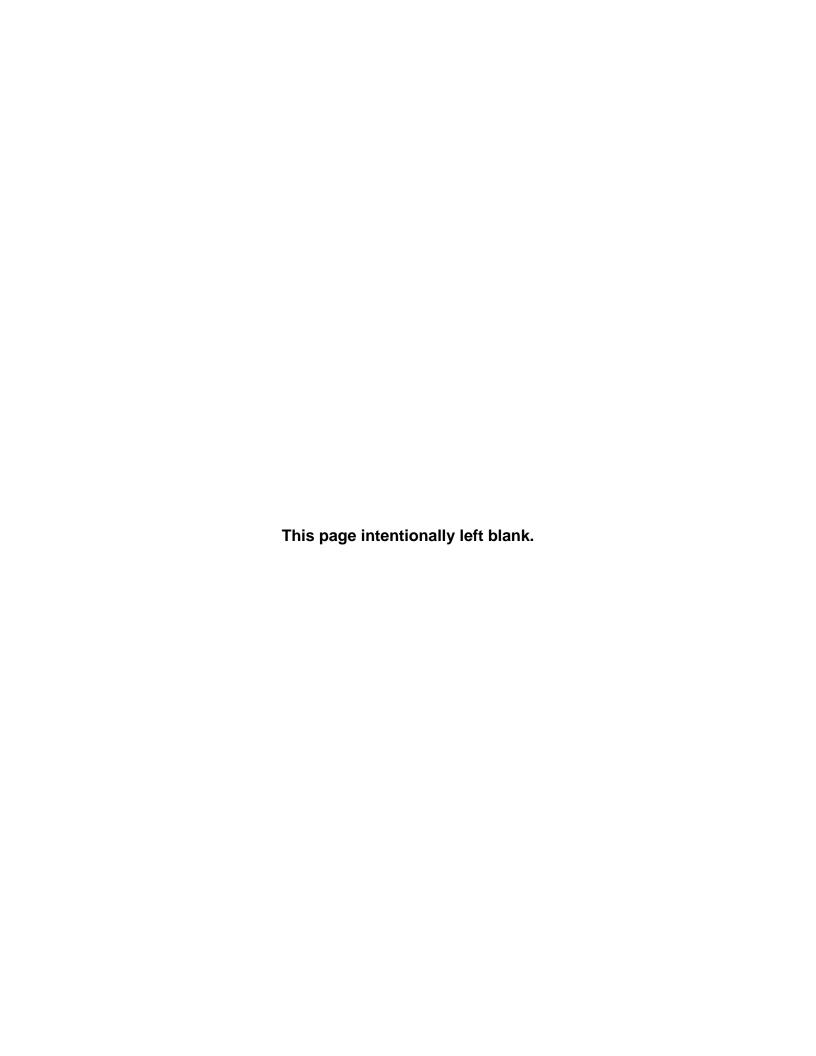




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INDEPENDENT AUDITOR'S REPORT

Clinton Highland Joint Fire District Clinton County 97 W. Main Street New Vienna, Ohio 45159

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements and related notes of Clinton Highland Joint Fire District, Clinton County (the District) as of and for the years ended December 31, 2013 and 2012.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the District prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Clinton-Highland Joint Fire District Clinton County Independent Auditor's Report Page 2

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the District does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2013 and 2012, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Clinton Highland Joint Fire District, Clinton County as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 10, 2015, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Dave Yost Auditor of State

Columbus, Ohio

August 10, 2015

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2013

	All Fund Types		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Property and Other Local Taxes	\$231,784	\$0	\$231,784
Charges for Services	815	99,907	100,722
Intergovernmental	60,951	0	60,951
Earnings on Investments	401	252	653
Miscellaneous	7,619	0	7,619
Total Cash Receipts	301,570	100,159	401,729
Cash Disbursements: Current Disbursements:			
General Government	98,166	0	98,166
Public Safety	113,379	80,405	193,784
Capital Outlay	26,053	0	26,053
Total Cash Disbursements	237,598	80,405	318,003
Excess Receipts Over (Under) Disbursements	63,972	19,754	83,726
Fund Cash Balances, January 1	574,077	173,548	747,625
Fund Cash Balances, December 31			
Restricted	0	193,302	193,302
Assigned	61,438	0	61,438
Unassigned (Deficit)	576,611	0	576,611
Fund Cash Balances, December 31	\$638,049	\$193,302	\$831,351

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2012

	All Fund Types		_
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Property and Other Local Taxes	\$235,225	\$0	\$235,225
Charges for Services	1,855	102,923	104,778
Intergovernmental	70,603	0	70,603
Earnings on Investments	680	385	1,065
Miscellaneous	5,370	0	5,370
Total Cash Receipts	313,733	103,308	417,041
Cash Disbursements:			
Current Disbursements:			
General Government	87,844	0	87,844
Public Safety	98,165	80,925	179,090
Capital Outlay	2,640	225,997	228,637
Total Cash Disbursements	188,649	306,922	495,571
Excess Receipts Over (Under) Disbursements	125,084	(203,614)	(78,530)
Fund Cash Balances, January 1	448,993	377,162	826,155
Fund Cash Balances, December 31			
Nonspendable	0	0	0
Restricted	0	173,548	173,548
Committed	0	0	0
Assigned	50,932	0	50,932
Unassigned (Deficit)	523,145	0	523,145
Fund Cash Balances, December 31	\$574,077	\$173,548	\$747,625

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012

1. Summary of Significant Accounting Policies

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Clinton Highland Joint Fire District, Clinton County, (the District) as a body corporate and politic. A five-member Board of Trustees governs the District. One board member is appointed by each political subdivision within the District. Those subdivisions are Green Township and Wayne Township in Clinton County; Union Township and Penn Township in Highland County; and the Village of New Vienna. The District provides fire protection and rescue services within the District and by contract to areas outside the District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

C. Deposits and Investments

The District's funds are deposited in a checking account and CD's with a local commercial bank.

D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The District had the following significant Special Revenue Fund:

<u>Ambulance and Emergency Medical Services Fund – This fund receives receipts from the billing of emergency runs.</u> The District only bills non-residents for emergency runs.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

1. Summary of Significant Accounting Policies (Continued)

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The District did not encumber all commitments required by Ohio law. Management has included audit adjustments in the accompanying budgetary presentations for material items that should have been encumbered.

A summary of 2013 and 2012 budgetary activity appears in Note 3.

F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The District classifies assets as **nonspendable** when legally or contractually required to maintain the amounts intact.

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

1. Summary of Significant Accounting Policies (Continued)

3. Committed

Trustees can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

2. Equity in Pooled Deposits and Investments

The District maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

2. Equity in Pooled Deposits and Investments (Continued)

	2013	2012
Demand deposits	\$652,928	\$569,488
Certificates of deposit	\$178,423	\$178,136
Total deposits	831,351	747,625

Deposits: Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by the financial institution's public entity deposit pool.

3. Budgetary Activity

Budgetary activity for the years ending December 31, 2013 and 2012 follows:

2013 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$0	\$301,570	\$301,570
Special Revenue	0	100,159	100,159
Total	\$0	\$401,729	\$401,729
2013 Budgeted vs. /			res
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$0	\$237,598	(\$237,598)
Special Revenue	0	80,405	(80,405)
Total	\$0	\$318,003	(\$318,003)
2012 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$0	\$313,733	\$313,733
Special Revenue	0	103,308	103,308
Total	\$0	\$417,041	\$417,041
Fund Typo	Appropriation Authority	Budgetary Expenditures	Variance
Fund Type General	\$0	\$188,650	(\$188,650)
Special Revenue	0	306,921	(306,921)
Total	\$0	\$495,571	(\$495,571)
i Utai	<u>Φ</u> 0	φ 4 90,07 I	(\$490,071)

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2013 AND 2012 (Continued)

3. Budgetary Activity (Continued)

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority in the General fund by \$237,598 and \$188,650 for the years ended December 31, 2013 and 2012. The Special Revenue fund budgetary expenditures exceeded appropriation by \$80,405 and \$306,922 for the years ended December 31, 2013 and 2012.

Contrary to Ohio law, appropriations exceeded estimated resourced in both the General Fund and Special Revenue Fund.

4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the District.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

5. Retirement Systems

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which includes postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2013 and 2012, OPERS members contributed 10%, respectively, of their gross salaries and the District contributed an amount equaling 14%, respectively, of participants' gross salaries. The District has paid all contributions required through December 31, 2013.

6. Risk Management

Commercial Insurance

The District has obtained commercial insurance for the following risks:

- · Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Clinton Highland Joint Fire District Clinton County 97 W. Main Street New Vienna, Ohio 45169

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the Clinton Highland Joint Fire District, Clinton County (the District) as of and for the years ended December 31, 2013 and 2012 and the related notes to the financial statements and have issued our report thereon dated August 10, 2015, wherein we noted the District followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. However, as described in the accompanying schedule of findings we identified a certain deficiency in internal control over financial reporting, that we consider a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider finding 2013-001 described in the accompanying schedule of findings to be a material weakness.

Clinton Highland Joint Fire District Clinton County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2013-002 and 2013-003.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Dave Yost Auditor of State

Columbus, Ohio

August 10, 2015

SCHEDULE OF FINDINGS DECEMBER 31, 2013 AND 2012

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2013-001

Material Weakness

Governments are required to maintain an accounting system and accounting records sufficient to identify, assemble, analyze, classify and report its transactions, maintain accountability for the related assets, document compliance with finance-related legal and contractual requirements and prepare financial statements.

We noted the following conditions related to the District's accounting system:

- Property tax rollback receipts in the amount of \$21,671, during 2012, were posted as General Fund Property Tax receipts and these monies should have been recorded as General Fund Intergovernmental receipts.
- A Bureau of Workers' Compensation receipt in the amount of \$4,800 received during 2013 was
 posted as Intergovernmental receipts and should have been posted as Miscellaneous receipts in
 the General fund.
- Personal Property Replacement Tax (CAT Tax) in the amounts of \$22,616 and \$28,557 received during 2013 and 2012 respectively was posted as Taxes receipts and should have been posted as Intergovernmental receipts in the General Fund.
- Real estate taxes were posted at net, rather than the gross amount less auditor and treasurer fees, in both 2013 and 2012. This resulted in the understatement of both Property and Other Local Taxes receipts and General Governmental disbursements by \$1,129 and \$2,734 in 2013 and 2012 respectively.
- The General Fund encumbrances in the amounts of \$60,008 and \$50,932 at December 31, 2013 and 2012 respectively were classified as Unassigned and should have been classified as Assigned.

