#### AUDIT REPORT

**JANUARY 1, 2014 - DECEMBER 31, 2015** 



Township Trustees Tod Township 3043 Marion-Melmore Road Nevada, Ohio 44849

We have reviewed the *Independent Auditor's Report* of the Tod Township, Crawford County, prepared by Wilson, Phillips & Agin, CPA's, Inc., for the audit period January 1, 2014 to December 31, 2015. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Tod Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 2, 2016



#### TOD TOWNSHIP CRAWFORD COUNTY JANUARY 1, 2014 - DECEMBER 31, 2015

#### TABLE OF CONTENTS

Table of Contents	(i)
Independent Auditors' Report	1-2
Financial Statements	
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types For the Year Ended December 31, 2015	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types For the Year Ended December 31, 2014	4
Notes to the Financial Statements	5-10
Independent Auditors' Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statement Performed in Accordance with Government Auditing Standards.	11
Schedule of Audit Findings	13

#### WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

#### INDEPENDENT AUDITORS' REPORT

Tod Township Crawford County 3043 Marion-Melmore Road Nevada, Ohio 44849

To the Township Trustees:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the cash balances, receipts, and disbursements by fund type and related notes of the Tod Township, Crawford County, as of and for the years ended December 31, 2015 and 2014.

#### Management's Responsibility For the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States, to satisfy these requirements.

Independent Auditors' Report Page Two

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis permitted is in the *Opinion on Regulatory Basis* of Accounting paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of Tod Township, Crawford County as of December 31, 2015 and 2014, or changes in financial position thereof for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Tod Township, Crawford County as of December 31, 2015 and 2014, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued a report dated June 13, 2016, on our consideration of Tod Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Wilson, Phillips & Agin, CPA's, Inc. Zanesville, Ohio June 13, 2016

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2015

Cash Receipts         Special Revenue         Totals (Manurandum Revenue)           Property and Other Local Taxes         \$ 24,235         \$         \$ 24,235           Licenses, Permits and Fees         4,600          4,600           Intergovernmental         21,588         101,427         123,015           Earnings on Investments         473         210         683           Miscellaneous          1,600         1,600           Total Cash Receipts         50,896         103,237         154,135           Cash Disbursements:           Cash Disbursements:           Current:         24,312          24,312           Public Works          45,550         45,550           Health         8,736         850         9,586           Capital Outlay         758         1,000         1,758           Total Cash Disbursements         33,806         47,400         81,206           Chere Financing Receipts (Disbursements)         588          588           Total Other Financing Receipts (Disbursements)         588          588           Total Other Financing Receipts (Disbursements)         588		<b>Governmental Fund Types</b>					
Property and Other Local Taxes         \$ 24,235         \$ -         \$ 24,235           Licenses, Permits and Fees         4,600         -         4,600           Intergovernmental         21,588         101,427         123,015           Earnings on Investments         473         210         683           Miscellaneous         -         1,600         1,600           Total Cash Receipts         50,896         103,237         154,133           Cash Disbursements:           Current:         -         1,600         45,133           Current:           General Government         24,312         -         24,312           Public Works         -         45,550         45,550           Health         8,736         850         9,586           Capital Outlay         758         1,000         1,758           Total Cash Disbursements         33,806         47,400         81,206           Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts				-		(Memorandum	
Licenses, Permits and Fees         4,600         -         4,600           Intergovernmental         21,588         101,427         123,015           Earnings on Investments         473         210         683           Miscellaneous         -         1,600         1,600           Total Cash Receipts         50,896         103,237         154,133           Cash Disbursements:           Current:           General Government         24,312         -         24,312           Public Works         -         45,550         45,550           Health         8,736         850         9,586           Capital Outlay         758         1,000         1,758           Total Cash Disbursements         33,806         47,400         81,206           Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241	<u>-</u>		_				
Intergovernmental         21,588         101,427         123,015           Earnings on Investments         473         210         683           Miscellaneous         -         1,600         1,600           Total Cash Receipts         50,896         103,237         154,133           Cash Disbursements:           Current:           General Government         24,312         -         24,312           Public Works         -         45,550         45,550           Health         8,736         850         9,586           Capital Outlay         758         1,000         1,758           Total Cash Disbursements         33,806         47,400         81,206           Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         55,837         73,515           Fun		\$		\$	-	\$	
Earnings on Investments         473         210         683           Miscellaneous         -         1,600         1,600           Total Cash Receipts         50,896         103,237         154,133           Cash Disbursements:           Current:           General Government         24,312         -         24,312           Public Works         -         45,550         45,550           Health         8,736         850         9,586           Capital Outlay         758         1,000         1,758           Total Cash Disbursements         33,806         47,400         81,206           Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31         Restricted         -         151,498         151,498           Unassigned (Deficit)         163,956 <td></td> <td></td> <td>,</td> <td></td> <td>-</td> <td></td> <td>,</td>			,		-		,
Miscellaneous         -         1,600         1,600           Total Cash Receipts         50,896         103,237         154,133           Cash Disbursements:           Current:           General Government         24,312         -         24,312           Public Works         -         45,550         45,550           Health         8,736         850         9,586           Capital Outlay         758         1,000         1,758           Total Cash Disbursements         33,806         47,400         81,206           Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31         Restricted         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956         -         163,956			21,588		101,427		123,015
Total Cash Receipts         50,896         103,237         154,133           Cash Disbursements:           Current:         General Government         24,312         -         24,312           Public Works         -         45,550         45,550           Health         8,736         850         9,586           Capital Outlay         758         1,000         1,758           Total Cash Disbursements         33,806         47,400         81,206           Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (			473		210		683
Cash Disbursements:         Current:       34,312       - 24,312         General Government       24,312       - 45,550       45,550         Public Works       - 45,550       45,550       45,550         Health       8,736       850       9,586         Capital Outlay       758       1,000       1,758         Total Cash Disbursements       33,806       47,400       81,206         Excess of Receipts Over/(Under) Disbursements       17,090       55,837       72,927         Other Financing Receipts (Disbursements)       588       - 588         Total Other Financing Receipts (Disbursements)       588       - 588         Net Change in Fund cash Balance       17,678       55,837       73,515         Fund Cash Balances, January 1       146,278       95,661       241,939         Fund Cash Balances, December 31       - 151,498       151,498         Restricted       - 151,498       151,498         Unassigned (Deficit)       163,956       - 163,956	Miscellaneous		_				1,600
Current:         General Government       24,312       -       24,312         Public Works       -       45,550       45,550         Health       8,736       850       9,586         Capital Outlay       758       1,000       1,758         Total Cash Disbursements       33,806       47,400       81,206         Excess of Receipts Over/(Under) Disbursements       17,090       55,837       72,927         Other Financing Receipts (Disbursements)       588       -       588         Total Other Financing Receipts (Disbursements)       588       -       588         Net Change in Fund cash Balance       17,678       55,837       73,515         Fund Cash Balances, January 1       146,278       95,661       241,939         Fund Cash Balances, December 31       Restricted       -       151,498       151,498         Unassigned (Deficit)       163,956       -       163,956	Total Cash Receipts		50,896		103,237		154,133
General Government         24,312         -         24,312           Public Works         -         45,550         45,550           Health         8,736         850         9,586           Capital Outlay         758         1,000         1,758           Total Cash Disbursements         33,806         47,400         81,206           Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31         Restricted         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956	Cash Disbursements:						
Public Works         -         45,550         45,550           Health         8,736         850         9,586           Capital Outlay         758         1,000         1,758           Total Cash Disbursements         33,806         47,400         81,206           Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956	Current:						
Health Capital Outlay         8,736 758 1,000 1,758         9,586 1,000 1,758           Total Cash Disbursements         33,806 47,400 81,206           Excess of Receipts Over/(Under) Disbursements         17,090 55,837 72,927           Other Financing Receipts (Disbursements)         588 - 588 - 588           Other Financing Receipts (Disbursements)         588 - 588           Total Other Financing Receipts (Disbursements)         588 - 588           Net Change in Fund cash Balance         17,678 55,837 73,515           Fund Cash Balances, January 1         146,278 95,661 241,939           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         - 151,498 151,498 151,498 151,498 151,498 163,956 - 163,956	General Government		24,312		-		24,312
Capital Outlay         758         1,000         1,758           Total Cash Disbursements         33,806         47,400         81,206           Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956	Public Works		-		45,550		45,550
Total Cash Disbursements         33,806         47,400         81,206           Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956	Health		8,736		850		9,586
Excess of Receipts Over/(Under) Disbursements         17,090         55,837         72,927           Other Financing Receipts (Disbursements)         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956	Capital Outlay		758		1,000		1,758
Other Financing Receipts (Disbursements)           Other Financing Receipts         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956	<b>Total Cash Disbursements</b>		33,806		47,400		81,206
Other Financing Receipts         588         -         588           Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956	<b>Excess of Receipts Over/(Under) Disbursements</b>		17,090		55,837		72,927
Total Other Financing Receipts (Disbursements)         588         -         588           Net Change in Fund cash Balance         17,678         55,837         73,515           Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31 Restricted Unassigned (Deficit)         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956	Other Financing Receipts (Disbursements)						
Net Change in Fund cash Balance       17,678       55,837       73,515         Fund Cash Balances, January 1       146,278       95,661       241,939         Fund Cash Balances, December 31 Restricted Unassigned (Deficit)       -       151,498       151,498         Unassigned (Deficit)       163,956       -       163,956	Other Financing Receipts		588		-		588
Fund Cash Balances, January 1         146,278         95,661         241,939           Fund Cash Balances, December 31         Sestricted         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956	<b>Total Other Financing Receipts (Disbursements)</b>		588		-		588
Fund Cash Balances, December 31           Restricted         -         151,498         151,498           Unassigned (Deficit)         163,956         -         163,956	Net Change in Fund cash Balance		17,678		55,837		73,515
Restricted       -       151,498         Unassigned (Deficit)       163,956       -       163,956	Fund Cash Balances, January 1		146,278		95,661		241,939
Restricted       -       151,498         Unassigned (Deficit)       163,956       -       163,956	Fund Cash Balances, December 31						
			-		151,498		151,498
	Unassigned (Deficit)		163,956		-		163,956
	Fund Cash Balances, December 31	\$	163,956	\$	151,498	\$	315,454

