

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**BASIC FINANCIAL STATEMENTS  
(AUDITED)**

***FOR THE FISCAL YEAR ENDED  
JUNE 30, 2014***

**ROBIN KLENK, TREASURER**





# Dave Yost • Auditor of State

Board of Education  
Madison Local School District  
1379 Grace Street  
Mansfield, Ohio 44905-2742

We have reviewed the *Independent Auditor's Report* of the Madison Local School District, Richland County, prepared by Julian & Grube, Inc., for the audit period July 1, 2013 through June 30, 2014. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Madison Local School District is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost  
Auditor of State

December 19, 2014

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**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

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**Julian & Grube, Inc.**  
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Independent Auditor's Report

Madison Local School District  
Richland County  
1379 Grace St.  
Mansfield, OH 44905-2742

To the Board of Education:

***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Madison Local School District, Richland County, Ohio, as of and for the fiscal year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Madison Local School District's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Madison Local School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Madison Local School District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Madison Local School District, Richland County, Ohio, as of June 30, 2014, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General fund thereof for the fiscal year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

***Supplementary and Other Information***

Our audit was conducted to opine on the Madison Local School District's basic financial statements taken as a whole.

The Schedule of Receipts and Expenditures of Federal Awards (the "Schedule") presents additional analysis as required by the U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations and is also not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this Schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling the Schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this Schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 24, 2014, on our consideration of the Madison Local School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Madison Local School District's internal control over financial reporting and compliance.



**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

The management's discussion and analysis of Madison Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2014. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

**Financial Highlights**

Key financial highlights for fiscal year 2014 are as follows:

- In total, net position decreased \$1,099,854. Net position of governmental activities decreased \$1,174,797, which represents a 5.83% decrease from 2013's net position. Net position of business-type activities increased \$74,943 from 2013.
- General revenues accounted for \$28,304,200 in revenue or 78.81% of all governmental activities revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$7,610,336 or 21.19% of total governmental activities revenues of \$35,914,536.
- The District had \$37,089,333 in expenses related to governmental activities; only \$7,610,336 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$28,304,200 were not adequate to provide for these programs.
- The District's major governmental funds are the general fund and the classroom facilities fund. The general fund had \$29,895,830 in revenues and other financing sources and \$30,921,631 in expenditures. The general fund's fund balance decreased \$1,025,801 from \$3,493,107 to \$2,467,306.
- The classroom facilities fund had \$544,171 in revenues and \$4,972,470 in expenditures. The classroom facilities fund's fund balance decreased \$4,428,299 from a balance of \$5,165,189 to \$736,890.
- The District's major enterprise funds are the adult education fund and the preschool fund. The adult education fund had \$1,064,425 in operating and non-operating revenues and \$1,094,052 in operating and non-operating expenses. The net position of the adult education decreased \$29,627 from \$316,257 to a balance of \$286,630.
- The preschool enterprise fund had \$462,739 in operating and non-operating revenues and \$360,480 in operating expenses. The net position of the preschool fund increased \$102,259 from \$76,935 to a balance of \$179,194.

**Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other non-major funds presented in total in one column. In the case of the District, the general fund and the classroom facilities fund are by far the most significant funds, and the only governmental funds reported as major funds.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**Reporting the District as a Whole**

*Statement of Net Position and the Statement of Activities*

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did the District perform financially during fiscal year 2014?" The statement of net position and the statement of activities answer this question. These statements include all non-fiduciary assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues, and expenses, using the accrual basis of accounting, similar to the accounting used by most private-sector companies. This basis of accounting considers all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net position and changes in net position. The change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the District is divided into two distinct kinds of activities:

*Governmental Activities* - Most of the District's programs and services are reported here including instruction, support services, operation and maintenance, pupil transportation, central, operation of non-instructional services, extracurricular activities, food service operations and interest and fiscal charges.

*Business-Type Activities* - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The District's adult education and preschool programs are reported as business-type activities.

The District's statement of net position and statement of activities can be found on pages 15 through 17 of this report.

**Reporting the District's Most Significant Funds**

*Fund Financial Statements*

The analysis of the District's major governmental funds begins on page 10. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the District's most significant funds. The District's only major governmental funds are the general fund and the classroom facilities fund.

*Governmental Funds*

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual basis of accounting which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements. The basic governmental fund financial statements can be found on pages 18 through 22 of this report.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

***Proprietary Funds***

Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements closely resemble information provided in the statements for the District as a whole. The basic proprietary fund financial statements can be found on pages 23 through 25 of this report.

**Reporting the District's Fiduciary Responsibilities**

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as private-purpose trust funds. The District also acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in two agency funds. The District's fiduciary activities are reported in separate statements of fiduciary net position and changes in fiduciary net position on pages 26 and 27. These activities are excluded from the District's other financial statements because these resources cannot be utilized by the District to finance its operations.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 29 through 61 of this report.

**The District as a Whole**

The statement of net position provides the perspective of the District as a whole. The table below provides a summary of the District's net position at June 30, 2014 and June 30, 2013.

	Governmental		Net Position Business-Type		Total	
	Activities		Activities			
	June 30, 2014	June 30, 2013	June 30, 2014	June 30, 2013	June 30, 2014	June 30, 2013
<b><u>Assets</u></b>						
Current assets	\$ 24,393,642	\$ 36,481,547	\$ 513,649	\$ 463,981	\$ 24,907,291	\$ 36,945,528
Capital assets, net	<u>38,068,685</u>	<u>29,797,951</u>	<u>33,099</u>	<u>41,657</u>	<u>38,101,784</u>	<u>29,839,608</u>
Total assets	<u>62,462,327</u>	<u>66,279,498</u>	<u>546,748</u>	<u>505,638</u>	<u>63,009,075</u>	<u>66,785,136</u>
<b><u>Liabilities</u></b>						
Current liabilities	4,719,318	6,448,470	52,738	96,385	4,772,056	6,544,855
Long-term liabilities	<u>29,259,066</u>	<u>29,977,924</u>	<u>27,480</u>	<u>17,666</u>	<u>29,286,546</u>	<u>29,995,590</u>
Total liabilities	<u>33,978,384</u>	<u>36,426,394</u>	<u>80,218</u>	<u>114,051</u>	<u>34,058,602</u>	<u>36,540,445</u>
<b><u>Deferred Inflows of Resources</u></b>	<u>9,506,384</u>	<u>9,700,748</u>	<u>-</u>	<u>-</u>	<u>9,506,384</u>	<u>9,700,748</u>
<b><u>Net Position</u></b>						
Net investment in capital assets	11,109,535	10,196,783	28,997	36,043	11,138,532	10,232,826
Restricted	2,805,244	1,644,341	-	-	2,805,244	1,644,341
Unrestricted	<u>5,062,780</u>	<u>8,311,232</u>	<u>437,533</u>	<u>355,544</u>	<u>5,500,313</u>	<u>8,666,776</u>
Total net position	<u>\$ 18,977,559</u>	<u>\$ 20,152,356</u>	<u>\$ 466,530</u>	<u>\$ 391,587</u>	<u>\$ 19,444,089</u>	<u>\$ 20,543,943</u>

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

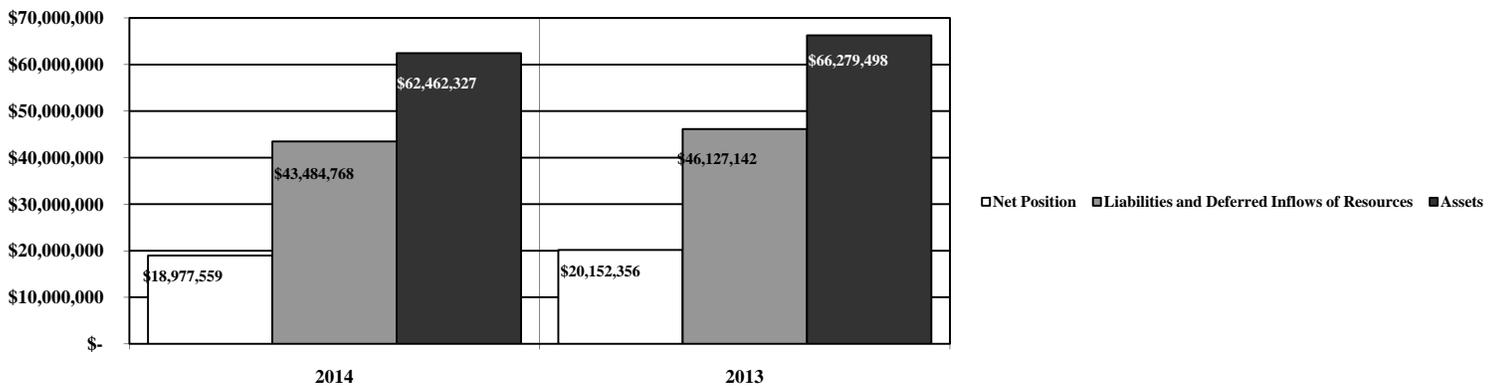
Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2014, the District's assets exceeded liabilities and deferred inflows of resources by \$19,444,089. \$18,977,559 of this total is in the governmental activities, and \$466,530 is in the business-type activities.

Capital assets reported on the government-wide statements represented 60.95% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment and vehicles. In the governmental activities, the District's net investment in capital assets at June 30, 2014 was \$11,109,535. These capital assets are used to provide services to students and are not available for future spending. Although the District's investment in capital assets is reported net of the outstanding balances of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

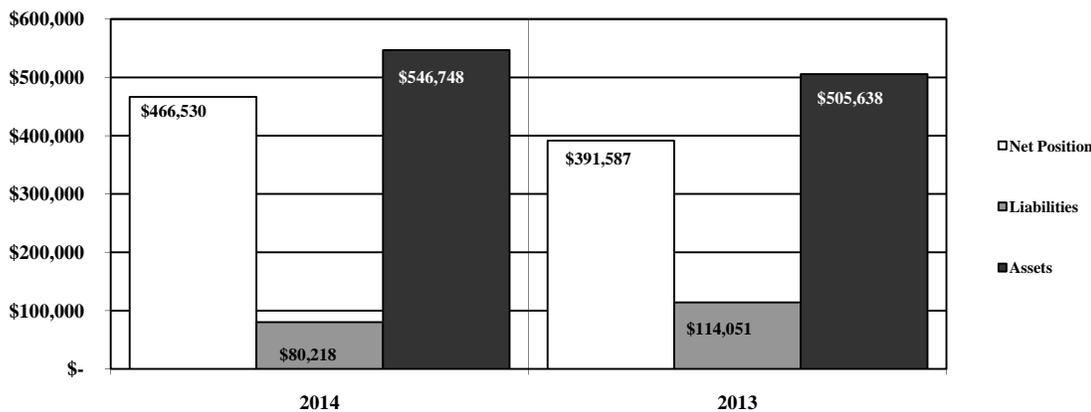
A portion of the District's net position, \$2,805,244, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net position is \$5,062,780.

The graphs below present the District's governmental and business-type net position at June 30, 2014 and June 30, 2013.

**Governmental - Net Position**



**Business-Type - Net Position**



**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

**Governmental Activities**

Net position of the District's governmental activities decreased \$1,174,797. Total governmental activities expenses of \$37,089,333 were offset by program revenues of \$7,610,336 and general revenues of \$28,304,200. Program revenues supported 20.52% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes and unrestricted grants and entitlements. These two revenue sources represent 77.74% of total governmental activities revenue.

Charges for services and operating grants and contributions program revenues increased 9.13% and 4.86%, respectively. Higher tuition revenue supporting instruction expenses contributed to the increase in charges for services program revenues.

The table that follows shows the changes in net position of the governmental activities and the business-type activities for fiscal years 2014 and 2013.

