

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO**

AUDIT REPORT

**FOR THE YEAR ENDED
DECEMBER 31, 2013**

James G. Zupka, CPA, Inc.
Certified Public Accountants



Dave Yost • Auditor of State

City Council
City of Mansfield
30 North Diamond Street
Mansfield, OH 44902

We have reviewed the *Independent Auditor's Report* of the City of Mansfield, Richland County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2013 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Mansfield is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost
Auditor of State

September 3, 2014

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**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
AUDIT REPORT
FOR THE YEAR ENDED DECEMBER 31, 2013**

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JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants

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Ohio Society of Certified Public Accountants

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

To the Members of City Council
City of Mansfield, Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mansfield, Richland County, Ohio (the City), as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City of Mansfield, Ohio's basic financial statements, and have issued our report thereon dated June 11, 2014, wherein we noted that the City restated its December 31, 2012 governmental fund balances and net position of governmental and business-type activities due to salary and benefit expenditures being recorded in improper funds. The City also restated its December 31, 2012 net position of governmental and business-type activities due to compensated absences being improperly allocated to business-type activities. We also noted the City is in fiscal emergency.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Mansfield, Ohio's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Mansfield, Ohio's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Mansfield, Ohio's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified a certain deficiency in internal control over financial reporting that we consider to be a material weakness.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as **Finding 2013-001** to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Mansfield, Ohio's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Mansfield, Ohio's Response to Finding

The City of Mansfield, Ohio's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. The City of Mansfield, Ohio's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Mansfield, Ohio's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Mansfield, Ohio's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James G. Zupka,
CPA, President

Digitally signed by James G. Zupka, CPA,
President
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James G. Zupka, CPA, Inc.
Certified Public Accountants

June 11, 2014

JAMES G. ZUPKA, C.P.A., INC.

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**REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM;
REPORT ON INTERNAL CONTROL OVER COMPLIANCE; AND
REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
REQUIRED BY OMB CIRCULAR A-133**

To the Members of City Council
City of Mansfield, Ohio

Report on Compliance for Each Major Federal Program

We have audited the City of Mansfield, Richland County, Ohio's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City of Mansfield, Ohio's major federal programs for the year ended December 31, 2013. The City of Mansfield, Ohio's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City of Mansfield, Ohio's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Mansfield, Ohio's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Mansfield, Ohio's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of Mansfield, Ohio, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2013.

Report on Internal Control Over Compliance

Management of the City of Mansfield, Ohio, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Mansfield, Ohio's internal control over compliance with the types of requirements that could have a direct and material effect on a major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Mansfield, Ohio's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Report on Schedule of Expenditures of Federal Awards Required by OMB Circular A-133

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mansfield, Ohio, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City of Mansfield, Ohio's basic financial statements. We issued our report thereon dated June 11, 2014, which contained unmodified opinions on those financial statements. Our opinion also explained that the City of Mansfield, Ohio, restated its December 31, 2012 governmental fund balances and net position of governmental and business-type activities due to salary and benefit expenditures being recorded in improper funds. The City also restated its December 31, 2012 net position of governmental and business-type activities due to compensated absences being improperly allocated to business-type activities. We also noted the City is in fiscal emergency. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

James G. Zupka,
CPA, President

Digitally signed by James G. Zupka, CPA,
President
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James G. Zupka, CPA, Inc.
Certified Public Accountants

June 11, 2014

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2013**

Federal Grantor/ Pass Through Grantor/ Program Title	Federal CFDA Number	Grant Number	Federal Expenditures
<u>U.S. Department of Housing and Urban Development</u>			
<u>Direct Programs</u>			
<i>Community Development Block Grant Cluster</i>			
Community Development Block Grants - Entitlement Grants	14.218	CB-05-MC-39-0017	\$ 283
Community Development Block Grants - Entitlement Grants	14.218	CB-08-MC-39-0017	8,525
Community Development Block Grants - Entitlement Grants	14.218	CB-09-MC-39-0017	12,836
Community Development Block Grants - Entitlement Grants	14.218	CB-10-MC-39-0017	38,354
Community Development Block Grants - Entitlement Grants	14.218	CB-11-MC-39-0017	515,492
Community Development Block Grants - Entitlement Grants	14.218	CB-12-MC-39-0017	288,112
<i>Total Community Development Block Grant Cluster</i>			<u>863,602</u>
Neighborhood Stabilization Program Grant	14.228	A-Z-08-288-1	<u>161,368</u>
HOME Investment Partnerships Program	14.239	M-09-MC-39-0221	49,947
HOME Investment Partnerships Program	14.239	M-10-MC-39-0221	341,152
HOME Investment Partnerships Program	14.239	M-11-MC-39-0221	117,099
HOME Investment Partnerships Program	14.239	M-12-MC-39-0221	43
<i>Total CFDA #14.239</i>			<u>508,241</u>
Total U.S. Department of Housing and Urban Development			<u>1,533,211</u>
<u>U.S. Department of Agriculture</u>			
<u>Passed Through the Ohio Department of Education</u>			
National School Lunch Program	10.555	not available	9,976
National School Lunch Program	10.555	not available	6,338
Total U.S. Department of Agriculture			<u>16,314</u>
<u>U.S. Department of Justice</u>			
<u>Direct Programs</u>			
Violence Against Women Formula Grants	16.588	2011-WF-VA2-8854	<u>56,037</u>
Bulletproof Vest Partnership Program	16.607	2012BUBX07039001	9,481
Bulletproof Vest Partnership Program	16.607	2013BUBX07039001	4,800
<i>Total CFDA #16.607</i>			<u>14,281</u>
Total Direct Programs			<u>70,318</u>
<u>Passed Through the National Association of Police Athletic League, Inc.</u>			
National PAL Mentoring Grant	16.726	2011-JU-FX-0015	2,886
National PAL Mentoring Grant	16.726	2012-JU-FX-0015	4,385
<i>Total CFDA #16.726</i>			<u>7,271</u>
<u>Passed Through the Ohio Bureau of Criminal Identification and Investigation, Office of the Attorney General</u>			
DNA Index System Backlog Reduction	16.564	2011-DN-BX-K446	109,181
DNA Index System Backlog Reduction	16.564	2012-DN-BX-K446	4,078
DNA Index System Backlog Reduction	16.564	2013-DN-BX-K446	9,825
<i>Total CFDA #16.564</i>			<u>123,084</u>
<u>Passed Through the Ohio Attorney General's Office</u>			
Crime Victim Assistance	16.575	2013VAGENE019	23,760
Crime Victim Assistance	16.575	2013SAGENE019	2,667
Crime Victim Assistance	16.575	2014VAGENE019	9,638
Crime Victim Assistance	16.575	2014SAGENE019	644
<i>Total CFDA #16.575</i>			<u>36,709</u>

(Continued)

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2013
(CONTINUED)**

Federal Grantor/ Pass Through Grantor/ Program Title	Federal CFDA Number	Grant Number	Federal Expenditures
<u>U.S. Department of Justice</u>			
<u>Passed Through the Office of Criminal Justice Services</u>			
<u>Justice Assistance Grant (JAG) Program Cluster</u>			
Edward Byrne Memorial Justice Assistance Grant Program	16.738	11-JG-A01-6404	306
Edward Byrne Memorial Justice Assistance Grant Program	16.738	12-JG-A01-6404	127,064
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2010-DJ-BX-1052	13,901
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2012-DJ-BX-0135	8,567
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2011-JG-C01-6919	93
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2012-JG-C01-6919	39,908
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2011-DL-LEF-5808	103,037
Edward Byrne Memorial Justice Assistance Grant Program	16.738	2012-DL-LEF-5808	163,873
<i>Total CFDA #16.738</i>			<u>456,749</u>
ARRA - Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grant to Units of Local Government	16.804	2009-SB-B9-0112	56,357
<i>Total Justice Assistance Grant (JAG) Program Cluster</i>			<u>513,106</u>
Paul Coverdell Forensic Science Improvement Grants	16.742	2012-PC-NFS-7809	3,859
Total U.S. Department of Justice			<u>754,347</u>
<u>U.S. Department of Health and Human Services</u>			
<u>Passed Through the Ohio Department of Mental Health</u>			
Substance Abuse and Mental Health Service Projects	93.243	VET-13-100-08-02	75,159
Substance Abuse and Mental Health Service Projects	93.243	VET-14-100-08-02	19,261
Total U.S. Department of Health and Human Services			<u>94,420</u>
<u>U.S. Department of Transportation</u>			
<u>Direct Programs</u>			
Airport Improvement Program	20.106	3-39-0049-2611	2,400
Total Direct Programs			<u>2,400</u>
<u>Passed Through the Ohio Department of Transportation</u>			
National Transportation Act/Locally Administered Project	20.205	79052	674,982
National Transportation Act/ Locally Administered Project	20.205	88331	2,000
Total Passed Through Programs			<u>676,982</u>
Total U.S. Department of Transportation			<u>679,382</u>
<u>U.S. Department of Homeland Security</u>			
<u>Direct Program</u>			
Staffing for Adequate Fire and Emergency Response	97.083	EMW-2011-FH-00615	870,253
Total U.S. Department of Energy			<u>870,253</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 3,947,927</u>

See accompanying notes to the Schedule of Expenditures of Federal Awards.

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2013**

NOTE 1: SIGNIFICANT ACCOUNTING POLICIES

The accompanying Federal Awards and Expenditures Schedule (the Schedule) reports the City of Mansfield's (the City) federal award programs' and disbursement. The schedule has been prepared on the cash basis of accounting.

NOTE 2: SUBRECIPIENTS

The City passes certain federal awards received from the U.S. Department of Housing and Urban Development to other governments or not-for-profit agencies (subrecipients). As Note A describes, the City reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the City has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

NOTE 3: CHILD NUTRITION CLUSTER

The City commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the City assumes it expends federal monies first.

NOTE 4: MATCHING REQUIREMENTS

Certain Federal programs require the City to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The City has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**CITY OF MANSFIELD
 RICHLAND COUNTY, OHIO
 NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
 FOR THE YEAR ENDED DECEMBER 31, 2013
 (CONTINUED)**

NOTE 5: COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAMS

The City has a revolving loan fund (RFL) program to provide low-interest loans to businesses to create jobs for low to moderate income persons and also to lend money to eligible persons to rehabilitate homes. The federal Department of Housing and Urban Development (HUD) grants money for these loans to the City. The Schedule reports loans made and administrative costs as disbursements on the Schedule. Subsequent loans are subject to the same compliance requirements imposed by HUD as the initial loans.

These loans are collateralized by mortgages on the property.

Activity in the CDBG revolving loan fund during 2013 is as follows:

Beginning loans receivable balance as of January 1, 2013	\$ 2,348,594
Loans made	215,000
Loan Principal repaid	(157,871)
Loan Principal Write-offs	<u>31,721</u>
Ending loans receivable balance as of December 31, 2013	<u>\$ 2,437,444</u>
Cash balance on hand in the revolving loan fund as of December 31, 2013	<u>\$ 434,000</u>

The table above reports gross loans receivable. Of the loans receivable as of December 31, 2013, the City estimates \$964,948 to be uncollectible.

**CITY OF MANSFIELD
 RICHLAND COUNTY, OHIO
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS
 OMB CIRCULAR A-133 & §.505
 DECEMBER 31, 2013**

1. SUMMARY OF AUDITOR'S RESULTS

2013(i)	Type of Financial Statement Opinion	Unmodified
2013(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	Yes
2013(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2013(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
2013(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
2013(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
2013(v)	Type of Major Programs' Compliance Opinions	Unmodified
2013(vi)	Are there any reportable findings under .510(a)?	No
2013(vii)	Major Programs (list): Community Development Block Grant - CFDA #14.218 Staffing for Adequate Fire and Emergency Response - CFDA #97.083 National Transportation Act/Locally Administered Project - CFDA #20.205	
2013(viii)	Dollar Threshold: A/B Programs	Type A: \$300,000 Type B: All Others
2013(ix)	Low Risk Auditee?	No

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
OMB CIRCULAR A-133 & §.505
DECEMBER 31, 2013
(CONTINUED)**

2. FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding 2013-001 - Material Weakness - Internal Controls over Financial Reporting

Condition/Criteria

Financial reporting is the responsibility of the City's Finance Department and is essential to ensure the information provided to the readers of the financial statements is complete and accurate.

During the annual financial statement preparation process, management identified the following errors to the financial statements:

1. Restatement of fund balances and net position of \$1,214,895 at December 31, 2012, for street employees incorrectly recorded in the Water and Sewer funds.
2. Restatement of net position of \$925,547 at December 31, 2012, for not reporting compensated absence liability in the correct funds.
3. Overstatement of General Fund revenues of \$176,673 as a result of improper posting of deferred inflows of resources on the trial balances relating to accounts receivables for utility late fees.
4. Understatement of loans receivable of \$965,908 as a result of improper posting of reversing entries to the trial balances.
5. Reallocation of \$323,514 in intergovernmental payables for accrued workers' compensation as a result of matching the liability to the fund that will make the payment.

As a result, audit adjustments have been proposed and made to correct the financial activity for 2013.

Cause/Effect

The changes in financial presentation resulted in a prior period adjustment to the various funds as noted above. Additionally, the lack of controls over financial reporting can result in errors and irregularities that may go undetected and decrease the reliability of financial data at year-end.

Recommendation

We recommend that the City implement controls and procedures related to financial reporting that enables management to identify, prevent, detect, and correct potential mis-statements in the financial statements and footnotes.

**CITY OF MANSFIELD
RICHLAND COUNTY, OHIO
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
OMB CIRCULAR A-133 & §.505
DECEMBER 31, 2013
(CONTINUED)**

2. **FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS** (Continued)

Finding 2013-001 - Material Weakness - Internal Controls over Financial Reporting
(Continued)

Client Response

The City needed to restate fund balances and net position at December 31, 2012, to show previous personnel costs of certain street employees in the correct funds. After identifying and correcting this discrepancy, the City has utilized more facets of its payroll software by introducing department level payroll entry. As a result, the potential of future discrepancies are minimal.

In 2012, the City established a new Separation Fund to accumulate resources for separation payouts. The fund was created as a special revenue fund per Ohio Revised Code 5705.13 and rolled into the General Fund per GASB 54. Resources are accumulated through transfers from other funds, and all payments are made from the new fund. Therefore, the entire liability was also moved to the new fund. This change will help the City attain financial stability and improve presentation of its financial statements.

For the first time, the City's 2013 Comprehensive Annual Financial Report (CAFR) was prepared with the assistance of the Local Government Services Section of the Auditor of State's Office. As a result, the City's journal postings and trial balances were converted from one format to another. During this conversion, the overstatement of General Fund revenues and understatement of loans receivable inadvertently occurred. Adjustments have been made to correct the financial activity and better procedures will be implemented to prevent future mis-statements from occurring in the future.

The City received a rebate from the Bureau of Workers' Compensation in the amount of \$323,514. The rebate was deposited in the Workers' Compensation Fund, which is the fund responsible for paying the bill. Unfortunately, the liability was inadvertently reported to the various funds transferring to the Workers' Compensation Fund. As a result, a reallocation adjustment was made to correct this activity. Better procedures are being implemented to prevent similar situations from occurring in the future.

3. **FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.

**CITY OF MANSFIELD
 RICHLAND COUNTY, OHIO
 SCHEDULE OF PRIOR FINDINGS AND RECOMMENDATIONS
 FOR THE YEAR ENDED DECEMBER 31, 2013**

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain.
2012-001	Material Weakness - Internal Controls Over Financial Reporting	No	Repeated as Finding 2013-001.

Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.

City of Mansfield, Ohio



Comprehensive Annual Financial Report
For The Year Ended December 31, 2013

City of Mansfield, Ohio

Comprehensive Annual Financial Report

For the Year Ended December 31, 2013

Issued by:

City of Mansfield
Department of Finance

Linn Steward, CPA
Director of Finance

INTRODUCTORY SECTION

City of Mansfield, Ohio
Comprehensive Annual Financial Report
For the Year Ended December 31, 2013
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City of Mansfield

Linn Steward CPA, Finance Director
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June 11, 2014

Citizens of Mansfield and
Members of Mansfield City Council

As the Finance Director for the City of Mansfield, I am pleased to present the Comprehensive Annual Financial Report (CAFR) of Mansfield, Ohio for the year ended December 31, 2013. The report has been prepared for the citizens of Mansfield, the elected officials, bondholders, the investment community, rating agencies, and all persons interested in the financial affairs of the City.

This Comprehensive Annual Financial Report enables the City of Mansfield (the City) to comply with the Ohio Administrative Code Section 117-2-03(B), which requires reporting on a GAAP (Generally Accepted Accounting Principles) basis, and Ohio Revised Code Section 117.38 which requires cities reporting on a GAAP basis to file an unaudited annual report with the Auditor of State within 150 days of year end.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

James G. Zupka, CPA, Inc. has issued an unmodified (“clean”) opinion on the City of Mansfield’s financial statements for the year ended December 31, 2013. The independent auditor’s report is located at the front of the financial section of this report.

Management’s discussion and analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Profile of the Government

The City, founded in 1808, is conveniently located in Richland County in north central Ohio, approximately 65 miles northeast of the City of Columbus and 75 miles southwest of the City of Cleveland. The City is the county seat and the largest city in the county, covering an area of 30.87 square miles. Mansfield was initially incorporated as a village in 1828, and was later incorporated as a city in 1857. The City’s 2010 population was 47,821, according to the U.S. Census.

The City operates under and is governed by its Charter, first adopted by the voters in 1982 and has been and may be amended by the voters from time to time. The City is also subject to some general laws that are applicable to all cities. Under the Ohio Constitution, the City may exercise all powers of local self-government, and police powers to the extent not in conflict with applicable general laws.

The Charter provides for a “Mayor-Council” form of government. In addition, a President of Council, Finance Director, Law Director, two Judges and a Clerk of the Municipal Court are also elected. Council members serve four year, staggered terms; the President of Council, the Mayor, Finance Director, Clerk of Courts, and Law Director serve four year terms, and judicial officials serve six year terms.

Legislative authority is vested in an eight member council. Two members are elected at-large and six members are elected from wards. Council fixes compensation of City officials and employees, and enacts ordinances and resolutions relating to City services, tax levies, appropriating and borrowing money, licensing and regulating business and trades, and other municipal purposes. The President of Council is the presiding officer at council meetings and acts as Mayor of the City in the Mayor’s absence. The President of Council has no vote in council except in the event of a tie.

Local Economy

The City is an important industrial and marketing center strategically located between Cleveland and Columbus. It is the largest populated city between the two cities off Interstate 71 making it a desirable crossroads for business. In addition, the City has immediate access to six State and U.S. Highways, with sixteen motor freight truck line offices or terminals.

Conrail and Ashland Short Line Railway provide rail service to the Mansfield area and industrial parks. These rail services provide local industries with easy access for transporting supplies and products.

The City owned-and-operated Mansfield Lahm Airport, located within the City, is easily accessible to both residents and industry. With a 9,001 foot primary runway and a 6,795 foot crosswind runway, control tower operations and precision approaches, the airport can handle large and small military and civilian airplanes. It encompasses over 2,400 acres with immediate access to a number of adjoining industrial parks comprising approximately 90 businesses that contribute to the economy of Mansfield. Mansfield Lahm Airport is home to the 179th Airlift Wing of the Ohio Air National Guard, and the 200th Red Horse detachment.

Mansfield is home to three institutions of higher learning. Sited on a shared campus are North Central State College, and the Mansfield branch of the Ohio State University. Ashland University recently opened the Dwight Schar College of Nursing and Health Sciences.

The City offers several economic development tools to attract business and industry. Enterprise zone benefits pursuant to Ohio Law may be offered by contract to entities who agree to make a capital investment to create and/or retain jobs. Additionally, the City actively promotes economic development by offering retention and expansion support and assistance for those businesses already located in the community. These programs are designed to help offset the high cost of business start-up activities as well as assist existing businesses to grow and remain competitive in the long-term.

Once known as the appliance center of the nation, the City is home to many generations of skilled workers eager to continue the region’s prominence in industrial areas including, high tech fuel cell development, pump production, steel production and fabrication, and automotive parts assembly. In recent years, the healthcare industry has grown in the City.

The largest employer in the City is the MedCentral Health System. MedCentral offers laboratory and diagnostic imaging services. In addition, it offers a Level II Trauma Center and Level II Perinatal Department. MedCentral also provides complete cardiac care at the MedCentral Heart Care Center; comprehensive neurological services at MedCentral Rapid Response walk-in medical center; MedCentral WorkAble industrial health and safety services; and MedCentral Home Care and Hospice.

Manufacturing employment remains a crucial component in the economic vitality of the City. In the late 1980's, the community experienced the closings of several major manufacturers. Gaining strength in the midst of this hardship, the City has spent the last 20 years rebuilding and diversifying its industries. Several industrial parks have been developed in the vicinity of Mansfield Lahm Airport. The City has invested in infrastructure to provide turnkey operations for more than 90 businesses that are located in the airport area. With the backing of a HUD 108 loan, plus grants from the Ohio Department of Development, more than 100 acres have been turned into sites for new and expanding companies. There are approximately 6,000 employees working in the area. With new infrastructure and development planned for the Airport West Industrial Park and the Reid Industrial Park, the City is hopeful additional jobs will be created in the future.

Long-Term Financial Planning

The City prefers to pay for its governmental capital items from existing capital improvement funds. The City currently maintains capital project funds for street resurfacing, Ohio Public Works, Reid industrial park, and police capital equipment. Although future borrowings are not anticipated, the issuance of debt may be required for other types of major capital expenditures. Various Purpose Bonds were issued in 2002, and refunded in 2013, for the purpose of furnishing and equipping a building for the service departments, constructing a new fire station, and constructing three public streets in and around the airport industrial complex. Various Purpose Bonds were issued in 2009 for the purpose of constructing, furnishing and equipping a new fire station and improving the City's courtroom security system.

The City prefers to pay for business-type capital items with existing reserves, but future borrowings may be necessary to meet EPA requirements. Various Purpose Bonds were issued in 2009 for the purpose of improving the City's wastewater treatment plant.

Relevant Financial Policies

In 2003, an ordinance was passed establishing EMS response service and transport fees. All proceeds from EMS response services are deposited and used by the City's Safety Services Fund.

In 2012, an ordinance was passed to establish a separation fund for the purpose of accumulating resources for the payment of sick leave, vacation leave and compensatory time off upon an employee's retirement or separation from the City. This measure ensures the City has funds available to offset contractually obligated compensated absence liabilities.

In 2013, an ordinance was passed to establish a budget stabilization fund for the purpose of accumulating resources to stabilize departmental budgets against cyclical changes in revenues and expenditures. This measure ensures the City can provide consistent uninterrupted municipal services in the event of economic disruption.

In 2013, the City's income tax rate was raised by a vote of the residents from 1.75 percent to 2.00 percent. The additional 0.25 percent will go into effect on January 1, 2014 and is scheduled to expire on December 31, 2017. Receipts are to be used for parks and recreation, street lighting, demolitions and safety services. An additional 0.25 percent income tax levy is designated for street resurfacing projects throughout the City. It is scheduled to expire on June 30, 2017. An additional 0.50 percent was levied specifically for police and fire activities and is scheduled to expire December 31, 2015. The remaining 1.00 percent is a permanent levy for general operations of the City.

Major Initiatives

The City was awarded a \$1,000,000 grant from the State of Ohio for the demolition and environmental remediation of property located near the corner of Main Street and Longview Avenue. The Main and Longview Economic Development Project is scheduled for completion in 2016.

The Middle Bellville Road Improvement Project continued through 2013. The \$4.4 dollar project has many significant safety improvements including sight distance improvements, intersection improvements, signal upgrades, and a modern roundabout at Straub Road. The project has been funded with the help of grants from the Ohio Public Works Commission and Ohio Department of Transportation.

The City received a grant from the Ohio Attorney General's Office in the amount of \$741,454 to participate in the Moving Ohio Forward Demolition Grant Program. Funds from this program are being used to revitalize neighborhoods by demolishing blighted properties. An additional \$50,000 was received from the Richland County Foundation for similar demolition purposes.

Cultural Opportunities

The Miss Ohio Pageant is held in Mansfield each June. The pageant is a source of community wide support and pride, from the Miss Ohio festival and parade to the crowning of Miss Ohio at the historic grand Renaissance Theater, a 1920's grand baroque theater.

The downtown Richland Carousel Park provides entertainment for children and adults. Other local entertainment options include theatrical productions at the Mansfield Playhouse, shows at the Mansfield Art Center, and classes at the Richland Academy of Arts and Sciences.

Kingwood Center is a 47 acre garden estate that is open to the public and hosts many events during the year.

The Ohio State Reformatory Historic Site receives visitors from all over the world. Every year tourists, movie buffs, thrill seekers and paranormal investigators walk through the halls of this majestic structure. The buildings and grounds have been used in various movies including "The Shawshank Redemption".

The Mansfield area has many recreational opportunities as well, including 34 parks covering 435 acres. The parks vary in what they have to offer including baseball and softball fields, basketball courts, tennis and volleyball courts, fishing areas, picnic areas with public grills, and playgrounds. The City also maintains two swimming pools for the public to enjoy during the summer months. Clearfork Reservoir is located seven miles southwest of Mansfield near State Route 97. The lake together with 1,000 acres of surrounding land is available for picnicking, boating, fishing, camping, hiking, hunting and other forms of recreation. Those looking for exercise can try bicycling or in-line skating on the 18 mile B&O Bike Trail, which begins at North Lake Park in the City, running south through Lexington and Bellville and ending in Butler.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Mansfield, Ohio, for its Comprehensive Annual Financial Report (CAFR) for the year ended December 31, 2012. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report (CAFR). The contents of this report must conform to program standards and must satisfy both Generally Accepted Accounting Principles (GAAP) and applicable legal requirements.

A Certificate of Achievement is valid for one year only. The City of Mansfield has received a Certificate of Achievement for the last twenty-eight years (years ended 1985-2012). We believe our current report continues to conform to Certificate of Achievement program requirements, and we are submitting it to the Government Finance Officers Association of the United States and Canada (GFOA) to determine its eligibility for another certificate.

I would like to offer my sincere appreciation to Scott Arnett and all the staff members in the Finance Department. I am grateful for their dedicated efforts which helped produce this report.

Sincere thanks goes to the Local Government Services Section of the Auditor of State's Office for their assistance in the organization and final review of our 2013 Comprehensive Annual Financial Report.

Special thanks is extended to members of City Council, elected officials, department heads and City employees whose continued support and cooperation is necessary for the City of Mansfield to conform to reporting requirements established for municipal governments.

Finally, I wish to thank the citizens of Mansfield for the opportunity to serve as Finance Director.

Sincerely,

A handwritten signature in black ink that reads "Linn Steward". The signature is written in a cursive style with a large, sweeping flourish over the name.

Linn Steward, CPA
Finance Director



Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
Reporting**

Presented to

**City of Mansfield
Ohio**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

December 31, 2012

Executive Director/CEO

City of Mansfield, Ohio

*Principal Officials
December 31, 2013*

Elected Officials

Executive:

Mayor..... Timothy L. Theaker
Director of Finance Linn D. Steward
Director of Law John R. Spon
Municipal Court Judge..... Frank Ardis
Municipal Court Judge..... Jerry E. Ault
Clerk of Court Daniel F. Smith

Legislative:

President of Council..... Phillip E. Scott
Council Members
Ward 1..... Michael N. Hill
Ward 2..... Jeffrey W. Rock
Ward 3..... John VanHarlingen
Ward 4..... Sammie J. Dunn, Jr
Ward 5..... Ethel M. (Pat) Hightower
Ward 6..... Garnetta Pender
At Large Ellen K. Haring
At Large Clifford Mears, Jr

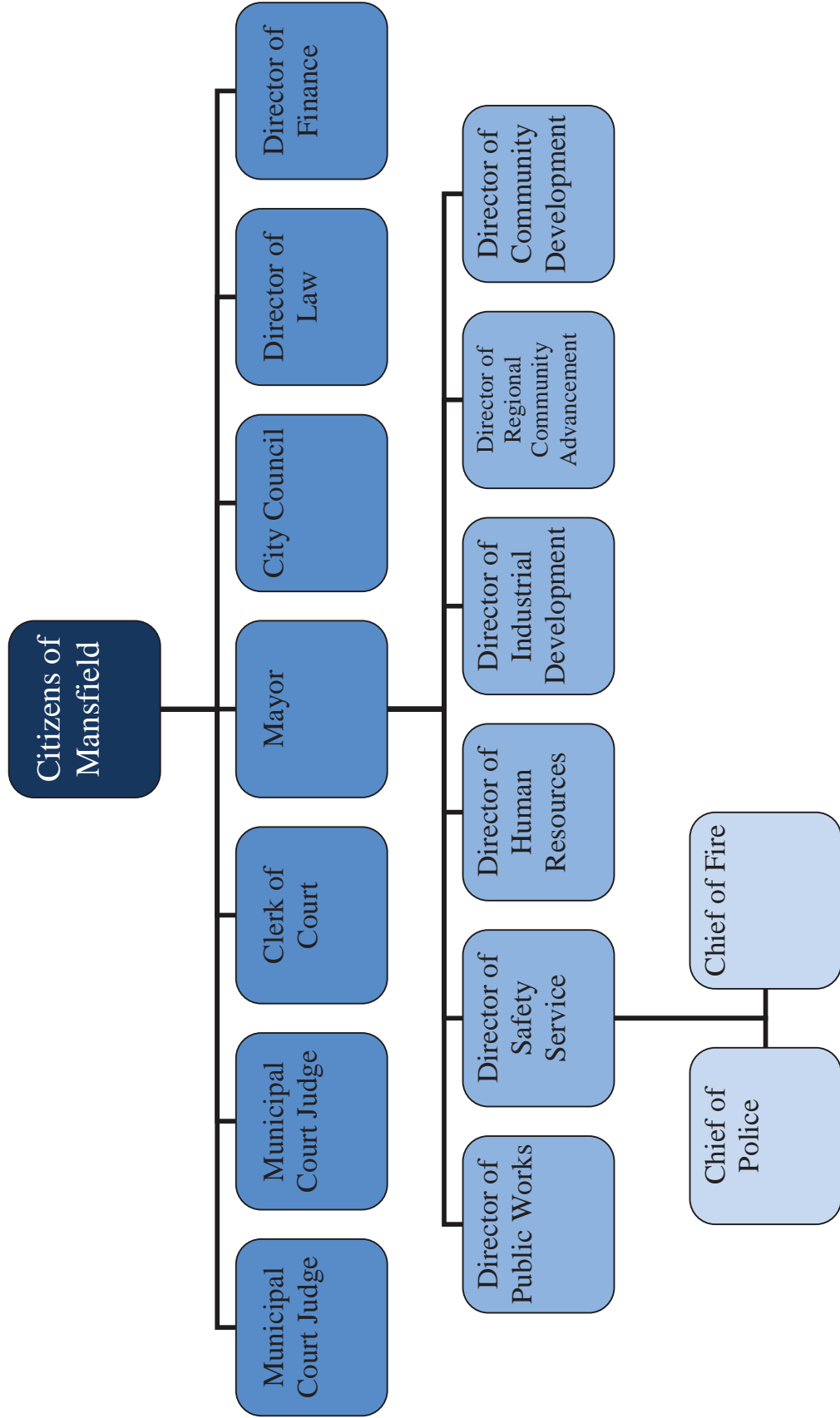
Appointed Officials

Director of Safety Service..... Lori A. Cope
Director of Public Works Angelo N. Klousiadis
Director of Human Resources..... Dave L. Remy
Director of Industrial Development Timothy R. Bowersock
Director of Community Development Donnie D. Mitchell
Director of Regional Community Advancement Sherri R. Jones
Chief of Police Kenneth A. Coontz Jr
Chief of Fire..... Steven J. Strickling

The present terms of the executive branch and the President of Council will expire November 30, 2015. The present terms of the legislative branch will expire November 30, 2015, or November 20, 2017. All members of Council serve a four year term. All appointed officials serve at the pleasure of the Mayor.

City of Mansfield, Ohio

Organizational Structure



FINANCIAL SECTION

JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants

5240 East 98th Street

Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

INDEPENDENT AUDITOR'S REPORT

To the Members of City Council
City of Mansfield, Ohio

The Honorable David Yost
Auditor of State
State of Ohio

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mansfield, Richland County, Ohio (the City), as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Mansfield, Ohio, as of December 31, 2013, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund, the Community Development Fund, the Safety Services Fund, and the Grant Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 20 to the financial statements, the City has suffered recurring losses from operations and has a fund balance deficiency. Note 20 describes Management's plans regarding these matters. In addition, on August 19, 2010 the Auditor of State determined a fiscal emergency existed, and a financial planning and supervision commission assumed certain management responsibilities for the duration of the emergency pursuant to Chapter 118 of the Ohio Revised Code. The financial statements do not include any adjustment that might result from the outcome of this uncertainty.

As described in Note 3 to the financial statements, during 2013, the City restated its December 31, 2012 governmental fund balances and net position of governmental and business-type activities due to salary and benefit expenditures being recorded in improper funds. The City also restated its December 31, 2012 net position of governmental and business-type activities due to compensated absences being improperly allocated to business-type activities. Our opinion is not modified with respect to these matters.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Mansfield, Ohio's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 11, 2014, on our consideration of the City of Mansfield, Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Mansfield, Ohio's internal control over financial reporting and compliance.


James G. Zupka, CPA, Inc.
Certified Public Accountants

June 11, 2014

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City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2013
Unaudited

The management's discussion and analysis of the City of Mansfield's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2013. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter and the basic financial statements to enhance their understanding of the City's financial performance.