Audit adjustments and reclassifications were made to the District's financial statements and accounting records where applicable to correct the above errors.

Failure to accurately post and report transactions could result in material errors in the District's financial statements and reduces the District's ability to monitor financial activity and to make sound decisions which effect the overall available cash positions of the District.

We recommend that the District review the UAN chart of accounts to be able to properly classify revenues and expenditures.

Officials' Response:

The officials did not respond to this finding.

Clinton Highland Joint Fire District Clinton County Schedule of Findings Page 2

FINDING NUMBER 2013-002

Noncompliance Citation

26 U.S.C. Sections 3401 through 3406 & Section 3102(a), require employers to withhold federal income taxes and employment related taxes (such as Medicare) from employees' earnings and to remit the withholdings to the U.S. Treasury in a timely manner.

During the audit period the District withheld federal income taxes and related taxes from the employees' earnings, but failed to remit a total of \$8,913 as of December 31, 2013 and a total of \$4,631 as of December 31, 2012. Failure to promptly remit payments could result in unnecessary payments and penalties and interest.

Ohio Revised Code, Sections 5747.06(A) & 5747.07, provide, in part, that every employer, including the state and its political subdivisions, maintaining an office or transacting business within the state and making payment of any compensation to an employee who is a taxpayer shall deduct and withhold from such compensation for each payroll period a tax from employees' earnings and to remit the withholdings to the Ohio Department of Taxation in a timely manner.

During the audit period the District withheld state income taxes from the employees' earnings, but failed to remit a total of \$1,510 as of December 31, 2013 and a total of \$1,207 as of December 31, 2012, to the Ohio Department of Taxation. Failure to promptly remit payments could result in unnecessary payments for penalties and interest.

The District has not remitted total amounts of federal and state withheld from employees since 2006.

26 U.S.C. Section 1.6041-1 requires the reporting of income aggregating \$600 or more to contractors on a form 1099. The District did not issue form 1099s to all volunteer EMS/Firefighters for payments in excess of \$600.

We recommend that the District monitor payment deadlines and make payments to the Internal Revenue Service and the Ohio Department of Taxation by the due date. We also recommend that the District issue form 1099s as required by United States Code.

Officials' Response:

The officials did not respond to this finding.

FINDING NUMBER 2013-003

Noncompliance Citation

Ohio Rev. Code, Section 5705.38(A), requires that on or about the first day of each fiscal year, an appropriation measure is to be passed. If the taxing authority wants to postpone the passage of the annual appropriation measure until an amended certificate is received from the county budget commission based upon the actual year end balances, it may pass a temporary appropriation measure for meeting the ordinary expenses until no later than April 1.

Ohio Rev. Code, Section 5705.39 requires that the total appropriations from each fund shall not exceed the total of the estimated revenue available for expenditure therefrom, as certified by the budget commission, or in case of appeal, by the board of tax appeals. No appropriation measure shall become effective until the county auditor files with the appropriating authority a certificate that the total appropriations from each fund, taken together with all other outstanding appropriations, do not exceed such official estimate or amended official estimate.

Clinton Highland Joint Fire District Clinton County Schedule of Findings Page 3

FINDING NUMBER 2013-003 (Continued)

Although the District documented approval of the annual appropriations in the minutes, they did not file the 2013 and 2012 appropriation measure with the county auditor and therefore the appropriation measures were not in effect.

Ohio Rev. Code, Section 5705.41(B), prohibits a subdivision from making expenditure unless it has been properly appropriated.

Because the appropriation measure was not in effect, the following funds had expenditures which exceeded appropriations:

2013	Appropriations	Expenditures + Outstanding	Variance
General Fund	\$0	\$299,037	(\$299,037)
AMB and Emergency Medical Service Fund	0	104,753	(104,753)
2012			
General Fund	0	239,582	(239,582)
AMB and Emergency Medicial Service Fund	0	320,124	(320,124)

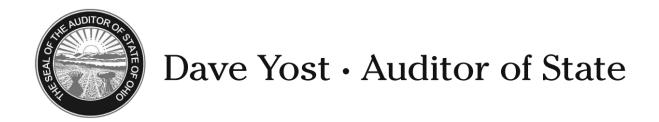
Failure to approve and file their estimated resources and appropriations did not allow District officials to monitor budgetary position and could result in overspending and negative fund balances.

We recommend the District file the appropriate budgetary documentation with the county auditor and y Budget Commission as required by Ohio Law. We also recommend that the District monitor during the year actual receipts and expenditures against budgeted amounts.

Officials' Response:

The officials did not respond to this finding.





CLINTON HIGHLAND JOINT FIRE DISTRICT

CLINTON COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 27, 2015