# AUDITOR C

### LAKE LOCAL SCHOOL DISTRICT WOOD COUNTY

**REGULAR AUDIT** 

FOR THE YEAR ENDED JUNE 30, 1999



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#### REPORT OF INDEPENDENT ACCOUNTANTS

Lake Local School District Wood County 28025 Main Street Millbury, Ohio 43447-9602

To the Board of Education:

We have audited the accompanying general-purpose financial statements of the Lake Local School District, Wood County, (the School District) as of and for the year ended June 30, 1999, as listed in the table of contents. These general-purpose financial statements are the responsibility of the School District's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of Lake Local School District, Wood County, as of June 30, 1999, and the results of its operations and the cash flows of its proprietary fund types and nonexpendable trust funds for the year then ended in conformity with generally accepted accounting principles.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 11, 2000 on our consideration of the Government's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

Jim Petro Auditor of State

January 11, 2000

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### COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 1999

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Capital Projects	
ASSETS AND OTHER DEBITS					
Equity in Pooled Cash and Cash Equivalents Receivables:	\$2,243,824	\$242,866	\$174,689	\$198,858	
Taxes Accounts	5,132,859 10,652	2,177	237,213	206,853	
Due From Other Governments Prepaid Items Inventory	350 19,623	66			
Restricted - Equity in Cash Fixed Assets (Net, where applicable, of Accumulated Depreciation) Amount Available in Debt Service Fund Amount to be Provided for Retirement of	54,153				
General Long-Term Debt  Total Assets and Other Debits	\$7,461,461	\$245,109	\$411,902	\$405,711	
LIABILITIES, FUND EQUITY AND OTHER CREDITS	;				
Liabilities: Accounts Payable Accrued Salaries and Benefits Due to Student Organizations	\$39,293 797,295	\$3,888 19,545	\$623	\$3,870	
Compensated Absences Payable Intergovernmental Payable Deferred Revenue Capital Lease Payable General Obligation Notes Payable General Obligation Bonds Payable	24,367 131,838 4,911,383	2,605	225,196	196,823	
Total Liabilities	5,904,176	26,038	225,819	200,693	
Fund Equity and Other Credits: Investment in General Fixed Assets Retained Earnings Reserve for Trusts					
Reserve for Encumbrances Reserve for Prepaids	73,967 19,623	41,696 66		129,064	
Reserve for Debt Service Reserved for Property Taxes Reserved for Budget Stabilization Unreserved Fund Balance	221,476 54,153 1,188,066	177,309	174,066 12,017	10,030 65,924	
Total Fund Equity and Other Credits	1,557,285	219,071	186,083	205,018	
Total Liabilities, Fund Equity and Other Credits	\$7,461,461	\$245,109	\$411,902	\$405,711	

The notes to the general-purpose financial statements are an integral part of this statement.

Proprietary I	Fund Tynes	Fiduciary Fund Types	Account	Groups	
	una Types	Trust	General	General	Totals
	Internal	and	Fixed	Long-Term	(Memorandum
Enterprise	Service	Agency	Assets	Obligations	Only)
Litterprise	<u> </u>	Agency	ASSELS	Obligations	<u> </u>
\$35,254	\$6,940	\$110,831			\$3,013,262
407		40			5,576,925
487 20,624		43			13,359 20,974
20,024					19,689
3,185					3,185
-,					54,153
260			\$5,839,040	£400 000	5,839,300
				\$186,083	186,083
				4,100,344	4,100,344
\$59,810	\$6,940	\$110,874	\$5,839,040	\$4,286,427	\$18,827,274
		\$131			\$47,805
\$14,404					831,244
22.220		16,777		£4 242 002	16,777
22,329 11,560				\$1,313,083 66,802	1,359,779 212,805
2,062				00,002	5,335,464
2,002				138,452	138,452
				473,090	473,090
				2,295,000	2,295,000
50,355		16,908		4,286,427	10,710,416
			\$5,839,040		5,839,040
9,455	\$6,940		, ,		16,395
		66,963			66,963
		100			244,827
					19,689
					174,066 243,523
					54,153
		26,903			1,458,202
9,455	6,940	93,966	5,839,040		8,116,858
\$59,810	\$6,940	\$110,874	\$5,839,040	\$4,286,427	\$18,827,274

# COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 1999

	Governmental	Fund Types
	General	Special Revenue
Revenues: Taxes Tuition and Fees Intergovernmental Interest Rent	\$4,911,443 47,772 3,663,812 139,701 5,080	\$426,319 1,933
Extracurricular Activities Gifts and Donations Customer Services Miscellaneous	8,685 5,500	254,581 12,192 4,900
Total Revenues	8,781,993	699,925
Expenditures:  Current: Instruction: Regular Special Vocational Adult/Continuing Support Services: Pupils Instruction Board of Education School Administration Fiscal Operation and Maintenance of Plant Pupil Transportation Central Services Non-Instructional Services Extracurricular Activities Debt Service: Principal Retirement Interest and Fiscal Charges	4,627,523 587,034 190,776 453,015 372,207 39,285 695,127 304,260 1,068,654 614,366 116,484 331,442	191,417 117,145 293 58,351 31,102 17,988 6,464 16,807 920 12,054 121,005 156,624
Total Expenditures	9,400,173	730,170
Excess of Revenues Over (Under) Expenditures	(618,180)	(30,245)
Other Financing Sources (Uses): Operating Transfers In Proceeds from Sale of Fixed Assets Other Financing Sources	147,920 600	30,737 54,156
Operating Transfers Out	(178,657)	
Total Other Financing Sources (Uses)	(30,137)	84,893
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses	(648,317)	54,648
Fund Balances at Beginning of Year	2,205,602	164,423
Fund Balances at End of Year	\$1,557,285	\$219,071

The notes to the general-purpose financial statements are an integral part of this statement.

