



Dave Yost • Auditor of State



LICKING COUNTY LIBRARY  
LICKING COUNTY

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# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT

Licking County Library  
Licking County  
101 West Main Street  
Newark, Ohio 43055

To the Board of Trustees:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Licking County Library, Licking County, Ohio (the Library), as of and for the years ended December 31, 2014 and 2013, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Library's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Library's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Licking County Library, Licking County, Ohio, as of December 31 2014 and 2013, and the respective changes in cash financial position and the budgetary comparison for the General fund thereof for the years then ended in accordance with the accounting basis described in Note 2.

**Accounting Basis**

We draw attention to Note 2 of the financial statements, which describes the accounting basis. The financial statements are prepared on the cash basis of accounting, which differs from generally accepted accounting principles. We did not modify our opinion regarding this matter.

**Other Matters**

*Supplemental and Other Information*

We audited to opine on the Library's financial statements that collectively comprise its basic financial statements. Management's Discussion & Analysis includes tables of net position, changes in net position, and governmental activities. These tables provide additional analysis and are not a required part of the basic financial statements.

We applied no procedures to the Management's Discussion & Analysis presented on pages 5-12 of the report, and accordingly, we express no opinion or any other assurance on it.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated September 4, 2015, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control over financial reporting and compliance.



**Dave Yost**  
Auditor of State  
Columbus, Ohio

September 4, 2015

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
UNAUDITED**

The discussion and analysis of the Licking County Library's (the Library) financial performance provides an overview of the Library's financial activities for the years ended December 31, 2014 and 2013, within the limitations of the Library's cash basis of accounting. The intent of this discussion and analysis is to look at the Library's financial performance as a whole.

**Highlights**

Key financial highlights for 2014 are as follows:

- Public Library Fund (PLF) accounted for \$2,394,271 or 48 percent, of all receipts. Property tax revenue plus homestead / rollback taxes accounted for \$2,383,154 or 48 percent, of all receipts.
- The Board approved \$1,300,000 to be transferred to the Building & Repair Fund to be used to execute the developing Master Facility Plan for the library system.
- The Library renewed its 1 mill operating levy in November 2014 as a continuing levy.

Key financial highlights for 2013 are as follows:

- State legislation in July 2013 changed the PLF to be 1.66% of the State of Ohio's General Tax Revenue versus the prior fixed monthly amount established in the 2011 State Biennial Budget. The Library experienced a 2.3 percent increase in the PLF the last six months of 2013.
- Business Administration and Capital Outlay disbursements from the Building and Repair Fund were primarily costs associated with the renovation of the Emerson R. Miller Library Branch.
- There was little fund balance increase during the year due to increased expenditures for public services, collection developments and capital outlay with minimal growth in the total receipts.

**Using the Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the Library's financial position. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions on a cash basis of accounting.

The Statement of Net Position –Cash Basis and the Statement of Activities –Cash Basis provides information about the activities of the Library as a whole, presenting an aggregate view of the Library's finances. Governmental financial statements provide the next level of detail. These statements tell how services were financed in the short-term as well as what remains for future spending. Governmental financial statements report the Library's most significant funds individually and the Library's non-major funds in a single column. The Library's major funds in 2014 are the General Fund and Building and Repair Fund.

**Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Library has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Library's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements.

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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
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Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

**Reporting the Library as a Whole**

The Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis reflect how the Library did financially during 2014 and 2013. These two statements report the Library's net position and changes in those assets. The change in net position is important because it tells the reader whether the financial position of the Library as a whole has increased or decreased from the prior year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating. Causes for these changes may be the result of many factors, some financial, some not. These factors must be considered when assessing the overall health of the Library.

In the Statement of Net Position – Cash Basis and the Statement of Activities – Cash Basis, the Library presents a single type of activity, governmental activities. All of the Library's programs and services are reported here, including general public services, purchases and contracted services, library materials and information, and capital outlay. These services are primarily funded by intergovernmental and public library fund receipts.

**Reporting the Library's Fund Financial Statements**

*Fund Financial Statements*

The fund financial statements provide detailed information about the Library's major funds, the General Fund and Building & Repair Fund. While the Library uses multiple funds to account for its financial transactions, these are the most significant.

The Library's activities are reported in the fund financial statements, which focus on how the money flows into and out of the funds as well as balances available for spending in future periods. The funds are reported on a cash basis of accounting. The fund financial statements provide a short-term view of the Library's general government operations and the basic services being provided. Fund financial statements help the user to determine whether there are more or fewer financial resources that can be spent in the future to finance library programs.

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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
UNAUDITED**

**The Library as a Whole**

Table 1 provides a summary of the Library's net position for 2014 compared to 2013 and 2013 as compared to 2012.

Table 1  
Net Position - Cash Basis

	<b>Governmental Activities</b>		
	<b>2014</b>	<b>2013</b>	<b>2012</b>
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$ 2,816,119	\$ 2,108,680	\$ 2,004,112
Cash & Cash Equivalents with Escrow Agent	\$ -	\$ -	\$ 40,337
<b>Total Assets</b>	<b>\$ 2,816,119</b>	<b>\$ 2,108,680</b>	<b>\$ 2,044,449</b>
 <b>Net Position</b>			
Restricted for:			
Capital Projects	\$ -	\$ -	\$ 40,337
Permanent Fund Purpose			
Expendable	564	554	1,545
Nonexpendable	69,266	69,266	69,266
Other Purposes	-	-	-
Unrestricted	2,746,289	2,038,860	1,933,301
<b>Total Net Position</b>	<b>\$ 2,816,119</b>	<b>\$ 2,108,680</b>	<b>\$ 2,044,449</b>

Net position of governmental activities increased by \$707,439 or 34 percent during 2014 compared to 2013. The increase can be attributed to the Board of Trustees planning for the expenditures of the Master Facility Plan to be executed over the next few years.

