

***GREATER DAYTON REGIONAL TRANSIT
AUTHORITY***

AUDIT REPORT

FOR THE YEARS ENDED DECEMBER 31, 2008 and 2007

Charles E. Harris and Associates, Inc.
Certified Public Accountants and Government Consultants



Mary Taylor, CPA
Auditor of State

Board of Trustees
Greater Dayton Regional Transit Authority
4 South Main Street
Dayton, Ohio 45402

We have reviewed the *Independent Auditors' Report* of the Greater Dayton Regional Transit Authority, Montgomery County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Greater Dayton Regional Transit Authority is responsible for compliance with these laws and regulations.

Mary Taylor

Mary Taylor, CPA
Auditor of State

June 11, 2009

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GREATER DAYTON REGIONAL TRANSIT AUTHORITY
Audit Report
For the years ended December 31, 2008 and 2007

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REPORT OF INDEPENDENT ACCOUNTANTS

Greater Dayton Regional Transit Authority
Montgomery County
4 South Main Street
Dayton, Ohio 45402

To the Board of Trustees:

We have audited the accompanying basic financial statements of the Greater Dayton Regional Transit Authority (the Authority) as of and for the years ended December 31, 2008 and 2007, as listed in the table of contents. These financial statements are the responsibility of the Authority's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the Authority as of December 31, 2008 and 2007 and the changes in its financial position and its cash flows for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated March 27, 2009 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audits.

The management's discussion and analysis on pages 3 through 9 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements of the Authority. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Charles E. Harris & Associates, Inc.

March 27, 2009

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Management's Discussion and Analysis

December 31, 2008 and 2007

(Unaudited)

As financial management of the Greater Dayton Regional Transit Authority (the Authority), we offer readers of these financial statements this narrative overview and analysis of the financial activities of the Authority for the fiscal years ended December 31, 2008 and 2007. This discussion and analysis is designed to assist the reader in focusing on significant financial issues and activities and to identify any significant changes in financial position. We encourage readers to consider the information presented here in conjunction with the financial statements as a whole.

Financial Highlights for 2008

- The Authority's total net assets decreased by \$4.1 million or 2.9% over the course of the year's operations causing a reduction in reserves. The reduction in reserves is a direct reflection of the declining economy in Montgomery County (e.g. closing of the General Motors plants), and the country as a whole, which necessitated the use of investments to fund operations and the local share of capital expenditures. This resulted in a \$3.7 million decrease in the Authority's cash and investment portfolio during 2008 as well as continued the decline in its liquidity measurement – the excess of current assets over current liabilities. This is a very disturbing trend, one the Authority has focused on during the past several years. While efforts to reduce costs and develop new revenue sources have been successful, it is clear that without further action the Authority cannot sustain the current level of service.
- Operating expenses, excluding depreciation, in 2008 were \$1.7 million or 3.0% higher than 2007. This was primarily due to the extremely volatile fuel market which saw the price of diesel fuel peak at \$4.07 per gallon during May and July and bottom out at \$1.42 in December. The average cost per gallon was \$3.12 in 2008 compared to \$2.27 in 2007. The Agency's utilization of fuel futures contracts as a hedge against the volatility of the market caused an increase of \$.4 million in 2008 fuel expense.
- Operating revenues were \$10.2 million in 2008, an increase of \$1.4 million or 15.6% from 2007. This was primarily the result of an 'across the board' fare increase that was implemented in February as well as increased riders resulting from higher fuel costs.
- Sales tax revenue was \$1.4 million or 4.1% less than 2007 primarily due to the deterioration in economic conditions. Historically, sales tax has accounted for approximately 60% of all funding. For 2008, it represented 55% with all indicators pointing to reductions from that level.
- Federal operating assistance increased by \$1.0 million or 8.0% over 2007 primarily due to unanticipated funding from the State of Ohio to offset increased fuel costs.
- Interest income was \$.3 million or 19.3% lower than 2007 due to lower market rates and a shrinking investment portfolio.
- Other income was down \$1.1 million or 71.9% from 2007 primarily due to a distribution, in 2007, of surplus reserves by the Ohio Transit Risk Pool in which the Agency participated prior to December 1, 2006.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Management's Discussion and Analysis

December 31, 2008 and 2007

(Unaudited)

Financial Highlights for 2007

- The Authority's total net assets decreased by \$5.9 million or 4.0% over the course of the year's operations causing a reduction in reserves.
- Operating expenses, excluding depreciation, in 2007 were \$1.9 million or 3.3% lower than 2006. This was due primarily to large-scale service cuts implemented in January and operating efficiencies as well as last year's one-time charge for obsolete parts and materials.
- Operating revenues were \$8.8 million in 2007, an increase of \$.3 million or 3.4% from 2006. This was primarily the result of a new transportation contract with Dayton City Schools.
- Sales tax revenue was \$.4 million more than 2006 primarily due to last year's one-time reduction by the State of Ohio representing the Authority's share of a refund of prior years' taxes
- Other income was up \$.6 million due to a refund of pre 2006 self-insurance pool reserves. On December 1, 2006, the Authority replaced its participation in the self-insurance pool with premium-based insurance contracts.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Authority's financial statements, which are comprised of the basic financial statements and the notes to the financial statements. This report contains supplementary information concerning the Authority's net assets and changes in net assets in addition to the basic financial statements themselves.

Required Financial Statements

The financial statements contained herein are designed to provide readers with a broad overview of the Authority's finances, in a manner similar to private-sector business.

The balance sheets present information on all of the Authority's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating. Net assets increase when revenues exceed expenses. Increases in assets without corresponding increases in liabilities results in increased net assets, which indicates improved financial position.

The statements of revenues, expenses, and changes in net assets present information showing how the Authority's net assets changed during the fiscal year. All changes in net assets are reported as soon as the event occurs, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

The final required financial statements are the statements of cash flows. These statements report cash receipts, cash payments, and net changes in cash resulting from operations, investing, and financing activities and provide answers to such questions as where did cash come from, what was cash used for, and what were the changes in the cash balances during the reporting periods.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Management's Discussion and Analysis

December 31, 2008 and 2007

(Unaudited)

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

Financial Analysis of the Authority

One of the most important questions asked about the Authority's finances is "Is the Authority better or worse off as a result of this year's activities?" The statements of net assets and the statements of revenues, expenses and changes in net assets report information about the Authority's activities in a way that will help answer this question. Over time, increases or decreases in the Authority's net assets are one indicator of whether its financial health is improving or deteriorating. Another major trend is whether the difference between current assets and current liabilities is increasing or decreasing. Although the present difference for the Authority is adequate, the rapid diminution of that difference over the last several years is troubling. The smaller the difference, the more difficult it becomes for an entity to meet its liquidity needs. Furthermore, one will need to consider other nonfinancial factors such as changes in economic conditions, population decline or growth and new or changed governmental legislation. In this regard, the greater Dayton area has recently experienced the loss of General Motors and related automotive industry suppliers.

