# VILLAGE OF WEST LAFAYETTE

# AUDIT REPORT

**JANUARY 1, 2017 - DECEMBER 31, 2018** 



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Village Council Village of West Lafayette 113 Railroad Street West Lafayette, Ohio 43845

We have reviewed the *Independent Auditors' Report* of the Village of West Lafayette, Coshocton County, prepared by Wilson, Phillips & Agin, CPA's, Inc., for the audit period January 1, 2017 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The Auditor of State is currently conducting an investigation related to the Authority. As of the date of this report, the investigation is ongoing. Depending on the outcome, the results of this investigation may be reported at a later date.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of West Lafayette is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

August 21, 2019



# VILLAGE OF WEST LAFAYETTE COSHOCTON COUNTY JANUARY 1, 2017 - DECEMBER 31, 2018

# TABLE OF CONTENTS

Table of Contents	(i)
Independent Auditors' Report	1-2
Financial Statements	
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types For the Year Ended December 31, 2018	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - Proprietary and Fiduciary Fund Types - For the Year Ended December 31, 2018	4
2018 Notes to the Financial Statements	5
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types For the Year Ended December 31, 2017	13
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - Proprietary and Fiduciary Fund Types - For the Year Ended December 31, 2017	14
2017 Notes to the Financial Statements	15
Independent Auditors' Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statement Performed in Accordance with Government Auditing Standards.	23
Schedule of Audit Findings	25
Schedule of Prior Audit Findings	26



## WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

#### INDEPENDENT AUDITORS' REPORT

Village of West Lafayette Coshocton County 113 Railroad Street West Lafayette, Ohio 43845

To the Village Council:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type and related notes of the Village of West Lafayette, Coshocton County, as of and for the years ended December 31, 2018 and 2017.

## Management's Responsibility For the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

## Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Village prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States, to satisfy these requirements.

Independent Auditors' Report Page Two

Although the effects on the financial statements of the variances between the regulatory basis of accounting and GAAP are not reasonably determinable, are presumed to be material.

Though the Village does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis permitted is in the *Opinion on Regulatory Basis* of Accounting paragraph below.

## Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village of West Lafayette as of December 31, 2018 and 2017, or changes in financial position or cash flows thereof for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type and the related notes of Village of West Lafayette, Coshocton County as of December 31, 2018 and 2017, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated May 17, 2019, on our consideration of the Village of West Lafayette's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