Financial Highlights:

Key Financial highlights for 2013 were as follows:

- The City issued general obligation bonds in the amount of \$2,355,000 to currently refund various purpose bonds previously issued in 2002. The current refunding was undertaken to lower interest costs. The City decreased its aggregated debt service payments by \$256,211 over the next ten years and obtained an economic gain (difference between the present value of the old and new debt service payments) of \$229,494.
- The City was able to set aside \$1,073,051 for future separation payments. As a result, the City has reached approximately 51 percent of the calculated target balance within one year of the fund's creation. This measure will ensure the City has funds available to offset contractually obligated compensated absence liabilities.
- An ordinance was passed to establish a budget stabilization fund to ensure the City can provide consistent uninterrupted municipal services in the event of economic disruption. In 2013 the City set aside \$1,000,000 in this fund.
- In 2013, on a cash basis, budgetary fund balances in the general and safety service funds increased \$323,565 and \$370,935, respectively.

Using This Comprehensive Annual Financial Report (CAFR)

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the City of Mansfield as a financial whole or as an entire operating entity. The statements proceed to provide an increasingly detailed look at the City's specific financial condition.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2013
Unaudited

Reporting the City of Mansfield as a Whole

Statement of Net Position and Statement of Activities

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How did the City do financially during 2013?" The *Statement of Net Position* and the *Statement of Activities* answer this question.

These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting method used by the private sector. The basis of this accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid. These two statements report the City's net position and the changes in that position. The changes in net position are important because it tells the reader whether, for the City as a whole, the financial position of the City has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as changes in the City's tax base and the condition of the City's capital assets will also need to be evaluated.

The *Statement of Net Position* and the *Statement of Activities* are divided into the following categories:

- Assets
- Deferred Outflows of Resources
- Liabilities
- Deferred Inflows of Resources
- Net Position (Assets plus Deferred Outflows of Resources minus Liabilities minus Deferred Inflows of Resources)
- Program Revenue and Expenses
- General Revenues
- Net Position Beginning of Year and Year's End

Reporting the City of Mansfield's Most Significant Funds

Fund Financial Statements

Fund financial reports provide detailed information about the City's major funds based on the restrictions on the use of monies. The City has established many funds which account for the multitude of services, facilities and infrastructure provided to our stakeholders. However, these fund financial statements focus on the City's most significant funds. In the case of the City of Mansfield, the major funds are the general, community development, safety services, and grants funds.

Government Funds

Most of the City's activities are reported in the governmental funds which focus on how money flows into and out of those funds and the available balances left at year end for spending in future periods. Governmental funds are reported using an accounting method called modified accrual accounting which measures cash and all other financial assets that are expected to be readily converted to cash. The governmental fund statements provide a detailed short-term view of the City's general operations and the basic services it provides. Government fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the *Statement of Net Position* and the *Statement of Activities*) and governmental funds is reconciled in the financial statements.

City of Mansfield, Ohio
Management's Discussion and Analysis
For the Year Ended December 31, 2013
Unaudited

Proprietary Funds

The City maintains two different types of proprietary funds, enterprise and internal service funds. The enterprise funds (water, sewer, and airport funds) operate as enterprise funds using the same basis of accounting as a business-type activity; therefore, these statements will essentially match the information provided in the statements for the City as a whole. The City's major enterprise funds are the water and sewer funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the City's only fiduciary fund type.

The City as a Whole

The Statement of Net Position looks at the City as a whole. Table 1 provides a summary of the City's net position for 2013 compared to 2012.

Table 1
Net Position

	Governmental Activities		Business-Type Activities		Total	
	2013	2012	2013	2012	2013	2012
Assets						
Current and Other Assets	\$36,513,595	\$31,735,083	\$25,088,918	\$23,186,691	\$61,602,513	\$54,921,774
Capital Assets, Net	60,803,936	58,990,840	48,346,637	50,575,608	109,150,573	109,566,448
<i>Total Assets</i>	<u>97,317,531</u>	<u>90,725,923</u>	<u>73,435,555</u>	<u>73,762,299</u>	<u>170,753,086</u>	<u>164,488,222</u>
Liabilities						
Current and Other Liabilities	2,646,393	2,829,726	545,412	540,707	3,191,805	3,370,433
Long-Term Liabilities:						
Due Within One Year	3,057,264	3,170,484	49,691	274,691	3,106,955	3,445,175
Due in More than One Year	8,395,693	8,660,143	2,684,215	2,743,596	11,079,908	11,403,739
<i>Total Liabilities</i>	<u>14,099,350</u>	<u>14,660,353</u>	<u>3,279,318</u>	<u>3,558,994</u>	<u>17,378,668</u>	<u>18,219,347</u>
Deferred Inflows of Resources	<u>1,497,812</u>	<u>1,659,286</u>	<u>0</u>	<u>0</u>	<u>1,497,812</u>	<u>1,659,286</u>
Net Position						
Net Investment in Capital Assets	56,096,292	53,868,750	45,612,731	47,597,321	101,709,023	101,466,071
Restricted:						
Capital Projects	4,634,644	4,046,633	0	0	4,634,644	4,046,633
Debt Service	76,351	167,476	936,562	0	1,012,913	167,476
Other Purposes	13,871,839	16,448,793	4,281,600	3,247,764	18,153,439	19,696,557
Unrestricted (Deficit)	7,041,243	(125,368)	19,325,344	19,358,220	26,366,587	19,232,852
<i>Total Net Position</i>	<u>\$81,720,369</u>	<u>\$74,406,284</u>	<u>\$70,156,237</u>	<u>\$70,203,305</u>	<u>\$151,876,606</u>	<u>\$144,609,589</u>

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Over time, net position can serve as a useful indicator of a government's financial position. The City's net position increased due both to increases in total assets and decreases in total liabilities. The increase in assets occurred in the current assets, primarily due to a significant increase in the City's total cash balance.

Total liabilities decreased in 2013 as long-term obligations were reduced through a current refunding of bonds as well as annual principal payments.

Table 2 shows the changes in net position for the year ended December 31, 2013.

Table 2
Changes in Net Position

	Governmental Activities		Business-Type Activities		Total	
	2013	2012	2013	2012	2013	2012
Revenues						
<i>Program Revenues:</i>						
Charges for Services, Sales and Operating Assessments	\$8,108,852	\$7,828,356	\$13,842,227	\$13,758,225	\$21,951,079	\$21,586,581
Operating Grants, Contributions and Interest	9,000,551	7,355,011	0	0	9,000,551	7,355,011
Capital Grants and Contributions	500,000	4,534,180	25,542	0	525,542	4,534,180
<i>Total Program Revenues</i>	<u>17,609,403</u>	<u>19,717,547</u>	<u>13,867,769</u>	<u>13,758,225</u>	<u>31,477,172</u>	<u>33,475,772</u>
<i>General Revenues:</i>						
Property Taxes	1,704,869	1,946,887	0	0	1,704,869	1,946,887
Income Tax	24,115,441	23,607,159	0	0	24,115,441	23,607,159
Grants and Entitlements	3,479,024	2,402,217	0	35,962	3,479,024	2,438,179
Gain on Sale of Capital Assets	29,073	91,557	0	141,877	29,073	233,434
Interest	173,419	193,855	0	5,265	173,419	199,120
Other	325,678	157,425	46,242	27,865	371,920	185,290
<i>Total General Revenues</i>	<u>29,827,504</u>	<u>28,399,100</u>	<u>46,242</u>	<u>210,969</u>	<u>29,873,746</u>	<u>28,610,069</u>
<i>Total Revenues</i>	<u>47,436,907</u>	<u>48,116,647</u>	<u>13,914,011</u>	<u>13,969,194</u>	<u>61,350,918</u>	<u>62,085,841</u>
<i>Program Expenses:</i>						
General Government	13,289,297	12,660,014	0	0	13,289,297	12,660,014
Security of Persons and Property	19,660,097	20,546,576	0	0	19,660,097	20,546,576
Transportation	4,003,086	2,371,804	0	0	4,003,086	2,371,804
Community Environment	2,481,894	1,770,384	0	0	2,481,894	1,770,384
Public Health Services	0	2,850	0	0	0	2,850
Leisure Time Activities	181,096	270,695	0	0	181,096	270,695
Interest and Fiscal Charges	227,267	255,383	0	0	227,267	255,383
Water	0	0	6,020,836	5,951,358	6,020,836	5,951,358
Sewer	0	0	7,339,291	8,102,780	7,339,291	8,102,780
Airport	0	0	881,037	628,380	881,037	628,380
<i>Total Program Expenses</i>	<u>39,842,737</u>	<u>37,877,706</u>	<u>14,241,164</u>	<u>14,682,518</u>	<u>54,083,901</u>	<u>52,560,224</u>
<i>Increase (Decrease) in Net Position Before Transfers</i>	7,594,170	10,238,941	(327,153)	(713,324)	7,267,017	9,525,617
Transfers	(280,085)	(5,333,693)	280,085	5,333,693	0	0
Change in Net Position	7,314,085	4,905,248	(47,068)	4,620,369	7,267,017	9,525,617
Net Position Beginning of Year	74,406,284	69,501,036	70,203,305	65,582,936	144,609,589	135,083,972
Net Position End of Year	<u>\$81,720,369</u>	<u>\$74,406,284</u>	<u>\$70,156,237</u>	<u>\$70,203,305</u>	<u>\$151,876,606</u>	<u>\$144,609,589</u>

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The overall financial strength of the City improved from 2012 to 2013 as a result of total revenues exceeding total expenses. While revenues were slightly lower than in 2012, they were more than sufficient to provide for total expenses. One area of revenue increase was in grants and entitlements, due to increased estate tax; however, this revenue source has been eliminated by the State in future years.

The most significant increase in expenses occurred in the area of transportation, as the cost to maintain City streets and the amount of maintenance needed was on the rise.

Governmental Activities

Governmental activities net position increased in 2013. This increase is the result of an increase in grants and entitlements, leading to revenues that were more than sufficient to cover all the expenses of the governmental activities.

Security of persons and property, which primarily supports the operations of the police and fire departments, is the largest component of the total expenses of the City. These expenses were partially funded by \$4,836,182 in direct charges to users of the services and in operating grants and contributions.

General revenues increased from the prior year. These revenues primarily consist of property and income tax revenue. The other primary source of general revenues is grants and entitlements not restricted to specific programs. While decreases in assessed property values caused a reduction in property tax revenue, increases in income tax revenue and grants and entitlements helped to make up the difference.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State and Federal grants and entitlements. As can be seen in Table 3, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

Table 3
Governmental Activities

Programs	Total Cost of Services 2013	Net Cost of Services 2013	Total Cost of Services 2012	Net Cost of Services 2012
General Government	\$13,289,297	(\$4,639,238)	\$12,660,014	(\$2,382,737)
Security of Persons and Property	19,660,097	(14,823,915)	20,546,576	(17,240,896)
Transportation	4,003,086	(965,572)	2,371,804	1,994,332
Community Environment	2,481,894	(1,409,826)	1,770,384	(22,737)
Public Health Services	0	0	2,850	(2,850)
Leisure Time Activities	181,096	(167,516)	270,695	(249,888)
Interest and Fiscal Charges	227,267	(227,267)	255,383	(255,383)
Total	\$39,842,737	(\$22,233,334)	\$37,877,706	(\$18,160,159)

The dependence upon general revenues for governmental activities is apparent, with 55.80 percent of expenses supported through taxes and other general revenues.

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The City's Funds

The City of Mansfield uses fund accounting as mandated by governmental legal requirements. The importance of accounting and reporting using this method is to demonstrate compliance with these finance related requirements.

Governmental Funds

Information about the City's governmental funds begins on page 16. These funds are accounted for by using the modified accrual basis of accounting.

The most significant funds are the general, community development, safety services, and grants funds.

The City's governmental funds reported a combined fund balance of over \$19 million which is a significant increase over last year's total of just over \$15 million.

The general fund had revenues of \$23,742,028 and expenditures of \$10,695,213. While this shows an increase to fund balance of over \$13 million, there are significant transfers out to other funds. The net change in fund balance was an increase of \$2,787,618. This is an improvement over 2012, due to more revenue and less transfers out.

The community development fund had revenues of \$1,620,382 and expenditures of \$1,485,006. After factoring in transfers, the fund had a decrease of \$68,088 to fund balance. Expenditures were higher than the prior year, causing the decrease.

The safety services fund had revenues of \$9,193,445 and expenditures of \$17,388,393. The fund also had over \$10 million of transfers in from the general fund. The net change in fund balance was an increase of \$1,425,073, bringing this fund's balance into a positive position for the first time in several years.

The grant fund had revenues of \$3,306,302 and expenditures of \$3,219,523. The net change in fund balance of \$122,079 was fairly consistent with the prior year.

Business-Type Funds

The City has three business-type activities, the water, sewer, and airport operations funds. The water enterprise fund was the only one of the three to have a positive change in net position, as revenues outpaced expenses. This is similar to 2012, as the sewer fund and the airport fund had an operating loss in both 2012 and 2013, while the water fund had operating income in both years. The sewer fund did decrease expenses in 2013, however revenues decreased as well.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio and local laws and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The City constantly monitors the estimated revenues and appropriations and performs detailed reviews of each estimated revenues and appropriation account. During the course of 2013, the City amended the overall budget many different times as a result of these reviews and discussions with the various departments. The most significant budgeted change in estimated receipts related to the general fund's intergovernmental revenue. This was a result of additional estate tax revenue received in 2013. This increase in estimated receipts allowed for an increase to

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estimated expenditures as well. The final budgeted expenditures were \$292,371 higher than original estimates. For the general fund, actual revenues of \$23,892,869 exceeded final budgeted revenues by \$484,409. Actual expenditures came in \$1,156,564 lower than the final budgeted amounts because of lower actual expenditures in all departments due to conservative spending by the City.

Capital Assets and Debt Administration

Capital Assets

Table 4
Capital Assets (Net of Depreciation)

	Governmental Activities		Business-Type Activity		Total	
	2013	2012	2013	2012	2013	2012
Land	\$4,137,954	\$4,137,954	\$1,964,508	\$1,964,508	\$6,102,462	\$6,102,462
Construction in Progress	5,322,924	3,959,850	339,644	0	5,662,568	3,959,850
Land Improvements	9,570,693	10,083,698	13,972,230	15,151,654	23,542,923	25,235,352
Buildings and Improvements	7,018,524	7,313,705	5,052,710	5,245,782	12,071,234	12,559,487
Machinery and Equipment	2,149,133	2,715,285	1,151,541	1,205,053	3,300,674	3,920,338
Infrastructure	32,604,708	30,780,348	25,866,004	27,008,611	58,470,712	57,788,959
Totals	\$60,803,936	\$58,990,840	\$48,346,637	\$50,575,608	\$109,150,573	\$109,566,448

The most significant addition in capital assets is in the area of infrastructure in the governmental activities, due to additions to roads. Significant additions were also seen in construction in progress, as work was underway on the Middle Bellville Road project, sanitary sewer inflow reduction project, and the storm sewer improvement project. Overall, capital assets decreased as annual depreciation outpaced the additions. For more information on capital assets, see Note 10 in the basic financial statements.

Debt

Table 4 summarizes long-term obligations outstanding.

Table 5
Outstanding Debt at Year End

	Governmental Activities		Business-Type Activities		Total	
	2013	2012	2013	2012	2013	2012
General Obligation Bonds	\$4,449,606	\$4,635,000	\$935,000	\$1,200,000	\$5,384,606	\$5,835,000
Loans Payable	90,000	160,000	1,798,906	1,818,287	1,888,906	1,978,287
Police and Fire Pension	1,097,550	1,128,399	0	0	1,097,550	1,128,399
Capital Leases	258,038	327,090	0	0	258,038	327,090
Compensated Absences	5,557,763	5,499,295	0	0	5,557,763	5,499,295
Totals	\$11,452,957	\$11,749,784	\$2,733,906	\$3,018,287	\$14,186,863	\$14,768,071

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In 2013, the City continued to make annual principal payments on all debt issuances, therefore decreasing the overall balance of long-term obligations. The City also refunded a portion of the general obligation bonds in governmental activities in order to take advantage of lower interest rates. For information on the City's debt see Notes 11 and 12 in the basic financial statements.

Current Financial Related Activities

The revitalization of our community remains a top priority of the City. The 2013 refunding of various purpose bonds, previously issued in 2002, will save the City \$256,211 over the next ten years. With this savings, the City plans to allocate additional money towards community development projects including, but not limited to, home rehabilitations and the removal of substandard properties. With the additional help of federal, state and local grants, the City has demolished many vacant, abandoned, and blighted properties that detract from existing home values and contribute to crime. Demolition efforts will continue in 2014 and beyond with the passage of a 0.25 percent income tax levy. Twenty percent of the money generated from this tax will be allocated specifically for demolitions.

After the recent economic downturn, the City continues to implement financial policies associated with the risk of economic uncertainty. Policies recently adopted by City Council include investments, debt financing, revenue, separation payouts, and budget stabilization. As a result, new funds were also established to save money for separation payouts and budget stabilization.

The City has calculated a target balance for the separation fund of \$2,122,133. This calculation is based on an employee's age, years of service, and compensated absence liability. By December 31, 2013, \$1,073,051 was set aside to fund future separation liabilities and reduce the burden on departmental budgets.

An additional \$1,000,000 was set aside in the newly created budget stabilization fund. In 2013, the City adopted a policy to maintain a budget stabilization fund with a target balance equal to twenty percent of the prior year's actual general fund expenditures. For 2013, the target balance is \$4,356,104. The creation of this fund will ensure the City can provide consistent, uninterrupted municipal services in the event of economic disruption.

The City's finances during 2013 reflected a positive outcome. Fund balances in the general and safety services funds increased \$323,565 and \$370,935, on a cash basis, respectively. In the general fund, actual income tax receipts came in \$464,297 higher than originally estimated. An additional \$1,112,760 in unanticipated estate tax receipts were also taken in. As a result, the City was able to transfer money to the separation fund and appropriate funds for a much needed communications project that includes two new servers, miscellaneous equipment and phone upgrades. In the safety services fund, actual municipal income tax receipts exceeded the original estimate by \$232,149. With the unanticipated revenue, the City was able to encumber funds for six new police cruisers and two new fire department command vehicles.

Contacting the City's Finance Department

This financial report is designed to provide our citizens, taxpayers, creditors and investors with a general overview of the City's finances and show the City's accountability for all money it receives, spends or invests. If you have any questions about this report or need financial information contact the Director of Finance, Linn Steward, CPA, City of Mansfield, 30 North Diamond Street, Mansfield, Ohio 44902, telephone (419) 755-9781 or the website at ci.mansfield.oh.us.

City of Mansfield, Ohio
Statement of Net Position
December 31, 2013

	Governmental Activities	Business-Type Activities	Total
Assets			
Equity in Pooled Cash and Cash Equivalents	\$17,628,485	\$22,239,991	\$39,868,476
Cash and Cash Equivalents with Fiscal Agents	47,827	0	47,827
Internal Balance	(442,261)	442,261	0
Accounts Receivable	414,395	1,291,384	1,705,779
Accrued Interest Receivable	61,985	0	61,985
Intergovernmental Receivable	9,758,696	978,712	10,737,408
Materials and Supplies Inventory	298,399	136,570	434,969
Income Taxes Receivable	4,190,686	0	4,190,686
Property Tax Receivable	2,043,151	0	2,043,151
Special Assessments Receivable	208,530	0	208,530
Loans Receivable	2,175,091	0	2,175,091
Assets Held for Resale	128,611	0	128,611
Nondepreciable Capital Assets	9,460,878	2,304,152	11,765,030
Depreciable Capital Assets, Net	51,343,058	46,042,485	97,385,543
<i>Total Assets</i>	<u>97,317,531</u>	<u>73,435,555</u>	<u>170,753,086</u>
Liabilities			
Accounts Payable	398,907	221,544	620,451
Contracts Payable	161,545	57,254	218,799
Accrued Wages	563,440	140,360	703,800
Retainage Payable	47,827	0	47,827
Intergovernmental Payable	1,047,293	122,135	1,169,428
Matured Compensated Absences Payable	10,592	0	10,592
Accrued Interest Payable	31,921	4,119	36,040
Claims Payable	384,868	0	384,868
Long-Term Liabilities:			
Due Within One Year	3,057,264	49,691	3,106,955
Due in More Than One Year	8,395,693	2,684,215	11,079,908
<i>Total Liabilities</i>	<u>14,099,350</u>	<u>3,279,318</u>	<u>17,378,668</u>
Deferred Inflows of Resources			
Property Taxes	1,497,812	0	1,497,812
Net Position			
Net Investment in Capital Assets	56,096,292	45,612,731	101,709,023
Restricted for:			
Capital Projects	4,634,644	0	4,634,644
Debt Service	76,351	936,562	1,012,913
Community Development	4,131,823	0	4,131,823
Transportation	2,882,010	0	2,882,010
Grants	4,661,323	0	4,661,323
Industrial Development	830,286	0	830,286
Court Services	920,415	0	920,415
Public Safety	389,175	0	389,175
Replacement and Improvement	0	4,281,600	4,281,600
Other Purposes	56,807	0	56,807
Unrestricted	7,041,243	19,325,344	26,366,587
<i>Total Net Position</i>	<u>\$81,720,369</u>	<u>\$70,156,237</u>	<u>\$151,876,606</u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Activities
For the Year Ended December 31, 2013

	Program Revenues			
	Expenses	Charges for Services, Sales and Operating Assessments	Operating Grants, Contributions and Interest	Capital Grants and Contributions
Governmental Activities				
General Government	\$13,289,297	\$5,655,211	\$2,494,848	\$500,000
Security of Persons and Property	19,660,097	2,184,047	2,652,135	0
Transportation	4,003,086	1,425	3,036,089	0
Community Environment	2,481,894	254,589	817,479	0
Leisure Time Activities	181,096	13,580	0	0
Interest and Fiscal Charges	227,267	0	0	0
<i>Total Governmental Activities</i>	<u>39,842,737</u>	<u>8,108,852</u>	<u>9,000,551</u>	<u>500,000</u>
Business-Type Activities				
Water	6,020,836	6,976,826	0	25,542
Sewer	7,339,291	6,502,690	0	0
Airport	881,037	362,711	0	0
<i>Total Business-Type Activities</i>	<u>14,241,164</u>	<u>13,842,227</u>	<u>0</u>	<u>25,542</u>
<i>Totals</i>	<u>\$54,083,901</u>	<u>\$21,951,079</u>	<u>\$9,000,551</u>	<u>\$525,542</u>

General Revenues

Property Taxes Levied for:

 General Purposes

 Safety Services

Income Taxes Levied for:

 General Purposes

 Safety Services

 Street Resurfacing

Grants and Entitlements not Restricted
to Specific Programs

Gain on Sale of Capital Assets

Interest

Other

Total General Revenues

Transfers

Total General Revenues and Transfers

Change in Net Position

Net Position Beginning of Year - Restated (See Note 3)

Net Position End of Year

See accompanying notes to the basic financial statements

Net (Expense) Revenue
and Changes in Net Position

Governmental Activities	Business-Type Activities	Total
(\$4,639,238)	\$0	(\$4,639,238)
(14,823,915)	0	(14,823,915)
(965,572)	0	(965,572)
(1,409,826)	0	(1,409,826)
(167,516)	0	(167,516)
(227,267)	0	(227,267)
(22,233,334)	0	(22,233,334)
0	981,532	981,532
0	(836,601)	(836,601)
0	(518,326)	(518,326)
0	(373,395)	(373,395)
(22,233,334)	(373,395)	(22,606,729)
1,406,017	0	1,406,017
298,852	0	298,852
13,780,252	0	13,780,252
6,890,126	0	6,890,126
3,445,063	0	3,445,063
3,479,024	0	3,479,024
29,073	0	29,073
173,419	0	173,419
325,678	46,242	371,920
29,827,504	46,242	29,873,746
(280,085)	280,085	0
29,547,419	326,327	29,873,746
7,314,085	(47,068)	7,267,017
74,406,284	70,203,305	144,609,589
\$81,720,369	\$70,156,237	\$151,876,606

City of Mansfield, Ohio

Balance Sheet

Governmental Funds

December 31, 2013

	<u>General</u>	<u>Community Development</u>	<u>Safety Services</u>	<u>Grants Fund</u>
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$6,609,197	\$434,000	\$481,840	\$452,066
Income Taxes Receivable	2,394,678	0	1,197,339	0
Property Taxes Receivable	1,694,382	0	348,769	0
Accounts Receivable	277,912	0	54,313	0
Interfund Receivable	229,077	0	0	0
Intergovernmental Receivable	1,515,291	2,341,400	23,950	4,429,536
Accrued Interest Receivable	26,448	7,460	0	0
Loans Receivable	0	1,472,497	0	0
Special Assessments Receivable	199,277	0	0	0
Materials and Supplies Inventory	44,413	730	64,180	33,906
Assets Held for Resale	0	128,611	0	0
Restricted Assets:				
Equity in Pooled Cash and				
Cash Equivalents	167,609	0	0	0
Cash and Cash Equivalents with Fiscal Agents	0	0	0	0
<i>Total Assets</i>	<u>\$13,158,284</u>	<u>\$4,384,698</u>	<u>\$2,170,391</u>	<u>\$4,915,508</u>
Liabilities				
Accounts Payable	\$109,083	\$2,330	\$28,333	\$19,018
Contracts Payable	0	25,815	0	88,114
Accrued Wages	82,102	7,072	378,911	23,947
Intergovernmental Payable	111,455	17,069	351,503	123,106
Retainage Payable	0	0	0	0
Matured Compensated Absences Payable	10,592	0	0	0
Interfund Payable	0	200,589	0	0
<i>Total Liabilities</i>	<u>313,232</u>	<u>252,875</u>	<u>758,747</u>	<u>254,185</u>
Deferred Inflows of Resources				
Property Taxes	1,241,750	0	256,062	0
Unavailable Revenue	3,327,298	2,341,400	885,029	4,105,275
<i>Total Deferred Inflows of Resources</i>	<u>4,569,048</u>	<u>2,341,400</u>	<u>1,141,091</u>	<u>4,105,275</u>
Fund Balances				
Nonspendable	212,022	730	64,180	33,906
Restricted	0	1,789,693	206,373	522,142
Committed	1,071,113	0	0	0
Assigned	2,114,505	0	0	0
Unassigned (Deficit)	4,878,364	0	0	0
<i>Total Fund Balances</i>	<u>8,276,004</u>	<u>1,790,423</u>	<u>270,553</u>	<u>556,048</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$13,158,284</u>	<u>\$4,384,698</u>	<u>\$2,170,391</u>	<u>\$4,915,508</u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
*Reconciliation of Total Governmental Fund Balances to
 Net Position of Governmental Activities
 December 31, 2013*

Other Governmental Funds	Total Governmental Funds	Total Governmental Fund Balances	\$19,126,117
		<i>Amounts reported for governmental activities in the statement of net position are different because</i>	
		Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	60,803,936
\$7,044,272	\$15,021,375	Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable in the funds:	
598,669	4,190,686	Delinquent Property Taxes	\$545,339
0	2,043,151	Income Taxes	2,514,171
82,170	414,395	Charges for Services	245,915
0	229,077	Special Assessments	208,530
1,448,519	9,758,696	Intergovernmental	8,790,533
28,077	61,985	Total	12,304,488
702,594	2,175,091	Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:	
9,253	208,530	General Obligation Bonds	(4,449,606)
152,126	295,355	Loans Payable	(90,000)
0	128,611	Capital Leases	(258,038)
0	167,609	Police and Fire Pension Liability	(1,097,550)
47,827	47,827	Compensated Absences	(5,557,763)
\$10,113,507	\$34,742,388	Total	(11,452,957)
		Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds	(31,921)
\$26,218	\$184,982	Internal service funds are used by management to charge the cost of garage operations, information technology, utility collections, health insurance, property/liability insurance, and workers' compensation to the individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position.	
0	113,929	Net Position	2,211,289
44,806	536,838	Capital Assets	(798,322)
87,593	690,726	Internal Balances	(442,261)
47,827	47,827	Total	970,706
0	10,592	<i>Net Position of Governmental Activities</i>	\$81,720,369
28,488	229,077		
234,932	1,813,971		
0	1,497,812		
1,645,486	12,304,488		
1,645,486	13,802,300		
152,126	462,964		
6,835,954	9,354,162		
1,245,737	2,316,850		
0	2,114,505		
(728)	4,877,636		
8,233,089	19,126,117		
\$10,113,507	\$34,742,388		

City of Mansfield, Ohio
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
For the Year Ended December 31, 2013

	General	Community Development	Safety Services	Grants	Other Governmental Funds
Revenues					
Property Taxes	\$1,510,233	\$0	\$320,205	\$0	\$36
Municipal Income Tax	13,717,905	0	6,858,952	0	3,429,477
Charges for Services	2,390,930	0	1,708,634	33,171	216,352
Licenses, Permits and Fees	891,411	0	85,488	0	77,085
Fines and Forfeitures	1,284,767	0	21,921	0	1,137,754
Intergovernmental	3,612,130	1,564,862	97,760	3,222,356	4,081,352
Special Assessments	19,738	0	0	0	4,117
Interest	173,416	53,549	0	0	5,319
Other	141,498	1,971	100,485	50,775	31,951
<i>Total Revenues</i>	<u>23,742,028</u>	<u>1,620,382</u>	<u>9,193,445</u>	<u>3,306,302</u>	<u>8,983,443</u>
Expenditures					
Current:					
General Government	10,068,422	0	0	1,076,106	2,586,963
Security of Persons and Property	56,470	0	17,279,742	1,664,243	393,405
Transportation	0	0	0	0	2,785,732
Community Environment	416,246	1,485,006	0	479,174	0
Leisure Time Activities	154,075	0	0	0	0
Capital Outlay	0	0	0	0	3,391,288
Debt Service:					
Principal Retirement	0	0	99,901	0	385,000
Refunded Bonds Redeemed	0	0	0	0	2,275,000
Interest and Fiscal Charges	0	0	8,750	0	226,112
Issuance Costs	0	0	0	0	102,278
<i>Total Expenditures</i>	<u>10,695,213</u>	<u>1,485,006</u>	<u>17,388,393</u>	<u>3,219,523</u>	<u>12,145,778</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>13,046,815</u>	<u>135,376</u>	<u>(8,194,948)</u>	<u>86,779</u>	<u>(3,162,335)</u>
Other Financing Sources (Uses)					
General Obligation Bonds Issued	0	0	0	0	2,355,000
Premium on General Obligation Bonds Issued	0	0	0	0	55,118
Proceeds from Sale of Capital Assets	33,222	0	0	0	0
Transfers In	662,607	24,280	10,282,923	35,300	762,749
Transfers Out	<u>(10,955,026)</u>	<u>(227,744)</u>	<u>(662,902)</u>	<u>0</u>	<u>(157,713)</u>
<i>Total Other Financing Sources (Uses)</i>	<u>(10,259,197)</u>	<u>(203,464)</u>	<u>9,620,021</u>	<u>35,300</u>	<u>3,015,154</u>
<i>Net Change in Fund Balances</i>	2,787,618	(68,088)	1,425,073	122,079	(147,181)
<i>Fund Balances (Deficit) Beginning of Year - Restated (See Note 3)</i>	<u>5,488,386</u>	<u>1,858,511</u>	<u>(1,154,520)</u>	<u>433,969</u>	<u>8,380,270</u>
<i>Fund Balances End of Year</i>	<u><u>\$8,276,004</u></u>	<u><u>\$1,790,423</u></u>	<u><u>\$270,553</u></u>	<u><u>\$556,048</u></u>	<u><u>\$8,233,089</u></u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
*Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balances of Governmental Funds to the Statement of Activities
For the Year Ended December 31, 2013*

Total Governmental Funds	Net Change in Fund Balances -Total Governmental Funds	\$4,119,501
	<i>Amounts reported for governmental activities in the statement of activities are different because:</i>	
\$1,830,474 24,006,334 4,349,087 1,053,984 2,444,442 12,578,460 23,855 232,284 326,680	Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.	
	Capital Asset Additions	4,537,586
	Current Year Depreciation	<u>(2,720,341)</u>
	Total	1,817,245
46,845,600	Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.	(4,149)
	Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
13,731,491 19,393,860 2,785,732 2,380,426 154,075 3,391,288	Delinquent Property Taxes	(125,605)
	Income Tax	109,107
	Special Assessments	8,811
	Charges for Services	245,915
	Intergovernmental	<u>323,221</u>
	Total	561,449
484,901 2,275,000 234,862 102,278	Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	2,759,901
44,933,913	Proceeds of debt are other financing sources in the governmental funds, but increase liabilities in the governmental activities.	
	General Obligation Bonds	(2,355,000)
	Premium on General Obligation Bonds	<u>(55,118)</u>
	Total	(2,410,118)
1,911,687	Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
2,355,000 55,118 33,222 11,767,859 (12,003,385)	Accrued Interest on Bonds	2,083
	Amortization of Bond Premium	<u>5,512</u>
	Total	7,595
2,207,814	Some expenses, such as compensated absences, reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	(58,468)
4,119,501	The internal service funds used by management are not reported in the statement of activities. Governmental fund expenditures and related internal service fund revenue are eliminated. The net revenue (expense) of the internal service funds is allocated among the governmental expenses.	
15,006,616	Change in Net Position	653,398
	Capital Assets - Capital Outlay	(157,266)
	Capital Assets - Depreciation	176,449
	Change in Internal Balance	<u>(151,452)</u>
	Total	<u>521,129</u>
\$19,126,117	<i>Change in Net Position of Governmental Activities</i>	<u>\$7,314,085</u>

City of Mansfield, Ohio
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2013

