



# SHAKER HEIGHTS

Comprehensive Annual Financial Report  
For the Fiscal Year Ended December 31, 2014  
City of Shaker Heights, Ohio





# Dave Yost • Auditor of State

City Council  
City of Shaker Heights  
3400 Lee Road  
Shaker Heights, OH 44120

We have reviewed the *Independent Auditor's Report* of the City of Shaker Heights, Cuyahoga County, prepared by Ciuni & Panichi, Inc., for the audit period January 1, 2014 through December 31, 2014. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Shaker Heights is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost".

Dave Yost  
Auditor of State

August 19, 2015

**This page intentionally left blank.**

**INTRODUCTORY  
SECTION**

**This page intentionally left blank.**

# **City of Shaker Heights, Ohio**

**Comprehensive Annual Financial Report  
For the Year Ended December 31, 2014**

**Prepared by: The Department of Finance  
Matthew Rubino, Director of Finance**

**This page intentionally left blank.**

# City of Shaker Heights, Ohio

## Comprehensive Annual Financial Report For the Year Ended December 31, 2014

<b>Table of Contents</b>	<b>Page</b>
<b>I. Introductory Section</b>	
Title Page .....	i
Table of Contents .....	ii
Letter of Transmittal .....	vi
Organizational Chart – Administrative .....	xv
Organizational Chart – Finance Department.....	xvi
Listing of Principal City Officials.....	xvii
Certificate of Achievement for Excellence in Financial Reporting .....	xviii
<b>II. Financial Section</b>	
Independent Auditor’s Report.....	1
Management’s Discussion and Analysis (Unaudited).....	5
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position.....	17
Statement of Activities .....	18
Fund Financial Statements:	
Balance Sheet – Governmental Funds.....	19
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities .....	20
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	21
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	22
Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual – General Fund .....	23
Statement of Fund Net Position – Proprietary Funds .....	24
Statement of Revenues, Expenses, and Changes in Fund Net Position – Proprietary Funds .....	25

# City of Shaker Heights, Ohio

## Comprehensive Annual Financial Report For the Year Ended December 31, 2014

<b>Table of Contents</b>	<b>Page</b>
<b>II. Financial Section (continued)</b>	
Statement of Cash Flows – Proprietary Funds .....	26
Statement of Fiduciary Assets and Liabilities – Agency Funds .....	27
Notes to the Basic Financial Statements .....	28
Combining Statements and Individual Fund Schedules:	
Combining Statements – Non-Major Governmental Funds:	
Fund Descriptions.....	63
Combining Balance Sheet – Non-Major Governmental Funds.....	66
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Governmental Funds.....	67
Combining Balance Sheet – Non-Major Special Revenue Funds.....	68
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Special Revenue Funds.....	72
Combining Balance Sheet – Non-Major Debt Service Funds.....	76
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances – Non-Major Debt Service Funds.....	77
Individual Fund Schedules of Revenues, Expenditures, and Changes in Fund Balances – Budget (Non-GAAP Budgetary Basis) and Actual:	
Major and Non-Major Funds:	
General Fund .....	81
Community Preservation Services Program Fund .....	86
Central Services Operation Fund.....	87
Street Maintenance and Repair Fund .....	88
State Highway Fund .....	89
Sewer Maintenance Fund .....	90
Police Pension Fund .....	91
Fire Pension Fund.....	92
Indigent Driver / Alcohol Treatment Fund.....	93
Court Computer Legal Research Fund .....	94
Clerk’s Computerization Fund .....	95

# City of Shaker Heights, Ohio

## Comprehensive Annual Financial Report For the Year Ended December 31, 2014

<u>Table of Contents</u>	<u>Page</u>
<b>II. Financial Section (continued)</b>	
Housing Grant Fund .....	96
Fair Housing Grant Fund.....	97
Law Enforcement Grant Fund.....	98
Court Alternate Dispute Resolution Fund.....	99
Ohio Court Security Project Fund.....	100
High Intensity Drug Trafficking Area Grant (H.I.D.T.A) Fund.....	101
Drug Free Community Grant Fund .....	102
Housing and Nuisance Abatement Fund.....	103
Indigent Driver Interlock Device Fund .....	104
Street Lighting Assessment Fund.....	105
Tree Maintenance Assessment Fund.....	106
Law Enforcement Trust Fund.....	107
Debt Service Administration Fund.....	108
Urban Renewal Debt Service Fund.....	109
Central Purchasing Fund.....	110
Copier Management Fund.....	111
Municipal Garage Fund.....	112
Self-Insurance Fund .....	113
 Combining Statements – Non-Major Internal Service Funds:	
 Fund Descriptions.....	 114
 Combining Statement of Fund Net Position – Non-Major Internal Service Funds.....	 115
 Combining Statement of Revenues, Expenses, and Changes in Fund Net Position – Non-Major Internal Service Funds .....	 116
 Combining Statement of Cash Flows – Non-Major Internal Service Funds.....	 117
 Combining Statements – Agency Funds:	
 Fund Descriptions.....	 118
 Combining Statements of Changes of Fiduciary Assets and Liabilities – Agency Funds.....	 120

# City of Shaker Heights, Ohio

## Comprehensive Annual Financial Report For the Year Ended December 31, 2014

<b>Table of Contents</b>	<b>Page</b>
<b>III. Statistical Section</b>	
Statistical Section – Contents.....	S1
Net Position by Component – Last Ten Years.....	S3
Changes in Net Position – Last Ten Years.....	S4
Fund Balances, Governmental Funds – Last Ten Years.....	S6
Changes in Fund Balances, Governmental Funds – Last Ten Years.....	S8
Assessed Valuations and Estimated Actual Values of Taxable Property – Last Ten Years.....	S10
Property Tax Rates – Direct and Overlapping Governments – (Per \$1,000 of Assessed Valuation) – Last Ten Years.....	S12
Property Tax Levies and Collections – Last Ten Years.....	S14
Principal Taxpayers – Real Estate Tax – 2014 and 2005.....	S16
Income Tax Revenue Base and Collection – Last Ten Years.....	S17
Ratio of Outstanding Debt to Total Personal Income and Debt Per Capita – Last Ten Years.....	S18
Ratio of General Obligation Bonded Debt to Assessed Value and Bonded Debt Per Capita – Last Ten Years.....	S19
Computation of Direct and Overlapping Governmental Activities Debt.....	S21
Legal Debt Margin – Last Ten Years.....	S22
Principal Employers – 2014 and 2009.....	S25
Demographic and Economic Statistics – Last Ten Years.....	S26
Full-Time Equivalent City Government Employees by Function/Program – Last Five Years.....	S29
Operating Indicators by Function/Program – Last Five Years.....	S30
Capital Assets Statistics by Function/Program – Last Ten Years.....	S32



## SHAKER HEIGHTS

June 18, 2015

Mayor Earl M. Leiken,  
Members of City Council and  
Citizens of the City of Shaker Heights, Ohio  
Shaker Heights City Hall  
3400 Lee Road  
Shaker Heights, Ohio 44120

**Re: Submission of 2014 Comprehensive Annual Financial Report**

Dear Mayor Leiken, Members of Council, and Citizens of Shaker Heights:

We are pleased to submit for your review the City of Shaker Heights' (the "City") 2014 Comprehensive Annual Financial Report, commonly referred to as a "CAFR." This report is the City's official annual report for the fiscal year ended December 31, 2014. This CAFR is a more extensive report than the basic financial statements, and we believe that it demonstrates the City's ongoing commitment to be accountable not only to its citizenry but also to excellence in financial reporting. Ohio law requires that the City of Shaker Heights annually publish a complete set of financial statements for the results of its fiscal operations, presented in conformity with generally accepted accounting principles (GAAP). The Finance Department is responsible for the accuracy of the data and the completeness and fairness of its presentation, including disclosures. We believe that the information presented is accurate in all material respects and reported in a manner designed to show the financial position and operating results of the City.

This CAFR consists of management's representations concerning the finances of the City of Shaker Heights. Consequently, the management of the City assumes full responsibility for the completeness and reliability of all of the information presented in this report. In order to provide a reasonable basis for making these representations, the management of the City has established a comprehensive internal control framework. This internal control system has been designed to both protect the City's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As the management of the City of Shaker Heights, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of Shaker Heights' financial statements have been audited by Ciuni & Panichi, Inc., a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the financial statements of the City of Shaker Heights for the year ended December 31, 2014, are free of material misstatement. An independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. Based upon the results of the audit, the independent auditor concluded that there was a reasonable basis for rendering an unmodified opinion

that the City's financial statements for the year ended December 31, 2014 are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City of Shaker Heights was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal grant awards. These reports are available in the City's separately issued Single Audit Report.

Provisions of GAAP require that city management provide an introduction, overview and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the independent auditor's report.

### **Profile of the City of Shaker Heights, Ohio**

The City of Shaker Heights, covering approximately 6.3 square miles and a population of 28,488, (2010 Census) is located approximately ten miles southeast of downtown Cleveland in Cuyahoga County in northeastern Ohio. Incorporated under Ohio law as a village in 1912, Shaker Heights became a city in 1931. As provided by Ohio law, the City operates under the auspices of its own charter, which was adopted by the voters in 1931. The Charter provides for the City to operate under the Mayor-Council form of government with the Mayor serving as the President of Council. The Mayor serves as the City's Chief Executive Officer and appoints, subject to confirmation by City Council, and removes the City's Chief Administrative Officer and appoints and removes all department heads. The City is empowered by State statute to levy a property tax on real properties and public utility personal property located within its boundaries. It is also empowered to levy a tax on the income and net profits of all individuals and businesses earned within the boundaries of the City as well as the income of City residents, regardless of where the income was earned.

Legislative authority is vested in a seven-member Council. All council members are elected at-large and serve for four-year terms. Council terms are staggered with four members being elected in one election and three members being elected in the next election two years following. City Council holds its regular monthly council meeting on the fourth Monday of the month. In addition, the Council holds a work session meeting on the second Monday of the month. The various committees of Council meet on a monthly basis at various times throughout the month. The Mayor appoints all Council committees. The Chief Administrative Officer serves as the Clerk of Council with the Director of Law serving as the Clerk of Council Pro-Tem. The City department heads attend all regular council meetings and attend council work sessions whenever required.

Primarily considered to be a residential community, Shaker Heights is the nation's oldest completely planned community and is recognized in the National Register as the Shaker Village Historical District. Combining the "Garden City" movement with comprehensive planning, the City was initially planned and developed to include housing that was diverse in style and in price, large parcels of land for public and private schools and churches, lakes, parks and a golf course. The City is served by a rail transit system to downtown Cleveland. Originally City-owned and operated, the rail system is now owned and operated by the Greater Cleveland Regional Transit Authority.

The City provides a variety of City services to its citizens, including: Police and Fire Protection, Emergency Medical Service, Refuse Collection, Street Maintenance, Recreation, Municipal Court, Public Health, Planning, Economic Development, Inspectional Services, Public Improvements and General Administrative Services. First Energy and the Dominion East Ohio Gas Company, both of which are independent, publicly owned

utilities regulated by the State of Ohio, provide the City's residents with electricity and natural gas, respectively. The City also provides a natural gas aggregation program for its residents with Interstate Gas Supply, Inc. which is used by about 5,000 households in the City. The City of Cleveland and the Northeast Ohio Regional Sewer District provide water and sewage service to the City's residents. In addition to fees paid to the Northeast Ohio Regional Sewer District, City residents also pay a local surcharge based upon water consumption that is used by the City for the maintenance and replacement of the sewer lines within the City.

The City's Police Department is accredited by the Commission on Accreditation of Law Enforcement Agencies (CALEA). The department annually offers a Citizens Police Academy for City residents and is a member of the Eastside Department's Group Enforcement Agency (EDGE) to share police services, including a SWAT Team. The Shaker Heights Fire Department has a joint dispatch center with the neighboring cities of Cleveland Heights and University Heights. The Public Works Department offers backyard collection of refuse, and as such unsightly garbage cans are not placed on residential tree lawns. The City's recycling program allows the comingling of glass, plastic and cans. In addition, the City also offers large item drop off and recycling of corrugated cardboard, magazines and other materials at its service center, as well as recycling of discarded computers and electronic equipment.

Within Cuyahoga County, Shaker Heights is the only City other than Cleveland which has its own health department. The Health Department provides immunizations, works closely with the Shaker public and private schools, conducts screenings, population health surveillance, and community health assessments, supports the development of health policies that benefit Shaker residents and employees, performs health promotion and education activities, supervises jail health, conducts sanitation inspections, supervises environmental health issues including West Nile Virus and raccoon rabies, and receives emergency preparedness grants to fund Shaker preparedness. The department provides employee health services, including pre-employment and random drug testing, health consultations, and return-to-work evaluations.

The City continues to make available superior recreational facilities and programs to its residents. The Thornton Park city recreation center is situated on a 13-acre campus and its facilities include an indoor ice arena that provides year-round service, an Olympic size outdoor pool, tot pool, spray pad, sand volleyball court, outdoor tennis courts, skate-park, basketball court, walking trail and sledding hill. Phase I of the Horseshoe Lake Park Master Plan has been completed; adding new trails, picnic pavilions, ADA accessible parking, and children's playground amenities to the park. There is a multipurpose trail in the Shaker Boulevard median from Warrensville Center Road to the City of Beachwood border, connecting with Beachwood's own multipurpose trail, and sports fields located on the Shaker Boulevard median near Warrensville Center Road, on Chagrin in the Shaker Towne Center area, among others. In addition to these facilities, a comprehensive range of recreational programs is offered for children and adults. The City also maintains the Shaker Lakes, a 190-acre area that includes four lakes.

The annual operating and capital budgets serve as the basis for the City's financial planning and control. The City's Charter requires the Mayor, with the assistance of the Director of Finance, to submit a draft of the following year's proposed budget not less than forty-five days (usually November 16th) prior to the end of each fiscal year. The Chief Administrative Officer is responsible for preparing the budget based upon information submitted by each department director. Council is required to adopt either an annual budget for the ensuing year or a temporary budget covering the first ninety days of the ensuing year, by no later than December 31st of the current year. If a temporary budget is adopted, a permanent budget must be adopted by no later than the ninetieth day of the budget year, normally March 31st. In recent years Council has adopted an annual operating and capital budget prior to December 31 of the preceding year.

The appropriated budget is prepared by fund, department, and expenditure category (personal services and all other expenditures). Council must authorize appropriation transfers between departments and between categories within departments and transfers or advances of moneys between funds. Operating budgets expire

on December 31st. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the general fund, this comparison is presented as part of the basic financial statements for the governmental funds. For governmental funds, other than the general fund, with appropriated annual budgets, this comparison is presented in the governmental fund subsection of this report.

### **Local Economy and Financial Condition**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the specific environment within which the City of Shaker Heights operates.

The City of Shaker Heights is an inner-ring suburb of the City of Cleveland, Ohio. Primarily residential in nature, the City of Shaker Heights has a diverse base of residents working in many professions and industries. The City's economic strength is directly linked to this diversity and the strength of northeast Ohio's economy.

While downtown Cleveland is only twenty minutes by car from the heart of the City, the rapid transit, a light rail public transit system, provides even more accessibility to downtown Cleveland's business community and attractions, including a new casino and the new Global Center for Health Innovation and Convention Center. The Greater Cleveland Regional Transit Authority's (GCRTA) rapid transit rail line serves not only downtown Cleveland and Cleveland Hopkins International Airport but also the Cleveland waterfront area including the recreational/entertainment area known as the "Flats", the Rock & Roll Hall of Fame and Museum, the Great Lakes Science Museum, Quicken Loans Arena (home of the NBA Cleveland Cavaliers), Progressive Field (home of the MLB Cleveland Indians) and First Energy Stadium (home of the NFL Cleveland Browns). Another contributor to the City's economic strength is its proximity to the University Circle area of Cleveland. University Circle is the focus of employment growth in the area and home to major cultural, educational and medical facilities including Severance Hall, the home of the world-renown Cleveland Orchestra, the Cleveland Museum of Art, Case Western Reserve University, University Hospitals of Cleveland and the Cleveland Clinic, both world-renowned for medical research, teaching and treatment facilities and are the two largest employers in Cuyahoga County.

Educational institutions contribute significantly to the fabric of the community. Of the principal employers in 2014, four of the top eight are schools: the Shaker Heights City School District; Hathaway Brown School; Laurel School; and University School (Shaker Heights Campus). The City of Shaker Heights residents place a noteworthy value on public education. Of the total millage in the City of Shaker Heights for all entities, approximately 74.0% of residential property taxes support the Shaker Heights City School District. In March of 2014, voters approved an additional levy of 6.9 mills for operating expenses of the Shaker Heights City School District. All of these factors have contributed to the continuing economic strength of the community.

According to the Cuyahoga County Fiscal Officer, the total real property assessed valuation for the 2014 tax year was \$740,751,790. For the 2005 tax year the total real property assessed valuation was \$826,657,130. Most of the decrease during the ten-year period from 2005 to 2014 came as a result of a full reappraisal of real property completed in 2012. This latest full reappraisal reflected the reduction in real estate values that had occurred as a result of the recent economic downturn and related decline in the housing market. Revenue derived from the current property collections decreased by 12.4% from 2012 to 2013 as a result of the lower assessed valuations. The ongoing collections of current property taxes stabilized in 2013 and 2014 and are expected to incrementally improve as property values recover in subsequent years.

On a cash basis, City income tax revenue grew 42.8% during the ten-year period from 2005 to 2014. The significant growth over the period was mostly attributable to the 0.5% increase in the income tax rate that became effective in October of 2012. In 2011, the Ohio General Assembly adopted a biennial State budget that cut State aid to the City by 50% in the second year of the biennium, terminated certain other payments to

the City to reimburse it for prior State tax cuts and eliminated the estate tax for all deaths occurring on and after January 1, 2013. These State actions were expected to have a significant impact on the City's financial outlook resulting in a 60% reduction in the City's State aid (excluding estate tax). In response to these actions by the State of Ohio, the City submitted a ballot measure to voters at a special election held in August of 2012 asking for an increase to the municipal income tax rate of 0.5% to a rate of 2.25%. Shaker voters approved the income tax increase by a 64% to 36% plurality.

Prior to the income tax rate increase, the annual rate of growth averaged approximately 1.5% per year from 2005-2011. While there was a 5.7% decline in income tax revenue in 2009 compared to 2008 as a result of the last recession, income tax revenue increased 4.0% in 2011 compared to 2010 and 2.2% in 2012 compared to 2011. It is important to note that income tax collection results since 2013 include collection of income tax at the increased rate. Income tax revenue grew by 31.3% in 2013 as the new rate was in effect for the full year and increased by 7.4% in 2014 on strong collections. The majority of income tax collections, 66.1% are from individual tax payers, 30.7% are from withholding from employers and the remaining 3.2% is from taxes on net profits.

The 2013 and 2014 revenue results included the final distributions of estate tax revenue of \$2.8 million and \$844,300 respectively. Future budgets will not include any revenue from this now phased out funding source. The City expects that the revenue from the income tax rate increase will make up for a significant portion of the losses in revenue related to the reductions in State aid and phase out of the estate tax.

## **Economic Development**

The City has historically permitted development only pursuant to carefully developed and implemented general plans. In 2001, the City adopted a Strategic Investment Plan (SIP) which identified areas of the City for commercial and residential development and redevelopment.

The Shaker Towne Center redevelopment was one of the first projects to be implemented from the City's SIP. The redevelopment included:

- Avalon Station Phase 1 (\$120 million): Includes 51 loft condominiums, a 90-car parking garage, and a landscaped roof.
- Shaker Towne Center Improvements (\$3.0 million): Façade and other improvements to the existing Shaker Towne Center shops and Heinen's, a grocery store located in the Center, and construction of a new 4,000 square foot freestanding bank branch.
- Shaker Common Shops (\$3.0 million): Purchase and major renovation of 35,000 square feet of historic retail buildings opposite Shaker Towne Center. At present 83% has been leased.
- Firehouse (\$5.0 million): Construction by the City of the replacement firehouse was completed in 2005, and it serves as the headquarters of the Fire Department.
- Other Public Improvements (\$13.0 million): The Greater Cleveland Regional Transit Authority (GCRTA) and the City developed a \$3 million plan to redevelop the station with citizen input. The station plans include ADA improvements with elevators and improved waiting areas. Construction started in spring 2014 and will be completed in spring of 2016.

In November 2010, the City adopted an Economic Development Strategy to generate income tax to support the City's long term economic strength. The plan focuses on business attraction in specific industry segments (ambulatory care, professional services, technology and information service, and design and engineering);

business retention/expansion, such as retail businesses, home-based businesses; financial incentives to commercial property owners and businesses seeking to expand or locate in the City; and an aggressive marketing, branding, and business recruitment effort.

Since adoption of the plan the City has accomplished the following:

- Developed the Shaker Vision forgivable loan program to attract businesses in the specific industry segments. In 2014, \$130,000 of the \$262,000 loaned was returned to the City.
- Developed the Shaker Ignition microfinance loan program to attract local restaurants and retailers to commercial areas in Shaker. The City is a pilot site for the Cuyahoga County/US Small Business Administration Municipal Loan Program, making funds available to companies who want to relocate to or expand in Shaker Heights.
- Revitalized the City's long-dormant Community Improvement Corporation, obtained 501(c)(3) status and renamed it the Shaker Heights Development Corporation.
- Invested in a City-owned building that was formerly a car dealership to house the Shaker LaunchHouse (SLH), a public-private partnership that fosters entrepreneurial success and job creation through seed capital, education and innovation, and connects new entrepreneurs with proven business leaders in a grassroots, for-profit model.
- Implemented a marketing campaign to communicate the City's economic development efforts, which include a "Doing Business in Shaker" brochure, direct mail literature, and a specialized website including a Shop Shaker component to promote Shaker-based businesses.

In 2014, construction began on the \$18 million reconfiguration of the Warrensville/Van Aken/Chagrin intersection where four major highways intersect at various angles. This project will be setting the stage for a 50-acre transit-oriented mixed-use district and will improve safety at the intersection for motorists and pedestrians. The City contributed \$2.3 million of the \$18 million project total. Other partners include the State of Ohio, Cuyahoga County, the Greater Cleveland Regional Transit Authority, and the Northeast Ohio Areawide Coordinating Agency. Grants have also been received for additional streetscape improvements in the area.

The City has entered a Memorandum of Understanding with the owners of one of the two shopping plazas in this area to build new retail office and housing as part of Phase 1 of the redevelopment. Groundbreaking is expected in early 2016. The City has purchased a former car dealership in this area which will be demolished in 2015 and be available for redevelopment. In addition, the City obtained a vacant commercial building on Warrensville Center Road which it has demolished. The City has a Memorandum of Understanding with the adjacent property owner to purchase this parcel and redevelop it with that owner's two adjacent parcels for retail purposes.

During 2014, the City saw the opening of Juma Coffeehouse, Sweet Melissa, The House Warmings, Eclectic Eccentric, Two Crows for Joy, Big J's International Sandwich Shop, Seth and Sasha, Rainbow, Pink Pineapple Home and Master Marr's Taekwondo.

In 2014, the Shaker Home Based business list, the most active users of Shop Shaker, grew to 150.

## Housing and the Neighborhoods

The City of Shaker Heights is known for the excellent quality of its housing, its attractive, Garden City landscape and its vibrant, diverse neighborhoods. These are the characteristics which draw people to the community and which cause them to stay. While all cities seek to be regarded as desirable places to live, for cities like Shaker Heights where 89.7% of the property tax base is residential, and only 10.3% is commercial, maintaining strong property values is an imperative, not a choice. Housing is Product #1 in this City. Throughout the decades, Shaker Heights has been the choice for home seekers looking to move into a community that acknowledges and recognizes the benefits – social, economic, and long-term – of an integrated, diverse suburb.

Shaker Heights adopted a Housing Preservation Plan in 2001. This plan focused on strategies aimed at maintaining and modernizing the City's housing. The top concerns at the time were encouraging maintenance of rental properties, remaining competitive vis a vis newer housing products in outer-ring suburbs, and fixing up blighted properties that were not being maintained by their owners. Post 2006, Shaker Heights has also dealt aggressively with the circumstances that were created by the foreclosure crisis and the collapse in the housing market in order to maintain neighborhood stability. These efforts resulted in significant accomplishments, including:

### New Housing

- 46 luxury townhomes built at Sussex Courts, which had a build out value of \$15.6 million;
- 16 luxury townhomes built at South Park Row with a build out value of \$6.4 million;
- 51 loft condos built at Avalon Station Phase I, with a build out value of \$12 million;
- Private investment of \$6 million to build 44 units of affordable senior housing; and
- 7 privately built infill homes representing over \$1.4 million of new tax value.

### Investment in Existing Housing

- Private investment in existing housing of over \$25 million through Point of Sale Escrow;
- Over \$157 million in residential building permit work to upgrade existing houses;
- Over \$2.1 million in private investment in upgrades to rental properties through Certified Shaker;
- 1,408 households assisted in home maintenance through City grant programs;
- Creation of 9 units of entrepreneurial housing in the Moreland neighborhood; and
- Private rehab of 15 properties through the Shaker Renovator program, adding over \$3 million of property value.

### Strengthening Neighborhoods

- Investment of \$3 million in grant funds in the neighborhoods to build 3 homes, rehab 8 houses and create parks, public art, and green spaces;
- Land banking of 130+ lots for future redevelopment as the market improves;
- Return of 13 vacant lots to productive use as side lots, new houses and community gardens;
- 55 blighted properties repaired through nuisance abatement;
- Demolition of 154 homes to eliminate neighborhood blight;
- Reduction in the rates of delinquent tax payment;
- Enactment of criminal nuisance activity ordinance to create financial disincentive to residents whose behavior causes excessive police calls;
- Enactment of a foreclosure filing fee ordinance to pass on some of the costs of monitoring foreclosed properties to those filing foreclosures; and

- Citywide tenant screening program and landlord training program which improved the quality of rentals.

Shaker's City Council has adopted the 2015 Housing and Neighborhood Plan which serves as an update to the 2001 Housing Preservation Plan. The goals of the 2015 Plan are:

- Attract New Residents to Shaker Heights, Increase Demand for Houses, and Increase Property Values;
- Preserve Existing High Quality Housing; and
- Increase Cohesiveness, Desirability, Attractiveness, and Stability in the Neighborhoods.

In 2014, the Housing Inspection Department conducted 581 point-of-sale inspections, a 9.4% increase over the prior year. 145 escrow accounts totaling \$2,437,078 were established to correct code violations. The Housing Inspection Department also works to improve the quality of rental housing for safety and habitability by requiring an annual Certificate of Occupancy for each rental property as well as a complete interior and exterior inspection every three years. Owner-occupied single-family homes receive an exterior inspection every five years, which assists in maintaining and improving the quality of housing in the City.

Foreclosures and properties sold at Sheriff's sales are monitored regularly, and instances of suspected fraud are referred to the City's Police Department for investigation. The City's Vacant Property Ordinance mandates that vacant homes be secured and maintained, and each vacant property is checked monthly by a dedicated Housing Inspector to ensure that it is kept secure and maintained to community standards. Nuisance abatement orders were issued on 29 properties in 2014 for items such as removal of boarded windows, replacement of broken windows, mold, holes in roofs, and demolition of 19 dwelling structures.

In 2014, four Shaker Renovator homes were rehabbed and sold, 140 vacant lots were maintained and two of the lots were sold to the neighboring homeowner. Two additional City-owned homes were rehabbed and sold as part of the land trust and deed in escrow programs. In addition, 150 residential foreclosures were filed, a decrease of 8.5% compared to 2013.

New housing that meets the needs of Millennials and empty nesters is also being planned. In 2014, a request for proposals for Avalon Station Phase 2 resulted in the selection of a developer to build market rate, for sale townhomes in the Shaker Town Center area. A second request for proposals identified another developer to build another market rate for sale townhome project in the Moreland neighborhood. Dubbed "Transit Village," the project features a blend of new housing and upgraded energy efficient housing to capitalize on the location's proximity to transit. The City is also working to establish the Moreland Innovation Zone in the one-quarter-mile radius around the Chagrin-Lee intersection where residents and businesses leverage the opportunities created by high-speed fiber. This project would build off the City's earlier Entrepreneurial Housing Project, where the City redeveloped two vacant foreclosed properties as nine units of affordable rental housing for entrepreneurs.

The City received grant funds (\$688,000) to complete the Lake to Lakes multipurpose trail to connect the Shaker Lakes to Lake Erie, with our partners the cities of Cleveland and Cleveland Heights. Construction is scheduled for 2015, along the Lee/Lomond intersection streetscape improvements, also funded with \$150,000 in grant dollars.

### **Attract and Retain Strategy**

The City's Communications and Marketing Department leads the City's efforts to market the City locally, regionally, and nationally through advertising and public relations. A marketing plan that distinguishes

Shaker Heights as a desirable destination for retention of and relocation by a population capable of and willing to commit to its preservation and future includes:

- An annual advertising campaign in print, electronic and other media;
- Maintaining an active website shakeronline.com and Facebook page which has over 7,600 followers;
- Marketing to prospective residents and area employers;
- Publishing *Shaker Life* magazine;
- Emailing messages and “e-news” to a list 8,804 subscribers; and
- Maintaining an active social media presence.

### Awards and Acknowledgements

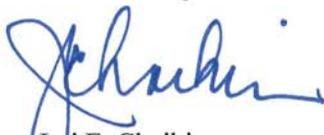
**GFOA Certificate of Achievement Award and Auditor of State Award:** The City of Shaker Heights was awarded the Government Finance Officers Association of the United States and Canada (GFOA) Certificate of Achievement for Excellence in Financial Reporting for its Comprehensive Annual Financial Report (CAFR) for the fiscal years ended December 31, 1996 through 2004. Due to a significant transition of Finance Department personnel in 2006, application for the CAFR for the fiscal year ending December 31, 2005 was waived. For the fiscal years ended December 31, 2006 through 2013, the City was again awarded the Certificate of Achievement for Excellence in Financial Reporting for its Comprehensive Annual Financial Report.

A Certificate of Achievement is valid for a period of only one-year. We believe that the City’s submission for the fiscal year ended December 31, 2014 continues to conform to the Certificate of Achievement program’s requirements and, as such, it will be submitted to the GFOA for review, evaluation and consideration.

For the second consecutive year, the City was awarded the Auditor of State Award with Distinction by the Ohio Auditor of State for the 2013 audit report.

**Acknowledgements:** The successful completion of a report of this scope depends upon the dedicated contributions of many employees. The sincere appreciation of those primarily responsible for the completion of this CAFR is extended to all contributors, but especially those employees in the Finance Department, particularly Assistant Director of Finance Cheryl Arslanian, CPA, Accountants Paul Beckwith, CPA (inactive), and Lorraine Miller, CPA, Accounting Specialist Brittany Smith, Accounting Technician Chris Gordon, Senior Administrative Assistant Gail Little and Accounting Technician Janet Jones. Without the dedicated assistance of the Finance Department employees, this report would not have been possible. Finally, the Staff wishes to extend its appreciation to the Mayor, City Council, and the Finance Committee for their support and commitment to responsible and transparent financial reporting.

Respectfully submitted,



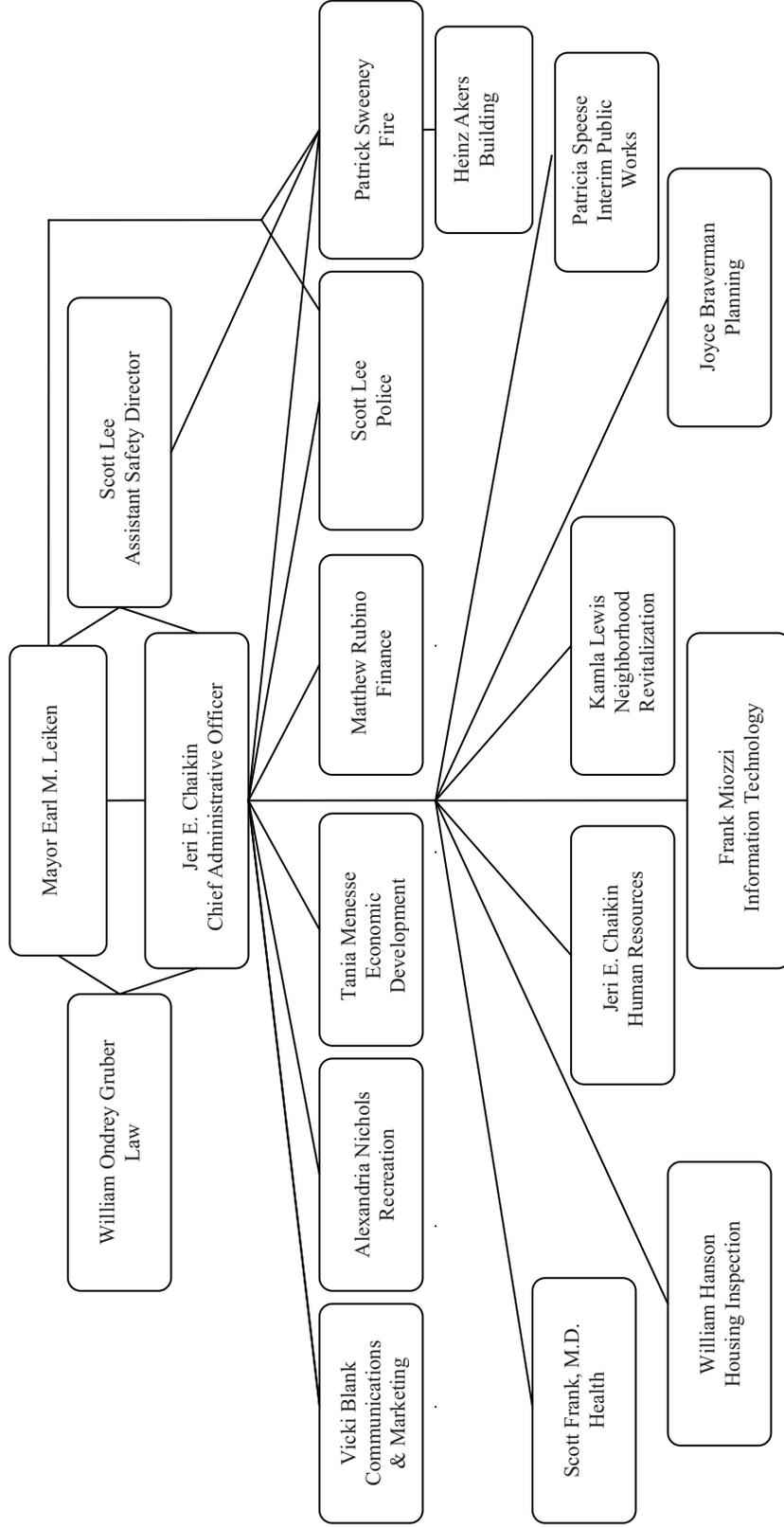
Jeri E. Chaikin  
Chief Administrative Officer



Matthew Rubino  
Director of Finance

# City of Shaker Heights, Ohio Administrative Organizational Chart

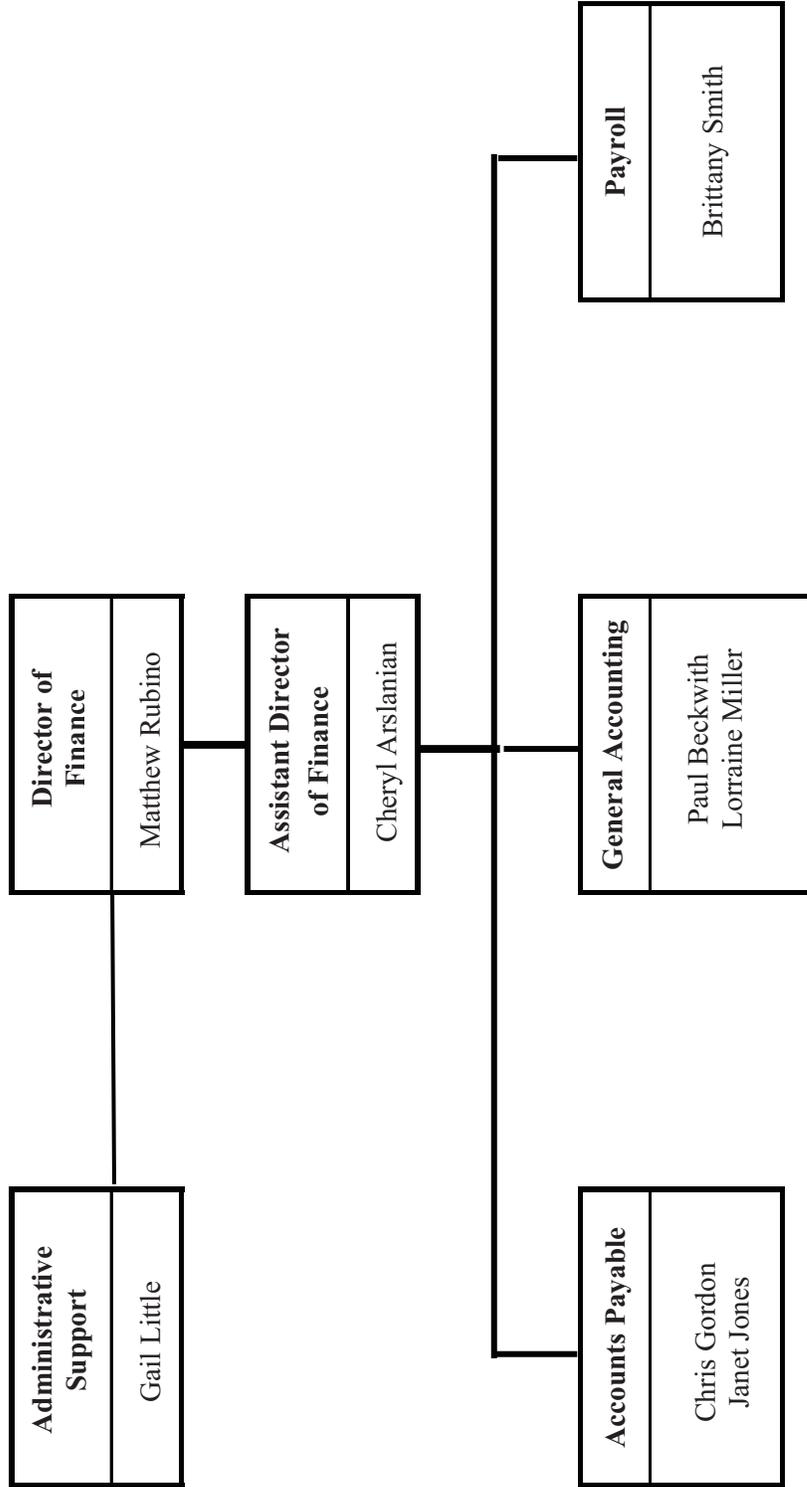
December 31, 2014



**City of Shaker Heights, Ohio**  
**Finance Department Organizational Chart**

**December 31, 2014**

---



# City of Shaker Heights, Ohio

## Listing of Principal City Officials

**December 31, 2014**

---

Mayor.....	Earl M. Leiken
Council Member/Vice Mayor.....	Rob Zimmerman
Council Member.....	James Brady
Council Member.....	Tres Roeder
Council Member.....	Nancy R. Moore
Council Member.....	Julianna Johnston Senturia
Council Member.....	Earl Williams, Jr.
Council Member.....	Anne E. Williams

### APPOINTED OFFICIALS

Chief Administrative Officer.....	Jeri E. Chaikin
Director of Finance.....	Matthew Rubino
Building Commissioner.....	Heinz Akers
Director of Recreation.....	Alexandria Nichols
Director of Economic Development.....	Tania Menesse
Chief of Fire/Director of Building.....	Patrick Sweeney
Director of Health.....	Dr. Scott H. Frank
Director of Housing Inspection.....	William E. Hanson
Director of Human Resources.....	Jeri E. Chaikin
Director of Law.....	William Ondrey Gruber
Director of Planning and Development.....	Joyce G. Braverman
Chief of Police.....	Scott Lee
Interim Director of Public Works.....	Patricia Speese
Director of Neighborhood Revitalization.....	Kamla Lewis
Director of Communications and Marketing.....	Vicki Blank
Director of Information Technology.....	Frank Miozzi



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Shaker Heights  
Ohio**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2013**

Executive Director/CEO

**This page intentionally left blank.**

**FINANCIAL  
SECTION**

**This page intentionally left blank.**

## Independent Auditor's Report

Members of the City Council  
City of Shaker Heights, Ohio

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Shaker Heights, Ohio (the "City"), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Members of the City Council  
Shaker Heights, Ohio

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2014, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 to 16 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Members of the City Council  
Shaker Heights, Ohio

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 18, 2015 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Cini & Parichi, Inc.*

Cleveland, Ohio  
June 18, 2015

**Page Intentionally Left Blank**

# City of Shaker Heights, Ohio

## Management's Discussion and Analysis (Unaudited)

### **For the Year Ended December 31, 2014**

---

The Management's Discussion and Analysis of the City of Shaker Heights' (the "City") financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2014. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers are encouraged to consider the information presented here in conjunction with the additional information contained in the transmittal letter, the basic financial statements and the accompanying notes to those financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2014 are as follows:

- ◆ The assets and deferred outflows of resources of the City of Shaker Heights exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$114,529,654, an increase of \$2,132,068 over 2013. Of this amount, \$29,176,337 may be used to meet the City's ongoing obligations to citizens and creditors.
- ◆ Total assets increased by \$2,518,587 from 2013. The biggest changes were a \$3.4 million increase in cash offset by a decrease of \$1.1 million decrease in taxes receivable.
- ◆ Total liabilities were consistent to the prior year as they increased only \$59,783 from 2013. The two largest liability accounts with major fluctuations were an increase in accounts payable of \$914,951 offset by a decrease in long-term liabilities of \$1,015,412. Minor increases in the other liability accounts created the small increase overall.

