

Audited Financial Statements

For the Fiscal Year Ended June 30, 2016



Board of Education Carrollton Exempted Village School District 252 3rd Street NE Carrollton, Ohio 44615

We have reviewed the *Independent Auditor's Report* of the Carrollton Exempted Village School District, Carroll County, prepared by Rea & Associates, Inc., for the audit period July 1, 2015 through June 30, 2016. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Carrollton Exempted Village School District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

February 16, 2017

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December 27, 2016

To the Board of Education Carrollton Exempted Village School District Carroll County, Ohio 252 3<sup>rd</sup> Street NE Carrollton, OH 44615

#### **Independent Auditor's Report**

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Carrollton Exempted Village School District, Carroll County, Ohio (the School District) as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

## Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Carrollton Exempted Village School District Independent Auditor's Report Page 2 of 3

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Carrollton Exempted Village School District, Carroll County, Ohio, as of June 30, 2016, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis, Schedule of the School District's Proportionate Share of the Net Pension Liability, and Schedule of School District Contributions* on pages 5-14, 59, and 60-61, respectively, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The schedule of expenditures of federal awards, as required *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Carrollton Exempted Village School District Independent Auditor's Report Page 3 of 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 27, 2016 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Lea & Associates, Inc.

New Philadelphia, Ohio

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

The discussion and analysis of the Carrollton Exempted Village School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2016. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

#### Financial Highlights

Key financial highlights for 2016 are as follows:

- Net position increased \$3,892,780 which represents a 33 percent increase from 2015.
- Capital assets increased \$532,231 during fiscal year 2016.
- During the fiscal year, outstanding debt decreased from \$750,468 to \$559,665 due to principal payments made by the School District.

#### Using this Annual Report

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the Carrollton Exempted Village School District as a whole entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Carrollton Exempted Village School District, the general fund is the most significant fund.

#### Reporting the School District as a Whole

Statement of Net Position and the Statement of Activities

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2016?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the *Statement of Net Position* and the *Statement of Activities*, Governmental Activities include the School District's programs and services, including instruction, support services, extracurricular activities, and non-instructional services, (i.e. food service operations.)

#### Reporting the School District's Most Significant Funds

#### Fund Financial Statements

The analysis of major funds begins on page 12. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental fund is the general fund.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Proprietary Fund** The School District maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the School District's various functions. The School District uses an internal service fund to account for its health insurance benefits. Because this service predominately benefits governmental functions, it has been included within the governmental activities in the government-wide financial statements. The proprietary fund financial statements begin on page 22.

#### Reporting the School District's Fiduciary Responsibilities

The School District is the trustee, or fiduciary, for some of its scholarship programs. This activity is presented as a private purpose trust fund. The School District also acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in agency funds. The School District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position on pages 25 and 26. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

#### The School District as a Whole

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2016 compared to 2015:

Table 1 Net Position

	Governmental Activities					
		2016		2015		
Assets		_	· ·			
Current and Other Assets	\$	25,809,081	\$	21,192,477		
Capital Assets		7,950,726		7,418,495		
Total Assets		33,759,807		28,610,972		
<b>Deferred Outflows of Resources</b>						
Pension		2,807,885		1,778,021		
Liabilities						
Current and Other Liabilities		2,818,545		2,785,724		
Long-Term Liabilities:		99		, <b>,</b> .		
Due Within One Year		308,992		306,364		
Due in More Than One Year		,				
Net Pension Liability		26,536,173		23,565,121		
Other Amounts		1,403,386		1,660,236		
Total Liabilities		31,067,096		28,317,445		
<b>Deferred Inflows of Resources</b>						
Property Taxes Levied for the Next Year		9,928,466		8,195,024		
Pension		2,067,133		4,264,307		
Payment in Lieu of Taxes		1,300,375		1,300,375		
Total Deferred Inflows of Resources		13,295,974		13,759,706		
Net Position						
Net Investment in Capital Assets		7,650,605		6,989,920		
Restricted		1,620,174		1,706,902		
Unrestricted		(17,066,157)		(20,384,980)		
Total Net Position	\$	(7,795,378)	\$	(11,688,158)		

During fiscal year 2015, the School District adopted GASB Statement 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27, which significantly revises accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability. GASB 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the new standards required by GASB 68, the net pension liability equals the School District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68, the School District's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's change in net pension liability not accounted for as deferred inflows/outflows of resources.

As a result of implementing GASB 68, the School District is reporting a net pension liability and deferred inflows/outflows of resources related to pension on the accrual basis of accounting.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

At year end, capital assets represented 24 percent of total assets. Capital assets include land, construction in progress, land improvements, buildings and building improvements, improvements other than buildings, furniture and fixtures, machinery and equipment, and vehicles. The net investment in capital assets was \$7,650,605 at June 30, 2016. These capital assets are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net position, \$1,620,174, represents resources that are subject to external restrictions on how they may be used. The balance of government-wide unrestricted net position was a deficit balance of \$17,066,157, which was primarily caused by the implementation of GASB 68.

During fiscal year 2016, the construction of the CNG Fueling station was completed and placed into operation causing an increase in depreciable capital assets and a decrease in construction in progress.

The School District saw increases in cash and deferred inflows of resources for property taxes. Both of these can be attributed to increases in property tax revenue and property taxes receivable, which were caused by increased assessed values in fiscal year 2016. As gas and oil monies are received by the county, they are settled through real estate property tax settlements and may cause continued fluctuations for the School District as the amounts increase or decrease from year to year.

The \$2,716,830 increase in long term liabilities, \$2,197,174 decrease in deferred inflows of resources from pension and \$1,029,864 increase in deferred outflows of resources for pension were primarily caused by changes related to net unfunded pension liability and related accruals during 2016.

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for 2016 and 2015.

Table 2 Changes in Net Position

	Governmental Activities				
	2016	2015			
Revenues					
Program Revenues:					
Charges for Services	\$ 1,229,14	14 \$ 1,222,047			
Operating Grants	2,617,93	31 2,650,718			
Capital Grants		0 633,597			
Total Program Revenues	3,847,07	75 4,506,362			
General Revenues:					
Property Taxes	9,548,72	8,830,767			
Grants and Entitlements Not Restricted	11,398,40				
Payments in Lieu of Taxes	1,300,37				
Other	198,7	251,881			
Total General Revenues	22,446,2	21,799,310			
Total Revenues	26,293,28	26,305,672			
Program Expenses					
Instruction:					
Regular	8,823,39	94 8,938,202			
Special	3,597,93	3,500,306			
Vocational	137,8	14 187,944			
Adult/Continuing		0 40,801			
Student Intervention Services	6,46				
Other	566,66	69 469,832			
Support Services:					
Pupils	1,430,23				
Instructional Staff	492,54	*			
Board of Education	38,2	•			
Administration	1,684,86				
Fiscal	566,24				
Business	120,30				
Operation and Maintenance of Plant	1,773,52				
Pupil Transportation	1,298,04				
Central	89,20	78,699			
Operation of Non-Instructional Services:	015.4	770.021			
Food Service Operations	915,4				
Community Services	7,7				
Other  Future commissular: A ctivities	21,79				
Extracurricular Activities	814,04	45 686,221			
Debt Service: Interest and Fiscal Charges	16,00	19,562			
Total Expenses	22,400,50	23,309,942			
Increase (Decrease) in Net Position	3,892,78	30 2,995,730			
Net Position at Beginning of Year	(11,688,1	(14,683,888)			
Net Position at End of Year	\$ (7,795,37	(11,688,158)			

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

The decrease in capital grants can be attributed to the School District being awarded the Straight A Grant during fiscal year 2015. The decrease in operation and maintenance of plant can be mostly attributed to various building improvements made during fiscal year 2015. There was a decrease in pupil transportation expense caused by decrease in fuel costs as well as expenses for exploring natural gas options for the bus fleet in fiscal year 2015.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Table 3 Governmental Activities** 

	Total Cost of Service			Net Cost of Service				
	2016			2015	2016			2015
*								
Instruction:	Φ	0.022.204	Ф	0.020.202	Ф	0.024.444	Ф	7.640.075
Regular	\$	8,823,394	\$	8,938,202	\$	8,024,444	\$	7,640,975
Special		3,597,932		3,500,306		1,834,226		1,591,003
Vocational		137,814		187,944		83,554		154,997
Adult/Continuing		0		40,801		0		40,801
Student Intervention Services		6,467		6,439		6,467		6,439
Other		566,669		469,832		516,148		419,853
Support Services:								
Pupils		1,430,238		1,420,582		1,361,079		1,313,895
Instructional Staff		492,543		628,264		484,236		498,870
Board of Education		38,215		14,068		38,215		14,068
Administration		1,684,863		1,673,095		1,634,014		1,619,218
Fiscal		566,248		554,613		566,248		554,613
Business		120,302		82,970		120,302		82,970
Operation and Maintenance of Plant		1,773,528		2,213,828		1,764,528		2,199,330
Pupil Transportation		1,298,048		1,981,482		1,291,765		1,967,871
Central		89,267		78,699		89,267		78,699
Operation of Non-Instructional Services:								
Food Service Operations		915,419		779,831		126,642		98,769
Community Services		7,715		8,242		2,140		1,513
Other		21,798		24,961		9,643		6,631
Extracurricular Activities		814,045		686,221		584,512		493,503
Debt Service:		,		,		,		,
Interest and Fiscal Charges		16,001		19,562		16,001		19,562
Total Expenses	\$	22,400,506	\$	23,309,942	\$	18,553,431	\$	18,803,580

The dependence upon general revenues for governmental activities is apparent. Nearly 83 percent of governmental activities are supported through taxes and other general revenues; such revenues are 85 percent of total governmental revenues. The community, as a whole, is by far the primary support for the School District students.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

#### Governmental Funds

Information about the School District's major funds starts on page 17. These funds are accounted for using the modified accrual basis of accounting.

