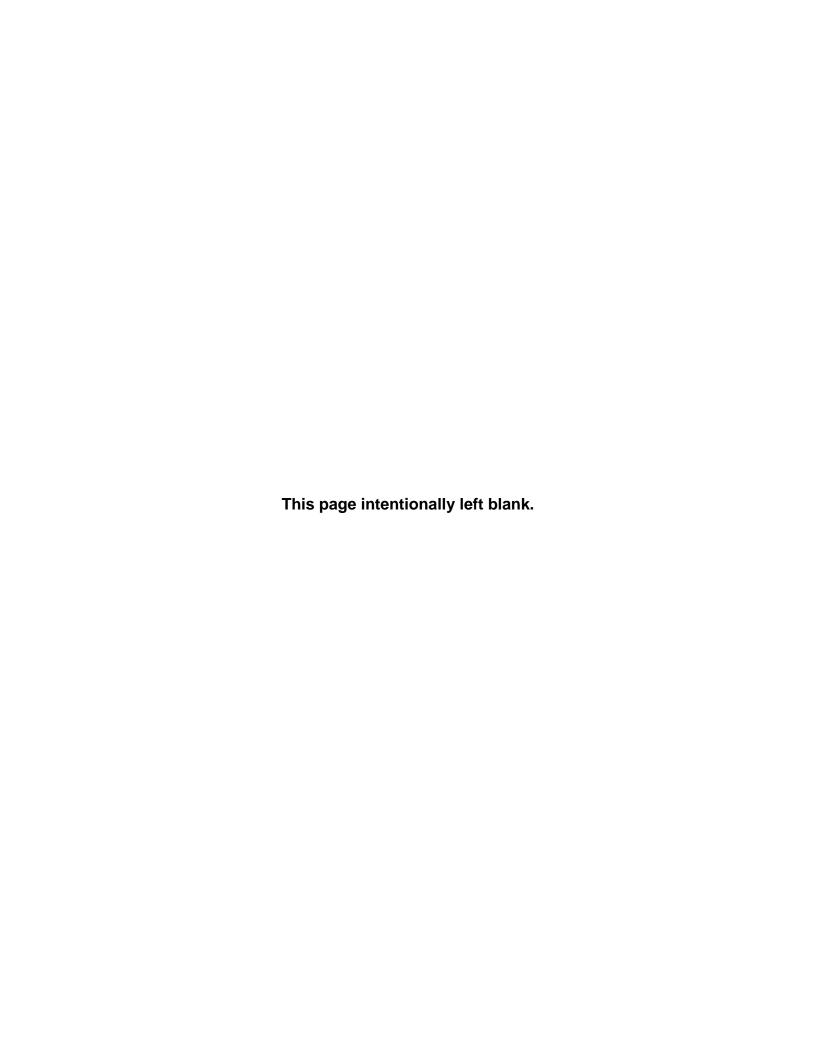




TABLE OF CONTENTS

IIILE	PAGE
Independent Accountants' Report	1
Management's Discussion and Analysis	3
Statement of Net Assets – Cash Basis	9
Statement of Activities – Cash Basis	10
Statement of Cash Basis Assets and Cash Basis Fund Balance – Governmental Fund	11
Statement of Cash Receipts, Cash Disbursements, and Change in Cash Basis Fund Balance – Governmental Fund	12
Statement of Cash Receipts, Cash Disbursements, and Change in Cash Basis Fund Balance - Budget and Actual (Budget Basis)	13
Notes to the Basic Financial Statements	15
Federal Awards Expenditure Schedule	23
Notes to the Federal Awards Expenditures Schedule	24
Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	25
Independent Accountants' Report on Compliance with Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133	27
Schedule of Findings – OMB Circular A-133 § .505	29
Schedule of Prior Audit Findings – OMB Circular A-133 § .315(b)	31
Corrective Action Plan – OMB Circular A-133 § .315(c)	32



INDEPENDENT ACCOUNTANTS' REPORT

Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties Scioto County 919 Seventh Street Portsmouth, Ohio 45662

To the Members of the Board:

