# KEYSTONE LOCAL SCHOOL DISTRICT LORAIN COUNTY, OHIO

# SUPPLEMENTAL REPORTS

FOR THE FISCAL YEAR ENDED JUNE 30, 2011

SUSAN BEMENT, TREASURER



Board of Education Keystone Local School District 301 Liberty Street P.O. Box 65 LaGrange, Ohio 44050

We have reviewed the *Independent Accountants' Report* of the Keystone Local School District, Lorain County, prepared by Julian & Grube, Inc., for the audit period July 1, 2010 through June 30, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Keystone Local School District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

January 30, 2012



# KEYSTONE LOCAL SCHOOL DISTRICT LORAIN COUNTY, OHIO

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# Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

# **Independent Accountants' Report on Supplementary Schedule of Receipts and Expenditures of Federal Awards**

Board of Education Keystone Local School District 301 Liberty Street P.O. Box 65 LaGrange, Ohio 44050-9496

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Keystone Local School District, Lorain County, Ohio, as of and for the fiscal year ended June 30, 2011, and have issued our report thereon dated December 28, 2011. Our audit was performed to form opinions on the financial statements that collectively comprise the Keystone Local School District's basic financial statements taken as a whole. The accompanying Schedule of Receipts and Expenditures of Federal Awards provides additional information required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. The schedule is management's responsibility and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. This schedule was subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures. including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated, in all material respects, in relation to the basic financial statements taken as whole.

Julian & Grube, Inc. December 28, 2011

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### KEYSTONE LOCAL SCHOOL DISTRICT SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	CFDA NUMBER	(G) PASS-THROUGH GRANT NUMBER	(A) CASH FEDERAL RECEIPTS	(A) CASH FEDERAL DISBURSEMENTS
U.S. DEPARTMENT OF AGRICULTURE PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION:				
Child Nutrition Cluster: (C)(D) School Breakfast Program	10.553	2011	\$ 12,502	\$ 12,502
(B)(D) National School Lunch Program - Food Donation (C)(D) National School Lunch Program Total National School Lunch Program	10.555 10.555	2011 2011	22,121 147,767 169,888	22,121 147,767 169,888
Total U.S. Department of Agriculture and Child Nutrition Grant Cluster			182,390	182,390
U.S. DEPARTMENT OF EDUCATION PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION:				
Title I Grant Cluster:  (E) Title I Grants to Local Educational Agencies  (E) Title I Grants to Local Educational Agencies  Total Title I Grants to Local Educational Agencies	84.010 84.010	2010 2011	8,535 149,833 158,368	30,835 146,661 177,496
<ul> <li>(E)(H) ARRA - Title I Grants to Local Educational Agencies, Recovery Act</li> <li>(E)(H) ARRA - Title I Grants to Local Educational Agencies, Recovery Act</li> <li>Total ARRA - Title I Grants to Local Educational Agencies, Recovery Act</li> </ul>	84.389 84.389	2010 2011	(2,953) 77,724 74,771	67,352 67,352
Total Title I Grant Cluster			233,139	244,848
Special Education Grant Cluster: (F)(H) Special Education_Grants to States (F)(H) Special Education_Grants to States Total Special Education_Grants to States	84.027 84.027	2010 2011	(3,667) 346,411 342,744	343 346,411 346,754
<ul> <li>(F)(H) ARRA - Special Education Grants to States, Recovery Act</li> <li>(F)(H) ARRA - Special Education Grants to States, Recovery Act</li> <li>Total ARRA - Special Education Grants to States, Recovery Act</li> </ul>	84.391 84.391	2010 2011	(376) 247,244 246,868	247,145 247,145
Total Special Education Grant Cluster			589,612	593,899
ARRA - State Fiscal Stabilization Funds (SFSF) - Education State Grants, Recovery Ac	84.394	2011	528,688	497,440
Safe and Drug-Free Schools and Communities_State Grants	84.186	2010		96
<ul> <li>(H) Educational Technology State Grants</li> <li>(H) Educational Technology State Grants</li> <li>Total Educational Technology State Grants</li> </ul>	84.318 84.318	2010 2011	(800) 1,429 629	125 125
<ul> <li>(H) Improving Teacher Quality State Grants</li> <li>(H) Improving Teacher Quality State Grants</li> <li>Total Improving Teacher Quality State Grants</li> </ul>	84.367 84.367	2010 2011	(2,734) 85,767 83,033	83,930 84,051
Total U.S. Department of Education			1,435,101	1,420,459
<b>Total Federal Financial Assistance</b>			\$ 1,617,491	\$ 1,602,849

continued

### KEYSTONE LOCAL SCHOOL DISTRICT SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

### NOTES TO THE SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS:

- (A) This schedule was prepared on the cash basis of accounting
- (B) The Food Donation Program is a non-cash, in kind, federal grant. Commodities are reported at the entitlement value
- (C) Commingled with state and local revenue from sales of lunches; assumed expenditures were made on a first-in, first-out basi
- (D) Included as part of "Child Nutrition Cluster" in determining major programs
- (E) Included as part of "Title I Grant Cluster" in determining major programs
- (F) Included as part of "Special Education Grant Cluster" in determining major programs
- (G) OAKS did not assign pass-through numbers for fiscal year 2011
- (H) The District generally must spend Federal assistance within 15 months of receipt (funds must be obligated by June 30th an spent by September 30th). However, with Ohio Department of Education ("ODE")'s approval, a District can transfer unspen Federal assistance to the succeeding year, thus allowing the District a total of 27 months to spend the assistance. Schools car document this by using special cost centers for each year's activity, and transferring the amounts ODE approves between th cost centers. During fiscal year 2011, the ODE authorized the following transfers

Program Title	CFDA	Grant Year	Tra	nsfers Out	Tr	ansfers In
ARRA - Title I Grants to Local Educational Agencies, Recovery Act ARRA - Title I Grants to Local Educational Agencies, Recovery Act	84.389 84.389	2010 2011	\$	25,639	\$	25,639
ARRA - Special Education Grants to States , Recovery Act ARRA - Special Education Grants to States , Recovery Act	84.391 84.391	2010 2011	\$	6,976	\$	6,976
Special Education Grants to States Special Education Grants to States	84.027 84.027	2010 2011	\$	3,667	\$	3,667
Educational Technology State Grants Educational Technology State Grants	84.318 84.318	2010 2011	\$	800	\$	800
Improving Teacher Quality State Grants Improving Teacher Quality State Grants	84.367 84.367	2010 2011	\$	2,734	\$	2,734
Totals			\$	39,816	\$	39,816



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# Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

Board of Education Keystone Local School District 301 Liberty Street P.O. Box 65 LaGrange, Ohio 44050-9496

### To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Keystone Local School District, Lorain County, Ohio, as of and for the fiscal year ended June 30, 2011, which collectively comprise the Keystone Local School District's basic financial statements and have issued our report thereon dated December 28, 2011. We noted that the Keystone Local School District adopted Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Keystone Local School District's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the Keystone Local School District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Keystone Local School District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the Keystone Local School District's financial statements will not be prevented, or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Board of Education Keystone Local School District

# **Compliance and Other Matters**

As part of reasonably assuring whether the Keystone Local School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We also noted certain matters not requiring inclusion in this report that we reported to the Keystone Local School District's management in a separate letter dated December 28, 2011.

We intend this report solely for the information and use of management and Board of Education of the Keystone Local School District, federal awarding agencies and pass-through entities, and others within the Keystone Local School District. We intend it for no one other than these specified parties.

Julian & Grube, Inc. December 28, 2011

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# Julian & Grube, Inc.

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# Independent Accountants' Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance Required by *OMB Circular A-133*

Board of Education Keystone Local School District 301 Liberty Street P.O. Box 65 LaGrange, Ohio 44050-9496

To the Board of Education:

### Compliance

We have audited the compliance of the Keystone Local School District with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of Keystone Local School District's major federal programs for the fiscal year ended June 30, 2011. The summary of auditor's results section of the accompanying schedule of findings and responses identifies the Keystone Local School District's major federal programs. The Keystone Local School District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the Keystone Local School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the Keystone Local School District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Keystone Local School District's compliance with those requirements.

In our opinion, the Keystone Local School District complied, in all material respects, with the requirements referred to above that could directly and materially affect each of its major federal programs for the fiscal year ended June 30, 2011. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements that, while not affecting our opinion on compliance, *OMB Circular A-133* requires us to report. The accompanying schedule of findings and responses lists this instance as finding 2011-KLSD-001.

Board of Education Keystone Local School District

# Internal Control Over Compliance

The Keystone Local School District's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Keystone Local School District's internal control over compliance with requirements that could directly and materially affect a major federal program, to determine our auditing procedures for the purpose of opining on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of opining on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Keystone Local School District's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

The Keystone Local School District's response to the finding we identified is described in the accompanying schedule of findings and responses. We did not audit the Keystone Local School District's response and, accordingly, we express no opinion on it.

We intend this report solely for the information and use of the management and Board of Education of the Keystone Local School District, federal awarding agencies and pass-through entities, and others within the Keystone Local School District. It is not intended for anyone other than these specified parties.

Julian & Grube, Inc. December 28, 2011

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# KEYSTONE LOCAL SCHOOL DISTRICT LORAIN COUNTY, OHIO

# SCHEDULE OF FINDINGS AND RESPONSES OMB CIRCULAR A-133 § .505 JUNE 30, 2011

1. SUMMARY OF AUDITOR'S RESULTS					
(d)(1)(i)	Type of Financial Statement Opinion	Unqualified			
(d)(1)(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No			
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No			
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No			
(d)(1)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No			
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No			
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified			
(d)(1)(vi)	Are there any reportable findings under §.510(a)?	Yes			
(d)(1)(vii)	Major Programs (listed):	Special Education Grant Cluster: Special Education Grants to States (CFDA #84.027) and ARRA Special Education Grants to States, Recovery Act (CFDA #84.391); ARRA State Fiscal Stabilization Fund (SFSF) - Education State Grants, Recovery Act (CFDA #84.394)			

# KEYSTONE LOCAL SCHOOL DISTRICT LORAIN COUNTY, OHIO

# SCHEDULE OF FINDINGS AND RESPONSES OMB CIRCULAR A-133 § .505 JUNE 30, 2011

1. SUMMARY OF AUDITOR'S RESULTS - (Continued)				
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: >\$300,000		
		Type B: all others		
(d)(1)(ix)	Low Risk Auditee?	Yes		

# 2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

# 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

Finding Number	2011-KLSD-001
	ARRA - State Fiscal Stabilization Fund
	(SFSF) - Educational States Grants,
CFDA Title and Number	Recovery Act (CFDA #84.394)
Federal Award Number/Year	2011
Federal Agency	U.S. Department of Education
Pass-Through Agency	Ohio Department of Education

## Noncompliance Finding

34 CFR 80.20(b)(7) requires procedures for minimizing the time elapsing between the transfer of funds from the U.S. Treasury and disbursements by grantees and subgrantees must be followed whenever advance payment procedures are used.

At fiscal year-end, the District had \$31,248 of State Fiscal Stabilization Funds (SFSF) grants monies on hand. This amount exceeds their last advance from the Ohio Department of Education through the foundation settlement.

The District is not using effective cash management practices which could result in reduction of grant funding, return of grant funding, and/or payment of imputed interest of \$6 to the United States Department of Education.

We recommend that the District review Office of Management and Budget Circular A-133 regarding cash management requirements. We also recommend the District consult with Ohio Department of Education regarding the preferred method of disposition of the unspent grant funds. This will help to ensure compliance with cash management of Federal award programs and that proper action is taken.

<u>Client Response:</u> Compliance with all regulations and grant agreements is highly important to the District. The District will work diligently to ensure federal funds are timely spent in the future. Since the program no longer exists, the District shouldn't have any further issues.



# **Keystone Local School District**

# Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2011



# **Board of Education**

Keystone Local School District Lagrange, Ohio

Jay Arbaugh Superintendent



Susan Bement Treasurer/CFO



INTRODUCTORY SECTION	



# KEYSTONE LOCAL SCHOOL DISTRICT LORAIN COUNTY, OHIO

# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2011

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# KEYSTONE LOCAL SCHOOL DISTRICT

December 28, 2011

Board of Education Members and Residents of the Keystone Local School District:

As the Treasurer of the Keystone Local School District (the "District"), I am pleased to submit to you this Comprehensive Annual Financial Report (CAFR) issued by the District. The CAFR for the fiscal year ended June 30, 2011 is prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) and in conformance with standards of financial reporting established by the Governmental Accounting Standards Board (GASB) using guidelines recommended by the Government Finance Officers Association (GFOA).

Responsibility for the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rests with management of the District. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the various funds as well as the District as a whole. This report will provide the taxpayers of the District with comprehensive financial data in a format that will enable them to gain an understanding of the District's financial affairs. Copies will be made available to all interested parties.

The basic financial statements of the District for the fiscal year ended June 30, 2011, were audited by Julian & Grube, Inc. whose opinion thereon is included at the beginning of the Financial Section of this report.

In addition to the financial audit a single audit was performed as required by the Single Audit Act Amendments of 1996 and the provisions of OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations". The single audit report is not included in the CAFR.

This transmittal letter is designed to provide historical information about the District, as well as complement the required Management's Discussion and Analysis (MD&A, discussed below). Unless noted otherwise, the financial data in this transmittal letter is presented on the modified accrual basis of accounting. GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of MD&A.

MD&A immediately follows the Independent Auditor's Report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

### **Profile of the Keystone Local School District**

### The District and its Facilities

The District is located in Lorain County, Ohio southwest of Cleveland. Encompassing 65 square miles, the District is made up of residents from communities within the townships of Lagrange, Penfield, Carlisle, New Russia, Pittsfield and Elyria, as well as the Village of Lagrange and the City of Elyria. The District is located primarily in residential and agricultural communities. The District's facilities are comprised of Keystone Elementary School built in 1891, Keystone Middle School built in 1964, and Keystone High School built in 2006 under the Ohio School Facilities Expedited Local Partnership program. In August of 2009, the District completed construction on an all-weather track facility; the first step in a multi-phase athletic complex. On November 2, 2010, the District passed a 2.19 "No New Tax" bond levy for the construction of a new sixth through eighth grade middle school. This project will be completed in December of 2012. The District has been notified that it was also placed on the Ohio School Facilities Commission (OSFC) priority list for the construction of a new elementary school. With the completion of the middle school, the District's share of the OSFC Master Plan will be fulfilled, allowing the construction of the new elementary school to be completely financed by the State. The District hopes to achieve its vision of offering students a completely new academic campus within the next two to three years.

### Organizational Structure of the District

The District's Board of Education (the "Board") consists of five members as defined by Section 3313.02 of Ohio Revised Code. The Board serves as the taxing authority, contracting body and policy maker for the District. The Board adopts the annual operating budget and approves all expenditures of District monies.

The Superintendent is the chief administrative officer of the District, responsible for the leadership of both education and support operations. Mr. Jay Arbaugh has served as Superintendent of the District since April of 2010. The Treasurer/CFO is the chief financial officer of the District, responsible for maintaining records of all financial matters, issuing warrants in payment of liabilities incurred by the District, acting as custodian of all District funds and investing idle funds as specified by Ohio law. Phillip D. Butto IV, CPA, served as Treasurer/CFO of the District from 2006 - July of 2011. Ms. Susan Bement became Treasurer/CFO of the District effective August 1, 2011.

### Educational Highlights & Strategy

The District achieved its goal of being designated "Excellent" on its State report card for the first time in fiscal year 2009 and was designated as such again in fiscal year 2010. In fiscal year 2011, the District received an overall "Effective" rating, with Keystone Elementary School being rated "Excellent with Distinction", Keystone Middle School being rated "Effective" and Keystone High School being rated "Excellent". The District was only four tenths (0.04) of a percent away from earning an overall "Excellent" rating for the third straight year.

The District formalized its academic strategy in the form of a district-wide Strategic Plan. Community focus groups were formed, District core beliefs were drafted and six key goals were developed in an effort to meet the District's vision of being recognized as "Excellent with Distinction" and one of the top three school districts in Lorain County by fiscal year 2014. Specifically these goals are as follows:

- By January 2009 develop a comprehensive (instructional, extracurricular, support services) Master Facility Plan.
- By June 2009 provide an effective system of communication both internally and externally.
- By August 2009 offer appropriate and extensive non-curricular activities at all levels.
- By June 2010 provide adequate funding necessary to implement the District's Strategic Plan.
- By December 2010 study the staffing needs of the District and make appropriate changes.
- By fiscal year 2014 enrich curriculum at all levels to reflect a diverse and competitive educational experience.

# **Economic Condition**

Over the past nine years the District has been able to maintain a confident and stable financial position. This is primarily due to Gap and Transitional Aid funding provided by the State, healthy increases in reappraisal property tax revenue and periodic economizing of the District's operations. The District's conservative financial record has given it the ability to operate successfully without new funding from District voters. Of all school districts in Lorain County, the District has one of the lowest cost per pupil rates. However, economic changes in the real estate market and the State funding formula will make it necessary within the next few years to request new operating funds from voters. The recent downturn in the real estate market resulted in a residential valuation decline in recent calendar year values.

The Keystone Financial Advisory Committee has been formed as part of the District's Strategic Plan. This committee, made up of financially minded individuals from the community, was formed to seek financial guidance from members of the community and assist in communicating with the community on financial matters.

### Long-Term Financial Planning

The District prepares a five-year financial forecast annually for use as a tool for long range planning. The five-year forecast contains projected local and State revenues, spending patterns within each area of the budget, and cash balances in the District's operating fund. The five-year forecast provides early warning signs of potential financial problems. The District's current five-year forecast shows a solid cash position until fiscal year 2013. However, beginning in fiscal year 2012, District expenditures will significantly overtake revenues. If corrective measures are not implemented, this will inevitably drain cash reserves and place the District in financial unrest in fiscal year 2014.

Long-term projections show total revenue to be stable to slightly declining. Although local valuations have declined, due to national economic setbacks, local property taxes are stable. Long-term projections for State funding are expected to decline slightly over the next few years due to the implementation of a new State funding formula and the current economic status of the State budget. District enrollment has declined slightly over the last five years in conjunction with overall State trends. However, projected District enrollment over the next five years is expected to remain consistent, with recent declines mitigated by increases due to open enrollment. The District's five-year forecast is updated frequently for changes in local and State economic conditions.

# Major Initiatives

The District is exploring several grant initiatives to continue its upward trend in academic performance without sacrificing financial stability. In fiscal year 2010 and fiscal year 2011, the District took advantage of approximately \$500,000 in American Recovery and Reinvestment Act (ARRA) funds. In addition, the District has taken a leading role in utilizing grant funds to finance its Project Lead the Way program. The District is also one of many districts in the State receiving Race to the Top funding. The District is in the very beginning stages of developing a plan to address the need for new operating funds in two to three years. These initiatives and others are a commitment by the District to proactively seek solutions to avoid financial pitfalls in the future.

The District will embark on two key facility initiatives in the coming years. First, with the passage of a "No New Tax" bond levy in November of 2010, the District began construction of its sixth through eighth grade middle school in the spring of 2011. Then, once given approval from the State, the District will begin the process of planning for an OSFC project to complete the District's campus with a new elementary school. This project will be entirely funded by the State. Also, in August of 2009, the District opened its new all-weather track. The District continues to explore alternative funding sources to complete a more expansive athletic complex in the future.

In regards to academics, the District will continue implementing the action steps outlined in its Strategic Plan with the goal of achieving the Ohio Department of Education designation of "Excellent with Distinction" and becoming one of the highest achieving districts in Lorain County.

### **Internal Accounting and Budgetary Control**

The District's accounting system is organized on a "fund" basis. Each fund is a distinct self-balancing accounting entity. Fund financial reports for general governmental operations are presented on the modified accrual basis whereby revenues are recognized when measurable and available, and expenditures are recognized when goods and services are received.

In developing the District's accounting system much consideration was given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal accounting controls should not exceed the benefits expected to be derived from their implementation.

The District utilizes a fully automated accounting system as well as an automated system for payroll. These systems, coupled with the manual review of each invoice prior to payment and each receipt, ensure that the financial information generated is both accurate and reliable.

In addition to the internal control structure mentioned above, the District maintains budgetary controls. All disbursements and transfers of cash between funds require appropriation authority from the Board. Budgets are controlled by the Board at the fund level for all funds. Within the District's accounting system, a more stringent management budget is controlled at the object level within each function and fund. Budget transfers between and among budget accounts are approved by the Treasurer. All purchase order requests must be approved by the building principal or another appropriate supervisor and certified by the Treasurer. Necessary funds are then encumbered and purchase orders are released to vendors. Those requests that exceed the available appropriation are rejected until additional appropriations are secured.

The accounting system used by the District provides interim financial reports and transaction information that details year-to-date expenditures and encumbrances versus the original appropriation plus any supplemental appropriations passed to date. In addition to interim financial statements, each administrator and school principal is furnished daily reports showing the status of the budget accounts for which they are responsible.

As an additional safeguard, a blanket bond covers all employees, and a separate, higher limit bond covers certain individuals in policy-making roles.

The basis of accounting and the various funds utilized by the District are fully described in Note 2 of the financial statements. Additional information on the District's budgetary accounting can also be found in Note 2.

### **Financial Reporting**

The basic financial statements for reporting on the District's financial activities are as follows:

Government-wide financial statements - These statements are prepared on an accrual basis of accounting, which is similar to the basis of accounting followed by business enterprises. The government-wide statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

Fund financial statements - These statements present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column. Governmental funds use the modified accrual basis of accounting and include reconciliation to the governmental activities accrual information presented in the government-wide financial statements. Proprietary and fiduciary funds use the accrual basis of accounting.

Statement of budgetary comparisons - These statements present comparisons of actual information to the legally adopted budget. The budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

### The Reporting Entity

The District has reviewed its reporting entity definition in order to insure conformance with the Governmental Accounting Standards Board Statement No. 14, "The Financial Reporting Entity", as amended by Governmental Accounting Standards Board Statement No. 39, "Determining Whether Certain Organizations are Component Units." In evaluating how to define the District for financial reporting purposes, management has considered all agencies, departments and organizations making up the District (the primary government) and its potential component units. Based upon the application of these criteria, the District has no component units and is not itself a component unit. The basic financial statements of the reporting entity include only those of the District (the primary government).

The District participates in certain organizations that are defined as jointly governed organizations and public entity risk pools. These organizations include the Lorain County Joint Vocational School District (JVS), the Lake Erie Educational Computer Association (LEECA), the Lake Erie Regional Council (LERC) and the Ohio Schools Council Association including the Workers' Compensation Group Rating Program. These organizations are presented in Note 2.A to the basic financial statements.

### **Awards**

GFOA Certificate of Achievement - The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Keystone Local School District for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2010. The Certificate of Achievement is the highest form of recognition in the area of governmental financial reporting. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report that conforms to program standards. Such a report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements and we are submitting it to GFOA.

# Acknowledgments

The publication of this report continues in the tradition of providing a high level of accountability of the District's finances to the taxpayers and other internal and external users. This accomplishment would not have been possible without the support and efforts of the entire staff of the Treasurer's office and various administrators and employees of the District. Assistance from the County Auditor's office, surrounding community administrators and other outside agencies made possible the fair presentation of statistical data.

Special appreciation is expressed to the accounting firm of Julian & Grube, Inc., for their assistance in preparing this financial report. Finally, sincere appreciation is extended to the Board of Education for its interest in and support of this project.

Respectfully submitted,

Lux C Bement

Ms. Susan C. Bement

Treasurer/CFO

# Keystone Local School District List of Principal Officials As of June 30, 2011

# **Board of Education**

Renee Mezera President

Deborah Melda Vice-President

Dennis Walter Member

Ronald Sheldon Member

Patricia Wakefield Member

### Administration

Jay Arbaugh Superintendent Dan White Director of Curriculum & Instruction Sarah Walker Coordinator of Special Education Thomas Clary High School Principal Timothy Jenkins Middle School Principal David Kish Elementary School Principal Michael Smith Maintenance Supervisor Jody White Supervisor of Food Services

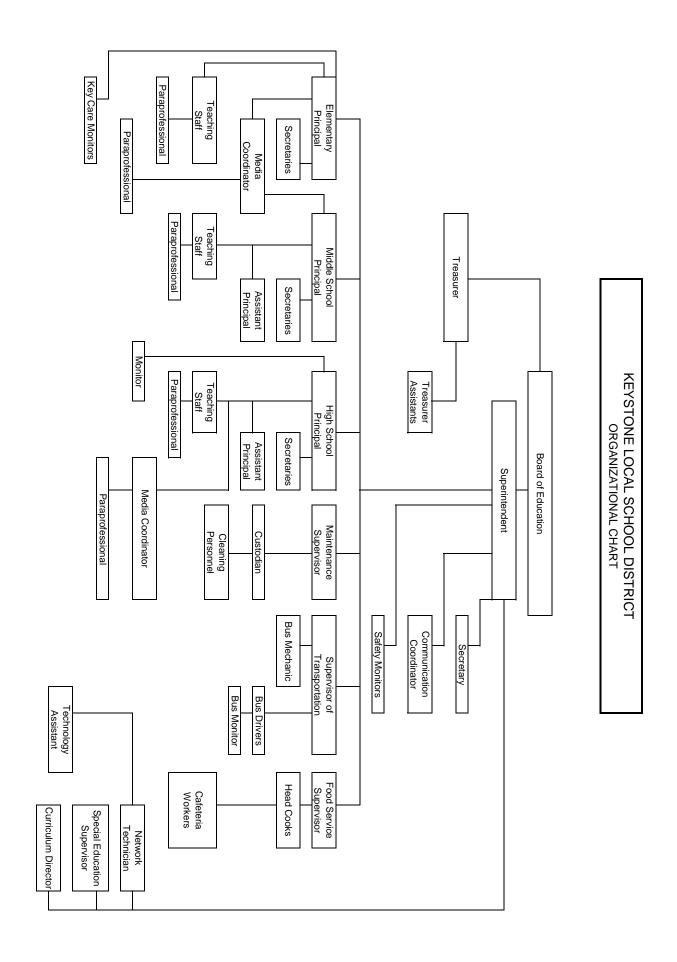
# Treasurer/CFO\*

Supervisor of Transportation Services

Margaret Miller

Phillip D. Butto IV and Susan Bement

<sup>\*</sup> Phillip D. Butto IV acted as Treasurer/CFO of the District during fiscal year 2011 and Susan Bement became Treasurer/CFO of the District effective August 1, 2011.



