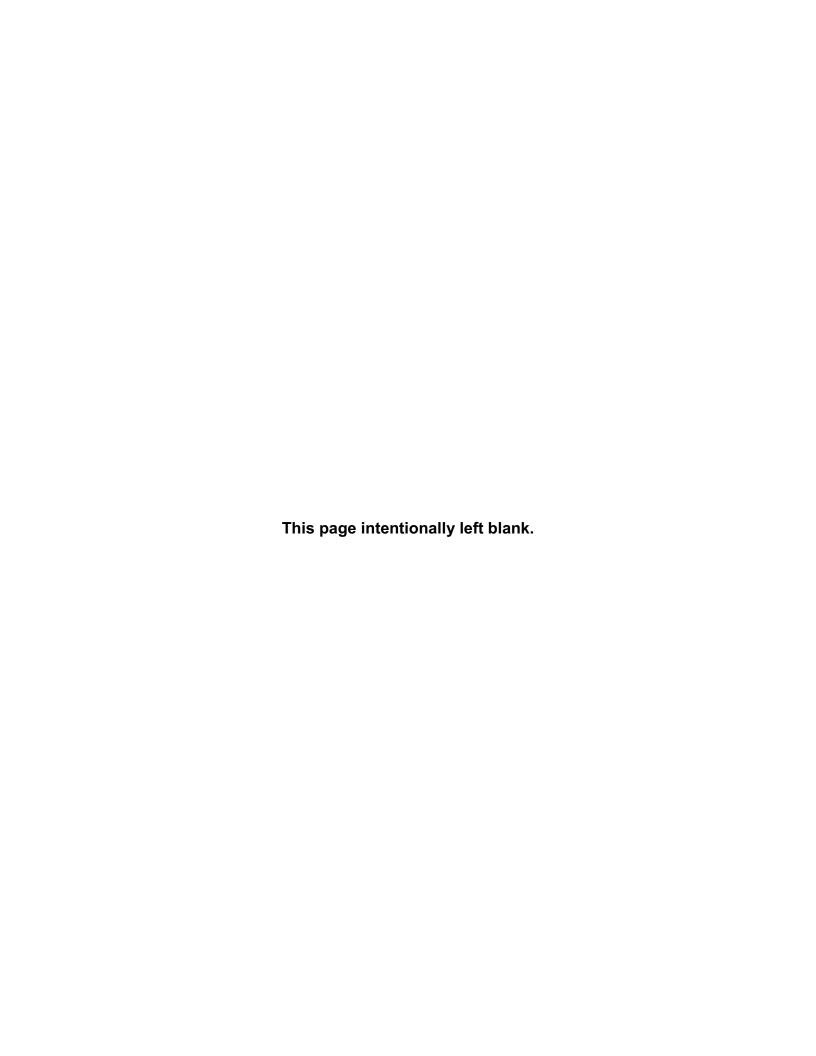




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# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Richland County Commissioners Richland County 50 Park Avenue East Mansfield, Ohio 44902

To the County Commissioners:

We have audited the basic financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Richland County, Ohio, (the County) as of and for the year ended December 31, 2004, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 24, 2005 wherein we indicated the financial statements of the discretely presented component unit were audited by other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards. The financial statements of Richland Newhope Industries, Inc., the County's discretely presented component unit, were not audited in accordance with Government Auditing Standards and accordingly this report does not extend to the component unit.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the County's internal control over financial reporting to determine our auditing procedures in order to express our opinions on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the County's management dated June 24, 2005, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that we must report under *Government Auditing Standards* which is described in the accompanying Schedule of Findings as item 2004-001. In a separate letter to the County's management dated June 24, 2005, we reported other matters related to noncompliance we deemed immaterial.

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Richland County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

We intend this report solely for the information and use of the audit committee, management, the Board of County Commissioners, and federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Betty Montgomery

June 24, 2005



# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Richland County Commissioners Richland County 50 Park Avenue East Mansfield. Ohio 44902

To the County Commissioners:

#### Compliance

We have audited the compliance of Richland County, Ohio, (the County) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that apply to each of its major federal programs for the year ended December 31, 2004. The County's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, the County complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended December 31, 2004.

#### **Internal Control Over Compliance**

The County's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could directly and materially affect a major federal program to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

101 Central Plaza South / 700 Bank One Tower / Canton, OH 44702 Telephone: (330) 438-0617 (800) 443-9272 Fax: (330) 471-0001 www.auditor.state.oh.us Richland County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control
Over Compliance in Accordance with OMB Circular A-133
Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses. In a separate letter to the County's management dated June 24, 2005, we reported other matters involving the internal control over federal compliance that did not require inclusion in this report.

#### Federal Awards Expenditures Schedule

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of and for the year ended December 31, 2004, which collectively comprises the County's basic financial statements, and have issued our report thereon dated June 24, 2005 wherein we indicated the financial statements of the discretely presented component unit were audited by other auditors. Our audit was performed for the purpose of forming opinions on the basic financial statements taken as a whole. The accompanying Federal Awards Expenditures Schedule is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, it is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

We intend this report solely for the information and use of the audit committee, management, the Board of County Commissioners, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Butty Montgomery

June 24, 2005

#### FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2004

Federal Grantor/ Pass Through Grantor/ Program Title	Federal CFDA Number	Pass Through Entity Number	Federal Expenditures
U.S. Department of Agriculture			
Passed through the Ohio Department of Education:			
Child and Adult Care Food Program	10.558	N/A	\$24,014
Commodity Supplemental Food Program	10.565	N/A	131,084
Total U.S. Department of Agriculture			155,098
U.S. Department of Housing and Urban Development			
Passed through the Ohio Department of Development:  Community Development Block Grants/State's Program	14.228	2001	130,954
Community Development Block Grants/State's Program	14.220	2001	45,632
		2002	131,533
Total U.S. Department of Housing and Urban Development		2003	308,119
U.S. Department of Justice			
Passed through the Ohio Criminal Justice Service:			
Juvenile Accountability Incentive Block Grants	16.523	N/A	40,704
Victims of Child Abuse	16.547	N/A	975
Crime Victim Assistance	16.575	N/A	15,314
		N/A	58,051
		N/A	27,348
		N/A	24,324
Total Crime Victim Assistance			125,037
Byrne Formula Grant Program	16.579	N/A	94,115
Local Law Enforcement Block Grants Program	16.592	N/A	22,368
Community Prosecution and Project Safe Neighborhoods	16.609	N/A	74,484
Total U.S. Department of Justice			357,683
U.S. Department of Labor			
Passed through the Ohio Department of Jobs and Family Services:			
WIA Cluster:	47.050	<b>N</b> 1/A	400.004
WIA Adult Program	17.258	N/A	493,694
WIA Adult Program/Administration Total WIA Adult Program		N/A	53,594 547,288
Total WIA Addit Flogram			347,200
WIA Youth Activities	17.259	N/A	823,807
WIA Youth Activities/Administration		N/A	28,122
Total WIA Youth Activities			851,929
WIA Dislocated Workers	17.260	N/A	615,591
WIA Dislocated Workers/Administration	200	N/A	22,329
Total WIA Dislocated Workers			637,920
Total II.S. Department of Labor and WIA Cluster			
Total U.S. Department of Labor and WIA Cluster			2,037,137
U.S. Department of Transportation			
Passed through the Ohio Department of Transportation: Highway Planning and Construction	20.205	N/A	5,636,827
Passad through the Ohio Department of Bublic Safety			
Passed through the Ohio Department of Public Safety: State and Community Highway Safety	20.600	N/A	51 011
, , ,	20.000	IN/A	51,911
Total U.S. Department of Transportation			5,688,738

### FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2004 (Continued)

Federal Grantor/ Pass Through Grantor/ Program Title	Federal CFDA Number	Pass Through Entity Number	Federal Expenditures
U.S. Department of Education			
Passed through the Ohio Department of Education:			
Special Education Cluster: Special Education_Grants to States	84.027	N/A	83,132
Special Education_Preschool Grants	84.173	N/A	44,796
Total Special Education Cluster			127,928
State Grants for Innovative Programs	84.298	N/A	589
Total U.S. Department of Education			128,517
U.S. Department of Health and Human Services			
Passed through the Ohio Department of Jobs and Family Services:			
Substance Abuse and Mental Health Services_Projects of Regional and National Significant	93.243	N/A	79,999
Child Welfare Services_State Grants	93.645	N/A	70,112
Passed through the Ohio Department of Mental Health:			
Social Services Block Grant	93.667	05D910	92,929
Passed through the Ohio Department of Mental Retardation and Development Disabilities:	00.007	N1/A	440.540
Social Services Block Grant	93.667	N/A	113,540
Total Social Services Block Grant			206,469
Passed through the Ohio Department of Mental Health:			
State Children's Insurance Program	93.767	05D CHIPS 70 CHIPS	188,018 117,070
Total State Children's Insurance Program		70 01111 3	305,088
Passed through the Ohio Department of Mental Retardation and Development Disabilities:			
Medical Assistance Program	93.778	N/A	5,039,894
			1,460,790
			473,621 6,974,305
			0,974,303
Passed through the Ohio Department of Mental Health:  Medical Assistance Program	93.778	05D Regular	2,650,590
modical / tooleance / Togram	00.770	05D OBRA	9,832
			2,660,422
Passed through the Ohio Department of Alcohol and Drug Addiction Services:			
Medical Assistance Program	93.778	70 Regular	359,582
Total Medical Assistance Program			9,994,309
Block Grants for Community Mental Health Services	93.958	05D91	69,619
Block Grants for Prevention and Treatment of Substance Abuse	93.959	*	571,773
Total U.S. Department of Health and Human Services			11,297,369
Corporation for National and Community Service			
Passed through the Ohio Department of Jobs and Family Services:			
Americorps	94.006	N/A	2,567

#### FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2004 (Continued)

Federal Grantor/ Pass Through Grantor/ Program Title	Federal CFDA Number	Pass Through Entity Number	Federal Expenditures
U.S. Department of Homeland Security  Passed through the Ohio Department of Homeland Security:			
State Domestic Preparedness Equipment Support Program	97.004	2002-TE-CX-0106 2003-MUP-30015 2003-TE-TX-0199 2004-GE-T4-0025	3,721 306,474 135,146 121,170
Total State Domestic Preparedness Equipment Support Program		2004-GE-14-0023	566,511
Emergency Management Performance Grants	97.042	EMC-2004-GR-7007	51,845
Pre-Disaster Mitigation	97.047	EMC-2002-GR-7037	3,957
State and Local All Hazards Emergency Operations Planning	97.051	EMC-2003-GR-7026	14,958
Total U.S. Department of Homeland Security			637,271
Total Federal Expenditures			\$20,612,499

The accompanying notes to this schedule are an integral part of this schedule.

<sup>\*</sup>Pass Through Entity Numbers for the Block Grants for Prevention and Treatment of Substance Abuse: 70-5005-00-UM-P-04-9202, 70-5005-00-UM-P-05-9202, 70-08169-DCRT-T-04-9761, 70-08169-DCRT-T-05-9761, 70-SAPT-BG, 70-7137-00-W-T-04-8968, 70-7137-00-W-T-05-8968

## NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Expenditures Schedule (the Schedule) summarizes activity of the County's federal award programs. The Schedule has been prepared on the cash basis of accounting, except expenditures of assistance passed through the Ohio Department of Jobs and Family Services Workforce Investment Act are presented on an accrual basis.

#### **NOTE B - SUBRECIPIENTS**

The County passes-through certain Federal assistance received from the U.S. Department of Housing and Urban Development and from the U.S. Department of Labor to other governments or not-for-profit agencies (subrecipients). As described in Note A, the County records expenditures of federal awards to subrecipients when paid in cash, except expenditures paid to Workforce Investment Act subrecipients are recognized on an accrual basis.

The subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under Federal Circular A-133, the County is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts or grant agreements, and the performance goals are achieved.

#### NOTE C - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAM

The County has established a revolving loan program to provide low-interest loans to businesses to create jobs for persons from low-moderate income households. The U.S. Department of Housing and Urban Development (HUD) grants money for these loans to the County passed through the Ohio Department of Development. The initial loan of this money is recorded as an expenditure on the accompanying Schedule. Loans repaid, including interest, are used to make additional loans. Such subsequent loans are subject to certain compliance requirements imposed by HUD, but are not included as expenditures on the Schedule.

These loans are collateralized by the assets of the businesses. At December 31, 2004, the gross amount of loans outstanding was \$380,621 in Community Development Block Grant Loans. Delinquent amounts due are \$2,488.

#### **NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require that the County contribute non-Federal funds (matching funds) to support the Federally funded programs. The County has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.

## SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2004

## 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	CFDA #93.959 - Block Grants for Prevention and Treatment of Substance Abuse CFDA #93.778 - Medical Assistance Program CFDA #97.004 - State and Domestic Preparedness Equipment Support Program
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$618,375 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **NONCOMPLIANCE CITATION**

#### **FINDING NUMBER 2004-001**

Ohio Rev. Code Section 5705.41(D) requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision stating that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision's fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

1. "Then and Now" Certificate – If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Board of Commissioners can authorize the drawing of a warrant for the payment of the amount due. The Board of Commissioners has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.

Amounts of less than \$100 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the County.

- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The County may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

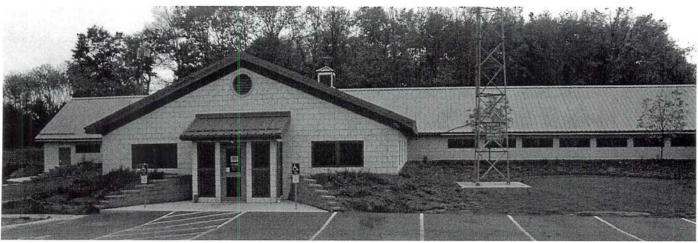
We noted that 28% of expenditures tested during the audit period were not certified by the County Auditor prior to the purchase commitment being made. It was also found that none of the three exceptions above were utilized for the items found to be in non-compliance. The County should certify the availability of funds prior to incurring the expenditures obligation. In addition, as a further means to certify the availability of funds, the County should implement the use of Then and Now Certificates and Super Blanket Certificates as further permitted by Ohio Rev. Code Section 5705.41(D).

#### 3. FINDINGS FOR FEDERAL AWARDS

## SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133 § .315 (b) DECEMBER 31, 2004

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2003-001	Certification of funds	No	Not Corrected. See Finding Number 2004-001.
2003-002	Clerk of Courts cash reconciliation and control weaknesses	No	Partially Corrected. See comment in Management Letter.







Comprehensive Annual Financial Report For the Year Ending December 31,2004

## RICHLAND COUNTY, OHIO

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

## FOR THE YEAR ENDED

December 31, 2004

Prepared by The Richland County Auditor's Office

Patrick W. Dropsey, County Auditor



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## Richland County, Ohio

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## PATRICK W. DROPSEY

RICHLAND COUNTY AUDITOR

50 PARK AVENUE EAST, MANSFIELD, OHIO 44902 TELEPHONE 419-774-5501



June 24, 2005

THE CITIZENS OF RICHLAND COUNTY

AND

RICHLAND COUNTY BOARD OF COMMISSIONERS 50 Park Avenue East Mansfield, Ohio

As Richland County Auditor, I am pleased to present the Comprehensive Annual Financial Report (CAFR) of Richland County for the year ended December 31, 2004. This CAFR conforms to Generally Accepted Accounting Principles (GAAP) as applicable to government entities and includes the reporting model as promulgated by GASB Statement No. 34.

Responsibility for both the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with the County Auditor. To the best of my knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly and completely the financial position and results of the County's financial activities.

The CAFR is divided into three sections: the Introductory Section, the Financial Section, and the Statistical Section. The Introductory Section includes the table of contents, this transmittal letter, the Certificate of Achievement for Excellence in Financial Reporting, a list of elected officials, a list of principal appointed officials and department heads, and organizational charts of the County. The Financial Section includes the Independent Accountants' Report, Management's Discussion and Analysis, the Basic Financial Statements and Notes that provide an overview of the County's financial position and operating results, the Combining Statements for nonmajor funds and other schedules that provide detailed information relative to the Basic Financial Statements. The Statistical Section presents various tables reflecting social and economic information, financial trends, and fiscal capacity of the County.

#### **County Overview**

Richland County was organized into a separate political entity in 1813. It encompasses nineteen townships, six villages, with Lexington being the largest, the City of Shelby, a small portion of the City of Crestline, the City of Ontario, and the City of Mansfield, which is the county seat. The County has an area of 449 square miles and has a population of 128,190, according to the Richland County Regional Planning Commission.

Richland County offers a vast variety of recreational and cultural attractions, including Clearfork, Charles Mill, and Pleasant Hill Reservoirs; Malabar and Mohican State Parks; a municipal park system with approximately 500 acres distributed among 26 parks; the 18 mile long Richland B & O Bike Trail; Mid-Ohio Sports Car Course and Mansfield Motorsports Speedway; musical groups such as the Mansfield Symphony Orchestra, Fun Center Chordsmen, Mansfield Choral Society, Mastersingers, Sweet Adelines and the Y-youth Choir; the Renaissance Theater, a restored, 1,430 seat, grand baroque theater, and the Mansfield Playhouse; the Mansfield Art Center, with monthly shows featuring the work of regional artists

as well as exhibits loaned from major galleries and private collections; and special events such as the Miss Ohio Pageant, Ohio Winter Carnival at Snow Trails Ski Area, and the Mansfield Mehock Relays.

### **County Organization and Reporting Entity**

A three-member Board of Commissioners, twelve other elected officials and various department heads govern the County. Elected officials and department heads manage the internal operations of their respective divisions. The chief administrator of the County is the Board of Commissioners which authorizes expenditures and serves as the budget and taxing authority and contracting body for County services.

The County Auditor is fiscal officer, assessor of real and personal property, administrator of the data processing center and sealer of weights and measures. The Auditor is also responsible for maintenance of financial records, establishment of subdivision tax rates, calculation of the tax list, and distribution of the revenues generated from the tax list.

The County Treasurer is custodian of all County funds and is responsible for the investment of those funds. The Treasurer also collects all revenues generated from the Auditor's tax list. Those remaining elected officials include the Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Recorder, Sheriff, two Common Pleas Court Judges, Juvenile/Domestic Relations Judge, and Probate Judge.

Richland County employs 1,474 people who provide various services to benefit its citizens. These services include welfare and social services, justice system services, sewer services, road and bridge services, support services, police protection and other miscellaneous County services.

The County's reporting entity has been defined in accordance with principles established by the Governmental Accounting Standards Board (GASB) Statement 14, "The Financial Reporting Entity." The reporting entity is comprised of the primary government and its component units. The primary government consists of all funds, departments, agencies, institutions, commissions, and organizations, that are not legally separate from the County. For Richland County, the primary government includes the Children Services Board, the Board of Mental Retardation and Developmental Disabilities (MRDD), the Alcohol, Drug and Mental Health Board, the Job and Family Services Department, the Richland County Emergency Management Agency, and all departments and activities that are directly operated by the elected County officials. Component units are legally separate organizations that are fiscally dependent on the County or for which the County is financially accountable. Richland Newhope Industries, Inc. is a not-for-profit corporation subsidized by the County. It has been included as a discretely presented component unit of the County in this report because, in the opinion of the County, it would be misleading if its operations were excluded.

The County Auditor serves as fiscal agent, but the County is not financially accountable, for the following agencies: the County General Health District, the County Regional Planning Commission, and the County Soil and Water Conservation District. It is the County's financial reporting responsibility to report on these entities through the use of agency funds.

The County is a member of the County Risk Sharing Authority, Inc. and of the County Commissioners Association of Ohio Workers' Compensation Group Rating Plan, both of which are public entity risk pools. The County participates in one joint venture, the County Regional Planning Commission. The Regional Planning Commission is a statutorily created political subdivision that provides various studies to its members within the County. The County is also a member of the Richland County Regional Solid Waste Management Authority and the Richland County Youth and Family Council, jointly governed organizations. The County is also involved with three related organizations, the Richland County Metropolitan Park District, Richland County Transit Board, and Mansfield/Richland County Public Library. A complete discussion of the County's reporting entity is provided in Note 1 to the Basic Financial Statements.

#### **Economic Condition and Outlook**

Malabar Farm tops the list of the five most popular sites visited in Richland County. Now a state park, Malabar Farm was the home of Pulitzer Prize winning author Louis Bromfield. The farm exhibits Bromfield's revolutionary farming techniques as well as his extraordinary life. Second on the list is Kingwood Center, a large mansion once home to Charles Kelley King, an Ohio industrialist. Tourists can enjoy the formal gardens, trails, and a bird sanctuary. Third is the Richland Carrousel Park, a restored vintage carrousel enclosed in an attractive building. The carrousel is open year-round for the enjoyment of all ages. The fourth most visited site is the Renaissance Theater. The revival of this historic theater draws people from all over Ohio. The theater offers a wide range of events including The Miss Ohio Scholarship Pageant, comedy, gospel, country, family entertainment, and much more. Fifth on the list is the Living Bible Museum. This Christian museum houses twenty-six dioramas with special effects from the entire span of the Christian Bible.

In 2004 the new \$53 million Mansfield Senior High School opened. The new school is 350,000 square feet and includes a new cosmetology laboratory, a culinary arts area, a student plaza, and a new gymnasium, which seats almost 2,500. In all, Richland County has 9 School Districts and one Vocational School with 21,630 students and 1,599 teachers enrolled for the 2004-2005 school year.

Travel and tourism is big business in Richland County. According to the Ohio tourism director, travelers spend \$271 million annually in our County.

Richland County is well represented on the National Register of Historic Places. The list includes the following: Kingwood Center, the Ohio State Reformatory, the City Mills Building, and the Oak Hill Cottage.

Fans from across the United States and Canada are coming to Richland County to enjoy motorsports entertainment. Mansfield Motorsports Speedway hosted the first NASCAR race event in the state of Ohio in over 50 years. In May 2004, the NASCAR Craftsman Truck Series came to town. Over 100,000 people visited the Speedway during the year to enjoy a variety of races held at the ½ mile track. Mid Ohio Sports Car Course is another well known track in our County. This 2.4 mile road course features national and international events such as the Vintage Grand Prix, the American Le Mans Series, the Vintage Motorcycle Days, the Super Cycle Weekend, and much more.

The B&O Bike Trail is a popular attraction in Richland County. Built on the former Baltimore & Ohio Railway, the 18.4 mile trail leads the public through farmlands, wooded areas, river crossings and three villages. In 2004, some of the new improvements included new asphalt, the installation of emergency call boxes, and the redirection of parts of the trail to allow for better visibility at road junctions.

The Mansfield Art Center is an award winning, modern wood and glass building that sits on  $8 \frac{1}{2}$  acres of wooded meadow. The annual exhibition schedule includes two juried shows, four invitational theme shows combing the newest works in all media by contemporary Ohio artists, one very special exhibition borrowed from many of the nation's most important museums, and the Holiday Fair.

Richland County welcomed both Presidential Candidates in 2004. Senator John Kerry made a surprise visit on September 3<sup>rd</sup>. He signed autographs and shook hands with many supporters throughout the area. His stops included going to Arlin Field prior to a football game, the General Motors Plant, and Bellville. President George W. Bush scheduled a tour stop at the Renaissance Theatre on October 2<sup>rd</sup>. While here, he discussed many of his campaign issues and answered questions from local residents.

#### **Major Initiatives**

The Richland County Office of Homeland Security and Emergency Management Agency received grants totaling \$471,823. These funds were used to purchase much needed equipment for the Fire Departments, Police Departments, Med Central Hospital, and Ohio Military Reserve. A vehicle was also purchased for the Emergency Management Agency Office to be used at remote scenes as a mobile command post.

The Richland Newhope Board supports individuals with developmental disabilities throughout their lifetime. In 2004, 169 infants and their families were served through the Early Childhood Center, many as a part of the Help-Me-Grow program. Newhope provided 321 preschool and school age students different support programs at the Early Childhood Center, within local schools, or through the Service and Support Administration. In addition, 520 adults participated in the sheltered employment, retirement options, vocational training, daycare, or had community jobs. Also in 2004, 217 individuals received some type of residential support through Richland Newhope. This includes 59 individuals living in the Cherry Hill, Glendale, Raintree or Watts homes operated directly by Newhope. The other 158 children and adults have residential support to live in their own apartments or family home settings. Newhope contracted with these providers for specific support for individuals in accordance with their individual plan. Also, 254 individuals/families received various support through the Family Support Program to assist in keeping the family together in their own home.

The Richland County Sheriff's Department, Emergency Management 911, Veterans Services, and the Coroners Office have moved to the People's Community Center. The new offices provide each department with more working space and offer easier access and better service to the community.

Richland County has begun to use the internet to sell used items such as cars, office furniture, computer equipment, and more. The results have been better than expected. During the year, the County made \$51,923. We hope to continue this practice as we search for ways to increase our revenue.

Construction started in 2004 on the Dalton Place, a 12-unit one-bedroom apartment complex for adults with mental illnesses. The complex is funded by the Ohio Department of Mental Health, Richland County Mental Health and Recovery Board, the City of Mansfield/HUD, and the Richland County Foundation. The Apartments will provide safe and affordable housing for adults with a mental illness who are able to live independently.

The Richland County Dog Shelter and Adoption Center opened its doors in 2004. The 8,000 square feet facility has a total of 140 kennels of various sizes. The new shelter provides a vaccination program, grooming, and adoptions. There is also a pet supply store located within the facility, with proceeds going toward the care and feeding of the animals.

Richland County Commissioners approved \$1.3 million to buy a Voice Over Internet Protocol System. The County would save a projected \$2.16 million over 10 years. The new system will reduce costs, provide voice mail, and provide a complete data network to the Internet.

Brochures of local and regional attractions, lodging facilities, restaurants, maps and other items of interest for tourists will be available at the new Visitor Information Center. The Center also has a wireless Internet based interactive kiosk and a phone for visitors who wish to talk to a staff member from the Richland County Convention and Visitors Bureau. The Center can be found off Ohio 13 and Interstate 71 on Stander Avenue.

The Richland County Department of Job & Family Services and the Mansfield/Richland County Public Library have worked together to form an Information Line. This service offers basic information on a variety of services available in Richland County such as community services, emergency services, and services for children and older adults. The Information Line Staff will be able to assess the caller's problem and provide them with direction to find the help that they need. In 2004, they answered 3,686 phone calls. They can be reached at 419-522-INFO or reinformationline.org.

#### **Financial Information**

*Internal Control Structure* In developing the County's accounting system, consideration was given to the adequacy of internal accounting controls. Such controls are designed to provide reasonable, although not absolute, assurance regarding both the safeguarding of assets against loss and misuse and the reliability of financial records for preparing financial statements. The concept of reasonable assurance is based on the assumption that the cost of internal accounting controls should not exceed the benefits expected to be derived from their implementation.

The County utilizes a fully automated accounting system as well as automated systems of control for capital assets and payroll. Coupled with the manual audit of each voucher prior to payment, these systems ensure that the financial information generated is accurate and reliable.

**Budgetary Controls** By statute, an annual budget is adopted by the Board of County Commissioners on the first day of January. All disbursements and transfers of cash among funds require appropriation authority from the Board of Commissioners. Budgets are controlled at the object level for the general fund and at the fund level for all other funds. Purchase orders are submitted to the Auditor's Office by department heads; the funds are then encumbered prior to their release to vendors. Those purchase orders which exceed the available appropriations are rejected until additional resources are secured.

A computerized certification system allows the Auditor's Office to ascertain the status of the department's appropriations before authorizing additional purchases from a particular account. Additional information regarding the County's budgetary accounting may be found in the Notes to the Basic Financial Statements.

**Financial Reporting** The County prepares financial statements following GASB Statement No. 34 – "Basic Financial Statements and Management's Discussion and Analysis – for State and Local Governments." GASB Statement No. 34 provides basic financial statements for reporting on the County's financial activities as follows:

Government-wide financial statements These statements are prepared on an accrual basis of accounting, which is similar to the basis of accounting followed by many businesses. The government-wide statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

**Fund financial statements** These statements present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column. Governmental funds use the modified accrual basis of accounting and include a reconciliation to the governmental activities accrual information presented in the government-wide financial statements. Proprietary and fiduciary funds use the accrual basis of accounting.

**Statements of budgetary comparisons** These statements present comparisons of actual information to the legally adopted budget. The budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

As a part of this reporting model, management is responsible for preparing a Management's Discussion and Analysis of the County. This discussion follows the Independent Accountants' Report, providing an assessment of the County finances for 2004.

*Financial Highlights - Internal Service Fund* There is one internal service fund carried on the County's financial records. The self insurance-internal service fund has net assets of \$945,674 as of December 31, 2004. This fund is financially sound.

*Financial Highlights - Fiduciary Funds* The private purpose trust funds carried on the financial records of the County are the County Home Resident Trust and Children's Services Trust. These funds had net assets at December 31, 2004 of \$20,848 and \$638, respectively, while the agency funds had assets and liabilities of \$137,785,805.

Cash Management All County cash is pooled for investment purposes. During the year ended December 31, 2004, the County's cash resources were divided among the following types of deposits and investments: Repurchase Agreements, Federal Home Loan Bank Bonds, Federal Home Loan Mortgage Corporation Bonds, Federal National Mortgage Association Bonds, STAR Ohio, and a Money Market Mutual Fund. As shown in the Statement of Activities, interest income earned in 2004 totaled \$923,239 for business-type and governmental activities, and \$31,828 for the component unit.

A further assessment of the County's finances for 2004 can be found in the Management's Discussion and Analysis following the Independent Accountants' Report.

**Risk Management** Richland County is a member of the County Risk Sharing Authority, Inc. (CORSA), a risk-sharing pool sponsored by the County Commissioners Association of Ohio. Fifty-three counties are now members of CORSA. The program includes all of the County's property and liability coverage. Specific coverage follows:

General Liability
Public Officials Errors and Omissions Liability
Uninsured Motorists Liability
Ohio Stop Gap
Equipment
Property

**Excess Liabilities** 

Law Enforcement Professional Liability Automobile Liability Crime Sewer Line Coverage Medical Professional Liability Jail Doctor Coverage Buildings in the Course of Construction

The deductible is \$2,500 per loss. The limit of liability for the General Liability, Law Enforcement Professional Liability, Automobile Liability, and Public Officials Errors and Omission Liability is \$1,000,000 per loss.

CORSA covers all elected officials, employees, volunteers, and board members who are appointed by any County official or employee, along with the County as an entity. Members of boards, as well as the Board as an entity, are covered, as long as some County official appoints members to the Board, and the budget of the Board is included in the County's Appropriation Budget. If a specific board does not meet the above criteria for coverage, then CORSA will address each board on an individual basis.

The County maintains a self-funded program for health care benefits for County employees and their dependents. A risk manager monitors and processes all claims. The County carries stop loss insurance coverage for the health care program in the amount of \$100,000 per employee all cause per plan year. The advantages of the self-insurance arrangement include the County holding the reserves and earning interest on them as well as saving on administrative costs. Control of the plan rests with the County.

**Pension and Postemployment Benefits** The County participates in statewide pension plans which provide healthcare benefits for their retirees. These pension plans and benefits are discussed in Notes 13 and 14 in the Notes to the Basic Financial Statements.

#### Other Information

Independent Audit The State requires the County to have an annual independent audit. Auditor of State, Betty Montgomery's Office performed this independent audit for Richland County for the year ended December 31, 2004. In addition to meeting the requirements set forth in State statutes, the audit was also designed to meet the requirements of the Federal Single Audit Act of 1996 and related OMB Circular A-133. The Independent Accountants' Report on the Basic Financial Statements is included at the beginning of the Financial Section of the CAFR.

Certificate of Achievement The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Richland County for its Comprehensive Annual Financial Report for the year ended December 31, 2003. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized financial report, whose contents conform to program standards, as well as satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate is valid for the period of one year. Richland County has received a Certificate of Achievement for the last fourteen consecutive years (1990 - 2003). We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA for consideration.

Acknowledgments Preparing this report for publication would not have been possible without the cooperation of each elected official, department head, and a large number of County employees. I am grateful for their assistance and cooperation.

I would like to extend my sincere appreciation to the members of my staff in the Auditor's Office. I am grateful for their dedication and cooperation which helped produce this report. My appreciation also is extended to the Local Government Services Section of Auditor of State, Betty Montgomery's Office for their guidance and constructive assistance.

Finally, I wish to thank the citizens of Richland County for this opportunity to continue to improve the professionalism in financial reporting.

Sincerely,

Patrick W. Dropsey Richland County Auditor

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# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Richland County, Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2003

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

aney L. Zielle President

Executive Director

### Richland County, Ohio

6mprehensive Annual Financial Roort For the Year Ended December 31, 2004 Elected flicials

Board of Commissioners
Daniel Hardwick
Ed Olsen
Timothy Wert

Auditor
Patrick W. Dropsey

<u>Treasurer</u> Daniel Smith

Recorder Sarah Davis

Clerk of Courts
Phillip Scott

<u>Coroner</u> Dr. Stephen Banko

> Engineer Thomas Beck

<u>Prosecutor</u> James Mayer, Jr.

Sheriff
James Stierhoff

Court of Common Pleas #1
Judge James DeWeese

Court of Common Pleas #2
Judge James Henson

<u>Probate Court</u> Judge Phillip Mayer Jr.