The general fund's net change in fund balance for fiscal year 2016 was an increase of \$1,275,964. This increase can mostly be attributed to an increase in property and other local taxes due to oil and gas monies.

# General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2016, the School District did amend its general fund budget. The School District uses site-based budgeting and budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, actual budget basis revenue was \$21,614,074, which was higher than the final budget basis revenue by \$20,653.

Final expenditure appropriations of \$22,450,197 were \$458,901 higher than the actual expenditures of \$21,991,296, as cost savings were recognized for instruction and student support services throughout the year.

Final budget basis revenues of \$21,593,421 were \$403,788 higher than original budget basis revenues of \$21,189,633, due to an increase in property tax revenue estimates.

There were no significant variances to discuss within other financing sources and uses.

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

#### Capital Assets and Debt Administration

## **Capital Assets**

At the end of fiscal year 2016, the School District had \$7,950,726 invested in capital assets. Table 4 shows fiscal year 2016 balances compared with 2015.

Table 4
Capital Assets at June 30
(Net of Depreciation)

	Governmental Activities					
		2016		2015		
Land	\$	112,325	\$	112,325		
Construction in Progress		0		1,000,000		
Land Improvements		821,922		910,438		
<b>Buildings and Building Improvements</b>		5,321,266		3,674,414		
Improvements Other Than Buildings		76,763		81,458		
Furniture and Fixtures		138,643		152,923		
Machinery and Equipment		832,564		867,326		
Vehicles		647,243		619,611		
Totals	\$	7,950,726	\$	7,418,495		

The \$532,231 increase in capital assets was attributable to additional purchases exceeding current year depreciation. The CNG fueling station was completed and put into service during fiscal year 2016. See Note 8 for more information about the capital assets of the School District.

#### **Debt**

At June 30, 2016, the School District had \$559,665 in debt outstanding. See Note 13 for additional details. Table 5 summarizes debt outstanding.

Table 5
Outstanding Debt at Year End

	Governmental Activities					
		2016	2015			
School Improvement Bonds	\$	259,544	\$	321,893		
Certificates of Participation		300,121		394,391		
Lease Obligations		0		34,184		
Total	\$	559,665	\$	750,468		

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2016

#### Current Issues

The Carrollton Exempted Village School District does not receive strong support from the residents of the School District in the form of local taxes. The School District currently has an effective millage rate of 20 mills, which is the lowest allowed by law. The last operating levy passed by the residents was in 1977. From 1997 to 1999, numerous bond issues and one permanent levy were all voted down by approximately 60 percent. An emergency levy of \$1,750,000 (5.3) mills was attempted in May 2013, and again in November 2013. They too, ended in the same 60 percent margin of defeat.

In more recent local revenue developments, in fiscal year 2015 the School District received its first tax settlement to include significant money from 2013 gas and oil production. As of May 2016, the Ohio Department of Natural Resources (ODNR) indicated that Carroll County gas and oil production has continued to increase. The actual production increase cannot always be fully recognized on the District's financials due to changing tax payment patterns. One major oil and gas taxpayer was late paying a significant tax bill in the Spring of 2016, so now the revenue will show up on fiscal year 2017, rather than fiscal year 2016. This means that fiscal year 2016 will be understated and fiscal year 2017 will be overstated if everyone is back to paying on time next year. For reasons such as this, the tax payment unknowns make it difficult to accurately forecast local revenue. Although the District will ultimately receive what is due over time, individual forecast years can be off. ODNR also indicated that production/money can start to decline in 7 to 10 years.

Also in fiscal year 2015, the School District received its first "Payment in Lieu of Taxes" from Carroll County Energy, who is building a gas fueled electric generating plant. The amount of \$1.3 million was credited to the General Fund. The next 29 annual payments will be used solely for the construction of a new school building(s) and to repay the related debt and will not be accounted for in the general fund and therefore not show in the forecast.

The Carrollton Exempted Village School District does not anticipate any growth in State revenue. The State budget for fiscal years 2016 & 2017 (HB64) indicates that the School District will be on the Transitional Aid Guarantee. We currently receive \$2.0 million in Guarantee money. Although the Guarantee protects against heavy State revenue loss, receiving this aid means that revenue will not increase, while costs continue to increase.

All scenarios require management to plan carefully and prudently in order to provide all the resources required to meet student needs over the next several years. Particular attention to State funding legislation will be critical, as talk of phasing out Transitional Aid Guarantee funds will be considered. The expectation is that the unprecedented gas and oil activity in the area will keep the District financially healthy, as long as the State does not pull back funds because of our brighter local tax collections.

#### Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Roxanne Mazur, Treasurer of Carrollton Exempted Village School District, 252 Third St. NE, Carrollton, Ohio 44615 or email roxanne.mazur@carrolltonschools.org.

Statement of Net Position June 30, 2016

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$ 9,094,331
Cash and Cash Equivalents with Fiscal Agent	3,367,802
Receivables:	
Intergovernmental	650,084
Payment in Lieu of Taxes	1,300,375
Property Taxes	11,396,489
Nondepreciable Capital Assets	112,325
Depreciable Capital Assets (Net)	7,838,401
Total Assets	33,759,807
<b>Deferred Outflows of Resources</b>	
Pension	2,807,885
Liabilities	
Accounts Payable	100,595
Accrued Wages and Benefits	1,786,298
Intergovernmental Payable	384,396
Accrued Vacation Leave Payable	31,983
Accrued Interest Payable	6,987
Claims Payable	154,204
Unearned Revenue	354,082
Long Term Liabilities:	
Due Within One Year	308,992
Due In More Than One Year:	
Net Pension Liability (See Note 10)	26,536,173
Other Amonts Due in More Than One Year	1,403,386
Total Liabilities	31,067,096
Deferred Inflows of Resources	
Property Taxes Levied for the Next Year	9,928,466
Pension	2,067,133
Payment in Lieu of Taxes for the Next Year	1,300,375
Total Deferred Inflows of Resources	13,295,974
Net Position	
Net Investment in Capital Assets	7,650,605
Restricted For:	
Capital Outlay	1,577,418
Other Purposes	42,756
Unrestricted	(17,066,157)
Total Net Position	\$ (7,795,378)

Statement of Activities For the Fiscal Year Ended June 30, 2016

								Net (Expense) Revenue and
				Program	Char	nges in Net Position		
	Expenses		Charges for Services and Sales		Operating Grants, Contributions and Interest			Governmental Activities
Governmental Activities								
Instruction:								
Regular	\$	8,823,394	\$	659,375	\$	139,575	\$	(8,024,444)
Special		3,597,932		83,272		1,680,434		(1,834,226)
Vocational		137,814		0		54,260		(83,554)
Student Intervention Services		6,467		0		0		(6,467)
Other		566,669		0		50,521		(516,148)
Support Services:								
Pupils		1,430,238		0		69,159		(1,361,079)
Instructional Staff		492,543		0		8,307		(484,236)
Board of Education		38,215		0		0		(38,215)
Administration		1,684,863		0		50,849		(1,634,014
Fiscal		566,248		0		0		(566,248)
Business		120,302		0		0		(120,302
Operation and Maintenance of Plant		1,773,528		0		9,000		(1,764,528)
Pupil Transportation		1,298,048		0		6,283		(1,291,765)
Central		89,267		0		0		(89,267
Operation of Non-Instructional Services:								
Food Service Operations		915,419		257,225		531,552		(126,642)
Community Services		7,715		0		5,575		(2,140)
Other		21,798		12,155		0		(9,643
Extracurricular Activities Debt Service:		814,045		217,117		12,416		(584,512)
Interest and Fiscal Charges		16,001		0		0		(16,001)
Total	\$	22,400,506	\$	1,229,144	\$	2,617,931		(18,553,431)
		e <b>ral Revenues</b> erty Taxes Leviec	l for:					
		enty Taxes Leviec			9,548,722			
		ts and Entitlemen	ts Not I	Restricted to Spe	cific Dr	norams		11,398,402
		nent in Lieu of Ta		costricted to spe	CIIIC I'I	ograms		1,300,375
	-	stment Earnings	AUS					26,523
		ellaneous						172,189
		l General Revenu	es					22,446,211
	Char	ige in Net Positio	n					3,892,780
		Position Beginnin		ar				(11,688,158)
	Net l	Position End of Y	ear				\$	(7,795,378)