#### **Using this Annual Financial Report**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### ***Government-wide financial statements – Reporting the City of Shaker Heights as a Whole***

##### *Statement of Net Position and the Statement of Activities*

The statement of net position presents information on all the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. However, in evaluating the overall position of the City, non-financial factors such as the City's tax base, change in property and income tax laws, and the condition of the capital assets should also be considered. Both the statement of net position and the statement of activities use the *accrual basis of accounting* similar to the accounting used by most private-sector companies.

This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

# City of Shaker Heights, Ohio

Management's Discussion and Analysis (Unaudited)

## **For the Year Ended December 31, 2014**

---

### *Fund Financial Statements - Reporting the City of Shaker Heights' Most Significant Funds*

#### *Fund Financial Statements*

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### *Governmental Funds*

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on the balance of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Both the governmental funds balance sheet and the government funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate a comparison between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds.

The City maintains 23 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances, for the general fund and capital projects fund, both of which are considered to be major funds. Data from the other governmental funds are combined into single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for each of its funds, except for the capital projects fund, which is budgeted on a project by project basis. A budgetary comparison statement (non-GAAP budgetary basis) has been provided for each governmental and proprietary fund annually budgeted to demonstrate budgetary compliance.

#### *Proprietary Funds*

There are two types of proprietary funds; enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City has no activity that fits this category. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains four individual internal service funds. Because these activities benefit governmental rather than business functions, they have been included within governmental activities in the government-wide financial statements.

# City of Shaker Heights, Ohio

## Management's Discussion and Analysis (Unaudited)

### **For the Year Ended December 31, 2014**

---

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide combined information for the self-insurance, central purchasing, printing and garage operations. Individual fund data for each of these non-major proprietary funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found starting on page 24 of this report.

#### *Fiduciary Funds*

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources are not available to support the City's own programs. The City of Shaker Heights has only agency funds to report within the fiduciary fund category. Agency funds are reported on a full accrual basis and only present a statement of fiduciary assets and liabilities.

#### *Notes to the Basic Financial Statements*

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found starting on page 28 of this report.

### **Government-wide Financial Analysis - City of Shaker Heights as a Whole**

As noted earlier, the statement of net position looks at the City as a whole and can prove to be a useful indicator of the City's financial position.

The statement of net position and the statement of activities are divided into the following categories:

- Assets
- Deferred outflows of resources
- Liabilities
- Deferred inflows of resources
- Net position (assets and deferred outflows of resources minus liabilities and deferred inflows of resources)
- Program expenses and revenues
- General revenues
- Net position beginning and end of year

Table 1 provides a summary of the City's net position for 2014 as compared to 2013:

# City of Shaker Heights, Ohio

Management's Discussion and Analysis (Unaudited)

**For the Year Ended December 31, 2014**

Table 1  
Net Position

	2014	2013
<b>Assets</b>		
Current and other asset	\$ 68,164,693	\$ 65,406,833
Capital assets, net	<u>87,524,889</u>	<u>87,764,162</u>
<i>Total assets</i>	<u>155,689,582</u>	<u>153,170,995</u>
<b>Deferred outflows of resources</b>	<u>981,540</u>	<u>1,039,278</u>
<b>Liabilities</b>		
Current liabilities and other liabilities	4,689,708	3,614,513
Long-term liabilities:		
Due within one year	4,297,717	3,828,554
Due in more than one year	<u>26,486,276</u>	<u>27,970,851</u>
<i>Total liabilities</i>	<u>35,473,701</u>	<u>35,413,918</u>
<b>Deferred inflows of resources</b>	<u>6,667,767</u>	<u>6,398,769</u>
<b>Net position</b>		
Net investments in capital assets	67,676,056	66,942,897
Restricted for:		
Capital projects	12,231,909	11,678,193
Debt service	1,170,127	699,569
Streets	930,033	1,109,236
Public safety	2,447,391	2,396,924
Judicial services	763,332	759,162
Other purposes	134,469	155,184
Unrestricted	<u>29,176,337</u>	<u>28,656,421</u>
<i>Total net position</i>	<u>\$ 114,529,654</u>	<u>\$ 112,397,586</u>

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the City, assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$114,529,654 as of December 31, 2014. The largest portion of the City's net position (59%) reflects its investment in capital assets less any related debt to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently the net position is not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be planned for and provided from taxes or other revenues since the capital assets themselves cannot be used to liquidate these liabilities.

Total assets increased by \$2.5 million from 2013 to 2014 and total liabilities increased by \$59,783. The most significant changes to the assets were found in cash and taxes receivable. Cash increased \$3.4 million which was primarily from increased income tax collections during the year of \$ 2.3 million and a decrease in capital project expenditures of \$0.9 million. Taxes receivable decreased \$1.1 million as a result of a reduced income tax receivable calculated by the Regional Income Tax Agency.

The liabilities were consistent to the prior year but did have two large fluctuations that mostly offset one another. Accounts payable increased \$900,000 while the long-term liabilities decreased \$1.0 million. The increase in accounts payable was mainly due to payments to the County Fiscal Office of approximately

# City of Shaker Heights, Ohio

## Management's Discussion and Analysis (Unaudited)

### For the Year Ended December 31, 2014

\$705,000 for maintenance and repair of the sewer system due to unusual flooding in July 2014 and work on the Warrensville culvert. The City also had an additional invoice for street lighting costs in 2014 that was not paid until 2015 for approximately \$130,000. The decrease in long-term liabilities of \$1 million was a result of principal payments during 2014 offset by increases in other long-term liabilities. The principal payments in 2014 included \$595,000 on the 2012 urban renewal refunding bonds, \$155,000 on the TIF urban renewal bonds, \$362,070 on the OPWC loans, and \$20,000 on the sewer line improvement bonds. In addition, the City reduced the long-term notes by paying down \$340,000 of the various purpose improvement notes during the year. Please see page 17 for the statement of net position, a detailed version of the summary of the City's net position presented on the previous page.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for the current year.

Table 2 provides a summary of the City's change in net position for 2014 as compared to 2013:

Table 2  
Changes in Net Position

	<u>2014</u>	<u>2013</u>
<b>Program Revenues</b>		
Charges for services	\$ 10,765,235	\$ 10,404,424
Operating grants and contributions	4,028,846	4,583,389
Capital grants and contributions	-	7,752
<i>Total program revenues</i>	<u>14,794,081</u>	<u>14,995,565</u>
<b>General Revenues</b>		
Property taxes	6,212,760	6,402,845
Income and other local taxes	29,236,804	33,202,434
Grants, entitlements and estate taxes	4,244,813	5,221,684
Investment income	58,812	26,440
Miscellaneous income	219,399	120,603
Total general revenues	<u>39,972,588</u>	<u>44,974,006</u>
<i>Total revenues</i>	<u>54,766,669</u>	<u>59,969,571</u>
<b>Program Expenses</b>		
Security of persons and property	23,341,934	22,898,446
Public health services	420,084	378,658
Leisure time activities	3,993,567	4,166,858
Housing and community development	5,658,971	5,473,863
Sanitation and sewer services	5,314,960	4,964,310
Street maintenance and repair	3,462,608	2,504,237
Public works – other	2,474,210	2,092,510
General government	7,309,823	7,455,094
Interest and fiscal charges	658,444	671,152
<i>Total program expenses</i>	<u>52,634,601</u>	<u>50,605,128</u>
Change in net position	2,132,068	9,364,443
Net position at beginning of year	<u>112,397,586</u>	<u>103,033,143</u>
Net position at end of year	\$ <u>114,529,654</u>	\$ <u>112,397,586</u>

# City of Shaker Heights, Ohio

## Management's Discussion and Analysis (Unaudited)

### **For the Year Ended December 31, 2014**

---

#### *Governmental Activities*

Comparing 2014 to 2013, the City's net position for governmental activities increased \$2,132,068. The city continues to effectively manage their operating costs until revenues sources stabilize and the economy strengthens. This policy continues to grow the fund balance for future capital projects and wage increases.

Several revenue sources serve as the primary funding sources for the City's governmental activities, with the income tax being the biggest contributor followed by revenue from charges for services, property taxes and grants, entitlements and estate taxes. The City's income tax rate was 2.25% in 2014 after voters approved an increase in the income tax rate at a special election in August 2012. The rate became effective on October 1, 2012. The City submitted to voters a request to increase its municipal income tax rate as a result of the state legislature reducing state local government fund support of cities by 50% and the elimination of the tax on estates of descendants that had died on or after January 1, 2013. Prior to this approval, the tax rate was unchanged at 1.75% since the last voter approved increase in 1981. Both residents of the City and non-residents who work inside the City are subject to the income tax. The City grants an income tax credit to residents who work in a locality that has a municipal income tax. The City provides a credit of 50% of the resident's workplace community's income tax rate up to a tax rate of 1.0%.

Income and other tax revenue for 2014 was \$29,236,804, accounting for 53.4% of the City's total 2014 revenue of \$54,766,669. Charges for services of \$10,765,235 account for 19.7% of total revenues. Property taxes of \$6,212,760 account for 11.3% of total revenues. Unrestricted grants, entitlements, and estate taxes of \$4,244,813 account for 7.7% of total revenue, of which \$844,330 relates to estate taxes. All other revenue of \$4,307,057 accounts for the remaining 7.9% of the City's 2014 revenue. The City monitors its sources of revenue very closely for fluctuations throughout the year, especially income tax.

During 2014, City expenses continued to be dominated by its three largest departments: Police, Fire and Public Works. These three departments account for approximately 65.7% of the City's total 2014 program expenses of \$52,634,601. Expenses for security of persons and property (primarily the City's police and fire departments) accounted for 44.3% of the City's 2014 expense total. Expenses for sanitation and sewer services (10.1%), street maintenance (6.6%) and other public works activities (4.7%) accounted for 21.4% of the City's 2014 expense total. The next largest expense category was general government, which accounted for 13.9% of the City's expense total. Expenses for housing and community development activities (building and housing inspection, planning, economic development and neighborhood revitalization activities) made up 10.8% of total expenses while leisure time activities expenses (primarily recreation and parks maintenance activities) accounted for 7.6% of total expenses. Public health and interest and fiscal charges account for the remaining 2.0% of the City's total expenses for 2014.

City employees did not receive a wage increase in 2013, but non-bargaining and Public Works union employees received a lump sum payment to cover a portion of the increase in health care costs in 2014. Employees had an option to receive the amount in a lump sum in 2013 or spread over 24 pays in 2014. Fire and Police employees covered by renegotiated employment contracts received 2% cost-of-living adjustments that began in 2013 and 2014 respectively. Police Dispatchers and Recreation Maintenance employees received 2% cost of living increases in 2014 as a result of renegotiated labor contracts. The approved labor agreements for all bargaining units included the participation of union employees in the City's medical and dental insurance plans. Currently, every City employee that receives health coverage has a contribution rate of 15%. The cost of health insurance continues to be managed by the City self-insuring the medical, dental and prescription components of its healthcare benefits.

# City of Shaker Heights, Ohio

## Management's Discussion and Analysis (Unaudited)

### **For the Year Ended December 31, 2014**

---

#### **The City's Funds**

##### *Governmental Funds*

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Information about the City's major governmental funds starts on page 19. The focus of the City's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, the fund balance excluding nonspendable amounts may serve as a useful measure of the City's net resources available for spending at the end of the fiscal year. Governmental funds use the *modified accrual* basis of accounting to account for their assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenditures.

As of December 31, 2014, the City's governmental funds reported a combined ending fund balance of \$41,679,202, of which \$41,533,864 constitutes fund balances available for the City to spend, subject to contractual or legal constraints. The City's unassigned fund balance of \$16,662,961 is available for spending at the City's discretion. The remainder of the spendable fund balance of \$24,870,903 is restricted, committed, or assigned to indicate that it is only available for spending in accordance to external or internal restrictions on the use of the funds.

For the period ending December 31, 2014, all governmental funds had total revenues and other financing sources of \$66,023,467 and expenditures and other financing uses totaling \$62,975,846 resulting in an increase in fund balance of \$3,047,621.

The general fund is the primary operating fund of the City. As of December 31, 2014, the total fund balance of the general fund on GAAP basis was \$23,368,998, of which \$145,338 was in nonspendable form and \$6,405,160 is restricted, committed or assigned to a specific purpose by external or internal sources. The remaining fund balance of \$16,818,500 is unassigned and available for spending at the City's discretion. As a measure of the general fund's liquidity and the City's ability to react to unanticipated economic events, it may be useful to compare the unassigned fund balance to total fund expenditures. As of December 31, 2014, the City's unassigned fund balance was equal to 37.4% of its total operating 2014 expenditures of \$37,620,804 plus its transfers to other funds of \$7,348,524.

During 2014, the fund balance of the general fund on a GAAP basis increased by \$3,215,719. Included in this amount are net other financing uses of \$6,958,990. Excluding these net other financing uses, the general fund revenues would exceed general fund expenditures in 2014 by \$10,174,709. The excess of revenues over expenditures is due to the City's effective management of operating costs and the increase in the municipal income tax that became effective in the last quarter of 2012.

During 2014, the fund balance of the capital projects fund increased by \$553,716. The increase was a result of a transfer of \$3.6 million from the general fund to fund capital projects occurring in 2014.

# City of Shaker Heights, Ohio

## Management's Discussion and Analysis (Unaudited)

### **For the Year Ended December 31, 2014**

---

#### *General Fund Budgeting Highlights*

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on the basis of cash receipts, disbursements and encumbrances. An annual appropriation budget is legally required to be prepared for all funds of the City other than the capital projects and agency funds. The City appropriates for capital projects on a project-by-project basis. Council is provided with a detailed line item budget for all departments and has discussions at several regularly held council meetings and work sessions, which are open to the public. The budget is adopted by City Council at the fund level by department and within each department, broken out between personal services, other expenses and transfers. Appropriations by department may be transferred between departments and between personal services and other expenses within a department with the approval of Council. Council must also approve any revisions to the budget that alter total fund appropriations or that require the transfer of monies between funds. Recommendations for budget revisions are reviewed by the Finance Committee of City Council before being presented to the Council for consideration for enactment by ordinance. During the course of 2014, the City used this process to amend its general fund budget on several occasions.

The most significant budgeted fund is the general fund, which includes the recreation fund and economic development and housing fund. The Chief Administrative Officer and the Finance Department monitor all departmental budgets closely to monitor compliance with allocated budgets and provide quarterly reports to City Council and its Finance Committee depicting monthly and year-to-date activity. The net result of the budget amendments was to increase general fund appropriations by \$1.9 million, or 4.2%, from the original budgeted appropriations. At the end of 2014, the actual expenditures were \$2.2 million less than those authorized by the final budget. The decrease in actual expenditures in 2014 was due to lower than expected expenditures across multiple functions including economic development and City administration. While the final budget had assumed a decrease in the combined general fund's budgetary fund balance of \$4,052,778, the actual combined general fund's budgetary fund balance increased by \$2,093,114 in 2014.

The original and final budgeted revenues and other financing sources for the general fund were \$42,057,050 and \$42,307,201, respectively. The City's ending unencumbered fund balance, computed on a budgetary basis of accounting, was \$18,269,497 which was \$7,931,634 more than the final budgeted fund balance of \$10,337,863. In recognition of the importance of maintaining an adequate level of fund equity, the City Council adopted a fund balance policy for the general fund that requires maintaining a fund balance of not less than 20% of operating expenditures. The City's ending general fund balance on a non-GAAP budgetary basis was 41.3% of 2014 general fund expenditures and other financing uses. Pursuant to the requirements of the Governmental Accounting Standards Board Statement No. 54, the recreation fund, the economic development and housing fund, the community preservation program fund and the central services operation fund are included in the general fund for financial reporting purposes, the effect of which is a larger fund balance than is reported in the general operating fund budgetary balance. The balances in these other funds have been designated to further specific policy objectives and using these resources for general operations would require a separate approval by City Council.

#### **Capital Assets and Debt Administration**

##### *Capital Assets*

At the end of 2014, the City of Shaker Heights had \$87,524,889 million invested in land, buildings and improvements, land improvements, machinery and equipment, infrastructure and construction in progress.

# City of Shaker Heights, Ohio

Management's Discussion and Analysis (Unaudited)

## For the Year Ended December 31, 2014

Table 3 shows the December 31, 2014 balances of capital assets as compared to December 31, 2013:

Table 3  
Capital Assets at December 31  
(Net of Depreciation)

	Governmental Activities	
	2014	2013
Land	\$ 19,623,512	\$ 19,586,145
Buildings and improvements	9,731,303	10,120,024
Land improvements	5,823,848	6,134,726
Machinery and equipment	6,258,408	6,258,686
Infrastructure		
Streets	21,319,102	22,023,039
Storm and sanitary sewers	11,007,005	11,111,489
Bridges	59,749	65,684
Culverts	48,471	49,216
Traffic signals	10,059,530	10,375,072
Construction in progress	<u>3,593,961</u>	<u>2,040,081</u>
Total capital assets	\$ <u>87,524,889</u>	\$ <u>87,764,162</u>

Total net capital assets of the City as of December 31, 2014 were \$239,273 lower than 2013. The most significant decreases in the City's capital assets were in Land and Building improvements and in Street and Traffic Signal infrastructure. While depreciation of assets in 2014 was similar to 2013 there were significantly less additions of capital assets in 2014. Acquisitions of land and a significant portion of a major roadway project increased capital assets in 2013 as compared to the additions in 2014. Increases in 2014 construction in progress of \$1.5 million from the addition of street resurfacing projects and the acquisition of equipment included in construction in progress were offset by the aforementioned decreases in capital assets. The City is committed to a long-term goal of not only meeting its infrastructure, equipment and facility needs, but also satisfying those needs in a continued high quality manner. To meet this need, the City has implemented a five-year capital improvement planning process that is updated and revised annually.

With regards to the infrastructure, the City's public works department maintains a comprehensive listing of all the streets, culverts and sanitary and storm sewers in the City. As part of the City's annual road maintenance program, the Public Works Director evaluates the condition of each street after each winter and prepares a list of streets to be either resurfaced, repaired or crack sealed. The City utilizes a competitive open bidding process for capital projects and acquisitions that exceed \$25,000. The City leverages the open bidding process to achieve a comparatively low cost of capital equipment and construction services while attracting quality proposals from prospective bidders.

More detailed information about the City's capital asset activity is presented in Note 8.

# City of Shaker Heights, Ohio

## Management's Discussion and Analysis (Unaudited)

### For the Year Ended December 31, 2014

---

#### *Debt*

At December 31, 2014, the City of Shaker Heights had \$30,783,993 in debt, capital leases, compensated absences, and claims outstanding, of which \$4,297,717 is due within one year.

Table 4 summarizes the City's long-term liabilities outstanding as of December 31, 2014 and 2013:

	<u>2014</u>	<u>2013</u>
General obligation bonds	\$ 17,206,108	\$ 18,007,350
Various purpose improvement notes	1,230,000	1,570,000
OPWC loans	3,990,015	4,352,085
Capital leases	883,470	425,746
Compensated absences	6,045,003	6,119,783
Claims payable	<u>1,429,397</u>	<u>1,324,441</u>
Total	\$ <u>30,783,993</u>	\$ <u>31,799,405</u>

In 2008, the City became self-insured for workers' compensation liability and in 2012, the City became fully self-insured for employee medical, dental and prescription claims. The claims payable at December 31, 2014 represent expected future payments for workers' compensation claims and employee medical and prescription claims incurred from the inception dates of the plans through December 31, 2014.

State statutes limit the total amount of general obligation debt that a city may issue to 10.5% of total assessed valuation and limits the total amount of general obligation debt that a city may issue without voter approval to 5.5% of total assessed valuation. At December 31, 2014, the City's overall legal debt margin was \$77,479,499 and its unvoted debt margin was \$40,441,909.

In 2003, the City issued \$15.37 million general obligation bonds to fund its urban renewal projects in the Shaker Towne Centre and Sussex Districts of the City. The bonds were rated AA+ by Standard & Poors and Fitch Rating Services. The City also issued \$6.845 million temporary urban renewal notes for this project. On April 22, 2009, \$4,600,000 of the temporary urban renewal notes were replaced by long-term debt maturing December 1, 2031 and the balance of the temporary urban renewal notes were paid from funds available to the City. In 2010, Fitch Rating Services recalibrated its ratings on the Series 2003 bonds and the Series 2009 bonds from AA+ to AAA. In 2012, the City refunded almost all of the Series 2003 bonds with proceeds from the issuance of \$13,460,000 in refunding bonds to realize a net present value savings of 7.6%. At December 31, 2014, only the Series 2009 and the 2012 Refunding Bonds were outstanding. While it was originally expected that tax increment payments would be the source of repayment for debt service on the bonds, the City has used other available funds to support a portion of the debt service. The City expects that some of the continued level of support provided by transfers from the general fund will be required to support a portion of the debt service over the remaining life of the bonds. The Shaker Towne Centre project included the construction of a new firehouse to replace the fire station located at City Hall. While the debt for the firehouse project will in part be retired by using tax increment payments by certain property owners, the repayment of debt for the fire station will also require transfers from the general fund.

## City of Shaker Heights, Ohio

### Management's Discussion and Analysis (Unaudited)

#### **For the Year Ended December 31, 2014**

---

The City began 2014 with \$1,570,000 in one-year notes qualifying for display as a long-term liability. The notes were issued to partially refinance earlier notes issued to finance the portion of the citywide traffic signalization system replacement project not funded by grants, to finance the portion of the Lee Road reconstruction project not funded by grants, and to finance street maintenance. In addition, the notes financed street resurfacing projects completed in 2010. At maturity, the City retired \$340,000 of these notes and issued renewal notes in the aggregate amount of \$1,230,000 to refinance the outstanding principal of the 2013 notes.

During 2014, the City retired all the notes except for the portion that related to the notes issued for the 2010 street resurfacing program. The 2010 street resurfacing notes will be retired with the City's funds over the next six years with final payment due in 2020.

The Ohio Public Works Commission (OPWC) issued the City a twenty-year, interest-free loan in 1994 for the Shelburne Road Sanitary Sewer Project. This loan is being repaid by the City using revenue from the sewer system user fees assessed to all system users in the City. The City was also awarded by the OPWC two, twenty-year, interest-free loans to replace or reline water lines serving the City. In 2009, the OPWC awarded the City a \$1.7 million, twenty-year, interest-free loan for the South Woodland Sanitary Sewer Project. The repayment of this loan began during 2009 and is being repaid from the sewer system user fees assessed to all system users in the City. In 2009, the OPWC awarded the City a \$573,000, twenty-year, interest free loan for the Hildana-Ludgate Sanitary Sewer Project. A portion of the proceeds were received in 2009 with the remaining balance delivered in 2010. The City began repaying this loan in 2011 using revenue generated from sewer system user fees assessed to all users within the City. As of December 31, 2014, the unpaid balance of these loans was \$3,990,015.

More detailed information about the City's long-term liabilities is presented in Note 9.

#### **Current Related Financial Activities**

In 2011, the Ohio General Assembly repealed, effective January 1, 2013, the estate tax which has been an important revenue source for the City. It also significantly cut state aid (Local Government Fund) to the City. To contend with the loss in State revenue, City Council approved submitting a 0.5% income tax increase to the voters at an August 2012 special election. This tax increase was approved by the voters by a 64% to 36% plurality and the increased income rate became effective on October 1, 2012.

The City of Shaker Heights is strong financially and well managed, as evidenced by the AA+ bond rating awarded the City by Standard & Poor's. The City's AAA rating awarded from Fitch Rating Services was reaffirmed in February 2014. These favorable credit ratings are the result of the City's history of creative planning and the combined cooperation of the elected officials, professional administration and employees and, most importantly, its residents. The City is well prepared to meet the challenges of the future. City management continues to be committed to providing the residents of the City of Shaker Heights with full and timely disclosures of the financial position of the City.

The City of Shaker Heights has committed itself to financial excellence. The City has received the Government Finance Officers Association (GFOA) Certificate of Achievement for Excellence in Financial Reporting every year since 1996, with the exception of the 2005 audit period due to the transition of Finance Directors. The City was awarded the Auditor of State Award with Distinction by the Ohio Auditor of State for both the 2012 and 2013 audit reports.

# **City of Shaker Heights, Ohio**

Management's Discussion and Analysis (Unaudited)

**For the Year Ended December 31, 2014**

---

## **Contacting the City of Shaker Heights' Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Director of Finance Matthew Rubino, at the City of Shaker Heights, 3400 Lee Road, Shaker Heights, Ohio 44120, (216) 491-1420 and by email: [matthew.rubino@shakeronline.com](mailto:matthew.rubino@shakeronline.com). Additional financial and budgetary reporting for the City of Shaker Heights can be found online at the City's website: <http://shakeronline.com/departments/finance>.

# City of Shaker Heights, Ohio

## Statement of Net Position

**December 31, 2014**

---

	<u>Governmental Activities</u>
Assets:	
Cash and cash equivalents	\$ 39,706,791
Restricted assets:	
Cash in segregated accounts	189,349
Taxes receivable	20,587,401
Accounts receivable	1,651,208
Special assessments receivable	2,337,533
Lease receivable	599,705
Accrued interest receivable	4,802
Intergovernmental receivable	2,662,322
Inventory of supplies	379,019
Prepaid items	46,563
Nondepreciable capital assets	23,217,473
Depreciable capital assets, net	<u>64,307,416</u>
Total assets	<u>155,689,582</u>
Deferred outflows of resources:	
Deferred charge on refunding	<u>981,540</u>
Liabilities:	
Accounts payable	2,419,967
Accrued wages and benefits	1,443,054
Matured compensated absences	162,253
Unearned revenue	599,705
Notes and bonds interest payable	64,729
Long-term liabilities:	
Due within one year	4,297,717
Due in more than one year	<u>26,486,276</u>
Total liabilities	<u>35,473,701</u>
Deferred inflows of resources:	
Property taxes	5,903,227
Payments in lieu of taxes	<u>764,540</u>
Total deferred inflows of resources	<u>6,667,767</u>
Net position:	
Net investments in capital assets	67,676,056
Restricted for:	
Capital projects	12,231,909
Debt service	1,170,127
Streets	930,033
Public safety	2,447,391
Judicial services	763,332
Other purposes	134,469
Unrestricted	<u>29,176,337</u>
Total net position	\$ <u>114,529,654</u>

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

## Statement of Activities

### For the Year Ended December 31, 2014

	<u>Expenses</u>	<u>Program Revenues</u>		<u>Total Governmental Activities</u>
		<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	
<b>Governmental activities:</b>				
Security of persons and property:				
Police	\$ 14,761,397	\$ 201,184	\$ 3,922,784	\$ (10,637,429)
Fire	7,740,171	739,330	11,632	(6,989,209)
Other	840,366	671,880	-	(168,486)
Public health services	420,084	47,160	36,711	(336,213)
Leisure time activities:				
Culture and recreation	2,932,804	1,888,776	-	(1,044,028)
Parks and public land maintenance	1,060,763	-	-	(1,060,763)
Housing and community development	5,658,971	2,976,704	40,719	(2,641,548)
Sanitation and sewer services	5,314,960	1,092,872	-	(4,222,088)
Street maintenance and repair	3,462,608	147	-	(3,462,461)
Public works – other	2,474,210	658,313	-	(1,815,897)
General government:				
Legislative and executive	5,079,446	118,395	17,000	(4,944,051)
Judicial system	2,230,377	2,370,474	-	140,097
Interest and fiscal charges	<u>658,444</u>	<u>-</u>	<u>-</u>	<u>(658,444)</u>
Total governmental activities	\$ <u>52,634,601</u>	\$ <u>10,765,235</u>	\$ <u>4,028,846</u>	<u>(37,840,520)</u>

#### General revenues:

##### Property taxes used for:

    General purposes

5,836,244

    Police and fire pension

376,516

##### Municipal income taxes levied for:

    General purposes

29,175,855

##### Other local taxes levied for:

    General purposes

60,949

Grants, entitlements and estate tax not restricted to specific programs

4,244,813

Investment income

58,812

Miscellaneous income

219,399

    Total general revenues

39,972,588

Change in net position

2,132,068

Net position at beginning of year

112,397,586

Net position at end of year

\$ 114,529,654

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

## Balance Sheet – Governmental Funds

**December 31, 2014**

	<u>General</u>	<u>Capital Projects</u>	<u>Non-Major Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Assets:</b>				
Cash and cash equivalents	\$ 18,520,911	\$ 12,681,728	\$ 6,956,672	\$ 38,159,311
Restricted assets:				
Cash in segregated accounts	126,233	-	63,116	189,349
Taxes receivable	20,195,979	-	391,422	20,587,401
Accounts receivable	1,127,203	7,177	516,828	1,651,208
Special assessments receivable	313,906	-	2,023,627	2,337,533
Lease receivable	449,703	150,002	-	599,705
Interfund receivable	30,000	-	179,986	209,986
Accrued interest receivable	4,802	-	-	4,802
Intergovernmental receivable	1,091,440	-	1,570,882	2,662,322
Inventory of supplies	145,338	-	-	145,338
Total assets	<u>\$ 42,005,515</u>	<u>\$ 12,838,907</u>	<u>\$ 11,702,533</u>	<u>\$ 66,546,955</u>
<b>Liabilities:</b>				
Accounts payable	\$ 616,746	\$ 456,996	\$ 1,154,994	\$ 2,228,736
Accrued wages and benefits	1,019,427	-	400,535	1,419,962
Matured compensated absences	142,157	-	20,096	162,253
Interfund payable	-	-	179,986	179,986
Unearned revenues	449,703	150,002	-	599,705
Total liabilities	<u>2,228,033</u>	<u>606,998</u>	<u>1,755,611</u>	<u>4,590,642</u>
<b>Deferred inflows of resources:</b>				
Property taxes	5,545,121	-	358,106	5,903,227
Payments in lieu of taxes	-	-	764,540	764,540
Unavailable revenues	10,863,363	-	2,745,981	13,609,344
Total deferred inflows of resources	<u>16,408,484</u>	<u>-</u>	<u>3,868,627</u>	<u>20,277,111</u>
<b>Fund balances:</b>				
Nonspendable	145,338	-	-	145,338
Restricted	-	232,470	3,648,930	3,881,400
Committed	86,712	11,999,439	2,584,904	14,671,055
Assigned	6,318,448	-	-	6,318,448
Unassigned	16,818,500	-	(155,539)	16,662,961
Total fund balances	<u>23,368,998</u>	<u>12,231,909</u>	<u>6,078,295</u>	<u>41,679,202</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 42,005,515</u>	<u>\$ 12,838,907</u>	<u>\$ 11,702,533</u>	<u>\$ 66,546,955</u>

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

## Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities

**December 31, 2014**

---

Total governmental funds balances \$ 41,679,202

*Amounts reported for governmental activities in the statement of net position are different because:*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds:

Nondepreciable capital assets	\$ 23,217,473
Depreciable capital assets	<u>64,307,416</u>

Total 87,524,889

Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:

Delinquent property taxes	549,207
Municipal income taxes	8,415,790
Special assessments	2,337,533
Intergovernmental	1,042,807
Investment income	1,903
Charges for services	<u>1,262,104</u>

Total 13,609,344

Internal service funds are used by management to charge the costs of certain activities, such as insurance, worker's compensation, printing supplies, and maintenance and repair of the City's fleet of vehicles to individual funds. The assets and liabilities of the Internal Service Funds are included in governmental activities in the statement of net position.

