



**Auditor of State
Betty Montgomery**

**DISTRICT BOARD OF HEALTH
CARROLL COUNTY**

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**Auditor of State
Betty Montgomery**

District Board of Health
Carroll County
PO Box 98
301 Moody Avenue SW
Carrollton, Ohio 44615

To the Board Members:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

A handwritten signature in cursive script that reads "Betty Montgomery".

Betty Montgomery
Auditor of State

December 5, 2005

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Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT

District Board of Health
Carroll County
PO Box 98
301 Moody Avenue SW
Carrollton, Ohio 44615

To the Board Members:

We have audited the accompanying financial statements of the District Board of Health, Carroll County, (the District) as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the District to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2004. Instead of the combined funds the accompanying financial statements present for 2004 (and 2003), the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2004. While the District does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The District has elected not to reformat its statements. Since this District does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2004 and 2003 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2004 and 2003 or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the District Board of Health, Carroll County, as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the District to include Management's Discussion and Analysis for the year ended December 31, 2004. The District has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2005, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.



Betty Montgomery
Auditor of State

December 5, 2005

**DISTRICT BOARD OF HEALTH
CARROLL COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES
GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2004**

	<u>Governmental Fund Types</u>		Totals (Memorandum Only)
	<u>General</u>	<u>Special Revenue</u>	
Cash Receipts:			
Taxes	\$63,308	\$88,400	\$151,708
Intergovernmental Receipts	7,812	462,401	470,213
Fines, Licenses and Permits	33,868	244,492	278,360
Miscellaneous	0	64,652	64,652
Total Cash Receipts	<u>104,988</u>	<u>859,945</u>	<u>964,933</u>
Cash Disbursements:			
Salaries	13,508	402,149	415,657
Supplies	2,374	109,509	111,883
Contracts - Services	0	50,533	50,533
Contract-Repair	83	611	694
Equipment	1,771	61,766	63,537
Rentals	13,800	13,850	27,650
Fringe Benefits	4,293	127,637	131,930
Travel/Expenses	4,120	7,293	11,413
Advertising and printing	0	3,284	3,284
Remittances to State	5,358	10,906	16,264
Other	7,786	43,674	51,460
Total Disbursements	<u>53,093</u>	<u>831,212</u>	<u>884,305</u>
Total Receipts Over Disbursements	<u>51,895</u>	<u>28,733</u>	<u>80,628</u>
Other Financing Receipts/(Disbursements):			
Transfers-In		24,721	24,721
Advances-In	24,200	8,400	32,600
Transfers-Out	(15,957)	(8,764)	(24,721)
Advances Out	(2,400)	(30,200)	(32,600)
Total Other Financing Receipts/(Disbursements)	<u>5,843</u>	<u>(5,843)</u>	<u>0</u>
Excess of Cash Receipts and Other Financing Receipts Over Cash Disbursements and Other Financing Disbursements	<u>57,738</u>	<u>22,890</u>	<u>80,628</u>
Fund Cash Balances, January 1	<u>7,231</u>	<u>196,882</u>	<u>204,113</u>
Fund Cash Balances, December 31	<u><u>\$64,969</u></u>	<u><u>\$219,772</u></u>	<u><u>\$284,741</u></u>
Reserves for Encumbrances, December 31	<u><u>\$10,913</u></u>	<u><u>\$65,762</u></u>	<u><u>\$76,675</u></u>

The notes to the financial statements are an integral part of this statement.

**DISTRICT BOARD OF HEALTH
CARROLL COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES
GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2003**

	<u>Governmental Fund Types</u>		<u>Totals (Memorandum Only)</u>
	<u>General</u>	<u>Special Revenue</u>	
Cash Receipts:			
Taxes	\$48,141	\$103,567	\$151,708
Intergovernmental Receipts	7,707	258,593	266,300
Fines, Licenses and Permits	11,231	250,290	261,521
Miscellaneous	13,971	15,007	28,978
	<hr/>	<hr/>	<hr/>
Total Cash Receipts	81,050	627,457	708,507
Cash Disbursements:			
Salaries	17,576	338,706	356,282
Supplies	1,108	67,104	68,212
Contracts- Services	0	12,594	12,594
Contracts - Repair	0	1,086	1,086
Equipment	2,015	12,430	14,445
Rentals	12,650	3,305	15,955
Fringe Benefits	6,212	114,745	120,957
Travel/ Expenses	4,376	2,560	6,936
Advertising and printing	67	1,809	1,876
Remittance to State	5,084	10,284	15,368
Liability Insurance		3,930	3,930
Other	6,490	59,838	66,328
	<hr/>	<hr/>	<hr/>
Total Disbursements	55,578	628,391	683,969
Total Receipts Over/(Under) Disbursements	<hr/>	<hr/>	<hr/>
	25,472	(934)	24,538
Other Financing Receipts/(Disbursements):			
Transfers-In		15,567	15,567
Advances-In		30,200	30,200
Transfers-Out	(14,068)	(1,500)	(15,568)
Advances-Out	(24,200)	(6,000)	(30,200)
	<hr/>	<hr/>	<hr/>
Total Other Financing Receipts/(Disbursements)	(38,268)	38,267	(1)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	<hr/>	<hr/>	<hr/>
	(12,796)	37,333	24,537
Fund Cash Balances, January 1	<hr/>	<hr/>	<hr/>
	20,027	159,549	179,576
Fund Cash Balances, December 31	<hr/>	<hr/>	<hr/>
	\$7,231	\$196,882	\$204,113
Reserves for Encumbrances, December 31	<hr/>	<hr/>	<hr/>
	<u>\$4,825</u>	<u>\$91,545</u>	<u>\$96,370</u>

