#### COLUMBUS GROVE LOCAL SCHOOL DISTRICT

**PUTNAM COUNTY, OHIO** 

BASIC FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2009



## Mary Taylor, CPA Auditor of State

Board of Education Columbus Grove Local School District 201 West Cross Street Columbus Grove, Ohio 45830

We have reviewed the *Independent Auditor's Report* of the Columbus Grove Local School District, Putnam County, prepared by Julian & Grube, Inc., for the audit period July 1, 2008 through June 30, 2009. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Columbus Grove Local School District is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Saylor

November 30, 2009



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### Julian & Grube, Inc.

Serving Ohio Local Governments

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#### Independent Auditor's Report

Board of Education Columbus Grove Local School District 201 West Cross Street Columbus Grove, OH 45830

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Columbus Grove Local School District, Putnam County, as of and for the fiscal year ended June 30, 2009, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Columbus Grove Local School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

Ohio Administrative Code §117-2-03(B) requires the Columbus Grove Local School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 2, the accompanying financial statements and notes follow the cash basis of accounting. This is a comprehensive accounting basis other than generally accepted accounting principles. The accompanying financial statements and notes omit assets, liabilities, fund equities, and disclosures that, while material, we cannot determine at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Columbus Grove Local School District as of June 30, 2009, and the respective changes in cash financial position and the respective budgetary comparison for the General fund, thereof for the fiscal year ended in conformity with the basis of accounting described in Note 2.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 12, 2009, on our consideration of the Columbus Grove Local School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Board of Education Columbus Grove Local School District Page 2

The management's discussion and analysis is not a required part of the basic financial statements, but is supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Julian & Grube, Inc. October 12, 2009

Julian & Sube the.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

This discussion and analysis of the Columbus Grove Local School District's ("the District") financial performance provides an overall review of the District's financial activities for the year ended June 30, 2009, within the limitations of the District's cash basis of accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

Key highlights for 2009 are as follows:

Net assets of governmental activities decreased \$280,124, or 5.90 percent, from the prior year.

The District's general governmental receipts were \$7,432,300, the majority these receipts were primarily property taxes and unrestricted state entitlements. Program specific revenues in the form of charges for services and operating grants and contributions accounted for \$995,527.

The District had \$8,707,951 in expense related to governmental activities: only \$995,527 of these expenses were offset by program specific charges for services, grants and contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$7,432,300 were adequate to provide for these programs.

The District's major governmental funds were the general and bond retirement funds. The general fund had \$7,421,802 in revenues and \$7,703,423 in expenditures. The bond retirement fund had \$110,936 in revenues and \$142,293 in expenditures. During fiscal year 2009, the general fund balance decreased \$281,621 from \$4,106,326 to \$3,824,705. The bond retirement fund balance decreased \$31,357 from \$264,854 to \$233,497.

#### **Using this Annual Report**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the District's cash basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the District as a whole.

Fund financial statements provide a greater level of detail. For governmental and business type funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds, with all other non-major funds presented in total in a single column. For the District, the General Fund and Bond Retirement Fund are the most significant funds.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

#### **Basis of Accounting**

Basis of accounting is a reference to when financial events are recorded, such as the timing for recognizing revenues, expenses, and the related assets and liabilities. The District has elected to present its financial statements on the cash basis of accounting. Under the District's cash basis of accounting, receipts and disbursements and the related assets and liabilities are recorded when they result in cash transactions. This basis of accounting is a basis of accounting other than generally accepted accounting principles.

As a result of using the other comprehensive basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### Reporting the District as a Whole

The statement of net assets and the statement of activities reflect how the District did financially during fiscal year 2008, within the limitations of the cash basis of accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the District at fiscal year end. The statement of activities compares cash disbursements with program receipts for each function or program of the District's governmental activities. A function is a group of related activities designed to accomplish a major service or regulatory program for which the District is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the District's general receipts.

These statements report the District's cash position and the changes in cash position. Factors which contribute to these changes may include, but not limited to, the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, and required educational programs.

In the statement of net assets and the statement of activities, the Governmental Activities include the District's programs and services including instruction, support services, non-instructional services, extracurricular activities, and capital outlay disbursements.

#### Reporting the District's Most Significant Funds

Fund financial statements provide detailed information about the District's major funds - not the District as a whole. The District establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose.

The funds of the District are split into two categories: governmental and fiduciary. While the District uses many funds to account for its financial transactions, the fund financial statements focus on the District's most significant funds. The District's major governmental funds are the General Fund and the Bond Retirement Fund.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

Governmental Funds – Most of the District activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the District's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the District's programs. The District's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The District's major governmental funds are the General Fund and the Bond Retirement Fund. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the District's programs.

#### The District as a Whole

Table 1 provides a summary of the District's net assets for fiscal year 2009 compared to fiscal year 2008 on another comprehensive basis of accounting.

### Table 1 Net Assets

	Governmental Activities 2009	Governmental Activities 2008
Assets:		
Cash and Cash Equivalents	\$4,433,856	\$4,713,980
Net Assets:		
Restricted	\$795,444	\$930,207
	. ,	
Unrestricted	3,638,412	3,783,773
Total Net Assets	\$4,433,856	\$4,713,980

Over time, net assets can serve as a useful indicator of a government's financial position. At year end, net assets were \$4,433,856 for governmental activities.

