# VERNON TOWNSHIP CRAWFORD COUNTY REPORT ON FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012



Board of Trustees Vernon Township 7136 State Route 96 Crestline, Ohio 44827-9211

We have reviewed the *Independent Auditors' Report* of Vernon Township, Crawford County, prepared by Holbrook & Manter, for the audit period January 1, 2012 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Vernon Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

October 6, 2014



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#### **INDEPENDENT AUDITORS' REPORT**

Vernon Township Crawford County 7163 State Route 96 Crestline, OH 44827-9211

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements and related notes of Vernon Township, Crawford County, (the Township) as of and for the years ended December 31, 2013 and 2012.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

# Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

# Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles (continued)

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2013 and 2012, or changes in financial position thereof for the years then ended.

### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Vernon Township, Crawford County as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permits, described in Note 1.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 28, 2014, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Certified Public Accountants

Ilalbrook & Master

Marion, Ohio August 28, 2014

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

		General	_	Special Revenue	Total Memorandum Only
CASH RECEIPTS:-					
Property tax and other local taxes	\$	29,848	\$	27,131	\$ ,
Intergovernmental receipts		28,112		110,686	138,798
Earnings on investments		174		165	339
Miscellaneous		693	_	1,147	1,840
Total cash receipts		58,827		139,129	197,956
CASH DISBURSEMENTS:-					
Current;-					
General government		33,019		11,552	44,571
Public safety		0		259	259
Public works		0		123,585	123,585
Health		5,537		0	5,537
Capital Outlay		0		800	800
Debt Service					
Principal retirement		5,000		8,965	13,965
Interest and fiscal charges	_	203	_	726	929
Total cash disbursements		43,759		145,887	189,646
Net change in fund cash balances		15,068	(	6,758)	8,310
Fund cash balances, January 1, 2013		7,959		93,536	101,495
Fund cash balances, December 31, 2013					
Restricted		0		86,778	86,778
Unassigned		23,027	_	0	23,027
Fund Cash Balances, December 31, 2013	\$	23,027	\$	86,778	\$ 109,805

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

	_	General		Special Revenue	Total Memorandum Only
CASH RECEIPTS:-					
Property tax and other local taxes	\$	26,966	\$	24,569	\$ 51,535
Intergovernmental receipts		14,772		97,920	112,692
Earnings on investments		134		120	254
Miscellaneous		637	_	225	862
Total cash receipts		42,509		122,834	165,343
CASH DISBURSEMENTS:-					
Current;-					
General government		27,308		11,662	38,970
Public safety		0		247	247
Public works		0		85,526	85,526
Health		6,324		0	6,324
Capital Outlay		0		3,206	3,206
Debt Service					
Principal retirement		5,000		8,726	13,726
Interest and fiscal charges	_	405	_	1,167	1,572
Total cash disbursements	_	39,037	_	110,534	149,571
Excess of receipts over cash disbursements		3,472		12,300	15,772
Fund cash balances, January 1, 2012	_	4,487	_	81,236	85,723
Fund cash balances, December 31, 2012					
Restricted		0		93,536	93,536
Unassigned	_	7,959	_	0	7,959
Fund Cash Balances, December 31, 2012	\$	7,959	\$	93,536	\$ 101,495

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:-

<u>Description of the Entity</u> - Vernon Township, Crawford County, Ohio, (the Township) is a body corporate and politic established in 1826 to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly - elected three member Board of Trustees. The Township also has an elected Fiscal Officer.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

**Basis of Accounting** - These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State of Ohio, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State of Ohio.

<u>Cash</u> - The Township maintains an interest bearing checking account and records certificates of deposit at cost.

<u>Fund Accounting</u> - The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

#### General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

# Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund

This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

Road and Bridge Fund

This fund receives tax money to pay for constructing, maintaining and repairing township roads and bridges.

**<u>Budgetary Process</u>** - The Ohio Revised Code requires that each fund be budgeted annually.

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The Crawford County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year-end.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:-** (continued)

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The Crawford County Budget Commission must also approve estimated resources.

#### Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are canceled, and reappropriated in the subsequent year.

A summary of 2013 and 2012 budgetary activity appears in Note 3.

**<u>Fund Balance</u>** - The fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental fund resources. The classifications are as follows:

#### **Nonspendable**

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

#### Restricted

Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### Committed

Trustees can commit amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund, assigned amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

# **Unassigned**

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

<u>Property, Plant and Equipment</u> - Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

<u>Accumulated Leave</u> - In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

# NOTE 2 - EQUITY IN POOLED CASH:-

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	 2013		2012
Demand deposits Certificates of deposits	\$ 1,800 108,015	\$	811 100,694
Total deposits	\$ 109,815	\$_	101,505

**Deposits** - The Township's deposits are either (1) insured by the Federal Deposit Insurance Corporation or (2) collateralized by securities specifically pledged by the financial institution to the Township, or (3) collateralized by the financial institution's public entity deposit pool.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

# **NOTE 3 - BUDGETARY ACTIVITY:-**

Budgetary activity for the year ending December 31, 2013 was as follows:

# 2013 Budgeted vs. Actual Receipts

Fund Type	_	<b>Budgeted Receipts</b>	_	Actual Receipts		Variance
General		\$ 60,563	\$	58,827	\$ (	1,736)
Special revenue		149,026	_	139,129	(	9,897)
	Total	\$ 209,589	\$	197,956	\$ (	11,633)

