), a joint insurance pool. The pool consists of twenty-one municipalities who pool risk for property, crime, liability, boiler and machinery and public official liability.

The City pays an annual premium to MVRMA for this coverage. The agreement provides that the MVRMA will be self-sustaining through member premiums and the purchase of excess and stop-loss insurance. The deductible per occurrence for all types of claims is \$2,500. During 2023, the Association's per-occurrence retention limit for property was \$250,000, with the exception of boiler and machinery for which there was \$25,000 to \$500,000 per occurrence retention. Liability had a per-occurrence retention limit of \$500,000. After the retention limits are reached, excess insurance will cover up to the limits stated below.

General Liability (including law enforcement)	\$12,000,000 per occurrence
Automobile Liability	\$12,000,000 per occurrence
Public Officials Liability	\$12,000,000 per occurrence
Boiler and Machinery	\$100,000,000 per occurrence
Property	\$1,000,000,000 per occurrence
Earthquake	\$25,000,000 per occurrence
Flood	\$25,000,000 per occurrence
Cyber Liability	\$1,500,000 per occurrence
Pollution Liability	\$2,000,000 per occurrence

Except for property coverage, there were no significant reductions in insurance coverage during the year in any category of risk. Settled claims did not exceed insurance coverage in each of the past three years.

14. Self-Insurance:

During 2015, the City chose to establish a risk financing fund for risks associated with the employees' health insurance plan. The City is now a member of a Medical Purchasing Cooperative through Ohio Benefits Cooperative where Jefferson Health Plan is the administrative party through which to purchase insurance, stop loss insurance, and other benefit services including the use of Anthem as the third party administrator processing claims. The risk financing fund is accounted for as an internal service fund where assets are set aside for claim settlements. A premium is charged to each fund that accounts for part-time or full-time employees. The total charge allocated to each of the funds is calculated using trends in actual claims experience. Provisions are also made for unexpected and unusual claims.

Liabilities of the fund are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported (IBNR). Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs, and other economic and social factors.

Changes in the balances of claims liabilities during the past fiscal year are as follows:

	2022	2023
Unpaid claims, beginning of the year	\$ 262,602	\$ 193,982
Incurred claims (including IBNR's)	1,735,936	2,245,520
Claim payments	(1,804,556)	(2,225,374)
Unpaid claims, end of year	\$ 193,982	\$ 214,128

15. Error Correction and Change in Accounting Principles:

In the past, the City has received a report from Municipal Court where the cash amount includes liabilities to other entities. This amount was recorded on the City's books as cash with an offsetting liability. It was

**CITY OF SIDNEY, OHIO**  
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determined that the City should record true cash as cash held by outside agent; therefore, the beginning fund balance for 2022 has been restated as follows:

	Municipal Court	Custodial Funds Total
Fund balances at the beginning of the year, as previously reported	\$ 57,641	\$ 102,094
Reduction of Cash held by outside agent	(182,023)	(182,023)
Reduction of Liability	<u>306,539</u>	<u>306,539</u>
Fund balance at the beginning of the year, restated	<u>\$ 182,157</u>	<u>\$ 226,610</u>

For 2023, the City has implemented GASB Statement No. 94, “Public-Private and Public-Public Partnerships and Availability Payment Arrangements,” GASB Statement No. 96, “Subscription-Based Technology Arrangements,” and GASB Statement No. 99, “Omnibus 2022.” The implementation of GASB Statements 94, 96 and 99 did not have an effect on the financial statements of the City.

16. Components of Fund Balance:

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

	General Fund	Street Repair & Maintenance Fund	Capital Improvement Fund	Municipal Earned Income Tax for Street Capital Fund	Other Non -major Governmental Funds	Total
<b>Fund balances:</b>						
<b>Nonspendable</b>						
Inventory	\$ 95,829	\$ 213,363	\$ -	\$ -	\$ -	\$ 309,192
Prepaid Items	51,289	184	12,779	-	12,674	76,926
Leases	-	-	-	-	2,435	2,435
<b>Restricted for:</b>						
Streets & Highway	-	333,452	-	2,239,982	266,050	2,839,484
Law Enforcement	-	-	-	-	429,106	429,106
Municipal Court	-	-	-	-	420,084	420,084
Cemetery	-	-	-	-	1,039,650	1,039,650
Community development	-	-	-	-	282,301	282,301
Tax incremental financing	-	-	-	-	142,802	142,802
Other purposes	-	-	-	-	152,168	152,168
<b>Committed to:</b>						
27th pay	431,252	-	-	-	-	431,252
Community development	35,075	-	-	-	-	35,075
Fire	-	-	-	-	57,514	57,514
Health	-	-	-	-	112,133	112,133
Separation Pay	780,505	-	-	-	-	780,505
Debt Service	-	-	-	-	118,500	118,500
Other purposes	-	-	-	-	118,330	118,330
<b>Assigned to:</b>						
Capital projects	-	-	3,422,138	-	-	3,422,138
Future commitments	2,120,126	-	-	-	-	2,120,126
Other purposes	306,927	-	-	-	-	306,927
<b>Unassigned:</b>	11,757,352	-	-	-	(2,019)	11,755,333
	<u>\$ 15,578,355</u>	<u>\$ 546,999</u>	<u>\$ 3,434,917</u>	<u>\$ 2,239,982</u>	<u>\$ 3,151,728</u>	<u>\$ 24,951,981</u>

**CITY OF SIDNEY, OHIO**  
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17. Fund Deficits at December 31, 2023:

Law Enforcement Diversion Grant Fund (a nonmajor governmental fund) has a deficit fund balance of \$2,019 as a result of timing of receipts of grant funding on a modified accrual basis. Garage/Fleet Fund (an internal service fund) has a deficit ending net position of \$192,741 and Revenue Collections Fund (an internal service fund) has a deficit ending net position of \$320,727, due to the accrual of pension and OPEB under GASB 68 & 75, which is long term in nature.

18. Tax Abatement Disclosures

The City of Sidney currently provides tax incentives under two different programs: the Community Reinvestment Area (CRA) and an Enterprise Zone.

***Real Estate Tax Abatements***

Pursuant to Ohio Revised Code Chapter 5709, the City establishes Community Reinvestment Area. The City authorizes incentives through a passage of public ordinances, based upon each property or businesses owner's investment criteria, and through a contractual application process with each property or businesses owner's, including proof that the improvement has been made. The abatement equals an agreed upon percentage of the additional property tax resulting from the increase in assessed value as a result of the improvements. The amount of the abatement is deducted from the recipient's property tax bill. The establishment of these Community Reinvestment Areas gave the City the ability to maintain and expand businesses located in the City and created new jobs by abating or reducing assessed valuation of properties, resulting in abated taxes, from new or improved business real estate and includes major housing improvements. The City of Sidney also contracts with Sidney City Board of Education for payments in lieu of taxes when required by Section 5709.82 of the Ohio Revised Code.

The City also has several Enterprise Zone abatements made through a contractual application process based upon certain criteria, in which the enterprise agrees to expand, renovate, or occupy a facility. The abatement equals an agreed upon percentage up to seventy-five percent of assessed valuation of real property constituting the project site subsequent to formal approval of City Council. The City of Sidney also contracts with Sidney City Board of Education for payments in lieu of taxes when required by Section 5709.82 of the Ohio Revised Code.

Below is the information relevant to the disclosure of those programs for the year ended December 31, 2023.

	Total Amount of Taxes Abated (Incentives Abated) For the Year 2023 (In Actual Dollars)
Community Reinvestment Area (CRA)	
-Lodging	\$108,457
-Manufacturing	\$13,071
-Restaurant	\$4,277
Enterprise Zone Abatement	
-Manufacturing	\$142,210

Pursuant to Section 5709.82 of the Ohio Revised Code, the City of Sidney and the Sidney City Board of Education entered into Compensation Agreements, whereas the City of Sidney agreed to annually pay to the Sidney City Schools the lesser of 75% of income tax attributable to new employees or the school's portion of the property tax abated. Compensation paid to the Sidney City Schools for the year ended December 31, 2023 included the following:

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-Manufacturing	\$	29,687
-Lodging	\$	12,954
-Restaurant	\$	2,724

19. Defined Benefit Pension Plans:

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code (ORC) limits the City’s obligation for this liability to annual required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including pension.

GASB Statement No. 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *salaries and benefits payable* on both the accrual and modified accrual bases of accounting.

***Plan Description—Ohio Public Employees Retirement System (OPERS)***

Plan Description—City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-share, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit plan with defined contribution features. Effective January 1, 2023, members may no longer select the combined plan. While members (e.g., City employees) may elect the member-directed plan and the combined plan, the majority of employee members are in OPERS’ traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

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OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the ORC. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS’s fiduciary net position that may be obtained by visiting [www.opers.org/financial/reports.shtml](http://www.opers.org/financial/reports.shtml), by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three-member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS’ ACFR referenced above for additional information):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 5 years of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 5 years of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 years	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 years	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35 years

Final average salary (FAS) represents the average of the three highest years of earnings over a member’s career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member’s career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those who retired prior to January 7, 2013, the COLA will continue to be a 3% simple annual COLA. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

Funding Policy—The ORC provides statutory authority for member and employer contributions. For 2023, member contribution rates were 10% of salary and employer contribution rates were 14%. Employer contribution rates are expressed as a percentage of covered payroll. The City’s contractually required contributions was \$1,271,880 for 2023. Of this amount, \$155,145 is reported within salaries and benefits payable.

***Plan Description—Ohio Police and Fire Pension Fund (OP&F)***

Plan Description—City full-time police and firefighters participate in the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered OP&F. OP&F provides

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retirement and disability pension benefits, annual cost-of-living adjustment, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the ORC. OP&F issues a publicly available financial report that includes financial statements, required supplementary information and detailed information about OP&F’s fiduciary net position. That report may be obtained by visiting <https://www.op-f.org> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member’s average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years of service credit, 2.0% for each of the next five years of service credit, and 1.5% for each year of service credit in excess of 25 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either 3% or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30<sup>th</sup> of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to 3% of their base pension or disability benefit.

Funding Policy—The ORC provides statutory authority for member and employer contributions as follows:

	<u>Police</u>	<u>Fire fighters</u>
<b>2023 Statutory Maximum Contribution Rates</b>		
Employer	19.50%	24.00%
Employee	12.25%	12.25%
<b>2023 Actual Contribution Rates</b>		
Employer		
Pension	19.00%	23.50%
Post-employment Health Care Benefits	<u>0.50%</u>	<u>0.50%</u>
Total Employer	<u>19.50%</u>	<u>24.00%</u>
Employee	<u>12.25%</u>	<u>12.25%</u>

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Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contributions to OP&F was \$1,393,481 for 2023. Of this amount, \$179,837 is reported within salaries and benefits payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pension***

The net pension liability for OPERS was measured as of December 31, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2022, and was determined by rolling forward the total pension liability as of January 1, 2022, to December 31, 2022. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
Proportionate share of the net pension liability	\$ 16,038,664	\$ 23,757,772	\$ 39,796,436
Proportion of the net pension liability			
Current measurement date	0.054295%	0.250107%	
Prior measurement date	<u>0.053156%</u>	<u>0.244135%</u>	
Change in proportionate share	<u>0.001139%</u>	<u>0.005972%</u>	
Pension expense	\$ 2,474,623	\$ 2,849,288	\$ 5,323,911

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
<b><u>Deferred Outflows of Resources:</u></b>			
Differences between expected and actual experience	\$ 532,738	\$ 356,356	\$ 889,094
Net difference between projected and actual earnings on pension plan investments	4,571,523	3,458,840	8,030,363
Change in assumptions	169,437	2,142,869	2,312,306
Change in City's proportionate share and difference in employer contributions	130,014	279,932	409,946
City contributions subsequent to the measurement date	<u>1,271,880</u>	<u>1,393,481</u>	<u>2,665,361</u>
Total	<u>\$ 6,675,592</u>	<u>\$ 7,631,478</u>	<u>\$ 14,307,070</u>
<b><u>Deferred Inflows of Resources:</u></b>			
Differences between expected and actual experience	\$ -	\$ 541,272	\$ 541,272
Change in assumptions	-	463,270	463,270
Change in City's proportionate share and difference in employer contributions	<u>-</u>	<u>629,539</u>	<u>629,539</u>
Total	<u>\$ -</u>	<u>\$ 1,634,081</u>	<u>\$ 1,634,081</u>

\$2,665,361 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

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	OPERS	OP&F	Total
Fiscal Year Ending December 31:			
2024	\$ 711,855	\$ 347,353	\$ 1,059,208
2025	1,106,784	1,038,970	2,145,754
2026	1,345,622	1,243,059	2,588,681
2027	2,239,451	1,979,899	4,219,350
2028	-	(5,365)	(5,365)
	\$ 5,403,712	\$ 4,603,916	\$ 10,007,628

***Actuarial Assumptions—OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage inflation:	2.75%
Future salary increases, including inflation:	2.75% to 10.75%
COLA or Ad Hoc COLA	Pre 1/7/2013 retirees: 3% simple Post 1/7/2013 retirees: 3.0% simple through 2023, then 2.05% simple
Investment rate of return:	6.90%
Actuarial cost method	Individual entry age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previous described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables. The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 12.1% for 2022.



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The allocation of investment assets within the Defined Benefit portfolio is approved by the Board of Trustees in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic rates of return were provided by the Board’s investment consultant. For each major asset class that is included in the Defined Benefit portfolio’s target asset allocation as of December 31, 2022, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	22.00%	2.62%
Domestic Equities	22.00%	4.60%
Real Estate	13.00%	3.27%
Private Equity	15.00%	7.53%
International Equities	21.00%	5.51%
Risk Parity	2.00%	4.37%
Other Investments	<u>5.00%</u>	3.27%
Total	<u>100.00%</u>	

**Discount Rate.** The discount rate used to measure the total pension liability was 6.90% for the Traditional Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** The following chart represents the City’s proportionate share of the net pension liability at the 6.90% discount rate, as well as the sensitivity to a 1% increase and 1% decrease in the current discount rate:

	1% Decrease (5.90%)	Current Discount Rate of 6.90%	1% Increase (7.90%)
City's proportionate share of the net pension liability	\$ 24,025,419	\$ 16,038,664	\$ 9,395,161

**Actuarial Assumptions—OP&F**

OP&F’s total pension liability as of December 31, 2022 is based on the results of an actuarial valuation date of January 1, 2022, and rolled forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2022, are presented below:

Valuation date	January 1, 2022 with actuarial liabilities rolled forward to December 31, 2022
Actuarial cost method	Entry age normal
Investment rate of return:	7.50%
Projected salary increases	3.75% to 10.50%
Payroll growth	2.75% plus productivity increase rate of 0.5%
Inflation assumptions	2.75%
Cost of living adjustments	2.2% simple per year

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale. The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determine using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2022 are summarized below:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash and cash equivalents	0.00%	0.00%
Domestic equity	18.60%	4.80%
Non-U.S. equity	12.40%	5.50%
Private markets	10.00%	7.90%
Core fixed income*	25.00%	2.50%
High yield fixed income	7.00%	4.40%
Private credit	5.00%	5.90%
U.S. inflation linked bonds*	15.00%	2.00%
Midstream energy infrastructure	5.00%	5.90%
Real assets	8.00%	5.90%
Gold	5.00%	3.60%
Private real estate	12.00%	5.30%
Commodities	<u>2.00%</u>	3.60%
Total	<u>125.00%</u>	

*Note: Assumptions are geometric. \* Levered 2.5x*

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OP&F’s Board of Trustees has incorporated the risk parity concept into OP&F’s asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate.** The total pension liability was calculated using the discount rate of 7.5%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 7.5%. Based on those assumptions, the plan’s fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net pension liability calculated using a discount rate of 7.5%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5%), or one percentage point higher (8.5%) than the current rate:

	1% Decrease (6.50%)	Current Discount Rate of 7.50%	1% Increase (8.50%)
City's proportionate share of the net pension liability	\$ 31,341,085	\$ 23,757,772	\$ 17,453,763

20. Defined Other Postemployment Benefit Plans (OPEB):

**Net OPEB Liability**

The net OPEB liability represents the City’s proportionate share of each OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan’s fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost-of-living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

ORC limits the City’s obligation for this liability to annual required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City’s does receive the benefit of employees’ services in exchange for compensation, including OPEB.

GASB Statement No. 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The ORC permits, but does not require, the retirement systems to provide health care to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability/(asset). Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan’s unfunded benefits are presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for contractually-required OPEB contributions outstanding at

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the end of the year is included in *accrued salaries and benefits payable* on both the accrual and modified accrual bases of accounting.

***Plan Description—OPERS***

The OPERS administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via a Health Reimbursement Arrangement allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' ACFR referenced below for additional information.

The ORC permits but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the ORC.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting [www.opers.org/financial/reports.shtml](http://www.opers.org/financial/reports.shtml), by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**Funding Policy**—The ORC provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2023, state and local employers contributed at a rate of 14.0% of earnable salary. These are the maximum employer contribution rates permitted by the ORC. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care. The portion of employer contributions allocated to health care was 0% for members in the Traditional Pension and 2% for members in the Combined Plan.

The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents

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and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2023 was 4.0%.

The City's contractually required contribution to OPERS for OPEB was \$6,724 for 2023. Of this amount, \$111 is reported within salaries and benefits payable.

***Plan Description—OP&F***

The City contributes to the OP&F stipend funded via the Health Care Stabilization Fund. This benefit is available to eligible members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses. The stipend model allows eligible members the option of choosing an appropriate health care plan on the exchange. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The ORC allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the ORC.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

**Funding Policy**—The ORC provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5% and 24.0% of covered payroll for police and fire employer units. The ORC states that the employer contribution may not exceed 19.5% of covered payroll for police employer units and 24% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2023, the portion of the employer contributions allocated to health care was 0.5% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Section 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

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The City's contractually required contribution to OP&F for OPEB was \$32,592 for 2023. Of this amount, \$4,202 is reported within salaries and benefits payable.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows and Inflows of Resources Related to OPEB***

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2022, and was determined by rolling forward the total OPEB liability as of January 1, 2022, to December 31, 2022. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
Proportionate share of the net OPEB:			
Liability	\$ 327,806	\$ 1,780,693	\$ 2,108,499
Proportion of the net OPEB liability			
Current measurement date	0.051990%	0.250107%	
Prior measurement date	<u>0.051991%</u>	<u>0.244135%</u>	
Change in proportionate share	<u>-0.000001%</u>	<u>0.005972%</u>	
OPEB expense	\$ (577,876)	\$ 139,889	\$ (437,987)

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
<u>Deferred Outflows of Resources:</u>			
Differences between expected and actual experience	\$ -	\$ 106,261	\$ 106,261
Net difference between projected and actual earnings on OPEB plan investments	651,033	152,730	803,763
Change in assumptions	320,175	887,400	1,207,575
Change in City's proportionate share and difference in employer contributions	-	122,073	122,073
City contributions subsequent to the measurement date	<u>6,724</u>	<u>32,592</u>	<u>39,316</u>
Total	<u>\$ 977,932</u>	<u>\$ 1,301,056</u>	<u>\$ 2,278,988</u>
<u>Deferred Inflows of Resources:</u>			
Differences between expected and actual experience	\$ 81,768	\$ 351,115	\$ 432,883
Change in assumptions	26,345	1,456,461	1,482,806
Change in City's proportionate share and difference in employer contributions	<u>2,959</u>	<u>155,570</u>	<u>158,529</u>
Total	<u>\$ 111,072</u>	<u>\$ 1,963,146</u>	<u>\$ 2,074,218</u>

\$39,316 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

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	OPERS	OP&F	Total
Fiscal Year Ending December 31:			
2024	\$ 104,532	\$ (32,575)	\$ 71,957
2025	238,088	(25,391)	212,697
2026	203,013	(87,543)	115,470
2026	314,503	(49,272)	265,231
2028	-	(153,824)	(153,824)
Thereafter	-	(346,077)	(346,077)
	\$ 860,136	\$ (694,682)	\$ 165,454

***Actuarial Assumptions—OPERS***

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan and include the types of coverages provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OBEB asset was determined by an actuarial valuation as of December 31, 2021, rolled forward to the measurement date of December 31, 2022. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB Statement No. 74:

Wage inflation	2.75%
Projected salary increase	2.75% to 10.75%, including wage inflation
Single discount rate:	
Current measurement period	5.22%
Prior measurement period	6.00%
Investment rate of return	6.00%
Municipal bond rate:	
Current measurement period	4.05%
Prior measurement period	1.84%
Health care cost trend rate:	
Current measurement period	5.5% initial, 3.50% ultimate in 2036
Prior measurement period	5.5% initial, 3.50% ultimate in 2034
Actuarial cost method	Individual entry age

Pre-retirement mortality rates are based on 130% of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170% of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115% of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previous described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables. The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2022, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and

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the annuitized accounts of the Member-Directed Plan. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 15.6% for 2022.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care portfolio's target asset allocation as of December 31, 2022, these best estimates are summarized in the following table:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00%	2.56%
Domestic Equities	26.00%	4.60%
REITs	7.00%	4.70%
International Equities	25.00%	5.51%
Risk Parity	2.00%	4.37%
Other Investments	<u>6.00%</u>	1.84%
Total	<u>100.00%</u>	

**Discount Rate.** A single discount rate of 5.22% was used to measure the OPEB liability on the measurement date of December 31, 2022. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 4.05%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2054. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2054, the duration of the projection period through which projected health care payments are fully funded.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate.** The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 5.22%, as well as what the City's proportionate share of the net OPEB liability if it were calculated using a discount rate that is 1.0% point lower (4.22%) or 1.0% point higher (6.22%) than the current rate:



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	1% Decrease (4.22%)	Current Discount Rate of 5.22%	1% Increase (6.22%)
City's proportionate share of the net pension liability/(asset)	\$ 1,114,852	\$ 327,809	\$ (322,091)

***Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate.*** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0% lower or 1.0% higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2023 is 5.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	1% Decrease	Current Health Care Cost Trend Rate Assumption	1% Increase
City's proportionate share of the net pension liability	\$ 307,026	\$ 327,806	\$ 350,664

***Actuarial Assumptions—OP&F***

OP&F's total OPEB liability as of December 31, 2022 is based on the results of an actuarial valuation date of January 1, 2022 and rolled forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefit for financial purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key Methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation are presented below:

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Actuarial valuation date	January 1, 2022, with actuarial liabilities rolled forward to December 31, 2022
Actuarial cost method	Entry age normal
Investment rate of return	7.50%
Projected salary increases	3.75% to 10.50%
Payroll growth	3.25%
Single discount rate:	
Current measurement rate	4.27%
Prior measurement rate	2.84%
Municipal bond rate:	
Current measurement rate	3.65%
Prior measurement rate	2.05%
Cost of living adjustments	2.2% simple per year

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2% for males and 98.7% for females. Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135% for males and 97.9% for females. Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9% for males and 131% for females. Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale. The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determine using a building-block approach and assumes a time horizon, as defined in the OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as a baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2022 are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and cash equivalents	0.00%	0.00%
Domestic equity	18.60%	4.80%
Non-U.S. equity	12.40%	5.50%
Private markets	10.00%	7.90%
Core fixed income*	25.00%	2.50%
High yield fixed income	7.00%	4.40%
Private credit	5.00%	5.90%
U.S. inflation linked bonds*	15.00%	2.00%
Master limited partnerships	5.00%	5.90%
Real assets	8.00%	5.90%
Gold	5.00%	3.60%
Private real estate	12.00%	5.30%
Commodities	<u>2.00%</u>	3.60%
Total	<u>125.00%</u>	

*Note: Assumptions are geometric. \* Levered 2.5x*

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OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate.** Total OPEB liability was calculated using the discount rate of 4.27%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 7.5%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payment of current plan members. Therefore, the long-term assumed rate of return on investments of 7.5% was applied to periods before December 31, 2035 and the municipal bond rate of 3.65% at December 31, 2022 was applied to periods on and after December 31, 2035, resulting in a blended discount rate of 4.27%.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate.** Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net OPEB liability calculated using the discount rate of 4.27%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1% point lower (3.27%) and 1% point higher (5.27%) than the current discount rate.

	1% Decrease (3.27%)	Current Discount Rate of 4.27%	1% Increase (5.27%)
City's proportionate share of the net OPEB liability	\$ 2,192,756	\$ 1,780,693	\$ 1,432,806

**CITY OF SIDNEY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY OF SIDNEY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PENSION PLAN  
LAST TEN FISCAL YEARS**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
City of Sidney's Proportion of the Net Pension Liability	0.053553%	0.053553%	0.052887%	0.052060%	0.051347%	0.052321%	0.052175%	0.052960%	0.053156%	0.054295%
City of Sidney's Proportionate Share of the Net Pension Liability	\$ 6,323,103	\$ 6,469,254	\$ 9,164,506	\$ 11,817,399	\$ 8,059,114	\$ 14,329,537	\$ 10,312,674	\$ 7,842,267	\$ 4,624,761	\$ 16,038,664
City of Sidney's Covered Payroll	\$ 6,958,595	\$ 7,014,545	\$ 7,070,086	\$ 7,125,385	\$ 7,264,116	\$ 7,522,207	\$ 7,554,664	\$ 7,602,521	\$ 7,834,657	\$ 8,416,293
City of Sidney's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	90.75%	91.78%	129.20%	165.50%	109.91%	190.50%	136.51%	103.15%	59.03%	190.57%
Plan Fiduciary Net Position as a Percentage of										
Total Pension Liability -							82.17%	86.88%	92.62%	75.74%
Traditional Pension Plan	86.36%	86.45%	81.08%	77.25%	84.66%	74.70%				
Combined Plan	104.56%	114.83%	116.90%	116.55%	137.28%	126.64%				
Member-Directed Plan	N/A	N/A	103.91%	103.40%	124.46%	113.42%				

Amounts presented for each year were determined as of the City's measurement date, which is the prior year-end.

**Notes to Schedule:**

*Change in assumptions.* In 2017, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included a reduction of the discount rate from 8.0% to 7.5%, a reduction in the wage inflation rate from 3.75% to 3.25%, and transition from the RP-2000 mortality tables to the RP-2014 mortality tables.

In 2019, a reduction of the discount rate was made from 7.5% to 7.2%.

In 2022, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2020. Significant changes included a reduction of the discount rate from 7.2% to 6.9%, a reduction in wage inflation from 3.25% to 2.75%, and transition from RP-2014 mortality tables to Pub-2010 mortality tables.

