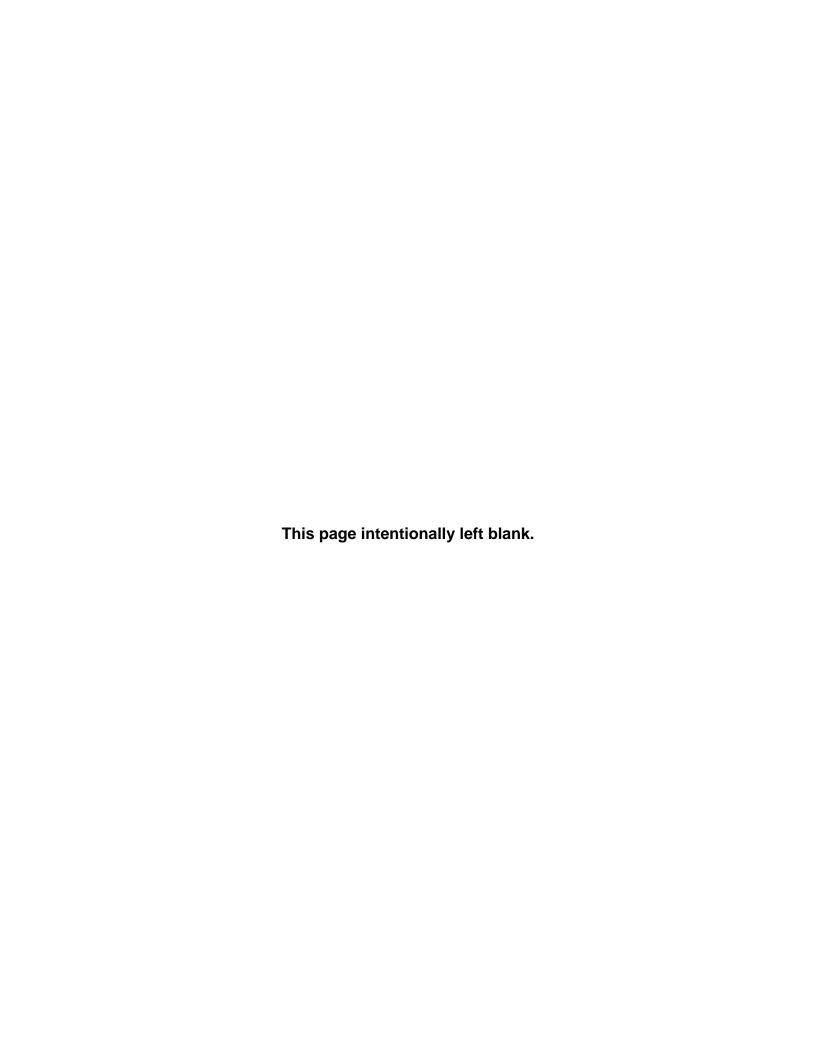




# **TABLE OF CONTENTS**

TITLE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets	13
Statement of Activities	14
Fund Financial Statements:	
Balance Sheet - Governmental Funds	15
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	16
Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds	17
Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual Comparison - General Fund	19
Statement of Fiduciary Net Assets - Fiduciary Funds	20
Statement of Changes in Fiduciary Net Assets – Fiduciary Funds	21
Notes to the Basic Financial Statements	23
Schedule of Federal Awards Receipts and Expenditures	51
Notes to the Schedule of Federal Awards Receipts and Expenditures	52
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	53
Independent Accountants' Report on Compliance with Requirements Applicable to Major Federal Programs and Internal Control Over Compliance in Accordance with OMB Circular A-133	EE
Schedule of Findings	57





# Mary Taylor, CPA Auditor of State

### INDEPENDENT ACCOUNTANTS' REPORT

Perkins Local School District Erie County 1210 East Bogart Road Sandusky, Ohio 44870-6411

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Perkins Local School District, Erie County, Ohio (the District), as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Perkins Local School District, Erie County, Ohio, as of June 30, 2008, and the respective changes in financial position, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3 the District modified the capitalization threshold for capital assets.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 28, 2009, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Perkins Local School District Erie County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The schedule of federal awards receipts and expenditures is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. We subjected the federal awards receipts and expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

Mary Taylor

May 28, 2009

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The management's discussion and analysis of the Perkins Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for fiscal year 2008 are as follows:

- In total, net assets of governmental activities increased \$1,652,076 which represents a 16.72% increase from 2007.
- General revenues accounted for \$20,803,138 in revenue or 88.85% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$2,610,757 or 11.15% of total revenues of \$23,413,895.
- The District had \$21,761,819 in expenses related to governmental activities; only \$2,610,757 of these
  expenses was offset by program specific charges for services, grants or contributions. General
  revenues supporting governmental activities (primarily taxes and unrestricted grants and
  entitlements) of \$20,803,138 were adequate to provide for these programs.
- The District's major governmental funds are the general fund and the permanent improvement fund. The general fund had \$20,584,660 in revenues and \$19,075,102 in expenditures and other financing uses. During fiscal year 2008, the general fund's fund balance increased \$1,510,651 from a balance of \$2,846,702 to a balance of \$4,357,353.
- The permanent improvement fund had \$2,737,220 in revenues and other financing sources and \$1,487,967 in expenditures and other financing uses. During fiscal year 2008, the permanent improvement fund's fund balance increased \$1,249,253 from a balance of \$1,106,769 to a balance of \$2,356,022.

### **Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund and permanent improvement fund are by far the most significant funds, and the only governmental funds reported as major funds.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

### Reporting the District as a Whole

#### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2008?" The statement of net assets and the statement of activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance, pupil transportation central, operation of non-instructional services, extracurricular activities, and food service operations and interest and fiscal charges.

# Reporting the District's Most Significant Funds

### Fund Financial Statements

Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District' most significant funds. The District's major governmental funds are the general fund and the permanent improvement fund.

### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* basis of accounting, which measures cash and all other *financial assets* than can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the basic financial statements.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals. These activities are reported in an agency fund. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### The District as a Whole

During 2008, the District restated beginning net assets as detailed in Note 3.B. The statement of net assets provides the perspective of the District as a whole.

The table below provides a summary of the District's net assets at June 30, 2008 and June 30, 2007.

#### **Net Assets**

	Restated
Governmental	Governmental
Activities	Activities
2008	2007
\$ 21,981,026	\$ 21,986,016
6,253,728	5,448,920
28,234,754	27,434,936
13,528,503	16,297,014
3,175,683	1,259,430
16,704,186	17,556,444
5,373,670	5,268,725
1,603,632	1,450,649
4,553,266	3,159,118
\$ 11,530,568	\$ 9,878,492
	Activities 2008  \$ 21,981,026 6,253,728  28,234,754  13,528,503 3,175,683  16,704,186  5,373,670 1,603,632 4,553,266

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2008, the District's assets exceeded liabilities by \$11,530,568.

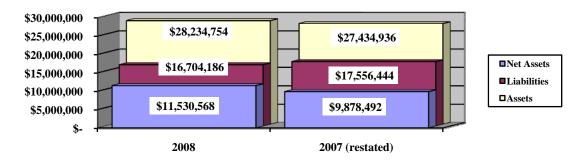
### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

At fiscal year-end, capital assets represented 22.15% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment, and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2008, were \$5,373,670. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$1,603,632, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$4,553,266 may be used to meet the District's ongoing obligations to the students and creditors.

The graph below presents the District's governmental net assets at June 30, 2008 and June 30, 2007.

### **Governmental Activities**



The table below shows the change in net assets for fiscal years 2008 and 2007.

### **Change in Net Assets**

	Governmental Activities 2008	Governmental Activities 2007
Revenues		
Program revenues:		
Charges for services and sales	\$ 1,252,969	\$ 1,247,309
Operating grants and contributions	1,302,081	1,602,091
Capital grants and contributions	55,707	60,407
General revenues:		
Property taxes	13,834,881	14,053,117
Grants and entitlements	6,584,189	5,605,106
Investment earnings	305,339	353,083
Other	78,729	117,393
Total revenues	\$23,413,895	\$23,038,506

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

### **Change in Net Assets**

	Governmental Activities 2008	Governmental Activities 2007
<u>Expenses</u>		
Program expenses:		
Instruction:		
Regular	\$ 9,214,541	\$ 9,256,138
Special	2,516,342	2,417,056
Vocational	218,252	203,217
Other	358,945	302,411
Support services:		
Pupil	1,445,673	1,697,123
Instructional staff	1,049,193	1,049,790
Board of education	32,376	52,489
Administration	1,632,203	1,874,656
Fiscal	574,202	556,805
Business	25,962	24,547
Operations and maintenance	2,011,486	1,879,477
Pupil transportation	932,341	842,129
Central	60,706	219,423
Operations of non-instructional services:		
Food service operations	916,180	831,567
Other non-instructional services	44,013	55,847
Extracurricular activities	704,515	702,311
Interest and fiscal charges	24,889	10,998
Total expenses	21,761,819	21,975,984
Change in net assets	1,652,076	1,062,522
Net assets at beginning of year (restated)	9,878,492	8,815,970
Net assets at end of year	\$11,530,568	\$ 9,878,492

### **Governmental Activities**

Net assets of the District's governmental activities increased \$1,652,076. Total governmental expenses of \$21,761,819 were offset by program revenues of \$2,610,757 and general revenues of \$20,803,138. Program revenues supported 12.00% of the total governmental expenses. During fiscal year 2008, the District was fortunate to receive a delinquent payment of over \$232,000 from Delphi Automotive due to the sale to Kyklos Bearing International and also received over \$324,000 for CAUV recoupment from a commercial developer, which is the primary reason for the increase in net assets.

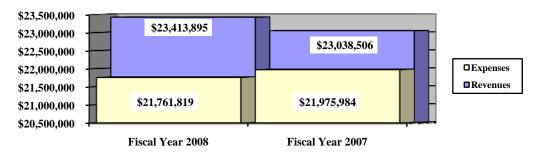
The primary sources of revenue for governmental activities are derived from property taxes and unrestricted grants and entitlements. These two revenue sources represent 87.21% of total governmental revenue.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

The largest expense of the District is for instructional programs. Instruction expenses totaled \$12,308,080 or 56.56% of total governmental expenses for fiscal year 2008.

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2008 and 2007.

### **Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

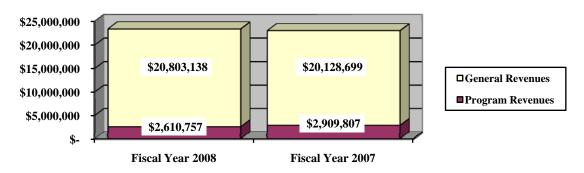
	Governme	ntal A	ctivities			
	Total Cost of Services 2008		Net Cost of Services 2008	Total Cost of Services 2007	1	Net Cost of Services 2007
Program expenses						
Instruction:						
Regular	\$ 9,214,541	\$	8,858,166	\$ 9,256,138	\$	8,858,270
Special	2,516,342		1,835,249	2,417,056		1,493,776
Vocational	218,252		210,087	203,217		190,081
Other	358,945		358,945	302,411		302,411
Support services:						
Pupil	1,445,673		1,251,689	1,697,123		1,422,269
Instructional staff	1,049,193		1,028,848	1,049,790		1,043,958
Board of education	32,376		32,376	52,489		52,489
Administration	1,632,203		1,575,629	1,874,656		1,828,561
Fiscal	574,202		572,967	556,805		553,819
Business	25,962		25,962	24,547		24,547
Operations and maintenance	2,011,486		1,978,636	1,879,477		1,851,725
Pupil transportation	932,341		850,747	842,129		765,818
Central	60,706		40,636	219,423		199,574
Operations of non-instructional services:						
Food service operations	916,180		34,174	831,567		(3,498)
Other non-instructional services	44,013		13,605	55,847		10,876
Extracurricular activities	704,515		458,457	702,311		460,503
Interest and fiscal charges	24,889		24,889	10,998		10,998
Total expenses	\$21,761,819	\$	19,151,062	\$21,975,984	\$	19,066,177

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

The dependence upon tax and other general revenues for governmental activities is apparent, 91.50% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 88.00%. The District's taxpayers and grants and entitlements are the primary support for District's students.