Net position of governmental activities increased by \$64,231 or 3 percent during 2013 compared to 2012. The increase was primarily due to the increase in the PLF received in the second half of 2013.

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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
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Table 2 shows the changes in net position for the years ended December 31, 2014, December 31, 2013, and December 31, 2012.

Table 2  
Changes in Net Position - Cash Basis

<b>Governmental Activities</b>			
	<b>2014</b>	<b>2013</b>	<b>2012</b>
<b>Receipts:</b>			
Program Cash Receipts			
Charges for Services and Sales	\$ 107,812	\$ 103,766	\$ 99,433
Operating Grants and Contributions	6,416	2,683	16,153
Total Program Cash Receipts	114,228	106,449	115,586
General Receipts			
Public Library Fund	2,394,271	2,440,852	2,385,731
Property and Other Local Taxes	2,101,498	2,069,373	2,292,378
Intergovernmental	282,363	276,582	
Interest	3,548	3,644	3,728
Sale of Capital Asset	0	0	1,873
Miscellaneous Receipts	50,082	48,409	60,884
Total General Receipts	4,831,762	4,838,860	4,744,594
<b>Total Receipts</b>	<b>\$ 4,945,990</b>	<b>\$ 4,945,309</b>	<b>\$ 4,860,180</b>
<b>Disbursements:</b>			
Library Services:			
Public Service and Programs	\$ 1,953,307	1,942,130	\$ 1,855,263
Collection Development and Processing	947,271	919,392	866,595
Support Services:			
Facilities Operation and Maintenance	447,732	428,537	398,727
Information Services	50,056	87,524	100,673
Business Administration	645,765	613,556	594,444
Capital Outlay	194,420	889,939	619,783
<b>Total Disbursements</b>	<b>\$ 4,238,551</b>	<b>\$ 4,881,078</b>	<b>\$ 4,435,485</b>
<b>Increase (Decrease) in Net Position</b>	<b>\$ 707,439</b>	<b>\$ 64,231</b>	<b>\$ 424,695</b>
Net Position, January 1	2,108,680	2,044,449	1,619,754
Net Position, December 31	<b>\$ 2,816,119</b>	<b>\$ 2,108,680</b>	<b>\$ 2,044,449</b>

Program receipts are primarily comprised of patron fines and fees, operating grants, contributions and donations.

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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
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General receipts represented 98 percent of the Library's overall receipts in both 2014 and 2013. The slight decrease in the PLF receipts in 2014 was offset by a slight increase in the property tax receipts. The consistent funding receipts enabled the Library to maintain its public services and collection development.

Disbursements for public service programs, collection development and processing, facilities operation and maintenance, information services and business administration represent the cost of operating the Library. Total disbursements decreased 13 percent in 2014 driven by the completion of the Emerson R. Miller Branch Library renovation in early 2013. Total disbursements increased 10 percent in 2013 compared to 2012 due to the Emerson R. Miller branch being closed only 2 months in 2013 as compared to 4 months in 2012 due to the renovation. In addition, the majority of the renovation costs for the Emerson R. Miller Branch Library were paid in 2013.

**Governmental Activities**

On the Statement of Activities on pages 14 and 19, the first column lists the major services provided by the Library. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are Public Service and Programs, Collection Development and Processing, Facilities Operation and Maintenance, Information Services, Business Administration, and Capital Outlay. The next three columns of the statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Library that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of those services supported by unrestricted general receipts. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
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Table 3  
Governmental Activities - Cash Basis

	<b>Total Cost of Services 2014</b>	<b>Net Cost of Services 2014</b>
Library Services		
Public Service and Program	\$ 1,953,307	\$1,839,079
Collection Development and Processing	947,271	947,271
Support Services		
Facilities Operation and Maintenance	447,732	447,732
Information Services	50,056	50,056
Business Administration	645,765	645,765
Capital Outlay	194,420	194,420
<b>Total Disbursements</b>	<b>\$ 4,238,551</b>	<b>\$ 4,124,323</b>
	<b>Total Cost of Services 2013</b>	<b>Net Cost of Services 2013</b>
Library Services		
Public Service and Program	\$ 1,942,130	\$1,835,681
Collection Development and Processing	919,392	919,392
Support Services		
Facilities Operation and Maintenance	428,537	428,537
Information Services	87,524	87,524
Business Administration	613,556	613,556
Capital Outlay	889,939	889,939
<b>Total Disbursements</b>	<b>\$ 4,881,078</b>	<b>\$4,774,629</b>
	<b>Total Cost of Services 2012</b>	<b>Net Cost of Services 2012</b>
Library Services		
Public Service and Program	\$ 1,855,263	\$1,739,677
Collection Development and Processing	866,595	866,595
Support Services		
Facilities Operation and Maintenance	398,727	398,727
Information Services	100,673	100,673
Business Administration	594,444	594,444
Capital Outlay	619,783	619,783
<b>Total Disbursements</b>	<b>\$ 4,435,485</b>	<b>\$4,319,899</b>

**LICKING COUNTY LIBRARY  
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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
UNAUDITED**

**The Library's Funds**

The Library's governmental fund financial statements are accounted for using the cash basis of accounting. The Library's major governmental funds are the General Fund and the Building and Repair Fund. During 2014, the General Fund balance decreased by \$574,763 and the Building & Repair Fund balance increased \$1,282,192. The decrease in the General Fund balance and corresponding increase in the Building & Repair Fund can be attributed to transferring funds to the Building & Repair Fund for funding needed for repairs, renovations, and development of facilities in future years per the Master Facilities Plan.

During 2013, the General Fund balance increased \$460,848 primarily due to transferring \$300,000 less to the Building & Repair Fund during the year. The fund balance decrease of \$395,626 in the Building and Repair Fund was due to the renovation expenses for the Emerson R. Miller Branch Library.

