



Dave Yost • Auditor of State



**EASTERN LOCAL SCHOOL DISTRICT  
MEIGS COUNTY**

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# Dave Yost • Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT

Eastern Local School District  
Meigs County  
50008 State Route 681  
Reedsville, Ohio 45772

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Eastern Local School District, Meigs County, Ohio (the District), as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Eastern Local School District, Meigs County, Ohio, as of June 30, 2010, and the respective changes in financial position and where applicable, cash flows, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 8, 2011, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis* as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements taken as a whole. The Federal Awards Receipts and Expenditures Schedule (the Schedule) provides additional information required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. The Schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. This Schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.



**Dave Yost**  
Auditor of State

February 8, 2011

***EASTERN LOCAL SCHOOL DISTRICT***  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2010*  
*(Unaudited)*

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The discussion and analysis of the Eastern Local School District's (District's) financial performance provides an overview and analysis of the District's financial activities for the fiscal year ended June 30, 2010. The intent of this discussion and analysis is to look at the District's financial performance as a whole. Readers should also review our notes to the basic financial statements and the financial statements themselves to enhance their understanding of the District's financial performance.

**Financial Highlights**

- ▶ The assets of the District exceeded its liabilities at June 30, 2010 by \$8,455,412. Of this amount, \$7,994,478 represents the amount invested in capital assets, net of related debt and net asset amounts restricted for specific purposes. The remaining \$460,934 represents unrestricted net assets.
- ▶ In total, net assets of governmental activities decreased by \$1,123,480, which represents a 11.73 percent increase from 2009.
- ▶ General revenues accounted for \$1,916,895 or 23.93 percent of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$6,092,574 or 76.07 percent of total revenues of \$8,009,469.
- ▶ The District had \$9,132,949 in expenses related to governmental activities; only \$6,092,574 of these expenses was offset by program specific charges for services and sales, grants or contributions. General revenues (primarily taxes and grants and entitlements) of \$1,916,895 and net assets carried over from prior year were used to provide for the remainder of these programs.
- ▶ The District recognizes two major governmental funds: the General and Bond Retirement Funds. In terms of dollars received and spent, the General Fund is significantly larger than all the other governmental funds of the District combined. The General Fund had \$6,254,390 in revenues and \$7,063,358 in expenditures in fiscal year 2010.

**Using this Annual Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are presented following the requirements of GASB Statement No. 34, and are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: the government-wide financial statements, fund financial statements and notes to the basic financial statements.

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**Reporting the District as a Whole**

**Government-Wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to private-sector business. The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

The statement of net assets presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases and decreases in net assets are important because they serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. The cause of this change may be the result of several factors, some financial and some not. Nonfinancial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required but unfunded educational programs, and other factors. Ultimately, the District's goal is to provide services to our students, not to generate profits as commercial entities do.

The statement of activities presents information showing how the government's net assets changed during the recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

In both of the government-wide financial statements, the District activities are shown as governmental activities. All of the District's programs and services are reported here including instructional services, support services and operation of non-instructional services. These services are funded primarily by taxes, tuition and fees, and intergovernmental revenues including federal and state grants and other shared revenues.

**Reporting the District's Most Significant Funds**

**Fund Financial Statements**

The analysis of the District's major funds begins on page 10. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's two major governmental funds are the General Fund and the Bond Retirement Fund.



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A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objective. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into one of three categories: governmental, proprietary and fiduciary funds.

**Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term requirements. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

**Proprietary Fund**

The District's only proprietary fund is an internal service fund. Since the internal service fund operates on a break-even, cost-reimbursement basis, the District reports it as a proprietary fund using the full accrual basis of accounting.

**Fiduciary Fund**

The District's only fiduciary fund is an agency fund. We exclude these activities from the District's other financial statements because the District cannot use these assets to finance its operations. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds use the accrual basis of accounting.

**Notes to the Basic Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

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**Government-Wide Financial Analysis**

Recall that the statement of net assets provides the perspective of the District as a whole, showing assets, liabilities, and the difference between them (net assets). Table 1 provides a summary of the District's net assets for 2010 compared to fiscal year 2009:

Table 1  
**Net Assets**

	<u>Governmental Activities</u>	
	2010	2009
<b><u>Assets:</u></b>		
Current and Other Assets	\$3,781,488	\$3,912,166
Capital Assets, Net	8,102,564	8,405,169
<i>Total Assets</i>	11,884,052	12,317,335
<b><u>Liabilities:</u></b>		
Long-Term Liabilities	1,184,966	1,258,727
Other Liabilities	2,243,674	1,479,716
<i>Total Liabilities</i>	3,428,640	2,738,443
<b><u>Net Assets:</u></b>		
Invested in Capital Assets, Net of Related Debt	7,166,417	7,415,169
Restricted	828,061	921,085
Unrestricted	460,934	1,242,638
<i>Total Net Assets</i>	\$8,455,412	\$9,578,892

Current and other assets decreased \$130,678 from fiscal year 2009 due to a decrease in cash and cash equivalents held by the District. Capital assets decreased by \$302,605 or 3.60 percent due to current year depreciation expense.

Current (other) liabilities increased by \$763,958 or 51.63 percent primarily due to an increase in deferred revenue related to property taxes receivable.

Long-term liabilities decreased by \$73,761 due to scheduled payments for bonds.

The District's largest portion of net assets is related to amounts invested in capital assets, net of related debt. This accounts for 84.76 percent of net assets. The District used these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to pay these liabilities.

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The next largest balance of \$828,061 or 9.79 percent is restricted net assets. The restricted net assets are subjected to external restrictions on how they may be used.

The District's smallest portion of net assets is unrestricted. This accounts for 5.45 percent of all net assets. These net assets represent resources that may be used to meet the District's ongoing obligations to its students and creditors.

Table 2 shows the changes in net assets for fiscal year 2010 and provides a comparison to fiscal year 2009.

Table 2  
**Changes in Net Assets**

	<b>Governmental Activities</b>	
	2010	2009
<b><u>Revenues:</u></b>		
<i>Program Revenue:</i>		
Charges for Services and Sales	\$858,098	\$857,035
Operating Grants and Contributions	5,234,476	1,482,237
<i>General Revenue:</i>		
Property Taxes	603,159	2,325,194
Unrestricted Grants and Entitlements	1,264,024	4,654,178
Unrestricted Contributions and Donations	0	92,786
Investment Earnings	18,009	29,986
Miscellaneous	31,703	29,323
<i>Total Revenues</i>	8,009,469	9,470,739
<b><u>Expenses:</u></b>		
<i>Program Expenses:</i>		
<i>Instruction:</i>		
Regular	4,217,635	4,083,584
Special	850,479	897,300
Student Intervention Services	9,097	3,091
Other	1,213	0

(Continued)

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Table 2  
**Changes in Net Assets**  
(Continued)

	2010	2009
<i>Support Services:</i>		
Pupils	475,573	488,460
Instructional Staff	368,832	324,734
Board of Education	27,758	38,289
Administration	670,216	699,820
Fiscal	304,373	310,151
Operation and Maintenance of Plant	802,986	799,672
Pupil Transportation	557,225	558,921
Central	104,561	90,052
<i>Operation of Non-Instructional Services:</i>		
Food Service	420,566	428,753
Other	43,538	17,198
Extracurricular Activities	229,779	217,301
Interest and Fiscal Charges	49,118	52,637
<i>Total Expenses</i>	<u>9,132,949</u>	<u>9,009,963</u>
<i>Change in Net Assets</i>	(1,123,480)	460,776
Net Assets – Beginning of Year	<u>9,578,892</u>	<u>9,118,116</u>
Net Assets – End of Year	<u><u>\$8,455,412</u></u>	<u><u>\$9,578,892</u></u>

The most significant program expenses for the District are Regular Instruction, Special Instruction, Operation and Maintenance of Plant, Administration and Pupil Transportation. These programs account for 77.72 percent of the total governmental activities. Regular Instruction, which accounts for 46.18 percent of the total, represents costs associated with providing general educational services. Special Instruction, 9.31 percent of the total, represents costs associated with providing educational services for handicapped, disadvantaged and other special needs students. Operation and Maintenance of Plant, which represents 8.79 percent of the total, represent costs associated with operating and maintaining the District's facilities. Administration, which represents 7.34 percent of the total, represents costs associated with the overall administrative responsibility for each building and the District as a whole. Pupil Transportation, which represents 6.10 percent of the total, represents costs associated with providing transportation services for students between home and school and to school activities.

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The majority of the funding for the most significant programs indicated above is from operating grants and contributions and grants and entitlements not restricted for specific programs. Operating grants and contributions and grants and entitlements not restricted for specific programs account for 81.14 percent of total revenues.