We have audited the accompanying financial statements of the governmental activities and the major fund of the Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties, Scioto County, Ohio (the Board), as of and for the year ended December 31, 2010, which collectively comprise the Board's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Board's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities and the major fund of the Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties, Scioto County, Ohio, as of December 31, 2010, and the respective changes in cash financial position, thereof and the budgetary comparison for the General Fund thereof for the year then ended in conformity with the basis of accounting Note 1 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 25, 2011, on our consideration of the Board's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties Scioto County Independent Accountants' Report Page 2

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the Board's basic financial statements taken as a whole. The Federal Awards Expenditure Schedule provides additional information required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. The Federal Awards Expenditure Schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This Schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Dave Yost Auditor of State

August 25, 2011

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

This discussion and analysis provides key information from management highlighting the overall financial performance of the ADAMHS Board of Adams, Lawrence and Scioto Counties (the Board) for the year ended December 31, 2010. This is meant to be an easily readable summary of the most important financial information regarding the accompanying financial statements. Please read it in conjunction with the Board's financial statements.

Financial Highlights

Major financial highlights for 2010 are as follows:

- Net assets of governmental activities decreased by \$1,376,294 or over 73 percent.
- The Board's major fund had \$22,525,951 in receipts and \$23,902,245 in disbursements. The fund balance decreased by \$1,376,294.
- General receipts accounted for \$8,196,939 in receipts or 36 percent of total receipts. Program specific receipts in the form of operating grants and contributions accounted for \$14,329,012 or 64 percent of the total receipts of \$22,525,951.
- The Board had \$23,902,245 in disbursements related to governmental activities; \$14,329,012 of the disbursements have been offset by program specific operating grants and contributions. General receipts of \$8,196,939 were adequate to provide for these programs.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Board's basic financial statements. The Board's financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

Report Components

The statement of net assets and the statement of activities provide information about the cash activities of the Board as a whole.

Fund financial statements provide a greater level of detail. The fund is created and maintained on the financial records of the Board, in which its use is restricted to a particular specified purpose. These statements present financial information for the fund.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Board has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Board's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the modified cash basis of accounting.

Reporting the Board as a Whole

The statement of net assets and the statement of activities reflect how the Board did financially during 2010, within the limitations of cash basis accounting. The statement of net assets presents the cash balance of the Board at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Board's general receipts.

These statements report the Board's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Board's financial health. Over time, increases or decreases in the Board's cash position is one indicator of whether the Board's financial health is improving or deteriorating.

In the statement of net assets and the statement of activities, the Board has one type of activity:

Governmental activity - All of the Board's basic services are reported here. State and federal grants finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

Reporting the Board's Major Fund

Fund financial statements provide detailed information about the Board's major fund.

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

The Board as a Whole

Table 1 reflects the Board's net assets in 2010 compared to 2009.

Table 1

	Net Assets – Cash Basis Governmental Activities			
	2010	2009		
Cash Basis Assets Cash Equivalents	<u>\$501,807</u>	<u>\$1,878,101</u>		
Net Assets Unrestricted	<u>\$501,807</u>	<u>\$1,878,101</u>		
Total Net Assets	\$501,807	\$1,878,101		

Total net assets decreased by \$1,376,294. This decrease is primarily due to a timing difference related to Medicaid Federal Financial Participation (FFP) funding received by the Board and Medicaid payments made to providers.

Table 2 shows the changes in net assets for the year ended December 31, 2010, compared to December 31, 2009.

<u>Table 2</u> Changes in Net Assets

	2010	2009	Increase (Decrease)
Receipts			,
Program Cash Receipts			
Operating Grants & Contributions	\$ 14,329,012	\$ 11,403,470	\$ 2,925,542
Total Program Cash Receipts	\$ 14,329,012	<u>\$ 11,403,470</u>	\$ 2,925,542
General Receipts			
Entitlements – Unrestricted	\$ 8,086,574	\$ 6,471,954	\$ 1,614,620
Other Receipts	<u>\$ 110,365</u>	\$ 163,986	\$ (53,621)
Total General Receipts	\$ 8,196,939	\$ 6,635,940	\$ 1,560,999
Total Receipts	\$ 22,525,951	\$ 18,039,410	\$ 4,486,541
Disbursements			
Mental Health and Recovery	\$ 23,902,245	\$ 17,163,411	\$ 6,738,834
Total Disbursements	23,902,245	17,163,411	\$ 6,738.834
Change in Net Assets	\$ (1,376.924)	<u>\$ 875,999</u>	\$ <u>(2,252,293)</u>

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

Table 2 shows an increase in Operating Grants and Contributions primarily due to an increase in Ohio Department of Alcohol, Drug Addiction Services (ODADAS) and Ohio Department of Mental Health (ODMH) Medicaid FFP. Increase in Entitlements due to an increase in ODADAS state funds and ODMH state funds.

