



Mary Taylor, CPA  
Auditor of State



FINANCIAL CONDITION  
JEFFERSON COUNTY

TABLE OF CONTENTS

TITLE	PAGE
Schedule of Federal Awards Expenditures.....	1
Notes to the Schedule of Federal Awards Expenditures .....	5
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Governmental Auditing Standards</i> .....	7
Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and Internal Control Over Compliance in Accordance with OMB Circular A-133.....	9
Schedule of Findings.....	11
Schedule of Prior Audit Findings.....	17

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**FINANCIAL CONDITION  
JEFFERSON COUNTY**

**FEDERAL AWARDS EXPENDITURES SCHEDULE  
FOR THE YEAR ENDED DECEMBER 31, 2007**

<b>Federal Grantor/ Pass Through Grantor Program Title</b>	<b>CFDA Number</b>	<b>Pass Through Entity Number</b>	<b>Expenditures</b>
<b>U.S. Department of Agriculture</b>			
<i>Passed through the Ohio Department of Education</i>			
Board of Mental Retardation National School Lunch	10.555	FY 07 FY 08	\$18,585 7,106 <hr/> 25,691
Total MRDD National School Lunch			25,691
Food Distribution Program	10.550	FY 08	700
Juvenile Detention Department National School Lunch	10.555	FY 07 FY 08	38,492 6,511 <hr/> 45,003
Total Juvenile Detention National School Lunch			45,003
Sheriff Department National School Lunch	10.555	FY 07 FY 08	10,651 2,052 <hr/> 12,703
Total Sheriff Department National School Lunch			12,703
Total U.S. Department of Agriculture			84,097
<b>U. S. Department of Housing and Urban Development</b>			
Special Needs Assistance Program	14.235	OH 16B307001-07 OH 16B307001-08	330,277 15,549 <hr/> 345,826
Total Special Needs Assistance Program			345,826
<i>Passed through the Ohio Department of Development:</i>			
Community Development Formula Program	14.228	B-F-05-038-1 B-F-06-038-1	16,525 254,382 <hr/> 270,907
Total Formula Grant			270,907
Community Housing Improvement Program	14.228	BC-04-038-1 BC-06-038-1	1,201 68,921 <hr/> 70,122
Total Community Housing Improvement Program			70,122
Home Investment Partnership Program	14.239	BC-04-038-2 BD-04-038-1 BC-06-038-2	80,408 361,746 66,489 <hr/> 508,643
Total HOME Grant			508,643
Total U.S. Housing and Urban Development			1,195,498
<b>U.S. Department of Education</b>			
<i>Passed through the Ohio Department of Education:</i>			
Special Education Grants to States	84.027	6B-SF-07 6B-SF-08	43,073 17,801 <hr/> 60,874
Total Title VI B			60,874
Special Education - Preschool Grant	84.173	PG-S1-07 PG-S1-08	6,150 4,092 <hr/> 10,242
Total Preschool Grant			10,242
Chapter 2 Innovator Grant	84.298	C2-S1-07 C2-S1-08	161 18 <hr/> 179
Total Innovator Grant			179
Total U.S. Department of Education			71,295

**FINANCIAL CONDITION  
JEFFERSON COUNTY**

**FEDERAL AWARDS EXPENDITURES SCHEDULE  
FOR THE YEAR ENDED DECEMBER 31, 2007  
(Continued)**

<b>Federal Grantor/ Pass Through Grantor Program Title</b>	<b>CFDA Number</b>	<b>Pass Through Entity Number</b>	<b>Expenditures</b>
<b>Department of Homeland Security</b>			
<i>Passed Through the State Emergency Management Agency</i>			
Emergency Management Performance Grant	97.042	S07HEM7-41-0152	18,097
Emergency Management Performance EOC Construction Grant		S07HEM5-41-0203	140,000
Total Emergency Management Performance Grant			<u>158,097</u>
State Homeland Security Program	97.073	S06-SHSP6-41-0287	61,102
Citizens Corps Program Grant	97.053	S07-HCC06-41-0057	<u>3,074</u>
Total U.S. Department of Homeland Security			222,273
<b>U. S. Department of Health and Human Services</b>			
<i>Passed Through the Ohio Department of Mental Retardation and Developmental Disabilities</i>			
Social Services Block Grant - Title XX	93.667	MR-41- 07	25,048
		MR-41- 08	<u>24,776</u>
Total Title XX			49,824
Medicaid Title XIX - Targeted Case Management	93.778	4100010-07	151,621
		4100010-08	33,665
Medicaid Title XIX - ICF/MR		512207-07	1,203,901
		512207-08	1,179,206
Day Habilitation		FY 07	450,037
Day Habilitation		FY 08	<u>237,064</u>
Total Title XIX			3,255,494
<i>Passed Through Ohio Department of Job and Family Services</i>			
Child Support Enforcement Magistrates Program	93.563	FY 07	88,291
<i>Passed Through Ohio Department of Alcohol and Drug Addiction</i>			
Substance Abuse Prevention and Treatment Block Grant (Womens Set Aside Funds)	93.959	FY 07	16,671
		FY 08	<u>54,615</u>
Substance Abuse and Prevention and Treatment Block Grant Recovery Summit Grant	93.959	FY 06	2,500
Substance Abuse Prevention and Treatment Block Grant (ADMS Per Capita Block Grant)		FY 06	52,003
		FY 07	<u>168,228</u>
Total Substance Abuse Block Grant			294,017
Medical Assistance Program Medicaid, Title XIX - Assistance	93.778	41513 FY 07	129,533
		41513 FY 08	<u>26,741</u>
			156,274
<i>Passed Through Ohio Department of Mental Health</i>			
Medical Assistance Program Medicaid, Title XIX - OBRA	93.778	FY 07	876
		FY 08	1,319
Medical Assistance Program Medicaid, Title XIX - Assistance		MC-24 07	1,902,580
		MC-24 08	<u>242,928</u>
Total Title XIX			2,147,703
Total Medical Assistance, Medicaid			2,303,977
Preventative Treatment Block Grant	93.958	FY 07	27,814
		FY 08	<u>63,817</u>
Total Preventative Treatment Block Grant			91,631

**FINANCIAL CONDITION  
JEFFERSON COUNTY**

**FEDERAL AWARDS EXPENDITURES  
FOR THE YEAR ENDED DECEMBER 31, 2007  
(Continued)**

<b>Federal Grantor/ Pass Through Grantor Program Title</b>	<b>CFDA Number</b>	<b>Pass Through Entity Number</b>	<b>Expenditures</b>
Recovery Summit Grant	93.958	BG 105	5,000
Family and Systems Team Reimbursement	93.556	FY 07	29,354
		FY 08	15,079
Total Family and Systems Team Reimbursement			<u>44,433</u>
Social Services Block Grant	93.667	FY 07	68,945
Total Social Services Block Grant		FY 08	<u>34,929</u>
			103,874
ODMH Network of Care	93.243	FY 07	9,107
Community Mental Health Services Block Grant - Early Childhood Mental Health	93.590	FY 07	35,848
<i>Passed Through Ohio Secretary of State Voting Assistance for Individuals with Disabilities</i>	93.617	FY 07	<u>2,007</u>
Total U.S. Department of Health and Human Services			6,283,503
<b>U.S. Department of Justice</b>			
Edward Byrne Memorial Justice Assistance Grant	16.738	2007-DJBX-0220	15,804
<i>Passed through Ohio Attorney General Crime Victim Assistance Program</i>	16.575	2007 VAGENE 030T	30,688
		2008 VAGENE 030T	9,324
		2007 SAGENE 030T	3,879
		2008 SAGENE 030T	<u>1,610</u>
Total Crime Victim Assistance Grant			45,501
<i>Passed through Ohio Department of Youth Services Juvenile Dentention Department Juvenile Accountabilty Incentive Block Grant</i>	16.523	2004-JB-002-B027	6,864
<i>Passed through the Office of Criminal Justice Services Violence Against Women Formula Grants</i>	16.588	2006-WF-VA2-8249	27,337
Total U.S. Department of Justice			95,506
<b>U.S. Department of Transportation</b>			
<i>Passed through Ohio Department of Transportation Highway Planning Construction Program</i>	20.205	77206 OH-05-01	112,510
			<u>22,981</u>
			135,491
<i>Passed through Governors Highway Safety Office State and Community Highway Safety Grant</i>	20.600	HVED-2007-41-00-00589	<u>16,264</u>
Total U.S. Department of Transporatation			151,755

FINANCIAL CONDITION  
JEFFERSON COUNTY

FEDERAL AWARDS EXPENDITURES SCHEDULE  
FOR THE YEAR ENDED DECEMBER 31, 2007  
(Continued)

Federal Grantor/ Pass Through Grantor Program Title	CFDA Number	Pass Through Entity Number	Expenditure
<b>U.S. Department of Labor</b>			
<i>Passed Through the Ohio Department of Job and Family Services</i>			
WIA Workforce Month	17.207	N/A	802
WIA Adult Programs	17.258	2006	117,079
		2007	175,122
WIA Youth Activities	17.259	2005	119,488
		2006	143,688
		2007	36,053
WIA Dislocated Worker	17.260	2006	51,812
		2007	162,624
Rapid Response	17.260	2006	162,443
		2007	151,304
WIA Administrative	17.260	2005	12,465
		2006	28,245
		2007	49,669
WIA Veteran's Rapid Response	17.260	2006	1,094
WIA Workkeys	17.260	2006	2,310
Total U.S. Department of Labor			1,214,198
<b>Federal Aviation Administration</b>			
Airport Improvement Program	20.106	AIP3-39-0074-0801	5,313
		AIP3-39-0074-1206	14,480
		AIP3-39-0074-1307	359,472
Total Federal Aviation Administration			379,265
<b>Total Federal Awards Expenditures</b>			<b><u><u>\$9,697,390</u></u></b>

*The accompanying notes to this schedule are an integral part of this schedule.*



**FINANCIAL CONDITION  
JEFFERSON COUNTY**

**NOTES TO THE FEDERAL AWARDS EXPENDITURES SCHEDULE  
FISCAL YEAR ENDED DECEMBER 31, 2007**

**NOTE A SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the County's federal award programs. The schedule has been prepared on the cash basis of accounting.

**NOTE B FOOD DISTRIBUTION**

Non monetary assistance, such as food received from the U.S. Department of Agriculture, is reported in the schedule at the fair value of the commodities received and consumed. Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first. At December 31, 2007, the County had no significant food commodities in inventory.

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# Mary Taylor, CPA

Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Jefferson County  
301 Market Street  
PO Box 159  
Steubenville, Ohio 43952

To the Board of Commissioners:

We have audited the financial statements of the governmental activities, the business type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Jefferson County, Ohio (the County) as of and for the year ended December 31, 2007, which collectively comprise the County's basic financial statements and have issued our report thereon dated June 16, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Other auditors audited the financial statements of JeffCo Workshop in accordance with auditing standards generally accepted in the United States of America and not in accordance with Government Auditing Standards and accordingly this report does not extend to that component unit.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the County's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the County's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the County's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the County's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the County's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses as defined above.

We noted certain matters that we reported to the County's management in a separate letter dated June 16, 2008.

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### **Compliance and Other Matters**

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2007-001 through 2007-003.

We also noted certain noncompliance or other matters not requiring inclusion in this report that we reported to the County's management in a separate letter dated June 16, 2008.

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the County's response and, accordingly, we express no opinion on them.

We intend this report solely for the information and use of the audit committee, management, Board of Commissioners, federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.



**Mary Taylor, CPA**  
Auditor of State

June 16, 2008



# Mary Taylor, CPA

## Auditor of State

### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Jefferson County  
301 Market Street  
PO Box 159  
Steubenville, Ohio 43952

To the Board of Commissioners:

#### Compliance

We have audited the compliance of Jefferson County, Ohio (the County) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A 133, Compliance Supplement* that apply to each of its major federal programs for the year ended December 31, 2007. The summary of auditor's results section of the accompanying schedule of findings identifies the County's major federal programs. The County's management is responsible for complying with the requirements of laws, regulations, contracts and grants applicable to each major federal program. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America: the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A 133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A 133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

In our opinion, Jefferson County complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended December 31, 2007.

#### Internal Control Over Compliance

The County's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A *control deficiency* in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A *significant deficiency* is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that the County's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the County's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

However, we noted matters involving the internal control over compliance not requiring inclusion in this report, that we have reported to the County's management in a separate letter dated June 16, 2008.

#### **Federal Awards Expenditure Schedule**

We have audited the financial statements of the governmental activities, business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of Jefferson County, Ohio as of and for the year then ended December 31, 2007, and have issued our report thereon dated June 16, 2008, in which we indicated we did not audit the financial statements of JeffCo Workshop, as those financial statements were audited by other auditors. Our audit was performed to form opinions on the financial statements that collectively comprise the County's basic financial statements. The accompanying federal awards expenditures schedule provides additional information as required by OMB Circular A-133 and is not a required part of the basic financial statements. We subjected this information to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

We intend this report solely for the information and use of the audit committee, management, Board of Commissioners, federal awarding agencies and pass through entities. It is not intended for anyone other than these specified parties.



**Mary Taylor, CPA**  
Auditor of State

June 16, 2008

**FINANCIAL CONDITION  
JEFFERSON COUNTY**

**SCHEDULE OF FINDINGS  
OMB CIRCULAR A -133 § .505  
DECEMBER 31, 2007**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unqualified
<b>(d)(1)(ii)</b>	<b>Were there any material control weaknesses reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any material internal control weaknesses reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any other significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unqualified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under § .510?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	CFDA# 14.228 Community Development Block Grant CFDA # 14.235 Supportive Housing Program CFDA # 14.239 Home Investment Partnership Program CFDA # 17.258, 17.259 and 17.260 Workforce Investment Act Cluster CFDA # 20.016 Airport Improvement Program
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 300,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee?</b>	<b>Yes</b>

<b>2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS        REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b>
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<b>Finding Number</b>	<b>2007-001</b>
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**Non Compliance Citation**

**Ohio Revised Code Section 5705.10 (H)** provides that money paid into any fund shall be used for the purpose for which it was established. At December 31, 2007, the Permissive Sheriff's Fund, the Jail Operating Levy Fund and the Self Insurance -Health Fund had deficit balances of \$207,747, \$2,538,003 and \$2,130,333 respectively.

These deficit balances indicate that money from another fund(s) has been used to pay the obligations of the aforementioned funds. The County should review the deficit balances and formulate plans for the elimination of the deficit balances.

**Official's response:**

The deficit balances in the Permissive Sheriff Fund, the Jail Operating Levy Fund and the Self-Insurance Fund have existed for a number of years.

The deficit balance in the Permissive Sheriff Fund has gradually declined over the past few years. It is the county's hope that this deficit will be eliminated in the next year.

The Board of County Commissioners has formed a committee to discuss various options concerning the deficit in the Jail Operating Levy. The Board of County Commissioners and the committee will continue to examine all options until a plan can be devised to eliminate this deficit.

The County currently has a plan in place which will eliminate the deficit balance in the Self Insurance-Health Fund. This deficit has been greatly reduced since the implementation of this plan.

<b>Finding Number</b>	<b>2007-002</b>
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**Non Compliance Citation**

**Ohio Revised Code Section 5705.41(D)** provides that no subdivision shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision's fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively of the Ohio Revised Code.



<b>Finding Number</b>	<b>2007-002 – (Continued)</b>
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- 1. Then and Now Certificate** – If no certificate is furnished as required, upon receipt of the fiscal officer’s certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Board of Commissioners may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.

If the amount involved is less than \$100 the fiscal officer may authorize payment through a Then and Now Certificate without affirmation of the Board of Commissioners if such expenditure is otherwise valid.

- 2. Blanket Certificate** – Fiscal officers may prepare “blanket” certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not be, limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate** – The County may also make expenditures and contracts for any amount from a specific line item appropriation in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extent beyond the current year. More than one super blanket may be outstanding a particular time for any line item appropriation.

The County did not properly certify the amount against the applicable appropriation accounts for 20% of tested expenditures. The County did not utilize the certification exceptions described above.

Failure to certify the availability of funds and encumber appropriations could result in overspending and negative cash balances. Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the County’s funds exceeding budgetary spending limitations, the County departments should obtain approved purchase orders which include the fiscal officers certification that the amount required to meet the obligation has been lawfully appropriated and authorized prior to making a commitment. When prior certification is not possible, “then and now” certification should be used.

The County Auditor should certify purchases to which section Ohio Revised Code Section 5705.41(D) applies. The most convenient certification method is to use purchase orders that include the certification language which Ohio Revised Code section 5705.41(D) requires to authorize disbursements. The fiscal officer should sign the certification at the time the County incurs a commitment, and only when the requirements of Ohio Revised Code Section 5705.41(D) are satisfied. The fiscal officer should post approved purchase commitments to the proper appropriation code to reduce the available appropriation.

<b>Finding Number</b>	<b>2007-002 – (Continued)</b>
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**Officials Response:**

The County has established policies, procedures, and internal controls pertaining to the expenditure of public funds. However, as is the case with numerous public entities, policies, procedures, and internal controls do not always function as intended. While the County feels that its policies, procedures, and internal controls for the expenditure of public funds are adequate to ensure compliance with applicable statutes, we also realize that in any entity of this size, instances occur where adopted policies, procedures, and internal controls are not adequately followed.

In order to help insure that the established policies, procedures, and internal controls for the expenditure of public funds function as intended, we will inform all officials and department heads of the specific policies, procedures, and internal controls that have been adopted by the County. In addition, we will stress to these officials and department heads the importance that these policies, procedures, and internal controls be followed. This should allow the County's adopted policies, procedures, and internal controls for the expenditure of public funds to function as intended to help insure compliance with applicable statutes.

<b>Finding Number</b>	<b>2007-003</b>
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**Non Compliance Citation**

**Ohio Revised Code Section 5705.39** prohibits a political subdivision from making a fund appropriation in excess of the total estimated revenue available for expenditure from that fund as certified by the budget commission on the Amended Official Certificate of Estimated Resources.

Appropriations exceeded the amount certified as available by the budget commission in the Jail Operating Fund, Permissive Sheriff Fund and the Health Insurance Fund by \$2,538,002, \$207,747 and \$2,130,333 respectively.

Failure to limit appropriations to the amount certified by the budget commission could result in overspending and negative cash balances. The County should compare appropriations to estimated resources and if adequate resources are available for additional appropriations, the County should submit an amended certificate of estimated resources to the budget commission for certification. If the resources are not available to cover the appropriations, an amendment to the appropriations resolution should be passed by the Board of County Commissioners to reduce appropriations.

**Officials Response:**

The County has established policies, procedures, and internal controls pertaining to budgetary procedures that we believe are adequate to ensure compliance with applicable statutes. However, due to deficit fund balances in the Jail Operating Levy Fund, Permissive Sheriff Fund, and the Self Insurance-Health Fund complete compliance with all applicable budgetary requirements could not be achieved. While appropriations in these funds were within current year estimated revenues as certified to the budget commission, the deficit fund balances caused appropriations to exceed total estimated resources in those funds. Once the deficit fund balances have been eliminated in these funds, the County should be able to adequately monitor budgetary compliance to ensure to ensure that appropriations do not exceed total estimated resources available for expenditure.

<b>3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS</b>
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<b>None</b>	
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**FINANCIAL CONDITION  
JEFFERSON COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS  
DECEMBER 31, 2007**

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Fully Corrected?</b>	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i><b>Explain</b></i>
2006-001	<b>Ohio Revised Code Section 5705.10</b> Several funds had deficit balances	No	Cited again in 2007
2006-002	<b>Ohio Revised Code Section 5705.41(D)</b> The county did not certify against appropriation accounts for all expenditures	No	Cited as 2007-002
2007-003	<b>Ohio Revised Code Section 5705.41(B)</b> Expenditures exceeded appropriations	No	Cited in the management letter as one violation was reported
2006-004	<b>Ohio Revised Code Section 5705.39</b> Appropriations exceeded the amount certified as available by the budget commission in some funds	No	Cited as 2007-003



# **Jefferson County, Ohio**

## ***Comprehensive Annual Financial Report***

For the Year Ended December 31, 2007

*Prepared by the Jefferson County Auditor's Office:*

**Patrick J. Marshall**  
**Jefferson County Auditor**





# **Introductory Section**

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**Jefferson County, Ohio  
Comprehensive Annual Financial Report  
For the Year Ended December 31, 2007  
Table of Contents**

	<u>Page</u>
I. Introductory Section	
Table of Contents .....	i
Transmittal Letter .....	v
GFOA Certificate of Achievement.....	xv
Elected Officials .....	xvi
Organizational Chart .....	xvii
II. Financial Section	
Report of Independent Accountants .....	1
Management’s Discussion and Analysis .....	3
Basic Financial Statements	
Government Wide Financial Statements:	
Statement of Net Assets.....	15
Statement of Activities .....	16
Fund Financial Statements:	
Balance Sheet – Governmental Funds.....	18
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities .....	20
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds.....	22
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	24

(Continued)

**Jefferson County, Ohio**  
**Comprehensive Annual Financial Report**  
**For the Year Ended December 31, 2007**  
**Table of Contents (Continued)**

Statements of Revenues, Expenditures, and Changes in Fund Balances – Budget (Non-GAAP Basis) and Actual	25
General Fund .....	25
Public Assistance Fund.....	26
Motor Vehicle and Gasoline Tax Fund.....	27
Mental Health Fund .....	28
Mental Retardation and Developmental Disabilities Fund.....	29
Jail Operating Levy Fund .....	30
Statement of Fund Net Assets – Proprietary Funds.....	31
Statement of Revenues, Expenses and Changes in Fund Net Assets – Proprietary Funds.....	32
Statement of Cash Flows – Proprietary Funds .....	33
Statement of Fiduciary Assets and Liabilities – Agency Funds .....	35
Notes to the Basic Financial Statements .....	36
Combining Statements and Individual Fund Schedules:	
Combining Statements – Nonmajor Governmental Funds:	
Fund Descriptions.....	95
Combining Balance Sheet – Nonmajor Governmental Funds.....	97
Combining Balance Sheet – Nonmajor Special Revenue Funds.....	98
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds .....	101
Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Special Revenue Funds.....	102
	(Continued)

**Jefferson County, Ohio  
Comprehensive Annual Financial Report  
For the Year Ended December 31, 2007  
Table of Contents (Continued)**

Combining Statements – Internal Service Funds:

Fund Descriptions.....	105
Combining Statement of Fund Net Assets – Internal Service Funds.....	106
Combining Statement of Revenues, Expenses and Changes In Fund Net Assets - Internal Service Funds.....	107
Combining Statement of Cash Flows - Internal Service Funds.....	108

Combining Statements – Fiduciary Funds:

Fund Descriptions.....	109
Combining Statement of Changes in Assets and Liabilities – All Agency Funds .....	110

Individual Fund Schedules of Revenues, Expenditures/Expenses  
and Changes in Fund Balance/Equity – Budget (Non-GAAP Basis) and Actual:

Major Funds:

General Fund.....	115
Public Assistance Fund .....	122
Motor Vehicle Gasoline Tax Fund.....	123
Mental Health Fund .....	124
Mental Retardation Developmental Disabilities Fund.....	125
Jail Operating Levy Fund.....	126
Sewer Fund .....	127
Water Fund.....	128

Nonmajor Funds:

Miscellaneous Local Fund .....	129
Court/Corrections and Public Safety Fund .....	132
Emergency 911 Fund .....	135
Permissive Sheriff Fund.....	136
Tuberculosis/Crippled Child Levy Fund.....	137
Children Services Fund.....	138
Community Development Block Grant Fund.....	139
Senior Citizens Levy Fund.....	140
Debt Service Fund.....	141
Permanent Improvement Fund.....	142
Self Insurance – Health Fund.....	143
Self Insurance – Workers’ Compensation Fund.....	144

(Continued)

**Jefferson County, Ohio**  
**Comprehensive Annual Financial Report**  
**For the Year Ended December 31, 2007**  
**Table of Contents (Continued)**

III. Statistical Section

Statistical Section Table of Contents.....	S1
Net Assets by Component – Last Six Years.....	S3
Changes in Net Assets – Last Six Years.....	S4
Fund Balances, Governmental Funds	
Last Ten Years.....	S6
Changes in Fund Balances, Governmental Funds	
Last Ten Years.....	S8
Assessed and Estimated Actual Value of Taxable Property	
Last Ten Years.....	S10
Property Tax Rates – Last Ten Years.....	S12
Property Tax Rates of Overlapping Governments	
Last Ten Years.....	S14
Property Tax Levies and Collections Real and Public Utility Taxes	
Last Ten Years.....	S24
Property Tax Levies and Collections – Tangible Personal Property Taxes	
Last Ten Years.....	S25
Principal Taxpayers – Real Estate Tax 2007 and 2003 .....	S26
Principal Taxpayers – Tangible Personal Property Tax 2007 and 2003.....	S27
Principal Taxpayers – Public Utilities Tangible Personal Property Tax	
2007 and 2003 .....	S28
Taxable Sales By Industry.....	S29
Ratios of Outstanding Debt by Type	
Last Ten Years.....	S30
Ratio of General Obligation Bonded Debt to Assessed Value	
And Debt per Capita – Last Ten Years.....	S32
Computation of Direct and Overlapping	
Debt Attributable to Governmental Activities.....	S33
Computation of Legal Debt Margin	
Last Ten Years.....	S34
Pledged Revenue Bond Coverage (Water Fund) – Last Ten Years .....	S36
Demographic and Economic Statistics – Last Ten Years.....	S37
Principal Employers – Current and Nine Years Ago.....	S38
County Government Employees by Function/Activity	
Last Eight Years .....	S39
Capital Asset Statistics by Function/Activity	
Last Two Years.....	S41
Operating Indicators by Function/Activity	
Last Ten Years.....	S42

# OFFICE OF THE AUDITOR JEFFERSON COUNTY, OHIO

301 Market Street  
P.O. Box 159  
Steubenville, Ohio 43952

**Patrick J. Marshall**  
County Auditor

**Phone - (740) 283-8511**  
**Fax - (740) 283-8520**

June 16, 2008

To the Honorable Board of County Commissioners  
and Citizens of Jefferson County,

As Auditor of Jefferson County, it gives me great pleasure to present the County's Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2007. This report has been carefully prepared in accordance with Generally Accepted Accounting Principles (GAAP) and provides a full and complete disclosure of the financial position and operations of the County.

The information contained in this report will assist County officials in making management decisions and will provide the taxpayers of Jefferson County with comprehensive financial data in a format that enables them to gain a true understanding of the County's financial affairs. The general public, as well as investors, will be able to compare the financial position of Jefferson County and the results of its operations with other governmental entities.

This is the eleventh consecutive Comprehensive Annual Financial Report issued by the Auditor's office. The report is prepared in accordance with Generally Accepted Accounting Principles, as set forth by the Government Accounting Standards Board (GASB) and other authoritative sources, and the guidelines set by the Government Finance Officers Association (GFOA).

### *Legal Requirements*

State law requires every general purpose local government to file with the Auditor of State and publish notice of the availability of the financial statements. The completion of this Comprehensive Annual Financial Report (CAFR), the filing of this report with the Auditor of State, and the published notice of the availability of the financial report will allow the County to comply with these requirements, as well as the requirements of the Single Audit Act.

### *Assumption of Responsibility*

Responsibility for the accuracy, completeness, and fairness of the presentation, including all disclosures, lies with the management of Jefferson County and, in particular, the Jefferson County Auditor's Office. All disclosures necessary to enable the reader to gain an understanding of the County's financial activities and status are included herein.

### *Fund Accounting*

Jefferson County's accounting system is organized on a "fund basis". Each fund is a self-balancing set of accounts.

### *Internal Control Structure*

In developing the County's accounting system, consideration was given to the adequacy of internal accounting controls. Such controls are designed to provide reasonable, but not absolute, assurance regarding both the safeguarding of assets against loss and misuse, and assurance regarding the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal controls should not exceed the benefits expected to be derived from their implementation.

The County utilizes a fully automated in-house accounting system as well as an automated in-house system for payroll. These systems, coupled with the manual auditing of each voucher prior to payment, ensure that the financial information generated is both accurate and reliable.

### *Independent Audit*

Included in this report is an unqualified audit opinion rendered on the County's financial statements as of December 31, 2007, by our independent auditor, the Auditor of the State of Ohio. Their audit was conducted in accordance with generally accepted auditing standards and Governmental Auditing Standards, issued by the Comptroller General of the United States. In addition, the audit was designed to meet the requirements of the Federal Single Audit Act of 1984, as amended in 1996, and related OMB Circular A-133.

County management plans to continue to subject the County's financial statements to an annual independent audit as part of the preparation of a Comprehensive Annual Financial Report. An annual audit also serves to maintain and strengthen the County's accounting and budgetary controls.

### *Comprehensive Annual Financial Report*

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial, and Statistical. The introductory section includes a table of contents, this transmittal letter, the 2006 Certificate of Achievement for Excellence in Financial Reporting, a list of elected officials, and the County's organizational chart. The financial section includes the Report of Independent Accountants, Management's Discussion and Analysis (MD & A), the Basic Financial Statements and Notes that provide an overview of the County's financial position and operating results, the Combining Statements for non-major funds and other schedules that provide detailed information relative to the Basic Financial Statements. The statistical section includes financial and demographic information which is generally presented on a multi-year basis.

A more detailed assessment of the County's finances for 2007 can be found in Management's Discussion and Analysis beginning on page 3.

## **THE PROFILE OF THE GOVERNMENT**

### *The County*

Created in 1797, Jefferson County is located in east central Ohio along the west bank of the Ohio River. Its 410 square mile area is bordered on the north by Columbiana County, on the south by Belmont County, on the west by Carroll and Harrison Counties, and on the east by the State of West Virginia. The County encompasses 14 townships and 19 cities and villages, the largest of which is the City of Steubenville, the County Seat. The County's 2007 population of 68,730 placed it as the thirty-sixth most populous of the State's 88 Counties. The County is in the Steubenville-Weirton, Ohio-West Virginia Metropolitan Statistical Area, which is comprised of the County and Brooke and Hancock Counties of West Virginia. The Steubenville-Weirton, Ohio-West Virginia Metropolitan Statistical Area is the 321<sup>st</sup> largest of the 363 combined consolidated metropolitan statistical areas and metropolitan statistical areas in the United States.



The County is served by diversified transportation facilities. Approximately 20 motor freight carriers and local haulers serve the Jefferson County area. Major railroads serving the County include the Norfolk Southern Railway, the Wheeling Lake Erie Railway, and the Ohio Central Rail Corporation. Nationwide bus transportation service to the area is provided by Greyhound. Local bus transportation service is provided by the Steel Valley Transit Authority and the Eastern Ohio Regional Transit Authority. Airline transportation services to the County are provided by the Jefferson County Airport located in Cross Creek Township and by the Pittsburgh International Airport, located approximately 22 miles east of the County.

The County provides immediate access to ten State highways and two U.S. highways (including U.S. Route 22 which directly links the County to the City of Pittsburgh and the Pittsburgh International Airport). The County also provides immediate access to nearby interstate highways I-70 and I-77.

Primary educational services are provided by the 7 school districts located within the County. Secondary and post secondary educational services are provided by a number of public and private colleges and universities located within the County or within commuting distance of the County. The Franciscan University of Steubenville and Jefferson Community College are both located in Steubenville. A Kent State University Branch, located in East Liverpool, Youngstown State University, located in Youngstown, West Virginia Northern Community College, Bethany College, and West Liberty State College, located near Wheeling, West Virginia, and the University of Pittsburgh, Duquesne University, and Carnegie-Mellon University, located near Pittsburgh, Pennsylvania are all located within commuting distance of the County.

The County is served by a number of commercial banks and savings and loan associations with headquarters outside the County.

Three daily newspapers serve the County. The County is within the broadcast area of five local television stations and forty AM and FM radio stations. Multi-channel cable television service, including educational, governmental, and public access channels is provided by the County's two cable television franchises.

The County is directly served by two branches of Trinity Health Care located in Steubenville, Ohio. Within a 25 mile commuting distance of the County are East Liverpool City Hospital, located in East Liverpool, Ohio and Weirton Medical Center, located in Weirton, West Virginia. Life flight services are provided to the Pittsburgh, Pennsylvania area hospitals.

Cultural and recreational offerings are made available to County area residents by the Jefferson County Historical Museum, the Steubenville Art Association, the Tri-State Symphonette, the Steubenville Players, the Steubenville Community Concerts Association, the St. John Arena, 280 acres of public park land which includes golf, tennis, swimming, skating, baseball, and basketball facilities, Fernwood Forest (a State owned 1,400 acre park), Jefferson Lake (covering 93 acres), Friendship Park (covering 1,000 acres), and Austin Lake (privately owned covering 1,750 acres).

The cities, villages, and townships, together with various special districts and other governmental entities operating in the County, are responsible for many local governmental services and make significant expenditures to provide such services to County residents. The County, nonetheless, has significant responsibilities in the areas of administration of justice, road and bridge maintenance, health care, sanitation, public welfare, social services, and public assistance.

### *Component Units*

For financial purposes, the County includes all funds, agencies, boards, and commissions making up Jefferson County (the Primary Government) and its Component Unit in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14 “The Financial Reporting Entity.” The County’s primary government comprises all entities not legally separate from the County, and includes the financial activities of the Jefferson County Board of Mental Retardation and Developmental Disabilities, the Prevention and Recovery Board, the Department of Job and Family Services, the Veteran’s Service Commission, the Regional Airport Authority, the Jefferson County Water and Sewer District, and all departments and activities that are directly operated by the County elected officials.

Component units are legally separate organizations which are fiscally dependent on the County or for which the County is financially responsible. The Jeffco Sheltered Workshop of Jefferson County has been included as a discretely presented component unit.

The County serves as fiscal officer and custodian of funds, but is not financially accountable, for the Jefferson County Health Department, the Soil and Water Conservation District, and the Local Emergency Planning Commission, whose activities are included in this report as agency funds.

The County participates in the Jefferson County Regional Planning Commission which is a joint venture. The Jefferson County Cluster, the East Ohio Correctional Facility, the Brooke-Hancock-Jefferson Metropolitan Planning Commission (BHJ), the Southeast Ohio Juvenile Rehabilitation District (SOJRD), the Area Office of Aging, the Ohio Mid-Eastern Governments Association (OMEGA), the Jefferson-Belmont Joint Solid Waste Authority, the Jefferson County Family and Children First Council, and the Belmont, Carroll, Harrison and Jefferson Counties Council of Government are jointly governed organizations. The Jefferson Metropolitan Housing Authority, Jefferson Community College, and the Friendship Park District are related organizations. The County participates in the County Risk Sharing Authority and the Ohio Mid-Eastern Regional Education Service Agency (OME-RESA) Self Insurance Plan which are public entity risk sharing pools.

A complete discussion of the County’s reporting entity is provided in Note 1 to the Basic Financial Statements.

### *Form of Government*

The County has only those powers, and powers incidental thereto, conferred upon it by the State constitution and statutes. A three-member Board of County Commissioners (the “Board”) is the primary legislative and executive body of the County. The Board is elected at-large in even numbered years for four-year overlapping terms. The Board is responsible for providing and managing the funds used to support the various County activities. The Board exercises its legislative powers in budgeting, appropriating monies, levying taxes, issuing bonds and notes, and letting contracts for public works and services to provide this financial management. The Board has certain responsibilities for the management of most County facilities, including various courts, correctional and administrative facilities, public assistance and social services facilities, and general County facilities.

In addition to the Board, citizens elect eight other County administrative officials, each of whom is independent within the limits of State Statutes affecting the particular office. These officials, elected to four year terms, are the County Auditor, County Treasurer, County Prosecuting Attorney, County Engineer, County Coroner, County Clerk of Courts, County Recorder, and County Sheriff. Common Pleas Court Judges, including the Juvenile/Probate Court Judge, and County Court Judges are elected on a County-wide basis and serve six year terms.

The County Auditor serves as the chief fiscal officer for the County. As chief fiscal officer, no contract or obligation involving the County can be made without the Auditor's certification that appropriations are sufficient and that funds are available, or are in the process of collection, to ensure that the contract or obligation can be paid. The Auditor is also the central disbursing agent of the County, who, by issuance of County warrants, distributes funds to creditors in payment of liabilities incurred by the County and its departments. The Auditor is responsible for the preparation of the County payroll and also has statutory accounting responsibilities. The County Auditor also serves as tax assessor for all political subdivisions within the County. As tax assessor, the Auditor is responsible for establishing the tax rates for real estate, personal property, and manufactured homes. Once these taxes are collected, the Auditor is responsible for distributing those collections to the other governmental entities in accordance with legally adopted rates. In addition to these duties, by law, the Auditor serves as the secretary of the County Board of Revision and the Budget Commission. The Auditor also serves as the administrator of the County Data Processing Board.

The County Treasurer is the custodian of all County funds. The Treasurer is responsible for the investment of idle County funds, as specified by Ohio law. The Treasurer is also responsible for collecting all tax monies and applying those payments to the appropriate tax accounts. Daily reconciliations of total County fund balances of the Auditor and Treasurer are performed by the two offices. Reconciliations, by fund, are performed monthly. The County Budget Commission is comprised of the County Treasurer, County Auditor, and County Prosecuting Attorney. The Budget Commission plays an important function in the financial administration of the County government and all other local governments located within the County.

The County Engineer, required by Ohio law to be a registered professional engineer and surveyor, serves as the civil engineer for the County and its officials. His primary responsibilities relate to the construction, maintenance and repair of County roads and bridges, and related roadside drainage facilities and storm sewer runoff systems. The Board of County Commissioners takes bids on and awards contracts for the projects recommended and approved by the County Engineer. The County Engineer also prepares tax maps for the County Auditor.

As part of its justice system, the County maintains the Court of Common Pleas, which includes a Domestic Relations Division, a Juvenile Division, and a Probate Division. The County also maintains three County Court Districts. The County Prosecuting Attorney's Office and the County Justice Facility are also maintained by the County. In addition to the responsibilities as a prosecutor of criminal cases, the County Prosecuting Attorney is designated by Ohio law as the chief legal counsel for all County officers, boards, and agencies, including the Board of County Commissioners, the County Auditor, the County Treasurer, and all townships and local school districts. The County Prosecuting Attorney is also a member of the County Budget Commission.

The Clerk of Courts keeps all official records of the Common Pleas Court. The office of the Clerk of Courts operates on a system of fees charged for services and is essentially self-supporting.

The County Sheriff is the chief law enforcement officer of the County. His primary duty is to enforce the law in unincorporated areas of the County. The County Sheriff's Department does provide certain specialized services and will assist local law enforcement officers upon their request. The Sheriff also operates the Jefferson County Justice Facility and is responsible for its inmates, including persons detained for trial or transfer to other institutions. As an officer of the courts, the Sheriff is in charge of the service of court documents.

## *Budgetary Controls*

By statute, the Board of County Commissioners adopts a temporary appropriation measure for the County on or about the first day of January. The Board of County Commissioners adopts a permanent appropriation measure by the first day of April. All disbursements and transfers of cash between funds require appropriation authority from the Board of County Commissioners. Budgets are controlled at the major account level within a department and fund. Purchase orders are submitted to the County Auditor's office by department heads and are encumbered prior to their release to vendors. Those purchase orders which exceed the available appropriations are rejected until additional appropriations are secured.

A computerized certification system allows the County Auditor's office to ascertain the status of the department's appropriations before authorizing additional purchases from a particular account. Additional information regarding the County's budgetary accounting can be found in the Notes to the Basic Financial Statements.

## **LOCAL ECONOMY**

The County's main industry and source of jobs continues to be the area's steel mills. However, local steel producers continue to face uncertain times as the Country, as well as the local area, deal with the steel import crisis as well as the recent downturn in the nation's overall economy. These factors have forced reorganization plans as well as significant workforce reductions within the area's steel mills. It is the belief of the local steel industry executives that these reorganization plans will allow local steel mills to compete with overseas competitors on a level playing field. It is also believed that these steps will provide the local steel industry with the necessary time to make changes to remain competitive on a long-term basis.

In September of 2004, Wheeling-Pittsburgh Steel started operation of a \$115 million electric arc furnace (EAF). The EAF replaced one of the company's two operating blast furnaces, and is a major component of the company's long-term plan to remain competitive in the global steel market. The company has also invested more than \$2 million in a PLC automation system designed to improve the operations at the plant. Recently, the company was awarded a \$3.26 million discretionary worker retraining grant designed to train workers to be more efficient and productive and to meet the needs of the steelmaker.

Other positive signs of economic activity and growth continue to emerge. The completion of the U.S. Route 22 bypass in Jefferson County has greatly enhanced transportation access to the County. The completion of this bypass along with improvements between Weirton, West Virginia and Western Pennsylvania to the east, greatly improve access to Pittsburgh markets. These factors have helped spur further growth in the County.

In recent years, the County has seen the opening of a number of new businesses including a Wal Mart food distribution center. Since its opening, the 880,000 square foot \$75 million project has created approximately 800 new jobs, and services Wal-Mart stores within a 100 mile radius. Other new businesses that have opened in recent years include a Wal-Mart Supercenter, Lowes, Circuit City, Office Max, Krogers, Riesbecks and Applebees. In addition, the key components of the recent modernization project at the Fort Steuben Mall included new anchor stores for Macys, Sears and JC Penney.

The Laurels and Sienna Woods, extended care facilities, recently opened to provide care for the aging population within the area. In addition, a major expansion project is currently underway at the Villa Royale, another area extended care facility.

The County's Small Business Development Center was organized to help provide assistance and counseling to area businesses. In 2007, the agency helped obtain 8 small business loans totaling \$1.37 million. These loans help create or retain over 300 jobs within the County.

A 93 acre industrial park, located just off of the U.S. Route 22 bypass, is a key component in the County's economic development strategy. Construction was completed in the spring of 2000 on \$2 million in infrastructure improvements to serve the industrial park. The County-owned park is located just over 1 mile from the four-lane U.S. Route 22, and is part of an area which, overall, has more than 1,000 acres available for development. The location has excellent highway access and is near a skilled, plentiful workforce. Construction was recently completed on the State Route 43 widening project. This project will provide even easier access to the industrial park from U.S. Route 22. The industrial park is currently the home of QPI Tools, Wildfire Motors, and the R-Way Transport facility. JBS Technologies, the original occupant at the industrial park recently ceased operations. However, the company will reopen under new management at the original site in the industrial park.

Over the past several years, the County began to develop the County airport by enlarging the facility, lengthening the runway, and constructing new hangars. Over \$7 million in upgrades and improvements have been made to the facility. The facility now has the capability to allow larger sized private jets to land at the Airport. In addition, construction began in 2007 on a new terminal and lounge building at the airport.

American Electric Power's Cardinal Power Plant, located in the Wells Township portion of the County, has made over \$300 million in improvements in recent years. The facility upgrades will help reduce nitrogen oxide emissions by 90%. Recently, plans were announced for the installation of flue gas desulfurization (FGD) systems on 2 units at the plant. FGD systems, commonly called scrubbers, reduce sulfur dioxide emissions by up to 98%. Early estimates are that the FGD installations will cost \$200 million per unit.

Plans were also announced for the installation of FGD systems at FirstEnergy Corporation's W.H. Sammis plant in northern Jefferson County. Early estimates are that the FGD installations will cost approximately \$1.1 billion.

Timet, a titanium metals processor located in Toronto, continues to make capital investments in new machinery and equipment. Since 1995, the company has invested over \$55 million in modernization and expansions, and has more than doubled its workforce to over 500 employees in the last few years.

Trinity Medical Center has seen the completion of a number of expansion projects over the past few years. These projects include the \$3.5 million Tony Teramana Cancer Center, a state-of-the-art cancer treatment facility, a \$7 million 79,000 square foot patient care unit addition to Trinity's west campus, and a \$6 million office facility at the west campus. In the near future, construction is expected to begin on a \$7 million expansion project at the Tony Teramana Cancer Center.

Both Jefferson Community College and the Franciscan University of Steubenville, two post secondary educational institutions located within the County, continue to expand services and facilities. As enrollment steadily increases, both institutions have purchased surrounding property and facilities in order to expand services and handle the increase in student enrollment.

## **LONG TERM FINANCIAL PLANNING**

The rise in the local unemployment rate over the past few years has caused some reason for concern regarding the County's long term financial planning. Any significant unfavorable change in the unemployment rate usually leads to lower sales tax collections. Fortunately, the County's sales tax revenues have remained fairly steady or have risen slightly in recent years. However, in order to avoid any potential revenue shortfalls should sales tax collections decline significantly, the County has taken a very conservative approach with current spending. Budget restraints have been implemented in order to conserve spending and help maintain a sufficient spending reserve as a hedge against future revenue shortfalls.

The County is also working on plans to overcome the loss of personal property tax revenues under the State's implementation of H.B. 66, which will phase out personal property taxes on businesses. The County's intent is to have a plan in place prior to the elimination of the taxes and the current revenue replacement subsidy provided by the State.

The increase in the cost of gasoline and gasoline related items has caused a major concern for the County Engineer's Office. These price increases have caused the cost of road repair projects to increase dramatically. Consequently, the Engineer's Office is in the process of revising its long-term road projects plans. The goal is to implement a revised plan that will keep all County roads in a condition that meets or exceeds required safety standards, while allowing the department to stay within budget.

## **RELEVANT FINANCIAL POLICIES**

For the past several years the County's Self Insurance Hospitalization Fund has reflected a continually growing deficit fund balance. In 2004, the Board of County Commissioners joined the Ohio Mid Eastern Regional Education Service Agency's insurance consortium. At that time, significant changes were made to the County's insurance plan to help control costs. The Board of County Commissioners also adopted a debt repayment plan to eliminate the existing deficit balance in the County's existing Self Insurance Hospitalization Fund. Currently, the County continues to maintain a sufficient balance with the third party administrator to pay current and future claims, while the debt repayment plan is proceeding as intended to eliminate the previous existing deficit balance.

The County is currently in the process of implementing a Geographic Information System (GIS). To fund the implementation and operation of this system, the Board of County Commissioners has dedicated one mill of the four mill permissive conveyance fee to the GIS Fund.

Since 1993, the County has participated in the Bureau of Workers Compensation's retrospective rating program to provide workers compensation insurance coverage to employees. In the past, the cost of workers compensation premiums have been allocated to the various County funds based on the County's workers compensation rate and the various funds' payrolls. Beginning in 2006, the Board of County Commissioners adopted a cost allocation method to allocate workers compensation insurance premiums based on a combination of a fund's payroll as well as a 30% allocation of claims costs directly attributable to the fund. This cost allocation method was adopted to make the various County departments and funds more accountable for workers compensation claim costs.

## **MAJOR INITIATIVES**

The County has a number of projects underway to help government run more efficiently and help the County compete for future job growth.

### *Industrial Park*

The industrial park, located just off of the U.S. Route 22 bypass, is a key component in the County's economic development strategy. The County-owned park is located just over 1 mile from the four-lane U.S. Route 22, and is part of an area which, overall, has more than 1,000 acres available for development. The location has excellent highway access and is near a skilled, plentiful workforce. Construction was recently completed on the State Route 43 widening project. This project will provide even easier access to the industrial park from U.S. Route 22. Local officials believe that this widening project will serve as a useful tool to help entice additional business into the industrial park.

### *Airport*

The County recently completed a multi phase airport expansion project. Over \$7 million in upgrades and improvements have been made to enlarge the facility, lengthen the runway, and construct new hangers. The facility now has the capability to allow larger sized private jets to land at the Airport. The airport has now undertaken a new improvement program, as construction began in late 2007 on a new terminal and lounge building at the airport. Local officials believe that the expanded services available at the airport will help attract new businesses to the County.

### *Road and Bridge Improvement*

In late 2000, the County, through the County Engineer's Office, completed a \$5.3 million accelerated road and bridge improvement program throughout the County. This project brought all County roads and bridges to levels that meet required safety standards. Since that time, the County Engineer implemented an ongoing maintenance and improvement program for roads and bridges. This plan was designed to allow the County Engineer to not only maintain County roads and bridges, but to make additional improvements that will allow all County roads and bridges to exceed required safety standards.

However, as noted above, the increase in the cost of gasoline and gasoline related items has caused a major concern for the County Engineer's Office. These price increases have caused the cost of road repair projects to increase dramatically. Consequently, the Engineer's Office is in the process of revising its long-term road projects plans. The goal is to implement a revised plan that will keep all County roads in a condition that meets or exceeds required safety standards, while allowing the department to stay within budget.

### *Geographic Information System*

The County is currently in the process of implementing a Geographic Information System (GIS). This project is a joint effort, being completed with the cooperation of the Commissioner's Office, the County Engineer's Office, the County Auditor's Office, the Water and Sewer Department, the Emergency 911 Department, the Data Processing Department, and the Board of Elections.

As this project progresses, it is anticipated that a number of other departments and agencies will become involved in this project in the near future. These include the Regional Planning Commission, the Department of Mental Retardation and Developmental Disabilities, Children Services, the Prosecuting Attorney's Office, Progress Alliance, the Brooke-Hancock-Jefferson Planning Commission, and the Jefferson-Belmont Joint Solid Waste Authority.

Once completed, this project will provide a vast array of information to each of these departments and agencies. The data provided by this GIS system will aid each of these departments and agencies in the completion of their day-to-day operations by providing continually updated information that is specifically tailored to each department and agency. The Geographic Information System (GIS) will also allow Jefferson County to deliver services to a diverse customer base. Information will be available to help provide the following services: neighborhood indicators and asset mapping, social services master plan development, benchmarking, regional and community planning, policy and program coordination, data collection, data analysis, and promotion of economic development plans. In addition, the project will provide accurate and up-to-date information that will benefit the citizens who depend on County departments.