**CITY OF SIDNEY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY OF SIDNEY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
OHIO POLICE AND FIRE PENSION FUND  
LAST TEN FISCAL YEARS**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
City of Sidney's Proportion of the Net Pension Liability	0.275360%	0.275360%	0.272982%	0.259921%	0.267075%	0.262554%	0.258543%	0.247593%	0.244135%	0.250107%
City of Sidney's Proportionate Share of the Net Pension Liability	\$ 13,410,886	\$ 14,264,786	\$ 17,561,124	\$ 16,463,135	\$ 16,391,568	\$ 21,431,372	\$ 17,416,839	\$ 16,878,619	\$ 15,252,121	\$ 23,757,772
City of Sidney's Covered Payroll	\$ 5,297,966	\$ 5,407,719	\$ 5,479,757	\$ 5,554,909	\$ 5,810,174	\$ 5,864,172	\$ 6,005,415	\$ 6,011,199	\$ 6,112,403	\$ 6,873,788
City of Sidney's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	253.13%	263.79%	320.47%	296.37%	282.12%	365.46%	290.02%	280.79%	249.53%	345.63%
Plan Fiduciary Net Position as a Percentage of										
Total Pension Liability	73.00%	71.71%	66.77%	68.36%	70.91%	63.07%	69.89%	70.65%	75.03%	62.90%

Amounts presented for each year were determined as of the City's measurement date, which is the prior year-end.

**Notes to Schedule:**

*Change in assumptions.* In 2018, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2016. Significant changes include a reduction of the discount rate from 8.25% to 8.0%, a reduction in the wage inflation rate from 3.75% to 3.25%, and transition from the RP-2000 mortality tables to the RP-2014 mortality tables.

In 2022, the single discount rate changed from 8.0% to 7.5%.

In 2023, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2021. Significant changes included transition from RP mortality tables to the Pub-2010 Safety mortality tables projected using the MP-2021 Improvement Scale.

**CITY OF SIDNEY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM PENSION PAYMENTS  
LAST TEN YEARS**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Contractually Required Contributions	\$ 841,801	\$ 848,368	\$ 855,004	\$ 944,337	\$1,053,109	\$1,057,653	\$1,064,353	\$1,096,852	\$1,178,281	\$1,271,880
Contributions in Relation to the Contractually Required Contribution	<u>\$ 841,801</u>	<u>\$ 848,368</u>	<u>\$ 855,004</u>	<u>\$ 944,337</u>	<u>\$1,053,109</u>	<u>\$1,057,653</u>	<u>\$1,064,353</u>	<u>\$1,096,852</u>	<u>\$1,178,281</u>	<u>\$1,271,880</u>
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City Covered Payroll	\$7,014,545	\$7,070,086	\$7,125,385	\$7,264,116	\$7,522,207	\$7,554,664	\$7,602,521	\$7,834,657	\$8,416,293	\$9,084,857
Contributions as a Percentage of Covered Payroll	12.00%	12.00%	12.00%	13.00%	14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

**CITY OF SIDNEY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF OHIO POLICE & FIRE PENSION FUND PAYMENTS  
LAST TEN YEARS**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Contractually Required Contribution	\$1,152,447	\$1,171,020	\$1,183,136	\$1,234,922	\$1,256,799	\$1,287,070	\$1,288,200	\$1,309,888	\$1,380,944	\$1,393,481
Contributions in Relation to the Contractually Required Contribution	<u>\$1,152,447</u>	<u>\$1,171,020</u>	<u>\$1,183,136</u>	<u>\$1,234,922</u>	<u>\$1,256,799</u>	<u>\$1,287,070</u>	<u>\$1,288,200</u>	<u>\$1,309,888</u>	<u>\$1,380,944</u>	<u>\$1,393,481</u>
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City Covered Payroll	\$5,407,719	\$5,479,757	\$5,554,909	\$5,810,174	\$5,864,172	\$6,005,415	\$6,011,199	\$6,112,403	\$6,873,788	\$6,936,192
Contributions as a Percentage of Covered Payroll	21.31%	21.37%	21.30%	21.25%	21.43%	21.43%	21.43%	21.43%	20.09%	20.09%

**CITY OF SIDNEY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY OF SIDNEY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/(ASSET)  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM  
LAST SEVEN FISCAL YEARS (1)**

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
City of Sidney's Proportion of the Net OPEB Liability/(Asset)	0.051560%	0.051280%	0.051912%	0.052155%	0.052432%	0.051991%	0.051990%
City of Sidney's Proportionate Share of the Net OPEB Liability/(Asset)	\$ 5,207,735	\$ 5,568,631	\$ 6,768,117	\$ 7,204,012	\$ (934,109)	\$ (1,628,443)	\$ 327,806
City of Sidney's Covered Payroll	\$ 7,125,385	\$ 7,264,116	\$ 7,522,207	\$ 7,554,664	\$ 7,602,521	\$ 7,834,657	\$ 8,416,293
City of Sidney's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	73.09%	76.66%	89.98%	95.36%	-12.29%	-20.79%	3.89%
Plan Fiduciary Net Position as a Percentage of Total OPEB Liability -	54.05%	54.14%	46.33%	47.80%	115.57%	128.23%	94.79%

(1) Pension information disclosed above is intended to show information for the last ten years. Information prior to 2017 is not available. Amounts presented for each year were determined as of the City's measurement date, which is the prior year-end.

**Notes to Schedule:**

*Change in assumptions.* In 2018, the single discount rate changed from 4.23% to 3.85%.

In 2019, the single discount rate changed from 3.85% to 3.96%, the investment rate of return changed from 6.50% to 6.00%, and the health care cost trend rate changed from 7.5% initial to 10.0% initial.

In 2020, the single discount rate changed from 3.96% to 3.16% and the health care cost trend rate changed from 10.0% initial, 3.25% ultimate in 2028 to 10.5% initial, 3.50% ultimate in 2030.

In 2021, the single discount rate changed from 3.16% to 6.00% and the health care cost trend rate changed from 10.5% initial, 3.50% ultimate in 2030 to 8.5% initial, 3.50% ultimate in 2035.

In 2022, changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2020. Significant changes included a reduction in wage inflation from 3.25% to 2.75%, and transition from RP-2014 mortality tables to Pub-2010 mortality tables.

In 2023, the single discount rate changed from 6.00% to 5.22% and the health care cost trend rate changed from 5.5% initial, 3.50% ultimate in 2034 to 5.5% initial, 3.50% ultimate in 2036.

**CITY OF SIDNEY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF THE CITY OF SIDNEY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
OHIO POLICE AND FIRE PENSION FUND  
LAST SEVEN FISCAL YEARS (1)**

	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
City of Sidney's Proportion of the Net OPEB Liability	0.259921%	0.267075%	0.262554%	0.258543%	0.247593%	0.244135%	0.250107%
City of Sidney's Proportionate Share of the Net OPEB Liability	\$ 12,337,865	\$ 15,132,067	\$ 2,390,960	\$ 2,553,818	\$ 2,623,285	\$ 2,675,925	\$ 1,780,693
City of Sidney's Covered Payroll	\$ 5,554,909	\$ 5,810,174	\$ 5,864,172	\$ 6,005,415	\$ 6,011,199	\$ 6,112,403	\$ 6,873,788
City of Sidney's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	222.11%	260.44%	40.77%	42.53%	43.64%	43.78%	25.91%
Plan Fiduciary Net Position as a Percentage of Total OPEB Liability	15.96%	14.13%	46.57%	47.08%	45.42%	46.90%	52.59%

(1) Pension information disclosed above is intended to show information for the last ten years. Information prior to 2017 is not available. Amounts presented for each year were determined as of the City's measurement date, which is the prior year-end.

**Notes to Schedule:**

*Change in assumptions.* In 2018, the single discount rate changed from 3.79% to 3.24%.

In 2019, the single discount rate changed from 3.24% to 4.66%.

In 2020, the single discount rate changed from 4.66% to 3.56%.

In 2021, the single discount rate changed from 3.56% to 2.96%.

In 2022, the single discount rate changed from 2.96% to 2.84%.

In 2023, changes in assumptions were made based upon an updated experience study that was completed the for five-year period ended December 31, 2012. Significant changes included a reduction of the single discount rate from 2.84% to 4.27% and transition from the RP-2014 mortality tables to the Pub-2010 Safety mortality tables projected using the MP-2021 Improvement Scale.

*Change in benefit terms.* Beginning January 1, 2019, OP&F changed its retiree health care model to a stipend-based health care model, depositing stipends into individual health reimbursements accounts that retirees will use to be reimbursed for health care expenses.

**CITY OF SIDNEY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM OPEB PAYMENTS  
LAST TEN YEARS**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Contractually Required Contributions	\$ 141,359	\$ 141,444	\$ 142,551	\$ 72,641	\$ 1,050	\$ 12,996	\$ 13,078	\$ 10,913	\$ 7,093	\$ 6,724
Contributions in Relation to the Contractually Required Contribution	<u>\$ 141,359</u>	<u>\$ 141,444</u>	<u>\$ 142,551</u>	<u>\$ 72,641</u>	<u>\$ 1,050</u>	<u>\$ 12,996</u>	<u>\$ 13,078</u>	<u>\$ 10,913</u>	<u>\$ 7,093</u>	<u>\$ 6,724</u>
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City Covered Payroll	\$7,014,545	\$7,070,086	\$7,125,385	\$7,264,116	\$7,522,207	\$7,554,664	\$7,602,521	\$7,834,657	\$8,416,293	\$9,084,857
Contributions as a Percentage of Covered Payroll	2.02%	2.00%	2.00%	1.00%	0.01%	0.17%	0.17%	0.14%	0.08%	0.07%

**CITY OF SIDNEY, OHIO  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF OHIO POLICE & FIRE OPEB FUND PAYMENTS  
LAST TEN YEARS**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Contractually Required Contribution	\$ 27,334	\$ 28,079	\$ 27,776	\$ 29,051	\$ 29,542	\$ 30,236	\$ 30,227	\$ 30,769	\$ 32,471	\$ 32,592
Contributions in Relation to the Contractually Required Contribution	<u>\$ 27,334</u>	<u>\$ 28,079</u>	<u>\$ 27,776</u>	<u>\$ 29,051</u>	<u>\$ 29,542</u>	<u>\$ 30,236</u>	<u>\$ 30,227</u>	<u>\$ 30,769</u>	<u>\$ 32,471</u>	<u>\$ 32,592</u>
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
City Covered Payroll	\$5,407,719	\$5,479,757	\$5,554,909	\$5,810,174	\$5,864,172	\$6,005,415	\$6,011,199	\$6,112,403	\$6,873,788	\$6,936,192
Contributions as a Percentage of Covered Payroll	0.51%	0.51%	0.50%	0.50%	0.50%	0.50%	0.50%	0.50%	0.47%	0.47%

**CITY OF SIDNEY, OHIO**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Original Budget	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>				
Local taxes	\$ 15,732,452	\$ 15,548,238	\$ 16,191,166	\$ 642,928
Intergovernmental revenues	1,003,231	891,811	1,057,213	165,402
Special assessments	356,374	356,374	333,354	(23,020)
Charges for services	1,164,441	1,164,441	1,173,737	9,296
Fines, licenses and permits	460,548	460,548	404,407	(56,141)
Investment income	200,000	200,000	916,157	716,157
Miscellaneous receipts and reimbursements	1,849,345	1,963,840	1,980,569	16,729
Total revenues	<u>20,766,391</u>	<u>20,585,252</u>	<u>22,056,603</u>	<u>1,471,351</u>
<b>EXPENDITURES:</b>				
Current:				
Community development	478,506	494,838	480,136	14,702
Community environment	817,234	846,791	758,566	88,225
Fire	6,321,735	6,378,671	6,074,308	304,363
General government	3,458,963	3,669,967	3,419,698	250,269
Judicial	1,646,701	1,681,813	1,616,720	65,093
Parks and recreation	1,750,319	1,819,884	1,761,479	58,405
Police	7,394,131	7,024,900	6,695,685	329,215
Capital outlay	18,225	30,021	-	30,021
Total expenditures	<u>21,885,814</u>	<u>21,946,885</u>	<u>20,806,592</u>	<u>1,140,293</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,119,423)</u>	<u>(1,361,633)</u>	<u>1,250,011</u>	<u>2,611,644</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	-	-	-	-
Transfers out	(831,466)	(941,466)	(941,466)	-
Total other financing uses	<u>(831,466)</u>	<u>(941,466)</u>	<u>(941,466)</u>	<u>-</u>
Net change in fund balance	(1,950,889)	(2,303,099)	308,545	2,611,644
Fund Balances, beginning of year	14,967,901	14,967,901	14,967,901	-
Prior Year Encumbrances	459,069	459,069	459,069	-
Fund Balances, end of year	<u>\$ 13,476,081</u>	<u>\$ 13,123,871</u>	<u>\$ 15,735,515</u>	<u>\$ 2,611,644</u>

See Notes to the Required Supplementary Information.



**CITY OF SIDNEY, OHIO**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**STREET REPAIR AND MAINTENANCE FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Original Budget	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>				
Intergovernmental revenues	\$ 1,306,285	\$ 1,306,285	\$ 1,288,206	\$ (18,079)
Investment Income	2,500	2,500	11,649	9,149
Miscellaneous receipts and reimbursements	115,000	115,000	1,010	(113,990)
Total revenues	<u>1,423,785</u>	<u>1,423,785</u>	<u>1,300,865</u>	<u>(122,920)</u>
<b>EXPENDITURES:</b>				
Current:				
Street repair & maintenance	1,938,412	1,910,912	1,756,823	154,089
Total expenditures	<u>1,938,412</u>	<u>1,910,912</u>	<u>1,756,823</u>	<u>154,089</u>
Deficiency of revenues under expenditures	<u>(514,627)</u>	<u>(487,127)</u>	<u>(455,958)</u>	<u>31,169</u>
<b>OTHER FINANCING SOURCES:</b>				
Transfers in	485,000	485,000	520,000	35,000
Total other financing sources	<u>485,000</u>	<u>485,000</u>	<u>520,000</u>	<u>35,000</u>
Net change in fund balance	(29,627)	(2,127)	64,042	66,169
Fund Balances, beginning of year	195,536	195,536	195,536	-
Prior Year Encumbrances	3,070	3,070	3,070	-
Fund Balances, end of year	<u>\$ 168,979</u>	<u>\$ 196,479</u>	<u>\$ 262,648</u>	<u>\$ 66,169</u>

See Notes to the Required Supplementary Information.

**CITY OF SIDNEY, OHIO**  
Notes to the Required Supplementary Information  
For the Year Ended December 31, 2023

**Basis of Budgeting**

Basis of budgeting refers to when revenues and expenditures or expenses are recognized in the accounts. The City of Sidney's budget for all funds is prepared on a cash-encumbrance basis by which transactions are recorded when cash is received or disbursed, or when a commitment has been recorded as an encumbrance against an applicable appropriation. All annual appropriations lapse at year-end to the extent they have not been expended or lawfully encumbered. Fund balances shown are unencumbered cash balances. This basis is utilized for all interim financial statements issued during the year.

The basis of budgeting differs from the accounting principles generally accepted in the United States of America (GAAP) used for the City's year-end financial statements contained in the Annual Comprehensive Financial Report (ACFR). Under that basis of accounting, revenues are generally recognized when the obligation to the City arises; the budget basis, however, recognizes revenue only when cash has been received. In the ACFR, expenditures are generally recognized in the period in which they are incurred. Under the budget basis, expenditures are recognized when cash has been disbursed or when an encumbrance has been placed against an appropriation.

Unencumbered appropriations lapse at year end. State law provides that, generally, no contract, agreement or other obligation involving the expenditure of money shall be entered into unless the Finance Officer first certifies that the money required for such contract, agreement, obligation or expenditure is in the treasury, or is anticipated to come into the treasury, before the maturity of such contract. (O.R.C. 5705.41)

**Budget Process**

The policy of the City is to have the annual operating and capital budgets approved prior to January 1 of each year.

The City follows procedures prescribed by State law and local policy in establishing its budgets as follows:

1. About January 1, the City must submit to the County Budget Commission a statement, classified by fund, of estimated cash receipts for the year and beginning-of-year unencumbered fund balances. The County Budget Commission certifies these estimates and issues an Official Certificate of Estimated Resources, (the "Certificate") limiting the maximum amount the City may expend from a given fund during the year to the estimated resources available. The City may, from time to time throughout the year, request an amended Certificate to reflect updated resource estimates.
2. The ***five-year financial plan*** is updated on an annual basis, usually in September. The plan is prepared after receiving input from all departments. The plan shall include all major operating funds and all capital improvement funds of the City. The purpose of this plan is to:
  - a. Identify major policy issues for City Council consideration prior to the preparation of the annual budget;
  - b. establish capital project priorities and make advance preparation for the funding of projects within the five-year horizon;
  - c. make conservative financial projections for all major operating funds and all capital improvements to provide assurance that adequate funding exists for proposed projects and services;
  - d. identify financial trends in advance or in the early stages so that timely corrective action can be taken, if needed;
  - e. communicate the City's intermediate plans to the public and provide an opportunity for the public to offer input.
3. The ***operating budget*** is recommended to Council based upon the City Manager-approved requests submitted by each department. The City Manager acts as budget officer for the City and submits a proposed operating budget to the City Council on an annual basis. Public hearings are held to obtain taxpayer input. The Council enacts the budget through passage of an ordinance. All funds of the City have annual budgets legally adopted by the City Council except CDBG, Justice Reinvestment Grant, Law Enforcement Diversion Grant, and Probation Grant.

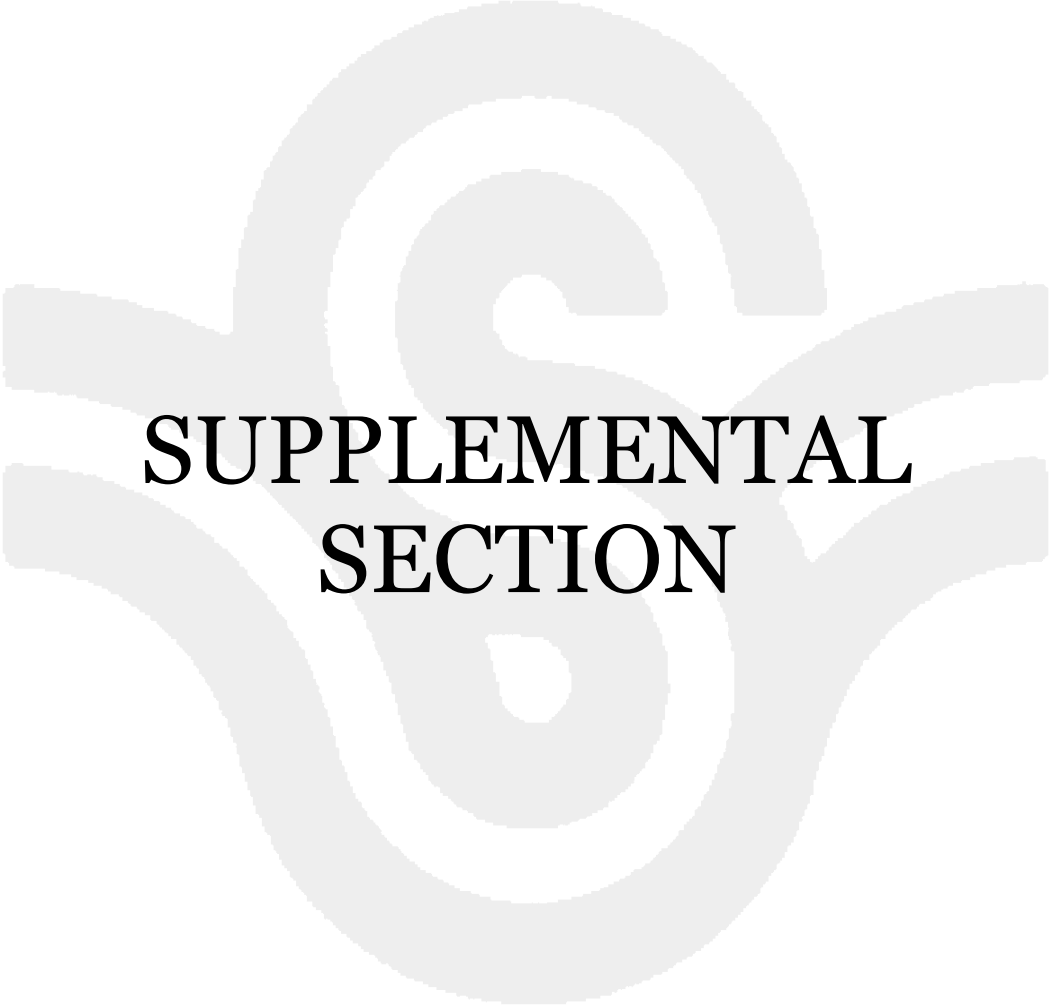
**CITY OF SIDNEY, OHIO**  
Notes to the Required Supplementary Information  
For the Year Ended December 31, 2023

4. *Modifications to the budget* may be made from time to time during the budget year. The Statement of Financial Policies provides the permissible methods of amending the budget.

**Reconciliation of Budget Basis to GAAP Basis**

The adjustments necessary to convert the results of operations for the year ended December 31, 2023, from the GAAP basis to the budget basis are as follows:

	General Fund	Street Repair & Maintenance Fund	
Net change in fund balance - <i>Budget Basis</i>	\$ 308,545	\$ 64,042	
Increase / (decrease):			
Due to revenues	(1,071,438)	(101,308)	
Due to expenditures	1,934,694	170,037	
Net change in fund balance - GAAP Basis	\$ 1,171,801	\$ 132,771	



**SUPPLEMENTAL  
SECTION**

## CITY OF SIDNEY, OHIO

### *Fund Descriptions - Non-major Governmental Funds*

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#### *Non-major Special Revenue Funds*

Special revenue funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

**C.D.B.G. Fund.** To account for state funds and federal funds passed through state agencies for community development activities.

**C.D.B.G. Program Income Fund.** To account for the income generated from C.D.B.G. grant programs. Funds must be used for grant-eligible activities.

**C.D.B.G. Revolving Loan Fund.** To account for loans and repayment of loans for businesses who qualify for low interest loans for economic development.

**Cemetery Fund.** To account for the operation and maintenance of the cemetery facilities.

**Cemetery Maintenance Fund.** To account for that portion of cemetery sales revenue committed by City policy to be held for the perpetual care of Graceland Cemetery.

**CHIP-LAP Grant Fund.** To account for funds received from the Ohio Department of Development to assist low and moderate-income residents with lead abatement.

**Convention and Visitors' Bureau Fund.** To account for 25% of the funds received from the 6% lodging tax for the operation of a convention and visitors' bureau. The remaining 75% of the tax proceeds are accounted for in the General Fund.

**County Auto License Fund.** To account for county-levied motor vehicle registration fees restricted for street construction, maintenance and repair.

**CRA Fund.** To account for the annual fees paid by owners benefiting Community Reinvestment Area (CRA) tax abatement. This fee may be used to pay for expenses incurred in preparing the CRA annual report or expenses incurred by the tax incentive review committee.

**Drug Law Enforcement Fund.** To account for mandatory fines collected for drug offenses.

**E-911 Wireless Fund.** To account for funds collected by the State of Ohio from cell phone users and redistributed back to Ohio counties for use in implementation and maintenance of wireless 9-1-1 systems. The County is distributing 50% of those receipts to the City for the upkeep and maintenance of the wireless 9-1-1 system.

**Enforcement & Education Fund.** To account for financial resources used to educate and treat persons with alcohol related problems and to enhance law enforcement activities as a deterrent to the operation of motor vehicles while under the influence of alcohol.

**Fire Loss Security Fund.** To account for the holding of a portion of insurance proceeds from fire loss of private property, held as security against the cost of removing, securing or repairing the damaged structure.

**Health Department Building Lease Fund.** To account for the operation and maintenance of the building that is leased to the county health department.

**H.O.M.E. Program Income Fund.** To account for income generated from HOME grant programs, primarily loans and repayments of loans made in HOME-funded housing projects. Funds must be used for grant-eligible activities.

**Indigent Driver Alcohol Treatment Fund.** To account for mandatory fines for DUI arrests that are used to treat drivers who cannot afford the rehabilitation.

CITY OF SIDNEY, OHIO

*Non-major Special Revenue Funds (continued)*

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**Indigent Driver Alcohol Treatment – Surplus Fund (Municipal Court).** To account for the resources and expenditures declared to be Indigent Driver Alcohol Treatment Surplus funds. This fund is not required to have a legally adopted budget.

**Indigent Driver Interlock and Alcohol Monitoring Fund (Municipal Court).** To account for additional court fees levied in accordance with Ohio Revised Code for the purpose of providing alcohol monitoring equipment for those cases that cannot afford to purchase it.

**Justice Reinvestment Incentive Grant Fund -** To account for funds received from the Ohio Department of Rehabilitation and Corrections for the reduction of recidivism and a change in probationers' cognizant behavior.

**Law Enforcement Fund.** To account for the proceeds from the confiscation of contraband.

**Law Enforcement Diversion Grant Fund.** To account for funds received from the Ohio Attorney General Office for law enforcement diversion programs to address the opioid epidemic.

**Local Fiscal Recovery (ARP) Fund.** The Local Fiscal Recovery Fund accounts for financial assistance received as a result of the federal American Rescue Plan Act (ARPA) to spend on COVID-19 recovery based on four criteria. Funds must be spent by December 31, 2024.

**Mausoleum Maintenance Fund.** To account for that portion of cemetery sales revenue committed by City policy to be held for the perpetual maintenance and repair of the mausoleum at Graceland Cemetery.

**Municipal Court Computer Fund.** To account for additional court fees levied in accordance with Ohio Revised Code for the sole purpose of procuring and maintaining computer systems for the office of the clerk of courts.

**Municipal Court Special Projects Fund.** To account for additional court fees levied in accordance with Ohio Revised Code for the purpose to acquire and pay for special projects of the court.

**Opioid Settlement Fund.** To account for the OneOhio Opioid Distributor Settlement for eligible expenses including community recovery, statewide innovation and recovery, and sustainability.

**Parking Enforcement Fund.** Accounts for the operation of the parking system and related expenditures. The operating expenditures and capital improvements are supported by fines, customer charges, and additional funding, as necessary, from the General Fund.

**Permissive License Fee Fund.** To account for \$5 permissive license fee designated for street curb & gutter construction, maintenance and repair.

**Probation Grant Fund.** To account for funds received from the Ohio Department of Rehabilitation and Corrections for the operation of the Municipal Court's probation department.

**Probation Services Fee Fund.** To account for additional court fees levied in accordance with Ohio Revised Code for the purpose to acquire and pay for probation services of the court.

**State Highway Fund.** To account for the portion of the state gasoline tax and motor vehicle registration fees restricted for street maintenance and repair of state highways within the City.