61,293

Long-term liabilities are not due and payable in the current period and are therefore not reported in the funds:

Bonds payable	(16,675,000)
Premium on bonds	(531,108)
Loss on refunding	981,540
OPWC loans	(3,990,015)
Notes payable	(1,230,000)
Capital lease payable	(883,470)
Interest payable	(64,729)
Compensated absences	<u>(5,952,292)</u>

Total (28,345,074)

*Net position of governmental activities* \$ 114,529,654

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

## Statement of Revenues, Expenditures, and Changes In Fund Balances - Governmental Funds

### For the Year Ended December 31, 2014

	General	Capital Projects	Non-Major Governmental Funds	Total Governmental Funds
Revenues:				
Property taxes	\$ 6,045,752	\$ -	\$ 390,048	\$ 6,435,800
Municipal income taxes	31,341,737	-	-	31,341,737
Other local taxes	65,231	-	-	65,231
Intergovernmental and estate tax	2,583,929	-	5,736,030	8,319,959
Charges for services	5,583,191	-	1,065,423	6,648,614
Investment income	59,971	-	3,216	63,187
Fees, licenses and permits	1,186,841	-	-	1,186,841
Fines and forfeitures	484,440	-	329,275	813,715
Special assessments	136,011	-	1,349,312	1,485,323
Other revenues	308,410	8,355	2,335	319,100
Total revenues	<u>47,795,513</u>	<u>8,355</u>	<u>8,875,639</u>	<u>56,679,507</u>
Expenditures:				
Current operations and maintenance:				
Security of persons and property:				
Police	9,435,568	374,485	5,130,616	14,940,669
Fire	6,515,020	162,133	1,079,456	7,756,609
Other	74,881	-	763,883	838,764
Public health services	421,555	-	-	421,555
Leisure time activities:				
Culture and recreation	2,474,570	168,727	-	2,643,297
Park and public land maintenance	903,999	26,926	-	930,925
Housing and community development	4,591,466	176,378	877,585	5,645,429
Sanitation and sewer services	3,027,960	137,814	1,639,573	4,805,347
Street maintenance and repair	951,989	1,224,874	1,699,797	3,876,660
Public works – other	2,645,879	180,893	-	2,826,772
General government:				
Legislative and executive	4,434,244	602,409	33,846	5,070,499
Judicial system	2,091,493	-	170,504	2,261,997
Debt service:				
Principal retirement	48,415	-	2,735,931	2,784,346
Interest and fiscal charges	3,765	-	632,510	636,275
Total expenditures	<u>37,620,804</u>	<u>3,054,639</u>	<u>14,763,701</u>	<u>55,439,144</u>
Excess of revenues over (under) expenditures	<u>10,174,709</u>	<u>(3,046,284)</u>	<u>(5,888,062)</u>	<u>1,240,363</u>
Other financing sources (uses):				
Transfers – in	-	3,600,000	3,936,702	7,536,702
Transfers – out	(7,348,524)	-	(188,178)	(7,536,702)
Proceeds from sale of notes	-	-	1,230,000	1,230,000
Premium on sale of notes	-	-	7,724	7,724
Proceeds from inception of capital leases	360,000	-	180,000	540,000
Proceeds from sale of capital assets	29,534	-	-	29,534
Total other financing sources (uses)	<u>(6,958,990)</u>	<u>3,600,000</u>	<u>5,166,248</u>	<u>1,807,258</u>
Net change in fund balances	3,215,719	553,716	(721,814)	3,047,621
Fund balances at beginning of year	<u>20,153,279</u>	<u>11,678,193</u>	<u>6,800,109</u>	<u>38,631,581</u>
Fund balances at end of year	\$ <u>23,368,998</u>	\$ <u>12,231,909</u>	\$ <u>6,078,295</u>	\$ <u>41,679,202</u>

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

## Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities

### For the Year Ended December 31, 2014

Net change in fund balances – total governmental funds \$ 3,047,621

*Amounts reported for governmental activities in the statement of activities are different because:*

Governmental funds report capital outlay as expenditures. However in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the net effect of capital outlay and depreciation in the current period:

Capital outlay	\$	2,869,021	
Depreciation		<u>(2,962,335)</u>	
Total			(93,314)

In the statement of activities, only the loss on the disposal of property and equipment are reported, whereas, in the governmental funds, the proceeds from the disposal increase financial resources. Thus, the change in net position differs from the change in fund balance by the net book value of the property and equipment. (145,959)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the Funds:

Delinquent property and other taxes		(227,322)	
Municipal income taxes		(2,165,882)	
Special assessments		368,279	
Intergovernmental		(51,078)	
Investment income		(4,375)	
Charges for services		<u>167,540</u>	
Total			(1,912,838)

Other financing sources in the governmental funds increase long-term liabilities in the statement of net position. These sources were attributed to the issuance of long-term bonds and notes. (1,770,000)

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. 2,784,346

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:

Interest and fiscal charges		(3,397)	
Compensated absences		35,345	
Amortization of premium		31,242	
Amortization of deferred charge on refunding		<u>(57,738)</u>	
Total			5,452

Internal service funds are used by management to charge costs of certain activities, such as insurance, worker's compensation, printing supplies and maintaining and repairing the City's fleet of vehicles, to individual funds that are not reported in the City-wide statement of activities. The net revenue (expense) of the internal service funds is reported with governmental activities. 216,760

*Change in net position of governmental activities* \$ 2,132,068

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

## Statement of Revenues, Expenditures, and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual General Fund

**For the Year Ended December 31, 2014**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Property taxes	\$ 6,357,125	\$ 6,357,125	\$ 6,934,841	\$ 577,716
Municipal income taxes	27,668,334	27,668,334	29,827,543	2,159,209
Other local taxes	60,000	60,000	65,337	5,337
Intergovernmental	1,314,665	1,360,275	1,765,113	404,838
Charges for services	4,816,039	4,884,035	4,989,954	105,919
Fees, licenses and permits	868,415	968,415	1,184,570	216,155
Investment income	45,000	45,000	41,242	(3,758)
Fines and forfeitures	500,000	500,000	476,191	(23,809)
Other revenues	<u>427,472</u>	<u>464,017</u>	<u>801,900</u>	<u>337,883</u>
Total revenues	<u>42,057,050</u>	<u>42,307,201</u>	<u>46,086,691</u>	<u>3,779,490</u>
Expenditures:				
Current:				
Security of persons and property	15,669,224	15,721,481	15,504,247	217,234
Public health services	446,837	467,447	411,843	55,604
Leisure time activities:				
Culture and recreation	2,594,773	2,594,773	2,478,217	116,556
Parks and public lands maintenance	1,009,982	1,001,982	877,223	124,759
Housing and community development	5,249,963	5,549,963	4,336,988	1,212,975
Sanitation and sewer services	2,821,964	2,794,964	2,792,946	2,018
Street maintenance and repair	708,636	903,636	935,773	(32,137)
Public works – other	2,234,769	2,074,769	1,940,706	134,063
General government:				
Legislative and executive	4,673,100	4,526,774	4,362,706	164,068
Judicial system	<u>2,195,666</u>	<u>2,195,666</u>	<u>2,024,555</u>	<u>171,111</u>
Total expenditures	<u>37,604,914</u>	<u>37,831,455</u>	<u>35,665,204</u>	<u>2,166,251</u>
Excess of revenues over (under) expenditures	<u>4,452,136</u>	<u>4,475,746</u>	<u>10,421,487</u>	<u>5,945,741</u>
Other financing sources (uses):				
Transfers – in	-	-	169,151	169,151
Transfers – out	(6,898,524)	(8,498,524)	(8,498,524)	-
Advances – in	-	-	31,000	31,000
Advances – out	<u>-</u>	<u>(30,000)</u>	<u>(30,000)</u>	<u>-</u>
Total other financing sources (uses)	<u>(6,898,524)</u>	<u>(8,528,524)</u>	<u>(8,328,373)</u>	<u>200,151</u>
Net change in fund balance	(2,446,388)	(4,052,778)	2,093,114	6,145,892
Beginning cash fund balance	15,744,831	15,744,831	15,744,831	-
Prior year's reserve for encumbrances outstanding at December 31	(474,380)	(474,380)	(474,380)	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrances	<u>(879,810)</u>	<u>(879,810)</u>	<u>(879,810)</u>	<u>-</u>
Ending cash fund balance	\$ <u>11,944,253</u>	\$ <u>10,337,863</u>	16,483,755	\$ <u>6,145,892</u>
Reserved for encumbrances – all budget years			<u>1,785,742</u>	
Total cash fund balance – December 31			\$ <u>18,269,497</u>	

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

## Statement of Fund Net Position Proprietary Funds

**December 31, 2014**

---

	Governmental Activities Internal Service Funds
	<u>                    </u>
Assets:	
Cash and cash equivalents	\$ 1,547,480
Inventory of supplies	233,681
Prepaid items	<u>46,563</u>
Total assets	<u>1,827,724</u>
Liabilities:	
Current liabilities:	
Accounts payable	191,231
Accrued wages and benefits	23,092
Interfund payable	30,000
Claims payable	521,872
Accrued compensated absences	<u>36,911</u>
Total current liabilities	<u>803,106</u>
Long-term liabilities (net of current portion)	
Claims payable	907,525
Accrued compensated absences	<u>55,800</u>
Total long-term liabilities	<u>963,325</u>
Total liabilities	<u>1,766,431</u>
Net position:	
Unrestricted	\$ <u><u>61,293</u></u>

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

## Statement of Revenues, Expenses, and Changes In Fund Net Position Proprietary Funds

**For the Year Ended December 31, 2014**

---

	Governmental Activities Internal Service Funds
Operating revenues:	
Charges for services	\$ 7,249,482
Other revenues	105
Total operating revenues	<u>7,249,587</u>
Operating expenses:	
Personal services	777,959
Travel and education	680
Contractual services	5,447,964
Materials and supplies	<u>806,224</u>
Total operating expenses	<u>7,032,827</u>
Change in net position	216,760
Net position at beginning of year	<u>(155,467)</u>
Net position at end of year	\$ <u><u>61,293</u></u>

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

## Statement of Cash Flows Proprietary Funds

**For the Year Ended December 31, 2014**

---

	Governmental Activities Internal Service Funds
	<u>Funds</u>
Increase (decrease) in cash and cash equivalents:	
Cash flows from operating activities:	
Cash received from internal services	\$ 7,249,482
Cash received from other sources	105
Cash payments to suppliers	(796,211)
Cash payment for goods and services	(5,345,338)
Cash payments to employees	<u>(817,244)</u>
Net cash provided by operating activities	<u>290,794</u>
Cash flows from non-capital financing activities:	
Advances – in	30,000
Advances – out	<u>(31,000)</u>
Net cash used for non-capital financing activities	<u>(1,000)</u>
Net change in cash and cash equivalents	289,794
Cash and cash equivalents at beginning of year	<u>1,257,686</u>
Cash and cash equivalents at end of year	\$ <u><u>1,547,480</u></u>
Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$ 216,760
Adjustments:	
Changes in assets/liabilities:	
Increase in materials and supplies inventory	(4,673)
Increase in prepaid items	(5,973)
Increase in accounts payable	19,046
Increase in accrued wages and benefits	113
Decrease in accrued compensated absences	(39,435)
Increase in self-insurance claims payable	<u>104,956</u>
Total adjustments	<u>74,034</u>
Net cash provided by operating activities	\$ <u><u>290,794</u></u>

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

## Statement of Fiduciary Assets and Liabilities Agency Funds

**December 31, 2014**

---

Assets:

Cash and cash equivalents	\$	2,756,781
Cash and cash equivalents in segregated accounts		726,362
Mortgage loan receivable		114,570
Prepaid expenses		<u>14,507</u>
Total assets	\$	<u><u>3,612,220</u></u>

Liabilities:

Intergovernmental payable	\$	2,464,188
Deposits held and due to others		1,120,576
Loans payable		27,200
Accrued interest payable		<u>256</u>
Total liabilities	\$	<u><u>3,612,220</u></u>

The notes to the basic financial statements are an integral part of this statement

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2014**

---

### **Note 1 – Description of the City and Reporting Entity**

The City of Shaker Heights (the “City”) was incorporated under the laws of the State of Ohio in 1912. The City has operated as a home rule municipal corporation under its own charter since the charter’s adoption by the residents in 1931. The charter provides that the City operate under the Mayor/Council form of government, with the legislative power vested in the seven-member Council. The Mayor is the Chief Executive Officer of the City. The Mayor appoints the Chief Administrative Officer of the City, who is confirmed by Council.

#### **Reporting Entity**

The City provides various services including police and fire protection, public health, parks and recreation, street maintenance, planning and zoning, community preservation, economic development and other general governmental services. None of these services are provided by legally separate organizations; therefore, these operations are included in the primary government.

As defined by generally accepted accounting principles established by the Governmental Accounting Standards Board, the financial reporting entity consists of the City (the primary government), as well as its component units. Component units are defined as legally separate organizations for which the elected officials of the primary government are financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit’s board, and either a) the ability of the primary government to impose its will on the component unit, or b) the possibility that the component unit will provide a financial benefit to, or impose a financial burden on, the primary government.

Based upon the foregoing criteria, these financial statements do not include any component units.

The City participates in two jointly governed organizations and a related organization. The jointly governed organizations are the Northeast Ohio Public Energy Council and the First Suburbs Consortium of Northeast Ohio Council of Governments, while the Shaker Heights Development Corporation is a related organization. These organizations are presented in Note 21.

### **Note 2 – Summary of Significant Accounting Policies**

The financial reporting practices of the City conform to generally accepted accounting principles as applicable to local governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City’s accounting policies are described below.

#### ***A. Basis of Presentation***

The City’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

**For the Year Ended December 31, 2014**

---

## **Note 2 – Summary of Significant Accounting Policies (continued)**

### ***A. Basis of Presentation (continued)***

#### *Government-Wide Financial Statements*

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service funds is eliminated to avoid double-counting revenues and expenses.

The statement of net position presents the financial condition of the governmental activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the City.

#### *Fund Financial Statements*

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the proprietary fund statements. Fiduciary funds are reported by type.

### ***B. Fund Accounting***

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

*Governmental Funds* – Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2014**

---

### **Note 2 – Summary of Significant Accounting Policies (continued)**

#### ***B. Fund Accounting (continued)***

The following are the City's major governmental funds:

*General Fund* – To account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City and/or the general laws of Ohio. Within the general fund group are the economic development and housing fund and the recreation fund.

*Capital Projects Fund* – To account for financial resources to be used for the acquisition or construction of capital facilities.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

*Proprietary Funds* – Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service. The City has no enterprise funds.

*Internal Service Funds* – Internal service funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City maintains four separate internal service funds to account for its self-insurance activity, inventory of consumable supplies, copier management, and its municipal garage (fleet maintenance).

*Fiduciary Funds* – Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore, not available to support the City's own programs. The City has no trust funds. The City maintains two non-major governmental funds, the police pension fund and the fire pension fund that are not considered fiduciary funds because the funds are used to make the City's payments to the Ohio Police and Fire Pension Fund but are not used to make payments directly to former employees. The City's agency funds are custodial in nature (assets equal liabilities) and thus do not involve the measurement of the results of operations. The City's agency funds are described on page 118.

#### ***C. Measurement Focus***

##### *Government-Wide Financial Statements*

The government-wide statements are prepared using the flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position, except for fiduciary funds. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### **For the Year Ended December 31, 2014**

---

#### **Note 2 – Summary of Significant Accounting Policies (continued)**

##### ***C. Measurement Focus (continued)***

###### *Fund Financial Statements*

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements of governmental funds.

All proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City's finances meets the cash flow needs of its proprietary activities.

##### ***D. Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary funds and fiduciary funds also use the accrual basis of accounting.

Governmental funds are accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows/outflows of resources, and in the presentation of expenses versus expenditures.

###### *Revenues – Exchange and Non-Exchange Transactions*

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: municipal income taxes withheld by employers, estate taxes, sewerage surcharges, investment earnings, fines and forfeitures and state levied locally shared taxes (including motor vehicle fees). Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Revenues received by the City within 60 days after year-end are deemed to be available. Reimbursements for federally funded grant projects are accrued as revenue at the time the eligible expenditures are made. Property taxes and special assessments, though measurable, are not available soon enough in the subsequent year to finance current period obligations. Income taxes and sewerage surcharges are considered to be measurable when billed; however, these revenue sources are not considered to be available until they have been received by the collecting agency. Accordingly, these items are recorded and revenue recognition is deferred until they become available.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### **For the Year Ended December 31, 2014**

---

#### **Note 2 – Summary of Significant Accounting Policies (continued)**

##### ***D. Basis of Accounting (continued)***

All other revenue sources, including licenses and permits, certain charges for services, and non-employer withheld income taxes, are recorded as revenue when received in cash because they generally are not measurable until actually received by the City.

##### *Unearned Revenue*

Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned. At December 31, 2014, the City has unearned revenue for lease receivables recorded for rent that will be collected for a future year.

##### *Deferred Outflows/Inflows of Resources*

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. At December 31, 2014, the City had deferred outflows of resources for a deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes, and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2014, but which were levied to finance fiscal year 2015 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, special assessments, and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

##### *Expenses/Expenditures*

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related liability is incurred except for unmatured principal and interest on general long-term debt which is recognized when paid. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2014**

---

### **Note 2 – Summary of Significant Accounting Policies (continued)**

#### ***E. Cash and Cash Equivalents***

For purposes of the statement of cash flows, the proprietary fund types consider all highly liquid investments that are both readily convertible to known amounts of cash, with a maturity of three months or less when purchased to be cash equivalents.

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "cash and cash equivalents".

During fiscal year 2014, investments were limited to U.S. Treasury Notes and U.S. Treasury Money Market Fund holdings.

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements are reported at cost.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest revenue credited to the general fund during 2014 amounted to \$59,971, of which, \$33,184 was from other funds.

Investments with an original maturity of three months or less and investments of the cash management pool are presented on the financial statements as cash equivalents.

#### ***F. Prepaid Items***

Payments made to vendors for services that will benefit periods beyond December 31, 2014, are recorded as prepaid items using the consumption method by recording an asset for the prepaid item at the time of the purchase and the expenditure/expense in the year in which the services are consumed.

#### ***G. Inventory***

Inventory is stated at weighted average cost and is expensed/expensed when used. Obsolete inventory has not been valued for financial reporting purposes.

#### ***H. Capital Assets***

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All purchased capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City's capitalization threshold is \$10,000. The City's infrastructure consists of curbs, sidewalks, sewers, streets, and other general capital assets that are immovable and of value only to the City. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2014**

---

### **Note 2 – Summary of Significant Accounting Policies (continued)**

#### ***H. Capital Assets (continued)***

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and improvements	25 to 60 years
Equipment	3 to 20 years
Land improvements	10 to 40 years
Infrastructure	40 to 100 years

#### ***I. Interfund Balances***

During the course of normal operations, the City had numerous transactions between funds, most of which are in the form of transfers of resources to provide services or to service debt. The accompanying financial statements generally reflect such transactions as transfers. The City also advances money between funds throughout the year. To the extent that certain transactions between funds have not been paid or received as of December 31, 2014, interfund amounts receivable or payable have been recorded as interfund payables and interfund receivables. Interfund balance amounts are eliminated in the statement of net position and the statement of activities.

#### ***J. Compensated Absences***

The City has accrued a liability for compensated absences (vacation and sick leave) at December 31, 2014 along with any salary-related benefit liabilities associated with the payment of compensated absences. The City uses the vesting method to calculate this liability. The entire compensated absence liability is reported on the government-wide financial statements.

#### ***K. Payables, Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the fund financial statements when due.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

**For the Year Ended December 31, 2014**

---

## Note 2 – Summary of Significant Accounting Policies (continued)

### *L. Fund Balance*

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable:*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

***Restricted:*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances).

Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party, such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

***Committed:*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned:*** Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by City Council or a City official delegated that authority by City Charter or ordinance. The Finance Director is authorized to assign fund balance. The Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s appropriated budget.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### **For the Year Ended December 31, 2014**

---

#### **Note 2 – Summary of Significant Accounting Policies (continued)**

##### ***L. Fund Balance (continued)***

***Unassigned:*** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

City Council has adopted a minimum fund balance policy for the general fund with the goal of maintaining a fund balance of not less than 20% of annual operating expenditures on the non-GAAP budgetary basis of accounting.

##### ***M. Net Position***

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

##### ***N. Interfund Activity***

Transfers between governmental activities are eliminated on the government-wide financial statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2014**

---

### **Note 2 – Summary of Significant Accounting Policies (continued)**

#### ***O. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of item occurred in 2014.

#### ***P. Estimates***

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### ***Q. Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for miscellaneous supplies and materials, printing charges, repairs and maintenance fees and the City's worker's compensation. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the funds.

#### ***R. Budgetary Process***

##### *Tax Budget*

A budget of estimated cash receipts and disbursements is submitted to the County Fiscal Officer, as secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

##### *Estimated Resources*

The County Budget Commission certifies its actions relative to the submitted tax budget to the City by September 1. As a part of this certification, the City receives the official certificate of estimated resources, which states the projected resources of each fund. On or about January 1, this certificate is amended to include any unencumbered balances from the preceding year. The City must then revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure.

##### *Appropriations*

A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. For all operating funds except capital projects and trust and agency funds, an annual appropriation measure must be passed by April 1 of each year for the period January 1 to December 31. For 2014, the annual appropriation measure was passed by City Council on December 16, 2013.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2014**

---

### **Note 2 – Summary of Significant Accounting Policies (continued)**

#### ***R. Budgetary Process (continued)***

The appropriation measure may be amended during the year as new information becomes available provided that total appropriations do not exceed estimated resources as certified. Trust and agency funds are deemed to be appropriated for their intended purpose upon receipt. The City appropriates capital project funds on a project by project basis.

As provided by the City's Charter and State law, amendments to the 2014 appropriation ordinance were approved by City Council. These amendments are reflected in the individual fund schedules of revenue, expenditures, and changes in fund balances – budget (non-GAAP budgetary basis) and actual.

#### *Lapsing of Appropriations*

For all funds, except capital project funds, unencumbered appropriation balances lapse at year-end and revert to the respective funds from which they were originally appropriated, thus, becoming available for future appropriation. Capital projects are appropriated on a project basis. Project appropriation balances lapse upon completion of the project; therefore, their unencumbered appropriation balances are carried over to the subsequent fiscal year.

#### *Budgeted Level of Expenditure*

State law mandates that a fund's total obligations may not exceed the total amount appropriated for the fund. For all funds except fiduciary and capital project funds, the City maintains its legal level of budgetary control at the department level and within each department segregates out expenses between personal services and other expenses. For fiduciary funds, the legal level of budgetary control is maintained at the fund level. For capital project funds, the City maintains its legal level of budgetary control at the project level. Management control is exercised at the department level within each fund. Administrative control is maintained through the establishment of more detailed line-item budgets. Council may authorize the transfer of budgeted amounts between personal service and other expenses within a department and between departments within a fund. Council may also authorize any revision in the budget that alters the fund totals or requires the transfer of moneys between funds.

### **Note 3 – Change in Accounting Principles**

For 2014, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 69, *Government Combinations and Disposals of Government Operations* and GASB Statement No. 70, *Accounting and Financial Reporting for Nonexchange Financial Guarantees*.

GASB Statement No. 69 establishes accounting and financial reporting standards for mergers, acquisitions, and transfers of operations (i.e., government combinations). The Statement also provides guidance on how to determine the gain or loss on a disposal of government operations. The implementation of this Statement did not result in any change in the City's financial statements.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### **For the Year Ended December 31, 2014**

---

#### **Note 3 – Change in Accounting Principles (continued)**

GASB Statement No. 70 establishes accounting and financial reporting standards for situations where a state or local government, as a guarantor, agrees to indemnify a third-party obligation holder under specified conditions (i.e. nonexchange financial guarantees). The issuer of the guaranteed obligation can be a legally separate entity or individual, including a blended or discretely presented component unit. Guidance is provided for situations where a state or local government extends or receives a nonexchange financial guarantee. The implementation of this Statement did not result in any change in the City's financial statements.

In June 2012, the GASB issued Statement No. 68, *Accounting and Financial Reporting for Pensions*. The requirements of this Statement are effective for financial statements for periods beginning after June 15, 2014. The City has not determined the impact, if any, that this Statement will have on its financial statements or disclosures.

#### **Note 4 – Budgetary Basis of Accounting**

While reporting financial position, results of operations, and changes in fund equity on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis, as provided by law, is based upon accounting for transactions on a basis of cash receipts and disbursements. The statements of revenues, expenditures, and changes in fund balance-budget (non-GAAP budgetary basis) and actual for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results to the budget. The major differences between the budget basis and the GAAP basis are:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash or encumbered (budget) as opposed to when susceptible to accrual (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
4. Advances – in and advances – out for governmental funds are operating transactions (budgetary) as opposed to balance sheet transactions (GAAP).
5. Some funds are included in the General Fund (GAAP basis), but have separate legally adopted budgets (budget basis).
6. Investments reported at fair value (GAAP) rather than cost (budget).

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### For the Year Ended December 31, 2014

#### Note 4 – Budgetary Basis of Accounting (continued)

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

#### Net Change in Fund Balance

GAAP basis	\$	3,215,719
Net adjustment for revenue accruals		(1,255,917)
Advances – in		31,000
Fair value adjustment for investments 2013		24,380
Fair value adjustment for investments 2014		(5,427)
Net adjustment for expenditure accruals		1,855,635
Advances – out		(30,000)
Encumbrances		(1,785,742)
To reclassify the net change in fund balance for funds combined with the general fund for GASB 54		<u>43,466</u>
Budget basis	\$	<u><u>2,093,114</u></u>

#### Note 5 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Capital Projects	Non-Major Governmental Funds	Total Governmental
Nonspendable:				
Inventory	\$ <u>145,338</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>145,338</u>
Restricted for:				
Street maintenance and repair	-	-	647,539	647,539
State highway	-	-	130,988	130,988
Police and fire pensions	-	-	892,733	892,733
Indigent driver alcohol treatment	-	-	90,253	90,253
Court computer legal research	-	-	157,765	157,765
Clerk's computerization	-	-	426,202	426,202
Housing grants	-	-	134,469	134,469
Law enforcement grant	-	-	10,340	10,340
Court alternate dispute resolution	-	-	58,657	58,657
Ohio court security project	-	-	32,525	32,525
Tree maintenance special assessment	-	-	6,200	6,200
Law enforcement trust	-	-	1,061,259	1,061,259
Capital projects	-	<u>232,470</u>	-	<u>232,470</u>
Total restricted	<u>-</u>	<u>232,470</u>	<u>3,648,930</u>	<u>3,881,400</u>

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### For the Year Ended December 31, 2014

#### Note 5 – Fund Balances (continued)

Fund Balances	General	Capital Projects	Non-Major Governmental Funds	Total Governmental
Committed to:				
Sewer maintenance	-	-	18,326	18,326
Housing and nuisance abatement	-	-	51,902	51,902
Capital projects	-	11,999,439	-	11,999,439
Debt service payments	-	-	2,514,676	2,514,676
Purchases on order	<u>86,712</u>	-	-	<u>86,712</u>
Total committed	<u>86,712</u>	<u>11,999,439</u>	<u>2,584,904</u>	<u>14,671,055</u>
Assigned to:				
Economic development	4,603,554	-	-	4,603,554
Recreation	599,907	-	-	599,907
Central services	241,317	-	-	241,317
Purchases on order	<u>873,670</u>	-	-	<u>873,670</u>
Total assigned	<u>6,318,448</u>	-	-	<u>6,318,448</u>
Unassigned	<u>16,818,500</u>	-	<u>(155,539)</u>	<u>16,662,961</u>
Total fund balance	\$ <u>23,368,998</u>	\$ <u>12,231,909</u>	\$ <u>6,078,295</u>	\$ <u>41,679,202</u>

#### Note 6 – Deposits and Investments

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are monies identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. The City's investment policies are governed by the City's charter and ordinances. The charter authorizes the City to invest in the following securities:

1. Bonds or notes which are issued by and are obligations of the City of Shaker Heights, Ohio.
2. Bonds, notes, certificates of indebtedness, treasury bills or other securities issued by and constituting direct obligations of, or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest thereon.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### **For the Year Ended December 31, 2014**

---

#### **Note 6 – Deposits and Investments (continued)**

3. Bonds or notes which are issued by and are the obligations of the State of Ohio, provided that such bonds or notes have a rating assigned to them by Standard & Poor's Corporation or Moody's Investor Services, Inc. which rating:
  - a. As to bonds, is one of the two highest rating categories that may be assigned; and
  - b. As to notes, is the highest rating category that may be assigned.

In order to be eligible investments under points (2) and (3), there must be no outstanding default for the payment of the principal or interest on such securities and the securities must mature or be subject to redemption at the option of the City within five years of the date the City purchased such security.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Written repurchase agreements in the securities listed above are permitted provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to the market daily. The term of the agreement may not exceed 30 days.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Finance Director or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### ***Deposits***

*Custodial credit risk* is the risk that in the event of bank failure, the City's deposits may not be returned to it. Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution, by surety company bonds or by a single collateral pool established by the financial institution. In accordance with Chapter 135 of the Ohio Revised Code, any public depository receiving deposits pursuant to an award of City funds shall be required to pledge security for repayment of all public moneys. In 2013, the City amended its ordinance that governs the deposit of public funds to include the FDIC insurance amount (up to \$250,000) towards the collateral requirement. This change enabled eligible depositories to purchase FDIC insured certificates of deposit on behalf of the City and added another option for earning investment income.

At year-end, the carrying amount of the City's deposits was \$3,503,566 (including \$52,667 of deposits in transit and petty cash) and the bank balance was \$3,665,379. Of the bank balance, \$939,349 was covered by federal depository insurance. The remaining uncovered balance was collateralized with securities held by the pledging institution's trust department, not in the City's name.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## For the Year Ended December 31, 2014

### Note 6 – Deposits and Investments (continued)

#### *Investments*

Investments are reported at fair value. As of December 31, 2014, the City had the following investments:

	<u>Fair Value</u>	<u>Maturities (in years)</u>	
		<u>Less than 1</u>	<u>1-3</u>
U.S. Treasury Notes	\$ 3,012,190	\$ -	\$ 3,012,190
Huntington U.S. Treasury Money Market Fund	<u>36,863,527</u>	<u>36,863,527</u>	<u>-</u>
Total Portfolio	\$ <u>39,875,717</u>	\$ <u>36,863,527</u>	\$ <u>3,012,190</u>

*Interest Rate Risk* arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding the need to sell securities on the open market prior to maturity and by investing operating funds primarily in short-term investments. The City's investment policy also limits security purchases to those that mature within five years unless specifically matched to a specific cash flow. To date, no investments have been purchased with a life greater than five years.

*Custodial Risk* for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

*Credit Risk* is addressed in the City's investment policy by the requirements that all investments are authorized by Ohio Revised Code and that the portfolio be diversified both by types of investment and issuer. All investments of the City are registered and carry a rating Aaa by Moody's.

*Concentration of Credit Risk* is defined by the Governmental Accounting Standards Board as five percent or more in the securities of a single issuer. The City's investment policy requires diversification of the portfolio but does not indicate specific percentage allocations.

<u>Investment Issuer</u>	<u>Percentage of Investments</u>
U.S. Treasury Notes	7.55 %
Huntington U.S. Treasury Money Market Fund	92.45 %

### Note 7 – Receivables

Receivables at December 31, 2014, consisted primarily of municipal income taxes, property and other taxes, accounts, special assessments, lease, accrued interest, and intergovernmental receivables arising from grants, entitlements, and shared revenues. All receivables are deemed collectible in full. Special assessments are expected to be collected within one year.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### For the Year Ended December 31, 2014

---

#### Note 7 – Receivables (continued)

##### A. Property Taxes

Property taxes include amounts levied against all real property and public utility tangible personal property located in the City. Property tax revenue received during 2014 for real and public utility property taxes represents collections for 2013 taxes. Property tax payments received during 2014 for tangible personal property, except for public utility property, are for prior year unpaid tangible personal property taxes.

Real property taxes (other than public utility property) are levied after October 1 on the assessed value listed as of the prior January 1, the lien date. Assessed values are established by the Cuyahoga County Fiscal Officer at 35% of the appraised market value, and reappraisal of all property is required every six years with a triennial update. The last reappraisal was completed for tax year 2012 affecting collections beginning in 2013.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due January 20; if paid semi-annually, the first payment is due mid-January with the remainder payable by mid-July. Taxes not paid become delinquent after December 31 of the year in which payable. Under certain circumstances, state statute permits earlier or later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35% of true value. Public utility real and tangible personal property taxes collected during the calendar year were levied in the preceding calendar year based on assessed values as of January 1 of that preceding year, the lien date.

While property tax rates are levied by the City, the Cuyahoga County Fiscal Officer is statutorily responsible for administering and collecting real property taxes on the behalf of all taxing authorities in the county, including the City.

The assessed values per category applicable to the 2014 and 2013 tax years are as follows:

	<u>Tax Year/Collection Year</u>	
	<u>2014/2015</u>	<u>2013/2014</u>
Real Estate (other than public utility)	\$ 728,143,320	\$ 737,969,230
Public Utilities Real and Tangible Personal Property	<u>12,608,470</u>	<u>12,043,740</u>
Total Valuation	\$ <u>740,751,790</u>	\$ <u>750,012,970</u>

The tax rate levied to finance the City's services for the years ended December 31, 2014 and December 31, 2013 was \$9.90 per \$1,000 of real estate and tangible personal property valuation.

The receivable and related deferred inflows of resources does not include property tax entitlements in the amount of \$1,040,079 that the City expects to receive in 2015 from the State of Ohio to finance 2015 operations. These entitlements are based upon 2014 local property tax relief granted by the state to qualified classes of real property owners in the form of homestead exemptions and tax rollbacks.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## For the Year Ended December 31, 2014

---

### Note 7 – Receivables (continued)

#### *B. Municipal Income Taxes*

The City income tax is applied to the gross salaries, wages and other personal service compensation earned by residents of the City and to the earnings of nonresidents working within the City. The tax also applies to the net income of businesses operating within the City. The tax rate was 2.25% in 2014. Both residents of the City and non-residents working inside the City are subject to the income tax. The City grants an income tax credit to residents who work in a locality that has a municipal income tax. The City provides a credit of 50% of the resident's workplace community's income tax rate up to a tax rate of 1.0%. A receivable totaling \$14,125,875 has been recorded in the general fund. This total includes \$5,710,085 for the portion of taxes that is due prior to December 31, 2014, but is not received until January and February of the following year, and \$8,415,790 which has been billed, but is not available in the current period.

#### *C. Intergovernmental Receivable*

A summary of intergovernmental receivables at December 31, 2014, include the following:

<u>Governmental Activities</u>	<u>Amounts</u>
Local government contracts	\$ 245,477
Auto registration fees	9,891
Homestead and rollback	520,040
Gas tax	382,399
Estate tax	566
TIF receivable	764,540
Local government	351,391
Federal grants	352,985
Permissive tax	13,948
Other	21,085
Total	\$ <u>2,662,322</u>

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### For the Year Ended December 31, 2014

#### Note 8 – Capital Assets

Capital asset activity for the year ended December 31, 2014, was as follows:

<b>Governmental Activities:</b>	Balances <u>12/31/13</u>	Additions	Deletions	Balances <u>12/31/14</u>
Capital assets not being depreciated:				
Land	\$ 19,586,145	\$ 37,367	\$ -	\$ 19,623,512
Construction in progress	<u>2,040,081</u>	<u>1,694,281</u>	<u>(140,401)</u>	<u>3,593,961</u>
Total capital assets not being depreciated	<u>21,626,226</u>	<u>1,731,648</u>	<u>(140,401)</u>	<u>23,217,473</u>
Capital assets being depreciated:				
Buildings and improvements	17,615,761	97,593	(113,205)	17,600,149
Land improvements	9,350,323	24,570	-	9,374,893
Machinery and equipment	18,009,125	1,082,660	(253,280)	18,838,505
Infrastructure:				
Streets	28,812,516	-	-	28,812,516
Storm and sanitary sewers	12,289,355	59,332	-	12,348,687
Bridges	148,389	-	-	148,389
Culverts	56,000	-	-	56,000
Traffic signals	<u>13,162,931</u>	<u>13,619</u>	<u>-</u>	<u>13,176,550</u>
Total capital assets being depreciated	<u>99,444,400</u>	<u>1,277,774</u>	<u>(366,485)</u>	<u>100,355,689</u>
Less accumulated depreciation:				
Buildings and improvements	(7,495,737)	(374,730)	1,621	(7,868,846)
Land improvements	(3,215,597)	(335,448)	-	(3,551,045)
Machinery and equipment	(11,750,439)	(1,048,563)	218,905	(12,580,097)
Infrastructure:				
Streets	(6,789,477)	(703,937)	-	(7,493,414)
Storm and sanitary sewers	(1,177,866)	(163,816)	-	(1,341,682)
Bridges	(82,705)	(5,935)	-	(88,640)
Culverts	(6,784)	(745)	-	(7,529)
Traffic signals	<u>(2,787,859)</u>	<u>(329,161)</u>	<u>-</u>	<u>(3,117,020)</u>
Total accumulated depreciation	<u>(33,306,464)</u>	<u>(2,962,335)</u>	<u>220,526</u>	<u>(36,048,273)</u>
Net capital assets being depreciated	<u>66,137,936</u>	<u>(1,684,561)</u>	<u>(145,959)</u>	<u>64,307,416</u>
Governmental activities capital assets, net	\$ <u>87,764,162</u>	\$ <u>47,087</u>	\$ <u>(286,360)</u>	\$ <u>87,524,889</u>

Depreciation expense was charged to governmental activities as follows:

Security of persons and property	\$ 570,969
Leisure time activities	413,855
Housing and community development	79,348
Sanitation and sewer services	329,786
Street maintenance and repair	783,113
Public works – other	477,610
General government – legislative and executive	269,950
General government – judicial system	<u>37,704</u>
Total	\$ <u>2,962,335</u>

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### For the Year Ended December 31, 2014

#### Note 9 – Long-Term Obligations

Changes in the City’s long-term obligations during the year were as follows:

	Balance <u>12/31/2013</u>	<u>Additions</u>	<u>Reductions</u>	Balance <u>12/31/2014</u>	Amounts Due <u>in One Year</u>
<b>Bonds payable</b>					
Urban Renewal Bonds, Series 2009, 4.30%, due 12/1/2031	\$ 4,020,000	\$ -	\$ (155,000)	\$ 3,865,000	\$ 160,000
Premium on Urban Renewal Bonds, Series 2009	144,405	-	(8,023)	136,382	-
Urban Renewal Refunding Bonds, Series 2012, 3.58%, due 12/1/2031	13,040,000	-	(595,000)	12,445,000	600,000
Premium on Urban Renewal Refunding Bonds, Series 2012	417,945	-	(23,219)	394,726	-
Van Aken Sewer Line Improvement General Obligation Bonds, Series 2013	<u>385,000</u>	<u>-</u>	<u>(20,000)</u>	<u>365,000</u>	<u>20,000</u>
<b>Total bonds payable</b>	<u>18,007,350</u>	<u>-</u>	<u>(801,242)</u>	<u>17,206,108</u>	<u>780,000</u>
<b>Loans payable</b>					
OPWC - CA611 - Shelburne Road Sanitary Sewer Replacement, 0%, maturing 7/1/2015	60,563	-	(40,375)	20,188	20,188
OPWC - CA08F - Water System Improvements, 0%, maturing 7/1/2025	1,747,712	-	(139,817)	1,607,895	69,908
OPWC - CA17E - City Water Line Improvements, 0%, maturing 7/1/2025	746,926	-	(64,950)	681,976	32,475
OPWC – CA17K – South Woodland Area Infrastructure Improvements, 0%, maturing 1/1/2029	1,324,159	-	(88,278)	1,235,881	44,139
OPWC – CA18M – Hildana-Ludgate Sanitary Sewer Improvements, 0%, maturing 7/1/2030	<u>472,725</u>	<u>-</u>	<u>(28,650)</u>	<u>444,075</u>	<u>14,325</u>
<b>Total loans payable</b>	<u>4,352,085</u>	<u>-</u>	<u>(362,070)</u>	<u>3,990,015</u>	<u>181,035</u>
<b>Long-term notes payable</b>					
Various purpose improvement notes	<u>1,570,000</u>	<u>1,230,000</u>	<u>(1,570,000)</u>	<u>1,230,000</u>	<u>205,000</u>
<b>Other long-term obligations</b>					
Capital leases payable	425,746	540,000	(82,276)	883,470	188,761
Compensated absences	6,119,783	2,576,738	(2,651,518)	6,045,003	2,421,049
Claims payable	<u>1,324,441</u>	<u>3,500,598</u>	<u>(3,395,642)</u>	<u>1,429,397</u>	<u>521,872</u>
<b>Total long-term obligations</b>	\$ <u>31,799,405</u>	\$ <u>7,847,336</u>	\$ <u>(8,862,748)</u>	\$ <u>30,783,993</u>	\$ <u>4,297,717</u>

As of December 31, 2014, the City’s future debt service requirements consisted of bonds and notes payable at various interest rates, five non-interest bearing Ohio Public Works Commission Loans numbered CA611, CA08F, CA17E, CA17K and CA18M, capital leases, compensated absences and claims payable. For governmental activities, compensated absences are generally liquidated by the general fund and claims payable are generally liquidated from the self-insurance internal service fund.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### For the Year Ended December 31, 2014

#### Note 9 – Long-Term Obligations (continued)

In 2007, the City transferred ownership of its waterlines to the City of Cleveland, but retained its obligation to pay the Ohio Public Works Commission Loans CA08F and CA17E.