A portion of the District's net assets, \$795,444, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$3,638,412 may be used to meet the District's ongoing obligations to the students and creditors.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

Table 2 reflects the changes in net assets from the prior year:

#### Table 2

	Governmental Activities	Governmental Activities
	2009	2008
Receipts:	2007	2000
Program Receipts:		
Charges for Services and Sales	\$699,316	\$671,379
Operating Grants and Contributions	285,904	412,247
Capital Grants and Contributions	10,307	19,841
Total Program Receipts	995,527	1,103,467
General Receipts:	<u> </u>	· · · ·
Property Taxes Levied for General Purposes	1,774,265	1,441,443
Property Taxes Levied for Debt Service	94,228	108,759
Property Taxes Levied for Capital Projects	60,932	43,655
School District Income Taxes	734,638	720,310
Grants and Entitlements Not Restricted		
to Specific Programs	4,607,646	4,675,257
Interest	64,412	192,235
Miscellaneous	96,180	79,966
Total General Receipts	7,432,300	7,261,625
Total Receipts	8,427,827	8,365,092
Disbursements:		
Instruction:		
Regular	3,952,434	3,948,908
Special	728,263	754,696
Vocational	117,208	109,825
Support Services:	255 102	257.274
Pupil	277,183	265,354
Instructional Staff	124,393	126,425
Board of Education	21,874	35,616
Administration	506,545	494,506
Fiscal	223,804	255,515
Operation and Maintenance of Plant	523,380	561,326
Pupil Transportation	428,512	413,397
Central	75,352	66,017
Operation of non-instructional services	119,809	100,912
Food Services	283,504	291,482
Extracurricular Activities	461,384	388,613

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

	Governmental Activities 2009	Governmental Activities 2008
Capital Outlay	\$724,806	\$80,944
Debt Service	139,500	147,300
Total Disbursements	8,707,951	8,040,836
Increase (Decrease) in Net Assets	(280,124)	324,256
Net Assets, July 1	4,713,980	4,389,724
Net Assets, June 30	\$4,433,856	\$4,713,980

Net assets of the District's governmental activities decreased \$280,124. Total governmental expenses of \$8,707,951 were offset by program revenues of \$995,522 and general revenues of \$7,432,300. Program revenues supported 11.43 percent of the total governmental expenses.

The primary sources of revenue for the governmental activities are derived from property taxes, income taxes and grant and entitlements. These revenue sources represent 86.28 percent of total governmental revenue. Real estate property is reappraised every six years.

#### **Governmental Activities**

The Statement of Activities shows the cost of program services and the charges for services, grants and contributions off-setting those services. The following table shows the total cost of these services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

Table 3

	<b>Governmental Activities</b>				
	Total Cost of	Net Cost of	Total Cost of	Net Cost of	
	Services	Services	Services	Services	
	2009	2009	2008	2008	
Current:					
Instruction:					
Regular	\$3,952,434	\$3,700,196	\$3,948,908	\$3,641,337	
Special	728,263	618,399	754,696	576,595	
Vocational	117,208	117,208	109,825	109,825	
Other					
Support Services:					
Pupil	277,183	277,183	265,354	265,354	
Instructional Staff	124,393	124,393	126,425	126,425	
Board of Education	21,874	21,874	35,616	35,616	
Administration	506,545	506,545	494,506	494,506	
Fiscal	223,804	223,804	255,515	255,515	
Operation and Maintenance of Plant	523,380	523,380	561,326	561,326	
Pupil Transportation	428,512	418,205	413,397	393,556	
Central	75,352	75,352	66,017	66,017	
Operation of non-instructional					
services	119,809	26,712	291,482	(12,136)	
Operation of Food Services	283,504	(21,856)	100,912	(3,309)	
Extracurricular Activities	461,384	236,723	388,613	198,498	
Capital Outlay	724,806	724,806	80,947	80,944	
Debt Service	139,500	139,500	147,300	147,300	
Total Disbursements	\$8,707,951	\$7,712,414	\$8,040,839	\$6,937,369	

The dependence upon tax receipts and unrestricted state entitlements is apparent as 92.45 percent of instructional activities are supported through these general receipts. For all governmental activities, general revenue support is 88.57 percent. The District's taxpayers, as a whole, are by far the primary support for District students.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

#### **The Government's Funds**

The District's funds are accounted for using the cash basis of accounting. Total combined fund balance of \$4,433,856, which is lower than last year's total of \$4,713,980. The schedule below indicates fund balance and the total change in fund balance as of June 30, 2008 and 2009.

Table 4

	Fund Balance	Fund Balance	Increase
	June 30, 2008	June 30, 2009	(Decrease)
General	\$4,106,326	\$3,824,705	\$(281,621)
Bond Retirement	264,854	233,497	(31,357)
Other Governmental	342,800	375,654	32,854
Total Fund Balance	\$4,713,980	\$4,433,856	\$(280,124)

#### **General Fund**

The District's general fund's balance decreased by \$280,124.

The table that follows assists in illustrating the financial activities of the general fund.

Table 5

	2009	2008
	Amount Amount	
Revenues		
Taxes	\$2,508,903	\$2,161,753
Tuition	250,863	277,761
Earnings on Investments	61,125	187,709
Intergovernmental	4,553,338	4,719,419
Other Revenues	47,573	44,641
Total Revenue	\$7,421,802	\$7,391,283
Expenditures		
Instruction	\$4,686,648	\$4,679,073
Support Services	2,147,739	2,159,810
Non-instructional	2,610	29
Extracurricular activities	215,549	186,963
Facilities acquisition and construction	650,877	61,867
Total Expenditures	\$7,703,423	\$7,087,742

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2009 UNAUDITED (Continued)

#### **General Fund Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During fiscal year 2009, the District amended its General Fund budget as needed to reflect changing circumstances. Final budgeted receipts, in the amount of \$7,582,008, were higher than the original budgeted revenue estimate of \$7,500,000. Actual revenues and other financing sources for fiscal year 2009 was \$7,446,052. This represents a \$135,956 decrease from final budgeted revenues.

General Fund original budgeted appropriations (appropriated expenditures plus other financing uses) of \$7,441,950 were increased to \$8,385,552 in the final budget. The actual budget basis expenditures and other financing uses for fiscal year 2009 totaled \$7,881,471 which was \$504,081 less than the final budget appropriations.

#### **Capital Assets and Debt Administration**

#### Capital Assets

The District's capital assets are not reflected in the cash basis of accounting statements, however the District does track capital assets through the State provided software program.

#### <u>Debt</u>

At June 30, 2009, the District's outstanding debt included general obligation bonds, in the amount of \$240,000 of this total \$120,000 is due within one year and \$120,000 is due in more than one year. The following table summarizes the bonds outstanding.

Table 6

	Balance	Balance	
<b>General Obligation Bonds</b>	June 30, 2009	June 30, 2008	(Decrease)
1987 Issue	\$240.000	\$360,000	(\$120,000)

#### **Current Issues**

The challenge for all districts is to provide quality educational services to the public while staying within the restrictions imposed by limited funding, and in some cases shrinking funding. The District relies heavily on unrestricted state entitlements and local taxes. The District's five year forecast predicts no deficits in the near future.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Government's finances and to reflect the District's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Mark Ellerbrock, Treasurer, Columbus Grove Local School District, 201 West Cross Street, Columbus Grove, Ohio 45830.

#### Statement of Net Assets - Cash Basis June 30, 2009

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$4,433,856
Net Assets	
Restricted for:	
Capital Projects	\$82,944
Debt Service	233,497
Set Asides	186,293
Other Purposes	292,710
Unrestricted	3,638,412
Total Net Assets	\$4,433,856

Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2009

			Net (Disbursements) Receipts and		
			rogram Cash Receip		Changes in Net Assets
		Charges	Operating	Capital	
	Cash	for Services	Grants and	Grants and	Governmental
	Disbursements	and Sales	Contributions	Contributions	Activities
<b>Governmental Activities</b>					
Current:					
Instruction:					
Regular	\$3,952,434	\$250,863	\$1,375		(\$3,700,196)
Special	728,263		109,864		(618,399)
Vocational	117,208				(117,208)
Support Services:					
Pupil	277,183				(277,183)
Instructional Staff	124,393				(124,393)
Board of Education	21,874				(21,874)
Administration	506,545				(506,545)
Fiscal	223,804				(223,804)
Operation and Maintenance of Plant	523,380				(523,380)
Pupil Transportation	428,512			\$10,307	(418,205)
Central	75,352				(75,352)
Operation of Non-Instructional Services	119,809		93,097		(26,712)
Extracurricular Activities	461,384	224,661			(236,723)
Capital Outlay	724,806				(724,806)
Food Service	283,504	223,792	81,568		21,856
Debt Service	139,500				(139,500)
Total Governmental Activities	\$8,707,951	\$699,316	\$285,904	\$10,307	(7,712,424)
		<u> </u>			
	General Receipts				
	Property Taxes Lev				4.554.045
	General Purpose	S			1,774,265
	Debt Service				94,228
	Capital Outlay				60,932
	Income Taxes				734,638
		nents not Restricted	to Specific Progran	ns	4,607,646
	Interest				64,411
	Miscellaneous				96,180
	Total General Rece	eipts			7,432,300
	Change in Net Asse	ets			(280,124)
	Net Assets Beginnin	ng of Year			4,713,980
	Net Assets End of Y	'ear			\$4,433,856

#### Statement of Assets and Fund Balances - Cash Basis Governmental Funds For the Fiscal Year Ended June 30, 2009

			Other	Total
		Bond	Governmental	Government
	General	Retirement	Funds	Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$3,638,412	\$233,497	\$375,654	\$4,247,563
Restricted Assets				
Equity in Pooled Cash and Cash Equivalents	186,293			186,293
Total Assets	\$3,824,705	\$233,497	\$375,654	\$4,433,856
Fund Balances				
Reserved for:				
Encumbrances	\$153,798		\$34,143	\$187,941
Bus Purchases	29,658			29,658
Textbooks	61,743			61,743
Capital Outlay	94,892			94,892
Unreserved:				
Undesignated, Reported in				
General Fund	3,484,614			3,484,614
Special Revenue Funds			260,492	260,492
Debt Service Fund		\$233,497		233,497
Capital Projects Funds			81,019	81,019
Total Fund Balances	\$3,824,705	\$233,497	\$375,654	\$4,433,856

Statement of Cash Receipts, Disbursements and Changes in Fund Balances - Cash Basis - Governmental Funds For the Fiscal Year Ended June 30, 2009