Net Assets

	<u>2008</u>	<u>2007</u>	<u>2006</u>
Current assets	\$ 24,304,960	32,534,300	36,749,103
Non-current assets	21,446,929	17,392,721	12,353,395
Capital assets, net	<u>107,141,405</u>	<u>110,057,094</u>	<u>117,414,189</u>
Total assets	<u>152,893,294</u>	<u>159,984,115</u>	<u>166,516,687</u>
Current liabilities	14,143,484	15,922,530	14,853,618
Long-term bonds payable	<u>2,625,000</u>	<u>3,885,000</u>	<u>5,610,000</u>
Total liabilities	<u>16,768,484</u>	<u>19,807,530</u>	<u>20,463,618</u>
Net assets:			
Invested in capital assets, net of related debt	103,256,404	104,447,094	110,184,189
Unrestricted	<u>32,868,405</u>	<u>35,729,491</u>	<u>35,868,580</u>
Total net assets	<u>\$ 136,124,809</u>	<u>140,176,585</u>	<u>146,052,769</u>

Capital Assets

The largest portion of the Authority's net assets is its investment in capital assets. Capital assets include land and land improvements, revenue producing and service equipment, buildings and structures, shop equipment, office furnishings and computer equipment. The Authority uses these capital assets to provide public transportation service for Montgomery County citizens. These assets are not available to liquidate liabilities or other spending.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Management's Discussion and Analysis

December 31, 2008 and 2007

(Unaudited)

The Authority's investment in capital assets, net of accumulated depreciation, was \$107.1 million as of December 31, 2008, a reduction of \$2.9 million from 2007 as capital asset expenditures were less than depreciation expense during the year. Major capital asset expenditures during 2008 included the following:

- Purchase of 23 revenue vehicles and related equipment totaling \$6.2 million,
- Facility additions/improvements totaling \$1.8 million.
- Office furnishings, shop equipment and other totaling \$1.0 million.
- Land and land improvements totaling \$.6 million.

The Authority's investment in capital assets, net of accumulated depreciation, was \$110.1 million as of December 31, 2007, a reduction of \$7.4 million from 2006 as capital asset expenditures were less than depreciation expense during the year. Major capital asset expenditures during 2007 included the following:

- Facility improvements totaling \$3.1 million,
- Purchase of 5 revenue vehicles and related equipment totaling \$1.6 million.

Long-term Debt

The Authority had outstanding bonds of \$3,885,000 and \$5,610,000 at December 31, 2008 and 2007, respectively. These balances represent decreases of \$1,725,000 and \$1,620,000 due to principal payments in 2008 and 2007, respectively. This debt consists of capital facilities bonds issued for the purpose of purchasing, acquiring, constructing, replacing, improving, extending and enlarging transit facilities. The bonds were authorized to be issued and sold under resolutions passed by the Authority's Board of Trustees. The bonds are general obligations of the Authority. There were no changes to the debt structure during 2008 or 2007.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Management's Discussion and Analysis

December 31, 2008 and 2007

(Unaudited)

Net Assets

Net assets decreased \$4.1 million and \$5.9 million for the years ended December 31, 2008 and 2007, respectively. See further discussion following Changes in Net Assets.

Changes in Net Asset

	<u>2008</u>	<u>2007</u>	<u>2006</u>
Operating revenues	\$ 10,190,065	8,813,473	8,521,377
Operating expenses excluding depreciation	(58,301,220)	(56,576,526)	(58,495,638)
Depreciation expense	<u>(13,110,305)</u>	<u>(13,092,457)</u>	<u>(12,667,385)</u>
Operating loss	<u>(61,221,460)</u>	<u>(60,855,510)</u>	<u>(62,641,645)</u>
Nonoperating revenues (expenses):			
Sales tax proceeds	31,772,613	33,124,291	32,696,174
Federal operating and preventative maintenance assistance	13,788,546	12,765,243	12,514,943
Federal capital grants (passed through)	-	112,488	141,401
Capital grants to sub-recipient	-	(112,488)	(141,401)
State special fare assistance	465,647	583,942	643,570
Investment income	1,416,684	1,755,013	1,676,772
Interest expense	(302,997)	(389,513)	(470,143)
Net increase/decrease in the fair value of investments	333,831	207,129	9,382
Other	<u>404,561</u>	<u>1,439,377</u>	<u>879,895</u>
Nonoperating revenues and expenses, net	<u>47,878,885</u>	<u>49,485,482</u>	<u>47,950,594</u>
Capital grant equity	<u>9,290,799</u>	<u>5,493,844</u>	<u>2,826,883</u>
Change in net assets	<u>(4,051,776)</u>	<u>(5,876,184)</u>	<u>(11,864,168)</u>
Net assets – beginning of year	<u>140,176,585</u>	<u>146,052,769</u>	<u>157,916,937</u>
Net assets – end of year	<u>\$ 136,124,809</u>	<u>140,176,585</u>	<u>146,052,769</u>

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Management's Discussion and Analysis

December 31, 2008 and 2007

(Unaudited)

Year Ended December 31, 2008

Operating revenues for the Authority were \$10.2 million in 2008, an increase of \$1.4 million or 15.6% from 2007. This was primarily the result of an 'across the board' fare increase that was implemented in February as well as increased riders resulting from high fuel costs.

Operating expenses, excluding depreciation, in 2008 were \$1.7 million or 3.0% higher than 2007. This was primarily due to the extremely volatile fuel market which saw the price of diesel fuel peak at \$4.07 per gallon during May and July and bottom out at \$1.42 in December. The average cost per gallon was \$3.12 in 2008 compared to \$2.27 in 2007. A contributing factor to increased diesel fuel cost during 2008 was the Agency's utilization of fuel futures contracts as a hedge against the volatility of the market.

Nonoperating revenues and expenses, net, were \$47.9 million during 2008, a decrease of \$1.6 million or 3.3% from 2007. The decrease primarily resulted from a \$1.4 million decrease in sales taxes, and 2007's \$0.9 million refund of pre 2006 self-insurance pool reserves, participation in which was severed prior to December 2006. Partially offsetting the decreases was 2008's \$0.8 million federal assistance to offset rising fuel costs.

Year Ended December 31, 2007

The Authority's operating revenues were \$8.8 million during 2007, an increase of \$0.3 million or 3% from 2006. The increase primarily resulted from a new contract with the Dayton School Board for transporting its students.

Operating expenses, excluding depreciation expense, were \$1.9 million or 3.3% less than 2006. This decrease was primarily the result of large-scale service cuts in January and operating efficiencies as well as the prior year's one-time charge for obsolete materials and equipment.

Nonoperating revenues and expenses, net, were \$49.5 million during 2007, an increase of \$1.5 million or 3.2% from 2006. The increase primarily resulted from a \$0.9 million refund of pre 2006 self-insurance pool reserves and a \$0.4 million increase in sales taxes due to last year's one-time refund of previous years' taxes.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Management's Discussion and Analysis

December 31, 2008 and 2007

(Unaudited)

Additional Information of Significance

As described in Note 11 to the financial statements, during 2008 the Authority implemented a plan to mitigate the impact of significant fluctuations in the cost of diesel fuel. This is accomplished through the purchase of fuel futures contracts. Futures contracts provide the Authority with the ability to budget for the future with the knowledge that significant fluctuations in fuel costs will not have an adverse impact on budgeting or operating results. Differences between the contract and actual prices will result in gains and losses on expired contracts and fuel cost.

On February 1, 2009, President Obama signed into law H.R. 1, the American Recovery and Reinvestment Act of 2009 (ARRA). ARRA provided for, among other things, \$6.9 billion for transit capital assistance. Of that amount, the Authority will receive approximately \$13.4 million which will be used to accelerate the replacement of its aging fleet. The Authority will also receive an additional \$6 million to be used in the maintenance of the fleet.

In December 2008 the Authority's contract with the American Federation of State, County and Municipal Employees, AFL CIO (AFSCME) expired. In April 2009 the Authority's contract with the Amalgamated Transit Union, Local 1385 (ATU) will expire. Negotiations for both contracts are ongoing.