<u>Domestic Relations Court</u> Judge Ron Spon

### Richland County, Ohio

6mprehensive Annual Financial Roort For the Year Ended December 31, 2004 Principal Appointed Micials and Department Unds

Clerk of Commissioners Stacey Crall

Board of Elections, Director Jeff Wilkinson

Buildings and Grounds,

Superintendent Chuck Minnich

Dog Warden David Jordan

Sanitary Engineer Phil Marcus

Children's Services,

Executive Director Randy Parker

Mental Health and Recovery Services

Board, Executive Director James Kinnan

Mental Retardation and

Developmental Disabilities,

Superintendent Howard Miller

Department of Job and Family Services,

Director Douglas Theaker

Emergency Services Administrator Keith Markley

Veteran's Services, Director Larry Moore

Information Systems, Manager Joy McMullen

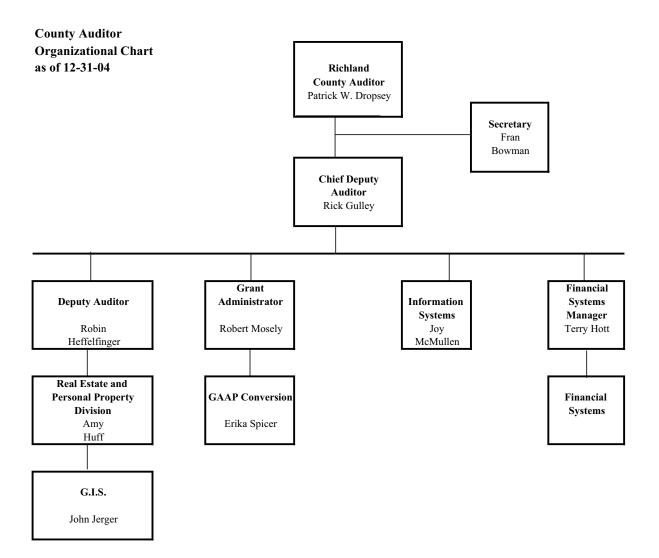
Child Support Enforcement Agency,

Director Richard Prater

Financial Systems, Manager Terry Hott

#### County Coroner Community Mental Health Board \*\* County Engineer Tax Map Retardation & Development Disability Board \*\* **Appointed Boards** & Commissions County Auditor Real Property Information Weights & Measures License & Reporting Personal Property Systems Division Financial Systems GAAP Fees \*\* Either all or a portion of members appointed by County Commissioners Services Commission County Recorder Veteran Common Pleas Court Children Services Board \*\* **Drug Court** Adult Probation Planning Commission Regional County Sheriff County Commissioners Child Support Enforcement County Sewer & Building Codes / Employee Benefits Department of County Home Maintenance Management Purchasing Job & Family Resources Dayspring **EMA / 911** Building Services Human Dog & Kennel Agency Central Risk Probate Court Board of Elections County Prosecutor \* Secretary of the Board or Commission Commissions Statutory **Boards &** Commissioners Board of Revisions County Treasurer Treasurer Auditor \* **Civil Division** Title Division Clerk Of Courts Criminal Division Commission Prosecutor Auditor \* Treasurer Budget Relations & Juvenile Attention Domestic Juvenile Center Court - xv -

Voters Of Richland County







#### INDEPENDENT ACCOUNTANTS' REPORT

Richland County Commissioners Richland County 50 Park Avenue East Mansfield, Ohio 44902

#### To the County Commissioners:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Richland County, Ohio, (the County) as of and for the year ended December 31, 2004, which collectively comprise the County's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Richland Newhope Industries, Inc., the discretely presented component unit. Other auditors audited those financial statements. They have furnished their report thereon to us, and we base our opinion, insofar as it relates to the amounts included for Richland Newhope Industries, Inc., on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. The other auditors audited the financial statements of Richland Newhope Industries, Inc., in accordance with auditing standards generally accepted in the United States of America and not in accordance with Government Auditing Standards. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of December 31, 2004, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the General, Mental Health Board, Mental Retardation Board, Public Assistance, and Children's Services funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

> 101 Central Plaza South / 700 Bank One Tower / Canton, OH 44702 Telephone: (330) 438-0617 (800) 443-9272 Fax: (330) 471-0001

Richland County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated June 24, 2005, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We and the other auditors have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining nonmajor fund statements and schedules and statistical tables provide additional information and are not a required part of the basic financial statements. We and the other auditors subjected the combining nonmajor fund statements and schedules to the auditing procedures applied in the audit of the basic financial statements. In our opinion, based on our audit and the report of the other auditors, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We and the other auditors did not subject the introductory section and statistical tables to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

**Betty Montgomery** Auditor of State

Butty Montgomeny

June 24, 2005

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

The discussion and analysis of Richland County's financial performance provides an overall review of the County's financial activities for the year ended December 31, 2004. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the transmittal letter, notes to the basic financial statements and financial statements to enhance their understanding of the County's financial performance.

# **Financial Highlights**

Key financial highlights for 2004 are as follows:

In total, net assets increased \$1,789,972. Net assets of governmental activities increased \$2,512,499, which represents a 2.3 percent increase from 2003. Net assets of business-type activities decreased \$722,527 or 2.8 percent from 2003.

For governmental activities, general revenues accounted for \$43,835,197 in revenue or 40.5 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$64,406,136 or 59.5 percent of total revenues of \$108,241,333.

Total assets of governmental activities increased by \$7,581,845.

The County had \$105,979,334 in expenses related to governmental activities; only \$64,406,136 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$43,835,197 were adequate to provide for these programs.

Among major funds, the general fund had \$30,615,647 in revenues and \$26,334,740 in expenditures. The general fund's balance increased from \$2,331,299 to \$4,409,777.

Net assets for the enterprise fund decreased slightly. This decrease resulted from expenses exceeding revenues by \$722,527.

### **Using this Comprehensive Annual Financial Report (CAFR)**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Richland County as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds with all other nonmajor funds presented in total in one column. In the case of Richland County, the general fund is by far the most significant fund.

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

# Reporting the County as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the County to provide programs and activities, the view of the County as a whole looks at all financial transactions and asks the question, "How did we do financially during 2004?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all *assets* and *liabilities* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the County's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the County as a whole, the *financial position* of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's tax base, current property tax laws in Ohio restricting revenue growth, and other factors.

In the Statement of Net Assets and the Statement of Activities, the County is divided into two distinct kinds of activities:

Governmental Activities – Most of the County's programs and services are reported here including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-Type Activities – These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided.

# Reporting on the County's Most Significant Funds

### Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objective. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's major governmental funds are the general fund, mental health board, mental retardation board, public assistance, children's services, and special assessment debt retirement. The County's major business-type fund is the sewer fund.

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report. The basic governmental fund financial statements can be found on pages 16 - 24 of this report.

**Proprietary funds**. The County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses an enterprise fund to account for its Sewer fund. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. Specifically, the Insurance fund accounts for the medical benefit self-insurance program for employees of the County. The basic proprietary fund financial statements can be found on pages 25 - 28 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 29 - 30 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 31 - 65 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund statements and schedules which can be found on pages 67 - 190 of this report.

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

# **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$137,282,776 (\$112,150,038 in governmental activities and \$25,132,738 in business-type activities) at the close of the most recent year.

A large portion of all of the County's net assets (58.3 percent) reflect its investment in capital assets (e.g., land, buildings, infrastructure and machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending.

Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

Table 1 provides a summary of the County's net assets for 2004 compared to 2003:

(Table 1) Net Assets

	Governmental	Governmental Activities		ype Activities	Total	
	2004	2003	2004	2003	2004	2003
Assets						
Current and Other Assets	\$99,190,142	\$93,091,967	\$3,066,172	\$2,304,935	\$102,256,314	\$95,396,902
Capital Assets, Net	76,829,722	75,346,052	22,170,842	23,636,431	99,000,564	98,982,483
Total Assets	176,019,864	168,438,019	25,237,014	25,941,366	201,256,878	194,379,385
Liabilities						
Long-Term Liabilities	25,083,500	23,510,004	46,307	32,979	25,129,807	23,542,983
Other Liabilities	38,786,326	35,290,476	57,969	53,122	38,844,295	35,343,598
Total Liabilities	63,869,826	58,800,480	104,276	86,101	63,974,102	58,886,581
Net Assets						
Invested in Capital Assets,						
Net of Related Debt	57,816,275	60,297,638	22,170,842	23,636,431	79,987,117	83,934,069
Restricted	45,698,555	42,225,429	0	0	45,698,555	42,225,429
Unrestricted	8,635,208	7,114,472	2,961,896	2,218,834	11,597,104	9,333,306
Total Net Assets	\$112,150,038	\$109,637,539	\$25,132,738	\$25,855,265	\$137,282,776	\$135,492,804

An additional portion of the County's net assets, \$45,698,555, represent resources that are subject to external restrictions on how they may be used. The remaining balance, \$11,597,104 (8.4 percent), is unrestricted net assets and may be used to meet the County's ongoing obligations to citizens and creditors.

At the end of the current year, the County is able to report positive balances in all three categories of net assets, both for the County as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior year.

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

Total governmental activities assets increased \$7,581,845. This increase in assets occurred in property taxes receivable, cash and capital assets.

Table 2 shows the changes in net assets for year 2004.

(Table 2) Changes in Net Assets

	Governmenta	al Activities	Business-Type Activities		Total	
	2004	2003	2004	2003	2004	2003
Revenues						
Program Revenues:						
Charges for Services	\$12,174,268	\$10,852,362	\$2,621,388	\$2,494,922	\$14,795,656	\$13,347,284
Operating Grants and Contributions	43,408,480	48,529,257	0	0	43,408,480	48,529,257
Capital Grants and Contributions	8,823,388	3,115,038	0	0	8,823,388	3,115,038
Total Program Revenues	64,406,136	62,496,657	2,621,388	2,494,922	67,027,524	64,991,579
General Revenues:						_
Property Taxes	17,651,306	12,776,372	0	0	17,651,306	12,776,372
Permissive Sales Taxes	15,752,188	17,844,725	0	0	15,752,188	17,844,725
Grants and Entitlements	6,570,975	4,345,584	0	0	6,570,975	4,345,584
Investment Earnings	923,113	857,238	126	258	923,239	857,496
Other	2,937,615	2,412,341	298	10,735	2,937,913	2,423,076
Total General Revenues	43,835,197	38,236,260	424	10,993	43,835,621	38,247,253
<b>Total Revenues</b>	108,241,333	100,732,917	2,621,812	2,505,915	110,863,145	103,238,832
Program Expenses						
General Government:						
Legislative and Executive	11,410,468	10,549,018	0	0	11,410,468	10,549,018
Judicial	6,293,752	5,830,669	0	0	6,293,752	5,830,669
Public Safety	12,828,312	11,417,418	0	0	12,828,312	11,417,418
Public Works	13,524,616	7,953,513	0	0	13,524,616	7,953,513
Health	30,549,331	27,776,858	0	0	30,549,331	27,776,858
Human Services	27,809,547	26,511,389	0	0	27,809,547	26,511,389
Conservation and Recreation	170,428	194,523	0	0	170,428	194,523
Economic Development	394,120	634,927	0	0	394,120	634,927
Intergovernmental	1,764,554	1,465,399	0	0	1,764,554	1,465,399
Interest and Fiscal Charges	1,234,206	1,447,122	0	0	1,234,206	1,447,122
Sewer	0	0	3,093,839	2,192,442	3,093,839	2,192,442
<b>Total Expenses</b>	105,979,334	93,780,836	3,093,839	2,192,442	109,073,173	95,973,278
Excess (Deficiency) before Transfers	2,261,999	6,952,081	(472,027)	313,473	1,789,972	7,265,554
Transfers	250,500	293,259	(250,500)	(293,259)	0	0
Increase (Decrease) in Net Assets	2,512,499	7,245,340	(722,527)	20,214	1,789,972	7,265,554
Net Assets Beginning of Year	109,637,539	102,392,199	25,855,265	25,835,051	135,492,804	128,227,250
Net Assets End of Year	\$112,150,038	\$109,637,539	\$25,132,738	\$25,855,265	\$137,282,776	\$135,492,804

Health and Human Services account for \$58,358,878 of expenses out of \$105,979,334 total expenses for governmental activities, or 55.1 percent of that total. Of that \$105,979,334 in governmental activities expenses, \$12,174,268 was covered by direct charges to users of the services. A significant portion of those charges are for fees charged for real estate transfers, for the collection of property taxes throughout

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the County, for title fees and for court fees. Safety services charges for service include things like fees for boarding prisoners and for special details.

Health expenses include charges for services provided to clients of the Mental Health and Mental Retardation Boards. These program expenses increased \$2,772,473. This increase was due to The Center for Individual and Family Services medical bills increasing for treatment of their clients. Also, Mental Retardation had increases in funding which allowed for increases in overall spending.

Human Services expenses, which includes Job and Family Services, Child Support and Children's Services has increased from 2003 to 2004 by \$1,298,158. In 2004, these departments received an increase in the Temporary Assistance for Needy Families (TANF) grant. Part of this grant was used to pay for the buy-out of employees close to retirement.

Public works expenses increased by \$5,571,103. A majority of this increase was from grant money received by the County for the construction on a City of Ontario road.

Legislative and executive expenses increased \$861,450 during 2004. Health insurance costs accounted for a large percentage of this increase. The remaining increase resulted from an overall rise in spending.

Charges for services totaled \$12,174,268 in 2004 which is an increase of \$1,321,906 from 2003. This is due to an increase in real estate conveyance fees which were collected for the entire year of 2004. Also, the Certificate of Title department saw an increase in collections for 2004.

Additional revenues provided by the State and Federal governments included \$43,408,480 for operations, \$8,823,388 for capital improvements or acquisitions and \$6,570,975 that was not restricted to a particular program or purpose. As the Statement of Activities shows, the majority of the intergovernmental revenues are grants and subsidies to provide health and human services.

Property taxes increased due to new operating levies for the general and dayspring funds. In 2004, collections started on the \$2.00 general fund and \$0.40 dayspring levies.

Sales taxes decreased due to the .25 percent decrease in the County sales tax in 2004. In 2003, the County Commissioners by resolution increased the permissive sales and use tax from 1.25 percent to 1.50 percent on all retail sales, except sales of motor vehicles, made in the County, and on the storage, use, or consumption in the County of tangible personal property, including automobiles, not subject to the sales tax. This increase was only for 2003 and was reduced back to 1.25 starting January 1, 2004.

# Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a County's net resources available for spending at the end of the year.

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As of the end of the current year, the County's governmental funds reported combined ending fund balances of \$34,358,409. \$32,120,259 of this total amount constitutes unreserved fund balance, which is available for appropriation at the government's discretion within certain legal constraints and purpose restrictions. The remainder of fund balance is reserved to indicate that it is not available for new spending. While the bulk of the governmental fund balances are not reserved in the governmental fund statements, they lead to restricted net assets on the Statement of Net Assets due to their being restricted for use for a particular purpose mandated by the source of the resources such as the State or Federal government or the tax levy.

The general fund is the chief operating fund of the County. At the end of the current year, unreserved fund balance of the general fund was \$3,963,310, while total fund balance reached \$4,409,777. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents approximately 15.0 percent of total general fund expenditures, while total fund balance represents 16.7 percent of that same amount.

The fund balance of the County's general fund increased by \$2,078,478 during the current year.

Operating transfers out from the general fund and other nonmajor funds to other governmental funds amounted to \$5,179,885.

All elected officials worked closely with the County Commissioners to reduce, maintain, or hold down increases in departmental expenditures.

The Mental Retardation Board is in the middle of a ten year plan which called for the accumulation of resources in the earlier years in anticipation of future program needs. The fund had expenditures of \$20,518,473 in 2004 and had an ending fund balance of \$22,292,718.

*Proprietary Funds*. The County's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, but in more detail. The sewer enterprise fund had expenses of \$3,060,046, which exceeded revenues of \$2,621,686 by \$438,360 or 16.7 percent of revenues.

### **Budgeting Highlights**

Richland County's budgeting process is prescribed by the Ohio Revised Code. Essentially the budget is the County's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the Ohio Revised Code. Therefore the County's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

The most significant changes between the general fund original budget and final budget was in the area of expenditures which increased from \$26,291,371 to \$26,395,850, with legislative and executive being the largest piece of this change.

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

# **Capital Asset and Debt Administration**

**Capital Assets.** The County's investment in capital assets for its governmental and business-type activities as of December 31, 2004, amounts to \$79,987,117 (net of accumulated depreciation and related debt). This investment in capital assets includes land, buildings, infrastructure and machinery and equipment.

Note 11 (Capital Assets) provides capital asset activity during the 2004 year. MRDD made purchases of \$191,657 which included two new buses, and additional equipment. The Board of Elections has purchased new computer equipment for \$31,063 which is part of the Help America Vote Act. The County Engineer continued to replace several bridges in the County and purchased other equipment for a total of \$2,010,579. Mental Health continues to grow by building new buildings and purchasing new computers at a cost of \$832,220. The Sheriff purchased six new vehicles and office equipment for \$78,156. The Auditors office continues to upgrade the computer hardware which saw an additional cost of \$54,257.

**Long-term Debt.** At the end of the 2004 year, the County had total bonded debt outstanding of \$19,895,000 net of the unamortized premium and discount. Of this amount, \$10,383,566 comprises debt backed by the full faith and credit of the County and \$9,511,434 is special assessment debt for which the County is liable in the event of default by the property owner subject to the assessment.

The County's long-term bonded debt increased by \$789,999 (4.1 percent) during the 2004 year.

The County maintains a Aaa rating from Moody's for general obligation debt. State statute limits the total amount of debt a governmental entity may issue. The current debt limitation for the County is \$51,584,403, which is significantly higher than the County's outstanding net debt.

In addition to the bonded debt, County long-term obligations include compensated absences and a capital lease. Additional information on the County's long-term debt can be found in note 17 of this report. Notes 15 and 16 discuss compensated absences and the capital lease. Note 18 provides information regarding bond anticipation notes.

Interest and fiscal charges amounted to 1.2 percent of the total expenses for governmental activities.

## **Economic Factors and Next Year's Budgets and Rates**

The unemployment rate for the County is currently 7.4 percent, which decreased from a rate of 8.7 percent a year ago. This rate exceeds the State's average unemployment rate of 6.1 percent and the national average of 5.5 percent.

Inflationary trends in the region compare favorably to national indices.

All of these factors were considered in preparing the County's budget for the 2005 year. At the end of the 2004 year, unreserved fund balance in the general fund increased to \$3,963,310.

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

# **Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Erika Spicer, Richland County Auditor's Office, 50 Park Avenue East, Mansfield, Ohio 44902 or by email at <a href="mailto:espicer@richlandcountyoh.us">espicer@richlandcountyoh.us</a>.

Basic Financial	
Statements	
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Statement of Net Assets

Primary Government as of December 31, 2004 Component Unit as of August 31, 2004

	I			
	Governmental Activities	Business-Type Activity	Total	Component Unit
Assets	*****			•
Equity in Pooled Cash and Cash Equivalents	\$50,303,805	\$2,133,147	\$52,436,952	\$0
Cash and Cash Equivalents in Segregated Accounts	34,208	164,712	198,920	1,896,234
Deposits	0	0	0	1,000
Materials and Supplies Inventory Accrued Interest Receivable	631,484	6,096	637,580	139,905
Accounts Receivable	0	762.240	0	1,464
	678,063	763,349	1,441,412	164,742
Internal Balances	12.740.775	0	0 13,749,775	0
Intergovernmental Receivable Internal Balances	13,749,775		13,749,773	0
	1,132	(1,132)	218,059	17,668
Prepaid Items	218,059	0	,	
Permissive Sales Taxes Receivable	4,181,687		4,181,687	0
Property Taxes Receivable	18,828,837	0	18,828,837	0
Special Assessments Receivable	10,041,950	0	10,041,950	0
Loans Receivable	368,924 0	0	368,924	900
Contributions Receivable			152.218	
Deferred Charges	152,218	0	152,218	0
Land and Construction in Progress	2,950,400	31,000	2,981,400	137,604
Depreciable Capital Assets, Net	73,879,322	22,139,842	96,019,164	644,748
Total Assets	176,019,864	25,237,014	201,256,878	3,004,265
Liabilities				
Accounts Payable	2,023,575	18,914	2,042,489	1,013
Contracts Payable	2,508,539	0	2,508,539	0
Accrued Wages	1,715,932	12,913	1,728,845	10,483
Payroll Withholding Payable	0	0	0	1,615
Intergovernmental Payable	3,091,728	26,142	3,117,870	0
Deferred Revenue	16,585,484	0	16,585,484	0
Conditional Grants	0	0	0	900
Accrued Vacation Payable	0	0	0	6,477
Accrued Interest Payable	156,891	0	156,891	0
Notes Payable	10,675,000	0	10,675,000	0
Claims Payable	2,029,177	0	2,029,177	0
Long-Term Liabilities:				
Due Within One Year	4,145,407	14,602	4,160,009	0
Due In More Than One Year	20,938,093	31,705	20,969,798	0
Total Liabilities	63,869,826	104,276	63,974,102	20,488
Net Assets				
Invested in Capital Assets, Net of Related Debt	57,816,275	22,170,842	79,987,117	0
Restricted for:				
Capital Projects	2,930,283	0	2,930,283	0
Debt Service	1,003,925	0	1,003,925	0
Mental Health	3,097,245	0	3,097,245	0
Mental Retardation Board	23,771,315	0	23,771,315	0
Children's Services	7,846,535	0	7,846,535	0
Street Repair and Maintenance	2,342,133	0	2,342,133	0
Delinquent Real Estate Collections	448,676	0	448,676	0
Community Development	407,888	0	407,888	0
Youth Services	721,326	0	721,326	0
Public Safety	509,866	0	509,866	0
Mental Retardation and Developmental Disability Gifts:	•			
Nonexpendable	100,314	0	100,314	0
Other Purposes	2,519,049	0	2,519,049	0
Unrestricted	8,635,208	2,961,896	11,597,104	2,983,777
Total Net Assets	\$112,150,038	\$25,132,738	\$137,282,776	\$2,983,777

Statement of Activities For the Year Ended December 31, 2004 Component Unit August 31, 2004

			Program Revenues	
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental Activities</b>				
General Government:				
Legislative and Executive	\$11,410,468	\$6,442,771	\$328,585	\$0
Judicial System	6,293,752	1,440,251	417,005	0
Public Safety	12,828,312	1,182,763	1,211,755	0
Public Works	13,524,616	1,356,996	4,387,787	8,476,549
Health	30,549,331	813,564	33,818,718	346,839
Human Services	27,809,547	937,923	3,244,630	0
Conservation and Recreation	170,428	0	0	0
Economic Development	394,120	0	0	0
Intergovernmental	1,764,554	0	0	0
Interest and Fiscal Charges	1,234,206	0	0	0
Total Governmental Activities	105,979,334	12,174,268	43,408,480	8,823,388
<b>Business-Type Activity</b>				
Sewer	3,093,839	2,621,388	0	0
Total Primary Government	\$109,073,173	\$14,795,656	\$43,408,480	\$8,823,388
Component Unit:				
Richland Newhope Industries, Inc.	\$1,154,883	\$1,334,309	\$20,027	\$0

### **General Revenues**

Property Taxes Levied for:

Health - Mental Health Board

Health - Mental Retardation Board

Human Services - Children's Services

Human Services - Dayspring

General Fund

Permissive Sales Taxes

Grants and Entitlements not Restricted to Specific Programs

Investment Earnings

Miscellaneous

Total General Revenues

#### Transfers

Total General Revenues and Transfers

Change in Net Assets

Net Assets Beginning of Year

Net Assets End of Year

	Primary Government		
Governmental	Business-Type		Component
Activities	Activities	Total	Unit
		-	
(\$4,639,112)	\$0	(\$4,639,112)	\$0
(4,436,496)	0	(4,436,496)	0
(10,433,794)	0	(10,433,794)	(
696,716	0	696,716	(
4,429,790	0	4,429,790	(
(23,626,994)	0	(23,626,994)	(
(170,428)	0	(170,428)	(
(394,120)	0	(394,120)	(
(1,764,554)	0	(1,764,554)	(
(1,234,206)	0	(1,234,206)	(
(41,573,198)	0	(41,573,198)	(
0	(472,451)	(472,451)	(
(41,573,198)	(472,451)	(42,045,649)	(
0	0	0	199,453
1,623,187	0	1,623,187	(
8,437,927	0	8,437,927	(
2,937,158	0	2,937,158	(
833,416	0	833,416	(
3,819,618	0	3,819,618	
15,752,188	0	15,752,188	
6,570,975	0	6,570,975	
923,113	126	923,239	31,828
2,937,615	298	2,937,913	9,830
43,835,197	424	43,835,621	41,664
250,500	(250,500)	0	
44,085,697	(250,076)	43,835,621	41,664
2,512,499	(722,527)	1,789,972	241,117
109,637,539	25,855,265	135,492,804	2,742,660

Balance Sheet Governmental Funds December 31, 2004

			Mental		
		Mental	Retardation	Public	Children's
	General	Health Board	Board	Assistance	Services
Assets					
Equity in Pooled Cash and					
Cash Equivalents	\$4,054,068	\$2,220,965	\$22,078,173	\$2,110,660	\$5,591,446
Cash and Cash Equivalents					
In Segregated Accounts	14,974	0	848	0	3,770
Materials and Supplies Inventory	88,940	2,367	81,934	20,764	1,552
Accounts Receivable	55,634	0	1,897	0	0
Interfund Receivable	167,952	0	0	0	0
Intergovernmental Receivable	1,941,430	2,073,692	2,483,520	0	2,581,235
Prepaid Items	218.059	0	0	0	0
Permissive Sales Taxes Receivable	4,181,687	0	0	0	0
Property Taxes Receivable	4,151,640	1,776,726	8,872,545	0	3,243,057
Special Assessments Receivable	0	0	0	0	0
Loans Receivable	0	0	0	0	0
Total Assets	\$14,874,384	\$6,073,750	\$33,518,917	\$2,131,424	\$11,421,060
10001133613	ψ1 1,07 1,501	\$0,075,750	455,510,511	Ψ2,131,121	ψ11,121,000
Liabilities and Fund Balances					
Liabilities					
Accounts Payable	\$287,871	\$395,201	\$312,789	\$316,590	\$220,607
Contracts Payable	0	942,664	27,671	0	0
Accrued Wages	638,479	16,980	477,667	215,423	148,536
Interfund Payable	0	2,262	2,262	1,131	36,350
Intergovernmental Payable	797,280	18,738	639,809	743,049	0
Deferred Revenue	8,740,977	3,336,573	9,766,001	0	5,423,263
Accrued Interest Payable	0	0	0	0	0,120,200
Notes Payable	0	0	0	0	0
Total Liabilities	10,464,607	4,712,418	11,226,199	1,276,193	5,828,756
Fund Balances					_
Reserved for Encumbrances	142,453	0	923,755	302,124	0
Reserved for Loans Receivable	0	0	0	0	0
Reserved for Unclaimed Monies	304,014	0	0	0	0
Reserved for Mental Retardation and					
Developmental Disability Gifts Endowment	0	0	0	0	0
Unreserved, Undesignated (Deficit),					
Reported in:					
General Fund	3,963,310	0	0	0	0
Special Revenue Funds	0	1,361,332	21,368,963	553,107	5,592,304
Debt Service Funds	0	0	0	0	0
Capital Projects Funds	0	0	0	0	0
Total Fund Balances (Deficit)	4,409,777	1,361,332	22,292,718	855,231	5,592,304
Total Liabilities and Fund Balances	\$14,874,384	\$6,073,750	\$33,518,917	\$2,131,424	\$11,421,060

Special	Other	Total
Assessment	Governmental	Governmental
Debt Retirement	Funds	Funds
Debt Retirement	1 unus	1 unus
\$36,807	\$11,236,835	\$47,328,954
0	14,616	34,208
0	435,927	631,484
0	620,532	678,063
0	0	167,952
0	4,669,898	13,749,775
0	0	218,059
0	0	4,181,687
0	784,869	18,828,837
9,961,191	80,759	10,041,950
0	368,924	368,924
	300,721	300,721
\$9,997,998	\$18,212,360	\$96,229,893
\$0	\$490,517	\$2,023,575
0	1,538,204	2,508,539
0	218,847	1,715,932
0	124,815	166,820
0	892,852	3,091,728
9,961,191	4,386,388	41,614,393
9,901,191	75,497	75,497
0	10,675,000	10,675,000
	10,673,000	10,673,000
9,961,191	18,402,120	61,871,484
0	96,566	1,464,898
0	368,924	368,924
0	0	304,014
0	100 214	100 214
U	100,314	100,314
0	0	3,963,310
0	3,585,702	32,461,408
36,807	572,470	609,277
0	(4,913,736)	(4,913,736)
36,807	(189,760)	34,358,409
\$9,997,998	\$18,212,360	\$96,229,893

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities December 31, 2004

<b>Total Governmental Fund Balances</b>		\$34,358,409
Amounts reported for governmental activities in the statement of net assets are different because	ie	
Capital assets used in governmental activities are no		76 820 722
financial resources and therefore are not reported	in the funds.	76,829,722
Other long-term assets are not available to pay for c period expenditures and therefore are deferred in		
Special Assessments 1	10,041,950	
Intergovernmental Revenues	9,241,157	
Property Taxes	2,243,353	
Sales Taxes	2,944,665	
Rentals	557,784	
Total		25,028,909
the costs of insurance to individual funds. The as- liabilities of the internal service fund are included governmental activities on the statement of net as	in	945,674
Bond issuance costs reported as an expenditure in the are allocated as an expense over the life of the defull accrual basis.		
Issuance costs	156,205	
Current year expense	(3,987)	
Total		152,218
Long-term liabilities are not due and payable in the period and therefore are not reported in the funds:		
General Obligation Bonds (1	10,383,567)	
General Obligation Bond Premium	(47,164)	
General Obligation Bond Discount	24,160	
•	(9,511,434)	
Special Assessment Bond Premium	(16,616)	
•	(1,663,977)	
Compensated Absences	(3,484,902)	
Total		(25,083,500)
Total  Accrued interest payable is not due and payable in tecurrent period and therefore is not reported in the		(25,083,500)

Richland County, Ohio

Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2004

	Committee of the control of the cont	Mental	Mental Retardation	Public	Children's	Special Assessment
Revenues	General	Health Board	Board	Assistance	Services	Debt Retirement
Property and Other Taxes	\$3,744,171	\$1,579,179	\$8,353,352	\$0	\$2,895,067	\$0
Sales Taxes	16,397,882	0	0	0	0	0
Charges for Services	3,952,426	0	398,890	0	0	0
Licenses and Permits	390,065	0	0	0	0	0
Fines and Forfeitures	317,889	0	0	0	0	0
Intergovernmental	4,844,104	8,266,997	10,676,700	12,371,205	5,256,814	0
Special Assessments	0	0	0	0	0	1,143,946
Interest	718,985	0	14,511	0	0	0
Rentals	6,350	0	0	0	0	0
Contributions and Donations	0	0	0	0	0	0
Other	243,775	73,458	1,897	1,491,414	455,286	0
Total Revenues	30,615,647	9,919,634	19,445,350	13,862,619	8,607,167	1,143,946
Expenditures						
Current:						
General Government:						
Legislative and Executive	7,766,969	0	0	0	0	0
Judicial System	4,729,569	0	0	0	0	0
Public Safety	9,875,193	0	0	0	0	0
Public Works	527,911	0	0	0	0	0
Health	546,644	9,811,072	20,343,473	0	0	0
Human Services	888,290	0	0	13,819,323	7,261,275	0
Conservation and Recreation	162,598	0	0	0	0	0
Economic Development	0	0	0	0	0	0
Other	73,012 0	0	0	0	0	0
Capital Outlay Intergovernmental	1,764,554	0	0	0	0	0
Debt Service:	1,704,334	U	U	U	U	U
Principal Retirement	0	0	267	0	0	725,000
Interest and Fiscal Charges	0	0	174,733	0	0	524,020
Bond Issuance Costs	0	0	0	0	0	0
Total Expenditures	26,334,740	9,811,072	20,518,473	13,819,323	7,261,275	1,249,020
Excess of Revenues Over (Under) Expenditures	4,280,907	108,562	(1,073,123)	43,296	1,345,892	(105,074)
Other Financing Sources (Uses)						
Sale of Capital Assets	32,563	0	635	51	0	0
Bonds Issued	0	0	0	0	0	0
Bond Discount	0	0	0	0	0	0
Note Premium	0	0	0	0	0	0
Transfers In	0	0	0	0	50,000	82,081
Transfers Out	(2,234,992)	(200,000)	0	(175,000)	0	0
Total Other Financing Sources (Uses)	(2,202,429)	(200,000)	635	(174,949)	50,000	82,081
Net Change in Fund Balances	2,078,478	(91,438)	(1,072,488)	(131,653)	1,395,892	(22,993)
Fund Balances (Deficit) Beginning of Year						
Restated (See Note 3)	2,331,299	1,452,770	23,365,206	986,884	4,196,412	59,800
Fund Balances (Deficit) End of Year	\$4,409,777	\$1,361,332	\$22,292,718	\$855,231	\$5,592,304	\$36,807

