# DAYTON-MONTGOMERY COUNTY PORT AUTHORITY MONTGOMERY COUNTY

AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 2018



OHIO AUDITOR OF STATE KEITH FABER

88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Board of Directors Dayton-Montgomery County Port Authority 8 North Main Street Dayton, Ohio 45402

We have reviewed the *Independent Auditor's Report* of the Dayton-Montgomery County Port Authority, Montgomery County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Dayton-Montgomery County Port Authority is responsible for compliance with these laws and regulations.

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Keith Faber Auditor of State Columbus, Ohio

July 23, 2019

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#### DAYTON-MONTGOMERY COUNTY PORT AUTHORITY MONTGOMERY COUNTY

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#### **INDEPENDENT AUDITOR'S REPORT**

Dayton-Montgomery County Port Authority Montgomery County 8 North Main Street Dayton, Ohio 45402

To the Board of Directors:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities, and the aggregate remaining fund information of the Dayton-Montgomery County Port Authority, Montgomery County, Ohio (the Port Authority), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Port Authority's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Port Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Port Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Dayton-Montgomery County Port Authority Montgomery County Independent Auditor's Report Page 2

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the aggregate remaining fund information of the Dayton-Montgomery County Port Authority, Montgomery County, Ohio, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 6 to the financial statements, the Port Authority implemented Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions". We did not modify our opinion regarding this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's discussion and analysis and schedules of net pension and OPEB liabilities and pension and OPEB contributions listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part for financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2019, on our consideration of the Port Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control testing over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the Port Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Port Authority's internal control over financial reporting and compliance.

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*Charles E. Harris & Associates, Inc.* June 20, 2019

Our discussion and analysis of the Dayton-Montgomery County Port Authority's (the "Port Authority") financial performance provides an overview of the Port Authority's financial activities for the fiscal year ended December 31, 2018. Please review it in conjunction with the basic financial statements, which begin on page 12.

#### FINANCIAL HIGHLIGHTS

- Total assets and deferred outflows of resources were less than liabilities and deferred inflows of resources as of December 31, 2018 with the net position of the Port Authority being a deficit of (\$3,573,240). This represents an increase of \$4,535,388 from the previous year. Almost all of this increase results from capital grants received for the Levitt Pavilion project.
- The Port Authority maintains restricted cash and investment balances in the agency fund which, at December 31, 2018 totaled \$24,267,209. Of that amount, \$11,190,049 is maintained in the Southwest Regional Bond Fund trust accounts and project accounts related to Port Authority projects and another \$13,077,160 in Southwest Regional Bond Fund for Cincinnati Port Authority projects.
- The Port Authority reflects debt balances of \$41.61 million in the agency fund for projects the Port Authority was involved in that are supported with a financing lease receivable or intergovernmental receivable. Although the Port Authority reports these debt balances, the Port Authority has no financial responsibility for payment on these debts except for receiving the respective lease payments through the respective bank trustee.
- The Port Authority had operating revenues of \$2,272,544 and operating expenses of \$1,280,910 resulting in an operating income of \$991,634 for 2018.
- For 2018, the Southwest Ohio Bond Fund (the "Fund") saw four new bond issues bringing the total active projects to seventeen project in the Fund .
- In 2019, the Fund increased the line of credit through Fifth Third Bank from \$5 million to \$10 million.

#### USING THIS ANNUAL REPORT

This discussion and analysis is intended to serve as an introduction to the Port Authority's basic financial statements. The following is a list of the basic financial statements included in this report:

#### Management's Discussion and Analysis Basic Financial Statements Statement of Net Position Statement of Revenues, Expenses and Changes in Net Position Statement of Cash Flows Statement of Fiduciary Asset and Liabilities Notes to the Basic Financial Statements Required Supplementary Information – Pension/OPEB Tables

The Port Authority is a single enterprise fund using proprietary fund accounting, which means these statements (non-fiduciary) are presented in a manner similar to private-sector business. The statements are presented using economic resource management focus and the accrual basis of accounting. The statements are designed to provide readers with a broad overview of the Port Authority's finances.

# *The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position*

Our analysis of the Port Authority as a whole begins here. One of the most important questions asked about the Port Authority's finances is "Is the Port Authority as a whole better off or worse off as a result of the year's activities?" The net position increased by \$4.5 million so the answer is clearly yes as the Port Authority still has over \$3.4 million in operating (non-restricted) cash which consistent with 2017. As stated above, the increase in net position was caused by non-operating capital grants related to Levitt Pavilion.

The Statement of Net Position and the Statement of Revenues, Expenses and Changes in Net Position report information about the Port Authority as a whole, other than activity reported on the fiduciary (agency fund) statement, and about its activities in a way that helps answer the question above. These statements include all the assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting.

These two statements report the Port Authority's *net position* and changes in net position. One can think of the Port Authority's net position, the difference between assets and deferred outflows of resources (what the Port Authority owns) and liabilities and deferred inflows of resources (what the Port Authority owes), as one way to measure the Port Authority financial health, or *financial position*. Over time, *increases or decreases* in the Port Authority's net position are one indicator of whether its *financial health* is improving or deteriorating. One will need to consider other nonfinancial factors, however, such as changes in the Port Authority's jurisdiction and the availability of capital projects to assess the overall health of the Port Authority.

#### Statement of Cash Flows

The Statement of Cash Flows provides information about the Port Authority's cash receipts and cash payments during the year. The statement reports cash receipts, cash payments, and net changes in cash resulting from operations, capital and related financing activities, non-capital activities and investing activities.

These financial statements report on all of the functions of the Port Authority that are principally supported by fees.

#### Statement of Fiduciary Assets and Liabilities

The Statement of Fiduciary Assets and Liabilities reports the restricted cash held in the regional bond fund and the amount of pledged lease payments due from companies with debt issued through the regional bond fund.

These financial statements can be found on pages 12 through 15 of this report.

#### Notes to the Basic Financial Statements

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes can be found on pages 16-60 of this report.

#### Required Supplementary Information

The required supplementary information provides additional information about the pension system liabilities and the Port Authority's required contributions. The required supplementary information can be found on pages 61-65 of this report.

#### FINANCIAL ANALYSIS OF THE PORT AUTHORITY

As stated previously, the Statement of Net Position looks at the Port Authority as a whole without regard to the agency fund. The following table provides a summary of the Port Authority's net position for 2018 compared to 2017.

Net Position (in thousands)			
	Restated		
	2018	2017	Change
Current Assets	\$14,526	\$15,598	(\$1,072)
Restricted Assets	439	430	9
Capital Assets	24,081	20,108	3,973
Total Assets	39,046	36,136	2,910
Deferred Outflows of Resources	33	62	(29)
Current Liabilities	1,670	1,544	126
Long Term and Other Liabilities	29,940	30,919	(979)
Total Liabilities	31,610	32,400	(790)
Deferred Inflows of Resources	11,042	11,844	(802)
Net position:			
Net Investment in Capital Assets	2,405	(1,179)	3,584
Unrestricted (Deficit)	(5,978)	(6,930)	952
Total Net Position	(\$3,573)	(\$8,109)	\$4,536

In prior years, the Port Authority adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. During the current year, the Port Authority adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pension," which significantly revises accounting for other postemployment benefit (OPEB) costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the Port Authority's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension/OPEB costs, GASB 27 and GASB 45 focused on a funding approach. This approach limited pension/OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension/net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension/OPEB accounting; however, the nature of Ohio's statewide pension/OPEB systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and net OPEB liability to equal the Port Authority's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension/OPEB promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Port Authority is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefits recipients. The retirement systems may allocate a portion of the employer contributions to provide these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension/OPEB liability. As explained above, changes in pension/OPEB benefits, contribution rates, and return on investments affect the balance of the net pension/OPEB liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension/OPEB payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension/OPEB liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the Port Authority's statements prepared on an accrual basis of accounting include an annual pension/OPEB expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implement GASB 75, the Port Authority is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on an accrual basis of accounting. This implementation also had the effect of restating the net position at December 31, 2017 from (\$8,046,411) to (\$8,108,628)

Unrestricted net position, which is the portion of net position that can be used to finance the dayto-day operations without constraints established by debt covenants or other legal requirements, increased by \$0.95 million in 2018. The majority of the increase is from capital grants and additional project fee revenues be available for unrestricted cash.

The current liabilities increased by \$0.12 million as the \$300,000 the Port Authority has held related to the Renegade project on behalf of the Dayton Projects Inc. was paid to the company in 2019 as the project grant requirements have been met.

Capital assets increased by almost \$4 million with the new construction on the Levitt Pavilion. A significant portion of the project was funded through capital grant contributions along with a loan payable from the City of Dayton.

The following tables look at the change in the Port Authority's revenues and expenses from 2017 to 2018.

Changes in Net Posit	tion (in thousands	s)	
	2018	2017	Change
Fee revenue	\$2,199	\$2,183	\$16
Other revenue	74	82	(8)
Total operating revenue	2,273	2,265	8
Salaries and benefits	172	165	7
Operating expenses	586	695	(109)
Payments in lieu of real estate taxes	6	56	(50)
Depreciation	517	514	3
Total Operating expense	1,281	1,430	(149)
Gain on Sale of Assets	0	3,153	(3,153)
Capital Grants paid to Developers	(295)	(5,401)	5,106
Contributions to Pace Financing Venture	(324)	0	(324)
Capital Grants from County	0	5,000	(5,000)
Capital Grants from/to TID	1,443	1,443	0
Capital Grants from City of Dayton	243	307	(64)
Capital Grants from Friends of Levitt	3,502	0	3,502
Interest income	36	0	36
Interest expenses	(1,062)	(1,855)	793
Total nonoperating revenues and expenses	3,543	2,647	896
Net transfers with agency fund	0	(3,022)	3,022
Change in Net Position	4,535	460	\$4,075
Beginning Net Position	(8,108)	(8,506)	
Restatement	0	(62)	
Ending Net Position	(\$3,573)	(\$8,108)	

The Port Authority saw port fees increase about \$160,000 with additional project activity during 2018. Operating expenses were 16% lower than the prior year as the Port Authority saw profession services expenses drop. The capital grants from County were the funds used to help finance the construction of the Levitt Pavilion. The capital grants from the TID were amounts received in respect to payments on the two loans for the Dogleg road project. The capital grants from Montgomery County in 2017 related to funding for the acquisition and construction of the new fairgrounds.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

The Port Authority reports as capital assets in the enterprise fund the Main Street parking garage where the Port Authority holds title and ownership, with an operating agreement in place. The Port Authority also reports a capital assets for the Levitt Pavilion. See note 3 for additional information on the Port Authority's capital assets.