In November 2007, the Board of Trustees authorized an in-depth written assessment of the Authority's control environment for transaction processes for cash receipts, student accounts, cash disbursements and procurement, investment management, and human resources. The assessment was to consider all aspects of internal control as defined by the Committee of Sponsoring Organizations of the Treadway Commission (COSO), including the control environment, risk assessment, control activities, information and communication, and monitoring. The Summary Report dated February 19, 2008 was presented to, and accepted by, the Board of Trustees at its March 2008 meeting. While the report contained numerous suggestions relative to strengthening existing controls or adding additional controls, it is important to note that no instances of fraud, theft or inaccurate financial statements were detected. Furthermore, there were no findings or questioned costs in the audits for the years ended December 31, 2008 and 2007.

Requests for Information

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in its finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer, Greater Dayton Regional Transit Authority, 4 South Main Street, Dayton, OH 45402.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Balance Sheets

December 31, 2008 and 2007

Assets	2008	2007
Current assets:		
Cash and cash equivalents (note 4)		
Board designated cash for self insurance	\$ 1,325,625	-
Non-board designated	3,724,259	4,618,337
Funding for losses in fuel futures contracts (note 11)	3,126,661	-
Total cash and cash equivalents	8,176,545	4,618,337
Short-term investments (note 4):		
Board designated for capital acquisitions	1,000,310	6,483,377
Board designated for self insurance	-	3,000,000
Board designated for working capital	-	2,879,873
Total short-term investments	1,000,310	12,363,250
Accounts receivable, less allowance for doubtful accounts of \$17,892 in 2008 and \$25,473 in 2007 (note 3)	11,030,700	11,409,981
Materials and supplies, net	2,628,351	2,843,654
Prepaid expenses and deposits	1,469,054	1,299,078
Total current assets	24,304,960	32,534,299
Non-current assets:		
Long-term investments (note 4):		
Board designated for capital acquisitions	8,272,554	-
Board designated for self insurance	2,174,375	-
Board designated for working capital	11,000,000	7,120,127
Non-board designated	-	10,219,524
Total long-term investments	21,446,929	17,339,651
Miscellaneous deferred debits	-	53,070
Total non-current assets	21,446,929	17,392,721
Capital assets (note 5):		
Land	7,361,536	6,803,885
Revenue producing and service equipment	94,249,452	89,733,013
Buildings and structures	105,002,721	103,249,431
Office furnishings, shop equipment and other	21,079,190	20,131,587
Construction in progress	3,237,498	1,738,690
Total capital assets	230,930,397	221,656,606
Less accumulated depreciation	(123,788,992)	(111,599,512)
Capital assets, net	107,141,405	110,057,094
Total assets	\$ 152,893,294	159,984,115
Liabilities and Net Assets		
Current liabilities:		
Accounts payable	\$ 3,532,231	4,243,912
Accrued payroll and related benefits	5,598,120	6,366,524
Accrued self-insurance (note 9)	2,912,282	2,559,885
Unearned fares and state assistance	679,889	943,048
Other accrued expenses	160,963	84,155
Current maturities of bonds payable (note 6)	1,260,000	1,725,000
Total current liabilities	14,143,485	15,922,530
Bonds payable (note 6)	2,625,000	3,885,000
Total liabilities	16,768,485	19,807,530
Net assets:		
Invested in capital assets, net of related debt	103,256,405	104,447,094
Unrestricted:	32,868,404	35,729,491
Total net assets	136,124,809	140,176,585
Total liabilities and net assets	\$ 152,893,294	159,984,115

See accompanying notes to financial statements.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Statements of Revenues, Expenses, and Changes in Net Assets

Years ended December 31, 2008 and 2007

	<u>2008</u>	<u>2007</u>
Operating revenues:		
Passenger fares	\$ 8,938,079	6,710,877
Special transit fares and charter service:		
Board of education (student transportation)	1,222,894	2,057,016
Charter service	20,291	28,865
Contract service	8,801	16,715
	<u>10,190,065</u>	<u>8,813,473</u>
Operating expenses:		
Labor	25,879,366	25,574,901
Fringe benefits	16,686,690	16,359,102
Contractual services	4,176,726	4,380,138
Materials and supplies	8,174,708	6,337,988
Utilities and propulsion power	1,711,394	1,780,779
Claims and insurance	1,176,120	1,591,645
Other	496,216	551,973
	<u>58,301,220</u>	<u>56,576,526</u>
Total operating expenses excluding depreciation		
	<u>58,301,220</u>	<u>56,576,526</u>
Operating loss before depreciation expense	(48,111,155)	(47,763,052)
Depreciation expense	<u>13,110,305</u>	<u>13,092,457</u>
Total operating expenses	<u>71,411,525</u>	<u>69,668,983</u>
Operating loss	(61,221,460)	(60,855,510)
Nonoperating revenues (expenses):		
Sales tax proceeds	31,772,613	33,124,291
Federal operating and preventative maintenance assistance	13,788,546	12,765,243
Federal capital grants (passed through to sub-recipient)	-	112,488
Capital grants to sub-recipient	-	(112,488)
State special fare assistance	465,647	583,942
Interest on investments	1,416,684	1,755,013
Interest expense	(302,997)	(389,513)
Net increase in the fair value of investments	333,831	207,129
Other	404,561	1,439,377
	<u>47,878,885</u>	<u>49,485,482</u>
Total nonoperating revenues, net		
	<u>47,878,885</u>	<u>49,485,482</u>
Loss before capital grant equity	(13,342,575)	(11,370,028)
Capital grant equity	<u>9,290,799</u>	<u>5,493,844</u>
Increase in net assets	(4,051,776)	(5,876,184)
Net assets – beginning of year	<u>140,176,585</u>	<u>146,052,769</u>
Net assets – end of year	\$ <u>136,124,809</u>	<u>140,176,585</u>

See accompanying notes to financial statements.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Statements of Cash Flows

Years ended December 31, 2008 and 2007

	<u>2008</u>	<u>2007</u>
Cash flows from operating activities:		
Receipts from fares and charters	\$ 11,267,768	8,285,201
Payments to suppliers	(15,148,596)	(11,963,132)
Payments for labor and employee benefits	(43,334,459)	(41,734,424)
Payments for claims and insurance	(823,722)	(1,397,538)
Net cash used in operating activities	<u>(48,039,009)</u>	<u>(46,809,893)</u>
Cash flows from noncapital financing activities:		
Sales tax	32,783,145	32,370,370
Federal operating and preventive maintenance assistance grants	13,770,227	12,612,624
Federal capital grants (passed through to sub-recipient)	-	112,488
Capital grants to sub-recipient	-	(112,488)
State operating and preventive maintenance and special fare assistance grants	-	561,162
Other	404,560	1,439,378
Net cash provided by noncapital financing activities	<u>46,957,932</u>	<u>46,983,534</u>
Cash flows from capital and related financing activities:		
Capital grants received	7,720,121	5,959,051
Additions to property and equipment	(10,141,546)	(5,788,432)
Interest paid on bonds and notes payable	(302,997)	(389,513)
Payments of bonds payable	(1,725,000)	(1,620,000)
Net cash used in capital and related financing activities	<u>(4,449,422)</u>	<u>(1,838,894)</u>
Cash flows from investing activities:		
Purchases of investment securities	(29,608,134)	(42,446,864)
Proceeds from sale or maturity of investment securities	37,241,833	43,414,000
Interest received	1,455,009	1,486,090
Net cash provided by investing activities	<u>9,088,708</u>	<u>2,453,226</u>
Net increase (decrease) in cash and cash equivalents	3,558,207	787,973
Cash and cash equivalents at beginning of year	<u>4,618,337</u>	<u>3,830,364</u>
Cash and cash equivalents at end of year	\$ <u>8,176,545</u>	<u>4,618,337</u>
Reconciliation of operating loss to net cash used in operating activities:		
Operating loss	\$ (61,221,460)	(60,855,510)
Adjustments to reconcile operating loss to net cash used in operating activities:		
Depreciation	13,110,305	13,092,457
Changes in assets and liabilities:		
Accounts receivable – other	1,060,282	(612,359)
Materials and supplies	215,304	225,445
Prepaid expenses and deposits	(169,976)	353,683
Accounts payable	(711,681)	536,382
Accrued expenses and unredeemed fares	(321,782)	450,009
Net cash used in operating activities	\$ <u>(48,039,009)</u>	<u>(46,809,893)</u>