**General Fund Budgeting Highlights**

The Library's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, cash disbursements and encumbrances. The Library's most significant budgeted fund is the General Fund.

During the course of both 2014 and 2013, the Library amended both its appropriations and estimated receipts. The budgetary statement reflects both the original and final amounts appropriated.

**Capital Assets and Debt Administration**

**Capital Assets**

The Library does not record capital assets in the accompanying cash basis basic financial statements, but records payments for capital assets as disbursements. The Library had capital outlay disbursements of \$194,420 and \$889,939 during 2014 and 2013, respectively.

**Debt Administration**

The Library had no outstanding debt at December 31, 2014 or 2013.

**Economic Factors**

Funding from the State of Ohio for the Public Library Fund changed in July 2013 from a fixed percentage of approximately 94 percent of the PLF received in the same month in 2010 to 1.66% of the State's General Fund Revenue. The change caused a small increase in the PLF received in 2013 compared to 2012; however, the 2014 PLF receipts returned to the same amount as received in 2012.

The economy and property values in the Licking County Library district has remained stable the past couple of years causing property tax levy receipts to be consistent.

**Current Issues**

The challenge for all Libraries is to provide quality services to the public while the future of the PLF, which is heavily relied on for funding, is uncertain. In addition, the Board of Trustees is cognizant that the renewal of the 1 mill property levy does not generate any new revenue; therefore, it wants to insure the property tax revenue is spent wisely to provide quality services for numerous years before potentially needing to ask the voters for the passage of an additional levy.

**LICKING COUNTY LIBRARY  
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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
UNAUDITED**

**Request for Information**

This financial report is designed to provide a general overview of the Library's finances and to show the Library's accountability for the money it receives to all those interested in the Library's financial well being. Questions concerning any of the information provided in this report or requests for additional information should be directed to Sandra Lodge, Fiscal Officer, 101 West Main Street, Newark, Ohio 43055.

LICKING COUNTY LIBRARY  
LICKING COUNTY

STATEMENT OF NET POSITION - CASH BASIS  
DECEMBER 31, 2014

	<u>Governmental Activities</u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	<u>\$ 2,816,119</u>
<i>Total Assets</i>	<u><u>\$ 2,816,119</u></u>
<b>Net Position</b>	
Restricted for:	
Permanent Fund Purpose:	
Expendable	\$ 564
Nonexpendable	69,266
Unrestricted	<u>2,746,289</u>
<i>Total Net Position</i>	<u><u>\$ 2,816,119</u></u>

See accompanying notes to the basic financial statements

**LICKING COUNTY LIBRARY  
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**STATEMENT OF ACTIVITIES - CASH BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	Cash Disbursements	Program Cash Receipts		Net (Disbursements) Receipts and Changes in Net Position
		Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>				
Current:				
Library Services:				
Public Services and Programs	\$ 1,953,307	\$ 107,812	\$ 6,416	\$ (1,839,079)
Collection Development and Processing	947,271	-	-	(947,271)
Support Services:				
Facilities Operation and Maintenance	447,732	-	-	(447,732)
Information Services	50,056	-	-	(50,056)
Business Administration	645,765	-	-	(645,765)
Capital Outlay	194,420	-	-	(194,420)
<b>Total Governmental Activities</b>	<b>\$ 4,238,551</b>	<b>\$ 107,812</b>	<b>\$ 6,416</b>	<b>\$ (4,124,323)</b>
General Receipts:				
				2,101,498
				2,394,271
				282,363
				3,548
				50,082
				<u>4,831,762</u>
				Change in Net Position 707,439
				<u>Net Position Beginning of Year 2,108,680</u>
				<u>Net Position End of Year \$ 2,816,119</u>

See accompanying notes to the basic financial statements

LICKING COUNTY LIBRARY  
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**STATEMENT OF ASSETS AND FUND BALANCES - CASH BASIS**  
**GOVERNMENTAL FUNDS**  
**DECEMBER 31, 2014**

	General	Building and Repair Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$ 1,426,663	\$ 1,319,626	\$ 69,830	\$ 2,816,119
<i>Total Assets</i>	<u>\$ 1,426,663</u>	<u>\$ 1,319,626</u>	<u>\$ 69,830</u>	<u>\$ 2,816,119</u>
<b>Fund Balances</b>				
Nonspendable	\$ -	\$ -	\$ 69,266	\$ 69,266
Restricted	-	-	564	564
Assigned	413,500	1,319,626	-	1,733,126
Unassigned (Deficit)	1,013,163	-	-	1,013,163
<i>Total Fund Balances</i>	<u>\$ 1,426,663</u>	<u>\$ 1,319,626</u>	<u>\$ 69,830</u>	<u>\$ 2,816,119</u>

See accompanying notes to the basic financial statements

**Fund Balance Classification Worksheet**  
**(This worksheet does not need submitted to the Auditor of State,**  
**but should be completed and retained for audit.)**

**Fund Balances**

Amounts identified as:

Nonspendable:				
Endowment for <u>Children's Services</u>			69,266	69,266
Total Nonspendable	0	0	69,266	69,266
Restricted			564	564
Assigned to:				
<u>Encumbrances</u>	53,087	37,860		90,947
<u>Future Appropriations</u>	360,413			360,413
<u>Capital repairs at Main</u>	0	1,281,766		1,281,766
Total Assigned	413,500	1,319,626		1,733,126
Unassigned	1,013,163			1,013,163
<i>Total Fund Cash Balances, December 31</i>	<u>\$1,426,663</u>	<u>\$1,319,626</u>	<u>\$69,830</u>	<u>\$2,816,119</u>