Governmenta	Governmental Fund Types		
Debt Service	Capital Projects	Expendable Trust	Totals (Memorandum Only)
\$306,781	\$198,727		\$5,416,951 47,772
23,622	65,677	\$4,387	4,179,430 146,021 5,080
		3,446 6,100	258,027 18,292 13,585 5,500
330,403	264,404	13,933	10,090,658
	45,218	8,445	4,872,603 704,179 190,776 293
2,068	1,823 341,154	7,000 580 162	518,366 403,309 39,285 713,115 315,195 1,426,615 615,448 128,538 121,005 488,066
202,092 164,987			202,092 164,987
369,147	388,195	16,187	10,903,872
(38,744)	(123,791)	(2,254)	(813,214)
			178,657 600 54,156 (178,657) 54,756
(38,744)	(123,791)	(2,254)	(758,458)
224,827	328,809	29,257	2,952,918
\$186,083	\$205,018	\$27,003	\$2,194,460

## COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL COMPARISON (NON-GAAP BUDGETARY BASIS) ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 1999

	Governmental Fund Types General Fund			
	Revised Budget	Actual	Variance Favorable (Unfavorable)	
Total Revenues	\$9,026,000	\$9,040,062	\$14,062	
Total Expenditures	9,739,850	9,548,570	191,280	
Excess of Revenues Over (Under) Expenditures	(713,850)	(508,508)	205,342	
Fund Balances at Beginning of Year	2,602,363	2,602,363		
Prior Year Encumbrances Appropriated	103,832	103,832		
Fund Balances (Deficit) at End of Year	\$1,992,345	\$2,197,687	\$205,342	

**Governmental Fund Types** 

Special Revenue Funds			Debt Serv	Debt Service Fund		
Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)	
\$795,499	\$786,324	(\$9,175)	\$328,282	\$333,094	\$4,812	
846,759	780,069	66,690	370,080	369,152	928	
(51,260)	6,255	57,515	(41,798)	(36,058)	5,740	
149,117	149,117		210,747	210,747		
41,911	41,911					
\$139,768	\$197,283	\$57,515	\$168,949	\$174,689	\$5,740	

(Continued)

# COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL COMPARISON (NON-GAAP BUDGETARY BASIS) ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 1999 (Continued)

	Governmental Fund Types Capital Projects Funds			
	Revised Budget	Actual	Variance Favorable (Unfavorable)	
Total Revenues	\$262,618	\$266,980	\$4,362	
Total Expenditures	545,667	526,966	18,701	
Excess of Revenues Over (Under) Expenditures	(283,049)	(259,986)	23,063	
Fund Balances at Beginning of Year	54,564	54,564		
Prior Year Encumbrances Appropriated	271,884	271,884		
Fund Balances (Deficit) at End of Year	\$43,399	\$66,462	\$23,063	

The notes to the general-purpose financial statements are an integral part of this statement.

Fiduc	iary	Fund	Type
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Expe	ndable Trust Fui	nds	Totals (Memorandum Only)		Only)
Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)
\$17,100	\$14,833	(\$2,267)	\$10,429,499	\$10,441,293	\$11,794
17,902	16,287	1,615	\$11,520,258	\$11,241,044	279,214
(802)	(1,454)	(652)	(1,090,759)	(799,751)	291,008
28,357	28,357		3,045,148	3,045,148	
			417,627	417,627	
\$27,555	\$26,903	(\$652)	\$2,372,016	\$2,663,024	\$291,008

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#### COMBINED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS/FUND BALANCE ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 1999

	Proprietary Fund Types		Fiduciary Fund Type	
	Enterprise	Internal Service	Nonexpendable Trust Funds	Totals (Memorandum Only)
Operating Revenues: Sales Tuition and Fees Interest Earned Miscellaneous	\$327,951	\$1,727 13,984	\$2,943 5,249	\$329,678 13,984 2,943 5,249
Total Operating Revenue	327,951	15,711	8,192	351,854
Operating Expenses: Salaries Fringe Benefits Purchased Services Materials and Supplies Depreciation Miscellaneous	106,332 23,240 260,479 41,396 523 300	14,943		106,332 23,240 275,422 42,557 523 300
Total Operating Expenses Operating Income (Loss)	432,270 (104,319)	16,104 (393)	8,192	<u>448,374</u> (96,520)
Non-Operating Revenues (Expenses): Operating Grants Federal Donated Commodities Other	110,404 31,564 429	(000)	0,102	110,404 31,564 429
Total Non-Operating Revenues and (Expenses)	142,397			142,397
Net Income (Loss)	38,078	(393)	8,192	45,877
Retained Earnings/Fund Balance (Deficit) at Beginning of Year	(28,623)	7,333	58,771	37,481
Retained Earnings/Fund Balance (Deficit) at End of Year	\$9,455	\$6,940	\$66,963	\$83,358

The notes to the general-purpose financial statements are an integral part of this statement.