Balance Sheet Governmental Funds June 30, 2016

	_	General	Go	Other Governmental Funds		Total overnmental Funds
Assets						
Equity in Pooled Cash and Cash Equivalents	\$	7,640,347	\$	1,453,984	\$	9,094,331
Receivables:	Ψ	7,010,517	Ψ	1,133,701	Ψ	7,071,551
Interfund		270,870		0		270,870
Intergovernmental		96,209		553,875		650,084
Payment in Lieu of Taxes		0		1,300,375		1,300,375
Property Taxes		11,396,489		0		11,396,489
Total Assets	\$	19,403,915	\$	3,308,234	\$	22,712,149
Liabilities						
Accounts Payable	\$	97,535	\$	3,060	\$	100,595
Accrued Wages and Benefits	Ψ	1,561,872	Ψ	224,426	Ψ	1,786,298
Intergovernmental Payable		366,827		17,569		384,396
Interfund Payable		0		270,870		270,870
Total Liabilities		2,026,234		515,925		2,542,159
Deferred Inflows of Resources						
Property Taxes Levied for the Next Year		9,928,466		0		9,928,466
Unavailable Revenue		286,550		69,279		355,829
Payment in Lieu of Taxes for the Next Year		0		1,300,375		1,300,375
Total Deferred Inflows of Resources		10,215,016		1,369,654		11,584,670
Fund Balances						
Restricted		0		1,613,703		1,613,703
Assigned		1,931,767		0		1,931,767
Unassigned		5,230,898		(191,048)		5,039,850
Total Fund Balances		7,162,665		1,422,655		8,585,320
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$	19,403,915	\$	3,308,234	\$	22,712,149

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2016

<b>Total Governmental Fund Balances</b>		\$	8,585,320
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			7,950,726
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.			
Intergovernmental Excess Costs Property Taxes	\$ 69,279 81,380 205,170		355,829
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the			
internal service fund are included in governmental activities in the statement of net position.			2,859,516
In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds, an interest expenditure is not reported.			(6,987)
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds:			
Deferred Outflows - Pension	2,807,885		
Deferred Inflows - Pension	(2,067,133)		
Net Pension Liability	(26,536,173)		(25,795,421)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not			
reported in the funds.  School Improvement Bonds	(259,544)		
Certificates of Participation	(300,121)		
Vacations Payable	(31,983)		
Compensated Absences	(1,152,713)		(1,744,361)
Net Position of Governmental Activities	-	•	(7 705 378)
ivei i osition of Governmental Activities		\$	(7,795,378)

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2016

	General		Total Governmental Funds	
Revenues				
Property and Other Local Taxes	\$ 9,518,018	\$ 0	\$ 9,518,018	
Payments in Lieu of Taxes	0	1,300,375	1,300,375	
Intergovernmental	12,128,061	1,936,558	14,064,619	
Investment Income	10,679	0	10,679	
Tuition and Fees	794,945	0	794,945	
Extracurricular Activities	12,155	217,117	229,272	
Rentals	9,692	0	9,692	
Charges for Services	1,113	265,020	266,133	
Contributions and Donations	110,872	23,765	134,637	
Miscellaneous	169,153	3,036	172,189	
Total Revenues	22,754,688	3,745,871	26,500,559	
Expenditures Current:				
Instruction:	0.0=0.4:=	1=0.0<	0.010.000	
Regular	8,870,615	179,368	9,049,983	
Special	2,780,131	953,159	3,733,290	
Vocational	144,882	0	144,882	
Student Intervention Services	10,334	0	10,334	
Other	509,394	55,677	565,071	
Support Services:	1 411 722	(0.000	1 400 012	
Pupils	1,411,732	69,080	1,480,812	
Instructional Staff	470,294	18,884	489,178	
Board of Education	38,223	0	38,223	
Administration	1,704,755	50,791	1,755,546	
Fiscal	568,908	0	568,908	
Business	81,142	0	81,142	
Operation and Maintenance of Plant	1,731,769	9,000	1,740,769	
Pupil Transportation	1,330,372	0	1,330,372	
Central Extracurricular Activities	89,267	242 104	89,267	
Operation of Non-Instructional Services:	530,201	243,194	773,395	
Food Service Operations	0	941,188	941,188	
Community Services	0	6,144	6,144	
Other	20,786	0,144	20,786	
Capital Outlay	841,508	0	841,508	
Debt Service:	041,300	U	041,500	
Principal Retirement	190,803	0	190,803	
Interest and Fiscal Charges	18,177	0	18,177	
Total Expenditures	21,343,293	2,526,485	23,869,778	
Excess of Revenues Over (Under) Expenditures	1,411,395	1,219,386	2,630,781	
Other Financing Sources (Uses)				
Transfers In	0	135,431	135,431	
Transfers Out	(135,431)	0	(135,431)	
Total Other Financing Sources (Uses)	(135,431)	135,431	0	
Net Change in Fund Balance	1,275,964	1,354,817	2,630,781	
Fund Balances Beginning of Year	5,886,701	67,838	5,954,539	
Fund Balances End of Year	\$ 7,162,665	\$ 1,422,655	\$ 8,585,320	

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2016

Net Change in Fund Balances - Total Governmental Funds			\$ 2,630,781
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their			
estimated useful lives as depreciation expense.			
Capital Asset Additions	\$	1,026,000	
Current Year Depreciation		(493,769)	532,231
Revenues in the statement of activities that do not provide current financial			
resources are not reported as revenues in the funds.			
Property Taxes		30,704	
Excess Costs		(63,100)	
Intergovernmental		(190,721)	(223,117)
Repayment of principal is an expenditure in the governmental funds, but			
the repayment reduces long-term liabilities in the statement of net position.		(2.240	
School Improvement Bonds		62,349	
Certificate of Participation Capital Leases		94,270 34,184	190,803
Capital Leases		34,104	170,003
Contractually required pension contributions are reported as expenditures in governmental fur however, the statement of net position reports these amounts as deferred outflows.	inds;		1,596,963
Except for amount reported as deferred inflows/outflows, changes in the net pension			
liability are reported as pension expense in the statement of activities.			(1,340,977)
In the statement of activities, interest is accrued on outstanding bonds, whereas in			
governmental funds, an interest expenditure is reported when bonds are issued.			
Accrued Interest Payable			2,176
The internal service fund used by management to charge the costs of insurance			
to individual funds is not reported in the district-wide statement of activities.			
Governmental expenditures and related internal service fund revenues are			
eliminated. The net revenue (expense) of the internal service fund is allocated			
among the governmental activities.			441,583
Some expenses reported in the statement of activities do not require the use of the current			
financial resources and therefore are not reported as expenditures in governmental funds	S.		
Compensated Absences		63,419	
Vacations Payable		(1,082)	 62,337
Change in Net Position of Governmental Activities			\$ 3,892,780

Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual
General Fund
For the Fiscal Year Ended June 30, 2016