See accompanying notes to the basic financial statements

**LICKING COUNTY LIBRARY  
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**STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES - CASH BASIS  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	General	Building and Repair Fund	Other Governmental Funds	Total Governmental Funds
<b>Receipts</b>				
Property and Other Local Taxes	\$ 2,101,498	\$ -	\$ -	\$2,101,498
Public Library Fund	2,394,271	-	-	2,394,271
Intergovernmental	282,363	-	-	282,363
Patron Fines and Fees	103,545	-	-	103,545
Services Provided to Other Entities	4,267	-	-	4,267
Contributions, Gifts and Donations	6,416	-	-	6,416
Earnings on Investments	3,028	499	21	3,548
Miscellaneous	50,082	-	-	50,082
<i>Total Receipts</i>	<u>4,945,470</u>	<u>499</u>	<u>21</u>	<u>4,945,990</u>
<b>Disbursements</b>				
Current:				
Library Services:				
Public Services and Programs	1,953,307	-	-	1,953,307
Collection Development and Processing	947,271	-	-	947,271
Support Services:				
Facilities Operation and Maintenance	443,824	3,908	-	447,732
Information Services	50,056	-	-	50,056
Business Administration	639,226	6,539	-	645,765
Capital Outlay	186,560	7,860	-	194,420
<i>Total Disbursements</i>	<u>4,220,244</u>	<u>18,307</u>	<u>-</u>	<u>4,238,551</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>725,226</u>	<u>(17,808)</u>	<u>21</u>	<u>707,439</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	11	1,300,000	-	1,300,011
Transfers Out	(1,300,000)	-	(11)	(1,300,011)
<i>Total Other Financing Sources (Uses)</i>	<u>(1,299,989)</u>	<u>1,300,000</u>	<u>(11)</u>	<u>-</u>
<i>Net Change in Fund Balances</i>	(574,763)	1,282,192	10	707,439
<i>Fund Balances Beginning of Year</i>	<u>2,001,426</u>	<u>37,434</u>	<u>69,820</u>	<u>2,108,680</u>
<i>Fund Balances End of Year</i>	<u>\$ 1,426,663</u>	<u>\$ 1,319,626</u>	<u>\$ 69,830</u>	<u>\$ 2,816,119</u>

See accompanying notes to the basic financial statements

**LICKING COUNTY LIBRARY  
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**STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES  
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2014**

	<u>Budgeted Amounts</u>			(Optional)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	Variance with Final Budget Positive (Negative)
<b>Receipts</b>				
Property and Other Local Taxes	\$ 2,069,659	\$ 2,069,558	\$ 2,101,498	\$ 31,940
Public Library	2,382,001	2,375,213	2,394,271	19,058
Intergovernmental	276,582	276,582	282,363	5,781
Patron Fines and Fees	100,972	99,704	103,545	3,841
Services Provided to Other Entities	3,500	5,049	4,267	(782)
Contributions, Gifts and Donations	4,600	5,450	6,416	966
Earnings on Investments	1,000	3,626	3,028	(598)
Miscellaneous	37,299	36,291	50,082	13,791
<i>Total Receipts</i>	<u>4,875,613</u>	<u>4,871,473</u>	<u>4,945,470</u>	<u>73,997</u>
<b>Disbursements</b>				
Current:				
Library Services:				
Public Services and Programs	2,044,197	2,049,701	1,953,705	95,996
Collection Development and Processing	1,000,814	1,033,193	989,455	43,738
Support Services:				
Facilities Operation and Maintenance	477,410	482,278	446,428	35,850
Information Services	59,840	55,663	50,056	5,607
Business Administration	738,975	755,548	646,655	108,893
Capital Outlay	251,051	304,045	187,031	117,014
<i>Total Disbursements</i>	<u>4,572,287</u>	<u>4,680,428</u>	<u>4,273,330</u>	<u>407,098</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>303,326</u>	<u>191,045</u>	<u>672,140</u>	<u>481,095</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	25	17	11	(6)
Transfers Out	(100,000)	(1,300,000)	(1,300,000)	-
<i>Total Other Financing Sources (Uses)</i>	<u>(99,975)</u>	<u>(1,299,983)</u>	<u>(1,299,989)</u>	<u>(6)</u>
<i>Net Change in Fund Balance</i>	203,351	(1,108,938)	(627,849)	481,089
<i>Unencumbered Fund Balance Beginning of Year</i>	1,929,142	1,929,142	1,929,142	-
<i>Prior Year Encumbrances Appropriated</i>	<u>72,283</u>	<u>72,283</u>	<u>72,283</u>	<u>-</u>
<i>Unencumbered Fund Balance End of Year</i>	<u>\$ 2,204,776</u>	<u>\$ 892,487</u>	<u>\$ 1,373,576</u>	<u>\$ 481,089</u>

See accompanying notes to the basic financial statements

LICKING COUNTY LIBRARY  
LICKING COUNTY

STATEMENT OF NET POSITION - CASH BASIS  
DECEMBER 31, 2013

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	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$ 2,108,680
<i>Total Assets</i>	<u>\$ 2,108,680</u>
<b>Net Position</b>	
Restricted for:	
Permanent Fund Purpose:	
Expendable	\$ 554
Nonexpendable	69,266
Unrestricted	<u>2,038,860</u>
<i>Total Net Position</i>	<u>\$ 2,108,680</u>

See accompanying notes to the basic financial statements

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**STATEMENT OF ACTIVITIES - CASH BASIS  
FOR THE YEAR ENDED DECEMBER 31, 2013**

		Program Cash Receipts		Net (Disbursements) Receipts and Changes in Net Position
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities</b>				
Current:				
Library Services:				
Public Services and Programs	\$ 1,942,130	\$ 103,766	\$ 2,683	\$ (1,835,681)
Collection Development and Processing	919,392	-	-	(919,392)
Support Services:				
Facilities Operation and Maintenance	428,537	-	-	(428,537)
Information Services	87,524	-	-	(87,524)
Business Administration	613,556	-	-	(613,556)
Capital Outlay	889,939	-	-	(889,939)
<i>Total Governmental Activities</i>	<u>\$ 4,881,078</u>	<u>\$ 103,766</u>	<u>\$ 2,683</u>	<u>\$ (4,774,629)</u>
General Receipts:				
				2,069,373
				2,440,852
				276,582
				3,644
				48,409
				<u>4,838,860</u>
				64,231
				<u>2,044,449</u>
				<u>\$ 2,108,680</u>