**Change in Net Position**

	Governmental Activities		Business-Type Activities		Total	
	2014	2013	2014	2013	2014	2013
<b>Revenues</b>						
Program revenues:						
Charges for services and sales	\$ 1,967,795	\$ 1,803,199	\$ 1,270,013	\$ 1,398,529	\$ 3,237,808	\$ 3,201,728
Operating grants and contributions	5,642,541	5,381,260	257,151	231,572	5,899,692	5,612,832
General revenues:						
Property taxes	11,017,305	11,159,197	-	-	11,017,305	11,159,197
Grants and entitlements, not restricted	16,902,128	16,379,955	-	-	16,902,128	16,379,955
Payments in lieu of taxes	249,709	251,084	-	-	249,709	251,084
Investment earnings	61,713	75,185	-	-	61,713	75,185
Net increase/decrease in fair market value of investments	(711)	(62,157)	-	-	(711)	(62,157)
Miscellaneous	74,056	103,438	-	-	74,056	103,438
<b>Total revenues</b>	<b>\$ 35,914,536</b>	<b>\$ 35,091,161</b>	<b>\$ 1,527,164</b>	<b>\$ 1,630,101</b>	<b>\$ 37,441,700</b>	<b>\$ 36,721,262</b>

(Continued)

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**Change in Net Position (Continued)**

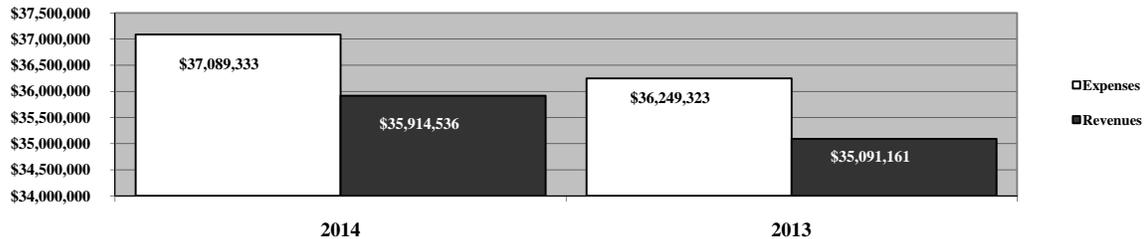
	Governmental Activities		Business-Type Activities		Total	
	2014	2013	2014	2013	2014	2013
<b><u>Expenses</u></b>						
Program expenses:						
Instruction:						
Regular	\$ 12,317,467	\$ 12,078,690	\$ -	\$ -	\$ 12,317,467	\$ 12,078,690
Special	4,624,274	3,714,736	-	-	4,624,274	3,714,736
Vocational	2,782,357	2,550,482	-	-	2,782,357	2,550,482
Adult/continuing	90,178	95,500	-	-	90,178	95,500
Other	2,942,934	2,799,621	-	-	2,942,934	2,799,621
Support services:						
Pupil	1,148,962	1,098,334	-	-	1,148,962	1,098,334
Instructional staff	922,218	1,884,065	-	-	922,218	1,884,065
Board of education	36,869	35,762	-	-	36,869	35,762
Administration	2,331,477	2,237,885	-	-	2,331,477	2,237,885
Fiscal	708,410	683,485	-	-	708,410	683,485
Business	63,905	71,506	-	-	63,905	71,506
Operations and maintenance	3,148,176	2,905,901	-	-	3,148,176	2,905,901
Pupil transportation	1,661,500	1,610,083	-	-	1,661,500	1,610,083
Central	216,542	291,885	-	-	216,542	291,885
Operation of non-instructional services:						
Food service operations	1,398,138	1,349,434	-	-	1,398,138	1,349,434
Other non-instructional services	444,817	475,423	-	-	444,817	475,423
Extracurricular activities	632,751	415,791	-	-	632,751	415,791
Interest and fiscal charges	1,618,358	1,950,740	-	-	1,618,358	1,950,740
Adult education	-	-	1,091,741	1,120,133	1,091,741	1,120,133
Preschool	-	-	360,480	444,075	360,480	444,075
Total expenses	<u>37,089,333</u>	<u>36,249,323</u>	<u>1,452,221</u>	<u>1,564,208</u>	<u>38,541,554</u>	<u>37,813,531</u>
Transfers	-	(25,000)	-	25,000	-	-
Changes in net position	(1,174,797)	(1,183,162)	74,943	90,893	(1,099,854)	(1,092,269)
Net position at beginning of year	<u>20,152,356</u>	<u>21,335,518</u>	<u>391,587</u>	<u>300,694</u>	<u>20,543,943</u>	<u>21,636,212</u>
Net position at end of year	<u>\$ 18,977,559</u>	<u>\$ 20,152,356</u>	<u>\$ 466,530</u>	<u>\$ 391,587</u>	<u>\$ 19,444,089</u>	<u>\$ 20,543,943</u>

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

The graph below presents the District's governmental activities revenue and expenses for fiscal years 2014 and 2013.

**Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for fiscal years 2014 and 2013. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

**Governmental Activities**

	Total Cost of Services <u>2014</u>	Net Cost of Services <u>2014</u>	Total Cost of Services <u>2013</u>	Net Cost of Services <u>2013</u>
Program expenses:				
Instruction:				
Regular	\$ 12,317,467	\$ 10,785,252	\$ 12,078,690	\$ 10,730,039
Special	4,624,274	1,730,188	3,714,736	1,592,193
Vocational	2,782,357	2,144,479	2,550,482	1,911,130
Adult/continuing	90,178	15,088	95,500	4,003
Other	2,942,934	2,942,934	2,799,621	2,799,621
Support services:				
Pupil	1,148,962	1,072,027	1,098,334	1,014,758
Instructional staff	922,218	691,842	1,884,065	1,187,689
Board of education	36,869	36,869	35,762	35,762
Administration	2,331,477	2,281,418	2,237,885	2,201,770
Fiscal	708,410	708,410	683,485	683,485
Business	63,905	63,368	71,506	70,893
Operations and maintenance	3,148,176	3,145,691	2,905,901	2,902,466
Pupil transportation	1,661,500	1,521,416	1,610,083	1,458,369
Central	216,542	159,841	291,885	229,487
Operation of non-instructional services:				
Food service operations	1,398,138	61,815	1,349,434	1,753
Other non-instructional services	444,817	(5,462)	475,423	20,925
Extracurricular activities	632,751	505,463	415,791	269,781
Interest and fiscal charges	1,618,358	1,618,358	1,950,740	1,950,740
<b>Total expenses</b>	<b>\$ 37,089,333</b>	<b>\$ 29,478,997</b>	<b>\$ 36,249,323</b>	<b>\$ 29,064,864</b>

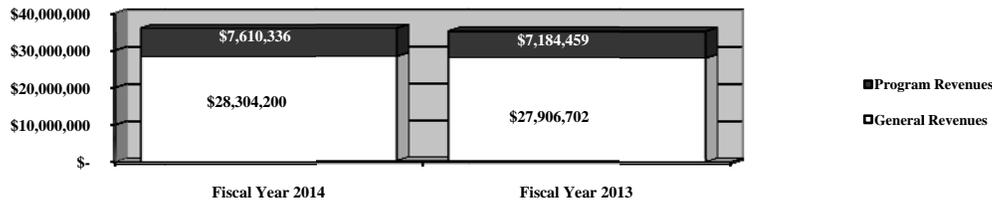
**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

The dependence upon tax revenues during fiscal year 2014 for governmental activities is apparent, as 77.42% of instruction activities are supported through taxes and other general revenues. In fiscal year 2014, 79.48% of total governmental activities program expenses were supported by general revenues. The District's taxpayers and unrestricted grants and entitlements from the State of Ohio as a whole, are the primary support for the District's students.

The graph below presents the District's governmental activities revenue for fiscal years 2014 and 2013.

**Governmental Activities - General and Program Revenues**



**Business-Type Activities**

Business-type activities include adult education and the preschool. These programs had revenues of \$1,527,164, and recognized expenses of \$1,452,221 during fiscal year 2014. The District's business-type activities receive no direct support from taxes.

**The District's Funds**

The District's governmental funds reported a combined fund balance of \$5,848,918, which is lower than last year's total balance of \$15,177,061. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2014 and June 30, 2013.

	Fund Balance June 30, 2014	Fund Balance June 30, 2013	(Decrease)
General	\$ 2,467,306	\$ 3,493,107	\$ (1,025,801)
Classroom facilities	736,890	5,165,189	(4,428,299)
Nonmajor governmental	2,644,722	6,518,765	(3,874,043)
Total	<u>\$ 5,848,918</u>	<u>\$ 15,177,061</u>	<u>\$ (9,328,143)</u>

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**General Fund**

The District's general fund balance decreased \$1,025,801 during fiscal year 2014.

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2014 Amount	2013 Amount	Increase (Decrease)	Percentage Change
<b><u>Revenues</u></b>				
Taxes	\$ 9,795,113	\$ 10,226,109	\$ (430,996)	(4.21) %
Tuition	1,350,045	1,133,389	216,656	19.12 %
Transportation fees	13,951	29,666	(15,715)	(52.97) %
Earnings on investments	62,049	38,026	24,023	63.18 %
Net increase (decrease) in FMV of investments	(711)	(49,822)	49,111	(98.57) %
Other	259,306	314,125	(54,819)	(17.45) %
Payments in lieu of taxes	249,709	251,084	(1,375)	(0.55) %
Intergovernmental	18,104,489	17,210,338	894,151	5.20 %
Total	<u>\$ 29,833,951</u>	<u>\$ 29,152,915</u>	<u>\$ 681,036</u>	2.34 %

Revenues of the general fund increased \$681,036 or 2.34% during fiscal year 2014. Taxes in the general fund decreased \$430,996 or 4.21% due to a decrease in the amount of property taxes available as an advance from the Richland County Auditor at June 30, 2014. The amount of tax advances available from the County Auditor can vary depending upon when tax bills are distributed. Tuition revenue increased 19.12% due to higher revenues for open enrollment and funding through the state foundation for students with disabilities, while payments in lieu of taxes decreased 0.55% due to lower collections for tax abatements received by the District. Earnings on investments increased \$24,023 or 63.18% due to changes in interest rates and the timing of maturity dates related to the District's depository accounts, and the District recognized a net decrease in the fair market value of its investments of \$711 during fiscal year 2014 as opposed to a \$49,822 net decrease in the fair value of investment balances during 2013.

The table that follows assists in illustrating the expenditures of the general fund.

	2014 Amount	2013 Amount	Increase (Decrease)	Percentage Change
<b><u>Expenditures</u></b>				
Instruction	\$ 20,885,329	\$ 20,061,611	\$ 823,718	4.11 %
Support services	9,170,310	9,725,683	(555,373)	(5.71) %
Extracurricular activities	471,004	437,086	33,918	7.76 %
Facilities acquisition and construction	374,109	223,788	150,321	67.17 %
Capital outlay	-	77,100	(77,100)	(100.00) %
Debt service	20,879	10,439	10,440	100.01 %
Total	<u>\$ 30,921,631</u>	<u>\$ 30,535,707</u>	<u>\$ 385,924</u>	1.26 %

Expenditures of the general fund increased \$385,924 or 1.26%. Instruction expenditures increased \$823,718 or 4.11% and support services expenditures decreased \$555,373 or 5.71%. The District also recognized capital outlay and debt service expenditures related to a capital lease agreement executed during the prior year.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

***Classroom Facilities Fund***

The classroom facilities fund had \$544,171 in revenue sources and \$4,972,470 in expenditures. The classroom facilities fund's fund balance decreased \$4,428,299 from a balance of \$5,165,189 to \$736,890.

***Proprietary Funds***

The District's proprietary funds provide similar information as is found in the government-wide statements for business-type activities, but in more detail.

***General Fund Budgeting Highlights***

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, cash disbursements and encumbrances. The most significant budgeted fund is the general fund.

The District uses site-based budgeting, which is designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, final budgeted revenues and other financing sources were \$30,001,398, which was \$613,839 higher than the original budget estimates. Actual revenues and other financing sources were \$30,001,398, which was equal to the final budgeted revenues and other financing sources.

General fund original appropriations and other financing uses of \$30,432,677 were increased by \$489,550 in the final budget. The actual budget basis expenditures and other financing uses for fiscal year 2014 totaled \$30,917,035, which was \$5,192 less than the final budgeted appropriations and other financing uses.

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of fiscal year 2014, the District had \$38,101,784 invested in land, land improvements, buildings and improvements, furniture and equipment and vehicles. Of this total, \$38,068,685 was reported in the governmental activities and \$33,099 was reported in the business-type activities.

The following table shows June 30, 2014 balances compared to June 30, 2013.

	<b>Capital Assets at June 30 (Net of Depreciation)</b>					
	Governmental Activities		Business-Type Activities		Total	
	2014	2013	2014	2013	2014	2013
Land	\$ 395,721	\$ 395,721	\$ -	\$ -	\$ 395,721	\$ 395,721
Land improvements	392,041	420,312	-	-	392,041	420,312
Building and improvements	35,737,041	1,511,637	-	-	35,737,041	1,511,637
Furniture and equipment	1,093,316	1,108,732	33,099	41,657	1,126,415	1,150,389
Vehicles	450,566	518,053	-	-	450,566	518,053
Construction in progress	-	25,843,496	-	-	-	25,843,496
<b>Total</b>	<b><u>\$ 38,068,685</u></b>	<b><u>\$ 29,797,951</u></b>	<b><u>\$ 33,099</u></b>	<b><u>\$ 41,657</u></b>	<b><u>\$ 38,101,784</u></b>	<b><u>\$ 29,839,608</u></b>

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

The increase in capital assets, net of depreciation, in the governmental activities of \$8,270,734 is attributable to current year additions of \$9,184,256, \$9,009,781 of which related to construction in progress, exceeding current year depreciation of \$768,233 and disposals during 2014 of various assets with a net book value totaling \$145,289.

