AUDIT REPORT

JANUARY 1, 2012 - DECEMBER 31, 2013



Board of Trustees West Township 8610 Knox School Road Minerva, Ohio 44657

We have reviewed the *Independent Auditors' Report* of West Township, Columbiana County, prepared by Wilson, Phillips & Agin, CPA's, Inc., for the audit period January 1, 2012 through December 31, 2013. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. West Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

July 15, 2014



WEST TOWNSHIP COLUMBIANA COUNTY JANUARY 1, 2012 - DECEMBER 31, 2013

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WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

INDEPENDENT AUDITORS' REPORT

West Township Columbiana County 8610 Knox School Road Minerva, Ohio 44657

To the Township Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements and related notes of the West Township, Columbiana County, as of and for the years ended December 31, 2013 and 2012.

Management's Responsibility For the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States, to satisfy requirements.

Independent Auditors' Report Page Two

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the West Township, Columbiana County as of December 31, 2013 and 2012, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the West Township, Columbiana County as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated June 17, 2014, on our consideration of the West Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Wilson, Phillips & Agin, CPA's, Inc. Zanesville, Ohio June 17, 2014

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

	General	Special Revenue	Permanent	Totals (Memorandum Only)
Cash Receipts:				
Property and Other Local Taxes	\$ 63,1		\$ -	\$ 370,309
Licenses, Permits and Fees	40.0	- 15,893	-	15,893
Intergovernmental	69,8		-	227,004
Special Assessments		- 4,607	-	4,607
Earnings on Investments		41 -	12	353
Miscellaneous	2,9		. <u> </u>	138,322
Total Cash Receipts	136,2	45 620,231	12	756,488
Cash Disbursements:				
Current:				
General Government	98,8	23 49	-	98,872
Public Safety		-	-	-
Public Works	6,5	69 475,745	-	482,314
Health	11,7	00 26,377	235	38,312
Debt Service:				
Principal Retirement		- 6,843	-	6,843
Interest and Fiscal Charges	4,4	- 80	-	4,480
Capital Outlay		- 996		996
Total Cash Disbursements	121,5	72 510,010	235	631,817
Net Change in Fund Cash Balance	14,6	73 110,221	(223)	124,671
Fund Cash Balances, January 1	5,2	64 362,429	26,546	394,239
Fund Cash Balances, December 31				
Restricted		- 472,650	26,323	498,973
Unassigned (Deficit)	19,9	- 37	-	19,937
Fund Cash Balances, December 31	\$ 19,9	\$ 472,650	\$ 26,323	\$ 518,910

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

	Governmental Fund Types							
	G	eneral		Special Revenue	Per	manent	(Mei	Totals morandum Only)
Cash Receipts:								
Property and Other Local Taxes	\$	61,082	\$	246,915	\$	-	\$	307,997
Licenses, Permits and Fees		-		16,184		-		16,184
Intergovernmental		54,339		149,230		-		203,569
Special Assessments		-		4,411		-		4,411
Earnings on Investments		648		9		43		700
Miscellaneous		43,304		64,098				107,402
Total Cash Receipts		159,373		480,847		43		640,263
Cash Disbursements:								
Current:								
General Government		138,456		20		-		138,476
Public Safety		-		113,170		-		113,170
Public Works		27,117		337,309		-		364,426
Health		11,966		12,541		225		24,732
Debt Service:		,		,				ŕ
Principal Retirement		18,385		11,562		_		29,947
Interest and Fiscal Charges		159		3,665		_		3,824
Total Cash Disbursements	-	196,083		478,267		225		674,575
Excess of Receipts Over (Under) Disbursements		(36,710)		2,580		(182)		(34,312)
Other Financing Receipts (Disbursements)								
Advances - In		-		2,000		-		2,000
Advances - Out		(2,000)		-		-		(2,000)
Total Other Financing Receipts (Disbursements)		(2,000)		2,000		-		-
Net Change in Fund Cash Balance		(38,710)		4,580		(182)		(34,312)
Fund Cash Balances, January 1		43,974		357,849		26,728		428,551
Fund Cash Balances, December 31								
Restricted		-		362,429		26,546		388,975
Unassigned (Deficit)		5,264		-		-		5,264
Fund Cash Balances, December 31	\$	5,264	\$	362,429	\$	26,546	\$	394,239

NOTES TO FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of West Township, Columbiana County, (the Township) as a body corporate and politic. A publically-elected three-member Board of Trustees directs the Township. The Township provides for maintenance of roads and bridge and fire protection. The Township contracts with Sandy Creek Joint Fire District to provide fire protection services.

The Township participates in the Ohio Government Risk Management Plan public entity risk pool. Note 7 to the financial statements provides additional information for this entity. This organization is:

Public Entity Risk Pool:

The Township belongs to the Ohio Government Risk Management Plan (the Plan), an unincorporated non-profit association providing a formalized, jointly administered self insurance risk management plan. Member governments pay annual premiums to fund the Plan. The Plan pays judgments, settlements and other expenses resulting from covered claims exceeding the member's deductible.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

NOTES TO FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund – This fund receives gasoline tax monies to pay for constructing, maintaining, and repairing Township roads.

Road and Bridge Fund – This fund receives property tax money for constructing, maintaining, and repairing Township Road and Bridges.

Fire Levy Fund - This fund receives property tax money for providing fire protection.

Permanent Funds

These funds account for assets held under a trust agreement that are legally restricted to the extent that only earnings, not principal, are available to support the Township's programs. The Township had the following significant Permanent Fund.

