

CITY OF WASHINGTON COURT HOUSE FAYETTE COUNTY

REGULAR AUDIT

For the Year Ended December 31, 2016 Fiscal Year Audited Under GAGAS: 2016



Members of Council City of Washington Court House 105 N. Main Street Washington Court House, Ohio 43160

We have reviewed the *Independent Auditor's Report* of the City of Washington Court House, Fayette County, prepared by BHM CPA Group, Inc., for the audit period January 1, 2016 through December 31, 2016. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Washington Court House is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 1, 2017



CITY OF WASHINGTON COURT HOUSE FAYETTE COUNTY, OHIO

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Independent Auditor's Report

City of Washington Court House Fayette County 105 N. Main Street Washington Court House, Ohio 43160

Members of City Council:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Washington Court House, Fayette County, Ohio (the City), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Members of City Council City of Washington Court House Independent Auditor's Report Page 2

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Washington Court House, Fayette County, Ohio, as of December 31, 2016, and the respective changes in financial position and where applicable, cash flows, thereof and the respective budgetary comparisons for the General and Income Tax Levy Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Other Matters

<u>Required Supplementary Information</u>

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis* and schedules of net pension liabilities and pension contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 20, 2017, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

BHM CPA Group Inc.

BHM CPA Group

Piketon, Ohio June 20, 2017

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

The discussion and analysis of the City of Washington Court House's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2016. The purpose of this discussion and analysis is to look at the City's financial performance and discuss pertinent points to better help the reader to understand our performance.

Financial Highlights

Some of the City's financial highlights for the year ended December 31, 2016 include:

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent year by \$29,783,053.
- The City's total net position increased during the year by \$777,531, or 3%.
- Total unrestricted net position deficit of \$5,016,371 was primarily attributable to the City recognizing its proportionate share of net pension liabilities under state-wide multiple employer pension plans under GASB Statement No. 68.
- The City's total expenses were \$16,770,210, an increase of \$245,666.
- Program revenues of \$7,554,972 reduced the net cost of the City's functions to be financed from the City's general revenues to \$9,215,238.
- The City's unassigned fund balance of the General Fund totaled \$874,434 at year end, or 14% of General Fund expenditures.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the City of Washington Court House's basic financial statements. The City of Washington Court House's basic financial statements are comprised of four components: 1) government-wide financial statements, 2) fund financial statements, 3) notes to the basic financial statements, and 4) required supplementary schedules on pensions.

Government-Wide Financial Statements- The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector businesses. The statement of net position presents information on all of the City's assets and deferred outflows of resources and the City's liabilities and deferred inflows of resources, with the difference between the two groups reported as net position. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. The statement of activities presents information showing how the City's net position changed during the recent fiscal year.

Both of the government-wide financial statements distinguish functions of the City of Washington Court House that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, security of persons and property, transportation, community environment, public health and leisure time activities. The business-type activities include water and sewer operations.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Fund Financial Statements- A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Some funds are required to be established by State law and by bond covenants. However, the City establishes many other funds to help control and manage money for particular purposes or to show that the City is meeting legal responsibilities for using certain taxes, grants and other money. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds- Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. The governmental fund statements use the modified accrual basis of accounting and provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information may be useful in evaluating a government's near term financing requirements. We describe the relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds in a reconciliation which follows the fund financial statements.

The City of Washington Court House maintains 45 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the General Fund, Income Tax Levy Fund and Permanent Improvement Fund, which are considered to be major funds. Data from the other 42 governmental funds are combined into a single, aggregated presentation.

Proprietary Funds- The City uses enterprise funds to account for its water and sewer operations. Proprietary funds are reported in the same way that all activities are reported in the statement of net position and the statement of activities using the full accrual basis of accounting. The enterprise funds are used to report the same activities presented as business-type activities in the government-wide financial statements.

Fiduciary Funds- Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources from those funds are not available to support the City's programs. The accounting used for fiduciary funds is much like that used for the proprietary funds.

Notes to the Financial Statements- The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-Wide Financial Statements

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions.

The statement of net position and the statement of activities include all assets, liabilities, deferred outflows and inflows of resources using the full accrual basis of accounting similar to the accounting used by the private sector. The basis for this accounting takes into account all of the current year's revenues and expenses regardless of when the cash is received or paid.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Table 1 provides a summary of the City's net position for 2016 compared to 2015:

Table 1

				1 4010				
		Governmenta	ıl A	ctivities	Business-Ty	pe Activities	To	otal
		<u>2016</u>		<u>2015</u>	<u>2016</u>	<u>2015</u>	<u>2016</u>	<u>2015</u>
Assets:								
Current and Other Assets	\$	8,311,483	\$	7,759,734	\$ 2,521,396	\$ 2,002,080	\$ 10,832,879	\$ 9,761,814
Capital Assets, Net		14,367,101	_	15,221,795	33,317,822	34,018,291	47,684,923	49,240,086
Total Assets		22,678,584	_	22,981,529	35,839,218	36,020,371	58,517,802	59,001,900
Deferred outflow of resources		3,112,258	_	993,943	742,781	345,192	3,855,039	1,339,135
Liabilities:								
Current and Other Liabilities		524,615		642,395	565,454	608,656	1,090,069	1,251,051
Long-Term Liabilities:								
Due Within One Year		1,552,780		1,049,768	1,429,373	1,414,822	2,982,153	2,464,590
Due in More than One Year:								
Net Pension Liability		9,212,726		7,191,555	1,724,713	1,335,408	10,937,439	8,526,963
Other Long-Term Amounts	_	11,516,751	_	11,829,723	4,363,300	5,735,122	15,880,051	17,564,845
Total Liabilities	_	22,806,872		20,713,441	8,082,840	9,094,008	30,889,712	29,807,449
Deferred inflow of resources	_	1,617,640	_	1,504,603	82,436	23,461	1,700,076	1,528,064
Net Position:								
Net investment in capital assets		2,707,937		3,198,982	27,467,043	26,842,918	30,174,980	30,041,900
Restricted		4,624,444		3,863,297	-	-	4,624,444	3,863,297
Unrestricted (deficit)		(5,966,051)	_	(5,304,851)	949,680	405,176	(5,016,371)	(4,899,675)
Total Net Position	\$	1,366,330	\$	1,757,428	\$28,416,723	\$27,248,094	\$ 29,783,053	\$ 29,005,522

During 2015, the City adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement No. 27, which significantly revised accounting for pension costs and liabilities. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and the net pension liability to the reported net position and subtracting deferred outflows related to pension.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension costs, GASB Statement No. 27 focused on a funding approach. This approach limited pension costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability*. GASB Statement No. 68 takes an earnings approach to pension accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Under GASB Statement No. 68, the net pension liability equals the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they receive the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both the employer and employee contribution rates are capped by State stature. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract, but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension system is responsible for the administration of the plan.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e., sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability. As explained above, changes in pension benefits, contributions rates, and return on investments affect the balance of the net pension liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with the required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the statement of net position.

In accordance with GASB Statement No. 68, the City's statements prepared on an accrual basis of accounting include an annual pension expense for their proportionate share of each plan's *change* in net pension liability not accounted for as deferred inflows/outflows.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Total assets decreased by \$484,098, or less than 1%. The majority of the decrease occurred in capital assets, which experienced depreciation expense exceeding capital additions during 2016. The decrease was partially offset by increases in cash and investments with the City beginning collection of a new 0.5% additional income tax during 2016.

Total liabilities increased by \$1,082,263, or 4%. Long-term liabilities increased by approximately \$1.2 million primarily due to increases in net pension liabilities, as the state-wide pension systems experienced lower than expected investment earnings during the measurement period. The increase was partially offset by decreases in long-term debt, with the City making its scheduled principal payments on its general obligation and revenue bonds.

As noted earlier, the City's net position, when reviewed over time, may serve as a useful indicator of the City's financial position. By far, the largest portion of the City's net position (\$30,174,980 of the total \$29,783,053) reflects its investments in capital assets (e.g., land, buildings, machinery and equipment, infrastructure) less any related debt used to acquire those assets that are still outstanding and related deferred outflows of resources. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investments in its capital assets are reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position (\$4,624,444) represents resources that are subject to restrictions on how they can be used. The remaining balance was a deficit of \$5,016,371 which is attributable to the recognition of the City's proportionate share of net pension liabilities under GASB Statement No. 68. The City's total net position increased from \$29,005,522 in 2015 to \$29,783,053 in 2016, a change of \$777,531, or 3%.

In order to further understand what makes up the changes in net position for the current year, Table 2 gives readers further details regarding the results of activities for 2015 and 2016.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

		<u>Table</u>	<u>2</u>			
	Government	al Activities	Business-Ty	pe Activities	T	otal
	<u>2016</u>	<u>2015</u>	2016	<u>2015</u>	2016	<u>2015</u>
Revenues:						
Program Revenues:						
Charges for Services	\$ 1,147,403	\$ 1,285,957	\$ 5,591,054	\$ 5,465,925	\$ 6,738,457	\$ 6,751,882
Operating Grants/Contributions	111,914	84,313	28,419	-	140,333	84,313
Capital Grants/Contributions	587,198	569,434	88,984	-	676,182	569,434
General Revenues:						
Municipal Income Taxes	7,213,314	5,741,053	-	-	7,213,314	5,741,053
Property and Other Taxes	484,645	1,229,879	-	-	484,645	1,229,879
Payment in Lieu of Taxes	931,938	681,698	-	-	931,938	681,698
Intergovernmental	901,487	961,433	-	-	901,487	961,433
Grants and Entitlements	-	500	-	-	-	500
Investment Earnings	30,560	23,524	7,213	2,754	37,773	26,278
Other	234,905	190,568	188,707	113,846	423,612	304,414
Total Revenues	11,643,364	10,768,359	5,904,377	5,582,525	17,547,741	16,350,884
Program Expenses:						
Security of Person & Property	3,849,739	4,012,741	-	-	3,849,739	4,012,741
Public Health Services	312,861	338,025	-	-	312,861	338,025
Leisure Time Activities	27,842	23,514	-	-	27,842	23,514
Community Environment	2,709,068	1,988,570	-	-	2,709,068	1,988,570
Transportation	1,756,613	2,163,055	-	-	1,756,613	2,163,055
General Government	2,918,020	2,594,827	-	-	2,918,020	2,594,827
Interest and Fiscal Charges	460,319	526,480	-	-	460,319	526,480
Water	-	-	2,108,059	2,257,870	2,108,059	2,257,870
Sewer	_		2,627,689	2,619,462	2,627,689	2,619,462
Total Expenses	12,034,462	11,647,212	4,735,748	4,877,332	16,770,210	16,524,544
Transfers		(1,748,353)		1,748,353		
Change in Net Position	(391,098)	(2,627,206)	1,168,629	2,453,546	777,531	(173,660)
Net Position, beginning of year	1,757,428	4,384,634	27,248,094	24,794,548	29,005,522	29,179,182
Net Position, end of year	\$ 1,366,330	\$ 1,757,428	\$ 28,416,723	\$ 27,248,094	\$29,783,053	\$29,005,522

Governmental Activities

The most significant program expenses for the City are Security of Persons and Property, General Government, Transportation, and Community Environment. These programs account for 93% of the total governmental activities. Security of Persons and Property, which accounts for 32% of the total, represents costs associated with the operation of the Police Department and costs associated with providing firefighting and emergency medical services. General Government, which accounts for 24% of the total, represents costs associated with the general administration of city government, including the City Council, City Manager, City Auditor and Municipal Court. Transportation, which accounts for 15% of the total, represents costs associated with streets and their upkeep. Community Environment, which accounts for 23% of the total, represents costs associated with developing and improving the downtown.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Funding for the most significant programs indicated is from income taxes, property taxes and intergovernmental. The income tax revenue for 2016 was \$7,213,314. Of the \$11,643,364 in total revenues, income tax accounts for 62% of that total. The property tax revenue and payments in lieu of property taxes for 2016 was \$1,416,583 or 12% of total revenues. The intergovernmental revenue for 2016 was \$901,487 or 8% of total revenue.

