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104 South Sugar St. St. Clairsville, OH 43950 740.695.1569

1310 Market Street, Suite 300 Wheeling, WV 26003 304.232.1358



# KINGSVILLE TOWNSHIP ASHTABULA COUNTY Regular Audit For the Years Ended December 31, 2016 and 2015

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Board of Trustees Kingsville Township 3641 Creek Road Kingsville, Ohio 44048

We have reviewed the *Independent Auditor's Report* of Kingsville Township, Ashtabula County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2015 through December 31, 2016. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Kingsville Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

September 8, 2017



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#### INDEPENDENT AUDITOR'S REPORT

June 28, 2017

Kingsville Township Ashtabula County 3641 Creek Road Kingsville, Ohio 44048

To the Board of Trustees:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of **Kingsville Township**, Ashtabula County, (the Township) as of and for the years ended December 31, 2016 and 2015.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.



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Kingsville Township Ashtabula County Independent Auditor's Report Page 2

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2016 and 2015, or changes in financial position thereof for the years then ended.

#### Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Kingsville Township, Ashtabula County as of December 31, 2016 and 2015, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 28, 2017, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Perry & Associates

Certified Public Accountants, A.C.

Very Monciales CANS A. C.

Marietta, Ohio

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2016

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts			•	
Property and Other Local Taxes	\$ 87,753	\$ 349,783	\$ -	\$ 437,536
Charges for Services	-	204,805	-	204,805
Licenses, Permits and Fees	14,149	3,829	-	17,978
Intergovernmental	24,550	136,913	-	161,463
Special Assessments	-	14,745	-	14,745
Earnings on Investments	15	<u>-</u>	-	15
Miscellaneous	4,028	73,075	8,000	85,103
Total Cash Receipts	130,495	783,150	8,000	921,645
Cash Disbursements				
Current:				
General Government	107,805	-	-	107,805
Public Safety	-	237,540	-	237,540
Public Works	10,000	371,784	-	381,784
Health	-	19,394	-	19,394
Conservation-Recreation	3,853	-	-	3,853
Capital Outlay	6,363	10,064	-	16,427
Debt Service:				
Principal Retirement	-	56,980	-	56,980
Interest and Fiscal Charges		3,370		3,370
Total Cash Disbursements	128,021	699,132		827,153
Net Change in Fund Cash Balances	2,474	84,018	8,000	94,492
Fund Cash Balances, January 1	109,687	875,494	20,052	1,005,233
Fund Cash Balances, December 31				
Restricted	_	959,512	28,052	987,564
Assigned	40,745	-	20,002	40,745
Unassigned	71,416			71,416
Fund Cash Balances, December 31	\$ 112,161	\$ 959,512	\$ 28,052	\$ 1,099,725

## COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2015

Ocale Becaring	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts Property and Other Local Taxes	¢ 00.750	\$ 310,711	¢.	¢ 400.463
Charges for Services	\$ 89,752	په ۱۵۹,7۱۱ 129,148	\$ - -	\$ 400,463 129,148
Licenses, Permits and Fees	14,490	2,643	_	17,133
Intergovernmental	26,729	182,061	_	208,790
Special Assessments	-	15,504	_	15,504
Earnings on Investments	607	-	_	607
Miscellaneous	1,922	42,317		44,239
Total Cash Receipts	133,500	682,384		815,884
Cash Disbursements				
Current:				
General Government	97,401	-	-	97,401
Public Safety	-	208,879	-	208,879
Public Works	-	187,653	-	187,653
Health Conservation-Recreation		18,861	-	18,861
	2,326	289,900		2,326 289,900
Capital Outlay Debt Service:	-	269,900	-	209,900
Principal Retirement	_	133,771		133,771
Interest and Fiscal Charges	_	1,563		1,563
morost and rissal Gharges		1,000		1,000
Total Cash Disbursements	99,727	840,627		940,354
Excess of Receipts Over (Under) Disbursements	33,773	(158,243)		(124,470)
Other Financing Receipts Other Debt Proceeds	_	192,843	_	192,843
Cirici Debt i 1000cd3		102,040		102,040
Total Other Financing Receipts		192,843		192,843
Net Change in Fund Cash Balances	33,773	34,600	-	68,373
Fund Cash Balances, January 1	75,914	840,894	20,052	936,860
Fund Cash Balances, December 31				
Restricted	_	875,494	20,052	895,546
Assigned	- 857	010,434	20,032	857
Unassigned	108,830	_	_	108,830
<b>J</b>	. 30,000			
Fund Cash Balances, December 31	\$ 109,687	\$ 875,494	\$ 20,052	\$ 1,005,233