Richland County, Ohio

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2004

Other	Total	Net Change in Fund Balances - Total Governmental Funds	\$4,048,139
Governmental Funds	Governmental Funds	Amounts reported for governmental activities in the	
6720.002	617 211 672	statement of activities are different because	
\$739,903	\$17,311,672		
0	16,397,882	Governmental funds report capital outlays as expenditures. However, in the	
5,348,961	9,700,277	statement of activities, the cost of those assets is allocated over their	
428,734	818,799	estimated useful lives as depreciation expense. This is the amount by	
144,704	462,593	which capital outlays exceeded depreciation in the current period.	
18,092,651	59,508,471		
6,223	1,150,169	Capital Asset Additions 6,405,735	
146,059	879,555	Current Year Depreciation (4,400,323)	
688,131	694,481		
102,541	102,541	Total	2,005,412
436,017	2,701,847		
		Government Funds only report the disposal of capital assets to the	
26,133,924	109,728,287	extent proceeds are received from the sale. In the statement of	
		activities, a gain or loss is reported for each disposal.	(521,742)
		activities, a gain of 1655 is reported for each disposal.	(321,742)
		Revenues in the statement of activities that do not provide current	
4 069 007	11 925 976	financial resources are not reported as revenues in the funds.	
4,068,907	11,835,876	D	
1,289,745	6,019,314	Property Taxes 339,634	
1,713,655	11,588,848	Sales Taxes (645,694)	
4,441,516	4,969,427	Grants (808,169)	
391,496	31,092,685	Rentals (112,396)	
4,782,927	26,751,815	Other 69,671	
0	162,598	Special Assessments (539,655)	
394,120	394,120		
0	73,012	Total	(1,696,609)
10,739,691	10,739,691		
0	1,764,554	Repayment of bond principal and capital leases is an expenditure in the governmental	
		funds, but the repayment reduces long-term liabilities in the statement of net assets.	1,565,268
840,001	1,565,268		
604,881	1,303,634	Bond issuance costs are reported as an expenditure in the governmental funds but are	
88,437	88,437	allocated as an expense over the life of the bonds on a full accrual basis.	
29,355,376	108,349,279	Issuance Cost 88,437	
		Current Year Expense (3,987)	
(3,221,452)	1,379,008		
		Total	84,450
			. ,
18,674	51,923	In the statement of activities, interest is accrued on outstanding bonds, whereas	
2,355,000	2,355,000	in the governmental funds, interest expenditures are reported when due.	
(24,160)	(24,160)	in the governmental rands, interest experiences are reported when due.	
35,915	35,915		
5,298,257	5,430,338	Amortization of Bond Premium (3,987)	
(2,569,893)	(5,179,885)	Accrued Interest on Bonds 41,487	
(2,307,673)	(3,177,003)	Accruce interest on Bonds 41,467	
5,113,793	2,669,131	Total	37,500
3,113,793	2,009,131	Total	37,300
1 902 241	4.049.120	December Charles in an above Commission control in the comment of	
1,892,341	4,048,139	Proceeds of bonds is an other financing source in the governmental	(2.220.040)
		funds, but increases liabilities in governmental activities.	(2,330,840)
(2.002.101)	20.240.250		
(2,082,101)	30,310,270	Some expenses reported in the statement of activities do not require the use of	
		current financial resources and therefore are not reported as expenditures in	
(\$189,760)	\$34,358,409	governmental funds.	
	·	Compensated Absences	(811,911)
		The internal service fund used by management to charge the costs of insurance	
		to individual funds are not reported in the county-wide statement of activities.	
		Governmental fund expenditures and related internal service fund revenues are	
		eliminated. The net revenue (expense) of the internal service fund is allocated	
		among the governmental activities.	132,832
		_	

Change in Net Assets of Governmental Activities

\$2,512,499

Richland County, Ohio Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund

For the Year Ended December 31, 2004

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property and Other Taxes	\$4,287,697	\$4,306,171	\$3,744,171	(\$562,000)
Sales Taxes	14,735,934	14,808,500	16,582,137	1,773,637
Charges for Services	3,440,566	3,457,509	3,974,246	516,737
Licenses and Permits	288,579	290,000	343,097	53,097
Fines and Forfeitures	78,613	79,000	317,631	238,631
Intergovernmental	3,774,258	3,792,844	4,822,222	1,029,378
Interest	1,206,061	1,212,000	710,124	(501,876)
Rentals	15,922	16,000	6,350	(9,650)
Other	84,480	84,896	180,897	96,001
Total Revenues	27,912,110	28,046,920	30,680,875	2,633,955
Expenditures				
Current:				
General Government -				
Legislative and Executive	10,757,463	11,639,806	11,565,939	73,867
Judicial System	3,193,910	3,248,917	3,248,665	252
Public Safety	7,845,615	8,015,675	7,993,432	22,243
Public Works	355,397	407,814	405,608	2,206
Health	1,382,198	492,030	490,881	1,149
Human Services	517,294	632,295	630,773	1,522
Conservation and Recreation	133,367	130,454	130,203	251
Other	185,048	64,115	64,115	0
Intergovernmental	1,921,079	1,764,744	1,764,554	190
Total Expenditures	26,291,371	26,395,850	26,294,170	101,680
Excess of Revenues Over Expenditures	1,620,739	1,651,070	4,386,705	2,735,635
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	32,563	32,563
Advances Out	0	(100,000)	(100,000)	0
Transfers In	66,672	19,993	0	(19,993)
Transfers Out	(1,318,707)	(2,235,090)	(2,234,992)	98_
Total Other Financing Sources (Uses)	(1,252,035)	(2,315,097)	(2,302,429)	12,668
Net Change in Fund Balance	368,704	(664,027)	2,084,276	2,748,303
Fund Balance Beginning of Year	1,517,863	1,517,863	1,517,863	0
Prior Year Encumbrances Appropriated	222,600	222,600	222,600	0
Fund Balance End of Year	\$2,109,167	\$1,076,436	\$3,824,739	\$2,748,303

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Mental Health Board Fund For the Year Ended December 31, 2004

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property and Other Taxes	\$1,495,504	\$1,495,504	\$1,579,179	\$83,675
Intergovernmental	9,315,000	9,315,000	8,085,276	(1,229,724)
Other	20,100	20,100	73,458	53,358
Total Revenues	10,830,604	10,830,604	9,737,913	(1,092,691)
Expenditures				
Current:				
Health	11,413,483	11,413,483	10,324,455	1,089,028
Excess of Revenues Under Expenditures	(582,879)	(582,879)	(586,542)	(3,663)
Other Financing Uses				
Transfers Out	(200,000)	(200,000)	(200,000)	0
Net Change in Fund Balance	(782,879)	(782,879)	(786,542)	(3,663)
Fund Balance Beginning of Year	3,007,507	3,007,507	3,007,507	0
Fund Balance End of Year	\$2,224,628	\$2,224,628	\$2,220,965	(\$3,663)

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Mental Retardation Board Fund For the Year Ended December 31, 2004

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property and Other Taxes	\$7,791,730	\$7,791,730	\$8,353,352	\$561,622
Charges for Services	365,770	365,770	424,169	58,399
Intergovernmental	10,049,200	10,049,200	10,347,672	298,472
Interest	15,000	15,000	15,834	834
Total Revenues	18,221,700	18,221,700	19,141,027	919,327
Expenditures				
Current:				
Health	40,309,608	40,309,608	21,719,598	18,590,010
Excess of Revenues				
Under Expenditures	(22,087,908)	(22,087,908)	(2,578,571)	19,509,337
Other Financing Sources				
Sale of Capital Assets	0	0	635	635
Net Change in Fund Balance	(22,087,908)	(22,087,908)	(2,577,936)	19,509,972
Fund Balance Beginning of Year	21,997,458	21,997,458	21,997,458	0
Prior Year Encumbrances Appropriated	1,193,351	1,193,351	1,193,351	0
Fund Balance End of Year	\$1,102,901	\$1,102,901	\$20,612,873	\$19,509,972

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Public Assistance Fund For the Year Ended December 31, 2004

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$16,748,289	\$17,951,598	\$12,376,798	(\$5,574,800)
Other	1,345,798	1,442,489	1,491,414	48,925
Total Revenues	18,094,087	19,394,087	13,868,212	(5,525,875)
Expenditures				
Current:				
Human Services	18,883,971	20,183,971	14,468,165	5,715,806
Excess of Revenues				
Under Expenditures	(789,884)	(789,884)	(599,953)	189,931
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	51	51
Transfers Out	(350,000)	(350,000)	(175,000)	175,000
Total Other Financing Sources (Uses)	(350,000)	(350,000)	(174,949)	175,051
Net Change in Fund Balance	(1,139,884)	(1,139,884)	(774,902)	364,982
Fund Balance Beginning of Year	1,478,664	1,478,664	1,478,664	0
Prior Year Encumbrances Appropriated	752,800	752,800	752,800	0
Fund Balance End of Year	\$1,091,580	\$1,091,580	\$1,456,562	\$364,982

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Children's Services Fund For the Year Ended December 31, 2004

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property and Other Taxes	\$3,323,210	\$3,331,172	\$2,895,067	(\$436,105)
Intergovernmental	5,002,320	5,014,305	5,048,930	34,625
Other	102,230	102,230	430,294	328,064
Total Revenues	8,427,760	8,447,707	8,374,291	(73,416)
Expenditures				
Current:				
Human Services	7,851,258	7,871,450	7,270,966	600,484
Excess of Revenues Over Expenditures	576,502	576,257	1,103,325	527,068
Other Financing Sources				
Transfers In	50,000	50,000	50,000	0
Net Change in Fund Balance	626,502	626,257	1,153,325	527,068
Fund Balance Beginning of Year	4,438,121	4,438,121	4,438,121	0
Fund Balance End of Year	\$5,064,623	\$5,064,378	\$5,591,446	\$527,068

Statement of Fund Net Assets Proprietary Funds December 31, 2004

Assets Comment Assets	Business - Type Activity - Sewer Enterprise Fund	Governmental Activity - Insurance Internal Service Fund
Current Assets: Equity in Pooled Cash and Cash Equivalents	\$2,133,147	\$2,974,851
Cash and Cash Equivalents in Segregated Accounts	164,712	0
Materials and Supplies Inventory	6,096	0
Accounts Receivable	763,349	0
recounts receivable	705,519	
Total Current Assets	3,067,304	2,974,851
Noncurrent Assets:		
Capital Assets:		
Land and Construction in Progress	31,000	0
Depreciable Capital Assets, Net	22,139,842	0
Total Noncurrent Assets	22,170,842	0
Total Assets	25,238,146	2,974,851
Liabilities		
Current Liabilities:		
Accounts Payable	18,914	0
Accrued Wages	12,913	0
Interfund Payable	1,132	0
Intergovernmental Payable	26,142	0
Compensated Absences Payable	14,602	0
Claims Payable	0	2,029,177
Total Current Liabilities	73,703	2,029,177
Long-Term Liabilities:		
Compensated Absences Payable	31,705	0
Total Liabilities	105,408	2,029,177
Net Assets		
Invested in Capital Assets	22,170,842	0
Unrestricted	2,961,896	945,674
Total Net Assets	\$25,132,738	\$945,674

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended December 31, 2004

Operating Revenues	Business-Type Activity- Sewer Enterprise Fund	Governmental Activity - Insurance Internal Service Fund
Charges for Services	\$2,621,388	\$9,624,334
Other	298	166,097
Other		100,077
Total Operating Revenues	2,621,686	9,790,431
Operating Expenses		
Personal Services	426,187	0
Materials and Supplies	15,519	0
Contractual Services	1,164,104	361,613
Claims	0	9,339,591
Depreciation	1,445,693	0
Other	8,543	0
Total Operating Expenses	3,060,046	9,701,204
Operating Income (Loss)	(438,360)	89,227
Non-Operating Revenues (Expenses)		
Interest	126	43,558
Loss on Disposal of Capital Assets	(33,793)	0
	(,,,,-)	
Total Non-Operating Revenues (Expenses)	(33,667)	43,558
Income (Loss) Before Transfers	(472,027)	132,785
Transfers In	0	47
Transfers Out	(250,500)	0
Transfers Out	(230,300)	
Change in Net Assets	(722,527)	132,832
Net Assets Beginning of Year	25,855,265	812,842
Net Assets End of Year	\$25,132,738	\$945,674

# Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2004

	Business-Type Activity - Sewer Enterprise Fund	Governmental Activity - Insurance Internal Service Fund
Increase (Decrease) in Cash and Cash Equivalents		
Cash Flows from Operating Activities		
Cash Received from Customers	\$2,388,174	\$0
Cash Received from Interfund Services Provided	0	9,664,572
Other Cash Receipts	298	154,156
Cash Payments to Suppliers	(1,235,997)	(361,613)
Cash Payments to Employees	(376,172)	0
Cash Payments for Claims	0	(8,886,397)
Other Cash Payments	(8,543)	(145,888)
Net Cash Provided by Operating Activities	767,760	424,830
Cash Flows from Noncapital		
Financing Activities		
Transfers In	0	47
Transfers Out	(250,500)	0
Not Cook Duguidad by (Hand fou)		
Net Cash Provided by (Used for) Noncapital Financing Activities	(250,500)	47
Troncapital I maneing Metivines	(230,300)	
Cash Flows from Capital and		
Related Financing Activities		
Purchase of Capital Assets	(17,317)	0
Sale of Capital Assets	3,420	0
Net Cash Used for Capital and Related	(12.005)	
Financing Activities	(13,897)	0
Cash Flows from Investing Activities		
Interest on Investments	145	51,432
Change in Fair Value of Cash Equivalents	(19)	(7,874)
•		
Net Cash Provided By Investing Activities	126	43,558
Net Increase in Cash and Cash Equivalents	503,489	468,435
Cash and Cash Equivalents Beginning of Year	1,794,370	2,506,416
Cash and Cash Equivalents End of Year	\$2,297,859	\$2,974,851
		(continued)

Statement of Cash Flows Proprietary Funds (continued) For the Year Ended December 31, 2004

	Business - Type Activity - Sewer Enterprise Fund	Governmental Activity - Insurance Internal Service Fund
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities		
Operating Income (Loss)	(\$438,360)	\$89,227
Adjustments:		
Depreciation Expense	1,445,693	0
(Increase) Decrease in Assets:		
Accounts Receivable	(233,213)	40,238
Materials and Supplies Inventory	(901)	0
Increase (Decrease) in Liabilities:		
Accounts Payable	(8,576)	(157,829)
Accrued Wages	3,325	0
Compensated Absences Payable	13,328	0
Interfund Payable	(23,634)	0
Intergovernmental Payable	10,098	0
Claims Payable	0	453,194
Net Cash Provided by Operating Activities	\$767,760	\$424,830

Statement of Fiduciary Net Assets Fiduciary Funds December 31, 2004

	Private	
	Purpose Trust	Agency
Assets		
Equity in Pooled Cash		
and Cash Equivalents	\$2,236	\$9,697,148
Cash and Cash Equivalents		
in Segregated Accounts	19,250	1,538,532
Accrued Interest Receivable	0	2,320
Intergovernmental Receivable	0	6,778,109
Permissive Sales Taxes Receivable	0	19,244
Property Taxes Receivable	0	118,619,018
Special Assessments Receivable	0	1,131,434
Total Assets	21,486	\$137,785,805
Liabilities		
Intergovernmental Payable	0	\$76,906
Undistributed Assets	0	137,697,419
Deposits Held and Due to Others	0	11,480
Total Liabilities	0	\$137,785,805
Net Assets		
Held in Trust for Children's Services	638	
Held in Trust for County Home	20,848	
Total Net Assets	\$21,486	

# Statement of Changes in Fiduciary Net Assets Fiduciary Funds For the Year Ended December 31, 2004

	Private Purpose Trust	
Additions		
Contributions:		
Private Donations	\$269,266	
Investment Earnings	2,350	
Total Additions	271,616	
Deductions Benefits	260,167	
Change in Net Assets	11,449	
Net Assets - Beginning	10,037	
Net Assets - Ending	\$21,486	

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

# Note 1 - Description of Richland County and Reporting Entity

Richland County, Ohio (The County) was created in 1813. The County is governed by a board of three Commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the County Auditor, County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, two Common Pleas Court Judges, a Probate Court Judge, and a Domestic Relations/Juvenile Court Judge. Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budgeting and taxing authority, contracting body and the chief administrators of public services for the County, including each of these departments.

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. For Richland County, this includes the Children's Services Board, the Board of Mental Retardation and Developmental Disabilities (MRDD), the Alcohol, Drug and Mental Health Board, the Job and Family Services Department, the Richland County Emergency Management Agency, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organizations; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the County in that the County approves the budget, the levying of taxes or the issuance of debt.

The component unit column on the financial statements identifies the financial data of the County's discretely presented component unit, Richland Newhope Industries, Inc. It is reported separately to emphasize that it is legally separate from the County.

Richland Newhope Industries, Inc. (Workshop) The Workshop is a legally separate, nongovernmental, not-for-profit corporation, served by a self-appointing board of trustees. The Workshop, under a contractual agreement with the Richland County Board of Mental Retardation and Developmental Disabilities (MRDD), provides sheltered employment for mentally retarded or handicapped adults in the County. The Richland County Board of MRDD provides the Workshop with some expenses and personnel for operation of the Workshop including staff salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, various financial reporting services, and other funds as necessary for the operation of the Workshop. Based on the significant services and resources provided by the County to the Workshop and the Workshop's sole purpose of providing assistance to the retarded and handicapped adults of the County, the Workshop is reflected as a component unit of Richland County in order to prevent the statements from being misleading. The Workshop operates on a fiscal year ending August 31. Separately issued financial statements can be obtained from Richland Newhope Industries, Inc. of Richland County.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

The County Treasurer, as the custodian of public funds, invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards and commissions listed below, the County serves as fiscal agent but is not financially accountable for their operations. Accordingly, the activity of the following districts and entities are presented as agency funds within the basic financial statements:

County General Health District Soil and Water Conservation District County Regional Planning Commission

The County is associated with certain organizations which are defined as Public Entity Risk Pools, Jointly Governed Organizations, Joint Venture or Related Organizations. These organizations are presented in the notes to the basic financial statements (See Notes 20, 21, 22 and 23). These organizations are:

County Risk Sharing Authority, Inc. (CORSA)

County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

County Regional Planning Commission

Richland County Regional Solid Waste Management Authority

Richland County Youth and Family Council

Richland County Metropolitan Park District

Richland County Transit Board

Mansfield\Richland County Public Library

Information in the following notes to the basic financial statements is applicable to the primary government. Information relative to the component unit is presented in Note 27.

# Note 2 - Summary of Significant Accounting Policies

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds unless those pronouncements conflict with or contradict GASB pronouncements. The County has elected not to apply FASB statements and interpretations issued after November 30, 1989, to its business-type activities and enterprise fund. The most significant of the County's accounting policies are described below.

## A. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

# Notes to the Basic Financial Statements For the Year Ended December 31, 2004

The statement of net assets presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the single business-type activity of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the County.

Fund Financial Statements During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

# B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

*General Fund* The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Mental Health Board Fund** The mental health board fund accounts for Federal and State grants that are expended primarily to pay the costs of contracts with local mental health agencies that provide services to the public at large.

*Mental Retardation Board Fund* The mental retardation board fund accounts for the operation of a school and resident homes for the mentally retarded and developmentally disabled. Revenue sources include a County-wide property tax levy and Federal and State grants.

**Public Assistance Fund** The public assistance fund accounts for various Federal and State grants to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

*Children's Services Fund* The children's services fund accounts for County-wide property tax levy and State grants expended for the support and placement of children.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

**Special Assessment Debt Retirement Fund** The special assessment debt retirement fund accounts for transfers and special assessments that are used for the payment of special assessment bonds with governmental commitment and related interest.

The other governmental funds of the County account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Fund** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The only enterprise fund of the County accounts for sewer services provided to individuals and commercial users in the majority of the unincorporated areas of the County.

*Internal Service Fund* Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service fund accounts for a medical benefit self-insurance program for employees of the County.

Fiduciary Funds Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's fiduciary funds are private-purpose trust funds and agency funds. The County's private-purpose trust funds are established to account for monies held in trust for the residents of the County Home and for children held in the custody of the County. The County's agency funds are primarily established to account for the collection of various taxes, receipts and fees and to account for funds of the County General Health District, Soil and Water Conservation District, and the County Regional Planning Commission.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the Statement of Net Assets. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases

Notes to the Basic Financial Statements For the Year Ended December 31. 2004

(i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

Private purpose trust funds are reported using the economic resources measurement focus.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within thirty days of year-end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the sale occurs. Revenue from property taxes is recognized in the year for which the taxes are levied. (See Note 7) Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 8), interest, Federal and State grants and subsidies, State-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

**Deferred Revenue** Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2004, but which were levied to finance year 2005 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements For the Year Ended December 31. 2004

#### E. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County may appropriate. The appropriations resolution is the Commissioner's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Commissioners. The legal level of control is at the object level for the general fund and at the fund level for all other funds. The County Auditor has been authorized to allocate appropriations to the department and object level in these other funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Commissioners. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources that was in effect at the time the final appropriations were passed by the County Commissioners.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Commissioners during the year including all supplemental appropriations.

# F. Cash, Cash Equivalents, and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents."

The County has segregated bank accounts for monies held separate from the County's central bank accounts. These accounts are presented as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the County treasury.

During 2004, investments were limited to Federal Home Loan Bank Bonds, Repurchase Agreements, Federal National Mortgage Association Bonds, Federal Home Loan Mortgage Corporation Bonds, Federated Fortress Government Mutual Fund, a Money Market Mutual Fund and STAROhio.

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost. The fair value of the mutual fund is determined by the fund's December 31, 2004, share price. Any increase or decrease in fair value is reported as a component of interest income.

The County has invested funds in the State Treasury Assets Reserve of Ohio (STAROhio) during 2004. STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for on December 31, 2004.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Under existing Ohio statutes, all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2004 amounted to \$718,985, which includes \$632,630 assigned from other County funds.

For presentation on the financial statements, funds included within the Treasurer's cash management pool and investments with original maturities of three months or less are considered to be cash equivalents.

#### G. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies.

#### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2004, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

#### I. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary fund are reported both in the business-type activities column of the government-wide statement of net assets and in the respective fund.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. The County was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of five hundred dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20 year
Buildings	45 years
Machinery and Equipment	6 - 20 years
Infrastructure	30 - 40 years

The County's infrastructure consists of roads, bridges and sanitary sewers and includes infrastructure acquired prior to December 31, 1980.

Notes to the Basic Financial Statements For the Year Ended December 31. 2004

#### J. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables". Interfund loans which do not represent available expendable resources are offset by a fund balance reserve account. Interfund balance amounts are eliminated in the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

#### K. Compensated Absences

The County reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences" as interpreted by Interpretation No. 6 of the GASB, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements". Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's past experience of making termination payments.

#### L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and capital leases are recognized as a liability in the fund financial statements when due.

#### M. Fund Balance Reserves

The County reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and therefore are not available for appropriation or expenditure. Fund balance reserves have been established for encumbrances, loans (community development block grant monies loaned to local businesses), mental retardation and developmental disability gifts endowment, and unclaimed monies. Under Ohio law, unclaimed monies are not available for appropriation until they have remained unclaimed for five years.

#### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The government-wide statement of net assets reports \$45,698,555 of restricted net assets, of which \$35,976,433 is restricted by enabling legislation.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Net assets restricted for other purposes include funds for the operations of dog and kennel, real estate assessment, court computerization, county home operations, public defender and public assistance.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for wastewater treatment and self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting these definitions are classified as nonoperating.

#### P. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

#### Q. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County and that are either unusual in nature or infrequent in occurrence.

#### S. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### Note 3 – Restatement of Prior Year Fund Balance

For 2004, the County has implemented GASB Statement No. 39, "Determining Whether Certain Organizations are Component Units", GASB Statement No. 46, "Net Assets Restricted by Enabling Legislation" and GASB Technical Bulletin No. 2004-2, "Recognition of Pension and Other Postemployment Benefit Expenditures/Expense and Liabilities by Cost-Sharing Employers."

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

GASB Statement No. 39 states that entities for which a primary government is not financially accountable may still be reported as component units based on the nature and significance of their relationship with the primary government.

GASB Statement No. 46 clarifies when net assets should be considered restricted based upon enabling legislation.

GASB Technical Bulletin No. 2004-2 addresses the amount that should be recognized as expenditure/expense and as a liability each period by employers participating in a cost-sharing multiple-employer pension and other postemployment benefit (OPEB) plans.

The implementation of GASB Statement No. 39 and GASB Statement No. 46 did not affect the presentation of the financial statements of the County. The implementation of GASB Technical Bulletin No. 2004-2 had the following effect on the fund balance of the major and nonmajor funds of the County as they were previously reported as of December 31, 2003.

			Mental	
		Mental	Retardation	Public
	General	Health Board	Board	Assistance
Fund Balances, December 31, 2003	\$2,403,280	\$1,454,551	\$23,405,078	\$1,011,789
Technical Bulletin No. 2004-2	(71,981)	(1,781)	(39,872)	(24,905)
Adjusted Fund Balance,				
December 31, 2003	\$2,331,299	\$1,452,770	\$23,365,206	\$986,884
		Special	Other	
	Children's	Assessment	Governmental	
	Services	Debt Retirement	Funds	Total
Fund Balances, December 31, 2003	\$4,213,919	\$59,800	(\$2,058,087)	\$30,490,330
Technical Bulletin No. 2004-2	(17,507)	0	(24,014)	(\$180,060)
Adjusted Fund Balance,				
December 31, 2003	\$4,196,412	\$59,800	(\$2,082,101)	\$30,310,270

#### Note 4 - Budgetary Basis of Accounting

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual are presented in the basic financial statements for the General Fund and Major Special Revenue Funds. The major differences for those funds between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Outstanding year end encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- 4. Investments reported at cost (budget) rather than fair value (GAAP).

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

5. Unreported cash represents amounts received but not included as revenue (budget) but included as revenue on operating statement (GAAP).

Adjustments necessary to convert the results of operations at the end of the year on the Budget basis to the GAAP basis are as follows:

Net Change in Fund Balance General and Major Special Revenue Funds

	General	Mental Health Board	Mental Retardation Board	Public Assistance	Children's Services
GAAP Basis	\$2,078,478	(\$91,438)	(\$1,072,488)	(\$131,653)	\$1,395,892
Net Adjustment for					
Revenue Accruals	119,115	(181,721)	(301,243)	5,593	(232,876)
Unreported Cash	111,378	0	300	0	0
Beginning Fair Value					
Adjustment for Investments	(30,459)	0	(374)	0	0
Ending Fair Value					
Adjustment for Investments	(134,806)	0	(3,006)	0	0
Net Adjustment for					
Expenditure Accruals	251,675	(513,383)	265,542	5,256	(9,691)
Advance Out	(100,000)	0	0	0	0
Encumbrances	(211,105)	0	(1,466,667)	(654,098)	0
Budget Basis	\$2,084,276	(\$786,542)	(\$2,577,936)	(\$774,902)	\$1,153,325

# **Note 5 - Accountability and Compliance**

#### A. Accountability

The following funds had a deficit fund balance as of December 31, 2004:

Special Revenue Funds:	
Certificate of Title	\$164,170
Capital Projects Funds:	
Courts Computer	1,247,207
Eastview/Heatherwood	1,485,435
Dog and Kennel Shelter	1,493,542
Road Improvement	94,129
Job and Family Renovation	604,313
Engineer	653,783
Energy/911 Notes	23,515
Phone System	251,934

The deficit in the special revenue fund is caused by the application of generally accepted accounting principles to this fund. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

The deficits in the capital projects funds arose from the requirement to report bond anticipation note liabilities in the fund which received the note proceeds. The deficits will be alleviated when the bonds are issued or when the notes are paid.

# B. Legal Compliance

Contrary to Section 5705.41, Ohio Revised Code, the following fund had expenditures plus encumbrances in excess of appropriations.

	Appropriations	Expenditures	Excess
Capital Projects Fund:			
Road and Bridge	\$1,437,214	\$6,548,596	(\$5,111,382)

Although this budgetary violation was not corrected by year end, management has indicated that appropriations will be closely monitored to ensure no future violations.

Contrary to Section 5705.41(D), Ohio Revised Code, the County did not certify all commitments as required by Ohio law.

#### **Note 6 - Deposits and Investments**

Monies held by the County are classified by State Statute into two categories, active and inactive. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Monies held by the County, which are not considered active, are classified as inactive. Beginning June 15, 2004, inactive monies could be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

- 1. United States Treasury Bills, Notes, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero-coupon United States treasury security that is a direct obligation of the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bond and other obligations of the State of Ohio or its political subdivisions;
- 5. Time certificates of deposits or savings or deposit accounts, including, but not limited to, passbook accounts;

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

- 6. No-load money market mutual funds;
- 7. The State Treasurer's investment pool (STAROhio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange similar securities or cash, equal value for equal value;
- 9. Commercial paper notes, corporate notes and bankers' acceptances; and
- 10. Debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers' acceptances must mature within 180 days. Commercial paper and corporate notes must mature within 270 days. All other investments must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments must be purchased with the expectation that they will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements."

*Cash on Hand* At year-end, the County had \$349,924 in undeposited cash on hand which is included on the financial statements of the County as part of "equity in pooled cash and cash equivalents."

**Deposits** At year-end, the carrying amount of the County's deposits was \$11,337,046 and the bank balance was \$14,015,858. Of the bank balance \$806,205 was covered by federal depository insurance and \$76,167 was covered by National Credit Union Association. The remaining amounts were uninsured and uncollateralized. Although the securities were held by the pledging financial institutions' trust department in the County's name and all State statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

*Investments* The County's investments are required to be categorized to give an indication of the level of risk assumed by the County at year end. Category 1 includes investments that are insured or registered or for which the securities are held by the County or its agent in the County's name. Category 2 includes uninsured and unregistered investments for which securities are held by the counterparty's trust department or agent in the County's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the County's name. STAROhio and the Money Market Mutual Fund are unclassified investments since they are not evidenced by securities that exist in physical or book entry form.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

	Category 3	Carrying Value	Fair Value
Repurchase Agreements	\$4,895,705	\$4,895,705	\$4,895,705
Federal Home Loan Bank Bonds	23,630,995	23,630,995	23,630,995
Federal Home Loan Mortgage			
Corporation Bonds	3,963,120	3,963,120	3,963,120
Federal National Mortgage			
Association Bonds	4,134,220	4,134,220	4,134,220
STAROhio		372,959	372,959
Money Market Mutual Fund		15,209,069	15,209,069
Total	\$36,624,040	\$52,206,068	\$52,206,068

The classification of cash and cash equivalents, and investments on the financial statements is based on criteria set forth in GASB Statement No. 9 entitled "Reporting Cash Flows of Proprietary and Non-Expendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting."

A reconciliation between the classifications of cash and cash equivalents and investments on the financial statements and the classifications of deposits and investments presented above per GASB Statement No. 3 is as follows:

	Cash and Cash	
	Equivalents/	
	Deposits	Investments
GASB Statement No. 9	\$63,893,038	\$0
Investments which are part of a cash management pool:		
Repurchase Agreements	(4,895,705)	4,895,705
Federal Home Loan Bank Bonds	(23,630,995)	23,630,995
Federal Home Loan Mortgage Corporation Bonds	(3,963,120)	3,963,120
Federal National Mortgage Association Bonds	(4,134,220)	4,134,220
STAROhio	(372,959)	372,959
Money Market Mutual Fund	(15,209,069)	15,209,069
Unreported Cash	(349,924)	0
GASB Statement No. 3	\$11,337,046	\$52,206,068

#### **Note 7 - Property Taxes**

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the County. Property tax revenue received during 2004 for real and public utility property taxes represents collections of 2003 taxes. Property tax payments received during 2004 for tangible personal property (other than public utility property) are for 2004 taxes.

2004 real property taxes are levied after October 1, 2004 on the assessed value as of January 1, 2004, the lien date. Assessed values are established by state law at 35 percent of appraised market value. 2004 real property taxes are collected in and intended to finance 2005.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2004 public utility property taxes, which became a lien December 31, 2003, are levied after October 1, 2004, and are collected in 2005 with real property taxes.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

2004 tangible personal property taxes are levied after October 1, 2003, on the value as of December 31, 2003. Collections are made in 2004. Tangible personal property assessments are 25 percent of true value for capital assets and 23 percent for inventory.

The full tax rate for all County operations for the year ended December 31, 2004, was \$11.40 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2004 property tax receipts were based are as follows:

Real Property	\$1,700,226,030
Public Utility	103,529,130
Tangible Personal Property	306,622,655
Total Assessed Value	\$2,110,377,815

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Property taxes receivable represent real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2004, and for which there is an enforceable legal claim. In the general fund, the mental health board fund, the mental retardation board fund, the children's services fund and the dayspring fund, the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2004 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

#### **Note 8 - Permissive Sales and Use Tax**

In 2003, the County Commissioners by resolution increased the permissive sales and use tax from 1.25 percent to 1.50 percent on all retail sales, except sales of motor vehicles, made in the County, and on the storage, use, or consumption in the County of tangible personal property, including automobiles, not subject to the sales tax. This increase was only for 2003 and was reduced back to 1.25 starting January 1, 2004. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the State Auditor the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month. The State Auditor then has five days in which to draw the warrant payable to the County.

A receivable is recognized at year-end for amounts that will be received from sales which occurred during 2004. On a full accrual basis, the full amount of the receivable is recognized as revenue. On a modified accrual basis, the amount of the receivable that will be received outside of the available period is deferred.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

#### Note 9 - Receivables

Receivables at December 31, 2004, primarily consisted of taxes, interest, loans, special assessments, accounts (billings for user charged services, including unbilled utility services), and intergovernmental receivable arising from grants, entitlements and shared revenues. Management believes all receivables are fully collectible. Delinquent accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment. Special assessments expected to be collected in more than one year for the County amount to \$8,069,130. The County has \$1,442,379 in delinquent special assessments at December 31, 2004. A summary of the principal items of intergovernmental receivable follows:

#### **Governmental Activities**

Local Government and Local Government	
Revenue Assistance	\$1,660,914
Homestead and Rollback	890,692
Gasoline and Excise Tax	2,382,933
Victim Witness Grant and Subsidies	88,767
Mental Health Grant and Subsidies	1,979,991
MRDD Grant and Subsidies	1,841,833
Youth Services Grant and Subsidies	290,625
Children's Services Grant and Subsidies	2,412,151
Other Public Safety Grants and Subsidies	337,498
Homeland Securities Grants and Subsidies	320,466
Child Support Enforcement Agency Grants and Subsidies	124,645
Road and Bridge Grant and Subsidies	976,266
Miscellaneous	442,994
Total	\$13,749,775

The community development block grant monies loaned to local businesses are reported as loans receivable and are also considered collectible in full.

Receivables and payables to be recorded on the County's financial statements are recorded to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectibility.

Using this criteria, the County has elected not to record child support arrearages within the special revenue and agency fund types. These amounts, while potentially significant, are not considered measurable, and because collections are often significantly in arrears, the County is unable to determine a reasonable value.

