

**CITY OF WORTHINGTON  
FRANKLIN COUNTY, OHIO**

***BASIC  
FINANCIAL STATEMENTS  
(Audited)***

For The Year Ended  
December 31, 2005

**STEVEN R. GANDEE, DIRECTOR OF FINANCE**





**Auditor of State  
Betty Montgomery**

City Council  
City of Worthington  
6550 North High Street  
Worthington, Ohio 43085

We have reviewed the *Independent Auditors' Report* of the City of Worthington, Franklin County, prepared by Julian and Grube, Inc., for the audit period January 1, 2005 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Worthington is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Betty Montgomery".

BETTY MONTGOMERY  
Auditor of State

August 29, 2006

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**CITY OF WORTHINGTON, OHIO**  
**BASIC FINANCIAL STATEMENTS**  
**FOR THE YEAR ENDED DECEMBER 31, 2005**

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**Julian & Grube, Inc.**  
*Serving Ohio Local Governments*

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Independent Auditors' Report

Members of Council and City Manager  
City of Worthington  
6550 North High Street  
Worthington, Ohio 43085

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Worthington, Franklin County, Ohio, (the "City") as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Worthington, Franklin County, Ohio, as of December 31, 2005, and the respective changes in financial position, thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2006 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Members of Council and City Manager  
City of Worthington  
Page 2

The management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

A handwritten signature in cursive script that reads "Julian & Grube, Inc.".

Julian & Grube, Inc.  
June 19, 2006

# **CITY OF WORTHINGTON, OHIO**

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***Management's Discussion and Analysis  
For the Year Ended December 31, 2005***

***Unaudited***

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The discussion and analysis of the City of Worthington's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2005. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

## **FINANCIAL HIGHLIGHTS**

**Key financial highlights for 2005 are as follows:**

- ❑ Net assets increased \$23,993, which represents less than a 1% increase from 2004.
- ❑ General revenues accounted for \$19.0 million in revenue or 82% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$4.2 million or 18% of total revenues of \$23.2 million.
- ❑ The City had \$23.2 million in expenses related to governmental activities; only \$4.2 million of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$19 million were adequate to provide for these programs.
- ❑ Among major funds, the general fund had \$18.5 million in revenues and \$18.8 million in expenditures. The general fund's fund balance declined \$535,872 to \$2.6 million. This decrease was due to a number of factors, including increase in salary, health care, and maintenance costs.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of two parts – *management's discussion and analysis* and the *basic financial statements*. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

1. *The Government-Wide Financial Statements* – These statements provide both long-term and short-term information about the City's overall financial status.
2. *The Fund Financial Statements* – These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.



# ***CITY OF WORTHINGTON, OHIO***

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***Management's Discussion and Analysis  
For the Year Ended December 31, 2005***

***Unaudited***

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## **Government-Wide Financial Statements**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net assets and how they have changed. Net-assets (the difference between the City's assets and liabilities) is one way to measure the City's financial health or position.

- Over time, increases or decreases in the City's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as the City's tax base and the condition of the City's capital assets

The government-wide financial statements of the City reflect the following category of its activities:

- ***Governmental Activities*** – All of the City's program's and services are reported here including security of persons and property, public health and welfare services, leisure time activities, community environment, basic utility services, transportation, general government, interest and fiscal charges, and other expenditures.

## **Fund Financial Statements**

The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

***Governmental Funds*** – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

***Fiduciary Funds*** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. All of the City's fiduciary activities are reported in separate Statements of Fiduciary Net Assets.

# ***CITY OF WORTHINGTON, OHIO***

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***Management's Discussion and Analysis  
For the Year Ended December 31, 2005***

***Unaudited***

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## **FINANCIAL ANALYSIS OF THE CITY AS A WHOLE**

The following table provides a comparison of the City's net assets as of December 31, 2005 and 2004:

	Governmental Activities	
	2005	2004
Current and other assets	\$21,875,355	\$22,940,946
Capital assets, Net	30,240,831	29,331,520
Total assets	52,116,186	52,272,466
Long-term debt outstanding	10,706,665	11,036,957
Other liabilities	3,896,439	3,746,420
Total liabilities	14,603,104	14,783,377
Net assets		
Invested in capital assets, net of related debt	20,300,831	19,646,520
Restricted	14,060,239	13,321,431
Unrestricted	3,152,012	4,521,138
Total net assets	\$37,513,082	\$37,489,089

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# CITY OF WORTHINGTON, OHIO

## Management's Discussion and Analysis For the Year Ended December 31, 2005

Unaudited

**Changes in Net Assets** – The following table shows the changes in net assets for the fiscal years 2005 and 2004:

	Governmental Activities	
	2005	2004
Revenues		
Program revenues:		
Charges for Services and Sales	\$3,398,949	\$3,067,089
Operating Grants and Contributions	810,608	1,241,898
General revenues:		
Taxes	16,063,860	15,754,741
Grants and Entitlements not Restricted to Specific Programs	2,259,585	1,738,740
Investment Earnings	380,232	342,340
Miscellaneous	332,218	349,843
Total revenues	<u>23,245,452</u>	<u>22,494,651</u>
Program Expenses		
Security of Persons and Property	9,875,327	9,618,335
Public Health and Welfare Services	40,692	48,137
Leisure Time Activities	3,877,241	3,772,734
Community Environment	603,486	578,071
Basic Utility Services	1,423,095	1,388,841
Transportation	2,711,717	2,258,422
General Government	4,307,111	4,021,411
Other Expenditures	21,140	24,688
Interest and Fiscal Charges	361,650	500,956
Total expenses	<u>23,221,459</u>	<u>22,211,595</u>
Total Change in Net Assets	23,993	283,056
Beginning Net Assets	<u>37,489,089</u>	<u>37,206,033</u>
Ending Net Assets	<u>\$37,513,082</u>	<u>\$37,489,089</u>

### Governmental Activities

Net assets of the City's governmental activities remained stable increasing by only \$23,993. This was mainly due to the City's ability to keep expenditure increases comparable to increases in revenues.

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. In general, the overall revenue generated by the levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

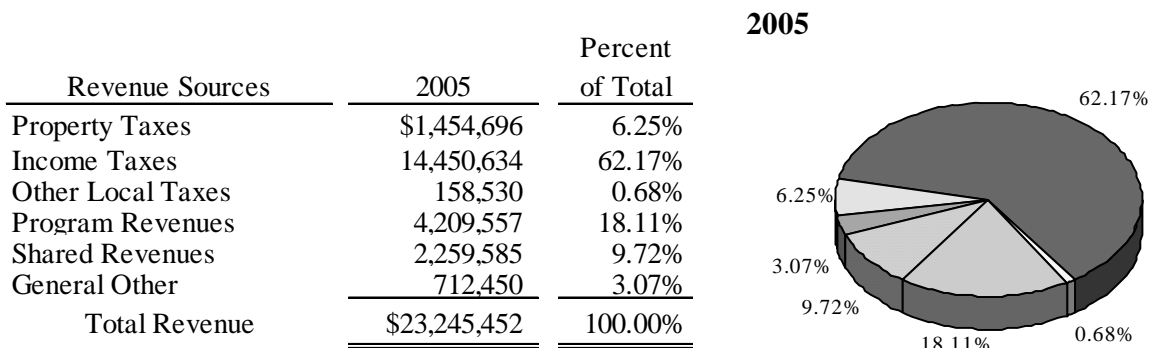
# CITY OF WORTHINGTON, OHIO

## Management's Discussion and Analysis For the Year Ended December 31, 2005

Unaudited

The City also receives an income tax and a hotel/motel tax. The income tax is based on 2.0% of all income earned within the City. In addition, the residents of the City are required to pay income tax on income earned outside of the City; however, the City allows a credit for income taxes paid to another municipality up to 100 percent of the City's current tax rate. The hotel/motel tax is based on 5.00% of all lodging revenues.

