



Dave Yost • Auditor of State

**ASHTABULA COUNTY FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

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Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT

Ashtabula County Family and Children First Council
Ashtabula County
P.O. Box 1175
Ashtabula, Ohio 44005

To the Members of Council:

Report on the Financial Statements

We have audited the accompanying financial statements and related notes of the Ashtabula County Family and Children First Council, Ashtabula County, (the Council) as of and for the years ended December 31, 2014 and 2013.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Council's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Council's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Council prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Council does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Council as of December 31, 2014 and 2013, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Ashtabula County Family and Children First Council, Ashtabula County as of December 31, 2014 and 2013, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 23, 2015, on our consideration of the Council's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Council's internal control over financial reporting and compliance.



Dave Yost
Auditor of State
Columbus, Ohio

September 23, 2015

**ASHTABULA COUNTY FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY, OHIO**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS
AND CHANGES IN FUND BALANCES
GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<u>Governmental Fund Types</u>		<u>Fiduciary Fund Type</u>	<u>Totals (Memorandum Only)</u>
	<u>General</u>	<u>Special Revenue</u>	<u>Private Purpose Trust</u>	
<u>Cash Receipts:</u>				
Intergovernmental:				
Local	\$14,597			\$14,597
State	\$31,500	\$48,850		80,350
Federal		19,558		19,558
Fees	3,421			3,421
Contributions	2,000		\$3,532	5,532
Miscellaneous	229		25	254
<i>Total Cash Receipts</i>	<u>51,747</u>	<u>68,408</u>	<u>3,557</u>	<u>123,712</u>
<u>Cash Disbursements:</u>				
Salaries and Benefits	25,960	25,137		51,097
Contractual Services	8,161	29,559	8,875	46,595
Travel Reimbursements	669			669
Supplies and Materials	521			521
Utilities and Rentals	1,494			1,494
<i>Total Cash Disbursements</i>	<u>36,805</u>	<u>54,696</u>	<u>8,875</u>	<u>100,376</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>14,942</u>	<u>13,712</u>	<u>(5,318)</u>	<u>23,336</u>
<i>Fund Cash Balances, January 1</i>	<u>30,245</u>	<u>2,358</u>	<u>19,443</u>	<u>52,046</u>
<u>Fund Cash Balances, December 31:</u>				
Restricted		16,070	14,124	30,194
Assigned	2,111			2,111
Unassigned (Deficit)	43,077			43,077
<i>Fund Cash Balances, December 31</i>	<u>\$45,188</u>	<u>\$16,070</u>	<u>\$14,124</u>	<u>\$75,382</u>

The notes to the financial statements are an integral part of this statement.

**ASHTABULA COUNTY FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY, OHIO**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS
AND CHANGES IN FUND BALANCES
GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2013**

	<u>Governmental Fund Types</u>		<u>Fiduciary Fund Type</u>	<u>Totals (Memorandum Only)</u>
	<u>General</u>	<u>Special Revenue</u>	<u>Private Purpose Trust</u>	
<u>Cash Receipts:</u>				
Intergovernmental:				
Local	\$30,780			\$30,780
State		\$21,812		21,812
Federal		17,387		17,387
Fees	4,520			4,520
Contributions	2,000		\$7,553	9,553
Miscellaneous	219			219
<i>Total Cash Receipts</i>	<u>37,519</u>	<u>39,199</u>	<u>7,553</u>	<u>84,271</u>
<u>Cash Disbursements:</u>				
Salaries and Benefits	47,763	3,356		51,119
Contractual Services	13,191	49,775	3,709	66,675
Travel Reimbursements	654			654
Supplies and Materials	871			871
Utilities and Rentals	1,495			1,495
<i>Total Cash Disbursements</i>	<u>63,974</u>	<u>53,131</u>	<u>3,709</u>	<u>120,814</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>(26,455)</u>	<u>(13,932)</u>	<u>3,844</u>	<u>(36,543)</u>
<i>Fund Cash Balances, January 1 (as Restated Note 6)</i>	<u>56,699</u>	<u>16,290</u>	<u>15,600</u>	<u>88,589</u>
<u>Fund Cash Balances, December 31:</u>				
Restricted		2,358	19,443	21,801
Assigned	4,632			4,632
Unassigned (Deficit)	25,613			25,613
<i>Fund Cash Balances, December 31</i>	<u>\$30,245</u>	<u>\$2,358</u>	<u>\$19,443</u>	<u>\$52,046</u>

The notes to the financial statements are an integral part of this statement.