	 Budgeted	l Amou	ints				nriance with
	Original		Final		Actual		Over (Under)
Revenues	 	_		_		_	
Property and Other Local Taxes	\$ 8,000,000	\$	8,535,335	\$	8,535,335	\$	0
Intergovernmental	10,936,332		10,838,925		10,838,925		0
Investment Income	3,119		8,026		10,679		2,653
Tuition and Fees	823,336		794,945		794,945		0
Rentals	18,852		9,692		9,692		0
Charges for Services	2,170		1,113		1,113		0
Contributions and Donations	90,313		90,578		108,578		18,000
Revenue in Lieu of Taxes	1,300,375		1,300,375		1,300,375		0
Miscellaneous Total Revenues	 15,136 21,189,633		14,432 21,593,421		14,432 21,614,074		20,653
Expenditures							
Current:							
Instruction:							
Regular	9,221,583		9,221,583		8,836,692		384,891
Special	2,999,372		2,999,372		3,014,045		(14,673)
Vocational	207,333		207,333		178,624		28,709
Student Intervention Services	12,293		12,293		10,334		1,959
Other	448,028		448,028		506,350		(58,322)
Support Services:	,.20		,020		200,320		(50,522)
Pupils	1,623,851		1,623,851		1,542,524		81,327
Instructional Staff	390,329		390,329		476,672		(86,343)
Board of Education	15,233		15,233		19,276		(4,043)
Administration	1,777,549		1,777,549		1,762,994		14,555
Fiscal	580,741		580,741		566,512		14,229
Business	85,218		85,218		83,126		2,092
Operation and Maintenance of Plant	2,150,249		2,150,249		1,891,468		258,781
Pupil Transportation	1,607,266		1,607,266		1,461,818		145,448
Central	84,563		84,563		85,267		(704
Extracurricular Activities	485,417		485,417		493,471		(8,054
Operation of Non-Instructional Services:	,		,		,		(=,== :
Community Services	1,165		1,165		107		1,058
Capital Outlay	550,817		550,817		853,036		(302,219
Debt Service:	220,017		220,017		000,000		(302,21)
Principal Retirement	189,010		189,010		190,803		(1,793)
Interest and Fiscal Charges	20,180		20,180		18,177		2,003
Total Expenditures	 22,450,197		22,450,197		21,991,296		458,901
Excess of Revenues Over (Under) Expenditures	 (1,260,564)		(856,776)		(377,222)		479,554
Other Financing Sources (Uses)							
Refund of Prior Year Expenditures	50,000		163,340		163,340		0
Advances In	1,000,000		1,484,532		1,484,532		0
Advances Out	(1,000,000)		(1,000,000)		(952,109)		47,891
Transfers Out	(150,000)		(150,000)		(135,431)		14,569
Total Other Financing Sources (Uses)	 (100,000)		497,872		560,332		62,460
Net Change in Fund Balance	(1,360,564)		(358,904)		183,110		542,014
Fund Balance Beginning of Year	5,795,190		5,795,190		5,795,190		0
Prior Year Encumbrances Appropriated	 924,892		924,892		924,892		0
Fund Balance End of Year	\$ 5,359,518	\$	6,361,178	\$	6,903,192	\$	542,014

Statement of Fund Net Position Proprietary Fund June 30, 2016

	A	Governmental Activities - Internal Service Fund		
Assets				
Current Assets				
Cash and Cash Equivalents with Fiscal Agent	\$	3,367,802		
Liabilities Current Liabilities				
Claims Payable		154,204		
Unearned Revenue		354,082		
Total Current Liabilities		508,286		
Net Position	¢	2 950 516		
Unrestricted	\$	2,859,516		

Statement of Revenues, Expenses, and Changes in Fund Net Position Proprietary Fund For the Fiscal Year Ended June 30, 2016

	Governmental Activities - Internal Service Fund		
Operating Revenues			
Charges for Services	\$	4,153,618	
Other		114,264	
Total Operating Revenues		4,267,882	
Operating Expenses Purchased Services		205,314	
Claims	3,636,829		
Total Operating Expenses	-	3,842,143	
Operating Income (Loss)		425,739	
Non-Operating Revenues (Expenses)			
Interest		15,844	
Change in Net Position		441,583	
Net Position Beginning of Year		2,417,933	
Net Position End of Year	\$	2,859,516	

Statement of Cash Flows
Proprietary Fund
For the Fiscal Year Ended June 30, 2016

	A	overnmental activities - Internal ervice Fund
Cash Flows From Operating Activities	Ф	4 1 47 5 41
Cash Received from Customers	\$	4,147,541
Other Cash Receipts Cash Paid for Goods and Services		114,264 (205,314)
Cash Paid for Claims		(3,670,829)
Net Cash Provided By (Used For) Operating Activities		385,662
		,
Cash Flows From Investing Activities		
Interest on Investments		15,844
Net Increase (Decrease) in Cash and Cash Equivalents		401,506
Cash and Cash Equivalents, Beginning of Year		2,966,296
Cash and Cash Equivalents, End of Year	\$	3,367,802
Reconciliation of Operating Income (Loss) to Net Cash Provided By (Used For) Operating Activities		
Operating Income (Loss)	\$	425,739
Increase (Decrease) in Liabilities/Deferred Inflows of Resources:		
Claims Payable		(34,000)
Unearned Revenue		(6,077)
Total Adjustments		(40,077)
Net Cash Provided By (Used For) Operating Activities	\$	385,662

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2016

	Priva	Agency		
Assets Equity in Pooled Cash and Cash Equivalents	\$	51,582	\$	56,541
<b>Liabilities</b> Due to Students		0	\$	56,541
Net Position Held in Trust for Scholarships	_\$	51,582		

Statement of Changes in Fiduciary Net Position Private Purpose Trust Fund For the Fiscal Year Ended June 30, 2016

	Private Purpose Trust
Additions Gifts and Contributions	\$ 20,578
<b>Deductions</b> Payments in Accordance with Trust Agreements	20,000
Change in Net Position	578
Net Position Beginning of Year	51,004
Net Position End of Year	\$ 51,582

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2016

#### Note 1 - Description of the School District and Reporting Entity

Carrollton Exempted Village School District (the "School District") is organized under Article VI, Section 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five-members elected at-large for staggered four-year terms. The School District provides educational services as authorized by State statute and/or federal guidelines.

The School District was established in 1867 with the construction of a six-room school house. The School District serves an area of approximately 289 square miles. It is located in Carroll County and includes all of the Village of Carrollton. The School District is the 204<sup>th</sup> largest in the State of Ohio (among 611 school districts) in terms of enrollment. The School District currently operates five instructional buildings, one administrative building, and one bus garage.

#### Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Carrollton Exempted Village School District, this includes general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District does not have any component units.

The School District is associated with the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA), a jointly governed organization. This organization is presented in Note 17. The School District also participates in the Jefferson Health Plan, a public entity risk management, insurance and claims servicing pool. This organization is presented in Note 9.

#### Note 2 - Summary of Significant Accounting Policies

The basic financial statements of the School District have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board ("GASB") is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are shown below.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

#### A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Position and a Statement of Activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements The Statement of Net Position and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is also eliminated to avoid "doubling up" revenues and expenses.

The Statement of Net Position presents the financial condition of the governmental activities of the School District at fiscal year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### B. Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following is the School District's major governmental fund:

*General Fund* The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

The other governmental funds of the School District account for grants and other resources to which the School District is bound to observe constraints imposed upon the use of the resources.

**Proprietary Funds** Proprietary funds focus on the determination of changes in net position, financial position and cash flows and are classified as either enterprise or internal service. The School District's only proprietary fund is an internal service fund.

*Internal Service Fund* The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for a self-insurance program for employee medical and prescription benefits.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private purpose trust fund, which accounts for several scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only agency fund accounts for student activities.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the School District are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the fund are included on the Statement of Fund Net Position. The Statement of Revenues, Expenses, and Changes in Fund Net Position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The Statement of Cash Flows provides information about how the School District finances and meets the cash flow needs of its internal service fund activity.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

# D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements for the proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of the fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees, and rentals.

**Deferred Inflows of Resources and Deferred Outflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension. The deferred outflows of resources related to pension are explained in Note 10.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, payment in lieu of taxes, pension, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2016, but which were levied to finance fiscal year 2017 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue may include delinquent property taxes, intergovernmental grants, and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension are reported on the government-wide statement of net position. (See Note 10).

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgetary Process

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. Budgetary modifications at this level require a resolution of the Board of Education. The Treasurer has been given the authority to allocate Board appropriations to the function and object levels within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original and final appropriations were adopted.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

#### F. Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements. The School District participates in the Jefferson Health Plan insurance consortium for self-insurance. These monies are held separate from the School District's central bank account and are reflected in the financial statement as "Cash and Cash Equivalents with Fiscal Agent."

During fiscal year 2016, investments were limited to STAR Ohio, STAR Plus and a Money Market Account Extra (MMAX).

Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposit and repurchase agreements are reported at cost.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2016.

The School District also invests in STAR Plus, a federally insured cash account powered by the Federally Insured Cash Account (FICA) program. STAR Plus enables political subdivisions to generate a competitive yield on cash deposits in a network of carefully-selected FDIC-insured banks via a single, convenient account. STAR Plus offers attractive yields with no market or credit risk, weekly liquidity and penalty free withdrawals. All deposits with STAR Plus have full FDIC insurance, with no term commitment on deposits.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2016 amounted to \$10,679, which includes \$1,331 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an original maturity of more than three months that are not made from the pool are reported as "investments."