ASHTABULA COUNTY

Notes to the Financial Statements
For the Years Ended December 31, 2016 and 2015

#### Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Kingsville Township, Ashtabula County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

#### Joint Ventures, Jointly Governed Organizations, Public Entity Risk Pools and Related Organizations

The Township participates in the Ohio Township Association Risk Management Authority (OTARMA) public entity risk pool. Note 7 to the financial statements provide additional information for this entity. The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

#### Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

#### **Fund Accounting**

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

**General Fund** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Special Revenue Funds** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

**Gasoline Tax Fund** The gasoline tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

**Road and Bridge Fund** The road and bridge fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

**Fire Levy Fund** The special levy fund receives monies from property tax and other local taxes and intergovernmental to provide fire protection to Township residents.

**Ambulance and EMS Fund** This fund receives property tax money for providing emergency medical services to Township residents and purchasing and maintaining equipment for these services.

ASHTABULA COUNTY

Notes to the Financial Statements
For the Years Ended December 31, 2016 and 2015
(Continued)

#### Note 2 – Summary of Significant Accounting Policies (Continued)

**Capital Project Funds** These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project funds:

**Public Works Project** - The township received a grant from the state for capital improvements for heating and cooling at the township fire hall and road garage.

#### Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

**Appropriations** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end.

**Estimated Resources** Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

**Encumbrances** The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated.

A summary of 2016 and 2015 budgetary activity appears in Note 4.

#### Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

#### Capital Assets

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

ASHTABULA COUNTY

Notes to the Financial Statements
For the Years Ended December 31, 2016 and 2015
(Continued)

#### Note 2- Summary of Significant Accounting Policies (Continued)

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

**Nonspendable** The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

**Committed** Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

**Assigned** Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Note 3 – Compliance

Contrary to Ohio law, expenditures exceeded appropriation authority in the General and Road and Bridge Fund by \$20,939 and \$8,761 for the year ended December 31, 2016.

#### Note 4 - Budgetary Activity

Budgetary activity for the year ending December 31, 2016 and 2015 follows:

2016 Budgeted vs. Actual Receipts **Budgeted** Actual Fund Type Receipts Receipts Variance General 115,183 130,495 15,312 Special Revenue 528,822 783,150 254,328 Capital Projects 8,000 8,000 644,005 Total 921,645 277,640

#### ASHTABULA COUNTY

Notes to the Financial Statements
For the Years Ended December 31, 2016 and 2015
(Continued)

#### Note 4 – Budgetary Activity (Continued)

2016 Budgeted vs. Actual Budgetary Basis Expenditures

Ар	Appropriation		Budgetary		_			
	Authority		Authority		Expenditures		Variance	
\$	147,915	\$	168,766	\$	(20,851)			
	1,029,240		755,796		273,444			
\$	1,177,155	\$	924,562	\$	252,593			
		Authority \$ 147,915 1,029,240	Authority Ex \$ 147,915 \$ 1,029,240	Authority Expenditures \$ 147,915 \$ 168,766 1,029,240 755,796	Authority Expenditures \\ \$ 147,915 \$ 168,766 \$ \\ 1,029,240 755,796			

2015 Budgeted vs. Actual Receipts

	В	Budgeted		Actual		_
Fund Type	F	Receipts		Receipts	Variance	
General	\$	114,037	\$	133,500	\$	19,463
Special Revenue		536,785		875,227		338,442
Total	\$	650,822	\$	1,008,727	\$	357,905

2015 Budgeted vs. Actual Budgetary Basis Expenditures

-	Ap	Appropriation		Budgetary					
Fund Type		Authority		Authority Ex		Expenditures		Variance	
General	\$	257,775	\$	100,585	\$	157,190			
Special Revenue		1,015,312		843,292		172,020			
Total	\$	1,273,087	\$	943,877	\$	329,210			

#### Note 5 – Deposits

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2016		2015
Demand deposits	\$	1,068,621	\$ 974,129
Certificates of deposit		31,104	31,104
Total deposits	\$	1,099,725	\$ 1,005,233