**ASHTABULA COUNTY FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013**

1. Reporting Entity and Summary of Significant Accounting Policies

A. Description of the Entity

Membership

Ohio Revised Code Section 121.37 created the Ohio Family and Children First Cabinet Council and required each Board of County Commissioners to establish a County Family and Children First Council. Statutory membership of County Council consists of the following individuals:

- a. At least three individuals who are not employed by an agency represented on the Family and Children First Council (FCFC) and whose families are or have received services from an agency represented on the FCFC or another County's FCFC.
- b. The Director of the Board of Alcohol, Drug Addiction, and Mental Health Services that serves the County;
- c. The Health Commissioner, or the Commissioner's designee, of the Board of Health of the General Health District in the County;
- d. The Director of the County Department of Job and Family Services;
- e. The Executive Director of the public children services agency;
- f. The Superintendent of the County Board of Developmental;
- g. The Superintendent of the city, exempted village, or local school district with the largest number of pupils residing in the County, as determined by the Ohio Department of Education, which shall notify each County of its determination at least biennially;
- h. A School Superintendent representing all other school districts with territory in the County, as designated at a biennial meeting of the superintendents of those districts;
- i. A representative of the municipal corporation with the largest population in the County;
- j. The President of the Board of County Commissioners or an individual designated by the Board;
- k. A representative of the regional office of the Ohio Department of Youth Services;
- l. A representative of the County's Head Start agencies, as defined in Ohio Revised Code Section 3301.32;
- m. A representative of the County's Early Intervention collaborative established pursuant to the federal early intervention program operated under the "Individuals with Disabilities Education Act of 2004"; and
- n. A representative of a local nonprofit entity that funds, advocates, or provides services to children and families.

**ASHTABULA FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013
(Continued)**

1. Reporting Entity and Summary of Significant Accounting Policies (Continued)

A. Description of the Entity (Continued)

A County Family and Children First Council may invite any other local public or private agency or group that funds, advocates, or provides services to children to have a representative become a permanent or temporary member of the Council.

Purpose and Statutory Requirements

The purpose of the County Council is to streamline and coordinate existing government services for families seeking services for their children. In seeking to fulfill its purpose, a County Council shall provide for the following:

- a. Referrals to the Cabinet Council of those children for whom the County Council cannot provide adequate services;
- b. Development and implementation of a process that annually evaluates and prioritizes services, fills service gaps where possible, and invents new approaches to achieve better results for families and children;
- c. Participation in the development of a countywide, comprehensive, coordinated, multi-disciplinary interagency system for infants and toddlers with developmental disabilities or delays and their families, as established pursuant to federal grants received and administered by the Department of Health for early intervention services under the "Individuals with Disabilities Education Act of 2004";
- d. Maintenance of an accountability system to monitor the County Council's progress in achieving results for families and children; and
- e. Establishment of a mechanism to ensure ongoing input from a broad representation of families who are receiving services within the County system.
- f. Implementation of an interagency process to establish local indicators and monitor the county's progress toward increasing child well-being in the county.
- g. Implementation of an interagency process to identify local priorities to increase child well-being. The local priorities shall focus on expectant parents and newborns thriving; infants and toddlers thriving; children being ready for school; children and youth succeeding in school; youth choosing healthy behaviors; and youth successfully transitioning into adulthood and take into account the indicators established by the Ohio Family & Children First Cabinet Council under division (A)(4)(a) of ORC 121.37
- h. An annual plan that identifies the county's interagency efforts to increase child well-being in the county.

**ASHTABULA FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013
(Continued)**

1. Reporting Entity and Summary of Significant Accounting Policies (Continued)

A. Description of the Entity (Continued)

Internal Organizations

The Ashtabula County Family & Children First Council has established, through its By-Laws, a number of committees to fulfill its mission and statutory obligations.

- a. **Early Childhood Coordinating** functions as a collaborative, information sharing forum focused on the coordination of service delivery for children ages birth to five years of age, a resource for Council on trends, gaps in service and other salient early childhood issues, and as a support mechanism for any entity contracting with Council for early childhood programming by enhancing impact through feedback and collaboration.
- b. **Finance** reviews matters related to the financial well-being of Council; recommends financial actions; reviews financial procedures; presents annual budgets, with estimated revenues and expenditures; monitors revenues and expenditures on regular basis; reports Audit results to Council. At least one Council member serving on the Program Committee must simultaneously serve on the Finance Committee to facilitate program oversight and monitoring activities. A representative of Council's Administrative/Fiscal Agent must be appointed to this Committee.
- c. **Membership** develops procedures for and recommendations regarding member roles and responsibilities; facilitates nomination of Council officers and appointment of Chairpersons to Standing Committees; reviews applications for membership and makes recommendations based on composition of Council, Planning Collaborative and Standing Committees.
- d. **Program** reviews all Requests For Proposals published and submitted by the Council; makes recommendations to Council and provides oversight and monitoring for in-house and contracted programs and services, including Service Coordination and administration of the Laura H. Miller Trust Fund.
- e. **Public Information** provides cross training activities based on community needs; coordinates public awareness activities.

