



**Auditor of State
Betty Montgomery**

**DISTRICT BOARD OF HEALTH
CLINTON COUNTY**

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**Auditor of State
Betty Montgomery**

District Board of Health
Clinton County
111 S. Nelson Avenue
Wilmington, Ohio 45177

To Members of the Board:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

A handwritten signature in cursive script that reads "Betty Montgomery".

Betty Montgomery
Auditor of State

February 7, 2006

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Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT

District Board of Health
Clinton County
111 S. Nelson Avenue
Wilmington, Ohio 45177

To Members of the Board:

We have audited the accompanying financial statements of the District Board of Health, Clinton County, Ohio (the District), as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the District to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2004. Instead of the combined funds the accompanying financial statements present for 2004 (and 2003), the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2004. While the District does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The District has elected not to reformat its statements. Since this District does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the year ended December 31, 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2004, or its changes in financial position for the year then ended.

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Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the District Board of Health, Clinton County, as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the District to include Management's Discussion and Analysis for the year ended December 31, 2004. The District has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 7, 2006, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.



Betty Montgomery
Auditor of State

February 7, 2006

**DISTRICT BOARD OF HEALTH
CLINTON COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2004**

	<u>Governmental Fund Types</u>		<u>Totals (Memorandum Only)</u>
	<u>General</u>	<u>Special Revenue</u>	
Cash Receipts:			
Federal awards	\$0	\$240,953	\$240,953
Subdivisions	31,185	0	31,185
Intergovernmental	187,202	0	187,202
Fees	65,859	157,706	223,565
Licenses	0	35,629	35,629
WIC-SLVL Contingency	0	1,138	1,138
Permits	222,063	11,670	233,733
Other receipts	13,603	84,558	98,161
Total Cash Receipts	<u>519,912</u>	<u>531,654</u>	<u>1,051,566</u>
Cash Disbursements:			
Salaries	245,533	397,886	643,419
Supplies	6,725	4,222	10,947
Equipment	6,745	27,444	34,189
Personal Services	0	4,170	4,170
Rentals	10,000	0	10,000
Contracts - Services	19,252	23,837	43,089
Travel and Expenses	12,724	10,093	22,817
Assistance	0	4,027	4,027
Public employee's retirement	31,902	53,253	85,155
Medical Insurance	27,660	43,361	71,021
Worker's compensation	2,913	5,847	8,760
Medicare Tax	2,166	3,986	6,152
Remittances to State	0	10,287	10,287
State of Ohio Water Testing Fees	0	2,517	2,517
Refunds to EPA	0	32,467	32,467
Advertising and Printing	1,555	0	1,555
Unemployment compensation	0	587	587
Other Expenses	41,091	36,466	77,557
Total Disbursements	<u>408,266</u>	<u>660,450</u>	<u>1,068,716</u>
Total Receipts Over/(Under) Disbursements	<u>111,646</u>	<u>(128,796)</u>	<u>(17,150)</u>
Other Financing Receipts/(Disbursements):			
Transfers-In	0	84,500	84,500
Advances-In	37,000	34,000	71,000
Transfers-Out	(84,500)	0	(84,500)
Advances-Out	(34,000)	(37,000)	(71,000)
Reimbursements	38,700	0	38,700
Other sources	0	192	192
Total Other Financing Receipts/(Disbursements)	<u>(42,800)</u>	<u>81,692</u>	<u>38,892</u>
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	68,846	(47,104)	21,742
Fund Cash Balances, January 1	<u>230,455</u>	<u>385,141</u>	<u>615,596</u>
Fund Cash Balances, December 31	<u>\$299,301</u>	<u>\$338,037</u>	<u>\$637,338</u>
Reserves for Encumbrances, December 31	<u>\$11,415</u>	<u>\$12,058</u>	<u>\$23,473</u>

The notes to the financial statements are an integral part of this statement.