The Statement of Activities – Cash Basis shows the cost of program services and the operating grants and contributions offsetting those services. Table 3 shows the total cost of services and the net cost of the services. In other words, it identifies the cost of those services supported by unrestricted state entitlements.

Table 3

Governmental Activities

	Total Cost of Services 2010	Total Cost of Services 2009	Net Cost of Services 2010	Net Cost of Services 2009
Alcohol, Drug Addiction, & Mental Health Services Agency Provider Contracts	\$22,885,456	\$ 16,180,526	(\$8,556,444)	(\$4,777,056)
Salaries & Benefits	707,096	722,021	(707,096)	(722,021)
Supplies	13,009	18,410	(13,009)	(18,410)
Contracts – Repairs	6,293	3,569	(6,293)	(3,569)
Equipment	5,247	3,299	(5,247)	(3,299)
Advertising and Printing	0	122	0	(122)
Rentals	37,231	38,721	(37,231)	(38,721)
Travel	12,320	13,229	(12,320)	(13,229)
PERS	63,321	66,367	(63,321)	(66,367)
Workers Comp	16,429	19,291	(16,429)	(19,291)
Other	155,843	<u>97,856</u>	(155,843)	(97,856)
Total Disbursements	<u>\$23,902,245</u>	\$ 17,163,411	<u>(\$9,573,233</u>)	<u>(\$5,759,941</u>)

The dependence upon state grants for governmental activities is apparent as 36 percent of alcohol, drug addiction and mental health services costs are supported through these entitlements for 2010. For 2009, the percentage was 34 percent.

Table 3 shows an increase in Agency Provider Contracts due to greater Medicaid services expenditures; a decrease in salaries & Benefits due to staffing changes which decreased salary expenses.

Management's Discussion and Analysis For the Year Ended December 31, 2010 Unaudited

The Board's Fund

The major fund had revenues of \$22,525,951 and expenditures of \$23,902,245. The fund balance decreased \$1,376,294 as the result of a timing difference between provider Medicaid payments made and Medicaid FFP reimbursement received.

General Fund Budgeting Highlights

The Board's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

During 2010, the Board amended its budget several times to reflect changing circumstances.

Economic Factors

The Board contracts with seven provider agencies to deliver alcohol, drug addiction and mental health services to the residents of Adams, Lawrence, and Scioto Counties. The Board will be challenged to maintain the current level of services and programs due to a stagnant receipts base and ordinary inflation. The Board and its administration must maintain careful financial planning and prudent fiscal management in order to balance the budget annually.

Contacting the Board's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Board's finances and to reflect the Board's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Anthony Pollard, Executive Director, ADAMHS Board of Adams, Lawrence, and Scioto Counties, 919 7th Street, Portsmouth, Ohio 45662.

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STATEMENT OF NET ASSETS - CASH BASIS DECEMBER 31, 2010

ASSETS: Cash Equivalents	\$ 501,807
Total Assets	\$ 501,807
NET ASSETS: Unrestricted	\$ 501,807
Total Net Assets	\$ 501,807