**Governmental Activities**

Over the past several fiscal years, the District has remained in stable financial condition. This has been accomplished through strong voter support and good fiscal management. The District is heavily dependent on property taxes and intergovernmental revenue and, like most Ohio schools, is hampered by a lack of revenue growth. Property taxes made up 7.53 percent and intergovernmental revenue made up 81.14 percent of the total revenue for the governmental activities in fiscal year 2010.

The Ohio Legislature passed H.B. 920 (1976) and changed the way property taxes function in the State. The overall revenue generated by a levy will not increase solely as a result of inflation. As an example, the District would receive from a home valued at \$100,000 and taxed at 1.0 mill, \$35.00 annually. If three years later the home were reappraised and the value increased to \$200,000 (and this increase in value is comparable to other property owners) the effective tax rate would become 0.5 mill and the District would still receive \$35.00 annually. Therefore, the District must regularly return to the voters to maintain a constant level of service.

The District voters approved a bond retirement tax levy for 3.0 mills. It was passed in November 1996 as part of a \$1,455,000 bond issue for facility improvements. This levy generates approximately \$160,000 dollars in revenue for debt service payments.

The District's intergovernmental revenue consists of school foundation basic allowance, homestead and rollback property tax allocation, and federal and state grants. During fiscal year 2010, the District received \$4,798,539 through the State's foundation program, which represents 59.91 percent of the total revenue for the governmental activities. The District relies heavily on this state funding to operate at the current levels of service.

Instruction accounts for 55.61 percent of governmental activities program expenses. Support services expenses make up 36.26 percent of governmental activities expenses. The statement of activities shows the cost of program services and charges for services and grants offsetting those services.

Table 3 shows, for governmental activities, the total cost of services and the net cost of services for fiscal year 2010 compared with fiscal year 2009. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

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Table 3  
**Net Cost of Governmental Activities**

	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services
	2010	2010	2009	2009
<i>Program Expenses:</i>				
Instruction	\$5,078,424	\$803,201	\$4,983,975	\$3,559,330
Support Services	3,311,524	2,026,620	3,310,099	2,893,550
Operation of Non-Instructional Services	464,104	30,988	445,951	4,778
Extracurricular Activities	229,779	130,448	217,301	160,396
Interest and Fiscal Charges	49,118	49,118	52,637	52,637
Total Expenses	<u>\$9,132,949</u>	<u>\$3,040,375</u>	<u>\$9,009,963</u>	<u>\$6,670,691</u>

**The District's Funds**

The District's governmental funds are accounted for using the modified accrual basis of accounting. (See Note 2 for discussion of significant accounting policies). All governmental funds had total revenues and other financing sources of \$8,043,753 and expenditures and other financing uses of \$8,892,982.

Total governmental funds fund balance decreased by \$849,229. The decrease in fund balance for the year was most significant in the General Fund, a decrease of \$809,518 reflecting that expenditures exceeded revenues. The fund balance in the Bond Retirement Fund decreased \$36,932 reflecting that expenditures exceeded revenues during the year.

The District should remain stable in fiscal years 2011 through 2012. However, projections beyond fiscal year 2012 show the District may be unable to meet inflationary cost increases in the long-term without additional tax levies or a meaningful change in state funding of public schools as directed by the Ohio Supreme Court.

**Budget Highlights - General Fund**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a cash basis for receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal year 2010, the District amended its General Fund budget several times. The District uses a modified site-based budget technique that is designed to control site budgets while providing building administrators and supervisor's flexibility for site management.

The District prepares and monitors a detailed cashflow plan for the General Fund. Actual cashflow is compared to monthly and year-to-date estimates, and a monthly report is prepared for top management and the Board of Education.

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For the General Fund, the final budget basis revenue was \$6,813,970 representing an \$117,920 decrease from the original budget estimate of \$6,931,890. The final budget reflected a 1.70 percent decrease from the original budgeted amount. Most of this difference was due to the overestimate of intergovernmental revenue. For the General Fund, the final budget basis expenditures were \$7,453,009, representing no change from the original budgeted expenditures.

**Capital Assets and Debt Administration**

**Capital Assets**

At the end of fiscal year 2010, the District had \$14.2 million invested in capital assets, of which all was in governmental activities. That total carries an accumulated depreciation of \$6.1 million. Table 4 shows fiscal year 2010 balances compared to fiscal year 2009.

Table 4  
**Capital Assets & Accumulated Depreciation**

	<u>Governmental Activities</u>	
	2010	2009
<i>Nondepreciable Capital Assets:</i>		
Land	\$23,487	\$23,487
<i>Depreciable Capital Assets:</i>		
Land Improvements	394,492	394,492
Buildings and Improvements	10,828,892	10,806,892
Furniture, Fixtures and Equipment	1,607,657	1,590,773
Vehicles	918,310	833,070
Library Books and Textbooks	479,625	473,532
<i>Total Capital Assets</i>	14,252,463	14,122,246
<i>Less Accumulated Depreciation:</i>		
Land Improvements	224,557	206,860
Buildings and Improvements	3,816,527	3,578,987
Furniture, Fixtures and Equipment	1,163,993	1,105,486
Vehicles	584,042	519,305
Library Books and Textbooks	360,780	306,439
<i>Total Accumulated Depreciation</i>	6,149,899	5,717,077
Capital Assets, Net	\$8,102,564	\$8,405,169

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More detailed information pertaining to the District's capital asset activity can be found in Note 9 of the notes to the basic financial statements.

**Debt Administration**

At June 30, 2010 the District had \$925,000 in bonds outstanding with \$65,000 due within one year. Table 5 summarizes bonds outstanding for fiscal year 2010 compared to fiscal year 2009.

Table 5  
**Outstanding Debt**

Purpose	Governmental Activities	
	2010	2009
School Improvement Refunding Bonds	\$925,000	\$990,000
Total	\$925,000	\$990,000

More detailed information pertaining to the District's long-term debt activity can be found in Note 14 of the notes to the basic financial statements.

**Current Issues**

Although considered a mid-wealth district, the District is financially stable. The state is experiencing difficult economic times. The District is currently deficit spending and most monitor and cut operating costs. As indicated in the preceding financial information, the District is heavily dependent on intergovernmental revenue. Over half of the District's funding is received through the State's Evidence Based Model, which along with other various grants and entitlements makes up 81.14 percent of the District's revenue. The District relies on state and federal funding to operate at the current level of services. Therefore, in the long-term, the current program and staffing levels will be dependent on increased funding to meet inflation. Careful financial planning and the passage of a building levy have permitted the District to provide a quality education for our students along with renovated facilities for the future. The district received an effective rating on the 2009-2010 report card achieving 15 out of 26 state performance indicators.

Early in 2008, the Office of Budget and Management (OBM) directed the Ohio Department of Education to cut \$51.8 million from its budget in FY 08 and \$49.7 million from its budget in FY 09 to cover a projected shortfall in the State Budget. At this time there can be no reasonable estimate of the impact of these projected budget cuts on the funding availability for the District.

The State Legislature has also made several significant changes impacting local taxes:

In 2003 the Ohio Legislature modified the provisions of the 1999 HB283. This bill was designed to reduce the assessed valuation of the inventory component of personal property tax from 25 percent to 0 percent by 2031. The modification speeds up the reduction of assessed valuation to be completed in half the original time.



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Effective January 1, 2001 non-municipal owned electric utilities and rural cop-ops were deregulated in the State of Ohio. All electric company personal property were reduced from 100 percent assessed value (from 50 percent for rural co-ops) to 25 percent. (Distribution and transmission of personal property will continue to be assessed at 88 percent.) This significantly reduced revenues to certain school districts and moderately affects others.

Effective May 1, 2001 a kilowatt hour (KWH) tax began being collected. 37.8 percent of these new dollars would be deposited in a new Property Tax Replacement Fund (PTRF). 70 percent of the PTRF will be paid to school districts that lost revenue as determined by the Ohio Department of Taxation. First, distribution will be made to cover costs of fixed sum levies such as debt issues and emergency levies. Next, fixed rate levies would be replaced through 2006; after this a phase out formula would begin.

The District does not anticipate any meaningful growth or loss in revenue as a result of these changes. Based on these factors, the Board of Education and the administration of the District must maintain careful financial planning and prudent fiscal management in order to preserve the financial stability of the District.

Residential growth has not eluded the District over the past few years. Increasing numbers of housing developments are being approved by the townships. The new developments are attracting young families to the area as evidenced by the residential permits issued in the townships. Residential/agricultural property contributes 88 percent of the District's real estate valuation.

With the uncertainty surrounding the economy, the District will continue to rely on conservative financial planning and cost containment while pursuing new revenue sources.