**TIF – Echo Fund.** To account for the financial resources and expenditures related to the development of the Echo Business Center subdivision.

**TIF – Kuther Rd Fund.** To account for the financial resources and expenditures related to the development of the water and sewer infrastructure along Kuther Road.

CITY OF SIDNEY, OHIO

*Fund Descriptions – Non-Major Debt Service*

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Debt service funds are used to account for the payment of principal and interest on outstanding debt.

**Bond Retirement.** To account for the payment of principal and interest on outstanding debt.

*Fund Descriptions – Non-Major Capital Project Fund*

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Capital funds are used to account for the acquisition and construction of major capital facilities, other than those financed by proprietary funds and trust funds.

**Capital for Fire Station # 3 Fund.** To account for the development and construction of a Fire Station at the north end of City.

**CITY OF SIDNEY, OHIO  
 COMBINING BALANCE SHEET  
 NON-MAJOR GOVERNMENTAL FUNDS  
 DECEMBER 31, 2023**

	Non-major Special Revenue Funds	Bond Retirement	Capital for Fire Station #3 Fund	Total Non-major Governmental Funds
<b>ASSETS</b>				
Pooled cash and equivalents	\$ 1,297,338	\$ 40,726	\$ 19,767	\$ 1,357,831
Cash held by outside agent	24,399	-	-	24,399
Pooled investments	2,469,870	77,774	37,747	2,585,391
Receivables:				
Property taxes	61,810	-	-	61,810
Other taxes	8,407	-	-	8,407
Interest	2,817	-	-	2,817
Lease	38,834	-	-	38,834
Loans	1,044,935	-	-	1,044,935
Other	38,883	-	-	38,883
Receivables from other governments	147,883	-	-	147,883
Prepaid items	12,674	-	-	12,674
	<u>5,147,850</u>	<u>118,500</u>	<u>57,514</u>	<u>5,323,864</u>
Total assets	<u>\$ 5,147,850</u>	<u>\$ 118,500</u>	<u>\$ 57,514</u>	<u>\$ 5,323,864</u>
<b>LIABILITIES</b>				
Liabilities:				
Accounts payable	\$ 133,203	\$ -	\$ -	\$ 133,203
Salaries and benefits payable	22,328	-	-	22,328
Advances from other funds	83,100	-	-	83,100
Unearned revenue	582,540	-	-	582,540
	<u>821,171</u>	<u>-</u>	<u>-</u>	<u>821,171</u>
Total liabilities	<u>821,171</u>	<u>-</u>	<u>-</u>	<u>821,171</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Lease	36,399	-	-	36,399
Unavailable revenue	1,314,566	-	-	1,314,566
Total deferred inflows of resources	<u>1,350,965</u>	<u>-</u>	<u>-</u>	<u>1,350,965</u>
<b>FUND BALANCES</b>				
Nonspendable	15,109	-	-	15,109
Restricted	2,732,161	-	-	2,732,161
Committed	230,463	118,500	57,514	406,477
Unassigned	(2,019)	-	-	(2,019)
	<u>2,975,714</u>	<u>118,500</u>	<u>57,514</u>	<u>3,151,728</u>
Total fund balances	<u>2,975,714</u>	<u>118,500</u>	<u>57,514</u>	<u>3,151,728</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 5,147,850</u>	<u>\$ 118,500</u>	<u>\$ 57,514</u>	<u>\$ 5,323,864</u>



**CITY OF SIDNEY, OHIO**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES**  
**NON-MAJOR GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Non-major Special Revenue Funds	Bond Retirement	Capital for Fire Station #3 Fund	Total Non-major Governmental Funds
<b>REVENUES:</b>				
Local taxes	\$ 311,858	\$ -	\$ -	\$ 311,858
Intergovernmental revenues	2,027,403	-	-	2,027,403
Special assessments	3,250	-	-	3,250
Charges for services	332,064	-	-	332,064
Fines, licenses and permits	38,492	-	-	38,492
Investment income	71,344	-	-	71,344
Miscellaneous receipts and reimbursements	198,269	-	-	198,269
	<u>2,982,680</u>	<u>-</u>	<u>-</u>	<u>2,982,680</u>
<b>Total revenues</b>				
<b>EXPENDITURES:</b>				
Current:				
Community development	320,136	-	-	320,136
Community environment	4,120	-	-	4,120
Fire	53,066	-	-	53,066
Health	329,138	-	-	329,138
Judicial	461,328	-	-	461,328
Police	118,086	-	-	118,086
Street repairs and maintenance	105,000	-	-	105,000
Capital outlay	1,667,734	-	-	1,667,734
Debt service:				
Principal	10,000	55,000	-	65,000
Interest	2,500	3,400	-	5,900
	<u>3,071,108</u>	<u>58,400</u>	<u>-</u>	<u>3,129,508</u>
<b>Total expenditures</b>				
Excess (deficiency) of revenues over (under) expenditures	<u>(88,428)</u>	<u>(58,400)</u>	<u>-</u>	<u>(146,828)</u>
<b>OTHER FINANCING SOURCES (USES):</b>				
Transfers in	<u>70,000</u>	<u>-</u>	<u>-</u>	<u>70,000</u>
<b>Total other financing sources (uses)</b>	<u>70,000</u>	<u>-</u>	<u>-</u>	<u>70,000</u>
Net change in fund balance	(18,428)	(58,400)	-	(76,828)
Fund balances, beginning of year	<u>2,994,142</u>	<u>176,900</u>	<u>57,514</u>	<u>3,228,556</u>
Fund balances, end of year	<u>\$ 2,975,714</u>	<u>\$ 118,500</u>	<u>\$ 57,514</u>	<u>\$ 3,151,728</u>

**CITY OF SIDNEY, OHIO  
COMBINING BALANCE SHEET  
NON-MAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2023**

	C.D.B.G.	C.D.B.G. Program Income	C.D.B.G. Revolving Loan	Cemetery	Cemetery Maintenance	CHIP-LAP Grant
<b>ASSETS</b>						
Pooled cash and equivalents	\$ 76,302	\$ 5	\$ -	\$ 37,569	\$ 301,058	\$ 18,249
Cash held by outside agent	-	-	-	-	-	-
Pooled investments	144,368	9	-	71,745	569,620	34,851
Receivables:						
Property taxes	-	-	-	-	-	-
Other taxes	-	-	-	-	-	-
Interest	497	-	-	-	1,958	-
Lease	-	-	-	-	-	-
Loans	1,044,935	-	-	-	-	-
Other	-	-	-	20,574	-	-
Receivables from other governments	8,223	-	-	-	-	-
Prepaid items	-	-	-	35	-	-
<b>Total assets</b>	<b>\$ 1,274,325</b>	<b>\$ 14</b>	<b>\$ -</b>	<b>\$ 129,923</b>	<b>\$ 872,636</b>	<b>\$ 53,100</b>
<b>LIABILITIES</b>						
Accounts payable	\$ 1,483	\$ -	\$ -	\$ 6,172	\$ -	\$ -
Salaries and benefits payable	-	-	-	8,452	-	-
Advances from other funds	-	-	-	-	-	53,100
Unearned revenue	-	-	-	-	-	-
<b>Total liabilities</b>	<b>1,483</b>	<b>-</b>	<b>-</b>	<b>14,624</b>	<b>-</b>	<b>53,100</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Lease	-	-	-	-	-	-
Unavailable revenue	1,053,632	-	-	15,162	1,869	-
<b>Total deferred inflows of resources</b>	<b>1,053,632</b>	<b>-</b>	<b>-</b>	<b>15,162</b>	<b>1,869</b>	<b>-</b>
<b>FUND BALANCES</b>						
Nonspendable	-	-	-	35	-	-
Restricted	219,210	14	-	100,102	870,767	-
Committed	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-
<b>Total fund balances</b>	<b>219,210</b>	<b>14</b>	<b>-</b>	<b>100,137</b>	<b>870,767</b>	<b>-</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 1,274,325</b>	<b>\$ 14</b>	<b>\$ -</b>	<b>\$ 129,923</b>	<b>\$ 872,636</b>	<b>\$ 53,100</b>

(continued)

**CITY OF SIDNEY, OHIO  
 COMBINING BALANCE SHEET  
 NON-MAJOR SPECIAL REVENUE FUNDS  
 DECEMBER 31, 2023**

	Convention and Visitors' Bureau	County Auto License	CRA	Drug Law Enforcement	E-911 Wireless	Enforcement & Education	Fire Loss Security
<b>ASSETS</b>							
Pooled cash and equivalents	\$ 17,955	\$ 23,360	\$ 2,413	\$ 2,724	\$ 44,756	\$ 5,709	\$ 42,641
Cash held by outside agent	-	24,399	-	-	-	-	-
Pooled investments	34,287	44,609	4,607	5,203	85,469	10,901	81,432
Receivables:							
Property taxes	-	-	-	-	-	-	-
Other taxes	8,407	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
Lease	-	-	-	-	-	-	-
Loans	-	-	-	-	-	-	-
Other	-	-	-	-	-	85	-
Receivables from other governments	-	-	-	-	-	-	-
Prepaid items	-	-	-	-	10,831	-	-
<b>Total assets</b>	<b>\$ 60,649</b>	<b>\$ 92,368</b>	<b>\$ 7,020</b>	<b>\$ 7,927</b>	<b>\$ 141,056</b>	<b>\$ 16,695</b>	<b>\$ 124,073</b>
<b>LIABILITIES</b>							
Accounts payable	\$ 52,242	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 17,000
Salaries and benefits payable	-	-	-	-	-	-	-
Advances from other funds	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	-
<b>Total liabilities</b>	<b>52,242</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>17,000</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Lease	-	-	-	-	-	-	-
Unavailable revenue	-	24,399	-	-	-	-	-
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>24,399</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES</b>							
Nonspendable	-	-	-	-	10,831	-	-
Restricted	8,407	67,969	7,020	7,927	130,225	16,695	107,073
Committed	-	-	-	-	-	-	-
Unassigned	-	-	-	-	-	-	-
<b>Total fund balances</b>	<b>8,407</b>	<b>67,969</b>	<b>7,020</b>	<b>7,927</b>	<b>141,056</b>	<b>16,695</b>	<b>107,073</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 60,649</b>	<b>\$ 92,368</b>	<b>\$ 7,020</b>	<b>\$ 7,927</b>	<b>\$ 141,056</b>	<b>\$ 16,695</b>	<b>\$ 124,073</b>

(continued)

**CITY OF SIDNEY, OHIO  
COMBINING BALANCE SHEET  
NON-MAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2023**

	Health Department Building Lease	H.O.M.E. Program Income	Indigent Driver Alcohol Treatment	Indigent Driver Alcohol Treatment Surplus	Indigent Driver Interlock & Alcohol Monitoring	Justice Reinvestment Incentive Grant
<b>ASSETS</b>						
Pooled cash and equivalents	\$ 38,538	\$ 21,808	\$ 25,318	\$ 4,296	\$ 16,348	\$ -
Cash held by outside agent	-	-	-	-	-	-
Pooled investments	73,595	41,262	48,349	8,204	31,220	-
Receivables:						
Property taxes	-	-	-	-	-	-
Other taxes	-	-	-	-	-	-
Interest	-	142	-	-	-	-
Lease	38,834	-	-	-	-	-
Loans	-	-	-	-	-	-
Other	-	-	648	-	803	-
Receivables from other governments	-	-	-	-	-	-
Prepaid items	-	-	-	-	-	-
<b>Total assets</b>	<b>\$ 150,967</b>	<b>\$ 63,212</b>	<b>\$ 74,315</b>	<b>\$ 12,500</b>	<b>\$ 48,371</b>	<b>\$ -</b>
<b>LIABILITIES</b>						
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Salaries and benefits payable	-	-	-	-	-	-
Advances from other funds	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-
<b>Total liabilities</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Lease	36,399	-	-	-	-	-
Unavailable revenue	-	135	-	-	-	-
<b>Total deferred inflows of resources</b>	<b>36,399</b>	<b>135</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>FUND BALANCES</b>						
Nonspendable	2,435	-	-	-	-	-
Restricted	-	63,077	74,315	12,500	48,371	-
Committed	112,133	-	-	-	-	-
Unassigned	-	-	-	-	-	-
<b>Total fund balances</b>	<b>114,568</b>	<b>63,077</b>	<b>74,315</b>	<b>12,500</b>	<b>48,371</b>	<b>-</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 150,967</b>	<b>\$ 63,212</b>	<b>\$ 74,315</b>	<b>\$ 12,500</b>	<b>\$ 48,371</b>	<b>\$ -</b>

(continued)

**CITY OF SIDNEY, OHIO  
COMBINING BALANCE SHEET  
NON-MAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2023**

	Law Enforcement	Law Enforcement Diversion Grant	Local Fiscal Recovery (ARP)	Mausoleum Maintenance	Municipal Court Computer	Municipal Court Special Projects
<b>ASSETS</b>						
Pooled cash and equivalents	\$ 86,417	\$ 6,086	\$ 212,785	\$ 22,491	\$ 10,490	\$ 93,629
Cash held by outside agent	-	-	-	-	-	-
Pooled investments	165,030	11,623	406,352	42,554	20,033	178,634
Receivables:						
Property taxes	-	-	-	-	-	-
Other taxes	-	-	-	-	-	-
Interest	-	-	-	146	-	62
Lease	-	-	-	-	-	-
Loans	-	-	-	-	-	-
Other	-	13	-	3,840	2,514	8,637
Receivables from other governments	-	14,487	-	-	-	-
Prepaid items	-	-	-	-	-	-
<b>Total assets</b>	<b>\$ 251,447</b>	<b>\$ 32,209</b>	<b>\$ 619,137</b>	<b>\$ 69,031</b>	<b>\$ 33,037</b>	<b>\$ 280,962</b>
<b>LIABILITIES</b>						
Accounts payable	\$ 13,605	\$ -	\$ 36,597	\$ -	\$ 18	\$ 4,152
Salaries and benefits payable	-	309	-	-	-	3,764
Advances from other funds	-	30,000	-	-	-	-
Unearned revenue	-	-	582,540	-	-	-
<b>Total liabilities</b>	<b>13,605</b>	<b>30,309</b>	<b>619,137</b>	<b>-</b>	<b>18</b>	<b>7,916</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Lease	-	-	-	-	-	-
Unavailable revenue	-	3,919	-	250	-	27,654
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>3,919</b>	<b>-</b>	<b>250</b>	<b>-</b>	<b>27,654</b>
<b>FUND BALANCES</b>						
Nonspendable	-	-	-	-	-	-
Restricted	237,842	-	-	68,781	33,019	245,392
Committed	-	-	-	-	-	-
Unassigned	-	(2,019)	-	-	-	-
<b>Total fund balances</b>	<b>237,842</b>	<b>(2,019)</b>	<b>-</b>	<b>68,781</b>	<b>33,019</b>	<b>245,392</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 251,447</b>	<b>\$ 32,209</b>	<b>\$ 619,137</b>	<b>\$ 69,031</b>	<b>\$ 33,037</b>	<b>\$ 280,962</b>

(continued)

**CITY OF SIDNEY, OHIO  
COMBINING BALANCE SHEET  
NON-MAJOR SPECIAL REVENUE FUNDS  
DECEMBER 31, 2023**

	Opioid Settlement	Parking Enforcement	Permissive License Fee	Probation Grant	Probation Services Fee	State Highway
<b>ASSETS</b>						
Pooled cash and equivalents	\$ 12,516	\$ 40,626	\$ 60,585	\$ 12,175	\$ 9,658	\$ 1,752
Cash held by outside agent	-	-	-	-	-	-
Pooled investments	23,901	77,584	115,698	23,249	18,443	3,315
Receivables:						
Property taxes	-	-	-	-	-	-
Other taxes	-	-	-	-	-	-
Interest	-	-	-	-	-	12
Lease	-	-	-	-	-	-
Loans	-	-	-	-	-	-
Other	-	120	-	82	1,567	-
Receivables from other governments	-	-	64,901	-	-	60,272
Prepaid items	-	-	-	1,808	-	-
<b>Total assets</b>	<b>\$ 36,417</b>	<b>\$ 118,330</b>	<b>\$ 241,184</b>	<b>\$ 37,314</b>	<b>\$ 29,668</b>	<b>\$ 65,351</b>
<b>LIABILITIES</b>						
Accounts payable	\$ -	\$ -	\$ -	\$ 1,934	\$ -	\$ -
Salaries and benefits payable	-	-	-	9,803	-	-
Advances from other funds	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-
<b>Total liabilities</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>11,737</b>	<b>-</b>	<b>-</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Lease	-	-	-	-	-	-
Unavailable revenue	-	-	56,605	17,282	-	51,849
<b>Total deferred inflows of resources</b>	<b>-</b>	<b>-</b>	<b>56,605</b>	<b>17,282</b>	<b>-</b>	<b>51,849</b>
<b>FUND BALANCES</b>						
Nonspendable	-	-	-	1,808	-	-
Restricted	36,417	-	184,579	6,487	29,668	13,502
Committed	-	118,330	-	-	-	-
Unassigned	-	-	-	-	-	-
<b>Total fund balances</b>	<b>36,417</b>	<b>118,330</b>	<b>184,579</b>	<b>8,295</b>	<b>29,668</b>	<b>13,502</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 36,417</b>	<b>\$ 118,330</b>	<b>\$ 241,184</b>	<b>\$ 37,314</b>	<b>\$ 29,668</b>	<b>\$ 65,351</b>

(continued)

**CITY OF SIDNEY, OHIO  
 COMBINING BALANCE SHEET  
 NON-MAJOR SPECIAL REVENUE FUNDS  
 DECEMBER 31, 2023**

	TIF - Echo	TIF - Kuther Rd	Non-major Special Revenue Funds Totals
<b>ASSETS</b>			
Pooled cash and equivalents	\$ 1,309	\$ 47,770	\$ 1,297,338
Cash held by outside agent	-	-	24,399
Pooled investments	2,499	91,224	2,469,870
Receivables:			
Property taxes	9,216	52,594	61,810
Other taxes	-	-	8,407
Interest	-	-	2,817
Lease	-	-	38,834
Loans	-	-	1,044,935
Other	-	-	38,883
Receivables from other governments	-	-	147,883
Prepaid items	-	-	12,674
	<u>          </u>	<u>          </u>	<u>          </u>
Total assets	<u>\$ 13,024</u>	<u>\$ 191,588</u>	<u>\$ 5,147,850</u>
<b>LIABILITIES</b>			
Accounts payable	\$ -	\$ -	\$ 133,203
Salaries and benefits payable	-	-	22,328
Advances from other funds	-	-	83,100
Unearned revenue	-	-	582,540
	<u>          </u>	<u>          </u>	<u>          </u>
Total liabilities	<u>-</u>	<u>-</u>	<u>821,171</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Lease	-	-	36,399
Unavailable revenue	9,216	52,594	1,314,566
	<u>          </u>	<u>          </u>	<u>          </u>
Total deferred inflows of resources	<u>9,216</u>	<u>52,594</u>	<u>1,350,965</u>
<b>FUND BALANCES</b>			
Nonspendable	-	-	15,109
Restricted	3,808	138,994	2,732,161
Committed	-	-	230,463
Unassigned	-	-	(2,019)
	<u>          </u>	<u>          </u>	<u>          </u>
Total fund balances	<u>3,808</u>	<u>138,994</u>	<u>2,975,714</u>
	<u>          </u>	<u>          </u>	<u>          </u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 13,024</u>	<u>\$ 191,588</u>	<u>\$ 5,147,850</u>

**CITY OF SIDNEY, OHIO  
COMBINING STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN  
FUND BALANCES  
NON-MAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

	C.D.B.G.	C.D.B.G. Program Income	C.D.B.G. Revolving Loan	Cemetery	Cemetery Maintenance	CHIP-LAP Grant
<b>REVENUES:</b>						
Local taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental revenues	327,669	-	-	-	-	38,100
Special Assessments	-	-	-	-	-	-
Charges for services	-	-	-	168,715	-	-
Fines, licenses and permits	-	-	-	-	-	-
Investment income	7,983	1	629	-	51,427	-
Miscellaneous receipts and reimbursements	-	-	-	685	-	-
<b>Total revenues</b>	<b>335,652</b>	<b>1</b>	<b>629</b>	<b>169,400</b>	<b>51,427</b>	<b>38,100</b>
<b>EXPENDITURES:</b>						
Current:						
Community development	146,436	-	21,192	-	-	-
Community environment	-	-	-	-	-	-
Fire	-	-	-	-	-	-
Health	-	-	-	317,106	500	-
Judicial	-	-	-	-	-	-
Police	-	-	-	-	-	-
Street repairs and maintenance	-	-	-	-	-	-
Capital outlay	141,452	-	-	-	-	38,100
Debt service:						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
<b>Total expenditures</b>	<b>287,888</b>	<b>-</b>	<b>21,192</b>	<b>317,106</b>	<b>500</b>	<b>38,100</b>
Excess (deficiency) of revenues over (under) expenditures	47,764	1	(20,563)	(147,706)	50,927	-
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers in	-	-	-	70,000	-	-
<b>Total other financing sources</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>70,000</b>	<b>-</b>	<b>-</b>
Net change in fund balance	47,764	1	(20,563)	(77,706)	50,927	-
Fund balances, beginning of year	171,446	13	20,563	177,843	819,840	-
Fund balances, end of year	\$ 219,210	\$ 14	\$ -	\$ 100,137	\$ 870,767	\$ -

(continued)



**CITY OF SIDNEY, OHIO  
COMBINING STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN  
FUND BALANCES  
NON-MAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Convention and Visitors' Bureau	County Auto License	CRA	Drug Law Enforcement	E-911 Wireless	Enforcement & Education	Fire Loss Security
<b>REVENUES:</b>							
Local taxes	\$ 134,084	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental revenues	-	93,074	-	-	54,013	-	-
Special Assessments	-	-	3,250	-	-	-	-
Charges for services	-	-	-	-	-	-	-
Fines, licenses and permits	-	-	-	4,613	-	1,282	-
Investment income	-	-	-	-	-	-	-
Miscellaneous receipts and reimbursements	-	-	-	-	-	-	111,375
<b>Total revenues</b>	<u>134,084</u>	<u>93,074</u>	<u>3,250</u>	<u>4,613</u>	<u>54,013</u>	<u>1,282</u>	<u>111,375</u>
<b>EXPENDITURES:</b>							
Current:							
Community development	135,146	-	1,962	-	-	-	-
Community environment	-	-	-	-	-	-	-
Fire	-	-	-	-	-	-	53,066
Health	-	-	-	-	-	-	-
Judicial	-	-	-	-	-	-	-
Police	-	-	-	12,000	66,081	-	-
Street repairs and maintenance	-	-	-	-	-	-	-
Capital outlay	-	110,069	-	-	-	-	-
Debt service:							
Principal	-	-	-	-	-	-	-
Interest	-	-	-	-	-	-	-
<b>Total expenditures</b>	<u>135,146</u>	<u>110,069</u>	<u>1,962</u>	<u>12,000</u>	<u>66,081</u>	<u>-</u>	<u>53,066</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,062)</u>	<u>(16,995)</u>	<u>1,288</u>	<u>(7,387)</u>	<u>(12,068)</u>	<u>1,282</u>	<u>58,309</u>
<b>OTHER FINANCING SOURCES (USES):</b>							
Transfers in	-	-	-	-	-	-	-
<b>Total other financing sources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	(1,062)	(16,995)	1,288	(7,387)	(12,068)	1,282	58,309
Fund balances, beginning of year	<u>9,469</u>	<u>84,964</u>	<u>5,732</u>	<u>15,314</u>	<u>153,124</u>	<u>15,413</u>	<u>48,764</u>
Fund balances, end of year	<u>\$ 8,407</u>	<u>\$ 67,969</u>	<u>\$ 7,020</u>	<u>\$ 7,927</u>	<u>\$ 141,056</u>	<u>\$ 16,695</u>	<u>\$ 107,073</u>

(continued)

**CITY OF SIDNEY, OHIO  
COMBINING STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN  
FUND BALANCES  
NON-MAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Health Department Building Lease	H.O.M.E. Program Income	Indigent Driver Alcohol Treatment	Indigent Driver Alcohol Treatment Surplus	Indigent Driver Interlock & Alcohol Monitoring	Justice Reinvestment Incentive Grant
<b>REVENUES:</b>						
Local taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental revenues	-	-	-	-	-	28,141
Special Assessments	-	-	-	-	-	-
Charges for services	-	-	-	-	9,405	-
Fines, licenses and permits	-	-	11,592	-	-	-
Investment income	-	3,814	-	-	-	-
Miscellaneous receipts and reimbursements	26,667	15,236	-	14,000	-	197
Total revenues	<u>26,667</u>	<u>19,050</u>	<u>11,592</u>	<u>14,000</u>	<u>9,405</u>	<u>28,338</u>
<b>EXPENDITURES:</b>						
Current:						
Community development	-	2,500	-	-	-	-
Community environment	-	-	-	-	-	-
Fire	-	-	-	-	-	-
Health	11,532	-	-	-	-	-
Judicial	-	-	14,000	1,500	3,924	99,837
Police	-	-	-	-	-	-
Street repairs and maintenance	-	-	-	-	-	-
Capital outlay	-	11,533	-	-	-	-
Debt service:						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Total expenditures	<u>11,532</u>	<u>14,033</u>	<u>14,000</u>	<u>1,500</u>	<u>3,924</u>	<u>99,837</u>
Excess (deficiency) of revenues over (under) expenditures	<u>15,135</u>	<u>5,017</u>	<u>(2,408)</u>	<u>12,500</u>	<u>5,481</u>	<u>(71,499)</u>
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers in	-	-	-	-	-	-
Total other financing sources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	15,135	5,017	(2,408)	12,500	5,481	(71,499)
Fund balances, beginning of year	<u>99,433</u>	<u>58,060</u>	<u>76,723</u>	<u>-</u>	<u>42,890</u>	<u>71,499</u>
Fund balances, end of year	<u>\$ 114,568</u>	<u>\$ 63,077</u>	<u>\$ 74,315</u>	<u>\$ 12,500</u>	<u>\$ 48,371</u>	<u>\$ -</u>

(continued)