STATEMENT OF ACTIVITIES - CASH BASIS YEAR ENDED DECEMBER 31, 2010

		Cash	Program Cash Receipts	and Ch	ursements) Receipts anges in Net Assets
	Dis	sbursements	Operating Grants and Contributions		overnmental Activities
Governmental Activities Mental Health and Recovery Services:		spursements	and Contributions		Activities
Salaries and Benefits Supplies Equipment Contracts - Repair	\$	707,096 13,009 5,247 6,293		\$	(707,096) (13,009) (5,247) (6,293)
Agency provider contracts Rentals Travel Public Employee's Retirement Worker's Compensation Other		22,885,456 37,231 12,320 63,321 16,429 155,843	14,329,012		(8,556,444) (37,231) (12,320) (63,321) (16,429) (155,843)
Total Governmental Activities	\$	23,902,245	\$ 14,329,012		(9,573,233)
Program revenues:		Receipts ents - Unrestricted eccipts			8,086,574 110,365
	Total Ge	eneral Receipts			8,196,939
	Change	in Net Assets			(1,376,294)
	Net Ass	Net Assets - Beginning of Year			1,878,101
	Net Asse	ets - End of Year		\$	501,807

STATEMENT OF CASH BASIS ASSETS AND CASH BASIS FUND BALANCE - GOVERNMENTAL FUND DECEMBER 31, 2010

CASH BASIS ASSETS:

Cash Equivalents	 501,807
Total Cash Basis Assets	\$ 501,807
CASH BASIS FUND BALANCE: Reserved for Encumberances Unreserved, Undesignated	\$ 9,000 492,807
Total Cash Basis Fund Balance	\$ 501,807

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGE IN CASH BASIS FUND BALANCE-GOVERNMENTAL FUND YEAR ENDED DECEMBER 31, 2010

Receipts

Receipts	Grants Other Revenues:	\$ 22,415,586 110,365
	Total Receipts	 22,525,951
Disbursem	ments	
	Salaries and Benefits	707,096
	Supplies	13,009
	Equipment	5,247
	Contracts Repairs	6,293
	Agency provider contracts	22,885,456
	Rentals	37,231
	Travel	12,320
	Public Employee's Retirement	63,321
	Worker's Compensation	16,429
	Other	155,843
	Total Disbursements	 23,902,245
	Excess of Receipts Over(Under) Disbursements	 (1,376,294)
Fund Balance Beginning of Year		1,878,101
Fund Balan	ce End of Year	\$ 501,807

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BASIS FUND BALANCE-BUDGET AND ACTUAL (BUDGET BASIS) YEAR ENDED DECEMBER 31, 2010

	 	Budgeted Amounts				Variance with Final Budget Positive	
	 Original		Final		Actual	(1	Negative)
Receipts							
Grants	\$ 16,995,365	\$	22,261,137	\$	22,415,586	\$	154,449
Other Revenues:	 70,132		97,103		110,365		13,262
Total Receipts	 17,065,497		22,358,240	\$	22,525,951		167,711
Disbursemments							
Salaries and Benefits	741,550		736,224	\$	707,096		29,128
Supplies	20,000		18,000	\$	13,009		4,991
Equipment	17,548		10,000	\$	5,247		4,753
Contracts Repairs	3,974		8,500	\$	6,293		2,207
Agency provider contracts	15,973,130		23,142,515	\$	22,885,456		257,059
Rentals	41,862		39,000	\$	37,231		1,769
Travel	15,000		12,000	\$	12,320		(320)
Public Employee's Retirement	70,500		69,000	\$	72,321		(3,321)
Worker's Compensation	19,291		16,429	\$	16,429		-
Other Expenses	 162,642		177,660	\$	155,843		21,817
Total Disbursements	 17,065,497		24,229,328	\$	23,911,245		318,083
Excess of Receipts Over (Under) Disbursements	 		(1,871,088)	\$	(1,385,294)		485,794
Fund Balance Beginning of Year	1,871,089		1,871,089	\$	1,871,089		-
Prior Year Encumberances Appropriated	 7,012		7,012	\$	7,012		<u>-</u>
Fund Balance End of Year	\$ 1,878,101	\$	7,013	\$	492,807	\$	485,794

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Notes to the Basic Financial Statements Year Ended December 31, 2010

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The Adams, Lawrence and Scioto Counties Alcohol, Drug Addiction and Mental Health Services Board (the Board), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Board is required to be directed by an eighteen-member Board. Board members are appointed by the Director of Mental Health, the Director of Alcohol and Drug Addiction Services and the legislative authorities of the political subdivisions making up the Board. The Board includes members from those legislative authorities as well as citizens of the Board. Those subdivisions are Adams County, Lawrence County and Scioto County. The Board provides alcohol, drug addiction and mental health services and programs to citizens of the Board. These services are provided primarily through contracts with private and public agencies.