The State of Ohio is in an economic recession. The state biennium budget that was signed by Governor Strickland made education a priority and education was spared deep budget cuts extended to other state agencies. The budget was balanced assuming approximately \$900 million dollars of revenue would be generated by the placement of video lottery terminals in Ohio's seven race tracks. The placement of these machines has been blocked; therefore, this revenue will not be generated during the current budget. Legislation was passed that "froze" a scheduled 0.2% Ohio Income Tax rate reduction in the current taxing year. This revenue was used to replace the funds proposed from video lottery terminals. The District will continue to rely on conservative financial planning and cost containment while pursuing new revenue sources.

The State of Ohio received \$895 million from the America Recovery and Reinvestment Act in State Fiscal Stabilization Funds. These funds were also use to help fill the deficit in state funds needed to finance the Evidence Based Model is fiscal year 2010 and 2011. These are not additional new funds, but federal stimulus funds being used to replace state funds that are not available. The District received \$331,505 in State Fiscal Stabilization Funds in FY 2010 and is estimated to receive \$441,000 in FY 2011.

The federal government introduced a second round of stimulus funding, the Education Jobs Fund, for school districts on August 10, 2010. These funds were in response to states not having adequate funds to support education. Huge teacher lay-offs were being announced nationwide. Ohio is estimated to receive \$361 million from the program. The District is estimated to receive \$296,460 from Ed. Jobs. The District plans on using these funds to help cover the cost of educational jobs in FY 2012.

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State income tax revenue and sales tax revenue currently is being received at greater amounts than estimated. Unemployment rates are currently slightly lower than one year ago. A significant burden will be placed on school districts throughout Ohio if the economy does not recover to replace the federal stimulus funds currently being received. The District receives 78% of its operating revenue from state sources.

**Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it received. If you have any questions about this report or need additional information contact Lisa Ritchie, Treasurer of Eastern Local School Board of Education, 50008 State Route 681, Reedsville, Ohio 45772.

**EASTERN LOCAL SCHOOL DISTRICT**

*Statement of Net Assets*

*June 30, 2010*

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	<u>Governmental Activities</u>
<b><u>Assets:</u></b>	
Equity in Pooled Cash and Cash Equivalents	\$1,494,403
Property Taxes Receivable	1,850,373
Accounts Receivable	3,755
Intergovernmental Receivable	242,837
Prepaid Items	34,919
Materials and Supplies Inventory	21,003
<i>Restricted Assets:</i>	
Equity in Pooled Cash and Cash Equivalents	83,259
Deferred Charges	50,939
Nondepreciable Capital Assets	23,487
Depreciable Capital Assets, Net	<u>8,079,077</u>
<i>Total Assets</i>	<u>11,884,052</u>
<b><u>Liabilities:</u></b>	
Accounts Payable	178
Accrued Wages and Benefits	861,221
Intergovernmental Payable	300,536
Accrued Interest Payable	3,777
Matured Compensated Absences Payable	33,273
Deferred Revenue	1,039,960
Claims Payable	4,729
<i>Long-Term Liabilities:</i>	
Due within One Year	113,343
Due in More Than One Year	<u>1,071,623</u>
<i>Total Liabilities</i>	<u>3,428,640</u>
<b><u>Net Assets:</u></b>	
Invested in Capital Assets, Net of Related Debt	7,166,417
<i>Restricted for:</i>	
Capital Outlay	7,538
Debt Service	431,827
Other Purposes	388,696
Unrestricted	<u>460,934</u>
<i>Total Net Assets</i>	<u><u>\$8,455,412</u></u>

See accompanying notes to the basic financial statements.

**EASTERN LOCAL SCHOOL DISTRICT**

*Statement of Activities*

*For the Fiscal Year Ended June 30, 2010*

	Program Revenues			Net (Expense) Revenue and Changes in Net Assets
	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities	
<u>Expenses</u>				
<b><u>Governmental Activities:</u></b>				
<i>Instruction:</i>				
Regular	\$4,217,635	\$599,877	\$2,917,898	(\$699,860)
Special	850,479	0	748,278	(102,201)
Student Intervention Services	9,097	0	9,170	73
Other	1,213	0	0	(1,213)
<i>Support Services:</i>				
Pupils	475,573	2,641	73,217	(399,715)
Instructional Staff	368,832	0	240,904	(127,928)
Board of Education	27,758	0	0	(27,758)
Administration	670,216	0	285,184	(385,032)
Fiscal	304,373	0	0	(304,373)
Operation and Maintenance of Plant	802,986	0	263,550	(539,436)
Pupil Transportation	557,225	0	409,835	(147,390)
Central	104,561	0	9,573	(94,988)
<i>Operation of Non-Instructional Services:</i>				
Food Service	420,566	193,221	234,390	7,045
Other	43,538	205	5,300	(38,033)
Extracurricular Activities	229,779	62,154	37,177	(130,448)
Interest and Fiscal Charges	49,118	0	0	(49,118)
<b>Total Governmental Activities</b>	<b>\$9,132,949</b>	<b>\$858,098</b>	<b>\$5,234,476</b>	<b>(3,040,375)</b>
<b><u>General Revenues:</u></b>				
<i>Property Taxes Levied for:</i>				
General Purposes				534,644
Debt Service				58,777
Capital Outlay				9,738
Grants and Entitlements not Restricted to Specific Programs				1,264,024
Investment Earnings				18,009
Miscellaneous				31,703
<b>Total General Revenues</b>				<b>1,916,895</b>
Change in Net Assets				(1,123,480)
<i>Net Assets at Beginning of Year</i>				<u>9,578,892</u>
<i>Net Assets at End of Year</i>				<u><u>\$8,455,412</u></u>

See accompanying notes to the basic financial statements.

**EASTERN LOCAL SCHOOL DISTRICT**

*Balance Sheet*

*Governmental Funds*

*June 30, 2010*

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
<b><u>Assets:</u></b>				
Equity in Pooled Cash and Cash Equivalents	\$660,821	\$356,600	\$409,303	\$1,426,724
Property Taxes Receivable	1,639,899	180,367	30,107	1,850,373
Accounts Receivable	3,670	0	85	3,755
Intergovernmental Receivable	0	0	242,837	242,837
Interfund Receivable	938	0	0	938
Prepaid Items	33,312	0	1,607	34,919
Materials and Supplies Inventory	21,003	0	0	21,003
<i>Restricted Assets:</i>				
Equity in Pooled Cash and Cash Equivalents	83,259	0	0	83,259
<i>Total Assets</i>	<u>\$2,442,902</u>	<u>\$536,967</u>	<u>\$683,939</u>	<u>\$3,663,808</u>
<b><u>Liabilities:</u></b>				
Accounts Payable	\$178	\$0	\$0	\$178
Accrued Wages and Benefits	716,983	0	144,238	861,221
Interfund Payable	0	0	938	938
Intergovernmental Payable	235,536	0	65,000	300,536
Matured Compensated Absences Payable	33,273	0	0	33,273
Deferred Revenue	1,594,139	175,333	215,587	1,985,059
<i>Total Liabilities</i>	<u>2,580,109</u>	<u>175,333</u>	<u>425,763</u>	<u>3,181,205</u>
<b><u>Fund Balances:</u></b>				
Reserved for Encumbrances	81,981	0	34,191	116,172
Reserved for Property Taxes	45,760	5,034	841	51,635
Reserved for Textbooks and Instructional Materials	30,393	0	0	30,393
Reserved for Budget Stabilization	52,866	0	0	52,866
<i>Unreserved, Undesignated, Reported in:</i>				
General Fund	(348,207)	0	0	(348,207)
Special Revenue Funds	0	0	215,606	215,606
Debt Service Fund	0	356,600	0	356,600
Capital Projects Funds	0	0	7,538	7,538
<i>Total Fund Balances</i>	<u>(137,207)</u>	<u>361,634</u>	<u>258,176</u>	<u>482,603</u>
<i>Total Liabilities and Fund Balances</i>	<u>\$2,442,902</u>	<u>\$536,967</u>	<u>\$683,939</u>	<u>\$3,663,808</u>

See accompanying notes to the basic financial statements.

**EASTERN LOCAL SCHOOL DISTRICT**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Assets of Governmental Activities  
 June 30, 2010*

**Total Governmental Funds Balances** \$482,603

*Amounts reported for governmental activities in the statement of  
 net assets are different because:*

Capital assets used in governmental activities are not financial  
 resources and therefore are not reported in the funds. 8,102,564

Some of the District's receivables will be collected after fiscal year-end, but are  
 not available soon enough to pay for the current period's expenditures and  
 therefore are deferred in the funds. These receivables consist of:

Property taxes	758,778
Intergovernmental revenue	<u>186,321</u>

Total 945,099

Unamortized issuance costs represent deferred charges which do not provide current  
 financial resources and are therefore not reported in the funds. 50,939

Some liabilities are not due and payable in the current period and therefore  
 are not reported in the funds. These liabilities consist of:

Refunding Bonds	(925,000)
Premium on bonds issued	(62,086)
Accrued interest on bonds	(3,777)
Compensated absences	<u>(197,880)</u>

Total liabilities that are not reported in the funds (1,188,743)

An internal service fund is used by management to charge the costs  
 of insurance activities to individual funds. The assets and liabilities of the internal  
 service fund are included in governmental activities in the statement of net assets. \$62,950

*Net Assets of Governmental Activities* \$8,455,412

See accompanying notes to the basic financial statements.