**CITY OF SIDNEY, OHIO  
COMBINING STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN  
FUND BALANCES  
NON-MAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Law Enforcement	Law Enforcement Diversion Grant	Local Fiscal Recovery (ARP)	Mausoleum Maintenance	Municipal Court Computer	Municipal Court Special Projects
<b>REVENUES:</b>						
Local taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental revenues	-	30,170	1,165,630	-	-	(313)
Special Assessments	-	-	-	-	-	-
Charges for services	-	-	-	5,154	30,842	98,964
Fines, licenses and permits	8,991	-	-	-	-	-
Investment income	-	-	-	3,775	-	771
Miscellaneous receipts and reimbursements	-	13	-	-	-	116
<b>Total revenues</b>	<u>8,991</u>	<u>30,183</u>	<u>1,165,630</u>	<u>8,929</u>	<u>30,842</u>	<u>99,538</u>
<b>EXPENDITURES:</b>						
Current:						
Community development	-	-	-	-	-	-
Community environment	-	-	-	-	-	-
Fire	-	-	-	-	-	-
Health	-	-	-	-	-	-
Judicial	-	-	-	-	42,155	107,492
Police	10,704	29,301	-	-	-	-
Street repairs and maintenance	-	-	-	-	-	-
Capital outlay	17,955	-	1,128,166	-	-	48,459
Debt service:						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
<b>Total expenditures</b>	<u>28,659</u>	<u>29,301</u>	<u>1,128,166</u>	<u>-</u>	<u>42,155</u>	<u>155,951</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(19,668)</u>	<u>882</u>	<u>37,464</u>	<u>8,929</u>	<u>(11,313)</u>	<u>(56,413)</u>
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers in	-	-	-	-	-	-
<b>Total other financing sources</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	(19,668)	882	37,464	8,929	(11,313)	(56,413)
Fund balances, beginning of year	<u>257,510</u>	<u>(2,901)</u>	<u>(37,464)</u>	<u>59,852</u>	<u>44,332</u>	<u>301,805</u>
Fund balances, end of year	<u>\$ 237,842</u>	<u>\$ (2,019)</u>	<u>\$ -</u>	<u>\$ 68,781</u>	<u>\$ 33,019</u>	<u>\$ 245,392</u>

(continued)

**CITY OF SIDNEY, OHIO  
COMBINING STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN  
FUND BALANCES  
NON-MAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Opioid Settlement	Parking Enforcement	Permissive License Fee	Probation Grant	Probation Services Fee	State Highway
<b>REVENUES:</b>						
Local taxes	\$ -	\$ -	\$ 107,544	\$ -	\$ -	\$ -
Intergovernmental revenues	-	-	-	186,265	-	104,654
Special Assessments	-	-	-	-	-	-
Charges for services	-	-	-	-	18,984	-
Fines, licenses and permits	-	12,014	-	-	-	-
Investment income	-	-	-	-	-	2,944
Miscellaneous receipts and reimbursements	29,779	-	-	201	-	-
Total revenues	<u>29,779</u>	<u>12,014</u>	<u>107,544</u>	<u>186,466</u>	<u>18,984</u>	<u>107,598</u>
<b>EXPENDITURES:</b>						
Current:						
Community development	-	-	-	-	-	-
Community environment	-	4,120	-	-	-	-
Fire	-	-	-	-	-	-
Health	-	-	-	-	-	-
Judicial	-	-	-	182,450	9,970	-
Police	-	-	-	-	-	-
Street repairs and maintenance	-	-	-	-	-	105,000
Capital outlay	-	-	112,000	-	-	-
Debt service:						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Total expenditures	<u>-</u>	<u>4,120</u>	<u>112,000</u>	<u>182,450</u>	<u>9,970</u>	<u>105,000</u>
Excess (deficiency) of revenues over (under) expenditures	<u>29,779</u>	<u>7,894</u>	<u>(4,456)</u>	<u>4,016</u>	<u>9,014</u>	<u>2,598</u>
<b>OTHER FINANCING SOURCES (USES):</b>						
Transfers in	-	-	-	-	-	-
Total other financing sources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	29,779	7,894	(4,456)	4,016	9,014	2,598
Fund balances, beginning of year	<u>6,638</u>	<u>110,436</u>	<u>189,035</u>	<u>4,279</u>	<u>20,654</u>	<u>10,904</u>
Fund balances, end of year	<u>\$ 36,417</u>	<u>\$ 118,330</u>	<u>\$ 184,579</u>	<u>\$ 8,295</u>	<u>\$ 29,668</u>	<u>\$ 13,502</u>

(continued)

**CITY OF SIDNEY, OHIO  
COMBINING STATEMENT OF REVENUES,  
EXPENDITURES AND CHANGES IN  
FUND BALANCES  
NON-MAJOR SPECIAL REVENUE FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2023**

	TIF - Echo	TIF - Kuther Rd	Non-major Special Revenue Funds Totals
<b>REVENUES:</b>			
Local taxes	\$ 9,690	\$ 60,540	\$ 311,858
Intergovernmental revenues	-	-	2,027,403
Special Assessments	-	-	3,250
Charges for services	-	-	332,064
Fines, licenses and permits	-	-	38,492
Investment income	-	-	71,344
Miscellaneous receipts and reimbursements	-	-	198,269
Total revenues	<u>9,690</u>	<u>60,540</u>	<u>2,982,680</u>
<b>EXPENDITURES:</b>			
Current:			
Community development	1,900	11,000	320,136
Community environment	-	-	4,120
Fire	-	-	53,066
Health	-	-	329,138
Judicial	-	-	461,328
Police	-	-	118,086
Street repairs and maintenance	-	-	105,000
Capital outlay	60,000	-	1,667,734
Debt service:			
Principal	-	10,000	10,000
Interest	-	2,500	2,500
Total expenditures	<u>61,900</u>	<u>23,500</u>	<u>3,071,108</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(52,210)</u>	<u>37,040</u>	<u>(88,428)</u>
<b>OTHER FINANCING SOURCES (USES):</b>			
Transfers in	-	-	70,000
Total other financing sources	<u>-</u>	<u>-</u>	<u>70,000</u>
Net change in fund balance	(52,210)	37,040	(18,428)
Fund balances, beginning of year	<u>56,018</u>	<u>101,954</u>	<u>2,994,142</u>
Fund balances, end of year	<u>\$ 3,808</u>	<u>\$ 138,994</u>	<u>\$ 2,975,714</u>

## CITY OF SIDNEY, OHIO

### *Fund Descriptions – Non-major Enterprise Funds*

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Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises for which 1) the intent of the government's legislative body is that goods or services provided to the general public on a continuing basis be financed or recovered primarily through user charges or 2) the government's legislative body has decided that periodic determination of net income is appropriate for accountability purposes.

**Airport Fund.** Accounts for the operation of the airport facility and related expenses, including capital improvement. The operating expenses and capital improvements are supported by customer charges and a subsidy, as necessary, from the General Fund.

**Concession Stand Fund.** Accounts for the operations of the concession stand and related expenses, including capital improvements.

**Sidney Water Park Fund.** Accounts for the operation of the public swimming pool and related expenses, including capital improvements. The operating expenses are financed through user charges while the capital improvements are subsidized by the General Fund.

**Solid Waste Fund.** Accounts for the operation of the solid waste collection system and related expenses, including capital improvements. The operations are financed through user charges.

**Transportation Fund.** Accounts for the operation and maintenance of the Shelby Public Transit (formerly Dial-A-Ride) service, and related expenses, including capital improvement. The operating expenses and capital improvements are supported by customer charges and governmental grants. Any remaining funding is split 65% subsidy from the General Fund and 35% subsidy from Shelby County.

**CITY OF SIDNEY, OHIO**  
**COMBINING STATEMENT OF NET POSITION**  
**NON-MAJOR ENTERPRISE FUNDS**  
**DECEMBER 31, 2023**

	Airport	Concession Stand	Sidney Water Park	Solid Waste	Transportation	Non-major Enterprise Funds Totals
<b>ASSETS</b>						
Current assets:						
Pooled cash and equivalents	\$ 272,657	\$ 2,428	\$ 21,616	\$ 210,394	\$ 117,157	\$ 624,252
Pooled investments	520,688	4,637	41,279	401,785	223,731	1,192,120
Receivables:						
Accounts	29,138	-	-	124,609	175	153,922
Other	-	102	49	3	232	386
Receivables from other governments	1,347,872	-	-	-	133,815	1,481,687
Lease Receivable	8,589	-	-	-	-	8,589
Inventory	32,618	-	-	-	-	32,618
Prepaid items	7,579	94	68	-	407	8,148
Total current assets	<u>2,219,141</u>	<u>7,261</u>	<u>63,012</u>	<u>736,791</u>	<u>475,517</u>	<u>3,501,722</u>
Noncurrent assets:						
Lease Receivable	167,834	-	-	-	-	167,834
Capital assets:						
Capital assets not subject to depreciation:						
Land	1,004,352	-	-	-	55,000	1,059,352
Construction in progress	2,183,155	-	-	-	-	2,183,155
Capital assets net of accumulated depreciation	<u>4,330,236</u>	<u>2,245</u>	<u>650,755</u>	<u>-</u>	<u>1,157,965</u>	<u>6,141,201</u>
Total noncurrent assets	<u>7,685,577</u>	<u>2,245</u>	<u>650,755</u>	<u>-</u>	<u>1,212,965</u>	<u>9,551,542</u>
Total assets	<u>\$ 9,904,718</u>	<u>\$ 9,506</u>	<u>\$ 713,767</u>	<u>\$ 736,791</u>	<u>\$ 1,688,482</u>	<u>\$ 13,053,264</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Pension	2,838	6,959	71,436	4,499	348,982	434,714
OPEB	415	1,019	10,466	660	51,124	63,684
Total deferred outflows of resources	<u>3,253</u>	<u>7,978</u>	<u>81,902</u>	<u>5,159</u>	<u>400,106</u>	<u>498,398</u>
Total assets & deferred outflows of resources and net position	<u>\$ 9,907,971</u>	<u>\$ 17,484</u>	<u>\$ 795,669</u>	<u>\$ 741,950</u>	<u>\$ 2,088,588</u>	<u>\$ 13,551,662</u>
<b>LIABILITIES</b>						
Current liabilities:						
Accounts payable	\$ 1,817,472	\$ 92	\$ 546	\$ 150,881	\$ 6,837	\$ 1,975,828
Salaries and benefits payable	80	15	154	358	29,676	30,283
Compensated absences	-	-	-	37	1,906	1,943
Unearned revenue	10,684	-	-	251,298	-	261,982
Refundable deposits	145	-	-	-	-	145
Total current liabilities	<u>1,828,381</u>	<u>107</u>	<u>700</u>	<u>402,574</u>	<u>38,419</u>	<u>2,270,181</u>
Noncurrent liabilities:						
Net Pension liability	6,816	16,721	171,631	10,812	838,457	1,044,437
Net OPEB liability	139	342	3,508	221	17,137	21,347
Compensated absences	70	-	-	1,061	49,924	51,055
Total noncurrent liabilities	<u>7,025</u>	<u>17,063</u>	<u>175,139</u>	<u>12,094</u>	<u>905,518</u>	<u>1,116,839</u>
Total liabilities	<u>1,835,406</u>	<u>17,170</u>	<u>175,839</u>	<u>414,668</u>	<u>943,937</u>	<u>3,387,020</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Lease	174,824	-	-	-	-	174,824
OPEB	47	116	1,189	75	5,806	7,233
Total deferred inflows of resources	<u>174,871</u>	<u>116</u>	<u>1,189</u>	<u>75</u>	<u>5,806</u>	<u>182,057</u>
<b>NET POSITION</b>						
Net investment in capital assets	5,704,963	2,245	650,755	-	1,212,965	7,570,928
Unrestricted	2,192,731	(2,047)	(32,114)	327,207	(74,120)	2,411,657
Total net position	<u>7,897,694</u>	<u>198</u>	<u>618,641</u>	<u>327,207</u>	<u>1,138,845</u>	<u>9,982,585</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 9,907,971</u>	<u>\$ 17,484</u>	<u>\$ 795,669</u>	<u>\$ 741,950</u>	<u>\$ 2,088,588</u>	<u>\$ 13,551,662</u>

**CITY OF SIDNEY, OHIO**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN**  
**NET POSITION - NON-MAJOR ENTERPRISE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Airport	Concession Stand	Sidney Water Park	Solid Waste	Transportation	Non-major Enterprise Funds Totals
<b>OPERATING REVENUES:</b>						
Charges for services	\$ 517,351	\$ 19,017	\$ 48,550	\$ 2,109,716	\$ 91,087	\$ 2,785,721
Other revenue	<u>33,225</u>	<u>177</u>	<u>51</u>	<u>13</u>	<u>1,124</u>	<u>34,590</u>
Total operating revenues	<u>550,576</u>	<u>19,194</u>	<u>48,601</u>	<u>2,109,729</u>	<u>92,211</u>	<u>2,820,311</u>
<b>OPERATING EXPENSES:</b>						
Personal services	3,245	12,533	213,636	8,616	685,341	923,371
Operations and maintenance	566,486	13,521	160,182	1,978,015	280,375	2,998,579
Depreciation	<u>237,650</u>	<u>167</u>	<u>32,091</u>	<u>-</u>	<u>168,355</u>	<u>438,263</u>
Total operating expenses	<u>807,381</u>	<u>26,221</u>	<u>405,909</u>	<u>1,986,631</u>	<u>1,134,071</u>	<u>4,360,213</u>
Operating income (loss)	<u>(256,805)</u>	<u>(7,027)</u>	<u>(357,308)</u>	<u>123,098</u>	<u>(1,041,860)</u>	<u>(1,539,902)</u>
<b>NONOPERATING REVENUE (EXPENSE):</b>						
Interest Income	2,268	-	-	-	-	2,268
Intergovernmental	-	-	-	-	594,584	594,584
Lease income	10,286	-	-	-	-	10,286
Contributions	-	-	5,200	-	-	5,200
Gain on disposal of assets	-	-	-	-	23,935	23,935
Loss on leased of assets	<u>(2,187)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(2,187)</u>
Total nonoperating revenue	<u>10,367</u>	<u>-</u>	<u>5,200</u>	<u>-</u>	<u>618,519</u>	<u>634,086</u>
Income (loss) before capital grants, contributions and transfers	<u>(246,438)</u>	<u>(7,027)</u>	<u>(352,108)</u>	<u>123,098</u>	<u>(423,341)</u>	<u>(905,816)</u>
Capital grants & contributions	1,653,877	-	32,327	-	79,538	1,765,742
Transfers in	<u>200,000</u>	<u>-</u>	<u>185,000</u>	<u>-</u>	<u>86,466</u>	<u>471,466</u>
Change in net position	1,607,439	(7,027)	(134,781)	123,098	(257,337)	1,331,392
Net position - beginning	<u>6,290,255</u>	<u>7,225</u>	<u>753,422</u>	<u>204,109</u>	<u>1,396,182</u>	<u>8,651,193</u>
Net position - ending	<u>\$ 7,897,694</u>	<u>\$ 198</u>	<u>\$ 618,641</u>	<u>\$ 327,207</u>	<u>\$ 1,138,845</u>	<u>\$ 9,982,585</u>



**CITY OF SIDNEY, OHIO**  
**COMBINING STATEMENT OF CASH FLOWS - NON-MAJOR ENTERPRISE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Airport	Concession Stand	Sidney Water Park	Solid Waste	Transportation	Non-major Enterprise Funds Totals
<b>Cash flows from operating activities:</b>						
Receipts from customers and users	\$ 540,116	\$ 19,092	\$ 48,552	\$ 2,105,266	\$ 94,428	\$ 2,807,454
Payments to suppliers	(576,150)	(10,613)	(53,342)	(1,803,483)	(63,746)	(2,507,334)
Payments to employees	(3,283)	(11,185)	(119,057)	(8,133)	(619,856)	(761,514)
Payments for interfund services provided (used)	(20,373)	(2,860)	(107,345)	(174,862)	(213,037)	(518,477)
Net cash provided by (used for) operating activities	(59,690)	(5,566)	(231,192)	118,788	(802,211)	(979,871)
<b>Cash flows from noncapital financing activities:</b>						
Transfers in	200,000	-	185,000	-	86,466	471,466
Intergovernmental	-	-	-	-	665,781	665,781
Contributions	-	-	5,200	-	-	5,200
Net cash provided by noncapital financing activities	200,000	-	190,200	-	752,247	1,142,447
<b>Cash flows from capital and related financing activities:</b>						
Proceeds from sale of capital assets	-	-	-	-	23,935	23,935
Acquisition of capital assets	(274,698)	-	-	-	-	(274,698)
Capital contributions	260,739	-	-	-	108,076	368,815
Interest Income	2,268	-	-	-	-	2,268
Lease payments received	8,533	-	-	-	-	8,533
Net cash provided by (used by) capital and related financing activities	(3,158)	-	-	-	132,011	128,853
<b>Cash flows from investing activities:</b>						
Proceeds from sales and maturities of investments	(276,325)	2,111	13,027	(221,949)	(134,302)	(617,438)
Purchase of investments	197,618	1,760	15,667	152,489	84,914	452,448
Net cash provided by (used for) investing activities	(78,707)	3,871	28,694	(69,460)	(49,388)	(164,990)
Net increase in pooled cash and equivalents	58,445	(1,695)	(12,298)	49,328	32,659	126,439
Pooled cash and equivalents, beginning of year	214,212	4,123	33,914	161,066	84,498	497,813
Pooled cash and equivalents, end of year	\$ 272,657	\$ 2,428	\$ 21,616	\$ 210,394	\$ 117,157	\$ 624,252
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>						
Operating income (loss)	\$ (256,805)	\$ (7,027)	\$ (357,308)	\$ 123,098	\$ (1,041,860)	\$ (1,539,902)
Adjustments to reconcile operating loss to net cash provided by (used for) operating activities:						
Depreciation	237,650	167	32,091	-	168,355	438,263
Change in assets and deferred outflows:						
Accounts receivable	(12,672)	-	-	(11,859)	2,449	(22,082)
Other receivables	-	(102)	(49)	(3)	(232)	(386)
Prepaid items	(4,889)	-	-	-	1,230	(3,659)
Inventory	13,934	-	-	-	-	13,934
Net OPEB asset	738	1,561	-	1,147	80,053	83,499
Deferred outflows - Pension	(1,901)	(4,978)	(71,436)	(3,044)	(247,377)	(328,736)
Deferred outflows - OPEB	(408)	(1,003)	(10,466)	(648)	(50,330)	(62,855)
Change in liabilities and deferred inflows:						
Accounts payable	(38,409)	48	(505)	(330)	2,362	(36,834)
Salaries and benefits payable and compensated absences	(69)	13	154	313	7,582	7,993
Unearned revenue	1,539	-	-	7,399	-	8,938
Net pension liability	4,722	12,288	171,630	7,555	611,107	807,302
Net OPEB liability	139	342	3,508	221	17,137	21,347
Deferred inflows - Pension	(2,540)	(5,371)	-	(3,946)	(275,409)	(287,266)
Deferred inflows - OPEB	(719)	(1,504)	1,189	(1,115)	(77,278)	(79,427)
Net cash provided by (used for) operating activities	\$ (59,690)	\$ (5,566)	\$ (231,192)	\$ 118,788	\$ (802,211)	\$ (979,871)
<b>Noncash investing, capital and related financing activities:</b>						
Purchase of equipment on account	\$ 1,812,780	\$ -	\$ -	\$ -	\$ -	\$ 1,812,780
Prior year purchase of equipment on account	\$ 23,708	\$ -	\$ -	\$ -	\$ -	\$ 23,708
Contributions of capital assets from governmental activities	\$ 106,940	\$ -	\$ 32,327	\$ -	\$ -	\$ 139,267

## CITY OF SIDNEY, OHIO

### *Fund Descriptions – Internal Service Funds*

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Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis.

**Garage/Fleet Operations Fund.** To account for the operation of the municipal garage. This activity is funded by charges to City departments that use this service.

**Information Technology Fund.** To account for the costs of purchasing and maintaining the City's computer and phone systems and the allocation of those costs to the using departments on a cost-reimbursement basis.

**Revenue Collections Fund.** To account for the operation of the City's centralized income tax and utility billing and collections department. This activity is funded by charges to the City departments for which the monies are collected.

**Self-Insurance Fund.** To account for the employees' health insurance plan, including the payment of insurance premiums and claims. The fund is exclusively financed by premiums paid by City employees and from various operating funds of the City.

**Service Center Building Fund.** To account for the operation of the Service Center building. This activity is funded by charges to City departments that use these services.

**CITY OF SIDNEY, OHIO**  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**DECEMBER 31, 2023**

	Garage/ Fleet Operations	Information Technology	Revenue Collections	Self Insurance	Service Center Building	Internal Service Totals
<b>ASSETS</b>						
Current assets:						
Pooled cash and equivalents	\$ 8,694	\$ 132,790	\$ 38,213	\$ -	\$ 67,756	\$ 247,453
Cash	-	-	-	1,314,875	-	1,314,875
Pooled investments	16,602	253,587	72,974	-	129,392	472,555
Receivables:						
Other	101	179	188	-	7	475
Inventory	12,451	-	-	-	-	12,451
Prepaid items	2,401	181,828	277	-	1,072	185,578
Total current assets	<u>40,249</u>	<u>568,384</u>	<u>111,652</u>	<u>1,314,875</u>	<u>198,227</u>	<u>2,233,387</u>
Noncurrent assets:						
Capital assets not subject to depreciation:						
Construction in Progress	-	185,389	-	-	-	185,389
Capital assets, net of accumulated depreciation						
	<u>48,794</u>	<u>214,454</u>	<u>4,542</u>	<u>-</u>	<u>282,802</u>	<u>550,592</u>
Total noncurrent assets	<u>48,794</u>	<u>399,843</u>	<u>4,542</u>	<u>-</u>	<u>282,802</u>	<u>735,981</u>
Total assets	<u>\$ 89,043</u>	<u>\$ 968,227</u>	<u>\$ 116,194</u>	<u>\$ 1,314,875</u>	<u>\$ 481,029</u>	<u>\$ 2,969,368</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Pension	149,584	265,558	278,961	-	11,178	705,281
OPEB	<u>21,913</u>	<u>38,902</u>	<u>40,865</u>	<u>-</u>	<u>1,637</u>	<u>103,317</u>
Total deferred outflows of resources	<u>\$ 171,497</u>	<u>\$ 304,460</u>	<u>\$ 319,826</u>	<u>\$ -</u>	<u>\$ 12,815</u>	<u>\$ 808,598</u>
Total assets & deferred outflows of resources and net position	<u>\$ 260,540</u>	<u>\$ 1,272,687</u>	<u>\$ 436,020</u>	<u>\$ 1,314,875</u>	<u>\$ 493,844</u>	<u>\$ 3,777,966</u>
<b>LIABILITIES</b>						
Current liabilities:						
Accounts payable	\$ 19,192	\$ 145,645	\$ 7,579	\$ -	\$ 24,916	\$ 197,332
Salaries and benefits payable	12,221	23,598	22,673	-	1,279	59,771
Claims payable	-	-	-	214,128	-	214,128
Compensated absences	<u>293</u>	<u>1,046</u>	<u>5,009</u>	<u>-</u>	<u>-</u>	<u>6,348</u>
Total current liabilities	<u>31,706</u>	<u>170,289</u>	<u>35,261</u>	<u>214,128</u>	<u>26,195</u>	<u>477,579</u>
Noncurrent liabilities:						
Net pension liability	359,389	638,024	670,229	-	26,856	1,694,498
Net OPEB liability	7,345	13,040	13,698	-	549	34,632
Compensated absences	<u>52,353</u>	<u>104,768</u>	<u>32,918</u>	<u>-</u>	<u>3,739</u>	<u>193,778</u>
Total noncurrent liabilities	<u>419,087</u>	<u>755,832</u>	<u>716,845</u>	<u>-</u>	<u>31,144</u>	<u>1,922,908</u>
Total liabilities	<u>450,793</u>	<u>926,121</u>	<u>752,106</u>	<u>214,128</u>	<u>57,339</u>	<u>2,400,487</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
OPEB	<u>2,488</u>	<u>4,418</u>	<u>4,641</u>	<u>-</u>	<u>186</u>	<u>11,733</u>
Total deferred inflows of resources	<u>2,488</u>	<u>4,418</u>	<u>4,641</u>	<u>-</u>	<u>186</u>	<u>11,733</u>
<b>NET POSITION</b>						
Net investment in capital assets	48,794	399,843	4,542	-	282,802	727,564
Unrestricted	<u>(241,535)</u>	<u>(57,695)</u>	<u>(325,269)</u>	<u>1,100,747</u>	<u>153,517</u>	<u>638,182</u>
Total net position	<u>(192,741)</u>	<u>342,148</u>	<u>(320,727)</u>	<u>1,100,747</u>	<u>436,319</u>	<u>1,365,746</u>
Total liabilities, deferred inflows of resources and net position	<u>\$ 260,540</u>	<u>\$ 1,272,687</u>	<u>\$ 436,020</u>	<u>\$ 1,314,875</u>	<u>\$ 493,844</u>	<u>\$ 3,777,966</u>

**CITY OF SIDNEY, OHIO**  
**COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN**  
**NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Garage/Fleet Operations	Information Technology	Revenue Collections	Self Insurance	Service Center Building	Internal Service Totals
<b>OPERATING REVENUES:</b>						
Charges for services	\$ 874,713	\$ 1,202,386	\$ 699,900	\$ 3,034,530	\$ 115,000	\$ 5,926,529
Other revenue	<u>2,350</u>	<u>697</u>	<u>824</u>	<u>-</u>	<u>33</u>	<u>3,904</u>
Total operating revenues	<u>877,063</u>	<u>1,203,083</u>	<u>700,724</u>	<u>3,034,530</u>	<u>115,033</u>	<u>5,930,433</u>
<b>OPERATING EXPENSES:</b>						
Personal services	318,307	538,990	555,852	-	27,389	1,440,538
Operations and maintenance	551,868	674,485	178,728	552,581	77,160	2,034,822
Claims	-	-	-	2,245,520	-	2,245,520
Depreciation	<u>15,706</u>	<u>85,507</u>	<u>1,801</u>	<u>-</u>	<u>68,753</u>	<u>171,767</u>
Total operating expenses	<u>885,881</u>	<u>1,298,982</u>	<u>736,381</u>	<u>2,798,101</u>	<u>173,302</u>	<u>5,892,647</u>
Operating income (loss)	<u>(8,818)</u>	<u>(95,899)</u>	<u>(35,657)</u>	<u>236,429</u>	<u>(58,269)</u>	<u>37,786</u>
<b>NONOPERATING REVENUES:</b>						
Investment income	-	-	-	32,092	-	32,092
Gain (loss) on disposal of assets	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,691</u>	<u>1,691</u>
Total nonoperating revenues	<u>-</u>	<u>-</u>	<u>-</u>	<u>32,092</u>	<u>1,691</u>	<u>33,783</u>
Income (loss) before capital grants, contributions and transfers	(8,818)	(95,899)	(35,657)	268,521	(56,578)	71,569
Capital contributions	<u>-</u>	<u>185,389</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>185,389</u>
Change in net position	(8,818)	89,490	(35,657)	268,521	(56,578)	256,958
Net position - beginning	<u>(183,923)</u>	<u>252,658</u>	<u>(285,070)</u>	<u>832,226</u>	<u>492,897</u>	<u>1,108,788</u>
Net position - ending	<u>\$ (192,741)</u>	<u>\$ 342,148</u>	<u>\$ (320,727)</u>	<u>\$ 1,100,747</u>	<u>\$ 436,319</u>	<u>\$ 1,365,746</u>

