



#### **TABLE OF CONTENTS**

| TITLE   | PAGE |
|---|------|
| Cover Letter  | 1    |
| Independent Accountants' Report   | 3    |
| Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2004 | 5    |
| Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2003 | 6    |
| Notes to the Financial Statements   | 7    |
| Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards      | 13   |
| Schedule of Findings  | 15   |
| Schedule of Prior Audit Findings  | 16   |





Sharon Township Franklin County 137 East Granville Road Worthington, Ohio 43085

To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your Township to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

**Betty Montgomery** Auditor of State

Betty Montgomeny

August 26, 2005

This page intentionally left blank.



#### INDEPENDENT ACCOUNTANTS' REPORT

Sharon Township Franklin County 137 East Granville Road Worthington, Ohio 43085

To the Board of Trustees:

We have audited the accompanying financial statements of Sharon Township, Franklin County, Ohio County, (the Township) as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

35 N. Fourth St. / Second Floor / Columbus, OH 43215 Telephone: (614) 466-3402 (800) 443-9275 Fax: (614) 728-7199 www.auditor.state.oh.us Sharon Township Franklin County Independent Accountants' Report Page 2

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2004. Instead of the combined funds the accompanying financial statements present for 2004 (and 2003), the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2004. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since this Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the year ended December 31, 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2004, or its changes in financial position for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Sharon Township, Franklin County, Ohio, as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the year ended December 31, 2004. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 26, 2005, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

**Betty Montgomery** Auditor of State

Betty Montgomery

August 26, 2005

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

|  | Governmental Fund Types |                    |                                |
|--|-------------------------|--------------------|--------------------------------|
|  | General                 | Special<br>Revenue | Totals<br>(Memorandum<br>Only) |
| Cash Receipts:   |                         |                    |                                |
| Local Taxes  | \$199                   | \$1,303,634        | \$1,303,833                    |
| Intergovernmental  | 119,568                 | 236,244            | 355,812                        |
| Fines, Forfeitures, and Penalties  | 0                       | 10,843             | 10,843                         |
| Earnings on Investments  | 39,481                  | 4,655              | 44,136                         |
| Other Revenue  | 14,009                  | 102,849            | 116,858                        |
| Total Cash Receipts  | 173,257                 | 1,658,225          | 1,831,482                      |
| Cash Disbursements:  |                         |                    |                                |
| Current:   |                         |                    |                                |
| General Government   | 197,729                 | 0                  | 197,729                        |
| Public Safety  | 0                       | 766,043            | 766,043                        |
| Public Works   | 0                       | 193,231            | 193,231                        |
| Health   | 10,866                  | 428,276            | 439,142                        |
| Capital Outlay   | 0                       | 35,405             | 35,405                         |
| Total Cash Disbursements   | 208,595                 | 1,422,955          | 1,631,550                      |
| Total Receipts Over/(Under) Disbursements  | (35,338)                | 235,270            | 199,932                        |
| Other Financing Receipts and (Disbursements):  |                         |                    |                                |
| Sale of Fixed Assets   | 0                       | 100                | 100                            |
| Other Uses   | (2,783)                 | 0                  | (2,783)                        |
| Total Other Financing Receipts/(Disbursements)                                       | (2,783)                 | 100                | (2,683)                        |
| Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements |                         |                    |                                |
| and Other Financing Disbursements  | (38,121)                | 235,370            | 197,249                        |
| Fund Cash Balances, January 1  | 1,637,201               | 1,499,225          | 3,136,426                      |
| Fund Cash Balances, December 31  | \$1,599,080             | \$1,734,595        | \$3,333,675                    |
| Reserve for Encumbrances, December 31  | \$322                   | \$92,637           | \$92,959                       |