# COMBINED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS/FUND BALANCE BUDGET AND ACTUAL COMPARISON (NON-GAAP BUDGETARY BASIS) ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 1999

**Proprietary Fund Types Enterprise Funds Internal Service Funds** Variance Variance Revised **Favorable** Revised **Favorable Budget** Actual (Unfavorable) **Budget** Actual (Unfavorable) **Total Revenues** \$463,500 \$432,082 \$21,000 \$15,711 (\$31,418)(\$5,289)Total Expenditures 474,220 435,255 38,965 20,229 2,094 18,135 Excess of Revenues Over (10,720)(3,173)7,547 771 (2,424)(3,195)(Under) Expenditures Fund Balance Beginning of Year 8,272 8,272 4,805 4,805 Prior Year Encumbrances Appropriated 14,999 14,999 2,528 2,528 **Fund Balance End of Year** \$12,551 \$20,098 \$7,547 \$8,104 \$4,909 (\$3,195)

The notes to the general-purpose financial statements are an integral part of this statement.

Fiduciary Fund Type

Nonexp	endable Trust	Funds	Totals (Memorandum Only)		Only)
Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)
\$1,000	\$8,192	\$7,192	\$485,500	\$455,985	(\$29,515)
			494,449	453,390	41,059
1,000	8,192	7,192	(8,949)	2,595	11,544
58,771	58,771		71,848	71,848	
			17,527	17,527	
\$59,771	\$66,963	\$7,192	\$80,426	\$91,970	\$11,544

### COMBINED STATEMENT OF CASH FLOWS ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 1999

	Proprietary Fund Types		Fiduciary Fund Type	
	Enterprise	Internal Service	Nonexpendable Trust Funds	Totals (Memorandum Only)
INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS				•
Cash Flows from Operating Activities: Cash Received from Customers Cash Received from Interest Income (Nonexpendable Trust Only) Cash Payments to Suppliers for Goods and Services	\$327,983 (281,399)	\$15,711 (16,104)	\$5,249 2,943	\$348,943 2,943 (297,503)
Cash Payments to Employees for Services Cash Payments for Employee Benefits	(106,203) (32,438)			(106,203) (32,438)
Net Cash Provided (Used) by Operating Activities	(92,057)	(393)	8,192	(84,258)
Cash Flows from Noncapital Financing Activities: Operating Grants Received	103,611			103,611
Miscellaneous	429			429
Net Cash Provided (Used) by Noncapital Financing Activities	104,040			104,040
Net Increase (Decrease) in Cash and Cash Equivalents Cash and Cash Equivalents at Beginning of Year	11,983 23,271	(393) 7,333	8,192 58,771	19,782 89,375
Cash and Cash Equivalents at End of Year	\$35,254	\$6,940	\$66,963	\$109,157
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES  Operating Income (Loss)	(\$104,319)	(\$393)	\$8,192	(\$96,520)
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation Donated Commodities Used During Year Changes in Assets and Liabilities:	523 31,564			523 31,564
(Increase)/Decrease in Accounts Receivable (Increase)/Decrease in Commodities Inventory Increase/(Decrease) in Deferred Revenue Increase/(Decrease) in Accounts Payable Increase/(Decrease) in Accrued Salaries and Benefits Increase/(Decrease) in Intergovernmental Payable Increase/(Decrease) in Compensated Absences Payable	32 5,779 (3,403) (13,164) 1,849 (1,148) (9,770)			32 5,779 (3,403) (13,164) 1,849 (1,148) (9,770)
Total Adjustments	12,262			12,262
Net Cash Provided (Used) by Operating Activities	(\$92,057)	(\$393)	\$8,192	(\$84,258)
Reconciliation of Nonexpendable Trust Fund Cash Balance as of	of June 30, 199	99:		
Total Cash and Cash Equivalents per Balance Sheet, Trust and Ag Cash and Cash Equivalents - Expendable Trust Funds and Agency	•			\$110,831 43,868
Cash and Cash Equivalents - Nonexpendable Trust Funds as	of June 30, 19	99		\$66,963

The notes to the general-purpose financial statements are an integral part of this statement.

### NOTES TO THE GENERAL-PURPOSE FINANCIAL STATEMENTS JUNE 30, 1999

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

Lake Local School District is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by state statute and/or federal guidelines.

The District is located in a rural community in Northwest Ohio. The School District is the 319th largest in the State of Ohio (among 628 school districts) in terms of enrollment. It is staffed by 59 non-certificated employees, 98 certificated full-time teaching personnel who provide services to 1,792 students and other community members.

The reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Lake Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District does not have any component units.

The School District is associated with three organizations as follows: Northwest Ohio Computer Association, and Penta County Vocational School, which are defined as a jointly governed organizations; and the Ohio School Boards Association Workers' Compensation Group Rating Plan, which is an insurance purchasing pool. These organizations are presented in Notes 16 and 17 to the general-purpose financial statements.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Lake Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its proprietary activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the School District's accounting policies are described below.

#### A. Basis Of Presentation - Fund Accounting

The School District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain School District functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special restrictions or limitations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities not recorded in the funds because they do not directly affect net available expendable resources.

For financial statement presentation purposes, the various funds of the School District are grouped into the following generic fund types under the broad fund categories governmental, proprietary, and fiduciary.

#### 1. Governmental Fund Types

Governmental funds are those through which most governmental functions of the School District are financed. The acquisition, use, and balances of the School District's expendable financial resources and the related current liabilities (except those accounted for in proprietary funds and trust funds) are accounted for through governmental funds. The following are the School District's governmental fund types:

<u>General Fund</u> - The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Special Revenue Funds</u> - Special revenue funds are used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditure for specified purposes.

<u>Debt Service Fund</u> - The debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term obligation principal, interest, and related costs.