**CITY OF SIDNEY, OHIO**  
**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Garage/ Fleet Operations	Information Technology	Revenue Collections	Self Insurance	Service Center Building	Internal Service Totals
<b>Cash flows from operating activities:</b>						
Receipts from customers and users	\$ 2,249	\$ 148,904	\$ 636	\$ -	\$ 26	\$ 151,815
Receipts from interfund services	874,713	1,054,000	699,900	3,034,530	115,000	5,778,143
Payments to suppliers	(514,097)	(587,666)	(115,405)	(552,581)	(71,457)	(1,841,206)
Payments to employees	(314,252)	(494,360)	(554,076)	-	(23,938)	(1,386,626)
Payments for claims	-	-	-	(2,225,374)	-	(2,225,374)
Payments for interfund services used	(36,897)	(1,934)	(63,805)	-	(10,554)	(113,190)
Net cash provided by (used for) operating activities	<u>11,716</u>	<u>118,944</u>	<u>(32,750)</u>	<u>256,575</u>	<u>9,077</u>	<u>363,562</u>
<b>Cash flows from capital and related financing activities:</b>						
Proceeds from sales of capital assets	-	-	-	-	1,691	1,691
Acquisition of capital assets	(14,991)	(26,782)	-	-	(43,496)	(85,269)
Net cash used for capital and related financing activities	<u>(14,991)</u>	<u>(26,782)</u>	<u>-</u>	<u>-</u>	<u>(41,805)</u>	<u>(83,578)</u>
<b>Cash flows from investing activities:</b>						
Proceeds from sales and maturities of investments	(3,659)	(151,662)	(3,721)	-	(23,666)	(182,708)
Purchase of investments	6,301	96,244	27,696	-	49,108	179,349
Interest on investments	-	-	-	32,092	-	32,092
Net cash provided by (used for) investing activities	<u>2,642</u>	<u>(55,418)</u>	<u>23,975</u>	<u>32,092</u>	<u>25,442</u>	<u>28,733</u>
Net increase (decrease) in pooled cash and equivalents	(633)	36,744	(8,775)	288,667	(7,286)	308,717
Pooled cash and equivalents, beginning of year	<u>9,327</u>	<u>96,046</u>	<u>46,988</u>	<u>1,026,208</u>	<u>75,042</u>	<u>1,253,611</u>
Pooled cash and equivalents, end of year	<u>\$ 8,694</u>	<u>\$ 132,790</u>	<u>\$ 38,213</u>	<u>\$ 1,314,875</u>	<u>\$ 67,756</u>	<u>\$ 1,562,328</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>						
Operating income (loss)	\$ (8,818)	\$ (95,899)	\$ (35,657)	\$ 236,429	\$ (58,269)	\$ 37,786
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:						
Depreciation	15,706	85,507	1,801	-	68,753	171,767
Change in assets and deferred outflows:						
Other receivables	(101)	(179)	(188)	-	(7)	(475)
Prepaid items	170	(23,376)	960	-	(175)	(22,421)
Inventory	4,399	312	-	-	-	4,711
Net OPEB asset	39,185	64,009	72,097	-	2,864	178,155
Deferred outflows - Pension	(99,850)	(184,317)	(187,454)	-	(7,543)	(479,164)
Deferred outflows - OPEB	(21,525)	(38,268)	(40,152)	-	(1,609)	(101,554)
Change in liabilities and deferred inflows:						
Accounts & claims payable	(3,695)	107,949	(1,442)	20,146	(4,676)	118,282
Salaries and benefits payable and compensated absences	3,790	16,154	(3,662)	-	3,105	19,387
Net pension liability	248,103	456,240	465,473	-	18,723	1,188,539
Net OPEB liability	7,345	13,040	13,698	-	549	34,632
Deferred inflows - Pension	(134,812)	(220,213)	(248,038)	-	(9,852)	(612,915)
Deferred inflows - OPEB	(38,181)	(62,015)	(70,186)	-	(2,786)	(173,168)
Net cash provided by (used for) operating activities	<u>\$ 11,716</u>	<u>\$ 118,944</u>	<u>\$ (32,750)</u>	<u>\$ 256,575</u>	<u>\$ 9,077</u>	<u>\$ 363,562</u>
<b>Noncash investing, capital and related financing activities:</b>						
Prior year purchase of equipment on account	\$ -	\$ 8,417	\$ -	\$ -	\$ -	\$ 8,417
Contributions of capital assets from governmental activities	\$ -	\$ 185,389	\$ -	\$ -	\$ -	\$ 185,389

## CITY OF SIDNEY, OHIO

### *Fund Descriptions – Fiduciary Funds*

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#### *Custodial Funds*

Custodial funds are used to account for assets held on behalf of other parties.

**Municipal Court Fund.** To account for assets received and disbursed by the Municipal Court as agent and custodian relative to civil or criminal court matters.

**Port Jefferson Fund.** To account for funds collected on behalf of the Village of Port Jefferson. These funds are collected with sewer bills from residents of the Village.

**River Clean-Up Fund.** To account for funds collected and disbursed on behalf of the Upper Great Miami River Watershed Protection Project.

#### *Private-Purpose Trust Funds*

Private purpose funds are used to account for a trust arrangement where specific benefits accrue to specific individuals.

**B. Slonkosky Flower Trust Fund.** To account for the purchase and placement of flowers upon the monument of stated Grantor's for specific holidays at the Graceland Cemetery until distribution amount is exhausted.

**C. Truster Flower Trust Fund.** To account for the purchase and placement of flowers upon the monument of Grantor and Grantor's sister at Memorial Day at the Graceland Cemetery until distribution amount is exhausted.

**Ike Family Mausoleum Trust Fund.** To account for the disbursement to the Ike family for maintenance and repairs to their private mausoleum.

**CITY OF SIDNEY, OHIO**  
**COMBINING STATEMENT OF NET POSITION**  
**CUSTODIAL FUNDS**  
**DECEMBER 31, 2023**

	Municipal Court	Port Jefferson	River Clean-Up	Custodial Funds Totals
<b>ASSETS</b>				
Pooled cash and equivalents	\$ -	\$ 3,008	\$ 16,173	\$ 19,181
Cash held by outside agent	164,316	-	-	164,316
Pooled investments	-	5,743	30,885	36,628
Accounts Receivable	-	9,309	3,000	12,309
Prepaid Expenses	-	-	960	960
	<u>-</u>	<u>-</u>	<u>960</u>	<u>960</u>
Total assets	<u>\$ 164,316</u>	<u>\$ 18,060</u>	<u>\$ 51,018</u>	<u>\$ 233,394</u>
<b>LIABILITIES</b>				
Accounts payable	\$ 5,777	\$ 6,133	\$ -	\$ 11,910
Payable to other governments	76,117	-	-	76,117
	<u>76,117</u>	<u>-</u>	<u>-</u>	<u>76,117</u>
Total liabilities	<u>\$ 81,894</u>	<u>\$ 6,133</u>	<u>\$ -</u>	<u>\$ 88,027</u>
<b>NET POSITION</b>				
Restricted for:				
Individuals & organizations & other governments	<u>\$ 82,422</u>	<u>\$ 11,927</u>	<u>\$ 51,018</u>	<u>\$ 145,367</u>
Total Net position	<u>\$ 82,422</u>	<u>\$ 11,927</u>	<u>\$ 51,018</u>	<u>\$ 145,367</u>

**CITY OF SIDNEY, OHIO**  
**COMBINING STATEMENT OF CHANGES IN NET POSITION**  
**CUSTODIAL FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Municipal Court	Port Jefferson	River Clean-Up	Custodial Funds Totals
<b>ADDITIONS</b>				
Charges for services	\$ -	\$ 80,130	\$ -	\$ 80,130
Court costs & fines	2,050,216	-	-	2,050,216
Contributions	-	-	30,846	30,846
Due from other funds	-	-	3,000	3,000
Total Additions	<u>2,050,216</u>	<u>80,130</u>	<u>33,846</u>	<u>2,164,192</u>
<b>DEDUCTIONS</b>				
Judgement costs & bond reimbursements	1,107,059	-	-	1,107,059
Payments to other governments	1,042,892	81,006	-	1,123,898
Clean-up expenses	-	-	14,478	14,478
Total Deductions	<u>2,149,951</u>	<u>81,006</u>	<u>14,478</u>	<u>2,245,435</u>
Change in net position	(99,735)	(876)	19,368	(81,243)
Net position, beginning of year, restated	<u>182,157</u>	<u>12,803</u>	<u>31,650</u>	<u>226,610</u>
Net position, end of year	<u>\$ 82,422</u>	<u>\$ 11,927</u>	<u>\$ 51,018</u>	<u>\$ 145,367</u>



**CITY OF SIDNEY, OHIO  
 COMBINING STATEMENT OF NET POSITION  
 PRIVATE-PURPOSE TRUST FUNDS  
 DECEMBER 31, 2023**

	B. Slonkosky Flower Trust	C.Truster Flower Trust	Ike Family Mausoleum Trust	Private-Purpose Trust Funds Totals
<b>ASSETS</b>				
Pooled cash and equivalents	\$ 8,883	\$ 1,004	\$ 1,702	\$ 11,589
Pooled investments	16,806	1,899	3,220	21,925
Interest receivable	<u>58</u>	<u>7</u>	<u>11</u>	<u>76</u>
Total assets	<u>25,747</u>	<u>2,910</u>	<u>4,933</u>	<u>33,590</u>
<b>LIABILITIES</b>				
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>NET POSITION</b>				
Restricted for:				
Individuals & organization & other governments	<u>25,747</u>	<u>2,910</u>	<u>4,933</u>	<u>33,590</u>
Total Net position	<u>\$ 25,747</u>	<u>\$ 2,910</u>	<u>\$ 4,933</u>	<u>\$ 33,590</u>

**CITY OF SIDNEY, OHIO**  
**COMBINING STATEMENT OF CHANGES IN NET POSITION**  
**PRIVATE-PURPOSE TRUST FUNDS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	<u>B. Slonkosky Flower Trust</u>	<u>C. Truster Flower Trust</u>	<u>Ike Family Mausoleum Trust</u>	<u>Private-Purpose Trust Funds Totals</u>
<b>ADDITIONS</b>				
Investment income	\$ 1,549	\$ 173	\$ 292	\$ 2,014
Total Additions	<u>1,549</u>	<u>173</u>	<u>292</u>	<u>2,014</u>
<b>DEDUCTIONS</b>				
Purchase of flowers	<u>500</u>	<u>-</u>	<u>-</u>	<u>500</u>
Total Deductions	<u>500</u>	<u>-</u>	<u>-</u>	<u>500</u>
Change in net position	1,049	173	292	1,514
Net position, beginning of year	<u>24,698</u>	<u>2,737</u>	<u>4,641</u>	<u>32,076</u>
Net position, end of year	<u>\$ 25,747</u>	<u>\$ 2,910</u>	<u>\$ 4,933</u>	<u>\$ 33,590</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Local taxes	\$ 15,548,238	\$ 16,191,166	\$ 642,928
Intergovernmental revenues	891,811	1,057,213	165,402
Special assessments	356,374	333,354	(23,020)
Charges for services	1,164,441	1,173,737	9,296
Fines, licenses and permits	460,548	404,407	(56,141)
Investment income	200,000	916,157	716,157
Miscellaneous receipts and reimbursements	1,963,840	1,980,569	16,729
	<u>20,585,252</u>	<u>22,056,603</u>	<u>1,471,351</u>
Total revenues			
<b>EXPENDITURES:</b>			
Current:			
Community Development			
Community Planning & Development			
Personal services	312,695	310,234	2,461
Contractual, materials and other	51,256	51,250	6
Community Service Program			
Personal services	110,465	105,764	4,701
Contractual, materials and other	20,422	12,888	7,534
	<u>494,838</u>	<u>480,136</u>	<u>14,702</u>
Total community development			
Community Environment			
Building Inspection			
Personal services	105,370	103,868	1,502
Contractual, materials and other	22,395	16,346	6,049
Code Enforcement			
Personal services	141,745	123,873	17,872
Contractual, materials and other	115,371	93,447	21,924
Engineering			
Personal services	305,310	281,185	24,125
Contractual, materials and other	156,600	139,847	16,753
	<u>846,791</u>	<u>758,566</u>	<u>88,225</u>
Total community environment			
Fire			
Fire Services			
Personal services	5,408,830	5,134,308	274,522
Contractual, materials and other	996,210	940,000	56,210
	<u>6,405,040</u>	<u>6,074,308</u>	<u>330,732</u>
Total fire			

(continued)

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
General Government			
City Administration			
Personal services	363,435	360,762	2,673
Contractual, materials and other	38,303	29,899	8,404
City Council			
Personal services	93,632	92,279	1,353
Contractual, materials and other	73,161	67,997	5,164
City Hall			
Personal services	34,685	34,197	488
Contractual, materials and other	128,039	118,070	9,969
County Auditor Deductions			
Contractual, materials and other	127,112	122,890	4,222
Finance			
Personal services	429,640	411,450	18,190
Contractual, materials and other	175,685	162,597	13,088
Law Director			
Personal services	117,768	116,951	817
Contractual, materials and other	87,941	87,474	467
Miscellaneous			
Personal services	350,000	279,638	70,362
Contractual, materials and other	1,216,942	1,137,026	79,916
Personnel			
Personal services	214,885	213,017	1,868
Contractual, materials and other	180,905	150,098	30,807
Purchasing			
Personal services	24,920	24,778	142
Contractual, materials and other	13,139	10,575	2,564
Total general government	<u>3,670,192</u>	<u>3,419,698</u>	<u>250,494</u>
Judicial			
Municipal Court			
Personal services	1,318,218	1,254,817	63,401
Contractual, materials and other	363,797	361,903	1,894
Total judicial	<u>1,682,015</u>	<u>1,616,720</u>	<u>65,295</u>

(continued)

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**GENERAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
Parks and Recreation			
Parks - Administration			
Personal services	146,220	145,084	1,136
Contractual, materials and other	34,975	34,047	928
Parks - Grounds Maintenance			
Personal services	900,180	878,164	22,016
Contractual, materials and other	371,998	362,939	9,059
Parks - Recreation Programs			
Personal services	146,765	125,461	21,304
Contractual, materials and other	73,215	70,355	2,860
Senior Center			
Contractual, materials and other	24,423	23,234	1,189
Urban Forest			
Contractual, materials and other	125,333	122,195	3,138
Total parks and recreation	<u>1,823,109</u>	<u>1,761,479</u>	<u>61,630</u>
Police			
Police Services			
Personal services	5,645,325	5,482,554	162,771
Contractual, materials and other	1,151,075	984,718	166,357
Street Lighting Department			
Contractual, materials and other	228,500	228,413	87
Total police	<u>7,024,900</u>	<u>6,695,685</u>	<u>329,215</u>
Total expenditures	<u>21,946,885</u>	<u>20,806,592</u>	<u>1,140,293</u>
Excess of revenues over expenditures	<u>(1,361,633)</u>	<u>1,250,011</u>	<u>2,611,644</u>
OTHER FINANCING SOURCES (USES):			
Transfers out	(941,466)	(941,466)	-
Total other financing uses	<u>(941,466)</u>	<u>(941,466)</u>	<u>-</u>
Net change in fund balance	<u>(2,303,099)</u>	<u>308,545</u>	<u>2,611,644</u>
Fund Balances, beginning of year	14,967,901	14,967,901	-
Prior Year Encumbrances	459,069	459,069	-
Fund Balances, end of year	<u>\$ 13,123,871</u>	<u>\$ 15,735,515</u>	<u>\$ 2,611,644</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**STREET REPAIR AND MAINTENANCE FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Intergovernmental revenues	\$ 1,306,285	\$ 1,288,206	\$ (18,079)
Investment Income	2,500	11,649	9,149
Miscellaneous receipts and reimbursements	<u>115,000</u>	<u>1,010</u>	<u>(113,990)</u>
Total revenues	<u>1,423,785</u>	<u>1,300,865</u>	<u>(122,920)</u>
EXPENDITURES:			
Current:			
Street repair & maintenance			
Personal services	881,055	850,886	30,169
Contractual, materials and other	<u>1,029,857</u>	<u>905,937</u>	<u>123,920</u>
Total expenditures	<u>1,910,912</u>	<u>1,756,823</u>	<u>154,089</u>
Deficiency of revenues under expenditures	<u>(487,127)</u>	<u>(455,958)</u>	<u>31,169</u>
OTHER FINANCING SOURCES (USES):			
Transfers in	<u>485,000</u>	<u>520,000</u>	<u>35,000</u>
Total other financing sources	<u>485,000</u>	<u>520,000</u>	<u>35,000</u>
Net change in fund balance	(2,127)	64,042	66,169
Fund Balances, beginning of year	195,536	195,536	-
Prior Year Encumbrances	<u>3,070</u>	<u>3,070</u>	<u>-</u>
Fund Balances, end of year	<u>\$ 196,479</u>	<u>\$ 262,648</u>	<u>\$ 66,169</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**C.D.B.G. FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Intergovernmental revenue	\$ 667,716	\$ 383,304	\$ (284,412)
Investment income	-	7,662	7,662
Total revenues	<u>667,716</u>	<u>390,966</u>	<u>(276,750)</u>
<b>EXPENDITURES:</b>			
Current:			
Community development			
Personal services	1,497	1,497	-
Contractual, materials and other	723,274	622,918	100,356
Total expenditures	<u>724,771</u>	<u>624,415</u>	<u>100,356</u>
Deficiency of revenues under expenditures	(57,055)	(233,449)	(176,394)
Fund Balances, beginning of year	(172,497)	(172,497)	-
Prior Year Encumbrances	303,510	303,510	-
Fund Balances, end of year	<u>\$ 73,958</u>	<u>\$ (102,436)</u>	<u>\$ (176,394)</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**C.D.B.G. REVOLVING LOAN FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Investment income	\$ 368	\$ 368	-
Total revenues	<u>368</u>	<u>368</u>	<u>-</u>
<b>EXPENDITURES:</b>			
Current:			
Community development			
Contractual, materials and other	21,192	21,192	-
Total expenditures	<u>21,192</u>	<u>21,192</u>	<u>-</u>
Deficiency of revenues under expenditures	(20,824)	(20,824)	-
Fund Balances, beginning of year	313	313	-
Prior Year Encumbrances	20,511	20,511	-
Fund Balances, end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**C.D.B.G. PROGRAM INCOME FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:	\$ 1	\$ 1	\$ -
EXPENDITURES:			
Contractual, materials and other	-	-	-
Excess (deficiency) of revenues over (under) expenditures	1	1	-
Fund Balances, beginning of year	14	14	-
Fund Balances, end of year	<u>\$ 15</u>	<u>\$ 15</u>	<u>\$ -</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**CEMETERY FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Charges for services	\$ 185,196	\$ 167,441	\$ (17,755)
Miscellaneous receipts and reimbursements	500	242	(258)
Total revenues	<u>185,696</u>	<u>167,683</u>	<u>(18,013)</u>
EXPENDITURES:			
Current:			
Health			
Personal services	231,330	221,544	9,786
Contractual, materials and other	101,910	97,195	4,715
Total expenditures	<u>333,240</u>	<u>318,739</u>	<u>14,501</u>
Deficiency of revenues under expenditures	<u>(147,544)</u>	<u>(151,056)</u>	<u>(3,512)</u>
OTHER FINANCING SOURCES:			
Transfers in	45,000	70,000	25,000
Total other financing sources	<u>45,000</u>	<u>70,000</u>	<u>25,000</u>
Net change in fund balance	(102,544)	(81,056)	21,488
Fund Balances, beginning of year	180,487	180,487	-
Prior Year Encumbrances	3,728	3,728	-
Fund Balances, end of year	<u>\$ 81,671</u>	<u>\$ 103,159</u>	<u>\$ 21,488</u>



**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**CEMETERY MAINTENANCE FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Investment income	\$ 9,000	\$ 46,230	\$ 37,230
Total revenues	<u>9,000</u>	<u>46,230</u>	<u>37,230</u>
EXPENDITURES:			
Current:			
Health			
Contractual, materials and other	<u>500</u>	<u>500</u>	<u>-</u>
Total expenditures	<u>500</u>	<u>500</u>	<u>-</u>
Excess of revenues over expenditures	8,500	45,730	37,230
Fund Balances, beginning of year	830,252	830,252	-
Fund Balances, end of year	<u>\$ 838,752</u>	<u>\$ 875,982</u>	<u>\$ 37,230</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**CHIP-LAP GRANT FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Intergovernmental revenue	\$ 106,200	\$ 91,200	\$ (15,000)
Total revenues	<u>106,200</u>	<u>91,200</u>	<u>(15,000)</u>
EXPENDITURES:			
Current:			
Community Development			
Contractual, materials and other	<u>53,100</u>	<u>53,100</u>	<u>-</u>
Total expenditures	<u>53,100</u>	<u>53,100</u>	<u>-</u>
Excess of revenues over expenditures	53,100	38,100	(15,000)
Fund Balances, beginning of year	-	-	-
Fund Balances, end of year	<u>\$ 53,100</u>	<u>\$ 38,100</u>	<u>\$ (15,000)</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**CONVENTION AND VISITORS' BUREAU FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Local taxes	\$ 103,206	\$ 134,946	\$ 31,740
Total revenues	<u>103,206</u>	<u>134,946</u>	<u>31,740</u>
EXPENDITURES:			
Current:			
Community development			
Contractual, materials and other	<u>129,000</u>	<u>129,000</u>	<u>-</u>
Total expenditures	<u>129,000</u>	<u>129,000</u>	<u>-</u>
Excess of revenues over expenditures	(25,794)	5,946	31,740
Fund Balances, beginning of year	46,296	46,296	-
Fund Balances, end of year	<u>\$ 20,502</u>	<u>\$ 52,242</u>	<u>\$ 31,740</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**COUNTY AUTO LICENSE FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Intergovernmental revenue	\$ 110,069	\$ 93,074	\$ (16,995)
Total revenues	<u>110,069</u>	<u>93,074</u>	<u>(16,995)</u>
EXPENDITURES:			
Current:			
Street repair & maintenance			
Contractual, materials and other	<u>110,069</u>	<u>110,069</u>	<u>-</u>
Total expenditures	<u>110,069</u>	<u>110,069</u>	<u>-</u>
Excess of revenues over expenditures	-	(16,995)	(16,995)
Fund Balances, beginning of year	84,964	84,964	-
Fund Balances, end of year	<u>\$ 84,964</u>	<u>\$ 67,969</u>	<u>\$ (16,995)</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**CRA FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	<u>Final Budget</u>	<u>Actual Including Encumbrances</u>	<u>Variance from Final Budget</u>
REVENUES:			
Special assessments	\$ 2,500	\$ 3,250	\$ 750
Total Revenues	<u>2,500</u>	<u>3,250</u>	<u>750</u>
EXPENDITURES:			
Current:			
Community development			
Personal services	<u>1,966</u>	<u>1,963</u>	<u>3</u>
Total expenditures	<u>1,966</u>	<u>1,963</u>	<u>3</u>
Deficiency of revenues under expenditures	534	1,287	753
Fund Balances, beginning of year	<u>5,733</u>	<u>5,733</u>	<u>-</u>
Fund Balances, end of year	<u>\$ 6,267</u>	<u>\$ 7,020</u>	<u>\$ 753</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**DRUG LAW ENFORCEMENT FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	<u>Final Budget</u>	<u>Actual Including Encumbrances</u>	<u>Variance from Final Budget</u>
REVENUES:			
Fines, licenses and permits	\$ 9,600	\$ 4,613	\$ (4,987)
Total revenues	<u>9,600</u>	<u>4,613</u>	<u>(4,987)</u>
EXPENDITURES:			
Current:			
Police			
Contractual, materials and other	<u>17,000</u>	<u>12,000</u>	<u>5,000</u>
Total expenditures	<u>17,000</u>	<u>12,000</u>	<u>5,000</u>
Deficiency of revenues under expenditures	(7,400)	(7,387)	13
Fund Balances, beginning of year	<u>15,314</u>	<u>15,314</u>	<u>-</u>
Fund Balances, end of year	<u>\$ 7,914</u>	<u>\$ 7,927</u>	<u>\$ 13</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**E-911 WIRELESS**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Intergovernmental revenues	\$ 50,000	\$ 54,013	\$ 4,013
Total revenues	<u>50,000</u>	<u>54,013</u>	<u>4,013</u>
<b>EXPENDITURES:</b>			
Current:			
Police			
Contractual, materials and other	<u>89,352</u>	<u>68,014</u>	<u>21,338</u>
Total expenditures	<u>89,352</u>	<u>68,014</u>	<u>21,338</u>
Deficiency of revenues under expenditures	(39,352)	(14,001)	25,351
Fund Balances, beginning of year	<u>144,226</u>	<u>144,226</u>	<u>-</u>
Fund Balances, end of year	<u>\$ 104,874</u>	<u>\$ 130,225</u>	<u>\$ 25,351</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**ENFORCEMENT & EDUCATION FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Fines, licenses and permits	\$ 1,600	\$ 1,247	\$ (353)
Miscellaneous receipts and reimbursements	<u>500</u>	<u>-</u>	<u>(500)</u>
Total revenues	<u>2,100</u>	<u>1,247</u>	<u>(853)</u>
<b>EXPENDITURES:</b>			
Current:			
Police			
Personal services	5,223	-	5,223
Contractual, materials and other	<u>500</u>	<u>-</u>	<u>500</u>
Total expenditures	<u>5,723</u>	<u>-</u>	<u>5,723</u>
Excess (deficiency) of revenues over (under) expenditures	(3,623)	1,247	4,870
Fund Balances, beginning of year	<u>15,363</u>	<u>15,363</u>	<u>-</u>
Fund Balances, end of year	<u>\$ 11,740</u>	<u>\$ 16,610</u>	<u>\$ 4,870</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**FIRE LOSS SECURITY FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Miscellaneous receipts and reimbursements	\$ 102,756	\$ 111,376	\$ 8,620
Total revenues	<u>102,756</u>	<u>111,376</u>	<u>8,620</u>
<b>EXPENDITURES:</b>			
Current:			
Fire Services			
Contractual, materials and other	151,518	143,732	7,786
Total expenditures	<u>151,518</u>	<u>143,732</u>	<u>7,786</u>
Deficiency of revenues under expenditures	(48,762)	(32,356)	16,406
Fund Balances, beginning of year	13,120	13,120	-
Prior Year Encumbrances	35,643	35,643	-
Fund Balances, end of year	<u>\$ 1</u>	<u>\$ 16,407</u>	<u>\$ 16,406</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**HEALTH DEPARTMENT BUILDING LEASE FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Miscellaneous receipts and reimbursements	\$ 26,240	\$ 26,238	\$ (2)
Total revenues	<u>26,240</u>	<u>26,238</u>	<u>(2)</u>
<b>EXPENDITURES:</b>			
Current:			
Health			
Contractual, materials and other	18,100	11,532	6,568
Total expenditures	<u>18,100</u>	<u>11,532</u>	<u>6,568</u>
Excess of revenues over expenditures	8,140	14,706	6,566
Fund Balances, beginning of year	97,427	97,427	-
Fund Balances, end of year	<u>\$ 105,567</u>	<u>\$ 112,133</u>	<u>\$ 6,566</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**H.O.M.E. PROGRAM INCOME FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Intergovernmental revenues	\$ 800	\$ 3,064	\$ 2,264
Investment income	12,000	15,236	3,236
Total revenues	<u>12,800</u>	<u>18,300</u>	<u>5,500</u>
<b>EXPENDITURES:</b>			
Current:			
Community development			
Contractual, materials and other	<u>102,268</u>	<u>47,400</u>	<u>54,868</u>
Total expenditures	<u>102,268</u>	<u>47,400</u>	<u>54,868</u>
Deficiency of revenues under expenditures	(89,468)	(29,100)	60,368
Fund Balances, beginning of year	47,655	47,655	-
Prior Year Encumbrances	<u>42,268</u>	<u>42,268</u>	-
Fund Balances, end of year	<u>\$ 455</u>	<u>\$ 60,823</u>	<u>\$ 60,368</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**INDIGENT DRIVER ALCOHOL TREATMENT FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Fines, licenses and permits	\$ 13,000	\$ 11,493	\$ (1,507)
Total revenues	<u>13,000</u>	<u>11,493</u>	<u>(1,507)</u>
<b>EXPENDITURES:</b>			
Current:			
Judicial			
Contractual, materials and other	<u>23,000</u>	<u>14,000</u>	<u>9,000</u>
Total expenditures	<u>23,000</u>	<u>14,000</u>	<u>9,000</u>
Excess (deficiency) of revenues over (under) expenditures	(10,000)	(2,507)	7,493
Fund Balances, beginning of year	76,173	76,173	-
Fund Balances, end of year	<u>\$ 66,173</u>	<u>\$ 73,666</u>	<u>\$ 7,493</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**INDIGENT DRIVER ALCOHOL TREATMENT - SURPLUS FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Miscellaneous receipts and reimbursements	\$ 14,000	\$ 14,000	\$ -
Total revenues	<u>14,000</u>	<u>14,000</u>	<u>-</u>
EXPENDITURES:			
Current:			
Judicial			
Contractual, materials and other	14,000	1,500	12,500
Total expenditures	<u>14,000</u>	<u>1,500</u>	<u>12,500</u>
Deficiency of revenues under expenditures	-	12,500	12,500
Fund Balances, beginning of year	-	-	-
Fund Balances, end of year	<u>\$ -</u>	<u>\$ 12,500</u>	<u>\$ 12,500</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**INDIGENT DRIVER INTERLOCK & ALCOHOL MONITORING FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Charges for Services	\$ 11,000	\$ 8,993	\$ (2,007)
Total revenues	<u>11,000</u>	<u>8,993</u>	<u>(2,007)</u>
EXPENDITURES:			
Current:			
Judicial			
Contractual, materials and other	14,000	3,924	10,076
Total expenditures	<u>14,000</u>	<u>3,924</u>	<u>10,076</u>
Excess of revenues over expenditures	(3,000)	5,069	8,069
Fund Balances, beginning of year	42,499	42,499	-
Fund Balances, end of year	<u>\$ 39,499</u>	<u>\$ 47,568</u>	<u>\$ 8,069</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**JUSTICE REINVESTMENT INCENTIVE FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Intergovernmental revenues	\$ 120,370	\$ 28,141	\$ (92,229)
Miscellaneous receipts and reimbursements	197	197	-
Total revenues	<u>120,567</u>	<u>28,338</u>	<u>(92,229)</u>
<b>EXPENDITURES:</b>			
Current:			
Judicial			
Personal services	82,628	82,628	-
Contractual, materials and other	23,447	23,447	-
Total expenditures	<u>106,075</u>	<u>106,075</u>	<u>-</u>
Excess (deficiency) of revenues over (under) expenditures	14,492	(77,737)	(92,229)
Fund Balances, beginning of year	66,179	66,179	-
Prior Year Encumbrances	11,558	11,558	-
Fund Balances, end of year	<u>\$ 92,229</u>	<u>\$ -</u>	<u>\$ (92,229)</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**LAW ENFORCEMENT FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Fines, licenses and permits	5,000	8,991	3,991
Total revenues	<u>5,000</u>	<u>8,991</u>	<u>3,991</u>
<b>EXPENDITURES:</b>			
Current:			
Police			
Contractual, materials and other	51,700	44,499	7,201
Total expenditures	<u>51,700</u>	<u>44,499</u>	<u>7,201</u>
Deficiency of revenues under expenditures	(46,700)	(35,508)	11,192
Fund Balances, beginning of year	257,047	257,047	-
Prior Year Encumbrances	463	463	-
Fund Balances, end of year	<u>\$ 210,810</u>	<u>\$ 222,002</u>	<u>\$ 11,192</u>