#### G. Capital Assets

All capital assets of the School District are classified as general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of \$5,000. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	15 - 50 Years
Buildings and Building Improvements	10 - 45 Years
Improvements Other Than Buildings	5 - 50 Years
Furniture and Fixtures	10 Years
Machinery and Equipment	5 - 20 Years
Vehicles	5 - 10 Years

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

#### H. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the funds from which the employee will be paid.

#### I. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

#### J. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, special termination benefits and net pension liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds, certificates of participation and capital leases are recognized as a liability on the fund financial statements when due.

### K. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column of the statement of net position.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

#### L. Fund Balance

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the School District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education. The Board of Education has by resolution authorized the Treasurer to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

#### M. Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. At June 30, 2016, there was no net position restricted by enabling legislation.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### N. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund. All revenues and expenses not meeting these definitions are reported as non-operating.

#### P. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2016.

#### Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

#### R. Implementation of New Accounting Policies

For the fiscal year ended June 30, 2016, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 72, Fair Value Measurement and Application, GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, GASB Statement No. 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments and GASB Statement No. 79, Certain External Investment Pools and Pool Participants.

GASB Statement No. 72 clarifies the definition of fair value for financial reporting purposes, establishes general principles for measuring fair value, provides additional fair value application guidance, and enhances disclosures about fair value measurements. The implementation of GASB Statement No. 72 did not have an effect on the financial statements of the School District.

GASB Statement No. 73 establishes requirements for defined benefit pensions that are not within the scope of GASB Statement No. 68 as well as for the assets accumulated for purposes of providing those pensions. In addition, it establishes requirements for defined contribution pensions that are not within the scope of Statement 68. It also clarifies the application of certain provisions of GASB Statements 67 and 68. The implementation of GASB Statement No. 73 did not have an effect on the financial statements of the School District.

GASB Statement No. 76 reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The implementation of GASB Statement No. 76 did not have an effect on the financial statements of the School District.

GASB Statement No. 79 addresses accounting and financial reporting for certain external investment pools and pool participants. Specifically, it establishes criteria for an external investment pool to qualify for making the election to measure all of its investments at amortized cost for financial reporting purposes. The implementation of GASB Statement No. 79 did not have an effect on the financial statements of the School District.

#### Note 3 – Accountability

Fund balances at June 30, 2016 included the following individual fund deficits:

Non-Major Governmental Funds:	
Food Service	\$ 63,828
Preschool	3,027
IDEA-B	39,980
Title II A	16,778
Title I	62,435
Miscellaneous Federal Grants	5,000

The deficit balances resulted from adjustments for accrued liabilities. The general fund is liable for any deficit in these funds and will provide transfers when cash is required, not when accruals occur.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

#### **Note 4 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual is presented on the budgetary basis for the general fund. The major differences between the budget basis and GAAP basis are:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- 4. Some funds are included in the general fund (GAAP), but have separate legally adopted budgets.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement on a fund type basis for the general fund:

GAAP Basis	\$ 1,275,964
Net Adjustment for Revenue Accruals	521,707
Net Adjustment for Expenditure Accruals	(902,405)
Funds Budgeted Elsewhere	6,085
Adjustment for Encumbrances	 (718,241)
Budget Basis	\$ 183,110

<sup>\*\*</sup> As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Type Fund Definitions*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the public school support fund.

#### **Note 5 - Deposits and Investments**

State statute classifies monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

Inactive monies are public deposits that the School District's Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio and STAR Plus);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days in an amount not to exceed forty percent of the interim moneys available for investment at any on time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District and must be purchased with the expectation that it will be held to maturity.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

According to State law, public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by FDIC or may pledge a pool of government securities valued at least 105 percent of the total value of uninsured public monies on deposit at the institution. Repurchase agreements must be secured by the specific government securities upon which the repurchase agreements are based. These securities must be obligations of or guaranteed by the United States and mature or be redeemable within 5 years of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the School District's name. During fiscal year 2016, the School District and public depositories complied with the provisions of these statutes.

#### Deposits with Financial Institutions

Custodial credit risk is the risk that, in the event of a bank failure, the School District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the School District.

At fiscal year-end, the carrying amount of the School District's deposits was \$9,192,353. Based on the criteria described in GASB Statement No. 40, *Deposits and Investment Risk Disclosures*, as of June 30, 2016, \$5,670,523 of the School District's bank balance of \$9,684,531 was exposed to custodial risk as discussed below, while \$4,014,008 was covered by the Federal Deposit Insurance Corporation (FDIC), which includes \$1,007,517 held in a STAR Plus account.

#### Investments

As of June 30, 2016, the School District had the following investment and maturity:

Investment Type	asurement Amount	3	Maturity Months or Less	Percent of Total
STAR Ohio	\$ 10,101	\$	10,101	100.00%

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the School District's investment policy limits investment portfolio maturities to five years or less.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

Custodial Credit Risk For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District has no investment policy dealing with investment custodial risk beyond the requirement in Ohio law that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

*Credit Risk* Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that would further limit its investment choices. The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2016, is 49 days and carries a rating of AAAm by S&P Global Ratings.

*Concentration of Credit Risk*. The School District places no limit on the amount that may be invested in any one issuer. The previous table includes the percentage to total of each investment type held by the School District at June 30, 2016.

### Funds Held by Fiscal Agent

The School District participates in the Jefferson Health Plan for employee benefits. The amount held at fiscal year end for the employee benefit self-insurance fund was \$3,367,802. All benefit deposits are made to the consortium's depository account. Collateral is held by a qualified third-party trustee in the name of the consortium.

#### **Note 6 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2016 represents collections of calendar year 2015 taxes. Real property taxes received in calendar year 2016 were levied after April 1, 2015, on the assessed value listed as of January 1, 2015, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2016 represents collections of calendar year 2015 taxes. Public utility real and tangible personal property taxes received in calendar year 2016 became a lien December 31, 2014, were levied after April 1, 2015 and are collected in 2016 with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Carroll County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2016, are available to finance fiscal year 2016 operations. The amount available as an advance at June 30, 2016 in the general fund was \$1,262,853. The amount available for advance at June 30, 2015, in the general fund was \$280,170. The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2016 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

The assessed values upon which the fiscal year 2016 taxes were collected are:

	2015 Seco Half Collec		2016 Firs Half Collec	
	Amount	Percent	Amount	Percent
Real Estate Public Utility Personal Property	\$ 430,140,170 63,019,400	87.22% 12.78%	\$ 476,888,510 89,127,370	84.25% 15.75%
Total Assessed Values	\$ 493,159,570	100.00%	\$ 566,015,880	100.00%
Full Tax rate per \$1,000 of assessed valuation	\$ 29.40		\$ 29.40	

#### Note 7 - Receivables

Receivables at June 30, 2016 consisted of property taxes, payments in lieu of taxes, interfund and intergovernmental. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current fiscal year guarantee of Federal Funds. All receivables are expected to be collected within one year.

In fiscal year 2015, an enterprise zone agreement was entered into between Carroll County Energy, LLC, Carroll County, Washington Township, and the School District to provide Carroll County Energy with a 15-year, 100 percent property tax exemption for the increase in the assessed value of real property and for new personal property created due to the construction of a new electric generating facility. In return for real property and personal property tax exemptions provided under the agreement, Carroll County Energy will provide annual compensation to the School District in the amount of \$1,300,375. The receivable has been recorded in the bond retirment fund for the amount the School District will receive in the subsequent fiscal year.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

**Note 8 - Capital Assets** 

Capital asset activity for the fiscal year ended June 30, 2016 was as follows:

		Balance						Balance
	0	6/30/2015		Additions	D	eletions	06/30/2016	
Governmental Activities								
Capital Assets not being depreciated								
Land	\$	112,325	\$	0	\$	0	\$	112,325
Construction in Progress		1,000,000		742,783		(1,742,783)		0
Total Capital Assets not being								
Depreciated		1,112,325	_	742,783		(1,742,783)		112,325
Capital Assets being depreciated								
Land Improvements		1,766,984		0		0		1,766,984
Buildings and Building Improvements		7,508,312		1,819,763		0		9,328,075
Improvements Other Than Buildings		171,056		0		0		171,056
Furniture and Fixtures		275,351		0		0		275,351
Machinery and Equipment		1,834,336		72,915		0		1,907,251
Vehicles		2,312,791		133,322		0		2,446,113
Total Capital Assets Being Depreciated		13,868,830		2,026,000		0_		15,894,830
Less Accumulated Depreciation:								
Land Improvements		(856,546)		(88,516)		0		(945,062)
Buildings and Building Improvements		(3,833,898)		(172,911)		0		(4,006,809)
Improvements Other Than Buildings		(89,598)		(4,695)		0		(94,293)
Furniture and Fixtures		(122,428)		(14,280)		0		(136,708)
Machinery and Equipment		(967,010)		(107,677)		0		(1,074,687)
Vehicles		(1,693,180)		(105,690)		0		(1,798,870)
Total Accumulated Depreciation		(7,562,660)		(493,769) *		0_		(8,056,429)
Total Capital Assets Being Depreciated, Net		6,306,170		1,532,231		0_		7,838,401
Governmental Activities Capital Assets, Net	\$	7,418,495	\$	2,275,014	\$	(1,742,783)	\$	7,950,726