Cemetery Trust Fund – This fund receives interest earned on the nonexpendable corpus from a trust agreement. The earnings are used for the general maintenance and upkeep of the Township's cemetery. The Township has two separate trusts set up for the same purpose.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation. Unencumbered appropriations lapse at year end.

Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2013 and 2012 budgetary activity appears in Note 3.

NOTES TO FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G Property, Plant and Equipment

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

NOTES TO FINANCIAL STATEMENTS

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

2. EQUITY IN POOLED CASH

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2013	2012
Demand deposits	\$ 515,853	\$ 391,191
Certificates of Deposit	3,057	3,048
Total	\$ 518,910	\$ 394,239

Deposits: Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2013 and 2012 follows:

		Budgeted		Actual			
Fund Type		Receipts		Receipts		Variance	
General	\$	129,495	\$	136,245	\$	6,750	
Special Revenue		574,735		620,231		45,496	
Permanent		4		12		8	
Total	\$	704,234	\$	756,488	\$	52,254	
2	013 Budgeted v	s. Actual Budge	tary Basis	s Expenditures			
		ppropriation	_ ·	Budgetary			
Fund Type		Authority Expenditures		,	Variance		
General		125,466	Φ.	121,572	\$	3,894	

Fund Type		Authority	E	xpenditures	 Variance
General	\$	125,466	\$	121,572	\$ 3,894
Special Revenue		587,349		510,010	77,339
Permanent		650		235	415
Total	\$	713,465	\$	631,817	\$ 81,648
	2012 1	Budgeted vs. Ac	tual Rece	ipts	
		Budgeted		Actual	

Fund Type		Budgeted Receipts		Actual Receipts	,	Variance
71	Φ.		Φ.	I		
General	\$	155,860	\$	159,373	\$	3,513
		407,857		480,847		72,990
Special Revenue		864		43		(821)
Total	\$	564,581	\$	640,263	\$	75,682

NOTES TO FINANCIAL STATEMENTS

3. BUDGETARY ACTIVITY (Continued)

2012 Budgeted vs. Actual Budgetary Basis Expenditures

	A	Appropriation		Budgetary		
Fund Type		Authority	E	xpenditures	•	Variance
General	\$	199,833	\$	196,083	\$	3,750
Special Revenue		515,705		478,267		37,438
Permanent		864		225		639
Total	\$	716,402	\$	674,575	\$	41,827

Contrary to ORC 5705.39, The Road District Fund had appropriations greater than estimated revenue by \$50,000 in 2012.

Contrary to ORC 5705.41(D), the Township had 7 instances where certification was not made prior to purchase.

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Township Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. RETIREMENT SYSTEMS

The Township's full-time employees and elected officials belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2013 and 2012, PERS members contributed 10.0% of their wages, respectively. The Township contributed an amount equal to 14.00% of participant's gross salaries for 2013 and 2012, respectively. The Township has paid all contributions required through December 31, 2013.

NOTES TO FINANCIAL STATEMENTS

6. DEBT

Debt outstanding as of December 31, 2013 was as follows

	2013		
	Principal		%
Consumers National Bank	\$	94,972	4.32

In 2008, the Township borrowed \$250,000 for the construction of the Township building. The loan was for 20 years, with a variable interest rate. The loan is collateralized by the building. Monthly payment amounts have varied with the current monthly amount being paid by the Township is \$1,500 per month. The amortization schedule reflects this monthly payment amount.

Amortization of the above debt, including interest, is scheduled as follows:

Year	Bank Loan
2014	\$ 18,000
2015	18,000
2016	18,000
2017	18,000
2018	18,000
2019-2023	18,000
Total	\$ 108,000

7. RISK MANAGEMENT

The Township belongs to the Ohio Plan Risk management, Inc. (OPRM) – formerly known as the Ohio Government Risk Management Plan (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio Governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions. law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverage's, to its members sold through fourteen appointed independent agents in the State of Ohio.

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss, except OPRM retains 41.5% (effective November 1, 2011) of the premium and losses on the first \$250,0000 casualty treaty and 10% of the first \$1,000,000 property treaty. Effective November 1, 2012 the plan increased its retention to 50% of the first \$250,000 casualty treaty. The Plan's property retention remained unchanged from prior years. This change was made to balance the reinsurance market conditions. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 767 and 765 members as of December 31, 2012 and 2011, respectively.

NOTES TO FINANCIAL STATEMENTS

7. RISK MANAGEMENT (Continued)

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three years.

The Pools audited financial statements conformity with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2012 and 2011 (the latest information available).

	2012	2011
Assets	\$ 13,100,381	\$ 12,501,280
Liabilities	(6,687,193)	(5,328,761)
Members' Equity	\$ 6,413,188	\$ 7,172,519

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS.

West Township Columbiana County 8610 Knox School Road Minerva, Ohio 44657

To the Township Trustees:

We have audited, in accordance with auditing standards general accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of West Township, Columbiana County as of and for the years ended December 31, 2013 and 2012, and have issued our report thereon dated June 17, 2014, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered West Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies.. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page Two

Compliance and Other Matters

As part of obtaining reasonable assurance about whether West Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We noted certain matters not requiring inclusion in this report that we have reported to the management of West Township in a separate letter dated June 17, 2014.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wilson, Phillips & Agin, CPA's, Inc.. Zanesville, Ohio June 17, 2014



WEST TOWNSHIP

COLUMBIANA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JULY 29, 2014