**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**LAW ENFORCEMENT DIVERSION GRANT FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Intergovernmental revenues	\$ 30,182	\$ 25,871	\$ (4,311)
Total revenues	<u>30,182</u>	<u>25,871</u>	<u>(4,311)</u>
EXPENDITURES:			
Current:			
Police			
Personal services	30,571	30,571	-
Contractual, materials and other	<u>30,000</u>	<u>-</u>	<u>30,000</u>
Total expenditures	<u>60,571</u>	<u>30,571</u>	<u>30,000</u>
Deficiency of revenues under expenditures	(30,389)	(4,700)	25,689
Fund Balances, beginning of year	22,409	22,409	-
Fund Balances, end of year	<u>\$ (7,980)</u>	<u>\$ 17,709</u>	<u>\$ 25,689</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**LOCAL FISCAL RECOVERY (ARP) FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Intergovernmental revenues	\$ -	\$ -	\$ -
Total revenues	<u>-</u>	<u>-</u>	<u>-</u>
EXPENDITURES:			
Current:			
Community Development			
Contractual, materials and other	746,174	514,905	231,269
Fire			
Contractual, materials and other	258,000	258,000	-
Parks			
Contractual, materials and other	292,047	292,047	-
Street			
Contractual, materials and other	<u>360,224</u>	<u>360,224</u>	<u>-</u>
Total expenditures	<u>1,656,445</u>	<u>1,425,176</u>	<u>231,269</u>
Excess (deficiency) of revenues over (under) expenditures	(1,656,445)	(1,425,176)	(231,269)
Fund Balances, beginning of year	1,135,163	1,135,163	-
Prior Year Encumbrances	613,007	613,007	-
Fund Balances, end of year	<u>\$ 91,725</u>	<u>\$ 322,994</u>	<u>\$ (231,269)</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**MAUSOLEUM MAINTENANCE FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Charges for services	\$ 800	\$ 2,029	\$ 1,229
Investment income	1,000	3,412	2,412
	<u>1,800</u>	<u>5,441</u>	<u>3,641</u>
<b>EXPENDITURES:</b>			
Current:			
Health			
Contractual, materials and other	-	-	-
	<u>-</u>	<u>-</u>	<u>-</u>
Excess of revenues over expenditures	1,800	5,441	3,641
Fund Balances, beginning of year	59,999	59,999	-
Fund Balances, end of year	<u>\$ 61,799</u>	<u>\$ 65,440</u>	<u>\$ 3,641</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**MUNICIPAL COURT COMPUTER FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Charges for services	\$ 32,000	\$ 30,613	\$ (1,387)
	<u>32,000</u>	<u>30,613</u>	<u>(1,387)</u>
<b>EXPENDITURES:</b>			
Current:			
Judicial			
Contractual, materials and other	48,230	42,193	6,037
	<u>48,230</u>	<u>42,193</u>	<u>6,037</u>
Deficiency of revenues under expenditures	(16,230)	(11,580)	4,650
Fund Balances, beginning of year	34,498	34,498	-
Prior Year Encumbrances	7,605	7,605	-
Fund Balances, end of year	<u>\$ 25,873</u>	<u>\$ 30,523</u>	<u>\$ 4,650</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**MUNICIPAL COURT SPECIAL PROJECTS FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Charges for Services	\$ 130,000	\$ 97,747	\$ (32,253)
Intergovernmental Revenues	27,595	27,282	(313)
Investment Income	-	935	
Miscellaneous receipts and reimbursements	200	87	(113)
<b>Total revenues</b>	<b>157,795</b>	<b>126,051</b>	<b>(32,679)</b>
<b>EXPENDITURES:</b>			
Current:			
Judicial			
Personal services	87,520	95,051	(7,531)
Contractual, materials and other	260,078	259,213	865
<b>Total expenditures</b>	<b>347,598</b>	<b>354,264</b>	<b>(6,666)</b>
Deficiency of revenues under expenditures	(189,803)	(228,213)	(39,345)
Fund Balances, beginning of year	265,982	265,982	-
Prior Year Encumbrances	161,456	161,456	-
Fund Balances, end of year	<u>\$ 237,635</u>	<u>\$ 199,225</u>	<u>\$ (39,345)</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**OPIOID SETTLEMENT FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Miscellaneous receipts and reimbursements	\$ 6,638	\$ 29,779	\$ 23,141
<b>Total revenues</b>	<b>6,638</b>	<b>29,779</b>	<b>23,141</b>
<b>EXPENDITURES:</b>			
	6,638	-	-
Excess of revenues over expenditures	-	29,779	23,141
Fund Balances, beginning of year	6,638	6,638	-
Fund Balances, end of year	<u>\$ 6,638</u>	<u>\$ 36,417</u>	<u>\$ 23,141</u>

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS  
AT LEGAL LEVEL OF BUDGETARY CONTROL  
PARKING ENFORCEMENT FUND  
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Fines, licenses and permits	\$ 30,165	\$ 12,074	\$ (18,091)
Total revenues	<u>30,165</u>	<u>12,074</u>	<u>(18,091)</u>
EXPENDITURES:			
Current:			
Community Environment			
Personal services	3,922	-	3,922
Contractual, materials and other	8,379	4,120	4,259
Total expenditures	<u>12,301</u>	<u>4,120</u>	<u>8,181</u>
Excess of revenues over expenditures	17,864	7,954	(9,910)
Fund Balances, beginning of year	110,256	110,256	-
Fund Balances, end of year	<u>\$ 128,120</u>	<u>\$ 118,210</u>	<u>\$ (9,910)</u>

**CITY OF SIDNEY, OHIO  
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS  
AT LEGAL LEVEL OF BUDGETARY CONTROL  
PERMISSIVE LICENSE FEE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Local taxes	\$ 112,000	\$ 107,712	\$ (4,288)
Total revenues	<u>112,000</u>	<u>107,712</u>	<u>(4,288)</u>
EXPENDITURES:			
Current:			
Street repair & maintenance			
Contractual, materials and other	112,000	112,000	-
Total expenditures	<u>112,000</u>	<u>112,000</u>	<u>-</u>
Deficiency of revenues under expenditures	-	(4,288)	(4,288)
Fund Balances, beginning of year	180,571	180,571	-
Fund Balances, end of year	<u>\$ 180,571</u>	<u>\$ 176,283</u>	<u>\$ (4,288)</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**PROBATION GRANT FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Intergovernmental revenues	\$ 198,238	\$ 203,547	\$ 5,309
Miscellaneous receipts and reimbursements	-	120	120
Total revenues	<u>198,238</u>	<u>203,667</u>	<u>5,429</u>
<b>EXPENDITURES:</b>			
Current:			
Judicial			
Personal services	179,660	165,913	13,747
Contractual, materials and other	<u>16,700</u>	<u>9,823</u>	<u>6,877</u>
Total expenditures	<u>196,360</u>	<u>175,736</u>	<u>20,624</u>
Excess of revenues over expenditures	1,878	27,931	26,053
Fund Balances, beginning of year	7,493	7,493	-
Fund Balances, end of year	<u>\$ 9,371</u>	<u>\$ 35,424</u>	<u>\$ 26,053</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**PROBATION SERVICES FEE FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Charges for Services	\$ 12,000	\$ 19,033	\$ 7,033
Total revenues	<u>12,000</u>	<u>19,033</u>	<u>7,033</u>
<b>EXPENDITURES:</b>			
Current:			
Judicial			
Contractual, materials and other	11,436	9,970	1,466
Total expenditures	<u>11,436</u>	<u>9,970</u>	<u>1,466</u>
Excess of revenues over expenditures	564	9,063	8,499
Fund Balances, beginning of year	18,038	18,038	-
Prior Year Encumbrances	1,000	1,000	-
Fund Balances, end of year	<u>\$ 19,602</u>	<u>\$ 28,101</u>	<u>\$ 8,499</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**STATE HIGHWAY FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Intergovernmental revenues	\$ 105,915	\$ 104,449	\$ (1,466)
Investment income	200	2,940	2,740
<b>Total revenues</b>	<b>106,115</b>	<b>107,389</b>	<b>1,274</b>
<b>EXPENDITURES:</b>			
Current:			
Street repair & maintenance			
Contractual, materials and other	105,000	105,000	-
<b>Total expenditures</b>	<b>105,000</b>	<b>105,000</b>	<b>-</b>
Deficiency of revenues under expenditures	1,115	2,389	1,274
Fund Balances, beginning of year	2,709	2,709	-
Fund Balances, end of year	<u>\$ 3,824</u>	<u>\$ 5,098</u>	<u>\$ 1,274</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**TIF - ECHO FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
<b>REVENUES:</b>			
Local Taxes	\$ 8,500	\$ 9,691	\$ 1,191
<b>Total revenues</b>	<b>8,500</b>	<b>9,691</b>	<b>1,191</b>
<b>EXPENDITURES:</b>			
Current:			
Community development			
Contractual, materials and other	61,900	61,900	-
<b>Total expenditures</b>	<b>61,900</b>	<b>61,900</b>	<b>-</b>
Excess of revenues over expenditures	(53,400)	(52,209)	1,191
Fund Balances, beginning of year	56,017	56,017	-
Fund Balances, end of year	<u>\$ 2,617</u>	<u>\$ 3,808</u>	<u>\$ 1,191</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**TIF -KUTHER ROAD FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Local taxes	\$ 60,700	\$ 60,540	\$ (160)
Total revenues	<u>60,700</u>	<u>60,540</u>	<u>(160)</u>
EXPENDITURES:			
Current:			
Community development			
Contractual, materials and other	<u>23,500</u>	<u>23,500</u>	<u>-</u>
Total expenditures	<u>23,500</u>	<u>23,500</u>	<u>-</u>
Deficiency of revenues under expenditures	37,200	37,040	(160)
Fund Balances, beginning of year	101,954	101,954	-
Fund Balances, end of year	<u>\$ 139,154</u>	<u>\$ 138,994</u>	<u>\$ (160)</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**BOND RETIREMENT**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:	\$ -	\$ -	\$ -
EXPENDITURES:	58,400	58,400	-
Net change in fund balance	(58,400)	(58,400)	-
Fund Balances, beginning of year	176,900	176,900	-
Fund Balances, end of year	<u>\$ 118,500</u>	<u>\$ 118,500</u>	<u>\$ -</u>



**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**CAPITAL IMPROVEMENT FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Local taxes	\$ 3,850,041	\$ 3,850,041	\$ -
Intergovernmental revenues	2,500,446	860,889	(1,639,557)
Special assessments	135,000	216,277	81,277
Charges for services	-	-	-
Miscellaneous receipts and reimbursements	429,597	273,863	(155,734)
Total revenues	<u>6,915,084</u>	<u>5,201,070</u>	<u>(1,714,014)</u>
EXPENDITURES:			
Capital Outlay:			
Contractual, materials and other	9,864,618	8,603,494	1,261,124
Total expenditures	<u>9,864,618</u>	<u>8,603,494</u>	<u>1,261,124</u>
Deficiency of revenues under expenditures	<u>(2,949,534)</u>	<u>(3,402,424)</u>	<u>(452,890)</u>
OTHER FINANCING SOURCES (USES):			
Sale of asset	15,000	17,088	2,088
Transfers out	(120,000)	(120,000)	-
Total other financing sources (uses)	<u>(105,000)</u>	<u>(102,912)</u>	<u>2,088</u>
Net change in fund balance	(3,054,534)	(3,505,336)	(450,802)
Fund Balances, beginning of year	1,935,790	1,935,790	-
Prior Year Encumbrances	2,513,147	2,513,147	-
Fund Balances, end of year	<u>\$ 1,394,403</u>	<u>\$ 943,601</u>	<u>\$ (450,802)</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**MUNICIPAL EARNED INCOME TAX FOR STREET CAPITAL FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:			
Local taxes	\$ 1,786,676	\$ 1,843,496	\$ 56,820
Total revenues	<u>1,786,676</u>	<u>1,843,496</u>	<u>56,820</u>
EXPENDITURES:			
Capital Outlay:			
Contractual, materials and other	2,589,283	2,014,736	574,547
Total expenditures	<u>2,589,283</u>	<u>2,014,736</u>	<u>574,547</u>
Excess (deficiency) of revenues over (under) expenditures	(802,607)	(171,240)	631,367
Fund Balances, beginning of year	1,596,194	1,596,194	-
Fund Balances, end of year	<u>\$ 902,658</u>	<u>\$ 1,534,025</u>	<u>\$ 631,367</u>

**CITY OF SIDNEY, OHIO**  
**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY (NON-GAAP) BASIS**  
**AT LEGAL LEVEL OF BUDGETARY CONTROL**  
**CAPITAL FOR FIRE STATION #3 FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2023**

	Final Budget	Actual Including Encumbrances	Variance from Final Budget
REVENUES:	\$ -	\$ -	\$ -
EXPENDITURES:	\$ -	\$ -	\$ -
Net change in fund balance	-	-	-
Fund Balances, beginning of year	57,514	57,514	-
Fund Balances, end of year	<u>\$ 57,514</u>	<u>\$ 57,514</u>	<u>\$ -</u>



**STATISTICAL SECTION**

**CITY OF SIDNEY, OHIO**  
**Statistical Section**  
**December 31, 2023**

This part of the City of Sidney’s annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City’s overall financial health.

<b><u>Contents</u></b>	<b><u>Page</u></b>
<b>Financial Trends (Schedules 1 – 4)</b> These schedules contain trend information to help the reader understand how the City’s financial performance and well-being have changed over time.	133 – 137
<b>Revenue Capacity (Schedules 5 – 6)</b> These schedules contain information to help the reader assess the City’s most significant local revenue source, the municipal income tax.	138 – 139
<b>Debt Capacity (Schedules 7 - 10)</b> These schedules present information to help the reader assess the affordability of the City’s current levels of outstanding debt and the City’s ability to issue additional debt in the future.	140– 143
<b>Economic and Demographic Information (Schedules 11 – 12)</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the City’s financial activities take place.	144 – 145
<b>Operating Information (Schedules 13 – 15)</b> These schedules contain service and infrastructure data to help the reader understand how the information in the City’s financial report relates to the services the City provides and the activities it performs.	146 – 148

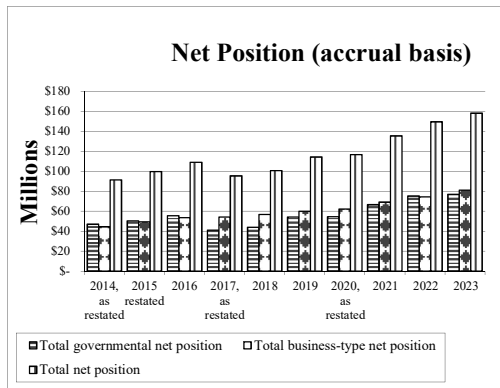
**Sources:** Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

**CITY OF SIDNEY, OHIO  
NET POSITION BY CATEGORY  
LAST TEN FISCAL YEARS**

Schedule I

	Year Ended December 31,									
	2014, as restated	2015 restated	2016	2017, as restated	2018	2019	2020, as restated	2021	2022	2023
<b>Governmental activities</b>										
Net investments in capital assets	46,471,032	48,421,398	52,535,603	56,673,279	59,060,823	60,481,104	63,660,122	67,001,770	69,735,142	71,527,262
Restricted for:										
Other purposes	3,922,451	6,070,942	6,221,211	5,459,700	5,520,325	6,737,699	6,147,353	6,949,833	6,447,348	6,740,864
Unrestricted	(3,493,089)	(4,047,311)	(3,307,733)	(21,070,199)	(20,656,687)	(12,925,179)	(15,318,620)	(7,498,779)	(978,469)	(1,322,362)
<b>Total governmental net position</b>	<b>46,900,394</b>	<b>50,445,029</b>	<b>55,449,081</b>	<b>41,062,780</b>	<b>43,924,461</b>	<b>54,293,624</b>	<b>54,488,855</b>	<b>66,452,824</b>	<b>75,204,021</b>	<b>76,945,764</b>
<b>Business-type activities</b>										
Net investments in capital assets	37,688,256	39,086,912	40,496,079	41,249,363	45,553,676	49,033,611	50,361,540	51,390,568	53,270,044	56,067,657
Restricted	-	-	-	-	-	-	-	-	-	-
Unrestricted	6,725,423	10,282,346	13,046,114	13,073,721	11,192,470	10,797,443	11,915,315	17,582,133	20,964,507	25,074,862
<b>Total business-type net position</b>	<b>44,413,679</b>	<b>49,369,258</b>	<b>53,542,193</b>	<b>54,323,084</b>	<b>56,746,146</b>	<b>59,831,054</b>	<b>62,276,855</b>	<b>68,972,701</b>	<b>74,234,551</b>	<b>81,142,519</b>
<b>Total</b>										
Net investments in capital assets	84,159,288	87,508,310	93,031,682	97,922,642	104,614,499	109,514,715	114,021,662	118,392,338	123,005,186	127,594,919
Restricted for:										
Other purposes	3,922,451	6,070,942	6,221,211	5,459,700	5,520,325	6,737,699	6,147,353	6,949,833	6,447,348	6,740,864
Unrestricted	3,232,334	6,235,035	9,738,381	(7,996,478)	(9,464,217)	(2,127,736)	(3,403,305)	10,083,354	19,986,038	23,752,500
<b>Total net position</b>	<b>\$ 91,314,073</b>	<b>\$ 99,814,287</b>	<b>\$ 108,991,274</b>	<b>\$ 95,385,864</b>	<b>\$ 100,670,607</b>	<b>\$ 114,124,678</b>	<b>\$ 116,765,710</b>	<b>\$ 135,425,525</b>	<b>\$ 149,438,572</b>	<b>\$ 158,088,283</b>

**Note:** Accounting standards require that the net position be reported in three components in the financial statements: net investments in capital assets; restricted; and unrestricted. Net position is considered restricted when (1) an external party, such as the state or federal government, places a restriction on how the resources may be used, or (2) enabling legislation is enacted by the City.