The graph below presents the District's governmental activities revenue for fiscal years 2008 and 2007.

# **Governmental Activities - General and Program Revenues**



#### The District's Funds

The District's governmental funds reported a combined fund balance of \$7,415,634, which is greater than last year's balance of \$4,602,851. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2008 and 2007.

	Fund Balance June 30, 2008	Fund Balance June 30, 2007	<u>Increase</u>
General Permanent improvement Other governmental	\$ 4,357,353 2,356,022 702,259	\$ 2,846,702 1,106,769 649,380	\$ 1,510,651 1,249,253 52,879
Total	\$ 7,415,634	\$ 4,602,851	\$ 2,812,783

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

#### General Fund

The District's general fund balance increased \$1,510,651. The table that follows assists in illustrating the financial activities and fund balance of the general fund.

		2008 Amount	2007 Amount	Percentage Change
Revenues				-
Taxes	\$	13,125,482	\$ 13,033,841	0.70 %
Tuition		205,020	202,243	1.37 %
Earnings on investments		300,022	353,083	(15.03) %
Intergovernmental		6,733,725	6,018,991	11.87 %
Other revenues		220,411	248,939	(11.46) %
Total	<u>\$</u>	20,584,660	\$ 19,857,097	3.66 %
<b>Expenditures</b>				
Instruction	\$	11,452,594	\$ 11,408,391	0.39 %
Support services		7,060,459	7,280,133	(3.02) %
Extracurricular activities		499,456	481,427	3.74 %
Facilities acquisition and construction		992		100.00 %
Total	\$	19,013,501	\$ 19,169,951	(0.82) %

The decrease in earnings on investments is due to the declining interest rates from an average return in fiscal year 2007 of 5.17% compared to an average return in fiscal year 2008 of 3.93%. Intergovernmental revenue increased \$714,734 or 11.87% from the prior year, and is due to the tangible personal property tax reimbursement. Other revenue decreased \$28,528 which is comprised of receipts which are not categorized elsewhere. The expenditures of the general fund decreased slightly from the prior year due primarily to support services.

### Permanent Improvement Fund

The permanent improvement fund had \$2,737,220 in revenues and other financing sources and \$1,487,967 in expenditures and other financing uses. During fiscal 2008, the permanent improvement fund's fund balance increased \$1,249,253 from a balance of \$1,106,769 to a balance of \$2,356,022. Proceeds of a \$1,900,000 capital lease transaction were received in the permanent improvement fund in fiscal year 2008.

# **General Fund Budgeting Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2008, the District amended its general fund budget several times. For the general fund, original budgeted revenues and other financing sources were \$18,978,773 and final budgeted revenues and other financing sources were \$20,282,608. The \$1,303,835 increase was primarily a result of additional monies expected to be received from taxes and state intergovernmental revenue. Actual revenues and other financing sources for fiscal year 2008 was \$20,441,786. This represents a \$159,178 increase from final budgeted revenues.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

General fund original and final appropriations (appropriated expenditures including other financing uses) were \$19,981,506. The actual budget basis expenditures and other financing uses for fiscal year 2008 totaled \$19,734,552, which was \$246,954 less than the final budget appropriations.

### **Capital Assets and Debt Administration**

### Capital Assets

During fiscal year 2008, the District restated capital assets due to a change in the capitalization threshold, see Note 3.B for details. At the end of fiscal year 2008, the District had \$6,253,728 invested in land, land improvements, buildings and improvements, furniture and equipment, vehicles and infrastructure. This entire amount is reported in governmental activities. The table that follows shows June 30, 2008 balances compared to June 30, 2007:

# Capital Assets at June 30 (Net of Depreciation)

	Gover	Governmental Activities				
		Restated				
	2008	2007				
Land	\$ 647,925	5 \$ 647,925				
Construction in progress	760,058	-				
Land improvements	471,738	3 415,713				
Buildings and improvements	3,130,81	7 3,208,727				
Furniture and equipment	783,94	4 831,727				
Vehicles	459,240	344,828				
Total	\$ 6,253,728	\$ 5,448,920				

The overall increase in capital assets of \$804,808 is due to capital outlays of \$1,250,928 exceeding depreciation expense of \$446,120.

See Note 8 to the basic financial statements for additional information on the District's capital assets.

#### **Debt Administration**

At June 30, 2008, the District had \$120,000 in notes and \$1,900,000 in capital lease obligations outstanding. Of this total, \$186,667 is due within one year and \$1,833,333 is due in greater than one year. The following table summarizes the notes and capital lease obligations outstanding.

### **Outstanding Debt, at Year End**

	Governmental Activities 2008	Governmental Activities 2007		
Capital lease obligation Land purchase note	\$ 1,900,000 120,000	\$	- 180,000	
Total	\$ 2,020,000	\$	180,000	

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED (Continued)

The land purchase notes are scheduled to mature in fiscal year 2010. Payment of principal and interest on the note is being made from general fund monies transferred to the debt service fund. The capital lease obligation is scheduled to mature in fiscal year 2023. Payment of principal and interest on the capital lease is being made from the permanent improvement fund.

At June 30, 2008, the District's overall legal debt margin was \$39,036,642 with an unvoted debt margin of \$433,740.

See Note 9 to the basic financial statements for additional information on the District's debt administration.

### **Current Financial Related Activity**

The financial future of the Perkins Local School District is not without its challenges. These challenges are internal and external in nature. The internal challenges will continue to exist as the District must rely on local property taxes to fund its operations. External challenges continue to evolve as the State of Ohio determines the amount of funding they will allocate to education through each of their biennium budgets. In the biennium budget adopted by the State of Ohio on July 1, 2007, the District will see no additional dollars from the State of Ohio and our funding remains flat. In addition, legislation passed in recent years has had the effect of further eroding tax revenue by the decrease in assessment rate upon both the inventory component of personal property tax valuation and the public utility tangible property.

Delphi Automotive was sold during fiscal year 2008 to Kyklos Bearing International, or KBI. The District is looking positively at the sale as it maintains jobs to our area residents. The District has considerable concern regarding Automotive Components closing their facilities. The lack of jobs from Automotive Components closing is the domino effect to our local economy due to lack of jobs. If Automotive Components does close, the possibility of the value of the real property decreasing is high, and we will continue ongoing discussion with the County Auditor regarding possible tax valuation decreases. We are cautiously optimistic that the Automotive Components facility will be sold and not have a negative impact on our economy.

The economic challenges of the area and the State of Ohio require management to carefully and prudently plan to provide the resources to meet student needs over the next five years and to increase its dependence upon local tax revenue. The Board placed a renewal levy for our permanent improvement on the ballot in November 2007, and it had a successful passage. No decision has been made to place an operating levy on the ballot at this time. The District implemented an open enrollment policy for the 2008-2009 school year. Open enrollment will permit the enrollment of students who are residents of other school districts in Ohio, and the District will receive the State funding for that student.

In conclusion, Perkins Local School District has committed itself to providing the best available financial information. In addition, the District's systems of budgeting and internal controls are well regarded. This commitment and attention to control mechanisms will serve to meet the challenges of the future.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Ms. Lisa Crescimano, Treasurer, Perkins Local School District, 1210 East Bogart Road, Sandusky, Ohio 44870.

# STATEMENT OF NET ASSETS JUNE 30, 2008

	Governmental Activities
Assets:	
Equity in pooled cash and cash equivalents	\$ 7,353,290
Cash with fiscal agent	1,770
Cash with escrow agent	1,514,469
Receivables:	
Taxes	12,902,596
Accounts	8,908
Intergovernmental	55,098
Prepayments	42,246
Materials and supplies inventory	102,649
Capital assets:	- ,
Land	647,925
Construction in progress	760,058
Depreciable capital assets, net	4,845,745
Total capital assets, net	6,253,728
Total capital assets, flet	0,233,720
Total assets	28,234,754
Liabilities:	
	07 717
Accounts payable.	87,717
Contracts payable	338,808
Retainage payable	30,402
Accrued wages and benefits	1,974,179
Pension obligation payable	481,346
Intergovernmental payable	72,421
Unearned revenue	10,525,361
Accrued interest payable	16,499
Matured bonds payable	1,770
Long-term liabilities:	•
Due within one year	318,581
Due within more than one year	2,857,102
·	
Total liabilities	16,704,186
Net Assets:	
Invested in capital assets, net	
of related debt	5,373,670
Restricted for:	
Capital projects	1,272,727
Locally funded programs	19,106
State funded programs	46,791
Federally funded programs	12,313
Student activities	252,695
Unrestricted	4,553,266
Total net assets	\$ 11,530,568

# STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Net (Expense) Revenue and Changes in Net Assets

			Program Revenues						Changes in Net Assets  Governmental	
	F		Charges for Operating Services Grants and			Capital Grants and				
O		Expenses		and Sales	Co	ntributions	Con	tributions		Activities
Governmental activities:										
Instruction:	Φ.	0.044.544	œ.	205 205	æ	74.040	Ф		•	(0.050.400)
Regular	\$	9,214,541	\$	285,365	\$	71,010	\$	-	\$	(8,858,166)
Special		2,516,342		24,975		656,041		77		(1,835,249)
Vocational		218,252		-		8,165		-		(210,087)
Other		358,945		-		-		-		(358,945)
Support services:		4 445 670		891		400.000		0.005		(4.054.000)
Pupil		1,445,673		091		183,268		9,825		(1,251,689)
Board of education		1,049,193		-		4,205		16,140		(1,028,848)
		32,376		27 924		20 610		140		(32,376)
Administration		1,632,203		27,824		28,610		140		(1,575,629)
Fiscal		574,202		-		-		1,235		(572,967)
Business		25,962		-		-		4.04.4		(25,962)
Operations and maintenance		2,011,486		28,036		47.050		4,814		(1,978,636)
Pupil transportation		932,341		10,162		47,956		23,476		(850,747)
Central		60,706		-		20,070		-		(40,636)
Operation of non-instructional services:		040 400		057.000		204.404				(04.474)
Food service operations		916,180		657,882		224,124		-		(34,174)
Other non-instructional services		44,013		-		30,408		-		(13,605)
Extracurricular activities		704,515		217,834		28,224		-		(458,457)
Interest and fiscal charges		24,889		<u>-</u>		<u>-</u>			-	(24,889)
Total governmental activities	\$	21,761,819	\$	1,252,969	\$	1,302,081		55,707		(19,151,062)
				eral Revenues:	ed for:					
			G	General purpose	s					13,159,480
			C	apital projects.						675,401
			Gr	ants and entitle	nents r	not restricted				
			to	specific progra	ms					6,584,189
			Inv	estment earning	gs					305,339
			Mi	scellaneous						78,729
			Tota	l general revenu	ies					20,803,138
			Chai	nge in net asset	3					1,652,076
			Net	assets at begin	ning o	f year (restated	d)			9,878,492
			Net	assets at end o	f year				\$	11,530,568

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2008

		General		Permanent provement		Other vernmental Funds	Go	Total overnmental Funds
Assets:								
Equity in pooled cash and cash equivalents	\$	5,448,603	\$	1,138,440	\$	766,247 1,770	\$	7,353,290 1,770
Cash with escrow agent		-		1,514,469		, <u>-</u>		1,514,469
Taxes		12,248,543 8,908		654,053 -		-		12,902,596 8,908
Intergovernmental		4,029 26,675		-		51,069 -		55,098 26,675
Prepayments		42,246 70,850		<u> </u>		31,799		42,246 102,649
Total assets	\$	17,849,854	\$	3,306,962	\$	850,885	\$	22,007,701
Liabilities: Accounts payable	\$	80,487	\$		\$	7,230	\$	87,717
Contracts payable	Ψ	-	Φ	338,808	Ψ		Φ	338,808
Retainage payable		-		30,402		-		30,402
Accrued wages and benefits		1,899,673		-		74,506		1,974,179
Compensated absences payable		24,352		-		-		24,352
Pension obligation payable		446,281		-		35,065		481,346
Intergovernmental payable Interfund loans payable		69,041		-		3,380 26,675		72,421 26,675
Matured bonds payable		-		-		1,770		1.770
Deferred revenue		988,297		40,739		, <u>-</u>		1,029,036
Unearned revenue		9,984,370		540,991		<u> </u>		10,525,361
Total liabilities		13,492,501		950,940		148,626		14,592,067
Fund Balances:								
Reserved for encumbrances		379,809		274,739		65,073		719,621
supplies inventory		70,850		-		31,799		102,649
Reserved for property tax unavailable								
for appropriation		1,275,876 42,246		72,323		-		1,348,199 42,246
General fund		2,588,572		-		-		2,588,572
Special revenue funds		-		- 000 000		589,479		589,479
Capital projects funds	-		-	2,008,960		15,908		2,024,868
Total fund balances		4,357,353		2,356,022		702,259		7,415,634
Total liabilities and fund balances	\$	17,849,854	\$	3,306,962	\$	850,885	\$	22,007,701

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2008

Total governmental fund balances		\$ 7,415,634
Amounts reported for governmental activities on the statement of net assets are different because.		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		6,253,728
Other long-term assets, including taxes receivable, are available to pay for current-period expenditures and therefore are deferred in the funds.		1,029,036
In the statement of activities interest is accrued on outstanding notes and leases, whereas in governmental funds, interest expenditures are reported when due.		(16,499)
Long-term liabilities are not due and payable in the current perioc and therefore are not reported in the funds.  Land purchase note	\$ (120,000)	
Capital lease obligation Compensated absences payable Total	 (1,900,000) (1,131,331)	(3,151,331)
Net assets of governmental activities		\$ 11,530,568

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2008

			Other	Total
		Permanent	Governmental	Governmental
	General	Improvement	Funds	Funds
Revenues:	_			-
From local sources:				
Taxes	\$ 13,125,482	\$ 680,805	\$ -	\$13,806,287
Tuition	205,020	-	-	205,020
Transportation fees	10,162	-	-	10,162
Earnings on investments	300,022	5,317	-	305,339
Charges for services	-	-	657,882	657,882
Extracurricular	50,563	-	195,986	246,549
Classroom materials and fees	105,169	-	-	105,169
Other local revenues	54,517	30,000	154,876	239,393
Intergovernmental - state	6,733,725	121,098	51,176	6,905,999
Intergovernmental - federal	-		911,330	911,330
Total revenues	20,584,660	837,220	1,971,250	23,393,130
Expenditures:				
Current:				
Instruction:				
Regular	8,880,472	-	85,552	8,966,024
Special	2,006,611	878	494,830	2,502,319
Vocational	206,566	-	-	206,566
Other	358,945	-	-	358,945
Support services:				
Pupil	1,160,744	112,619	165,479	1,438,842
Instructional staff	1,040,096	2,654	4,097	1,046,847
Board of education	32,376	-	-	32,376
Administration	1,476,547	1,609	94,406	1,572,562
Fiscal	560,716	14,160	-	574,876
Business	26,129	-	-	26,129
Operations and maintenance	1,824,721	55,180	-	1,879,901
Pupil transportation	902,033	156,765	-	1,058,798
Central	37,097	-	23,609	60,706
Operation of non-instructional services:				
Food service operations	-	-	892,829	892,829
Other non-instructional services	-	-	43,750	43,750
Extracurricular activities	499,456	-	180,355	679,811
Facilities acquisition and construction	992	1,075,712	-	1,076,704
Debt service:			00.000	00.000
Principal retirement	-	-	60,000	60,000
Interest and fiscal charges	-		8,390	8,390
Total expenditures	19,013,501	1,419,577	2,053,297	22,486,375
Excess of revenues over (under) expenditures.	1,571,159	(582,357)	(82,047)	906,755
Other financing sources (uses):				
Transfers in	-	-	129,991	129,991
Transfers (out)	(61,601)	(68,390)	-	(129,991) 1,900,000
Total other financing sources (uses)	(61,601)	1,900,000	129,991	1,900,000
Net change in fund balances	1,509,558	1,249,253	47,944	2,806,755
Fund balance at beginning of year	2,846,702	1,106,769	649,380	4,602,851
Increase in reserve for inventory	1,093	,, . <del>.</del>	4,935	6,028
Fund balances at end of year	\$ 4,357,353	\$ 2,356,022	\$ 702,259	\$ 7,415,634
	+ .,007,000	<del>+ -,000,022</del>	Ţ . JZ,ZUJ	<del>+ .,,</del>

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Net change in fund balances - total governmental funds		\$ 2,806,755
Amounts reported for governmental activities in the statement of activities are different because.		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. Capital outlays exceed depreciation expense in the current period. Capital asset additions  Current year depreciation  Total	\$ 1,250,928 (446,120)	804,808
Governmental funds report expenditures for inventory when purchased however, in the statement of activities they are reported as an expense when consumed.		6,028
In the statement of activities, interest is accrued on outstanding notes and leases whereas in governmental funds, an interest expenditure is reported when due.		(16,499)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Delinquent property taxes Intergovernmental Total	28,594 (7,829)	20,765
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net assets		60,000
Capital lease transactions are recorded as other financing sources in the funds, however, on the statement of activities they are not reported as revenues as they increase liabilities on the statement of net assets		(1,900,000)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financia resources and therefore are not reported as expenditures in governmental funds.		(129,781)
Change in net assets of governmental activities		\$ 1,652,076