# Certificate of Achievement for Excellence in Financial Reporting

Presented to

Keystone Local School District Ohio

> For its Comprehensive Annual Financial Report for the Fiscal Year Ended

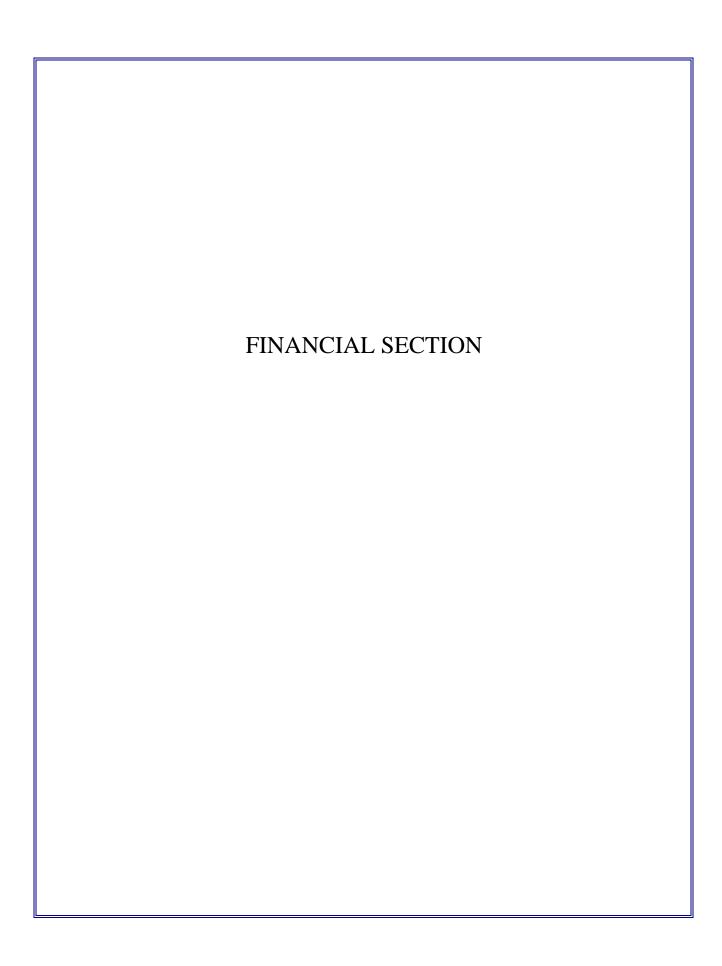
> > June 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



President

Evacutiva Director







# Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

Independent Accountants' Report

Board of Education Keystone Local School District 301 Liberty Street P.O. Box 65 LaGrange, Ohio 44050-9496

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Keystone Local School District, Lorain County, Ohio, as of and for the year ended June 30, 2011, which collectively comprise the Keystone Local School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Keystone Local School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Keystone Local School District, Lorain County, Ohio, as of June 30, 2011, and the respective changes in financial position, thereof and the budgetary comparison for the General fund for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, during the fiscal year ended June 30, 2011, the Keystone Local School District adopted the provisions of Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.

# Independent Accountants' Report Keystone Local School District

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2011, on our consideration of the Keystone Local School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

We conducted our audit to opine on the financial statements that collectively comprise the Keystone Local School District's basic financial statements taken as a whole. The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information provides additional analysis and are not a required part of the basic financial statements. The financial section's combining statements, individual fund statements and schedules are management's responsibility, and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. These statements and schedules were subject to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

Julian & Grube, Inc.

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The discussion and analysis of the Keystone Local School District's ("the District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2011. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

Key financial highlights for fiscal year 2011 are as follows:

- During fiscal year 2011, net assets of governmental activities increased \$297,521 from \$10,027,976 to \$10,325,497. This represents a 2.97% increase from June 30, 2010.
- General revenues accounted for \$14,372,458 in revenue or 80.14% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$3,561,212 or 19.86% of total revenues of \$17,933,670.
- The District had \$17,636,149 in expenses related to governmental activities; only \$3,561,212 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$14,372,458 were adequate to provide for these programs.
- The District's major governmental funds are the general fund, debt service fund and building fund. The District restated fund balances at June 30, 2010 as described in Note 3.B to the basic financial statements. The general fund had \$14,115,474 in revenues and other financing sources and \$14,037,174 in expenditures and other financing uses. During fiscal year 2011, the general fund's fund balance increased \$78,300 from \$4,368,282 to \$4,446,582.
- The debt service fund had \$1,870,517 in revenues and other financing sources and \$2,049,094 in expenditures. During fiscal year 2011, the debt service fund's fund balance decreased \$178,577 from \$1,142,605 to \$964,028.
- The building fund had \$11,522,352 in revenues and other financing sources and \$695,396 in expenditures. During fiscal year 2011, the building fund's fund balance increased \$10,826,956 from \$3,486 to \$10,830,442.

#### **Using these Basic Financial Statements (BFS)**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund, debt service fund and building fund are by far the most significant funds, and the only governmental funds reported as major funds.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### Reporting the District as a Whole

#### Statement of net assets and the statement of activities

While this document contains all funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2011?" The statement of net assets and the statement of activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

The statement of net assets and the statement of activities include the District's programs and services, including instruction, support services, extracurricular activities, food service operations and latchkey operations.

The District's statement of net assets and statement of activities can be found on pages 26 and 27 of this report.

#### Reporting the District's Most Significant Funds

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 20. Fund financial statements provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund, debt service fund and building fund. All other governmental funds are considered nonmajor.

#### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 28-32 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### Reporting the District's Fiduciary Responsibilities

The District acts in a trustee capacity as an agent for students. These activities are reported in an agency fund. All of the District's fiduciary activities are reported in a separate statement of fiduciary net assets on page 33. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 34-65 of this report.

#### The District as a Whole

The statement of net assets provides the perspective of the District as a whole. The table below provides a summary of the District's net assets at June 30, 2011 and June 30, 2010.

#### **Net Assets**

	Governmental Activities 2011	Governmental Activities 2010	Percent Change
Assets	2011	2010	Change
Current and other assets	\$ 26,018,832	\$ 15,059,689	72.77 %
Capital assets, net	19,179,663	18,884,240	1.56 %
Total assets	45,198,495	33,943,929	33.16 %
Liabilities			
Current liabilities	7,520,915	7,693,172	(2.24) %
Long-term liabilities	27,352,083	16,222,781	68.60 %
Total liabilities	34,872,998	23,915,953	45.81 %
Net Assets			
Invested in capital			
assets, net of related debt	3,636,413	3,748,240	(2.98) %
Restricted	2,733,109	2,547,989	7.27 %
Unrestricted	3,955,975	3,731,747	6.01 %
Total net assets	\$ 10,325,497	\$ 10,027,976	2.97 %

The increases in assets and liabilities in fiscal year 2011 are a result of the District's issuance of school improvement general obligations bonds, which resulted in both additional investments and long-term liabilities.

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2011, the District's assets exceeded liabilities by \$10,325,497. Of this total \$2,733,109 is restricted in use and \$3,636,413 is invested in capital assets (net of related debt), resulting in unrestricted net assets of \$3,955,975.

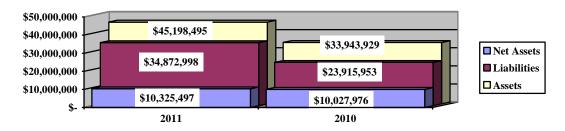
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

At year-end, capital assets represented 42.43% of total assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2011, were \$3,636,413. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$2,733,109, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$3,955,975 may be used to meet the District's ongoing obligations to the students and creditors.

The following graph shows the District's assets, liabilities and net assets at June 30, 2011 and June 30, 2010:

#### **Governmental Activities**



The table below shows the change in net assets for fiscal years 2011 and 2010.

	Governmental			vernmental		
	A	Activities	1	Activities	Percent	
		2011		2010	Change	
Revenues						
Program revenues:						
Charges for services and sales	\$	1,171,789	\$	1,027,424	14.05	%
Operating grants and contributions		2,389,423		1,602,926	49.07	%
Capital grants and contributions		-		5,000	(100.00)	%
General revenues:						
Property taxes		6,538,167		6,225,490	5.02	%
Grants and entitlements		7,498,166		7,709,810	(2.75)	%
Investment earnings		48,618		30,565	59.06	%
Other		287,507		257,344	11.72	%
Total revenues		17,933,670		16,858,559	6.38	%

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **Change in Net Assets**

	vernmental ctivities	overnmental Activities	Percentage
	 2011	 2010	<u>Change</u>
<u>Expenses</u>			
Program expenses:			
Instruction:			
Regular	\$ 7,886,625	\$ 7,587,064	3.95 %
Special	1,705,354	1,626,780	4.83 %
Vocational	102,822	101,087	1.72 %
Other	91,730	114,886	(20.16) %
Support services:			
Pupil	1,005,556	886,994	13.37 %
Instructional staff	473,860	532,728	(11.05) %
Board of education	32,725	34,668	(5.60) %
Administration	1,216,788	1,238,876	(1.78) %
Fiscal	448,063	428,194	4.64 %
Operations and maintenance	1,173,432	1,326,992	(11.57) %
Pupil transportation	887,051	958,546	(7.46) %
Central	373,804	374,039	(0.06) %
Operations of non-instructional services:			
Food service operations	504,207	485,656	3.82 %
Latchkey operations	49,485	55,778	(11.28) %
Other non-instructional services	86,977	111,471	(21.97) %
Extracurricular activities	454,751	463,680	(1.93) %
Interest and fiscal charges	 1,142,919	 753,411	51.70 %
Total expenses	 17,636,149	 17,080,850	3.25 %
Change in net assets	297,521	(222,291)	(233.84) %
Net assets at beginning of year	 10,027,976	 10,250,267	(2.17) %
Net assets at end of year	\$ 10,325,497	\$ 10,027,976	2.97 %

#### **Governmental Activities**

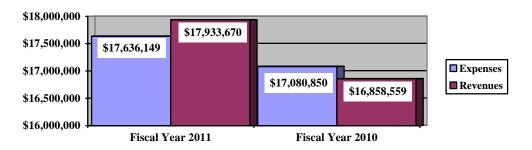
Net assets of the District's governmental activities increased \$297,521. Total governmental expenses of \$17,636,149 were offset by program revenues of \$3,561,212 and general revenues of \$14,372,458. Program revenues supported 20.19% of the total governmental expenses. The primary sources of revenue for governmental activities are derived from property taxes and grants and entitlements. These revenue sources represent 78.27% of total governmental revenue. The increase in operating grants and contributions is attributable to monies received during fiscal year 2011 related to the Pathway to Student Success program, which is administered through the Ohio Department of Education. The increase is also attributable to federal monies available during fiscal year 2011 related to the Education Jobs program.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$9,786,531 or 55.49% of total governmental expenses for fiscal year 2011.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2011 and 2010.

#### **Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for fiscal years 2011 and 2010. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

#### **Governmental Activities**

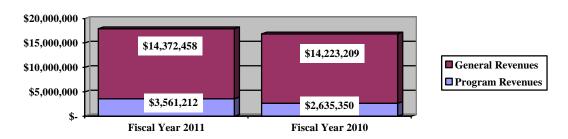
	Total Cost of Services 2011	Net Cost of Total Cost of Services Services 2011 2010		Net Cost of Services 2010
Program expenses				
Instruction:				
Regular	\$ 7,886,625	\$ 6,754,221	\$ 7,587,064	\$ 7,014,843
Special	1,705,354	880,305	1,626,780	1,206,261
Vocational	102,822	89,959	101,087	88,320
Other	91,730	74,600	114,886	80,307
Support services:				
Pupil	1,005,556	849,947	886,994	715,117
Instructional staff	473,860	329,561	532,728	447,719
Board of education	32,725	32,725	34,668	34,668
Administration	1,216,788	1,143,234	1,238,876	1,158,013
Fiscal	448,063	447,932	428,194	423,194
Operations and maintenance	1,173,432	909,218	1,326,992	1,065,805
Pupil transportation	887,051	832,049	958,546	857,145
Central	373,804	231,221	374,039	197,776
Operations of non-instructional services:				
Food service operations	504,207	(26,387)	485,656	(22,613)
Latchkey operations	49,485	(411)	55,778	8,126
Other non-instructional services	86,977	13,430	111,471	33,607
Extracurricular activities	454,751	370,414	463,680	383,801
Interest and fiscal charges	1,142,919	1,142,919	753,411	753,411
Total Expenses	\$ 17,636,149	\$ 14,074,937	\$ 17,080,850	\$ 14,445,500

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The dependence upon tax and other general revenues for governmental activities is apparent, 79.69% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 79.81%. The District's taxpayers and unrestricted grants and entitlements from the State of Ohio, as a whole, are by far the primary support for the District's students.

The graph below presents the District's governmental activities revenue for fiscal years 2011 and 2010.

#### **Governmental Activities - General and Program Revenues**



#### The District's Funds

The District's governmental funds reported a combined fund balance of \$17,683,500, which is greater than last year's total restated balance of \$6,783,473 (as described in Note 3.B). The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2011 and June 30, 2010.

	Restated							
	Fund Balance	Fund Balance	Increase/					
	<u>June 30, 2011</u>	June 30, 2010	(Decrease)					
General Fund	\$ 4,446,582	\$ 4,368,282	\$ 78,300					
Debt Service Fund	964,028	1,142,605	(178,577)					
Building Fund	10,830,442	3,486	10,826,956					
Other Governmental Funds	1,442,448	1,269,100	173,348					
Total	\$ 17,683,500	\$ 6,783,473	\$ 10,900,027					

#### General Fund

The District's general fund balance increased \$78,300. The table that follows assists in illustrating the financial activities of the general fund.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

				Restated			
		2011		2010		Increase/	Percentage
	_	Amount	_	Amount	(	Decrease)	Change
Revenues							
Taxes	\$	5,311,279	\$	4,886,808	\$	424,471	8.69 %
Tuition		603,722		454,021		149,701	32.97 %
Earnings on investments		25,930		28,907		(2,977)	(10.30) %
Intergovernmental		7,380,778		7,571,972		(191,194)	(2.53) %
Other revenues		421,397		409,143		12,254	3.00 %
Total	\$	13,743,106	\$	13,350,851	\$	392,255	2.94 %
<b>Expenditures</b>							
Instruction	\$	8,565,886	\$	8,387,083	\$	178,803	2.13 %
Support services		4,690,256		4,892,881		(202,625)	(4.14) %
Operation of non-instructional services		49,485		55,778		(6,293)	(11.28) %
Extracurricular activities		296,963		290,713		6,250	2.15 %
Capital outlay		372,368		-		372,368	100.00 %
Debt service		45,120				45,120	100.00 %
Total	\$	14,020,078	\$	13,626,455	\$	393,623	2.89 %

Overall revenues of the general fund increased \$392,255 or 2.94% during fiscal year 2011.

Tax revenue increased \$424,471 or 8.69%. This increase is primarily due to variances in the amount of tax advance that was available to the District from the County Auditor at the end of fiscal years 2011 and 2010. Tax advances available in the general fund at June 30, 2011 and June 30, 2010 were \$506,745 and \$266,117, respectively. The amount of tax advances available from the County Auditor can vary depending upon when tax bills are mailed. Tuition revenue increased \$149,701 or 32.97% mainly due to an increase in open enrollment receipts during fiscal year 2011. Intergovernmental revenue decreased \$191,194 or 2.53% primarily because of decreased foundation revenue provided to the District in fiscal year 2011.

Overall expenditures of the general fund increased \$393,623 or 2.89% during fiscal year 2011.

The main factors in the overall increase in general fund expenditures are increases in capital outlay and debt service expenditures. The District entered into a new capital lease obligation during fiscal year 2011, which was recorded in its entirety against capital outlay expenditures. As the District pays down the capital lease obligation, the payments will be shown as debt service expenditures. During fiscal year 2011, the District paid \$32,287 in principal and \$12,833 in interest on the capital lease obligation. All other expenditures remained comparable to fiscal year 2010, signifying the District's effort to remain fiscally responsible during difficult economic times.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### Debt Service Fund

The District's debt service fund balance decreased \$178,577. The table that follows assists in illustrating the financial activities of the debt service fund.

	_	2011 Amount	_	2010 Amount	<u>]</u>	<u>Increase</u>	Percentag  Change	
Revenues								
Taxes	\$	1,271,161	\$	1,179,192	\$	91,969	7.80	%
Intergovernmental		372,481		178,708		193,773	108.43	%
Total	\$	1,643,642	\$	1,357,900	\$	285,742	21.04	%
Expenditures								
Support services	\$	22,751	\$	21,233	\$	1,518	7.15	%
Debt service		2,026,343		1,387,388		638,955	46.05	%
Total	\$	2,049,094	\$	1,408,621	\$	640,473	45.47	%

Tax and intergovernmental revenues are not quite sufficient to cover fiscal and debt service payments; however, the debt service fund has a sufficient fund balance of \$964,028 to withstand the shortfall. The increase in intergovernmental revenue is due to federal reimbursements for debt service payments made during fiscal year 2011. The increase in debt service expenditures is related to interest and fiscal charges and bond issuance costs on the District's fiscal year 2011 general obligations bond issuance.

#### **Building Fund**

The District's building fund balance increased \$10,826,956. The table that follows assists in illustrating the financial activities of the building fund.

	 2011 Amount	2010 mount	<u>I</u>	ncrease	Percentage Change
Revenues					
Earnings on investments	\$ 21,515	\$ -	\$	21,515	100.00 %
Other revenues	 850	 <u> </u>		850	100.00 %
Total	\$ 22,365	\$ 	\$	22,365	100.00 %
<b>Expenditures</b>					
Facilities acquisition and construction	\$ 695,396	\$ <u>-</u>	\$	695,396	100.00 %
Total	\$ 695,396	\$ _	\$	695,396	100.00 %

During fiscal year 2011, the District received bond proceeds in the building fund related to school facilities construction projects. Earnings on investments made with the bond proceeds will be recorded in the building fund in future years and facilities acquisition and construction expenditures will be recorded as payments are made on the project. The building fund did not record any activity in fiscal year 2010.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

For the general fund, final budgeted revenues and other financing sources were \$13,358,380, which was less than the original budgeted revenues and other financing sources estimate of \$14,100,767. Actual revenues and other financing sources for fiscal year 2011 were \$13,368,816. This represents a \$10,436 increase from final budgeted amounts.

General fund final appropriations (appropriated expenditures plus other financing uses) were \$13,387,448, which is \$87,626 less than the original budgeted appropriations and other financing uses of \$13,475,074. The actual budget basis expenditures and other financing uses for fiscal year 2011 totaled \$13,247,708, which was \$139,740 less than the final budgeted amounts.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2011, the District had \$19,179,663 invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment and vehicles. This entire amount is reported in governmental activities.

The following table shows June 30, 2011 balances compared to June 30, 2010:

### Capital Assets at June 30 (Net of Depreciation)

		Governmental Activities					
	-	2011		2010			
Land	\$	521,816	\$	521,816			
Construction in progress		695,396		-			
Land improvements		2,704,100		2,856,413			
Buildings and improvements		14,292,785		14,803,729			
Furniture and equipment		634,566		326,363			
Vehicles		331,000		375,919			
Total	\$	19,179,663	\$	18,884,240			

The overall increase in capital assets of \$295,423 is due to capital assets additions of \$1,163,719 exceeding depreciation expense of \$868,296 during fiscal year 2011.

See Note 8 to the basic financial statements for detail on the District's capital assets.

#### **Debt Administration**

At June 30, 2011, the District had \$25,131,649 in general obligation bonds, capital appreciation bonds and accreted interest obligations outstanding. The District also had \$340,081 and \$800,000 in capital lease obligations and lease-purchase agreement obligations outstanding, respectively. Of the total debt obligations outstanding at June 30, 2011, \$258,397 is due within one year and \$26,013,333 is due in more than one year.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The following table summarizes the bonds, accreted interest, capital lease obligations and lease-purchase agreement obligations outstanding.

#### **Outstanding Debt, at Year End**

	G	Governmental Activities 2010			
General obligation bonds	\$	2011 24,310,000	\$	14,015,000	
Capital appreciation bonds		674,987		275,000	
Accreted interest		146,662		109,488	
Capital lease obligation		340,081		_	
Lease-purchase agreement		800,000		846,000	
Total	\$	26,271,730	\$	15,245,488	

See Note 11 to the basic financial statements for detail on the District's debt administration.

#### **Current Financial Related Activities**

The short-term financial outlook for the District is positive. During the current fiscal year, revenues exceeded expenditures; however, revenues are projected to fall below the breakeven point in fiscal year 2012. The long term financial outlook (fiscal years 2013-2016) will be challenging as expenditures will outpace revenues at a faster rate each year. Throughout this period of time, the Board of Education and administration will closely monitor District revenues and expenditures in accordance with the District financial forecast and seek ways to improve the efficiency of the District budget through either alternative revenue sources and/or budget reductions.

The District obtains approximately 56% of its general fund revenue from the State of Ohio, 37% from local property taxes and 7% from other local sources. There are challenges ahead for the District on both the State and local fronts that will largely impact the financial future of the District.

The State funding formula was completely overhauled in the 2010-2011 biennium budget. Most notably, the District received 1% less funding in fiscal year 2010 and an additional 2% less State funding in fiscal year 2011. The District currently remains on the State transitional aid guarantee, but only at 98% of prior year funding. During the past biennium budget, the State suffered a serious budgetary shortfall. The administration of Governor John Kasich with the passage of HB153 (biennium budget for fiscal years 2012-2013) is proposing a new school funding formula that has not been formulated at this point. School districts will be funded in fiscal year 2012 based on a 'Bridge Formula' – a transitional formula until a new funding mechanism is implemented.

Locally, the District receives approximately 37% of its general fund revenue from local property taxes. Property taxes are driven by voted rates and property values. Local valuation growth is largely driven by a county auditor reappraisal/update conducted every three years. On average, this would yield a 12-14% increase in value for the District. However, with the recent severe crisis in the mortgage and real estate market, the District experienced a 5% decline in residential real estate values for its triennial update in calendar year 2009. This has resulted in the District lifting slightly off the 20-mil floor. Due to this, the District will not see a significant decline in property tax revenue as a result of the calendar year 2009 valuation decline. In addition to real property, the District receives tax revenue from personal property. Tangible personal property was completely phased out during calendar year 2010 with the exception of telephone tangible personal property. This revenue is being reimbursed from the State, but only through fiscal year 2012, amounting to a loss of approximately \$408,000 a year. These declines will necessitate the District to seek additional funding sources in the coming years.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

The District has been well supported by its community. In 2003, the community passed a \$17.5 million bond issue to build a new high school. On November 2, 2010, the community again supported the District by passing a 2.19 "No New Tax" bond issue to finance the construction of its new middle school. The District has a clear and well defined plan to seek new operating dollars and prosper financially long term. The District has undergone an extensive strategic planning initiative that involved the community in establishing a common vision and direction for the District. A financial advisory committee will meet quarterly in an effort to engage business members in the community and seek financial guidance from a community perspective. This will ultimately lead to a proactive interest in the District's funding, the future solvency of the District, and the continued curricular success of the District's students.

In summary, with the challenges mentioned above, it is imperative the Board of Education and administration continue to monitor the District forecast and delineate measures to maintain a positive cash balance. At the same time, the District must consider the needs of every student as the most important stakeholder in the sound financial management of the District.

#### Contacting the District's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Susan Bement, Treasurer/CFO, Keystone Local School District, 301 Liberty Street, P.O. Box 65, LaGrange, Ohio 44050, or e-mail at Susan.Bement@keystone.k12.oh.us.