**EASTERN LOCAL SCHOOL DISTRICT**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
**Governmental Funds**  
*For the Fiscal Year Ended June 30, 2010*

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
<b><u>Revenues:</u></b>				
Property Taxes	\$551,348	\$60,633	\$10,090	\$622,071
Intergovernmental	5,056,964	22,325	1,391,556	6,470,845
Interest	16,002	0	2,007	18,009
Tuition and Fees	596,560	0	1,492	598,052
Extracurricular Activities	0	0	62,359	62,359
Rentals	26,014	0	0	26,014
Customer Sales and Services	0	0	193,221	193,221
Contributions and Donations	1,825	0	45,118	46,943
Miscellaneous	5,677	0	12	5,689
<i>Total Revenues</i>	<u>6,254,390</u>	<u>82,958</u>	<u>1,705,855</u>	<u>8,043,203</u>
<b><u>Expenditures:</u></b>				
<i>Current:</i>				
<i>Instruction:</i>				
Regular	3,534,084	0	377,480	3,911,564
Special	523,639	0	272,169	795,808
Student Intervention Services	665	0	8,418	9,083
Other	1,086	0	127	1,213
<i>Support Services:</i>				
Pupils	457,147	0	17,054	474,201
Instructional Staff	134,975	0	233,576	368,551
Board of Education	27,745	0	0	27,745
Administration	588,780	0	71,341	660,121
Fiscal	296,231	5,818	954	303,003
Operation and Maintenance of Plant	770,966	0	668	771,634
Pupil Transportation	492,369	0	83,625	575,994
Central	93,827	0	9,573	103,400
Operation of Non-Instructional Services	3,140	0	456,237	459,377
Extracurricular Activities	117,309	0	96,841	214,150
Capital Outlay	21,395	0	81,121	102,516
<i>Debt Service:</i>				
Principal Retirement	0	65,000	0	65,000
Interest and Fiscal Charges	0	49,072	0	49,072
<i>Total Expenditures</i>	<u>7,063,358</u>	<u>119,890</u>	<u>1,709,184</u>	<u>8,892,432</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(808,968)</u>	<u>(36,932)</u>	<u>(3,329)</u>	<u>(849,229)</u>
<b><u>Other Financing Sources :</u></b>				
Transfers In	0	0	550	550
Transfers Out	(550)	0	0	(550)
<i>Total Other Financing Sources</i>	<u>(550)</u>	<u>0</u>	<u>550</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	(809,518)	(36,932)	(2,779)	(849,229)
<i>Fund Balances at Beginning of Year</i>	<u>672,311</u>	<u>398,566</u>	<u>260,955</u>	<u>1,331,832</u>
<i>Fund Balances at End of Year</i>	<u>(\$137,207)</u>	<u>\$361,634</u>	<u>\$258,176</u>	<u>\$482,603</u>

See accompanying notes to the basic financial statements.

**EASTERN LOCAL SCHOOL DISTRICT**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2010*

**Net Change in Fund Balances - Total Governmental Funds** (\$849,229)

*Amounts reported for governmental activities in the statement of activities are different because:*

Governmental funds report expenditures as capital outlays. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period. (300,821)

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. (1,784)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. These revenues consist of:

Property taxes	(18,912)	
Intergovernmental revenue	(14,822)	
Total		(33,734)

Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. 65,000

In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. 254

Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

Compensated absences	4,398	
Deferred Charges	(4,663)	
Premium on bond issued	4,363	
Total		4,098

An internal service fund is used by management to charge the costs of insurance to individual funds. The net revenue of the internal service fund is reported as governmental activities. (7,264)

*Change in Net Assets of Governmental Activities* (\$1,123,480)

See accompanying notes to the basic financial statements.



**EASTERN LOCAL SCHOOL DISTRICT**  
*Statement of Revenues, Expenditures and Changes  
in Fund Balance - Budget and Actual (Budget Basis)  
General Fund  
For the Fiscal Year Ended June 30, 2010*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b><u>Revenues:</u></b>				
Property Taxes	\$1,079,000	\$1,106,000	\$1,106,233	\$233
Intergovernmental	5,197,990	5,056,220	5,056,964	744
Interest	25,000	16,500	16,002	(498)
Tuition and Fees	604,800	598,800	596,560	(2,240)
Rent	24,000	24,000	26,014	2,014
Gifts and Donations	1,000	1,000	1,825	825
Miscellaneous	100	11,450	11,754	304
<b>Total Revenues</b>	<b>6,931,890</b>	<b>6,813,970</b>	<b>6,815,352</b>	<b>1,382</b>
<b><u>Expenditures:</u></b>				
<i>Current:</i>				
<i>Instruction:</i>				
Regular	3,581,415	3,649,708	3,552,115	97,593
Special	561,501	527,591	520,437	7,154
Student Intervention Services	8,712	8,712	948	7,764
<i>Support Services:</i>				
Pupils	466,244	483,577	473,457	10,120
Instructional Staff	256,981	167,444	139,611	27,833
Board of Education	41,517	41,517	30,934	10,583
Administration	572,555	596,133	591,311	4,822
Fiscal	305,021	306,805	296,113	10,692
Operation and Maintenance of Plant	812,054	821,545	779,595	41,950
Pupil Transportation	602,342	603,695	488,419	115,276
Central	80,498	82,113	93,430	(11,317)
Operation of Non-Instructional Services	6,400	6,400	3,140	3,260
Extracurricular Activities	132,200	132,200	108,950	23,250
Capital Outlay	25,569	25,569	22,795	2,774
<b>Total Expenditures</b>	<b>7,453,009</b>	<b>7,453,009</b>	<b>7,101,255</b>	<b>351,754</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>(521,119)</b>	<b>(639,039)</b>	<b>(285,903)</b>	<b>353,136</b>
<b><u>Other Financing Sources (Uses):</u></b>				
Advances In	0	0	749	749
Transfers Out	0	0	(550)	(550)
Advances Out	0	0	(938)	(938)
<b>Total Other Financing Sources (Uses)</b>	<b>0</b>	<b>0</b>	<b>(739)</b>	<b>(739)</b>
<b>Net Change in Fund Balances</b>	<b>(521,119)</b>	<b>(639,039)</b>	<b>(286,642)</b>	<b>352,397</b>
<b>Fund Balance at Beginning of Year</b>	<b>883,289</b>	<b>883,289</b>	<b>883,289</b>	<b>0</b>
<b>Prior Year Encumbrances Appropriated</b>	<b>65,279</b>	<b>65,279</b>	<b>65,279</b>	<b>0</b>
<b>Fund Balance at End of Year</b>	<b>\$427,449</b>	<b>\$309,529</b>	<b>\$661,926</b>	<b>\$352,397</b>

See accompanying notes to the basic financial statements.

**EASTERN LOCAL SCHOOL DISTRICT**

*Statement of Net Assets*

*Proprietary Fund*

*June 30, 2010*

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	<u>Governmental Activities</u>
	<u>Internal Service</u>
<b><u>Assets:</u></b>	
<i>Current Assets:</i>	
Equity in Pooled Cash and Cash Equivalents	<u>\$67,679</u>
<b><u>Liabilities:</u></b>	
<i>Current Liabilities:</i>	
Claims Payable	<u>4,729</u>
<b><u>Net Assets:</u></b>	
Unrestricted	<u><u>\$62,950</u></u>

See accompanying notes to the basic financial statements.

**EASTERN LOCAL SCHOOL DISTRICT**  
*Statement of Revenues,  
 Expenses and Changes in Fund Net Assets  
 Proprietary Fund  
 June 30, 2010*

	Governmental Activities
	Internal Service
<b><u>Operating Revenues:</u></b>	
Other Revenue	\$48,979
<b><u>Operating Expenses:</u></b>	
Claims	56,243
<i>Change in Net Assets</i>	(7,264)
<i>Net Assets at Beginning of Year</i>	70,214
<i>Net Assets at End of Year</i>	\$62,950

See accompanying notes to the basic financial statements.