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Revenues:         Final         Actual         Negative           From local sources:         5         \$11,947,394         \$12,776,332         \$12,868,380         \$92,048           Tutition.         190,347         2002,560         205,020         2,60           Transportation fees         6,298         5,021         6,784         1,763           Earnings on investments.         275,550         294,181         300,022         5,841           Extracurricular.         45,802         47,080         49,333         2,253           Class room materials and fees         97,918         101,390         105,466         4,076           Other local revenues         41,401         28,361         44,533         16,232           Intergovernmental - state         6,251,794         6,699,220         6,733,725         34,505           Total revenues         8         2,015,4145         20,313,323         159,179           Intergovernmental - state         8,182,507         2,0154,145         20,313,323         159,179           Intergovernmental - state         8,224,048         2,015,315         2,046,440         2,075           Courter         1,152,149         2,067,315         2,046,440         2,075		Budgeted Amounts			Variance with Final Budget Positive	
From local sources:		Original	Final	Actual	(Negative)	
Taxes         \$ 11,947,394         \$ 12,776,332         \$ 12,868,380         \$ 92,048           Tuition         190,347         202,560         205,020         2,460           Transportation fees         6,298         5,021         6,784         1,763           Earnings on investments         278,550         294,181         300,022         5,841           Extracurricular         45,802         47,080         49,333         2,253           Classroom materials and fees         9,7918         101,390         105,466         4,076           Other local revenues         41,401         28,361         44,593         16,232           Intergovernmental - state         6,251,794         6,699,220         6,733,725         34,505           Total revenues         18,859,504         20,154,145         20,313,323         159,178           Expenditures:           Current:           Instruction         1,152,073         2,067,315         2,046,460         2,675           Vocational.         9,187,176         9,239,618         9,236,812         2,806           Special.         1,952,073         2,067,315         2,046,460         2,675           Vocational.         20,458         20,	Revenues:					
Tuition.         190,347         202,560         205,020         2,460           Transportation fees         6,298         5,021         6,784         1,763         5,841           Extracuricular.         48,802         47,080         49,333         2,253           Classroom materials and fees         97,918         101,390         105,466         4,076           Other local revenues         41,401         28,361         44,593         16,232           Intergovermental - state         6,251,794         6,699,220         6,733,725         34,505           Total revenues         5,271,794         6,699,220         6,733,725         34,505           Total revenues         5,271,794         6,699,220         6,733,725         34,505           Total revenues         5,271,794         6,699,220         6,733,725         34,505           Total revenues         5,271,202         2,0154,145         2,0313,323         159,176           Octational         2,086         2,08,202         2,086         2,086         2,086         2,086         2,086         2,086         2,086         2,086         2,086         2,086         2,086         2,086         2,086         2,086         2,086         2,086         2,086 <th>From local sources:</th> <th></th> <th></th> <th></th> <th></th>	From local sources:					
Error (Color)         6.298         5.021         6.784         1.763           Earnings on investments.         275,550         294,181         300,022         5.841           Extracurricular.         45,802         247,080         49,333         2,253           Class room materials and fees         97,918         101,390         105,466         4,076           Other local revenues.         41,401         28,361         44,5893         34,505           Total revenues.         18,859,504         20,154,145         20,313,323         159,178           Expenditures:           Current:           Instruction:         1         1,952,073         2,067,315         2,064,640         2,280           Special.         1,952,073         2,067,315         2,064,640         2,675           Vocational.         204,588         208,620         208,392         228           Other.         328,010         372,864         372,225         639           Support services:         Pupil.         1,169,778         1,228,421         1,61,960         66,461           Instructional staff         1,147,018         1,128,780         1,667,667         61,713           Board of education	Taxes	\$ 11,947,394	\$ 12,776,332	\$ 12,868,380	\$ 92,048	
Earnings on investments.         278,550         294,181         300,022         5,841           Extracuricular.         45,802         47,080         49,333         2,253           Classroom materials and fees         97,918         101,390         105,466         4,076           Other local revenues         41,401         28,361         44,593         16,232           Intergovernmental-state         6,251,734         6,699,220         6,733,725         34,505           Total revenues         18,859,504         20,154,145         20,313,323         159,178           Expenditures:           Current:           Instruction:           Regular         9,187,176         9,239,618         9,236,812         2,806           Special         1,952,073         2,067,315         2,064,640         2,675           Vocational         204,588         208,620         208,392         228           Other         328,010         372,864         372,225         663           Support services:           Pupil         1,169,778         1,228,421         1,161,960         66,461           Instructional staff         1,147,018         1,128,7	Tuition	190,347	202,560	205,020	2,460	
Classroom materials and fees   97,918   101,390   105,466   4,076	Transportation fees	6,298	5,021	6,784	1,763	
Classroom materials and fees	Earnings on investments	278,550	294,181	300,022	5,841	
Other local revenues         41,401         28,361         44,593         16,232           Intergovernmental - state         6,251,794         6,699,220         6,733,725         34,505           Total revenues         18,859,504         20,154,145         20,313,323         159,178           Expenditures:           Current:         Instruction:           Regular         9,187,176         9,239,618         9,236,812         2,806           Special         1,952,073         2,067,315         2,064,640         2,675           Vocational         204,588         208,620         208,392         228           Other         328,010         372,864         372,225         639           Support services:         Pupil.         1,169,778         1,228,421         1,161,960         66,461           Instructional staff         1,147,018         1,228,421         1,161,960         66,461           Instructional staff         1,147,018         1,228,421         1,161,960         66,461           Instructional staff         1,147,018         1,228,421         1,161,960         64,61           Instructional staff         1,447,00         2,430         2,430         2,430         2,430         <	Extracurricular	45,802	47,080	49,333	2,253	
Intergovernmental - state   6,251,794   6,699,220   6,733,725   34,505     Total revenues   18,859,504   20,154,145   20,313,323   159,178     Expenditures:	Classroom materials and fees	97,918	101,390	105,466	4,076	
Total revenues	Other local revenues	41,401	28,361	44,593	16,232	
Expenditures:	Intergovernmental - state	6,251,794	6,699,220	6,733,725	34,505	
Current:   Instruction:   Regular	Total revenues	18,859,504	20,154,145	20,313,323	159,178	
Instruction:   Regular   9,187,176   9,239,618   9,236,812   2,806   Special   1,952,073   2,067,315   2,064,640   2,675   Vocational   204,588   208,620   208,392   228   Other   328,010   372,864   372,225   639   Support services:   Pupil   1,169,778   1,228,421   1,161,960   66,461   Instructional staff   1,147,018   1,128,780   1,067,067   61,713   Board of education   51,636   49,935   49,584   351   Administration   1,755,868   1,496,322   1,490,924   5,398   Fiscal   568,131   574,841   573,375   1,466   Business   24,730   27,063   26,239   824   Operations and maintenance   1,940,385   1,949,377   1,927,479   21,898   Pupil transportation   885,646   901,931   896,552   5,379   Central   33,866   37,611   37,097   514   Extracurricular activities   505,532   534,754   529,107   5,647   Facilities acquisition and construction   1,9754,457   19,818,444   19,642,445   175,999   Excess (deficiency) of revenues over (under) expenditures   4,951   5,333   5,333   5,358   Advances in   112,085   120,725   120,725   7,725   120,725   7,740   125,000   96,103   30,506   65,597   Sale of capital assets   2,233   2,405   2,405   7,955   Ford of the financing sources (uses)   107,780   346,309   3,663,409   7,600   Prior year encumbrances appropriated   316,909   316,909   316,909   316,909   7,600   7,600   7,600   7,600   7,600   7,600   7,600   7,600   7,600   7,00						
Regular         9,187,176         9,239,618         9,236,812         2,806           Special         1,952,073         2,067,315         2,064,640         2,675           Vocational         204,588         208,620         208,392         228           Other         328,010         372,864         372,225         639           Support services:         Pupil.         1,169,778         1,228,421         1,161,960         66,461           Instructional staff         1,147,018         1,128,780         1,067,067         61,713           Board of education         51,636         49,935         49,584         351           Administration.         1,755,868         1,496,322         1,490,924         5,398           Fiscal         568,131         574,841         573,375         1,466           Business         24,730         27,063         26,239         824           Operations and maintenance         1,940,385         1,949,377         1,927,479         21,898           Pupil transportation         885,646         901,931         896,552         5,379           Central         33,886         37,611         37,097         514           Extracurricular activities         505,532						
Special.         1,952,073         2,067,315         2,064,640         2,675           Vocational.         204,588         208,620         208,392         228           Other.         328,010         372,864         372,225         639           Support services:         Pupil.         1,169,778         1,228,421         1,161,960         66,461           Instructional staff         1,147,018         1,128,780         1,067,067         61,713           Board of education         516,366         49,935         49,584         351           Administration.         1,755,868         1,496,322         1,490,924         5,398           Fiscal         568,131         574,841         573,375         1,466           Business         24,730         27,063         26,239         824           Operations and maintenance         1,940,385         1,949,377         1,927,479         21,898           Pupil transportation         885,646         901,931         896,552         5,379           Central.         33,886         37,611         37,097         514           Extracurricular activities         505,532         534,754         529,107         5,647           Facilities acquisition and co		0 187 176	0 230 618	0 236 812	2 806	
Vocational.         204,588         208,620         208,392         228           Other.         328,010         372,864         372,255         639           Support services:         Pupil.         1,169,778         1,228,421         1,161,960         66,461           Instructional staff         1,147,018         1,128,780         1,067,067         61,713           Board of education         51,636         49,935         49,584         351           Administration.         1,755,868         1,496,322         1,490,924         5,398           Fiscal         568,131         574,841         573,375         1,466           Business         24,730         27,063         26,239         824           Operations and maintenance         1,940,385         1,949,377         1,927,479         21,888           Pupil transportation         885,646         901,931         896,552         5,379           Central.         33,886         37,611         37,097         514           Extracurricular activities.         505,532         534,754         529,107         5,647           Facilities acquisition and construction.         -         992         992         -           Total expenditures <td>· ·</td> <td></td> <td></td> <td></td> <td>•</td>	· ·				•	
Other.         328,010         372,864         372,225         639           Support services:         8         372,925         639           Pupil.         1,169,778         1,228,421         1,161,960         66,461           Instructional staff         1,147,018         1,128,780         1,067,067         61,713           Board of education         516,366         49,935         49,584         351           Administration.         1,755,868         1,496,322         1,490,924         5,398           Fiscal         568,131         574,841         573,375         1,466           Business         24,730         27,063         26,339         824           Operations and maintenance         1,940,385         1,949,377         1,927,479         21,888           Pupil transportation         885,646         901,931         896,552         5,379           Central         33,886         37,611         37,097         514           Extracurricular activities         505,532         534,754         529,107         5,647           Facilities acquisition and construction         -         992         92         -           Total expenditures         19,754,457         19,818,444         19,6	•			, ,	·	
Support services:   Pupil.		•	•	•		
Pupil.         1,169,778         1,228,421         1,161,960         66,461           Instructional staff         1,147,018         1,128,780         1,067,067         61,713           Board of education         51,636         49,935         49,584         351           Administration.         1,755,868         1,496,322         1,490,924         5,398           Fiscal         568,131         574,841         573,375         1,466           Business         24,730         27,063         26,239         824           Operations and maintenance         1,940,385         1,949,377         1,927,479         21,898           Pupil transportation         885,646         901,931         896,552         5,379           Central         33,886         37,611         37,097         514           Extracurricular activities         505,532         534,754         529,107         5,647           Facilities acquisition and construction         -         992         992         -           Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues         (894,953)         335,701         670,878         335,177           Other financing sour		020,010	072,004	012,220	000	
Instructional staff         1,147,018         1,128,780         1,067,067         61,713           Board of education         51,636         49,935         49,584         351           Administration         1,755,868         1,496,322         1,490,924         5,388           Fiscal         568,131         574,841         573,375         1,466           Business         24,730         27,063         26,239         824           Operations and maintenance         1,940,385         1,949,377         1,927,479         21,888           Pupil transportation         885,646         901,931         896,552         5,379           Central         33,886         37,611         37,097         514           Extracourricular activities         505,532         534,754         529,107         5,647           Facilities acquisition and construction         -         992         992         -           Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues over (under) expenditures         (894,953)         335,701         670,878         335,177           Other financing sources (uses):         (894,953)         35,333         5,333         5,333		1.169.778	1.228.421	1.161.960	66.461	
Board of education         51,636         49,935         49,584         351           Administration.         1,755,868         1,496,322         1,490,924         5,398           Fiscal         568,131         574,841         573,375         1,466           Business         24,730         27,063         26,239         824           Operations and maintenance.         1,940,385         1,949,377         1,927,479         21,898           Pupil transportation         885,646         901,931         896,552         5,379           Central.         33,886         37,611         37,097         514           Extracurricular activities         505,532         534,754         529,107         5,647           Facilities acquisition and construction.         -         992         992         -           Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues over (under) expenditures         (894,953)         335,701         670,878         335,177           Other financing sources (uses):         (102,049)         (66,959)         (61,601)         5,358           Advances iou.         112,085         120,725         120,725         - <tr< td=""><td>·</td><td></td><td>, ,</td><td>* *</td><td>•</td></tr<>	·		, ,	* *	•	