# Note 10 - Federal Food Stamp Program

The County's Department of Job and Family Services distributed through contracting issuance centers, Federal food stamps to entitled recipients within Richland County. The receipt and issuance of these stamps have the characteristics of Federal "grants"; however, the Department of Job and Family Services merely acts in an intermediary capacity. Therefore, the inventory value of these stamps is not reflected in the accompanying financial statements as the only economic interest related to these stamps rests with the ultimate recipient. Federal food stamps activity for the year is as follows:

**Richland County, Ohio** *Notes to the Basic Financial Statements* For the Year Ended December 31, 2004

Balance at beginning of year	\$27,166
Amount issued	(15,326)
Balance at end of year	\$11,840

# **Note 11 - Capital Assets**

Capital asset activity for the year ended December 31, 2004, was as follows:

	Balance 12/31/2003	Additions	Reductions	Balance 12/31/2004
Governmental activities:		_		
Capital assets not being				
depreciated:				
Land	\$2,061,285	\$41,588	(\$41,780)	\$2,061,093
Construction in progress	2,426,570	799,147	(2,336,410)	889,307
Total capital assets			_	
not being depreciated	4,487,855	840,735	(2,378,190)	2,950,400
Capital assets being depreciated:				
Land improvements	206,544	0	(29,328)	177,216
Buildings	26,589,715	3,506,790	(58,765)	30,037,740
Machinery and equipment	17,256,631	1,549,733	(1,616,865)	17,189,499
Infrastructure	87,275,093	2,844,887	(859,997)	89,259,983
Total capital assets being				
depreciated	131,327,983	7,901,410	(2,564,955)	136,664,438
Accumulated Depreciation:				
Land improvements	(38,645)	(9,874)	4,921	(43,598)
Buildings	(8,964,668)	(696,292)	51,014	(9,609,946)
Machinery and equipment	(10,452,452)	(1,307,728)	1,549,030	(10,211,150)
Infrastructure	(41,014,021)	(2,386,429)	480,028	(42,920,422)
Total accumulated			_	
depreciation	(60,469,786)	(4,400,323) *	2,084,993	(62,785,116)
Capital assets being depreciated, net Governmental activities capital	70,858,197	3,501,087	(479,962)	73,879,322
assets, net	\$75,346,052	\$4,341,822	(\$2,858,152)	\$76,829,722

<sup>\*</sup>Depreciation expense was charged to governmental activities as follows:

Governmental Activities:	
Legislative and Executive	\$312,081
Judicial System	187,129
Public Safety	245,188
Public Works	2,656,026
Health	722,513
Human Services	237,368
Conservation and Recreation	40,018
Total Depreciation Expense	\$4,400,323

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

	Balance 12/31/2003	Additions	Reductions	Balance 12/31/2004
Business-type activities:				
Capital assets not being				
depreciated:				
Land	\$31,000	\$0	\$0	\$31,000
Capital assets being depreciated:				
Buildings	6,419,587	0	0	6,419,587
Machinery and equipment	532,647	17,317	(61,081)	488,883
Infrastructure	28,938,800	0	0	28,938,800
Total capital assets being		_		_
depreciated	35,891,034	17,317	(61,081)	35,847,270
Accumulated Depreciation:				
Buildings	(2,274,856)	(144,492)	0	(2,419,348)
Machinery and equipment	(171,295)	(37,054)	23,868	(184,481)
Infrastructure	(9,839,452)	(1,264,147)	0	(11,103,599)
Total accumulated				
depreciation	(12,285,603)	(1,445,693)	23,868	(13,707,428)
Capital assets being depreciated, net Business-type activities	23,605,431	(1,428,376)	(37,213)	22,139,842
capital assets, net	\$23,636,431	(\$1,428,376)	(\$37,213)	\$22,170,842

The only business-type activity is the County sewer operation.

# Note 12 - Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2004, the County contracted with County Risk Sharing Authority (CORSA) for liability, property and crime insurance. The CORSA program has a \$2,500 deductible. Coverage provided by CORSA is as follows:

General Liability	\$1,000,000
Law Enforcement Professional Liability	1,000,000
Public Officials Errors and Omissions Liability	1,000,000
Automobile Liability	1,000,000
Uninsured Motorists Liability	250,000
Ohio Stop Gap (Additional Workers'	
Compensation Coverage)	1,000,000
Property	119,722,217
Equipment	100,000,000
Crime	1,000,000
Excess Liabilities	5,000,000
Medical Professional Liability	6,000,000
Sewer Line Coverage	16,189,304
Jail Doctor Coverage	1,000,000
Building in the Course of Construction	9,604,718

Notes to the Basic Financial Statements For the Year Ended December 31. 2004

With the exceptions of health insurance, life insurance, and workers' compensation, all insurance is held with CORSA (See Note 20). Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year. The County pays all elected officials' bonds by statute.

For 2004, the County participated in the County Commissioners Association of Ohio Workers' Compensation Group Rating Plan (the Plan), an insurance purchasing pool. (See Note 20) The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. In order to allocate the savings derived by formation of the Plan, and to maximize the number of participants in the Plan, the Plan's executive committee annually calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan's executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Plan is limited to counties that can meet the Plan's selection criteria. The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and any participant leaving the Plan allows the representative of the Plan to access loss experience for three years following the last year of participation.

The County has established an Employee Health Insurance Fund (an internal service fund) to account for and finance employee health benefits. Under this program, the Employee Health Insurance Fund provides coverage for up to a maximum of \$100,000 for each individual claim. The County purchases commercial insurance for claims in excess of coverage provided by the Fund and for all other risks of loss.

All funds of the County participate in the program and make payments to the Employee Health Insurance Fund based on actuarial estimates of the amounts needed to pay prior and current-year claims. The liability for unpaid claims costs of \$2,029,177 at December 31, 2004 is estimated by the third-party administrator and is based on the requirements of Governmental Accounting Standards Board Statement No. 30, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Certain financial activity related to the claims liability for 2003 and 2004 were:

	Beginning of Year	Year Claims	Payments	End of Year
2003	\$1,418,809	\$8,105,392	\$7,948,218	\$1,575,983
2004	1,575,983	9,339,591	8.886.397	2.029.177

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

#### **Note 13 - Defined Benefit Retirement Plans**

#### A. Ohio Public Employees Retirement System (OPERS)

The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the year ended December 31, 2004, the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 8.5 percent of their annual covered salaries. Members participating in the traditional plan who were in law enforcement contributed 10.1 percent of their annual covered salary; members in public safety contributed 9 percent. The County's contribution rate for pension benefits for 2004 was 9.55 percent, except for those plan members in law enforcement or public safety. For those classifications, the County's pension contributions were 12.7 percent of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2004, 2003, and 2002 were \$3,991,883, \$3,498,593, and \$3,435,435 respectively; 89.32 percent has been contributed for 2004 and 100 percent for 2003 and 2002. Contributions to the member-directed plan for 2004 were \$39,945 made by the County and \$25,058 made by the plan members.

#### B. State Teachers Retirement System (STRS)

Certified teachers employed by the school for Mentally Retarded/Developmentally Disabled participate in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 East Broad Street, Columbus, OH 43215-3371 or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the year ended December 31, 2004, plan members were required to contribute 10 percent of their annual covered salaries. The County was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to the DB Plan for the years ended December 31, 2004, 2003, and 2002 were \$65,495, \$70,730, and \$67,562 respectively; 92.07 percent has been contributed for year 2004 and 100 percent for years 2003 and 2002. Neither the County nor the school for Mentally Retarded/Developmentally Disabled made contributions to the DC and Combined Plans for year 2004.

#### **Note 14 - Postemployment Benefits**

#### A. Ohio Public Employees Retirement System (OPERS)

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2004 local government employer contribution rate was 13.55 percent of covered payroll (16.7 percent for public safety and law enforcement); 4.00 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2003, include a rate of return on investments of 8.00 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.3 percent based on additional annual pay increases. Health care premiums were assumed to increase between 1.00 and 6.00 percent annually for the next eight years and 4.00 percent annually after eight years.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 369,885. Actual employer contributions for 2004 which were used to fund postemployment benefits were \$1,634,512. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2003, (the latest information available) were \$10.5 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$26.9 billion and \$16.4 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

#### B. State Teachers Retirement System (STRS)

The County provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRSOhio). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by STRSOhio based on authority granted by State statute. Benefits are funded on a pay-as-you-go basis.

All retirees from the DB and Combined Plans and their dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRSOhio. All benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRSOhio funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the year ended December 31, 2004, the STRS Board allocated employer contributions equal to 1.0 percent of covered payroll to the Health Care Stabilization Fund. For the County, this amount equaled \$5,038 for year 2004.

STRSOhio pays health care benefits from the Health Care Stabilization Fund. At June 30, 2004, (the latest information available) the balance in the Fund was \$3.1 billion. For the year ended June 30, 2004, net health care costs paid by STRSOhio were \$268,739,000 and STRSOhio had 111,853 eligible benefit recipients.

#### **Note 15 - Compensated Absences**

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. Accumulated, unused sick leave is paid, up to a maximum of 30 days, depending on length of service, to employees who retire.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

# Note 16 - Capital Leases - Lessee Disclosure

During 1985, the County entered into a capital lease for a building. The lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13 "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures in the basic financial statements for the governmental funds. The building acquired by lease is included in governmental activities general capital assets. A corresponding liability is included in governmental activities general long-term obligations. Principal payments in 2004 totaled \$267.

The asset acquired through a capital lease is as follows:

	Governmental Activities
Asset:	
Building	\$1,680,914
Less: Accumulated depreciation	(747,073)
Total	\$933,841

Future minimum lease payments are as follows:

Year	Amount
2005	\$175,000
2006	175,000
2007	175,000
2008	175,000
2009	175,000
2010-2014	875,000
2015-2019	875,000
2020-2024	875,000
2025-2029	875,000
2030-2034	875,000
2035-2039	875,000
2040-2044	875,000
2045-2049	875,000
2050-2054	875,000
2055-2059	875,000
2060-2064	875,000
2065-2066	262,500
Total	10,762,500
Less: Amount Representing Interest	(9,098,523)
Present Value of Net Minimum Lease Payments	\$1,663,977

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

**Note 17 - Long-Term Debt** 

The original issue date, interest rate and original issuance amount for each of the County's bonds follows:

	Original	Interest	Original
	Issue Date	Rate	Issue Amount
General Obligation Bonds			
Series B Human Services	1988	0.05-15%	\$937,116
Series B Refuse Station Building	1988	0.05-15	1,207,884
Series A Park Building			
Acquisition and Renovation	1990	9.45	470,000
Capital Facilities	1997	4.15-5.55	5,720,000
Capital Facilities Refunding	1998	3.75-4.35	2,170,000
Health Facility Improvements	1992	5.6-6.0	910,000
Juvenile Detention Center Improvements	2001	4.47-5.07	2,345,634
Capital Facilities Refunding and Improvements	2004	2.5-3.5	2,355,000
Special Assessment Bonds			
Crestwood Hills Sewer Improvement	1988	7.50	805,000
Series A Hanna Road and I-71 Sewers	1988	0.05-15	3,755,000
Madison Sewer Improvement	1995	3.80-6.95	9,750,000
Marlow Heights Sewer	1999	4.0-5.75	740,000
Sanitary Sewer District Improvements	2001	4.47-5.07	826,366

Changes in the County's long-term obligations during the year consisted of the following:

	Outstanding 12/31/2003	Additions	Reductions	Outstanding 12/31/2004	Amounts Due in One Year
Governmental Activities:					
General Obligation Bonds:					
Series B Human Services	\$431,264	\$0	\$58,981	\$372,283	\$63,351
Series B Refuse Station Building	543,737	0	76,019	467,718	81,649
Series A Park Building					
Acquisition and Renovation	270,000	0	30,000	240,000	30,000
Capital Facilities	3,425,000	0	350,000	3,075,000	365,000
Capital Facilities Refunding	1,510,000	0	155,000	1,355,000	155,000
Health Facility Improvements	530,000	0	45,000	485,000	485,000
Juvenile Detention Center Improvements	2,126,003	0	92,438	2,033,565	92,438
Unamortized Premium	50,113	0	2,948	47,165	0
Capital Facilities Refunding					
and Improvement	0	2,355,000	0	2,355,000	300,000
Unamortized Discount	0	(24,160)	0	(24,160)	0
Total General Obligation Bonds	8,886,117	2,330,840	810,386	10,406,571	1,572,438
Special Assessment Debt					
with Governmental Commitment:					
Crestwood Hills Sewer					
Improvement	200,000	0	40,000	160,000	40,000
Series A Hanna Road and I-71 Sewers	1,715,000	0	235,000	1,480,000	255,000
Madison Sewer Improvement	6,950,000	0	425,000	6,525,000	445,000
Marlow Heights Sewer	655,000	0	25,000	630,000	25,000
Sanitary Sewer District Improvements	748,997	0	32,563	716,434	32,563
Unamortized Premium	17,655	0	1,039	16,616	0
Total Special Assessment Bonds	\$10,286,652	\$0	\$758,602	\$9,528,050	\$797,563
					(continued)

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# Notes to the Basic Financial Statements For the Year Ended December 31, 2004

	Outstanding 12/31/2003	Additions	Reductions	Outstanding 12/31/2004	Amounts Due in One Year
Other General Long-Term					
Obligations:					
Compensated Absences	\$2,672,991	\$2,181,256	\$1,369,345	\$3,484,902	\$1,775,110
Capital Leases	1,664,244	0	267	1,663,977	296
Total Other General Long-Term Obligations	4,337,235	2,181,256	1,369,612	5,148,879	1,775,406
Total Governmental Activities	\$23,510,004	\$4,512,096	\$2,938,600	\$25,083,500	\$4,145,407
Business-Type Activities					
Compensated Absences	\$32,979	\$19,452	\$6,124	\$46,307	\$14,602

On December 1, 2004, the County issued \$2,355,000 in general obligation bonds with a discount of \$24,160 and interest rates varying from 2.50 percent to 3.50 percent. Proceeds were used to retire \$485,000 of outstanding Health Facility Improvement general obligation bonds and \$1,800,000 Capital Facilities bond anticipation notes.

\$485,000 was paid to the bond holders to retire the Health Facility Improvement bonds in January 2005. The County decreased its total debt service payments by \$59,011 as a result of the current refunding. The County also incurred an economic gain (difference between the present values of the old and new debt service payments) of \$44,588.

All general obligation bonds are supported by the full faith and credit of the County. General obligation bonds will be paid from rental charges to the County departments and other tenants who occupy the facilities (\$4,810,012) and from taxes.

Special assessment debt will be paid from the proceeds of special assessments levied against benefited property owners. The special assessment bonds are backed by the full faith and credit of the County. In the event that an assessed property owner fails to make payments, the County will be required to pay the related debt.

The Series A and B general obligation and special assessment bonds maturing on or after December 1, 2004 are subject to optional redemption at the direction of the County, either in whole or in part in integral multiples of \$5,000, in inverse order of maturity, on any June 1 or December 1, commencing December 1, 2004, at the redemption prices (expressed as percentages of the principal amount redeemed) set forth below:

	Redemption
Redemption Dates (Dates Inclusive)	Prices
December 1, 2000 and thereafter	100%

The Capital Facilities general obligation bonds maturing on or after December 1, 2004 are subject to optional redemption at the direction of the County, either in whole or in part in integral multiples of \$5,000, in inverse order of maturity, on any June 1 or December 1, commencing December 1, 2004, at the redemption prices (expressed as percentages of the principal amount redeemed) set forth below:

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

	Redemption
Redemption Dates (Dates Inclusive)	Prices
December 1, 2003 and thereafter	100%

The compensated absences liability will be paid from the fund from which the employees' salaries are paid. These funds include the general fund, mental health board, certificate of title, dog and kennel, mental retardation board, public assistance, motor vehicle license and gas tax, children's services, dayspring, and child support enforcement agency. The capital lease obligation will be paid from the mental retardation board special revenue fund as that department occupies the building.

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors should not exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the County less the same exempt debt should not exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of the next \$200,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The effects of the debt limitations at December 31, 2004, are an overall debt margin of \$35,908,319 and an unvoted debt margin of \$5,557,677.

The following is a summary of the County's future annual debt service requirements:

		Governmental Activities				
	Gen	eral	Special			
	Oblig	ation	Asses	sment		
Year	Bor	nds	Boı	nds		
	Principal	Interest	Principal	Interest		
2005	1,572,438	480,654	797,563	518,257		
2006	932,438	401,677	837,563	471,839		
2007	976,135	359,768	883,865	422,411		
2008	1,014,829	314,650	930,168	369,650		
2009	1,068,530	279,598	946,465	336,932		
2010-2014	3,017,904	871,656	3,682,099	1,043,197		
2015-2019	1,616,476	275,786	1,303,526	170,543		
2020	184,816	9,429	130,185	7,059		
Total	\$10,383,566	\$2,993,218	\$9,511,434	\$3,339,888		

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

# **Note 18 - Notes Payable**

A summary of the note transactions for the year ended December 31, 2004, follows:

	Outstanding 12/31/2003	Issued	Retired	Outstanding 12/31/2004
Capital Projects Funds:				
1.47-2.15% Road Improvement Note	\$120,000	\$120,000	\$120,000	\$120,000
1.5% Court Computers	1,502,000	1,192,000	1,502,000	1,192,000
2.5% Energy Conservation	372,000	318,000	372,000	318,000
1.47-2.25% Dog and Kennnel	1,500,000	1,500,000	1,500,000	1,500,000
1.47-2.25% Job and Family Renovations	600,000	600,000	600,000	600,000
1.47-3.0% Child Support Enforcement Agency	1,536,000	3,000,000	1,536,000	3,000,000
3.0% Geographic Information System	0	1,000,000	0	1,000,000
2.25% Phone System	0	1,500,000	0	1,500,000
1.51% Capital Facilities Note	2,500,000	0	2,500,000	0
1.47-2.15% Road Improvement Note	880,000	880,000	880,000	880,000
Total Capital Projects Funds	9,010,000	10,110,000	9,010,000	10,110,000
Debt Service Fund:				
2.6% Special Economic Development	0	565,000	0	565,000
Total Notes Payable	\$9,010,000	\$10,675,000	\$9,010,000	\$10,675,000

All of the notes are bond anticipation notes; they are backed by the full faith and credit of Richland County, and mature within one year. The note liability is reflected in the fund which received the proceeds.

#### Note 19 – Internal Balances

Interfund receivables/payables balances at December 31, 2004, consist of the following individual fund receivables and payables:

	Interfund Receivable	
Interfund Payable	General	
Nonmajor Funds	\$124,815	
Mental Health Board	2,262	
Mental Retardation Board	2,262	
Public Assistance	1,131	
Children's Services	36,350	
Total Governmental Funds	166,820	
Sewer Enterprise Fund	1,132	
Total	\$167,952	

# Notes to the Basic Financial Statements For the Year Ended December 31, 2004

The children's services fund and the child support enforcement agency fund owe \$34,088 and \$22,553, respectively, to the general fund for reimbursement of expenses. Children's services, mental health board, mental retardation board, public assistance, child support enforcement agency, dayspring, and sewer owe a total of \$11,311 to the general fund for their share of audit costs. During 2004, the general fund advanced \$100,000 to the dayspring special revenue fund. All interfund balances will be repaid within one year.

Interfund transfers for the year ended December 31, 2004, consisted of the following:

	Transfer From					
		Mental	Public			
Transfer to	General	Health Board	Assistance	Nonmajor Funds	Sewer Fund	Totals
Nonmajor Funds	\$2,184,945	\$200,000	\$175,000	\$2,569,893	\$168,419	5,298,257
Children's Services Fund	50,000	0	0	0	0	50,000
Special Assessment Debt						
Retirement Fund	0	0	0	0	82,081	82,081
Internal Service Fund	47	0	0	0	0	47
	\$2,234,992	\$200,000	\$175,000	\$2,569,893	\$250,500	\$5,430,385

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to provide additional resources for current operations or debt service; reclassification of prior year distributed monies, to segregate money for anticipated capital projects; and to return money to the fund from which it was originally provided once a project is completed.

# **Note 20 - Public Entity Risk Pools**

#### A. County Risk Sharing Authority, Inc. (CORSA)

The County Risk Sharing Authority, Inc. is a public entity risk sharing pool among fifty-three counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees.

CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates. The County's payment for insurance to CORSA in 2004 was \$447,242.

Financial statements may be obtained by contacting the County Commissioners Association of Ohio in Columbus, Ohio.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

# B. County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

The County is participating in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association of Ohio Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant and performing any other acts and functions which may be delegated to it by the participating employers. The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at a meeting held in the month of December each year. No participant can have more than one member of the group executive committee in any year, and each elected member shall be a County Commissioner.

#### **Note 21 – Joint Venture**

#### County Regional Planning Commission

The County participates in the Richland County Regional Planning Commission (the Commission), which is a statutorily created political subdivision of the State. The Commission is a joint venture among Richland County, municipalities and townships. Of the fifty board members, the County appoints eight. Each member's control over the operation of the Commission is limited to its representation on the board. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environmental, social, economic, and governmental characteristics, functions, and services of the County. Continued existence of the Commission is dependent on the County's continued participation; however, the County does not have an equity interest in the Commission. The Commission is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the County. In 2004, the County contributed \$40,000 which represents 6.95 percent of revenues received. Complete financial statements can be obtained from the Regional Planning Commission, Richland County, Ohio.

#### **Note 22 – Jointly Governed Organizations**

#### A. Richland County Regional Solid Waste Management Authority

The Richland County Regional Solid Waste Management Authority (the Authority) is a jointly governed organization. The purpose of this Authority is the development of a long-term solution to the management of solid waste in Richland County. The Board of Trustees is made up of seven members. These members consist of one Richland County Commissioner or designee appointed by the Commissioners, one township trustee elected by the 18 township trustee units, the mayor of Mansfield or her designee, the Commissioner of the Mansfield-Ontario-Richland County Board of Health or designee, one person appointed representing industrial, commercial or institutional generators, one person representing the general interests of the citizens of Richland County and one person representing the public pursuant to the Ohio Revised Code. The County did not contribute to the Authority during 2004.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

# B. Richland County Youth and Family Council

The Richland County Youth and Family Council (the Council) is a jointly governed organization between the Richland County Mental Health Board, Richland County Children Services Board, Mansfield City Schools, Richland County School Board, Mansfield-Ontario-Richland County Board of Health, and the Richland County Board of MR/DD. The Council coordinates for the purpose of elimination of duplication and increase service for children and families in Richland County. The Council is governed by a board of trustees consisting of a representative from each participant, the Judge of Domestic Relations and Juvenile Court of Richland County and three members from the Advisory Committee. The degree of control exercised by any participating entity is limited to its representation on the Board. The County does not maintain an ongoing financial interest in or an ongoing financial responsibility for the Council. Mansfield City Schools acts as the fiscal agent for the Council. The County did not contribute to the Council during 2004.

#### **Note 23 - Related Organizations**

#### A. Richland County Metropolitan Park District

The three Park Commissioners are appointed by the Probate Judge of the County. The Park District hires and fires its own staff and does not rely on the County to finance deficits. The County is not financially accountable for the Park District nor is the Park District financially dependent on the County. The Park District serves as its own budgeting, taxing and debt issuance authority.

#### B. Richland County Transit Board

The seven members of the Richland County Transit Board (the Board) are appointed by the County Commissioners. The Board hires and fires its own staff and does not rely on the County to finance deficits. The County is not financially accountable for the Board nor is the Board financially dependent on the County. The Board serves as its own budgeting, taxing and debt issuance authority. Complete financial statements can be obtained from the Richland County Transit Board, Richland County, Ohio.

# C. Mansfield/Richland County Public Library

The County appoints the seven member governing board of the Library, however, the County cannot influence the Library's operation nor does the Library represent a potential financial benefit for or burden on the County. The County serves in a ministerial capacity as taxing authority for the Library. Once the Library Board determines to present a levy to the voters, including the determination of its rate and duration, the County must place the levy on the ballot. The Library determines its own budget. Complete financial statements can be obtained from the Mansfield/Richland County Public Library, Richland County, Ohio.

#### **Note 24 - Contingent Liabilities**

The County has received Federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecuting Attorney, any potential liability would not have a material effect on the financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

#### **Note 25 - Conduit Debt Obligations**

The County has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the County, the State, nor any other political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 2004, there were three series of Industrial Revenue Bonds outstanding, with an aggregate principal amount payable of \$45,710,000.

#### **Note 26 - Related Party Transactions**

During 2004, Richland County provided facilities, certain equipment, transportation and salaries for administration, implementation and supervision of programs to Richland Newhope Industries, Inc. Richland Newhope Industries, Inc., a discretely presented component unit of Richland County reported \$20,027 for such contributions. Richland Newhope Industries, Inc. recorded operating revenues and expenses at cost or fair value as applicable, to the extent the contribution is related to the vocational purpose of the Workshop. Additional habilitative services provided directly to Workshop clients by the County amounted to \$3,197,201.

# **Note 27 - Component Unit**

#### A. Summary of Significant Accounting Policies

**Nature of Organization** - Richland Newhope Industries, Inc. (the Workshop) is a non-profit sheltered workshop providing vocationally-oriented services to mentally retarded and developmentally disabled adults in Richland County. The Workshop is primarily funded by the Richland County Board of MR/DD as disclosed in the related party transactions note. Major departmental programs include (with the percentage of revenue derived in each department in the current year) Subcontract (40%), Community Services (25%), Manufacturing (30%), and Document Imaging (5%).

The Workshop is exempt under Internal Revenue Code Section 501(c) (3) from Federal income tax. It is also currently exempt from Federal unemployment tax and Ohio franchise, personal property, and sales taxes. The payroll of the Workshop is subject to social security (FICA) coverage due to the Social Security Amendments of 1983.

*Financial Statement Presentation* - The Workshop uses an enterprise fund to report its financial position and the results of its operations. This fund uses the economic resources measurement focus and the accrual basis of accounting.

Classification of Net Assets - Unrestricted net assets are comprised of amounts upon which donors have placed no restriction on expenditure of these assets themselves or their investment income.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Temporarily restricted net assets and investment income generated by these assets comprise those amounts the expenditure of which has been restricted by donors for use during a specific time period or for a particular purpose. When such a restriction expires; that is, when a stipulated time restriction ends or a program restriction is accomplished, temporarily restricted net assets are released to unrestricted net assets and are reported in the statement of activities.

Permanently restricted net assets comprise those assets contributed to the Workshop by donors who have indicated an intention that the assets are to remain in perpetuity as permanent endowments of the Workshop. Investment income generated by these assets is reported as unrestricted or temporarily restricted, depending upon whether the donors have limited the expenditure of income to a particular purpose or purposes or have indicated that such income is to be available for the general purposes of the Workshop. At August 31, 2004, all of the assets of the Workshop are unrestricted.

**Contributions** - Contributions received are recorded as unrestricted, temporarily restricted, or permanently restricted support depending on the existence or nature of any donor restrictions. All of the Workshop's contributions are considered to be available for unrestricted use unless specifically restricted by donor. Donated materials and equipment are reflected as contributions in the accompanying statements at their estimated values at date of receipt. Contributed services have been recognized as contributions to the extent the total amount that could have been charged for these services exceeds the amount actually charged. As of August 31, 2004, all of the Workshop's contributions were unrestricted.

Accounts Receivable - Accounts receivable are derived from sales and services within the north central Ohio area. As a result, the economic conditions of the area affect the revenue of the Workshop. Accounts receivable are recorded at their estimated net realizable value and are reviewed on a regular basis by the Workshop personnel for collectibility. Collection history indicates that an insignificant amount of accounts receivable will be uncollectible, therefore no allowance for doubtful accounts is considered necessary and the direct write off method is used for the few accounts written off.

*Inventories* - Inventories are valued at the lower of cost or market using the first-in, first-out (FIFO) method and are summarized as follows:

Manufacturing Materials	\$83,554
Manufacturing Work In Process and Finished Goods	26,359
Subcontract Materials, Supplies and	
Work In Process	21,886
Document Management Supplies and Work In Process	4,426
CS Supplies	3,680
	****
Total	\$139,905

**Property and Equipment** - It is the Workshop's policy to capitalize expenditures in excess of \$500 with an estimated life of more than one year. Property and equipment accounts are stated at cost or donated value and are being depreciated using the straight-line method over their estimated useful lives of three to forty years. When sold, retired, or otherwise disposed of, the related cost and accumulated depreciation are removed from the applicable accounts and any gain or loss resulting there from is included in the statement of activities. Routine maintenance, repairs and renewals are charged to operating cost and expenses as incurred. Property and equipment additions and expenditures which materially increase values or extend useful lives are capitalized.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

During the year ended August 31, 2004, depreciation expense was \$75,426. A summary of the component unit's capital assets at August 31, 2004, follows:

Capital assets not being depreciated:	
Land and Land Improvements	\$137,604
Other Capital Assets, Net:	
Buildings and Improvements	603,636
Vehicles	142,255
Furniture and Office Equipment	62,921
Shop Equipment	589,351
Subtotal	1,535,767
Less: Accumulated Depreciation	(753,415)
Total	\$782,352

*Use of Estimates* - The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

*Advertising Costs* - Advertising costs are expensed as incurred. Advertising expense was \$29,202 for the year ended August 31, 2004.

**Shipping and Handling Costs** – Shipping and handling costs are expensed as incurred and are included as program expenses on the statement of activities. Total shipping and handling costs for the year ended August 31, 2004 were \$6,780.

#### B. Cash and Cash Equivalents

Cash and cash equivalents consist of the following:

Petty Cash	\$300
Cash in Bank - Checking	520,564
Certificates of Deposit	1,375,370
Total	\$1,896,234

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

The certificates of deposit consist of the following:

Bank	Interest Rate	Date Due	Amount
Mechanics Savings Bank	1.50%	04/21/05	\$105,070
KeyBank	2.62	12/21/05	60,263
KeyBank	2.62	12/21/05	55,697
First Merit Bank	1.98	04/30/05	209,535
United Bank	1.65	01/05/05	100,823
Home Savings Bank	1.39	01/09/05	100,665
First Knox National Bank	3.72	02/26/05	93,094
Empire Affiliates Credit Union	1.75	01/08/05	101,137
Sutton Bank	2.48	05/26/05	122,253
United Bank	2.55	10/19/04	103,870
First National Bank of Shelby	1.60	07/24/05	104,006
Richland Bank	3.45	09/18/04	14,249
Richland Bank	1.90	09/24/04	107,118
Galion Building and Loan	2.25	05/17/06	97,590
			\$1,375,370

#### C. Accrued Vacation and Sick Pay

According to the Workshop's sick pay policy instituted during 1996, sick pay is only paid when the participant or staff is sick. Any unpaid sick hours will be carried forward; however, any balance remaining at termination of employment is forfeited. Therefore, sick pay is not being accrued on the statement of the financial position.

Vacation pay is accrued annually based on hours worked in the previous year. Any unpaid vacation pay at the end of the year can be paid or carried forward at the employee's discretion. The estimated unpaid vacation pay at August 31, 2004 is \$6,477.

#### D. In-Kind Contributions

During the year ended August 31, 2004, the Richland County Board of MR/DD provided facilities, certain equipment, transportation, and salaries for administration, implementation, and supervision of programs to Richland Newhope Industries, Inc. Of the total support received, \$20,027 is considered directly related to the vocational purposes of the Workshop. This support is recorded as both an income and expense. The breakdown of these items is as follows:

Income	
Contributions	\$20,027
Expenses	
Direct services salaries	10,823
Building/capital costs	373
Administrative costs	5,786
Building services costs	3,045
	\$20,027

Additional habilitative services provided directly to the Workshop clients by Richland County amounted to approximately \$3,197,201 for the year ended August 31, 2004.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

#### E. Contingencies

The Workshop maintains its checking, savings, and certificate of deposits in financial institutions located in the north central Ohio area. The balances are insured by the Federal Deposit Insurance Corporation (FDIC) for banks and the National Credit Union Administration (NCUA) for credit unions up to \$100,000 per financial institution. At August 31, 2004, the Workshop's uninsured account balances total \$839,013.

#### F. Major Customers

During the year ended August 31, 2004, the Workshop had one major customer whose revenues exceeded 10 percent of total revenues. The total revenue from this customer was \$307,887. Accounts receivable from this customer totaled \$41,222 at August 31, 2004.

#### G. Rental Income

During the year ended August 31, 1999, the Workshop entered into an agreement with the Richland County Board of Mental Retardation and Developmental Disabilities for the rental of space at the Workshop's 971 West Longview Avenue and 67 North Willis Avenue buildings. The agreement requires monthly rental of \$0.40 per square foot of space. The agreement can be terminated by any party with 30 days notice. Included in other revenue on the statement of activities for the year ended August 31, 2004 is rental income of \$10,708.

#### H. Related Party Transactions

In addition to the items mentioned in Notes D and G above, the Workshop provides services to the Richland County Board of MR/DD. During the year ended August 31, 2004, the Workshop received total revenues from the Board of \$15,900 and had a receivable of \$5,957 at August 31, 2004.

In addition to the amounts paid to the Board for the food services department, the Workshop paid the Board \$51,666 for services during the year ended August 31, 2004. There were no accounts payable to the Board at August 31, 2003.

#### **Note 28 – Donor-Restricted Endowments**

The County's permanent fund includes donor-restricted endowments. Net Assets of Nonexpendable MR/DD Endowments of \$100,314 represents the principal portion of the endowment. The fund began in 2001, and currently has no net appreciation in donor-restricted investments that are available for expenditures. State law permits the governing board to appropriate, for purposes consistent with the endowment's intent, net appreciation, realized and unrealized, unless the endowment terms specify otherwise. The endowment indicates that the interest should be used to purchase goods or services which benefit children or adults with mental retardation and/or other developmental disabilities currently enrolled with the Richland County Board of MR/DD.