Notes payable at December 31, 2014, consisted of various purpose improvement notes. The notes have a term of one year or less, and were issued to finance improvements to City owned property and to acquire equipment. The City has been retiring a portion of the various purpose improvement notes as they mature and is issuing new notes for the remaining principal balance. The City will either convert this debt to bonds or pay off the debt within ten years. The notes were dated April 30, 2014, and were due April 29, 2015, at an interest rate of 1.0%. Subsequent to year-end, the various purpose improvement notes, due April 29, 2015, were refinanced; therefore, these notes payable are recorded as long-term obligations.

On April 11, 2012, the City issued \$13,460,000 in general obligation bonds for the purpose of advance refunding general obligation bonds outstanding in order to take advantage of lower interest rates. The interest rates of the bonds ranged from 1.0% to 4.0% and the bonds were sold at a premium of \$464,383. Proceeds of \$13,744,754 were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the general obligation bonds. The City decreased its total debt service payments by \$1,332,007 as a result of the refunding. The City also incurred an economic gain (difference between the present value of the old and new debt service payments) of \$1,021,201. The final defeased bonds were called in December 2013.

On May 9, 2013, the City issued \$385,000 in general obligation bonds for the purpose of improving sewer lines along Van Aken Boulevard. The bonds bear an interest rate of 2.9% with semi-annual interest payments on June 1 and December 31 of each year, commencing December 1, 2013. The bonds mature on June 1, 2018.

The annual debt service requirements are as follows:

Year	Bonds Payable		Loans Payable Principal				
	Principal	Interest	CA611	CA08F	CA17E	CA17K	CA18M
2015	\$ 780,000	\$ 598,195	\$ 20,188	\$ 69,908	\$ 32,475	\$ 44,139	\$ 14,325
2016	800,000	583,415	-	139,817	64,950	88,277	28,650
2017	815,000	567,763	-	139,817	64,950	88,277	28,650
2018	815,000	551,788	-	139,817	64,950	88,277	28,650
2019	840,000	530,663	-	139,817	64,950	88,277	28,650
2020-2024	4,620,000	2,236,440	-	699,085	324,750	441,388	143,250
2025-2029	5,505,000	1,244,260	-	279,634	64,951	397,246	143,250
2030-2031	2,500,000	160,750	-	-	-	-	28,650
Total	\$ 16,675,000	\$ 6,473,274	\$ 20,188	\$ 1,607,895	\$ 681,976	\$ 1,235,881	\$ 444,075

**Legal Debt Margin** Under the Uniform Bond Act of the Ohio Revised Code, at December 31, 2014, the City's overall debt limitation is \$77,778,938 (10.5% of the City's total assessed property valuation of \$740,751,790) of which \$77,479,499 is available for additional voted and unvoted general obligation debt. Of this total general obligation debt capacity, the City's unvoted general obligation debt capacity is \$40,741,348 (5.5% of the City's total assessed property valuation) at December 31, 2014, of which \$40,441,909 is available.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### For the Year Ended December 31, 2014

---

#### Note 10 – Lease Obligations

The City has entered into lease agreements as the lessee for financing which relate to various machinery and equipment. These leases are long-term agreements which meet the criteria of a capital lease in accordance with the “Leases” topic of the FASB ASC. The leases are secured by the related equipment. These amounts represent the present value of the minimum lease payments at the inception of the lease:

Assets:	
Construction in progress	\$ 350,684
Machinery and equipment	488,389
Less: accumulated depreciation	<u>(52,231)</u>
Total	\$ <u>786,842</u>

During the year the City signed a new lease for the purchase of machinery and equipment for \$540,000. The lease proceeds were placed into an escrow account until the City was invoiced for the equipment. At December 31, 2014 proceeds in the amount of \$189,349 remain in escrow as the City has not been invoiced for the entire equipment cost because the equipment was not available at December 31, 2014. During the year, the City made one payment for the machinery and equipment of \$350,684 which is currently recorded as a capital asset and is included in construction in progress since the equipment was still being constructed. The full amount of the lease has not been included above as the equipment was not delivered at year-end.

The following is a schedule of future minimum lease payments required under the capital leases and the present value of the minimum lease payments at year-end:

<u>Year</u>	<u>Lease Payments</u>
2015	\$ 203,436
2016	203,435
2017	203,434
2018	200,592
2019	<u>112,501</u>
Total minimum lease payments	923,398
Less: amount representing interest	<u>(39,928)</u>
Present value of minimum lease payments	\$ <u>883,470</u>

Principal payments in the current year totaled \$82,276 in the governmental activities.

#### Note 11 – Compensated Absences

Vacation is earned by City employees at varying rates based upon length of service. Vacation accumulates based on the bargaining units, and the maximum amounts vary from a range of 160 hours to 600 hours. In the case of death, termination or retirement, an employee (or the employee’s estate) is paid for the accumulated, unused vacation leave.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### **For the Year Ended December 31, 2014**

---

#### **Note 11 – Compensated Absences (continued)**

All full-time employees earn sick leave at a rate of fifteen (15) workdays per year. In November of each year, full-time employees of the City have the right to convert accumulated sick leave days earned but not used for the previous year in excess of a total accumulation of ninety (90) days at the ratio of three days of accumulated sick leave for one day's pay. Sick leave not converted under this option may be used through time off from work. Dependent upon bargaining unit membership, full-time employees with minimum continuous service with the City ranging from five to ten years who terminate employment for other than disciplinary reasons may receive payment for their accumulated sick leave according to various formulae with maximums ranging from 520 to 1,300 hours. Compensated absences are charged to various funds of the City in accordance to where an employee's salary is charged.

#### **Note 12 – Pension and Retirement Plans**

##### ***A. Ohio Public Employees Retirement System (OPERS)***

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and (vested) employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by visiting <https://www.opers.org/investments/cafr.shtml>, writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling 614-222-5601 or 1-800-222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For 2014, member and employer contribution rates were consistent across all three plans. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the Traditional Pension Plan. For the year ended December 31, 2014, the members in state and local classifications of all three plans were required to contribute 10.0% of their earnable salary. Public safety and law enforcement members contributed 12.0% and 13.0%, respectively. The employer contribution rate for state and local employers for 2014 was 14.0% of earnable salary. The law enforcement and public safety division employer contribution rate was 18.1% of earnable salary.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2014**

---

### **Note 12 – Pension and Retirement Plans (continued)**

#### ***A. Ohio Public Employees Retirement System (OPERS) (continued)***

The City's required contributions to OPERS for the years ended December 31, 2014, 2013, and 2012 were \$1,906,438, \$1,872,538, and \$1,879,254, respectively, of which \$1,633,988, \$1,738,839, and \$1,342,351, respectively, was allocated to the pension. The full amount has been contributed for 2013 and 2012. For 2014, 92.4% has been contributed, with the remainder reported as a liability in the fund financial statements and the government-wide financial statements within the accrued wages and benefits. Contributions to the Member-Directed Plan for 2014 were \$93,823 made by the City and \$67,016 made by plan members.

#### ***B. Ohio Police and Fire Pension Fund (OP&F)***

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164. The report is also available on OP&F's website at [www.op-f.org](http://www.op-f.org).

From January 1, 2014 through July 1, 2014, plan members were required to contribute 10.75% of their annual covered salary. From July 2, 2014 through December 31, 2014, plan members were required to contribute 11.5% of their annual covered salary. Throughout 2014, employers were required to contribute 19.5% for police officers and 24.0% for firefighters. Contributions are authorized by State statute. The City's required contributions to OP&F for the years ended December 31, 2014, 2013, and 2012 were \$2,138,042, \$2,110,673, and \$2,104,541, respectively, of which \$2,087,881, \$1,757,814, and \$1,447,978, respectively, was allocated to the pension. The full amount has been contributed for 2013 and 2012. For 2014, 92.2% for police and 92.6% for firefighters has been contributed, with the remainder reported as a liability in the fund financial statements and the government-wide financial statements within the accrued wages and benefits.

### **Note 13 – Post-Employment Benefits**

#### ***A. Ohio Public Employees Retirement System (OPERS)***

OPERS administers three separate pension plans: the Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### **For the Year Ended December 31, 2014**

---

#### **Note 13 – Post-Employment Benefits (continued)**

##### ***A. Ohio Public Employees Retirement System (OPERS) (continued)***

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement 45. OPERS' eligibility requirements for post-employment health care coverage changed for those retiring on and after January 1, 2015. Please see the Plan Statement in the OPERS 2013 CAFR for details.

The Ohio Revised Code permits, but does not mandate, OPERS to provide OPEB benefits to its eligible benefit recipients. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/investments/cafr.shtml>, writing to OPERS, 277 E. Town St., Columbus, OH, 43215-4642, or by calling 614-222-5601 or 1-800-222-7377.

The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care coverage.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2014, state and local employers contributed at a rate of 14.0% of earnable salary and public safety and law enforcement employers contributed at 18.1%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active members do not make contributions to the OPEB Plan.

OPERS' Post-Employment Health Care plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside for funding of the post-employment health care. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0% during calendar year 2014. Effective January 1, 2015, the portion of employer contributions allocated to health care remains at 2.0% for both plans, as recommended by OPERS' actuary. The OPERS Board of Trustees is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care benefits provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OPERS for the years ended December 31, 2014, 2013, and 2012 were \$1,906,192, \$1,872,538, and \$1,879,254, respectively, of which \$272,204, \$133,699, and \$536,903, respectively, was allocated to the health care plan. The full amount has been contributed for 2013 and 2012. For 2014, 92.4% has been contributed, with the remainder reported as a liability in the fund financial statements and the government-wide financial statements within the accrued wages and benefits.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2014**

---

### **Note 13 – Post-Employment Benefits (continued)**

#### ***A. Ohio Public Employees Retirement System (OPERS) (continued)***

Changes to the health care plan were adopted by the OPERS Board of Trustees on September 19, 2012, with a transition plan commencing January 1, 2014. With the recent passage of pension legislation under SB 343 and the approved health care changes, OPERS expects to be able to consistently allocate 4.0% of the employer contributions toward the health care fund after the end of the transition period.

#### ***B. Ohio Police and Fire Pension Fund (OP&F)***

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing, multiple-employer defined post-employment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long-term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 E. Town St., Columbus, Ohio 43215-5164. That report is also available on OP&F's website at [www.op-f.org](http://www.op-f.org).

The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% and 24.0% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5% of the covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administered as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was 0.5% of covered payroll from January 1, 2014 through December 31, 2014. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 1150 and 401(h).

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## For the Year Ended December 31, 2014

### Note 13 – Post-Employment Benefits (continued)

#### *B. Ohio Police and Fire Pension Fund (OP&F) (continued)*

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City’s contributions to OP&F for the years ended December 31, 2014, 2013, and 2012 were \$2,138,042, \$2,110,673, and \$2,104,541, respectively, of which \$50,161, \$352,859, and \$656,563, respectively, was allocated to the health care plan. The full amount has been contributed for 2013 and 2012. For 2014, 92.2% for police and 92.6% for firefighters has been contributed, with the remainder reported as a liability in the fund financial statements and the government-wide financial statements.

### Note 14 – Interfund Activity

A. Interfund activity for the year ended December 31, 2014, consisted of the following:

<u>Interfund Receivable</u>	<u>Interfund Payable</u>		<u>Total</u>
	<u>Non-Major Governmental Funds</u>	<u>Total Internal Service Funds</u>	
General	\$ -	\$ 30,000	\$ 30,000
Non-major governmental funds	179,986	-	179,986
Total	\$ 179,986	\$ 30,000	\$ 209,986

The interfund receivables and payables listed above result from a difference in the timing of when expenses are recognized in accordance with generally accepted accounting principles and when the related interfund subsidies are budgeted for payment on a cash basis.

B. Interfund transfers for the year ended December 31, 2014, consisted of the following:

<u>Transfer To</u>	<u>Transfer From</u>		<u>Total</u>
	<u>General</u>	<u>Non-Major Governmental Funds</u>	
Capital projects	\$ 3,600,000	\$ -	\$ 3,600,000
Non-major governmental funds	3,748,524	188,178	3,936,702
Total	\$ 7,348,524	\$ 188,178	\$ 7,536,702

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service. All transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### **For the Year Ended December 31, 2014**

---

#### **Note 14 – Interfund Activity (continued)**

The transfer from the non-major governmental funds to non-major governmental funds related to transfers for debt service payments. The City had no transfers that were inconsistent with the purpose of the fund making the transfer. In addition, each of the above transfers is in compliance with the Ohio Revised Code.

#### **Note 15 – Lease Receivable**

As of December 31, 2014, the City has leased multiple pieces of real property. All of the leases are accounted for as operating leases. The value of the City's investment in the operating leases is reflected as lease receivable and unearned revenue in the general fund and capital projects fund.

***Former Moreland School Building:*** This property was leased to the Shaker Heights Public Library during 1991 to serve as the library districts' new main library facility. The initial lease term expired in 2013 and was renewed for two ten-year periods, until August 29, 2033. The lease provides for two additional ten-year renewal options. Under the terms of the lease, the Library Board of Directors completed approximately \$4.3 million in renovations to the facility. The annual basic lease payment is \$100.

***Warrensville Center Road Parking Lots:*** This lease was entered into with University Hospitals Health System, Inc. as of December 16, 2006 for a term of 15 years. Under the terms of the lease, the City constructed and made necessary improvements to existing parking lots on City-owned property along Warrensville Center Road. The lease requires annual payments of \$1 through 2016, with annual step increases in subsequent years through 2021.

***Former Sussex School Building:*** The former Sussex School Building, which the City now owns, is leased to the "Family Connections of Northeast Ohio" for the operation of an early learning and day care center for children. The initial term was for two years, from August 1, 2014 through July 31, 2016, with rent being \$1 per year. The lease is renewable for subsequent two year terms by agreement of the parties.

***2558 Lee Road:*** This lease, entered into with Goldstein, Caldwell and Associates, dba Shaker LaunchHouse on March 16, 2011, and amended in June 2012, provides for the rental of the City-owned building at 3558 Lee Road for the operation of an entrepreneurial business incubator and headquarters for LaunchHouse. The lease is for a five-year, renewable term. The first term runs from April 11, 2011 through April 10, 2016. The lessee pays no rent during the first initial five-year term, expiring April 10, 2016. Under the terms of a development agreement between the parties, the City also paid for various improvements to the property.

***Former Malvern School Building:*** The City purchased this property in 1992 from the Shaker Heights Municipal School District. The building was then sold to Hannah Perkins School, but the City retained the land. Hannah Perkins School and the City then signed a ground lease on the land for a period of 50 years beginning October 1, 2002, with an annual base rent of \$100 per lease year. There is an option for the lessee to renew for an additional 50-year term. This ground lease is recorded with the Cuyahoga County Fiscal Office.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### For the Year Ended December 31, 2014

---

#### Note 15 – Lease Receivable (continued)

**Cell Phone Tower:** The City entered into a Site Lease Agreement for the rental of the cell phone tower in the Shaker Heights City Hall parking lot with New Cingular Wireless PCS, LLC and this agreement calls for five-year terms that renew automatically, through 2028. After that, the lease can be renewed annually. The lease was amended on September 17, 2012 to reflect an increase in rent effective as of April 1, 2012 due to the addition of a second cell site on the same tower leased by New Cingular. The rent is \$29,201 annually through 2018.

**Duck Creek Energy:** The City entered into an Oil and Gas Lease with Duck Creek Energy on April 12, 2010, that continues so long as oil or gas continue to be produced, but the lease expires July 1, 2030. Prior to drilling, Lessee paid the City a spud fee of \$20,000. Other compensation includes royalties in the amount of 12.5% of the gross proceeds of all oil and gas produced. In-kind benefits to the City per the lease include a certain amount of free gas to Thornton Park per year. No receivable is recorded as the amount to be received in the future cannot be determined as of December 31, 2014. In 2014, the City received \$8,993 in the general fund related to the oil and gas produced.

The following lists the components of the net investment in operating leases as of December 31, 2014:

<u>Year Ending December 31,</u>	<u>General</u>	<u>Capital Projects</u>	<u>Total</u>
2015	\$ 29,301	\$ 1	\$ 29,302
2016	29,301	1	29,302
2017	29,301	10,000	39,301
2018	33,681	20,000	53,681
2019	33,681	30,000	63,681
2020-2024	178,481	90,000	268,481
2025-2027	<u>115,957</u>	<u>-</u>	<u>115,957</u>
Net investment in direct financing leases	\$ <u>449,703</u>	\$ <u>150,002</u>	\$ <u>599,705</u>

#### Note 16 – Risk Management

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. During 2014, the City contracted with the following insurance companies:

*Argonaut (Trident)* – provided public entity broad form liability insurance. This insurance included law enforcement, public officials, and emergency medical liability insurance, and is limited to \$1,000,000 per occurrence with a self-retention of \$50,000. This insurance also included excess insurance for automobile liability with no retention limit. American Alternative Insurance Corporation provided the excess liability (umbrella) insurance with a limit of \$10,000,000.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### **For the Year Ended December 31, 2014**

---

#### **Note 16 – Risk Management (continued)**

*Trident* – provided liability insurance for all City-owned vehicles (excluding refuse collection scooters) and physical damage insurance for all units valued at \$50,001 and above with a deductible of \$500. Any vehicle valued below \$50,001 does not carry comprehensive or collision insurance. The vehicles not carried under the plan are self-insured by the City. This coverage includes \$1,000,000 for liability, \$25,000 for uninsured/under insured motorist, \$1,000,000 for leased or rented vehicles, and a \$500 comprehensive and collision deductible.

*Trident* – provided commercial insurance for property and inland marine. Property insurance, with a deductible of \$5,000, was limited to \$53,823,884 for property and contents and \$1,706,443 for contractor's equipment. This coverage also included valuable papers and records limited to \$100,000 and computer equipment limited to \$712,000.

*Trident* – provided commercial crime and public employee dishonesty insurance with an aggregate limit of \$500,000 and a deductible of \$5,000.

*Trident* – provided catastrophic loss coverage for the City's vehicle fleet (provided for all vehicles valued \$50,000 and under for catastrophic loss). This insurance coverage has a maximum limit of \$500,000 and deductible of \$5,000.

The City accounts for its general liability and property insurance premiums in the self-insurance fund (an internal service fund). At December 31, 2014, the general and property liabilities balance is zero. The amount of the liability, if any, cannot be reasonably estimated at this time. Settled claims have not exceeded commercial coverage in any of the past three fiscal years. There were no reductions of coverage in 2014 when compared to the prior year.

Historically, under the Ohio Workers' Compensation System for public employer taxing districts, a city could be fully insured against worker compensation claims. The city paid a premium determined by the "base rate" as modified by the "experience factor."

On September 1, 2008, the City elected to provide worker's compensation coverage through a partially self-insured program. The City is accounting for the worker's compensation self-insurance through the self-insurance fund (an internal service fund). Compensable Benefits LLC is the City's third-party administrator. The retention point for excess insurance is \$500,000, which is through Midwest Employers Casualty Corporation. The insurance will cover the City for each incident that goes beyond \$500,000.

On January 1, 2012 the City began providing medical and dental insurance to its employees through a self-insurance plan. The City pays a monthly administrative premium, including a stop-loss fee, for the self-insurance plan. The City contracts with a third-party administrator to direct this program. During 2014, self-insurance was in effect for claims up to \$115,000 per covered individual. Any claims exceeding this threshold are covered by a stop-loss insurance policy.

# City of Shaker Heights, Ohio

## Notes to the Basic Financial Statements

### For the Year Ended December 31, 2014

#### Note 16 – Risk Management (continued)

At December 31, 2014, \$ 1,429,397 has been accrued for self-insurance claims. The claims liability reported in the self-insurance fund is based on the requirements of Governmental Accounting Standards Board Statement No. 30, which requires a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. This represents estimates to be paid for property and casualty, workers' compensation, and hospitalization unpaid claims costs, including an estimate of costs relating to incurred but not yet reported claims based on the current information available.

A reconciliation of changes in the balances of claims liabilities during the fiscal years 2014 and 2013 were as follows:

	<u>Property and Casualty</u>		<u>Workers' Compensation</u>		<u>Hospitalization</u>	
	<u>2014</u>	<u>2013</u>	<u>2014</u>	<u>2013</u>	<u>2014</u>	<u>2013</u>
Beginning of the year liability	\$ -	\$ -	\$ 776,741	\$ 962,215	\$ 547,700	\$ 372,060
Current year claims and changes in estimates	42,642	34,363	584,905	(72,095)	2,915,693	3,258,473
Claim payments	<u>(42,642)</u>	<u>(34,363)</u>	<u>(219,335)</u>	<u>(113,379)</u>	<u>(3,176,307)</u>	<u>(3,082,833)</u>
Balance at end of year	\$ <u>-</u>	\$ <u>-</u>	\$ <u>1,142,311</u>	\$ <u>776,741</u>	\$ <u>287,086</u>	\$ <u>547,700</u>

#### Note 17 – Subsequent Event

On April 28, 2015, the City issued Street Improvement Notes, Series 2015 in the amount of \$1,025,000 with a coupon interest rate of 1.0%, maturing on April 27, 2016, to retire previously outstanding notes for the following purposes: improving streets within the City by resurfacing and reconstructing surfaces. The 2015 notes were sold using a competitive bid process and have an effective annual rate (yield) of 0.77%.

#### Note 18 – Construction and Other Significant Commitments

The City has active construction projects as of December 31, 2014. As of December 31, 2014, the City's construction commitments with contractors were as follows:

<u>Project</u>	<u>Project Expenditures as of 12/31/2014</u>	<u>Remaining Commitment</u>
Machinery and equipment: Packer and street sweeper trucks	\$ <u>350,684</u>	\$ <u>189,349</u>

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## For the Year Ended December 31, 2014

### Note 18 – Construction and Other Significant Commitments (continued)

<u>Project</u>	Project Expenditures as of 12/31/2014	Remaining Commitment
Street Improvements:		
Warrensville/Van Aken intersection	829,285	1,470,715
Launchhouse parking lot improvements	282,009	9,029
Larchmere Boulevard project	129,244	44,457
2013 Street repair program	1,334,208	167,467
2014 Street repair program	<u>578,330</u>	<u>381,905</u>
Total street improvements	<u>3,153,076</u>	<u>2,073,573</u>
Storm and sanitary sewer improvements:		
Backflow preventer project	<u>14,740</u>	<u>2,409</u>
Total all projects	\$ <u>3,518,500</u>	\$ <u>2,265,331</u>

Other significant commitments include the encumbrances outstanding at year-end. The amount of the encumbrances expected to be honored upon performance by the corresponding vendor in the next year were as follows:

	<u>Encumbrances</u>
General	\$ 1,509,281
Capital projects	1,859,674
Non-major governmental	<u>231,877</u>
Total other significant commitments	\$ <u>3,600,832</u>

### Note 19 – Claims and Judgments

The City is a defendant in various lawsuits. The amount of the liability, if any, cannot be reasonably estimated at this time. However, it is in the opinion of management that such claims and lawsuits will not have a material adverse effect on the financial condition of the City.

The City has received federal and state grants for specific purposes which are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to grantor agencies for expenditures disallowed under the terms of the grants. However, it is the opinion of management that any such disallowances would be immaterial.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

## **For the Year Ended December 31, 2014**

---

### **Note 20 – Fund Deficits**

Net position at December 31, 2014, included the following individual fund deficits:

<u>Funds</u>	<u>Deficit Balance</u>
Non-major special revenue funds:	
High Intensity Drug Trafficking Area fund	\$ 43,924
Indigent Driver/Alcohol Treatment Fund	1,272
Street lighting special assessment fund	110,343
Non-major internal service fund:	
Self-insurance fund	155,268

These fund deficits are the result of the recognition of liabilities in accordance with general accepted accounting principles.

### **Note 21 – Jointly Governed Organizations and Related Organizations**

#### ***A. Jointly Governed Organizations***

##### **Northeast Ohio Public Energy Council (NOPEC)**

The City is a member of the Northeast Ohio Public Energy Council (“NOPEC”). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of 169 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of member communities.

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the ten-member NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The City did not contribute to NOPEC during 2014. Financial information can be obtained by contacting NOPEC, 31320 Solon Rd, Suite 20, Solon, Ohio 44139.

##### **First Suburbs Consortium of Northeast Ohio Council of Governments**

The City is a member of the First Suburbs Consortium of Northeast Ohio Council of Governments (Council). The Council is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. The Council is currently comprised of 19 communities. The Council was formed to foster cooperation between municipalities in matters of mutual concern, including but not limited to initiation and support of policies and practices which protect, maintain and redevelop mature communities and other matters which affect health, welfare, education, economic conditions and regional development.

# City of Shaker Heights, Ohio

Notes to the Basic Financial Statements

**For the Year Ended December 31, 2014**

---

## **Note 21 – Jointly Governed Organizations and Related Organizations (continued)**

### ***A. Jointly Governed Organizations (continued)***

#### **First Suburbs Consortium of Northeast Ohio Council of Governments (continued)**

The Council is governed by an Assembly made up of one representative from each member community. The representatives then elect the Governing Board made up of a Chair, Vice Chair and other members elected in annual elections. The Board oversees and manages the Council. The degree of control exercised by any participating government is limited to its representation in the Assembly and on the Board. During 2014, the City of Shaker Heights contributed \$3,000 to the Council. Financial information may be obtained by contacting First Suburbs Consortium of Northeast Ohio Council of Governments, 40 Severance Circle, Cleveland Heights, Ohio 44118.

### ***B. Related Organizations***

#### **Shaker Heights Development Corporation (SHDC)**

In 1980, the City formed the Community Improvement Corporation of Shaker Heights, Ohio (CIC) which is now known as the Shaker Heights Development Corporation. The CIC was formed and designated by the City as its agent for industrial, commercial, distribution and research development in the City, but was largely inactive. In 2011, the CIC was reactivated and reorganized to be involved in the economic development of the City, and the Internal Revenue Service determined that the CIC was a 501(c) (3) organization. The City acts as fiscal agent for the Shaker Heights Development Corporation.

**THIS PAGE INTENTIONALLY LEFT BLANK**

# City of Shaker Heights, Ohio

## Combining Statements – Non-Major Governmental Funds Fund Descriptions

**For the Year Ended December 31, 2014**

---

### **Non-Major Special Revenue Funds**

Special revenue funds are used to account for the proceeds of special revenue resources (other than expendable trusts of major capital projects) that are legally restricted to expenditure for specified purposes.

#### *Street Maintenance and Repair Fund*

One of two funds legally required by the Ohio Revised Code (the other being the state highway maintenance fund) to account for revenue from the state gasoline tax and motor vehicle registration fees. The Revised Code requires that 92.5% of these revenues be used for the maintenance and repair of streets within the City.

#### *State Highway Fund*

One of two funds legally required by the Ohio Revised Code (the other being the street maintenance and repair fund) to account for revenue from the state gasoline tax and motor vehicle registration fees. The Revised Code requires that 7.5% of these revenues be used exclusively for the maintenance and repair of state highways within the City.

#### *Sewer Maintenance Fund*

To account for funds derived from a surcharge levied upon all users of the sewer system with the City. This surcharge pays for sewer system maintenance, replacement and repair. The surcharge is levied in addition to the treatment and disposal rate set by the Northeast Ohio Regional Sewer District.

#### *Police Pension Fund*

To account for the payment of current and accrued police pension liability to the Police and Fireman's Disability and Pension Fund of Ohio. The Ohio Revised Code requires that the City levy .3 mills of property tax annually for the partial payment of this liability. The remaining liability is financed by a transfer primarily from the City's general fund.

#### *Fire Pension Fund*

To account for the payment of current and accrued fire pension liability to the Police and Firemen's Disability and Pension Fund of Ohio. The Ohio Revised Code requires that the City levy .3 mills of property tax annually for the partial payment of this liability. The remaining liability is financed by a transfer primarily from the City's general fund.

#### *Indigent Driver/Alcohol Treatment Fund*

To account for reinstatement fees collected by the State Bureau of Motor Vehicles and \$1.50 per traffic case paid in connection with driving under the influence offenses. Ohio Revised Code Section 4511.191(L) provides that payments are to be made only upon order of the Municipal Court Judge for alcohol and other drug treatment costs for indigent drivers.

#### *Court Computer Legal Research Fund*

To account for revenues from court costs assessed under the authority of Ohio Revised Code Section 1901.261(A) by the Municipal Court on the filing of each cause of action or appeal for the purposes of computerizing the court and to make available computerized legal research services.

# City of Shaker Heights, Ohio

## Combining Statements – Non-Major Governmental Funds Fund Descriptions

**For the Year Ended December 31, 2014**

---

### **Non-Major Special Revenue Funds (Continued)**

#### *Clerk's Computerization Fund*

To account for revenues from court costs assessed under the authority of Ohio Revised Code Section 1901.261(B) by the Municipal Court on the filing of each cause of action or appeal, certificate of judgment or modification of judgment for the purpose of procuring and maintaining computer systems for the office of the clerk of the Municipal Court.

#### *Housing Grant (Neighborhood Revitalization) Fund*

To account for monies received from grants from various sources to be used to provide funding for housing within the City.

#### *Fair Housing Grant Fund*

To account for monies received from the Department of Housing and Urban Development. The funds are to be used to monitor fair housing practices within the City.

#### *Law Enforcement Grant Fund*

To account for grants received by the Shaker Heights Police Department whose primary purpose is to reduce the amounts and effects of external harm to individuals and property.

#### *Court Alternate Dispute Resolution Fund*

To account for the collection and use of an additional court cost imposed by the Shaker Heights Municipal Court, under the authority of Ohio Revised Code Section 1901.26, on each civil and small claims case to fund alternate dispute resolution programming and materials.

#### *Ohio Court Security Project Fund*

To account for a grant received from the State of Ohio to be used to upgrade court security by replacing door entry locks with a computerized keyless entry system. This also accounts for \$1.00 collected per criminal and traffic case collected which came into effect September 2003.

#### *High Intensity Drug Trafficking Area Grant Fund (HIDTA)*

The City is the grantee and acts as the fiscal agent for the federally funded Ohio HIDTA. The HIDTA Program functions as a coordination umbrella by forging partnerships among local, state, and federal law enforcement agencies in designated areas to combine resources and efforts in order to reduce drug trafficking and distribution.

#### *Housing and Nuisance Abatement Fund*

To account for funds received from the levy of special assessments against nuisance properties and charges for services from nuisance properties for the maintenance of such properties.

#### *Indigent Driver Interlock Device Fund*

To account for funds received from court costs that are collected on each DUI offense. The fund was created with the purpose of funding interlock and SCRAM (Secure Continuous Remote Alcohol Monitoring) for indigent drivers. In addition, the court receives monthly checks from the Bureau of Motor Vehicles for reinstatement fees collected.

# City of Shaker Heights, Ohio

## Combining Statements – Non-Major Governmental Funds Fund Descriptions

**For the Year Ended December 31, 2014**

---

### **Non-Major Special Revenue Funds (Continued)**

#### *Street Lighting Assessment Fund*

To account for funds received from the levy of special assessments against property with frontage on public streets for the legally restricted purpose of paying the cost of street lighting with the City.

#### *Tree Maintenance Assessment Fund*

To account for funds received from the levy of special assessments against property with frontage on public streets for the legally restricted purpose of paying the cost of tree care on the City's public right-of-way.

#### *Law Enforcement Trust Fund*

To account for the proceeds of property deemed contraband by the courts and ordered forfeited to the City. The Ohio Revised Code permits these funds to be expended only for the cost of protracted or complex investigations or prosecutions, to provide reasonable technical training or expertise or other such law enforcement purposes as determined by Council. The fund may not be used to meet operating costs of the City that are not related to law enforcement.

#### *Community Preservation Services Program Fund*

To account for monies used for various housing programs within the City. Due to the implementation of GASB Statement No. 54, this fund was combined with the general fund on the governmental fund financial statements but remained a separate fund in the budgetary schedules because it has a legally adopted budget.

#### *Central Services Operation Fund*

To provide a central cost center for work for other governmental agencies, utilities, and individuals that is not considered to be a normal city function and is billable back to the responsible party. Included in this fund is the maintenance of the rapid transit tracks for the Greater Cleveland Regional Transit Authority, street openings and closing, public property damage repair, sidewalk repair and replacement and other miscellaneous activities. Due to the implementation of GASB Statement No. 54, this fund was combined with the general fund on the governmental fund financial statements but remained a separate fund in the budgetary schedules because it has a legally adopted budget.

### **Non-Major Debt Service Funds**

#### *Debt Service Administration Fund*

To account for the accumulation of resources for, and the payment of all general long-term debt principal and interest except for urban renewal debt.

#### *Urban Renewal Debt Service Fund*

To account for the accumulation of resources for and the payment of urban renewal debt issued pursuant to Ohio Revised Code Section 725 to finance improvements secured by a general obligation pledge of the City and repaid with revenue from semi-annual tax increment payments including the Sussex Area revitalization project and the Shaker Towne Centre Community Development District revitalization project.

