#### **REGULAR AUDIT**

FOR THE YEARS ENDED DECEMBER 31, 2008 - 2007



# Mary Taylor, CPA Auditor of State

Board of Trustees Crestline Public Library 324 N. Thoman Street Crestline, Ohio 44827

We have reviewed the *Independent Accountants' Report* of Crestline Public Library, Crawford County, prepared by Knox & Knox, for the audit period January 1, 2007 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Crestline Public Library is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

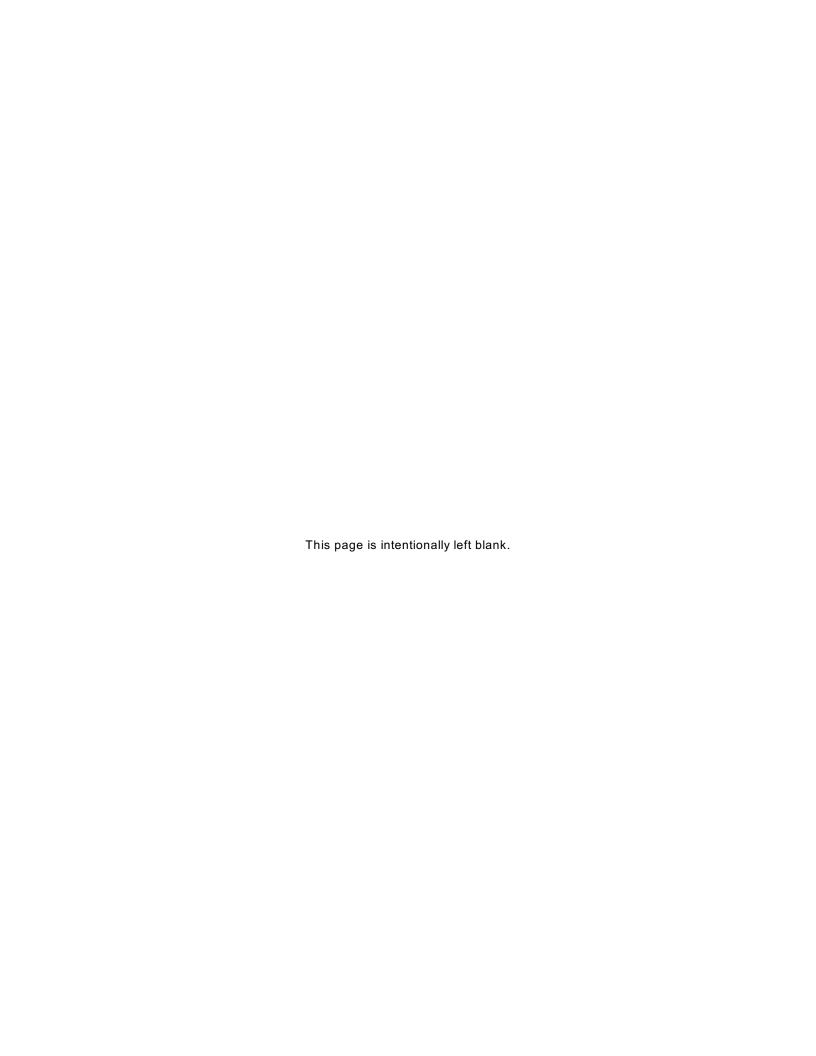
August 24, 2009



#### **REGULAR AUDIT**

#### **TABLE OF CONTENTS**

<u>TITLE</u> PAG	<u>E</u>
Independent Accountants' Report	. 1
Management's Discussion and Analysis.	. 3
Basic Financial Statements:	
Government-Wide Statements:	
Statement of Net Assets - Cash Basis - For the Year Ended December 31, 2008	. 9
Statement of Activities - Cash Basis - For the Year Ended December 31, 2008	10
Fund Financial Statements	
Statement of Cash Basis Assets and Fund Balances Governmental Funds - For the Year Ended December 31, 2008	11
Statement of Cash Receipts, Disbursements, and Changes In Cash Basis Fund Balances - Governmental Funds For the Year Ended December 31, 2008	12
Statement of Receipts, Disbursements and Changes in Fund Balance-Budget and Actual - Budget Basis - General Fund For the Year Ended December 31, 2008	13
Government-Wide Statements:	
Statement of Net Assets - Cash Basis - For the Year Ended December 31, 2007	14
Statement of Activities - Cash Basis - For the Year Ended December 31, 2007	15
Fund Financial Statements	
Statement of Cash Basis Assets and Fund Balances Governmental Funds - For the Year Ended December 31, 2007	16
Statement of Cash Receipts, Disbursements, and Changes In Cash Basis Fund Balances - Governmental Funds For the Year Ended December 31, 2007	17
Statement of Receipts, Disbursements and Changes in Fund Balance-Budget and Actual - Budget Basis - General Fund For the Year Ended December 31, 2007	18
Notes to Financial Statements	19
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	29