The Board's management believes these financial statements present all activities for which the Board is financially accountable.

A reporting entity is comprised of the primary government, component units and other organizations included ensuring that the basic financial statements are not misleading. The primary government of the Board consists of all funds, departments, boards and agencies that are not legally separate from the Board.

Component units are legally separate organizations for which the Board is financially accountable. Component units may also include organizations that are fiscally dependent on the Board in that the Board approves their budget, the issuance of their debt or the levying of their taxes. The Board has no component units.

B. Basis of Presentation

These financial statements and notes are presented on a cash basis of accounting. The Board recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Government Accounting Standards Board (GASB) pronouncements.

Budgetary presentations report budgetary expenditures when a commitment is made (I.e., when an encumbrance is approved). Differences between disbursements reported in the fund and entity wide statements versus budgetary expenditures are due to encumbrances outstanding at the beginning and end of the fiscal year.

Notes to the Basic Financial Statements Year Ended December 31, 2010 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basis of Presentation (Continued)

Government-wide Financial Statements - The statement of net assets and the statement of activities display information about the Board as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities of the Board that are governmental and those that are considered business-type activities. The Board has no business-type activities.

The Statement of Net Assets presents the financial condition of the governmental activities of the Board at year-end. The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function of the Board's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Board with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Board.

Fund Financial Statements - Fund financial statements report detailed information about the Board. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column.

C. Fund Accounting

The Board uses a general revenue fund to report its financial position and results of operations. The general revenue fund is an independent fiscal and accounting entity with a self-balancing set of accounts. The general revenue fund is established to account for the proceeds of specific revenue sources that are legally restricted to expenditure for specified purposes.

D. Basis of Accounting

The Government-wide Statement of Net Assets and Statement of Activities and the Fund Financial Statements are presented using the cash basis of accounting. This basis recognizes assets, liabilities, net assets/fund equity, receipts, and disbursements when they result from cash transactions. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

Notes to the Basic Financial Statements Year Ended December 31, 2010 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Basis of Accounting (Continued)

As a result of the use of the cash basis of accounting, certain assets and their related receipts and certain liabilities and their disbursements are not recorded in these financial statements. If the Board utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting.

E. Budgetary Basis Fund Balances

Ohio law requires all funds, other than agency funds, to be budgeted and appropriated. The major documents prepared are the appropriation resolution and the certificate of estimated resources, which use the budgetary basis of accounting. The certificate of estimated resources establishes a limit on the amounts that the Board may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The Board uses the function as its legal level of control.

The Board may amend appropriations throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget reflect the first appropriation for that fund covering the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budget represent the final appropriation the Board passed during the year.

Differences between the budgetary basis fund balances and fund cash balances are due to encumbrances. The table below present those difference for the Board's Major Fund:

	<u>Ge</u>	neral Fund
Budgetary Basis Fund Balance	\$	492,807
Encumbrances		9,000
Fund Cash Balance	\$	501,807

F. Cash and Cash Equivalents

As required by Ohio Revised Code, the Scioto County Treasurer is custodian for the Board's cash. The Board's cash is held in the County's cash and investment pool, and is valued at the County Treasurer's carrying amount.

Notes to the Basic Financial Statements Year Ended December 31, 2010 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Property, Plant, and Equipment

The Board records disbursement for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

I. Fund Balance Reserves

The Board records reservations for portions of fund balance that are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund balance that is available for appropriation in future periods. A fund balance reserve has been established for encumbrances.

J. Net Assets

Net assets represent the difference between assets and liabilities.