#### STATEMENT OF NET ASSETS JUNE 30, 2011

	Governmer Activitie	
Assets:		
Equity in pooled cash and investments	\$ 18,6	658,685
Cash with fiscal agent		5,000
Receivables:		
Taxes	6,6	617,069
Accounts.		32,182
Intergovernmental	2	451,265
Accrued interest		7,531
Prepayments		14,186
Materials and supplies inventory		11,084
Unamortized bond issuance costs	2	221,830
Capital assets:		
Land and construction in progress		217,212
Depreciable capital assets, net		962,451
Capital assets, net	19,1	79,663
Total assets	45,1	198,495
Liabilities:		
Accounts payable		30,177
Contracts payable		3,032
Accrued wages and benefits	1,1	138,591
Pension obligation payable		343,342
Intergovernmental payable		44,685
Accrued interest payable	1	118,712
Matured bond and interest payable		5,000
Unearned revenue	5.8	837,376
Long-term liabilities:	-,-	,
Due within one year	2	490,931
Due in more than one year		861,152
Total liabilities	34,8	872,998
Net Assets:		
Invested in capital assets, net		
of related debt	3,6	636,413
Restricted for:		
Capital projects	1,1	104,973
Debt service	8	868,452
Locally funded programs		4,095
State funded programs		53,113
Federally funded programs	4	466,680
Student activities		18,146
Other purposes	2	217,650
Unrestricted		955,975
Total net assets	\$ 10,3	325,497

### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2011

			Program	Rever	nues	R	et (Expense) Levenue and Changes in Net Assets
		C	harges for		erating Grants		overnmental
	Expenses		ices and Sales		Contributions		Activities
Governmental activities:	-						
Instruction:							
Regular	7,886,625	\$	671,489	\$	460,915	\$	(6,754,221)
Special	1,705,354		3,072		821,977		(880,305)
Vocational	102,822		-		12,863		(89,959)
Other	91,730		-		17,130		(74,600)
Support services:							
Pupil	1,005,556		8,032		147,577		(849,947)
Instructional staff	473,860		147		144,152		(329,561)
Board of education	32,725		-		-		(32,725)
Administration	1,216,788		_		73,554		(1,143,234)
Fiscal	448,063		-		131		(447,932)
Operations and maintenance	1,173,432		5,826		258,388		(909,218)
Pupil transportation	887,051		-		55,002		(832,049)
Central	373,804		_		142,583		(231,221)
Operation of non-instructional services:							, , ,
Food service operations	504,207		350,391		180,203		26,387
Latchkey operations	49,485		49,896		-		411
Other non-instructional services	86,977		-		73,547		(13,430)
Extracurricular activities	454,751		82,936		1,401		(370,414)
Interest and fiscal charges	1,142,919		-		-		(1,142,919)
Total governmental activities \$	17,636,149	\$	1,171,789	\$	2,389,423		(14,074,937)
_						-	
		Gen	eral Revenues:				
		Pro	perty taxes lev	ied for	:		
		G	eneral purposes	S			5,098,704
							1,221,080
							218,383
			ants and entitle				
							7,498,166
		Inv	estment earning	gs			48,618
		Mi	scellaneous			•	287,507
		Tota	l general revent	ies		·	14,372,458
		Char	nge in net assets				297,521
		Net a	assets at begin	ning of	f year	•	10,027,976
		Net a	assets at end of	f year .	. <b></b> .	. \$	10,325,497

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2011

	General		Debt Service		Building	Go	Other evernmental Funds	Go	Total overnmental Funds
Assets:									
Equity in pooled cash and investments \$	5,552,929	\$	837,326	\$	10,832,723	\$	1,435,707	\$	18,658,685
Cash with fiscal agent	-		5,000		-		-		5,000
Receivables:									
Taxes	5,155,966		1,238,344		-		222,759		6,617,069
Accounts	32,162		-		-		20		32,182
Intergovernmental	_		-		-		451,265		451,265
Accrued interest	4,636		-		2,895		-		7,531
Prepayments	14,186		-		-		-		14,186
Materials and supplies inventory	-		-		-		11,084		11,084
Total assets	10,759,879	\$	2,080,670	\$	10,835,618	\$	2,120,835	\$	25,797,002
Liabilities:									
Accounts payable \$	14,735	\$		\$		\$	15,442	\$	30,177
Contracts payable	14,733	Ψ	_	Ψ	3,032	Ψ	15,772	Ψ	3,032
Accrued wages and benefits	1,096,182		_		3,032		42,409		1,138,591
Compensated absences payable	99,022		_		_		42,409		99,022
Retirement incentive payable	88,156		_		_		_		88,156
Pension obligation payable	320,950						22,392		343,342
Intergovernmental payable	43,096						1,589		44,685
Matured bond and interest payable	73,070		5,000		_		1,567		5,000
Deferred revenue	98,090		23,136		2,144		400,751		524,121
Unearned revenue	4,553,066		1,088,506		2,144		195,804		5,837,376
Total liabilities.	6,313,297		1,116,642	_	5,176		678,387	_	8,113,502
Fund Balances:  Nonspendable:  Prepayments	14,186		-		-		- 11.08/		14,186 11,084
Materials and supplies inventory	-		-		-		11,084		11,084
Debt service			964,028						964,028
Capital improvements	-		904,028		10,830,442		1,067,816		11,898,258
Food service operations	_		_		10,030,442		212,133		212,133
Non-public schools							17,912		17,912
Targeted academic assistance	_		_		_		13,608		13,608
Extracurricular activities	_		_		_		18,146		18,146
Other purposes	_		_		_		100,872		100,872
Committed:							100,072		100,072
Capital improvements	_		_		_		5,000		5,000
Student and staff support	20,000		-		-		, -		20,000
Assigned:									
Student instruction	2,050		-		-		-		2,050
Student and staff support	33,186		-		-		-		33,186
School supplies	13,816		-		-		-		13,816
Child care programs	24,472		-		-		-		24,472
Health and wellness	782,129		-		-		-		782,129
Future appropriations	801,243		-		-		-		801,243
Unassigned (deficit)	2,755,500		-		-		(4,123)		2,751,377
Total fund balances	4,446,582		964,028		10,830,442		1,442,448		17,683,500
Total liabilities and fund balances	10,759,879	\$	2,080,670	\$	10,835,618	\$	2,120,835	\$	25,797,002

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2011

Total governmental fund balances		\$ 17,683,500
Amounts reported for governmental activities on the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		19,179,663
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes receivable Accrued interest receivable Intergovernmental receivable	\$ 123,628 3,904 396,589	
Total		524,121
Unamortized premiums on bond issuances are not recognized in the funds.		(222,773)
Unamortized bond issuance costs are not recognized in the funds.		221,830
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
General obligation bonds payable	(25,131,649)	
Capital lease obligation payable	(340,081)	
Lease-purchase agreement payable	(800,000)	
Compensated absences payable	(670,402)	
Accrued interest payable	 (118,712)	
Total		 (27,060,844)
Net assets of governmental activities		\$ 10,325,497

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	General	Debt Service	Building	Other Governmental Funds	Total Governmental Funds
Revenues:	General	<u> </u>	Dunung	Tunus	Tunus
From local sources:					
Taxes	5,311,279	\$ 1,271,161	\$ -	\$ 228,965	\$ 6,811,405
Tuition and fees	603,722	-	-	-	603,722
Charges for services	-	-	-	343,880	343,880
Earnings on investments	25,930	-	21,515	784	48,229
Extracurricular	8,179	-	-	81,145	89,324
Classroom materials and fees	62,951	-	-	-	62,951
Rental income	5,826	-	-	-	5,826
Contributions and donations	100	-	-	3,554	3,654
Contract services	7,888	-	-	-	7,888
Other local revenues	336,453	-	850	8,302	345,605
Intergovernmental - intermediate	-	-	-	10,055	10,055
Intergovernmental - state	7,332,186	181,756	-	136,909	7,650,851
Intergovernmental - federal	48,592	190,725		1,651,361	1,890,678
Total revenues	13,743,106	1,643,642	22,365	2,464,955	17,874,068
Expenditures:					
Current:					
Instruction:					
Regular	7,269,469	-	-	86,483	7,355,952
Special	1,118,252	-	-	587,164	1,705,416
Vocational	102,179	-	-	-	102,179
Other	75,986	-	-	15,744	91,730
Support services:					
Pupil	843,474	-	-	157,675	1,001,149
Instructional staff	349,974	-	-	120,536	470,510
Board of education	32,725	-	-	-	32,725
Administration	1,122,077	-	-	79,467	1,201,544
Fiscal	428,813	22,751	-	4,239	455,803
Operations and maintenance	855,612	-	-	256,825	1,112,437
Pupil transportation	818,420	-	-	24,442	842,862
Central	239,161	-	-	137,893	377,054
Operation of non-instructional services:				102.255	102.255
Food service operations	40.405	-	-	493,375	493,375
Latchkey operations	49,485	-	-	-	49,485
Other non-instructional services	-	-	-	86,977	86,977
Extracurricular activities	296,963	-	-	84,504	381,467
Facilities acquisition and construction	272.269	-	695,396	91,409	786,805
Capital outlay	372,368	-	-	-	372,368
	32,287	805,000		46,000	883,287
Principal retirement	12,833	995,428		35,970	1,044,231
Bond issuance costs	12,655	225,915	_	33,770	225,915
Total expenditures	14,020,078	2,049,094	695,396	2,308,703	19,073,271
<del>-</del>					
Excess (deficiency) of revenues over (under) expenditures	(276,972)	(405,452)	(672 021)	156,252	(1.100.202)
	(270,972)	(403,432)	(673,031)	130,232	(1,199,203)
Other financing sources (uses):			44 400 005		44 400 007
Sale of bonds	-	-	11,499,987	-	11,499,987
Premium on bonds sold	-	226,875	-	-	226,875
Capital lease transaction	372,368	-	-	-	372,368
Transfers in	-	-	-	17,096	17,096
Transfers (out)	(17,096)	-	- 11 100 00=		(17,096)
Total other financing sources (uses)	355,272	226,875	11,499,987	17,096	12,099,230
Net change in fund balances	78,300	(178,577)	10,826,956	173,348	10,900,027
Fund balances at beginning of year (restated).	4,368,282	1,142,605	3,486	1,269,100	6,783,473
Fund balances at end of year	4,446,582	\$ 964,028	\$ 10,830,442	\$ 1,442,448	\$ 17,683,500

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2011

Net change in fund balances - total governmental funds		\$ 10,900,027
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeds depreciation expense in the current period.  Capital asset additions  Current year depreciation  Total	\$ 1,163,719 (868,296)	295,423
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.  Taxes Earnings on investments Intergovernmental revenue Total	 (273,238) 1,173 331,667	59,602
In the statement of activities, interest is accrued on outstanding bonds and notes, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in increased interest being reported on the statement of activities:  Increase in accrued interest payable Accreted interest on "capital appreciation" bonds Amortization of bond premium Amortization of bond issuance costs Total	(61,531) (37,174) 4,102 (4,085)	(98,688)
Issuance of bonds is recorded as an other financing source in the funds; however, in the statement of activities, it is not reported as revenues as it increases liabilities on the statement of net assets.		(11,499,987)
Capital lease transactions are recorded as an other financing source in the funds; however, in the statement of activities, they are not reported as revenues as they increase the liabilities on the statement of net assets.		(372,368)
Premiums on debt issuances are recognized as an other financing source in the governmental funds, however, they are amortized over the life of the issuance in the statement of activities.		(226,875)
Bond issuance costs are recognized as expenditures in the governmental funds, however, they are amortized over the life of the issuance in the statement of activities.		225,915
Repayments of bonds, capital lease obligations and lease-purchase agreements are an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net assets.		883,287
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	_	131,185
Change in net assets of governmental activities	=	\$ 297,521

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2011

Reverties         Figure         Leading         <		Budgeted	Amounts		Variance with Final Budget Positive	
Prom local sources:		Original	Final	Actual		
Taxes	Revenues:	O 1 1 games			(I (egati)	
Tuition and fees.   612,723   464,552   580,917   116,365	From local sources:					
Barnings on investments         26,333         25,496         24,966         (530)           Classroom materials and fees         58,436         50,962         55,403         4,441           Rental income         9,246         3,474         8,766         5,292           Contributions and donations         105         2         100         98           Contract services.         8,320         7,257         7,888         631           Other local revenues         217,569         225,402         206,275         (19,127)           Intergovernmental - state         7,733,628         7,452,912         7,332,186         (120,726)           Intergovernmental - federal         51,252         5,966         48,592         42,626           Total revenues         14,065,884         13,327,223         13,335,744         8,521           Expenditures:           Current:         Instruction:         8,687,139         66,459           Kegular         6,969,660         6,933,598         6,867,139         66,459           Special         1,153,880         1,165,132         1,108,127         57,005           Special         1,253,880         1,66,132         1,107,127         57,005           <	Taxes	5,348,272	\$ 5,091,200	\$ 5,070,651	\$ (20,549)	
Classroom materials and fees	Tuition and fees	612,723	464,552	580,917	116,365	
Rental income         9.246         3.474         8,766         5.292           Contributions and donations         105         2         100         98           Contract services         8,320         7.257         7.888         631           Other local revenues         217569         225,402         206,275         (19,127)           Intergovernmental - state         7,733,628         7,452,912         7,332,186         (120,726)           Intergovernmental - federal         51,252         5,966         48,592         42,626           Total revenues         14,065,884         13,327,223         13,335,744         8,521           Expenditures:           Current:           Instruction:         8         6,969,660         6,933,598         6,867,139         66,459           Special.         1,153,880         1,165,132         1,108,127         57,005           Vocational.         102,949         103,780         101,779         2,001           Other.         78,619         79,386         78,422         964           Support services:         9         79,386         78,422         964           Pupil.         733,395         740,238         774,917<	Earnings on investments	26,333	25,496	24,966	(530)	
Contributions and donations         105         2         100         98           Contract services         8,320         7,257         7,888         631           Other local revenues         217,569         225,402         206,275         (19,127)           Intergovernmental - state         7,733,628         7,452,912         7,332,186         (120,726)           Intergovernmental - federal         51,252         5,966         48,592         42,626           Total revenues         14,065,884         13,327,223         13,335,744         8,521           Expenditures:           Expenditures:           Current:           Instruction:           Regular         6,969,660         6,933,598         6,867,139         66,459           Special.         1,153,880         1,165,132         1,108,127         57,005           Vocational.         102,949         103,780         101,779         2,001           Other.         78,619         79,386         78,422         964           Support services:         7         740,238         774,917         (34,679)           Instructional staff         433,859         351,071         36,682	Classroom materials and fees	58,436	50,962	55,403	4,441	
Contract services.         8,320         7,257         7,888         631           Other local revenues.         217,569         225,402         206,275         (19,127)           Intergovernmental state.         7,733,628         7,452,912         7,332,186         (120,726)           Intergovernmental federal.         51,252         5,966         48,592         42,626           Total revenues.         14,065,884         13,327,223         13,335,744         8,521           Expenditures:           Current:           Instruction:           Regular.         6,969,660         6,933,598         6,867,139         66,459           Special.         1,153,880         1,165,132         1,108,127         57,005           Vocational.         102,949         103,780         101,779         2,001           Other.         78,619         79,386         78,422         964           Support services:         2         1         101,779         2,001           Other.         78,619         79,386         78,422         964           Support services:         2         1         101,779         2,001           Other.         3,000         1,017,79	Rental income	9,246	3,474	8,766	5,292	
Other local revenues         217,569         225,402         206,275         (19,127)           Intergovernmental - state         7,733,628         7,452,912         7,332,186         (120,726)           Total revenues         14,065,884         13,327,223         13,335,744         8,521           Expenditures:           Current:           Instruction:           Regular         6,969,660         6,933,598         6,867,139         66,459           Special         1,153,880         1,165,132         1,108,127         57,005           Vocational         102,949         103,780         101,779         2,001           Other         78,619         79,386         78,422         964           Support services:         91         733,395         740,238         774,917         (34,679)           Instructional staff         433,859         351,071         361,660         (10,589)           Board of education         433,222         44,148         36,682         7,466           Administration         1,112,469         1,217,31         1,35,796         (14,065)           Fiscal         401,961         405,208         406,379         (1,171) <t< td=""><td>Contributions and donations</td><td>105</td><td>2</td><td>100</td><td>98</td></t<>	Contributions and donations	105	2	100	98	
Intergovernmental - state	Contract services	8,320	7,257	7,888	631	
Intergovernmental - federal   51,252   5,966   48,592   42,626   Total revenues   14,065,884   13,327,223   13,335,744   8,521	Other local revenues	217,569	225,402	206,275	(19,127)	
Total revenues	Intergovernmental - state	7,733,628	7,452,912	7,332,186	(120,726)	
Expenditures:	Intergovernmental - federal	51,252		48,592	42,626	
Current:           Instruction:         Regular         6.969,660         6,933,598         6,867,139         66,459           Special         1,153,880         1,165,132         1,108,127         57,005           Vocational         102,949         103,780         101,779         2,001           Other.         78,619         79,386         78,422         96           Support services:         T         T         733,395         740,238         774,917         (34,679)           Instructional staff         433,859         351,071         361,660         (10,589)           Board of education         437,222         44,148         36,682         7,466           Administration.         1,112,469         1,121,731         1,35,796         (14,065)           Fiscal         401,961         405,208         406,379         (1,171)           Operations and maintenance         961,671         968,098         885,761         82,337           Pupil transportation         883,632         890,234         838,624         51,610           Central         224,210         206,120         230,221         (24,101)           Extracurricular activities         263,138         265,704 <td< th=""><th>Total revenues</th><th>14,065,884</th><th>13,327,223</th><th>13,335,744</th><th>8,521</th></td<>	Total revenues	14,065,884	13,327,223	13,335,744	8,521	
Instruction:   Regular	Expenditures:					
Regular         6,969,660         6,933,598         6,867,139         66,459           Special         1,153,880         1,165,132         1,108,127         57,005           Vocational         102,949         103,780         101,779         2,001           Other         78,619         79,386         78,422         964           Support services:         94         79,386         78,422         964           Support services:         901         79,385         74,917         (34,679)           Instructional staff         433,859         351,071         361,660         (10,589)           Board of education         437,222         44,148         36,682         7,466           Administration         1,112,469         1,21,731         1,135,796         (14,065)           Fiscal         401,961         405,208         406,379         (1,171)           Operations and maintenance         961,671         968,098         885,761         82,337           Pupil transportation         883,632         890,234         838,624         51,610           Central         224,210         206,120         230,221         (24,101)           Total expenditures         13,363,165         13,274,448	Current:					
Special.         1,153,880         1,165,132         1,108,127         57,005           Vocational.         102,949         103,780         101,779         2,001           Other.         78,619         79,386         78,422         964           Support services:         Pupil.         733,395         740,238         774,917         (34,679)           Instructional staff         433,859         351,071         361,660         (10,589)           Board of education         43,722         44,148         36,682         7,466           Administration.         1,112,469         1,121,731         1,135,796         (14,065)           Fiscal         401,961         405,208         406,379         (1,171)           Operations and maintenance.         961,671         968,098         885,761         82,337           Pupil transportation         883,632         890,234         838,624         51,610           Central.         224,210         206,120         230,221         (24,101)           Extracurricular activities         263,138         265,704         295,105         (29,401)           Total expenditures         34,596         30,652         32,800         2,148           Sale of capi	Instruction:					
Vocational.         102,949         103,780         101,779         2,001           Other.         78,619         79,386         78,422         964           Support services:         Pupil.         733,395         740,238         774,917         (34,679)           Instructional staff         433,859         351,071         361,660         (10,589)           Board of education         43,722         44,148         36,682         7,466           Administration.         1,112,469         1,121,731         1,135,796         (14,065)           Fiscal         401,961         405,208         406,379         (1,171)           Operations and maintenance.         961,671         968,098         885,761         82,337           Pupil transportation         883,632         890,234         838,624         51,610           Central.         224,210         206,120         230,221         (24,101)           Extracurricular activities.         263,138         265,704         295,105         (29,401)           Total expenditures         702,719         52,775         215,132         162,357           Chree financing sources (uses):           Refund of prior year expenditures         34,596         30,652	Regular	6,969,660	6,933,598	6,867,139	66,459	
Other.         78,619         79,386         78,422         964           Support services:         9091         33,395         740,238         774,917         (34,679)           Instructional staff         433,859         351,071         361,660         (10,589)           Board of education         43,722         44,148         36,682         7,466           Administration.         1,112,469         1,121,731         1,135,796         (14,065)           Fiscal         401,961         405,208         406,379         (1,171)           Operations and maintenance.         961,671         968,098         885,761         82,337           Pupil transportation         883,632         890,234         838,624         51,610           Central.         224,210         206,120         230,221         (24,101)           Extracurricular activities.         263,138         265,704         295,105         (29,401)           Total expenditures         702,719         52,775         215,132         162,357           Other financing sources (uses):           Refund of prior year expenditures         34,596         30,652         32,800         2,148           Sale of capital assets         287         505	Special	1,153,880	1,165,132	1,108,127	57,005	
Support services:   Pupil.   733,395   740,238   774,917   (34,679)	Vocational	102,949	103,780	101,779	2,001	
Pupil.         733,395         740,238         774,917         (34,679)           Instructional staff         433,859         351,071         361,660         (10,589)           Board of education         43,722         44,148         36,682         7,466           Administration.         1,112,469         1,21,731         1,135,796         (14,065)           Fiscal         401,961         405,208         406,379         (1,171)           Operations and maintenance.         961,671         968,098         885,761         82,337           Pupil transportation         883,632         890,234         838,624         51,610           Central.         224,210         206,120         230,221         (24,101)           Extracurricular activities.         263,138         265,704         295,105         (29,401)           Total expenditures         13,363,165         13,274,448         13,120,612         153,836           Excess of revenues over expenditures         702,719         52,775         215,132         162,357           Other financing sources (uses):           Refund of prior year expenditures         34,596         30,652         32,800         2,148           Sale of capital assets         287 <td< td=""><td>Other</td><td>78,619</td><td>79,386</td><td>78,422</td><td>964</td></td<>	Other	78,619	79,386	78,422	964	
Instructional staff	Support services:					
Board of education         43,722         44,148         36,682         7,466           Administration.         1,112,469         1,121,731         1,135,796         (14,065)           Fiscal         401,961         405,208         406,379         (1,171)           Operations and maintenance.         961,671         968,098         885,761         82,337           Pupil transportation         883,632         890,234         838,624         51,610           Central.         224,210         206,120         230,221         (24,101)           Extracurricular activities.         263,138         265,704         295,105         (29,401)           Total expenditures         13,363,165         13,274,448         13,120,612         153,836           Excess of revenues over expenditures         702,719         52,775         215,132         162,357           Other financing sources (uses):           Refund of prior year expenditures         34,596         30,652         32,800         2,148           Sale of capital assets         287         505         272         (233)           Transfers (out).         (111,909)         (113,000)         (127,096)         (14,096)           Total other financing sources (uses)         (	<u>*</u>	*		774,917		
Administration.         1,112,469         1,121,731         1,135,796         (14,065)           Fiscal         401,961         405,208         406,379         (1,171)           Operations and maintenance.         961,671         968,098         885,761         82,337           Pupil transportation         883,632         890,234         838,624         51,610           Central.         224,210         206,120         230,221         (24,101)           Extracurricular activities.         263,138         265,704         295,105         (29,401)           Total expenditures         13,363,165         13,274,448         13,120,612         153,836           Excess of revenues over expenditures         702,719         52,775         215,132         162,357           Other financing sources (uses):           Refund of prior year expenditures         34,596         30,652         32,800         2,148           Sale of capital assets         287         505         272         (233)           Transfers (out).         (111,909)         (113,000)         (127,096)         (14,096)           Total other financing sources (uses)         (77,026)         (81,843)         (94,024)         (12,181)           Net change in fund balance </td <td></td> <td></td> <td></td> <td>,</td> <td></td>				,		
Fiscal         401,961         405,208         406,379         (1,171)           Operations and maintenance.         961,671         968,098         885,761         82,337           Pupil transportation         883,632         890,234         838,624         51,610           Central.         224,210         206,120         230,221         (24,101)           Extracurricular activities.         263,138         265,704         295,105         (29,401)           Total expenditures         13,363,165         13,274,448         13,120,612         153,836           Excess of revenues over expenditures         702,719         52,775         215,132         162,357           Other financing sources (uses):           Refund of prior year expenditures         34,596         30,652         32,800         2,148           Sale of capital assets         287         505         272         (233)           Transfers (out).         (111,909)         (113,000)         (127,096)         (14,096)           Total other financing sources (uses)         (77,026)         (81,843)         (94,024)         (12,181)           Net change in fund balance         625,693         (29,068)         121,108         150,176           Fund balance at beginni	Board of education	43,722	44,148	· · · · · · · · · · · · · · · · · · ·	7,466	
Operations and maintenance.         961,671         968,098         885,761         82,337           Pupil transportation         883,632         890,234         838,624         51,610           Central.         224,210         206,120         230,221         (24,101)           Extracurricular activities.         263,138         265,704         295,105         (29,401)           Total expenditures         13,363,165         13,274,448         13,120,612         153,836           Excess of revenues over expenditures         702,719         52,775         215,132         162,357           Other financing sources (uses):           Refund of prior year expenditures         34,596         30,652         32,800         2,148           Sale of capital assets         287         505         272         (233)           Transfers (out).         (111,909)         (113,000)         (127,096)         (14,096)           Total other financing sources (uses)         (77,026)         (81,843)         (94,024)         (12,181)           Net change in fund balance         625,693         (29,068)         121,108         150,176           Fund balance at beginning of year (restated)         4,491,995         4,491,995         4,491,995         - <t< td=""><td></td><td></td><td></td><td></td><td>(14,065)</td></t<>					(14,065)	
Pupil transportation         883,632         890,234         838,624         51,610           Central.         224,210         206,120         230,221         (24,101)           Extracurricular activities.         263,138         265,704         295,105         (29,401)           Total expenditures         13,363,165         13,274,448         13,120,612         153,836           Excess of revenues over expenditures         702,719         52,775         215,132         162,357           Other financing sources (uses):           Refund of prior year expenditures         34,596         30,652         32,800         2,148           Sale of capital assets         287         505         272         (233)           Transfers (out).         (111,909)         (113,000)         (127,096)         (14,096)           Total other financing sources (uses)         (77,026)         (81,843)         (94,024)         (12,181)           Net change in fund balance         625,693         (29,068)         121,108         150,176           Fund balance at beginning of year (restated)         4,491,995         4,491,995         4,491,995         -           Prior year encumbrances appropriated         40,309         40,309         40,309         -		401,961		406,379	* * * *	
Central.         224,210         206,120         230,221         (24,101)           Extracurricular activities.         263,138         265,704         295,105         (29,401)           Total expenditures         13,363,165         13,274,448         13,120,612         153,836           Excess of revenues over expenditures         702,719         52,775         215,132         162,357           Other financing sources (uses):           Refund of prior year expenditures         34,596         30,652         32,800         2,148           Sale of capital assets         287         505         272         (233)           Transfers (out).         (111,909)         (113,000)         (127,096)         (14,096)           Total other financing sources (uses)         (77,026)         (81,843)         (94,024)         (12,181)           Net change in fund balance         625,693         (29,068)         121,108         150,176           Fund balance at beginning of year (restated)         4,491,995         4,491,995         4,491,995         -           Prior year encumbrances appropriated         40,309         40,309         40,309         -	Operations and maintenance		968,098		82,337	
Extracurricular activities.         263,138         265,704         295,105         (29,401)           Total expenditures         13,363,165         13,274,448         13,120,612         153,836           Excess of revenues over expenditures         702,719         52,775         215,132         162,357           Other financing sources (uses):           Refund of prior year expenditures         34,596         30,652         32,800         2,148           Sale of capital assets         287         505         272         (233)           Transfers (out)         (111,909)         (113,000)         (127,096)         (14,096)           Total other financing sources (uses)         (77,026)         (81,843)         (94,024)         (12,181)           Net change in fund balance         625,693         (29,068)         121,108         150,176           Fund balance at beginning of year (restated)         4,491,995         4,491,995         4,491,995         -           Prior year encumbrances appropriated         40,309         40,309         40,309         -						
Total expenditures         13,363,165         13,274,448         13,120,612         153,836           Excess of revenues over expenditures         702,719         52,775         215,132         162,357           Other financing sources (uses):           Refund of prior year expenditures         34,596         30,652         32,800         2,148           Sale of capital assets         287         505         272         (233)           Transfers (out)         (111,909)         (113,000)         (127,096)         (14,096)           Total other financing sources (uses)         (77,026)         (81,843)         (94,024)         (12,181)           Net change in fund balance         625,693         (29,068)         121,108         150,176           Fund balance at beginning of year (restated)         4,491,995         4,491,995         4,491,995         -           Prior year encumbrances appropriated         40,309         40,309         40,309         -	Central		206,120		(24,101)	
Excess of revenues over expenditures       702,719       52,775       215,132       162,357         Other financing sources (uses):         Refund of prior year expenditures       34,596       30,652       32,800       2,148         Sale of capital assets       287       505       272       (233)         Transfers (out)       (111,909)       (113,000)       (127,096)       (14,096)         Total other financing sources (uses)       (77,026)       (81,843)       (94,024)       (12,181)         Net change in fund balance       625,693       (29,068)       121,108       150,176         Fund balance at beginning of year (restated)       4,491,995       4,491,995       4,491,995       -         Prior year encumbrances appropriated       40,309       40,309       40,309       -						
Other financing sources (uses):         Refund of prior year expenditures       34,596       30,652       32,800       2,148         Sale of capital assets       287       505       272       (233)         Transfers (out)       (111,909)       (113,000)       (127,096)       (14,096)         Total other financing sources (uses)       (77,026)       (81,843)       (94,024)       (12,181)         Net change in fund balance       625,693       (29,068)       121,108       150,176         Fund balance at beginning of year (restated)       4,491,995       4,491,995       4,491,995       -         Prior year encumbrances appropriated       40,309       40,309       40,309       -	Total expenditures	13,363,165	13,274,448	13,120,612	153,836	
Refund of prior year expenditures       34,596       30,652       32,800       2,148         Sale of capital assets       287       505       272       (233)         Transfers (out)       (111,909)       (113,000)       (127,096)       (14,096)         Total other financing sources (uses)       (77,026)       (81,843)       (94,024)       (12,181)         Net change in fund balance       625,693       (29,068)       121,108       150,176         Fund balance at beginning of year (restated)       4,491,995       4,491,995       4,491,995       -         Prior year encumbrances appropriated       40,309       40,309       40,309       -	Excess of revenues over expenditures	702,719	52,775	215,132	162,357	
Refund of prior year expenditures       34,596       30,652       32,800       2,148         Sale of capital assets       287       505       272       (233)         Transfers (out)       (111,909)       (113,000)       (127,096)       (14,096)         Total other financing sources (uses)       (77,026)       (81,843)       (94,024)       (12,181)         Net change in fund balance       625,693       (29,068)       121,108       150,176         Fund balance at beginning of year (restated)       4,491,995       4,491,995       4,491,995       -         Prior year encumbrances appropriated       40,309       40,309       40,309       -	Other financing sources (uses):					
Sale of capital assets       287       505       272       (233)         Transfers (out).       (111,909)       (113,000)       (127,096)       (14,096)         Total other financing sources (uses)       (77,026)       (81,843)       (94,024)       (12,181)         Net change in fund balance       625,693       (29,068)       121,108       150,176         Fund balance at beginning of year (restated)       4,491,995       4,491,995       4,491,995       -         Prior year encumbrances appropriated       40,309       40,309       40,309       -		34,596	30,652	32,800	2,148	
Transfers (out).       (111,909)       (113,000)       (127,096)       (14,096)         Total other financing sources (uses)       (77,026)       (81,843)       (94,024)       (12,181)         Net change in fund balance       625,693       (29,068)       121,108       150,176         Fund balance at beginning of year (restated)       4,491,995       4,491,995       4,491,995       4,491,995         Prior year encumbrances appropriated       40,309       40,309       40,309       -		287	505	272	(233)	
Total other financing sources (uses)       (77,026)       (81,843)       (94,024)       (12,181)         Net change in fund balance       625,693       (29,068)       121,108       150,176         Fund balance at beginning of year (restated)       4,491,995       4,491,995       4,491,995       4,491,995         Prior year encumbrances appropriated       40,309       40,309       40,309       -	Transfers (out)	(111.909)	(113,000)	(127.096)		
Fund balance at beginning of year (restated) 4,491,995 4,491,995 - Prior year encumbrances appropriated 40,309 40,309 40,309 -						
Prior year encumbrances appropriated         40,309         40,309         -	Net change in fund balance	625,693	(29,068)	121,108	150,176	
Prior year encumbrances appropriated         40,309         40,309         -	Fund halance at beginning of year (restated)	4.491.995	4.491.995	4.491.995	_	
				, ,	_	
·	Fund balance at end of year	5,157,997	\$ 4,503,236		\$ 150,176	

## STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUND JUNE 30, 2011

	A	Agency
Assets:  Equity in pooled cash and investments	\$	43,098
Total assets	\$	43,098
Liabilities: Accounts payable. Due to students.	\$	313 42,785
Total liabilities	\$	43,098

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Keystone Local School District, Lorain County, Ohio (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District operates under an elected Board of Education, consisting of five members and is responsible for the provision of public education to residents of the District.

The District is the 331<sup>st</sup> largest in the State of Ohio (among the 918 public school districts and community schools in the State) in terms of enrollment. It is staffed by 88 non-certified and 106 certified personnel to provide services to approximately 1,685 students and other community members.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) guidance issued on or before November 30, 1989, to its governmental activities provided it does not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

#### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary governments financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### JOINTLY GOVERNED ORGANIZATIONS

#### Lorain County Joint Vocational School District (JVS)

The Lorain County Joint Vocational School District (JVS) is a distinct subdivision of the State of Ohio operated under the direction of a Board, consisting of one representative from each participating school districts' elected boards, which possesses its own budgeting and taxing authority. Accordingly, the JVS is not part of the District and its operations are not included as part of the reporting entity. Financial information can be obtained by contacting the Treasurer at the Lorain County Joint Vocational School District, 15181 State Route 58, Oberlin, Ohio, 44074.

#### Lake Erie Education Computer Association (LEECA)

The Lake Erie Education Computer Association (LEECA) is a jointly governed organization among 35 school districts. The jointly governed organization was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions among member districts. Each of the governments of these schools supports LEECA based upon a per pupil charge, dependent upon the software package utilized. The LEECA assembly consists of a superintendent or designated representative from each participating school district and a representative from the fiscal agent. LEECA is governed by a Board of Directors which consists of a representative from the fiscal agent, the chairman of each of the operating committees, and at least one Assembly member from each county in which participating school districts are located. The degree of control exercised by any participating school district is limited to its representation on the Board. During fiscal year 2011, the District paid \$57,329 in fees to LEECA. Financial information can be obtained by contacting the Treasurer at the Educational Service Center of Lorain County, who serves as the fiscal agent, at 1885 Lake Avenue, Elyria, Ohio 44035.

#### Lake Erie Regional Council (LERC)

The Lake Erie Regional Council (LERC) is a jointly governed organization comprised of 14 school districts. The jointly governed organization was formed for the purpose of promoting cooperative agreements and activities among its members in dealing with problems of mutual concern such as media center, gas consumption, driver education, food service and insurance. Each member provides operating resources to LERC on a per pupil or actual usage charge. The LERC assembly consists of a superintendent or designated representative from each participating school district and the fiscal agent. LERC is governed by a Board of Directors chosen from the general membership. The degree of control exercised by any participating school district is limited to its representation on the Board. During fiscal year 2011, the District paid \$1,382,602 to LERC. Financial information can be obtained by contacting the Treasurer at the Educational Service Center of Lorain County, who serves at fiscal agent, at 1885 Lake Avenue, Elyria, Ohio 44035.

#### Ohio Schools Council Association

The Ohio Schools Council Association (Council) is a jointly governed organization comprised of one hundred and fifty-seven member districts. The mission of the Council is to identify, plan and provide services to member districts that can be more effectively achieved by cooperative endeavors of member districts than by an individual district operating on its own. Each district supports the Council by paying an annual participation fee. The Council's Board consists of seven superintendents of the participating districts whose term rotates every year. The degree of control exercised by any school district is limited to its representation on the Board. In fiscal year 2011, the District paid \$61,000 to the Council. Financial information can be obtained by contacting David Cottrell, the Executive Director of the Ohio Schools Council at 6133 Rockside Road, Suite 10, Independence, Ohio 44131.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The District also participates in the Council's Workers' Compensation Group Rating Program (GRP), which allows participating entities to achieve reduced premiums. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### **B.** Fund Accounting

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. The District has no proprietary funds.

#### GOVERNMENTAL FUNDS

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General fund</u> -The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Debt service fund</u> - The debt service fund is used to account for the accumulation of resources for, and the payment of, general long term debt principal, interest and related cost.

<u>Building fund</u> - The building fund is used to account for the receipts and expenditures related to all special bond funds in the District and to account for receipts and expenditures involved in the replacement or updating of equipment essential for the instruction of students. Expenditures recorded in this fund represent the costs of acquiring and improving capital facilities, including real property.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition of construction of capital facilities and other capital assets and (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: private-purpose trust funds, agency funds, pension trust funds and investment trust funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District has no trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets. The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Agency funds do not report a measurement focus as they do not report operations.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting on the fund financial statements. Fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2011, but which were levied to finance fiscal year 2012 operations and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2011 are recorded as deferred revenue in the governmental funds. On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the operating statement as an expense with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgets

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level for all funds. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Any budgetary modifications at these levels may only be made by resolution of the Board of Education.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Tax Budget:

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates. By no later than January 20, the Board-adopted budget is filed with Lorain County Budget Commission for rate determination.

#### **Estimated Resources:**

By April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources, which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflects the amounts in the original and final amended certificates of estimated resources issued during the fiscal year.

#### Appropriations:

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenditures of the District. The appropriation resolution must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals at the legal level of budgetary control. Any revisions that alter the fund level must be approved by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior year. The amounts reported as the original and final budgeted amounts represent the original and final appropriation amounts passed by the Board during the year.

#### F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During fiscal year 2011, investments were limited to federal agency securities, repurchase agreement, negotiable certificates of deposit, U.S. government money market mutual funds and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements, are reported at cost.

The District has invested funds in STAR Ohio during fiscal year 2011. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2011.

Under existing Ohio statutes, interest earnings are allotted to the general fund unless the Board of Education has, by resolution, specified funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2011 amounted to \$25,930 which includes \$5,674 assigned from other District funds.

For presentation on the statement of net assets, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

#### G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported material and supplies inventory is equally offset by nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

#### H. Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	20 - 25 years
Buildings and improvements	20 - 50 years
Furniture/equipment	5 - 20 years
Vehicles	8 years

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivable/payable". These amounts are eliminated in the governmental column of the statement of net assets. As of June 30, 2011, the District did not have any interfund balances outstanding.

#### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees with fifteen or more years of service with the District were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2011 and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences and retirement incentive obligations that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds payable, capital lease obligations and lease-purchase agreement obligations are recognized as liabilities in the fund financial statements when due.

#### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes includes amounts restricted for food service operations and special trusts.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepayments in both government-wide and fund financial statements. These items are reported in the financial statements using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed. At fiscal year end, because prepayments are not available to finance future governmental fund expenditures, the fund balance is considered nonspendable in an amount equal to the carrying value of the asset on the fund financial statements.

#### O. Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### Q. Unamortized Bond Issuance Costs and Bond Premium

On government-wide financial statements, issuance costs are deferred and amortized over the term of the bonds using the straight-line method. Unamortized issuance costs are recorded as a separate line item on the statement of net assets.

Bond premiums are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds.

#### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2011.

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles

For fiscal year 2011, the District has implemented GASB Statement No. 54, "<u>Fund Balance Reporting and Governmental Fund Type Definitions</u>", and GASB Statement No. 59, "<u>Financial Instruments Omnibus</u>".

GASB Statement No. 54 establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. GASB Statement No. 54 also clarifies the definitions of governmental fund types.

GASB Statement No. 59 updates and improves guidance for financial reporting and disclosure requirements of certain financial instruments and external investment pools. The implementation of GASB Statement No. 59 did not have an effect on the financial statements of the District.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### **B.** Fund Reclassifications

Fund reclassifications are required in order to report funds in accordance with GASB Statement No 54. These fund reclassifications had the following effect on the District's governmental fund balances as previously reported:

		Debt General Service Building			uilding	Nonmajor Governmental		Total Governmental		
Fund balance as previously reported	\$	4,325,572	\$	1,142,605	\$	3,486	\$	1,311,810	\$	6,783,473
Fund reclassifications:										
Uniform school supplies fund		10,643		-		-		(10,643)		-
Public school support fund		32,067		<u>-</u>		<u> </u>		(32,067)		<u>-</u>
Total fund reclassifications	_	42,710				_		(42,710)		
Restated fund balance at July 1, 2010	\$	4,368,282	\$	1,142,605	\$	3,486	\$	1,269,100	\$	6,783,473

The fund reclassifications did not have an effect on net assets as previously reported.

#### C. Budgetary Prior Period Adjustment

In prior years certain funds that are legally budgeted in separate special revenue funds were considered part of the general fund on a budgetary basis. The District has elected to report only the legally budgeted general fund in the budgetary statement; therefore, a restatement to the beginning budgetary balance is required. The restatement of the general fund's budgetary-basis fund balance at June 30, 2010 is as follows:

#### **Budgetary Basis**

	General Fund				
Balance at June 30, 2010 Funds budgeted elsewhere	\$	5,651,938 (1,159,943)			
Restated balance at July 1, 2010	\$	4,491,995			

#### D. Deficit Fund Balance

Fund balances at June 30, 2011 included the following individual fund deficit:

Nonmajor governmental fund	 <u>Deficit</u>
Title VI-B	\$ 4,123

The general fund is liable for any deficits in the funds and provides transfers when cash is required, not when accruals occur. The deficit fund balance resulted from adjustments for accrued liabilities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Cash with Fiscal Agent

At June 30, 2011, the District had \$5,000 held by a fiscal agent in a bond and coupon account. This amount is not included in "deposits with financial institutions" below.

#### B. Cash on Hand

At June 30, 2011, the District had \$100 in cash on hand. This amount is reported as "equity in pooled cash and investments" on the financial statements.

#### **C.** Deposits with Financial Institutions

At June 30, 2011, the carrying amount of all District deposits was \$1,560,416, exclusive of the \$1,945,000 repurchase agreement mentioned below. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2011, \$30,917 of the District's bank balance of \$1,804,232 was exposed to custodial risk as discussed below, while \$1,773,315 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### D. Investments

As of June 30, 2011, the District had the following investments and maturities:

		Investment Maturities						
		6 months or	7 to 12	13 to 18	19 to 24	Greater than		
<u>Investment type</u>	Fair Value	less	months	months	months	24 months		
FHLB	\$ 6,179,299	\$ 2,611,899	\$ 2,127,412	\$ 575,092	\$ 199,569	\$ 665,327		
FHLB Discount Notes	3,966,942	-	3,966,942	-	-	-		
FHLMC	1,085,023	-	-	749,984	-	335,039		
FNMA	610,185	-	-	610,185	-	-		
U.S. Treasury Bills	2,172,458	-	2,172,458	-	-	-		
Negotiable CD's	411,021	210,119	200,902		-	-		
Repurchase Agreement	1,945,000	1,945,000	-	-	=	-		
U.S. Government								
Money Market Funds	20,499	20,499	-		-	-		
STAR Ohio	750,840	750,840						
Total	\$ 17,141,267	\$ 5,538,357	\$ 8,467,714	\$ 1,935,261	\$ 199,569	\$ 1,000,366		

The weighted average maturity of investments is 0.77 years.

*Interest Rate Risk:* Interest rate risk arises as potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The District's investments in federal agency securities and the federal agency securities that underlie the District's repurchase agreement were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned STAR Ohio and the U.S. Government money market mutual funds an AAAm money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The District has no investment policy dealing with investment credit risk beyond the requirements in State statutes.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the District's name. Of the District's investment in repurchase agreements, the entire balance is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the District. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of securities subject to a repurchase agreement by 2%. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2011:

<u>Investment type</u>	Fair Value	% to Total
FHLB	\$ 6,179,299	36.05
FHLB Discount Notes	3,966,942	23.14
FHLMC	1,085,023	6.33
FNMA	610,185	3.56
U.S. Treasury Bills	2,172,458	12.67
Negotiable CD's	411,021	2.40
Repurchase Agreement	1,945,000	11.35
U.S. Government		
Money Market Funds	20,499	0.12
STAR Ohio	750,840	4.38
Total	\$ 17,141,267	100.00

#### E. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2011:

Cash and investments per note	
Carrying amount of deposits	\$ 1,560,416
Investments	17,141,267
Cash on hand	100
Cash with fiscal agent	5,000
Total	\$18,706,783
Cash and investments per statement of net assets	
Governmental activities	\$18,663,685
Agency fund	43,098
Total	\$18,706,783

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 5 - INTERFUND TRANSACTIONS**

Interfund transfers for the year ended June 30, 2011, consisted of the following, as reported on the fund statements:

<u>Transfer from general fund to:</u>	<u> </u>	<u>Amount</u>
Nonmajor governmental funds	\$	17,096

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Interfund transfers between governmental funds are eliminated on the government-wide financial statements; therefore no transfers are reported on the statement of activities.

All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property, public utility property, and certain tangible personal (used in business) property located in the District. Real property tax revenues received in calendar year 2011 represent the collection of calendar year 2010 taxes. Real property taxes received in calendar year 2011 were levied after April 1, 2010, on the assessed values as of January 1, 2010, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2011 represent the collection of calendar year 2010 taxes. Public utility real and tangible personal property taxes received in calendar year 2011 became a lien on December 31, 2009, were levied after April 1, 2010, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax revenues received in the District's fiscal year ended June 30, 2011 (other than public utility property) generally represent the collection of calendar year 2010 taxes levied against local and inter-exchange telephone companies. Tangible personal property taxes received from telephone companies in calendar year 2010 were levied after October 1, 2009 on the value as of December 31, 2009. Amounts paid by multi-county taxpayers were due September 20, 2010. Single county taxpayers could pay annually or semiannually. If paid semiannually, the first payment was due April 30, 2010, with the remainder payable by September 20, 2010.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

The District receives property taxes from Lorain County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2011, are available to finance fiscal year 2011 operations. The amount available as an advance at June 30, 2011 was \$506,745 in the general fund, \$126,702 in the debt service fund and \$22,793 in the permanent improvement fund (a nonmajor governmental fund). The amount available as an advance at June 30, 2010 was \$266,117 in the general fund, \$67,705 in the debt service fund and \$11,425 in the permanent improvement fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2011 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been deferred.

The assessed values upon which the fiscal year 2011 taxes were collected are:

		2010 Secon Half Collecti		2011 First Half Collections			
	_	Amount	Percent	Amount	Percent		
Agricultural/residential							
and other real estate	\$	252,011,520	96.46	\$ 254,638,260	95.92		
Public utility personal		8,515,930	3.26	10,818,110	4.08		
Tangible personal property	_	721,700	0.28				
Total	\$	261,249,150	100.00	\$ 265,456,370	100.00		
Tax rate per \$1,000 of assessed valuation		\$49.90		\$49.83			

#### **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2011 consisted of taxes, accounts (billings for user charged services and student fees), intergovernmental grants and entitlements and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net assets follows:

#### **Governmental activities:**

Taxes	\$ 6,617,069
Accounts	32,182
Intergovernmental	451,265
Accrued interest	7,531
Total receivables	\$ 7,108,047

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 7 – RECEIVABLES - (Continued)**

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected in the subsequent year.

#### **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2011, was as follows:

	Balance June 30, 2010			Additions	<u>Deductions</u>	Balance June 30, 2011	
Governmental activities:							
Capital assets, not being depreciated:							
Land	\$	521,816	\$	-	\$ -	\$	521,816
Construction in progress			_	695,396			695,396
Total capital assets, not being depreciated		521,816	_	695,396			1,217,212
Capital assets, being depreciated:							
Land improvements		3,523,337		12,515	-		3,535,852
Buildings and improvements		20,011,216		45,000	-		20,056,216
Furniture and equipment		570,770		389,556	(13,633)		946,693
Vehicles		1,170,063	_	21,252			1,191,315
Total capital assets, being depreciated		25,275,386	_	468,323	(13,633)		25,730,076
Less: accumulated depreciation							
Land improvements		(666,924)		(164,828)	-		(831,752)
Buildings and improvements		(5,207,487)		(555,944)	-		(5,763,431)
Furniture and equipment		(244,407)		(81,353)	13,633		(312,127)
Vehicles		(794,144)	_	(66,171)			(860,315)
Total accumulated depreciation		(6,912,962)	_	(868,296)	13,633	_	(7,767,625)
Governmental activities capital assets, net	\$	18,884,240	\$	295,423	\$ -	\$	19,179,663

Depreciation expense was charged to governmental activities as follows:

Instruction:	
Regular	\$ 679,368
Support services:	
Instructional staff	3,350
Administration	9,692
Fiscal	1,332
Operations and maintenance	27,030
Pupil transportation	63,777
Central	4,948
Extracurricular activities	73,284
Food service operations	5,515
Total depreciation expense	\$ 868,296

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 9 - LEASE-PURCHASE AGREEMENT

During a prior fiscal year, the District entered into a lease-purchase agreement with Columbus Regional Airport Authority. The lease meets the criteria of a lease-purchase as defined by generally accepted accounting principles, which defines a lease-purchase generally as one which transfers benefits and risks of ownership to the lessee. The lease was used to fund the District's capital improvement project, which was the construction of a new track. Capital assets acquired by the lease purchase have been capitalized in the amount of \$890,000. Lease-purchase payments have been reflected as debt service expenditures in the permanent improvement fund (a nonmajor governmental fund). Principal payments on the lease-purchase totaled \$46,000 during fiscal year 2011.

The following is a schedule of the future long-term minimum lease payments required under the lease-purchase agreement and the present value of the minimum lease payments as of June 30, 2011.

Fiscal Year Ending		
June 30,		Total
	·	
2012	\$	81,255
2013		81,155
2014		80,970
2015		80,698
2016		80,341
2017 - 2021		400,711
2022 - 2024		236,527
Total minimum lease payments		1,041,657
Less: amount representing interest		(241,657)
Present value of minimum lease payments	\$	800,000

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 10 - CAPITALIZED LEASES - LESSEE DISCLOSURE

In fiscal year 2011, the District entered into a capitalized lease for copier equipment. This lease agreement met the criteria of a capital lease as defined by generally accepted accounting principles, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the fund financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Capital assets consisting of copier equipment have been capitalized in the amount of \$372,368. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of June 30, 2011 for this equipment was \$37,237, leaving a current book value of \$335,131. A corresponding liability is recorded in the government-wide financial statements. Principal payments in fiscal year 2011 totaled \$32,287 paid by the general fund.

The following is a schedule of the future long-term minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2011:

Fiscal Year Ending June 30,	Amount		
2012	\$	90,240	
2013		90,240	
2014		90,240	
2015		90,240	
2016	_	45,120	
Total minimum lease payments		406,080	
Less amount representing interest	_	(65,999)	
Total	\$	340,081	

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 11 - LONG-TERM OBLIGATIONS**

**A.** During the fiscal year 2011, the following changes occurred in governmental activities long-term obligations:

	Balance June 30, 2010	Additions	<u>Retired</u>	Balance <u>June 30, 2011</u>	Amounts Due in One Year
Governmental activities:					
General obligation bonds - series	2004				
Current interest bonds	\$ 14,015,000	\$ -	\$ (805,000)	\$ 13,210,000	\$ 145,000
Capital appreciation bonds	275,000	-	-	275,000	-
Accreted interest	109,488	21,873	-	131,361	-
General obligation bonds - series	2010				
Current interest bonds	-	11,100,000	-	11,100,000	-
Capital appreciation bonds	-	399,987	-	399,987	-
Accreted interest		15,301		15,301	
Total general obligation bonds	14,399,488	11,537,161	(805,000)	25,131,649	145,000
Lease-purchase agreement	846,000	-	(46,000)	800,000	48,000
Capital lease obligation	-	372,368	(32,287)	340,081	65,397
PARS retirement incentive	100,000	-	(50,000)	50,000	50,000
Retirement incentive	29,550	38,156	(29,550)	38,156	38,156
Compensated absences	847,743	100,135	(178,454)	769,424	144,378
Total governmental activities					
long-term liabilities	\$ 16,222,781	\$ 12,047,820	\$ (1,141,291)	27,129,310	\$ 490,931
Unamortized premium - series 20	010			222,773	
Total on statement of net assets				\$ 27,352,083	

#### Series 2004 School Improvement General Obligation Bonds

During fiscal year 2004, the District issued \$17,500,000 in general obligation bonds, for the purpose of improving school facilities. Principal and interest payments are made from the debt service fund.

The issue is comprised of both current interest bonds, par value \$17,225,000, and capital appreciation bonds par value \$275,000. The interest rates on the current interest bonds range average 4.84%. The capital appreciation bonds mature on December 1, 2013 (stated interest rate 5.65%) and December 1, 2014 (stated interest rate 5.57%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bond maturing December 1, 2013 is \$230,000 and the accreted value at maturity for the capital appreciation bond maturing December 1, 2014 is \$250,000. Total accreted interest of \$131,361 for series 2004 has been included on the statement of net assets at June 30, 2011.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2030.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

#### Series 2010 School Improvement General Obligation Bonds

During fiscal year 2011, the District issued \$11,499,987 in general obligation bonds, for the purpose of improving school facilities. Principal and interest payments are made from the debt service fund.