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#### Accountants and Consultants

#### INDEPENDENT ACCOUNTANTS' REPORT

Crestline Public Library Crawford County 324 North Thoman Street Crestline, Ohio 44827

#### To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, and major fund of Crestline Public Library, Crawford County, Ohio (the Library), as of and for the years ended December 31, 2008 and 2007, which collectively comprise the Library's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Library's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2C, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, and major fund of the Crestline Pubic Library, Crawford County, Ohio, as of December 31, 2008 and 2007, and the respective changes in cash financial position and the respective budgetary comparison for the General Fund thereof for the years then ended in conformity with the basis of accounting Note 2C describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2009, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Crestline Public Library Crawford County Independent Accountants' Report Page 2

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

KNOX & KNOX

Orrville, Ohio June 29, 2009

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

This discussion and analysis of Crestline Public Library's financial performance provides an overall review of the Library's financial activities for the fiscal years ended December 31, 2008 and 2007, within the limitations of the cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Library's financial performance.

#### HIGHLIGHTS

Key highlights for 2008 are as follows:

- Net assets of governmental activities increased \$123,206, or 4.55 percent, a significant change from the prior year. The General Fund realized the increase which in part came from conservative spending.
- The Library's general receipts are primarily Library and Local Government Support. These receipts represent 84 percent of the total cash received for Library activities during the year.
- · The Library has no business-type activities.

Key highlights for 2007 are as follows:

- Net assets of governmental activities increased \$157,416 or 6.15 percent, a significant change from the prior year. The General Fund realized the increase which in part came from the increase in interest rates.
- The Library's general receipts come primarily from the Library and Local Government Support. These receipts represent 76 percent of the total cash received for Library activities during the year.
- · The Library has no business-type activities

#### USING THE BASIC FINANCIAL STATEMENTS

The annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Library's cash basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Library as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Library as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Library has elected to present its financial statements on a cash basis of accounting. This basis of accounting is other than generally accepted accounting principles. Under the Library's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### REPORTING THE LIBRARY AS A WHOLE

The statements of net assets and the statement of activities reflect how the Library did financially during 2008 and 2007, within the limitations of cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the Library at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Library's general receipts.

These statements report the Library's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Library's financial health. Over time, increases or decreases in the Library's cash position is one indicator of whether the Library's financial health is improving or deteriorating.

In the statement of net assets and the statement of activities, we divide the Library into one type of activities:

Governmental activities. All of the Library's basic services are reported here. State grants finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

#### REPORTING THE LIBRARY'S MOST SIGNIFICANT FUNDS

Fund financial statements provide detailed information about the Library's major funds-not the Government as a whole.

Governmental Funds - All of the Library's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Library's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Library's programs. The Library's only governmental fund is the General Fund. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements. We describe this relationship in reconciliations presented with the governmental fund financial statements

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

#### THE LIBRARY AS A WHOLE

Table 1 provides a summary of the Library's net assets for 2008 and 2007 on a cash basis:

## (Table 1) **NET ASSETS**

	Governmental Activities 2008 2007 2006			
ASSETS				
Cash and Cash Equivalents	\$2,837,288	\$2,714,083	\$2,221,206	
Total Assets	\$2,837,288	\$2,714,083	\$2,221,206	
NET ASSETS				
Unrestricted	\$2,837,288	\$2,714,083	\$2,221,206	
Total Net Assets	\$2,837,288	\$2,714,083	\$2,221,206	

As mentioned previously, net assets of governmental activity increased \$123,206 or 4.55 percent during 2008. The primary reasons contribution to the increases in cash balances are as follows:

 The Library's approach to spending was conservative as related to the unknown financial funding from the state and interest rates were decreasing.

Net assets of governmental activities increased \$157,416 or 6.15 percent during 2007. The primary reasons contributing to the increases in cash balances are as follows:

- Interest income on investments increased significantly.
- The Library's approach to spending was conservative as related to the unknown financial funding from the state.