Total governmental activities revenue increased by approximately \$875,000, or 8%. The increase is the result of starting collection of an additional 0.5% increase in the income tax rate that went into effect in the beginning of 2016. The increase was partially offset by a decrease in property tax revenue, as several purpose-specific property tax levies expired and were replaced by the income tax rate increase.

Table 3 for governmental activities, indicates the total cost of services and the net cost of services. The statement of activities reflects the cost of program services and the charges for services and sales, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by income and property tax revenues and unrestricted intergovernmental revenue.

	Total Cost			Net Cost	7	Total Cost	N	et Cost
	C			of Services	ices of Serv			
	_			2016	2015			2015
Security of persons and property	\$	3,849,739	\$	3,848,739	\$	4,012,741	\$ 4	,006,392
Public health services		312,861		213,604		338,025		242,075
Leisure time activities		27,842		10,842		23,514		23,514
Community environment		2,709,068		2,709,068		1,988,570	1	,988,570
Transportation		1,756,613		1,186,290		2,163,055	1	,593,421
General government		2,918,020		1,759,085		2,594,827	1	,327,056
Interest on long-term debt	_	460,319	_	460,319	_	526,480		526,480
Total Expenses	\$	12,034,462	\$	10,187,947	\$	11,647,212	\$ 9	,707,508

It should be noted that 15% of the costs of services for governmental activities are derived from program revenues including charges for services, operating grants, capital grants and other contributions. As shown by the total net costs of \$10,187,947, the majority of the City's programs are funded by general revenues. A significant portion of the total general revenues consists of income taxes and property taxes.

Total governmental activities' expenses increased by approximately \$387,000, or 3%, driven by higher net pension expenses.

Business-Type Activities

The City's major business-type activities include water and sewer operations. The Water Fund's operating income for 2016 was \$1,058,154, an increase over the prior year of \$265,545. The Sewer Fund also had operating income of \$197,498, an increase over the prior year of \$40,651. These funds were analyzed in more detail under Proprietary Funds section below.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Financial Analysis of the City's Funds

Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year. These funds are accounted for by using the modified accrual basis of accounting.

The General Fund is the chief operating fund. At the end of 2016, the total fund balance for the General Fund was \$899,827, of which \$874,434 was unassigned. During the current year, the fund balance of the City's General Fund decreased by \$113,450, or by 11%. Total revenue decreased by less than 1%, while total expenditures increased by less than 1%. The decrease is attributable to lower reimbursements from the Water and Sewer Funds for services provided.

The Income Tax Levy fund accounts for the majority of the collections from the 0.5% additional income tax rate that went into effect on January 1, 2016 (4% of the 0.5% income tax rate is dedicated for economic development and accounted for in a separate economic development fund). The Fund ended the year with a fund balance of \$620,998 to be used for public safety, cemetery operations and street infrastructure.

The Permanent Improvement Fund experienced a decrease in fund balance of 15% during the year due to increased infrastructure repair expenditures.

Proprietary Funds

The City's major proprietary funds are the Water Fund and the Sewer Fund. The City provides water and sewer services to City residents. Net position in the Water Fund increased by \$951,916, or 10% which was higher than the prior year increase of \$642,773, due in part to an increase in revenue, attributable to higher demand during the dry summer season, and lower reimbursements paid to the General Fund, attributable to lower usage of service department personnel. Net position in the Sewer Fund also increased, by \$216,713 due to similar reasons.

General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a budget basis of cash receipts (revenues), and disbursements and encumbrances (expenditures). The most significant budgeted fund is the General Fund. The City does allow small interdepartmental budget changes that modify line items within departments within the same fund.

The original and final budgeted revenues were \$6,387,462 and \$6,383,302, respectively, a decrease of less than 1%. Actual revenues were \$6,347,312, due to lower than expected reimbursements from the enterprise funds.

The original and final budgeted expenditures were \$6,706,360 and \$6,767,413, respectively, an increase of less than 1%. Actual expenditures were \$6,157,829, \$609,584 less than the final budget utilizing the Income Tax Levy Fund to cover more of the costs previously paid from the General Fund.

Management's Discussion and Analysis For the Year Ended December 31, 2016

Unaudited

Capital Assets and Debt Administration

The City's net investment in capital assets for governmental and business-type activities as of December 31, 2016, amounts to \$30,174,980 (net of accumulated depreciation and related debt). This investment in capital assets includes land, buildings, improvements, equipment and infrastructure.

Total capital assets for governmental activities of the City of Washington Court House for the year 2016 were \$14,367,101, or \$854,694 less than in 2015. This decrease was due mainly to annual depreciation expense exceeding current year additions.

The decrease in capital assets for business-type activities of \$700,469 to \$33,317,822 as of December 31, 2016 was also mainly due to annual depreciation expense exceeding current year additions.

Additional information concerning the City's capital assets can be found in Note 6 of the notes to the basic financial statements.

As of December 31, 2016, the City of Washington Court House had \$16,712,686 (excluding premiums) in bonds, long-term notes, leases and loans outstanding with \$2,718,044 due within one year.

Outstanding general obligation bonds consist of street, safety building, fire equipment and wastewater treatment plant improvement issues. During 2016, the City advance refunded its Series 2007 general obligation bonds, which provided the City of approximately \$1 million in savings. General obligation bonds are direct obligations of the City for which its full faith, credit and resources are pledged.

Revenue bonds in the Water Fund were refinanced during 2012 to receive a lower interest rate. In addition to the bonds, notes and loans, the City's long-term obligations include compensated absences. Additional information concerning the City's debt can be found in Note 8 of the notes to the basic financial statements.

Current Known Facts and Conditions

The City enjoys local economic stability and with a slight economic growth. Cuts in funding to local governments across the State have had a negative impact on the financial position of the City. Thus far, attrition of the City's workforce has helped to mitigate the full impact of these cuts. Additionally, the City passed a ½ percent increase in the income tax rate that it began collecting during 2016. Also, the City increased its sewer rates by 10% for the first ten years, beginning in 2017, and then 2% thereafter, to help finance planned wastewater plant improvements.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Finance Director's Office, 105 N. Main Street, Washington C.H., Ohio 43160.

Statement of Net Position

December 31, 2016

	Governmental Activities	Business-Type Activities	Total
Assets			
Equity in pooled cash and investments	\$ 4,392,896	\$ 1,654,965	\$ 6,047,861
Cash in segregated accounts	40,041	_	40,041
Receivables:			
Property taxes	439,448	-	439,448
Income taxes	1,677,445	-	1,677,445
Payment in lieu of taxes	996,000	-	996,000
Accounts	33,353	615,330	648,683
Loans, net	59,713	-	59,713
Intergovernmental	488,649		488,649
Special assessments	73,356	,	167,260
Prepaid items	28,298		104,764
Supplies inventory	82,284		163,015
Nondepreciable capital assets	1,100,975		2,299,910
Depreciable capital assets, net	13,266,126	32,118,887	45,385,013
Total assets	22,678,584	35,839,218	58,517,802
Deferred Outflows of Resources			
Deferred charges on refunding	533,452	88,198	621,650
Pensions	2,578,806	· ·	3,233,389
Total deferred outflows of resources	3,112,258	-	3,855,039
Liabilities			
Accounts payable	105,874	*	181,331
Accrued wages payable	169,374		213,391
Intergovernmental payable	113,807	· ·	144,283
Matured compensated absences	45,038		45,038
Accrued interest payable	30,522	· ·	96,026
Notes payable	60,000	350,000	410,000
Noncurrent liabilities:			
Due within one year	1,552,780	1,429,373	2,982,153
Due in more than one year:			
Net pension liability	9,212,726		10,937,439
Other amounts due in more than on year	11,516,751		15,880,051
Total liabilities	22,806,872	8,082,840	30,889,712
Deferred Inflows of Resources			
Property taxes and payment in lieu taxes	1,403,000	-	1,403,000
Pensions	214,640	82,436	297,076
Total deferred inflows of resources	1,617,640		1,700,076
Net Position			
Net investment in capital assets	2,707,937	27,467,043	30,174,980
Restricted for:	2,707,937	27,407,043	30,174,980
	1 210 620		1,210,630
Capital projects Debt service	1,210,630		
	1,054,028		1,054,028
Cemetery operations	450,706		450,706
Public safety Streets	602,727		602,727
Other purposes	817,204		817,204
Unrestricted (deficit)	489,149 (5,966,051		489,149 (5,016,371)
		·	<u></u>
Total net position	\$ 1,366,330	\$ 28,416,723	\$ 29,783,053

Statement of Activities Year Ended December 31, 2016

Net (Expense) Revenue Program Revenues and Changes in Net Position Operating Capital Charges for Grants and Grants and Governmental Business-Type Contributions Expenses Services Contributions Activities Activities Total Functions/Programs Governmental activities: Security of persons and property 3.849.739 1.000 (3,848,739)(3,848,739)Public health services 312,861 (213,604)(213,604)99,257 Leisure time activities 27,842 17,000 (10,842)(10,842)Community environment 2,709,068 (2,709,068)(2,709,068)Transportation 1,756,613 125 570,198 (1,186,290)(1,186,290)General government 2,918,020 1,048,021 110,914 (1,759,085)(1,759,085)460,319 (460,319)(460,319)Interest on long-term debt 12,034,462 1,147,403 111,914 587,198 Total governmental activities (10,187,947)(10,187,947)Business-type activities: Water 2,108,059 2,904,932 17,877 814,750 814,750 Sewer 2,627,689 2,686,122 10,542 88,984 157,959 157,959 4,735,748 5,591,054 28,419 88,984 972,709 972,709 Total business-type activities Total 16,770,210 6,738,457 140,333 676,182 (10,187,947)972,709 (9,215,238)General revenues: Taxes: Income taxes 7,213,314 7,213,314 Property taxes 484,645 484,645 Payment in lieu of taxes 931,938 931,938 Intergovernmental 901,487 901,487 7,213 37,773 Investment earnings 30,560 234,905 188,707 423,612 Miscellaneous 9,796,849 195,920 Total general revenues 9,992,769 777,531 Change in net position (391,098)1,168,629 1,757,428 27,248,094 29,005,522 Net position beginning of year 1,366,330 28,416,723 29,783,053 Net position end of year