Property taxes and income taxes made up 6.25% and 62.17% respectively of revenues for governmental activities for the City in fiscal year 2005, while other local taxes made up 0.68%. The City's reliance upon tax revenues is demonstrated by the following graph indicating 69.1% of total revenues from general tax revenues:



## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$17,610,919, which is a decrease from last year's balance of \$17,610,919. The schedule below indicates the fund balance and the total change in fund balance by fund type as of December 31, 2005 and 2004:

	Fund Balance December 31, 2005	Fund Balance December 31, 2004	Increase (Decrease)
General	\$2,583,121	\$3,118,993	(\$535,872)
Capital Improvement	11,336,621	11,464,605	(127,984)
Other Governmental	2,571,493	3,027,321	(455,828)
<b>Total</b>	<b>\$16,491,235</b>	<b>\$17,610,919</b>	<b>(\$1,119,684)</b>

## CITY OF WORTHINGTON, OHIO

### Management's Discussion and Analysis For the Year Ended December 31, 2005

Unaudited

**General Fund** – The City's General Fund balance decrease is due to many factors. The tables that follow assist in illustrating the financial activities and balance of the General Fund:

	2005	2004	Increase
	<u>Revenues</u>	<u>Revenues</u>	<u>(Decrease)</u>
Property Taxes	\$1,226,549	\$1,253,977	(\$27,428)
Municipal Income Tax	11,560,507	11,265,697	294,810
Other Local Taxes	158,530	153,850	4,680
Intergovernmental Revenues	2,279,686	1,758,792	520,894
Charges for Services	2,292,181	1,925,269	366,912
Licenses and Permits	159,083	172,826	(13,743)
Investment Earnings	371,838	333,806	38,032
Special Assessments	44,747	105,903	(61,156)
Fines and Forfeitures	270,320	225,447	44,873
All Other Revenue	174,282	152,303	21,979
Total	<u>\$18,537,723</u>	<u>\$17,347,870</u>	<u>\$1,189,853</u>

General Fund revenues in 2005 increased approximately 6.86% compared to revenues in fiscal year 2004. The most significant factor contributing to this increase was the rise in intergovernmental receipts from \$1.8 to \$2.3 million. This is mainly due to the increase in estate tax collections during 2005.

	2005	2004	Increase
	<u>Expenditures</u>	<u>Expenditures</u>	<u>(Decrease)</u>
Security of Persons and Property	\$8,546,402	\$8,284,284	\$262,118
Public Health and Welfare Services	40,692	48,137	(7,445)
Leisure Time Activities	2,880,492	2,820,385	60,107
Community Environment	530,345	515,326	15,019
Basic Utility Services	1,350,370	1,254,249	96,121
Transportation	1,250,592	1,241,371	9,221
General Government	4,191,540	3,917,431	274,109
Total	<u>\$18,790,433</u>	<u>\$18,081,183</u>	<u>\$709,250</u>

# **CITY OF WORTHINGTON, OHIO**

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## ***Management's Discussion and Analysis For the Year Ended December 31, 2005***

***Unaudited***

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General Fund expenditures increased by \$709,250 over the prior year mostly due to increases in salaries and maintenance costs for the police and fire departments.

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2005 the City amended its General Fund budget several times, none significant.

For the General Fund, final budget basis revenue of \$18.28 million did not significantly change over the original budget estimates of \$18.29 million. The General Fund had an adequate fund balance to cover expenditures.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### ***Capital Assets***

At the end of fiscal 2005 the City had \$30,240,831 net of accumulated depreciation invested in land, land improvements, buildings, infrastructure, equipment and furniture, and vehicles. The following table shows fiscal year 2005 and 2004 balances:

	Governmental Activities		Increase (Decrease)
	2005	2004	
Land	\$4,855,754	\$4,855,754	\$0
Land Improvements	164,786	164,786	0
Buildings	19,524,281	19,524,281	0
Infrastructure	4,551,277	3,369,627	1,181,650
Equipment and Furniture	7,742,523	7,044,091	698,432
Vehicles	3,232,990	3,154,056	78,934
Less: Accumulated Depreciation	(9,830,780)	(8,781,075)	(1,049,705)
Totals	<u>\$30,240,831</u>	<u>\$29,331,520</u>	<u>\$909,311</u>

The primary increases occurred in infrastructure. The increase in infrastructure resulted from the construction of, or improvements to, streets, sidewalks, paths, parking lots and storm sewers.

As of December 31, 2005, the City had contractual commitments of \$1,369,256 related to street improvements, an addition to the Community Center, improvements to the Municipal Police Complex, and other projects. Additional information on the City's capital assets can be found in Note 7.

# **CITY OF WORTHINGTON, OHIO**

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**Management's Discussion and Analysis  
For the Year Ended December 31, 2005**

**Unaudited**

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## **Debt**

At December 31, 2005, the City had \$9,294,360 in bonds outstanding, \$444,647 due within one year. The following table summarizes the City's debt outstanding as of December 31, 2005, and 2004:

	<u>2005</u>	<u>2004</u>
Governmental Activities:		
General Obligation Bonds	\$9,199,069	\$9,524,563
Special Assessment Bonds	95,291	160,437
Compensated Absences	<u>1,412,305</u>	<u>1,351,957</u>
Total Governmental Activities	<u><u>10,706,665</u></u>	<u><u>11,036,957</u></u>

Additional information on the City's long-term debt can be found in Note 11.

## **ECONOMIC FACTORS**

Ground was broken in 2005 on the former Worthington Foods/Kellogg's site for the development of office condo's. The proposed development will generate an estimated \$11 million in new construction and 180 new full-time jobs. The City of Worthington granted its first CRA tax abatement on this project when City Council approved a ten (10) year seventy-five percent (75%) on all real property improvements. Several other sites have been identified as potential redevelopment projects.

The City also welcomed Planner Two LLC., Shore Morgan Young, and Retirements Benefits Group to our community and also entered into agreements with America's Mortgage Group and Blaugrund, Herbert & Martin for early 2006 occupancy. We have several other potential relocations we are working on for 2006.

## **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact Steven R. Gandee, Director of Finance for the City of Worthington.

# CITY OF WORTHINGTON, OHIO

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## Statement of Net Assets December 31, 2005

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	<b>Governmental Activities</b>
<b>Assets:</b>	
Cash and Cash Equivalents	\$ 1,743,242
Investments	13,385,574
Receivables:	
Taxes	3,784,740
Accounts	62,340
Intergovernmental	1,417,852
Interest	114,744
Special Assessments	548,200
Loans	330,000
Prepaid Items	107,306
Restricted Assets:	
Cash and Cash Equivalents with Fiscal Agent	381,357
Capital Assets:	
Capital Assets Not Being Depreciated	4,855,754
Capital Assets Being Depreciated, Net	25,385,077
<b>Total Assets</b>	<b>52,116,186</b>
<b>Liabilities:</b>	
Accounts Payable	459,508
Accrued Wages and Benefits	431,994
Intergovernmental Payable	941,904
Contracts Payable	147,035
Retainage Payable	234,285
Matured Bonds & Interest Payable	166
Deferred Revenue	1,652,272
Accrued Interest Payable	29,275
Noncurrent liabilities:	
Due within one year	445,237
Due in more than one year	10,261,428
<b>Total Liabilities</b>	<b>14,603,104</b>
<b>Net Assets:</b>	
Invested in Capital Assets, Net of Related Debt	20,300,831
Restricted For:	
Capital Projects	11,711,770
Debt Service	809,856
Other Purposes	1,538,613
Unrestricted (Deficit)	3,152,012
<b>Total Net Assets</b>	<b>\$ 37,513,082</b>

See accompanying notes to the basic financial statements



# CITY OF WORTHINGTON, OHIO

## Statement of Activities For the Year Ended December 31, 2005

	Expenses	Program Revenues		Net (Expense)
		Charges for Services and Sales	Operating Grants and Contributions	Revenue and and Changes in Net Assets
				Governmental Activities
<b>Governmental Activities:</b>				
Current:				
Security of Persons and Property	\$ 9,875,327	\$ 1,126,502	\$ 69,585	\$ (8,679,240)
Public Health and Welfare Services	40,692	0	13,766	(26,926)
Leisure Time Activities	3,877,241	2,085,012	0	(1,792,229)
Community Environment	603,486	61,546	0	(541,940)
Basic Utility Services	1,423,095	125,615	0	(1,297,480)
Transportation	2,711,717	0	727,257	(1,984,460)
General Government	4,307,111	274	0	(4,306,837)
Other Expenditures	21,140	0	0	(21,140)
Interest and Fiscal Charges	361,650	0	0	(361,650)
<b>Total Governmental Activities</b>	<u>23,221,459</u>	<u>3,398,949</u>	<u>810,608</u>	<u>(19,011,902)</u>
<b>Totals</b>	<u>\$ 23,221,459</u>	<u>\$ 3,398,949</u>	<u>\$ 810,608</u>	<u>\$ (19,011,902)</u>
<b>General Revenues</b>				
Taxes				16,063,860
Grants and Entitlements not Restricted to Specific				2,259,585
Investment Earnings				380,232
Miscellaneous				332,218
<b>Total General Revenues</b>				<u>19,035,895</u>
Change in Net Assets				23,993
Net Assets Beginning of Year				<u>37,489,089</u>
Net Assets End of Year				<u>\$ 37,513,082</u>

