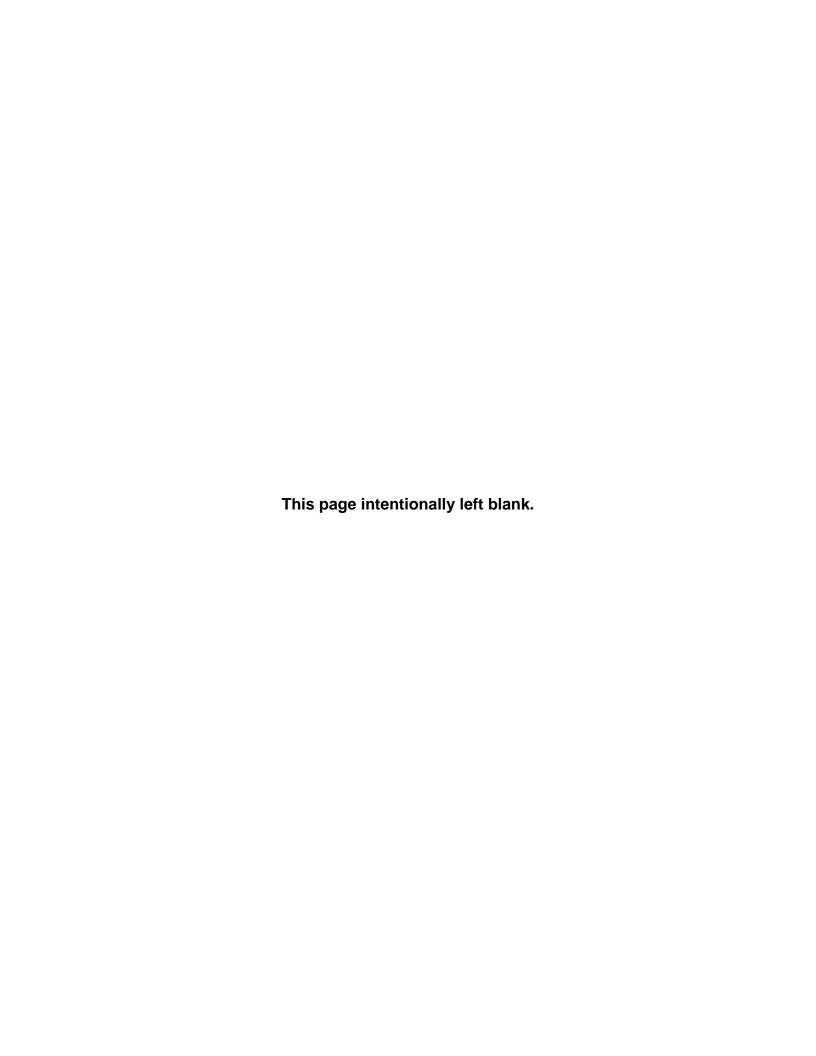




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American Township Allen County 102 Pioneer Road Elida, Ohio 45807

### To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

**Betty Montgomery** Auditor of State

Butty Montgomeny

November 15, 2006

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#### INDEPENDENT ACCOUNTANTS' REPORT

American Township Allen County 102 Pioneer Road Elida, Ohio 45807

#### To the Board of Trustees:

We have audited the accompanying financial statements of American Township, Allen County, (the Township), as of and for the years ended December 31, 2005 and 2004. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.6 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2005 and 2004. Instead of the combined funds the accompanying financial statements present for 2005 and 2004, the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2005 and 2004. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since this Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us American Township Allen County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2005 and 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2005 and 2004, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Township, as of December 31, 2005 and 2004, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the years ended December 31, 2005 and 2004. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 15, 2006, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

**Betty Montgomery** Auditor of State

Butty Montgomeny

November 15, 2006

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2005

### **GOVERNMENTAL TYPE FUNDS**

			-	
	General	Special Revenue	Capital Projects	(Memorandum Only)
Cash Receipts:				
Property and Other Local Taxes	\$100,214	\$2,134,703		\$2,234,917
Charges for Services	188,956	10,180		199,136
Licenses, Permits, and Fees	4,485	225		4,710
Intergovernmental	351,534	403,398	87	755,019
Special Assessments		1,188		1,188
Earnings on Investments	23,222	1,412		24,634
Miscellaneous	29,033	7,200		36,233
Total Cash Receipts	697,444	2,558,306	87	3,255,837
Cash Disbursements:				
Current:				
General Government	523,830			523,830
Public Safety	160,535	1,945,697		2,106,232
Public Works	18,029	238,544		256,573
Health	61,964	25,087		87,051
Capital Outlay	43,087	71,466		114,553
Total Cash Disbursements	807,445	2,280,794		3,088,239
Total Receipts Over/(Under) Disbursements	(110,001)	277,512	87	167,598
Other Financing Receipts/(Disbursements): Transfers-In Transfers-Out	27,162	(27,162)		27,162 (27,162)
Total Other Financing Receipts/(Disbursements)	27,162	(27,162)	0	0
Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
And Other Financing Disbursements	(82,839)	250,350	87	167,598
Fund Cash Balances, January 1	467,583	843,982	0	1,311,565
Fund Cash Balances, December 31	\$384,744	\$1,094,332	\$87	\$1,479,163
Reserve for Encumbrances, December 31	\$26,970	\$1,250		\$28,220

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

	GOVERNMENTAL TYPE FUNDS			
·	General	Special Revenue	Capital Projects	(Memorandum Only)
Cash Receipts:				
Local Taxes	\$98,935	\$2,116,273		\$2,215,208
Licenses, Permits, and Fees	166,369	9,679		176,048
Fines, Forfeitures, and Penalties	2,881	75		2,956
Intergovernmental	429,652	356,997	69,125	855,774
Special Assessments		6,452		6,452
Earnings on Investments	7,036	443		7,479
Other Revenue	11,153	8,960		20,113
Total Cash Receipts	716,026	2,498,879	69,125	3,284,030
Cash Disbursements:				
Current:				
General Government	462,229			462,229
Public Safety	124,661	1,879,535		2,004,196
Public Works	71,347	271,228	69,125	411,700
Health	59,990	17,857		77,847
Debt Service:				
Principal		233,735		233,735
Interest		12,056		12,056
Total Cash Disbursements	718,227	2,414,411	69,125	3,201,763
Total Receipts Over/(Under) Disbursements	(2,201)	84,468	0	82,267
Fund Cash Balances, January 1	469,784	759,514	0	1,229,298
Fund Cash Balances, December 31	\$467,583	\$843,982	\$0	\$1,311,565
Reserve for Encumbrances, December 31	\$10,539	\$811		\$11,350

The notes to the financial statements are an integral part of this statement.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the American Township, Allen County, (the Township), as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the Elida Fire Company, Inc. to provide fire services and ambulance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

### **B.** Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit are valued at cost.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

**Fire District Fund** - This fund receives property tax money for obtaining fire protection for the Township and maintaining hydrants.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Emergency Medical Fund** - This fund receives property tax money for obtaining emergency medical protection for the Township.

### 3. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following Capital Project Fund:

**Issue II Fund** – Allen County received an Issue II grant from the State of Ohio in 2004 and allocated a portion of it for a Township project in 2004.

### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2005 and 2004 budgetary activity appears in Note 3.

### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave Unpaid leave is not reflected as a liability under the Township's basis of accounting.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

### 2. EQUITY IN POOLED CASH

The Township maintains a cash pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	2005	2004
Demand deposits	\$1,079,163	\$911,565
Certificates of deposit	400,000	400,000
Total deposits	\$1,479,163	\$1,311,565

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2005 and 2004 follows:

2005 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$604,450	\$724,606	\$120,156
Special Revenue	2,525,862	2,558,306	32,444
Capital Projects	0	87	87
Total	\$3,130,312	\$3,282,999	\$152,687

2005 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$1,060,159	\$834,415	\$225,744
Special Revenue	3,359,223	2,309,206	1,050,017
Total	\$4,419,382	\$3,143,621	\$1,275,761