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

<sup>\*</sup> Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 116,674
Special	7,215
Vocational	619
Support Services:	
Pupils	10,149
Instructional Staff	5,475
Administration	1,994
Fiscal	778
Business	39,160
Operation and Maintenance of Plant	94,962
Pupil Transportation	114,566
Operation of Non-Instructional Services:	
Food Service Operations	9,234
Community Services	1,571
Public School Support	2,012
Extracurricular Activities	 89,360
Total Depreciation	\$ 493,769

#### **Note 9 - Risk Management**

### A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2016, the School District contracted with the Schools of Ohio Risk Sharing Authority for property and liability insurance coverage as follows:

Coverage	 Amount
General Liability:	
Occurrence	\$ 5,000,000
Aggregate	7,000,000
Buildings and Contents	41,126,750
Equipment	50,000,000
Automobile Liability	5,000,000
Excess Liability	10,000,000

Settlements have not exceeded coverage in any of the last three fiscal years. There has not been a significant reduction in coverage from the prior year.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

## B. Employee Medical Benefits

Medical, surgical and dental insurance is offered to all employees through a self insurance internal service fund. The School District is a member of the Jefferson Health Plan, a public entity risk management, insurance, and claims servicing pool, consisting of school districts and other public entities across the state, in which monthly premiums are paid to the fiscal agent who in turn pays the claims on the School District's behalf. The claims liability of \$155,204 reported in the internal service fund at June 30, 2016, is based on an estimate provided by the third party administrator and the requirements of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in fund's claims liability for the fiscal years 2016 and 2015 are as follows:

	Balance ming of Year			]	Claims Payments	Balance End of Year		
2015	\$ 461,002	\$	3,411,434	\$	3,684,232	\$	188,204	
2016	\$ 188,204	\$	3,636,829	\$	3,670,829	\$	154,204	

#### **Note 10 - Defined Benefit Pension Plans**

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before	Eligible to Retire on or after
	August 1, 2017*	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or
		Age 57 with 30 years of service credit
Actuarially Reduced	Age 60 with 5 years of service credit	Age 62 with 10 years of service credit; or
Benefits	Age 55 with 25 years of service credit	Age 60 with 25 years of service credit

<sup>\*</sup>Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2016, the allocation to pension, death benefits, and Medicare B was 14 percent. SERS did not allocate any employer contributions to the Health Care Fund for fiscal year 2016.

The School District's contractually required contribution to SERS was \$407,858 for fiscal year 2016. Of this amount, \$28,064 is reported as an intergovernmental payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. With certain exceptions, the basic benefit is increased each year by two percent of the original base benefit. For members retiring August 1, 2013, or later, the first two percent is paid on the fifth anniversary of the retirement benefit. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2015, and will continue to increase periodically until they reach age 60 with 35 years of service or age 65 with five years of service on August 1, 2026.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory maximum employee contribution rate was increased one percent July 1, 2014, and will be increased one percent each year until it reaches 14 percent on July 1, 2016. For the fiscal year ended June 30, 2016, plan members were required to contribute 13 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2016 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$1,189,105 for fiscal year 2016. Of this amount, \$202,101 is reported as an intergovernmental payable.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	STRS		 SERS		Total	
Proportionate Share of the Net			 	. <u></u>		
Pension Liability	\$	21,614,647	\$ 4,921,526	\$	26,536,173	
Proportion of the Net Pension						
Liability		0.07820888%	0.08625030%			
Pension Expense	\$	937,970	\$ 403,007	\$	1,340,977	

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

At June 30, 2016, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	STRS		 SERS	Total	
<b>Deferred Outflows of Resources</b>					
Differences between expected and					
actual experience	\$	987,830	\$ 78,191	\$	1,066,021
Changes in proportion and differences between					
School District contributions and proportionate					
share of contributions		0	144,901		144,901
School District contributions subsequent to the					
measurement date		1,189,105	 407,858		1,596,963
<b>Total Deferred Outflows of Resources</b>	\$	2,176,935	\$ 630,950	\$	2,807,885
<b>Deferred Inflows of Resources</b>					
Net difference between projected and					
actual earnings on pension plan investments	\$	1,602,046	\$ 142,895	\$	1,744,941
Changes in proportion and differences between					
School District contributions and proportionate					
share of contributions		322,192	 0		322,192
<b>Total Deferred Inflows of Resources</b>	\$	1,924,238	\$ 142,895	\$	2,067,133

\$1,596,963 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	 STRS		SERS		Total		
Fiscal Year Ending June 30:							
2017	\$ (446,371)	\$	(6,554)	\$	(452,925)		
2018	(446,371)		(6,554)		(452,925)		
2019	(446,371)		(6,919)		(453,290)		
2020	 402,705		100,224		502,929		
	\$ (936,408)	\$	80,197	\$	(856,211)		

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2015, are presented below:

Wage Inflation 3.25 percent

Future Salary Increases, including inflation 4.00 percent to 22.00 percent

COLA or Ad Hoc COLA 3.00 percent

Investment Rate of Return 7.75 percent net of investments expense, including inflation

Actuarial Cost Method Entry Age Normal

For post-retirement mortality, the table used in evaluating allowances to be paid is the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables are used for the period after disability retirement

The most recent experience study was completed June 30, 2010.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	1.00 %	0.00 %
US Stocks	22.50	5.00
Non-US Stocks	22.50	5.50
Fixed Income	19.00	1.50
Private Equity	10.00	10.00
Real Assets	10.00	5.00
Multi-Asset Strategies	15.00	7.50
	100.00 %	

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

**Discount Rate** The total pension liability was calculated using the discount rate of 7.75 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.75 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net pension liability calculated using the discount rate of 7.75 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.75 percent), or one percentage point higher (8.75 percent) than the current rate.

	Current					
	1%	% Decrease (6.75%)	Di	scount Rate (7.75%)	1'	% Increase (8.75%)
School District's proportionate share					-	
of the net pension liability	\$	6,824,388	\$	4,921,526	\$	3,319,159

#### **Actuarial Assumptions - STRS**

The total pension liability in the June 30, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75 percent
Projected Salary Increase	2.75 percent at 70 to 12.25 percent at age 20
Investment Rate of Return	7.75 percent, net of investment expenses
Cost-of-Living Adjustments	2.00 percent simple applied as follows: for members retiring before
(COLA)	August 1, 2013, 2 percent per year, for members retiring August 1, 2013,
	or later, 2 percent COLA paid on fifth anniversary of retirement date

Mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89 and not set back from age 90 and above.

Actuarial assumptions used in the June 30, 2015, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Domestic Equity	31.00 %	8.00 %
International Equity	26.00	7.85
Alternatives	14.00	8.00
Fixed Income	18.00	3.75
Real Estate	10.00	6.75
Liquidity Reserves	1.00	3.00
	100.00 %	

*Discount Rate* The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2015. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2015. Therefore, the long-term expected rate of return on pension plan investments of 7.75 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2015.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.75 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.75 percent) or one percentage point higher (8.75 percent) than the current rate:

	Current					
	1	% Decrease	D	iscount Rate	1	% Increase
		(6.75%)		(7.75%)		(8.75%)
School District's proportionate share						
of the net pension liability	\$	30,024,375	\$	21,614,647	\$	14,502,968

#### **Note 11 - Postemployment Benefits**

#### A. School Employees Retirement System

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 45 purposes, this plan is considered a cost-sharing, multiple-employer, defined benefit other postemployment benefit (OPEB) plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's, Medicare Advantage, and traditional indemnity plans as well as a prescription drug program. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Health care is financed through a combination of employer contributions and retiree premiums, copays and deductibles on covered health care expenses, investment returns, and any funds received as a result of SERS' participation in Medicare programs. Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required basic benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. For fiscal year 2016, SERS did not allocate any employer contributions to the Health Care Fund. In addition, employers pay a surcharge for employees earning less than an actuarially determined minimum compensation amount, pro-rated according to service credit earned. For fiscal year 2016, this amount was \$41,560. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge.