# City of Shaker Heights, Ohio

## Combining Balance Sheet Non-Major Governmental Funds

**December 31, 2014**

	Non-Major Special Revenue Funds	Non-Major Debt Service Funds	Total Non-Major Governmental Funds
<b>Assets:</b>			
Cash and cash equivalents	\$ 4,441,996	\$ 2,514,676	\$ 6,956,672
Restricted assets:			
Cash in segregated accounts	63,116	-	63,116
Taxes receivable	391,422	-	391,422
Accounts receivable	516,828	-	516,828
Special assessments receivable	2,023,627	-	2,023,627
Interfund receivable	179,986	-	179,986
Intergovernmental receivable	<u>806,342</u>	<u>764,540</u>	<u>1,570,882</u>
Total assets	<u>\$ 8,423,317</u>	<u>\$ 3,279,216</u>	<u>\$ 11,702,533</u>
<b>Liabilities:</b>			
Accounts payable	\$ 1,154,994	\$ -	\$ 1,154,994
Accrued wages and benefits	400,535	-	400,535
Matured compensated absences	20,096	-	20,096
Interfund payable	<u>179,986</u>	<u>-</u>	<u>179,986</u>
Total liabilities	<u>1,755,611</u>	<u>-</u>	<u>1,755,611</u>
<b>Deferred inflows of resources:</b>			
Property taxes	358,106	-	358,106
Payments in lieu of taxes	-	764,540	764,540
Unavailable revenue	<u>2,745,981</u>	<u>-</u>	<u>2,745,981</u>
Total deferred inflows of resources	<u>3,104,087</u>	<u>764,540</u>	<u>3,868,627</u>
<b>Fund balances:</b>			
Restricted	3,648,930	-	3,648,930
Committed	70,228	2,514,676	2,584,904
Unassigned	<u>(155,539)</u>	<u>-</u>	<u>(155,539)</u>
Total fund balances	<u>3,563,619</u>	<u>2,514,676</u>	<u>6,078,295</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 8,423,317</u>	<u>\$ 3,279,216</u>	<u>\$ 11,702,533</u>

# City of Shaker Heights, Ohio

## Combining Statement of Revenues, Expenditures, and Changes In Fund Balances Non-Major Governmental Funds

**For the Year Ended December 31, 2014**

	Non-Major Special Revenue Funds	Non-Major Debt Service Funds	Total Non-Major Governmental Funds
Revenues:			
Property taxes	\$ 390,048	\$ -	\$ 390,048
Intergovernmental	5,041,846	694,184	5,736,030
Charges for services	1,065,423	-	1,065,423
Investment income	3,216	-	3,216
Fines and forfeitures	329,275	-	329,275
Special assessments	1,349,312	-	1,349,312
Other revenues	2,335	-	2,335
Total revenues	<u>8,181,455</u>	<u>694,184</u>	<u>8,875,639</u>
Expenditures:			
Current operations and maintenance:			
Security of persons and property:			
Police	5,130,616	-	5,130,616
Fire	1,079,456	-	1,079,456
Other	763,883	-	763,883
Housing and community development	877,585	-	877,585
Sanitation and sewer service	1,639,573	-	1,639,573
Street maintenance and repair	1,699,797	-	1,699,797
General government:			
Legislative and executive	26,057	7,789	33,846
Judicial system	170,504	-	170,504
Debt service:			
Principal retirement	33,861	2,702,070	2,735,931
Interest and fiscal charges	4,892	627,618	632,510
Total expenditures	<u>11,426,224</u>	<u>3,337,477</u>	<u>14,763,701</u>
Excess of revenues over (under) expenditures	<u>(3,244,769)</u>	<u>(2,643,293)</u>	<u>(5,888,062)</u>
Other financing sources (uses):			
Transfers – in	2,621,888	1,314,814	3,936,702
Transfers – out	(188,178)	-	(188,178)
Proceeds from sale of notes	-	1,230,000	1,230,000
Premium on sale on notes	-	7,724	7,724
Proceeds from inception of capital leases	180,000	-	180,000
Total other financing sources (uses)	<u>2,613,710</u>	<u>2,552,538</u>	<u>5,166,248</u>
Net change in fund balances	(631,059)	(90,755)	(721,814)
Fund balances at beginning of year	<u>4,194,678</u>	<u>2,605,431</u>	<u>6,800,109</u>
Fund balances at end of year	\$ <u>3,563,619</u>	\$ <u>2,514,676</u>	\$ <u>6,078,295</u>

# City of Shaker Heights, Ohio

## Combining Balance Sheet Non-Major Special Revenue Funds

**December 31, 2014**

	Street Maintenance and Repair	State Highway	Sewer Maintenance	Police Pension	Fire Pension
<b>Assets:</b>					
Cash and cash equivalents	\$ 538,523	\$ 123,476	\$ 465,783	\$ 699,708	\$ 549,200
Restricted assets:					
Cash in segregated accounts	-	-	63,116	-	-
Taxes receivable	-	-	-	195,711	195,711
Accounts receivable	-	-	448,723	-	-
Special assessments receivable	-	-	-	-	-
Interfund receivable	-	-	-	-	-
Intergovernmental receivable	<u>376,817</u>	<u>29,422</u>	<u>-</u>	<u>16,151</u>	<u>16,151</u>
Total assets	\$ <u>915,340</u>	\$ <u>152,898</u>	\$ <u>977,622</u>	\$ <u>911,570</u>	\$ <u>761,062</u>
<b>Liabilities:</b>					
Accounts payable	\$ 31,376	\$ 3,156	\$ 582,010	\$ -	\$ -
Accrued wages and benefits	5,122	-	16,938	196,676	159,499
Matured compensated absences	-	-	-	-	-
Interfund payable	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>36,498</u>	<u>3,156</u>	<u>598,948</u>	<u>196,676</u>	<u>159,499</u>
<b>Deferred inflows of resources:</b>					
Property taxes	-	-	-	179,053	179,053
Unavailable revenue	<u>231,303</u>	<u>18,754</u>	<u>360,348</u>	<u>32,809</u>	<u>32,809</u>
Total deferred inflows of resources	<u>231,303</u>	<u>18,754</u>	<u>360,348</u>	<u>211,862</u>	<u>211,862</u>
<b>Fund balances:</b>					
Restricted	647,539	130,988	-	503,032	389,701
Committed	-	-	18,326	-	-
Unassigned	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total fund balances (deficits)	<u>647,539</u>	<u>130,988</u>	<u>18,326</u>	<u>503,032</u>	<u>389,701</u>
Total liabilities, deferred inflows of resources, and fund balances	\$ <u>915,340</u>	\$ <u>152,898</u>	\$ <u>977,622</u>	\$ <u>911,570</u>	\$ <u>761,062</u>

<u>Indigent Driver / Alcohol Treatment</u>	<u>Court Computer Legal Research</u>	<u>Clerk's Computerization</u>	<u>Housing Grant</u>	<u>Fair Housing Grant</u>	<u>Law Enforcement Grant</u>
\$ 92,089	\$ 161,230	\$ 422,229	\$ 131,364	\$ 15,605	\$ 10,340
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>1,123</u>	<u>2,292</u>	<u>7,199</u>	<u>-</u>	<u>-</u>	<u>-</u>
\$ <u>93,212</u>	\$ <u>163,522</u>	\$ <u>429,428</u>	\$ <u>131,364</u>	\$ <u>15,605</u>	\$ <u>10,340</u>
\$ 2,959	\$ 5,757	\$ 3,226	\$ 12,500	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>2,959</u>	<u>5,757</u>	<u>3,226</u>	<u>12,500</u>	<u>-</u>	<u>-</u>
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
90,253	157,765	426,202	118,864	15,605	10,340
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>90,253</u>	<u>157,765</u>	<u>426,202</u>	<u>118,864</u>	<u>15,605</u>	<u>10,340</u>
\$ <u>93,212</u>	\$ <u>163,522</u>	\$ <u>429,428</u>	\$ <u>131,364</u>	\$ <u>15,605</u>	\$ <u>10,340</u>

(Continued)

# City of Shaker Heights, Ohio

## Combining Balance Sheet Non-Major Special Revenue Funds (Continued)

**December 31, 2014**

	Court Alternate Dispute Resolution	Ohio Court Security Project Fund	HIDTA Grant	Housing and Nuisance Abatement
<b>Assets:</b>				
Cash and cash equivalents	\$ 55,879	\$ 31,857	\$ 103,093	\$ 51,902
Restricted assets:				
Cash in segregated accounts	-	-	-	-
Taxes receivable	-	-	-	-
Accounts receivable	-	-	-	342
Special assessments receivable	-	-	-	486,209
Interfund receivable	-	-	-	-
Intergovernmental receivable	<u>2,778</u>	<u>668</u>	<u>352,985</u>	<u>-</u>
Total assets	\$ <u>58,657</u>	\$ <u>32,525</u>	\$ <u>456,078</u>	\$ <u>538,453</u>
<b>Liabilities:</b>				
Accounts payable	\$ -	\$ -	\$ 253,970	\$ -
Accrued wages and benefits	-	-	11,879	-
Matured compensated absences	-	-	20,096	-
Interfund payable	<u>-</u>	<u>-</u>	<u>179,986</u>	<u>-</u>
Total liabilities	<u>-</u>	<u>-</u>	<u>465,931</u>	<u>-</u>
<b>Deferred inflows of resources:</b>				
Property taxes	-	-	-	-
Unavailable revenue	<u>-</u>	<u>-</u>	<u>34,071</u>	<u>486,551</u>
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>34,071</u>	<u>486,551</u>
<b>Fund balances:</b>				
Restricted	58,657	32,525	-	-
Committed	-	-	-	51,902
Unassigned	<u>-</u>	<u>-</u>	<u>(43,924)</u>	<u>-</u>
Total fund balances (deficits)	<u>58,657</u>	<u>32,525</u>	<u>(43,924)</u>	<u>51,902</u>
Total liabilities, deferred inflows of resources, and fund balances	\$ <u>58,657</u>	\$ <u>32,525</u>	\$ <u>456,078</u>	\$ <u>538,453</u>

Indigent Driver Interlock Device	Street Lighting Assessment	Tree Maintenance Assessment	Law Enforcement Trust Fund	Total
\$ 3,972	\$ 85,051	\$ 68,468	\$ 832,227	\$ 4,441,996
-	-	-	-	63,116
-	-	-	-	391,422
-	-	-	67,763	516,828
-	657,131	880,287	-	2,023,627
-	-	-	179,986	179,986
<u>756</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>806,342</u>
\$ <u>4,728</u>	\$ <u>742,182</u>	\$ <u>948,755</u>	\$ <u>1,079,976</u>	\$ <u>8,423,317</u>
\$ 6,000	\$ 195,394	\$ 51,847	\$ 6,799	\$ 1,154,994
-	-	10,421	-	400,535
-	-	-	-	20,096
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>179,986</u>
<u>6,000</u>	<u>195,394</u>	<u>62,268</u>	<u>6,799</u>	<u>1,755,611</u>
-	-	-	-	358,106
<u>-</u>	<u>657,131</u>	<u>880,287</u>	<u>11,918</u>	<u>2,745,981</u>
<u>-</u>	<u>657,131</u>	<u>880,287</u>	<u>11,918</u>	<u>3,104,087</u>
-	-	6,200	1,061,259	3,648,930
-	-	-	-	70,228
<u>(1,272)</u>	<u>(110,343)</u>	<u>-</u>	<u>-</u>	<u>(155,539)</u>
<u>(1,272)</u>	<u>(110,343)</u>	<u>6,200</u>	<u>1,061,259</u>	<u>3,563,619</u>
\$ <u>4,728</u>	\$ <u>742,182</u>	\$ <u>948,755</u>	\$ <u>1,079,976</u>	\$ <u>8,423,317</u>

# City of Shaker Heights, Ohio

## Combining Statement of Revenues, Expenditures, and Changes In Fund Balances Non-Major Special Revenue Funds

**For the Year Ended December 31, 2014**

	Street Maintenance and Repair	State Highway	Sewer Maintenance	Police Pension	Fire Pension
<b>Revenues:</b>					
Property taxes	\$ -	\$ -	\$ -	\$ 195,023	\$ 195,025
Intergovernmental	1,006,443	68,293	-	29,978	29,978
Charges for services	147	-	1,064,228	-	-
Investment income	505	121	578	-	-
Fines and forfeitures	-	-	-	-	-
Special assessments	-	-	-	-	-
Other revenues	-	-	-	-	-
Total revenues	<u>1,007,095</u>	<u>68,414</u>	<u>1,064,806</u>	<u>225,001</u>	<u>225,003</u>
<b>Expenditures:</b>					
Current:					
Security of persons and property:					
Police	-	-	-	1,059,458	-
Fire	-	-	-	-	1,079,456
Other	-	-	-	-	-
Housing and community development	-	-	-	-	-
Sanitation and sewer services	-	-	1,639,573	-	-
Street maintenance and repair	1,652,259	47,538	-	-	-
General government:					
Legislative and executive	-	-	-	-	-
Judicial system	-	-	-	-	-
Debt service:					
Principal retirement	-	-	33,861	-	-
Interest and fiscal charges	-	-	4,892	-	-
Total expenditures	<u>1,652,259</u>	<u>47,538</u>	<u>1,678,326</u>	<u>1,059,458</u>	<u>1,079,456</u>
Excess of revenues over (under) expenditures	<u>(645,164)</u>	<u>20,876</u>	<u>(613,520)</u>	<u>(834,457)</u>	<u>(854,453)</u>
<b>Other financing sources (uses):</b>					
Transfers – in	400,000	-	350,000	853,194	898,694
Transfers – out	-	-	(188,178)	-	-
Proceeds from inception of capital leases	-	-	180,000	-	-
Total other financing sources (uses)	<u>400,000</u>	<u>-</u>	<u>341,822</u>	<u>853,194</u>	<u>898,694</u>
Net change in fund balances	(245,164)	20,876	(271,698)	18,737	44,241
Fund balances (deficit) at beginning of year	<u>892,703</u>	<u>110,112</u>	<u>290,024</u>	<u>484,295</u>	<u>345,460</u>
Fund balances (deficit) at end of year	<u>\$ 647,539</u>	<u>\$ 130,988</u>	<u>\$ 18,326</u>	<u>\$ 503,032</u>	<u>\$ 389,701</u>

Indigent Driver / Alcohol Treatment	Court Computer Legal Research	Clerk's Computerization	Housing Grant	Fair Housing Grant	Law Enforcement Grant
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	13,197	17,000	7,250
-	-	-	-	-	780
108	167	442	128	17	9
21,826	26,342	83,005	-	-	-
-	-	-	-	-	-
<u>480</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>22,414</u>	<u>26,509</u>	<u>83,447</u>	<u>13,325</u>	<u>17,017</u>	<u>8,039</u>
-	-	-	-	-	4,497
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	25,000	-	-
-	-	-	-	-	-
-	-	-	-	26,057	-
33,254	22,294	69,196	-	-	-
-	-	-	-	-	-
<u>33,254</u>	<u>22,294</u>	<u>69,196</u>	<u>25,000</u>	<u>26,057</u>	<u>4,497</u>
<u>(10,840)</u>	<u>4,215</u>	<u>14,251</u>	<u>(11,675)</u>	<u>(9,040)</u>	<u>3,542</u>
-	-	-	-	-	-
-	-	-	-	-	-
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
(10,840)	4,215	14,251	(11,675)	(9,040)	3,542
<u>101,093</u>	<u>153,550</u>	<u>411,951</u>	<u>130,539</u>	<u>24,645</u>	<u>6,798</u>
\$ <u><u>90,253</u></u>	\$ <u><u>157,765</u></u>	\$ <u><u>426,202</u></u>	\$ <u><u>118,864</u></u>	\$ <u><u>15,605</u></u>	\$ <u><u>10,340</u></u>

(Continued)

# City of Shaker Heights, Ohio

## Combining Statement of Revenues, Expenditures, and Changes In Fund Balances Non-Major Special Revenue Funds (Continued)

**For the Year Ended December 31, 2014**

	Court Alternate Dispute Resolution	Ohio Court Security Project Fund	HIDTA Grant	Housing and Nuisance Abatement
Revenues:				
Property taxes	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	3,869,707	-
Charges for services	-	-	-	268
Investment income	59	34	-	55
Fines and forfeitures	26,836	7,765	-	-
Special assessments	-	-	-	1,677
Other revenues	-	-	-	-
Total revenues	<u>26,895</u>	<u>7,799</u>	<u>3,869,707</u>	<u>2,000</u>
Expenditures:				
Current:				
Security of persons and property:				
Police	-	-	3,869,887	-
Fire	-	-	-	-
Other	-	-	-	-
Housing and community development	-	-	-	-
Sanitation and sewer services	-	-	-	-
Street maintenance and repair	-	-	-	-
General government:				
Legislative and executive	-	-	-	-
Judicial system	23,064	7,322	-	-
Debt service:				
Principal retirement	-	-	-	-
Interest and fiscal charges	-	-	-	-
Total expenditures	<u>23,064</u>	<u>7,322</u>	<u>3,869,887</u>	<u>-</u>
Excess of revenues over (under) expenditures	<u>3,831</u>	<u>477</u>	<u>(180)</u>	<u>2,000</u>
Other financing sources (uses):				
Transfers – in	-	-	-	-
Transfers – out	-	-	-	-
Proceeds from inception of capital leases	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	3,831	477	(180)	2,000
Fund balances (deficit) at beginning of year	<u>54,826</u>	<u>32,048</u>	<u>(43,744)</u>	<u>49,902</u>
Fund balances (deficit) at end of year	\$ <u>58,657</u>	\$ <u>32,525</u>	\$ <u>(43,924)</u>	\$ <u>51,902</u>

Indigent Driver Interlock Device	Street Lighting Assessment	Tree Maintenance Assessment	Law Enforcement Trust Fund	Total
\$ -	\$ -	\$ -	\$ -	\$ 390,048
-	-	-	-	5,041,846
-	-	-	-	1,065,423
1	-	-	992	3,216
11,711	-	-	151,790	329,275
-	579,644	767,991	-	1,349,312
-	-	-	1,855	2,335
<u>11,712</u>	<u>579,644</u>	<u>767,991</u>	<u>154,637</u>	<u>8,181,455</u>
-	-	-	196,774	5,130,616
-	-	-	-	1,079,456
-	763,883	-	-	763,883
-	-	852,585	-	877,585
-	-	-	-	1,639,573
-	-	-	-	1,699,797
-	-	-	-	26,057
15,374	-	-	-	170,504
-	-	-	-	33,861
-	-	-	-	4,892
<u>15,374</u>	<u>763,883</u>	<u>852,585</u>	<u>196,774</u>	<u>11,426,224</u>
<u>(3,662)</u>	<u>(184,239)</u>	<u>(84,594)</u>	<u>(42,137)</u>	<u>(3,244,769)</u>
-	120,000	-	-	2,621,888
-	-	-	-	(188,178)
-	-	-	-	180,000
-	120,000	-	-	2,613,710
(3,662)	(64,239)	(84,594)	(42,137)	(631,059)
<u>2,390</u>	<u>(46,104)</u>	<u>90,794</u>	<u>1,103,396</u>	<u>4,194,678</u>
\$ <u><u>(1,272)</u></u>	\$ <u><u>(110,343)</u></u>	\$ <u><u>6,200</u></u>	\$ <u><u>1,061,259</u></u>	\$ <u><u>3,563,619</u></u>

# City of Shaker Heights, Ohio

## Combining Balance Sheet Non-Major Debt Service Funds

**December 31, 2014**

---

	Debt Service Administration Fund	Urban Renewal Debt Service Fund	Total
Assets:			
Cash and cash equivalents	\$ 1,295,558	\$ 1,219,118	\$ 2,514,676
Intergovernmental receivable	<u>-</u>	<u>764,540</u>	<u>764,540</u>
Total assets	\$ <u><u>1,295,558</u></u>	\$ <u><u>1,983,658</u></u>	\$ <u><u>3,279,216</u></u>
Deferred inflows of resources:			
Payments in lieu of taxes	\$ -	\$ 764,540	\$ 764,540
Fund balances:			
Committed	<u>1,295,558</u>	<u>1,219,118</u>	<u>2,514,676</u>
Total liabilities, deferred inflows of resources, and fund balances	\$ <u><u>1,295,558</u></u>	\$ <u><u>1,983,658</u></u>	\$ <u><u>3,279,216</u></u>

# City of Shaker Heights, Ohio

## Combining Statement of Revenues, Expenditures, and Changes In Fund Balances Non-Major Debt Service Funds

**For the Year Ended December 31, 2014**

	Debt Service Administration Fund	Urban Renewal Debt Service Fund	Total
Revenues:			
Intergovernmental	\$ <u>          -</u>	\$ <u>      694,184</u>	\$ <u>      694,184</u>
Expenditures:			
Current operations and maintenance:			
General government:			
Legislative and executive	7,515	274	7,789
Debt service:			
Principal retirement	1,952,070	750,000	2,702,070
Interest and fiscal charges	<u>      26,530</u>	<u>      601,088</u>	<u>      627,618</u>
Total expenditures	<u>     1,986,115</u>	<u>     1,351,362</u>	<u>     3,337,477</u>
Excess of revenues over (under) expenditures	<u>     (1,986,115)</u>	<u>     (657,178)</u>	<u>     (2,643,293)</u>
Other financing sources (uses):			
Transfers – in	188,178	1,126,636	1,314,814
Proceeds from sale of notes	1,230,000	-	1,230,000
Premium on sale of notes	<u>      7,724</u>	<u>          -</u>	<u>      7,724</u>
Total other financing sources (uses)	<u>     1,425,902</u>	<u>     1,126,636</u>	<u>     2,552,538</u>
Net change in fund balances	(560,213)	469,458	(90,755)
Fund balances at beginning of year	<u>     1,855,771</u>	<u>      749,660</u>	<u>     2,605,431</u>
Fund balances at end of year	\$ <u>     1,295,558</u>	\$ <u>     1,219,118</u>	\$ <u>     2,514,676</u>

**THIS PAGE INTENTIONALLY LEFT BLANK**

**Individual Fund  
Schedules of Revenues, Expenditures, and  
Changes in Fund Balances -  
Budget (Non – GAAP Basis) and Actual**

**THIS PAGE INTENTIONALLY LEFT BLANK**

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual General Fund

**For the Year Ended December 31, 2014**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues:</b>				
Property taxes	\$ 6,357,125	\$ 6,357,125	\$ 6,934,841	\$ 577,716
Municipal income taxes	27,668,334	27,668,334	29,827,543	2,159,209
Other local taxes	60,000	60,000	65,337	5,337
Intergovernmental	1,314,665	1,360,275	1,765,113	404,838
Charges for services	4,816,039	4,884,035	4,989,954	105,919
Fees, licenses and permits	868,415	968,415	1,184,570	216,155
Investment earnings	45,000	45,000	41,242	(3,758)
Fines and forfeitures	500,000	500,000	476,191	(23,809)
Other revenues	<u>427,472</u>	<u>464,017</u>	<u>801,900</u>	<u>337,883</u>
Total revenues	<u>42,057,050</u>	<u>42,307,201</u>	<u>46,086,691</u>	<u>3,779,490</u>
<b>Expenditures:</b>				
Current:				
Security of persons and property:				
Police:				
Personal services	8,388,400	8,488,400	8,445,482	42,918
Other	<u>870,126</u>	<u>770,126</u>	<u>642,293</u>	<u>127,833</u>
Total police	<u>9,258,526</u>	<u>9,258,526</u>	<u>9,087,775</u>	<u>170,751</u>
Fire:				
Personal services	5,617,827	5,707,827	5,690,147	17,680
Other	<u>731,252</u>	<u>693,509</u>	<u>664,925</u>	<u>28,584</u>
Total fire	<u>6,349,079</u>	<u>6,401,336</u>	<u>6,355,072</u>	<u>46,264</u>
Other:				
Other	<u>61,619</u>	<u>61,619</u>	<u>61,400</u>	<u>219</u>
Total other	<u>61,619</u>	<u>61,619</u>	<u>61,400</u>	<u>219</u>
Total security of persons and property	<u>15,669,224</u>	<u>15,721,481</u>	<u>15,504,247</u>	<u>217,234</u>
Public health services:				
Personal services	377,186	396,556	361,771	34,785
Other	<u>69,651</u>	<u>70,891</u>	<u>50,072</u>	<u>20,819</u>
Total public health services	<u>446,837</u>	<u>467,447</u>	<u>411,843</u>	<u>55,604</u>
Leisure time activities:				
Culture and recreation:				
Personal services	1,749,600	1,749,600	1,653,118	96,482
Other	<u>845,173</u>	<u>845,173</u>	<u>825,099</u>	<u>20,074</u>
Total culture and recreation	<u>2,594,773</u>	<u>2,594,773</u>	<u>2,478,217</u>	<u>116,556</u>

(continued)

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual General Fund (Continued)

**For the Year Ended December 31, 2014**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Parks and public lands maintenance:				
Personal services	654,750	629,750	533,868	95,882
Other	<u>355,232</u>	<u>372,232</u>	<u>343,355</u>	<u>28,877</u>
Total parks and public lands maintenance	<u>1,009,982</u>	<u>1,001,982</u>	<u>877,223</u>	<u>124,759</u>
Total leisure time activities	<u>3,604,755</u>	<u>3,596,755</u>	<u>3,355,440</u>	<u>241,315</u>
Housing and community development:				
Housing inspection:				
Personal services	854,300	854,300	828,543	25,757
Other	<u>293,480</u>	<u>243,480</u>	<u>228,788</u>	<u>14,692</u>
Total housing inspection	<u>1,147,780</u>	<u>1,097,780</u>	<u>1,057,331</u>	<u>40,449</u>
Building inspection:				
Personal services	317,700	317,700	309,049	8,651
Other	<u>62,282</u>	<u>62,282</u>	<u>42,980</u>	<u>19,302</u>
Total building inspection	<u>379,982</u>	<u>379,982</u>	<u>352,029</u>	<u>27,953</u>
Planning and development:				
Personal services	480,900	480,900	469,207	11,693
Other	<u>207,672</u>	<u>277,672</u>	<u>176,249</u>	<u>101,423</u>
Total planning and development	<u>688,572</u>	<u>758,572</u>	<u>645,456</u>	<u>113,116</u>
Neighborhood revitalization:				
Personal services	135,700	137,200	135,567	1,633
Other	<u>109,087</u>	<u>107,587</u>	<u>70,607</u>	<u>36,980</u>
Total neighborhood revitalization	<u>244,787</u>	<u>244,787</u>	<u>206,174</u>	<u>38,613</u>
Economic development:				
Personal services	172,500	172,500	164,426	8,074
Other	<u>913,560</u>	<u>1,163,560</u>	<u>271,858</u>	<u>891,702</u>
Total economic development	<u>1,086,060</u>	<u>1,336,060</u>	<u>436,284</u>	<u>899,776</u>
Community life:				
Personal services	289,400	339,400	332,287	7,113
Other	<u>191,150</u>	<u>191,150</u>	<u>174,135</u>	<u>17,015</u>
Total community life	<u>480,550</u>	<u>530,550</u>	<u>506,422</u>	<u>24,128</u>
Communications and outreach:				
Personal services	300,100	300,100	296,735	3,365
Other	<u>506,203</u>	<u>486,203</u>	<u>416,550</u>	<u>69,653</u>
Total communications and outreach	<u>806,303</u>	<u>786,303</u>	<u>713,285</u>	<u>73,018</u>

(continued)

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual General Fund (Continued)

**For the Year Ended December 31, 2014**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Tree maintenance and leaf collection:				
Personal services	256,700	256,700	236,122	20,578
Other	<u>159,229</u>	<u>159,229</u>	<u>183,885</u>	<u>(24,656)</u>
Total tree maintenance and leaf collection	<u>415,929</u>	<u>415,929</u>	<u>420,007</u>	<u>(4,078)</u>
Total housing and community development	<u>5,249,963</u>	<u>5,549,963</u>	<u>4,336,988</u>	<u>1,212,975</u>
Sanitation and sewer services:				
Sewer maintenance:				
Other	<u>42,000</u>	<u>42,000</u>	<u>42,340</u>	<u>(340)</u>
Refuse collection and disposal:				
Personal services	1,066,750	1,066,750	1,057,313	9,437
Other	<u>998,039</u>	<u>971,039</u>	<u>957,253</u>	<u>13,786</u>
Total refuse collection and disposal	<u>2,064,789</u>	<u>2,037,789</u>	<u>2,014,566</u>	<u>23,223</u>
Solid waste recycling:				
Personal services	84,400	84,400	96,026	(11,626)
Other	<u>19,431</u>	<u>19,431</u>	<u>18,041</u>	<u>1,390</u>
Total solid waste recycling	<u>103,831</u>	<u>103,831</u>	<u>114,067</u>	<u>(10,236)</u>
Brush collection and disposal:				
Personal services	370,820	370,820	387,330	(16,510)
Other	<u>240,524</u>	<u>240,524</u>	<u>234,643</u>	<u>5,881</u>
Total brush collection and disposal	<u>611,344</u>	<u>611,344</u>	<u>621,973</u>	<u>(10,629)</u>
Total sanitation and sewer services	<u>2,821,964</u>	<u>2,794,964</u>	<u>2,792,946</u>	<u>2,018</u>
Street maintenance and repair:				
Personal services	322,700	422,700	439,029	(16,329)
Other	<u>385,936</u>	<u>480,936</u>	<u>496,744</u>	<u>(15,808)</u>
Total street maintenance and repair	<u>708,636</u>	<u>903,636</u>	<u>935,773</u>	<u>(32,137)</u>
Public works – other:				
Public works administration:				
Personal services	617,310	617,310	651,528	(34,218)
Other	<u>79,783</u>	<u>79,783</u>	<u>47,917</u>	<u>31,866</u>
Total public works administration	<u>697,093</u>	<u>697,093</u>	<u>699,445</u>	<u>(2,352)</u>
Public building maintenance:				
Personal services	578,920	578,920	505,937	72,983
Other	<u>958,756</u>	<u>798,756</u>	<u>735,324</u>	<u>63,432</u>
Total public building maintenance	<u>1,537,676</u>	<u>1,377,676</u>	<u>1,241,261</u>	<u>136,415</u>
Total public works – other	<u>2,234,769</u>	<u>2,074,769</u>	<u>1,940,706</u>	<u>134,063</u>

(continued)

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual General Fund (Continued)

**For the Year Ended December 31, 2014**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
General government:				
Legislative and executive:				
Mayor's office:				
Personal services	185,400	185,400	184,960	440
Other	28,400	28,400	28,238	162
Total Mayor's office	213,800	213,800	213,198	602
Council:				
Personal services	128,600	128,600	128,354	246
Other	14,951	14,951	12,777	2,174
Total council	143,551	143,551	141,131	2,420
Chief administrative officer:				
Personal services	223,800	225,000	223,432	1,568
Other	13,971	66,445	64,628	1,817
Total chief administrative officer	237,771	291,445	288,060	3,385
Information technology:				
Personal services	401,700	431,700	431,506	194
Other	142,389	112,389	109,341	3,048
Total information technology	544,089	544,089	540,847	3,242
Contract charges and statutory expenses:				
Personal services	35,500	35,500	34,323	1,177
Other	1,584,969	1,364,969	1,300,598	64,371
Total contract charges and statutory expenses	1,620,469	1,400,469	1,334,921	65,548
Legal administration:				
Personal services	569,000	587,000	586,186	814
Other	194,120	176,120	123,396	52,724
Total legal administration	763,120	763,120	709,582	53,538
Finance:				
Personal services	629,900	629,900	622,647	7,253
Other	154,118	154,118	145,681	8,437
Total finance	784,018	784,018	768,328	15,690
Human resources:				
Personal services	222,200	244,200	243,319	881
Other	144,082	142,082	123,320	18,762
Total human resources	366,282	386,282	366,639	19,643
Total legislative and executive	4,673,100	4,526,774	4,362,706	164,068

(continued)

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual General Fund (Continued)

#### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Judicial system:				
Personal services	2,092,480	2,092,480	1,942,041	150,439
Other	<u>103,186</u>	<u>103,186</u>	<u>82,514</u>	<u>20,672</u>
Total judicial system	<u>2,195,666</u>	<u>2,195,666</u>	<u>2,024,555</u>	<u>171,111</u>
Total general government	<u>6,868,766</u>	<u>6,722,440</u>	<u>6,387,261</u>	<u>335,179</u>
Total expenditures	<u>37,604,914</u>	<u>37,831,455</u>	<u>35,665,204</u>	<u>2,166,251</u>
Excess of revenues over (under) expenditures	<u>4,452,136</u>	<u>4,475,746</u>	<u>10,421,487</u>	<u>5,945,741</u>
Other financing sources (uses):				
Transfers – in	-	-	169,151	169,151
Transfers – out	(6,898,524)	(8,498,524)	(8,498,524)	-
Advances – in	-	-	31,000	31,000
Advances – out	<u>-</u>	<u>(30,000)</u>	<u>(30,000)</u>	<u>-</u>
Total other financing sources (uses)	<u>(6,898,524)</u>	<u>(8,528,524)</u>	<u>(8,328,373)</u>	<u>200,151</u>
Net change in fund balance	(2,446,388)	(4,052,778)	2,093,114	6,145,892
Beginning cash fund balance	15,744,831	15,744,831	15,744,831	-
Prior year's reserve for encumbrances outstanding at December 31	(474,380)	(474,380)	(474,380)	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	<u>(879,810)</u>	<u>(879,810)</u>	<u>(879,810)</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>11,944,253</u>	\$ <u>10,337,863</u>	16,483,755	\$ <u>6,145,892</u>
Reserved for encumbrances – all budget years			<u>1,785,742</u>	
Total cash fund balance – December 31			\$ <u>18,269,497</u>	

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Community Preservation Services Program Fund

#### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Other revenues	\$ 3,900	\$ 4,890	\$ -	\$ (4,890)
Expenditures:				
Current:				
Housing and community development	-	-	109	(109)
Excess of revenues over (under) expenditures	3,900	4,890	(109)	(4,999)
Other financing sources (uses):				
Transfers – out	(168,149)	(169,151)	(169,151)	-
Net change in fund balance	(164,249)	(164,261)	(169,260)	(4,999)
Beginning cash fund balance	179,959	179,959	179,959	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	(10,699)	(10,699)	(10,699)	-
Ending unreserved cash fund balance	\$ <u>5,011</u>	\$ <u>4,999</u>	-	\$ <u>(4,999)</u>
Reserved for encumbrances – all budget years			-	
Total cash fund balance – December 31			\$ <u>-</u>	

Note: The above fund is combined with the general fund for GASB 54 financial reporting purposes.

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Central Services Operation Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 816,636	\$ 816,636	\$ 712,585	\$ (104,051)
Other revenues	<u>44,778</u>	<u>44,778</u>	<u>49,887</u>	<u>5,109</u>
Total revenues	<u>861,414</u>	<u>861,414</u>	<u>762,472</u>	<u>(98,942)</u>
Expenditures:				
Current:				
Security of persons and property:				
Fire	20,643	20,643	20,357	286
Street maintenance and repair	687,545	707,545	671,224	36,321
Public works – other	108,447	98,447	72,462	25,985
General government:				
Legislative and executive	<u>39,433</u>	<u>29,433</u>	<u>5,396</u>	<u>24,037</u>
Total expenditures	<u>856,068</u>	<u>856,068</u>	<u>769,439</u>	<u>86,629</u>
Net change in fund balance	5,346	5,346	(6,967)	(12,313)
Beginning cash fund balance	266,561	266,561	266,561	-
Prior year's reserve for encumbrances outstanding at December 31	(16,763)	(16,763)	(16,763)	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	<u>(109,385)</u>	<u>(109,385)</u>	<u>(109,385)</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>145,759</u>	\$ <u>145,759</u>	133,446	\$ <u>(12,313)</u>
Reserved for encumbrances – all budget years			<u>123,396</u>	
Total cash fund balance – December 31			\$ <u>256,842</u>	

Note: The above fund is combined with the general fund for GASB 54 financial reporting purposes.

