



Dave Yost • Auditor of State

PAULDING COUNTY CARNEGIE LIBRARY
PAULDING COUNTY

TABLE OF CONTENTS

| TITLE | PAGE |
|--|------|
| Independent Auditor's Report | 1 |
| Combined Statement of Receipts, Disbursements, and Changes in Fund Cash Balances (Cash Basis) – All Governmental Fund Types - For the Year Ended December 31, 2012 | 3 |
| Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Cash Basis) – All Governmental Fund Types - For the Year Ended December 31, 2011 | 4 |
| Notes to the Financial Statements | 5 |
| Independent Auditors Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> | 11 |
| Schedule of Prior Audit Findings | 13 |

This page intentionally left blank.



Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT

Paulding County Carnegie Library
Paulding County
205 South Main Street
Paulding, Ohio 45879-1411

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements of Paulding County Carnegie Library, Paulding County, Ohio (the Library), as of and for the years ended December 31, 2012 and 2011.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fair presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Library's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Library's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Library prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03, which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2012 and 2011, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Paulding County Carnegie Library, Paulding County, Ohio as of December 31, 2012 and 2011, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03 permits, described in Note 1.

Emphasis of Matter

As discussed in Note 1 to the financial statements, during 2011 the Library adopted new accounting guidance in Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. Our opinion is not modified with respect to this matter.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 20, 2013, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control over financial reporting and compliance.



Dave Yost
Auditor of State

May 20, 2013

**PAULDING COUNTY CARNEGIE LIBRARY
PAULDING COUNTY**

**COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS
AND CHANGES IN FUND BALANCES (CASH BASIS)
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2012**

| | <u>General</u> | <u>Permanent</u> | <u>Totals (Memorandum Only)</u> |
|---|--------------------|------------------|---|
| Cash Receipts | | | |
| Property and Other Local Taxes | \$583,382 | | \$583,382 |
| Public Library | 564,382 | | 564,382 |
| Intergovernmental | 89,347 | | 89,347 |
| Patron Fines and Fees | 24,514 | | 24,514 |
| Contributions, Gifts and Donations | 2,156 | | 2,156 |
| Earnings on Investments | 15,848 | | 15,848 |
| Miscellaneous | 16,737 | | 16,737 |
| | <hr/> | | <hr/> |
| <i>Total Cash Receipts</i> | 1,296,366 | | 1,296,366 |
| | <hr/> | | <hr/> |
| Cash Disbursements | | | |
| Current: | | | |
| Library Services: | | | |
| Public Services and Programs | 1,268,559 | | 1,268,559 |
| | <hr/> | | <hr/> |
| <i>Net Change in Fund Cash Balances</i> | 27,807 | | 27,807 |
| | <hr/> | | <hr/> |
| <i>Fund Cash Balances, January 1</i> | 1,255,791 | \$3,160 | 1,258,951 |
| | <hr/> | | <hr/> |
| Fund Cash Balances, December 31 | | | |
| Assigned | 55,068 | 3,160 | 58,228 |
| Unassigned | 1,228,702 | | 1,228,702 |
| | <hr/> | | <hr/> |
| <i>Fund Cash Balances, December 31</i> | <u>\$1,283,770</u> | <u>\$3,160</u> | <u>\$1,286,930</u> |

The notes to the financial statements are an integral part of this statement.

**PAULDING COUNTY CARNEGIE LIBRARY
PAULDING COUNTY**

**COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS
AND CHANGES IN FUND BALANCES (CASH BASIS)
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2011**