See accompanying notes to the basic financial statements

# CITY OF WORTHINGTON, OHIO

## Balance Sheet Governmental Funds December 31, 2005

	General	Capital Improvement	Other Governmental Funds	Total Governmental Funds
<b>Assets:</b>				
Cash and Cash Equivalents	\$ 75,437	\$ 601,707	\$ 1,066,098	\$ 1,743,242
Investments	1,779,428	9,850,491	1,755,655	13,385,574
Receivables:				
Taxes	3,105,807	403,885	275,048	3,784,740
Accounts	47,483	0	14,857	62,340
Intergovernmental	1,029,438	0	388,414	1,417,852
Interest	107,377	0	7,367	114,744
Special Assessments	0	378,353	169,847	548,200
Loans	0	330,000	0	330,000
Interfund Loans Receivable	0	153,738	0	153,738
Prepaid Items	46,206	50,978	10,122	107,306
Restricted Assets:				
Cash and Cash Equivalents with Fiscal Agent	0	381,191	166	381,357
<b>Total Assets</b>	<b>\$ 6,191,176</b>	<b>\$ 12,150,343</b>	<b>\$ 3,687,574</b>	<b>\$ 22,029,093</b>
<b>Liabilities:</b>				
Accounts Payable	\$ 314,019	\$ 90,453	\$ 55,036	\$ 459,508
Accrued Wages and Benefits Payable	405,260	0	26,734	431,994
Intergovernmental Payable	726,556	44,629	170,719	941,904
Contracts Payable	78,429	66,002	2,604	147,035
Retainage Payable	0	234,285	0	234,285
Matured Bonds and Interest Payable	0	0	166	166
Interfund Loans Payable	0	0	153,738	153,738
Deferred Revenue	2,083,201	378,353	707,084	3,168,638
Compensated Absences Payable	590	0	0	590
<b>Total Liabilities</b>	<b>3,608,055</b>	<b>813,722</b>	<b>1,116,081</b>	<b>5,537,858</b>
<b>Fund Balances:</b>				
Reserved for Encumbrances	132,812	1,233,654	208,035	1,574,501
Reserved for Prepaid Items	46,206	50,978	10,122	107,306
Reserved for Interfund Loans	0	153,738	0	153,738
Reserved for Debt Service	0	0	828,764	828,764
Reserved for Loans Receivable	0	330,000	0	330,000
Reserved for Restricted Assets	0	381,191	0	381,191
Undesignated/Unreserved:				
General Fund	2,404,103	0	0	2,404,103
Special Revenue Funds	0	0	1,149,423	1,149,423
Capital Projects Funds	0	9,187,060	375,149	9,562,209
<b>Total Fund Balances</b>	<b>2,583,121</b>	<b>11,336,621</b>	<b>2,571,493</b>	<b>16,491,235</b>
<b>Total Liabilities and Fund Balances</b>	<b>\$ 6,191,176</b>	<b>\$ 12,150,343</b>	<b>\$ 3,687,574</b>	<b>\$ 22,029,093</b>

See accompanying notes to the basic financial statements

# CITY OF WORTHINGTON, OHIO

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## *Reconciliation Of Total Governmental Fund Balances To Net Assets Of Governmental Activities December 31, 2005*

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**Total Governmental Fund Balances** \$ 16,491,235

*Amounts reported for governmental activities in the  
statement of net assets are different because*

Capital Assets used in governmental activities are not  
resources and therefore are not reported in the funds. 30,240,831

Other long-term assets are not available to pay for current-  
period expenditures and therefore are deferred in the funds. 1,516,366

Long-term liabilities, including bonds payable, are not due  
and payable in the current period and therefore are not  
reported in the funds.

General Obligation Bonds Payable	(9,844,709)
Less Unamortized Deferred Loss on Refunding	645,640
Special Assessment Bonds Payable	(95,291)
Compensated Absences Payable	(1,411,715)
Accrued Interest Payable	(29,275)

(10,735,350)

***Net Assets of Governmental Activities***

**\$ 37,513,082**

See accompanying notes to the basic financial statements

# CITY OF WORTHINGTON, OHIO

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2005

	General	Capital Improvement	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>				
Property Taxes	\$ 1,226,549	\$ 0	\$ 227,855	\$ 1,454,404
Municipal Income Taxes	11,560,507	2,890,127	0	14,450,634
Other Local Taxes	158,530	0	0	158,530
Intergovernmental Revenues	2,279,686	0	734,902	3,014,588
Charges for Services	2,292,181	0	735,663	3,027,844
Licenses, Permits and Fees	159,083	0	0	159,083
Investment Earnings	371,838	0	8,394	380,232
Special Assessments	44,747	77,724	77,538	200,009
Fines and Forfeitures	270,320	0	30,241	300,561
All Other Revenue	174,282	22,843	8,998	206,123
<b>Total Revenue</b>	<b>18,537,723</b>	<b>2,990,694</b>	<b>1,823,591</b>	<b>23,352,008</b>
<b>Expenditures:</b>				
Current:				
Security of Persons and Property	8,546,402	0	495,755	9,042,157
Public Health and Welfare Services	40,692	0	0	40,692
Leisure Time Activities	2,880,492	0	560,829	3,441,321
Community Environment	530,345	0	56,300	586,645
Basic Utility Services	1,350,370	0	72,403	1,422,773
Transportation	1,250,592	0	1,092,847	2,343,439
General Government	4,191,540	40,380	10,125	4,242,045
Capital Outlay	0	2,569,150	0	2,569,150
Debt Service:				
Principal Retirement	0	0	465,000	465,000
Interest and Fiscal Charges	0	60,630	311,060	371,690
<b>Total Expenditures</b>	<b>18,790,433</b>	<b>2,670,160</b>	<b>3,064,319</b>	<b>24,524,912</b>
Excess (Deficiency) of Revenues Over Expenditures	(252,710)	320,534	(1,240,728)	(1,172,904)
<b>Other Financing Sources (Uses):</b>				
Sale of Bonds	0	7,185,000	0	7,185,000
Transfers In	185,100	147,122	970,000	1,302,222
Transfers Out	(447,122)	(670,000)	(185,100)	(1,302,222)
Payment to Refunding Escrow Agent	0	(7,110,640)	0	(7,110,640)
Other Financing Uses	(21,140)	0	0	(21,140)
<b>Total Other Financing Sources (Uses)</b>	<b>(283,162)</b>	<b>(448,518)</b>	<b>784,900</b>	<b>53,220</b>
Net Change in Fund Balances	(535,872)	(127,984)	(455,828)	(1,119,684)
<b>Fund Balances at Beginning of Year</b>	<b>3,118,993</b>	<b>11,464,605</b>	<b>3,027,321</b>	<b>17,610,919</b>
<b>Fund Balances End of Year</b>	<b>\$ 2,583,121</b>	<b>\$ 11,336,621</b>	<b>\$ 2,571,493</b>	<b>\$ 16,491,235</b>

See accompanying notes to the basic financial statements

# CITY OF WORTHINGTON, OHIO

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## ***Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For The Year Ended December 31, 2005***

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**Net Change in Fund Balances - Total Governmental Funds** \$(1,119,684)

***Amounts reported for governmental activities in the statement of activities are different because***

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period.

Capital Outlay	2,187,251	
Depreciation Expense	<u>(1,263,683)</u>	923,568

The net effect of various miscellaneous transactions involving capital assets (i.e. disposals and donations) is to increase net assets.

The statement of activities reports losses arising from the disposal of capital assets. Conversely, the governmental funds do not report any loss on the disposal of capital assets.	(14,257)
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Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	(106,556)
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The issuance of long-term debt provides current financial resources to governmental funds, but has no effect on net assets.