Economic development agencies will have important and valuable information readily available to provide to potential developers. This information can be used as an important tool to help persuade developers to invest in Jefferson County.

## *Water and Sewer*

Jefferson County's Water and Sewer Department has adopted a long range plan to perform a number of water improvement projects and sanitary sewer projects. These scheduled projects will allow the County to meet all current EPA mandated system improvements. Additionally, these projects will allow the County to provide water and sanitary sewer service to a number of new areas throughout the County. These projects include two major projects, the Crestview-Belvedere Sanitary Sewer project and the Rush Run Waterline Extension project, as well as a number of other smaller projects. Each of these projects will be completed through a combination of O.P.W.C. grants, O.P.W.C. loans, O.W.D.A. loans, and note issuances.

## **CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Jefferson County for its comprehensive annual financial report for the fiscal year ended December 31, 2006. This was the tenth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.


## **ACKNOWLEDGMENTS**

The publication of this CAFR represents an important achievement in the ability of Jefferson County to provide significantly enhanced financial information and accountability to the citizens of Jefferson County, its elected officials, County management, and investors. This report continues the aggressive program of the County Auditor's office to improve the County's overall financial accounting, management, and reporting capabilities.

I would like to acknowledge the efforts of the entire staff of the Jefferson County Auditor's office and Data Processing Department for their contributions to this report. Special thanks are extended to Michael S. Warren, Deputy Auditor, for his effort and dedication to this project. My appreciation is also extended to the Local Government Services Division of the Auditor of State's Office for their guidance and assistance.

I would also like to thank all of the elected officials, department heads, and their staffs for their assistance and cooperation with the preparation of this CAFR. I ask for their continued support of this project and of my efforts toward continuing the sound financial management for Jefferson County.

Sincerely,



Patrick J. Marshall  
Jefferson County Auditor



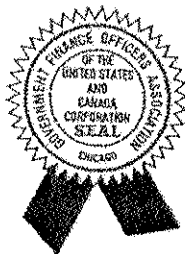
# Certificate of Achievement for Excellence in Financial Reporting

Presented to

Jefferson County  
Ohio

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended  
December 31, 2006

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



*Oliver S. Cox*

President

*Jeffrey R. Emer*

Executive Director

**Jefferson County, Ohio  
Elected and Appointed Officials**

*Elected Officials*

Patrick J. Marshall, Auditor

Dr. Thomas E. Graham, Commissioner  
Adam Scurti, Commissioner  
David Maple, Commissioner

Raymond M. Agresta, Treasurer

John A. Corrigan, Clerk of Courts

John W. Metcalf, Jr., M.D., Coroner

James F. Branagan, Engineer

Thomas Straus, Prosecutor

Paul R. McKeegan, Recorder

Fred J. Abdalla, Sheriff

David Henderson, Common Pleas Court Judge  
Joseph J. Bruzzese, Jr., Common Pleas Court Judge  
Samuel W. Kerr, Juvenile/Probate Court Judge  
Michael C. Bednar, County Court Judge  
Joseph M. Corabi, County Court Judge  
David J. Scarpone, County Court Judge

*Appointed Officials*

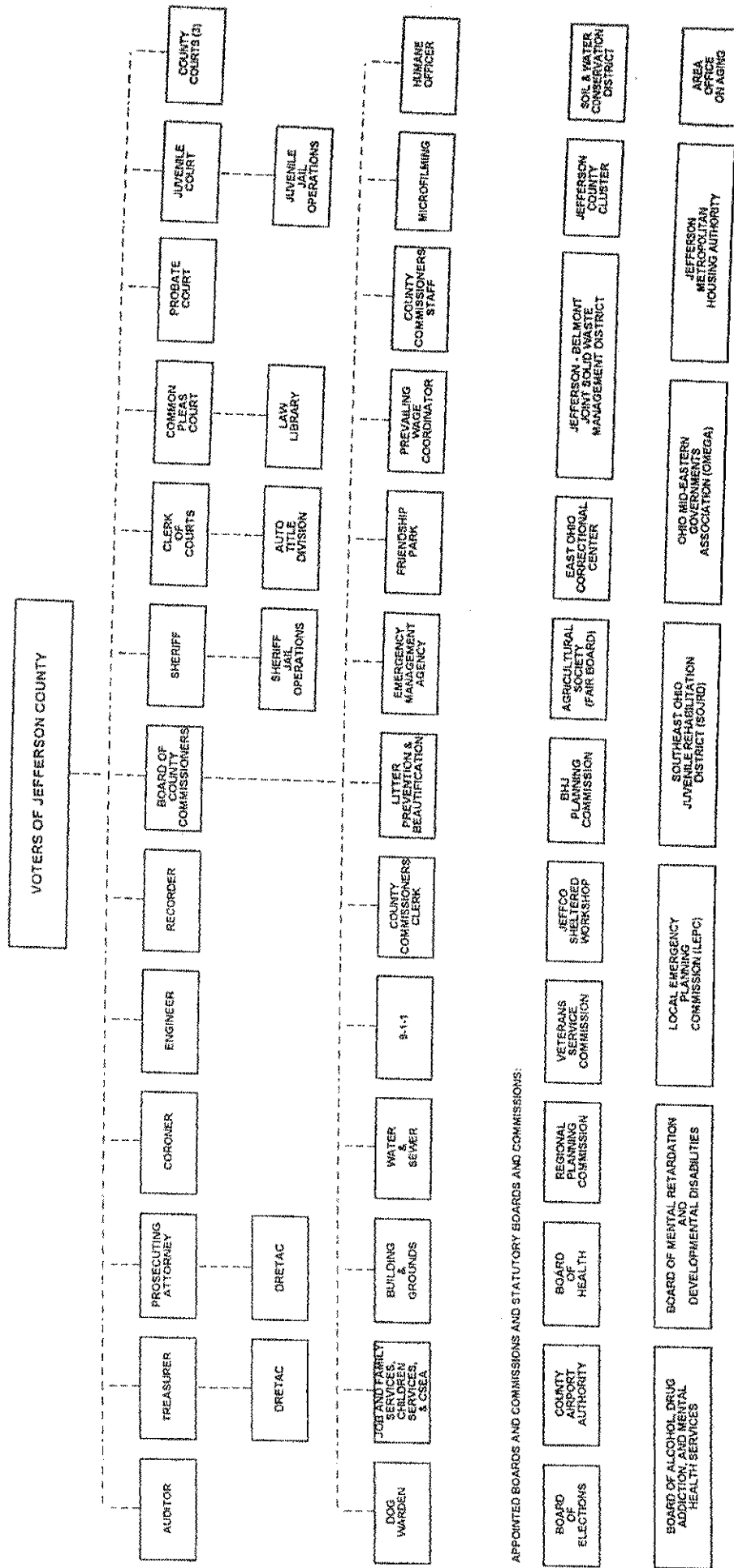
Nicholas S. Balakos, Director  
Department of Job and Family Services and Children Services

Richard P. Pfannenschmidt, Superintendent  
Board of Mental Retardation/Developmental Disabilities

Pamela M. Petrilla, Director  
Prevention and Recovery Board

John T. Gilmore  
Sanitary Engineer

# JEFFERSON COUNTY GOVERNMENT ORGANIZATIONAL CHART



## APPOINTED BOARDS AND COMMISSIONS AND STATUTORY BOARDS AND COMMISSIONS:

- BOARD OF ELECTIONS
- COUNTY AIRPORT AUTHORITY
- BOARD OF HEALTH
- BOARD OF MENTAL RETARDATION AND DEVELOPMENTAL DISABILITIES
- BOARD OF ALCOHOL DRUG ADDICTION AND MENTAL HEALTH SERVICES
- VETERANS SERVICE COMMISSION
- REGIONAL PLANNING COMMISSION
- BHJ PLANNING COMMISSION
- AGRICULTURAL SOCIETY (FAIR BOARD)
- EAST OHIO CORRECTIONAL CENTER
- JEFFERSON - BELMONT COUNTY AND WASTE MANAGEMENT DISTRICT
- JEFFERSON COUNTY CLUSTER
- SOIL & WATER CONSERVATION DISTRICT
- LOCAL EMERGENCY PLANNING COMMISSION (LEPC)
- SEVENTEENTH DISTRICT (SOUTH)
- OHIO MID-EASTERN GOVERNMENTS ASSOCIATION (OMEGA)
- JEFFERSON METROPOLITAN HOUSING AUTHORITY

## BOARDS AND COMMISSIONS COMPOSED OF ELECTED OFFICIALS:

- CARNEGIE LIBRARY
- DATA PROCESSING BOARD
- COUNTY RECORDS COMMISSION
- BOARD OF TAXATION
- BUDGET COMMISSION
- MICROFILM BOARD

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# **Financial Section**

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# Mary Taylor, CPA

Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT

Jefferson County  
301 Market Street  
P.O. Box 159  
Steubenville, Ohio 43952

To the Board of Commissioners:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Jefferson County, Ohio (the County), as of and for the year ended December 31, 2007, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Jeffco Workshop, which represent 100% of assets and 100% of the revenues for the discretely presented component unit. Other auditors audited those financial statements. They have furnished their report thereon to us and we base our opinion, insofar as it relates to the amounts included for Jeffco Workshop on the report of other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. The other auditors audited the financial statements of Jeffco Workshop in accordance with auditing standards generally accepted in the United States of America and not in accordance with *Government Auditing Standards*. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Jefferson County, Ohio, as of December 31, 2007, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General, Public Assistance, Motor Vehicle Gasoline Tax, Mental Health, Mental Retardation Disabilities and Jail Operating Levy funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 16, 2008, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We and the other auditors have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining nonmajor fund statements and schedules and statistical tables provide additional information and are not a required part of the basic financial statements. We and the other auditors subjected the combining nonmajor fund statements and schedules to the auditing procedures applied in the audit of the basic financial statements. In our opinion, based on our audit and the report of other auditors, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We and the other auditors did not subject the introductory section and statistical tables to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we express no opinion on them.



**Mary Taylor, CPA**  
Auditor of State

June 16, 2008



**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the year Ended December 31, 2007  
Unaudited

The discussion and analysis of Jefferson County's financial performance provides an overview of the County's financial activities for the year Ended December 31, 2007. The intent of this discussion and analysis is to look at the County's financial performance as a whole. Readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the County's financial performance.

**Financial Highlights**

Key financial highlights for 2007 are as follows:

The County's total net assets increased \$5,795,705 during 2007. This represents a 4.60% increase from 2006.

At the end of the current year, the County reported unrestricted net assets for governmental activities of \$3,312,925. This represents an increase of \$3,163,285 from the prior year. Approximately \$1,300,000 of this increase is the result of changes the County Commissioners have made to the County's Self Insurance Fund to eliminate the cash deficit generated in prior years. To eliminate this deficit, the County Commissioners have implemented a monthly departmental charge dedicated specifically to the reduction of the existing deficit. In addition, the County Commissioners have increased monthly premium charges and have made significant changes to the plan guidelines.

At the end of the current year, the County's governmental funds reported a combined ending fund balance of \$21,591,749, an increase of \$4,295,561 from the prior year. Of this amount, \$19,566,569 is available for spending (unreserved undesignated fund balance) on behalf of its citizens.

**Using This Annual Financial Report**

This annual report consists of a series of financial statements. These statements are organized so the reader can understand the County as a financial whole or as an entire operating entity.

The *Statement of Net Assets* and the *Statement of Activities* provide information about the activities of the whole County, presenting an aggregate view of the County's finances as well as a longer-term view of those assets

Fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short term as well as what remains for future spending. Fund financial statements also report the County's most significant funds. Non-major funds are presented separately from major funds in total and in one column.

**County-Wide Financial Statements**

The County-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the year Ended December 31, 2007  
Unaudited

***Statement of Net Assets***

While this document contains information about the funds used by the County to provide services to our citizens, the view of the County as a whole looks at all financial transactions and asks the question, "How did we do financially during 2007?" The Statement of Net Assets and the Statement of Activities answer this question.

The statement of net assets presents information on all of the County's assets and liabilities, with the difference between the two reported as net assets. The statement of activities presents information showing how the County's net assets changed during the current year. These statements are prepared using the accrual basis of accounting similar to the accounting method used by private sector companies. This basis of accounting takes into consideration all of the current year's revenues and expenses, regardless of when the cash is received or paid.

The change in net assets is important because it tells the reader whether, for the County as a whole, the financial position of the County has improved or diminished. However, in evaluating the overall position of the County, non-financial information such as changes in the County's tax base and the condition of the County's capital assets will also need to be evaluated.

In the statement of net assets and the statement of activities, the County is divided into three kinds of activities:

**Governmental Activities** - Most of the County's programs and services are reported here, including general government, public safety, public works, health, human services, and economic development. These services are funded primarily by taxes and intergovernmental revenues, including federal and state grants and other shared revenues.

**Business-Type Activities** - These services are provided on a charge for goods or services basis to recover all or most of the cost of the services provided. The County's Water and Sewer systems are reported here.

**Component Unit** - The County's financial statements include financial data of the Jeffco Sheltered Workshop. This component unit is described in the notes to the financial statements. The component unit is separate and may buy, sell, lease, or mortgage property in their own name and can sue or be sued in their own name.

***Fund Financial Statements***

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. Fund financial statements provide detailed information about the County's major funds. Based on the restriction on the use of moneys, the County has established many funds that account for the multitude of services provided to our residents. The County's major governmental funds are the General Fund, Job and Family Services (Public Assistance), Motor Vehicle and Gasoline Tax, Prevention and Recovery Board (Mental Health), Mental Retardation and Developmental Disabilities, and Jail Operating Levy Special Revenue Funds.

**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the year Ended December 31, 2007  
Unaudited

Governmental Funds - Governmental funds are used to account for essentially the same functions reported as governmental activities on the government-wide financial statements. Most of the County's basic services are reported in these funds that focus on how money flows into and out of the funds and the year end balances available for spending. These funds are reported on the modified accrual basis of accounting that measures cash and all other financial assets that can be readily converted to cash. The governmental fund statements provide a detailed short-term view of the County's general government operations and the basic services being provided, along with the financial resources available.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities on the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's short-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately on the governmental fund balance sheet and on the governmental fund statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Proprietary Funds - The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities on the government-wide financial statements. The County uses enterprise funds to account for the Water Fund operations and Sewer Fund operations. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's other programs and activities. The Self-Insurance Funds account for the claims and liabilities relating to the County's self-insured hospitalization program and also account for the claims and liabilities relating to the County's retrospectively rated self-insured workers' compensation program.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected on the government-wide financial statements because the resources from those funds are not available to support the County's programs. The accounting method used for fiduciary funds is much like that used for the proprietary funds.

Notes to the Financial Statements - The notes provide additional information that is essential to a full understanding of the data provided on the government-wide and fund financial statements.

Other Information - In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund statements and schedules.

**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the year Ended December 31, 2007  
Unaudited

**Government-Wide Financial Analysis**

Table 1 provides a summary of the County's net assets for 2007 compared to 2006:

	Governmental Activities		Business-Type Activities		Totals	
	2007	2006	2007	2006	2007	2006
<b>Assets</b>						
Current and Other Assets	\$50,237,926	\$45,628,704	\$4,263,504	\$3,791,045	\$54,501,430	\$49,419,749
Capital Assets, Net	92,941,434	92,397,576	39,982,492	41,448,263	132,923,926	133,845,839
<b>Total Assets</b>	<b>143,179,360</b>	<b>138,026,280</b>	<b>44,245,996</b>	<b>45,239,308</b>	<b>187,425,356</b>	<b>183,265,588</b>
<b>Liabilities</b>						
Current and Other Liabilities	15,496,569	15,308,937	1,187,598	1,110,410	16,684,167	16,419,347
Long-Term Liabilities	30,748,773	31,684,613	14,096,654	15,061,571	44,845,427	46,746,184
<b>Total Liabilities</b>	<b>46,245,342</b>	<b>46,993,550</b>	<b>15,284,252</b>	<b>16,171,981</b>	<b>61,529,594</b>	<b>63,165,531</b>
<b>Net Assets</b>						
Invested in Capital Assets,						
Net of Debt	67,394,515	66,576,876	25,266,597	25,914,607	92,661,112	92,491,483
Restricted	26,226,578	24,306,214	273,937	346,811	26,500,515	24,653,025
Unrestricted	3,312,925	149,640	3,421,210	2,805,909	6,734,135	2,955,549
<b>Total Net Assets</b>	<b>\$96,934,018</b>	<b>\$91,032,730</b>	<b>\$28,961,744</b>	<b>\$29,067,327</b>	<b>\$125,895,762</b>	<b>\$120,100,057</b>

As noted earlier, the County's net assets, when reviewed over time, may serve as a useful indicator of the County's financial position. In the case of the County, assets exceeded liabilities by \$125,895,762 (\$96,934,018 in governmental activities and \$28,961,744 in business-type activities) as of December 31, 2007. By far, the largest portion of the County's net assets (73.60 percent) reflects its investment in capital assets (e.g., land and improvements, buildings and building improvements, improvements other than buildings, machinery and equipment, vehicles, and infrastructure), less any related debt, used to acquire those assets, that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net assets, \$26,500,515 or 21.05 percent, represents resources that are subject to restrictions on how they can be used. The remaining balance of unrestricted assets, \$6,734,135 or 5.35 percent are to be used to meet the County's ongoing obligations to citizens and creditors. This modest total in unrestricted net assets is the result of changes to the County's health insurance program. These changes have been decreasing the deficit in the Health Self Insurance Fund. The County Commissioners have increased monthly premium charges and have made significant changes to the plan guidelines in order to alleviate a past deficit and to increase total unrestricted net assets in that fund.

**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the Year Ended December 31, 2007  
Unaudited

Table 2 shows the changes in net assets for 2007 compared to 2006.

**Table 2**  
**Changes in Net Assets**

	Governmental Activities		Business-Type Activities		Totals	
	2007	2006	2007	2006	2007	2006
<b>Revenues</b>						
Program Revenues:						
Charges for Services	\$7,138,626	\$9,393,361	\$5,896,017	\$5,813,423	\$13,034,643	\$15,206,784
Operating Grants and Contributions	35,664,301	37,859,912	0	0	35,664,301	37,859,912
Capital Grants and Contributions	1,949,606	239,643	34,778	457,678	1,984,384	697,321
<b>Total Program Revenues</b>	<b>44,752,533</b>	<b>47,492,916</b>	<b>5,930,795</b>	<b>6,271,101</b>	<b>50,683,328</b>	<b>53,764,017</b>
General Revenues:						
Property Taxes	10,109,591	10,335,470	0	0	10,109,591	10,335,470
Permissive Sales Taxes	10,177,121	9,509,416	262,036	245,385	10,439,157	9,754,801
Intergovernmental	2,676,002	2,873,786	0	0	2,676,002	2,873,786
Interest	1,329,289	947,993	0	0	1,329,289	947,993
Miscellaneous	1,021,171	1,109,974	19,548	20,180	1,040,719	1,130,154
<b>Total General Revenues</b>	<b>25,313,174</b>	<b>24,776,639</b>	<b>281,584</b>	<b>265,565</b>	<b>25,594,758</b>	<b>25,042,204</b>
<b>Total Revenues</b>	<b>70,065,707</b>	<b>72,269,555</b>	<b>6,212,379</b>	<b>6,536,666</b>	<b>76,278,086</b>	<b>78,806,221</b>
<b>Program Expenses</b>						
General Government						
Legislative and Executive	6,431,459	5,853,638	0	0	6,431,459	5,853,638
Judicial	3,849,824	3,465,112	0	0	3,849,824	3,465,112
Public Safety	10,061,215	9,640,492	0	0	10,061,215	9,640,492
Public Works	6,774,567	7,710,983	0	0	6,774,567	7,710,983
Health	18,096,434	16,649,240	0	0	18,096,434	16,649,240
Human Services	16,354,389	20,598,279	0	0	16,354,389	20,598,279
Conservation and Recreation	542,482	13,168	0	0	542,482	13,168
Economic Development	1,124,228	1,343,160	0	0	1,124,228	1,343,160
Intergovernmental	0	116,436	0	0	0	116,436
Interest and Fiscal Charges	1,695,667	1,798,202	0	0	1,695,667	1,798,202
Sewer	0	0	1,421,126	1,742,699	1,421,126	1,742,699
Water	0	0	4,896,836	4,111,594	4,896,836	4,111,594
<b>Total Expenses</b>	<b>64,930,265</b>	<b>67,188,710</b>	<b>6,317,962</b>	<b>5,854,293</b>	<b>71,248,227</b>	<b>73,043,003</b>
<b>Change in Net Assets Before Extraordinary Item</b>						
	5,135,442	5,080,845	(105,583)	682,373	5,029,859	5,763,218
<b>Extraordinary Item</b>	<b>765,846</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>765,846</b>	<b>0</b>
<b>Change in Net Assets</b>	<b>5,901,288</b>	<b>5,080,845</b>	<b>(105,583)</b>	<b>682,373</b>	<b>5,795,705</b>	<b>5,763,218</b>
<b>Beginning Net Assets</b>	<b>91,032,730</b>	<b>85,951,885</b>	<b>29,067,327</b>	<b>28,384,954</b>	<b>120,100,057</b>	<b>114,336,839</b>
<b>Ending Net Assets</b>	<b>\$96,934,018</b>	<b>\$91,032,730</b>	<b>\$28,961,744</b>	<b>\$29,067,327</b>	<b>\$125,895,762</b>	<b>\$120,100,057</b>

**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the year Ended December 31, 2007  
Unaudited

**Governmental Activities**

Operating grants and contributions were the largest program revenues, accounting for \$35,664,301 or 50.35 percent of total governmental revenues, including the extraordinary item. This represents a decrease of \$2,195,611 from the prior year. The major recipients of intergovernmental program revenues were the Department of Job and Family Services (Public Assistance), Motor Vehicle and Gasoline Tax, Prevention and Recovery Board (Mental Health), and Mental Retardation and Developmental Disabilities governmental activities. The Department of Job and Family Services (Public Assistance) realized the most significant decreases in operating grants and contributions as compared with the prior year due to a state wide reduction in public assistance related programs.

Another major component of general governmental revenues was permissive sales tax revenues, which accounted for \$10,177,121 or 14.37 percent of total governmental revenues. Permissive sales tax revenues experienced a significant increase from the prior year (\$667,705) due to increased sales in the County.

Property tax revenues account for \$10,109,591 or 14.27 percent of total governmental revenues. Property tax revenues experienced a slight decrease from the prior year (\$225,879). Although real property tax collections continue to increase annually, the reduction in tangible personal property tax collections resulted in the overall decrease in property tax revenues.

The extraordinary item for \$765,846 represents the final payment from the bankruptcy estate trustee in the County's 1997 jail construction law suit against the V-Group. This bankruptcy estate trustee payment brings this matter to a conclusion.

The County's direct charges to users of governmental services made up \$7,138,626 or 10.08 percent of total governmental revenues. These charges are for fees associated with the collection of property taxes, fines and forfeitures related to judicial activity, and licenses and permits. Charges for services decreased \$2,254,735 from the prior year. The most significant reason for this decrease was the elimination of the Children Services Board and the department's subsequent combining with the department of Job and Family Services, creating a combined agency that shares administrative services.

Health services programs accounted for \$18,096,434, or 27.87 percent of total expenses for governmental activities. This represents an increase of \$1,447,194 from the prior year. This increase is the result of increased federal and state funding for health services programs.

Other major program expenses for governmental activities include human service programs, which accounted for \$16,354,389, or 25.19 percent of total expenses, public safety programs, which accounted for \$10,061,215, or 15.50 percent of total expenses and public works programs, which accounted for \$6,774,567, or 10.43 percent of total expenses.

Human services program expenses decreased \$4,243,890 from the prior year. This decrease is the result of a state wide reduction in funding for human services (public assistance) related programs.

**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the year Ended December 31, 2007  
Unaudited

**Business-Type Activities**

The net assets in business-type activities decreased \$105,583 during 2007. Charges for services were the largest program revenue, accounting for \$5,896,017, or 94.91 percent of total business type revenues. Charges for services increased \$82,594 from the prior year. This increase is due to an increased number of County water customers from the Bergholz water system acquisition in the prior year.

Capital grants and contributions account for \$34,778, or 0.56 percent of total business type revenues. Capital grants and contributions decreased \$422,900 from the prior year due to a decrease in available grant funding in 2007.

Table 3, for governmental activities, indicates the total cost of services and the net cost of services. The statement of activities reflects the cost of program services and the charges for services, and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted intergovernmental revenues.

	Total Cost of Services		Net Cost of Services	
	2007	2006	2007	2006
General Government				
Legislative and Executive	\$6,431,459	\$5,853,638	\$3,812,598	\$3,020,279
Judicial	3,849,824	3,465,112	2,127,438	1,918,575
Public Safety	10,061,215	9,640,492	5,498,453	4,302,084
Public Works	6,774,567	7,710,983	1,080,177	1,777,871
Health	18,096,434	16,649,240	1,849,870	2,301,500
Human Services	16,354,389	20,598,279	3,278,512	3,908,778
Conservation and Recreation	542,482	13,168	542,482	13,168
Economic Development and Assistance	1,124,228	1,343,160	292,535	538,901
Intergovernmental	0	116,436	0	116,436
Interest and Fiscal Charges	1,695,667	1,798,202	1,695,667	1,798,202
<b>Total Expenses</b>	<b>\$64,930,265</b>	<b>\$67,188,710</b>	<b>\$20,177,732</b>	<b>\$19,695,794</b>

Charges for services, operating grants, and capital grants of \$44,752,533, or 68.92 percent of the total costs of services, are received and used to fund the general government expenses of the County. The remaining \$20,177,732 in general government expenses is funded by property taxes, permissive sales taxes, non-restricted intergovernmental revenues, interest, and miscellaneous revenues.

The \$5,498,453 in net costs of services for Public Safety indicates the general fund, permissive sales tax, and property tax levy support provided for the operation of the Sheriff's Department and the Detention Center. Management is concerned with the fact that there are insufficient program revenues to operate the Sheriff's Department and the Detention Center. To help reduce the tax burden and increase program revenues, the County is actively pursuing contracts for the housing of prisoners from other entities outside the County. Through the formation of a committee, the County is also exploring additional options to generate additional revenues to help fund the Sheriff's Department and the Detention Center.

**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the year Ended December 31, 2007  
Unaudited

The \$3,278,512 in net cost of services for Human Services demonstrates the costs of services that are not supported from state and federal resources. As such, the taxpayers have approved a property tax levy for the Childrens Services programs.

The \$1,849,870 in net cost of services for Health demonstrates the costs of services that are not supported from state and federal resources. As such, the taxpayers have approved property tax levies for several programs including the Prevention and Recovery Board (Mental Health) and Mental Retardation and Developmental Disabilities.

### **Financial Analysis of County Funds**

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds* - The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at the end of the year.

As of December 31, 2007, the County's governmental funds reported a combined ending fund balance of \$21,591,749, an increase of \$4,295,561 in comparison with the prior year. Of that combined ending fund balance, \$19,566,569, or 90.62 percent of this total, constitutes unreserved undesignated fund balance, which is available for spending at the County's discretion. The remainder of the fund balance is reserved to indicate that it is not available for discretionary spending. Of the reserved amount, \$393,806 has been committed to liquidate contracts and purchase orders of the prior year, \$986,660 has been reserved for resources donated for the operation of the childrens home, \$535,748 has been reserved for claimants, and \$56,701 has been reserved for community development. The County has designated \$52,265 of fund balance for the purchase of equipment. While the bulk of the governmental fund balances are not reserved in the governmental fund statements, they lead to restricted net assets on the Statement of Net Assets due to expenditure restrictions mandated by the provider of the resource, such as the state or federal government.

The General Fund is the primary operating fund of the County. At the end of 2007, the unreserved fund balance was \$3,514,682, while total fund balance was \$4,230,048. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 31.34 percent to total General Fund expenditures, while total fund balance represents 37.72 percent of that same amount. The County's General Fund balance increased \$694,114 during 2007. The key factors attributed to this increase were greater fiscal responsibility exhibited by the various General Fund departments, an increase in General Fund permissive sales tax revenues, as well as the receipt of the final payment from the bankruptcy estate trustee in the County's 1997 jail construction law suit against the V-Group.

The Motor Vehicle Gasoline Tax Fund balance at the end of 2007 is \$3,018,388. This represents an increase of \$890,252 from the prior year. The increase was due primarily to a reduction in overall spending. Due to the rising costs of gasoline and gasoline related items, the County Engineer is currently in the process of re-evaluating the departments' long term road project plans. Consequently, various projects originally scheduled for 2007 have been delayed.



**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the year Ended December 31, 2007  
Unaudited

The Public Assistance Fund balance at the end of 2007 is (\$67,791). This represents a decrease of \$882,848 from the prior year. The decrease is due to the nature of public assistance funding. There can be significant swings from year to year in assets and liabilities due to the timing of federal and state subsidy payments. This was the case in 2007 as there was a significant decrease in assets due to the timing of federal and state subsidy payments.

The Mental Retardation and Developmental Disabilities Fund balance at the end of 2007 is \$3,927,134. This represents an increase of \$915,740 from the prior year. The increase was due to an increase in federal and state funding.

*Proprietary Funds* - The County maintains two different types of proprietary funds. Enterprise funds are used to report functions presented as business-type activities on the government-wide financial statements. The County uses enterprise funds to account for Water Fund operations and Sewer Fund operations. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's other programs and activities. The County uses two internal service funds to account for the self-insurance programs. One Self-Insurance Fund accounts for the claims and liabilities relating to the County's self-insured hospitalization program. The other Self Insurance Fund accounts for the claims and liabilities relating to the County's retrospectively rated self-insured worker's compensation program.

As of December 31, 2007, net assets for the County's enterprise funds were \$28,961,744. Of that total, \$3,421,210 represents unrestricted net assets that are available for spending for enterprise operations at the County's discretion.

As of December 31, 2007, unrestricted net assets in the self-insurance programs were \$2,759,646. This represents an increase in unrestricted net assets of \$2,082,000 from the prior year. The Self-Insurance Funds have reflected operating deficits for several years. Program revenues (premiums) have been insufficient to cover rising claims activity in the County's self-insured hospitalization program. To attempt to offset the operating deficit, the County Commissioners implemented an employee-paid monthly premium, increased county-paid monthly premiums, and made significant changes to the plan guidelines to help reduce claim costs.

Currently, these steps have been effective in reducing the existing deficit. In addition, the County has implemented a separate 15 year debt reduction plan approved by the Board of County Commissioners to eliminate this deficit. It is the County's intent to keep the above measures in place to further reduce and eventually eliminate the deficit.

### **Budgetary Highlights**

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. By State statute, the Board of County Commissioners adopts a temporary operating budget for the County prior to the first day of January. The Board of County Commissioners adopts a permanent annual operating budget for the County prior to the first day of April.

For the General Fund, changes from the original budget to the final budget have been minimal. Fluctuations in growth and diversity have typically not occurred in Jefferson County, allowing department managers the ability to consistently predict revenues and expenditures.

**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the year Ended December 31, 2007  
Unaudited

**Capital Assets and Debt Administration**

*Capital Assets* - The County's capital assets for governmental and business-type activities as of December 31, 2007, were \$132,923,926 (net of accumulated depreciation). This includes land and improvements, buildings and improvements, improvements other than buildings, machinery and equipment, vehicles, and infrastructure.

For governmental activities, significant capital asset additions during 2007 included courthouse renovations and upgrades at a total cost of \$1,010,550, the construction of a new safe haven drop-in homeless shelter building and various other building improvements at a total cost of \$1,604,097, the replacement of 4 bridges at a cost of \$1,045,741, the construction of a new bridge at a cost of \$153,940, and 19.33 miles of road resurfacing at a cost of \$867,121.

For business-type activities, capital asset additions during 2007 included the completion of the State Route 43 Waterline, as well as ongoing work on various water and sanitary sewer projects expected to be completed in the near future.

Note 10 (Capital Assets) provides capital asset activity during 2007.

*Long Term Debt* - As of December 31, 2007, the County had total general obligation bonded debt outstanding of \$27,155,801. The majority of this debt (\$23,631,414) is expected to be repaid through governmental activities. The remaining portion (\$3,524,387) is expected to be repaid through a combination of business type activities and assessments. The County's long term general obligation bonded debt decreased by \$1,624,247 (5.64 percent) during 2007. Other outstanding long-term debt included O.W.D.A. loans of \$3,136,906, O.P.W.C. loans of \$1,109,448, O.E.P.A. loans of \$6,617,964, long term notes payable of \$2,603,775, S.I.B. loans of \$55,603, capital leases payable of \$375,371 and SBC loans payable of \$48,881.

Moody's Investors Services, Inc. has assigned an underlying rating of "Baa3" to the outstanding general obligation debt of the County. However, an Aaa credit rating was listed on the bonds since the County purchased insurance from the Ambac Assurance Corporation guaranteeing bond payments.

In addition to the bonded debt, the County's long-term obligations include compensated absences and workers compensation retrospective liability. Additional information on the County's long-term debt can be found in Note 18 of this report.

The County has issued several long term notes payable, all of which are backed by the full faith and credit of the County. On May 3, 2007 a note was issued in the amount of \$950,000. This note was issued for courthouse renovations and upgrades. On July 13, 2007 a note was issued in the amount of \$144,842. This note was issued for the purchase of a new telephone system at the courthouse, the justice facility, and the service complex. During 2007, the County refinanced one bond anticipation note. On November 1, 2007, a sanitary sewer purpose bond anticipation note was issued in the amount of \$890,000. Included in that amount was \$750,000 to refinance a 2006 bond anticipation note for the same purpose, as well as an additional \$140,000 for the project. All of the notes were issued with a fixed interest rate. Note 18 and Note 19 provide information regarding notes.

**Jefferson County, Ohio**  
Management's Discussion and Analysis  
For the year Ended December 31, 2007  
Unaudited

**Economic Factors**

The unemployment rate for the County is currently 6.5 percent, which is a slight decrease from 6.6 percent a year ago. This rate exceeds the state's current rate of 5.8 percent and the current national rate of 4.8 percent. The decrease demonstrates a slight upturn in the local economy, despite the uncertainty surrounding the local steel industry.

The County's \$1.211 billion tax base has increased 16.20 percent over the last five years. This increase is attributed to an increase in the County's real estate tax values. Real property values within the County have risen steadily over the past several years, and are now at an all time high.

The County's general fund balance has managed to remain steady or increase slightly in recent years. This is attributed to conservative budgeting and spending by the County as well as an increase in permissive sales tax revenues.

The various economic factors were considered in the preparation of the County's 2008 budget, and will be considered in the preparation of future budgets. Appropriate measures will be taken to ensure spending is within available resources.

A further discussion of the County and the economic factors which affect the County and its operations can be found in the transmittal letter of this report.

**Requests for Information**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Patrick J. Marshall, Jefferson County Auditor, 301 Market Street, Steubenville, Ohio 43952.

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**Jefferson County, Ohio**  
**Statement of Net Assets**  
**December 31, 2007**

	Primary Government			Component Unit
	Governmental Activities	Business Type Activities	Total	
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$15,517,884	\$3,062,084	\$18,579,968	\$0
Cash and Cash Equivalents in Segregated Accounts	907,047	0	907,047	423,562
Accounts Receivable	1,365,392	788,915	2,154,307	16,413
Permissive Sales Taxes Receivable	1,595,161	40,899	1,636,060	0
Internal Balances	90,838	(90,838)	0	0
Accrued Interest Receivable	107,656	0	107,656	0
Intergovernmental Receivable	11,661,903	0	11,661,903	0
Cash and Cash Equivalents with Fiscal Agents	5,880,405	0	5,880,405	0
Investments in Segregated Accounts	25,000	0	25,000	0
Prepaid Items	192,417	22,253	214,670	0
Materials and Supplies Inventory	467,443	4,203	471,646	9,295
Property Taxes Receivable	11,063,264	0	11,063,264	0
Investments with Fiscal Agents	1,262,917	22,399	1,285,316	933,468
Special Assessments Receivable	0	329,714	329,714	0
Deferred Charges	100,599	83,875	184,474	0
Non-Depreciable Capital Assets	4,167,879	1,858,550	6,026,429	0
Depreciable Capital Assets, Net	88,773,555	38,123,942	126,897,497	49,675
<i>Total Assets</i>	<u>143,179,360</u>	<u>44,245,996</u>	<u>187,425,356</u>	<u>1,432,413</u>
<b>Liabilities</b>				
Accounts Payable	1,680,876	65,213	1,746,089	1,073
Accrued Wages and Benefits	756,123	25,645	781,768	14,649
Contracts Payable	712,748	0	712,748	0
Retainage Payable	75,360	0	75,360	0
Intergovernmental Payable	1,699,885	154,064	1,853,949	0
Matured Severance Payable	44,799	0	44,799	0
Early Retirement Incentive Payable	75,189	0	75,189	0
Accrued Interest Payable	147,670	52,676	200,346	0
Notes Payable	0	890,000	890,000	0
Deferred Revenue	9,824,849	0	9,824,849	0
Claims Payable - Health	479,070	0	479,070	0
Long-Term Liabilities:				
Due Within One Year	2,725,446	1,058,843	3,784,289	0
Due In More Than One Year	28,023,327	13,037,811	41,061,138	0
<i>Total Liabilities</i>	<u>46,245,342</u>	<u>15,284,252</u>	<u>61,529,594</u>	<u>15,722</u>
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	67,394,515	25,266,597	92,661,112	61,006
Restricted for:				
Debt Service	2,764,544	273,937	3,038,481	0
Capital Outlay	839,525	0	839,525	0
Children's Home	986,660	0	986,660	0
Community Development	56,701	0	56,701	0
Motor Vehicle and Gasoline Tax	4,636,004	0	4,636,004	0
Mental Health	3,638,704	0	3,638,704	0
Mental Retardation	4,979,233	0	4,979,233	0
Tuberculosis/Crippled Child Levy	1,914,197	0	1,914,197	0
Children Services	1,665,479	0	1,665,479	0
Other Purposes	4,745,531	0	4,745,531	0
Unrestricted	3,312,925	3,421,210	6,734,135	1,355,685
<i>Total Net Assets</i>	<u>\$96,934,018</u>	<u>\$28,961,744</u>	<u>\$125,895,762</u>	<u>\$1,416,691</u>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Activities**  
**For the Year Ended December 31, 2007**

	Program Revenues			
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental Activities</b>				
General Government:				
Legislative and Executive	\$6,431,459	\$2,459,700	\$159,161	\$0
Judicial	3,849,824	1,616,199	106,187	0
Public Safety	10,061,215	2,014,989	2,407,773	140,000
Public Works	6,774,567	113,369	5,183,021	398,000
Health	18,096,434	417,061	14,807,625	1,021,878
Human Services	16,354,389	55,660	12,630,489	389,728
Conservation and Recreation	542,482	0	0	0
Economic Development and Assistance	1,124,228	461,648	370,045	0
Interest and Fiscal Charges	1,695,667	0	0	0
<i>Total Governmental Activities</i>	<u>64,930,265</u>	<u>7,138,626</u>	<u>35,664,301</u>	<u>1,949,606</u>
<b>Business Type Activities</b>				
Sewer	1,421,126	919,066	0	2,700
Water	4,896,836	4,976,951	0	32,078
<i>Total Business Type Activities</i>	<u>6,317,962</u>	<u>5,896,017</u>	<u>0</u>	<u>34,778</u>
<i>Total Primary Government</i>	<u>\$71,248,227</u>	<u>\$13,034,643</u>	<u>\$35,664,301</u>	<u>\$1,984,384</u>
<b>Component Unit</b>				
JeffCo. Workshop	<u>\$67,033</u>	<u>\$90,503</u>	<u>\$0</u>	<u>\$0</u>

**General Revenues**

Property Taxes Levied for General Purposes  
Property Taxes Levied for:  
Mental Health  
Mental Retardation and Developmental Disabilities  
Jail Operating  
Emergency 911  
Children Services  
Senior Citizens  
Debt Service  
Permissive Sales Taxes Levied for General Purposes  
Permissive Sales Taxes Levied for:  
Road and Bridge Improvements  
Public Safety  
Debt Service  
Sewer  
Water  
Grants and Entitlements not Restricted to Specific Programs  
Investment Earnings  
Miscellaneous

*Total General Revenue*

Extraordinary Item

*Total General Revenues and Extraordinary Item*

Change in Net Assets

*Net Assets Beginning of Year*

*Net Assets End of Year*

See accompanying notes to the basic financial statements

Net (Expense) Revenue  
and Changes in Net Assets  
Primary Government

Governmental Activities	Business Type Activities	Total	Component Unit
(\$3,812,598)	\$0	(\$3,812,598)	\$0
(2,127,438)	0	(2,127,438)	0
(5,498,453)	0	(5,498,453)	0
(1,080,177)	0	(1,080,177)	0
(1,849,870)	0	(1,849,870)	0
(3,278,512)	0	(3,278,512)	0
(542,482)	0	(542,482)	0
(292,535)	0	(292,535)	0
(1,695,667)	0	(1,695,667)	0
(20,177,732)	0	(20,177,732)	0
0	(499,360)	(499,360)	0
0	112,193	112,193	0
0	(387,167)	(387,167)	0
(20,177,732)	(387,167)	(20,564,899)	0
0	0	0	23,470
1,996,065	0	1,996,065	0
295,733	0	295,733	0
2,536,714	0	2,536,714	0
1,108,728	0	1,108,728	0
1,233,576	0	1,233,576	0
758,760	0	758,760	0
990,192	0	990,192	0
1,189,823	0	1,189,823	0
4,751,827	0	4,751,827	0
2,832,993	0	2,832,993	0
1,369,469	0	1,369,469	0
1,222,832	0	1,222,832	0
0	65,510	65,510	0
0	196,526	196,526	0
2,676,002	0	2,676,002	0
1,329,289	0	1,329,289	56,641
1,021,171	19,548	1,040,719	25,300
25,313,174	281,584	25,594,758	81,941
765,846	0	765,846	0
26,079,020	281,584	26,360,604	81,941
5,901,288	(105,583)	5,795,705	105,411
91,032,730	29,067,327	120,100,057	1,311,280
\$96,934,018	\$28,961,744	\$125,895,762	\$1,416,691

**Jefferson County, Ohio**  
**Balance Sheet**  
**Governmental Funds**  
**December 31, 2007**

	General	Public Assistance	Motor Vehicle Gasoline Tax	Mental Health	Mental Retardation Developmental Disabilities
<b>Assets</b>					
Equity in Pooled Cash and Cash Equivalents	\$93,178	\$910,020	\$1,911,754	\$1,217,112	\$2,985,043
Cash and Cash Equivalents in Segregated Accounts	164,193	0	0	0	0
Investments in Segregated Accounts	25,000	0	0	0	0
Investments in Fiscal Agents	52,265	0	119,462	0	0
Restricted Assets:					
Equity in Pooled Cash and Cash Equivalents	535,748	0	0	0	0
Cash and Cash Equivalents in Segregated Accounts	0	0	0	0	0
Investments with Fiscal Agents	0	0	0	0	0
Materials and Supplies Inventory	49,591	29,353	315,859	257	12,086
Receivables:					
Property Taxes	2,175,171	0	0	331,875	2,809,040
Permissive Sales Taxes	749,874	0	436,277	0	0
Accounts	360,076	596,747	160,171	4,950	0
Intergovernmental	1,461,559	0	2,593,797	3,232,155	1,967,623
Interfund	2,669,025	0	3,691	0	688,042
Accrued Interest	107,656	0	0	0	0
Prepaid Items	84,019	21,556	18,208	2,597	21,083
<i>Total Assets</i>	<u>\$8,527,355</u>	<u>\$1,557,676</u>	<u>\$5,559,219</u>	<u>\$4,788,946</u>	<u>\$8,482,917</u>
<b>Liabilities and Fund Balances</b>					
<b>Liabilities</b>					
Accounts Payable	\$214,338	\$34,178	\$177,006	\$803,382	\$51,822
Accrued Wages and Benefits	139,706	138,378	74,985	11,570	182,436
Contracts Payable	0	0	231,430	0	0
Matured Severance Payable	177	30,416	14,206	0	0
Retainage Payable	0	0	0	0	0
Interfund Payable	205,609	302,468	157,039	12,126	248,521
Intergovernmental Payable	93,633	755,455	34,825	6,230	136,372
Deferred Revenue	3,643,844	289,383	1,851,340	1,791,232	3,936,632
Early Retirement Incentive Payable	0	75,189	0	0	0
<i>Total Liabilities</i>	<u>4,297,307</u>	<u>1,625,467</u>	<u>2,540,831</u>	<u>2,624,540</u>	<u>4,555,783</u>
<b>Fund Balances (Deficit)</b>					
Reserved for Encumbrances	127,353	0	244,729	0	0
Reserved for Children's Home	0	0	0	0	0
Reserved for Claimants	535,748	0	0	0	0
Reserved for Community Development	0	0	0	0	0
Unreserved:					
Designated for Equipment	52,265	0	0	0	0
Undesignated, Reported in:					
General Fund	3,514,682	0	0	0	0
Special Revenue Funds	0	(67,791)	2,773,659	2,164,406	3,927,134
Debt Service Funds	0	0	0	0	0
Capital Projects Funds	0	0	0	0	0
<i>Total Fund Balances (Deficit)</i>	<u>4,230,048</u>	<u>(67,791)</u>	<u>3,018,388</u>	<u>2,164,406</u>	<u>3,927,134</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$8,527,355</u>	<u>\$1,557,676</u>	<u>\$5,559,219</u>	<u>\$4,788,946</u>	<u>\$8,482,917</u>

See accompanying notes to the basic financial statements



Jail Operating Levy	Other Governmental Funds	Total Governmental Funds
\$33,045	\$7,755,985	\$14,906,137
0	686,153	850,346
0	0	25,000
0	104,530	276,257
0	75,360	611,108
0	56,701	56,701
0	986,660	986,660
2,084	58,213	467,443
1,225,914	4,521,264	11,063,264
0	409,010	1,595,161
0	2,716	1,124,660
468,573	1,938,196	11,661,903
0	1,990,120	5,350,878
0	0	107,656
0	44,954	192,417
<u>\$1,729,616</u>	<u>\$18,629,862</u>	<u>\$49,275,591</u>
\$102,915	\$297,235	\$1,680,876
73,941	135,107	756,123
0	481,318	712,748
0	0	44,799
0	75,360	75,360
2,672,072	586,862	4,184,697
62,382	109,142	1,198,039
1,476,660	5,966,920	18,956,011
0	0	75,189
<u>4,387,970</u>	<u>7,651,944</u>	<u>27,683,842</u>
0	21,724	393,806
0	986,660	986,660
0	0	535,748
0	56,701	56,701
0	0	52,265
0	0	3,514,682
(2,658,354)	6,287,872	12,426,926
0	2,800,246	2,800,246
0	824,715	824,715
<u>(2,658,354)</u>	<u>10,977,918</u>	<u>21,591,749</u>
<u>\$1,729,616</u>	<u>\$18,629,862</u>	<u>\$49,275,591</u>

**Jefferson County, Ohio**  
**Reconciliation of Total Governmental Fund Balances to**  
**Net Assets of Governmental Activities**  
**December 31, 2007**

**Total Governmental Fund Balances**

<i>Amounts reported for governmental activities in the statement of net assets are different because:</i>	21,591,749
Capital Assets used in governmental activities are not financial resources and therefore are not reported in the funds	92,941,434
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:	
Taxes	1,555,237
Intergovernmental	7,006,920
Fines and Forfeitures	520,247
Interest	48,758
Total	9,131,162
Internal service funds are used by management to charge the costs of health insurance and workers' compensation to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets	2,759,646
Unamortized issuance costs represent deferred charges which do not provide current financial resources and, therefore, are not reported in the funds.	100,599
Long-term liabilities and accrued interest are not due and payable in the current period and therefore are not reported in the funds:	
General Obligation Bonds	21,940,000
Capital Appreciation Bonds	318,221
Bond Premium	118,360
Capital Appreciation Bond Accretion	1,254,833
Compensated Absences	2,356,481
Accrued Interest Payable	147,670
Long-Term Notes Payable	2,603,775
OPWC Loans Payable	354,548
State Infrastructure Bank Loans Payable	55,603
SBC Loan	48,881
SBC Account Payable	16,829
Capital Leases	375,371
Total	(29,590,572)
<b>Net Assets of Governmental Activities</b>	<b>\$96,934,018</b>

See accompanying notes to the basic financial statements

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**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended December 31, 2007**

	General	Public Assistance	Motor Vehicle Gasoline Tax	Mental Health	Mental Retardation Developmental Disabilities
<b>Revenues</b>					
Property Taxes	\$1,985,487	\$0	\$0	\$292,875	\$2,516,702
Permissive Sales Taxes	4,751,827	0	2,832,993	0	0
Charges for Services	2,491,572	0	23,315	0	227,890
Licenses and Permits	3,687	0	0	0	0
Fines and Forfeitures	459,694	0	34,865	0	0
Intergovernmental	2,733,233	8,158,174	5,226,576	9,340,561	7,088,096
Interest	959,374	0	10,534	0	0
Rent	0	0	0	61,840	0
Other	56,138	822,676	51,221	12,881	28,545
<i>Total Revenues</i>	<u>13,441,012</u>	<u>8,980,850</u>	<u>8,179,504</u>	<u>9,708,157</u>	<u>9,861,233</u>
<b>Expenditures</b>					
Current:					
General Government:					
Legislative and Executive	5,036,731	0	0	0	0
Judicial	3,636,225	0	0	0	0
Public Safety	455,757	0	0	0	0
Public Works	0	0	7,137,904	0	0
Health	246,082	0	0	9,217,173	8,795,493
Human Services	913,440	9,847,123	0	0	0
Conservation and Recreation	413,607	0	0	0	0
Economic Development and Assistance	0	0	0	0	0
Other	414,987	0	0	0	0
Capital Outlay	65,900	0	0	0	0
Debt Service:					
Principal Retirement	22,891	11,654	0	0	0
Interest and Fiscal Charges	9,683	4,921	0	0	0
Interest on Capital Appreciation Bonds	0	0	0	0	0
<i>Total Expenditures</i>	<u>11,215,303</u>	<u>9,863,698</u>	<u>7,137,904</u>	<u>9,217,173</u>	<u>8,795,493</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>2,225,709</u>	<u>(882,848)</u>	<u>1,041,600</u>	<u>490,984</u>	<u>1,065,740</u>
<b>Other Financing Sources (Uses):</b>					
Transfers In	0	0	0	0	0
Notes Issued	144,842	0	0	0	0
Proceeds of OPWC Loans	0	0	318,782	0	0
Sale of Capital Assets	413,606	0	0	0	0
Inception of Capital Lease	11,741	0	0	0	0
Transfers Out	(2,867,630)	0	(470,130)	0	(150,000)
<i>Total Other Financing Sources (Uses)</i>	<u>(2,297,441)</u>	<u>0</u>	<u>(151,348)</u>	<u>0</u>	<u>(150,000)</u>
Extraordinary Item	765,846	0	0	0	0
<i>Net Change in Fund Balances</i>	694,114	(882,848)	890,252	490,984	915,740
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>3,535,934</u>	<u>815,057</u>	<u>2,128,136</u>	<u>1,673,422</u>	<u>3,011,394</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$4,230,048</u>	<u>(\$67,791)</u>	<u>\$3,018,388</u>	<u>\$2,164,406</u>	<u>\$3,927,134</u>

See accompanying notes to the basic financial statements

Jail Operating Levy	Other Governmental Funds	Total Governmental Funds
\$1,100,151	\$4,146,050	\$10,041,265
0	2,592,301	10,177,121
1,253,563	1,664,560	5,660,900
0	421,365	425,052
0	12,850	507,409
506,038	8,922,543	41,975,221
0	50,459	1,020,367
0	386,529	448,369
0	49,710	1,021,171
<u>2,859,752</u>	<u>18,246,367</u>	<u>71,276,875</u>
0	1,270,321	6,307,052
0	193,271	3,829,496
4,287,474	4,856,622	9,599,853
0	20,573	7,158,477
0	373,379	18,632,127
0	5,688,735	16,449,298
0	0	413,607
0	1,373,294	1,373,294
0	0	414,987
0	1,745,089	1,810,989
0	1,689,213	1,723,758
0	1,300,302	1,314,906
0	579,173	579,173
<u>4,287,474</u>	<u>19,089,972</u>	<u>69,607,017</u>
<u>(1,427,722)</u>	<u>(843,605)</u>	<u>1,669,858</u>
1,466,746	2,568,739	4,035,485
0	950,000	1,094,842
0	0	318,782
0	0	413,606
0	20,886	32,627
0	(547,725)	(4,035,485)
<u>1,466,746</u>	<u>2,991,900</u>	<u>1,859,857</u>
<u>0</u>	<u>0</u>	<u>765,846</u>
39,024	2,148,295	4,295,561
<u>(2,697,378)</u>	<u>8,829,623</u>	<u>17,296,188</u>
<u>(\$2,658,354)</u>	<u>\$10,977,918</u>	<u>\$21,591,749</u>

**Jefferson County, Ohio**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances**  
**of Governmental Funds to the Statement of Activities**  
**For the Year Ended December 31, 2007**

**Net Change in Fund Balances - Governmental Funds** \$4,295,561

*Amounts reported for governmental activities in the statement of activities are different because:*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period

Capital Asset Additions	5,484,241	
Current Year Depreciation	(4,117,561)	
Total		1,366,680

Governmental funds only report the disposal of assets of the extent proceeds are received from the sale.

In the statement of activities, a gain or loss is reported for each disposal. (822,822)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the fund:

Taxes	68,326	
Intergovernmental	(1,685,312)	
Interest	(208)	
Fines and Forfeitures	96,896	
Total		(1,520,298)

Issuance costs are reported as an expenditure when paid in governmental funds, but are allocated as an expense over the life of the outstanding debt on the statement of activities.

(3,726)

Bond premiums are reported as other financing sources in governmental funds, but are allocated as a reduction of an expense over the life of the outstanding debt on the statement of activities.

4,384

Inception of Capital Leases are reported as other financing sources in governmental funds, but the inception increases long-term liabilities on the statement of net assets.

(32,627)

Issuance of Debt is reported as other financing sources in the governmental funds, but the issuance increases long term liabilities on the statement of net assets.

OPWC Loans Issued	(318,782)	
Notes Issued	(1,094,842)	
Total		(1,413,624)

Repayments of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities:

General Obligation Bonds	1,150,000	
Capital Appreciation Bonds	145,827	
Capital Appreciation Bonds Accretion	579,173	
Long-Term Notes Payable	179,987	
OPWC Loans Payable	6,502	
State Infrastructure Bank Loans Payable	53,312	
SBC Loan Payable	55,909	
SBC Account Payable	16,830	
Capital Leases	188,130	
Total		2,375,670

Interest is reported as an expenditure when due in the governmental funds, but is accrued on outstanding debt on the statement of activities, and the accretion of interest of capital appreciation bonds is reported in the statement of activities:

Accrued Interest	(25,707)	
Accretion of Interest	(355,712)	
Total		(381,419)

Compensated absences reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.

(48,491)

Internal service funds used by management to charge the costs of health insurance and workers' compensation to individual funds is not reported in the statement of activities. Governmental fund expenditures and the related internal service funds' revenues are eliminated. The net expenses of the internal service funds are allocated among governmental activities.

2,082,000

**Change in Net Assets of Governmental Activities**

\$5,901,288

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund**  
**For the Year Ended December 31, 2007**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final Budget</u>		
<b><u>Revenues:</u></b>				
Property Taxes	\$2,013,306	\$2,020,052	\$2,020,052	\$0
Permissive Sales Taxes	4,157,500	4,724,531	4,724,531	0
Charges for Services	2,604,970	2,441,877	2,441,877	0
Licenses and Permits	4,510	3,687	3,687	0
Fines and Forfeitures	356,700	448,809	448,809	0
Intergovernmental	2,829,282	2,852,837	2,852,837	0
Interest	600,000	900,429	900,429	0
Other	32,247	56,128	56,128	0
<b>Total Revenues</b>	<b>12,598,515</b>	<b>13,448,350</b>	<b>13,448,350</b>	<b>0</b>
<b><u>Expenditures:</u></b>				
Current:				
General Government -				
Legislative and Executive	5,361,296	5,023,903	5,023,068	835
Judicial	3,948,001	3,682,806	3,682,806	0
Public Safety	194,012	499,022	458,510	40,512
Health	246,551	246,417	246,417	0
Human Services	980,264	925,154	919,979	5,175
Conservation and Recreation	0	413,607	413,607	0
Other	550,240	474,741	474,741	0
<b>Total Expenditures</b>	<b>11,280,364</b>	<b>11,265,650</b>	<b>11,219,128</b>	<b>46,522</b>
<b>Excess of Revenues Over Expenditures</b>	<b>1,318,151</b>	<b>2,182,700</b>	<b>2,229,222</b>	<b>46,522</b>
<b><u>Other Financing Sources (Uses)</u></b>				
Proceeds of Notes	0	144,842	144,842	0
Sale of Capital Assets	0	413,606	413,606	0
Court Settlement	0	765,846	765,846	0
Advances In	112,000	100,000	100,000	0
Transfers In	6,753	0	0	0
Transfers Out	(2,856,534)	(2,855,630)	(2,855,630)	0
<b>Total Other Financing Sources (Uses)</b>	<b>(2,737,781)</b>	<b>(1,431,336)</b>	<b>(1,431,336)</b>	<b>0</b>
<b>Net Change in Fund Balance</b>	<b>(1,419,630)</b>	<b>751,364</b>	<b>797,886</b>	<b>46,522</b>
<b>Fund Balance Beginning of Year</b>	<b>1,978,478</b>	<b>1,978,478</b>	<b>1,978,478</b>	<b>0</b>
<b>Prior Year Encumbrances Appropriated</b>	<b>37,243</b>	<b>37,243</b>	<b>37,243</b>	<b>0</b>
<b>Fund Balance End of Year</b>	<b>\$596,091</b>	<b>\$2,767,085</b>	<b>\$2,813,607</b>	<b>\$46,522</b>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Public Assistance Fund**  
**For the Year Ended December 31, 2007**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	
<b><u>Revenues:</u></b>				
Intergovernmental	\$12,776,865	\$9,133,645	\$9,133,645	\$0
Other	393,924	822,676	822,676	0
Total Revenues	<u>13,170,789</u>	<u>9,956,321</u>	<u>9,956,321</u>	<u>0</u>
<b><u>Expenditures:</u></b>				
Current:				
Human Services	<u>13,170,789</u>	<u>10,153,380</u>	<u>10,153,380</u>	<u>0</u>
Net Change in Fund Balance	0	(197,059)	(197,059)	0
Fund Balance Beginning of Year	<u>1,107,079</u>	<u>1,107,079</u>	<u>1,107,079</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$1,107,079</u></u>	<u><u>\$910,020</u></u>	<u><u>\$910,020</u></u>	<u><u>\$0</u></u>

See accompanying notes to the basic financial statements



**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Motor Vehicle Gasoline Tax Fund**  
**For the Year Ended December 31, 2007**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
<b><u>Revenues:</u></b>				
Permissive Sales Taxes	\$2,472,000	\$2,800,389	\$2,800,389	\$0
Charges for Services	9,000	19,624	19,624	0
Fines and Forfeitures	44,000	34,865	34,865	0
Intergovernmental	3,787,159	4,992,312	4,992,312	0
Interest	0	10,534	10,534	0
Other	8,710	51,221	51,221	0
<b>Total Revenues</b>	<b>6,320,869</b>	<b>7,908,945</b>	<b>7,908,945</b>	<b>0</b>
<b><u>Expenditures:</u></b>				
Current:				
Public Works	6,026,114	7,439,304	7,431,165	8,139
<b>Excess of Revenues Over Expenditures</b>	<b>294,755</b>	<b>469,641</b>	<b>477,780</b>	<b>8,139</b>
<b><u>Other Financing Sources (Uses):</u></b>				
Proceeds of OPWC Loans	0	318,782	318,782	0
Transfers Out	(470,130)	(470,130)	(470,130)	0
<b>Total Other Financing Sources (Uses)</b>	<b>(470,130)</b>	<b>(151,348)</b>	<b>(151,348)</b>	<b>0</b>
<b>Net Change in Fund Balance</b>	<b>(175,375)</b>	<b>318,293</b>	<b>326,432</b>	<b>8,139</b>
Fund Balance Beginning of Year	994,689	994,689	994,689	0
Prior Year Encumbrances Appropriated	47,833	47,833	47,833	0
<b>Fund Balance End of Year</b>	<b>\$867,147</b>	<b>\$1,360,815</b>	<b>\$1,368,954</b>	<b>\$8,139</b>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Mental Health Fund**  
**For the Year Ended December 31, 2007**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original Budget	Final Budget		
<b><u>Revenues:</u></b>				
Property Taxes	\$289,095	\$295,204	\$295,204	\$0
Intergovernmental	7,253,124	7,628,311	7,628,311	0
Rent	65,550	60,690	60,690	0
Other	3,800	12,881	12,881	0
Total Revenues	7,611,569	7,997,086	7,997,086	0
<b><u>Expenditures:</u></b>				
Current:				
Health	7,622,592	8,565,221	8,565,221	0
Net Change in Fund Balance	(11,023)	(568,135)	(568,135)	0
Fund Balance Beginning of Year	1,779,389	1,779,389	1,779,389	0
Fund Balance End of Year	\$1,768,366	\$1,211,254	\$1,211,254	\$0

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Mental Retardation and Developmental Disabilities Fund**  
**For the Year Ended December 31, 2007**

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	
<b><u>Revenues:</u></b>				
Property Taxes	\$2,507,416	\$2,546,130	\$2,546,130	\$0
Charges for Services	228,000	227,890	227,890	0
Intergovernmental	6,169,059	6,594,732	6,594,732	0
Other	7,200	28,545	28,545	0
Total Revenues	<u>8,911,675</u>	<u>9,397,297</u>	<u>9,397,297</u>	<u>0</u>
<b><u>Expenditures:</u></b>				
Current:				
Health	<u>9,213,518</u>	<u>8,858,424</u>	<u>8,858,424</u>	<u>0</u>
Excess of Revenues Over Expenditures	(301,843)	538,873	538,873	0
<b><u>Other Financing Use:</u></b>				
Transfers Out	<u>(50,000)</u>	<u>(150,000)</u>	<u>(150,000)</u>	<u>0</u>
Net Change in Fund Balance	(351,843)	388,873	388,873	0
Fund Balance Beginning of Year	<u>3,210,193</u>	<u>3,210,193</u>	<u>3,210,193</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$2,858,350</u></u>	<u><u>\$3,599,066</u></u>	<u><u>\$3,599,066</u></u>	<u><u>\$0</u></u>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Jail Operating Levy Fund**  
**For the Year Ended December 31, 2007**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original Budget</u>	<u>Final Budget</u>		
<b><u>Revenues:</u></b>				
Property Taxes	\$1,096,897	\$1,113,289	\$1,113,289	\$0
Charges for Services	1,782,000	1,382,164	1,382,164	0
Intergovernmental	504,117	507,257	507,257	0
Total Revenues	<u>3,383,014</u>	<u>3,002,710</u>	<u>3,002,710</u>	<u>0</u>
<b><u>Expenditures:</u></b>				
Current:				
Public Safety	<u>4,538,534</u>	<u>4,275,467</u>	<u>4,275,467</u>	<u>0</u>
Excess of Revenues Under Expenditures	(1,155,520)	(1,272,757)	(1,272,757)	0
<b><u>Other Financing Source:</u></b>				
Transfers In	<u>1,209,068</u>	<u>1,466,746</u>	<u>1,466,746</u>	<u>0</u>
Net Change in Fund Balance	53,548	193,989	193,989	0
Fund Balance (Deficit) Beginning of Year	<u>(2,731,992)</u>	<u>(2,731,992)</u>	<u>(2,731,992)</u>	<u>0</u>
Fund Balance (Deficit) End of Year	<u>(\$2,678,444)</u>	<u>(\$2,538,003)</u>	<u>(\$2,538,003)</u>	<u>\$0</u>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Fund Net Assets**  
**Proprietary Funds**  
**December 31, 2007**

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Funds
	Sewer	Water	Total	
<b>Assets</b>				
<b>Current Assets:</b>				
Equity in Pooled Cash and Cash Equivalents	\$497,869	\$2,564,215	\$3,062,084	\$639
Cash and Cash Equivalents with Fiscal Agents	0	0	0	5,880,405
Investments with Fiscal Agents	5,600	16,799	22,399	0
Materials and Supplies Inventory	936	3,267	4,203	0
<b>Receivables:</b>				
Permissive Sales Taxes	10,225	30,674	40,899	0
Accounts	187,681	601,234	788,915	240,732
Interfund	0	0	0	6,574,950
Prepaid Items	0	22,253	22,253	0
<b>Total Current Assets</b>	<b>702,311</b>	<b>3,238,442</b>	<b>3,940,753</b>	<b>12,696,726</b>
<b>Noncurrent Assets:</b>				
<b>Restricted Assets:</b>				
Special Assessments Receivable	329,714	0	329,714	0
Deferred Charges	41,783	42,092	83,875	0
Non Depreciable Capital Assets	1,228,562	629,988	1,858,550	0
Depreciable Capital Assets, Net	12,804,456	25,319,486	38,123,942	0
<b>Total Noncurrent Assets</b>	<b>14,404,515</b>	<b>25,991,566</b>	<b>40,396,081</b>	<b>0</b>
<b>Total Assets</b>	<b>15,106,826</b>	<b>29,230,008</b>	<b>44,336,834</b>	<b>12,696,726</b>
<b>Liabilities</b>				
<b>Current Liabilities:</b>				
Accounts Payable	19,507	45,706	65,213	0
Accrued Wages and Benefits Payable	5,316	20,329	25,645	0
Interfund Payable	5,876	84,962	90,838	7,650,293
Intergovernmental Payable	19,312	134,752	154,064	501,846
Claims Payable - Health Benefits	0	0	0	479,070
Accrued Interest Payable	16,471	36,205	52,676	0
Notes Payable	890,000	0	890,000	0
Current Portion of Compensated Absences Payable	2,255	8,761	11,016	0
Current Portion of Claims Payable - Workers' Compensation	0	0	0	271,310
Current Portion of General Obligation Bonds Payable	45,000	50,000	95,000	0
Current Portion of OPWC Loans Payable	7,500	69,379	76,879	0
Current Portion of OWDA Loans Payable	355,379	237,056	592,435	0
Current Portion of Ohio EPA Loan Payable	0	283,513	283,513	0
<b>Total Current Liabilities</b>	<b>1,366,616</b>	<b>970,663</b>	<b>2,337,279</b>	<b>8,902,519</b>
<b>Long-Term Liabilities (Net of Current Portion):</b>				
Compensated Absences Payable	11,649	39,832	51,481	0
Claims Payable - Workers Compensation	0	0	0	1,034,561
General Obligation Bonds Payable	1,710,777	1,718,610	3,429,387	0
OPWC Loans Payable	227,812	450,209	678,021	0
OWDA Loans Payable	867,432	1,677,039	2,544,471	0
Ohio EPA Loan Payable	0	6,334,451	6,334,451	0
<b>Total Long-Term Liabilities</b>	<b>2,817,670</b>	<b>10,220,141</b>	<b>13,037,811</b>	<b>1,034,561</b>
<b>Total Liabilities</b>	<b>4,184,286</b>	<b>11,190,804</b>	<b>15,375,090</b>	<b>9,937,080</b>
<b>Net Assets</b>				
Invested in Capital Assets, Net of Related Debt	10,026,678	15,239,919	25,266,597	0
<b>Restricted for:</b>				
Debt Service	273,937	0	273,937	0
Unrestricted	621,925	2,799,285	3,421,210	2,759,646
<b>Total Net Assets</b>	<b>\$10,922,540</b>	<b>\$18,039,204</b>	<b>\$28,961,744</b>	<b>\$2,759,646</b>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Revenues, Expenses and Changes in Fund Net Assets**  
**Proprietary Funds**  
**For the Year Ended December 31, 2007**

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Funds
	Sewer	Water	Total	
<b>Operating Revenues</b>				
Charges for Services	\$919,066	\$4,976,951	\$5,896,017	\$0
Charges for Services - Health	0	0	0	6,146,243
Charges for Services - Workers' Compensation	0	0	0	1,334,709
Other	0	3,848	3,848	20
<i>Total Operating Revenues</i>	919,066	4,980,799	5,899,865	7,480,972
<b>Operating Expenses</b>				
Personal Services	194,614	901,059	1,095,673	0
Contractual Services	413,145	2,053,270	2,466,415	0
Contractual Services - Health	0	0	0	1,326,120
Contractual Services - Workers Compensation	0	0	0	501,846
Materials and Supplies	11,114	143,898	155,012	0
Claims - Health Benefits	0	0	0	3,802,674
Claims - Workers Compensation	0	0	0	77,992
Depreciation	626,348	1,235,471	1,861,819	0
Other	0	122,858	122,858	0
<i>Total Operating Expenses</i>	1,245,221	4,456,556	5,701,777	5,708,632
<i>Operating Income (Loss)</i>	(326,155)	524,243	198,088	1,772,340
<b>Non-Operating Revenues (Expenses)</b>				
Permissive Sales Taxes	65,510	196,526	262,036	0
Interest	0	0	0	309,130
Interest and Fiscal Charges	(175,905)	(422,588)	(598,493)	0
Other Non-Operating Revenues	0	15,700	15,700	530
Loss on Disposal of Capital Assets	0	(17,692)	(17,692)	0
<i>Total Non-Operating Revenues (Expenses)</i>	(110,395)	(228,054)	(338,449)	309,660
<i>Income (Loss) Before Contributions</i>	(436,550)	296,189	(140,361)	2,082,000
Capital Contributions	2,700	32,078	34,778	0
<i>Change in Net Assets</i>	(433,850)	328,267	(105,583)	2,082,000
<i>Net Assets Beginning of Year</i>	11,356,390	17,710,937	29,067,327	677,646
<i>Net Assets End of Year</i>	\$10,922,540	\$18,039,204	\$28,961,744	\$2,759,646

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Year Ended December 31, 2007**

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Funds
	Sewer	Water	Total	
<b>Increase (Decrease) in Cash and Cash Equivalents</b>				
<b>Cash Flows from Operating Activities</b>				
Cash Received from Customers	\$961,231	\$4,972,148	\$5,933,379	\$0
Cash Received from Customers - Health Benefits	0	0	0	6,146,243
Cash Received from Customers - Workers' Compensation	0	0	0	1,334,709
Cash Payments for Employee Services and Benefits	(196,554)	(897,841)	(1,094,395)	0
Cash Payments for Goods and Services	(406,145)	(2,264,863)	(2,671,008)	(1,715,240)
Cash Payments for Claims - Health Benefits	0	0	0	(4,635,202)
Cash Payments for Claims - Workers' Compensation	0	0	0	(484,232)
Other Operating Revenues	0	3,848	3,848	779,347
Other Operating Expenses	0	(122,858)	(122,858)	0
Other Non-Operating Revenues	0	15,700	15,700	530
<i>Net Cash Provided by Operating Activities</i>	<u>358,532</u>	<u>1,706,134</u>	<u>2,064,666</u>	<u>1,426,155</u>
<b>Cash Flows from Noncapital Financing Activities</b>				
Interfund Loan	0	0	0	(1,195,481)
Permissive Sales Taxes	64,219	192,657	256,876	0
<i>Net Cash Provided by (Used in) Noncapital Financing Activities</i>	<u>64,219</u>	<u>192,657</u>	<u>256,876</u>	<u>(1,195,481)</u>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Payments for Capital Acquisitions	(28,510)	(385,230)	(413,740)	0
Bond Anticipation Notes Issued	890,000	0	890,000	0
Tap-In Fees	2,700	32,078	34,778	0
Special Assessments	75,330	0	75,330	0
Principal Paid on Debt:				
General Obligation Bonds	(45,000)	(50,000)	(95,000)	0
OWDA Loans	(339,176)	(219,721)	(558,897)	0
OPWC Loans	0	(69,079)	(69,079)	0
Ohio EPA Loans	0	(238,413)	(238,413)	0
Notes	(750,000)	0	(750,000)	0
Interest and Fiscal Charges Paid on Debt	(177,796)	(425,824)	(603,620)	0
<i>Net Cash Used in Capital and Related Financing Activities</i>	<u>(372,452)</u>	<u>(1,356,189)</u>	<u>(1,728,641)</u>	<u>0</u>
<b>Cash Flows from Investing Activities</b>				
Interest	0	0	0	309,130
<i>Net Cash Provided by Investing Activities</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>309,130</u>
<i>Net Increase in Cash and Cash Equivalents</i>	50,299	542,602	592,901	539,804
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>447,570</u>	<u>2,021,613</u>	<u>2,469,183</u>	<u>5,341,240</u>
<i>Cash and Cash Equivalents End of Year</i>	<u>\$497,869</u>	<u>\$2,564,215</u>	<u>\$3,062,084</u>	<u>\$5,881,044</u>

(Continued)

**Jefferson County, Ohio**  
**Statement of Cash Flows**  
**Proprietary Funds (Continued)**  
**For the Year Ended December 31, 2007**

	Business Type Activities - Enterprise Funds			Governmental Activities- Internal Service Fund
	Sewer	Water	Total	
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities</b>				
Operating Income (Loss)	(\$326,155)	\$524,243	\$198,088	\$1,772,340
Adjustments:				
Depreciation	626,348	1,235,471	1,861,819	0
Non-Operating Revenues	0	15,700	15,700	530
Changes in Assets and Liabilities:				
(Increase) Decrease in Accounts Receivable	42,165	(4,803)	37,362	(66,718)
Decrease in Prepaid Items	0	1,296	1,296	0
Increase (Decrease) in Accounts Payable	14,292	(43,293)	(29,001)	0
Increase (Decrease) in Accrued Wages and Benefits Payable	299	(1,091)	(792)	0
Increase (Decrease) in Compensated Absences Payable	(2,337)	4,384	2,047	0
Decrease in Contracts Payable	0	(29,725)	(29,725)	0
Increase in Interfund Payable	780	7,206	7,986	0
Increase in Claims Payable - Health Benefits	0	0	0	13,517
Decrease in Claims Payable - Workers' Compensation	0	0	0	(406,240)
Increase (Decrease) in Intergovernmental Payable	3,140	(3,254)	(114)	112,726
<i>Net Cash Provided by Operating Activities</i>	<u>\$358,532</u>	<u>\$1,706,134</u>	<u>\$2,064,666</u>	<u>\$1,426,155</u>

See accompanying notes to the basic financial statements



**Jefferson County, Ohio**  
**Statement of Fiduciary Assets and Liabilities**  
**Agency Funds**  
**December 31, 2007**

<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$2,861,341
Cash and Cash Equivalents in Segregated Accounts	566,520
Receivables:	
Property Taxes	42,328,065
Accounts	1,276,136
Special Assessments	254,586
Intergovernmental	4,869,429
	<hr/>
<i>Total Assets</i>	<u><u>\$52,156,077</u></u>
<b>Liabilities</b>	
Intergovernmental Payable	\$48,407,873
Undistributed Monies	3,748,204
	<hr/>
<i>Total Liabilities</i>	<u><u>\$52,156,077</u></u>

See accompanying notes to the basic financial statements

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**NOTE 1 - REPORTING ENTITY AND BASIS OF PRESENTATION**

Jefferson County, Ohio (The County), was created July 29, 1797. The County is comprised of fourteen townships and nineteen municipalities. The County is governed by a board of three commissioners elected by the voters. Other elected officials that manage various segments of the County's operations are the County Auditor, County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, two Common Pleas Court Judges, a Probate and Juvenile Court Judge and three County Court Judges.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body and the chief administrator of public services for the County, including each of these departments.

**Reporting Entity:**

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the County are not misleading.

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the County. For Jefferson County, this includes the Board of Mental Retardation and Developmental Disabilities, the Department of Job and Family Services, the Prevention and Recovery Board, the Veteran's Service Commission, the Regional Airport Authority, the Jefferson County Water and Sewer Districts, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations for which the County approves the budget, the issuance of debt or the levying of taxes or organizations whose exclusion would cause the report to be incomplete.

The component unit column in the combined financial statements identifies the financial data of the County's component unit, JeffCo Workshop. It is discretely reported in a separate column to emphasize that it is legally separate from the County.

*JeffCo. Workshop (JeffCo)* is a legally separate, not-for-profit corporation, served by a self-appointing board of trustees. The workshop, under a contractual agreement with the Jefferson County Board of Mental Retardation and Developmental Disabilities (MR/DD) provides sheltered employment for mentally retarded or handicapped adults in Jefferson County. The Jefferson County Board of MR/DD provides the workshop with staff salaries, transportation, equipment (except that used directly in the production of goods or rendering services), staff to administer and supervise training programs, and other funds as necessary for the operation of the workshop. Based on the significant services and resources provided by the County to JeffCo and JeffCo's sole purpose of providing assistance to the retarded and handicapped adults of Jefferson County, it was determined that to exclude the workshop from the County's report would make the report incomplete. JeffCo Workshop operates on a fiscal year ending December 31. Separately issued financial statements can be obtained from JeffCo Workshop, Steubenville, Ohio.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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The following potential component units have been excluded from the County's financial statements because the County is not financially accountable for these organizations nor are these entities for which the County approves the budget, the issuing of debt, or the levying of taxes.

*Jefferson County Agricultural Society*  
*Jefferson County Educational Service Center*  
*Jefferson County Community Action Council*  
*Jefferson County Historical Society*  
*Jefferson County Law Library Association*  
*Jefferson County Joint Vocational School District*  
*Jefferson County Taxpayers Association*  
*Jefferson County Land Office*  
*Public Library of Steubenville and Jefferson County*  
*Prime Time Office on Aging*  
*Jefferson County Community Improvement Corporation*  
*Progress Alliance*

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations. Accordingly, the activity of the following districts and agencies is presented as agency funds within the County's financial statements:

*Jefferson Soil and Water Conservation District* is statutorily created as a separate and distinct political subdivision of the State. The five supervisors of the Soil and Water Conservation District are elected officials authorized to contract and sue on behalf of the District. The Supervisors adopt their own budget, authorize District expenditures, hire and fire staff, and do not rely on the County to finance deficits.

*Jefferson County General Health District* is governed by the Board of Health which oversees the operation of the health district and is elected by a regional advisory council comprised of township trustees and mayors of participating municipalities. The Board adopts its own budget, which is approved by the County Budget Commission as a ministerial function, hires and fires its own staff, and operates autonomously from the County. Funding is based on a rate per taxable valuation, along with state and federal grants applied for by the District.

*Local Emergency Planning Commission (LEPC)* is statutorily created as a separate and distinct political subdivision of the State. Its members are appointed by the Emergency Response Commission. The Commission adopts its own budget, authorizes expenditures, hires and fires staff, and operates autonomously from the County. The activity of the LEPC is reported to the Emergency Response Commission.

The following operation has been identified as a joint venture of Jefferson County.

*Jefferson County Regional Planning Commission*

The County participates in the Jefferson County Regional Planning Commission which is a statutorily created political subdivision of the State. The commission is jointly governed among Jefferson County and municipalities and townships within the County. Each member's control over the operation of the commission is limited to its representation on the board. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environment, social, economic and governmental functions and services of the County as well as applies for certain grants on behalf of the member governments. The continued existence of the Commission is dependent upon the County's continued participation; however, the County does not have an equity interest in the Commission. Since Jefferson County serves as the fiscal agent for the Board, the financial activity of the District is presented as an agency fund. Additional information on the joint venture is presented in Note 21.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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The County is involved with the following organizations which are defined as jointly governed organizations. Additional financial information concerning the jointly governed organizations is presented in Note 22.

*Jefferson County Cluster*  
*East Ohio Correctional Facility*  
*Brooke, Hancock, Jefferson Metropolitan Planning Commission (BHJ)*  
*Southeast Ohio Juvenile Rehabilitation District (SOJRD)*  
*Area Office on Aging*  
*Ohio Mid-Eastern Governments Association (OMEGA)*  
*Jefferson-Belmont Joint Solid Waste Authority*  
*Jefferson County Family and Children First Council*  
*Belmont, Carroll, Harrison, and Jefferson Counties Council of Government*

The County is associated with the following organizations which are defined as related organizations. Additional information concerning the related organizations is presented in Note 23.

*Jefferson Metropolitan Housing Authority*  
*Jefferson Community College*  
*Friendship Park District*

The County is associated with the following organizations which are public entity pools. Additional information concerning these pools is presented in Note 24.

*County Risk Sharing Authority (CORSA)*  
*Ohio Mid-Eastern Regional Educational Service Agency Self Insurance Plan (OME-RESA)*

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The County also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements, and has elected not to apply Financial Accounting Standards Board (FASB) statements and interpretations issued after November 30, 1989, to its business-type activities and enterprise funds. The most significant of the County's accounting policies are described below.

**A. Basis of Presentation**

The County's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities. The statement of net assets presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

***Fund Financial Statements*** During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

***B. Fund Accounting***

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

***General Fund*** The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

***Public Assistance Fund*** The public assistance fund accounts for various Federal and State grants as well as transfers from the general fund used to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

***Motor Vehicle and Gasoline Tax (MVGT) Fund*** The MVGT fund accounts for revenue derived from motor vehicle licenses, gasoline taxes, grants, permissive sales taxes, and interest. Expenditures in this fund are restricted by State law to County road and bridge repair/improvements programs.

***Mental Health Fund*** The mental health fund accounts for Federal and State grants and a county-wide property tax levy that are expended primarily to pay the cost of contracts with local mental health agencies that provide services to the public.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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***Mental Retardation and Developmental Disabilities (MRDD) Fund*** To account for the operation of a school and the costs of administering a sheltered workshop for the mentally retarded and developmentally disabled residents of the County. Revenue sources are Federal and State grant monies and a county-wide property tax levy.

***Jail Operating Levy Fund*** To account for a county-wide property tax levy used for the administration and operation of the county justice facility.

***Proprietary Funds*** Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

***Enterprise Funds*** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following is a description of the County's enterprise funds:

***Sewer Fund*** To account for sanitary sewer services provided to County individual and commercial users. The costs of providing these services are financed primarily through user charges.

***Water Fund*** To account for water services provided to County individual and commercial users. The costs of providing these services are financed primarily through user charges.

***Internal Service Funds*** Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The Internal Service Funds are used to account for the operation of the County's self insurance program for employee health benefits and prescription drugs and the County's workers' compensation program through a retrospective rating plan.

***Fiduciary Funds*** Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

The County's fiduciary funds are all classified as agency funds. The agency funds account for assets held by the County as agent for the Board of Health and other districts and entities and for various taxes, assessments, and state shared resources collected on behalf of and distributed to other local governments.

**C. Measurement Focus**

***Government-wide Financial Statements*** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the Statement of Net Assets. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities.

*D. Basis of Accounting*

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within sixty days of year-end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the year for which the taxes are levied. (See Note 7.) Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 8), interest, federal and state grants and subsidies, state-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

***Deferred Revenue*** Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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Property taxes for which there is an enforceable legal claim as of December 31, 2007, but which were levied to finance year 2008 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***E. Budgetary Process***

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by County Commissioners at the fund, program, department, and object level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts when the original appropriations were adopted. These appropriations were made before the end of the prior year and before the actual year end fund balances were known. This resulted in differences being reported for beginning of year fund balances for the original and final budgeted amounts. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during 2007 upon which the final appropriations were based.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

***F. Cash, Cash Equivalents, and Investments***

Cash balances of the County's funds, except cash held by a trustee or fiscal agent or held in segregated accounts, are pooled and invested in short-term investments in order to provide improved cash management. During 2007, investments were limited to repurchase agreements, money market mutual funds, and certificates of deposit. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost. Under existing Ohio statutes, all investment earnings accrue to the general fund unless statutorily required to be credited



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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to a specific fund. Interest revenue credited to the general fund during 2007 amounted to \$959,374 which includes \$35,508 assigned from other funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months are reported as investments. The County reports the change in fair value of investments. The calculation of realized gains/losses is independent of the calculation of the change in the fair value of investments. The realized gains/losses of the current period include unrealized amounts from prior periods.

The Permissive Sheriff and Jail Operating Levy Special Revenue Funds and the Self Insurance - Health Internal Service Fund made disbursements in excess of their equity interest in the cash management pool. The amounts of these excesses are reported as an interfund payable to the general and mental retardation developmental disabilities major funds, other non major governmental funds and the Self Insurance – Workers’ Compensation Internal Service Fund.

*G. Restricted Assets*

Special assessments receivable have been presented as restricted assets as their use is limited by the authorizing statute. Restricted assets have also been reported for monies held by a fiscal agent that are held in trust for the benefit of the County Children’s Home, unclaimed monies, and monies restricted for community development.

*H. Receivables and Payables*

Receivables and payables are recorded on the County’s financial statements to the extent that the amounts are determined material and substantiated not only by supporting documentation, but also, by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectibility. Using these criteria, the County has elected to not record child support arrearages. These amounts, while potentially significant, are not considered measurable, and because collections are often significantly in arrears, the County is unable to determine a reasonable value.

*I. Inventory*

Inventories are presented at cost on a first-in, first-out basis and are expensed/expensed when used.

*J. Prepaid Items*

Payments made to vendors for services that will benefit periods beyond December 31, 2007, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

*K. Capital Assets*

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business type activities column of the government-wide statement of net assets and in the funds.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The County was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their fair market values as of the date received. The County maintains a capitalization threshold of ten thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest costs incurred during the construction of capital assets utilized by the enterprise funds are also capitalized. All infrastructure of the County has been reported, including infrastructure acquired or constructed prior to 1980. All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business Type Activities Estimated Lives
Buildings and Improvements	20-40 Years	40 Years
Machinery and Equipment	5-20 Years	3-20 Years
Infrastructure	4-100 Years	40-50 Years
Vehicles	5-15 Years	5 Years

*L. Interfund Balances*

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

*M. Compensated Absences*

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the County will compensate the employees for the benefits through paid time off or some other means. The County records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the County has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year end taking into consideration any limits specified in the County's termination policy. The County records a liability for sick leave for employees with ten or more years of service at varying rates depending on County policy.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Severance Payable" in the fund

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For enterprise funds, the entire amount of compensated absences is reported as a fund liability.

*N. Accrued Liabilities and Long-term Obligations*

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases, and long-term loans are recognized as a liability in the governmental fund financial statements when due.

*O. Unamortized Issuance Costs/Bond Discount and Premium*

Bond issuance costs and bond premium and discounts are deferred and amortized over the term of the bonds using the bonds-outstanding method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are recorded as deferred charges and amortized over the term of the related debt.

Bond discounts on the capital appreciation bonds are deferred and accreted over the term of the bonds.

On the governmental fund financial statements, governmental fund types recognize issuance costs, bond premiums, and bond discounts in the period in which the bonds are issued. The face amount of the debt issue is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs are reported as debt service expenditures.

*P. Fund Balance Reserves*

The County reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available, spendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, claimants, and children's home. Under Ohio law, unclaimed monies are not available for appropriation until they have remained unclaimed for five years. The reserves for Children's Home are for investments held by a fiscal agent that are restricted through trust agreements for which the principal and interest are to be used for the County Children's Home. The reserve for community development is for monies held by an outside agency on behalf of the County that are legally restricted for community development purposes.

*Q. Fund Balance Designations*

The County reports designated fund balance for sales tax collections that has been set-aside by the County Commissioners to be utilized for the purchase of equipment.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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*R. Net Assets*

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The restrictions for other purposes are primarily for net assets of the Miscellaneous Local, Court/Corrections and Public Safety, Emergency 911, Community Development Block Grant, and Senior Citizens Levy special revenue funds. Of the restricted net assets, none has resulted from enabling legislation.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

*S. Operating Revenues and Expenses*

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for wastewater treatment, sale of water, and self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as nonoperating.

*T. Capital Contributions*

Contributions of capital arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction.

*U. Internal Activity*

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Payments for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

*V. Extraordinary and Special Items*

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County and that are either unusual in nature or infrequent in occurrence. During 2007, the County received \$765,846 as part

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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of the court settlement related to the jail construction lawsuit. See Extraordinary Item Note 26 for further details.

*W. Estimates*

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**NOTE 3 – CHANGES IN ACCOUNTING PRINCIPLES**

For 2007, Jefferson County has implemented Governmental Accounting Standards Board (GASB) Statement No. 45, “Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions”, GASB Statement No. 48, “Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues”, and GASB Statement No. 50, “Pension Disclosures”.

GASB Statement No. 45 improves the relevance and usefulness of financial reporting by requiring systematic, accrual-basis measurement and recognition of OPEB costs over a period that approximates employees’ years of service and providing information about actuarial accrued liabilities associated with OPEB and whether and to what extent progress is being made in funding the plan. An OPEB liability at transition was determined in accordance with this Statement for both the OPERS and the STRS post-employment healthcare plans in the amount of \$98,992 and \$0, respectively, which are the same as the previously reported liabilities.

GASB Statement No. 48 addresses how to account for the exchange of an interest in expected cash flows from collecting specific receivables or specific future revenues for immediate cash payments. The statement established criteria used to determine whether the transaction should be recorded as revenue or as a liability (a sale or a collateralized borrowing). The implementation of this statement did not result in any change to the financial statements.

GASB Statement No. 50 requires employers contributing to defined benefit pension plans to include the legal or contractual maximum contribution rates in the notes to the financial statements. The implementation of this statement did not result in any change to the financial statements.

**NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Outstanding year end encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance.
4. Unrecorded cash and unrecorded interest are reported on the balance sheet (GAAP basis), but not on the budgetary basis. The reconciled difference between the beginning and end of the year is reflected in the following tables as unrecorded cash.
5. Cash that is held by the agency funds on behalf of County funds on a budget basis are allocated and reported on the balance sheet (GAAP basis) in the appropriate County fund.

Adjustments necessary to convert the results of operations at the end of the year on the Budget basis to the GAAP basis are as follows:

Net Change in Fund Balances  
General and Major Special Revenue Funds

	General	Public Assistance	MVGT	Mental Health	MRDD	Jail Operating Levy
GAAP Basis	\$694,114	(\$882,848)	\$890,252	\$490,984	\$915,740	\$39,024
Net Adjustment for Revenue Accruals	358,658	975,471	(151,097)	(1,705,213)	(389,917)	176,004
Unrecorded Cash	(189,193)	0	0	0	0	0
Agency Fund Cash Allocation	(173,868)	0	(119,462)	(5,858)	(74,019)	(33,046)
Advances In	100,000	0	0	0	0	0
Net Adjustment for Expenditure Accruals	139,891	(289,682)	249,539	651,952	(62,931)	12,007
Transfers Out	12,000	0	0	0	0	0
Encumbrances	(143,716)	0	(542,800)	0	0	0
Budget Basis	<u>\$797,886</u>	<u>(\$197,059)</u>	<u>\$326,432</u>	<u>(\$568,135)</u>	<u>\$388,873</u>	<u>\$193,989</u>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**NOTE 5 - ACCOUNTABILITY AND COMPLIANCE**

A. Fund Deficits

The following funds had a deficit fund balance or deficit net assets as of December 31, 2007:

	Deficit Fund Balance	Deficit Net Assets
<u>Special Revenue Funds:</u>		
Public Assistance	(\$67,791)	
Jail Operating Levy	(2,658,354)	
<u>Internal Service Fund:</u>		
Self Insurance - Health		(\$2,008,226)

The deficits in the Jail Operating Levy special revenue fund and the Self Insurance - Health internal service fund are due to actual cash deficits in the funds, accrued liabilities, as well as a failure to adequately fund these programs. The cash deficits are reported as payables to other funds. In order to alleviate the deficit in the Self Insurance – Health internal service fund, the County Commissioners have authorized a fifteen year repayment plan which includes increased monthly premium charges and changes to the plan guidelines.

B. Legal Compliance:

The Jail Operating Levy and Permissive Sheriff special revenue funds and the Self Insurance – Health internal service fund had appropriations in excess of estimated revenue contrary to section 5705.39, Revised Code, in the amounts of \$2,538,003, \$207,747, and \$2,130,333, respectively. The County will monitor estimated revenue levels in the future to ensure that appropriations are not in excess of the amount available.

The Jail Operating Levy and Permissive Sheriff special revenue funds and the Self Insurance - Health internal service fund had deficit cash balance contrary to section 5705.10, Revised Code, in the amounts of \$2,538,003, \$207,747, and \$2,130,333, respectively, which provides that money paid into any fund shall be used for the purpose for which the funds were established.

The County made expenditures that were not certified or recorded in accordance with section 5705.41(D), Revised Code, which provides that no subdivision shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

**NOTE 6 - DEPOSITS AND INVESTMENTS**

Monies held by the County are classified by State Statute into two categories, active and inactive. Active monies are public monies determined to be necessary to meet current demand upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Monies held by the County, which are not considered active, are classified as inactive. Inactive monies may be deposited or invested in the following securities provided a written investment policy has been filed with the Ohio Auditor of State:

1. United States Treasury Bills, Notes, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero-coupon United States treasury security that is a direct obligation of the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bond and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County;
5. Time certificates of deposits or savings or deposit accounts, including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) above and repurchase agreements secured by such obligations, provided that these investments are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange similar securities or cash, equal value for equal value;
9. Up to twenty-five percent of the County's average portfolio in either of the following:
  - a. commercial paper notes in entities incorporated under the laws of Ohio or any other State that have assets exceeding five hundred million dollars rated at the time of purchase, which are rated in the highest qualification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation and which mature within 270 days after purchase;



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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- b. bankers acceptances eligible for purchase by the federal reserve system and which mature within 180 days after purchase.
  
- 10. Fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions that are doing business under authority granted by the U.S. provided that the notes are rated in the second highest or higher category by at least two nationally recognized standard rating services at the time of purchase and the notes mature within two years from the date of purchase.
  
- 11. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service consisting exclusively of obligations guaranteed by the United States, securities issued by a federal government agency or instrumentality, and/or highly rated commercial paper.
  
- 12. One percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Other than corporate notes, commercial paper, and bankers acceptances, an investment must mature within five years from the date of settlement unless matched to a specific obligation or debt of the County. Investments must be purchased with the expectation that they will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At December 31, 2007, the County's Self Insurance – Health internal service fund had a \$5,880,405 balance with OME-RESA, a claims servicing pool (See Note 23). The money is held by the claims service pool in a pooled account which is representative of numerous entities and therefore cannot be included in the risk disclosures reported by the County. Disclosures for the OME-RESA Self-Insurance Plan as a whole may be obtained from the Plan's fiscal agent, the Jefferson County Educational Service Center. To obtain financial information, write to the Ohio Mid-Eastern Regional Educational Service Agency, Self-Insurance Plan, Attention: Treasurer, Steubenville, Ohio 43952.

### Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$25,083,449 of the County's bank balance of \$25,571,081 was exposed to custodial credit risk because it was uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

The County has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Investments

As of December 31, 2007, the County had the following investments:

	Fair Value	Maturity	Percent of Total Investments	Rating	Rating Agency
Money Market					
Mutual Funds	\$986,660	**	76.76%	AAA	S&P
Repurchase Agreement	<u>298,656</u>	3/25/2008	<u>23.24%</u>	AAA	S&P
Totals	<u>\$1,285,316</u>		<u>100.00%</u>		

\*\* Maturity not available to the County at December 31, 2007.

The money market mutual funds are investments held by a fiscal agent that were donated to the County, not purchased by the County. The repurchase agreement is part of the internal investment pool.

**Interest Rate Risk.** The County's investment policy addresses interest rate risk to the extent that it requires, to the extent possible, investments will match anticipated cash flow requirements. State statute requires that the term of a repurchase agreement must not exceed 30 days.

**Credit Risk.** The credit ratings for the County's securities are listed above. The credit rating listed for the repurchase agreement is for the underlying security which is a Freddie Mac Note. The County has no investment policy that would further limit its investment choices.

**Concentration of Credit Risk.** The School District places no limit on the amount it may invest in any one issuer. The percentage of total investments is listed in the table above.

**NOTE 7 - PROPERTY TAXES**

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the County. Property tax revenue received during 2007 for real and public utility property taxes represents collections of 2006 taxes. Property tax payments received during 2006 for tangible personal property (other than public utility property) is for 2007 taxes.

2007 real property taxes are levied after October 1, 2007, on the assessed value as of January 1, 2007, the lien date. Assessed values are established by the State Law at 35 percent of appraised market value. 2007 real property taxes are collected in and intended to finance 2008.

Public utility tangible personal property currently is assessed at varying percentages of true collected value; public utility real property is assessed at 25 percent of true value. 2007 public utility property taxes became a lien December 31, 2006, are levied after October 1, 2007, and are collected in 2008 with real property taxes.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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2007 tangible personal property taxes are levied after October 1, 2006, on the value as of December 31, 2006. Collections are made in 2007. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2007 is 12.5 percent. This will be reduced to 6.25 percent for 2008 and zero for 2009.

The full tax rate for all County operations for the year ended December 31, 2007, was 11.95 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2007 property tax receipts were based are as follows:

Real Property	\$905,578,230
Public Utility Personal Property	228,117,170
Tangible Personal Property	77,446,023
Total Assessed Property Value	\$1,211,141,423

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable September 20.

The County treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County. Property taxes receivable represent real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2007 and for which there is an enforceable legal claim. In the general fund, mental health fund, emergency 911 fund, children services fund, mental retardation and developmental disabilities fund, senior citizens levy fund, jail operating fund and debt service fund, the entire receivable has been offset by deferred revenue since the current taxes were not levied to finance 2007 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as revenue while the remainder of the receivable is deferred.

**NOTE 8 - PERMISSIVE SALES AND USE TAX**

On June 16, 1977, the County Commissioners adopted a resolution which imposed a one half of one percent permissive sales tax and use tax (Piggy Back tax) as set forth in Section 5739.021 of the Ohio Revised Code. The tax became effective July 1, 1977 as a continuing tax.

On April 9, 1987, the County Commissioners imposed a one half of one percent increase in the permissive sales tax (Piggy Back Tax) in Jefferson County. The tax became effective August 1, 1987 for a five year period. On November 5, 1991 an additional one-half of one percent was approved by the voters of Jefferson County as a continuing tax.

On September, 30 1994 the County Commissioners adopted resolution 1994-28 imposing two additional one-fourth of one percent permissive sales and use taxes (Piggy Back taxes) as set forth by Sections 5739.026(A)(3) and 5741.023 of the Ohio Revised Code. The tax was imposed as a continuing tax.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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The revenue distributions are as follows: \$700,000 or thirty-five percent (which ever is greater) debt reduction. Of the remaining collections: 61.54 percent for road and bridge improvements, 11.54 percent for Water and Sewer improvements, 7.69 percent for building improvements associated with the General Fund, 7.69 percent for emergency associated with the General Fund, 7.69 percent for recreational improvements, 3.85 percent for computerization and geographical information systems.