2004 Budgeted vs. Actual Receipts

	Budgeted	Actual	_	
Fund Type	Receipts	Receipts	Variance	
General	\$581,055	\$716,026	\$134,971	
Special Revenue	2,393,970	2,498,879	104,909	
Capital Projects	69,391	69,125	(266)	
Total	\$3,044,416	\$3,284,030	\$239,614	

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

### 3. BUDGETARY ACTIVITY (Continued)

2004 Budgeted vs. Actual Budgetary Basis Expenditures

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	Appropriation Budgetary			
Fund Type	Authority	Expenditures	Variance	
General	\$1,007,720	\$728,766	\$278,954	
Special Revenue	3,007,525	2,415,222	592,303	
Capital Projects	69,391	69,125	266	
Total	\$4,084,636	\$3,213,113	\$871,523	

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopt rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

### 5. RETIREMENT SYSTEMS

The Township's officials and part-time employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes these plans' benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2005 and 2004, OPERS members contributed 8.5 percent of their gross salaries. The Township contributed an amount equaling 13.55 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2005.

### 6. RISK MANAGEMENT

#### **Commercial Insurance**

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.



## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

American Township Allen County 102 Pioneer Road Elida, Ohio 45807

### To the Board of Trustees:

We have audited the financial statements of American Township, Allen County (the Township) as of and for the years ended December 31, 2005 and 2004, and have issued our report thereon dated November 15, 2006, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We also noted that the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting to determine our auditing procedures to express our opinion on the financial statements and not to opine on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Township's ability to record, process, summarize, and report financial data consistent with management's assertions in the financial statements. A reportable condition is described in the accompanying schedule of findings as item 2005-001.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered material weaknesses. However, we do not believe the reportable condition described above is a material weakness.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us American Township
Allen County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance that is required to be reported under *Government Auditing Standards*. In a separate letter to the Township's management dated November 15, 2006, we reported other matters related to noncompliance we deemed immaterial.

We intend this report solely for the information and use of the management and the Board of Trustees. It is not intended for anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Betty Montgomery

November 15, 2006

### SCHEDULE OF FINDINGS DECEMBER 31, 2005 AND 2004

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### **Reportable Condition**

### **Clarification of Fire and Emergency Medical Services Contract**

The Township had a contract with the Elida Community Fire Company, Inc., for 2003, 2004, and 2005. This contract which was dated September 23, 2002, and effective January 1, 2003, stated the following: The Trustees shall pay to the Elida Fire Community Fire Company, Inc. for the services rendered in calendar year 2004, eighty-eight (88%), and 2005 (90%) of all monies including but not limited to rollback and homestead collected during 2004 and 2005 through existing fire and EMS/rescue levies. This contract is to be paid in four equal installments of \$400,000 with a final adjustment payment to be made by December 31 of each year. During 2004, the Township's Fiscal Officer calculated the final payment using the gross tax and homestead collections. During 2005, the Fiscal Officer calculated the final payment using the net (gross amount minus deductions by Allen County and the State of Ohio) amount of collections. The method used during 2005 appears to have been the method used in years prior to 2004. During 2006, the Township determined that the final payment calculation in 2004 should have been made on the net amount instead of the gross amount. As a result, the Township withheld \$33,553.05 from the third quarter 2006 payment.

The Township should review this contract and add language clarifying the contract. In addition, the Township should determine if any money is due or owed to the Township.

### **OFFICIAL'S RESPONSE**

We did not receive a response from Officials to this finding.

### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2005 AND 2004

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2003-001	ORC Sec. 505.60 (A) - Trustee paid for unallowed insurance coverage	Yes	
2003-002	ORC Sec. 5705.39 - Lack of County Auditor's certification on appropriations.	Yes	
2003-003	ORC Sec. 5705.41(D) – Failure to certify funds prior to expenditures.	Yes	



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## AMERICAN TOWNSHIP ALLEN COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 12, 2006