The School District's contributions for health care (including surcharge) for the fiscal years ended June 30, 2016, 2015, and 2014 were \$41,560, \$67,655 and \$43,745, respectively. For fiscal year 2016, 93 percent has been contributed, with the balance being reported as an intergovernmental payable. The full amount has been contributed for fiscal years 2015 and 2014.

#### B. State Teachers Retirement System

Plan Description – The School District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting <a href="www.strsoh.org">www.strsoh.org</a> or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients, for the most recent year, pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For fiscal year 2016, STRS did not allocate any employer contributions to post-employment health care. The School District's contributions for health care for the fiscal years ended June 30, 2016, 2015, and 2014 were \$0, \$0, and \$81,526, respectively. The full amount has been contributed for fiscal years 2016, 2015 and 2014.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

#### **Note 12 - Other Employee Benefits**

#### A. Compensated Absences

The criteria for determining vacation, personal and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated to a maximum of 240 days for nine, 10 and 11 month classified employees; 260 for 12 month classified employees; and 240 days for certified employees. Upon retirement, payment is made for 30 percent of total sick leave accumulated; to a maximum of 60 days for classified employees, to a maximum of 60 days for certificated employees. An employee receiving such payment must meet the retirement provisions set by STRS or SERS.

#### B. Life Insurance

The School District provides life insurance and accidental death and dismemberment insurance to contracted employees through the Jefferson Health Plan. The Board pays the cost of the monthly premium, \$5.00 per employee.

## **Note 13 - Long-Term Obligations**

Changes in long-term obligations of the School District during fiscal year 2016 were as follows:

		Outstanding 06/30/2015	Add	litions	Deductions		Outstanding 06/30/2016		Amounts Due Within One Year	
Governmental Activities										
School Energy Conservation	\$	221 902	\$	0	\$	(62.240)	\$	259,544	\$	62.066
Improvement Bond	Ф	321,893	Ф		Ф	(62,349)	Ф	,	Ф	63,066
Certificates of Participation, Series 2014		394,391		0		(94,270)		300,121		97,098
Total Bonds and Certificates		716,284	-	0		(156,619)		559,665		160164
Net Pension Liability										
SERS		4,199,368	7	722,158		0		4,921,526		0
STRS		19,365,753	2,2	248,894		0		21,614,647		0
Total Net Pension Liability		23,565,121	2,9	971,052		0		26,536,173		0
Compensated Absences		1,216,132	1	130,158		(193,577)		1,152,713		148,828
Capital Lease Payable		34,184		0		(34,184)		0		0
Total Governmental Activities										
Long-Term Obligations	\$	25,531,721	\$ 3,1	101,210	\$	(384,380)	\$	28,248,551	\$	308,992

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

## School Energy Conservation Improvement Bonds

During fiscal year 2012, the School District entered into a loan for a House Bill 264 project that consisted of various repairs and upgrades to the school buildings in order to become more energy efficient. The total amount financed for the project was \$500,000. The interest rate on the bond is 2.02 percent and the maturity date is June 14, 2020. The bonds will be paid from property tax revenue in the general fund.

#### Certificates of Participation

On September 19, 2014, the School District entered into a ground lease agreement with the Ohio Governmental Development Leasing Corporation (the "Corporation") whereas the School District leases a parcel of land to the Corporation, and subsequently makes improvements to the land, and the Corporation, in turn, subleases the land, and leases the land improvements to the School District.

On September 19, 2014, the School District issued \$500,000 in certificates of participation for the purpose of school facilities construction in the Ohio School Facilities Commission program. The maturity date for the certificates is October 1, 2018 with an interest rate of 3.00 percent. The proceeds of the certificates issued were reported in the building fund.

The Certificates of Participation evidence a proportionate interest in the base rent to be paid by the School District under the ground lease agreement. Base rent payments will be recorded as expenditures in the general fund. The payments in the amortization table below represent the future base rent payments for the certificates of participation.

Compensated absences will be paid from the general and food service funds. The School District pays obligations related to employee compensation from the fund benefitting from their service.

Principal and interest requirements to retire the School Energy Conservation Improvement Bonds and the Certificates of Participation outstanding at June 30, 2016 are as follows:

Fiscal Year		H.B. 2	64 Loa	n	Certificate of Participation			Total				
Ending June 30,	P	Principal		Interest		Principal Interest		nterest	F	Principal	I	nterest
2017	\$	63,066	\$	4,672	\$	97,098	\$	9,004	\$	160,164	\$	13,676
2018		64,352		3,386		100,011		6,091		164,363		9,477
2019		65,664		2,074		103,012		3,090		168,676		5,164
2020		66,462		735		0		0		66,462		735
	\$	259,544	\$	10,867	\$	300,121	\$	18,185	\$	559,665	\$	29,052

#### Note 14 – Capitalized Lease

During fiscal year 2013, the School District entered into a new lease agreement for new copiers. The lease met the criteria of a capital lease as it transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service in the basic financial statements for the governmental funds.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

The assets that meet the School District's capitalization threshold have been capitalized in the governmental capital assets in the amount of \$61,410, the present value of the minimum lease payments at the inception of the lease. Accumulated depreciation was \$20,981 as of June 30, 2016, leaving a net book value of \$40,429. A corresponding liability was recorded in the statement of net position and is reduced for each required principal payment. The amortization schedule is based upon the repayment of the entire authorized amount of the lease. The lease was paid in full during fiscal year 2016.

## **Note 15 – Fund Balance**

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other funds are presented as follows:

	Other							
		General		Funds		Total		
Restricted for:								
Capital Outlay	\$	0	\$	1,397,900	\$	1,397,900		
Extracurricular Activities		0		36,897		36,897		
Other Purposes		0		178,906		178,906		
Total Restricted		0		1,613,703		1,613,703		
Assigned for:								
Encumbrances:								
Instruction		154,090		0		154,090		
Support Services		515,167		0		515,167		
Extracurricular Activities		2,393		0		2,393		
Capital Outlay		11,528		0		11,528		
Public School Support		589		0		589		
Subsequent Year Appropriations		1,248,000		0		1,248,000		
Total Assigned		1,931,767		0		1,931,767		
Unassigned		5,230,898		(191,048)		5,039,850		
Total Fund Balance (Deficit)	\$	7,162,665	\$	1,422,655	\$	8,585,320		

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

#### Note 16 - Interfund Activity

#### A. Interfund Balances

As of June 30, 2016, receivables and payables that resulted from cash advances from the general fund to other funds were as follows:

	Re	eceivable	I	Payable		
Fund:						
General	\$	270,870	\$	0		
Other Governmental:						
Title I		0		265,870		
Miscellaneous Federal		0		5,000		
Totals	\$	270,870	\$	270,870		

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year.

Interfund balances between governmental funds are eliminated on the government-wide financial statements; therefore, no internal balances at June 30, 2016 are reported on the Statement of Net Position.

#### **B.** Interfund Transfers

During the fiscal year, the general fund transferred \$135,431 to the food service fund to provide additional resources for current operations.

#### Note 17 - Jointly Governed Organization

Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) is a jointly governed organization created as a regional council of governments pursuant to State statutes. OME-RESA provides financial accounting services, an educational management information system, cooperative purchase services and legal services to member districts. OME-RESA has eleven participating counties consisting of Belmont, Carroll, Columbiana, Coshocton, Guernsey, Harrison, Holmes, Jefferson, Muskingum, Noble, and Tuscarawas Counties. OME-RESA operates under the direction of a Board consisting of one representative from each of the participating counties, a career center representative and a representative from the fiscal advisory committee. Merideth Valkosky of OME-RESA serves as the fiscal agent and receives funding from the State Department of Education. The continued existence of OME-RESA is not dependent on the School District's continued participation and no equity interest exists. OME-RESA has no outstanding debt. To obtain financial information write to the Ohio Mid-Eastern Regional Educational Service Agency, Merideth Valkosky, 2230 Sunset Blvd; Suite 2, Steubenville, Ohio 43952. The School District paid \$99,572 to OME-RESA in fiscal year 2016.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

#### Note 18 - Set-Asides

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the set aside amounts for capital acquisition. Disclosure of this information is required by State statute.

		Capital
	Imp	provements
Set-aside Restricted Balance as of June 30, 2015	\$	0
Current Year Set-aside Requirement		378,755
Current Year Qualifying Disbursements		(961,750)
Totals	\$	(582,995)
Balance Carried Forward to Fiscal Year 2017	\$	0
Set-aside Restricted Balance as of June 30, 2016	\$	0

Although the School District had qualifying disbursements during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement of future years. Therefore, the negative amount is not presented as being carried forward to future years.