| | <u>General</u> | <u>Permanent</u> | <u>Totals (Memorandum Only)</u> |
|--|--------------------|------------------|---|
| Cash Receipts | | | |
| Property and Other Local Taxes | \$584,897 | | \$584,897 |
| Public Library | 598,249 | | 598,249 |
| Intergovernmental | 88,312 | | 88,312 |
| Patron Fines and Fees | 25,609 | | 25,609 |
| Contributions, Gifts and Donations | 2,232 | | 2,232 |
| Earnings on Investments | 14,760 | | 14,760 |
| Miscellaneous | 13,650 | | 13,650 |
| <i>Total Cash Receipts</i> | <u>1,327,708</u> | | <u>1,327,708</u> |
| Cash Disbursements | | | |
| Current: | | | |
| Library Services: | | | |
| Public Services and Programs | 1,109,061 | | 1,109,061 |
| <i>Excess of Receipts Over Disbursements</i> | <u>218,647</u> | | <u>218,647</u> |
| Other Financing Receipts | | | |
| Other Financing Sources | 10,595 | | |
| <i>Net Change in Fund Cash Balances</i> | 229,242 | | 229,242 |
| <i>Fund Cash Balances, January 1</i> | <u>1,026,549</u> | <u>\$3,160</u> | <u>1,029,709</u> |
| Fund Cash Balances, December 31 | | | |
| Assigned | 32,403 | 3,160 | 35,563 |
| Unassigned | 1,223,388 | | 1,223,388 |
| <i>Fund Cash Balances, December 31</i> | <u>\$1,255,791</u> | <u>\$3,160</u> | <u>\$1,258,951</u> |

The notes to the financial statements are an integral part of this statement.

**PAULDING COUNTY CARNEGIE LIBRARY
PAULDING COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2012 AND 2011**

1. Summary of Significant Accounting Policies

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Paulding County Carnegie Library, Paulding County, Ohio (the Library), as a body corporate and politic. The Paulding Court of Common Pleas appoints a six-member Board of Trustees to govern the Library. The Library provides the community with various educational and literary resources.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Library recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Deposits and Investments

The Library's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

The Library values its government securities, repurchase agreement and certificates of deposits at cost. Money market mutual funds (including STAR Ohio) are recorded at share values the mutual funds report.

D. Fund Accounting

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following types:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

2. Capital Project Funds

These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Library had the following significant Capital Project Fund:

Permanent Improvement Fund – This fund accounts for the acquisition, construction, or improvement of capital facilities.

PAULDING COUNTY CARNEGIE LIBRARY
PAULDING COUNTY

NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2012 AND 2011
(Continued)

1. **Summary of Significant Accounting Policies (Continued)**

E. Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures may not exceed appropriations at the fund, function, and object level of control.

A summary of 2012 and 2011 budgetary activity appears in Note 3.

F. Fund Balance

In 2011 the Library adopted Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, which had no effect on fund balances. Fund balance is divided into five classifications based primarily on the extent to which the Library must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Library classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

Trustees can *commit* amounts via formal action (resolution). The Library must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Library Trustees or a Library official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

**PAULDING COUNTY CARNEGIE LIBRARY
PAULDING COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2012 AND 2011
(Continued)**

1. Summary of Significant Accounting Policies (Continued)

The Library applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G. Property, Plant, and Equipment

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

2. Equity in Pooled Deposits and Investments

The Library maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

| | 2012 | 2011 |
|--------------------------------|-------------|-------------|
| Demand deposits | \$9,483 | \$5,085 |
| Certificates of deposit | 1,119,296 | 1,105,778 |
| Total deposits | 1,128,779 | 1,110,863 |
| STAR Ohio | 100,151 | 48,088 |
| Repurchase Agreement | 8,000 | |
| Government Securities | 50,000 | 100,000 |
| Total investments | 158,151 | 148,088 |
| Total deposits and investments | \$1,286,930 | \$1,258,951 |

Deposits: Deposits are insured by the Federal Depository Insurance Corporation; collateralized by securities specifically pledged by the financial institution to the Library; or collateralized by the financial institution's public entity deposit pool.

Investments: The Library's financial institution transfers securities to the Library's agent to collateralize repurchase agreements. The securities are not in the Library name. A financial institution's trust department holds the Library's government securities in book entry form in the Library's name. Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

**PAULDING COUNTY CARNEGIE LIBRARY
PAULDING COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2012 AND 2011
(Continued)**