Descripts	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
Receipts	\$1,774,265	\$94,228	\$60,932	\$1,929,425
Property Taxes Income Taxes	734,638	\$94,220	\$00,932	734,638
	4,553,338	16,708	333,811	4,903,857
Intergovernmental Interest	61,125	10,700	3,286	64,411
Tuition and Fees	250,863		3,200	250,863
Extracurricular Activities	230,003		224,661	224,661
Food Service			223,792	223,792
Contributions and Donations	21,297		223,772	21,297
Rentals	5,677			5,677
Miscellaneous	20,599		48,607	69,206
Total Receipts	7,421,802	110,936	895,089	8,427,827
*	7,121,002	110,550	0,5,00	0,127,027
Disbursements				
Current: Instruction:				
Regular	3,921,279		31,155	3,952,434
Special Special	648,161		80,102	728,263
Vocational	117,208		80,102	117,208
Support Services:	117,206			117,200
Pupil	260,227		16,956	277,183
Instructional Staff	123,767		626	124,393
Board of Education	21,874		020	21,874
Administration	503,856		2,689	506,545
Fiscal	221,011	2,793	2,009	223,804
Operation and Maintenance of Plant	523,380	2,773		523,380
Pupil Transportation	428,512			428,512
Central	65,112		10,240	75,352
Food Service	,		283,504	283,504
Operation of Non-Instructional Services	2,610		117,199	119,809
Extracurricular Activities	215,549		245,835	461,384
Capital Outlay	650,877		73,929	724,806
Debt Service:				
Principal Retirement		120,000		120,000
Interest and Fiscal Charges		19,500		19,500
Total Disbursements	7,703,423	142,293	862,235	8,707,951
Net Change in Fund Balances	(281,621)	(31,357)	32,854	(280,124)
Fund Balances Beginning of Year	4,106,326	264,854	342,800	4,713,980
Fund Balances End of Year	\$3,824,705	\$233,497	\$375,654	\$4,433,856

Statement of Receipts, Disbursements and Changes in Fund Balance Budget and Actual Comparison -Budget Basis General Fund For the Fiscal Year Ended June 30, 2009

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Receipts Property Taxes	\$1,650,558	\$1,662,013	\$1,774,265	\$112,252	
Income Taxes Intergovernmental	675,935 4,569,619	675,935 4,640,172	734,638 4,553,338	58,703 (86,834)	
Interest	155,985	155,985	61,125	(94,860)	
Tuition and Fees	415,664	415,664	250,863	(164,801)	
Contributions and Donations	15,599	15,599	21,297	5,698	
Rentals	1,040	1,040	5,677	4,637	
Miscellaneous	15,600	15,600	20,599	4,999	
Total receipts	7,500,000	7,582,008	7,421,802	(160,206)	
Disbursements					
Current:					
Instruction:	2 927 022	4 214 001	2 040 242	265 550	
Regular Special	3,837,922 630,701	4,214,901 692,651	3,949,342 649,011	265,559 43,640	
Vocational	113,928	125,119	117,236	7,883	
Other	24,078	26,443	24,777	1,666	
Support Services:	,	,	,	-,	
Pupil	253,776	278,703	261,143	17,560	
Instructional Staff	124,810	137,069	128,433	8,636	
Board of Education	38,584	42,374	39,704	2,670	
Administration	492,036	540,367	506,321	34,046	
Fiscal	21,516	236,246	221,361	14,885	
Operation and Maintenance of Plant Pupil Transportation	534,865 428,084	587,402 470,133	550,393 440,512	37,009 29,621	
Central	63,275	69,490	65,112	4,378	
Extracurricular Activities	211,147	231,887	217,277	14,610	
Capital Outlay	666,274	731,719	685,617	46,102	
Total Disbursements	7,440,996	8,384,504	7,856,239	528,265	
Excess of Receipts Over/(Under) Disbursements	(352,008)	(480,000)	(434,437)	45,563	
Other Financing Sources (Uses)					
Advances In	0	0	24,250	24,250	
Advances Out	0	0	(24,250)	(24,250)	
Other Financing Uses	(954)	(1,048)	(982)	66	
Total Other Financing Sources (Uses)	(954)	(1,048)	(982)	66	
Net Change in Fund Balance	(352,962)	(481,048)	(435,419)	45,629	
Fund Balance Beginning of Year	4,052,784	4,052,784	4,052,784	0	
Prior Year Encumbrances Appropriated	53,542	53,542	53,542	0	
Fund Balance End of Year	\$3,753,364	\$3,625,278	\$3,670,907	\$45,629	

#### Statement of Fiduciary Net Assets - Cash Basis Fiduciary Fund For the Fiscal Year Ended June 30, 2009

	Agency
Assets Equity in Pooled Cash and Cash Equivalents	\$39,519
Net Assets Held for Student Activities	\$39,519

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 1 - DESCRIPTON OF THE SCHOOL DISTRICT AND REPORTING ENTITY

The Columbus Grove Local School District (The District) is a body politic and corporate established to exercise the rights and privileges the constitution and laws of the State of Ohio convey to it.

A locally-elected five-member Board governs the District, which provides educational services mandated by the State and federal agencies. This Board of Education controls the District's one instructional/support facility staffed by 35 classified employees, 67 certificated full-time personnel, and 4 administrators who provide services to 927 students and other community members.

#### Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations included ensuring that the basic financial statements are not misleading. The primary government of the District consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, community services, and student-related activities.

Component units are legally separate organizations for which the District can "impose its will," such as by appointing a voting majority of the component unit's governing body. Component units may also include organizations fiscally dependent on the District in that the District approves their budget, the issuance of their debt or the levying of their taxes. The District has no component units.

The District has no joint ventures.