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues				
Property Taxes	\$1,458,684	\$1,458,684	\$1,510,233	\$51,549
Municipal Income Tax	13,285,714	13,558,838	13,750,011	191,173
Charges for Services	2,369,032	2,385,032	2,378,706	(6,326)
Licenses, Permits and Fees	936,150	936,150	982,229	46,079
Fines and Forfeitures	1,278,200	1,278,200	1,202,810	(75,390)
Intergovernmental	2,407,060	3,519,820	3,679,509	159,689
Special Assessments	25,000	25,000	19,738	(5,262)
Interest	132,000	132,000	233,387	101,387
Other	40,000	114,736	136,246	21,510
<i>Total Revenues</i>	21,931,840	23,408,460	23,892,869	484,409
Expenditures				
Current:				
General Government	10,511,568	10,738,885	9,681,977	1,056,908
Security of Persons and Property	14,652	15,766	11,465	4,301
Public Health and Welfare	16,544	16,544	0	16,544
Community Environment	451,271	450,079	430,125	19,954
Leisure Time Activities	179,528	244,660	185,803	58,857
<i>Total Expenditures</i>	11,173,563	11,465,934	10,309,370	1,156,564
<i>Excess of Revenues Over Expenditures</i>	10,758,277	11,942,526	13,583,499	1,640,973
Other Financing Sources (Uses)				
Sale of Capital Assets	70,000	54,000	33,222	(20,778)
Transfers Out	(12,000,066)	(14,309,883)	(13,293,156)	1,016,727
<i>Total Other Financing Sources (Uses)</i>	(11,930,066)	(14,255,883)	(13,259,934)	995,949
<i>Net Change in Fund Balance</i>	(1,171,789)	(2,313,357)	323,565	2,636,922
<i>Fund Balance Beginning of Year</i>	4,030,381	4,030,381	4,030,381	0
Prior Year Encumbrances Appropriated	137,271	137,271	137,271	0
<i>Fund Balance End of Year</i>	\$2,995,863	\$1,854,295	\$4,491,217	\$2,636,922

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Community Development Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental	\$3,270,511	\$3,270,511	\$1,548,211	(\$1,722,300)
Licenses, Permits and Fees	2,500	2,500	0	(2,500)
Interest	65,300	65,300	54,773	(10,527)
Other	555,500	559,700	176,494	(383,206)
<i>Total Revenues</i>	<u>3,893,811</u>	<u>3,898,011</u>	<u>1,779,478</u>	<u>(2,118,533)</u>
Expenditures				
Current:				
Community Environment	<u>3,569,373</u>	<u>3,597,853</u>	<u>2,193,106</u>	<u>1,404,747</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>324,438</u>	<u>300,158</u>	<u>(413,628)</u>	<u>(713,786)</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	33,605	33,605
Transfers In	0	24,280	24,280	0
Transfers Out	<u>(250,000)</u>	<u>(250,000)</u>	<u>(227,744)</u>	<u>22,256</u>
<i>Total Other Financing Sources (Uses)</i>	<u>(250,000)</u>	<u>(225,720)</u>	<u>(169,859)</u>	<u>55,861</u>
<i>Net Change in Fund Balance</i>	74,438	74,438	(583,487)	(657,925)
<i>Fund Balance Beginning of Year</i>	380,898	380,898	380,898	0
Prior Year Encumbrances Appropriated	<u>2,000</u>	<u>2,000</u>	<u>2,000</u>	<u>0</u>
<i>Fund Balance (Deficit) End of Year</i>	<u><u>\$457,336</u></u>	<u><u>\$457,336</u></u>	<u><u>(\$200,589)</u></u>	<u><u>(\$657,925)</u></u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Safety Services Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$315,998	\$315,998	\$320,205	\$4,207
Municipal Income Tax	6,642,857	6,779,417	6,875,006	95,589
Charges for Services	1,562,000	1,562,000	1,708,634	146,634
Licenses, Permits and Fees	83,100	83,100	85,488	2,388
Fines and Forfeitures	30,000	30,000	26,386	(3,614)
Intergovernmental	46,300	46,300	45,919	(381)
Other	145,500	145,768	161,054	15,286
<i>Total Revenues</i>	<u>8,825,755</u>	<u>8,962,583</u>	<u>9,222,692</u>	<u>260,109</u>
Expenditures				
Current:				
Security of Persons and Property	18,902,203	18,982,348	18,393,977	588,371
Debt Service:				
Principal Retirement	71,000	71,000	69,052	1,948
Interest and Fiscal Charges	9,000	9,000	8,749	251
<i>Total Expenditures</i>	<u>18,982,203</u>	<u>19,062,348</u>	<u>18,471,778</u>	<u>590,570</u>
<i>Excess of Revenues Under Expenditures</i>	<u>(10,156,448)</u>	<u>(10,099,765)</u>	<u>(9,249,086)</u>	<u>850,679</u>
Other Financing Sources (Uses)				
Transfers In	11,171,606	11,171,606	10,282,923	(888,683)
Transfers Out	(644,223)	(662,912)	(662,902)	10
<i>Total Other Financing Sources (Uses)</i>	<u>10,527,383</u>	<u>10,508,694</u>	<u>9,620,021</u>	<u>(888,673)</u>
<i>Net Change in Fund Balance</i>	370,935	408,929	370,935	(37,994)
<i>Fund Deficit Beginning of Year</i>	(469,054)	(469,054)	(469,054)	0
Prior Year Encumbrances Appropriated	98,344	98,344	98,344	0
<i>Fund Balance End of Year</i>	<u>\$225</u>	<u>\$38,219</u>	<u>\$225</u>	<u>(\$37,994)</u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Grants Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$15,467	\$15,467	\$33,171	\$17,704
Intergovernmental	3,750,543	4,865,587	2,951,133	(1,914,454)
Other	35,000	41,153	50,773	9,620
<i>Total Revenues</i>	<u>3,801,010</u>	<u>4,922,207</u>	<u>3,035,077</u>	<u>(1,887,130)</u>
Expenditures				
Current:				
General Government	1,367,657	2,460,348	1,065,893	1,394,455
Security of Persons and Property	2,136,308	2,179,362	1,688,700	490,662
Community Environment	780,373	786,526	780,874	5,652
<i>Total Expenditures</i>	<u>4,284,338</u>	<u>5,426,236</u>	<u>3,535,467</u>	<u>1,890,769</u>
<i>Excess of Revenues Under Expenditures</i>	(483,328)	(504,029)	(500,390)	3,639
Other Financing Sources				
Transfers In	14,460	36,490	35,300	(1,190)
<i>Net Change in Fund Balance</i>	(468,868)	(467,539)	(465,090)	2,449
<i>Fund Balance Beginning of Year</i>	391,240	391,240	391,240	0
Prior Year Encumbrances Appropriated	77,628	77,628	77,628	0
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$1,329</u>	<u>\$3,778</u>	<u>\$2,449</u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Fund Net Position
Proprietary Funds
December 31, 2013

	Business-Type Activities				Governmental Activities - Internal Service Funds
	Water	Sewer	Nonmajor Airport	Total	
Assets					
<i>Current Assets</i>					
Equity in Pooled Cash and Cash Equivalents	\$11,044,125	\$5,880,632	\$97,072	\$17,021,829	\$2,439,501
Restricted Assets:					
Equity in Pooled Cash and Cash Equivalents	0	5,218,162	0	5,218,162	0
Accounts Receivable	672,802	617,221	1,361	1,291,384	0
Intergovernmental Receivable	0	924,112	54,600	978,712	0
Material and Supplies Inventory	95,974	16,193	24,403	136,570	3,044
<i>Total Current Assets</i>	<u>11,812,901</u>	<u>12,656,320</u>	<u>177,436</u>	<u>24,646,657</u>	<u>2,442,545</u>
<i>Noncurrent Assets</i>					
Non Depreciable Capital Assets	340,234	539,999	1,423,919	2,304,152	85,038
Depreciable Capital Assets, Net	13,701,788	29,087,211	3,253,486	46,042,485	713,284
<i>Total Noncurrent Assets</i>	<u>14,042,022</u>	<u>29,627,210</u>	<u>4,677,405</u>	<u>48,346,637</u>	<u>798,322</u>
<i>Total Assets</i>	<u>25,854,923</u>	<u>42,283,530</u>	<u>4,854,841</u>	<u>72,993,294</u>	<u>3,240,867</u>
Liabilities					
<i>Current Liabilities</i>					
Accounts Payable	113,410	105,397	2,737	221,544	213,925
Contracts Payable	0	57,254	0	57,254	47,616
Accrued Wages Payable	66,080	65,990	8,290	140,360	26,602
Intergovernmental Payable	54,394	56,865	10,876	122,135	356,567
Claims Payable	0	0	0	0	384,868
Accrued Interest Payable	0	4,119	0	4,119	0
Loans Payable	9,691	0	0	9,691	0
General Obligation Bonds Payable	0	40,000	0	40,000	0
<i>Total Current Liabilities</i>	<u>243,575</u>	<u>329,625</u>	<u>21,903</u>	<u>595,103</u>	<u>1,029,578</u>
<i>Long-Term Liabilities (net of current portion)</i>					
Loans Payable	656,248	1,132,967	0	1,789,215	0
General Obligation Bonds Payable	0	895,000	0	895,000	0
<i>Total Long-Term Liabilities</i>	<u>656,248</u>	<u>2,027,967</u>	<u>0</u>	<u>2,684,215</u>	<u>0</u>
<i>Total Liabilities</i>	<u>899,823</u>	<u>2,357,592</u>	<u>21,903</u>	<u>3,279,318</u>	<u>1,029,578</u>
Net Position					
Net Investment in Capital Assets	13,376,083	27,559,243	4,677,405	45,612,731	798,322
Restricted for Debt Service	0	936,562	0	936,562	0
Restricted for Replacement and Improvement	0	4,281,600	0	4,281,600	0
Unrestricted	11,579,017	7,148,533	155,533	18,883,083	1,412,967
<i>Total Net Position</i>	<u>\$24,955,100</u>	<u>\$39,925,938</u>	<u>\$4,832,938</u>	<u>69,713,976</u>	<u>\$2,211,289</u>

Some amounts reported for business-type activities in the statement of net position are different because they include accumulated underpayments to the internal service funds.

	442,261
Net Position of Business-type Activities	\$70,156,237

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
*Statement of Revenues, Expenses
and Changes in Fund Net Position
Proprietary Funds
For the Year Ended December 31, 2013*

	Business-Type Activities			Total	Governmental Activities -
	Water	Sewer	Nonmajor Airport		Internal Service Funds
Operating Revenues					
Charges for Services	\$6,976,826	\$6,502,690	\$362,711	\$13,842,227	\$10,184,368
Other	40,159	1,463	4,620	46,242	2,849
<i>Total Operating Revenues</i>	<u>7,016,985</u>	<u>6,504,153</u>	<u>367,331</u>	<u>13,888,469</u>	<u>10,187,217</u>
Operating Expenses					
Salaries and Wages	1,390,478	1,460,356	171,369	3,022,203	945,051
Fringe Benefits	833,827	922,676	102,957	1,859,460	594,342
Purchased Services	2,100,998	2,571,330	251,450	4,923,778	2,894,044
Materials and Supplies	675,303	292,170	40,228	1,007,701	719,278
Depreciation	671,861	1,744,950	283,733	2,700,544	176,449
Utilities	398,462	362,996	31,975	793,433	19,706
Other Operating Expenses	9,137	1,303	4,608	15,048	96
Claims Expense	0	0	0	0	4,140,294
<i>Total Operating Expenses</i>	<u>6,080,066</u>	<u>7,355,781</u>	<u>886,320</u>	<u>14,322,167</u>	<u>9,489,260</u>
<i>Operating Income (Loss)</i>	936,919	(851,628)	(518,989)	(433,698)	697,957
Non-Operating Expense					
Interest and Fiscal Charges	(10,932)	(59,517)	0	(70,449)	0
<i>Income (Loss) Before Capital Contributions and Transfers</i>	925,987	(911,145)	(518,989)	(504,147)	697,957
Capital Contributions	25,542	0	0	25,542	0
Transfers In	0	0	421,443	421,443	0
Transfers Out	(64,477)	(69,334)	(7,547)	(141,358)	(44,559)
<i>Change in Net Position</i>	887,052	(980,479)	(105,093)	(198,520)	653,398
<i>Net Position Beginning of Year - Restated (See Note 3)</i>	<u>24,068,048</u>	<u>40,906,417</u>	<u>4,938,031</u>		<u>1,557,891</u>
<i>Net Position End of Year</i>	<u>\$24,955,100</u>	<u>\$39,925,938</u>	<u>\$4,832,938</u>		<u>\$2,211,289</u>

Some amounts reported for business-type activities in the statement of activities are different because a portion of the net expense of the internal service funds are reported with business-type activities.

Change in net position of business-type activities

151,452
<u>(\$47,068)</u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Cash Flows
Proprietary Funds
For the Year Ended December 31, 2013

	Business-Type Activities				Governmental
	Water	Sewer	Nonmajor Airport	Total	Activities - Internal Service Funds
Cash Flows from Operating Activities					
Cash Received From Customers	\$7,492,793	\$6,452,317	\$308,696	\$14,253,806	\$0
Cash Received from Interfund Services Provided	0	0	0	0	10,485,256
Other Cash Receipts	40,159	1,463	4,620	46,242	2,849
Cash Payments to Suppliers for Goods and Services	(3,118,158)	(3,120,630)	(344,133)	(6,582,921)	(3,084,049)
Cash Payment for Employee Services	(1,419,791)	(1,457,911)	(168,215)	(3,045,917)	(945,403)
Cash Payment for Employee Benefits	(869,576)	(944,923)	(104,745)	(1,919,244)	(610,243)
Cash Payment for Claims Expense	0	0	0	0	(4,284,165)
Other Cash Payments	(9,137)	(1,303)	(4,608)	(15,048)	(96)
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>2,116,290</u>	<u>929,013</u>	<u>(308,385)</u>	<u>2,736,918</u>	<u>1,564,149</u>
Cash Flows from Noncapital Financing Activities					
Transfers In	0	0	421,443	421,443	0
Transfers Out	(64,477)	(69,334)	(7,547)	(141,358)	(44,559)
<i>Net Cash Provided by (Used for) Noncapital Financing Activities</i>	<u>(64,477)</u>	<u>(69,334)</u>	<u>413,896</u>	<u>280,085</u>	<u>(44,559)</u>
Cash Flows From Capital and Related Financing Activities					
Capital Contribution	25,542	0	0	25,542	0
Acquisition of Capital Assets	(13,919)	(418,295)	(39,758)	(471,972)	(157,266)
Disposal of Capital Assets	0	0	399	399	0
Principal Paid on General Obligation Bonds	(225,000)	(40,000)	0	(265,000)	0
Interest Paid on General Obligation Bonds	(7,875)	(51,032)	0	(58,907)	0
Principal Paid on Loans	(19,381)	0	0	(19,381)	0
Interest Paid on Loans	(3,713)	(8,619)	0	(12,332)	0
<i>Net Cash Used for Capital and Related Financing Activities</i>	<u>(244,346)</u>	<u>(517,946)</u>	<u>(39,359)</u>	<u>(801,651)</u>	<u>(157,266)</u>
<i>Net Increase in Cash and Cash Equivalents</i>	1,807,467	341,733	66,152	2,215,352	1,362,324
Cash and Cash Equivalents Beginning of Year	9,236,658	10,757,061	30,920	20,024,639	1,077,177
Cash and Cash Equivalents End of Year	<u>\$11,044,125</u>	<u>\$11,098,794</u>	<u>\$97,072</u>	<u>\$22,239,991</u>	<u>\$2,439,501</u>

(continued)

City of Mansfield, Ohio
Statement of Cash Flows
Proprietary Funds (continued)
For the Year Ended December 31, 2013

	Business-Type Activities				Governmental
	Water	Sewer	Nonmajor Airport	Total	Activities - Internal Service Funds
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities					
<i>Operating Income (Loss)</i>	\$936,919	(\$851,628)	(\$518,989)	(\$433,698)	\$697,957
Adjustments:					
Depreciation	671,861	1,744,950	283,733	2,700,544	176,449
<i>(Increase) Decrease in Assets</i>					
Accounts Receivable	515,967	457,689	585	974,241	300,888
Intergovernmental Receivable	0	(508,062)	(54,600)	(562,662)	0
Materials and Supplies Inventory	42,276	9,721	1,001	52,998	8,484
<i>Increase (Decrease) in Liabilities:</i>					
Accounts Payable	14,315	38,891	(21,728)	31,478	169,350
Contracts Payable	0	57,254	0	57,254	47,616
Accrued Wages	(29,313)	2,445	3,154	(23,714)	(352)
Intergovernmental Payable	(35,735)	(22,247)	(1,541)	(59,523)	307,628
Claims Payable	0	0	0	0	(143,871)
<i>Total Adjustments</i>	1,179,371	1,780,641	210,604	3,170,616	866,192
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>\$2,116,290</u>	<u>\$929,013</u>	<u>(\$308,385)</u>	<u>\$2,736,918</u>	<u>\$1,564,149</u>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Statement of Fiduciary Assets and Liabilities
Agency Funds
December 31, 2013

Assets	
Equity in Pooled Cash and Cash Equivalents	\$595,246
Cash and Cash Equivalents with Fiscal Agents	162,703
Accounts Receivable	4,352
Taxes Receivable	14,099
	<hr/>
<i>Total Assets</i>	<i>\$776,400</i>
	<hr/> <hr/>
Liabilities	
Accounts Payable	\$145,840
Intergovernmental Payable	210,691
Due to Individuals	220,225
Undistributed Assets	199,644
	<hr/>
<i>Total Liabilities</i>	<i>\$776,400</i>
	<hr/> <hr/>

See accompanying notes to the basic financial statements

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Note 1 - Description of the City and Reporting Entity

The City of Mansfield (the "City") is a charter municipal corporation, incorporated under the laws of the State of Ohio. The City charter provides for an elected mayor, council (six wards, two at-large, and a president), finance director, and law director. In addition, two judges and a clerk of the municipal court are elected. Council members serve 4 year, staggered terms; the president of council, mayor, finance director, clerk of courts, and law director serve four year terms; and judges serve 6 year terms.

On August 19, 2010, the Auditor of State declared the City of Mansfield to be in a state of fiscal emergency in accordance with Section 118.03, Ohio Revised Code. The declaration resulted in the establishment of a Financial Planning and Supervision Commission. The Commission is comprised of the Mayor of the City, Council President, three financial consultants from various corporations and/or organizations within the City and two representatives from the State of Ohio. This Commission approved a financial recovery plan which has been adopted by the City. Once the plan has been adopted, the City's discretion is limited in that all financial activity of the City must be in accordance with the plan. The recovery plan was last revised on April 21, 2014. State law requires that the plan be updated annually. The recovery plan includes various savings items and revenue increases, including an increase in the City's income tax rate. See Note 19 for more information on the City's fiscal emergency status.

Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Mansfield, this includes the agencies and departments that provide the following services: police and fire protection, municipal court system, sewage treatment, water treatment, airport, street maintenance, and parks and recreation, and general administrative services.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and 1) the City is able to significantly influence the programs or services performed or provided by the organization; or 2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City authorizes the issuance of debt or levying of taxes, or determining the budget, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burden on, the primary government. The City has no component units.

Note 2 - Summary of Significant Accounting Policies

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the City's accounting policies are described below.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of the governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and governmental fund liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

General Fund The general fund accounts and reports for all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the Charter of the City of Mansfield and/or the general laws of Ohio.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Community Development Fund The community development fund accounts for and reports restricted grants received from the Federal Government under the Community Development Block Grant Program, the Home Grant Program, and the Economic Development Loan Repayment Program.

Safety Services Fund The safety services fund accounts for and reports restricted voted income tax revenue collected for police and fire department operations.

Grants Fund The grants fund accounts for and reports restricted federal, state, and/or local grants revenue received by the City for various programs.

The other governmental funds of the City account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Water Fund The water fund accounts for the City's provision of water treatment and distribution to the residential and commercial users of the City.

Sewer Fund The sewer fund accounts for the City's provision of sanitary sewer service to the residential and commercial users of the City.

The airport nonmajor enterprise fund of the City is used to account for the operations of the City's airport facility.

Internal Service Funds The internal service funds account for the financing or services provided by one department or agency to other departments or agencies of the City on a cost reimbursement basis. The City's internal service funds account for the operations of garage services, information technology, utility collections, health insurance, property and liability insurance, and workers' compensation.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary funds are agency funds. The agency funds are used for Ohio State Patrol (OSP) fines, sewer and street openings, building security, payroll, demolition appeal bonds, municipal court, transient occupancy tax, and board of standards assessments.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources are generally included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statement for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of fund net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Government funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty-one days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied. (See Note 7) Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax and motor vehicle license fees), interest, fines and forfeitures, grants and fees.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2013, but which were levied to finance fiscal year 2014 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City unavailable revenue includes delinquent property taxes, income taxes, charges for services, special assessments, and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized when they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriations ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of budgetary control has been established by City Council at the function level of expenditures by personal services and all other expenditure categories within each department for all funds pursuant to Ohio Revised Code Section 5705.38(C). Budgetary modifications may only be made by ordinance of the City Council at the legal level of control. The Finance Director has been authorized to allocate appropriations within expenditure categories as appropriated by Council. Budgetary statements are presented beyond the legal level of control for informational purposes only.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the original and final amended official certificate of estimated resources when the original and final appropriations were enacted by Council.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts on the budgetary statements reflect the first appropriations ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

Cash, Cash Equivalents, and Investments

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. Interest in the pool is presented as "equity in pooled cash and cash equivalents".

The City also uses a fiscal agent to hold retainage on construction contracts. The balances in these accounts are presented on the financial statements as "cash and cash equivalents with fiscal agents" and represent deposits. "Cash and cash equivalents with fiscal agents" in the agency funds represents the payroll account.

Investments are reported at fair value which is based on quoted market prices, with the exception of nonparticipating repurchase agreements, which are reported at cost.

During 2013, investments were limited to federal national mortgage association notes, federal farm credit bank bonds, federal home loan bank bonds, and repurchase agreements.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the City are presented on the financial statements as cash equivalents.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue is assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2013 amounted to \$173,416, which includes \$133,980 assigned from other City funds.

Restricted Assets

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws or other governments or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the general fund represent money set aside for unclaimed monies. Restricted assets in the street resurfacing capital projects fund represent money set aside as retainage payable on construction projects. The City has restricted assets within enterprise funds for debt service and for replacement and improvement of its capital assets.

Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

Assets Held for Resale

Assets held for resale represent property purchased by the City which will be rehabilitated and sold as part of the City's community development program.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are valued at their fair market values as of the date received. The City maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's life are not. Interest incurred during the construction of proprietary fund capital assets is also capitalized.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacements. Depreciation for governmental and business-type capital assets is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings	50 years
Land Improvements	7 - 50 years
Machinery and Equipment	5 - 50 years
Infrastructure	12 - 50 years

The City's infrastructure consists of streets, bridges, traffic signals, water lines, sanitary sewer lines, and storm sewer lines.

Interfund Balances

On the fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables". Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Compensated Absences

Compensated absences of the City consist of vacation leave, sick leave, and compensatory time to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences," as interpreted by Interpretation No. 6 of the GASB, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements," vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability is

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

based on the sick leave accumulated at year end by those employees for whom it is probable they will become eligible to receive termination payments and by those employees for whom it is probably they will become eligible to receive termination benefits in the future. The liability included the employee who are current eligible to receive termination benefits and the employees who are at least 40 years old with at least 20 years of service and will reach full retirement eligibility in the future.

The total liability for vacation leave, sick leave, and compensatory time has been calculated using the pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation, compensatory time and sick leave at various rates.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences" in the fund from which the compensated absences will be paid. The noncurrent portion of the liability is not reported.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the governmental fund financial statements when due.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans, loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party—such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level of formal action (ordinance or resolution, as both are equally legally binding) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance or resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by City Council. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance, or by State Statute. State statute authorizes the Finance Director to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. City Council assigned fund balance to cover a gap between estimated revenue and appropriations in the 2014 appropriated budget. City Council also assigned fund balance for the adopt-a-park program.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activities of the proprietary funds. For the City, these revenues are charges for services for the enterprise and internal service programs. Operating expenses are necessary costs incurred to provide the service for the primary activities of the funds. Revenues and expenses not meeting these definitions are reported as nonoperating.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from contributions of resources restricted to capital acquisition.

Internal Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government-wide financial statements. Internal allocations of overhead expenses from one function to another within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets.

Net position are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for computerization of the mayor's court and neighborhood stabilization.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Note 3 – Change in Accounting Principles and Restatement of Prior Year Fund Balance and Net Position

Change in Accounting Principles

For 2013, the City has implemented Governmental Accounting Standard Board (GASB) Statement No. 61, "The Financial Reporting Entity: Omnibus, an amendment of GASB Statements No. 14 and No. 34" and Statement No. 66, "Technical Corrections-2012-an amendment of GASB Statements No. 10 and No. 62."

City of Mansfield, Ohio
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GASB Statement No. 61 modifies existing requirements for the assessment of potential component units in determining what should be included in the financial reporting entity, the display of component units' presentation and certain disclosure requirements. The implementation of this statement did not result in any change in the City's financial statements.

GASB Statement No. 66 resolves conflicting accounting and financial reporting guidance that could diminish the consistency of financial reporting and thereby enhance the usefulness of the financial reports. The implementation of this statement did not result in any change in the City's financial statements.

Restatement of Prior Year Fund Balance and Net Position

During 2013, it was determined that the separation fund should be included with the general fund on a GAAP basis and that certain employee salary and benefit expenditures were incorrectly recorded in the water and sewer funds in prior years and should have been recorded in the street construction maintenance and repair fund. These items had the following effect on fund balances of the major and nonmajor funds as they were previously reported.

	General	Community Development	Safety Services
Fund Balance (Deficit) at December 31, 2012	\$5,499,462	\$1,858,511	(\$1,154,520)
Separation Fund	(11,076)	0	0
Salary and Benefit Allocation	0	0	0
Adjusted Fund Balance (Deficit) at December 31, 2012	<u>\$5,488,386</u>	<u>\$1,858,511</u>	<u>(\$1,154,520)</u>

	Grants	Other Governmental Funds	Total Governmental Funds
Fund Balance (Deficit) at December 31, 2012	\$433,969	\$9,584,089	\$16,221,511
Separation Fund	0	11,076	0
Salary and Benefit Allocation	0	(1,214,895)	(1,214,895)
Adjusted Fund Balance (Deficit) at December 31, 2012	<u>\$433,969</u>	<u>\$8,380,270</u>	<u>\$15,006,616</u>

During 2012, City Council passed an ordinance to begin accumulating resources for the payment of compensated absences. Therefore, the liability at December 31, 2012 should have been recorded where the compensated absences payments will be made. This restatement and the restatement addressed above decreased the net position of governmental activities at December 31, 2012 by a total of \$2,140,442, from \$76,546,726 to \$74,406,284 and had the following effect on the net position of proprietary funds and business-type activities:

	Water	Sewer	Nonmajor Airport	Internal Service Funds	Business-Type Activities
Net Position at December 31, 2012	\$22,946,151	\$39,930,115	\$4,895,788	\$1,327,141	\$68,062,863
Salary and Benefit Allocation	713,716	501,179	0	0	1,214,895
Compensated Absences	408,181	475,123	42,243	230,750	925,547
Adjusted Net Position at December 31, 2012	<u>\$24,068,048</u>	<u>\$40,906,417</u>	<u>\$4,938,031</u>	<u>\$1,557,891</u>	<u>\$70,203,305</u>

City of Mansfield, Ohio
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Note 4 – Accountability

The regional community advancement special revenue fund had a deficit fund balance of \$728 at December 31, 2013. The deficit was the result of the application of generally accepted accounting principles. The general fund provides transfers to cover deficit balances in other funds, however, this is done when cash is needed rather than when accruals occur.

Note 5 - Budgetary Basis of Accounting

While the City is reporting financial position, results of operations, and changes in fund balance/net position on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual presented for the general and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

1. Revenues and other sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures and other uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than restricted, committed or assigned fund balance (GAAP).
4. Unreported cash represents amounts received by not included as revenue on the budgetary statements, but which are reported on the operating statements prepared using GAAP.
5. Investments are reported at cost (budgetary rather than fair value (GAAP).
6. Budgetary revenues and expenditures of the separation and budget stabilization funds are classified to general fund for GAAP Reporting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and for the major special revenue funds.

Net Change in Fund Balances

	General	Community Development	Safety Services	Grants Fund
GAAP Basis	\$2,787,618	(\$68,088)	\$1,425,073	\$122,079
Net Adjustment for Revenue Accruals	2,490,456	192,701	53,242	(271,094)
Unrecorded Cash	(49,064)	0	(23,995)	(131)
Beginning Change in Fair Value of Investments	(3,497)	0	0	0
Ending Change in Fair Value of Investments	51,076	0	0	0
Net Change in Fund Balance:				
Separation	(1,073,051)	0	0	0
Budget Stabilization	(1,000,000)	0	0	0
Net Adjustment for Expenditure Accruals	(2,436,346)	(274,100)	(625,765)	132,213
Adjustments for Encumbrances	(443,627)	(434,000)	(457,620)	(448,157)
Budget Basis	<u>\$323,565</u>	<u>(\$583,487)</u>	<u>\$370,935</u>	<u>(\$465,090)</u>

City of Mansfield, Ohio
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For the Year Ended December 31, 2013

Note 6 - Deposits and Investments

The City has chosen to follow State statutes and classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the City can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
4. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
5. Bonds and other obligations of the State of Ohio;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed 25 percent of the interim monies available for investment at any one time if training requirements have been met; and

City of Mansfield, Ohio
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8. Written repurchase agreements in the securities described in (1) or (2) provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash on Hand

At December 31, 2013, the City had \$137,058 in undeposited cash on hand which is included on the financial statements of the City as part of "Equity in Pooled Cash and Cash Equivalents."

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, the carrying amount of the City's deposits was \$28,495,644 and the bank balance was \$28,337,071. Of the bank balance, \$20,750,164 was covered by Federal depository insurance or was collateralized with pledged securities and \$7,586,907 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institutions' trust department or agent, but not in the City's name.

The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Investments

Investments are reported at fair value. As of December 31, 2013, the City had the following investments:

Investment Type	Fair Value	Investment Maturities		
		Less than 1 Year	1 - 3 Years	3-5 Years
Federal National Mortgage Association Notes	\$4,979,054	\$0	\$0	\$4,979,054
Federal Farm Credit Bank Bonds	3,996,813	0	1,999,816	1,996,997
Federal Home Loan Bank Bonds	2,973,417	0	998,571	1,974,846
Repurchase Agreements	92,266	92,266	0	0
Total	\$12,041,550	\$92,266	\$2,998,387	\$8,950,897

City of Mansfield, Ohio
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Interest Rate Risk As a means of limiting its exposure to fair value losses caused by rising interest rates, the City's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments.

Credit Risk Credit Risk is addressed by the City's investment policy by the requirements that all investments are authorized by Ohio Revised Code and that the portfolio be diversified both by types of investment and issuer. All investments of the City carry a rating of AA+ and Aaa by Standard and Poor's and Moody's Investor Services, respectively.

Custodial Credit Risk For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with investment custodial risk beyond the requirement in State statute that requires securities purchased pursuant to this division shall be delivered into the custody of the Finance Director or an agent designated by the Finance Director.

Concentration of Credit Risk is defined by the Governmental Accounting Standards Board as having five percent or more invested in the securities of a single issuer. The City's investment policy places no limit on the amount it may invest in any one issuer. The following table includes the percentage of each investment type held by the City at December 31, 2013:

<u>Investment type</u>	<u>Percentage of Investments</u>
Federal National Mortgage Association	41%
Federal Farm Credit Bureau	33%
Federal Home Loan Bank	25%

Note 7 – Receivables

Receivables at December 31, 2013, consisted primarily of municipal income taxes, property taxes, special assessments, intergovernmental receivables arising from grants, entitlements and shared revenues, interest, loans, and accounts (billings for user charged services).

No allowance for doubtful accounts has been recorded because uncollectible amounts are expected to be insignificant. All receivables except property taxes, notes, and special assessments are expected to be received within one year. Property taxes although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

Special assessments expected to be collected in more than one year amount to \$6,169 in the boulevard assessment fund. At December 31, 2013, the amount of delinquent special assessments was \$199,277 in the general fund.

The community development block grant monies loaned to local businesses are reported as loans receivable and are considered collectible in full.

City of Mansfield, Ohio
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For the Year Ended December 31, 2013

Property Taxes

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2013 for real and public utility property taxes represents collections of 2012 taxes.

2013 real property taxes were levied after October 1, 2013, on the assessed value as of January 1, 2013, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2013 real property taxes are collected in and intended to finance 2014.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2013 public utility property taxes which became a lien December 31, 2012, are levied after October 1, 2013, and are collected in 2014 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2013, was \$3.60 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2013 property tax receipts were based are as follows:

	<u>Assessed Value</u>
Real Property	
Residential/Agricultural	\$377,054,230
Commercial Industrial/PU	168,725,790
Public Utility Property	17,701,700
Total Assessed Value	<u><u>\$563,481,720</u></u>

The Richland County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Mansfield. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and public utility property taxes and outstanding delinquencies which were measurable as of December 31, 2013, and for which there was an enforceable legal claim. In the governmental funds, the portion of the receivable not levied to finance 2013 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as receivable and revenue while on the modified accrual basis the revenue has been recorded as deferred inflows of resources – unavailable revenue.

Income Tax

The City levies a municipal income tax of 1.75 percent on salaries, wages, commissions and other compensation, and net profits earned within the City as well as incomes of residents earned outside of the City. Residents of the City are granted a credit up to one percent for taxes paid to other municipalities.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. By City ordinance, income tax revenues

City of Mansfield, Ohio
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received for 2013, after income tax department expenditures, are credited to the following funds: general, safety services, and street resurfacing. The income tax receivable amounts are based on the 2014 allocation.