Balance Sheet Governmental Funds December 31, 2016

		General Fund		Income Tax Levy		ermanent provement		Nonmajor overnmental Funds	G	Total overnmental Funds
Assets:	ф	550 460	ф	504.654	ф	500 665	ф	2 461 100	ф	4.202.006
Equity in pooled cash and investments Cash in segregated accounts Receivables:	\$	758,469 24,837	\$	584,654	\$	588,665	\$	2,461,108 15,204	\$	4,392,896 40,041
Property taxes		323,918		_		_		115,530		439,448
Income taxes		933,657		309,111		238,516		196,161		1,677,445
Payment in lieu of taxes		-		-		-		996,000		996,000
Accounts		31,300		_		_		2,053		33,353
Loans, net		_		_		_		59,713		59,713
Intergovernmental		192,768		_		_		295,881		488,649
Special assessments		73,356		_		_		_		73,356
Prepaids		25,393		-		-		2,905		28,298
Supplies inventory	_	<u> </u>						82,284		82,284
Total assets	\$	2,363,698	\$	893,765	\$	827,181	\$	4,226,839	\$	8,311,483
Liabilities, Deferred Inflows of Resources and Fund Balances: Liabilities:										
Accounts payable	\$	44,066	\$	12,572	\$	44,628	\$	4,608	\$	105,874
Notes payable	φ	44,000	φ	12,372	Ψ	44,020	φ	60,000	φ	60,000
Accrued wages payable		103,705		50,495		_		15,174		169,374
Matured compensated absences payable		45,038		50,475		_		13,174		45,038
Intergovernmental payable		102,705		4,419		_		6,683		113,807
Total liabilities		295,514	_	67,486	_	44,628		86,465		494,093
Deferred Inflows of Resources:										
Property taxes and payment in lieu taxes		300,000		-		-		1,103,000		1,403,000
Unavailable revenue		868,357		205,281		158,399		392,510		1,624,547
Total deferred inflows of resources	_	1,168,357		205,281		158,399		1,495,510		3,027,547
Fund Balances:										
Nonspendable		25,393		-		-		85,189		110,582
Restricted		-		620,998		624,154		2,508,436		3,753,588
Committed		-		-		-		77,134		77,134
Unassigned	_	874,434						(25,895)		848,539
Total fund balances	_	899,827	_	620,998		624,154		2,644,864		4,789,843
Total liabilities, deferred inflows of										
resources and fund balances	\$	2,363,698	\$	893,765	\$	827,181	\$	4,226,839	\$	8,311,483

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities December 31, 2016

Total governmental fund balances	\$	4,789,843
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial		14 267 101
resources and therefore are not reported in the funds.		14,367,101
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable in the funds:		
Income taxes receivable		1,113,995
Intergovernmental and other receivables		478,104
Delinquent property taxes		32,448
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds:		
General obligation bonds		(9,770,000)
Unamortized bond premiums		(971,781)
Lease/purchase agreement		(619,344)
Compensated absences		(936,915)
Accrued interest on long-term debt		(30,522)
OPWC loan		(771,491)
Deferred outflows of resources from losses on refunding are amortized over the life		
of the bonds and are not reported in the funds.		533,452
The net pension liability is not due and payable in the current period; therefore,		
the liability and related deferred inflows/outflows are not reported in the governmental funds:		
governmentar runus.		
Deferred outflows - pension		2,578,806
Deferred inflows - pension		(214,640)
Net pension liability	_	(9,212,726)
Net position of governmental activities	\$ _	1,366,330

Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

Year Ended December 31, 2016

	 General Fund		Income Tax Levy	Permanent Improvement	Nonmajor overnmental Funds	G	Total overnmental Funds
Revenues:							
Property taxes	\$ 369,093	\$	-	\$ -	\$ 109,438	\$	478,531
Municipal income taxes	3,886,501		1,518,096	994,429	825,859		7,224,885
Intergovernmental	562,407		-	-	851,184		1,413,591
Charges for services	630,704		-	-	99,257		729,961
Fines, licenses and permits	349,851		-	-	270,689		620,540
Interest	30,110		-	-	450		30,560
Payment in lieu of taxes	-		-	-	931,938		931,938
Other	 108,737	_		2,990	 55,661		167,388
Total revenues	 5,937,403		1,518,096	997,419	 3,144,476	_	11,597,394
Expenditures: Current:							
Security of persons and property	2,911,670		527,683	_	142,838		3,582,191
Public health services	34,750		128,826	_	85,348		248,924
Leisure time activities	17,505		120,020	_	-		17,505
Community environment	745,682		_	_	552,582		1,298,264
Transportation	7 15,002		229,666	_	600,538		830,204
General government	2,341,246		227,000	_	376,803		2,718,049
Capital outlay	2,311,210		_	1,416,431	-		1,416,431
Debt service:				1,.10,.01			1,.10,.01
Principal retirement	_		_	136,796	860,000		996,796
Bond issuance costs	_		_	150,750	213,751		213,751
Interest and fiscal charges	_		_	40,317	244,953		285,270
Total expenditures	6,050,853		886,175	1,593,544	3,076,813		11,607,385
Excess (deficiency) of revenues							
over (under) expenditures	 (113,450)	_	631,921	(596,125)	 67,663	_	(9,991)
Other financing sources (uses):							
Refunding general obligation bonds issued	-		-	-	8,400,000		8,400,000
Premiums on refunding bonds issued	-		-	-	1,007,702		1,007,702
Payments to refunding bond escrow	-		-	-	(9,193,951)		(9,193,951)
Inception of capital lease	-		-	487,000	-		487,000
Total other financing sources (uses)				487,000	213,751		700,751
Net change in fund balance	(113,450)		631,921	(109,125)	281,414		690,760
Fund balance, beginning of year, restated	 1,013,277		(10,923)	733,279	 2,363,450	_	4,099,083
Fund balance, end of year	\$ 899,827	\$	620,998	\$ 624,154	\$ 2,644,864	\$	4,789,843

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended December 31, 2016

Net change in fund balances - total governmental funds		\$ 690,760
Amounts reported for governmental activities in the		
statement of activities are different because:		
Governmental funds report capital outlays as expenditures. How	vever in the	
statement of activities, the cost of those assets is allocated over		
useful lives as depreciation expense:		
Capital asset additions	595,508	
Depreciation expense	(1,450,018)	(854,510)
In the statement of activities, loss on disposal of capital assets is	s reported whereas only	
proceeds from the sale, as applicable, are reported in the fund	=	(184)
Revenue in the statement of activities that do not provide currer	nt financial resources	
are not reported as revenues in the funds:		
Income taxes receivable	(11,571)	
Intergovernmental and other receivables	34,428	
Delinquent property taxes	6,114	28,971
Some expenses reported in the statement of activities do not requirement financial resources and therefore are not reported as e		
the governmental funds:		
Compensated absences	19,763	
Interest on long-term debt	11,098	
Net change in deferred loss on refunding	533,452	
Net change in bond premiums	(794,599)	(230,286)
Repayment of bond, note, and lease principal is an expenditure funds, but the payments reduce long-term liabilities in the sta	_	996,796
	•	
Contractually required contributions are reported as expenditure		652.902
however, the statement of net position reports these amounts	as deferred outflows.	652,893
Except for amounts reported as defered inflows/outflows, change	-	
liability are reported as pension expense in the statement of a	ctvities.	(1,263,538)
The issuance and refunding of general obligation bonds and increcorded as other financing sources and uses in the governme	-	
adjust bonds and capital lease payables on the statement of ne	et position:	
Refunding general obligation bonds issued	(8,400,000)	
General obligation bonds refunded	8,475,000	
Inception of capital lease	(487,000)	 (412,000)
Change in net position of governmental activities		\$ (391,098)

Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - Budget (Non-GAAP) Basis General Fund Year Ended December 31, 2016

D.	Original Budget	Final Budget	Actual	Fr	Variance om Final Budget
Revenues:	¢ 250,000	¢ 260,000	260,002	ф	02
Property and other taxes	\$ 350,000	\$ 369,000	369,093	\$	93
Municipal income taxes	4,081,000	4,231,000	4,271,733		40,733
Intergovernmental	579,000	586,040	562,182		(23,858)
Charges for services	831,322	631,322	630,704		(618)
Fines, licenses and permits	385,000	388,800	376,376		(12,424)
Interest	28,000	28,000	28,487		487
Other	133,140	149,140	108,737		(40,403)
Total revenues	6,387,462	6,383,302	6,347,312		(35,990)
Expenditures:					
Current:					
Security of persons and property	3,410,827	3,300,827	3,028,455		272,372
Public health services	35,000	35,000	34,750		250
Leisure time activities	26,600	26,600	17,388		9,212
Community environment	707,277	731,277	705,724		25,553
General government	2,526,656	2,673,709	2,371,512		302,197
Total expenditures	6,706,360	6,767,413	6,157,829		609,584
Net change in fund balance	(318,898)	(384,111)	189,483	\$	573,594
Fund balance, beginning of year	497,759	497,759	497,759		
Prior year encumbrances appropriated	39,997	39,997	39,997		
Fund balance, end of year	\$ 218,858	\$ 153,645	\$ 727,239		

Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - Budget (Non-GAAP) Basis Income Tax Levy Fund Year Ended December 31, 2016

		Variance			
	Original	Final		From Final	
	Budget	Budget	Actual	Budget	
Revenues:					
Municipal income taxes	\$ 925,000	\$1,165,000	\$ 1,414,266	\$ 249,266	
Expenditures:					
Current:					
Security of persons and property	485,300	485,300	483,302	1,998	
Public health services	130,000	130,000	119,523	10,477	
Transportation	309,700	309,700	239,875	69,825	
Total expenditures	925,000	925,000	842,700	82,300	
Net change in fund balance	-	240,000	571,566	\$ 331,566	
Fund balance, beginning of year					
Fund balance, end of year	\$ -	\$ 240,000	\$ 571,566		

Statement of Net Position Proprietary Funds December 31, 2016

	Enterprise Funds							
		Water	_	Sewer		Ionmajor Interprise Fund		Totals
Assets								
Current assets:								
Equity in pooled cash and investments	\$	741,272	\$	913,554	\$	139	\$	1,654,965
Receivables:		227.050		070.044				<1.5.000
Accounts		335,969		279,361		-		615,330
Special assessments		61,151		32,753		-		93,904
Advances to other funds Prepaid Items		37,675		687,798		-		687,798 76,466
		80,731		38,791		-		80,731
Supplies inventory			_	1.052.257		120		
Total current assets		1,256,798	_	1,952,257		139	_	3,209,194
Noncurrent assets:								
Nondepreciable capital assets		936,721		262,214		-		1,198,935
Depreciable capital assets, net		3,090,707	_	19,028,180				32,118,887
Total noncurrent assets		4,027,428	_	19,290,394				33,317,822
Total assets	1	5,284,226	_	21,242,651		139		36,527,016
Deferred outflows of resources								
Deferred charge on refunding		88,198		_		_		88,198
Pensions		308,928		345,655		_		654,583
Total deferred outflows of resources		397,126		345,655		_		742,781
Liabilities								
Current Liabilities:								
Accounts payable		35,342		40,115				75,457
Accounts payable Accrued wages payable		20,723		23,294		_		44,017
Intergovernmental payable		13,769		16,707		_		30,476
Advances from other funds		687,798		10,707		_		687,798
Accrued interest payable		28,483		37,021		_		65,504
Notes payable		-		350,000		_		350,000
Loans payable		232,054		402,875		_		634,929
Compensated absences payable		27,093		27,351		_		54,444
Revenue bonds payable		740,000		-		-		740,000
Total current liabilities		1,785,262		897,363		-		2,682,625
AV								
Noncurrent liabilities: Compensated absences payable		58,878		90,374				149,252
Loans payable		896,143		1,755,779		_		2,651,922
Revenue bonds payable		1,562,126		1,733,777				1,562,126
Net pension liability		813,971		910,742		_		1,724,713
Total noncurrent liabilities		3,331,118	_	2,756,895			_	6,088,013
Total liabilities		5,116,380	_	3,654,258	_	_		8,770,638
Deferred Inflows of Resources Pensions		38,905		43,531		_		82,436
		- 3,7 00	_	,				. <u>-, .50</u>
Net Position								
Net investment in capital assets	1	0,685,303		16,781,740		-		27,467,043
Unrestricted (deficit)		(159,236)		1,108,777	_	139	_	949,680
Total net position	\$ 1	0,526,067	\$	17,890,517	\$	139	\$	28,416,723