#### Deposits

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

#### Note 6 – Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

ASHTABULA COUNTY

Notes to the Financial Statements
For the Years Ended December 31, 2016 and 2015
(Continued)

#### Note 7 - Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. York Risk Pooling Services, Inc. (formally known as American Risk Pooling Consultants, Inc.) (York or Management), functions as the administrator of the Pool and provides underwriting claims, loss control, risk management, and reinsurance services for the Pool. Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty and Property Coverage

The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York. APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, OTARMA retains insured risks up to an amount specified in the contracts. At December 31, 2016, OTARMA retained \$350,000 for casualty claims and \$250,000 for property claims.

The aforementioned casualty and property reinsurance agreement does not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2015 and 2016 (the latest information available):

	<u>2016</u>	<u>2015</u>
Assets	\$38,473,283	\$37,313,311
Liabilities	<u>8,244,140</u>	<u>8,418,518</u>
Net Position	\$30,229,143	<u>\$28,894,793</u>

At December 31, 2016 and 2015, respectively, the liabilities above include approximately \$7.4 and \$7.8 million of estimated incurred claims payable. The assets above also include approximately \$6.9 and \$7.7 million of unpaid claims to be billed to approximately 1,010 and 989 member governments in the future, as of December 31, 2016 and 2015, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. As of December 31, 2016, the Township's share of these unpaid claims collectible in future years is approximately \$8,000.

Based on discussions with OTARMA, the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

ASHTABULA COUNTY

Notes to the Financial Statements
For the Years Ended December 31, 2016 and 2015
(Continued)

#### Note 7 - Risk Management (Continued)

Contributions to OTARMA				
<u>2016</u>	<u>2015</u>			
\$17,924	\$17,521			

After one year of membership, a member may withdraw on the anniversary of the date of joining OTARMA, if the member notifies OTARMA in writing 60 days prior to the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### Note 8 - Defined Benefit Pension Plans

#### Ohio Public Employees Retirement System

Two employees and three elected officials belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2016 and 2015, OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14%, respectively, of participants' gross salaries. The Township has paid all contributions required through December 31, 2016 and 2015.

#### Note 9 - Postemployment Benefits

Both OPERS offer cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits.

#### Note 10 - Debt

Debt outstanding at December 31, 2016 was as follows:

	 rincipal	Interest Rate
Front End Loader Lease	\$ 39,933	3.20%
Ambulance Lease	70,563	2.70%
Total	\$ 110,496	

The Township took out a lease to finance the purchase of a new front end loader for Township road maintenance. The Township also took out a lease in 2015 to finance the purchase of a new ambulance for Township emergency medical services.

The Township paid off the loan for the Mack truck in 2016. The prior audited ending balance of \$31,294 for the Mack truck loan was incorrect. The correct ending balance was \$31,459 per confirmation with Andover Bank.

ASHTABULA COUNTY

Notes to the Financial Statements
For the Years Ended December 31, 2016 and 2015
(Continued)

#### Note 9 - Debt (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

	Fr	ont End			
Year ending December 31:	L	_oader	Ambulance		
2017	\$	18,506	\$	24,818	
2018		18,506		24,818	
2019		9,253		24,818	
Total	\$	46,265	\$	74,454	

#### Note 10 - Contingent Liabilities

Amounts grantor agencies pay to the Township are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.





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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

June 28, 2017

Bertified Public Accountants, A.C.

Kingsville Township Ashtabula County 3641 Creek Road Kingsville, Ohio 44048

#### To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of **Kingsville Township**, Ashtabula County, (the Township) as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements and have issued our report thereon dated June 28, 2017, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### **Internal Control Over Financial Reporting**

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of audit findings that we consider a material weakness. We consider finding 2016-001 to be a material weakness.

Kingsville Township Ashtabula County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of audit findings as items 2016-002 and 2016-003.

We also noted a certain matter not requiring inclusion in this report that we reported to the Township's management in a separate letter dated June 28, 2017.

#### **Purpose of this Report**

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**Perry and Associates** 

Certified Public Accountants, A.C.

Very Marcutes CANS A. C.

Marietta, Ohio

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2016-001

#### **Material Weakness**

#### Posting Receipts, Disbursements and Classification of Fund Balances

The Township should have procedures and controls in place to prevent and detect errors in financial reporting. