Corrections Commission of Northwest Ohio Williams County

Financial Condition
As of
December 31, 2002

Together with Auditor's Report



Board of Corrections Commission of Northwest Ohio Corrections Commission of Northwest Ohio 3151 Road 24.25 Route 1, Box 100-A Stryker, OH 43557

We have reviewed the Independent Auditor's Report of the Corrections Commission of Northwest Ohio, Williams County, prepared by Kevin L. Penn, Inc., for the audit period January 1, 2002 through December 31, 2002. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Corrections Commission of Northwest Ohio is responsible for compliance with these laws and regulations.

BETTY MONTGOMERY Auditor of State

Butty Montgomeny

July 18, 2003



CORRECTIONS COMMISSION OF NORTHWEST OHIO WILLIAMS COUNTY

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CORRECTIONS COMMISSION OF NORTHWEST OHIO WILLIAMS COUNTY

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General Fund Type: Operating Fund

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New Beginnings

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PROPRIETARY FUND TYPE:

Enterprise Fund Type:

Inmate Fund

FIDUCIARY FUND TYPES:

Agency Fund Types:

Fulton County Fund

City of Toledo Fund

Defiance County Fund

Williams County Fund

Henry County Fund

Lucas County Fund

Intake Fund

Work Release Fund

Reliance Financial Services



Certified Public Accountant 13212 Shaker Square, Suite 100 Cleveland, Ohio 44120 (216) 283-1535 Fax: (216) 283-5724

Independent Auditor's Report

Board of Corrections Commission of Northwest Ohio Williams County, Ohio

I have audited the accompanying financial statements of Corrections Commission of Northwest Ohio as December 31, 2002 and for the year then ended, as listed in the table of contents. These financial statements are the responsibility of management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management as well as evaluating the overall presentation of the financial statements. I believe that my audit provides a reasonable basis for my opinion

As discussed Note 1, the Commission prepares its financial statements on a basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In my opinion, the financial statements referred to above present fairly, in all material respects, the cash, investments and fund cash balances, of Corrections Commission of Northwest Ohio as of December 31, 2002, and its combined cash receipts and disbursements and its combined budgeted and actual receipts and budgeted and actual disbursements and encumbrances, for the year then ended, on the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, I have also issued a report dated April 21, 2003 on my consideration of Corrections Commission of Northwest Ohio's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

This report is intended solely for the information and use of the management, auditor of state and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Kevin L. Penn, Inc.

April 21, 2003

Corrections Commission of Northwest Ohio Williams County Combined Statement of Cash and Fund Cash Balances - All Fund Types December 31, 2002

POOLED CASH AND INVESTMENTS

Cash and Cash Equivalents	\$2,556,005
Cash on Hand	200
Total	\$2,556,205

CASH BALANCES BY FUND TYPE

Governmental Fund Type:

General Fund	\$551,494
Special Revenue Funds	18,391

Proprietary Fund Type:

Enterprise Fund	203,827
Agency Fund	1,782,493
Total	\$2,556,205

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Corrections Commission of Northwest Ohio Williams County Combined Statement of Cash Receipts, Disbursements and Changes in Fund Cash Balances All Governmental Fund Types For the Year Ended December 31, 2002

	Governmental Fund Types		Totals
		Special	(Memorandum
	General	Revenue	Only)
Operating Cash Receipts:			<u> </u>
Multi-Jurisdictional	\$11,252,968	_	\$11,252,968
Rental Revenue	202,125	_	202,125
Grant Revenue		\$270,246	270,246
Interest Income	46,710	Ψ210,240	46,710
Commissary Revenue	- 40,7 10		0
Telephone Commission	408,660	-	408,660
Miscellaneous Income	130,091		130,091
wiscellaneous income		-	130,091
Total Operating Cash Receipts	12,040,554	270,246	12,310,800
Operating Cash Disbursements:			
Salary, Wages and Benefits	8,150,399	142,729	8,293,128
Education, Training, Memberships and Dues	43,966	-	43,966
Insurance	289,152	-	289,152
Travel	8,538	3,873	12,411
Supply Expense	181,376	5,445	186,821
Contract Services	2,396,666	137,695	2,534,361
Postage Service	3,687	-	3,687
Utilities	492,718	3,233	495,951
Clothing and Linen	145,591		145,591
Motor Vehicles	52,331	1,166	53,497
Personnel Recruitment	4,893	- 1,100	4,893
Professional Services	18,878	-	18,878
	·	-	·
Dry Cleaning	68,258	- 1 200	68,258
Equipment Expense	199,380 	1,200	200,580
Total Operating Cash Disbursements	12,055,833	295,341	12,351,174
Excess of Receipts Over(Under)			
Disbursements before Nonoperating			
Cash Receipts/(Disbursements)	(15,279)	(25,095)	(40,374)
Nonoperating cash receipts/(disbursements):			
Other nonoperating receipts	-	-	-
Other nonoperating disbursements	-	-	-
Total nonoperating cash receipts/(disbursements)	0	0	0
Excess of Receipts Over			
(Under) Disbursements	(15,279)	(25,095)	(40,374)
Fund Cash Balance - January 1, 2002	566,773	43,486	610,259
Fund Cash Balance - December 31, 2002	\$551,494	\$18,391	\$569,885
The notes to the financial statements are an integral par		========	=======================================