<u>Capital Projects Funds</u> - The capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds or trust funds).

#### 2. Proprietary Fund Types

Proprietary funds are used to account for the School District's ongoing activities which are similar to those found in the private sector. The following are the School District's proprietary fund types:

<u>Enterprise Funds</u> - Enterprise funds are used to account for School District activities that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

<u>Internal Service Fund</u> - Internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis.

#### 3. Fiduciary Fund Types

Fiduciary funds are used to account for assets held by the School District in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The School District's fiduciary funds include expendable trust, nonexpendable trust, and agency funds. Expendable trust funds are accounted for in essentially the same manner as governmental funds. Nonexpendable trust funds are accounted for in essentially the same manner as proprietary funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### 4. Account Groups

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of a general nature, the following account groups are used:

<u>General Fixed Assets Account Group</u> - This account group is established to account for all fixed assets of the School District, other than those accounted for in the proprietary or trust funds.

<u>General Long-Term Obligations Account Group</u> - This account group is established to account for all long-term obligations of the School District except those accounted for in the proprietary or trust funds.

#### B. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types and expendable trust funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary funds and nonexpendable trust funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Proprietary and nonexpendable trust fund operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made.

The modified accrual basis of accounting is followed for the governmental, expendable trust, and agency funds. Under this basis, revenues are recognized in the accounting period when they become both measurable and available. "Measurable" means the amount of the transaction can be

determined and "available" means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period for the School District is sixty days after fiscal year end.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: interest, tuition, grants, and student fees.

The School District reports deferred revenues on its combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the measurable and available criteria for recognition in the current period. In the subsequent period, when both revenue recognition criteria are met, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized. Property taxes measurable as of June 30, 1999, and delinquent property taxes, whose availability is indeterminable and which are intended to finance fiscal year 1999 operations, have been recorded as deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

The accrual basis of accounting is utilized for reporting purposes by the proprietary fund types and the nonexpendable trust fund. Revenues are recognized in the accounting period in which they are earned, and expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenue.

#### C. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education. All modifications at the function level or below can be made by the Treasurer within each fund without Board approval.

Advances in and Advances out are not required to be budgeted since they represent a temporary cash flow resource and are intended to be repaid.

#### 1. Tax Budget

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are

publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates.

By no later than January 20, the Board-adopted budget is filed with the Wood County Budget Commission for rate determination.

#### 2. Estimated Resources

Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the School District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 1999.

#### 3. Appropriations

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution must be legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the School District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals by fund. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year, several supplemental appropriations were legally enacted; however, none of these amendments were significant.

The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds other than agency funds, consistent with statutory provisions.

#### 4. Encumbrances

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. Expenditures plus encumbrances may not legally exceed appropriations. On the GAAP basis, encumbrances outstanding at fiscal year end are reported as a reservation of fund balance for subsequent-year expenditures for governmental funds and reported in the notes to the financial statements for proprietary funds.

#### 5. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

#### D. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### E. Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through School District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the combined balance sheet. During fiscal year 1999, investments were limited to certificates of deposit and STAR Ohio.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposit are reported at cost.

The School District has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during fiscal year 1999. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on June 30, 1999.

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

#### F. Inventory

Inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available expendable resources even though it is a component of net current assets. Inventories of proprietary funds consist of donated food, purchased food, and school supplies held for resale and are expended when used. There was no inventory in the governmental funds at June 30, 1999.

#### G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 1999, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

#### H. Restricted Funds

Restricted assets in the general fund represent cash set aside to establish a budget stabilization reserve. This reserve is required by State statute and can be used only after receiving approval from the State Superintendent of Public Instruction. The total restricted cash as of June 30, 1999 was \$54,153. A fund balance reserve has also been established.

#### I. Fixed Assets and Depreciation

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction costs are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed assets account group. Fixed assets utilized in the proprietary funds are capitalized in the fund. All fixed assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of one thousand dollars. The School District does not have any infrastructure.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Improvements are capitalized. Improvements to fund fixed assets are depreciated over the remaining useful lives of the related fixed assets.

Assets in the general fixed assets account group are not depreciated. Depreciation of furniture and equipment in the enterprise funds is computed using the straight-line method over an estimated useful life of five to twenty years.

#### J. Intergovernmental Revenues

For governmental funds, intergovernmental revenues, such as entitlements and grants awarded on a non-reimbursement basis, are recorded as receivables and revenues when measurable and available. Reimbursement type grants are recorded as receivables and revenues when the related expenditures are incurred. Other than commodities, grants and entitlements for proprietary fund operations are recognized as non-operating revenues in the accounting period in which they are earned and become measurable.

The School District currently participates in several State and Federal programs, categorized as follows:

#### **Entitlements**

**General Fund** 

State Foundation Program
State Property Tax Relief
School Bus Purchase Reimbursement

#### Non-Reimbursable Grants

Special Revenue Funds

Cooperative Learning

Venture Capital

Auxiliary Services

**Education Management Information Systems** 

Public School Preschool

Disadvantaged Pupil Impact Aid

Title I

Title VI

Title VI-B

**Drug-Free Schools** 

Goals 2000 Intervention

Professional Development Block Grant

Capital Projects Funds

School Net Plus

Technology Equity

#### **Reimbursable Grants**

General Fund

**Driver Education** 

Proprietary Funds

National School Lunch Program Government Donated Commodities

#### K. Interfund Assets/Liabilities

Receivables and payables resulting from transactions between funds for services provided or goods received are classified as "due from other funds" or "due to other funds" on the balance sheet. Short-term interfund loans are classified as "interfund receivables" and "interfund payables". Long-term interfund loans are classified as "advances to/from other funds" and are equally offset by a fund balance reserve account which indicates that they do not constitute available expendable resources since they are not a component of net current assets. As of June 30, 1999 the balance of interfund assets/liabilities was zero.