Intergovernmental Receivables

A summary of the principal items of intergovernmental receivables follows:

	Amounts
Governmental Activities:	
CDBG and HOME Grants	\$2,341,400
SAFER Grant	1,312,065
Clean Ohio Assistance Grant	1,000,000
Gasoline Excise Tax	780,790
Local Government	686,810
Safe Routes to School Grant	491,685
Estate Tax	440,753
COPS Hiring Grant	424,922
Motor Vehicle Registrations	296,366
Move Ohio Forward Grant	277,255
Richland County Judges Salary Reimbursement	242,092
OPWC Sewer Inflow Project Grant	205,369
DNA Backlog Grant	196,902
Other Grants	171,399
Probation Grant	148,002
Veterans Grants	143,262
Homestead and Rollback	130,000
Law Enforcement Grants	111,164
ODOT North Lake Park Bridge Grant	100,000
Innovation Grant	63,000
Liquor Permits	62,500
School Contracts	56,791
Cents per Gallon Tax	12,124
Public Defender Reimbursement	35,949
Indigent Drivers Treatment	16,649
Miscellaneous	11,447
Total	\$9,758,696
Business-Type Activities:	
Sewer Usage Reimbursement	924,112
Ohio Air National Guard Contract	54,600
Total	\$978,712

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Note 8 - Interfund Transactions

Interfund Transfers

Interfund transfers for the year ended December 31, 2013, consisted of the following, as reported in the fund financial statements:

Transfers to	Transfers from			
	General	Community Development	Safety Services	Other Governmental Funds
General	\$0	\$0	\$455,435	\$65,814
Community Development	24,280	0	0	0
Safety Services	10,282,923	0	0	0
Grants	35,300	0	0	0
Other Governmental Funds	191,080	227,744	207,467	91,899
Nonmajor Enterprise Fund	421,443	0	0	0
Total	\$10,955,026	\$227,744	\$662,902	\$157,713

Transfers to	Transfers from				Total
	Water	Sewer	Nonmajor Enterprise Fund	Internal Service Funds	
General	\$64,477	\$69,334	\$7,547	\$0	\$662,607
Community Development	0	0	0	0	24,280
Safety Services	0	0	0	0	10,282,923
Grants	0	0	0	0	35,300
Other Governmental Funds	0	0	0	44,559	762,749
Nonmajor Enterprise Fund	0	0	0	0	421,443
Total	\$64,477	\$69,334	\$7,547	\$44,559	\$12,189,302

The transfers in to the general fund were for the other funds' share of compensated absences costs. Transfers to other funds were to support the operations of those funds, provide matching funds for grants and provide resources for debt payments.

Interfund Balances

During 2013, the community development and regional community advancement funds received advances from the general fund in the amounts of \$200,589 and \$28,488, respectively. These advances were for the purpose of covering costs and are expected to be repaid within one year.

Note 9 – Assets Held for Resale

Assets held for resale represents properties purchased and repaired to be resold under the City's community development program. During 2013, the City sold one property. As of December 31, 2013, the City has 4 properties remaining which are being held for resale.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Note 10 - Capital Assets

Capital asset activity for the year ended December 31, 2013, was as follows:

	Balance 12/31/12	Additions	Deletions	Balance 12/31/13
Governmental Activities				
<i>Capital Assets, not being depreciated:</i>				
Land	\$4,137,954	\$0	\$0	\$4,137,954
Construction in Progress	3,959,850	1,363,074	0	5,322,924
<i>Total Capital Assets, not being depreciated</i>	8,097,804	1,363,074	0	9,460,878
<i>Capital Assets, being depreciated:</i>				
Land Improvements	13,071,878	0	0	13,071,878
Buildings and Improvements	15,876,554	0	(74,648)	15,801,906
Machinery and Equipment	14,985,264	236,787	(329,916)	14,892,135
Infrastructure	126,420,202	2,937,725	0	129,357,927
<i>Total Capital Assets, being depreciated</i>	170,353,898	3,174,512	(404,564)	173,123,846
Less Accumulated Depreciation:				
Land Improvements	(2,988,180)	(513,005)	0	(3,501,185)
Buildings and Improvements	(8,562,849)	(295,181)	74,648	(8,783,382)
Machinery and Equipment	(12,269,979)	(798,790)	325,767	(12,743,002)
Infrastructure	(95,639,854)	(1,113,365)	0	(96,753,219)
Total Accumulated Depreciation	(119,460,862)	(2,720,341) *	400,415	(121,780,788)
Total Capital Assets being depreciated, net	50,893,036	454,171	(4,149)	51,343,058
Governmental Activities Capital Assets, Net	\$58,990,840	\$1,817,245	(\$4,149)	\$60,803,936

*Depreciation expense was charged to governmental functions as follows:

General Government	\$784,469
Public Safety	488,578
Transportation	1,239,301
Community Environment	2,324
Leisure Time Activities	27,021
Internal Service Funds	178,648
Total Depreciation Expense	\$2,720,341

City of Mansfield, Ohio
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For the Year Ended December 31, 2013

	Balance 12/31/12	Additions	Deletions	Balance 12/31/13
Business-Type Activities				
<i>Capital Assets, not being depreciated:</i>				
Land	\$1,964,508	\$0	\$0	\$1,964,508
Construction in Progress	0	339,644	0	339,644
<i>Total Capital Assets, not being depreciated</i>	<u>1,964,508</u>	<u>339,644</u>	<u>0</u>	<u>2,304,152</u>
<i>Capital Assets, being depreciated:</i>				
Land Improvements	40,547,956	0	0	40,547,956
Buildings and Improvements	13,100,762	0	0	13,100,762
Machinery and Equipment	10,891,349	125,423	(76,017)	10,940,755
Infrastructure	64,405,557	6,905	0	64,412,462
<i>Total Capital Assets, being depreciated</i>	<u>128,945,624</u>	<u>132,328</u>	<u>(76,017)</u>	<u>129,001,935</u>
Less Accumulated Depreciation:				
Land Improvements	(25,396,302)	(1,179,424)	0	(26,575,726)
Buildings and Improvements	(7,854,980)	(193,072)	0	(8,048,052)
Machinery and Equipment	(9,686,296)	(178,536)	75,618	(9,789,214)
Infrastructure	(37,396,946)	(1,149,512)	0	(38,546,458)
Total Accumulated Depreciation	<u>(80,334,524)</u>	<u>(2,700,544)</u>	<u>75,618</u>	<u>(82,959,450)</u>
Total Capital Assets being depreciated, net	<u>48,611,100</u>	<u>(2,568,216)</u>	<u>(399)</u>	<u>46,042,485</u>
Business-Type Activities Capital Assets, Net	<u>\$50,575,608</u>	<u>(\$2,228,572)</u>	<u>(\$399)</u>	<u>\$48,346,637</u>

Note 11 – Leases Payable

Capital Lease Payable

The City has previously entered into a lease for the acquisition of three equipped EMS trucks. This lease obligation meets the criteria of a capital lease and has been recorded as capital assets on the government-wide statements. The capital asset was capitalized at the present value of the minimum lease payments at the time the lease was entered into.

The assets acquired through the capital lease is as follows:

	Governmental Activities
Machinery and Equipment	\$363,494
Less: Accumulated depreciation	(96,540)
Current Book Value	<u>\$266,954</u>

The following is a schedule of the future long-term minimum lease payments required under the capital lease and present value of the minimum lease payments is as follows:

City of Mansfield, Ohio
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For the Year Ended December 31, 2013

	Governmental Activities
2014	\$77,802
2015	77,801
2016	77,800
2017	38,900
Total Minimum Lease Payments	272,303
Less: Amount Representing Interest	(14,265)
Total	\$258,038

Operating Leases Payable

The City is obligated under certain leases accounted for as operating leases. Operating leases do not give rise to property rights or lease obligations, and therefore the results of the lease agreements are not reflected in the City's basis financial statements. Total costs for such leases were \$91,582 for the year ended December 31, 2013. The following is a schedule by year of future minimum rental payments required under operating leases that have initial or remaining noncancellable lease terms as of December 31, 2013:

Year Ended December 31	Amount
2014	\$40,444
2015	12,982
2016	8,354
Total minimum payments required	\$61,780

Note 12 - Long-Term Obligations

The original issue date, interest rate, original issuance and maturity date for each of the City's bonds and loans follows:

	Original Issue Date	Interest Rate	Original Issue Amount
Governmental Activities:			
<i>General Obligation Bonds</i>			
Various Purpose Bonds	2002	2.05 to 5.00 %	\$4,565,000
Various Purpose Bonds	2009	4.00 to 6.00	2,620,000
Refunding Bonds	2013	3.00 to 5.00	2,355,000
<i>Loans Payable</i>			
HUD 108 Assistance Loan	2000	0.64 to 2.78	1,000,000
Business-Type Activities:			
<i>General Obligation Bonds</i>			
Waterworks Refunding	2008	3.50	2,230,000
Various Purpose Bonds	2009	4.00 to 6.00	1,080,000
<i>Loans Payable</i>			
Ohio Water Development Authority Loans		1.00	1,621,072
OPWC Loan - North Wells' Water Line Replacement		0.00	187,620
OPWC Loan - Bowman Street - Cairns Road Water Line		0.00	200,000

City of Mansfield, Ohio
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A schedule of changes in bonds and other long-term obligations of the City during 2013 follows:

	Amounts Outstanding 12/31/12	Additions	Reductions	Amounts Outstanding 12/31/13	Amounts Due in One Year
<i>Governmental Activities:</i>					
<i>General Obligation Bonds:</i>					
Series 2002 Various Purpose Bonds	\$2,275,000	\$0	(\$2,275,000)	\$0	\$0
Series 2009 Various Purpose Bonds	2,360,000	0	(90,000)	2,270,000	95,000
Series 2013 Refunding Bonds	0	2,355,000	(225,000)	2,130,000	215,000
Unamortized Premium	0	55,118	(5,512)	49,606	0
<i>Total General Obligation Bonds</i>	<u>4,635,000</u>	<u>2,410,118</u>	<u>(2,595,512)</u>	<u>4,449,606</u>	<u>310,000</u>
<i>Loans Payable:</i>					
HUD 108 Assistance Loan	160,000	0	(70,000)	90,000	70,000
<i>Other Long-Term Obligations:</i>					
Capital Lease	327,090	0	(69,052)	258,038	71,079
Police and Fire Pension	1,128,399	0	(30,849)	1,097,550	32,174
Compensated Absences	5,499,295	986,154	(927,686)	5,557,763	2,574,011
<i>Total Other Long-term Obligations</i>	<u>6,954,784</u>	<u>986,154</u>	<u>(1,027,587)</u>	<u>6,913,351</u>	<u>2,677,264</u>
<i>Total Governmental Long-Term Liabilities</i>	<u>\$11,749,784</u>	<u>\$3,396,272</u>	<u>(\$3,693,099)</u>	<u>\$11,452,957</u>	<u>\$3,057,264</u>
<i>Business-Type Activities:</i>					
<i>General Obligation Bonds:</i>					
Series 2008 Waterworks Refunding	\$225,000	\$0	(\$225,000)	\$0	\$0
Series 2009 Various Purpose Bonds	975,000	0	(40,000)	935,000	40,000
<i>Total General Obligation Bonds</i>	<u>1,200,000</u>	<u>0</u>	<u>(265,000)</u>	<u>935,000</u>	<u>40,000</u>
<i>Loans Payable:</i>					
Ohio Water Development Authority Loans	1,621,072	0	0	1,621,072	0
OPWC - North Wells' Water Line	42,215	0	(9,381)	32,834	4,691
OPWC - Bowman St. - Cairns Rd. Water Line	155,000	0	(10,000)	145,000	5,000
<i>Total Other Long-Term Obligations</i>	<u>1,818,287</u>	<u>0</u>	<u>(19,381)</u>	<u>1,798,906</u>	<u>9,691</u>
<i>Total Business-Type Long-Term Liabilities</i>	<u>\$3,018,287</u>	<u>\$0</u>	<u>(\$284,381)</u>	<u>\$2,733,906</u>	<u>\$49,691</u>

General obligation bond issues will be paid through the debt service fund from general property tax revenue and transfers of available income tax revenue and community development block grant revenue. The police and fire pension liability is paid through the police and fire special revenue fund using unvoted general property tax revenue. The HUD 108 Assistance Loan will be paid through the debt service fund with transfers of community development revenue. The capital lease will be paid from the safety services fund. Compensated absences will be paid from the general fund.

The Various Purpose Bonds issued in 2002 in the amount of \$4,565,000 were to pay the costs of issuance and to pay and retire outstanding notes issues in anticipation of bonds for the following purposes: Furnishing and equipping fire stations, acquiring fire equipment, fire trucks and emergency squad vehicles; constructing a new fire stations; paying costs of constructing water and sewer lines in the Piper Road Industrial Park; and constructing three public streets in and around the Airport Industrial Complex, including grading, draining, paving, constructing curbs, water, storm sewer and sanitary sewer lines. These bonds were retired in 2013 with the proceeds of the 2013 Refunding Bonds.

City of Mansfield, Ohio
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The Various Purpose Bonds issued in 2009 in the amount of \$2,620,000 were to pay the costs of issuance and to pay and retire outstanding notes issued in anticipation of bonds for the following purposes: Constructing, furnishing and equipping the new fire station and improving the City's courtroom security system.

In 2013, the City issued general obligation bonds in the amount of \$2,355,000 to currently refund various purpose bonds previously issued in 2002. The current refunding was undertaken to lower interest costs. The bonds were issued for a ten year period with final maturity on December 1, 2022, and have an interest rate of 3.00-5.00 percent. The bonds were sold at a premium of \$55,118. The proceeds of the refunding bonds were deposited in an irrevocable trust with an escrow agent to provide for the optional redemption on January 23, 2013 of the outstanding 2002 Various Purpose Bonds so as to discharge and satisfy the obligations of the City. The City decreased its aggregated debt service payments by \$256,211 over the next ten years and obtained an economic gain (difference between the present value of the old and new debt service payments) of \$229,494.

The 2008 Waterworks Bonds were issued in the amount of \$2,230,000 to pay the cost of issuance and refund the outstanding bonds issued in 1992 and 1993 for the following purposes: Installation of instrumentation facilities, construction of an elevated water storage reservoir and other improvements at the water treatment plant. These bonds are being repaid from the City's water fund.

The 2009 Various Purpose Bonds were issued in the amount of \$1,080,000 to pay and retire outstanding notes issued in anticipation of bonds for the purpose of improving the City's wastewater treatment plant. These bonds are being repaid from the City's sewer fund.

The OWDA and OPWC enterprise fund loans are being paid from water fund user fees. In the event that the water fund would fail to pay the loans, payment would be made by any general tax revenues collected in the general fund.

The City's overall debt margin was \$54,873,853 and the unvoted legal debt margin was \$26,699,767 at December 31, 2013.

Principal and interest requirements to retire the long-term obligations at December 31, 2013 are as follows:

	Governmental Activities					
	General Obligation Bonds			Loans Payable		
	Principal	Interest	Total	Principal	Interest	Total
2014	\$310,000	\$172,757	\$482,757	\$70,000	\$1,700	\$71,700
2015	315,000	164,656	479,656	20,000	440	20,440
2016	330,000	156,457	486,457	0	0	0
2017	340,000	147,755	487,755	0	0	0
2018	350,000	138,481	488,481	0	0	0
2019-2023	1,675,000	500,050	2,175,050	0	0	0
2024-2028	875,000	206,225	1,081,225	0	0	0
2029	205,000	11,275	216,275	0	0	0
Total	\$4,400,000	\$1,497,656	\$5,897,656	\$90,000	\$2,140	\$92,140

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	Governmental Activities		
	Police and Fire Pension Liability		
	Principal	Interest	Total
2014	\$32,174	\$46,308	\$78,482
2015	33,556	44,926	78,482
2016	34,998	43,484	78,482
2017	36,501	41,981	78,482
2018	38,069	40,413	78,482
2019-2023	216,320	176,090	392,410
2024-2028	266,942	125,468	392,410
2029-2033	329,410	62,999	392,409
2034-2035	109,580	4,616	114,196
Total	\$1,097,550	\$586,285	\$1,683,835

	Business-Type Activities						
	General Obligation Bonds			Loans Payable			
	Principal	Interest	Total	OPWC Loans Principal	OWDA Loan		
	Principal	Interest	Total	Principal	Principal	Interest	Total
2014	\$40,000	\$49,431	\$89,431	\$9,691	\$0	\$8,105	\$8,105
2015	40,000	47,831	87,831	19,381	0	16,211	16,211
2016	45,000	46,231	91,231	19,381	154,928	15,824	170,752
2017	45,000	44,431	89,431	19,381	156,481	14,271	170,752
2018	45,000	42,519	87,519	10,000	158,050	12,703	170,753
2019-2023	275,000	174,550	449,550	50,000	814,336	39,426	853,762
2024-2028	360,000	85,025	445,025	50,000	337,277	4,226	341,503
2029	85,000	4,675	89,675	0	0	0	0
Total	\$935,000	\$494,693	\$1,429,693	\$177,834	\$1,621,072	\$110,766	\$1,731,838

Note 13 - Contingencies

Grants

The City received financial assistance from federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2013.

City of Mansfield, Ohio
Notes to the Basic Financial Statements
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Litigation

Several claims and lawsuits are pending against the City. In the opinion of management, any such claims and lawsuits will not have a material adverse effect on the overall financial position of the City at December 31, 2013.

Note 14 - Risk Management

The City is exposed to various risks of property and casualty losses, and injuries to employees.

The City belongs to the Public Entities Pool of Ohio (PEP), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty coverage for its members. York Risk Services Group, Inc. (York), a division of York Insurance Services Group, Inc. (York), functions as the administrator of PEP and provides underwriting, claims, loss control, risk management, and reinsurance services for PEP. PEP is a member of the American Public Entity Excess Pool (APEEP), which is administered by York. Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

The Pool uses reinsurance and excess risk-sharing arrangements to reduce its exposure to loss. These agreements permit recovery of a portion of its claims from reinsurers and a risk-sharing pool; however, they do not discharge the Pool's primary liability for such payments. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, the Pool retains insured risks up to an amount specified in the contracts. (At December 31, 2013, the Pool retained \$350,000 for casualty claims and \$100,000 for property claims). The Board of Directors and York periodically review the financial strength of the Pool and other market conditions to determine the appropriate level of risk the Pool will retain. There has been no significant reduction in coverage from last year.

Financial Position PEP's financial statements (for which an independent audit is still ongoing) conform to generally accepted accounting principles, and preliminarily show the following assets, liabilities and net position at December 31, 2013 and 2012:

Casualty and Property Coverage	2013	2012
Assets	\$34,411,883	\$34,389,569
Liabilities	12,760,194	14,208,353
Net Position - Unrestricted	\$21,651,689	\$20,181,216

The casualty coverage assets and net position above include approximately \$11.1 million and \$12.6 million of unpaid claims to be billed to approximately 475 member governments in the future, as of December 31, 2013 and 2012, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The City's share of these unpaid claims collectible in future years is approximately \$768,806. This payable includes subsequent year's contributions due if the City terminates participation, as described in the last paragraph below.

Based on discussions with PEP, the expected rates PEP charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to PEP for each year of membership. The contributions for the past two years are as follows:

City of Mansfield, Ohio
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For the Year Ended December 31, 2013

Year	Contributions to PEP
2013	\$360,597
2012	362,441

After completing one year of membership, members may withdraw on each anniversary date of the date they joined PEP, provided they give written notice to PEP 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligations to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to withdrawal.

The City obtained insurance coverage from the Pool for losses relating to general liability, law enforcement liability, public officials liability, auto liability/physical damage, and property coverage. The City carries additional insurance coverage for other risks including aviation liability.

Settled claims have not exceeded insurance coverage in any of the past three years and there has been no significant reduction in coverage from the prior year.

Workers' Compensation

Workers' compensation claims are covered through the City's participation in the State of Ohio's program. The City pays the State Workers' Compensation System a premium based on accident history and administrative costs. The City also pays unemployment claims to the State of Ohio as incurred.

Medical and Dental Benefits

The City has elected to provide employee medical and dental benefits through a self-insured program. The City maintains a self-insurance internal service fund to account for and finance its uninsured risks of loss in this program. This plan provides a medical plan with a \$200 single and \$400 family deductible. The City uses a third party administrator to review, process, and pay all claims on behalf of the City.

The City purchases stop-loss coverage for claims in excess of \$160,000 per employee, per year and an aggregate of \$1,000,000. The City pays into the self-insurance internal service fund \$593 for single coverage and \$1,482 per family coverage per employee per month and employees pay an additional amount per month. This premium is paid by the fund that pays the salary of the employee and is based on historical cost information.

The claims liability of \$384,868 reported in the Internal Service fund at December 31, 2013 is estimated by a third party administrator and is based on the requirements of GASB Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in the fund's claims liability amounts in 2012 and 2013 are:

	Beginning of Year	Claims	Payments	End of Year
2012	\$1,023,350	\$4,094,668	\$4,589,279	\$528,739
2013	528,739	4,128,194	4,272,065	384,868

City of Mansfield, Ohio
Notes to the Basic Financial Statements
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Note 15 – Defined Benefit Pension Plans

Ohio Public Employees Retirement System

Plan Description – The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/investments/cafr.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for State and local employer units. Member contribution rates, as set in the Ohio Revised Code, are not to exceed 10 percent. For the year ended December 31, 2013, members in state and local classifications contributed 10 percent of covered payroll. Members in the state and local divisions may participate in all three plans. For 2013, member and employer contribution rates were consistent across all three plans.

The City's 2013 contribution rate was 14 percent. The portion of employer contributions used to fund pension benefits is net of post-employment health care benefits. For 2013, the portion of employer contribution allocated to health care was 1 percent for members in the Traditional Plan and the Combined Plan. Effective January 1, 2014, the portion of employer contributions allocated to health care increased to 2 percent. Employer contribution rates are actuarially determined.

The City's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2013, 2012, and 2011 were \$1,121,294, \$1,629,712, and \$1,610,174, respectively. For 2013, 88.71 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2012 and 2011. Contributions to the Member-Directed Plan for 2013 were \$31,316 made by the City and \$22,369 made by plan members.

Ohio Police and Fire Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and

City of Mansfield, Ohio
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required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OP&F's website at www.op-f.org.

Funding Policy – Employer and employee contribution rates are set by the Ohio Revised Code. From January 1, 2013, through July 1, 2013, plan members were required to contribute 10 percent of their annual covered salary. From July 2, 2013, through December 31, 2013, plan members were required to contribute 10.75 percent of their annual covered salary. Throughout 2013, employers were required to contribute 19.5 percent and 24 percent respectively for police officers and firefighters.

The OP&F Pension Fund is authorized by the Ohio Revised Code to allocate a portion of the employer contributions to retiree health care benefits. For January 1, 2013, through May 31, 2013, the portion of employer contributions used to fund pension benefits was 14.81 percent of covered payroll for police officers and 19.31 percent of covered payroll for firefighters. For June 1, 2013, through December 31, 2013, the portion of employer contributions used to fund pension benefits was 16.65 percent of covered payroll for police officers and 21.15 percent of covered payroll for firefighters. The City's contributions to OP&F for police and firefighters pension were \$725,490 and \$1,066,246 for the year ended December 31, 2013, \$886,799 and \$1,231,015 for the year ended December 31, 2012, and \$891,281 and \$1,269,233 for the year ended December 31, 2011, respectively. For 2013, 89.50 percent has been contributed for police and 90.02 percent has been contributed for firefighters with the balance for both police and firefighters being reported as an intergovernmental payable. The full amount has been contributed for 2012 and 2011.

In addition to current contributions, the City pays installments on the accrued liability incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2013, the unfunded liability of the City was \$1,097,550, payable in semi-annual payments through the year of 2035. This is an accounting liability of the City which will not vary.

Note 16 – Postemployment Benefits

Ohio Public Employees Retirement System

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan—a defined contribution plan; and the Combined Plan—a cost sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment health care plan for qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The plan includes a medical plan, prescription drug program and Medicare Part B premium reimbursement.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

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Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by visiting <https://www.opers.or/investments/cafr.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The post-employment health care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through contributions to OPERS. A portion of each employer’s contribution to OPERS is set aside for the funding of post-retirement health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2013, State and local employers contributed at a rate of 14 percent of covered payroll. This is the maximum employer contribution rate permitted by Ohio Revised Code.

Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. For 2013, the portion of employer contributions allocated to health care for members in the Traditional Plan and the Combined Plan was 1 percent. Effective January 1, 2014, the portion of the employer contributions allocated to healthcare was raised to 2 percent for both plans, as recommended by the OPERS Actuary.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The City’s contributions allocated to fund post-employment health care benefits for the years ended December 31, 2013, 2012, and 2011 were \$112,129, \$465,609, and \$460,027, respectively. For 2013, 88.71 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2012 and 2011.

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4 percent of the employer contributions toward the health care fund after the end of the transition period.

Ohio Police and Fire Pension Fund

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing multiple-employer defined post-employment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or survivor benefit check or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

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For the Year Ended December 31, 2013

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164. That report is also available on OP&F's website at www.op-f.org.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required by Ohio Revised Code to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5 percent and 24 percent of covered payroll for police and fire employers, respectively. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For January 1, 2013, through May 31, 2013, the employer contributions allocated to the health care plan were 4.69 percent of covered payroll. For June 1, 2013, through December 31, 2013, the employer contributions allocated to the health care plan were 2.85 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F which were allocated to fund post-employment health care benefits for police and firefighters were \$165,196 and \$189,187 for the year ended December 31, 2013, \$306,832 and \$345,915 for the year ended December 31, 2012, and \$308,383 and \$356,654 for the year ended December 31, 2011. For 2013, 89.50 percent has been contributed for police and 90.02 percent has been contributed for firefighters with the balance for both police and firefighters being reported as an intergovernmental payable. The full amount has been contributed for 2012 and 2011.

Note 17 - Other Employee Benefits

Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Employees earn vacation leave at varying rates based upon length of service. For sworn police and fire personnel, vacation leave is accrued on January 1 of every year, regardless of the employee's anniversary date. Vacation time will accrue on January 1, 2013 and is not reflected in the financial statements. For sworn police officers, vacation balances unused at December 31 can be carried over and accumulated for up to three years, upon request. Any unused vacation in excess of three years is lost. For all other City employees (except fire personnel), vacation leave is accrued on their anniversary date and the vacation earned may be carried over and accumulated for up to three years. Any unused vacation in excess of three years is lost. These amounts are reflected in the basic financial statements. Upon separation from the City, the employee (or their estate) is paid for their accumulated unused vacation leave balance.

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All City employees, excluding firefighters, earn .05769 hours of sick leave for each non-overtime hour in active pay status. Firefighters, except the fire chief and assistant fire chiefs, earn .0769 hours of sick leave for each non-overtime hour in active pay status (excluding paid sick leave). The fire chief earns .05769 and the assistant fire chiefs earn .0928 hours of sick leave for each non-overtime hour in active pay status. Employees may accrue and carry over all sick leave earned with no limits. Upon separation from the City, employees with at least eight years of service are paid a pro-rata amount of their accumulated unused sick leave. The pro-rata amount is determined in each negotiated work agreement with the City. Portions of sick leave for eligible employees are accrued within the year of eligibility. Otherwise the cost of sick leave is recorded at the time it is used.

Life Insurance

The City provides life insurance to its employees through OneAmerica.

Note 18 – Significant Commitments

Contractual Commitments

As of December 31, 2013, the City had the following contractual commitments:

Project	Contract Amount	Amount Paid	Remaining on Contract
Street Resurfacing	\$2,840,265	\$2,792,438	\$47,827
Middle Bellville Road Improvements	921,847	854,532	67,315
IT Phone/Fiber/Data Center Communication Improvements	584,056	85,038	499,018
Community Development Demolition Projects	521,758	170,681	351,077
Storm Sewer Improvements	258,630	217,736	40,894
Police Department Cruisers	246,365	0	246,365
Waterline Replacement and Extension Design Services	227,600	36,960	190,640
Community Development Rehabilitation Projects	218,545	59,325	159,220
Sanitary Sewer Inflow/Infiltration Reduction	178,810	120,334	58,476
Flood Plain Analysis and Study	129,388	31,134	98,254
Middle Bellville Road Engineering Services	85,924	70,630	15,294
Reid Industrial Park Stream and Wetland Mitigation	76,257	68,827	7,430
Fire Department Command Vehicles	68,655	0	68,655
EPA MS4 Storm Sewer Compliance Services	48,000	0	48,000
IT Server Consolidation Project	47,616	0	47,616
Trimble Road Preliminary Engineering Study	45,570	11,393	34,177
IT AS400 Migration Project	40,000	0	40,000
National Pollutant Discharge Elimination System Design	32,400	0	32,400
Water and Sewer Rate Analysis	29,000	4,603	24,397
North Lake Park Bridge Improvements	24,938	714	24,224
Trimble Road at US 30 Traffic Signals	18,398	0	18,398
Total	<u>\$6,644,022</u>	<u>\$4,524,345</u>	<u>\$2,119,677</u>

All of the amounts remaining on these contracts were encumbered at year end.

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Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

General	\$443,627
Community Development	434,000
Safety Services	457,620
Grants	448,157
Water	408,211
Sewer	956,475
Other Governmental Funds	317,414
Nonmajor Enterprise Fund	11,373
Internal Service Funds	840,691
Total	<u><u>\$4,317,568</u></u>

Note 19 – Fiscal Emergency

On August 19, 2010, the Auditor of State declared the City of Mansfield to be in a state of fiscal emergency in accordance with section 118.03 of the Ohio Revised Code. The declaration resulted in the establishment of a financial planning and supervision commission. The commission is comprised of a representative of the Office of Budget and Management, a representative of the Treasurer of State, the mayor, president of city council, and three individuals appointed by the Governor who are residents of the City and meet certain criteria.

In accordance with Section 118.06 of the Ohio Revised Code, the City is required to submit to the Commission a financial recovery plan for the City which outlines the measures to be taken to eliminate the fiscal emergency conditions. The City adopted its initial financial recovery plan in February 2011. This plan was subsequently updated in June 2012 and April 2014.

The more significant steps taken by the City to alleviate the fiscal emergency conditions include staff reductions, voluntary and involuntary furlough days, union contract concessions, implementation of a license plate fee, passage of an additional one quarter of one percent income tax levy and the installation of a net based software system.

As of December 31, 2013, the City has not determined when the situation will be resolved.

Note 20 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

City of Mansfield, Ohio
Notes to the Basic Financial Statements
For the Year Ended December 31, 2013

Fund Balances	General	Community Development	Safety Services	Grants	Other Governmental Funds	Total
<u>Nonspendable:</u>						
Inventory	\$44,413	\$730	\$64,180	\$33,906	\$152,126	\$295,355
Unclaimed Monies	167,609	0	0	0	0	167,609
<i>Total Nonspendable</i>	<u>212,022</u>	<u>730</u>	<u>64,180</u>	<u>33,906</u>	<u>152,126</u>	<u>462,964</u>
<u>Restricted for:</u>						
Development	0	1,789,693	0	0	0	1,789,693
Donations	0	0	0	0	10,238	10,238
Court Services	0	0	0	0	705,045	705,045
Debt Service	0	0	0	0	108,272	108,272
Grant Programs	0	0	0	522,142	0	522,142
Transportation	0	0	0	0	1,798,940	1,798,940
Safety Services	0	0	206,373	0	138,089	344,462
Street Resurfacing	0	0	0	0	3,950,912	3,950,912
Other Purposes	0	0	0	0	124,458	124,458
<i>Total Restricted</i>	<u>0</u>	<u>1,789,693</u>	<u>206,373</u>	<u>522,142</u>	<u>6,835,954</u>	<u>9,354,162</u>
<u>Committed to:</u>						
Safety Town	8,647	0	0	0	0	8,647
Shade Tree	7	0	0	0	0	7
Alarm Monitoring	0	0	0	0	35,485	35,485
Police Equipment	0	0	0	0	24,998	24,998
Development	0	0	0	0	920,286	920,286
Court Services	0	0	0	0	264,968	264,968
Compensated Absences	1,062,459	0	0	0	0	1,062,459
<i>Total Committed</i>	<u>1,071,113</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>1,245,737</u>	<u>2,316,850</u>
<u>Assigned to:</u>						
2014 Appropriations	1,757,740	0	0	0	0	1,757,740
Purchases on Order	349,226	0	0	0	0	349,226
Adopt-a-park	7,539	0	0	0	0	7,539
<i>Total Assigned</i>	<u>2,114,505</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>2,114,505</u>
Unassigned (Deficit)	4,878,364	0	0	0	(728)	4,877,636
Total Fund Balances (Deficit)	<u><u>\$8,276,004</u></u>	<u><u>\$1,790,423</u></u>	<u><u>\$270,553</u></u>	<u><u>\$556,048</u></u>	<u><u>\$8,233,089</u></u>	<u><u>\$19,126,117</u></u>

Note 21 – Subsequent Events

On January 1, 2014, the City’s income tax rate increased from 1.75 percent to 2.00 percent. The additional quarter percent tax was approved by voters in November, 2013 and is to be used for parks and recreation, demolitions, street lighting, and safety services.

On April 21, 2014, the City’s Financial Planning and Supervision Commission requested that the Auditor of State perform an analysis to determine if the City meets the criteria to be released from fiscal emergency. The results of that analysis have not yet been released.

**Combining and Individual Fund
Statements and Schedules**

Fund Descriptions – Nonmajor Governmental Funds

Nonmajor Special Revenue Funds

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects.

Street Construction, Maintenance and Repair Fund To account for and report state-levied and controlled gasoline tax and vehicle license fees restricted for routine street maintenance.