**EASTERN LOCAL SCHOOL DISTRICT**

*Statement of Cash Flows*

*Proprietary Fund*

*For the Fiscal Year Ended June 30, 2010*

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	<u>Governmental Activities</u>
	<u>Internal Service</u>
<b><u>Increase (Decrease) in Cash and Cash Equivalents:</u></b>	
<b><u>Cash Flows from Operating Activities:</u></b>	
Cash Received from Interfund Services Provided	\$48,979
Cash Payments for Claims	<u>(52,478)</u>
<i>Net Cash from Operating Activities</i>	<u>(3,499)</u>
<i>Net Decrease in Cash and Cash Equivalents</i>	(3,499)
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>71,178</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$67,679</u></u>
<b><u>Reconciliation of Operating Loss</u></b>	
<b><u>to Net Cash from Operating Activities:</u></b>	
Operating Loss	(\$7,264)
<b><u>Adjustments to Reconcile Operating Loss</u></b>	
<b><u>to Net Cash from Operating Activities:</u></b>	
<i>Increase (Decrease) in Liabilities:</i>	
Claims Payable	<u>3,765</u>
Total Adjustments	<u>3,765</u>
<i>Net Cash from Operating Activities</i>	<u><u>(\$3,499)</u></u>

See accompanying notes to the basic financial statements.

**EASTERN LOCAL SCHOOL DISTRICT**  
*Statement of Fiduciary Assets and Liabilities*  
*Fiduciary Fund*  
*June 30, 2010*

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	<u>Agency</u>
<b><u>Assets:</u></b>	
Equity in Pooled Cash and Cash Equivalents	<u>\$44,420</u>
<b><u>Liabilities:</u></b>	
Due to Students	<u>\$44,420</u>

See accompanying notes to the basic financial statements.

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***EASTERN LOCAL SCHOOL DISTRICT***

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

**Description of the School District**

Eastern Local School District (the District) is a body politic and corporate organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The District is a local school district as defined by Ohio Revised Code Section 3311.03. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by state statute and/or federal guidelines.

The District was established in 1956. The District serves an area of approximately 115 square miles. It is located in Meigs County, and includes the communities of Reedsville, Tappers Plains and Chester, and the Townships of Orange, Olive, Chester and a portion of Bedford. It is staffed by 39 non-certificated employees, 64 certificated full-time teaching personnel and 5 administrative employees who provide services to 848 students and other community members. The District currently operates 2 instructional buildings, 1 administrative building and 1 garage.

**Reporting Entity**

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District has no component units.

The District is associated with three organizations, two of which are defined as jointly governed organizations and one as an insurance purchasing pool. These organizations are the Southeast Ohio Voluntary Education Cooperative, the Coalition of Rural and Appalachian Schools and the Ohio School Boards Association Worker's Compensation Group Rating Plan. These organizations are presented in Notes 17 and 18 to the basic financial statements.

## ***EASTERN LOCAL SCHOOL DISTRICT***

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the District's accounting policies are described below.

#### **A. Basis of Presentation**

The District's basic financial statement consists of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### **Government-Wide Financial Statements**

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities. The District has no business-type activities.

The statement of net assets presents the financial condition of the governmental activities of the District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

#### **Fund Financial Statements**

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### **B. Fund Accounting**

The District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with self-balancing set of accounts. The funds of the District fall within three categories: governmental, proprietary and fiduciary.



***EASTERN LOCAL SCHOOL DISTRICT***

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** - (Continued)

**Governmental Funds**

Governmental funds are those through which most governmental functions of the District are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

The following are the District's major governmental funds:

**General Fund**- This fund is the operating fund of the District and is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Bond Retirement Fund**- This fund is used to account for financial resources accumulated for the payment of general long-term debt principal, interest and related costs.

The other governmental funds of the District account for grants and other resources of the District whose use is restricted to a particular purpose.

**Proprietary Fund**

The proprietary fund focus is on the determination of the change in net assets, financial position and cash flows and is classified as internal service. The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the District, or to other governments, on a cost reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides dental benefits to employees.

**Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's only fiduciary fund is an agency fund which is used to account for student managed activities.

**C. Measurement Focus**

**Government-Wide Financial Statements**

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the District are included on the statement of net assets.

***EASTERN LOCAL SCHOOL DISTRICT***

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** - (Continued)

**Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balance reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the financial statements of the fiduciary fund are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined, and "available" means that the resources are collectible within the current fiscal year, or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 7). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at the fiscal year-end: property taxes available for advance, tuition and fees, grants and interest.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**Deferred Revenue**

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2010, but which were levied to finance fiscal year 2011 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

**Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

**E. Cash and Cash Equivalents**

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

During the fiscal year 2010, the District's investments were limited to the State Treasury Asset Reserve of Ohio (STAROhio). Except for non-participating investment contracts, investments are reported at fair value which is based on quoted market prices. STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on June 30, 2010.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2010 amounted to \$16,002, which includes \$6,918 assigned from other District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are presented on the financial statements as cash equivalents.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** - (Continued)

**F. Inventory**

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost. Cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when consumed or used.

**G. Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2010, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

**H. Restricted Assets**

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors or laws of other governments or imposed by enabling legislation. Restricted assets in the General Fund include amounts required by statute to be set-aside by the District to create a reserve for textbooks and budget stabilization. See Note 16 for additional information regarding set-asides.

**I. Capital Assets**

General capital assets are associated with and generally arise from governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of five hundred dollars. The District does not possess any infrastructure. Improvements are capitalized; the normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** - (Continued)

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20 years
Buildings and Improvements	20 - 50 years
Furniture, Fixtures and Equipment	5 - 20 years
Vehicles	8 years
Library Books and Textbooks	5 years

**J. Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as “Interfund Receivables” and “Interfund Payables”. These amounts are eliminated in the governmental activities column of the statement of net assets.

**K. Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employee’s rights to receive compensation are attributed to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the District has identified as probable of receiving payments in the future. The amount is based on accumulated sick leave and employees’ wage rates at fiscal year end, taking into consideration any limits specified in the District’s termination policy. The District records a liability for accumulated unused sick leave for classified and certified employees and administrators who have at least 20 years of service with the District.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “Matured Compensated Absences Payable” in the fund from which the employees will be paid.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** - (Continued)

**L. Accrued Liabilities and Long-Term Liabilities**

All payables, accrued liabilities and long-term liabilities are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgements, compensated absences, special termination of benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Long-term bonds are recognized as a liability on the fund financial statements when due.

**M. Net Assets**

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

**N. Fund Balance Reserves**

The District reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, property taxes, textbooks and instructional materials, and budget stabilization.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute. The reserves for textbooks and instructional materials, and budget stabilization represent money required to be set-aside by statute and are explained in more detail in Note 16.

**O. Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are charges for services for the self-insurance program. Operating expenses are necessary costs incurred to provide the self-insurance service that is the primary activity of that fund.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**P. Interfund Transactions**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

**Q. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. For the fiscal year 2010, the District reported no extraordinary or special items.

**R. Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

**S. Budgetary Process**

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The District Treasurer has been authorized to allocate Board appropriations to the function and object level within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2010.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the year.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 3- NEW GASB PRONOUNCEMENTS**

For fiscal year 2010, the District implemented GASB Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments", and GASB No. 58, "Accounting and Financial Reporting for Chapter 9 Bankruptcies". The implementation of GASB Statement No. 53 and 58 had no effect on the prior period fund balances of the District.

**NOTE 4 - ACCOUNTABILITY**

The following funds had deficit fund balances as of June 30, 2010:

<i>General Fund</i>	\$137,207
<i>Nonmajor Special Revenue Funds:</i>	
Title VI-B	13,862
Federal Support- Foundation	34,901
Title I SL	43
Title I SL Sub G	149
Title I	1,512
Reducing Class Size	1,559

The deficits in these funds are the result of the application of generally accepted accounting principles and the requirement to accrue liabilities when incurred. The General Fund is liable for any deficit in these funds and provides operating transfers when cash is required, not when accruals occur. These deficits do not exist on the cash basis.

**NOTE 5 - BUDGETARY BASIS OF ACCOUNTING**

While the District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law and described earlier is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis) is presented for the General Fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and modified accrual GAAP basis are that:

- 1.Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2.Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3.Encumbrances are treated as expenditures/expenses for all funds (budget basis) rather than as a reservation of fund balance.
- 4.Advances in and advances out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).



**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2010*

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**NOTE 5 - BUDGETARY BASIS OF ACCOUNTING**-(Continued)

The following tables summarize the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund.

<u>Net Change in Fund Balance</u>	
GAAP Basis	(\$809,518)
<i>Adjustments:</i>	
Revenue Accruals	560,962
Expenditure Accruals	(103,450)
Encumbrances	65,553
Other Sources (Uses)	<u>(189)</u>
Budget Basis	<u><u>(\$286,642)</u></u>

**NOTE 6 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must be either evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts including passbook accounts.

