# CITY OF MENTOR LAKE COUNTY, OHIO

SINGLE AUDIT REPORT

FOR THE YEAR ENDED DECEMBER 31, 2015

James G. Zupka, CPA, Inc.
Certified Public Accountants



City Council City of Mentor 8500 Civic Center Blvd. Mentor, Ohio 44060

We have reviewed the *Independent Auditor's Report* of the City of Mentor, Lake County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2015 through December 31, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Mentor is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 30, 2016



#### CITY OF MENTOR LAKE COUNTY, OHIO AUDIT REPORT

#### FOR THE YEAR ENDED DECEMBER 31, 2015

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#### JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

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Ohio Society of Certified Public Accountants

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Members of City Council City of Mentor Mentor, Ohio The Honorable Dave Yost Auditor of State State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mentor, Lake County, Ohio, (City) as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 7, 2016, wherein we noted the City adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27 and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68, and restated its net position at December 31, 2014 for governmental activities. The City also restated its net position at December 31, 2014 for governmental activities due to an OPWC loan payable adjustment.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Mentor, Ohio's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Mentor, Ohio's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Mentor, Ohio's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City of Mentor, Ohio's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Mentor, Ohio's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Governmental Auditing Standards*.

#### Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Mentor, Ohio's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Mentor, Ohio's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

James G. Zupka, CPA, Inc. Certified Public Accountants

James L. Zupka, CPA, Inc.

June 7, 2016

#### JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98th Street Garfield Hts., Ohio 44125

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#### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL OVER COMPLIANCE: AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS REQUIRED BY THE **UNIFORM GUIDANCE**

To the Members of City Council City of Mentor, Ohio

The Honorable Dave Yost Auditor of State State of Ohio

#### Report on Compliance for Each Major Federal Program

We have audited the City of Mentor, Lake County, Ohio's (City) compliance with the types of compliance requirements described in the OMB Compliance Supplement that could have a direct and material effect on the City of Mentor, Ohio's major federal program for the year ended December 31, 2015. The City of Mentor, Ohio's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### **Auditor's Responsibility**

Our responsibility is to express an opinion on compliance of the City of Mentor, Ohio's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Mentor, Ohio's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for its major federal program. However, our audit does not provide a legal determination of the City of Mentor, Ohio's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the City of Mentor, Ohio, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2015.

#### **Report on Internal Control Over Compliance**

Management of the City of Mentor, Ohio, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Mentor, Ohio's internal control over compliance with the types of requirements that could have a direct and material effect on its major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for its major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Mentor, Ohio's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mentor, as of and for the year ended December 31, 2015, and the related notes to the financials statements, which collectively comprise the City of Mentor's basic financial statements. We issued our report thereon dated June 7, 2016, which contained unmodified opinions on those financial statements. Our opinion also explained that the City adopted new accounting guidance, GASB Statement No. 68, Accounting and Financial Reporting for Pensions - an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date - an amendment of GASB Statement No. 68, and restated its net position of the governmental activities at December 31, 2014. In addition, the City restated its net position at December 31, 2014 for governmental activities due to an OPWC loan payable adjustment. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

James G. Zupka, CPA, Inc. Certified Public Accountants

Jamesett. Japka, CPA, Isc.

June 7, 2016

#### CITY OF MENTOR, OHIO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2015

Federal Grantor/ Pass Through Grantor/ Program Title	Federal CFDA Number	Grant Number	Federal Expenditure
U.S. Department of Housing and Urban Development			
Direct Program:	14.210	D 15 MG 20 0022	Φ 2
Community Development Block Grants/Entitlement Grants	14.218	B-15-MC-39-0033	\$ 2
Community Development Block Grants/Entitlement Grants	14.218	B-14-MC-39-0033	197,14
Total U.S. Department of Housing and Urban Development			197,17
U.S. Department of Justice			
Passed Through the Ohio Office of Criminal Justice Services			
VOCA Victims Assistance Grant	16.575	2009VAGENE531	10,78
Edward Byrne Memorial Justice Assistance Grant	16.804	2012-JG-LLE-5250	15,97
Direct Program			
Bulletproof Vest Partnership Program	16.607	2006-BUBX-06134411	2,89
Total U. S. Department of Justice			29,64
U.S. Department of Transportation			
Passed Through the Ohio Department of Transportation			
Highway Planning and Construction - Safe Routes to School	•	greement No. 23699, 25238	8,15
Heisley PH III		greement No. 24889, PID89047	886,69
Morton-Mentor Headlands Trail II/Corduroy Bikeway	20.205 Ag	reement No. 25751, PID 89714	95,88
Total Highway Planning and Construction			990,73
Total U.S. Department of Transportation			990,73
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$ 1,217,55

See accompanying notes to the Schedule of Expenditures of Federal Awards.

#### CITY OF MENTOR, OHIO NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2015

#### NOTE 1: SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) summarizes activity of the City's federal award programs. The Schedule has been prepared on the cash basis of accounting.

## NOTE 2: COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) REVOLVING LOAN PROGRAMS

The City has a revolving loan program (RLF) to provide low-interest loans to businesses. The U.S. Department of Housing and Urban Development (HUD) grants money for these loans to the City passed through the Ohio Department of Development. There were no loans made during 2015.

#### NOTE 3. MATCHING REQUIREMENTS

Certain federal programs require the City to contribute non-federal funds (matching funds) to support the federally-funded programs. The City met its matching requirements. The Schedule does not include the expenditures of non-federal matching funds.

#### CITY OF MENTOR, OHIO SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED DECEMBER 31, 2015

#### 1. <u>SUMMARY OF AUDITOR'S RESULTS</u>

2015(i)	Type of Financial Statement Opinion	Unmodified
2015(ii)	Were there any material control weaknesses reported at the financial statement level (GAGAS)?	No
2015(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
2015(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
2015(iv)	Were there any material internal control weaknesses reported for major federal programs?	No
2015(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
2015(v)	Type of Major Programs' Compliance Opinions	Unmodified
2015(vi)	Are there any reportable findings under .510(a)?	No
2015(vii)	Major Programs (list):	
	Highway Planning and Construction Grant - Cl	FDA #20.205
2015(viii)	Dollar Threshold: A/B Programs	Type A: \$750,000 Type B: All Others
2015(ix)	Low Risk Auditee?	No

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

#### CITY OF MENTOR, OHIO SCHEDULE OF PRIOR YEAR FINDINGS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2015

The prior audit report, as of December 31, 2014, included no citations. Management letter recommendations have been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.



# 2015 THE CITY OF MENTOR, OHIO Comprehensive Annual Financial Report

For the Year Ended December 31, 2015



# **COMPREHENSIVE ANNUAL FINANCIAL REPORT** FOR THE FISCAL YEAR ENDED DECEMBER 31, 2015

ISSUED BY THE DEPARTMENT OF FINANCE

DAVID W. MALINOWSKI, DIRECTOR BONNIE L. LINGAFELTER, ASSISTANT DIRECTOR

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### **City of Mentor**

8500 Civic Center Boulevard Mentor, Ohio 44060-2499 440-255-1100 www.cityofmentor.com

Council-manager government since 1963

June 7, 2016

City Manager, Council President and members of City Council of the City of Mentor, Ohio

#### Introduction

We are pleased to present the Comprehensive Annual Financial Report of the City of Mentor (the "City") for the year ended December 31, 2015. This report, prepared by the Department of Finance, includes the basic financial statements that summarize the various operations related to the City's 2015 activities. Our intention is to provide a clear, comprehensive, and materially accurate overview of the City's financial position at the close of last year. The enclosed information has been designed to allow the reader to gain an understanding of the City's finances, including financial trends, financial instruments, and fund performances. The City has complete responsibility for all information contained in this report.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with accounting principles generally accepted in the United States of America ("GAAP"). Because the cost of internal controls should not outweigh their benefits, this comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects and presents fairly the financial position and results of operations of the various funds of the City. All necessary disclosures are included in this report to enable the reader to understand the City's financial activities.

The City's financial statements may be audited either by the Auditor of the State of Ohio, or with permission of the Auditor of State, by an independent certified public accountant. The audit of the City's basic financial statements for fiscal year 2015 was performed by James G. Zupka, CPA Inc., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended December 31, 2015, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by

management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon its audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended December 31, 2015 are fairly presented, in all material respects, in conformity with GAAP. The Independent Auditor's Report is presented as the first component of the financial section of this document.

GASB requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis ("MD&A"). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the Independent Auditor's Report in the financial section of this document.

#### **Profile of the Government**

#### The City

The City is a municipal corporation and political subdivision of the State of Ohio. It is located on the southern shore of Lake Erie approximately 25 miles east of downtown Cleveland. Mentor has a population of 47,159 residents according to the 2010 Census of Population and is the largest city in Lake County.

#### City Government

The City operates under, and is governed by, a charter, which was first adopted by the voters in 1963 and has been and may be further amended by the voters from time to time. The City is also subject to certain general State laws that are applicable to all cities in the State. In addition, under Article XVIII, Section 3 of the Ohio Constitution, the City may exercise all powers of local self-government and may exercise police powers to the extent not in conflict with applicable general State laws. The charter provides for a city manager/council form of government.

Legislative authority is vested in a seven-member Council. The terms of Council members are four years. Council members are elected from four wards and three at-large representations. The Council fixes compensation of City officials and employees and enacts ordinances and resolutions relating to City services, tax levies, appropriating and borrowing money, licensing and regulating businesses and trades, and other municipal functions. The presiding officer is the President of Council, elected by the Council members for a two-year term. The Clerk of Council is appointed by Council. The charter establishes certain administrative departments; the Council may establish divisions within departments or additional departments. The City's chief executive and administrative officer is the City Manager appointed by the Council.

#### Financial Reporting Entity

The City has applied guidelines established by Governmental Accounting Standards Board ("GASB") Statement No. 14, *The Financial Reporting Entity*. Provisions outlined in this statement define the operational, functional and organizational units for which the City "acting as Primary Government" is required to include as part of its reporting entity. The inclusion of a component unit as part of the City's reporting entity requires the appointment of a voting majority of the component unit's board, and either (1) the City's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the City.

Under these provisions, the City's financial reporting entity acts as a single rather than multicomponent unit. The provisions permit the entity to include all funds, agencies, and boards and commissions that, by definition, comprise components within the primary government itself. For the City, these components include police and fire protection services, municipal court, planning and engineering, zoning code enforcements, street maintenance, traffic control, parks and recreation, building inspection and economic and community development.

Specifically excluded because they do not meet the established criteria for inclusion in the City's reporting entity are: the Mentor Exempted Village School District and the Mentor Public Library. These entities are operated by boards or commissions separate and independent from City Council's control. The City is not obligated to finance any deficits of the aforementioned entities, nor does it guarantee their indebtedness.

#### Accounting and Financial Reporting

The City's accounting system is organized and operated on a fund basis. A fund is defined as an independent fiscal and accounting entity with a self-balancing set of accounts. The types of funds to be used are determined by GASB and the number of individual funds established is determined by sound financial administration. Each fund is a separate accounting entity with its own self-balancing set of accounts, assets and deferred outflows of resources, liabilities and deferred inflows of resources, and fund balance. The City's governmental funds include the General Fund, Special Revenue Funds, Debt Service Funds, and Capital Projects Funds. The City also maintains Fiduciary Funds to account for assets held by the City as an agent or in a trust capacity for individuals, private organizations and other governments. A Proprietary Fund is used to record the activity of the City's Internal Service Fund.

Except for budgetary purposes, the basis of accounting used by the City conforms to GAAP as applicable to governmental units. All governmental funds are accounted for using a current financial resources-current assets and current liabilities-measurement focus. The modified accrual basis of accounting is utilized for governmental funds. Revenues are recognized when they are susceptible to accrual (both measurable and available). Expenditures are recognized when the related liability is incurred, except for interest on long-term debt which is recorded when due.

The City's basis of accounting for budgetary purposes differs from GAAP in that revenues are recognized when received, rather than when susceptible to accrual (measurable and available), and encumbrances are included as expenditures rather than included in fund balances.

#### **Budget Control**

Budget control is maintained at the department level by appropriations adopted annually by City Council. Such appropriations are subdivided into expenditure classifications (employee compensation, other expenditures) for each department within each fund. An encumbrance system is utilized, whereby purchase orders reserve portions of applicable appropriations. By such method, overspending of an appropriation is prevented. Open encumbrances are reported as reservations of fund balances at December 31, the close of the City's fiscal year. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted.

#### **Factors Affecting Financial Condition**

#### Local Economic Indicators

The information presented in the financial statements should be considered in the context of the economic climate within which the City operates. The City's economic condition tends to reflect the broader national economy. During 2015, its local economic activity continued to experience strong growth as reflected in a healthy three and two-tenths (3.2%) percent increase in municipal income tax receipts (cash basis) compared to the previous year.

#### Major Industries and Employment

City officials continue to be optimistic regarding future economic growth. Manufacturing activity, which is diverse, includes medical related products, polymers and plastics, and electrical boards and other peripherals that generally service the computer and automation industries. A proliferation of small businesses in diversified industries continues to strengthen the City's economic base. The City ranks 7<sup>th</sup> in the number of manufacturers and 8<sup>th</sup> in manufacturing employment in Ohio according to the 2012 Economic Census of Manufacturing, and 6<sup>th</sup> in the state in sales volume according to the 2012 Economic Census of Retail Trade.

#### Current Projects and 2015 Accomplishments

In terms of roadway infrastructure improvements, the City provided for the repair and/or resurfacing of 32 streets. Capital improvement projects included: utility relocation and construction for the widening of Heisley Road between Jackson Street and Mentor Avenue, and construction of the extension of Plaza Boulevard; installation of a traffic signal at the intersection of the Steris/U.S. Endoscopy driveway and Heisley Road. Other improvements included the continuation of the City-wide sidewalk replacement program and final demolition of the Mentor Harbor Bridge over the Mentor Lagoons. Drainage projects undertaken in 2015 included the necessary field surveying and information mapping to assemble the required base maps as part of the Mentor City Stormwater Drainage Permit application to the Ohio EPA. The City also acquired acreage behind Dale R. Rice School for future construction of a dry detention basin and constructed 585 feet of new armor stone revetment along the west beach of the Mentor Lagoons shoreline. Other storm drainage improvements included: replacement of the Roosevelt Avenue culvert, and the Jenther Drive storm sewer.

The Fire Department continued to be one of the highest rated fire departments in the state with an ISO Class 2 public protection classification by the Insurance Services Office. This high rating means that business and commercial concerns within the City can realize savings on insurance premiums. The department responded to and safely managed 7,714 calls for service in 2015. Its main focus is to prevent harm to the community and always serve the public's best interest. In doing so, the department recognizes the importance of Public Education and presented Safety Awareness Programs to over 7,767 members of the community in 2015. The Fire Prevention Bureau continues to work closely with the business community on a daily basis.

The Economic and Community Development Department actively promoted the benefits of business location in the City. In 2015 the Department provided administrative review for the following grant-assisted projects: Cardinal Commerce, Alloy Bellows, Game of Mentor, and ACO Polymer Products, Inc. The net impact of these grants are anticipated to result in \$18.8 million in investments, the retention or creation of 625 jobs and approximately \$39 million in payroll. The department continues to actively promote the international trade and export initiative within the City.

The Public Information Office (PIO) is responsible for facilitating the City of Mentor's communication efforts. The department is accountable for resident and press inquiries as well as promotion of the City. PIO develops and manages content for the Mentor Channel, radio station, City websites, City social media accounts, and the City of Mentor app. PIO assists with the marketing of City events including: Mentor CityFest, Headlands BeachFest, Mentor Rocks and more. PIO is also responsible for the development of print and promotional materials.

The Department of Parks, Recreation and Public Facilities had another busy year. Over 180 golfers played in the Chili Open on January 23<sup>rd</sup>. Over 2,650 pool passes were sold in 2015. Approximately 32,000 people signed up for a course or program in 2015. Over 76,000 people used the pools in 2015. The Department offered 135 different camp opportunities, with over 3,700 campers participating in these camps. A total of 741 rentals were booked in Mentor's 12 rental facilities in 2015 with 47,963 people attending a rental in one of our facilities. Membership at the Senior Center is over 5,000 members. About 2,000 skaters visited Mentor Ice Arena every week during prime season (October – March). About a dozen competitions were held at the Mentor Ice Arena including Ice of March Tournament, the Sunshine Figure Skating Competition, and Ignite the Ice Women's Hockey Tournament. The fourth year of the community garden in Wildwood Park saw 29 gardening sites used. The Department operated the festival titled Mentor CityFest for the third year in August, 2015. An estimated 25,000 people attended the event with sponsors contributing \$32,100. 2015 was the third year of the Natural Resources Division deer culling program with 167 deer being culled resulting in a total of over 7,550 lbs. of meat being donated to the Cleveland Food Bank.

The Police Department had several personnel changes in 2015. One lieutenant retired which required a promotion from sergeant to lieutenant and another from patrolman to sergeant. Four new patrol officers were hired to fill vacancies. In addition, a part-time corrections officer and two full-time dispatchers were added to replace retired members. In 2015 the department began the process of replacing aging SWAT weapons. By using money seized during drug investigations the department was able to secure the new rifles using no taxpayer money. Officers were trained in the use of nasal Narcan, the generic name for a drug to help revive people who have overdosed on drugs from the opiate family.

#### For the Future

The City's five-year (2016-2020) capital improvement program contains the following proposed expenditures:

Facility construction and improvements	\$ 6,916,500
Roadway construction and improvements	23,279,159
Traffic control	2,830,000
Sidewalk and bikeway improvemnets	1,662,000
Storm drainage	6,899,658
Park acquisition, development and improvement	5,625,000
Major capital equipment	9,762,700
Miscellaneous (Waste Collection)	 2,370,000
	\$ 59,345,017

Of the proposed \$59,345,017 for the five-year period, \$19,719,258 (33%) is expected to be funded by the City. The remaining \$39,625,759 (67%) is expected to be funded primarily by Federal/State/County assistance.

Projects anticipated in 2016 include the following: construction for the widening of Heisley Road between Jackson Street and Mentor Avenue, and construction of the extension of Plaza Boulevard; enhancements at the I90/S.R. 615 interchange; widening and resurfacing S.R. 306 from S.R. 84 to S.R. 283; pavement repairs and overlay for Jackson Street from Mentor Avenue to Heisley Road; resurfacing S.R. 84 from Garfield Road to S.R. 306; bridge repairs on Center Street over the railroad tracks, and on Garfield Road Bridge over I90; obtaining land and right-of-way for the widening of Mentor Avenue (U.S. 20) from S.R. 615 to Murray Avenue by construction of a two-way turn lane; and extending the right turn lane on Diamond Center at Heisley Road eastward to the intersection with Emerald Court. Other improvements include the continuation of the City-wide sidewalk replacement program; construction of a bike path system north of Norton Parkway for public use; storm drainage improvements with the construction of the two-town detention basin between Jeremy Drive and Bellflower Road and a dry detention basin behind Dale R. Rice School. Other drainage improvements include replacement of the storm sewer at Murray Avenue, and ditch relocation at the Hunter's Woods Subdivision near I90. Major capital equipment improvements include upgrades to the phone system and new financial software.

#### Long-term financial planning

The City's long-term financial planning considers maintaining a healthy general fund balance reserve during the preparation of its capital budget and operating budget. The City issued Bond Anticipation Notes of approximately \$4.7 million during 2016 to finance certain capital and infrastructure improvements and to reimburse the general fund for the cost of acquiring real estate in prior years. The City anticipates issuing bonds in 2017, for all or a portion of these project costs.

#### Relevant financial policies

The City's established purchasing and budgeting policies provide a framework for the budget process. All transactions utilizing financial resources require the availability of legally appropriated funds. Budgets are monitored real-time and adjusted legislatively if necessary.

#### Awards and Acknowledgements

#### Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Mentor for its Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2014. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, whose contents conform to program standards. Such CAFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. The City of Mentor has received a Certificate of Achievement for the last thirty-one consecutive years (fiscal years 1984-2014). We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

#### Acknowledgements

Appreciation is extended to the many individuals in the Finance Department who have assisted in preparing this report. Other factors that make this report possible are the cooperation of other City departments and the support and encouragement of the City Manager, the Council President, and members of Council.

Sincerely,

David W. Malinowski

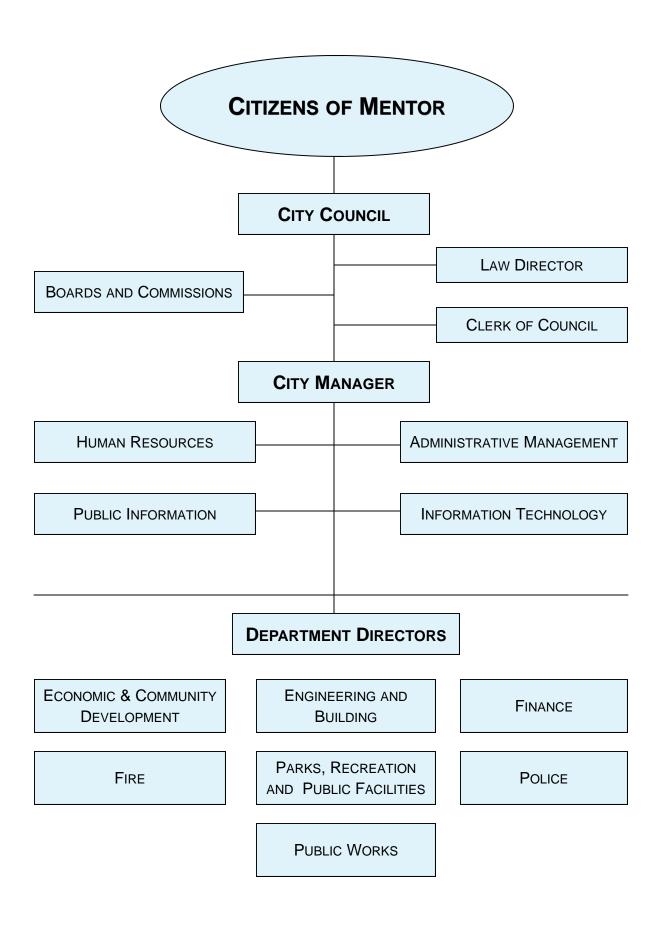
David W. Malinowski, Director of Finance

# PRINCIPAL CITY OFFICIALS DECEMBER 31, 2015

Mentor City Council	
At-Large, Vice President	Janet A. Dowling
At-Large, President	Ray Kirchner
At-Large	Scott J. Marn
Ward 1	Robert M. Shiner
Ward 2	Matthew E. Donovan
Ward 3	Bruce R. Landeg
Ward 4	John A. Krueger
Judge, Mentor Municipal Court	John F. Trebets
Law Director	Richard A. Hennig
Clerk of Council	Elizabeth A. Limestahl
City ManagerCity Manager	Kenneth J. Filipiak
Assistant City Manager	Anthony J. Zampedro
Director of Finance	David W. Malinowski
Director of Public Works	Matthew S. Schweikert
Director of Parks, Recreation and Public Facilities	Kenneth S. Kaminski
City Engineer	Dave Swiger
Chief of Police	Kevin Knight
Fire Chief	Robert M. Searles
Director of Economic and Community Development	Ronald M. Traub

# DEPARTMENT OF FINANCE STAFF DECEMBER 31, 2015

David W. Malinowski	Director of Finance
Bonnie L. Lingafelter	Assistant Director
Billie K. Geyer	Accounting Supervisor
Jill T. Lehner	Accounting Coordinator
Veronica Fetsko	Sr. Accounting Assistant
Hollie Bartone	Sr. Accounting Assistant
Marie Samec	Accounting Assistant
Barbara Young	Accounting Assistant
Debra Hall	Accounting Assistant
Jennifer Mohr	Accounting Assistant
Linda Martinc	Office Assistant





#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Mentor Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

**December 31, 2014** 

**Executive Director/CEO** 





#### JAMES G. ZUPKA, C.P.A., INC.

Certified Public Accountants 5240 East 98<sup>th</sup> Street Garfield Hts., Ohio 44125

Member American Institute of Certified Public Accountants

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Ohio Society of Certified Public Accountants

#### INDEPENDENT AUDITOR'S REPORT

To the Members of City Council City of Mentor Mentor, Ohio The Honorable Dave Yost Auditor of State State of Ohio

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mentor, Lake County, Ohio, (City) as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Mentor, Lake County, Ohio, as of December 31, 2015, and the respective changes in financial position and, where applicable, cash flows thereof, and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As described in Note 2 to the basic financial statements, the City adopted the provisions of Governmental Accounting Standards Board (GASB) Statement No. 68, Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27 and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68, and restated its net position at December 31, 2014 for governmental activities. The City also restated its net position at December 31, 2014 for governmental activities due to an OPWC loan payable adjustment. Our opinion is not modified with respect to these matters.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension Liabilities and Pension Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Mentor, Ohio's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 7, 2016, on our consideration of the City of Mentor, Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Mentor, Ohio's internal control over financial reporting and compliance.

James G. Zupka, CPA, Inc.
Certified Public Accountants

June 7, 2016



#### CITY OF MENTOR, OHIO

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Mentor (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2015. Please read this information in conjunction with the City's basic financial statements and footnotes.

#### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at December 31, 2015 by approximately \$144.9 million (net position). All of the net position is accounted for as governmental activities. Of this amount, \$25.9 million (unrestricted net position excluding implementation of GASB 68) may be used to meet the government's ongoing obligations to citizens and creditors.
- The City's net position (restated for net pension liability) decreased by \$2.6 million during 2015.
- At the end of the current fiscal year, unassigned fund balance for the General Fund was \$18.7 million and is available for spending at the City's discretion. The unassigned fund balance equals 36.8 percent of total current year general fund expenditures.
- The City's total debt and other long-term obligations increased by \$5.3 million (7.2 percent) during the current fiscal year. The increase was primarily related to the net effect of new bonds issued and retirement of bonds during the year (\$3.2 million), and additional net pension liability (\$2.2 million).

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of six components: 1) government-wide financial statements, 2) fund financial statements, 3) General Fund budget and actual statement, 4) proprietary fund financial statements, 5) fiduciary fund financial statements, and 6) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements**. The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the City's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

The government-wide financial statement of activities distinguishes functions of the City that are principally supported by taxes and intergovernmental revenues from other functions that are intended to recover all or a significant portion of their costs through user fees and charges. The governmental activities of the City principally include: general government; police; fire; streets and highways; parks, recreation and public facilities; economic and community development; and engineering and building.

**Fund financial statements**. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds**. Governmental funds are used to account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains 50 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Special Assessment Bond Retirement Fund, General Obligation Bond Retirement Fund, and Heisley Road Improvement Phase III Fund which are considered to be major funds. Data from the other 46 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

**Proprietary funds**. Proprietary funds are used to account for activities that receive significant support from fees and charges. The City established a type of Proprietary fund known as an internal service fund to account for the operation of the retrospective workers' compensation program. Proprietary funds are not combined with other governmental funds when reporting the governmental fund financial statements. However, fund activity is reflected in the government-wide financial statements.

**Fiduciary funds**. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The fiduciary funds reporting focuses on net position and changes in net position.

**General Fund budget and actual statement**. The City adopts an annual appropriated budget for each of its funds. The General Fund budgetary comparison has been provided as a separate financial statement to demonstrate compliance with its budget.

**Notes to the financial statements**. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The Statement of Net Position looks at the City as a whole. The following table provides a summary of the City's net position for 2015 compared to 2014.

	Summary of Net Position				
		Restated			
	December 31, 2015	December 31, 2014			
•					
Assets	00.040.700	00.047.005			
Current and other assets	63,213,726	63,317,325			
Net Pension Asset	12,586	3,430			
Capital Assets	164,659,270	165,598,090			
Total Assets	227,885,582	228,918,845			
Deferred Outflows of Resources					
Deferral on Refunding	165,531	15,593			
Pension	6,549,129	4,285,814			
Total Deferred Outflows of Resources	6,714,660	4,301,407			
Liabilities					
Current and other liabilities	4,408,767	6,092,227			
Long term liabilities:					
Due within one year	3,855,190	3,507,782			
Due in more than one year:					
Net Pension Liability	45,888,530	43,641,349			
Other Amounts	30,182,614	27,433,351			
Total Liabilities	84,335,101	80,674,709			
Deferred Inflows of Resources					
Property Taxes	4,677,784	4,543,683			
Payment in Lieu of Taxes	490,000	480,000			
Pension	239,378	0			
Total Deferred Inflows of Resources	5,407,162	5,023,683			
Total Bolonou Illiono di Mossulloss	0,101,102	0,020,000			
Net Position					
Net Investment in Capital Assets	137,257,572	141,267,216			
Restricted	21,289,843	21,837,084			
Unrestricted	(13,689,436)	(15,613,782)			
Total Net Position	144,857,979	147,490,518			

During 2015, the City adopted GASB Statement 68, "Accounting and Financial Reporting for Pensions-an Amendment of GASB Statement 27," which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding

deferred inflows related to pension and the net position liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pensions costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps required action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

As a result of implementing GASB 68, the City is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting. This

implementation also had the effect of restating net position at December 31, 2014 from \$186,873,965 to \$147,521,860.

Net position at December 31, 2014 was decreased by an additional \$31,342 due to a restatement of an OPWC loan that had been recorded as revenue rather than a liability in a prior year. This resulted in a total restated net position at December 31, 2014 of \$147,490,518.

Total assets and deferred outflows of resources increased \$1,379,990 from 2014 to 2015. The increase was due to the net effect of an increase in total deferred outflows of resources (\$2.4 million) primarily caused by recording of deferred outflows related to pension and a decrease in capital assets (\$1.0 million).

Total liabilities and deferred inflows of resources increased by \$4,043,871. The increase was primarily attributable to an increase in long-term debt obligations (outstanding liabilities for bonded debt increased \$3.2 million and the net pension liability increased \$2.2 million) and a \$0.2 million increase in pension deferred inflows offset by a \$1.7 million decrease in accounts payable and accrued liabilities.

The result of increased assets and deferred outflows of resources and increased liabilities and deferred inflows of revenues is a decrease in total net position of \$2,632,539. A portion of the City's net position (14.7 percent) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position is a deficit of \$13.7 million. The deficit is primarily the result of the City's implementation of Governmental Accounting Standards Board Statement No. 68, "Accounting and Financial Reporting for Pension – an Amendment of GASB Statement 27" (GASB 68).

In order to further understand what makes up the changes in net position for the current and previous year, the following table provides details regarding the results of activities for those years.

#### **Changes in Net Position**

	onanges in Ne	 2015	Restated 2014		
Revenues					
	Program Revenues:				
	Charges for Services	\$ 9,801,411	\$	10,602,631	
	Operating grants and contributions	855,865		960,803	
	Capital grants and contributions	1,116,596		1,714,710	
	General Revenues:				
	Municipal income taxes	39,118,569		38,389,408	
	Property taxes	4,976,486		4,786,033	
	Other local taxes	602,640		568,536	
	Payments in lieu of taxes	490,817		478,572	
	Grants and Entitlements not	5,001,823		5,463,036	
	restricted to specific programs				
	Unrestricted investment earnings	218,794		665,650	
	Other	 75,287		44,650	
Total Reve	nues	 62,258,288		63,674,029	
Expenses					
	General government	8,010,257		7,608,355	
	Police	14,356,357		13,527,805	
	Fire	11,984,552		12,184,072	
	Streets and highways	14,300,711		15,157,572	
	Parks, recreation and public facilities	10,106,430		9,680,622	
	Economic and community development	3,154,279		2,873,766	
	Engineering and building	1,895,626		2,004,928	
	Interest and fiscal charges	 1,082,615		1,168,091	
Total Expe	nses	 64,890,827		64,205,211	
Increases	(Decreases) in net position	(2,632,539)		(531,182)	
Net positio	n at beginning of year	\$ 147,490,518		N/A	
Net positio	n at end of year	\$ 144,857,979	\$	147,490,518	

The information necessary to restate the 2014 beginning balances and the 2014 pension expense amounts for the effects of the initial implementation of GASB 68 is not available. Therefore, 2014 functional expenses still include pension expense of \$4,285,814 computed under GASB 27. GASB 27 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 68, pension expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of pension expense. Under GASB 68, the 2015 statements report pension expense of \$4,647,167. Consequently, in order to compare 2015 program expenses to 2014, the following adjustments are needed:

Total 2015 program expenses under GASB 68	64,890,827
Pension expense under GASB 68	(4,647,167)
2015 contractually required contribution	4,433,079
Adjusted 2015 program expenses	64,676,739
Total 2014 program expenses under GASB 27	64,205,211
Increase in program expenses not related to pension	471,528

The decrease in net position of \$2.6 million in 2015 is a result of higher expenses in a few functional areas, primarily in general government and police, and less program revenues for charges for services and capital grants and contributions, and less general revenues for grants and entitlements not restricted to specific programs and unrestricted investment earnings combined with more revenue from collections of municipal income taxes. The decrease in net position of \$0.5 million in 2014 is a result of higher expenses in a few functional areas, primarily in general government, and less program revenues for charges for services combined with more general revenue from unrestricted investment earnings.