Combining Statements and
Individual Fund Schedules
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#### Fund Descriptions - Nonmajor Governmental Funds

#### Nonmajor Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts, or for major capital projects) that are legally restricted to expenditure for specified purposes. The following is a description of the County's special revenue funds:

Certificate of Title Fund – To account for auto title fees. Expenditures in this special revenue fund are used to operate the title department.

Dog and Kennel Fund - To account for the dog warden's operations, financed by the sale of dog tags and fine collections.

Real Estate Assessment Fund - To account for State mandated County-wide real estate reappraisals that are funded by charges to the political subdivisions located within the County.

*Motor Vehicle License and Gas Tax Fund* - To account for revenue derived from motor vehicle license tax, gasoline taxes and interest revenue. Expenditures in this special revenue fund are restricted by State law to County road and bridge repair/improvement programs.

*Divorce Orientation Program Fund* - To account for monies from court deposits for divorce cases involving children under 18. The monies pay for consultants who perform divorce orientation.

*Indigent Guardianship Fund* - To account for probate court fees used to pay for any cost, fee, or charge associated with the establishment, opening, maintenance, or termination of a guardianship for an indigent ward.

Court Computers Fund - To account for additional filing fees. This fund is used for future computerization expenditures.

Dayspring Fund - To account for the collection of fees from residents' families for the operations of the County home.

Child Support Enforcement Agency Fund - To account for Federal, State and local revenues used to administer the County Bureau of Support.

Delinquent Real Estate Collection Fund - To account for five percent of all collections of certified delinquent real estate taxes and assessments used for the purpose of collecting delinquent property taxes and assessments.

# Fund Descriptions Nonmajor Special Revenue Funds (continued)

Community Development Block Grant Fund - To account for revenue from the Federal government to be expended for administrative costs of the community development block grant program.

Youth Services Fund - To account for grant monies received from the State Department of Youth Services and used for the placement of children, juvenile delinquent diversion programs, work programs involving restitution, juvenile delinquency prevention and other related activities.

*Energy Management Fund* –To account for monies related to the improving of various County buildings with energy conservation measures.

*Public Defender Fund* - To account for monies from the general fund and reimbursements from the State used to pay for various attorney fees for indigent persons.

Other Public Safety Fund - Smaller special revenue funds operated by the County for public safety purposes and subsidized in part by local, State and Federal monies as well as miscellaneous sources. During 2004, the County had several funds with small cash balances and no budgetary activity. Therefore, budgetary information is not provided for these funds. The other public safety funds are as follows:

Sheriff K-9 Fund Enforcement and Education Fund Law Enforcement Fund Drug Law Enforcement Fund Drug Abuse Resistance Education Fund Commissary Rotary Jail Fund Community Policing Fund Speed DUI Fund Intensive Supervision Fund Sanction Cost Reimbursement Fund Big Wheel Fund Jail Education Program Fund Prisoner Incentive Fund Law Enforcement Block Grant Fund Third Grade Safety Belt Fund Department of Justice Fund Voting Equipment Fund Pre-Disaster Mitigation Fund Gun Prosecutor Grant Fund

(continued)

## Fund Descriptions Nonmajor Special Revenue Funds (continued)

Other Fund - Smaller special revenue funds operated by the County and subsidized in part by local, State and Federal monies as well as miscellaneous sources. During 2004, the County had several funds with small cash balances and no budgetary activity. Therefore, budgetary information is not provided for these funds. The other funds are as follows:

Workforce Investment Act Fund
Help America Vote Act Fund
Domestic Violence Fund
Probate Conduct of Business Fund
Prepayment of Interest Fund
Economic Development Fund
Bike Trail Maintenance Fund
Veterans' Cemetery Fund
Veterans' Transportation Fund
Victim Witness Program Fund
Mediation Fund
Probate Court Mediation Fund
Common Pleas Security Fund
Ditch Maintenance Fund
MRDD Gift Fund
ral Emergency Management Agency Fund
sequence Management Preparedness (

Federal Emergency Management Agency Fund Terrorism Consequence Management Preparedness Grant Fund 911 Emergency on Call Center Fund Exercise Grant Fund Screening and Diversion Fund

#### Nonmajor Debt Service Fund

Debt Service Funds are used to account for the accumulation of financial resources for, and the payment of, general long-term debt principal, interest, and related costs.

General Obligation Bond Retirement Fund - To account for transfers and charges for services that are expended for the payment of general obligation bonds and related interest.

#### Nonmajor Capital Projects Funds

The Capital Projects Funds are used to account for financial resources used for the acquisition or construction of major capital facilities (other than tho se financed by proprietary funds). The following is a description of the County's capital projects funds:

*Road and Bridge Fund* - To account for the portion of revenues derived from gas and auto license tax that is used for the improvement of County roads.

## Fund Descriptions Nonmajor Capital Projects Funds (continued)

Supplemental Equipment – Recorder Fund - To account for additional recorder fees that are used for the purchase of equipment or for contractual services in lieu of equipment for the recorder's office.

*Visitor's Convention Center Fund* - To account for revenues and expenditures to provide for the study of a convention center. This fund did not have any budgetary activity in 2004, therefore, budgetary information is not provided.

Regional Correction Juvenile Facility Fund - To account for monies that provide for the study of a six county regional juvenile community corrections facility. This fund did not have any budgetary activity in 2004, therefore, budgetary information is not provided.

Capital Equipment Purchases Fund - To account for transfers from the general fund and miscellaneous revenue that is used to purchase major equipment.

*Issue II Fund* - To account for funds received from the Ohio Public Works Commission and local matching funds that are used to finance infrastructure improvement projects.

Geographic Information System Fund - To account for monies that are used to develop the County Auditor's geographic information system.

Gorman Nature Capital Improvement Fund - To account for renovation of the Gorman Nature Center. This fund did not have any budgetary activity in 2004, therefore, budgetary information is not provided.

*Multi-Agency Building Fund* - To account for the note proceeds used for the construction of a new building that houses several county agencies. This fund did not have any budgetary activity in 2004, therefore, budgetary information is not provided.

Children's Services Building Fund - To account for note proceeds that are used for the children's services building renovation. This fund did not have any budgetary activity in 2004, therefore, budgetary information is not provided.

Madison Township Sewer A Fund - To account for monies that provide for the study and construction of the new multi-million dollar sewer improvement project.

*Beatty Clinic Fund* - To account for bond proceeds and transfers for the construction of a new facility for the Mansfield-Ontario-Richland County Board Health. This fund did not have any budgetary activity in 2004, therefore, budgetary information is not provided.

*Mental Health Housing Fund* - To account for grant monies to assist in building two duplex homes for mentally ill people. The Department of Mental Health supplied the grant and the Mental Health Board matches the dollars.

Courts Computer Fund - To account for the note proceeds used for the acquisition and installation of a computer system for the courts.

# Fund Descriptions Nonmajor Capital Projects Funds (continued)

Bike Trail Improvement Fund - To account for grant monies received to work on the County's bike trail.

Rocky Fork Improvement Fund - To account for special assessments that have been collected for the improvement of existing ditches. This fund did not have any budgetary activity in 2004, therefore, budgetary information is not provided.

Eastview/Heatherwood Fund - To account for monies that provide for the construction of the 1999 sewer project.

Child Support Enforcement Agency Fund - To account for the various renovations at the CSEA building.

Dog and Kennel Shelter Fund - To account for the monies that provide for the construction of a new shelter.

Road Improvement Fund - To account for monies that provide for the improvement of Noble Road, Base Line Road and London W. Road. This fund did not have any budgetary activity in 2004, therefore, budgetary information is not provided.

Job and Family Renovation Fund —To account for the monies that provide for the renovations at the Job and Family Services building. This fund did not have any budgetary activity in 2004, therefore, budgetary information is not provided.

Engineer Fund – To account for the monies to pay out capital improvement projects financed through a bond.

*Energy/911 Notes Fund* — To account for monies received as note proceeds for energy conservation and 911 equipment purchase and creation of an Emergency Operation Center at Peoples Community Center.

*Homeland Security Fund* - To account for the monies received from the United States Department of Homeland Security's Office of Domestic Preparedness.

*Phone System Fund* – To account for the monies that provide for the equipment and installation of the county Government Phone System.

### Fund Descriptions Nonmajor Permanent Fund

Permanent funds are accounted for in the same manner as governmental funds.

A G Cunning Trust Fund - To account for and distribute monies to the MRDD Gift fund on a quarterly or semi annual basis. This fund did not have any budgetary activity in 2004, therefore, budgetary information is not provided.

Richland County, Ohio Combining Balance Sheet Nonmajor Governmental Funds December 31, 2004

Assets	Nonmapr Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajr Capital Projects Funds	Nonmajor Permanent Fund	Total Nonmapr Governmental Funds
Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents	\$4,181,409	\$1,145,019	\$5,810,093	\$100,314	\$11,236,835
In Segregated Accounts	13,816	0	800	0	14,616
Materials and Supplies Inventory	435,927	0	0	0	435,927
Accounts Receivable	62,748	557,784	0	0	620,532
Intergovernmental Receivable	3,066,664	0	1,603,234	0	4,669,898
Property Taxes Recievable	784,869	0	0	0	784,869
Property Special Assessments Receivable	80,759	0	0	0	80,759
Loans Receivable	368,924	0	0_	0	368,924
Total Assets	\$8,995,116	\$1,702,803	7,414,127	\$100,314	\$18,212,360
Liabilities and Fund Balances Liabilities					
Accounts Payable	\$418,627	\$0	\$71,890	\$0	\$490,517
Contracts Payable	15,401	0	1,522,803	0	1,538,204
Accrued Wages	218,847	0	0	0	218,847
Interfund Payable	124,815	0	0	0	124,815
Intergovernmental Payable	892,115	0	737	0	892,852
Deferred Revenue	3,274,119	557,784	554,485	0	4,386,388
Accrued Interest Payable	0	7,549	67,948	0	75,497
Notes Payable	0	565,000	10,110,000	0	10,675,000
Total Liabilities	4,943,924	1,130,333	12,327,863	0	18,402,120
Fund Balances					
Reserved for Encumbrances	96,566	0	0	0	96,566
Reserved for Loans Receivable	368,924	0	0	0	368,924
Reserved for Mental Retardation and					
Developmental Disability Gifts Endowment Unreserved, Undesignated (Deficit), Reported in:	0	0	0	100,314	100,314
Special Revenue Funds	3,585,702	0	0	0	3,585,702
Debt Service Funds	0	572,470	0	0	572,470
Capital Projects Funds	0	0	(4,913,736)	0	(4,913,736)
Capital Projets Falles			(4,713,730)		(4,713,730)
Total Fund Balances (Deficit)	4,051,192	572,470	(4,913,736)	100,314	(189,760)
Total Liabilities and Fund Balances	\$8,995,116	\$1,702,803	\$7,414,127	\$100,314	\$18,212,360

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2004

	Certificate	Dog and	Real Estate
	of Title	Kennel	Assessment
Assets			
Equity in Pooled Cash and			
Cash Equivalents	\$318,800	\$107,404	\$177,185
Cash and Cash Equivalents:			
In Segregated Accounts	0	0	0
Materials and Supplies Inventory	0	3,105	0
Accounts Receivable	0	0	0
Intergovernmental Receivable	0	30,302	0
Property Taxes Receivable	0	0	0
Special Assessments Receivable	0	0	0
Loans Receivable	0	0	0
Total Assets	\$318,800	\$140,811	\$177,185
Liabilities and Fund Balances			
Liabilities			
Accounts Payable	\$14,311	\$11,408	\$1,266
Contracts Payable	0	0	0
Accrued Wages	14,733	9,004	0
Interfund Payable	0	0	0
Intergovernmental Payable	453,926	10,082	21,893
Deferred Revenue	0	30,000	0
Total Liabilities	482,970	60,494	23,159
Fund Balances			
Reserved for Encumbrances	0	0	0
Reserved for Loans Receivable	0	0	0
Unreserved, Undesignated (Deficit)	(164,170)	80,317	154,026
Total Fund Balances (Deficit)	(164,170)	80,317	154,026
Total Liabilities and Fund Balances	\$318,800	\$140,811	\$177,185

Motor Vehicle License and Gas Tax	Divorce Orientation Program	Indigent Guardianship	Court Computers	Dayspring
\$379,710	\$8,876	\$58,421	\$314,724	\$285,850
0	0	0	0	0
421,344	0	0	0	5,607
265	0	1,750	2,871	39,410
2,116,901	0	0	0	48,728
0	0	0	0	784,869
0	0	0	0	0
0	0	0	0	0
\$2,918,220	\$8,876	\$60,171	\$317,595	\$1,164,464
\$187,185 0	\$0 0	\$20,222 0	\$3,160 0	\$16,701 0
94,405	0	0	0	31,866
0	0	0	0	101,131
65,809	0	0	0	15,419
1,759,105	0	0	0	831,376
2,106,504	0	20,222	3,160	996,493
0	0	0	0	0
0	0	0	0	0
811,716	8,876	39,949	314,435	167,971
811,716	8,876	39,949	314,435	167,971
\$2,918,220	\$8,876	\$60,171	\$317,595	\$1,164,464
			<u> </u>	(continued)

#### Combining Balance Sheet Nonmajor Special Revenue Funds (continued) December 31, 2004

	Child Support	Delinquent	Community	
	Enforcement	Real Estate	Development	
	Agency	Collection	Block Grant	Youth Services
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$64,148	\$473,203	\$70,803	\$537,608
Cash and Cash Equivalents:				
In Segregated Accounts	0	0	0	0
Materials and Supplies Inventory	5,871	0	0	0
Accounts Receivable	0	0	0	0
Intergovernmental Receivable	124,645	0	0	290,625
Property Taxes Receivable	0	0	0	0
Special Assessments Receivable	0	0	0	0
Loans Receivable	0	0	368,924	0
Total Assets	\$194,664	\$473,203	\$439,727	\$828,233
Liabilities and Fund Balances				
Liabilities		****		** ***
Accounts Payable	\$9,901	\$9,148	\$3,938	\$3,223
Contracts Payable	0	0	15,401	0
Accrued Wages	68,839	0	0	0
Interfund Payable	23,684	0	0	0
Intergovernmental Payable	37,680	15,379	12,500	103,684
Deferred Revenue	0	0	0	188,830
Total Liabilities	140,104	24,527	31,839	295,737
Fund Balances				
Reserved for Encumbrances	0	0	0	0
Reserved for Loans Receivable	0	0	368,924	0
Unreserved, Undesignated (Deficit)	54,560	448,676	38,964	532,496
Total Fund Balances (Deficit)	54,560	448,676	407,888	532,496

Energy Management	Public Defender	Other Public Safety	Other	Total Nonmajor Special Revenue Funds
\$71,892	\$246,063	\$303,586	\$763,136	\$4,181,409
0	0	11,298	2,518	13,816
0	0	0	0	435,927
0	0	15,182	3,270	62,748
0	29,198	337,498	88,767	3,066,664
0	0	0	0	784,869
0	0	0	80,759	80,759
0	0	0	0	368,924
\$71,892	\$275,261	\$667,564	\$938,450	\$8,995,116
		***	2100.107	0.110.525
\$0	\$0	\$28,758	\$109,406	\$418,627
0	0	0	0	15,401
0	0	0	0	218,847
0	0 21,009	128,940	0 5,794	124,815 892,115
0	21,009	295,282	169,526	3,274,119
0	21,009	452,980	284,726	4,943,924
0	0	0	96,566	96,566
0	0	0	0	368,924
71,892	254,252	214,584	557,158	3,585,702
71,892	254,252	214,584	653,724	4,051,192
\$71,892	\$275,261	\$667,564	\$938,450	\$8,995,116

Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2004

Accepta	Road and Bridge	Supplemental Equipment- Recorder	Visitor's Convention Center
Assets Equity in Packed Cosh and			
Equity in Pooled Cash and Cash Equivalents	\$347,222	¢102 200	\$2.407
Cash and Cash Equivalents:	\$347,222	\$183,380	\$3,497
In Segregated Accounts	0	0	0
Intergovernmental Receivable	1,282,768	0	0
intergovernmental Receivable	1,282,788		
Total Assets	\$1,629,990	\$183,380	\$3,497
Liabilities and Fund Balances			
Liabilities			
Accounts Payable	\$0	\$8,152	\$0
Contracts Payable	1,283,403	0	0
Intergovernmental Payable	0	0	0
Deferred Revenue	234,019	0	0
Accrued Interest Payable	0	0	0
Notes Payable	0	0 _	0
Total Liabilities	1,517,422	8,152	0
Fund Balances			
Unreserved, Undesignated (Deficit)	112,568	175,228	3,497
Total Liabilities and Fund Balances	\$1,629,990	\$183,380	\$3,497

Regional Correction Juvenile Facility	Capital Equipment Purchases	Issue II	Geographic Information System	Gorman Nature Capital Improvement
\$2,000	\$42,881	\$11,527	\$1,124,459	\$37,716
0	800 0	0	0	0
\$2,000	\$43,681	\$11,527	\$1,124,459	\$37,716
\$0	\$0	\$0	\$4,755	\$0
0	0	0	0	0
0	0	0	737	0
0	0	0	0	0
0	0	0	4,417	0
	0	0	1,000,000	0
0	0	0	1,009,909	0
2,000	43,681	11,527	114,550	37,716
\$2,000	\$43,681	\$11,527	\$1,124,459	\$37,716
				(continued)

Combining Balance Sheet Nonmajor Capital Projects Funds (continued) December 31, 2004

	Multi-	Children's	Madison	
	Agency	Services	Township	
	Building	Building	Sewer A	
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$7,177	\$6,521	\$163,870	
Cash and Cash Equivalents:				
In Segregated Accounts	0	0	0	
Intergovernmental Receivable		0	0	
Total Assets	\$7,177	\$6,521	\$163,870	
Liabilities and Fund Balances				
Liabilities				
Accounts Payable	\$0	\$0	\$0	
Contracts Payable	0	0	0	
Intergovernmental Payable	0	0	0	
Deferred Revenue	0	0	0	
Accrued Interest Payable	0	0	0	
Notes Payable	0 _	0	0	
Total Liabilities	0	0	0	
Fund Balances				
Unreserved, Undesignated (Deficit)	7,177	6,521	163,870	
Total Liabilities and Fund Balances	\$7,177	\$6,521	\$163,870	

Beatty Clinic	Mental Health Housing	Courts Computer	Rocky Fork Improvement
\$179	\$270,294	\$278,599	\$625
0	0	0	0
\$179	\$270,294	\$278,599	\$625
\$0 0 0 0 0 0	\$0 30,290 0 0 0 0	\$0 0 0 0 15,806 1,510,000	\$0 0 0 0 0 0
179	240,004	(1,247,207)	625
\$179	\$270,294	\$278,599	\$625 (continued)

Combining Balance Sheet Nonmajor Capital Projects Funds (continued) December 31, 2004

	Eastview/ Heatherwood	Dog and Kennel Shelter	Road Improvement	Job and Family Renovation
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$1,527,815	\$20,272	\$26,903	\$0
Cash and Cash Equivalents:				
In Segregated Accounts	0	0	0	0
Intergovernmental Receivable	0	0	0	0
Total Assets	\$1,527,815	\$20,272	\$26,903	\$0
Liabilities and Fund Balances				
Liabilities				
Accounts Payable	\$0	\$3,033	\$0	\$0
Contracts Payable	0	0	0	0
Intergovernmental Payable	0	0	0	0
Deferred Revenue	0	0	0	0
Accrued Interest Payable	13,250	10,781	1,032	4,313
Notes Payable	3,000,000	1,500,000	120,000	600,000
Total Liabilities	3,013,250	1,513,814	121,032	604,313
Fund Balances				
Unreserved, Undesignated (Deficit)	(1,485,435)	(1,493,542)	(94,129)	(604,313)
Total Liabilities and Fund Balances	\$1,527,815	\$20,272	\$26,903	\$0

Engineer	Energy/911 Notes	Homeland Security	Phone System	Total Nonmaṗr Capital Proṗcts Funds
\$233,785	\$9,118	\$44,296	\$1,467,957	\$5,810,093
0	0	0	0	800
0	0	320,466	0	1,603,234
\$233,785	\$9,118	\$364,762	\$1,467,957	\$7,414,127
\$0	\$32,633	\$23,317	\$0	\$71,890
0	0	0	209,110	1,522,803
0	0	0	0	737
0	0	320,466	0	554,485
7,568	0	0	10,781	67,948
880,000	0	0	1,500,000	10,110,000
887,568	32,633	343,783	1,719,891	12,327,863
(653,783)	(23,515)	20,979	(251,934)	(4,913,736)
\$233,785	\$9,118	\$364,762	\$1,467,957	\$7,414,127

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Richland County, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2004

					_
	Nonmajor	Nonmajor	Nonmajor		Total
	Special	Debt	Capital	Nonmajor	Nonmajor
	Revenue	Service	Projects	Permanent	Governmental
	Funds	Fund	Fund	Fund	Funds
Revenues					
Property and Other Taxes	\$739,903	\$0	\$0	\$0	\$739,903
Charges for Services	4,453,305	0	895,656	0	5,348,961
Licenses and Permits	384,171	44,563	0	0	428,734
Fines and Forfeitures	144,704	0	0	0	144,704
Intergovernmental	9,450,710	71,388	8,570,553	0	18,092,651
Special Assessments	6,223	0	0	0	6,223
Interest	108,414	0	37,645	0	146,059
Rentals	106,635	581,496	0	0	688,131
Contributions and Donations	99,972	0	2,569	0	102,541
Other	247,096	36,834	152,087	0	436,017
Total Revenues	15,741,133	734,281	9,658,510	0	26,133,924
Expenditures					
Current:					
General Government:					
Legislative and Executive	4,061,719	7,188	0	0	4,068,907
Judicial System	1,289,745	0	0	0	1,289,745
Public Safety	1,713,655	0	0	0	1,713,655
Public Works	4,441,516	0	0	0	4,441,516
Health	391,496	0	0	0	391,496
Human Services	4,782,927	0	0	0	4,782,927
Economic Development	394,120	0	0	0	394,120
Capital Outlay	32,633	0	10,707,058	0	10,739,691
Debt Service:					
Principal Retirement	0	715,000	125,001	0	840,001
Interest and Fiscal Charges	0	353,692	69,661	0	423,353
Bond Issuance Costs	0	18,776	69,661	0	88,437
Total Expenditures	17,107,811	1,094,656	10,971,381	0	29,173,848
Excess of Revenues Under Expenditures	(1,366,678)	(360,375)	(1,312,871)	0	(3,039,924)
Other Financing Sources (Uses)					
Sale of Capital Assets	18,674	0	0	0	18,674
Bonds Issued	0	517,236	1,813,604	0	2,330,840
Notes Premium	0	8,415	27,500	0	35,915
Transfers In	3,706,209	419,588	1,172,460	0	5,298,257
Transfers Out	(179,232)	(91,697)	(2,298,964)	0	(2,569,893)
Total Other Financing Sources (Uses)	3,545,651	853,542	714,600	0	5,113,793
Net Change in Fund Balances	2,178,973	493,167	(598,271)	0	2,073,869
Fund Balances (Deficit) Beginning of Year	1,872,219	79,303	(4,133,937)	100,314	(2,082,101)
Fund Balances (Deficit) End of Year	\$4,051,192	\$572,470	(\$4,732,208)	\$100,314	(\$8,232)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2004

	Certificate	Dog and	Real Estate
D	of Title	Kennel	Assessment
Revenues	¢ο	60	<b>£</b> 0
Property and Other Taxes Charges for Services	\$0	\$0 0	\$0 1.047.732
Licenses and Permits	886,620 0		1,047,733 165
Fines and Forfittres	0	327,134 61,825	0
Intergovernmental	0	30,002	7
Special Assessments	0	0	0
Interest	0	0	0
Rentals	0	0	0
Contributions and Donations	0	1,207	0
Other	266	0	0
Other			
Total Revenues	886,886	420,168	1,047,905
Expenditures			
Current:			
General Government:			
Legislative and Executive	780,385	0	1,513,228
Judicial System	0	0	0
Public Safety	0	0	0
Public Works	0	0	0
Health	0	380,047	0
Human Services	0	0	0
Economic Development	0	0	0
Capital Outlay		0	0
Total Expenditures	780,385	380,047	1,513,228
Excess of Revenues Over (Under) Expenditures	106,501	40,121	(465,323)
Other Financing Sources (Uses)			
Sale of Capital Assets	0	0	91
Transfers In	0	0	536,171
Transfers Out	0	(22,283)	0
Total Other Financing Sources (Uses)	0	(22,283)	536,262
Net Change in Fund Balances	106,501	17,838	70,939
Fund Balances (Deficit) Beginning of Year	(270,671)	62,479	83,087
Fund Balances (Deficit) End of Year	(\$164,170)	\$80,317	\$154,026

Motor Vehicle License and Gas Tax	Divorce Orientation Program	Indigent Guardianship	Court Computers	Dayspring
\$0	\$0	\$0	\$0	\$739,903
209,904	6,493	17,953	88,315	528,939
0	0	0	0	0
49,839	0	0	0	0
4,327,507	0	0	0	94,491
0	0	0	0	0
3,762	0	0	0	0
0	0	0	0	1,918
0	0	0	0	0
0	340	0	0	10,211
4,591,012	6,833	17,953	88,315	1,375,462
0	0	0	0	0
0	5,700	27,634	6,877	0
0	0	0	0	0
4,229,186	0	0	0	0
0	0	0	0	0
0	0	0	0	1,172,294
0	0	0 0	0	0
4,229,186	5,700	27,634	6,877	1,172,294
361,826	1,133	(9,681)	81,438	203,168
18,583	0	0	0	0
0	0	0	0	0
(14,659)	0	0	0	0
3,924	0	0	0	0
365,750	1,133	(9,681)	81,438	203,168
445,966	7,743	49,630	232,997	(35,197)
\$811,716	\$8,876	\$39,949	\$314,435	\$167,971
				(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds (continued)
For the Year Ended December 31, 2004

	Child Support Enforcement Agency	Delinquent Real Estate Collection	Community Development Block Grant	Youth Services
Revenues				
Property and Other Taxes	\$0	\$0	\$0	\$0
Charges for Services	377,239	317,564	0	38
Licenses and Permits	0	0	0	0
Fines and Forfeitures	0	0	0	0
Intergovernmental	2,451,825	2	256,922	805,117
Special Assessments	0	0	0	0
Interest	0	0	100,182	0
Rentals	0	0	0	0
Contributions and Donations	0	0	74,958	0
Other	628	29,580	0	0
Total Revenues	2,829,692	347,146	432,062	805,155
Expenditures				
Current:				
General Government:				
Legislative and Executive	0	304,670	0	0
Judicial System	0	0	0	0
Public Safety	0	0	0	595,861
Public Works	0	0	0	0
Health	0	0	0	0
Human Services	2,770,470	0	0	0
Economic Development	0	0	394,120	0
Capital Outlay	0	0	0	0
Total Expenditures	2,770,470	304,670	394,120	595,861
Excess of Revenues Over (Under) Expenditures	59,222	42,476	37,942	209,294
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	0	0
Transfers In	40,000	0	0	11,178
Transfers Out	40,000	0	0	0
Transiers Out				
Total Other Financing Sources (Uses)	40,000	0	0	11,178
Net Change in Fund Balances	99,222	42,476	37,942	220,472
Fund Balances (Deficit) Beginning of Year	(44,662)	406,200	369,946	312,024
Fund Balances (Deficit) End of Year	\$54,560	\$448,676	\$407,888	\$532,496

Energy				Total Nonmajor Special Revenue
Management	Public Defender	Other Public Safety	Other	Funds
- Ivianagement	T dolle Detender	Other I done Surety		
\$0	\$0	\$0	\$0	\$739,903
0	299,237	539,044	134,226	4,453,305
0	0	0	56,872	384,171
0	0	33,040	0	144,704
0	288,597	265,299	930,941	9,450,710
0	0	0	6,223	6,223
0	0	12	4,458	108,414
104,717	0	0	0	106,635
0	0	9,450	14,357	99,972
0	101,674	94,100	10,297	247,096
104,717	689,508	940,945	1,157,374	15,741,133
1,463,436	0	0	0	4,061,719
0	1,049,946	0	199,588	1,289,745
0	0	1,117,794	0	1,713,655
0	0	0	212,330	4,441,516
0	0	0	11,449	391,496
0	0	0	840,163	4,782,927
0	0	0	0	394,120
0	0	0	32,633	32,633
1,463,436	1,049,946	1,117,794	1,296,163	17,107,811
(1,358,719)	(360,438)	(176,849)	(138,789)	(1,366,678)
0	0	0	0	18,674
2,048,000	600,000	67,287	403,573	3,706,209
(97,006)	0	(45,284)	0	(179,232)
1,950,994	600,000	22,003	403,573	3,545,651
592,275	239,562	(154,846)	264,784	2,178,973
(520,383)	14,690	369,430	388,940	1,872,219
\$71,892	\$254,252	\$214,584	\$653,724	\$4,051,192

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2004

	Road and Bridge	Supplemental Equipment- Recorder	Visitor's Convention Center
Revenues	6771 (00	¢111 240	60
Charges for Services Intergovernmental	\$771,608 6,775,857	\$111,248 0	\$0 0
Interest	0,773,837	0	0
Contributions and Donations	0	0	0
Other		0	0
Total Revenues	7,547,465	111,248	0
Expenditures			
Capital Outlay	7,455,676	115,486	0
Debt Service:			
Principal Retirement	0	0	0
Interest and Fiscal Charges	0	0	0
Bond Issuance Costs		0	0
Total Expenditures	7,455,676	115,486	0
Excess of Revenues Over (Under) Expenditures	91,789	(4,238)	0
Other Financing Sources (Uses)			
Bonds Issued	0	0	0
Notes Premium	0	0	0
Transfers In	105,000	0	0
Transfers Out	(105,000)	0	0
Total Other Financing Sources (Uses)	0	0	0
Net Change in Fund Balances	91,789	(4,238)	0
Fund Balances (Deficit) Beginning of Year	20,779	179,466	3,497
Fund Balances (Deficit) End of Year	\$112,568	\$175,228	\$3,497

Gorman			~	Regional
Nature	Geographic		Capital	Correction
Capital	Information		Equipment	Juvenile
Improvement	System	Issue II	Purchases	Facility
	\$0	\$0	\$12,800	\$0
	43,427	904,100	0	0
	0	0	0	0
	0	0	0	0
	28,080	4,100	0	0
	71,507	908,200	12,800	0
	40,206	903,900	2,000	0
	0	0	0	0
	4,417	0	0	0
	0	0	0	0
	44,623	903,900	2,000	0
	26,884	4,300	10,800	0
			•	^
	0	0	0	0
	0 4,000	0	0	0
	4,000	0	0	0
	4,000	0	0	0
	30,884	4,300	10,800	0
37,	83,666	7,227	32,881	2,000
\$37,	\$114,550	\$11,527	\$43,681	\$2,000
(contin				

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds (continued) For the Year Ended December 31, 2004

	Multi- Agency Building	Children's Services Building	Madison Township Sewer A
Revenues Charges for Services	\$0	\$0	\$0
Intergovernmental	0	0	28,507
Interest	0	0	28,307
Contributions and Donations	0	0	0
Other		0	0
Total Revenues	0	0	28,507
Expenditures			
Capital Outlay	0	0	30,422
Debt Service:			
Principal Retirement	0	0	0
Interest and Fiscal Charges	0	0	0
Bond Issuance Costs		0	0
Total Expenditures	0	0	30,422
Excess of Revenues Over (Under) Expenditures	0	0	(1,915)
Other Financing Sources (Uses)			
Bonds Issued	0	0	0
Notes Premium	0	0	0
Transfers In	0	0	0
Transfers Out		0	0
Total Other Financing Sources (Uses)	0	0	0
Net Change in Fund Balances	0	0	(1,915)
Fund Balances (Deficit) Beginning of Year	7,177	6,521	165,785
Fund Balances (Deficit) End of Year	\$7,177	\$6,521	\$163,870

	Mental			Rocky	
Beatty	Health	Courts	Bike Trail	Fork	Eastview/
Clinic	Housing	Computer	Improvement	Improvement	Heatherwood
\$0	\$0	\$0	\$0	\$0	\$0
0	346,839	0	0	0	0
0	0	0	0	0	0
0	0	0	0	0	0
0	4,295	0	0	0	0
0 _	351,134	0 _	0	0	0
0	607,447	80,201	0	0	42,573
0	0	0	0	0	0
0	0	26,131	0	0	32,505
0	0	0	0	0	0
0	607,447	106,332	0	0	75,078
0	(256,313)	(106,332)	0	0	(75,078)
0	0	0	0	0	0
0	0	0	0	0	27,500
0	200,000	165,000	0	0	101,404
0 _	0	0	(7,964)	0 _	0
0	200,000	165,000	(7,964)	0	128,904
0	(56,313)	58,668	(7,964)	0	53,826
179	296,317	(1,305,875)	7,964	625	(1,539,261)
\$179	\$240,004	(\$1,247,207)	\$0	\$625	(\$1,485,435)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds (continued) For the Year Ended December 31, 2004

	Child Support Enforcement Agency	Dog and Kennel Shelter	Road Improvement
Revenues			
Charges for Services	\$0	\$0	\$0
Intergovernmental	0	0	0
Interest	0	0	0
Contributions and Donations	0	2,569	0
Other	0	3,500	0
Total Revenues	0	6,069	0
Expenditures			
Capital Outlay	0	25,909	0
Debt Service:			
Principal Retirement	125,001	0	0
Interest and Fiscal Charges	143,692	25,848	2,095
Bond Issuance Costs	0	0	0
Total Expenditures	268,693	51,757	2,095
Excess of Revenues Over (Under) Expenditures	(268,693)	(45,688)	(2,095)
Other Financing Sources (Uses)			
Bonds Issued	0	0	0
Notes Premium	0	0	0
Transfers In	268,693	21,927	1,759
Transfers Out		0	0
Total Other Financing Sources (Uses)	268,693	21,927	1,759
Net Change in Fund Balances	0	(23,761)	(336)
Fund Balances (Deficit) Beginning of Year	0	(1,469,781)	(93,793)
Fund Balances (Deficit) End of Year	\$0	(\$1,493,542)	(\$94,129)

Job and Family  Renovation	Engineer	Energy/911 Notes	Homeland Security	Phone System	Total Nonmajor Capital Projects Funds
\$0	\$0	\$0	\$0	\$0	\$895,656
0	0	0	471,823	0	8,570,553
0	0	37,645	0	0	37,645
0	0	0	0	0	2,569
0	0	112,112	0	0	152,087
0	0	149,757	471,823	0	9,658,510
0	535,475	32,633	593,977	241,153	10,707,058
0	0	0	0	0	125,001
10,340	15,365	(19,985)	0	10,781	251,189
0	0	69,661	0	0	69,661
10,340	550,840	82,309	593,977	251,934	11,152,909
(10,340)	(550,840)	67,448	(122,154)	(251,934)	(1,494,399)
0	0	1,813,604	0	0	1,813,604
0	0	0	0	0	27,500
8,771	12,900	283,006	0	0	1,172,460
0	0	(2,186,000)	0	0	(2,298,964)
8,771	12,900	(89,390)	0	0	714,600
(1,569)	(537,940)	(21,942)	(122,154)	(251,934)	(779,799)
(602,744)	(115,843)	(1,573)	143,133	0	(4,133,937)
(\$604,313)	(\$653,783)	(\$23,515)	\$20,979	(\$251,934)	(\$4,913,736)

#### Fund Descriptions Fiduciary Funds

Fiduciary funds are used to account for assets held by the County in a trustee capacity, or as an agent for individuals, private organizations, other governments, and/or other funds. The following are the County's fiduciary fund types:

#### **Private Purpose Trust Funds**

County Home Resident Trust Fund - To account for the money held in trust for the residents of the County Home.