2. DEPOSITS AND INVESTMENTS

Ohio law restricts deposits and investments to the following:

- 1. Commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts;
- 2. Money market deposits;
- 3. Savings accounts or certificates of deposit;
- 4. United States Treasury securities, or securities of its agencies or instrumentalities the federal government guarantees;
- 5. No-load money market mutual funds consisting exclusively of obligations described in (4) above and repurchase agreements secured by such obligations;
- 6. Bonds and obligations of the State of Ohio or Ohio local governments;
- 7. The State Treasurer's investment pool (STAROhio, a Rule 2-a7-like pool);
- 8. Certain bankers' acceptances and commercial paper notes;
- 9. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Notes to the Basic Financial Statements Year Ended December 31, 2010 (Continued)

2. DEPOSITS AND INVESTMENTS (CONTINUED)

An investment must mature within five years from the purchase date unless matched to a specific obligation or debt of the Board and must be purchased with the expectation it will be held to maturity. Investments may only be made through specified dealers and institutions.

Deposits - The Scioto County Treasurer serves as the fiscal agent for the Board and the investments of the County funds, including the Board's cash. The Board maintains no control over the investment of its cash. At year-end, the carrying amount of the Board's deposits was \$501,807. The Board's deposits maintained by the Scioto County Treasurer are either insured by the Federal Deposit Insurance Corporation or were considered collateralized by securities held by the pledging institutions' trust departments in Scioto County's name and all State statutory requirements for the deposit of money had been followed.

3. DEFINED BENEFIT PENSION PLAN AND POST EMPLOYMENT BENEFITS

A. Defined Benefit Pension Plan

The Board participates in the Ohio Public Employees Retirement System (OPERS). OPERS administer three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member-directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to, but not less than, the traditional pension plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional pension and combined plans. Members of the member-directed plan do not quality for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14 percent of

Notes to the Basic Financial Statements Year Ended December 31, 2010 (Continued)

3. DEFINED BENEFIT PENSION PLAN AND POST EMPLOYMENT BENEFITS (CONTINUED)

covered payroll for state and local employer units. Member contribution rates, as set in the Ohio Revised Code, are not to exceed 10 percent. For the year ended December 31, 2010, members in state and local classifications contributed 10 percent of covered payroll. For 2010, member and employer contribution rates were consistent across all three plans.

The Board's 2010 contribution rate was 14.0 percent. The portion of employer contributions used to fund pension benefits is net of post-employment health care benefits. The portion of employer contribution allocated to health care for members in the Traditional Plan was 5.5 percent from January 1 through February 28, 2010, and 5 percent from March 1 through December 31, 2010. The portion of employer contributions allocated to health care for members in the Combined Plan was 4.73 percent from January 1 through February 28, 2010, and 4.23 percent from March 1 through December 31, 2010. Employer contribution rates are actuarially determined.

The Board's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2010, 2009, and 2008 were \$63,321, \$66,367, and \$70,079, respectively; 100 percent has been contributed for 2010, 2009 and 2008.

B. Post Employment Benefits

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan—a defined contribution plan; and the Combined Plan—a cost sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment healthcare plan for qualifying members of both the traditional and combined pension plans. Member of the member directed plan do not qualify for ancillary benefits including post-employment healthcare plan includes a medical plan, a prescription drug program and Medicare Part B premium reimbursement.

To qualify for post-employment healthcare coverage, and service retirees under the traditional and combined plans must have ten years or more of qualifying service credit. Healthcare coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised code permits, but does not mandate, OPERS to provide healthcare benefits to eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Notes to the Basic Financial Statements Year Ended December 31, 2010 (Continued)

3. DEFINED BENEFIT PENSION PLAN AND POST EMPLOYMENT BENEFITS (CONTINUED)

B. Post Employment Benefits (Continued)

Disclosures for healthcare plan are provided separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy - The post-employment healthcare plan was established under, and is administered in accordance with, Internal Revenue Care code 401(h). The Ohio Revised Code provides the statutory authority requiring public employers fund post-employment healthcare through contributions to OPERS. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of post-employment healthcare.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2010, local government employers contributed 14.0 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for state and local employer units.

Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 5.5 percent from January 1 through February 28, 2010, and 5 percent from March 1 through December 31, 2010. The portion of employer contributions allocated to health care for members in the Combined Plan was 4.73 percent from January 1 through February 28, 2010, and 4.23 percent from March 1 through December 31, 2010.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The Board's contributions allocated to fund Post-employment healthcare benefits for the years ended December 31, 2010, 2009 and 2008 were \$22,614, \$23,702, and \$25,028 respectively; 100% has been contributed for 2010, 2009, and 2008.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased on January 1 of each year from 2006 to 2008. These rate increases allowed additional funds to be allocated to the health care plan.

