# PERRY TOWNSHIP PICKAWAY COUNTY, OHIO

#### **AUDIT REPORT**

FOR THE YEARS ENDED DECEMBER 31, 2018 AND 2017





88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Board of Trustees Perry Township 24920 Locust Grove Road Williamsport, Ohio 43164

We have reviewed the *Independent Auditor's Report* of Perry Township, Pickaway County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2017 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Perry Township is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

August 20, 2019



## PERRY TOWNSHIP PICKAWAY COUNTY, OHIO Audit Report For the Years Ended December 31, 2018 and 2017

### TABLE OF CONTENTS

<u>Title</u>	<b>Page</b>
Independent Auditor's Report	1-2
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Regulatory Cash Basis) – All Governmental Fund Types - For the Year Ended December 31, 2018	3
Notes to the Financial Statements – For the Year Ended December 31, 2018	4-9
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Regulatory Cash Basis) – All Governmental Fund Types - For the Year Ended December 31, 2017	10
Notes to the Financial Statements – For the Year Ended December 31, 2017	11-18
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements	
Performed in Accordance with Government Auditing Standards	19-20



### Charles E. Harris & Associates, Inc.

Certified Public Accountants

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#### **INDEPENDENT AUDITOR'S REPORT**

Perry Township Pickaway County 24920 Locust Grove Road Williamsport, Ohio 43164-9780

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Perry Township, Pickaway County, (the Township) as of and for the years ended December 31, 2018 and 2017.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating of the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Perry Township Pickaway County Independent Auditor's Report Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determined, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

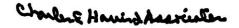
In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2018 and 2017, and the changes in financial position for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and the related notes of Perry Township, Pickaway County, as of December 31, 2018 and 2017, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 7, 2019, on our consideration of the Township's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.



Charles E. Harris & Associates, Inc. June 7, 2019

### PERRY TOWNSHIP

#### **PICKAWAY COUNTY, OHIO**

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS)

## All Governmental Fund Types For the Year Ended December 31, 2018

	Governmental Fund Types				Totals-	
		General		Special Revenue		(Memorandum Only)
			_	_	·	<u> </u>
Receipts:						
Property and Other Local Taxes	\$	54,573	\$	138,867	\$	193,440
Intergovernmental		24,149		107,794		131,943
Licenses, Permits and Fees		1,000		-		1,000
Special Assessments		-		2,192		2,192
Earnings on Investments		3,374		703		4,077
Miscellaneous		2,846	_	2,836		5,682
Total Receipts		85,942		252,392		338,334
Disbursements:						
Current:						
General Government		42,065		90,062		132,127
Public Safety		12,000		4,953		16,953
Public Works		719		52,438		53,157
Health		6,572	_	65,776	,	72,348
Total Disbursements		61,356	_	213,229	,	274,585
Excess of Receipts Over/(Under)						
Disbursements		24,586		39,163		63,749
Fund Cash Balance, January 1, 2018		363,963	_	526,987	·	890,950
Fund Cash Balance, December 31, 2018						
Restricted		-		566,150		566,150
Assigned		45,497		-		45,497
Unassigned		343,052		-		343,052
Fund Cash Balance, December 31, 2018	\$	388,549	\$	566,150	\$	954,699

See Accompanying Notes to the Financial Statements.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 1 - Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Perry Township, Pickaway County, (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance and cemetery maintenance, fire protection and emergency medical services. The Township receives police protection through the Pickaway County Sheriff and is part of the PIC-A-Fay Joint Fire District for fire protection. Emergency medical services are provided by Fayette County Memorial Hospital Emergency Medical Services.

#### Jointly Governed Organizations and Public Entity Risk Pools

The Township participates in two Jointly Governed Organizations and a Public Entity Risk Pool. Notes 8 and 9 to the financial statements provide additional information for these entities.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, which is organized on a fund type basis.

#### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gasoline Tax Fund** The gasoline tax fund accounts for and reports that portion of the State gasoline tax restricted for construction, maintenance, and repair of roads within the Township.

**Road and Bridge Fund** The road and bridge fund accounts for and reports property tax money restricted for construction, maintenance, and repair of roads and bridges found within the Township.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 2 - Summary of Significant Accounting Policies (continued)**

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over and need not be reappropriated.