Net assets of governmental activities increased \$189,291 or 7.5 percent in 2006. The primary reasons contributing to the increases in cash balances are as follows:

- Interest income and investments increased from 4.02 percent to 5.1 percent.
- The Library's approach to spending was conservative as related to the unknown financial funding from the state.

Table 2 reflects the changes in net assets in 2008, 2007 and 2006.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

Table 2 reflects the changes in nets assets in 2008, 2007 and 2006.

## (Table 2) CHANGES IN NET ASSETS

	Governmental Activities		
	2006	2007	2008
RECEIPTS:			
Program Receipts:			
Charges for Services and Sales	<u>\$13,215</u>	\$13,572	<u>\$13,251</u>
Total Program Receipts	<u>13,215</u>	13,572	13,251
General Receipts:			
Unrestricted Gifts and Contributions	909	14,705	11,229
Grants and Entitlements Not Restricted		•	•
To Specific Programs	530,124	530,624	521,569
Earnings on Investments	108,354	131,013	79,715
Miscellaneous	1,160	992	4,400
Total General Receipts	640,547	677,334	616,913
Total Receipts	653,762	<u>690,906</u>	630,164
DISBURSEMENTS:			
General Government:			
Library Services	461,855	482,975	496,369
Capital Outlay	2,617	50,515	10,589
•	<u></u>	<u> </u>	
Total Disbursements	464,472	533,490	506,958
Excess (Deficiency) Before Transfers		157,416	123,206
Transfers	189,290		100.000
Increase (Decease) in Net Assets	189,290	157,416	123,206
Net Assets, January 1	2,367,376	2,556,667	2,714,083
NET ASSETS, DECEMBER 31	<u>\$2,556,666</u>	\$2,714,083	\$2,837,289

Program receipts represent only 2 percent of total receipts.

General receipts represent 97.9 percent of the Library's total receipts, and of this amount, State grants and entitlements make up the balance of the Library's general receipts (84 percent). Other receipts such as interest income although significant are somewhat unpredictable revenue sources.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

Disbursements for General Government represent the overhead costs of running the Library and the support services provided for the other Library activities. These include costs of the salaries, the maintenance of the building, purchase of books and supplies.

#### **Governmental Activities**

If you look at the Statement of Activities, you will see that the first column lists the major services provided by the Library. The next column identifies the costs of providing these services. The major program disbursements are for Library activities. General government also represents a significant cost. The next three columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Library that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

(Table 3)
GOVERNMENTAL ACTIVITIES

Library Services Capital Outlay	Total Cost of Services 2008 \$496,369 10,589	Net Cost of Services 2008 (\$483,118) (10,589)	Total Cost of Services 2007 \$482,975 50,515	Net Cost of Services 2007 (\$464,403) (50,515)
Total Expenses	\$506,958	(\$493,707)	\$533,490	(\$514,918)

The dependence on Library and Local Government receipts is apparent as over 97 percent of governmental activities are supported through these general receipts.

#### **Business-type Activities**

The Library has no business-type activities

#### THE LIBRARY'S FUNDS

In 2008, total governmental funds had receipts of \$630,164 and disbursements of \$506,958. The General Fund increased because of conservative spending.

In 2007, total governmental funds had receipts of \$690,906 and disbursements of \$533,490. The General Fund increased because of rising interest rates and conservative spending.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEARS ENDED DECEMBER 31, 2008 AND 2007 UNAUDITED

#### **GENERAL FUND BUDGETING HIGHLIGHTS**

The Library's budget is prepared according to Ohio law and based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

The Library did not budget all monies that were thought to be available by the County Auditor because of the uncertainty of State funding.

In 2008, final disbursements were budgeted at \$3,259,133 while actual disbursements were \$506,958.

In 2007, final disbursements were budgeted at \$3,204,317 while actual disbursements were \$533,490.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### Capital Assets

The Library does not currently keep track of its capital assets and infrastructure.

#### Debt

At December 31, 2008 and 2007, the Library had no debt.

#### **CURRENT ISSUES**

The challenge for all Libraries is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. We rely solely on Library and Local Fund for support and work to conserve funds for the times at which Local Government Fund might not be available.