Wilson, Phillips & Agin, CPA's, Inc. Zanesville, Ohio May 17, 2019

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

Cash Receipts         Special of Revenue         Total Memorandmon only only only           Cash Receipts         94.044         \$6.50.16         \$1.00.00           Municipal Income Tax         334.856         167.17         \$2.0         \$10.035           Intergovernmental Receipts         43.314         120.042         \$1.00.035         \$16.336           Chages for Services         48         72.489         \$1.704         \$4.24         \$1.21.15		Go	overnmental Fund	Types	<u>_</u>
Property Tax and Other Local Taxes		General	=		(Memorandum
Municipal Income Tax   334,856   167,177   - 502,033   Intergovernmental Receipts   43,314   120,042   - 163,356   Charges for Services   48   72,489   21,704   94,241   Fines, Licenses, and Permits   12,115     12,115   Earnings on Investments   4,682   444   -   5,126   Miscellaneous   11,588   2,788   -   14,376   Miscellaneous   14,376   Miscellaneous   11,588   2,788   -   14,376   Miscellaneous   14,376   Miscellaneous   14,376   Miscellaneous   11,588   2,788   -   14,376   Miscellaneous   14,377   Miscellaneous   14,3	Cash Receipts				
Intergovernmental Receipts	Property Tax and Other Local Taxes	\$ 94,044	\$ 65,016	\$ -	\$ 159,060
Charges for Services         48         72,489         21,704         94,241           Fines, Licenses, and Permits         12,115         -         -         12,115           Earnings on Investments         4,682         444         -         5,126           Miscellaneous         11,588         2,788         -         14,376           Total Cash Receipts         500,647         427,956         21,704         950,307           Cash Disbursements           Current:           Current:           Security of Persons and Property         289,593         89,697         -         379,290           Public Health Services         4,718         -         -         4,718           Leisure Time Activities         -         11,946         -         11,946           Basic Utility Service         7,920         -         -         7,920           Transportation         -         115,959         -         115,959           General Government         132,795         -         132,795           Debt Service:         -         14,119         28,675         42,794           Interest and Fiscal Charges         -         -         <	Municipal Income Tax	334,856	167,177	-	502,033
Fines, Licenses, and Permits         12,115         -         12,115           Earnings on Investments         4,682         444         -         5,126           Miscellaneous         11,588         2,788         -         14,376           Total Cash Receipts         500,647         427,956         21,704         950,307           Cash Disbursements           Current           Security of Persons and Property         289,593         89,697         -         379,290           Public Health Services         4,718         -         -         4,718           Leisure Time Activities         -         11,946         -         11,946           Basic Utility Service         7,920         -         -         132,795           General Government         132,795         -         -         132,795           Debt Service:         -         14,119         28,675         42,794           Interest and Fiscal Charges         -         14,119         28,675         42,794           Interest and Fiscal Charges         -         72,454         26,832         99,286           Total Cash Disbursements         435,026         304,175         57,899 <t< td=""><td>Intergovernmental Receipts</td><td>43,314</td><td>120,042</td><td>-</td><td>163,356</td></t<>	Intergovernmental Receipts	43,314	120,042	-	163,356
Ramings on Investments	Charges for Services	48	72,489	21,704	94,241
Miscellaneous         11,588         2,788         -         14,376           Total Cash Receipts         500,647         427,956         21,704         950,307           Cash Disbursements           Current:           Security of Persons and Property         289,593         89,697         -         379,290           Public Health Services         4,718         -         -         4,718           Leisure Time Activities         -         11,946         -         11,946           Basic Utility Service         7,920         -         -         7,920           Transportation         -         115,959         -         132,795           General Government         -         14,119         28,675         42,794           Debt Service:         -         -         2,392         2,392           Capital Outlay         -         -         2,392         2,392           Capital Outlay         435,026         304,175         57,899         797,100           Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Transfers- Out         -         -         -	Fines, Licenses, and Permits	12,115	-	-	12,115
Miscellaneous         11,588         2,788         -         14,376           Total Cash Receipts         500,647         427,956         21,704         950,307           Cash Disbursements           Current:           Security of Persons and Property         289,593         89,697         -         379,290           Public Health Services         4,718         -         -         4,718           Leisure Time Activities         -         11,946         -         11,946           Basic Utility Service         7,920         -         -         7,920           Transportation         -         115,959         -         132,795           General Government         -         14,119         28,675         42,794           Debt Service:         -         -         2,392         2,392           Capital Outlay         -         -         2,392         2,392           Capital Outlay         435,026         304,175         57,899         797,100           Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Transfers- Out         -         -         -	Earnings on Investments	4,682	444	-	5,126
Cash Disbursements           Current:           Security of Persons and Property         289,593         89,697         -         379,290           Public Health Services         4,718         -         -         4,718           Leisure Time Activities         -         11,946         -         11,946           Basic Utility Service         7,920         -         -         7920           Transportation         -         115,959         -         115,959           General Government         132,795         -         -         132,795           Debt Service:         -         14,119         28,675         42,794           Interest and Fiscal Charges         -         -         2,392         2,392           Capital Outlay         -         72,454         26,832         99,286           Total Cash Disbursements         435,026         304,175         57,899         797,100           Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Other Financing Receipts/(Disbursements)         -         -         9,370         -         -         (9,370)         -         - </td <td></td> <td>11,588</td> <td>2,788</td> <td></td> <td>14,376</td>		11,588	2,788		14,376
Current:   Security of Persons and Property   289,593   89,697   - 379,290     Public Health Services   4,718   4,718     Leisure Time Activities   - 11,946   - 11,946     Basic Utility Service   7,920   7,920     Transportation   - 115,959   - 115,959     General Government   132,795   132,795     Debt Service:	<b>Total Cash Receipts</b>	500,647	427,956	21,704	950,307
Security of Persons and Property         289,593         89,697         -         379,290           Public Health Services         4,718         -         -         4,718           Leisure Time Activities         -         11,946         -         11,946           Basic Utility Service         7,920         -         -         7,920           Transportation         -         115,959         -         115,959           General Government         132,795         -         -         132,795           Debt Service:         -         -         14,119         28,675         42,794           Interest and Fiscal Charges         -         -         2,392         2,392           Capital Outlay         -         72,454         26,832         99,286           Total Cash Disbursements           Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Other Financing Receipts/(Disbursements)           Transfers-Out         (9,370)         -         -         9,370         -           Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Ch	Cash Disbursements				
Public Health Services	Current:				
Leisure Time Activities         -         11,946         -         11,946           Basic Utility Service         7,920         -         -         7,920           Transportation         -         115,959         -         115,959           General Government         132,795         -         -         132,795           Debt Service:         -         -         14,119         28,675         42,794           Interest and Fiscal Charges         -         -         2,392         2,392           Capital Outlay         -         72,454         26,832         99,286           Total Cash Disbursements         435,026         304,175         57,899         797,100           Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         9,370           Transfers-Out         (9,370)         -         9,370         -           Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, J	Security of Persons and Property	289,593	89,697	-	379,290
Basic Utility Service         7,920         -         -         7,920           Transportation         -         115,959         -         115,959           General Government         132,795         -         -         132,795           Debt Service:         -         -         14,119         28,675         42,794           Interest and Fiscal Charges         -         -         2,392         2,392           Capital Outlay         -         72,454         26,832         99,286           Total Cash Disbursements         435,026         304,175         57,899         797,100           Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Other Financing Receipts/(Disbursements)         -         -         9,370         9,370           Transfers-Out         (9,370)         -         -         9,370         -           Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015	Public Health Services	4,718	-	-	4,718