State Highway Fund To account for and report restricted State gasoline tax and motor vehicle registration fees for maintenance of State highways within the City.

Alarm Monitoring Fund To account for and report monies committed for monitoring residential and commercial alarm systems.

Regional Community Advancement Fund To account for and report grants and other miscellaneous contracts committed for the operation of the City's Regional Community Advancement building on Bowman Street.

Drug Enforcement Fund To account for and report the mandatory fines received from the prosecution of misdemeanor drug offenses which are restricted for drug education.

Drug Law Enforcement Fund To account for and report the deposit and expenditure of mandatory fines for drug trafficking offenses which are restricted for law enforcement.

Law Enforcement Fund To account for and report monies collected from the sale of contraband which are restricted for law enforcement.

Permissive Sales Tax Fund To account for and report the distribution of sales tax collected by Richland County. Monies are restricted for road improvements on state highways, county roads entering the City, or streets with a common border with another entity.

Industrial Development Fund To account for miscellaneous revenues committed for the promotion and development of the local industrial environment.

Indigent Drivers Alcohol Treatment Fund To account for and report monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol which is restricted for law enforcement.

Court Computerization Fund To account for and report an increase in court fees restricted for the purpose of funding the acquisition and maintenance of computerized legal research services for the courts.

Local Law Enforcement Block Grant Fund To account for and report monies received from the federal government under the Local Law Enforcement Block Grant program which are restricted to underwrite projects to reduce crime and improve public safety.

Probation Services Fund To account for and report monies received by the Municipal Court Department of Probation for monthly probation supervision fees which are restricted to court services.

(continued)

Fund Descriptions – Nonmajor Governmental Funds (continued)

Court Costs Fund To account for and report additional fees and costs imposed by the Mansfield Municipal Court committed for improvements and maintenance of the City's court facilities.

Boulevard Assessments Fund To account for and report the receipt and use of special assessments levied against properties in the Glenwood and Parkwood Boulevard areas restricted for the improvement of the lawn strips in the middle of these boulevards.

PAL Donation Fund To account for and report private donations restricted for miscellaneous operating expenses of the local Police Athletic League (PAL) program.

DARE Donation Fund To account for and report private donations restricted for miscellaneous operating expenses of the local Drug Abuse Resistance Education (DARE) program.

K-9 Donation Fund To account for and report private donations restricted for miscellaneous operating expenses of the City's K-9 program.

Donations Against Injection Wells Fund To account for and report private donations restricted for professional services associated with the opposition to the construction of injection wells.

Separation Fund To account for and report the accumulation of resources for the payment of sick leave, vacation leave, and compensatory time off upon retirement. This fund is included with the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

Budget Stabilization Fund To account for and report the accumulation of resources for future budgetary needs. This fund is included with the general fund for GAAP reporting as it does not have a restricted or committed revenue source.

Nonmajor Debt Service Fund

The debt service fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest.

Debt Service Fund To account for and report financial resources that are restricted for the payment of debt principal and interest.

Nonmajor Capital Projects Funds

Capital projects funds are used to account for and report financial resources that are restricted, committed or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Street Resurfacing Fund To account for and report the one quarter percent income tax collections restricted solely for the resurfacing of City Streets.

Ohio Public Works Commission Fund To account for and report grant money received from the Ohio Public Works Commission which is restricted for construction and improvement projects.

(continued)

Fund Descriptions – Nonmajor Governmental Funds (continued)

Reid Industrial Park Project Fund To account for and report loan proceeds and grant funds from the Ohio Department of Development and the Ohio Air National Guard restricted for infrastructure improvements to a new industrial park near the Mansfield Lahm Airport.

Police Capital Equipment Fund To account for and report transfers from the general fund as part of the Selective Traffic Enforcement Program (STEP) committed for the purchase of police equipment.

City of Mansfield, Ohio
Combining Balance Sheet
Nonmajor Governmental Funds
December 31, 2013

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$3,080,398	\$108,272	\$3,855,602	\$7,044,272
Cash and Cash Equivalents With Fiscal Agents	0	0	47,827	47,827
Income Taxes Receivable	0	0	598,669	598,669
Accounts Receivable	82,168	0	2	82,170
Intergovernmental Receivable	1,243,150	0	205,369	1,448,519
Accrued Interest Receivable	28,077	0	0	28,077
Loans Receivable	702,594	0	0	702,594
Special Assessments Receivable	9,253	0	0	9,253
Materials and Supplies Inventory	152,126	0	0	152,126
<i>Total Assets</i>	<u>\$5,297,766</u>	<u>\$108,272</u>	<u>\$4,707,469</u>	<u>\$10,113,507</u>
Liabilities				
Accounts Payable	\$26,218	\$0	\$0	\$26,218
Accrued Wages	44,806	0	0	44,806
Intergovernmental Payable	87,593	0	0	87,593
Retainage Payable	0	0	47,827	47,827
Interfund Payable	28,488	0	0	28,488
<i>Total Liabilities</i>	<u>187,105</u>	<u>0</u>	<u>47,827</u>	<u>234,932</u>
Deferred Inflows of Resources				
Unavailable Revenue	1,080,950	0	564,536	1,645,486
Fund Balances				
Nonspendable	152,126	0	0	152,126
Restricted	2,657,574	108,272	4,070,108	6,835,954
Committed	1,220,739	0	24,998	1,245,737
Unassigned (Deficit)	(728)	0	0	(728)
<i>Total Fund Balances</i>	<u>4,029,711</u>	<u>108,272</u>	<u>4,095,106</u>	<u>8,233,089</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$5,297,766</u>	<u>\$108,272</u>	<u>\$4,707,469</u>	<u>\$10,113,507</u>

City of Mansfield, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended December 31, 2013

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
Revenues				
Property Taxes	\$0	\$36	\$0	\$36
Municipal Income Tax	0	0	3,429,477	3,429,477
Charges for Services	216,352	0	0	216,352
Licenses, Permits and Fees	77,085	0	0	77,085
Fines and Forfeitures	1,137,754	0	0	1,137,754
Intergovernmental	3,786,721	0	294,631	4,081,352
Special Assessments	4,117	0	0	4,117
Interest	5,316	3	0	5,319
Other	30,949	0	1,002	31,951
<i>Total Revenues</i>	<u>5,258,294</u>	<u>39</u>	<u>3,725,110</u>	<u>8,983,443</u>
Expenditures				
Current:				
General Government	2,586,963	0	0	2,586,963
Security of Persons and Property	393,405	0	0	393,405
Transportation	2,785,732	0	0	2,785,732
Capital Outlay	0	0	3,391,288	3,391,288
Debt Service:				
Principal Retirement	0	385,000	0	385,000
Refunded Bonds Redeemed	0	2,275,000	0	2,275,000
Interest and Fiscal Charges	0	226,112	0	226,112
Issuance Costs	0	102,278	0	102,278
<i>Total Expenditures</i>	<u>5,766,100</u>	<u>2,988,390</u>	<u>3,391,288</u>	<u>12,145,778</u>
<i>Excess of Revenues Over (Under)</i> <i>Expenditures</i>	<u>(507,806)</u>	<u>(2,988,351)</u>	<u>333,822</u>	<u>(3,162,335)</u>
Other Financing Sources (Uses)				
General Obligation Bonds Issued	0	2,355,000	0	2,355,000
Premium on General Obligation Bonds Issued	0	55,118	0	55,118
Transfers In	193,802	539,667	29,280	762,749
Transfers Out	(157,713)	0	0	(157,713)
<i>Total Other Financing Sources (Uses)</i>	<u>36,089</u>	<u>2,949,785</u>	<u>29,280</u>	<u>3,015,154</u>
<i>Net Change in Fund Balances</i>	(471,717)	(38,566)	363,102	(147,181)
<i>Fund Balances Beginning of Year</i>	<u>4,501,428</u>	<u>146,838</u>	<u>3,732,004</u>	<u>8,380,270</u>
<i>Fund Balances End of Year</i>	<u>\$4,029,711</u>	<u>\$108,272</u>	<u>\$4,095,106</u>	<u>\$8,233,089</u>

City of Mansfield, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2013

	Street Construction, Maintenance and Repair	State Highway	Alarm Monitoring	Regional Community Advancement
Assets				
Equity in Pooled Cash and Cash Equivalents	\$130,894	\$59,275	\$35,485	\$13,430
Accounts Receivable	0	0	0	18,142
Intergovernmental Receivable	1,007,585	81,695	0	66,911
Accrued Interest Receivable	0	0	0	0
Loans Receivable	0	0	0	0
Special Assessments Receivable	0	0	0	0
Materials and Supplies Inventory	137,287	0	0	0
<i>Total Assets</i>	<u>\$1,275,766</u>	<u>\$140,970</u>	<u>\$35,485</u>	<u>\$98,483</u>
Liabilities				
Accounts Payable	\$7,575	\$0	\$0	\$7,288
Accrued Wages	11,481	0	0	11,522
Intergovernmental Payable	23,373	0	0	12,958
Interfund Payable	0	0	0	28,488
<i>Total Liabilities</i>	<u>42,429</u>	<u>0</u>	<u>0</u>	<u>60,256</u>
Deferred Inflows of Resources				
Unavailable Revenue	874,850	70,933	0	38,955
Fund Balances				
Nonspendable	137,287	0	0	0
Restricted	221,200	70,037	0	0
Committed	0	0	35,485	0
Unassigned (Deficit)	0	0	0	(728)
<i>Total Fund Balances (Deficit)</i>	<u>358,487</u>	<u>70,037</u>	<u>35,485</u>	<u>(728)</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$1,275,766</u>	<u>\$140,970</u>	<u>\$35,485</u>	<u>\$98,483</u>

<u>Drug Enforcement</u>	<u>Drug Law Enforcement</u>	<u>Law Enforcement</u>	<u>Permissive Sales Tax</u>	<u>Industrial Development</u>	<u>Indigent Drivers Alcohol Treatment</u>	<u>Court Computerization</u>
\$5,322	\$18,704	\$120,227	\$1,507,987	\$217,873	\$133,029	\$416,491
0	0	0	0	0	1,778	15,923
0	0	0	0	0	16,649	0
0	0	0	0	28,077	0	0
0	0	0	0	702,594	0	0
0	0	0	0	0	0	0
0	0	0	0	0	0	11,059
<u>\$5,322</u>	<u>\$18,704</u>	<u>\$120,227</u>	<u>\$1,507,987</u>	<u>\$948,544</u>	<u>\$151,456</u>	<u>\$443,473</u>
\$0	\$0	\$6,164	\$284	\$1,689	\$60	\$2,581
0	0	0	0	1,876	0	1,338
0	0	0	0	24,693	0	1,189
0	0	0	0	0	0	0
0	0	6,164	284	28,258	60	5,108
0	0	0	0	0	16,649	0
0	0	0	0	0	0	11,059
5,322	18,704	114,063	1,507,703	0	134,747	427,306
0	0	0	0	920,286	0	0
0	0	0	0	0	0	0
<u>5,322</u>	<u>18,704</u>	<u>114,063</u>	<u>1,507,703</u>	<u>920,286</u>	<u>134,747</u>	<u>438,365</u>
<u>\$5,322</u>	<u>\$18,704</u>	<u>\$120,227</u>	<u>\$1,507,987</u>	<u>\$948,544</u>	<u>\$151,456</u>	<u>\$443,473</u>

(continued)

City of Mansfield, Ohio
Combining Balance Sheet
Nonmajor Special Revenue Funds (continued)
December 31, 2013

	Probation Services	Court Costs	Boulevard Assessments	PAL Donations
Assets				
Equity in Pooled Cash and Cash Equivalents	\$142,996	\$263,185	\$5,262	\$2,667
Accounts Receivable	8,650	37,675	0	0
Intergovernmental Receivable	0	70,310	0	0
Accrued Interest Receivable	0	0	0	0
Loans Receivable	0	0	0	0
Special Assessments Receivable	0	0	9,253	0
Materials and Supplies Inventory	3,288	492	0	0
<i>Total Assets</i>	<u>\$154,934</u>	<u>\$371,662</u>	<u>\$14,515</u>	<u>\$2,667</u>
Liabilities				
Accounts Payable	\$36	\$541	\$0	\$0
Accrued Wages	3,458	15,131	0	0
Intergovernmental Payable	5,160	20,220	0	0
Interfund Payable	0	0	0	0
<i>Total Liabilities</i>	<u>8,654</u>	<u>35,892</u>	<u>0</u>	<u>0</u>
Deferred Inflows of Resources				
Unavailable Revenue	0	70,310	9,253	0
Fund Balances				
Nonspendable	3,288	492	0	0
Restricted	142,992	0	5,262	2,667
Committed	0	264,968	0	0
Unassigned (Deficit)	0	0	0	0
<i>Total Fund Balances (Deficit)</i>	<u>146,280</u>	<u>265,460</u>	<u>5,262</u>	<u>2,667</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$154,934</u>	<u>\$371,662</u>	<u>\$14,515</u>	<u>\$2,667</u>

<u>DARE Donations</u>	<u>K-9 Donations</u>	<u>Donations Against Injection Wells</u>	<u>Total Nonmajor Special Revenue Funds</u>
\$2,071	\$1,435	\$4,065	\$3,080,398
0	0	0	82,168
0	0	0	1,243,150
0	0	0	28,077
0	0	0	702,594
0	0	0	9,253
0	0	0	152,126
<u>\$2,071</u>	<u>\$1,435</u>	<u>\$4,065</u>	<u>\$5,297,766</u>
\$0	\$0	\$0	\$26,218
0	0	0	44,806
0	0	0	87,593
0	0	0	28,488
<u>0</u>	<u>0</u>	<u>0</u>	<u>187,105</u>
<u>0</u>	<u>0</u>	<u>0</u>	<u>1,080,950</u>
0	0	0	152,126
2,071	1,435	4,065	2,657,574
0	0	0	1,220,739
0	0	0	(728)
<u>2,071</u>	<u>1,435</u>	<u>4,065</u>	<u>4,029,711</u>
<u>\$2,071</u>	<u>\$1,435</u>	<u>\$4,065</u>	<u>\$5,297,766</u>

City of Mansfield, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds
For the Year Ended December 31, 2013

	Street Construction, Maintenance and Repair	State Highway	Alarm Monitoring	Regional Community Advancement
Revenues				
Charges for Services	\$0	\$0	\$0	\$2,550
Licenses, Permits and Fees	940	0	27,420	0
Fines and Forfeitures	0	0	0	0
Intergovernmental	2,107,692	170,841	0	706,054
Special Assessments	0	0	0	0
Interest	4,997	319	0	0
Other	13,799	0	0	4,739
<i>Total Revenues</i>	<u>2,127,428</u>	<u>171,160</u>	<u>27,420</u>	<u>713,343</u>
Expenditures				
Current:				
General Government	0	0	0	830,060
Security of Persons and Property	0	0	11,080	0
Transportation	1,938,279	171,357	0	0
<i>Total Expenditures</i>	<u>1,938,279</u>	<u>171,357</u>	<u>11,080</u>	<u>830,060</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>189,149</u>	<u>(197)</u>	<u>16,340</u>	<u>(116,717)</u>
Other Financing Sources (Uses)				
Transfers In	0	0	0	0
Transfers Out	(116,569)	0	0	0
<i>Total Other Financing Sources (Uses)</i>	<u>(116,569)</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	72,580	(197)	16,340	(116,717)
<i>Fund Balances Beginning of Year</i>	<u>285,907</u>	<u>70,234</u>	<u>19,145</u>	<u>115,989</u>
<i>Fund Balances (Deficit) End of Year</i>	<u><u>\$358,487</u></u>	<u><u>\$70,037</u></u>	<u><u>\$35,485</u></u>	<u><u>(\$728)</u></u>

<u>Drug Enforcement</u>	<u>Drug Law Enforcement</u>	<u>Law Enforcement</u>	<u>Permissive Sales Tax</u>	<u>Industrial Development</u>	<u>Indigent Drivers Alcohol Treatment</u>	<u>Court Computerization</u>
\$0	\$0	\$0	\$0	\$0	\$0	\$0
0	0	0	0	0	0	0
2,289	14,172	152,006	0	0	50,168	291,198
0	0	0	731,354	0	7,422	0
0	0	0	0	0	0	0
0	0	0	0	0	0	0
0	0	0	0	154	0	0
<u>2,289</u>	<u>14,172</u>	<u>152,006</u>	<u>731,354</u>	<u>154</u>	<u>57,590</u>	<u>291,198</u>
0	0	0	0	522,676	0	181,535
0	5,687	189,938	0	0	119,744	0
0	0	0	676,096	0	0	0
0	5,687	189,938	676,096	522,676	119,744	181,535
<u>2,289</u>	<u>8,485</u>	<u>(37,932)</u>	<u>55,258</u>	<u>(522,522)</u>	<u>(62,154)</u>	<u>109,663</u>
0	0	0	0	193,802	0	0
0	0	0	0	(2,902)	0	0
0	0	0	0	190,900	0	0
2,289	8,485	(37,932)	55,258	(331,622)	(62,154)	109,663
<u>3,033</u>	<u>10,219</u>	<u>151,995</u>	<u>1,452,445</u>	<u>1,251,908</u>	<u>196,901</u>	<u>328,702</u>
<u>\$5,322</u>	<u>\$18,704</u>	<u>\$114,063</u>	<u>\$1,507,703</u>	<u>\$920,286</u>	<u>\$134,747</u>	<u>\$438,365</u>

(continued)

City of Mansfield, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Special Revenue Funds (continued)
For the Year Ended December 31, 2013

	Local Law Enforcement Block Grant	Probation Services	Court Costs	Boulevard Assessments
Revenues				
Charges for Services	\$0	\$213,802	\$0	\$0
Licenses, Permits and Fees	0	0	48,725	0
Fines and Forfeitures	0	0	627,921	0
Intergovernmental	0	0	63,358	0
Special Assessments	0	0	0	4,117
Interest	0	0	0	0
Other	0	4,022	0	0
<i>Total Revenues</i>	<u>0</u>	<u>217,824</u>	<u>740,004</u>	<u>4,117</u>
Expenditures				
Current:				
General Government	0	204,862	844,593	3,237
Security of Persons and Property	56,357	0	0	0
Transportation	0	0	0	0
<i>Total Expenditures</i>	<u>56,357</u>	<u>204,862</u>	<u>844,593</u>	<u>3,237</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(56,357)</u>	<u>12,962</u>	<u>(104,589)</u>	<u>880</u>
Other Financing Sources (Uses)				
Transfers In	0	0	0	0
Transfers Out	0	0	(38,242)	0
<i>Total Other Financing Sources (Uses)</i>	<u>0</u>	<u>0</u>	<u>(38,242)</u>	<u>0</u>
<i>Net Change in Fund Balances</i>	(56,357)	12,962	(142,831)	880
<i>Fund Balances Beginning of Year</i>	<u>56,357</u>	<u>133,318</u>	<u>408,291</u>	<u>4,382</u>
<i>Fund Balances (Deficit) End of Year</i>	<u>\$0</u>	<u>\$146,280</u>	<u>\$265,460</u>	<u>\$5,262</u>

<u>PAL</u> <u>Donations</u>	<u>DARE</u> <u>Donations</u>	<u>K-9</u> <u>Donations</u>	<u>Donations</u> <u>Against</u> <u>Injection Wells</u>	<u>Total</u> <u>Nonmajor</u> <u>Special Revenue</u> <u>Funds</u>
\$0	\$0	\$0	\$0	\$216,352
0	0	0	0	77,085
0	0	0	0	1,137,754
0	0	0	0	3,786,721
0	0	0	0	4,117
0	0	0	0	5,316
335	2,300	5,600	0	30,949
<u>335</u>	<u>2,300</u>	<u>5,600</u>	<u>0</u>	<u>5,258,294</u>
0	0	0	0	2,586,963
146	4,728	5,725	0	393,405
0	0	0	0	2,785,732
<u>146</u>	<u>4,728</u>	<u>5,725</u>	<u>0</u>	<u>5,766,100</u>
189	(2,428)	(125)	0	(507,806)
0	0	0	0	193,802
0	0	0	0	(157,713)
0	0	0	0	36,089
189	(2,428)	(125)	0	(471,717)
<u>2,478</u>	<u>4,499</u>	<u>1,560</u>	<u>4,065</u>	<u>4,501,428</u>
<u>\$2,667</u>	<u>\$2,071</u>	<u>\$1,435</u>	<u>\$4,065</u>	<u>\$4,029,711</u>

City of Mansfield, Ohio
Combining Balance Sheet
Nonmajor Capital Projects Funds
December 31, 2013

	Street Resurfacing	Ohio Public Works Commission	Reid Industrial Park Project	Police Capital Equipment	Total Nonmajor Capital Projects Funds
Assets					
Equity in Pooled Cash and Cash Equivalents	\$3,711,408	\$0	\$119,196	\$24,998	\$3,855,602
Cash and Cash Equivalents with					
Fiscal Agents	47,827	0	0	0	47,827
Income Taxes Receivable	598,669	0	0	0	598,669
Accounts Receivable	2	0	0	0	2
Intergovernmental Receivable	0	205,369	0	0	205,369
<i>Total Assets</i>	<u>\$4,357,906</u>	<u>\$205,369</u>	<u>\$119,196</u>	<u>\$24,998</u>	<u>\$4,707,469</u>
Liabilities					
Retainage Payable	\$47,827	\$0	\$0	\$0	\$47,827
Deferred Inflows of Resources					
Unavailable Revenue	359,167	205,369	0	0	564,536
Fund Balances					
Restricted	3,950,912	0	119,196	0	4,070,108
Committed	0	0	0	24,998	24,998
<i>Total Fund Balances</i>	<u>3,950,912</u>	<u>0</u>	<u>119,196</u>	<u>24,998</u>	<u>4,095,106</u>
<i>Total Deferred Inflows of Resources and Fund Balances</i>	<u>\$4,357,906</u>	<u>\$205,369</u>	<u>\$119,196</u>	<u>\$24,998</u>	<u>\$4,707,469</u>

City of Mansfield, Ohio
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Nonmajor Capital Projects Funds
For the Year Ended December 31, 2013

	Street Surfacing	Ohio Public Works Commission	Reid Industrial Park Project	Police Capital Equipment	Total Nonmajor Capital Projects Funds
Revenues					
Municipal Income Tax	\$3,429,477	\$0	\$0	\$0	\$3,429,477
Intergovernmental	0	294,631	0	0	294,631
Other	0	0	1,002	0	1,002
<i>Total Revenues</i>	3,429,477	294,631	1,002	0	3,725,110
Expenditures					
Capital Outlay	2,985,552	294,631	76,084	35,021	3,391,288
<i>Excess of Revenues Over (Under) Expenditures</i>	443,925	0	(75,082)	(35,021)	333,822
Other Financing Sources					
Transfers In	0	0	0	29,280	29,280
<i>Net Change in Fund Balances</i>	443,925	0	(75,082)	(5,741)	363,102
<i>Fund Balances Beginning of Year</i>	3,506,987	0	194,278	30,739	3,732,004
<i>Fund Balances End of Year</i>	\$3,950,912	\$0	\$119,196	\$24,998	\$4,095,106

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Fund Descriptions – Internal Service Funds

Internal service funds are established to account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis.

Internal Service Funds

Garage Operating Fund To account for the operation of the municipal vehicle repair garage for work performed for all departments and for the operation of a vehicle/equipment motor pool.

Information Technology Fund To account for the operation of the municipal data processing department for work performed in all departments.

Utility Collections Fund To account for the operation of the utility collections department for service provided to the water, sewer, codes and permits, and parking departments. The funds using the utility billing service are charged for the cost of the operation.

Health Insurance Fund To account for the expenses incurred in the activity of self insurance by the City for employee health insurance.

Property/Liability Insurance Fund To account for the expenses incurred in the activity of liability insurance as a participant in the Public Entities Pool of Ohio (PEP Pool).

Workers' Compensation Fund To account for the expenses incurred in the activity of the State Workers' Compensation System.

City of Mansfield, Ohio
Combining Statement of Fund Net Position
Internal Service Funds
December 31, 2013

	Garage Operating	Information Technology	Utility Collections
Assets			
Current Assets:			
Equity in Pooled Cash and Cash Equivalents	\$55,021	\$646,756	\$73,786
Materials and Supplies Inventory	1,348	0	1,696
<i>Total Current Assets</i>	<u>56,369</u>	<u>646,756</u>	<u>75,482</u>
Noncurrent Assets:			
Capital Assets:			
Nondepreciable Capital Assets	0	85,038	0
Depreciable Capital Assets, Net	9,336	306,850	397,098
<i>Total Noncurrent Assets</i>	<u>9,336</u>	<u>391,888</u>	<u>397,098</u>
<i>Total Assets</i>	<u>65,705</u>	<u>1,038,644</u>	<u>472,580</u>
Liabilities			
Current Liabilities:			
Accounts Payable	25,813	162,880	25,118
Contracts Payable	0	47,616	0
Accrued Wages	10,076	3,460	13,066
Intergovernmental Payable	14,836	1,772	16,445
Claims Payable	0	0	0
<i>Total Liabilities</i>	<u>50,725</u>	<u>215,728</u>	<u>54,629</u>
Net Position			
Net Investment in Capital Assets	9,336	391,888	397,098
Unrestricted	5,644	431,028	20,853
<i>Total Net Position</i>	<u>\$14,980</u>	<u>\$822,916</u>	<u>\$417,951</u>

Health Insurance	Property/ Liability Insurance	Workers' Compensation	Total
\$1,000,000	\$64,775	\$599,163	\$2,439,501
0	0	0	3,044
1,000,000	64,775	599,163	2,442,545
0	0	0	85,038
0	0	0	713,284
0	0	0	798,322
1,000,000	64,775	599,163	3,240,867
114	0	0	213,925
0	0	0	47,616
0	0	0	26,602
0	0	323,514	356,567
384,868	0	0	384,868
384,982	0	323,514	1,029,578
0	0	0	798,322
615,018	64,775	275,649	1,412,967
\$615,018	\$64,775	\$275,649	\$2,211,289

City of Mansfield, Ohio
*Combining Statement of Revenues,
Expenses and Changes in Fund Net Assets
Internal Service Funds
For the Year Ended December 31, 2013*

	Garage Operating	Information Technology	Utility Collections
Operating Revenues			
Charges for Services	\$1,386,558	\$1,146,474	\$1,461,254
Other	1,780	95	974
<i>Total Operating Revenues</i>	<u>1,388,338</u>	<u>1,146,569</u>	<u>1,462,228</u>
Operating Expenses			
Personal Services	348,698	84,090	512,263
Fringe Benefits	208,102	47,628	338,612
Contractual Services	151,512	481,019	514,336
Materials and Supplies	674,912	11,990	27,547
Depreciation	1,809	66,089	108,551
Utilities	12,581	0	7,125
Other	0	0	96
Claims Expense	0	0	0
<i>Total Operating Expenses</i>	<u>1,397,614</u>	<u>690,816</u>	<u>1,508,530</u>
<i>Operating Income (Loss)</i>	(9,276)	455,753	(46,302)
Transfers Out	(13,347)	(5,856)	(25,356)
<i>Change in Net Position</i>	(22,623)	449,897	(71,658)
<i>Net Position Beginning of Year</i>	<u>37,603</u>	<u>373,019</u>	<u>489,609</u>
<i>Net Position End of Year</i>	<u>\$14,980</u>	<u>\$822,916</u>	<u>\$417,951</u>

Health Insurance	Property/ Liability Insurance	Workers' Compensation	Total
\$5,174,240	\$429,047	\$586,795	\$10,184,368
0	0	0	2,849
5,174,240	429,047	586,795	10,187,217
0	0	0	945,051
0	0	0	594,342
812,121	368,958	566,098	2,894,044
0	0	4,829	719,278
0	0	0	176,449
0	0	0	19,706
0	0	0	96
4,128,194	12,100	0	4,140,294
4,940,315	381,058	570,927	9,489,260
233,925	47,989	15,868	697,957
0	0	0	(44,559)
233,925	47,989	15,868	653,398
381,093	16,786	259,781	1,557,891
\$615,018	\$64,775	\$275,649	\$2,211,289

City of Mansfield, Ohio
Combining Statement of Cash Flows
Internal Service Funds
December 31, 2013

	Garage Operating	Information Technology	Utility Collections
Increase (Decrease) in Cash and Cash Equivalents			
Cash Flows from Operating Activities			
Cash Received from Interfund Services Provided	\$1,386,558	\$1,146,474	\$1,461,254
Other Cash Receipts	1,780	95	974
Cash Payments to Suppliers for Goods and Services	(841,400)	(286,649)	(527,419)
Cash Payment for Employee Services	(351,838)	(83,794)	(509,771)
Cash Payment for Employee Benefits	(210,252)	(50,455)	(349,536)
Cash Payments for Claims	0	0	0
Other Cash Payments	0	0	(96)
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>(15,152)</u>	<u>725,671</u>	<u>75,406</u>
Cash Flows from Noncapital Financing Activities			
Transfers Out	(13,347)	(5,856)	(25,356)
Cash Flows from Capital and Related Financing Activities			
Acquisition of Capital Assets	0	(157,266)	0
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	(28,499)	562,549	50,050
<i>Cash and Cash Equivalents Beginning of Year</i>	<u>83,520</u>	<u>84,207</u>	<u>23,736</u>
<i>Cash and Cash Equivalents End of Year</i>	<u><u>\$55,021</u></u>	<u><u>\$646,756</u></u>	<u><u>\$73,786</u></u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities			
Operating Income (Loss)	(9,276)	\$455,753	(\$46,302)
Adjustments:			
Depreciation Expense	1,809	66,089	108,551
Decrease in Assets:			
Accounts Receivable	0	0	0
Materials and Supplies Inventory	8,140	0	344
Increase (Decrease) in Liabilities:			
Accounts Payable	(10,535)	158,744	21,230
Contracts Payable	0	47,616	0
Accrued Wages	(3,140)	296	2,492
Intergovernmental Payable	(2,150)	(2,827)	(10,909)
Claims Payable	0	0	0
<i>Total Adjustments</i>	<u>(5,876)</u>	<u>269,918</u>	<u>121,708</u>
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u><u>(\$15,152)</u></u>	<u><u>\$725,671</u></u>	<u><u>\$75,406</u></u>

Health Insurance	Property/ Liability Insurance	Workers' Compensation	Total
\$5,475,128	\$429,047	\$586,795	\$10,485,256
0	0	0	2,849
(812,210)	(368,958)	(247,413)	(3,084,049)
0	0	0	(945,403)
0	0	0	(610,243)
(4,272,065)	(12,100)	0	(4,284,165)
0	0	0	(96)
390,853	47,989	339,382	1,564,149
0	0	0	(44,559)
0	0	0	(157,266)
390,853	47,989	339,382	1,362,324
609,147	16,786	259,781	1,077,177
\$1,000,000	\$64,775	\$599,163	\$2,439,501
\$233,925	\$47,989	\$15,868	\$697,957
0	0	0	176,449
300,888	0	0	300,888
0	0	0	8,484
(89)	0	0	169,350
0	0	0	47,616
0	0	0	(352)
0	0	323,514	307,628
(143,871)	0	0	(143,871)
156,928	0	323,514	866,192
\$390,853	\$47,989	\$339,382	\$1,564,149

Fund Descriptions - Fiduciary Funds

Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. The following is the City's fiduciary fund type:

Agency Funds

These funds are purely custodial (assets equal liabilities) and thus do not involve the measurement of results of operations.

OSP Fines Fund To account for monies collected through Ohio State Patrol fines that are then distributed to the local Law Library organization.

Sewer and Street Opening Fund To account for monies deposited with the City by individuals who intend to excavate portions of City streets or sidewalks.

Building Security Fund To account for deposits received from individuals to guarantee proper demolition and removal of structures damaged by fire.

Payroll Agency Fund To account for monies aggregated from the various operating funds for payroll and payroll-related liabilities. As a pay period closes, the operating funds record the gross pay as expenditures or expense; the payroll agency funds simultaneously records the various liabilities.

Demolition Appeal Bond Fund To account for commercial performance bonds on demolition appeals.

Municipal Court Fund To account for monies that flow through the Clerk of Courts office.

Transient Occupancy Tax Fund To account for collections of local tax on hotel/motel guests. Monies collected go to the Richland County Convention & Visitors Bureau, the local Main Street USA, and other miscellaneous agencies.

Board of Standards Assessments Fund To account for the fees related to the acceptance and approval of building plans.