A summary of 2018 budgetary activity appears in Note 4.

#### **Deposits and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 2 - Summary of Significant Accounting Policies (continued)**

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenues and appropriations in the subsequent year's appropriated budget in the general fund.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2018

#### Note 3 – Deposits and Investments

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amounts of deposits and investments at December 31 were as follows:

	2018
Demand deposits	\$734,793
Certificates of Deposits	\$219,906
Total deposits	\$954,699

Deposits are insured by the Federal Deposit Insurance Corporation and collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

#### **Note 4 - Budgetary Activity**

Budgetary activity for the year ending 2018 follows:

2018 Budgeted	vs. A	Actual	Receipts
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	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$86,207	\$85,942	(\$265)
Special Revenue	247,508	252,392	4,884

2018 Budgeted vs. Actual Budgetary Basis Disbursements

	Appropriation	Budgetary	
Fund Type	Authority	Disbursements	Variance
General	\$113,220	\$61,356	\$51,864
Special Revenue	692,427	213,229	479,198

#### Note 5 – Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2018

#### Note 6 - Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

Some township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10%, of their gross salaries and the Township contributed an amount equaling 14%, of participants' gross salaries. The Township has paid all contributions required through December 31, 2018.

#### Social Security

One township employee contributes to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

The employee contributed 6.2 percent of his gross salary. The Township contributed an amount equal to 6.2 percent of the participant's gross salary. The Township has paid all contributions required through December 31, 2018.

#### **Note 7 - Postemployment Benefits**

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the traditional pension and the combined plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 0 percent during 2018. The portion of employer contributions allocated to health care for members in the Member-Directed plan for 2018 was 4.0%.

#### Note 8 - Risk Management

#### Risk Pool Membership

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the (Township's) policy. The Pool covers the following risks:

- General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2018

#### **Note 8 - Risk Management (continued)**

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

#### 2018

Cash and investments \$33,097,416 Actuarial liabilities \$7,874,610

#### Medical

Effective January 1, 2018, the Township moved to a fully funded plan with Medical Mutual for medical, surgical, and prescription drug coverage. Monthly premiums are paid directly to the carrier monthly for these services.

#### Note 9 – Jointly Governed Organizations

#### PIC-A-Fay Joint Fire District

The Township is a member of the PIC-A-Fay Joint Fire District along with Marion Township, Fayette County, and the Village of New Holland, Pickaway County which provides fire protection and rescue services as a separate entity (created in 2001) as permitted by Ohio Revised Code Section 505.37 through 505.44 to its residents.

The PIC-A-Fay Joint Fire District is governed by a board that is comprised of one representative from each participating subdivision and a clerk to maintain all financial recordkeeping. The Township makes payments as needed to the Fire District from remaining levied funds and delinquent taxes received by the Township.

The financial activity of the Fire District is not included in the accompanying financial statements. The District's financial statements can be obtained from the PIC-A-Fay Joint Fire District, 17 North Church Street, New Holland, Ohio 43145.

#### New Holland Union Cemetery

The Township is a member of the New Holland Union Cemetery, along with the Village of New Holland, Pickaway County, as a separate entity as permitted by Ohio Revised Code Section 759, to provide a cemetery to its residents.

The New Holland Union Cemetery Board is comprised of three board members. Two of the board members are appointed, one by the Township and one by the Village, and the third is appointed by the other two members.

The Township receives levied property taxes and passes the net proceeds from the levy to the Cemetery for operational costs.

The financial activity of the Cemetery is not included in the accompanying financial statements.