The District participates in 4 jointly governed organizations and 3 public entity risk pools. The financial statements exclude these entities which perform activities within the District's boundaries for the benefit of its residents because the District is not financially accountable for these entities nor are these entities fiscally dependent on the District. Notes 7 and 13 to the financial statements provide additional information for these entities. These organizations are:

Jointly Governed Organizations:

Northwest Ohio Area Computer Services Cooperative Apollo Career Center West Central Regional Professional Development Center Northwest Ohio Special Education Regional Resource Center

Public Entity Risk Pool:

Putnam County School Insurance Pool OSBA Workers Compensation Group Rating Program Schools of Ohio Risk Sharing Authority

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Although Ohio Administrative Code Section 117-2-03 (B) requires the District's financial report to follow generally accepted accounting principles, the District chooses to prepare its financial statements and notes in accordance with the cash-basis of accounting.

The cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). The District recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved). Differences between disbursements reported in the fund and entity wide statements versus budgetary expenditures result from encumbrances outstanding at the beginning and end of the fiscal year.

#### A. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain functions or activities. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The District classifies each fund as either governmental or fiduciary.

*Governmental:* The District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants) and other nonexchange transactions as governmental funds. The following are the District's major governmental funds:

**General Fund** The general fund accounts for all financial resources except for restricted resources requiring a separate accounting. The general fund balance is available for any purpose provided it is disbursed or transferred according to Ohio law.

**Debt Service Fund** The debt service fund accounts for resources received from property taxes to pay school improvement general obligation bond principal, interest and related costs.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

*Fiduciary:* The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are not available to support the District's own programs. Agency funds are custodial in nature. The District's agency fund accounts for various student-managed activities.

#### B. Basis of Presentation

The District's basic financial statements consist of a government-wide statement of activities and fund financial statements providing more detailed financial information.

Government-wide Financial Statement of Activities: This statement displays information about the District as a whole, except for fiduciary funds.

The government-wide statement of activities compares disbursements with program receipts for each function or program of the District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on the cash basis or draws from the District's general receipts.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

**Fund Financial Statements:** Fund financial statements report more detailed information about the District. The focus of governmental fund financial statements is on major funds. Fund statements present each major fund in a separate column and aggregate nonmajor funds in a single column. Fiduciary funds are reported by type.

#### C. Cash, Cash Equivalents and Investments

To improve cash management, cash received by the District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments of the District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2009, the District invested in STAR Ohio and certificates of deposit. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2009.

Following Ohio statutes, the Board of Education specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2009 amounted to \$61,125, which includes \$6,260 assigned from other District funds.

#### D. Restricted Assets

The financial statements classify cash, cash equivalents and investments as restricted when external limitations change the nature or normal understanding of their use. Creditors, contributors, grantors, laws of other governments or enabling legislation are the sources of the restrictions. Restricted cash and cash equivalents in the General Fund include amounts State statute requires to be set aside for textbooks and instructional materials, capital improvements and bus purchases.

#### E. Inventory and Prepaid Items

The District reports disbursements for inventory and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### F. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

#### G. Compensated Absences

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the District's cash basis of accounting.

#### H. Long-term Obligations

The District's cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid.

#### I. Fund Balance Reserves

The District reserves those portions of fund equity legally segregated for a specific future use or which are not available for appropriation or disbursement. The District has fund balance reserves for encumbrances, school bus purchases, instructional materials and textbooks, and capital purchases.

#### J. Net Assets

The statements report restricted net assets when enabling legislation or creditors, grantors or laws or regulations of other governments have imposed limitations on their use.

The District first applies restricted resources when incurring a disbursement for which it may use either restricted or unrestricted resources.

#### K. Interfund Activity

The statements report exchange transactions between funds as receipts in the seller funds and as disbursements in the purchasing funds. Nonexchange flows of cash from one fund to another are reported as interfund transfers. Governmental funds report interfund transfers as other financing sources/uses. The statements do not report repayments from funds responsible for particular disbursements to the funds initially paying the costs.

The statements report interfund loans as advances when made or repaid. There were no unpaid advances as of June 30, 2009.

#### L. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events within the Board of Education's control that are either unusual in nature or infrequent in occurrence. Neither type of transactions occurred during fiscal 2009.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (CONTINUED)

#### M. Budgetary Data

Ohio law requires the Board of Education to budget and appropriate all funds, other than agency funds. The major documents prepared are the appropriation resolution and the certificate of estimated resources, which use the budgetary basis of accounting. The budgetary basis reports expenditures when a commitment is made (i.e., when an encumbrance is approved). The certificate of estimated resources establishes a limit on the amounts the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control the Board selects. The Board of Education uses the fund as its legal level of control. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present the general fund budgetary statement comparison at the fund and function level.

The certificate of estimated resources may be amended during the year if the District Treasurer projects increases or decreases in receipts. The amounts reported as the original budget in the budgetary statements reflect the amounts in the certificate when the Board adopted the original appropriations. The amounts reported as the final budget in the budgetary statements reflect the amounts in the amended certificate in effect at the time the final appropriations were passed.

The Board may amend appropriations throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget reflect the first appropriation for a fund covering the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budget represent the final appropriation the Board passed during the year.

#### NOTE 3 - BUDGETARY BASIS OF ACCOUNTING AND COMPLIANCE

#### **Budgetary**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$153,798 in the general fund.

#### **Compliance**

Ohio Administrative Code, Section 117-2-03 (B), requires the District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net assets/fund balances, and disclosures that, while material, cannot be determined at this time. The District can be fined and various other administrative remedies may be taken against the District.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

Monies held by the District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (CONTINUED)

*Undeposited Cash:* At year end, the District had \$500 in undeposited cash on hand, included as part of equity in pooled cash and cash equivalents.