Administration.         1,755,868         1,496,322         1,490,924         5,398           Fiscal         568,131         574,841         573,375         1,466           Business         24,730         27,063         26,239         824           Operations and maintenance         1,940,385         1,949,377         1,927,479         21,898           Pupil transportation         885,646         901,931         896,552         5,379           Central.         33,886         37,611         37,097         514           Extracurricular activities         505,532         534,754         529,107         5,647           Facilities acquisition and construction         -         992         992         -           Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues over (under) expenditures         (894,953)         335,701         670,878         335,177           Other financing sources (uses):         (102,049)         (66,959)         (61,601)         5,358           Advances (out)         (102,049)         (66,959)         (61,601)         5,358           Advances (out)         (125,000)         (96,103)         (30,506)         65,597					·	
Fiscal         568,131         574,841         573,375         1,466           Business         24,730         27,063         26,239         824           Operations and maintenance         1,940,385         1,949,377         1,927,479         21,898           Pupil transportation         885,646         901,931         896,552         5,379           Central         33,886         37,611         37,097         514           Extracurricular activities         505,532         534,754         529,107         5,647           Facilities acquisition and construction         -         992         992         -           Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues over (under) expenditures         (894,953)         335,701         670,878         335,177           Other financing sources (uses):           Refund of prior year expenditure         4,951         5,333         5,333         -           Transfers (out)         (102,049)         (66,959)         (61,601)         5,358           Advances in         112,085         120,725         120,725         -           Advances (out)         (125,000)         (96,103)		*	•	•		
Business         24,730         27,063         26,239         824           Operations and maintenance         1,940,385         1,949,377         1,927,479         21,898           Pupil transportation         885,646         901,931         896,552         5,379           Central         33,886         37,611         37,097         514           Extracurricular activities         505,532         534,754         529,107         5,647           Facilities acquisition and construction         -         992         992         -           Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues over (under) expenditures         (894,953)         335,701         670,878         335,177           Other financing sources (uses):           Refund of prior year expenditure         4,951         5,333         5,333         -           Transfers (out)         (102,049)         (66,959)         (61,601)         5,358           Advances in         112,085         120,725         120,725         -           Advances (out)         (125,000)         (96,103)         (30,506)         65,597           Sale of capital assets         2,233 <t< td=""><td>Fiscal</td><td></td><td></td><td></td><td>·</td></t<>	Fiscal				·	
Operations and maintenance.         1,940,385         1,949,377         1,927,479         21,898           Pupil transportation         885,646         901,931         896,552         5,379           Central.         33,886         37,611         37,097         514           Extracurricular activities.         505,532         534,754         529,107         5,647           Facilities acquisition and construction.         -         992         992         -           Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues over (under) expenditures.         (894,953)         335,701         670,878         335,177           Other financing sources (uses):         (894,953)         335,701         670,878         335,177           Other financing sources (uses):         4,951         5,333         5,333         -           Transfers (out)         (102,049)         (66,959)         (61,601)         5,358           Advances in.         112,085         120,725         120,725         -           Advances (out)         (125,000)         (96,103)         (30,506)         65,597           Sale of capital assets         2,233         2,405         2,405		*	•	•	824	
Central.         33,886         37,611         37,097         514           Extracurricular activities.         505,532         534,754         529,107         5,647           Facilities acquisition and construction.         -         992         992         -           Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues over (under) expenditures.         (894,953)         335,701         670,878         335,177           Other financing sources (uses):           Refund of prior year expenditure         4,951         5,333         5,333         -           Transfers (out)         (102,049)         (66,959)         (61,601)         5,358           Advances in.         112,085         120,725         120,725         -           Advances (out)         (125,000)         (96,103)         (30,506)         65,597           Sale of capital assets         2,233         2,405         2,405         -           Total other financing sources (uses).         (107,780)         (34,599)         36,356         70,955           Net change in fund balance         (1,002,733)         301,102         707,234         406,132           Fund balance at		1,940,385	1,949,377	1,927,479	21,898	
Extracurricular activities.         505,532         534,754         529,107         5,647           Facilities acquisition and construction.         -         992         992         -           Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues over (under) expenditures.         (894,953)         335,701         670,878         335,177           Other financing sources (uses):           Refund of prior year expenditure         4,951         5,333         5,333         -           Transfers (out)         (102,049)         (66,959)         (61,601)         5,358           Advances in.         112,085         120,725         120,725         -           Advances (out)         (125,000)         (96,103)         (30,506)         65,597           Sale of capital assets         2,233         2,405         2,405         -           Total other financing sources (uses).         (107,780)         (34,599)         36,356         70,955           Net change in fund balance         (1,002,733)         301,102         707,234         406,132           Fund balance at beginning of year         3,963,409         3,963,409         3,963,409         316,909         <	Pupil transportation	885,646	901,931	896,552	5,379	
Facilities acquisition and construction.         -         992         992         -           Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues over (under) expenditures.         (894,953)         335,701         670,878         335,177           Other financing sources (uses):         Refund of prior year expenditure         4,951         5,333         5,333         -           Transfers (out)         (102,049)         (66,959)         (61,601)         5,358           Advances in.         112,085         120,725         120,725         -           Advances (out)         (125,000)         (96,103)         (30,506)         65,597           Sale of capital assets         2,233         2,405         2,405         -           Total other financing sources (uses).         (107,780)         (34,599)         36,356         70,955           Net change in fund balance         (1,002,733)         301,102         707,234         406,132           Fund balance at beginning of year         3,963,409         3,963,409         3,963,409         -           Prior year encumbrances appropriated         316,909         316,909         316,909         -	•	33,886	37,611	37,097	514	
Total expenditures         19,754,457         19,818,444         19,642,445         175,999           Excess (deficiency) of revenues over (under) expenditures         (894,953)         335,701         670,878         335,177           Other financing sources (uses):         8         8         335,177           Refund of prior year expenditure         4,951         5,333         5,333         5,333         -           Transfers (out)         (102,049)         (66,959)         (61,601)         5,358         -           Advances in.         112,085         120,725         120,725         -         -           Advances (out)         (125,000)         (96,103)         (30,506)         65,597           Sale of capital assets         2,233         2,405         2,405         -           Total other financing sources (uses)         (107,780)         (34,599)         36,356         70,955           Net change in fund balance         (1,002,733)         301,102         707,234         406,132           Fund balance at beginning of year         3,963,409         3,963,409         3,963,409         -           Prior year encumbrances appropriated         316,909         316,909         316,909         -	Extracurricular activities	505,532	534,754	529,107	5,647	
Excess (deficiency) of revenues over (under) expenditures. (894,953) 335,701 670,878 335,177  Other financing sources (uses):  Refund of prior year expenditure . 4,951 5,333 5,333 -  Transfers (out) . (102,049) (66,959) (61,601) 5,358  Advances in . 112,085 120,725 120,725 -  Advances (out) . (125,000) (96,103) (30,506) 65,597  Sale of capital assets . 2,233 2,405 2,405 -  Total other financing sources (uses) . (107,780) (34,599) 36,356 70,955  Net change in fund balance . (1,002,733) 301,102 707,234 406,132  Fund balance at beginning of year . 3,963,409 3,963,409 3,963,409 -  Prior year encumbrances appropriated . 316,909 316,909 316,909 -	Facilities acquisition and construction	-	992	992	-	
over (under) expenditures.         (894,953)         335,701         670,878         335,177           Other financing sources (uses):           Refund of prior year expenditure         4,951         5,333         5,333         -           Transfers (out)         (102,049)         (66,959)         (61,601)         5,358           Advances in         112,085         120,725         120,725         -           Advances (out)         (125,000)         (96,103)         (30,506)         65,597           Sale of capital assets         2,233         2,405         2,405         -           Total other financing sources (uses)         (107,780)         (34,599)         36,356         70,955           Net change in fund balance         (1,002,733)         301,102         707,234         406,132           Fund balance at beginning of year         3,963,409         3,963,409         3,963,409         -           Prior year encumbrances appropriated         316,909         316,909         316,909         -	Total expenditures	19,754,457	19,818,444	19,642,445	175,999	
over (under) expenditures.         (894,953)         335,701         670,878         335,177           Other financing sources (uses):           Refund of prior year expenditure         4,951         5,333         5,333         -           Transfers (out)         (102,049)         (66,959)         (61,601)         5,358           Advances in         112,085         120,725         120,725         -           Advances (out)         (125,000)         (96,103)         (30,506)         65,597           Sale of capital assets         2,233         2,405         2,405         -           Total other financing sources (uses)         (107,780)         (34,599)         36,356         70,955           Net change in fund balance         (1,002,733)         301,102         707,234         406,132           Fund balance at beginning of year         3,963,409         3,963,409         3,963,409         -           Prior year encumbrances appropriated         316,909         316,909         316,909         -	Excess (deficiency) of revenues					
Refund of prior year expenditure       4,951       5,333       5,333       -         Transfers (out)       (102,049)       (66,959)       (61,601)       5,358         Advances in       112,085       120,725       120,725       -         Advances (out)       (125,000)       (96,103)       (30,506)       65,597         Sale of capital assets       2,233       2,405       2,405       -         Total other financing sources (uses)       (107,780)       (34,599)       36,356       70,955         Net change in fund balance       (1,002,733)       301,102       707,234       406,132         Fund balance at beginning of year       3,963,409       3,963,409       3,963,409       -         Prior year encumbrances appropriated       316,909       316,909       316,909       -	over (under) expenditures	(894,953)	335,701	670,878	335,177	
Refund of prior year expenditure       4,951       5,333       5,333       -         Transfers (out)       (102,049)       (66,959)       (61,601)       5,358         Advances in       112,085       120,725       120,725       -         Advances (out)       (125,000)       (96,103)       (30,506)       65,597         Sale of capital assets       2,233       2,405       2,405       -         Total other financing sources (uses)       (107,780)       (34,599)       36,356       70,955         Net change in fund balance       (1,002,733)       301,102       707,234       406,132         Fund balance at beginning of year       3,963,409       3,963,409       3,963,409       -         Prior year encumbrances appropriated       316,909       316,909       316,909       -	Other financing sources (uses):					
Transfers (out)         (102,049)         (66,959)         (61,601)         5,358           Advances in.         112,085         120,725         120,725         -           Advances (out)         (125,000)         (96,103)         (30,506)         65,597           Sale of capital assets         2,233         2,405         2,405         -           Total other financing sources (uses)         (107,780)         (34,599)         36,356         70,955           Net change in fund balance         (1,002,733)         301,102         707,234         406,132           Fund balance at beginning of year         3,963,409         3,963,409         3,963,409         -           Prior year encumbrances appropriated         316,909         316,909         316,909         -		4,951	5,333	5,333	-	
Advances (out)       (125,000)       (96,103)       (30,506)       65,597         Sale of capital assets       2,233       2,405       2,405       -         Total other financing sources (uses)       (107,780)       (34,599)       36,356       70,955         Net change in fund balance       (1,002,733)       301,102       707,234       406,132         Fund balance at beginning of year       3,963,409       3,963,409       3,963,409       -         Prior year encumbrances appropriated       316,909       316,909       316,909       -	Transfers (out)	(102,049)	(66,959)	(61,601)	5,358	
Sale of capital assets         2,233         2,405         2,405         -           Total other financing sources (uses)         (107,780)         (34,599)         36,356         70,955           Net change in fund balance         (1,002,733)         301,102         707,234         406,132           Fund balance at beginning of year         3,963,409         3,963,409         3,963,409         -           Prior year encumbrances appropriated         316,909         316,909         316,909         -	Advances in	112,085	120,725	120,725	-	
Total other financing sources (uses).         (107,780)         (34,599)         36,356         70,955           Net change in fund balance         (1,002,733)         301,102         707,234         406,132           Fund balance at beginning of year         3,963,409         3,963,409         3,963,409         -           Prior year encumbrances appropriated         316,909         316,909         316,909         -	Advances (out)	(125,000)	(96,103)	(30,506)	65,597	
Net change in fund balance	Sale of capital assets	2,233	2,405	2,405		
Fund balance at beginning of year       3,963,409       3,963,409       3,963,409       -         Prior year encumbrances appropriated       316,909       316,909       316,909       -	Total other financing sources (uses)	(107,780)	(34,599)	36,356	70,955	
Prior year encumbrances appropriated         316,909         316,909         -	Net change in fund balance	(1,002,733)	301,102	707,234	406,132	
Prior year encumbrances appropriated         316,909         316,909         -	Fund balance at beginning of year	3,963.409	3,963,409	3.963.409	_	
· · · · · · · · · · · · · · · · · · ·					-	
					\$ 406,132	