See accompanying notes to financial statements.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(1) The Authority and Reporting Entity

(a) *The Authority*

The Greater Dayton Regional Transit Authority (the Authority) provides virtually all public mass transportation within Montgomery County. The Authority is governed by a nine member board of trustees and is an independent political subdivision of the State of Ohio organized pursuant to Ohio Revised Code Section 306.30 through 306.71, inclusive, as amended, and as such, is not subject to state or federal income taxes. The Authority was created on July 6, 1971, pursuant to the Revised Code, by ordinances of the Councils of the City of Dayton and City of Oakwood. After completing the purchase of the assets of City Transit, which was the major privately-owned public transportation system in the area, the Authority became operational on November 5, 1972. In July 1980, after the approval in the preceding April by the voters of the county of a one-half percent sales and use tax of unlimited duration for all purposes of the Authority, the boundaries of the Authority were extended to be coextensive with boundaries of Montgomery County, Ohio.

(b) *Reporting Entity*

The accompanying financial statements include only the accounts and transactions of the Authority. Under the criteria specified in Governmental Accounting Standards Board (GASB) Statement No. 14, the Authority has no component units nor is it considered a component unit of any other governmental authority. The conclusions regarding the financial reporting entity are based on the concept of financial accountability. The Authority is not financially accountable for any other organization. This is evidenced by the fact that the Authority is a legally and fiscally separate and distinct organization under the provisions of the Ohio Revised Code.

(2) Summary of Significant Accounting Policies

(a) *Basis of Accounting*

The accounting policies of the Authority conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental entities. The accounts of the Authority, which are organized as an enterprise fund, are used to account for the Authority's activities that are financed and operated in a manner similar to a private business enterprise. Accordingly, the Authority maintains its records on the accrual basis of accounting. Revenues from operations, investments, and other sources are recorded when earned. Expenses (including depreciation and amortization) of providing services to the public are accrued when incurred.

Nonexchange transactions, in which the Authority receives value without directly giving equal value in return, include sales tax revenue and grants. On an accrual basis, revenue from sales taxes is recognized in the period when the underlying exchange transaction occurs. Therefore, taxes on items sold in 2008 will be recognized as revenue in 2008. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, and expenditure requirements, in which the resources are provided to the Authority on a reimbursement basis.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

Pursuant to GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting*, private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. The Authority also has the option of following subsequent private-sector guidance, subject to this same limitation. The Authority has elected not to follow subsequent private-sector guidance as it relates to its operations.

(b) *Budgetary Accounting and Control*

The Authority's annual budget, as provided by law, is prepared on the accrual basis of accounting. The Authority maintains budgetary control by not permitting expenditures to exceed appropriations without approval of the Board of Trustees.

(c) *Cash and Cash Equivalents*

Cash and cash equivalents consists of cash on hand, demand deposits, short-term investments with original maturities of three months or less from the date of acquisition, and deposits in the State Treasurer's Asset Reserve investment pool (STAR Ohio).

(d) *Investments*

Investments are reported at fair value, based on quoted market prices, except for repurchase agreements, which are reported at amortized cost.

(e) *Board Designated Investments*

Investments and cash are designated annually by the Board of Trustees and shall be required for each of the following items:

Capital acquisitions – to provide local match funds for approved or projected Federal grants, projects not eligible for grant participation, or local match for transit related projects that would assist community development efforts.

Self insurance – the value of the estimated potential claim liability.

Working capital – the value of an average of two months of budgeted operating expenses.

(f) *Materials and Supplies*

Materials and supplies are recorded at average cost and consist principally of maintenance supplies and repair parts.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(g) Capital Assets

The Authority defines capital assets as assets with an initial, individual cost of more than \$500 and an estimated useful life in excess of a year. Purchased or constructed capital assets are reported at cost or estimated historical cost. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Description	Estimated useful life
Revenue producing and service equipment	3 to 18 years
Buildings and structures	6 to 45 years
Office furnishings, shop equipment, and other	5 to 8 years

(h) Compensated Absences

The liability for compensated absences consists of unpaid, accumulated annual and sick leave balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

(i) Net Assets

Equity is displayed in three components as follows:

Invested in Capital Assets, Net of Related Debt – This consists of capital assets, net of accumulated depreciation, less the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – This consists of net assets that are legally restricted by outside parties or by law through constitutional provisions or enabling legislation. When both restricted and unrestricted resources are available for use, generally it is the Authority's policy to use restricted resources first, and then unrestricted resources when they are needed. The Authority does not have restricted net assets at December 31, 2008 or 2007.

Unrestricted – This consists of net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

(j) Passenger Fares

Passenger fares are recorded as revenue at the time services are performed.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(k) Sales Taxes

The Authority receives the proceeds of a one-half percent sales and use tax as approved by the residents of Montgomery County. The sales tax is collected by vendors within Montgomery County and remitted to the Ohio Department of Taxation, which charges a one percent administrative fee for its service. Sales tax revenue is recognized in the month collected by the vendors.

(l) Federal Operating and Preventative Maintenance Assistance Funds

Federal operating and preventative maintenance assistance funds to be received by the Authority under the Urban Mass Transportation Assistance Act of 1964, as amended, are recorded and reflected in income in the period to which they are applicable.

(m) Capital Grants

Federal and state capital grants for the acquisition of property and equipment are recorded as the costs are incurred. Capital acquisitions for which grant funds have not been received from the Federal Transit Administration (FTA) or Ohio Department of Transportation (ODOT) are recorded as capital grants receivable.

When assets acquired with capital grant funds are disposed and proceeds exceed \$5,000, the Authority is required to notify the granting federal agency. A proportional amount of the proceeds or fair market value, if any, of such property may be used to acquire like-kind replacement vehicles or remitted to the granting federal agency.

(n) Classification of Revenues

The Authority has classified its revenues as either operating or nonoperating. Operating revenue includes activities that have the characteristics of exchange transactions including passenger fares and special transit fares and charter service. Nonoperating revenue includes activities that have the characteristics of nonexchange transactions, such as sales tax proceeds and most federal, state, and local grants and contracts.

(o) Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(p) *New Accounting Pronouncement*

In June 2008, the Governmental Accounting Standards Board (GASB) issued Statement No. 53, *Accounting and Reporting for Derivative Instruments* effective for fiscal years beginning after June 15, 2009. The Statement provides, among other things, the accounting and reporting requirements that the Authority will utilize for its future fuel hedging activity. See Notes 4 and 11 to Financial Statements.

(3) **Accounts Receivable**

Accounts receivable at December 31, 2008 and 2007 were as follows:

	<u>2008</u>	<u>2007</u>
Sales tax	\$ 8,049,521	9,060,052
Federal operating and preventive maintenance assistance	681,971	663,652
Federal capital assistance	1,570,678	-
State elderly fare assistance	185,066	-
Interest	249,262	331,792
Other	312,094	1,379,958
	<hr/>	<hr/>
Gross receivables	11,048,592	11,435,454
Less allowance for uncollectibles	(17,892)	(25,473)
	<hr/>	<hr/>
Net total receivables	\$ <u>11,030,700</u>	<u>11,409,981</u>

(4) **Cash and Investments**

The investment and deposit of Authority monies are governed by the provisions of the Ohio Revised Code. In accordance with these statutes, only banks located in Ohio and domestic building and loan associations are eligible to hold public deposits. The statutes also permit the Authority to invest its monies in certificates of deposit, commercial paper, savings accounts, money market accounts, the State Treasurer's Asset Reserve investment pool (STAR Ohio) and obligations of the United States government or certain agencies thereof. The Authority may also enter into repurchase agreements with any eligible depository or any eligible dealer who is a member of the National Association of Securities Dealers for a period not exceeding thirty days. The Authority is prohibited from investing in any financial instrument, contract, or obligation whose value or return is based upon or linked to another asset or index, or both, separate from the financial instrument, contract, or obligation itself (commonly known as a derivative). However, Ohio Attorney General Opinion No. 89-080 authorized the use of forward pricing mechanisms, see Note 11 to Financial Statements. The Authority is also prohibited from investing in reverse repurchase agreements.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(a) **Deposits**

Custodial Credit Risk is the risk that, in the event of a bank failure, the Authority's deposits may not be returned. Public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by the Federal Deposit Insurance Corporation (FDIC), or may pledge a pool of government securities valued at least 110% of the total value of public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and must mature or be redeemable within five years of the date of the related repurchase agreement. The market value of the securities, subject to a repurchase agreement, must exceed the value of the principal by 2% and be marked to market daily.

At December 31, 2008 and 2007, the carrying amount of the Authority's deposits was \$250,608 and \$86,824, respectively, as compared to bank balances of \$299,424 and \$199,901, respectively. Of the bank balances at December 31, 2008 and 2007, \$250,000 and \$199,901 respectively, were on deposit and covered by federal depository insurance and \$49,424 was collateralized by a pool of securities maintained by the Authority's financial institution but not in the name of the authority.

b) **Investments**

As of December 31, 2008, the Authority had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Maturity(1)</u>	<u>Rating(2)</u>
Federal Home Loan Bank	\$14,036,609	1,216	AAA
Federal Farm Credit Bonds	<u>8,410,630</u>	1,300	AAA
Total Investments	<u>\$22,447,239</u>		
STAR Ohio(3)	<u>\$3,758,704</u>	Daily	AAAm

(1) Weighted Maturity -Days

(2) Moody's/S&P

(3) Although the STAR Ohio deposits are included with investments for risk categorization, they are classified as cash and cash equivalents for financial reporting purposes.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

Custodial credit risk for an investment is the risk that in the event of the failure of the counterparty, the Authority will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Authority's \$22,447,239 investment in U.S. governmental agency instruments are held in the Authority's name by its custodian (agent).

Interest Rate Risk is the possibility that changes in interest rates will adversely affect the fair value of an investment. The Authority's investment policy limits investment maturities to 5 years from date of settlement unless the investment is matched to a specific obligation or debt of the Authority.

Credit Risk is the possibility that an issuer or other counterparty to an investment will not fulfill its obligation. The Authority's investment policy limits investments to, among others, obligations of the US government or agencies thereof. The investment in STAR Ohio is a direct contractual relationship and the investments are not supported by a transferable instrument that evidences ownership or creditorship.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(5) Capital Assets

Capital asset activity for the year ended December 31, 2008 was as follows:

	Balance January 1, 2008	Additions	Deletions	Balance December 31, 2008
Capital assets not being depreciated:				
Land and land improvements	\$ 6,803,885	557,651	-	7,361,536
Construction in progress	<u>1,738,691</u>	<u>8,111,088</u>	<u>6,612,281</u>	<u>3,237,498</u>
Total capital assets not being depreciated	<u>8,542,576</u>	<u>8,668,739</u>	<u>6,612,281</u>	<u>10,599,034</u>
Capital assets being depreciated:				
Revenue producing and service equipment	89,733,013	5,477,926	961,487	94,249,452
Buildings and structures	103,249,431	1,753,290	-	105,002,721
Office furnishings, shop equipment, and other	<u>20,131,586</u>	<u>1,049,568</u>	<u>101,964</u>	<u>21,079,190</u>
Total capital assets being depreciated	<u>213,114,030</u>	<u>8,280,784</u>	<u>1,063,451</u>	<u>220,331,363</u>
Less accumulated depreciation:				
Revenue producing and service equipment	52,225,098	6,842,060	818,861	58,248,297
Buildings and structures	44,706,357	3,802,984	-	48,509,341
Office furnishings, shop equipment, and other	<u>14,668,057</u>	<u>2,465,261</u>	<u>101,964</u>	<u>17,031,354</u>
Total accumulated depreciation	<u>111,599,512</u>	<u>13,110,305</u>	<u>920,825</u>	<u>123,788,992</u>
Total capital assets being depreciated, net	<u>101,514,518</u>	<u>(4,829,523)</u>	<u>142,626</u>	<u>96,875,369</u>
Total capital assets, net	<u>\$ 110,057,094</u>	<u>3,839,218</u>	<u>6,754,907</u>	<u>107,141,405</u>

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

Capital asset activity for the year ended December 31, 2007 was as follows:

	<u>Balance January 1, 2007</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance December 31, 2007</u>
Capital assets not being depreciated:				
Land and land improvements	\$ 4,976,974	1,826,911	-	6,803,885
Construction in progress	<u>2,690,183</u>	<u>1,382,790</u>	<u>2,334,282</u>	<u>1,738,691</u>
Total capital assets not being depreciated	<u>7,667,157</u>	<u>3,209,701</u>	<u>2,334,282</u>	<u>8,542,576</u>
Capital assets being depreciated:				
Revenue producing and service equipment	91,740,165	1,117,095	3,124,247	89,733,013
Buildings and structures	100,831,374	2,418,057	-	103,249,431
Office furnishings, shop equipment, and other	<u>18,684,411</u>	<u>1,467,865</u>	<u>20,690</u>	<u>20,131,586</u>
Total capital assets being depreciated	<u>211,255,950</u>	<u>5,003,017</u>	<u>3,144,937</u>	<u>213,114,030</u>
Less accumulated depreciation:				
Revenue producing and service equipment	48,824,567	6,381,704	2,981,173	52,225,098
Buildings and structures	40,959,634	3,746,723	-	44,706,357
Office furnishings, shop equipment, and other	<u>11,724,717</u>	<u>2,964,030</u>	<u>20,690</u>	<u>14,668,057</u>
Total accumulated depreciation	<u>101,508,918</u>	<u>13,092,457</u>	<u>3,001,863</u>	<u>111,599,512</u>
Total capital assets being depreciated, net	<u>109,747,032</u>	<u>(8,089,440)</u>	<u>143,074</u>	<u>101,514,518</u>
Total capital assets, net	\$ <u><u>117,414,189</u></u>	<u><u>(4,879,739)</u></u>	<u><u>2,477,356</u></u>	<u><u>110,057,094</u></u>

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(6) Bonds Payable

Bonds payable consist of capital facilities bonds issued for the purpose of purchasing, acquiring, constructing, replacing, improving, extending and enlarging transit facilities. The bonds were authorized to be issued and sold under resolutions passed by the Board of Trustees. The bonds are general obligations of the Authority.