The notes to the financial statements are an integral part of this statement.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

|  | Governmental Fund Types |                    |                                |
|--|-------------------------|--------------------|--------------------------------|
|  | General                 | Special<br>Revenue | Totals<br>(Memorandum<br>Only) |
| Cash Receipts:                                 |                         |                    |                                |
| Local Taxes                                    | \$0                     | \$1,311,503        | \$1,311,503                    |
| Intergovernmental                              | 175,245                 | 271,274            | 446,519                        |
| Licenses, Permits, and Fees                    | 0                       | 25                 | 25                             |
| Fines, Forfeitures, and Penalties              | 0                       | 17,531             | 17,531                         |
| Earnings on Investments                        | 23,605                  | 5,504              | 29,109                         |
| Other Revenue                                  | 14,633                  | 120,073            | 134,706                        |
| Total Cash Receipts                            | 213,483                 | 1,725,910          | 1,939,393                      |
| Cash Disbursements:                            |                         |                    |                                |
| Current:                                       |                         |                    |                                |
| General Government                             | 209,994                 | 0                  | 209,994                        |
| Public Safety                                  | 63                      | 716,358            | 716,421                        |
| Public Works                                   | 0                       | 274,183            | 274,183                        |
| Health   | 212                     | 424,525            | 424,737                        |
| Capital Outlay                                 | 0                       | 83,032             | 83,032                         |
| Total Cash Disbursements                       | 210,269                 | 1,498,098          | 1,708,367                      |
| Total Receipts Over/(Under) Disbursements      | 3,214                   | 227,812            | 231,026                        |
| Other Financing Receipts and (Disbursements):  |                         |                    |                                |
| Sale of Fixed Assets                           | 0                       | 1,737              | 1,737                          |
| Advances-In                                    | 45,816                  | 45,816             | 91,632                         |
| Advances-Out                                   | (45,816)                | (45,816)           | (91,632)                       |
| Other Uses                                     | (2,388)                 | 0                  | (2,388)                        |
| Total Other Financing Receipts/(Disbursements) | (2,388)                 | 1,737              | (651)                          |
| Excess of Cash Receipts and Other Financing    |                         |                    |                                |
| Receipts Over/(Under) Cash Disbursements       |                         |                    |                                |
| and Other Financing Disbursements              | 826                     | 229,549            | 230,375                        |
| Fund Cash Balances, January 1                  | 1,636,375               | 1,269,676          | 2,906,051                      |
| Fund Cash Balances, December 31                | \$1,637,201             | \$1,499,225        | \$3,136,426                    |
| Reserve for Encumbrances, December 31          | \$483                   | \$35,627           | \$36,110                       |

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Sharon Township, Franklin County, Ohio, (the Township) as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance and police protection. In year 2000, the Township's fire department became part of the City of Worthington. Millage collected for the operation of the fire department was reallocated to the City of Worthington. The Township contracts with the City of Worthington to provide fire and emergency medical services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **B.** Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Cash and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Township values certificates of deposit and U.S. Treasury Notes at cost. Money market mutual funds (including STAR Ohio) are recorded at share values the mutual funds report.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Fund Accounting (Continued)

#### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

<u>Cemetery Fund</u> – This fund receives property tax revenue and other intergovernmental revenue for maintaining the Walnut Grove and flint Union cemeteries.

<u>Police District Fund</u> - This fund receives property tax revenue and other intergovernmental revenue for providing security of persons and property for Township residents.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law.

A summary of 2004 and 2003 budgetary activity appears in Note 3.

#### F. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

| 2004        | 2003  |
|-------------|---|
| \$1,559,968 | \$1,384,854   |
| 153,527     | 153,053   |
| 1,713,495   | 1,537,907   |
| 200,000     | 0   |
| 201,840     | 1,598,519   |
| 1,218,340   | 0   |
| 1,620,180   | 1,598,519   |
| \$3,333,675 | \$3,136,426   |
|             | \$1,559,968<br>153,527<br>1,713,495<br>200,000<br>201,840<br>1,218,340<br>1,620,180 |

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

**Investments:** The Federal Reserve holds the Township's U.S. Treasury Notes in book-entry form by, in the name of the Township's financial institution. The financial institution maintains records identifying the Township as owner of these securities.

Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2004 and December 31, 2003 follows:

| 2004 Budgeted vs. Actual Receipts |             |             |          |  |
|-----------------------------------|-------------|-------------|----------|--|
| Budgeted Actual                   |             |             |          |  |
| Fund Type                         | Receipts    | Receipts    | Variance |  |
| General                           | \$157,948   | \$173,257   | \$15,309 |  |
| Special Revenue                   | 1,662,458   | 1,658,325   | (4,133)  |  |
| Total                             | \$1,820,406 | \$1,831,582 | \$11,176 |  |

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

#### 3. BUDGETARY ACTIVITY (Continued)

2004 Budgeted vs. Actual Budgetary Basis Expenditures

| -               | Appropriation | Budgetary    |           |
|-----------------|---------------|--------------|-----------|
| Fund Type       | Authority     | Expenditures | Variance  |
| General         | \$305,258     | \$211,700    | \$93,558  |
| Special Revenue | 2,274,461     | 1,515,592    | 758,869   |
| Total           | \$2,579,719   | \$1,727,292  | \$852,427 |

2003 Budgeted vs. Actual Receipts

|                 | Budgeted    | Actual      |          |
|-----------------|-------------|-------------|----------|
| Fund Type       | Receipts    | Receipts    | Variance |
| General         | \$148,887   | \$213,483   | \$64,596 |
| Special Revenue | 1,729,357   | 1,727,647   | (1,710)  |
| Total           | \$1,878,244 | \$1,941,130 | \$62,886 |

2003 Budgeted vs. Actual Budgetary Basis Expenditures

|                 | Appropriation | Budgetary    |           |
|-----------------|---------------|--------------|-----------|
| Fund Type       | Authority     | Expenditures | Variance  |
| General         | \$301,597     | \$213,140    | \$88,457  |
| Special Revenue | 2,162,576     | 1,533,725    | 628,851   |
| Total           | \$2,464,173   | \$1,746,865  | \$717,308 |

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopt rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

#### 5. RETIREMENT SYSTEM

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes the plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2004 and 2003, law enforcement members of OPERS contributed 10.1 percent of their wages to OPERS. The Township contributed an amount equal to 16.7 percent of their wages to OPERS. All other OPERS members contributed 8.5 percent of their gross salaries. The Township contributed an amount equaling 13.55 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2004.

#### 6. RISK MANAGEMENT

#### **Risk Pool Membership**

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Townships can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### **Property Coverage**

OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000 up to \$500,000,000 per occurrence. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31:

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

#### 6. RISK MANAGEMENT (Continued)

| Casualty Coverage | <u>2004</u>         | <u>2003</u>         |
|-------------------|---------------------|---------------------|
| Assets            | \$30,687,203        | \$27,792,223        |
| Liabilities       | (13,640,962)        | (11,791,300)        |
| Retained earnings | <u>\$17,046,241</u> | <u>\$16,000,923</u> |

| Property Coverage | <u>2004</u>        | <u>2003</u>        |
|-------------------|--------------------|--------------------|
| Assets            | \$7,799,073        | \$6,791,060        |
| Liabilities       | <u>(753,906)</u>   | <u>(750,956)</u>   |
| Retained earnings | <u>\$7,045,167</u> | <u>\$6,040,104</u> |

#### 7. COMPONENT UNIT

The Walnut Grove and Flint Union Cemetery is considered a component unit of the Township. The Cemetery is considered a component unit because the Township appoints one-third of the Cemetery board and provides all of the Cemetery's financial support. The financial statements of the Cemetery can be obtained by writing Elaine Russell, Clerk, at 5561 Milton Avenue, Worthington, Ohio 43085.