Notes to the Basic Financial Statements Year Ended December 31, 2010 (Continued)

4. RISK MANAGEMENT

Commercial Insurance

The Board has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Errors and omissions.

The Board also provides health, life, and disability insurances, and dental and vision coverage to full-time employees through a private carrier.

5. CONTINGENCIES

A. Grants

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.

B. Litigation

The Board is currently not a party to any legal proceedings.

SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2010

FEDERAL GRANTOR	Federal	Dans Theresis	
Pass-Through Grantor Program Title	CFDA Number	Pass-Through Entity Number	Disbursements
- Togram Title	ranibor	Littly Hambon	Biobardomonio
UNITED STATES DEPARTMENT OF EDUCATION			
Pass-Through Ohio Department of Alcohol and Drug Addiction Services:	04.400	70 0 405 DEOO4 D 40 0000	A 05.000
Safe and Drug-Free Schools and Communities - State Grants	84.186	73-9425-DFSCA-P-10-0923	\$ 35,000
Total United States Department of Education			35,000
UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES Pass-Through Ohio Department of Mental Health:			
Child Care Mandatory and Matching Funds of the Child Care Development Fund	93.596	N/A	28,411
Social Services Block Grant	93.667	N/A	160,646
Children's Health Insurance Program	93.767	N/A	340,429
Medical Assistance Program	93.778	N/A	8,875,571
ARRA - Medical Assistance Program	93.778	N/A	1,406,488
Total Medical Assistance Program			10,282,059
Block Grants for Community Mental Health Services			
Community Plan	93.958	N/A	192,780
Ohio Suicide Prevention Foundation	93.958	BG-10-303-04-001	2,498
Total Block Grants for Community Mental Health Services	00.000	20 10 000 01 001	195,278
Total Passed Through the Ohio Department of Mental Health:			11,006,823
Pass-Through Ohio Department of Alcohol and Drug Addiction Services:			
Children's Health Insurance Program	93.767	N/A	136,332
.			,
Medical Assistance Program	93.778	N/A	3,871,165
ARRA - Medical Assistance Program	93.778	N/A	613,453
Total Medical Assistance Program			4,484,618
Block Grants for the Prevention and Treatment of Substance Abuse	93.959		
Women's Residential		73-6846-WOMEN-T-10-8973	347,876
Women's Residential		73-6846-WOMEN-T-11-8973	139,150
Women's Residential		73-9425-WOMEN-T-10-0238	14,530
Women's Residential		73-9425-WOMEN-T-11-0238	7,265
Per Capital/Your Led Prevention		N/A	434,530
Total Block Grants for the Prevention and Treatment of Substance Abuse			943,351
Total Passed Through the Ohio Department of Alcohol and Drug Addiction Services:			5,564,301
Total United States Department of Health and Human Services			16,571,124
Total Federal Awards Expenditures			\$ 16,606,124

The accompanying Notes to the Federal Awards Expenditures Schedule are an integral part of this Schedule.

Notes to the Federal Awards Expenditures Schedule Year Ended December 31, 2010

Note A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Federal Awards Expenditures Schedule (the Schedule) summarizes activity of the Board's federal programs. The Schedule has been prepared on the cash basis of accounting.

Note B - MATCHING REQUIREMENTS

Certain Federal programs require that the Board contribute non-Federal funds (matching funds) to support the Federally-funded programs. The Board has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties Scioto County 919 Seventh Street Portsmouth, Ohio 45662

To the Members of the Board:

We have audited the financial statements of the governmental activities and the major fund of Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties, Scioto County, Ohio (the Board), as of and for the year ended December 31, 2010, which collectively comprise the Board's basic financial statements and have issued our report thereon dated August 25, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Board's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the Board's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Board's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Government's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Compliance and Other Matters

As part of reasonably assuring whether the Board's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

743 East State Street, Athens Mall Suite B, Athens, Ohio 45701-2157 Phone: 740-594-3300 or 800-441-1389 Fax: 740-594-2110

Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties Scioto County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

We did note certain matters not requiring inclusion in this report that we reported to the Board's management in a separate letter dated August 25, 2011.