See accompanying notes to the basic financial statements

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**STATEMENT OF ASSETS AND FUND BALANCES - CASH BASIS  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2013**

	General	Building and Repair Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$ 2,001,426	\$ 37,434	\$ 69,820	\$ 2,108,680
<i>Total Assets</i>	<u>\$ 2,001,426</u>	<u>\$ 37,434</u>	<u>\$ 69,820</u>	<u>\$ 2,108,680</u>
<b>Fund Balances</b>				
Nonspendable	\$ -	\$ -	\$ 69,266	\$ 69,266
Restricted	-	-	554	554
Assigned	1,181,238	37,434	-	1,218,672
Unassigned (Deficit)	820,188	-	-	820,188
<i>Total Fund Balances</i>	<u>\$ 2,001,426</u>	<u>\$ 37,434</u>	<u>\$ 69,820</u>	<u>\$ 2,108,680</u>

See accompanying notes to the basic financial statements

**Fund Balance Classification Worksheet**  
(This worksheet does not need submitted to the Auditor of State,  
but should be completed and retained for audit.)

**Fund Balances**

Amounts identified as:

Nonspendable:

Endowment for Children's Services

		69,266	69,266
--	--	--------	--------

Total Nonspendable

0	0	69,266	69,266
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Restricted

		554	554
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Assigned to:

Encumbrances

72,283	500		72,783
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Future Appropriations

1,108,955	0		1,108,955
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Capital repairs at Main

0	36,934		36,934
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Total Assigned

<u>1,181,238</u>	<u>37,434</u>		<u>1,218,672</u>
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Unassigned

<u>820,188</u>			<u>820,188</u>
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*Total Fund Cash Balances, December 31*

<u>\$2,001,426</u>	<u>\$37,434</u>	<u>\$69,820</u>	<u>\$2,108,680</u>
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See accompanying notes to the basic financial statements

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCES - CASH BASIS  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2013**

	General	Building and Repair Fund	Other Governmental Funds	Total Governmental Funds
<b>Receipts</b>				
Property and Other Local Taxes	\$ 2,069,373	\$ -	\$ -	\$ 2,069,373
Public Library Fund	2,440,852	-	-	2,440,852
Intergovernmental	276,582	-	568	277,150
Patron Fines and Fees	98,717	-	-	98,717
Services Provided to Other Entities	5,049	-	-	5,049
Contributions, Gifts and Donations	2,115	-	-	2,115
Earnings on Investments	3,591	24	29	3,644
Miscellaneous	48,409	-	-	48,409
<i>Total Receipts</i>	<u>4,944,688</u>	<u>24</u>	<u>597</u>	<u>4,945,309</u>
<b>Disbursements</b>				
Current:				
Library Services:				
Public Services and Programs	1,942,130	-	-	1,942,130
Collection Development and Processing	919,392	-	-	919,392
Support Services:				
Facilities Operation and Maintenance	427,435	1,102	-	428,537
Information Services	87,524	-	-	87,524
Business Administration	571,933	41,056	567	613,556
Capital Outlay	185,447	704,492	-	889,939
<i>Total Disbursements</i>	<u>4,133,861</u>	<u>746,650</u>	<u>567</u>	<u>4,881,078</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>810,827</u>	<u>(746,626)</u>	<u>30</u>	<u>64,231</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	21	351,000	-	351,021
Transfers Out	(350,000)	-	(1,021)	(351,021)
<i>Total Other Financing Sources (Uses)</i>	<u>(349,979)</u>	<u>351,000</u>	<u>(1,021)</u>	<u>-</u>
<i>Net Change in Fund Balances</i>	460,848	(395,626)	(991)	64,231
<i>Fund Balances Beginning of Year</i>	<u>1,540,578</u>	<u>433,060</u>	<u>70,811</u>	<u>2,044,449</u>
<i>Fund Balances End of Year</i>	<u>\$ 2,001,426</u>	<u>\$ 37,434</u>	<u>\$ 69,820</u>	<u>\$ 2,108,680</u>

See accompanying notes to the basic financial statements

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES  
IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2013**

	Budgeted Amounts		Actual	(Optional)
	Original	Final		Variance with Final Budget Positive (Negative)
<b>Receipts</b>				
Property and Other Local Taxes	\$ 2,019,366	\$ 2,019,410	\$ 2,069,373	\$ 49,963
Public Library	2,382,001	2,382,001	2,440,852	58,851
Intergovernmental	270,843	273,043	276,582	3,539
Patron Fines and Fees	101,776	100,938	98,717	(2,221)
Services Provided to Other Entities	400	890	5,049	4,159
Contributions, Gifts and Donations	4,600	4,600	2,115	(2,485)
Earnings on Investments	2,250	2,250	3,591	1,341
Miscellaneous	40,718	51,600	48,409	(3,191)
<i>Total Receipts</i>	<u>4,821,954</u>	<u>4,834,732</u>	<u>4,944,688</u>	<u>109,956</u>
<b>Disbursements</b>				
Current:				
Library Services:				
Public Services and Programs	2,056,723	2,076,344	1,946,006	130,338
Collection Development and Processing	964,030	980,764	934,082	46,682
Support Services:				
Facilities Operation and Maintenance	438,372	443,116	428,753	14,363
Information Services	61,956	92,925	87,590	5,335
Business Administration	578,051	651,426	572,752	78,674
Capital Outlay	361,488	443,459	236,961	206,498
<i>Total Disbursements</i>	<u>4,460,620</u>	<u>4,688,034</u>	<u>4,206,144</u>	<u>481,890</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>361,334</u>	<u>146,698</u>	<u>738,544</u>	<u>591,846</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	25	17	21	4
Transfers Out	(350,000)	(350,000)	(350,000)	-
<i>Total Other Financing Sources (Uses)</i>	<u>(349,975)</u>	<u>(349,983)</u>	<u>(349,979)</u>	<u>4</u>
<i>Net Change in Fund Balance</i>	11,359	(203,285)	388,565	591,850
<i>Unencumbered Fund Balance Beginning of Year</i>	1,454,527	1,454,527	1,454,527	-
Prior Year Encumbrances Appropriated	86,051	86,051	86,051	-
<i>Unencumbered Fund Balance End of Year</i>	<u>\$ 1,551,937</u>	<u>\$ 1,337,293</u>	<u>\$ 1,929,143</u>	<u>\$ 591,850</u>