Refunding General Obligation Bonds Issued	(7,185,000)
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Repayment of bond and loan principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.

General Obligation Bond Principal Payment	399,854	
Payments to Escrow Agent	7,110,640	
Special Assessment Bond Principal Payment	<u>65,146</u>	7,575,640

In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	10,040
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Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Compensated Absences	<u>(59,758)</u>
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<b><i>Change in Net Assets of Governmental Activities</i></b>	<b><u><u>\$ 23,993</u></u></b>
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See accompanying notes to the basic financial statements

# CITY OF WORTHINGTON, OHIO

## Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2005

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>				
Property Taxes	\$ 1,236,530	\$ 1,246,593	\$ 1,226,549	\$ (20,044)
Municipal Income Taxes	12,610,000	12,610,000	11,583,829	(1,026,171)
Other Local Taxes	160,000	160,000	159,327	(673)
Intergovernmental Revenue	994,730	995,070	2,227,896	1,232,826
Charges for Services	2,119,413	2,119,413	2,292,181	172,768
Licenses, Permits and Fees	194,000	194,000	157,630	(36,370)
Investment Earnings	500,000	500,000	403,734	(96,266)
Special Assessments	90,000	90,000	67,701	(22,299)
Fines and Forfeitures	250,000	250,000	269,971	19,971
All Other Revenues	130,995	130,995	174,282	43,287
Total Revenues	<u>18,285,668</u>	<u>18,296,071</u>	<u>18,563,100</u>	<u>267,029</u>
<b>Expenditures:</b>				
Current:				
Security of Persons and Property	8,490,992	8,602,013	8,590,998	11,015
Public Health and Welfare Services	66,493	71,993	44,702	27,291
Leisure Time Activities	3,045,979	3,052,227	2,918,648	133,579
Community Environment	561,296	561,296	549,820	11,476
Basic Utility Services	1,370,382	1,450,201	1,441,204	8,997
Transportation	1,289,163	1,361,480	1,311,953	49,527
General Government	4,328,756	4,487,727	4,230,147	257,580
Total Expenditures	<u>19,153,061</u>	<u>19,586,937</u>	<u>19,087,472</u>	<u>499,465</u>
Excess (Deficiency) of Revenues Over (Under) Expenditures	(867,393)	(1,290,866)	(524,372)	766,494
<b>Other Financing Sources (Uses):</b>				
Transfers In	20,000	20,000	185,100	165,100
Transfers Out	(300,000)	(447,122)	(447,122)	0
Other Financing Uses	(25,000)	(24,488)	(24,361)	127
Total Other Financing Sources (Uses):	<u>(305,000)</u>	<u>(451,610)</u>	<u>(286,383)</u>	<u>165,227</u>
Net Change in Fund Balance	(1,172,393)	(1,742,476)	(810,755)	931,721
Fund Balance at Beginning of Year	1,753,204	1,753,204	1,753,204	0
Prior Year Encumbrances	489,544	489,544	489,544	0
Fund Balance at End of Year	<u>\$ 1,070,355</u>	<u>\$ 500,272</u>	<u>\$ 1,431,993</u>	<u>\$ 931,721</u>

See accompanying notes to the basic financial statements

# ***CITY OF WORTHINGTON, OHIO***

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## ***Statement of Assets and Liabilities Fiduciary Fund December 31, 2005***

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	<u>Agency</u>
<b>Assets:</b>	
Cash and Cash Equivalents	\$ 55,864
Restricted Assets:	
Cash and Cash Equivalents with Fiscal Agent	<u>24,802</u>
<b>Total Assets</b>	<u>80,666</u>
<b>Liabilities:</b>	
Intergovernmental Payable	19,508
Due to Others	<u>61,158</u>
<b>Total Liabilities</b>	<u>\$ 80,666</u>

See accompanying notes to the basic financial statements

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Worthington (“the City”) is a charter municipal corporation operating under the laws of the State of Ohio. A charter was first adopted in November, 1956, before the Village of Worthington became a City. The City was incorporated on November 8, 1960.

The municipal government provided by the charter is known as a Council-Manager form of government. Legislative power is vested in a seven-member council, each elected to four-year terms. The Council appoints the Mayor and the City Manager. The City Manager is the chief executive officer and the head of the administrative agencies of the City. The City Manager appoints all department heads and employees, except as otherwise provided in the charter.

#### **A. Reporting Entity**

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading. The primary government consists of all funds and departments that are not legally separate from the City. The City provides various services including police protection, fire protection, parks and recreation (including the community center), planning, zoning, street maintenance and repair, community development, public health and welfare, and refuse collection. These activities comprise the primary governmental unit of the City and are directly responsible to Council and the City Manager. Therefore, they are included in the reporting entity.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves their budget, the issuance of their debt or the levying of their taxes. The City does not have any component units included in its reporting entity.

The City of Worthington Mayor's Court has been included in the City's financial statements as an agency fund. The Mayor is an appointed City official who has a fiduciary responsibility for the collection and distribution of court fees and fines.



# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **A. Reporting Entity** (Continued)

The City is a member of the Central Ohio Health Care Consortium, (the "Pool") a risk sharing self-insurance pool which provides health insurance to the City. The Pool, which commenced business on January 1, 1992, has nine members consisting of various cities, villages, and townships. The members have entered into an irrevocable agreement to remain a member of the Pool for a minimum of three years. The Consortium established a new Pool, effective January 1, 1995, to continue its self-insurance program. The new Pool retained the major attributes of the original Pool. The Consortium transferred an amount from the original Pool Trust account to the new Pool Trust account in 1995, which was equal to a total of each member's average monthly contribution. The Consortium elected to distribute excess contributions from the original Pool to its participating members. The Pool is governed by a Board of Directors consisting of one director appointed by each member. The Board elects a chairman, a vice chairman and a secretary. The Board is responsible for its own financial matters, and the Pool maintains its own books of account. Budgeting and financing of the Pool is subject to the approval of the Board. The City has no explicit and measurable equity interest in the Pool. The City recently completed its fourth three-year term on December 31, 2003. The City has committed to a fifth three-year term that began on January 1, 2004. The City has no ongoing financial responsibility other than the three-year minimum membership. See Note 10.

#### **B. Basis of Presentation - Fund Accounting**

The City uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain City functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

For financial statement presentation purposes, the various funds of the City are grouped into the following generic fund types under the broad fund categories of governmental and fiduciary.

#### ***Governmental Fund Types***

Governmental funds are those through which most governmental functions typically are financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following are the City's major governmental funds:

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **B. Basis of Presentation - Fund Accounting (Continued)**

General Fund - This fund is the operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the Charter of the City.

Capital Improvement Fund - This fund is used to account for financial resources to be used for the acquisition of capital assets and the construction of major capital facilities.

#### ***Fiduciary Funds***

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Fiduciary funds are used to account for assets the City holds in a trustee capacity or as an agent for individuals, private organizations, other governments, and other funds. The City's only fiduciary funds are agency funds. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations.

#### **C. Basis of Presentation – Financial Statements**

Government-wide Financial Statements – The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statements are prepared using the economic resources measurement focus. The governmental fund financial statements include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the City.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **C. Basis of Presentation – Financial Statements (Continued)**

**Fund Financial Statements** – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

#### **D. Basis of Accounting**

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses in the accounts and reported in the financial statements, and relates to the timing of the measurements made. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds and agency funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the City is 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis.

Revenues considered susceptible to accrual at year end include income taxes withheld by employers, interest on investments and other local taxes (including hotel/motel tax and estate taxes). Other revenues, including licenses, permits, certain charges for services, fines and forfeitures, income taxes other than that withheld by employers and miscellaneous revenues, are recorded as revenues when received in cash because generally these revenues are not measurable until actually received.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **D. Basis of Accounting (Continued)**

Special assessment installments and related accrued interest, which are measurable but not available at December 31, 2005 are recorded as deferred revenue.

Property taxes measurable as of December 31, 2005, but which are not intended to finance 2005 operations and delinquent property taxes, whose availability is indeterminate, are recorded as deferred revenue as further described in Note 3.

#### **E. Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than the agency funds, are legally required to be budgeted and appropriated. The City did not adopt a budget for the Subdivision Trust Special Revenue Fund because it is classified as an agency fund for cash reporting. This fund was classified as a special revenue fund for GAAP reporting. The legal level of budgetary control is at the object level (personal services and other expenditures) within each department. Budgetary modifications may only be made by resolution of the City Council.

##### **1. Tax Budget**

Prior to July 20 of each year, the City must submit to the County Budget Commission a Council-adopted operating budget of the City for the year commencing the following January 1. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates.

##### **2. Estimated Resources**

Prior to October 1, the City accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the estimated fund balance and the projected revenues of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation ordinance. On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31 of the preceding year. The certificate may be further amended during the year if the fiscal officer determines that the revenue collected is greater or less than the current estimates. The amounts reported on the budgetary statements reflect the amounts in the final amended certificate issued during 2005.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Budgetary Process** (Continued)

##### **3. Appropriations**

A temporary appropriation measure to control expenditures may be passed on or about January 1 of each year for the period from January 1 to March 31. The annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. Appropriations may not exceed current estimated resources, as certified in the Official Amended Certificate of Estimated Resources. Supplemental appropriations may be adopted during the year only by an ordinance of Council. During the year, several supplemental appropriation measures were passed. The budget figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual" represent the final appropriation amounts, including all amendments and modifications.

##### **4. Encumbrances**

As part of formal budgetary control, purchase orders, contracts and other commitments for expenditures are encumbered and recorded as the equivalent of expenditures (budget basis) in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. However, on the GAAP basis of accounting, encumbrances do not constitute expenditures or liabilities and are reported as reservations of fund balances for governmental funds in the accompanying basic financial statements.

##### **5. Lapsing of Appropriations**

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding calendar year and need not be reappropriated.

##### **6. Budgetary Basis of Accounting**

While reporting financial position and results of operation on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The "Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual" are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- a. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **E. Budgetary Process** (Continued)

##### **6. Budgetary Basis of Accounting** (Continued)

- b. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- c. Outstanding year end encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance for governmental fund types (GAAP basis). On a budgetary basis expenditures against carryover encumbrances are excluded. Expenditures are increased on the GAAP basis for these amounts.
- d. Proceeds from and principal payments on short-term note obligations are reported on the operating statement (budget basis) rather than as balance sheet transactions (GAAP basis).
- e. State statute requires short-term note debt to be repaid from the debt service fund (budget basis) as opposed to the fund that received the proceeds (GAAP basis). Debt service fund resources used to pay both principal and interest have been allocated accordingly.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the "Statement of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual" for the General Fund:

	<u>Net Change in Fund Balance</u>
	<u>General Fund</u>
GAAP Basis (as reported)	(\$535,872)
Increase (Decrease):	
Accrued Revenues at December 31, 2005 received during 2006	(2,204,175)
Accrued Revenues at December 31, 2004 received during 2005	2,229,552
Accrued Expenditures at December 31, 2005 paid during 2006	1,524,854
Accrued Expenditures at December 31, 2004 paid during 2005	(1,397,520)
2004 Prepays for 2005	44,213
2005 Prepays for 2006	(46,206)
Outstanding Encumbrances	(425,601)
Budget Basis	<u>(\$810,755)</u>

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **F. Cash and Cash Equivalents**

Cash and cash equivalents include amounts in demand deposits. The City pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintained its own cash and investment account. See Note 2, "Cash, Cash Equivalents and Investments."

#### **G. Investments**

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. The City allocates interest among certain funds based upon the fund's cash balance at the date of investment. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools," the City records all its investments at fair value except for nonparticipating investment contracts (repurchase agreements and certificates of deposit) which are reported at cost. See Note 2, "Cash, Cash Equivalents and Investments."

The City has invested funds in the STAR Ohio during 2005. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2005.

#### **H. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond December 31, 2005, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure is reported in the year in which services are consumed.

#### **I. Capital Assets and Depreciation**

Capital assets are defined by the City as assets with an initial, individual cost of more than \$2,500.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **I. Capital Assets and Depreciation** (Continued)

##### **1. Property, Plant and Equipment - Governmental Activities**

Governmental activities capital assets are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost. The capital asset values were initially determined at December 31, 1990, assigning original acquisition costs when such information was available. In cases where information supporting original costs was not available, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition. Donated capital assets are capitalized at fair market value on the date donated. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized. These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Assets, but they are not reported in the Fund Financial Statements.

##### **2. Depreciation**

All capital assets are depreciated, excluding land. Depreciation has been provided using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Lives (in years)</u>
Land Improvements	30
Buildings	20 - 50
Infrastructure	15 - 40
Equipment and Furniture	5 - 20
Vehicles	3 - 15

#### **J. Long-Term Obligations**

Long-term liabilities are being repaid from the following funds:

<u>Obligation</u>	<u>Fund</u>
General Obligation Bonds	General Obligation Bond Retirement Fund
Special Assessment Bonds	Special Assessment Bond Retirement Fund
Compensated Absences	General Fund



# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **K. Compensated Absences**

The City accrues a liability for compensated absences in accordance with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 16, "Accounting for Compensated Absences." Vacation benefits and compensatory time are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate employees for the benefits through time off or some other means. Sick leave benefits are accrued using the termination method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The amount is based on accumulated sick leave and employees' wage rates at year end, taking into consideration any limits specified in the City's termination policy.

City employees earn vacation leave at varying rates depending upon the length of service. City employees can earn compensatory time for any work in excess of their normal hours of work per day in lieu of overtime pay. Employees earn compensatory time at the rate of one and one-half times for overtime hours worked.

City employees earn sick leave at the rate of ten hours per month. Sick leave may be accumulated and carried forward from year to year without limit. An employee who is to be separated from City service through retirement, layoff, or resignation in good standing after completion of fifteen years continuous service with the City of Worthington and has accumulated more than 232 hours of sick leave, is eligible to be paid for thirty of the total accrued hours up to a maximum of 640 hours paid.

For governmental funds, that portion of unpaid compensated absences that is expected to be paid using expendable available financial resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." In the government wide statement of net assets, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account.

#### **L. Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction of improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **M. Pensions**

The provision for pension costs is recorded when the related payroll is accrued and the obligation is incurred.

#### **N. Intergovernmental Revenues**

In governmental funds, intergovernmental revenues, such as grants awarded on a non-reimbursement basis, and shared revenues are recorded as intergovernmental receivables and revenues when measurable and available. Reimbursable grants are recorded as intergovernmental receivables and revenues when the related expenditures are made.

#### **O. Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

#### **P. Interfund Assets/Liabilities**

Receivables and payables arising between funds for goods provided or services rendered are classified as "Due From/To Other Funds" on the balance sheet. The City had no "Due From/Other Funds" at December 31, 2005. Short-term interfund loans are classified as "Interfund Receivables/Payables," while long-term interfund loans are classified as "Interfund Loan Receivable/Payable."

#### **Q. Restricted Assets**

Cash with fiscal agent is classified as restricted assets on the balance sheet because these funds are being held for specified purposes.

#### **R. Reservations of Fund Balance**

Reserves indicate that a portion of fund balance is not available for expenditure or is legally segregated for a specific future use. Fund balances are reserved for prepaid items, loans receivable, debt service, restricted assets and encumbered amounts that have not been accrued at year end.

#### **S. Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS**

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments. The City has a formal adopted investment policy, with the main objective being the preservation of capital and the protection of investment principal.

Statutes require the classification of funds held by the City into three categories. Category 1 consists of “active” funds - those funds required to be kept in a “cash” or “near cash” status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of “inactive” funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 consists of “interim” funds - those funds which are not needed for immediate use but, which will be needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

#### **A. Deposits**

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned. Protection of City cash and deposits is provided by the federal deposit insurance corporation as well as qualified securities pledged by the institution holding the assets. Ohio Law requires that deposits be placed in eligible banks or savings and loan associations located in Ohio. Any public depository in which the City places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by the Federal Deposit Insurance Corporation (FDIC). The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state, or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

At year end the carrying amount of the City's deposits was \$7,762,124 and the bank balance was \$7,760,624. Federal depository insurance covered \$500,000 of the bank balance and \$7,260,624 was uninsured. Of the remaining uninsured bank balance, the City was exposed to custodial risk as follows:

	<u>Balance</u>
Uninsured and collateralized with securities held by the pledging institution's trust department not in the District's name	<u>\$7,260,624</u>
Total Balance	<u><u>\$7,260,624</u></u>

# CITY OF WORTHINGTON, OHIO

## Notes to the Basic Financial Statements For the Year Ended December 31, 2005

### NOTE 2 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

#### B. Investments

The City's investments at June 30, 2005 were as follows:

	Fair Value	Credit Rating	Investment Maturities (in Years)	
			less than 1	1-3
STAR Ohio	\$1,065,169	AAAm <sup>1</sup>	\$1,065,169	\$0
FNMA	2,774,350	Aaa <sup>1</sup> / AAA <sup>2</sup>	1,722,733 a	1,051,618 a
FHLB	495,155	Aaa <sup>1</sup> / AAA <sup>2</sup>	0	495,155 a
FHLMC	3,494,041	Aaa <sup>1</sup> / AAA <sup>2</sup>	2,900,563 a	593,478 a
Total Investments	<u>\$7,828,715</u>		<u>\$5,688,464</u>	<u>\$2,140,251</u>

<sup>1</sup> Standard & Poor's

<sup>2</sup> Moody's Investor Service

<sup>a</sup> Call Options – January 14, 16, 26, 28, 30, 2006; February 10, 11, 2006; March 22, 2006; May 13, 2006; June 7, 2006; and July 26, 2006.

*Interest Rate Risk* – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date.

*Concentration of Credit Risk* – The City limits the amount the City may invest in one issuer to 30% of the City's investable funds. Of the City's total investments, 35.4% are FNMA, 6.3% are FHLB, and 44.6% are FHLMC.

#### C. Reconciliation of Cash, Cash Equivalents and Investments

The classification of cash, cash equivalents and investments on the financial statements is based on criteria set forth in GASB Statement No. 9. Certificates of deposit with an original maturity of three months or less are treated as cash equivalents. The classification of cash and cash equivalents (deposits) for purposes of this note are based on criteria set forth in GASB Statement No. 3.

	Cash and Cash Equivalents	Investments
Per Financial Statements	\$2,205,265	\$13,385,574
Certificates of Deposit (with maturities of more than 3 months)	6,622,028	(6,622,028)
STAR Ohio	(1,065,169)	1,065,169
Per GASB Statement No. 3	<u>\$7,762,124</u>	<u>\$7,828,715</u>

\* Includes Cash with Fiscal Agent less funds on deposit with the Franklin County Treasurer of \$381,191.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 3 - TAXES**

#### **A. Property Taxes**

Property taxes include amounts levied against all real, public utility and tangible personal property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be reevaluated every six years and equalization adjustments made in the third year following the reappraisal. The last revaluation was completed in 2005. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20.

Taxes collected on tangible personal property (other than public utility) in one calendar year are levied in the prior calendar year on assessed values listed on December 31 of the prior year, and at tax rates determined in the preceding year. Tangible personal property used in business (except for public utilities) is currently assessed for ad valorem taxation purposes at 25 percent of its true value. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the year preceding the tax collection year, the lien date. Certain public utility tangible personal property currently is assessed at 88 percent of its true value; public utility real property is assessed at 35 percent of true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing Cities in the County, including the City of Worthington. The County Auditor periodically remits to the City its portion of the taxes collected. The full tax rate for all City operations for the year ended December 31, 2005, was \$3.00 per \$1,000 of assessed value. Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the City's share is .30% (3.00 mills) of assessed value. The assessed values of real and tangible personal property upon which 2005 property tax receipts were based are as follows:

<u>Category</u>	<u>Amount</u>
Real Property Tax	
Residential	\$352,656,800
Commercial	110,500,060
Industrial	24,412,850
Public Utility Real	59,840
Tangible Personal Property	42,810,652
Public Utility Tangible Personal	14,753,430
Total Assessed Valuation	<u>\$545,193,632</u>

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 3 – TAXES (Continued)**

#### **A. Property Taxes (Continued)**

Property taxes receivable represent real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2005. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31, nor are they intended to finance 2005 operations. The receivable is therefore offset by a credit to deferred revenue.

#### **B. Income Tax**

The City levies and collects an income tax of 2.0 percent on all income earned within the City. In addition, the residents of the City are required to pay income tax on income earned outside of the City; however, the City allows a credit for income taxes paid to another municipality up to 100 percent of the City's current tax rate.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City monthly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

The City entered into an agreement with the Regional Income Tax Agency (R.I.T.A.) for the administration and collection of all City income tax effective July 1, 2002. Collections are distributed twice per month to the City less a 3.0% collection fee. An annual reconciliation is performed each year to determine each community's proportionate share of the collection expense and an adjustment is made at the time of the fixed 3.0% collection fee.

### **NOTE 4 - RECEIVABLES**

Receivables at December 31, 2005, consisted of taxes, intergovernmental receivables arising from shared revenues, special assessments, interest, and utility accounts. The City also has loans receivable at December 31, 2005 in the amount of \$330,000. This is a result of a loan in the amount of \$600,000 given to Swim Inc. by the City for renovations to the swimming facilities. The loan is to be repaid over a twenty-year period at \$30,000 per year with no interest charges.

**CITY OF WORTHINGTON, OHIO**

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**Notes to the Basic Financial Statements  
For the Year Ended December 31, 2005**

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**NOTE 5 - TRANSFERS**

Following is a summary of transfers in and out for all funds for 2005:

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$185,100	\$447,122
Capital Improvement Fund	147,122	670,000
Nonmajor Governmental Funds:		
Police Pension Fund	300,000	0
General Obligation Bond Retirement Fund	670,000	0
P&R Revolving Fund	0	185,100
Total Nonmajor Governmental Funds	<u>970,000</u>	<u>185,100</u>
Total All Funds	<u>\$1,302,222</u>	<u>\$1,302,222</u>

**NOTE 6 - INTERFUND RECEIVABLES/PAYABLES**

Individual interfund receivable and payable balances at December 31, 2005, were as follows:

	<u>Interfund Loan Receivables</u>	<u>Interfund Loan Payables</u>
S.A. Bond Retirement Fund	\$0	\$153,738
Capital Improvement Fund	153,738	0
Totals	<u>\$153,738</u>	<u>\$153,738</u>

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# CITY OF WORTHINGTON, OHIO

## Notes to the Basic Financial Statements For the Year Ended December 31, 2005

### NOTE 7 - CAPITAL ASSETS

Summary by category of changes in governmental activities capital assets at December 31, 2005:

**Historical Cost:**

Class	December 31, 2004	Additions	Deletions	December 31, 2005
<b>Capital assets not being depreciated:</b>				
Land	\$4,855,754	\$0	\$0	\$4,855,754
<b>Capital assets being depreciated:</b>				
Land Improvements	164,786	0	0	164,786
Buildings	19,524,281	0	0	19,524,281
Infrastructure	3,369,627	1,181,650	0	4,551,277
Equipment and Furniture	7,044,091	704,244	(5,812)	7,742,523
Vehicles	3,154,056	301,357	(222,423)	3,232,990
Total Cost	<u>\$38,112,595</u>	<u>\$2,187,251</u>	<u>(\$228,235)</u>	<u>\$40,071,611</u>

**Accumulated Depreciation:**

Class	December 31, 2004	Additions	Deletions	December 31, 2005
Land Improvements	(\$137,322)	(\$5,493)	\$0	(\$142,815)
Buildings	(3,287,568)	(403,048)	0	(3,690,616)
Infrastructure	(127,566)	(202,505)	0	(330,071)
Equipment and Furniture	(3,513,088)	(410,707)	0	(3,923,795)
Vehicles	(1,715,531)	(241,930)	213,978	(1,743,483)
Total Depreciation	<u>(\$8,781,075)</u>	<u>(\$1,263,683) *</u>	<u>\$213,978</u>	<u>(\$9,830,780)</u>
<b>Net Value:</b>	<u>\$29,331,520</u>			<u>\$30,240,831</u>

\* Depreciation expenses were charged to governmental functions as follows:

Security of Persons and Property	\$397,930
Leisure Time Activities	431,224
Community Environment	15,482
Transportation	352,789
General Government	66,258
Total Depreciation Expense	<u>\$1,263,683</u>

Under GASB Statement No. 34, the City has elected to “phase in” the retroactive reporting of infrastructure assets. The City plans to retroactively report infrastructure capital assets in the 2006 basic financial statements. Only infrastructure capital assets acquired or constructed since 2003 are reflected in the basic financial statements for the fiscal year ended December 31, 2005.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 8 - DEFINED BENEFIT PENSION PLANS**

All of the City's full-time employees participate in one of two separate retirement systems which are cost-sharing multiple employer defined benefit pension plans.