Corrections Commission of Northwest Ohio Williams County Combined Statement of Cash Receipts, Disbursements and Changes in Fund Cash Balances All Proprietary Fund Types and Similar Fiduciary Funds For the Year Ended December 31, 2002

	Proprietary Fund Types	Fiduciary <u>Fund Types</u>	Totals
	<u>Enterprise</u>	Agency	(Memorandum <u>Only)</u>
Operating Cash Receipts:			ФО.
Multi-Jurisdictional Rental Revenue	-	-	\$0 0
Grant Revenue	_	-	0
Interest Income	\$1,764	_	1,764
Commissary Revenue	40,528	_	40,528
Miscellaneous Income	254,554	-	254,554
Total Operating Cash Receipts	296,846	0	296,846
Operating Cash Disbursements:			
Salary, Wages and Benefits	57,433	-	57,433
Education, Training, Memberships and Dues	16,155	-	16,155
Insurance	-	-	0
Travel	3,809	-	3,809
Supply Expense Contract Services	21,600 126,500	-	21,600 126,500
Postage Service	1,166	-	1,166
Utilities	-	-	0,100
Clothing and Linen	1,725	-	1,725
Motor Vehicles	,	_	0
Personnel Recruitment	-	-	0
Professional Services	-	-	0
Dry Cleaning	-	-	0
Equipment Expense	9,289	-	9,289
Total Operating Cash Disbursements	237,677	0	237,677
Excess of Receipts Over(Under)			
Disbursements before Nonoperating		_	
Cash Receipts/(Disbursements)	59,169 	0	59,169
Nonoperating cash receipts/(disbursements):		40.000.000	40,000,000
Other nonoperating receipts	-	12,288,696	12,288,696
Other nonoperating disbursements		(12,081,280)	(12,081,280)
Total nonoperating cash receipts/(disbursements)	-	207,416	207,416
Excess of Receipts Over			
(Under) Disbursements	59,169	207,416	266,585
Fund Cash Balance - January 1, 2002	144,658	1,575,077	1,719,735
Fund Cash Balance - December 31, 2002	\$203,827	\$1,782,493	\$1,986,320

Corrections Commision of Northwest Ohio Combined Statement of Receipts - Budget versus Actual For the Year Ended December 31, 2002

	Budget	Actual	Variance Favorable (Unfavorable)
Governmental:			
General	\$13,078,977	\$12,040,554	(\$1,038,423)
Special Revenue	380,854	270,246	(110,608)
	13,459,831	12,310,800	(1,149,031)
Proprietary:			
Enterprise	270,514	296,846	26,332
	270,514	296,846	26,332
Fiduciary:			
Agency	0	0	0
Total (memorandum only)	\$13,730,345	\$12,607,646	(\$1,122,699)
	==========	=========	=========

Corrections Commission of Northwest Ohio Combined Statement of Disbursements, and Encumbrances Compared with Expenditure Authority For the Year Ended December 31, 2002

	Prior Year Carryover Appropriations	2002 Appropriations	Total	Actual 2002 Disbursements	Encumbrances Outstanding at 12/31/2002	Total	Variance Favorable (Unfavorable)
Governmental Fund Type:							
General Fund	\$540,314	\$12,538,663	\$13,078,977	\$12,055,833	\$435,297	\$12,491,130	\$587,847
Special Revenue Funds	3,063	377,791	380,854	295,341	1,584	296,925	83,929
Proprietary Fund Type:							
Enterprise Fund	5,524	264,990	270,514	237,677	6,371	244,048	26,466
Total (Memorandum Only)	\$548,901	\$13,181,444 =======	\$13,730,345 ======	\$12,588,851 =======	\$443,252 =======	\$13,032,103 ======	\$698,242

NOTE 1 - DESCRIPTION OF THE ENTITY AND BASIS OF PRESENTATION

(As Required by Various Statutes)

A. DESCRIPTION OF THE ENTITY

The Correction Commission of Northwest Ohio (the "Commission") is a public entity organized September 30, 1987, under Section 307.93 of the Ohio Revised Code for the purpose of establishing a multicounty-municipal correction center, constructing that center, overseeing its operation and administration and promoting other cooperative programs relating to the center. The Commission superseded the Regional Planning Committee (the "Committee") which was formed to plan for the center and was disbanded on September.