### PERRY TOWNSHIP PICKAWAY COUNTY, OHIO

### COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS)

### All Governmental Fund Types For the Year Ended December 31, 2017

	Governmental Fund Types				Totals-	
	_	General	_	Special Revenue	•	(Memorandum Only)
Receipts:						
Property and Other Local Taxes	\$	59,832	\$	127,293	\$	187,125
Intergovernmental		24,175		109,605		133,780
Licenses, Permits and Fees		1,050		<u>-</u>		1,050
Special Assessments		-		2,217		2,217
Earnings on Investments		1,264		428		1,692
Miscellaneous		1,986	_	-		1,986
Total Receipts		88,307		239,543		327,850
Disbursements:						
Current:						
General Government		45,196		58,804		104,000
Public Works		366		256,461		256,827
Health		5,594	_	41,447		47,041
Total Disbursements		51,156	_	356,712		407,868
Excess of Receipts Over/(Under)						
Disbursements		37,151		(117,169)		(80,018)
Fund Cash Balance, January 1, 2017		326,812	_	644,156		970,968
Fund Cash Balance, December 31, 2017						
Restricted		-		526,987		526,987
Assigned		27,013		-		27,013
Unassigned		336,950		-		336,950
Fund Cash Balance, December 31, 2017	\$	363,963	\$	526,987	\$	890,950

See Accompanying Notes to the Financial Statements.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 1 - Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Perry Township, Pickaway County, (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance and cemetery maintenance, fire protection and emergency medical services. The Township receives police protection through the Pickaway County Sheriff and is part of the PIC-A-Fay Joint Fire District for fire protection. Emergency medical services are provided by Fayette County Memorial Hospital Emergency Medical Services.

#### Jointly Governed Organizations and Public Entity Risk Pools

The Township participates in two Jointly Governed Organizations and two Public Entity Risk Pools. Notes 8 and 9 to the financial statements provide additional information for these entities.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **Note 2 - Summary of Significant Accounting Policies**

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, which is organized on a fund type basis.

#### Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

*General Fund* The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

*Gasoline Tax Fund* The gasoline tax fund accounts for and reports that portion of the State gasoline tax restricted for construction, maintenance, and repair of roads within the Township.

**Road and Bridge Fund** The road and bridge fund accounts for and reports property tax money restricted for construction, maintenance, and repair of roads and bridges found within the Township.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 2 - Summary of Significant Accounting Policies (continued)**

#### **Basis of Accounting**

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over and need not be reappropriated.

A summary of 2017 budgetary activity appears in Note 4.

#### **Deposits and Investments**

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 2 - Summary of Significant Accounting Policies (continued)**

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenues and appropriations in the subsequent year's appropriated budget in the general fund.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Note 3 – Deposits and Investments

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amounts of deposits and investments at December 31 were as follows:

	2017
Demand deposits	\$674,388
Certificates of Deposits	\$216,562
Total deposits	\$890,950

2017

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 3 – Deposits and Investments (continued)**

Deposits are insured by the Federal Deposit Insurance Corporation and collateralized through the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

#### **Note 4 - Budgetary Activity**

Budgetary activity for the year ending 2017 follows:

2017 Budgeted vs. Actual Receipts

	·		
	Budgeted	Actual	_
Fund Type	Receipts	Receipts	Variance
General	\$86,207	\$88,307	\$2,100
Special Revenue	235,392	239,543	4,151

2017 Budgeted vs. Actual Budgetary Basis Disbursements

	Appropriation	Budgetary	
Fund Type	Authority	Disbursements	Variance
General	\$105,470	\$51,156	\$54,314
Special Revenue	640,862	356,712	284,150

#### Note 5 – Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### **Note 6 - Defined Benefit Pension Plans**

#### Ohio Public Employees Retirement System

Some township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10%, of their gross salaries and the Township contributed an amount equaling 14%, of participants' gross salaries. The Township has paid all contributions required through December 31, 2017.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 6 - Defined Benefit Pension Plans (continued)**

#### Social Security

One township employee contributes to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

The employee contributed 6.2 percent of his gross salary. The Township contributed an amount equal to 6.2 percent of the participant's gross salary. The Township has paid all contributions required through December 31, 2017.

#### **Note 7 - Postemployment Benefits**

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the traditional pension and the combined plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017.

#### Note 8 - Risk Management

#### Risk Pool Membership

#### Ohio Township Association Risk Management Authority

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) (York), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2017, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 8 - Risk Management (continued)**

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2017.