#### 8. RESTATEMENT

The General Fund beginning fund cash balance reflects changes at January 1, 2003 because the Township had recorded an investment in a Certificate of Deposit as an expense at the time of purchase. It should have been included in the fund cash balance. In addition, both the General Fund and Special Revenue Funds beginning fund cash balance reflect changes due to fact that the Township had outstanding checks at December 31, 2002 that were on the accounting system, but had not been remitted to the vendor. The Township voided the checks and re-issued them in 2003.

The change had the following effect on the Township's beginning fund cash balances as previously reported at December 31, 2002:

|  | General Fund | Special<br>Revenue Funds |
|--|--------------|--------------------------|
| Fund Cash Balances, December 31, 2002          | \$1,622,655  | \$1,261,040              |
| Adjustments:                                   |              |                          |
| Principal of Certificate of Deposit            | 12,522       | -                        |
| Prior Year Expenditures Voided                 | 1,198        | 8,636                    |
| Total Net Adjustment                           | 13,720       | 8,636                    |
| Restated Fund Cash Balances, December 31, 2002 | \$1,636,375  | \$1,269,676              |



## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Sharon Township Franklin County 137 East Granville Road Worthington, Ohio 43085

To the Board of Trustees:

We have audited the financial statements of the Sharon Township, Franklin County, Ohio, (the Township) as of and for the years ended December 31, 2004 and December 31, 2003, and have issued our report thereon dated August 26, 2005 wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We also noted the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting to determine our auditing procedures to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the Township's management dated August 26, 2005, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2004-001.

35 N. Fourth St. / Second Floor / Columbus, OH 43215 Telephone: (614) 466-3402 (800) 443-9275 Fax: (614) 728-7199 www.auditor.state.oh.us Sharon Township
Franklin County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

We intend this report solely for the information and use of the audit committee, management and the Board of Trustees. It is not intended for anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Betty Montgomery

August 26, 2005

#### SCHEDULE OF FINDINGS DECEMBER 31, 2004 AND 2003

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2004-001**

#### **Noncompliance Citation**

Ohio Rev. Code Section 5705.41(D)(1) prohibits a subdivision or taxing entity from making any contract or ordering any expenditure of money unless a certificate signed by the fiscal officer is attached thereto. The fiscal officer must certify that the amount required to meet any such contract or expenditure has been lawfully appropriated and is in the treasury, or in the process of collection to the credit of an appropriate fund free from any previous encumbrance.

This are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The <u>main</u> exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

1. "Then and Now" certificate – If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Township can authorize the drawing of a warrant for the payment of the amount due. The Township has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.

Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditure by the Township.

- **2. Blanket Certificate -** Fiscal officers may prepare so-called "blanket" certificates for a certain sum of money not in excess of an amount established by resolution adopted by a majority of the members of the legislative authority for any specific line item account over a period not running beyond the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- **3. Super Blanket Certificate** The Township may make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the fiscal year (or beyond the quarterly spending plan for counties) More than one super blanket certificate may be outstanding at a particular time for any line-item appropriation.

The Township did not properly certify the availability of funds prior to purchase commitment for forty-seven percent of the expenditure transactions tested and there was no evidence that the Township followed the aforementioned exceptions. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances. In addition, the Board has not adopted a maximum amount for blanket certificates. The Board should establish an amount for blanket certificates by resolution in the minutes.

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2004 AND DECEMBER 31, 2003

| Finding<br>Number | Finding<br>Summary   | Fully<br>Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> |
|-------------------|--|---------------------|---|
| 2002-001          | The Township did not remit a portion of federal income taxes withheld from wages earned by employees to the Internal Revenue Service.          | Yes                 | Finding Repaid Under Audit  |
| 2002-002          | The Township did not remit a portion of retirement withholdings from wages earned by employees to the Ohio Public Employees Retirement system. | Yes                 | Finding Repaid Under Audit  |



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

#### **SHARON TOWNSHIP**

#### FRANKLIN COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 4, 2005