#### Debt reported in the enterprise fund

The Port Authority has a long term liability due to the City of Dayton for the debt outstanding on the Main Street Garage. In 2018, the Port Authority paid \$925,863 of net garage revenue to the City for this debt, \$286,774 of which was paid on the principal owed. The Port Authority's liability for this debt is limited to the net revenues generated from the Main Street Garage. In addition, through 2018, the Port Authority had drawn down \$13,261,888 on an authorized SIB loan for Walnut Project's obligations, which are guaranteed and paid by Montgomery County and City of Union. The Port Authority also reports a loan receivable for the City of Dayton's contribution to the Levitt Pavilion project. See Notes 4 and 10 for additional information on the Port Authority's debt related to the enterprise fund.

#### Debt reported in the agency fund

As discussed in the highlights, the Port Authority's long term debt issuances maintained in the agency fund are \$41.6 million in non-recourse revenue bonds. The Port Authority only issues non-recourse obligations for which the company maintains the liability for repayment. For more information on the Port Authority's agency fund debt balances see notes 4 and 9 of the financial statements.

#### ECONOMIC FACTORS

After several years of slowing economics for the community, Montgomery County saw increased development activity in 2018 in the northern and southern portions of the county. The southern portion of the County is benefiting from the Austin Interchange increasing taxable valuation by \$235 million because of developments including Austin Landing, Motoman Enterprises, Miamisburg Industrial Park, and Springboro's Tech Park. The Port Authority's involvement in Project Walnut will also bring a significant amount of valuation increase to the northern portion of the County in the City of Union. There is continued interest in development around the City of Dayton Airport properties with North Pointe developers now having five buildings financed in some way through the Port Authority. The County has also seen expansion in areas such as Butler Township along the I70/I75 corridor and the City of Huber Heights is working on expansions

along their respective interchanges. The Port Authority is heavily involved with the Property Assessed Clean Energy (PACE) bond issues through a partnership with the City of Dayton's created Energy Special Improvement District (ESID). Through 2018, the ESID has issued \$7.4 million through four bond funds deals and more to come in fiscal year 2019.

After seeing the unemployment rate for 2009 reach 11.6 percent in the County, the rate declined to 7.0 percent at the end of 2012 but increased slightly in 2013 to 7.1 percent. As of December 2017, the rate was back down to 4.4 percent although the rate moved back up to 4.8% in December 2018.

#### Request for Information

The financial report is designed to provide a general overview of the Port Authority's finances for all those with an interest in the Port Authority's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Dayton-Montgomery County Port Authority, 8 North Main Street, Dayton, Ohio 45402-2400.

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#### DAYTON-MONTGOMERY COUNTY PORT AUTHORITY MONTGOMERY COUNTY, OHIO STATEMENT OF NET POSITION DECEMBER 31, 2018

ASSETS:		
CURRENT ASSETS:		
Cash and cash equivalents	\$	3,480,672
Intergovernmental receivable		11,011,602
Accounts receivable		34,269
Total current assets		14,526,543
RESTRICTED ASSETS:		
Restricted cash and cash equivalents		439,138
		,
CAPITAL ASSETS:		
Land and improvements		4,218,337
Buildngs		25,005,427
Total		29,223,764
Less: Accumulated depreciation		(5,143,196)
Total capital assets, net		24,080,568
<b>k</b> <sup>2</sup>		<u> </u>
TOTAL ASSETS		39,046,249
DEFERRED OUTFLOWS OF RESOURCES:		
Pensions		26,602
OPEB		6,139
		, <u> </u>
TOTAL DEFERRED OUTFLOWS OF RESOURCES		32,741
LIABILITIES:		
CURRENT LIABILITIES:		
Accounts payable	\$	149,987
Accrued interest on SIB loan	Ŧ	46,956
Current portion of long term debt:		,
Reimbursable deposits		300,000
SIB loan payable - Project Walnut		1,173,171
Total current liabilities		1,670,114
		1,070,111
LONG TERM AND OTHER LIABILITIES		
Revenue bonds, notes and loans:		
Main street arage		21,000,342
SIB Loan Payable - Project Walnut		8,087,178
Levitt Pavilion		674,821
Net pension liabilities		108,091
Net OPEB liabilities		69,499
Total long term and other liabilities		29,939,931
TOTAL LIABILITIES		21 (10 045
IOTAL LIABILITIES		31,610,045
DEFERRED INFLOWS OF RESOURCES:		
Intergovernmental grant		11,011,602
Pension		25,406
OPEB		5,177
		11 040 105
TOTAL DEFERRED INFLOWS OF RESOURCES		11,042,185
NET POSITION:		
Net investment in capital assets		2,405,405
Unrestricted (Deficit)		(5,978,645)
TOTAL NET POSITION	\$	(3,573,240)

See accompanying notes to the financial statements

# DAYTON-MONTGOMERY COUNTY PORT AUTHORITY MONTGOMERY COUNTY, OHIO STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEAR ENDED DECEMBER 31, 2018

# **OPERATING REVENUES:**

Port fees	\$ 811,815
Parking garage fees	1,387,225
Other revenues	73,504
Total Operating Revenues	 2,272,544
OPERATING EXPENSES:	
Salaries and benefits	171,899
Operating expenses	535,288
Project related expenses	38,764
Professional services	12,143
Payments in lieu of real estate taxes	5,794
Depreciation	517,022
Total Operating Expenses	 1,280,910
OPERATING INCOME	 991,634
NONOPERATING REVENUES (EXPENSES):	
Contributions to Pace Financing Venture	(324,159)
Capital grants to developers	(295,006)
Capital grants from Friends of Levitt	3,502,243
Capital grants from TID	1,443,626
Capital grants from City of Dayton	243,244
Interest income	35,854
Interest and fiscal charges	(1,062,048)
Total Nonoperating Revenues (Expenses)	 3,543,754
CHANGE IN NET POSITION	4,535,388
Net Position Beginning of Year - Restated	(8,108,628)
Net Position End of Year	\$ (3,573,240)

See accompanying notes to the financial statements

#### DAYTON-MONTGOMERY COUNTY PORT AUTHORITY MONTGOMERY COUNTY, OHIO STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2018

Cash flows from operating activities:	
Cash received from customers	\$ 2,191,459
Cash payments to employees for services	(126,566)
Cash payments to supplier for goods and services	(571,051)
Cash received from other sources	59,457
Net cash provided by operating activities	1,553,299
Cash flows from capital and related financing activities:	
Retirement of debt	(1,432,056)
Interest paid	(966,320)
Capital contributions for Levitt Construction	4,177,064
Acquisition and construction of capital assets	 (4,489,910)
Net cash provided by capital and related financing activities	(2,711,222)
Cash flows from noncapital financing activities:	
Capital Grants	2,170,242
Capital Distributions - Pace Projects	(324,159)
Capital Distributions - Project Walnut	(176,616)
Capital Distributions - Steam Lot	(393,543)
Interest paid	(100,034)
Net cash used for noncapital financing activities	1,175,890
Cash flows from investing activities:	
Interest received	 27,750
Net increase in cash and cash equivalents	45,717
Cash and cash equivalents at beginning of year	3,874,093
Cash and cash equivalents at end of year	 3,919,810
Reconciliation of operating income to net cash	
provided by operating activities	
Operating Income	991,634
Adjustments to reconcile operating income	001,001
to net cash provided by operating activities:	
Depreciation	517,022
Changes in assets and liabilities:	017,022
Increase in accounts receivable	(21,628)
Increase in accounts payable	48,507
Increase in net pension liability and related deferred inflows/outflows	
	 17,764
Net cash provided by operating activities	\$ 1,553,299

See accompanying notes to the financial statements

# DAYTON-MONTGOMERY COUNTY PORT AUTHORITY MONTGOMERY COUNTY, OHIO STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUND DECEMBER 31, 2018

Assets: Cash and Cash Equivalents	
in Restricted Accounts	\$ 24,267,209
Intergovernmental Receivable	17,915,503
Financing Leases Receivable	 31,089,138
Total Assets	\$ 73,271,850
Liabilities : Liabilities:	
ODOD Loan Payable	\$ 1,500,000
Proceeds Held for Bond Fund Reserves	4,603,333
Proceeds Held for Cincinnati Port Authority	12,767,689
Unspent Bond Proceeds	930,363
Interest and Fees Payable	11,863,262
Revenue Bonds Payable	 41,607,203
Total Liabilities	\$ 73,271,850

See accompanying notes to the basic financial statements

## **1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### Organization

The Dayton-Montgomery County Port Authority, Montgomery County, Ohio (the "Port Authority") is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Port Authority was established in January 2000 pursuant to section 4582.22 of the Ohio Revised Code by resolution of Montgomery County and by ordinance of the City of Dayton. A nine-member Board of Directors directs the Port Authority. Five of the Directors are appointed by the Montgomery County Commissioners and four are appointed by the Mayor of the City of Dayton, with the advice and consent of the Dayton City Commission.

The Port Authority provides services that are enumerated in Sections 4582.31 of the Ohio Revised Code. The services include but are not limited to the power to finance, purchase, construct, reconstruct, enlarge, improve, equip, develop, sell, exchange, lease, convey other interest in, and operate Port Authority facilities.

The accompanying basic financial statements comply with the provisions of the Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, as amended by Governmental Accounting Standards Board (GASB) Statement No. 39, *Determining Whether Certain Organizations are Component Units*, and No. 61, *The Financial Reporting Entity: Omnibus – An Amendment of GASB Statements No. 14 and No. 34*, in that the financial statements include all divisions and operations for which the Port Authority is financially accountable. Financial accountability exists if a primary government/component unit appoints a majority of an organization's governing board and is able to impose its will on the organization. Financial accountability may also be deemed to exist if there is a potential for the organization to provide financial benefits to, or to impose specific financial burdens on, the primary government/component unit. On this basis, no governmental organization other than the Port Authority itself is included in the financial reporting entity.

The purpose of the Port Authority is to facilitate economic and community development in the Dayton Region. The operating policy and practice of the Port Authority has been to be financially self-sustaining. To that end, the Port Authority's policy and practice is, and has been from its inception, to limit its financial exposure to individual projects by utilizing one or more of the following approaches: full financial, operating and legal indemnification by project beneficiary; bond issuances supported by financing leases and/or credit enhancement, wherein the beneficiary/tenant is responsible for all debt service and operating expenses; strict limitation of financial liability to individual project revenues; and guaranty of debt service by another unit of government, with all operating expenses the responsibility of the tenant/beneficiary. In conclusion, the Port Authority never takes credit risk on behalf of a conduit borrower and has no credit risk to Bond Fund borrowers, beyond resources previously pledged in 2004 to the Bond Fund reserves.