Transportation       -       115,959       -       115,959         General Government       132,795       -       -       132,795         Debt Service:       Principal Retirement       -       14,119       28,675       42,794         Interest and Fiscal Charges       -       2,392       2,392       2,392         Capital Outlay       -       72,454       26,832       99,286         Total Cash Disbursements       435,026       304,175       57,899       797,100         Excess of Receipts Over (Under) Disbursements       65,621       123,781       (36,195)       153,207         Other Financing Receipts/(Disbursements)       -       -       9,370       9,370         Transfers-In       -       -       -       9,370       -         Transfers-Out       (9,370)       -       -       9,370       -         Total Other Financing Receipts/(Disbursements)       (9,370)       -       9,370       -         Net Change in Fund Cash Balance       56,251       123,781       (26,825)       153,207         Fund Cash Balances, January 1, 2018       386,016       433,167       26,832       846,015         Fund Cash Balances, December 31,	Leisure Time Activities	-	11,946	-	11,946
General Government       132,795       -       -       132,795         Debt Service:       Principal Retirement       -       14,119       28,675       42,794         Interest and Fiscal Charges       -       -       2,392       2,392         Capital Outlay       -       72,454       26,832       99,286         Total Cash Disbursements       435,026       304,175       57,899       797,100         Excess of Receipts Over (Under) Disbursements       65,621       123,781       (36,195)       153,207         Other Financing Receipts/(Disbursements)       -       -       9,370       -       9,370         Transfers-Out       (9,370)       -       -       9,370         Total Other Financing Receipts/(Disbursements)       (9,370)       -       9,370         Net Change in Fund Cash Balance       56,251       123,781       (26,825)       153,207         Fund Cash Balances, January 1, 2018       386,016       433,167       26,832       846,015         Fund Cash Balances, December 31, 2018       8       8       846,015       153,207         Fund Cash Balances, December 31, 2018       8       8       8       8       8	Basic Utility Service	7,920	-	-	7,920
Debt Service:         Principal Retirement         14,119         28,675         42,794           Interest and Fiscal Charges         -         -         2,392         2,392           Capital Outlay         -         72,454         26,832         99,286           Total Cash Disbursements         435,026         304,175         57,899         797,100           Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Other Financing Receipts/(Disbursements)           Transfers-Out         (9,370)         -         -         9,370           Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018           Restricted         -         524,273         7         524,280           Assigned         4,020         32,675         -         36,695           Unassigned (Deficit)         438,247         -	Transportation	-	115,959	-	115,959
Principal Retirement         -         14,119         28,675         42,794           Interest and Fiscal Charges         -         -         2,392         2,392           Capital Outlay         -         72,454         26,832         99,286           Total Cash Disbursements         435,026         304,175         57,899         797,100           Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Other Financing Receipts/(Disbursements)         -         -         9,370         9,370           Transfers-Out         (9,370)         -         -         (9,370)           Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         -         524,273         7         524,280           Assigned         4,020         32,675         -         36,695           Unassigned (Deficit)         438,247         -         -         438,247	General Government	132,795	-	-	132,795
Interest and Fiscal Charges	Debt Service:				
Capital Outlay         -         72,454         26,832         99,286           Total Cash Disbursements         435,026         304,175         57,899         797,100           Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Other Financing Receipts/(Disbursements)         -         -         -         9,370         9,370           Transfers-Out         (9,370)         -         -         9,370         -           Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         386,016         433,167         26,832         846,015           In Cash Balances, December 31, 2018         386,016         438,247         36,695         36,695           Unassig	Principal Retirement	-	14,119	28,675	42,794
Total Cash Disbursements         435,026         304,175         57,899         797,100           Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Other Financing Receipts/(Disbursements)         -         -         -         9,370         9,370           Transfers-Out         (9,370)         -         -         9,370         -           Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         386,016         438,247         -         -         524	Interest and Fiscal Charges	-	-	2,392	2,392
Excess of Receipts Over (Under) Disbursements         65,621         123,781         (36,195)         153,207           Other Financing Receipts/(Disbursements)         Transfers-In         -         -         9,370         9,370           Transfers-Out         (9,370)         -         -         9,370         -           Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         -         524,273         7         524,280           Assigned         4,020         32,675         -         36,695           Unassigned (Deficit)         438,247         -         -         438,247	Capital Outlay		72,454	26,832	99,286
Other Financing Receipts/(Disbursements)         Transfers-In       -       -       9,370       9,370         Transfers-Out       (9,370)       -       -       (9,370)         Total Other Financing Receipts/(Disbursements)       (9,370)       -       9,370       -         Net Change in Fund Cash Balance       56,251       123,781       (26,825)       153,207         Fund Cash Balances, January 1, 2018       386,016       433,167       26,832       846,015         Fund Cash Balances, December 31, 2018       -       524,273       7       524,280         Assigned       4,020       32,675       -       36,695         Unassigned (Deficit)       438,247       -       -       438,247	<b>Total Cash Disbursements</b>	435,026	304,175	57,899	797,100
Transfers-In         -         -         9,370         9,370           Transfers-Out         (9,370)         -         -         (9,370)           Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         -         524,273         7         524,280           Assigned         4,020         32,675         -         36,695           Unassigned (Deficit)         438,247         -         -         438,247	<b>Excess of Receipts Over (Under) Disbursements</b>	65,621	123,781	(36,195)	153,207
Transfers-Out         (9,370)         -         -         (9,370)           Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         Sestricted         -         524,273         7         524,280           Assigned         4,020         32,675         -         36,695           Unassigned (Deficit)         438,247         -         -         438,247	Other Financing Receipts/(Disbursements)				
Total Other Financing Receipts/(Disbursements)         (9,370)         -         9,370         -           Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         Sestricted         -         524,273         7         524,280           Assigned         4,020         32,675         -         36,695           Unassigned (Deficit)         438,247         -         -         438,247	Transfers-In	-	-	9,370	9,370
Net Change in Fund Cash Balance         56,251         123,781         (26,825)         153,207           Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         Sestricted         524,273         7         524,280           Assigned         4,020         32,675         -         36,695           Unassigned (Deficit)         438,247         -         -         438,247	Transfers-Out	(9,370)			(9,370)
Fund Cash Balances, January 1, 2018         386,016         433,167         26,832         846,015           Fund Cash Balances, December 31, 2018         Sestricted         -         524,273         7         524,280           Assigned         4,020         32,675         -         36,695           Unassigned (Deficit)         438,247         -         -         438,247	<b>Total Other Financing Receipts/(Disbursements)</b>	(9,370)	-	9,370	-
Fund Cash Balances, December 31, 2018         Restricted       -       524,273       7       524,280         Assigned       4,020       32,675       -       36,695         Unassigned (Deficit)       438,247       -       -       438,247	Net Change in Fund Cash Balance	56,251	123,781	(26,825)	153,207
Restricted       -       524,273       7       524,280         Assigned       4,020       32,675       -       36,695         Unassigned (Deficit)       438,247       -       -       438,247	Fund Cash Balances, January 1, 2018	386,016	433,167	26,832	846,015
Assigned       4,020       32,675       -       36,695         Unassigned (Deficit)       438,247       -       -       438,247	Fund Cash Balances, December 31, 2018				
Unassigned (Deficit)         438,247         -         -         438,247	Restricted	-	524,273	7	524,280
	Assigned	4,020	32,675	-	36,695
	Unassigned (Deficit)	438,247	-	-	438,247
	Fund Cash Balances, December 31, 2018	\$ 442,267	\$ 556,948	\$ 7	\$ 999,222