# 2013 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	_	_	Appropriation Authority	_	Budgetary Expenditures	_	Variance
General		\$	68,523	\$	43,759	\$	24,764
Special revenue		_	225,343		145,887	_	79,456
	Total	\$ _	293,866	\$	189,646	\$ _	104,220

Contrary to Ohio law, appropriations exceeded actual available resources in the General Fund by \$1,736 and Special Revenue by \$9,897.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

# **NOTE 3 - BUDGETARY ACTIVITY:-**

Budgetary activity for the year ending December 31, 2012 was as follows:

# 2012 Budgeted vs. Actual Receipts

Fund Type	_	_	<b>Budgeted Receipts</b>	_	Actual Receipts	Variance
General		\$	42,340	\$	42,509	\$ 169
Special revenue		_	121,754	_	122,834	1,080
	Total	\$	164,094	\$ _	165,343	\$ 1,249

# 2012 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		_	Appropriation Authority	<u>-</u>	Budgetary Expenditures	Variance
General		\$	46,545	\$	39,037	\$ 7,508
Special revenue		_	202,904	-	110,534	92,370
	Total	\$ _	249,449	\$	149,571	\$ 99,878

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

#### NOTE 4 - BONDS PAYABLE:-

In 2003, the Township borrowed \$100,000 for the construction of a maintenance building. The terms of the bonds require then annual payments of \$10,000 plus interest at an annual interest rate of 4.05%. The bond was paid in full as of December 31, 2013.

In May 2009, the Township borrowed \$18,704 for the purchase of a backhoe. The terms of the loan require annual payments of \$4,489 including interest. The balance of the loan at December 31, 2013 was \$4,219.

Future minimum payments on the loan are as follows:

Year		
2014	\$	4,489
	-	
Total schdule of payments		4,489
Less amount representing interest	(	270)
	<u></u>	
Principal balance	\$	4,219

#### NOTE 5 - PROPERTY TAX:-

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the Crawford County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### NOTE 6 - RETIREMENT SYSTEMS:-

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants, as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2013 and 2012, PERS members contributed 10% of their gross salaries. The Township contributed an amount equal to 14% of participants' gross salaries for 2013 and 2012. The Township has paid all contributions required through December 31, 2013.

# NOTE 7 - RISK POOL MANAGEMENT:-

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

#### NOTE 7 - RISK POOL MANAGEMENT:- (continued)

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. formally known as American Risk Pooling Consultants, Inc.) (York or Management), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

American Public Entity Excess Pool (APEEP) provides OTARMA with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2012, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2013 and 2012:

		2013		2012
Assets	\$	34,954,286	\$	34,771,270
Liabilities	(	8,486,363)	(	9,355,082)
	_			_
Net Position	\$_	26,467,923	\$	25,416,188

At December 31, 2013 and 2012, respectively, the liabilities above include approximately \$7.9 and \$8.7 million of estimated incurred claims payable. The assets above also include approximately \$7.4 and \$7.8 million of unpaid claims to be billed to approximately 948 member governments in the future, as of December 31, 2013 and 2012, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2013, the Township's share of these unpaid claims collectible in future years is approximately \$2,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Contributions to OTARMA							
	2013		2012				
\$	4,349	\$	4,300				

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

# NOTE 8 - SUBSEQUENT EVENTS:-

Management has evaluated subsequent events as of August 28, 2014, the date the financial statements were to be issued.



# <u>Independent Accountants' Report on Internal Control Over Financial Reporting</u> and on Compliance and Other Matters Required by *Government Auditing Standards*

Vernon Township Crawford County 7163 State Route 96 Crestline, OH 44827-9211

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Vernon Township, Crawford County, (the Township) as of and for the years ended December 31, 2013 and 2012, and the related notes to the financial statements, and have issued our report thereon dated August 28, 2014, wherein we noted the Township followed accounting financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### **Internal Control Over Financial Reporting**

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

We did note certain internal control matters that we reported to the Township's management in a separate letter dated August 28, 2014.

#### Compliance and other matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards*, which are described in the accompanying Schedule of Findings as item 2013-001.

We also noted certain noncompliance or other matters that we reported to the Township's management in a separate letter dated August 28, 2014.

# **Purpose of this Report**

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under Government Auditing Standards in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose and is intended solely for the information and use of management, Board of Trustees, and the Auditor of State of Ohio and is not intended to be and should not be used by anyone other than these specified parties.

Certified Public Accountants

Ilalbrook & Master

Marion, Ohio August 28, 2014

# VERNON TOWNSHIP CRAWFORD COUNTY SCHEDULE OF FINDINGS DECEMBER 31, 2013 AND 2012

# FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number 2013-001

### **Noncompliance Citation - Prior Certification of Expenditures**

Ohio Revised Code, Section 5705.41 (D) requires that no orders or contracts involving the expenditures of monies are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

It was noted during the audit that expenditures by the Township were not certified in a timely manner. Most instances occurred when purchases came in over the anticipated amount and supplemental purchase orders were completed to cover the additional expense and were not labeled as "Then and Now" certificates. Without timely certification, the Township may expend more funds than available in the treasury or expend more than collected and appropriated.

We recommend that the Township implement a policy and procedure for contracts involving the expenditure of money be timely certified to insure all monies expended are lawfully appropriated and available in the treasury or in the process of collection. The Township should issue approved purchase orders and consider using blanket and super blanket purchase orders and/or "Then and Now" certificates where applicable.





# **VERNON TOWNSHIP**

# **CRAWFORD COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 16, 2014