Statement of Revenues, Expenses, and Changes in Net Position Proprietary Funds Year Ended December 31, 2016

	Enterprise Funds						
					Nonmajor Enterprise		
	_	Water		Sewer	Fund		Totals
Operating revenues:							
Charges for services	\$	2,904,932	\$	2,686,122	\$ -	\$	5,591,054
Other		133,727		54,980			188,707
Total operating revenues	_	3,038,659		2,741,102			5,779,761
Operating expenses:							
Personnel services		885,391		989,762	-		1,875,153
Contractual services		363,433		627,627	-		991,060
Supplies and materials		225,755		130,742	-		356,497
Other		221,541		190,705	-		412,246
Depreciation		284,385	_	604,768			889,153
Total operating expenses		1,980,505		2,543,604		_	4,524,109
Operating income		1,058,154		197,498	-		1,255,652
Non-operating revenues (expenses):							
Investment earnings		3,439		3,774	-		7,213
Interest expense and fiscal charges		(127,554)		(84,085)	-		(211,639)
Intergovernmental revenue		17,877	_	10,542			28,419
Total non-operating revenues (expenses)		(106,238)		(69,769)			(176,007)
Income before contribution		951,916		127,729	-		1,079,645
Capital contribution	_			88,984			88,984
Change in net position		951,916		216,713	-		1,168,629
Net position, beginning of year		9,574,151	_	17,673,804	139		27,248,094
Net position, end of year	\$	10,526,067	\$	17,890,517	\$ 139	\$	28,416,723

Statement of Cash Flows Proprietary Funds Year Ended December 31, 2016

	E			
	Water	Sewer	Nonmajor Enterprise Fund	Totals
Cash flows from operating activities:				
Cash received from customers	\$ 2,871,889	\$ 2,650,848	\$ -	\$ 5,522,737
Cash payments for employee services and benefits	(942,590)	(947,636)	-	(1,890,226)
Cash payments to suppliers for goods and services	(598,558)	(784,549)	-	(1,383,107)
Cash payments for other operating expenses	(221,861)	(159,021)	-	(380,882)
Cash received from other operating revenue	65,692	22,227		87,919
Net cash from operating activities	1,174,572	781,869		1,956,441
Cash flows from capital and related financing activities:				
Acquistion of capital assets	(157,000)	(31,684)	-	(188,684)
Capital grants	-	88,984	-	88,984
Proceeds from notes	-	350,000	-	350,000
Principal payments on bonds and loans	(952,215)	(739,404)	-	(1,691,619)
Interest paid on bonds, notes and loans	(98,735)	(80,221)		(178,956)
Net cash from capital and related financing activities	(1,207,950)	(412,325)		(1,620,275)
Cash flows from investing activities:			-	
Interest	3,439	3,774		7,213
Net change	(29,939)	373,318	_	343,379
Cash and pooled investments beginning of year	771,211	540,236	139	1,311,586
Cash and pooled investments end of year	\$ 741,272	\$ 913,554	\$ 139	\$ 1,654,965
Reconciliation of operating income to net cash from operating activities:				
Operating income Adjustments to reconcile operating income to net cash from operating activities:	\$ 1,058,154	\$ 197,498	\$ -	\$ 1,255,652
Depreciation	284,385	604,768	-	889,153
Changes in assets, liabilities and deferred outflows and inflows: Receivables	(101.079)	(69,027)	_	(160 105)
	(101,078) 4,489	(68,027)	-	(169,105) (195)
Prepaid items Supplies inventory	(6,637)	(4,684)	-	(6,637)
Accounts payable	(7,542)	10,188	_	2,646
Accrued wages	(17,587)	134	_	(17,453)
Intergovernmental payable	(9,667)	(5,967)	_	(15,634)
Compensated absences payable	(16,287)	13,010	_	(3,277)
Deferred outflows - pensions	(196,747)	(230,242)	-	(426,989)
Deferred inflows - pensions	27,341	31,634	-	58,975
Net pension liability	155,748	233,557		389,305
Net cash from operating activities	\$ 1,174,572	\$ 781,869	\$ -	\$ 1,956,441

Statement of Net Position Fiduciary Funds December 31, 2016

	Private- Purpose Trust Fund		Agency Funds		
Assets					
Equity in pooled cash and cash equivalents	\$	15,920	\$	63,706	
Cash in segregated accounts				43,922	
Total assets		15,920		107,628	
Liabilities					
Intergovernmental payable		-		30,021	
Deposits held and due to others				77,607	
Total liabilities			\$	107,628	
Net Position					
Held in trust	\$	15,920			

Statement of Changes in Net Position Fiduciary Fund Year Ended December 31, 2016

	Private- Purpose <u>Trust Fund</u>				
Additions: Miscellaneous	\$ 2,318				
Deductions: Contractual Services	5,519				
Change in net position	(3,201)				
Net position, beginning of year Net position, end of year	\$ 19,121 \$ 15,920				

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 1 - DESCRIPTION OF THE ENTITY

The City of Washington Court House (the "City") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The City operates under a city manager form of government and provides various services including police and fire protection, parks and recreation, planning, zoning, street maintenance and repair, and other governmental services. In addition, the City provides basic utilities in the form of water services and waste water treatment.

As required by generally accepted accounting principles, the basic financial statements present the City of Washington Court House (the primary government) and any component units. The City considered potential component units for inclusion in the financial statements. In determining whether to include a government department, agency, commission or organization as a component unit, the City must evaluate each entity as to whether they are legally separate and financially accountable based on criteria set forth by Governmental Accounting Standards Board (GASB). Legal separateness is evaluated on the basis of (1) its corporate name, (2) the right to sue or be sued and (3) the right to buy, sell, lease and mortgage property. Financial accountability is based on (1) the appointment of the governing authority and (2) the ability to impose will or (3) the providing of specific financial benefit or imposition of a specific financial burden. Another factor to consider in this evaluation is whether an entity is fiscally dependent on the City. The City included no component units in the financial statements.

The City is associated with Carnegie Public Library, which is defined as a related organization (Note 15).

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City's accounting policies are described below.

Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

<u>Governmental funds</u>: Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets, liabilities, and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

- *General Fund* The General Fund is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.
- Income Tax Levy Fund The Income Tax Levy Fund is used to account for the 0.5% voted income tax levy passed in 2015 restricted for maintaining and operating cemeteries, maintaining fire protection, police protection, detention facilities, emergency medical services, general contraction, and reconstruction, resurfacing and repairing street roads and bridges.
- *Permanent Improvement Fund* The Permanent Improvement Fund is used to account for income taxes, grants, and loan proceeds used for various improvements of the City.

The other governmental funds of the City account for financing grants and other resources whose use is restricted to a particular purpose.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

<u>Proprietary funds</u>: Proprietary fund reporting focuses on changes in net position, financial position and cash flows. The City's proprietary funds are classified as enterprise funds. Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

- Water Fund This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.
- **Sewer Fund** This fund accounts for the provision of sanitary sewer treatment to residential and commercial users located within the City.

<u>Fiduciary funds</u>: Fiduciary fund reporting focuses on net position. The City has a private-purpose trust fund and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's trust fund is a private-purpose trust fund established to account for assets (escheat property) held for individuals as unclaimed funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's agency funds account for assets that are held pending determination of their disposition. The City's four agency funds consist of the Law Enforcement Trust, Betterment of Inma, Street Replacement and Dog Park.

Measurement Focus

Governmental-Wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the City are included on the statement of net position.

Fund Financial Statements

All governmental fund types are accounted for using current financial resources measurement focus. With this measurement focus, only current assets, current liabilities, and deferred inflows of resources are included on the balance sheet.

The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of revenues, expenses and changes in net position present increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

The private-purpose trust fund is reported using the economic resources measurement focus.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - continued

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and becomes available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means collected within sixty days of year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include municipal income taxes, property taxes, payments in lieu of taxes, grants, entitlements and donations. On an accrual basis, revenue from municipal income taxes is recognized in the period in which the income is earned. Revenue from property taxes and payments in lieu of taxes are recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: municipal income taxes, grants, state-levied shared taxes (including gasoline tax), fines and forfeitures, and investment earnings.

<u>Deferred Outflows and Inflows of Resources</u>

In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense) until then. For the City, deferred outflows of resources are reported on the government-wide and proprietary fund statements of financial position for deferred charge on refunding and pension. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension are explained in Note 11.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized until that time. For the City, deferred inflows of resources include property taxes and payments in lieu of taxes, unavailable revenue, and pension. Property taxes and payments in lieu of taxes represent amounts that are measurable as of December 31, 2016, but are intended to finance 2017 operations. These amounts have been recorded as deferred inflows of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental fund financial statements and represents receivables that will not be collected within the available period (sixty days after year-end). The deferred inflows of resources related to pension are reported on the government-wide and proprietary fund statements of net position (see Note 11).

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Budgetary Accounting and Control

Under Ohio law, City Council must adopt an appropriations budget by January 1st of a given year, or adopt a temporary appropriation measure with final passage of a permanent budget by April 1st, for all funds except Agency Funds. Budgets are adopted for each organizational unit by fund.

Each City department prepares a budget which is approved by City Council. All modifications made throughout the year to the original department budgets must be requested by the departmental management and approved through legal resolution by City Council, except in the travel transportation, materials and supplies, and contractual services and miscellaneous or other expenditure categories of each department.

Several budget modifications and supplemental appropriations were made during the year and each revised budget amount reported in the budget to actual comparisons includes all modifications and supplemental appropriations that were necessary.

The City maintains budgetary control by fund, department and object level. Ordinance does not permit expenditures and encumbrances to exceed appropriations for each fund. Unencumbered and unexpended appropriations lapse at year-end in all budgeted funds. Prior year encumbrances and corresponding prior year appropriations are carried forward as part of the budgetary authority for next year and are included in the original and revised budget amounts shown in the budget-to-actual comparisons.

The City's budgetary process accounts for certain transactions on a budgetary basis instead of a GAAP basis. The major differences between the budget basis and the GAAP basis are that revenues are recorded when actually received (budget basis) as opposed to when susceptible to accrual (GAAP basis), and expenditures are recorded when paid (budget basis) as opposed to when incurred (GAAP basis). Additionally, the City reflects outstanding encumbrances at year-end as expenditures on the budgetary basis.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

Tax Budget

A budget of estimated revenue and expenditures is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 each year, for the period January 1 to December 31 of the following year.

Estimated Resources

The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources.

The revised budget then serves as the basis for the annual appropriation measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement as final reflects the amounts in the final amended official certificate of estimated resources issued during 2016.