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Street Maintenance and Repair Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$ 948,869	\$ 948,869	\$ 998,943	\$ 50,074
Charges for services	3,000	3,000	148	(2,852)
Investment earnings	<u>32,500</u>	<u>2,500</u>	<u>505</u>	<u>(1,995)</u>
Total revenues	954,369	954,369	999,596	45,227
Expenditures:				
Current:				
Street maintenance and repair	<u>1,589,066</u>	<u>1,589,066</u>	<u>1,535,580</u>	<u>53,486</u>
Excess of revenues over (under) expenditures	(634,697)	(634,697)	(535,984)	98,713
Other financing sources (uses):				
Transfers – in	<u>400,000</u>	<u>400,000</u>	<u>400,000</u>	<u>-</u>
Net change in fund balance	(234,697)	(234,697)	(135,984)	98,713
Beginning cash fund balance	786,399	786,399	786,399	-
Prior year's reserve for encumbrances outstanding at December 31	(96,217)	(96,217)	(96,217)	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	<u>(145,564)</u>	<u>(145,564)</u>	<u>(145,564)</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u><u>309,921</u></u>	\$ <u><u>309,921</u></u>	408,634	\$ <u><u>98,713</u></u>
Reserved for encumbrances – all budget years			<u>129,889</u>	
Total cash fund balance – December 31			\$ <u><u>538,523</u></u>	

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual State Highway Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$ 68,000	\$ 68,000	\$ 67,806	\$ (194)
Investment earnings	<u>500</u>	<u>500</u>	<u>121</u>	<u>(379)</u>
Total revenues	68,500	68,500	67,927	(573)
Expenditures:				
Current:				
Street maintenance and repair	<u>67,439</u>	<u>67,439</u>	<u>51,715</u>	<u>15,724</u>
Net change in fund balance	1,061	1,061	16,212	15,151
Beginning cash fund balance	99,931	99,931	99,931	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	<u>(7,515)</u>	<u>(7,515)</u>	<u>(7,515)</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>93,477</u>	\$ <u>93,477</u>	108,628	\$ <u>15,151</u>
Reserved for encumbrances – all budget years			<u>14,848</u>	
Total cash fund balance – December 31			\$ <u>123,476</u>	

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Sewer Maintenance Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 1,291,920	\$ 1,291,920	\$ 1,049,213	\$ (242,707)
Investment earnings	<u>2,500</u>	<u>2,500</u>	<u>568</u>	<u>(1,932)</u>
Total revenues	1,294,420	1,294,420	1,049,781	(244,639)
Expenditures:				
Current:				
Sanitation and sewer services	<u>1,188,197</u>	<u>1,528,197</u>	<u>1,420,266</u>	<u>107,931</u>
Excess of revenues over (under) expenditures	<u>106,223</u>	<u>(233,777)</u>	<u>(370,485)</u>	<u>(136,708)</u>
Other financing sources (uses):				
Transfers – in	-	350,000	350,000	-
Transfers – out	<u>(188,178)</u>	<u>(188,178)</u>	<u>(188,178)</u>	<u>-</u>
Total other financing sources (uses)	<u>(188,178)</u>	<u>161,822</u>	<u>161,822</u>	<u>-</u>
Net change in fund balance	(81,955)	(71,955)	(208,663)	(136,708)
Beginning cash fund balance	337,295	337,295	337,295	-
Prior year's reserve for encumbrances outstanding at December 31	(5,034)	(5,034)	(5,034)	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	<u>(100,443)</u>	<u>(100,443)</u>	<u>(100,443)</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>149,863</u>	\$ <u>159,863</u>	23,155	\$ <u>(136,708)</u>
Reserved for encumbrances – all budget years			<u>442,628</u>	
Total cash fund balance – December 31			\$ <u>465,783</u>	

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Police Pension Fund

#### **For the Year Ended December 31, 2014**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Property taxes	\$ 205,069	\$ 205,069	\$ 225,002	\$ 19,933
Expenditures:				
Current:				
Security of persons and property – police	<u>1,051,150</u>	<u>1,063,150</u>	<u>1,042,140</u>	<u>21,010</u>
Excess of revenues over (under) expenditures	(846,081)	(858,081)	(817,138)	40,943
Other financing sources (uses):				
Transfers – in	<u>853,194</u>	<u>853,194</u>	<u>853,194</u>	<u>-</u>
Net change in fund balance	7,113	(4,887)	36,056	40,943
Beginning cash fund balance	<u>663,652</u>	<u>663,652</u>	<u>663,652</u>	<u>-</u>
Total cash fund balance – December 31	\$ <u>670,765</u>	\$ <u>658,765</u>	\$ <u>699,708</u>	\$ <u>40,943</u>

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Fire Pension Fund

### For the Year Ended December 31, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Property taxes	\$ 205,069	\$ 205,069	\$ 225,002	\$ 19,933
Expenditures:				
Current:				
Security of persons and property – fire	<u>1,096,650</u>	<u>1,096,650</u>	<u>1,093,834</u>	<u>2,816</u>
Excess of revenues over (under) expenditures	(891,581)	(891,581)	(868,832)	22,749
Other financing sources (uses):				
Transfers – in	<u>898,694</u>	<u>898,694</u>	<u>898,694</u>	<u>-</u>
Net change in fund balance	7,113	7,113	29,862	22,749
Beginning cash fund balance	<u>519,338</u>	<u>519,338</u>	<u>519,338</u>	<u>-</u>
Total cash fund balance – December 31	\$ <u>526,451</u>	\$ <u>526,451</u>	\$ <u>549,200</u>	\$ <u>22,749</u>

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Indigent Driver / Alcohol Treatment Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 16,000	\$ 16,000	\$ 21,618	\$ 5,618
Investment earnings	300	300	108	(192)
Other revenues	-	-	480	480
Total revenues	<u>16,300</u>	<u>16,300</u>	<u>22,206</u>	<u>5,906</u>
Expenditures:				
Current:				
General government:				
Judicial system	<u>22,659</u>	<u>44,659</u>	<u>32,704</u>	<u>11,955</u>
Net change in fund balance	(6,359)	(28,359)	(10,498)	17,861
Beginning cash fund balance	100,178	100,178	100,178	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	<u>(570)</u>	<u>(570)</u>	<u>(570)</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>93,249</u>	\$ <u>71,249</u>	89,110	\$ <u>17,861</u>
Reserved for encumbrances – all budget years			<u>2,979</u>	
Total cash fund balance – December 31			\$ <u>92,089</u>	

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Court Computer Legal Research Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 31,500	\$ 31,500	\$ 26,026	\$ (5,474)
Investment earnings	<u>1,000</u>	<u>1,000</u>	<u>167</u>	<u>(833)</u>
Total revenues	32,500	32,500	26,193	(6,307)
Expenditures:				
Current:				
General government:				
Judicial system	<u>83,497</u>	<u>83,497</u>	<u>19,564</u>	<u>63,933</u>
Net change in fund balance	(50,997)	(50,997)	6,629	57,626
Beginning cash fund balance	<u>152,626</u>	<u>152,626</u>	<u>152,626</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>101,629</u>	\$ <u>101,629</u>	159,255	\$ <u>57,626</u>
Reserved for encumbrances – all budget years			<u>1,975</u>	
Total cash fund balance – December 31			\$ <u>161,230</u>	

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Clerk’s Computerization Fund

#### For the Year Ended December 31, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 100,000	\$ 100,000	\$ 82,047	\$ (17,953)
Investment earnings	<u>2,300</u>	<u>2,300</u>	<u>442</u>	<u>(1,858)</u>
Total revenues	102,300	102,300	82,489	(19,811)
Expenditures:				
Current:				
General government:				
Judicial system	<u>162,415</u>	<u>162,415</u>	<u>69,357</u>	<u>93,058</u>
Net change in fund balance	(60,115)	(60,115)	13,132	73,247
Beginning cash fund balance	408,077	408,077	408,077	-
Prior year’s reserve for encumbrances outstanding at December 31	(1,680)	(1,680)	(1,680)	-
Current year cash expenditures against prior year’s cash fund balance reserved for encumbrance	<u>(12,642)</u>	<u>(12,642)</u>	<u>(12,642)</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>333,640</u>	\$ <u>333,640</u>	406,887	\$ <u>73,247</u>
Reserved for encumbrances – all budget years			<u>15,342</u>	
Total cash fund balance – December 31			\$ <u>422,229</u>	

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Housing Grant Fund

#### **For the Year Ended December 31, 2014**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 743,314	\$ 743,314	\$ 83,697	\$ (659,617)
Investment earnings	-	-	129	129
Total revenues	743,314	743,314	83,826	(659,488)
Expenditures:				
Current:				
Housing and community development	127,800	127,800	24,501	103,299
Net change in fund balance	615,514	615,514	59,325	(556,189)
Beginning cash fund balance	60,039	60,039	60,039	-
Prior year's reserve for encumbrances outstanding at December 31	(500)	(500)	(500)	-
Ending unreserved cash fund balance	\$ 675,053	\$ 675,053	118,864	\$ (556,189)
Reserved for encumbrances – all budget years			12,500	
Total cash fund balance – December 31			\$ 131,364	

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Fair Housing Grant Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$ 48,400	\$ 48,400	\$ 17,000	\$ (31,400)
Investment earnings	-	-	17	17
Total revenues	48,400	48,400	17,017	(31,383)
Expenditures:				
Current:				
General government:				
Legislative and executive	73,000	73,000	33,557	39,443
Net change in fund balance	(24,600)	(24,600)	(16,540)	8,060
Beginning cash fund balance	24,645	24,645	24,645	-
Ending unreserved cash fund balance	\$ 45	\$ 45	8,105	\$ 8,060
Reserved for encumbrances – all budget years			7,500	
Total cash fund balance – December 31			\$ 15,605	

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Law Enforcement Grant Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$ 6,000	\$ 6,000	\$ 8,250	\$ 2,250
Charges for services	2,350	2,350	780	(1,570)
Investment earnings	-	-	9	9
Total revenues	<u>8,350</u>	<u>8,350</u>	<u>9,039</u>	<u>689</u>
Expenditures:				
Current:				
Security of persons and property – police	<u>11,743</u>	<u>11,743</u>	<u>5,337</u>	<u>6,406</u>
Net change in fund balance	(3,393)	(3,393)	3,702	7,095
Beginning cash fund balance	<u>5,798</u>	<u>5,798</u>	<u>5,798</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u><u>2,405</u></u>	\$ <u><u>2,405</u></u>	9,500	\$ <u><u>7,095</u></u>
Reserved for encumbrances – all budget years			<u>840</u>	
Total cash fund balance – December 31			\$ <u><u>10,340</u></u>	

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Court Alternate Dispute Resolution Fund

### For the Year Ended December 31, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ 23,000	\$ 23,000	\$ 25,466	\$ 2,466
Investment earnings	700	700	59	(641)
Total revenues	23,700	23,700	25,525	1,825
Expenditures:				
Current:				
General government:				
Judicial system	23,750	23,750	23,064	686
Net change in fund balance	(50)	(50)	2,461	2,511
Beginning cash fund balance	53,418	53,418	53,418	-
Total cash fund balance – December 31	\$ <u>53,368</u>	\$ <u>53,368</u>	\$ <u>55,879</u>	\$ <u>2,511</u>

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Ohio Court Security Project Fund

### For the Year Ended December 31, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for services	\$ -	\$ -	\$ 7,678	\$ 7,678
Investment earnings	-	-	34	34
Total revenues	-	-	7,712	7,712
Expenditures:				
Current:				
General government:				
Judicial system	14,294	14,294	773	13,521
Net change in fund balance	(14,294)	(14,294)	6,939	21,233
Beginning cash fund balance	31,467	31,467	31,467	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	(6,549)	(6,549)	(6,549)	-
Total cash fund balance – December 31	\$ <u>10,624</u>	\$ <u>10,624</u>	\$ <u>31,857</u>	\$ <u>21,233</u>

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual High Intensity Drug Trafficking Area Grant (H.I.D.T.A.) Fund

#### For the Year Ended December 31, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues:				
Intergovernmental	\$ 4,321,266	\$ 5,567,595	\$ 3,919,944	\$ (1,647,651)
Expenditures:				
Current:				
Security of persons and property – police	<u>1,988,357</u>	<u>5,592,968</u>	<u>117,232</u>	<u>5,475,736</u>
Excess of revenues over (under) expenditures	<u>2,332,909</u>	<u>(25,373)</u>	<u>3,802,712</u>	<u>3,828,085</u>
Other financing sources (uses):				
Advances – in	-	80,000	80,000	-
Advances – out	<u>-</u>	<u>(58,780)</u>	<u>-</u>	<u>58,780</u>
Total other financing sources (uses)	<u>-</u>	<u>21,220</u>	<u>80,000</u>	<u>58,780</u>
Net change in fund balance	2,332,909	(4,153)	3,882,712	3,886,865
Beginning cash fund balance	62,272	62,272	62,272	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	<u>(3,920,962)</u>	<u>(3,920,962)</u>	<u>(3,920,962)</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>(1,525,781)</u>	\$ <u>(3,862,843)</u>	24,022	\$ <u>3,886,865</u>
Reserved for encumbrances – all budget years			<u>79,071</u>	
Total cash fund balance – December 31			\$ <u><u>103,093</u></u>	

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Drug Free Community Grant Fund

#### **For the Year Ended December 31, 2014**

---

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Intergovernmental	\$ 25,095	\$ 25,095	\$ -	\$ (25,095)
Other Revenues	-	-	-	-
Total revenues	<u>25,095</u>	<u>25,095</u>	<u>-</u>	<u>(25,095)</u>
Net change in fund balance	25,095	25,095	-	(25,095)
Beginning cash fund balance	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total cash fund balance – December 31	\$ <u><u>25,095</u></u>	\$ <u><u>25,095</u></u>	\$ <u><u>-</u></u>	\$ <u><u>(25,095)</u></u>

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Housing and Nuisance Abatement Fund

#### **For the Year Ended December 31, 2014**

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 25,000	\$ 25,000	\$ 1,945	\$ (23,055)
Investment earnings	-	-	55	55
Total revenues	<u>25,000</u>	<u>25,000</u>	<u>2,000</u>	<u>(23,000)</u>
Net change in fund balance	25,000	25,000	2,000	(23,000)
Beginning cash fund balance	<u>49,902</u>	<u>49,902</u>	<u>49,902</u>	<u>-</u>
Total cash fund balance – December 31	\$ <u><u>74,902</u></u>	\$ <u><u>74,902</u></u>	\$ <u><u>51,902</u></u>	\$ <u><u>(23,000)</u></u>

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Indigent Driver Interlock Device Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Charges for services	\$ 11,000	\$ 11,000	\$ 11,255	\$ 255
Investment earnings	<u>50</u>	<u>50</u>	<u>1</u>	<u>(49)</u>
Total revenues	11,050	11,050	11,256	206
Expenditures:				
Current:				
General government:				
Judicial system	<u>13,000</u>	<u>13,000</u>	<u>12,974</u>	<u>26</u>
Net change in fund balance	(1,950)	(1,950)	(1,718)	232
Beginning cash fund balance	8,173	8,173	8,173	-
Prior year's reserve for encumbrances outstanding at December 31	<u>(2,483)</u>	<u>(2,483)</u>	<u>(2,483)</u>	<u>-</u>
Total cash fund balance – December 31	\$ <u><u>3,740</u></u>	\$ <u><u>3,740</u></u>	\$ <u><u>3,972</u></u>	\$ <u><u>232</u></u>

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Street Lighting Assessment Fund

#### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Special assessments	\$ 592,872	\$ 592,872	\$ 579,643	\$ (13,229)
Expenditures:				
Current:				
Security of persons and property – other	<u>712,872</u>	<u>712,872</u>	<u>689,737</u>	<u>23,135</u>
Excess of revenues over (under) expenditures	(120,000)	(120,000)	(110,094)	9,906
Other financing sources (uses):				
Transfers – in	<u>120,000</u>	<u>120,000</u>	<u>120,000</u>	<u>-</u>
Net change in fund balance	-	-	9,906	9,906
Beginning cash fund balance	13,486	13,486	13,486	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	<u>(12,103)</u>	<u>(12,103)</u>	<u>(12,103)</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>1,383</u>	\$ <u>1,383</u>	11,289	\$ <u>9,906</u>
Reserved for encumbrances – all budget years			<u>73,762</u>	
Total cash fund balance – December 31			\$ <u>85,051</u>	

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Tree Maintenance Assessment Fund

### For the Year Ended December 31, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues:				
Charges for service	\$ 1,177,386	\$ 1,177,386	\$ 767,991	\$ (409,395)
Expenditures:				
Current:				
Housing and community development	<u>1,149,008</u>	<u>1,149,008</u>	<u>782,538</u>	<u>366,470</u>
Net change in fund balance	28,378	28,378	(14,547)	(42,925)
Beginning cash fund balance	103,952	103,952	103,952	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	<u>(85,467)</u>	<u>(85,467)</u>	<u>(85,467)</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>46,863</u>	\$ <u>46,863</u>	3,938	\$ <u>(42,925)</u>
Reserved for encumbrances – all budget years			<u>64,530</u>	
Total cash fund balance – December 31			\$ <u>68,468</u>	

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Law Enforcement Trust Fund

#### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Investment earnings	\$ -	\$ -	\$ 993	\$ 993
Fines and forfeitures	-	-	108,130	108,130
Other revenues	-	-	1,855	1,855
Total revenues	-	-	110,978	110,978
Expenditures:				
Current:				
Security of persons and property – police	271,115	271,115	191,632	79,483
Excess of revenues over (under) expenditures	(271,115)	(271,115)	(80,654)	190,461
Other financing sources (uses):				
Advances – in	-	58,780	58,780	-
Advances – out	-	(80,000)	(80,000)	-
Total other financing sources (uses)	-	(21,220)	(21,220)	-
Net change in fund balance	(271,115)	(292,335)	(101,874)	190,461
Beginning cash fund balance	934,066	934,066	934,066	-
Current year cash expenditures against prior year's cash fund balance reserved for encumbrance	(4,065)	(4,065)	(4,065)	-
Ending unreserved cash fund balance	\$ 658,886	\$ 637,666	828,127	\$ 190,461
Reserved for encumbrances – all budget years			4,100	
Total cash fund balance – December 31			\$ 832,227	

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Debt Service Administration Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Expenditures:				
Current:				
General government:				
Legislative and executive	\$ 17,500	\$ 17,500	\$ 14,265	\$ 3,235
Debt service:				
Principal retirements	1,952,070	1,952,070	1,952,069	1
Interest and fiscal charges	<u>26,575</u>	<u>26,575</u>	<u>26,531</u>	<u>44</u>
Total expenditures	<u>1,996,145</u>	<u>1,996,145</u>	<u>1,992,865</u>	<u>3,280</u>
Excess of revenues over (under) expenditures	<u>(1,996,145)</u>	<u>(1,996,145)</u>	<u>(1,992,865)</u>	<u>3,280</u>
Other financing sources (uses):				
Proceeds from the sale of notes	2,448,704	2,448,704	1,237,724	(1,210,980)
Transfers – in	<u>188,178</u>	<u>188,178</u>	<u>188,178</u>	<u>-</u>
Total other financing sources (uses)	<u>2,636,882</u>	<u>2,636,882</u>	<u>1,425,902</u>	<u>(1,210,980)</u>
Net change in fund balance	640,737	640,737	(566,963)	(1,207,700)
Beginning cash fund balance	<u>1,855,771</u>	<u>1,855,771</u>	<u>1,855,771</u>	<u>-</u>
Ending unreserved cash fund balance	\$ <u>2,496,508</u>	\$ <u>2,496,508</u>	1,288,808	\$ <u>(1,207,700)</u>
Reserved for encumbrances – all budget years			<u>6,750</u>	
Total cash fund balance – December 31			\$ <u>1,295,558</u>	

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Urban Renewal Debt Service Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Property taxes	\$ 221,264	\$ 221,264	\$ 694,182	\$ 472,918
Expenditures:				
Current:				
General government:				
Legislative and executive	8,000	8,000	272	7,728
Debt service:				
Principal retirements	750,000	750,000	750,000	-
Interest and fiscal charges	601,088	601,088	601,088	-
Total expenditures	1,359,088	1,359,088	1,351,360	7,728
Excess of revenues over (under) expenditures	(1,137,824)	(1,137,824)	(657,178)	480,646
Other financing sources (uses):				
Transfers – in	1,126,636	1,126,636	1,126,636	-
Net change in fund balance	(11,188)	(11,188)	469,458	480,646
Beginning cash fund balance	749,660	749,660	749,660	-
Total cash fund balance – December 31	\$ 738,472	\$ 738,472	\$ 1,219,118	\$ 480,646

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Central Purchasing Fund

#### For the Year Ended December 31, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Other revenues	\$ <u>790,865</u>	\$ <u>790,865</u>	\$ <u>775,125</u>	\$ <u>(15,740)</u>
Expenses:				
Contractual services	64,490	27,490	20,419	7,071
Materials and supplies	<u>719,050</u>	<u>756,050</u>	<u>759,078</u>	<u>(3,028)</u>
Total expenses	<u>783,540</u>	<u>783,540</u>	<u>779,497</u>	<u>4,043</u>
Operating income	<u>7,325</u>	<u>7,325</u>	<u>(4,372)</u>	<u>(11,697)</u>
Other financing sources (uses):				
Advances – in	-	20,000	20,000	-
Advances – out	<u>-</u>	<u>(20,000)</u>	<u>(20,000)</u>	<u>-</u>
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund equity	7,325	7,325	(4,372)	(11,697)
Beginning cash fund equity	15,873	15,873	15,873	-
Current year cash expenses against prior year's cash fund balance reserved for encumbrance	<u>(8,750)</u>	<u>(8,750)</u>	<u>(8,750)</u>	<u>-</u>
Ending unreserved cash fund equity	\$ <u>14,448</u>	\$ <u>14,448</u>	2,751	\$ <u>(11,697)</u>
Reserved for encumbrances – all budget years			<u>40,667</u>	
Total cash fund equity – December 31			\$ <u>43,418</u>	

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Copier Management Fund

#### For the Year Ended December 31, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
Revenues:				
Other revenues	\$ 46,000	\$ 46,729	\$ 38,650	\$ (8,079)
Expenses:				
Contractual services	<u>46,000</u>	<u>46,000</u>	<u>36,348</u>	<u>9,652</u>
Operating income (loss)	-	729	2,302	1,573
Other financing sources (uses):				
Advances – in	-	10,000	10,000	-
Advances – out	<u>-</u>	<u>(11,000)</u>	<u>(11,000)</u>	<u>-</u>
Total other financing sources (uses)	<u>-</u>	<u>(1,000)</u>	<u>(1,000)</u>	<u>-</u>
Net change in fund equity	-	(271)	1,302	1,573
Beginning cash fund equity	8,352	8,352	8,352	-
Current year cash expenses against prior year's cash fund balance reserved for encumbrance	<u>(8,081)</u>	<u>(8,081)</u>	<u>(8,081)</u>	<u>-</u>
Ending unreserved cash fund equity	\$ <u>271</u>	\$ <u>-</u>	1,573	\$ <u>1,573</u>
Reserved for encumbrances – all budget years			<u>13,008</u>	
Total cash fund equity – December 31			\$ <u>14,581</u>	

## City of Shaker Heights, Ohio

### Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Municipal Garage Fund

#### For the Year Ended December 31, 2014

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues:				
Other revenues	\$ <u>1,232,161</u>	\$ <u>1,232,161</u>	\$ <u>1,057,732</u>	\$ <u>(174,429)</u>
Expenses:				
Personal services	840,900	810,900	739,815	71,085
Travel and education	2,402	2,402	565	1,837
Contractual services	306,693	316,693	274,587	42,106
Materials and supplies	<u>49,766</u>	<u>69,766</u>	<u>66,806</u>	<u>2,960</u>
Total expenses	<u>1,199,761</u>	<u>1,199,761</u>	<u>1,081,773</u>	<u>117,988</u>
Net change in fund equity	32,400	32,400	(24,041)	(56,441)
Beginning cash fund equity	153,476	153,476	153,476	-
Prior year's reserve for encumbrances outstanding at December 31	(2,715)	(2,715)	(2,715)	-
Current year cash expenses against prior year's cash fund balance reserved for encumbrance	<u>(72,491)</u>	<u>(72,491)</u>	<u>(72,491)</u>	<u>-</u>
Ending unreserved cash fund equity	\$ <u>110,670</u>	\$ <u>110,670</u>	54,229	\$ <u>(56,441)</u>
Reserved for encumbrances – all budget years			<u>99,247</u>	
Total cash fund equity – December 31			\$ <u>153,476</u>	

# City of Shaker Heights, Ohio

## Schedule of Revenues, Expenditures and Changes In Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual Self-Insurance Fund

### For the Year Ended December 31, 2014

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Other revenues	\$ <u>4,441,000</u>	\$ <u>4,441,000</u>	\$ <u>4,478,083</u>	\$ <u>37,083</u>
Expenses:				
Personal services	70,000	80,000	77,465	2,535
Travel and education	453	453	115	338
Contractual services	5,727,778	5,717,778	5,178,387	539,391
Materials and supplies	1,205	1,205	939	266
Other expenditures	<u>75,000</u>	<u>75,000</u>	<u>97,783</u>	<u>(22,783)</u>
Total expenses	<u>5,874,436</u>	<u>5,874,436</u>	<u>5,354,689</u>	<u>519,747</u>
Operating income (loss)	(1,433,436)	(1,433,436)	(876,606)	556,830
Other financing sources (uses):				
Transfers – in	<u>900,000</u>	<u>900,000</u>	<u>900,000</u>	<u>-</u>
Net change in fund equity	(533,436)	(533,436)	23,394	556,830
Beginning cash fund equity	1,079,985	1,079,985	1,079,985	-
Current year cash expenses against prior year's cash fund balance reserved for encumbrance	<u>(292,767)</u>	<u>(292,767)</u>	<u>(292,767)</u>	<u>-</u>
Ending unreserved cash fund equity	\$ <u>253,782</u>	\$ <u>253,782</u>	810,612	\$ <u>556,830</u>
Reserved for encumbrances – all budget years			<u>525,393</u>	
Total cash fund equity – December 31			\$ <u>1,336,005</u>	

## City of Shaker Heights, Ohio

### Combining Statements – Non-Major Internal Service Funds Fund Descriptions

#### **For the Year Ended December 31, 2014**

---

##### *Central Purchasing Fund*

To provide a central cost center to account for the purchasing of office supplies, road materials, sidewalk materials, fuel, fire hydrants, and other miscellaneous supplies to be charged back to the individual City departments as the supplies are drawn.

##### *Copier Management Fund*

To provide a central cost center to account for the cost of copying performed by City departments.

##### *Municipal Garage Fund*

To provide a central cost center to account for the cost of repairing and maintaining the City's fleet of vehicles and heavy equipment. Operating costs are charged back to City departments based upon the number of vehicles and equipment maintained and upon the department's actual utilization of the garage.

##### *Self-Insurance Fund*

To account for monies charged to the governmental funds of the City by the self-insurance reserve fund. Since 1986 the City has directly assumed the risk of loss from general liability claims. The self-insurance reserve fund was created by Council to provide for a loss reserve for the administration of the self-insurance activity and to account for the workers' compensation and hospitalization claims. The self-insurance reserve fund is not available to fund the general operations of the City.

# City of Shaker Heights, Ohio

## Combining Statement of Fund Net Position Non-Major Internal Service Funds

**December 31, 2014**

	<u>Central Purchasing</u>	<u>Copier Management</u>	<u>Municipal Garage</u>	<u>Self- Insurance</u>	<u>Total Internal Service Funds</u>
<b>Assets:</b>					
Cash and cash equivalents	\$ 43,418	\$ 14,581	\$ 153,476	\$ 1,336,005	\$ 1,547,480
Inventory of supplies	233,681	-	-	-	233,681
Prepaid items	-	-	-	46,563	46,563
Total assets	<u>277,099</u>	<u>14,581</u>	<u>153,476</u>	<u>1,382,568</u>	<u>1,827,724</u>
<b>Liabilities:</b>					
<b>Current liabilities:</b>					
Accounts payable	60,243	985	21,564	108,439	191,231
Accrued wages and benefits	-	-	23,092	-	23,092
Interfund payable	20,000	10,000	-	-	30,000
Claims payable	-	-	-	521,872	521,872
Accrued compensated absences	-	-	36,911	-	36,911
Total current liabilities	<u>80,243</u>	<u>10,985</u>	<u>81,567</u>	<u>630,311</u>	<u>803,106</u>
<b>Long-term liabilities</b>					
<b>(net of current portion):</b>					
Claims payable	-	-	-	907,525	907,525
Accrued compensated absences	-	-	55,800	-	55,800
Total long-term liabilities	<u>-</u>	<u>-</u>	<u>55,800</u>	<u>907,525</u>	<u>963,325</u>
Total liabilities	<u>80,243</u>	<u>10,985</u>	<u>137,367</u>	<u>1,537,836</u>	<u>1,766,431</u>
<b>Net position:</b>					
Unrestricted	\$ <u>196,856</u>	\$ <u>3,596</u>	\$ <u>16,109</u>	\$ <u>(155,268)</u>	\$ <u>61,293</u>

# City of Shaker Heights, Ohio

## Combining Statement of Revenues, Expenses, and Changes in Fund Net Position Non-Major Internal Service Funds

**For the Year Ended December 31, 2014**

	<u>Central Purchasing</u>	<u>Copier Management</u>	<u>Municipal Garage</u>	<u>Self- Insurance</u>	<u>Total Internal Service Funds</u>
Operating revenues:					
Charges for services	\$ 775,020	\$ 38,649	\$ 1,057,731	\$ 5,378,082	\$ 7,249,482
Other revenues	<u>105</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>105</u>
Total operating revenues	<u>775,125</u>	<u>38,649</u>	<u>1,057,731</u>	<u>5,378,082</u>	<u>7,249,587</u>
Operating expenses:					
Personal services	-	-	700,494	77,465	777,959
Travel and education	-	-	565	115	680
Contractual services	18,953	31,602	236,714	5,160,695	5,447,964
Material and supplies	<u>740,469</u>	<u>-</u>	<u>64,994</u>	<u>761</u>	<u>806,224</u>
Total operating expenses	<u>759,422</u>	<u>31,602</u>	<u>1,002,767</u>	<u>5,239,036</u>	<u>7,032,827</u>
Change in net position	15,703	7,047	54,964	139,046	216,760
Net position at beginning of year	<u>181,153</u>	<u>(3,451)</u>	<u>(38,855)</u>	<u>(294,314)</u>	<u>(155,467)</u>
Net position at end of year	\$ <u>196,856</u>	\$ <u>3,596</u>	\$ <u>16,109</u>	\$ <u>(155,268)</u>	\$ <u>61,293</u>

# City of Shaker Heights, Ohio

## Combining Statements of Cash Flows Non-Major Internal Service Funds

**For the Year Ended December 31, 2014**

	<u>Central Purchasing</u>	<u>Copier Management</u>	<u>Municipal Garage</u>	<u>Self- Insurance</u>	<u>Total Internal Service Funds</u>
Increase (decrease) in cash and cash equivalents:					
Cash flows from operating activities:					
Cash received from internal services	\$ 775,020	\$ 38,649	\$ 1,057,731	\$ 5,378,082	\$ 7,249,482
Cash received from other sources	105	-	-	-	105
Cash payments to suppliers	(728,627)	-	(66,823)	(761)	(796,211)
Cash payments for goods and services	(18,953)	(31,420)	(251,129)	(5,043,836)	(5,345,338)
Cash payments to employees	-	-	(739,779)	(77,465)	(817,244)
Net cash provided by operating activities	<u>27,545</u>	<u>7,229</u>	<u>-</u>	<u>256,020</u>	<u>290,794</u>
Cash flows from non-capital financing activities:					
Advances – in	20,000	10,000	-	-	30,000
Advances – out	(20,000)	(11,000)	-	-	(31,000)
Net cash used for non-capital financing activities	<u>-</u>	<u>(1,000)</u>	<u>-</u>	<u>-</u>	<u>(1,000)</u>
Net change in cash and cash equivalents	27,545	6,229	-	256,020	289,794
Cash and cash equivalents at beginning of year	<u>15,873</u>	<u>8,352</u>	<u>153,476</u>	<u>1,079,985</u>	<u>1,257,686</u>
Cash and cash equivalents at end of year	\$ <u>43,418</u>	\$ <u>14,581</u>	\$ <u>153,476</u>	\$ <u>1,336,005</u>	\$ <u>1,547,480</u>
Reconciliation of operating income to net cash provided by operating activities:					
Operating income	\$ 15,703	\$ 7,047	\$ 54,964	\$ 139,046	\$ 216,760
Adjustments:					
Changes in assets/liabilities:					
Increase in inventory of supplies	(4,673)	-	-	-	(4,673)
Increase in prepaid items	-	-	-	(5,973)	(5,973)
Increase (decrease) in accounts payable	16,515	182	(15,642)	17,991	19,046
Increase in accrued wages and benefits	-	-	113	-	113
Decrease in compensated absences	-	-	(39,435)	-	(39,435)
Increase in self-insurance claims payable	-	-	-	104,956	104,956
Total adjustments	<u>11,842</u>	<u>182</u>	<u>(54,964)</u>	<u>116,974</u>	<u>74,034</u>
Net cash provided by operating activities	\$ <u>27,545</u>	\$ <u>7,229</u>	\$ <u>-</u>	\$ <u>256,020</u>	\$ <u>290,794</u>

## City of Shaker Heights, Ohio

### Combining Statements – Agency Funds Fund Descriptions

#### **For the Year Ended December 31, 2014**

---

##### *Public Art Deposit Fund*

To encourage public art throughout the City and to allow residents to make donations in honor of services rendered by various City departments.

##### *Obstruction Permit Deposit Fund*

To account for the receipt of refundable deposits required of individuals to insure that obstructions or openings in public property created during construction are returned to pre-construction condition.

##### *Excavating Permit Deposit Fund*

To account for the receipt of refundable deposits required of individuals who wish to excavate and/or haul material over public property. The deposit is to guarantee that the public property will be cleaned and restored to its original condition and that the excavation, if any, will be properly guarded in accordance with applicable provisions of the City Code.

##### *Unclaimed Monies Fund*

Fund required by Ohio Revised Code to account for monies received or collected and not otherwise paid out according to law. Monies that are deemed to be unclaimed and credited to this fund that are not claimed within a five-year period revert to the general fund.

##### *Municipal Court Fund*

To account for assets received and disbursed by the Shaker Heights Municipal Court as agent or custodian related to civil and criminal court matters.

##### *Contractor Deposit Fund*

To account for the receipt of refundable deposits required of individuals who perform construction electrical, plumbing, sewer or HVAC work. The deposit is to guarantee that the work will be performed and inspected according to City Code.

##### *Recreation Scholarship Fund*

To account for funds solicited to be used for the purpose of providing financial aid and/or services to assist disadvantaged youth who otherwise could not afford to participate in various Recreation Department programs. The scholarship program is a non-profit corporation established under the authority of section 501(c) of the Internal Revenue Service Code.

##### *Shaker Family Resource Center Fund*

To account for assets held by the City as fiscal agent for the Shaker Family Resource Center, Inc. The purpose of this non-profit corporation is to enhance the quality of life for families with young children in the Shaker Heights City School District by providing educational, social, and recreational and support programs and services.

##### *Board of Building Standards Fund*

To account for state mandated fees collected by the City's Building Department relating to the acceptance, review and approval of building plans and specifications. An amount equal to 3% of fees imposed must be remitted on a monthly basis to the State of Ohio Department of Industrial Relations.

## City of Shaker Heights, Ohio

### Combining Statements – Agency Funds Fund Descriptions

#### **For the Year Ended December 31, 2014**

---

##### *Heights Area Special Rescue Team Fund*

To account for assets held by the City for the Heights Area Special Rescue Team (HASRT).

##### *Cleveland Waterline Projects Fund*

In 2007, the City transferred ownership and replacement responsibilities of its waterlines to the City of Cleveland. The City also entered into an agreement with the Cleveland Division of Water under which the City of Shaker Heights would manage and design the projects of which the Division of Water would pay for. This fund is to account for funds received by the Cleveland Division of Water to be expensed for the design and construction of such projects.

##### *Shaker Heights Development Corporation Fund*

To account for the purposes of the Community Improvement Corporation, also known as the Shaker Heights Development Corporation which includes seeking corporate and other private sponsorships and contributions and foundation, federal and state grants to be used for economic development in the City.

##### *Shaker Cuyahoga Credit Enhancement Fund*

To account for the purposes of the agreement with Cuyahoga County for the City County SBA loan program. Funding from the City and County to fund forgivable loans is deposited into the fund. Loan payments are made from the fund for credit enhanced SBA loans to local businesses that meet the qualifications of the City County loan program.

# City of Shaker Heights, Ohio

## Combining Statements of Changes in Fiduciary Assets and Liabilities Agency Funds

### For the Year Ended December 31, 2014

	Balance December 31, 2013	Additions	Deductions	Balance December 31, 2014
<b>Public Art Deposit Fund</b>				
Assets:				
Cash and cash equivalents	\$ <u>2,531</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>2,531</u>
Liabilities:				
Deposits held and due to others	\$ <u>2,531</u>	\$ <u>-</u>	\$ <u>-</u>	\$ <u>2,531</u>
<b>Obstruction Permit Deposit Fund</b>				
Assets:				
Cash and cash equivalents	\$ <u>50,180</u>	\$ <u>1,970</u>	\$ <u>-</u>	\$ <u>52,150</u>
Liabilities:				
Deposits held and due to others	\$ <u>50,180</u>	\$ <u>1,970</u>	\$ <u>-</u>	\$ <u>52,150</u>
<b>Excavating Permit Deposit Fund</b>				
Assets:				
Cash and cash equivalents	\$ <u>13,725</u>	\$ <u>370</u>	\$ <u>970</u>	\$ <u>13,125</u>
Liabilities:				
Deposits held and due to others	\$ <u>13,725</u>	\$ <u>370</u>	\$ <u>970</u>	\$ <u>13,125</u>
<b>Unclaimed Monies Fund</b>				
Assets:				
Cash and cash equivalents	\$ <u>124,393</u>	\$ <u>86,431</u>	\$ <u>26,127</u>	\$ <u>184,697</u>
Liabilities:				
Accounts payable	\$ <u>3,664</u>	\$ <u>-</u>	\$ <u>3,664</u>	\$ <u>-</u>
Deposits held and due to others	<u>120,729</u>	<u>86,431</u>	<u>22,463</u>	<u>184,697</u>
Total Liabilities	\$ <u>124,393</u>	\$ <u>86,431</u>	\$ <u>26,127</u>	\$ <u>184,697</u>
<b>Municipal Court Fund</b>				
Assets:				
Cash and cash equivalents in segregated accounts	\$ <u>609,309</u>	\$ <u>3,432,536</u>	\$ <u>3,315,483</u>	\$ <u>726,362</u>
Liabilities:				
Intergovernmental payable	\$ <u>313,623</u>	\$ <u>2,976,638</u>	\$ <u>2,923,763</u>	\$ <u>366,498</u>
Deposits held and due to others	<u>295,686</u>	<u>455,898</u>	<u>391,720</u>	<u>359,864</u>
Total Liabilities	\$ <u>609,309</u>	\$ <u>3,432,536</u>	\$ <u>3,315,483</u>	\$ <u>726,362</u>

(Continued)

# City of Shaker Heights, Ohio

## Combining Statements of Changes in Fiduciary Assets and Liabilities (Continued)

### Agency Funds

#### **For the Year Ended December 31, 2014**

	Balance December 31, 2013	Additions	Deductions	Balance December 31, 2014
<b>Contractor Deposit Fund</b>				
Assets:				
Cash and cash equivalents	\$ <u>74,670</u>	\$ <u>-</u>	\$ <u>600</u>	\$ <u>74,070</u>
Liabilities:				
Deposits held and due to others	\$ <u>74,670</u>	\$ <u>-</u>	\$ <u>600</u>	\$ <u>74,070</u>
<b>Recreation Scholarship Fund</b>				
Assets:				
Cash and cash equivalents	\$ <u>28,247</u>	\$ <u>4,817</u>	\$ <u>6,074</u>	\$ <u>26,990</u>
Liabilities:				
Deposits held and due to others	\$ <u>28,247</u>	\$ <u>4,817</u>	\$ <u>6,074</u>	\$ <u>26,990</u>
<b>Shaker Family Resource Center</b>				
Assets:				
Cash and cash equivalents	\$ <u>-</u>	\$ <u>824,914</u>	\$ <u>824,914</u>	\$ <u>-</u>
Liabilities:				
Deposits held and due to others	\$ <u>-</u>	\$ <u>824,914</u>	\$ <u>824,914</u>	\$ <u>-</u>
<b>Board of Building Standards Fund</b>				
Assets:				
Cash and cash equivalents	\$ <u>2,356</u>	\$ <u>5,481</u>	\$ <u>5,377</u>	\$ <u>2,460</u>
Liabilities:				
Intergovernmental payable	\$ <u>2,356</u>	\$ <u>5,481</u>	\$ <u>5,377</u>	\$ <u>2,460</u>
<b>Heights Area Special Rescue Team Fund</b>				
Assets:				
Cash and cash equivalents	\$ <u>80,783</u>	\$ <u>39,869</u>	\$ <u>54,228</u>	\$ <u>66,424</u>
Liabilities:				
Accounts payable	\$ <u>4,834</u>	\$ <u>-</u>	\$ <u>4,834</u>	\$ <u>-</u>
Intergovernmental payable	<u>75,949</u>	<u>39,869</u>	<u>49,394</u>	<u>66,424</u>
Total liabilities	\$ <u>80,783</u>	\$ <u>39,869</u>	\$ <u>54,228</u>	\$ <u>66,424</u>
<b>Cleveland Waterline Projects Fund</b>				
Assets:				
Cash and cash equivalents	\$ <u>821,517</u>	\$ <u>1,184,695</u>	\$ <u>477,406</u>	\$ <u>1,528,806</u>
Liabilities:				
Accounts payable	\$ <u>277,524</u>	\$ <u>-</u>	\$ <u>277,524</u>	\$ <u>-</u>
Intergovernmental payable	<u>543,993</u>	<u>1,184,695</u>	<u>199,882</u>	<u>1,528,806</u>
Total liabilities	\$ <u>821,517</u>	\$ <u>1,184,695</u>	\$ <u>477,406</u>	\$ <u>1,528,806</u>

(Continued)

# City of Shaker Heights, Ohio

## Combining Statements of Changes in Fiduciary Assets and Liabilities (Continued) Agency Funds

### For the Year Ended December 31, 2014

	Balance December 31, 2013	Additions	Deductions	Balance December 31, 2014
<b>Shaker Heights Development Corporation Fund</b>				
Assets:				
Cash and cash equivalents	\$ 373,669	\$ 246,728	\$ 314,869	\$ 305,528
Mortgage loans receivable	127,520	-	12,950	114,570
Prepaid expenses	-	14,507	-	14,507
Total assets	<u>\$ 501,189</u>	<u>\$ 261,235</u>	<u>\$ 327,819</u>	<u>\$ 434,605</u>
Liabilities:				
Deposits held and due to others	\$ 501,189	\$ 233,779	\$ 327,819	\$ 407,149
Loans payable	-	27,200	-	27,200
Accrued interest payable	-	256	-	256
Total liabilities	<u>\$ 501,189</u>	<u>\$ 261,235</u>	<u>\$ 327,819</u>	<u>\$ 434,605</u>
<b>Shaker Cuyahoga Credit Enhancement Fund</b>				
Assets:				
Cash and cash equivalents	\$ -	\$ 500,000	\$ -	\$ 500,000
Liabilities:				
Intergovernmental payable	\$ -	\$ 500,000	\$ -	\$ 500,000
<b>Total Agency Funds</b>				
Assets:				
Cash and cash equivalents	\$ 1,572,071	\$ 2,895,275	\$ 1,710,565	\$ 2,756,781
Cash and cash equivalents in segregated accounts	609,309	3,432,536	3,315,483	726,362
Mortgage loans receivable	127,520	-	12,950	114,570
Prepaid expenses	-	14,507	-	14,507
Total assets	<u>\$ 2,308,900</u>	<u>\$ 6,342,318</u>	<u>\$ 5,038,998</u>	<u>\$ 3,612,220</u>
Liabilities:				
Accounts payable	\$ 286,022	\$ -	\$ 286,022	\$ -
Intergovernmental payable	935,921	4,706,683	3,178,416	2,464,188
Deposits held and due to others	1,086,957	1,608,179	1,574,560	1,120,576
Loans payable	-	27,200	-	27,200
Accrued interest payable	-	256	-	256
Total liabilities	<u>\$ 2,308,900</u>	<u>\$ 6,342,318</u>	<u>\$ 5,038,998</u>	<u>\$ 3,612,220</u>

**STATISTICAL  
SECTION**

**This page intentionally left blank.**

## Statistical Section

This part of the City of Shaker Heights's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<b><u>Contents</u></b>	<b><u>Page(s)</u></b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	S3 - S9
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.	S10 - S17
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S18 - S23
<b>Economic and Demographic Information</b> These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place.	S25 - S27
<b>Operating Information</b> These schedules contain service data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S29 - S33

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant fiscal year.