Bond activity for the year ended December 31, 2008 was as follows:

<u>Issue</u>	<u>Interest rate</u>	<u>Balance January 1, 2008</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance December 31, 2008</u>	<u>Due within one year</u>
Series 1993	3.10 to 5.10	\$ 530,000	—	530,000	—	—
Series 1994	3.50 to 6.00	915,000	—	445,000	470,000	470,000
Series 1997	4.15 to 5.55	4,165,000	—	750,000	3,415,000	790,000
Total		<u>\$ 5,610,000</u>	<u>—</u>	<u>1,725,000</u>	<u>3,885,000</u>	<u>1,260,000</u>

Bond activity for the year ended December 31, 2007 was as follows:

<u>Issue</u>	<u>Interest rate</u>	<u>Balance January 1, 2007</u>	<u>Additions</u>	<u>Deletions</u>	<u>Balance December 31, 2007</u>	<u>Due within one year</u>
Series 1993	3.10 to 5.10	\$ 1,020,000	—	490,000	530,000	530,000
Series 1994	3.50 to 6.00	1,335,000	—	420,000	915,000	445,000
Series 1997	4.15 to 5.55	4,875,000	—	710,000	4,165,000	750,000
Total		<u>\$ 7,230,000</u>	<u>—</u>	<u>1,620,000</u>	<u>5,610,000</u>	<u>1,725,000</u>

The annual requirements to pay principal and interest on the bonds outstanding at December 31, 2008 are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 1,260,000	215,280	1,475,280
2010	830,000	144,420	974,420
2011	875,000	95,175	970,175
2012	920,000	55,070	975,070
	<u>\$ 3,885,000</u>	<u>509,945</u>	<u>4,394,945</u>

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(7) Pension Plan

(a) *Plan Description*

The Authority contributes to the Ohio Public Employees Retirement System of Ohio (OPERS), a cost sharing, multiple-employer public employee retirement system. OPERS provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries through three separate pension plans: The Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; The Member-Directed Plan – a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under this plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions plus any investment earnings; and the Combined Plan – a cost-sharing multiple-employer defined benefit pension plan. Under this plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan. Chapter 145 of the Ohio Revised Code assigns the authority to establish and amend benefit provisions to the PERS Board of Trustees (Board). OPERS issues a stand-alone financial report that includes the financial statements. That report may be obtained by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-466-2085 or 1-800-222-PERS (7377).

(b) *Funding Policy*

Plan members are required to contribute a percentage of their annual covered salary (10% in 2008 and 9.5% in 2007), and the Authority is required to contribute an actuarially determined rate. The employer contribution rates were 14.0% for 2008, 13.85% for 2007, and 13.7% for 2006 of annual covered payroll. The contribution requirements of plan members and the Authority are established and may be amended by the Board. The Authority's contributions to OPERS for the years ended December 31, 2008, 2007, and 2006 were \$4,141,133, \$4,091,869, and \$4,133,340, respectively, equal to the required contributions for each year. Required employer contributions are equal to 100% of the dollar amount billed to each employer.

(8) Other Post-Employment Benefits (OPEB)

OPERS also provides post-retirement health care coverage to age and service retirees with 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and primary survivor recipients is available. The health care coverage provided by the retirement system is considered an Other Post-employment Benefit (OPEB) as described in GASB Statement No. 12. As required by state statute, a portion of each employer's contribution to OPERS (see note 7) is set aside for the funding of post-retirement health care. The contribution rates of 14% and 13.85% for the years ended December 31, 2008 and 2007, respectively, included a portion (7% for 2008 and 5% for January - June 2007, 6% for July – December 2007) that was used to fund healthcare. The Authority's contributions for post-employment benefits were \$2,070,567 and \$1,624,402 for the years ended December 31, 2008 and 2007, respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective on January 1, 2007. OPERS took additional actions to improve the solvency of the Health Care Fund in 2005 by creating a separate investment pool for health care assets. Member and

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

employer contribution rates increased on January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

The Ohio Revised Code provides the statutory authority requiring public employers to fund postretirement health care through their contributions to OPERS.

Summary of assumptions for pension plan and other post-employment benefits

Actuarial Review – The assumptions and calculations below were based on the System’s latest Actuarial Review performed as of December 31, 2007.

Funding Method – The individual entry age actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability.

Assets Valuation Method – All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted annually to reflect 25% of the unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12% corridor.

Investment Return – The investment assumption rate for 2007 was 6.5%.

Active Employee Total Payroll – An annual increase of 4.0%, compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases over and above the 4.0% base increase, were assumed to range from 0.5% to 6.3%.

Health Care – Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from .5% to 4% for the next 7 years. In subsequent years (8 and beyond), health care costs were assumed to increase at 4.0% (the projected wage inflation rate).

OPEBs are advanced funded on an actuarially determined basis. The number of active contributing participants in the Traditional Pension Plan and Combined Plans at December 31, 2007 was 364,076. The actuarial value of the Retirement System’s net assets available for OPEB at December 31, 2007 was \$12.8 billion. The actuarially accrued liability and the unfunded actuarially accrued liability at December 31, 2007, based on the actuarial cost method used, were \$29.8 billion and \$17.0 billion, respectively.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(9) Risk Management

The Authority is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Effective December 1, 2006, the Authority entered into contracts with a number of insurance companies whereby it receives loss coverage in exchange for premiums. Loss limits and deductibles are established for each type of coverage by the specific insurer. Prior to December 1, 2006, the Authority participated in the Ohio Transit Risk Pool, Inc. (OTRP) related to its risk of property and casualty loss. Under this plan, the Authority received property and casualty loss coverage in exchange for contributions paid. For the period ended November 30, 2006 OTRP self-insured the first \$250,000 of any qualified auto physical damage loss, the first \$150,000 of any qualified commercial property loss, and the first \$1,000,000 of any qualified casualty loss subject to a \$1,000 per loss deductible (\$25,000 for auto physical damage losses involving revenue vehicles). Per occurrence, catastrophic loss coverage is maintained by OTRP equal to \$200,000,000 for qualified property losses (including auto physical damage) and \$7,500,000 for qualified casualty losses.

Any underfunding of the OTRP plan's liabilities is shared by the members on a pro-rata basis based on pool contribution factors comprised of: population, full-time employees, vehicles, property values, budget, net operating expenses and claims history (double weighted). This can result in future refunds or returns of prior year surpluses.

The Authority is also self-insured for worker's compensation claims up to a limit of \$500,000 per claim at which point stop-loss insurance becomes effective. A reserve has been provided at December 31, 2008 and 2007 for the estimated potential claim liability based upon an actuary's estimate. This liability is classified as current although some portion may not be paid within one year. Management believes, based on prior experience, that the estimated reserve for claims is adequate to satisfy all claims filed or to be filed for incidents which occurred through December 31, 2008.