*Children's Services Trust Fund* - To account for money held by Children's Services for the children in the custody of the County. This fund is maintained by Children's Services; therefore, the County Commissioners did not budget for the activity within this fund.

#### Agency Funds

These funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations.

*Undivided Tax Fund* - To account for the collection of various taxes. These taxes are periodically apportioned to local governments in the County.

*Undivided Inheritance and Estate Tax Fund* - To account for the collection of estate taxes which are distributed to the State and to certain local governments according to applicable state laws.

*Undivided General Tax Fund* - To account for the collection of real estate taxes and special assessments that are periodically apportioned to the subdivisions.

*Undivided Personal Tax Fund* - To account for the collection of tangible personal property taxes that are periodically apportioned to the subdivisions.

*Undivided Local Government Fund* - To account for shared revenues from the State that represent a portion of State income taxes, State sales taxes, and corporate franchise taxes which are returned to the County. These monies are apportioned to local governments, district libraries, and park districts on a monthly basis.

(continued)

Fund Descriptions
Fiduciary Funds
(continued)

Board of Health Fund - To account for the funds and subfunds of the Board of Health for which the County Auditor is the ex-officio fiscal agent.

County Court Agency Fund - To account for the following activities:

- 1. Clerk of Courts legal (court related) receipts;
- 2. Probate court related receipts;
- 3. Juvenile court related receipts;
- 4. Auto title fees and taxes.

#### Other Agency Funds

Soil and Water Conservation Fund Emergency Planning Community Right to Know Fund Mass Transit Fund Custody Support Fund Fines and Costs Fund State Rotary Probate Fund Workers' Compensation Fund Prepayment Real Property Fund Undivided Trailer Tax Fund County Agency Fund Regional Planning Fund Solid Waste Fund Payroll Fund Standards Committee Fund Disaster Relief Fund SB 3 & 287 Utility Reimbursement Fund

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Combining Statement of Fiduciary Net Assets Fiduciary Funds December 31, 2004

Private Purpose Trust Funds

-				
	County Home Resident Trust	Children's Services Trust	Totals	Agency Funds
Assets	_			
Equity in Pooled Cash				
and Cash Equivalents	\$2,236	\$0	\$2,236	\$9,697,148
Cash and Cash Equivalents				
in Segregated Accounts	18,612	638	19,250	1,538,532
Accrued Interest Receivable	0	0	0	2,320
Intergovernmental Receivable	0	0	0	6,778,109
Permissive Sales Tax Receivable	0	0	0	19,244
Property Taxes Receivable	0	0	0	118,619,018
Special Assessments Receivable	0	0	0	1,131,434
Total Assets	20,848	638	21,486	\$137,785,805
Liabilities				
Intergovernmental Payable	0	0	0	\$76,906
Undistributed Assets	0	0	0	137,697,419
Deposits Held and Due to Others	0		0	11,480
Total Liabilities	0	0	0	\$137,785,805
Net Assets				
Held in Trust for Children's Services	0	638	638	
Held in Trust for County Home	20,848	0	20,848	
Total Net Assets	\$20,848	\$638	\$21,486	

Combining Statement of Changes in Fiduciary Net Assets Fiduciary Funds December 31, 2004

Private Purpose Trust Funds

		TIT COLUMN TO STORE TO STORE	
	County Home Resident Trust	Children's Services Trust	Totals
Additions			_
Contributions:			
Private Donations	\$269,266	\$0	\$269,266
Investment Earnings	1,580	770	2,350
Total Additions	270,846	770	271,616
Deductions			
Benefits	260,035	132	260,167
Change in Net Assets	10,811	638	11,449
Net Assets - Beginning	10,037	0	10,037
Net Assets - Ending	\$20,848	\$638	\$21,486

Combining Statement of Changes in Assets and Liabilities Agency Funds

For the Year Ended December 31, 2004

	Balance 1/1/04	Additions	Reductions	Balance 12/31/04
Undivided Tax				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$30,847	\$23,034,048	\$23,040,163	\$24,732
Intergovernmental Receivable	1,978,920	2,142,627	1,978,920	2,142,627
Permissive Sales Tax Receivable	18,729	19,244	18,729	19,244
Special Assessments Receivable	1,212,530	1,131,434	1,212,530	1,131,434
Total Assets	\$3,241,026	\$26,327,353	\$26,250,342	\$3,318,037
Liabilities				
Undistributed Assets	\$3,241,026	\$26,327,353	\$26,250,342	\$3,318,037
Undivided Inheritance and Estate Tax				
Assets Equity in Pooled Cash				
and Cash Equivalents	\$845,203	\$1,646,225	\$1,358,862	\$1,132,566
Liabilities				
Undistributed Assets	\$845,203	\$1,646,225	\$1,358,862	\$1,132,566
Undivided General Tax				
Assets Equity in Pooled Cash				
and Cash Equivalents	\$2,769,731	\$88,042,597	\$87,357,775	\$3,454,553
Property Taxes Receivable	88,369,979	93,012,288	88,369,979	93,012,288
Total Assets	\$91,139,710	\$181,054,885	\$175,727,754	\$96,466,841
Liabilities Undistributed Assets	\$91,139,710	\$181,054,885	\$175,727,754	\$96,466,841
				<u> </u>
Undivided Personal Tax Assets				
Equity in Pooled Cash				
and Cash Equivalents	\$305,505	\$23,426,897	\$23,312,193	\$420,209
Property Taxes Receivable	22,043,837	23,398,063	22,043,837	23,398,063
Total Assets	\$22,349,342	\$46,824,960	\$45,356,030	\$23,818,272
Liabilities				
Undistributed Assets	\$22,349,342	\$46,824,960	\$45,356,030	\$23,818,272
				(continued)

Combining Statement of Changes in Assets and Liabilities Agency Funds (continued) For the Year Ended December 31, 2004

	Balance	Additions	Reductions	Balance 12/31/04
Undivided Local Government				12/01/01
Assets				
Equity in Pooled Cash				
and Cash Equivalents	\$0	\$12,165,849	\$12,165,849	\$0
Intergovernmental Receivable	4,468,167	4,635,482	4,468,167	4,635,482
Total Assets	\$4,468,167	\$16,801,331	\$16,634,016	\$4,635,482
Liabilities				
Undistributed Assets	\$4,468,167	\$16,801,331	\$16,634,016	\$4,635,482
Board of Health				
Assets				
Equity in Pooled Cash				
and Cash Equivalents	\$2,807,433	\$4,904,378	\$4,987,585	\$2,724,226
Property Taxes Receivable	1,723,391	2,208,667	1,723,391	2,208,667
Total Assets	\$4,530,824	\$7,113,045	\$6,710,976	\$4,932,893
Liabilities				
Undistributed Assets	\$4,530,824	\$7,113,045	\$6,710,976	\$4,932,893
County Court Agency				
Assets				
Cash and Cash Equivalents	#4 <b>#</b> 04 000	00.004.000	02.204.042	04.202.474
in Segregated Accounts Accrued Interest Receivable	\$1,591,988	\$3,006,078	\$3,294,912	\$1,303,154
Accrued Interest Receivable	8,146	2,320	8,146	2,320
Total Assets	\$1,600,134	\$3,008,398	\$3,303,058	\$1,305,474
Liabilities				
Intergovernmental Payable	\$77,560	\$374,163	\$374,817	\$76,906
Undistributed Assets	1,506,220	1,454,541	1,743,673	1,217,088
Deposits Held and Due to Others	16,354	1,179,694	1,184,568	11,480
Total Liabilities	\$1,600,134	\$3,008,398	\$3,303,058	\$1,305,474
				(continued)

Combining Statement of Changes in Assets and Liabilities Agency Funds (continued) For the Year Ended December 31, 2004

	Balance 1/1/04	Additions	Reductions	Balance 12/31/04
Other Agency Funds				
Assets				
Equity in Pooled Cash				
and Cash Equivalents	\$1,908,450	\$8,815,708	\$8,783,296	\$1,940,862
Cash and Cash Equivalents				
in Segregated Accounts	142,552	4,718,095	4,625,269	235,378
Intergovernmental Receivable	184,720	0	184,720	0
Total Assets	\$2,235,722	\$13,533,803	\$13,593,285	\$2,176,240
Liabilities				
Undistributed Assets	\$2,235,722	\$13,533,803	\$13,593,285	\$2,176,240
Olidisurbuted Assets	\$2,233,122	\$13,333,803	\$13,393,283	\$2,170,240
All Agency Funds				
Assets				
Equity in Pooled Cash				
and Cash Equivalents	\$8,667,169	\$162,035,702	\$161,005,723	\$9,697,148
Cash and Cash Equivalents				
in Segregated Accounts	1,734,540	7,724,173	7,920,181	1,538,532
Accrued Interest Receivable	8,146	2,320	8,146	2,320
Intergovernmental Receivable	6,631,807	6,778,109	6,631,807	6,778,109
Permissive Sales Tax Receivable	18,729	19,244	18,729	19,244
Property Taxes Receivable	112,137,207	118,619,018	112,137,207	118,619,018
Special Assessments Receivable	1,212,530	1,131,434	1,212,530	1,131,434
Total Assets	\$130,410,128	\$296,310,000	\$288,934,323	\$137,785,805
** * ****				
Liabilities	<b>077.5</b> 60	<b>#274.162</b>	#274 017	<b>677.00</b> 7
Intergovernmental Payable	\$77,560	\$374,163	\$374,817	\$76,906
Undistributed Assets	130,316,214	294,756,143	287,374,938	137,697,419
Deposits Held and Due to Others	16,354	1,179,694	1,184,568	11,480
Total Liabilities	\$130,410,128	\$296,310,000	\$288,934,323	\$137,785,805

Individual Fund Schedule of Revenues, Expenditures/Expenses and Changes in Fund Balance/Equity - Budget (Non-GAAP Basis) and Actual	
- 104 -	

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund

For the Year Ended December 31, 2004

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property and Other Taxes	\$4,287,697	\$4,306,171	\$3,744,171	(\$562,000)
Sales Taxes	14,735,934	14,808,500	16,582,137	1,773,637
Charges for Services	3,440,566	3,457,509	3,974,246	516,737
Licenses and Permits	288,579	290,000	343,097	53,097
Fines and Forfeitures	78,613	79,000	317,631	238,631
Intergovernmental	3,774,258	3,792,844	4,822,222	1,029,378
Interest	1,206,061	1,212,000	710,124	(501,876)
Rentals	15,922	16,000	6,350	(9,650)
Other	84,480	84,896	180,897	96,001
Total Revenues	27,912,110	28,046,920	30,680,875	2,633,955
Expenditures				
Current:				
General Government -				
Legislative and Executive:				
Commissioners:				
Personal Services	260,778	272,508	267,204	5,304
Materials and Supplies	1,000	75,210	68,202	7,008
Contractual Services	99,210	140,103	117,888	22,215
Capital Outlay	1,000	469	455	14
Other	3,000	405,967	381,716	24,251
Total Commissioners	364,988	894,257	835,465	58,792
Auditor:				
Personal Services	338,865	474,600	474,600	0
Materials and Supplies	13,000	5,903	5,903	0
Contractual Services	0	106,425	106,425	0
Capital Outlay	4,500	13,490	9,889	3,601
Other	10,000	12,709	12,709	0
Total Auditor	366,365	613,127	609,526	3,601
Treasurer:				
Personal Services	162,144	168,363	167,966	397
Materials and Supplies	10,000	10,495	10,469	26
Contractual Services	7,302	2,881	2,718	163
Other	1,000	1,000	640	360
Total Treasurer	\$180,446	\$182,739	\$181,793	\$946
				(continued)

	Budgeted Amounts			Variance with
				Final Budget Positive
	Original	Final	Actual	(Negative)
Prosecuting Attorney:	Φ0 <b>/1 100</b>	Φ0.64.4 <b>2</b> 1	<b>#064.200</b>	424
Personal Services	\$961,188	\$964,421	\$964,390	\$31
Materials and Supplies Contractual Services	3,500	3,500	3,490	10
Capital Outlay	83,739	12,000	11,460	540 0
Other	19,400 8,000	9,298 69,765	9,298 69,485	280
omer		9,,,65	05,105	
Total Prosecuting Attorney	1,075,827	1,058,984	1,058,123	861
Bureau of Inspection:				
Contractual Services	87,500	75,404	75,404	0
Data Processing Board:				
Personal Services	52,068	181,978	181,978	0
Materials and Supplies	1,000	6,605	6,605	0
Contractual Services	105,700	160,322	160,322	0
Capital Outlay	5,000	65,176	65,176	0
Other	1,000	21	21	0
Total Data Processing Board	164,768	414,102	414,102	0
Board of Elections:				
Personal Services	329,009	381,136	380,569	567
Materials and Supplies	4,000	3,594	3,594	0
Contractual Services	96,825	131,707	131,682	25
Capital Outlay	15,000	1,291	1,291	0
Total Board of Elections	444,834	517,728	517,136	592
Building and Grounds:				
Personal Services	439,600	432,289	432,289	0
Materials and Supplies	107,000	102,264	102,264	0
Contractual Services	1,137,958	1,059,718	1,059,715	3
Capital Outlay	23,000	37,352	37,352	0
Other		200	200	0
Total Building and Grounds	1,707,558	1,631,823	1,631,820	3
Recorder:				
Personal Services	208,692	212,520	212,520	0
Materials and Supplies	6,667	7,049	7,049	0
Contractual Services	57,744	30,168	30,168	0
Capital Outlay	0	18,500	18,399	101
Other		5,068	4,977	91
Total Recorder	\$273,103	\$273,305	\$273,113	\$192
				(continued)

	Budgeted A	Amounts	nts	
	Original	Final	Actual	Positive (Negative)
Central Purchasing:	Ø <b>7</b> 0.100	<b>#05.071</b>	<b>#04.560</b>	0702
Personal Services	\$78,188	\$85,271	\$84,568	\$703
Materials and Supplies	180,000	164,889	164,889	0
Contractual Services	137,038	146,403	144,348	2,055
Capital Outlay	1,488	1,793	1,793	0
Other	1,100	665	489	176
Total Central Purchasing	397,814	399,021	396,087	2,934
Risk Management:				
Personal Services	84,372	105,777	104,348	1,429
Materials and Supplies	1,000	935	910	25
Other	2,739	1,200	1,141	59
Total Risk Management	88,111	107,912	106,399	1,513
Insurance, Pensions and Taxes:				
Personal Services	5,170,149	5,003,825	4,999,506	4,319
Materials and Supplies	1,000	3,255	3,141	114
Contractual Services	435,000	464,324	464,324	0
Total Insurance, Pensions and Taxes	5,606,149	5,471,404	5,466,971	4,433
Total General Government -				
Legislative and Executive	10,757,463	11,639,806	11,565,939	73,867
General Government - Judicial:				
Court of Appeals:				
Contractual Services	16,000	22,886	22,886	0
Common Pleas Court:				
Personal Services	145,871	165,073	165,061	12
Materials and Supplies	450	0	0	0
Contractual Services	52,564	48,328	48,328	0
Other	6,980	7,112	7,104	8
Total Common Pleas Court	205,865	220,513	220,493	20
Jury Commission:				
Personal Services	5,000	4,999	4,995	4
Materials and Supplies	200	161	142	19
Total Jury Commission	\$5,200	\$5,160	\$5,137	\$23
				(continued)

	Budgeted Amounts		Variance wit	
	Original	Final	Actual	Final Budget Positive (Negative)
Court Information Technology:	002.216	<b>007.522</b>	ФО <b>Д 522</b>	0.0
Personal Services	\$82,216	\$87,533	\$87,533	\$0
Materials and Supplies	500	334	334	0
Contractual Services	2,000	8,951	8,951	0
Capital Outlay	8,910	1,299	1,299	0
Other	0	467	447	
Total Court Information Technology	93,626	98,584	98,564	20
Probate Court:				
Personal Services	213,063	216,552	216,512	40
Materials and Supplies	15,000	14,894	14,894	0
Contractual Services	12,922	9,971	9,971	0
Capital Outlay	2,500	2,700	2,623	77
Other	1,500	353	353	0
Total Probate Court	244,985	244,470	244,353	117
Clerk of Courts:				
Personal Services	418,487	446,238	446,238	0
Materials and Supplies	17,000	8,729	8,729	0
Contractual Services	23,718	3,590	3,590	0
Capital Outlay	2,000	1,510	1,510	0
Other	1,000	676	676	0
Total Clerk of Courts	462,205	460,743	460,743	0
Municipal Court:				
Personal Services	206,234	207.265	207.265	0
Contractual Services	15,060	207,365 13,897	207,365 13,897	0
Total Municipal Court	221,294	221,262	221,262	0
Law Library:				
Personal Services	36,400	35,994	35,994	0
Attention Center:		00-0-0	0 0-0	_
Personal Services	793,627	835,978	835,978	0
Materials and Supplies	72,000	89,713	89,713	0
Contractual Services	71,630	101,367	101,367	0
Capital Outlay	4,975	11,641	11,641	0
Total Attention Center	\$942,232	\$1,038,699	\$1,038,699	\$0
				(continued)

	Budgeted Amounts			Variance with
				Final Budget Positive
	Original	Final	Actual	(Negative)
Joint Court:				
Personal Services	\$132,723	\$122,231	\$122,231	\$0
Contractual Services	46,800	54,152	54,152	0
Capital Outlay	3,500	3,693	3,693	0
Other	3,000	2,885	2,885	0
Total Joint Court	186,023	182,961	182,961	0
Criminal Court Services:				
Personal Services	261,109	274,735	274,735	0
Materials and Supplies	500	500	500	0
Contractual Services	13,540	13,350	13,350	0
Other	2,000	2,000	2,000	0
Total Criminal Court Services	277,149	290,585	290,585	0
Domestic Relations:				
Personal Services	406,852	419,075	419,045	30
Materials and Supplies	1,000	675	633	42
Contractual Services	94,079	7,310	7,310	0
Capital Outlay	1,000	0	0	0
Total Domestic Relations	502,931	427,060	426,988	72
Total General Government - Judicial	3,193,910	3,248,917	3,248,665	252
Public Safety:				
Juvenile Probation Department:				
Personal Services	1,420,483	1,505,552	1,505,501	51
Materials and Supplies	9,000	10,329	10,329	0
Contractual Services	21,770	28,086	28,086	0
Capital Outlay	2,250	9,000	9,000	0
Total Juvenile Probation Department	1,453,503	1,552,967	1,552,916	51_
Disaster Services:				
Personal Services	617,052	575,293	574,794	499
Materials and Supplies	1,200	931	931	0
Contractual Services	58,142	91,280	91,280	0
Capital Outlay	10,000	18,532	18,484	48
Other	0	15,345	15,345	0
Total Disaster Services	\$686,394	\$701,381	\$700,834	\$547
				(continued)

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Coroner:				
Personal Services	\$90,216	\$97,318	\$97,105	\$213
Materials and Supplies	1,200	1,027	1,027	0
Contractual Services	70,101	57,653	57,653	0
Capital Outlay		361	361	0
Total Coroner	161,517	156,359	156,146	213
Sheriff:				
Personal Services	4,821,341	4,897,696	4,876,584	21,112
Materials and Supplies	287,100	307,068	306,910	158
Contractual Services	0	304,958	304,861	97
Capital Outlay	61,000	61,178	61,113	65
Other	374,760	34,068	34,068	0
Total Sheriff	5,544,201	5,604,968	5,583,536	21,432
Total Public Safety	7,845,615	8,015,675	7,993,432	22,243
Public Works:				
Highway Engineer:				
Personal Services	68,200	69,404	68,602	802
Materials and Supplies	12,000	10,700	10,586	114
Contractual Services	12,600	7,027	6,930	97
Capital Outlay	5,000	2,300	2,295	5
Other	0	4,865	4,718	147
Total Highway Engineer	97,800	94,296	93,131	1,165
Building Department Regulations:				
Personal Services	245,000	303,193	302,699	494
Materials and Supplies	300	225	109	116
Contractual Services	9,037	6,340	5,919	421
Capital Outlay	1,000	738	738	0
Other	2,260	3,022	3,012	10
Total Building Department Regulations	257,597	313,518	312,477	1,041
Total Public Works	\$355,397	\$407,814	\$405,608	\$2,206
				(continued)

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Health:				
Agriculture:				
Personal Services	\$1,030	\$1,036	\$860	\$176
Contractual Services	266,802	306,844	306,844	0
Total Agriculture	267,832	307,880	307,704	176
Other Health:				
Contractual Services	2,800	2,800	1,915	885
Ditch Maintenance:				
Personal Services	79,566	0	0	0
Materials and Supplies	2,000	32,000	31,984	16
Contractual Services	1,000,000	149,350	149,278	72
Capital Outlay	30,000	0	0	0
Total Ditch Maintenance	1,111,566	181,350	181,262	88
Total Health	1,382,198	492,030	490,881	1,149
Human Services:				
Soldiers Relief:				
Personal Services	26,325	86,591	85,148	1,443
Veteran Services:				
Personal Services	273,685	280,659	280,580	79
Materials and Supplies	500	16,581	16,581	0
Contractual Services	194,584	203,365	203,365	0
Capital Outlay	10,000	32,555	32,555	0
Other	12,200	12,544	12,544	0
Total Veteran Services	490,969	545,704	545,625	79
Total Human Services	517,294	632,295	630,773	1,522
Conservation and Recreation: Parks:				
Personal Services	114,278	113,833	113,833	0
Materials and Supplies	2,600	4,678	4,545	133
Contractual Services	12,489	8,128	8,082	46
Capital Outlay	4,000	3,815	3,743	72
Total Conservation and Recreation	\$133,367	\$130,454	\$130,203	\$251
				(continued)

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Other:				
Other Financing Administration:				
Personal Services	\$70,865	\$52,914	\$52,914	\$0
Materials and Supplies	500	254	254	0
Contractual Services	113,683	10,947	10,947	0
Total Other	185,048	64,115	64,115	0
Intergovernmental	1,921,079	1,764,744	1,764,554	190
Total Expenditures	26,291,371	26,395,850	26,294,170	101,680
Excess of Revenues Over Expenditures	1,620,739	1,651,070	4,386,705	2,735,635
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	32,563	32,563
Advances Out	0	(100,000)	(100,000)	0
Transfers In	66,672	19,993	0	(19,993)
Transfers Out	(1,318,707)	(2,235,090)	(2,234,992)	98
Total Other Financing Sources (Uses)	(1,252,035)	(2,315,097)	(2,302,429)	12,668
Net Change in Fund Balance	368,704	(664,027)	2,084,276	2,748,303
Fund Balance Beginning of Year	1,517,863	1,517,863	1,517,863	0
Prior Year Encumbrances Appropriated	222,600	222,600	222,600	0
Fund Balance End of Year	\$2,109,167	\$1,076,436	\$3,824,739	\$2,748,303

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property and Other Taxes	\$1,495,504	\$1,495,504	\$1,579,179	\$83,675
Intergovernmental	9,315,000	9,315,000	8,085,276	(1,229,724)
Other	20,100	20,100	73,458	53,358
Total Revenues	10,830,604	10,830,604	9,737,913	(1,092,691)
Expenditures				
Current:				
Health:				
Mental Health Board:				
Personal Services	500,683	500,683	481,618	19,065
Materials and Supplies	20,000	20,000	16,343	3,657
Contractual Services	10,719,800	10,719,800	9,669,036	1,050,764
Capital Outlay	25,000	25,000	17,688	7,312
Other	148,000	148,000	139,770	8,230
Total Expenditures	11,413,483	11,413,483	10,324,455	1,089,028
Excess of Revenues Under Expenditures	(582,879)	(582,879)	(586,542)	(3,663)
Other Financing Uses				
Transfers Out	(200,000)	(200,000)	(200,000)	0
Net Change in Fund Balance	(782,879)	(782,879)	(786,542)	(3,663)
Fund Balance Beginning of Year	3,007,507	3,007,507	3,007,507	0
Fund Balance End of Year	\$2,224,628	\$2,224,628	\$2,220,965	(\$3,663)

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property and Other Taxes	\$7,791,730	\$7,791,730	\$8,353,352	\$561,622
Charges for Services	365,770	365,770	424,169	58,399
Intergovernmental	10,049,200	10,049,200	10,347,672	298,472
Interest	15,000	15,000	15,834	834
Total Revenues	18,221,700	18,221,700	19,141,027	919,327
Expenditures				
Current:				
Health:				
Mental Retardation Board:				
Personal Services	15,739,031	15,739,031	14,480,121	1,258,910
Materials and Supplies	987,861	987,861	857,562	130,299
Contractual Services	8,434,533	8,434,533	3,569,388	4,865,145
Capital Outlay	14,430,846	14,430,846	2,335,319	12,095,527
Other	717,337	717,337	477,208	240,129
Total Expenditures	40,309,608	40,309,608	21,719,598	18,590,010
Excess of Revenues Under Expenditures	(22,087,908)	(22,087,908)	(2,578,571)	19,509,337
Other Financing Sources				
Sale of Capital Assets	0	0	635	635
Net Change in Fund Balance	(22,087,908)	(22,087,908)	(2,577,936)	19,509,972
Fund Balance Beginning of Year	21,997,458	21,997,458	21,997,458	0
Prior Year Encumbrances Appropriated	1,193,351	1,193,351	1,193,351	0
Fund Balance End of Year	\$1,102,901	\$1,102,901	\$20,612,873	\$19,509,972

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Public Assistance Fund For the Year Ended December 31, 2004

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$16,748,289	\$17,951,598	\$12,376,798	(\$5,574,800)
Other	1,345,798	1,442,489	1,491,414	48,925
Total Revenues	18,094,087	19,394,087	13,868,212	(5,525,875)
Expenditures				
Current:				
Human Services:				
Public Assistance:				
Personal Services	7,845,479	7,845,479	6,972,420	873,059
Materials and Supplies	687,000	687,000	608,155	78,845
Contractual Services	10,275,392	11,575,392	6,812,426	4,762,966
Capital Outlay	76,000	76,000	75,164	836
Other	100	100	0	100
Total Expenditures	18,883,971	20,183,971	14,468,165	5,715,806
Excess of Revenues Under Expenditures	(789,884)	(789,884)	(599,953)	189,931
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	51	51
Transfers Out	(350,000)	(350,000)	(175,000)	175,000
Total Other Financing Sources (Uses)	(350,000)	(350,000)	(174,949)	175,051
Net Change in Fund Balance	(1,139,884)	(1,139,884)	(774,902)	364,982
Fund Balance Beginning of Year	1,478,664	1,478,664	1,478,664	0
Prior Year Encumbrances Appropriated	752,800	752,800	752,800	0
Fund Balance End of Year	\$1,091,580	\$1,091,580	\$1,456,562	\$364,982

	Budgeted Amounts			Variance with
	Original	Final	Actual	Final Budget Positive (Negative)
Revenues				
Property and Other Taxes	\$3,323,210	\$3,331,172	\$2,895,067	(\$436,105)
Intergovernmental	5,002,320	5,014,305	5,048,930	34,625
Other	102,230	102,230	430,294	328,064
Total Revenues	8,427,760	8,447,707	8,374,291	(73,416)
Expenditures				
Current:				
Human Services:				
Children's Services:				
Personal Services	4,854,542	4,854,542	4,747,925	106,617
Materials and Supplies	79,465	79,465	69,857	9,608
Contractual Services	2,602,350	2,622,542	2,182,526	440,016
Capital Outlay	259,881	259,881	216,811	43,070
Other	55,020	55,020	53,847	1,173
Total Expenditures	7,851,258	7,871,450	7,270,966	600,484
Excess of Revenues Over Expenditures	576,502	576,257	1,103,325	527,068
Other Financing Sources				
Transfers In	50,000	50,000	50,000	0
Net Change in Fund Balance	626,502	626,257	1,153,325	527,068
Fund Balance Beginning of Year	4,438,121	4,438,121	4,438,121	0
Fund Balance End of Year	\$5,064,623	\$5,064,378	\$5,591,446	\$527,068

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Special Assessment Debt Retirement Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Special Assessments	\$1,304,542	\$1,149,669	(\$154,873)
Expenditures Debt Service:			
Principal Retirement	725,000	725,000	0
Interest and Fiscal Charges	524,020	524,020	0
Total Expenditures	1,249,020	1,249,020	0
Excess of Revenues Over (Under) Expenditures	55,522	(99,351)	(154,873)
Other Financing Sources	99,000	92.091	(5.010)
Transfers In	88,000	82,081	(5,919)
Net Change in Fund Balance	143,522	(17,270)	(160,792)
Fund Balance Beginning of Year	54,077	54,077	0
Fund Balance End of Year	\$197,599	\$36,807	(\$160,792)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Certificate of Title Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$17,926,000	\$17,262,342	(\$663,658)
Other	0	266	266
Total Revenues	17,926,000	17,262,608	(663,392)
Expenditures			
Current:			
General Government -			
Legislative and Executive:			
Certificate of Title:			
Personal Services	549,900	468,237	81,663
Materials and Supplies	16,000	11,945	4,055
Contractual Services	17,239,250	16,656,462	582,788
Capital Outlay	3,000	1,810	1,190
Other	116,000	114,941	1,059
Total Expenditures	17,924,150	17,253,395	670,755
Net Change in Fund Balance	1,850	9,213	7,363
Fund Balance Beginning of Year	252,229	252,229	0
Fund Balance End of Year	\$254,079	\$261,442	\$7,363

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Licenses and Permits	\$305,280	\$323,608	\$18,328
Fines and Forfeitures	19,630	62,864	43,234
Intergovernmental	30,000	30,002	2
Other	0	1,207	1,207
Total Revenues	354,910	417,681	62,771
Expenditures			
Current:			
Health:			
Dog and Kennel:			
Personal Services	309,631	300,651	8,980
Materials and Supplies	12,640	12,640	0
Contractual Services	50,502	49,772	730
Capital Outlay	6,532	4,379	2,153
Other	6,435	5,268	1,167
Total Expenditures	385,740	372,710	13,030
Excess of Revenues Over (Under) Expenditures	(30,830)	44,971	75,801
Other Financing Uses			
Transfers Out	(30,953)	(22,283)	8,670
Net Change in Fund Balance	(61,783)	22,688	84,471
Fund Balance Beginning of Year	76,390	76,390	0
Fund Balance End of Year	\$14,607	\$99,078	\$84,471

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Real Estate Assessment Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$869,511	\$1,047,733	\$178,222
Licenses and Permits	200	165	(35)
Fines and Forfeitures	0	7	7
Other	100	0	(100)
Total Revenues	869,811	1,047,905	178,094
Expenditures			
Current:			
General Government -			
Legislative and Executive:			
Real Estate Assessment:	04600=	04 6 00=	
Personal Services	816,987	816,987	0
Materials and Supplies	9,292	9,292	0
Contractual Services	599,405	599,405	0
Capital Outlay Other	195,134	195,134	0
Other	20,869	20,869	
Total Expenditures	1,641,687	1,641,687	0
Excess of Revenues Under Expenditures	(771,876)	(593,782)	178,094
Other Financing Sources			
Sale of Capital Assets	1,000	91	(909)
Transfers In	536,171	536,171	0
Total Other Financing Sources	537,171	536,262	(909)
Net Change in Fund Balance	(234,705)	(57,520)	177,185
Fund Balance Beginning of Year	159,705	159,705	0
Prior Year Encumbrances Appropriated	75,000	75,000	0
Fund Balance End of Year	<u>\$0</u>	\$177,185	\$177,185