The members of the Commission, who were also members of the Committee, are:

Lucas County Williams County
Defiance County Henry County
Fulton County City of Toledo

The receipts in the accompanying financial statements were received from the Members and others for the purpose stated above.

The Commission's management believes these financial statements present all activities for which the Commission is financially accountable.

B. BASIS OF PRESENTATION

The accounts of the Commission are organized on the basis of fund accounting. The various funds are summarized by type in the combined financial statements.

Amounts in the "Totals (Memorandum Only)" columns of the financial statements represent a summation of the financial statements line items of the fund types and account groups. These amounts are presented for analytical purposes only.

C. FUND ACCOUNTING

The Commission uses fund accounting to segregate cash and investments that are restricted as to use. The Commission classifies its funds into the following types:

Governmental Fund Types:

<u>General Fund</u>. This fund is the general operating fund of the Commission. It is used to account for all financial resources except those required by law or contract to be restricted.

<u>Special Revenue Funds</u>. These funds are used to account for the proceeds of specific sources (other than expendable trusts or for major capital projects) that are legally restricted to expenditure for specified purposes.

Proprietary Fund Types:

The proprietary fund is used to account for the Commission's ongoing activities which are similar to those found in the private sector. The following is the Commission's proprietary fund type:

<u>Enterprise Fund</u>. This fund is used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing certain goods or services will be recovered through user charges.

Fiduciary Fund Types:

The fiduciary funds account assets held by the Commission's in a trustees capacity or as an agent on behalf of others.

<u>Agency Funds</u>. These funds are purely custodial in nature and does not present results of operations or have a measurement focus.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The significant accounting policies followed in the preparation of these financial statements are summarized below.

A. <u>BASIS OF ACCOUNTING</u>:

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosures of material matters, as prescribed or permitted by the Auditor of State

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

B. FUNDING

Annually the Commission estimates costs for the next fiscal year. Such estimates are considered by the Members and are then modified or accepted by the Members. Each Member thereafter remits its share of the Commission's costs to the Commission in the amount and at the times directed by the fiscal agent. If the aggregate of the Member's contributions for the estimated costs for a fiscal year are insufficient to pay the Commission's expenses, then the fiscal agent shall assess each Member its proportional share of the additional cost.

C. BUDGETARY PROCESS

Budgets are prepared annually, in accordance with the Ohio Revised Code.

ENCUMBRANCES

Encumbrances outstanding at year end are cancelled, and reappropriated in the subsequent year.

APPROPRIATIONS

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Commission must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

ESTIMATED RESOURCES

Estimated resources include estimates of cash to be received (budgeted receipts) plus beginning of the year fund cash balances.

D. PROPERTY, PLANT AND EQUIPMENT

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

E. <u>UNPAID VACATION AND SICK LEAVE</u>

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Commission.

NOTE 3 - DEPOSITS AND INVESTMENTS

<u>Legal Requirements</u>. Monies held by the Commission are classified by State statute into two categories. Active monies means an amount of public monies determined to be necessary to meet current demands upon the Commission treasury. Active monies must be maintained either as cash in the Commission treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the Commission which are not considered active are classified as inactive. Inactive monies may be deposited or invested in the following securities:

- 1. Bonds, notes, or other obligations of, or guaranteed by, the United States, or those for which the faith of the United States is pledged for the payment of principal and interest;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality;
- 3. Written repurchase and reverse repurchase agreements in the securities listed above;
- 4. Bond and other obligations of the State of Ohio, its political subdivision, or other units or agencies of this State or its political subdivisions;
- 5. Time certificates of deposit or savings or deposit accounts, including but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
- 7. The State Treasurer's investment pool (STAR Ohio).

Protection of the Commission's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At year-end, the Commission had \$200 in undeposited cash on hand which is included as part of "Pooled Cash and Cash Investments". This amount is uninsured and uncollateralized.