#### **A. Ohio Public Employees Retirement System (the "Ohio PERS")**

The following information was provided by the Ohio PERS to assist the City in complying with GASB Statement No. 27, "Accounting for Pensions by State and Local Government Employers."

All employees of the City, except full-time uniformed police officers and full-time firefighters, participate in one of the three pension plans administered by the Ohio PERS: the Traditional Pension Plan (TP), the Member-Directed Plan (MD), and the Combined Plan (CO). The TP Plan is a cost-sharing multiple employer defined benefit pension plan. The MD Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the MD Plan members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings thereon. The CO Plan is a cost-sharing multiple-employer defined benefit pension plan. Under the CO Plan employer contributions are invested by the retirement system to provide a formula retirement benefit similar in nature to the TP Plan. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the MD Plan.

The Ohio PERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the TP Plan and CO Plan. Members of the MD Plan do not qualify for ancillary benefits. Chapter 145 of the Ohio Revised Code provides statutory authority to establish and amend benefits. The Ohio Public Employees Retirement System issues a stand-alone financial report that includes financial statements and required supplementary information for the Ohio PERS. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6705 or 1-800-222-7377.

The Ohio Revised Code provides statutory authority for employee and employer contributions. For 2005, employee and employer contribution rates were consistent across all three plans (TP, MD and CO). The employee contribution rate is 8.5%. The 2005 employer contribution rate for local government employer units was 13.55%, of covered payroll, 9.55% to fund the pension and 4.0% to fund health care. The contribution requirements of plan members and the City are established and may be amended by the Public Employees Retirement Board. The City's contributions to the Ohio PERS for the years ending December 31, 2005, 2004, and 2003 were \$799,950, \$771,215 and \$751,184, respectively, which were equal to the required contributions for each year.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 8 – DEFINED BENEFIT PENSION PLANS (Continued)**

#### **A. Ohio Public Employees Retirement System (the “Ohio PERS”)** (Continued)

The Ohio PERS provides postemployment health care benefits to age and service retirants with ten or more years of qualifying Ohio service credit and to primary survivor recipients of such retirants. Health care coverage for disability recipients is also available. The health care coverage provided by the Ohio PERS is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to the Ohio PERS is set aside for the funding of post retirement health care. The Ohio Revised Code provides statutory authority requiring public employers to fund postemployment health care through their contributions to the Ohio PERS. The portion of the 2005 employer contribution rate (identified above) that was used to fund health care for the year 2005 was 4.0% of covered payroll which amounted to \$236,147.

The significant actuarial assumptions and calculations relating to postemployment health care benefits were based on the Ohio Public Employees Retirement System's latest actuarial review performed as of December 31, 2004. An entry age normal actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted annually to reflect 25% of unrealized market appreciation or depreciation on investment assets. The investment assumption rate for 2004 was 8.0%. An annual increase of 4.0% compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases, over and above the 4.0% base increase, were assumed to range from 0.5% to 6.3%. Health care costs were assumed to increase 1.0-6.0% for the next eight years, and 4% annually thereafter.

Benefits are advanced-funded on an actuarially determined basis. The number of active contributing participants was 376,109. The actuarial value of the Ohio PERS net assets available for OPEB at December 31, 2004 is \$10.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability, based on the actuarial cost method used, were \$29.5 billion and \$18.7 billion, respectively.

#### **B. Ohio Police and Fire Pension Fund (the “OP&F Fund”)**

All City full-time police officers and full-time firefighters participate in the OP&F Fund, a cost-sharing multiple-employer defined benefit pension plan. The OP&F Fund provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries. Contribution requirements and benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. The Ohio Police and Fire Pension Fund issues a stand-alone financial report that includes financial statements and required supplementary information for the OP&F Fund. Interested parties may obtain a copy by making a written request to 140 East Town Street, Columbus, Ohio 43215-5164 or by calling (614) 228-2975.

## ***CITY OF WORTHINGTON, OHIO***

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### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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#### **NOTE 8 – DEFINED BENEFIT PENSION PLANS (Continued)**

##### **B. Ohio Police and Fire Pension Fund (the “OP&F Fund”) (Continued)**

Plan members are required to contribute 10.0% of their annual covered salary, while employers are required to contribute 19.5% and 24.0% respectively for police officers and firefighters. The City's contributions to the OP&F Fund for the years ending December 31, 2005, 2004, and 2003 were \$468,668, \$434,395 and \$438,253 for police and \$628,186, \$612,191 and \$574,901 for firefighters, respectively, which were equal to the required contributions for each year.

The OP&F Fund provides postemployment health care coverage to any person who received or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school on a full-time or two-thirds basis. The health care coverage provided by the OP&F Fund is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12. The Ohio Revised Code provides that health care costs paid from the funds of the OP&F Fund shall be included in the employer's contribution rate. The Ohio Revised Code also provides statutory authority allowing the Fund's Board of Trustees to provide postemployment health care coverage to all eligible individuals from the employer's contributions to the OP&F Fund.

The portion of the 2005 covered payroll that was used to fund postemployment health care benefits was \$186,265 representing 7.75% of covered payroll for police and \$202,852 representing 7.75% of covered payroll for fire. Health care funding and accounting was on a pay-as-you-go basis. In addition, since July 1, 1992 most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions. As of December 31, 2004, the date of the last actuarial evaluation available, the number of participants eligible to receive health care benefits was 13,812 for police and 10,528 for firefighters. The OP&F Fund does not provide separate data on the funded status and funding progress of postemployment health care benefits. The Fund's total health care expenses for the year ended December 31, 2004 were \$102,173,796, which was net of member contributions of \$55,665,341.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 9 - COMPENSATED ABSENCES**

City employees earn sick leave at the rate of ten hours per month. Sick leave may be accumulated and carried forward from year to year without limit. An employee who is to be separated from City service through retirement, layoff, or resignation in good standing after completion of fifteen years continuous service with the City of Worthington and has accumulated more than 232 hours of sick leave, is eligible to be paid for thirty percent of the total accrued hours up to a maximum of 640 hours paid.

City employees earn vacation leave at varying rates depending upon the length of service. City employees can earn compensatory time for any work in excess of their normal hours of work per day in lieu of overtime pay. Employees earn compensatory time at the rate of one and one-half times for overtime hours worked.

At December 31, 2005, the total liability for accumulated unpaid compensated absences reported as long-term obligations of the City was as follows:

	<u>Hours</u>	<u>Amount</u>
Sick Leave	28,111	\$711,765
Vacation / Compensatory Time	<u>27,644</u>	<u>699,950</u>
Total	<u>55,755</u>	<u>\$1,411,715</u>

### **NOTE 10 - RISK MANAGEMENT**

#### **A. Insurance**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2005, the City contracted with various insurance agencies for various insurance, which includes the following types of insurance, amount of coverage and the amount of deductible:

<u>Type of Coverage</u>	<u>Coverage</u>	<u>Deductible</u>
General Liability	\$2,000,000	\$5,000
Automobile	1,000,000	500/500
Property	33,689,349	5,000
Boiler and Machinery	2,500,000	5,000
Crime	100,000	1,000
Public Officials	5,000,000	10,000
Law Enforcement	1,000,000	10,000
Umbrella	4,000,000	10,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance from the prior year.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

## ***CITY OF WORTHINGTON, OHIO***

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### ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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#### **NOTE 10 - RISK MANAGEMENT (Continued)**

##### **B. Health Care Benefits**

The City participates in the Central Ohio Health Care Consortium, a risk-sharing pool, which provides employee health care benefits for all full-time employees who wish to participate in the plan. The pool consists of nine political subdivisions who pool risk for basic hospital, surgical and prescription drug coverage. The Pool is governed by a Board of Directors consisting of one director appointed by each member. The Board elects a chairman, a vice-chairman and a secretary. The Board is responsible for its own financial matters and the Pool maintains its own books of account. Budgeting and financing of the Pool is subject to the approval of the Board.