In conclusion, the implementation of GASB No. 68 requires the reader to perform additional calculations to determine the City's Total Net Position at December 31, 2015 without the implementation of GASB Statement No. 68. This is an important exercise, as the State Pension Systems (OPERS and OPF) collect, hold and distributes pensions to our employees, not the City of Mentor. These calculations are as follows:

Total Net Position at December 31, 2015 (with GASB 68)	\$ 144,857,979
GASB 68 Calculations:	
Add: Deferred Inflows related to Pension	239,378
Net Pension Liability	45,888,530
Less: Deferred Outflows related to Pension	(6,549,129)
Net Pension Asset	 (12,586)
Total Net Position at December 31, 2015 (without GASB 68)	\$ 184,424,172

#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, the unassigned fund balance is a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2015, the City's governmental funds reported combined ending fund balances of \$37.2 million, an increase of \$4.9 million from the prior year. The unassigned amount of \$18.0 million is available for spending at the City's discretion. The remainder of the combined fund balances is not available for general spending because it has already been 1) assigned (\$8.2 million), 2) committed (\$1.8 million), 3) restricted (\$8.0 million), or nonspendable (\$1.2 million).

The City reported four major funds for the year – the General Fund, the Special Assessment Bond Retirement Fund, the General Obligation Bond Retirement Fund, and the Heisley Road Improvement – Phase III Fund. In addition to the detailed analysis of the General Fund that follows, the changes in fund balance of the Special Assessment Bond Retirement Fund, the General Obligation Bond Retirement Fund, and the Heisley Road Improvement – Phase III Fund should be noted:

- The City recorded revenues of \$1.3 million and expenditures of \$1.1 million related to special assessments for certain bonds issued in past years. The fund balance did not materially change from the previous year.
- The City recorded revenues of \$2.7 million and expenditures of \$2.8 million for the General Obligation Bond Retirement Fund.
- The City recorded revenues of \$0.1 million and expenditures of \$1.7 million for the Heisley Road Improvement – Phase III Fund

The General Fund is the chief operating fund of the City. At December 31, 2015, the unassigned fund balance of the General Fund was \$18.7 million. As a measure of the General Fund's liquidity, it is useful to compare the unassigned fund balance to total fund expenditures. The unassigned fund balance represents 36.8 percent of total General Fund expenditures at December 31, 2015.

A two-year comparison of General Fund activity is shown in the following table. The revenues, expenditures and changes in fund balance shown in the comparison are presented on the modified accrual basis of accounting applicable to governmental funds.

#### **General Fund**

## Statement of Revenues, Expenditures and Changes in Fund Balance Information (Modified Accrual Basis)

Years Ended December 31, 2015 and December 31, 2014

	2015	2014
Revenues:		
Property taxes	\$ 747,396	\$ 733,871
Municipal income taxes	41,221,505	38,838,792
Intergovernmental	1,989,177	2,465,885
Charges for services	5,646,335	5,864,288
Fines and forfeitures	892,121	1,134,206
Licenses, permits and inspections	1,611,083	1,638,219
Investment income	184,693	624,272
Donations and other	171,593	268,322
Total Revenues	52,463,903	51,567,855
Expenditures:		
General government	6,814,959	6,873,856
Police	12,741,811	12,369,023
Fire	10,336,127	10,053,442
Streets and highways	7,035,955	7,822,187
Parks, recreation and public facilities	8,122,444	7,156,381
Economic and community development	2,898,810	2,700,710
Engineering and building	1,791,590	1,986,547
Capital outlay	973,922	3,342,364
Debt service - principal retirement	27,573	25,427
Total Expenditures	50,743,191	52,329,937
Excess of revenues over expenditures	1,720,712	(762,082)
Other financing (uses):		
Transfers out	(1,275,412)	(894,635)
Total other financing (uses)	(1,275,412)	(894,635)
Net change in fund balance	445,300	(1,656,717)
Fund balance at beginning of year	28,479,965	29,893,972
Change in inventory	297,529	242,710
Fund balance at end of year	\$ 29,222,794	\$ 28,479,965

#### **Analysis of General Fund Revenues**

General Fund revenues totaled \$52.5 million in 2015, an increase of approximately 1.7% from 2014. A discussion of each of the major types of General Fund revenues follows.

#### Property Taxes

Taxes collected from real property and public utility tangible personal property in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date.

The "assessed valuation" of real property is fixed at 35% of true value and is determined pursuant to rules of the State Tax Commissioner. An exception is that real property devoted exclusively to agricultural use is assessed at not more than 35% of its current agricultural use value. Real property devoted exclusively to forestry or timber growing is taxed at 50% of the local tax rate multiplied by the assessed value.

The assessed values of taxable property in the City for the past two years were as follows:

Tax		Public	Total
Collection Year	Real Property	Utility Property	Assessed Valuation
		(in thousands)	
2014	1,326,669	45,564	1,372,233
2015	1,335,053	48,479	1,383,532

Property tax revenues increased by approximately 1.8% in 2015 principally due to favorable collections.

#### Municipal Income Taxes

Ohio law authorizes a municipal income tax on both business income (net profits from the operation of a business or profession) and employee wages, salaries, and other compensation at a rate of up to 1% without voter authorization and at a rate above 1% with voter authorization. The charter of the City of Mentor requires voter approval of any tax on income. On March 6, 2012, the voters in the City renewed the 2% income tax for a five year period through December 31, 2017. On March 15, 2016, the 2% income tax was renewed by the voters for an indefinite period, without an expiration date.

The income tax is imposed on gross salaries and wages earned in the City by non-residents of the City and on salaries, wages and other compensation of City residents earned within or outside the City. The income tax liability of a City resident employed outside the City is reduced by a credit equal to 100% of the tax paid to the municipality in which the City resident is employed. The tax on business profits is imposed on that part of profits attributable to business conducted within the City.

Income tax revenue increased approximately \$2.4 million in 2015 versus the comparable amount in 2014 as a result of a healthy economic recovery in both the manufacturing and retail sectors. Revenue generated from the municipal income tax is recorded in the General Fund and may be used for any governmental purpose, including debt service on general obligation bonds of the City.

#### Intergovernmental

Intergovernmental revenues are composed of federal and state grants and other shared revenues including taxes levied and collected by the State of Ohio and Lake County and partially redistributed to the City and other political subdivisions. Shared revenues include state income, sales, corporate franchise, estate, and cigarette taxes as well as liquor fees. Intergovernmental revenues decreased by approximately 19.3% in 2015 primarily due to reductions in state shared revenues as a result of less estate tax revenue.

The State Local Government Fund ("LGF") and Local Government Revenue Assistance Fund ("LGRAF") are a significant source of non-tax General Fund revenue. Through these funds, Ohio subdivisions share in a portion of the State's collection of the sales tax, use tax, personal income tax, corporate franchise tax and public utilities excise tax. The percentages of the five taxes supporting these funds have varied over the years. At times, the dollar amounts in the funds have been capped at specified levels.

Pursuant to the Ohio Revised Code, State LGF revenues are divided into county and municipal portions. The county portion, the larger of the two, is distributed to each of the State's 88 counties and is allocated based upon a statutory formula utilizing county population and county municipal property values. Once received by a county, the funds can either be distributed to all subdivisions using the statutory formula or the county and its subdivisions may agree upon an alternate method for allocating the funds. Lake County and its recipient communities have chosen the latter method, which is comprised of a base allocation and an excess allocation. The excess allocation takes into account such factors as assessed value per capita, per capita income, population density and the number of individuals receiving public assistance. The municipal portion of the LGF is distributed directly by the State to those municipalities that collect an income tax. A municipality receives its share of the funds based upon its percentage of total municipal income taxes collected throughout the state in a given year. In 2015, the City had LGF revenue of \$1.7 million.

#### Charges for Services

Revenue from charges for services decreased by \$217,953, approximately 3.7% in 2015 mostly due to less Fire Department emergency medical service transport fee collections.

#### Fines and Forfeitures

Revenue from fines and forfeitures decreased by \$242,085, approximately 21.3% in 2015 primarily due to less revenue from drug enforcement seizures.

#### Investment Income

Investment income in 2015 was \$184,693, down from the \$624,272 in 2014. The change was due to the following three factors. The City had an average of \$34.3 million invested during 2015 versus \$31.7 million in 2014, which increased investment income by about \$29,000. Secondly, a lower effective yield on the portfolio of about 0.09% during 2015 caused a decrease of about \$31,000. Finally, the incremental change in the fair market value of the City's corporate bond funds caused the remaining decrease of \$438,000.

#### Donations and Other

Revenue from donations and other decreased by \$96,729 during 2015, primarily due to less revenue received from scrap metal sales.

#### **Analysis of General Fund Expenditures**

General Fund expenditures and other uses totaled \$52.0 million in 2015, a decrease of 2.26% from 2014. The amount of expenditures and other uses by function on a modified accrual basis for the year ended December 31, 2015, including the increases (decreases) over the prior year, are shown in the following table:

							crease ecrease)	
Expenditures and Other Uses		2015	Total	2014	Total	Over 2014		Change
				(\$ Amoun	s in 000's)			
Current:								
General Government	\$	6,815	13.12%	\$ 6,874	12.91%	\$	(59)	-0.86%
Police		12,742	24.49%	12,369	23.24%		373	3.02%
Fire		10,336	19.87%	10,053	18.89%		283	2.82%
Streets and highways		7,036	13.53%	7,822	14.70%		(786)	-10.05%
Parks, recreation and public facilities		8,122	15.61%	7,156	13.45%		966	13.50%
Economic and community development		2,899	5.57%	2,701	5.07%		198	7.33%
Engineering and building		1,792	3.44%	1,987	3.73%		(195)	-9.81%
Capital outlay		974	1.87%	3,342	6.28%		(2,368)	-70.86%
Debt Service - principal retirement		28	0.05%	25	0.05%		3	12.00%
Transfers out		1,275	<u>2.45</u> %	 895	<u>1.68</u> %		380	<u>42.46%</u>
Total expenditures and other financing								
uses	\$	52,019	100.00%	\$ 53,224	<u>100.00</u> %	\$	(1,205)	- <u>2.26</u> %

Streets and highways expenditures were lower and Parks, recreation and public facilities expenditures were higher as a result of reassigning numerous functional duties from the Public Works Department to the Parks Department in 2015. Expenditures for the function of Economic and community development increased because of higher recorded expenditures for economic incentive grants during 2015.

Capital outlay decreased as a result of the purchase of the Springbrook Gardens property for \$2.5 million in the prior year.

Major Expense Categories. A discussion of the City's major expense categories follows:

#### Employee Compensation and Labor Relations

As of December 31, 2015 and 2014, the City had approximately 347 and 339 full-time employees, respectively. As of December 31, 2015, approximately 220 full-time employees are represented in 5 collective bargaining units. The labor unions, together with the approximate number of employees represented by each, are the Municipal, County and State Employees' Union 1099 – 59, the Ohio Patrolmen's Benevolent Assn., representing three units – 93, and the International Assn. of Firefighters Local 1845 – 68.

There have been no work stoppages in the City within the last 20 years. The current three-year agreements with the labor unions, which represent the full-time employees, all expire in March 2017. The agreement covering the part-time firefighters expires in March 2018. The current agreements have wage increases of generally 2%.

The Council, by ordinance, establishes schedules of salaries, wages and other economic benefits for the City's non-union employees. Generally, the terms of these ordinances have mirrored the wage increases and benefits in the union agreements.

Chapter 4117 of the Ohio Revised Code (the "Collective Bargaining Law"), establishes procedures for, and regulates public employer-employee collective bargaining and labor relations for the City and other state and local governmental units in Ohio. The Collective Bargaining Law creates a three-member State Employment Relations Board, which administers and enforces the Collective Bargaining Law. Among other things, the Collective Bargaining Law: (i) creates rights and obligations of public employers, public employees and public employee organizations with respect to labor relations; (ii) defines the employees it covers; (iii) establishes methods for (a) the recognition of employees and organizations as exclusive representatives for collective bargaining and (b) the determination of bargaining units; (iv) establishes matters for which collective bargaining is either required, prohibited, or optional; (v) establishes procedures for bargaining and the resolution of disputes, including negotiation, mediation and fact finding; and (vi) permits all covered employees to strike, except certain enumerated classes of employees, such as police and fire personnel.

Over the past two years, the total salaries and wages paid to City employees from the General Fund were as follows:

<u>Year</u>	<u>A</u>	mount Paid
2015	\$	29,055,144
2014	\$	26,432,475

Salaries and wages increased as a result of an additional bi-weekly payroll processed during 2015 and retroactive wage increases for several employees.

#### Employee Retirement Benefits

City employees (except for certain part-time firefighters who are covered by social security) are members of one of two retirement systems. These retirement systems provide both pension and post-retirement health care benefits to participants, were created pursuant to Ohio statutes and are administered by state created boards of trustees. The boards are comprised of a combination of elected members from the respective retirement systems' memberships and exofficio members from certain state government offices.

These two retirement systems are:

- Ohio Public Employees Retirement System (OPERS), created in 1935, represents state
  and local government employees not included in one of the other four state-mandated
  systems. More data on this pension fund is shown in Notes 13 and 14 of the financial
  statements.
- Ohio Police and Fire Pension Fund (OP&F), created in 1966, represents sworn personnel, not civilians, employed in police and fire divisions of Ohio's local governments. All of the City's full-time police and fire officers are members of this pension fund. More data on this pension fund is shown in Notes 13 and 14 of the financial statements.

Over the past two years, the City and its employees have made actual payments in the following amounts to OPERS and OP&F:

	2015		2014		
	(in tho	usands)			
Paid by City to					
OPERS	\$ 2,046	\$	2,075		
OP&F	 2,782		2,844		
Total paid by City	 4,828		4,919		
Paid by Employees to					
OPERS	1,461		1,482		
OP&F	 1,521		1,454		
Total paid by Employees	 2,982		2,936		
Total	\$ 7,810	\$	7,855		

The City is current in all of its required contributions to the respective pension funds.

#### **GENERAL FUND BUDGETARY ANALYSIS**

The difference between the original and final amended budget for the City's General Fund expenditures, including transfers and advances out, was an increase of \$10.52 million, a 17.1 percent increase in appropriations. The budget for general fund expenditures was increased as a result of underestimating original appropriations due to the following:

 Various capital project funds and grant funds required temporary cash advances from the General Fund. (Roadway infrastructure projects - \$7,800,000; various grants and other - \$2,700,000). The General Fund will be reimbursed next year from revenue to be received from outside funding sources for advances that were not repaid in 2015.

The difference between the final amended budget and actual expenditures for the City's General Fund expenditures was a positive \$5.1 million. The following functions reported favorable material variances (rounded to nearest \$100,000):

- General government The Finance Department incurred less expenditures for tax collection agency fees and claims (\$700,000); City Council and the Municipal Court incurred less expenditures for operational costs (\$300,000); City Manager and Legal Department operational costs including deferring the purchase for upgrading the citywide phone system were less than estimated (\$700,000).
- Police Employee compensation and benefits were under budget primarily because of unfilled positions during the year, (\$200,000); and operational costs were less than budgeted (\$200,000).
- Fire Employee compensation and benefits were under budget primarily because of unfilled positions during the year, (\$200,000); and operational costs were less than budgeted (\$300,000).
- Streets and Highways Employee compensation and benefits were under budget primarily because of unfilled positions during the year (\$300,000); and less expenditures for maintenance and repair of certain infrastructure projects (\$500,000).
- Parks, recreation and public facilities Less expenditures for maintenance and repairs on facilities throughout the City (\$400,000).

- Economic and community development Less expenditures for economic development grants (\$200,000).
- Engineering and Building Less expenditures for general engineering services (\$400,000) and the sidewalk repair program (\$100,000).

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

**Capital assets**: The City's investment in capital assets as of December 31, 2015 equaled \$164.7 million (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings and improvements, equipment, infrastructure, and construction in progress. The total decrease in the City's investment in capital assets in 2015 was 0.6 percent. A summary of the City's capital assets at December 31, 2015 and December 31, 2014 is as follows:

	Net o	2015 apital Assets, of Accumulated Depreciation	2014 Capital Assets, Net of Accumulated Depreciation		
Land Land improvements Buildings and improvements Equipment Infrastructure Construction in progress	\$	65,125,162 594,758 18,659,519 6,919,987 65,402,762 7,957,082	\$	65,125,162 698,343 19,768,594 7,233,210 67,420,863 5,351,918	
Total	\$	164,659,270	\$	165,598,090	

The following were the major transactions during the current fiscal year that affected the City's capital assets:

- Land improvements normal annual depreciation on existing improvements without new additions.
- Buildings and improvements normal annual depreciation on existing buildings without new additions.
- Equipment acquisition of new equipment and vehicles (\$1.3 million) offset by normal annual depreciation and asset disposals on existing equipment (\$1.6 million).
- Infrastructure normal annual depreciation on existing roads, bridges, and other infrastructure (\$2.5 million) with \$0.5 million in new construction and improvements.
- Construction in progress \$3.0 million increase for two major road improvement projects
   Plaza Boulevard extension and Heisley Road widening offset by \$0.4 million for capitalized assets previously under construction.

The primary sources for financing the City's capital improvement projects are federal, state (Issue 2), and Lake County funding sources; general obligation bond proceeds; and general fund revenues. Additional information on the City's capital assets can be found in Note 6 to the financial statements.

**Long-term debt**. As of December 31, 2015 the City had total bond and loans outstanding of \$27.5 million. These are backed by the full faith and credit of the City.

The activity affecting the City's debt obligations outstanding during the year ended December 31, 2015 is summarized below.

	Restated Balance January 1, 2015		Debt Debt Issued Retired			Balance December 31, 2015		
			 (in th	ousan	ds)			
General Obligation Bonds Special Assessment Bonds	\$	14,792 8,998	\$ 9,690	\$	(6,006) (604)	\$	18,476 8,394	
Unamortized Premium on Debt OWDA/OPWC Loans	_	24 541	 132 11		(11) (41)		145 511	
Total Government Activities	\$	24,355	\$ 9,833	\$	(6,662)	\$	27,526	

The funds used to meet the debt service requirements of the City's general obligation bonds are from certain ad valorem taxes and other revenue sources. Ad valorem taxes, the primary source of funds, amounted to \$2.4 million in 2015 which represented 65% of the debt service requirements on the general obligation and special assessment bonds. Use of existing fund balances and transfers from the general fund were used to pay the remaining 35% of debt service requirements.

The City issues its general obligation bonds within the context of its Capital Improvement Program. Programs which have benefited due to the issuance of general obligation debt include construction of and additions to City buildings (including a maintenance facility, an ice arena, a senior center, a fire station, and a City hall addition), and acquisition of a golf course, marina, and park land.

The City also issues special assessment bonds for various roadway improvements. The debt service on the special assessment bonds is paid from the revenue collected through the special assessment levies.

The City presently has an Aa1 bond rating from Moody's Investors Service that was based on a recalibration during 2010 and reaffirmed in 2011 and 2015; previously the City had an Aa2 rating from Moody's that was assigned in October 2005 and reaffirmed in August of 2008 and again in July 2009; prior to that the City had an Aa3 rating from Moody's that was assigned initially in August 1997 and was reaffirmed in October 2004.

The ratio of net general bonded debt to assessed valuation and the amount of bonded debt per capita are useful indicators of the City's debt position. Net general bonded debt is total general bonded debt supported by taxes less amounts available in the Debt Service Funds. This data at December 31, 2015 was:

Net General Bonded Debt	\$17	,837,609
Ratio of Net Bonded Debt to Assessed Valuation		1.29%
Net General Bonded Debt Per Capita	\$	378 24

The Ohio Revised Code provides that the net debt of the municipal corporation, whether or not approved by the electors, shall not exceed 10.5 percent of the assessed value of all property in

the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5 percent of the total assessed value of property. The City's total debt limit (10.5 percent) is \$145,270,819 and unvoted debt limit (5.5 percent) is \$76,094,239. These debt limitations are not expected to affect the financing of any currently planned facilities or services.

Additional information on the City's long-term debt can be found in Note 7 to the financial statements.

### FACTORS EXPECTED TO IMPACT THE CITY'S FUTURE FINANCIAL POSITION OR RESULTS OF OPERATIONS

On a cash basis the City's general fund budget for 2016 projects a year-end unencumbered balance of \$4.3 million. This includes estimated income tax collections of \$38.0 million which is less than the record year actual 2015 collections. For the five months through May 31, 2016, income tax collections were up 0.3% from the comparable 2015 period. The general fund unencumbered balance at May 31, 2016 was \$7.8 million.

#### **NEED ADDITIONAL INFORMATION**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Director of Finance, City of Mentor, 8500 Civic Center Boulevard, Mentor, Ohio 44060.





#### **CITY OF MENTOR, OHIO**

#### STATEMENT OF NET POSITION

**December 31, 2015** 

ASSETS	
Cash and investments	\$ 33,623,535
Receivables, net of allowance for doubtful accounts	25,217,046
Due from other governments	2,890,956
Inventory	976,013
Prepaid items	182,476
Pension	12,586
Land held for resale	323,700
Nondepreciable capital assets	73,082,244
Depreciable capital assets, net of accumulated depreciation	91,577,026
Total assets	 227,885,582
DEFERRED OUTFLOWS OF RESOURCES	
Deferred charge on refunding	165,531
Pension	6,549,129
Total deferred outflows of resources	6,714,660
LIABILITIES	
Accounts payable and accrued liabilities	3,878,932
Deposits	529,835
Long-term obligations:	•
Due within one year	3,855,190
Due in more than one year:	
Net Pension Liability	45,888,530
Other Amounts	30,182,614
Total liabilities	84,335,101
DEFERRED INFLOWS OF RESOURCES	
Property tax	4,677,784
PILOT	490,000
Pension	239,378
Total deferred inflows of resources	5,407,162
NET POSITION	
Net investment in capital assets	137,257,572
Restricted for:	, ,
Debt service	12,913,015
Capital projects	1,425,815
Streets and public safety	6,951,013
Unrestricted	(13,689,436)
Total net position	\$ 144,857,979
·	 

Expenses  Functions/Programs:  Governmental Activities: General Government Police Fire 11,984,55 Streets and highways Parks, recreation and public facilities Economic and community development Engineering and building Interest and fiscal charges Total governmental activities  Expenses  \$ 8,010,25 14,356,35 11,984,55 10,106,43 10,106,4	\$ 57 \$ 57 \$ 52 11	2,155,735 125,394 1,228,735	Grai	rating hts and tributions  55,371	and	pital Grants d ntributions	Cha	enue and inges in Net ition
Governmental Activities:  General Government \$8,010,25  Police 14,356,35  Fire 11,984,55  Streets and highways 14,300,71  Parks, recreation and public facilities 10,106,45  Economic and community development 3,154,27  Engineering and building 1,895,62  Interest and fiscal charges 1,082,67	57 52 11	125,394	\$		\$	_	\$	
General Government \$ 8,010,25 Police 14,356,35 Fire 11,984,55 Streets and highways 14,300,71 Parks, recreation and public facilities 10,106,43 Economic and community development 2,154,27 Engineering and building 1,895,62 Interest and fiscal charges 1,082,67	57 52 11	125,394	\$		\$	<u>-</u>	\$	
Police 14,356,35 Fire 11,984,55 Streets and highways 14,300,71 Parks, recreation and public facilities 10,106,43 Economic and community development 3,154,27 Engineering and building 1,895,62 Interest and fiscal charges 1,082,63	57 52 11	125,394	\$		\$	=	\$	
Fire 11,984,55 Streets and highways 14,300,71 Parks, recreation and public facilities 10,106,43 Economic and community development 3,154,27 Engineering and building 1,895,62 Interest and fiscal charges 1,082,67	52 11	•		E0 074			Ψ	(5,799,151)
Streets and highways 14,300,71 Parks, recreation and public facilities 10,106,43 Economic and community development 3,154,27 Engineering and building 1,895,62 Interest and fiscal charges 1,082,61	11	1,228,735		58,971		-		(14,171,992)
Parks, recreation and public facilities 10,106,43 Economic and community development 3,154,27 Engineering and building 1,895,62 Interest and fiscal charges 1,082,63				4,459		-		(10,751,358)
Economic and community development 3,154,27 Engineering and building 1,895,62 Interest and fiscal charges 1,082,67	30	1,177,684		253,017		1,116,596		(11,753,414)
Engineering and building 1,895,62 Interest and fiscal charges 1,082,62		4,309,898		278,030		-		(5,518,502)
Interest and fiscal charges 1,082,61	79	128,066		205,426		-		(2,820,787)
	26	675,899		591		-		(1,219,136)
Total governmental activities \$ 64,890,82	15	-		-		-		(1,082,615)
	27 \$	9,801,411	\$	855,865	\$	1,116,596	\$	(53,116,955)
General revenues:  Municipal income taxes								39,118,569
								39,118,569
Property taxes levied for:  General purpose								763,762
Special revenue								1,824,512
Debt service								2,388,212
Other local taxes								602,640
Payments in Lieu of Taxes								490,817
Grants and Entitlements not Restricted								490,017
to Specific Programs								5,001,823
Unrestricted investment earnings								218,794
Other								75,287
Total general revenues								50,484,416
Changes in net position								(2,632,539)
Net position at beginning of year - Restated								147,490,518
Net position at end of year							\$	144,857,979

	General	Special Assessment Bond Retirement	General Obligation Bond Retirement	Heisley Road Improvement- Phase III	Other Governmental Funds	Total Governmental Funds
Assets						
Cash and investments	\$ 15,637,676	\$ 118,169	\$ 351,942	\$ 5,073,371	\$ 9,018,975	\$ 30,200,133
Receivables, net	8,972,823	11,926,119	2,453,481	-	1,864,623	25,217,046
Due from other funds	7,162,288	-	286,375	-	62,239	7,510,902
Due from other governments	874,219	-	150,003	-	1,866,734	2,890,956
Inventory	976,013	-	-	-	-	976,013
Prepaid items	182,476	-	-	-	-	182,476
Land held for resale	-	323,700	-	-	-	323,700
Total Assets	33,805,495	12,367,988	3,241,801	5,073,371	12,812,571	67,301,226
Liabilities						
Accounts payable	\$ 758,058	\$ -	\$ -	\$ 54,601	\$ 167,299	\$ 979,958
Accrued payroll and employee benefits	1,306,314	-	-	-	-	1,306,314
Accrued liabilities	4,181	-	-	-	-	4,181
Construction, security and bid deposits	529,835	-	-	-	-	529,835
Due to other funds	-	5,022	-	4,950,000	2,555,880	7,510,902
Due to other governments	-	49,367	-	-	-	49,367
Total Liabilities	2,598,388	54,389		5,004,601	2,723,179	10,380,557
Deferred Inflows of Resources						
Property tax	491,259	-	2,442,425	-	1,744,100	4,677,784
PILOT	-	-	-	-	490,000	490,000
Unavailable Revenue:						
Delinquent property tax	23,961	-	11,056	-	16,641	51,658
Income tax	905,653	-	-	-	-	905,653
Shared revenue	563,440	-	150,003	-	816,089	1,529,532
Special assessments		12,069,502			32,234	12,101,736
Total Deferred Inflows of Resources	1,984,313	12,069,502	2,603,484		3,099,064	19,756,363
Fund Balances						
Nonspendable	1,158,489	_	_	_	_	1,158,489
Restricted	-	323,700	638,317	68,770	7,093,012	8,123,799
Committed	1,216,132	-	-	-	577,267	1,793,399
Assigned	8,160,728	_	_	_	-	8,160,728
Unassigned	18,687,445	(79,603)	_	_	(679,951)	17,927,891
Total Fund Balances	29,222,794	244,097	638,317	68,770	6,990,328	37,164,306
. Juli i dila Dala 1000	20,222,104	277,007		00,770	0,000,020	07,104,000
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 33,805,495	\$ 12,367,988	\$ 3,241,801	\$ 5,073,371	\$ 12,812,571	\$ 67,301,226

#### **CITY OF MENTOR, OHIO**

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION DECEMBER 31, 2015

Amounts reported for a	povernmental activities in the	he statement of net pos	ition are different because:

Amounts reported for governmental activities in the statement of het po	osition are different because	<b>5.</b>
Total fund balances - governmental funds		\$ 37,164,306
Capital assets used in governmental activities are not financial res therefore, are not reported in the funds. (See note 6.)	sources and	164,659,270
An internal service fund is used by management to charge the cos compensation claims to individual funds. The assets and liabiliti service fund are included in governmental activities in the statem	es of the internal	(959,598)
The net pension liability/asset is not due and payable in the curren therefore, the liability/asset and related deferred inflows/outflows reported in governmenetal funds:		
Deferred Outflows - Pension Deferred Inflows - Pension Net Pension Liability/Asset	6,549,129 (239,378) (45,875,944)	(39,566,193)
Other long-term assets are not available to pay for current-period of therefore, are unavailable in the funds.	expenditures and,	
Deferred charges for bond refundings in 2004/2005/201 Unavailable revenues	5 165,531 14,588,579	14,754,110
Long-term liabilities are not due and payable in the current period not reported in the funds. (See note 7.)	and, therefore are	
Long term obligations Internal service portion Accrued vacation Accrued interest	(34,037,804) 4,383,000 (1,460,688) (78,424)	(31,193,916)
Net position of governmental activities		\$ 144,857,979

## CITY OF MENTOR, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

Year Ended December 31, 2015

	General	Special Assessment Bond Retirement	General Obligation Bond Retirement	Heisley Road Improvement- Phase III	Other Governmental Funds	Total Governmental Funds
REVENUES						
Property taxes	\$ 747,396	\$ -	\$ 2,382,272	\$ -	\$ 1,811,942	\$ 4,941,610
Municipal income taxes	41,221,505	-	-	-	-	41,221,505
Other local taxes	-	-	-	-	602,640	602,640
Payments in Lieu of Taxes	-	-	-	-	490,817	490,817
Intergovernmental	1,989,177	-	288,880	100,000	4,189,489	6,567,546
Charges for services	5,646,335	-	-	-	62,547	5,708,882
Fines and forfeitures	892,121	-	-	-	333,270	1,225,391
Licenses, permits, and inspections	1,611,083	-	-	-	3,380	1,614,463
Special assessments	-	1,253,733	-	-	1,088,323	2,342,056
Investment income	184,693	-	13,480	-	20,621	218,794
Donations and other revenues	171,593				18,310	189,903
Total revenues	52,463,903	1,253,733	2,684,632	100,000	8,621,339	65,123,607
EXPENDITURES Current:						
General government	6,814,959	-	93,499	22,856	301,908	7,233,222
Police	12,741,811	-	-	-	579,553	13,321,364
Fire	10,336,127	-	-	-	861,371	11,197,498
Streets and highways	7,035,955	-	-	-	4,899,688	11,935,643
Parks, recreation and public facilities	8,122,444	-	=	-	910,125	9,032,569
Economic and community development	2,898,810	-	=	-	259,889	3,158,699
Engineering and building	1,791,590	-	-	-	103,912	1,895,502
Capital outlay	973,922	-	-	1,668,334	2,001,704	4,643,960
Debt service:						
Principal retirement	27,573	617,389	2,096,368	-	-	2,741,330
Interest and fiscal charges		455,077	626,175	<u> </u>		1,081,252
Total expenditures	50,743,191	1,072,466	2,816,042	1,691,190	9,918,150	66,241,039
Excess (deficiency) of revenues						
over (under) expenditures	1,720,712	181,267	(131,410)	(1,591,190)	(1,296,811)	(1,117,432)
OTHER FINANCING SOURCES (USES)						
Bonds issued	-	_	-	2,125,000	3,440,000	5,565,000
Premium on bonds	_	_	132,234	-	-	132,234
Bond refunding proceeds	-	_	4,125,000	-	_	4,125,000
Bond refund escrow payment	-	_	(4,077,813)	-	_	(4,077,813)
Issuance of OPWC loans	-	_	-	-	11,596	11,596
Transfers in	-	_	124,481	-	1,463,902	1,588,383
Transfers out	(1,275,412)	_	-	-	(312,971)	(1,588,383)
Total other financing sources (uses)	(1,275,412)		303,902	2,125,000	4,602,527	5,756,017
NET CHANGE IN FUND BALANCES	445,300	181,267	172,492	533,810	3,305,716	4,638,585
FUND BALANCES AT BEGINNING OF YEAR	28,479,965	62,830	465,825	(465,040)	3,684,612	32,228,192
CHANGE IN INVENTORY	297,529					297,529
FUND BALANCES AT END OF YEAR	\$ 29,222,794	\$ 244,097	\$ 638,317	\$ 68,770	\$ 6,990,328	\$ 37,164,306

#### **CITY OF MENTOR, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES OF GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2015