The Council has also established a Planning Collaborative, consisting of representatives from mandated member organizations as well as non-member community stakeholder, responsible for identification of service gaps and recommendations to Council regarding strategic planning and development of Council initiatives.

B. Reporting Entity

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the Council consists of all funds, departments, and activities that are not legally separate from the Council. They comprise the Council's legal entity which provides services including human, social, health and education to families and children.

**ASHTABULA FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013
(Continued)**

1. Reporting Entity and Summary of Significant Accounting Policies (Continued)

B. Reporting Entity (Continued)

Component units are legally separate organizations for which the Council is financially accountable. The Council is financially accountable for an organization if the Council appoints a voting majority of the organization's governing board and (1) the Council is able to significantly influence the programs or services performed or provided by the organization; or (2) the Council is legally entitled to or can otherwise access the organization's resources; the Council is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Council is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Council in that the Council approves the budget, the issuance of debt, or the levying of taxes. The Council has no component units.

The Council's management believes these financial statements present all activities for which the Council is financially accountable.

C. Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

D. Administrative/Fiscal Agent

Ohio Revised Code Section 121.37(B)(5)(a) requires the Council to select an administrative agent to provide fiscal and administrative services to the Council. The Council has selected the Ashtabula County Children Services Board. The Council authorizes the Ashtabula County Children Services Board, as fiscal agent and administrative agent, to subcontract with, designate, and/or seek assistance from any agencies and/or organizations that it deems necessary in order to complete the obligations set forth in the agreement. The Ashtabula County Children Services Board agrees to be ultimately responsible for fulfilling the fiscal and administrative obligations of the agreement.

**ASHTABULA FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013
(Continued)**

1. Reporting Entity and Summary of Significant Accounting Policies (Continued)

E. Fund Accounting

The Council uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The Council classifies its funds into the following types:

General Fund – The General Fund is the operating fund of the Council. It is used to account for and report all financial resources not accounted for and reported in another fund. Receipts include contributions from local organizations, participant fees for trainings and events, and operational capacity building funds, state monies allocated for County Council operations.

Special Revenue Funds – These funds are used to account for and report specific sources (other than from trusts or for capital projects) that are restricted or committed to expenditure for specified purposes. The Council had the following significant Special Revenue Funds:

Ohio Children’s Trust Fund – This fund receives grant monies restricted for preventing or reducing the prevalence of child abuse and neglect.

Family-Centered Services and Supports Fund – This fund receives grant monies restricted for maintaining children and youth in their homes and communities by meeting the multi-systemic needs of children receiving service coordination.

Fiduciary Fund – Private Purpose Trust: This fund accounts for resources restricted by a legally binding Trust Agreement. The Council has one Private Purpose Trust, the Laura H. Miller Trust Fund, which is to be used at the discretion of Council in accordance with the parameters set forth in the Trust Agreement.

F. Budgetary Process

A Family and Children First Council established under Ohio Revised Code Section 121.37 is not a taxing authority and is not subject to Ohio Revised Code Chapter 5705. As of October 1, 1997, all Family and Children First Councils are required to file an annual budget with its administrative agent. The Council filed an estimate of financial resources and an appropriation measure with the Ashtabula County Children Services Board.

A summary of 2014 and 2013 budgetary activity appears in Note 2.

G. Cash and Investments

The Council designated the Ashtabula County Children Services Board as the fiscal agent for all funds received in the name of the Council. Deposits of monies are made with the Ashtabula County Treasurer and fund expenditures and balances are reported through the Ashtabula County Auditor. Deposits and investments are made in accordance with the Ohio Revised Code and are valued at the fiscal agent’s carrying amount.

**ASHTABULA FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013
(Continued)**

1. Reporting Entity and Summary of Significant Accounting Policies (Continued)

H. Property, Plant and Equipment

The Council records cash disbursements for acquisitions of property, plant and equipment when paid. These items are not reflected as assets in the accompanying financial statements.

I. Accumulated Leave

In certain circumstances, such as leaving employment or retirement, employees are entitled to cash payouts for unused leave. The financial statements do not include a liability for unpaid vacation and sick leave.

J. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Council must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable – The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

Restricted – Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions or enabling legislation.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Council. Those committed amounts cannot be used for any other purpose unless the Council removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by Council for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by policies of the Council, which includes giving the administrative/fiscal agent the authority to constrain monies for intended purposes.