THIS PAGE INTENTIONALLY LEFT BLANK

**City of Shaker Heights, Ohio**  
*Net Position By Component*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2014	2013	2012	2011	2010
Governmental activities					
Net investment in capital assets	\$ 67,676,056	\$ 66,942,897	\$ 64,688,653	\$ 63,654,963	\$ 61,972,614
Restricted for:					
Capital projects	12,231,909	11,678,193	11,050,910	12,883,372	16,187,786
Debt service	1,170,127	699,569	788,674	468,541	1,745,316
Streets	930,033	1,109,236	613,312	611,464	690,153
Public safety	2,447,391	2,396,924	2,247,417	2,125,142	1,492,645
Judicial services	763,332	759,162	724,055	641,793	710,352
Other	134,469	155,184	25,124	58,137	-
Unrestricted	29,176,337	28,656,421	22,894,998	24,708,622	20,655,757
<i>Total governmental activities net position</i>	<u>\$ 114,529,654</u>	<u>\$ 112,397,586</u>	<u>\$ 103,033,143</u>	<u>\$ 105,152,034</u>	<u>\$ 103,454,623</u>
	2009	2008	2007	2006	2005
Governmental activities					
Net investment in capital assets	\$ 61,712,406	\$ 58,708,166	\$ 44,729,593	\$ 39,706,310	\$ 28,686,344
Restricted for:					
Capital projects	18,947,218	25,606,578	31,339,125	38,040,586	32,600,572
Debt service	1,237,432	915,681	-	-	-
Streets	724,281	906,871	-	-	-
Public safety	1,724,661	1,342,216	-	-	-
Judicial services	637,338	555,708	-	-	-
Other	-	-	193,610	665,036	7,998,216
Unrestricted	19,904,961	15,311,338	26,003,445	23,169,111	15,936,739
<i>Total governmental activities net position</i>	<u>\$ 104,888,297</u>	<u>\$ 103,346,558</u>	<u>\$ 102,265,773</u>	<u>\$ 101,581,043</u>	<u>\$ 85,221,871</u>

In 2013, the City implemented GASB 65, which resulted in the bond issuance costs to be expensed in the year incurred. Prior year information has been adjusted for the implementation of this Statement.

Source: City Financial Records

**City of Shaker Heights, Ohio**  
*Changes in Net Position*  
*Last Ten Years*  
*(Accrual Basis of Accounting)*

	2014	2013	2012	2011
<b>Program Revenues</b>				
Governmental Activities:				
Charges for Services:				
Security of Persons and Property	\$ 1,612,394	\$ 1,541,393	\$ 1,412,424	\$ 1,410,277
Public Health Services	47,160	45,760	77,494	70,806
Leisure Time Activities	1,888,776	1,765,547	1,803,925	1,843,213
Housing and Community Development	2,976,704	2,504,699	733,415	2,199,232
Sanitation and Sewer Services	1,092,872	1,108,678	1,144,334	1,093,240
Street Maintenance and Repair	147	-	1,804	1,480
Public Works - Other	658,313	748,217	567,532	627,503
General Government	2,488,869	2,690,130	2,399,937	3,047,272
Operating Grants and Contributions:				
Security of Persons and Property	3,934,416	3,827,620	3,744,393	3,689,869
Public Health Services	36,711	59,981	35,562	43,876
Leisure Time Activities	-	-	-	-
Housing and Community Development	40,719	637,217	161,430	207,980
Sanitation and Sewer Services	-	16,277	-	-
Street Maintenance and Repair	-	-	-	-
Public Works - Other	-	-	45,000	-
General Government	17,000	42,294	26,794	45,202
Capital Grants and Contributions:				
Security of Persons and Property	-	2,500	2,489	3,950
Public Health Services	-	-	-	-
Housing and Community Development	-	5,252	283,790	559,951
Sanitation and Sewer Services	-	-	-	-
Street Maintenance and Repair	-	-	-	-
Public Works - Other	-	-	-	-
General Government	-	-	150,000	145,468
<i>Total Governmental Activities Program Revenues</i>	<u>14,794,081</u>	<u>14,995,565</u>	<u>12,590,323</u>	<u>14,989,319</u>
<b>Expenses</b>				
Governmental Activities:				
Security of Persons and Property	23,341,934	22,898,446	22,958,313	22,250,251
Public Health and Welfare	420,084	378,658	579,141	572,027
Leisure Time Activities	3,993,567	4,166,858	3,980,612	4,036,350
Housing and Community Development	5,658,971	5,473,863	5,947,226	5,377,610
Sanitation and Sewer Services	5,314,960	4,964,310	4,781,961	4,433,164
Street Maintenance and Repair	3,462,608	2,504,237	2,896,453	2,983,859
Public Works - Other	2,474,210	2,092,510	2,496,087	2,502,961
General Government	7,309,823	7,455,094	7,362,601	7,476,927
Interest and Fiscal Charges	658,444	671,152	713,001	902,508
<i>Total Governmental Activities Expenses</i>	<u>52,634,601</u>	<u>50,605,128</u>	<u>51,715,395</u>	<u>50,535,657</u>
<b>Net (Expense)/Revenue</b>				
Governmental Activities	<u>(37,840,520)</u>	<u>(35,609,563)</u>	<u>(39,125,072)</u>	<u>(35,546,338)</u>
<b>General Revenues and Other Changes in Net Assets</b>				
Governmental Activities				
Property Taxes	6,212,760	6,402,845	6,760,102	6,811,309
Income and Other Taxes	29,236,804	33,202,434	23,274,622	21,442,300
Grants, Entitlements and Estate Taxes	4,244,813	5,221,684	6,711,782	8,459,326
Investment Income	58,812	26,440	39,437	345,261
Miscellaneous Income	219,399	120,603	220,238	185,553
Special Item	-	-	-	-
<i>Total Governmental Activities</i>	<u>39,972,588</u>	<u>44,974,006</u>	<u>37,006,181</u>	<u>37,243,749</u>
<b>Change in Net Position</b>				
Governmental Activities	<u>\$ 2,132,068</u>	<u>\$ 9,364,443</u>	<u>\$ (2,118,891)</u>	<u>\$ 1,697,411</u>

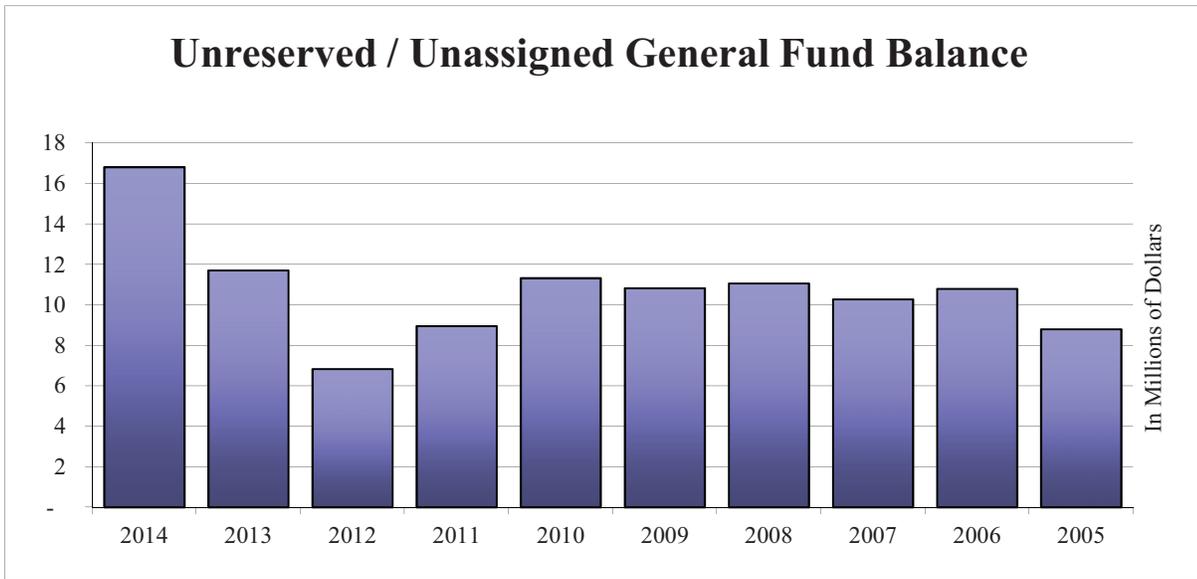
In 2013, the City implemented GASB 65, which resulted in the bond issuance costs to be expensed in the year incurred. Prior year information has been adjusted for the implementation of this Statement.

Source: City Financial Records

	2010	2009	2008	2007	2006	2005
\$	1,228,766	\$ 1,013,943	\$ 1,340,465	\$ 860,784	\$ 908,354	\$ 797,872
	88,852	70,133	80,210	82,688	80,425	84,582
	1,758,484	1,754,838	1,827,419	1,884,955	1,818,800	2,002,191
	2,412,588	2,504,195	2,117,015	1,528,272	1,692,407	1,330,108
	1,187,478	1,333,696	1,541,510	1,504,818	1,419,346	1,506,353
	2,322	8,231	8,238	219,668	205,733	410,546
	671,940	707,206	711,143	545,830	538,584	427,956
	2,916,571	2,708,388	2,613,369	2,602,509	2,645,655	4,853,488
	3,670,356	4,293,912	4,895,746	2,218,326	3,671,222	3,262,043
	103,824	4,780	-	26,114	34,335	20,657
	-	-	-	1,683	4,238	5,626
	331,218	44,215	35,976	116,139	135,317	45,009
	277,697	295,303	5,901	-	-	38,000
	-	-	-	-	-	26,630
	-	-	-	-	-	-
	15,294	13,000	40,987	75	140	-
	6,169	4,000	5,000	-	-	37,722
	-	-	-	-	-	-
	47,504	188,689	1,701,268	163,667	17,531	738,451
	-	298,216	1,467,333	-	-	-
	-	1,940	508,705	-	-	1,165,442
	-	-	-	465,443	7,954,422	-
	-	-	-	-	-	-
	<u>14,719,063</u>	<u>15,244,685</u>	<u>18,900,285</u>	<u>12,220,971</u>	<u>21,126,509</u>	<u>16,752,676</u>
	21,919,064	23,988,819	23,458,781	23,903,946	22,068,064	23,038,851
	590,758	692,906	448,703	563,495	558,169	538,756
	3,847,435	4,039,556	3,877,476	3,664,496	4,137,650	3,751,953
	6,381,587	7,441,799	6,989,574	7,240,967	7,215,561	7,165,612
	4,737,490	4,024,723	5,018,134	2,167,731	2,830,739	2,688,129
	2,923,298	2,388,186	2,817,752	2,181,766	2,181,740	1,513,229
	2,913,412	2,971,552	3,905,495	2,938,506	3,492,889	4,810,977
	7,169,311	6,729,574	7,087,741	6,427,598	6,297,348	6,186,733
	1,012,429	928,950	1,001,492	1,048,868	1,076,682	773,737
	<u>51,494,784</u>	<u>53,206,065</u>	<u>54,605,148</u>	<u>50,137,373</u>	<u>49,858,842</u>	<u>50,467,977</u>
	<u>(36,775,721)</u>	<u>(37,961,380)</u>	<u>(35,704,863)</u>	<u>(37,916,402)</u>	<u>(28,732,333)</u>	<u>(33,715,301)</u>
	6,990,638	8,579,190	8,224,540	8,966,264	7,380,267	7,384,160
	19,777,714	19,523,078	20,819,652	23,244,676	18,002,688	22,653,723
	6,721,784	7,372,760	5,670,500	7,752,673	17,249,741	4,903,785
	528,639	289,963	629,378	1,963,517	2,411,188	1,024,160
	485,557	451,678	232,203	218,240	47,621	6,393
	-	-	-	(1,731,108)	-	-
	<u>34,504,332</u>	<u>36,216,669</u>	<u>35,576,273</u>	<u>40,414,262</u>	<u>45,091,505</u>	<u>35,972,221</u>
\$	<u>(2,271,389)</u>	<u>(1,744,711)</u>	<u>(128,590)</u>	<u>2,497,860</u>	<u>16,359,172</u>	<u>2,256,920</u>

**City of Shaker Heights, Ohio**  
*Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified Accrual Basis of Accounting)*

	2014	2013	2012	2011
<b>General Fund</b>				
Nondisposable	\$ 145,338	\$ 79,771	\$ 195,565	\$ 150,924
Committed	86,712	197,711	292,726	443,724
Assigned	6,318,448	8,162,882	12,451,743	9,150,763
Unassigned	16,818,500	11,712,915	6,836,659	8,957,461
Reserved	-	-	-	-
Unreserved	-	-	-	-
<b>Total General Fund</b>	<b>23,368,998</b>	<b>20,153,279</b>	<b>19,776,693</b>	<b>18,702,872</b>
<b>All Other Governmental Funds</b>				
Restricted	3,881,400	4,236,402	3,783,070	3,623,543
Committed	14,584,343	14,331,748	13,791,986	15,805,315
Unassigned (Deficit)	(155,539)	(89,848)	(374,370)	(411,512)
Reserved	-	-	-	-
Unreserved, Undesignated, Reported in:				
Special Revenue funds	-	-	-	-
Debt Service funds	-	-	-	-
Capital Projects funds	-	-	-	-
<b>Total All Other Governmental Funds</b>	<b>18,310,204</b>	<b>18,478,302</b>	<b>17,200,686</b>	<b>19,017,346</b>
<b>Total Governmental Funds</b>	<b>\$ 41,679,202</b>	<b>\$ 38,631,581</b>	<b>\$ 36,977,379</b>	<b>\$ 37,720,218</b>



Note: The City implemented GASB Statement No. 54 in 2011, resulting in the reclassification of fund balances.

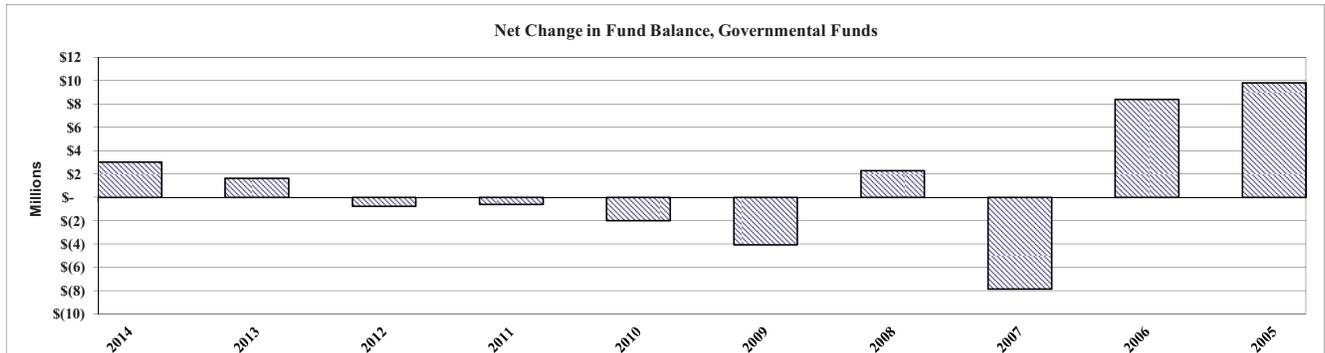
2010	2009	2008	2007	2006	2005
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
635,380	672,271	658,094	737,765	645,010	618,498
11,325,272	10,832,936	11,068,444	10,277,756	10,800,682	8,803,020
<u>11,960,652</u>	<u>11,505,207</u>	<u>11,726,538</u>	<u>11,015,521</u>	<u>11,445,692</u>	<u>9,421,518</u>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
5,385,836	5,917,500	8,286,921	21,462,206	25,400,516	20,831,407
7,617,822	8,165,918	5,830,175	3,638,148	4,625,921	4,227,083
1,657,429	1,043,472	793,110	(6,320,440)	(6,444,691)	642,972
11,679,020	13,653,858	17,703,298	10,321,345	12,940,408	12,377,248
<u>26,340,107</u>	<u>28,780,748</u>	<u>32,613,504</u>	<u>29,101,259</u>	<u>36,522,154</u>	<u>38,078,710</u>
<u>\$ 38,300,759</u>	<u>\$ 40,285,955</u>	<u>\$ 44,340,042</u>	<u>\$ 40,116,780</u>	<u>\$ 47,967,846</u>	<u>\$ 47,500,228</u>

**City of Shaker Heights, Ohio**  
*Changes in Fund Balances, Governmental Funds*  
*Last Ten Years*  
*(Modified Accrual Basis of Accounting)*

	2014	2013	2012	2011	2010
<b>Revenues</b>					
Property Taxes	\$ 6,435,800	\$ 6,350,984	\$ 6,754,730	\$ 6,768,107	\$ 6,992,558
Municipal Income Taxes	31,341,737	28,058,616	22,230,968	21,185,654	19,562,027
Other Local Taxes	65,231	78,817	48,432	63,867	46,219
Intergovernmental and Estate Taxes	8,319,959	10,295,949	11,348,788	13,177,336	11,158,151
Charges for Services	6,648,614	6,659,388	7,106,179	6,949,653	7,042,983
Fees, Licenses and Permits	1,186,841	1,023,505	684,178	639,272	674,820
Fines and Forfeitures	813,715	1,018,393	914,175	940,688	740,453
Special Assessments	1,485,323	1,489,288	1,476,080	1,559,342	1,805,098
Investment Income	63,187	40,290	61,853	352,822	514,234
Other Revenue	319,100	225,324	286,778	321,243	694,612
<i>Total Revenues</i>	<u>56,679,507</u>	<u>55,240,554</u>	<u>50,912,161</u>	<u>51,957,984</u>	<u>49,231,155</u>
<b>Expenditures</b>					
Current:					
Security of Persons and Property	23,536,042	23,148,941	21,899,899	21,747,850	22,096,210
Public Health and Welfare	421,555	401,993	559,412	596,372	584,712
Leisure Time Activities	3,574,222	3,853,301	3,508,357	3,513,027	4,155,613
Housing and Community Development	5,645,429	7,030,086	6,106,375	5,935,701	6,748,290
Sanitation and Sewer Services	4,805,347	4,631,355	4,359,148	4,023,249	4,697,166
Street Maintenance and Repair	3,876,660	3,268,737	3,609,356	3,552,894	3,598,187
Public Works - Other	2,826,772	2,680,815	2,557,354	2,515,800	2,428,497
General Government	7,332,496	7,197,757	6,895,735	7,510,586	6,952,171
Debt Service:					
Principal Retirement	2,784,346	3,209,712	3,582,069	3,983,104	1,993,420
Interest and Fiscal Charges	636,275	641,869	542,033	903,912	903,720
Debt Issuance Costs	-	-	176,460	-	-
<i>Total Expenditures</i>	<u>55,439,144</u>	<u>56,064,566</u>	<u>53,796,198</u>	<u>54,282,495</u>	<u>54,157,986</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>1,240,363</u>	<u>(824,012)</u>	<u>(2,884,037)</u>	<u>(2,324,511)</u>	<u>(4,926,831)</u>
<b>Other Financing Sources (Uses)</b>					
Transfers In	7,536,702	8,156,438	4,671,495	5,149,498	4,249,037
Transfers Out	(7,536,702)	(8,156,438)	(4,671,495)	(5,775,498)	(4,249,037)
Proceeds from Sale of Debt	1,230,000	1,955,000	15,370,000	2,250,000	2,902,697
Proceeds from Inception of Capital Leases	540,000	488,389	-	-	-
Proceeds from Sale of Capital Assets	29,534	34,825	51,569	119,970	38,938
Payment to Refunded Bond Escrow Agent	-	-	(13,744,754)	-	-
Premium on Sale of Bonds	-	-	464,383	-	-
Premium on Sale of Notes	7,724	-	-	-	-
<i>Total Other Financing Sources (Uses)</i>	<u>1,807,258</u>	<u>2,478,214</u>	<u>2,141,198</u>	<u>1,743,970</u>	<u>2,941,635</u>
<i>Net Change in Fund Balances</i>	<u>\$ 3,047,621</u>	<u>\$ 1,654,202</u>	<u>\$ (742,839)</u>	<u>\$ (580,541)</u>	<u>\$ (1,985,196)</u>

Debt Service as a Percentage of Noncapital Expenditures

6.51%      7.52%      8.09%      9.60%      3.97%



	2009	2008	2007	2006	2005
\$	8,399,301	\$ 8,256,559	\$ 8,889,841	\$ 7,428,674	\$ 7,331,189
	20,144,932	20,840,303	20,246,324	19,886,483	21,861,847
	53,478	55,599	68,772	72,795	82,208
	12,338,984	14,936,366	10,218,683	29,295,902	12,452,589
	6,538,429	6,591,980	6,508,530	6,843,816	6,630,592
	577,437	764,096	746,352	848,307	509,945
	1,069,127	995,703	1,007,083	1,007,772	884,476
	1,830,121	1,767,705	1,437,429	1,551,355	1,421,099
	254,263	585,912	1,851,297	2,310,585	949,769
	669,754	490,070	633,891	879,638	982,334
	<u>51,875,826</u>	<u>55,284,293</u>	<u>51,608,202</u>	<u>70,125,327</u>	<u>53,106,048</u>
	23,577,387	24,202,081	23,574,673	22,052,139	22,975,164
	572,755	529,080	558,251	556,927	547,922
	3,634,079	3,750,314	7,555,496	4,832,651	3,721,751
	7,555,641	8,985,556	7,347,631	8,487,286	7,053,154
	5,031,160	7,498,220	4,242,460	4,719,322	4,682,615
	3,345,052	3,280,365	4,300,875	2,520,981	3,080,371
	2,692,495	2,611,414	3,454,788	3,980,129	4,969,107
	6,400,685	7,113,939	6,645,189	5,732,134	6,058,532
	9,239,281	2,407,571	2,960,142	10,520,233	182,850
	990,355	966,611	1,084,763	1,101,485	565,169
	107,854	-	-	-	-
	<u>63,146,744</u>	<u>61,345,151</u>	<u>61,724,268</u>	<u>64,503,287</u>	<u>53,836,635</u>
	<u>(11,270,918)</u>	<u>(6,060,858)</u>	<u>(10,116,066)</u>	<u>5,622,040</u>	<u>(730,587)</u>
	9,351,044	3,993,546	3,748,042	4,495,644	4,269,619
	(10,151,044)	(4,293,546)	(3,748,042)	(4,495,644)	(4,269,619)
	7,775,852	8,660,000	2,265,000	2,800,000	10,567,878
	-	-	-	-	-
	64,482	-	-	-	-
	-	-	-	-	-
	176,497	-	-	-	-
	-	-	-	-	-
	<u>7,216,831</u>	<u>8,360,000</u>	<u>2,265,000</u>	<u>2,800,000</u>	<u>10,567,878</u>
\$	<u>(4,054,087)</u>	<u>\$ 2,299,142</u>	<u>\$ (7,851,066)</u>	<u>\$ 8,422,040</u>	<u>\$ 9,837,291</u>
	17.77%	6.30%	7.36%	19.35%	1.68%

**City of Shaker Heights, Ohio**  
*Assessed Valuation and Estimated Actual Values of Taxable Property*  
*Last Ten Years*

Tax Year/ Collection Year	Real Property			Tangible Personal Property	
	Assessed Value		Estimated Actual Value	Public Utility	
	Residential/ Agricultural	Commercial Industrial/PU		Assessed Value	Estimated Actual Value
2014/2015	\$ 667,543,300	\$ 60,600,020	\$ 2,080,409,486	\$ 12,608,470	\$ 14,833,494
2013/2014	672,548,880	65,420,350	2,108,483,514	12,043,740	14,169,106
2012/2013	673,206,300	65,937,850	2,111,840,429	11,032,190	12,979,047
2011/2012	732,444,900	68,203,140	2,287,565,829	10,219,200	12,022,588
2010/2011	742,089,560	69,308,540	2,318,280,286	9,886,420	11,631,082
2009/2010	742,998,900	72,785,870	2,330,813,629	9,657,800	11,362,118
2008/2009	801,142,110	75,467,590	2,504,599,143	9,080,760	10,683,247
2007/2008	803,262,820	72,752,030	2,502,899,571	8,674,200	10,204,941
2006/2007	805,954,540	76,868,340	2,522,351,086	13,511,530	15,354,011
2005/2006	725,141,720	77,496,570	2,293,252,257	14,062,560	15,980,182

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property was assessed in previous years at 25 percent for machinery and equipment and 23 percent for inventories. General business tangible personal property tax is being phased out. For collection year 2007 both types of general business tangible personal property were assessed at 12.5 percent. The percentage will be 6.25 percent for 2008 and zero for 2009 and thereafter.

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10%, 2 1/2% and homestead exemptions before being billed. Beginning in the 2006 collection year, the 10% rollback for commercial/industrial property has been eliminated.

(1) Tax rates are per \$1,000 of assessed value

Source: Cuyahoga County Fiscal Office

Tangible Personal Property						
General Business			Total Direct Rate (1)	Total		
Assessed Value	Estimated Actual Value	Assessed Value		Estimated Actual Value	Ratio	
\$ -	\$ -	\$ 9.90	\$ 740,751,790	\$ 2,095,242,980	35.35%	
-	-	9.90	750,012,970	2,122,652,620	35.33%	
-	-	9.90	750,176,340	2,124,819,476	35.31%	
-	-	9.90	810,867,240	2,299,588,417	35.26%	
-	-	9.90	821,284,520	2,329,911,368	35.25%	
-	-	9.90	825,442,570	2,342,175,746	35.24%	
3,788,537	30,308,296	9.90	889,478,997	2,545,590,686	34.94%	
6,129,221	49,033,768	9.90	890,818,271	2,562,138,281	34.77%	
8,478,082	45,216,437	9.90	904,812,492	2,582,921,534	35.03%	
9,956,280	39,825,120	9.90	826,657,130	2,349,057,559	35.19%	

**City of Shaker Heights, Ohio**  
*Property Tax Rates - Direct and Overlapping Governments*  
*(Per \$1,000 of Assessed Valuation)*  
*Last Ten Years*

	2014	2013	2012	2011
<b>Unvoted Millage</b>				
Operating	\$ 3.80	\$ 3.80	\$ 3.80	\$ 3.80
Fire Pension	0.30	0.30	0.30	0.30
Police Pension	0.30	0.30	0.30	0.30
<i>Total Unvoted Millage</i>	4.40	4.40	4.40	4.40
<b>Charter Millage</b>				
1948 Charter/Current Expense	2.50	2.50	2.50	2.50
1966 Charter/Current expense	3.00	3.00	3.00	3.00
<i>Total Charter Millage</i>	5.50	5.50	5.50	5.50
<b>Total Millage</b>	<u>\$ 9.90</u>	<u>\$ 9.90</u>	<u>\$ 9.90</u>	<u>\$ 9.90</u>
<b>Overlapping Rates by Taxing District</b>				
Shaker Heights City School District Voted Millage	\$ 186.83	\$ 179.93	\$ 180.13	\$ 180.13
Effective Millage Rates				
Residential/Agricultural Real	99.07	91.73	91.80	86.45
Commercial/Industrial and Public Utility	126.99	117.12	116.21	114.08
Tangible/Public Utility Personal	186.83	179.93	180.13	180.13
Cuyahoga County Voted Millage	20.93	20.03	18.30	18.30
Effective Millage Rates				
Residential/Agricultural Real	20.91	20.01	18.28	18.12
Commercial/Industrial and Public Utility	20.86	19.82	17.96	17.65
Tangible/Public Utility Personal	20.93	20.03	18.30	18.30
Shaker Heights Public Library Voted Millage	4.00	4.00	4.00	4.00
Effective Millage Rates				
Residential/Agricultural Real	4.00	4.00	4.00	4.00
Commercial/Industrial and Public Utility	4.00	4.00	4.00	4.00
Tangible/Public Utility Personal	4.00	4.00	4.00	4.00

Source: Cuyahoga County Fiscal Office

Notes: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year. The City's basic property tax rate may be increased only by a majority vote of the City's residents.

Charter millage is consistently applied to all types of property.

The real property tax rates for the voted levies of the overlapping taxing districts are reduced so that inflationary increases in value do not generate additional revenue.

Overlapping rates are those of local and county governments that apply to property owners within the City.

2010	2009	2008	2007	2006	2005
\$ 3.80	\$ 3.80	\$ 3.80	\$ 3.80	\$ 3.80	\$ 3.80
0.30	0.30	0.30	0.30	0.30	0.30
0.30	0.30	0.30	0.30	0.30	0.30
4.40	4.40	4.40	4.40	4.40	4.40
2.50	2.50	2.50	2.50	2.50	2.50
3.00	3.00	3.00	3.00	3.00	3.00
5.50	5.50	5.50	5.50	5.50	5.50
\$ 9.90	\$ 9.90	\$ 9.90	\$ 9.90	\$ 9.90	\$ 9.90
\$ 180.13	\$ 170.60	\$ 170.60	\$ 170.30	\$ 170.30	\$ 160.50
85.74	76.10	71.00	70.47	70.36	67.34
113.05	100.74	98.68	96.61	95.58	90.65
180.13	170.60	170.60	170.30	170.30	160.50
18.40	18.10	18.10	18.20	18.30	18.30
18.18	17.69	16.82	16.03	16.02	15.27
17.69	17.26	17.21	16.83	17.13	16.50
18.40	18.10	18.10	18.20	18.30	18.30
4.00	4.00	4.00	4.00	4.00	4.00
4.00	4.00	4.00	3.18	3.52	3.52
4.00	4.00	4.00	3.83	4.00	4.00
4.00	4.00	4.00	4.00	4.00	4.00

**City of Shaker Heights, Ohio**  
*Property Tax Levies And Collections*  
*Last Ten Years*

Year	Current Tax Levy	Current Tax Collections (1)	Percent of Current Tax Collections To Tax Levy	Delinquent Tax Collections	Total Tax Collections
2014	\$ 8,113,207	\$ 7,682,072	94.69%	\$ 301,800	\$ 7,983,872
2013	8,198,891	7,472,109	91.14%	277,981	7,750,090
2012	9,080,731	8,531,384	93.95%	329,361	8,860,745
2011	9,891,562	8,736,283	88.32%	340,098	9,076,381
2010	9,786,293	8,739,013	89.30%	453,454	9,192,467
2009	9,491,217	8,898,903	93.76%	373,629	9,272,532
2008	9,283,993	8,788,652	94.66%	361,039	9,149,691
2007	9,276,821	8,714,549	93.94%	450,287	9,164,836
2006	8,376,278	7,925,497	94.62%	418,990	8,344,487
2005	8,309,695	7,824,579	94.16%	463,075	8,287,654

Source: Cuyahoga County Fiscal Office

(1) State reimbursement of rollback and homestead exemptions are included.

Note: Currently, Cuyahoga County does not identify delinquent collections by the year for which the tax was levied. The City is working with the County to obtain the information by levy year rather than collection year for future reporting periods.

---



---

<u>Percent of Total Tax Collections To Tax Levy</u>	<u>Accumulated Outstanding Delinquent Taxes</u>	<u>Percentage of Delinquent Taxes to Total Tax Levy</u>
98.41%	\$ 686,510	8.46%
94.53%	1,096,196	13.37%
97.58%	1,031,611	11.36%
91.76%	1,029,675	10.41%
93.93%	988,911	10.11%
97.70%	842,165	8.87%
98.55%	433,822	4.67%
98.79%	657,326	7.09%
99.62%	561,799	6.71%
99.73%	622,308	7.49%

**City of Shaker Heights, Ohio**  
*Principal Taxpayers - Real Estate Tax*  
 2014 and 2005

<u>2014</u>		
<u>Taxpayer</u>	<u>Real Property Assessed Valuation (1)</u>	<u>Percentage of Real Assessed Valuation</u>
The Cleveland Electric Illuminating Company	\$ 9,939,460	1.34%
Shaker MLZ	2,998,160	0.40%
Oliver Family LTD	2,348,290	0.32%
Tower East Operating Assoc.	2,068,330	0.28%
East Ohio Gas Company	1,821,150	0.25%
Deborah Salzberg Tr.	1,309,810	0.18%
Shaker Plaza LTD	1,304,630	0.18%
Shaker Heights Country Club	1,225,010	0.17%
Kirt Montlack, LTD	1,212,800	0.16%
Gator Shaker Heights, LLC	1,102,500	0.15%
Total	<u>\$ 25,330,140</u>	<u>3.43%</u>
Total Assessed Valuation	<u>\$ 740,751,790</u>	
<u>2005</u>		
<u>Taxpayer</u>	<u>Real Property Assessed Valuation (1)</u>	<u>Percentage of Real Assessed Valuation</u>
The Cleveland Electric Illuminating Company	\$ 6,038,560	0.73%
Ohio Bell Telephone Company	5,075,370	0.61%
Tower East Operating Assn.	4,086,090	0.49%
Shaker Town Centre E&A/Shaker MLZ	4,040,450	0.49%
University Hospitals Health System	3,481,320	0.42%
Oliver Family LTD	2,275,000	0.28%
Deborah Salzberg, Tr.	1,913,800	0.23%
East Ohio Gas Company	1,462,600	0.18%
Cleveland Skating Club	1,356,270	0.16%
Kirt Montlack, LTD	1,287,090	0.16%
Total	<u>\$ 31,016,550</u>	<u>3.75%</u>
Total Assessed Valuation	<u>\$ 826,657,130</u>	

Source: Cuyahoga County Fiscal Office

(1) The amounts presented represent the assessed values upon which 2014 and 2005 collections were based.