NOTE 3 - DEPOSITS AND INVESTMENTS (continued)

<u>Deposits.</u> At year-end, the carrying amount of the Commission's deposits was \$695,038 and the bank balance was \$867,625. Of the bank balance, \$100,000 was covered by federal depository insurance, by collateral held by the Commission, or by collateral held by a qualified third party trustee in the name of the Commission and \$767,625 was covered by collateral held by third party trustees pursuant to Section 135.181, Revised Code, in collateral pools securing all public funds on deposit with specific depository institutions.

The Commission has invested funds in the State Treasury Asset Reserve of Ohio (STAROhio), during 2002. STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the state to pool their funds for investment purposes.

STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on December 31, 2002. At year end, the carrying amount of the Commission's deposits with Star Ohio was \$5,099 and the market value was \$5,099.

<u>Investments.</u> Statutory provisions require that the Corrections Commission of Northwest Ohio hold all securities acquired by the Corrections Commission of Northwest Ohio or deposit them with a qualified trustee pursuant to Section 135.18, Revised Code. Securities acquired under a repurchase agreement must be deposited with such a trustee unless the counterparty is a designated depository of the Corrections Commission of Northwest Ohio for the current period of designation of depositories, in which case the securities may be held in trust by the depository. At the end of each day, the Corrections Commission of Northwest Ohio withdraws surplus funds from the account and invests the monies in an overnight repurchase agreement. The Corrections Commission of Northwest Ohio does not purchase any specific security in this manner, but the investment is collateralized by pledged securities held by a third party in the name of the bank.

GASB Statement 3 "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements' requires that local governments disclose the carrying amounts and market value of investments, classified by risk. Category 1 includes investments that are insured or registered, or securities held by the Corrections Commission of Northwest Ohio or its agent in the Corrections Commission of Northwest Ohio. Category 2 includes uninsured and unregistered, with securities held by the counter-party trust department or agent in the Corrections Commission of Northwest Ohio. Category 3 includes uninsured and unregistered, with securities held by the counterparty, or by its trust department or agent but not in the Corrections Commission of Northwest Ohio. STAR Ohio is unclassified investments since they are not evidenced by securities that exist in physical or book entry form.

	Category 1	Fair <u>Value</u>	Market <u>Value</u>
Repurchase Agreements	\$ 1,855,868 ======	\$ 1,855,868 ======	\$ 1,958,799 ======
	1.1		

NOTE 4 - DEFINED BENEFIT PENSION PLANS

The District's full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. As of December 31, 2002, the District picks up the employee contribution of 8.5 percent of the employees' gross wages. The District also contributed an amount equal to 13.55 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2002.

NOTE 5 - INSURANCE

The Commission maintains comprehensive insurance coverage with private carriers for real property, building contents and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. Real property and contents are 100 percent co-insured.

NOTE 6 - CONTINGENT LIABILITIES

The Commission has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the Commission Commissioners believe such disallowances, if any, will be immaterial.

The Commission is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Commission's attorney, the resolution of these matters will not have a material adverse effect on the financial condition of the Commission.

NOTE 7 - LEASE COMMITMENT

Prior to the 2002 calendar year, the Commission had entered into lease agreements with the following; D & M Leasing, Inc. for a copy machine; Towlift for a pneumatic tire fork lift truck; Pitney Bowes Credit Corporation for a mailing machine and D & M Leasing, Inc. for a copy machine. Rental expense for the operating lease for the year ended December 31, 2002 was \$12,552.

The total future minimum rental payments required for the operating lease are as follows:

December 31,	
2003	5,121
2004	1.482



Fax: (216) 283-5724

Independent Auditor's Report on Compliance and on Internal Control over Financial Reporting based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Corrections Commission of Northwest Ohio Williams County, Ohio

I have audited the financial statements of Corrections Commission of Northwest Ohio as of and for the year ended December 31, 2002, and have issued my report thereon dated April 21, 2003. I conducted my audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Corrections Commission of Northwest Ohio's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

Internal Control Over Financial Reporting

In planning and performing my audit, I considered Corrections Commission of Northwest Ohio's internal control over financial reporting in order to determine my auditing procedures for the purpose of expressing my opinion on the financial statements and not to provide assurance on the internal control over financial reporting. My consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. I noted no matters involving the internal control over financial reporting and its operation that I consider to be material weaknesses.

This report is intended solely for the information of Corrections Commission of Northwest Ohio, the Auditor of State of Ohio, and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Kevin L. Penn. Inc.

April 21, 2003

Corrections Commission of Northwest Ohio Summary Schedule of Prior Audit Findings December 31, 2002

There were no audit findings, during the 2001 calendar year.



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CORRECTIONS COMMISSION OF NORTHWEST OHIO

WILLIAMS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 21, 2003