The tax monies are held in trust by U.S. Bank and periodically distributed to the County as outlined in the trust agreement.

**NOTE 9 - RECEIVABLES**

Receivables at December 31, 2007, consisted of taxes, interest, special assessments, accounts (billings for user charged services, including unbilled utility services), and intergovernmental receivables arising from grants, entitlements, shared revenues and loan repayment reimbursements. Management believes all receivables are fully collectible. Delinquent accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment. In prior years, special assessments were assessed for the partial repayment of business-type activities debt. These special assessments relating to the payment of debt are not expected to be fully collected within one year. The amount not scheduled for collection during the subsequent year is \$290,453. The County has \$1,731 in delinquent special assessments at December 31, 2006. During 2007, the County entered into a cooperative agreement with the Jefferson/Belmont Solid Waste Authority for repayment of an OPWC loan. According to the terms of the agreement, the Authority will make four annual payments to the County in the amount of \$79,600 that will be utilized for the repayment of the OPWC loan. Therefore, \$238,800 of the total receivable will not be collected in the subsequent year.

A summary of the principal items of intergovernmental receivables follows:

**Governmental Activities**

Jail Operating Levy - Detention	\$209,138
Indigent Fee Reimbursement	55,970
Homestead/Rollback, SB 3 and HB 66 Reimbursement	1,884,287
Local Government Funding	1,026,575
Motor Vehicle License and Gas Tax	2,027,586
Jefferson-Belmont Joint Solid Waste Authority Reimbursment	318,400
HAVA Grant	2,007
Miscellaneous Local Fund Grants	42,439
MVGT Fund Grants	249,995
Mental Health Fund Grants	3,155,897
Court/Corrections Fund Grants	300,575
Permissive Sheriff Fund Grants	6,772
Children Services Fund Grants	563,813
MRDD Fund Grants	1,386,940
Jail Operating Levy Fund Grants	8,689
CDBG Fund Grants	298,468
Mental Health Permanent Improvement Grants	<u>124,352</u>
Total	<u><u>\$11,661,903</u></u>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

**NOTE 10 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2007, was as follows:

	Balance 12/31/2006	Additions	Reductions	Balance 12/31/2007
<b><u>Governmental Activities:</u></b>				
Non Depreciable Capital Assets:				
Land	\$4,203,297	\$30,252	(\$610,314)	\$3,623,235
Construction in Progress	820,275	544,644	(820,275)	544,644
<b>Total Non Depreciable Capital Assets</b>	<b>5,023,572</b>	<b>574,896</b>	<b>(1,430,589)</b>	<b>4,167,879</b>
Depreciable Capital Assets:				
Land Improvements	150,328	15,400	0	165,728
Buildings and Improvements	42,241,894	2,729,878	0	44,971,772
Machinery and Equipment	12,987,864	637,285	(316,280)	13,308,869
Infrastructure	73,154,023	2,212,579	(337,829)	75,028,773
Vehicles	2,458,729	134,478	(40,007)	2,553,200
<b>Total Depreciable Capital Assets</b>	<b>130,992,838</b>	<b>5,729,620</b>	<b>(694,116)</b>	<b>136,028,342</b>
Accumulated Depreciation:				
Land Improvements	(5,888)	(7,645)	0	(13,533)
Buildings and Improvements	(13,287,753)	(1,155,328)	0	(14,443,081)
Machinery and Equipment	(7,877,094)	(902,491)	178,785	(8,600,800)
Infrastructure	(20,787,282)	(1,909,625)	268,576	(22,428,331)
Vehicles	(1,660,817)	(142,472)	34,247	(1,769,042)
<b>Total Accumulated Depreciation</b>	<b>(43,618,834)</b>	<b>(4,117,561)</b>	<b>481,608</b>	<b>(47,254,787)</b>
<b>Total Depreciable Capital Assets, Net</b>	<b>87,374,004</b>	<b>1,612,059</b>	<b>(212,508)</b>	<b>88,773,555</b>
<b>Governmental Capital Assets, Net</b>	<b>\$92,397,576</b>	<b>\$2,186,955</b>	<b>(\$1,643,097)</b>	<b>\$92,941,434</b>

Depreciation expense was charged to governmental activities as follows:

<b><u>Governmental Activities:</u></b>	
General Government:	
Legislative and Executive	\$281,482
Judicial	178,783
Public Safety	962,471
Public Works	2,003,871
Health	284,708
Human Services	205,995
Economic Development and Assistance	187,084
Conservation and Recreation	13,167
<b>Total Depreciation Expense</b>	<b>\$4,117,561</b>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

	Balance 12/31/2006	Additions	Reductions	Balance 12/31/2007
<b><u>Business Type Activities:</u></b>				
Non Depreciable Capital Assets:				
Land	\$279,700	\$0	\$0	\$279,700
Construction in Progress	1,459,683	119,167	0	1,578,850
Total Non Depreciable Capital Assets	<u>1,739,383</u>	<u>119,167</u>	<u>0</u>	<u>1,858,550</u>
Depreciable Capital Assets:				
Buildings and Improvements	749,528	0	0	749,528
Machinery and Equipment	1,153,152	73,061	(43,669)	1,182,544
Infrastructure	67,772,719	205,630	0	67,978,349
Vehicles	144,064	15,882	(16,263)	143,683
Total Depreciable Capital Assets	<u>69,819,463</u>	<u>294,573</u>	<u>(59,932)</u>	<u>70,054,104</u>
Accumulated Depreciation:				
Buildings and Improvements	(390,451)	(19,811)	0	(410,262)
Machinery and Equipment	(807,035)	(75,777)	37,633	(845,179)
Infrastructure	(28,833,105)	(1,751,104)	0	(30,584,209)
Vehicles	(79,992)	(15,127)	4,607	(90,512)
Total Accumulated Depreciation	<u>(30,110,583)</u>	<u>(1,861,819)</u>	<u>42,240</u>	<u>(31,930,162)</u>
Total Depreciable Capital Assets, Net	<u>39,708,880</u>	<u>(1,567,246)</u>	<u>(17,692)</u>	<u>38,123,942</u>
Business Type Capital Assets, Net	<u>\$41,448,263</u>	<u>(\$1,448,079)</u>	<u>(\$17,692)</u>	<u>\$39,982,492</u>

**NOTE 11 - RISK MANAGEMENT**

The County is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; employee injuries, and natural disasters. By contracting with the County Risk Sharing Authority (CORSA) for liability, property, and crime insurance, the County has addressed these various types of risk.

CORSA, a non-profit corporation sponsored by the County Commissioners Association of Ohio, was created to provide affordable liability, property, casualty and crime insurance coverage for its members. CORSA was established May 12, 1987, and has grown to sixty member counties.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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Under the CORSA program, the County has the following coverage:

<u>Type of Coverage</u>	<u>Amount</u>	
Liability:		
General	\$1,000,000	Each Occurrence
Law Enforcement	1,000,000	Each Occurrence
Auto	1,000,000	Each Occurrence
Errors and Omissions	1,000,000	Each Occurrence
Stop Gap	1,000,000	
Medical Professional	6,000,000	
Foster Parents	6,000,000	
Excess	5,000,000	
Property:		
Property	123,400,760	Replacement Cost Value
Equipment Breakdown	100,000,000	Replacement Cost Value
Automatic Acquisition	5,000,000	
Contractor's Equipment	Actual Cash Value	
Property in Transit	100,000	Each Occurrence
Extra Expense Business	1,000,000	Each Occurrence
Flood Damage	100,000,000	Each Occurrence
Earthquake Damage	100,000,000	Each Occurrence
Debris Removal	1,000,000	Each Occurrence
Valuable Papers	1,000,000	Each Occurrence
Unintentional Omissions	250,000	Each Occurrence
Auto Physical Damage	Actual Cash Value	
Crime:		
Employee Dishonesty	\$1,000,000	Each Occurrence
Money and Securities (Inside)	\$1,000,000	Each Occurrence
Money and Securities (Outside)	\$1,000,000	Each Occurrence
Depositor's Forgery	\$1,000,000	Each Occurrence
Money Orders and Counterfeit	\$1,000,000	Each Occurrence

The deductible on the above coverage for each occurrence is \$2,500.

The amount of settlements have not exceeded commercial coverage in any of the past three years. Also, the limits have not been lowered significantly in the past year.

The County participates in the State Workers' Compensation retrospective rating and payment program. Under the retrospective rating program, the County accumulates workers' compensation premiums in the self insurance internal service fund based upon rates determined by their third party administrator as if they were not participants in the retrospective plan. A portion of the premiums are paid to the State of Ohio to cover administrative fees, while the remaining premiums are maintained in the fund and used to

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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pay claims as they are billed by the State. Claims are billed to the County one year in arrears. Participation in the Plan is approved on a yearly basis and is limited to Counties that can meet the Plan's selection criteria. The County contracts with the firm of Gates McDonald to provide administrative, cost controls and actuarial services for the Plan.

The County provides health, dental, and vision insurance to its employees through a self-insurance plan. The County pays \$1,170 per month for every eligible employee regardless of what coverage the employee has chosen (\$1,100 for the premium and \$70 for debt reduction), with the employees paying \$87 per month for single coverage, and \$128 per month for family coverage. The County participated in the OME-RESA self-insurance consortium during 2007, and employees have the choice between two third-party administrators within the consortium, Self-Funded Plans, Inc. or the Health Plan. OME-RESA administers the health, dental, and vision insurance plan.

The claims liabilities of \$479,070 for health insurance and \$1,305,871 for workers' compensation reported in the self insurance – health and self-insurance – workers' compensation internal service funds, respectively at December 31, 2007 are based on the requirements of Governmental Accounting Standards Board Statement Number 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The claims liability is based on an estimate supplied by the County's third party administrators. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustments expenses. A summary of the fund's claims liability during the past two years is as follows:

<u>Program</u>	<u>Beginning Balance</u>	<u>Claims</u>	<u>Payments</u>	<u>Ending Balance</u>
Self Insurance - Health				
2006	\$933,231	\$2,834,870	\$3,302,548	\$465,553
2007	465,553	4,043,406 (1)	4,029,889 (2)	479,070
Self Insurance - Workers' Compensation				
2006	2,459,712	(100,796)	646,805	1,712,111
2007	1,712,111	77,992	484,232	1,305,871
 (1) Claims Expense				
		\$3,802,674		
		240,732		
		<u>\$4,043,406</u>		
 (2) Cash Payments for Claims				
			\$4,635,202	
			(605,313)	
			<u>\$4,029,889</u>	



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**NOTE 12 - DEFINED BENEFIT PENSION PLANS**

A. Ohio Public Employees Retirement System:

Plan Description – The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan. While members in the State and local divisions may participate in all three plans, law enforcement (generally sheriffs, deputy sheriffs and township police) and public safety divisions exist only within the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions. For the year ended December 31, 2007, members in state and local classifications contributed 9.5% of covered payroll, public safety members contributed 9.75%, and law enforcement members contributed 10.1%.

The County's contribution rate for 2007 was 13.85 percent, except for those plan members in law enforcement or public safety, for whom the County's contribution was 17.17 percent of covered payroll. For the period January 1 through June 30, a portion of the County's contribution equal to 5 percent of covered payroll was allocated to fund the post-employment health care plan; for the period July 1 through December 31, 2007 this amount was increased to 6 percent. Employer contribution rates are actuarially determined. State statute sets a maximum contribution rate for the County of 14 percent, except for public safety and law enforcement, where the maximum employer contribution rate is 18.1 percent.

The County's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2007, 2006, and 2005 were \$1,969,046 , \$2,081,711, and \$2,187,748 respectively; 92.17 percent has been contributed for 2007 and 100 percent for 2006 and 2005. Contributions to the member-directed plan for 2007 were \$23,742 made by the County and \$16,285 made by the plan members.

B. State Teachers Retirement System (STRS):

Plan Description – Certified teachers, employed by the school for Mental Retardation and Developmental Disabilities, participate in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple employer public employee retirement system administered by the

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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State Teachers Retirement Board. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand alone financial report that may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service or an allowance based on member contributions and earned interest matched by STRS Ohio funds, times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits.

Funding Policy – For the fiscal year ended June 30, 2007, plan members were required to contribute 10 percent of their annual covered salaries. The County was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2006, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The County's required contributions for pension obligations to the DB Plan for the fiscal years ended June 30, 2007, 2006, and 2005 were \$84,743 \$83,251, and \$82,760 respectively; 100 percent has been contributed for fiscal years 2007, 2006 and 2005. No contributions were made to the DC and Combined Plans for fiscal year 2007 by the County and plan members.

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by a State Retirement System have an option to choose social security or the appropriate state system. The County's liability is 6.2 percent of wages paid. No employees have elected social security.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**NOTE 13 - POST-EMPLOYMENT BENEFITS**

A. Ohio Public Employees Retirement System (OPERS):

Plan Description – OPERS maintains a cost sharing multiple employer defined benefit post-employment health care plan for qualifying members of both the traditional and combined pension plans. Members of the member directed plan do not qualify for ancillary benefits, including post-employment health care. The plan includes a medical plan, a prescription drug program and Medicare Part b premium reimbursement.

To qualify for post-employment health care coverage, age and service retirees under the traditional and combined plans must have ten or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not require, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 4642 or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The post-employment health care plan was established under, and is administered in accordance with, Internal Revenue Code 401 (h). State statute requires that public employers fund post-employment health care through contributions to OPERS. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2007, local government employers contributed 13.85 percent of covered payroll (17.17 percent for public safety and law enforcement). Each year, the OPERS retirement board determines the portion of the employer contribution rate that will be set aside for funding post-employment health care benefits. The amount of the employer contributions which was allocated to fund post-employment health care was 5.00 percent of covered payroll from January 1 through June 30, 2007, and 6.00 percent from July 1 to December 31, 2007.

The retirement board is also authorized to establish rules for the payment of a portion of the health care benefits by the retiree or the retiree's surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The County's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2007, 2006, and 2005 were \$1,181,975, \$925,287, and \$829,611 respectively; 91.85 percent has been contributed for 2007 and 100 percent for 2006 and 2005.

On September 9, 2004 the OPERS Retirement Board adopted a Health Care Preservation Plan which was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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B. State Teachers Retirement System (STRS):

Plan Description – Ohio law authorizes STRS Ohio to offer a cost-sharing, multiple employer health care plan to eligible retirees who participated in the defined benefit or the combined pension plans and their eligible family members. Coverage includes hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare Part B premiums. Benefit provisions and the obligation to contribute are established by the STRS Ohio based on authority granted by State statute.

The State Teachers Retirement Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio.

STRS Ohio issues a financial report that includes financial information for the health care plan. Interested parties can view the most recent report at [www.strsoh.org](http://www.strsoh.org) or obtain a copy by calling (888) 227-7877.

Funding Policy – Under Ohio law, funding for post-employment health care may be deducted from employer contributions. Of the 14 percent employer contribution rate, 1 percent of covered payroll was allocated to post-employment health care for the years ended June 30, 2007, 2006 and 2005. The 14 percent contribution is the maximum rate allowed under Ohio law.

The County's required contributions allocated to fund post-employment health care benefits for the fiscal years ended June 30, 2007, 2006, and 2005 were \$6,519 \$6,404, and \$6,366 respectively; 100 percent has been contributed for fiscal years 2007, 2006 and 2005. No contributions were made to the DC and Combined Plans for fiscal year 2007 by the County and plan members.

**NOTE 14 – OTHER EMPLOYEE BENEFITS**

A. Compensated Absences

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. All accumulated, unused vacation time is paid upon separation if the employee has acquired at least one year of service with the County. Accumulated, unused sick leave and compensatory time is paid upon retirement at varying rates depending on length of service and department policy.

B. Life Insurance

The County also pays the premiums for employee life insurance, which is contracted through Sun Life of Canada.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**NOTE 15 – SPECIAL TERMINATION BENEFITS PAYABLE**

Jefferson County is offering an early retirement incentive plan pursuant to Ohio Revised Code sections 145.297 and 145.298 and Administrative Rule 145-2-42 to employees of the Jefferson County Department of Job and Family Services (JCDJFS). The plan is being offered from April 1, 2006 through March 31, 2008, and was available to at least five percent of the employees of the JCDJFS. The terms of the plan call for the purchase of five years of service credit, or an amount of service credit equal to one-fifth of the total service credit of record credited to the participating employee in the Ohio Public Employees Retirement System, exclusive of the service credit purchased under the plan for each eligible employee. The employees participating in the plan are also eligible to be paid for severance under the terms of the County's normal severance policy. During 2007, five employees participated in the plan. The County made payment for three of those employees' service credit in the amount of \$204,347 during 2007, and had an outstanding liability for two employees in the amount of \$75,189 for amounts that were not paid until January, 2008.

**NOTE 16 - CAPITAL LEASES - LESSEE DISCLOSURE**

In prior years, the County has entered into capitalized leases for office equipment and vehicles. During 2007, the County entered into additional capital leases for a Sheriff Cruiser and office equipment. These leases meet the criteria to be recorded as capital leases as defined by Statement of Financial Accounting Standards No. 13 "Accounting for Leases," which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures in the basic financial statements for the governmental funds.

Equipment acquired by lease has been capitalized in government wide statements governmental activities in the amount of \$716,692, which is equal to the present value of the future minimum lease payments at the time of acquisition. A corresponding liability was recorded in the government wide statements governmental activities. Governmental activities capitalized leased assets are reflected net of accumulated depreciation in the amount of \$509,119 for machinery and equipment and \$38,042 for vehicles. Principal payments towards capital leases during 2007 totaled \$188,130 for governmental activities.

Future minimum lease payments through 2011 are as follows:

Year	Governmental Activities	
	Principal	Interest
2008	\$182,777	\$25,449
2009	74,543	13,374
2010	73,561	6,998
2011	44,490	1,490
Total	\$375,371	\$47,311

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

**NOTE 17 - CONSTRUCTION COMMITMENTS**

As of December 31, 2007, the County had the following contractual purchase commitments:

Project	Fund	Purchase Commitment	Amounts Paid as of 12/31/2007	Amounts Remaining on Contracts
<b><u>Capital:</u></b>				
Rush Run Waterline	Water	\$2,044,200	\$30,871	\$2,013,329
A&G1 Booster Station	Water	3,000,000	39,616	2,960,384
Wintersville Tank Project	Water	450,000	1,968	448,032
Bradley Road Waterline	Water	1,472,000	1,380	1,470,620
Crestview-Belvedere Sanitary Sewer	Sewer	5,500,000	1,196,049	4,303,951
Barbers Hollow Wastewater Treatment Plant	Sewer	400,000	316,418	83,582
Courthouse Renovation	General	1,010,550	1,010,550	0
Mental Health Safe Haven Construction Project	Permanent Improvement	1,551,032	1,551,032	0
Airpark Terminal Building	Miscellaneous Local	720,000	414,778	305,222
Co. Rd 39 Pedestrian Bridge	MVGT	153,940	153,940	0
Co. Road 56 Bridge Project	MVGT	399,796	129,866	269,930
Co. Road 17 Bridge Project	MVGT	420,374	420,374	0
Knox Twp Road 243 Bridge Project	MVGT	310,600	310,600	0
Total Capital Construction Commitments		<u>17,432,492</u>	<u>5,577,442</u>	<u>11,855,050</u>
<b><u>Non-Capital:</u></b>				
Airpark Wetlands Project	Miscellaneous Local	35,264	19,530	15,734
GIS Project	Miscellaneous Local	1,250,000	871,151	378,849
Total Commitments		<u><u>\$18,717,756</u></u>	<u><u>\$6,468,123</u></u>	<u><u>\$12,249,633</u></u>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

**NOTE 18 - LONG-TERM LIABILITIES**

Changes in the County's long-term liabilities during 2007 consist of the following:

	Outstanding 12/31/2006	Additions	Reductions	Outstanding 12/31/2007	Amounts Due Within One Year
<b><u>Governmental Activities:</u></b>					
<b><i>Jail Construction Refunding - 1998, \$10,657,219</i></b>					
Serial/Term - \$10,020,000 @ 3.75%-5.75%	\$8,145,000	\$0	\$0	\$8,145,000	\$0
CAB - \$637,219 @ 4.7%-5.0%	464,048	0	145,827	318,221	124,494
Accretion on CAB - \$2,997,781 @ 17.2%	1,478,294	355,712	579,173	1,254,833	605,506
<b><i>Various Purpose/Refunding - 1998, \$17,760,000</i></b>					
Human Services Refunding - \$2,515,000					
Serial/Term @ 3.75%-5.70%	1,410,000	0	185,000	1,225,000	185,000
Jail Construction Additional - \$7,180,000					
Serial/Term @ 3.75%-5.70%	5,100,000	0	360,000	4,740,000	380,000
Emergency 911 - \$2,590,000					
Serial/Term @ 3.75%-5.70%	325,000	0	325,000	0	0
Engineer Road Projects - \$5,475,000					
Serial/Term @ 3.75%-5.70%	3,795,000	0	270,000	3,525,000	280,000
<b><i>Various Purpose - 2004, \$8,010,000</i></b>					
Jail Construction - 2004, \$4,335,000					
Serial/Term @ 2.0%-5.375%	4,315,000	0	10,000	4,305,000	10,000
Premium - \$131,512	122,744	0	4,384	118,360	0
Total General Obligation Bonds	25,155,086	355,712	1,879,384	23,631,414	1,585,000
<b><i>Long Term Notes Payable</i></b>					
Courthouse Renovation, 2007 - \$950,000 @ 4.49%					
	0	950,000	0	950,000	77,346
Telephone System, 2007 - \$144,842 @ 4.88%					
	0	144,842	0	144,842	26,276
Airpark Jet Fuel Tank - 2006, \$145,200 @ 4.50%					
	124,348	0	18,562	105,786	19,357
Airpark Runway Ext. - 2006, \$186,389 @ 4.36%					
	186,389	0	34,166	152,223	35,655
911 Building - 2005, \$1,500,000 @ 4.34%					
	1,378,183	0	127,259	1,250,924	133,714
Total Long Term Notes Payable	1,688,920	1,094,842	179,987	2,603,775	292,348
<b><i>State Infrastructure Bank Loan</i></b>					
Airpark Land - 1998, \$370,000 @ 4.25%					
	108,915	0	53,312	55,603	55,603
<b><i>OPWC Loans</i></b>					
Co. Road 78 Resurfacing - 2007, \$318,782 @ 0%					
	0	318,782	0	318,782	79,695
Road Resurfacing - 1992, \$130,046 @ 0%					
	42,268	0	6,502	35,766	6,502
Total OPWC Loans	42,268	318,782	6,502	354,548	86,197
<b><i>Capital Leases</i></b>					
	530,874	32,627	188,130	375,371	182,777
<b><i>Workers' Compensation Claims Payable</i></b>					
	1,712,111	77,992	484,232	1,305,871	271,310
<b><i>Account Payable</i></b>					
	33,659	0	16,830	16,829	16,829
<b><i>SBC Loan Payable</i></b>					
	104,790	0	55,909	48,881	48,881
<b><i>Compensated Absences</i></b>					
	2,307,990	1,622,626	1,574,135	2,356,481	186,501
<b>Total Governmental Activities</b>	<b>\$31,684,613</b>	<b>\$3,502,581</b>	<b>\$4,438,421</b>	<b>\$30,748,773</b>	<b>\$2,725,446</b>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

	Outstanding 12/31/2006	Additions	Reductions	Outstanding 12/31/2007	Amounts Due Within One Year
<b><u>Business Type Activities:</u></b>					
<b><i>General Obligation Bonds</i></b>					
<i>Various Purpose - 2004, \$8,010,000</i>					
Water Projects - \$1,855,000					
Serial/Term @ 2.0%-5.375%	1,750,000	0	50,000	1,700,000	50,000
"Net" Premium - \$77,967	71,729	0	3,119	68,610	0
Sewer Projects - \$1,470,000					
Serial/Term @ 2.0%-5.375%	1,420,000	0	30,000	1,390,000	30,000
"Net" Premium - \$42,082	39,276	0	1,403	37,873	0
Tidd-Dale/Hazelwood Sewer Projects - \$350,000					
Serial/Term @ 2.0%-5.375%	325,000	0	15,000	310,000	15,000
"Net" Premium - \$21,063	18,957	0	1,053	17,904	0
<b>Total General Obligation Bonds</b>	<b>3,624,962</b>	<b>0</b>	<b>100,575</b>	<b>3,524,387</b>	<b>95,000</b>
<b><i>OWDA Loans</i></b>					
Water - 1989, \$4,181,879 @ 7.0%					
	2,133,816	0	219,721	1,914,095	237,056
George's Run Sewer - 1986, \$709,116 @ 2.0%					
	235,071	0	31,619	203,452	32,252
Reed's Mills/Barbers Hollow Treatment Plant 1990, \$4,708,811 @ 5.0%					
	1,326,916	0	307,557	1,019,359	323,127
<b>Total OWDA Loans</b>	<b>3,695,803</b>	<b>0</b>	<b>558,897</b>	<b>3,136,906</b>	<b>592,435</b>
<b><i>OPWC Loans</i></b>					
Airpark Water - 1993, \$178,000 @ 0%					
	66,750	0	8,900	57,850	8,900
Water Rehabilitation - 1995, \$329,744 @ 0%					
	175,863	0	21,983	153,880	21,983
Water Tank - 1995, \$40,000 @ 0%					
	20,000	0	8,000	12,000	8,000
Piney Fork Waterline - 1998, \$195,000 @ 0%					
	141,075	0	9,450	131,625	9,750
Norton Hill, Empire - 1998, \$113,589 @ 0%					
	79,514	0	5,679	73,835	5,679
Barbers Hollow Treatment Plant Improvement - 2006, \$300,000 @ 0%					
	235,312	0	0	235,312	7,500
Water Rehabilitation - 1997, \$226,000 @ 0%					
	105,465	0	15,067	90,398	15,067
<b>Total OPWC Loans</b>	<b>823,979</b>	<b>0</b>	<b>69,079</b>	<b>754,900</b>	<b>76,879</b>
<b><i>Ohio EPA Loan Payable</i></b>					
Toronto Waterline Connector Project 2004, \$7,888,745 @ 3.35%					
	6,856,377	0	238,413	6,617,964	283,513
<b>Compensated Absences</b>	<b>60,450</b>	<b>56,696</b>	<b>54,649</b>	<b>62,497</b>	<b>11,016</b>
<b>Total Business Type Activities</b>	<b>\$15,061,571</b>	<b>\$56,696</b>	<b>\$1,021,613</b>	<b>\$14,096,654</b>	<b>\$1,058,843</b>

**Governmental Activities:**

***1998 Jail Construction Refunding Bonds*** – On March 13, 1998 Jefferson County issued \$10,657,219 of general obligation bonds which included serial, term and capital appreciation (deep discount) bonds in the amount of \$3,365,000, \$6,655,000, and \$637,219, respectively. These bonds are not subject to prior optional redemption. These refunding bonds were issued along with additional various purpose improvement and refunding bonds of \$17,760,000 which are described below. The jail construction



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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refunding bonds replaced the 1995 \$10,660,000 term bonds. All of the 1995 jail term bonds that had been defeased through this refunding were fully called and repaid during 2006. The 1998 jail construction refunding bonds are being retired from the debt service fund from the proceeds of a bond issue tax levy.

The term bonds mature in the year 2019 and are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, in each of the years 2013 through 2018 (with the balance of \$1,115,000 to be paid at stated maturity on December 1, 2019) at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date, according to the following schedule:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2013	\$800,000
2014	850,000
2015	895,000
2016	940,000
2017	1,000,000
2018	1,055,000
	<u>\$5,540,000</u>

The capital appreciation bonds were sold at a discount of \$2,997,781, which is being accreted annually until the point of maturity of the capital appreciation bonds, which was 2006 through 2010. During fiscal year 2007 capital appreciation bonds matured and were retired with an original principal amount of \$145,827 and an accreted interest amount of \$579,173 (for a total of \$725,000). The maturity amount of the remaining outstanding capital appreciation bonds is \$2,180,000. The accretion recorded for 2007 was \$355,712, for a total outstanding bond liability of \$1,573,054 at June 30, 2007.

Principal and interest requirements to retire the 1998 Jail Construction Refunding Bonds outstanding at December 31, 2007 are as follows:

<u>Year Ending December 31</u>	<u>Serial and Term Bonds</u>		<u>Capital Appreciation Bonds</u>	
	<u>Principal</u>	<u>Interest</u>	<u>Principal</u>	<u>Accretion/ Interest</u>
2008	\$0	\$456,056	\$124,494	\$605,506
2009	0	456,055	104,835	620,165
2010	0	456,055	88,892	636,108
2011	725,000	456,055	0	0
2012	765,000	420,530	0	0
2013-2017	4,485,000	1,425,714	0	0
2018-2019	2,170,000	188,888	0	0
Totals	<u>\$8,145,000</u>	<u>\$3,859,353</u>	<u>\$318,221</u>	<u>\$1,861,779</u>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**1998 Various Purpose Improvement and Refunding Bonds** – On March 13, 1998 Jefferson County issued \$17,760,000 of general obligation bonds which included serial and term bonds in the amount of \$10,885,000 and \$6,875,000, respectively. These various purpose improvement and refunding bonds were issued along with the jail construction refunding bonds \$10,657,219 which were described above. A breakdown of this portion of the total bond issue is as follows:

\$2,515,000 of these general obligation bonds were issued to refund \$2,275,000 of outstanding 1991 human services complex bonds. These bonds are being retired through the debt service fund from rental income from the Department of Human Services. All of the 1991 human service complex bonds that had been defeased through this refunding were fully called and repaid during 2006.

\$7,180,000 of these general obligation bonds were issued for additional jail construction purposes. These bonds are being retired through the debt service fund from tax levy proceeds.

\$2,590,000 of these general obligation bonds were issued for emergency 911 equipment. These bonds are being retired through the debt service fund from tax levy proceeds.

\$5,475,000 of these general obligation bonds were issued for engineer road improvements. These bonds are being retired through the debt service fund from tax levy proceeds.

Bonds maturing on or after December 1, 2009, except for the 2013 term bond, are subject to prior redemption on or after December 1, 2008 by and at the sole option of the County, either in whole on any date or in part (as selected by the County) on any interest payment date and in integral multiples of \$5,000, at the following redemption prices (expressed as percentages of the principal amount redeemed), plus accrued interest to the redemption date:

Redemption Dates (Dates Inclusive)	Redemption Prices
December 1, 2008 through November 30, 2009	101.0%
December 1, 2009 through November 30, 2010	100.5%
December 1, 2010 and thereafter	100.0%

The term bonds mature in the year 2013 and are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, in each of the years 2011 through 2012 (with the balance of \$1,010,000 to be paid at stated maturity on December 1, 2013) at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date, according to the following schedule:

Date	Principal Amount to be Redeemed
2011	\$930,000
2012	965,000
	\$1,895,000

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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The term bonds mature in the year 2017 and are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, in each of the years 2014 through 2016 (with the balance of \$1,020,000 to be paid at stated maturity on December 1, 2017) at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date, according to the following schedule:

<u>Date</u>	<u>Principal Amount to be Redeemed</u>
2014	\$1,050,000
2015	925,000
2016	975,000
	<u>\$2,950,000</u>

Principal and interest requirements to retire the 1998 Various Purpose Improvement and Refunding Bonds outstanding at December 31, 2007 are as follows:

<u>Year Ending December 31</u>	<u>Serial and Term Bonds</u>	
	<u>Principal</u>	<u>Interest</u>
2008	\$845,000	\$488,353
2009	870,000	449,061
2010	900,000	407,736
2011	930,000	364,085
2012	965,000	311,075
2013-2017	<u>4,980,000</u>	<u>751,320</u>
Totals	<u>\$9,490,000</u>	<u>\$2,771,630</u>

**2004 Various Purpose Bonds** – On November 9, 2004 Jefferson County issued \$8,010,000 of general obligation bonds which included serial and term bonds in the amount of \$1,595,000 and \$6,415,000, respectively. These various purpose bonds were issued to permanently finance outstanding bond anticipation notes and pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,335,000 (\$625,000 serial bonds and \$3,710,000 term bonds) and \$3,675,000 (\$970,000 serial bonds and \$2,705,000 term bonds), respectively. These various purpose bonds were issued with a “net” premium/discount of \$131,512 for governmental and \$141,112 for business type activities, which is reported as an increase to bonds payable. These amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of the premium for 2007 was \$4,384 for governmental activities and \$5,575 for business type activities. The issuance costs, \$104,325 for governmental and \$87,503 for business type activities, are reported as deferred charges and are being amortized over the life of the bonds using the straight-line method. The amortization of the issuance costs for 2007 was \$3,726 for governmental activities and \$3,627 for business type activities.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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A breakdown of the business-type portion of this bond issue is addressed below in the business type activity portion of this note. The governmental portion of the total bond issue, \$4,335,000, was issued to repay the jail construction bond anticipation note that was originally issued to finance legal fees and additional repairs of the county jail facility. These bonds are being retired through the debt service fund from permissive sales and use tax revenues.

Bonds maturing on or after December 1, 2019 shall be subject to redemption at the option of the County by lot, in such order as determined by the County in whole or in part (in the amount of \$5,000 or any integral multiples thereof), on any date on or after December 1, 2014, at the redemption price of par, plus accrued interest to the redemption date

Series 2004 Bonds maturing on December 1, 2019, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2015	\$110,000
2016	115,000
2017	120,000
2018	130,000
2019 *	135,000
	<u>\$610,000</u>

\* Maturity

Series 2004 Bonds maturing on December 1, 2024, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2020	\$140,000
2021	150,000
2022	160,000
2023	165,000
2024 *	175,000
	<u>\$790,000</u>

\* Maturity

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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Series 2004 Bonds maturing on December 1, 2029, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2025	\$185,000
2026	195,000
2027	205,000
2028	215,000
2029 *	225,000
	<u>\$1,025,000</u>

\* Maturity

Series 2004 Bonds maturing on December 1, 2034, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

<u>Date</u>	<u>Principal Amount Subject to Mandatory Redemption</u>
2030	\$235,000
2031	245,000
2032	255,000
2033	270,000
2034 *	280,000
	<u>\$1,285,000</u>

\* Maturity

Principal and interest requirements to retire the governmental activities portion of the 2004 Various Purpose Bonds outstanding at December 31, 2007 are as follows:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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Year Ending December 31	Serial and Term Bonds	
	Principal	Interest
2008	\$10,000	\$203,614
2009	90,000	203,376
2010	95,000	200,946
2011	95,000	198,191
2012	100,000	195,222
2013-2017	550,000	917,489
2018-2022	715,000	759,325
2023-2027	925,000	549,471
2028-2032	1,175,000	302,812
2033-2034	550,000	39,424
Totals	\$4,305,000	\$3,569,870

**Long Term Notes Payable** - The County has issued several long term notes payable, all of which are backed by the full faith and credit of the County. During 2007, the County issued two additional long term revenue anticipation notes payable, one for courthouse renovations in the amount of \$950,000 and one for a new telephone system in the amount of \$144,842, both of which remained fully outstanding at December 31, 2007. The County also has three outstanding revenue anticipation notes that were issued for; a new 911 facility which has an outstanding balance of \$1,250,924 at December 31, 2007; airpark jet fuel tank, which has an outstanding balance of \$105,786 at December 31, 2007; and airpark runway extension which has an outstanding balance of \$152,223 at December 31, 2007. The airpark outstanding notes are being repaid through the debt service fund from rental revenues and the sale of fuel generated through the use of the airpark. The courthouse renovations, telephone system and 911 facility outstanding notes are being repaid through the debt service fund from county general revenues. All of the notes were issued with a fixed interest rate.

**State Infrastructure Bank Loan** - The County entered into a loan agreement in 1998 with the Ohio Department of Transportation for a \$370,000 State Infrastructure Bank Loan at 4.25 percent to be repaid over 10 years. These loan proceeds were used to purchase a tract of land at the airpark to be used in conjunction with Federal Aviation Administration grant monies for expansion of the runway to enhance further development within the County. The loan is backed by the full faith and credit of the County and will be repaid primarily with sales tax revenues and partially with net revenues of the airpark. The outstanding balance at December 31, 2007 is \$55,603, which is scheduled to be fully repaid in 2008.

**OPWC Road Resurfacing Loans** - During 2007 the County entered into an additional \$318,782 OPWC Loan for County Road 78 resurfacing. This OPWC loan is to be repaid through a cooperative agreement between the County and the Jefferson/Belmont Joint Solid Waste Authority. According to the terms of the agreement, the Authority will make four annual payments to the County in the amount of \$79,600 that will be utilized for the repayment of the OPWC loan and will result in the loan being fully repaid within four years. The outstanding \$35,766 OPWC road resurfacing loan was issued for road repairs and will be repaid through county taxes. The OPWC loans are interest free.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

Principal and interest requirements to retire the long term notes payable, state infrastructure bank loan, and the OPWC Road Resurfacing Loan outstanding at December 31, 2007 are as follows:

Year Ending December 31	Notes Payable		SIB Loan		OPWC Loan
	Principal	Interest	Principal	Interest	Principal
2008	\$292,348	\$113,902	\$55,603	\$1,674	\$86,197
2009	305,395	100,855	0	0	86,197
2010	319,024	87,226	0	0	86,197
2011	333,253	72,997	0	0	86,199
2012	305,735	58,151	0	0	6,502
2013-2017	1,048,020	111,476	0	0	3,256
Totals	<u>\$2,603,775</u>	<u>\$544,607</u>	<u>\$55,603</u>	<u>\$1,674</u>	<u>\$354,548</u>

**Capital Leases** – The County has issued capital leases for office equipment, court reporting equipment, telephone systems, answering point switches and vehicles. These leases will be repaid through the General, Public Assistance, Permissive Sheriff, Emergency 911, and Court Corrections/Public Safety funds from County revenues.

**Workers' Compensation Claims Payable** – The County has a liability for workers' compensation as part of the State Workers Compensation retrospective rating and payment program. The County will pay the claims payable from the General fund, Miscellaneous Local, Public Assistance, Motor Vehicle and Gasoline Tax, Mental Health, Court/Corrections, Permissive Sheriff, Children Services, Mental Retardation and Developmental Disabilities and Jail Operating Levy special revenue funds, and the Sewer and Water enterprise funds using payments made to the internal service fund.

**Account Payable** – The County has an outstanding account payable with SBC for prior year fiber optic service that had previously not been billed to the County. The final repayment is scheduled to be made in 2008 in the amount of \$16,829.

**SBC Loan Payable** – The County has entered into an agreement with SBC for prepaid, discounted service over a 60 month period pursuant to PUCO guidelines. The agreement was effective October 9, 2003. The County will receive 60 months of discounted telephone service at an 11 percent discount through the "Centrex Service Prepayment Option Plan B" offered by SBC through World Radio Telecommunications, an authorized distributor firm of SBC. In order to receive the 11 percent discount on the entire phone service, excluding federal taxes, the County must prepay for the entire 60 months of the service. The agreement is for service only and does not include any property or equipment.

In order for the County to prepay the entire amount of the 60 months of discounted service, they entered into an agreement with SBC for them to loan the County the amount of the 60 months of discounted phone service at a 5.25 percent effective annual interest rate, to be repaid over 60 months. The final repayment is scheduled to be made in 2008 with principal to be repaid in the amount of \$48,881, and interest to be repaid in the amount of \$1,184.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**Compensated Absences** – The County will pay compensated absences from the General fund, Miscellaneous Local, Public Assistance, Motor Vehicle and Gasoline Tax, Mental Health, Court/Corrections, Permissive Sheriff, Children Services, Mental Retardation and Developmental Disabilities and Jail Operating Levy special revenue funds, and the sewer and water enterprise funds.

**Business Type Activities:**

**2004 Various Purpose Bonds** – On November 9, 2004 Jefferson County issued \$8,010,000 of general obligation bonds which included serial and term bonds in the amount of \$1,595,000 and \$6,415,000, respectively. These various purpose bonds were issued to permanently finance outstanding bond anticipation notes and pay the costs of issuance of these bonds for governmental and business type activities in the amounts of \$4,335,000 (\$625,000 serial bonds and \$3,710,000 term bonds) and \$3,675,000 (\$970,000 serial bonds and \$2,705,000 term bonds), respectively. These various purpose bonds were issued with a “net” premium of \$131,512 for governmental and \$141,112 for business type activities, which is reported as an increase to bonds payable. These amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of the premium for 2007 was \$4,384 for governmental activities and \$5,575 for business type activities. The issuance costs, \$104,325 for governmental and \$87,503 for business type activities, are reported as deferred charges and are being amortized over the life of the bonds using the straight-line method. The amortization of the issuance costs for 2006 was \$3,726 for governmental activities and \$3,627 for business type activities.

A breakdown of the business-type portion of this bond issue is as follows:

\$1,855,000 of these general obligation bonds were issued to permanently finance bond anticipation notes that were previously issued for various water projects. These bonds are being retired through the water fund from revenues derived from the operation of the water system.

\$1,470,000 of these general obligation bonds were issued to permanently finance bond anticipation notes that were previously issued for various sewer projects. These bonds are being retired through the sewer fund from revenues derived from the operation of the sewer system.

\$350,000 of these general obligation bonds were issued to permanently finance bond anticipation notes that were previously issued for Tidd-Dale and Hazelwood sewer expansion. These bonds are being retired through the sewer fund, and are intended to be partially repaid through special assessments as well as from revenues derived from the operation of the sewer system. In the event of default of the property owners, the sewer fund will make the required debt payments through operating revenues.

Bonds maturing on or after December 1, 2019 shall be subject to redemption at the option of the County by lot, in such order as determined by the County in whole or in part (in the amount of \$5,000 or any integral multiples thereof), on any date on or after December 1, 2014, at the redemption price of par, plus accrued interest to the redemption date

Series 2004 Bonds maturing on December 1, 2019, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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Date	Principal Amount Subject to Mandatory Redemption
2015	\$110,000
2016	115,000
2017	125,000
2018	130,000
2019 *	140,000
	\$620,000
* Maturity	

Series 2004 Bonds maturing on December 1, 2024, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

Date	Principal Amount Subject to Mandatory Redemption
2020	\$145,000
2021	155,000
2022	165,000
2023	170,000
2024 *	175,000
	\$810,000
* Maturity	

Series 2004 Bonds maturing on December 1, 2029, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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Date	Principal Amount Subject to Mandatory Redemption
2025	\$160,000
2026	165,000
2027	175,000
2028	180,000
2029 *	190,000
	\$870,000
* Maturity	

Series 2004 Bonds maturing on December 1, 2034, are subject to mandatory sinking fund redemption prior to maturity from funds in the Bond Retirement Fund created by the Authorizing Legislation (or document authorized thereby) by lot by the Registrar and Paying Agent without action by the County at par plus accrued interest to the date of redemption in the following principal amounts on December 1 of each of the following years:

Date	Principal Amount Subject to Mandatory Redemption
2030	\$75,000
2031	75,000
2032	80,000
2033	85,000
2034 *	90,000
	\$405,000
* Maturity	

Principal and interest requirements to retire the business type activities portion of the 2004 Various Purpose Bonds outstanding at December 31, 2007 are as follows:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

Year Ending December 31	Water Projects		Sewer Projects		Tidd-Dale Hazelwood Sewer Projects	
	Serial and Term Bonds		Serial and Term Bonds		Serial and Term Bonds	
	Principal	Interest	Principal	Interest	Principal	Interest
2008	\$50,000	\$79,202	\$30,000	\$65,150	\$15,000	\$14,196
2009	50,000	78,014	30,000	64,438	15,000	13,838
2010	50,000	76,664	30,000	63,628	15,000	13,434
2011	55,000	75,213	30,000	62,758	15,000	12,999
2012	55,000	73,495	30,000	61,820	15,000	12,530
2013-2017	305,000	334,960	175,000	290,908	80,000	54,215
2018-2022	400,000	247,530	230,000	240,180	105,000	30,907
2023-2027	500,000	131,187	295,000	172,506	50,000	4,030
2028-2032	235,000	16,860	365,000	95,235	0	0
2033-2034	0	0	175,000	12,591	0	0
Totals	<u>\$1,700,000</u>	<u>\$1,113,125</u>	<u>\$1,390,000</u>	<u>\$1,129,214</u>	<u>\$310,000</u>	<u>\$156,149</u>

**OWDA Loans** – The County has entered into OWDA Loans for various water and sewer projects. These loans will be repaid from charges for services revenue in the enterprise funds, with the exception of the George’s Run Sewer OWDA Loan that will be repaid from special assessments. Upon default of the property owners, sewer fund operating revenues will repay the debt.

**OPWC Loans** – The County has entered into OPWC Loans for various water and sewer projects. These loans will be repaid from charges for services revenue in the enterprise funds. The OPWC Loans are interest free. During 2006 the County was approved for a \$300,000 OPWC for the Barbers Hollow Wastewater Treatment Plant Improvements. As of December 31, 2007, the County has received \$235,312 in loan proceeds for this ongoing project. The project is scheduled for completion during 2008. Based on the current status of the OPWC Loan, there is a tentative repayment schedule in place, but a final loan repayment schedule will be provided at the point the project is complete.

The OWDA and OPWC loan debt service requirements to maturity, including the tentative repayment schedule for the ongoing OPWC project are as follows:

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

Year Ending December 31	OWDA Loans		OPWC Loans
	Principal	Interest	Principal
2008	\$592,435	\$185,036	\$76,879
2009	628,143	151,437	80,379
2010	666,240	115,617	76,379
2011	331,937	82,269	76,379
2012	356,110	60,745	76,379
2013-2017	562,041	50,106	224,530
2018-2022	0	0	126,163
2023-2027	0	0	75,000
2028	0	0	7,500
Totals	<u>\$3,136,906</u>	<u>\$645,210</u>	<u>\$819,588</u>

**Ohio EPA Loan Payable** – The County entered into a loan agreement on November 2, 2004 with the Ohio Water Development Authority for a \$7,888,745 Ohio EPA Loan from the Water Supply Revolving Loan Account at 3.35 percent for a twenty year period. The loan was issued for the completion of Toronto waterline connector project that allows the County to purchase water from the City of Toronto. The loan is backed by the full faith and credit of the County and is intended to be repaid with user charges. The project was finalized during 2007, and the following loan repayment schedule is in place:

Year Ending December 31	Principal	Interest
2008	\$283,513	\$219,347
2009	293,090	209,770
2010	302,991	199,869
2011	313,226	189,634
2012	323,807	179,053
2013-2017	1,790,691	723,609
2018-2022	2,114,280	400,020
2023-2025	<u>1,196,366</u>	<u>60,783</u>
Totals	<u>\$6,617,964</u>	<u>\$2,182,085</u>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**Debt Margins:**

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the County less the same exempt debt shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000.

The effects of the debt limitations described above at December 31, 2007 are a margin on unvoted debt of \$8,852,282 and an overall debt margin of \$25,519,404.

**Conduit Debt:**

Pursuant to State Statute, various industrial revenue bonds have been issued for private industry within Jefferson County. The proceeds of the industrial revenue bonds are used by the various private industries for new construction or improvements. The bonds are to be repaid by the recipients of the proceeds and do not represent an obligation of the County. As of December 31, 2007, there were \$20,875,000 in industrial revenue bonds that have been issued and have not been completely repaid of which \$1,140,000 remain outstanding. Of the total outstanding bonds, all are scheduled to be fully repaid in 2008.

**NOTE 19 - NOTES PAYABLE**

	Outstanding 12/31/06	Issued	Retired	Outstanding 12/31/07
<i><u>Enterprise Fund:</u></i>				
Sewer Projects - 3.58%	\$750,000	\$890,000	\$750,000	\$890,000

The outstanding sewer projects note is a bond anticipation note which is backed by the full faith and credit of Jefferson County and has a maturity of one year or less, and no long term financing arrangements have been made for this note. The sewer projects note will be repaid through user charges.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

**NOTE 20 – INTERNAL BALANCES**

Interfund balances at December 31, 2007 consist of the following individual interfund receivables and payables:

<u>Interfund Payable</u>	<u>Interfund Receivable</u>					<u>Total</u>
	<u>Major Funds</u>			Other Nonmajor Governmental	Self Insurance - Workers' Compensation	
	General	MVGT	MRDD			
Major Funds:						
General Fund	\$0	\$0	\$0	\$0	\$205,609	\$205,609
Public Assistance	26,019	0	0	90,120	186,329	302,468
MVGT	0	0	0	0	157,039	157,039
Mental Health	0	0	0	0	12,126	12,126
MRDD	0	0	0	0	248,521	248,521
Jail Operating						
Levy	0	0	0	0	2,672,072	2,672,072
Sewer	0	0	0	0	5,876	5,876
Water	0	3,691	0	0	81,271	84,962
Other Nonmajor						
Governmental	193,006	0	0	0	393,856	586,862
Self Insurance - Health	2,450,000	0	688,042	1,900,000	2,612,251	7,650,293
<b>Total All Funds</b>	<b>\$2,669,025</b>	<b>\$3,691</b>	<b>\$688,042</b>	<b>\$1,990,120</b>	<b>\$6,574,950</b>	<b>\$11,925,828</b>

The interfund receivable in the Self Insurance –Workers’ Compensation Fund, which is due from all the funds listed above, except the Self Insurance – Health Fund, is a result of the liability from County Funds to the Self Insurance – Workers’ Compensation Fund for the administrative cost of the Bureau of Workers’ Compensation Retrospective Rating Plan.