We intend this report solely for the information and use of management, the audit committee, the Board, and federal awarding agencies and pass-through entities, and others within the Board. We intend it for no one other than these specified parties.

Dave Yost Auditor of State

August 25, 2011

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties Scioto County 919 Seventh Street Portsmouth, Ohio 45662

To the Members of the Board:

Compliance

We have audited the compliance of the Alcohol, Drug Addiction, and Mental Health Services Board of Adams, Lawrence, and Scioto Counties, Scioto County, Ohio (the Board), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect the Board's major federal program for the year ended December 31, 2010. The Summary of Auditor's Results section of the accompanying Schedule of Findings identifies the Board's major federal program. The Board's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the Board's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the Board's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Board's compliance with those requirements.

As described in Finding 2010-01 in the accompanying Schedule of Findings, the Board did not comply with requirements regarding cash management applicable to its Medical Assistance Program. Compliance with this requirement is necessary, in our opinion, for the Board to comply with requirements applicable to this program.

In our opinion, except for the noncompliance described in the preceding paragraph, the Board complied, in all material respects, with the requirements referred to above that could directly and materially affect its major federal program for the year ended December 31, 2010.

Alcohol, Drug Addiction, and Mental Health Services
Board of Adams, Lawrence, and Scioto Counties
Scioto County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control over
Compliance Required by OMB Circular A-133
Page 2

Internal Control Over Compliance

The Board's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Board's internal control over compliance with requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Board's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over compliance that might be significant deficiencies or material weaknesses and therefore, we cannot assure we have identified all deficiencies, significant deficiencies, or material weaknesses. However, as discussed below, we identified a certain deficiency in internal control over compliance that we consider to be a material weakness.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. We considered the deficiency in internal control over compliance described in the accompanying Schedule of Findings as Finding 2010-01 to be a material weakness.

We also noted a matter involving federal compliance or internal control over federal compliance not requiring inclusion in this report, that we reported to the Board's management in a separate letter dated August 25, 2011.

The Board's response to the finding we identified in the accompanying Schedule of Findings is described in the Corrective Action Plan. We did not audit the Board's response, and accordingly, we express no opinion on it.

We intend this report solely for the information and use of the audit committee, management, the Board, others within the entity, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Dave Yost Auditor of State

August 25, 2011

SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2010

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified	
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No	
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No	
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	Yes	
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Qualified	
(d)(1)(vi)	Are there any reportable findings under § .510(a)?	Yes	
(d)(1)(vii)	Major Programs (list):	Medical Assistance Program CFDA #93.778	
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 498,184 Type B: all others	
(d)(1)(ix)	Low Risk Auditee?	No	

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2010 (Continued)

3. FINDINGS FOR FEDERAL AWARDS

Finding Number	2010-01
CFDA Title and Number	Medical Assistance Program, #93.778
Federal Award Number / Year	N/A
Federal Agency	US Department of Health and Human Services
Pass-Through Agency	Ohio Department of Mental Health

Noncompliance Finding/Material Weakness - Cash Management

The Community Medicaid Services Agreement between the Ohio Department of Mental Health and the Alcohol, Drug Addiction and Mental Health Services Board of Adams, Lawrence, and Scioto Counties states in Section A(6), that the Board will pay providers within 30 days of issuance of the ASC X12N 835 Healthcare Claim/Payment Advice.

100% of disbursements to providers tested exceeded thirty days from the date of the Healthcare Claim/Payment Advice.

We recommend the Board pay providers within thirty days of the Remittance Advice date to ensure timely payment and to minimize the time elapsing between drawdown and disbursement.

Officials' Response:

The response to the Finding is included in the Corrective Action Plan on page 32.

SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A-133 § .315(b) DECEMBER 31, 2010

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2009-001	Federal Noncompliance Citation on Cash Management	No	Repeated on 2010-01.

CORRECTIVE ACTION PLAN OMB CIRCULAR A -133 § .315 (c) DECEMBER 31, 2010

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2010-01	The Board intends to begin paying expenditures within the required dates.	12/31/11	Marcy Kristian



SCIOTO COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 15, 2011