#### CONTACTING THE LIBRARY'S MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the Library's finances and to reflect the Library's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Sally A. Glauer, Clerk-Treasurer, Crestline Public Library, 324 North Thoman Street, Crestline, Ohio 44827.

## STATEMENT OF NET ASSETS - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2008

	Governmental Activities
ASSETS	
Equity in Pooled Cash and Cash Equivalents	\$2,837,289
Total Assets	\$2,837,289
NET ASSETS	
NET ASSETS	
Unrestricted	\$2,837,289
Total Net Assets	\$2,837,289

## STATEMENT OF ACTIVITIES - CASH BASIS FOR YEAR ENDED DECEMBER 31, 2008

			Program Cash Receipts Charges for	Net (Disbursements) Receipts and Changes in Net Assets
		Cash	Service	Governmental
		<u>Disbursements</u>	and Sales	Activities
GOVERNMENTAL AC Library Services Capital Outlay	CTIVITIES	\$496,369 10,589	\$13,251	(\$483,118) (10,589)
Total Governmental Activities		\$506,958	<u>\$13,251</u>	(493,707)
GENERAL RECEIPTS				
	Unrestricted Gifts and C	ontributions		11,230
	Grants and Entitlements	not Restricted to S	Specific Programs	521,569
	Earnings on Investment	S		79,715
	Miscellaneous			4,400
	Total General Receipts			616,913
	Change in Net Assets			123,206
	Net Assets, January 1			2,714,083
	NET ASSETS, DECEMI	BER 31		\$2,837,289

## STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

	General Fund
ASSETS Equity in Pooled Cash and Cash Equivalents	\$2,837,289
Total Assets	\$2,837,289
FUND BALANCES Unreserved: Undesignated (deficit), Reported in: General Fund	\$2,837,289
Total Fund Balances	\$2,837,289

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES, GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

	General Fund
RECEIPTS Library and Local Government Support Patron, Fines and fees Contributions, Gifts and Donations Earnings on Investments Miscellaneous	\$521,569 13,251 11,230 79,715 4,400
Total Receipts	630,164
DISBURSEMENTS Current: Library Services Capital Outlay	496,369 10,589
Total Disbursements	506,958
Excess of Receipts Over/(Under) Disbursements	123,206
Fund Balances, January 1	2,714,083
FUND BALANCES, DECEMBER 31	\$2,837,289

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2008

				Variance with Final Budget
	Budget A	Budget Amounts		Positive
	Original	Final	Actual	(Negative)
RECEIPTS				
Library and Local Government Support	\$515,000	\$515,000	\$521,569	\$6,569
Patron, Fines and fees	12,000	12,000	13,251	1,251
Contributions, Gifts and Donations	200	200	11,230	11,030
Earnings on Investments	80,000	80,000	79,715	(285)
Miscellaneous	350	350	4,400	4,050
Total Receipts	607,550	607,550	630,164	22,614
DISBURSEMENTS Current:				
Library Services	1,441,000	1,441,000	496,369	944,631
Capital Outlay	1,818,133	1,818,133	10,589	1,807,544
Total Disbursements	3,259,133	3,259,133	506,958	2,752,175
Excess of Receipts Over/(Under) Disbursements	(2,651,583)	(2,651,583)	123,206	2,774,789
OTHER FINANCING SOURCES (USES)				
Other Financing Uses	(62,500)	(62,500)		62,500
Total Other Financing Sources (Uses)	(62,500)	(62,500)		62,500
Net Change in Fund Balances	(2,714,083)	(2,714,083)	123,206	2,837,289
Fund Balances, January 1	2,714,083	2,714,083	2,714,083	
FUND BALANCES, DECEMBER 31			\$2,837,289	\$2,837,289

## STATEMENT OF NET ASSETS - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2007

	General Fund
ASSETS Equity in Pooled Cash and Cash Equivalents	\$2,714,083
Total Assets	\$2,714,083
NET ASSETS Unrestricted	\$2,714,083
Total Fund Balances	\$2,714,083

## STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2007

GOVERNMENTAL ACTIVITIES Library Services	Cash <u>Disbursements</u> \$482,975	Program Receipts Charges for Service and Sales	Net (Disbursements) Receipts and Changes in Net Assets  Governmental Activities  (\$469,403)
Capital Outlay	50,515		(50,515)
Total Governmental Receipts	<u>\$533,490</u>	<u>\$13,572</u>	(519,918)
GENERAL RECEIPT Unrestricted Gifts ar Grants and Entitlem Sale of Fixed Assets Earnings on Investm Miscellaneous	nd Contributions ents not Restricted to s	o Specific Programs	14,705 530,124 500 131,013 992
Total General F	Receipts		677,334
Change in Net Assets	3		157,416
Net Assets, January	1		2,556,667
NET ASSETS, DECE	MBER 31		\$2,714,083

## STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS DECEMBER 31, 2007

	General <u>Fund</u>
ASSETS Equity in Pooled Cash and Cash Equivalents	\$2,714,083
Total Assets	\$2,714,083
FUND BALANCES Unreserved: Undesignated (Deficit), Reported in: General Fund	\$2,714,083
Total Fund Balances	\$2,714,083

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE ENDED DECEMBER 31, 2007

DECEMBE	General Fund
RECEIPTS Library and Local Covernment Support	\$530,624
Library and Local Government Support	12,985
Patron, Fines and fees	14,705
Contributions, Gifts and Donations	•
Earnings on Investments	131,013
Miscellaneous	1,579
Total Receipts	690,906
DISBURSEMENTS	
Current:	
Library Services	482,975
Capital Outlay	50,515
Total Disbursements	533,490
Excess of Receipts Over/(Under) Disbursements	157,416
Fund Balances, January 1	2,556,667
FUND BALANCES, DECEMBER 31	\$2,714,083

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2007

				Variance with Final Budget
	Budget Amounts			Positive
	Original	Final	Actual	(Negative)
RECEIPTS				
Library and Local Government Support	\$560,000	\$560,000	\$530,124	(\$29,876)
Patron, Fines and fees	11,900	11,900	12,985	1,085
Contributions, Gifts and Donations	300	300	14,705	14,405
Earnings on Investments	75,000	75,000	131,013	56,013
Miscellaneous	450	450	1,579	1,129
Total Receipts	647,650	647,650	690,406	42,756
DISBURSEMENTS Current:				
Library Services	1,392,500	1,392,500	482,975	909,525
Capital Outlay	1,749,317	1,749,317	50,515	1,698,802
Total Disbursements	3,141,817	3,141,817	533,490	2,608,327
Excess of Receipts Over/(Under) Disbursements	(2,494,167)	(2,494,167)	156,916	2,651,083
OTHER FINANCING SOURCES (USES) Sale of Fixed Assets			500	500
Other Financing Uses	(62,500)	(62,500)		
Total Other Financing Sources (Uses)	(62,500)	(62,500)	500	63,000
Net Change in Fund Balances	(2,556,667)	(2,556,667)	157,416	2,714,083
Fund Balances, January 1	2,556,667	2,556,667	2,556,667	
FUND BALANCES, DECEMBER 31			\$2,714,083	\$2,714,083

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

#### 1. DESCRIPTION OF THE LIBRARY AND REPORTING ENTITY

Crestline Public Library, Crawford County, Ohio (the Library) was organized as a school district public library in 1925 under the laws of the State of Ohio. The Library is directed by a seven-member Board of Trustees appointed by the Board of Education. Appointments are for seven-year terms and members serve without compensation. Under Ohio statues, the Library is a body politic and corporate capable of suing and being sued, contracting, acquiring, holding, possessing and disposing of real property, and of exercising such other powers and privileges conferred upon it by law. The Library also determines and operates under its own budget. Control and management of the Library is governed by sections 3375.33 to 3375.39 of the Ohio Revised Code with the administration of the day-to-day operations of the Library being the responsibility of the Director and financial accountability being solely that of the Clerk-Treasurer.

The Library is fiscally independent of the Board of Education, although the Board of Education serves in a ministerial capacity as the taxing authority for the Library. The determination to request approval of a tax levy, the role and purpose(s) of the levy, are discretionary decisions made solely by the Board of Library Trustees. Once those decisions are made, the Board of Education must put the levy on the ballot. There is no potential for the Library to provide a financial benefit to or impose a financial burden on the Board of Education.

Under the provisions of Statement No. 14 of the Governmental accounting Standards Board, "The Financial Reporting Entity," The Library is considered to be a related organization of the School District.

The Library has no component units.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As discussed further in Note 2.C, these financial statements of the Crestline Public Library have been prepared on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements and the fund financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The most significant of the Library's accounting policies are described below.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### A. BASIS OF PRESENTATION

The Library's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### 1. Government-Wide Financial Statements

The statement of assets and the statement of activities display information about the Library as a whole. The Library has no business-type activities, fiduciary funds or internal service funds.