See Note 9 to the basic financial statements for additional information on the District's capital assets.

***Debt Administration***

At June 30, 2014, the District had \$26,439,923 in general obligation bonds, capital appreciation bonds, accreted interest on capital appreciation bonds, and capital lease obligations outstanding. Of this balance, \$4,102 in capital lease obligations is reported among the business-type activities. Of total District's total long-term debt obligations, \$386,428 is due within one year.

The following table summarizes the bonds and accreted interest obligations outstanding at June 30, 2014 and June 30, 2013.

	<b>Outstanding Debt, at Year End</b>			
	<b>Governmental Activities</b>		<b>Business-Type Activities</b>	
	2014	2013	2014	2013
<b><i>General obligation bonds:</i></b>				
General obligation bonds	\$ 24,595,000	\$ 24,985,000	\$ -	\$ -
Capital appreciation bonds	810,138	810,138	-	-
Accreted interest	<u>981,975</u>	<u>618,260</u>	-	-
Total general obligation bonds	<u>26,387,113</u>	<u>26,413,398</u>	-	-
Capital lease obligation payable	<u>48,708</u>	<u>66,661</u>	<u>4,102</u>	<u>5,614</u>
Total governmental activities	<u>\$ 26,435,821</u>	<u>\$ 26,480,059</u>	<u>\$ 4,102</u>	<u>\$ 5,614</u>

At June 30, 2014, the District's overall legal debt margin was \$3,764,472 and its unvoted debt margin was \$316,746. See Note 10 to the basic financial statements for additional information on the District's debt administration.

**Current Financial Related Activities**

The District ended fiscal year 2014 with an unencumbered budgetary-basis balance of \$3,604,734 in the general fund. The District has been able to reduce staff and expenditures over the past five fiscal years to avoid a deficit situation, but began deficit spending in calendar year 2010. During the current fiscal year, the District's total expenses exceeded revenues by \$1,099,854. A 6.9 mil operating levy that was renewed in May of 2007 was again put to the voters for renewal in 2012, and it was passed. Based on the assumptions at this time, the District projects an unencumbered budgetary-basis balance of \$3,523,604 for fiscal year 2015 and \$3,548,837 for fiscal year 2016.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

The District developed a strategic plan in 2008. The facilities portion of the plan suggested moving the ninth grade students to the high school for the 2008-2009 school year, which was accomplished. The school was also in line to receive funds through the Ohio School Facilities Commission (OSFC) program. The Board completed a year long process with the community on whether to build new facilities and accept the OSFC plan. The Board decided, based on the input from the community, to put a bond issue on the November 3, 2009 ballot asking for a 7 mil levy for the construction of a pre-kindergarten to eighth grade building and a ½ mil maintenance levy. The levy was defeated by a wide margin, so the Board went back to the community and revised the bond issue to build a fifth through eighth grade middle school building and put it on the ballot in May of 2010. The levy was defeated by 41 votes. The District then put the same issue back on the ballot at a special election in August of 2010. This time the issue passed by over 700 votes. The District has completed the new 5-8 grade middle school building on the site of the Wooster Heights Elementary School. The Wooster Heights Elementary School was razed in the summer of 2011. The District also razed the Junior High school building located on Ashland Road. This was completed in May 2014. The seventh and eighth grade students moved into the new Middle School in January 2014 and the fifth and sixth grade students moved into the new Middle School in August, 2014. South Elementary School now houses students from preschool through fourth grade and Eastview and Mifflin Elementary Schools house students from kindergarten to fourth grade.

**Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Mrs. Robin Klenk, Treasurer of Madison Local School District, at 1379 Grace Street, Mansfield, Ohio, 44905-2742.

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2014**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>Assets:</b>			
Equity in pooled cash and investments . . . . .	\$ 11,464,836	\$ 481,151	\$ 11,945,987
Cash in segregated accounts . . . . .	448,076	-	448,076
Receivables:			
Property taxes . . . . .	12,171,157	-	12,171,157
Accounts . . . . .	31,612	23,629	55,241
Intergovernmental . . . . .	255,908	8,163	264,071
Accrued interest . . . . .	11,951	-	11,951
Materials and supplies inventory . . . . .	10,808	-	10,808
Internal balances . . . . .	(706)	706	-
Capital assets:			
Nondepreciable capital assets . . . . .	395,721	-	395,721
Depreciable capital assets, net . . . . .	37,672,964	33,099	37,706,063
Capital assets, net . . . . .	38,068,685	33,099	38,101,784
<b>Total assets . . . . .</b>	<b>62,462,327</b>	<b>546,748</b>	<b>63,009,075</b>
<b>Liabilities:</b>			
Accounts payable . . . . .	1,553	34	1,587
Contracts payable . . . . .	189,507	-	189,507
Retainage payable . . . . .	448,076	-	448,076
Accrued wages and benefits payable . . . . .	2,723,174	27,089	2,750,263
Pension obligation payable . . . . .	459,330	22,208	481,538
Intergovernmental payable . . . . .	81,789	2,378	84,167
Unearned revenue . . . . .	-	933	933
Accrued interest payable . . . . .	125,889	96	125,985
Claims payable . . . . .	690,000	-	690,000
Long-term liabilities:			
Due within one year . . . . .	535,684	6,552	542,236
Due in more than one year . . . . .	28,723,382	20,928	28,744,310
<b>Total liabilities . . . . .</b>	<b>33,978,384</b>	<b>80,218</b>	<b>34,058,602</b>
<b>Deferred inflows of resources:</b>			
Property taxes levied for the next fiscal year . . . . .	9,146,164	-	9,146,164
Unamortized gain on debt refunding . . . . .	360,220	-	360,220
<b>Total deferred inflows of resources . . . . .</b>	<b>9,506,384</b>	<b>-</b>	<b>9,506,384</b>
<b>Net position:</b>			
Net investment in capital assets . . . . .	11,109,535	28,997	11,138,532
Restricted for:			
Capital projects . . . . .	1,784,255	-	1,784,255
Classroom facilities maintenance . . . . .	679,684	-	679,684
Locally funded programs . . . . .	6,372	-	6,372
Federally funded programs . . . . .	2,268	-	2,268
Student activities . . . . .	56,605	-	56,605
Other purposes . . . . .	276,060	-	276,060
Unrestricted . . . . .	5,062,780	437,533	5,500,313
<b>Total net position . . . . .</b>	<b>\$ 18,977,559</b>	<b>\$ 466,530</b>	<b>\$ 19,444,089</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
**STATEMENT OF ACTIVITIES**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

	Expenses	Program Revenues	
		Charges for Services and Sales	Operating Grants and Contributions
<b>Governmental activities:</b>			
Instruction:			
Regular . . . . .	\$ 12,317,467	\$ 1,307,894	\$ 224,321
Special . . . . .	4,624,274	175,184	2,718,902
Vocational . . . . .	2,782,357	51,128	586,750
Adult/continuing . . . . .	90,178	-	75,090
Other . . . . .	2,942,934	-	-
Support services:			
Pupil . . . . .	1,148,962	-	76,935
Instructional staff . . . . .	922,218	152	230,224
Board of education . . . . .	36,869	-	-
Administration . . . . .	2,331,477	-	50,059
Fiscal . . . . .	708,410	-	-
Business . . . . .	63,905	520	17
Operations and maintenance . . . . .	3,148,176	2,485	-
Pupil transportation . . . . .	1,661,500	13,951	126,133
Central . . . . .	216,542	-	56,701
Operation of non-instructional services:			
Food service operations . . . . .	1,398,138	294,872	1,041,451
Other non-instructional services . . . . .	444,817	-	450,279
Extracurricular activities . . . . .	632,751	121,609	5,679
Interest and fiscal charges . . . . .	1,618,358	-	-
Total governmental activities . . . . .	37,089,333	1,967,795	5,642,541
<b>Business-type activities:</b>			
Adult education . . . . .	1,091,741	852,162	212,263
Preschool . . . . .	360,480	417,851	44,888
Total business-type activities . . . . .	1,452,221	1,270,013	257,151
Totals . . . . .	\$ 38,541,554	\$ 3,237,808	\$ 5,899,692

**General revenues:**

Property taxes levied for:
General purposes . . . . .
Debt service . . . . .
Classroom facilities maintenance . . . . .
Payments in lieu of taxes . . . . .
Grants and entitlements not restricted to specific programs . . . . .
Investment earnings . . . . .
Decrease in fair value of investments . . . . .
Miscellaneous . . . . .
Total general revenues . . . . .
Change in net position . . . . .
<b>Net position at beginning of year . . . . .</b>
<b>Net position at end of year . . . . .</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**Net (Expense) Revenue  
and Changes in Net Position**

<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Total</b>
\$ (10,785,252)	\$ -	\$ (10,785,252)
(1,730,188)	-	(1,730,188)
(2,144,479)	-	(2,144,479)
(15,088)	-	(15,088)
(2,942,934)	-	(2,942,934)
(1,072,027)	-	(1,072,027)
(691,842)	-	(691,842)
(36,869)	-	(36,869)
(2,281,418)	-	(2,281,418)
(708,410)	-	(708,410)
(63,368)	-	(63,368)
(3,145,691)	-	(3,145,691)
(1,521,416)	-	(1,521,416)
(159,841)	-	(159,841)
(61,815)	-	(61,815)
5,462	-	5,462
(505,463)	-	(505,463)
(1,618,358)	-	(1,618,358)
(29,478,997)	-	(29,478,997)
-	(27,316)	(27,316)
-	102,259	102,259
-	74,943	74,943
(29,478,997)	74,943	(29,404,054)
9,683,534	-	9,683,534
1,202,628	-	1,202,628
131,143	-	131,143
249,709	-	249,709
16,902,128	-	16,902,128
61,713	-	61,713
(711)	-	(711)
74,056	-	74,056
28,304,200	-	28,304,200
(1,174,797)	74,943	(1,099,854)
20,152,356	391,587	20,543,943
\$ 18,977,559	\$ 466,530	\$ 19,444,089

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2014

	<b>General</b>	<b>Classroom Facilities</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Assets:</b>				
Equity in pooled cash and investments . . . . .	\$ 3,732,313	\$ 852,145	\$ 2,892,883	\$ 7,477,341
Cash in segregated accounts . . . . .	-	117,207	330,869	448,076
Receivables:				
Property taxes. . . . .	11,132,417	-	1,038,740	12,171,157
Accounts . . . . .	31,461	-	151	31,612
Intergovernmental . . . . .	95,768	69,441	90,699	255,908
Accrued interest. . . . .	11,951	-	-	11,951
Materials and supplies inventory. . . . .	-	-	10,808	10,808
<b>Total assets. . . . .</b>	<b>\$ 15,003,910</b>	<b>\$ 1,038,793</b>	<b>\$ 4,364,150</b>	<b>\$ 20,406,853</b>
<b>Liabilities:</b>				
Accounts payable . . . . .	\$ 1,275	\$ -	\$ 278	\$ 1,553
Contracts payable. . . . .	-	163,772	25,735	189,507
Retainage payable. . . . .	-	117,207	330,869	448,076
Accrued wages and benefits payable . . . . .	2,433,558	-	289,616	2,723,174
Compensated absences payable . . . . .	32,704	-	-	32,704
Pension obligation payable . . . . .	398,220	-	61,110	459,330
Intergovernmental payable . . . . .	72,490	-	9,299	81,789
<b>Total liabilities . . . . .</b>	<b>2,938,247</b>	<b>280,979</b>	<b>716,907</b>	<b>3,936,133</b>
<b>Deferred inflows of resources:</b>				
Property taxes levied for the next fiscal year . . . . .	8,327,881	-	818,283	9,146,164
Delinquent property tax revenue not available . . . . .	1,189,945	-	93,539	1,283,484
Accrued interest not available. . . . .	4,059	-	-	4,059
Intergovernmental revenue not available. . . . .	76,472	20,924	90,699	188,095
<b>Total deferred inflows of resources. . . . .</b>	<b>9,598,357</b>	<b>20,924</b>	<b>1,002,521</b>	<b>10,621,802</b>
<b>Fund balances:</b>				
Nonspendable:				
Materials and supplies inventory. . . . .	-	-	10,808	10,808
Restricted:				
Debt service . . . . .	-	-	662,431	662,431
Capital improvements . . . . .	-	736,890	1,026,441	1,763,331
Classroom facilities maintenance . . . . .	-	-	665,780	665,780
Food service operations . . . . .	-	-	290,453	290,453
Non-public schools . . . . .	-	-	17,501	17,501
Extracurricular activities. . . . .	-	-	56,605	56,605
Other purposes. . . . .	-	-	14,027	14,027
Assigned:				
Student and staff support. . . . .	49,758	-	-	49,758
School supplies. . . . .	32,169	-	-	32,169
Other purposes. . . . .	48,721	-	-	48,721
Unassigned (deficit). . . . .	2,336,658	-	(99,324)	2,237,334
<b>Total fund balances . . . . .</b>	<b>2,467,306</b>	<b>736,890</b>	<b>2,644,722</b>	<b>5,848,918</b>
<b>Total liabilities, deferred inflows of resources, and fund balances . . . . .</b>	<b>\$ 15,003,910</b>	<b>\$ 1,038,793</b>	<b>\$ 4,364,150</b>	<b>\$ 20,406,853</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
JUNE 30, 2014