DISTRICT BOARD OF HEALTH
CLINTON COUNTY

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2003**

	<u>Governmental Fund Types</u>		Totals (Memorandum Only)
	<u>General</u>	<u>Special Revenue</u>	
Cash Receipts:			
Federal awards	\$0	\$236,717	\$236,717
Subdivisions	31,185		31,185
Intergovernmental	174,413		174,413
Fees	50,045	169,119	219,164
Licenses		35,225	35,225
WIC-SLVL Contingency		1,623	1,623
Permits	175,583	13,495	189,078
Other receipts	13,627	144,467	158,094
Total Cash Receipts	<u>444,853</u>	<u>600,646</u>	<u>1,045,499</u>
Cash Disbursements:			
Salaries	224,191	460,686	684,877
Supplies	6,137	4,217	10,354
Equipment	8,191	13,477	21,668
Personal Services		6,235	6,235
Contracts - Services	24,247	21,604	45,851
Travel and Expenses	11,708	20,473	32,181
Assistance		4,897	4,897
Public employee's retirement	31,156	62,391	93,547
Medical Insurance	31,574	63,218	94,792
Worker's compensation	2,131	3,324	5,455
Medicare Tax	1,939	4,335	6,274
Remittances to State		10,466	10,466
State of Ohio Water Testing Fees		1,827	1,827
Refunds to EPA		24,255	24,255
Advertising and Printing	1,377		1,377
Unemployment compensation		2,582	2,582
Other Expenses	26,631	35,537	62,168
Total Disbursements	<u>369,282</u>	<u>739,524</u>	<u>1,108,806</u>
Total Receipts Over/(Under) Disbursements	<u>75,571</u>	<u>(138,878)</u>	<u>(63,307)</u>
Other Financing Receipts/(Disbursements):			
Transfers-In		114,960	114,960
Advances-In	72,584	71,124	143,708
Transfers-Out	(114,960)	0	(114,960)
Advances-Out	(71,124)	(72,584)	(143,708)
Reimbursements	25,715		25,715
Total Other Financing Receipts/(Disbursements)	<u>(87,785)</u>	<u>113,500</u>	<u>25,715</u>
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	<u>(12,214)</u>	<u>(25,378)</u>	<u>(37,592)</u>
Fund Cash Balances, January 1	<u>242,669</u>	<u>410,519</u>	<u>653,188</u>
Fund Cash Balances, December 31	<u>\$230,455</u>	<u>\$385,141</u>	<u>\$615,596</u>
Reserves for Encumbrances, December 31	<u>\$8,600</u>	<u>\$2,939</u>	<u>\$11,539</u>

The notes to the financial statements are an integral part of this statement.

**DISTRICT BOARD OF HEALTH
CLINTON COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the District Board of Health, Clinton County, Ohio (the District), as a body corporate and politic. A five-member Board and a Health Commissioner govern the District. The Board consists of representatives of the Villages, Townships, and Clinton County Commissioners. The Clinton County Auditor and Treasurer are responsible for the fiscal control of the District's resources. The District's services include communicable disease investigations, immunization clinics, inspections, public health nursing services and issues health-related licenses and permits.

The Health Commissioner and Medical Director, who is a licensed physician, are appointed by the General Health District Board to supervise the District's activities. The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements adequately disclose material matters the Auditor of State's accounting basis requires.

C. Cash

As required by Ohio Revised Code, the County Treasurer is custodian for the District's cash. The County's cash and investment pool holds the District's assets, valued at the County Treasurer's reported carrying amount.

D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

1. General Fund

The General Fund accounts for all financial resources except those restricted by law or contract.

2. Special Revenue Funds

These funds account for proceeds from specific sources that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Funds:

Women, Infants, and Children (WIC) Fund - This is a Federal grant fund used to account form maintainint and operating the District's WIC program.

**DISTRICT BOARD OF HEALTH
CLINTON COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003
(Continued)**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Public Home Nursing Services (PHNF) Fund – This fund is used to account for monies received for home care and nursing fees.