## **Basis of Accounting**

The Port Authority's activities, other than activity related to bond financings either through the bond fund issues or other trust activity that are fiduciary in nature and reported in an agency fund, are financed and operated as a single enterprise fund such that the costs and expenses, of providing the services are recovered primarily through administrative fees. The enterprise fund measurement focus is on the determination of revenues, expenses, financial position, and cash flows as the identification of these items is necessary for appropriate capital maintenance, public policy, management control, and accountability. The Port Authority's financial transactions are recorded on the accrual basis of accounting where revenues are recognized when earned and expenses are recognized when incurred.

As defined by GAAP, the fiduciary fund category is split into four classifications: private purpose trust funds, pension trust funds, investment trust funds and agency funds. The Port Authority maintains a fiduciary agency fund for its projects that are issued through the Regional Bond Fund, and other stand alone issuances where the Port Authority has a financing lease receivable. Examples of such projects are Clopay, STEM School, Renegade, Materion Brush, White Castle, Connor, Fieldstone, and Hematite. The Port Authority's agency fund is custodial in nature and does not involve the measurement of results of operations.

#### Investments

The Port Authority's investments (including cash equivalents) are recorded at fair value. Money market funds are recorded at share values reported by the money market fund.

#### **Statement of Cash Flows**

For purposes of the Statement of Cash Flows, the Port Authority considers all highly liquid investments with maturities of less than three months (including restricted assets) to be cash equivalents.

## **Capital Assets**

The Port Authority defines capital assets as follows:

- Land assets will always be capitalized without regard to costs and not depreciated.
- Infrastructure assets will be capitalized if it has a life expectancy of five (5) years or greater and a designated value exceeding \$300,000
- Assets other than land or infrastructure will be capitalized if the asset has a useful life of two (2) years or more and a designated value exceeding \$5,000.

Capital assets are stated at historical cost. Donated capital assets are recorded as estimated acquisition value at the date of donation. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as the projects are constructed and updated for the cost of additions and retirement during the year. Interest incurred during construction is capitalized until substantial completion of the project.

All capital assets are depreciated, excluding land. Depreciation has been provided using the straight-line method over the following estimated useful lives:

- Buildings and Improvements 40 years
- Infrastructure 40 years
- Office Equipment 3 years

## **Restricted Assets and Related Liabilities**

Bond indentures and other agreements require portions of debt proceeds as well as other resources of the Port Authority to be set aside for various purposes. These amounts are reported as restricted assets on the Statement of Net Position and Statement of Fiduciary Assets and Liabilities. The liabilities that relate to the restricted assets are included in other liabilities in the same statement. The Port Authority also reports restricted cash for the balance maintained in the Main Street Garage account of \$139,138. The City of Dayton is provided a monthly review of the Port Authority's expenses in that account. The Port Authority received \$300,000 from Development Projects, Inc. in September 2007 as a reserve for the Renegade project and reports a restricted asset and liability for the amount.

## **Budgetary Accounting and Control**

The Port Authority's annual budget, as provided by law, is prepared on the cash basis of accounting. The budget includes amounts for current year revenues and expenses.

The Port Authority maintains budgetary control by not permitting total capital expenditures and accounts charges to individual expense categories to exceed their respective appropriations without an amendment of appropriations by the Board of Directors.

# **Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from charges for services. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the Port Authority. Revenues and expenses that do not meet these criteria are considered non-operating and reported as such.

## Tax Increment Financing from the City of Dayton

As part of the financing agreement between the Port Authority and the City of Dayton related to the Taxable Project Development Mortgage Revenue Bonds for the Patterson Street Parking Garage Facility Project, the City of Dayton makes debt service payments on the bonds from service payments in lieu of taxes received the from adjoining office building. The Port Authority recognizes the debt service payments on the bonds made by the City of Dayton on behalf of the Port Authority as tax increment financing (nonoperating) revenue bonds within the enterprise fund.

## **Deferred Outflows of Resources**

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an expense until then. The Port Authority reports deferred outflows of resources on the statement of net position for pension/OPEB. The deferred outflows of resources related to pension/OPEB are explained in Notes 5 and 6.

## **Deferred Inflows of Resources**

In addition to liabilities, the statements of financial position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as revenue until that time.

Deferred inflows of resources related to pension/OPEB and revenues received from the City of Union for debt service payment associated with the SIB loan are reported on the statement of net position The deferred inflows of resources related to pension/OPEB are explained in Notes 5 and 6.

## **Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

## Net Position

Total net position represents the difference between assets plus deferred outflows and liabilities plus deferred inflows. Net position - net investment in capital assets, consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any borrowing, or portion of a borrowing, used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use through enabling legislation adopted by the Port Authority or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The Port Authority applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

## **Interfund Activity**

During the course of normal operations, the Port Authority has numerous transactions between the enterprise and agency funds. These interfund transactions are generally classified as

• "Transfers in" and "Transfers out" in the enterprise funds Statement of Revenues, Expenses, and Changes in Net Position.

## **Conduit Debt**

The Port Authority issues conduit debt on behalf of other entities, whether public entities or private companies, whether taxable or tax exempt. The Port Authority is contractually protected from liability related to these issues. For the purposes of the financial statements, the various conduit debts of the Port Authority are classified in one of two manners, depending on applicable accounting rules. First, a completely "off book" issuance where the Port Authority has issued the debt in name only on behalf of a private company, or organization. These are disclosed in Note 8. Second, bond issuances that involve a lease receivable where the company or organization is responsible for making payments to a trustee for payment of principal, interest and related fees on debt issued in the Port Authority's name. These are disclosed in Notes 9 and 11 and reported within the Agency Fund statements.

## Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# 2. DEPOSITS AND INVESTMENTS

Monies held by the Port Authority are classified by State statute into three categories.

Active deposits are public deposits determined to be necessary to meet current demands upon the Port Authority treasury. Such monies must be maintained either as cash in the Port Authority treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Directors have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than five years from the date of deposit or by savings accounts, including passbook accounts.

Interim monies held by the Port Authority can be deposited or invested in the following securities:

- United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days; and
- Bond and other obligations of the State of Ohio;
- Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;

- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and,
- The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Port Authority, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

## **Deposits**

Custodial credit risk is the risk that in the event of a bank failure the Port Authority's deposits may not be returned. Protection of the Port Authority's cash and deposits is provided by the Federal Deposit Insurance Corporation (FDIC) as well as qualified securities pledged by the institutions holding the assets. Ohio law requires that deposits be placed in eligible banks or savings and loan associations located in Ohio. Any public depository in which the Port Authority places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by FDIC. The securities pledged as collateral are pledged to a pool for each individual financial institution in amount equal to at least 105 percent of the carrying value of all public deposits held by each institution that are not covered by FDIC. Obligations that may be pledged as collateral are limited to obligation of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any state, or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

At December 31, 2018, the carrying amount of the Port Authority's deposits was \$2,377,311 and the bank balance was \$2,377,311. FDIC insurance covered \$500,000 of the bank balance with the remaining balance collateralized by Fifth Third Bank with securities in the Port Authority's name.

## Investments

During fiscal year 2018, the Port Authority invested in State Treasury Asset Reserve of Ohio (STAROhio). Investments are reported at net asset value (NAV) which is based on the fund's quoted market prices.

STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on December 31, 2018.

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals of \$25 million or more. STAR Ohio reserves the right to limit the transaction to \$100 million per day, requiring any excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

The Port Authority also had the following investments as of December 31, 2018 reported in the enterprise fund as follows:

		NAV Value	Credit	
	NAV Value	Measuring Unit	Rating	Maturity
STAR Ohio	\$1,542,499	Level 1	AAm	<60 days

The Port Authority also has cash equivalents as of December 31, 2017 reported in the agency fund were as follows:

		Fair Value	Credit	
	Fair Value	Measuring Unit	Rating	Maturity
U.S Government MM Funds	\$24,267,209	Level 1	AAm	<60 days

## Fair Value Measurement

Fair value as defined by GASB Statement No. 72 requires the Port Authority to apply valuation techniques that best represent fair value in the circumstances-market approach, cost approach and income approach. The following are the levels for which inputs can be measured. Level 1 – quoted prices (unadjusted) in active markets for identical assets/liabilities (most reliable); Level 2 – quoted prices for similar assets/liabilities, quoted price for identical assets/liabilities or similar assets/liabilities in markets that are not active, or other quoted prices that are observable; and Level 3 – unobservable inputs (least reliable).

*Interest Rate Risk* – State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Port Authority, and that an investment must be purchased with the expectation that it will be held to maturity. The Guaranteed Investment Contracts are matched to obligations within the Bond Fund Program.

*Concentration of Credit Risk* – The Port Authority places no limit on the amount the Port Authority may invest in one issuer.

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Port Authority will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Port Authority has no investment policy dealing with the investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investment to the Port Authority or qualified trustee.

# 3. CAPITAL ASSETS

Capital asset activity for the fiscal year ended December 31, 2018, was as follows:

	Balance 12/31/2017	Increases	Decreases	Balance 12/31/2018
Cost				
Land and Improvements	\$4,218,337	\$0	\$0	\$4,218,337
Levitt Pavilion	0	4,413,510	0	4,413,510
Parking Garages	20,515,517	76,400	0	20,591,917
Total Cost	24,733,854	4,489,910	0	29,223,764
Accumulated depreciation Levitt Pavilion	0	0	0	0
	-	0	0	Ũ
Parking Garages	(4,626,174)	(517,022)	0	(5,143,196)
Net Capital Assets	\$20,107,680	(\$517,022)	\$0	\$24,080,568

The Port Authority reports a significant amount of capital assets within the enterprise fund. The parking garage in the name of the Port Authority will remain with the Port Authority after final payment on the respective debt obligation. For the current year, the Port Authority constructed the Levitt Pavilion. The project was financed in part of a loan payable from the City of Dayton and pass through contributions from the Friends of Levitt Pavilion.

# 4. PROJECTS

# Main Street Parking Garage (Enterprise Fund reported)

In conjunction with the CareSource Management Group project, during 2007 the Port Authority began construction of a seven story parking garage in downtown Dayton to be owned and operated by the Port Authority. CareSource Management Group agreed to rent 900 spaces for 20 years with an option to re-negotiate rental rates after 10 years. The number of spaces leased to Caresource has since increased to 1050.

As of December 31, 2018, \$24,810,254 of cost has been capitalized, including \$4,218,337 of land and \$20,591,917 of construction costs. Funding of \$20,100,000 under the financing

arrangement has been provided by the City of Dayton as of December 31, 2018. The amount funded is reflected on the statement of net position as a payable to the City of Dayton less the amount repaid against the obligation plus accrued interest added to the principal. Construction of the garage was completed in December 2008.

During January 2008, the City of Dayton issued economic development revenue bonds and entered into a loan agreement with the Port Authority for the permanent funding of the project. The City of Dayton and Port Authority agreed to repay the loan from garage net revenues. For 2018, the Port Authority paid \$925,863 to the City of Dayton in net revenues. \$286,774 of this amount was applied towards principal payments.