Public depositories must give security for all public funds on deposit. Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

***EASTERN LOCAL SCHOOL DISTRICT***

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 6 - DEPOSITS AND INVESTMENTS**-(Continued)

2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above, provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to fair value daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section, and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAROhio);
7. Certain banker's acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the date of purchase in an amount not to exceed twenty-five percent of interim monies available for investment at any time; and
8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements" and GASB Statement No. 40, "Deposits and Investment Risk Disclosures."

**Deposits:** Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 6 - DEPOSITS AND INVESTMENTS**-(Continued)

At June 30, 2010, the carrying amount of all District deposits was \$768,447. Based on the criteria described in GASB Statement No. 40, "Deposit and Investment Risk Disclosures", as of June 30, 2010, \$677,775 of the District's bank balance of \$927,775 was exposed to custodial risk as discussed above while \$250,000 was covered by Federal Deposit Insurance. The \$677,775 exposed to custodial risk was collateralized with securities held by the District or its agency in the District's name.

**Investments:** As of June 30, 2010, the District had the following investments and maturities:

<u>Investment Type</u>	<u>Fair Value</u>	<u>6 Months or Less</u>
STAROhio	\$853,635	\$853,635
Totals	<u>\$853,635</u>	<u>\$853,635</u>

**Interest Rate Risk:** As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the District's investment policy limits investment portfolio maturities to five years or less.

**Credit Risk:** "Standard and Poor's has assigned STAROhio an "AAA" money marked rating."

**Custodial Credit Risk:** For investments, custodial credit risk is the risk that, in the event of the failure of the counter party, the District will not be able to recover the value of its investments or collateral securities in the possession of an outside party. District policy provides that investment collateral is held by the counter party as trust department or agent, and may be held in the name of the District or not.

**NOTE 7 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First-half tax collections are received by the School District in the second half of the fiscal year. Second-half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the School District. Real property tax revenue received in calendar 2009 represents collections of calendar year 2008 taxes. Real property taxes received in calendar year 2009 were levied after April 1, 2008, on the assessed value listed as of January 1, 2008, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2009 represents collections of calendar year 2009 taxes. Public utility real and tangible personal property taxes received in calendar year 2009 became a lien December 31, 2007, were levied after April 1, 2008 and are collected in 2009 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

**NOTE 7 - PROPERTY TAXES**-(Continued)

Tangible personal property tax revenues received in calendar year 2009 (other than public utility property tax) represent the collection of calendar year 2009 taxes levied against local and inter-exchange telephone companies. Tangible personal property tax on business inventory, manufacturing machinery and equipment, and furniture and fixtures is no longer levied and collected. The October 2008 tangible personal property tax settlement was the last property tax settlement for general personal property taxes. Tangible personal property taxes received from telephone companies in calendar year 2009 were levied after October 1, 2008, on the value as of December 31, 2008. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

The District receives property taxes from Meigs County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2010 are available to finance fiscal year 2010 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents the June 2010 personal property tax settlement, delinquent taxes outstanding and real property, tangible personal property, and public utility taxes which become measurable as of June 30, 2010. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The total amount available as an advance at June 30, 2010 was \$51,635 and is recognized as revenue. Of this total amount, \$45,760 was available to the General Fund, \$5,034 was available to the Bond Retirement Debt Service Fund, and \$841 was available to the Classroom Facilities Maintenance Nonmajor Special Revenue Fund.

The assessed values upon which the fiscal year 2010 taxes were collected are:

	2009 Second- Half Collections		2010 First- Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$56,563,820	89.75%	\$57,548,090	90.35%
Public Utility Personal	5,620,320	8.92%	6,146,170	9.65%
Tangible Personal Property	842,750	1.33%	0	0.00%
Total Assessed Value	<u>\$63,026,890</u>	<u>100.00%</u>	<u>\$63,694,260</u>	<u>100.00%</u>
Tax Rate per \$1,000 of Assessed Valuation	\$22.80		\$22.80	

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2010*

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**NOTE 8 - RECEIVABLES**

Receivables at June 30, 2010 consisted of property taxes, accounts (student fees), interfund, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

A summary of the principal items of intergovernmental receivables follows:

Governmental Activities:	
<hr/>	
<i>Nonmajor Special Revenue Funds:</i>	
Title VI-B	\$76,999
Title I	83,265
Reducing Class Size	17,799
Miscellaneous Federal Grants	64,774
Total Intergovernmental Receivables	<hr/> <u>\$242,837</u>

**EASTERN LOCAL SCHOOL DISTRICT***Notes to the Basic Financial Statements**For the Fiscal Year Ended June 30, 2010***NOTE 9 - CAPITAL ASSETS**

Capital asset governmental activity for the fiscal year ended June 30, 2010 was as follows:

Asset Category	Balance at July 1, 2009	Transfers/ Additions	Transfers/ Deletions	Balance at June 30, 2010
<i>Nondepreciable Capital Assets:</i>				
Land	\$23,487	\$0	\$0	\$23,487
Total Nondepreciable Capital Assets	23,487	0	0	23,487
<i>Depreciable Capital Assets:</i>				
Land Improvements	394,492	0	0	394,492
Buildings and Improvements	10,806,892	22,000	0	10,828,892
Furniture, Fixtures and Equipment	1,590,773	31,693	(14,809)	1,607,657
Vehicles	833,070	85,240	0	918,310
Library Books and Textbooks	473,532	6,093	0	479,625
Total Depreciable Capital Assets	14,098,759	145,026	(14,809)	14,228,976
Total Capital Assets	14,122,246	145,026	(14,809)	14,252,463
<i>Accumulated Depreciation:</i>				
Land Improvements	(206,860)	(17,697)	0	(224,557)
Buildings and Improvements	(3,578,987)	(237,540)	0	(3,816,527)
Furniture, Fixtures and Equipment	(1,105,486)	(71,532)	13,025	(1,163,993)
Vehicles	(519,305)	(64,737)	0	(584,042)
Library Books and Textbooks	(306,439)	(54,341)	0	(360,780)
Total Accumulated Depreciation	(5,717,077)	(445,847)	13,025	(6,149,899)
Total Net Capital Assets	\$8,405,169	(\$300,821)	(\$1,784)	\$8,102,564

***EASTERN LOCAL SCHOOL DISTRICT***

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2010*

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***NOTE 9 - CAPITAL ASSETS*** - (Continued)

Depreciation expense was charged to governmental functions as follow:

<i>Instruction:</i>	
Regular	\$250,490
Special	51,002
<i>Support Services:</i>	
Pupils	2,259
Administration	2,006
Fiscal	956
Operation and Maintenance of Plant	31,673
Pupil Transportation	66,167
<i>Operation of Non-Instructional Services:</i>	
Food Service	10,465
Extracurricular Activities	30,829
Total Depreciation Expense	<u><u>\$445,847</u></u>

***EASTERN LOCAL SCHOOL DISTRICT***

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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***NOTE 10 - RISK MANAGEMENT***

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2010, the District contracted with Ohio Casualty Insurance/The Netherlands Company for professional and general liability insurance, fleet insurance and property insurance. Coverages provided are as follows:

Commercial Property (\$1,000 deductible)	\$24,286,692
Inland Marine (\$500 deductible, radio; \$1,000, grounds maintenance equipment)	43,227
Musical Instruments, Uniforms, Athletic Equipment (\$500 deductible)	139,402
Automobile Liability (\$1,000 deductible for collision and \$500 for comprehensive)	1,000,000
Uninsured Motorists:	
Per Person (\$100 deductible)	1,000,000
Per Accident (\$100 deductible)	1,000,000
<i>General Liability:</i>	
Per Occurrence (\$2,500 deductible)	1,000,000
Aggregate Limit	2,000,000
<i>Commercial General Liability:</i>	
Each Occurrence	1,000,000
Personal and Advertising Injury	1,000,000
General Aggregate	2,000,000
Products/Completed Oper Aggregate	2,000,000
<i>Employee Benefits Liability:</i>	
Each Employee (\$1,000 deductible)	1,000,000
Aggregate	3,000,000
<i>Sexual Misconduct &amp; Molestation Liability:</i>	
Occurrence/Aggregate	1,000,000
<i>Errors &amp; Omissions Liability:</i>	
Occurrence/Aggregate	1,000,000
<i>Additional Umbrella Coverage:</i>	
Occurrence/Aggregate	3,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from last year.



**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 10 - RISK MANAGEMENT** - (Continued)

For fiscal year 2009, the District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan"), an insurance purchasing pool (Note 18). The intent of the Plan is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the Plan. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the Plan. Participation in the Plan is limited to school districts that can meet the Plan's selection criteria. The firm Gates McDonald & Co. provides administrative, cost control and actuarial services to the Plan.