See accompanying notes to the basic financial statements

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013**

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**Note 1 – Description of the Library and Reporting Entity**

The Licking County Library (the Library) was organized as a county district public library in August 2008 under the laws of the State of Ohio. Previously the Library was organized as a school district public library in 1908 under the laws of the State of Ohio. The Library has its own seven-member Board of Trustees appointed by the Licking County Commissioners and the Licking County Common Pleas Court. Appointments are for seven-year terms and members serve without compensation. Under Ohio statutes, the Library is a body politic and corporate capable of suing and being sued, contracting, acquiring, holding, possessing, and disposing of real property, and of exercising such other powers and privileges conferred upon it by law. The Library also determines and operates under its own budget. Control and management of the Library is governed by sections 3375.33 to 3375.39 of the Ohio Revised Code with the administration of the day-to-day operations of the Library being the responsibility of the Director and financial accountability being solely that of the Fiscal Officer.

The Library is fiscally independent of Licking County, although the County serves in a ministerial capacity as the taxing authority for the Library. The determination to request approval of a tax levy, the role and purpose(s) of the levy, are discretionary decisions made solely by the Board of Library Trustees. Once those decisions are made, the Licking County Commissioners must put the levy on the ballot. There is no potential for the Library to provide a financial benefit to or impose a financial burden on Licking County.

Under the provisions of Statement No. 14 of the Governmental Accounting Standards Board, "The Financial Reporting Entity," the Library has no related organizations or jointly governed organizations.

Component units are legally separate organizations for which the Library is financially accountable. The Library is financially accountable for an organization if the Library appoints a voting majority of the organization's governing board; and (1) the Library is able to significantly influence the programs or services performed or provided by the organization; or (2) the Library is legally entitled to or can otherwise access the organization's resources; the Library is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Library is obligated for the debt of the organization. Component units may also include organizations for which the Library authorizes the issuance of debt or the levying of taxes or determines the budget if there is also the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the Library. The Library has no component units.

The Library participated in one public entity risk pool, the Oasis Trust (the "Trust"). The Trust has a Dental Program which is a shared risk pool comprised of approximately 90 entities, most of which are school districts. The Library provided dental coverage through the Trust. The Trust is governed by an Administrative Committee of five representatives elected by the Committee. The Committee members remain on the Committee until resignation. The Committee exercises control over the operation of the Trust. All Trust revenues are generated from charges for services.

The Mary E. Babcock Friends, Inc., the Buckeye Lake Friends Group, and the Licking County Friends Group are not-for-profit organizations with a self-appointing board. The Library is not financially accountable for the organizations, nor does the Library approve the budget or the issuance of debt of the organizations. Therefore, these organizations have been excluded from the reporting entity of the Library.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

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**Note 2 - Summary of Significant Accounting Policies**

As discussed further in the Basis of Accounting section of this note, the financial statements of the Licking County Library have been prepared on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to cash basis of accounting.

***Basis of Presentation***

The Library's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the Library as a whole. The statements distinguish between those activities of the Library that are governmental and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts and charges for services. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Library had no business-type activities during the years ended December 31, 2014 and 2013.

The statement of net position presents the cash and investment balances of the governmental activities of the Library at year end. The statement of activities compares disbursements with program receipts for each of the Library's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Library is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the Library's general receipts.

***Fund Financial Statements*** During the year, the Library segregates transactions related to certain Library functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Library at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

***Fund Accounting***

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The Library's funds are all classified as governmental.

***Governmental Funds*** Governmental funds are financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions. Monies are assigned to the various governmental funds according to the purposes for which they may or must be used. The following are the Library's major governmental funds:

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Building and Repair Fund** The building and repair fund accounts for and reports resources committed by the Board of Library Trustees specifically for major capital and technology improvements.

The other governmental funds of the Library account for and report grants and other resources whose use is restricted, committed or assigned to a particular purpose.

***Basis of Accounting***

The Library's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Library's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Library are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements.

***Budgetary Process***

All funds are legally required to be appropriated. The appropriations resolution is the Trustee's authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Trustees. The legal level of control has been established at the fund level for all funds. Budgetary modifications at the legal level of control may only be made by resolution of the Board of Library Trustees. The Fiscal Officer maintains budgetary information at the fund and object level and has the authority to allocate appropriations at the function and object level without resolution by the Board.

For control purposes, the Library estimates cash receipts for the year. These estimated receipts, together with the unencumbered carry-over balances from the prior year, set a limit on the amount the Trustees may appropriate. The estimated receipts may be revised during the year if projected increases or decreases in receipts are identified by the Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts of estimated resources at the time final appropriations were enacted by the Trustees.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations should not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Trustees during the year.

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***Cash and Cash Equivalents***

Library records identify the purchase of specific investments by specific funds.

To improve cash management, cash received by the Library is pooled and invested. Individual fund integrity is maintained through the Library's records. The Library followed Ohio Statutes for the allocation of interest earnings among the Library's funds. All funds received interest based on a prorated share of the pools fund balance at the time of the receipt of interest. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

Investments with original maturities of three months or less at the time they are purchased and investments of the cash management pool are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts, respectively.

