BAINBRIDGE TOWNSHIP GEAUGA COUNTY

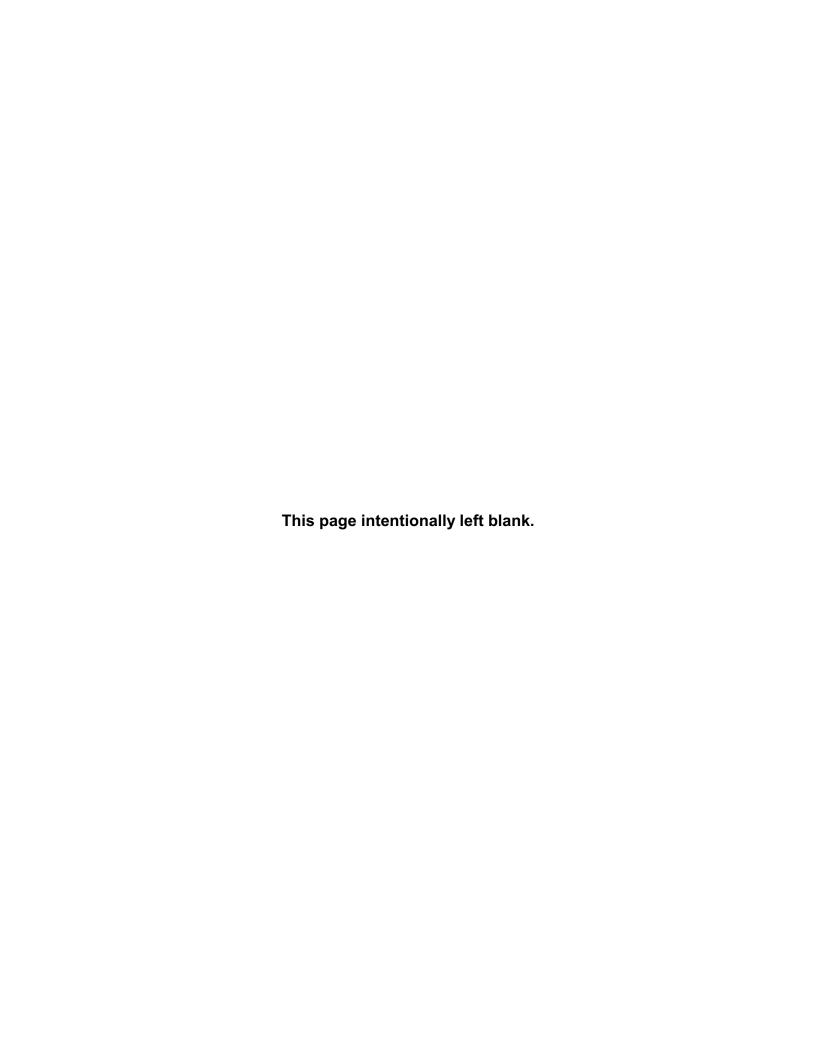
REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 1999-1998



BAINBRIDGE TOWNSHIP TABLE OF CONTENTS

TITLE PAGE	<u>GE</u>
Report of Independent Accountants	. 1
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 1999	
Statement of Cash Receipts, Cash Disbursements, and Change in Fund Cash Balance – Fiduciary Fund Type – For the Year Ended December 31, 1999	4
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 1998	5
Statement of Cash Receipts, Cash Disbursements, and Change in Fund Cash Balance – Fiduciary Fund Type – For the Year Ended December 31, 1998	6
Notes to the Financial Statements	7
Report on Compliance and on Internal Control Required by Government Auditing Standards	13





Lausche Bldg 615 W Superior Ave Floor 12

Cleveland OH 44113 - 1801 Telephone 216-787-3665

800-626-2297

Facsimile 216-787-3361 www.auditor.state.oh.us

REPORT OF INDEPENDENT ACCOUNTANTS

Bainbridge Township Geauga County 17826 Chillicothe Road Chagrin Falls, Ohio 44023

To the Board of Trustees:

We have audited the accompanying financial statements of Bainbridge Township, Geauga County, Ohio, (the Township) as of and for the years ended December 31, 1999 and December 31, 1998. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Bainbridge Township, Geauga County, as of December 31, 1999 and December 31, 1998, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 21, 2000 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

This report is intended solely for the information and use of the Board of Trustees, management, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

April 21, 2000

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BAINBRIDGE TOWNSHIP COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	Governmental Fund Types			
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$292,606	\$4,148,271	\$67,183	\$4,508,060
Intergovernmental	2,142,458	562,875	0	2,705,333
Special Assessments	0	7,756	0	7,756
Licenses, Permits, and Fees	57,738	0	0	57,738
Fines, Forfeitures, and Penalties	34,137	0	0	34,137
Earnings on Investments	516,281	463	0	516,744
Other Revenue	45,445	52,978	0	98,423
Total Cash Receipts	3,088,665	4,772,343	67,183	7,928,191
Cash Disbursements:				
Current: General Government	692.046	0	0	692.046
	682,046	ŭ	0	682,046
Public Safety Public Works	0 106,298	2,452,738 1,593,710	0	2,452,738 1,700,008
Health	87,327	3.530	0	90.857
Conservation - Recreation	13,500	3,330	0	13,500
Debt Service:	13,300	U	O	15,500
Redemption of Principal	0	0	60,000	60,000
Interest and Fiscal Charges	0	0	7,800	7,800
Capital Outlay	2,489,072	8,423	0	2,497,495
Total Cash Disbursements	3,378,243	4,058,401	67,800	7,504,444
Total Receipts Over/(Under) Disbursements	(289,578)	713,942	(617)	423,747
Other Financing Receipts/(Disbursements):				
Other Sources	7,378	0	0	7,378
Total Other Financing Receipts/(Disbursements)	7,378	0	0	7,378
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	(282,200)	713,942	(617)	431,125
Fund Cash Balances, January 1	6,421,092	2,678,941	617	9,100,650
Fund Cash Balances, December 31	\$6,138,892	\$3,392,883	\$0	\$9,531,775
Reserve for Encumbrances, December 31	\$123,596	\$298,406	\$0_	\$422,002

BAINBRIDGE TOWNSHIP STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGE IN FUND CASH BALANCE FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1999

	Fiduciary Fund Type	
	Nonexpendable Trust	
Operating Cash Receipts: Interest	\$170	
Total Operating Cash Receipts	170	
Fund Cash Balances, January 1	1,861	
Fund Cash Balances, December 31	\$2,031	

BAINBRIDGE TOWNSHIP COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1998

	Governmental Fund Types			
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$277,896	\$3,784,285	\$71,700	\$4,133,881
Intergovernmental	5,765,557	508,586	0	6,274,143
Special Assessments	0	10,061	0	10,061
Licenses, Permits, and Fees	28,331	0	0	28,331
Fines, Forfeitures, and Penalties	29,351	0	0	29,351
Earnings on Investments	210,188	629	0	210,817
Other Revenue	91,373	150,240	0	241,613
other revenue				
Total Cash Receipts	6,402,696	4,453,801	71,700	10,928,197
Cash Disbursements:				
Current:			_	
General Government	559,663	0	0	559,663
Public Safety	0	2,163,085	0	2,163,085
Public Works	40,320	1,648,189	0	1,688,509
Health	77,239	1,495	0	78,734
Conservation - Recreation	13,500	0	0	13,500
Debt Service:				
Redemption of Principal	0	0	60,000	60,000
Interest and Fiscal Charges	0	0	11,700	11,700
Capital Outlay	39,972	504,196	0	544,168
Total Cash Disbursements	730,694	4,316,965	71,700	5,119,359
Total Receipts Over/(Under) Disbursements	5,672,002	136,836	0	5,808,838
Other Financing Receipts/(Disbursements):				
Other Sources	69,610	0	0	69,610
other cources				
Total Other Financing Receipts/(Disbursements)	69,610	0	0	69,610
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	5,741,612	136,836	0	5,878,448
Fund Cash Balances, January 1	679,480	2,542,105	617	3,222,202
Fund Cash Balances, December 31	\$6,421,092	\$2,678,941	\$617	\$9,100,650
Reserve for Encumbrances, December 31	\$49,814	\$112,051	\$0	\$161,865

BAINBRIDGE TOWNSHIP STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGE IN FUND CASH BALANCE FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1998

	Fiduciary Fund Type
	Nonexpendable Trust
Operating Cash Receipts: Interest	\$42
Total Operating Cash Receipts	42
Fund Cash Balances, January 1	1,819
Fund Cash Balances, December 31	\$1,861

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Bainbridge Township, Geauga County, Ohio, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three member Board of Trustees. The Township provides general governmental services, including police and fire services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

The investment in STAR Ohio (the State Treasurer's investment pool) is valued at amounts reported by the State Treasurer. The U. S. Government Securities are valued at cost.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining and repairing Township streets.

Police District Fund - This fund receives property tax money which is used to provide police protection to Township residents.

Special Fire Levy Fund - This fund receives property tax money which is used to operate the Township's fire department and emergency medical service.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

3. Debt Service Funds

The debt service fund is used to accumulate resources for the payment of note indebtedness. The Township had the following significant Debt Service Fund:

General Note Retirement Fund - This fund receives property tax money which is used to retire note debt issued for the renovation of the Township's offices.