Actual cash deficit balances in the Jail Operating Levy Fund, Permissive Sheriff Fund, and the Self Insurance – Health Fund were covered by cash from the general and mental retardation developmental disabilities major funds, other non major governmental funds and the Self Insurance – Workers’ Compensation Internal Service Fund.

The remaining interfund receivables/payables are due to lags between the dates interfund goods and services are provided, transactions recorded in the accounting system, and payments between funds were made.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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Interfund transfers for the year ended December 31, 2007 consisted of the following:

<u>Transfer from</u>	Transfer to		Totals
	Jail Operating Levy	Other Nonmajor Governmental	
	General Fund	\$1,466,746	
MVGT Fund	0	470,130	470,130
MRDD Fund	0	150,000	150,000
Other Nonmajor Governmental	0	547,725	547,725
Total All Funds	\$1,466,746	\$2,568,739	\$4,035,485

The above mentioned Transfers From/To were used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move receipts restricted to debt service to the debt service fund as debt service payments come due, including the transfers from the Motor Vehicle Gas Tax and Other Nonmajor Governmental Funds; to move receipts for capital projects from the Mental Retardation/Developmental Disabilities Fund to the Other Nonmajor Governmental Funds; and use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**NOTE 21 - JOINT VENTURE**

*Jefferson County Regional Planning Commission:*

The County participates in the Jefferson County Regional Planning Commission which is a statutorily created (ORC section 713) political subdivision of the State. The Commission is jointly governed among Jefferson County and municipalities and townships within the County. The Commission includes the three Jefferson County Commissioners, fourteen municipality mayors, fourteen township trustees, and six non-governmental representatives appointed by the member governments. Each member's control over the operation of the commission is limited to its representation on the board. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environment, social, economic and governmental functions and services of the County as well as applies for Community Development Block Grants for the member governments. The Board exercises total control of the budgeting, appropriation, contracting and management. The County's contribution is a \$110,000 annual subsidy (approximately 59 percent of the annual revenues of the Commission). The remaining member governments contribute an annual fee that totals \$3,875 per year. The Commission applies for Community Development Block Grants on behalf of member governments and receives approximately \$43,100 per year in administrative fees. Continued existence of the Commission is dependent upon the County's continued participation; however, the County does not have an equity interest in the Commission. The Commission is not accumulating significant financial resources and is not experiencing fiscal distress that may cause an additional financial benefit to or burden on the County. The financial activity of the Commission is presented as an agency fund due to the County serving as fiscal agent. Complete financial statements can be obtained from the Jefferson County Regional Planning Commission, Steubenville, Ohio.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**NOTE 22 - JOINTLY GOVERNED ORGANIZATIONS**

A. Jefferson County Cluster

Jefferson County Cluster provides services to multi-need youth in Jefferson County. Members of the Cluster include the Jefferson County Alcohol, Drug Addiction, and Mental Health Services Board, the Jefferson Drug and Alcohol Councils, student services, Jefferson Juvenile District, the superintendent of public instruction, and the directors of youth services, human services, and mental retardation and developmental disabilities. The operation of the Cluster is controlled by an advisory committee which consists of a representative from each agency. The Cluster is not dependent upon Jefferson County for its continued existence, no debt exists, and the County does not have an equity interest in or a financial responsibility for the Cluster. The County did not contribute to the Cluster in 2007.

B. Eastern Ohio Correction Center:

The Eastern Ohio Correction Center operates under a Board of Directors comprised of a Common Pleas judge from Carroll, Columbiana, Guernsey and Harrison Counties, and two judges from Belmont and Jefferson Counties. Each member's control over the operation of the commission is limited to its representation on the board. The continued existence of the Center is not dependent on Jefferson County, no debt exists, and the County does not have an equity interest in or a financial responsibility for the Center. Jefferson County serves as the fiscal agent for the Center, and the activity of the Center is presented on the financial statements as an agency fund. The County did not contribute financially to the center in 2007.

C. Brooke, Hancock, Jefferson Regional Planning Commission BHJ:

BHJ is a separate and distinct political subdivision created pursuant to Ohio Revised Code section 713.30 and West Virginia Revised Code articles 8-25 and 8-26 to provide planning and administrative services to all local governments in a three county region comprised of Jefferson County and two counties in West Virginia. The governing board is comprised of 69 members which include 50 elected officials from the counties and municipalities as well as 19 appointed members from an array of private, public, and quasi-public entities. The Commission is not dependent upon Jefferson County for its continued existence, no debt exists, and the County does not have an equity interest in or a financial responsibility for the Council. The County contributed \$36,540 to BHJ in 2007.

D. Southeast Ohio Juvenile Rehabilitation District (SOJRD):

The Southeast Ohio Juvenile Rehabilitation District is a jointly governed organization among Belmont, Harrison, Guernsey, Monroe, Jefferson, and Noble counties. SOJRD was formed to operate a regional juvenile rehabilitation facility for the use of member counties, and to house and treat adjudicated nonviolent felony offenders. The facility is operated and managed by SOJRD. The participating entities created a Judicial Rehabilitation Board the members of which are made-up of the juvenile judges of each participating county who determine the policy.

A Board of Trustees has been created whose members are appointed by the juvenile judges of which Belmont and Jefferson counties have three appointees, Guernsey County has two appointees, and Harrison, Monroe and Noble counties each have one appointee. The facility is located on property now owned by Belmont County. Policies, procedures and the operating



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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budget are approved by the Judicial Rehabilitation Board. The Board is not dependent upon Jefferson County for its continued existence, no debt exists, and the County does not have an equity interest in or a financial responsibility for the Board. The County did not contribute financially to the SOJRD in 2007.

*E. Area Office on Aging:*

The Area Office on Aging is a regional council of governments that assists nine counties, including Jefferson County, in providing services to senior citizens in the Council's service area. The Council is governed by a board of directors comprised of one representative appointed by each participating county. The board has total control over budgetary, personnel and all other financial matters. The Area Office on Aging receives Title III monies to be used for programs within the member counties. The continued existence of the Council is not dependent on the County's continued participation and the County has no equity interest in or financial responsibility for the Council. The Council has no outstanding debt. The County did not contribute financially to the office in 2007.

*F. Ohio Mid-Eastern Governments Association (OMEGA):*

OMEGA is a ten-county regional council of governments comprised of Belmont, Carroll, Coshocton, Columbiana, Guernsey, Harrison, Holmes, Jefferson, Muskingum, and Tuscarawas Counties. OMEGA was formed to aid and assist the participating counties and political subdivisions within the counties in the application of Appalachian Regional Commission and Economic Development grant monies. OMEGA is governed by a sixteen member executive board comprised of members appointed from each participating county and the cities within each county. City membership is voluntary.

The board has total control over budgeting, personnel, and financial matters. Each member currently pays a per capita membership fee based upon the most recent United States census. The continued existence of OMEGA is not dependent on the County's continued participation and the County does not have an equity interest in or financial responsibility for OMEGA. OMEGA has no outstanding debt. The County contributed \$7,380 to OMEGA in 2007.

*G. Jefferson-Belmont Joint Solid Waste Authority:*

The Jefferson-Belmont Joint Solid Waste Authority is a jointly governed organization between Jefferson and Belmont counties. The Authority, formed to provide solid waste services to the two participating counties, is governed by a fourteen member board of directors of which one commissioner from Jefferson County is a member. The Authority is not dependent on Jefferson County for its continued existence, no debt exists, and the County does not have an equity interest in or a financial responsibility for the Authority. The County does not make any monetary contributions to the Authority.

*H. Jefferson County Family and Children First Council:*

The Jefferson County Family and Children First Council is a jointly governed organization created under the Ohio Revised Code Section 121.37. The Council is comprised of the following members: Director of the Board of Mental Health, Alcohol and Drug Addiction, Health Commissioner of the City of Steubenville, Health Commissioner of Jefferson County, Director of the Jefferson County Department of Job and Family Services, Director of Children Services,

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

---

Superintendent of Jefferson County Board of Mental Retardation and Developmental Disabilities, Juvenile Court Judge, Superintendent of the Steubenville City Board of Education, Superintendent of the Jefferson County Educational Service Center, Superintendent of Edison Local School District, Mayor of Steubenville, Chairman of the Board of County Commissioners, Director of the regional office of the Department of Youth Services, Director of the Community Action Council, a representative of Jefferson County Early Intervention Collaborative, a representative of the Jefferson County Behavioral Health System, a representative from the Jefferson County United Way, and a representative from the Family Services Association, three individuals representing the interests of families in Jefferson County, a representative from any public or private organization which formally attests to its support for the mission of the Council. The Council is governed currently by a 24 member Board. During 2007, the County made no contributions to the Council. Continued existence of the Council is not dependent on the County's continued participation, no equity interest exists, and no debt is outstanding.

*I. Belmont, Carroll, Harrison, and Jefferson Counties Council of Governments*

The Belmont, Carroll, Harrison, and Jefferson Counties Council of Government was created to establish the operating and administrative procedures and to direct funding within the Workforce Investment Area as required by the Workforce Investment Act of 1998. The Council of Governments is comprised of four voting members, one designated from each County, each of whom shall be a duly elected County Commissioner, and may include ex-officio members, representatives from the Department of Job and Family Services of the member counties, and the Chairperson of the Workforce Investment Board. During 2007, the County made no contributions to the Board.

**NOTE 23 - RELATED ORGANIZATIONS**

*A. Jefferson Metropolitan Housing Authority*

The Jefferson Metropolitan Housing Authority was established to provide adequate public housing for low income individuals and was created pursuant to Ohio Revised Code Section 3735.27. The Authority is operated by a five member board. Two members are appointed by the mayor of the largest city in the County, one member is appointed by the probate court judge, one member is appointed by the common pleas court judge, and one member is appointed by the County commissioners. The Authority receives funding from the Federal Department of Housing and Urban Development. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the Authority. The County did not contribute financially to the authority in 2007.

*B. Jefferson Community College*

Jefferson Community College was established to provide educational programming and opportunities for individual growth and development that best serves the citizens and was created pursuant to Ohio Revised Code Section 3354. The College is operated by a nine member board. Six members are appointed by the County commissioners and three members are appointed by the Governor. The College receives funding from State appropriation, Federal grants and programs, student fees and other private sources. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the College. The County did not contribute financially to the College in 2007.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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C. Friendship Park District

The Friendship Park District was established for the preservation of good order within and adjacent to parks and reservations of land, and for the protection and preservation of the parks, parkways, and other reservations of land under its jurisdiction and control and of property and natural wildlife therein. The District was created pursuant to Ohio Revised Code Section 1545. The Commission is currently operated by a three member board, but has recently taken appropriate action to expand to a five member board, but as of the date of these financial statements, the additional members have not taken office. All members are appointed by the Probate Judge of the Common Pleas Court of Jefferson County. The Park District receives funding from State and Federal grants and programs, fees and other private sources. The board sets its own budget and selects its own management, and the County is not involved in the management or operation. The County is not financially accountable for the Park District.

The County Commissioners resolved on February 9, 2006 to transfer all of the land associated with Friendship Park to the Friendship Park Commission of the Friendship Park District. The Park Commission was awarded a Clean Ohio Conservation Fund Grant through the Ohio Public Works Commission that was used to purchase the land from the County. The County also resolved to donate the purchase amount back to the Park Commission. The land transfer and subsequent donation of the purchase price in the amount of \$413,606 occurred during 2007.

**NOTE 24 - PUBLIC ENTITY POOLS**

A. Insurance Purchasing Pool

***County Risk Sharing Authority (CORSA)***

The County Risk Sharing Authority, Inc. (CORSA) is a public entity shared risk pool among forty-one counties in Ohio. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member Counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member County has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member Counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member County's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member Counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of certificates. The County does not have an equity interest in or a financial responsibility for CORSA. Any additional premium or contribution amounts and estimates of losses are not reasonably determinable. The County's payment for insurance to CORSA in 2007 was \$421,214.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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*B. Claims Servicing Pool*

***Ohio Mid-Eastern Educational Service Agency Self Insurance Plan (OME-RESA)***

The County participates in the Ohio Mid-Eastern Educational Service Agency Self Insurance Plan, a claims servicing pool comprised of fifty members. Each participant is a member of the assembly. The plan's business and affairs are conducted by a nine member Board of Directors elected from the OME-RESA's general assembly. Each member pays a monthly premium based on their claims history and a monthly administration fee. All participating members retain their risk and the Plan acts as the claims servicing agent.

**NOTE 25 - FOOD STAMPS**

The County's Department of Human Services (Welfare) distributes, through a contracting issuance center, federal food stamps to entitled recipients within Jefferson County. The receipt and issuance of the stamps have the characteristics of a federal grant. However, the Department of Human Services merely acts in an intermediary capacity. Therefore, the inventory value of these stamps is not reflected in the accompanying financial statements, as the only economic interest related to these stamps rests with the ultimate recipient.

**NOTE 26 – EXTRAORDINARY ITEM**

***Litigation***

*Jail Construction* - On July 23, 1997, the Jefferson County Commissioners filed a Third-Party Complaint against Mascaro Construction, Inc. and the V Group. On or about December 15, 1999, after a trial, a jury of the United States District Court for the Southern District of Ohio granted a verdict against Mascaro in the amount of One Million Seven Hundred Thousand Dollars (\$1,700,000) and against the V Group in the amount of approximately Thirteen Million Three Hundred Thousand Dollars (\$13,300,000).

The District Court reduced the verdict against Mascaro, and the parties settled that matter for approximately One Million Forty Nine Thousand Dollars (\$1,049,000). Mascaro paid that settlement to the County.

On January 7, 2000, the V Group filed a Chapter 11 Bankruptcy case in the United States Bankruptcy Court for the Northern District of Ohio. During the bankruptcy, the Jefferson County Commissioners have attempted to negotiate a resolution with the V Group. No agreement was reached. In May, 2002, the Commissioners joined with the Office of the United States Trustee to seek conversion of the Bankruptcy Chapter 11 reorganization to Chapter 7 liquidation, and on March 8, 2002, the Bankruptcy Court converted the V Group Bankruptcy to a liquidation bankruptcy under Chapter 7 of the Bankruptcy Code. On March 18, 2002, the V Group filed an appeal of the Bankruptcy Court's decision.

In addition to its actions against the V Group, the Commissioners brought an adversary action in the Bankruptcy Court against Continental Casualty Company, the errors and omissions carrier for the V Group. The Commissioners alleged that although Continental maintained and still maintains the V Group exhausted its policy limits in the defense of the underlying case, additional coverage remained. Continental and the Commissioners have reached a settlement in the amount of One Hundred Seventy-Two Thousand Six Hundred and Seventeen Dollars (\$172,617) to be paid by Continental to the County.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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The Bankruptcy Court approved the settlement on April 25, 2002. Continental paid this settlement amount to the County during 2002.

On January 7, 2002, the Bankruptcy Court authorized the Jefferson County Commissioners to bring claims based on theories of fraudulent transfer, preference, and alter ego claims against the insiders of the V Group, entities related to or controlled by the insiders of the V Group, and others who assisted them with regard to such alleged transfers (the "Recovery Action"). In October, 2002, the Bankruptcy Court ordered all of the parties to the Recovery Action into a confidential mediation.

On September 5, 2003, the Chapter 7 Trustee (the "Trustee") filed a motion for Entry of an Order Approving Compromise of Claim and Terms of Settlement Agreement and Release (the "Settlement Motion"). After a hearing on January 14, 2004, the Bankruptcy Court approved a settlement of the Recovery Action upon the following terms:

1. The Parties to the Recovery Action (the "Parties") will obtain a final order from the Bankruptcy Court granting judgment in favor of the Trustee and against the probate estate of Paul V. Voinovich (the "Probate Estate") in the adversary proceeding in the amount of \$15,000,000 (the "Bankruptcy Claim");
2. The Parties will obtain a final order in the probate proceeding in Florida (the "Probate Proceeding") regarding the Probate Estate, which approves the withdrawal of the objection to the Bankruptcy Claim;
3. Upon the entry of these two orders, Christine Voinovich will pay \$500,000 to the Trustee and will guarantee a \$750,000 net recovery to the Trustee from the Probate Estate which is to be secured by a \$750,000 irrevocable standby letter of credit;
4. The Trustee will continue to assert the Bankruptcy Claim in the Probate Proceeding. If the net distribution on the Bankruptcy Claim totals \$750,000 or more, then Christine Voinovich is relieved from any further monetary obligation to the Trustee. If the net distribution on the Bankruptcy Claim is less than \$750,000, Christine Voinovich will pay the amount of the shortfall;
5. The Parties will dismiss, with prejudice, all claims made in the Recovery Action with the exception of the \$15,000,000 judgment against the Probate Estate and the parties will release all claims they may have against other parties (other than the claims the trustee may have to enforce the \$15,000,000 judgment against the probate estate and the trustee's claim in the probate proceeding);
6. Gateway Health Centers Limited Partnership and Gateway Manor Congregate Apartments Limited Partnership shall purchase the Probate Estate's interest in the partnerships for the net purchase price of \$1,640,000. Those proceeds will be distributed as follows: \$360,000 to Christine Voinovich and \$1,290,000 to the Probate Estate;
7. The Chapter 7 Trustee may request that the settlement be declared void with respect to any party that has intentionally, fraudulently, and materially failed to fully and accurately disclose reasonable available financial information required by the settlement.

During 2007, the County received \$765,846 from the Bankruptcy Claim in the Probate Proceeding. As the net distribution on the Bankruptcy Claim exceeded \$750,000, Christine Voinovich is relieved from

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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any further monetary obligation to the Trustee. Upon receipt of this payment, the matter has been brought to final conclusion. Upon receipt of this final payment, the County paid the final legal fees in the amount of \$255,282 that fully satisfies all obligations associated with this matter.

**NOTE 27 – CONTINGENCIES/SUBSEQUENT EVENTS**

*Grants* - The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

***Litigation***

*City of Steubenville Water Payment* – On May 10, 2005, the County received a favorable judgment against the City of Steubenville that had brought action against the County regarding payment for water supply. The settlement amount in favor of the County is in the amount of \$782,000. The judgment entry is a final order by the Court; however, it is subject to the City's right to appeal, and the City has taken formal action to appeal the decision. The appeal process may be lengthy and in the interim the City has agreed to provide Jefferson County with water, without expectation of payment, for a period of three months, with such period extendable by mutual agreement. The value of said water supply will be credited against the amount owed by Steubenville to Jefferson County. During 2005 the amount of the credit against the judgment was approximately \$727,390, and in 2006 the amount of the credit against the judgment was \$54,610 totaling \$782,000. As of the date of the financial statements the case is still in the appeals process.

*Miscellaneous* - In addition, the County is currently party to pending litigation. It is not possible at this time to make a judgment as to whether there is a reasonable possibility of an unfavorable outcome which could result in a material judgment against the County.

***Subsequent Events***

*Debt* – On April 24, 2008, the County issued a \$1,300,000 General Obligation Revenue Anticipation Note for road maintenance garage and salt bin construction. This was a new note issue that was issued for a ten year period that includes a fixed 4.14% interest rate for the initial five years of the loan. After the initial five year period, the interest rate will be adjusted for the remaining five year life of the note. The final maturity date of the note is April 24, 2018.

*Levy* – On March 4, 2008, the voters of Jefferson County approved an additional 1.3 mill levy to be collected for a one-year period to finance the construction of a new dog pound. The levy will be collected in 2009.

**NOTE 28 - RELATED PARTY TRANSACTIONS**

During 2007, Jefferson County provided facilities, certain equipment, transportation and salaries for administration, implementation and supervision of its programs to JeffCo Workshop, a discretely presented component unit of Jefferson County. The Workshop reported \$25,000 for such contributions. JeffCo Workshop recorded operating revenues and operating expenses at cost or fair value as applicable, to the extent the contribution is related to the vocational purpose of JeffCo Workshop.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**NOTE 29 – COMPONENT UNIT JEFFCO WORKSHOP, INC.**

**A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Nature of Activities**

The Jeffco Workshop, Inc. was established as a nonprofit entity designed to provide a working atmosphere to handicapped adults in Jefferson County, Ohio. The workshop contracts with local companies and the general public to provide goods and services. This is the only program that the Jeffco Workshop, Inc. operates.

**Basis of Accounting**

The accompanying financial statements have been prepared on the accrual basis of accounting in accordance with generally accepted accounting principles.

**Cash and Cash Equivalents**

Cash and cash equivalents consist of all cash on hand and cash in banks – checking, savings and money markets. Time deposits with maturity dates within 90 days of statement of financial position date are also included in cash and cash equivalents.

**Investments**

Investments are carried on the books at original cost. All investments are purchased with the intent of being held to maturity. No investments are classified as available for sale or trading.

Equity securities are carried at market value, any unrealized gains or losses in equity securities are included in unrestricted net assets as accumulated other income.

**Inventory**

The inventory is stated at historical cost.

**Plant and Equipment**

Capital assets acquired by Jeffco Workshop, Inc. are considered owned by Jeffco Workshop, Inc. However, state funding sources and the Jefferson County Commissioners may maintain equitable interest in the property purchased with grant monies or county monies, as well as, the right to determine the use of any proceeds from the sale of these assets.

Jeffco Workshop, Inc. follows the practice of capitalizing, at cost, all expenditures for capital assets in excess of \$500. Depreciation is computed on a straight-line basis over the useful lives of the assets generally as follows:

Equipment and Furniture	5 – 7 years
Vehicles	5 years

The net capital asset balance has been recorded as a separate component in unrestricted net assets.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**Functional Expenses**

The costs of providing the program and activities have been summarized on a functional basis in the statement of activities and statement of functional expenses. Accordingly, certain costs have been allocated among cost of sales, materials and services, program services, and supporting services.

**Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**Income Taxes**

Jeffco Workshop, Inc. is exempt from federal income taxes under Section 501(c)(3) of the Internal Revenue Code and therefore has made no provisions for federal income taxes in the accompanying financial statements. In addition, Jeffco Workshop, Inc. has been determined by the Internal Revenue Service not to be a “private foundation” within the meaning of Section 509(a) of the Internal Revenue Code. There was no unrelated business income for 2007 or 2006 and Form 990 has been filed for the years ended December 31, 2007 and 2006.

**In-kind Contribution**

In-kind contributions of services and facilities were valued at \$25,000 and \$23,771 for the years ended December 31, 2007 and 2006, respectively. In-kind contributions were valued by using the worksheet developed by the Ohio Department of Mental Retardation and Developmental Disabilities. In-kind contributions to Jeffco Workshop, Inc. were the salaries paid to employees of Jeffco Workshop, Inc. by the Jefferson County Board of Mental Retardation and Developmental Disabilities, as well as, the use of the county board’s workshop and training center facilities at no charge. These in-kind contributions are recorded both as a revenue and expense.

**B. CASH ON HAND AND IN BANK**

Cash on hand and in bank as of December 31, 2007 and 2006 consists of the following:

	December 31,			
	2007		2006	
	<u>Bank</u>	<u>Book</u>	<u>Bank</u>	<u>Book</u>
Huntington National Bank – regular checking	\$ 67,339	\$ 65,982	\$ 88,650	\$ 84,618
Huntington National Bank – consumer payroll	-	(860)	-	(2,464)
Huntington National Bank – attendance incentive	-	(3,158)	-	(790)
Huntington National Bank – special fund checking	2,735	2,140	1,944	1,944
Huntington National Bank – special fund savings	12,992	12,992	13,720	13,720
Huntington National Bank – starr Ohio savings	242,862	242,862	83,674	83,674
Smith Barney – money market fund	-	-	2,070	2,070
Chase – CD100,071	100,071	-	-	-
Edward Jones – money market fund	<u>3,176</u>	<u>3,176</u>	<u>2,787</u>	<u>2,787</u>
Total cash in bank	429,175	423,205	192,845	188,559
Petty cash	<u>-</u>	<u>357</u>	<u>-</u>	<u>679</u>
Total cash on hand	<u>-</u>	<u>357</u>	<u>-</u>	<u>679</u>
Total cash on hand and in bank	<u>\$429,175</u>	<u>\$423,562</u>	<u>\$192,845</u>	<u>\$189,238</u>



**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

**C. INVESTMENTS**

Following is a summary of the investments account at December 31, 2007 and 2006:

	<u>Rate</u>	<u>Maturity</u>	December 31,	
			<u>2007</u>	<u>2006</u>
Mutual Funds				
Smith Barney	Varies	-	\$ 35,833	\$ 54,091
Edward Jones	Varies	-	58,153	27,103
Certificates of Deposit:				
Huntington National Bank	4.75%	04-13-07	-	40,036
Huntington National Bank	4.75%	04-28-07	-	65,962
Huntington National Bank	4.75%	04-30-07	-	56,759
Huntington National Bank	4.65%	05-06-07	-	127,527
National City Bank	4.75%	05-04-07	-	52,079
National City Bank	4.75%	05-04-07	-	42,786
Wesbanco	4.80%	05-28-07	-	48,992
National City Bank	3.00%	07-13-07	-	70,144
Treasury Bank	3.10%	10-22-07	-	35,000
Bank One	4.50%	01-11-08	-	95,764
Parkvale Bank	5.25%	05-31-09	50,506	48,066
National City Bank	5.25%	08-16-09	107,105	101,759
Huntington National Bank	5.36%	09-20-09	48,265	45,807
Huntington National Bank	4.70%	04-13-10	41,951	-
Huntington National Bank	4.93%	10-30-08	59,566	-
Huntington National Bank	4.88%	11-06-08	133,765	-
National City Bank		05-07-10	54,632	-
National City Bank		05-07-10	44,055	-
National City Bank		07-07-08	72,976	-
Wesbanco	5.15%	05-28-08	51,661	-
Bonds:				
Household Finance Corp.	4.60%	11-15-10	35,000	35,000
Caterpillar Financial Services	5.00%	11-15-12	35,000	35,000
Household Finance Corp.	5.35%	11-15-13	35,000	35,000
FHLMC	5.00%	11-15-29	35,000	35,000
JP Morgan Chase	6.15%	11-15-37	35,000	48,992
			<u>933,468</u>	<u>1,051,875</u>
Less: current portion			<u>(411,954)</u>	<u>(539,285)</u>
			<u>\$ 521,514</u>	<u>\$ 512,590</u>

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

An analysis of unrealized gain (loss) at December 31, 2007 and 2006 is as follows:

<u>Investment</u>	<u>December 31, 2007</u>		
	<u>Cost</u>	<u>Market</u>	<u>Unrealized Gain (Loss)</u>
Mutual Fund – Smith Barney	\$ 57,976	\$ 58,153	\$ 177
Mutual Fund – Edward Jones	32,028	35,833	3,805
Bond - Household Finance Corp. (11-15-10)	35,000	34,957	(43)
Bond - Caterpillar Financial (11-15-12)	35,000	34,735	(265)
Bond - Household Finance Corp. (11-15-13)	35,000	34,449	(551)
JP Morgan Chase	35,000	33,857	(1,143)
FHLMC	<u>35,000</u>	<u>35,224</u>	<u>224</u>
Total	<u>\$265,004</u>	<u>\$267,208</u>	<u>\$ 2,204</u>

<u>Investment</u>	<u>December 31, 2006</u>		
	<u>Cost</u>	<u>Market</u>	<u>Unrealized Gain (Loss)</u>
Mutual Fund – Smith Barney	\$ 55,619	\$ 54,091	\$(1,528)
Mutual Fund – Edward Jones	24,264	27,103	2,839
Bond - Household Finance Corp. (11-15-10)	35,000	33,644	(1,356)
Bond - Caterpillar Financial (11-15-12)	35,000	33,731	(1,269)
Bond - Household Finance Corp. (11-15-13)	35,000	34,563	(437)
FHLMC	<u>35,000</u>	<u>33,830</u>	<u>(1,170)</u>
Total	<u>\$219,883</u>	<u>\$216,962</u>	<u>\$(2,921)</u>

**D. RELATED PARTY**

The Organization is governed by the Jefferson County 169 Board, also known as the Jefferson County Board of Mental Retardation and Developmental Disabilities. Jeffco Workshop, Inc. is a separate nonprofit corporation established by the county to conduct those functions that the 169 Board is not entitled to conduct, primarily the overseeing of the subcontract bidding process, payment of wages to clients, and purchasing of supplies and equipment associated with the work programs. Jeffco Workshop, Inc. has a separate Board of Directors and has its own constitution and by-laws.

**E. BUSINESS AND CREDIT CONCENTRATIONS**

The workshop's customers are located in the Upper Ohio Valley Area. Five customers accounted for approximately \$280,607 (77%) of the gross revenues in 2007 and five customers accounted for approximately \$316,667 (81%) of the gross revenues in 2006. The organization also grants credit to their larger customers in the area and the credit risk depends upon the economic conditions in the local area.

**Jefferson County, Ohio**  
**Notes to the Basic Financial Statements**  
**For the Year Ended December 31, 2007**

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**F. OFF-BALANCE-SHEET RISK**

The organization invests its excess cash in interest bearing checking accounts, savings accounts, and certificates of deposit at local financial institutions. Accounts at each institution are insured by the Federal Deposit Insurance Corporation up to \$100,000. At December 31, 2007 and 2006 respectively, the total uninsured balance in these accounts was \$688,314 and \$549,035.

**Combining Statements  
And  
Individual Fund Schedules**

**Jefferson County, Ohio**  
**Fund Descriptions –**  
**Nonmajor Governmental Funds**

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**NonMajor Special Revenue Funds:**

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts, or for major capital projects) that are legally restricted to expenditures for specific purposes. The following is a description of the County's nonmajor special revenue funds:

Miscellaneous Local Fund – To account for monies received by the County for fees, licenses and permits, fines and forfeitures, and federal and state sources which are used to support various local programs.

Court/Corrections and Public Safety Fund – To account for monies received through court fees and property tax collections by the County which are used for court expenses, enforcing laws, housing and rehabilitation of offenders and other judicial and public safety programs and issues.

Emergency 911 Fund – To account for revenue derived from a County tax levy used for the implementation and operation of a 911 system.

Permissive Sheriff Fund – To account for permissive sales tax monies as well as transfers from the General Fund used for the operation of the Sheriff's department.

Tuberculosis/Crippled Child Levy Fund – To account for the balance of a previous county-wide property tax levy. The remaining balance may be expended for educational programs concerning the danger of tuberculosis and also for the needs of handicapped and crippled children.

Children Services Fund – To account for monies received from a county-wide property tax levy, Federal and State grants, support collections and Social Security. Major expenditures are for foster homes, emergency shelters, medical care, school supplies, counseling and parental training.

Community Development Block Grant Fund – To account for Federal grant monies used for the administration of a community development block grant program.

Senior Citizens Levy Fund – To account for revenue derived from a County tax levy used to help senior citizens throughout the County.

(Continued)

**Jefferson County, Ohio**  
**Fund Descriptions –**  
**Nonmajor Governmental Funds (Continued)**

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**Nonmajor Debt Service Fund:**

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, principal and interest and fiscal charges on general long-term obligations.

**Nonmajor Capital Projects Fund:**

The Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). The following is a description of the County's capital projects funds:

Permanent Improvement Fund – To account for note and bond proceeds and transfers expended for the construction and repair/improvements of various County properties and facilities.

**Jefferson County, Ohio**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**  
**December 31, 2007**

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$4,054,641	\$2,504,853	\$1,196,491	\$7,755,985
Cash and Cash Equivalents in Segregated Accounts	686,153	0	0	686,153
Cash and Cash Equivalents in Fiscal Agents	0	104,530	0	104,530
Restricted Assets:				
Equity in pooled Cash and Cash Equivalents	0	0	75,360	75,360
Cash and Cash Equivalents in Segregated Accounts	56,701	0	0	56,701
Investments with Fiscal Agents	986,660	0	0	986,660
Materials and Supplies Inventory	58,213	0	0	58,213
Receivables:				
Property Taxes	3,227,919	1,293,345	0	4,521,264
Permissive Sales Taxes	218,147	190,863	0	409,010
Accounts	2,716	0	0	2,716
Intergovernmental	1,726,676	87,168	124,352	1,938,196
Interfund	1,990,120	0	0	1,990,120
Prepaid Items	44,954	0	0	44,954
<i>Total Assets</i>	<u>\$13,052,900</u>	<u>\$4,180,759</u>	<u>\$1,396,203</u>	<u>\$18,629,862</u>
<b>Liabilities and Fund Balances</b>				
<b>Liabilities</b>				
Accounts Payable	\$297,235	\$0	\$0	\$297,235
Accrued Wages and Benefits	135,107	0	0	135,107
Contracts Payable	0	0	481,318	481,318
Retainage Payable	0	0	75,360	75,360
Interfund Payable	586,862	0	0	586,862
Intergovernmental Payable	109,142	0	0	109,142
Deferred Revenue	4,586,407	1,380,513	0	5,966,920
<i>Total Liabilities</i>	<u>5,714,753</u>	<u>1,380,513</u>	<u>556,678</u>	<u>7,651,944</u>
<b>Fund Balances</b>				
Reserved for Encumbrances	6,914	0	14,810	21,724
Reserved for Children's Home	986,660	0	0	986,660
Reserved for Community Development	56,701	0	0	56,701
Unreserved, Undesignated, Reported in:				
Special Revenue Funds	6,287,872	0	0	6,287,872
Debt Service Funds	0	2,800,246	0	2,800,246
Capital Projects Funds	0	0	824,715	824,715
<i>Total Fund Balances</i>	<u>7,338,147</u>	<u>2,800,246</u>	<u>839,525</u>	<u>10,977,918</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$13,052,900</u>	<u>\$4,180,759</u>	<u>\$1,396,203</u>	<u>\$18,629,862</u>

**Jefferson County, Ohio**  
**Combining Balance Sheet**  
**Nonmajor Special Revenue Funds**  
**December 31, 2007**

	Miscellaneous Local	Court/Corrections and Public Safety	Emergency 911	Permissive Sheriff
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$1,609,835	\$1,222,081	\$131,427	\$0
Cash and Cash Equivalents in Segregated Accounts	0	465,557	0	209,834
Restricted Assets:				
Cash and Cash Equivalents in Segregated Accounts	0	0	0	0
Investments with Fiscal Agents	0	0	0	0
Materials and Supplies Inventory	40,700	0	980	12,340
Receivables:				
Property Taxes	0	0	1,357,674	0
Permissive Sales Taxes	0	0	0	218,147
Accounts	2,716	0	0	0
Intergovernmental	42,439	300,575	219,365	6,772
Interfund	0	45,387	0	44,733
Prepaid Items	9,743	2,005	5,918	27,288
<i>Total Assets</i>	<u>\$1,705,433</u>	<u>\$2,035,605</u>	<u>\$1,715,364</u>	<u>\$519,114</u>
<b>Liabilities and Fund Balances</b>				
<b>Liabilities</b>				
Accounts Payable	\$44,829	\$20,291	\$43,880	\$68,219
Accrued Wages and Benefits	41,451	14,688	21,966	51,444
Interfund Payable	257,875	18,230	21,780	279,716
Intergovernmental Payable	18,105	8,349	8,918	57,420
Deferred Revenue	27,440	155,632	1,577,039	0
<i>Total Liabilities</i>	<u>389,700</u>	<u>217,190</u>	<u>1,673,583</u>	<u>456,799</u>
<b>Fund Balances</b>				
Reserved for Encumbrances	6,690	224	0	0
Reserved for Children's Home	0	0	0	0
Reserved for Community Development	0	0	0	0
Unreserved, Undesignated, Reported in: Special Revenue Funds	1,309,043	1,818,191	41,781	62,315
<i>Total Fund Balances</i>	<u>1,315,733</u>	<u>1,818,415</u>	<u>41,781</u>	<u>62,315</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$1,705,433</u>	<u>\$2,035,605</u>	<u>\$1,715,364</u>	<u>\$519,114</u>



<u>Tuberculosis/ Crippled Child Levy</u>	<u>Children Services</u>	<u>Community Development Block Grant</u>	<u>Senior Citizens Levy</u>	<u>Total Nonmajor Special Revenue Funds</u>
\$1,141	\$921,141	\$128,422	\$40,594	\$4,054,641
0	10,762	0	0	686,153
0	0	56,701	0	56,701
0	986,660	0	0	986,660
0	4,193	0	0	58,213
0	789,519	0	1,080,726	3,227,919
0	0	0	0	218,147
0	0	0	0	2,716
27,022	728,592	298,468	103,443	1,726,676
1,900,000	0	0	0	1,990,120
0	0	0	0	44,954
<u>\$1,928,163</u>	<u>\$3,440,867</u>	<u>\$483,591</u>	<u>\$1,224,763</u>	<u>\$13,052,900</u>
\$0	\$103,765	\$16,251	\$0	\$297,235
0	5,558	0	0	135,107
0	9,261	0	0	586,862
13,966	2,384	0	0	109,142
27,022	1,365,037	250,068	1,184,169	4,586,407
<u>40,988</u>	<u>1,486,005</u>	<u>266,319</u>	<u>1,184,169</u>	<u>5,714,753</u>
0	0	0	0	6,914
0	986,660	0	0	986,660
0	0	56,701	0	56,701
<u>1,887,175</u>	<u>968,202</u>	<u>160,571</u>	<u>40,594</u>	<u>6,287,872</u>
<u>1,887,175</u>	<u>1,954,862</u>	<u>217,272</u>	<u>40,594</u>	<u>7,338,147</u>
<u>\$1,928,163</u>	<u>\$3,440,867</u>	<u>\$483,591</u>	<u>\$1,224,763</u>	<u>\$13,052,900</u>

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**Jefferson County, Ohio**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**For the Year Ended December 31, 2007**

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
<b>Revenues</b>				
Property Taxes	\$2,962,517	\$1,183,533	\$0	\$4,146,050
Permissive Sales Taxes	1,369,469	1,222,832	0	2,592,301
Charges for Services	1,664,560	0	0	1,664,560
Licenses and Permits	421,365	0	0	421,365
Fines and Forfeitures	12,850	0	0	12,850
Intergovernmental	7,763,502	137,163	1,021,878	8,922,543
Interest	32,759	0	17,700	50,459
Rent	87,223	299,306	0	386,529
Other	44,827	0	4,883	49,710
<i>Total Revenues</i>	<u>14,359,072</u>	<u>2,842,834</u>	<u>1,044,461</u>	<u>18,246,367</u>
<b>Expenditures</b>				
Current:				
General Government:				
Legislative and Executive	1,270,321	0	0	1,270,321
Judicial	193,271	0	0	193,271
Public Safety	4,856,622	0	0	4,856,622
Public Works	20,573	0	0	20,573
Health	373,379	0	0	373,379
Human Services	5,688,735	0	0	5,688,735
Economic Development and Assistance	1,373,294	0	0	1,373,294
Capital Outlay	20,886	0	1,724,203	1,745,089
Debt Service:				
Principal Retirement	153,585	1,535,628	0	1,689,213
Interest and Fiscal Charges	22,653	1,277,649	0	1,300,302
Interest on Capital Appreciation Bonds	0	579,173	0	579,173
<i>Total Expenditures</i>	<u>13,973,319</u>	<u>3,392,450</u>	<u>1,724,203</u>	<u>19,089,972</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>385,753</u>	<u>(549,616)</u>	<u>(679,742)</u>	<u>(843,605)</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In	1,340,666	1,078,073	150,000	2,568,739
Notes Issued	0	0	950,000	950,000
Inception of Capital Lease	20,886	0	0	20,886
Transfers Out	(547,725)	0	0	(547,725)
<i>Total Other Financing Sources (Uses)</i>	<u>813,827</u>	<u>1,078,073</u>	<u>1,100,000</u>	<u>2,991,900</u>
<i>Net Change in Fund Balances</i>	1,199,580	528,457	420,258	2,148,295
<i>Fund Balances Beginning of Year</i>	<u>6,138,567</u>	<u>2,271,789</u>	<u>419,267</u>	<u>8,829,623</u>
<i>Fund Balances End of Year</i>	<u>\$7,338,147</u>	<u>\$2,800,246</u>	<u>\$839,525</u>	<u>\$10,977,918</u>

**Jefferson County, Ohio**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Nonmajor Special Revenue Funds**  
**For the Year Ended December 31, 2007**

	Miscellaneous Local	Court/Corrections and Public Safety	Emergency 911	Permissive Sheriff
<b>Revenues</b>				
Property Taxes	\$0	\$0	\$1,225,000	\$0
Permissive Sales Taxes	0	0	0	1,369,469
Charges for Services	1,232,644	56,008	0	353,161
Licenses and Permits	391,560	29,805	0	0
Fines and Forfeitures	12,850	0	0	0
Intergovernmental	1,559,388	1,231,256	662,707	211,198
Interest	831	0	0	0
Rent	33,222	0	54,001	0
Other	11,987	250	0	26,625
<i>Total Revenues</i>	<u>3,242,482</u>	<u>1,317,319</u>	<u>1,941,708</u>	<u>1,960,453</u>
<b>Expenditures</b>				
Current:				
General Government:				
Legislative and Executive	1,270,321	0	0	0
Judicial	500	192,771	0	0
Public Safety	0	1,111,671	1,217,408	2,527,543
Public Works	20,573	0	0	0
Health	149,397	0	0	0
Human Services	1,499,663	0	0	0
Economic Development and Assistance	655,538	0	0	0
Capital Outlay	0	0	0	20,886
Debt Service:				
Principal Retirement	0	24,263	108,214	21,108
Interest and Fiscal Charges	0	9,891	12,096	666
<i>Total Expenditures</i>	<u>3,595,992</u>	<u>1,338,596</u>	<u>1,337,718</u>	<u>2,570,203</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(353,510)</u>	<u>(21,277)</u>	<u>603,990</u>	<u>(609,750)</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In	282,600	34,634	0	1,023,432
Inception of Capital Lease	0	0	0	20,886
Transfers Out	0	0	(526,443)	(21,282)
Total Other Financing Sources (Uses)	<u>282,600</u>	<u>34,634</u>	<u>(526,443)</u>	<u>1,023,036</u>
<i>Net Change in Fund Balances</i>	<u>(70,910)</u>	<u>13,357</u>	<u>77,547</u>	<u>413,286</u>
<i>Fund Balances (Deficit) Beginning of Year</i>	<u>1,386,643</u>	<u>1,805,058</u>	<u>(35,766)</u>	<u>(350,971)</u>
<i>Fund Balances End of Year</i>	<u><u>\$1,315,733</u></u>	<u><u>\$1,818,415</u></u>	<u><u>\$41,781</u></u>	<u><u>\$62,315</u></u>

Tuberculosis/ Crippled Child Levy	Children Services	Community Development Block Grant	Senior Citizens Levy	Total Nonmajor Special Revenue Funds
\$0	\$753,042	\$0	\$984,475	\$2,962,517
0	0	0	0	1,369,469
0	22,747	0	0	1,664,560
0	0	0	0	421,365
0	0	0	0	12,850
54,045	2,909,431	981,896	153,581	7,763,502
0	31,928	0	0	32,759
0	0	0	0	87,223
0	0	5,965	0	44,827
<u>54,045</u>	<u>3,717,148</u>	<u>987,861</u>	<u>1,138,056</u>	<u>14,359,072</u>
0	0	0	0	1,270,321
0	0	0	0	193,271
0	0	0	0	4,856,622
0	0	0	0	20,573
223,982	0	0	0	373,379
0	3,034,877	0	1,154,195	5,688,735
0	0	717,756	0	1,373,294
0	0	0	0	20,886
0	0	0	0	153,585
0	0	0	0	22,653
<u>223,982</u>	<u>3,034,877</u>	<u>717,756</u>	<u>1,154,195</u>	<u>13,973,319</u>
<u>(169,937)</u>	<u>682,271</u>	<u>270,105</u>	<u>(16,139)</u>	<u>385,753</u>
0	0	0	0	1,340,666
0	0	0	0	20,886
0	0	0	0	(547,725)
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>813,827</u>
<u>(169,937)</u>	<u>682,271</u>	<u>270,105</u>	<u>(16,139)</u>	<u>1,199,580</u>
<u>2,057,112</u>	<u>1,272,591</u>	<u>(52,833)</u>	<u>56,733</u>	<u>6,138,567</u>
<u>\$1,887,175</u>	<u>\$1,954,862</u>	<u>\$217,272</u>	<u>\$40,594</u>	<u>\$7,338,147</u>

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**Jefferson County, Ohio**  
**Fund Descriptions –**  
**Internal Service Funds**

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Internal Service Funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The following is a description of the County's agency funds:

Self Insurance - Health Fund – To account for the operation of the County's self insurance program for employee health benefits and prescription drugs.

Self Insurance – Workers' Compensation Fund – To account for the County's workers' compensation program through a retrospective rating plan.

**Jefferson County, Ohio**  
**Combining Statement of Fund Net Assets**  
**Internal Service Funds**  
**December 31, 2007**

	Self Insurance Health	Self Insurance Workers' Compensation	Total Internal Service Funds
<b>Assets</b>			
Current Assets:			
Equity in Pooled Cash and Cash Equivalents	\$0	\$639	\$639
Cash and Cash Equivalents with Fiscal Agents	5,880,405	0	5,880,405
Receivables:			
Accounts	240,732	0	240,732
Interfund	0	6,574,950	6,574,950
<i>Total Assets</i>	6,121,137	6,575,589	12,696,726
<b>Liabilities</b>			
Current Liabilities:			
Interfund Payable	7,650,293	0	7,650,293
Intergovernmental Payable	0	501,846	501,846
Claims Payable - Health Benefits	479,070	0	479,070
Claims Payable - Workers' Compensation	0	271,310	271,310
<i>Total Current Liabilities</i>	8,129,363	773,156	8,902,519
Long-Term Liabilities (Net of Current Portion):			
Claims Payable - Workers' Compensation	0	1,034,561	1,034,561
<i>Total Liabilities</i>	8,129,363	1,807,717	9,937,080
<b>Net Assets</b>			
Unrestricted (Deficit)	(2,008,226)	4,767,872	2,759,646
<i>Total Net Assets (Deficit)</i>	(\$2,008,226)	\$4,767,872	\$2,759,646



**Jefferson County, Ohio**  
**Combining Statement of Revenues, Expenses and Changes in Fund Net Assets**  
**Internal Service Funds**  
**For the Year Ended December 31, 2007**

	Self Insurance Health	Self Insurance Workers' Compensation	Total Internal Service Funds
<b>Operating Revenues</b>			
Charges for Services	\$6,146,243	\$1,334,709	\$7,480,952
Other	20	0	20
<i>Total Operating Revenues</i>	<u>6,146,263</u>	<u>1,334,709</u>	<u>7,480,972</u>
<b>Operating Expenses</b>			
Contractual Services	1,326,120	501,846	1,827,966
Claims	3,802,674	77,992	3,880,666
<i>Total Operating Expenses</i>	<u>5,128,794</u>	<u>579,838</u>	<u>5,708,632</u>
<i>Operating Income</i>	<u>1,017,469</u>	<u>754,871</u>	<u>1,772,340</u>
<b>Non-Operating Revenues</b>			
Interest	309,130	0	309,130
Other Non-Operating Revenues	0	530	530
<i>Total Non-Operating Revenues</i>	<u>309,130</u>	<u>530</u>	<u>309,660</u>
<i>Change in Net Assets</i>	1,326,599	755,401	2,082,000
<i>Net Assets (Deficit) Beginning of Year</i>	<u>(3,334,825)</u>	<u>4,012,471</u>	<u>677,646</u>
<i>Net Assets (Deficit) End of Year</i>	<u><u>(\$2,008,226)</u></u>	<u><u>\$4,767,872</u></u>	<u><u>\$2,759,646</u></u>

**Jefferson County, Ohio**  
**Combining Statement of Cash Flows**  
**Internal Service Funds**  
**For the Year Ended December 31, 2007**

	Self Insurance Health	Self Insurance Workers' Compensation	Total
<b>Increase (Decrease) in Cash and Cash Equivalents</b>			
<b>Cash Flows from Operating Activities</b>			
Cash Received from Customers	\$6,146,243	\$1,334,709	\$7,480,952
Cash Payments for Goods and Services	(1,326,120)	(389,120)	(1,715,240)
Cash Payments for Claims	(4,635,202)	(484,232)	(5,119,434)
Other Operating Revenues	779,347	0	779,347
Other Non-Operating Revenues	0	530	530
	<u>964,268</u>	<u>461,887</u>	<u>1,426,155</u>
<i>Net Cash Provided by Operating Activities</i>			
<b>Cash Flows from Noncapital Financing Activities</b>			
Interfund Loan	(685,986)	(509,495)	(1,195,481)
	<u>(685,986)</u>	<u>(509,495)</u>	<u>(1,195,481)</u>
<i>Net Cash Used in Noncapital Financing Activities</i>			
<b>Cash Flows from Investing Activities</b>			
Interest	309,130	0	309,130
	<u>309,130</u>	<u>0</u>	<u>309,130</u>
<i>Net Cash Provided by Investing Activities</i>			
	587,412	(47,608)	539,804
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>			
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>5,292,993</u>	<u>48,247</u>	<u>5,341,240</u>
<i>Cash and Cash Equivalents End of Year</i>	<u>\$5,880,405</u>	<u>\$639</u>	<u>\$5,881,044</u>
<b>Reconciliation of Operating Income to Net Cash Provided by Operating Activities</b>			
Operating Income	\$1,017,469	\$754,871	\$1,772,340
Adjustments:			
Non-Operating Revenues	0	530	530
Changes in Assets and Liabilities:			
Increase in Accounts Receivable	(66,718)	0	(66,718)
Increase (Decrease) in Claims Payable	13,517	(406,240)	(392,723)
Increase in Intergovernmental Payable	0	112,726	112,726
	<u>\$964,268</u>	<u>\$461,887</u>	<u>\$1,426,155</u>
<i>Net Cash Provided by Operating Activities</i>			

**Jefferson County, Ohio**  
**Fund Descriptions –**  
**Agency Funds**

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Agency Funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations. The following is a description of the County's agency funds:

Board of Health Fund – To account for Federal and State grants, licenses and fees expended for the operation of the County's Board of Health.