City of Mansfield, Ohio
Combining Statement of Changes in Assets and Liabilities
Agency Funds
For the Year Ended December 31, 2013

	Beginning Balance 12/31/12	Additions	Deductions	Ending Balance 12/31/13
OSP Fines				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$0	\$58,281	\$58,281	\$0
Accounts Receivable	4,649	57,984	58,281	4,352
Total Assets	<u>\$4,649</u>	<u>\$116,265</u>	<u>\$116,562</u>	<u>\$4,352</u>
Liabilities				
Due to Individuals	<u>\$4,649</u>	<u>\$116,265</u>	<u>\$116,562</u>	<u>\$4,352</u>
Sewer and Street Opening				
Assets				
Equity in Pooled Cash and Cash Equivalents	<u>\$32,909</u>	<u>\$1,850</u>	<u>\$2,860</u>	<u>\$31,899</u>
Liabilities				
Due to Individuals	<u>\$32,909</u>	<u>\$1,850</u>	<u>\$2,860</u>	<u>\$31,899</u>
Building Security				
Assets				
Equity in Pooled Cash and Cash Equivalents	<u>\$163,883</u>	<u>\$126,019</u>	<u>\$157,193</u>	<u>\$132,709</u>
Liabilities				
Due to Individuals	<u>\$163,883</u>	<u>\$126,019</u>	<u>\$157,193</u>	<u>\$132,709</u>
Payroll Agency				
Assets				
Cash and Cash Equivalents with Fiscal Agents	<u>\$180,892</u>	<u>\$22,298,177</u>	<u>\$22,316,366</u>	<u>\$162,703</u>
Liabilities				
Accounts Payable	\$27,822	\$389,641	\$417,449	\$14
Intergovernmental Payable	123,240	5,756,608	5,747,257	132,591
Due to Individuals	29,830	16,151,928	16,151,660	30,098
Total Liabilities	<u>\$180,892</u>	<u>\$22,298,177</u>	<u>\$22,316,366</u>	<u>\$162,703</u>
Demolition Appeal Bond				
Assets				
Equity in Pooled Cash and Cash Equivalents	<u>\$0</u>	<u>\$25,000</u>	<u>\$15,000</u>	<u>\$10,000</u>
Liabilities				
Due to Individuals	<u>\$0</u>	<u>\$25,000</u>	<u>\$15,000</u>	<u>\$10,000</u>

(continued)

City of Mansfield, Ohio
Combining Statement of Changes in Assets and Liabilities
Agency Funds (continued)
For the Year Ended December 31, 2013

	Beginning Balance 12/31/12	Additions	Deductions	Ending Balance 12/31/13
Municipal Court				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$523,309	\$5,287,286	\$5,390,524	\$420,071
Liabilities				
Accounts Payable	\$136,485	\$2,443,562	\$2,441,270	\$138,777
Intergovernmental Payable	72,051	1,134,704	1,129,222	77,533
Due to Individuals	2,949	58,762	57,594	4,117
Undistributed Assets	311,824	1,650,258	1,762,438	199,644
<i>Total Liabilities</i>	<u>\$523,309</u>	<u>\$5,287,286</u>	<u>\$5,390,524</u>	<u>\$420,071</u>
Transient Occupancy Tax				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$0	\$260,639	\$260,639	\$0
Taxes Receivable	12,839	261,899	260,639	14,099
<i>Total Assets</i>	<u>\$12,839</u>	<u>\$522,538</u>	<u>\$521,278</u>	<u>\$14,099</u>
Liabilities				
Accounts Payable	\$1,797	\$140,194	\$134,942	\$7,049
Due to Individuals	\$11,042	\$121,705	\$125,697	\$7,050
<i>Total Liabilities</i>	<u>\$12,839</u>	<u>\$261,899</u>	<u>\$260,639</u>	<u>\$14,099</u>
Board of Standards Assessments				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$725	\$3,283	\$3,441	\$567
Liabilities				
Intergovernmental Payable	\$725	\$3,283	\$3,441	\$567
Total - All Agency Funds				
Assets				
Equity in Pooled Cash and Cash Equivalents	\$720,826	\$5,762,358	\$5,887,938	\$595,246
Cash and Cash Equivalents with Fiscal Agents	180,892	22,298,177	22,316,366	162,703
Accounts Receivable	4,649	57,984	58,281	4,352
Taxes Receivable	12,839	261,899	260,639	14,099
<i>Total Assets</i>	<u>\$919,206</u>	<u>\$28,380,418</u>	<u>\$28,523,224</u>	<u>\$776,400</u>
Liabilities				
Accounts Payable	\$166,104	\$2,973,397	\$2,993,661	\$145,840
Intergovernmental Payable	196,016	6,894,595	6,879,920	210,691
Due to Individuals	245,262	16,601,529	16,626,566	220,225
Undistributed Assets	311,824	1,650,258	1,762,438	199,644
<i>Total Liabilities</i>	<u>\$919,206</u>	<u>\$28,119,779</u>	<u>\$28,262,585</u>	<u>\$776,400</u>

**Individual Fund Schedules of Revenues,
Expenditures/Expenses
and Changes in Fund Balances/Equity -
Budget (Non-GAAP Basis) and Actual**

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$1,458,684	\$1,458,684	\$1,510,233	\$51,549
Municipal Income Tax	13,285,714	13,558,838	13,750,011	191,173
Charges for Services	2,369,032	2,385,032	2,378,706	(6,326)
Licenses, Permits and Fees	936,150	936,150	982,229	46,079
Fines and Forfeitures	1,278,200	1,278,200	1,202,810	(75,390)
Intergovernmental	2,407,060	3,519,820	3,679,509	159,689
Special Assessments	25,000	25,000	19,738	(5,262)
Interest	132,000	132,000	233,387	101,387
Other	40,000	114,736	136,246	21,510
<i>Total Revenues</i>	21,931,840	23,408,460	23,892,869	484,409
Expenditures				
Current:				
General Government:				
City Council:				
Salaries and Wages	140,780	141,093	141,092	1
Fringe Benefits	65,352	62,353	59,258	3,095
Purchased Services	4,436	8,448	8,147	301
Materials and Supplies	300	300	275	25
<i>Total City Council</i>	210,868	212,194	208,772	3,422
Human Resources Director:				
Salaries and Wages	108,811	108,813	108,813	0
Fringe Benefits	58,529	53,527	53,088	439
Purchased Services	91,872	115,085	109,201	5,884
Materials and Supplies	3,466	1,466	246	1,220
Capital Outlay	2,000	0	0	0
<i>Total Human Resources Director</i>	264,678	278,891	271,348	7,543
Mayor:				
Salaries and Wages	128,384	128,384	128,384	0
Fringe Benefits	51,135	51,135	47,304	3,831
Purchased Services	2,346	2,346	1,970	376
Materials and Supplies	4,450	4,450	1,753	2,697
<i>Total Mayor</i>	186,315	186,315	179,411	6,904
Finance Director:				
Salaries and Wages	513,188	437,075	423,169	13,906
Fringe Benefits	299,835	239,970	216,016	23,954
Purchased Services	25,394	22,090	19,312	2,778
Materials and Supplies	11,276	10,811	4,597	6,214
Capital Outlay	5,000	7,899	7,899	0
<i>Total Finance Director</i>	\$854,693	\$717,845	\$670,993	\$46,852

(continued)

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2013

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Law Director:				
Salaries and Wages	\$435,956	\$435,956	\$400,891	\$35,065
Fringe Benefits	222,521	208,880	175,111	33,769
Purchased Services	32,967	33,283	21,045	12,238
Materials and Supplies	18,958	25,860	20,183	5,677
Capital Outlay	0	10,500	10,300	200
Other	9,000	1,500	69	1,431
Total Law Director	<u>719,402</u>	<u>715,979</u>	<u>627,599</u>	<u>88,380</u>
Municipal Court:				
Salaries and Wages	543,973	543,973	531,541	12,432
Fringe Benefits	268,158	268,158	246,085	22,073
Purchased Services	287,789	287,738	272,625	15,113
Total Municipal Court	<u>1,099,920</u>	<u>1,099,869</u>	<u>1,050,251</u>	<u>49,618</u>
Clerk of Court:				
Salaries and Wages	685,707	685,707	667,766	17,941
Fringe Benefits	353,961	353,961	329,221	24,740
Purchased Services	77,500	77,500	65,698	11,802
Materials and Supplies	7,179	7,179	7,112	67
Total Clerk of Court	<u>1,124,347</u>	<u>1,124,347</u>	<u>1,069,797</u>	<u>54,550</u>
Civil Service Commission:				
Salaries and Wages	17,550	17,550	17,550	0
Fringe Benefits	3,201	3,201	3,196	5
Purchased Services	32,650	30,164	22,320	7,844
Materials and Supplies	200	200	0	200
Total Civil Service Commission	<u>53,601</u>	<u>51,115</u>	<u>43,066</u>	<u>8,049</u>
Safety/Service Director:				
Salaries and Wages	77,501	77,501	77,501	0
Fringe Benefits	32,235	32,235	29,457	2,778
Purchased Services	3,700	3,700	710	2,990
Materials and Supplies	2,329	2,100	75	2,025
Total Safety/Service Director	<u>115,765</u>	<u>115,536</u>	<u>107,743</u>	<u>7,793</u>
Engineering:				
Salaries and Wages	276,163	251,163	236,601	14,562
Fringe Benefits	164,944	155,944	131,637	24,307
Purchased Services	11,544	11,422	10,064	1,358
Materials and Supplies	2,628	15,600	13,047	2,553
Capital Outlay	0	21,000	20,529	471
Total Engineering	<u>\$455,279</u>	<u>\$455,129</u>	<u>\$411,878</u>	<u>\$43,251</u>

(continued)

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2013

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
City Building and Public Lands:				
Salaries and Wages	\$143,857	\$143,857	\$136,674	\$7,183
Fringe Benefits	91,590	91,590	78,090	13,500
Purchased Services	235,906	224,836	189,084	35,752
Materials and Supplies	46,830	43,739	43,306	433
Capital Outlay	6,000	18,500	15,281	3,219
Total City Building and Public Lands	524,183	522,522	462,435	60,087
Income Tax:				
Salaries and Wages	225,780	301,893	282,896	18,997
Fringe Benefits	142,879	202,744	164,611	38,133
Purchased Services	46,110	46,110	43,186	2,924
Materials and Supplies	4,846	4,846	4,629	217
Capital Outlay	6,000	6,000	3,970	2,030
Total Income Tax	425,615	561,593	499,292	62,301
Non-Departmental:				
Purchased Services	3,124,724	3,357,620	3,084,026	273,594
Utilities	785,378	773,130	733,332	39,798
Other	427,050	427,050	259,876	167,174
Total Non-Departmental	4,337,152	4,557,800	4,077,234	480,566
Unclaimed Money:				
Other	139,750	139,750	2,158	137,592
Total General Government	10,511,568	10,738,885	9,681,977	1,056,908
Security of Persons and Property:				
Safety Town:				
Salaries and Wages	7,950	8,892	8,652	240
Fringe Benefits	1,450	1,622	1,554	68
Materials and Supplies	5,252	5,252	1,259	3,993
Total Security of Persons and Property	14,652	15,766	11,465	4,301
Public Health and Welfare:				
Human Relations:				
Other	\$16,544	\$16,544	\$0	\$16,544

(continued)

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
In Fund Balance - Budget (Non-GAAP Basis) and Actual
General Fund (continued)
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with
	Original	Final		Final Budget Positive (Negative)
Community Environment:				
Codes and Permits:				
Salaries and Wages	\$243,186	\$243,186	\$240,185	\$3,001
Fringe Benefits	164,645	164,215	149,277	14,938
Purchased Services	37,607	36,345	36,255	90
Materials and Supplies	3,500	3,500	1,936	1,564
Capital Outlay	2,333	2,333	2,333	0
Other	0	500	139	361
Total Community Environment	451,271	450,079	430,125	19,954
Leisure Time Activities:				
Parks and Recreation				
Salaries and Wages	26,000	26,200	26,180	20
Fringe Benefits	25,908	32,208	27,724	4,484
Purchased Services	32,217	95,475	68,391	27,084
Materials and Supplies	36,320	35,982	26,524	9,458
Utilities	48,242	42,179	32,714	9,465
Capital Outlay	5,000	5,000	3,170	1,830
Other	5,841	7,616	1,100	6,516
Total Leisure Time Activities	179,528	244,660	185,803	58,857
Total Expenditures	11,173,563	11,465,934	10,309,370	1,156,564
<i>Excess of Revenues</i>				
<i>Over Expenditures</i>	10,758,277	11,942,526	13,583,499	1,640,973
Other Financing Sources (Uses)				
Sale of Capital Assets	70,000	54,000	33,222	(20,778)
Transfers Out	(12,000,066)	(14,309,883)	(13,293,156)	1,016,727
Total Other Financing Sources (Uses)	(11,930,066)	(14,255,883)	(13,259,934)	995,949
Net Change in Fund Balance	(1,171,789)	(2,313,357)	323,565	2,636,922
Fund Balance Beginning of Year	4,030,381	4,030,381	4,030,381	0
Prior Year Encumbrances Appropriated	137,271	137,271	137,271	0
Fund Balance End of Year	\$2,995,863	\$1,854,295	\$4,491,217	\$2,636,922

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Community Development Fund
For the Year Ended December 31, 2013

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$3,270,511	\$3,270,511	\$1,548,211	(\$1,722,300)
Licenses, Permits and Fees	2,500	2,500	0	(2,500)
Investment Income	65,300	65,300	54,773	(10,527)
Other	555,500	559,700	176,494	(383,206)
<i>Total Revenues</i>	<u>3,893,811</u>	<u>3,898,011</u>	<u>1,779,478</u>	<u>(2,118,533)</u>
Expenditures				
Current:				
Community Environment:				
Salaries and Wages	220,299	223,849	175,476	48,373
Fringe Benefits	143,005	143,655	109,368	34,287
Purchased Services	3,137,569	3,161,849	1,880,101	1,281,748
Materials and Supplies	12,000	12,000	2,890	9,110
Utilities	30,000	30,000	14,648	15,352
Capital Outlay	1,500	1,500	0	1,500
Other	25,000	25,000	10,623	14,377
<i>Total Expenditures</i>	<u>3,569,373</u>	<u>3,597,853</u>	<u>2,193,106</u>	<u>1,404,747</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>324,438</u>	<u>300,158</u>	<u>(413,628)</u>	<u>(713,786)</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	33,605	33,605
Transfers In	0	24,280	24,280	0
Transfers Out	(250,000)	(250,000)	(227,744)	22,256
<i>Total Other Financing Sources (Uses)</i>	<u>(250,000)</u>	<u>(225,720)</u>	<u>(169,859)</u>	<u>55,861</u>
<i>Net Change in Fund Balance</i>	74,438	74,438	(583,487)	(657,925)
<i>Fund Balance Beginning of Year</i>	380,898	380,898	380,898	0
Prior Year Encumbrances Appropriated	2,000	2,000	2,000	0
<i>Fund Balance (Deficit) End of Year</i>	<u>\$457,336</u>	<u>\$457,336</u>	<u>(\$200,589)</u>	<u>(\$657,925)</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Safety Services Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Municipal Income Tax	\$6,642,857	\$6,779,417	\$6,875,006	\$95,589
Property Tax	315,998	315,998	320,205	4,207
Charges for Services	1,562,000	1,562,000	1,708,634	146,634
Licenses, Permits and Fees	83,100	83,100	85,488	2,388
Fines and Forfeitures	30,000	30,000	26,386	(3,614)
Intergovernmental	46,300	46,300	45,919	(381)
Other	145,500	145,768	161,054	15,286
<i>Total Revenues</i>	8,825,755	8,962,583	9,222,692	260,109
Expenditures				
Current:				
Security of Persons and Property:				
Salaries and Wages	10,240,682	10,180,237	10,129,313	50,924
Fringe Benefits	6,156,780	5,925,757	5,548,522	377,235
Purchased Services	1,740,631	1,781,404	1,710,899	70,505
Materials and Supplies	333,364	327,222	310,248	16,974
Utilities	95,895	86,348	72,267	14,081
Capital Outlay	152,422	498,951	493,951	5,000
Other	182,429	182,429	128,777	53,652
Total Security of Persons and Property	18,902,203	18,982,348	18,393,977	588,371
Debt Service:				
Principal Retirement	71,000	71,000	69,052	1,948
Interest and Fiscal Charges	9,000	9,000	8,749	251
Total Debt Service	80,000	80,000	77,801	2,199
<i>Total Expenditures</i>	18,982,203	19,062,348	18,471,778	590,570
<i>Excess of Revenues</i> <i>Under Expenditures</i>	(10,156,448)	(10,099,765)	(9,249,086)	850,679
Other Financing Sources (Uses)				
Transfers In	11,171,606	11,171,606	10,282,923	(888,683)
Transfers Out	(644,223)	(662,912)	(662,902)	10
<i>Total Other Financing Sources (Uses)</i>	10,527,383	10,508,694	9,620,021	(888,673)
<i>Net Change in Fund Balance</i>	370,935	408,929	370,935	(37,994)
<i>Fund Deficit Beginning of Year</i>	(469,054)	(469,054)	(469,054)	0
Prior Year Encumbrances Appropriations	98,344	98,344	98,344	0
<i>Fund Balance End of Year</i>	\$225	\$38,219	\$225	(\$37,994)

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Grants Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$15,467	\$15,467	\$33,171	\$17,704
Intergovernmental	3,750,543	4,865,587	2,951,133	(1,914,454)
Other	35,000	41,153	50,773	9,620
<i>Total Revenues</i>	<u>3,801,010</u>	<u>4,922,207</u>	<u>3,035,077</u>	<u>(1,887,130)</u>
Expenditures				
Current:				
General Government:				
Salaries an Wages	208,353	235,431	176,171	59,260
Fringe Benefits	56,649	64,529	53,866	10,663
Purchased Services	145,826	491,124	126,228	364,896
Materials and Supplies	54,817	56,326	6,775	49,551
Capital Outlay	902,012	1,612,938	702,853	910,085
Total General Government	<u>1,367,657</u>	<u>2,460,348</u>	<u>1,065,893</u>	<u>1,394,455</u>
Security of Persons and Property:				
Salaries an Wages	954,772	937,640	771,780	165,860
Fringe Benefits	557,260	557,974	385,524	172,450
Purchased Services	248,613	296,718	230,160	66,558
Materials and Supplies	77,140	89,371	51,840	37,531
Capital Outlay	130,908	177,659	129,396	48,263
Other	167,615	120,000	120,000	0
Total Security of Persons and Property	<u>2,136,308</u>	<u>2,179,362</u>	<u>1,688,700</u>	<u>490,662</u>
Community Environment:				
Salaries and Wages	12,336	19,714	17,078	2,636
Fringe Benefits	12,605	19,586	16,570	3,016
Purchased Services	755,432	747,226	747,226	0
Total Community Environment	<u>780,373</u>	<u>786,526</u>	<u>780,874</u>	<u>5,652</u>
<i>Total Expenditures</i>	<u>4,284,338</u>	<u>5,426,236</u>	<u>3,535,467</u>	<u>1,890,769</u>
<i>Excess of Revenues</i> <i>Under Expenditures</i>	(483,328)	(504,029)	(500,390)	3,639
Other Financing Sources				
Transfers In	14,460	36,490	35,300	(1,190)
<i>Net Change in Fund Balance</i>	(468,868)	(467,539)	(465,090)	2,449
<i>Fund Balance Beginning of Year</i>	391,240	391,240	391,240	0
Prior Year Encumbrances Appropriated	77,628	77,628	77,628	0
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$1,329</u>	<u>\$3,778</u>	<u>\$2,449</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Water Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$7,752,300	\$7,752,300	\$7,468,918	(\$283,382)
Intergovernmental	22,000	22,000	24,390	2,390
Other	7,000	42,868	77,323	34,455
<i>Total Revenues</i>	<u>7,781,300</u>	<u>7,817,168</u>	<u>7,570,631</u>	<u>(246,537)</u>
Expenses				
Salaries and Wages	1,607,217	1,581,217	1,419,791	161,426
Fringe Benefits	995,817	995,817	869,576	126,241
Purchased Services	2,061,644	2,353,502	2,248,239	105,263
Materials and Supplies	685,779	704,622	677,416	27,206
Utilities	538,693	500,550	472,216	28,334
Capital Outlay	293,631	203,430	177,938	25,492
Other	22,000	22,500	9,282	13,218
Debt Service:				
Principal Retirement	244,382	244,382	244,381	1
Interest and Fiscal Charges	13,223	13,223	11,588	1,635
<i>Total Expenses</i>	<u>6,462,386</u>	<u>6,619,243</u>	<u>6,130,427</u>	<u>488,816</u>
<i>Excess of Revenues Over Expenses Before Transfers</i>	1,318,914	1,197,925	1,440,204	242,279
Transfers Out	<u>(64,477)</u>	<u>(64,477)</u>	<u>(64,477)</u>	<u>0</u>
<i>Net Change in Fund Equity</i>	1,254,437	1,133,448	1,375,727	242,279
<i>Fund Equity Beginning of Year</i>	8,407,865	8,407,865	8,407,865	0
Prior Year Encumbrances Appropriations	<u>114,730</u>	<u>114,730</u>	<u>114,730</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$9,777,032</u>	<u>\$9,656,043</u>	<u>\$9,898,322</u>	<u>\$242,279</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Sewer Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$7,536,500	\$7,536,500	\$6,427,321	(\$1,109,179)
Other	700	700	2,765	2,065
<i>Total Revenues</i>	<u>7,537,200</u>	<u>7,537,200</u>	<u>6,430,086</u>	<u>(1,107,114)</u>
Expenses				
Salaries and Wages	1,661,863	1,661,863	1,459,213	202,650
Fringe Benefits	1,093,584	1,087,584	946,575	141,009
Purchased Services	3,216,639	3,305,882	2,983,472	322,410
Materials and Supplies	405,451	392,441	303,006	89,435
Utilities	501,580	460,405	420,723	39,682
Capital Outlay	3,043,451	2,692,466	774,921	1,917,545
Other	23,217	23,217	1,303	21,914
Debt Service:				
Principal Retirement	40,000	40,000	40,000	0
Interest and Fiscal Charges	63,446	63,446	59,651	3,795
<i>Total Expenses</i>	<u>10,049,231</u>	<u>9,727,304</u>	<u>6,988,864</u>	<u>2,738,440</u>
<i>Excess of Revenues Under</i>				
<i>Expenditures Before Transfers</i>	(2,512,031)	(2,190,104)	(558,778)	1,631,326
Transfers Out	(69,334)	(69,334)	(69,334)	0
<i>Net Change in Fund Equity</i>	<u>(2,581,365)</u>	<u>(2,259,438)</u>	<u>(628,112)</u>	<u>1,631,326</u>
<i>Fund Equity Beginning of Year</i>	9,698,051	9,698,051	9,698,051	0
Prior Year Encumbrances Appropriated	546,204	546,204	546,204	0
<i>Fund Equity End of Year</i>	<u>\$7,662,890</u>	<u>\$7,984,817</u>	<u>\$9,616,143</u>	<u>\$1,631,326</u>

City of Mansfield, Ohio
*Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Construction, Maintenance, and Repair Fund
For the Year Ended December 31, 2013*

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Intergovernmental	\$2,132,500	\$2,132,500	\$2,136,932	\$4,432
Licenses, Permits and Fees	0	0	940	940
Interest	0	0	4,997	4,997
Other	10,000	10,000	17,265	7,265
<i>Total Revenues</i>	<u>2,142,500</u>	<u>2,142,500</u>	<u>2,160,134</u>	<u>17,634</u>
Expenditures				
Current:				
Transportations:				
Salaries and Wages	387,034	627,034	581,298	45,736
Fringe Benefits	222,057	279,557	250,911	28,646
Purchased Services	680,008	664,247	622,106	42,141
Materials and Supplies	474,019	436,006	433,852	2,154
Utilities	48,888	40,531	29,819	10,712
Capital Outlay	38,679	83,713	83,412	301
Other	0	25	25	0
<i>Total Expenditures</i>	<u>1,850,685</u>	<u>2,131,113</u>	<u>2,001,423</u>	<u>129,690</u>
<i>Excess of Revenues Over Expenditures</i>	291,815	11,387	158,711	147,324
Other Financing Uses				
Transfers Out	(119,279)	(119,279)	(116,569)	2,710
<i>Net Change in Fund Balance</i>	172,536	(107,892)	42,142	150,034
<i>Fund Balance Beginning of Year</i>	1,135,694	1,135,694	1,135,694	0
Prior Year Encumbrances Appropriated	117,824	117,824	117,824	0
<i>Fund Balance End of Year</i>	<u>\$1,426,054</u>	<u>\$1,145,626</u>	<u>\$1,295,660</u>	<u>\$150,034</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
State Highway Fund
For the Year Ended December 31, 2013

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental	\$172,850	\$172,850	\$173,294	\$444
Interest	0	0	319	319
<i>Total Revenues</i>	<u>172,850</u>	<u>172,850</u>	<u>173,613</u>	<u>763</u>
Expenditures				
Current:				
Transportation				
Salaries and Wages	86,400	86,400	86,400	0
Materials and Supplies	86,450	86,450	84,957	1,493
<i>Total Expenditures</i>	<u>172,850</u>	<u>172,850</u>	<u>171,357</u>	<u>1,493</u>
<i>Net Change in Fund Balance</i>	0	0	2,256	2,256
<i>Fund Balance Beginning of Year</i>	<u>57,019</u>	<u>57,019</u>	<u>57,019</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$57,019</u></u>	<u><u>\$57,019</u></u>	<u><u>\$59,275</u></u>	<u><u>\$2,256</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Alarm Monitoring Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Licenses, Permits, and Fees	\$14,000	\$19,700	\$27,420	\$7,720
Expenditures				
Current:				
Security of Persons and Property:				
Purchased Services	2,000	7,700	1,755	5,945
Materials and Supplies	2,086	2,086	728	1,358
Capital Outlay	10,000	10,000	9,000	1,000
<i>Total Expenditures</i>	14,086	19,786	11,483	8,303
<i>Net Change in Fund Balance</i>	(86)	(86)	15,937	16,023
<i>Fund Balance Beginning of Year</i>	19,145	19,145	19,145	0
Prior Year Encumbrances Appropriated	86	86	86	0
<i>Fund Balance End of Year</i>	<u>\$19,145</u>	<u>\$19,145</u>	<u>\$35,168</u>	<u>\$16,023</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Regional Community Advancement Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental	\$983,485	\$983,485	\$700,165	(\$283,320)
Other	1,133	1,133	4,739	(3,606)
<i>Total Revenues</i>	984,618	984,618	704,904	(286,926)
Expenditures				
Current:				
General Government:				
Salaries and Wages	554,118	554,117	460,419	93,698
Fringe Benefits	247,562	247,344	196,147	51,197
Purchased Services	133,811	135,155	113,112	22,043
Materials and Supplies	39,030	38,535	29,080	9,455
Utilities	59,496	56,198	52,601	3,597
<i>Total Expenditures</i>	1,034,017	1,031,349	851,359	179,990
<i>Net Change in Fund Balance</i>	(49,399)	(46,731)	(146,455)	(106,936)
<i>Fund Balance Beginning of Year</i>	112,242	112,242	112,242	0
Prior Year Encumbrances Appropriated	5,725	5,725	5,725	0
<i>Fund Balance (Deficit) End of Year</i>	\$68,568	\$71,236	(\$28,488)	(\$106,936)

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Drug Enforcement Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Fines and Forfeitures	\$200	\$200	\$2,289	\$2,089
Expenditures				
Current:				
General Government:				
Purchased Services	3,232	3,232	0	3,232
<i>Net Change in Fund Balance</i>	(3,032)	(3,032)	2,289	5,321
<i>Fund Balance Beginning of Year</i>	3,033	3,033	3,033	0
<i>Fund Balance End of Year</i>	<u>\$1</u>	<u>\$1</u>	<u>\$5,322</u>	<u>\$5,321</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Drug Law Enforcement Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Fines and Forfeitures	\$3,400	\$3,400	\$14,172	\$10,772
Expenditures				
Current:				
Security of Persons and Property:				
Other	13,948	13,948	6,198	7,750
<i>Net Change in Fund Balance</i>	(10,548)	(10,548)	7,974	18,522
<i>Fund Balance Beginning of Year</i>	10,549	10,549	10,549	0
<i>Fund Balance End of Year</i>	\$1	\$1	\$18,523	\$18,522

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Law Enforcement Fund
For the Year Ended December 31, 2013

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with
	<u>Original</u>	<u>Final</u>		Final Budget Positive (Negative)
Revenues				
Fines and Forfeitures	\$33,000	\$113,000	\$152,006	\$39,006
Other	2,000	2,000	0	(2,000)
<i>Total Revenues</i>	<u>35,000</u>	<u>115,000</u>	<u>152,006</u>	<u>37,006</u>
Expenditures				
Current:				
General Government:				
Purchased Services	13,363	13,363	120	13,243
Capital Outlay	5,000	5,000	0	5,000
Total General Government	<u>18,363</u>	<u>18,363</u>	<u>120</u>	<u>18,243</u>
Security of Persons and Property:				
Capital Outlay	0	20,682	20,682	0
Other	176,223	234,981	207,860	27,121
Total Security of Persons and Property	<u>176,223</u>	<u>255,663</u>	<u>228,542</u>	<u>27,121</u>
<i>Total Expenditures</i>	<u>194,586</u>	<u>274,026</u>	<u>228,662</u>	<u>45,364</u>
<i>Net Change in Fund Balance</i>	(159,586)	(159,026)	(76,656)	82,370
<i>Fund Balance Beginning of Year</i>	159,027	159,027	159,027	0
Prior Year Encumbrances Appropriated	<u>560</u>	<u>560</u>	<u>560</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$1</u>	<u>\$561</u>	<u>\$82,931</u>	<u>\$82,370</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Permissive Sales Tax Fund
For the Year Ended December 31, 2013

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Intergovernmental	\$917,000	\$650,000	\$731,354	\$81,354
Expenditures				
Current:				
Transportation:				
Purchased Services	546,798	546,301	516,385	29,916
Materials and Supplies	82,050	82,050	6,050	76,000
Capital Outlay	299,620	292,876	258,808	34,068
<i>Total Expenditures</i>	<u>928,468</u>	<u>921,227</u>	<u>781,243</u>	<u>139,984</u>
<i>Net Change in Fund Balance</i>	(11,468)	(271,227)	(49,889)	221,338
<i>Fund Balance Beginning of Year</i>	1,198,779	1,198,779	1,198,779	0
Prior Year Encumbrances Appropriated	<u>268,468</u>	<u>268,468</u>	<u>268,468</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$1,455,779</u></u>	<u><u>\$1,196,020</u></u>	<u><u>\$1,417,358</u></u>	<u><u>\$221,338</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Industrial Development Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Interest	\$7,114	\$7,114	\$5,918	(\$1,196)
Other	80,768	80,768	65,268	(15,500)
<i>Total Revenues</i>	<u>87,882</u>	<u>87,882</u>	<u>71,186</u>	<u>(16,696)</u>
Expenditures				
Current:				
General Government:				
Salaries and Wages	69,697	69,697	69,696	1
Fringe Benefits	21,788	21,788	20,681	1,107
Purchased Services	248,203	248,203	61,910	186,293
Materials and Supplies	17,450	17,900	17,845	55
Utilities	2,050	1,600	0	1,600
Other	24,000	24,000	19,471	4,529
<i>Total Expenditures</i>	<u>383,188</u>	<u>383,188</u>	<u>189,603</u>	<u>193,585</u>
<i>Excess of Revenues</i>				
<i>Under Expenditures</i>	<u>(295,306)</u>	<u>(295,306)</u>	<u>(118,417)</u>	<u>176,889</u>
Other Financing Sources (Uses)				
Transfers In	170,821	170,821	193,802	22,981
Transfers Out	(2,902)	(2,902)	(2,902)	0
<i>Total Other Financing Sources (Uses)</i>	<u>167,919</u>	<u>167,919</u>	<u>190,900</u>	<u>22,981</u>
<i>Net Change in Fund Balance</i>	<u>(127,387)</u>	<u>(127,387)</u>	<u>72,483</u>	<u>199,870</u>
<i>Fund Balance Beginning of Year</i>	<u>127,388</u>	<u>127,388</u>	<u>127,388</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u>\$1</u>	<u>\$1</u>	<u>\$199,871</u>	<u>\$199,870</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Indigent Drivers Alcohol Treatment Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Fines and Forfeitures	\$34,000	\$34,000	\$50,846	\$16,846
Intergovernmental	20,000	20,000	7,422	(12,578)
<i>Total Revenues</i>	54,000	54,000	58,268	4,268
Expenditures				
Current:				
Security of Persons and Property:				
Purchased Services	111,021	147,110	141,005	6,105
<i>Net Change in Fund Balance</i>	(57,021)	(93,110)	(82,737)	10,373
<i>Fund Balance Beginning of Year</i>	179,468	179,468	179,468	0
Prior Year Encumbrances Appropriated	17,021	17,021	17,021	0
<i>Fund Balance End of Year</i>	<u>\$139,468</u>	<u>\$103,379</u>	<u>\$113,752</u>	<u>\$10,373</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Court Computerization Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final Budget		
Revenues				
Fines and Forfeitures	\$344,000	\$344,000	\$289,560	(\$54,440)
Expenditures				
Current:				
General Government:				
Salaries and Wages	75,091	75,091	73,750	1,341
Fringe Benefits	19,339	19,339	17,666	1,673
Purchased Services	175,617	175,617	99,356	76,261
Materials and Supplies	30,496	30,275	7,999	22,276
Capital Outlay	45,000	45,000	0	45,000
<i>Total Expenditures</i>	<u>345,543</u>	<u>345,322</u>	<u>198,771</u>	<u>146,551</u>
<i>Net Change in Fund Balance</i>	(1,543)	(1,322)	90,789	92,111
<i>Fund Balance Beginning of Year</i>	306,999	306,999	306,999	0
Prior Year Encumbrances Appropriated	<u>5,915</u>	<u>5,915</u>	<u>5,915</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$311,371</u></u>	<u><u>\$311,592</u></u>	<u><u>\$403,703</u></u>	<u><u>\$92,111</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Local Law Enforcement Block Grant Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Current:				
Security of Persons and Property:				
Salaries and Wages	56,357	43,816	43,816	0
Fringe Benefits	0	12,541	12,541	0
<i>Total Expenditures</i>	56,357	56,357	56,357	0
<i>Net Change in Fund Balance</i>	(56,357)	(56,357)	(56,357)	0
<i>Fund Balance Beginning of Year</i>	56,357	56,357	56,357	0
<i>Fund Balance End of Year</i>	\$0	\$0	\$0	\$0