4. Fiduciary Funds (Trust Funds)

These funds are used to account for resources restricted by legally binding trust agreements and funds for which the Township is acting in an agency capacity. The Township had the following significant Fiduciary Fund:

Cemetery Bequest Trust Fund - This fund receives interest which is used for the beautification and maintenance of the Township's cemetery.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 1999 and 1998 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the Township.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	<u>1999</u>	<u>1998</u>
Demand deposits	\$613,594	\$300,224
Total deposits	613,594	300,224
U.S. Government Securities STAR Ohio	3,966,100 4,954,112	0 8,802,287
Total investments	8,920,212	8,802,287
Total deposits and investments	\$9,533,806	\$9,102,511

Deposits: Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

Investments: U.S. Government Securities are held in book-entry form by the Federal Reserve, in the name of the Township's financial institution. The financial institution maintains records identifying the Township as owner of these securities. Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 1999 and December 31, 1998 follows:

1999 Budgeted vs. Actual Receipts				
		Budgeted	Actual	
Fund Type		Receipts	Receipts	Variance
General Special Revenue Debt Service Fiduciary		\$ 654,239 4,662,450 67,183 0	\$ 3,096,043 4,772,343 67,183 170	\$ 2,441,804 109,893 0 170
	Total	\$ 5,383,872	\$ 7,935,739	\$ 2,551,867

3. **BUDGETARY ACTIVITY (Continued)**

1333 Dudueted VS. Actual Duduetal V Dasis Expelicitules	1999 Budgeted vs.	Actual Budgetar	/ Basis Expenditures
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Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue Debt Service		\$ 7,025,516 7,229,340 67,800	\$ 3,501,839 4,356,807 67,800	\$ 3,523,677 2,872,533 0
	Total	\$ 14,322,656	\$ 7,926,446	\$ 6,396,210

1998 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts	Actual Receipts	Variance
General Special Revenue Debt Service Fiduciary		\$ 659,781 4,257,714 71,700 0	\$ 6,472,306 4,453,801 71,700 42	\$ 5,812,525 196,087 0 42
	Total	\$ 4,989,195	\$ 10,997,849	\$ 6,008,654

1998 Budgeted vs. Actual Budgetary Basis Expenditures

			,	
		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General Special Revenue Debt Service		\$ 1,279,806 6,255,727 71,700	\$ 780,508 4,429,016 71,700	\$ 499,298 1,826,711 0
	Total	\$ 7,607,233	\$ 5,281,224	\$ 2,326,009

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public Utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property with the County by each April 30.

The County is responsible for assessing property, billing, collecting, and distributing all property taxes on behalf of the Township.

5. RETIREMENT SYSTEMS

Township employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. The plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999 and 1998, members of PERS contributed 8.5% of their gross wages to the PERS. The Township contributed an amount equal to 13.55% of participants' gross wages. The Township has paid all contributions required through December 31, 1999.

Effective August 3, 1992, any new, part-time, Township firefighters are no longer covered by Public Employees Retirement System and must contribute to social security. As of December 31, 1999, eighteen employees contribute to social security. The Township's liability is 6.2 percent of wages paid.

6. DEBT

Debt outstanding at December 31, 1999 was as follows:

	<u>Principal</u>	<u>Interest</u>
Town Hall Renovation Note	\$60,000	6.50%

The note was issued to finance renovations of the Town Hall. The note is collateralized solely by the Township's taxing authority.

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending	I own Hall Renovation
December 31:	Note
December of:	
2000	\$63,900
Total	\$63,900

7. RISK MANAGEMENT

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions

The Township also provides health insurance, dental and life insurance to full-time employees through a private carrier.

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Lausche Bldg 615 W Superior Ave Floor 12

Cleveland OH 44113 - 1801 Telephone 216-787-3665

800-626-2297

Facsimile 216-787-3361 www.auditor.state.oh.us

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Bainbridge Township Geauga County 17826 Chillicothe Road Chagrin Falls, Ohio 44023

To the Board of Trustees:

We have audited the financial statements of Bainbridge Township, Geauga County, Ohio, (the Township) as of and for the years ended December 31, 1999 and December 31, 1998, and have issued our report thereon dated April 21, 2000. We conducted our audits in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted an immaterial instance of noncompliance that we have reported to management of the Township in a separate letter dated April 21, 2000.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated April 21, 2000.

Bainbridge Township Geauga County Report on Compliance and on Internal Control Required by Government Auditing Standards Page 2

This report is intended for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

April 21, 2000



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370 Facsimile 614-466-4490

BAINBRIDGE TOWNSHIP

GEAUGA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED MAY 30, 2000