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

	Proprietary Fund Type		Fiduciary Fund Type				Totals	
			Private-Purpose				(Memorandum	
	E	nterprise	7	Γrust		Agency		Only)
Operating Cash Receipts:								
Charges for Services	\$	815,654	\$	-	\$	-	\$	815,654
Fines, Licenses and Permits		16,854		-		-		16,854
Miscellaneous		-		-		1,835		1,835
Other Operating Receipts		2,715						2,715
<b>Total Operating Cash Receipts</b>		835,223				1,835		837,058
Operating Cash Disbursements:								
Personal Services		231,018		-		-		231,018
Contractual Services		219,426		-		-		219,426
Supplies and Materials		75,587		_		-		75,587
Other		1,916				1,115		3,031
<b>Total Operating Cash Disbursements</b>		527,947				1,115		529,062
Operating Income/(Loss)		307,276				720		307,996
Non-Operating Cash Receipts (Disbursements):								
Capital Outlay		(44,776)		-		-		(44,776)
Principal Retirement		(151,030)		-		-		(151,030)
Interest and Other Charges		(22,123)						(22,123)
Total Non-Operating Cash Receipts (Disbursements)		(217,929)						(217,929)
Net Receipts Over/(Under) Disbursements		89,347		-		720		90,067
Fund Cash Balances, January 1		889,837		473		988		891,298
Fund Cash Balances, December 31	\$	979,184	\$	473	\$	1,708	\$	981,365

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

#### 1. REPORTING ENTITY

#### **Description of the Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of the Village of West Lafayette, Coshocton County, (the Village) as a body corporate and politic. A publicly-elected sixmember Council directs the Village. The Village provides general government, including water and sewer utilities, park operations, street repair and maintenance, fire services and police services. The Village also provides fire protection services for Lafayette Township, White Eyes Township, Linton Township and Oxford Township.

The Village participates in a jointly governed organization. Notes 11 to the financial statements provides additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Basis of Presentation

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balance (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balance (regulatory cash basis) for all proprietary fund types which are organized on a fund type basis.

#### Fund Accounting

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

#### **Governmental Funds**

#### **General Fund**

The General fund is the operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### **Special Revenue Funds**

These funds are used to account for proceeds from specific sources that are restricted or committed to expenditures for specific purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds.

**Street Construction, Maintenance and Repair Fund** - This fund receives gasoline tax and motor vehicle license tax money for constructing, maintaining, and repairing Village streets.

**Street Repair Fund** - This fund receives municipal income tax money for construction, maintaining, and repairing Village Streets.

**Fire Fund** - This fund receives contractual service money from Lafayette, White Eyes, Linton and Oxford Township for providing fire protection.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Debt Service Funds**

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Village had the following significant Debt Service Fund:

**Police Department Debt Service Fund** – This fund is used to account for monies from the General Fund to cover the debt payments for the police department SUV.

**Fire Department Debt Service Fund** – This fund is used to account for monies received from fire contracts to cover debt payments for the fire tanker.

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These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Village had the following significant Capital Project Fund:

Ohio Public Works Commission Funded Project Fund – This fund receives Ohio Public Works Commission loan proceeds. These proceeds were used for storm sewer upgrades and paving costs related to the Kirk Street/Union Avenue Project.

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These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services from residents to cover water service costs.

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Fiduciary Funds include private purpose trust funds and agency funds. Trust funds account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs.

Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village disburses these funds as directed by the individual, organization or other government. The Village Agency fund accounts for unclaimed funds and a food bank operated by the police department.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

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#### **Budgetary Process**

The Ohio Revised Code requires that each fund (except certain Agency Funds) be budgeted annually.

### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

#### **Encumbrances**

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated in the subsequent year.

A summary of 2018 budgetary activity appears in Note 3.