Amount reported for governmental activities in the staten different because:	nent of activities are	
Net change in fund balances - total governmental funds	S	\$ 4,638,585
Governmental funds report capital outlays as expenditus statement of activities, the cost of those assets is allouseful lives and reported as depreciation expense. To depreciation exceeded capital outlays in the current process Capital asset additions  Current year depreciation	ocated over their estimated his is the amount by which	(456,856)
Governmental funds only report the disposal of capital are received from the sale. In the statement of activitor each disposal.		116,449
Revenues in the statement of activities that do not provare not reported as revenues in the funds.  Property and municipal income tax Intergovernmental Special Assessment	(2,068,060) 28,058 (805,012)	(2,845,014)
The issuance of long-term debt (e.g. bonds, notes) pro resources to governmental funds, while the repaymer consumes the current financial resources of governmental however, has any effect on net assets. In the statem on outstanding bonds, whereas in governmental funds when due. Also, governmental funds report the effect items when debt is first issued, whereas these amountstatement of activities. This amount is the net effect of long-term debt and related items.	nt of the principal of long-term debt nental funds. Neither transaction, ent of activities interest is accrued as an interest expenditure is reported at of premiums, discounts, and similar ants are deferred and amortized in the	(3,016,051)
Contractually required contributions are reported as ex however, the statement of net position reports these		4,433,079
Except for amounts reported as deferred inflows/outflor liability are reported as pension expense in the state	·	(4,647,167)
The internal service fund used by management to char claims to individual funds is not reported in entity-wid mental expenditures and related internal service fund revenue (expense) of the internal service fund is allowactivities.	e statement of activities. Govern- I revenues are eliminated. The net	(376,942)
Some expenses reported in the statement of activities financial resources and, therefore, are not reported a		(478,622)
Changes in net position of governmental activities		\$(2,632,539)

# CITY OF MENTOR, OHIO GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Original Budget Final Budget		inal Budget		Actual		/ariance - Positive Negative)	
REVENUES:								
Property taxes	\$	701,000	\$	747,559	\$	747,396	\$	(163)
Municipal income tax		35,200,000		39,600,000		40,481,382		881,382
Intergovernmental		1,858,000		1,930,985		2,002,821		71,836
Charges for services		5,720,012		5,770,302		5,625,415		(144,887)
Fines and forfeitures		1,030,500		1,057,470		1,010,281		(47,189)
Licenses, permits and inspections		1,681,688		1,707,418		1,599,883		(107,535)
Investment income		300,000		300,000		370,737		70,737
Other		105,800		105,800		164,543		58,743
Total revenues		46,597,000		51,219,534		52,002,458		782,924
EXPENDITURES:								
Function:		0.470.045		0.404.044		7.000.404		0.400.400
General government		9,470,615		9,424,614		7,298,121		2,126,493
Police		13,806,947		13,826,948		13,422,302		404,646
Fire		11,535,665		11,528,289		11,045,311		482,978
Streets and highways		8,694,961		8,482,258		7,638,446		843,812
Parks, recreation and public facilities		8,345,934		9,381,980		8,949,136		432,844
Economic and community development		6,010,873		6,023,074		5,657,249		365,825
Engineering and building		2,537,661		2,537,662		2,069,560		468,102
Total expenditures		60,402,656		61,204,825	-	56,080,125		5,124,700
Excess (deficiency) of revenues								
over expenditures		(13,805,656)		(9,985,291)		(4,077,667)		5,907,624
OTHER FINANCING SOURCES (USES):								
Advances in		4,000,000		9,564,786		9,564,786		-
Advances out		-		(9,030,257)		(9,030,257)		-
Transfers in		1,400,000		1,400,000		1,400,000		-
Transfers out		(1,000,000)		(1,647,629)		(1,647,627)		2
Total other financing sources (uses)		4,400,000		286,900		286,902		2
NET CHANGE IN FUND BALANCE		(9,405,656)		(9,698,391)		(3,790,765)		5,907,626
Adjustment for prior year encumbrances		4,023,446		4,023,446		4,023,446		-
FUND BALANCES, BEGINNING OF YEAR		8,440,327		8,440,327		8,440,327		
FUND BALANCES, END OF YEAR	\$	3,058,117	\$	2,765,382	\$	8,673,008	\$	5,907,626

#### CITY OF MENTOR, OHIO STATEMENT OF FUND NET POSITION - PROPRIETARY FUND WORKERS COMPENSATION FUND

**December 31, 2015** 

ASSETS Current assets:	
Cash and investments	\$ 3,423,402
Total assets	 3,423,402
LIABILITIES	
Current liabilities:	
Employee benefits payable	476,657
Noncurrent liabilities:	
Employee benefits payable	3,906,343
Total liabilities	 4,383,000
NET POSITION	
Unrestricted	(959,598)
Total net position	\$ (959,598)

#### CITY OF MENTOR, OHIO STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - PROPRIETARY FUND WORKERS COMPENSATION FUND

Year Ended December 31, 2015

OPERATING REVENUES:  Donations and other	\$ 7,820
Total operating revenues	7,820
OPERATING EXPENSES:	
Employee benefits	356,637
Other	28,125
Total operating expenses	384,762
Net income (loss) from operations	(376,942)
CHANGE IN NET POSITION	(376,942)
NET POSITION AT BEGINNING OF YEAR	(582,656)
NET POSITION AT END OF YEAR	\$ (959,598)

#### CITY OF MENTOR, OHIO STATEMENT OF CASH FLOWS - PROPRIETARY FUND WORKERS COMPENSATION FUND Year Ended December 31, 2015

Cash flows from operating activities: Charges for services Payments to vendors Net cash provided by (used for) operating activities	\$ 7,820 (705,762) (697,942)
Net increase (decrease) in cash and cash equivalents	(697,942)
Cash and cash equivalents at beginning of year	4,121,344
Cash and cash equivalents at end of year	\$ 3,423,402
Reconciliation of operating income (loss) to	
net cash from operating activities:	
Operating income (loss)	(\$376,942)
Changes in assets and liabilities: Increase (decrease) in accrued employee benefits Total adjustments	 (321,000)
Net cash provided by (used for) operating activities	\$ (697,942)

## CITY OF MENTOR, OHIO STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS December 31, 2015

	BEG ENI PRIVA	METERY QUEST and DOWMENT TE-PURPOSE JST FUND	MUNICIPAL COURT AGENC FUND			
ASSETS						
Cash	\$	22,831	\$	116,747		
LIABILITIES						
Deposits held and due to others		-		116,747		
Total liabilities				116,747		
NET POSITION						
Held in trust for decoration of specific graves	\$	22,831	\$	-		

The notes to the financial statements are an integral part of this statement.

# CITY OF MENTOR, OHIO STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

#### FIDUCIARY FUNDS

Year Ended December 31, 2015

	BEQUE ENDO PRI\ PURPOS	ETERY EST and WMENT /ATE- SE TRUST JND
ADDITIONS		
Investment Income	\$	242
Total additions		242
DEDUCTIONS		
General expenses		736
Total deductions		736
Change in net position		(494)
Net position - beginning of year		23,325
Net position - end of year	\$	22,831

The notes to the financial statements are an integral part of this statement.

### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

#### NOTE 1 – DESCRIPTION OF CITY OPERATIONS AND REPORTING ENTITY

**The City**: The City of Mentor, Ohio (the "City") was organized under the present system of government effective January 1, 1963 and was incorporated as a home rule municipal corporation under the laws of the State of Ohio. The City operates under a Council-Manager form of government and provides the following services: public safety (police and fire), highways and streets, parks and recreation, public improvements, economic and community development (planning and zoning), and general administrative services.

**Reporting Entity**: The accompanying financial statements as of December 31, 2015 and for the year then ended have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") applicable to local governments. The Governmental Accounting Standards Board ("GASB") is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's Codification of Governmental Accounting and Financial Reporting Standards ("GASB Codification").

In evaluating how to define the governmental reporting entity, the City complies with the provisions of GASB Statement No. 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 61, "*The Financial Reporting Entity: Omnibus, an amendment of GASB Statements No. 14 and 34*", under which the financial statements include all the organizations, activities, functions, and component units for which the City ("primary government") is financially accountable. Financial accountability is defined as the appointment of a voting majority of the component unit's board, and either (1) the City's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the City.

On this basis, the City's financial reporting entity has no component units but includes the Mentor Municipal Court (the "Court") as part of the City's primary government in the determination of the City's reporting entity. The Court's operations are not legally separate from the City. In addition, the City is responsible for budgeting and appropriating funds for the operation of the Court and is ultimately responsible for any operating deficits sustained by the Court. The City's share of the fines collected by the Court, along with its share of the Court's administrative and operating costs, are recorded in the City's General Fund. Moneys held by the Court in a fiduciary capacity are included in the agency fund in the accompanying basic financial statements, as further discussed in Note 5. No other organizations are included as part of the City's reporting entity.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The following is a summary of the more significant policies followed during the preparation of the accompanying financial statements.

#### A. Government-wide and fund financial statements

GASB Statement No. 34 established new requirements and a new reporting model for the annual financial reports of state and local governments. The Statement was developed to make annual reports easier to understand and more useful to the people who use governmental

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

financial information to make decisions. Financial information of the City is presented in the following format:

#### **Basic Financial Statements:**

 Government-wide financial statements consist of a statement of net position and a statement of activities. These statements report all of the assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, expenses, and gains and losses of the City. Governmental activities are normally supported by taxes and intergovernmental revenues. Fiduciary funds of the City are not included in these government-wide financial statements.

Interfund receivables and payables have been eliminated in the government-wide statement of net position. These eliminations minimize the duplicating effect on assets and deferred outflows of resources and liabilities and deferred inflows of resources within the governmental activities total column. Interfund services provided and used are not eliminated in the process of consolidation in the statement of activities. The statement of activities presents a comparison between direct expenses and program revenues for each function of the City's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenue includes (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions, including special assessments that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

2. Fund financial statements consist of a series of statements focusing on information about the City's major governmental funds. Separate statements are presented for the governmental, proprietary and fiduciary funds.

The City's major governmental funds are the General Fund, the Special Assessment Bond Retirement Fund, the General Obligation Bond Retirement Fund, and the Heisley Road Improvement – Phase III Fund.

The General Fund is the primary operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in other funds. Its revenues consist primarily of income and property taxes, investment income, shared revenues, charges for services, and fines and forfeitures.

General Fund expenditures represent costs of general government; police; fire; streets and highways; parks, recreation and public facilities; economic and community development; engineering and building; and debt service. General Fund resources are also transferred annually to support other services which are accounted for in other separate funds.

The Special Assessment Bond Retirement Fund is used to account for the accumulation of resources for the payment of special assessment long-term debt principal, interest, and related costs.

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

The General Obligation Bond Retirement Fund is used to accumulate property taxes levied toward payment of outstanding general obligation debt.

The Heisley Road Improvement – Phase III Fund is used to account for the financing of the widening of Heisley Road between Jackson Street and Mentor Avenue.

The City maintains proprietary funds, such as internal service funds, to report any activity that provides goods or services to other funds, departments or agencies or to other governments, on a cost-reimbursement basis. Currently, the City's only proprietary fund is its Internal Service Fund for Workers' Compensation. Operating revenues within that fund are generated directly from the General Fund as Charges for Services. Operating expenses are the payment of premiums which is the primary purpose of the fund. There are no nonoperating revenues or expenses within the proprietary fund.

Also maintained by the City are fiduciary funds, such as private-purpose trust funds and agency funds, used to account for either legal trust arrangements which benefit individuals, private organizations, or other governments or assets and deferred outflows of revenues held by the City as an agent for individuals, private organizations or other governments.

- 3. The City's General Fund budget to actual statement is presented as part of the basic financial statements.
- 4. Notes to the financial statements provide information that is essential to a user's understanding of the basic financial statements.

#### B. Financial reporting presentation

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets and deferred outflows of resources, liabilities and deferred inflows of resources, fund balance (net position), revenues, and expenditures (expenses). The fund types and classifications that exist under GAAP are as follows:

#### **GOVERNMENTAL FUNDS**

- General Fund The General Fund is the general operating fund of the City. It is used to account for all financial resources, except those required to be accounted for in another fund.
- Special Revenue Funds Special revenue funds are used to account for and report the
  proceeds of specific revenue sources that are restricted or committed to expenditure for
  specified purposes other than debt service or capital projects. These funds include most
  federal and state grants.
- 3. **Debt Service Funds** Debt service funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for the payment of

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

general obligation and special assessment long-term debt principal, interest, and related costs.

- Capital Projects Funds Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.
- 5. **Permanent Funds** Permanent funds are used for the purpose of accounting for and reporting resources that are legally restricted to the extent that earnings, and not principal, may be used for purposes that support the reporting government's programs. During 2015, the City did not utilize any permanent funds.

#### PROPRIETARY FUNDS

- Enterprise Funds Enterprise funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. During 2015, the City did not utilize any enterprise funds.
- 2. Internal Service Funds Internal service funds are used to report activity for the financing of goods or services provided by one department to other departments or to other governments on a cost-reimbursement basis. During 2011, the City established, with Resolution No. 11-R-107, an internal service fund known as the Workers' Compensation Fund to account for the operation of the retrospective ratings plan for Workers' Compensation.

#### **FIDUCIARY FUNDS**

- Private-purpose Trust Funds Private-purpose trust funds are used to account for trust arrangements which benefit individuals, private organizations, or other governments. For accounting measurement purposes, the private-purpose trust funds are accounted for in essentially the same manner as proprietary funds. The City accounts for the cost of decorating specific graves as designated by individual donors in a Cemetery Bequest and Endowment Fund.
- 2. Agency Funds Agency funds are used to account for assets held by the City as an agent for individuals, private organizations, and other governments. Agency funds are custodial in nature (assets and deferred outflows of resources equal liabilities and deferred inflows of revenues) and do not involve the measurement of results of operations. The City's agency fund accounts for the Mentor Municipal Court.
- 3. **Other Fiduciary Funds** Other fiduciary funds include pension trust funds and investment trust funds. During 2015, the City did not utilize any such trust funds.

Fiduciary Funds are not included in the government-wide statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

#### C. Measurement focus and basis of accounting

Except for budgetary purposes, the basis of accounting used by the City conforms to GAAP as applicable to governmental units. The accounting and financial reporting treatment applied to a fund is determined by its measurement focus.

The government-wide, proprietary, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include income taxes, property taxes, grants, shared revenue, and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the taxpayer's liability occurs and revenue from property taxes is recognized in the fiscal year for which the taxes are levied. On an accrual basis, revenue in the form of shared revenue is recognized when the provider government recognizes its liability to the City. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a cost reimbursement basis.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities and deferred inflows of resources of the current period. The City generally considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Expenditures are generally recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt are reported as other financing sources.

In applying the susceptible-to-accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available (i.e., collectible within the current year or within sixty days after year-end and available to pay obligations of the current period): income taxes, investment earnings, and shared revenues. Reimbursements due for federal or state funded projects are accrued as revenue at the time the expenditures are made or, when received in advance, deferred until expenditures are made. Property taxes and special assessments, though measurable, are not available to finance current period obligations. Therefore, property tax and special assessment receivables are recorded and deferred until they become available. Other revenues, including licenses, fees, fines and forfeitures and charges for services are recorded as revenue when received in cash because they are generally not measurable until actually received.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Budgetary Procedures

**Budgetary Process**: The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance. These budgetary documents are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources as certified. The tax budget and appropriation ordinance are prepared under the direction of the City Manager and submitted to City Council for adoption. Budgeted expenditures represent original appropriations as modified by adjustments during the year. The primary level of budgetary control is at the departmental and object level. Budget revisions within appropriated amounts are subject to the approval of the City Manager. Changes in a department's total appropriation require action by City Council. For the year ended December 31, 2015, expenditures did not exceed appropriations in any individual department.

**Tax Budget**: A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

**Estimated Resources:** The County Budget Commission certifies its actions to the City by September 1. As part of this process, the City receives the official certificate of estimated resources which states the projected cash receipts of each fund. On or about January 1, this certificate is amended to include actual unencumbered cash balances from the preceding year.

Appropriations: A temporary appropriation ordinance to control expenditures (expenses) may be passed on or about January 1 for the period through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance may be amended during the year as new information becomes available, provided that total appropriations do not exceed certified estimated resources, as amended. At the end of the fiscal year, all unexpended and unencumbered balances of operating appropriations revert to the fund from which the original appropriation was made, where they become available for future appropriation. Appropriations are adopted by City Council for all funds except the Municipal Court Fund (Agency Fund); however, the City is only required to report herein on the budget adopted for the General Fund.

**GAAP/Budget Reconciliation:** The City's budgetary process accounts for certain transactions on a basis other than accounting principles generally accepted in the United States of America (GAAP basis). The major difference between the budgetary basis and the GAAP basis is that financial transactions are recorded on a cash and encumbrance basis (budgetary basis) as opposed to when susceptible to accrual (GAAP).

A reconciliation of the General Fund's results of operations for 2015 reported on the budget basis versus the GAAP basis is as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

#### Net Change in Fund Balance

Budget Basis	\$	(3,790,765)
Adjustments:		
Revenue accruals		(966,525)
Advances in		(9,564,786)
Advances out		9,030,257
Expenditure accruals		1,668,699
Funds with separate legally adopted budge	ets	(235,905)
Encumbrances		4,304,325
GAAP Basis	\$	445,300

**Encumbrances**: Encumbrance accounting, under which purchase orders, contracts, and other commitments for the future expenditure of funds are recorded in order to constrain a portion of the applicable appropriation, is utilized during the year for budget control purposes. Encumbrances outstanding at year-end are reported as expenditures under the City's budgetary basis of accounting.

The City honors the contracts represented by year-end encumbrances, and the related appropriations are carried forward to the succeeding year. For governmental fund financial statements reporting purposes, encumbrances outstanding at year-end are reported as restricted, committed, assigned or unassigned classifications of fund balance since they do not constitute expenditures, liabilities, or deferred inflows of resources.

The budget and actual expenditures included in the General Fund budgetary statement include all expenditures made during the year under the City's budgetary basis of accounting, including expenditures made in the current year that were encumbered and appropriated in the prior year.

As of December 31, 2015, the City's commitments for encumbrances in the governmental funds were as follows:

	En	cumbrances
	<u>C</u>	Outstanding
General	\$	4,304,325
Nonmajor funds		6,772,362
Total	<u>\$</u>	11,076,687

#### E. Other Significant Accounting Policies

**Cash and Investments**: Cash resources of certain individual funds are combined to form a pool of cash and investments which is managed by the Director of Finance. Interest earned on pooled cash and investments is credited to the General Fund, (except in cases where state law or City ordinances require that the income be allocated to certain specific funds, utilizing a formula based on the month-end balance of each fund).

The City reports its investments at fair value based on quoted market values and recognizes the corresponding change in the fair value of the investments as investment earnings in the year in which the change occurs.

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

**Inventory**: Inventory is valued at cost using the first-in, first-out (FIFO) method and consists of expendable supplies held for consumption and items held for resale. The cost of inventory items is recorded as an expenditure in the governmental fund financial statements at the time individual inventory items are purchased. Reported inventories are equally offset by a nonspendable fund balance which indicates that they do not constitute "available spendable resources" even though they are a component of net position.

Capital Assets: Capital assets, which include land, construction in progress, land improvements, buildings (including renovations and improvements), equipment, and infrastructure assets are reported in the governmental activities column in the government-wide financial statements to the extent the City's capitalization threshold is met. The City defines capital assets as assets with an estimated useful life in excess of five years (except vehicles) and an individual cost of more than \$5,000. Assets are recorded at historical cost or estimated historical cost, if historical cost is not available. Contributed capital assets are recorded at their estimated fair market value on the date contributed.

As permitted under the implementation provisions of GASB Statement No. 34, the historical cost of infrastructure assets acquired, significantly reconstructed or that received significant improvements prior to January 1, 1980 have not been included as part of governmental capital assets in the government-wide financial statements.

Costs for maintenance and repairs are expensed when incurred. However, costs for repairs and upgradings that materially add to the value or life of an asset and meet the above criteria are capitalized.

The City depreciates capital assets on a straight-line basis using the following estimated useful lives:

Land improvements	20
Buildings and improvements	20-40
Equipment	5-20
Infrastructure	25-50

**Compensated Absences**: The City accrues for accumulated, unpaid vacation and sick leave earned using the termination payment method specified under GASB Statement No. 16, *Accounting for Compensated Absences*. In the government-wide financial statements, the entire amount of unpaid vacation and sick leave is reported as a liability. A liability for accumulated, unpaid vacation and sick leave is accrued in the governmental fund financial statements only if the amount is currently due and payable at year end. These amounts are recorded as accrued payroll and employee benefits in the fund from which the employees who have accumulated leave are paid. The remaining portion of the liability is not reported in the governmental fund financial statements.

Normally, all vacation time is to be taken in the year available unless approval for carryover is obtained. City employees also earn sick leave which, if not taken, accumulates until retirement. Upon retirement, an employee with ten or more years of service is paid one-third of accumulated sick leave, subject to certain limitations, calculated at current wage rates.

**Long-Term Obligations**: In the government-wide statement of net position, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

are deferred and amortized over the life of the bonds using the bonds-outstanding method, which approximates the effective interest method. Losses on advance refundings are deferred and amortized over the life of the new debt, or the life of the advance refunded debt, whichever is shorter. Bonds payable are reported net of the applicable unamortized bond premium, discount or advance refunding losses. Bond issuance costs are reported as an expense in the period incurred.

In the governmental fund financial statements, bond premiums and discounts, as well as bond issuance costs, are recognized as revenues or expenditures during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### Fund Balances:

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance classification includes amounts that cannot be spent because they are not spendable in form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of the City's Council. Those committed amounts cannot be used for any other purpose unless the City's Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. Assigned amounts represent intended uses established by the City's legislative body, the City Council. State statute authorizes the Finance Director to assign fund balance for purchase orders; provided such amounts have been lawfully appropriated.

*Unassigned* – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In the other governmental funds, the unassigned classification is used only to report a deficit balance

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Special Assessment Bond Retirement	General Obligation Bond Retirement	Heisley Rd Improvement Phase III	Other Governmental Funds	Total
Nonspendable						
Inventories	\$ 976.013	\$ -	\$ -	\$ -	\$ -	\$ 976.013
Prepaid items	182,476	Ψ _	Ψ -	Ψ -	Ψ -	182,476
Total Nonspendable	1,158,489	·				1,158,489
. ста. т. ст. сретава с	.,,					.,,
Restricted for						
Land held for resale	-	323,700	-	-	-	323,700
Parks and recreation	-	-	-	-	932,173	932,173
Safety forces	-	-	-	-	1,779,288	1,779,288
Streets and highways	-	-	-	68,770	2,567,823	2,636,593
Economic development	-	-	-	-	1,804,212	1,804,212
Debt service	-	-	- 638,317 -		-	638,317
Other	-	-	-	-	9,516	9,516
Total Restricted	-	323,700	638,317	68,770	7,093,012	8,123,799
Committed to						
Payroll stabilization	1,216,132	-	-	-	-	1,216,132
Parks and recreation	-	-	-	-	550,984	550,984
Street trees			. <u> </u>		26,283	26,283
Total Committed	1,216,132	· <del></del>	<u> </u>		577,267	1,793,399
Assigned to						
Parks and recreation	93,624	_	_	-	<u>-</u>	93,624
Planned 2016 appropriations	4,405,019	_	_	_	_	4,405,019
Other purposes	3,662,085	_	_	_	_	3,662,085
Total Assigned	8,160,728	·	· —			8,160,728
Total 7100191100	0,100,720	· -	·	<u> </u>		0,100,720
Unassigned (Deficit)	18,687,445	(79,603)	<u>-</u>		(679,951)	17,927,891
Total Fund Balances	\$ 29,222,794	\$ 244,097	\$ 638,317	\$ 68,770	\$ 6,990,328	\$ 37,164,306

**Grants and Other Intergovernmental Revenues**: Grants and assistance awards made on the basis of entitlement programs are recorded as intergovernmental receivables and revenues when entitlement occurs. Reimbursement-type grants are recorded as intergovernmental receivables and revenues when the related expenditures (expenses) are incurred.

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

**Interfund Transactions**: During the course of normal operations, the City has numerous transactions between funds, including the allocation of centralized expenses and transfers of resources to provide services, construct assets, and service debt. Such transactions are generally reflected as transfers or direct expenses of the fund that is ultimately charged for such costs.

**Deferred Outflows/Inflows of Resources:** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding and for pension. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to penson are explained in Note 13.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes, pension and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2015, but which were levied to finance year 2016 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, intergovernmental grants, and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 13)

**Pensions:** For purposes of measuring the net pension liability/(asset), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

#### F. Change in Accounting Principle and Restatement of Net Position

For year 2015, the City implemented the Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68." GASB 68 established standards for measuring and recognizing pension liabilities, deferred outflows of resources,

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

deferred inflows of resources, and expense/expenditure. The implementation of this pronouncement had the following effect on net position as reported December 31, 2014:

	G	Sovernmental Activities
Net Position as of December 31, 2014	\$	186,873,965
Adjustments:		
Net Pension Liability		(43,641,349)
Net Pension Asset		3,430
Deferred Outflow - Payments Subsequent to Measurement Date		4,285,814
Restated Net Position due to change in Accounting Principle	\$	147,521,860
Adjustment due to OPWC Loan Restatement		(31,342.00)
Restated Net Position December 31, 2014	\$	147,490,518

Net position at December 31, 2014 was decreased by an additional \$31,342 due to a restatement of an OPWC loan that had been recorded as revenue rather than a liability in a prior year. This resulted in a total restated net position at December 31, 2014 of \$147,490,518.

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

#### **NOTE 3 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts. Inactive deposits are monies identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies may be deposited or invested in the following securities:

- United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio and any of its taxing subdivisions;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that the investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio). No derivative, securities, or investment "pools" with the exception of STAROhio are permitted. STAROhio is an investment pool professionally managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. The fund follows all state statutes from the Ohio Revised Code under the Uniform Depository Act. The fund is audited by the State of Ohio to ensure compliance with these laws;
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed three million dollars face amount invested in the acceptances of any one bank at any time; and,
- 8. Under limited circumstances, consistent with the City's investment policy, three mutual funds which invest in corporate and GNMA bonds: Vanguard Short-Term Corporate Fund, Vanguard Intermediate-Term Corporate Fund, and Vanguard GNMA Fund.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. Protection of the City's deposits is provided by the Federal Deposit Insurance

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

Corporation, by eligible securities pledged by the financial institution, by surety company bonds or by a single collateral pool established by the financial institution. In accordance with Chapter 135 of the Ohio Revised Code, any public depository receiving deposits pursuant to an award of City funds shall be required to pledge as security for repayment of all public moneys. Although the securities were held by the pledging financial institutions' trust department and all statutory requirements for the investments of money had been followed, noncompliance with federal requirements could potentially subject the City to a successful claim by the FDIC.

The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

At year-end, the carrying amount of the City's deposits including certificates of deposit was \$4,353,509 and the bank balance was \$5,292,729. Of the bank balance, \$851,128 was covered by Federal depository insurance and \$4,441,601 was uninsured. Of the remaining uninsured bank balance, \$4,441,601 was collateralized with securities held by the pledging institution's agent or trust department, not in the City's name.

#### **Investments**

As of December 31, 2015, the City had the following investments:

	F	air Value			Maturity			
			Less than		1 to 2	Grea	ater than	
				1 year	years	2	2 years	
Vanguard Short-Term Corporate Bond Fund	\$	3,001,425	\$	-	\$ 3,001,425	\$	-	
Vanguard Intermediate-Term Corporate Bond Fund		4,085,528		-	-	4,	085,528	
Vanguard GNMA Fund		5,136,627		-	-	5,	136,627	
STAROhio		17,186,024	1	7,186,024			-	
Total Portfolio	\$	29,409,604	\$ 1	7,186,024	\$ 3,001,425	\$ 9,	222,155	

Interest Rate Risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity and by investing operating funds primarily in short-term investments. The City investment policy also limits security purchases to those that mature five years unless the purchase is in shares of the three Vanguard Corporate and GNMA Funds. The fair value of the STAROhio investment is equal to the value of the pool shares.

Custodial Credit Risk for investments is the risk that, in the event of the failure of the counter party to a transaction, the City will not be able to recover the value of investment or collateral

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

**Credit Risk** is addressed by the City's general investment policy that the objective of investment activity is to maximize investment income while preserving principal and maintaining sufficient liquidity to meet cash flow requirements without having to sell securities before maturity. Investments in debt securities that mature in the future are not made unless it is reasonable to believe that the investment can be held until maturity.

The credit ratings assigned to the three mutual funds were obtained from Barclays Capital using ratings derived from Moody's Investors Service, Fitch Ratings, and Standard & Poor's. Approximately 74% to 78% of the portfolios are rated as follows: the Vanguard Short-Term Corporate Bond Fund and the Vanguard Intermediate-Term Corporate Bond Fund were rated A or better. The Vanguard GNMA Fund was rated equal to the U.S. Government or Aaa. The STAROhio investment was rated AAAm by S&P. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service.

**Concentration of Credit Risk** is defined by the Governmental Accounting Standards Board as five percent or more in the securities of a single issuer. The City's investment policy requires diversification of the portfolio but does not indicate specific percentage allocations. The following is the City's allocation as of December 31, 2015; Vanguard Short-Term Corporate Bond Fund – 10.2%, Vanguard Intermediate Term Corporate Bond Fund – 13.9%, Vanguard GNMA Fund – 17.5%, and STAROhio – 58.4%.

**Reconciliation to Financial Statements**: Total cash and investments are reported as follows:

Government-Wide Financial Statements  Cash and investments	\$ 33,623,535
Fund Financial Statements	
Cash and investments	30,200,133
Proprietary Fund Financial Statements	
Cash and investments	3,423,402
Statement of Fiduciary Net Position	
Cash	 139,578
Total	\$ 33,763,113

#### NOTE 4 - RECEIVABLES AND DEFERRED INFLOWS OF RESOURCES

Receivables consist of the following at December 31, 2015:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

		Income Taxes	-	Property Assess- Taxes ments		Gross Other Receivables		Allowance for uncol- lectibles			Net		
Governmental Activities													
Governmental Funds	_				_			_		_			
General Fund	\$	8,100,905	\$	536,764	\$	-	\$ 359,481	\$	8,997,150	\$	(24,327)	\$	8,972,823
Special Assessment													
Bond Retirement Fund		-		-		12,169,918	-		12,169,918		(243,799)		11,926,119
General Oblicgation													
Bond Retirement Fund		-		2,526,474		-	-		2,526,474		(72,993)		2,453,481
Other Governmental Funds	_		_	1,814,986	_	52,861	76,887		1,944,734	_	(80,111)	_	1,864,623
Total Receivables	\$	8,100,905	\$	4,878,224	\$	12,222,779	\$ 436,368	\$	25,638,276	\$	(421,230)	\$	25,217,046

Governmental fund financial statements report deferred inflows of resources pertaining to receivables that are not considered to be available to liquidate liabilities of the current period. Revenue recognition is also deferred with respect to grant revenues that have been received, but all eligibility requirements have not been met. For purposes of the government-wide financial statements, the availability criteria is not considered in determining deferred inflows of resources.

The various components of deferred inflows of resources reported in the accompanying financial statements were as follows:

	Sta	nment-Wide tement of t Position	Governmental Funds Balance Sheet			
Governmental Funds:						
General Fund:						
Property tax receivable	\$	491,259	\$	515,220		
Income tax receivable		-		905,653		
State shared revenue receivable		<del>-</del>		563,440		
Total general fund		491,259		1,984,313		
Special Assessment Bond Retirement Fund:						
Special assessment receivable		<u>-</u>		12,069,502		
General Obligation Bond Retirement Fund:						
Property tax receivable		2,442,425		2,453,481		
State shared revenue receivable				150,003		
Total general obligation bond retirement fund		2,442,425		2,603,484		
Other Governmental Funds:						
Property tax receivable		1,741,100		1,757,741		
Special assessment receivable		-		32,234		
State shared revenue receivable		-		816,089		
Other local tax receivable		3,000		3,000		
Payments in lieu of taxes receivable		490,000		490,000		
Total other governmental funds		2,234,100		3,099,064		
Total deferred inflows of resources	\$	5,167,784	\$	19,756,363		

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

#### **NOTE 5 – MUNICIPAL COURT**

The Mentor Municipal Court was created by Section 1901.2 of the Ohio Revised Code and has territorial jurisdiction over the City of Mentor and the City of Mentor-on-the-Lake. The Mentor Municipal Court has preliminary hearing jurisdiction in felony cases, original jurisdiction in civil cases when the amount in dispute does not exceed \$15,000, original jurisdiction in traffic and non-traffic misdemeanor cases, and exclusive original jurisdiction in small claims cases.

The collection activities of the Municipal Court are accounted for in a separate Agency Fund in the accompanying basic financial statements. Fines and costs collected by the Municipal Court and related to the City of Mentor are recorded as revenue in the General Fund. The costs associated with the operations of the Municipal Court are borne by the City and recorded in the General Fund. Fines and costs collected for the State of Ohio, subdivisions thereof, and individuals, which have not been disbursed as of year-end, are recognized as liabilities in the Municipal Court Agency Fund.