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2008

# Private-Purpose Trust

-	Scholarship	Agency		
Assets: Equity in pooled cash				
and cash equivalents		\$	28,209 240,330	
Total assets		\$	268,539	
Liabilities:	110,020		200,000	
Accounts payable	-	\$	41	
Intergovernmental payable	<u>-</u>		240,330 28,168	
Total liabilities		\$	268,539	
Net Assets:				
Held in trust for scholarships	116,528			
Total net assets	\$ 116,528			

# STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Private-Purpose Trust		
	Scholarship		
Additions: Interest	\$	4,403 5,350	
Total additions		9,753	
<b>Deductions:</b> Scholarships awarded		5,551	
Change in net assets		4,202	
Net assets at beginning of year		112,326	
Net assets at end of year	\$	116,528	

This page intentionally left blank.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Perkins Local School District (the "District") operates under a locally-elected five-member Board form of government and provides educational services mandated by State and/or federal agencies. Located in Erie County, the District serves an area of approximately 72 square miles, including portions of the City of Sandusky and surrounding townships.

The District was established in 1854 through the consolidation of existing land areas and Districts and is organized under Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws there is no authority for a District to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms.

The District is the 248<sup>th</sup> largest in the State of Ohio (among 896 public and community school districts) in terms of enrollment and the 3<sup>rd</sup> largest in Erie County. It currently operates 2 elementary schools, 1 middle school and 1 comprehensive high school. The District employs 123 non-certified employees and 143 certified (including administrative) employees to provide services to approximately 2,131 students and various community groups.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

#### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain organizations Are Component Units</u>". The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, preschool and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATIONS

#### Bay Area Council of Governments

The Bay Area Council of Governments (BACG) is a jointly governed organization. Members of the BACG consist of 26 school districts representing 7 counties (Ottawa, Sandusky, Seneca, Erie, Huron, Wood, and Crawford). The BACG was formed for the purpose of purchasing goods and services at a lower cost. The items currently being purchased through the Council of Governments are natural gas and insurance. The only cost to the District is an administrative charge if it participates in purchasing through the BACG. The membership of BACG consists of the superintendent of each participating school district. The Board of Directors of the BACG consists of one elected representative of each county, the superintendent of the fiscal agent and two non-voting members (administrator and fiscal agent). During the fiscal, year the District paid \$153,663 to the BACG. Members of the Board serve staggered two-year terms. Financial information can be obtained by contacting the Erie-Huron-Ottawa ESC, which serves as fiscal agent, at 2900 South Columbus Avenue, Sandusky, Ohio 44870.

#### Northern Ohio Educational Computer Association

The Northern Ohio Educational Computer Association (NOECA) is a jointly governed organization, which is a computer consortium. NOECA is an association of 41 public school districts formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions among member school districts. The NOECA Board of Directors consists of two representatives from each county in which participating school districts are located, the chairman of each of the operating committees, and a representative from the fiscal agent. During the fiscal year, the District paid NOECA \$62,087 for services. Financial information can be obtained from Betty Schwiefert, who serves as Controller, 2900 South Columbus Avenue, Sandusky, Ohio 44870.

## PUBLIC ENTITY RISK POOLS

### Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP) was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the GRP. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Huron-Erie School Employees Insurance Association

The Huron-Erie School Employees Insurance Association (Association) is a public entity risk pool comprised of 14 districts. The Association assembly consists of a superintendent or designated representative from each participating district and the program administrator. The Association is governed by a Board of Directors chosen from the general membership. The degree of control exercised by any participating district is limited to its representation on the Board. Financial information can be obtained by contacting the program administrator at the Huron-Erie School Employees Insurance Association, located at 2900 Columbus Avenue, Sandusky, Ohio 44870.

#### RELATED ORGANIZATION

<u>Sandusky Public Library</u> - The Library is a private not for profit organization of the State of Ohio governed by a Board of Trustees. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the District for operational subsidies. The District in 2000 passed a continuing tax replacement on behalf of the Library. The District reports these monies in an agency fund.

### **B. Fund Accounting**

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### **GOVERNMENTAL FUNDS**

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Permanent Improvement Fund</u> - The permanent improvement fund is used to account for taxes levied for the replacement and updating of equipment and facilities essential for the instruction of students, and to account for financing associated with improvements.

Other governmental funds of the District are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by trust funds; (b) for food service operations; (c) for the accumulation of resources for, and the repayment of, long-term debt principal, interest and related costs; and (d) for grants and other resources whose use is restricted to a particular purpose.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no proprietary funds.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities and the fiscal agent activity of the Sandusky Public Library.

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

Revenues - Exchange and Non-exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2008, but which were levied to finance fiscal year 2009 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2008 are recorded as deferred revenue on the governmental fund financial statements.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgets

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level for all funds. Budgetary statements are presented beyond that legal level of control for informational purposes only. Any budgetary modifications at these levels may only be made by resolution of the Board of Education.

#### Tax Budget:

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased tax rates). By no later than January 20, the Board-adopted budget is filed with Erie County Budget Commission for rate determination.

#### **Estimated Resources:**

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts in the original and final certificates of estimated resources issued during the fiscal year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Appropriations:

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the District. The appropriation resolution must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at any level of control. Any revisions that alter the fund level must be approved by the Board of Education.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year, all supplemental appropriations were legally enacted.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budget amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior year. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

#### Encumbrances:

Encumbrance accounting is utilized with District funds in the normal course of operations, for purchase orders and contract related expenditures. An encumbrance is a reserve on the available spending authority due to commitment for a future expenditure and does not represent a liability. For governmental fund types, encumbrances outstanding at year-end appear as a reserve to the fund balance on a GAAP basis and as the equivalent of expenditures on a non-GAAP budgetary basis in order to demonstrate legal compliance. Note 14 provides a reconciliation of the budgetary and GAAP basis of accounting.

### F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the basic financial statements.

During fiscal year 2008, investments were limited to investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices.

The District has invested funds in STAR Ohio during fiscal year 2008. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2008.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. The Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$300,022, which includes \$105,249 assigned from other District funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year-end is provided in Note 4.

### G. Inventory

On government-wide financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. On the fund financial statements inventories are stated at cost and expensed when purchased.

On the fund financial statements, reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

### H. Capital Assets

General capital assets are those assets specifically related to governmental activities. These assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. During the fiscal year 2008, the District had a reappraisal of assets and at that time changed the capitalization threshold from \$2,500 to \$500. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Governmental

	Activities
Description	Estimated Lives
Land improvements	5 - 20 years
Buildings and improvements	5 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	5 - 10 years

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivables/payables." These amounts are eliminated in the governmental activities column on the statement of net assets.

### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, the District has established a policy to include the following employees in their GASB Statement No. 16 accrual:

All employees aged 50 years with 10 years of service; All employees aged 40 years with 15 years of service; and, All employees aged 55 years with 5 years of service.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

Certified employees eligible to retire are eligible for a bonus. Teachers retiring between July 1, 2005 and June 30, 2008, will receive \$3,750.

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Long-term notes and capital leases are recognized as a liability on the fund financial statements when due.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, materials and supplies inventory, prepayments, and property taxes unavailable for appropriation. The reserve for property taxes unavailable for appropriation represents taxes recognized as revenue under GAAP, but not available for appropriation under State statute.

#### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed. At fiscal year-end, because prepayments are not available to finance future governmental fund expenditures, the fund balance is reserved by an amount equal to the carrying value of the asset on the fund financial statements.

#### O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

### P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2008.

#### **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

#### A. Change in Accounting Principles

For fiscal year 2008, the District has implemented GASB Statement No. 45, "<u>Accounting and Financial Reporting for Postemployment Benefits Other than Pensions</u>", GASB Statement No. 48, "<u>Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues</u>" and GASB Statement No. 50, "<u>Pension Disclosures</u>".

GASB Statement No. 45 establishes uniform standards of financial reporting for other postemployment benefits and increases the usefulness and improves the faithfulness of representations in the financial reports. The implementation of GASB Statement No. 45 did not have an effect on the financial statements of the District; however, certain disclosures related to postemployment benefits (see Note 13) have been modified to conform to the new reporting requirements.

GASB Statement No. 48 establishes criteria to ascertain whether certain transactions should be regarded as sales or as collateralized borrowings, as well as disclosure requirements for future revenues that are pledged and sold. The implementation of GASB Statement No. 48 did not have an effect on the financial statements of the District.

GASB Statement No. 50 establishes standards that more closely align the financial reporting requirements for pensions with those of other postemployment benefits. The implementation of GASB Statement No. 50 did not have an effect on the financial statements of the District.

#### B. Restatement of Net Assets

The District's net assets have been restated to reflect a change in capitalization threshold of the District's capital assets from \$2,500 to \$500. Management made this change as they felt it was preferable to report a higher percentage of their capital assets. The adjustment of the District's capital assets had the following effect on net assets as previously reported by the governmental activities:

	Governmental Activities		
Net assets, June 30, 2007	\$ 6,662,211		
Adjustment for capital assets	3,216,281		
Restated net assets, June 30, 2007	\$ 9,878,492		

See Note 8 for the effect of the change on capital assets balances as previously reported by the District at June 30, 2007.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### C. Deficit Fund Balances

Fund balances at June 30, 2008, included the following individual fund deficits:

Nonmajor funds	Deficit
EMIS	\$ 2,983
Title VI	16

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances result from an adjustment for accrued liabilities.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States:
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio):
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Cash on Hand

At year-end, the District had \$600 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and cash equivalents."

#### B. Cash with Fiscal Agent

At fiscal year-end, \$1,770 was on deposit in the District's debt service clearance account and included in the total amount of deposits reported below; however this amount is not part of the internal cash pool reported on the balance sheet and statement of net assets and is reported as "cash with fiscal agent."

#### C. Cash with Escrow Agent

At fiscal year-end, \$1,514,469 was on deposit in an escrow account with Citizens Bank related to the capital lease obligation entered into by the District during fiscal year 2008 (see Note 9.C). The amount on deposit with the escrow agent has been excluded from the total amount of deposits reported below as it is not part of the District's internal investment pool. The June 30, 2008 balance of the escrow account is reported on the financial statements as "cash with escrow agent".

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### D. Deposits with Financial Institutions

At June 30, 2008, the carrying amount of all District deposits was \$(380,954). A liability was not recorded for the negative carrying amount of deposits because there was no actual overdraft, due to the "zero-balance" nature of the District's bank accounts. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2008, all of the District's bank balance of \$64,479 was covered by the Federal Deposit Insurance Corporation.

#### E. Investments

As of June 30, 2008, the District had the following investments and maturities:

		Investment
		Maturities
		6 months or
Investment type	Fair Value	less
STAR Ohio	\$ 7,878,381	\$ 7,878,381

Interest Rate Risk: The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The District's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

*Credit Risk:* STAR Ohio was rated AAAm and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

#### F. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2008:

Cash and investments per note		
Carrying amount of deposits	\$	(380,954)
Investments		7,878,381
Cash with escrow agent		1,514,469
Cash with fiscal agent		1,770
Cash on hand		600
Total	\$	9,014,266
Cash and investments per statement of net assets		
Governmental activities	\$	8,869,529
Private-purpose trust funds		116,528
Agency funds	_	28,209
Total	\$	9,014,266

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 5 - INTERFUND TRANSACTIONS**

**A.** Interfund balances at June 30, 2008 as reported on the fund statements, consist of the following individual interfund loans receivable and payable:

Receivable fund	Payable fund	Amount
General	Nonmajor governmental	\$ 26,675

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year.

Interfund balances between governmental funds are eliminated on the government-wide financial statements; therefore, no internal balances at June 30, 2008 are reported on the statement of net assets.

**B.** Interfund transfers for the year ended June 30, 2008, consisted of the following, as reported on the fund financial statements:

	A	mount
Transfers to nonmajor governmental funds from: General fund	\$	61,601
Transfers to nonmajor governmental funds from:		
Permanent improvement fund		68,390
Total	\$	129,991

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations and (3) move receipts restrict to debt service from the funds collecting the receipts to the debt service fund (a nonmajor governmental fund) as debt service payments become due.

Interfund transfers between governmental funds are eliminated for reporting in the statement of activities.

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the District. Real property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Real property taxes received in calendar year 2008 were levied after April 1, 2007, on the assessed value listed as of January 1, 2007, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Public utility real and tangible personal property taxes received in calendar year 2008 became a lien January 1, 2007, were levied after April 1, 2007 and are collected in 2008 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar year 2008 (other than public utility property) represents the collection of 2008 taxes. Tangible personal property taxes received in calendar year 2008 were levied after April 1, 2007, on the value as of December 31, 2007. Tangible personal property tax is being phased out. For 2007, tangible personal property was assessed at 12.50% for property, including inventory. This percentage was reduced to 6.25% for 2008 and will be reduced to zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the District due to the phasing out of the tax. In calendar years 2008-2010, the District will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The District receives property taxes from Erie County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County Auditor by June 30, 2008, are available to finance fiscal year 2008 operations.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2008 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

The amount available as an advance at June 30, 2008 was \$1,275,876 in the general fund and \$72,323 in the permanent improvement fund. These amounts have been recorded as revenue. The amount that was available as an advance at June 30, 2007 was \$1,018,774 in the general fund and \$57,775 in the permanent improvement fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2008 taxes were collected are:

	2007 Second Half Collections			2008 First Half Collections		
	<u>Amount</u> <u>Percent</u>		Amount		Percent	
Agricultural/residential						
and other real estate	\$ 411,585,010	88.35	\$	423,257,350	93.76	
Public utility personal	12,489,400	2.68		13,171,390	2.92	
Tangible personal property	41,760,210	8.97		14,974,770	3.32	
Total	\$ 465,834,620	100.00	\$	451,403,510	100.00	
Tax rate per \$1,000 of assessed valuation	\$65.65			\$65.65		

#### **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2008 consisted of taxes, accounts (billings for user charged services and student fees) and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net assets follows:

#### **Governmental activities**

Taxes	\$12,902,596
Accounts	8,908
Intergovernmental	55,098
Гotal	\$12,966,602

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 8 - CAPITAL ASSETS**

Capital assets of the governmental activities have been restated due to a change in the capitalization threshold from \$2,500 to \$500 during fiscal year 2008. The change in capitalization threshold had the following effect on the governmental activities capital asset balances as previously reported:

	Balance June 30, 2007	Adjustment	Restated Balance June 30, 2007
Capital assets, not being depreciated: Land	\$ 647,925	\$ -	\$ 647,925
Total capital assets, not being depreciated	647,925		647,925
Capital assets, being depreciated:			
Land improvements	327,181	637,989	965,170
Buildings and improvements	10,302,421	2,556,511	12,858,932
Furniture and equipment	1,568,760	1,805,856	3,374,616
Vehicles	1,625,697	(26,996)	1,598,701
Total capital assets, being depreciated	13,824,059	4,973,360	18,797,419
Less: accumulated depreciation:			
Land improvements	(320,706)	(228,751)	(549,457)
Buildings and improvements	(9,134,407)	(515,798)	(9,650,205)
Furniture and equipment	(1,232,684)	(1,310,205)	(2,542,889)
Vehicles	(1,551,548)	297,675	(1,253,873)
Total accumulated depreciation	(12,239,345)	(1,757,079)	(13,996,424)
Total capital assets, being depreciated	1,584,714	3,216,281	4,800,995
Governmental activities capital assets, net	\$ 2,232,639	\$ 3,216,281	\$ 5,448,920

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 8 - CAPITAL ASSETS - (Continued)**

	Restated			
	Balance			Balance
	July 1, 2007	Additions	Deductions	June 30, 2008
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 647,925	\$ -	\$ -	\$ 647,925
Construction in progress		760,058		760,058
Total capital assets, not being depreciated	647,925	760,058		1,407,983
Capital assets, being depreciated:				
Land improvements	965,170	196,821	=	1,161,991
Building and improvements	12,858,932	34,773	-	12,893,705
Furniture and equipment	3,374,616	101,260	(9,915)	3,465,961
Vehicles	1,598,701	158,016		1,756,717
Total capital assets, being depreciated	18,797,419	490,870	(9,915)	19,278,374
Less: accumulated depreciation:				
Land improvements	(549,457)	(40,844)	=	(590,301)
Building and improvements	(9,650,205)	(212,635)	-	(9,862,840)
Furniture and equipment	(2,542,889)	(149,043)	9,915	(2,682,017)
Vehicles	(1,253,873)	(43,598)		(1,297,471)
Total accumulated depreciation	(13,996,424)	(446,120)	9,915	(14,432,629)
Depreciable capital assets, net	4,800,995	44,750		4,845,745
Governmental activities capital assets, net	\$ 5,448,920	\$ 804,808	\$ -	\$ 6,253,728

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 226,650
Special	9,464
Vocational	10,906
Support services:	
Pupil	3,331
Instructional staff	29,725
Administration	15,051
Fiscal	1,014
Operations and maintenance	60,101
Pupil transportation	39,581
Extracurricular activities	26,503
Food service operations	23,794
Total depreciation expense	\$ 446,120

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 9 - LONG-TERM OBLIGATIONS**

**A.** During the fiscal year 2008, the following changes occurred in governmental activities long-term obligations.

	Balance Outstanding 06/30/07	Additions	Reductions	Balance Outstanding 06/30/08	Amounts Due in One Year
Governmental activities:					
Land purchase note Capital lease obligation Compensated absences	\$ 180,000 - 1,079,430	\$ - 1,900,000 213,153	\$ (60,000) - (136,900)	\$ 120,000 1,900,000 1,155,683	\$ 60,000 126,667 131,914
Total governmental activities	\$ 1,259,430	\$ 2,113,153	\$ (196,900)	\$ 3,175,683	\$ 318,581

<u>Compensated Absences</u>: Compensated absences will be paid from the fund from which the employee's salaries are paid, which for the District is primarily the general fund, the food service fund (a nonmajor governmental fund) and the classroom reduction fund (a nonmajor governmental fund).

**B.** <u>Land Purchase Note:</u> On May 3, 2006, the District issued notes to provide for the purchase of land within the District. Payments of principal and interest relating to these liabilities are recorded as expenditures in the debt service fund. These notes bore a variable interest rate and mature on May 3, 2010.

Principal and interest requirements to retire the notes outstanding at June 30, 2008, are as follows:

Fiscal Year	Land Purchase Note					
Ending June 30,	<u>P</u>	Principal_		Interest	-	Total
2009 2010	\$	60,000 60,000	\$	6,204 3,102	\$	66,204 63,102
Total	\$	120,000	\$	9,306	\$	129,306

C. <u>Capital Lease Obligation:</u> During fiscal year 2008, the District entered into a capital lease agreement to provide for energy improvements to various District buildings. This lease meets the criteria of a capital lease as defined by FASB Statement No. 13, "<u>Accounting for Leases</u>", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee at the conclusion of the lease term.

Capital assets acquired by lease purchase at June 30, 2008 have been capitalized in the amount of \$760,058 in construction in progress. A liability in the amount of \$1,900,000 was reported in the statement of net assets. Capital lease payments will be reflected as debt service expenditures in the permanent improvement fund. There were no principal or interest payments made during fiscal year 2008.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

Citizens Bank has been designated as trustee for the agreement.

The following is a schedule of the future long-term minimum lease payments required under the capital lease obligation and the present value of the minimum lease payments as of June 30, 2008.

Fiscal Year Ending		
June 30,	_	Total
2009	\$	202,895
2010		197,727
2011		192,559
2012		187,391
2013		182,223
2014 - 2018		833,595
2019 - 2023		704,390
Total minimum lease payments		2,500,780
Less: amount representing interest		(600,780)
Present value of minimum lease payments	\$	1,900,000

#### D. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2008, are a voted debt margin of \$39,036,642, an unvoted debt margin of \$433,740, and a debt limitation of \$3,903,664 for energy conservation.

#### **NOTE 10 - OTHER EMPLOYEE BENEFITS**

#### A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn one to five weeks of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Teachers do not earn vacation time.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 10 - OTHER EMPLOYEE BENEFITS - (Continued)**

Upon retirement, payment is made for forty percent of the total sick leave accumulation, up to a maximum accumulation of forty-eight days for classified employees who receive an additional twelve days if they notify the District by February 1. Certified employees receive thirty percent, up to a maximum of forty-six days, and will receive an additional four days if the District is notified of the intent to retire by March 1. An employee receiving such payment must meet the retirement provisions set by STRS Ohio and SERS.

#### **B.** Insurance Benefits

The District provides life insurance and accidental death and dismemberment insurance in the amount of \$50,000 to certified employees. For classified employees, group term life insurance is provided in the amount of \$10,000.

#### **NOTE 11 - RISK MANAGEMENT**

#### A. Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During fiscal year 2008, the District has contracted with various insurance carriers to provide insurance coverage in the following amounts:

Limits of Coverage	<u>Carrier</u>	<u>Coverage</u>	<u>Deductible</u>
General liability: Each occurrence Aggregate	Ohio School Plan	\$ 5,000,000 7,000,000	\$ -
Fleet: Collision/Comprehensive	Ohio School Plan	5,000,000	Buses 1,000 All Other 500
Umbrella liability	Ohio School Plan	5,000,000	-
Building and contents	Ohio School Plan	52,407,204	1,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant reduction in coverage from the prior year.

#### B. Huron-Erie School Employees Insurance Association

The District has contracted with the Huron-Erie School Employees Insurance Association (Association) to provide medical/surgical, dental, vision and life insurance benefits for its employees and their covered dependents. The Association is a shared risk pool comprised of 13 school districts that provide public education within Erie and Huron Counties. The Districts pay monthly contributions that are placed in a common fund from which eligible claims and expenses are paid for employees of participating school districts and their covered dependents. Claims are paid for all participants regardless of claims flow.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 11 - RISK MANAGEMENT - (Continued)**

In the event of withdrawal, the District shall assume and be responsible for payment of all claims of its eligible employees, families, and dependents from the effective date of withdrawal, regardless of when such claims were incurred, processed, or presented to the Association, insurance provider, insurance consultant, or any other appropriate or authorized person or representative; provided further, any such claims, which are paid after the effective date of withdrawal by the Association insurance provider or insurance consultant, or charged to such parties, shall be reimbursed in full by any withdrawing member upon demand of the Association.

#### C. OSBA Workers' Compensation Group Rating Plan

For fiscal year 2008, the District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 2.A.). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the state based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP.

A participant will then either receive money from or be required to contribute to the "equity pooling fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

#### **NOTE 12 - PENSION PLANS**

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, <a href="https://www.ohsers.org">www.ohsers.org</a>, under Forms and Publications.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 12 - PENSION PLANS - (Continued)**

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$258,626, \$271,743 and \$256,359, respectively; 45.15 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 12 - PENSION PLANS - (Continued)**

Funding Policy - For fiscal year 2008, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2008, 2007 and 2006 were \$1,214,277, \$1,154,915 and \$1,130,242, respectively; 84.09 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006. Contributions to the DC and Combined Plans for fiscal year 2008 were \$3,943 made by the District and \$28,018 made by the plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2008, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS**

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 13 - POSTEMPLOYMENT BENEFITS (Continued)**

The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$172,784, \$142,112 and \$125,752, respectively; 45.15 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2008, this actuarially required allocation was 0.66 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$18,635, \$18,479 and \$20,404, respectively; 45.15 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <a href="https://www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$93,406, \$88,840 and \$88,830, respectively; 84.09 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### **NOTE 14 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis); and

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 14 - BUDGETARY BASIS OF ACCOUNTING (Continued)**

(d) Advances-in advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

#### **Net Change in Fund Balance**

Conoral Fund

	Ge	nerai runu
Budget basis	\$	707,234
Net adjustment for revenue accruals		271,337
Net adjustment for expenditure accruals		167,893
Net adjustment for other sources/uses		(97,957)
Adjustment for encumbrances		461,051
GAAP basis	\$	1,509,558

#### **NOTE 15 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

#### **B.** Litigation

The District is involved in no material litigation as either plaintiff or defendant.