E. Budgetary Process

The Ohio Revised Code requires the District to budget each fund annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure and amendments thereto. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1.

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2004 and 2003 budgetary activity appears in Note 2.

F. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's basis of accounting. The District uses a special revenue fund, WIC-SLVL Contingency, to accumulate money for paying termination benefits. Termination benefits are defined as payments for accumulated sick and vacation leave.

**DISTRICT BOARD OF HEALTH
CLINTON COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003
(Continued)**

2. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2004 and 2003 follows:

2004 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$484,657	\$595,612	\$110,955
Special Revenue	640,193	650,346	10,153
Total	\$1,124,850	\$1,245,958	\$121,108

2004 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$561,100	\$538,181	\$22,919
Special Revenue	769,583	709,508	60,075
Total	\$1,330,683	\$1,247,689	\$82,994

2003 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$468,307	\$543,152	\$74,845
Special Revenue	716,631	786,730	70,099
Total	\$1,184,938	\$1,329,882	\$144,944

2003 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$572,978	\$563,966	\$9,012
Special Revenue	857,314	815,047	42,267
Total	\$1,430,292	\$1,379,013	\$51,279

3. INTERGOVERNMENTAL FUNDING

The County apportions the excess of the District's appropriations over other estimated receipts among the townships and municipalities composing the District, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the District. These amounts are included in intergovernmental receipts on the financial statements.

**DISTRICT BOARD OF HEALTH
CLINTON COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003
(Continued)**

4. RETIREMENT SYSTEM

The District's full-time employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes retirement benefits, including postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2004 and 2003, OPERS members contributed 8.5 percent of their gross salaries. The District contributed an amount equal to 13.55 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2004.

5. RISK MANAGEMENT

Risk Pool Membership

The District belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members.

PEP is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

PEP retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. PEP pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust PEP's retained earnings, APEEP covers PEP losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

Property Coverage

PEP retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000 up to \$500,000,000 per occurrence. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective local government.

Financial Position

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2004 and 2003:

**DISTRICT BOARD OF HEALTH
CLINTON COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2004 AND 2003
(Continued)**

5. RISK MANAGEMENT

<u>Casualty Coverage</u>	<u>2004</u>	<u>2003</u>
Assets	\$30,547,049	\$25,288,098
Liabilities	<u>(16,989,918)</u>	<u>(12,872,985)</u>
Retained earnings	<u>\$13,557,131</u>	<u>\$12,415,113</u>

<u>Property Coverage</u>	<u>2004</u>	<u>2003</u>
Assets	\$3,652,970	\$3,158,813
Liabilities	<u>(544,771)</u>	<u>(792,061)</u>
Retained earnings	<u>\$3,108,199</u>	<u>\$2,366,752</u>

6. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refund of any disallowed costs. Management cannot presently determine any amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

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Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

District Board of Health
Clinton County
111 S. Nelson Ave.
Wilmington, Ohio 45177

To the Members of the Board:

We have audited the financial statements of the District Board of Health, Clinton County, Ohio (the District), as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated February 7, 2006, wherein we noted the District followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting to determine our auditing procedures to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses.

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance we must report under *Government Auditing Standards*. In a separate letter to the District's management dated February 7, 2006, we reported other matters related to noncompliance we deemed immaterial.

District Board of Health
Clinton County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by *Government Auditing Standards*
Page 2

We intend this report solely for the information and use of the audit committee, management, and the District Board. It is not intended for anyone other than these specified parties.

A handwritten signature in black ink that reads "Betty Montgomery". The signature is written in a cursive, flowing style.

Betty Montgomery
Auditor of State

February 7, 2006



**Auditor of State
Betty Montgomery**

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**DISTRICT BOARD OF HEALTH
CLINTON COUNTY**

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
MARCH 02, 2006**