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2014

	<b>Governmental Fund Types</b>					
	General		Special Revenue		Totals (Memorandum Only)	
Cash Receipts:						
Property and Other Local Taxes	\$	24,406	\$	-	\$	24,406
Licenses, Permits and Fees		6,798		-		6,798
Intergovernmental		20,715		95,376		116,091
Earnings on Investments		587		202		789
Miscellaneous		_		7,150		7,150
Total Cash Receipts		52,506		102,728		155,234
Cash Disbursements:						
Current:						
General Government		29,335		-		29,335
Public Works		-		86,092		86,092
Health		11,842		-		11,842
Capital Outlay		-		4,057		4,057
<b>Total Cash Disbursements</b>		41,177		90,149		131,326
Excess of Receipts Over/(Under) Disbursements		11,329		12,579		23,908
Other Financing Receipts (Disbursements)						
Other Financing Receipts		764		_		764
<b>Total Other Financing Receipts (Disbursements)</b>		764		-		764
Net Change in Fund cash Balance		12,093		12,579		24,672
Fund Cash Balances, January 1		134,185		83,082		217,267
Fund Cash Balances, December 31						
Restricted		-		95,661		95,661
Unassigned (Deficit)		146,278		-		146,278
Fund Cash Balances, December 31	\$	146,278	\$	95,661	\$	241,939

#### NOTES TO FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Tod Township, Crawford County, Ohio (the Township) as a body corporate and politic. A publically-elected three-member Board of Trustees directs the Township. The Township provides general government services, road and bridge maintenance and cemetery maintenance. The Township contracts with the Wyandot East Fire District and Central Joint Ambulance Service to provide fire protection services and ambulance services.

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA) public entity risk pool. Note 6 to the financial statements provides additional information for this entity. This organization is:

#### Public Entity Risk Pool:

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements, and other expenses resulting from covered claims exceeding the member's deductible.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **B.** Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code 117-2-03(D) permit.

#### C. Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### NOTES TO FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **General Fund**

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

#### **Special Revenue Funds**

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gasoline Tax Fund** – This fund receives gasoline tax monies to pay for constructing, maintaining, and repairing Township roads.

**Road and Bridge Fund** – This fund receives property tax monies to pay for constructing, maintaining, and repairing Township roads.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

#### **Encumbrances**

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2015 and 2014 budgetary activity appears in Note 3.

#### NOTES TO FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

#### 1. Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### 3. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

#### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **G** Property, Plant and Equipment

The Township records disbursements for acquisitions of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

#### NOTES TO FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a deposit and investment pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

	2015		2014
Demand deposits	\$ 165,338	\$	241,939
Certificate of deposit	150,116		-
Total Deposits	\$ 315,454	\$	241,939

**Deposits**: Deposits are insured by the Federal Depository Insurance Corporation.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2015 and 2014 follows:

	2015 1	Budgeted vs. Ac	tual Rece	ipts			
		Budgeted		Actual			
Fund Type		Receipts		Receipts		Variance	
General	\$	40,513	\$	51,484	\$	10,971	
Special Revenue		93,785		103,237		9,452	
Total	\$	134,298	\$	154,721	\$	20,423	
2015 Budg	eted v	s. Actual Budge	tary Basis	s Expenditures			
-	A	ppropriation	]	Budgetary			
Fund Type		Authority	E	xpenditures	,	Variance	
General	\$	53,302	\$	33,806	\$	19,496	
Special Revenue		137,496		47,400		90,096	
Total	\$	190,798	\$	81,206	\$	109,592	
	2014 1	Budgeted vs. Act	tual Rece	ipts			
		Budgeted		Actual			
Fund Type		Receipts	Receipts		,	Variance	
General	\$	39,945	\$	53,270	\$	13,325	
Special Revenue		92,111		102,728		10,617	
Total	\$	132,056	\$	155,998	\$	23,942	
2014 Budg	eted v	s. Actual Budge	tary Basis	s Expenditures			
	A	ppropriation	]	Budgetary			
Fund Type	Authority		E	Expenditures		Variance	
General	\$	55,252	\$	41,177	\$	14,075	
Special Revenue		138,097		90,149		47,948	
Special reconde				, ,,- ,,		11,92.10	

#### NOTES TO FINANCIAL STATEMENTS

#### 3. BUDGETARY ACTIVITY (Continued)

Contrary to ORC 5705.41(D), the Township had disbursements made prior to certification.

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Township Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. RETIREMENT SYSTEMS

The Township's full-time employees and elected officials belong to the Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple employer plan. The Ohio Revised Code prescribes the plan benefits, which include postretirement healthcare, and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2015 and 2014, OPERS members contributed 10.00% of their gross wages and the Township contributed an amount equal to 14.00% of participant's gross salaries. The Township has paid all contributions required through December 31, 2015.

#### 6. RISK MANAGEMENT

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.). functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2015, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

#### NOTES TO FINANCIAL STATEMENTS

#### 6. RISK MANAGEMENT

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2015 and 2014 (the latest information available):

	2015	2014
Assets	\$37,313,311	\$35,970,263
Liabilities	(8,418,518)	(8,912,432)
Retained Earnings	\$28,894,793	\$27,057,831

At December 31, 2015 and 2014, respectively, the liabilities above include approximately \$7.8 and \$8.2 million of estimated incurred claims payable. The assets above also include approximately \$7.7 and \$7.2 million of unpaid claims to be billed to approximately 989 members and 957 member governments in the future, as of December 31, 2015 and 2014, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2015, the Township's share of these unpaid claims collectible in future years is approximately \$2,001.

Based on discussion with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Contributions to OTARMA					
	_				
2015	\$3,775				
2014	3,776				
2013	3.758				

#### WILSON, PHILLIPS & AGIN, CPA'S, INC. 1100 BRANDYWINE BLVD. BUILDING G ZANESVILLE, OHIO 43701

## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS.

Tod Township Crawford County 3043 Marion-Melmore Road Nevada, Ohio 44849

To the Township Council:

We have audited, in accordance with auditing standards general accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Tod Township, Crawford County as of and for the years ended December 31, 2015 and 2014, and the related notes to the financial statements and have issued our report thereon dated June 13, 2016, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered Tod Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a significant deficiency. We consider Finding 2015-001 to be a significant deficiency.

Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page Two

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Tod Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Entity's Response to Finding

The Township's response to the finding identified in our audit is described in the accompanying schedule of findings. We did not audit the Township's response and, accordingly, we express no opinion on it.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Wilson, Phillips & Agin, CPA's, Inc. Zanesville, Ohio June 13, 2016

#### SCHEDULE OF FINDINGS DECEMBER 31, 2015 AND 2014

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2015-001

#### **Significant Deficiency – Financial Reporting**

As a result of audit procedures, errors were noted that required reclassification to the financial statement as follows:

The following is related to 2014:

• Property and Other Local Taxes in the amount of \$3,926 was reclassified to Intergovernmental Receipts for County Auditor Homestead Taxes in the General Fund.

The following is related to 2015;

• General Government in the amount of \$3,926 was reclassified to Capital Outlay for a misposting of an expenditure.

Sound financial reporting is the responsibility of the Township and is essential to help ensure the information provided to the readers of financial statements is complete and accurate. To help ensure the Township's financial statements and notes to the financial statements are complete and accurate, the Township should adopt policies and procedures to identify and correct errors and omissions. In addition, the Township should review the financial statements and notes prior to submission for audit.

Client Response: We have not received an response from the client.



#### **TOD TOWNSHIP**

#### **CRAWFORD COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 16, 2016