**Deposits with Financial Institutions:** At June 30, 2009, the carrying amount of all District deposits was \$2,182,484. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2009, \$1,740,320 of the District's bank balance of \$2,240,320 was exposed to custodial risk as discussed below, while \$500,000 was covered by the Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

Investments: At June 30, 2009, the District had investments with STAR Ohio with a carrying value of \$2,290,391.

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

**Concentration of Credit Risk:** The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2009:

<u>Investment type</u>	Fair Value	% to Tota	
STAR Ohio	\$ 2,290,391	100.00	
Total	\$ 2,290,391	100.00	

STAR Ohio carries a rating of AAAm by Standard and Poor's. The District has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

#### **NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 5 - PROPERTY TAXES - (Continued)**

Property taxes include amounts levied against all real property, public utility property and tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2009 represent the collection of calendar year 2008 taxes. Real property taxes received in calendar year 2009 were levied after April 1, 2008, on the assessed values as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2009 represent the collection of calendar year 2008 taxes. Public utility real and tangible personal property taxes received in calendar year 2009 became a lien on December 31, 2007, were levied after April 1, 2008, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in calendar year 2009 (other than public utility property) represent the collection of calendar year 2009 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2009 were levied after October 1, 2008, on the value as of December 31, 2008. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

The District receives property taxes from Putnam County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2009, are available to finance fiscal year 2009 operations. The amount available as an advance at June 30, 2009 was \$141,319 in the general fund and \$127,999 in the bond retirement debt service fund. These amounts are recorded as revenue. The amount available for advance at June 30, 2008 was \$104,053 in the general fund, \$8,036 in the bond retirement debt service fund. The amount of second-half real property taxes available for advance at fiscal year end can vary based on the date the tax bills are sent.

The assessed values upon which the fiscal year 2009 taxes were collected are:

	2009 First				2008 Second	
	Half Collections				Half Collections	
		Amount	Percent	Amount		Percent
Agricultural/residential						
and other real estate	\$	83,512,700	96.09	\$	75,043,230	93.23
Public utility personal		3,302,600	3.80		3,094,430	5.12
Tangible personal property		91,120	0.11		645,355	1.65
Total	\$	86,906,420	100.00	\$	78,783,015	100.00
Tax rate per \$1,000 of assessed valuation		\$30.65			\$31.05	

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 6 - SCHOOL DISTRICT INCOME TAX

The district levies a voted tax of .75 percent for general operations on the income of residents and of estates. The tax was effective January 1, 1996 and expires on December 31, 2010. Employers of residents are required to withhold income tax on compensation and remit the tax to the state. Taxpayers are required to file an annual return. The state makes quarterly distributions to the district after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the general fund and totaled \$734,638 for fiscal year 2009.

#### **NOTE 7 - RISK MANAGEMENT**

#### A. Risk Pool Membership

The District is a member of the Schools of Ohio Risk Sharing Authority (SORSA). SORSA is a member owned organization having approximately 88 members. SORSA is a joint self-insurance pool. SORSA assumes the risk of loss up to the limits of the District's policy. SORSA covers the following risks:

- General Liability
- Automobile Liability
- School Officials Errors and Omissions
- Property
- Crime

The District contributes to the funding, operating and maintaining of the SORSA joint self insurance pool. The district's contributions cover deductible losses, loss fund contributions, insurance costs, and administration costs.

The District paid \$41,400 in premiums to the pool during fiscal year 2009 for coverage during fiscal year 2010. The District paid \$41,438 in premiums during fiscal year 2008 for coverage in fiscal year 2009.

SORSA financial statements are available by contacting SORSA at:

Schools of Ohio Risk Sharing Authority, Inc. OSBA Building 8050 North High Street Columbus, Ohio 43235-6483

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years. There has been no significant reduction in amounts of insurance coverage from 2008.

#### B. Employee Medical Benefits

The District participates as a member of the Putnam County School Insurance Group, a public entity risk pool, administered by Huntington Trust. The District converted its fully-insured medical insurance program to partial self insurance through participation in this public entity risk pool. Medical Mutual of Ohio provides claim review and processing. The District maintains stop-loss coverage for its medical insurance program. Aggregate stop loss is maintained for expected claims.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 7 - RISK MANAGEMENT - (CONTINUED)

#### C. Workers' Compensation

For fiscal year 2009 the District participated in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. GRP then calculates total savings and each participant's individual performance is compared to the overall Plan's savings percentage. A participant then either receives money from or contributes to GRP's equity pooling fund. This equity pooling arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria.

#### **NOTE 8 - PENSION PLANS**

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under Forms and Publications.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2009, 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2009, 2008 and 2007 were \$79,578, \$73,092 and \$75,898, respectively; 44.26 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 8 - PENSION PLANS - (CONTINUED)

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2009, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2009, 2008 and 2007 were \$445,764, \$442,388 and \$423,058, respectively; 84.47 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007. Contributions to the DC and Combined Plans for fiscal year 2009 were \$7,404 made by the District and \$7,771 made by the plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2009, no members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### **NOTE 9 - POSTEMPLOYMENT BENEFITS**

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2009, 4.16 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2009, the actuarially determined amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2009, 2008, and 2007 were \$47,319, \$43,720 and \$33,960, respectively; 44.26 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2009, this actuarially required allocation was 0.75 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2009, 2008, and 2007 were \$6,566, \$5,266 and \$4,832, respectively; 44.26 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 9 - POSTEMPLOYMENT BENEFITS - (CONTINUED)

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2009, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2009, 2008, and 2007 were \$34,290, \$34,030 and \$32,543, respectively; 84.47 percent has been contributed for fiscal year 2009 and 100 percent for fiscal years 2008 and 2007.