# Deposits and Investments

The Village's accounting basis includes investment as assets. This basis does not record disbursement for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

### Property, Plant, and Equipment

Acquisition of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Accumulated Leave

In certain circumstances, such as leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** – The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** – Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** – Council can *commit* via formal action (resolution). The Village must adhere to these commitments unless council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** – Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by ordinance, or by State Statute.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classification could be used.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the year ended December 31, 2018 is as follows:

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$ 468,691	\$ 500,647	\$ 31,956
Special Revenue	421,840	427,956	6,116
Debt Service	33,995	31,074	(2,921)
Enterprise	1,200,948	835,223	(365,725)
Total	\$ 2,125,474	\$ 1,794,900	\$ (330,574)

2018 Budgeted vs. Actual Budgetary Basis Expenditures

T 1.	Appropriation	Budgetary	***			
Fund Type	Authority	Expenditures	Variance			
General	\$ 496,055	\$ 448,416	\$ 47,639			
Special Revenue	409,145	336,850	72,295			
Debt Service	57,820	57,899	(79)			
Enterprise	1,279,113	745,876	533,237			
Total	\$ 2,242,133	\$ 1,589,041	\$ 653,092			

Contrary to ORC 5705.41 (B), the Village had expenditures greater than appropriations in the Debt Service Fund by \$79.

Contrary to ORC 5705.41(D), the Village made expenditures prior to certification of available funds.

#### 4. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2018
Demand Deposits	\$ 1,980,387
Cash on Hand	200
Total Deposits	\$ 1,980,587

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institutions public entity deposit pool.

# 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due by December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

#### 6. LOCAL INCOME TAX

The Village levies a municipal income tax of 1.5 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

#### 7. RISK MANAGEMENT

#### **Commercial Insurance**

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

#### 8. DEFINED BENEFIT PENSION PLAN

Ohio Public Employees Retirement System

Some of the Village's full-time employees belong to the Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple employer plan. The Ohio Revised Code prescribes the plan benefits, which include postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2018, OPERS members contributed 10.0% of their gross wages and the Village contributed an amount equal to 14.00% of participant's gross salaries. The Village has paid all contributions required through December 31, 2018.

Ohio Police and Fire Retirement

The Village's certified Fire Fighters and full-time police officers belong to the Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants, in 2018, contributed 12.25% of their wages. The Village contributed to OP&F an amount equal to 19.50% of full-time police officer's wages and 24.0% of full-time fire-fighters wages, respectively. The Village has paid all contributions required through December 31, 2018.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

#### 9. POSTEMPLOYMENT BENEFITS

Both OPERS and OP&F offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits and OP&F contributes 0.5 percent to fund these benefits.

#### **10. DEBT**

Debt outstanding at December 31, 2018 was as follows:

		2018	
	I	Principal	%
2013 Home Loan & Savings Consolidation Loan	\$	146,752	2.90
2000 OWDA Water System Improvement Loan No. 2130		93,152	5.80
2004 OWDA Wastewater Treatment Loan No. 4045		227,544	4.20
2002 OPWC Riverfront Estates Loan No. CN31D		46,541	0.00
2004 OPWC Wastewater Treatment Loan No. CN16G		35,929	0.00
2013 OPWC Wastewater Treatment Loan No. CN19N		597,108	0.00
2014 OPWC Kirk St./Union Ave. Improvement Loan No. CN20Q		84,714	0.00
2015 OPWC SR 751 Waterline Loan No. CN34R		45,462	0.00
2016 Fire Truck Bonds		49,937	2.29
2017 Vehicle Bonds		18,157	2.99
Total	\$	1,345,296	

2010

Ohio Public Works Commission (OPWC) loan no. CN31D relate to the water and storm sewer system improvement projects for the Riverfront Estates Development. The payments are due in semi-annually installments maturing in years 2018 and 2024, respectively. The Village has agreed to set water and sewer rates sufficient to cover OPWC debt service requirements

Ohio Public Works Commission (OPWC) loan no. CN16G relates to wastewater treatment improvement in 2004. The payments are due in semi-annually installments. The Village has agreed to set water and sewer rates sufficient to cover OPWC debt service requirements

Ohio Public Works Commission (OPWC) loan no. CN19N relates to wastewater treatment upgrade in 2013. The payments are due in semi-annually installments. The Village has agreed to set water and sewer rates sufficient to cover OPWC debt service requirements

Ohio Public Works Commission (OPWC) loan no. CN20Q relates to the Kirk Street/Union Avenue storm sewer improvements and paving project in 2014. The payments are due in semi-annually installments. The Village has set aside municipal income tax monies sufficient to cover the repayment of the debt.

Ohio Public Works Commission (OPWC) loan no. CN34R relates to the SR 751 waterline project in 2015. The payments are due in semi-annually installments. The Village has agreed to set water and sewer rates sufficient to cover OPWC debt service requirements

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

#### **10. DEBT**

2000 Ohio Water Development Authority (OWDA) loan no. 2130 relates to a water system improvement project that was mandated by the Ohio Environmental Protection Agency. The loan will be repaid in semi-annual installments maturing in 2020. The Village has agreed to set water and sewer utility rates sufficient to cover OWDA debt service requirements.

2004 Ohio Water Development Authority (OWDA) loan no. 4045 relates to a wastewater treatment plant improvement project. The loan will be repaid in semi-annual installments maturing in 2035. The Village has agreed to set water and sewer utility rates sufficient to cover OWDA debt service requirements.

The 2013 Home Loan and Savings Bank loan was obtained to pay off the 1994 U.S.D.A. Department of Rural Development Mortgage Revenue Bonds. The loan also includes the cost of extending the sewer lines to the Hartville homes. Payment is due annually. The Village has agreed to set water and sewer rates sufficient to cover the repayment of the debt.

In 2016, the Village issued bonds in the amount of \$100,000 to acquire a fire truck through Home Loan and Savings Bank. The bonds will be repaid annually over five years. The fire truck collateralizes the bonds.