The notes to the financial statements are an integral part of this statement.

**DISTRICT BOARD OF HEALTH
CARROLL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the District Board of Health, Carroll County, (the District) as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The District's services include individual water systems, food service operations, trailer parks and recreation areas for public use and public health nursing services and issues health-related licenses and permits.

The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements adequately disclose material matters the Auditor of State's accounting basis requires.

C. Cash

As required by Ohio Revised Code, the County Treasurer is custodian for the District's cash. The County's cash and investment pool holds the District's assets, valued at the County Treasurer's reported carrying amount.

D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

1. General Fund

The General Fund accounts for all financial resources except those restricted by law or contract.

2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Funds:

Nursing Fund - This fund receives subdivision tax money and fees to operate the nursing program within Carroll County.

**DISTRICT BOARD OF HEALTH
CARROLL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003
(Continued)**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Child Family Health Services (CFHS) Fund – This fund receives grant money and fees to operate the program within Carroll County.

Septic Fund - This fund receives charges for services money to provide environmental service related to individual water systems.

E. Budgetary Process

The Ohio Revised Code requires the District to budget each fund annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure and amendments thereto. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1.

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2004 and 2003 budgetary activity appears in Note 2.

F. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

**DISTRICT BOARD OF HEALTH
CARROLL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003
(Continued)**

2. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2004 and 2003 follows:

2004 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$104,988	\$104,988	\$0
Special Revenue	887,066	884,666	(2,400)
Total	\$992,054	\$989,654	(\$2,400)

2004 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$125,176	\$79,963	\$45,213
Special Revenue	1,017,736	905,738	111,998
Total	\$1,142,912	\$985,701	\$157,211

2003 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$81,050	\$81,050	\$0
Special Revenue	673,223	643,024	(30,199)
Total	\$754,273	\$724,074	(\$30,199)

2003 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$99,986	\$74,471	\$25,515
Special Revenue	771,337	721,436	49,901
Total	\$871,323	\$795,907	\$75,416

3. INTERGOVERNMENTAL FUNDING

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. The financial statements present these amounts as intergovernmental receipts.

**DISTRICT BOARD OF HEALTH
CARROLL COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2004 AND 2003
(Continued)**

4. RETIREMENT SYSTEM

The District's full-time employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes retirement benefits, including postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2004 and 2003, OPERS members contributed 8.5 percent of their gross salaries. The District contributed an amount equal to 13.55 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2004.

5. RISK MANAGEMENT

Commercial Insurance

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.



**Auditor of State
Betty Montgomery**

**INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

District Board of Health
Carroll County
PO Box 98
301 Moody Avenue SW
Carrollton, Ohio 44615

To the Members of the Board:

We have audited the financial statements of the District Board of Health, Carroll County, (the District) as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated December 5, 2005, wherein we noted the District followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting to determine our auditing procedures to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses.

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*. In a separate letter to the District's management dated December 5, 2005, we reported other matters related to noncompliance we deemed immaterial.

District Board of Health
Carroll County
Report of Independent Accountants' on Compliance and on Internal Control
Required by *Government Auditing Standards*
Page 2

We intend this report solely for the information and use of the management and Board members. It is not intended for anyone other than these specified parties.

A handwritten signature in black ink that reads "Betty Montgomery". The signature is written in a cursive, flowing style.

Betty Montgomery
Auditor of State

December 5, 2005



**Auditor of State
Betty Montgomery**

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P.O. Box 1140
Columbus, Ohio 43216-1140

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800-282-0370

Facsimile 614-466-4490

DISTRICT BOARD OF HEALTH

CARROLL COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
DECEMBER 30, 2005**