Reconciliation of Budget Basis to GAAP Basis

While reporting financial position, results of operations and changes in fund balance on the basis of accounting principles generally accepted in the United States of America (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The Statement of Revenues, Expenditures, and Changes in Fund Balance, Budget and Actual - Budget (Non-GAAP Basis) is presented for the General Fund on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- (c) Outstanding year end encumbrances are treated as expenditures (budget basis) rather than as an assignment of fund balance (GAAP).

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund and Income Tax Levy Fund:

	General Fund	Income Tax Levy
Net change in fund balance - GAAP Basis	\$ (113,450)	631,921
Increase / (decrease):		
Due to revenues	409,909	(103,830)
Due to expenditures	(70,469)	56,564
Due to encumbrances	(36,507)	(13,089)
Net change in fund balance - Budget Basis	\$ 189,483	571,566

Cash and Investments

Cash and investments of the City's funds, except those held in restricted asset accounts, are pooled and invested in short-term investments in order to provide improved cash management. During 2016, the City's funds were invested in interest bearing demand accounts and certificates of deposit with commercial banks, money market accounts, the State Treasury Assets Reserve of Ohio (STAR Ohio), U.S. agencies securities and Series HH bonds. For purposes of the statement of cash flows, the enterprise funds' portion of cash and cash equivalents is considered a cash equivalent because the City is able to withdraw resources from the enterprise funds without prior notice or penalty.

GASB Statement No. 72, Fair Value Measurement and Application, addresses accounting and financial reporting issues related to fair value measurements. This Statement provides guidance for determining a fair value measurement for financial reporting purposes for applying fair value to certain investments and disclosures related to all fair value measurements. These changes were incorporated in the City's fiscal year 2016 financial statements, however, there was no effect on beginning net position/fund balance.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at the net asset value per share provided by STAR Ohio on an amortized cost basis at December 31, 2016, which approximates fair value.

For 2016, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

Receivables

Receivables at December 31, 2016 consist of property and income taxes, payments in lieu of taxes, consumer accounts (billings for user charged services, included unbilled utility services), loans, special assessments and intergovernmental receivables arising from grants, entitlements and shared revenues. All receivables are considered collectible in full, except as noted below, including accounts receivables which, if delinquent, may be certified and collected as a special assessment, subject to foreclosure for nonpayment.

Loans receivable in the Nonmajor Governmental Funds represent low interest loans made by the City for community development projects and small businesses under the Community Development Block Grants (CDBG) program. The loans bear interest at annual rates ranging from 2 to 6 percent. The loans are to be repaid over periods ranging from 10 to 20 years. The City maintained an allowance at December 31, 2016 of \$20.415 for doubtful collections.

Inventories

Inventories are presented at cost on a first-in, first-out basis and are expensed when used. The costs of inventory items are recognized as expenditures in governmental funds when purchased and as expenses in the proprietary funds when consumed.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2016 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount at the time of purchase and the expenditure/expense in the year in which the services are consumed.

Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and deletions during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of two hundred dollars. The City's infrastructure consists of streets, traffic signals, flood wall, park lighting, and water and sewer lines, valves and meters.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the assets or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized. All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the estimated useful lives of the assets. The estimated useful lives are as follows:

Buildings and Improvements 40 years
Machinery and Equipment 8 - 20 years
Vehicles 3 - 5 years
Infrastructure 25 years

Interest is capitalized on proprietary fund capital assets acquired with tax-exempt debt. There was no interest required to be capitalized during the 2016 fiscal year.

Compensated Absences

The City follows the provisions of GASB Statement No. 16, "Accounting for Compensated Absences". The City records a liability for sick leave, vacation, and compensatory time when the obligation is attributable to services previously rendered, to rights that vest or accumulate, and where payment of the obligation is probable and can be reasonably determined.

The entire compensated absences liability is reported on the government-wide financial statements. In governmental funds, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignation or retirement. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees who have accumulated leave are paid. In proprietary funds, the entire amount of compensated absences is reported as a fund liability on the fund financial statements.

Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability on the fund financial statements when due.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water and sanitary sewer services. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund. Revenues and expenses that do not meet these definitions are classified as non-operating.

Interfund Transactions

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers within governmental activities and within business type activities are eliminated on the government-wide statement of activities. Receivables and payables resulting from interfund loans are classified as "advances to/from other funds". These amounts are eliminated on the government-wide statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Fund Balances

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable – The nonspendable fund balance category includes amounts that cannot be spent because they are not in a spendable form, or legally or contractually required to be maintained intact. The "not in a spendable form" criterion includes items that are not expected to be converted into cash.

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – continued

Committed – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of the City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the City Council.

Unassigned – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, or unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net Position

Net position represents the difference between assets and deferred outflows of resources, less liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The City's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

Restricted for other purposes represents balances of State and Federal grants in Special Revenue Funds. Of the City's \$4,624,444 restricted net position, none is restricted by enabling legislation.

Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 3 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must be either evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim moneys. Interim moneys are those moneys which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts. Interim monies may be deposited or invested in the following securities:

- (1) United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- (2) Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- (3) Written repurchase agreements in the securities listed above, provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to fair value daily and that the term of the agreement must not exceed thirty days;
- (4) Bonds and other obligations of the State of Ohio;
- (5) No-load money market funds consisting exclusively of obligations described in division (1) or (2) of this section, and repurchase agreement secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- (6) The State Treasury Assets Reserve of Ohio (STAR Ohio); and
- (7) Certain banker's acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the date of purchase in an amount not to exceed twenty-five percent of interim monies available for investment at any time.

The City may also invest any monies not required to be used for a period of six months or more in the following:

- (1) Bonds of the State of Ohio;
- (2) Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is not default of principal, interest or coupons; and
- (3) Obligations of the City.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 3 - DEPOSITS AND INVESTMENTS - continued

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian. The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements" and amended by GASB Statement No. 40, "Deposit and Investment Risk Disclosures."

<u>Deposits:</u> Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's custodial credit risk policy requires that deposits be collateralized as required by ORC Chapter 135. Ohio law requires that deposits be placed in eligible banks or savings and loan associations located in Ohio. Any public depository in which the City places deposits must pledge as collateral eligible securities of aggregate market value equal to the excess of deposits not insured by the Federal Deposit Insurance Corporation (FDIC). The securities pledged as collateral are pledged to a pool for each individual financial institution in amounts equal to at least 105% of the carrying value of all public deposits held by each institution. Obligations that may be pledged as collateral are limited to obligations of the United States and its agencies and obligations of any state, county, municipal corporation or other legally constituted authority of any other state, or any instrumentality of such county, municipal corporation or other authority. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

At year end, the carrying amount of the City's deposits was \$2,984,765 and the bank balance was \$3,065,539. The City's bank balance was covered by FDIC and collateralized with securities held by the pledging financial institution's trust department or agent, respectively.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 3 - DEPOSITS AND INVESTMENTS – continued

Investments: The City's investments at December 31, 2016 are summarized as follows:

		Weighted	
		Average	Concentration
	Fair Value	Maturity (Years)	of Credit Risk
FFCB	\$ 472,869	1.63	14.65%
FNMA	904,897	4.22	28.04%
FHLMC	499,578	0.95	15.48%
FHLB	248,205	2.46	7.69%
Negotiable Certificates of Deposit	1,013,337	1.21	31.43%
STAROhio	28,843	-	0.89%
Series HH Bonds	4,000	-	0.12%
Money Markets	54,956	-	1.70%
	\$ 3,226,685		100.00%

<u>Credit Risk:</u> It is the City's policy to limit its investments that are not obligations of the U.S. Government or obligations explicitly guaranteed by the U.S. Government to investments which have a credit quality of the top 2 ratings by nationally recognized statistical rating organizations. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The City's investments in FFCB, FNMA FHLB and FHLMC were rated AA+ by Standard & Poor's and Aaa by Moody's. The City's investments in the U.S. Money Market Funds and STAR Ohio were rated AAAm by Standard & Poor's.

<u>Custodial Credit Risk:</u> Custodial credit risk is the risk that in the event of a failure of a counter party, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment securities are registered in the name of the City. The City's investment policy does not address custodial credit risk.

<u>Interest Rate Risk:</u> Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. In accordance with the investment policy, the City manages its exposure to declines in fair value by limiting the maximum maturity of investments in its portfolio to five years.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 3 - DEPOSITS AND INVESTMENTS - continued

<u>Fair Value Measurements</u>. The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The City has the following recurring fair value measurements as of December 31, 2016:

		Fair	r Valu	e Me	easurement	s Using:	
		Quoted P	rices	Si	gnificant		
		in Acti	ve		Other	Signifi	cant
		Markets	for	O	bservable	Unobse	rvable
	Fair	Identical A	Assets		Inputs	Inpu	ıts
Investments by Fair Value	 Value	(Level	1)	(Level 2)	(Leve	el 3)
Negotiable CDs	\$ 1,013,337	\$	-	\$	1,013,337	\$	-
U.S. Agency Obligations	2,125,549				2,125,549		
Total	\$ 3,138,886	\$		\$:	3,138,886	\$	

NOTE 4 - PROPERTY TAXES

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2016 for real and public utility property taxes represents collections of 2015 taxes.

2016 real property taxes are levied after October 1, 2016 on the assessed value as of January 1, 2016, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2016 real property taxes are collected in and intended to finance 2017.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property current is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2016 public utility property taxes, which became a lien December 31, 2015 are levied after October 1, 2016, and are collected in 2017 with real property taxes.

The Fayette County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Washington Court House. The County Auditor periodically remits to the City its portion of the taxes collected. The assessed value upon which the 2016 taxes were collected was \$210,181,240. The full tax rate for all City operations applied for real property for fiscal year ended December 31, 2016 was \$9.35 per \$1,000 of assessed valuation. Real property owners' tax bills are further reduced by homestead and rollback deductions, when applicable. The amount of these homestead and rollback reductions is reimbursed to the City by the State of Ohio.

Accrued property taxes receivable represents delinquent taxes outstanding and real tangible personal and public utility taxes which were measurable as of December 31, 2016. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not intended to finance 2016 operations. The receivable is therefore offset by a credit to deferred inflows of resources.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 5 - INCOME TAX

The City levies a municipal income tax of 1.45% on substantially all income earned within the City. In addition, the residents of the City are required to pay income tax on income earned outside of the City; however, the City allows a credit for income taxes paid to another municipality up to 100% of the City's current tax rate. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. Income tax proceeds are used for general fund operations, permanent improvements, and the safety building, as determined by the Council.

Beginning on January 1, 2016, the income tax rate increased to 1.95%, after the voters approved an additional 0.5% income tax for purposes of maintaining and operating cemeteries, maintaining fire protection, police protection, detention facilities, emergency medical services, general construction, reconstruction, resurfacing and repairing streets, roads and bridges. Additionally, 4% of the 0.5% increase is restricted for economic development and is accounted for in an economic development fund. The remaining 96% of the 0.5% increase is accounted for in an income tax levy fund.