#### NOTE 10 - DEBT

The changes in the District's debt obligations during the year consist of the following:

	Principal			Principal	Amount
	Outstanding			Outstanding	Due in
	6/30/2008	Additions	Reductions	6/30/2009	One Year
<b>Governmental Activities</b>					
General Obligation Bonds:					
Construction and					
Improvement Bonds	\$360,000	\$0	\$120,000	\$240,000	\$120,000

General obligation bonds were issued to provide funds for the acquisition and construction of equipment and facilities. The Bonds were issued at a rate of 6.50 percent during 1987, with final maturity in fiscal year 2011. The full faith and credit of the District is pledged for repayment and will be repaid with taxes assessed on all property within the District.

At June 30, 2009, the District's overall legal debt margin was \$7,815,081 with an unvoted debt margin of \$86,906.

Principal and interest requirements to retire long-term liabilities outstanding at June 30, 2009 are as follows:

	Gene		
	Obligation	n Bonds	
Fiscal Year Ending June 30	Principal	Interest	Total
2010	\$120,000	\$11,700	\$131,700
2011	120,000	3,900	123,900
Total	\$240,000	\$15,600	\$255,600

#### **NOTE 11 - SET-ASIDE CALCULATIONS**

State statute annually requires the District to set aside in the general fund an amount based on a statutory formula to purchase textbooks and other instructional materials and an equal amount to acquire and construct capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward for the same uses in future years.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 11 - SET-ASIDE CALCULATIONS - (CONTINUED)

The following cash basis information describes the change in the year-end set-aside amounts for textbooks and capital acquisition. State statute requires disclosing this information.

	Capital Improvements Reserve	Textbooks Instructional Materials Reserve
Set-aside Reserve Balance as of June 30, 2008	\$37,873	\$33,642
Current year set-aside requirements	149,086	149,086
Current year off-sets	(40,000)	-
Qualifying Disbursements	(52,067)	(120,985)
Total	\$94,892	\$61,743
Set-aside Reserve Balance as of June 30, 2009	\$94,892	\$61,743

#### **NOTE 12 - CONTINGENCIES**

#### A. Grants

The District receives financial assistance from Federal and State agencies in the form of grants. Disbursing grant funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims through June 30, 2009 will not have a material adverse effect on the District.

#### B. Litigation

The District is not a party to any legal proceedings.

#### **NOTE 13 - JOINTLY GOVERNED ORGANIZATIONS**

#### Northwest Ohio Area Computer Services Cooperative

The District is a participant in the Northwest Ohio Area Computer Services Cooperative (NOACSC), which is a computer consortium. NOACSC is an association of public school districts within the boundaries of Allen, Hancock, Paulding, Putnam, and Van Wert counties, and the cities of St. Marys and Wapakoneta. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts.

The governing board of NOACSC consists of two representatives from each county elected by majority vote of all charter member school districts within each county plus one representative from the fiscal agent school district. Financial information can be obtained from Ray Burden, who serves as director, at 645 South Main Street, Lima, Ohio 45804.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

#### NOTE 13 - JOINTLY GOVERNED ORGANIZATIONS - (CONTINUED)

#### **Apollo Career Center**

The Apollo Career Center (Apollo) is a distinct political subdivision of the State of Ohio established under § 3313.90. Apollo operates under the direction of a Board of Education consisting of one representative from each of the participating school district's elected boards. The Board possesses its own budgeting and taxing authority. Financial information is available from Apollo's Treasurer at 3325 Shawnee Road, Lima, Ohio 45806-1497.

#### **West Central Regional Professional Development Center**

The West Central Regional Professional Development Center (Center) is a jointly governed organization among the school districts in Allen, Auglaize, Hancock, Hardin, Mercer, Paulding, Putnam, and Van Wert Counties. The organization was formed to establish an articulated regional structure for professional development in which school districts, the business community, higher education, and other groups cooperatively plan and implement effective professional development activities that are tied directly to school improvement, and in particular, to improvements in instructional programs.

The Center is governed by a fifty-two member board made up of representatives from the participating school districts, the business community, and two institutions of higher learning. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from Sandy Knudson, Hancock County Educational Service Center, 7746 County Road 140, Findlay, Ohio 45840.

#### Northwest Ohio Special Education Regional Resource Center

The Northwest Ohio Special Education Regional Resource Center (SERRC) is a jointly governed organization formed to initiate, expand, and improve special education programs and services for children with disabilities and their parents. The SERRC is made up of school districts from Defiance, Fulton, Hancock, Henry, Lucas, Ottawa, Paulding, Putnam, Sandusky, Seneca, Van Wert, Williams, and Wood counties. The SERRC is governed by a thirty-three member board consisting of twenty-six superintendents, one director of student services, one parent representative, one representative from a community school, one representative from a mental health board, one representative from a parent advisory council, one representative from Bowling Green State University, and one representative from the University of Toledo. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information can be obtained from David Michel, Eastwood Local Schools, 4800 Sugar Ridge Road, Pemberville, Ohio 43450.