	2017
Assets	\$40,010,732
Liabilities	8,675,465
Net Position	\$31,335,267

At December 31, 2017, the liabilities above include approximately \$8.0 million of estimated incurred claims payable. The assets above also include approximately \$6.9 million of unpaid claims to be billed to approximately 1,016 member governments in the future, as of December 31, 2017. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2017, the Township's share of these unpaid claims collectible in future years is approximately \$2,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

2017 Contributions to OTARMA
\$5,092

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also, upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### Ohio Public Entity Consortium-Healthcare Cooperative

The Township is a member of Ohio Public Entity Consortium-Healthcare Cooperative, a public entity shared risk pool. OPEC-HC's primary purpose and objective is establishing and carrying out a cost-effective cooperative health program for its member organizations. Each member is entitled to appoint one Director on the Board of Directors. Jefferson Health Plan serves as the fiscal agent for OPEC-HC.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 8 - Risk Management (continued)**

OPEC-HC contracts with the Jefferson Health Plan, formerly known as the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA), a risk sharing, claims servicing, and insurance purchasing pool comprised of 158 members. Each participant appoints a member of the insurance plan's assembly. OPEC-HC's business and affairs are conducted by a nine-member Board of Directors elected from the assembly. OPEC-HC offers medical, dental, and prescription drug coverage to the members. OPEC-HC is responsible for claims up to \$150,000 per individual. OPEC-HC participants also participate in a shared risk internal pool for individual claims between \$150,000 and \$1,500,000, and all claims within this range are paid from the shared internal risk pool. For all individual claims exceeding \$1,500,000, stop loss coverage is purchased. All OPEC-HC participants also pay a monthly administrative fee for fiscal services and third-party administrative services.

In the event that the Township would withdraw from OPEC-HC, the Township would be required to give a 180- day notice prior to the end of their three- year contract and be responsible for any current payments due as well as the Township's share of any reserve deficit of the OPEC-HC. To obtain information for the OPEC-HC, write to the fiscal agent, Jefferson Health Plan, 2023 Sunset Boulevard, Stuebenville, Ohio 43952.

#### **Note 9 – Jointly Governed Organizations**

#### PIC-A-Fay Joint Fire District

The Township is a member of the PIC-A-Fay Joint Fire District along with Marion Township, Fayette County, and the Village of New Holland, Pickaway County which provides fire protection and rescue services as a separate entity (created in 2001) as permitted by Ohio Revised Code Section 505.37 through 505.44 to its residents.

The PIC-A-Fay Joint Fire District is governed by a board that is comprised of one representative from each participating subdivision and a clerk to maintain all financial recordkeeping. The Township makes payments as needed to the Fire District from remaining levied funds and delinquent taxes received by the Township.

The financial activity of the Fire District is not included in the accompanying financial statements. The District's financial statements can be obtained from the PIC-A-Fay Joint Fire District, 17 North Church Street, New Holland, Ohio 43145.

#### New Holland Union Cemetery

The Township is a member of the New Holland Union Cemetery, along with the Village of New Holland, Pickaway County, as a separate entity as permitted by Ohio Revised Code Section 759, to provide a cemetery to its residents.

Pickaway County Notes to the Financial Statements For the Year Ended December 31, 2017

#### **Note 9 – Jointly Governed Organizations (continued)**

The New Holland Union Cemetery Board is comprised of three board members. Two of the board members are appointed, one by the Township and one by the Village, and the third is appointed by the other two members.

The Township receives levied property taxes and passes the net proceeds from the levy to the Cemetery for operational costs.

The financial activity of the Cemetery is not included in the accompanying financial statements.

#### Charles E. Harris & Associates. Inc.

Certified Public Accountants

Rockefeller Building 614 W Superior Ave Ste 1242 Cleveland OH 44113-1306 Office phone - (216) 575-1630 Fax - (216) 436-2411

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Perry Township Pickaway County 24920 Locust Grove Road Williamsport, Ohio 43164-9780

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the cash balances, receipts, and disbursements by fund type of Perry Township, Pickaway County, (the Township) as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements, and have issued our report thereon dated June 7, 2019, wherein we noted that the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Township's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Perry Township
Pickaway County
Independent Auditor's Report on Internal Control Over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards*Page 2

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township's financial statements are free from material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We did note certain matters not requiring inclusion in this report that we reported to the Township's management in a separate letter dated June 7, 2019.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Governmental Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Charles Having Association

Charles E. Harris & Associates, Inc. June 7, 2019



#### **PERRY TOWNSHIP**

#### **PICKAWAY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 3, 2019