3. Budgetary Activity

Budgetary activity for the years ending December 31, 2012 and 2011 follows:

| 2012 Budgeted vs. Actual Receipts | | | |
|-----------------------------------|----------------------|--------------------|-----------------|
| Fund Type | Budgeted Receipts | Actual Receipts | Variance |
| General | <u>\$1,286,155</u> | <u>\$1,296,366</u> | <u>\$10,211</u> |

| 2012 Budgeted vs. Actual Budgetary Basis Expenditures | | | |
|---|----------------------------|---------------------------|--------------------|
| Fund Type | Appropriation Authority | Budgetary Expenditures | Variance |
| General | \$2,504,020 | \$1,323,627 | \$1,180,393 |
| Capital Projects | 3,160 | | \$3,160 |
| Total | <u>\$2,507,180</u> | <u>\$1,323,627</u> | <u>\$1,183,553</u> |

| 2011 Budgeted vs. Actual Receipts | | | |
|-----------------------------------|----------------------|--------------------|-----------------|
| Fund Type | Budgeted Receipts | Actual Receipts | Variance |
| General | <u>\$1,263,174</u> | <u>\$1,338,303</u> | <u>\$75,129</u> |

| 2011 Budgeted vs. Actual Budgetary Basis Expenditures | | | |
|---|----------------------------|---------------------------|--------------------|
| Fund Type | Appropriation Authority | Budgetary Expenditures | Variance |
| General | \$2,293,454 | \$1,141,464 | \$1,151,990 |
| Capital Projects | 3,160 | | 3,160 |
| Total | <u>\$2,296,614</u> | <u>\$1,141,464</u> | <u>\$1,155,150</u> |

4. Grants-in-aid and Tax Receipts

The primary source of revenue for Ohio public libraries is the Public Library Fund (PLF). The State allocates PLF to each county based on the total tax revenue credited to the State's general revenue fund during the preceding month. The County Budget Commission bases the amount for distribution on the needs of such library for the construction of new library buildings, parts of buildings, improvements, operation, maintenance, or other expenses. The County Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenues the Library receives.

Real property taxes become a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the Library is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Other Governments' Grants In Aid. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

**PAULDING COUNTY CARNEGIE LIBRARY
PAULDING COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2012 AND 2011
(Continued)**

4. Grants-in-aid and Tax Receipts (Continued)

Public utilities are also taxed on personal and real property located within the taxing district.

Property owners assess tangible personal property tax. These owners must file a list of tangible property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library.

5. Retirement System

The Library's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2012 and 2011, OPERS members contributed 10% of their gross salaries and the Library contributed an amount equaling 14%, of participants' gross salaries. The Library has paid all contributions required through December 31, 2012.

6. Risk Management

Commercial Insurance

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

7. Friends of the Library

At this time, the Oakwood Library Association, an independent group for the library in Oakwood, owns the Oakwood branch library. The Village of Oakwood supports the branch library through an independent agreement and pays for maintenance and upkeep of the building, including electricity and water. The Payne branch library is privately owned and was donated by the Payne Friends of the Library. The Village of Payne supports the branch through payment of upkeep of the building as needed and payment of the utilities such as electricity and water. The Antwerp Branch Library is owned by the Village of Antwerp. The Village of Antwerp is responsible for the maintenance and upkeep of the building including structural repairs and payment of the utilities such as electricity and water. In the absence of any of the Friends of the Library organizations, the expenses of running each branch would be negotiated between the Village in which the branch is located and the Library. The Library could not support the branch libraries without the cooperation of the local Villages.

This page intentionally left blank.



Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Paulding County Carnegie Library
Paulding County
205 South Main Street
Paulding, Ohio 45879-1411

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Paulding County Carnegie Library, Paulding County, Ohio (the Library), as of and for the years ended December 31, 2012 and 2011, and the related notes to the financial statements and have issued our report thereon dated May 20, 2013 wherein we noted the Library followed accounting financial provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permit, described in Note 1 and the Library adopted Governmental Accounting Standards Board Statement No. 54 in 2011.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Library's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Library's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Library's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Compliance and Other Matters

As part of reasonably assuring whether the Library's financial statements are free of material

misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Library's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Library's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

Dave Yost
Auditor of State

May 20, 2013

**PAULDING COUNTY CARNEGIE LIBRARY
PAULDING COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS
DECEMBER 31, 2012 AND 2011**

| Finding Number | Finding Summary | Fully Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> |
|----------------|--|------------------|--|
| 2010-001 | Material recommendation to improve monitoring of financial statements and notes to the financial statements. | Yes | |

This page intentionally left blank.



Dave Yost • Auditor of State

PAULDING COUNTY CARNEGIE LIBRARY

PAULDING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED
JUNE 11, 2013