The following is a reconciliation of the Authority's claims liability:

	<u>2008</u>	<u>2007</u>
Accrued self-insurance – beginning of year	\$ 2,559,885	2,365,777
Claims and other expenses incurred – during year	1,900,730	1,734,842
Claims paid – during year	<u>(1,548,333)</u>	<u>(1,540,734)</u>
Accrued self-insurance – end of year	<u>\$ 2,912,282</u>	<u>2,559,885</u>

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(10) Capital and Other Grants

The Authority has a capital improvement program, which is primarily funded through capital grants. The purpose of this program is to provide various improvements to the transit system. The total amount approved under the capital improvement program is to be provided by grants and Authority equity, which includes participation by the FTA (approximately 80%), the Authority's funds (typically 20% depending upon ODOT participation) and, to a lesser extent, ODOT.

The Authority participates in community based transit improvement projects where management deems there to be a public transit related benefit. The Authority serves as a funding conduit for specific Federal/State funding, and/or provides Federal/State/Local funding out of its annual allocation. In exchange for its participation, the Authority receives benefits, which may include operating rights, exclusive use agreements, or other forms of consideration. Capital grants received for such projects are recorded as "Federal capital grants (passed through to sub-recipient)" offset by "capital grants to sub-recipient" in the Statements of Revenues, Expenses and Changes in Net Assets.

In 1998, the Authority entered into contracts with ODOT for two downtown Dayton projects, which included Federal Highway Administration (FHWA) and FTA funds. The process for receiving these Federal funds required the Authority to enter into a contract with ODOT for each project in the amount of \$3,303,000 for the Baseball Stadium project and \$3,675,000 for the RiverScape project. The Authority also entered into agreements with the City of Dayton, who was responsible for all contracts associated with the transit-related portions of the Baseball Stadium project and Montgomery County, which was responsible for all contracts associated with the transit-related portions of the RiverScape and Arts Center Foundation projects.

The Authority passes-through certain federal awards to the City of Dayton and Montgomery County for various projects. There was no such activity in 2008; during 2007 the Authority remitted \$112,488 to the City of Dayton for general transit enhancements.

The Authority has an obligation to ensure that the benefits received from such projects continue for a time period deemed appropriate to ensure Federal/State funds have fully vested in the project and that no Federal/State payback would be required by the sub-recipient. At December 31, 2008, the Authority continues to monitor the Baseball Stadium project completed in May of 2000 with \$3,027,000 in Federal funding, the Main Street Project, completed in November of 1992 with \$3,185,000 in Federal funding, and the Schuster Performing Arts Center project completed in 2003 with \$10,342,330 in Federal funding. All of these projects have a 20 year vesting period and would require a partial payback of funding, based on straight line amortization, if the benefits received by the Authority are discontinued before the vesting period ends.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(11) Energy Forward Pricing Mechanisms

Pursuant to Ohio Attorney General Opinion No. 89-080 dated October 16, 1989, the Board of Trustees authorized the use of forward pricing mechanisms (e.g. commodity-type futures) as a budget risk reduction tool to manage price variability and cost/budget uncertainty associated with the purchase of diesel fuel.

In April 2008, the Authority began utilizing #2 heating oil futures contracts (contracts) as hedges against open market diesel fuel price fluctuations. The Authority limits contracts to 80% of expected consumption in any one month. The initial value of each contract is zero. When fuel is purchased, contracts are exercised, thereby effectively tying the fuel price to the price of #2 heating oil as of the date of the contract's creation. For 2008, a loss of \$368,737 was recognized as an increase in fuel expense. On December 31, 2008, the remaining open contracts had \$3,126,661 of unrealized loss which corresponds to the expected cost of fuel being lower over future fiscal periods. There is no debt associated with these contracts and unrealized losses are fully funded.

There are certain risks attached to this program. The Authority may face increased costs if: 1) fuel consumption falls below the contract levels, 2) the closing value of the contract is below its nominal value.

(12) Contingencies and Commitments

(a) *Contingencies*

Federally assisted capital grant programs are subject to audit by the granting agency. Management believes that no material liability, if any, will arise, as a result of audits previously performed or to be performed.

FTA grant stipulations also require the grantee to retain assets acquired by FTA funds for the full estimated asset useful life (as determined by FTA). If this provision is not met, the grantee must refund FTA's un-depreciated basis in assets disposed.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Notes to Financial Statements

December 31, 2008 and 2007

(b) Commitments

At December 31, 2008, the Authority had outstanding purchase commitments for contracts of approximately \$17,200,000, of which \$12,500,000 are for new revenue vehicles, \$3,600,000 are for facilities, \$600,000 are for computer projects, and \$500,000 are for tire leases and other.

(c) Litigation

Management believes that any ongoing litigation in the normal course of business will not materially affect the Authority's financial results or financial position.

(d) Labor Contracts

In December 2008 the Authority's contract with the American Federation of State, County and Municipal Employees, AFL CIO (AFSCME) expired. In April 2009 the Authority's contract with the Amalgamated Transit Union, Local 1385 (ATU) will expire. Negotiations for both contracts are ongoing.

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

Schedule of Expenditures of Federal Awards

For the year ended December 31, 2008

<u>Federal Grantor/Pass Through Grantor/Program Title</u>	<u>Grant Number</u>	<u>Federal CFDA Number</u>	<u>Expenditures</u>
U.S. Department of Transportation			
Federal Transit Administration (FTA)			
Received Directly from FTA			
Federal Transit Cluster			
Federal Transit-Section 5309-Capital Improvement Grants			
	OH-03- 0264	20.500	\$ 14,139
	OH-03- 0289	20.500	621,432
	OH-03- 0290	20.500	660,862
	OH-03- 0300	20.500	1,601,633
	OH-04- 0023	20.500	544,834
	OH-04- 0030	20.500	1,344,511
	OH-05- 0091	20.500	957,059
	OH-05- 0092	20.500	<u>2,420,733</u>
Total CFDA# 20.500			<u>8,165,203</u>
Federal Transit Section 5307-Capital and Operating Assistance Formula Grants			
	OH-90- 0295	20.507	170,036
	OH-90- X409	20.507	20,226
	OH-90- X435	20.507	159,335
	OH-90- X493	20.507	183,797
	OH-90- X541	20.507	574,814
	OH-90- X594	20.507	656,413
	OH-90- X615	20.507	5,778,032
	OH-90- X639	20.507	4,231,677
Passed through the Ohio Department of Transportation			
Federal Highway Administration			
	OH-90- X541	20.507	57,558
	OH-90- X594	20.507	399,996
	OH-90- X615	20.507	104,233
	UPTF-0057414-081	20.507	72,071
	UPTF-0057184-082	20.507	<u>249,817</u>
Total CFDA# 20.507			<u>12,658,005</u>
TOTAL U.S. DEPARTMENT OF TRANSPORTATION FEDERAL TRANSIT CLUSTER			<u>\$ 20,823,208</u>
TOTAL FEDERAL EXPENDITURES			<u>\$ 20,823,208</u>

See accompanying note to schedule of expenditure of federal awards.

Greater Dayton Regional Transit Authority
Note to the Schedule of Expenditures of Federal Awards
For the Year Ended December 31, 2008

1. Summary of Significant Accounting Policies

The accompanying Schedule of Expenditures of Federal Awards (the “Schedule”) reflects the expenditures of the Greater Dayton Regional Transit Authority under programs financed by the U.S. government for the year ended December 31, 2008. The Schedule has been prepared in accordance with the requirements of OMB Circular A-133, “Audits of States, Local Governments, and Non-Profit Organizations,” using the accrual basis of accounting in accordance with accounting principles generally accepted in the United States of America.