#### **NOTE 6 - CAPITAL ASSETS**

**Capital Asset Activity**: Capital asset activity for the year ended December 31, 2015 was as follows:

		Balance ember 31,					Balance ember 31,
		2014	Ad	ditions	Ded	uctions	 2015
				(Amo	unts in 00	0's)	
Governmental Activities:							
Capital assets, not being depreciated:							
Land	\$	65,125	\$	-	\$	-	65,125
Construction in progress		5,352		2,995		(390)	 7,957
Total capital assets, not being depreciated		70,477		2,995		(390)	 73,082
Capital assets, being depreciated:							
Land improvements		6,963		-		-	6,963
Buildings and improvements		42,681		-		(94)	42,587
Equipment		22,448		1,293		(853)	22,888
Infrastructure		118,143		478		-	 118,621
Cost		190,235		1,771		(947)	 191,059
Less accumulated depreciation for:							
Land improvements		(6,265)		(104)		-	(6,369)
Buildings and improvements		(22,912)		(1,085)		69	(23,928)
Equipment		(15,215)		(1,410)		658	(15,967)
Infrastructure		(50,722)		(2,496)		-	 (53,218)
Total accumulated depreciation	-	(95,114)		(5,095)		727	 (99,482)
Total accumulated assets being depreciated, net		95,121		(3,324)		(220)	 91,577
Capital Assets, net	\$	165,598	\$	(329)	\$	(610)	\$ 164,659

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

**Depreciation**: Depreciation expense was charged to functions/programs of the government as follows:

	<u>(Amou</u>	<u>nts in 000's)</u>
Governmental Activities:		
General government	\$	140
Police		531
Fire		575
Streets and highways		2,855
Parks, recreation and public facilities		989
Economic and community development		2
Engineering and building		3
Total depreciation expense charged to governmental activities	\$	5,095

#### NOTE 7 - DEBT AND OTHER LONG-TERM OBLIGATIONS

A summary of the changes in the debt and other long-term obligations of the City during the year ended December 31, 2015 is as follows:

	Restated Balance January 1,			Balance December 31,	Due Within One
	2015	Additions	(Reductions)	2015	Year
Governmental Activities					
General Obligation Bonds due					
through 2030 2% to 5%	\$ 14,792,294	\$ 9,690,000	\$ (6,006,368)	\$ 18,475,926	\$ 2,400,926
Special Assessment Bonds due					
through 2029, 2% to 7.15%	8,997,706	=	(603,632)	8,394,074	634,074
Unamortized Premium on Debt	23,854	132,234	(11,114)	144,974	-
Other obligations:			-		
Compensated absences	1,913,747	275,254	(60,310)	2,128,691	301,787
Claims and judgements	4,704,000	384,762	(705,762)	4,383,000	476,657
OWDA and OPWC loans	540,874	11,596	(41,331)	511,139	41,746
Net Pension Liability:					
OPERS	13,104,316	302,823	-	13,407,139	-
OP&F	30,537,033	1,944,358		32,481,391	
Total Debt and Long-Term Obligations	\$ 74,613,824	\$ 12,741,027	\$ (7,428,517)	\$ 79,926,334	\$ 3,855,190

During March 2015 the City issued \$9,690,000 of Various Purpose Improvement and Refunding Bonds dated as of March 31, 2015 with the interest rates varying from 1.00% to 3.125%. The proceeds were used to advance refund \$4,125,000 of the outstanding 2005 bond issue with interest rates from 4.0% to 5.0%, and to pay for a portion of the cost of improvements for both the extension of Plaza Boulevard (\$3,440,000) and the widening of Heisley Road (\$2,125,000). The bond proceeds consisted of bond principal, \$132,234 in premium, less (\$49,131) in underwriter's discount. The bonds were issued for a twenty-year period with final maturity during fiscal year 2035. These bonds will be retired through the City's Debt Service Fund.

The City did the advance refunding to reduce its future debt charges on the remaining portion of debt for the purchase of the Black Brook Country Club Golf Course property originally acquired in 2005. The net bond proceeds of \$4,077,813 (after payment of issuance costs) was deposited in an irrevocable trust with an escrow agent to provide for future debt service payments. The

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

advance refunding met the requirements of an in substance debt defeasance and the term bonds were removed from the City's government-wide financial statements. The economic gain from refunding (the difference between the present values of the old and new debt services payments) is \$409,000.

During 2007, the City finalized a 20 year, 3.00% interest rate loan through the Ohio Water Development Authority in the amount of \$287,656. The outstanding principal balance at December 31, 2015 is \$172,119. The City also made principal payments on its four existing Ohio Public Works Commission 20 year, 0% loans during 2015. The Chillicothe Road Widening & Resurfacing loan, the Hopkins Road Bridge development loan, the Kellogg Creek Culvert Improvement loan, and the Stoneybrook Culvert Improvement loan have outstanding December 31, 2015 principal amounts of \$15,843, \$216,002, \$23,882, and \$42,501 respectively. During 2015, the City finalized a \$42,938 20 year, 0% interest loan through the Ohio Public Works Commission for the State Route 306 Concrete Repair. The outstanding principal amount on that loan is \$40,792 on December 31, 2015.

General obligation bonds will be paid from certain ad valorem taxes and other revenue sources deposited into the debt service fund. The special assessment bonds and loans will be paid from the proceeds of special assessments levied against benefited property owners. In the event property owners would fail to pay the assessment, payment would be made by the City. Compensated absences will be paid from the funds in which the employee is paid.

Bonds payable at December 31, 2015 are comprised of the following issues:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

Outcome and all Antivities Oblimations	Amount of Original	Bonds Outstanding ecember 31,
Governmental Activities Obligations: General unvoted obligations:	 Issuance	 2015
2004 Various Purpose Refunding Bonds due in annual		
installments ranging from \$260,000 to \$622,364 through		
2016 plus interest at rates varying between 2% to 5%	\$ 5,808,974	\$ 380,926
2005 Various Purpose Improvement and Refunding Bonds		
due in annual installments ranging from \$200,000 to		
\$1,410,000 through 2025 plus interest rates varying	15 210 000	2 000 000
between 3.5% to 5% 2009 Various Purpose Bonds due in annual installments	15,210,000	2,090,000
ranging from \$130,000 to \$260,000 through 2029 plus		
interest at rates varying between 2.0% and 4.5%	3,745,000	2,835,000
2011 Various Purpose Bonds due in annual installments		
ranging from \$175,000 to \$270,000 through 2030 plus		
interest rates varying between 2.0% and 3.375%	4,355,000	3,565,000
2015 Various Purpose Bonds due in annual installments		
ranging from \$85,000 to \$695,000 through 2035 plus		
interest rates varying between 1.0% and 3.125%	 9,690,000	 9,605,000
Total general obligation bonds	 38,808,974	 18,475,926
Special assessment obligations:		
2002 Tyler Boulevard Extension Bonds due in annual		
installments ranging from \$145,000 to \$375,000 through	4.050.000	0.035.000
2022, plus interest at rates varying between 3% to 4.7% 2004 Various Purpose Refunding Bonds due in annual	4,850,000	2,275,000
installments ranging from \$260,000 to \$622,364 through		
2016 plus interest at rates varying between 2% to 5%	76,026	9,074
2008 Street Improvement Bonds due in annual installments		•
ranging from \$225,000 to \$570,000 through 2028, plus		
interest at rates varying between 3.0% to 4.55%	7,505,000	5,655,000
2009 Various Purpose Bonds due in annual installments		
ranging from \$130,000 to \$260,000 through 2029 plus		
interest at rates varying between 2.0% and 4.5%	 590,000	 455,000
Total special assessment bonds	 13,021,026	 8,394,074
Total bonds	\$ 51,830,000	\$ 26,870,000

All bonds outstanding are backed by the full faith and credit of the City. It is the City's policy to pay debt service on the special assessment bonds from the related special assessment levies and any amounts being held in the Special Assessment Bond Retirement Fund, which are restricted for debt service.

The following is a summary of the City's future debt service requirements as of December 31, 2015:

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

						Govern	me	ntal Activitie	s					
Year Ending	(	General Oblig	atio	on Bonds	s	pecial Asses	ssm	ent Bonds	ow	DA and O	PW	C Loans		
December 31		<u>Principal</u>		Interest		<u>Principal</u>	<u>Principal</u> <u>I</u>		<u>Principal</u>		Interest		,	<u>Total</u>
2016	\$	2,400,926	\$	558,071	\$	634,074	\$	362,925	\$	41,746	\$	7,205	\$	4,004,947
2017		2,085,000		466,425		650,000		337,121		42,175		6,777		3,587,498
2018		1,030,000		389,150		680,000		311,031		42,616		6,335		2,459,132
2019		1,055,000		361,725		725,000		283,056		43,071		5,881		2,473,733
2020		1,070,000		336,150		760,000		252,431		43,539		5,412		2,467,532
2021-2025		5,595,000		1,267,661		3,155,000		783,022		225,233		19,524		11,045,440
2026-2030		3,545,000		593,294		1,790,000		168,171		59,167		10,877		6,166,509
2031-2033		1,695,000		4,130,907		-				13,592		8,587		5,848,086
	\$	18,475,926	\$	8,103,383	\$	8,394,074	\$	2,497,757	\$	511,139	\$	70,598	\$	38,052,877

Under the Ohio Revised Code, at December 31, 2015, the City legally could issue approximately \$57.6 million of additional, unvoted, general obligation debt.

**Conduit Debt**: From time to time, the City has issued industrial revenue bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from the payments received by the bond trustee on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. The bonds do not constitute a debt or pledge of the faith and credit of the City and, accordingly, have not been reported in the accompanying financial statements.

As of December 31, 2015, there were two series of industrial revenue bonds outstanding. The aggregate principal amount payable for the two series was \$0.955 million. The City also acts as a conduit for the Lake County Communities Energy Special Improvement District. As of December 31, 2015 there was one special assessed bond series outstanding with an aggregate principal amount payable of \$2.85 million.

#### **NOTE 8 – COMPLIANCE AND ACCOUNTABILITY**

At December 31, 2015, the Internal Service Fund – Workers Compensation, the Special Revenue Fund – Street Lighting, and the Capital Project Funds – Roosevelt Culvert, State Grant – Other, Corduroy Bikeway Connector, Newell Creek Bikeway, and I90/SR615 Interchange had deficit fund balances of \$959,598, \$105,555, \$96,122, \$78,787, \$240,405, \$74,879, \$84,203 respectively. All deficits will be eliminated through transfers or the receipt of grant and bond proceedings during 2016. No other funds had deficit balances as of December 31, 2015.

#### **NOTE 9 – RISK MANAGEMENT**

**Self Insurance**: The City is exposed to various risks of loss related to torts; thefts of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters.

The City is self-insured for the cost of collision claims resulting from the use of City vehicles, except for fire and rescue vehicles that remain insured through a private insurance company. In

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

accordance with GASB Statement No. 10, claims liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Claims that meet these criteria are reported as liabilities in the government-wide statement of net position.

The process of estimating claims liabilities depends on many complex factors, such as inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. The estimate of the claims liability also includes amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses, regardless of whether allocated to specific claims. Estimated recoveries from subrogation or otherwise, are another component of the claims liability estimate.

The City's financial activity relating to its self-insured risk is accounted for in the General Fund. Changes in the estimated claims payable for self-insured risk (vehicle collision claims) during the years ended December 31, 2015 and 2014 were as follows:

	2	2015	2014		
Estimated claims payable, January 1	\$	-	\$	-	
Current year claims and changes in estimates		65,900		10,780	
Claim payments	(	65,900)		(10,780)	
Change to estimated liability		<u>-</u>	_	-	
Estimated claims payable, December 31	\$		\$	-	

Insurance: The City purchases insurance policies in varying amounts for general liability, property damage, employee health care benefits, and law enforcement and public officials' liability, including errors and omissions of the City's safety forces. Otherwise, the City is generally self-insured. Included in the coverage is an excess umbrella liability limit of \$10 million for each occurrence and annual aggregate. The City contracts with several different insurance companies, with either excellent or superior ratings. No material losses, including incurred but not reported losses, occurred in 2015. There was no significant decrease in any insurance coverages in 2015. In addition, there were no insurance settlements in excess of insurance coverage during the past three fiscal years.

The City provides the choice of two separate health insurance plans for its employees. These plans are provided by two different insurers through commercial insurance. Operating funds are charged a monthly rate per employee by type of coverage. The City has established a formal self-insurance program for liabilities arising from the City's participation in the Workers' Compensation Retrospective Rating Plan. This exposure is accounted for in the Workers Compensation Internal Service Fund, which is responsible for collecting interfund premiums from other City funds and departments, paying claim settlements, and purchasing other specified insurance policies.

The claims liability of \$4,383,000 reported in the fund at December 31, 2015, is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claim, be reported. Changes in the fund's claims liability amount in 2014 and 2015 were as follows:

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

			Curre	nt Year Claims				
	В	alance at	and	Changes in		Claim	E	Balance at
	Begi	nning of Year	Estimates		P	Payments End of Year		
2014	\$	4,120,000	\$	1,106,538	\$	522,538	\$	4,704,000
2015		4,704,000		384,762		705,762		4,383,000

#### **NOTE 10 - CONTINGENCIES**

The City participates in certain federally-assisted grant programs. These programs are subject to financial and compliance audits by the grantors or their representatives. The amount, if any, of expenditures which may be disallowed by the granting agencies should an audit be performed cannot be determined at this time, although the City expects any disallowance would be immaterial.

In addition, there are certain pending lawsuits in which the City is involved. The City's management, after consultation with the City's Law Director, is of the opinion that potential uninsured claims against the City are not material to the City's basic financial statements.

#### **NOTE 11 – INTERFUND TRANSACTIONS AND BALANCES**

**Interfund Transactions**: During the course of normal operations, the City records numerous transactions between funds including expenditures and transfers of resources to provide services, subsidize operations, and service debt. The City has the following types of transactions among funds:

- 1. Nonreciprocal interfund transfers Flows of assets between funds without equivalent flows of assets in return and without a requirement for repayment. This includes transfers to subsidize various funds.
- 2. Nonreciprocal interfund reimbursements Repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them.

For the year ended December 31, 2015 transfers (\$124,481 related to debt, \$5,324 related to grants, \$458,578 related to fund closeouts, and \$1,000,000 to subsidize Street Fund expenditures) consisted of the following:

					Trans	fers In		
				General	0	ther	•	Total
Transfers Out				gation Bond	Gover	rnmental	Gove	ernmental
		Total	Retir	ement Fund	Fu	unds	F	unds
Governmental Funds:	•	-	•			<del></del>		
General	\$	(1,275,412)	\$	-	\$	-	\$	-
Other governmental		(312,971)		124,481	1,4	463,902	1	,588,383
Total	\$	(1,588,383)	\$	124,481	\$ 1,4	463,902	\$ 1	,588,383

**Interfund balances**: Interfund balances at December 31, 2015 represent charges for services or reimbursable expenses. These remaining balances resulted from the time lag between the dates that (1) interfund goods or services are provided or reimbursable expenditures occur, (2)

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

transactions are recorded in the accounting records, and (3) payments between funds are made. All are expected to be paid within one year with the exception of an interfund loan from the General Obligation Bond Retirement Fund to the TIF Fund. In 2010, the City issued an internal treasury bond in the amount of \$346,862 for the cost of constructing Sterling Court. The interfund loan will be reimbursed through the transfer of available TIF funds over a 20 year period.

Interfund receivable and payable balances as of December 31, 2015 are as follows:

					Payable Fu	ınd			
Receivable Fund		•	Assessment Retirement		ley Road rovement -	Go	Other vernmental		
	Total		Fund	Pha	se III Fund		Funds		Total
Governmental Funds:									
General	\$ 7,162,288	\$	-	\$	-	\$	-	\$	-
Special Assessment									
Bond Retirement	-		5,022				-		5,022
General Obligation									
Bond Retirement	286,375		-		-		-		-
Other governmental	62,239				4,950,000		2,555,880		7,505,880
	•			_		_		_	
Total	\$ 7,510,902	\$	5,022	\$	4,950,000	\$	2,555,880	\$	7,510,902

#### **NOTE 12 - TAXES**

*Income Taxes* – A two percent City income tax is levied on substantially all income earned within the City. On March 6, 2012, the two percent income tax was renewed by the voters for a five year period through December 31, 2017. On March 15, 2016, the two percent income tax was renewed by the voters for an indefinite period, without an expiration date. In addition, the residents of the City are required to pay City income tax on income they earn outside the City; however, full credit is allowed for all income taxes these residents pay to other municipalities. Employers within the City are required to withhold income tax on employee compensation and remit the tax to an intermediary collection agency (Regional Income Tax Agency) at least quarterly. Corporations and self-employed individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually with the collection agency. The collection agency remits taxes collected for the City each month, net of a charge for the cost of services and a credit for interest earned on amounts collected between remittances.

**Property Taxes** – Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property (other than public utility) in one calendar year are levied in October of the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revalued by appraisal every six years and, three years after each revaluation, all property values are reviewed and revised, as necessary, as part of a triennial update based on recent sales of properties. The last revaluation was completed in 2015. Real property taxes are payable annually or semi-annually. If paid annually, payment is due February 19; if paid semiannually, the first payment is due January 20, with the remainder payable July 17. In certain instances, State statute permits earlier or later payment dates to be established.

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

Public utility real and tangible personal property taxes collected in one calendar year are levied in October of the preceding calendar year on assessed values determined as of December 31 of that preceding year, the lien date.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Mentor. The County Auditor periodically remits to the City its portion of taxes collected with final settlement in June and December for taxes payable in the first and second halves of the year, respectively.

The assessed value upon which the 2014 levy (collected in 2015) was approximately \$1.4 billion. Ohio law limits unvoted property taxation, combined for all overlapping taxing authorities, to 10 mills. The City's current share of the unvoted property tax is 3 mills of assessed value, and the City's total property tax levy, including all voted levies is 4.50 mills of assessed value.

#### **NOTE 13 – DEFINED BENEFIT PENSION PLANS**

#### Net Pension Liability

The net position liability/(asset) reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earning on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually require payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

The proportionate share of each plan's unfunded benefits is presented as a long-term *net* pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental* payable on both the accrual and modified accrual basis of accounting.

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legistation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information):

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

Group A Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other Groups and members hired on or after January 7, 2013		
State and Local	State and Local	State and Local		
Age and Service Requirements: Age 60 within 60 months of service credit or Age 55 with 25 years of service credit.	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit.	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit.		
Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30.	Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30.	Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35.		

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013 COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and
	Local
2015 Statutory Maximum Contribution Rates	
Employer	14.0%
Employee	10.0%
2015 Actual Contribution Rates	
Employer:	
Pension	12.0%
Post employment Health Care Benefits	2.0%
Total Employer	<u>14.0%</u>

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contributions was \$1,693,059 for 2015. Of this amount, \$151,693 is reported as intergovernmental payable.

#### Plan Description – Ohio Police & Fire Pension Fund (OPF)

Plan Description – City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available finance report that includes financial and required supplementary information and detailed information about OPF fiduciary net position. The report may be obtained by visiting the OPF website at <a href="www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

	Police	<u>Firefighters</u>
2015 Statutory Maximum Contribution Rates		-
Employer	19.50%	24.00%
Employee:		
January 1, 2015 through July 1, 2015	11.50%	11.50%
July 2, 2015 through December 31, 2015	12.25%	12.25%
2015 Actual Contribution Rates		
Employer:		
Pension	19.00%	23.50%
Post-employment Health Care Benefits	<u>0.50%</u>	0.50%
Total Employer	<u>19.50%</u>	<u>24.00%</u>
Employee:		
January 1, 2015 through July 1, 2015	11.50%	11.50%
July 2, 2015 through December 31, 2015	12.25%	12.25%

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$2,740,020 for 2015. Of this amount, \$212,640 is reported as an intergovernmental payable.

## Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2014, and was determined by rolling forward the total pension liability as of January 1, 2014, to December 31, 2014. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS		OPERS			
	Traditional	C	Combined			
	Pension Plan	Pe	nsion Plan	OPF Police	OPF Fire	Total
Proportionate Share of the Net			_			
Pension Liability/(Asset)	\$ 13,407,139	\$	(12,586)	\$ 15,625,226	\$ 16,856,165	\$ 45,875,944
Proportion of the Net Position						
Liability/Asset	0.111160%	(	0.032691%	0.3016210%	0.3253824%	
Pension Expense	1,463,800		8,365	1,524,236	1,650,766	4,647,167

At December 31, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

	OPERS	OPF Police	OPF Fire		Total
Deferred Outflows of Resources Net difference between projected and actual earnings on pension plan					
investments	\$ 716,132	\$ 673,433	\$ 726,485	\$	2,116,050
City contributions subsequent to the measurement date	 1,693,059	1,335,703	1,404,317		4,433,079
Total Deferred Outflows of Resources	\$ 2,409,191	\$2,009,136	\$2,130,802	\$	6,549,129
Deferred Inflows of Resources					
Differences between expected and actual experience	\$ 239,378	<u>\$ -</u>	<u>\$ -</u>	<u>\$</u>	239,378

\$4,433,079 reported as deferred outflows of resources related to pension resulting from City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of of resources related to pension will be recognized in pension expense as follows:

	OPERS_	OPF Police	OPF Fire	Total
Year Ending December 31: 2016 2017	\$ 69,899 69,899	\$ 168,358 168,358	\$ 181,621 181,621	\$ 419,878 419,878
2018 2019	160,395 178,576	168,358 168,359	181,621 181,622	510,374 528,557
2020	(457)	-	-	(457)
Thereafter	(1,558)			(1,558)
Total	<u>\$ 476,754</u>	\$ 673,433	<u>\$ 726,485</u>	\$ 1,876,672

#### Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

Wage Inflation
Future Salary Inceases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return
Actuarial Cost Method

3.75 percent
4.25 to 10.05 percent including wage inflation
3 percent, simple
8 percent
Individual Entry Age

The total pension asset in the December 31, 2014, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage Inflation
Future Salary Inceases, including inflation
COLA or Ad Hoc COLA
Investment Rate of Return
Actuarial Cost Method

3.75 percent
4.25 to 8.05 percent including wage inflation
3 percent, simple
8 percent
Individual Entry Age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males, 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 6.95 percent for 2014.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2014 and the long-term expected real rates of return:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

		Long Term
		Expected Weighted
		Average Long-Term
	Target	Expected Rate of
Asset Class	Allocation	Return (Arithmetic)
Fixed Income	23.00%	2.31%
Domestic Equities	19.90	5.84
Real Estate	10.00	4.25
Private Equity	10.00	9.25
International Equities	19.10	7.40
Other Investments	18.00	4.59
Total	<u>100.00%</u>	<u>5.28%</u>

**Discount Rate** - The discount rate used to measure the total pension liability was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following table represents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 8 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (7 percent) or one-percentage-point higher (9 percent) than the current rate:

City's proportionate share of the net pension liability/(asset)		Decrease (.00%)	Di:	Current scount Rate (8.00%)		Increase 9.00%)
Traditional Pension Plan	\$ 24	,665,292	\$	13,407,139	\$3	3,925,060
Combined Plan	\$	1,635	\$	(12,586)	\$	(23,864)

#### Actuarial Assumptions – OPF

OPF's total pension liability as of December 31, 2014 is based on the results of an actuarial valuation date of January 1, 2014, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimated of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2014, are presented below:

Valuation Date	January 1, 2014
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.25 percent
Projected Salary Increases	4.25 percent to 11 percent
Payroll Increases	3.75 percent
Inflation Assumptions	3.25 percent
Cost of Living Adjustments	2.60 percent and 3.00 percent

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed January 1, 2012.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2014 are summarized below:

		Long Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Cash and Cash Equivalents	0.00%	(0.25)%
Domestic Equity	16.00	4.47
Non-US Equity	16.00	4.47
Core Fixed Income*	20.00	1.62
Global Inflation Protected*	20.00	1.33
High Yield	15.00	3.39
Real Estate	12.00	3.93
Private Markets	8.00	6.98
Timber	5.00	4.92
Master Limited Partnerships	8.00	7.03
Total	<u>120.00%</u>	

<sup>\*</sup> levered 2x

## NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

OPF's Board of Trustees has incorporated the "risk parity" concept into OPF's asset liability valuation with the goal of reducing equity risk exposure, which reduced overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** – The total pension liability was calculated using the discount rate of 8.25 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.25 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.25 percent), or one percentage point higher (9.25 percent) than the current rate.

	Current			
	1% Decrease (7.25%)	Discount Rate (8.25%)	1% Increase (9.25%)	
City's proportionate share of the net pension liability	\$ 44,926,677	\$ 32,481,391	\$ 21,944,017	

#### **NOTE 14 – OTHER POSTEMPLOYMENT BENEFITS**

Ohio Public Employees Retirement System: OPERS maintains two cost-sharing, multiple-employer defined benefit post-employment health care trusts, which fund multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients of both the Traditional Pension and the Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2014 CAFR for details.

### **CITY OF MENTOR, OHIO**

### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

The Ohio Revised Code permits, but does not require, OPERS to provide healthcare to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml#CAFR, by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

The Ohio Revised Code provides statutory authority requiring public employers to fund health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2015, State and Local employers contributed at a rate of 14.0 percent of earnable salary. This is the maximum employer contribution rate permitted by the Ohio Revised Code. Active member contributions do not fund health care.

OPERS maintains three health care trusts. The two cost-sharing, multiple=employers trusts, the 401(h) Health Care Trust and the 115 Health Care Trust, work together to provide health care funding to eligible retirees of the Traditional Pension and Combined Plans. The third trust is a Voluntary Employee's Beneficiary Association (VEBA) that provides funding for a Retiree Medical Account for Member-Directed Plan Members.

Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund health care plans.

The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2015. Effective January 1, 2016, the portion of employer contributions allocated to health care remains at 2.0 percent for both plans, as recommended by the OPERS actuary. The City's approximated contributions which were used to fund health care were \$293,376 for 2015, \$284,478 for 2014, and \$141,033 for 2013. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The employer contribution as a percentage of covered payroll deposited to the VEBA for participants in the Member-Directed Plan for 2015 was 4.5%.

Ohio Police and Fire Pension Fund: The City of Mentor contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost-sharing, multiple employer defined post-employment health care plan administered by OP&F. OP&F provides health care benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets

### CITY OF MENTOR, OHIO

### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement No. 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, OH 43215-5164. That report is also available on OP&F's website at www.op-f.org.

The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.50 percent and 24.00 percent of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50 percent of the covered payroll for police employer units and 24.00 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB plan.

OP&F maintains funds for health care in two separate accounts: one for health care benefits under an IRS Code Section 115 trust and the other for Medicare Part B reimbursements administered under the Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was .5 percent of covered payroll from January 1, 2015 thru December 31, 2015. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Section 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contributions to OP&F's healthcare plan for the years ending December 31, 2015, 2014, and 2013, were \$35,536, \$33,596, and \$229,625, respectively, for police and \$30,018, \$29,273, and \$202,880, respectively, for firefighters.

Social Security: Effective in August of 1992, all newly hired part-time firefighters were no longer eligible to be members of the OPERS retirement system. The part-time firefighters hired after this time contribute to social security, with a contribution rate of 6.2 percent.

### **CITY OF MENTOR, OHIO**

### NOTES TO THE BASIC FINANCIAL STATEMENTS YEAR ENDED DECEMBER 31, 2015

#### **NOTE 15 - SUBSEQUENT EVENTS**

In April 2016, the City issued \$4,715,000 of Various Purpose Bond Anticipation notes with an interest rate of 2.00% maturing April 28, 2017 for the purpose of financing certain capital and infrastructure improvements and to reimburse the City's general fund for \$2,500,000 expended in prior years for the cost of acquiring the real estate formerly known as Springbrook Gardens. The City anticipates issuing bonds for all or a portion of these project costs in 2017.





**INFORMATION** 

## CITY OF MENTOR, OHIO REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PLAN LAST TWO YEARS (1)

Traditional Plan	2014	2013
City's Proportion of the Net Pension Liability	0.111160%	0.111160%
City's Proportionate Share of the Net Pension Liability	\$13,407,139	\$13,104,316
City's Covered-Employee Payroll	\$13,673,367	\$13,662,131
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Employee Payroll	98.05%	95.92%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	86.45%	86.36%
	2014	2012
Combined Plan	2014	2013
City's Proportion of the Net Pension (Asset)	0.032691%	0.032691%
City's Proportion of the Net Pension (Asset)	0.032691%	0.032691%
City's Proportion of the Net Pension (Asset) City's Proportionate Share of the Net Pension (Asset)	0.032691% (\$12,586)	0.032691% (\$3,430)

<sup>(1)</sup> Information prior to 2013 is not available.

Amounts presented as of the City's measurement date which is the prior year end.

## CITY OF MENTOR, OHIO REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE PENSION FUND LAST TWO YEARS (1)

Police	2014	2013
City's Proportion of the Net Pension Liability	0.3016210%	0.3016210%
City's Proportionate Share of the Net Pension Liability	\$15,625,226	\$14,689,889
City's Covered-Employee Payroll	\$6,643,853	\$8,102,149
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Employee Payroll	235.18%	181.31%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	72.20%	73.00%
Fire	2014	2013
Fire City's Proportion of the Net Pension Liability	<b>2014</b> 0.3253824%	<b>2013</b> 0.3253824%
City's Proportion of the Net Pension Liability	0.3253824%	0.3253824%
City's Proportion of the Net Pension Liability City's Proportionate Share of the Net Pension Liability	0.3253824% \$16,856,165	0.3253824% \$15,847,144

<sup>(1)</sup> Information prior to 2013 is not available.

Amounts presented as of the City's measurement date which is the prior year end.

## CITY OF MENTOR, OHIO REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CITY CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PLAN LAST THREE YEARS (1)

_	2015	2014	2013
Contractually Required Contributions			_
Traditional Plan	\$1,674,414	\$1,640,804	1,776,077
Combined Plan	\$18,645	\$14,448	12,850
Total Required Contributions	\$1,693,059	\$1,655,252	\$1,788,927
Contributions in Relation to the Contractually Required Contribution	(\$1,693,059)	(\$1,655,252)	(\$1,788,927)
Contribution Deficiency / (Excess)	\$0	\$0	\$0
City's Covered-Employee Payroll			
Traditional Plan	\$13,953,450	\$13,673,367	\$13,662,131
Combined Plan	\$155,375	\$120,400	\$98,846
Contributions as a Percentage of Covered-Employee Payroll			
Traditional Plan	12.00%	12.00%	13.00%
Combined Plan	12.00%	12.00%	13.00%

<sup>[1] –</sup> Information prior to 2013 is not available

CITY OF MENTOR, OHIO
REQUIRED SUPPLEMENTARY INFORMATION
SCHEDULE OF CITY CONTRIBUTIONS
OHIO POLICE AND FIRE PENSION FUND
LAST TEN YEARS

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Contractually Required Contributions										
Police	\$1,355,703	\$1,262,332	\$1,274,468	814,932.00	786,098.00	795,207.00	792,956.00	769,956.00	754,846.00	644,760.00
Fire	\$1,404,317	\$1,368,230	\$1,375,336	1,023,405.00	970,230.00	995,264.00	999,343.00	978,578.00	1,005,141.00	909,761.00
Total Required Contributions	\$2,760,020	\$2,630,562	\$2,649,804	\$1,838,337	\$1,756,328	\$1,790,471	\$1,792,299	\$1,748,534	\$1,759,987	\$1,554,521
Contributions in Relation to the Contractually Required Contribution	(\$2,760,020)	(\$2,630,562)	(\$2,649,804)	(\$1,838,337)	(\$1,756,328)	(\$1,790,471)	(\$1,792,299)	(\$1,748,534)	(\$1,759,987)	(\$1,554,521)
Contribution Deficiency / (Excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
City's Covered-Employee Payroll										
Police	\$7,135,279	\$6,643,853	\$8,102,149	\$6,391,624	\$6,165,475	\$6,236,918	\$6,219,263	\$6,038,871	\$5,920,361	\$5,487,319
Fire	\$5,975,817	\$5,822,255	\$6,798,497	\$5,932,783	\$5,624,522	\$5,769,646	\$5,793,293	\$5,672,916	\$5,826,904	\$5,598,529
Contributions as a Percentage of Covered- Employee Payroll										
Police	19.00%	19.00%	[1]	12.75%	12.75%	12.75%	12.75%	12.75%	12.75%	11.75%
Fire	23.50%	23.50%	[1]	17.25%	17.25%	17.25%	17.25%	17.25%	17.25%	16.25%

<sup>[1] –</sup> The portion of the City's contributions to fund pension obligations from January 1, 2013 thru May 31, 2013, for both police officers and firefighters was 14.81 percent and 19.31 percent, respectively. The portion of the City's contributions to fund pension obligations from June 1, 2013 thru December 31, 2013 for both police officers and firefighters was 16.65 percent and 21.15 percent, respectively.