#### **NOTE 16 - STATUTORY RESERVES**

The District is required by State statute to annually set-aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year-end. These amounts must be carried forward to be used for the same purposes in future years. During the fiscal year ended June 30, 2008, the reserve activity was as follows:

	Textbooks/	
	Instructional	Capital
	Materials	<u>Acquisition</u>
Set-aside balance as of June 30, 2007	\$ (1,028,688)	\$ -
Current year set-aside requirement	335,264	335,264
Current year offsets	=	(668,786)
Qualifying disbursements	(239,113)	(10,096)
Total	\$ (932,537)	\$ (343,618)
Balance carried forward to FY 2009	\$ (932,537)	\$ -

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 (Continued)

#### **NOTE 16 - STATUTORY RESERVES (Continued)**

The District had offsets and qualifying disbursements during the year that reduced the set-aside amounts below zero for the textbooks/instructional materials reserve.

Although the District had offsets and qualifying disbursements during the year that reduced the set-aside amounts below zero for the capital acquisition reserve, this extra amount may not be used to reduce the set-aside requirement for future years. The negative amount is therefore not presented as being carried forward to the next fiscal year.

#### **NOTE 17 - DONOR RESTRICTED ENDOWMENTS**

The District's private-purpose trust funds consist of donor restricted endowments and realized and unrealized appreciation on investments. Endowments, in the amount of \$108,268, represent the principal portion. The amount of net appreciation in donor restricted investments that is available for expenditures by the District is \$8,260 and is reflected as held in trust for scholarships. State law permits the District to appropriate, for purposes consistent with the endowment's intent, net appreciation, realized and unrealized, unless the endowment terms specify otherwise. The endowment indicates that the interest should be used to provide scholarships each year.

#### **NOTE 18 – ACCOUNTABILITY AND COMPLIANCE**

Contrary to Ohio law the District did not estimate resources or appropriate disbursements for on behalf activity associated with the energy improvement capital lease.

## SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2008

FEDERAL GRANTOR Pass Through Grantor	Federal CFDA		
Program Title	Number	Receipts	Disbursements
UNITED STATES DEPARTMENT OF AGRICULTURE  Passed through the Ohio Department of Education  National School Lunch Program  Cash Assistance  Non-cash Assistance (Food Distribution)  Total - National School Lunch Program	10.555	\$162,032 104,969 267,001	\$162,032 104,969 267,001
Total United States Department of Agriculture		267,001	267,001
UNITED STATES DEPARTMENT OF EDUCATION  Passed through the Ohio Department of Education  Special Education Cluster:			
Special Education - Grants to States	84.027	588,259	488,490
Special Education - Preschool Grants Total - Special Education Cluster	84.173	12,751 601,010	12,751 501,241
Title I Grants to Local Educational Agencies	84.010	99,850	117,577
Safe and Drug Free Schools and Communities - State Grants	84.186	4,338	2,774
State Grants for Innovative Programs	84.298	2,914	2,914
Education Technology State Grants	84.318	1,232	1,346
Improving Teacher Quality State Grants	84.367	68,234	69,915
Total United States Department of Education		777,578	695,767
TOTAL FEDERAL FINANCIAL ASSISTANCE		\$ 1,044,579	\$ 962,768

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THIS SCHEDULE.

## NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) summarizes activity of the District's Federal award programs. The schedule has been prepared on the cash basis of accounting.

#### **NOTE B - CHILD NUTRITION CLUSTER**

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed Federal monies are expended first.

#### **NOTE C - FOOD DONATION PROGRAM**

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.

#### **NOTE D - MATCHING REQUIREMENTS**

Certain Federal programs require that the District contribute non-Federal funds (matching funds) to support the Federally-funded programs. The District has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Perkins Local School District Erie County 1210 East Bogart Road Sandusky, Ohio 44870-6411

#### To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Perkins Local School District, Erie County, Ohio (the District), as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 28, 2009 in which we noted the District modified the capitalization threshold for capital assets. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over financial reporting that we consider a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

We consider finding 2008-003 described in the accompanying schedule of findings to be a significant deficiency in internal control over financial reporting.

One Government Center / Suite 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Perkins Local School District
Erie County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. We do not believe the significant deficiency described above is a material weakness.

We also noted a certain internal control matter that we reported to the District's management in a separate letter dated May 28, 2009.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance that we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2008-001 and 2008-002.

We also noted certain noncompliance not requiring inclusion in this report that we reported to the District's management in a separate letter dated May 28, 2009.

We intend this report solely for the information and use of the audit committee, management, the Board of Education, federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

May 28, 2009



# Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Perkins Local School District Erie County 1210 East Bogart Road Sandusky, Ohio 44870-6411

To the Board of Education:

#### Compliance

We have audited the compliance of the Perkins Local School District, Erie County, Ohio (the District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended June 30, 2008. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the Perkins Local School District, Erie County, Ohio, complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended June 30, 2008. In a separate letter to the District's management dated May 28, 2009, we reported a matter related to federal noncompliance not requiring inclusion in this report.

Perkins Local School District
Erie County
Independent Accountants' Report On Compliance With Requirements
Applicable To Major Federal Programs And Internal Control Over
Compliance In Accordance With OMB Circular A-133
Page 2

#### **Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that the District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, the Board of Education, federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

May 28, 2009

#### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2008

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?	Yes
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster – CFDA 84.027 and 84.173
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2008-001**

#### **Noncompliance Citation**

Ohio Revised Code, § 5705.41 (D)(1), prohibits a subdivision or taxing authority from making any contract or ordering any expenditure of money unless a certificate signed by the fiscal officer is attached thereto. The fiscal officer must certify the amount required to meet any such contract or expenditure has been lawfully appropriated and is in the treasury, or in the process of collection to the credit of an appropriate fund free from any previous encumbrance.

Perkins Local School District Erie County Schedule of Findings Page 2

## FINDING NUMBER 2008-001 (Continued)

There are several exceptions to the standard requirement above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

A. "Then and Now" certificate - If the fiscal officer can certify both at the time the contract or order was made ("then"), and at the time that he is completing the certification ("now"), sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant for the payment of the amount due. The taxing authority has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.

Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

- **B. Blanket Certificate** Fiscal officers may prepare "blanket" certificates not exceeding an amount established by resolution or ordinance adopted by the legislative authority against any specific line item account over a period not exceeding three months or running beyond the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any particular line item appropriation.
- C. Super Blanket Certificate The taxing authority may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year (or quarterly spending plan for counties). More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

The Treasurer did not properly certify the availability of funds prior to purchase commitment for 21 percent of expenditures tested and there was no evidence the District followed the aforementioned exceptions. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances.

Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the District's funds exceeding budgetary spending limitations, we recommend the Treasurer certify the funds are or will be available prior to obligation by the District. When prior certification is not possible, "then and now" certification should be used, with appropriate legislative approval following within thirty days.

We recommend the District certify all purchases to which section 5705.41(D) applies. The Treasurer should sign the certification at the time the District incurs a commitment, and only when the requirements of 5705.41 (D) are satisfied. The Treasurer should post approved purchase commitments to the proper appropriation code, to reduce the available appropriation.

Perkins Local School District Erie County Schedule of Findings Page 3

#### **FINDING NUMBER 2008-002**

#### **Noncompliance Citation**

Ohio Revised Code, §3313.21, provides in pertinent part the treasurer of the school shall be the chief fiscal officer of the school district and shall be responsible for the financial affairs of the district.

Ohio Revised Code, §5705.10 (D), requires, in part, all revenue derived from a source other than the general property tax and which the law prescribes shall be used for a particular purpose, shall be paid into a special fund for such purpose. Ohio Revised Code, §5705.39, prohibits a political subdivision from making a fund appropriation in excess of estimated resources available for expenditure from the fund. Ohio Revised Code, §5705.36(A)(3), requires subdivisions request an increased amended certificate of estimated resources upon determination by the fiscal officer that revenue to be collected will be greater than the amount included in the official certificate. An increased amended certificate must be obtained from the budget commission if the legislative authority intends to appropriate and expend the excess revenue. Ohio Revised Code, §5705.40, requires any appropriation measure may be amended or supplemented as long as the entity complies with the same provisions of the law as are used in making the original appropriation. No appropriation, however, may be reduced below an amount sufficient to cover all unliquidated and outstanding contracts or obligations certified from or against the appropriation. Ohio Revised Code, §5705.41(B), prohibits a subdivision or taxing unit from making expenditures unless they have been properly appropriated

In fiscal year 2008, the District entered into a capital lease transaction for energy improvements to various buildings. The terms of the capital lease agreement provided the District would receive \$1,900,000 in proceeds to be used toward such improvements. In compliance with ORC § 5705.10(F), the District was required to place these funds into a capital projects fund. The proceeds, however, were never placed with the District's Treasurer. Rather, the funds were placed with the District's fiscal agent. As such, the District did not record the receipt and expenditure of this money, nor amend their estimated resources or appropriations to reflect this activity.

The Treasurer should record memo entries to post revenue and expenditures to the District's financial records, certify the available resources to the County Budget Commission, and adopt appropriations for activity associated with this project.

#### **FINDING NUMBER 2008-003**

#### Significant Deficiency

#### **Financial Reporting**

As a result of the audit procedures performed the following errors were noted in the financial statements that required adjustment:

- \$944,048 representing an adjustment to taxes receivable in the General Fund;
- \$35,348 representing an adjustment to taxes receivable in the Capital Projects fund;
- Omission of on behalf activity consisting of capital lease proceeds of \$1,900,000, interest revenue of \$5,317, and disbursements in the amount of \$390,848 from the Districts financial records (activity was included in the financial statements during the GAAP conversion).

Additional errors were noted that did not require adjustment to the financial statements consisting primarily of errors in the classification of certain revenues and expenditures. Additional corrections were required to the notes to the financial statements.

Perkins Local School District Erie County Schedule of Findings Page 4

## FINDING NUMBER 2008-003 (Continued)

Sound financial reporting is the responsibility of the Treasurer and the Board of Education and is essential to ensure the information provided to the readers of the financial statements is complete and accurate.

To ensure the District's financial statements and notes to the statements are complete and accurate, the District should adopt policies and procedures, including a final review of the statements and notes by the Treasurer and Board of Education, to identify and correct errors and omissions.

#### Officials' Response:

We did not receive a response from Officials to the findings reported above.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.



# Mary Taylor, CPA Auditor of State

#### PERKIN LOCAL SCHOOL DISTRICT

#### **ERIE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JUNE 23, 2009