East Ohio Correctional Center Fund – To account for Federal and State grants to be expended for establishing, equipping, furnishing, operating, and maintaining a multi-county minimum security correctional center.

Jefferson/Belmont Joint Solid Waste District Fund – To account for user charges to be expended for the operation of a multi-county solid waste transfer station.

Taxes Agency Fund – To account for the collection and distribution of various taxes.

Undivided State Monies - To account for the collection and distribution of local government, local government assistance, and motor vehicle license monies.

Corporation/Subdivision Fund – To account for tax settlement distributions to subdivisions within Jefferson County.

Miscellaneous Court/Safety Fund – To account for various fees and contributions to be used in connection with various court and public safety uses.

Family and Children First Council Fund – To account for State grant revenues and expenditures of the Jefferson County Family and Children First Council.

Other Agency Fund – To account for assets held by the County in a trustee capacity, or as an agent for individuals, private organizations, other governments, and/or other funds. The following funds are included:

- Ohio Election Commission Fund
- Soil and Water Conservation Fund
- Housing and Trust Fund
- Regional Planning Commission Fund
- Ohio Port Assistance Program Fund
- Local Emergency Planning Commission Fund
- Emergency Management Agency Fund
- North Ohio Valley Air Authority Fund
- Friendship Park District
- Carnegie Library Fund
- State of Ohio Fund
- Law Library Fund
- Payroll Clearing Fund

**Jefferson County, Ohio**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds**  
**For the Year Ended December 31, 2007**

	<u>Balance 12/31/06</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/07</u>
<i>Board of Health:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$262,924	\$2,135,135	\$2,007,126	\$390,933
Total Assets	<u>\$262,924</u>	<u>\$2,135,135</u>	<u>\$2,007,126</u>	<u>\$390,933</u>
<u>Liabilities:</u>				
Undistributed Monies	\$262,924	\$2,135,135	\$2,007,126	\$390,933
Total Liabilities	<u>\$262,924</u>	<u>\$2,135,135</u>	<u>\$2,007,126</u>	<u>\$390,933</u>
<i>East Ohio Correctional Center (EOCC):</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$261,031	\$2,980,529	\$3,031,112	\$210,448
Total Assets	<u>\$261,031</u>	<u>\$2,980,529</u>	<u>\$3,031,112</u>	<u>\$210,448</u>
<u>Liabilities:</u>				
Undistributed Monies	\$261,031	\$2,980,529	\$3,031,112	\$210,448
Total Liabilities	<u>\$261,031</u>	<u>\$2,980,529</u>	<u>\$3,031,112</u>	<u>\$210,448</u>
<i>Jefferson/Belmont Joint Solid Waste District:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$0	\$5,199	\$5,199	\$0
Total Assets	<u>\$0</u>	<u>\$5,199</u>	<u>\$5,199</u>	<u>\$0</u>
<u>Liabilities:</u>				
Undistributed Monies	\$0	\$5,199	\$5,199	\$0
Total Liabilities	<u>\$0</u>	<u>\$5,199</u>	<u>\$5,199</u>	<u>\$0</u>

(Continued)

**Jefferson County, Ohio**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds (Continued)**  
**For the Year Ended December 31, 2007**

	<u>Balance</u> <u>12/31/06</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>12/31/07</u>
<i>Taxes Agency:</i>				
<i>Assets:</i>				
Cash and				
Cash Equivalents	\$1,380,079	\$54,020,505	\$53,995,100	\$1,405,484
Receivables:				
Property Taxes	44,292,766	42,328,065	44,292,766	42,328,065
Accounts	442,638	431,597	442,638	431,597
Special Assessments	348,053	254,586	348,053	254,586
Intergovernmental	1,599,685	1,819,376	1,599,685	1,819,376
<b>Total Assets</b>	<u>\$48,063,221</u>	<u>\$98,854,129</u>	<u>\$100,678,242</u>	<u>\$46,239,108</u>
<i>Liabilities:</i>				
Intergovernmental Payable	\$46,683,142	\$44,833,624	\$46,683,142	\$44,833,624
Undistributed Monies	1,380,079	54,020,505	53,995,100	1,405,484
<b>Total Liabilities</b>	<u>\$48,063,221</u>	<u>\$98,854,129</u>	<u>\$100,678,242</u>	<u>\$46,239,108</u>
 <i>Undivided State Monies:</i>				
<i>Assets:</i>				
Cash and				
Cash Equivalents	\$0	\$1,083,997	\$1,083,997	\$0
Receivables:				
Intergovernmental	1,673,182	1,559,790	1,673,182	1,559,790
<b>Total Assets</b>	<u>\$1,673,182</u>	<u>\$2,643,787</u>	<u>\$2,757,179</u>	<u>\$1,559,790</u>
<i>Liabilities:</i>				
Intergovernmental Payable	\$1,673,182	\$1,559,790	\$1,673,182	\$1,559,790
Undistributed Monies	0	1,083,997	1,083,997	0
<b>Total Liabilities</b>	<u>\$1,673,182</u>	<u>\$2,643,787</u>	<u>\$2,757,179</u>	<u>\$1,559,790</u>
 <i>Corporation/Subdivision:</i>				
<i>Assets:</i>				
Cash and				
Cash Equivalents	\$0	\$40,361,312	\$40,361,312	\$0
<b>Total Assets</b>	<u>\$0</u>	<u>\$40,361,312</u>	<u>\$40,361,312</u>	<u>\$0</u>
<i>Liabilities:</i>				
Undistributed Monies	\$0	\$40,361,312	\$40,361,312	\$0
<b>Total Liabilities</b>	<u>\$0</u>	<u>\$40,361,312</u>	<u>\$40,361,312</u>	<u>\$0</u>

(Continued)

**Jefferson County, Ohio**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds (Continued)**  
**For the Year Ended December 31, 2007**

	<u>Balance 12/31/06</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/07</u>
<i>Miscellaneous Court/Safety:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$4,163	\$15,789	\$14,533	\$5,419
Cash Equivalents in				
Segregated Accounts	0	11,475,359	10,908,839	566,520
Accounts Receivable	609,735	844,539	609,735	844,539
Total Assets	<u>\$613,898</u>	<u>\$12,335,687</u>	<u>\$11,533,107</u>	<u>\$1,416,478</u>
<u>Liabilities:</u>				
Intergovernmental Payable	\$378,457	\$524,196	\$378,457	\$524,196
Undistributed Monies	235,441	11,811,491	11,154,650	892,282
Total Liabilities	<u>\$613,898</u>	<u>\$12,335,687</u>	<u>\$11,533,107</u>	<u>\$1,416,478</u>
 <i>Family and Children First Council:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$59,891	\$419,021	\$394,705	\$84,207
Total Assets	<u>\$59,891</u>	<u>\$419,021</u>	<u>\$394,705</u>	<u>\$84,207</u>
<u>Liabilities:</u>				
Undistributed Monies	\$59,891	\$419,021	\$394,705	\$84,207
Total Liabilities	<u>\$59,891</u>	<u>\$419,021</u>	<u>\$394,705</u>	<u>\$84,207</u>
 <i>Other Agency:</i>				
<u>Assets:</u>				
Cash and				
Cash Equivalents	\$826,326	\$5,709,191	\$5,770,667	\$764,850
Receivables:				
Intergovernmental	1,621,603	1,490,263	1,621,603	1,490,263
Total Assets	<u>\$2,447,929</u>	<u>\$7,199,454</u>	<u>\$7,392,270</u>	<u>\$2,255,113</u>
<u>Liabilities:</u>				
Intergovernmental Payable	\$1,621,603	\$1,490,263	\$1,621,603	\$1,490,263
Undistributed Monies	826,326	5,709,191	5,770,667	764,850
Total Liabilities	<u>\$2,447,929</u>	<u>\$7,199,454</u>	<u>\$7,392,270</u>	<u>\$2,255,113</u>

(Continued)

**Jefferson County, Ohio**  
**Combining Statement of Changes in Assets and Liabilities**  
**All Agency Funds (Continued)**  
**For the Year Ended December 31, 2007**

	<u>Balance 12/31/06</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance 12/31/07</u>
<i>Total - All Agency Funds:</i>				
<i>Assets:</i>				
Cash and Cash Equivalents	\$2,794,414	\$106,730,678	\$106,663,751	\$2,861,341
Cash and Cash Equivalents in Segregated Accounts	0	11,475,359	10,908,839	566,520
<i>Receivables:</i>				
Property Taxes	44,292,766	42,328,065	44,292,766	42,328,065
Accounts	1,052,373	1,276,136	1,052,373	1,276,136
Special Assessments	348,053	254,586	348,053	254,586
Intergovernmental	4,894,470	4,869,429	4,894,470	4,869,429
<b>Total Assets</b>	<u><u>\$53,382,076</u></u>	<u><u>\$166,934,253</u></u>	<u><u>\$168,160,252</u></u>	<u><u>\$52,156,077</u></u>
<i>Liabilities:</i>				
Intergovernmental Payable	\$50,356,384	\$48,407,873	\$50,356,384	\$48,407,873
Undistributed Monies	3,025,692	118,526,380	117,803,868	3,748,204
<b>Total Liabilities</b>	<u><u>\$53,382,076</u></u>	<u><u>\$166,934,253</u></u>	<u><u>\$168,160,252</u></u>	<u><u>\$52,156,077</u></u>

**Individual Fund Schedules of Revenues,  
Expenditures/Expenses and Changes in Fund  
Balance/Equity – Budget (Non-GAAP Basis)  
and Actual**



**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund**  
**For the Year Ended December 31, 2007**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b><u>Revenues:</u></b>			
Property Taxes	\$2,020,052	\$2,020,052	\$0
Permissive Sales Taxes	4,724,531	4,724,531	0
Charges for Services	2,441,877	2,441,877	0
Licenses and Permits	3,687	3,687	0
Fines and Forfeitures	448,809	448,809	0
Intergovernmental	2,852,837	2,852,837	0
Interest	900,429	900,429	0
Other	56,128	56,128	0
<b>Total Revenues</b>	<b>13,448,350</b>	<b>13,448,350</b>	<b>0</b>
<b><u>Expenditures:</u></b>			
Current:			
General Government -			
Legislative and Executive			
Commissioners			
Salary and Wages	262,736	262,736	0
Fringe Benefits	86,893	86,893	0
Materials and Supplies	1,901	1,901	0
Other	12,299	12,299	0
<b>Total Commissioners</b>	<b>363,829</b>	<b>363,829</b>	<b>0</b>
Auditor			
Salary and Wages	353,403	353,403	0
Fringe Benefits	129,948	129,948	0
Materials and Supplies	11,383	11,335	48
Contractual Services	5,041	4,998	43
Other	4,230	4,230	0
<b>Total Auditor</b>	<b>504,005</b>	<b>503,914</b>	<b>91</b>
Permissive Sales Tax			
Capital Outlay	195,055	195,055	0
Other	238,704	238,704	0
<b>Total Permissive Sales Tax</b>	<b>433,759</b>	<b>433,759</b>	<b>0</b>
Treasurer			
Salary and Wages	163,339	163,339	0
Fringe Benefits	77,795	77,795	0
Materials and Supplies	14,820	14,647	173
Contractual Services	14,223	14,223	0
Other	1,682	1,682	0
<b>Total Treasurer</b>	<b>271,859</b>	<b>271,686</b>	<b>173</b>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Prosecuting Attorney			
Salary and Wages	\$625,731	\$625,731	\$0
Fringe Benefits	181,099	181,099	0
Materials and Supplies	12,560	12,560	0
Contractual Services	24,934	24,934	0
Other	65,086	65,086	0
	<u>909,410</u>	<u>909,410</u>	<u>0</u>
Total Prosecuting Attorney			
Budget Commission			
Other	1,374	1,310	64
	<u>1,374</u>	<u>1,310</u>	<u>64</u>
Bureau of Inspection			
Contractual Services	100,425	100,425	0
	<u>100,425</u>	<u>100,425</u>	<u>0</u>
County Planning Commission			
Contractual Services	110,000	110,000	0
Other	43,920	43,920	0
	<u>153,920</u>	<u>153,920</u>	<u>0</u>
Total County Planning Commission			
Data Processing			
Salary and Wages	222,022	222,022	0
Fringe Benefits	95,167	95,167	0
	<u>317,189</u>	<u>317,189</u>	<u>0</u>
Total Data Processing			
Data Processing Central Purchasing			
Other	47,112	47,104	8
	<u>47,112</u>	<u>47,104</u>	<u>8</u>
Board of Elections			
Salary and Wages	325,584	325,584	0
Fringe Benefits	128,260	128,260	0
Materials and Supplies	51,974	51,475	499
Contractual Services	150,563	150,563	0
Other	11,901	11,901	0
	<u>668,282</u>	<u>667,783</u>	<u>499</u>
Total Board of Elections			
Recorder			
Salary and Wages	153,203	153,203	0
Fringe Benefits	77,571	77,571	0
Other	2,308	2,308	0
	<u>233,082</u>	<u>233,082</u>	<u>0</u>
Total Recorder			
	<u>233,082</u>	<u>233,082</u>	<u>0</u>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Buildings and Grounds			
Salary and Wages	\$196,869	\$196,869	\$0
Fringe Benefits	103,613	103,613	0
Materials and Supplies	144,842	144,842	0
Contractual Services	371,734	371,734	0
Other	113,945	113,945	0
	<u>931,003</u>	<u>931,003</u>	<u>0</u>
Insurance			
Contractual Service	88,654	88,654	0
	<u>88,654</u>	<u>88,654</u>	<u>0</u>
Total General Government - Legislative and Executive	<u>5,023,903</u>	<u>5,023,068</u>	<u>835</u>
General Government - Judicial			
Court of Appeals			
Other	63,262	63,262	0
	<u>63,262</u>	<u>63,262</u>	<u>0</u>
Common Pleas			
Salary and Wages	239,157	239,157	0
Fringe Benefits	88,031	88,031	0
Materials and Supplies	25,305	25,305	0
Contractual Services	218,060	218,060	0
Other	9,025	9,025	0
	<u>579,578</u>	<u>579,578</u>	<u>0</u>
Total Common Pleas	<u>579,578</u>	<u>579,578</u>	<u>0</u>
Adult Probation			
Salary and Wages	109,700	109,700	0
Fringe Benefits	51,114	51,114	0
Materials and Supplies	479	479	0
Contractual Services	848	848	0
	<u>162,141</u>	<u>162,141</u>	<u>0</u>
Total Adult Probation	<u>162,141</u>	<u>162,141</u>	<u>0</u>
Capital Felony			
Contractual Services	94,187	94,187	0
	<u>94,187</u>	<u>94,187</u>	<u>0</u>
Juvenile Court			
Salary and Wages	564,446	564,446	0
Fringe Benefits	219,913	219,913	0
Materials and Supplies	41,591	41,591	0
Contractual Services	293,521	293,521	0
Other	54,094	54,094	0
	<u>1,173,565</u>	<u>1,173,565</u>	<u>0</u>
Total Juvenile Court	<u>1,173,565</u>	<u>1,173,565</u>	<u>0</u>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
County Court #2			
Salary and Wages	\$95,067	\$95,067	\$0
Fringe Benefits	46,636	46,636	0
Materials and Supplies	3,621	3,621	0
Contractual Services	30,749	30,749	0
	<u>176,073</u>	<u>176,073</u>	<u>0</u>
Total County Court #2			
County Court #3			
Salary and Wages	99,580	99,580	0
Fringe Benefits	37,239	37,239	0
Materials and Supplies	3,899	3,899	0
Contractual Services	29,578	29,578	0
Other	324	324	0
	<u>170,620</u>	<u>170,620</u>	<u>0</u>
Total County Court #3			
Probate Court			
Salary and Wages	222,330	222,330	0
Fringe Benefits	87,327	87,327	0
Materials and Supplies	5,000	5,000	0
Other	6,566	6,566	0
	<u>321,223</u>	<u>321,223</u>	<u>0</u>
Total Probate Court			
Clerk of Courts			
Salary and Wages	238,067	238,067	0
Fringe Benefits	113,165	113,165	0
Materials and Supplies	4,820	4,820	0
	<u>356,052</u>	<u>356,052</u>	<u>0</u>
Total Clerk of Courts			
County Court			
Salary and Wages	108,883	108,883	0
Fringe Benefits	49,370	49,370	0
Materials and Supplies	3,137	3,137	0
Contractual Services	41,542	41,542	0
	<u>202,932</u>	<u>202,932</u>	<u>0</u>
Total County Court			

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Municipal Court			
Salary and Wages	\$81,010	\$81,010	\$0
Fringe Benefits	13,128	13,128	0
Contractual Services	<u>59,577</u>	<u>59,577</u>	<u>0</u>
Total Municipal Court	<u>153,715</u>	<u>153,715</u>	<u>0</u>
Law Library			
Salary and Wages	28,068	28,068	0
Fringe Benefits	<u>14,965</u>	<u>14,965</u>	<u>0</u>
Total Law Library	<u>43,033</u>	<u>43,033</u>	<u>0</u>
Court Magistrate			
Salary and Wages	122,310	122,310	0
Fringe Benefits	50,767	50,767	0
Materials and Supplies	2,397	2,397	0
Contractual Services	9,989	9,989	0
Other	<u>962</u>	<u>962</u>	<u>0</u>
Total Court Magistrate	<u>186,425</u>	<u>186,425</u>	<u>0</u>
Total General Government - Judicial	<u>3,682,806</u>	<u>3,682,806</u>	<u>0</u>
Public Safety			
Coroner			
Salary and Wages	78,682	78,682	0
Fringe Benefits	33,478	33,478	0
Contractual Services	<u>17,184</u>	<u>15,309</u>	<u>1,875</u>
Total Coroner	<u>129,344</u>	<u>127,469</u>	<u>1,875</u>
Jail Settlement			
Contractual Services	<u>299,439</u>	<u>260,802</u>	<u>38,637</u>
Disaster Services			
Contractual Services	<u>70,239</u>	<u>70,239</u>	<u>0</u>
Total Public Safety	<u>499,022</u>	<u>458,510</u>	<u>40,512</u>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Health			
Humane Society			
Other	\$300	\$300	\$0
Agriculture			
Contractual Service	244,593	244,593	0
Vital Statistics			
Contractual Service	1,524	1,524	0
Total Health	246,417	246,417	0
Human Services			
Veteran's Services			
Salary and Wages	146,688	146,688	0
Fringe Benefits	56,871	56,871	0
Materials and Supplies	3,864	3,864	0
Contractual Services	39,661	39,461	200
Other	182,600	177,625	4,975
Total Veteran's Services	429,684	424,509	5,175
Public Assistance			
Contractual Services	495,470	495,470	0
Total Human Services	925,154	919,979	5,175
Conservation and Recreation			
Other	413,607	413,607	0
Total Conservation and Recreation	413,607	413,607	0
Other			
County Shared Utilities			
Contractual Services	143,848	143,848	0
Other			
Materials and Supplies	75,000	75,000	0
Other	231,876	231,876	0
Total Other	306,876	306,876	0
Indigent Application Fees			
Contractual Services	24,017	24,017	0
Total Other	474,741	474,741	0

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**General Fund (Continued)**  
**For the Year Ended December 31, 2007**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Total Expenditures	\$11,265,650	\$11,219,128	\$46,522
Excess of Revenues Over Expenditures	2,182,700	2,229,222	46,522
<b><u>Other Financing Sources (Uses):</u></b>			
Proceeds of Notes	144,842	144,842	0
Sale of Capital Assets	413,606	413,606	0
Court Settlement	765,846	765,846	0
Advances In	100,000	100,000	0
Transfers Out	(2,855,630)	(2,855,630)	0
Total Other Financing Sources (Uses)	(1,431,336)	(1,431,336)	0
Net Change in Fund Balance	751,364	797,886	46,522
Fund Balance Beginning of Year	1,978,478	1,978,478	0
Prior Year Encumbrances Appropriated	37,243	37,243	0
Fund Balance End of Year	\$2,767,085	\$2,813,607	\$46,522

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Public Assistance Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Intergovernmental	\$9,133,645	\$9,133,645	\$0
Other	822,676	822,676	0
Total Revenues	<u>9,956,321</u>	<u>9,956,321</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Current:			
Human Services			
Public Assistance			
Salary and Wages	3,583,787	3,583,787	0
Fringe Benefits	2,191,277	2,191,277	0
Materials and Supplies	338,566	338,566	0
Contractual Services	2,447,471	2,447,471	0
Capital Outlay	340,116	340,116	0
Other	37,009	37,009	0
Total Human Services	<u>8,938,226</u>	<u>8,938,226</u>	<u>0</u>
Workforce Investment Act			
Contractual Services	<u>1,215,154</u>	<u>1,215,154</u>	<u>0</u>
Total Expenditures	<u>10,153,380</u>	<u>10,153,380</u>	<u>0</u>
Net Change in Fund Balance	(197,059)	(197,059)	0
Fund Balance Beginning of Year	<u>1,107,079</u>	<u>1,107,079</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$910,020</u></u>	<u><u>\$910,020</u></u>	<u><u>\$0</u></u>



**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Motor Vehicle Gasoline Tax Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Permissive Sales Taxes	\$2,800,389	\$2,800,389	\$0
Charges for Services	19,624	19,624	0
Fines and Forfeitures	34,865	34,865	0
Intergovernmental	4,992,312	4,992,312	0
Interest	10,534	10,534	0
Other	51,221	51,221	0
Total Revenues	<u>7,908,945</u>	<u>7,908,945</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Current:			
Public Works			
Motor Vehicle and Gasoline Tax			
Salary and Wages	1,913,479	1,913,354	125
Fringe Benefits	898,068	898,068	0
Materials and Supplies	1,085,341	1,084,659	682
Contractual Services	1,321,489	1,304,865	16,624
Capital Outlay	1,706,787	1,719,563	(12,776)
Other	514,140	510,656	3,484
Total Expenditures	<u>7,439,304</u>	<u>7,431,165</u>	<u>8,139</u>
Excess of Revenues Over Expenditures	<u>469,641</u>	<u>477,780</u>	<u>8,139</u>
<b><u>Other Financing Sources (Uses):</u></b>			
Proceeds of OPWC Loans	318,782	318,782	0
Transfers Out	(470,130)	(470,130)	0
Total Other Financing Sources (Uses)	<u>(151,348)</u>	<u>(151,348)</u>	<u>0</u>
Net Change in Fund Balance	318,293	326,432	8,139
Fund Balance Beginning of Year	994,689	994,689	0
Prior Year Encumbrances Appropriated	47,833	47,833	0
Fund Balance End of Year	<u>\$1,360,815</u>	<u>\$1,368,954</u>	<u>\$8,139</u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Mental Health Fund**  
**For the Year Ended December 31, 2007**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b><u>Revenues:</u></b>			
Property Taxes	\$295,204	\$295,204	\$0
Intergovernmental	7,628,311	7,628,311	0
Rent	60,690	60,690	0
Other	12,881	12,881	0
<b>Total Revenues</b>	<b>7,997,086</b>	<b>7,997,086</b>	<b>0</b>
<b><u>Expenditures:</u></b>			
Current:			
Health			
Mental Health			
Salary and Wages	299,436	299,436	0
Fringe Benefits	100,006	100,006	0
Materials and Supplies	74,133	74,133	0
Contractual Services	7,938,188	7,938,188	0
Capital Outlay	15,984	15,984	0
Other	137,474	137,474	0
<b>Total Expenditures</b>	<b>8,565,221</b>	<b>8,565,221</b>	<b>0</b>
Net Change in Fund Balance	(568,135)	(568,135)	0
Fund Balance Beginning of Year	1,779,389	1,779,389	0
Fund Balance End of Year	<u>\$1,211,254</u>	<u>\$1,211,254</u>	<u>\$0</u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Mental Retardation Developmental Disabilities Fund**  
**For the Year Ended December 31, 2007**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b><u>Revenues:</u></b>			
Property Taxes	\$2,546,130	\$2,546,130	\$0
Charges for Services	227,890	227,890	0
Intergovernmental	6,594,732	6,594,732	0
Other	28,545	28,545	0
Total Revenues	<u>9,397,297</u>	<u>9,397,297</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Current:			
Health			
MRDD			
Salary and Wages	4,599,592	4,599,592	0
Fringe Benefits	2,498,761	2,498,761	0
Materials and Supplies	475,127	475,127	0
Contractual Services	1,094,125	1,094,125	0
Capital Outlay	14,880	14,880	0
Other	175,939	175,939	0
Total Expenditures	<u>8,858,424</u>	<u>8,858,424</u>	<u>0</u>
Excess of Revenues Over Expenditures	538,873	538,873	0
<b><u>Other Financing Use:</u></b>			
Transfers Out	<u>(150,000)</u>	<u>(150,000)</u>	<u>0</u>
Net Change in Fund Balance	388,873	388,873	0
Fund Balance Beginning of Year	<u>3,210,193</u>	<u>3,210,193</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$3,599,066</u></u>	<u><u>\$3,599,066</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Jail Operating Levy Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Property Taxes	\$1,113,289	\$1,113,289	\$0
Charges for Services	1,382,164	1,382,164	0
Intergovernmental	<u>507,257</u>	<u>507,257</u>	<u>0</u>
Total Revenues	<u>3,002,710</u>	<u>3,002,710</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Current:			
Public Safety			
Jail Operating Levy			
Salary and Wages	2,107,505	2,107,505	0
Fringe Benefits	1,034,501	1,034,501	0
Materials and Supplies	349,159	349,159	0
Contractual Services	523,326	523,326	0
Capital Outlay	242,061	242,061	0
Other	<u>18,915</u>	<u>18,915</u>	<u>0</u>
Total Expenditures	<u>4,275,467</u>	<u>4,275,467</u>	<u>0</u>
Excess of Revenues Under Expenditures	(1,272,757)	(1,272,757)	0
<b><u>Other Financing Source:</u></b>			
Transfers In	<u>1,466,746</u>	<u>1,466,746</u>	<u>0</u>
Net Change in Fund Balance	193,989	193,989	0
Fund Balance (Deficit) Beginning of Year	<u>(2,731,992)</u>	<u>(2,731,992)</u>	<u>0</u>
Fund Balance (Deficit) End of Year	<u><u>(\$2,538,003)</u></u>	<u><u>(\$2,538,003)</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenses and Changes**  
**In Fund Equity - Budget (Non-GAAP Basis) and Actual**  
**Sewer Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Special Assessments	\$75,330	\$75,330	\$0
Charges for Services	961,231	961,231	0
Tap-In Fees	2,700	2,700	0
Permissive Sales Taxes	64,219	64,219	0
Proceeds of Notes	890,000	890,000	0
Total Revenues	<u>1,993,480</u>	<u>1,993,480</u>	<u>0</u>
<b><u>Expenses:</u></b>			
Personal Services	197,044	196,786	258
Contractual Services	448,305	442,983	5,322
Materials and Supplies	12,957	12,687	270
Capital Outlay	33,261	33,261	0
Debt Service:			
Principal Retirement	1,134,176	1,134,176	0
Interest and Fiscal Charges	177,796	177,796	0
Total Expenses	<u>2,003,539</u>	<u>1,997,689</u>	<u>5,850</u>
Net Change in Fund Equity	(10,059)	(4,209)	5,850
Fund Equity Beginning of Year	428,049	428,049	0
Prior Year Encumbrances Appropriated	19,521	19,521	0
Fund Equity End of Year	<u><u>\$437,511</u></u>	<u><u>\$443,361</u></u>	<u><u>\$5,850</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenses and Changes**  
**In Fund Equity - Budget (Non-GAAP Basis) and Actual**  
**Water Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Charges for Services	\$4,972,148	\$4,972,148	\$0
Tap-In Fees	32,078	32,078	0
Permissive Sales Taxes	192,657	192,657	0
Other Operating Revenue	3,848	3,848	0
Other Non-Operating Revenue	15,700	15,700	0
Total Revenues	<u>5,216,431</u>	<u>5,216,431</u>	<u>0</u>
<b><u>Expenses:</u></b>			
Personal Services	898,189	897,932	257
Contractual Services	2,550,654	2,494,901	55,753
Materials and Supplies	218,174	208,384	9,790
Other Operating Expenses	145,378	140,388	4,990
Capital Outlay	503,463	501,222	2,241
Debt Service:			
Principal Retirement	577,213	577,213	0
Interest and Fiscal Charges	425,824	425,824	0
Total Expenses	<u>5,318,895</u>	<u>5,245,864</u>	<u>73,031</u>
Net Change in Fund Equity	(102,464)	(29,433)	73,031
Fund Equity Beginning of Year	1,665,119	1,665,119	0
Prior Year Encumbrances Appropriated	356,494	356,494	0
Fund Equity End of Year	<u><u>\$1,919,149</u></u>	<u><u>\$1,992,180</u></u>	<u><u>\$73,031</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Miscellaneous Local Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Charges for Services	\$1,232,004	\$1,232,004	\$0
Licenses and Permits	391,560	391,560	0
Fines and Forfeitures	12,850	12,850	0
Intergovernmental	1,733,949	1,733,949	0
Interest	831	831	0
Rent	31,340	31,340	0
Other	11,987	11,987	0
Total Revenues	<u>3,414,521</u>	<u>3,414,521</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Current:			
General Government -			
Legislative and Executive			
Certificate of Auto Title			
Salary and Wages	130,879	130,879	0
Fringe Benefits	44,964	44,964	0
Materials and Supplies	7,234	7,234	0
Contractual Services	3,889	3,889	0
Capital Outlay	3,885	3,885	0
Other	31,816	31,816	0
Total Certificate of Auto Title	<u>222,667</u>	<u>222,667</u>	<u>0</u>
Real Estate Assessment			
Salary and Wages	275,376	275,376	0
Fringe Benefits	104,816	104,816	0
Materials and Supplies	6,841	6,841	0
Contractual Services	304,558	304,558	0
Other	4,997	4,997	0
Total Real Estate Assessment	<u>696,588</u>	<u>696,588</u>	<u>0</u>
Delinquent Real/Assessment Collection			
Salary and Wages	55,341	55,341	0
Fringe Benefits	10,827	10,827	0
Materials and Supplies	668	668	0
Contractual Services	33,771	33,771	0
Total Delinquent Real/Assessment Collection	<u>100,607</u>	<u>100,607</u>	<u>0</u>
Equipment Recorders Supply			
Materials and Supplies	3,770	3,770	0
Contractual Services	9,705	9,705	0
Capital Outlay	10,658	10,658	0
Total Equipment Recorders Supply	<u>24,133</u>	<u>24,133</u>	<u>0</u>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Miscellaneous Local Fund (Continued)**  
**For the Year Ended December 31, 2007**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Geographic Information System			
Materials and Supplies	\$15,857	\$15,007	\$850
Contractual Services	122,467	123,317	(850)
Other	1,292	1,292	0
Total Geographic Information System	<u>139,616</u>	<u>139,616</u>	<u>0</u>
Total General Government - Legislative and Executive	<u>1,183,611</u>	<u>1,183,611</u>	<u>0</u>
Public Works			
Beautification			
Salary and Wages	12,903	12,903	0
Fringe Benefits	21,804	21,804	0
Contractual Services	1,405	1,405	0
Other	748	748	0
Total Public Works	<u>36,860</u>	<u>36,860</u>	<u>0</u>
Economic Development and Assistance			
Airport Gas Resale			
Materials and Supplies	74,075	74,075	0
FAA Wetlands			
Contractual Services	8,163	8,163	0
Airport			
Salary and Wages	68,165	68,165	0
Fringe Benefits	47,680	47,680	0
Materials and Supplies	26,147	26,147	0
Contractual Services	9,061	9,061	0
Capital Outlay	21,894	21,894	0
Other	365,391	370,151	(4,760)
Total Airport	<u>538,338</u>	<u>543,098</u>	<u>(4,760)</u>
Total Economic Development and Assistance	<u>620,576</u>	<u>625,336</u>	<u>(4,760)</u>

(Continued)



**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Miscellaneous Local Fund (Continued)**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Health			
Dog and Kennel			
Salary and Wages	\$74,404	\$74,404	\$0
Fringe Benefits	44,180	44,180	0
Materials and Supplies	10,525	10,525	0
Other	<u>25,337</u>	<u>20,577</u>	<u>4,760</u>
Total Health	<u>154,446</u>	<u>149,686</u>	<u>4,760</u>
Human Services			
Child Support Enforcement Agency			
Salary and Wages	474,403	474,403	0
Fringe Benefits	209,650	209,650	0
Materials and Supplies	9,219	9,219	0
Contractual Services	365,179	365,179	0
Other	<u>444,105</u>	<u>444,105</u>	<u>0</u>
Total Human Services	<u>1,502,556</u>	<u>1,502,556</u>	<u>0</u>
Total Expenditures	<u>3,498,049</u>	<u>3,498,049</u>	<u>0</u>
Excess of Revenues Under Expenditures	(83,528)	(83,528)	0
<b><u>Other Financing Sources:</u></b>			
Transfers In	<u>270,600</u>	<u>270,600</u>	<u>0</u>
Net Change in Fund Balance	187,072	187,072	0
Fund Balance Beginning of Year	1,414,994	1,414,994	0
Prior Year Encumbrances Appropriated	<u>1,079</u>	<u>1,079</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$1,603,145</u></u>	<u><u>\$1,603,145</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Court/Corrections and Public Safety Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Charges for Services	\$222,094	\$222,094	\$0
Licenses and Permits	29,805	29,805	0
Fines and Forfeitures	12,219	12,219	0
Intergovernmental	1,240,542	1,240,542	0
Other	250	250	0
	<u>1,504,910</u>	<u>1,504,910</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Current:			
General Government - Judicial			
County Probation Services			
Materials and Supplies	5,335	5,335	0
Contractual Services	9,896	9,896	0
	<u>15,231</u>	<u>15,231</u>	<u>0</u>
Total County Probation Services			
Conduct of Business			
Contractual Services	269	269	0
	<u>269</u>	<u>269</u>	<u>0</u>
Court Computer			
Contractual Services	85,674	85,674	0
	<u>85,674</u>	<u>85,674</u>	<u>0</u>
Indigent Drivers Alcohol Treatment			
Contractual Services	57,837	57,837	0
	<u>57,837</u>	<u>57,837</u>	<u>0</u>
Indigent Guardianship			
Contractual Services	13,708	13,708	0
	<u>13,708</u>	<u>13,708</u>	<u>0</u>
Juvenile Court Computer			
Other	1,498	1,498	0
	<u>1,498</u>	<u>1,498</u>	<u>0</u>
Juvenile Computer Equipment			
Capital Outlay	3,595	3,595	0
	<u>3,595</u>	<u>3,595</u>	<u>0</u>
Probate Court Computer			
Contractual Services	3,313	3,313	0
	<u>3,313</u>	<u>3,313</u>	<u>0</u>
Probate Computer Equipment			
Materials and Supplies	7,647	7,647	0
Contractual Services	14,663	14,663	0
	<u>22,310</u>	<u>22,310</u>	<u>0</u>
Total Probate Computer Equipment			

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Court/Corrections and Public Safety Fund (Continued)**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
Clerk of Courts			
Contractual Services	\$23,714	\$23,714	\$0
Total General Government - Judicial	<u>227,149</u>	<u>227,149</u>	<u>0</u>
Public Safety			
Juvenile Probation Fees			
Other	3,224	3,224	0
Concealed Handgun			
Materials and Supplies	1,266	1,266	0
Contractual Services	18,132	18,132	0
Capital Outlay	1,850	1,850	0
Total Concealed Handgun	<u>21,248</u>	<u>21,248</u>	<u>0</u>
Juvenile Probation Services Enhancement			
Salary and Wages	92,131	92,131	0
Fringe Benefits	37,550	37,550	0
Materials and Supplies	9,787	9,787	0
Contractual Services	122,965	122,965	0
Total Juvenile Probation Services Enhancement	<u>262,433</u>	<u>262,433</u>	<u>0</u>
Juvenile Multiple Handicap Assessment			
Materials and Supplies	4,999	4,999	0
Contractual Services	4,255	4,255	0
Other	400	400	0
Total Juvenile Multiple Handicap Assessment	<u>9,654</u>	<u>9,654</u>	<u>0</u>
Mediation Juvenile Program			
Contractual Services	118,341	118,341	0
Felony Delinquent Care and Custody			
Salary and Wages	112,529	112,529	0
Fringe Benefits	169,529	169,529	0
Materials and Supplies	319	319	0
Contractual Services	226,372	226,372	0
Other	46,919	46,919	0
Total Felony Delinquent Care and Custody	<u>555,668</u>	<u>555,668</u>	<u>0</u>

(Continued)

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Court/Corrections and Public Safety Fund (Continued)**  
**For the Year Ended December 31, 2007**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
Crime Victims Assistance Office			
Salary and Wages	\$43,875	\$43,875	\$0
Fringe Benefits	8,681	8,681	0
Materials and Supplies	1,315	1,315	0
Contractual Services	300	300	0
Other	3,929	3,929	0
<b>Total Crime Victims Assistance Office</b>	<b>58,100</b>	<b>58,100</b>	<b>0</b>
Law Enforcement Trust			
Capital Outlay	15,804	15,804	0
Community Corrections Act			
Salary and Wages	43,265	43,265	0
Fringe Benefits	19,790	19,790	0
Contractual Services	384	384	0
Other	203	203	0
<b>Total Community Corrections Act</b>	<b>63,642</b>	<b>63,642</b>	<b>0</b>
Prisoner Incentive			
Capital Outlay	2,012	1,922	90
Domestic Violence Investigator			
Salary and Wages	30,175	30,175	0
Fringe Benefits	15,867	15,867	0
<b>Total Domestic Violence Investigator</b>	<b>46,042</b>	<b>46,042</b>	<b>0</b>
Juvenile Court Tobacco Program			
Capital Outlay	675	675	0
<b>Total Public Safety</b>	<b>1,156,843</b>	<b>1,156,753</b>	<b>90</b>
<b>Total Expenditures</b>	<b>1,383,992</b>	<b>1,383,902</b>	<b>90</b>
Excess of Revenues Over Expenditures	120,918	121,008	90
<b><u>Other Financing Source:</u></b>			
Transfers In	34,634	34,634	0
<b>Total Other Financing Source</b>	<b>34,634</b>	<b>34,634</b>	<b>0</b>
Net Change in Fund Balance	155,552	155,642	90
Fund Balance Beginning of Year	1,065,764	1,065,764	0
Prior Year Encumbrances Appropriated	451	451	0
<b>Fund Balance End of Year</b>	<b>\$1,221,767</b>	<b>\$1,221,857</b>	<b>\$90</b>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Emergency 911 Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Property Taxes	\$1,241,963	\$1,241,963	\$0
Intergovernmental	662,707	662,707	0
Rent	54,001	54,001	0
Total Revenues	<u>1,958,671</u>	<u>1,958,671</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Current:			
Public Safety			
Emergency 911			
Salary and Wages	500,584	500,584	0
Fringe Benefits	204,802	204,802	0
Materials and Supplies	5,302	5,302	0
Contractual Services	228,254	228,254	0
Capital Outlay	255,500	255,500	0
Other	111,205	111,205	0
Total Expenditures	<u>1,305,647</u>	<u>1,305,647</u>	<u>0</u>
Excess of Revenues Over Expenditures	<u>653,024</u>	<u>653,024</u>	<u>0</u>
<b><u>Other Financing Uses:</u></b>			
Advances Out	(100,000)	(100,000)	0
Transfers Out	(526,443)	(526,443)	0
Total Other Financing Uses	<u>(626,443)</u>	<u>(626,443)</u>	<u>0</u>
Net Change in Fund Balance	26,581	26,581	0
Fund Balance Beginning of Year	<u>62,179</u>	<u>62,179</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$88,760</u></u>	<u><u>\$88,760</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Permissive Sheriff Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Permissive Sales Taxes	\$1,364,384	\$1,364,384	\$0
Charges for Services	176,630	176,630	0
Intergovernmental	211,198	211,198	0
Other	26,625	26,625	0
Total Revenues	<u>1,778,837</u>	<u>1,778,837</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Current:			
Public Safety			
Permissive Sheriff			
Salary and Wages	1,465,690	1,465,690	0
Fringe Benefits	789,605	789,605	0
Materials and Supplies	103,740	103,740	0
Capital Outlay	90,994	90,994	0
Other	38,705	38,705	0
Total Expenditures	<u>2,488,734</u>	<u>2,488,734</u>	<u>0</u>
Excess of Revenues Under Expenditures	<u>(709,897)</u>	<u>(709,897)</u>	<u>0</u>
<b><u>Other Financing Sources (Uses):</u></b>			
Transfers In	1,023,432	1,023,432	0
Transfers Out	(21,282)	(21,282)	0
Total Other Financing Sources (Uses)	<u>1,002,150</u>	<u>1,002,150</u>	<u>0</u>
Net Change in Fund Balance	292,253	292,253	0
Fund Balance (Deficit) Beginning of Year	<u>(500,000)</u>	<u>(500,000)</u>	<u>0</u>
Fund Balance (Deficit) End of Year	<u><u>(\$207,747)</u></u>	<u><u>(\$207,747)</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Tuberculosis/Crippled Child Levy Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Intergovernmental	\$54,045	\$54,045	\$0
<b><u>Expenditures:</u></b>			
Current:			
Health			
Tuberculosis Levy			
Materials and Supplies	3,293	3,421	(128)
Contractual Services	113,769	113,606	163
Total Tuberculosis Levy	117,062	117,027	35
Crippled Child Levy			
Other	92,989	92,989	0
Total Expenditures	210,051	210,016	35
Net Change in Fund Balance	(156,006)	(155,971)	35
Fund Balance Beginning of Year	2,056,950	2,056,950	0
Prior Year Encumbrances Appropriated	162	162	0
Fund Balance End of Year	<u>\$1,901,106</u>	<u>\$1,901,141</u>	<u>\$35</u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Children Services Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Property Taxes	\$761,134	\$761,134	\$0
Charges for Services	33,404	33,404	0
Intergovernmental	2,756,357	2,756,357	0
<b>Total Revenues</b>	<u>3,550,895</u>	<u>3,550,895</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Current:			
Human Services			
Children Services Levy			
Salary and Wages	162,634	162,634	0
Fringe Benefits	112,910	112,910	0
Contractual Services	2,851,862	2,851,862	0
Capital Outlay	375	375	0
Other	51,510	51,510	0
<b>Total Expenditures</b>	<u>3,179,291</u>	<u>3,179,291</u>	<u>0</u>
Net Change in Fund Balance	371,604	371,604	0
Fund Balance Beginning of Year	<u>529,185</u>	<u>529,185</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$900,789</u></u>	<u><u>\$900,789</u></u>	<u><u>\$0</u></u>



**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Community Development Block Grant Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Intergovernmental	\$948,206	\$948,206	\$0
Other	5,965	5,965	0
Total Revenues	<u>954,171</u>	<u>954,171</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Current:			
Economic Development and Assistance Community Development Block Grant Capital Outlay	<u>270,907</u>	<u>270,907</u>	<u>0</u>
Community Home Improvement Program			
Contractual Services	576,250	576,250	0
Capital Outlay	1,125	1,125	0
Other	<u>7,355</u>	<u>7,355</u>	<u>0</u>
Total Community Home Improvement Program	<u>584,730</u>	<u>584,730</u>	<u>0</u>
Total Expenditures	<u>855,637</u>	<u>855,637</u>	<u>0</u>
Net Change in Fund Balance	98,534	98,534	0
Fund Balance Beginning of Year	<u>29,888</u>	<u>29,888</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$128,422</u></u>	<u><u>\$128,422</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Senior Citizens Levy Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Property Taxes	\$1,000,614	\$1,000,614	\$0
Intergovernmental	153,581	153,581	0
Total Revenues	1,154,195	1,154,195	0
<b><u>Expenditures:</u></b>			
Current:			
Senior Citizens Levy			
Contractual Services	1,154,195	1,154,195	0
Net Change in Fund Balance	0	0	0
Fund Balance Beginning of Year	0	0	0
Fund Balance End of Year	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Debt Service Fund**  
**For the Year Ended December 31, 2007**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b><u>Revenues:</u></b>			
Property Taxes	\$1,204,085	\$1,204,085	\$0
Permissive Sales Taxes	1,198,756	1,198,756	0
Intergovernmental	137,163	137,163	0
Rent	299,306	299,306	0
Total Revenues	<u>2,839,310</u>	<u>2,839,310</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Debt Service:			
Principal Retirement	1,535,628	1,535,628	0
Interest and Fiscal Charges	1,277,649	1,277,649	0
Interest on Capital Appreciation Bonds	579,173	579,173	0
Total Debt Service	<u>3,392,450</u>	<u>3,392,450</u>	<u>0</u>
Excess of Revenues Under Expenditures	(553,140)	(553,140)	0
<b><u>Other Financing Source:</u></b>			
Transfers In	<u>1,078,073</u>	<u>1,078,073</u>	<u>0</u>
Net Change in Fund Balance	524,933	524,933	0
Fund Balance Beginning of Year	<u>1,928,223</u>	<u>1,928,223</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$2,453,156</u></u>	<u><u>\$2,453,156</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenditures and Changes**  
**In Fund Balance - Budget (Non-GAAP Basis) and Actual**  
**Permanent Improvement Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Intergovernmental	\$1,014,129	\$1,014,129	\$0
Interest	17,700	17,700	0
Other	4,883	4,883	0
Total Revenues	<u>1,036,712</u>	<u>1,036,712</u>	<u>0</u>
<b><u>Expenditures:</u></b>			
Capital Outlay			
Mental Retardation	147,748	147,748	0
Mental Health	950,000	950,000	0
Public Safety (911 Facility)	1,027,900	1,027,900	0
Total Expenditures	<u>2,125,648</u>	<u>2,125,648</u>	<u>0</u>
Excess of Revenues Under Expenditures	<u>(1,088,936)</u>	<u>(1,088,936)</u>	<u>0</u>
<b><u>Other Financing Sources:</u></b>			
Proceeds of Notes	950,000	950,000	0
Transfers In	150,000	150,000	0
Total Other Financing Sources	<u>1,100,000</u>	<u>1,100,000</u>	<u>0</u>
Net Change in Fund Balance	11,064	11,064	0
Fund Balance Beginning of Year	<u>764,659</u>	<u>764,659</u>	<u>0</u>
Fund Balance End of Year	<u><u>\$775,723</u></u>	<u><u>\$775,723</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenses and Changes**  
**In Fund Equity - Budget (Non-GAAP Basis) and Actual**  
**Self Insurance - Health Fund**  
**For the Year Ended December 31, 2007**

	<b>Final Budget</b>	<b>Actual</b>	<b>Variance Positive (Negative)</b>
<b><u>Revenues:</u></b>			
Charges for Services	\$5,571,490	\$5,571,490	\$0
Charges for Services Debt Reduction	456,383	456,383	0
Interest	309,130	309,130	0
Other Operating Revenue	<u>779,347</u>	<u>779,347</u>	<u>0</u>
Total Revenues	<u>7,116,350</u>	<u>7,116,350</u>	<u>0</u>
<b><u>Expenses:</u></b>			
Contractual Services	1,326,120	1,326,120	0
Claims	<u>4,635,202</u>	<u>4,635,202</u>	<u>0</u>
Total Expenses	<u>5,961,322</u>	<u>5,961,322</u>	<u>0</u>
Net Change in Fund Equity	1,155,028	1,155,028	0
Fund Equity (Deficit) Beginning of Year	<u>(3,285,361)</u>	<u>(3,285,361)</u>	<u>0</u>
Fund Equity (Deficit) End of Year	<u><u>(\$2,130,333)</u></u>	<u><u>(\$2,130,333)</u></u>	<u><u>\$0</u></u>

**Jefferson County, Ohio**  
**Schedule of Revenues, Expenses and Changes**  
**In Fund Equity - Budget (Non-GAAP Basis) and Actual**  
**Self Insurance - Workers' Compensation Fund**  
**For the Year Ended December 31, 2007**

	<u>Final Budget</u>	<u>Actual</u>	<u>Variance Positive (Negative)</u>
<b><u>Revenues:</u></b>			
Charges for Services	\$1,083,214	\$1,083,214	\$0
Other Non-Operating Revenues	530	530	0
Total Revenues	<u>1,083,744</u>	<u>1,083,744</u>	<u>0</u>
<b><u>Expenses:</u></b>			
Contractual Services	389,120	389,120	0
Claims	484,232	484,232	0
Total Expenses	<u>873,352</u>	<u>873,352</u>	<u>0</u>
Net Change in Fund Equity	210,392	210,392	0
Fund Equity Beginning of Year	<u>5,148,247</u>	<u>5,148,247</u>	<u>0</u>
Fund Equity End of Year	<u><u>\$5,358,639</u></u>	<u><u>\$5,358,639</u></u>	<u><u>\$0</u></u>

# **Statistical Section**

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# Statistical Section

This part of the Jefferson County Ohio's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the county's overall financial health.