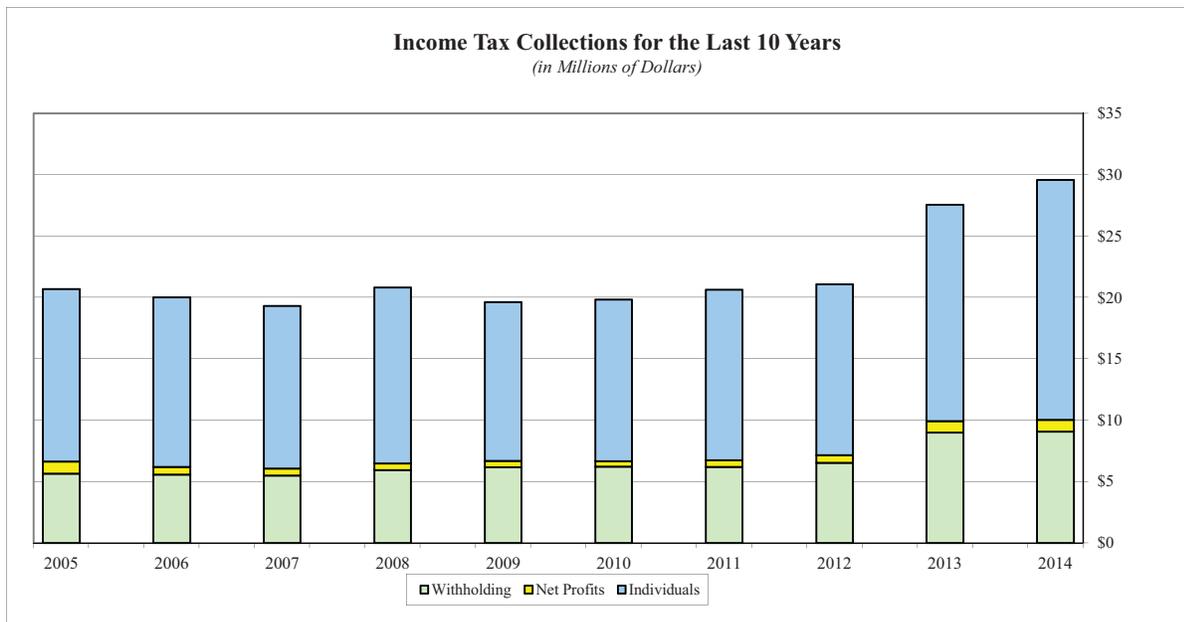
**City of Shaker Heights, Ohio**  
*Income Tax Revenue Base and Collections*  
*Last Ten Years*

Tax Year (1)	Tax Rate (2)	Total Tax Collected (3)	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	Percentage of Taxes from Net Profits	Taxes From Individuals	Percentage of Taxes from Individuals
2014	2.25%	\$ 29,585,427	\$ 9,082,901	30.70%	\$ 955,624	3.23%	\$ 19,546,902	66.07%
2013	2.25%	27,542,351	8,997,092	32.67%	943,745	3.43%	17,601,514	63.91%
2012	2.25%	21,082,578	6,523,594	30.94%	640,527	3.04%	13,918,457	66.02%
2011	1.75%	20,634,059	6,191,093	30.00%	559,062	2.71%	13,883,904	67.29%
2010	1.75%	19,839,875	6,214,149	31.32%	440,143	2.22%	13,185,583	66.46%
2009	1.75%	19,632,577	6,158,182	31.37%	536,548	2.73%	12,937,847	65.90%
2008	1.75%	20,809,784	5,949,834	28.59%	541,495	2.60%	14,318,455	68.81%
2007	1.75%	19,706,989	5,507,718	27.95%	568,723	2.89%	13,233,471	67.15%
2006	1.75%	19,988,510	5,580,143	27.92%	610,508	3.05%	13,821,363	69.15%
2005	1.75%	20,713,751	5,655,308	27.30%	976,929	4.72%	14,061,219	67.88%

Source: Regional Income Tax Agency

- (1) Information reported on a cash basis
- (2) 1.75% effective April 1, 1981; 2.25% effective October 1, 2012
- (3) Does not include electrical utility municipal income tax collected by state

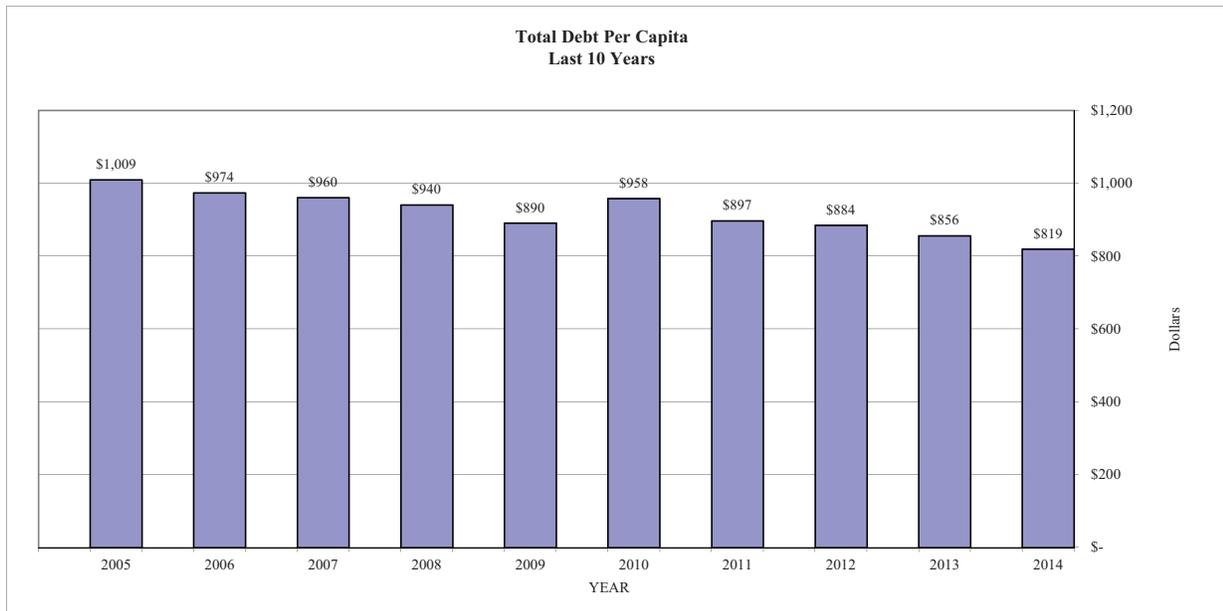
Note: The City is prohibited by statute from presenting information regarding individual taxpayers.



**City of Shaker Heights, Ohio**  
*Ratio of Outstanding Debt to  
Total Personal Income and Debt Per Capita  
Last Ten Years*

Year	Governmental Activities						Total Debt	Percentage of Personal Income	Per Capita
	General Obligation Bonds	Urban Renewal Temporary Bonds	Bond Anticipation Notes	OPWC Loans	Taxable Special Obligation Housing Notes	Capital Leases Payable			
2014	\$ 17,206,108	\$ -	\$ 1,230,000	\$ 3,990,015	\$ -	\$ 883,470	\$ 23,309,593	1.68%	\$ 819
2013	18,007,350	-	1,570,000	4,352,085	-	425,746	24,355,181	1.81%	856
2012	18,378,592	-	1,910,000	4,714,154	150,000	-	25,152,746	1.87%	884
2011	17,945,451	-	2,250,000	5,076,223	250,000	-	25,521,674	1.89%	897
2010	18,518,474	-	2,625,000	5,619,327	500,000	-	27,262,801	2.24%	958
2009	18,895,000	-	865,000	5,675,050	750,000	-	26,185,050	2.15%	890
2008	14,585,000	6,845,000	1,315,000	3,903,479	1,000,000	-	27,648,479	2.27%	940
2007	14,855,000	6,845,000	1,765,000	4,026,050	750,000	-	28,241,050	2.32%	960
2006	15,020,000	6,845,000	2,250,000	4,271,192	250,000	-	28,636,192	2.35%	974
2005	15,155,000	6,845,000	3,365,000	4,306,928	-	-	29,671,928	2.44%	1,009

Note: Population and Personal Income data are presented on page S26.



**City of Shaker Heights, Ohio**  
*Ratio of General Obligation Bonded Debt to Assessed  
Value and Bonded Debt Per Capita  
Last Ten Years*

Year	Population (1)		Assessed Value of Taxable Property (2)	Gross Bonded Debt (3)	Debt Service Funds Available	Net Bonded Debt	Ratio of Net Bonded Debt to Estimated Actual Value of Taxable Property	Net Bonded Debt Per Capita
2014	28,448	a	\$ 740,751,790	\$ 18,436,108	\$ 1,170,127	\$ 17,265,981	2.33%	\$ 607
2013	28,448	a	750,012,970	19,577,350	699,569	18,877,781	2.52%	664
2012	28,448	a	750,176,340	20,288,592	1,049,459	19,239,133	2.56%	676
2011	28,448	a	810,867,240	20,195,451	561,689	19,633,762	2.42%	690
2010	28,448	a	821,284,520	21,143,474	1,838,464	19,305,010	2.35%	679
2009	29,405	b	825,442,570	19,760,000	1,237,432	18,522,568	2.24%	630
2008	29,405	b	889,478,997	22,745,000	915,681	21,829,319	2.45%	742
2007	29,405	b	890,818,271	23,465,000	-	23,465,000	2.63%	798
2006	29,405	b	904,812,492	24,115,000	-	24,115,000	2.67%	820
2005	29,405	b	826,657,130	25,365,000	-	25,365,000	3.07%	863

Sources:

(1) U. S. Bureau of Census, Census of Population.

(a) 2010 Federal Census

(b) 2000 Federal Census

(2) Cuyahoga County Fiscal Office

(3) Includes all general obligation bonded debt with the exception of Special Assessment debt.

THIS PAGE INTENTIONALLY LEFT BLANK

## City of Shaker Heights, Ohio

### *Computation of Direct and Overlapping Governmental Activities Debt December 31, 2014*

Jurisdiction	Governmental Activities Debt Outstanding	Percentage Applicable to City (1)	Amount Applicable to City
<b>Direct - City of Shaker Heights</b>			
General Obligation Bonds & Anticipation Notes	\$ 18,436,108	100.00%	\$ 18,436,108
OPWC Loans	3,990,015	100.00%	3,990,015
Capital leases payable	883,470	100.00%	883,470
<i>Total Direct Debt</i>	<u>23,309,593</u>		<u>23,309,593</u>
<b>Overlapping</b>			
Shaker Heights City School District			
General Obligation Bonds	20,154,891	100.00%	20,154,891
Cuyahoga County			
General Obligation Bonds	262,275,000	2.67%	7,005,283
Regional			
Transit Authority	102,840,000	2.67%	2,746,824
<i>Total Overlapping Debt</i>	<u>385,269,891</u>		<u>29,906,998</u>
<b>Total</b>	<u><u>\$ 408,579,484</u></u>		<u><u>\$ 53,216,591</u></u>

Source: Cuyahoga County Fiscal Office and Shaker Heights City School District

(1) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation.

**City of Shaker Heights, Ohio**  
*Legal Debt Margin*  
*Last Ten Years*

	2014	2013	2012	2011
Total Assessed Property Value	\$ 740,751,790	\$ 750,012,970	\$ 750,176,340	\$ 810,867,240
Overall Legal Debt Limit (10 ½ % of Assessed Valuation)	\$ 77,778,938	\$ 78,751,362	\$ 78,768,516	\$ 85,141,060
Debt Outstanding:				
General Obligation Bonds	17,206,108	18,007,350	17,281,577	17,785,000
Bond Anticipation Notes	1,230,000	1,570,000	1,910,000	2,250,000
OPWC Loans	3,990,015	4,352,085	4,714,154	5,076,224
Total Gross Indebtedness	22,426,123	23,929,435	23,905,731	25,111,224
Less:				
OPWC Loans	(3,990,015)	(4,352,085)	(4,714,154)	(5,076,224)
TIF Urban Renewal Bonds	(4,001,382)	(4,164,405)	(4,322,428)	(4,460,000)
Permanent Urban Renewal Bonds	-	-	(450,000)	(13,470,000)
Urban Renewal Refunding Bonds	(12,839,729)	(13,457,945)	(13,606,164)	-
Debt Service Fund Balance	(1,295,558)	(699,569)	(788,674)	(561,689)
Total Net Debt Applicable to Debt Limit	299,439	1,255,431	24,311	1,543,311
Legal Debt Margin Within 10 ½ % Limitations	\$ 77,479,499	\$ 77,495,931	\$ 78,744,205	\$ 83,597,749
Legal Debt Margin as a Percentage of the Debt Limit	99.62%	98.41%	99.97%	98.19%
Unvoted Debt Limitation (5 ½ % of Assessed Valuation)	\$ 40,741,348	\$ 41,250,713	\$ 41,259,699	\$ 44,597,698
Total Gross Indebtedness	22,426,123	23,929,435	23,905,731	25,111,224
Less:				
OPWC Loans	(3,990,015)	(4,352,085)	(4,714,154)	(5,076,224)
TIF Urban Renewal Bonds	(4,001,382)	(4,164,405)	(4,322,428)	(4,460,000)
Permanent Urban Renewal Bonds	-	-	(450,000)	(13,470,000)
Urban Renewal Refunding Bonds	(12,839,729)	(13,457,945)	(13,606,164)	-
Debt Service Fund Balance	(1,295,558)	(699,569)	(788,674)	(561,689)
Net Debt Within 5 ½ % Limitations	299,439	1,255,431	24,311	1,543,311
Unvoted Legal Debt Margin Within 5 ½ % Limitations	\$ 40,441,909	\$ 39,995,282	\$ 41,235,388	\$ 43,054,387
Unvoted legal Debt Margin as a Percentage of the Unvoted Debt Limitation	99.27%	96.96%	99.94%	96.54%

Source: City Financial Records

2010	2009	2008	2007	2006	2005
<u>\$ 821,284,520</u>	<u>\$ 825,442,570</u>	<u>\$ 889,478,997</u>	<u>\$ 890,818,271</u>	<u>\$ 904,812,492</u>	<u>\$ 826,657,130</u>
<u>\$ 86,234,875</u>	<u>\$ 86,671,470</u>	<u>\$ 93,395,295</u>	<u>\$ 93,535,918</u>	<u>\$ 95,005,312</u>	<u>\$ 86,798,999</u>
18,350,000	18,895,000	14,585,000	14,855,000	15,020,000	15,155,000
2,625,000	865,000	8,160,000	8,610,000	9,095,000	10,210,000
<u>5,372,489</u>	<u>5,675,050</u>	<u>3,903,479</u>	<u>4,026,050</u>	<u>4,271,192</u>	<u>4,306,928</u>
26,347,489	25,435,050	26,648,479	27,491,050	28,386,192	29,671,928
(5,372,489)	(5,675,050)	(3,903,479)	(4,026,050)	(4,271,192)	(4,306,928)
(4,460,000)	(4,600,000)	(6,845,000)	(6,845,000)	(6,845,000)	(6,845,000)
(13,890,000)	(14,295,000)	(14,585,000)	(14,855,000)	(15,020,000)	(15,155,000)
-	-	-	-	-	-
<u>(1,838,464)</u>	<u>(209,581)</u>	<u>(178,239)</u>	<u>(53,177)</u>	<u>(325,715)</u>	<u>(642,972)</u>
786,536	655,419	1,136,761	1,711,823	1,924,285	2,722,028
<u>\$ 85,448,339</u>	<u>\$ 86,016,051</u>	<u>\$ 92,258,534</u>	<u>\$ 91,824,095</u>	<u>\$ 93,081,027</u>	<u>\$ 84,076,971</u>
99.09%	99.24%	98.78%	98.17%	97.97%	96.86%
<u>\$ 45,170,649</u>	<u>\$ 45,399,341</u>	<u>\$ 48,921,345</u>	<u>\$ 48,995,005</u>	<u>\$ 49,764,687</u>	<u>\$ 45,466,142</u>
26,347,489	25,435,050	26,648,479	27,491,050	28,386,192	29,671,928
(5,372,489)	(5,675,050)	(3,903,479)	(4,026,050)	(4,271,192)	(4,306,928)
(4,460,000)	(4,600,000)	(6,845,000)	(6,845,000)	(6,845,000)	(6,845,000)
(13,890,000)	(14,295,000)	(14,585,000)	(14,855,000)	(15,020,000)	(15,155,000)
-	-	-	-	-	-
<u>(1,838,464)</u>	<u>(209,581)</u>	<u>(178,239)</u>	<u>(53,177)</u>	<u>(325,715)</u>	<u>(642,972)</u>
786,536	655,419	1,136,761	1,711,823	1,924,285	2,722,028
<u>\$ 44,384,113</u>	<u>\$ 44,743,922</u>	<u>\$ 47,784,584</u>	<u>\$ 47,283,182</u>	<u>\$ 47,840,402</u>	<u>\$ 42,744,114</u>
98.26%	98.56%	97.68%	96.51%	96.13%	94.01%

THIS PAGE INTENTIONALLY LEFT BLANK

**City of Shaker Heights, Ohio**  
*Principal Employers*  
 2014 and 2009

<b>2014</b>			
Employer	Nature of Business or Activity	Employees	Percentage of Total
University Hospital Health System	Health Care System	1,600	34.8%
Shaker Heights City School District	Government Entity	1,410	30.7%
Hathaway Brown School	Private School	428	9.3%
City of Shaker Heights	Government Entity	421	9.2%
Laurel School	Private School	342	7.4%
University School (Shaker Heights Campus)	Private School	160	3.5%
Center for Dialysis Care	Medical Facility	140	3.0%
Equity Engineering Group	Engineering	98	2.1%
<b>Total</b>		<b>4,599</b>	<b>100%</b>
Total Employment within the City of Shaker Heights, Ohio		n/a	

<b>2009</b>			
Employer	Nature of Business or Activity	Employees	Percentage of Total
Shaker Heights City School District	Government Entity	1,175	28.7%
University Hospital Health System	Health Care System	1,103	27.0%
City of Shaker Heights	Government Entity	679	16.6%
Hathaway Brown School	Private School	425	10.4%
Laurel School	Private School	272	6.6%
University School (Shaker Heights Campus)	Private School	223	5.4%
Center for Dialysis Care	Medical Facility	151	3.7%
The Equity Engineering Group	Engineering Support	66	1.6%
<b>Total</b>		<b>4,094</b>	<b>100%</b>
Total Employment within the City of Shaker Heights, Ohio		n/a	

Source: Regional Income Tax Agency (RITA)  
 n/a - Information not available

**City of Shaker Heights, Ohio**  
*Demographic and Economic Statistics*  
*Last Ten Years*

Year	Population (1)	Total Personal Income (5)	Personal Income Per Capita (1)	Median Family Income (1)	Median Age (1)	Educational Attainment: Bachelor's Degree or Higher (1)
2014	28,448	\$ 1,390,196,864	\$ 48,868	\$ 105,063	40.1	65.30%
2013	28,448	1,347,297,280	47,360	105,063	40.9	64.60%
2012	28,448	1,347,297,280	47,360	105,063	40.9	64.60%
2011	28,448	1,347,297,280	47,360	105,063	40.9	64.60%
2010	28,448	1,216,014,370	41,354	85,983	40.9	64.60%
2009	29,405	1,216,014,370	41,354	85,893	39.6	61.70%
2008	29,405	1,216,014,370	41,354	85,893	39.6	61.70%
2007	29,405	1,216,014,370	41,354	85,893	39.6	61.70%
2006	29,405	1,216,014,370	41,354	85,893	39.6	61.47%
2005	29,405	1,216,014,370	41,354	85,893	39.6	61.70%

(1) Source: U. S. Census

(a) Years 2010-2012 population and median age- 2010 Federal Census

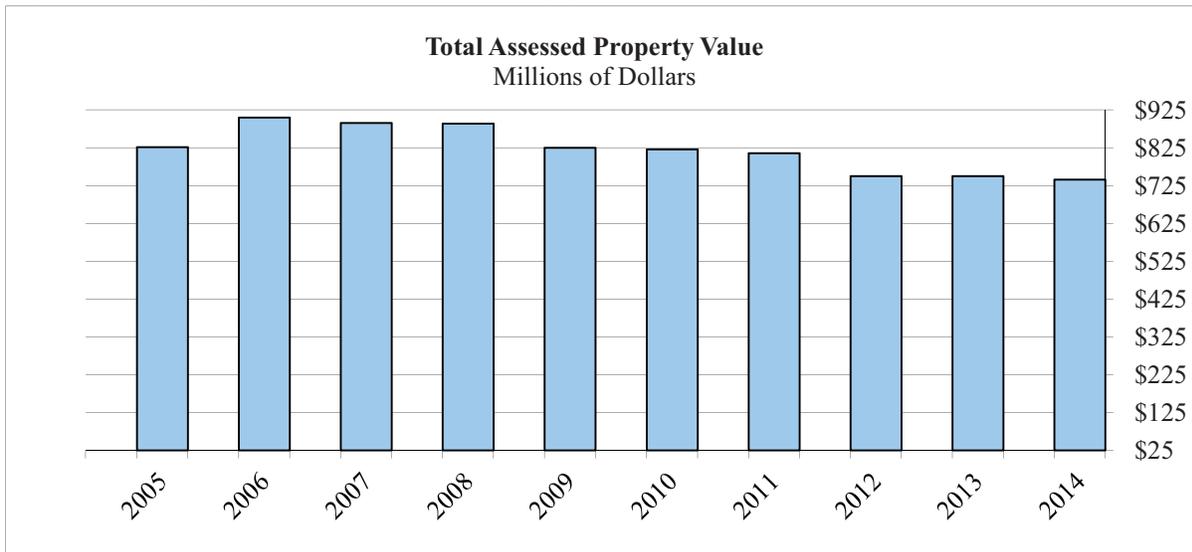
(b) Years 2002 through 2009 population - 2000 Federal Census; Year 2010 Personal Income, Median Household Income, Educational Attainment - 2000 Federal Census

(2) Source: Shaker Heights School District Website: "<http://www.shaker.org/Finance.aspx>"

(3) Source: Ohio Department of Job and Family Services Bureau of Labor Market Information Website: "<http://ohiolmi.com/asp/laus/LAUS.asp>"

(4) Source: Cuyahoga County Fiscal Office

(5) Computation of per capita personal income multiplied by population



School Enrollment (2)	Cuyahoga County Unemployment Rate (3)	Average Sales Price of Residential Property (4)	Total Assessed Property Value (4)
5,343	6.40%	\$ 226,733	\$ 740,751,790
5,423	7.50%	252,267	750,012,970
5,446	7.30%	226,285	750,176,340
5,490	8.00%	248,486	810,867,240
5,484	9.00%	260,227	821,284,520
5,469	9.00%	211,955	825,442,570
5,482	7.00%	262,941	889,478,997
5,577	6.30%	262,941	890,818,271
5,628	5.70%	256,128	904,812,492
5,734	6.00%	272,875	826,657,130



THIS PAGE INTENTIONALLY LEFT BLANK

**City of Shaker Heights, Ohio**  
*Full-Time Equivalent City Government Employees by Function/Program*  
*Last Five Years*

Function/Program	2014	2013	2012	2011	2010
<b>General Government</b>					
Council	3.5	3.5	3.5	3.5	3.5
Finance	7	7	7.5	7.5	7.5
Mayor	2.0	2.0	2.0	2.0	2.0
Law	5.5	5.5	5.0	4.5	4.5
Chief Administrative Officer	2.0	2.0	2.0	2.0	2.0
Service Administration - Public Works	10.0	11.0	10.0	10.0	11.0
Municipal Court	42.0	30.5	45.0	44.5	44.5
Human Resources	5.0	5.0	6.0	4.5	4.5
Information Technology	4.0	4.0	3.0	4.0	2.0
<b>Security of Persons and Property:</b>					
Police	64.0	64.0	58.0	64.0	64.0
Police - Crossing Guards	8.0	9.0	8.5	10.5	11.0
Police - Dispatch/Records/Watch Officer	16.0	19.0	15.5	15.0	17.5
Police - Jailers	3.0	3.0	3.0	3.0	3.0
Police - Administrative (1)	4.0	4.0	8.5	7.0	11.5
Police - HIDTA	11.0	10.5	10.0	9.5	12.0
Fire	48.0	46.0	48.0	54.0	58.0
Fire - Other	3.5	3.5	3.5	2.5	2.5
Security of Persons/Property - Other	1.0	1.0	1.0	1.0	1.5
Public Health Services	6.0	5.0	10.5	12.0	14.0
<b>Leisure Time Activities:</b>					
Recreation	53.0	41.5	55.5	60.5	62.0
Park and Public Land Maintenance	11.0	11.0	11.0	10.0	10.0
<b>Community Development:</b>					
Building	3.0	4.0	4.0	4.0	5.0
Housing	10.0	9.0	9.0	10.0	10.0
Planning	9.0	8.5	10.0	9.0	9.0
Community Development - Other (2)	34.0	27.5	19.0	20.0	22.0
Street Maintenance and Repair	7.0	9.0	11.0	10.0	8.0
<b>Sanitation and Sewer Services:</b>					
Refuse and Brush Collection	21.0	19.0	20.0	20.0	23.0
Sewer Maintenance	6.0	6.0	4.0	8.0	7.0
Public Works - Other:	24.5	25.5	21.0	20.0	22.0
<b>Totals:</b>	<u>424.0</u>	<u>396.5</u>	<u>415.0</u>	<u>432.5</u>	<u>454.5</u>

**Source:** Finance Department

**Method:** Using 1.0 for each full-time employee and 0.50 for each part-time and seasonal employee at year end.

(1) Includes Chief of Police and Command Staff Personnel

(2) Includes Community Life, Neighborhood Revitalization, Shaker Life Magazine, Communications and Marketing, Leaf Removal and Recycling.

**City of Shaker Heights, Ohio**  
*Operating Indicators by Function/Program*  
*Last Five Years*

Function/Program	2014	2013	2012	2011	2010
<b>General Government</b>					
<i>Council and Clerk</i>					
Number of Ordinances Passed	98	113	124	126	142
Number of Resolutions Passed	11	14	12	8	12
Number of Planning Commission docket items	9	14	12	7	20
Zoning Board of Appeals docket items	13	21	30	23	23
<i>Finance Department</i>					
Number of checks/vouchers issued	7,471	7,481	7,418	6,946	7,113
Amount of checks written	\$ 31,523,347	\$ 34,097,409	\$ 29,620,172	\$ 30,690,164	\$ 28,808,562
Interest earnings for fiscal year (cash basis)	\$ 44,942	\$ 83,981	\$ 248,687	\$ 339,749	\$ 343,297
Number of Receipts issued	8,013	8,635	8,842	7,799	9,323
Number of Journal Entries issued	870	882	839	781	984
Agency Ratings - Standard & Poors	AA+	AA+	AA+	AA+	Aa1
General Fund Receipts (cash basis)	\$ 44,371,402	\$ 43,718,468	\$ 37,291,189	\$ 39,401,358	\$ 39,746,140
General Fund Expenditures (cash basis)	\$ 41,789,230	\$ 41,277,825	\$ 39,360,880	\$ 38,651,093	\$ 39,191,995
General Fund Cash Balances	\$ 12,923,930	\$ 10,358,358	\$ 7,909,343	\$ 8,336,820	\$ 8,406,133
<i>Municipal Court</i>					
Number of Civil Cases	1,539	1,355	1,697	1,669	1,850
Number of Criminal cases	9,134	10,232	10,611	10,948	11,493
<i>Vital Statistics</i>					
Certificates Filed	0	0	81	71	63
Number of Births	0	0	0	0	0
Number of Deaths	0	0	81	71	63
Certificates Issued	0	0	430	461	375
Number of Births	0	0	0	0	1
Number of Deaths	0	0	430	461	374
Burial Permits Issued	0	0	280	259	237
<i>Civil Service</i>					
Number of police entry tests administered	1	1	0	0	1
Number of fire entry tests administered	1	0	0	0	0
Number of police promotional tests administered	2	0	0	1	0
Number of fire promotional tests administered	0	0	0	0	1
Number of Police Officers hired from certified lists	0	5	0	4	0
Number of Fire/Medics hired from certified lists	5	0	0	0	0
Number of police promoted from certified lists	0	0	2	0	0
Number of fire promoted from certified lists	0	1	3	4	0

**City of Shaker Heights, Ohio**  
*Operating Indicators by Function/Program (continued)*  
*Last Five Years*

Function/Program	2014	2013	2012	2011	2010
<b>Security of Persons &amp; Property</b>					
<i>Police</i>					
Total Calls for Services	36,081	30,810	30,367	29,981	31,099
Number of traffic citations issued	8,987	10,232	9,879	10,622	10,820
Number of parking citations issued	2,795	2,366	1,597	2,541	2,601
Number of criminal arrests	1,968	1,015	1,070	827	1,268
Part 1 Offenses (major offenses)	616	779	701	697	655
Police Dept. Auxiliary hours worked	N/A	N/A	N/A	N/A	N/A
DUI Arrests	97	142	94	172	286
Prisoners	757	797	932	875	1,141
Motor Vehicle Accidents	842	730	787	952	834
Property damage accidents	43	635	601	643	725
Community Diversion Program Youths	28	36	75	28	36
Community Diversion Program - community service hours	152	186	529	80	111
<i>Fire</i>					
Total Fire Department Incidents	4,255	3,928	3,896	3,788	3,488
EMS Incidents (NFIRS 300's)	2,471	2,462	2,317	2,396	2,212
Fire Incidents (NFIRS 100's)	63	51	65	68	66
Other Incidents (NFIRS 200's, 400's - 900's)	1,721	1,415	1,514	1,324	1,210
Fires with Loss	18	9	15	18	23
Fires with Losses exceeding \$10K	6	5	8	8	10
Fire Losses \$	\$ 1,367,081	\$ 343,000	\$ 1,448,600	\$ 636,600	\$ 923,159
Fire Safety Inspections	2,585	2,557	2,359	2,263	2,195
Number of times Mutual Aid given for Fire and EMS	82	73	82	81	52
Number of times Mutual Aid received for Fire and EMS	93	49	63	82	84
Ambulance Billing Collections (net)	\$ 669,688	\$ 577,190	\$ 576,153	\$ 566,130	\$ 522,429
<b>Leisure Time Activities</b>					
<i>Recreation</i>					
Recreation Swimming pool receipts	\$ 165,588	\$ 190,497	\$ 211,874	\$ 215,024	\$ 209,410
Recreation Mens & Womens Leagues receipts	0	0	175	350	450
Recreation Children's Leagues receipts	20,787	49,804	23,337	32,839	33,780
Facilities rentals	153,560	106,543	131,852	136,970	129,849
Total Recreation Department receipts	<u>\$ 339,935</u>	<u>\$ 346,844</u>	<u>\$ 367,238</u>	<u>\$ 385,183</u>	<u>\$ 373,489</u>

Note: As of January 1, 2013, the City no longer maintains data for vital statistics.

Source: City Records

**City of Shaker Heights, Ohio**  
*Capital Assets Statistics by Function/Program*  
*Last Ten Years*

Function/Program	2014	2013	2012	2011
<b>General Government</b>				
Square Footage of City Hall	40,000	40,000	40,000	40,000
Administrative Vehicles	1	1	1	1
Inspection Vehicles	12	12	12	12
<b>Police</b>				
Stations	1	1	1	1
Square Footage of Building	29,425	29,425	29,425	29,425
Vehicles	40	40	40	48
<b>Fire</b>				
Stations	2	2	2	2
Square Footage of Building #1	21,000	21,000	21,000	21,000
Square Footage of Building #2	15,000	15,000	15,000	15,000
Vehicles	16	16	16	17
<b>Recreation</b>				
Number of Parks	4	4	4	4
Number of Pools	1	1	1	1
Number of Ice Rinks	1	1	1	1
Number of Tennis Courts	10	10	10	10
Number of Skateboarding Areas	1	1	1	1
Number of Baseball Diamonds	5	5	5	5
Number of Playgrounds	5	5	5	5
Number of Soccer Fields	3	3	3	3
Vehicles	6	6	6	6

2010	2009	2008	2007	2006	2005
40,000	40,000	40,000	40,000	40,000	40,000
1	1	1	1	1	1
12	12	12	12	12	13
1	1	1	1	1	1
29,425	29,425	29,425	29,425	29,425	29,425
48	48	48	48	48	48
2	2	2	2	2	2
21,000	21,000	21,000	21,000	21,000	21,000
15,000	15,000	15,000	15,000	15,000	15,000
17	17	17	17	17	17
4	4	4	4	4	4
1	1	1	1	1	1
1	1	1	1	1	1
10	10	10	10	10	10
1	1	1	1	0	0
5	5	5	5	5	5
5	5	5	5	5	5
3	3	3	3	3	3
6	6	6	6	6	8

**This page intentionally left blank.**

# **City of Shaker Heights, Ohio**

**Single Audit Reports  
For the Year Ended December 31, 2014**

**This page intentionally left blank.**

**City of Shaker Heights, Ohio**

**For the Year Ended December 31, 2014**

**Table of Contents**

---

<u>Title</u>	<u>Page</u>
Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> .....	1-2
Independent Auditor’s Report on Compliance for Each Major Federal Program; Report on Internal Control over Compliance; and Report on the Schedule of Expenditures of Federal Awards Required by OMB Circular A-133 .....	3-5
Schedule of Expenditures of Federal Awards .....	6
Notes to the Schedule of Expenditures of Federal Awards .....	7
Schedule of Findings OMB Circular A-133 Section .505 .....	8

**This page intentionally left blank.**

**Independent Auditor's Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance with *Government Auditing Standards***

Members of the City Council  
City of Shaker Heights, Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Shaker Heights, Ohio (the "City"), as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 18, 2015.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Members of the City Council  
City of Shaker Heights, Ohio

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Cini & Paricki, Inc.*

Cleveland, Ohio  
June 18, 2015

**Independent Auditor's Report on Compliance for Each Major Federal Program;  
Report on Internal Control over Compliance; and Report on the Schedule of  
Expenditures of Federal Awards Required by OMB Circular A-133**

Members of the City Council  
City of Shaker Heights, Ohio

**Report on Compliance for Each Major Federal Program**

We have audited the City of Shaker Heights, Ohio's (the "City") compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended December 31, 2014. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings.

***Management's Responsibility***

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

***Opinion on Each Major Federal Program***

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2014.

## **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Members of the City Council  
City of Shaker Heights, Ohio

**Report on the Schedule of Expenditures of Federal Awards Required by OMB Circular A-133**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City as of and for the year ended December 31, 2014, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated June 18, 2015, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

*Ciuni & Panichi, Inc.*

Cleveland, Ohio  
June 18, 2015

# City of Shaker Heights

## Schedule of Expenditures of Federal Awards

**For the Year Ended December 31, 2014**

<u>Federal Grantor/Pass-Through Grantor Program Title</u>	<u>Catalog of Federal Domestic Assistance No.</u>	<u>Pass-Through Grantor's Number</u>	<u>Federal Expenditures</u>
<b>Executive Office of the President – Office of National Drug Control Policy:</b>			
Direct Program			
High Intensity Drug Trafficking Areas - Ohio (2012)	95.001	N/A	\$ 229,551
High Intensity Drug Trafficking Areas - Ohio (2013)	95.001	N/A	1,765,148
High Intensity Drug Trafficking Areas - Ohio (2014)	95.001	N/A	<u>1,905,645</u>
Total Executive Office of the President – Office of National Drug Control Policy			3,900,344
<b>U.S. Department of Housing and Urban Development:</b>			
Direct Program			
Fair Housing and Assistance Program (2013)	14.401	N/A	<u>26,057</u>
Total U.S. Department of Housing and Urban Development			26,057
<b>U.S. Department of Health and Human Services:</b>			
Passed through the Ohio Department on Aging and the Western Reserve Area Agency on Aging			
Title III Part B – Grants for Supportive Services and Senior Centers (2014)	93.044	N/A	20,264
Passed through the Cuyahoga County Board of Health			
City Readiness Initiative (2013/2014)	93.283	N/A	4,598
Public Health Emergency Preparedness (2012/2013)	93.283	N/A	170
Public Health Emergency Preparedness (2013/2014)	93.283	N/A	<u>14,839</u>
Total U.S. Department of Health and Human Services			<u>39,871</u>
Total Federal Expenditures			\$ <u><u>3,966,272</u></u>

The accompanying notes are an integral part of this schedule

# City of Shaker Heights

## Notes to the Schedule of Expenditures of Federal Awards

### For the Year Ended December 31, 2014

---

#### **Note 1: Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Shaker Heights, Ohio, and is presented on the cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

#### **Note 2: Matching Requirements**

Certain federal programs require that the City contribute non-federal (matching) funds to support the federally funded programs. The City has complied with the matching requirements. The expenditure of non-federal matching funds is not included on the accompanying Schedule.

N/A = Not applicable

# City of Shaker Heights

## Schedule of Findings

OMB Circular A-133, Section .505

**For the Year Ended December 31, 2014**

---

### 1. Summary of Auditor's Results

(d)(I)(I)	Type of Financial Statement Opinion	Unmodified
(d)(I)(ii)	Were there any significant deficiencies reported at the financial statement level (GAGAS)?	No
(d)(I)(ii)	Were there any material weaknesses reported at the financial statement level (GAGAS)?	No
(d)(I)(iii)	Was there any material noncompliance reported at the financial statement level (GAGAS)?	No
(d)(I)(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
(d)(I)(iv)	Were there any other significant control deficiencies reported for major federal programs?	No
(d)(I)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(I)(vi)	Are there any reportable findings under Section .510?	No
(d)(I)(vii)	Major Programs	High Intensity Drug Trafficking Area Grant – CFDA # 95.001
(d)(I)(viii)	Dollar Threshold: Type A/B Programs	Type A: >\$300,000 Type B: All Others
(d)(I)(ix)	Low Risk Auditee?	Yes

### 2. Findings Related to the Financial Statements Required to be Reported in Accordance With GAGAS

None noted.

### 3. Findings for Federal Awards

None noted.



# Dave Yost • Auditor of State

**CITY OF SHAKER HEIGHTS**

**CUYAHOGA COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
SEPTEMBER 1, 2015**