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Motor Vehicle License and Gas Tax Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$80,201	\$210,990	\$130,789
Fines and Forfeitures	39,000	49,839	10,839
Intergovernmental	4,089,000	4,233,616	144,616
Interest	10,000	4,297	(5,703)
Total Revenues	4,218,201	4,498,742	280,541
Expenditures			
Current:			
Public Works:			
Motor Vehicle License and Gas Tax:			
Personal Services	2,782,324	2,764,801	17,523
Materials and Supplies	1,035,663	1,013,115	22,548
Contractual Services	171,200	150,580	20,620
Capital Outlay	360,752	358,932	1,820
Other	29,605	29,358	247
Total Expenditures	4,379,544	4,316,786	62,758
Excess of Revenues Over			
(Under) Expenditures	(161,343)	181,956	343,299
Other Financing Sources (Uses)			
Sale of Capital Assets	0	18,583	18,583
Transfers Out	(14,659)	(14,659)	0
Total Other Financing Sources (Uses)	(14,659)	3,924	18,583
Net Change in Fund Balance	(176,002)	185,880	361,882
Fund Balance Beginning of Year	194,147	194,147	0
Fund Balance End of Year	\$18,145	\$380,027	\$361,882

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Divorce Orientation Program Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$7,200	\$6,473	(\$727)
Other		340	140
Total Revenues	7,400	6,813	(587)
Expenditures			
Current:			
General Government - Judicial:			
Divorce Orientation Program:			
Contractual Services	6,750	5,700	1,050
Net Change in Fund Balance	650	1,113	463
Fund Balance Beginning of Year	7,343	7,343	0
Fund Balance End of Year	\$7,993	\$8,456	\$463

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Indigent Guardianship Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$0	\$18,613	\$18,613
Expenditures Current: General Government - Judicial: Indigent Guardianship:			
Contractual Services	5,296	4,948	348
Other	14,667	2,464	12,203
Total Expenditures	19,963	7,412	12,551
Excess of Revenues Over (Under) Expenditures	(19,963)	11,201	31,164
Other Financing Uses Transfers Out	(37)	0	37
Net Change in Fund Balance	(20,000)	11,201	31,201
Fund Balance Beginning of Year	47,220	47,220	0
Fund Balance End of Year	\$27,220	\$58,421	\$31,201

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$48,285	\$87,345	\$39,060
Expenditures			
Current:			
General Government - Judicial:			
Court Computers:			
Personal Services	8,000	0	8,000
Materials and Supplies	13,000	0	13,000
Contractual Services	17,000	1,500	15,500
Capital Outlay	32,000	2,217	29,783
Total Expenditures	70,000	3,717	66,283
Net Change in Fund Balance	(21,715)	83,628	105,343
Fund Balance Beginning of Year	227,783	227,783	0
Fund Balance End of Year	\$206,068	\$311,411	\$105,343

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
	Budget	Actual	(Negative)
Revenues			
Property and Other Taxes	\$800,000	\$739,903	(\$60,097)
Charges for Services	486,000	517,315	31,315
Intergovernmental	0	88,588	88,588
Rentals	5,000	1,918	(3,082)
Other	14,520	10,211	(4,309)
Total Revenues	1,305,520	1,357,935	52,415
Expenditures			
Current:			
Human Services:			
Dayspring:			
Personal Services	1,032,850	950,576	82,274
Materials and Supplies	129,500	102,088	27,412
Contractual Services	130,260	120,525	9,735
Capital Outlay	2,000	631	1,369
Other	5,520	3,665	1,855
Total Expenditures	1,300,130	1,177,485	122,645
Excess of Revenues Over			
Expenditures	5,390	180,450	175,060
Other Financing Sources			
Advance In	100,000	100,000	0
Net Change in Fund Balance	105,390	280,450	175,060
Fund Balance Beginning of Year	5,400	5,400	0
Fund Balance End of Year	\$110,790	\$285,850	\$175,060

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Child Support Enforcement Agency Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$310,000	\$415,595	\$105,595
Intergovernmental	2,384,347	2,212,655	(171,692)
Other	1,600	628	(972)
Total Revenues	2,695,947	2,628,878	(67,069)
Expenditures			
Current:			
Human Services:			
Child Support Enforcement Agency:			
Personal Services	2,177,258	2,163,538	13,720
Materials and Supplies	55,146	48,356	6,790
Contractual Services	655,029	571,251	83,778
Capital Outlay	11,500	9,687	1,813
Other	3,000	692	2,308
Total Expenditures	2,901,933	2,793,524	108,409
Excess of Revenues Under Expenditures	(205,986)	(164,646)	41,340
Other Financing Sources			
Transfers In	40,000	40,000	0
Net Change in Fund Balance	(165,986)	(124,646)	41,340
Fund Balance Beginning of Year	188,794	188,794	0
Fund Balance End of Year	\$22,808	\$64,148	\$41,340

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Delinquent Real Estate Collection Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$0	\$317,564	\$317,564
Intergovernmental	0	2	2
Other	0	29,580	29,580
Total Revenues	0	347,146	347,146
Expenditures			
Current:			
General Government -			
Legislative and Executive:			
Delinquent Real Estate-Collection:			
Personal Services	215,000	209,367	5,633
Materials and Supplies	30,950	30,706	244
Contractual Services	26,750	24,597	2,153
Capital Outlay	8,400	8,277	123
Other	19,600	18,304	1,296
Total Expenditures	300,700	291,251	9,449
Net Change in Fund Balance	(300,700)	55,895	356,595
Fund Balance Beginning of Year	417,308	417,308	0
Fund Balance End of Year	\$116,608	\$473,203	\$356,595

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Community Development Block Grant Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$434,000	\$256,922	(\$177,078)
Interest	5,000	3,738	(1,262)
Other	205,500	100,605	(104,895)
Total Revenues	644,500	361,265	(283,235)
Expenditures			
Current:			
Economic Development:			
Community Development Block Grant:			
Other	665,667	509,014	156,653
Excess of Revenues Under Expenditures	(21,167)	(147,749)	(126,582)
Other Financing Uses			
Advances Out	(41,000)	0	41,000
Net Change in Fund Balance	(62,167)	(147,749)	(85,582)
Fund Balance Beginning of Year	219,158	219,158	0
Fund Balance End of Year	\$156,991	\$71,409	(\$85,582)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$300	\$38	(\$262)
Intergovernmental	1,075,771	904,135	(171,636)
Other	100	0	(100)
Total Revenues	1,076,171	904,173	(171,998)
Expenditures			
Current:			
Public Safety:			
Youth Services:			
Personal Services	557,138	446,402	110,736
Materials and Supplies	19,731	10,710	9,021
Contractual Services	244,177	122,393	121,784
Capital Outlay	22,427	11,813	10,614
Other	8,819	2,484	6,335
Total Expenditures	852,292	593,802	258,490
Excess of Revenues Over Expenditures	223,879	310,371	86,492
Other Financing Sources (Uses)			
Transfers In	23,478	11,178	(12,300)
Transfers Out	(336,371)	0	336,371
Total Other Financing Sources (Uses)	(312,893)	11,178	324,071
Net Change in Fund Balance	(89,014)	321,549	410,563
Fund Balance Beginning of Year	216,059	216,059	0
Fund Balance End of Year	\$127,045	\$537,608	\$410,563

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Rentals	\$48,000	\$104,717	\$56,717
Expenditures Current: Human Services: Energy Management Contractual Services	2,048,000	1,983,819	64,181
Excess of Revenues Under Expenditures	(2,000,000)	(1,879,102)	120,898
Other Financing Sources (Uses)			
Transfers In	2,097,007	2,048,000	(49,007)
Transfers Out	(97,006)	(97,006)	0
Total Other Financing Sources (Uses)	2,000,001	1,950,994	(49,007)
Net Change in Fund Balance	1	71,892	71,891
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$1	\$71,892	\$71,891

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
		1101001	(Treguerre)
Revenues			
Charges for Services	\$300,000	\$301,259	\$1,259
Intergovernmental	508,605	284,036	(224,569)
Other	54,000	101,674	47,674
Total Revenues	862,605	686,969	(175,636)
Expenditures			
Current:			
General Government - Judicial:			
Public Defender:			
Personal Services	30	30	0
Contractual Services	1,471,970	1,040,876	431,094
Total Expenditures	1,472,000	1,040,906	431,094
Excess of Revenues Under Expenditures	(609,395)	(353,937)	255,458
Other Financing Sources			
Transfers In	637,395	600,000	(37,395)
Net Change in Fund Balance	28,000	246,063	218,063
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$28,000	\$246,063	\$218,063

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Contributions and Donations	\$0	\$8,400	\$8,400
Expenditures	0	0	0
Net Change in Fund Balance	0	8,400	8,400
Fund Balance Beginning of Year	304	304	0
Fund Balance End of Year	\$304	\$8,704	\$8,400

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Fines and Forfeitures	\$1,200	\$3,367	\$2,167
Expenditures Current: Public Safety:			
Enforcement and Education:			
Other	4,000	0	4,000
Net Change in Fund Balance	(2,800)	3,367	6,167
Fund Balance Beginning of Year	8,609	8,609	0
Fund Balance End of Year	\$5,809	\$11,976	\$6,167

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Fines and Forfeitures	\$13,500	\$14,864	\$1,364
Other	800	27,137	26,337
Total Revenues	14,300	42,001	27,701
Expenditures			
Current:			
Public Safety:			
Law Enforcement:	4.5 = 0.0	40.00	
Contractual Services	16,739	10,385	6,354
Other	24,761	24,761	0
Total Expenditures	41,500	35,146	6,354
Net Change in Fund Balance	(27,200)	6,855	34,055
Fund Balance Beginning of Year	28,747	28,747	0
Fund Balance End of Year	\$1,547	\$35,602	\$34,055

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Drug Law Enforcement Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Fines and Forfeitures	\$14,800	\$15,104	\$304
Expenditures Current:			
Public Safety: Drug Law Enforcement:			
Other	20,000	4,000	16,000
Net Change in Fund Balance	(5,200)	11,104	16,304
Fund Balance Beginning of Year	112,605	112,605	0
Fund Balance End of Year	\$107,405	\$123,709	\$16,304

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Drug Abuse Resistance Education Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$11,221	\$3,925	(\$7,296)
Other	3,000	7,150	4,150
Total Revenues	14,221	11,075	(3,146)
Expenditures			
Current:			
Public Safety:			
Drug Abuse Resistance Education:			
Personal Services	4,110	4,110	0
Other	8,323	8,323	0
Total Expenditures	12,433	12,433	0
Net Change in Fund Balance	1,788	(1,358)	(3,146)
Fund Balance Beginning of Year	9,446	9,446	0
Fund Balance End of Year	\$11,234	\$8,088	(\$3,146)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Commissary Rotary Jail Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$41,044	\$51,260	\$10,216
Expenditures			
Current:			
Public Safety:			
Commissary Rotary Jail:			
Other	89,280	89,280	0
Net Change in Fund Balance	(48,236)	(38,020)	10,216
Fund Balance Beginning of Year	51,144	51,144	0
Fund Balance End of Year	\$2,908	\$13,124	\$10,216

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Community Policing Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$24,524	\$7,550	(\$16,974)
Expenditures			
Current:			
Public Safety:			
Community Policing:			
Personal Services	20,396	2,918	17,478
Materials and Supplies	202	102	100
Contractual Services	2,798	2,649	149
Capital Outlay	5,820	955	4,865
Other	2,500	1,386	1,114
Total Expenditures	31,716	8,010	23,706
Net Change in Fund Balance	(7,192)	(460)	6,732
Fund Balance Beginning of Year	9,317	9,317	0
Fund Balance End of Year	\$2,125	\$8,857	\$6,732

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$58,386	\$51,686	(\$6,700)
Expenditures Current: Public Safety: Speed DUI:			
Personal Services	74,817	67,824	6,993
Excess of Revenues Under Expenditures	(16,431)	(16,138)	293
Other Financing Sources			
Transfers In	15,000	15,000	0
Net Change in Fund Balance	(1,431)	(1,138)	293
Fund Balance Beginning of Year	1,432	1,432	0
Fund Balance End of Year	\$1	\$294	\$293

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Intensive Supervision Fund For the Year Ended December 31, 2004

	Final		Variance with Final Budget Positive
	Budget	Actual	(Negative)
Revenues			
Charges for Services	\$40,000	\$47,875	\$7,875
Intergovernmental	351,336	131,475	(219,861)
Total Revenues	391,336	179,350	(211,986)
Expenditures			
Current:			
Public Safety:			
Intensive Supervision:			
Personal Services	361,336	184,021	177,315
Contractual Services	4,000	2,749	1,251
Capital Outlay	9,000	7,551	1,449
Other	27,007	24,593	2,414
Total Expenditures	401,343	218,914	182,429
Excess of Revenues Under Expenditures	(10,007)	(39,564)	(29,557)
Other Financing Sources			
Transfers In	0	24,212	24,212
Net Change in Fund Balance	(10,007)	(15,352)	(5,345)
Fund Balance Beginning of Year	28,741	28,741	0
Fund Balance End of Year	\$18,734	\$13,389	(\$5,345)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Sanction Cost Reimbursement Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$63,000	\$65,069	\$2,069
Contributions and Donations	2,000	125	(1,875)
Other	30,000	34,700	4,700
Total Revenues	95,000	99,894	4,894
Expenditures			
Current:			
Public Safety:			
Sanction Cost Reimbursement:			
Personal Services	19,522	11,898	7,624
Contractual Services	19,000	12,584	6,416
Capital Outlay	12,000	9,485	2,515
Other	48,920	47,572	1,348
Total Expenditures	99,442	81,539	17,903
Excess of Revenues Over			
(Under) Expenditures	(4,442)	18,355	22,797
Other Financing Sources (Uses)			
Sale of Capital Assets	0	50	50
Transfers Out	0	(14,087)	(14,087)
Total Other Financing Sources (Uses)	0	(14,037)	(14,037)
Net Change in Fund Balance	(4,442)	4,318	8,760
Fund Balance Beginning of Year	15,505	15,505	0
Prior Year Encumbrances Appropriated	1,942	1,942	0
Fund Balance End of Year	\$13,005	\$21,765	\$8,760

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Big Wheel Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Contributions and Donations	\$1,986	\$925	(\$1,061)
Expenditures Current: Public Safety:			
Big Wheel:			
Other	1,147	1,147	0
Net Change in Fund Balance	839	(222)	(1,061)
Fund Balance Beginning of Year	709	709	0
Fund Balance End of Year	\$1,548	\$487	(\$1,061)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Jail Education Program Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$164,576	\$136,721	(\$27,855)
Intergovernmental	39,087	19,544	(19,543)
Total Revenues	203,663	156,265	(47,398)
Expenditures			
Current:			
Public Safety:			
Jail Education Program:			
Personal Services	88,508	40,683	47,825
Contractual Services	15,200	10,517	4,683
Capital Outlay	20,000	19,574	426
Other	85,266	62,792	22,474
Total Expenditures	208,974	133,566	75,408
Excess of Revenues Over			
(Under) Expenditures	(5,311)	22,699	28,010
Other Financing Sources (Uses)			
Sale of Capital Assets	0	2,931	2,931
Transfers In	0	9,894	9,894
Transfers Out	0	(31,197)	(31,197)
Total Other Financing Sources (Uses)	0	(18,372)	(18,372)
Net Change in Fund Balance	(5,311)	4,327	9,638
Fund Balance Beginning of Year	19,265	19,265	0
Fund Balance End of Year	\$13,954	\$23,592	\$9,638

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Prisoner Incentive Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$6,000	8,400	\$2,400
Expenditures Current: Public Safety:			
Prisoner Incentive: Other	8,000	7,601	399
Net Change in Fund Balance	(2,000)	799	2,799
Fund Balance Beginning of Year	2,338	2,338	0
Fund Balance End of Year	\$338	\$3,137	\$2,799

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Law Enforcement Block Grant Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
		-	
Revenues			
Intergovernmental	\$2,182	\$0	(\$2,182)
Interest	14,463	14,462	(1)
Total Revenues	16,645	14,462	(2,183)
Expenditures			
Current:			
Public Safety:			
Law Enforcement Block Grant:			
Personal Services	76	76	0
Materials and Supplies	4,463	0	4,463
Capital Outlay	32,286	27,991	4,295
Other		5	0
Total Expenditures	36,830	28,072	8,758
Excess of Revenues Under Expenditures	(20,185)	(13,610)	6,575
Other Financing Sources			
Transfers In	0	2,181	2,181
Net Change in Fund Balance	(20,185)	(11,429)	8,756
Fund Balance Beginning of Year	20,187	20,187	0
Fund Balance End of Year	\$2	\$8,758	\$8,756

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Third Grade Safety Belt Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$1,146	\$1,090	(\$56)
Expenditures Current: Public Safety:			
Third Grade Safety Belt:			
Personal Services	1,090	1,090	0
Materials and Supplies	56	0	56
Total Expenditures	1,146	1,090	56
Net Change in Fund Balance	0	0	0
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Department of Justice Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$907	\$907	\$0
Expenditures Current: Public Safety:			
Department of Justice: Contractual Services	907	907	0
Net Change in Fund Balance	0	0	0
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Voting Equipment Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Other	\$66,942	\$3,149	(\$63,793)
Expenditures			
Current:			
General Government -			
Legislative and Executive:			
Voting Equipment:			
Materials and Supplies	5,776	0	5,776
Net Change in Fund Balance	61,166	3,149	(58,017)
Fund Balance Beginning of Year	7,644	7,644	0
Fund Balance End of Year	\$68,810	\$10,793	(\$58,017)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Pre-Disaster Mitigation Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$3,957	\$3,957	\$0
Expenditures			
Current:			
Public Safety:			
Pre-Disaster Mitigation:			
Contractual Services	11,871	11,871	0
Net Change in Fund Balance	(7,914)	(7,914)	0
Fund Balance Beginning of Year	7,914	7,914	0
Fund Balance End of Year	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Gun Prosecutor Grant Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$56,314	\$45,865	(\$10,449)
Expenditures Current: Public Safety:			
Gun Prosecutor Grant: Personal Services	56,313	55,543	770
Excess of Revenues Over (Under) Expenditures	1	(9,678)	(9,679)
Other Financing Sources Transfers In	0_	16,000	16,000
Net Change in Fund Balance	1	6,322	6,321
Fund Balance Beginning of Year	3,988	3,988	0
Fund Balance End of Year	\$3,989	\$10,310	\$6,321

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Workforce Investment Act Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$1,998,573	\$783,205	(\$1,215,368)
Expenditures			
Current:			
Human Services:			
Workforce Investment Act:			
Contractual Services	1,616,007	878,720	737,287
Excess of Revenues Over			
(Under) Expenditures	382,566	(95,515)	(478,081)
Other Financing Sources (Uses)			
Transfers In	350,000	175,000	(175,000)
Transfers Out	(732,566)	0	732,566
Total Other Financing Sources (Uses)	(382,566)	175,000	557,566
Net Change in Fund Balance	0	79,485	79,485
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$0	\$79,485	\$79,485

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Help America Vote Act Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$76,567	\$76,567	\$0
Expenditures Current: Human Services:			
Help America Vote Act:			
Materials and Supplies	6,567	0	6,567
Capital Outlay	70,000	62,507	7,493
Total Expenditures	76,567	62,507	14,060
Net Change in Fund Balance	0	14,060	14,060
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$0	\$14,060	\$14,060

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Domestic Violence Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Licenses and Permits	\$30,175	\$35,753	\$5,578
Expenditures Current: Human Services:			
Domestic Violence:			
Other	30,175	28,427	1,748
Net Change in Fund Balance	0	7,326	7,326
Fund Balance Beginning of Year	3,272	3,272	0
Fund Balance End of Year	\$3,272	\$10,598	\$7,326

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Probate Conduct of Business Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0
Expenditures			
Current:			
General Government - Judicial:			
Probate Conduct of Business:			
Other	3,000	2,977	23
Net Change in Fund Balance	(3,000)	(2,977)	23
Fund Balance Beginning of Year	9,224	9,224	0
Fund Balance End of Year	\$6,224	\$6,247	\$23

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Prepayment of Interest Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Interest	\$0	\$755	\$755
Expenditures	0	0	0
Net Change in Fund Balance	0	755	755
Fund Balance Beginning of Year	24,457	24,457	0
Fund Balance End of Year	\$24,457	\$25,212	\$755

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Economic Development Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Licenses and Permits	\$0	\$19,058	\$19,058
Expenditures	0	0	0
Net Change in Fund Balance	0	19,058	19,058
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$0	\$19,058	\$19,058

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Bike Trail Maintenance Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	<b>#</b> 0	<b>\$2.5</b> (1	\$2.5 <i>(</i> 1
Other	\$0	\$3,561	\$3,561
Expenditures	0	0	0
Excess of Revenues Over Expenditures	0	3,561	3,561
Other Financing Sources Transfers In	0	7,964	7,964
Net Change in Fund Balance	0	11,525	11,525
Fund Balance Beginning of Year	43,021	43,021	0
Fund Balance End of Year	\$43,021	\$54,546	\$11,525

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Veterans' Cemetery Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Other	\$0	\$3,840	\$3,840
Expenditures			
Current:			
Human Services:			
Veterans' Cemetery:			
Other	1,000	30	970
Net Change in Fund Balance	(1,000)	3,810	4,810
Fund Balance Beginning of Year	39,327	39,327	0
Fund Balance End of Year	\$38,327	\$43,137	\$4,810

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Veterans' Transportation Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Charges for Services	\$0	\$20	\$20
Expenditures	0	0	0
Net Change in Fund Balance	0	20	20
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$0	\$20_	\$20

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Victim Witness Program Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$108,550	\$70,108	(\$38,442)
Expenditures			
Current:			
General Government -			
Judicial:			
Victim Witness Program:	=		
Personal Services	111,708	106,013	5,695
Capital Outlay	1,600	1,600	0
Total Expenditures	113,308	107,613	5,695
Excess of Revenues Under Expenditures	(4,758)	(37,505)	(32,747)
Other Financing Sources (Uses)			
Transfers In	0	34,609	34,609
Transfers Out	(797)	0	797
Total Other Financing Sources (Uses)	(797)	34,609	35,406
Net Change in Fund Balance	(5,555)	(2,896)	2,659
Fund Balance Beginning of Year	33,827	33,827	0
Fund Balance End of Year	\$28,272	\$30,931	\$2,659

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Mediation Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$108,768	\$86,080	(\$22,688)
Intergovernmental	5,000	5,002	2
Total Revenues	113,768	91,082	(22,686)
Expenditures			
Current:			
General Government -			
Judicial:			
Mediation:			
Personal Services	83,321	83,141	180
Materials and Supplies	1,675	425	1,250
Contractual Services	2,950	2,713	237
Total Expenditures	87,946	86,279	1,667
Excess of Revenues Over Expenditures	25,822	4,803	(21,019)
Other Financing Sources (Uses)			
Transfers In	291	0	(291)
Transfers Out	(22,072)	0	22,072
Total Other Financing Sources (Uses)	(21,781)	0	21,781
Net Change in Fund Balance	4,041	4,803	762
Fund Balance Beginning of Year	530	530	0
Fund Balance End of Year	\$4,571	\$5,333	\$762

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Probate Court Mediation Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Charges for Services	\$0	\$5,925	\$5,925
Expenditures	0	0	0
Net Change in Fund Balance	0	5,925	5,925
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$0	\$5,925	\$5,925

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Common Pleas Security Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$0	\$24,350	\$24,350
Other	1	0	(1)
Total Revenues	1	24,350	24,349
Expenditures			
Current:			
General Government -			
Judicial:			
Common Pleas Security:			
Materials and Supplies	1,000	0	1,000
Contractual Services	500	0	500
Capital Outlay	6,000	1,350	4,650
Total Expenditures	7,500	1,350	6,150
Net Change in Fund Balance	(7,499)	23,000	30,499
Fund Balance Beginning of Year	28,284	28,284	0
Fund Balance End of Year	\$20,785	\$51,284	\$30,499

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Ditch Maintenance Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Special Assessments	\$0	\$6,223	\$6,223
Expenditures	0	0	0
Net Change in Fund Balance	0	6,223	6,223
Fund Balance Beginning of Year	15,310	15,310	0
Fund Balance End of Year	\$15,310	\$21,533	\$6,223

# Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual MRDD Gift Fund

For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Interest	\$6,450	\$4,249	(\$2,201)
Contributions and Donations	11,000	14,357	3,357
Total Revenues	17,450	18,606	1,156
Expenditures			
Current:			
Health:			
MRDD Gift:			
Other	25,700	18,601	7,099
Net Change in Fund Balance	(8,250)	5	8,255
Fund Balance Beginning of Year	90,354	90,354	0
Prior Year Encumbrances Appropriated	7,000	7,000	0
Fund Balance End of Year	\$89,104	\$97,359	\$8,255

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Federal Emergency Management Agency Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	\$0	\$0_	\$0
Expenditures			
Current:			
Public Safety:			
Federal Emergency Management Agency:			
Contractual Services	7,481	7,481	0
Capital Outlay	7,477	7,477	0
Total Expenditures	14,958	14,958	0
Net Change in Fund Balance	(14,958)	(14,958)	0
Fund Balance Beginning of Year	82,146	82,146	0
Fund Balance End of Year	\$67,188	\$67,188	\$0

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Terrorism Consequence Management Preparedness Grant Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Intergovernmental	\$0	\$100	\$100
mergovernmentar	\$0	\$100	\$100
Expenditures	0	0	0
Net Change in Fund Balance	0	100	100
Fund Balance Beginning of Year	28	28	0
Fund Balance End of Year	\$28	\$128	\$100

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual 911 Emergency on Call Center Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	\$0	\$0_	\$0
Expenditures Current: Human Services:			
911 Emergency On Call: Contractual Services Capital Outlay	184,425 1,575	148,248 1,575	36,177
Total Expenditures	186,000	149,823	36,177
Excess of Revenues Under Expenditures	(186,000)	(149,823)	36,177
Other Financing Sources Transfers In	186,000	186,000	0
Net Change in Fund Balance	0	36,177	36,177
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$0	\$36,177	\$36,177

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Exercise Grant Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$2,288	\$2,287	(\$1)
Expenditures Current: General Government - Judicial:			
Exercise Grant:	476	476	0
Materials and Supplies Other	2,338	2,338	0
Total Expenditures	2,814	2,814	0
Net Change in Fund Balance	(526)	(527)	(1)
Fund Balance Beginning of Year	527	527	0
Fund Balance End of Year	<u>\$1</u>	\$0	(\$1)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Screening and Diversion Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$0	\$17,205	\$17,205
Expenditures			
Current:			
Human Services:			
Screening and Diversion:			
Materials and Supplies	4,000	0	4,000
Capital Outlay	5,000	2,708	2,292
Other	1,000	0	1,000
Total Expenditures	10,000	2,708	7,292
Net Change in Fund Balance	(10,000)	14,497	24,497
Fund Balance Beginning of Year	10,095	10,095	0
Fund Balance End of Year	\$95	\$24,592	\$24,497

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Obligation Bond Retirement Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Rentals	\$528,613	\$581,496	\$52,883
Intergovernmental	71,388	71,388	0
Licenses and Permits	70,298	70,298	0
Other	36,195	36,195	0
Total Revenues	706,494	759,377	52,883
Expenditures			
Current:			
General Government -			
Legislative and Executive:	3,588	2,188	1,400
Debt Service:			
Principal Retirement	5,723,000	5,723,000	0
Interest and Fiscal Charges	420,526	420,526	0
Total Debt Service	6,143,526	6,143,526	0
Total Expenditures	6,147,114	6,145,714	1,400
Excess of Revenues Under Expenditures	(5,440,620)	(5,386,337)	54,283
Other Financing Sources (Uses)			
Bonds Issued	107,477	493,460	385,983
Notes Issued	5,540,978	6,983,000	1,442,022
Note Premium	0	35,915	35,915
Transfers In	519,054	588,461	69,407
Transfers Out	(662,066)	(662,066)	0
Total Other Financing Sources (Uses)	5,505,443	7,438,770	1,933,327
Net Change in Fund Balance	64,823	2,052,433	1,987,610
Fund Balance Beginning of Year	832,170	832,170	0
Fund Balance End of Year	\$896,993	\$2,884,603	\$1,987,610

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Road and Bridge Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$1,412,945	\$771,815	(\$641,130)
Intergovernmental	0	5,993,782	5,993,782
Total Revenues	1,412,945	6,765,597	5,352,652
Expenditures			
Capital Outlay	1,332,214	6,443,596	(5,111,382)
Excess of Revenues Over Expenditures	80,731	322,001	241,270
Other Financing Sources (Uses)			
Transfers In	0	105,000	105,000
Transfers Out	(105,000)	(105,000)	0
Total Other Financing Sources (Uses)	(105,000)	0	105,000
Net Change in Fund Balance	(24,269)	322,001	346,270
Fund Balance Beginning of Year	25,221	25,221	0
Fund Balance End of Year	\$952	\$347,222	\$346,270

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Supplemental Equipment - Recorder Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$112,068	\$111,108	(\$960)
Expenditures			
Capital Outlay	264,461	107,454	157,007
Net Change in Fund Balance	(152,393)	3,654	156,047
Fund Balance Beginning of Year	179,266	179,266	0
Fund Balance End of Year	\$26,873	\$182,920	\$156,047

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Capital Equipment Purchases Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$0	\$12,800	\$12,800
Expenditures			
Capital Outlay	2,000	2,000	0
Net Change in Fund Balance	(2,000)	10,800	12,800
Fund Balance Beginning of Year	32,081	32,081	0
Fund Balance End of Year	\$30,081	\$42,881	\$12,800

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Issue II Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$904,101	\$904,100	(\$1)
Other	0	4,100	4,100
Total Revenues	904,101	908,200	4,099
<b>Expenditures</b> Capital Outlay	904,100	903,900	200
Net Change in Fund Balance	1	4,300	4,299
Fund Balance Beginning of Year	7,227	7,227	0
Fund Balance End of Year	\$7,228	\$11,527	\$4,299

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Geographic Information System Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$47,427	\$43,427	(\$4,000)
Other	32,080	28,080	(4,000)
Total Revenues	79,507	71,507	(8,000)
Expenditures			
Capital Outlay	80,000	49,992	30,008
Excess of Revenues Over			
(Under) Expenditures	(493)	21,515	22,008
Other Financing Sources			
Notes Issued	0	1,000,000	1,000,000
Transfers In	2,000	4,000	2,000
Total Other Financing Sources	2,000	1,004,000	1,002,000
Net Change in Fund Balance	1,507	1,025,515	1,024,008
Fund Balance Beginning of Year	98,944	98,944	0
Fund Balance End of Year	\$100,451	\$1,124,459	\$1,024,008

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Madison Township Sewer A Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$28,507	\$28,507	\$0
Expenditures			
Capital Outlay	30,422	30,422	0
Net Change in Fund Balance	(1,915)	(1,915)	0
Fund Balance Beginning of Year	165,785	165,785	0
Fund Balance End of Year	\$163,870	\$163,870	\$0

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Mental Health Housing Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$377,400	\$346,839	(\$30,561)
Other	0	4,295	4,295
Total Revenues	377,400	351,134	(26,266)
Expenditures			
Capital Outlay	780,000	685,106	94,894
Excess of Revenues Under Expenditures	(402,600)	(333,972)	68,628
Other Financing Sources			
Transfers In	0	200,000	200,000
Net Change in Fund Balance	(402,600)	(133,972)	268,628
Fund Balance Beginning of Year	404,266	404,266	0
Fund Balance End of Year	\$1,666	\$270,294	\$268,628

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Courts Computer Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Other	\$120,000	\$0	(\$120,000)
Expenditures			
Capital Outlay	146,881	123,921	22,960
Debt Service:			
Principal Retirement	1,502,000	1,502,000	0
Interest and Fiscal Charges	23,152	23,152	0
Total Expenditures	1,672,033	1,649,073	22,960
Excess of Revenues Under Expenditures	(1,552,033)	(1,649,073)	(97,040)
Other Financing Sources			
Notes Issued	1,529,652	1,192,000	(337,652)
Transfers In	0	100,000	100,000
Total Other Financing Sources	1,529,652	1,292,000	(237,652)
Net Change in Fund Balance	(22,381)	(357,073)	(334,692)
Fund Balance Beginning of Year	622,479	622,479	0
Fund Balance End of Year	\$600,098	\$265,406	(\$334,692)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Bike Trail Improvement Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0
Expenditures	0	0	0
Excess of Revenues Over Expenditures	0	0	0
Other Financing Uses Transfers Out	(7,964)	(7,964)	0
Net Change in Fund Balance	(7,964)	(7,964)	0
Fund Balance Beginning of Year	7,964	7,964	0
Fund Balance End of Year	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Eastview/Heatherwood Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Other	\$741,384	\$0	(\$741,384)
<b>Expenditures</b> Capital Outlay	85,776	42,573	43,203
Excess of Revenues Over (Under) Expenditures	655,608	(42,573)	(698,181)
Other Financing Sources Transfers In	0	42,888	42,888
Net Change in Fund Balance	655,608	315	(655,293)
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$655,608	\$315	(\$655,293)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Child Support Enforcement Agency Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0
Expenditures Debt Service: Principal Retirement Interest and Fiscal Charges	125,001 143,692	125,001 143,692	0
Total Expenditures	268,693	268,693	0
Excess of Revenues Under Expenditures	(268,693)	(268,693)	0
Other Financing Sources Transfers In	268,693	268,693	0
Net Change in Fund Balance	0	0	0
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$0	\$0	\$0

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Dog and Kennel Shelter Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Contributions and Donations	\$0	\$2,569	\$2,569
Other	0	3,500	3,500
Total Revenues	0	6,069	6,069
Expenditures Capital Outlay	41,475	27,272	14,203
Net Change in Fund Balance	(41,475)	(21,203)	20,272
Fund Balance Beginning of Year	41,475	41,475	0
Fund Balance End of Year	\$0	\$20,272	\$20,272

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Engineer Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0
<b>Expenditures</b> Capital Outlay	570,369	535,475	34,894
Excess of Revenues Under Expenditures	(570,369)	(535,475)	34,894
Other Financing Sources Transfers In	570,369	570,369	0
Net Change in Fund Balance	0	34,894	34,894
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$0	\$34,894	\$34,894