The Port Authority is not paying the full principal payments to the City of Dayton in connection with the Main Street Garage Project. Per the loan agreement between the City of Dayton and Port Authority, dated January 10, 2008, the City of Dayton could declare all loan payments due in the event of default. During 2018, the City of Dayton has waived this covenant. If the City of Dayton rescinds the waiver of this covenant violation, then the full balance of the loan may be due at that time. The amount outstanding at December 31, 2018 is \$21,000,342.

The Port Authority's obligation for this payable is limited to its revenues from the garage, net of operating and additional construction expenses.

# Austin Landing Parking Garage (Partially conduit not reported on the financial statements, Partially Enterprise Fund reported)

The Port Authority received a loan from the State Infrastructure Bank for \$3,610,000 as a partial funding source to pay off the parking garage being constructed by RG Properties at the Austin Landing project. During 2012, the Port Authority received \$3,600,000 and provided the proceeds to RG Properties as a grant. The Port Authority entered into an intergovernmental agreement with Montgomery County to provide the Port Authority all necessary funds to repay the SIB loan together with any interest. During 2015, Montgomery County provided a payment to the Port Authority to retire the outstanding principal due on the loan. The Port Authority was also involved in the issuance of \$800,000 Recovery Zone Bonds and \$1,500,000 Recovery Zone Bond both purchased by PNC Bank and loaned to RG Properties in relation to the Parking Garage and retail development. These bonds are conduit in nature with RG Properties making payments directly to the bank.

#### **Connor Group (Agency Fund reported)**

During 2012, the Port Authority borrowed on behalf of The Connor Group, A Real Estate Investment Firm, LLC \$8,350,000 in State Economic Development Revenue Bonds. The bonds are being used to finance a portion of the costs of constructing, equipping and furnishing an approximately 39,000 square foot office facility located in Miami Township, Ohio just south of the City of Dayton. The Connor Group entered into a financing lease with the Port Authority to service the respective debt obligations on this project. The initial principal payments started in September 2014 and terminate in May 2027.

Annual debt service requirements to maturity for bonds are as follows:

	Annual Payments		
Year	Principal	Interest	
2019	\$605,000	\$245,313	
2020	630,000	219,443	
2021	655,000	192,467	
2022	685,000	164,385	
2023	715,000	135,038	
2024-2027	2,755,000	222,763	
Total	\$6,045,000	\$1,179,409	

The future lease payments to be received (less cash on hand) and the Port Authority's net investment in the lease are as follows:

Year	Total
2019	\$863,605
2020	861,435
2021	859,554
2022	858,061
2023	858,563
2024-2027	2,872,587
Total	\$7,173,805

# White Castle (Partially conduit not reported on the financial statements, Partially Agency Fund reported)

On October 31, 2012, the Port Authority borrowed on behalf of White Castle Distributing LLC \$9,850,000 in State Economic Development Revenue Bonds at a variable interest rate ranging from 1.125 - 4.0% with a final maturity of December 1, 2027. The Port Authority received a \$2,000,000 State of Ohio 166 loan at a 3% interest rate with a final maturity of November 15, 2027. The loan is conduit in nature with White Castle making payments directly to the State. The proceeds from the bonds and loan are being used to finance a portion of the costs of acquisition and constructing an approximately 74,000 square foot frozen food manufacturing facility located in Vandalia, Ohio just north of the City of Dayton. White Castle entered into a financing lease with the Port Authority to service the respective debt obligations on this project. The initial principal payments on the bonds started in June 2014 and terminate in December 2027.

Annual debt service requirements to maturity for bonds are as follows:

	Annual Payments	
Year	Principal	Interest
2019	\$650,000	\$230,675
2020	675,000	204,375
2021	700,000	177,175
2022	730,000	148,975
2023	755,000	121,313
2024-2027	3,220,000	241,719
Total	\$6,730,000	\$1,124,232

The future lease payments to be received (less cash on hand) and the Port Authority's net investment in the lease are as follows:

Year	Total
2019	\$895,453
2020	892,685
2021	888,966
2022	889,191
2023	884,880
2024-2027	3,418,679
Total	\$7,869,854

#### Sherman Dixie (Conduit not reported on financial statements)

In 2005, the Port Authority issued \$3,500,000 Facilities Revenue Bonds and loaned the proceeds to Sherman-Dixie, a concrete products manufacturer who purchased a plant in Dayton and proposed to use the fund to renovate and update the facility. The bonds have a twenty year term and payable as a bullet payment with the final payment in December 2025.

## **STEM School (Agency Fund reported)**

The Port Authority issued \$5,000,000 in qualified school construction bonds designated as Taxable Development Revenue Bonds (Dayton Regional Bond Fund) Series 2011A (Dayton Regional STEM School) (the "Dayton Bonds"). The proceeds of the Bonds were used for the acquisition, construction, equipping, improvement, and installation of "port authority facilities" as defined in Sections 4582.01 and 4582.22, Ohio Revised Code, and consistent with the intended purposes pursuant to Section 54F of the Internal Revenue Code. Specifically, the facilities consist of a school facility owned by the Port Authority, leased to the Dayton Regional STEM Schools, Inc., and located in Kettering, Ohio.

The Port Authority is to make monthly principal payments on the Bonds, Series 2011A, in varying monthly amounts ranging from \$130,000 beginning on May 15, 2019 to \$1,425,000 on November 15, 2025. The bonds bear an interest rate of 5.5 percent and are secured by the property and rental payments to be received under the lease with the Dayton Regional STEM Schools through November 15, 2025. The Port Authority is receiving an interest subsidy of 5.41 percent from the U.S Treasury.

Annual debt service requirements to maturity for bonds are as follows:	

	Annual Payments	
Year	Principal	Interest
2019	\$260,000	\$177,100
2020	265,000	162,800
2021	290,000	147,812
2022	295,000	131,863
2023	295,000	115,638
2024-2025	1,880,000	181,913
Total	\$3,285,000	\$917,126

The future lease payments to be received (less cash on hand) and the Port Authority's net investment in the lease are as follows:

Year	Total
2019	\$454,412
2020	448,449
2021	451,517
2022	438,718
2023	422,394
2024-2025	1,395,194
Total	\$3,610,684

## **Renegade (Agency Fund reported)**

On September 1, 2007 the Port Authority issued Development Revenue Bonds from the Regional Bond Fund for acquisition and construction of a facility guaranteed by Maverick. The Port Authority is to make monthly principal payments on the Bonds in varying monthly amounts ranging from \$105,000 beginning in May 15, 2019 to \$125,000 on May 15, 2022. The bonds were issued at a 5.125% interest rate with a final maturity on May 15, 2022 and secured by the property and rental payments to be received under the lease with Renegade through May 1, 2022.

Annual debt service requirements to maturity for bonds are as follows:

	Annual Payments	
Year	Principal	Interest
2019	\$215,000	\$39,078
2020	230,000	27,803
2021	245,000	15,888
2022	125,000	3,203
Total	\$815,000	\$85,972

The future lease payments to be received (less cash on hand) and the Port Authority's net investment in the lease are as follows:

Year	Total
2019	\$259,055
2020	260,998
2021	263,083
2022	75,891
Total	\$859,027

## **Clopay (Agency Fund reported)**

On October 25, 2006 the Port Authority issued a \$1,500,000 Taxable Development Revenue Bond at 6.25% interest rate from the Regional Bond fund for the acquisition/rehabilitation of the former Panasonic facility for expansion and consolidation of Clopay manufacturing capacity. The final maturity on the bond is November 15, 2021. The Port Authority also received an Ohio Enterprise Bond Fund Ioan of \$7,790,000 at approximately 5.89% interest rate with a final maturity of December 1, 2021 and a State of Ohio 166 Ioan of \$5,000,000 at a 1-3% variable interest rate with a final maturity of October 15, 2021 for the project. The various bonds/Ioans are secured by the property and rental payments to be received under the lease with Clopay through November 15, 2021 and further are guaranteed by Griffin Corporation.

Annual debt service requirements to maturity for revenue bonds are as follows:

	Annual Payments	
Year	Principal	Interest
2019	\$140,000	\$26,250
2020	150,000	17,344
2021	167,500	7,812
Total	\$457,500	\$51,406

Annual debt service requirements to maturity for taxable bonds are as follows:

	Annual Payments		
Year	Principal	Interest	
2019	\$700,000	\$116,990	
2020	750,000	74,582	
2021	788,333	29,524	
Total	\$2,238,333	\$221,099	

Annual debt service requirements to maturity for loans are as follows:

	Annual Payments		
Year	Principal	Interest	
2019	\$400,389	\$29,514	
2020	412,567	17,335	
2021	353,414	4,877	
Total	\$1,166,370	\$51,726	

The future lease payments to be received (less cash on hand) and the Port Authority's net investment in the lease are as follows:

Year	Total
2019	\$1,421,998
2020	1,425,931
2021	1,224,549
Total	\$4,072,478

#### Materion Brush (Agency Fund reported)

On April 9, 2011, the Port Authority issued a \$2,000,000 Taxable Development Revenue Bond, at an interest rate of 4.9%, with a 10 year maturity. At the same time, the Toledo Lucas County Port Authority (TLCPA) issued an \$8,000,000 bond of the same type, on the same terms. \$2,000,000 of the TLCPA issuance was then used to purchase (Dayton) Port Authority's issuance. The remaining proceeds of the TLCPA issuance, and the proceeds of the Port Authority issuance, \$8,000,000 in total, were then lent on identical terms, parri passu, to Materion Brush for an expansion and upgrade of its operating capacity. The Port Authority is to make monthly principal payments on the Bonds in varying monthly amounts ranging from \$105,000 beginning in May 15, 2019 to \$310,000 on May 15, 2021. The Bonds are secured by the property and rental payments to be received under the lease with Materion Brush through May 1, 2021.

Annual debt service requirements to maturity for bonds are as follows:

	Annual Payments		
Year	Principal	Interest	
2019	\$210,000	\$33,688	
2020	220,000	23,275	
2021	310,000	7,595	
Total	\$740,000	\$64,558	

The future lease payments to be received (less cash on hand) and the Port Authority's net investment in the lease are as follows:

Year	Total
2019	\$252,049
2020	248,690
2021	85,166
Total	\$585,905

#### Penn National Gaming (Conduit not reported on financial statements)

During 2013, the Port Authority entered into agreement with Penn National Gaming to finance the construction, installation and equipping of a racing and video lottery terminal, including a one (1) mile thoroughbred horse race track. The Port Authority agreed to issue up to \$55 million in conduit bonds for the project that will be purchased by Penn National Gaming or its assignee. Penn National Gaming has deposited and withdrawn amounts necessary for all of the construction by the end of 2014 with the trustee. Penn National Gaming or its subsidiaries will deposit the necessary funds required to reimburse construction expenses as needed. As of December 31, 2018, \$28,272,111 was the outstanding balance.