### CITY OF MENTOR, OHIO GENERAL FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Property taxes	\$ 747,559	\$ 747,396	\$ (163)
Municipal income tax	39,600,000	40,481,382	881,382
Intergovernmental	1,930,985	2,002,821	71,836
Charges for services	5,770,302	5,625,415	(144,887)
Fines and forfeitures	1,057,470	1,010,281	(47,189)
Licenses, permits and inspections	1,707,418	1,599,883	(107,535)
Investment income	300,000	370,737	70,737
Other	105,800	164,543	58,743
Total revenues	51,219,534	52,002,458	782,924
EXPENDITURES:			
GENERAL GOVERNMENT:			
Council:			
Employee compensation	176,304	159,329	16,975
Other	271,810	156,569	115,241
Total council	448,114	315,898	132,216
Court:			
Employee compensation	884,715	830,904	53,811
Other	515,728	420,839	94,889
Total court	1,400,443	1,251,743	148,700
City manager:			
Employee compensation	1,205,462	1,171,011	34,451
Other	1,940,652	1,347,770	592,882
Total city manager	3,146,114	2,518,781	627,333
Finance:			
Employee compensation	683,577	679,866	3,711
Other	2,094,008	1,443,632	650,376
Total finance	2,777,585	2,123,498	654,087
Legal:			
Employee compensation	423,483	422,555	928
Other	243,875	169,033	74,842
Total legal	667,358	591,588	75,770
Other	985,000	496,613	488,387
Total general government	9,424,614	7,298,121	2,126,493
C	Continued		

### CITY OF MENTOR, OHIO GENERAL FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
POLICE:			
Employee compensation	\$ 9,281,051	\$ 9,257,444	\$ 23,607
Other	4,545,897	4,164,858	381,039
Total police	13,826,948	13,422,302	404,646
FIRE:			
Employee compensation	7,567,904	7,486,286	81,618
Other	3,960,385	3,559,025	401,360
Total fire	11,528,289	11,045,311	482,978
STREETS AND HIGHWAYS:			
Employee compensation	3,629,597	3,334,841	294,756
Other	4,852,661	4,303,605	549,056
Total streets and highways	8,482,258	7,638,446	843,812
PARKS, RECREATION AND PUBLIC FACILITIES:			
Employee compensation	3,731,128	3,713,838	17,290
Other	5,650,852	5,235,298	415,554
Total parks, recreation and public facilities	9,381,980	8,949,136	432,844
ECONOMIC AND COMMUNITY DEVEL ORMENT.			
ECONOMIC AND COMMUNITY DEVELOPMENT: Employee compensation	986,566	964,381	22,185
Other	5,036,508	4,692,868	343,640
Total economic and community development	6,023,074	5,657,249	365,825
ENGINEERING AND BUILDING			
Employee compensation	1,086,376	1,034,685	51,691
Other	1,451,286	1,034,875	416,411
Total engineering and building	2,537,662	2,069,560	468,102
Total expenditures	61,204,825	56,080,125	5,124,700
Evenes (deficiency) of revenues			
Excess (deficiency) of revenues over expenditures	(9,985,291)	(4,077,667)	5,907,624
OTHER FINANCING SOURCES (USES):	0.504.700	0.504.700	
Advances in Advances out	9,564,786	9,564,786	-
Transfers in	(9,030,257) 1,400,000	(9,030,257) 1,400,000	-
Transfers out	(1,647,629)	(1,647,627)	2
Total other financing sources (uses)	286,900	286,902	2
, ,			
NET CHANGE IN FUND BALANCE	(9,698,391)	(3,790,765)	5,907,626
Adjustment for prior year encumbrances	4,023,446	4,023,446	-
FUND BALANCES, BEGINNING OF YEAR	8,440,327	8,440,327	<u> </u>
FUND BALANCES, END OF YEAR	\$ 2,765,382	\$ 8,673,008	\$ 5,907,626

# CITY OF MENTOR, OHIO SPECIAL ASSESSMENT BOND RETIREMENT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Special assessments	\$ 1,164,826	\$ 1,253,733	\$ 88,907
EXPENDITURES:			
Debt service:			
Principal retirement	617,389	617,389	-
Interest and other charges	462,202	455,077	7,125
Total expenditures	1,079,591	1,072,466	7,125
Excess (deficiency) of revenues			
over expenditures	85,235	181,267	96,032
OTHER FINANCING SOURCES (USES):			
Advances in	100,000	-	(100,000)
Advances out	(100,000)	(100,000)	-
Total other financing sources (uses)		(100,000)	(100,000)
NET CHANGE IN FUND BALANCE	85,235	81,267	(3,968)
FUND BALANCES, BEGINNING OF YEAR	36,902	36,902	
FUND BALANCES, END OF YEAR	\$ 122,137	\$ 118,169	\$ (3,968)

# CITY OF MENTOR, OHIO GENERAL OBLIGATION BOND RETIREMENT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Intergovernmental	\$ 269,054	\$ 288,880	\$ 19,826
Investment income	-	13,480	13,480
Property taxes	2,381,761	2,382,272	511
Total revenues	2,650,815	2,684,632	33,817
EXPENDITURES:			
Debt service:			
Principal retirement	2,109,553	2,109,553	-
Interest and other charges	673,338	670,543	2,795
Total expenditures	2,782,891	2,780,096	2,795
Excess (deficiency) of revenues			
over expenditures	(132,076)	(95,464)	36,612
OTHER FINANCING SOURCES (USES):			
Advances in	-	13,185	13,185
Bond premium	130,290	130,290	-
Bond refunding proceeds	4,077,812	4,077,812	-
Bond refund escrow payment	(4,077,812)	(4,077,812)	-
Transfers in	124,481	124,481	-
Total other financing sources (uses)	254,771	267,956	13,185
NET CHANGE IN FUND BALANCE	122,695	172,492	49,797
FUND BALANCES, BEGINNING OF YEAR	465,825	465,825	
FUND BALANCES, END OF YEAR	\$ 588,520	\$ 638,317	\$ 49,797

# CITY OF MENTOR, OHIO HEISLEY ROAD IMPROVEMENT - PHASE III FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Intergovernmental	\$ 4,266,684	\$ 482,060	\$ (3,784,624)
EXPENDITURES:			
General government	25,000	22,857	2,143
Streets and highways	6,080,150	5,273,112	807,038
Engineering and building	583,280	551,639	31,641
Total expenditures	6,688,430	5,847,608	840,822
Excess (deficiency) of revenues			
over expenditures	(2,421,746)	(5,365,548)	(2,943,802)
OTHER FINANCING SOURCES (USES):			
Advances in	170,001	4,950,000	4,779,999
Bond proceeds	3,262,569	2,125,000	(1,137,569)
Advances out	(1,275,000)	(1,105,000)	170,000
Total other financing sources (uses)	2,157,570	5,970,000	3,812,430
NET CHANGE IN FUND BALANCE	(264,176)	604,452	868,628
Adjustment for prior year encumbrances	22,630	22,630	-
FUND BALANCES, BEGINNING OF YEAR	241,548	241,548	
FUND BALANCES, END OF YEAR	\$ 2	\$ 868,630	\$ 868,628

### CITY OF MENTOR, OHIO NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUNDS

Special revenue funds are used to account for specific revenues that are restricted or committed to expenditures for particular purposes. The City's special revenue funds are described below:

Street Fund Required by the Ohio Revised Code to account for that portion of the motor vehicle registration fees and state

gasoline tax restricted for the construction, maintenance, and repairs of streets and highways.

TIF Fund To account for the monies received through tax

increment financing to finance the construction of public infrastructure improvements which will benefit

new commercial and industrial development.

Police Pension Fund To accumulate property taxes levied toward partial

payment of the current liability for police disability and

pension benefits.

Fire Pension Fund To accumulate property taxes levied toward partial

payment of the current liability for fire fighters' disability

and pension benefits.

Fire Levy Fund

To accumulate property taxes levied for the purpose of

providing and maintaining fire equipment and for the payment of salaries and expenses of permanent and

part-time firefighters.

Senior Citizens Services Levy Fund

To account for property taxes levied by Lake County

and distributed to the City for the purpose of providing funding for senior citizen projects and operating costs

of the City's Senior Citizens Center.

Community Recreation Facilities Fund

To provide funds for projects relating to recreational

facilities.

Cemetery Fund To account for monies received from the sale of

cemetery lots and restricted for the enlargement, improvement, embellishment, and care of cemetery

grounds.

Economic Development Fund To account for monies paid to the City in conjunction

with the Mentor Economic Assistance Corporation, as

certified by the Small Business Administration.

Subdivision Street Tree Fund

To accumulate subdivision fees to be used for planting

trees to beautify the City.

Street Lighting Fund

To accumulate street lighting assessment revenues

levied for payment of current street lighting operating

costs.

Court Computer Fund To accumulate fees collected for computerization of

the Mentor Municipal Court.

#### **SPECIAL REVENUE FUNDS (Continued)**

Court Special Projects Fund To accumulate filing fees collected for special projects of the Mentor Municipal Court. **Enforcement and Education Fund** To account for fines received from the Mentor Municipal Court to be used by the Mentor Police Department to cover costs incurred in enforcing DUI laws and educating the public regarding such laws. Court Probation Services Fund To accumulate probation fees collected for the operation of Mentor Municipal Court's Probation Department. Indigent Driver Alcohol Treatment Fund To account for fines and fees received from the Mentor Municipal Court and the Ohio Department of Alcohol and Drug Addiction Services for the purpose of providing indigent drivers with alcohol and/or drug treatment. Indigent Driver Alcohol Monitoring Fund To account for fines and fees received from the Mentor Municipal Court and the Ohio Department of Alcohol and Drug Addiction Services for the purpose of providing indigent drivers with alcohol and/or drug monitoring devices. Law Enforcement Trust Fund To account for monies received from the seizure and sale of contraband and property used in criminal activity. Payroll Stabilization Fund To account for the accumulation of resources for termination benefits and for the payment of salaries during any fiscal year when the number of pay periods exceeds the usual and customary number of pay periods. This fund is combined with General Fund on a GAAP basis as a result of the implementation of GASB-S54. Police Canine Fund To account for monies received for the Police Department's canine unit. Seat Belt Grant Fund To account for monies received from the Ohio Department of Highway Safety for the encouragement of seat belt use. **VOCA Victims Assistance Grant Fund** To account for monies received from the Crime Victims Assistance Office to assist victims of crime. CDBG NSP Fund To account for monies received from the U.S. Department of Housing and Urban Development for

Community Development Block Grant Fund

Forfeited Property-U.S. Department of Justice Fund

To account for monies received from the U.S. Department of Housing and Urban Development for various community development block grant programs.

neighborhood stabilization.

To account for shared federally forfeited property proceeds received from the U.S. Department of Justice.

#### **SPECIAL REVENUE FUNDS (Continued)**

Safe Routes to School Fund

To account for monies received from an ODOT grant for bike path and sidewalk improvements to promote

walking and biking to schools.

Council Donation Fund To account for donations from various sources and

individuals to be used to support specific purposes or

programs provided by City Council.

Police Donation Fund

To account for donations from various sources and individuals to be used to support specific purposes or

programs provided by the Police Department.

Fire Donation Fund

To account for donations from various sources and individuals to be used to support specific purposes or

programs provided by the Fire Department.

Senior Citizens Activities Fund

To account for donations and user fees from various

sources and individuals to be used to support specific purposes provided by the Mentor Senior Citizens Center. This fund is combined with General Fund on a GAAP basis as a result of the implementation of

GASB-S54.

Parks and Recreation Donation Fund

To account for donations from various sources and

individuals to be used to support specific purposes or programs provided by the Parks and Recreation

Department.

Cultural Fund

To account for donations and user fees from various sources and individuals to be used to support specific

purposes or programs provided by the Wildwood Cultural Center. This fund is combined with General Fund on a GAAP basis as a result of the

implementation of GASB-S54.

Beautification Fund

To account for donations and user fees from various sources and individuals to be used to support specific purposes or programs provided by the City of Mentor's

Beautification Commission. This fund is combined with General Fund on a GAAP basis as a result of the

implementation of GASB-S54.

Local Grant Fund

To account for the financing of various small local

grants.

#### **CAPITAL PROJECT FUNDS**

Plaza Boulevard Extension Fund

To account for the financing of the extension of Plaza

Boulevard between Mentor Avenue and St. Clair

Avenue.

Energy Program Fund To account for the financing of replacing and

upgrading of older, inefficient equipment throughout

the City to reduce energy usage and costs.

#### **CAPITAL PROJECT FUNDS (Continued)**

SR 306 Resurfacing Fund

To account for the financing of an asphalt resurfacing of portions of SR306 from just south of Kirtland Road to SR84.

Hoose/Kings Hollow Improvement Fund

To account for the financing of asphalt resurfacing on Hoose Road from King Memorial Road to the Concord Township line and King Memorial Road from Hoose Road to Bringman Court, as well as replacing a culvert on Hoose Road.

Two-Town Detention Basin Fund

To account for the financing of the construction of a detention basin to attenuate peak flows in Two-Town Ditch and reduce flooding for residential property

Roosevelt Culvert Fund

To account for the financing of replacing the existing culvert at Roosevelt Avenue South of Jackson Street.

downstream.

Rice Detention Basin Fund

To account for the financing of the construction of a detention basin at the former Rice Elementary School property to reduce flooding for residential property.

State Grants – Other Fund

To account for the financing of various small state grants.

Corduroy Bikeway Connector Fund

To account for the financing of the widening and resurfacing of Jordan Drive from Corduroy Road to Rambler Drive along with bike lanes.

Newell Creek Bikeway Fund

To account for the financing of a bike path system north of the Norton Parkway.

I90/SR615 Interchange Fund

To account for the financing of an enhancement of the I90/SR615 interchange as part of the City Gateway project.

Federal Grants – Other Fund

To account for the financing of various small federal grants.

		•				
 Street		TIF	Pol	ice Pension	Fir	e Pension
\$ 809,580	\$	1,629,447	\$	1,197	\$	1,197
-		-		367,350		367,350
-		60,000		-		-
1,103,219		490,000		22,501		22,501
1,912,799		2,179,447		391,048		391,048
\$ 32,916	\$	-	\$	-	\$	-
500,000		286,375		-		-
532,916		286,375		-		-
-		-		366,355		366,355
-		490,000		-		-
-		-		995		995
712,658		-		22,501		22,501
-		-		-		-
 712,658		490,000		389,851		389,851
667,225		1,403,072		1,197		1,197
-		-		=		-
 <u> </u>	_	<u> </u>		<u> </u>		=
 667,225		1,403,072		1,197		1,197
\$ 1,912,799	\$	2,179,447	\$	391,048	\$	391,048
\$	\$ 809,580 - 1,103,219 1,912,799 \$ 32,916 500,000 532,916 - 712,658 - 712,658 - 667,225	\$ 809,580 \$  1,103,219 1,912,799  \$ 32,916 \$ 500,000 532,916  712,658  712,658  667,225 667,225	\$ 809,580 \$ 1,629,447 - 60,000 1,103,219 490,000 1,912,799 2,179,447  \$ 32,916 \$ - 500,000 286,375 - 490,000 - 712,658 - 712,658 490,000  667,225 1,403,072 - 667,225 1,403,072	\$ 809,580 \$ 1,629,447 \$ 60,000	\$ 809,580 \$ 1,629,447 \$ 1,197	\$ 809,580 \$ 1,629,447 \$ 1,197 \$ 367,350

**Special Revenue Funds** 

	Special Revenue Funds							
	Fire Levy		Senior Citizens Services Levy		Community Recreation Facilities			Cemetery
Assets								
Cash and investments	\$	864,328	\$	549,232	\$	508,811	\$	378,012
Receivables, net		1,022,168		-		45,173		-
Due from other funds		873		-		-		-
Due from other governments		52,429		6,247		-		-
Total Assets		1,939,798		555,479		553,984		378,012
Liabilities								
Accounts payable	\$	-	\$	17,920	\$	-	\$	-
Due to other funds		-		-		-		-
Total Liabilities	_	-		17,920		-		
Deferred Inflows of Resources								
Property tax		1,008,390		-		3,000		-
PILOT		-		-		-		-
Unavailable Revenue:								
Delinquent property tax		14,651		-		-		-
Shared revenue		52,429		-		-		-
Special assessments		-				-		
Total Deferred Inflows of Resources		1,075,470		-		3,000		<u>-</u>
Fund Balances								
Restricted		864,328		537,559		-		378,012
Committed		-		-		550,984		-
Unassigned		-		-		-		
Total Fund Balances		864,328		537,559		550,984		378,012
Total Liabilities, Deferred Inflows of Resources								
and Fund Balances	\$	1,939,798	\$	555,479	\$	553,984	\$	378,012

	Special Revenue Funds							
	Economic Development		Subdivision Street Tree		Street Lighting			Court Computer
Assets								
Cash and investments	\$	47,082	\$	26,283	\$	173,280	\$	117,966
Receivables, net	•	-	,	-	,	30,868	•	4,745
Due from other funds		_		-		1,366		-
Due from other governments		_		-		-		_
Total Assets		47,082		26,283		205,514		122,711
Liabilities								
Accounts payable	\$	4,941	\$	-	\$	98,835	\$	-
Due to other funds		-		-		180,000		-
Total Liabilities		4,941			_	278,835		
Deferred Inflows of Resources								
Property tax		-		-		-		-
PILOT		-		-		-		-
Unavailable Revenue:								
Delinquent property tax		-		-		-		-
Shared revenue		-		-		-		-
Special assessments		-		-		32,234		-
Total Deferred Inflows of Resources		-		-		32,234		-
Fund Balances								
Restricted		42,141		-		-		122,711
Committed		-		26,283		-		-
Unassigned		-		-		(105,555)		-
Total Fund Balances		42,141		26,283		(105,555)		122,711
Total Liabilities, Deferred Inflows of Resources								
and Fund Balances	\$	47,082	\$	26,283	\$	205,514	\$	122,711

	Special Revenue Funds								
	Court Special Projects		Enforcement and Education			Court Probation Services	Ä	gent Driver Alcohol eatment	
Assets									
Cash and investments	\$	317,006	\$	16,364	\$	161,935	\$	55,913	
Receivables, net		9,456		670		7,828		933	
Due from other funds		-		-		-		-	
Due from other governments		_		-		_		6,000	
Total Assets		326,462		17,034		169,763		62,846	
Liabilities									
Accounts payable	\$	_	\$	-	\$	_	\$	4,450	
Due to other funds		-		_		-		_	
Total Liabilities		-		-		-		4,450	
Deferred Inflows of Resources									
Property tax		_		-		-		-	
PILOT		_		-		_		-	
Unavailable Revenue:									
Delinquent property tax		_		-		_		-	
Shared revenue		-		-		-		6,000	
Special assessments		-		_		-		_	
Total Deferred Inflows of Resources		-		-		-		6,000	
Fund Balances									
Restricted		326,462		17,034		169,763		52,396	
Committed		-		-		-		-	
Unassigned		-		-		-		-	
Total Fund Balances		326,462		17,034		169,763		52,396	
Total Liabilities, Deferred Inflows of Resources									
and Fund Balances	\$	326,462	\$	17,034	\$	169,763	\$	62,846	

	Special Revenue Funds								
	Indigent Driver Alcohol Monitoring		Law Enforcement Trust		Police Canine			eat Belt Grant	
Assets									
Cash and investments	\$	118,164	\$	50,750	\$	15,169	\$	8,173	
Receivables, net		2,038		6,044		-		-	
Due from other funds		-		-		-		-	
Due from other governments		-		-		-		-	
Total Assets		120,202		56,794		15,169		8,173	
Liabilities									
Accounts payable	\$	-	\$	-	\$	-	\$	-	
Due to other funds		-		-		-		-	
Total Liabilities		<u>-</u>		_					
Deferred Inflows of Resources									
Property tax		-		-		_		-	
PILOT		-		-		-		-	
Unavailable Revenue:									
Delinquent property tax		-		-		-		-	
Shared revenue		-		-		-		-	
Special assessments		-		-		-		-	
Total Deferred Inflows of Resources		-		-		-			
Fund Balances									
Restricted		120,202		56,794		15,169		8,173	
Committed		-		-		-		-	
Unassigned		-		-		-		-	
Total Fund Balances		120,202		56,794		15,169		8,173	
Total Liabilities, Deferred Inflows of Resources									
and Fund Balances	\$	120,202	\$	56,794	\$	15,169	\$	8,173	

	Special Revenue Funds						
		A Victims ance Grant	CDBG NSP		De	ommunity velopment ock Grant	
Assets							
Cash and investments	\$	6,846	\$	358,999	\$	211,495	
Receivables, net		· =		· =		· =	
Due from other funds		-		-		=	
Due from other governments		3,312		-		5	
Total Assets		10,158		358,999		211,500	
Liabilities							
Accounts payable	\$	_	\$	_	\$	_	
Due to other funds	*	_	•	_	*	211,500	
Total Liabilities		<u>-</u>		-		211,500	
Deferred Inflows of Resources							
Property tax		_		-		-	
PILOT		_		-		<u>-</u>	
Unavailable Revenue:							
Delinquent property tax		_		-		-	
Shared revenue		_		-		-	
Special assessments		_		-		-	
Total Deferred Inflows of Resources		-		-		-	
			-				
Fund Balances							
Restricted		10,158		358,999		-	
Committed		-		-		-	
Unassigned		<u> </u>		<u> </u>			
Total Fund Balances		10,158		358,999		<del></del>	
Total Liabilities, Deferred Inflows of Resources							
and Fund Balances	\$	10,158	\$	358,999	\$	211,500	

	Special Revenue Funds								
	Forfeited Property - U.S. Department of Justice		Safe Routes to		Council Donation			Police onation	
Assets									
Cash and investments	\$	94,579	\$	-	\$	24	\$	12,000	
Receivables, net		-		-		-		-	
Due from other funds		-		-		-		-	
Due from other governments		-		-		-		-	
Total Assets		94,579		-		24		12,000	
Liabilities									
Accounts payable	\$	-	\$	-	\$	-	\$	-	
Due to other funds		-		-		-		-	
Total Liabilities		-		-		-			
Deferred Inflows of Resources									
Property tax		_		-		-		_	
PILOT		-		-		=		-	
Unavailable Revenue:									
Delinquent property tax		-		-		=		-	
Shared revenue		-		-		=		-	
Special assessments		-		-		=		-	
Total Deferred Inflows of Resources		-				-			
Fund Balances									
Restricted		94,579		-		24		12,000	
Committed		-		-		=		-	
Unassigned		-		-		-		-	
Total Fund Balances		94,579		-		24		12,000	
Total Liabilities, Deferred Inflows of Resources									
and Fund Balances	\$	94,579	\$		\$	24	\$	12,000	

	Special Revenue Funds							
	Fire Donation		Parks and Recreation Donation		Local Grant		Т	otal Special Revenue Funds
Assets								
Cash and investments	\$	1,704	\$	2,831	\$	15,365	\$	6,553,732
Receivables, net		-		-		-		1,864,623
Due from other funds		-		-		-		62,239
Due from other governments		-		-		-		1,706,214
Total Assets		1,704		2,831		15,365		10,186,808
Liabilities								
Accounts payable	\$	-	\$	-	\$	-	\$	159,062
Due to other funds		-		-		10,000		1,187,875
Total Liabilities						10,000		1,346,937
Deferred Inflows of Resources								
Property tax		-		-		-		1,744,100
PILOT		-		-		-		490,000
Unavailable Revenue:								
Delinquent property tax		-		-		-		16,641
Shared revenue		-		-		-		816,089
Special assessments		-		-		-		32,234
Total Deferred Inflows of Resources		-				-		3,099,064
Fund Balances								
Restricted		1,704		2,831		5,365		5,269,095
Committed		-		-		-		577,267
Unassigned		-		-		-		(105,555)
Total Fund Balances		1,704		2,831		5,365	_	5,740,807
Total Liabilities, Deferred Inflows of Resources								
and Fund Balances	\$	1,704	\$	2,831	\$	15,365	\$	10,186,808

	Capital Project Funds								
	Plaza Boulevard Extension		Ener	gy Program	_	306 rfacing	Hoose/ Hollo Improve	ow _	
Assets									
Cash and investments	\$	1,453,525	\$	13,771	\$	-	\$	=	
Receivables, net		-		-		-		-	
Due from other funds		-		-		-		-	
Due from other governments		-		-		-		-	
Total Assets		1,453,525		13,771		-		=	
Liabilities									
Accounts payable	\$	-	\$	-	\$	-	\$	-	
Due to other funds		-		-		-		-	
Total Liabilities		-		<u>-</u>		-		-	
Deferred Inflows of Resources									
Property tax		-		-		-		-	
PILOT		-		-		-		-	
Unavailable Revenue:									
Delinquent property tax		-		-		-		-	
Shared revenue		-		-		-		-	
Special assessments		-		-		-		-	
Total Deferred Inflows of Resources		-		-		-		-	
Fund Balances									
Restricted		1,453,525		13,771		-		-	
Committed		-		-		-		-	
Unassigned		-		-		-		-	
Total Fund Balances		1,453,525		13,771		-		=	
Total Liabilities, Deferred Inflows of Resources									
and Fund Balances	\$	1,453,525	\$	13,771	\$		\$		

	Capital Project Funds							
	Two Town Detention Basin		Roosevelt Culvert		Rice Detention Basin		Sta	ate Grant - Other
Assets								
Cash and investments	\$	2,494	\$	85,155	\$	350,000	\$	213,327
Receivables, net		-		-		-		-
Due from other funds		-		-		-		-
Due from other governments		-		4,539		_		153,211
Total Assets		2,494		89,694		350,000		366,538
Liabilities								
Accounts payable	\$	-	\$	2,816	\$	-	\$	2,920
Due to other funds		-		183,000		-		442,405
Total Liabilities		-		185,816		-		445,325
Deferred Inflows of Resources								
Property tax		-		-		=		-
PILOT		-		-		=		-
Unavailable Revenue:								
Delinquent property tax		-		-		-		-
Shared revenue		-		-		=		-
Special assessments		-		-		-		-
Total Deferred Inflows of Resources		-		-		-		-
Fund Balances								
Restricted		2,494		-		350,000		-
Committed		-		-		_		-
Unassigned		-		(96,122)		-		(78,787)
Total Fund Balances		2,494		(96,122)		350,000		(78,787)
Total Liabilities, Deferred Inflows of Resources								
and Fund Balances	\$	2,494	\$	89,694	\$	350,000	\$	366,538

	Capital Project Funds							
	Corduroy Bikeway Connector		Newell Creek Bikeway		I90/SR615 Interchange			eral Grants- Other
Assets								
Cash and investments	\$	169,595	\$	125,121	\$	797	\$	51,458
Receivables, net		-		-		-		-
Due from other funds		-		-		-		-
Due from other governments		-		-		-		2,770
Total Assets		169,595		125,121		797		54,228
Liabilities								
Accounts payable	\$	_	\$	-	\$	-	\$	2,501
Due to other funds		410,000		200,000		85,000		47,600
Total Liabilities		410,000		200,000		85,000		50,101
Deferred Inflows of Resources								
Property tax		_		-		-		-
PILOT		_		-		-		-
Unavailable Revenue:								
Delinquent property tax		_		-		-		-
Shared revenue		_		-		-		-
Special assessments		_		-		-		-
Total Deferred Inflows of Resources		-				-		-
Fund Balances								
Restricted		_		-		-		4,127
Committed		_		_		_		, -
Unassigned		(240,405)		(74,879)		(84,203)		-
Total Fund Balances		(240,405)		(74,879)		(84,203)		4,127
Total Liabilities, Deferred Inflows of Resources								
and Fund Balances	\$	169,595	\$	125,121	\$	797	\$	54,228

	otal Capital oject Funds		Total All Nonmajor Funds
Assets			
Cash and investments	\$ 2,465,243	\$	9,018,975
Receivables, net	-		1,864,623
Due from other funds	-		62,239
Due from other governments	 160,520		1,866,734
Total Assets	 2,625,763	_	12,812,571
Liabilities			
Accounts payable	\$ 8,237	\$	167,299
Due to other funds	1,368,005		2,555,880
Total Liabilities	1,376,242		2,723,179
Deferred Inflows of Resources			
Property tax	-		1,744,100
PILOT	-		490,000
Unavailable Revenue:			
Delinquent property tax	-		16,641
Shared revenue	-		816,089
Special assessments	-		32,234
Total Deferred Inflows of Resources	-	_	3,099,064
Fund Balances			
Restricted	1,823,917		7,093,012
Committed	-		577,267
Unassigned	(574,396)		(679,951)
Total Fund Balances	1,249,521	_	6,990,328
Total Liabilities, Deferred Inflows of Resources			
and Fund Balances	\$ 2,625,763	\$	12,812,571

# CITY OF MENTOR, OHIO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS Year Ended December 31, 2015

	Special Revenue Funds								
	Street	TIF	Police Pension	Fire Pension					
REVENUES									
Property taxes	\$ -	\$ -	\$ 378,937	\$ 378,937					
Other local taxes	-	-	-	-					
Payments in Lieu of Taxes	-	490,817	-	-					
Intergovernmental	2,579,280	-	46,213	46,213					
Charges for services	-	-	-	-					
Fines and forfeitures	-	-	-	-					
Licenses, permits, and inspections	-	-	-	-					
Special assessments	-	-	-	-					
Investment income	15,099	=	-	-					
Donations and other	11,500								
Total revenues	2,605,879	490,817	425,150	425,150					
EXPENDITURES									
Current:									
General government	-	=	-	-					
Police	-	=	490,014	-					
Fire	-	-	-	490,014					
Streets and highways	3,516,236	-	-	-					
Parks, recreation and public facilities	-	-	-	-					
Economic and community development	-	4,852	-	-					
Engineering and building	65,092	6,280	-	-					
Capital outlay	203,882	24,083	-	-					
Total expenditures	3,785,210	35,215	490,014	490,014					
Excess (deficiency) of revenues									
over (under) expenditures	(1,179,331)	455,602	(64,864)	(64,864)					
OTHER FINANCING SOURCES (USES)									
Bonds issued	_	_	_	_					
OPWC loans issued	_	_	_	_					
Transfers in	1,000,000	_	_	_					
Transfers out	1,000,000	(215,155)	_	_					
Total other financing sources (uses)	1,000,000	(215,155)							
Total other illiancing sources (uses)	1,000,000	(213,133)							
NET CHANGE IN FUND BALANCES	(179,331)	240,447	(64,864)	(64,864)					
FUND BALANCES AT BEGINNING OF YEAR	846,556	1,162,625	66,061	66,061					
FUND BALANCES AT END OF YEAR	\$ 667,225	\$ 1,403,072	\$ 1,197	\$ 1,197					

# CITY OF MENTOR, OHIO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS Year Ended December 31, 2015

	Special Revenue Funds			
	Fire Levy	Senior Citizens Services Levy	Community Recreation Facilities	Cemetery
REVENUES				
Property taxes	\$ 1,054,068	\$ -	\$ -	\$ -
Other local taxes	-	=	602,640	-
Payments in Lieu of Taxes	-	-	-	-
Intergovernmental	109,703	237,247	-	-
Charges for services	-	-	-	32,200
Fines and forfeitures	-	-	-	-
Licenses, permits, and inspections	_	_	-	<u>-</u>
Special assessments	_	-	-	_
Investment income	-	-	-	-
Donations and other	-	-	-	-
Total revenues	1,163,771	237,247	602,640	32,200
EXPENDITURES				
Current:				
General government	_	_	-	<u>-</u>
Police	_	-	-	_
Fire	369,651	-	-	_
Streets and highways	· -	=	=	-
Parks, recreation and public facilities	_	116,064	371,167	81,170
Economic and community development	_	, -	-	, -
Engineering and building	_	_	-	_
Capital outlay	232,567	17,920	10,800	<u>-</u>
Total expenditures	602,218	133,984	381,967	81,170
Excess (deficiency) of revenues				
over (under) expenditures	561,553	103,263	220,673	(48,970)
OTHER FINANCING SOURCES (USES)				
Bonds issued	-	-	-	-
OPWC loans issued	-	-	-	-
Transfers in	-	-	-	-
Transfers out				
Total other financing sources (uses)		<del>-</del>		
NET CHANGE IN FUND BALANCES	561,553	103,263	220,673	(48,970)
FUND BALANCES AT BEGINNING OF YEAR	302,775	434,296	330,311	426,982
FUND BALANCES AT END OF YEAR	\$ 864,328	\$ 537,559	\$ 550,984	\$ 378,012

# CITY OF MENTOR, OHIO COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS Year Ended December 31, 2015

	Special Revenue Funds			
	Economic Development	Subdivision Street Tree	Street Lighting	Court Computer
REVENUES				
Property taxes	\$ -	\$ -	\$ -	\$ -
Other local taxes	-	-	-	-
Payments in Lieu of Taxes	-	-	-	-
Intergovernmental	-	-	-	-
Charges for services	30,347	-	-	-
Fines and forfeitures	-	=	-	64,946
Licenses, permits, and inspections	-	3,380	-	-
Special assessments	-	-	1,088,323	-
Investment income	-	-	-	-
Donations and other	-	-	-	-
Total revenues	30,347	3,380	1,088,323	64,946
EXPENDITURES				
Current:				
General government	-	-	-	80,146
Police	-	-	-	-
Fire	-	-	-	-
Streets and highways	-	1,850	1,226,820	=
Parks, recreation and public facilities	-	· -	, , , <u>-</u>	-
Economic and community development	13,479	_	_	_
Engineering and building	-, -	_	_	_
Capital outlay	-	_	127,601	4,320
Total expenditures	13,479	1,850	1,354,421	84,466
Excess (deficiency) of revenues				
over (under) expenditures	16,868	1,530	(266,098)	(19,520)
OTHER FINANCING SOURCES (USES)				
Bonds issued	-	_	-	-
OPWC loans issued	-	_	_	_
Transfers in	-	_	_	_
Transfers out	-	_	_	_
Total other financing sources (uses)		<u> </u>	<u> </u>	<u> </u>
NET CHANGE IN FUND BALANCES	16,868	1,530	(266,098)	(19,520)
FUND BALANCES AT BEGINNING OF YEAR	25,273	24,753	160,543	142,231
FUND BALANCES AT END OF YEAR	\$ 42,141	\$ 26,283	\$ (105,555)	\$ 122,711