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Energy/911 Notes Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
•	<u> </u>		
Revenues			
Interest	\$37,645	\$37,645	\$0
Other	0	112,112	112,112
Total Revenues	37,645	149,757	112,112
Expenditures			
Debt Service:			
Principal Retirement	2,500,000	2,500,000	0
Interest and Fiscal Charges	37,645	37,645	0
Total Expenditures	2,537,645	2,537,645	0
Excess of Revenues Under Expenditures	(2,500,000)	(2,387,888)	112,112
Other Financing Sources (Uses)			
Bonds Issued	2,500,000	1,800,000	(700,000)
Transfers In	0	283,006	283,006
Transfers Out	(2,186,000)	(2,186,000)	0
Total Other Financing Sources (Uses)	314,000	(102,994)	(416,994)
Net Change in Fund Balance	(2,186,000)	(2,490,882)	(304,882)
Fund Balance Beginning of Year	2,500,000	2,500,000	0
Fund Balance End of Year	\$314,000	\$9,118	(\$304,882)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Homeland Security Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$509,889	\$471,823	(\$38,066)
Expenditures			
Capital Outlay	670,745	588,384	82,361
Net Change in Fund Balance	(160,856)	(116,561)	44,295
Fund Balance Beginning of Year	160,857	160,857	0
Fund Balance End of Year	\$1	\$44,296	\$44,295

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Phone System Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Interest	\$450,000	\$0	(\$450,000)
<b>Expenditures</b> Capital Outlay	1,938,677	32,043	1,906,634
Excess of Revenues Under Expenditures	(1,488,677)	(32,043)	1,456,634
Other Financing Sources Notes Issued	1,500,000	1,500,000	0
Net Change in Fund Balance	11,323	1,467,957	1,456,634
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	\$11,323	\$1,467,957	\$1,456,634

Schedule of Revenues, Expenses and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual County Home Resident Trust Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Other	\$5,500	\$2,081	(\$3,419)
Expenses			
Current:			
Human Services:			
County Home Resident Trust:			
Other	2,000	1,550	450
Net Change in Fund Balance	3,500	531	(2,969)
Fund Balance Beginning of Year	1,705	1,705	0
Fund Balance End of Year	\$5,205	\$2,236	(\$2,969)

Schedule of Revenues, Expenses and Changes In Fund Equity - Budget (Non-GAAP Basis) and Actual Sewer Fund

For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$1,973,600	\$2,323,587	\$349,987
Tap-In Fees	15,000	57,986	42,986
Interest Income	1,500	145	(1,355)
Sale of Capital Assets	0	3,420	3,420
Other	10,500	298	(10,202)
Total Revenues	2,000,600	2,385,436	384,836
Expenses			
Personal Services	421,400	376,172	45,228
Materials and Supplies	28,000	16,420	11,580
Contractual Services	1,151,840	1,108,553	43,287
Capital Outlay	153,851	128,341	25,510
Other	15,000	8,543	6,457
Total Expenses	1,770,091	1,638,029	132,062
Excess of Revenues Over Expenses	230,509	747,407	516,898
Transfers Out	(335,704)	(250,500)	85,204
Net Change in Fund Equity	(105,195)	496,907	602,102
Fund Equity Beginning of Year	1,636,268	1,636,268	0
Fund Equity End of Year	\$1,531,073	\$2,133,175	\$602,102

Schedule of Revenues, Expenses and Changes In Fund Equity - Budget (Non-GAAP Basis) and Actual Employee Health Insurance Fund For the Year Ended December 31, 2004

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$8,171,322	\$9,664,572	\$1,493,250
Interest Income	29,807	47,028	17,221
Other	152,000	154,156	2,156
Total Revenues	8,353,129	9,865,756	1,512,627
Expenses			
Claims	9,248,010	9,248,010	0
Other	152,000	145,888	6,112
Total Expenses	9,400,010	9,393,898	6,112
Excess of Revenues Over (Under) Expenses	(1,046,881)	471,858	1,518,739
Transfers In	0	47_	47
Net Change in Fund Equity	(1,046,881)	471,905	1,518,786
Fund Equity Beginning of Year	2,505,244	2,505,244	0
Fund Equity End of Year	\$1,458,363	\$2,977,149	\$1,518,786



Governmental Activities Revenues by Source and Expenses by Function Last Five Years

			Full Accrual		
	2004	2003	2002	2001	2000
Program Revenues					
Charges for Services and Sales	\$12,174,268	\$10,852,362	\$10,376,112	\$9,651,044	\$6,626,197
Operating Grants and Contributions	43,408,480	48,529,257	49,696,040	54,394,062	44,642,882
Capital Grants and Contributions	8,823,388	3,115,038	2,602,783	1,845,240	1,520,206
General Revenues					
Property Taxes	17,651,306	12,776,372	12,689,754	12,400,101	12,745,547
Permissive Sales Taxes	15,752,188	17,844,725	15,034,063	14,177,857	14,439,755
Intergovernmental	6,570,975	4,345,584	3,393,896	3,391,905	3,325,928
Investment Earnings	923,113	857,238	2,269,870	3,484,932	2,975,887
Contributions and Donations	0	0	18,727	126,625	38,064
Gain on Sale of Capital Assets	0	0	19,339	0	0
Miscellaneous	2,937,615	2,412,341	2,059,161	1,465,232	2,123,962
Total Revenues	\$108,241,333	\$100,732,917	\$98,159,745	\$100,936,998	\$88,438,428
Expenses					
General Government:					
Legislative and Executive	\$11,410,468	\$10,549,018	\$9,147,034	\$7,869,660	\$6,640,965
Judicial	6,293,752	5,830,669	5,770,357	5,758,972	4,892,518
Public Safety	12,828,312	11,417,418	11,368,971	11,376,255	10,539,972
Public Works	13,524,616	7,953,513	7,392,923	7,357,306	5,402,528
Health	30,549,331	27,776,858	31,398,547	28,621,122	24,851,594
Human Services	27,809,547	26,511,389	31,440,480	29,249,478	25,295,451
Conservation and Recreation	170,428	194,523	222,844	208,879	150,351
Economic Development	394,120	634,927	359,831	736,451	761,761
Intergovernmental	1,764,554	1,465,399	998,986	1,144,230	977,781
Debt Service:					
Interest and Fiscal Charges	1,234,206	1,447,122	1,312,864	1,627,622	1,637,391
Total Expenses	\$105,979,334	\$93,780,836	\$99,412,837	\$93,949,975	\$81,150,312

<sup>(1)</sup> The County first began reporting on a full accrual basis in 2000.

Governmental Fund Revenues by Source and Expenditures by Function Last Ten Years

	2004	2003	2002	2001
Revenues				
Taxes	\$33,709,554	\$29,408,681	\$27,688,701	\$26,447,760
Charges for Services	9,700,277	9,095,807	9,140,245	8,631,246
Licenses and Permits	818,799	625,362	554,545	524,084
Fines and Forfeitures	462,593	260,354	170,088	125,114
Intergovernmental	59,508,471	55,748,879	52,953,248	59,957,366
Special Assessments	1,150,169	1,207,322	1,173,055	810,762
Interest	879,555	820,703	2,269,870	3,430,428
Rentals	694,481	169,796	639,697	694,086
Contributions and Donations	102,541	16,207	18,727	126,625
Other	2,701,847	2,246,546	2,059,161	1,279,679
Total Revenues	\$109,728,287	\$99,599,657	\$96,667,337	\$102,027,150
Expenditures				
General Government:				
Legislative and Executive	\$11,835,876	\$9,789,609	\$8,843,404	\$7,936,660
Judicial	6,019,314	5,679,856	5,997,968	5,665,824
Public Safety	11,588,848	11,742,617	11,311,717	11,532,006
Public Works	4,969,427	4,884,435	4,570,674	4,873,131
Health	31,092,685	28,849,877	31,579,460	27,974,031
Human Services	26,751,815	26,803,278	30,987,709	29,295,315
Conservation and Recreation	162,598	160,223	210,787	208,265
Economic Development	394,120	634,927	359,831	449,517
Other	73,012	72,934	147,980	67,487
Capital Outlay	10,739,691	5,515,410	5,018,764	3,895,260
Intergovernmental	1,764,554	1,465,399	998,986	1,144,230
Debt Service:				
Principal Retirement	1,565,268	1,540,240	1,460,217	1,347,195
Interest and Fiscal Charges	1,303,634	1,413,520	1,330,401	1,695,006
Bond Issuance Cost	88,437	0	0	0
Total Expenditures	\$108,349,279	\$98,552,325	\$102,817,898	\$96,083,927

2000	1999	1998	1997	1996	1995
Ф <b>27.12</b> 4.010	#24.004.410	Φ <b>21</b> 0 <b>71</b> 415	<b>#21.047.220</b>	010 465 710	Φ15 (10 0 <b>22</b>
\$27,124,818	\$24,894,419	\$21,071,415	\$21,047,230	\$19,465,712	\$15,619,822
6,223,156	6,434,489	6,891,644	6,256,202	5,920,278	6,441,535
621,849	604,992	587,832	525,291	517,449	566,551
219,159	238,881	234,698	198,272	210,361	190,399
48,446,910	42,918,831	42,352,837	36,522,166	39,737,478	34,943,699
1,127,662	2,385,008	1,085,619	1,113,312	1,108,324	5,638,798
2,968,147	1,006,748	1,817,870	1,674,912	891,349	1,117,825
557,732	547,817	483,535	468,780	296,014	347,096
38,064	33,953	48,587	251,427	32,916	51,147
1,090,901	978,532	1,189,170	776,551	401,706	223,545
\$88,418,398	\$80,043,670	\$75,763,207	\$68,834,143	\$68,581,587	\$65,140,417
\$6,389,798	\$7,323,740	\$6,516,041	\$6,424,651	\$7,625,059	\$7,229,025
4,985,368	4,366,320	3,825,692	3,326,967	3,207,597	3,084,302
10,760,162	10,227,889	9,068,111	7,582,687	7,016,733	5,637,977
4,145,484	5,003,459	3,766,204	3,583,757	3,835,925	3,712,499
24,828,983	25,388,803	22,387,663	20,786,091	21,863,359	19,170,153
26,355,023	23,142,733	18,456,844	17,175,091	16,250,755	15,967,798
157,480	121,131	131,774	105,482	117,097	100,728
294,408	392,881	382,026	290,337	365,084	357,439
43,130	22,431	2,236	137,941	1,335,017	987,515
4,794,768	2,811,129	3,962,031	3,856,531	4,727,799	6,566,879
956,955	478,342	471,656	607,739	340,080	28,139
•	•			·	•
1,215,176	1,249,158	1,079,143	719,128	694,116	320,871
1,651,370	1,584,313	3,877,623	1,626,206	1,572,766	1,567,718
0	0	0	0	0	0
\$86,578,105	\$82,112,329	\$73,927,044	\$66,222,608	\$68,951,387	\$64,731,043

## Property Tax Levies and Collections - Real and Public Utility Taxes Last Ten Years

Fiscal Year	Total Tax Levy (2)*	Current Tax Collections	Percent of Current Taxes Collected to Total Tax Levy	Delinquent Taxes Collections#	Total Tax Collections
2004	\$101,269,936	\$96,327,361	95.12%	\$4,577,244	\$100,904,605
2003	93,866,283	84,162,622	89.66	4,312,655	88,475,277
2002	85,508,187	81,588,815	95.42	3,597,687	85,186,502
2001	85,302,420	81,319,759	95.33	3,294,140	84,613,899
2000	85,682,822	80,721,296	94.21	2,629,268	83,350,564
1999	77,722,739	75,012,734	96.51	2,431,286	77,444,020
1998	75,744,088	73,223,176	96.67	2,403,487	75,626,663
1997	71,295,773	68,940,611	96.70	2,459,035	71,399,646
1996	68,026,222	65,725,640	96.62	2,064,565	67,790,205
1995	64,459,669	62,354,734	96.73	2,499,477	64,854,211

<sup>(1)</sup> This amount cannot be calculated based on the information in this statistical table because of retroactive additions and deletions which are brought on in one lump sum.

<sup>(2)</sup> Does not include adders and remitters done during the year.

<sup>(3)</sup> Current delinquent

<sup>\* -</sup> Includes Homestead and Rollback

<sup># -</sup> Includes interest

Ratio of		Ratio of
Total Tax	Outstanding	Delinquent
Collections to	Delinquent	Taxes to
Total Tax Levy	Taxes (1)(3)#	Total Tax Levy
99.64%	\$4,747,322	4.69%
94.26	4,450,199	4.74
99.62	3,752,589	4.39
99.19	3,954,622	4.64
97.28	3,459,771	4.04
99.64	2,686,087	3.46
99.84	2,495,222	3.29
100.15	2,469,710	3.46
99.65	2,232,543	3.28
100.61	1,964,163	3.05

## Assessed and Estimated Actual Value of Taxable Property (1) Last Ten Years

Real Property (2)			Personal Property			
Est		Estimated		Estimated		
Tax	Assessed	Actual	Assessed	Actual		
Year	Value	Value	Value	Value		
2004	\$1,723,977,230	\$4,925,649,229	\$297,317,376	\$1,238,822,400		
2003	1,700,226,030	4,857,788,657	306,622,655	1,277,594,396		
2002 (a)	1,671,184,010	4,774,811,457	299,443,122	1,197,772,488		
2001	1,548,026,680	4,422,933,371	308,034,085	1,232,136,340		
2000	1,519,985,170	4,342,814,771	314,171,850	1,256,687,400		
1999 (b)	1,510,772,820	4,316,493,771	289,601,136	1,158,404,544		
1998	1,201,977,420	3,434,221,200	303,055,580	1,212,222,320		
1997	1,180,164,650	3,371,899,000	292,573,128	1,170,292,512		
1996 (a)	1,079,388,790	3,083,967,971	271,768,224	1,087,072,896		
1995	1,058,709,290	3,024,883,686	240,547,879	962,191,516		

- (2) Includes public utility real property and mineral rights Excludes CAUV reduced values
- (a) Update year
- (b) Reappraisal year

<sup>(1)</sup> The percentages for 2004 are 35 percent for all real property, 35 percent for public utility real, varying rates from 25-88 percent for public utility tangible, 25 percent for capital assets, and 23 percent for inventory for tangible personal.

	al	Tot	Public Utilities			
	Estimated		Estimated			
	Actual	Assessed	Actual	Assessed		
Ratio	Value	Value	Value	Value		
33.81%	\$6,280,473,368	\$2,123,376,136	\$116,001,739	\$102,081,530		
33.75	6,253,029,792	2,110,377,815	117,646,739	103,529,130		
34.06	6,090,720,593	2,074,587,382	118,136,648	103,960,250		
33.96	5,774,411,211	1,961,081,285	119,341,500	105,020,520		
34.09	5,737,827,069	1,955,882,930	138,324,898	121,725,910		
34.34	5,623,391,463	1,931,047,926	148,493,148	130,673,970		
34.15	4,798,219,338	1,638,595,720	151,775,818	133,562,720		
34.20	4,691,833,410	1,604,422,648	149,641,898	131,684,870		
34.39	4,326,460,674	1,487,926,444	155,419,807	136,769,430		
34.81	4,153,576,270	1,445,778,109	166,501,068	146,520,940		

Richland County, Ohio
Property Tax Rates - Direct and Overlapping Governments
(Per \$1,000 of Assessed Valuation)
Last Ten Years

Assessed Year	2004	2003	2002	2001	2000	1999	1998	1997	1996	1995
County Units:										
General Fund	\$2.00	\$0.00	\$0.00	\$0.00	\$0.00	\$2.00	\$2.00	\$2.00	\$2.00	\$2.00
Children's Services	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Mental Health	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Mental Retardation Board	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	6.00	2.00
Dayspring	0.40	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total County Rate	11.40	9.00	9.00	9.00	9.00	11.00	11.00	11.00	11.00	7.00
School Districts Within County:										
Clearfork LSD	50.20	50.20	50.20	50.20	50.80	52.38	52.38	46.20	46.20	46.60
Crestview LSD	48.90	48.90	48.90	45.90	46.40	46.90	47.55	48.10	48.30	48.50
Lexington LSD	41.10	41.10	41.10	41.20	42.05	39.05	39.35	39.70	40.30	38.70
Lucas LSD	42.60	42.60	42.50	43.87	43.70	47.00	46.80	47.60	48.80	42.40
Madison LSD	60.40	60.40	60.40	60.40	60.40	60.40	60.40	50.00	50.00	50.00
Mansfield CSD	66.05	66.15	66.15	66.15	66.15	59.05	59.40	59.35	60.15	59.95
Ontario LSD	44.40	44.40	44.40	44.40	44.50	44.40	39.10	39.40	40.30	40.60
Plymouth LSD	36.00	36.00	36.00	37.30	37.10	35.50	35.50	35.70	35.90	36.50
Shelby CSD	49.60	49.60	49.60	49.60	49.80	50.40	50.40	50.60	50.90	50.90
Overlapping School Districts:										
Ashland CSD	52.35	52.35	52.35	52.35	52.10	52.10	52.10	52.10	52.10	52.10
Buckeye Central LSD	45.00	45.00	45.00	45.00	45.00	45.00	46.55	46.80	46.80	46.30
Crestline EVSD	64.83	61.20	61.60	62.75	62.45	63.48	56.00	56.10	57.45	55.50
Galion CSD	68.47	61.63	61.63	61.63	53.90	53.90	53.90	53.90	53.90	53.90
Northmor LSD	27.10	27.10	27.10	27.10	27.10	27.10	27.10	27.10	27.10	27.10
Loudonville-Perrysville EVSD	35.00	35.00	35.60	35.70	35.70	36.40	36.80	37.10	37.40	37.40
South Central LSD	37.75	37.85	37.85	37.85	38.30	38.30	38.30	38.50	38.00	38.00
Vocational Schools:										
Ashland - Holmes	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10	4.10
EHOVE	3.95	3.95	3.95	3.95	3.95	3.95	3.95	3.95	3.95	3.95
Knox County	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40	6.40
Pioneer	4.70	4.70	4.70	4.70	4.70	4.70	4.70	4.70	4.70	4.70
Other:										
C.B. & S. Fire District	4.00	4.00	4.00	4.00	4.00	4.00	3.00	3.00	3.00	3.00
Health Levy	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40	1.40
Mansfield/Richland Co. Library	2.27	1.27	1.27	1.27	1.27	1.27	1.29	1.28	0.28	0.70
Ashland Public Library	0.10	0.10	0.10	0.10	0.50	0.90	0.90	0.90	0.90	0.90

(Continued)

Richland County, Ohio

Property Tax Rates - Direct and Overlapping Governments (continued)

(Per \$1,000 of Assessed Valuation)

Last Ten Years

Assessed Year	2004	2003	2002	2001	2000	1999	1998	1997	1996	1995
Corporations:										
Crestline City	\$7.20	\$7.20	\$5.90	\$7.50	\$8.60	\$8.60	\$9.10	\$9.10	\$8.75	\$7.00
Mansfield City	3.47	3.47	3.47	4.97	4.97	4.97	5.17	5.17	5.17	5.27
Ontario City	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20
Shelby City	6.00	6.00	5.60	5.60	5.50	5.50	5.50	5.50	5.50	4.00
Galion City	2.55	2.35	4.25	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Bellville Village	10.10	10.10	10.10	8.40	8.40	8.40	8.40	8.40	4.40	9.40
Butler Village	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
Lexington Village	6.20	6.20	6.20	6.20	6.20	6.20	6.20	6.20	6.20	6.20
Lucas Village	2.00	2.00	2.00	2.00	2.00	4.00	4.00	4.00	4.00	4.00
Plymouth Village	19.50	19.50	17.50	19.50	19.50	19.50	19.50	15.30	15.30	10.30
Shiloh Village	11.50	11.50	11.50	11.50	11.50	11.50	11.50	11.50	11.50	11.50
Townships:										
Bloominggrove	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80	2.80
Butler	5.00	5.00	5.00	3.00	3.00	5.00	5.00	5.00	5.00	5.00
Cass	5.00	5.00	5.00	3.00	5.00	5.00	5.00	5.00	5.00	5.00
Franklin	7.80	7.80	7.80	7.80	7.80	7.80	7.80	7.80	7.80	7.80
Jackson	5.10	5.10	5.10	5.10	5.10	5.10	5.10	5.10	5.10	5.10
Jefferson	10.20	10.20	10.20	10.20	10.20	10.20	9.60	9.60	9.60	9.60
Madison	7.50	7.50	7.50	7.50	7.50	7.50	7.50	9.50	9.50	9.50
Mansfield	0.13	0.13	0.13	0.13	0.13	0.13	0.13	0.13	0.13	0.13
Mifflin	11.40	11.40	11.40	11.40	11.40	11.40	11.40	11.40	11.40	11.40
Monroe	9.40	9.40	9.40	9.40	9.40	9.40	9.40	9.90	8.90	8.90
Perry	9.00	9.00	9.00	9.00	9.00	9.00	9.00	6.50	6.50	6.50
Plymouth	6.60	6.60	6.60	6.60	6.60	6.60	6.60	6.60	6.60	6.60
Sandusky	4.60	4.60	4.60	4.60	4.60	4.60	4.60	4.10	4.10	4.10
Sharon	2.20	2.20	2.20	2.20	2.20	2.20	2.20	2.20	0.20	0.20
Springfield	7.30	7.30	7.30	5.30	5.30	5.30	5.30	5.30	8.40	5.30
Troy	5.50	5.50	5.50	7.15	7.15	7.15	7.15	5.30	11.30	5.50
Washington	5.50	5.50	5.50	5.50	5.50	5.50	5.50	5.50	5.50	5.50
Weller	6.00	6.00	7.00	4.00	4.00	4.00	4.00	3.75	4.00	3.75
Worthington	10.10	10.10	10.10	9.10	9.10	9.10	8.50	8.00	13.00	8.00

Special Assessment Collections (1) Last Ten Years

		Net	
	Amount	Amount	Percent
Year	Billed	Collected	Collected
2004	\$1,625,407	\$1,150,169	70.76 %
2003	1,356,426	1,207,322	89.01
2002	1,356,719	1,173,055	86.46
2001	1,340,719	1,244,447	92.82
2000	1,773,469	1,720,043	96.99
1999	1,761,887	1,663,102	94.39
1998	1,720,920	1,411,477	82.02
1997	1,703,443	1,651,378	96.94
1996	2,597,774	1,374,810	52.92
1995	1,840,536	949,083	51.57

Source: Richland County Auditor

(1) Prior to 2001, figures include township and municipality in addition to county special assessments and does not include prepayments.

### Ratio of Annual Debt Principal Expenditures For General Obligation Bonded Debt to Total General Fund Expenditures Last Ten Years

Year	Principal	Interest and Fiscal Charges	Total Debt Service	General Fund Expenditures	Ratio of Debt Service To Total General Fund Expenditures
2004	\$807,438	\$452,403	\$1,259,841	\$26,334,740	4.78%
2003	818,739	494,118	1,312,857	24,965,543	5.26
2002	776,345	533,257	1,309,602	24,585,143	5.33
2001	709,546	521,149	1,230,695	24,197,195	5.09
2000	625,000	490,038	1,115,038	21,657,141	5.15
1999	690,000	552,067	1,242,067	20,107,882	6.18
1998	550,000	545,196	1,095,196	17,287,975	6.34
1997	205,000	492,560	697,560	15,707,513	4.44
1996	200,000	382,968	582,968	15,146,967	3.85
1995	142,767	306,407	449,174	14,420,517	3.11

Source: Richland County Auditor's Office

#### Computation of Legal Debt Margin December 31, 2004

	Total Debt Limit (1)	Total Unvoted Debt Limit (2)
Assessed Value of County		
Collection Year 2004 (3)	\$2,123,376,136	\$2,123,376,136
Debt Limitation	51,584,403	21,233,761
Total Outstanding Debt:		
General Obligations Bonds	10,383,566	10,383,566
Special Assessment Bonds	9,511,434	9,511,434
General Obligation Notes	10,675,000	10,675,000
Total	30,570,000	30,570,000
Exemptions:		
General Obligations Bonds (paid from rentals)	4,810,012	4,810,012
Special Assessment Bonds	9,511,434	9,511,434
Debt Service Fund Balance	572,470	572,470
Total Exemptions	14,893,916	14,893,916
Net Debt	15,676,084	15,676,084
Total Legal Debt Margin		
(Debt Limitation Minus Net Debt)	\$35,908,319	\$5,557,677

(1) The Debt Limitation is calculated as follows:

3% of first \$100,000,000 of assessed value

- 1 1/2% of next \$200,000,000 of assessed value
- 2 1/2% of amount of assessed value in excess of \$300,000,000
- (2) The Debt Limitation equals 1% of assessed value.
- (3) Includes CAUV reduced values.

Note - Does not include capital leases.

Computation of Direct and Overlapping Debt General Obligation Bonds December 31, 2004

Jurisdiction	General Obligation Debt Outstanding	Percentage Applicable to County (1)	Amount Applicable to County
Richland County	\$10,383,566	100.00%	\$10,383,566
Schools Wholly Within County (2)	39,714,786	100.00	39,714,786
Clearfork LSD (2)	7,688,510	93.59	7,195,677
Crestview LSD (2)	4,729,618	73.54	3,478,161
Plymouth LSD (2)	1,565,000	77.24	1,208,806
Total Overlapping Debt	53,697,914		51,597,430
Total Direct and Overlapping	\$64,081,480		\$61,980,996

Source: Richland County Auditor's Office

- (1) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the County by the total assessed valuation of the subdivision.
- (2) School district data is presented on a fiscal year basis because that is the manner in which the information is maintained.

#### Ratio of Net General Obligation Bonded Debt to Assessed Value and Net General Bonded Debt Per Capita Last Ten Years

				Debt	Debt Payable
			Gross	Service	from
		Assessed	Bonded	Monies	Special
Year	Population	Value	Debt	_Available_	Assessments
2004	128,190 *	\$2,123,376,136	\$19,895,000	\$572,470	\$9,511,434
2003	128,004 *	2,110,377,815	19,105,001	79,303	10,268,997
2002	128,051 *	2,074,587,382	20,645,000	66,357	10,990,257
2001	128,852 *	1,961,081,285	22,105,000	63,530	11,673,912
2000	131,198 *	1,955,882,930	20,280,000	48,307	11,485,000
1999	129,607 (1)	1,931,047,926	21,495,000	43,523	12,075,000
1998	127,342 *	1,638,595,720	22,004,000	74,785	11,894,000
1997	128,151 *	1,604,422,648	22,943,000	162,891	12,423,000
1996	128,151 (1)	1,487,926,444	17,942,000	247,010	12,937,000
1995	127,000 *	1,445,778,109	18,649,000	9,116	13,431,000

Source: Richland County Auditor's Office

<sup>\*</sup> Estimate

<sup>(1)</sup> Richland County Regional Planning Commission

Debt Payable from Enterprise Revenues	Net Bonded Debt	Ratio of Net General Bonded Debt to Assessed Value	Net General Bonded Debt Per Capita
\$0	\$9,811,096	0.46%	\$76.54
0	8,756,701	0.41	68.41
0	9,588,386	0.46	74.88
0	10,367,558	0.53	80.46
0	8,746,693	0.45	66.67
0	9,376,477	0.49	72.35
0	10,035,215	0.61	78.81
0	10,357,109	0.65	80.82
0	4,757,990	0.32	37.13
1,018,133	4,190,751	0.29	33.00

#### Demographic Statistics Last Ten Years

Year		Population	School Enrollment (2)	Unemployment Rate (3)
2004	(1)	128,190	21,630	7.4%
2003	(1)	128,004	22,183	8.7
2002	(1)	128,051	21,412	6.0
2001	(1)	128,852	22,058	5.2
2000	(1)	131,198	21,242	5.6
1999	(1)	129,607	21,415	6.4
1998	(1)	127,342	13,227	5.9
1997	*	128,151	13,589	5.8
1996	(1)	128,151	13,538	6.0
1995	*	127,000	13,539	6.4

Sources: (1) Richland County Regional Planning Commission

- (2) Mid Ohio Educational Service Center
- (3) The Labor Market Information Line

<sup>\*</sup> Estimate

Top Employers December 31, 2004

Employer	Location	Products	Number of Employees
General Motors	Ontario	Automotive	2,524
Mansfield General Hosptial	Mansfield	Medical	2,500
Richland County	Mansfield	Government	1,474
Mid Ohio Educational Service Center	Mansfield	Education	1,400
Jay Industries	Mansfield	Manufacturing	1,100
Sprint	Mansfield	Public Utility	1,000

Source: Richland County Economic Development Corp.

Property Value, Construction and Financial Institution Deposits Last Ten Years

Real Property Value (1)

	Real Hoperty Value (1)				
	Agriculture (3)	Commercial			
Year	Residential	Industrial	Tax Exempt		
2004	\$1,369,239,130	\$354,738,100	\$269,730,180		
2003	1,346,228,660	353,411,380	269,730,180		
2002	1,324,167,130	347,016,880	246,777,950		
2001	1 107 072 750	250.052.020	242.570.600		
2001	1,197,973,750	350,052,930	242,578,680		
2000	1,180,981,840	339,003,330	240,584,860		
2000	1,160,961,640	339,003,330	240,364,600		
1999	1,167,527,770	343,245,050	234,879,240		
	,,,	, -,	- , ,		
1998	893,463,730	307,975,330	204,508,410		
1997	872,531,220	307,127,200	201,794,530		
1996	784,131,180	295,678,180	200,513,550		
1995	770,040,310	288,668,980	200,583,710		

Sources: (1) Richland County Auditor's Office

(2) Federal Reserve Bank of Cleveland

(3) Includes CAUV

New C		Financial	
Agriculture	Commercial	_	Institutions
Residential	Industrial	Total	Deposits (2)
\$21,809,260	\$4,485,710	\$26,294,970	\$689,515,000
20,279,060	4,470,510	24,749,570	861,673,000
16,680,950	10,013,940	26,694,890	858,312,000
21,009,630	4,167,130	25,176,760	828,782,000
21,478,920	11,233,330	32,712,250	768,325,000
15,608,250	6,531,990	22,140,240	774,137,000
15,468,690	6,023,880	21,492,570	746,517,000
14,614,180	9,096,620	23,710,800	685,174,000
14,016,450	6,550,510	20,566,960	1,013,018,000
10,459,970	6,933,370	17,393,340	693,824,000

# Principal Taxpayers Real Property and Public Utilities Taxes December 31, 2004

Taxpayer	Type of Business	Total Assessed Valuation (1)	Percentage of Total Assessed Valuation
Columbia Gas Transmission Corp	Public Utility	\$31,847,460	1.74%
United Telephone Company of Ohio	Public Utility	22,342,460	1.22
Ohio Edison	Public Utility	21,664,580	1.19
General Motors	Automotive	14,228,380	0.78
American Transmissions	Manufacturing	8,042,040	0.44
Ohio Power	Public Utility	7,683,970	0.42
WEA Richland LLC	Manufacturing	7,515,120	0.41
Copperweld Tubing Products	Manufacturing	7,189,640	0.39
Newman Technology	Manufacturing	4,300,880	0.24
Gumberg Associates	Retail Store	3,955,000	0.22
Totals		\$128,769,530	7.05%
Total Real Property Assessed Valuation		\$1,723,977,230	
Total Public Utilities Personal Assessed Valu	uation	102,081,530	
Total		\$1,826,058,760	

(1) Includes Real Estate and Public Utility Assessed Valuations

Principal Taxpayers
Tangible Personal Property Tax
December 31, 2004

Taxpayer	Type of Business	Total Assessed Valuation (1)	Percentage of Total Assessed Valuation
General Motors	Automotive	\$37,249,870	12.53%
Newman Technology	Manufacturing	29,036,560	9.77
AK Steel Corp	Manufacturing	15,842,550	5.33
Gorman Rupp Industries	Manufacturing	9,561,360	3.21
PPG Industries	Manufacturing	9,427,920	3.17
Jay Industries	Manufacturing	9,276,100	3.12
Copperweld Tubing Products	Manufacturing	7,965,740	2.68
MTD Products Inc	Manufacturing	7,789,450	2.62
Thermo-O-Disc	Manufacturing	6,489,310	2.18
Hi-Stat	Manufacturing	4,053,230	1.36
Totals		\$136,692,090	45.98%
Total Personal Property Assessed Valuation		\$297,317,376	

(1) Includes Tangible Personal Property Assessed Valuations

Miscellaneous Statistics December 31, 2004

Date of Incorporation 1813

Form of Government: Three member elected Board of County Commissioners with legislative and executive powers. Twelve other elected officials with administrative powers.

County Seat	Mansfield	
Area - Square Miles	449	
Number of Political Subdivisions Located in the County:		
Townships	19	
Cities	3	
Villages	6	
School Districts	9	
Vocational School	1	
Libraries	2	
Hospitals	2	
Universities:		
Ohio State University - Mansfield Campus	2 or 4 year	
North Central Technical College	2 or 4 year	
MedCentral College of Nursing	4 year	
Roads (1):		
State Highways	281 miles	
County Roads	350 miles	
Township Roads	582 miles	
County Bridges	365	
County Culverts	1,210	

#### Communications:

Radio Stations:

WAPQ-98.7FM; WMAN-1400AM; WQLV-102.3FM; WRGM-1440AM;

WSWR-100.1FM; WVNO-106.1FM; WYHT-105.3FM

Television Station - Time Warner Cable Communications
-WMFD TV 50/68 Mansfield

#### Newspapers:

Mansfield News Journal (daily) - Circulation 33,065; (Sunday 41,741)

The Daily Globe - Shelby (daily); The Bellville Star (weekly)

USA Today (daily); Columbus Dispatch (daily);

The Akron-Beacon Journal (daily)

Cleveland Plain Dealer (daily); Wall Street Journal (daily)

Voter Statistics (2)	2004	2003	2002
Number of Registered Voters	85,465	84,655	83,133
Number of Voters	36,261	35,894	39,057
Percentage of Registered Voters Voting	42.43%	42.40%	46.98%

- (1) County Engineer's Office
- (2) County Board of Elections

All other information obtained from Regional Planning Commission



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

# FINANCIAL CONDITION RICHLAND COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 9, 2005