In 2017, the Village obtained a loan from Century National Bank in the amount of \$26,832 to purchase a new police department SUV. The payments are due monthly with an interest rate of 2.99%. The loan is collateralized by the SUV

Amortization of the above debt, including interest is scheduled as follows:

	Total	Total	Total	Century
Year	OPWC	OWDA	Home Loan	Bank
2019	\$ 51,508	\$ 116,145	\$ 26,433	\$ 21,395
2020	51,508	19,274	26,493	21,395
2021	51,508	19,292	17,065	-
2022	51,508	19,310	17,065	-
2023	51,508	19,328	17,065	-
2024-2028	156,644	96,952	68,260	-
2029-2033	123,500	97,555	-	-
2034-2038	123,500	19,595	=	=
2039-2043	123,500	-	=	=
2044-2048	25,073		<u> </u>	
Total	\$ 809,757	\$ 407,451	\$ 172,381	\$ 42,790

#### 11. JOINTLY GOVERNED ORGANIZATION

The Village participates in the Coshocton County Regional Planning Commission (Commission), which is a statutorily created political subdivision of the State. The Commission is jointly governed among Coshocton County, and other cities, villages and townships. The principle aim of the Commission is to provide comprehensive planning, both long and short term, dealing with the economic and physical environment of Coshocton County. The Board exercises total authority for the day-to-day operations of the Commission. These include budgeting, appropriating, contracting and designating management. The Village has no financial responsibility for any of the Commissions liabilities. Complete financial statements can be obtained by contacting the Commission.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

	Go	Types	<u>_</u>	
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts				
Property Tax and Other Local Taxes	\$ 90,117	\$ 65,589	\$ -	\$ 155,706
Municipal Income Tax	297,879	148,870	-	446,749
Intergovernmental Receipts	48,919	106,551	-	155,470
Charges for Services	24	68,778	22,055	90,857
Fines, Licenses, and Permits	11,820	-	-	11,820
Earnings on Investments	4,446	367	-	4,813
Miscellaneous	9,463	11,119		20,582
Total Cash Receipts	462,668	401,274	22,055	885,997
Cash Disbursements				
Current:				
Security of Persons and Property	265,929	116,235	-	382,164
Public Health Services	4,553	-	-	4,553
Leisure Time Activities	-	12,456	-	12,456
Basic Utility Service	5,743	-	-	5,743
Transportation	-	126,610	-	126,610
General Government	141,584	-	-	141,584
Debt Service:				
Principal Retirement	-	14,119	30,063	44,182
Interest and Fiscal Charges	-	-	2,252	2,252
Capital Outlay		365,411		365,411
<b>Total Cash Disbursements</b>	417,809	634,831	32,315	1,084,955
<b>Excess of Receipts Over (Under) Disbursements</b>	44,859	(233,557)	(10,260)	(198,958)
Other Financing Receipts/(Disbursements)				
Debt Proceeds	-	-	26,832	26,832
Sale of Capital Assets	10,025	-	-	10,025
Transfers-In	-	-	10,260	10,260
Transfers-Out	(10,260)			(10,260)
Total Other Financing Receipts/(Disbursements)	(235)	-	37,092	36,857
Net Change in Fund Cash Balance	44,624	(233,557)	26,832	(162,101)
Fund Cash Balances, January 1, 2017	341,392	666,724		1,008,116
Fund Cash Balances, December 31, 2017				
Restricted	-	407,703	26,832	434,535
Assigned	8,474	25,464	-	33,938
Unassigned (Deficit)	377,542			377,542
Fund Cash Balances, December 31, 2017	\$ 386,016	\$ 433,167	\$ 26,832	\$ 846,015

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) ALL PROPRIETARY AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2017

		oprietary ınd Type	Fiduciary Fund Type			Totals		
	т.			te-Purpose			(Me	emorandum
Operating Cash Receipts:	E	nterprise		Trust	A	gency		Only)
Charges for Services	\$	755,282	\$		\$		\$	755,282
Fines, Licenses and Permits	φ	18,714	Φ	-	φ	-	φ	18,714
Miscellaneous		10,714		-		525		525
Other Operating Receipts		17,259		-		-		17,259
<b>Total Operating Cash Receipts</b>		791,255				525		791,780
Operating Cash Disbursements:								
Personal Services		201,578		-		-		201,578
Contractual Services		210,188		-		-		210,188
Supplies and Materials		42,547		-		-		42,547
Other		1,346				40		1,386
<b>Total Operating Cash Disbursements</b>		455,659				40		455,699
Operating Income/(Loss)		335,596				485		336,081
Non-Operating Cash Receipts (Disbursements):								
Capital Outlay		(56,402)		-		-		(56,402)
Principal Retirement		(181,426)		-		-		(181,426)
Interest and Other Charges		(27,679)						(27,679)
Total Non-Operating Cash Receipts (Disbursements)		(265,507)				-		(265,507)
Net Receipts Over/(Under) Disbursements		70,089		-		485		70,574
Fund Cash Balances, January 1		819,748		473		503		820,724
Fund Cash Balances, December 31	\$	889,837	\$	473	\$	988	\$	891,298

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2017

#### 1. REPORTING ENTITY

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# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2017

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

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# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2017

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Basis of Accounting

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#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

#### **Encumbrances**

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated in the subsequent year.

A summary of 2017 budgetary activity appears in Note 3.