#### **NOTE 14 - SUBSEQUENT EVENTS**

On October 8, 2009, the District issued School Facilities Construction and Improvement Bonds, Series 2009 in conjunction with its Ohio School Facilities Commission Construction Project.



### Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Report on Internal Control Over Financial Reporting and On Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards* 

Board of Education Columbus Grove Local School District 201 West Cross Street Columbus Grove, OH 45830

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Columbus Grove Local School District, Putnam County, as of and for the fiscal year ended June 30, 2009, which collectively comprise the Columbus Grove Local School District's basic financial statements and have issued our report thereon dated October 12, 2009, wherein we noted the Columbus Grove Local School District prepares its financial statements on the cash basis of accounting, a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Columbus Grove Local School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Columbus Grove Local School District's internal control over financial reporting. Accordingly we do not express an opinion on the effectiveness of Columbus Grove Local School District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Columbus Grove Local School District's ability to initiate, authorize, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Columbus Grove Local School District's financial statements that is more than inconsequential will not be prevented or detected by Columbus Grove Local School District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Columbus Grove Local School District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Board of Education Columbus Grove Local School District

#### Compliance

As part of obtaining reasonable assurance about whether the Columbus Grove Local School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance that is required to be reported under *Government Auditing Standards* and is described in the accompanying schedule of findings and responses as 2009-CGLSD-001.

Columbus Grove Local School District's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. We did not audit Columbus Grove Local School District's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the management of Columbus Grove Local School District and is not intended to be and should not be used by anyone other than these specified parties.

Julian & Grube, Inc.

Julian & Sube the!

October 12, 2009

#### SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2009

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS				
Finding Number 2009-CGLSD-001				

Ohio Administrative Code §117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America (GAAP). However, as described in Note 2, the District prepares its financial statements on the basis of accounting in accordance with standards established by the Auditor of State for governmental entities that are not required to prepare annual reports in accordance with accounting principles generally accepted in the United States of America. This basis of accounting is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

The accompanying financial statements omit assets, liabilities, and fund equities, and disclosures that, while material, cannot be determined at this time. The District may be fined and various other administrative remedies may be taken against the District. In addition, lack of complying with this requirement could potentially place federal funding in jeopardy.

We recommend that the District file their financial report in accordance with GAAP. The District may find it beneficial to consult with an accounting firm to compile or assist them in compiling their financial statements in accordance with GAAP.

<u>Client Response</u>: The District is not anticipating having their financial statements prepared in accordance with accounting principles generally accepted in the United States of America.

### $\begin{array}{c} \textbf{COLUMBUS GROVE LOCAL SCHOOL DISTRICT} \\ \textbf{PUTNAM COUNTY, OHIO} \end{array}$

#### STATUS OF PRIOR AUDIT FINDINGS JUNE 30, 2009

Finding	Finding	Fully	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
Number	Summary	Corrected?	
2008-CGLSD-001	Ohio Administrative Code § 117-2-3(B) reporting on a basis other than generally accepted accounting principles.	No	Not corrected - repeated as finding 2009-CGLSD-001



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#### **Independent Accountant's Report on Applying Agreed-Upon Procedures**

Columbus Grove Local School District Putnam County 201 West Cross Street Columbus Grove, Ohio 45830

To the Board of Education:

Ohio Revised Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Ohio Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school".

Accordingly, we have performed the procedures enumerated below, which were agreed to by the Board, solely to assist the Board in evaluating whether Columbus Grove Local School District has adopted an anti-harassment policy in accordance with Ohio Revised Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

- 1. We noted the Board adopted an anti-harassment policy at its meeting on December 10, 2007.
- 2. We read the policy, noting it included the following requirements from Ohio Revised Code Section 3313.666(B):
  - (1) A statement prohibiting harassment, intimidation, or bullying of any student on school property or at school-sponsored events;
  - (2) A definition of harassment, intimidation, or bullying that includes the definition in division (A) of Ohio Revised Code Section 3313.666;

(3) A procedure for reporting prohibited incidents;

(4) A requirement that school personnel report prohibited incidents of which they are aware to the school principal or other administrator designated by the

principal;

(5) A requirement that parents or guardians of any student involved in a prohibited incident be notified and, to the extent permitted by section 3319.321 of the Ohio Revised Code and the "Family Educational Rights and Privacy Act

of the Ohio Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as amended, have access to any written

reports pertaining to the prohibited incident;

(6) A procedure for documenting any prohibited incident that is reported;

(7) A procedure for responding to and investigating any reported incident;

(8) A strategy for protecting a victim from additional harassment, intimidation,

or bullying, and from retaliation following a report;

(9) A disciplinary procedure for any student guilty of harassment, intimidation, or bullying, which shall not infringe on any student's rights under the first

amendment to the Constitution of the United States.

(10) A requirement that the district administration semiannually provide the president of the district board a written summary of all reported incidents and

post the summary on its web site, if the district has a web site, to the extent

permitted by section 3319.321 of the Revised Code and the "Family Educational Rights and Privacy Act of 1974," 88 Stat. 571, 20 U.S.C. 1232q, as

amended.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have

come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board of Education of Columbus Grove Local School District and is not intended to be and should not be used by anyone other

than this specified party.

Julian & Sube the

Julian & Grube, Inc.

October 12, 2009



# Mary Taylor, CPA Auditor of State

## COLUMBUS GROVE LOCAL SCHOOL DISTRICT PUTNAM COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 10, 2009