The City pays monthly contributions to the Pool, which are used to purchase excess loss insurance for the Pool, pay current claims and related claim settlement expenses and to establish and maintain sufficient reserves. The monthly contribution is determined for each member in accordance with the number of covered officers and employees, and the prior loss experience of the respective member group. The members' contributions represent 115 percent of the expected costs of the Pool, which will allow the Pool to establish excess reserves for future operations. The funds are maintained in a bank trust account established for the sole purpose and benefit of the Pool's operations.

The Pool has entered into an agreement for individual and aggregate excess loss coverage with a commercial insurance carrier. The individual excess loss coverage has been structured to indemnify the Pool for medical claims paid to an individual in excess of \$175,000, with an individual lifetime maximum of \$2,000,000. The aggregate excess loss coverage has been structured to indemnify the Pool for aggregate claims paid in excess of \$8,890,958, to a maximum of \$1,000,000 annually. In the event that the losses of the consortium in any year exceeds amounts paid to the Pool, together with all stop-loss, reinsurance and other coverage then in effect, then the payment of all uncovered losses shall revert to and be the sole obligation of the political subdivision against which the claim was made. No such loss has occurred in the past three years.

The City currently has no specified percentage share of the Pool. The only time at which a percentage share would be calculated occurs if the Pool votes to terminate. After a vote to terminate the Pool, the Board would wind-up the Pool's business as quickly as practicable, but in any event would complete this process no later than twelve months after the termination date. During such period, the Pool would continue to pay all claims and expenses until the Pool's funds are exhausted. After payment of all claims and expenses, or upon the termination of the aforesaid twelve month period, any remaining surplus funds held by the Pool would be paid to the members of the Pools who are members as of the termination date. The Board would determine the manner in which such surplus funds would be distributed, and would consider the percentage relationship which each member's contributions to the Pool for the prior three calendar years of the Pool bore to all members' contributions to the Pool for that same period. The City's payment for health insurance coverage to the Central Ohio Health Care Consortium in 2005 was \$1,709,207.

# ***CITY OF WORTHINGTON, OHIO***

## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

### **NOTE 11 - LONG-TERM OBLIGATIONS**

Detail of the changes in the bonds and compensated absences of the City for the year ended December 31, 2005, were as follows:

	Balance December 31, 2004	Issued	(Retired)	Balance December 31, 2005	Amount Due Within One Year
<b>Governmental Activities:</b>					
General Obligation Bonds:					
1987 7.375% Huntley Road	\$74,564	\$0	(\$24,855)	\$49,709	\$24,855
2001 4.921% Various Purpose	9,450,000	0	(6,840,000)	2,610,000	395,000
2005 3.890% Various Purpose Refunding	0	7,185,000	0	7,185,000	0
2005 Deferred Loss on Refunding	0	(645,640)	0	(645,640)	(40,353)
Total General Obligation Bonds	<u>9,524,564</u>	<u>6,539,360</u>	<u>(6,864,855)</u>	<u>9,199,069</u>	<u>379,502</u>
Special Assessment Bonds:					
1986 7.375% East Wilson Bridge Road	70,000	0	(35,000)	35,000	35,000
1987 7.375% Huntley Road	90,436	0	(30,145)	60,291	30,145
Total Special Assessment Bonds with Governmental Commitment	<u>160,436</u>	<u>0</u>	<u>(65,145)</u>	<u>95,291</u>	<u>65,145</u>
Compensated Absences	<u>1,351,957</u>	<u>87,750</u>	<u>(27,402)</u>	<u>1,412,305</u>	<u>590</u>
Total General Long-Term Debt and Other Long-Term Obligations	<u>\$11,036,957</u>	<u>\$6,627,110</u>	<u>(\$6,957,402)</u>	<u>\$10,706,665</u>	<u>\$445,237</u>

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities and the refinancing of bond anticipation notes. General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment. All general obligation bond issues will be paid through the General Obligation Debt Retirement Fund.

The principal amount of the City's special assessment debt outstanding at December 31, 2005 \$95,291, is general obligation debt (backed by the full faith and credit of the City) that is being retired with the proceeds from special assessments levied against benefited property owners. The City is obligated to repay the debt irrespective of the amount of special assessments collected from property owners. Delinquent special assessments at year-end were \$1,741.

# ***CITY OF WORTHINGTON, OHIO***

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 11 - LONG-TERM OBLIGATIONS (Continued)**

#### **A. Principal and Interest Requirements**

A summary of the City's future long-term debt funding requirements, including principal and interest payments as of December 31, 2005, follows:

Years	<u>General Obligation Bonds</u>		<u>Special Assessment Bonds</u>		Totals
	Principal	Interest	Principal	Interest	
2006	\$419,855	\$396,715	\$65,145	\$7,028	\$888,743
2007	444,854	372,873	30,146	2,223	850,096
2008	485,000	354,315	0	0	839,315
2009	505,000	335,365	0	0	840,365
2010	525,000	314,830	0	0	839,830
2011-2015	3,025,000	1,234,810	0	0	4,259,810
2016-2020	3,630,000	601,975	0	0	4,231,975
2021	810,000	32,400	0	0	842,400
Totals	<u>\$9,844,709</u>	<u>\$3,643,283</u>	<u>\$95,291</u>	<u>\$9,251</u>	<u>\$13,592,534</u>

#### **B. Defeasance of General Obligation and Special Assessment Debt**

In November of 2005 the City issued \$7,185,000 of Various Purpose Refunding General Obligation Bonds to defease a portion of the \$9,450,000 of General Obligation Bonds for Various Purposes dated 2001.

The net proceeds of the 2005 Various Purposes General Obligation Bonds have been invested in obligations guaranteed as to both principal and interest earned, was and will be used to pay the principal and interest on the refunded bonds. The refunded General Obligation Bonds, which have a balance of \$6,840,000 at December 31, 2005, are not included in the City's outstanding debt since the City has in-substance satisfied its obligations through the advanced refunding.

The City reduced its aggregate debt service payments over the life of the refunded General Obligation Bonds by \$309,886, but incurred an economic loss of \$333,538.



# **CITY OF WORTHINGTON, OHIO**

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## ***Notes to the Basic Financial Statements For the Year Ended December 31, 2005***

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### **NOTE 12 - CONSTRUCTION COMMITMENTS**

The City had the following outstanding commitments at December 31, 2005:

<u>Project</u>	<u>Amount</u>
Design Cultural Arts Center	\$14,994
Huntley/Wilson Bridge Study	40,251
Dublin-Granville Road Resurface	21,718
Service Yard Resurface	13,187
Community Center Addition	105,030
Rush Creek Channelization	11,550
Detention Basis Spillway	34,011
2004 Street Improvement Program	168,273
Municipal Police Complex	68,477
2002 New and Replacement Equipment	23,821
2004 New & Replacement Equipment	474,655
Town Hall Painting	602
Records Management & Mobile Data System	68,513
Pingree Park Improvement	14,834
GIS System Development	1,145
2004 Sidewalk Program	14,745
Firefighter Community Park	5,670
2005 New & Replacement Equipment	131,346
Village Green/Oxford St. ADA	32,796
2005 Street Improvement Program	95,229
Meadowbrook Circle Reconstruction	28,409
	<u>\$1,369,256</u>

### **NOTE 13 - CONTINGENT LIABILITIES**

#### **A. Litigation**

The City is of the opinion that ultimate disposition of all claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

#### **B. State and Federal Grants**

For the period January 1, 2005, to December 31, 2005, the City received state and federal grants for specific purposes that are subject to review and audit by grantor agencies or their designee. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.



**Julian & Grube, Inc.**  
*Serving Ohio Local Governments*

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**Report on Internal Control Over Financial Reporting and on Compliance  
and Other Matters Based on an Audit of Financial Statements Performed  
in Accordance With *Government Auditing Standards***

Members of Council and City Manager  
City of Worthington  
6550 North High Street  
Worthington, Ohio 43085

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Worthington, Franklin County, Ohio (the "City") as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 19, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of Council and management of the City and is not intended to be and should not be used by anyone other than these specified parties.

*Julian & Grube, Inc.*

Julian & Grube, Inc.  
June 19, 2006



**Auditor of State  
Betty Montgomery**

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Facsimile 614-466-4490

**CITY OF WORTHINGTON**

**FRANKLIN COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
SEPTEMBER 12, 2006**