<b>Total governmental fund balances</b>		\$ 5,848,918
<i>Amounts reported for governmental activities on the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		38,068,685
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows of resources in the funds.		
Property taxes receivable	\$ 1,283,484	
Accrued interest receivable	4,059	
Intergovernmental receivable	188,095	
Total	1,475,638	1,475,638
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund, including internal balances of \$706, are included in governmental activities on the statement of net position.		3,296,789
Unamortized premiums on bonds issued are not recognized in the funds.		(1,505,304)
Unamortized amounts on refundings are not recognized in the funds.		(360,220)
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(125,889)
Long-term liabilities, including compensated absences and bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
General obligation bonds	(26,387,113)	
Capital lease obligations	(48,708)	
Compensated absences	(1,285,237)	
Total	(27,721,058)	(27,721,058)
<b>Net position of governmental activities</b>		<b>\$ 18,977,559</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	<u>General</u>	<u>Classroom Facilities</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Revenues:</b>				
From local sources:				
Property taxes . . . . .	\$ 9,795,113	\$ -	\$ 1,258,102	\$ 11,053,215
Tuition. . . . .	1,350,045	-	-	1,350,045
Transportation fees . . . . .	13,951	-	-	13,951
Earnings on investments. . . . .	62,049	1,135	1,065	64,249
Decrease in fair market value of investments . . .	(711)	-	-	(711)
Charges for services . . . . .	-	-	294,872	294,872
Extracurricular. . . . .	623	-	123,677	124,300
Classroom materials and fees . . . . .	108,817	-	-	108,817
Rental income . . . . .	2,485	-	-	2,485
Contributions and donations. . . . .	50	-	18,013	18,063
Contract services. . . . .	68,066	-	-	68,066
Payment in lieu of taxes . . . . .	249,709	-	-	249,709
Other local revenues . . . . .	79,265	-	7,418	86,683
Intergovernmental - state . . . . .	18,077,563	543,036	764,248	19,384,847
Intergovernmental - federal . . . . .	26,926	-	3,641,382	3,668,308
<b>Total revenues. . . . .</b>	<b>29,833,951</b>	<b>544,171</b>	<b>6,108,777</b>	<b>36,486,899</b>
<b>Expenditures:</b>				
Current:				
Instruction:				
Regular. . . . .	11,940,392	-	232,075	12,172,467
Special . . . . .	3,412,231	-	1,152,729	4,564,960
Vocational . . . . .	2,567,944	-	53,309	2,621,253
Adult/continuing. . . . .	-	-	75,680	75,680
Other. . . . .	2,964,762	-	-	2,964,762
Support services:				
Pupil . . . . .	1,058,238	-	77,263	1,135,501
Instructional staff . . . . .	682,341	-	228,649	910,990
Board of education. . . . .	36,857	-	-	36,857
Administration. . . . .	2,211,322	-	49,394	2,260,716
Fiscal. . . . .	667,044	-	31,959	699,003
Business . . . . .	63,316	-	589	63,905
Operations and maintenance. . . . .	2,738,458	-	34,585	2,773,043
Pupil transportation . . . . .	1,557,143	-	45,472	1,602,615
Central . . . . .	155,591	-	57,147	212,738
Operation of non-instructional services:				
Food service operations . . . . .	-	-	1,358,010	1,358,010
Other non-instructional services. . . . .	-	-	433,763	433,763
Extracurricular activities . . . . .	471,004	-	138,167	609,171
Facilities acquisition and construction. . . . .	374,109	4,972,470	4,117,039	9,463,618
Debt service:				
Principal retirement. . . . .	17,953	-	385,000	402,953
Interest and fiscal charges . . . . .	2,926	-	1,094,233	1,097,159
Bond issuance costs . . . . .	-	-	251,610	251,610
<b>Total expenditures . . . . .</b>	<b>30,921,631</b>	<b>4,972,470</b>	<b>9,816,673</b>	<b>45,710,774</b>
Excess of expenditures over revenues. . . . .	(1,087,680)	(4,428,299)	(3,707,896)	(9,223,875)
<b>Other financing sources (uses):</b>				
Premium on bonds and notes sold . . . . .	-	-	403,304	403,304
Sale of bonds. . . . .	-	-	17,675,000	17,675,000
Sale of assets. . . . .	61,879	-	-	61,879
Payment to refunding bond escrow agent. . . . .	-	-	(18,243,681)	(18,243,681)
<b>Total other financing sources (uses) . . . . .</b>	<b>61,879</b>	<b>-</b>	<b>(165,377)</b>	<b>(103,498)</b>
Net change in fund balances . . . . .	(1,025,801)	(4,428,299)	(3,873,273)	(9,327,373)
<b>Fund balances at beginning of year . . . . .</b>	<b>3,493,107</b>	<b>5,165,189</b>	<b>6,518,765</b>	<b>15,177,061</b>
<b>Decrease in reserve for inventory . . . . .</b>	<b>-</b>	<b>-</b>	<b>(770)</b>	<b>(770)</b>
<b>Fund balances at end of year . . . . .</b>	<b>\$ 2,467,306</b>	<b>\$ 736,890</b>	<b>\$ 2,644,722</b>	<b>\$ 5,848,918</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

<b>Net change in fund balances - total governmental funds</b>	\$	(9,327,373)
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures; however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital asset additions	\$ 9,184,256	
Current year depreciation	(768,233)	
Total		8,416,023
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.		
		(145,289)
Governmental funds report expenditures for inventory when purchased; however, in the statement of activities, an expense is reported when inventory is consumed.		
		(770)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property taxes	(35,910)	
Earnings on investments	(2,145)	
Intergovernmental	(541,711)	
Total		(579,766)
Repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position. Principal payments during the year were:		
Bonds	385,000	
Capital leases	17,953	
Total		402,953
Issuances of bonds are recorded as other financing sources in the funds; however, in the statement of activities, they are not reported as other financing as they increase liabilities on the statement of net position.		
		(17,675,000)
Payment to refunding bond escrow agent for the retirement of bonds is an other financing use in the governmental funds but the payment reduces long-term liabilities on the statement of net position.		
Bonds refunded		17,680,000
Deferred charges on refunding		563,681
Premiums on bonds are amortized over the life of the issuance in the statement of activities.		
		(403,304)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in additional interest being reported in the statement of activities:		
Decrease in accrued interest payable	19,702	
Accreted interest on capital appreciation bonds	(363,715)	
Amortization of bond premiums	71,880	
Amortization of gain on debt refunding	2,544	
Total		(269,589)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
		112,303
The internal service fund for self-insurance is not reported in the revenues and related internal service fund expenditures are eliminated. The net revenue of the internal service fund is allocated among the governmental activities.		
		51,334
<b>Change in net position of governmental activities</b>	<b>\$</b>	<b>(1,174,797)</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	<u>Budgeted Amounts</u>			<b>Variance with Final Budget Positive (Negative)</b>
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
<b>Revenues:</b>				
From local sources:				
Property taxes . . . . .	\$ 9,777,813	\$ 9,983,598	\$ 9,983,598	\$ -
Tuition . . . . .	1,274,596	1,302,181	1,338,339	36,158
Transportation fees. . . . .	14,626	15,000	18,125	3,125
Earnings on investments. . . . .	35,280	36,000	34,925	(1,075)
Classroom materials and fees . . . . .	963	1,000	1,800	800
Rental income . . . . .	2,449	2,500	2,485	(15)
Contributions and donations. . . . .	49	50	50	-
Contract services. . . . .	16,751	17,100	16,938	(162)
Payment in lieu of taxes . . . . .	233,848	233,848	249,709	15,861
Other local revenues . . . . .	15,848	21,500	24,472	2,972
Intergovernmental - state . . . . .	17,761,883	18,134,503	18,077,563	(56,940)
Intergovernmental - federal . . . . .	27,335	28,000	32,276	4,276
<b>Total revenues. . . . .</b>	<u>29,161,441</u>	<u>29,775,280</u>	<u>29,780,280</u>	<u>5,000</u>
<b>Expenditures:</b>				
Current:				
Instruction:				
Regular. . . . .	11,780,208	11,969,297	11,941,695	27,602
Special . . . . .	3,193,113	3,246,913	3,397,715	(150,802)
Vocational . . . . .	2,437,118	2,476,304	2,474,764	1,540
Other . . . . .	2,953,262	3,000,435	2,979,182	21,253
Support services:				
Pupil . . . . .	1,035,993	1,052,720	1,056,350	(3,630)
Instructional staff. . . . .	682,077	693,300	708,793	(15,493)
Board of education. . . . .	36,138	36,727	37,227	(500)
Administration . . . . .	2,228,889	2,264,396	2,242,379	22,017
Fiscal . . . . .	642,206	652,860	672,845	(19,985)
Business . . . . .	67,932	68,935	63,316	5,619
Operations and maintenance . . . . .	2,690,628	2,734,305	2,758,401	(24,096)
Pupil transportation. . . . .	1,605,023	1,629,809	1,565,319	64,490
Central . . . . .	180,577	183,548	187,655	(4,107)
Extracurricular activities. . . . .	464,937	472,178	457,285	14,893
Facilities acquisition and construction . . . . .	409,576	415,500	374,109	41,391
<b>Total expenditures . . . . .</b>	<u>30,407,677</u>	<u>30,897,227</u>	<u>30,917,035</u>	<u>(19,808)</u>
Excess of expenditures over revenues. . . . .	<u>(1,246,236)</u>	<u>(1,121,947)</u>	<u>(1,136,755)</u>	<u>(14,808)</u>
<b>Other financing sources (uses):</b>				
Refund of prior year's expenditures . . . . .	179,941	179,941	179,941	-
Transfers (out). . . . .	(25,000)	(25,000)	-	25,000
Sale of assets . . . . .	46,177	46,177	41,177	(5,000)
<b>Total other financing sources (uses) . . . . .</b>	<u>201,118</u>	<u>201,118</u>	<u>221,118</u>	<u>20,000</u>
Net change in fund balance . . . . .	(1,045,118)	(920,829)	(915,637)	5,192
<b>Fund balance at beginning of year . . . . .</b>	<u>4,520,371</u>	<u>4,520,371</u>	<u>4,520,371</u>	<u>-</u>
<b>Fund balance at end of year . . . . .</b>	<u>\$ 3,475,253</u>	<u>\$ 3,599,542</u>	<u>\$ 3,604,734</u>	<u>\$ 5,192</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
JUNE 30, 2014