The statement of net assets presents the cash balance of the governmental activities of the Library at year end. The statement of activities compares disbursements with program receipts for each of the Library's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Library is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the Library's general receipts.

#### 2. Fund Financial Statements

During the year, the Library segregates transactions related to certain Library functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Library at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. The Library has only one fund, the General Fund.

#### B. **FUND ACCOUNTING**

The Library uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Library are all classified as governmental.

#### 1. Governmental Funds

Governmental funds are financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions. Monies are assigned to the various governmental funds according to the purposes for which they may or must be used. The Library has only one fund, the General Fund.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

General Fund -The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### C. BASIS OF ACCOUNTING

The Library's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the Library's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and related expenses) are not recorded in these financial statements

#### D. BUDGETARY PROCESS

All funds, are legally required to be appropriated. The appropriations resolution is the Trustee's authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Trustees. The legal level of control has been established at the fund and character or major category of the object code level for all funds. Budgetary modifications at the legal level of control may only be made by resolution of the Board of Library Trustees.

For control purposes, the Library estimates cash receipts for the year. These estimated receipts, together with the unencumbered carry-over balances from the prior year, set a limit on the amount the Trustees may appropriate. The estimated receipts may be revised during the year if projected increases or decreases in receipts are identified by the Clerk-Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts of estimated resources at the time final appropriations were enacted by the Trustees.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Trustees during the year.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

#### 2. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> (Continued)

#### E. CASH AND CASH EQUIVALENTS

To improve cash management, cash received by the Library is pooled and invested. Individual fund integrity is maintained through the Library's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments with original maturities of three months or less at the time they are purchased and investments of the cash management pool are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

During 2008 and 2007 investments were limited to STAR Ohio and nonnegotiable certificates of deposit. Except for money market fund and STAR Ohio these investments are recorded at cost.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Star Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2008 and 2007.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest receipt credited to the general fund during 2008 was 79,714 and during 2007 was \$131,013.

#### F. CAPITAL ASSETS

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### G. ACCUMULATED LEAVE

In certain circumstances such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Library's cash basis of accounting.

#### 3. ACCOUNTABILITY AND COMPLIANCE

#### A. ACCOUNTABILITY

The Library has no fund balance deficits.

#### B. <u>COMPLIANCE</u>

The Library is compliant with all finance-related legal or contractual provisions.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

#### 4. BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance - Budget and Actual - Budgetary Basis presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference(s) between the budgetary basis and the cash basis is (are) outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis) and outstanding year end advances are treated as an other financing source or use (budgetary basis) rather than as an interfund receivable or payable (cash basis). There were no encumbrances outstanding at year end 2008 and 2007.

#### 5. DEPOSITS AND INVESTMENTS

Monies held by the Library are classified by the State statute into three categories.

Active deposits are public deposits necessary to meet current demands upon the Library treasury. Such monies must be maintained either as cash in the Library treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Library has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Library can be deposited or invested in the following securities:

- United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

#### 5. <u>DEPOSITS AND INVESTMENTS</u> (continued)

- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Protection of the Library's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged to the Library by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Library, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At year end in 2008 and 2007, the Library had \$50 (petty cash) in undeposited cash on hand, which is included as part of Equity in Pooled Cash and Cash Equivalents on the balance sheet.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments (Including Repurchase Agreements), and Reverse Repurchase Agreements.

At December 31, 2008, the carrying amount of the Library's deposits was \$1,131,017 (checking outstanding checks + CDs) and the bank balance was \$2,837,289.

At. December 31, 2008 of the bank balance \$592,505 (Certificates of Deposit + checking) was covered by federal depository insurance and \$538,512 was uninsured, but collateralized. Although all State statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the Library to a successful claim by the FDIC.

At December 31, 2007, the carrying amount of the Library's deposits was \$1,018,405 (checking outstanding checks + CDs) and the bank balance was \$2,714,084

At December 31, 2007 of the bank balance \$400,000 (Certificates of Deposit + checking) was covered by federal depository insurance and \$618,405 was uninsured, but collateralized. Although all State statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the Library to a successful claim by the FDIC.

## NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

#### 5. **DEPOSITS AND INVESTMENTS** (continued)

The Library's investments are required to be categorized to give an indication of the level of risk assumed by the Library at year end. Category 1 includes investments that are insured or registered or for which the securities are held by the Library or its agent in the Library's name. Category 2 includes uninsured and unregistered investments which are held by the counterparty's trust department or agent in the Library's name. Category 3 includes uninsured and unregistered investments which are held by the counterparty, or by its trust department or agent but not in the Library's name. The money market mutual fund and STAR Ohio are unclassified investments since they are not evidenced by securities that exist in physical or book-entry form.

At December 31, 2008:

	2008 Category 1
STAR Ohio	\$1,706,273
Total Investments	\$1,706,273
At December 31, 2007:	
	2007 Category 1
STAR Ohio	\$1,694,830
Total Investments	\$1,694,830

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments (Including Repurchase Agreements), and Reverse Repurchase Agreements." The Library maintains a cash and investment pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 follows:

355
000
<u> 355</u>
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#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

#### 5. **DEPOSITS AND INVESTMENTS** (continued)

Deposits: Deposits are insured by Federal Depository Insurance Corporation; collateralized by securities specifically pledged by the financial institution to the Library; or collateralized by the financial institution's public entity deposit pool.

Investments: Investments in STAR Ohio are not evidenced by securities existing in physical or book-entry form.

#### 6. PROPERTY TAXES

The Library collects no property tax.

#### 7. RISK MANAGEMENT

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2008 and 2007 the Library changed insurance carrier to the Ohio Risk Plan which covered all need under a single plan. Insurance coverages is as follows:

Company	Type of Coverage	Coverage
The Ohio Plan	Commercial Property	\$2,851,470
	General Liability	\$1/3,000,000
	Wrongful Acts	\$/31,000,000
	Inland Marine	\$525,000
	Vehicle	\$1,000,000
	Errors and Omissions	\$1/3,000,000
	Library Officials	\$1/3,000,000
	Fidelity and Deposit	\$100,000

The Library has had no claims in 2008 and 2007.

The Library pays the State Workers' Compensation a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The System administers and pays all claims.

#### 8. DEFINED BENEFIT PENSION PLANS

The Library participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan,

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2008 AND 2007

#### 8. **RISK MANAGEMENT** (continued)

employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the years ended December 31, 2008 and 2007, the members of all three plans were required to contribute 10 percent and 9.5 percent of their annual covered salaries, respectively. The Library's contribution rate for pensions benefits for 2008 was 14 percent and for 2007 was 13.7 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Library's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2008, 2007, 2006 and 2005 were \$34,744, \$32,005, \$30,472 and \$26,129, respectively; the full amount has been contributed for 2008, 2007, 2006 and 2005. Contributions to the member-directed plan for 2008 were \$34,744 made by the Library and \$23,590 made by the plan members. For 2007, contributions to the member-directed plan were \$32,004 made by the Library and \$21,953 made by the plan members.

#### 9. DEBT

The Library had no debt as of December 31, 2008 and 2007.

#### 10. GRANTS-IN-AID

The primary source for Ohio Public Libraries is the State Library and Local Government Support Fund (LLGSF). The state allocates LLGSF to each county based on the county's population. The County Budget Commission allocates these funds to the Library based on its needs, such as for construction of new library buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenues the Library receives.

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#### Accountants and Consultants

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Crestline Public Library Crawford County 324 North Thoman Street Crestline, Ohio 44827

To the Board of Trustees:

We have audited the financial statements of the governmental activities, and major fund of Crestline Public Library, Crawford County, Ohio (the Library), as of and for the years ended December 31, 2008 and 2007, and have issued our report thereon dated June 29, 2009 wherein we noted the Library uses a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### INTERNAL CONTROL OVER FINANCIAL REPORTING

In planning and performing our audit, we considered the Library's internal control over financial reporting as basis for designing our audit procedures in order to express our opinions on the financial statements, but not to opine on the effectiveness of the Library's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Library's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Library's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Library's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Library's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Crestline Public Library
Crawford County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### COMPLIANCE AND OTHER MATTERS

As part of reasonably assuring whether the Library's basic financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters that we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, management, and the Board of Trustees. We intend it for no one other than these specified parties.

KNOX & KNOX

Orrville, Ohio June 29, 2009



# Mary Taylor, CPA Auditor of State

## CRESTLINE PUBLIC LIBRARY CRAWFORD COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 8, 2009