<b><u>Contents</u></b>	<b><u>Page(s)</u></b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the county's financial position has changed over time.	<b>S3-S9</b>
<b>Revenue Capacity</b> These schedules contain information to help the reader understand and assess the factors affecting the county's ability to generate its most significant local revenue sources, the property tax and the sales tax.	<b>S10-S29</b>
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the county's current levels of outstanding debt and the county's ability to issue additional debt in the future.	<b>S30-S36</b>
<b>Economic and Demographic Information</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the county's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	<b>S37-S38</b>
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the county's financial report relates to the services the county provides and the activities it performs.	<b>S39-S45</b>

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year. The county implemented GASB Statement 34 in 2002; schedules presenting government-wide information include information beginning in that year.

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**Jefferson County, Ohio**  
*Net Assets by Component*  
*Last Six Years*  
*(Accrual Basis of Accounting)*

	2007	2006	2005	2004 (1)	2003 (1)	2002 (1)
<b>Governmental Activities</b>						
Invested in Capital Assets, Net of Related Debt	\$67,394,515	\$66,576,876	\$63,347,036	\$62,117,147	\$61,306,492	\$61,368,427
Restricted for:						
Debt Service	2,764,544	2,229,122	1,972,200	1,770,126	1,137,310	2,463,868
Capital Projects	839,525	419,267	1,576,494	613,300	72,641	81,899
Children's Home	986,660	954,732	880,141	844,116	0	0
Community Development	56,701	0	0	0	0	0
Public Assistance	0	508,258	704,219	0	0	0
Motor Vehicle and Gasoline Tax	4,636,004	3,341,121	3,270,837	0	0	0
Mental Health	3,638,704	4,239,968	4,140,973	0	0	0
Mental Retardation	4,979,233	4,649,028	4,646,619	0	0	0
Tuberculosis/Crippled Child Levy	1,914,197	2,057,112	2,171,493	0	0	0
Children Services	1,665,479	578,448	1,438,407	0	0	0
Other Purposes	4,745,531	5,329,158	5,329,731	18,357,115	15,230,400	13,130,949
Unrestricted (Deficit)	3,312,925	149,640	(3,526,265)	(6,691,302)	(5,604,083)	(3,706,760)
Restatements	0	0	0	0	1,259,284	(171,515)
<b>Total Governmental Activities Net Assets</b>	<b>96,934,018</b>	<b>91,032,730</b>	<b>85,951,885</b>	<b>77,010,502</b>	<b>73,402,044</b>	<b>73,166,868</b>
<b>Business-type Activities</b>						
Invested in Capital Assets, Net of Related Debt	25,266,597	25,914,607	24,312,154	25,563,399	23,283,102	23,817,606
Restricted for:						
Debt Service	273,937	346,811	387,964	432,321	590,220	626,940
Other Purposes	0	0	0	46,641	43,734	45,312
Unrestricted	3,421,210	2,805,909	3,762,529	1,384,808	3,678,696	2,401,416
Restatements	0	0	(77,693)	0	(433,238)	40,000
<b>Total Business-type Activities Net Assets</b>	<b>28,961,744</b>	<b>29,067,327</b>	<b>28,384,954</b>	<b>27,427,169</b>	<b>27,162,514</b>	<b>26,931,274</b>
<b>Primary Government</b>						
Invested in Capital Assets, Net of Related Debt	92,661,112	92,491,483	87,659,190	87,680,546	84,589,594	85,186,033
Restricted	26,500,515	24,653,025	26,519,078	22,063,619	17,074,305	16,348,968
Unrestricted (Deficit)	6,734,135	2,955,549	236,264	(5,306,494)	(1,925,387)	(1,305,344)
Restatements	0	0	(77,693)	0	826,046	(131,515)
<b>Total Primary Government Net Assets</b>	<b>\$125,895,762</b>	<b>\$120,100,057</b>	<b>\$114,336,839</b>	<b>\$104,437,671</b>	<b>\$100,564,558</b>	<b>\$100,098,142</b>

(1) Governmental Activities - Restricted Net Assets for Other Purposes were not reported at a detailed level for specified purposes.

**Jefferson County, Ohio**  
*Changes in Net Assets*  
*Last Six Years*  
*(Accrual Basis of Accounting)*

	2007	2006	2005	2004 (1)	2003 (1)	2002 (1)
<b>Program Revenues</b>						
Governmental Activities:						
Charges for Services and Sales						
General Government:						
Legislative and Executive	\$2,459,700	\$2,709,336	\$3,061,257	\$2,468,399	\$2,482,308	\$1,865,011
Judicial	1,616,199	1,546,537	1,094,694	1,456,100	1,364,590	711,368
Public Safety	2,014,989	2,585,720	2,351,219	2,604,598	3,034,800	2,520,732
Public Works	113,369	339,725	435,870	347,737	414,109	530,707
Health	417,061	414,851	366,058	661,547	381,663	470,534
Human Services	55,660	1,702,390	910,528	651,911	964,322	987,138
Economic Development and Assistance	461,648	94,802	24,382	0	0	145,407
Other	0	0	0	0	0	285
Interest and Fiscal Charges	0	0	0	0	0	350,136
<b>Total Charges for Services and Sales</b>	<b>7,138,626</b>	<b>9,393,361</b>	<b>8,244,008</b>	<b>8,190,292</b>	<b>8,641,792</b>	<b>7,581,318</b>
Operating Grants and Contributions	35,664,301	37,859,912	41,118,887	34,714,896	36,293,210	33,901,664
Capital Grants and Contributions	1,949,606	239,643	772,694	155,921	96,212	89,232
<b>Total Governmental Activities Program Revenues</b>	<b>44,752,533</b>	<b>47,492,916</b>	<b>50,135,589</b>	<b>43,061,109</b>	<b>45,031,214</b>	<b>41,572,214</b>
Business-type Activities:						
Charges for Services and Sales						
Sewer	919,066	1,072,189	988,706	880,155	881,449	916,447
Water	4,976,951	4,741,234	4,945,259	4,768,592	4,198,098	3,802,505
<b>Total Charges for Services and Sales</b>	<b>5,896,017</b>	<b>5,813,423</b>	<b>5,933,965</b>	<b>5,648,747</b>	<b>5,079,547</b>	<b>4,718,952</b>
Operating Grants and Contributions	0	0	0	0	0	0
Capital Grants and Contributions	34,778	457,678	430,275	137,211	621,403	22,804
<b>Total Business Type Activities Program Revenues</b>	<b>5,930,795</b>	<b>6,271,101</b>	<b>6,364,240</b>	<b>5,785,958</b>	<b>5,700,950</b>	<b>4,741,756</b>
<b>Total Primary Government Program Revenues</b>	<b>50,683,328</b>	<b>53,764,017</b>	<b>56,499,829</b>	<b>48,847,067</b>	<b>50,732,164</b>	<b>46,313,970</b>

(Continued)

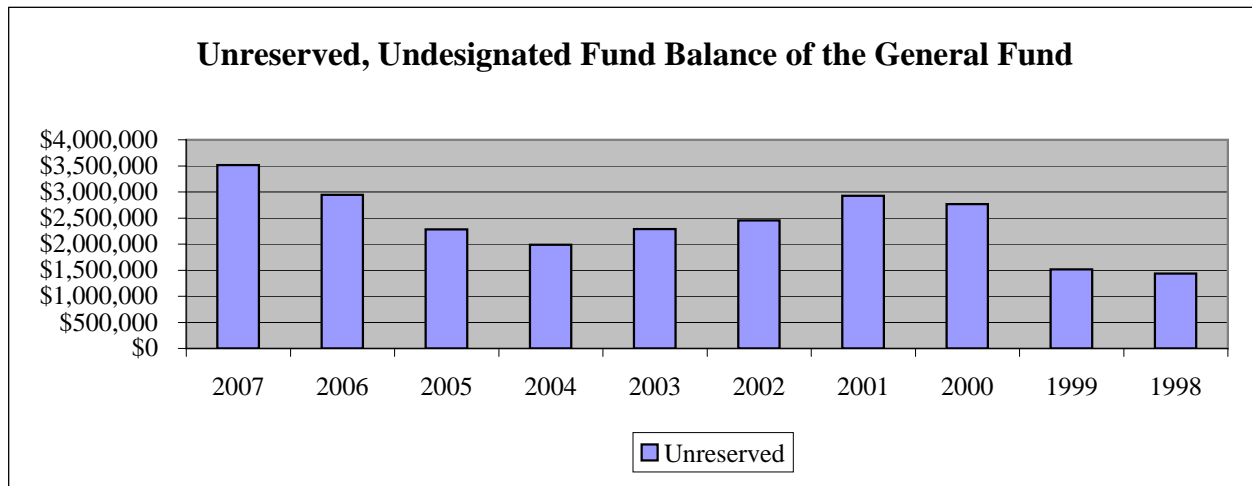
**Jefferson County, Ohio**  
*Changes in Net Assets (Continued)*  
*Last Six Years*  
*(Accrual Basis of Accounting)*

<b>Expenses</b>	2007	2006	2005	2004 (1)	2003 (1)	2002 (1)
<b>Governmental Activities:</b>						
General Government:						
Legislative and Executive	\$6,431,459	\$5,853,638	\$5,174,809	\$6,282,825	\$6,682,596	\$6,277,616
Judicial	3,849,824	3,465,112	3,101,127	3,806,554	3,955,549	3,901,162
Public Safety	10,061,215	9,640,492	9,831,505	10,045,476	11,341,063	10,248,365
Public Works	6,774,567	7,710,983	10,367,211	7,675,448	8,234,383	5,897,922
Health	18,096,434	16,649,240	15,679,298	15,554,606	17,141,185	16,219,730
Human Services	16,354,389	20,598,279	18,193,754	16,499,448	18,056,755	19,950,130
Conservation and Recreation	542,482	13,168	165,819	18,880	20,367	20,367
Economic Development and Assistance	1,124,228	1,343,160	652,632	1,380,489	1,737,358	1,202,975
Intergovernmental	0	116,436	82,500	63,304	293,695	40,500
Other	0	0	0	0	0	554,592
Interest and Fiscal Charges	1,695,667	1,798,202	1,726,050	1,633,070	1,711,286	1,774,465
<i>Total Governmental Activities</i>	<u>64,930,265</u>	<u>67,188,710</u>	<u>64,974,705</u>	<u>62,960,100</u>	<u>69,174,237</u>	<u>66,087,824</u>
Business-Type Activities:						
Sewer	1,421,126	1,742,699	1,390,462	1,515,858	1,339,831	1,262,027
Water	4,896,836	4,111,594	4,244,726	4,272,018	3,942,691	3,922,777
<i>Total Business-type Activities</i>	<u>6,317,962</u>	<u>5,854,293</u>	<u>5,635,188</u>	<u>5,787,876</u>	<u>5,282,522</u>	<u>5,184,804</u>
<i>Total Primary Government Program</i>	<u>71,248,227</u>	<u>73,043,003</u>	<u>70,609,893</u>	<u>68,747,976</u>	<u>74,456,759</u>	<u>71,272,628</u>
<b>Net (Expense)Revenue</b>						
Governmental Activities	(20,177,732)	(19,695,794)	(14,839,116)	(19,898,991)	(24,143,023)	(24,515,610)
Business-type Activities	(387,167)	416,808	729,052	(1,918)	418,428	(443,048)
<i>Total Primary Government Net (Expense)Revenue</i>	<u>(20,564,899)</u>	<u>(19,278,986)</u>	<u>(14,110,064)</u>	<u>(19,900,909)</u>	<u>(23,724,595)</u>	<u>(24,958,658)</u>
<b>General Revenues and Other Changes in Net Assets</b>						
Governmental Activities:						
Property Taxes Levied for General Purposes	1,996,065	1,905,987	1,867,766	1,794,245	1,746,042	2,271,492
Property Taxes Levied for:						
Mental Health	295,733	322,275	325,000	321,386	321,411	426,103
Mental Retardation and Developmental Disabilities	2,536,714	2,634,019	2,591,296	2,555,198	2,544,047	3,511,633
Jail Operating Levy	1,108,728	1,151,228	1,132,081	1,116,396	1,110,788	1,526,650
Emergency 911	1,233,576	1,281,099	1,259,365	1,239,180	1,263,163	1,150,651
Tuberculosis/Crippled Child Levy	0	657	1,052	2,793	30	164,937
Children Services	758,760	785,975	789,038	717,433	714,730	990,474
Senior Citizens Levy	990,192	1,110,357	1,243,042	39,270	0	0
Debt Service	1,189,823	1,143,873	1,112,208	1,095,444	1,038,742	1,135,172
Permissive Sales Tax Levied for General Purposes	4,751,827	4,422,764	4,287,327	4,299,136	4,031,020	8,374,157
Permissive Sales Tax Levied for:						
Motor Vehicle Gas Tax	2,832,993	2,658,121	2,575,836	2,539,027	2,532,938	0
Jail Operating Levy	0	0	0	270,432	200,000	0
Permissive Sheriff	1,369,469	1,283,400	1,244,595	1,648,536	1,665,129	0
Debt Service	1,222,832	1,145,131	1,107,087	488,021	349,960	0
Grants and Entitlements not Restricted to Specific Programs	2,676,002	2,873,786	2,604,999	4,753,685	4,959,388	3,595,466
Investment Earnings	1,329,289	947,993	539,569	229,005	239,436	410,725
Miscellaneous	1,021,171	1,109,974	1,100,238	398,262	402,091	604,142
Transfers	0	0	0	0	0	(15,000)
<i>Total Governmental Activities</i>	<u>25,313,174</u>	<u>24,776,639</u>	<u>23,780,499</u>	<u>23,507,449</u>	<u>23,118,915</u>	<u>24,146,602</u>
Business-type Activities:						
Permissive Sales Tax Levied for:						
Sewer	65,510	61,346	59,308	62,960	56,248	52,845
Water	196,526	184,039	177,924	188,881	168,743	158,533
Investment Earnings	0	0	7,814	4,110	6,117	15,125
Miscellaneous	19,548	20,180	61,380	10,622	14,942	2,558
Transfers	0	0	0	0	0	15,000
<i>Total Business-type Activities</i>	<u>281,584</u>	<u>265,565</u>	<u>306,426</u>	<u>266,573</u>	<u>246,050</u>	<u>244,061</u>
<i>Total Primary Government</i>	<u>25,594,758</u>	<u>25,042,204</u>	<u>24,086,925</u>	<u>23,774,022</u>	<u>23,364,965</u>	<u>24,390,663</u>
<b>Restatements</b>						
Governmental Activities	0	0	0	0	1,259,284	(171,515)
Business-type Activities	0	0	(77,693)	0	(433,238)	40,000
Extraordinary Item	765,846	0	0	0	0	0
<b>Change in Net Assets</b>						
Governmental Activities	5,901,288	5,080,845	8,941,383	3,608,458	235,176	(540,523)
Business-type Activities	(105,583)	682,373	957,785	264,655	231,240	(158,987)
<i>Total Primary Government Change in Net Assets</i>	<u>\$5,795,705</u>	<u>\$5,763,218</u>	<u>\$9,899,168</u>	<u>\$3,873,113</u>	<u>\$466,416</u>	<u>(\$699,510)</u>

(1) = Permissive sales tax was reported in total, rather than specified for the purposes imposed.

**Jefferson County, Ohio**  
*Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(modified accrual basis of accounting)*

	2007	2006	2005	2004
<b>General Fund</b>				
Reserved	\$663,101	\$546,805	\$616,310	\$397,138
Unreserved, Designated for Equipment	52,265	42,459	43,744	42,515
Unreserved, Undesignated	3,514,682	2,946,670	2,281,991	1,987,742
Restatements	0	0	0	0
<b>Total General Fund</b>	<b>4,230,048</b>	<b>3,535,934</b>	<b>2,942,045</b>	<b>2,427,395</b>
<b>All Other Governmental Funds</b>				
Reserved	1,309,814	970,915	995,611	974,278
Unreserved, Undesignated Reported in:				
Special Revenue Funds	12,426,926	10,098,283	8,568,880	7,704,529
Debt Service Funds	2,800,246	2,271,789	2,021,574	1,811,204
Capital Projects Funds	824,715	419,267	1,576,494	615,559
Restatements	0	0	0	0
<b>Total All Other Governmental Funds</b>	<b>17,361,701</b>	<b>13,760,254</b>	<b>13,162,559</b>	<b>11,105,570</b>
<b>Total Governmental Funds</b>	<b>\$21,591,749</b>	<b>\$17,296,188</b>	<b>\$16,104,604</b>	<b>\$13,532,965</b>



2003	2002	2001	2000	1999	1998
\$302,592	\$370,247	\$523,714	\$129,912	\$144,530	\$192,002
41,980	50,627	42,917	0	0	0
2,287,062	2,450,929	2,923,767	2,766,583	1,512,954	1,432,522
0	0	138,801	471,334	0	0
<u>2,631,634</u>	<u>2,871,803</u>	<u>3,629,199</u>	<u>3,367,829</u>	<u>1,657,484</u>	<u>1,624,524</u>
112,376	173,839	2,611,479	1,777,855	1,709,121	2,949,204
9,306,996	6,687,441	5,487,203	5,162,116	7,015,767	6,593,353
2,017,073	2,311,876	0	0	0	0
(4,164,009)	(4,019,867)	(4,271,766)	(4,065,895)	(3,137,495)	(1,302,166)
1,259,284	685,301	1,452,518	582,057	0	
<u>8,531,720</u>	<u>5,838,590</u>	<u>5,279,434</u>	<u>3,456,133</u>	<u>5,587,393</u>	<u>8,240,391</u>
<u>\$11,163,354</u>	<u>\$8,710,393</u>	<u>\$8,908,633</u>	<u>\$6,823,962</u>	<u>\$7,244,877</u>	<u>\$9,864,915</u>

**Jefferson County, Ohio**  
*Changes in Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(modified accrual basis of accounting)*

	2007	2006	2005	2004
<b>Revenues</b>				
Property Taxes	\$10,041,265	\$10,309,508	\$10,332,740	\$8,929,575
Permissive Sales Tax	10,177,121	9,509,416	9,214,845	9,245,152
Charges for Services	5,660,900	7,816,192	6,752,019	6,329,676
Licenses and Permits	425,052	370,725	366,066	390,045
Fines and Forfeitures	507,409	809,180	701,740	469,565
Intergovernmental	41,975,221	42,942,084	42,244,624	37,196,037
Interest	1,020,367	742,094	469,229	224,646
Rent	448,369	414,400	438,617	453,391
Other	1,021,171	1,109,974	1,100,238	1,861,045
<i>Total Revenues</i>	<u>71,276,875</u>	<u>74,023,573</u>	<u>71,620,118</u>	<u>65,099,132</u>
<b>Expenditures</b>				
Current:				
General Government:				
Legislative and Executive	6,307,052	5,821,172	6,319,387	5,959,119
Judicial	3,829,496	3,832,535	3,356,664	4,069,414
Public Safety	9,599,853	10,148,699	10,262,366	9,814,349
Public Works	7,158,477	7,518,752	9,432,182	7,507,786
Health	18,632,127	17,226,039	16,137,815	16,065,876
Human Services	16,449,298	21,117,193	18,924,067	17,149,812
Conservation and Recreation	413,607	0	0	0
Economic Development and Assistance	1,373,294	1,180,764	1,032,238	2,663,978
Other	414,987	410,380	250,398	357,299
Capital Outlay	1,810,989	2,305,515	1,630,299	42,513
Intergovernmental	0	116,436	82,500	63,304
Debt Service:				
Principal Retirement	1,723,758	2,134,861	2,076,203	2,072,482
Interest and Fiscal Charges	1,314,906	1,378,468	1,387,642	1,337,342
Issuance Costs	0	0	0	111,777
Interest on Capital Appreciation Bonds	579,173	556,829	0	0
<i>Total Expenditures</i>	<u>69,607,017</u>	<u>73,747,643</u>	<u>70,891,761</u>	<u>67,215,051</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>1,669,858</u>	<u>275,930</u>	<u>728,357</u>	<u>(2,115,919)</u>
<b>Other Financing Sources (Uses):</b>				
Transfers In	4,035,485	3,647,784	2,980,473	2,912,564
General Obligation Bonds Issued	0	0	0	4,335,000
Premium on General Obligation Bonds Issued	0	0	0	131,512
Notes Issued	1,094,842	331,589	1,702,000	0
Proceeds of Loans	318,782	0	0	0
Sale of Capital Assets	413,606	0	0	0
Inception of Capital Lease	32,627	584,065	141,282	19,018
Refund of Prior Year Expenditures	0	0	0	0
Refund of Prior Year Receipts	0	0	0	0
Transfers Out	(4,035,485)	(3,647,784)	(2,980,473)	(2,912,564)
<i>Total Other Financing Sources (Uses)</i>	<u>1,859,857</u>	<u>915,654</u>	<u>1,843,282</u>	<u>4,485,530</u>
Extraordinary Item	765,846	0	0	0
Increase (Decrease) in Reserve for Inventory	0	0	0	0
<b>Restatements</b>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	<u>\$4,295,561</u>	<u>\$1,191,584</u>	<u>\$2,571,639</u>	<u>\$2,369,611</u>
Debt Service as a Percentage of Noncapital Expenditures	5.6%	6.0%	5.3%	5.5%



2003	2002	2001	2000	1999	1998
\$8,666,617	\$10,375,639	\$10,578,516	\$10,445,091	\$10,241,631	\$9,979,525
8,779,047	8,374,157	8,266,164	7,309,466	6,836,192	6,332,356
6,784,643	5,074,176	3,917,885	4,030,642	4,459,751	3,295,992
365,430	516,601	821,754	1,711,937	1,750,472	1,756,406
485,280	301,151	548,421	443,917	203,251	349,792
40,675,096	37,744,547	40,065,344	32,736,588	27,152,768	27,182,980
240,594	405,329	1,001,583	1,441,017	1,143,516	1,073,960
452,269	437,951	448,671	442,782	450,734	431,450
1,429,546	1,506,434	862,260	2,722,639	1,400,105	1,639,498
<u>67,878,522</u>	<u>64,735,985</u>	<u>66,510,598</u>	<u>61,284,079</u>	<u>53,638,420</u>	<u>52,041,959</u>
5,774,973	6,091,307	5,987,982	6,200,815	5,852,699	5,813,935
3,659,596	3,525,338	3,185,897	3,387,583	2,959,907	2,773,796
9,971,821	8,833,801	9,386,770	9,423,622	7,254,842	6,924,171
5,961,808	7,208,011	6,294,706	6,941,665	5,815,575	6,111,093
16,624,321	15,373,084	15,250,036	13,965,153	12,924,016	13,024,641
17,479,547	19,071,221	20,820,755	15,989,466	13,819,011	13,023,668
0	0	0	125,893	133,812	0
1,615,646	1,298,751	1,203,546	1,367,155	1,126,944	503,936
611,041	554,592	477,797	411,079	72,382	386,171
1,543,423	299,098	509,234	1,923,227	3,957,770	7,122,381
293,695	40,500	143,765	181,168	172,986	176,137
2,011,626	1,970,066	1,660,451	1,318,502	1,118,502	15,899,092
1,478,910	1,581,808	1,728,054	1,676,920	1,730,391	2,278,021
0	0	0	0	0	0
0	0	0	0	0	0
<u>67,026,407</u>	<u>65,847,577</u>	<u>66,648,993</u>	<u>62,912,248</u>	<u>56,938,837</u>	<u>74,037,042</u>
<u>852,115</u>	<u>(1,111,592)</u>	<u>(138,395)</u>	<u>(1,628,169)</u>	<u>(3,300,417)</u>	<u>(21,995,083)</u>
2,820,449	3,494,013	3,164,164	1,128,051	3,190,071	2,845,631
0	0	0	0	0	30,587,287
0	0	0	0	0	0
0	0	700,000	324,045	0	0
263,695	0	0	0	0	0
15,847	180,000	80,050	75	2,683	0
62,020	63,051	61,076	0	0	0
0	0	0	2,974	0	0
0	0	0	(18,011)	0	0
<u>(2,820,449)</u>	<u>(3,509,013)</u>	<u>(3,327,416)</u>	<u>(1,375,868)</u>	<u>(2,551,311)</u>	<u>(3,494,859)</u>
<u>341,562</u>	<u>228,051</u>	<u>677,874</u>	<u>61,266</u>	<u>641,443</u>	<u>29,938,059</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<u>0</u>	<u>0</u>	<u>(46,127)</u>	<u>92,597</u>	<u>38,936</u>	<u>63,825</u>
<u>1,259,284</u>	<u>685,301</u>	<u>1,591,319</u>	<u>1,053,391</u>	<u>0</u>	<u>(233,266)</u>
<u>\$2,452,961</u>	<u>(\$198,240)</u>	<u>\$2,084,671</u>	<u>(\$420,915)</u>	<u>(\$2,620,038)</u>	<u>\$7,773,535</u>
5.3%	5.8%	5.1%	4.9%	5.4%	27.2%

**Jefferson County, Ohio**  
*Assessed and Estimated Actual Value of Taxable Property*  
*Last Ten Years*

Collection Year	Real Property			Tangible Personal Property	
	Assessed Value		Estimated Actual Value	Public Utility	
	Residential/ Agricultural	Commercial/ Industrial/PU		Assessed Value	Estimated Actual Value
2007	\$719,195,320	\$186,382,910	\$2,587,366,371	\$228,117,170	\$651,763,343
2006	618,885,530	174,259,160	2,266,127,686	221,851,440	633,861,310
2005	611,101,090	174,170,290	2,243,632,514	218,676,990	624,791,400
2004	606,057,200	168,414,910	2,212,777,457	207,241,430	592,118,371
2003	561,336,380	154,798,370	2,046,099,286	207,383,520	592,524,343
2002	558,299,540	151,658,190	2,028,450,657	203,468,090	581,337,400
2001	557,811,710	149,505,700	2,020,906,886	413,280,270	1,180,800,771
2000	437,500,420	139,513,910	1,648,612,371	414,206,920	1,183,448,343
1999	431,203,490	138,982,190	1,629,101,943	421,666,210	1,204,760,600
1998	426,309,620	137,854,150	1,611,896,486	421,805,200	1,205,157,714

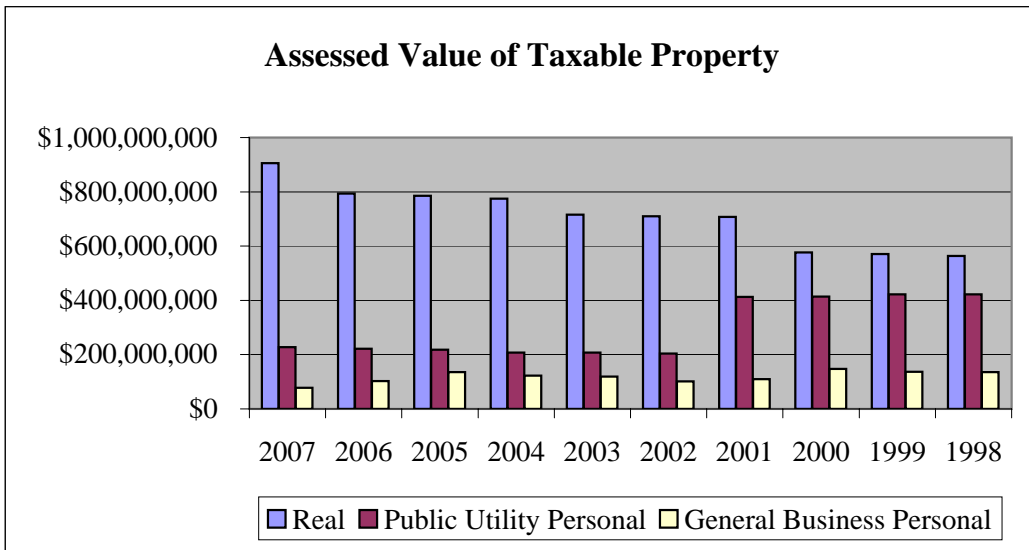
Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. Personal property tax is assessed on all tangible personal property used in business in Ohio. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property is assessed at 25 percent for machinery and equipment. The general business tangible personal property tax including inventory is being phased out beginning in 2006. The assessment percentage is 18.75% for 2006, 12.5% for 2007, 6.25% for 2008 and zero for 2009.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10%, 2 1/2% and homestead exemptions before being billed. Beginning in the 2006 collection year, the 10% rollback for commercial/industrial property has been eliminated.

**Source :** *Jefferson County Auditor, 2007*  
*Ohio Department of Taxation, 1998-2006*

Tangible Personal Property		Total			Weighted Average Tax Rate
General Business		Assessed Value	Estimated Actual Value	Ratio	
Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Ratio	Weighted Average Tax Rate
\$77,446,023	\$619,568,184	\$1,211,141,423	\$3,858,697,898	31.39%	\$8.94
102,147,765	544,788,080	1,117,143,895	3,444,777,076	32.43%	9.76
135,899,620	543,598,480	1,139,847,990	3,412,022,394	33.41%	9.84
123,007,697	492,030,788	1,104,721,237	3,296,926,616	33.51%	8.79
118,801,812	475,207,248	1,042,320,082	3,113,830,877	33.47%	9.07
101,440,650	405,762,600	1,014,866,470	3,015,550,657	33.65%	8.75
110,083,244	440,332,976	1,230,680,924	3,642,040,633	33.79%	9.09
147,181,156	588,724,624	1,138,402,406	3,420,785,338	33.28%	9.82
136,296,311	545,185,244	1,128,148,201	3,379,047,787	33.39%	9.83
135,417,606	541,670,424	1,121,386,576	3,358,724,624	33.39%	9.84



**Jefferson County, Ohio**  
*Property Tax Rates*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2007	2006	2005	2004	2003
<b>Unvoted Millage</b>					
Operating	1.850000	1.850000	1.850000	1.850000	1.850000
<b>Voted Millage - by levy</b>					
<b>1976 Mental Health</b>					
Residential/Agricultural Real	0.124641	0.144091	0.144221	0.144299	0.154978
Commercial/Industrial and Public Utility Real	0.370847	0.394652	0.394695	0.394072	0.418910
General Business and Public Utility Personal	0.500000	0.500000	0.500000	0.500000	0.500000
<b>1985 Mental Retardation Development Disability</b>					
Residential/Agricultural Real	0.778757	0.900279	0.901090	0.901582	0.968306
Commercial/Industrial and Public Utility Real	1.452823	1.546081	1.546248	1.543807	1.641115
General Business and Public Utility Personal	1.800000	1.800000	1.800000	1.800000	1.800000
<b>1987 Tuberculosis Hospital</b>					
Residential/Agricultural Real	0.000000	0.000000	0.000000	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.000000	0.000000	0.000000	0.000000	0.000000
General Business and Public Utility Personal	0.000000	0.000000	0.000000	0.000000	0.000000
<b>1988 Children Services</b>					
Residential/Agricultural Real	0.433063	0.500641	0.501092	0.501366	0.538471
Commercial/Industrial and Public Utility Real	0.808994	0.860924	0.861017	0.859658	0.913843
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000	1.000000
<b>1992 Bond / Jail (\$15,000,000)</b>					
Residential/Agricultural Real	1.100000	1.100000	1.100000	1.100000	1.100000
Commercial/Industrial and Public Utility Real	1.100000	1.100000	1.100000	1.100000	1.100000
General Business and Public Utility Personal	1.100000	1.100000	1.100000	1.100000	1.100000
<b>1992 Mental Retardation Development Disability</b>					
Residential/Agricultural Real	0.796217	0.920463	0.921292	0.921796	0.990017
Commercial/Industrial and Public Utility Real	1.431819	1.523728	1.523893	1.521488	1.617388
General Business and Public Utility Personal	1.700000	1.700000	1.700000	1.700000	1.700000
<b>1992 9-1-1 System</b>					
Residential/Agricultural Real	0.304435	0.351941	0.352259	0.352451	0.378535
Commercial/Industrial and Public Utility Real	0.547460	0.582602	0.582665	0.581745	0.618413
General Business and Public Utility Personal	0.650000	0.650000	0.650000	0.650000	0.650000
<b>1993 Jail Operating and Equipment</b>					
Residential/Agricultural Real	0.703156	0.812881	0.813613	0.814057	0.874303
Commercial/Industrial and Public Utility Real	0.126337	1.344466	1.344612	1.342489	1.427107
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000	1.500000
<b>1997 9-1-1 System</b>					
Residential/Agricultural Real	0.201505	0.232950	0.233160	0.233287	0.250552
Commercial/Industrial and Public Utility Real	0.294786	0.313708	0.313742	0.313247	0.332991
General Business and Public Utility Personal	0.350000	0.350000	0.350000	0.350000	0.350000
<b>2002 9-1-1 System</b>					
Residential/Agricultural Real	0.401930	0.464650	0.465069	0.465323	0.499761
Commercial/Industrial and Public Utility Real	0.442633	0.471045	0.471096	0.470353	0.500000
General Business and Public Utility Personal	0.500000	0.500000	0.500000	0.500000	0.500000
<b>2004 Senior Citizens</b>					
Residential/Agricultural Real	0.863765	0.998553	0.999453	0.000000	0.000000
Commercial/Industrial and Public Utility Real	0.939579	0.999891	1.000000	0.000000	0.000000
General Business and Public Utility Personal	1.000000	1.000000	1.000000	0.000000	0.000000
<b>Total voted millage by type of property</b>					
Residential/Agricultural Real	5.707469	6.426449	6.431249	5.434161	5.754923
Commercial/Industrial and Public Utility Real	7.515278	9.137097	9.137968	8.126859	8.569767
General Business and Public Utility Personal	10.100000	10.100000	10.100000	9.100000	9.100000
<b>Total millage by type of property</b>					
Residential/Agricultural Real	7.557469	8.276449	8.281249	7.284161	7.604923
Commercial/Industrial and Public Utility Real	9.365278	10.987097	10.987968	9.976859	10.419767
General Business and Public Utility Personal	11.950000	11.950000	11.950000	10.950000	10.950000

The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

Rates may only be raised by obtaining the approval of a majority of the voters at a public election.

Real property tax rates are reduced so that inflationary increases in value do not generate additional taxes. Real property is reappraised every six years and property values are updated in the third year following each reappraisal.

*Source : Jefferson County Auditor*

2002	2001	2000	1999	1998
1.850000	1.850000	1.850000	1.850000	1.850000
0.155052	0.154378	0.195236	0.195567	0.195904
0.417817	0.416999	0.440307	0.439777	0.439922
0.500000	0.500000	0.500000	0.500000	0.500000
0.968767	0.964557	1.219840	1.221910	1.224016
1.636831	1.633627	1.724940	1.722861	1.723428
1.800000	1.800000	1.800000	1.800000	1.800000
0.161527	0.160825	0.203389	0.203735	0.204086
0.273362	0.272827	0.288077	0.287730	0.287824
0.300000	0.300000	0.300000	0.300000	0.300000
0.538727	0.536386	0.678347	0.679498	0.680670
0.911457	0.909673	0.960519	0.959362	0.959678
1.000000	1.000000	1.000000	1.000000	1.000000
1.100000	1.100000	1.100000	1.100000	1.100000
1.100000	1.100000	1.100000	1.100000	1.100000
1.100000	1.100000	1.100000	1.100000	1.100000
0.990488	0.986183	1.247189	1.249306	1.251460
1.613165	1.610007	1.700000	1.699439	1.700000
1.700000	1.700000	1.700000	1.700000	1.700000
0.378716	0.377070	0.476866	0.477675	0.478499
0.616798	0.615590	0.650000	0.649785	0.650000
0.650000	0.650000	0.650000	0.650000	0.650000
0.874720	0.870919	1.101418	1.103287	1.105189
1.423381	1.420594	1.500000	1.499505	1.500000
1.500000	1.500000	1.500000	1.500000	1.500000
0.250672	0.249582	0.315638	0.316174	0.316719
0.332122	0.331472	0.350000	0.349884	0.350000
0.350000	0.350000	0.350000	0.350000	0.350000
0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
5.418669	5.399900	6.537923	6.547152	6.556543
8.324933	8.310789	8.713843	8.708343	8.710852
8.900000	8.900000	8.900000	8.900000	8.900000
7.268669	7.249900	8.387923	8.397152	8.406543
10.174933	10.160789	10.563843	10.558343	10.560852
10.750000	10.750000	10.750000	10.750000	10.750000

**Jefferson County, Ohio**  
*Property Tax Rates of Overlapping Governments*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2007	2006	2005	2004	2003
<b>Cities:</b>					
<b>Steubenville</b>					
Residential/Agricultural Real	4.962320	5.225315	5.225395	5.225215	5.253690
Commercial/Industrial and Public Utility Real	6.653355	6.874145	6.870630	6.871230	7.235710
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000	8.200000
<b>Toronto</b>					
Residential/Agricultural Real	3.035630	3.063855	5.064957	5.065048	5.171714
Commercial/Industrial and Public Utility Real	3.204935	3.228647	5.185425	5.185425	5.352398
General Business and Public Utility Personal	3.400000	3.400000	5.500000	5.500000	5.500000
<b>Villages:</b>					
<b>Adena</b>					
Residential/Agricultural Real	13.461859	14.889954	15.421890	15.420980	14.495084
Commercial/Industrial and Public Utility Real	17.994334	19.101823	19.053330	19.053330	19.460439
General Business and Public Utility Personal	25.000000	25.000000	25.000000	25.000000	25.000000
<b>Amsterdam</b>					
Residential/Agricultural Real	10.650894	11.982292	11.982240	11.982240	12.459121
Commercial/Industrial and Public Utility Real	15.740381	15.382494	15.382494	15.382494	16.539008
General Business and Public Utility Personal	19.400000	19.400000	19.400000	19.400000	19.400000
<b>Bergholz</b>					
Residential/Agricultural Real	4.124631	4.462889	4.463635	4.465983	4.575800
Commercial/Industrial and Public Utility Real	3.693472	3.774557	3.769513	3.769513	3.823445
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000	8.200000
<b>Bloomingsdale</b>					
Residential/Agricultural Real	1.962571	2.113807	2.113807	5.009427	5.143875
Commercial/Industrial and Public Utility Real	1.935030	1.945071	1.945071	5.040271	5.401128
General Business and Public Utility Personal	3.400000	3.400000	3.400000	8.400000	8.400000
<b>Dillonville</b>					
Residential/Agricultural Real	9.544230	10.754622	10.755172	10.745045	9.112789
Commercial/Industrial and Public Utility Real	13.968418	14.212777	14.213371	13.919691	12.995329
General Business and Public Utility Personal	18.900000	18.900000	18.900000	18.900000	16.900000
<b>Empire</b>					
Residential/Agricultural Real	6.051210	7.003240	7.008870	7.008870	7.268340
Commercial/Industrial and Public Utility Real	6.981885	7.301085	7.301085	7.301085	7.748915
General Business and Public Utility Personal	12.200000	12.200000	12.200000	12.200000	12.200000
<b>Irondale</b>					
Residential/Agricultural Real	7.989098	9.078500	6.536964	6.498977	6.740835
Commercial/Industrial and Public Utility Real	8.855045	8.766495	6.979691	6.979691	7.826420
General Business and Public Utility Personal	11.000000	11.000000	11.000000	11.000000	11.000000

2002	2001	2000	1999	1998
5.252545	5.241120	5.783855	5.787515	5.788520
7.234525	7.222165	7.381070	7.375985	7.379595
8.200000	8.200000	8.200000	8.200000	8.200000
3.071960	3.071897	3.579917	5.848562	5.848959
3.252589	3.262689	3.794523	6.293866	6.294436
3.400000	3.400000	3.900000	6.400000	6.400000
14.960111	12.897809	12.439129	12.772059	12.772059
19.488854	17.488854	16.119216	16.067297	16.067297
25.000000	23.000000	20.000000	20.000000	20.000000
12.460218	12.395688	17.728217	15.028217	15.028217
16.539008	16.328912	19.084634	16.384634	16.384634
19.400000	19.400000	19.400000	16.700000	16.700000
4.576648	4.574944	5.626958	5.627260	5.628635
3.818858	3.818858	7.126918	7.126918	7.126918
8.200000	8.200000	8.200000	8.200000	8.200000
5.143875	5.126909	5.917764	5.913550	5.913550
5.401128	5.401128	6.505186	6.505186	6.505186
8.400000	8.400000	8.400000	8.400000	8.400000
9.112550	9.063512	10.432720	10.432032	10.431072
12.996442	12.624991	12.896035	12.866258	12.866259
16.900000	16.900000	16.900000	16.900000	16.900000
7.268530	7.260760	8.634035	8.639590	8.676345
7.794335	7.794335	7.462055	7.566500	7.721085
12.200000	12.200000	12.200000	12.200000	12.200000
6.740835	6.714839	8.636934	8.640623	8.640623
7.826420	7.401800	11.000000	11.000000	11.000000
11.000000	11.000000	11.000000	11.000000	11.000000

(Continued)

**Jefferson County, Ohio**  
*Property Tax Rates of Overlapping Governments (Continued)*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2007	2006	2005	2004	2003
<b>Mingo Junction</b>					
Residential/Agricultural Real	5.838690	6.233114	6.235980	6.236490	6.411566
Commercial/Industrial and Public Utility Real	8.064476	8.358302	8.358970	8.358970	8.567732
General Business and Public Utility Personal	8.800000	8.800000	8.800000	8.800000	8.800000
<b>Mt. Pleasant</b>					
Residential/Agricultural Real	13.038917	15.387891	15.389516	15.389516	16.031947
Commercial/Industrial and Public Utility Real	16.962017	17.510090	17.510090	17.510090	18.822738
General Business and Public Utility Personal	26.900000	26.900000	26.900000	26.900000	26.900000
<b>New Alexandria</b>					
Residential/Agricultural Real	6.397850	7.160095	7.162935	7.162390	2.400000
Commercial/Industrial and Public Utility Real	6.258915	7.154395	7.154395	7.154395	2.400000
General Business and Public Utility Personal	7.400000	7.400000	7.400000	7.400000	2.400000
<b>Rayland</b>					
Residential/Agricultural Real	5.699904	3.746785	3.746785	3.746785	3.819289
Commercial/Industrial and Public Utility Real	5.971104	3.466336	3.466336	3.466336	3.536989
General Business and Public Utility Personal	6.200000	5.200000	5.200000	5.200000	5.200000
<b>Richmond</b>					
Residential/Agricultural Real	5.191879	5.720948	5.718374	5.719495	5.930221
Commercial/Industrial and Public Utility Real	5.076197	5.962734	5.962734	5.962734	6.346817
General Business and Public Utility Personal	14.400000	14.400000	14.400000	14.400000	14.400000
<b>Smithfield</b>					
Residential/Agricultural Real	15.226880	17.829969	17.821652	15.795133	16.475275
Commercial/Industrial and Public Utility Real	17.713133	20.524535	20.524535	18.885697	20.311059
General Business and Public Utility Personal	22.500000	24.500000	24.500000	25.300000	25.300000
<b>Stratton</b>					
Residential/Agricultural Real	5.096836	5.655471	3.155471	3.155471	3.195994
Commercial/Industrial and Public Utility Real	5.978986	5.982182	3.482182	3.482182	3.482410
General Business and Public Utility Personal	6.000000	6.000000	3.500000	3.500000	3.500000
<b>Tiltonsville</b>					
Residential/Agricultural Real	11.602302	12.988499	12.988063	9.488063	9.787924
Commercial/Industrial and Public Utility Real	13.099170	13.782340	13.782340	10.282340	10.716365
General Business and Public Utility Personal	14.700000	14.700000	14.700000	11.200000	11.200000
<b>Wintersville</b>					
Residential/Agricultural Real	5.985038	6.417374	6.419772	4.422363	4.506932
Commercial/Industrial and Public Utility Real	6.665473	7.164285	7.172581	5.182093	5.392737
General Business and Public Utility Personal	8.800000	8.800000	8.800000	6.800000	6.800000
<b>Yorkville</b>					
Residential/Agricultural Real	6.392538	6.903454	5.877091	5.877091	5.993771
Commercial/Industrial and Public Utility Real	6.844554	7.999468	6.900035	6.900035	6.952037
General Business and Public Utility Personal	9.850000	9.850000	8.950000	8.950000	8.950000



2002	2001	2000	1999	1998
4.411482	4.403956	4.861060	4.861374	4.857812
6.562024	6.558464	6.799732	6.800000	6.800000
6.800000	6.800000	6.800000	6.800000	6.800000
16.002869	15.870050	19.665093	19.666037	15.666037
18.822738	18.496899	20.113538	20.113538	16.113538
26.900000	26.900000	26.900000	26.900000	22.900000
4.864085	4.863385	5.491150	5.491150	5.491150
6.396005	6.396005	6.800010	6.800010	6.800010
7.400000	7.400000	7.400000	7.400000	7.400000
3.819289	3.815389	4.237336	4.243882	4.243882
3.536989	3.536989	3.860608	3.860608	3.862636
5.200000	5.200000	5.200000	5.200000	5.200000
5.930168	5.901039	7.292850	7.309901	7.311518
6.346817	6.295871	7.451306	7.451306	7.451306
14.400000	14.400000	14.400000	14.400000	14.400000
15.148654	12.720780	15.145949	15.177128	15.585624
19.859224	16.823557	18.975459	19.114158	19.854030
26.300000	23.300000	23.300000	23.300000	24.300000
3.195994	3.195994	3.339102	3.339102	3.339102
3.482410	3.482410	3.488080	3.488080	3.488080
3.500000	3.500000	3.500000	3.500000	3.500000
9.788109	8.066337	9.413465	9.413465	9.413465
10.715742	10.058884	10.800104	10.800104	10.800104
11.200000	11.200000	11.200000	11.200000	11.200000
4.509698	4.512838	4.965449	6.175287	6.171832
5.376388	5.376468	5.710686	7.435642	7.435609
6.800000	6.800000	6.800000	9.800000	9.800000
5.993965	5.987242	7.048855	7.048986	7.048986
6.914680	6.903285	9.167496	9.167522	9.144360
8.950000	8.950000	9.450000	9.450000	9.450000

(Continued)

**Jefferson County, Ohio**  
*Property Tax Rates of Overlapping Governments (Continued)*  
(per \$1,000 of assessed value)  
*Last Ten Years*

<i><b>Townships:</b></i>	2007	2006	2005	2004	2003
<b>Brush Creek</b>					
Residential/Agricultural Real	3.219682	3.294129	3.296706	3.297334	3.371411
Commercial/Industrial and Public Utility Real	3.996615	4.035713	4.059333	4.059333	4.069554
General Business and Public Utility Personal	4.200000	4.200000	4.200000	4.200000	4.200000
<b>Cross Creek</b>					
Residential/Agricultural Real	6.321874	6.774817	6.776910	4.779309	5.005493
Commercial/Industrial and Public Utility Real	8.058114	8.868018	8.877464	6.888994	7.247393
General Business and Public Utility Personal	10.900000	10.900000	10.900000	8.900000	8.900000
<b>Island Creek</b>					
Residential/Agricultural Real	4.788975	5.110159	5.112483	5.112604	5.404175
Commercial/Industrial and Public Utility Real	6.353720	6.711707	6.724561	6.533672	7.446972
General Business and Public Utility Personal	8.700000	8.700000	8.700000	8.700000	8.700000
<b>Knox</b>					
Residential/Agricultural Real	5.489628	5.905708	5.910314	5.911451	6.288104
Commercial/Industrial and Public Utility Real	7.885169	8.171213	8.200000	8.200000	7.882930
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000	8.200000
<b>Mt. Pleasant</b>					
Residential/Agricultural Real	4.478803	4.645247	4.648252	4.648950	4.771848
Commercial/Industrial and Public Utility Real	4.584278	5.156097	5.157344	5.157344	5.224603
General Business and Public Utility Personal	6.100000	6.100000	6.100000	6.100000	6.100000
<b>Ross</b>					
Residential/Agricultural Real	3.288918	3.381879	3.383692	3.386271	3.472671
Commercial/Industrial and Public Utility Real	3.614560	3.636526	3.636526	3.636526	3.651399
General Business and Public Utility Personal	3.700000	3.700000	3.700000	3.700000	3.700000
<b>Salem</b>					
Residential/Agricultural Real	3.754996	3.925344	3.927140	3.928168	4.089510
Commercial/Industrial and Public Utility Real	4.162831	4.507670	4.507670	4.509539	4.629716
General Business and Public Utility Personal	6.500000	6.500000	6.500000	6.500000	6.500000
<b>Saline</b>					
Residential/Agricultural Real	3.697282	3.975624	3.984338	2.985337	3.070164
Commercial/Industrial and Public Utility Real	4.667798	4.682339	4.682186	3.682186	3.686139
General Business and Public Utility Personal	4.800000	4.800000	4.800000	3.800000	3.800000
<b>Smithfield</b>					
Residential/Agricultural Real	4.002574	4.087057	4.088041	4.088881	4.145514
Commercial/Industrial and Public Utility Real	4.384392	4.274095	4.279371	4.279371	4.301617
General Business and Public Utility Personal	5.100000	5.100000	5.100000	5.100000	5.100000
<b>Springfield</b>					
Residential/Agricultural Real	4.624717	5.044502	5.063216	5.070804	5.411124
Commercial/Industrial and Public Utility Real	5.809123	6.837329	6.837329	6.837329	7.133797
General Business and Public Utility Personal	8.200000	8.200000	8.200000	8.200000	8.200000