	Special Revenue Funds				
	Court Special Projects	Enforcement and Education	Court Probation Services	Indigent Driver Alcohol Treatment	
REVENUES	•	Φ.	•	•	
Property taxes	\$ -	\$ -	\$ -	\$ -	
Other local taxes	-	-	-	-	
Payments in Lieu of Taxes	-	-	-	7 204	
Intergovernmental	-	-	-	7,294	
Charges for services Fines and forfeitures	120 595	- 5 024	94.074	10,366	
	129,585	5,924	84,074	10,300	
Licenses, permits, and inspections	-	-	-	-	
Special assessments Investment income	-	-	-	-	
Donations and other	-	-	-	-	
Total revenues	129,585	5,924	94.074	17.660	
Total revenues	129,363	5,924	84,074	17,660	
EXPENDITURES					
Current:					
General government	24,313	_	96,955	7,216	
Police	- 1,2 12	4,743	-		
Fire	_	-	-	-	
Streets and highways	_	<u>-</u>	-	-	
Parks, recreation and public facilities	_	<u>-</u>	-	-	
Economic and community development	_	<u>-</u>	-	-	
Engineering and building	_	<u>-</u>	-	-	
Capital outlay	8,407	_	_	_	
Total expenditures	32,720	4,743	96,955	7,216	
Total Oxportation	02,720			7,210	
Excess (deficiency) of revenues					
over (under) expenditures	96,865	1,181	(12,881)	10,444	
OTHER FINANCING SOURCES (USES)					
Bonds issued	_	-	-	-	
OPWC loans issued	_	-	-	_	
Transfers in	_	-	-	_	
Transfers out	(97,816)	<u>-</u>	-	-	
Total other financing sources (uses)	(97,816)				
retail earles instanting equipme (acce)	(6:,6:6)			·	
NET CHANGE IN FUND BALANCES	(951)	1,181	(12,881)	10,444	
FUND BALANCES AT BEGINNING OF YEAR	327,413	15,853	182,644	41,952	
FUND BALANCES AT END OF YEAR	\$ 326,462	\$ 17,034	\$ 169,763	\$ 52,396	

	Special Revenue Funds				
	Indigent Driver Alcohol Monitoring	Law Enforcement Trust	Police Canine	Seat Belt Grant	
REVENUES	_	_		_	
Property taxes	\$ -	\$ -	\$ -	\$ -	
Other local taxes	=	=	=	-	
Payments in Lieu of Taxes	=	=	=	=	
Intergovernmental	-	-	-	-	
Charges for services	-	-	-	-	
Fines and forfeitures	25,634	12,741	-	-	
Licenses, permits, and inspections	-	-	-	-	
Special assessments	-	-	-	-	
Investment income	-	-	-	-	
Donations and other	-		1,381		
Total revenues	25,634	12,741	1,381		
EXPENDITURES					
Current:					
General government	31,797	-	-	-	
Police	-	-	158	652	
Fire	-	-	-	-	
Streets and highways	-	-	<u>-</u>	-	
Parks, recreation and public facilities	-	-	<u>-</u>	-	
Economic and community development	-	-	<u>-</u>	-	
Engineering and building	-	-	-	<u>-</u>	
Capital outlay	_	_	_	_	
Total expenditures	31,797		158	652	
Total experiances		·			
Excess (deficiency) of revenues					
over (under) expenditures	(6,163)	12,741	1,223	(652)	
OTHER FINANCING SOURCES (USES)					
Bonds issued	_	-	-	_	
OPWC loans issued	_	-	-	_	
Transfers in	-	-	-	-	
Transfers out	_	-	-	-	
Total other financing sources (uses)					
2 2		-			
NET CHANGE IN FUND BALANCES	(6,163)	12,741	1,223	(652)	
FUND BALANCES AT BEGINNING OF YEAR	126,365	44,053	13,946	8,825	
FUND BALANCES AT END OF YEAR	\$ 120,202	\$ 56,794	\$ 15,169	\$ 8,173	

			Special I	Revenue Funds		
		VOCA Victims Assistance Grant		CDBG NSP		ommunity velopment ock Grant
REVENUES	_		_		_	
Property taxes	\$	-	\$	=	\$	-
Other local taxes		-		=		-
Payments in Lieu of Taxes		-		=		-
Intergovernmental		18,223		-		197,172
Charges for services		-		-		-
Fines and forfeitures		-		-		-
Licenses, permits, and inspections		-		-		-
Special assessments		-		-		-
Investment income		-		4,279		-
Donations and other		-		-		
Total revenues		18,223		4,279		197,172
EXPENDITURES						
Current:						
General government		-		-		-
Police		10,785		-		-
Fire		-		-		-
Streets and highways		-		-		-
Parks, recreation and public facilities		-		-		-
Economic and community development		-		44,386		197,172
Engineering and building		-		-		-
Capital outlay		-		-		_
Total expenditures		10,785		44,386		197,172
Excess (deficiency) of revenues						
Excess (deficiency) of revenues over (under) expenditures		7,438		(40,107)		
over (under) experialtures		7,430		(40, 107)		-
OTHER FINANCING SOURCES (USES)						
Bonds issued		-		=		-
OPWC loans issued		-		=		-
Transfers in		-		=		-
Transfers out		-		-		-
Total other financing sources (uses)		<u>-</u>		-		
NET CHANGE IN FUND BALANCES		7,438		(40,107)		-
FUND BALANCES AT BEGINNING OF YEAR		2,720		399,106		<u>-</u>
FUND BALANCES AT END OF YEAR	\$	10,158	\$	358,999	\$	

	Special Revenue Funds				
	Forfeited Property - U.S. Department of Justice	Safe Routes to School	Council Donation	Police Donation	
REVENUES	•		•	•	
Property taxes	\$ -	\$ -	\$ -	\$ -	
Other local taxes	-	-	-	-	
Payments in Lieu of Taxes	=	-	=	-	
Intergovernmental	-	10,788	-	-	
Charges for services	=	=	=	-	
Fines and forfeitures	=	=	=	-	
Licenses, permits, and inspections	-	-	-	-	
Special assessments	-	-	-	-	
Investment income	1,243	-	-	-	
Donations and other					
Total revenues	1,243	10,788			
EXPENDITURES					
Current:					
General government	-	-	480	-	
Police	35,945	686	=	350	
Fire	=	-	-	-	
Streets and highways	-	-	-	-	
Parks, recreation and public facilities	-	7,469	-	-	
Economic and community development	-	-	-	-	
Engineering and building	-	-	-	-	
Capital outlay	=	=	=	=	
Total expenditures	35,945	8,155	480	350	
Excess (deficiency) of revenues					
over (under) expenditures	(34,702)	2,633	(480)	(350)	
OTHER FINANCING SOURCES (USES)					
Bonds issued	-	=	-	-	
OPWC loans issued	_	-	_	_	
Transfers in	_	-	_	_	
Transfers out	_	_	_	-	
Total other financing sources (uses)				-	
NET CHANGE IN FUND BALANCES	(34,702)	2,633	(480)	(350)	
FUND BALANCES AT BEGINNING OF YEAR	129,281	(2,633)	504	12,350	
FUND BALANCES AT END OF YEAR	\$ 94,579	\$ -	\$ 24	\$ 12,000	

	Special Revenue Funds							
	Fire Donati	on	Reci	ks and reation nation	Loca	al Grant	T	otal Special Revenue Funds
REVENUES								
Property taxes	\$	-	\$	-	\$	=	\$	1,811,942
Other local taxes		-		-		=		602,640
Payments in Lieu of Taxes		-		-		-		490,817
Intergovernmental		-		-		4,500		3,256,633
Charges for services		-		-		-		62,547
Fines and forfeitures		-		-		-		333,270
Licenses, permits, and inspections		-		-		-		3,380
Special assessments		-		-		-		1,088,323
Investment income		-		-		-		20,621
Donations and other	1,1	20		3,275		750		18,026
Total revenues	1,1			3,275		5,250		7,688,199
EXPENDITURES								
Current:								
General government		-		-		-		240,907
Police		-		-		177		543,510
Fire	1,7	06		_		-		861,371
Streets and highways	•	_		_		-		4,744,906
Parks, recreation and public facilities		_		2,491		750		579,111
Economic and community development		_		-		-		259,889
Engineering and building		_		_		-		71,372
Capital outlay		_		_		_		629,580
Total expenditures	1,7	06		2,491	-	927		7,930,646
						_		_
Excess (deficiency) of revenues	/5	00)		704		4 202		(0.40, 4.47)
over (under) expenditures	(5	86)		784		4,323		(242,447)
OTHER FINANCING SOURCES (USES)								
Bonds issued		-		-		-		-
OPWC loans issued		-		-		-		-
Transfers in		-		-		-		1,000,000
Transfers out	-			-		-		(312,971)
Total other financing sources (uses)				-		-		687,029
NET CHANGE IN FUND BALANCES	(5	86)		784		4,323		444,582
FUND BALANCES AT BEGINNING OF YEAR	2,2	90_		2,047		1,042		5,296,225
FUND BALANCES AT END OF YEAR	\$ 1,7	04	\$	2,831	\$	5,365	\$	5,740,807

	Capital Project Funds					
	Plaza Boulevard Extension	Energy Program	SR 306 Resurfacing	Hoose/Kings Hollow Improvement		
REVENUES				_		
Property taxes	\$ -	\$ -	\$ -	\$ -		
Other local taxes	-	-	-	-		
Payments in Lieu of Taxes	-	-	<del>-</del>	-		
Intergovernmental	54,489	-	(3,643)	-		
Charges for services	-	-	-	-		
Fines and forfeitures	-	-	-	-		
Licenses, permits, and inspections	-	=	-	-		
Special assessments	-	-	-	-		
Investment income	-	-	-	-		
Donations and other			<u> </u>			
Total revenues	54,489	<del>-</del>	(3,643)	-		
EXPENDITURES						
Current:						
General government	37,001	-	-	-		
Police	-	-	-	=		
Fire	-	-	-	=		
Streets and highways	_	-	11,040	-		
Parks, recreation and public facilities	_	313,738	,	-		
Economic and community development	_	-	<u>-</u>	-		
Engineering and building	_	<u>-</u>	43	534		
Capital outlay	1,037,910	_	-	-		
Total expenditures	1,074,911	313,738	11,083	534		
Excess (deficiency) of revenues						
over (under) expenditures	(1,020,422)	(313,738)	(14,726)	(534)		
OTHER FINANCING SOURCES (USES)						
Bonds issued	3,440,000	-	-	-		
OPWC loans issued	-	-	11,596	-		
Transfers in	-	<u>-</u>	188,490	270,088		
Transfers out	-	-	-	-		
Total other financing sources (uses)	3,440,000	-	200,086	270,088		
NET CHANGE IN FUND BALANCES	2,419,578	(313,738)	185,360	269,554		
FUND BALANCES AT BEGINNING OF YEAR	(966,053)	327,509	(185,360)	(269,554)		
FUND BALANCES AT END OF YEAR	\$ 1,453,525	\$ 13,771	<b>\$</b> -	\$ -		

	Capital Project Funds							
	De	o Town tention Basin		oosevelt Culvert		Detention Basin	Sta	te Grant - Other
REVENUES								
Property taxes	\$	-	\$	-	\$	-	\$	-
Other local taxes		-		-		-		-
Payments in Lieu of Taxes		-		-		-		-
Intergovernmental		17,122		64,500		350,000		253,919
Charges for services		-		-		-		-
Fines and forfeitures		-		-		-		-
Licenses, permits, and inspections		-		-		-		-
Special assessments		-		-		-		-
Investment income		-		-		-		-
Donations and other		<del>-</del>						284
Total revenues		17,122		64,500		350,000		254,203
EXPENDITURES								
Current:								
General government		_		_		-		24,000
Police		_		_		-		8,962
Fire		_		_		-		-
Streets and highways		_		135,661		-		8,081
Parks, recreation and public facilities		_		· <u>-</u>		-		16,591
Economic and community development		_		_		-		, -
Engineering and building		_		24,961		-		1,099
Capital outlay		13,531		-		-		262,127
Total expenditures		13,531		160,622		-		320,860
Excess (deficiency) of revenues		0.504		(00.400)		050 000		(00.057)
over (under) expenditures		3,591		(96,122)		350,000		(66,657)
OTHER FINANCING SOURCES (USES)								
Bonds issued		-		-		-		-
OPWC loans issued		-		-		-		-
Transfers in		-		-		-		-
Transfers out		-		-		-		-
Total other financing sources (uses)		-		-		-		-
NET CHANGE IN FUND BALANCES		3,591		(96,122)		350,000		(66,657)
FUND BALANCES AT BEGINNING OF YEAR		(1,097)						(12,130)
FUND BALANCES AT END OF YEAR	\$	2,494	\$	(96,122)	\$	350,000	\$	(78,787)

	Capital Project Funds				
	Corduroy Bikeway Connector	Newell Creek Bikeway	I90/SR615 Interchange	Federal Grants- Other	
REVENUES					
Property taxes	\$ -	\$ -	\$ -	\$ -	
Other local taxes	-	-	-	-	
Payments in Lieu of Taxes	-	-	-	-	
Intergovernmental	169,217	=	-	27,252	
Charges for services	=	=	-	=	
Fines and forfeitures	-	-	-	-	
Licenses, permits, and inspections	-	-	-	-	
Special assessments	-	-	-	-	
Investment income	-	-	-	_	
Donations and other	-	-	-	-	
Total revenues	169,217		-	27,252	
EXPENDITURES					
Current:					
General government	-	-	_	-	
Police	-	-	-	27,081	
Fire	=	=	-	-	
Streets and highways	_	-	-	_	
Parks, recreation and public facilities	_	-	_	685	
Economic and community development	_	-	_	-	
Engineering and building	_	_	<u>-</u>	5,903	
Capital outlay	57,806	750	_	-	
Total expenditures	57,806	750		33,669	
Total experiultures	37,000	730		33,003	
Excess (deficiency) of revenues					
over (under) expenditures	111,411	(750)	-	(6,417)	
OTHER FINANCING SOURCES (USES)					
Bonds issued	-	-	-	-	
OPWC loans issued	-	-	-	-	
Transfers in	-	-	-	5,324	
Transfers out				<u> </u>	
Total other financing sources (uses)				5,324	
NET CHANGE IN FUND BALANCES	111,411	(750)	-	(1,093)	
FUND BALANCES AT BEGINNING OF YEAR	(351,816)	(74,129)	(84,203)	5,220	
FUND BALANCES AT END OF YEAR	\$ (240,405)	\$ (74,879)	\$ (84,203)	\$ 4,127	

	Total Capital Project Funds	1	Total All Nonmajor Funds
REVENUES			
Property taxes	\$ -	\$	1,811,942
Other local taxes	-		602,640
Payments in Lieu of Taxes	-		490,817
Intergovernmental	932,856		4,189,489
Charges for services	-		62,547
Fines and forfeitures	-		333,270
Licenses, permits, and inspections	-		3,380
Special assessments	-		1,088,323
Investment income	-		20,621
Donations and other	284		18,310
Total revenues	933,140		8,621,339
EXPENDITURES			
Current:			
General government	61,001		301,908
Police	36,043		579,553
Fire	=		861,371
Streets and highways	154,782		4,899,688
Parks, recreation and public facilities	331,014		910,125
Economic and community development	=		259,889
Engineering and building	32,540		103,912
Capital outlay	1,372,124		2,001,704
Total expenditures	1,987,504		9,918,150
Excess (deficiency) of revenues			
over (under) expenditures	(1,054,364)		(1,296,811)
OTHER FINANCING SOURCES (USES)			
Bonds issued	3,440,000		3,440,000
OPWC loans issued	11,596		11,596
Transfers in	463,902		1,463,902
Transfers out	-		(312,971)
Total other financing sources (uses)	3,915,498		4,602,527
NET CHANGE IN FUND BALANCES	2,861,134		3,305,716
FUND BALANCES AT BEGINNING OF YEAR	(1,611,613)		3,684,612
FUND BALANCES AT END OF YEAR	\$ 1,249,521	\$	6,990,328

#### **CITY OF MENTOR, OHIO**

#### **AGENCY FUNDS**

#### COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES

Year Ended December 31, 2015

	 alance ary 1, 2015	Additions	Deletions	Balance nber 31, 2015
Municipal Court Fund:				
ASSETS: Cash	\$ 6,749	\$ 1,176,190	\$ 1,066,192	\$ 116,747
LIABILITIES: Deposits held and due to others	\$ 6,749	\$ 1,176,190	\$ 1,066,192	\$ 116,747

#### CITY OF MENTOR, OHIO STREET FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Intergovernmental	\$ 2,515,000	\$ 2,592,882	\$ 77,882
Investment income	20,000	15,099	(4,901)
Other	-	11,500	11,500
Total revenues	2,535,000	2,619,481	84,481
EXPENDITURES:			
Engineering and building	135,034	100,035	34,999
Streets and highways	4,283,258	4,141,068	142,190
Total expenditures	4,418,292	4,241,103	177,189
Excess (deficiency) of revenues			
over expenditures	(1,883,292)	(1,621,622)	261,670
OTHER FINANCING SOURCES (USES):			
Advances in	1,700,000	1,700,000	-
Transfers in	1,000,000	1,000,000	-
Advances out	(1,300,000)	(1,300,000)	
Total other financing sources (uses)	1,400,000	1,400,000	
NET CHANGE IN FUND BALANCE	(483,292)	(221,622)	261,670
Adjustment for prior year encumbrances	423,293	423,293	-
FUND BALANCES, BEGINNING OF YEAR	240,092	240,092	
FUND BALANCES, END OF YEAR	\$ 180,093	\$ 441,763	\$ 261,670

### CITY OF MENTOR, OHIO TIF FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Payments in Lieu of Taxes	\$ 500,000	\$ 490,817	\$ (9,183)
EXPENDITURES:			
Economic and community development	10,000	4,852	5,148
Streets and highways	1,684,851	144,089	1,540,762
Engineering and building	38,100	8,000	30,100
Total expenditures	1,732,951	156,941	1,576,010
Excess (deficiency) of revenues			
over expenditures	(1,232,951)	333,876	1,566,827
OTHER FINANCING SOURCES (USES):			
Advances in	295,000	263,000	(32,000)
Advances out	(73,185)	(73,185)	-
Transfers out	(307,280)	(215,155)	92,125
Total other financing sources (uses)	(85,465)	(25,340)	60,125
NET CHANGE IN FUND BALANCE	(1,318,416)	308,536	1,626,952
Adjustment for prior year encumbrances	544,651	544,651	-
FUND BALANCES, BEGINNING OF YEAR	774,540	774,540	
FUND BALANCES, END OF YEAR	\$ 775	\$ 1,627,727	\$ 1,626,952

# CITY OF MENTOR, OHIO POLICE PENSION FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget		Actual		Variance Positive (Negative	
REVENUES:						
Intergovernmental	\$	46,502	\$	46,213	\$	(289)
Property taxes		378,937		378,937		-
Total revenues		425,439		425,150		(289)
EXPENDITURES: Police		491,202		490,014		1,188
NET CHANGE IN FUND BALANCE		(65,763)		(64,864)		899
FUND BALANCES, BEGINNING OF YEAR		66,061		66,061		
FUND BALANCES, END OF YEAR	\$	298	\$	1,197	\$	899

#### CITY OF MENTOR, OHIO FIRE PENSION FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

Year Ended December 31, 2015

	Final Budget		Actual		Variance Positive (Negative	
REVENUES:						
Intergovernmental	\$	46,502	\$	46,213	\$	(289)
Property taxes		378,937		378,937		
Total revenues		425,439		425,150		(289)
EXPENDITURES: Fire		491,202		490,014		1,188
NET CHANGE IN FUND BALANCE		(65,763)		(64,864)		899
FUND BALANCES, BEGINNING OF YEAR		66,061		66,061		
FUND BALANCES, END OF YEAR	\$	298	\$	1,197	\$	899

#### CITY OF MENTOR, OHIO FIRE LEVY FUND

#### SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL

(NON-GAAP BUDGETARY BASIS)

Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Intergovernmental	\$ 110,000	\$ 109,703	\$ (297)
Property taxes	1,053,576	1,054,068	492
Total revenues	1,163,576	1,163,771	195
EXPENDITURES:			
Fire:			
Employee compensation	352,500	352,500	-
Other	1,018,166	995,363	22,803
Total expenditures	1,370,666	1,347,863	22,803
Excess (deficiency) of revenues			
over expenditures	(207,090)	(184,092)	22,998
OTHER FINANCING SOURCES (USES):			
Advances in	520,752	520,752	-
Advances out	(520,752)	(520,752)	
Total other financing sources (uses)			
NET CHANGE IN FUND BALANCE	(207,090)	(184,092)	22,998
Adjustment for prior year encumbrances	223,166	223,166	-
FUND BALANCES, BEGINNING OF YEAR	79,609	79,609	
FUND BALANCES, END OF YEAR	\$ 95,685	\$ 118,683	\$ 22,998

#### CITY OF MENTOR, OHIO SENIOR CITIZENS SERVICES LEVY FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

			Variance - Positive (Negative)
REVENUES:			
Intergovernmental	\$ 230,000	\$ 231,000	\$ 1,000
EXPENDITURES:			
Parks, recreation and public facilities			
Employee compensation	15,000	15,000	-
Other	606,813	198,545	408,268
Total expenditures	621,813	213,545	408,268
NET CHANGE IN FUND BALANCE	(391,813)	17,455	409,268
Adjustment for prior year encumbrances	6,813	6,813	-
FUND BALANCES, BEGINNING OF YEAR	427,482	427,482	
FUND BALANCES, END OF YEAR	\$ 42,482	\$ 451,750	\$ 409,268

### CITY OF MENTOR, OHIO COMMUNITY RECREATION FACILITIES FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget Actual		Variance - Positive (Negative)		
REVENUES:					
Donations and other	\$ 110,000	\$ -	\$ (110,000)		
Other local taxes	554,000	603,929	49,929		
Total revenues	664,000	603,929	(60,071)		
EXPENDITURES:					
Parks, recreation and public facilities	1,015,516	635,941	379,575		
NET CHANGE IN FUND BALANCE	(351,516)	(32,012)	319,504		
Adjustment for prior year encumbrances	425,517	425,517	-		
FUND BALANCES, BEGINNING OF YEAR	43,768	43,768			
FUND BALANCES, END OF YEAR	\$ 117,769	\$ 437,273	\$ 319,504		

### CITY OF MENTOR, OHIO CEMETERY FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budge	et Actual	Variance - Positive (Negative)
REVENUES:			
Charges for services	\$ 22,50	0 \$ 32,200	\$ 9,700
EXPENDITURES:			
Parks, recreation and public facilities			
Employee compensation	35,00	0 35,000	-
Other	310,00	0 213,265	96,735
Total expenditures	345,00	0 248,265	96,735
NET CHANGE IN FUND BALANCE	(322,50	0) (216,065)	106,435
FUND BALANCES, BEGINNING OF YEAR	426,98	2 426,982	<u> </u>
FUND BALANCES, END OF YEAR	\$ 104,48	2 \$ 210,917	\$ 106,435

### CITY OF MENTOR, OHIO ECONOMIC DEVELOPMENT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES: Charges for services	\$ 26,000	\$ 30,347	\$ 4,347
EXPENDITURES: Economic and community development	48,760	27,454	21,306
NET CHANGE IN FUND BALANCE	(22,760)	2,893	25,653
Adjustment for prior year encumbrances	8,760	8,760	-
FUND BALANCES, BEGINNING OF YEAR	25,324	25,324	
FUND BALANCES, END OF YEAR	\$ 11,324	\$ 36,977	\$ 25,653

#### CITY OF MENTOR, OHIO SUBDIVISION STREET TREE FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget		Actual		F	ariance - Positive legative)
REVENUES:						
Licenses, permits and inspections	\$	15,000	\$	3,380	\$	(11,620)
EXPENDITURES:						
Streets and highways		15,000		1,850		13,150
NET CHANGE IN FUND BALANCE		-		1,530		1,530
FUND BALANCES, BEGINNING OF YEAR		24,753		24,753	•	
FUND BALANCES, END OF YEAR	\$	24,753	\$	26,283	\$	1,530

#### CITY OF MENTOR, OHIO STREET LIGHTING FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES: Special assessments	\$ 1,088,323	\$ 1,088,323	\$ -
EXPENDITURES: Streets and highways	1,509,607	1,393,989	115,618
Excess (deficiency) of revenues over expenditures	(421,284)	(305,666)	115,618
OTHER FINANCING SOURCES (USES): Advances in Advances out Total other financing sources (uses)	330,000 (150,000) 180,000	330,000 (150,000) 180,000	- - -
NET CHANGE IN FUND BALANCE	(241,284)	(125,666)	115,618
Adjustment for prior year encumbrances	2,407	2,407	-
FUND BALANCES, BEGINNING OF YEAR	255,496	255,496	
FUND BALANCES, END OF YEAR	\$ 16,619	\$ 132,237	\$ 115,618

# CITY OF MENTOR, OHIO COURT COMPUTER FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Fines and forfeitures	\$ 75,000	\$ 64,873	\$ (10,127)
EXPENDITURES:			
General government			
Employee compensation	46,350	44,782	1,568
Other	155,550	40,714	114,836
Total expenditures	201,900	85,496	116,404
NET CHANGE IN FUND BALANCE	(126,900)	(20,623)	106,277
Adjustment for prior year encumbrances	14,785	14,785	-
FUND BALANCES, BEGINNING OF YEAR	123,749	123,749	
FUND BALANCES, END OF YEAR	\$ 11,634	\$ 117,911	\$ 106,277

### CITY OF MENTOR, OHIO COURT SPECIAL PROJECTS FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget Actual		Variance - Positive (Negative)	
REVENUES: Fines and forfeitures	\$ 145,000	\$ 129,419	\$ (15,581)	
EXPENDITURES: General government	329,892	33,058	296,834	
Excess (deficiency) of revenues over expenditures	(184,892)	96,361	281,253	
OTHER FINANCING SOURCES (USES): Transfers out Total other financing sources (uses)	(100,000)	(97,816) (97,816)	2,184 2,184	
NET CHANGE IN FUND BALANCE	(284,892)	(1,455)	283,437	
Adjustment for prior year encumbrances	9,392	9,392	-	
FUND BALANCES, BEGINNING OF YEAR	307,877	307,877		
FUND BALANCES, END OF YEAR	\$ 32,377	\$ 315,814	\$ 283,437	

### CITY OF MENTOR, OHIO ENFORCEMENT AND EDUCATION FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget		Actual		P	riance - ositive egative)
REVENUES: Fines and forfeitures	\$	4,000	\$	5,617	\$	1,617
EXPENDITURES: Police		14,000		4,743		9,257
NET CHANGE IN FUND BALANCE		(10,000)		874		10,874
FUND BALANCES, BEGINNING OF YEAR		15,490		15,490		
FUND BALANCES, END OF YEAR	\$	5,490	\$	16,364	\$	10,874

### CITY OF MENTOR, OHIO COURT PROBATION SERVICES FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget Actual		Variance - Positive (Negative)
REVENUES:			
Fines and forfeitures	\$ 85,000	\$ 84,011	\$ (989)
EXPENDITURES:			
General government			
Employee compensation	54,000	54,000	-
Other	194,810	44,179	150,631
Total expenditures	248,810	98,179	150,631
NET CHANGE IN FUND BALANCE	(163,810)	(14,168)	149,642
Adjustment for prior year encumbrances	175	175	-
FUND BALANCES, BEGINNING OF YEAR	174,704	174,704	
FUND BALANCES, END OF YEAR	\$ 11,069	\$ 160,711	\$ 149,642

### CITY OF MENTOR, OHIO INDIGENT DRIVER ALCOHOL TREATMENT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget		Actual		Variance - Positive ual (Negative)	
REVENUES:						
Fines and forfeitures	\$	10,000	\$	10,167	\$	167
Intergovernmental		12,000		7,294		(4,706)
Total revenues		22,000		17,461		(4,539)
EXPENDITURES:						
General government		50,000		20,816		29,184
NET CHANGE IN FUND BALANCE		(28,000)		(3,355)		24,645
FUND BALANCES, BEGINNING OF YEAR		59,268		59,268		
FUND BALANCES, END OF YEAR	\$	31,268	\$	55,913	\$	24,645

### CITY OF MENTOR, OHIO INDIGENT DRIVER ALCOHOL MONITORING FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget		Actual				P	ariance - Positive egative)
REVENUES: Fines and forfeitures	\$	27,000	\$	24,616	\$	(2,384)		
EXPENDITURES:	<u> </u>	,			<u>·</u>	( ) /		
General government		100,000		31,797		68,203		
NET CHANGE IN FUND BALANCE		(73,000)		(7,181)		65,819		
FUND BALANCES, BEGINNING OF YEAR		125,345		125,345				
FUND BALANCES, END OF YEAR	\$	52,345	\$	118,164	\$	65,819		

### CITY OF MENTOR, OHIO LAW ENFORCEMENT TRUST FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget		Actual		Variance - Positive (Negative)	
REVENUES:						
Fines and forfeitures	\$	4,000	\$	7,097	\$	3,097
EXPENDITURES:						
Police		10,000				10,000
NET CHANGE IN FUND BALANCE		(6,000)		7,097		13,097
FUND BALANCES, BEGINNING OF YEAR		43,653		43,653		
FUND BALANCES, END OF YEAR	\$	37,653	\$	50,750	\$	13,097

### CITY OF MENTOR, OHIO PAYROLL STABILIZATION FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	inal Budget Actual	
REVENUES:	\$ -	\$ -	\$ -
EXPENDITURES:			
Economic and community development	28,667	-	28,667
Fire	87,667	87,667	-
General government	25,495	5,244	20,251
Parks, recreation and public facilities	22,333	22,333	-
Police	128,506	95,330	33,176
Streets and highways	27,667	15,040	12,627
Engineering and building	11,667	-	11,667
Total expenditures	332,002	225,614	106,388
Excess (deficiency) of revenues			
over expenditures	(332,002)	(225,614)	106,388
OTHER FINANCING SOURCES (USES):			
Transfers in	472,000	372,215	(99,785)
Transfers out	(1,400,000)	(1,400,000)	-
Total other financing sources (uses)	(928,000)	(1,027,785)	(99,785)
NET CHANGE IN FUND BALANCE	(1,260,002)	(1,253,399)	6,603
FUND BALANCES, BEGINNING OF YEAR	2,469,531	2,469,531	
FUND BALANCES, END OF YEAR	\$ 1,209,529	\$ 1,216,132	\$ 6,603

### CITY OF MENTOR, OHIO POLICE CANINE FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget		Actual		Varianc Positiv Final Budget Actual (Negativ			ositive
REVENUES: Donations and other	\$		\$	1,381	\$	1,381		
EXPENDITURES: Police		7,000		158		6,842		
NET CHANGE IN FUND BALANCE		(7,000)		1,223		8,223		
FUND BALANCES, BEGINNING OF YEAR		13,946		13,946				
FUND BALANCES, END OF YEAR	\$	6,946	\$	15,169	\$	8,223		

### CITY OF MENTOR, OHIO SEAT BELT GRANT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:	\$ -	\$ -	\$ -
EXPENDITURES: Police	6,000	652	5,348
NET CHANGE IN FUND BALANCE	(6,000)	(652)	5,348
FUND BALANCES, BEGINNING OF YEAR	8,825	8,825	
FUND BALANCES, END OF YEAR	\$ 2,825	\$ 8,173	\$ 5,348

### CITY OF MENTOR, OHIO VOCA VICTIMS ASSISTANCE GRANT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Fina	Final Budget		Actual		riance - ositive egative)
REVENUES:						
Intergovernmental	\$	9,953	\$	15,744	\$	5,791
EXPENDITURES: Police						
Employee Compensation		10,000		10,000		-
Other		786		785		1
Total Expenditures		10,786		10,785		1
NET CHANGE IN FUND BALANCE		(833)		4,959		5,792
FUND BALANCES, BEGINNING OF YEAR		1,887		1,887		
FUND BALANCES, END OF YEAR	\$	1,054	\$	6,846	\$	5,792