For purposes of the Schedule, federal awards include the following:

- Direct federal awards
- Pass-through funds received from non-federal organizations made under federally sponsored programs conducted by those organizations.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
REQUIRED BY GOVERNMENT AUDITING STANDARDS

Greater Dayton Regional Transit Authority
Montgomery County
4 South Main Street
Dayton, Ohio 45402

To the Board of Trustees:

We have audited the basic financial statements of the Greater Dayton Regional Transit Authority (the Authority), as of and for the year ended December 31, 2008, and have issued our report thereon dated March 27, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Controls Over Financial Reporting

In planning and performing our audit, we considered the Authority's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Authority's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Authority's financial statements that is more than inconsequential will not be prevented or detected by the Authority's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Authority's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grants agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

This report is intended for the information and use of the Board of Trustees, management of the Authority, the federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc.

March 27, 2009

Rockefeller Building
614 W Superior Ave Ste 1242
Cleveland OH 44113-1306
Office phone - (216) 575-1630
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Charles E. Harris & Associates, Inc.
Certified Public Accountants

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO
EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE
IN ACCORDANCE WITH OMB CIRCULAR A-133

Greater Dayton Regional Transit Authority
Montgomery County
4 South Main Street
Dayton, Ohio 45402

To the Board of Trustees:

Compliance

We have audited the compliance of the Greater Dayton Regional Transit Authority, Montgomery County (Authority), with the types of compliance requirements described in *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal program for the year ended December 31, 2008. The Authority's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the Authority's management. Our responsibility is to express an opinion on the Authority's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major program occurred. An audit includes examining, on a test basis, evidence about the Authority's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Authority's compliance with those requirements.

In our opinion, the Authority complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2008.

Internal Control Over Compliance

The management of the Authority is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Authority's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the Authority's ability to administer a federal program such that there is more than a remote likelihood that the Authority's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the Authority's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of the internal control over compliance was for limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended solely for the information and use of the Board of Trustees, management of the Authority, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc.

March 27, 2009

**GREATER DAYTON REGIONAL TRANSIT AUTHORITY
MONTGOMERY COUNTY
OMB CIRCULAR A-133 SECTION .505
December 31, 2008**

Schedule of Findings and Questioned Costs

A. Summary of Audit Results

1. The auditor's report expresses an unqualified opinion on the basic financial statements.
2. There were no material control weaknesses reported at the financial statement level.
3. There were no significant deficiencies disclosed during the audit.
4. No instances of noncompliance material to the financial statements of the Authority were disclosed during the audit.
5. No material control weaknesses were reported for major federal programs.
6. No significant deficiencies in internal control over major programs were disclosed.
7. The auditor's report on compliance for the major federal award program for the Authority expresses an unqualified opinion.
8. No findings required to be reported under Section .510(a) of OMB Circular A-133.
9. The program tested as a major program was Federal Transit Administration Cluster: CFDA #20.500 and #20.507.
10. The dollar threshold for distinguishing Type A and Type B programs was \$624,696.
11. The Authority was determined to be a low-risk auditee.

B. Findings-Financial Statement Audit

None

C. Findings and Questioned Costs- Federal Transit Cluster, CFDA #20.500 and #20.507.

None

STATUS OF PRIOR AUDIT'S CITATIONS AND RECOMMENDATIONS

The prior audit report, as of December 31, 2007, reported no material citations or recommendations.

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Certified Public Accountants

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**INDEPENDENT ACCOUNTANTS' REPORT ON
APPLYING AGREED UPON PROCEDURES**

Greater Dayton Regional Transit Authority
4 South Main Street
Dayton, Ohio 45402

To the Board of Trustees:

We understand that the Greater Dayton Regional Transit Authority (the Authority) is eligible to receive Urbanized Area Formula Program grants of the Federal Transit Act, as amended, and in connection therewith, the Authority is required to report certain information to the Federal Transit Administration (FTA).

The FTA has established the following standards with regard to the data reported to it in the Federal Funding Allocation Statistics Form (FFA-10) of the Authority's annual National Transit Database (NTD) report:

- A system is place and maintained for recording data in accordance with NTD definitions. The correct data are being measured and no systematic errors exist.
- A system is in place to record data on a continuing basis and the data gathering is an ongoing effort.
- Source documents are available to support the reported data and are maintained for FTA review and audit for a minimum of three years following the FTA's receipt of the NTD report. The data are fully documented and securely stored.
- A system of internal controls is in place to ensure the data collection process is accurate and that the recording system and reported comments are not altered. Documents are reviewed and signed by a supervisor, as required.
- The data collection methods are those suggested by the FTA or meet FTA requirements.
- The deadhead miles, computed as the difference between the reported total actual vehicle miles data and the reported total actual vehicle revenue miles data, appear to be accurate.
- Data are consistent with prior reporting periods and other facts known about the Authority's operations.

We have applied the procedures to the data contained in the accompanying Federal Funding Allocation Statistics Form (FFA-10) for the fiscal year ended December 31, 2008. Such procedures, which were agreed to and specified by FTA in the Declarations section of the *2008 Reporting Manual* and were agreed to by the Authority, were applied to assist you in evaluating whether the Authority complied with the standards described in the second paragraph of this report and that the information included in the NTD report Federal Funding Allocation Statistics Form (FFA-10) for the fiscal year ended December 31, 2008 is presented in conformity with the requirements of the *Uniform System of Accounts and Records and Reporting System; Final Rule*, as specified in 49 CFR Part 630, *Federal Register*, January 15, 1993 and as presented in the *2008 Reporting Manual*.

This engagement to apply agreed upon procedures was performed in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of the procedures is solely the responsibility of the specified users of the report. Consequently, we make no representation regarding the sufficiency of the procedures described above either for the purpose for which this report has been requested or for any other purpose. This report is intended solely for your information and FTA and should not be used by those who did not participate in determining the procedures.

The procedures were applied separately to each of the information systems used to develop the reported vehicle revenue miles, fixed guideway directional route miles, passenger miles, and operating expenses of the Authority for the fiscal year ended December 31, 2008 for each of the following modes:

- Motor Bus-directly operated
- Trolley Bus-directly operated
- Demand Response-directly operated

The following information and finding came to our attention as a result of performing the procedures described in the Attachment to this report:

None

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on the Federal Funding Allocation Statistics Form (FFA-10). Accordingly, we do not express such an opinion. Also, we do not express an opinion on the Authority's system of internal control taken as a whole.

In performing the procedures, except for the information and findings described above, no matters came to our attention that caused us to believe that the information included in the NTD report on the Federal Funding Allocation Statistics Form (FFA-10) for the fiscal year-ended December 31, 2008 is not presented in conformity with the requirements of the *Uniform System of Accounts and Records and Reporting System; Final Rule*, as specified in 49 CFR Part 630, *Federal Register*, January 15, 1993 and as presented in the *2008 Reporting Manual*. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report relates only to the information described above and does not extend to the Authority's financial statements taken as a whole, or the forms in the Authority's NTD report, other than the Federal Funding Allocation Statistics Form (FFA-10), for any date or period.

This report is intended solely for the information and use of the Authority's management, the Ohio Auditor of State and federal awarding agencies and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc.

March 27, 2009



Mary Taylor, CPA
Auditor of State

GREATER DAYTON REGIONAL TRANSIT AUTHORITY

MONTGOMERY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JUNE 25, 2009**