#### L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

For governmental funds, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the general long-term obligations account group. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

#### M. Accrued Liabilities and Long-Term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgements, compensated absences, contractually required pension contributions, and special termination benefits that will be paid from governmental funds are reported as a liability in the general long-term obligations account group to the extent that they will not be paid with current available expendable financial resources. Bonds, capital leases, and long-term loans are reported as a liability of the general long-term obligations account group until due.

Long-term debt and other obligations financed by proprietary funds are reported as liabilities in the appropriate proprietary funds.

Under Ohio law, a debt service fund must be created and used for the payment of tax and revenue anticipation notes. Generally accepted accounting principles requires the reporting of the liability in the funds that received the proceeds.

#### N. Bond Premiums and Discounts

For governmental fund types, bond premiums and discounts, as well as issuance costs, are recognized during the current period. Bond proceeds are reported as an other financing source net of the applicable premium or discount. Issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures.

#### O. Interfund Transactions

Quasi-external transactions are accounted for as revenues and expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

Nonrecurring or non-routine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

#### P. Fund Balance Reserves

The School District records reservations for portions of fund equity which are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves are established for encumbrances, prepaids, debt service, property taxes, budget stabilization, and contributions to the nonexpendable trust fund that must be kept intact. The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute.

#### Q. Total Columns on General-Purpose Financial Statements

Total columns on the general-purpose financial statements are captioned "Total - (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or cash flows in conformity with generally

accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### **NOTE 3 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations, and changes in fund balances/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Comparison (Non-GAAP Budgetary Basis) - All Governmental Fund Types and Similar Trust Fund and the Combined Statement of Revenues, Expenses and Changes in Retained Earning/ Fund Balances - Budget and Actual Comparison (Non-GAAP Budgetary Basis) - All Proprietary Fund Types and Similar Trust Fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures/expenses for all funds (budget basis) rather than as a reservation of fund balance for governmental fund types and as note disclosure in the proprietary fund type (GAAP basis).
- 4. For proprietary funds, the acquisition and construction of capital assets are reported on the operating statement (budget basis) rather than as balance sheet transactions (GAAP basis).
- 5. Proceeds from and principal payments on bond and revenue anticipation notes are reported on the operating statement (budget basis) rather than as balance sheet transactions (GAAP basis).
- 6. The School District repays short-term note debt from the debt service fund (budget basis) as opposed to the fund that received the proceeds (GAAP basis). Debt service fund resources used to pay both principal and interest have been allocated accordingly.

An analysis of the difference in fund balance at June 30, 1999, as determined under the GAAP basis and budget basis follows:

Governmental and Similar Trust Funds	General	Special Revenue	Debt Service	Capital Projects	Ex	pendable Trust
GAAP basis	\$ 1,557,285	\$ 219,071	\$ 186,083	\$ 205,018	\$	27,003
Revenue accruals	(5,143,861)	(2,177)	(237,213)	(206,853)		
Expenditure accruals	5,904,174	26,038	225,819	200,693		
Prepaid items	(19,623)	(66)				
Encumbrances	(100,288)	(45,583)		(132,396)		(100)
Budget basis	\$ 2,197,687	\$ 197,283	\$ 174,689	\$ 66,462	\$	26,903

Proprietary and Similar Trust Funds	E	Internal Enterprise Service		Non	expendable Trust	
GAAP basis	\$	9,455	\$	6,940	\$	66,963
Revenue accrual		(21,371)				
Expense accrual		50,354				
Inventory held for resale		(3,185)				
Encumbrances		(15,155)		(2,031)		
Budget basis	\$	20,098	\$	4,909	\$	66,963

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of School District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or other obligations or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by

at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;

- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions.
- 6. The State Treasurer's investment pool (STAR Ohio);
- Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time;
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Cash on Hand

At fiscal year end, the School District had \$100 in undeposited cash on hand which is included on the balance sheet of the School District as part of "equity in pooled cash and cash equivalents".

The following information classifies deposits and investments by categories of risk as defined in GASB Statement 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements".

#### **Deposits**

At fiscal year end, the carrying amount of the School District's deposits was \$1,305,500 and the bank balance was \$1,546,765. Of the bank balance, \$200,000 was covered by federal depository insurance and \$1,346,765 was uninsured and uncollateralized. Although the securities serving as collateral were held by the pledging financial institution's trust department in the School District's name and all State statutory requirements for the deposit of money had been followed, noncompliance with federal requirements would potentially subject the School District to a successful claim by the Federal Deposit Insurance Corporation.

#### Investments

The School District's investments are categorized below to give an indication of the level of risk assumed by the School District at fiscal year end. Category 1 includes investments that are insured or registered or for which the securities are held by the School District or its agent in the School District's name. Category 2 includes uninsured and unregistered investments which are held by the counterparty's trust department or agent in the School District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the School District's name. The School District's investments consisted solely of STAR Ohio, an investment pool operated by the Ohio State Treasurer, are unclassified investments since they are not evidenced by securities that exist in physical or book entry form.

	Carrying Value	Fair Value		
STAR Ohio	\$ 1,761,815	\$ 1,761,815		

The classification of cash and cash equivalents and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9, "Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting,".