#### Malt Products (Conduit not reported on financial statements)

During 2013, the Port Authority entered into agreement with Malt Products to assist with the construction of a 30,000 square foot facility on 42 acres within Montgomery County through a conduit capital lease structure. The Port Authority agreed to issue up to \$11 million in conduit bonds for the project that will be purchased by a subsidiary of Malt Products. Malt Products had deposited and withdrawn the amount necessary for construction fees by the end of 2014 with the trustee. Malt Products or its subsidiaries will deposit the necessary funds required to reimburse construction expenses as needed. As of December 31, 2018, \$58,000 was the outstanding balance.

#### **Fieldstone (Agency Fund reported)**

On December 20, 2013, the Port Authority issued Development Revenue Bonds from the Regional Bond Fund for acquisition and construction of an extend care facility in Tipp City using tax incremental financing (TIF) revenues from Tipp City with a secondary pledge from the Granger company being the guarantor of minimum service payments on the TIF bond through a letter of credit with PNC. The bonds were issued at a 4.25% interest rate with a final maturity on November 15, 2042.

	Annual Payments	
Year	Principal	Interest
2019	\$30,000	\$55,569
2020	30,000	54,294
2021	30,000	53,019
2022	30,000	51,744
2023	40,000	50,362
2023-2028	210,000	226,206
2029-2033	265,000	176,588
2034-2038	340,000	113,581
2039-2042	340,000	33,363
Total	\$1,315,000	\$814,726

Annual debt service requirements to maturity for bonds are as follows:

The future lease payments to be received (less cash on hand) and the Port Authority's net investment in the lease are as follows:

Year	Total
2019	\$95,375
2020	93,875
2021	92,375
2022	90,875
2023	99,250
2024-2028	476,125
2029-2033	472,750
2034-2038	473,625
2039-2042	287,574
Total	\$2,181,824

# **Project Walnut (Enterprise fund reported)**

The Port Authority and Montgomery County Transportation Improvement District (the "TID") are working together with the City of Union and Montgomery County on the logistic park (referred to locally as Project Walnut) to provide infrastructure needs to support a larger manufacturing facility. The Port Authority applied to the State Infrastructure Bank (the "SIB") for a loan to provide local funding for the Project. The TID is the construction agent handling the infrastructure improvements and submits the project invoices to the Port Authority for approval and submission to the SIB. The loan is guaranteed through an intergovernmental agreement with the City of Union to provide tax increment financing revenues to cover the debt service payments. As of December 31, 2018, \$13,251,888 of the authorized \$14,500,000 loan was drawn down.

	Annual Payments	
Year	Principal	Interest
2019	\$1,173,171	\$298,615
2020	1,208,631	263,155
2021	1,245,161	226,625
2022	1,282,796	188,990
2023	1,321,569	150,217
2024-2025	3,029,021	179,394
Total	\$9,260,349	\$1,306,996

Annual debt service requirements to maturity for bonds are as follows:

# **Project Walnut (Agency fund reported)**

As part of the project where the Port Authority and Montgomery County Transportation Improvement District (the "TID") are working together with the City of Union and Montgomery County on the logistic park (referred to locally as Project Walnut) to provide infrastructure needs to support a larger manufacturing facility, Montgomery County initially provided funding to write down the land cost for the developer. During fiscal year 2015, the City of Union borrowed \$790,000 through the Bond Fund to repay Montgomery County for the funds. The bond is guaranteed through an intergovernmental agreement with the City of Union to provide tax increment financing revenues to cover the debt service payments at the same time of the State Infrastructure Bank Loan.

	Annual Payments	
Year	Principal	Interest
2019	\$70,000	\$27,431
2020	80,000	23,988
2021	80,000	20,188
2022	85,000	16,387
2023	90,000	12,231
2024-2025	190,000	8,418
Total	\$595,000	\$108,643

Annual debt service requirements to maturity for bonds are as follows:

# **Property Assessed Clean Energy Program (PACE) Kettering Tower (Agency fund reported)**

The Port Authority was authorized by the State of Ohio as an authorized participant in the State of Ohio Property Assessed Clean Energy Program (PACE). As part of this program, the Port Authority received \$125,000 from the State of Ohio as additional bond fund reserves to help secure these projects. During 2016, the State of Ohio deposited another \$1,000,000 in bond fund reserves for the energy projects. The first PACE project for the Port Authority is related to the improvements to the Kettering Tower. The Port Authority and Toledo Port Authority issued PACE bonds through their respective bond funds to allow the owner to make energy improvements. The City of Dayton created a Dayton Regional Energy Special Improvement District on June 24, 2015 when the Kettering Tower petitioned the City to participate in this program. The owner will be assessed through the real estate taxation process to repay the Port Authority bonds. The Port Authority has reported an intergovernmental receivable for the principal and interest less the project cash reserve held at the Port Authority.

	Annual Payments	
Year	Principal	Interest
2019	\$20,000	\$8,048
2020	20,000	7,177
2021	20,000	6,308
2022	20,000	5,437
2023	25,000	4,567
2024-2025	85,000	5,438
Total	\$190,000	\$36,975

Annual debt service requirements to maturity for bonds are as follows:

#### PACE – Top of the Market i.e 32 Webster Street (Agency fund reported)

On August 14, 2015, 32 Webster Street petition the City of Dayton to be added to the PACE program. The Port Authority and Toledo Port Authority issued PACE bonds through their respective bond funds to allow the owner to make energy improvements. The owner will be assessed through the real estate taxation process to repay the Port Authority bonds. The Port Authority has reported an intergovernmental receivable for the principal and interest less the project cash reserve held at the Port Authority.

	Annual Payments	
Year	Principal	Interest
2019	\$10,000	\$9,461
2020	10,000	9,026
2021	10,000	8,591
2022	10,000	8,157
2023	15,000	7,721
2024-2028	100,000	26,101
2029-2030	65,000	4,350
Total	\$220,000	\$73,407

Annual debt service requirements to maturity for bonds are as follows:

# PACE – Delco Rehabilitation Project (Agency fund reported)

On July 26, 2016, Delco petition the City of Dayton to be added to the PACE program. The Port Authority issued PACE bonds through the bond fund to allow the owner to make energy improvements. The owner will be assessed through the real estate taxation process to repay the Port Authority bonds. The Port Authority has reported an intergovernmental receivable for the principal and interest less the project cash reserve held at the Port Authority.

Annual debt service requirements to maturity for bonds are as follows:

	Annual Payments	
Year	Principal	Interest
2019	\$190,000	\$145,091
2020	200,000	137,295
2021	205,000	129,195
2022	225,000	120,791
2023	240,000	111,982
2024-2028	1,310,000	410,669
2029-2032	1,260,000	120,184
Total	\$3,630,000	\$1,175,207

#### PACE – Social Row (Livingston Development) Project (Agency fund reported)

On March 20, 2017, Washington Township petitioned the City of Dayton to be added to the PACE program. The Port Authority issued PACE bonds through the bond fund to allow the owner to make energy improvements. The owner will be assessed through the real estate taxation process to repay the Port Authority bonds. The Port Authority has reported an intergovernmental receivable for the principal and interest less the project cash reserve held at the Port Authority.

	Annual Payments	
Year	Principal	Interest
2019	\$145,000	\$146,000
2020	150,000	138,625
2021	160,000	131,000
2022	170,000	122,875
2023	180,000	114,250
2024-2028	1,065,000	423,625
2029-2032	1,085,000	126,375
Total	\$2,955,000	\$1,202,750

Annual debt service requirements to maturity for bonds are as follows:

# Yankee Trace (Agency fund reported)

During 2017, the Port Authority partnered with the Development Finance Authority of Summit County and the Toledo-Lucas County Port Authority to provide \$14,500,000 in public financing for the Yankee Trace Public Improvement Project. The Port Authority issued \$5,500,000 of Southwest Ohio Regional Bond Fund bonds at a fixed interest rate of 3.80 percent with a maturity date of November 15, 2034. Principal payments range from \$120,000 starting on May 15, 2020 to \$770,000 on November 15, 2034. All of the bond payments are secured through new community authority charges for the development on a monthly basis starting at \$51,580 in January 2019 to \$1,554,137 in November 2034. The Port Authority has the rights to portion of the charges to service the respective debt service.

	Annual Payments	
Year	Principal	Interest
2019	\$0	\$209,000
2020	240,000	206,720
2021	250,000	197,505
2022	260,000	187,910
2023	275,000	177,935
2024-2028	1,555,000	722,760
2029-2033	1,935,000	395,770
2034	985,000	33,345
Total	\$5,500,000	\$2,130,945

Annual debt service requirements to maturity for bonds are as follows:

#### Hematite (Agency fund reported)

During 2017, the Port Authority partnered with JOBS Ohio to provide \$7,875,000 in public financing for the Hematite manufacturing facility construction project. The Port Authority issued \$4,375,000 of Southwest Ohio Regional Bond Fund bonds at a fixed interest rate of 3.92 percent with a maturity date of May 15, 2032. JOBS Ohio provided an additional \$3,500,000 loan that is secured by Hematite RE through a mortgage on the property. Principal payments on the Port Authority bonds range from \$105,000 starting on May 15, 2019 to \$625,000 on May 15, 2032. The bond payments are secured through lease payments on a monthly basis starting at \$33,516 in January 2019 to \$33,656 in May 2032.

Annual debt service requirements to maturity for bonds are as follows:

	Annual Payments		
Year	Principal	Interest	
2019	\$215,000	\$166,110	
2020	225,000	157,584	
2021	235,000	148,666	
2022	245,000	139,356	
2023	255,000	129,654	
2024-2028	1,450,000	487,942	
2029-2032	1,665,000	158,563	
Total	\$4,290,000	\$1,387,875	

The future lease payments to be received (less cash on hand) and the Port Authority's net investment in the lease are as follows:

Year	Total
2019	\$404,971
2020	405,194
2021	404,970
2022	404,297
2023	403,176
2024-2028	2,008,853
2029-2032	704,100
Total	\$4,735,561

#### YMCA of Greater Dayton (Conduit not reported on financial statements)

During 2014, the Port Authority entered into agreement with the YMCA of Greater Dayton to refinance four existing borrowings through refunding bonds. The Port Authority agreed to issue up to \$9 million in economic development revenue refundings bonds for the project that were purchased by PNC Bank. The issuance was down through two series. Series A was issued for \$2,596,250 ranging in payments of \$32,685 on January 2, 2019 to a final maturity of \$37,872 on June 2, 2021. Series B was issued for \$6,110,500 ranging in payments of \$17,173 on January 2, 2019 to a final maturity of \$43,942 on June 2, 2034. Both series have a variable interest rate based the LIBOR multiplied by an interest factor plus 108 basis points.