The District provides a dental insurance program for its employees. Premiums are paid directly to a third party administrator, Medical Claims Services, Inc., out of the District's Self-Insurance Internal Service Fund. Medical Claims Services, Inc. services all claims submitted by employees. The Internal Service Fund presented in the financial statements reflects the premiums paid by the same funds that pay the employees' salaries. The premiums paid into the Internal Service Fund are used for claims, claim reserves and administrative costs. This District pays 100% of the premiums for dental insurance.

The claims liability of \$4,729 reported at June 30, 2010 is based on an estimate provided by the third party administrators and the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for unpaid claim costs, including estimates of costs related to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in claims activity for the past fiscal year is as follows:

<u>Fiscal Year</u>	<u>Balance at Beginning of Year</u>	<u>Current Year Claims</u>	<u>Claims Payments</u>	<u>Balance at End of Year</u>
2009	\$3,716	\$68,861	\$71,613	\$964
2010	964	56,243	52,478	4,729

During fiscal year 2003, the District elected to stop providing medical and prescription drug benefits through the Self- Insurance Internal Service Fund and switch to a fully funded plan. The District's dental insurance program remains a self-funded plan, which represents the claims payable as June 30, 2010.

## ***EASTERN LOCAL SCHOOL DISTRICT***

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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### **NOTE 11 - DEFINED BENEFIT PENSION PLANS**

#### **A. School Employees Retirement System**

***Plan Description*** - The District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement, disability, survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by State statute, Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, [www.ohsers.org](http://www.ohsers.org), under *Employers/Audit Resources*.

***Funding Policy*** - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2010, 12.78 percent of the annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's contributions for pension obligations to SERS for the fiscal years ended June 30, 2010, 2009, and 2008 were \$160,001, \$84,646, and \$110,690, respectively; 49.95 percent has been contributed for fiscal year 2010 and 100 percent for the fiscal years 2009 and 2008.

#### **B. State Teachers Retirement System**

***Plan Description*** - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to the State Teachers Retirement System of Ohio, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (614) 227-4090 or by visiting the STRS Ohio website at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB Plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

## ***EASTERN LOCAL SCHOOL DISTRICT***

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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### **NOTE 11 - DEFINED BENEFIT PENSION PLANS** - (Continued)

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

***Funding Policy*** - For fiscal year ended June 30, 2010, plan members were required to contribute 10 percent of their annual covered salary and the District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2010, 2009, and 2008 were \$468,943, \$430,382, and \$404,954, respectively; 84.37 percent has been contributed for fiscal year 2010 and 100 percent for the fiscal years 2009 and 2008. \$73,275 representing the unpaid contribution for fiscal year 2010, is recorded as a liability in the statement of net assets.

### **C. Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2010, two members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages paid.

### **NOTE 12 - POSTEMPLOYMENT BENEFITS**

#### **A. School Employees Retirement System**

***Plan Description*** – The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Ohio Revised Code (ORC) 3309.69. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2010 was \$96.40, SERS' reimbursement to retirees was \$45.50. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, [www.ohsers.org](http://www.ohsers.org), under *Employers/Audit Resources*.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

**Funding Policy** – State statute permits SERS to fund the health care benefits through employer contributions. Each year after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer 14% contribution to the Health Care Fund. The Health Care Fund was established under, and is administered in accordance with Internal Revenue Code 105(e). For 2010, 0.46 percent of covered payroll was allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2010, the minimum compensation level was established at \$35,800.

Active members do not contribute to the postemployment benefit plans. The Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2010, 2009, and 2008 were \$101,696, \$179,752 and \$63,594, respectively; 100 percent has been contributed for fiscal years 2010, 2009 and 2008.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2010, this actuarially required allocation was 0.76 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2010, 2009, and 2008 were \$1,332, \$978 and \$931, respectively, which equaled the required contributions each year.

**Plan Description** - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

**Funding Policy** - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2010, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2010, 2009, and 2008 were \$36,073, \$33,106 and \$35,900, respectively; 100 percent has been contributed for fiscal years 2010, 2009 and 2008.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

**NOTE 13 - EMPLOYEE BENEFITS**

**Compensated Absences**

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees upon termination of employment. Teachers and administrators who work less than 260 days per year do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 250 days for classified employees and 245 for certified employees. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit up to a maximum of 50 days classified employees and 50 days for certified employees.

**Health, Prescription Drug, and Life Insurance**

On October 1, 2002, the District began providing medical and prescription drug insurance coverage through a fully funded plan with Anthem. The District pays \$1,083 for family and \$403 for single coverage per month, which represents 100% of the monthly premiums respectively.

The District provides life insurance and accidental death and dismemberment insurance to all employees through Anthem in the amount of \$20,000 for classified employees, and \$15,000 for certified employees. The Superintendent, Treasurer, and three principals have life insurance that is equal to their yearly salaries. The District pays 100% of the premiums.

**NOTE 14 - LONG-TERM LIABILITIES**

The changes in the District's long-term liabilities during fiscal year 2010 were as follows:

	<u>Issue Date</u>	<u>Interest Rate</u>	<u>Principal Outstanding at July 1, 2009</u>	<u>Additions</u>	<u>Deletions</u>	<u>Principal Outstanding at June 30, 2010</u>	<u>Amount Due in One Year</u>
<u>Governmental Activities:</u>							
Refunding Bonds	2006	5.125%	\$990,000	\$0	\$65,000	\$925,000	\$65,000
Premium on Bonds Issued			66,449	0	4,363	62,086	4,363
Compensated Absences			202,278	113,025	117,423	197,880	43,980
Total Governmental Activities Long-Term Liabilities			<u>\$1,258,727</u>	<u>\$113,025</u>	<u>\$186,786</u>	<u>\$1,184,966</u>	<u>\$113,343</u>

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 14 - LONG-TERM LIABILITIES** - (Continued)

*Refunding General Obligation Bonds* - During fiscal year 2008, the District issued \$1,055,000 of general obligation bonds for the advance refunding of \$1,105,000 of the 1997 series bonds. The proceeds of the refunding were deposited in an irrevocable trust to provide for all future debt service payments. The payment to the escrow agent resulted in an in-substance defeasance of the 1997 Series bonds. As a result, the liability for the 1997 Series bonds was removed as a liability of the District, except for a final \$50,000 payment due by the District on December 1, 2007. The \$70,812 premium on the issuance of the refunding bonds and the \$64,868 of bond issuance costs are netted against this new debt and will be amortized over the life of this new debt, which has the same remaining life of the refunded debt of 14 years with a final maturity of December 1, 2021. The refunding was undertaken to reduce total future debt service payments. The refunding resulted in an economic gain of \$165,036 and a reduction of \$159,092 in future debt service payments. The refunding bonds are retired through the Bond Retirement Fund using tax revenues.

The compensated absences are paid from the fund from which the respective employees' salaries are paid.

The District's overall legal debt margin was \$4,807,483 with an unvoted debt margin of \$63,694 at June 30, 2010.

The annual requirements to retire the general obligation renovation bonds outstanding at June 30, 2010 are as follows:

<u>Fiscal Year Ending June 30,</u>	<u>Refunding Bonds</u>	<u>Interest</u>	<u>Total</u>
2011	\$65,000	\$45,741	\$110,741
2012	65,000	42,409	107,409
2013	70,000	38,950	108,950
2014	75,000	35,234	110,234
2015	75,000	31,391	106,391
2016-2020	465,000	89,559	554,559
2021	110,000	2,819	112,819
Total	<u>\$925,000</u>	<u>\$286,103</u>	<u>\$1,211,103</u>

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements  
For the Fiscal Year Ended June 30, 2010*

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**NOTE 15 - INTERFUND ACTIVITY**

As of June 30, 2010, receivables and payables that resulted from various interfund transactions were as follows:

Fund	Interfund Receivables	Interfund Payables
<i>General Fund</i>	\$938	\$0
<i>Nonmajor Special Revenue Funds:</i>		
District Managed Activities	0	462
Miscellaneous Federal Grants	0	476
Total Nonmajor Special Revenue	0	938
Total	<u>\$938</u>	<u>\$938</u>

All the interfund balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, or (3) payments between funds are made.

As of June 30, 2010, the District had interfund transactions as follows:

Transfers From	Transfers To
	Nonmajor Special Revenue Funds
General	<u>\$550</u>

Transfers are generally used to either (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the Bond Retirement Fund as debt service payments become due, or (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**EASTERN LOCAL SCHOOL DISTRICT**

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 16 - STATUTORY SET-ASIDES**

The following changes occurred in the District's set-aside reserve accounts during fiscal year 2010:

	Textbooks and Instructional Materials	Capital Improvements	Budget Stabilization	Totals
Set-Aside Balance as of July 1, 2009	\$7,653	(\$119,418)	\$52,866	(\$58,899)
Current Year Set-Aside Requirement	125,298	101,432	0	226,730
Qualifying Disbursements	(102,558)	(49,492)	0	(152,050)
Total	30,393	(67,478)	52,866	15,781
Set-Aside Balance as of June 30, 2010	<u>\$30,393</u>	<u>\$0</u>	<u>\$52,866</u>	
Total Restricted Assets				<u>\$83,259</u>

The District can have qualifying disbursements during the year that exceed the current year set-aside requirements in both the textbook and capital improvement reserve accounts. Each reserve must be represented by restricted cash at year-end and carried forward to be used for the same purposes in future years.