CITY OF SIDNEY, OHIO  
 CHANGES IN NET POSITION  
 LAST TEN FISCAL YEARS

Schedule 2

	Year Ended December 31,									
	2014, as restated	2015, as restated	2016	2017, as restated	2018	2019	2020, as restated	2021	2022	2023
<b>Expenses</b>										
Governmental activities:										
Basic utility services	101,582	384,464	249,527	62,738	23,450	27,119	70,003	61,050	65,636	56,421
Community development	467,887	533,433	1,005,925	770,341	956,603	905,453	1,156,342	451,608	1,414,951	1,472,860
Community environment	572,458	568,221	620,135	662,270	752,982	882,259	804,488	391,600	461,533	820,882
Fire	5,028,715	5,543,595	5,711,785	5,762,909	6,469,069	114,577	6,382,401	5,889,267	5,957,571	7,638,813
General government	1,222,533	1,135,011	1,112,992	1,404,493	1,281,658	1,553,807	1,709,080	142,689	1,262,028	2,489,684
Health	211,378	246,323	229,048	316,082	355,460	374,076	497,855	229,327	271,335	395,343
Judicial	1,701,791	1,652,162	1,851,709	1,854,514	2,375,499	2,469,531	2,444,266	1,315,652	1,763,387	2,394,969
Parks and recreation	1,464,155	1,483,180	1,572,667	1,659,861	1,581,395	1,832,337	1,628,021	1,002,208	1,525,525	2,154,513
Police	6,069,441	6,194,921	6,381,987	6,936,647	7,491,183	2,561,736	7,352,085	6,299,447	6,585,891	7,678,596
Public transportation	-	-	41,509	4,778	-	-	-	-	-	-
Street repair & maintenance	3,233,573	3,236,098	3,565,336	3,713,373	4,100,079	4,419,540	4,480,862	4,335,403	4,616,163	4,950,756
Bond issuance cost	-	-	-	-	-	-	54,054	-	-	-
Interest on long-term debt	161,053	147,997	134,274	120,023	105,694	94,324	51,551	25,812	14,663	3,507
Total governmental expenses	20,234,566	21,125,405	22,476,894	23,268,029	25,493,072	15,234,759	26,631,008	20,144,063	23,938,683	30,056,344
Business-type activities:										
Sewer	4,139,110	4,163,735	4,211,321	4,896,273	4,855,169	5,516,773	5,174,498	3,970,268	4,842,944	6,012,910
Solid Waste	1,362,006	1,421,630	1,549,248	1,623,902	1,694,718	1,623,243	1,823,669	1,806,380	1,975,043	1,992,400
Stormwater	524,541	574,465	588,053	633,629	633,107	398,820	656,605	649,869	526,620	869,403
Water	3,791,600	3,713,584	3,984,823	4,771,136	5,206,990	6,052,718	6,048,856	4,866,484	5,647,816	6,163,477
Other business-type activities	1,576,068	1,609,157	1,680,619	1,829,707	2,103,450	2,072,459	1,569,835	1,336,825	1,838,283	2,376,883
Total business-type expenses	11,393,325	11,482,571	12,014,064	13,754,647	14,493,434	15,664,013	15,273,463	12,629,826	14,830,706	17,415,073
Total Expenses	31,627,891	32,607,976	34,490,958	37,022,676	39,986,506	30,898,772	41,904,471	32,773,889	38,769,389	47,471,417
<b>Program Revenues</b>										
Governmental activities:										
Community development	389,547	350,151	575,384	602,124	485,209	375,270	640,360	314,386	546,638	657,936
Community environment	79,255	96,715	114,174	113,002	121,526	167,677	210,300	151,947	205,558	156,131
Fire	700,607	702,442	767,796	744,983	820,467	764,591	1,204,480	939,834	705,918	829,199
General government	-	-	-	4,273	-	-	1,347	-	38,512	37,070
Health	122,172	145,303	156,342	152,613	197,277	127,501	418,388	325,349	178,486	164,228
Judicial	916,951	932,008	883,270	876,168	1,178,762	1,091,387	886,723	1,065,237	985,653	835,399
Parks and recreation	173,419	123,973	233,008	80,931	128,192	396,467	632,545	278,506	378,846	1,420,998
Police	335,842	352,453	356,665	439,709	379,676	666,358	1,147,245	741,741	632,379	764,586
Street repair & maintenance	1,547,509	1,874,992	3,163,261	3,136,968	1,597,065	1,905,722	3,859,260	5,429,567	4,093,490	2,033,024
Total governmental program revenues	4,265,302	4,578,037	6,249,900	6,150,771	4,908,174	5,494,973	9,000,648	9,246,567	7,765,480	6,898,571
Business-type activities:										
Sewer	6,706,435	6,393,250	5,932,595	6,108,605	5,917,083	6,705,881	6,057,521	6,494,533	6,553,904	7,079,070
Solid Waste	1,388,994	1,457,325	1,556,991	1,629,976	1,696,429	1,776,737	1,785,780	1,937,852	2,035,577	2,109,716
Stormwater	378,838	382,292	424,341	402,483	676,332	1,175,593	854,133	900,529	983,132	1,072,464
Water	4,988,388	5,615,833	6,003,745	6,431,529	6,312,677	6,804,530	6,876,138	7,791,003	7,761,788	9,090,497
Other business-type activities	1,491,235	1,497,852	1,532,473	1,180,185	1,377,553	1,429,011	1,532,247	1,503,285	1,915,037	2,912,550
Total business-type program revenues	14,953,890	15,346,552	15,450,145	15,752,778	15,980,074	17,891,752	17,105,819	18,627,202	19,249,438	22,264,297

	Year Ended December 31,									
	2014, as restated	2015, as restated	2016	2017, as restated	2018	2019	2020, as restated	2021	2022	2023
<b>Net (Expense) Revenue <sup>(a)</sup></b>										
Governmental activities:										
Basic utility services	(101,582)	(384,464)	(249,527)	(62,738)	(23,450)	(27,119)	(70,003)	(61,050)	(65,636)	(56,421)
Community development	(78,340)	(183,282)	(430,541)	(168,217)	(471,394)	(530,183)	(515,982)	(137,222)	(868,313)	(814,924)
Community environment	(493,203)	(471,506)	(505,961)	(549,268)	(631,456)	(714,582)	(594,188)	(239,653)	(255,975)	(664,751)
Fire	(4,328,108)	(4,841,153)	(4,943,989)	(5,017,926)	(5,648,602)	650,014	(5,177,921)	(4,949,433)	(5,251,653)	(6,809,614)
General government	(1,222,533)	(1,135,011)	(1,112,992)	(1,400,220)	(1,281,658)	(1,553,807)	(1,707,733)	(142,689)	(1,223,516)	(2,452,614)
Health	(89,206)	(101,020)	(72,706)	(163,469)	(158,183)	(246,575)	(79,467)	96,022	(92,849)	(231,115)
Judicial	(784,840)	(720,154)	(968,439)	(978,346)	(1,196,737)	(1,378,144)	(1,557,543)	(250,415)	(777,734)	(1,559,570)
Parks and recreation	(1,290,736)	(1,359,207)	(1,339,659)	(1,578,930)	(1,453,203)	(1,435,870)	(995,476)	(723,702)	(1,146,679)	(733,515)
Police	(5,733,599)	(5,842,468)	(6,025,322)	(6,496,938)	(7,111,507)	(1,895,378)	(6,204,840)	(5,557,706)	(5,953,512)	(6,914,010)
Public transportation	-	-	(41,509)	(4,778)	-	-	-	-	-	-
Street repair & maintenance	(1,686,064)	(1,361,106)	(402,075)	(576,405)	(2,503,014)	(2,513,818)	(621,602)	1,094,164	(522,763)	(2,917,732)
Bond issuance costs	-	-	-	-	-	-	(54,054)	-	-	-
Interest on long-term debt	(161,053)	(147,997)	(134,274)	(120,023)	(105,694)	(94,324)	(51,551)	(25,812)	(14,663)	(3,507)
Total governmental activities	(15,969,264)	(16,547,368)	(16,226,994)	(17,117,258)	(20,584,898)	(9,739,786)	(17,630,360)	(10,897,496)	(16,173,203)	(23,157,773)
<b>Net (Expense) Revenue <sup>(a)</sup></b>										
Business-type activities:										
Sewer	2,567,325	2,229,515	1,721,274	1,212,332	1,061,914	1,189,108	883,023	2,524,265	1,710,960	1,066,160
Solid Waste	26,988	882,860	7,743	6,074	1,711	153,494	(37,889)	131,472	60,534	117,316
Stormwater	(145,703)	(1,039,338)	(163,712)	(231,146)	43,225	776,773	197,528	250,660	456,512	203,061
Water	1,196,788	1,902,249	2,018,922	1,660,393	1,105,687	751,812	827,282	2,924,519	2,113,972	2,927,020
Other business-type activities	(84,833)	(111,305)	(148,146)	(649,522)	(725,897)	(643,448)	(37,588)	166,460	76,754	535,667
Total business-type activities	3,560,565	3,863,981	3,436,081	1,998,131	1,486,640	2,227,739	1,832,356	5,997,376	4,418,732	4,849,224
Total	(12,408,699)	(12,683,387)	(12,790,913)	(15,119,127)	(19,098,258)	(7,512,047)	(15,798,004)	(4,900,120)	(11,754,471)	(18,308,549)
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes										
Income taxes	15,394,876	17,882,075	18,724,943	15,059,777	20,585,439	16,818,241	13,903,525	20,120,128	21,810,525	19,556,190
Property taxes	1,028,049	1,026,383	1,014,356	1,010,769	1,080,414	1,067,779	1,067,988	1,212,328	1,208,991	1,226,024
Payments in lieu of taxes	131,681	151,114	151,322	151,861	151,677	154,356	198,556	195,251	205,333	70,230
Lodging taxes	291,434	377,602	383,691	408,572	414,299	436,088	214,312	383,051	475,760	536,337
Other taxes	1,865	1,534	4,260	1,058	766	210	(281)	-	-	-
Grants & contributions not restricted to specific programs	590,138	580,241	553,759	523,678	553,902	668,786	655,640	747,989	833,993	1,944,776
Investment earnings	88,087	82,194	81,259	213,665	286,686	453,905	155,240	83,866	6,198	1,258,930
Gain (loss) on sale/disposal of capital assets	41,481	28,540	78,336	46,388	17,511	40,200	32,023	44,214	28,906	62,377
Miscellaneous	484,173	387,378	511,777	1,187,291	792,885	786,566	1,632,318	544,762	837,193	855,386
Transfers	(261,955)	(425,058)	(272,657)	(209,616)	(437,000)	(317,182)	(69,841)	(470,124)	(482,499)	(610,734)
Total governmental activities	17,789,829	20,092,003	21,231,046	18,393,443	23,446,579	20,108,949	17,789,480	22,861,465	24,924,400	24,899,516
Business-type activities:										
Miscellaneous	326,562	507,594	300,638	118,205	151,919	135,332	363,129	207,536	213,290	85,237
Investment earnings	121,169	129,961	140,182	205,409	342,298	409,304	111,473	18,145	138,104	1,338,838
Gain on sale/disposal of capital assets	1,554	28,985	23,377	24,023	5,205	(4,649)	69,002	2,665	9,225	23,935
Transfers	261,955	425,058	272,657	209,616	437,000	317,182	69,841	470,124	482,499	610,734
Total business-type activities	711,240	1,091,598	736,854	557,253	936,422	857,169	613,445	698,470	843,118	2,058,744
Total	18,501,069	21,183,601	21,967,900	18,950,696	24,383,001	20,966,118	18,402,925	23,559,935	25,767,518	26,958,260
<b>Change in Net Position</b>										
Governmental activities	1,820,565	3,544,635	5,004,052	646,834	2,861,681	10,369,163	159,120	11,963,969	8,751,197	1,741,743
Business-type activities	4,271,805	4,955,579	4,172,935	2,555,384	2,423,062	3,084,908	2,445,801	6,695,846	5,261,850	6,907,968
Total	6,092,370	8,500,214	9,176,987	3,202,218	5,284,743	13,454,071	2,604,921	18,659,815	14,013,047	8,649,711

(a) Net (expense)/revenue is the difference between the expenses and program revenues of a function or program. It indicates the degree to which a function or program is supported by its own fees and program-specific grants versus its reliance upon funding from taxes and other governmental revenues. Numbers in parentheses indicate that expenses were greater than program revenues and therefore general revenues were needed to finance that function or program. Numbers without parentheses mean that program revenues were more than sufficient to cover expenses.

CITY OF SIDNEY, OHIO  
 FUND BALANCES, GOVERNMENTAL FUNDS  
 LAST TEN FISCAL YEARS

Schedule 3

	December 31,									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>General Fund</b>										
Fund Balances:										
Nonspendable	\$ 85,498	\$ 105,114	\$ 167,124	\$ 136,211	\$ 142,934	\$ 142,787	\$ 101,360	\$ 106,382	\$ 110,568	\$ 147,118
Restricted	-	-	-	-	-	-	-	-	-	-
Committed	266,555	283,076	487,015	691,339	839,123	998,520	1,164,351	1,152,093	1,245,401	1,246,832
Assigned	1,794,171	1,541,086	1,781,863	1,215,516	1,410,053	1,996,716	1,676,788	2,721,559	2,149,640	2,427,053
Unassigned	5,420,756	6,355,395	7,411,762	6,627,441	8,510,983	7,659,691	7,781,662	8,376,041	10,900,945	11,757,352
Total general fund	<u>\$ 7,566,980</u>	<u>\$ 8,284,671</u>	<u>\$ 9,847,764</u>	<u>\$ 8,670,507</u>	<u>\$ 10,903,093</u>	<u>\$ 10,797,714</u>	<u>\$ 10,724,161</u>	<u>\$ 12,356,075</u>	<u>\$ 14,406,554</u>	<u>\$ 15,578,355</u>
<b>All Other Governmental Funds</b>										
Fund Balances:										
Nonspendable	\$ 132,996	\$ 126,640	\$ 87,418	\$ 52,798	\$ 158,720	\$ 222,149	\$ 241,487	\$ 173,657	\$ 194,551	\$ 241,435
Restricted	2,958,466	4,415,458	4,761,567	4,641,682	4,360,810	5,382,172	4,912,893	5,516,384	4,802,868	5,305,595
Committed	270,599	286,167	130,107	150,665	192,837	202,045	232,019	230,787	442,277	406,477
Assigned	2,544,935	1,791,894	2,672,195	2,991,639	3,128,186	2,562,072	2,972,402	4,014,703	4,594,975	3,422,138
Unassigned	(621)	-	-	-	-	(2,103)	(21,227)	(2,976)	(40,365)	(2,019)
Total all other governmental funds	<u>\$ 5,906,375</u>	<u>\$ 6,620,159</u>	<u>\$ 7,651,287</u>	<u>\$ 7,836,784</u>	<u>\$ 7,840,553</u>	<u>\$ 8,366,335</u>	<u>\$ 8,337,574</u>	<u>\$ 9,932,555</u>	<u>\$ 9,994,306</u>	<u>\$ 9,373,626</u>

-- In 2020 Unclaimed funds previously a fiduciary fund was consolidated with the General fund; prior years have not been restated.



CITY OF SIDNEY, OHIO  
 CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS  
 LAST TEN FISCAL YEARS

Schedule 4

	For Year Ended December 31,										
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	
<b>Revenues:</b>											
Local taxes	16,073,066	19,038,142	20,938,347	17,507,260	21,213,052	18,793,995	16,757,934	20,620,215	22,818,683	21,870,009	
Intergovernmental revenues	2,757,853	2,861,655	4,451,519	4,189,493	2,856,464	2,962,738	7,306,129	5,190,306	5,713,038	4,725,315	
Special assessments	272,883	277,698	411,921	361,138	483,722	422,867	529,912	661,350	495,726	554,682	
Charges for services	1,692,992	1,549,281	1,418,766	1,484,580	1,651,246	1,656,626	1,422,711	1,647,110	1,574,040	1,512,573	
Fines, licenses and permits	183,193	466,068	425,103	455,146	492,020	804,413	421,536	504,511	496,333	440,262	
Investment income	118,525	93,084	101,842	200,321	271,345	460,587	146,282	18,155	(48,847)	1,178,694	
Miscellaneous receipts and reimbursements	815,675	664,376	957,639	835,662	1,032,694	1,116,679	1,379,035	1,085,332	1,052,913	1,027,782	
Total revenues	<u>21,914,187</u>	<u>24,950,304</u>	<u>28,705,137</u>	<u>25,033,600</u>	<u>28,000,543</u>	<u>26,217,905</u>	<u>27,963,539</u>	<u>29,726,979</u>	<u>32,101,886</u>	<u>31,309,317</u>	
<b>EXPENDITURES:</b>											
Current:											
Basic utility services	-	-	74,027	62,738	23,450	27,119	70,003	61,050	65,636	56,421	
Community development	286,358	454,971	495,918	538,082	547,567	772,600	617,557	537,374	753,124	801,290	
Community environment	575,576	565,701	604,071	584,777	610,280	684,346	623,618	690,071	620,026	741,034	
Fire	4,688,533	5,040,271	4,853,625	5,025,757	4,987,059	5,403,018	5,288,851	5,462,244	5,943,896	6,137,283	
General government	1,076,602	1,089,085	1,023,670	1,165,897	1,120,798	1,188,219	1,419,820	1,172,780	1,467,054	1,526,710	
Health	172,049	156,677	153,071	214,528	230,110	252,209	401,254	286,873	288,923	329,138	
Judicial	1,569,513	1,537,304	1,659,057	1,547,911	1,774,843	1,912,997	1,927,851	1,984,219	1,986,518	2,064,749	
Parks and recreation	1,196,673	1,240,974	1,287,955	1,310,504	1,269,492	1,338,011	1,269,318	1,271,433	1,458,500	1,692,290	
Police	5,665,204	5,688,921	5,644,312	5,984,805	6,112,150	6,288,007	6,259,985	6,437,358	6,687,103	6,754,452	
Public Transportation	-	-	41,509	4,778	-	-	-	-	-	-	
Street repair & maintenance	1,231,476	1,295,723	1,314,103	1,237,158	1,333,368	1,497,623	1,431,784	1,542,353	1,590,196	1,594,689	
Capital outlay	2,544,470	5,286,644	7,957,500	7,523,290	6,510,925	5,517,515	8,191,805	6,069,827	8,070,462	8,075,712	
Debt service:											
Principal	650,000	670,000	685,000	692,850	712,850	542,850	3,320,292	557,850	567,850	552,850	
Bond issuance costs	-	-	-	-	-	-	54,054	-	-	-	
Interest and other charges	166,982	153,982	140,307	126,057	111,807	96,607	81,908	47,906	36,775	25,400	
Total expenditures	<u>19,823,436</u>	<u>23,180,253</u>	<u>25,934,125</u>	<u>26,019,132</u>	<u>25,344,699</u>	<u>25,521,121</u>	<u>30,958,100</u>	<u>26,121,338</u>	<u>29,536,063</u>	<u>30,352,018</u>	
Excess (deficiency) of revenues over (under) expenditures	2,090,751	1,770,051	2,771,012	(985,532)	2,655,844	696,784	(2,994,561)	3,605,641	2,565,823	957,299	
<b>OTHER FINANCING SOURCES (USES):</b>											
Transfers in	215,000	438,265	1,015,000	190,000	260,000	325,000	775,000	610,000	903,162	590,000	
Bonds/Loans issued	-	-	-	157,000	-	-	2,772,442	-	-	-	
Premium on bonds	-	-	-	-	-	-	110,349	-	-	-	
Sale of capital assets	55,124	28,187	95,866	46,388	17,511	40,801	37,276	78,976	28,906	65,288	
Transfers out	(427,178)	(805,028)	(1,287,657)	(399,616)	(697,000)	(642,182)	(838,932)	(1,067,722)	(1,385,661)	(1,061,466)	
Total other financing sources (uses)	<u>(157,054)</u>	<u>(338,576)</u>	<u>(176,791)</u>	<u>(6,228)</u>	<u>(419,489)</u>	<u>(276,381)</u>	<u>2,856,135</u>	<u>(378,746)</u>	<u>(453,593)</u>	<u>(406,178)</u>	
Net change in fund balances	\$ <u>1,933,697</u>	\$ <u>1,431,475</u>	\$ <u>2,594,221</u>	\$ <u>(991,760)</u>	\$ <u>2,236,355</u>	\$ <u>420,403</u>	\$ <u>(138,426)</u>	\$ <u>3,226,895</u>	\$ <u>2,112,230</u>	\$ <u>551,121</u>	
Debt service as a percentage of noncapital expenditures	*	4.5%	4.4%	4.3%	4.3%	4.1%	3.1%	14.1%	3.2%	2.6%	2.4%

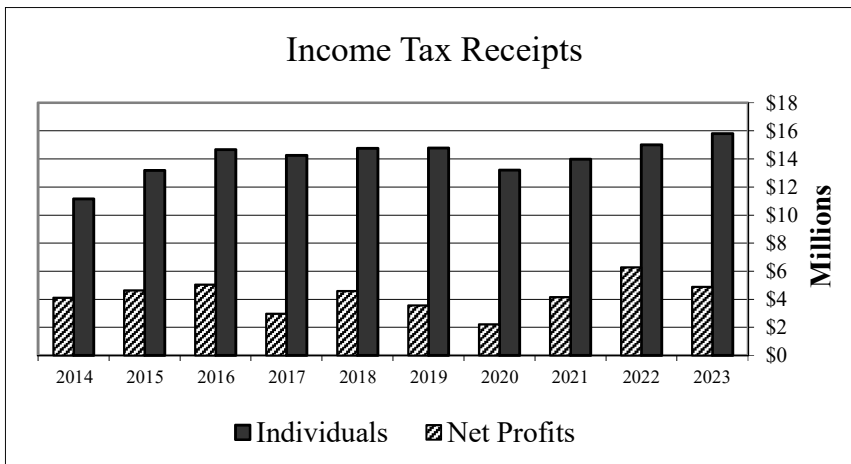
\* For 2020 the bonds issued for the current refunding have been subtracted from debt service.

**CITY OF SIDNEY, OHIO**  
**INCOME TAX BY PAYER TYPE AND INCOME TAX RATE**  
**LAST TEN FISCAL YEARS (cash basis of accounting -- excluding refunds)**

Year	Individuals		Net Profits	Total	Income Tax Rate
	Withheld by Employer	Paid by Taxpayer			
2023	\$ 14,683,043	\$ 1,122,922	\$ 4,876,791	\$ 20,682,756	1.65%
2022	\$ 13,988,391	\$ 1,011,522	\$ 6,267,635	\$ 21,267,548	1.65%
2021	\$ 13,043,995	\$ 932,733	\$ 4,144,818	\$ 18,121,546	1.65%
2020	\$ 12,211,042	\$ 985,638	\$ 2,220,155	\$ 15,416,835	1.65%
2019	\$ 13,557,603	\$ 1,219,303	\$ 3,553,659	\$ 18,330,565	1.75%
2018	\$ 13,610,025	\$ 1,137,042	\$ 4,577,846	\$ 19,324,912	1.75%
2017	\$ 13,349,548	\$ 905,940	\$ 2,973,156	\$ 17,228,644	1.75%
2016	\$ 13,772,447	\$ 886,471	\$ 5,036,973	\$ 19,695,891	1.75%
2015	\$ 12,495,175	\$ 676,820	\$ 4,627,748	\$ 17,799,743	1.75%
2014	\$ 10,510,653	\$ 653,903	\$ 4,108,423	\$ 15,272,979	1.50%

Source: City of Sidney, Ohio, Income Tax Department

This City levies an income tax on all wages, salaries, commissions and other compensation paid by employers and the net profits from a business or professional person earned within the City, excluding income from intangible personal property. In addition, City residents pay City income tax on income earned outside the City, net of a credit for income taxes paid to other municipalities. Employers within the City withhold income tax on employee compensation and remit at least quarterly.



**CITY OF SIDNEY, OHIO**  
**RANKING OF TOP TEN INCOME TAX WITHHOLDERS**  
**CURRENT YEAR AND NINE YEARS AGO (cash basis of accounting)**

		<u>2023</u>
<u>Rank</u>		<u>Name</u>
1		Copeland (formerly Emerson Climate)
2		Wilson Health
3		Honda of America Manufacturing Inc
4		Cargill Inc
5		Superior Metal
6		Advanced Composites
7		Hydro Extrusion USA LLC
8		Shelby County Auditors Office
9		Sidney Board of Education
10		City of Sidney
Combined percentage of		
Total income taxes		27.72%

		<u>2014</u>
<u>Rank</u>		<u>Name</u>
1		Emerson Climate
2		Wilson Memorial Hospital
3		Honda of America Manufacturing, Inc.
4		Cargill, Inc
5		Superior Metal Products
6		Sidney Board of Education
7		Advanced Composites
8		Freshway Foods
9		Shelby County Auditors Office
10		NK Parts Industries, Inc.
Combined percentage of		
Total income taxes		26.59%

CITY OF SIDNEY, OHIO  
RATIOS OF OUTSTANDING DEBT BY TYPE  
LAST TEN FISCAL YEARS

Year	Government Activities				Business-Type Activities							
	General Obligation Bonds	Loans Payable	Percentage of estimated actual property value	Per Capita	Water General Obligation Bonds	Water Revenue- Backed Loans	Sewer General Obligation Bonds	Sewer Revenue- Backed Loans	Total Primary Government	Percentage of Estimated actual property value	Per Capita	
2023	\$ 751,412	\$ 102,050	0.05%	\$ 309	\$ 2,360,650	\$ 24,307,495	\$ 3,163,196	\$ 11,921,511	\$ 42,606,314	2.64%	\$ 2,098	
2022	\$ 1,317,396	\$ 109,900	0.11%	\$ 351	\$ 2,485,100	\$ 25,184,925	\$ 3,371,638	\$ 12,593,518	\$ 45,062,477	3.69%	\$ 2,207	
2021	\$ 1,898,562	\$ 117,750	0.16%	\$ 419	\$ 2,604,550	\$ 26,043,126	\$ 4,133,191	\$ 13,251,693	\$ 48,048,872	4.00%	\$ 2,334	
2020	\$ 2,469,727	\$ 125,600	0.21%	\$ 493	\$ 2,724,000	\$ 26,881,172	\$ 4,884,742	\$ 13,896,323	\$ 50,981,564	4.25%	\$ 2,493	
2019	\$ 2,926,668	\$ 133,450	0.27%	\$ 544	\$ 2,729,827	\$ 24,729,580	\$ 5,514,329	\$ 13,850,844	\$ 49,884,698	4.62%	\$ 2,432	
2018	\$ 3,462,960 *	\$ 141,300	0.32%	\$ 604	\$ 2,804,968 *	\$ 24,438,256	\$ 6,192,439 *	\$ 9,202,016	\$ 46,241,939	4.32%	\$ 2,243	
2017	\$ 4,160,000	\$ 149,150	0.39%	\$ 674	\$ 2,872,000	\$ 25,048,532	\$ 6,835,000	\$ 9,132,062	\$ 48,196,744	4.51%	\$ 2,344	
2016	\$ 4,845,000	\$ -	0.47%	\$ 732	\$ 2,937,000	\$ 22,143,768	\$ 7,480,000	\$ 9,035,790	\$ 46,441,558	4.51%	\$ 2,227	
2015	\$ 5,530,000	\$ -	0.54%	\$ 796	\$ 2,997,000	\$ 4,381,182	\$ 8,105,000	\$ -	\$ 21,013,182	2.07%	\$ 1,005	
2014	\$ 6,200,000	\$ -	0.62%	\$ 856	\$ 3,057,000	\$ 3,521,147	\$ 8,730,000	\$ -	\$ 21,508,147	2.14%	\$ 1,024	

\* In 2018 the City corrected balances to include premiums on bonds. Prior year balances have not been restated.