2002	2001	2000	1999	1998
3.372011	3.368485	3.047296	3.047958	3.049220
4.069554	4.069554	3.679197	3.679197	3.647199
4.200000	4.200000	3.700000	3.700000	3.700000
5.005920	4.999855	5.471269	5.475226	5.484913
7.256469	7.250191	7.827296	7.827296	7.826691
8.900000	8.900000	8.900000	8.900000	8.900000
5.404604	5.389061	6.149625	6.162578	6.168450
7.100534	7.038379	7.594853	7.596227	7.598605
8.700000	8.700000	8.700000	8.700000	8.700000
6.295632	4.783390	3.808874	3.812345	3.818035
7.882930	6.382930	5.180611	5.193491	5.193491
8.200000	6.700000	5.200000	5.200000	5.200000
4.773965	4.768766	5.022063	5.022730	5.020993
5.224603	5.224603	5.682350	5.682350	5.682350
6.100000	6.100000	6.100000	6.100000	6.100000
3.475065	3.471566	2.700000	2.700000	2.700000
3.651399	3.651399	2.700000	2.700000	2.700000
3.700000	3.700000	2.700000	2.700000	2.700000
4.093865	4.078587	4.483032	4.488201	4.502064
4.629716	4.604278	5.155153	5.315515	5.155153
6.500000	6.500000	6.500000	6.500000	6.500000
3.071062	3.066888	3.331857	3.333138	3.334895
3.686139	3.684503	3.699379	3.699379	3.699379
3.800000	3.800000	3.800000	3.800000	3.800000
4.146367	4.144066	4.237483	4.238362	4.238727
4.304907	4.304907	4.109673	4.109673	4.109673
5.100000	5.100000	5.100000	5.100000	5.100000
5.422207	5.399442	6.448505	6.458835	6.531444
7.133797	7.232808	7.950428	7.957123	7.958645
8.200000	8.200000	8.200000	8.200000	8.200000

(Continued)

**Jefferson County, Ohio**  
*Property Tax Rates of Overlapping Governments (Continued)*  
(per \$1,000 of assessed value)  
*Last Ten Years*

	2007	2006	2005	2004	2003
<b>Steubenville</b>					
Residential/Agricultural Real	4.822552	3.208546	3.208816	3.208816	3.336068
Commercial/Industrial and Public Utility Real	5.524994	3.873100	3.873100	3.873100	3.979538
General Business and Public Utility Personal	6.100000	4.100000	4.100000	4.100000	4.100000
<b>Warren</b>					
Residential/Agricultural Real	3.901230	4.000834	4.001967	4.001794	4.076952
Commercial/Industrial and Public Utility Real	4.168833	4.232493	4.232754	4.232754	4.279737
General Business and Public Utility Personal	4.800000	4.800000	4.800000	4.800000	4.800000
<b>Wayne</b>					
Residential/Agricultural Real	7.946638	8.867249	8.874290	6.405223	6.822453
Commercial/Industrial and Public Utility Real	9.775501	11.560773	11.560773	9.060773	9.386038
General Business and Public Utility Personal	14.400000	14.400000	14.400000	11.900000	11.900000
<b>Wells</b>					
Residential/Agricultural Real	6.000970	5.967897	5.970366	4.721941	5.564905
Commercial/Industrial and Public Utility Real	7.598884	7.155077	7.155526	5.905526	6.878123
General Business and Public Utility Personal	7.750000	7.250000	7.250000	6.000000	7.000000
<b>Colleges:</b>					
<b>Jefferson Community College</b>					
Residential/Agricultural Real	0.575468	0.665268	0.665867	0.666231	0.715538
Commercial/Industrial and Public Utility Real	0.842247	0.896311	0.896408	0.894993	0.951405
General Business and Public Utility Personal	1.000000	1.000000	1.000000	1.000000	1.000000
<b>Special Districts:</b>					
<b>Eastern Ohio Regional Transit Authority</b>					
Residential/Agricultural Real	1.760646	2.000000	1.045354	1.044463	1.112020
Commercial/Industrial and Public Utility Real	1.825834	2.000000	1.137210	1.135063	1.170577
General Business and Public Utility Personal	2.000000	2.000000	1.500000	1.500000	1.500000
<b>Steel Valley Regional Transit Authority</b>					
Residential/Agricultural Real	1.308877	1.499730	0.704166	0.704134	0.718446
Commercial/Industrial and Public Utility Real	1.410829	1.500000	0.880523	0.880654	0.962919
General Business and Public Utility Personal	1.500000	1.500000	1.000000	1.000000	1.000000
<b>TEMS Ambulance</b>					
Residential/Agricultural Real	1.175752	1.396120	1.396893	1.397104	1.498830
Commercial/Industrial and Public Utility Real	1.448421	1.479997	1.480188	1.480173	1.499893
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000	1.500000
<b>Warren Township Park</b>					
Residential/Agricultural Real	1.289796	1.504479	1.505718	1.505518	0.624098
Commercial/Industrial and Public Utility Real	1.319497	1.646936	1.647010	1.647010	0.692154
General Business and Public Utility Personal	2.000000	2.000000	2.000000	2.000000	1.000000
<b>Belvedere Fire</b>					
Residential/Agricultural Real	3.052043	3.455670	3.456206	3.466618	3.874396
Commercial/Industrial and Public Utility Real	2.457213	3.129662	3.129662	3.129662	3.462573
General Business and Public Utility Personal	7.500000	7.500000	7.500000	7.500000	7.500000

2002	2001	2000	1999	1998
3.336468	3.330168	3.534068	3.536362	3.535596
3.985230	3.980474	4.100000	4.100000	4.100000
4.100000	4.100000	4.100000	4.100000	4.100000
4.077735	4.076289	4.250404	4.255336	4.910003
4.280503	4.275354	4.569120	4.570590	5.526224
4.800000	4.800000	4.800000	4.800000	5.800000
6.822381	7.079405	7.911868	7.921052	7.931129
9.386038	9.386038	10.338545	9.828556	9.853413
11.900000	11.900000	11.900000	11.900000	11.900000
4.850000	4.844231	5.236977	5.242325	5.247966
5.926718	5.929182	6.000000	6.000000	6.000000
6.000000	6.000000	6.000000	6.000000	6.000000
0.715879	0.712768	0.901411	0.902941	0.904498
0.948921	0.947063	1.000000	0.999670	1.000000
1.000000	1.000000	1.000000	1.000000	1.000000
1.110885	1.108104	1.299603	1.299796	1.299001
1.160539	1.149508	1.409985	1.410498	1.396519
1.500000	1.500000	1.500000	1.500000	1.500000
0.718107	0.714219	0.906422	0.902941	0.907540
0.962521	0.959774	1.000000	0.999670	1.000000
1.000000	1.000000	1.000000	1.000000	1.000000
0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
0.000000	0.000000	0.000000	0.000000	0.000000
0.624442	0.622889	0.770572	0.772659	0.772937
0.687212	0.685128	0.969499	0.969638	0.966161
1.000000	1.000000	1.000000	1.000000	1.000000
3.879515	3.848926	5.106057	5.112979	5.115880
3.462573	3.462573	5.206134	5.206137	5.206134
7.500000	7.500000	7.500000	7.500000	7.500000

(Continued)

**Jefferson County, Ohio**  
*Property Tax Rates of Overlapping Governments (Continued)*  
(per \$1,000 of assessed value)  
Last Ten Years

	2007	2006	2005	2004	2003
<b>Joint Vocational School Districts:</b>					
Jefferson County JVS					
Residential/Agricultural Real	1.500000	1.500000	1.500000	1.500000	1.500000
Commercial/Industrial and Public Utility Real	1.500000	1.500000	1.500000	1.500000	1.500000
General Business and Public Utility Personal	1.500000	1.500000	1.500000	1.500000	1.500000
Belmont-Harrison Career Center					
Residential/Agricultural Real	1.450000	1.500000	1.450000	1.450000	1.450000
Commercial/Industrial and Public Utility Real	1.450000	1.500000	1.450000	1.450000	1.450000
General Business and Public Utility Personal	1.450000	1.500000	1.450000	1.450000	1.450000
Columbiana County JVS					
Residential/Agricultural Real	2.000000	2.000000	2.000000	2.005752	2.003400
Commercial/Industrial and Public Utility Real	2.027958	2.017806	2.000000	2.019917	2.018797
General Business and Public Utility Personal	2.800000	2.800000	2.800000	2.800000	2.800000
<b>School Districts:</b>					
Buckeye Local					
Residential/Agricultural Real	22.900006	22.900011	22.900011	22.900005	23.100009
Commercial/Industrial and Public Utility Real	24.274476	25.821503	25.833183	25.808799	26.359866
General Business and Public Utility Personal	30.400000	30.400000	30.400000	30.400000	30.600000
Edison Local					
Residential/Agricultural Real	22.300005	22.300014	22.800018	22.800009	22.833207
Commercial/Industrial and Public Utility Real	22.640508	23.242354	23.752560	23.753387	24.000480
General Business and Public Utility Personal	29.900000	29.900000	30.400000	30.400000	30.400000
Harrison Hills City					
Residential/Agricultural Real	21.692654	21.694215	21.993375	21.999375	22.004996
Commercial/Industrial and Public Utility Real	24.955001	24.942389	26.379508	26.378926	26.453550
General Business and Public Utility Personal	37.750000	37.750000	37.750000	37.750000	37.750000
Indian Creek Local					
Residential/Agricultural Real	20.748701	20.401021	20.407569	20.422097	21.551426
Commercial/Industrial and Public Utility Real	27.641370	28.920588	28.944273	28.845864	31.088357
General Business and Public Utility Personal	39.100000	39.100000	39.100000	39.100000	39.100000
Southern Local					
Residential/Agricultural Real	23.902246	23.903669	24.114378	24.255830	24.255000
Commercial/Industrial and Public Utility Real	30.685721	30.631804	30.802116	30.758355	30.761010
General Business and Public Utility Personal	39.840000	39.840000	40.050000	40.050000	40.050000
Steubenville City					
Residential/Agricultural Real	26.532222	26.594707	26.595198	26.591728	27.288540
Commercial/Industrial and Public Utility Real	29.286370	30.160021	30.130346	30.135427	32.627012
General Business and Public Utility Personal	35.350000	35.350000	35.350000	35.350000	35.950000
Toronto City					
Residential/Agricultural Real	20.000018	21.265708	20.000018	20.000024	20.001710
Commercial/Industrial and Public Utility Real	31.200621	33.176080	32.356545	32.356545	34.282570
General Business and Public Utility Personal	37.650000	37.650000	37.650000	37.650000	37.650000

The rates presented in this Table represent the effective rates.

**Source :** *Jefferson County Auditor*

2002	2001	2000	1999	1998
1.500000	1.500000	1.500000	1.500000	1.500000
1.500000	1.500000	1.500000	1.500000	1.500000
1.500000	1.500000	1.500000	1.500000	1.500000
1.450000	1.450000	1.939213	1.940337	1.940378
1.450000	1.450000	1.941255	1.941559	1.941343
1.450000	1.450000	1.950000	1.950000	1.950000
2.000000	2.004679	2.000000	2.524954	2.631283
2.020160	2.018329	2.000000	2.644017	2.753347
2.800000	2.800000	2.800000	3.550000	3.550000
23.060204	23.000014	23.850018	23.850005	23.850007
26.226111	26.199819	29.410201	29.413128	29.398512
30.500000	30.500000	31.350000	31.350000	31.350000
22.863595	22.800019	22.900011	22.900018	22.900020
23.830238	23.816835	24.454590	24.461428	24.463053
30.400000	30.400000	30.500000	30.500000	30.500000
23.170028	23.140362	23.135598	25.943447	26.088326
27.405190	27.393116	27.382258	28.635441	28.639378
37.750000	37.750000	37.750000	37.750000	37.750000
21.557502	21.505107	25.676743	25.715987	25.737767
31.070822	30.982842	32.743638	32.692856	32.696810
39.100000	39.310000	39.100000	39.100000	39.100000
24.247843	26.201972	26.265877	26.178309	32.053975
30.761010	30.748596	35.342533	35.333767	36.104415
40.050000	40.050000	45.900000	45.900000	45.900000
27.778386	27.700012	28.051490	25.950015	25.950006
33.117429	33.066311	34.699264	32.543067	32.568326
36.450000	36.450000	36.800000	34.700000	34.700000
20.003080	20.000020	23.182291	29.582521	29.586588
34.284747	34.284747	37.641777	44.041777	44.047010
37.650000	37.650000	37.650000	44.050000	44.500000

**Jefferson County, Ohio**  
*Property Tax Levies and Collections (1)*  
*Real and Public Utilities Taxes*  
*Last Ten Years*

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (2)	Total Tax Collections	Percent of Total Tax Collections to Current Tax Levy
2007	\$48,607,336	\$46,957,674	96.61%	\$1,796,956	\$48,754,630	100.30%
2006	44,979,938	43,347,396	96.37%	1,755,978	45,103,374	100.27%
2005	44,167,378	42,631,364	96.52%	1,621,967	44,253,331	100.19%
2004	41,859,781	40,532,707	96.83%	1,958,302	42,491,009	101.51%
2003	40,165,455	38,832,118	96.68%	1,591,492	40,423,610	100.64%
2002	39,037,712	37,807,239	96.85%	1,663,993	39,471,232	101.11%
2001	49,139,104	47,833,872	97.34%	1,354,347	49,188,219	100.10%
2000	45,115,236	45,115,236	100.00%	1,231,287	46,346,523	102.73%
1999	46,785,513	45,667,358	97.61%	1,389,985	47,057,343	100.58%
1998	46,574,714	45,368,028	97.41%	795,031	46,163,059	99.12%

(1) Includes Homestead/Rollback taxes assessed locally, but distributed through the State and reported as Intergovernmental revenue.

(2) The County does not identify delinquent tax collections by tax year.

*Source: Jefferson County Auditor*



**Jefferson County, Ohio**  
*Property Tax Levies and Collections*  
*Tangible Personal Property Taxes*  
*Last Ten Years*

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (1)	Total Tax Collections	Percent of Total Tax Collections to Current Tax Levy
2007	\$5,019,004	\$4,731,681	94.28%	\$41,418	\$4,773,099	95.10%
2006	6,467,055	6,376,911	98.61%	277,480	6,654,391	102.90%
2005	8,138,456	7,871,861	96.72%	98,926	7,970,787	97.94%
2004	7,231,448	7,071,014	97.78%	34,936	7,105,950	98.26%
2003	8,072,306	7,957,062	98.57%	70,469	8,027,531	99.45%
2002	5,816,268	5,657,258	97.27%	110,825	5,768,083	99.17%
2001	6,312,008	6,179,833	97.91%	97,644	6,277,477	99.45%
2000	9,315,459	8,443,478	90.64%	569,201	9,012,679	96.75%
1999	8,949,296	7,899,617	88.27%	113,128	8,012,745	89.53%
1998	7,927,285	7,123,769	89.86%	103,250	7,227,019	91.17%

(1) The County does not identify delinquent tax collections by tax year.

*Source: Jefferson County Auditor*

## Jefferson County, Ohio

### Principal Taxpayers

#### Real Estate Tax

2007 and 2003 (1)

Name of Taxpayer	2007	
	Assessed Value	Percent of Real Property Assessed Value
Ohio Edison Company	\$23,213,950	2.56%
Buckeye Power	15,089,490	1.67%
Fort Steuben Improvements	12,726,650	1.41%
Wheeling Pittsburgh Steel	7,403,170	0.82%
Ohio Power Company	5,317,840	0.59%
WalMart Store East LLP	4,735,850	0.52%
Hollywood Center Inc.	3,847,730	0.42%
Cal-Steuben Limited	2,325,930	0.26%
Anothony Mining Company Inc.	2,125,490	0.23%
Carriage Inn of Steuenville Inc.	1,948,010	0.22%
Totals	<u>\$78,734,110</u>	<u>8.69%</u>
Total Assessed Valuation	<u>\$905,578,230</u>	

Name of Taxpayer	2003 (2)	
	Assessed Value	Percent of Real Property Assessed Value
Fort Steuben Mall, Inc.	\$9,927,280	1.39%
WalMart Store East LLP	9,026,570	1.26%
Wheeling Pittsburgh Steel	7,578,980	1.06%
Tri-State Plaza Partnership	3,008,010	0.42%
Hollywood Center Inc.	2,675,470	0.37%
L Steubenville LLC	2,143,650	0.30%
Anothony Mining Company Inc.	2,111,040	0.29%
Totals	<u>\$36,471,000</u>	<u>5.09%</u>
Total Assessed Valuation	<u>\$716,134,750</u>	

(1) The amounts presented represent the assessed values upon which 2007 and 2003 collections were based. Information prior to 2003 not available.

(2) Only seven of the top taxpayers for 2003 were available.

*Source : Jefferson County Auditor*

**Jefferson County, Ohio**  
*Principal Taxpayers*  
*General Business Tangible Personal Property Tax*  
*2007 and 2003 (1)*

Name of Taxpayer	2007	
	Assessed Value	Percent of Tangible Personal Property Assessed Value
Wheeling Pittsburgh Steel	\$38,507,150	49.72%
Titanium Metals Corporation	18,221,260	23.53%
Herman Strauss Inc.	5,904,990	7.62%
Boeing Company	1,868,240	2.41%
Walmart Stores East LLP	1,636,060	2.11%
Shelley & Sands	1,521,920	1.97%
Denoon	1,400,430	1.81%
Inergy Propane Inc.	1,252,250	1.62%
Lowes Home Centers	1,187,150	1.53%
Tube City	1,138,760	1.47%
<b>Total</b>	<b>\$72,638,210</b>	<b>93.79%</b>
<b>Total Assessed Valuation</b>	<b>\$77,446,023</b>	

Name of Taxpayer	2003	
	Assessed Value	Percent of Tangible Personal Property Assessed Value
Wheeling Pittsburgh Steel	\$36,918,750	31.08%
Titanium Metals Corporation	23,441,220	19.73%
Midwest Electical Supply	9,421,460	7.93%
Boeing Company	2,325,770	1.96%
Lowes Home Centers	1,549,250	1.30%
Shelley & Sands	1,354,920	1.14%
Bulldog Distributing	1,321,160	1.11%
Walmart Stores East LLP	1,279,370	1.08%
Denoon	1,213,880	1.02%
Valley Paper Converting	1,155,720	0.97%
<b>Total</b>	<b>\$79,981,500</b>	<b>67.32%</b>
<b>Total Assessed Valuation</b>	<b>\$118,801,812</b>	

(1) The amounts presented represent the assessed values upon which 2007 and 2003 collections were based. Information prior to 2003 is not available.

*Source: Jefferson County Auditor*

**Jefferson County, Ohio**  
*Principal Taxpayers*  
*Public Utilities Tangible Personal Property Tax*  
*2007 and 2003 (1)*

Name of Taxpayer	2007	
	Assessed Value	Percent of Public Utility Assessed Value
First Energy Generation Corp.	\$92,961,580	40.75%
Ohio Power Company	65,065,680	28.52%
Buckeye Power Inc.	46,240,870	20.27%
American Transmission Systems Inc.	4,841,480	2.12%
Ohio Bell Telephone Company	4,154,050	1.82%
Columbia Gas of Ohio Inc.	2,863,180	1.26%
Ohio Edison Company	2,689,110	1.18%
Norfolk Southern Combined Railroad	2,638,830	1.16%
Verizon Norht, Inc.	2,271,450	1.00%
Carroll Electric Cooperative Inc.	1,228,480	0.54%
<b>Total</b>	<b>\$224,954,710</b>	<b>98.61%</b>
<b>Total Assessed Valuation</b>	<b>\$228,117,170</b>	

Name of Taxpayer	2003	
	Assessed Value	Percent of Public Utility Assessed Value
Ohio Edison Company	\$60,471,780	29.16%
Ohio Power Company	53,327,180	25.71%
Buckeye Power Inc.	45,151,310	21.77%
Cleveland Electric	10,471,970	5.05%
First Energy Generation Corp.	7,451,880	3.59%
Ohio Bell Telephone Company	6,535,080	3.15%
American Transmission Systems Inc.	5,733,400	2.76%
Pennsylvania Power Company	4,299,540	2.07%
Verizon North Inc.	3,652,720	1.76%
Norfolk Southern Combined Railroad	3,219,490	1.55%
<b>Total</b>	<b>\$200,314,350</b>	<b>96.59%</b>
<b>Total Assessed Valuation</b>	<b>\$207,383,520</b>	

(1) The amounts presented represent the assessed values upon which 2007 and 2003 collections were based. Information prior to 2003 is not available.

*Source : Jefferson County Auditor*

**Jefferson County, Ohio**  
*Taxable Sales By Industry (Category)*  
For the Year Ended December 31, 2007 (1)

Industry (Category)	December 31, 2007 (1)		December 31, 2006 (1)	
	Percent Share of Collections	Collections by Industry	Percent Share of Collections	Collections by Industry
Utilities (excluding telecommunications)	1.12%	\$116,341	1.13%	\$109,363
Construction	0.64%	65,950	0.32%	30,581
Manufacturing	3.64%	377,546	3.59%	348,467
Wholesale Trade	1.65%	170,489	1.66%	161,551
Motor Vehicle and Parts Dealers	18.62%	1,930,932	19.70%	1,915,162
Furniture and Home Furnishings Stores	1.18%	122,472	1.26%	122,386
Electronic and Appliance Stores	1.98%	205,530	2.04%	198,654
Building Material and Garden Equipment & Supplies	10.03%	1,039,954	10.09%	981,190
Food and Beverage Stores	4.05%	419,993	4.29%	417,189
Health and Personal Care Stores	1.88%	194,443	2.14%	208,353
Gasoline Stations	2.11%	218,929	2.19%	213,251
Clothing and Clothing Accessories Stores	1.87%	194,257	1.77%	171,534
Sporting Goods, Hobby, Book, and Music Stores	1.84%	190,983	2.61%	253,458
General Merchandise Stores	17.13%	1,776,045	18.59%	1,806,892
Miscellaneous Store Retailers	10.51%	1,089,461	9.24%	899,215
Nonstore Retailers	2.91%	302,013	2.68%	260,728
Transportation and Warehousing	0.07%	7,041	0.08%	7,934
Information (including telecommunications)	5.57%	577,575	5.19%	504,647
Finance and Insurance	0.15%	15,501	0.11%	11,550
Real Estate, and Rental & Leasing of Property	3.01%	313,015	2.12%	205,706
Professional, Scientific and Technical Services	0.36%	37,590	0.17%	16,725
Administrative & Support Services, and Waste Management & Remediation Services	1.09%	113,493	1.24%	120,184
Education, Health Care and Social Assistance	0.02%	1,729	0.02%	1,733
Arts, Entertainment, and Recreation	0.06%	5,974	0.07%	7,230
Accommodation and Food Services	4.76%	494,094	5.00%	486,326
Other Services	1.80%	186,596	1.93%	187,407
Unclassified	1.95%	201,829	0.77%	74,661
<b>Total</b>	<b>100.00%</b>	<b>\$10,369,775</b>	<b>100.00%</b>	<b>\$9,722,077</b>
Sales Tax Rate	2.00%		2.00%	

The rate may be imposed by the commissioners subject to referendum or approved by a majority of the voters within the county.

(1) NOTE: Only two years of information was available from the Department of Taxation and number of taxpayers by industry is not available.

*Source: State Department of Taxation*

**Jefferson County, Ohio**  
*Ratios of Outstanding Debt*  
*Last Ten Years*

Year	Governmental Activities					Business Type Activities	
	General Obligation Bonds	Long-Term Notes Payable	State Infrastructure Bank Loan	OPWC Loans	Capital Leases	Mortgage Revenue Bonds	General Obligation Bonds
2007	\$23,631,414	\$2,603,775	\$55,603	\$354,548	\$375,371	\$0	\$3,524,387
2006	25,155,086	1,688,920	108,915	42,268	530,874	0	3,624,962
2005	26,590,257	1,992,466	160,033	48,770	100,744	0	3,720,537
2004	27,959,541	508,595	209,045	55,272	47,022	61,000	3,816,112
2003	24,881,495	783,160	256,039	61,774	87,425	132,000	0
2002	26,252,252	1,047,131	301,098	68,276	93,776	201,000	0
2001	27,087,219	986,949	0	74,778	101,276	264,000	0
2000	28,582,219	0	0	81,281	0	339,000	0
1999	29,842,219	0	0	87,783	0	412,000	0
1998	30,902,219	0	0	94,285	2,009	483,000	0

(1) Personal Income not available for 2007, Used 2006 income.

**Source:** *Jefferson County Auditor's Office*  
*Bureau of Economic Analysis*  
*US Census Bureau*

Business Type Activities								
OWDA Loans Payable	OPWC Loans Payable	Ohio EPA Loan Payable	Long-Term Notes Payable	Capital Leases	Total Primary Government	Ratio of Net Debt to Estimated Actual Value	Percentage of Personal Income (1)	Per Capita
\$3,136,906	\$754,900	\$6,617,964	\$0	\$0	\$41,054,868	1.06%	2.17%	\$597
3,695,803	823,979	6,856,377	0	0	42,527,184	1.23%	2.25%	606
4,223,192	658,046	6,766,433	0	0	44,260,478	1.30%	2.37%	627
4,720,975	727,425	105,882	750,000	0	38,960,869	1.18%	2.15%	546
5,190,932	753,104	0	750,000	0	32,895,929	1.06%	1.88%	458
5,634,732	854,483	0	0	0	34,452,748	1.14%	2.01%	476
6,053,935	915,862	0	0	55,880	35,539,899	0.98%	2.14%	488
6,450,007	711,568	0	0	0	36,164,075	1.06%	2.22%	489
6,824,322	757,518	0	0	0	37,923,842	1.12%	2.43%	515
7,178,167	681,350	0	0	0	39,341,030	1.17%	2.55%	528

**Jefferson County, Ohio**  
*Ratio of General Bonded Debt (1)*  
*to Assessed Value and Debt per Capita*  
*Last Ten Years*

Year	Population	Estimated Actual Value of Taxable Property	General Bonded Debt		
			General Bonded Debt Outstanding	Ratio of Net Bonded Debt to Estimated Actual Value	Net Bonded Debt per Capita
2007	68,730	\$3,858,697,898	\$23,631,414	0.61%	\$344
2006	70,125	3,444,777,076	25,155,086	0.73%	359
2005	70,599	3,412,022,394	26,590,257	0.78%	377
2004	71,420	3,296,926,616	27,959,541	0.85%	391
2003	71,888	3,113,830,877	24,881,495	0.80%	346
2002	72,402	3,015,550,657	26,252,252	0.87%	363
2001	72,855	3,642,040,633	27,087,219	0.74%	372
2000	73,894	3,420,785,338	28,582,219	0.84%	387
1999	73,662	3,379,047,787	29,842,219	0.88%	405
1998	74,558	3,358,724,624	30,902,219	0.92%	414

(1) Governmental General Obligation Bonds only.

**Sources:** Jefferson County Auditor's Office  
 US Census Bureau



**Jefferson County**  
*Computation of Direct and Overlapping  
Debt Attributable to Governmental Activities  
December 31, 2007*

Political Subdivision	Debt Outstanding	Percentage Applicable to County (1)	Amount of Direct and Overlapping Debt
Jefferson County	\$27,020,711	100.00%	\$27,020,711
Overlapping:			
School Districts Wholly within County	6,712,934	100.00%	6,712,934
Buckeye Local School District	2,884,986	90.37%	2,607,162
Edison Local School District	467,506	98.53%	460,634
Joint Vocational School District	90,000	97.46%	87,714
Southern Local School District	2,569,997	1.22%	31,354
Total Overlapping Debt	12,725,423		9,899,798
Total Applicable to Jefferson County	\$39,746,134		\$36,920,509

(1) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the County by the total assessed valuation of the subdivision. The valuations used were for the 2007 collection year.

*Source: Jefferson County Auditors Office*

**Jefferson County, Ohio**  
*Computation of Legal Debt Margin*  
*Last Ten Years*

	2007	2006	2005	2004
Tax Valuation	<u>\$1,211,141,423</u>	<u>\$1,117,143,895</u>	<u>\$1,139,847,990</u>	<u>\$1,104,721,237</u>
Debt Limit (1)	<u>28,778,536</u>	<u>26,428,597</u>	<u>26,996,200</u>	<u>26,118,031</u>
Total Outstanding Debt:				
General Obligation Bonds	25,658,221	27,049,048	28,427,219	30,232,219
Revenue Bond	0	0	0	61,000
OWDA Loans	3,136,906	3,695,803	4,223,192	4,720,975
OPWC Loans	1,109,448	866,247	706,816	782,697
OEPA Loans	6,617,964	6,856,377	6,766,433	105,882
Notes and SIB Loan	<u>3,549,378</u>	<u>2,547,835</u>	<u>3,496,841</u>	<u>1,467,640</u>
Total	<u>40,071,917</u>	<u>41,015,310</u>	<u>43,620,501</u>	<u>37,370,413</u>
Exemptions:				
General Obligation Bonds	22,258,221	23,229,048	24,207,219	29,312,219
Revenue Bond	0	0	0	61,000
OWDA Loans	3,136,906	3,675,803	4,223,192	4,720,975
OPWC Loans	1,109,448	866,247	706,816	782,697
OEPA Loans	6,617,964	6,856,377	6,766,433	105,882
Notes	890,000	750,000	844,342	750,000
Amount Available in Debt Service Fund	<u>2,800,246</u>	<u>2,271,789</u>	<u>2,021,574</u>	<u>1,811,204</u>
Total	<u>36,812,785</u>	<u>37,649,264</u>	<u>38,769,576</u>	<u>37,543,977</u>
Amount of Debt Subject to Limit	<u>3,259,132</u>	<u>3,366,046</u>	<u>4,850,925</u>	<u>(173,564)</u>
Legal Debt Margin	<u>\$25,519,404</u>	<u>\$23,062,551</u>	<u>\$22,145,275</u>	<u>\$26,118,031</u>
Legal Debt Margin as a Percentage of the Debt Limit	88.68%	87.26%	82.03%	100.00%
Unvoted Debt Limit (2)	\$12,111,414	\$11,171,439	\$11,398,480	\$11,047,212
Less:				
Amount of Debt Subject to Limit	<u>3,259,132</u>	<u>3,366,046</u>	<u>4,850,925</u>	<u>(173,564)</u>
Unvoted Legal Debt Margin	<u>\$8,852,282</u>	<u>\$7,805,393</u>	<u>\$6,547,555</u>	<u>\$11,047,212</u>
Unvoted Legal Debt Margin as a Percentage of the Unvoted Debt Limit	73.09%	69.87%	57.44%	100.00%

- (1) Ohio Bond Law sets a limit calculated as follows:  
 Three percent of the first \$100,000,000 of the tax valuation  
 One and one-half percent of the next \$200,000,000 of the tax valuation  
 Two and one-half percent of the amount of the tax valuation in excess of \$300,000,000

- (2) Ohio Bond Law sets a limit of one percent of the tax valuation

**Source:** *Jefferson County Auditor*

2003	2002	2001	2000	1999	1998
<u>\$1,042,320,082</u>	<u>\$1,014,866,470</u>	<u>\$1,230,680,924</u>	<u>\$1,138,402,406</u>	<u>\$1,128,148,201</u>	<u>\$1,121,386,576</u>
<u>24,558,002</u>	<u>23,871,662</u>	<u>29,267,023</u>	<u>26,960,060</u>	<u>26,703,705</u>	<u>26,534,664</u>
23,907,219	25,527,219	27,087,219	28,582,219	29,842,219	30,902,219
132,000	201,000	264,000	339,000	412,000	483,000
5,190,932	5,634,732	6,053,933	6,450,007	6,824,322	7,178,168
814,878	922,759	990,640	792,849	845,301	775,633
0	0	0	0	0	0
<u>11,301,657</u>	<u>10,864,744</u>	<u>12,021,816</u>	<u>10,863,182</u>	<u>8,975,374</u>	<u>10,229,329</u>
<u>41,346,686</u>	<u>43,150,454</u>	<u>46,417,608</u>	<u>47,027,257</u>	<u>46,899,216</u>	<u>49,568,349</u>
22,702,219	24,047,219	25,347,219	26,592,219	27,607,219	28,432,219
132,000	201,000	264,000	339,000	412,000	483,000
5,190,932	5,634,732	6,053,933	6,450,007	6,824,322	7,187,168
814,878	922,759	990,640	792,849	845,301	775,633
0	0	0	0	0	0
10,262,458	9,516,517	10,340,595	9,885,632	8,163,690	9,301,252
<u>2,017,073</u>	<u>2,311,876</u>	<u>1,935,010</u>	<u>1,306,301</u>	<u>1,430,851</u>	<u>1,197,938</u>
<u>41,119,560</u>	<u>42,634,103</u>	<u>44,931,397</u>	<u>45,366,008</u>	<u>45,283,383</u>	<u>47,377,210</u>
<u>227,126</u>	<u>516,351</u>	<u>1,486,211</u>	<u>1,661,249</u>	<u>1,615,833</u>	<u>2,191,139</u>
<u>\$24,330,876</u>	<u>\$23,355,311</u>	<u>\$27,780,812</u>	<u>\$25,298,811</u>	<u>\$25,087,872</u>	<u>\$24,343,525</u>
99.08%	97.84%	94.92%	93.84%	93.95%	91.74%
<u>\$10,423,201</u>	<u>\$10,148,665</u>	<u>\$12,306,809</u>	<u>\$11,384,024</u>	<u>\$11,281,482</u>	<u>\$11,213,866</u>
<u>227,126</u>	<u>516,351</u>	<u>1,486,211</u>	<u>1,661,249</u>	<u>1,615,833</u>	<u>2,191,139</u>
<u>\$10,196,075</u>	<u>\$9,632,314</u>	<u>\$10,820,598</u>	<u>\$9,722,775</u>	<u>\$9,665,649</u>	<u>\$9,022,727</u>
97.82%	94.91%	87.92%	85.41%	85.68%	80.46%

**Jefferson County, Ohio**  
*Pledged Revenue Coverage - Water Fund*  
*Last Ten Years*

Mortgage Revenue Bonds Water						
Year	Water Service Charges (1)	Less: Operating Expenses (2)	Net Available Revenue	Debt Service (3)		Coverage
				Principal	Interest	
2007 (4)	N/A	N/A	N/A	N/A	N/A	N/A
2006 (4)	N/A	N/A	N/A	N/A	N/A	N/A
2005	\$5,001,874	\$2,866,924	\$2,134,950	\$61,000	\$1,281	34.28
2004	4,773,778	3,101,615	1,672,163	71,000	4,053	22.28
2003	4,198,098	2,752,511	1,445,587	69,000	6,993	19.02
2002	3,820,188	2,708,552	1,111,636	63,000	9,765	15.28
2001	3,037,379	2,600,027	437,352	60,000	12,348	6.05
2000	3,152,461	2,525,840	626,621	58,000	14,826	8.60
1999	3,077,663	2,202,212	875,451	56,000	17,220	11.96
1998	2,915,440	2,348,500	566,940	54,000	19,530	7.71
1997	2,579,262	1,702,331	876,931	51,000	21,720	12.06

(1) Total Revenue (including interest) exclusive of tap fees, capital grants, and permissive taxes

(2) Total operating expenses exclusive of depreciation

(3) Includes principal and interest of revenue bonds only

(4) Bonds were fully repaid during fiscal year 2005.

**Jefferson County, Ohio**  
*Demographic and Economic Statistics*  
*Last Ten Years*

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Year	Population (1)	Personal Income (2)	Per Capita Personal Income (4)	Unemployment Rate (3)
2007	68,730	\$1,892,039,000	\$27,529	6.50%
2006	70,125	\$1,892,039,000	26,981	6.60%
2005	70,599	1,868,786,000	26,470	7.80%
2004	71,420	1,813,560,000	25,393	8.40%
2003	71,888	1,745,187,000	24,276	7.50%
2002	72,402	1,715,199,000	23,690	6.60%
2001	72,855	1,658,671,000	22,767	7.00%
2000	73,894	1,631,759,000	22,082	5.80%
1999	73,662	1,560,540,000	21,185	5.50%
1998	74,558	1,543,095,000	20,697	7.40%

**Sources:** (1) *U.S. Census Bureau*  
(2) *Bureau of Economic Analysis*  
(3) *Ohio Job and Family Services website*  
(4) *Personal Income not available for 2007. Used 2006 income.*

**Jefferson County, Ohio**  
*Principal Employers*  
*Current Year and Nine Years Ago*

Employer	Nature of Business	2007	
		Number of Employees	Percentage of Total Employment
Wheeling-Pittsburgh Steel Corporation	Steel	3,237	10.86%
Trinity	Acute Care Hospital	1,825	6.12%
Mittal Steel	Steel	1,087	3.65%
Wal-Mart Distribution Center	Retail Food Sales Distribution	812	2.72%
Jefferson County	Government	742	2.49%
Titanium Metals Corporation	Titanium Mill Production	519	1.74%
Franciscan University	Education	434	1.46%
Wal-Mart	Retail	430	1.44%
First Energy	Utility	400	1.34%
Steubenville City School District	Education	335	1.12%
Total		<u>9,821</u>	<u>32.96%</u>
Total Employment within the County		<u>29,800</u>	

Employer	Nature of Business	1998	
		Number of Employees	Percentage of Total Employment
Wheeling-Pittsburgh Steel Corporation	Steel	3,602	12.77%
Fort Steuben Mall	Retail Sales	1,750	6.21%
Ohio Valley Hospital	Acute Care Hospital	814	2.89%
Jefferson County	Government	710	2.52%
The Ohio Edison Company	Utility	604	2.14%
Ohio Power Company	Utility	525	1.86%
Krogers	Retail Food Sales	360	1.28%
Titanium Metals Corporation	Titanium Mill Production	350	1.24%
Edison Local School District	Education	330	1.17%
Steubenville City School District	Education	323	1.15%
Total		<u>9,368</u>	<u>33.22%</u>
Total Employment within the County		<u>28,200</u>	

**Jefferson County, Ohio**  
*County Government Employees by Function/Activity*  
*Last Eight Years (1)*

	2007	2006	2005	2004	2003	2002	2001	2000
<b>General Government</b>								
<b>Legislative and Executive</b>								
Commissioners	5	5	5	5	7	8	8	10
Auditor	10	10	10	7	9	12	12	19
Treasurer	5	5	4	4	5	6	6	8
Prosecuting Attorney	15	14	16	19	16	16	15	17
Board of Elections	10	9	9	10	10	10	10	19
Recorder	5	5	5	5	5	6	6	6
Buildings and Grounds	7	7	7	7	7	10	11	14
Data Processing	7	6	6	6	6	7	6	7
Certificate Auto Title	5	5	5	7	7	6	6	8
Real estate assessment	7	6	5	7	3	4	4	4
DRETAC	3	5	3	3	3	3	2	2
<b>Judicial</b>								
Jury Commission	0	0	0	0	0	2	1	3
Common Pleas Court	8	8	9	8	9	8	8	8
Adult Probate Court	56	55	57	61	59	59	54	111
Probate Court	6	6	6	7	5	7	7	8
County Court #1	4	4	3	3	3	4	4	4
County Court #2	4	4	4	4	4	3	4	3
County Court #3	4	4	4	3	3	3	3	3
Juvenile Court	15	16	16	26	25	19	16	30
Municipal Court	5	5	5	5	5	5	5	5
Clerk of Courts	8	8	8	8	10	8	8	8
Court Magistrate	3	3	3	3	3	3	3	4
Law Library	1	1	1	1	1	1	1	1
<b>Public Safety</b>								
Jail Operating Levy	62	64	64	65	80	83	79	108
911 Emergency	18	14	14	12	14	14	15	18
Permissive Sheriff	39	44	48	38	37	45	41	47
Court Corrections	11	10	11	6	10	10	10	14
Coroner	6	6	5	5	5	5	5	4
<b>Public Works</b>								
MVGT	42	45	47	47	52	53	54	69
Beautification	6	9	13	12	14	14	14	23
<b>Health</b>								
Dog and Kennel	4	4	4	5	4	5	5	6
Board of Health	29	25	16	17	11	13	13	13
Mental Health	5	5	5	5	5	5	5	5
MRDD	163	167	156	158	158	177	177	216
<b>Human Services</b>								
Family and Child	1	1	1	1	0	0	0	0
Public Assistance	107	109	107	79	86	94	93	101
Children's Services	6	7	9	47	66	73	73	90
Child Support Enforcement Agency	14	15	14	14	16	15	20	23
Veteran Services	9	9	9	4	9	9	8	8
<b>Conservation and Recreation</b>								
Soil and Water	5	5	10	10	13	13	13	16
<b>Community and Economic Development</b>								
Airport	5	5	3	5	5	4	4	7
Sewer District	3	3	4	5	5	5	10	15
Water District	14	14	14	14	15	18	12	30
<b>Total</b>	<b>742</b>	<b>752</b>	<b>745</b>	<b>758</b>	<b>810</b>	<b>865</b>	<b>851</b>	<b>1,115</b>

(1) Information prior to 2000 not available.

*Source: Jefferson County Auditor*

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**Jefferson County, Ohio**  
*Capital Asset Statistics by Function/Activity*  
*Last Two Years (1)*

	2007	2006
General Government		
Legislative and Executive		
Commissioners		
Number of vehicles	5	5
Auditor		
Number of vehicles	1	1
Prosecuting Attorney		
Number of vehicles	2	2
Judicial		
Adult Probation		
Number of vehicles	1	1
Juvenile Court		
Number of vehicles	3	3
Total number of courtrooms	7	7
Public Safety		
Sheriff		
Number of Adult Cells - single	80	80
Number of Juvenile Cells - double	20	20
Cruisers	12	10
Number of vehicles	1	1
Juvenile Court - Detention		
Number of vehicles	1	1
911 Emergency		
Number of vehicles	2	2
Public Works		
Engineer		
Number of vehicles	24	22
Pieces of heavy equipment	37	35
Number of bridges and culverts	310	310
Lane miles of roads	526	526
Lineal feet of guardrail	425,347	425,347
Health		
MRDD		
Number of vehicles	1	1
Number of buses	20	20
Mental Health		
Number of vehicles	1	1
Human Services		
Job and Family Services		
Number of vehicles	8	8
Children Services		
Number of vehicles	2	2
Number of rooms - childrens home	9	9
Conservation and Recreation		
Parks		
Number of vehicles	2	2
Community and Economic Development		
Airpark		
Length of runway in feet	4,400	4,400
Number of hangers	5	5
Number of rental spaces	33	33
Industrial Park		
Undeveloped acreage	48	75
Sewer District		
Number of tanks, lifts, and booster stations	23	23
Water District		
Number of vehicles	7	7
Number of tanks, lifts, and booster stations	48	48

*(1) Information prior to 2006 not available*

**Source:** *Jefferson County Auditor's Office*

**Jefferson County, Ohio**  
*Operating Indicators by Function/Activity*  
*Last Ten Years*

	2007	2006	2005	2004
<b>General Government</b>				
<b>Legislative and Executive</b>				
<b>Auditor</b>				
Number of non-exempt conveyances	1,364	1,343	1,382	1,459
Number of exempt conveyances	1,440	1,382	1,468	1,644
<b>Homestead and Rollback:</b>				
Number of Exemptions Granted	6,843	2,770	2,883	2,923
Total reduction in taxes	\$1,989,566	\$667,617	\$678,277	\$676,858
Number of Individual Dog Tags Sold	4,768	4,864	4,765	5,467
Total Number of Dog Tags Sold	5,307	5,321	5,258	5,888
<b>Board of Elections</b>				
Number of registered voters	47,105	48,639	47,894	49,651
Number of Ballots Cast	19,193	26,666	22,742	37,176
<b>Judicial</b>				
<b>Common Pleas Court</b>				
Number of New Cases Filed	1,182	951	741	872
<b>Probate Court</b>				
Number of New Cases Filed	679	653	694	778
<b>Juvenile Court</b>				
Number of New Cases Filed	3,272	3,136	2,979	3,036
<b>County Court</b>				
Number of New Cases Filed	3,389	2,956	3,126	3,758
<b>County Court #2</b>				
Number of New Cases Filed	2,890	2,235	1,929	2,108
<b>County Court #3</b>				
Number of New Cases Filed	2,251	2,010	1,764	2,083
<b>Clerk of Courts</b>				
Titles	38,888	38,365	39,320	41,957
Duplicates	1,876	1,851	1,869	1,912
Replacements	2,557	2,397	2,369	2,752
Salvage	214	237	290	337
<b>Public Safety</b>				
<b>Sheriff</b>				
Calls Received	100,500	100,000	65,000	66,000
Investigated Complaints	2,341	2,642	2,965	3,285
Arrests	504	500	541	531
Warrants Served	524	599	547	499
Mileage Traveled	423,245	423,245	414,612	370,632
Sheriff Sales	166	182	128	141
<b>Jail Operation</b>				
Prisoners booked	2,802	2,845	2,877	3,220
Prisoners released	2,824	2,836	2,866	3,239
Meals Served	254,119	241,661	227,634	273,491

2003	2002	2001	2000	1999	1998
1,282	1,336	1,320	N/A	N/A	N/A
1,645	1,686	1,682	N/A	N/A	N/A
3,011	3,073	3,110	3,124	3,198	3,172
\$675,580	\$676,368	\$668,992	\$680,641	\$676,524	\$659,351
5,658	6,114	6,027	6,093	6,060	6,430
6,140	6,603	6,500	6,578	6,552	6,933
46,073	52,971	52,777	55,291	53,533	54,577
20,667	24,176	20,644	35,449	22,773	28,025
869	795	739	644	731	N/A
733	786	773	713	804	N/A
3,016	2,998	2,631	2,064	1,647	N/A
5,179	4,823	4,556	4,204	4,538	N/A
2,902	3,149	2,767	2,536	2,465	N/A
3,206	2,666	2,252	2,190	1,821	N/A
39,569	37,992	35,360	34,310	25,215	19,130
1,973	1,902	1,877	1,844	992	620
2,653	2,509	2,739	2,925	650	429
350	503	617	668	429	173
66,000	N/A	N/A	N/A	N/A	N/A
3,461	N/A	N/A	N/A	N/A	N/A
579	N/A	N/A	N/A	N/A	N/A
546	N/A	N/A	N/A	N/A	N/A
357,463	N/A	N/A	N/A	N/A	N/A
109	N/A	N/A	N/A	N/A	N/A
3,663	3,464	2,827	2,588	2,495	2,255
3,630	3,438	2,117	1,468	1,284	909
260,512	N/A	N/A	N/A	N/A	N/A

(Continued)

**Jefferson County, Ohio**  
*Operating Indicators by Function/Activity (Continued)*  
*Last Ten Years*

	2007	2006	2005	2004
<b>Juvenile Detention</b>				
Number of Admissions	619	622	616	760
Average Daily Population	26.36	24.39	26.04	29.33
Revenue (Juveniles outside County)	\$461,167	\$367,232	\$370,430	\$474,263
<b>911 service</b>				
Logged calls per year	39,564	38,957	39,847	41,953
<b>Public Works</b>				
<b>Engineer</b>				
Miles of roads resurfaced (hot/cold mix)	8.80	13.91	6.08	9.63
Miles of roads resurfaced (chip/sealed)	10.53	7.10	29.44	34.71
Number of culverts built/replaced/improved	1,555	2,605	3,054	5,566
Number of Bridges repaired /replaced	5	3	3	4
Number of slips repaired	6	6	34	17
<b>Health</b>				
<b>MRDD</b>				
Number of Adults Served	210	208	213	211
Number of Children Served	80	80	80	80
<b>Prevention and Recovery Board</b>				
Total Number Served	3,648	3,632	3,654	3,546
<b>Health Department</b>				
Number of Births	1	1	6	2
Number of Deaths	225	199	213	178
Number of Participants in WIC Program	20,781	21,940	20,706	18,531
Number of Immunizations	2,587	5,306	5,219	5,149
<b>Human Services</b>				
<b>Jobs and Family Services</b>				
Child Support Collections	\$11,748,473	\$11,561,654	\$11,470,350	\$11,216,314
Average Client Count - Food Stamps	8,870	9,051	8,885	8,682
Average Ohio Works First Recipients	1,792	1,962	2,033	2,154
Average Disability Recipients	180	176	156	166
Average Medicaid Recipients	14,541	14,893	14,757	14,520
Nursing Home Vendor Cost	\$15,253,817	\$18,835,105	\$19,060,034	\$20,384,246

N/A = information not available.

*Source: Jefferson County Auditors*

2003	2002	2001	2000	1999	1998
897	914	927	977	1,012	817
33.50	33.96	34.40	32.87	31.70	29.64
\$629,035	\$710,777	\$681,200	\$692,280	\$670,200	\$425,920
42,213	41,450	39,742	39,204	38,652	37,747
5.02	14.30	4.00	19.00	13.10	20.90
46.57	15.40	70.60	56.00	35.90	74.10
1,457	4,502	4,556	4,595	5,330	4,232
6	12	9	8	4	1
9	4	1	1	0	13
223	234	229	224	N/A	N/A
80	80	80	80	N/A	N/A
3,239	3,030	2,862	2,876	2,859	2,842
6	1	7	7	9	5
234	183	179	189	161	172
19,990	21,632	22,132	23,616	23,616	23,948
2,898	4,114	4,825	4,024	4,445	4,668
\$10,902,487	\$10,719,088	\$10,613,891	\$9,785,579	\$9,703,187	\$8,950,609
8,175	7,290	6,945	6,573	7,103	7,785
2,024	1,860	2,063	2,370	2,424	3,224
182	168	146	127	155	157
13,608	12,881	N/A	N/A	N/A	N/A
\$20,301,890	\$17,471,005	\$13,621,061	\$13,066,649	\$13,137,133	\$14,363,321





**Mary Taylor, CPA**  
Auditor of State

**FINANCIAL CONDITION**

**JEFFERSON COUNTY**

**CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
SEPTEMBER 23, 2008**