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Probation Services Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$214,000	\$214,000	\$215,878	\$1,878
Other	3,000	3,000	4,022	1,022
<i>Total Revenues</i>	217,000	217,000	219,900	2,900
Expenditures				
Current:				
General Government				
Salaries and Wages	129,138	129,138	111,883	17,255
Fringe Benefits	70,439	70,439	56,949	13,490
Purchased Services	73,720	72,296	29,275	43,021
Materials and Supplies	18,500	18,500	15,656	2,844
Capital Outlay	25,000	25,000	50	24,950
<i>Total Expenditures</i>	316,797	315,373	213,813	101,560
<i>Net Change in Fund Balance</i>	(99,797)	(98,373)	6,087	104,460
<i>Fund Balance Beginning of Year</i>	125,094	125,094	125,094	0
Prior Year Encumbrances Appropriated	3,720	3,720	3,720	0
<i>Fund Balance End of Year</i>	\$29,017	\$30,441	\$134,901	\$104,460

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Court Costs Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Licenses, Permits, and Fees	\$0	\$0	\$11,050	\$11,050
Fines and Forfeitures	720,000	720,000	660,731	(59,269)
Intergovernmental	56,000	56,000	63,358	7,358
<i>Total Revenues</i>	776,000	776,000	735,139	(40,861)
Expenditures				
Current:				
General Government:				
Personal Services	477,706	477,706	468,658	9,048
Fringe Benefits	296,624	296,624	255,826	40,798
Contractual Services	178,848	178,800	74,388	104,412
Materials and Supplies	89,907	88,148	12,268	75,880
Capital Outlay	50,000	50,000	27,191	22,809
<i>Total Expenditures</i>	1,093,085	1,091,278	838,331	252,947
<i>Excess of Revenues Under Expenditures</i>	(317,085)	(315,278)	(103,192)	212,086
Other Financing Uses				
Transfers Out	(39,379)	(39,379)	(38,242)	1,137
<i>Net Change in Fund Balance</i>	(356,464)	(354,657)	(141,434)	213,223
<i>Fund Balance Beginning of Year</i>	398,485	398,485	398,485	0
Prior Year Encumbrances Appropriated	3,255	3,255	3,255	0
<i>Fund Balance End of Year</i>	\$45,276	\$47,083	\$260,306	\$213,223

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Boulevard Assessments Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Special Assessments	\$2,800	\$2,800	\$4,117	\$1,317
Expenditures				
Current:				
General Government:				
Contractual Services	4,000	4,000	3,115	885
Materials and Supplies	3,181	3,181	283	2,898
<i>Total Expenditures</i>	7,181	7,181	3,398	3,783
<i>Net Change in Fund Balance</i>	(4,381)	(4,381)	719	5,100
<i>Fund Balance Beginning of Year</i>	4,382	4,382	4,382	0
<i>Fund Balance End of Year</i>	\$1	\$1	\$5,101	\$5,100

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
PAL Donation Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Contributions and Donations	\$0	\$0	\$335	\$335
Expenditures				
Current:				
Security of Persons and Property:				
Materials and Supplies	2,477	2,477	146	2,331
<i>Net Change in Fund Balance</i>	(2,477)	(2,477)	189	2,666
<i>Fund Balance Beginning of Year</i>	2,478	2,478	2,478	0
<i>Fund Balance End of Year</i>	<u>\$1</u>	<u>\$1</u>	<u>\$2,667</u>	<u>\$2,666</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
DARE Donation Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Contributions and Donations	\$1,000	\$1,000	\$2,300	\$1,300
Expenditures				
Current:				
Security of Persons and Property:				
Materials and Supplies	5,499	5,499	4,728	771
<i>Net Change in Fund Balance</i>	(4,499)	(4,499)	(2,428)	2,071
<i>Fund Balance Beginning of Year</i>	4,499	4,499	4,499	0
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$2,071</u>	<u>\$2,071</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
K-9 Donation Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Contributions and Donations	\$2,100	\$7,700	\$5,600	(\$2,100)
Expenditures				
Current:				
Security of Persons and Property:				
Contractual Services	2,439	2,539	40	2,499
Materials and Supplies	1,220	1,220	185	1,035
Capital Outlay	0	5,500	5,500	0
<i>Total Expenditures</i>	3,659	9,259	5,725	3,534
<i>Net Change in Fund Balance</i>	(1,559)	(1,559)	(125)	1,434
<i>Fund Balance Beginning of Year</i>	1,560	1,560	1,560	0
<i>Fund Balance End of Year</i>	\$1	\$1	\$1,435	\$1,434

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Donations Against Injection Wells Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Current:				
General Government:				
Contractual Services	4,065	4,065	0	4,065
<i>Net Change in Fund Balance</i>	(4,065)	(4,065)	0	4,065
<i>Fund Balance Beginning of Year</i>	4,065	4,065	4,065	0
<i>Fund Balance End of Year</i>	\$0	\$0	\$4,065	\$4,065

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Separation Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Current:				
General Government:				
Fringe Benefits	778,707	940,541	927,686	12,855
<i>Excess of Revenues Under Expenditures</i>	(778,707)	(940,541)	(927,686)	12,855
Other Financing Sources				
Transfers In	902,541	2,000,737	2,000,737	0
<i>Net Change in Fund Balance</i>	123,834	1,060,196	1,073,051	12,855
<i>Fund Balance Beginning of Year</i>	0	0	0	0
<i>Fund Balance End of Year</i>	<u>\$123,834</u>	<u>\$1,060,196</u>	<u>\$1,073,051</u>	<u>\$12,855</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Budget Stabilization Fund
For the Year Ended December 31, 2013

	Budgeted Amounts			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
Revenues	\$0	\$0	\$0	\$0
Expenditures	0	0	0	0
<i>Excess of Revenues Over Expenditures</i>	0	0	0	0
Other Financing Sources				
Transfers In	0	1,000,000	1,000,000	0
<i>Net Change in Fund Balance</i>	0	1,000,000	1,000,000	0
<i>Fund Balance Beginning of Year</i>	0	0	0	0
<i>Fund Balance End of Year</i>	\$0	\$1,000,000	\$1,000,000	\$0

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Debt Service Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Property Taxes	\$0	\$0	\$36	\$36
Interest	0	0	6	6
<i>Total Revenues</i>	<u>0</u>	<u>0</u>	<u>42</u>	<u>42</u>
Expenditures				
Current:				
Debt Service				
Principal Retirement	367,500	2,660,000	2,660,000	0
Interest and Fiscal Charges	237,142	354,760	328,390	26,370
<i>Total Expenditures</i>	<u>604,642</u>	<u>3,014,760</u>	<u>2,988,390</u>	<u>26,370</u>
<i>Excess of Revenues</i>				
<i>Under Expenditures</i>	<u>(604,642)</u>	<u>(3,014,760)</u>	<u>(2,988,348)</u>	<u>26,412</u>
Other Financing Sources				
General Obligation Bonds Issued	0	2,355,000	2,355,000	0
Premium on General Obligation Bonds Issued	0	55,118	55,118	0
Transfers In	564,633	564,633	539,667	(24,966)
<i>Total Other Financing Sources</i>	<u>564,633</u>	<u>2,974,751</u>	<u>2,949,785</u>	<u>(24,966)</u>
<i>Net Change in Fund Balance</i>	(40,009)	(40,009)	(38,563)	1,446
<i>Fund Balance Beginning of Year</i>	<u>146,836</u>	<u>146,836</u>	<u>146,836</u>	<u>0</u>
<i>Fund Balance End of Year</i>	<u><u>\$106,827</u></u>	<u><u>\$106,827</u></u>	<u><u>\$108,273</u></u>	<u><u>\$1,446</u></u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Street Resurfacing Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Municipal Income Tax	\$3,321,429	\$3,389,708	\$3,437,503	\$47,795
Expenditures				
Capital Outlay	3,881,663	3,804,994	2,993,238	811,756
<i>Net Change in Fund Balance</i>	(560,234)	(415,286)	444,265	859,551
<i>Fund Balance Beginning of Year</i>	3,170,804	3,170,804	3,170,804	0
Prior Year Encumbrances Appropriated	76,669	76,669	76,669	0
<i>Fund Balance End of Year</i>	<u>\$2,687,239</u>	<u>\$2,832,187</u>	<u>\$3,691,738</u>	<u>\$859,551</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Ohio Public Works Commission Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Intergovernmental	\$0	\$500,000	\$294,631	(\$205,369)
Expenditures				
Capital Outlay	0	500,000	294,631	205,369
<i>Net Change in Fund Balance</i>	0	0	0	0
<i>Fund Balance Beginning of Year</i>	0	0	0	0
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Reid Industrial Park Project Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Other	\$0	\$0	\$1,002	\$1,002
Expenditures				
Capital Outlay	194,279	194,279	84,801	109,478
<i>Net Change in Fund Balance</i>	(194,279)	(194,279)	(83,799)	(108,476)
<i>Fund Balance Beginning of Year</i>	189,779	189,779	189,779	0
Prior Year Encumbrances Appropriated	4,500	4,500	4,500	0
<i>Fund Balance End of Year</i>	<u>\$0</u>	<u>\$0</u>	<u>\$110,480</u>	<u>(\$108,476)</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenditures and Changes
in Fund Balance - Budget (Non-GAAP Basis) and Actual
Police Capital Equipment Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues	\$0	\$0	\$0	\$0
Expenditures				
Capital Outlay	46,339	46,339	35,021	11,318
<i>Excess of Revenues Under Expenditures</i>	(46,339)	(46,339)	(35,021)	11,318
Other Financing Sources				
Transfers In	15,600	15,600	29,280	13,680
<i>Net Change in Fund Balance</i>	(30,739)	(30,739)	(5,741)	24,998
<i>Fund Balance Beginning of Year</i>	30,739	30,739	30,739	0
<i>Fund Balance End of Year</i>	\$0	\$0	\$24,998	\$24,998

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Airport Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$78,159	\$109,159	\$308,696	\$199,537
Other	0	1,500	4,620	3,120
<i>Total Revenues</i>	78,159	110,659	313,316	202,657
Expenses				
Personal Services	166,036	169,086	168,215	871
Fringe Benefits	104,652	105,802	104,745	1,057
Contractual Services	88,775	299,563	289,513	10,050
Materials and Supplies	59,441	59,320	41,413	17,907
Utilities	56,447	52,607	39,042	13,565
Capital Outlay	1,285	4,785	3,446	1,339
Other	5,500	5,500	4,608	892
<i>Total Expenses</i>	482,136	696,663	650,982	45,681
<i>Excess of Revenues Under Expenses Before Transfers</i>	(403,977)	(586,004)	(337,666)	248,338
Transfers In	402,105	586,105	421,443	\$164,662
Transfers Out	(7,547)	(7,547)	(7,547)	0
<i>Net Change in Fund Equity</i>	(9,419)	(7,446)	76,230	413,000
<i>Fund Equity Beginning of Year</i>	50	50	50	0
Prior Year Encumbrances Appropriations	9,419	9,419	9,419	0
<i>Fund Equity End of Year</i>	\$50	\$2,023	\$85,699	\$413,000

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Garage Operating Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$1,429,905	\$1,431,905	\$1,386,558	(\$45,347)
Other	0	0	1,780	1,780
<i>Total Revenues</i>	1,429,905	1,431,905	1,388,338	(43,567)
Expenses				
Personal Services	353,725	353,725	351,838	1,887
Fringe Benefits	229,447	214,447	210,253	4,194
Contractual Services	182,743	157,285	156,101	1,184
Materials and Supplies	680,542	714,674	712,809	1,865
Utilities	30,619	19,215	19,077	138
Capital Outlay	23,000	11,021	8,432	2,589
<i>Total Expenses</i>	1,500,076	1,470,367	1,458,510	11,857
<i>Excess of Revenues Under Expenses Before Transfers</i>	(70,171)	(38,462)	(70,172)	(31,710)
Transfers Out	(13,347)	(13,347)	(13,347)	0
<i>Net Change in Fund Equity</i>	(83,518)	(51,809)	(83,519)	(31,710)
<i>Fund Equity Beginning of Year</i>	0	0	0	0
Prior Year Encumbrances Appropriations	83,519	83,519	83,519	0
<i>Fund Equity End of Year</i>	\$1	\$31,710	\$0	(\$31,710)

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Information Technology Fund
For the Year Ended December 31, 2013

	<u>Budgeted Amounts</u>			Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
Revenues				
Charges for Services	\$590,189	\$1,174,245	\$1,146,474	(\$27,771)
Other	0	0	95	95
<i>Total Revenues</i>	<u>590,189</u>	<u>1,174,245</u>	<u>1,146,569</u>	<u>(27,676)</u>
Expenses				
Personal Services	92,407	87,407	83,794	3,613
Fringe Benefits	57,749	57,749	50,455	7,294
Contractual Services	374,329	345,766	334,150	11,616
Materials and Supplies	20,905	20,905	15,962	4,943
Capital Outlay	123,150	740,560	740,559	1
<i>Total Expenses</i>	<u>668,540</u>	<u>1,252,387</u>	<u>1,224,920</u>	<u>27,467</u>
<i>Excess of Revenues Under Expenses Before Transfers</i>	(78,351)	(78,142)	(78,351)	(209)
Transfers Out	(5,856)	(5,856)	(5,856)	0
<i>Net Change in Fund Equity</i>	(84,207)	(83,998)	(84,207)	(209)
<i>Fund Equity Beginning of Year</i>	0	0	0	0
Prior Year Encumbrances Appropriations	84,207	84,207	84,207	0
<i>Fund Equity End of Year</i>	<u>\$0</u>	<u>\$209</u>	<u>\$0</u>	<u>(\$209)</u>

City of Mansfield, Ohio
*Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Utility Collections Fund
For the Year Ended December 31, 2013*

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget
	<u>Original</u>	<u>Final</u>		Positive (Negative)
Revenues				
Charges for Services	\$1,576,761	\$1,576,761	\$1,461,254	(\$115,507)
Other	<u>0</u>	<u>0</u>	<u>943</u>	<u>943</u>
<i>Total Revenues</i>	<u>1,576,761</u>	<u>1,576,761</u>	<u>1,462,197</u>	<u>(114,564)</u>
Expenses				
Personal Services	547,195	548,695	509,771	38,924
Fringe Benefits	389,829	387,629	349,536	38,093
Contractual Services	487,245	430,132	417,011	13,121
Materials and Supplies	28,166	48,729	39,830	8,899
Utilities	11,256	10,199	8,712	1,487
Capital Outlay	111,148	143,327	135,269	8,058
Other	<u>0</u>	<u>200</u>	<u>96</u>	<u>104</u>
<i>Total Expenses</i>	<u>1,574,839</u>	<u>1,568,911</u>	<u>1,460,225</u>	<u>108,686</u>
<i>Excess of Revenues Over Expenses Before Transfers</i>	1,922	7,850	1,972	(5,878)
Transfers Out	<u>(25,356)</u>	<u>(25,356)</u>	<u>(25,356)</u>	<u>0</u>
<i>Net Change in Fund Equity</i>	(23,434)	(17,506)	(23,384)	(5,878)
<i>Fund Equity Beginning of Year</i>	250	250	250	0
Prior Year Encumbrances Appropriations	<u>23,434</u>	<u>23,434</u>	<u>23,434</u>	<u>0</u>
<i>Fund Equity End of Year</i>	<u>\$250</u>	<u>\$6,178</u>	<u>\$300</u>	<u>(\$5,878)</u>

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Health Insurance Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$6,230,228	\$6,022,002	\$5,154,816	(\$867,186)
Other	312,000	529,111	669,319	140,208
<i>Total Revenues</i>	6,542,228	6,551,113	5,824,135	(726,978)
Expenses				
Contractual Services	698,150	812,975	812,896	79
Claims Expense	5,844,323	5,729,323	4,621,072	1,108,251
<i>Total Expenses</i>	6,542,473	6,542,298	5,433,968	1,108,330
<i>Net Change in Fund Equity</i>	(245)	8,815	390,167	381,352
<i>Fund Equity Beginning of Year</i>	608,902	608,902	608,902	0
Prior Year Encumbrances Appropriations	245	245	245	0
<i>Fund Equity End of Year</i>	\$608,902	\$617,962	\$999,314	\$381,352

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Property/Liability Insurance Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$450,000	\$450,000	\$429,047	(\$20,953)
Other	0	0	904	904
<i>Total Revenues</i>	450,000	450,000	429,951	(20,049)
Expenses				
Contractual Services	375,000	375,000	371,737	3,263
Claims Expense	75,000	75,000	75,000	0
<i>Total Expenses</i>	450,000	450,000	446,737	3,263
<i>Net Change in Fund Equity</i>	0	0	(16,786)	(16,786)
<i>Fund Equity Beginning of Year</i>	16,786	16,786	16,786	0
<i>Fund Equity End of Year</i>	\$16,786	\$16,786	\$0	(\$16,786)

City of Mansfield, Ohio
Schedule of Revenues, Expenses and Changes
in Fund Equity - Budget (Non-GAAP Basis) and Actual
Workers' Compensation Fund
For the Year Ended December 31, 2013

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues				
Charges for Services	\$622,118	\$621,961	\$586,795	(\$35,166)
Other	0	724	342,419	341,695
<i>Total Revenues</i>	622,118	622,685	929,214	306,529
Expenses				
Contractual Services	622,118	617,118	585,003	32,115
Materials and Supplies	0	5,000	4,829	171
<i>Total Expenses</i>	622,118	622,118	589,832	32,286
<i>Net Change in Fund Equity</i>	0	567	339,382	338,815
<i>Fund Equity Beginning of Year</i>	259,781	259,781	259,781	0
<i>Fund Equity End of Year</i>	\$259,781	\$260,348	\$599,163	\$338,815

STATISTICAL SECTION

Statistical Section

This part of the City of Mansfield, Ohio's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the City's overall financial health.

Contents	Pages(s)
Financial Trends These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	S2 – S11
Revenue Capacity These schedules contain information to help the reader assess the City's most significant local revenue, the property tax and the municipal income tax.	S12 – S19
Debt Capacity These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S20 – S25
Economic and Demographic Information These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	S26 – S27
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S28 – S33

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

City of Mansfield, Ohio
Net Position By Component
Last Ten Years
(Accrual Basis of Accounting)

	2013	2012	2011	2010
Governmental Activities:				
Net Investment in Capital Assets	\$56,096,292	\$53,868,750	\$53,334,491	\$50,022,359
Restricted	18,582,834	20,662,902	21,247,684	17,794,871
Unrestricted (Deficit)	7,041,243	(125,368)	(2,940,697)	(1,923,290)
<i>Total Governmental Activities Net Position</i>	<u>81,720,369</u>	<u>74,406,284</u>	<u>71,641,478</u>	<u>65,893,940</u>
Business Type-Activities:				
Net Investment in Capital Assets	45,612,731	47,597,321	44,431,737	46,700,688
Restricted	5,218,162	3,247,764	3,512,497	3,231,967
Unrestricted	19,325,344	19,358,220	15,498,260	10,104,011
<i>Total Business-Type Activities Net Position</i>	<u>70,156,237</u>	<u>70,203,305</u>	<u>63,442,494</u>	<u>60,036,666</u>
Primary Government:				
Net Investment in Capital Assets	101,709,023	101,466,071	97,766,228	96,723,047
Restricted	23,800,996	23,910,666	24,760,181	21,026,838
Unrestricted	26,366,587	19,232,852	12,557,563	8,180,721
<i>Total Primary Government Net Position</i>	<u>\$151,876,606</u>	<u>\$144,609,589</u>	<u>\$135,083,972</u>	<u>\$125,930,606</u>

2009	2008	2007	2006	2005	2004
\$45,218,744	\$48,572,308	\$46,575,580	\$45,098,513	\$46,367,183	\$47,833,128
8,528,084	7,647,351	12,085,390	15,824,043	15,521,272	15,950,708
5,929,372	3,618,921	1,118,449	1,740,055	(413,024)	(1,266,633)
59,676,200	59,838,580	59,779,419	62,662,611	61,475,431	62,517,203
38,192,427	37,203,838	37,016,539	37,078,689	37,370,730	36,878,972
2,998,376	4,040,936	3,979,276	3,979,276	3,979,276	4,070,672
6,363,897	8,637,779	8,911,886	12,340,798	10,362,772	8,135,785
47,554,700	49,882,553	49,907,701	53,398,763	51,712,778	49,085,429
83,411,171	85,776,146	83,592,119	82,177,202	83,737,913	84,712,100
11,526,460	11,688,287	16,064,666	19,803,319	19,500,548	20,021,380
12,293,269	12,256,700	10,030,335	14,080,853	9,949,748	6,869,152
<u>\$107,230,900</u>	<u>\$109,721,133</u>	<u>\$109,687,120</u>	<u>\$116,061,374</u>	<u>\$113,188,209</u>	<u>\$111,602,632</u>

City of Mansfield, Ohio
Changes in Net Position
Last Ten Years
(Accrual Basis of Accounting)

	2013	2012	2011	2010
Program Revenues				
Governmental Activities:				
Charges for Services:				
General Government	\$5,655,211	\$5,248,431	\$5,853,092	\$4,218,337
Security of Persons and Property	2,184,047	2,277,353	1,865,400	1,816,016
Transportation	1,425	20,924	15,870	147,242
Community Environment	254,589	260,841	156,965	125,865
Public Health Services	0	0	0	9,792
Leisure Time Activities	13,580	20,807	12,190	17,500
Operating Grants, Contributions and Interest	9,000,551	7,355,011	7,540,551	9,097,678
Capital Grants and Contributions	500,000	4,534,180	1,721,169	5,928,197
<i>Total Governmental Activities Program Revenues</i>	<u>17,609,403</u>	<u>19,717,547</u>	<u>17,165,237</u>	<u>21,360,627</u>
Business-Type Activities:				
Charges for Services:				
Water	6,976,826	6,605,686	9,423,857	8,041,727
Sewer	6,502,690	7,057,826	8,219,010	7,301,003
Airport	362,711	94,713	76,334	69,590
Parking Garage	0	0	0	0
Capital Grants and Contributions	25,542	0	7,650	1,821,086
<i>Total Business-Type Activities Program Revenues</i>	<u>13,867,769</u>	<u>13,758,225</u>	<u>17,726,851</u>	<u>17,233,406</u>
<i>Total Primary Government Program Revenues</i>	<u>31,477,172</u>	<u>33,475,772</u>	<u>34,892,088</u>	<u>38,594,033</u>
Expenses				
Governmental Activities:				
General Government	13,289,297	12,660,014	12,370,223	12,081,564
Security of Persons and Property	19,660,097	20,546,576	21,292,633	25,028,107
Transportation	4,003,086	2,371,804	3,385,047	2,196,791
Community Environment	2,481,894	1,770,384	1,897,869	2,697,080
Public Health Services	0	2,850	3,006	69,089
Leisure Time Activities	181,096	270,695	328,411	215,429
Interest and Fiscal Charges	227,267	255,383	266,520	292,388
<i>Total Governmental Activities Expenses</i>	<u>39,842,737</u>	<u>37,877,706</u>	<u>39,543,709</u>	<u>42,580,448</u>
Business-Type Activities:				
Water	6,020,836	5,951,358	6,105,309	4,573,816
Sewer	7,339,291	8,102,780	7,960,497	5,334,940
Airport	881,037	628,380	600,011	193,147
Parking Garage	0	0	0	0
<i>Total Business-Type Activities Expenses</i>	<u>14,241,164</u>	<u>14,682,518</u>	<u>14,665,817</u>	<u>10,101,903</u>
<i>Total Primary Government Expenses</i>	<u>54,083,901</u>	<u>52,560,224</u>	<u>54,209,526</u>	<u>52,682,351</u>
Net (Expense)/Revenue				
Governmental Activities	(22,233,334)	(18,160,159)	(22,378,472)	(21,219,821)
Business-Type Activities	(373,395)	(924,293)	3,061,034	7,131,503
<i>Total Primary Government Net (Expense)/Revenue</i>	<u>(\$22,606,729)</u>	<u>(\$19,084,452)</u>	<u>(\$19,317,438)</u>	<u>(\$14,088,318)</u>

2009	2008	2007	2006	2005	2004
\$3,354,171	\$2,743,160	\$3,581,833	\$3,452,357	\$3,490,786	\$3,608,646
1,696,761	1,635,098	1,614,005	1,602,051	1,653,534	928,130
130,933	900,705	166,360	168,545	295,065	209,200
79,013	188,869	187,974	150,663	258,271	176,753
99,625	0	0	400	380	8,446
20,050	35,048	39,236	182,104	315,728	20,626
6,807,761	11,077,411	7,737,309	7,041,641	9,841,045	6,849,290
1,424,961	1,674,288	1,390,445	1,060,076	70,414	309,775
13,613,275	18,254,579	14,717,162	13,657,837	15,925,223	12,110,866
7,088,115	8,000,336	8,065,907	8,000,960	8,343,947	8,050,000
7,816,211	8,001,563	8,186,664	8,481,960	8,395,183	8,159,344
63,969	66,965	81,693	84,969	88,611	143,038
0	0	0	33,696	187,696	32,132
1,916,402	1,511,417	728,928	1,096,738	1,148,728	629,261
16,884,697	17,580,281	17,063,192	17,698,323	18,164,165	17,013,775
30,497,972	35,834,860	31,780,354	31,356,160	34,089,388	29,124,641
12,462,297	14,474,385	11,985,745	9,960,681	12,154,838	10,496,931
23,263,250	23,624,982	24,205,050	22,958,245	23,850,064	21,355,233
8,313,893	9,917,676	10,089,697	10,396,560	10,078,954	8,390,900
2,623,592	1,669,302	1,782,621	1,972,480	1,491,159	2,065,065
110,876	128,164	158,475	141,884	137,328	156,000
500,889	879,341	917,913	1,103,561	488,317	449,412
276,828	288,073	296,853	253,102	253,405	355,645
47,551,625	50,981,923	49,436,354	46,786,513	48,454,065	43,269,186
7,759,063	7,604,723	9,025,320	8,144,636	7,412,809	7,638,373
9,898,811	9,821,326	11,075,835	7,695,342	8,158,651	8,211,524
683,312	646,544	1,196,799	774,342	784,276	736,546
0	251,712	165	12,481	230,928	22,301
18,341,186	18,324,305	21,298,119	16,626,801	16,586,664	16,608,744
65,892,811	69,306,228	70,734,473	63,413,314	65,040,729	59,877,930
(33,938,350)	(32,727,344)	(34,719,192)	(33,128,676)	(32,528,842)	(31,158,320)
(1,456,489)	(744,024)	(4,234,927)	1,071,522	1,577,501	405,031
(\$35,394,839)	(\$33,471,368)	(\$38,954,119)	(\$32,057,154)	(\$30,951,341)	(\$30,753,289)

(continued)

City of Mansfield, Ohio
Changes in Net Position (continued)
Last Ten Years
(Accrual Basis of Accounting)

	2013	2012	2011	2010
General Revenues and Other Changes in Net Position				
Governmental Activities:				
Taxes:				
Property Taxes Levied For:				
General Purposes	\$1,406,017	\$1,593,457	\$1,200,704	\$2,024,365
Debt Service	0	0	0	0
Other Purposes	298,852	353,430	272,948	417,383
Income Taxes Levied For:				
General Purposes	13,780,252	13,473,707	12,595,608	365,730
Capital Projects	3,445,063	3,377,760	3,431,901	18,211,023
Other Purposes	6,890,126	6,755,692	6,863,802	3,050,004
Grants and Entitlements not Restricted to				
Specific Programs	3,479,024	2,402,217	3,225,813	3,719,190
Interest	173,419	193,855	310,072	326,473
Gain on Sale of Capital Assets	29,073	91,557	225,027	84,756
Miscellaneous	325,678	157,425	135	1,927
Transfers	(280,085)	(5,333,693)	0	(763,290)
<i>Total Governmental Activities</i>	<u>29,547,419</u>	<u>23,065,407</u>	<u>28,126,010</u>	<u>27,437,561</u>
Business-Type Activities:				
Income Taxes Levied For:				
Airport	0	0	306,338	257,365
Grants and Entitlements not Restricted to				
Specific Programs	0	35,962	22,810	53,198
Interest	0	5,265	10,530	15,600
Gain on Sale of Capital Assets	0	141,877	0	0
Miscellaneous	46,242	27,865	5,116	18,366
Transfers	280,085	5,333,693	0	763,290
<i>Total Business-Type Activities</i>	<u>326,327</u>	<u>5,544,662</u>	<u>344,794</u>	<u>1,107,819</u>
<i>Total Primary Government General Revenues and Other Changes in Net Position</i>	<u>29,873,746</u>	<u>28,610,069</u>	<u>28,470,804</u>	<u>28,545,380</u>
Change in Net Position				
Governmental Activities	7,314,085	4,905,248	5,747,538	6,217,740
Business-Type Activities	(47,068)	4,620,369	3,405,828	8,239,322
<i>Total Primary Government Change in Net Position</i>	<u>\$7,267,017</u>	<u>\$9,525,617</u>	<u>\$9,153,366</u>	<u>\$14,457,062</u>

2009	2008	2007	2006	2005	2004
\$1,921,449	\$2,119,802	\$2,026,704	\$2,301,741	\$2,520,948	\$1,895,024
0	0	0	0	1,062	2,522
382,588	422,629	403,991	471,426	784,511	368,905
339,453	309,108	833,459	642,031	714,984	797,061
18,035,032	20,226,017	18,832,225	20,554,764	19,109,121	18,116,003
3,089,291	4,706,268	4,258,507	2,336,710	3,893,063	3,062,798
8,094,480	3,972,491	4,072,562	6,409,483	2,646,945	5,169,330
413,969	932,920	1,259,757	1,548,036	1,029,572	411,338
167,581	0	0	0	0	89,416
68,484	97,270	7,204	51,665	174,500	231,320
0	0	0	0	0	0
<u>32,512,327</u>	<u>32,786,505</u>	<u>31,694,409</u>	<u>34,315,856</u>	<u>30,874,706</u>	<u>30,143,717</u>
263,384	604,380	413,685	421,564	439,395	256,830
73,888	73,888	194,738	86,433	486,715	0
20,670	25,545	2,658	7,305	0	44,265
0	0	0	0	0	0
34,337	15,063	59,950	99,161	123,738	32,238
0	0	0	0	0	0
<u>392,279</u>	<u>718,876</u>	<u>671,031</u>	<u>614,463</u>	<u>1,049,848</u>	<u>333,333</u>
<u>32,904,606</u>	<u>33,505,381</u>	<u>32,365,440</u>	<u>34,930,319</u>	<u>31,924,554</u>	<u>30,477,050</u>
(1,426,023)	59,161	(3,024,783)	1,187,180	(1,654,136)	(1,014,603)
(1,064,210)	(25,148)	(3,563,896)	1,685,985	2,627,349	738,364
<u>(\$2,490,233)</u>	<u>\$34,013</u>	<u>(\$6,588,679)</u>	<u>\$2,873,165</u>	<u>\$973,213</u>	<u>(\$276,239)</u>

City of Mansfield, Ohio
Fund Balances, Governmental Funds
Last Ten Years
(Modified Accrual Basis of Accounting)

	2013	2012	2011	2010
General Fund				
Nonspendable	\$212,022	\$42,725	\$49,520	\$42,336
Restricted	0	129,750	100,303	26,618
Committed	1,071,113	4,659	2,631	8,873
Assigned	2,114,505	999,514	556,695	4,288
Unassigned	4,878,364	4,322,814	4,027,857	757,213
Reserved	N/A	N/A	N/A	N/A
Unreserved (Deficit)	N/A	N/A	N/A	N/A
Total General Fund	8,276,004	5,499,462	4,737,006	839,328
All Other Governmental Funds				
Nonspendable	250,942	282,476	252,126	304,188
Restricted	9,354,162	8,616,366	7,770,075	7,281,498
Committed	1,245,737	1,825,711	1,937,986	1,912,080
Unassigned (Deficit)	(728)	(1,217,399)	(1,841,334)	(1,550,062)
Reserved	N/A	N/A	N/A	N/A
Unreserved, reported in:				
Special revenue funds	N/A	N/A	N/A	N/A
Debt service fund	N/A	N/A	N/A	N/A
Capital project funds (Deficit)	N/A	N/A	N/A	N/A
Total All Other Governmental Funds	10,850,113	9,507,154	8,118,853	7,947,704
Total Governmental Funds	\$19,126,117	\$15,006,616	\$12,855,859	\$8,787,032

Note: During 2011, the City implemented GASB 54

2009	2008	2007	2006	2005	2004
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
\$2,306,556	\$439,910	\$1,116,618	\$359,737	\$506,487	\$727,717
(2,314,562)	984,869	509,765	2,014,261	(210,543)	(1,213,843)
(8,006)	1,424,779	1,626,383	2,373,998	295,944	(486,126)
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
3,430,572	5,372,506	7,821,162	5,886,752	6,479,670	6,010,557
2,281,100	1,418,680	1,495,324	3,480,884	3,664,556	2,564,398
14,364	0	0	0	0	0
2,828,450	(1,650,762)	(650,979)	1,335,060	1,698,691	2,056,068
8,554,486	5,140,424	8,665,507	10,702,696	11,842,917	10,631,023
\$8,546,480	\$6,565,203	\$10,291,890	\$13,076,694	\$12,138,861	\$10,144,897

City of Mansfield, Ohio
Changes in Fund Balances, Governmental Funds
Last Ten Years
(modified accrual basis of accounting)