#### **Storypoint of Troy (Conduit not reported on financial statements)**

During 2015, the Port Authority entered into agreement with the Storypoint of Troy to finance the acquisition, construction, improvement, installation and equipping of a facility constituting a residential supportive senior living facility. The Port Authority agreed to issue up to \$32.26 million in project revenue bonds Series 2015-1 and \$1.47 million in project revenue bonds taxable Series 2015-2. Series 2015-1 was issued as three separate term bonds: \$1.23 million due January 15, 2025 at 6.125%; \$11.79 million due January 15, 2040 at 7%; and \$19.24 million due January 15, 2050 at 7.125%. Series 2015-2 was issued as a term bond due on January 15, 2027 at 8%. The full amount on both series was outstanding at December 31, 2018.

#### **Chaminade-Julienne High School (Conduit not reported on financial statements)**

In 2015, the Port Authority issued \$6,000,000 Facilities Revenue Bonds and loaned the proceeds to Chaminade-Julienne High School, a school who proposed to use the fund to renovate and update the facility. The bonds have a twenty year term and payable as a bullet payment with the final payment in December 2035.

#### **St. Vincent De Paul (Conduit not reported on financial statements)**

In 2015, the Port Authority issued \$11,000,000 refinance existing borrowings through refunding bonds. The Port Authority agreed to issue up to \$11 million in economic development revenue refundings bonds for the project that were purchased by PNC Bank. The bonds have a twenty year term and payable as a bullet payment with the final payment in December 2035.

#### **Goodwill Easter Seals (Conduit not reported on financial statements)**

In 2015, the Port Authority issued \$10,200,000 refinance existing borrowings through refunding bonds. The Port Authority agreed to issue up to \$10.2 million in economic development revenue refundings bonds for the project that were purchased by PNC Bank. The bonds have a twenty year term and payable as a bullet payment with the final payment in December 2035.

#### Northpointe (Conduit not reported on financial statements)

In 2016, the Port Authority issued \$17,400,000 in lease revenue bonds for the construction of a manufacturing facility around the Dayton International Airport. The bonds were purchased by Associated Bank. The bond have a twenty-five year term payable as a bullet with the final payment in February 2038.

In 2018, the Port Authority issued \$14,400,000 in lease revenue bonds for the construction of a manufacturing facility around the Dayton International Airport and \$16,177,830 in lease revenue bonds for the construction of a manufacturing facility around the Dayton International Airport. The bonds were purchased by Security Bank of Kansas Cirty. The bonds have a twenty-five year term payable as a bullet with the final payment in February 2039.

#### **Emerson Climate Technology (Conduit not reported on financial statements)**

In 2017, the Port Authority issued \$100,000,000 in lease revenue bonds for a new approximately 20,000 square foot office addition, new employee entrance, new west side guardhouse, add approximately 97,000 square feet of new engineering labs and a new east-wide corridor as part of phase 1. Phase 2 would include a new north-south corridor, remodel/construct 172,000 square feet of existing first floor space, remodel the cafeteria, new east side guardhouse and parking lot improvements. The bonds were purchased by Emerson. The bonds have a five year term payable as a bullet with the final payment in May 2022.

#### Gateway Lofts (Conduit not reported on financial statements)

In 2018, the Port Authority issued \$27,214,600 in lease revenue bonds for 14 new 3-story approximately 350,000 square foot buildings located on 20 acres at Chardonnay Drive in Centerville. The buildings will consist of 360 residential units, made up 256 one-bedroom units and 104 two-bedroom units. The developer will also construct various amenities for residents and 4 parking garages and parking spaces. The project will create 10 full time jobs. The developer also is providing \$7,800,000 in equity to the project. The bonds have a five year term payable as a bullet with the final payment in February 2023.

#### Midmark Corporation (Conduit not reported on financial statements)

In 2018, the Port Authority issued \$20,249,000 in lease revenue bonds for a new approximately 107,000 square foot technical design center containing a leading research and development facility. The project is expected to create 97 new full time jobs. The bonds were purchased by commercial lender arranged by the lessee. The bonds have a five year term payable as a bullet with the final payment in September 2023.

#### Village of Versailles - North West Street Extension (Agency fund reported)

During 2018, the Port Authority partnered with the Village of Versailles, Midmark Corporation and the Ohio Department of Transportation to provide \$2,727,370 in public financing for the North West Street Extension Project. The Port Authority issued \$1,855,000 of Southwest Ohio Regional Bond Fund bonds at a fixed interest rate of 4.215 percent with a maturity date of May 15, 2033. Principal payments range from \$20,000 starting on May 15, 2019 to \$65,000 on May 15, 2033. All of the bond payments are secured through .5% income tax revenue specifically levied and used for street construction, if not .5% is not renewed the remaining 1% of general income tax will be used. The Port Authority has the rights to portion of the income tax the respective debt service.

	Annual Payments		
Year	Principal	Interest	
2019	\$65,000	\$57,481	
2020	80,000	56,206	
2021	80,000	54,931	
2022	80,000	53,657	
2023	90,000	52,381	
2024-2028	495,000	238,956	
2029-2033	545,000	175,844	
Total	\$1,435,000	\$689,456	

Annual debt service requirements to maturity for bonds are as follows:

# 5. DEFINED BENEFIT PENSION PLAN

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions--between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents Port Authority's proportionate share of the pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of the pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits Port Authority's obligation for this liability to annually required payments. The Port Authority cannot control benefit terms or the manner in which pensions are financed; however, Port Authority does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of the plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *accounts payable* on the accrual basis of accounting.

Plan Description – The Port Authority employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (Port Authority employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

<b>Group A</b>	Group B	Group C
Eligible to retire prior to	20 years of srevice credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	tens years after January 7, 2013	January 7, 2013
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit;	Age 60 with 60 months of service credit;	Age 62 with 5 years of service credit; or
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	Age 57 with 25 years of service credit
Formula:	<b>Formula:</b>	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State
	and Local
2018 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee	10.0 %
2018 Actual Contribution Rates	
Employer:	
Pension	14.0 %
Post-employment Health Care Benefits	0.0
Total Employer	14.0 %
Employee	10.0 %

\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Port Authority's contractually required contribution was \$13,300 for the year ending December 31, 2018. Of this amount, \$307 is reported as a liability on the statement of net postion.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Port Authority's proportion of the net pension liability was based on Port Authority's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS
Proportion of the Net Pension Liability - prior measurement date	0.000689%
Proportion of the Net Pension Liability - current measurement date Change in proportionate share	0.000689% 0.000000%
Proportionate Share of the Net Pension Liability Net Pension Expense	\$108,091 \$23,207

At December 31, 2018 the Port Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following source:

	OPERS
<b>Deferred Outflows of Resources</b>	
Differences between expected and	
actual experience	\$110
Changes in proportionate share	275
Changes in assumptions	12,917
District contributions subsequent to the	
measurement date	13,300
Total Deferred Outflows of Resources	\$26,602
Deferred Inflows of Resources	
Differences between expected and	
actual experience	\$2,131
Net difference between projected and	
actual earnings on pension plan investments	23,275
Total Deferred Inflows of Resources	\$25,406

\$13,300 reported as deferred outflows of resources related to pension resulting from the Port Authority contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS
Fiscal Year Ending June 30:	
2019	\$9,888
2020	(2,235)
2021	(10,219)
2022	(9,538)
Total	(\$12,104)

#### Actuarial Methods and Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017 using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2017 are presented as follows:

Wage Inflation	3.25 percent	
Projected Salary Increases	3.25 percent to 10.75 percent (Includes wage inflation 3.25%)	
COLA or Ad Hoc COLA	Pre 1/7/2013 Retirees: 3 percent Simple	
COLA OF AUTIOU COLA	Post 1/7/13 Retirees: 3% simple through 2018, then 2.15% simple	
Investment Rate of Return	7.50 percent	
Actuarial Cost Method	Individual Entry Age	

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year of

males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.5% for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

# Sensitivity of the Port Authority's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the Port Authority's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.5 percent, as well as what the Port Authority's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.5 percent) or one-percentage-point higher (8.5 percent) than the current rate:

	Current		
	1% Decrease Discount Rate 1% Increase		
	(6.50%)	(7.50%)	(8.50%)
Port Authority's proportionate share			
of the net pension liability	\$191,943	\$108,091	\$38,185

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

	Target	Weighted Average Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Fixed Income Domestic Equities Real Estate	23.00 % 19.00 10.00	2.20 % 6.37 5.26
Private Equity	10.00	5.20 8.97
International Equities	20.00	7.88
Other Investments	18.00	5.26
Total	100.00 %	

The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82% for 2017.

# 6. OTHER POSTEMPLOYMENT BENEFITS

# Net OPEB Liability

For 2018, Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions" was effective. This GASB pronouncement had no effect on beginning net position as reported January 1, 2018, as the net OPEB liability is not reported in the accompanying financial statements. The net OPEB liability has been disclosed below.

OPEB is a component of exchange transactions--between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net OPEB liability represents the Port Authority's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the Port Authority's obligation for this liability to annually required payments. The Port Authority cannot control benefit terms or the manner in which OPEB are financed; however, the Port Authority does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

# Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care is not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Port Authority's contractually required contribution was \$0 for 2018.

# Net OPEB Liability

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The Port Authority's proportion of the net OPEB liability was based on the Port Authority's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	OPERS
Proportion of the Net OPEB Liability:	
Current Measurement Date	0.000625%
Prior Measurement Date	0.000640%
Change in Proportionate Share	-0.0000150%
Proportionate Share of the Net OPEB Liability	\$69,499

At December 31, 2018, the Port Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS
<b>Deferred Outflows of Resources</b>	
Differences between expected and	
actual experience	\$54
Changes of assumptions	5,060
Changes in proportionate Share	1,025
Total Deferred Outflows of Resources	\$6,139
Deferred Inflows of Resources	
Net difference between projected and	
actual earnings on OPEB plan investments	5,177

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS
Fiscal Year Ending June 30:	
2019	(\$1,641)
2020	(1,641)
2021	1,025
2022	1,295
Total	(\$962)

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases,	3.25 to 10.75 percent
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.85 percent
Prior Measurement date	4.23 percent
Investment Rate of Return	6.50 percent
Municipal Bond Rate	3.31 percent
Health Care Cost Trend Rate	7.5 percent, initial
	3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year of males and females was then established to be 2015 and 2010, respectively. Nortality rates for males and females was then established to be 2015 and 2010, respectively. Mortality rates for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	34.00 %	1.88 %
Domestic Equities	21.00	6.37
Real Estate Investment Trust	6.00	5.91
International Equities	22.00	7.88
Other investments	17.00	5.39
Total	100.00 %	4.98 %

Discount Rate A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the Port Authority's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The following table presents the Port Authority's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the Port Authority's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(2.85%)	(3.85%)	(4.85%)
Port Authority's proportionate share			
of the net OPEB liability	\$92,333	\$69,499	\$51,027

Sensitivity of the Port Authority's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

		Cost Trend Rate	
	1% Decrease	Assumption	1% Increase
Port Authority's proportionate share			
of the net OPEB liability	\$66,496	\$69,499	\$72,602

# 7. RISK MANAGEMENT

The Port Authority is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries, and natural disasters. The Port Authority has obtained commercial insurance for comprehensive property and general liability, employee bonding, auto insurance and specific property insurance for the Main Street Parking Garage. Settled claims resulting from these risks have not exceeded commercial insurance coverage in the last three years. There has not been a significant reduction in coverage from the prior year.