NOTE 6 - CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2016 was as follows:

	Balance			Balance
	1/1/16	Additions	Deletions	12/31/16
Governmental Activities:				
Nondepreciable Capital Assets:				
Land	\$ 1,100,975	\$ -	\$ -	\$ 1,100,975
Total Nondepreciable Capital Assets	1,100,975			1,100,975
Depreciable Capital Assets:				
Land Improvements	515,135	17,000	-	532,135
Buildings and Improvements	9,430,598	-	-	9,430,598
Equipment and Vehicles	5,600,919	578,508	(19,738)	6,159,689
Infrastructure	51,110,435			51,110,435
Total Depreciable Capital Assets	66,657,087	595,508	(19,738)	67,232,857
Accumulated Depreciation:				
Land Improvements	(502,315)	(6,480)	-	(508,795)
Buildings and Improvements	(1,633,733)	(210,428)	-	(1,844,161)
Equipment and Vehicles	(4,532,752)	(333,972)	19,554	(4,847,170)
Infrastructure	(45,867,467)	(899,138)		(46,766,605)
Total Accumulated Depreciation	(52,536,267)	(1,450,018)	19,554	(53,966,731)
Total Govt Activities Capital Assets, Net	\$ 15,221,795	\$ (854,510)	<u>\$ (184)</u>	\$ 14,367,101

Notes to the Basic Financial Statements Year Ended December 31, 2016

$\underline{\textbf{NOTE 6-CAPITAL ASSETS}}\textbf{-} \textit{continued}$

Depreciation expense was charged to governmental functions as follows:

Security of Persons and Property	\$ 413,645
Leisure Time Activities	10,337
Public Health	16,356
Transportation	941,579
General Government	 68,101
Total Depreciation Expense	\$ 1,450,018

	Balance 1/1/16	Additions	Deletions	Balance 12/31/16
Business Type Activities:	1/1/10	Additions	Detections	12/31/10
Nondepreciable Capital Assets:				
Land	\$ 1,198,935	\$ -	\$ -	\$ 1,198,935
Total Nondepreciable Capital Assets	1,198,935			1,198,935
Depreciable Capital Assets:				
Land Improvements	659,819	-	-	659,819
Buildings and Improvements	26,641,789	-	-	26,641,789
Equipment and Vehicles	2,853,292	171,724	-	3,025,016
Infrastructure	24,172,375	16,960		24,189,335
Total Depreciable Capital Assets	54,327,275	188,684		54,515,959
Accumulated Depreciation:				
Land Improvements	(632,954)	(4,711)	-	(637,665)
Buildings and Improvements	(10,106,344)	(452,567)	-	(10,558,911)
Equipment and Vehicles	(2,752,938)	(26,446)	-	(2,779,384)
Infrastructure	(8,015,683)	(405,429)		(8,421,112)
Total Accumulated Depreciation	(21,507,919)	(889,153)		(22,397,072)
Total Bus. Activities Capital Assets, Net	\$ 34,018,291	\$ (700,469)	\$ -	\$ 33,317,822

Depreciation expense was charged to segments as follows:

\$ 284,385
604,768
\$ 889,153
\$ \$

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 7 – INTERFUND TRANSACTIONS

The City established an interfund loan of \$687,798 between the Sewer and Water Funds to have the Water Fund repay revenue that should have been recorded in the Sewer Fund. The loan will be repaid over fifteen years beginning in 2017.

NOTE 8 - LONG-TERM LIABILITIES

The changes in the City's long-term liabilities for the year ended December 31, 2016 were as follows:

	Balance at 1/1/16	 Issued	Retired	 Balance at 12/31/16	nount Due ithin One Year
Governmental Activities:		 	_	_	
Various Purpose 2007 GO Bonds:					
Note Refinancing	\$ 1,495,000	\$ -	\$ (1,495,000)	\$ -	\$ -
Safety Services	4,915,000	-	(4,915,000)	-	-
Tax Increment Financing	2,660,000	-	(2,660,000)	-	-
Premium on Series 2007	152,158	-	(152,158)	-	-
Various Purpose 2011					
Refunding GO Bonds:					
Road Way Improvement	620,000	-	(35,000)	585,000	35,000
Refunding	295,000	-	(40,000)	255,000	40,000
Fire Apparatus	760,000	-	(40,000)	720,000	40,000
Premium on Series 2011	25,024	-	(1,668)	23,356	-
Various Purpose 2016					
Refunding GO Bonds:					
Note Refinancing	-	1,350,000	(90,000)	1,260,000	105,000
Safety Services	-	4,570,000	(35,000)	4,535,000	435,000
Tax Increment Financing	-	2,480,000	(65,000)	2,415,000	130,000
Premium on Series 2016	-	1,007,702	(59,277)	948,425	-
Capital Leases	196,483	487,000	(64,139)	619,344	113,046
OPWC Loans	804,148	-	(32,657)	771,491	445,069
Compensated Absences Payable	956,678	353,775	(373,538)	936,915	209,665
Net Pension Liability:					
OPERS	2,294,144	903,470	-	3,197,614	-
OP&F	 4,897,411	 1,117,701	 <u>-</u>	 6,015,112	
Total Governmental Activities	\$ 20,071,046	\$ 12,269,648	\$ (10,058,437)	\$ 22,282,257	\$ 1,552,780

On September 6, 2007 the City issued \$12,875,000 various purpose general obligation bonds. The proceeds of the issue included retiring \$3,165,000 in various purpose infrastructure improvement notes, \$2,105,000 in an outstanding capital improvement TIF note and \$7,480,000 for the construction of a new safety building for the police and fire departments. This issuance was advanced refunded during 2016.

On March 8, 2011, the City issued \$2,135,000 various purpose refunding general obligation bonds. The proceeds of the issue included \$1,660,000 to refinance bond anticipation notes and related costs issued to pay for roadway improvements and fire equipment and \$475,000 to currently refund the outstanding Series 1997 Capital Improvement Bonds. The interest rate on the Series 2011 bonds range from 2.0% to 5.0% and will mature fully in 2030.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 8 - LONG-TERM LIABILITIES – continued

On April 27, 2016, the City issued \$8,400,000 in various purpose refunding general obligation bonds. The proceeds of the issue were used to advance refund \$8,475,000 in Series 2007 various purpose general obligation bonds. As a result, the Series 2007 bonds are considered defeased and the liability for these bonds has been removed from the statement of net position. The interest rate on the Series 2016 bonds range from 2.0% to 4.0% and will fully mature in 2032. The advance refunding reduced the City's total debt service payment by \$999,664 to obtain an economic gain (difference between the present values of the debt service payments on the old and new bonds) of \$867,867. The \$8,475,000 in defeased Series 2007 bonds will be called on December 1, 2017.

General obligation bonds are direct obligations of the City for which its full faith, credit and resources are pledged. General obligation bonds payable will be paid from the Permanent Improvement Fund, the Safety Building Improvement Fund, and various TIF Funds.

Compensated absences will be paid by the fund which primarily pays the employee's salary.

The City periodically receives interest-free loans from the Ohio Public Works Commission (OPWC). In 2009, the OPWC issued a loan of \$238,172 for traffic signal upgrades that will be repaid in 2032. In 2014, the OPWC issued a loan of \$622,450 for Leesburg Avenue reconstruction that will be repaid in 2044. Due to the Leesburg Avenue project being completed under budget, the City received a credit from OPWC on the loan that will be applied as a loan forgiveness payment in 2017.

							An	nount Due	
	Balance					Balance	W	ithin One	
	 at 1/1/16	 Issued		Retired		at 12/31/16		Year	
Business Type Activities:									
Water System Bonds:									
Series 2012 Revenue Refunding	\$ 2,995,000	\$ -	\$	(730,000)	\$	2,265,000	\$	740,000	
Premium on Series 2012	49,501	-		(12,375)		37,126		-	
OWDA Sewer Loan	2,548,058	-		(389,404)		2,158,654		402,875	
OWDA Water Loan	1,350,412	-		(222,215)		1,128,197		232,054	
Compensated Absences Payable	206,973	112,502		(115,779)		203,696		54,444	
Net Pension Liability:									
OPERS	 1,335,408	 389,305				1,724,713		_	
Total Business Type Activities	\$ 8,485,352	\$ 501,807	\$	(1,469,773)	\$	7,517,386	\$	1,429,373	

In March 2012, the City issued \$5,180,000 in water system revenue refunding bonds. The proceeds were used to currently refund the outstanding Series 2003 water system revenue refunding bonds. The interest rate on the Series 2012 bonds is 2.0%, will mature in 2019, and will be retired through the Water Fund using water utility revenues.

In connection with the revenue bonds listed above, the City has pledged future customer revenues, net of specified operating expenses, to repay this debt. Pledged revenues of a given year may also include specified portions of cash balances carried over from the prior year. The bonds are payable, through their final maturities, solely from net revenues applicable to the Water Fund. In 2016, the Water Fund reported \$1,342,539 of net pledged revenues for coverage of annual debt service of \$789,900. The remaining debt service for these bonds at December 31, 2016 was \$2,356,200.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 8 - LONG-TERM LIABILITIES – continued

The Ohio Water Development Authority (OWDA) loans were made for the purpose of improving the City's water and wastewater treatment facilities. Property and revenue of the Water and Sewer Funds have been pledged to repay these debts. The loans mature in 2021 and carry interest rates of 3.43% and 4.38%. Effective January 1, 2016, the City received an interest rate buy-down from OWDA to reduce the interest rate on these two loans to 3%. Each of these OWDA loans will be repaid from Water Fund and Sewer Fund revenues.

In connection with the OWDA loans listed above, the City has pledged future customer revenues of the Water and Sewer Funds, net of specified operating expenses and net of debt service requirements on revenue bonds (which have first priority and a lien on net income available for debt service), to repay this debt. The loans are payable, through their final maturities, from net revenues applicable to the Water and Sewer Funds. Total interest and principal remaining to be paid on these loans is \$3,622,761.

Principal and interest requirements to retire the City's governmental activities' outstanding notes and bonds as of December 31, 2016, are as follows:

		Series 20	011	Bonds	Series 2016 Bonds					<u>OPWC</u>		
	_ F	Principal		Interest	Prir	Principal Interes			P	rincipal		
2017	\$	115,000	\$	65,510	\$ 6	70,000	\$	300,750	\$	445,069		
2018		120,000		62,060	69	90,000		280,650		17,382		
2019		125,000		58,460	70	05,000		259,950		17,382		
2020		120,000		54,085	73	30,000		238,800		17,382		
2021		130,000		49,885	70	65,000		209,600		17,381		
2022-2026		480,000		182,845	3,60	05,000		596,400		86,912		
2027-2031		470,000		60,000	88	80,000		127,800		86,914		
2032-2036		-		-	10	55,000		6,600		39,278		
2037-2041		-		-		-		-		27,369		
2042-2044						_				16,422		
Total	\$ 1	1,560,000	\$	532,845	\$8,2	10,000	\$	2,020,550	\$	771,491		

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 8 - LONG-TERM LIABILITIES – continued

Principal and interest requirements to retire the City's business-type activities' outstanding notes, bonds, and loans as of December 31, 2016, are as follows:

	Water Rev	venue Bonds	$\underline{\text{OWD}}$	A Loans
	Principal	Interest	Principal	Interest*
2017	\$ 740,000	\$ 45,300	\$ 634,929	\$ 117,519
2018	755,000	30,500	659,141	93,305
2019	770,000 15,400		684,291	68,156
2020	-	-	710,415	42,033
2021			598,075	14,897
Total	\$2,265,000	\$ 91,200	\$ 3,286,851	\$ 335,910

^{*} The City received an interest rate buy-down from OWDA to reduce the interest rate on the outstanding OWDA loans to 3.0% effective January 1, 2016. OWDA interest payments reported above are reported at gross.