The issue is comprised of both current interest bonds, par value \$11,100,000, and capital appreciation bonds par value \$399,987. The interest rates on the current interest bonds range from 6.75%-7.20%. The capital appreciation bonds mature on December 1, 2029 (stated interest rate 5.93%), December 1, 2030 (stated interest rate 6.01%), December 1, 2031 (stated interest rate 6.09%), December 1, 2032 (stated interest rate 6.17%) and December 1, 2033 (stated interest rate 6.25%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds is \$2,190,000. Total accreted interest of \$15,301 for series 2010 has been included on the statement of net assets at June 30, 2011.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2040. At June 30, 2011, the District had \$10,804,591 of unspent bond proceeds remaining on the bond issue.

#### Lease-Purchase Agreement

See Note 9 for detail on the District's lease-purchase agreement. Principal and interest payments are made from the permanent improvement fund (a nonmajor governmental fund).

#### Capital Lease Obligation

See Note 10 for detail on the District's capital lease obligation. Principal and interest payments are made from the general fund.

#### PARS Retirement Incentive

During fiscal year 2007, the Board of Education adopted the PARS 403(b) Supplementary Retirement Plan (the "Plan") for those employees that met the plan's eligibility requirements, as stated in the Plan. Each person who met these eligibility requirements was scheduled to receive \$50,000. Beginning July of the year of retirement, payment was set to be made in five equal installments into the eligible participant's 403(b) annuity contract held at Pacific Life Insurance Company. At June 30, 2011, the District's liability for the retirement incentive plan was \$50,000. This liability is recorded as retirement incentive payable in the general fund.

#### **Retirement Incentive**

During fiscal year 2011, the District offered a retirement incentive for those certified employees who served five years with the District. The payment was calculated based on the retiring employee's unused sick leave and personal leave accumulated during the last year of employment. In addition to this retirement incentive, certified employees retiring with thirty years or less of service were also eligible for a cash payment of \$10,000 with an additional \$300 per year of service with the District. At June 30, 2011, the District's liability for this retirement incentive plan was \$38,156. The entire balance is recorded as retirement incentive payable in the general fund.

#### Compensated Absences

Compensated absences will be paid from the fund from which the employee is paid which, for the District, is primarily the general fund.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

**B.** The following is a description of the District's future annual debt service requirements to maturity for bonds payable:

Current Interest - Series 2004						Capital A	Appre	ciation - Sei	ries 2	004	
Fiscal Year	_	Principal	_	Interest	 Total	F	Principal		Interest		Total
2012	\$	145,000	\$	651,438	\$ 796,438	\$	-	\$	-	\$	-
2013		170,000		645,500	815,500		-		-		-
2014		-		642,100	642,100		135,000		95,000		230,000
2015		-		642,100	642,100		140,000		110,000		250,000
2016		265,000		636,800	901,800		-		-		-
2017 - 2021		2,210,000		2,909,750	5,119,750		-		-		-
2022 - 2026		3,955,000		2,154,375	6,109,375		-		-		-
2027 - 2031		6,465,000		866,875	 7,331,875						
Total	\$	13,210,000	\$	9,148,938	\$ 22,358,938	\$	275,000	\$	205,000	\$	480,000

Current Interest - Series 2010					Capital Appreciation - Series 2010						
Fiscal Year	_	Principal	_	Interest	 Total	F	Principal		Interest		Total
2012	\$	-	\$	770,572	\$ 770,572	\$	-	\$	=	\$	-
2013		-		770,573	770,573		-		-		-
2014		-		770,572	770,572		-		-		-
2015		-		770,573	770,573		-		-		_
2016		-		770,572	770,572		-		-		-
2017 - 2021		-		3,852,863	3,852,863		_		-		_
2022 - 2026		-		3,852,862	3,852,862		-		-		-
2027 - 2031		5,295,000		2,959,332	8,254,332		179,534		695,466		875,000
2032 - 2036		2,995,000		1,544,930	4,539,930		220,453		1,094,547		1,315,000
2037 - 2041		2,810,000	_	497,520	 3,307,520					_	
Total	\$	11,100,000	\$	16,560,369	\$ 27,660,369	\$	399,987	\$	1,790,013	\$	2,190,000

C. The series 2010 general obligation school improvement bonds require the District to make mandatory sinking fund deposits beginning December 1, 2011. The sinking fund deposits will result in a balloon principal payment of \$5,295,000 made on December 1, 2028. Sinking fund deposits will be made on December 1, in the following fiscal years and in the following amounts.

	Amounts	Amounts
Fiscal Year	<u>Due</u>	<u>Deposited</u>
2012	\$ 215,000	\$ -
2013	290,000	-
2014	290,000	-
2015	300,000	-
2016	300,000	-
2017-2021	1,500,000	-
2022-2026	1,500,000	-
2027-2029	900,000	
	\$ 5,295,000	\$ -

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

**D.** The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The Code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The Code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006.

In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2011, are a voted debt margin of \$(384,339) (including available funds of \$964,028) and an unvoted debt margin of \$262,629. The District has been authorized by the Ohio Superintendent of Public Instruction to exceed its overall limitation because it has been designated as a "special needs" school district.

#### **NOTE 12 - RISK MANAGEMENT**

#### A. Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. During fiscal year 2011, the District contracted with Fitzgibbons, Arnold & Co. for insurance. General and professional liability has a \$2,000,000 aggregate limit for each. Automobile liability has a \$1,000,000 combined single limit of liability. Traveler's Surety & Insurance Co. of America maintains performance bonds of \$50,000 for the Superintendent and the Board President and a \$75,000 performance bond for the Treasurer.

Settled claims have not exceeded this commercial coverage in any of the past three years. There was no significant reduction of coverage from the prior year.

#### B. Employee Health and Dental

The District purchased health, dental and vision coverage through the Lake Erie Regional Council of Governments (LERC), an insurance purchasing pool. The risk of loss transfers to the pool upon payment of the premium. Based upon applicable union contracts, the District pays 90% of the monthly insurance premium for single coverage and 85% of the monthly insurance premium for family coverage for eligible employees. Any employee who is scheduled to work at a full-time equivalency (FTE) below 1.0 but greater than 0.5 is eligible for this coverage, but they are required to pay a higher premium. The premium is generally paid by the fund that pays the salary for the employee.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 12 - RISK MANAGEMENT - (Continued)**

#### C. Workers' Compensation Group Rating Plan

For fiscal year 2011, the District participated in the Ohio Schools Council Workers' Compensation Group Rating Program (GRP) (Note 2.A.). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP.

Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Sheakley Uniservice provides administrative, cost control and actuarial services to the GRP.

#### **NOTE 13 - PENSION PLANS**

#### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement, disability, survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, <a href="https://www.ohsers.org">www.ohsers.org</a>, under "Media/Financial Reports".

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2011, 11.77 percent and 0.04 percent of annual covered salary was the portion used to fund pension obligations and death benefits, respectively. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations and death benefits to SERS for the fiscal years ended June 30, 2011, 2010 and 2009 were \$237,332, \$245,976 and \$171,283, respectively; 53.25 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

#### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at <a href="https://www.strsoh.org">www.strsoh.org</a>, under "Publications".

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 13 - PENSION PLANS - (Continued)**

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2011, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2011, 2010 and 2009 were \$891,185, \$855,326 and \$797,113, respectively; 82.71 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009. Contributions to the DC and Combined Plans for fiscal year 2011 were \$12,809 made by the District and \$9,149 made by the plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2011, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 14 - POSTEMPLOYMENT BENEFITS**

#### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Section 3309.69 of the Ohio Revised Code. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B premium for calendar year 2011 was \$96.40 and SERS' reimbursement to retirees was \$45.50. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, www.ohsers.org, under "Media/Financial Reports".

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2011, 1.43 percent of covered payroll was allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the statewide SERS-covered payroll for the health care surcharge. For fiscal year 2011, the actuarially determined amount was \$35,800.

Active members do not contribute to the postemployment benefit plans. The Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2011, 2010 and 2009 were \$57,049, \$36,027 and \$104,237, respectively; 53.25 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2011, this actuarially required allocation was 0.76 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2011, 2010, and 2009 were \$15,273, \$14,628 and \$14,132, respectively; 53.25 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 14 - POSTEMPLOYMENT BENEFITS - (Continued)**

#### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org, under "Publications" or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2011, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2011, 2010 and 2009 were \$68,553, \$65,794 and \$61,316, respectively; 82.71 percent has been contributed for fiscal year 2011 and 100 percent for fiscal years 2010 and 2009.

#### NOTE 15 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### NOTE 15 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

#### **Net Change in Fund Balance**

	<u>General</u>	
Budget basis	\$	121,108
Net adjustment for revenue accruals		293,416
Net adjustment for expenditure accruals		(353,655)
Net adjustment for other sources/uses		339,296
Funds budgeted elsewhere		(351,225)
Adjustment for encumbrances		29,360
GAAP basis	\$	78,300

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the uniform school supplies fund, public school support fund, KeyCare fund, employee benefits fund and termination benefits fund.

#### **NOTE 16 - CONTINGENCIES**

#### A. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

#### **B.** Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 17 - SET-ASIDES**

The District is required by State statute to annually set-aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. These amounts must be carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for textbooks and capital improvements. Disclosure of this information is required by State statute.

	Textbooks	Capital Improvements
Set-aside balance June 30, 2010	\$ -	\$ -
Current year set-aside requirement	255,729	255,729
Contributions in excess of the current fiscal year set-aside requirement	-	-
Current year qualifying expenditures	(220,661)	-
Excess qualified expenditures from prior years	(1,265,644)	-
Current year offsets	-	(265,487)
Waiver granted by ODE	-	-
Prior year offset from bond proceeds		
Total	\$ (1,230,576)	\$ (9,758)
Balance carried forward to fiscal year 2012	\$ -	<u>\$</u>
Set-aside balance June 30, 2011	\$ -	<u>\$</u>

The District had qualifying disbursements and offsets during the fiscal year that reduced the textbook set-aside amount to below zero. Effective July 1, 2011, the textbook set-aside is no longer required and has been removed from existing law. This negative balance is therefore not being presented as being carried forward to the future fiscal year. During fiscal year 2004 and fiscal year 2011, the District issued \$17,500,000 and \$11,499,987 in capital related school improvement bonds, respectively. These proceeds may be used to reduce the capital improvements set-aside amount to below zero for future years. The amount presented for prior year offset from bond proceeds is limited to an amount needed to reduce the capital improvements set-aside balance to \$0. The District is responsible for tracking the amount of bond proceeds that may be used as an offset in future periods, which was \$28,027,913 at June 30, 2011.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

#### **NOTE 18 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

	Year-End				
<u>Fund</u>	Enc	umbrances			
General fund	\$	28,076			
Building		5,384			
Other governmental		73,598			
Total	\$	107,058			

#### **NOTE 19 - CONTRACTUAL COMMITMENTS**

As a result of the construction project that was in progress at June 30, 2011, the District had the following outstanding contractual commitments at fiscal year end:

	Contract		Amount			Amount						
<u>Vendor</u>		Amount		Amount		Amount		Amount		Expended	_O <sub>l</sub>	utstanding
FMD Architects	\$	610,192	\$	(473,362)	\$	136,830						
The Cornice Company		584,797		(100,625)		484,172						
Stan and Associates, Inc.		13,026		(5,211)		7,815						
Total Contractual Commitments	\$	1,208,015	\$	(579,198)	\$	628,817						

#### NOTE 20 - SUBSEQUENT EVENT

On July 7, 2011, the Board of Education approved Susan Bement to replace Phillip Butto as Treasurer of the Keystone Local School District effective August 1, 2011.

COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES	

#### **MAJOR FUNDS**

#### **General Fund**

The general fund is used to account for resources traditionally associated with a school district which are not required legally or by sound financial management to be accounted for in another fund. These activities include, but are not limited to, general instruction, pupil services, operation and maintenance of facilities, student transportation, and administration

Since there is only one general fund and the legal level of budgetary control is not greater than that presented in the basic financial statements, no additional financial statements are presented here.

#### **Debt Service Fund**

A fund used to account for the accumulation of resources and payment of general obligation bond principal and interest and certain long-term obligations from governmental resources when the government is obligated in some manner for payment. It is also used to account for the accumulation of resources and payment of general obligation bonds payable, as required by Ohio Law.

#### **Building Fund**

This fund is used to account for monies received and expended in connection with the renovation and construction of District buildings.

	Budg	eted Amounts			Variance with Final Budget- Over
		Final	Actual		 (Under)
Debt Service					
Total Revenues and Other Sources	\$	1,392,921	\$	1,394,880	\$ 1,959
Total Expenditures and Other Uses		1,632,503		1,632,454	 49
Net Change in Fund Balances		(239,582)		(237,574)	2,008
Fund Balance, July 1		1,074,900		1,074,900	 
Fund Balance, June 30	\$	835,318	\$	837,326	\$ 2,008

	Budş	geted Amounts			riance with al Budget- Over
		Final	 Actual	(Under)	
Building					
Total Revenues and Other Sources	\$	11,501,772	\$ 11,510,836	\$	9,064
Total Expenditures and Other Uses		752,833	 700,180		52,653
Net Change in Fund Balances		10,748,939	10,810,656		61,717
Fund Balance, July 1		3,486	 3,486		
Fund Balance, June 30	\$	10,752,425	\$ 10,814,142	\$	61,717

#### KEYSTONE LOCAL SCHOOL DISTRICT COMBINING STATEMENTS - NONMAJOR FUNDS

#### Nonmajor Special Revenue Funds

The special revenue funds are used to account for the proceeds of specific revenue sources (other than amounts relating to expendable trusts or major capital projects) that are restricted or committed to expenditure for specified purposes. The title of each special revenue fund is descriptive of the activities accounted for therein. The nonmajor special revenue funds are:

#### Food Services Fund

This fund is used to record financial transactions related to food service operations.

#### School Trusts Fund

This fund is used to account for trust agreements in which principal and income are used to support District programs.

#### Other Local Grants Fund

This fund is used to account for the proceeds of specific revenue sources, except for State and federal grants that are legally restricted to expenditures for specified purposes.

#### **Student Activity Fund**

A fund provided to account for those student activity programs which have student participation in the activity, but do not have student management of the programs. This fund includes the athletic programs and the drama program.

#### **Auxiliary Services Fund**

A fund provided to account for monies which provide services and materials to pupils attending non-public schools within the District.

#### **Educational Management Information System (EMIS) Fund**

A fund provided to account for State funds provided to assist the district in implementing a staff, student and financial reporting system as mandated by the Omnibus Education Reform Act of 1989.

#### **Data Communication Fund**

A fund provided to account for money for Ohio Educational Computer Network Connections.

#### **Education Jobs Fund**

This fund accounts for federal monies whose purpose is to create education jobs for the 2010-2011 school year. Jobs funded under this program include those that provide educational and related services for early childhood, elementary, and secondary education.

#### Race to the Top Fund

This fund is intended to establish a new program or expand an existing program aligned to an approved scope of work. An approved scope of work must support Race to the Top initiatives in the areas of Standard and Assessments, Using Date to Improve Instruction, Great Teachers and Leaders and/or Turning Around the Lowest-Achieving Schools.

#### KEYSTONE LOCAL SCHOOL DISTRICT COMBINING STATEMENTS - NONMAJOR FUNDS

#### Nonmajor Special Revenue Funds (Continued)

#### **Title VI-B Fund**

A fund which accounts for federal funds used in the identification of handicapped children, development of procedural safeguards, implementation of least-restrictive alternative service patterns, and provision of full educational opportunities to handicapped children at preschool elementary, and secondary levels.

#### **Education Stabilization Fund**

To account for restricted federal grant monies from the American Recovery and Reinvestment Act (ARRA) in State Fiscal Stabilization Funds (SFSF) to help stabilize State and local budgets in order to minimize and avoid reductions in education and other essential services.

#### **Stimulus Title II-D Fund**

To account for restricted federal grant monies used for technology.

#### Title I Fund

To account for funds which are to: 1) establish or improve programs designed to meet the special needs of migratory agricultural workers or migratory fishers' and 2) enable State education agencies to coordinate their state migrant education programs and local projects with similar programs and projects in other states, including the transfer of school records or other information about migratory children.

#### **Drug Free School Grant Fund**

A fund which accounts for federal funds used to establish, operate, and improve local programs of drug abuse prevention, early intervention, rehabilitation referral, and education in the District.

#### Title II-A Fund

To account for a federal grant aimed to reducing class sizes throughout the District.

#### KEYSTONE LOCAL SCHOOL DISTRICT COMBINING STATEMENTS - NONMAJOR FUNDS

#### **Nonmajor Capital Projects Funds**

Capital project funds are established to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds). The nonmajor capital projects funds are:

#### **Permanent Improvement Fund**

To account for the acquisition, construction, or improvement of capital facilities.

#### Other Capital Projects Fund

A fund provided to accumulate money for one or multiple capital projects.

The following funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis):

#### **Uniform School Supplies Fund**

This fund accounts for the purchase and sale of school supplies for use in the District. Profits derived from such sales are used for school purposes or activities connected with the school.

#### **Public School Support Fund**

A fund provided to account for special local revenue sources, other than taxes or expendable trusts (i.e., profits from vending machines) that are restricted to expenditures for specified purposes approved by board resolution. Such expenditures may include curricular and extracurricular related purchases.

#### **KeyCare Fund**

This fund accounts for parental fees collected and expended in conjuncture with the District's before and after school child care program.

#### **Employee Benefits Fund**

This fund accounts for internal activity related to the acquisition of the District's employee benefits.

#### **Underground Storage Tank Fund**

A fund provided to account for underground storage tank money.

#### **Termination Benefits Fund**

This fund acquires and distributes monies for retirees and other qualifying individuals leaving the District in accordance with the District's severance policy.

#### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2011

	Nonmajor Special Revenue Funds		Nonmajor Capital Projects Funds			Total Jonmajor vernmental Funds
Assets:	¢.	295 (94	¢	1 050 022	¢	1 425 707
Equity in pooled cash and investments	\$	385,684	\$	1,050,023	\$	1,435,707
Taxes		-		222,759		222,759
Accounts		20		-		20
Intergovernmental		451,265		-		451,265
Materials and supplies inventory	-	11,084				11,084
Total assets	\$	848,053	\$	1,272,782	\$	2,120,835
Liabilities:						
Accounts payable	\$	15,442	\$	-	\$	15,442
Accrued wages and benefits		42,409		-		42,409
Pension obligation payable		22,392		-		22,392
Intergovernmental payable		1,589		-		1,589
Deferred revenue		396,589		4,162		400,751
Unearned revenue				195,804		195,804
Total liabilities		478,421		199,966		678,387
Fund Balances:						
Nonspendable:						
Materials and supplies inventory		11,084		-		11,084
Capital improvements		-		1,067,816		1,067,816
Food service operations		212,133		-		212,133
Non-public schools		17,912		-		17,912
Targeted academic assistance		13,608		-		13,608
Extracurricular activities		18,146		-		18,146
Other purposes		100,872		-		100,872
Capital improvements		-		5,000		5,000
Unassigned (deficit)		(4,123)				(4,123)
Total fund balances		369,632		1,072,816		1,442,448
Total liabilities and fund balances	\$	848,053	\$	1,272,782	\$	2,120,835

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Nonmajor Special Revenue Funds	Special Revenue Capital Projects Go	
Revenues:			
From local sources:			
Taxes	\$ -	\$ 228,965	\$ 228,965
Charges for services	343,880	-	343,880
Earnings on investments	784	-	784
Extracurricular	81,145	-	81,145
Contributions and donations	3,554	-	3,554
Other local revenues	8,302	-	8,302
Intergovernmental - intermediate	10,055	47.000	10,055
Intergovernmental - state	89,019	47,890	136,909
Intergovernmental - federal	1,651,361	276 955	1,651,361
Total revenues	2,188,100	276,855	2,464,955
Expenditures:			
Current:			
Instruction:			
Regular	86,483	-	86,483
Special	587,164	-	587,164
Other	15,744	-	15,744
Support services:			
Pupil	157,675	-	157,675
Instructional staff	120,536	-	120,536
Administration	79,467	4.000	79,467
Fiscal.	149	4,090	4,239
Operations and maintenance	243,116	13,709	256,825
Pupil transportation	3,190 137,893	21,252	24,442 137,893
Operation of non-instructional services:	137,093	-	137,693
Food service operations	493,375	_	493,375
Other non-instructional services	86,977	_	86,977
Extracurricular activities	84,504	_	84,504
Facilities acquisition and construction	-	91,409	91,409
Debt service:		, -,	, -,
Principal retirement	_	46,000	46,000
Interest and fiscal charges	-	35,970	35,970
Total expenditures	2,096,273	212,430	2,308,703
Excess of revenues over expenditures	91,827	64,425	156,252
Other financing sources:			
Transfers in	17,096		17,096
Total other financing sources	17,096		17,096
Net change in fund balances	108,923	64,425	173,348
Fund balances (restated), July 1	260,709	1,008,391	1,269,100
Fund balances, June 30	\$ 369,632	\$ 1,072,816	\$ 1,442,448

#### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS JUNE 30, 2011

	Food Services		School Trusts		Other Local Grants		Student Activity	
Assets:								
Equity in pooled cash and investments	\$	244,252	\$	4,025	\$	4,095	\$	20,200
Receivables:		20						
Accounts		20		-		-		-
Intergovernmental		7,588 11,084		-		-		-
Total assets	\$	262,944	\$	4,025	\$	4,095	\$	20,200
10tal assets	Ψ	202,944	Φ	4,023	Ψ	4,093	Ψ	20,200
Liabilities:								
Accounts payable	\$	1,598	\$	-	\$	-	\$	2,054
Accrued wages and benefits		19,772		-		-		-
Pension obligation payable		17,592		-		-		-
Intergovernmental payable		765		-		-		-
Deferred revenue								
Total liabilities		39,727						2,054
Fund Balances:								
Nonspendable:								
Materials and supplies inventory		11,084		_		_		_
Restricted:		,						
Food service operations		212,133		-		-		-
Non-public schools		· -		-		-		_
Targeted academic assistance		-		-		-		-
Extracurricular activities		-		-		-		18,146
Other purposes		-		4,025		4,095		-
Unassigned (deficit)				<u> </u>	-			
Total fund balances (deficit)		223,217		4,025		4,095		18,146
Total liabilities and fund balances	\$	262,944	\$	4,025	\$	4,095	\$	20,200

A S	uxiliary ervices	 EMIS	Data Communication		Education Jobs		Race to he Top
\$	29,880	\$ 34,376	\$	825	\$	-	\$ -
	-	-		-		368,027	25,000
\$	29,880	\$ 34,376	\$	825	\$	368,027	\$ 25,000
\$	11,790	\$ -	\$	-	\$	-	\$ -
	162 16	- -		- -		-	-
	11,968	<u>-</u> -		<u>-</u>		368,027 368,027	
	-	-		-		-	-
	17,912	- - -		- - -		- - -	- - -
	-	34,376		825		-	25,000
	17,912	34,376		825		<u>-</u>	25,000
\$	29,880	\$ 34,376	\$	825	\$	368,027	\$ 25,000

- (Continued)

#### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) JUNE 30, 2011

	T	itle VI-B	Education Stabilization				Title I	
Assets:								
Equity in pooled cash and investments	\$	99	\$	31,248	\$	1,303	\$	13,544
Accounts		-		-		-		-
Intergovernmental		-		-		-		50,650
Materials and supplies inventory	Φ.	- 00	ф.	21.249	<u></u>	1 202	Ф.	- (4.104
Total assets	\$	99	\$	31,248	\$	1,303	\$	64,194
Liabilities:								
Accounts payable	\$	-	\$	-	\$	-	\$	-
Accrued wages and benefits		2,542		-		-		20,095
Pension obligation payable		1,468		-		-		3,170
Intergovernmental payable		212		-		-		596
Deferred revenue						-		28,562
Total liabilities		4,222						52,423
Fund Balances:								
Nonspendable:								
Materials and supplies inventory		_		_		-		-
Restricted:								
Food service operations		-		-		-		-
Non-public schools		_		-		-		-
Targeted academic assistance		-		-		-		11,771
Extracurricular activities		-		-		-		-
Other purposes		_		31,248		1,303		-
Unassigned (deficit)		(4,123)						
Total fund balances (deficit)		(4,123)		31,248		1,303		11,771
Total liabilities and fund balances	\$	99	\$	31,248	\$	1,303	\$	64,194

#### Total Nonmajor Special Revenue

		Spec	ial Revenue		
Tit	le II-A	Funds			
\$	1,837	\$	385,684		
	-		20		
	-		451,265		
			11,084		
\$	1,837	\$	848,053		
\$	-	\$	15,442		
	-		42,409		
	-		22,392		
	-		1,589		
			396,589		
			478,421		
	-		11,084		
	-		212,133		
	-		17,912		
	1,837		13,608		
	-		18,146		
	-		100,872		
			(4,123)		
	1,837		369,632		
\$	1,837	\$	848,053		