CITY OF SIDNEY, OHIO  
RATIOS OF OUTSTANDING DEBT AND LEGAL DEBT MARGINS  
LAST TEN YEARS

Schedule 8

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General Obligation Bonds	\$ 17,987,000	\$ 16,632,000	\$ 15,262,000	\$ 13,867,000	\$ 12,460,367	\$ 11,170,824	\$ 10,078,469	\$ 8,636,303	\$ 7,174,134	\$ 6,275,258
Assessed value of taxable property <sup>(a)</sup>	\$ 352,538,170	\$ 356,048,730	\$ 360,708,070	\$ 373,693,340	\$ 374,523,810	\$ 378,223,960	\$ 419,419,200	\$ 420,479,620	\$ 427,332,820	\$ 565,131,300
General Obligation Bonds as percent of total assessed value of taxable property	5.10%	4.67%	4.23%	3.71%	3.33%	2.95%	2.40%	2.05%	1.68%	1.11%
Estimated actual value of taxable property <sup>(a)</sup>	\$ 1,007,251,914	\$ 1,017,282,029	\$ 1,030,594,486	\$ 1,067,695,257	\$ 1,070,068,029	\$ 1,080,639,886	\$ 1,198,340,571	\$ 1,201,370,343	\$ 1,220,950,914	\$ 1,614,660,857
General Obligation Bonds as percent of total estimated actual value of taxable property	1.79%	1.63%	1.48%	1.30%	1.16%	1.03%	0.84%	0.72%	0.59%	0.39%
Population <sup>(b)</sup>	21,006	20,905	20,858	20,564	20,614	20,516	20,449	20,589	20,421	20,309
General Obligation Bonds Per capita	\$ 856	\$ 796	\$ 732	\$ 674	\$ 604	\$ 544	\$ 493	\$ 419	\$ 351	\$ 309
Less debt not subject to limitations										
Self-supporting securities issued for water systems or facilities	\$ (3,147,000)	\$ (3,082,000)	\$ (3,017,000)	\$ (2,947,000)	\$ (2,874,968)	\$ (2,795,962)	\$ (2,796,774)	\$ (2,672,046)	\$ (2,547,319)	\$ (2,417,591)
Self-supporting securities issued for sanitary sewer systems or facilities	\$ (9,395,000)	\$ (8,720,000)	\$ (8,045,000)	\$ (7,350,000)	\$ (6,657,439)	\$ (5,929,318)	\$ (5,243,014)	\$ (4,434,085)	\$ (3,615,156)	\$ (3,344,336)
Net debt subject to 10-1/2% limitation <sup>(c)</sup>	\$ 5,445,000	\$ 4,830,000	\$ 4,200,000	\$ 3,570,000	\$ 2,927,960	\$ 2,445,544	\$ 2,038,682	\$ 1,530,171	\$ 1,011,660	\$ 513,330
Voted and Unvoted Debt Limit -- 10-1/2% of assessed value	\$ 37,016,508	\$ 37,385,117	\$ 37,874,347	\$ 39,237,801	\$ 39,325,000	\$ 39,713,516	\$ 44,039,016	\$ 44,150,360	\$ 44,869,946	\$ 59,338,787
Legal Debt Margin within 10-1/2% Limitation	\$ 31,571,508	\$ 32,555,117	\$ 33,674,347	\$ 35,667,801	\$ 36,397,040	\$ 37,267,972	\$ 42,000,334	\$ 42,620,189	\$ 43,858,286	\$ 58,825,456
Net debt within limitations for both Voted and Unvoted debt as a percentage of debt limit	14.71%	12.92%	11.09%	9.10%	7.45%	6.16%	4.63%	3.47%	2.25%	0.87%
Net debt subject to 5-1/2% limitation <sup>(d)</sup>	\$ 5,445,000	\$ 4,830,000	\$ 4,200,000	\$ 3,570,000	\$ 2,927,960	\$ 2,445,544	\$ 2,038,682	\$ 1,530,171	\$ 1,011,660	\$ 513,330
Unvoted Debt Limit -- 5-1/2% of assessed value	\$ 19,389,599	\$ 19,582,680	\$ 19,838,944	\$ 20,553,134	\$ 20,598,810	\$ 20,802,318	\$ 23,068,056	\$ 23,126,379	\$ 23,503,305	\$ 31,082,222
Legal Debt Margin within 5-1/2% Limitation	\$ 13,944,599	\$ 14,752,680	\$ 15,638,944	\$ 16,983,134	\$ 17,670,850	\$ 18,356,774	\$ 21,029,374	\$ 21,596,208	\$ 22,491,645	\$ 30,568,891
Net debt within limitations for Unvoted debt as a percentage of debt limit	28.08%	24.66%	21.17%	17.37%	14.21%	11.76%	8.84%	6.62%	4.30%	1.65%

<sup>(a)</sup> Source for assessed value and estimated actual value data: Shelby County Auditor

<sup>(b)</sup> Source for population: For years 2014 - 2018, U.S. Bureau of the Census-Population Estimates Program. For years 2020, U.S. Bureau of the Census-2020 Federal Census.

<sup>(c)</sup> The Ohio Revised Code provides that the aggregate principal amount of voted and unvoted "net indebtedness" may not exceed 10-1/2% of the assessed valuation.

<sup>(d)</sup> The Ohio Revised Code provides that the aggregate principal amount of unvoted "net indebtedness" may not exceed 5-1/2% of the assessed valuation.

\* In 2018 the City corrected balances to include premiums on bonds. Prior year balances have not been restated.

**CITY OF SIDNEY, OHIO  
DEBT SERVICE COVERAGE  
BUSINESS TYPE ACTIVITIES  
LAST TEN FISCAL YEARS**

**Schedule 9**

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>Sewer</b>										
Net customer revenues	6,706,435	6,358,031	5,932,595	6,108,605	5,867,083	6,705,881	6,051,593	6,494,533	6,553,904	6,717,938
Direct operating expenses	<u>3,034,046</u>	<u>3,057,213</u>	<u>3,067,539</u>	<u>3,244,413</u>	<u>3,007,533</u>	<u>3,708,963</u>	<u>3,324,703</u>	<u>2,251,817</u>	<u>3,132,185</u>	<u>4,257,588</u>
Net revenue available for debt service	3,672,389	3,300,818	2,865,056	2,864,192	2,859,550	2,996,918	2,726,890	4,242,716	3,421,719	2,460,350
General obligation debt service requirements	878,061	875,761	863,261	870,761	867,861	874,761	934,522	839,519	264,900	255,900
Revenue obligation debt service requirements	-	-	-	-	565,798	565,798	748,229	930,660	930,660	930,660
Debt service coverage ratio	4.18	3.77	3.32	3.29	1.99	2.08	1.62	2.40	2.86	2.07
<b>Water</b>										
Net customer revenues	4,988,388	5,536,495	5,805,611	6,375,636	6,257,749	6,750,426	6,819,355	7,541,369	7,627,567	8,593,853
Direct operating expenses	<u>2,957,024</u>	<u>2,916,234</u>	<u>3,120,425</u>	<u>3,097,432</u>	<u>3,240,367</u>	<u>3,986,138</u>	<u>3,919,054</u>	<u>2,935,889</u>	<u>3,833,713</u>	<u>4,264,776</u>
Net revenue available for debt service	2,031,364	2,620,261	2,685,186	3,278,204	3,017,382	2,764,288	2,900,301	4,605,480	3,793,854	4,329,077
General obligation debt service requirements	228,620	225,868	223,040	225,138	226,963	228,438	211,307	167,700	168,100	160,700
Revenue obligation debt service requirements	234,743	234,743	234,743	716,659	1,416,301	1,664,245	1,422,849	1,590,033	1,592,905	1,592,905
Debt service coverage ratio	4.38	5.69	5.87	3.48	1.84	1.46	1.77	2.62	2.15	2.47

Operating expenses excluding depreciation and amortization

Annual debt service requirement includes principal and interest (including covenant debt and federal interest subsidy)

**CITY OF SIDNEY, OHIO  
 COMPUTATION OF DIRECT AND OVERLAPPING  
 GENERAL OBLIGATION DEBT  
 DECEMBER 31, 2023**

**Schedule 10**

	<u>Net Debt Outstanding</u>	<u>Estimated Percentage Applicable to City of Sidney*</u>	<u>Estimated Amount Applicable to City of Sidney</u>
Sidney City School District <sup>(1)</sup>	\$7,700,000	100%	\$7,700,000
Shelby County <sup>(2)</sup>	\$0	43% <sup>(3)</sup>	<u>\$0</u>
Subtotal, overlapping debt			\$7,700,000
City of Sidney direct debt			\$ 853,462
Total direct and overlapping debt			<u><u>\$8,553,462</u></u>

\*The calculation of overlapping debt is based on the percentage of the population that is in Sidney.

<sup>(1)</sup> Source: Treasurer of Sidney City Schools

<sup>(2)</sup> Source: Shelby County Auditor

<sup>(3)</sup> Source: Per the Sidney's 2023 estimated population (20,309) as a percent of Shelby County 2023 estimate population (47,765) is equal to 42%.

CITY OF SIDNEY, OHIO  
 DEMOGRAPHIC AND ECONOMIC STATISTICS  
 LAST TEN FISCAL YEARS

Schedule 11

Fiscal Year	Population <sup>(1)</sup>		Per Capita Personal Income <sup>(1)</sup>		Median Age <sup>(1)</sup>	School Enrollment <sup>(2)</sup>	Unemployment Rate <sup>(3)</sup>	Total Assessed Property Value <sup>(4)</sup>	Estimated Actual Property Value <sup>(4)</sup>
2014	21,006	(1)(a)	\$18,628	(1)(b)	36.1 yrs	3,487	4.6%	\$352,538,170	\$1,007,251,914
2015	20,905	(1)(a)	\$18,628	(1)(b)	36.1 yrs	3,354	4.3%	\$356,048,730	\$1,017,282,029
2016	20,858	(1)(a)	\$18,628	(1)(b)	36.1 yrs	3,421	4.1%	\$360,708,070	\$1,030,594,486
2017	20,564	(1)(a)	\$18,628	(1)(b)	36.1 yrs	3,298	4.1%	\$373,693,340	\$1,067,695,257
2018	20,614	(1)(a)	\$18,628	(1)(b)	36.1 yrs	3,313	3.8%	\$374,523,810	\$1,070,068,029
2019	20,516	(1)(a)	\$18,628	(1)(b)	36.1 yrs	3,262	3.5%	\$378,223,960	\$1,080,639,886
2020	20,449	(1)(a)	\$18,628	(1)(b)	36.1 yrs	3,223	7.7%	\$419,419,200	\$1,198,340,571
2021	20,589	(1)(a)	\$27,662	(1)(b)	38.8 yrs	3,149	4.2%	\$420,479,620	\$1,201,370,343
2022	20,421	(1)(a)	\$27,662	(1)(b)	38.8 yrs	3,107	3.5%	\$427,332,820	\$1,220,950,914
2023	20,309	(1)(a)	\$27,662	(1)(b)	38.8 yrs	3,149	3.1%	\$565,131,300	\$1,614,660,857

<sup>(1)</sup> Source: <sup>(a)</sup> U.S. Bureau of the Census - Population Estimates Program, Population Division;

<sup>(b)</sup> U.S. Bureau of the Census - 2020 Federal Census

<sup>(2)</sup> Source: Sidney City Schools Board of Education

<sup>(3)</sup> Source: Bureau of Labor Statistics, U.S. Dept. of Labor

<sup>(4)</sup> Source: Shelby County Auditor

Note: Total personal income amounts are not available for the City of Sidney therefore, estimated actual value of taxable property is used instead.



CITY OF SIDNEY, OHIO  
 PRINCIPAL EMPLOYERS  
 CURRENT YEAR AND NINE YEARS AGO

2023		
<u>Employer</u>	<u>Approximate Number of Employees</u>	<u>Percentage of Total Top 10 Employment</u>
1 Copeland (formerly Emerson Climate)	1,570	29.83%
2 Wilson Health	772	14.67%
3 NK Parts Industries	672	12.77%
4 Area Energy & Electric/Regal Plumbing/Ohio Valley Integration Services	401	7.62%
5 American Trim	318	6.04%
6 Sidney Board of Education	317	6.02%
7 Hydro Extrusion USA LLC	310	5.89%
8 Ferguson Construction Company	309	5.87%
9 Cargill	305	5.79%
10 Cornerstone Building Products	290	5.51%
Total	5,264	100.00%

2014		
<u>Employer</u>	<u>Approximate Number of Employees</u>	<u>Percentage of Total Top 10 Employment</u>
1 Emerson Climate Technologies	1,671	30.31%
2 Wilson Memorial Hospital	842	15.27%
3 NK Parts Industries	574	10.41%
4 Cargill	426	7.73%
5 Sidney Board of Education	398	7.22%
6 Freshway Foods	394	7.14%
7 American Trim	335	6.08%
8 Ross Castings	296	5.37%
9 Ferguson Construction	292	5.30%
10 IAC	285	5.17%
Total	5,513	100.00%

Source: Sidney Shelby Economic Partnership (SSEP)  
 Note: Total number of employees within the City of Sidney is not available.

CITY OF SIDNEY, OHIO  
 FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION  
 LAST TEN FISCAL YEARS

Schedule 13

Function/program	FULL-TIME EQUIVALENT EMPLOYEES AS OF DECEMBER 31,									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
General government	9.65	9.15	9.15	9.15	9.15	9.15	9.50	9.50	9.50	9.50
Police										
Officers	36.00	36.00	36.00	38.00	38.00	38.00	36.00	36.00	38.00	37.50
Civilians	12.35	12.35	12.47	12.51	12.80	13.18	13.81	13.81	13.81	14.72
Fire										
Firefighters and officers	35.00	35.00	37.00	37.00	37.00	37.00	35.00	35.00	38.00	38.00
Civilians	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Judicial	17.66	17.66	18.16	18.35	21.95	22.70	21.95	21.95	21.95	20.35
Health - cemetery	2.00	2.00	2.32	3.32	3.32	3.32	3.32	3.32	3.32	3.32
Street repair & maintenance	7.08	7.08	8.66	7.74	8.66	8.74	8.74	8.74	9.55	9.55
Community development	1.00	2.00	2.25	2.25	2.00	2.00	2.00	2.00	3.00	3.50
Community environment	5.75	5.25	5.54	5.54	6.54	6.54	6.25	6.25	6.25	6.25
Parks and recreation	11.70	11.70	12.95	12.91	12.91	12.91	13.08	13.08	14.08	14.58
Transportation	12.72	13.71	14.17	15.04	16.04	16.79	14.94	14.94	14.94	14.94
Stormwater	3.80	3.80	3.80	3.80	3.80	3.40	3.65	3.65	3.84	3.84
Water	15.88	15.88	16.88	17.19	17.86	18.17	18.31	18.31	17.56	17.33
Sewer	17.38	17.38	17.38	17.38	17.61	18.01	17.46	17.46	18.46	18.23
Solid waste	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05
Airport	-	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05	0.05
Swimming pool	4.46	4.24	4.24	4.24	4.24	4.24	-	-	-	4.24
Concession Stand	-	0.63	0.63	0.63	0.63	0.63	-	0.63	0.63	0.63
Revenue Collection	6.00	6.00	6.00	6.00	6.67	6.67	7.00	7.00	7.00	7.00
Service center including city garage	3.05	3.05	3.05	3.05	3.05	3.05	3.40	3.40	3.40	3.40
Information technology	4.00	4.00	4.00	4.00	4.00	4.00	4.00	4.00	5.00	5.00
<b>Total</b>	<b>206.53</b>	<b>207.98</b>	<b>215.75</b>	<b>219.20</b>	<b>227.33</b>	<b>229.60</b>	<b>219.51</b>	<b>220.14</b>	<b>229.39</b>	<b>232.98</b>

Source: City of Sidney, Ohio, Appropriation Budgets for applicable years

CITY OF SIDNEY, OHIO  
 OPERATING INDICATORS BY FUNCTION/PROGRAM  
 LAST TEN FISCAL YEARS

Schedule 14

Function/program	For Year Ended December 31,									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
<b>General Government</b>										
Accounts payable checks processed	4,650	4,266	4,557	4,344	4,590	4,451	4,060	4,109	4,179	4,229
Purchase orders issued	1,372	1,386	1,464	1,440	1,396	1,472	1,392	1,384	1,368	939
<b>Police</b>										
Calls for service processed	32,812	28,451	28,722	29,679	29,679	33,894	30,378	23,514	26,162	26,000
9-1-1 calls processed	15,846	7,500	15,846	10,437	10,412	9,662	8,899	8,994	7,922	8,000
Adult & juvenile arrests	1,214	1,102	1,045	1,200	1,218	1,098	842	751	701	663
Traffic citations	1,661	1,476	1,506	1,498	1,842	1,594	1,322	1,658	1,206	975
<b>Fire</b>										
Fire calls	809	878	931	1,121	1,013	1,144	1,094	1,103	1,126	1,100
EMS calls	2,784	2,977	3,151	3,142	3,053	3,016	3,094	2,936	3,001	3,000
<b>Municipal Court</b>										
New cases filed	7,875	7,819	7,287	7,482	8,851	8,582	5,911	7,359	5,970	6,000
Cases completed	7,924	8,466	8,715	8,940	9,313	8,766	6,167	7,590	6,634	6,400
Prisoners transported by bailiff	1,055	1,000	514	839	1,231	738	88	105	116	105
<b>Cemetery</b>										
Burials	86	92	107	90	94	97	125	119	132	135
Grave sales	65	29	55	84	105	89	85	122	128	130
<b>Public Transportation</b>										
Total ridership	47,782	48,270	49,180	48,367	49,305	48,675	28,249	28,401	28,353	27,724
<b>Streets and highways</b>										
Miles of street responsibility	110.5	111.0	111	111	111	111	111	111	111	112
Traffic signal intersections	49	50	51	52	52	53	53	53	53	53
<b>Planning</b>										
Sign permits issued	42	40	46	30	37	40	33	37	35	62
Zoning occupancy permits issued	20	35	21	26	16	16	16	18	21	30
<b>Building inspection</b>										
Building permits issued	367	235	550	543	406	361	389	553	560	722
Building inspections	390	322	676	879	572	482	695	784	700	765
<b>Engineering</b>										
Sanitary sewer inspections	13	11	11	14	20	7	10	38	26	30
<b>Parks and recreation</b>										
Free clinics organized and directed	15	10	21	27	31	32	n/a	29	35	38
Free clinics (attendance)	463	329	682	1,428	1,304	1,209	n/a	1,194	1,082	1,100
Park shelters maintained	45	45	45	45	45	45	45	46	46	47
Trees planted	-	1	189	9	8	10	26	25	30	100
Senior Center members	994	1,088	966	902	929	843	715	650	863	900
<b>Water</b>										
Gallons of water processed (in millions)	2,926	3,012	2,901	3,010	3.10	3.39	2.83	3.05	2.94	2.80
Lime sludge processed/removed (dry tons)	6,100	6,664	6,500	11,282	5,500	29,485	73,292	2,101	3,136	3,136
Water main breaks	23	21	18	7	13	15	14	9	19	13
<b>Sewer</b>										
Wastewater processed (million gallons per day)	4.79	5.81	4.35	4.75	5.05	5.05	4.92	4.24	4.4	4.2
Biosolids processed (dry tons)	675	692	616	572	566	606	490	482	555	525
Feet of sewer cleaned	88,139	83,141	62,608	44,802	41,281	66,588	40,569	90,304	52,611	40,000
<b>Swimming Pool</b>										
Daily admissions	8,289	9,795	9,771	8,158	7,977	8,881	n/a	9,149	7,362	7,595
Season passes	317	n/a	n/a	n/a	n/a	427	n/a	609	596	218
<b>Information Technology</b>										
Number of personal computers maintained	219	311	335	350	349	355	346	316	340	370
<b>Service Center - Garage</b>										
Units in fleet	264	240	236	230	226	230	232	236	236	234
<b>Revenue Collections</b>										
Tax returns processed	11,406	11,498	11,037	11,477	9,505	9,353	9,778	9,692	10,259	10,500
Monthly Utility Customers	3,724	4,071	4,253	4,475	4,665	5,103	5,052	5,193	5,302	5,390

Source: City of Sidney, Ohio, Appropriation Budgets for applicable years. Actual statistics for years 2014 - 2022. Estimated statistics for 2023

CITY OF SIDNEY, OHIO  
 CAPITAL ASSET AND INFRASTRUCTURE STATISTICS BY FUNCTION/PROGRAM  
 LAST TEN FISCAL YEARS

Schedule 15

Function/Program	Year Ended December 31,									
	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Fire										
Stations	2	2	2	2	2	2	2	2	2	2
Street Repair & Maintenance <sup>(1)</sup>										
Miles of streets	110.72	110.72	110.72	110.72	110.72	110.72	110.72	111.68	141.67	141.77
Basic utility services - stormwater management <sup>(1)</sup>										
Miles of storm sewers	77.07	77.07	77.07	77.11	77.36	78.00	78.55	79.10	79.69	79.78
Parks and recreation <sup>(2)</sup>										
Acres of parks maintained	456	456	456	456	456	456	456	506	507	507
Acres of public grounds maintained	250	250	250	250	250	250	250	250	254	255
Neighborhood parks	16	16	16	16	16	16	16	17	17	18
Sewer <sup>(1)</sup>										
Miles of sanitary sewers	124.00	125.48	125.48	125.50	125.85	125.85	126.14	126.80	127.3	127.3
Water <sup>(1)</sup>										
Miles of water mains	123.31	123.31	124.97	124.97	125.26	125.27	125.62	126.48	127.06	127.06

<sup>(1)</sup> Source: City of Sidney, Ohio, Engineering Department.

<sup>(2)</sup> Source: City of Sidney, Ohio, Appropriation Budgets for applicable years. Actual statistics for years 2014 - 2022. Estimated statistics for 2023.



**CLARK SCHAEFER HACKETT**  
BUSINESS ADVISORS

**CITY OF SIDNEY  
SHELBY COUNTY, OHIO**

SINGLE AUDIT

FOR YEAR ENDED DECEMBER 31, 2023

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**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

City Council  
City of Sidney, Ohio  
201 West Poplar Street  
Sidney, Ohio 45365

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Sidney, Ohio (the "City"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 26, 2024.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Clark, Schaefer, Hackett & Co.*

Springfield, Ohio  
June 26, 2024



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR  
EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL  
OVER COMPLIANCE; AND REPORT ON SCHEDULE OF EXPENDITURES  
OF FEDERAL AWARDS REQUIRED BY THE UNIFORM GUIDANCE**

City Council  
City of Sidney, Ohio  
201 West Poplar Street  
Sidney, Ohio 45365

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the City of Sidney, Ohio's (the "City") compliance with the types of compliance requirements identified as subject to audit in the OMB Compliance Supplement that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2023. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the City's federal programs.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

**Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon, dated June 26, 2024, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Clark, Schaefer, Hackett & Co.*

Springfield, Ohio  
June 26, 2024

**CITY OF SIDNEY  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED DECEMBER 31, 2023**

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	ASSISTANCE LISTING NUMBER	PASS-THROUGH ENTITY IDENTIFYING NUMBER / ADDITIONAL AWARD IDENTIFICATION	TOTAL EXPENDITURES OF FEDERAL AWARDS
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<i>Passed through the Ohio Department of Education</i>			
<b>Child Nutrition Cluster:</b>			
Summer Food Service Program for Children	10.559	N/A	\$ 35,581
<b>Total Child Nutrition Cluster</b>			<u>35,581</u>
<i>Passed through the Ohio Department Of Natural Resources Division of Forestry</i>			
Urban and Community Forestry Program	10.675	22-DG-11094200-096	25,000
<b>Total U.S. Department of Agriculture</b>			<u>60,581</u>
<b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>			
<i>Passed through the Ohio Department of Development</i>			
Community Development Block Grant/State's Program and Non-Entitlement Grants in Hawaii	14.228	A-C-21-2DR-1	76,333
Community Development Block Grant/State's Program and Non-Entitlement Grants in Hawaii	14.228	A-F-21-2DR-1	8,901
Community Development Block Grant/State's Program and Non-Entitlement Grants in Hawaii	14.228	A-D-21-2DR-1	93,655
Community Development Block Grant/State's Program and Non-Entitlement Grants in Hawaii	14.228	A-F-23-2DR-1	6,035
<b>Total Community Development Block Grant/State's Program and Non-Entitlement Grants in Hawaii</b>			<u>184,924</u>
<i>Passed through the Ohio Department of Development</i>			
Home Investment Partnerships Program	14.239	A-C-21-2DR-2	115,040
<b>Total U.S. Department of Housing and Urban Development</b>			<u>299,964</u>
<b>U.S. DEPARTMENT OF JUSTICE</b>			
<i>Passed through the Ohio Office of Criminal Justice Services</i>			
PREA Program: Strategic Support for PREA Implementation (Body Worn Camera Policy and Implementation)	16.735	2023-BW-LEC-2023	31,654
<b>Total U.S. Department of Justice</b>			<u>31,654</u>
<b>U.S. DEPARTMENT OF TRANSPORTATION</b>			
<i>Direct Award</i>			
Airport Improvement Program and Infrastructure Investment and Jobs Act Programs	20.106	3-39-0071-026-2021	15,674
Airport Improvement Program and Infrastructure Investment and Jobs Act Programs	20.106	3-39-0071-029-2023	30,513
<b>Total Airport Improvement Program</b>			<u>46,187</u>
<i>Passed through the Ohio Department of Transportation</i>			
Highway Planning and Construction	20.205	112179	406,836
<i>Passed through the Ohio Department of Transportation</i>			
Formula Grants for Rural Areas and Tribal Transit Program	20.509	OH-2020-005	121,748
Formula Grants for Rural Areas and Tribal Transit Program	20.509	OH-2023-X01	318,045
<b>Total Formula Grants for Rural Areas and Tribal Transit Program</b>			<u>439,793</u>
<b>Total U.S. Department of Transportation</b>			<u>892,816</u>
<b>U.S. DEPARTMENT OF THE TREASURY</b>			
<i>Passed through the Ohio Office of Budget and Management</i>			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	ARPA-LFRF-NEU-2021	1,129,033
<i>Passed through the Ohio Office of Criminal Justice Services</i>			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	2022-AR-LEP-1061	225,670
<i>Passed through the Ohio Emergency Management Agency</i>			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	AFRR-306-WELL	41,500
<i>Passed through the Ohio Department of Development</i>			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	S-C-22-2DR-2	38,100
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds	21.027	DEV--2021 - 181053	79,500
<b>Total U.S. Department of the Treasury</b>			<u>1,513,803</u>
<b>U.S. DEPARTMENT OF HEALTH &amp; HUMAN SERVICES</b>			
<i>Passed through the Area Agency on Aging, PSA 2</i>			
<b>Aging Cluster:</b>			
Special Programs for the Aging Title III, Part B Grants for Supportive Services and Senior Centers	93.044	N/A	10,796
<b>Total Aging Cluster</b>			<u>10,796</u>
<b>Total U.S. Department of Health &amp; Human Services</b>			<u>10,796</u>
<b>Total Federal Expenditures</b>			<u>\$ 2,809,614</u>

The accompanying notes are an integral part of this schedule.

**CITY OF SIDNEY  
SHELBY COUNTY, OHIO**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2023**

**NOTE 1 – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the City of Sidney (the “City”) under programs of the federal government for the year ended December 31, 2023. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

**NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The City has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE 3 – MATCHING REQUIREMENTS**

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**Section I – Summary of Auditors’ Results**

Financial Statements

Type of auditors’ report issued:	Unmodified
Internal control over financial reporting:	
• Material weakness(es) identified?	No
• Significant deficiency(ies) identified not considered to be material weakness(es)?	None reported
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major programs:	
• Material weakness(es) identified?	No
• Significant deficiency(ies) identified not considered to be material weakness(es)?	None reported
Type of auditors’ report issued on compliance for major programs:	Unmodified
Any audit findings that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major programs:	
ALN 21.027 – COVID-19 – Coronavirus State and Local Fiscal Recovery Funds	
Dollar threshold to distinguish between Type A and Type B programs:	\$750,000
Auditee qualified as low-risk auditee?	Yes

**Section II – Financial Statement Findings**

None noted

**Section III – Federal Awards Findings and Questioned Costs**

None noted



# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF SIDNEY**

**SHELBY COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 9/17/2024**

65 East State Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)