A reconciliation between the classifications of cash and investments on the combined financial statements and the classification per GASB Statement No. 3 is as follows:

Cash and Cash Equivalents/ Deposits	Investments
\$ 3,067,415 (100)	\$ 0
(1,761,815)	1,761,815
\$ 1,305,500	\$ 1,761,815
	Equivalents/ Deposits \$ 3,067,415 (100) (1,761,815)

#### **NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real, public utility, and tangible personal (used in business) property located in the School District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year, were levied April 1 and are collected with real property taxes. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. All property is required to be revalued every six years. Public utility property taxes are assessed on tangible personal property at 88 percent of true value (with certain exceptions) and on real property at 35 percent of true value. Tangible personal property taxes are levied after April 1 on the value listed as of December 31 of the current year. Tangible personal property assessments are 25 percent of true value.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The School District receives property taxes from Wood County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 1999, are available to finance fiscal year 1999 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, tangible personal property, and public utility taxes which became measurable as of June 30, 1999. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance at June 30 is recognized as revenue.

The assessed values upon which fiscal year 1998 taxes were collected are:

	1998 Secor Collection		1999 First-Half	Collections	
	Amount	Percent	Amount	Percent	
Agricultural/Residential					
and Other Real Estate	\$ 120,931,440	69.25	\$ 124,157,620	70.30	
Public Utility	25,076,690	14.36	25,266,390	14.31	
Tangible Personal Property	28,619,335	16.39	27,184,227	15.39	
Total Assessed Value	\$ 174,627,465	100.00	\$ 176,608,237	100.00	
Tax rate per \$1,000 of					
assessed valuation	\$50.10		\$50.10		

#### **NOTE 6 - RECEIVABLES**

Receivables at June 30, 1999, consisted of both property and income taxes, accounts (rent, billings for user charged services, and student fees), interfund, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds.

A summary of the principal items of intergovernmental receivables follows:

	 mounts
General Fund	\$ 350
Enterprise Fund	\$ 20,624

#### **NOTE 7 - FIXED ASSETS**

A summary of the enterprise funds' fixed assets at June 30, 1999, follows:

Furniture and Equipment	\$ 133,360
Less Accumulated Depreciation	 133,100
Net Fixed Assets	\$ 260

A summary of the changes in general fixed assets during fiscal year 1999 follows:

Asset Category	Balance at 6/30/98	Addition	s Deletions	Balance at 6/30/99
Land and Improvements	\$ 49,316	\$ 1,94	19 \$ 0	\$ 51,265
Buildings and Improvements	2,533,230	233,81	19	2,767,049
Furniture, Fixtures, and Equipment	1,809,717	194,58	8,359	1,995,940
Vehicles	954,704	123,13	53,048	1,024,786
Total	\$ 5,346,967	\$ 553,48	80 \$ 61,407	\$ 5,839,040

#### **NOTE 8 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, error and omissions, injuries to employees, and natural disasters.

During 1999, the District contracted with Nationwide/Wausau Insurance Company for general liability insurance and Indiana Insurance Company for property and boiler and machinery insurance. Professional liability is protected by Nationwide Insurance Company with \$2,000,000 each occurrence, \$5,000,000 aggregate limit.

Vehicles are covered by Indiana Insurance Company and hold a \$100 deductible for comprehensive and \$250 for collision. Automobile liability has a \$1,000,000 combined single limit of liability. Settled claims have not exceeded this commercial coverage in any of the past three years.

The District pay the State Worker's Compensation System, a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

The District provides employee life insurance and accidental death and dismemberment insurance to its employees through Coresource in the following amounts, \$35,000 for certified employees and \$30,000 for its classified employees and for administrators an amount equal to their salary.

The School District is a member of a cooperative group of Wood County Schools established to provide a self-insurance fund to pay medical/surgical, and prescription drug benefits of employees and their covered dependents. The medical insurance program operates under the control of a Board of Trustees representing the member school and is administered by Coresource of Westerville, Ohio. The plan provides a medical/surgical plan with a \$50 single and \$100 family deductible. The plan also provides prescription drug care. An alternative plan is also offered through Paramount with the same deductible rates and is administered by Coresource of Westerville, Ohio. Dental care is provided through United Concordia and vision insurance through Vision Service Plan.

#### **NOTE 9 - DEFINED BENEFIT PENSION PLANS**

#### A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement benefits and disability benefits, annual cost-of-living adjustments and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by State statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 45 North Fourth Street, Columbus, Ohio 43215.

Plan members are required to contribute 9 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current rate is 14 percent of annual covered payroll. For fiscal year 1998, 9.79 percent was the portion to fund pension obligations. The contribution requirements of plan members and employees are established and may be amended, up to statutory maximum amounts, by the SERS Retirement Board. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 1999, 1998, and 1997 were \$182,467, \$173,911, and \$167,481, respectively. 39 percent has been contributed for fiscal year 1999 and 100 percent for fiscal years 1998 and 1997. \$111,761, representing the unpaid contribution for fiscal year 1999, is recorded as a liability within the respective funds and the general long-term obligations account group.

#### B. State Teachers Retirement System

The Lake Local School District contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available financial report that includes financial statements and required supplementary information for STRS. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771.