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Food Services	School Trusts	Other Local Grants	Student Activity
Revenues:				
From local sources:				
Charges for services	\$ 343,880	\$ -	\$ -	\$ -
Earnings on investments	719	· -	-	· -
Extracurricular	-	-	-	81,145
Contributions and donations	-	2,000	153	1,401
Other local revenues	6,511	-	-	1,791
Intergovernmental - intermediate	-	-	10,055	-
Intergovernmental - state	3,712	-	-	-
Intergovernmental - federal	175,772	-	-	-
Total revenues	530,594	2,000	10,208	84,337
Francis Alternaci				
Expenditures: Current:				
Instruction:				
		2.500	1 407	
Regular	-	2,500	1,407	-
Special	-	-	-	-
	-	-	-	-
Support services:			0.116	
Pupil	-	-	8,116	-
Administration	-	-	-	-
Fiscal	-	-	-	-
Operations and maintenance	-	-	-	-
Pupil transportation		_		_
Central			_	_
Operation of non-instructional services:				
Food service operations	493,375	_	_	_
Other non-instructional services	-	_	-	_
Extracurricular activities	_	_	-	84,504
Total expenditures	493,375	2,500	9,523	84,504
•				
Excess (deficiency) of revenues				
over (under) expenditures	37,219	(500)	685	(167)
Other financing sources:				
Transfers in	_	_	_	17,000
Trunsfers III				17,000
Total other financing sources				17,000
Net change in fund balances	37,219	(500)	685	16,833
Fund balances (deficit), July 1	185,998	4,525	3,410	1,313
Fund balances (deficit), June 30	\$ 223,217	\$ 4,025	\$ 4,095	\$ 18,146

uxiliary ervices		EMIS		Data nunication	Race to the Top
\$ 65	\$	-	\$	-	\$ -
-		-		-	-
-		-		-	-
-		-		-	-
73,482		5,000		6,825	-
 					 25,000
 73,547		5,000		6,825	 25,000
-		-		-	-
-		-		-	-
-		-		-	-
-		-		-	-
-		-		-	-
-		5,547 149		-	-
-		149		-	-
-		-		-	-
-		-		10,159	-
-		-		-	-
86,977		-		-	-
 86,977	-	5,696	-	10,159	 -
 80,977		3,090		10,139	 
 (13,430)		(696)		(3,334)	25,000
 				<u> </u>	 
				-	-
(13,430)		(696)		(3,334)	25,000
 31,342		35,072		4,159	 
\$ 17,912	\$	34,376	\$	825	\$ 25,000

- (Continued)

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Title VI-B		Education Stabilization	Education Stimulus Stabilization Title II-I			
Revenues:							
From local sources:							
Charges for services	\$	-	\$	- \$	-	\$	-
Earnings on investments		-		-	-		-
Extracurricular		-		-	-		-
Contributions and donations		-		-	-		-
Other local revenues		-		-	-		-
Intergovernmental - intermediate		-		-	-		-
Intergovernmental - state		-		-	-		-
Intergovernmental - federal		583,012	528,	,688	628		255,228
Total revenues		583,012	528,	,688	628		255,228
Expenditures:							
Current:							
Instruction:							
Regular		_	18.	.421	_		64,155
Special		331,987	108.		_		147,008
Other		-	100,	-	_		15,744
Support services:							13,711
Pupil		149,463		_	_		_
Instructional staff		26,625		_	121		9,882
Administration		73,920		-	121		9,002
Fiscal.		13,920		-	-		-
		-	243.	116	-		-
Operations and maintenance		-	243,	,110	-		2 100
Pupil transportation		-	107	724	-		3,190
Central		-	127,	,/34	-		-
Operation of non-instructional services:							
Food service operations		-		-	-		-
Other non-instructional services		-		-	-		-
Extracurricular activities		-		-	-		-
Total expenditures		581,995	497,	,440	121		239,979
Excess (deficiency) of revenues							
over (under) expenditures		1,017	31,	,248	507		15,249
Other financing sources:							
Transfers in		-		-	-		-
Total other financing sources		_					
Net change in fund balances		1,017	31.	,248	507		15,249
Fund balances (deficit), July 1		(5,140)	- ,	-	796		(3,478)
•	\$		\$ 31.	.248 \$		\$	
Fund balances (deficit), June 30	Φ	(4,123)	φ 31,	,248 \$	1,303	<b>D</b>	11,771

Drug Free School Grant	Titl	e II-A	Total Nonmajor Special Revenue Funds			
\$ -	\$	-	\$	343,880		
-		-		784		
-		-		81,145		
-		-		3,554		
-		-		8,302		
-		-		10,055		
-		-		89,019		
		83,033		1,651,361		
		83,033		2,188,100		
_		_		86,483		
_		_		587,164		
_				15,744		
				13,744		
96		_		157,675		
-		83,908		120,536		
_		_		79,467		
_		-		149		
-		-		243,116		
-		-		3,190		
-		-		137,893		
-		-		493,375		
-		-		86,977		
				84,504		
96		83,908		2,096,273		
(96)		(875)		91,827		
(70)		(073)		71,027		
96				17,096		
96		_		17,096		
-		(875)		108,923		
		2,712		260,709		
\$ -	\$	1,837	\$	369,632		

	Budgeted Amounts Final		Actual		Variance with Final Budget- Over (Under)	
Food Services						
Total Revenues and Other Sources	\$	513,967	\$	515,072	\$	1,105
Total Expenditures and Other Uses		493,148		481,981		11,167
Net Change in Fund Balances		20,819		33,091		12,272
Fund Balance, July 1 Prior Year Encumbrances Appropriated		197,390 8,280		197,390 8,280		<u>-</u>
Fund Balance, June 30	\$	226,489	\$	238,761	\$	12,272
School Trusts						
Total Revenues and Other Sources	\$	2,000	\$	2,000	\$	-
Total Expenditures and Other Uses		2,500		2,500		
Net Change in Fund Balances		(500)		(500)		-
Fund Balance, July 1		4,525		4,525		
Fund Balance, June 30	\$	4,025	\$	4,025	\$	_
Other Local Grants						
Total Revenues and Other Sources	\$	10,208	\$	10,208	\$	-
Total Expenditures and Other Uses		9,532		9,523		9
Net Change in Fund Balances		676		685		9
Fund Balance, July 1 Prior Year Encumbrances Appropriated		2,620 790		2,620 790		<u>-</u>
Fund Balance, June 30	\$	4,086	\$	4,095	\$	9

	Budgeted Amounts Final		Actual		Variance with Final Budget- Over (Under)		
Student Activity							
Total Revenues and Other Sources	\$	84,537	\$	101,537	\$	17,000	
Total Expenditures and Other Uses		93,175		92,804		371	
Net Change in Fund Balances		(8,638)		8,733		17,371	
Fund Balance, July 1 Prior Year Encumbrances Appropriated		3,223 2,428		3,223 2,428		- -	
Fund Balance (Deficit), June 30	\$	(2,987)	\$	14,384	\$	17,371	
Auxiliary Services							
Total Revenues and Other Sources	\$	73,540	\$	73,547	\$	7	
Total Expenditures and Other Uses		105,079		102,675		2,404	
Net Change in Fund Balances		(31,539)		(29,128)		2,411	
Fund Balance, July 1 Prior Year Encumbrances Appropriated		20,671 10,866		20,671 10,866		- -	
Fund Balance (Deficit), June 30	\$	(2)	\$	2,409	\$	2,411	
EMIS							
Total Revenues and Other Sources	\$	5,000	\$	5,000	\$	-	
Total Expenditures and Other Uses		6,778		5,696		1,082	
Net Change in Fund Balances		(1,778)		(696)		1,082	
Fund Balance, July 1		35,072		35,072			
Fund Balance, June 30	\$	33,294	\$	34,376	\$	1,082	

	Budgeted Amounts Final		Actual		Variance with Final Budget- Over (Under)	
<b>Data Communication</b>						
Total Revenues and Other Sources	\$	6,000	\$	6,825	\$	825
Total Expenditures and Other Uses		10,159		10,159		
Net Change in Fund Balances		(4,159)		(3,334)		825
Fund Balance, July 1		4,159		4,159		
Fund Balance, June 30	\$		\$	825	\$	825
Title VI-B						
Total Revenues and Other Sources	\$	583,012	\$	583,012	\$	-
Total Expenditures and Other Uses		594,437		587,398		7,039
Net Change in Fund Balances		(11,425)		(4,386)		7,039
Fund Balance, July 1 Prior Year Encumbrances Appropriated		3,604 782		3,604 782		<u>-</u>
Fund Balance (Deficit), June 30	\$	(7,039)	\$		\$	7,039
<b>Education Stabilization</b>						
Total Revenues and Other Sources	\$	528,688	\$	528,688	\$	-
Total Expenditures and Other Uses		528,688		528,688		<u>-</u>
Net Change in Fund Balances		-		-		-
Fund Balance, July 1		<u>-</u>		<u>-</u>		<u>-</u> .
Fund Balance, June 30	\$		\$		\$	<u>-</u>

		ted Amounts		Variance with Final Budget- Over		
	-	Final	 Actual	(Under)		
Stimulus Title II-D						
Total Revenues and Other Sources	\$	628	\$ 628	\$	-	
Total Expenditures and Other Uses		1,432	 1,429		3	
Net Change in Fund Balances		(804)	(801)		3	
Fund Balance, July 1		800	 800			
Fund Balance (Deficit), June 30	\$	(4)	\$ (1)	\$	3	
Title I						
Total Revenues and Other Sources	\$	233,140	\$ 233,140	\$	-	
Total Expenditures and Other Uses		279,304	 244,848		34,456	
Net Change in Fund Balances		(46,164)	(11,708)		34,456	
Fund Balance, July 1		25,252	 25,252			
Fund Balance (Deficit), June 30	\$	(20,912)	\$ 13,544	\$	34,456	
Drug Free School Grant						
Total Revenues and Other Sources	\$	96	\$ 96	\$	-	
Total Expenditures and Other Uses		96	 96			
Net Change in Fund Balances		-	-		-	
Fund Balance, July 1			 			
Fund Balance, June 30	\$	-	\$ -	\$	-	

	Budge	ted Amounts			Fina	ance with   Budget-   Over
	Final			Actual	(Under)	
Title II-A						
Total Revenues and Other Sources	\$	83,033	\$	83,033	\$	-
Total Expenditures and Other Uses		94,898		85,460		9,438
Net Change in Fund Balances		(11,865)		(2,427)		9,438
Fund Balance, July 1 Prior Year Encumbrances Appropriated		2,734 122		2,734 122		- -
Fund Balance (Deficit), June 30	\$	(9,009)	\$	429	\$	9,438

	 ed Amounts	Actual	Variance with Final Budget- Over (Under)		
<b>Uniform School Supplies</b>					
Total Revenues and Other Sources	\$ 7,805	\$ 7,827	\$	22	
Total Expenditures and Other Uses	 5,330	 4,707		623	
Net Change in Fund Balances	2,475	3,120		645	
Fund Balance, July 1	 10,570	 10,570			
Fund Balance, June 30	\$ 13,045	\$ 13,690	\$	645	
Public School Support					
Total Revenues and Other Sources	\$ 56,296	\$ 56,296	\$	-	
Total Expenditures and Other Uses	 64,038	 61,297		2,741	
Net Change in Fund Balances	(7,742)	(5,001)		2,741	
Fund Balance, July 1 Prior Year Encumbrances Appropriated	 32,067 220	32,067 220		<u>-</u>	
Fund Balance, June 30	\$ 24,545	\$ 27,286	\$	2,741	
KeyCare					
Total Revenues and Other Sources	\$ 49,896	\$ 49,896	\$	-	
Total Expenditures and Other Uses	 53,055	 49,314		3,741	
Net Change in Fund Balances	(3,159)	582		3,741	
Fund Balance, July 1	 33,205	 33,205			
Fund Balance, June 30	\$ 30,046	\$ 33,787	\$	3,741	

	Budgeted Amounts Final			Actual	Variance with Final Budget- Over (Under)		
<b>Employee Benefits</b>				Actual		(Chacr)	
Total Expenditures and Other Uses	\$	230,045	\$	227,576	\$	2,469	
Net Change in Fund Balances		(230,045)		(227,576)		2,469	
Fund Balance, July 1		1,009,705		1,009,705		<u>-</u>	
Fund Balance, June 30	\$	779,660	\$	782,129	\$	2,469	
<b>Underground Storage Tank</b>							
Total Expenditures and Other Uses	\$	1,000	\$	<u>-</u>	\$	1,000	
Net Change in Fund Balances		(1,000)		-		1,000	
Fund Balance, July 1				<u>-</u>			
Fund Balance (Deficit), June 30	\$	(1,000)	\$		\$	1,000	
<b>Termination Benefits</b>							
Total Revenues and Other Sources	\$	110,000	\$	110,000	\$	-	
Total Expenditures and Other Uses		221,295		221,295			
Net Change in Fund Balances		(111,295)		(111,295)		-	
Fund Balance, July 1		117,033		117,033			
Fund Balance, June 30	\$	5,738	\$	5,738	\$	<u>-</u>	

#### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS JUNE 30, 2011

Assets:		Permanent aprovement	er Capital rojects	Total Nonmajor Capital Projects Funds		
Assets:						
Equity in pooled cash and investments	\$	1,045,023	\$ 5,000	\$	1,050,023	
Taxes		222,759			222,759	
Total assets	\$	1,267,782	\$ 5,000	\$	1,272,782	
Liabilities:						
Deferred revenue	\$	4,162	\$ -	\$	4,162	
Unearned revenue		195,804			195,804	
Total liabilities		199,966	 		199,966	
Fund Balances:						
Restricted:						
Capital improvements		1,067,816	-		1,067,816	
Capital improvements		-	5,000		5,000	
Total fund balances		1,067,816	5,000		1,072,816	
Total liabilities and fund balances	\$	1,267,782	\$ 5,000	\$	1,272,782	

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	ermanent provement	· Capital ojects	Total Nonmajor Capital Projects Funds		
Revenues:					
From local sources:					
Taxes	\$ 228,965	\$ -	\$	228,965	
Intergovernmental - state	 47,890	 		47,890	
Total revenues	 276,855	 		276,855	
<b>Expenditures:</b>					
Current:					
Support services:					
Fiscal	4,090	-		4,090	
Operations and maintenance	13,709	-		13,709	
Pupil transportation	21,252	-		21,252	
Facilities acquisition and construction  Debt service:	91,409	-		91,409	
Principal retirement	46,000	_		46,000	
Interest and fiscal charges	 35,970			35,970	
Total expenditures	 212,430	 		212,430	
Net change in fund balances	64,425	-		64,425	
Fund balances, July 1	 1,003,391	 5,000		1,008,391	
Fund balances, June 30	\$ 1,067,816	\$ 5,000	\$	1,072,816	

	Budg	eted Amounts				ariance with inal Budget-
		Final		Actual	Over (Under)	
Permanent Improvement						
Total Revenues and Other Sources	\$	264,878	\$	265,487	\$	609
Total Expenditures and Other Uses		232,711		231,940		771
Net Change in Fund Balances		32,167		33,547		1,380
Fund Balance, July 1 Prior Year Encumbrances Appropriated		962,953 33,430		962,953 33,430		- -
Fund Balance, June 30	\$	1,028,550	\$	1,029,930	\$	1,380
Other Capital Projects						
Total Revenues and Other Sources	\$	5,000	\$	5,000	\$	
Net Change in Fund Balances		5,000		5,000		-
Fund Balance, July 1						
Fund Balance, June 30	\$	5,000	\$	5,000	\$	

#### KEYSTONE LOCAL SCHOOL DISTRICT COMBINING STATEMENTS - AGENCY FUND

#### **Agency Fund**

The agency fund is used to account for assets held by the government as an agent for individuals, private organizations, other governments and/or other funds. The agency fund is:

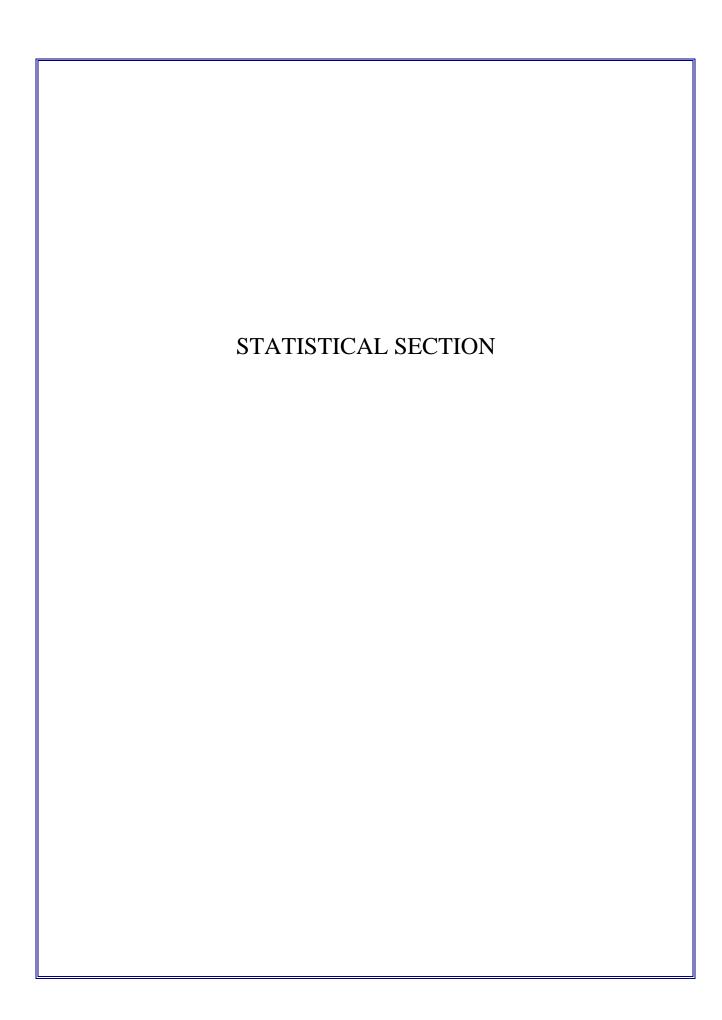
#### **Student Activity Fund**

An agency fund provided to account for those student activity programs which have student participation in the activity and have students involved in the management of the program. This fund typically includes those student activities which consist of a student body, student president, student treasurer and faculty advisor.

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES ${\rm AGENCY\ FUND}$ FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	I	eginning Balance ly 1, 2010	Additions		<u>D</u>	eletions	Ending Balance June 30, 2011	
Student Activity								
Assets:								
Equity in pooled cash and investments	\$	42,274	\$	61,009	\$	60,185	\$	43,098
Total assets	\$	42,274	\$	61,009	\$	60,185	\$	43,098
Liabilities:								
Accounts payable	\$	582	\$	313	\$	582	\$	313
Due to students		41,692		60,696		59,603		42,785
Total liabilities	\$	42,274	\$	61,009	\$	60,185	\$	43,098

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#### STATISTICAL SECTION

This part of the Keystone Local School District's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

**Contents Page Financial Trends** 95-108 These schedules contain trend information to help the reader understand how the District's financial performance and wellbeing have changed over time. **Revenue Capacity** 109-114 These schedules contain information to help the reader assess the District's most significant local revenue source, the property tax. 115-118 **Debt Capacity** These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future. **Demographic and Economic Information** 119-120 These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place. **Operating Information** 121-127 These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.

**Sources:** Sources are noted on the individual schedules. The District implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

#### NET ASSETS BY COMPONENT LAST NINE FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2011		2010		2009		2008
Governmental activities					_		
Invested in capital assets, net of related debt	\$	3,636,413	\$ 3,748,240	\$	3,597,575	\$	4,160,612
Restricted		2,733,109	2,547,989		2,640,004		2,455,662
Unrestricted		3,955,975	3,731,747		4,012,688		4,690,946
Total governmental activities net assets	\$	10,325,497	\$ 10,027,976	\$	10,250,267	\$	11,307,220

**Source:** School District financial records. The District implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

2007		 2006		2005	2004		 2003
\$	3,949,750	\$ 7,120,595	\$	6,916,902	\$	5,688,510	\$ 4,758,495
	2,225,265	3,421,604		1,915,127		2,054,608	1,396,713
	3,398,899	5,796		400,908		456,618	2,098,893
\$	9,573,914	\$ 10,547,995	\$	9,232,937	\$	8,199,736	\$ 8,254,101

#### CHANGES IN NET ASSETS LAST NINE FISCAL YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2011	2010	2009	2008
Expenses				
Governmental activities:				
Instruction:				
Regular	\$ 7,886,625	\$ 7,587,064	\$ 7,571,878	\$ 7,727,254
Special	1,705,354	1,626,780	1,416,017	1,242,249
Vocational	102,822	101,087	102,875	104,101
Other	91,730	114,886	89,080	75,094
Support services:				
Pupil	1,005,556	886,994	810,521	858,666
Instructional staff	473,860	532,728	443,050	468,744
Board of education	32,725	34,668	42,208	40,185
Administration	1,216,788	1,238,876	1,139,342	1,162,659
Fiscal	448,063	428,194	414,440	408,441
Operations and maintenance	1,173,432	1,326,992	1,436,266	1,186,268
Pupil transportation	887,051	958,546	901,853	870,189
Central	373,804	374,039	465,653	238,823
Operation of non-instructional services:				
Food service operations	504,207	485,656	483,727	439,113
Latchkey operations	49,485	55,778	59,162	55,825
Other non-instructional services	86,977	111,471	80,774	127,319
Extracurricular activities	454,751	463,680	368,793	375,208
Interest and fiscal charges	 1,142,919	753,411	 772,798	760,496
Total governmental activities expenses	 17,636,149	 17,080,850	 16,598,437	16,140,634

**Source:** School District financial records. The District implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

 2007	 2006	 2005	 2004	 2003
\$ 6,588,597	\$ 6,704,413	\$ 6,672,376	\$ 6,660,466	\$ 6,309,447
1,233,663	1,161,680	1,149,365	984,184	931,240
97,379	180,125	191,049	187,970	171,846
67,102	111,245	-	-	-
771,574	868,064	1,003,630	1,035,370	957,635
478,054	348,743	500,452	404,004	336,881
33,019	35,244	38,728	27,473	32,385
1,009,418	1,175,011	1,210,985	1,194,766	1,138,460
362,847	392,992	353,995	357,675	311,966
1,333,631	1,122,995	1,117,247	1,100,974	1,023,388
851,300	986,260	813,566	809,574	877,702
219,552	120,958	160,288	158,698	135,321
425,493	463,918	442,368	436,982	422,276
45,876	51,215	46,376	41,780	37,131
83,740	63,469	72,164	-	-
328,720	324,673	379,314	364,404	311,879
793,879	 759,783	 608,716	 	 5,175
14,723,844	14,870,788	14,760,619	13,764,320	13,002,732

- (Continued)

CHANGES IN NET ASSETS - (Continued)
LAST NINE FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)

Program Revenues Governmental activities:		2011		2010	2009	2008	
Governmental activities:							
Charges for services:							
Instruction:							
Regular	\$	671,489	\$	525,405	\$ 494,562	\$	367,690
Special		3,072		3,305	-		-
Vocational		-		-	-		-
Other		-		-	-		12,335
Support services:							
Pupil		8,032		22,915	30,376		41,347
Instructional staff		147		274	777		-
Operations and maintenance		5,826		6,269	8,238		11,061
Central		-		-	104		=
Operation of non-instructional services:							
Food service operations		350,391		353,457	381,544		355,508
Latchkey operations		49,896		47,652	53,391		53,036
Extracurricular activities		82,936		68,147	75,971		89,123
Operating grants and contributions:							
Instruction:							
Regular		460,915		46,816	38,437		3,237
Special		821,977		417,214	632,930		636,432
Vocational		12,863		12,767	13,128		13,777
Other		17,130		34,579	-		-
Support services:							
Pupil		147,577		148,962	123,445		181,590
Instructional staff		144,152		84,735	64,803		87,972
Administration		73,554		80,863	65,461		64,566
Fiscal		131		5,000	8,952		-
Operations and maintenance		258,388		254,918	-		9,000
Pupil transportation		55,002		101,401	60,045		51,872
Central		142,583		176,263	77		5,948
Operation of non-instructional services:							
Food service operations		180,203		154,812	138,247		114,059
Other non-instructional services		73,547		77,864	96,033		93,533
Extracurricular activities		1,401		6,732	6,070		100
Capital grants and contributions:							
Instruction:							
Regular		-		-	16,343		90,872
Support services:							
Operations and maintenance		-		-	-		-
Pupil transportation		-		-	12,066		6,559
Extracurricular activities		-		5,000	126,930		-
Total governmental program revenues		3,561,212		2,635,350	 2,447,930		2,289,617
Net (Expense)/Revenue							
Governmental activities	\$	(14,074,937)	\$	(14,445,500)	\$ (14,150,507)	\$	(13,851,017)
	<u> </u>	, , , ,		( , -,/	 , ,,,	-	· /

**Source:** School District financial records. The District implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

 2007		2006	 2005	 2004	 2003
\$ 513,216	\$	279,318	\$ 68,955	\$ 64,919	\$ 116,052
-		- -	-	-	1,297
-		-	-	-	-
-		50,427	58,623	51,713	-
-		-	-	-	-
-		-	41,144	-	-
-		-	-	-	-
345,163		329,548	322,058	316,439	309,142
56,826		51,053	-	34,625	40,384
82,298		77,710	81,919	92,733	125,533
11,000		62,428	148,934	109,217	368,410
167,819		133,340	205,380	121,069	108,163
-		-	-	-	41,783
-		-	-	-	-
210,367		226,407	134,043	103,189	104,913
162,313		230,151	158,223	115,252	90,430
20,000		-	19,948	10,411	6,426
6,010		-	1,048	-	-
-		=	13,881	14,027	9,456
50,000		-	32,357	31,393	111,348
5,513		9,623	3,370	2,860	-
113,106		127,727	102,019	90,905	65,238
93,653		93,973	85,042	-	-
-		-	-	-	3,900
13,694		-	15,225	-	-
3,000		12,000			
3,000 -		12,000	-	-	-
 		-	 	 	 -
 1,853,978	-	1,683,705	 1,492,169	 1,158,752	 1,502,475
\$ (12,869,866)	\$	(13,187,083)	\$ (13,268,450)	\$ (12,605,568)	\$ (11,500,257)

- (Continued)

### $\begin{array}{c} \textbf{KEYSTONE LOCAL SCHOOL DISTRICT} \\ \textbf{LORAIN COUNTY, OHIO} \end{array}$

CHANGES IN NET ASSETS - (Continued)
LAST NINE FISCAL YEARS
(ACCRUAL BASIS OF ACCOUNTING)

#### **General Revenues and Other Changes in Net Assets**

Governmental activities:		2011	2010	2009	2008
Property taxes levied for:	<u> </u>			 	 
General purposes	\$	5,098,704	\$ 4,849,409	\$ 4,295,550	\$ 5,459,903
Debt service		1,221,080	1,170,484	1,021,138	1,323,539
Capital outlay		218,383	205,597	183,446	233,573
Grants and entitlements not restricted					
to specific programs		7,498,166	7,709,810	7,695,009	7,525,555
Investment earnings		48,618	30,565	150,664	295,028
Miscellaneous		287,507	257,344	394,083	241,290
Total governmental activities		14,372,458	14,223,209	13,739,890	15,078,888
Special Item:					
Loss on sale of capital assets		-	-	(646,336)	-
Total special item			-	(646,336)	=
Change in Net Assets					
Governmental activities	\$	297,521	\$ (222,291)	\$ (1,056,953)	\$ 1,227,871

**Source:** School District financial records. The District implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

 2007	 2006	 2005	 2004	 2003
\$ 4,954,642	\$ 4,833,720	\$ 5,141,885	\$ 4,306,050	\$ 4,144,328
1,200,168	1,279,435	1,241,464	730,494	_
217,326	229,046	246,558	214,036	210,352
7,726,248	7,529,775	7,479,210	7,162,776	6,184,796
414,223	350,042	72,983	69,031	133,858
35,647	280,123	119,551	68,816	91,764
 14,548,254	 14,502,141	 14,301,651	12,551,203	10,765,098
_	_	_	_	<u>-</u>
-	-	-	-	
\$ 1,678,388	\$ 1,315,058	\$ 1,033,201	\$ (54,365)	\$ (735,159)

#### FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	 2011	 2010	 2009	 2008
General Fund:				
Nonspendable	\$ 14,186	\$ -	\$ -	\$ -
Committed	20,000	-	-	-
Assigned	1,656,896	-	-	-
Unassigned	2,755,500	-	-	-
Reserved	-	313,189	508,715	1,346,813
Unreserved	 	4,055,093	4,111,347	 2,883,542
Total general fund	\$ 4,446,582	\$ 4,368,282	\$ 4,620,062	\$ 4,230,355
All Other Governmental Funds:				
Nonspendable	\$ 11,084	\$ -	\$ -	\$ -
Restricted	13,224,957	-	-	-
Committed	5,000	-	-	-
Unassigned (deficit)	(4,123)	-	-	-
Reserved	-	1,219,642	1,393,648	1,565,481
Unreserved (deficit), reported in:				
Special revenue funds	-	224,532	335,012	245,496
Capital projects funds	 -	971,017	862,101	 778,960
Total all other governmental funds	 13,236,918	 2,415,191	 2,590,761	 2,589,937
Total governmental funds	\$ 17,683,500	\$ 6,783,473	\$ 7,210,823	\$ 6,820,292

Source: School District financial records.