	<b>Adult Education</b>	<b>Preschool</b>	<b>Total Business-Type Activities - Enterprise Funds</b>	<b>Governmental Activities - Internal Service Fund</b>
<b>Assets:</b>				
Current assets:				
Equity in pooled cash and investments . . . . .	\$ 317,038	\$ 164,113	\$ 481,151	\$ 3,987,495
Receivables:				
Accounts . . . . .	-	23,629	23,629	-
Intergovernmental . . . . .	-	8,163	8,163	-
Total current assets . . . . .	<u>317,038</u>	<u>195,905</u>	<u>512,943</u>	<u>3,987,495</u>
Noncurrent assets:				
Capital assets:				
Depreciable capital assets, net. . . . .	<u>33,099</u>	<u>-</u>	<u>33,099</u>	<u>-</u>
Total assets . . . . .	<u>350,137</u>	<u>195,905</u>	<u>546,042</u>	<u>3,987,495</u>
<b>Liabilities:</b>				
Accounts payable . . . . .	-	34	34	-
Accrued wages and benefits. . . . .	25,615	1,474	27,089	-
Compensated absences . . . . .	3,219	1,749	4,968	-
Pension obligation payable . . . . .	10,278	11,930	22,208	-
Intergovernmental payable . . . . .	1,787	591	2,378	-
Capital lease payable . . . . .	1,584	-	1,584	-
Claims payable . . . . .	-	-	-	690,000
Accrued interest payable . . . . .	96	-	96	-
Unearned revenue . . . . .	-	933	933	-
Total current liabilities . . . . .	<u>42,579</u>	<u>16,711</u>	<u>59,290</u>	<u>690,000</u>
Long-term liabilities:				
Compensated absences payable . . . . .	18,410	-	18,410	-
Capital lease payable . . . . .	<u>2,518</u>	<u>-</u>	<u>2,518</u>	<u>-</u>
Total long-term liabilities. . . . .	<u>20,928</u>	<u>-</u>	<u>20,928</u>	<u>-</u>
Total liabilities . . . . .	<u>63,507</u>	<u>16,711</u>	<u>80,218</u>	<u>690,000</u>
<b>Net position:</b>				
Net investment in capital assets. . . . .	28,997	-	28,997	-
Unrestricted. . . . .	<u>257,633</u>	<u>179,194</u>	<u>436,827</u>	<u>3,297,495</u>
Total net position. . . . .	<u>\$ 286,630</u>	<u>\$ 179,194</u>	465,824	<u>\$ 3,297,495</u>
Adjustment to reflect the consolidation of the internal service fund activities related to enterprise funds. . . . .			706	
Net position of business-type activities. . . . .			<u>\$ 466,530</u>	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION  
PROPRIETARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	<b>Adult Education</b>	<b>Preschool</b>	<b>Total Business-Type Activities - Enterprise Funds</b>	<b>Governmental Activities - Internal Service Fund</b>
<b>Operating revenues:</b>				
Tuition and fees . . . . .	\$ 782,114	\$ 405,482	\$ 1,187,596	\$ -
Sales/charges for services . . . . .	70,048	12,369	82,417	6,383,309
Total operating revenues. . . . .	<u>852,162</u>	<u>417,851</u>	<u>1,270,013</u>	<u>6,383,309</u>
<b>Operating expenses:</b>				
Personal services. . . . .	797,779	252,296	1,050,075	-
Purchased services. . . . .	106,972	60,218	167,190	761,033
Materials and supplies . . . . .	178,217	41,374	219,591	-
Other . . . . .	2,315	6,592	8,907	-
Claims . . . . .	-	-	-	5,568,631
Depreciation . . . . .	7,878	-	7,878	-
Total operating expenses. . . . .	<u>1,093,161</u>	<u>360,480</u>	<u>1,453,641</u>	<u>6,329,664</u>
Operating income (loss) . . . . .	<u>(240,999)</u>	<u>57,371</u>	<u>(183,628)</u>	<u>53,645</u>
<b>Nonoperating revenues (expenses):</b>				
Operating grants . . . . .	212,263	44,888	257,151	-
Interest expense . . . . .	(211)	-	(211)	-
Loss on disposal of capital assets . . . . .	(680)	-	(680)	-
Total nonoperating revenues (expenses). . . . .	<u>211,372</u>	<u>44,888</u>	<u>256,260</u>	<u>-</u>
Change in net position. . . . .	(29,627)	102,259	72,632	53,645
<b>Net position at beginning of year . . . . .</b>	<u>316,257</u>	<u>76,935</u>		<u>3,243,850</u>
<b>Net position at end of year . . . . .</b>	<u>\$ 286,630</u>	<u>\$ 179,194</u>		<u>\$ 3,297,495</u>
Adjustment to reflect the consolidation of the internal service fund activities related to enterprise funds. . . . .			<u>2,311</u>	
Changes in net position of business-type activities. . . . .			<u>\$ 74,943</u>	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

	<b>Adult Education</b>	<b>Preschool</b>	<b>Total Business-Type Activities - Enterprise Funds</b>	<b>Governmental Activities - Internal Service Fund</b>
<b>Cash flows from operating activities:</b>				
Cash received from tuition and fees . . . . .	\$ 782,114	\$ 395,189	\$ 1,177,303	\$ -
Cash received from sales/charges for services. . . . .	70,048	-	70,048	6,383,309
Cash payments for personal services. . . . .	(801,664)	(266,876)	(1,068,540)	-
Cash payments for contractual services . . . . .	(106,972)	(60,218)	(167,190)	(761,033)
Cash payments for materials and supplies . . . . .	(178,253)	(41,374)	(219,627)	-
Cash payments for claims . . . . .	-	-	-	(5,505,631)
Cash payments for other expenses . . . . .	(13,370)	(6,592)	(19,962)	-
Net cash provided by (used in) operating activities . . .	<u>(248,097)</u>	<u>20,129</u>	<u>(227,968)</u>	<u>116,645</u>
<b>Cash flows from noncapital financing activities:</b>				
Cash received from grants and subsidies. . . . .	212,263	47,429	259,692	-
Net cash provided by noncapital financing activities . .	<u>212,263</u>	<u>47,429</u>	<u>259,692</u>	<u>-</u>
<b>Cash flows from capital and related financing activities:</b>				
Principal retirement on capital lease payable . . . . .	(1,512)	-	(1,512)	-
Interest and fiscal charges . . . . .	(211)	-	(211)	-
Net cash used in capital and related financing activities. . . . .	<u>(1,723)</u>	<u>-</u>	<u>(1,723)</u>	<u>-</u>
Net increase (decrease) in cash and investments. . . . .	(37,557)	67,558	30,001	116,645
<b>Cash and investments at beginning of year . . . . .</b>	<b>354,595</b>	<b>96,555</b>	<b>451,150</b>	<b>3,870,850</b>
<b>Cash and investments at end of year . . . . .</b>	<b><u>\$ 317,038</u></b>	<b><u>\$ 164,113</u></b>	<b><u>\$ 481,151</u></b>	<b><u>\$ 3,987,495</u></b>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>				
Operating income (loss) . . . . .	\$ (240,999)	\$ 57,371	\$ (183,628)	\$ 53,645
Adjustments:				
Depreciation. . . . .	7,878	-	7,878	-
Changes in assets and liabilities:				
Increase in accounts receivable. . . . .	-	(23,629)	(23,629)	-
Decrease in intergovernmental receivable . . . . .	2,239	1,493	3,732	-
Increase (decrease) in accounts payable . . . . .	(11,055)	34	(11,021)	-
Decrease in accrued wages and benefits . . . . .	(11,246)	(10,443)	(21,689)	-
Decrease in intergovernmental payable. . . . .	(436)	(966)	(1,402)	-
Increase in compensated absences payable. . . . .	10,502	824	11,326	-
Decrease in pension obligation payable . . . . .	(4,944)	(5,488)	(10,432)	-
Increase in unearned revenue . . . . .	-	933	933	-
Decrease in accrued interest . . . . .	(36)	-	(36)	-
Increase in claims payable . . . . .	-	-	-	63,000
Net cash provided by (used in) operating activities. . .	<u>\$ (248,097)</u>	<u>\$ 20,129</u>	<u>\$ (227,968)</u>	<u>\$ 116,645</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
JUNE 30, 2014

	<b>Private-Purpose Trust</b>	
	<b>Scholarship</b>	<b>Agency</b>
<b>Assets:</b>		
Equity in pooled cash and investments . . . . .	\$ 12,419	\$ 36,808
Total assets. . . . .	12,419	\$ 36,808
<b>Liabilities:</b>		
Due to students . . . . .	-	\$ 36,808
Total liabilities . . . . .	-	\$ 36,808
<b>Net position:</b>		
Held in trust for scholarships . . . . .	12,419	
Total net position . . . . .	\$ 12,419	

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**MADISON LOCAL SCHOOL DISTRICT**  
**RICHLAND COUNTY, OHIO**  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

	<b>Private-Purpose Trust</b>
	<b>Scholarship</b>
<b>Additions:</b>	
Interest . . . . .	\$ 2
Gifts and contributions . . . . .	1,851
Total additions. . . . .	1,853
<b>Deductions:</b>	
Scholarships awarded . . . . .	2,407
Change in net position. . . . .	(554)
<b>Net position at beginning of year . . . . .</b>	<b>12,973</b>
<b>Net position at end of year. . . . .</b>	<b>\$ 12,419</b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

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**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

**NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT**

The Madison Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local school district as defined by Section 3311.03 of the Ohio Revised Code. The District operates under a locally-elected five-member Board form of government and provides educational services as authorized by statute and further mandated by State and/or federal agencies. This Board controls the District's 6 instructional/support facilities staffed by 131 classified and 246 certified full-time teaching personnel, who provide services to 3,091 students and other community members.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

**A. Reporting Entity**

The reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The following organizations are described due to their relationship to the District:

*JOINTLY GOVERNED ORGANIZATIONS*

Heartland Council of Governments/North Central Ohio Computer Cooperative (the "COG")

The COG is a jointly governed organization among 16 school districts, 1 educational service center and a career center. The COG is an association of public school districts within the boundaries of Ashland, Crawford, Richland, Marion, Morrow, Richland, Seneca, and Wyandot counties. The COG was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. Each member school district supports the COG based on a per pupil charge dependent upon the software package utilized. The COG is governed by a Cooperative Assembly consisting of superintendents of the member school districts. The degree of control exercised by any school district is limited to its representation on the Cooperative Assembly. During fiscal year 2014, the District paid \$179,011 to the COG for various services. Financial information can be obtained from the treasurer for the Pioneer Career and Technology Center, who serves as fiscal agent, at 27 Ryan Road, Shelby, Ohio 44875-0309.

*INSURANCE PURCHASING POOL*

Workers' Compensation Group Rating Program

The District participates in a Workers' Compensation Group Rating Program (GRP) administered by Sheakley UniServe, Inc. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The District pays a fee to the GRP to cover the costs of administering the program.

Schools of Ohio Risk Sharing Authority

The District also participates in the Schools of Ohio Risk Sharing Authority Board (SORSA), an insurance purchasing pool. SORSA's business affairs are conducted by a nine member Board of directors consisting of a President, Vice President, Secretary, Treasurer and five delegates. SORSA was created to provide joint self-insurance coverage and to assist members to prevent and reduce losses and injuries to the District's property and person. It is intended to provide liability and property insurance at reduced premiums for the participants. SORSA is organized as a nonprofit corporation under provisions of Ohio Revised Code 2744.

**B. Fund Accounting**

The District uses funds to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

*GOVERNMENTAL FUNDS*

Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance.

The following are the District's major governmental funds:

General fund - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Classroom facilities fund - The classroom facilities fund is a capital projects fund provided to account for monies received and expended in connection with contracts entered into by the District and the Ohio Department of Education for the building and equipping of classroom facilities.

Other governmental funds of the District are used to account for (a) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (b) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

*PROPRIETARY FUNDS*

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. The following are the District's proprietary funds:

Enterprise funds - The enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The following are the District's major enterprise funds:

Adult education fund - This fund accounts for educational opportunities offered on a tuition basis to adults living within the community.

Preschool fund - This fund accounts for the financial transactions related to preschool operations of the District.

Internal service fund - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the District, or to other governments, on a cost-reimbursement basis. The internal service fund of the District is used to account for employee health benefits self-insurance.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

*FIDUCIARY FUNDS*

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into two classifications: private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust funds are private-purpose trusts which account for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency funds account for student managed activities and Pell grants for adult education instruction tuition payments.

**C. Basis of Presentation**

*Government-wide Financial Statements* - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements, but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

*Fund Financial Statements* - Fund financial statements report detailed information about the District. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the adult education and preschool enterprise operations are tuition charged for the programs. The primary operating expenses for the enterprise operations are administrative expenses required to run the programs. The principal operating revenues of the District's internal service fund are charges for services. Operating expenses for internal service funds include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Private-purpose trust funds are reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting on the fund financial statements. Proprietary and fiduciary funds also use the accrual basis of accounting.

*Revenues - Exchange and Nonexchange Transactions* - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 5). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

**MADISON LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, interest, tuition, grants, student fees, refunds, and rentals.

*Deferred Inflows of Resources and Deferred Outflows of Resources* - A deferred inflow of resources is an acquisition of net position by the District that is applicable to a future reporting period. A deferred outflow of resources is a consumption of net position by the District that is applicable to a future reporting period.

Property taxes for which there is an enforceable legal claim as of June 30, 2014, but which were levied to finance fiscal year 2015 operations, and other revenues received in advance of the fiscal year for which they were intended to finance, have been recorded as deferred inflows. Payment in lieu of taxes and grants not received within the available period, grants and entitlements received before the eligibility requirements are met, and delinquent property taxes due at June 30, 2014, are recorded as deferred inflows on the governmental fund financial statements.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred inflows of resources.