Plan members are required to contribute 9.3 percent of their annual covered salary and the Lake Local School District is required to contribute 14 percent, 10.5 percent was the portion used to fund pension obligations. Contribution rates are established by STRS, upon recommendation of its

consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. The School District's required contributions for pension obligations to STRS for the fiscal years ended June 30, 1999, 1998, and 1997 were \$680,620, \$660,840, and \$625,047, respectively. 85 percent has been contributed for fiscal year 1999 and 100 percent for fiscal years 1998 and 1997. \$101,042, representing the unpaid contributions for fiscal year 1999, is recorded as a liability within the respective funds.

#### **NOTE 10 - POSTEMPLOYMENT BENEFITS**

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

For STRS, all benefit recipients are required to pay a portion of health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14 percent of covered payroll. The board currently allocates employer contributions equal to two percent of covered payroll to the Health Care Reserve Fund for which payments for health care benefits are paid. As of July 1, 1997, eligible benefit recipients totaled 88,718. For the fiscal year ended June 30, 1997, net health care costs paid by STRS were \$192,077,000.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, disability, and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

For this fiscal year, employer contributions to fund health care benefits were 4.21 percent of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 1997, the minimum pay has been established at \$12,400. The surcharge rate added to the unallocated portion of the 14 percent employer contribution rate provides for maintenance of the asset target level for the health care fund. The number of participants currently receiving health care benefits is 48,200. For the fiscal year ended June 30, 1997, net health care costs paid by SERS were \$97,429,197.

#### **NOTE 11 - COMPENSATED ABSENCES AND JUDGEMENTS**

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn up to twenty days of vacation per fiscal year, depending upon length of service. Vacation days are credited to classified employees on the anniversary of their employment and must be used within the next twelve months. Accumulated, unused vacation time is paid to classified employees upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 270 days. A percentage of unused sick time is paid at retirement at a rate of 25 percent of accumulated sick leave to a maximum of sixty-seven and one half days at the daily rate of pay being received at the time of final service. Accumulated vacation and sick leave of Governmental Fund type employees have been recorded in the appropriate Governmental Fund as a current liability to the extent that the amounts are expected to be payable within the current

period. The balance of the liability is recorded in the General Long-Term Obligation Account Group. Vacation and sick leave for employees paid from the Proprietary Funds is recorded as an expense when earned and as a fund liability.

#### NOTE 12 - CAPITAL LEASES - LESSEE DISCLOSURE

The School District has entered into capitalized leases for equipment and furniture and fixtures. Each lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the combined financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

General fixed assets consisting of equipment and furniture and fixtures have been capitalized in the general fixed assets account group in the amount of \$312,899. This amount represents the present value of the minimum lease payments at the time of acquisition. A corresponding liability was recorded in the general long-term obligations account group. Principal payments in fiscal year 1999 totaled \$67,673 in the governmental funds.

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 1999.

Fiscal Year Ending June 30,	(	GLTOAG
2000	\$	77,975
2001		35,326
2002		35,326
2003		2,944
Total		151,571
Less: Amount Representing Interest		13,119
Present Value of Net Minimum Lease Payments	\$	138,452

#### **NOTE 13 - LONG-TERM OBLIGATIONS**

The changes in the School District's long-term obligations during fiscal year 1999 were as follows:

	Principal Outstanding 6/30/98	Α	additions	D	eductions	Principal Outstanding 6/30/99
School Improvement Bonds - Interest Rate: 4.4%	\$ 2,440,000	\$	0	\$	145,000	\$ 2,295,000
Energy Conservation Notes HB 264 Interest Rate: 4.35 to 5.10%	530,182				57,092	473,090
Total Long-Term Bonds and Loans	2,970,182				202,092	2,768,090
Capital Leases	166,903		39,222		67,673	138,452
Accrued Benefits	72,529				5,727	66,802
Compensated Absences	1,304,488		8,595			1,313,083
Total General Long-Term Obligations	\$ 4,514,102	\$	47,817	\$	275,492	\$ 4,286,427

Additions and deletions of accrued benefits and compensated absences are shown net since it is impractical for the District to determine these amounts separately.

The annual requirements to amortize all bond and note debt outstanding as of June 30, 1999, including interest payments of \$867,177 and \$87,305 are as follows:

Year Ending June 30, 1999	(	General Obligation Bonds		HB 264 enservation Notes	Total		
2000	\$	284,460	\$	80,057	\$	364,517	
2001		286,202		80,057		366,259	
2002		287,165		80,057		367,222	
2003		287,317		80,057		367,374	
2004		291,093		80,057		371,150	
2005-2010		1,725,940		160,110		1,886,050	
Total	\$	3,162,177	\$	560,395	\$	3,722,572	

#### **NOTE 14 - STATUTORY RESERVES**

The District is required by state law to set aside certain general fund revenue amounts, as defined, into various reserves. During the fiscal year ended June 30, 1999, the reserve activity was as follows:

	Textbook Reserve		Capital Maintenance Reserve		Budget Stabilization Reserve		Total	
Balance 7/1/1998 Required Set-Aside Offset Credits	\$ 0 144,406	\$	0 144,406 (221,467)	\$	53,431 722	\$	53,431 289,534 (221,467)	
Qualifying Expenditures Total	\$ (145,296)	\$	(77,061)	\$	54,153	\$	(145,296) (23,798)	
Cash balance carried forward to following year 1999				\$	54,153	\$	54,153	

Although the School District had off-sets and qualifying disbursements during the year that reduced the setaside amounts below zero, these extra amounts may not be used to reduce the set-aside requirements of future years. Negative amounts are therefore not presented as being carried forward to the next fiscal year.