#### 8. CONDUIT DEBT (NOT INCLUDED IN FINANCIAL STATEMENTS)

The following table provides the latest available information for the Port Authority's conduit (non-recourse full indemnification) debt outstanding:

	Issu	ie	Maturity	12/31/2018
Issue Name	Amount	Date	Date	Balance
Sherman Dixie	\$3,500,000	10/31/2005	12/01/2025	\$3,500,000
Austin Landing Recovery				
Zone Bonds (parking garage)	800,000	12/13/2010	12/01/2020	483,334
Austin Landing Recovery	1 500 000	10/10/2010	12/01/2020	
Zone Bonds (retail)	1,500,000	12/13/2010	12/01/2020	906,750
White Castle 166 loan	2,000,000	10/31/2012	11/15/2027	1,166,308
Penn National Gaming	28,272,111	12/23/2013	11/01/2023	28,272,111
Malt Products	58,000	08/01/2013	8/01/2023	58,000
YMCA Refinancing Project	8,706,750	07/01/2014	06/02/2034	6,731,281
Storypoint of Troy	33,730,000	10/07/2015	01/15/2050	33,730,000
Chaminade-Julienne HS	6,000,000	09/01/2015	12/01/2035	6,000,000
St. Vincent De Paul	11,000,000	11/01/2015	12/01/2035	11,000,000
Goodwill Easter Seal	10,200,000	12/01/2015	12/01/2035	10,200,000
CJ McLin Apartments	3,710,000	03/01/2016	03/01/2051	3,670,000
Northpointe	17,400,000	07/01/2016	02/01/2038	17,400,000
Emerson Climate Technology	100,000,000	07/22/2017	07/22/2022	71,423,833
North Pointe - Concorde	14,400,000	02/09/2018	02/09/2023	14,400,000
Gateway Lofts	27,214,600	02/12/2018	02/12/2023	27,214,600
North Pointe - Airpark	16,177,830	08/09/2018	08/09/2023	16,177,830
Midmark Corportation	20,249,000	09/13/2018	09/13/2023	20,249,000

#### 9. AGENCY FUND

#### **Financing Leases Receivable**

The Port Authority enters into various financing arrangements for the purpose of funding the construction of facilities that are leased to private and public companies. Financing lease agreements with the companies provide for leasing payments sufficient to fund the related debt issued by the Port Authority and other costs and expenses related to the project. The leases are non-cancelable until the underlying debt and any related charges are paid in full. Lease payments cover a minimum of the principal and interest payments on the debt as they become due. Lease arrangements allow the lessee an option to purchase the leased facility at the termination of the lease. All expenses related to the debt and operation and maintenance of the leased facilities are the responsibility of the lessee. The Port Authority has no responsibility for the repayment of any of the debt issued for the construction of the leased

facilities if the resources provided by the underlying lease are insufficient to pay the obligation. All lease payments and debt retirement payments are administered and flow through accounts of the Port Authority and are recognized in the accompanying statements.

#### **Regional Bond Fund**

The Port Authority has established a Bond Fund Program to provide long-term, fixed interest rate financing for qualified industrial, commercial and public projects. The primary objective of the Bond Fund program is to further economic development efforts in the Dayton region. The Bond Fund Program is designed to provide a secondary source of repayment and credit enhancement for debt issued through the Bond Fund but does not represent a liability to the Port Authority and is reported as an agency fund on the Port Authority's financial statements.

The State of Ohio Department of Development (ODOD) awarded the Port Authority a grant of \$4,000,000 during 2000 to establish the Bond Fund Program. Amounts held in the Port Authority's Bond Fund Program Reserve are included in restricted assets and as a liability on the accompanying statement of fiduciary assets and liabilities, due to the nature of the grant that restricts the use of the funds solely to the Bond Fund Program activities. Under the Program, debt service requirements on each bond issue are to be secured by a pledge of amounts to be received under lease or loan agreements with borrowers who utilize the financed facilities, as well a lien on related assets. In addition, all borrowers are required to provide a letter of credit or cash as additional security for the related bonds. As of December 31, 2018, the Port Authority had used \$1,022,205 for principal and interest payments on the Dayton Legal Blank obligation. There was nothing added during fiscal year 2018.

During 2003, the Port Authority obtained an additional \$2,000,000 grant/loan from ODOD to further increase the funds of the Bond Fund Program. The terms of the grant/loan allow the Port Authority to use the funds for the Bond Fund Program and for any purpose approved by the Board for economic development purposes.

The conditional grant/loan was initially for a 20-year term, with 25 percent of the interest earned on the fund remitted back to ODOD through December 2017 and then, beginning 2018 and continuing through December 2022, 100 percent of the interest earned was required to be remitted back to ODOD. In addition to the interest repayment requirements, the Port Authority was to make a \$1,000,000 repayment of principal on December 31, 2022. During May 2004 the terms were renegotiated whereby the Port Authority is to make annual interest payments of \$25,000 over 20 years on the loan portion and a final repayment in 2024 totaling \$1,500,000, representing the original \$1,000,000 of loan principal and \$500,000 in accumulated interest if the funds are not in reserves. As of December 31, 2018 the Port Authority has accrued interest payments owed to ODOD totaling \$25,000.

In addition, the Port Authority has obtained a \$5,000,000 letter of credit with a commercial bank for additional reserves. As of December 31, 2017, no amounts of this line of credit have been utilized. The letter of credit is to be accessed only in the event the other reserves of the Regional Bond Fund have been exhausted.

On March 16, 2015, the Port Authority approved the creation of the Southwest Ohio Regional Bond Fund (the "SWORBF"). The SWORBF is the combination of the Dayton Montgomery County Port Authority and Cincinnati Port Authority for the purpose of an expanded scope and reserves of the Dayton Regional Bond Fund. Each port authority continues to operate as separate port authorities for every other purpose. The Cincinnati Port Authority added \$3,500,000 in bond fund reserves that are reported within the Agency Fund as restricted cash and also as proceeds held for the Cincinnati Port Authority. During 2018, the Cincinnati Port Authority, in connection with the Dayton Port, authorized a bond fund deals for projects in Woodlawn, Madisonville and Springdale that increased the cash balance held on behalf of the Cincinnati Port by \$9,104,486 at December 31, 2018.

For agency fund Dayton only projects, the table below reflects bond principal balance, as well as the gross lease receivable (which includes interest expenses and other fees reported on the Statement of Fiduciary Assets and Liabilities of \$11,863,262.)

		Lease
	Bond Balance	Receivable at
	At 12/31/2018	12/31/2018
Bond Fund Projects		
STEM	\$3,285,000	\$3,610,684
Materion Brush	740,000	585,905
Renegade	815,000	859,027
Clopay Revenue Bonds	457,500	446,656
Fieldstone	1,315,000	2,181,824
Project Walnut - Union	595,000	0
Yankee Trace	5,500,000	0
Hematite	4,290,000	4,735,561
Versailles	1,435,000	0
PACE – Kettering	190,000	0
PACE – Top of the Market	220,000	0
PACE – Delco	3,630,000	0
PACE – Social Row	2,955,000	0
Subtotal Bond Fund Projects	25,427,500	12,419,657
Other Agency Projects		
Clopay Taxable Bonds	2,238,333	2,403,478
Clopay 166 State Loan	1,166,370	1,222,344
Connor Group	6,045,000	7,173,805
White Castle	6,730,000	7,869,854
Subtotal Other Trust Projects	16,179,703	18,669,481
Total	\$41,607,203	\$31,089,138

The Port Authority has \$24,267,209 in restricted cash and cash equivalents maintained in the regional bond fund. Of that amount, \$4,900,984 is related to the projects listed above which is used to reduce the lease receivable due from the companies.

# **10. PROJECT RELATED DEBT OBLIGATIONS**

For the year ended December 31, 2018, changes in Port Authority's project related debt were as follows:

	Restated Balance at January 1, 2018	Additions	Payments/ Deletions	Balance at December 31, 2018	Due Within One Year
Main Street Parking Garage					
City of Dayton	\$21,287,116	\$0	(\$286,774)	\$21,000,342	\$0
Project Walnut					
SIB Loan	10,229,015	176,616	(1,145,282)	9,260,349	1,173,171
Levitt Pavilion					
City of Dayton	0	674,821	0	674,821	0
Net Pension Liability	156,460	0	(48,369)	108,091	0
Net OPEB Liability	63,127	6,372	0	69,499	0
Total Debt Obligations	\$31,672,591	\$857,809	(\$1,480,425)	\$31,113,102	\$1,173,171

# **11. FINANCING LEASES**

For the year ended December 31, 2018, changes in Port Authority's financing leases were as follows:

	Balance at		Payments/	Balance at
	January 1, 2018	Additions	Deletions	December 31, 2018
STEM	\$4,081,008	\$0	\$470,324	\$3,610,684
Materion Brush	828,691	0	242,786	585,905
Renegade	1,118,759	0	259,732	859,027
Clopay Revenue Bonds	611,187	0	164,531	446,656
Fieldstone Revenue Bonds	2,278,699	0	96,875	2,181,824
Clopay Taxable Bonds	3,230,393	0	826,915	2,403,478
Clopay 166 State Loan	1,655,690	0	433,346	1,222,344
Connor Group	8,029,478	0	855,673	7,173,805
White Castle	8,763,235	0	893,381	7,869,854
Hematite	5,171,544	0	435,983	4,735,561
	\$35,768,684	\$0	\$4,679,546	\$31,089,138

# **12. RELATED PARTY DISCLOSURE**

#### City of Dayton

The Port Authority has board members selected by the City of Dayton who have authority to authorize various bond issuances of the Port Authority. In prior years, the Port Authority has approved bond issuance in relation to the City of Dayton Main Street parking garages. The City of Dayton has issued bond debt through their investment portfolio and required payment from the Port Authority. The Port Authority makes monthly payments to the City of Dayton of the net revenues for the Main Street garage. During the current year, the City of Dayton provided loan proceeds as part of the Levitt Pavilion financing structure.