NOTE 9 - SHORT-TERM OBLIGATIONS

The following activity was related to the issuance of short-term obligations:

	Issue	Beginning		Ending		
	<u>Date</u>	Balance	Additions	Deletions	Balance	
Governmental Activities:						
Court Special Project BAN - 1.75%	12/17/2015	\$ 100,000	\$ -	\$ (100,000)	\$ -	
Court Special Project BAN - 3.75%	12/16/2016	<u> </u>	60,000		60,000	
		\$ 100,000	\$ 60,000	\$ (100,000)	\$ 60,000	
Business-Type Activities:						
Wastewater Treatment System BAN - 1.75%	12/17/2015	\$ 350,000	\$ -	\$ (350,000)	\$ -	
Wastewater Treatment System BAN - 3.75%	12/16/2016		350,000		350,000	
		\$ 350,000	\$ 350,000	\$ (350,000)	\$ 350,000	

The City issued \$450,000 in various purpose bond anticipation notes on December 17, 2015. \$350,000 of the notes was issued to pay for engineering costs related to the sewer treatment plant and was paid with user fees of the Sewer Fund. The other \$100,000 was issued to pay for court related equipment and was paid with court fees from the Court Special Project Fund. On December 16, 2016, the City issued bond anticipation notes in the amount of \$410,000 that provided funding to rollover the bond anticipation notes issued in December 2015.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 10 - CAPITAL LEASES

The City previously entered into a lease agreement for energy-saving equipment of \$610,000. In 2016, the City entered into a lease agreement for fire equipment of \$487,000. These lease obligations meet the criteria of a capital lease as defined by GASB Statement No. 62, which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures in the governmental funds.

The following is a schedule of the future minimum lease payments for the capital leases, and the present value of the future minimum lease payments at December 31, 2016:

Year Ending		
December 31,	_	
2017	\$	126,835
2018		125,460
2019		55,791
2020		55,791
2021		55,791
Thereafter		278,955
Total Future Minimum Lease Payments		698,623
Less: Amount Representing Interest		79,279
Present Value of Future Minimum		
Lease Payments	\$	619,344

NOTE 11 – DEFINED BENEFIT PENSION PLANS

Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 11 – DEFINED BENEFIT PENSION PLANS – continued

GASB Statement No. 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

Plan Description – Ohio Public Employees Retirement System (OPERS)

City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g., City employees) may elect the Member-Directed Plan and the Combined Plan, the majority of employee members are in OPERS' Traditional Plan; therefore, the following disclosures focus on the Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code (ORC). OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to Ohio Public Employees Retirement System, 277 East Town Street, Columbus, OH 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information):

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 11 – DEFINED BENEFIT PENSION PLANS – continued

Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

Group C

Members not in other Groups and members hired on or after January 7, 2013

State and Local

Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of

Formula:

service credit

2.2% of FAS multiplied by years of Service for the first 30 years and 2.5% for service years in excess of 30

State and Local

Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service

Formula:

credit

2.2% of FAS multiplied by year of service for the first 30 years and 2.5% for service years in excess of 30

State and Local

Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

Funding Policy—The ORC provides statutory authority for member and employer contributions. For 2016, member contribution rates were 10% of salary and employer contribution rates were 14%. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan was 2.0% during calendar year 2016 (see Note 12). Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$413,236 for 2016. Of this amount, \$84,526 is reported as an intergovernmental payable.

Plan Description – Ohio Police & Fire Pension Fund (OP&F)

City full-time police and firefighters participate in the Ohio Police & Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code (ORC). OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, OH 43215-5164.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 11 – DEFINED BENEFIT PENSION PLANS – continued

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years of service credit, 2.0% for each of the next five years of service credit and 1.5% for each year of service credit in excess of 25 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living adjustment (COLA). The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either 3% or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to 3% of their base pension or disability benefit.

Funding Policy—The ORC provides statutory authority for member and employer contributions as follows:

	Police		Firefight	ers
2016 Statutory Maximum Contribution Rates	_			
Employer	19.50	%	24.00	%
Employee	12.25	%	12.25	%
2016 Actual Contribution Rates				
Employer::				
Pension	19.00	%	23.50	%
Post-employment Health Care Benefits	0.50	%_	0.50	%
Total Employer	19.50	<u>%</u>	24.00	%
Employee	12.25	%	12.25	%

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$384,449 for 2016. Of this amount, \$59,757 is reported as an intergovernmental payable.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 11 - DEFINED BENEFIT PENSION PLANS - continued

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2015 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2015, and was determined by rolling forward the total pension liability as of January 1, 2015, to December 31, 2015. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	<u>OPERS</u>		OP&F		Total	
Proportionate Share of Net Pension Liability	\$	4,922,327	\$	6,015,112	\$	10,937,439
Proportion of Net Pension Liability		0.02842%		0.09350%		
Change in Proportion		-0.00168%		-0.00103%		
Pension Expense	\$	627,926	\$	801,695	\$	1,429,621

At December 31, 2016, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 OPERS	OP&F		Total	
<u>Deferred Outflows of Resources</u>					
Net differences between projected					
and actual investment earnings	\$ 1,454,942	\$	980,762	\$	2,435,704
City contributions subsequent to					
the measurement date	 413,236		384,449		797,685
	\$ 1,868,178	\$	1,365,211	\$	3,233,389
<u>Deferred Inflows of Resources</u>					
Differences between expected					
and actual experience	\$ 97,020	\$	16,891	\$	113,911
Change in proportionate share	 138,253		44,912		183,165
	\$ 235,273	\$	61,803	\$	297,076

\$797,685 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 11 - DEFINED BENEFIT PENSION PLANS - continued

	 OPERS	 OP&F	 Total
Year Ending December 31:			
2017	\$ 253,707	\$ 246,474	\$ 500,181
2018	278,206	246,474	524,680
2019	360,333	246,476	606,809
2020	327,423	193,706	521,129
2021	-	(11,908)	(11,908)
Thereafter	 _	 (2,263)	 (2,263)
	\$ 1,219,669	\$ 918,959	\$ 2,138,628

Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2015, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Wage inflation	3.75%
Future salary increases, including inflation	4.25% to 10.05%, including wage inflation
COLA or Ad Hoc COLA	Pre 1/7/2013 Retirees: 3%;
	Post 1/7/2013 Retirees: 3% simple through 2018,
	then 2.80% simple
Investment rate of return	8%
Actuarial cost method	Individual entry age

Mortality rates were based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105% of the combined healthy male mortality rates were used. For females, 100% of the combined health female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males, 120% of the disabled female mortality rates were used set forward two years. For females, 100% of the disabled female mortality rates were used.

The most recent experience study was completed for the five-year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 11 – DEFINED BENEFIT PENSION PLANS – continued

During 2015, OPERS manages investments in four investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, the 115 Health Care Trust portfolio and the Defined Contribution portfolio. During 2016, OPERS consolidated the health care portfolios (see Note 12). The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan and the VEBA Trust. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The money weighted rate of return, net of investments expense, for the Defined Benefit portfolio is 0.4% for 2015.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2015 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Tisset Class	7 Miocation	(7 Hittilliette)
Fixed Income	23.00%	2.31%
Domestic Equities	20.70%	5.84%
Real Estate	10.00%	4.25%
Private Equity	10.00%	9.25%
International Equities	18.30%	7.40%
Other Investments	18.00%	4.59%
Total	100.00%	5.27%

Discount Rate. The discount rate used to measure the total pension liability was 8%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 11 – DEFINED BENEFIT PENSION PLANS – continued

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following table represents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 8%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage point lower (7%) and one-percentage point higher (9%) than the current rate:

	Current					
	19	% Decrease		Discount	1	% Increase
		(7.00%)	Ra	te of 8.00%		(9.00%)
City's proportionate share						
of the net pension liability	\$	7,842,468	\$	4,922,327	\$	2,459,279

Changes Between Measurement Date and Report Date

In October 2016, the OPERS Board adopted certain assumption changes which will impact their annual actuarial valuation prepared as of December 31, 2016. The most significant change is a reduction in the discount rate from 8% to 7.5%. Although the exact amount of these changes is not known, the impact to the City's net pension liability is expected to be significant.

Actuarial Assumptions – OP&F

OP&F's total pension liability as of December 31, 2015 is based on the results of an actuarial valuation date of January 1, 2015, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determine amounts are subject to continual review and potential modifications, as actual results are compared with past experiences and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2015, are presented below:

Valuation date	January 1, 2015
Actuarial cost method	Entry age normal
Investment rate of return	8.25%
Projected salary increases	4.25% to 11.00%
Payroll increases	3.75%
Inflation assumptions	3.25%
Cost of living adjustments	2.60% and 3.00% simple

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed for the five-year period ended December 31, 2011.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 11 – DEFINED BENEFIT PENSION PLANS – continued

The long-term expected rate of return on pension plan investments was determine using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2015 are summarized below:

		10 Year	30 Year
		Expected	Expected
	Target	Rate of	Rate of
Asset Class	Allocation	Return**	Return**
Cash and Cash Equivalent	0.0%		_
Domestic Equity	16.0%	4.47%	7.80%
Non-U.S. Equity	16.0%	4.47%	8.00%
Core Fixed Income*	20.0%	1.62%	5.35%
Global Inflation Protected Securities*	20.0%	1.33%	4.73%
High Yield	15.0%	3.39%	7.21%
Real Estate	12.0%	3.93%	7.43%
Private Markets	8.0%	6.98%	10.73%
Timber	5.0%	4.92%	7.35%
Master Limited Partnerships	8.0%	7.03%	10.75%
-	120.0%		

Note: Assumptions are geometric. * Levered 2x; ** Numbers include inflation.

OP&F's Board of Trustees has incorporated the "risk parity" concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate. The total pension liability was calculated using the discount rate of 8.25%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 8.25%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 11 – DEFINED BENEFIT PENSION PLANS – continued

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is one-percentage point lower (7.25%) or one-percentage point higher (9.25%) than the current rate.

	Current					
	1%	6 Decrease		Discount	1	% Increase
		(7.25%)	Ra	te of 8.25%		(9.25%)
City's proportionate share						
of the net pension liability	\$	7,933,129	\$	6,015,112	\$	4,390,366

NOTE 12 - POSTEMPLOYMENT BENEFITS

Ohio Public Employees Retirement System

Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan—a defined contribution plan; and the Combined Plan—a cost sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

In March 2016, OPERS received two favorable rulings from the Internal Revenue Service (IRS) allowing OPERS to consolidate all health care assets into the OPERS 115 Health Care Trust. Transition to the new health care trust structure was completed July 1, 2016.

As of December 31, 2016, OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and Combined plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including OPERS sponsored health care coverage. OPERS funds a Retiree Medical Account (RMA) for participants in the Member-Directed Plan. At retirement or refund, participants can be reimbursed for qualified medical expenses from their vested RMA balance.

In order to qualify for health care coverage, age-and-service retirees under the Traditional Pension and Combined plans must have 20 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45. Please see the Plan Statement in the OPERS 2015 CAFR.

The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible benefit recipients. Authority to establish and amend health care coverage is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml#CAFR, by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 12 - POSTEMPLOYMENT BENEFITS – continued

The Ohio Revised Code provides the statutory authority requiring public employers to fund health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2016, state and local employers contributed at a rate of 14.0% of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active members' contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of the employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 2.0% during calendar year 2016. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2017 decreased to 1.0% for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited to the RMA for participants in the Member-Directed Plan for 2016 was 4.0%.