#### **Note 19 – Contingencies and Commitments**

#### A. Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2016, if applicable, cannot be determined at this time.

#### B. Litigation

The School District is not party to any claims or lawsuits that would, in the School District's opinion, have a material effect of the basic financial statements.

Notes to the Basic Financial Statements (Continued) For the Fiscal Year Ended June 30, 2016

#### C. Encumbrance Commitments

The School District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed or assigned classifications of fund balance. At fiscal year end, the School District's commitments for encumbrances in the governmental funds were as follows:

Fund	 Amount
General	\$ 683,767
Nonmajor Governmental	356,231
	\$ 1,039,998

#### D. School District Funding

School district Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Effective for the 2014-2015 school year, traditional school districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the school districts, which can extend past the fiscal year end. As of the date of this report, ODE has not finalized the impact of enrollment adjustments to the June 30, 2015 or June 30, 2016 Foundation funding for the School District; therefore, the financial statement impact is not determinable at this time. ODE and management believe this will result in either a receivable to or liability of the School District.

#### Note 20 – Subsequent Event

The School District has issued new debt for the Ohio Facilities Construction Commission project in fiscal year 2017. A Classroom Facilities Improvement bond was issued in the amount of \$13,170,000 on July 20, 2016 with an interest rate of 1.25 to 4.00 percent. This bond matures in fiscal year 2036. Certificates of Participation were issued in the amount of \$11,355,000 on October 5, 2016 with an interest rate of 2.00 percent. These certificates mature in fiscal year 2045.

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability Last Three Fiscal Years (1)

	 2015	 2014	 2013
State Teachers Retirement System (STRS)			
School District's Proportion of the Net Pension Liability	0.07820888%	0.07961759%	0.07961759%
School District's Proportionate Share of the Net Pension Liability	\$ 21,614,647	\$ 19,365,753	\$ 23,068,359
School District's Covered-Employee Payroll	\$ 8,206,914	\$ 8,779,746	\$ 8,702,962
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	263.37%	220.57%	265.06%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	72.10%	74.70%	69.30%
School Employees Retirement System (SERS)			
School District's Proportion of the Net Pension Liability	0.08625030%	0.08297600%	0.08297600%
School District's Proportionate Share of the Net Pension Liability	\$ 4,921,526	\$ 4,199,368	\$ 4,934,316
School District's Covered-Employee Payroll	\$ 3,087,064	\$ 2,890,123	\$ 2,990,520
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	159.42%	145.30%	165.00%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.16%	71.70%	65.52%

<sup>(1)</sup> Information prior to 2013 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date.

Required Supplementary Information Schedule of School District Contributions Last Ten Fiscal Years

State Teachers Retirement System (STRS)	 2016	 2015	 2014	 2013
Contractually Required Contribution	\$ 1,189,105	\$ 1,148,968	\$ 1,141,367	\$ 1,131,385
Contributions in Relation to the Contractually Required Contribution	 (1,189,105)	 (1,148,968)	 (1,141,367)	 (1,131,385)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0
School District's Covered-Employee Payroll	\$ 8,493,607	\$ 8,206,914	\$ 8,779,746	\$ 8,702,962
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	13.00%	13.00%
School Employees Retirement System (SERS)				
Contractually Required Contribution	\$ 407,858	\$ 406,875	\$ 400,571	\$ 413,888
Contributions in Relation to the Contractually Required Contribution	 (407,858)	 (406,875)	 (400,571)	 (413,888)
Contribution Deficiency (Excess)	\$ 0	\$ 0	\$ 0	\$ 0
School District's Covered-Employee Payroll	\$ 2,913,271	\$ 3,087,064	\$ 2,890,123	\$ 2,990,520
Contributions as a Percentage of Covered-Employee Payroll	14.00%	13.18%	13.86%	13.84%

 $\ensuremath{\text{n/a}}$  - Information prior to 2008 is not available.

 2012	 2011	 2010	 2009	 2008	 2007
\$ 1,132,478	\$ 1,171,783	\$ 1,116,808	\$ 1,046,522	\$ 1,325,568	\$ 1,331,805
 (1,132,478)	 (1,171,783)	 (1,116,808)	(1,046,522)	(1,325,568)	(1,331,805)
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
\$ 8,711,369	\$ 9,013,715	\$ 8,590,831	\$ 8,050,169	\$ 10,196,677	\$ 10,244,654
13.00%	13.00%	13.00%	13.00%	13.00%	13.00%
\$ 399,181	\$ 328,613	\$ 400,806	\$ 295,453	\$ 433,806	n/a
 (399,181)	(328,613)	 (400,806)	(295,453)	(433,806)	n/a
\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	n/a
\$ 2,967,888	\$ 2,614,264	\$ 2,960,162	\$ 3,002,571	\$ 4,417,576	n/a
13.45%	12.57%	13.54%	9.84%	9.82%	n/a



December 27, 2016

To the Board of Education Carrollton Exempted Village School District Carroll County, Ohio 252 3<sup>rd</sup> Street NE Carrollton, OH 44615

## Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Carrollton Exempted Village School District, Carroll County, Ohio (the "School District") as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated December 27, 2016.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Carrollton Exempted Village School District
Independent Auditor's Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with *Government Auditing Standards*Page 2 of 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

New Philadelphia, Ohio

Lea & Chesociates, Inc.



December 27, 2016

To the Board of Education Carrollton Exempted Village School District Carroll County, Ohio 252 3<sup>rd</sup> Street NE Carrollton, OH 44615

## Independent Auditor's Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance

#### Report on Compliance for Each Major Federal Program

We have audited Carrollton Exempted Village School District's, Carroll County, Ohio (the School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2016. The School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance)*. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of School District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, Carrollton Exempted Village School District, Carroll County, Ohio complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

Carrollton Exempted Village School District
Independent Auditor's Report on Compliance for Each Major Federal Program and
Report on Internal Control Over Compliance Required by the Uniform Guidance
Page 2 of 2

#### Report on Internal Control over Compliance

Management of School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

New Philadelphia, Ohio

Rea & Associates, Inc.

Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2016

Federal Grantor/Pass Through Grantor Program Title		Grant Year/ Direct Award No.	CFDA Number	Federal Expenditures	Passed Through to Subrecipients	
U.S. DEPARTMENT OF EDUCATION						
Passed Through Ohio Department of Education:						
Title I Grants to Local Educational Agencies		2015	84.010	\$ 101,035	\$	0
Title I Grants to Local Educational Agencies Total Title I Grants to Local Educational Agencies		2016	84.010	560,844 661,879		0
Special Education Cluster:						
Special Education - Grants to States		2015	84.027	50,136		0
Special Education - Grants to States		2016	84.027	421,591		0
Total Special Education - Grants to States				471,727		0
Special Education - Preschool Grants		2015	84.173	2,439		0
Special Education - Preschool Grants		2016	84.173	21,510		0
Total Special Education - Preschool Grants				23,949		0
Total Special Education Cluster				495,676		0
Improving Teacher Quality State Grants		2015	84.367	4,582		0
Improving Teacher Quality State Grants		2016	84.367	108,789		0
Total Improving Teacher Quality State Grants				113,371		0
<b>Total U.S. Department of Education</b>				1,270,926		0
U.S. DEPARTMENT OF AGRICULTURE						
Passed Through Ohio Department of Education:						
Child Nutrition Cluster:						
Non-Cash Assistance (Food Distribution):						
National School Lunch Program	(D)	2016	10.555	29,936		0
School Breakfast Program	(D)	2016	10.553	10,100		0
Cash Assistance:				+0,030		U
National School Lunch Program	(C)	2016	10.555	360,744		0
School Breakfast Program	(C)	2016	10.553	121,718		0
Special Milk Program	(C)	2016	10.556	997		0
Cash Assistance Subtotal	. ,			482,462	-	0
Total Child Nutrition Cluster				523,495		0
Total U.S. Department of Agriculture				523,495		0
TOTAL FEDERAL ASSISTANCE				\$ 1,794,421	\$	0_

Notes to the Schedule of Expenditures of Federal Awards 2 CFR 200.510(b)(6) For the Fiscal Year Ended June 30, 2016

#### **NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Carrollton Exempted Village School District (the School District's) under programs of the federal government for the year ended June 30, 2016. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net assets, or cash flows of the School District.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The Government has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### NOTE C - CHILD NUTRITION CLUSTER

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

#### NOTE D - FOOD DONATION PROGRAM

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective programs that benefitted from the use of those donated food commodities.

Schedule of Findings and Questioned Costs 2 CFR Section 200.515 June 30, 2016

## 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list): Title I	CFDA # 84.010
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	Yes

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

## 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



# CARROLLTON EXEMPTED VILLAGE SCHOOL DISTRICT CARROLL COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 28, 2017**