#### **NOTE 15 - SEGMENT INFORMATION FOR ENTERPRISE FUNDS**

The School District maintains two enterprise funds to account for the operations of food service and uniform school supplies. The table below reflects the more significant financial data relating to the enterprise funds of the Lake Local School District as of and for the fiscal year ended June 30, 1999.

	Food Service		Uniform School Supplies		E	Total Enterprise Funds	
Operating Revenues	\$	280,023	\$	47,928	\$	327,951	
Operating Expenses Less Depreciation		390,525		41,222		431,747	
Depreciation Expense		523				523	
Operating Income (Loss)		(111,025)		6,706		(104,319)	
Donated Commodities		31,564				31,564	
Operating Grants		110,404				110,404	
Other Income		429				429	
Net Income		31,372		6,706		38,078	
Net Working Capital		22,201		9,323		31,524	
Total Assets		50,487		9,323		59,810	
Total Equity		132		9,323		9,455	
Encumbrances Outstanding at June 30, 1999		15,000		155		15,155	

#### **NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS**

#### A. Northwest Ohio Computer Association

The Educational Service Center is a participant in the Northwest Ohio Computer Association (NWOCA) which is a computer consortium. NWOCA serves forty public education entities and over

fifty non-public education entities in Defiance, Fulton, Henry, Lucas, Williams, and Wood counties in northwestern Ohio. NWOCA is owned and operated by the Northern Buckeye Education Council (NBEC). NWOCA and NBEC provide data processing services, student services and educational technology services to the member school districts.

#### B. Penta County Joint Vocational School

The Penta County Joint Vocational School is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the participating school districts' elected boards, which possesses its own budgeting and taxing authority. To obtain financial information write to the Penta County Joint Vocational School, Carrie Herringshaw, who serves as Treasurer, at 30095 Oregon Road, Perrysburg, Ohio 43551-4594.

#### **NOTE 17 - INSURANCE PURCHASING POOL**

Ohio School Boards Association Workers' Compensation Group Rating Plan - The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### **NOTE 18 - CONTINGENCIES**

#### A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 1999.

#### B. Foundation Program

On March 24, 1997, the Ohio Supreme Court rendered a decision declaring certain portions of the Ohio school funding plan unconstitutional. The Court stayed the effect of its ruling for one year to allow the State's legislature to design a plan to remedy the perceived defects in that system. Declared unconstitutional was the State's "school foundation program", which provides significant amounts of monetary support to this District.

Since the Supreme Court ruling, numerous pieces of legislation have been passed by the Ohio General Assembly in an attempt to address the issues identified by the Court. The Court of Common Pleas in Perry County has reviewed the new laws, and, in a decision issued on February 26, 1999, determined they are not sufficiently responsive to the constitutional issues raised under the "thorough and efficient" clause of the Ohio Constitution. The State has appealed the decision made by the Court of Common Pleas to the Ohio Supreme Court. At this time, the Ohio Supreme Court has not rendered an opinion on this issue. The decision of the Court of Common Pleas in Perry County has been

stayed by the Ohio Supreme Court, and, as such, school districts are still operating under the laws that the Common Pleas Court declared unconstitutional.

As of the date of these financial statements, the School District is unable to determine what effect, if any, this ongoing litigation will have on its future State funding under this program and on its financial operations.

#### NOTE 19 - YEAR 2000 ISSUE

The year 2000 issue is the result of shortcomings in many electronic data processing systems and other electronic equipment that may adversely affect the government's operations.

Lake Local School District has completed an inventory of computer systems and other electronic equipment that may be affected by the year 2000 issue and that are necessary to conducting District operations and has identified such systems as being financial reporting, payroll and employee benefits, and educational statistics reporting (through the State's Education Management and Information System (EMIS)). The District has five school buildings with power systems which have extensive efficiency utilization measures within the systems. The District contracts with Honeywell, Inc. Per a letter received from Honeywell, Honeywell confirms that the Y7505 M & O Link has been analyzed and tested. The hardware and software will properly process and use dates before, during, and after the transition from December 31, 1999 to January 1, 2000.

The District uses the State of Ohio Uniform School Accounting System software for its financial reporting, and the State of Ohio Uniform Staff Payroll System software for its payroll and employee benefits. The State is responsible for remediating these systems.

Ottawa County and Wood County collect property taxes for distribution to the Lake Local School District. Ottawa County and Wood County is responsible for remediating the tax collection system.

Representatives from Toledo Edison, Columbia Gas, and Ameritech have assured the District that they anticipate no major problems in service delivery.

The State of Ohio distributes a substantial sum of money to the District in the form of "Foundation" and federal and state grant payments. Further, the State processes a significant amount of financial and non-financial information about the District through EMIS. The State is responsible for remediating these systems.

To the best of management's knowledge and belief, as of January 11, 2000 the School District experienced no interruption of operations or services related to the Year 2000 issue. However, because of the unprecedented nature of the Year 2000 issue, matters may yet arise, and parties with whom the School District does business may also experience Year 2000 readiness issues that are as yet, unknown.



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### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Lake Local School District Wood County 28025 Main Street Millbury, Ohio 43447-9602

To the Board of Education:

We have audited the financial statements of Lake Local School District, Wood County, as of and for the year ended June 30, 1999, and have issued our report thereon dated January 11, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether Lake Local School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted a certain immaterial instance of noncompliance that we have reported to management of Lake Local School District in a separate letter dated January 11, 2000.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Lake Local School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of Lake Local School District in a separate letter dated January 11, 2000.

Lake Local School District Wood County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of management and the Board of Education and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

January 11, 2000



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### WOOD COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 1, 2000**