Actual employer contributions for 2016, 2015 and 2014 which were used to fund post-employment benefits were approximately \$72,000, \$72,000, and \$75,000, respectively.

Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored health care program, a cost sharing multiple-employer defined postemployment health care plan administered by OP&F. OP&F provides healthcare benefits including coverage for medical, prescription drugs, dental, vision, Medicare Part B Premium and long term care to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to post-retirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

The Ohio Revised Code allows, but does not mandate OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the Plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164 or on OP&F's website at www.op-f.org.

The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F (defined benefit pension plan). Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently, 19.5% and 24% of covered payroll for police and fire employers, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5% of covered payroll for police employer units and 24% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 12 - POSTEMPLOYMENT BENEFITS – continued

OP&F maintains funds for health care in two separate accounts. One for health care benefits under an IRS Code Section 115 trust and one for Medicare Part B reimbursements administrated as an Internal Revenue Code 401(h) account, both of which are within the defined benefit pension plan, under the authority granted by the Ohio Revised Code to the OP&F Board of Trustees.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. The portion of employer contributions allocated to health care was 0.5% of covered payroll throughout 2016. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees also is authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents, or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. The City's actual contributions for 2016, 2015 and 2014 that were used to fund post-employment benefits were approximately \$6,000 each year for police, and \$4,000 each year for fire.

NOTE 13 - OTHER EMPLOYEE BENEFITS

Compensated Absences

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 16, the City accrues a liability for sick leave and vacation when the obligation is attributable to services previously rendered, to rights that vest or accumulate, and where payment of the obligation is probable and can be reasonably determined.

Accumulated Unpaid Vacation

City employees earn vacation leave at varying rates based upon length of service. Vacation leave may accumulate up to a maximum of two years for non-salaried employees and three years for salaried employees. In the case of death, termination, or retirement, an employee (or his estate) is paid for the unused vacation.

Accumulated Unpaid Sick Leave

City employees earn sick leave at varying rates based upon length of service and when the employee was hired. City employees who have ten years of service, hired prior to March 1, 1992 for police officers, July 1, 1992 for firefighters, and April 12, 1991 for all other employees, and who have sick leave accumulated, receive payment upon retirement at a rate of one hour for each hour of accumulated and unused sick leave, to a maximum of 960 hours.

Employees who have ten years of service, hired after March 1, 1992 for police officers, July 1, 1992 for firefighters, and April 12, 1991 for all other employees who have sick leave accumulated receives payment upon retirement at a rate of one hour for each two hours of accumulated and unused sick leave, to a maximum of 480 hours. Individuals leaving the employment of the City prior to retirement or at retirement with less than ten years of service lose their accumulated sick leave.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 13 - OTHER EMPLOYEE BENEFITS - continued

A liability has been recognized in the accompanying financial statements for a portion of the sick leave hours of those employees who have ten years of service and are age 50 or older, or have thirty years with local government employment as well as other employees who are expected to become eligible in the future to receive such payments.

Health Care Benefits

The City has elected to provide employee medical/surgical and prescription drug benefits through United Healthcare. The employees share the cost of the monthly premium with the City.

NOTE 14 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of or damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2016, the City contracted with various commercial carriers for property, auto, crime, and liability insurance as well as public official bonds.

The City maintains comprehensive insurance coverage for real property, building contents and vehicles. Vehicle policies include liability coverage for bodily injury and property damage. Real property and contents are 90% coinsured. Worker's compensation benefits are provided through the State Bureau of Workers' Compensation. The City pays all public officials' bonds by statute.

The City has not incurred any significant reductions in insurance coverage from coverage in the prior year by major category of risk. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years.

NOTE 15 - RELATED ORGANIZATION

The Carnegie Public Library is a related organization of the City. The City is not financially accountable for this fiscally independent organization. The imposition of will or financial benefit/burden relationship criteria set forth by GASB does not apply and the City's accountability is limited to the appointment of all members to the governing board of the Library.

NOTE 16 - CONTINGENT LIABILITIES

Litigation

The City is of the opinion that ultimate disposition of any claims and legal proceedings will not have material effect on the financial condition of the City.

Federal and State Grants

The City received federal and state grants for specific purposes that are subject to review and audit by grantor agencies or their designee. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. The City believes all expenditures meet grant qualifications.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 17 - FUND DEFICITS

At December 31, 2016, the City had a deficit of \$25,895 in a nonmajor governmental fund. This deficit is due to the accrual recorded for notes payable. The General Fund provides transfers to cover fund deficit balances; however, this is done when cash is needed and not when accruals occur.

NOTE 18 - COMMITMENTS

As discussed previously, encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the amount of encumbrances outstanding was as follows:

General Fund	\$ 36,507
Income Tax Levy	13,089
Permanent Improvement	371,876
Nonmajor Governmental Funds	8,704
	\$ 430,176

NOTE 19 - TAX ABATEMENT

In 2012, the City passed Ordinance No. 11-2012 that established the Job Creation and Retention Incentive Program to provide an income tax incentive to qualified businesses to encourage retention and creation of jobs within the City. The program was structured in accordance with Sections 718.15 and 718.151 of the Ohio Revised Code and will remain in effect until July 31, 2022. The Program is available to businesses located within, or annexing into, the City creating new, or retaining existing, jobs, generating at least \$200,000 in qualified payroll. Interested parties must go through an application process to be approved by the City administration. Incentive payments may be up to 50% of the income tax revenue generated for the City.

One company is currently participating in the Program. The company and the City agreed to a five-year agreement to rebate 50% of 1% income tax rate, beginning January 1, 2013 as a result of the company expanding its manufacturing facility. The income tax rebate payment for 2016, paid in 2017, was \$13,587.

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 20 - FUND BALANCES

Fund balance is classified as nonspendable, restricted, committed and unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and nonmajor governmental funds are presented below:

Fund Balances	 General Fund	Income Tax Levy	_	ermanent provement	Nonmajor overnmental Funds	Total Governmental Funds		
Nonspendable								
Prepaids	\$ 25,393	\$ -	\$	-	\$ 2,905	\$	28,298	
Inventory	 				 82,284		82,284	
Total Nonspendable	 25,393	 			 85,189		110,582	
Restricted for								
Police	-	211,893		-	26,460		238,353	
Fire	-	157,888		-	7,524		165,412	
Streets	-	90,276		-	441,582		531,858	
Cemetery	-	160,941		-	358,181		519,122	
Economic development	-	-		-	68,328		68,328	
Community development	-	-		-	54,171		54,171	
Municipal court	-	-		-	149,472		149,472	
Debt service	-	-		202,529	761,773		964,302	
Capital projects	-	-		421,625	570,606		992,231	
Other purposes	 	 			 70,339		70,339	
Total Restricted	 	 620,998		624,154	 2,508,436		3,753,588	
Committed to								
Bridge maintenance	 	 			 77,134		77,134	
Unassigned (Deficit)	 874,434	 			 (25,895)		848,539	
Total Fund Balance	\$ 899,827	\$ 620,998	\$	624,154	\$ 2,644,864	\$	4,789,843	

Notes to the Basic Financial Statements Year Ended December 31, 2016

NOTE 21 – FUND RECLASSIFICATION

Prior to 2016, the City included the Joint Economic Development Fund with the General Fund in accordance with GASB Statement No. 54, due to it having no primary revenue sources that were restricted or committed.

In 2016, the City recorded the portion of the 0.5% income tax increase for economic development into the Joint Economic Development Fund. Since this Fund now has a restricted revenue source, the Fund was reclassified as a non-major special revenue fund for financial reporting purposes. The result had the following impact on beginning fund balances:

]	Nonmajor		
		Go	overnmental		
	 General	Funds			
Fund Balance, December 31, 2015	\$ 1,013,486	\$	2,352,318		
Adjustments:					
Fund reclassification	 (209)		209		
Restated Fund Balance at December 31, 2015	\$ 1,013,277	\$	2,352,527		

Required Supplementary Information Schedule of City's Proportionate Share of the Net Pension Liability Ohio Public Employees Retirement System - Traditional Pension Plan Last Three Measurement Periods (1)

	2015	2014	2013
City's Proportion of the Net Pension Liability:	0.028418%	0.030093%	0.030093%
City's Proportionate Share of the Net Pension Liability	\$ 4,922,327	\$ 3,629,552	\$ 3,547,573
City's Covered-Employee Payroll	\$ 3,541,017	\$ 3,689,433	\$ 3,422,747
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	139.01%	98.38%	103.65%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	81.08%	86.45%	86.36%

⁽¹⁾ Information prior to 2013 is not available.

Required Supplementary Information Schedule of City's Proportionate Share of the Net Pension Liability Ohio Police and Fire Pension Fund Last Three Measurement Periods (1)

	2015	2014	2013
City's Proportion of the Net Pension Liability	0.093503%	0.094537%	0.094537%
City's Proportionate Share of the Net Pension Liability	\$ 6,015,112	\$ 4,897,411	\$ 4,604,249
City's Covered-Employee Payroll	\$ 1,950,617	\$ 1,943,178	\$ 2,485,902
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	308.37%	252.03%	185.21%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (2)	66.77%	71.71%	73.00%

⁽¹⁾ Information prior to 2013 is not available.

^{(2) 2014} information was restated by the pension fund.

Required Supplementary Information Schedule of City Contributions Ohio Public Employees Retirement System - Traditional Pension Plan Last Four Years (1)

	2016		2015		2014		2013
Contractually Required Contributions	\$	413,236	\$	424,922	\$	442,732	\$ 444,957
Contributions in Relation to the Contractually Required Contributions	\$	(413,236)	\$	(424,922)	\$	(442,732)	\$ (444,957)
Contribution Deficiency (Excess)	\$		\$		\$		\$
City Covered-Employee Payroll	\$	3,443,633	\$	3,541,017	\$	3,689,433	\$ 3,422,747
Contributions as a Percentage of Covered-Employee Payroll		12.00%		12.00%		12.00%	13.00%

⁽¹⁾ Information prior to 2013 is not available. The City will continue to present information for years available until a full ten-year trend is compiled.

Required Supplementary Information Schedule of City Contributions Ohio Police and Fire Pension Fund Last Four Years (1)

	2016		2015		2014		 2013
Contractually Required Contributions	\$	384,449	\$	391,879	\$	395,631	\$ 424,592
Contributions in Relation to the Contractually Required Contributions	\$	(384,449)	\$	(391,879)	\$	(395,631)	\$ (424,592)
Contribution Deficiency (Excess)	\$		\$		\$		\$
City Covered-Employee Payroll	\$	1,913,634	\$	1,950,617	\$	1,943,178	\$ 2,485,902
Contributions as a Percentage of Covered-Employee Payroll		20.09%		20.09%		20.36%	17.08%

⁽¹⁾ Information prior to 2013 is not available. The City will continue to present information for years available until a full ten-year trend is compiled.



Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

City of Washington Court House Fayette County 105 N. Main Street Washington Court House, Ohio 43160

To the Members of City Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Washington Court House, Fayette County, Ohio (the City), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 20, 2017.

Internal Control over Financial Reporting

As part of our financial statement audit, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Compliance and Other Matters

As part of reasonably assuring whether the City's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts.

Members of the City Council City of Washington Court House Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BHM CPA Group Inc.

BHM CPA Group

Piketon, Ohio June 20, 2017





FAYETTE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 15, 2017