# Deposits and Investments

The Village's accounting basis includes investment as assets. This basis does not record disbursement for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Property, Plant, and Equipment

Acquisition of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2017

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Accumulated Leave

In certain circumstances, such as leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** – The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** – Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** – Council can *commit* via formal action (resolution). The Village must adhere to these commitments unless council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** – Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by ordinance, or by State Statute.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classification could be used.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2017

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the year ended December 31, 2017 is as follows:

	2017	Budgeted	vs. Actual	Receipts
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	Budgeted	Actual			
Fund Type	Receipts	Receipts	Va	Variance	
General	\$ 469,690	\$ 472,693	\$	3,003	
Special Revenue	400,614	401,274		660	
Debt Service	59,147	59,147		-	
Enterprise	782,860	791,255		8,395	
Total	\$ 1,712,311	\$ 1,724,369	\$	12,058	

2017 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance	
General	\$ 513,484	\$ 436,543	\$ 76,941	
Special Revenue	724,531	660,295	64,236	
Debt Service	59,147	32,315	26,832	
Enterprise	921,085	721,166	199,919	
Total	\$ 2,218,247	\$ 1,850,319	\$ 367,928	

Contrary to ORC 5705.39, the Village had appropriations greater than estimated resources in the Police Fund by \$85.

Contrary to ORC 5705.41(D), the Village made expenditures prior to certification of available funds.

#### 4. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2017
Demand Deposits	\$ 1,737,113
Cash on Hand	200
Total Deposits	\$ 1,737,313

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institutions public entity deposit pool.

#### 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due by December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2017

#### 6. LOCAL INCOME TAX

The Village levies a municipal income tax of 1.5 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

#### 7. RISK MANAGEMENT

#### **Commercial Insurance**

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

#### 8. DEFINED BENEFIT PENSION PLAN

Ohio Public Employees Retirement System

Some of the Village's full-time employees belong to the Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple employer plan. The Ohio Revised Code prescribes the plan benefits, which include postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2017, OPERS members contributed 10.0% of their gross wages and the Village contributed an amount equal to 14.00% of participant's gross salaries. The Village has paid all contributions required through December 31, 2017.

Ohio Police and Fire Retirement

Ohio Police and Fire Retirement

The Village's certified Fire Fighters and full-time police officers belong to the Police and Fire Pension Fund (OP&F). OP&F is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OP&F participants, in 2017, contributed 12.25% of their wages. The Village contributed to OP&F an amount equal to 19.50% of full-time police officer's wages and 24.0% of full-time fire-fighters wages, respectively. The Village has paid all contributions required through December 31, 2017.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2017

#### 9. POSTEMPLOYMENT BENEFITS

Both OPERS and OP&F offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits and OP&F contributes 0.5 percent to fund these benefits.

#### **10. DEBT**

Debt outstanding at December 31, 2017 was as follows:

	2017	
	Principal	%
2013 Home Loan & Savings Consolidation Loan	\$ 159,624	2.90
2000 OWDA Water System Improvement Loan No. 2130	181,230	5.80
2004 OWDA Wastewater Treatment Loan No. 4045	237,388	4.20
1995 OPWC Water System Improvement Loan No. CN910	1,947	0.00
2002 OPWC Riverfront Estates Loan No. CN31D	55,003	0.00
2004 OPWC Wastewater Treatment Loan No. CN16G	40,156	0.00
2013 OPWC Wastewater Treatment Loan No. CN19N	620,992	0.00
2014 OPWC Kirk St./Union Ave. Improvement Loan No. CN20Q	98,833	0.00
2015 OPWC SR 751 Waterline Loan No. CN34R	47,178	0.00
2016 Fire Truck Bonds	69,937	2.29
2017 Vehicle Bonds	26,832	2.99
Total	\$ 1,539,120	 =

Ohio Public Works Commission (OPWC) loan nos. CN910 and CN31D relate to the water and storm sewer system improvement projects for the Riverfront Estates Development. The payments are due in semi-annually installments maturing in years 2018 and 2024, respectively. The Village has agreed to set water and sewer rates sufficient to cover OPWC debt service requirements

Ohio Public Works Commission (OPWC) loan no. CN16G relates to wastewater treatment improvement in 2004. The payments are due in semi-annually installments. The Village has agreed to set water and sewer rates sufficient to cover OPWC debt service requirements

Ohio Public Works Commission (OPWC) loan no. CN19N relates to wastewater treatment upgrade in 2013. The payments are due in semi-annually installments. The Village has agreed to set water and sewer rates sufficient to cover OPWC debt service requirements

Ohio Public Works Commission (OPWC) loan no. CN20Q relates to the Kirk Street/Union Avenue storm sewer improvements and paving project in 2014. The payments are due in semi-annually installments. The Village has set aside municipal income tax monies sufficient to cover the repayment of the debt.

Ohio Public Works Commission (OPWC) loan no. CN34R relates to the SR 751 waterline project in 2015. The payments are due in semi-annually installments. The Village has agreed to set water and sewer rates sufficient to cover OPWC debt service requirements

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2017

#### **10. DEBT**

2000 Ohio Water Development Authority (OWDA) loan no. 2130 relates to a water system improvement project that was mandated by the Ohio Environmental Protection Agency. The loan will be repaid in semi-annual installments maturing in 2020. The Village has agreed to set water and sewer utility rates sufficient to cover OWDA debt service requirements.