### CITY OF MENTOR, OHIO CDBG NSP FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES: Investment income	\$ -	\$ 4,279	\$ 4,279
EXPENDITURES: Economic and community development	412,074	64,758	347,316
Excess (deficiency) of revenues over expenditures	(412,074)	(60,479)	351,595
OTHER FINANCING SOURCES (USES): Transfers in Total other financing sources (uses)	13,000	<u>-</u>	(13,000) (13,000)
NET CHANGE IN FUND BALANCE	(399,074)	(60,479)	338,595
Adjustment for prior year encumbrances	23,574	23,574	-
FUND BALANCES, BEGINNING OF YEAR	375,532	375,532	
FUND BALANCES, END OF YEAR	\$ 32	\$ 338,627	\$ 338,595

### CITY OF MENTOR, OHIO COMMUNITY DEVELOPMENT BLOCK GRANT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget Actual		Variance - Positive (Negative)
REVENUES:			
Intergovernmental	\$ 228,057	\$ 197,167	\$ (30,890)
EXPENDITURES:			
Economic and community development			
Employee compensation	6,140	6,140	-
Other	259,344	241,885	17,459
Total expenditures	265,484	248,025	17,459
Excess (deficiency) of revenues			
over expenditures	(37,427)	(50,858)	(13,431)
OTHER FINANCING SOURCES (USES):			
Advances in	248,928	211,500	(37,428)
Advances out	(228,057)	(228,057)	-
Total other financing sources (uses)	20,871	(16,557)	(37,428)
NET CHANGE IN FUND BALANCE	(16,556)	(67,415)	(50,859)
Adjustment for prior year encumbrances	37,427	37,427	-
FUND BALANCES, BEGINNING OF YEAR	190,630	190,630	
FUND BALANCES, END OF YEAR	\$ 211,501	\$ 160,642	\$ (50,859)

#### **CITY OF MENTOR, OHIO**

#### FORFEITED PROPERTY - U.S. DEPARTMENT OF JUSTICE FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

Year Ended December 31, 2015

	Final Budget		Actual		Variance - Positive (Negative)	
REVENUES: Investment income	\$	900	\$	1,243	\$	343
EXPENDITURES: Police	6	2,000		40,900		21,100
NET CHANGE IN FUND BALANCE	(6	1,100)	(	39,657)		21,443
FUND BALANCES, BEGINNING OF YEAR	12	9,281	1	29,281		
FUND BALANCES, END OF YEAR	\$ 6	8,181	\$	89,624	\$	21,443

# CITY OF MENTOR, OHIO SAFE ROUTES TO SCHOOL FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget		Actual		Variance - Positive (Negative)	
REVENUES:						
Intergovernmental	\$	15,000	\$	10,788	\$	(4,212)
EXPENDITURES:						
Parks, recreation and public facilities						
Employee compensation		6,673		4,862		1,811
Other		4,086		2,607		1,479
Police						
Employee compensation		1,958		574		1,384
Other		382		112		270
Total expenditures		13,099		8,155		4,944
Excess (deficiency) of revenues						
over expenditures		1,901		2,633		732
OTHER FINANCING SOURCES (USES):						
Advances in		732		-		(732)
Advances out		(15,000)		(15,000)		-
Total other financing sources (uses)		(14,268)		(15,000)		(732)
NET CHANGE IN FUND BALANCE		(12,367)		(12,367)		-
FUND BALANCES, BEGINNING OF YEAR		12,367		12,367		<u> </u>
FUND BALANCES, END OF YEAR	\$		\$		\$	

### CITY OF MENTOR, OHIO COUNCIL DONATION FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final	Budget	A	ctual	Pos	ance - sitive jative)
REVENUES:	\$		\$		\$	
EXPENDITURES: General government		500		480		20
NET CHANGE IN FUND BALANCE		(500)		(480)		20
FUND BALANCES, BEGINNING OF YEAR		504		504		
FUND BALANCES, END OF YEAR	\$	4	\$	24	\$	20

# CITY OF MENTOR, OHIO POLICE DONATION FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget		Actual		Variance - Positive (Negative)	
REVENUES: Donations and other	_\$	1,000	\$	<u>-</u>	\$	(1,000)
EXPENDITURES: Police		6,500		390		6,110
NET CHANGE IN FUND BALANCE		(5,500)		(390)		5,110
FUND BALANCES, BEGINNING OF YEAR		12,350		12,350		
FUND BALANCES, END OF YEAR	\$	6,850	\$	11,960	\$	5,110

### CITY OF MENTOR, OHIO FIRE DONATION FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

Year Ended December 31, 2015

	Final Budget		Actual		Variance - Positive (Negative)	
REVENUES: Donations and other	\$	4,000	\$	1,120	\$	(2,880)
EXPENDITURES: Fire		3,608		1,706		1,902
NET CHANGE IN FUND BALANCE		392		(586)		(978)
Adjustment for prior year encumbrances		108		108		-
FUND BALANCES, BEGINNING OF YEAR		2,182		2,182		
FUND BALANCES, END OF YEAR	\$	2,682	\$	1,704	\$	(978)

### CITY OF MENTOR, OHIO PARKS AND RECREATION DONATION FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Fina	ıl Budget	 Actual	Р	riance - ositive egative)
REVENUES: Donations and other	\$	3,655	\$ 3,275	\$	(380)
EXPENDITURES: Parks, recreation and public facilities		4,652	2,491		2,161
NET CHANGE IN FUND BALANCE		(997)	784		1,781
FUND BALANCES, BEGINNING OF YEAR		2,047	2,047		
FUND BALANCES, END OF YEAR	\$	1,050	\$ 2,831	\$	1,781

### CITY OF MENTOR, OHIO SENIOR CITIZENS ACTIVITIES FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Fina	al Budget	 Actual	Р	riance - ositive egative)
REVENUES: Charges for services	\$	2,200	\$ 2,978	\$	778
EXPENDITURES: Parks, recreation and public facilities		4,950	846		4,104
NET CHANGE IN FUND BALANCE		(2,750)	2,132		4,882
FUND BALANCES, BEGINNING OF YEAR		25,402	25,402		
FUND BALANCES, END OF YEAR	\$	22,652	\$ 27,534	\$	4,882

### CITY OF MENTOR, OHIO CULTURAL FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Va P nal Budget Actual (N	
REVENUES:			
Charges for services	\$ 22,500	\$ 17,490	\$ (5,010)
Donations and other	2,000	7,050	5,050
Total revenues	24,500	24,540	40
EXPENDITURES: Parks, recreation and public facilities			
Employee compensation	7,000	4,800	2,200
Other	76,275	32,860	43,415
Total expenditures	83,275	37,660	45,615
NET CHANGE IN FUND BALANCE	(58,775)	(13,120)	45,655
Adjustment for prior year encumbrances	575	575	-
FUND BALANCES, BEGINNING OF YEAR	76,641	76,641	
FUND BALANCES, END OF YEAR	\$ 18,441	\$ 64,096	\$ 45,655

# CITY OF MENTOR, OHIO BEAUTIFICATION FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Fina	al Budget	 actual	P	riance - ositive egative)
REVENUES: Charges for services	\$		\$ 452	\$	452
EXPENDITURES: Parks, recreation and public facilities		1,700	204		1,496
NET CHANGE IN FUND BALANCE		(1,700)	248		1,948
FUND BALANCES, BEGINNING OF YEAR		1,746	1,746		
FUND BALANCES, END OF YEAR	\$	46	\$ 1,994	\$	1,948

### CITY OF MENTOR, OHIO LOCAL GRANT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:	¢ 5.750	Ф 5.250	Ф (FOO)
Other	\$ 5,750	\$ 5,250	\$ (500)
EXPENDITURES:			
Parks, recreation and public facilities	1,250	750	500
Police	1,000	177	823
Streets and highways	10,000	-	10,000
Total expenditures	12,250	927	11,323
Excess (deficiency) of revenues over expenditures	(6,500)	4,323	10,823
OTHER FINANCING SOURCES (USES):			
Advances in	10,000	10,000	<u> </u>
Total other financing sources (uses)	10,000	10,000	
NET CHANGE IN FUND BALANCE	3,500	14,323	10,823
FUND BALANCES, BEGINNING OF YEAR	1,042	1,042	
FUND BALANCES, END OF YEAR	\$ 4,542	\$ 15,365	\$ 10,823

### CITY OF MENTOR, OHIO PLAZA BOULEVARD EXTENSION FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Intergovernmental	\$ 597,515	\$ 137,473	\$ (460,042)
EXPENDITURES:			
General government	39,228	37,000	2,228
Streets and highways	2,717,351	2,050,110	667,241
Engineering and building	79,901	24,901	55,000
Total expenditures	2,836,480	2,112,011	724,469
Excess (deficiency) of revenues			
over expenditures	(2,238,965)	(1,974,538)	264,427
OTHER FINANCING SOURCES (USES):			
Bond proceeds	3,440,000	3,440,000	-
Advances out	(4,000,000)	(4,000,000)	-
Total other financing sources (uses)	(560,000)	(560,000)	
NET CHANGE IN FUND BALANCE	(2,798,965)	(2,534,538)	264,427
Adjustment for prior year encumbrances	847,252	847,252	-
FUND BALANCES, BEGINNING OF YEAR	2,306,419	2,306,419	
FUND BALANCES, END OF YEAR	\$ 354,706	\$ 619,133	\$ 264,427

# CITY OF MENTOR, OHIO ENERGY PROGRAM FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:	\$ -	\$ -	\$ -
EXPENDITURES:			
Parks, recreation and public facilities	335,315	335,315	
NET CHANGE IN FUND BALANCE	(335,315)	(335,315)	-
Adjustment for prior year encumbrances	180,187	180,187	-
FUND BALANCES, BEGINNING OF YEAR	155,129	155,129	
FUND BALANCES, END OF YEAR	\$ 1	\$ 1	\$ -

### CITY OF MENTOR, OHIO SR306 RESURFACING FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Budget Actual	
REVENUES:	\$ -	\$ -	\$ -
EXPENDITURES:			
Streets and highways	11,063	11,040	23
Engineering and building	942	43	899
Total Expenditures	12,005	11,083	922
Excess (deficiency) of revenues			
over expenditures	(12,005)	(11,083)	922
OTHER FINANCING SOURCES (USES):			
Note proceeds	-	11,596	11,596
Transfers in	201,009	188,490	(12,519)
Advances out	(203,000)	(203,000)	-
Total other financing sources (uses)	(1,991)	(2,914)	(923)
NET CHANGE IN FUND BALANCE	(13,996)	(13,997)	(1)
Adjustment for prior year encumbrances	12,005	12,005	-
FUND BALANCES, BEGINNING OF YEAR	1,992	1,992	
FUND BALANCES, END OF YEAR	\$ 1	\$ -	\$ (1)

### CITY OF MENTOR, OHIO HOOSE/KINGS HOLLOW IMPROVEMENT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)		
REVENUES:	\$ -	\$ -	\$ -		
EXPENDITURES:					
Engineering and building	538	534	4		
Excess (deficiency) of revenues					
over expenditures	(538)	(534)	4		
OTHER FINANCING SOURCES (USES):					
Transfers in	270,092	270,088	(4)		
Advances out	(300,000)	(300,000)	-		
Total other financing sources (uses)	(29,908)	(29,912)	(4)		
NET CHANGE IN FUND BALANCE	(30,446)	(30,446)	-		
Adjustment for prior year encumbrances	538	538	-		
FUND BALANCES, BEGINNING OF YEAR	29,908	29,908			
FUND BALANCES, END OF YEAR	\$ -	\$ -	\$ -		

## CITY OF MENTOR, OHIO TWO TOWN DETENTION BASIN FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Intergovernmental	\$ 499,900	\$ 17,122	\$ (482,778)
EXPENDITURES:			
Streets and highways	1,480,400	-	1,480,400
Engineering and building	21,945	16,944	5,001
Total expenditures	1,502,345	16,944	1,485,401
Excess (deficiency) of revenues			
over expenditures	(1,002,445)	178	1,002,623
OTHER FINANCING SOURCES (USES):			
Advances in	1,480,400	-	(1,480,400)
Bond proceeds	1,000,500	-	(1,000,500)
Advances out	(1,500,400)	(20,000)	1,480,400
Total other financing sources (uses)	980,500	(20,000)	(1,000,500)
NET CHANGE IN FUND BALANCE	(21,945)	(19,822)	2,123
Adjustment for prior year encumbrances	16,945	16,945	-
FUND BALANCES, BEGINNING OF YEAR	5,371	5,371	
FUND BALANCES, END OF YEAR	\$ 371	\$ 2,494	\$ 2,123

# CITY OF MENTOR, OHIO ROOSEVELT CULVERT FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
DEVENUE O			
REVENUES:			
Intergovernmental	\$ 4,961	\$ 59,961	\$ 55,000
EXPENDITURES:			
Streets and highways	152,044	152,044	-
Engineering and building	30,000	25,000	5,000
Total expenditures	182,044	177,044	5,000
Excess (deficiency) of revenues			
over expenditures	(177,083)	(117,083)	60,000
OTHER FINANCING SOURCES (USES):			
Advances in	183,000	183,000	-
Total other financing sources (uses)	183,000	183,000	
NET CHANGE IN FUND BALANCE	5,917	65,917	60,000
FUND BALANCES, BEGINNING OF YEAR			
FUND BALANCES, END OF YEAR	\$ 5,917	\$ 65,917	\$ 60,000

### CITY OF MENTOR, OHIO RICE DENTENTION BASIN FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final E	Budget	Actual		Variance Positive (Negative	
REVENUES: Intergovernmental	\$		\$	350,000	\$	350,000
EXPENDITURES:						
NET CHANGE IN FUND BALANCE		-		350,000		350,000
FUND BALANCES, BEGINNING OF YEAR						-
FUND BALANCES, END OF YEAR	\$		\$	350,000	\$	350,000

### CITY OF MENTOR, OHIO STATE GRANTS - OTHER FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Varia Pos dget Actual (Nega	
REVENUES:			
Intergovernmental	\$ 265,186	\$ 72,583	\$ (192,603)
Other		284	284
Total revenues	265,186	72,867	(192,319)
EXPENDITURES:			
Fire	35,500	35,500	-
General government	24,000	24,000	-
Parks, recreation and public facilities			
Employee compensation	21,456	-	21,456
Other	157,399	121,401	35,998
Police	6,160	6,042	118
Streets and highways	253,220	220,620	32,600
Engineering and building	40,000	19,179	20,821
Total expenditures	537,735	426,742	110,993
Excess (deficiency) of revenues			
over expenditures	(272,549)	(353,875)	(81,326)
OTHER FINANCING SOURCES (USES):			
Advances in	198,690	442,405	243,715
Transfers in	105,740	28,125	(77,615)
Advances out	(309,977)	(309,977)	-
Total other financing sources (uses)	(5,547)	160,553	166,100
NET CHANGE IN FUND BALANCE	(278,096)	(193,322)	84,774
Adjustment for prior year encumbrances	238,377	238,377	-
FUND BALANCES, BEGINNING OF YEAR	59,470	59,470	
FUND BALANCES, END OF YEAR	\$ 19,751	\$ 104,525	\$ 84,774

### CITY OF MENTOR, OHIO CORDUROY BIKEWAY CONNECTOR FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)
REVENUES:			
Intergovernmental	\$ 714,880	\$ 714,880	\$ -
EXPENDITURES:			
Streets and highways	112,889	95,889	17,000
Engineering and building	14,057	669	13,388
Total expenditures	126,946	96,558	30,388
Excess (deficiency) of revenues			
over expenditures	587,934	618,322	30,388
OTHER FINANCING SOURCES (USES):			
Advances in	_	410,000	410,000
Transfers in	270,795	-	(270,795)
Advances out	(941,000)	(941,000)	-
Total other financing sources (uses)	(670,205)	(531,000)	139,205
NET CHANGE IN FUND BALANCE	(82,271)	87,322	169,593
Adjustment for prior year encumbrances	76,897	76,897	-
FUND BALANCES, BEGINNING OF YEAR	5,375	5,375	
FUND BALANCES, END OF YEAR	\$ 1	\$ 169,594	\$ 169,593

### CITY OF MENTOR, OHIO NEWELL CREEK BIKEWAY FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

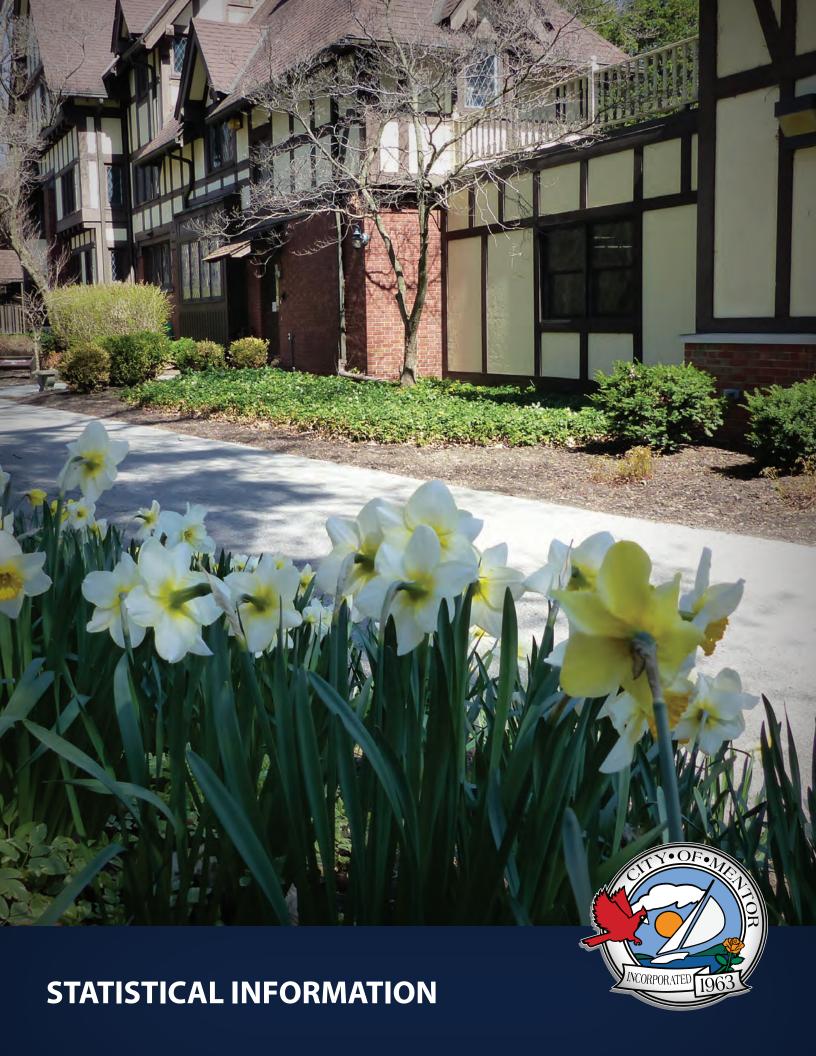
	Final Budget	Actual	Variance - Positive (Negative)	
REVENUES:				
Intergovernmental	\$ 495,000	\$ 96,193	\$ (398,807)	
EXPENDITURES:				
Streets and highways	453,544	3,544	450,000	
Engineering and building	50,000	-	50,000	
Total expenditures	503,544	3,544	500,000	
Excess (deficiency) of revenues				
over expenditures	(8,544)	92,649	101,193	
OTHER FINANCING SOURCES (USES):				
Advances in	-	200,000	200,000	
Transfers in	200,000	-	(200,000)	
Advances out	(200,000)	(200,000)	-	
Total other financing sources (uses)	-			
NET CHANGE IN FUND BALANCE	(8,544)	92,649	101,193	
Adjustment for prior year encumbrances	3,544	3,544	-	
FUND BALANCES, BEGINNING OF YEAR	26,134	26,134		
FUND BALANCES, END OF YEAR	\$ 21,134	\$ 122,327	\$ 101,193	

# CITY OF MENTOR, OHIO 190/SR615 INTERCHANGE FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Final Budget	Actual	Variance - Positive (Negative)	
REVENUES:				
Intergovernmental	\$ 605,000	\$ -	\$ (605,000)	
EXPENDITURES:				
Streets and highways	550,000	-	550,000	
Engineering and building	60,797	-	60,797	
Total expenditures	610,797	-	610,797	
Excess (deficiency) of revenues				
over expenditures	(5,797)	-	5,797	
OTHER FINANCING SOURCES (USES):				
Advances in	-	85,000	85,000	
Transfers in	90,000	-	(90,000)	
Advances out	(85,000)	(85,000)	-	
Total other financing sources (uses)	5,000		(5,000)	
NET CHANGE IN FUND BALANCE	(797)	-	797	
Adjustment for prior year encumbrances	797	797	-	
FUND BALANCES, BEGINNING OF YEAR				
FUND BALANCES, END OF YEAR	<u>\$ -</u>	\$ 797	\$ 797	

### CITY OF MENTOR, OHIO FEDERAL GRANTS - OTHER FUND SCHEDULE OF REVENUES AND EXPENDITURES - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) Year Ended December 31, 2015

	Fina	Final Budget Actual		Variance - Positive (Negative)		
REVENUES:						
Intergovernmental	\$	392,729	\$	29,971	\$	(362,758)
EXPENDITURES:						
General government		32,000		-		32,000
Parks, recreation and public facilities Police		800		685		115
Employee compensation		21,119		17,608		3,511
Other		22,334		9,473		12,861
Streets and highways		350,000		-		350,000
Engineering and building		13,435		13,435		-
Total expenditures		439,688		41,201		398,487
Excess (deficiency) of revenues						
over expenditures		(46,959)		(11,230)		35,729
OTHER FINANCING SOURCES (USES):						
Advances in		65,979		47,600		(18,379)
Transfers in		14,630		5,324		(9,306)
Advances out		(383,379)		(350,000)		33,379
Total other financing sources (uses)		(302,770)		(297,076)		5,694
NET CHANGE IN FUND BALANCE		(349,729)		(308,306)		41,423
Adjustment for prior year encumbrances		13,435		13,435		-
FUND BALANCES, BEGINNING OF YEAR		336,296		336,296		
FUND BALANCES, END OF YEAR	\$	2	\$	41,425	\$	41,423



### **Statistical Section**

This part of the City of Mentor's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the city's overall financial health.

Contents	<u>Page</u>
Financial Trends These schedules contain trend information to help the reader understand how the city's financial performance and well-being have changed over time.	154 – 159
Revenue Capacity These schedules contain information to help the reader assess the factors affecting the city's ability to generate its property and sales taxes.	160 – 164
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the city's current levels of outstanding debt and the city's ability to issue additional debt in the future.	165 – 169
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the city's financial activities take place and to help make comparisons over time and with other governments.	170 – 171
Operating Information The schedules contain information about the city's operations and resources to help the reader understand how the city's financial information relates to the services the city provides and the activities it performs.	172 - 174

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

Net Position By Components Last Ten Fiscal Years (Accrual Basis of Accounting)

	<u>2015</u>	<u>2014</u>	<u>2013</u>	2012	<u>2011</u>	<u>2010</u>	2009	2008	<u>2007</u>	2006
GOVERNMENTAL ACTIVITIES  Net Investment in Capital Assets	\$ 137.257.572	\$ 141.298.558	\$ 136.760.173	\$ 137.357.473	\$137.998.058	\$140.546.570	\$143.332.857	\$143.782.111	\$146.853.882	\$146,106,516
Restricted -	, , , , ,	,,	, ,	, ,,,,,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	* -,,-	* -, ,	-, - ,	* -,,	* -,,-
Debt Service	12,913,015	13,309,937	14,265,124	15,246,640	16,918,313	19,193,569	20,799,179	21,055,145	10,061,284	10,308,462
Capital Projects	1,425,815	467,369	1,516,773	820,719	1,862,140	896,332	-	655,800	814,484	1,045,244
Streets and Public Safety	6,951,013	8,059,778	8,464,341	7,766,991	6,346,121	4,891,288	5,272,319	4,883,112	6,007,323	5,681,478
Unrestricited (Deficit)	(13,689,436)	23,738,323	26,367,394	26,679,496	22,903,072	21,781,098	20,317,849	21,036,657	19,617,839	18,237,072
			<b>^</b>	<b>.</b>	<b>^</b>	<b>^</b>	<b>^</b>	<b></b>		<b>^</b>
Total Governmental Net Position	\$ 144,857,979	\$ 186,873,965	<u>\$ 187,373,805</u>	<u>\$ 187,871,319</u>	<u>\$186,027,704</u>	<u>\$187,308,857</u>	<u>\$189,722,204</u>	<u>\$191,412,825</u>	<u>\$183,354,812</u>	<u>\$181,378,772</u>

Changes in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting)

	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Program Revenues										
Governmental Activities:										
Charges for Services:										
General Government	\$2,155,735	\$ 2,343,416	\$ 2,591,441	\$ 2,859,205	\$ 2.517.264	\$ 2,473,236	\$ 2,518,135	\$ 2,247,383	\$ 2.583.475	\$ 2,083,099
Police	125,394	298,684	629,535	722,001	647,865	136,909	201,537	59,522	67,362	56,520
Fire	1,228,735	1,480,433	1,937,513	2,027,511	1,876,345	1,442,054	1,002,270	1,208,016	920,458	8,050
Streets & Highways	1,177,684	1,133,114	1,424,203	1,365,463	1,251,159	1,080,564	1,094,893	1,174,704	1,166,350	1,043,860
Parks, Recreation & Public Facilities	4,309,898	4,433,544	4,472,734	4,483,983	4,219,193	4,192,731	4,202,393	4,050,431	3,952,388	4,001,727
Economic & Community Development	128,066	144,848	142,889	117,985	79,196	60,462	64,594	51,657	55,100	49,475
Engineering & Building	675,899	768,592	790,052	744,530	670,800	607,475	493,255	535,210	524,788	597,664
Subtotal - Charges for Services	9,801,411	10,602,631	11,988,367	12,320,678	11,261,822	9,993,431	9,577,077	9,326,923	9,269,921	7,840,395
Operating Grants and Contributions:										
General Government	55,371	356,674	505,247	43,264	190,468	45,317	43,077	107,462	78,008	54,788
Police	58,971	59,262	90,591	165,764	78,606	140,216	71,067	56,516	165,507	57,709
Fire	4,459	4,840	13,982	19,551	337,690	221,667	48,748	43,180	37,335	64,437
Streets & Highways	253,017	129,572	749,191	548,119	374,048	3,416,057	281,441	601,810	225,653	687,388
Parks, Recreation & Public Facilities	278,030	260,403	254,010	340,684	438,115	191,134	299,751	264,543	88,085	35,710
Economic & Community Development	205,426	150,052	218,902	613,097	1,128,963	201,388	155,132	239,008	347,998	97,492
Engineering & Building	591					383				
Subtotal - Operating Grants and Contributions	855,865	960,803	1,831,923	1,730,479	2,547,890	4,216,162	899,216	1,312,519	942,586	997,524
Capital Grants and Contributions:										
General Government	-	33,527	-	-	-	-	-	-	-	-
Police	-	233,530	9,700	3,570	71,580	986,000	6,640	7,000	65,725	24,925
Fire	-	-	-	119,600	1,103,268	-	-	-	8,314	-
Streets & Highways	1,116,596	1,478,995	335,588	-	31,884	70,464	352,618	11,149,879	223,566	3,387,422
Parks, Recreation & Public Facilities	-	-	-	-	-	140,000	69,432	50,364	154,830	1,860,118
Economic & Community Development	-	-	-	=	-	-	-	-	-	=
Engineering & Building	-	-	-	=	240	-	-	-	-	=
Interest and Fiscal Charges							582,594	293,916	317,452	370,755
Subtotal - Capital Grants and Contributions	1,116,596	1,746,052	345,288	123,170	1,206,972	1,196,464	1,011,284	11,501,159	769,887	5,643,220
Total Governmental Activities Program Revenues	11,773,872	13,309,486	14,165,578	14,174,327	15,016,684	15,406,057	11,487,577	22,140,601	10,982,394	14,481,139
Total Governmental Program Revenues	\$11,773,872	13,309,486	14,165,578	14,174,327	15,016,684	15,406,057	11,487,577	22,140,601	10,982,394	14,481,139
. o.a. oo. o	Ψ11,110,01Z	10,000,100	11,100,070	11,171,021	10,010,004	10,100,001	11,101,011	22,110,001	10,002,004	1 1, 10 1, 100

Changes in Net Position (continued)

Last Ten Fiscal Years
(Accrual Basis of Accounting)

	0045	2211	2242	0040	0044	0040	2222	2222	222	0000
Expenses	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Governmental Activities:										
General Government	\$ 8,010,257	\$ 7,608,355	\$ 6,969,458	\$ 7,270,605	\$ 7,191,527	\$ 7,232,734	\$ 7,185,265	\$ 7,889,366	\$ 7,300,405	\$ 7,550,150
Police	14,356,357	13,527,805	13.430.646	13.646.699	12,950,663	12,727,229	12,350,647	12,274,557	11.680.006	11,276,837
Fire	11,984,552	12,184,072	12,293,472	13,068,938	13,373,637	12,012,648	11,842,353	11,790,289	11,093,519	10,674,056
Streets and Highways	14,300,711	15,157,572	16,074,733	15,442,708	14,651,958	17,822,415	13,816,327	16,405,625	13,482,845	14,120,600
Parks, Recreation & Public Facilities	10,106,430	9,680,622	9,124,443	8,504,180	8,302,334	7,944,763	7,860,266	7,763,173	9,225,254	8,406,060
Economic & Community Development	3,154,279	2,873,766	2,394,608	2,688,382	2,128,528	1,953,020	7,860,266	1,680,361	1,821,134	1,336,892
Engineering & Building	1,895,626	2,004,928	2,316,314	1,680,518	2,094,279	2,245,519	2,057,180	2,191,074	2,131,217	1,748,986
Interest and Fiscal Charges	1,082,615	1,168,091	1,256,411	1,562,337	1,400,501	1,519,472	1,535,426	1,577,022	1,538,100	1,636,342
interest and Fiscal Charges	1,062,015	1,100,091	1,230,411	1,302,337	1,400,301	1,519,472	1,555,420	1,577,022	1,556,100	1,030,342
Total Governmental Activities Expenses	64,890,827	64,205,211	63,860,085	63,864,367	62,093,427	63,457,800	57,411,770	61,571,467	58,272,480	56,749,923
Net (Expense)/Revenue										
Total Governmental Net Expense	(53,116,955)	(50,895,725)	(49,694,507)	(49,690,040)	(47,076,743)	(48,051,743)	(45,924,193)	(39,430,866)	(47,290,086)	(42,268,784)
General Revenues and Other Changes in Net Positio	n									
Governmental Activities										
Taxes:										
Municipal Income Taxes Levied	39,118,569	38,389,408	38,577,994	37,914,960	32,647,234	30,895,408	29,690,527	32,831,801	32,267,383	29,885,930
Property Taxes Levied										
General Purposes	763,762	707,790	708,495	1,453,136	1,853,917	1,637,370	1,784,878	1,943,948	1,795,300	2,111,122
Special Revenue	1,824,512	1,767,081	1,666,403	1,861,131	1,909,238	2,203,325	2,165,635	2,215,269	2,219,417	2,179,159
Debt Service	2,388,212	2,311,162	2,195,300	1,884,994	1,524,324	2,085,698	2,018,418	1,901,892	2,072,165	1,508,048
Other Local Taxes	602,640	568,536	544,058	514,501	477,642	437,875	443,167	424,852	786,290	754,113
Payments in Lieu of Taxes	490,817	478,572	407,065	662,591	203,186	230,725	232,416	-	-	-
Grants and Entitlements not Restricted to Specific										
Programs	5,001,823	5,463,036	5,673,886	6,419,066	6,285,208	7,115,438	6,872,454	7,692,358	8,314,320	7,272,144
Other Grants and Contributions	-	-	-	-	-	-	20,047	79,068	163,737	298,564
Unrestricted Investment Earnings	218,794	665,650	(100,371)	684,403	790,645	982,759	982,064	307,232	1,124,560	920,404
Note Premium	-	-	-	-	-	-	-	-	-	86,954
Other	75,287	44,650	89,862	138,873	104,196	49,798	23,966	92,459	522,954	180,902
Total Governmental Activities	50,484,416	50,395,885	49,762,692	51,533,655	45,795,590	45,638,396	44,233,572	47,488,879	49,266,126	45,197,340
Total Governmental General Revenues										
and Other Changes in Net Position	50,484,416	50,395,885	49,762,692	51,533,655	45,795,590	45,638,396	44,233,572	47,488,879	49,266,126	45,197,340
Change in Net Position										
Governmental Activities	(2,632,539)	(499,840)	68,185	1,843,615	(1,281,153)	(2,413,347)	(1,690,621)	8,058,013	1,976,040	2,928,556
Total Governmental Change in Net Position	\$ (2,632,539)	\$ (499,840)	\$ 68,185	\$ 1,843,615	\$ (1,281,153)	\$ (2,413,347)	\$ (1,690,621)	\$ 8,058,013	\$ 1,976,040	\$ 2,928,556