Senate Bill 345 eliminated the Budget Stabilization Reserve, except for amounts related to unspent Bureau of Workers compensation refunds. The Bill requires the Board of Education to designate its intended use of the Reserve. The Board of Education designated, by motion, that the reserve will be used to address unforeseen or emergency situations.

**NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS**

**Southeast Ohio Voluntary Education Cooperative (SEOVEC)**

Southeast Ohio Voluntary Education Cooperative, is a jointly governed organization created as a regional council of governments pursuant to State statutes. SEOVEC has 28 participants consisting of 25 school districts and 3 educational service centers. SEOVEC provides financial accounting services, educational management information, and cooperative purchasing services to member districts. Each member district pays a fee annually for services provided by SEOVEC. SEOVEC is governed by a governing board which is selected by the member districts. Each district has one vote in all matters, and each member district's control over budgeting and financing of SEOVEC is limited to its voting authority and any representation it may have on the governing board. Athens-Meigs Educational Service Center of Athens County serves as the fiscal agent. The continued existence of SEOVEC is not dependent on the District's continued participation and no equity interest exists. SEOVEC has no outstanding debt. Financial statements for SEOVEC can be obtained from the Southeast Ohio Voluntary Education Cooperative, 221 North Columbus Road, Athens, Ohio 45701. The District made payments of \$13,546 to SEOVEC in fiscal year 2010.



***EASTERN LOCAL SCHOOL DISTRICT***

*Notes to the Basic Financial Statements*

*For the Fiscal Year Ended June 30, 2010*

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**NOTE 17 - JOINTLY GOVERNED ORGANIZATIONS-** (Continued)

**Coalition of Rural and Appalachian Schools**

The Coalition of Rural and Appalachian Schools is a jointly governed organization including over 100 school districts in southeastern Ohio. The Coalition is operated by a Board which is composed of fourteen members. The board members are composed of one superintendent from each county elected by the school districts within that county. The Council provides various inservice for school district administrative personnel; gathers of data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent on the continued participation of the District and the District does not maintain an equity interest in or financial responsibility for the Council. The District made no significant payments for membership in fiscal year 2010.

**NOTE 18 - INSURANCE PURCHASING POOL**

**Ohio School Boards Association Worker's Compensation Group Rating Plan**

The District participates in the Ohio School Boards Association Worker's Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

**NOTE 19 - CONTINGENCIES**

**Grants**

The District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2010.

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**EASTERN LOCAL SCHOOL DISTRICT  
MEIGS COUNTY**

**FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE  
FOR THE FISCAL YEAR ENDED JUNE 30, 2010**

<b>FEDERAL GRANTOR/ Pass Through Grantor Program Title</b>	<b>Grant Year</b>	<b>Federal CFDA Number</b>	<b>Receipts</b>	<b>Disbursements</b>
<b><u>U.S. DEPARTMENT OF AGRICULTURE</u></b>				
<i>Passed Through Ohio Department of Education:</i>				
Child Nutrition Cluster:				
Non-Cash Assistance (Food Distribution):				
National School Lunch Program	2009/2010	10.555	\$ 24,275	\$ 24,275
Cash Assistance:				
School Breakfast Program	2009/2010	10.553	70,560	70,560
National School Lunch Program	2009/2010	10.555	159,001	159,001
Cash Assistance Subtotal			<u>229,561</u>	<u>229,561</u>
Total Child Nutrition Cluster			<u>253,836</u>	<u>253,836</u>
Total U.S. Department of Agriculture			253,836	253,836
<b><u>U.S. DEPARTMENT OF EDUCATION</u></b>				
<i>Passed Through Ohio Department of Education:</i>				
Title 1 Cluster:				
Title 1 Grants to Local Educational Agencies	2009	84.010	15,420	29,634
	2010		185,643	183,603
Total Title 1 Grants to Local Educational Agencies			<u>201,063</u>	<u>213,237</u>
ARRA - Title 1 Grants to Local Educational Agencies	2010	84.389	24,718	24,566
Total Title 1 Cluster			<u>225,781</u>	<u>237,803</u>
Special Education Cluster:				
Special Education - Grants to States	2009	84.027	15,767	19,737
	2010		158,580	157,297
Total Special Education - Grants to States			<u>174,347</u>	<u>177,034</u>
ARRA - Special Education - Grants to States	2010	84.391	139,904	125,006
Total Special Education Cluster			<u>314,251</u>	<u>302,040</u>
Safe and Drug-Free Schools and Communities - State Grants	2009	84.186	(6)	350
	2010		668	668
Total Safe and Drug-Free Schools and Communities - State Grants			<u>662</u>	<u>1,018</u>
Fund for the Improvement of Education	2010	84.215	116,247	116,245
Education Technology State Grants	2010	84.318	1,369	1,369
Improving Teacher Quality State Grants	2009	84.367		4,750
	2010		47,189	46,877
Total Improving Teacher Quality State Grants			<u>47,189</u>	<u>51,627</u>
School Improvement Grants	2010	84.377	27,681	27,681
ARRA - State Fiscal Stabilization Fund - Education State Grants	2010	84.394	331,506	306,126
Total U.S. Department of Education			<u>1,064,686</u>	<u>1,043,909</u>
<b>Total Federal Awards Receipts and Expenditures</b>			<b><u>\$ 1,318,522</u></b>	<b><u>\$ 1,297,745</u></b>

*The Notes to the Federal Awards Receipts and Expenditures Schedule are an integral part of the Schedule.*

**EASTERN LOCAL SCHOOL DISTRICT  
MEIGS COUNTY**

**NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE  
FOR THE FISCAL YEAR ENDED JUNE 30, 2010**

**NOTE A – SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) reports the Eastern Local School District's (the District's) federal award programs' receipts and disbursements. The Schedule has been prepared on the cash basis of accounting.

**NOTE B – CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE C – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at fair value. The District allocated donated food commodities to the respective program that benefited from the use of those donated food commodities.



# Dave Yost • Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Eastern Local School District  
Meigs County  
50008 State Route 681  
Reedsville, Ohio 45772

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Eastern Local School District, Meigs County, Ohio (the District), as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 8, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of management, the audit committee, the Board of Education, federal awarding agencies and pass-through entities and others within the District. We intend it for no one other than these specified parties.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State

February 8, 2011



# Dave Yost • Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Eastern Local School District  
Meigs County  
50008 State Route 681  
Reedsville, Ohio 45772

To the Board of Education:

### Compliance

We have audited the compliance of the Eastern Local School District, Meigs County, Ohio (the District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the District's major federal programs for the year ended June 30, 2010. The Summary of Auditor's Results section of the accompanying Schedule of Findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2010.

### Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the audit committee, management, the Board of Education, others within the District, federal awarding agencies, and pass-through entities. We intend it for no one other than these specified parties.



**Dave Yost**  
Auditor of State

February 8, 2011



**EASTERN LOCAL SCHOOL DISTRICT  
MEIGS COUNTY**

**SCHEDULE OF FINDINGS  
OMB CIRCULAR A-133 § .505  
JUNE 30, 2010**

**1. SUMMARY OF AUDITOR'S RESULTS**

<i>(d)(1)(i)</i>	<b>Type of Financial Statement Opinion</b>	Unqualified
<i>(d)(1)(ii)</i>	<b>Were there any material control weakness conditions reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(ii)</i>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(iii)</i>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<i>(d)(1)(iv)</i>	<b>Were there any material internal control weakness conditions reported for major federal programs?</b>	No
<i>(d)(1)(iv)</i>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<i>(d)(1)(v)</i>	<b>Type of Major Programs' Compliance Opinion</b>	Unqualified
<i>(d)(1)(vi)</i>	<b>Are there any reportable findings under §.510(a)?</b>	No
<i>(d)(1)(vii)</i>	<b>Major Programs (list):</b>	Title I Cluster CFDA#'s 84.010 and 84.389 Special Education Cluster CFDA #'s 84.027 and 84.391 State Fiscal Stabilization Fund – Education State Grants CFDA #84.394
<i>(d)(1)(viii)</i>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$300,000 Type B: all others
<i>(d)(1)(ix)</i>	<b>Low Risk Auditee?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS FOR FEDERAL AWARDS**

None.

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# Dave Yost • Auditor of State

**EASTERN LOCAL SCHOOL DISTRICT**

**MEIGS COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MARCH 3, 2011**