#### Montgomery County

The Port Authority has board members selected by Montgomery County who have authority to authorize various financial transaction involving Montgomery County and the Port Authority. During the current year, the Port Authority issued bonds in relation to Project Walnut and Montgomery County has guaranteed the debt payments by providing an intergovernmental receivable to the Port Authority. In the previous year, Montgomery County has guaranteed payments for the Austin Landing Parking Garage.

#### **13. NON-COMPLIANCE**

The Port Authority did not certify expenditures in accordance with requirements of Ohio Revised Code Section 5704.41(D).

#### **14. CHANGE IN ACCOUNTING PRINCIPLES**

For fiscal year 2018, the Port Authority implemented the following Governmental Accounting Standards Board (GASB) Statements that no impact on the beginning net position:

GASB Statement No. 85 "Omnibus 2017" to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). The implementation of GASB Statement No. 85 did not have an effect on the financial statements of the Port Authority.

GASB Statement No. 86 "Certain Debt Extinguishment Issues" to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the Port Authority.

GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other than Pensions" established standards for measuring and recognizing Postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources and expense. The implementation of this pronouncement has the following effect on net position as reported December 31, 2017:

Net Position at December 31, 2017	(\$8,046,411)
Adjustments:	
Deferred Outflows – Net OPEB	910
Net OPEB Liability	(63,127)
Restated Net Position at December 31, 2017	(\$8,108,628)

# **15. SUBSEQUENT EVENT**

In 2019, the Port Authority increased the line of credit with Fifth Third Bank on the bond fund from \$5 million to \$10 million.

SCHEDULE OF THE PORT AUTHORITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY **OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PENSION PLAN** DAYTON MONTGOMERY COUNTY PORT AUTHORITY LAST FIVE FISCAL YEARS (1) (2)

			2018	2017		2016	2015	2014
	The Port Authority's Proportion of the Net Pension Liability		0.000689%	0.0	0.000689%	0.000689%	0.000646%	0.000646%
	The Port Authority's Proportion Share of the Net Pension Liability	S	108,091 \$		156,460 \$	119,343 \$	77,915 \$	76,155
	The Port Authority's Covered Payroll	\$	91,000 \$		85,808 \$	85,783 \$	101,233 \$	86,154
	The Port Authority's Proportion Share of the Net Pension Liability as a Percentage of its Covered Payroll		118.78%		182.34%	139,12%	76.97%	88.39%
	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		84.66%		77.25%	81.08%	86.45%	86.36%
62	<ul> <li>(1) Information prior to 2014 is not available</li> <li>(2) Amounts presented for each year were determined as of the Port Authority's measurement date, which is the prior year end.</li> </ul>	thority's m	easurement date, v	/hich is t	ne prior year end.			

<u>Notes to the Schedule:</u> For fiscal year 2018, there were no changes to assumptions.

DAYTON MONTGOMERY COUNTY PORT AUTHORITY SCHEDULE OF PORT AUTHORITY'S PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PENSION PLAN LAST TEN FISCAL YEARS

	2018		2017	5	016	5	2015	2	2014	2	2013	5	2012	5	2011		2010		2009
Contractually Required Contributions	\$ 13,300 \$ 11,830	<b>.</b>	11,830	Ś	10,297	Ś	10,294	Ś	12,148	Ś	11,200	Ś	5,808	Ś	4,998	Ś	3,431	S	4,096
Contributions in Relation to the Contractually Required Contribution	(13,300)	1	(11,830)		10,297)		10,294)		(12,148)		11,200)		(5,808)		(4,998)		(3,431)		(4,096)
Contribution Deficiency (Excess)	S	Ś		Ś	T	Ŷ	<sup>1</sup> I	Ś	1	Ś	•	Ś	ı	Ś	1	∽		s	I
The Port Authority Employee Payroll	\$ 95,000 \$ 91,000 \$	<b>S</b>	91,000	∽	85,808	<del>\$</del>	85,783	\$	\$ 101,233	Ś	86,154	<b>4</b>	58,080	\$	49,980 \$		39,528	\$	50,412
Contributions as a Percentage of Employee Payroll	14.00%	-	13.00%	12	2.00%	12.	12.00%	12.	2.00%	13	13.00%	10	%00	10	%00.	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~	8.68%	00	8.13%

#### DAYTON MONTGOMERY COUNTY PORT AUTHORITY

#### SCHEDULE OF THE PORT AUTHORITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PENSION PLAN LAST TWO FISCAL YEARS (1) (2)

	2018	2017
The Port Authority's Proportion of the Net OPEB Liability	0.000625%	0.000640%
The Port Authority's Proportion Share of the Net OPEB Liability	\$ 69,499	\$ 63,127
The Port Authority's Covered Payroll	\$ 91,000	\$ 85,808
The Port Authority's Proportion Share of the Net OPEB Liability as a Percentage of its Covered Payroll	76.37%	73.57%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	54.14%	NA

(1) Information prior to 2017 is not available

(2) Amounts presented for each year were determined as of the Port Authority's measurement date, which is the prior year end.

Notes to the Schedule:

For fiscal year 2018, there were no changes to assumptions.

	2018	2017		2016	2015		2014		2013		2012	2	2011		2010	5	2009
Contractually Required Contributions	ج	\$ 910	. <b>6</b> 9	1,716	\$ 1,716	16	\$ 2,025	<del>60</del>	862	Ś	2,323	<b>~</b> ↔	1,999	s	2,103	\$	2,959
Contributions in Relation to the Contractually Required Contribution		(910)		(1,716)	(1,7	10)	(2,025)		(862)		(2,323)	a - 1	(1,999)		(2,103)		(2,959)
Contribution Deficiency (Excess)	, \$	، ج	÷		\$		1	∻	1	÷		÷	1	÷	-	~	
The Port Authority Employee Payroll	\$ 95,000	\$ 91,000	\$	85,808	\$ 85,783	83	101,233	~	86,154	\$	58,080	\$	49,980		39,528	~	50,412
Contributions as a Percentage of Employee Payroll	0.00%	1.00%	6	2.00%	2.00%		2.00%		%00"	4	4.00%	4.(	4.00%	5.	5.32%	S.	5.87%
											Ex V						

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Rockefeller Building 614 W Superior Ave Ste 1242 Cleveland OH 44113-1306 Office phone - (216) 575-1630 Fax - (216) 436-2411

# *Charles E. Harris & Associates, Inc. Certified Public Accountants*

#### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY <u>GOVERNMENT AUDITING STANDARDS</u>

Dayton-Montgomery County Port Authority Montgomery County 8 North Main Street Dayton, Ohio 45402

To the Board of Directors:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities and the aggregate remaining fund information of the Dayton-Montgomery County Port Authority, Montgomery County, (the Port Authority), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Port Authority's basic financial statements and have issued our report thereon dated June 20, 2019, wherein we noted that the Port Authority implemented Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions".

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Port Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Port Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Port Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Port Authority's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Dayton-Montgomery County Port Authority Montgomery County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Port Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying Schedule of Findings as item 2018-001.

#### Port Authority's Response to Finding

The Port Authority's response to the finding identified in our audit is described in the accompanying Corrective Action Plan. The Port Authority's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Port Authority's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Port Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charles Having Association

Charles E. Harris & Associates, Inc. June 20, 2019

#### DAYTON-MONTGOMERY COUNTY PORT AUTHORITY MONTGOMERY COUNTY

#### SCHEDULE OF FINDINGS DECEMBER 31, 2018

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2018-001 - NONCOMPLIANCE

Ohio Rev. Code § 5705.41(D)(1) states that except as otherwise provided in division (D)(2) of this section and section 5705.44 of the Revised Code, no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation or, in the case of a continuing contract to be performed in whole or in part in an ensuing fiscal year, the amount required to meet the obligation in the fiscal year in which the contract is made, has been lawfully appropriated for such purpose and is in the treasury or in process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision's fiscal officer. Every such contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon. If no certificate is furnished as required, upon receipt by the taxing authority of the subdivision or taxing unit of a certificate of the fiscal officer stating that there was at the time of the making of such contract or order and at the time of the execution of such certificate a sufficient sum appropriated for the purpose of such contract and in the treasury or in process of collection to the credit of an appropriate fund free from any previous encumbrances, such taxing authority may authorize the drawing of a warrant in payment of amounts due upon such contract, but such resolution or ordinance shall be passed within thirty days after the taxing authority receives such certificate; provided that, if the amount involved is less than one hundred dollars in the case of counties or three thousand dollars in the case of all other subdivisions or taxing units, the fiscal officer may authorize it to be paid without such affirmation of the taxing authority of the subdivision or taxing unit, if such expenditure is otherwise valid. The Port Authority should establish and implement policies and procedures to verify that fiscal officer certificates are utilized properly for all purchases and that operating budgets are approved in a timely manner to verify that the Port Authority has appropriate time to adapt to any anticipated changes in the ensuing fiscal year.

Failure to properly certify the availability of funds could result in misappropriation of monies and negative cash fund balances. Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. The Treasurer should certify that the funds are or will be available prior to the obligation by the Port Authority to improve controls over disbursements and to help reduce the possibility that purchases would exceed budgetary spending limitations. When prior certification is not possible, "then and now" certification should be used. The Port Authority should certify purchases to which section 5705.41(D) applies. The most convenient certification method is to use purchase orders that include the certification language 5705.41(D) requires to authorize disbursements. The Treasurer should sign the certification prior to the Port Authority incurring a commitment, and only when the requirements of 5705.41(D) are satisfied. The Treasurer should also post approved purchase commitments to the proper appropriation code to reduce the available appropriation

#### **Management Response:**

See Corrective Action Plan.

#### DAYTON-MONTGOMERY COUNTY PORT AUTHORITY MONTGOMERY COUNTY December 31, 2018

# SCHEDULE OF PRIOR AUDIT FINDINGS - PREPARED BY MANAGEMENT

FINDING	FUNDING	STATUS	ADDITIONAL
NUMBER	SUMMARY		INFORMATION
2017-001	Ohio Rev. Code § 5705.41(D)(1) – approving budget and utilizing fiscal officer certificate for encumbering expenditures	Finding not corrected	Repeated as finding number 2018-001

#### DAYTON-MONTGOMERY COUNTY PORT AUTHORITY MONTGOMERY COUNY

# CORRECTIVE ACTION PLAN – PREPARED BY MANAGEMENT December 31, 2018

FINDING NUMBER	PLANNED CORRECTIVE ACTION	ANTICIPATED COMPLETION DATE	RESPONSIBLE CONTACT PERSON
2018-001	Due to the limited nature of staff PO process is not time efficient.	N/A	Sean Fraunfelter, Contract Accountant

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#### DAYTON-MONTGOMERY COUNTY PORT AUTHORITY

MONTGOMERY COUNTY

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED AUGUST 6, 2019

> 88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370 www.ohioauditor.gov