	2013	2012	2011	2010
Revenues				
Property Taxes	\$1,830,474	\$1,800,415	\$1,507,537	\$2,445,489
Municipal Income Taxes	24,006,334	23,210,618	22,639,125	21,595,452
Charges for Services	4,349,087	3,955,765	1,884,773	2,014,192
Licenses, Permits, and Fees	1,053,984	1,301,348	1,059,463	597,049
Fines and Forfeitures	2,444,442	1,962,732	2,508,701	2,830,775
Intergovernmental	12,578,460	15,263,618	14,199,861	18,788,739
Special Assessments	23,855	25,418	31,769	49,359
Interest	232,284	193,855	247,033	326,473
Other	326,680	583,093	165,725	843,375
<i>Total Revenues</i>	<u>46,845,600</u>	<u>48,296,862</u>	<u>44,243,987</u>	<u>49,490,903</u>
Expenditures				
Current:				
General Government	13,731,491	16,120,475	9,157,244	8,615,629
Security of Persons and Property	19,393,860	20,843,700	20,852,533	25,333,268
Transportation	2,785,732	2,668,509	2,197,989	2,300,961
Community Environment	2,380,426	1,481,028	1,895,861	2,778,561
Public Health Services	0	2,850	7,052	76,351
Leisure Time Activities	154,075	188,096	283,280	419,944
Capital Outlay	3,391,288	3,105,163	5,312,992	8,185,288
Debt Service:				
Principal Retirement	484,901	481,404	425,000	415,000
Refunded Bonds Redeemed	2,275,000	0	0	0
Interest and Fiscal Charges	234,862	255,791	268,236	307,533
Issuance Costs	102,278	0	0	0
<i>Total Expenditures</i>	<u>44,933,913</u>	<u>45,147,016</u>	<u>40,400,187</u>	<u>48,432,535</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>1,911,687</u>	<u>3,149,846</u>	<u>3,843,800</u>	<u>1,058,368</u>
Other financing sources (uses):				
Sale of Capital Assets	33,222	82,557	225,027	84,756
General Obligation Notes Issued	0	0	0	0
General Obligation Bonds Issued	2,355,000	0	0	0
Premium on General Obligation Bonds Issued	55,118	0	0	0
Inception of Capital Lease	0	363,494	0	0
Transfers In	11,767,859	12,243,698	596,240	1,584,644
Transfers Out	(12,003,385)	(12,497,498)	(596,240)	(2,347,934)
<i>Total Other Financing Sources (Uses)</i>	<u>2,207,814</u>	<u>192,251</u>	<u>225,027</u>	<u>(678,534)</u>
<i>Net Change in Fund Balances</i>	<u>\$4,119,501</u>	<u>\$3,342,097</u>	<u>\$4,068,827</u>	<u>\$379,834</u>
Debt Service as a Percentage of Noncapital Expenditures	7.4%	2.0%	2.0%	2.0%

2009	2008	2007	2006	2005	2004
\$2,386,719	\$2,542,983	\$2,545,865	\$2,707,079	\$3,044,029	\$2,376,280
21,515,827	24,241,438	24,369,037	23,449,356	23,254,583	22,444,242
1,699,492	2,501,935	1,747,742	1,456,616	2,055,269	1,239,855
754,461	1,009,895	898,192	809,274	954,917	1,805,151
2,317,850	1,819,253	1,724,413	1,682,073	1,716,546	1,792,353
12,094,597	17,757,450	14,866,082	12,612,732	14,082,197	11,687,464
56,273	41,680	26,093	24,533	148,266	25,415
413,969	932,920	1,259,757	1,441,036	1,029,572	411,338
552,476	132,868	227,968	1,585,563	1,135,627	314,086
41,791,664	50,980,422	47,665,149	45,768,262	47,421,006	42,096,184
9,262,486	10,838,867	10,254,320	9,970,709	10,250,858	9,576,262
24,600,304	24,477,914	24,230,031	23,679,137	22,892,003	21,695,859
2,528,206	3,895,775	4,454,990	3,580,149	3,681,798	2,753,622
2,573,024	1,654,607	1,787,617	1,953,994	1,442,988	2,105,021
109,486	129,965	154,251	140,291	132,170	159,014
460,698	766,628	1,231,940	1,061,524	474,764	390,776
3,965,385	12,556,339	8,054,070	3,957,967	5,621,233	4,691,108
320,000	310,000	305,000	300,430	765,000	11,035,000
0	0	0	0	0	0
292,983	327,285	242,972	255,687	256,095	504,235
0	0	0	0	0	0
44,112,572	54,957,380	50,715,191	44,899,888	45,516,909	52,910,897
(2,320,908)	(3,976,958)	(3,050,042)	868,374	1,904,097	(10,814,713)
167,581	155,939	110,990	42,471	114,467	89,416
0	0	0	0	1,303	0
2,620,000	0	0	0	0	0
64,448	0	0	0	0	
100,000	0	0	0	0	93,572
1,660,461	766,165	1,833,962	849,352	1,501,262	790,958
(1,660,461)	(686,305)	(1,833,962)	(849,352)	(1,501,262)	(790,958)
2,952,029	235,799	110,990	42,471	115,770	182,988
\$631,121	(\$3,741,159)	(\$2,939,052)	\$910,845	\$2,019,867	(\$10,631,725)
1.6%	1.6%	1.4%	1.4%	2.7%	24.1%

City of Mansfield, Ohio
Assessed Valuation and Estimated Actual Values of Taxable Property
Last Ten Years

Collection Year	Real Property		Tangible Personal Property	
	Assessed Value	Estimated Actual Value	Public Utility	
			Assessed Value	Estimated Actual Value
2013	\$545,780,020	\$1,559,371,486	\$17,701,700	\$50,576,286
2012	555,161,930	1,586,176,943	16,081,610	45,947,457
2011	569,038,870	1,625,825,343	14,972,140	42,777,543
2010	601,577,670	1,718,793,343	14,328,390	40,938,257
2009	612,474,640	1,749,927,543	13,795,680	39,416,229
2008	611,164,890	1,746,185,400	13,509,070	38,597,343
2007	613,362,160	1,752,463,229	13,435,490	38,387,114
2006	612,365,730	1,749,616,371	19,584,030	55,954,371
2005	615,981,970	1,759,948,486	22,294,140	63,697,543
2004	553,471,750	1,581,347,857	22,170,430	63,344,086

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property was assessed in previous years at 25 percent for machinery and equipment and 23 percent for inventories. General business tangible personal property tax was phased out beginning in 2006.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10%, 2 1/2% and homestead exemptions before being billed. Beginning in the 2006 collection year, the 10% rollback for commercial/industrial property has been eliminated.

Source: Richland County Auditor

<u>Tangible Personal Property</u>					
<u>General Business</u>		<u>Totals</u>			
<u>Assessed Value</u>	<u>Estimated Actual Value</u>	<u>Assessed Value</u>	<u>Estimated Actual Value</u>	<u>Ratio</u>	<u>Tax Rate</u>
\$0	\$0	\$563,481,720	\$1,609,947,771	35.00%	\$3.60
0	0	571,243,540	1,632,124,400	35.00	3.60
0	0	584,011,010	1,668,602,886	35.00	3.60
0	0	615,906,060	1,759,731,600	35.00	3.60
0	0	626,270,320	1,789,343,772	35.00	3.60
43,950,179	703,202,864	668,624,139	2,487,985,607	26.87	3.60
58,600,238	468,801,904	685,397,888	2,259,652,247	30.33	3.60
110,363,727	588,363,727	742,313,487	2,393,934,469	31.01	3.60
145,405,712	605,857,133	783,681,822	2,429,503,162	32.26	3.60
145,331,157	631,874,595	720,973,337	2,276,566,538	31.67	3.60

City of Mansfield, Ohio
Property Tax Rates - Direct and Overlapping Governments
(Per \$1,000 of Assessed Valuation)
Last Ten Years

	2013	2012	2011	2010
Unvoted Millage				
Operating	\$3.0000	\$3.0000	\$3.0000	\$3.0000
Fire and EMS	0.6000	0.6000	0.6000	0.6000
Total Unvoted Millage	\$3.6000	\$3.6000	\$3.6000	\$3.6000
Overlapping Rates by Taxing District				
Richland County				
Residential/Agricultural Real	\$9.4239	\$8.9852	\$8.9297	\$7.3447
Commercial/Industrial and Public Utility Real	12.6066	12.1184	11.9773	10.1881
General Business and Public Utility Personal	12.8000	12.4000	12.4000	10.7000
Mansfield City School District				
Residential/Agricultural Real	46.7662	35.9179	46.7849	43.5925
Commercial/Industrial and Public Utility Real	58.9228	47.7719	58.4924	56.7670
General Business and Public Utility Personal	70.4500	59.9500	71.3500	69.9500

Source: Ohio Department of Taxation

Notes: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

The City's basic property tax rate may be increased only by a majority vote of the City's residents.

Voted real property tax rates are reduced so that inflationary increases in value do not generate additional taxes.

Overlapping rates are those of local and county governments that apply to property owners within the City.

2009	2008	2007	2006	2005	2004
\$3.0000	\$3.0000	\$3.0000	\$3.0000	\$3.0000	\$3.0000
0.6000	0.6000	0.6000	0.6000	0.6000	0.6000
<u>\$3.6000</u>	<u>\$3.6000</u>	<u>\$3.6000</u>	<u>\$3.6000</u>	<u>\$3.6000</u>	<u>\$3.6000</u>

\$7.6513	\$7.6160	\$6.6419	\$6.6356	\$6.6208	\$7.1964
10.6872	10.5500	9.4010	9.3646	9.2688	9.5874
11.4000	11.4000	10.4000	10.4000	10.4000	10.4000

42.0697	41.7580	42.2466	33.4718	33.5520	41.3709
54.8507	54.3577	54.1280	44.9630	44.7405	50.9151
68.6500	68.6500	69.2500	60.5500	60.7500	66.0500

City of Mansfield, Ohio
Property Tax Levies And Collections
Last Ten Years

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections To Tax Levy	Delinquent Tax Collections	Total Tax Collections (1)	Percent of Levy Collected
2013	\$2,497,834	\$1,987,453	79.6%	\$164,660	\$2,152,113	86.2%
2012	2,427,781	1,907,952	78.59	111,979	2,019,931	83.20
2011	2,557,902	2,068,897	80.88	117,742	2,186,639	85.49
2010	2,608,552	1,955,101	74.95	130,546	2,085,647	79.95
2009	2,181,153	1,856,901	85.13	113,533	1,970,434	90.34
2008	2,186,409	2,172,251	99.35	140,190	2,312,441	105.76
2007	2,203,918	1,960,848	88.97	126,437	2,087,285	94.71
2006	2,208,475	2,060,648	93.31	140,326	2,200,974	99.66
2005	2,005,354	1,715,128	85.53	96,566	1,811,694	90.34
2004	2,004,286	2,002,840	99.93	129,888	2,132,728	106.41

Source: Richland County Auditor

Note: The County's current reporting system does not track delinquency tax collections by tax year. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

(1) Penalties and interest are included, since by Ohio law they become part of the tax obligation as assessment occurs.

City of Mansfield, Ohio

Principal Taxpayers

2013 and 2004

Taxpayer	2013	
	Real Property Assessed Valuation	Percentage of Total Real Property Assessed Valuation
Kurt Stimens	\$7,284,260	1.33%
Newman Technology	3,941,560	0.73
Wal Mart Real Estate	3,422,200	0.63
SSI Mansfield LLC	2,966,180	0.54
Jay Industries	2,655,920	0.49
Johnny Appleseed Center	2,250,600	0.41
Willard Rental Properties	1,919,350	0.35
Armco	1,756,500	0.32
Richland Real Estate LLC	1,553,030	0.28
Canam PO LP	1,449,160	0.27
Totals	\$29,198,760	5.35%
Total Real Property Assessed Valuation	\$545,780,020	

Taxpayer	2004	
	Assessed Valuation	Percentage of Total Real Property Assessed Valuation
Newman Technology	\$4,300,880	0.78%
Sprint	3,572,750	0.65
Willard Rental Properties	2,316,360	0.42
AK Steel Corporation	2,310,070	0.42
Jay Industries	1,975,630	0.36
Shiloh Corporation	1,918,800	0.35
Gorman Rupp Company	1,814,870	0.33
Stimens Apartments	1,571,860	0.28
Therm-O-Disc	1,554,810	0.28
Triad Senior Living	1,463,580	0.26
Totals	\$22,799,610	4.12%
Total Real Property Assessed Valuation	\$553,471,750	

Source: Richland County Auditor

City of Mansfield, Ohio
Income Tax Revenue Base and Collections
Last Ten Years

<u>Tax Year</u>	<u>Tax Rate</u>	<u>Total Tax Collected (1)</u>	<u>Taxes from Withholding</u>	<u>Percentage of Taxes from Withholding</u>	<u>Taxes From Net Profits</u>	<u>Percentage of Taxes from Net Profits</u>	<u>Taxes From Individuals</u>	<u>Percentage of Taxes from Individuals</u>
2013	1.75%	\$24,305,208	\$18,903,396	77.78%	\$3,228,400	13.28%	\$2,173,412	8.94%
2012	1.75	23,524,296	18,978,927	80.68	3,093,223	13.15	1,452,146	6.17
2011	1.75	23,740,740	18,569,475	78.22	3,684,580	15.52	1,486,685	6.26
2010	1.75	23,162,331	18,375,043	79.33	3,296,900	14.23	1,490,388	6.43
2009	1.75	22,962,928	18,533,033	80.71	2,914,595	12.69	1,515,300	6.60
2008	1.75	25,100,403	19,618,191	78.16	3,886,377	15.48	1,595,835	6.36
2007	1.75	25,952,247	20,333,797	78.35	4,030,366	15.53	1,588,084	6.12
2006	1.75	24,586,419	19,853,408	80.75	3,214,402	13.07	1,518,609	6.18
2005	1.75	24,229,207	19,233,753	79.38	3,460,874	14.28	1,534,580	6.33
2004	1.75	22,855,984	18,651,034	81.60	2,773,583	12.14	1,431,367	6.26

(1) All collections are on a cash basis and include tax, penalty, interest, and court costs.

City of Mansfield, Ohio
Top Ten Income Tax Withholding Accounts
Last Seven Years (1)

Tax Year	Company Rank	Amount Paid	Percent of Total Withholding Collections	Tax Year	Company Rank	Amount Paid	Percent of Total Withholding Collections
2013	1	\$1,390,331	7.35%	2012	1	\$1,443,900	7.61%
2013	2	1,043,590	5.52	2012	2	1,051,007	5.54
2013	3	728,518	3.85	2012	3	710,210	3.74
2013	4	571,657	3.02	2012	4	582,540	3.07
2013	5	530,944	2.81	2012	5	532,466	2.81
2013	6	523,473	2.77	2012	6	516,574	2.72
2013	7	518,521	2.74	2012	7	497,641	2.62
2013	8	460,468	2.44	2012	8	474,770	2.50
2013	9	389,641	2.06	2012	9	388,506	2.05
2013	10	349,620	1.85	2012	10	362,708	1.91
	Total	\$6,506,763	34.42%		Total	\$6,560,322	34.57%
2011	1	\$1,448,975	7.80%	2010	1	\$1,434,242	7.81%
2011	2	1,035,504	5.58	2010	2	1,032,882	5.62
2011	3	701,425	3.78	2010	3	725,392	3.95
2011	4	539,267	2.90	2010	4	543,692	2.96
2011	5	512,125	2.76	2010	5	517,690	2.82
2011	6	473,930	2.55	2010	6	476,933	2.60
2011	7	413,655	2.23	2010	7	460,848	2.51
2011	8	402,901	2.17	2010	8	444,903	2.42
2011	9	381,222	2.05	2010	9	428,300	2.33
2011	10	366,206	1.97	2010	10	321,869	1.75
	Total	\$6,275,210	33.79%		Total	\$6,386,751	34.76%
2009	1	\$1,460,849	7.88%	2008	1	\$1,502,047	7.66%
2009	2	1,065,900	5.75	2008	2	1,131,253	5.77
2009	3	736,239	3.97	2008	3	755,505	3.85
2009	4	568,663	3.07	2008	4	696,592	3.55
2009	5	496,749	2.68	2008	5	544,279	2.77
2009	6	493,879	2.66	2008	6	499,176	2.54
2009	7	423,830	2.29	2008	7	483,435	2.46
2009	8	394,803	2.13	2008	8	458,232	2.34
2009	9	358,432	1.93	2008	9	455,986	2.32
2009	10	282,799	1.53	2008	10	419,777	2.14
		\$6,282,143	33.90%			\$6,946,282	35.41%
2007	1	\$1,496,224	7.36%				
2007	2	1,063,689	5.23				
2007	3	734,413	3.61				
2007	4	726,067	3.57				
2007	5	596,997	2.94				
2007	6	532,024	2.62				
2007	7	487,347	2.40				
2007	8	477,848	2.35				
2007	9	472,978	2.33				
2007	10	453,490	2.23				
		\$7,041,077	34.63%				

Source: City of Mansfield Income Tax Division - amounts reflect calendar year collections. Company names not provided due to confidentiality regulations.

(1) 2007 is the earliest information available.

City of Mansfield, Ohio
*Ratio of Outstanding Debt to
Total Personal Income and Debt Per Capita
Last Ten Years*

Year	Governmental Activities				Business-type Activities	
	General Obligation Bonds	Special Assessment Bonds	Loans	Capital Leases	General Obligation Bonds	Loans
2013	\$4,449,606	\$0	\$90,000	\$258,038	\$935,000	\$1,798,906
2012	4,635,000	0	160,000	327,090	1,200,000	1,818,287
2011	5,010,000	0	230,000	0	1,650,000	1,837,668
2010	5,365,000	0	300,000	0	2,105,000	1,477,574
2009	5,710,000	0	370,000	100,000	2,550,000	255,358
2008	3,340,000	0	440,000	20,473	1,865,000	2,259,739
2007	3,580,000	0	510,000	39,982	2,165,000	2,154,120
2006	3,815,000	0	580,000	58,582	2,490,000	2,163,501
2005	4,040,000	0	655,430	76,309	2,805,000	2,732,881
2004	4,735,000	3,139	730,862	93,572	3,100,000	2,742,263

(1) Personal income and population information is located on S26.

Source: Richland County Auditor

Total		
Total Debt	Percentage of Personal Income	Per Capita
\$7,531,550	0.91%	\$157
8,140,377	0.98	170
8,727,668	1.05	183
9,247,574	1.11	193
8,985,358	0.98	174
7,925,212	0.87	154
8,449,102	0.92	164
9,107,083	1.00	176
10,547,830	1.15	204
11,643,045	1.27	226

City of Mansfield, Ohio
*Ratio of General Obligation Bonded Debt to Estimated Actual
Value and Bonded Debt Per Capita
Last Ten Years*

Year	Population (1)	Estimated Actual Value of Taxable Property (2)	General Bonded Debt Outstanding (3) (4)	Ratio of Bonded Debt to Estimated Actual Value	Bonded Debt Per Capita
2013	47,821	\$1,609,947,771	\$5,384,606	0.33%	\$113
2012	47,821	1,632,124,400	5,835,000	0.36	122
2011	47,821	1,668,602,886	6,660,000	0.40	139
2010	47,821	1,759,731,600	7,470,000	0.42	156
2009	51,600	1,789,343,772	8,260,000	0.46	160
2008	51,600	2,487,985,607	5,205,000	0.21	101
2007	51,600	2,259,652,247	5,745,000	0.25	111
2006	51,600	2,393,934,469	6,305,000	0.26	122
2005	51,600	2,429,503,162	6,845,000	0.28	133
2004	51,600	2,276,566,538	7,835,000	0.34	152

(1) Source: U.S. Census Bureau

(2) Source: Richland County Auditor

(3) Includes general obligation bonds supported by enterprise activities because they are backed by the full faith and credit of the City.

(4) Although the general obligation bond retirement fund is restricted for debt service, it is not specifically restricted to the payment of principal. Therefore, these resources are not shown as a deduction from general obligation bonded debt.

City of Mansfield, Ohio
Computation of Direct and Overlapping Governmental Activities Debt
December 31, 2013

Jurisdiction	Governmental Activities Debt Outstanding (1)	Percentage Applicable to City (2)	Amount Applicable to City
Direct - City of Mansfield			
General Obligation Bonds	\$4,449,606	100 %	\$4,449,606
Loans Payable	90,000	100	90,000
Capital Lease	<u>258,038</u>	100	<u>258,038</u>
<i>Total Direct Debt</i>	<u>4,797,644</u>		<u>4,797,644</u>
Overlapping			
Richland County	27,798,240	31.58	8,778,684
Mansfield City School District	13,793,020	65.18	8,990,290
Crestview Local School District	2,180,000	0.45	9,810
Madison Local School District	26,413,398	18.62	4,918,175
Ontario Local School District	13,957,778	0.02	2,792
Pioneer Career and Technology Center	<u>11,334,821</u>	16.20	<u>1,836,241</u>
<i>Total Overlapping Debt</i>	<u>95,477,257</u>		<u>24,535,992</u>
Total	<u><u>\$100,274,901</u></u>		<u><u>\$29,333,636</u></u>

Source: Richland County Auditor

(1) Debt outstanding for the school districts is as of June 30, 2013.

(2) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation.

City of Mansfield, Ohio
Legal Debt Margin
Last Ten Years

	2013	2012	2011	2010
Total Assessed Property Value	<u>\$563,481,720</u>	<u>\$571,243,540</u>	<u>\$584,011,010</u>	<u>\$615,906,060</u>
Overall Legal Debt Limit (10 ½ Percent of Assessed Valuation)	<u>\$59,165,581</u>	<u>\$59,980,572</u>	<u>\$61,321,156</u>	<u>\$64,670,136</u>
Debt Outstanding:				
Various Purpose General Obligation Bonds	5,335,000	5,835,000	6,660,000	7,470,000
Less: Exempt Debt				
Unvoted General Obligation Bonds to be paid from Water and Sewer system revenues	(935,000)	(1,200,000)	(1,650,000)	(2,105,000)
Unvoted General Obligation Bonds issued in anticipation of the collection of Special Assessments	0	0	0	0
Amount Available in Debt Service	<u>(108,272)</u>	<u>(146,838)</u>	<u>(99,762)</u>	<u>(201,045)</u>
Total Net Debt Applicable to Debt Limit	<u>4,291,728</u>	<u>4,488,162</u>	<u>4,910,238</u>	<u>5,163,955</u>
Legal Debt Margin Within 10 ½ Percent Limitations	<u>\$54,873,853</u>	<u>\$55,492,410</u>	<u>\$56,410,918</u>	<u>\$59,506,181</u>
Legal Debt Margin as a Percentage of the Debt Limit	92.75%	92.52%	91.99%	92.01%
Unvoted Debt Limitation (5 ½ Percent of Assessed Valuation)	<u>\$30,991,495</u>	<u>\$31,418,395</u>	<u>\$32,120,606</u>	<u>\$33,874,833</u>
Total Unvoted Debt Outstanding at Year End	5,335,000	5,835,000	6,660,000	7,470,000
Less:				
Unvoted General Obligation Bonds to be paid from Water and Sewer system revenues	(935,000)	(1,200,000)	(1,650,000)	(2,105,000)
Unvoted General Obligation Bonds issued in anticipation of the collection of Special Assessments	0	0	0	0
Amount Available in Debt Service	<u>(108,272)</u>	<u>(146,838)</u>	<u>(99,762)</u>	<u>(201,045)</u>
Net Debt Within 5 ½ Percent Limitations	<u>4,291,728</u>	<u>4,488,162</u>	<u>4,910,238</u>	<u>5,163,955</u>
Unvoted Legal Debt Margin Within 5 ½ Percent Limitations	<u>\$26,699,767</u>	<u>\$26,930,233</u>	<u>\$27,210,368</u>	<u>\$28,710,878</u>
Legal Debt Margin as a Percentage of the Debt Limit	86.15%	85.71%	84.71%	84.76%

Source: City Financial Records

2009	2008	2007	2006	2005	2004
\$626,270,320	\$668,624,139	\$685,397,888	\$742,313,487	\$783,681,822	\$720,973,337
\$65,758,384	\$70,205,535	\$71,966,778	\$77,942,916	\$82,286,591	\$75,702,200
8,260,000	5,205,000	5,745,000	6,305,000	6,845,000	7,838,139
(2,550,000)	(1,865,000)	(2,165,000)	(2,490,000)	(2,805,000)	(3,100,000)
0	0	0	0	0	(3,139)
(86,281)	(71,917)	(61,604)	(177,796)	(1,202,435)	(1,945,879)
5,623,719	3,268,083	3,518,396	3,637,204	2,837,565	2,789,121
\$60,134,665	\$66,937,452	\$68,448,382	\$74,305,712	\$79,449,026	\$72,913,079
91.45%	95.34%	95.11%	95.33%	96.55%	96.32%
\$34,444,868	\$36,774,328	\$37,696,884	\$40,827,242	\$43,102,500	\$39,653,534
8,260,000	5,205,000	5,745,000	6,305,000	6,845,000	7,838,139
(2,550,000)	(1,865,000)	(2,165,000)	(2,490,000)	(2,805,000)	(3,100,000)
0	0	0	0	0	(3,139)
(86,281)	(71,917)	(61,604)	(177,796)	(1,202,435)	(1,945,879)
5,623,719	3,268,083	3,518,396	3,637,204	2,837,565	2,789,121
\$28,821,149	\$33,506,245	\$34,178,488	\$37,190,038	\$40,264,935	\$36,864,413
83.67%	91.11%	90.67%	91.09%	93.42%	92.97%

City of Mansfield, Ohio
Demographic and Economic Statistics
Last Ten Years

<u>Year</u>	<u>Population (1)</u>	<u>Total Personal Income (1)</u>	<u>Personal Income Per Capita (5)</u>	<u>Median Household Income (1)</u>	<u>Unemployment Rate (2)</u>
2013	47,821	\$830,220,381	\$17,361	\$32,076	8.4%
2012	47,821	830,220,381	17,361	32,076	8.4
2011	47,821	830,220,381	17,361	32,076	10.6
2010	47,821	830,220,381	17,361	32,076	11.9
2009	51,600	914,661,600	17,726	30,176	12.4
2008	51,600	914,661,600	17,726	30,176	7.5
2007	51,600	914,661,600	17,726	30,176	6.7
2006	51,600	914,661,600	17,726	30,176	6.1
2005	51,600	914,661,600	17,726	30,176	6.7
2004	51,600	914,661,600	17,726	30,176	7.2

(1) Source: U. S. Census - 2004-2009 from 2000 Federal Census;
2010-2013 from 2010 Federal Census

(2) Source: County Planning Commission

(4) Source: Summit County Fiscal Officer

(5) Computation of total personal income divided by population

City of Mansfield, Ohio

Principal Employers

2013 and 2004

2013

Employer	Employees	Percentage of Total City Employment
MedCentral Health Systems	2,400	4.62%
Richland County Government	1,055	2.03
Jay Industries, Inc.	1,025	1.97
Newman Technology	885	1.70
StarTek, Inc.	825	1.59
CentryLink, Inc.	750	1.44
Mansfield Board of Education	700	1.35
Mansfield Correctional Institution	680	1.31
Therm-O-Disc, Inc.	575	1.11
Gorman Rupp Company	525	1.02
Total	<u>9,420</u>	<u>18.12%</u>
Total Employment within the City	<u>51,999</u>	

2004

Employer	Employees	Percentage of Total City Employment
MedCentral Health Systems	2,700	4.61%
Richland County Government	1,474	2.52
Jay Industries, Inc.	1,100	1.88
Sprint / EMBARQ	1,000	1.71
Newman Technology	900	1.54
Mansfield Board of Education	900	1.54
Therm-O-Disc, Inc.	900	1.54
Mansfield Correctional Institution	790	1.35
City of Mansfield Government	600	1.02
AK Steel	600	1.02
Total	<u>10,964</u>	<u>18.73%</u>
Total Employment within the City	<u>58,546</u>	

Source: City of Mansfield, Ohio, Department of Economic Development

City of Mansfield, Ohio
Full-Time Equivalent City Government Employees by Function/Program
Last Ten Years

Function/Program	2013	2012	2011	2010
General Government				
Council	11.00	11.00	11.00	12.00
Administration	3.00	3.00	3.00	3.00
Finance	15.00	15.00	18.00	18.00
Law	9.00	10.00	11.00	12.00
Courts	45.00	45.00	50.00	50.00
General Government	5.00	6.00	6.00	7.00
Economic and Community				
Development	6.00	7.00	6.00	7.00
Engineering	5.00	6.00	6.00	6.00
Maintenance	3.00	3.00	3.00	4.00
Codes and Permits	6.00	6.00	4.00	6.00
Litter Control	0.00	0.00	0.00	1.00
Regional Community				
Advancement	24.00	26.00	26.00	31.00
Parks and Recreation	0.00	1.00	1.00	6.00
Street and Highway	6.00	6.00	6.00	10.00
Police	104.00	102.00	111.00	121.00
Fire	92.00	80.00	85.00	96.00
Water	50.00	51.00	58.00	57.00
Sewer	37.00	38.00	36.00	38.00
Airport	5.00	4.00	4.00	4.00
Repair Garage	6.00	6.00	5.00	5.00
Information Technology	3.00	3.00	3.00	4.00
Totals:	435.00	429.00	453.00	498.00

Source: City Payroll Records

Method: Using 1.0 for each employee at year-end.

2009	2008	2007	2006	2005	2004
12.00	12.00	12.00	11.00	11.00	11.00
4.00	4.00	5.00	4.00	6.00	6.00
17.00	27.00	28.00	26.00	23.00	22.00
12.00	14.00	13.00	13.00	15.00	14.00
52.00	54.00	54.00	53.00	49.00	54.00
7.00	7.00	8.00	8.00	7.00	7.00
6.00	6.00	6.00	6.00	8.00	7.00
8.00	10.00	11.00	11.00	8.00	8.00
3.00	4.00	4.00	5.00	4.00	4.00
7.00	10.00	9.00	11.00	9.00	9.00
1.00	2.00	2.00	1.00	2.00	2.00
27.00	26.00	16.00	23.00	24.00	27.00
6.00	11.00	12.00	9.00	10.00	9.00
14.00	34.00	35.00	35.00	32.00	33.00
127.00	144.00	150.00	148.00	142.00	139.00
100.00	102.00	98.00	100.00	102.00	95.00
61.00	68.00	67.00	62.00	54.00	54.00
41.00	41.00	40.00	41.00	50.00	56.00
4.00	6.00	5.00	5.00	6.00	6.00
5.00	9.00	9.00	9.00	9.00	9.00
4.00	4.00	4.00	4.00	3.00	4.00
518.00	595.00	588.00	585.00	574.00	576.00

City of Mansfield, Ohio
Operating Indicators by Function/Program
Last Ten Years

Function/Program	2013	2012	2011	2010
General Government:				
Building permits issued	272	287	190	185
Code enforcements	3,933	2,566	2,155	2,426
Police:				
Calls for service	36,134	37,241	35,613	37,352
Traffic violations	3,539	5,398	5,106	6,348
Parking violations	3,886	4,071	4,363	4,957
Physical arrests	4,885	5,198	4,975	5,090
Fire:				
Emergency responses	7,494	7,393	6,997	6,608
Fire responses	1,647	1,664	1,556	1,547
Street/Highway:				
Street resurfacing mileage	15	12	11	8
Number of streets resurfaced	77	60	64	51
Tons of salt used	15,455	8,167	4,285	8,045
Leaf removal (cubic yards)	5,148	6,024	4,215	1,789
Water:				
Number of customers	18,494	18,696	18,652	18,628
Average daily consumption (thousands of gallons)	9,370	9,390	9,190	8,930
Wastewater:				
Average daily sewage treatment (thousands of gallons)	11,090	10,010	10,910	9,910

Sources: City Records

2009	2008	2007	2006	2005	2004
164	174	207	231	288	331
3,070	4,633	5,519	4,195	2,922	3,301
37,548	42,062	42,072	44,417	43,876	47,328
5,616	6,221	6,741	5,958	4,760	7,056
6,928	7,684	5,896	9,530	9,337	10,639
4,364	4,987	4,924	4,840	4,328	4,476
6,234	6,441	6,109	6,079	6,290	5,787
1,450	1,653	1,470	1,304	1,543	1,732
15	20	19	18	24	26
104	81	96	95	127	145
7,742	14,355	6,240	6,498	10,528	7,590
9,170	9,288	11,642	11,438	11,500	11,984
19,800	20,448	20,394	20,335	20,329	20,152
7,860	8,920	8,480	9,000	10,000	10,000
9,809	10,348	9,870	10,360	9,130	9,580

City of Mansfield, Ohio
Capital Assets Statistics by Function/Program
Last Ten Years

Function/Program	2013	2012	2011	2010
Police				
Number of stations	1	1	1	1
Number of offices	2	2	2	2
Number of police vehicles	52	58	73	69
Fire				
Number of stations	5	5	6	6
Number of fire trucks	8	8	8	9
Number of rescue squads	6	6	6	8
Streets and Highways				
Mileage	295	295	295	295
Street signs	13,138	13,088	13,338	13,330
Parks and Recreation				
Number of Parks	34	34	34	34
Acreage	435	435	435	435
Playgrounds	21	21	21	21
Swimming pools	4	4	4	4
Water				
Miles of water mains	250	250	250	250
Storage capacity (thousands of gallons)	14,500	14,500	14,500	14,500
Sewer				
Miles of sanitary sewer	200	200	200	200
Treatment capacity (thousands of gallons)	12,500	12,500	12,500	12,500

Sources: Various City departments

2009	2008	2007	2006	2005	2004
1	1	1	1	1	1
2	2	2	2	2	2
68	62	65	62	58	59
6	5	5	5	5	5
9	9	8	6	6	6
8	8	6	6	7	6
295	295	295	295	295	295
13,325	13,300	13,270	13,262	13,203	13,147
34	33	33	33	33	33
435	435	435	435	435	435
21	20	20	20	20	20
4	4	4	4	4	4
250	250	250	250	250	250
14,500	14,500	14,500	14,500	14,500	14,500
200	200	200	200	200	200
12,500	12,500	12,500	12,500	12,500	12,500

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Dave Yost • Auditor of State

CITY OF MANSFIELD

RICHLAND COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
SEPTEMBER 16, 2014**