**ASHTABULA FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013
(Continued)**

1. Reporting Entity and Summary of Significant Accounting Policies (Continued)

J. Fund Balance (Continued)

Unassigned – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from the overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Council applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

2. Budgetary Activity

Budgetary activity for the years ending December 31, 2014 and 2013 follows:

2014 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$37,900	\$51,747	\$13,847
Special Revenue	66,331	68,408	2,077
Fiduciary - Private Purpose Trust	3,600	3,557	(43)
Total	\$107,831	\$123,712	\$15,881

2014 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$67,033	\$36,805	\$30,228
Special Revenue	45,135	54,696	(9,561)
Fiduciary - Private Purpose Trust	10,000	8,875	1,125
Total	\$122,168	\$100,376	\$21,792

**ASHTABULA FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013
(Continued)**

2. Budgetary Activity (Continued)

2013 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$44,858	\$37,519	(\$7,339)
Special Revenue	51,530	39,199	(12,331)
Fiduciary - Private Purpose Trust	3,000	7,553	4,553
Total	\$99,388	\$84,271	(\$15,117)

2013 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$66,006	\$63,974	\$2,032
Special Revenue	51,819	53,131	(1,312)
Fiduciary - Private Purpose Trust	3,710	3,709	1
Total	\$121,535	\$120,814	\$721

3. Equity in Pooled Cash and Investments

The Ashtabula County Children Services Board, as fiscal agent for the Council, maintains a cash and investments pool used by all of the Ashtabula County Children Services Board funds, including those of the Council. The Ohio Revised Code prescribes allowable deposits and investments and the Ashtabula County Children Services Board is responsible for compliance. The carrying amount of deposits and investments at December 31 was as follows:

	2014	2013
Demand deposits	\$75,382	\$52,046
Total deposits	\$75,382	\$52,046

The fiscal agent is responsible for maintaining adequate depository collateral for all funds in the fiscal agent's pooled and deposit accounts. All risks associated with the above deposits are the responsibility of the fiscal agent.

4. Retirement System

The Council participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

**ASHTABULA FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013
(Continued)**

4. Retirement System (Continued)

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/investments/cafr.shtml>, or writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for state and local employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 10 percent of covered payroll for members in State and local divisions. Plan members are required to contribute 10 percent of their annual covered salary and the Council is required to contribute 14 percent of annual covered payroll. The Council has paid all contributions required through December 31, 2014.

5. Risk Management

Insurance

The Council has obtained insurance through the Ashtabula County Children Services Board and Ashtabula County Commissioners with the County Risk Sharing Authority (CORSA) for the following risks:

- Comprehensive property and general liability;
- Errors and omissions.

Settled claims have not exceeded this commercial coverage in any of the last three years.

There has not been a significant reduction in this coverage from the prior year.

Risk Pool Membership

The Council through the Ashtabula County Children Services Board and Ashtabula County Commissioners participates in the County Employee Benefits Consortium of Ohio, Inc. (CEBCO) which is a shared risk pool to provide hospital/medical and prescription benefits for employees.

**ASHTABULA FAMILY AND CHILDREN FIRST COUNCIL
ASHTABULA COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013
(Continued)**

6. Restatement of Fund Balance

The preparation of Council's 2013-2014 Financial Statements revealed a series of prior period reporting errors. These errors impacted the General, Special Revenue and Private Purpose Trust Fund balances. The following adjustments were applied to the December 31, 2012 fund balances.

	General Fund	Special Revenue Funds	Private Purpose Trust Fund	Total
Fund Balance - December 31, 2012	\$31,560	\$39,543	\$17,482	\$ 88,585
Adjustment	\$25,139	(\$23,253)	(\$1,882)	\$ 4
Restated Fund Balance - December 31, 2012	\$56,699	\$16,290	\$15,600	\$ 88,589



Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Ashtabula County Family and Children First Council
Ashtabula County
P.O. Box 1175
Ashtabula, Ohio 44005

To the Members of Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Ashtabula County Family and Children First Council, Ashtabula County, (the Council) as of and for the years ended December 31, 2014 and 2013, and the related notes to the financial statements, and have issued our report thereon dated September 23, 2015 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Council's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Council's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Council's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Compliance and Other Matters

As part of reasonably assuring whether the Council's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Council's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Council's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive, flowing style.

Dave Yost
Auditor of State
Columbus, Ohio

September 23, 2015



Dave Yost • Auditor of State

ASHTABULA COUNTY FAMILY AND CHILDREN FIRST COUNCIL

ASHTABULA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
OCTOBER 8, 2015**