**Note:** The School District implemented GASB Statement 54 in 2011.

 2007	 2006	 2005	 2004	 2003	 2002
\$ -	\$ -	\$ -	\$ -	\$ -	\$ - -
-	-	-	-	-	-
1,198,693 1,790,329	 1,320,915 1,048,734	1,094,117 1,321,796	634,171 1,564,355	599,210 2,328,085	 931,330 3,070,912
\$ 2,989,022	\$ 2,369,649	\$ 2,415,913	\$ 2,198,526	\$ 2,927,295	\$ 4,002,242
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
1,582,474	3,697,998	11,058,261	20,072,877	348,471	414,701
 116,567 644,198	 124,501 (303,100)	 98,407 1,078,722	 89,764 (1,684,643)	 108,385 691,275	 88,352 767,402
2,343,239	 3,519,399	 12,235,390	 18,477,998	1,148,131	 1,270,455
\$ 5,332,261	\$ 5,889,048	\$ 14,651,303	\$ 20,676,524	\$ 4,075,426	\$ 5,272,697

# CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

Process		2011			2010	 2009	 2008
Turition and fees	Revenues						
Tuition and fees         603,722         454,021         419,581         355,585           Charges for services         343,880         341,006         366,484         355,508           Earnings on investments         48,229         28,962         151,933         298,446           Extracurricular         89,324         72,030         77,507         77,007           Classroom materials and fees         62,951         67,492         74,981         77,103           Rental income         5,826         6,269         6,613         11,061           Contral carricular         1,6820         38,395         32,543           Contral carricular         1,69         1,610         22,440           Intergovernmental - intermediate         1,005         5,902         7,400         7,049           Intergovernmental - federal         1,890,678         1,361,162         694,053         728,894           Intergovernmental - federal         1,890,678         1,361,162         694,053         728,894           Intergovernmental - federal         1,890,678         1,361,162         694,053         728,894           Expenditures         2         7,21,672         6,935,336         6,733,121           Special         1,705,416	From local sources:						
Tuition and fees         603,722         454,021         419,581         355,598           Charges for services         343,880         341,006         366,484         355,508           Earnings on investments         48,229         28,962         151,933         298,446           Extracurricular         89,324         72,030         77,507         77,007           Classroom materials and fees         62,951         67,492         74,981         77,103           Rental income         5,826         6,269         6,613         11,061           Contral carriculate         7,888         7,197         -         -           Other local revenues         345,605         336,533         610,810         292,410           Intergovernmental - intermediate         10,055         5,902         7,420         7,049           Intergovernmental - federal         1,890,678         1,361,162         694,053         728,894           Total revenues         17,874,068         16,856,404         16,096,505         172,12.978           Expenditures           Current:           Instructional         17,054,46         1,638,378         1,416,148         1,814,19           Vocational         102,179 <td>Taxes</td> <td>\$</td> <td>6,811,405</td> <td>\$</td> <td>6,273,572</td> <td>\$ 5,403,970</td> <td>\$ 6,883,813</td>	Taxes	\$	6,811,405	\$	6,273,572	\$ 5,403,970	\$ 6,883,813
Charges for services	Tuition and fees		603,722		454,021	419,581	355,958
Extracurricular         48,229         28,962         151,933         298,446           Extracurricular         89,324         72,030         77,507         77,007           Classroom materials and fees         62,951         67,492         74,981         77,103           Rental income         5,826         6,269         6,613         11,061           Contrations and donations         3,654         16,820         38,955         32,543           Contract services         7,888         7,197         -         -           Other local revenues         345,605         336,753         610,810         29,2410           Intergovernmental intermediate         10,055         5,902         7,420         7,049           Intergovernmental - federal         1,890,678         1,361,162         690,655         728,894           Total revenues         17,874,068         16,856,404         16,096,565         17,212,978           Expenditures           Current           Current           Regular         7,355,952         7,021,672         6,935,336         6,733,121           Instructions         1,102,179         100,478         102,032         97,889           Oth	Charges for services		343,880		341,006	366,484	
Extracurricular   S9.324   72.030   77.507   77.007   7	· ·						
Classroom materials and fees							
Rental income							
Contributions and donations	Rental income						
Contract services         7,888         7,197         -         -           Other local revenues         345,605         336,753         610,810         292,410           Intergovernmental         10,055         5,902         7,420         7,049           Intergovernmental - intermediate         1,055         7,888,218         8,244,818         8,993,186           Intergovernmental - federal         1,890,678         1,361,162         694,053         728,894           Total revenues         17,874,068         16,856,404         16,096,565         17,212,978           Expenditures           Current:           Instruction:         8         7,355,952         7,021,672         6,935,336         6,733,121           Special         1,705,416         1,638,378         1,416,448         1,181,419           Vocational         102,179         100,478         102,032         97,689           Other         91,730         116,797         89,025         71,238           Support services:         Pupil         1,001,149         882,916         805,837         824,645           Instructional staff         470,510         529,378         439,700         450,490           Board of ed	Contributions and donations						
Other local revenues         345,605         336,753         610,810         292,410           Intergovernmental         -						-	-
Intergovernmental - Inte						610.810	292.410
Intergovernmental - intermediate   10,055   5,902   7,420   7,049     Intergovernmental - state   7,650,851   7,885,218   8,244,818   8,093,186     Intergovernmental - federal   1,890,678   1,361,162   694,053   728,894     Total revenues   17,874,068   16,856,404   16,096,565   17,212,978     Expenditures			-		-	-	-,
Tretgovernmental - state			10.055		5.902	7.420	7.049
Intergovernmental - federal   1,890,678   1,361,162   694,053   728,894     Total revenues   17,874,068   16,856,404   16,096,565   17,212,978     Expenditures							
Total revenues   17,874,068   16,856,404   16,096,565   17,212,978							
Current:           Instruction:         Regular         7,355,952         7,021,672         6,935,336         6,733,121           Special         1,705,416         1,638,378         1,416,148         1,181,419           Vocational         102,179         100,478         102,032         97,689           Other         91,730         116,797         89,025         71,238           Support services:         Pupil         1,001,149         882,916         805,837         824,645           Instructional staff         470,510         59,378         439,700         450,490           Board of education         32,725         34,668         42,208         39,158           Administration         1,201,544         1,246,756         1,134,662         1,121,363           Fiscal         455,803         417,531         413,401         391,455           Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         1,144,473         1	-						
Current:           Instruction:         Regular         7,355,952         7,021,672         6,935,336         6,733,121           Special         1,705,416         1,638,378         1,416,148         1,181,419           Vocational         102,179         100,478         102,032         97,689           Other         91,730         116,797         89,025         71,238           Support services:         Pupil         1,001,149         882,916         805,837         824,645           Instructional staff         470,510         529,378         439,700         450,490           Board of education         32,725         34,668         42,208         39,158           Administration         1,201,544         1,246,756         1,134,662         1,121,363           Fiscal         455,803         417,531         413,401         391,455           Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         1,24,247         1	Evnenditures						
Instruction: Regular   7,355,952   7,021,672   6,935,336   6,733,121     Special   1,705,416   1,638,378   1,416,148   1,181,419     Vocational   102,179   100,478   102,032   97,689     Other   91,730   116,797   89,025   71,238     Support services:	_						
Regular         7,355,952         7,021,672         6,935,336         6,733,121           Special         1,705,416         1,638,378         1,416,148         1,181,419           Vocational         102,179         100,478         102,032         97,689           Other         91,730         116,797         89,025         71,238           Support services:         Pupil         1,001,149         882,916         805,837         824,645           Instructional staff         470,510         529,378         439,700         450,490           Board of education         32,725         34,668         42,208         39,158           Administration         1,201,544         1,246,756         1,134,662         1,121,363           Fiscal         455,803         417,531         413,401         391,455           Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operations for non-instructional services:         Food service operations         49,485         55,778         59,162 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>							
Special         1,705,416         1,638,378         1,416,148         1,181,419           Vocational         102,179         100,478         102,032         97,689           Other         91,730         116,797         89,025         77,238           Support services:         Pupil         1,001,149         882,916         805,837         824,645           Instructional staff         470,510         529,378         439,700         450,490           Board of education         32,725         34,668         42,208         39,158           Administration         1,201,544         1,246,756         1,134,662         1,121,363           Fiscal         455,803         417,531         413,401         391,455           Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         493,375         481,473         480,562         451,830           Latchkey operations         49,485         55,778         59,162         53,322			7.255.052		7.021.672	6.025.226	6 722 121
Vocational Other         102,179 (16,79)         100,478 (16,797)         102,032 (97,689)           Other Other         91,730 (116,797)         89,025 (71,238)           Support services:         91,730 (116,797)         89,025 (71,238)           Pupil (10,01,149)         882,916 (805,837)         824,645           Instructional staff (470,510)         529,378 (439,700)         450,490           Board of education (32,725)         34,668 (42,208)         39,158           Administration (12,01,544 (12,475))         1,246,756 (1,134,662)         1,121,363           Fiscal (455,803)         417,531 (413,401)         391,455           Operations and maintenance (1,112,437)         1,217,001 (1,307,832)         1,167,067           Pupil transportation (482,862)         1,034,244 (933,691)         838,352           Central (377,054)         384,903 (46,887)         242,335           Operation of non-instructional services:         80,977 (114,471)         80,774 (118,962)         53,322           Other non-instructional services (386,977 (111,471)         80,774 (118,962)         53,322         111,471 (118,962)         1721,517 (118,962)         245,433           Extracurricular activities (381,467 (396,805) (147,450) (172,1517 (244,543)         245,433         1721,517 (244,543)         246,805 (147,450 (174,450) (172,1517 (174,543)         1721,517							
Other         91,730         116,797         89,025         71,238           Support services:         71,238         82,916         805,837         824,645           Instructional staff         470,510         529,378         439,700         450,490           Board of education         32,725         34,668         42,208         39,158           Administration         1,201,544         1,246,756         1,134,662         1,121,363           Fiscal         455,803         417,531         413,401         391,455           Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         849,3375         481,473         480,562         451,830           Latchkey operations         49,485         55,778         59,162         53,322           Other non-instructional services         86,977         111,471         80,774         118,962           Extracurricular activities         381,467         396,081         363,707         354,924							
Support services:         Pupil         1,001,149         882,916         805,837         824,645           Instructional staff         470,510         529,378         439,700         450,490           Board of education         32,725         34,668         42,208         39,158           Administration         1,201,544         1,246,756         1,134,662         1,121,363           Fiscal         455,803         417,531         413,401         391,455           Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         Society operations         493,375         481,473         480,562         451,830           Latchkey operations         49,485         55,778         59,162         53,322           Other non-instructional services         86,977         111,471         80,774         118,962           Extracurricular activities         381,467         396,081         363,707         354,924           Facilities acquisition and construction         786,805 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>							
Pupil         1,001,149         882,916         805,837         824,645           Instructional staff         470,510         529,378         439,700         450,490           Board of education         32,725         34,668         42,208         39,158           Administration         1,201,544         1,246,756         1,134,662         1,121,363           Fiscal         455,803         417,531         413,401         391,455           Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         Food service operations         493,375         481,473         480,562         451,830           Latchkey operations         49,485         55,778         59,162         53,322           Other non-instructional services         86,977         111,471         80,774         118,962           Extracurricular activities         381,467         396,081         363,707         354,924           Food itities acquisition and construction         786,805         147,450			91,730		116,797	89,025	/1,238
Instructional staff			1 001 110		002.016	005.025	024 645
Board of education         32,725         34,668         42,208         39,158           Administration         1,201,544         1,246,756         1,134,662         1,121,363           Fiscal         455,803         417,531         413,401         391,455           Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         Food service operations         493,375         481,473         480,562         451,830           Latchkey operations         49,485         55,778         59,162         53,322           Other non-instructional services         86,977         111,471         80,774         118,962           Extracurricular activities         381,467         396,081         363,707         354,924           Facilities acquisition and construction         786,805         147,450         1,721,517         244,543           Capital outlay         372,368         -         -         -         -           Debt service:         -         -         <	-					,	,
Administration         1,201,544         1,246,756         1,134,662         1,121,363           Fiscal         455,803         417,531         413,401         391,455           Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         Food service operations         493,375         481,473         480,562         451,830           Latchkey operations         49,485         55,778         59,162         53,322           Other non-instructional services         86,977         111,471         80,774         118,962           Extracurricular activities         381,467         396,081         363,707         354,924           Facilities acquisition and construction         786,805         147,450         1,721,517         244,543           Capital outlay         372,368         -         -         -         -           Debt service:         -         -         -         -           Principal retirement         883,287         734,000         645							
Fiscal         455,803         417,531         413,401         391,455           Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         86,977         481,473         480,562         451,830           Latchkey operations         49,485         55,778         59,162         53,322           Other non-instructional services         86,977         111,471         80,774         118,962           Extracurricular activities         381,467         396,081         363,707         354,924           Facilities acquisition and construction         786,805         147,450         1,721,517         244,543           Capital outlay         372,368         -         -         -         -           Debt service:         -         -         -         -         -           Principal retirement         883,287         734,000         645,000         605,000           Interest and fiscal charges         1,044,231         734,586         754,830							
Operations and maintenance         1,112,437         1,217,001         1,307,832         1,167,067           Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         Food service operations         493,375         481,473         480,562         451,830           Latchkey operations         49,485         55,778         59,162         53,322           Other non-instructional services         86,977         111,471         80,774         118,962           Extracurricular activities         381,467         396,081         363,707         354,924           Facilities acquisition and construction         786,805         147,450         1,721,517         244,543           Capital outlay         372,368         -         -         -         -           Debt service:         -         -         -         -         -           Principal retirement         883,287         734,000         645,000         605,000           Interest and fiscal charges         1,044,231         734,586         754,830         738,034           Bond issuance costs         225,915							
Pupil transportation         842,862         1,034,244         933,691         838,352           Central         377,054         384,903         462,887         242,335           Operation of non-instructional services:         Food service operations         493,375         481,473         480,562         451,830           Latchkey operations         49,485         55,778         59,162         53,322           Other non-instructional services         86,977         111,471         80,774         118,962           Extracurricular activities         381,467         396,081         363,707         354,924           Facilities acquisition and construction         786,805         147,450         1,721,517         244,543           Capital outlay         372,368         -         -         -         -           Debt service:         -         -         -         -         -           Principal retirement         883,287         734,000         645,000         605,000           Interest and fiscal charges         1,044,231         734,586         754,830         738,034           Bond issuance costs         225,915         -         -         -         -           Total expenditures         19,073,271         1							
Central       377,054       384,903       462,887       242,335         Operation of non-instructional services:       Food service operations       493,375       481,473       480,562       451,830         Latchkey operations       49,485       55,778       59,162       53,322         Other non-instructional services       86,977       111,471       80,774       118,962         Extracurricular activities       381,467       396,081       363,707       354,924         Facilities acquisition and construction       786,805       147,450       1,721,517       244,543         Capital outlay       372,368       -       -       -       -         Debt service:       -       -       -       -       -         Principal retirement       883,287       734,000       645,000       605,000         Interest and fiscal charges       1,044,231       734,586       754,830       738,034         Bond issuance costs       225,915       -       -       -         Total expenditures       19,073,271       17,285,561       18,188,311       15,724,947         Excess (deficiency) of revenues over (under)	-						
Operation of non-instructional services:           Food service operations         493,375         481,473         480,562         451,830           Latchkey operations         49,485         55,778         59,162         53,322           Other non-instructional services         86,977         111,471         80,774         118,962           Extracurricular activities         381,467         396,081         363,707         354,924           Facilities acquisition and construction         786,805         147,450         1,721,517         244,543           Capital outlay         372,368         -         -         -         -         -           Debt service:         Principal retirement         883,287         734,000         645,000         605,000           Interest and fiscal charges         1,044,231         734,586         754,830         738,034           Bond issuance costs         225,915         -         -         -           Total expenditures         19,073,271         17,285,561         18,188,311         15,724,947							
Food service operations 493,375 481,473 480,562 451,830 Latchkey operations 49,485 55,778 59,162 53,322 Other non-instructional services 86,977 111,471 80,774 118,962 Extracurricular activities 381,467 396,081 363,707 354,924 Facilities acquisition and construction 786,805 147,450 1,721,517 244,543 Capital outlay 372,368 Debt service:  Principal retirement 883,287 734,000 645,000 605,000 Interest and fiscal charges 1,044,231 734,586 754,830 738,034 Bond issuance costs 225,915			377,054		384,903	462,887	242,335
Latchkey operations       49,485       55,778       59,162       53,322         Other non-instructional services       86,977       111,471       80,774       118,962         Extracurricular activities       381,467       396,081       363,707       354,924         Facilities acquisition and construction       786,805       147,450       1,721,517       244,543         Capital outlay       372,368       -       -       -       -         Debt service:       -       -       -       -       -         Principal retirement       883,287       734,000       645,000       605,000         Interest and fiscal charges       1,044,231       734,586       754,830       738,034         Bond issuance costs       225,915       -       -       -         Total expenditures       19,073,271       17,285,561       18,188,311       15,724,947							
Other non-instructional services         86,977         111,471         80,774         118,962           Extracurricular activities         381,467         396,081         363,707         354,924           Facilities acquisition and construction         786,805         147,450         1,721,517         244,543           Capital outlay         372,368         -         -         -         -           Debt service:         -         -         -         -         -           Principal retirement         883,287         734,000         645,000         605,000           Interest and fiscal charges         1,044,231         734,586         754,830         738,034           Bond issuance costs         225,915         -         -         -           Total expenditures         19,073,271         17,285,561         18,188,311         15,724,947   Excess (deficiency) of revenues over (under)							,
Extracurricular activities         381,467         396,081         363,707         354,924           Facilities acquisition and construction         786,805         147,450         1,721,517         244,543           Capital outlay         372,368         -         -         -         -           Debt service:         Principal retirement         883,287         734,000         645,000         605,000           Interest and fiscal charges         1,044,231         734,586         754,830         738,034           Bond issuance costs         225,915         -         -         -           Total expenditures         19,073,271         17,285,561         18,188,311         15,724,947           Excess (deficiency) of revenues over (under)			,			, -	,
Facilities acquisition and construction       786,805       147,450       1,721,517       244,543         Capital outlay       372,368       -       -       -       -         Debt service:       -       -       -       -       -         Principal retirement       883,287       734,000       645,000       605,000         Interest and fiscal charges       1,044,231       734,586       754,830       738,034         Bond issuance costs       225,915       -       -       -         Total expenditures       19,073,271       17,285,561       18,188,311       15,724,947         Excess (deficiency) of revenues over (under)					,		
Capital outlay       372,368       -       -       -         Debt service:       Principal retirement       883,287       734,000       645,000       605,000         Interest and fiscal charges       1,044,231       734,586       754,830       738,034         Bond issuance costs       225,915       -       -       -         Total expenditures       19,073,271       17,285,561       18,188,311       15,724,947         Excess (deficiency) of revenues over (under)			,				
Debt service:       883,287       734,000       645,000       605,000         Interest and fiscal charges       1,044,231       734,586       754,830       738,034         Bond issuance costs       225,915       -       -       -         Total expenditures       19,073,271       17,285,561       18,188,311       15,724,947         Excess (deficiency) of revenues over (under)					147,450	1,721,517	244,543
Principal retirement         883,287         734,000         645,000         605,000           Interest and fiscal charges         1,044,231         734,586         754,830         738,034           Bond issuance costs         225,915         -         -         -           Total expenditures         19,073,271         17,285,561         18,188,311         15,724,947           Excess (deficiency) of revenues over (under)			372,368		-	-	-
Interest and fiscal charges         1,044,231         734,586         754,830         738,034           Bond issuance costs         225,915         -         -         -           Total expenditures         19,073,271         17,285,561         18,188,311         15,724,947           Excess (deficiency) of revenues over (under)			002.207		724.000	< 45 000	<b>607.000</b>
Bond issuance costs         225,915         -         -         -           Total expenditures         19,073,271         17,285,561         18,188,311         15,724,947           Excess (deficiency) of revenues over (under)							
Total expenditures 19,073,271 17,285,561 18,188,311 15,724,947  Excess (deficiency) of revenues over (under)					/34,586	/54,830	/38,034
Excess (deficiency) of revenues over (under)	Bond issuance costs		225,915		_	 _	 _
	Total expenditures		19,073,271		17,285,561	 18,188,311	 15,724,947
	Excess (deficiency) of revenues over (under)						
	• • • • • • • • • • • • • • • • • • • •		(1,199,203)		(429,157)	(2,091,746)	1,488,031

2007		2006		2005	 2004	 2003	-	2002
377,456 334,798 344,099	377,456       330,371       109,59         334,798       309,497       316,17         344,099       324,107       434,02	6,621,876 109,599 316,175 434,021 105,249	\$ 5,238,181 98,444 316,439 237,101 105,512	\$ 4,369,648 99,545 308,437 114,945 120,231	\$	4,482,878 45,024 - 147,889 109,597		
	-	-		-	-	-		-
	_	-		-	-	-		-
233,164		165,753		150,652	101,322	159,613		77,421
8,582,723	3	8,424,561		8,398,680	7,761,099	7,090,395		6,755,862
	- - -	- -		- -	- -	- -		- -
16,255,156	<u> </u>	15,991,630		16,136,252	 13,858,098	 12,262,814		11,618,671
6,784,944		6,782,001		6,679,794	6,507,446	6,277,489		5,392,005
1,262,793		1,168,387		1,127,148	983,149	928,148		819,509
99,547 70,893		180,861 113,592		189,986	184,712 -	169,711 -		144,435
804,530	)	932,756		995,821	1,031,548	931,179		833,927
501,623		360,100		418,128	401,779	330,787		273,048
33,019	)	35,244		38,728	27,473	32,385		29,100
996,544	1	1,208,170		1,221,624	1,202,925	1,113,249		960,445
380,471	l	413,774		349,545	357,144	307,648		296,220
1,370,859	)	1,144,122		1,104,670	1,043,890	1,069,185		930,323
842,977	7	957,829		764,552	743,655	816,167		636,816
217,950	)	124,855		160,113	157,177	134,445		122,695
428,268	3	471,346		445,941	433,690	421,298		-
45,876	5	52,443		46,496	43,000	-		-
83,740	)	63,469		72,164	_	36,883		-
318,879	)	326,982		375,711	361,914	310,056		263,567
1,309,580	-	9,182,968		7,018,313	1,136,276	120,011		292,196
510,000	)	475,000		1,154,418	-	130,000		125,000
749,450		760,575		- -	148,750	5,175		15,188
16,811,943	<u> </u>	24,754,474		22,163,152	 14,764,528	 13,133,816		11,134,474
(556,787	7)	(8,762,844)		(6,026,900)	(906,430)	(871,002)		484,197
								- (Continued)

# CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS - (Continued) LAST TEN FISCAL YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	 2011	 2010	 2009	 2008
Other Financing Sources (Uses)				
Lease-purchase agreement	\$ -	\$ -	\$ 890,000	\$ -
Sale of capital assets	-	1,807	10,030	-
Transfers in	17,096	25,000	1,017,061	11,687
Transfers (out)	(17,096)	(25,000)	(28,937)	(11,687)
Premium on notes and bonds sold	226,875	-	-	-
Sale of bonds	11,499,987	-	-	-
Capital lease transaction	372,368	-	-	-
Pass-through	 _	 _	 _	 
Total other financing sources (uses)	 12,099,230	 1,807	 1,888,154	 
Special Item				
Sale of capital assets	 <u> </u>	-	 594,123	 
Total special item	 	 <u>-</u>	 594,123	 
Net change in fund balances	\$ 10,900,027	\$ (427,350)	\$ 390,531	\$ 1,488,031
Capital expenditures	\$ 1,163,719	\$ 232,781	\$ 1,717,822	\$ 370,430
Debt service as a percentage of noncapital expenditures	12.02%	8.61%	8.50%	8.75%

Source: School District financial records.