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities received during the year is reported in the operating statement as an expenditure with a corresponding amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**E. Budgets**

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds except agency funds. The specific timetable for fiscal year 2014 is as follows:

1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for each fund. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.
2. By no later than January 20, the Board-adopted budget is filed with the Richland County Budget Commission for tax rate determination.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original and final budgeted revenue amount in the budgetary statement reflect the amounts set forth in the original and final amended certificate of estimated resources issued for fiscal year 2014.
4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. (State statute permits a temporary appropriation to be effective until no later than October 1 of each year). Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals. Although the legal level of control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures.
5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
7. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations which either reallocated, increased or decreased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board during fiscal year 2014.
8. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Cash disbursements plus encumbrances may not legally exceed budgeted appropriations at the fund level, which is the legal level of control.

As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance.

**F. Cash and Investments**

To improve cash management, cash received by the District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

During fiscal year 2014, investments were limited to federal agency securities, and U.S. government money markets accounts. Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices.

Under existing Ohio statute, interest earnings are allotted to the general fund unless the Board of Education has, by resolution, specified funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2014 amounted to \$62,049, which includes \$36,495 assigned from other District funds.

For purposes of the statement of cash flows and for presentation on the statement of net position, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. An analysis of the District's accounts at year end is provided in Note 4.

**G. Inventory**

On the government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market value and donated commodities are presented at their entitlement value. On the government-wide financial statements, inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the purchase method on the fund financial statements and the consumption method on the government-wide statements.

On the fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of current resources.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

**H. Capital Assets**

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deductions during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Land improvements	20 years	N/A
Buildings and improvements	20 - 50 years	N/A
Furniture and equipment	5 - 20 years	5 - 20 years
Vehicles	8 years	N/A

**I. Compensated Absences**

Compensated absences of the District consist of vacation leave and sick leave liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for severance is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the statement of net position date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees age fifty or greater with at least ten years of service and all employees with at least twenty years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2014 and reduced to the maximum payment allowed by labor contract and/or statute, plus any additional salary related payments.

The entire compensated absences liability is reported on the government-wide financial statements.

For governmental fund financial statements, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirements. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

**J. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds; however, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds payable are recognized as liabilities in the fund financial statements when due.

**K. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable in the general fund.

*Restricted* - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

*Committed* - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

*Unassigned* - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**L. Net Position**

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. The net position component “net investment in capital assets,” consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes represents amounts restricted for food service operations and special trusts.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**M. Parochial Schools**

St. Mary and Mansfield Christian Schools operate within the District’s boundaries. Current State legislation provides funding to these parochial schools. These monies are received and disbursed on behalf of the parochial schools by the Treasurer of the District as directed by the parochial schools. The fiduciary responsibility of the District for these monies is reflected in a special revenue fund for financial reporting purposes.

**N. Estimates**

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**O. Unamortized Bond Premiums and Discounts / Accounting Gain or Loss**

Bond premiums are deferred and amortized over the term of the bonds. Using the straight-line method, which approximates the effective interest method, bond premiums are presented as an addition to the face amount of the bonds.

For advance refundings resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter and is presented as a deferred inflow of resources.

On the governmental fund financial statements bond premiums are recognized in the current period. A reconciliation between the bonds face value and the amount reported on the statement of net position is presented in Note 10.

**MADISON LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**P. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2014.

**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

**A. Change in Accounting Principles**

For fiscal year 2014, the District has implemented GASB Statement No. 70, "Accounting and Financial Reporting for Nonexchange Financial Guarantees".

GASB Statement No. 70 improves the recognition, measurement, and disclosures for state and local governments that have extended or received financial guarantees that are nonexchange transactions. The implementation of GASB Statement No. 70 did not have an effect on the financial statements of the District.

**B. Deficit Fund Balances**

Fund balances at June 30, 2014 included the following individual fund deficits:

<u>Nonmajor governmental funds</u>	<u>Deficit</u>
Public School Preschool	\$ 185
IDEA Part-B	55,083
Vocational Education	1,775
Title I	32,788
Improving Teacher Quality	9,493

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

**NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

**MADISON LOCAL SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in items 1 or 2 above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasury Asset Reserve of Ohio investment pool (STAR Ohio);
7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**A. Cash on Hand**

At fiscal year end, the District had \$850 in undeposited cash on hand which is included on the financial statements of the District as part of “equity in pooled cash and investments.”

**B. Cash in Segregated Accounts**

At fiscal year end, \$448,076 was on deposit with an escrow for retainage held as part of the District’s construction contracts. This amount is included in the carrying amount of deposits reported below and is reported on the financial statements as “cash in segregated accounts”.

**C. Deposits with Financial Institutions**

At June 30, 2014, the carrying amount of all District deposits was \$8,108,194. Based on the criteria described in GASB Statement No. 40, “*Deposits and Investment Risk Disclosures*”, as of June 30, 2014, \$6,473,379 of the District’s bank balance of \$8,671,468 was exposed to custodial risk as discussed below, while \$2,198,089 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District’s deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions’ trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

**D. Investments**

As of June 30, 2014, the District had the following investments and maturities:

Investment type	Fair Value	Investment Maturity				
		6 months or less	7 to 12 months	13 to 18 months	19 to 24 months	Greater than 24 months
U.S. government money market	\$ 338,322	\$ 338,322	\$ -	\$ -	\$ -	\$ -
FFCB	1,600,219	100,656	101,317	399,975	199,882	798,389
FHLB	1,399,064	-	-	-	-	1,399,064
FNMA	996,641	-	-	-	-	996,641
<b>Total</b>	<b>\$ 4,334,246</b>	<b>\$ 438,978</b>	<b>\$ 101,317</b>	<b>\$ 399,975</b>	<b>\$ 199,882</b>	<b>\$ 3,194,094</b>

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* The federal agency securities were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned the U.S. Government money markets an AAAm money market rating. The District has no investment policy dealing with investment credit risk beyond the requirements in State statutes.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agency but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2014:

<u>Investment type</u>	<u>Fair value</u>	<u>% of total</u>
U.S. Government money market	\$ 338,322	7.81
FFCB	1,600,219	36.92
FHLB	1,399,064	32.28
FNMA	996,641	22.99
<b>Total</b>	<b>\$ 4,334,246</b>	<b>100.00</b>

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

**E. Reconciliation of Cash and Investments to the Statement of Net Position**

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2014:

<u>Cash and investments per note</u>	
Carrying amount of deposits	\$ 8,108,194
Investments	4,334,246
Cash on hand	<u>850</u>
Total	<u>\$ 12,443,290</u>

<u>Cash and investments per statement of net position</u>	
Governmental activities	\$ 11,912,912
Business-type activities	481,151
Private-purpose trust funds	12,419
Agency funds	<u>36,808</u>
Total	<u>\$ 12,443,290</u>

**NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2014 represent the collection of calendar year 2013 taxes. Real property taxes received in calendar year 2014 were levied after April 1, 2013, on the assessed values as of January 1, 2013, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2014 represent the collection of calendar year 2013 taxes. Public utility real and personal property taxes received in calendar year 2014 became a lien on December 31, 2012, were levied after April 1, 2013, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 5 - PROPERTY TAXES - (Continued)**

The District receives property taxes from Richland County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2014, are available to finance fiscal year 2014 operations. The amount available as an advance at June 30, 2014 was \$1,614,591 in the general fund, \$108,053 in the debt service fund (a nonmajor governmental fund) and \$18,865 in the classroom facilities maintenance fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available for advance at June 30, 2013 was \$1,803,076 in the general fund, \$236,597 in the debt service fund (a nonmajor governmental fund) and \$21,069 in the classroom facilities maintenance fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2014 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow.

The assessed values upon which the fiscal year 2014 taxes were collected are:

	2013 Second Half Collections		2014 First Half Collections	
	<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Agricultural/residential and other real estate	\$ 306,409,690	95.76	\$ 302,044,380	95.36
Public utility personal	<u>13,576,940</u>	<u>4.24</u>	<u>14,702,050</u>	<u>4.64</u>
Total	<u>\$ 319,986,630</u>	<u>100.00</u>	<u>\$ 316,746,430</u>	<u>100.00</u>
Tax rate per \$1,000 of assessed valuation		\$65.40		\$65.50

**NOTE 6 - PAYMENT IN LIEU OF TAXES**

The District has entered into tax incremental financing agreements with local companies. These companies were granted reductions or exemptions from property tax obligations to encourage economic development in the area; however, as part of these agreements, the companies make payments in lieu of taxes to the District to compensate the District for its portion of the reduction in property tax receipts. On the governmental fund financial statements, payment in lieu of taxes receipts totaled \$249,709 in the general fund during fiscal year 2014.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

**NOTE 7 - RECEIVABLES**

Receivables at June 30, 2014 consisted of taxes, accounts (billings for user charged services and student fees), intergovernmental grants and entitlements and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds.

A summary of the principal items of receivables reported on the statement of net position follows:

**Governmental activities:**

Property taxes	\$ 12,171,157
Accounts	31,612
Accrued interest	11,951
Intergovernmental	<u>255,908</u>
Total receivables	<u>\$ 12,470,628</u>

**Business-type activities:**

Accounts	\$ 23,629
Intergovernmental	<u>8,163</u>
Total receivables	<u>\$ 31,792</u>

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

**NOTE 8 - CAPITAL LEASES - LESSEE DISCLOSURE**

During the prior fiscal year, the District entered into a capitalized lease agreement for copier equipment. The lease agreement meets the criteria of capital leases. A capital lease generally is one which transfers benefits and risks of ownership to the lessee. In the governmental activities, capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements. These expenditures are reported as function expenditures on the budgetary statement. Capital lease payments will be made from the general fund and the adult education enterprise fund.

Capital assets consisting of copier equipment have been capitalized at the present value of the minimum lease payments at the time of acquisition. Corresponding liabilities are recorded in the government-wide financial statements and the proprietary fund statement of net position. Principal payments during fiscal year 2014 totaled \$17,953 paid from the general fund and \$1,512 paid from the adult education enterprise fund.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 8 - CAPITAL LEASES - LESSEE DISCLOSURE - (Continued)**

Assets acquired through the capital lease are as follows:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>
Equipment	\$ 77,100	\$ 6,493
Less: accumulated depreciation	<u>(13,011)</u>	<u>(1,096)</u>
Total	<u>\$ 64,089</u>	<u>\$ 5,397</u>

The following is a schedule of the future long-term minimum lease payments required under the capital lease obligations and the present value of the future minimum lease payments as of June 30, 2014:

<u>Fiscal Year Ended June 30,</u>	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
2015	\$ 20,879	\$ 1,758	\$ 22,637
2016	20,878	1,758	22,636
2017	<u>10,440</u>	<u>879</u>	<u>11,319</u>
Total	52,197	4,395	56,592
Less: amount representing interest	<u>(3,489)</u>	<u>(293)</u>	<u>(3,782)</u>
Present value of net minimum lease payments	<u>\$ 48,708</u>	<u>\$ 4,102</u>	<u>\$ 52,810</u>

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 9 - CAPITAL ASSETS**

A. Governmental capital asset activity for the fiscal year ended June 30, 2014 was as follows:

	Balance 6/30/13	Additions	Deductions	Balance 6/30/14
<b>Governmental activities:</b>				
<i>Capital assets, not being depreciated:</i>				
Land	\$ 395,721	\$ -	\$ -	\$ 395,721
Construction in progress	<u>25,843,496</u>	<u>9,009,781</u>	<u>(34,853,277)</u>	<u>-</u>
Total capital assets, not being depreciated	<u>26,239,217</u>	<u>9,009,781</u>	<u>(34,853,277)</u>	<u>395,721</u>
<i>Capital assets, being depreciated:</i>				
Land improvements	1,051,992	-	-	1,051,992
Buildings/improvements	11,823,921	34,853,277	(677,383)	45,999,815
Furniture/equipment	3,104,243	174,475	(338,388)	2,940,330
Vehicles	<u>2,116,611</u>	<u>-</u>	<u>(60,000)</u>	<u>2,056,611</u>
Total capital assets, being depreciated	<u>18,096,767</u>	<u>35,027,752</u>	<u>(1,075,771)</u>	<u>52,048,748</u>
<i>Less: accumulated depreciation</i>				
Land improvements	(631,680)	(28,271)	-	(659,951)
Buildings/improvements	(10,312,284)	(591,237)	640,747	(10,262,774)
Furniture/equipment	(1,995,511)	(87,238)	235,735	(1,847,014)
Vehicles	<u>(1,598,558)</u>	<u>(61,487)</u>	<u>54,000</u>	<u>(1,606,045)</u>
Total accumulated depreciation	<u>(14,538,033)</u>	<u>(768,233)</u>	<u>930,482</u>	<u>(14,375,784)</u>
Governmental activities capital assets, net	<u>\$ 29,797,951</u>	<u>\$ 43,269,300</u>	<u>\$(34,998,566)</u>	<u>\$ 38,068,685</u>