2004 Ohio Water Development Authority (OWDA) loan no. 4045 relates to a wastewater treatment plant improvement project. The loan will be repaid in semi-annual installments maturing in 2035. The Village has agreed to set water and sewer utility rates sufficient to cover OWDA debt service requirements.

The 2013 Home Loan and Savings Bank loan was obtained to pay off the 1994 U.S.D.A. Department of Rural Development Mortgage Revenue Bonds. The loan also includes the cost of extending the sewer lines to the Hartville homes. Payment is due annually. The Village has agreed to set water and sewer rates sufficient to cover the repayment of the debt.

In 2016, the Village issued bonds in the amount of \$100,000 to acquire a fire truck through Home Loan and Savings Bank. The bonds will be repaid annually over five years. The fire truck collateralizes the bonds.

In 2017, the Village obtained a loan from Century National Bank in the amount of \$26,832 to purchase a new police department SUV. The payments are due monthly with an interest rate of 2.99%. The loan is collateralized by the SUV

Amortization of the above debt, including interest is scheduled as follows:

	Total	Total	Total		Century
Year	OPWC	OWDA	Home Loan		Bank
2018	\$ 53,455	\$ 114,570	\$ 26,433	\$	21,395
2019	51,508	116,145	26,493		21,395
2020	51,508	19,274	26,493		21,395
2021	51,508	19,292	17,065	-	
2022	51,508	19,310	17,065	-	
2023-2027	183,462	96,847	85,325	-	
2028-2032	123,500	97,424	-	-	
2033-2037	123,500	39,160	-	-	
2038-2042	123,500	-	-	-	
2043-2047	50,670	<u> </u>			
Total	\$ 864,119	\$ 522,022	\$ 198,874	\$	64,185

#### 11. JOINTLY GOVERNED ORGANIZATION

The Village participates in the Coshocton County Regional Planning Commission (Commission), which is a statutorily created political subdivision of the State. The Commission is jointly governed among Coshocton County, and other cities, villages and townships. The principle aim of the Commission is to provide comprehensive planning, both long and short term, dealing with the economic and physical environment of Coshocton County. The Board exercises total authority for the day-to-day operations of the Commission. These include budgeting, appropriating, contracting and designating management. The Village has no financial responsibility for any of the Commissions liabilities. Complete financial statements can be obtained by contacting the Commission.

## WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS.

Village of West Lafayette Coshocton County 113 Railroad Street West Lafayette, Ohio 43845

To the Village Council:

We have audited, in accordance with auditing standards general accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Village of West Lafayette, Coshocton County as of and for the years ended December 31, 2018 and 2017, and the related notes to the financial statements and have issued our report thereon dated May 17, 2019, wherein we noted the Village followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### **Internal Control Over Financial Reporting**

As part of our financial statement audit, we considered Village of West Lafayette's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village's financial statements. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider Finding 2018-001 described in the accompanying schedule of findings to be a material weakness.

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page Two

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether Village of West Lafayette's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wilson, Phillips & Agin, CPA's, Inc. Zanesville, Ohio May 17, 2019

## SCHEDULE OF FINDINGS DECEMBER 31, 2018 AND 2017

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2018-001

#### **Material Weakness**

All public offices shall maintain an accounting system and accounting records sufficient to enable the public office to identify, assemble, analyze, classify, record and report its transaction, maintain accountability for the related assets, document compliance with finance-related legal and contractual requirements and prepare financial statements.

As a result of audit procedures, errors were noted that required reclassification and adjustments to the financial statement as follows:

- An adjustment was made to properly show Rollback posted to the proper funds. This required a decrease in General Fund cash balance of \$2,514 and an increase of \$2,514 in fund cash balance in the Police Levy Fund for 2017.
- A reclassification of \$14,796 was made to the General Fund from Property and Other Local Taxes to Intergovernmental Revenues to properly classify Rollbacks in 2017.
- A reclassification of \$10,025 was made in the General Fund to increase Sale of Capital Assets and decrease Miscellaneous Revenue in 2017.
- A reclassification of \$26,832 was made in the Debt Service Fund to increase Debt Proceeds and decrease Miscellaneous Revenues in 2017.
- Minor reclassifications were made in the Debt Service Fund and Enterprise Fund to properly show Principal and Interest paid in 2017.
- An adjustment was made to properly show Rollback posted to the proper funds. This required a increase in General Fund cash balance of \$6,144, an increase of \$2,498 in fund cash balance in the Police Levy Fund, a decrease in cash fund balance in the Street Fund and State Highway Fund in the amounts of \$7,994 and \$638, respectively for 2018. This affected the Intergovernmental Revenues in each of the funds.
- A reclassification of \$7,421 was made to the General Fund from Property and Other Local Taxes to Intergovernmental Revenues to properly classify Rollbacks in 2018.

Sound financial reporting is the responsibility of the Village and is essential to help ensure the information provided to the readers of financial statements is complete and accurate. To help ensure the Village's financial statements and notes to the financial statements are complete and accurate, the Village should adopt policies and procedures to identify and correct errors and omissions. In addition, the Village should review the financial statements and notes prior to submission for audit.

Client Response: We received no response from client.

# SCHEDULE OF PRIOR AUDIT FINDINGS December 31, 2018

Finding Number	Finding Summary	Not Corrected, Partially Corrected Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2016-001	Significant Deficiency Reclassifications and adjusting entries	 Not Corrected: Repeated as Finding 2018-001



## **VILLAGE OF WEST LAFAYETTE**

## **COSHOCTON COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 3, 2019