 2007		2006	 2005		2004	 2003	 2002
\$ - - - - - -	\$	589 2,507 (2,507) -	\$ 1,679 17,685,741 (17,685,741) - -	\$	30,000 (30,000) 8,628 17,500,000	\$ 814 38,500 (38,500)	\$ 504 208,721 (208,721)
 <u>-</u> -		589	1,679		17,507,528	814	 504
 <u> </u>	_	<u>-</u>	 <u>-</u>	_	<u>-</u> _	 <u>-</u>	 <u>-</u>
\$ (556,787)	\$	(8,762,255)	\$ (6,025,221)	\$	16,601,098	\$ (870,188)	\$ 484,701
\$ 1,972,910	\$	9,156,879	\$ 6,817,425	\$	1,091,413	\$ 184,909	\$ 144,690
8.49%		7.92%	7.52%		1.09%	1.04%	1.28%

#### ASSESSED VALUATION AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS

	Real Property (a)					Tangible Personal Property (b)				Public Utility (c)			
Collection Year	Assessed Value			Estimated Actual Value		Assessed Value		Estimated Actual Value		Assessed Value		Estimated Actual Value	
2011	\$	254,638,260	\$	727,537,886	\$	-	\$	-	\$	10,818,110	\$	30,908,886	
2010		252,011,520		720,032,914		721,700		2,886,800		8,515,930		24,331,229	
2009		265,642,394		758,978,269		2,909,940		11,639,760		10,150,420		29,001,200	
2008		261,007,180		745,734,800		2,233,899		8,935,596		10,066,060		28,760,171	
2007		255,923,180		731,209,086		4,535,488		18,141,952		12,065,090		34,471,686	
2006		223,290,830		637,973,800		6,102,357		24,409,428		11,594,330		33,126,657	
2005		214,193,470		611,981,343		7,207,612		28,830,448		13,694,286		39,126,531	
2004		203,806,930		582,305,514		6,956,079		27,824,316		13,216,381		37,761,089	
2003		177,929,030		508,368,657		7,705,813		30,823,252		14,640,857		41,831,020	
2002		171,943,110		491,266,029		8,887,460		35,549,840		12,453,490		35,581,400	

Source: School District financial records.

#### **Notes:**

- (a) The assessed value of real property is fixed at 35% of true value and is determined pursuant to the State Tax Commissioner.
- (b) The rate at which tangible personal property used in business is assessed for purposes ad valorem property taxation decreased one percent each year from 35% in 1983 until it reached 25% in 1993.
- (c) Assumes public utilities are assessed at true value which is 35%.

				Total						
Total Direct Tax Rate		Assessed Value			Estimated Actual Value	%				
\$	49.83	\$	265,456,370	\$	758,446,771	35.00%				
	49.90		261,249,150		747,250,943	34.96%				
	49.60		278,702,754		799,619,229	34.85%				
	49.75		273,307,139		783,430,567	34.89%				
	49.91		272,523,758		783,822,723	34.77%				
	50.21		240,987,517		695,509,885	34.65%				
	50.21		235,095,368		679,938,322	34.58%				
	50.21		223,979,390		647,890,919	34.57%				
	44.60		200,275,700		581,022,929	34.47%				
	52.60		193,284,060		562,397,269	34.37%				

## DIRECT AND OVERLAPPING PROPERTY TAX RATES (RATE PER \$1,000 OF ASSESSED VALUE) LAST TEN YEARS

Tax Year/ Collection Year	Lorain County	City of Elyria	Village of Lagrange	Township of Carlisle	Township of Elyria	Township of Lagrange	Township of New Russia
2010/2011	\$ 13.69	\$ 6.10	\$ 6.23	\$ 7.28	\$ 7.78	\$ 8.08	\$ 4.59
2009/2010	13.39	5.68	6.23	7.28	7.78	8.08	4.59
2008/2009	13.39	4.78	6.23	7.28	7.78	7.28	4.59
2007/2008	13.39	4.78	8.93	7.28	7.78	7.28	5.97
2006/2007	13.49	4.78	8.93	7.28	7.78	7.28	5.97
2005/2006	13.49	4.78	8.93	7.28	7.78	7.28	5.97
2004/2005	13.19	4.78	8.93	7.28	7.78	7.28	6.40
2003/2004	12.89	3.78	8.93	7.28	7.78	7.28	6.40
2002/2003	12.89	3.78	8.93	7.28	7.78	7.28	6.40
2001/2002	12.89	3.78	9.02	7.28	7.78	7.28	6.40

Source: Lorain County Auditor's Office.

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Kevstone	Local	School	District

				irici		-				
vnship of enfield	nship of			Voted Bond	Permanent Improvement		Unvoted		Total	
\$ 10.78	\$ 9.72	\$	37.98	\$	5.23	\$	2.00	\$	4.62	\$ 49.83
10.78	9.72		37.98		5.30		2.00		4.62	49.90
10.78	9.72		37.98		5.00		2.00		4.62	49.60
10.78	11.10		37.98		5.15		2.00		4.62	49.75
10.78	11.10		37.98		5.31		2.00		4.62	49.91
11.78	11.10		37.98		5.61		2.00		4.62	50.21
12.03	11.78		37.98		5.61		2.00		4.62	50.21
12.03	11.78		37.98		5.61		2.00		4.62	50.21
10.53	11.78		37.98		-		2.00		4.62	44.60
10.53	11.78		45.98		-		2.00		4.62	52.60

### PRINCIPAL PROPERTY TAX PAYERS DECEMBER 31, 2010 AND DECEMBER 31, 2002

#### December 31, 2010

Taxpayer		Percentage of Total City Taxable Assessed Value		
Columbia Gas Transmission	\$	6,705,780	1	2.53%
Lorain Medina Rural Electric		2,948,000	2	1.11%
Ohio Edison/First Energy		2,562,090	3	0.97%
Grey Hawk		1,997,490	4	0.75%
Sentinel Square		1,221,270	5	0.46%
Durham Ridge Investments		1,176,570	6	0.44%
Elyria Country Club		1,026,750	7	0.39%
Twin Lakes LTD		929,650	8	0.35%
Gordon Farms		848,220	9	0.32%
Varbros LLC		809,410	10	0.30%
Total	\$	20,225,230		7.62%

#### December 31, 2002

Taxpayer	 Taxable Assessed Value	Rank	Percentage of Total City Taxable Assessed Value
Columbia Gas Transmission	\$ 4,229,660	1	2.11%
Ohio Edison/First Energy	1,831,070	2	0.91%
Elyria Country Club	1,392,000	3	0.70%
Alltel of Ohio	1,372,530	4	0.69%
Kaltenbach Foods, Inc.	1,016,240	5	0.51%
Lorain Medina Rural Electric	935,110	6	0.47%
Twin Lakes LTD	907,480	7	0.45%
MCI WorldCom	790,620	8	0.39%
Gordon Farms	777,300	9	0.39%
Manufacturers Holding, Inc.	587,320	10	0.29%
Total	\$ 13,839,330		6.91%

Source: Lorain County Auditor's Office.

**Note:** Information on principal property tax payers prior to December 31, 2002 was unavailable.

### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS

Tax Year/ Collection Year			Current Collection	Percent of Current Levy Collected		Delinquent Collection (a)		Total Collection		Total Co as a Pei Total	cent of
2010/2011	\$ 7,418,268	\$	7,433,938		100.21%	\$	264,604	\$	7,698,542		103.78%
2009/2010	7,321,678		7,323,056		100.02%		268,712		7,591,768		103.69%
2008/2009	7,353,741		7,205,996		97.99%		275,376		7,481,372		101.74%
2007/2008	7,372,697		7,273,372		98.65%		251,484		7,524,856		102.06%
2006/2007	7,445,731		7,475,900		100.41%		262,844		7,738,744		103.94%
2005/2006	6,872,299		6,795,280		98.88%		285,145		7,080,425		103.03%
2004/2005	6,713,268		6,652,544		99.10%		213,483		6,866,027		102.28%
2003/2004	6,493,065		6,513,315		100.31%		238,832		6,752,147		103.99%
2002/2003	4,714,028		4,699,531		99.69%		191,955		4,891,486		103.76%
2001/2002	5,046,881		5,049,602		100.05%		171,269		5,220,871		103.45%

Source: Lorain County Auditor's Office.

#### Notes:

The Total Collection as a Percent of Total Levy column includes percentages in excess of 100% due to timing issues with the collection of property taxes.

(a) The Delinquent Collection amount for 2009/2010 was unavailable from Lorain County due to severe software problems. Therefore, the District used a four year average of 2005/2006 through 2008/2009 as an estimate for 2009/2010.

### RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS

#### **Governmental Activities**

Fiscal Year	General Obligation Bonds	Lease- Purchase Agreement	Bond Anticipation Notes	Capital Leases	(a) Total Primary Government	(b) Per Capita	(b) Per ADM	
2011	\$ 25,131,649	\$ 800,000	\$ -	\$ 340,081	\$ 26,271,730	\$ 340	\$ 15,592	
2010	14,399,488	846,000	-	-	15,245,488	192	8,952	
2009	15,068,794	890,000	-	-	15,958,794	201	9,235	
2008	15,694,213	-	-	-	15,694,213	198	8,989	
2007	16,275,491	-	-	-	16,275,491	205	9,037	
2006	16,740,000	-	-	-	16,740,000	210	9,188	
2005	17,215,000	-	-	-	17,215,000	215	9,516	
2004	17,500,000	-	17,500,000	-	35,000,000	438	19,084	
2003	-	-	-	-	-	-	-	
2002	130,000	-	-	-	130,000	2	71	

#### Sources:

<sup>(</sup>a) See notes to the financial statements regarding the District's outstanding debt information.

<sup>(</sup>b) See schedule "Demographic and Economic Statistics, Last Ten Years" for personal income, population and enrollment information.

#### RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN FISCAL YEARS

	 Genera	ıl Bon	ded Debt Outs	tandi	ng	(c)	
Fiscal Year	 (a) General Obligation Bonds		ebt Service Available Balance	N	Net Bonded Debt	Percentage of Actual Taxable Value of Property	(b) et Bonded Debt er Capita
2011	\$ 25,131,649	\$	964,028	\$	24,167,621	3.19%	\$ 312
2010	14,399,488		1,142,605		13,256,883	1.77%	167
2009	15,068,794		1,193,326		13,875,468	1.74%	175
2008	15,694,213		1,402,119		14,292,094	1.82%	180
2007	16,275,491		1,305,862		14,969,629	1.91%	189
2006	16,740,000		1,255,416		15,484,584	2.23%	195
2005	17,215,000		1,077,688		16,137,312	2.37%	202
2004	17,500,000		18,502,977		(1,002,977)	-0.15%	(13)
2003	-		224,965		(224,965)	-0.04%	(3)
2002	130,000		360,140		(230,140)	-0.04%	(3)

#### Sources:

<sup>(</sup>a) See notes to the financial statements regarding the District's outstanding debt information.

<sup>(</sup>b) See schedule "Demographic and Economic Statistics, Last Ten Years" for population information.

<sup>(</sup>c) See schedule "Assessed Valuation and Estimated Actual Value of Taxable Property, Last Ten Years" for assessed valuation information.

#### DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF JUNE 30, 2011

Governmental Unit	 Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt		
Keystone Local School District	\$ 26,271,730	100.00%	\$	26,271,730	
Overlapping debt:					
Lorain County	26,660,000	3.95%		1,053,070	
City of Elyria	28,225,000	0.16%		45,160	
Township of Carlisle	270,000	34.62%		93,474	
Total overlapping debt	 55,155,000			1,191,704	
Total direct and overlapping debt	\$ 81,426,730		\$	27,463,434	

Source: Ohio Municipal Advisory Council.

**Note:** Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the District by the total assessed valuation of the subdivision. The valuations used were for the 2011 collection year.

### LEGAL DEBT MARGIN INFORMATION LAST TEN FISCAL YEARS

Fiscal Year	 Voted Debt Limit		Total Debt Applicable to Limit (a)		Debt Service Available Balance		Net Debt Applicable to Limit		Voted Legal Debt Margin (b)	Total Net Debt Applicable to Limit as a Percentage of Debt Limit
2011	\$ 23,636,620	\$	24,984,987	\$	964,028	\$	24,020,959	\$	(384,339)	101.63%
2010	23,447,471		14,290,000		1,142,605		13,147,395		10,300,076	56.07%
2009	24,811,556		14,980,000		1,193,326		13,786,674		11,024,882	55.57%
2008	24,379,249		15,625,000		1,402,119		14,222,881		10,156,368	58.34%
2007	24,527,138		16,230,000		1,305,862		14,924,138		9,603,000	60.85%
2006	21,688,877		16,740,000		1,255,416		15,484,584		6,204,293	71.39%
2005	21,158,583		17,215,000		1,077,688		16,137,312		5,021,271	76.27%
2004	20,158,145		17,500,000		18,502,977		(1,002,977)		21,161,122	-4.98%
2003	18,024,813		-		224,965		(224,965)		18,249,778	-1.25%
2002	17,395,565		130,000		360,140		(230,140)		17,625,705	-1.32%

Source: School District financial records.

**Notes:** Ohio Bond Law sets a limit of 9% for voted debt and 1/10 of 1% for unvoted debt. House Bill 530 became effective on March 30, 2006, which excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations.

- $(a)\ Total\ Debt\ Applicable\ to\ Limit\ excludes\ accreted\ interest\ on\ capital\ appreciation\ bonds.$
- (b) The District has been authorized by the Ohio Superintendent of Public Instruction to exceed its overall limitation because it has been designated as a "special needs" school district.

## DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN FISCAL YEARS

Year	Population (a)	Pe	c Capita ersonal come (b)	Total Personal Income	School Enrollment (c)	Unemployment R		Pates
<u> </u>	1 opulation (a)		ome (b)	 meone	Emonment (c)	Lorain County	Ohio_	United States
2011	77,348	\$	33.12	\$ 2,561,766	1,685	8.2%	8.8%	9.2%
2010	79,375		33.12	2,628,900	1,703	10.1%	10.5%	9.5%
2009	79,375		32.35	2,567,781	1,728	9.7%	10.4%	9.6%
2008	79,375		32.35	2,567,781	1,746	7.0%	6.7%	5.7%
2007	79,343		32.35	2,566,746	1,801	6.2%	5.5%	4.7%
2006	79,565		22.85	1,818,060	1,822	5.5%	5.9%	5.1%
2005	80,061		29.95	2,397,827	1,809	5.8%	6.2%	5.5%
2004	79,887		29.95	2,392,616	1,834	6.7%	5.7%	5.1%
2003	79,772		28.59	2,280,681	1,849	7.3%	5.5%	5.7%
2002	79,847		27.41	2,188,606	1,836	6.8%	5.3%	6.0%

#### **Sources:**

Note: Per Capita Personal Income and Total Personal Income are in units of thousands.

<sup>(</sup>a) 2010 U. S. Census Bureau.

<sup>(</sup>b) Lorain County Auditor's Office.

<sup>(</sup>c) Enrollment figures are taken from District records.

### PRINCIPAL EMPLOYERS CURRENT YEAR AND TWO YEARS AGO

December 31, 2010

Employer	Employees	Rank
Keystone Local School District	198	1
Keystone Pointe	160	2
Micron Manufacturing	75	3
Inservco	71	4
West Roofing	50	5
Grey Hawk	50	6
Spacebound	35	7
Madar Machine	32	8
Varbros LLC	20	9
Village of Lagrange	18	10
Total	709	

**December 31, 2008** 

Employer	Employees	Rank
Keystone Local School District	192	1
Keystone Pointe	160	2
Inservco	85	3
West Roofing	50	4
Grey Hawk	40	5
Madar Machine	31	6
Micron Manufacturing	30	7
Spacebound	27	8
Varbros LLC	23	9
Village of Lagrange	17	10
Total	655	

Source: Individual employers.

Note: Information was unavailable at December 31, 2001.

Information related to total employment within the District was unavailable at both December 31, 2010 and December 31, 2008. Therefore, the above totals by employer could not be expressed as a percentage of total employment.

### STAFFING STATISTICS FULL TIME EQUIVALENTS (FTE) BY TYPE AND FUNCTION LAST EIGHT FISCAL YEARS

Туре	2011	2010	2009	2008	2007	2006	2005	2004
Office - administrative	12.02	11.86	12.02	11.99	12.05	15.25	15.59	13.58
Professional - educational	102.31	107.19	98.51	98.18	96.31	106.53	107.37	117.81
Professional - other	13.67	15.52	15.55	12.97	16.26	18.06	16.31	16.84
Technical	1.00	1.00	1.00	_	_	_	_	_
Office - clerical	13.35	13.35	13.36	13.24	13.14	15.06	15.54	15.87
Craft & trade	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Service worker/laborer	34.72	35.65	35.35	32.46	33.22	33.82	42.26	48.49
Total	178.07	185.57	176.79	169.84	171.98	189.72	198.07	213.59
Function	2011	2010	2009	2008	2007	2006	2005	2004
Instruction:		04.00		00.10	0.4.04			0.0.1
Regular	77.31	81.89	79.31	83.10	81.31	90.95	91.81	92.81
Special	14.00	14.30	12.20	11.58	11.50	12.50	11.50	11.50
Vocational	1.00	1.00	1.00	1.00	1.00	2.00	2.13	2.00
Other	2.00	2.00	2.00	2.00	2.00	3.72	2.00	6.00
Support Services:								
Pupil	7.00	7.00	6.00	18.47	21.76	23.56	23.19	24.34
Instructional staff	17.53	19.38	19.55	4.00	4.00	4.72	4.62	4.57
Administration	19.65	19.49	16.53	13.24	13.14	14.34	13.97	18.30
Fiscal	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Operations and maintenance	12.00	12.60	12.00	11.00	12.00	11.00	12.89	17.52
Pupil transportation	13.36	13.69	13.91	13.66	13.95	14.20	14.24	14.83
Central	1.00	1.00	1.00	0.17	0.17	0.17	3.00	2.00
Operation of Non-Instructional								
Services:								
Food service operations	8.76	8.76	8.69	8.17	7.83	7.89	11.72	11.36
Other non-instructional	3.46	3.46	3.60	2.45	2.32	3.67	6.00	7.36
Total Governmental Activities	178.07	185.57	176.79	169.84	171.98	189.72	198.07	213.59

Source: District records.

**Note:** Staffing statistics for fiscal years 2002-2003 were not available.

### OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS

Function	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002
Instruction:										
Regular and Special										
Enrollment (students)	1,685	1,703	1,750	1,780	1,836	1,874	1,912	1,905	1,900	1,880
Graduates	132	138	142	142	127	136	132	131	128	(a)
Support services:										
Board of education										
Regular meetings per year	19	22	23	22	22	24	22	19	24	24
Special meetings per year	6	6	2	2	-	3	1	5	2	2
Fiscal										
Nonpayroll checks										
issued	2,513	2,563	2,961	2,749	2,807	3,019	3,065	3,016	2,995	2,803
Operations and maintenance										
Square footage										
maintained	249,370	249,370	249,370	249,370	249,370	197,170	197,170	197,170	197,170	197,170
Pupil transportation										
Avg. students transported										
daily (b)	642	647	701	716	861	1,370	1,563	1,561	1,561	1,561
Food service operations										
Meals served to students	109,288	109,391	93,460	90,949	93,685	112,199	107,175	103,776	98,352	104,249
Number of students with										
free or reduced lunches	463	379	391	542	335	397	269	244	221	227

Source: District records.

#### Notes:

<sup>(</sup>a) Figure for Graduates was not readily available for this fiscal year. (b) Figure includes public and nonpublic riders.

### CAPITAL ASSET STATISTICS LAST NINE FISCAL YEARS

	 2011	2010	 2009	-	2008
Land	\$ 521,816	\$ 521,816	\$ 521,816	\$	521,816
Construction in progress	695,396	-	1,364,921		=
Land improvements	2,704,100	2,856,413	1,632,370		1,682,140
Buildings and improvements	14,292,785	14,803,729	15,358,091		16,987,163
Furniture and equipment	634,566	326,363	305,854		335,266
Vehicles	331,000	375,919	284,523		259,227
<b>Total Governmental Activities</b>	 	 			
Capital Assets, net	\$ 19,179,663	\$ 18,884,240	\$ 19,467,575	\$	19,785,612

**Source:** School District financial records. The District implemented GASB Statement 34 in 2003; schedules presenting government-wide information include information beginning in that year.

 2007		2006	2005		2004		 2003
\$ 521,816	\$	521,816	\$	521,816	\$	521,816	\$ 399,414
-		16,744,797		7,672,018		881,477	-
1,760,200		234,994		241,420		244,908	188,946
17,441,843		3,359,812		3,405,751		3,441,144	3,471,209
268,566		175,455		186,627		183,305	224,658
 232,816		347,426		360,479		415,860	 474,268
\$ 20,225,241	\$	21,384,300	\$	12,388,111	\$	5,688,510	\$ 4,758,495

## SCHOOL BUILDING INFORMATION LAST TEN FISCAL YEARS

	2011	2010	2009	2008
Keystone High School (2006)				
Square feet	106,884	106,884	106,884	106,884
Capacity (students)	625	625	625	625
Enrollment	578	588	599	609
Keystone Middle School (1964)				
Square feet	85,390	85,390	85,390	85,390
Capacity (students)	440	440	440	440
Enrollment	559	544	540	552
Keystone Elementary School (1891)				
Square feet	57,096	57,096	57,096	57,096
Capacity (students)	381	381	381	381
Enrollment	548	571	589	585
Total enrollment by year	1,685	1,703	1,728	1,746

Source: District records.

Notes: Year of original construction is in parentheses.

In cases in which enrollment numbers are larger than capacity, the District has utilized portable classrooms which are not included in the square footage amounts.

(a) Keystone High School was constructed during fiscal year 2006 and information relating to square footage and capacity of the previous high school building is unavailable for prior years.

2007	2006	2005	2004	2003	2002	
106,884	106,884	(a)	(a)	(a)	(a)	
625						
	625	(a)	(a)	(a)	(a)	
623	615	596	623	609	579	
85,390	85,390	85,390	85,390	85,390	85,390	
440	440	440	440	440	440	
582	597	622	593	601	607	
57,096	57,096	57,096	57,096	57,096	57,096	
381	381	381	381	381	381	
596	610	591	618	639	650	
1,801	1,822	1,809	1,834	1,849	1,836	

### OPERATING STATISTICS LAST TEN FISCAL YEARS

	General Government		Governmental Activities (b)					Pupil/
Fiscal Year	Expenditures (a)	Cost per pupil	Expenses (a)	Cost per pupil	Enrollment (c)	Percent Change	Teaching Staff	Teacher Ratio
2011	\$ 16,919,838	\$ 10,041	\$ 16,493,230	\$ 9,788	1,685	-1.06%	106	15.90
2010	15,816,975	9,288	16,327,439	9,587	1,703	-1.45%	109	15.62
2009	16,788,481	9,716	15,825,639	9,158	1,728	-1.03%	108	16.00
2008	14,381,913	8,237	15,380,138	8,809	1,746	-3.05%	101	17.29
2007	15,552,493	8,635	13,929,965	7,735	1,801	-1.15%	101	17.83
2006	23,518,899	12,908	14,111,005	7,745	1,822	0.72%	106	17.19
2005	21,008,734	11,613	14,151,903	7,823	1,809	-1.36%	123	14.71
2004	14,615,778	7,969	13,764,320	7,505	1,834	-0.81%	123	14.91
2003	12,998,641	7,030	12,997,557	7,030	1,849	0.71%	124	14.91
2002	10,994,286	5,988	n/a	n/a	1,836	-2.70%	122	15.05

Source: School District financial records.

#### **Notes:**

- (a) Debt Service totals have been excluded.
- (b) The District implemented GASB 34 in fiscal year 2003.
- (c) Enrollment figures are taken from District records.

# Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

#### Independent Accountants' Report on Applying Agreed-Upon Procedure

Board of Education Keystone Local School District 301 Liberty Street P.O. Box 65 LaGrange, Ohio 44050

To the Board of Education:

Ohio Rev. Code Section 117.53 states "the auditor of state shall identify whether the school district or community school has adopted an anti-harassment policy in accordance with Section 3313.666 of the Revised Code. This determination shall be recorded in the audit report. The auditor of state shall not prescribe the content or operation of any anti-harassment policy adopted by a school district or community school."

Accordingly, we have performed the procedure enumerated below, which was agreed to by the Board, solely to assist the Board in evaluating whether the Keystone Local School District (the "District") has updated its anti-harassment policy in accordance with Ohio Rev. Code Section 3313.666. Management is responsible for complying with this requirement. This agreed-upon procedure engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of this procedure is solely the responsibility of the Board. Consequently; we make no representation regarding the sufficiency of the procedure described below either for the purpose for which this report has been requested or for any other purpose.

1. We noted the Board did not amend its anti-harassment policy to include violence within a dating relationship within its definition of harassment, intimidation or bullying. Ohio Rev. Code Section 3313.666 required the Board to amend its definition by September 28, 2010.

We were not engaged to and did not conduct an examination, the objective of which would be the expression of an opinion on compliance with the anti-harassment policy. Accordingly, we do not express such an opinion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Board and is not intended to be and should not be used by anyone other than these specified parties.

Julian & Grube, Inc. December 28, 2011

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### KEYSTONE LOCAL SCHOOL DISTRICT

#### **LORAIN COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 14, 2012**