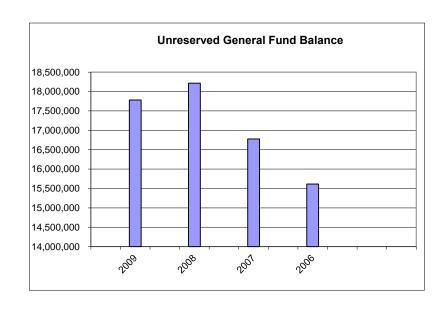
Fund Balances, Governmental Funds Last Six Fiscal Years (Modified Accrual Basis of Accounting)

	2015	2014	2013	2012	2011	2010
General Fund						
Nonspendable	1,158,489	894,279	567,849	690,160	632,706	703,444
Committed	1,216,132	2,469,531	2,402,465	2,245,778	817,000	-
Assigned	8,160,728	9,163,653	9,099,970	8,366,041	5,080,438	5,041,996
Unassigned	18,687,445	15,952,502	17,823,688	17,581,342	18,404,064	15,888,488
Total General Fund	29,222,794	28,479,965	29,893,972	28,883,321	24,934,208	21,633,928
All Other Governmental Funds						
Restricted	8,123,799	6,066,048	7,044,072	6,583,635	6,982,595	4,828,350
Committed	577,267	355,064	182,354	733,437	578,649	510,106
Unassigned	(759,554)	(2,672,885)	(1,723,109)	(1,074,469)	(510,660)	(3,004,949)
Total All Other Governmental Funds	7,941,512	3,748,227	5,503,317	6,242,603	7,050,584	2,333,507
Total Governmental Funds	37,164,306	32,228,192	35,397,289	35,125,924	31,984,792	23,967,435

Note: The City implemented GASB 54 in 2011

Fund Balances, Governmental Funds Prior Four Fiscal Years (Modified Accrual Basis of Accounting)

General Fund	2009	2008	2007	2006
Reserved	\$ 2,162,956	\$ 1,462,499	\$ 1,215,466	\$ 1,582,283
Unreserved	17,781,308	18,215,631	16,777,646	15,613,237
Total General Fund	19,944,264	19,678,130	17,993,112	17,195,520
All Other Governmental Funds				
Reserved Unreserved, Reported in:	2,460,771	2,848,063	2,349,192	2,125,908
Special Revenue Funds Debt Service Fund	3,587,542	3,008,409	4,145,223	4,455,878
Capital Projects Funds	(715,738)	(4,300,077)	168,097	(753,927)
Total All Other Governmental Funds	5,332,575	1,556,395	6,662,512	5,827,859
Total Governmental Funds	\$ 25,276,839	\$ 21,234,525	\$ 24,655,624	\$ 23,023,379



### Changes in Fund Balances, Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

Revenues	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Property Taxes	\$ 4,941,610	\$ 4,866,839.00	\$ 4,747,029	\$ 5,205,509	\$ 5,280,016	\$ 5,653,190	\$ 5,968,931	\$ 6,061,110	\$ 6,086,882	\$ 5,798,328
Municipal Income Taxes	41,221,505	38,838,792	38,062,383	36,506,741	33,763,684	31,076,262	29,691,413	32,960,086	31,346,263	29,944,652
Other Local Taxes	602,640	568,536	544,058	514,501	477,642	437,902	443.137	424,852	786,290	754,522
Payments in Lieu of Taxes	490.817	478,572	407,065	662,591	203,186	230,725	232,416	424,032	700,290	134,322
	6,567,546	7,631,942	7,446,129	8,529,405	11,126,116	11,246,323	8,454,989	8,698,588	9.117.427	10,330,679
Intergovernmental	, ,	, ,	, ,	, ,		, ,	, ,	, ,	-, ,	, ,
Charges for Services	5,708,882	5,928,141	5,934,695	5,994,561	5,815,572	5,867,129	5,418,323	5,478,221	5,040,814	4,049,658
Fines and Forfeitures	1,225,391	1,483,167	1,543,065	1,525,995	1,442,029	1,652,512	1,521,951	1,434,560	1,455,174	1,435,683
Licenses, Permits and Inspections	1,614,463	1,655,379	1,621,125	1,562,892	1,419,526	1,382,489	1,380,055	1,191,262	1,594,216	1,253,441
Special Assessments	2,342,056	2,002,261	2,204,230	2,095,209	2,546,624	2,206,866	2,314,723	1,874,013	2,114,952	2,136,312
Investment Income	218,794	665,650	(100,371)	684,403	790,645	982,759	1,002,111	386,300	1,288,297	1,218,968
Donations and Other	189,903	278,727	447,287	778,324	344,518	171,152	143,618	352,944	726,317	293,426
Total Revenues	65,123,607	64,398,006	62,856,695	64,060,131	63,209,558	60,907,309	56,571,667	58,861,936	59,556,632	57,215,669
Expenditures										
Current:										
General Government Security of Persons and Property:	7,233,222	7,113,745	6,698,211	6,850,550	6,892,217	7,045,850	7,111,144	7,742,983	7,181,507	7,058,856
Police	13,321,364	12,834,404	12,719,594	12,477,041	12,034,061	12,076,194	11,847,987	11,710,603	11,200,112	10,535,879
Fire	13,321,364	12,834,404	12,719,594	12,477,041	12,034,061	12,076,194	11,141,863	10,991,511	10,487,605	9,961,438
Streets & Highways	, ,	, ,		, ,	, ,	, ,	, ,	, ,		, ,
0 ,	11,935,643	11,646,576	12,408,097	11,864,164	11,355,744	14,580,839	10,618,043	12,137,320	9,577,178	9,217,664
Parks, Recreation and Public Facilities	9,032,569	8,687,796	7,996,907	7,239,371	7,114,044	6,813,566	6,786,499	6,556,010	8,054,630	7,771,902
Economic & Community Development	3,158,699	2,865,376	2,387,632	2,652,103	2,084,967	1,946,043	754,252	1,718,496	1,824,162	1,312,148
Engineering and Building	1,895,502	2,015,105	2,304,524	1,728,800	2,010,053	2,214,863	2,030,867	2,127,362	2,104,396	1,650,631
Capital Outlay Debt Service:	4,643,960	7,594,659	2,571,347	2,383,744	2,554,372	2,201,521	2,881,089	5,743,075	5,020,964	10,406,978
Principal Retirement	2,741,330	2,518,781	2,758,388	2,630,509	2,695,139	2,549,781	2,307,726	1,997,389	8,971,061	8,816,885
Interest and Fiscal Charges	1,081,252	1,172,374	1,258,117	1,365,090	1,365,238	1,495,005	1,499,620	1,429,490	1,510,150	1,609,446
Total Expenditures	66,241,039	67,809,813	62,387,573	60,969,824	59,491,517	62,253,579	56,979,090	62,154,239	65,931,765	68,341,827
Excess of Revenues Over										
(Under) Expenditures	(1,117,432)	(3,411,807)	469.122	3,090,307	3,718,041	(1,346,270)	(407,423)	(3,292,303)	(6,375,133)	(11,126,158)
(Ondor) Exponditures	(1,111,102)	(0,411,007)	400,122	0,000,001	0,710,041	(1,0-10,210)	(101,120)	(0,202,000)	(0,070,100)	(11,120,100)
Other Financing Sources (Uses)										
Issuance of Bonds	5,565,000	-	-	-	4,355,000	-	4,335,000	7,505,000	-	-
Issuance of Notes/OPWC Loans	11,596	-	-	50,000	-	-	34,116	-	7,949,653	13,473,842
Premium on Bonds	132,234	-	-	-	15,054	-	-	-	-	-
Bond refunding proceeds	4,125,000	-	-	-	-	-	-	-	-	-
Bond refund escrow payment	(4,077,813)	-	-	-	-	-	-	-	-	-
Transfers In	1,588,383	1,035,791	977,660	908,428	362,099	711,190	543,863	663,300	1,381,859	859,454
Transfers Out	(1,588,383)	(1,035,791)	(977,660)	(908,428)	(362,099)	(711,190)	(543,863)	(663,300)	(1,381,859)	(859,454)
Other							21,485	49,498	18,851	86,954
Total Other Financing Sources (Uses)	5,756,017			50,000	4,370,054		4,390,601	7,554,498	7,968,504	13,560,796
Net Change in Fund Balances	4,638,585	(3,411,807)	\$ 469,122	\$ 3,140,307	\$ 8,088,095	\$ (1,346,270)	\$ 3,983,178	\$ 4,262,195	\$ 1,593,371	\$ 2,434,638
Debt Service as a Percentage of Noncapital Expenditures	6.2%	6.1%	6.7%	6.8%	7.1%	6.8%	7.0%	5.9%	17.2%	17.9%

### Assessed Valuation and Estimated Actual Values of Taxable Property Last Ten Fiscal Years

Assessed Value

38,586,070

41,671,040

45,563,900

48,478,930

Other Real Estate Total Estimated Assessed Value Tax Year/ **Total Direct** & Public Utility Tangible Personal **Total Taxable** Actual Real Property as a Percentage Collection Year Real Property Property Property Assessed Value Tax Rate Taxable Value of Actual Value 38.88% 2005/2006 1,422,713,440 35,045,410 122,792,273 1,580,551,123 4.50 4,064,895,543 2006/2007 1,562,461,290 35,571,190 93,005,399 1,691,037,879 4.50 4,464,175,114 37.88% 2007/2008 4.50 37.15% 1,579,845,340 32,454,480 64,709,171 1,677,008,991 4,513,843,829 2008/2009 1,603,670,200 34,261,250 1,776,147 1,639,707,597 4.50 4,581,914,857 35.79% 4.50 2009/2010 888,073 35.89% 1,477,190,810 36,652,720 1,514,731,603 4,220,545,171 2010/2011 1,475,204,850 37,440,430 1,512,645,280 4.50 4,214,871,000 35.89%

1,507,821,280

1,363,079,440

1,372,232,950

1,383,531,610

4.50

4.50

4.50

4.50

4,197,814,886

3,775,452,571

3,790,483,000

3,814,436,229

35.92%

36.10%

36.20%

36.27%

Note: The current assessed valuation is computed at approximately the following percentages of estimated true value: real property - 35%, public utility personal property - 100%, 88%, or 25%, and tangible personal property - 18.75%.

1,469,235,210

1,321,408,400

1,326,669,050

1,335,052,680

### Source:

2011/2012

2012/2013

2013/2014

2014/2015

Lake County Auditor Schedule A - Estimate of Property Tax Revenue

Property Tax Rates - Direct and Overlapping Governments (Per \$1,000 of Assessed Valuations) Last Ten Fiscal Years

		City of Mentor	Direct Rates		Mentor		
Tax Year/ Collection Year	General Fund	Special Revenue Funds	Debt Service Funds	Total	Exempted Village School District 1	Lake County	Total
2005/2006	1.40	2.10	1.00	4.50	77.905	15.70	98.105
2006/2007	1.10	2.10	1.30	4.50	77.305	15.70	97.505
2007/2008	1.20	2.10	1.20	4.50	77.325	15.80	97.625
2008/2009	1.10	2.10	1.30	4.50	77.990	15.80	98.290
2009/2010	1.00	2.10	1.40	4.50	78.740	15.80	99.040
2010/2011	1.40	2.10	1.00	4.50	78.710	15.80	99.010
2011/2012	1.10	2.10	1.30	4.50	78.060	15.80	98.360
2012/2013	0.60	2.10	1.80	4.50	79.800	15.30	99.600
2013/2014	0.60	2.10	1.80	4.50	79.420	15.30	99.220
2014/2015	0.60	2.10	1.80	4.50	79.420	15.30	99.220

<sup>&</sup>lt;sup>1</sup>Includes Mentor Public Library

SOURCE: Office of the Lake County Auditor

### Principal Property Tax Payers Current Year and Nine Years Ago

	201	5	2006			
Taxpayer	Taxable Assessed Value	Percentage of Total City Taxable Assessed Value	As	axable sessed /alue	Percentage of Total City Taxable Assessed Value	
Cleveland Electric Illuminating Co.	\$ 27,387,690	1.98%	\$ 1	6,281,940	1.12%	
Mall at Great Lake LLC/Simon Property	22,559,720	1.63%	2	25,900,140	1.78%	
Aqua Ohio/Consumers Ohio Water	15,189,650	1.10%				
DFG Mentor Erie Commons LLC	6,422,520	0.46%		4,238,230	0.29%	
Points East	5,442,500	0.39%		7,013,210	0.48%	
Steris Corporation	5,421,010	0.39%		9,323,340	0.64%	
First Interstate	3,853,140	0.28%		3,929,240	0.27%	
Lake Hospital Systems Inc.	3,463,070	0.25%				
F I Mentor I LLC	3,260,190	0.24%				
NF II Mentor LLC	3,071,950	0.22%				
GGPA State College 1998 LP	3,045,000	0.22%				
Emerivent Mentor LLC	2,823,940	0.20%				
Ohio Bell Telephone Company	-	0.00%		5,208,780	0.36%	
University Hospitals	-	0.00%		4,501,630	0.31%	
Deepwood North Company	-	0.00%		3,850,010	0.26%	
BPC Realty Holdings LLC	-	0.00%		3,768,630	0.26%	
Total Principal Taxpayers	\$ 101,940,380		\$ 8	34,015,150		
Total Real City Property (including other real estate and public utility property)	\$1,383,531,610		<u>\$ 1,45</u>	57,758,850		

SOURCE: Office of the Lake County Auditor

Property Tax Levies and Collections Real and Public Utility Property Only Last Ten Fiscal Years

			within the of the Levy	Outstanding	Total Collections	Percentage of	
Tax Levy Year	Net ax Levy Year Tax Levy		Percentage of Levy	Accumulated Delinquent Taxes*	Including Delinquencies	Total Collections to Net Levy	
2005	5,482,289	5,339,406	97.4%	130,219	5,453,739	99.5%	
2006	5,877,893	5,752,493	97.9%	194,089	5,803,632	98.7%	
2007	5,948,522	5,815,383	97.8%	213,030	5,976,631	100.0%	
2008	6,054,841	5,837,249	96.4%	315,279	5,972,604	98.6%	
2009	5,700,055	5,500,109	96.5%	366,748	5,660,057	99.3%	
2010	5,941,550	5,705,335	96.0%	236,363	5,846,045	98.4%	
2011	6,113,523	6,091,491	99.6%	463,310	6,265,608	100.0%	
2012	5,650,475	5,498,724	97.3%	392,423	5,819,122	100.0%	
2013	5,707,233	5,562,713	97.5%	368,853	5,743,223	100.0%	
2014	5,759,340	5,617,914	97.5%	141,807	5,759,721	100.0%	

<sup>\*</sup> The County does not maintain delinquency information by year.

SOURCE: Office of the Lake County Auditor

Income Tax Revenue Base and Collections

Last Ten Fiscal Years

(Cash Basis)

Tax Year		Total Tax Collected		Tax from Withholding		Tax from  Net Profit		Tax from ndividuals	Tax Rate	
2015	\$	40,481,382	\$	30,021,915	\$	7,006,449	\$	3,453,018	2.0%	
2014		39,217,649		28,945,756		6,985,227		3,286,666	2.0%	
2013		37,692,133		27,516,312		6,879,021		3,296,800	2.0%	
2012		36,100,204		26,173,532		6,685,108		3,241,564	2.0%	
2011		33,223,250		24,915,470		5,070,758		3,237,022	2.0%	
2010		30,612,474		23,214,076		4,252,395		3,146,003	2.0%	
2009		30,666,110		23,605,928		3,515,344		3,544,838	2.0%	
2008		32,250,399		24,971,625		3,636,082		3,642,692	2.0%	
2007		32,543,861		24,292,274		4,491,647		3,759,940	2.0%	
2006		29,365,084		22,249,149		3,936,038		3,179,897	2.0%	
2005		28,106,051		21,728,282		3,278,374		3,099,395	2.0%	

### CITY OF MENTOR, OHIO

Top Ten Income Tax Withholders Current Year and Ten Years Ago

	2015		2005			
<u>Rank</u>	<u>Name</u>	<u>Rank</u>	<u>Name</u>			
1	Steris Corporation	1	Mentor Exempted Village Schools			
2	Avery Dennison Corp	2	Steris Corporation			
3	Mentor Exempted Village Schools	3	Lake County Auditor			
4	Lincoln Electric	4	Jim Brown Chevy			
5	City of Mentor	5	Lincoln Electric			
6	Jim Brown Chevy	6	City of Mentor			
7	Component Repair Technologies	7	PCC Airfoils			
8	PCC Airfoils	8	Parker Hannifin			
9	Lake County Auditor	9	Avery Dennison			
10	US Endoscopy Group	10	Wiseco Piston Co Inc			

Source: City of Mentor, Finance Department

### Ratios of Outstanding Debt by Type Last Ten Fiscal Years

### **Governmental Activities**

		Actininental Act	IVILIOS			
	General Obligation	Special Assessment	Bond Anticipation Notes and Other	Total Primary	Percentage of Personal	Per
Year	Bonds	Bonds	Loans Payable	Government	Income <sup>1</sup>	Capita <sup>1</sup>
2006	20,684,064	6,235,935	7,246,830	34,166,829	2.76%	680
2007	19,244,376	5,560,624	8,335,122	33,140,122	2.68%	659
2008	17,770,131	12,574,869	4,760,736	35,105,736	2.84%	698
2009	19,991,107	12,413,893	642,126	33,047,126	2.67%	657
2010	18,310,006	11,599,237	3,347,346	33,256,589	2.87%	705
2011	20,854,387	10,730,613	572,208	32,157,208	2.26%	682
2012	18,826,580	10,163,420	586,700	29,576,700	1.99%	627
2013	16,699,216	9,570,784	548,312	26,818,312	1.79%	569
2014	14,792,294	8,997,706	509,532	24,299,532	1.59%	515
2015	18,475,926	8,394,074	511,139	27,381,139	1.75%	581

Notes: Details regarding the city's outstanding debt can be found in the notes to the financial statements.

<sup>&</sup>lt;sup>1</sup> See the schedule of Demographic and Economic Statistics for personal income and population data.

CITY OF MENTOR, OHIO

Ratios of Net General Bonded Debt to Assessed Valuation and Net Bonded Debt per Capita

Last Ten Fiscal Years

<u>Year</u>	Population <sup>1</sup>	Assessed Value <sup>2</sup>	Gross General Bond Debt	Less Balance in General Bond Retirement Fund	Total	Percentage of Net General Bonded Debt to Assessed Value	Net General Bonded Debt Per Capita
2006	50,278	1,580,551,123	20,684,064	390,167	20,293,897	1.28%	403.63
2007	50,278	1,691,037,879	19,244,376	775,925	18,468,451	1.09%	367.33
2008	50,278	1,677,008,991	17,770,131	1,062,796	16,707,335	1.00%	332.30
2009	50,278	1,639,707,597	19,991,107	1,521,782	18,469,325	1.13%	367.34
2010	47,159	1,514,731,603	18,310,006	1,308,750	17,001,256	1.12%	360.51
2011	47,159	1,512,645,280	20,854,387	538,389	20,315,998	1.34%	430.80
2012	47,159	1,507,821,280	18,826,580	175,590	18,650,990	1.24%	395.49
2013	47,159	1,363,079,440	16,699,216	312,834	16,386,382	1.20%	347.47
2014	47,159	1,372,232,950	14,792,294	465,825	14,326,469	1.04%	303.79
2015	47,159	1,383,531,610	18,475,926	638,317	17,837,609	1.29%	378.24

SOURCES: 1 U.S. Bureau of Census 2000 and 2010

<sup>&</sup>lt;sup>2</sup> Office of the Lake County Auditor

Direct and Overlapping Debt December 31, 2015

	Debt Outstanding	Percentage Applicable to City of Mentor	Amount Applicable to Taxpayers of City of Mentor
Direct: City of Mentor	\$ 27,381,139	100.00%	\$ 27,381,139
Overlapping: Mentor Exempted Village School District and Mentor Public Library	585,000		-
Lake County	11,325,000	24.11%	2,730,458
Total Overlapping	11,910,000		2,730,458
TOTAL	<u>\$ 39,291,139</u>		<u>\$ 30,111,597</u>

Note: The method to calculate the overlap is determined, on a percentage basis, by dividing the amount of assessed valuation of the political subdivision's territory that is within the boundaries of the City by the total assessed valuation of the political subdivision.

### SOURCES

City of Mentor, Finance Department Mentor Exempted Village School District Office of the Lake County Auditor

### CITY OF MENTOR, OHIO Legal Debt Margin Last Ten Fiscal Years

	2015	2014	2013	2012	 2011	2010	2009	2008	 2007	2006
Overall Legal Debt Limit (10.5 % of Assessed Valuation)	\$ 145,270,819	\$ 144,084,460	\$ 143,123,341	\$ 158,321,234	\$ 158,827,754	\$ 159,046,818	\$ 172,169,298	\$ 176,085,944	\$ 177,558,977	\$ 165,957,868
Net Debt Within 10.5% Limitations	18,475,926	14,792,294	16,699,216	18,826,580	 20,854,387	15,552,526	19,991,107	21,286,131	 19,244,376	20,684,065
Legal Debt Margin Within 10.5% Limitation	126,794,893	129,292,166	\$ 126,424,125	\$ 139,494,654	\$ 137,973,367	\$ 143,494,292	\$ 152,178,191	\$ 154,799,813	\$ 158,314,601	\$ 145,273,803
Total Net Debt Applicable to the 10.5% Limit as a Percentage of the Debt Limit	12.72%	10.27%	11.67%	11.89%	13.13%	9.78%	11.61%	12.09%	10.84%	12.46%
Unvoted Debt Limitation - 5.5% of Assessed Valuation	76,094,239	75,472,812	74,969,369	82,930,170	83,195,490	83,310,238	90,183,918	92,235,495	93,007,083	86,930,312
Debt Within 5.5% Limitations	18,475,926	14,792,294	16,699,216	18,826,580	 20,854,387	15,552,526	19,991,107	21,286,131	 19,244,376	20,684,065
Legal Debt Margin Within 5.5% Limitations	57,618,313	60,680,518	\$ 58,270,153	\$ 64,103,590	\$ 62,341,103	\$ 67,757,712	\$ 70,192,811	\$ 70,949,364	\$ 73,762,707	\$ 66,246,247
Total Debt Applicable to the 5.5% Limit as a Percentage of the Debt Limit	24.28%	19.60%	22.27%	22.70%	25.07%	18.67%	22.17%	23.08%	20.69%	23.79%

	LEGAL DEBT MARGIN CALCULATION FOR 201	15		
Assessed Va	aluation	\$	1,383,531,610	
Overall Debt	Overall Debt Limitation - 10.5% of Assessed Valuation			
Gross Indebt	redness		27,381,139	
Less:	OWDA/OPWC		511,139	
	Special Assessment Bonds & Notes		8,394,074	
Net Debt Wit	Net Debt Within 10.5% Limitations-General Obligation Bonds			
Legal Debt M	Legal Debt Margin Within 10.5% Limitation			
Unvoted Deb	nt Limitation - 5.5% of Assessed Valuation		76,094,239	
Gross Indebt	edness Authorized by Council		18,475,926	
Less Debt O	utside Limitations-Voted		-	
Debt Within 5	5.5% Limitations		18,475,926	
Legal Debt M	largin Within 5.5% Limitation	\$	57,618,313	

Pledged-Revenue Coverage Last Ten Fiscal Years

### SPECIAL ASSESSMENT BONDS

	Special Assessment	Debt Se	rvice	
Year	Collections	Principal	Interest	Coverage
2006	1,117,069	760,091	412,086	0.95
2007	1,032,323	680,772	357,849	0.99
2008	771,433	490,755	310,154	0.96
2009	1,266,401	750,976	680,205	0.88
2010	1,196,808	816,419	545,253	0.88
2011	1,572,556	866,861	497,061	1.15
2012	1,053,137	567,193	453,662	1.03
2013	1,066,176	592,636	432,144	1.04
2014	959,357	573,078	409,035	0.98
2015	1,253,733	603,632	386,707	1.27

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

### Demographic and Economic Statistics Last Ten Fiscal Years

Year	_Population <sup>1</sup> _	Total Personal Income <sup>2</sup>	Per Capita Personal Income <sup>1</sup>	Median Household Income <sup>1</sup>	Unemployment Rate <sup>3</sup>
2006	50,278	1,236,436,576	24,592	65,322	4.2%
2007	50,278	1,236,436,576	24,592	65,322	4.6%
2008	50,278	1,236,436,576	24,592	65,322	7.1%
2009	50,278	1,236,436,576	24,592	65,322	7.8%
2010	47,159	1,159,734,128	24,592	65,322	6.9%
2011	47,159	1,422,126,804	30,156	62,546	5.8%
2012	47,159	1,485,649,977	31,503	65,044	5.4%
2013	47,159	1,499,231,769	31,791	65,446	5.2%
2014	47,159	1,531,960,115	32,485	65,888	5.9%
2015	47,159	1,562,660,624	33,136	67,983	4.7%

### SOURCES:

<sup>&</sup>lt;sup>1</sup> U.S. Bureau of Census 2000 and 2010

<sup>&</sup>lt;sup>2</sup> Computation of per capita personal income multiplied by population

<sup>&</sup>lt;sup>3</sup> Local Area Employment Statistics

### Principal Employers Current Year and Nine Years Ago

		2015			2006	
Employer	Employees	Rank	Percentage of Total City Employment	Employees	Rank	Percentage of Total City Employment
Steris/U.S. Endoscopy	1,512	1	4.49%	943	2	2.80%
Mentor Public Schools	972	2	2.88%	1,010	1	3.00%
City of Mentor <sup>1</sup>	880	3	2.61%	941	3	2.79%
Avery Dennison	665	4	1.97%	400	6	1.19%
Classic Auto Group	490	5	1.45%	-	-	0.00%
Deepwood Industries	460	6	1.37%	661	4	1.96%
PCC Airfoils	447	7	1.33%	354	7	1.05%
Component Repair Technologies	394	8	1.17%	-	-	-
NHVS International	375	9	1.11%	-	-	-
Lincoln Electric	372	10	1.10%	455	5	1.35%
Royal Plastics, Inc	-	-	-	250	8	0.74%
Macy's	-	-	-	250	9	0.74%
Wiseco Piston Company	-	-	-	235	10	0.70%
Total Employees within the City:	33,696			33,696		

### SOURCE:

City of Mentor, Department of Economic Development US Census Data from 2004 and 2010

<sup>&</sup>lt;sup>1</sup>Includes Part-time and Seasonal Employees

### Full-Time City Government Employees by Function/Program

### Last Ten Fiscal Years

Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
General Government										
Council	1	1	1	1	1	2	2	2	2	2
Finance	11	11	11	12	12	10	11	13	12	13
City Manager/Personnel	14	12	13	13	13	14	15	15	14	16
Law	3	3	2	2	2	2	2	2	2	2
Engineering/Building*	12	10	12	13	18	19	20	21	21	17
Court	19	19	20	20	22	21	21	22	22	21
Security of Persons and Property										
Police	111	107	110	105	107	110	112	112	111	112
Fire	74	73	73	73	75	76	76	79	79	79
Public Health Services										
Cemetery	3	3	3	3	3	3	4	5	5	4
Parks, Recreation & Public Facilities	32	22	22	22	23	24	23	23	35	37
Economic & Community Development										
Economic Development/Planning*	12	13	14	13	9	8	8	7	9	12
Streets & Highways	55	65	67	65	64	69	72	75	62	64
Totals:	347	339	348	342	349	358	366	376	374	379

Note: Planning moved to the Engineering & Building Department in 2007. Parks employees moved to the Public Works Department in 2008. Public Works employees moved to the Parks Department in 2015.

Source: City of Mentor Finance Department

### Operating Indicators by Function/Program Last Ten Fiscal Years

Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Governmental										
General Government										
Council - Ordinances & Resolutions	120	148	122	138	124	138	143	149	160	174
Personnel - Civil Service Exams (taken)	-	155	134	158	136	29	421	-	312	38
Court - Number of Cases	7,807	8,267	10,733	10,968	10,962	12,506	12,069	11,515	10,364	10,410
Finance										
Number of A/P Checks Processed	10,852	10,833	11,156	8,885	9,034	9,593	9,002	9,976	9,918	11,963
Number of Purchase Orders Issued	1,547	2,379	3,521	3,997	4,364	4,074	4,215	4,477	4,394	4,322
Security of Persons and Property										
Police										
Criminal Arrests	1,956	2,200	3,514	3,281	2,241	2,433	2,390	2,417	2,516	2,890
Traffic Citations	6,063	6,394	7,028	6,617	6,838	7,974	7,319	6,525	7,161	7,557
Parking Citations	141	394	601	814	1,341	1,718	1,588	1,083	1,082	1,425
Fire - Total Number of Calls	7,714	7,508	7,148	7,264	6,975	6,579	6,513	6,467	6,423	6,063
Building & Engineering										
Building Permits Issued	2,401	4,007	3,431	3,336	3,194	2,576	2,296	2,558	2,613	2,966
Inspections - Residential	4,441	5,470	5,025	4,742	4,363	4,211	4,691	4,235	5,688	6,299
Inspections - Commercial	1,667	3,801	2,972	3,719	3,106	4,220	3,957	4,154	4,478	4,960
Parks, Recreation & Public Facilities										
Pools - Attendance	76,189	74,075	81,196	98,506	99,696	102,570	83,426	101,133	92,588	101,653
Senior Center - Program Participants	5,005	4,860	4,782	4,592	5,227	5,583	5,439	5,189	4,808	4,210
Golf Course - Rounds of Golf	32,636	28,493	31,536	39,354	35,720	40,168	40,897	41,019	41,284	41,361
Marina - Dock Rentals	538	538	539	539	528	519	500	510	521	503
Arena - Tournaments/Special Events	14	12	10	10	12	13	9	9	9	10
Arena - Number of Admissions	20,525	23,246	19,543	18,500	18,853	12,291	12,609	13,736	20,099	25,010
Cemetery - Number of Internments	247	226	229	200	204	227	211	239	227	238
Streets and Highways										
Streets Resurfaced (miles)	8	4	7.7	7.5	0.3	2.6	3.9	2.1	8.0	4.3
Concrete Pavement Replacements (cu yd)	1,196	785	1,504	608	130	57	596	526	400	410
Hazardous Ditch Enclosures (In ft)	-	-	-	-	-	1,900	2,385	6,551	2,580	9,200
Drainage Assistance Projects (In ft)	5,127	2,453	2,868	1,200	1,360	1,519	5,407	4,224	7,948	4,753

SOURCE: Various Mentor Departments

### Capital Assets Statistics by Function/Program Last Ten Fiscal Years

Function/Program	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
General Government										
Square Footage of Municipal Center	52,465	52,465	52,465	52,465	52,465	52,465	52,465	52,465	45,313	45,313
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Square Footage of Buildings	35,997	35,997	35,997	35,997	35,997	35,997	35,997	35,997	35,997	35,997
Vehicles	47	48	46	47	47	46	46	50	47	45
ATV	1	1	1	1	1	1	1	-	-	-
Fire										
Stations	5	5	5	5	5	5	5	5	5	5
Square Footage of Buildings	56,308	56,308	56,308	56,308	56,308	56,308	56,308	56,308	56,308	56,308
Vehicles	41	33	41	41	41	41	41	41	39	38
Recreation										
Number of Parks	12	11	11	11	11	11	11	11	11	11
Number of Dog Parks	1	1	1	1	1	1	1	1	1	1
Number of Spray Parks	2	2	2	2	2	2	2	2	2	2
Number of Pools	3	3	3	3	3	3	3	3	3	3
Number of Ice Rinks	2	2	2	2	2	2	2	2	2	2
Number of Community Centers	6	6	6	6	6	6	6	6	6	6
Number of Tennis Courts	9	13	15	15	17	17	17	17	17	17
Number of Skateboarding Areas	1	1	1	1	2	2	2	2	2	2
Number of Baseball Diamonds	19	19	19	19	19	19	19	19	19	19
Number of Soccer Fields	12	12	12	12	12	12	12	12	12	12
Number of Basketball Courts	5	5	5	5	5	5	5	5	5	5
Number of Golf Courses	1	1	1	1	1	1	1	1	1	1
Number of Marinas	1	1	1	1	1	1	1	1	1	1
Number of Pickle Ball Courts	6	12	6	6	=	=	=	-	=	=
Vehicles	35	15	15	15	15	15	15	49	49	48
Square Footage of PRPF Facilities	261,502	261,502	261,502	261,502	261,502	261,502	261,502	261,502	261,502	261,502
Streets & Highways										
Streets (miles)	241	241	241	241	241.0	241.0	241.0	241.0	241.0	240.0
Number of Streetlights (per light bill)	5,420	5,408	5,408	5,408	5,408	5,254	5,254	5,254	5,254	5,247
Number of Traffic Signals	718	710	710	710	710	707	707	707	707	860
Number of Pedestrian Signals	474	472	472	472	472	470	470	470	470	366
Number of Signalized Intersections	87	86	86	86	86	85	85	85	85	83
Service Vehicles	67	67	67	67	67	70	70	70	70	67
Square Footage Buildings	74,000	72,053	72,053	72,053	72,053	72,053	72,053	72,053	72,053	72,053

SOURCE: Various Mentor Departments



### **CITY OF MENTOR**

### **LAKE COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 13, 2016