During 2014 and 2013, investments were limited to STAR Ohio and nonnegotiable certificates of deposit.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2014.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest receipt credited to the general fund during 2014 amounted to \$3,028 and \$3,591 in 2013, none of which assigned from other Library funds.

The principal amount of the Thomas and Banton funds were combined to purchase a nonnegotiable certificate of deposit during 2014. The earned interest will be pro-rated based on the amount of initial investment in the certificate of deposit. The earned interest will be transferred into the General Fund at the time of receipt.

***Restricted Assets***

Cash, cash equivalents, and investments are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

***Inventory and Prepaid Items***

The Library reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***Capital Assets***

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the Library is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of Library Trustees. Those committed amounts cannot be used for any other purpose unless the Library Trustees remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** Amounts in the assigned fund balance classification are intended to be used by the Library for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Library Trustees or a Library official delegated that authority by resolution, or by State Statute.

***Unassigned*** Unassigned fund balance is the residual classification for the general fund and includes amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Library applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***Accumulated Leave***

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Library's cash basis of accounting.

***Employer Contributions to Cost-Sharing Pension Plans***

The Library recognizes the disbursement for their employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for postretirement health care benefits.

***Long-Term Obligations***

The Library's cash basis financial statements do not report liabilities for long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure is reported at inception. Lease payments are reported when paid.

***Net Position***

Net position is reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Library's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net position are available.

***Interfund Transactions***

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds (and after nonoperating receipts/disbursements in proprietary funds). Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

**Note 3 – Public Library Fund**

The primary source of revenue for Ohio Public Libraries is the Public Library Fund (PLF). The PLF was 2.22 percent of the State of Ohio's General Revenue Fund (GRF). The PLF was temporarily reduced to 1.97 percent in August 2009 by the State for its fiscal 2010 and 2011 biennium budget. In July 2011, the State reduced the PLF for the new biennium budget to 95% of the amount received during the state's fiscal year 2011. In July 2013, the State's biennium budget established that 1.66 percent of the GRF be allocated to the PLF. The PLF is allocated to each county based on the county's prior year PLF and its population. The County Budget Commission allocated 62 percent of these funds to the Library based on the percentage allocation agreement created by the five public library districts in the county. The Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenue the Library

**LICKING COUNTY LIBRARY  
LICKING COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

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**Note 3 – Public Library Fund (Continued)**

receives. For 2014 and 2013, the Library received \$2,394,271 and \$2,440,852 in Public Library Funds, respectively.

**Note 4 – Budgetary Basis of Accounting**

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as restricted, committed or assigned fund balance (cash basis).

The encumbrances outstanding at year end (budgetary basis) amounted to \$53,087 and \$72,283 for the general fund for the years ended December 31, 2014 and 2013, respectively. The encumbrances outstanding at year end (budgetary basis) amounted to \$37,860 and \$500 for the building and repair fund for the years ended December 31, 2014 and 2013, respectively.

**Note 5 – Deposits and Investments**

Monies held by the Library are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Library treasury. Active monies must be maintained either as cash in the Library treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Library can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

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**Note 5 – Deposits and Investments (Continued)**

3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio or Ohio local governments;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Library, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Fiscal Officer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

At December 31, 2014 and 2013, the Library had \$1,286.40 in undeposited cash on hand which is included as part of *"Equity in Pooled Cash and Cash Equivalents"* on the financial statements.

***Deposits***

Custodial risk for deposits is the risk that in the event of bank failure, the Library will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2014 and 2013, the Library's bank balances of \$2,876,397 and \$2,167,809 respectively, were fully insured by FDIC.

The Library has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Library or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

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**Note 5 – Deposits and Investments (Continued)**

***Investments***

As of December 31, 2014 and 2013, the Library only had investments with Star Ohio with carrying values of \$0 and \$78,536, respectively, of which all investments mature in less than one year.

***Interest Rate Risk*** Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Library's investment policy addresses interest rate risk by requiring the Library's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding the need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

***Credit Risk*** STAR Ohio carries a rating of AAAM by Standard and Poor's. The Library has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

***Custodial Credit Risk*** For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Library has no investment policy dealing with investment custodial risk beyond the requirements in ORC 135.14(M)(2) which states, "Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee."

**Note 6 - Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the taxing district of the Library. Property tax revenue received during 2014 for real and public utility property taxes represents collections of 2013 taxes.

2014 real property taxes are levied after October 1, 2014, on the assessed value as of January 1, 2014, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2014 real property taxes are collected in and intended to finance 2015.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2014 public utility property taxes which became a lien December 31, 2013, are levied after October 1, 2014, and are collected in 2014 with real property taxes.

The full tax rate for all Library operations for the year ended December 31, 2014 and 2013, was \$1.00 per \$1,000 of assessed value.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(Continued)**

**Note 6 - Property Taxes (Continued)**

The assessed values of real property and public utility tangible property upon which 2014 property tax receipts were based are as follows:

Real Property	\$2,356,213,397
Public Utility Personal Property	120,891,980
<b>Total</b>	<b>\$2,477,105,377</b>

The assessed values of real property and public utility tangible property upon which 2013 property tax receipts were based are as follows:

Real Property	\$2,304,913,220
Public Utility Personal Property	116,472,230
<b>Total</b>	<b>\$2,421,385,450</b>

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the Library. The County Auditor periodically remits to the Library its portion of the taxes collected.