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 269,930
Special	69,759
Vocational	123,766
Adult/continuing	14,478
Support services:	
Pupil	13,594
Instructional staff	16,813
Administration	46,356
Fiscal	5,859
Operations and maintenance	71,943
Pupil transportation	55,757
Non-instructional services	10,416
Food service operations	47,362
Extracurricular activities	<u>22,200</u>
Total depreciation expense	<u>\$ 768,233</u>

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 9 - CAPITAL ASSETS - (Continued)**

**B.** Business-type capital asset activity for the fiscal year ended June 30, 2014 was as follows:

	Balance 06/30/13	Additions	Deductions	Balance 06/30/14
<b>Business-type activities:</b>				
<i>Capital assets, being depreciated:</i>				
Furniture and equipment	\$ 84,644	\$ -	\$ (6,796)	\$ 77,848
Less: accumulated depreciation	(42,987)	(7,878)	6,116	(44,749)
Business-type activities capital assets, net	\$ 41,657	\$ (7,878)	\$ (680)	\$ 33,099

Depreciation expense was recognized among the business-type activities as follows:

Adult Education	\$ 7,878
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**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 10 - LONG-TERM OBLIGATIONS**

A. During fiscal year 2014 the following changes occurred in long-term obligations:

	Balance 06/30/13	Additions	Reductions	Balance 06/30/14	Amounts Due in One Year
<b>Governmental activities:</b>					
General obligation bonds - series 2010					
Current interest bonds	\$ 24,985,000	\$ -	\$ (18,065,000)	\$ 6,920,000	\$ -
Capital appreciation bonds	810,138	-	-	810,138	165,471
Accreted interest	618,260	363,715	-	981,975	200,566
Total general obligation bonds	<u>26,413,398</u>	<u>363,715</u>	<u>(18,065,000)</u>	<u>8,712,113</u>	<u>366,037</u>
Refunding bonds - series 2014					
Current interest bonds	-	17,675,000	-	17,675,000	-
Total refunding bonds	<u>-</u>	<u>17,675,000</u>	<u>-</u>	<u>17,675,000</u>	<u>-</u>
Capital lease obligation payable	66,661	-	(17,953)	48,708	18,807
Compensated absences payable	1,397,540	208,033	(287,632)	1,317,941	150,840
Total governmental activities long-term liabilities	<u>\$ 27,877,599</u>	<u>\$ 18,246,748</u>	<u>\$ (18,370,585)</u>	<u>\$ 27,753,762</u>	<u>\$ 535,684</u>
Unamortized premium				<u>1,505,304</u>	
Total governmental activities as reported on statement of net position				<u>\$ 29,259,066</u>	
<b>Business-type activities:</b>					
Capital lease obligation payable	\$ 5,614	\$ -	\$ (1,512)	\$ 4,102	\$ 1,584
Compensated absences	12,052	14,546	(3,220)	23,378	4,968
Total business-type activities long-term liabilities	<u>\$ 17,666</u>	<u>\$ 14,546</u>	<u>\$ (4,732)</u>	<u>\$ 27,480</u>	<u>\$ 6,552</u>

*Compensated Absences* - Compensated absences will be paid from the fund from which the employee is paid, which for the District is primarily the general fund, the adult education enterprise fund, and the preschool enterprise fund.

*Capital Lease Payable* - The District's capital lease obligation will be paid from the general fund and the adult education enterprise fund. See Note 8 for detail on the District's capital lease obligation.

B. *Series 2010 School Improvement General Obligation Bonds* - During fiscal year 2011, the District issued \$25,800,138 in general obligation bonds, for the purpose of improving school facilities. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund).

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

The original issue was comprised of both current interest bonds, par value \$24,990,000, and capital appreciation bonds par value \$810,138. The interest rates on the current interest bonds range from 2.00%-7.30%. The capital appreciation bonds mature on December 1, 2014 (approximate initial offering yield to maturity 2.62%), December 1, 2015 (approximate initial offering yield to maturity 2.89%), December 1, 2016 (approximate initial offering yield to maturity 3.15%), December 1, 2017 (approximate initial offering yield to maturity 3.49%), December 1, 2018 (approximate initial offering yield to maturity 3.81%), December 1, 2019 (approximate initial offering yield to maturity 4.10%), December 1, 2020 (approximate initial offering yield to maturity 4.35%) and December 1, 2021 (approximate initial offering yield to maturity 4.55%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds is \$4,115,000. Total accreted interest of \$981,975 for series 2010 has been included on the statement of net position at June 30, 2014.

During 2014, \$17,680,000 of the series 2010 general obligation bonds were refunded.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2029.

The following is a description of the District's future annual debt service requirements to maturity for bonds payable:

Fiscal Year	Current Interest - Series 2010			Capital Appreciation - Series 2010		
	Principal	Interest	Total	Principal	Interest	Total
2015	\$ -	\$ 460,180	\$ 460,180	\$ 165,471	\$ 244,529	\$ 410,000
2016	-	460,180	460,180	147,973	312,027	460,000
2017	-	460,180	460,180	123,067	356,933	480,000
2018	-	460,180	460,180	102,180	397,820	500,000
2019	-	460,180	460,180	91,213	468,787	560,000
2020 - 2024	-	2,300,900	2,300,900	180,234	1,524,766	1,705,000
2025 - 2029	-	2,300,900	2,300,900	-	-	-
2030	6,920,000	230,090	7,150,090	-	-	-
Total	<u>\$ 6,920,000</u>	<u>\$ 7,132,790</u>	<u>\$ 14,052,790</u>	<u>\$ 810,138</u>	<u>\$ 3,304,862</u>	<u>\$ 4,115,000</u>

**MADISON LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

The series 2010 general obligation school improvement bonds require the District to make mandatory sinking fund deposits beginning December 1, 2021. The sinking fund deposits will result in a balloon principal payment of \$6,920,000 made on December 1, 2029. Sinking fund deposits will be made on December 1, in the following fiscal years and in the following amounts.

Fiscal Year	Amounts Due	Amounts Deposited
2015	\$ -	\$ -
2016	-	-
2017	-	-
2018	-	-
2019	-	-
2020 - 2024	1,595,000	-
2025 - 2029	4,360,000	-
2030	965,000	-
Total	<u>\$ 6,920,000</u>	<u>\$ -</u>

**C. Refunding Bonds, Series 2014**

On April 10, 2014, the District issued general obligation refunding bonds (Series 2014, refunding bonds). These bonds refunded the \$17,680,000 callable portion of the Series 2010 issue. These bonds are general obligations of the District, for which its full faith and credit is pledged for repayment. On the fund financial statements, payments of principal and interest relating to these bonds are recorded as expenditures in the debt service fund. On the government-wide financial statements, principal payments reduce the liability reported on the statement of net position. This issue is comprised of current interest bonds, present value \$17,675,000 at June 30, 2014.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2043.

The net carrying amount of the old debt and the refunded premium exceeded the reacquisition price by \$362,764. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. This advance refunding was undertaken to reduce total debt service payments over the next 29 years by \$719,006 and resulted in an economic gain of \$310,407.

**MADISON LOCAL SCHOOL DISTRICT  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)**

The following is a description of the District's future annual debt service requirements to maturity for bonds payable:

Fiscal Year	Refunding Bonds 2014		
	Principal	Interest	Total
2015	\$ -	\$ 922,303	\$ 922,303
2016	40,000	807,556	847,556
2017	25,000	807,069	832,069
2018	25,000	806,694	831,694
2019	25,000	806,319	831,319
2020 - 2024	70,000	4,025,188	4,095,188
2025 - 2029	-	4,022,845	4,022,845
2030 - 2034	3,855,000	3,689,473	7,544,473
2035 - 2039	6,575,000	2,275,696	8,850,696
2040 - 2044	7,060,000	707,844	7,767,844
Total	<u>\$ 17,675,000</u>	<u>\$ 18,870,987</u>	<u>\$ 36,545,987</u>

- D.** The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2014, are a voted debt margin of \$3,764,472 (including available funds of \$662,431) and an unvoted debt margin of \$316,746.

**NOTE 11 - COMPENSATED ABSENCES**

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn up to 25 days of vacation per year, depending upon the length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Administrators who are contracted to work 260 days in a year are given 20 days of vacation per year by contract. Any unused vacation days at the end of the contract are forfeited.

Administrators, teachers, and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated up to 320 days. Upon retirement, full-time certified and classified employees receive a payment of 25% of their unused sick leave balance up to a maximum of 70 days.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 12 - RISK MANAGEMENT**

**A. Comprehensive**

The District maintains comprehensive insurance coverage with private carriers for liability, real property, building contents, boiler/machinery and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. In addition, real property contents are 90% coinsured. The following is a description of the District's insurance coverage:

<u>Coverage</u>	<u>Insurer</u>	<u>Limits of Coverage</u>	<u>Deductible</u>
General liability: Each occurrence	SORSA	\$ 10,000,000	\$0
Property/Boiler and Machinery	SORSA	128,110,921	0
Automobile: Bodily Injury & Property Damage	SORSA	10,000,000	0

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. There was a reduction in coverage in general liability and automobile bodily injury and property damage from \$12,000,000 to \$10,000,000 for fiscal year 2014.

**B. Health Care Self-Insurance Program**

The District provides the following insurance coverage for employees, which is administered through Medical Mutual of Ohio. The District has also purchased a commercial "stop-loss" policy for its self-insurance plan with a \$100,000 per covered person threshold.

Certified employees receive hospital, surgical and major medical, dental, vision and prescription drug coverage. The total monthly cost was \$590.13 for single coverage and \$1,600.60 for family coverage for fiscal year 2014. The District paid 93% of single and family coverage.

Classified employees receive hospital, surgical and major medical, dental, vision and prescription drug coverage. The monthly cost was \$706.15 for single coverage and \$1,926.91 for family coverage for fiscal year 2014. The District paid 93% of single and family coverage.

The claims liability of \$690,000 reported in the internal service fund at June 30, 2014, is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "*Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*," as amended by GASB Statement No. 30, "*Risk Financing Omnibus*," which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 12 - RISK MANAGEMENT - (Continued)**

Changes in claims activity for the past two fiscal years are as follows:

Fiscal Year	Beginning of Year	Claims	Payments	End of Year
2014	\$ 627,000	\$ 5,568,631	\$ (5,505,631)	\$ 690,000
2013	670,000	5,457,625	(5,500,625)	627,000

**C. Workers' Compensation Group Rating Plan**

For fiscal year 2014, the District participated in a Workers' Compensation Group Rating Program (GRP). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is tiered into groups based upon past workers' compensation experience. Within each tiered group, a common premium rate is applied to all school districts within that group. Each participant pays its workers' compensation premium to the state based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of their tiered group. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Sheakley UniServe, Inc. provides administrative, cost control and actuarial services to the GRP.

**NOTE 13 - PENSION PLANS**

**A. School Employees Retirement System**

**Plan Description** - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement, disability, survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, [www.ohsers.org](http://www.ohsers.org), under "Employers/Audit Resources".

**Funding Policy** - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2014, 13.05 percent and 0.05 percent of annual covered salary was the portion used to fund pension obligations and death benefits, respectively. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 14 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations and death benefits to SERS for the fiscal years ended June 30, 2014, 2013 and 2012 were \$445,073, \$447,265 and \$450,846, respectively; 80.20 percent has been contributed for fiscal year 2014 and 100 percent for fiscal years 2013 and 2012.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 13 - PENSION PLANS - (Continued)**

**B. State Teachers Retirement System of Ohio**

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio website at [www.strsoh.org](http://www.strsoh.org), under "Publications".

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2014, plan members were required to contribute 11 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 14 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2014, 2013 and 2012 were \$1,780,238, \$1,787,824 and \$1,856,946, respectively; 84.35 percent has been contributed for fiscal year 2014 and 100 percent for fiscal years 2013 and 2012. Contributions to the DC and Combined Plans for fiscal year 2014 were \$70,776 made by the District and \$55,610 made by the plan members.

**C. Social Security System**

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2014 certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

**NOTE 14 - POSTEMPLOYMENT BENEFITS**

**A. School Employees Retirement System**

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans. A prescription drug program is also available to those who elect health coverage. SERS employs two third-party administrators and a pharmacy benefit manager to manage the self-insurance and prescription drug plans, respectively. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries as set forth in Section 3309.69 of the Ohio Revised Code. Qualified benefit recipients who pay Medicare Part B premiums may apply for and receive a monthly reimbursement from SERS. The reimbursement amount is limited by statute to the lesser of the January 1, 1999 Medicare Part B premium or the current premium. The Medicare Part B monthly premium for calendar year 2014 was \$104.90 for most participants, but could be as high as \$335.70 per month depending on their income and the SERS' reimbursement to retirees was \$45.50. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, [www.ohsers.org](http://www.ohsers.org), under "Employers/Audit Resources".