**Note 7 - Risk Management**

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2014 and 2013, the Library contracted with several companies for various types of insurance coverage as follows:

<b>Company</b>	<b>Type of Coverage</b>	<b>Amount of Coverage</b>
Motorist Mutual	Property	\$ 13,673,328
	General Liability	\$ 1,000,000
	Commercial Crime	\$5,000 each location
	Inland Marine	\$ 4,895,206
	Vehicle	\$ 1,000,000
	Employee Dishonesty	\$ 150,000
	Employee Benefits	\$ 1,000,000
	Employer Stop Gap	\$ 1,000,000
	Umbrella	\$ 2,000,000
Philadelphia Indemnity	Director & Officer	\$ 1,000,000
	Employment Practices	\$ 1,000,000

Settled claims have not exceeded this coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

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**Note 7 - Risk Management (Continued)**

The Library pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The System administers and pays all claims.

**Note 8 - Defined Benefit Pension Plan**

Plan Description – The Library participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for state and local employer units. Member contribution rates, as set forth in the Ohio Revised Code, are not to exceed 10 percent of covered payroll. For the years ended December 31, 2014 and 2013, members in state and local classifications contributed 10 percent of covered payroll. The Library's 2014 and 2013 contribution rate for pension benefits was 14.0 percent.

The Library's required contributions for pension obligations for the years ended December 31, 2014, 2013, and 2012 were \$270,057, \$264,239, and \$182,187, respectively; the full amount has been contributed for 2014, 2013 and 2012.

**Note 9 - Postemployment Benefits**

**Plan Description** –Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment health care plan for qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The plan includes a medical plan, prescription drug program and Medicare Part B premium reimbursement.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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(Continued)**

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**Note 9 - Postemployment Benefits (Continued)**

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The post-employment health care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). The Ohio Revised Code provides the statutory authority requiring public employers to fund post-retirement health care through contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2014 and 2013, state and local employers contributed at a rate of 14.0 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for state and local employer units.

Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0% during calendar year 2014 and 1% during calendar year 2013. Effective January 1, 2015, the portion of employer contributions allocated to health care remains at 2.0% for both plans, as recommended by OPERS's actuary. The OPERS Board of Trustees is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The Library's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2014, 2013, and 2012 were \$2,597, \$2,531, and \$72,095, respectively; 100 percent has been contributed for 2014, 2013 and 2012.

**LICKING COUNTY LIBRARY  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

**Note 10 – Leases**

The Library leases equipment under noncancelable leases. The Library disbursed \$21,336 and \$21,336 to pay lease costs for the year ended December 31, 2014 and 2013, respectively. Future lease payments are as follows:

Year	Amount
2015	\$ 16,872
2016	\$ 16,872
2017	\$ 16,872
Total	<u>\$ 50,616</u>

**Note 11 – Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Library is bound to observe constraints imposed upon the use of the resources in the government funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds for 2014 are presented below:

Fund Balances	General	Building & Repair Fund	Other Governmental Funds	Total
<b>Nonspendable for</b>				
Endowment for Children's Services	\$ -	\$ -	\$ 69,266	\$ 69,266
<b>Restricted for</b>				
Children's Services	-	-	564	564
<b>Assigned to</b>				
Capital Repairs at Main	-	1,281,766	-	1,281,766
Future Appropriations	360,413	-	-	360,413
Encumbrances for 2014	53,087	37,860	-	90,947
<i>Total Assigned to</i>	<u>413,500</u>	<u>1,319,626</u>	<u>-</u>	<u>1,733,126</u>
<b>Unassigned</b>				
Unencumbered	1,013,163	-	-	1,013,163
<i>Total Fund Balances</i>	<u>\$ 1,426,663</u>	<u>\$ 1,319,626</u>	<u>\$ 69,830</u>	<u>\$ 2,816,119</u>

**LICKING COUNTY LIBRARY  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEARS ENDED DECEMBER 31, 2014 AND 2013  
(Continued)**

**Note 11 – Fund Balances (Continued)**

The constraints placed on fund balance for the major governmental funds and all other governmental funds for 2013 are presented below:

Fund Balances	General	Building & Repair Fund	Other Governmental Funds	Total
<b>Nonspendable for</b>				
Endowment for Children's Services	\$ -	\$ -	\$ 69,266	\$ 69,266
<b>Restricted for</b>				
Children's Services	-	-	554	554
<b>Assigned to</b>				
Capital Repairs at Main	-	36,934	-	36,934
Future Appropriations	1,108,955	-	-	1,108,955
Encumbrances for 2013	72,283	500	-	72,783
<i>Total Assigned to</i>	<u>1,181,238</u>	<u>37,434</u>	<u>-</u>	<u>1,218,672</u>
<b>Unassigned</b>				
Unencumbered	820,188	-	-	820,188
<i>Total Fund Balances</i>	<u>\$ 2,001,426</u>	<u>\$ 37,434</u>	<u>\$ 69,820</u>	<u>\$ 2,108,680</u>

**Note 12 – Interfund Transfers**

The general fund transferred \$1,300,000 and \$350,000 in 2014 and 2013, respectively to the building and repair fund for renovation of a branch, preparation of exterior building repairs at Main campus, preparation of parking lot renovation and expansion at Main campus, and planned purchase of property. The Banton fund transferred \$1,000 in 2013 to the building and repair fund for capital assets. The Thomas fund transferred \$11 and \$21 in 2014 and 2013, respectively to the general fund from interest earned on the trust fund.



# Dave Yost • Auditor of State

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Licking County Library  
Licking County  
101 West Main Street  
Newark, Ohio 43055

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Licking County Library, Licking County, Ohio (the Library) as of and for the years ended December 31, 2014 and 2013, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements and have issued our report thereon dated September 4, 2015, wherein we noted the Library uses a special purpose framework other than generally accepted accounting principles.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Library's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Library's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Library's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Library's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Library's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

**Dave Yost**  
Auditor of State  
Columbus, Ohio

September 4, 2015



# Dave Yost • Auditor of State

LICKING COUNTY LIBRARY

LICKING COUNTY

## CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

CLERK OF THE BUREAU

CERTIFIED  
OCTOBER 8, 2015