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). For 2014, 0.14 percent of covered payroll was allocated to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the statewide SERS-covered payroll for the health care surcharge. For fiscal year 2014, the actuarially determined amount was \$20,250.

Active members do not contribute to the postemployment benefit plans. The Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2014, 2013 and 2012 were \$57,812, \$58,518 and \$74,037, respectively; 80.20 percent has been contributed for fiscal year 2014 and 100 percent for fiscal years 2013 and 2012.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2014, this actuarially required allocation was 0.76 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2014, 2013, and 2012 were \$25,821, \$25,265 and \$26,625, respectively; 80.20 percent has been contributed for fiscal year 2014 and 100 percent for fiscal years 2013 and 2012.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 14 - POSTEMPLOYMENT BENEFITS - (Continued)**

**B. State Teachers Retirement System of Ohio**

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting [www.strsoh.org](http://www.strsoh.org), under "Publications" or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2014, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2014, 2013 and 2012 were \$136,941, \$137,525 and \$142,842, respectively; 84.35 percent has been contributed for fiscal year 2014 and 100 percent for fiscal years 2013 and 2012.

**NOTE 15 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (e) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 15 - BUDGETARY BASIS OF ACCOUNTING - (Continued)**

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

**Net Change in Fund Balance**

	<u>General fund</u>
Budget basis	\$ (915,637)
Net adjustment for revenue accruals	(151,493)
Net adjustment for expenditure accruals	225,317
Net adjustment for other sources and uses	(159,239)
Funds budgeted elsewhere	<u>(24,749)</u>
GAAP basis	<u>\$ (1,025,801)</u>

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the voided checks fund, uniform school supplies fund, special rotary fund and the public school support fund.

**NOTE 16 - CONTINGENCIES**

**A. Grants**

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District; however, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

**B. Litigation**

The District is involved in no material litigation as either plaintiff or defendant.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 17 - SET-ASIDES**

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	<u>Capital Improvements</u>
Set-aside balance June 30, 2013	\$ -
Current year set-aside requirement	506,832
Contributions in excess of the current fiscal year set-aside requirement	-
Current year qualifying expenditures	(395,590)
Excess qualified expenditures from prior years	-
Current year offsets	(159,971)
Waiver granted by ODE	-
Prior year offset from bond proceeds	<u>-</u>
Total	<u>\$ (48,729)</u>
Balance carried forward to fiscal year 2015	<u>\$ -</u>
Set-aside balance June 30, 2014	<u>\$ -</u>

During fiscal year 2011, the District issued \$25,800,138 in capital related school improvement bonds. These proceeds may be used to reduce capital acquisition to zero in future years. The District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods. None of the \$25,800,138 in proceeds from the issuance had been used as offsets as of June 30, 2014.

Although the District had offsets and qualifying disbursements during the year that reduced the capital improvements set-aside amount to below zero, the excess of current year offsets and qualifying disbursements over the set-aside requirement may not be used to reduce the set-aside requirements of future years. This negative amount is therefore not presented as being carried forward to the next fiscal year.

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014

**NOTE 18 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Year - End Encumbrances</u>
General	\$ 25
Classroom facilities	89,863
Other governmental	<u>221,156</u>
Total	<u>\$ 311,044</u>

## **SUPPLEMENTARY DATA**

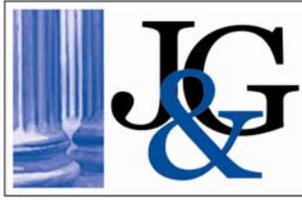
**MADISON LOCAL SCHOOL DISTRICT  
SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2014**

FEDERAL GRANTOR/ SUB GRANTOR/ PROGRAM TITLE	CFDA NUMBER	(A) PASS-THROUGH GRANT NUMBER	(B) CASH FEDERAL RECEIPTS	(B) CASH FEDERAL DISBURSEMENTS
<b>U.S. DEPARTMENT OF AGRICULTURE PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION</b>				
<b>Child Nutrition Grant Cluster:</b>				
(D) (E) School Breakfast Program	10.553	2014	\$ 192,709	\$ 192,709
(D) (E) National School Lunch Program	10.555	2014	789,955	789,955
(C) (D) National School Lunch Program - Food Donation	10.555	2014	30,246	30,246
<b>Total National School Lunch Program</b>			<u>820,201</u>	<u>820,201</u>
<b>Total Child Nutrition Grant Cluster</b>			<u>1,012,910</u>	<u>1,012,910</u>
(E) Child and Adult Care Food Program	10.558	2014	47,429	47,429
<b>Total U.S. Department of Agriculture</b>			<u>1,060,339</u>	<u>1,060,339</u>
<b>U.S. DEPARTMENT OF EDUCATION DIRECT PROGRAMS</b>				
<b>Student Financial Assistance Cluster:</b>				
(F) Federal Pell Grant Program	84.063	2014	424,008	424,008
(F) Federal Direct Student Loans	84.268	2014	348,721	348,721
<b>Total Student Financial Assistance Cluster</b>			<u>772,729</u>	<u>772,729</u>
<b>U.S. DEPARTMENT OF EDUCATION PASSED THROUGH THE OHIO DEPARTMENT OF EDUCATION</b>				
Title I Grants to Local Educational Agencies	84.010	2013	34,044	81,834
Title I Grants to Local Educational Agencies	84.010	2014	728,561	680,389
<b>Total Title I Grants to Local Educational Agencies</b>			<u>762,605</u>	<u>762,223</u>
<b>Special Education Grant Cluster:</b>				
(G) Special Education_Grants to States	84.027	2013	74,107	88,434
(G) Special Education_Grants to States	84.027	2014	622,640	570,931
(G) Special Education_Grants to States, LRE Grant	84.027	2014	1,057	1,057
<b>Total Special Education_Grants to States</b>			<u>697,804</u>	<u>660,422</u>
(G) Special Education_Preschool Grants	84.173	2014	19,034	19,034
<b>Total Special Education_Preschool Grants</b>			<u>19,034</u>	<u>19,034</u>
<b>Total Special Education Grant Cluster</b>			<u>716,838</u>	<u>679,456</u>
Career and Technical Education -- Basic Grants to States	84.048	2013	-	251
Career and Technical Education -- Basic Grants to States	84.048	2014	241,124	240,740
<b>Total Career and Technical Education -- Basic Grants to States</b>			<u>241,124</u>	<u>240,991</u>
Improving Teacher Quality State Grants	84.367	2014	134,072	122,667
<b>Total Improving Teacher Quality State Grants</b>			<u>134,072</u>	<u>122,667</u>
(H) ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, Recovery Act	84.395A	2013	(387)	-
(H) ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, Recovery Act	84.395A	2014	69,586	66,926
ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, Recovery Act, Mentorship Grant	84.395A	2014	4,550	4,550
<b>Total ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, Recovery Act</b>			<u>73,749</u>	<u>71,476</u>
<b>Total U.S. Department of Education</b>			<u>2,701,117</u>	<u>2,649,542</u>
<b>Total Federal Financial Assistance</b>			<u>\$ 3,761,456</u>	<u>\$ 3,709,881</u>

**Notes to the Schedule of Receipts and Expenditures of Federal Awards:**

- (A) OAKS did not assign pass-through numbers for fiscal year 2014.
- (B) This schedule was prepared on the cash basis of accounting.
- (C) The Food Donation Program is a non-cash, in kind, federal grant. Commodities are reported at the entitlement value.
- (D) Included as part of "Child Nutrition Grant Cluster" in determining major programs.
- (E) Commingled with state and local revenue from sales of breakfast and lunches; assumed expenditures were made on a first-in, first-out basis.
- (F) Included as part of "Student Financial Assistance Cluster" in determining major programs.
- (G) Included as part of "Special Education Grant Cluster" in determining major programs.
- (H) The District generally must spend Federal assistance within 15 months of receipt (funds must be obligated by June 30th and spent by September 30th). However, with Ohio Department of Education ("ODE")'s approval, a District can transfer unspent Federal assistance to the succeeding year, thus allowing the District a total of 27 months to spend the assistance. Schools can document this by using special cost centers for each year's activity, and transferring the amounts ODE approves between the cost centers. During fiscal year 2014, the ODE authorized the following transfers:

Program Title	CFDA Number	Grant Year	Transfer Out	Transfer In
ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, Recovery Act	84.395A	2013	\$ 387	
ARRA - State Fiscal Stabilization Fund (SFSF) - Race-to-the-Top Incentive Grants, Recovery Act	84.395A	2014		\$ 387
Totals			<u>\$ 387</u>	<u>\$ 387</u>



**Julian & Grube, Inc.**  
*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

**Independent Auditor's Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Required by *Government Auditing Standards***

Madison Local School District  
Richland County  
1379 Grace St.  
Mansfield, OH 44905-2742

To the Board of Education:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Madison Local School District, Richland County, Ohio, as of and for the fiscal year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Madison Local School District's basic financial statements and have issued our report thereon dated November 24, 2014.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Madison Local School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Madison Local School District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Madison Local School District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Board of Education  
Madison Local School District

***Compliance and Other Matters***

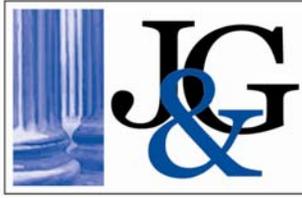
As part of reasonably assuring whether the Madison Local School District's financial statements are free of material misstatements, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our auditing and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Madison Local School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Madison Local School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Julian & Grube, Inc.  
November 24, 2014



**Julian & Grube, Inc.**  
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333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

**Independent Auditor's Report on Compliance With Requirements Applicable to  
Each Major Federal Program and on Internal Control Over Compliance  
Required by OMB Circular A-133**

Madison Local School District  
Richland County  
1379 Grace St.  
Mansfield, OH 44905-2742

To the Board of Education

***Report on Compliance for Each Major Federal Program***

We have audited Madison Local School District's compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that could directly and materially affect each of the Madison Local School District's major federal programs for the fiscal year ended June 30, 2014. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the Madison Local School District's major federal programs.

***Management's Responsibility***

The Madison Local School District's Management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to opine on the Madison Local School District's compliance for each of the Madison Local School District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. These standards and OMB Circular A-133 require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the Madison Local School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the Madison Local School District's major programs. However, our audit does not provide a legal determination of the Madison Local School District's compliance.

Board of Education  
Madison Local School District

***Opinion on Each Major Federal Program***

In our opinion, the Madison Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the fiscal year ended June 30, 2014.

***Report on Internal Control Over Compliance***

The Madison Local School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the Madison Local School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the Madison Local School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control compliance tests and the results of this testing based on OMB Circular A-133 requirements. Accordingly, this report is not suitable for any other purpose.



Julian & Grube, Inc.  
November 24, 2014

**MADISON LOCAL SCHOOL DISTRICT  
RICHLAND COUNTY, OHIO**

**SCHEDULE OF FINDINGS  
OMB CIRCULAR A-133 § .505  
JUNE 30, 2014**

<b>1. SUMMARY OF AUDITOR'S RESULTS</b>		
<i>(d)(1)(i)</i>	<i>Type of Financial Statement Opinion</i>	Unmodified
<i>(d)(1)(ii)</i>	<i>Were there any material control weaknesses reported at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(ii)</i>	<i>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(iii)</i>	<i>Was there any reported material noncompliance at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(iv)</i>	<i>Were there any material internal control weaknesses reported for major federal programs?</i>	No
<i>(d)(1)(iv)</i>	<i>Were there any significant deficiencies in internal control reported for major federal programs?</i>	No
<i>(d)(1)(v)</i>	<i>Type of Major Program's Compliance Opinion</i>	Unmodified
<i>(d)(1)(vi)</i>	<i>Are there any reportable findings under §.510(a)?</i>	No
<i>(d)(1)(vii)</i>	<i>Major Programs (listed):</i>	Student Financial Assistance Cluster: Federal Pell Grant Program - CFDA #84.063, and Federal Direct Student Loans - CFDA #84.268; Special Education Grant Cluster: Special Education Grants to States - CFDA #84.027, and Special Education Preschool Grants - CFDA #84.173; and Title I Grants to Local Educational Agencies - CFDA #84.010
<i>(d)(1)(viii)</i>	<i>Dollar Threshold: Type A/B Programs</i>	Type A: >\$300,000 Type B: all others
<i>(d)(1)(ix)</i>	<i>Low Risk Auditee?</i>	Yes
<b>2. FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b>		

None

<b>3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS</b>
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None



# Dave Yost • Auditor of State

**MADISON LOCAL SCHOOL DISTRICT**

**RICHLAND COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
DECEMBER 30, 2014**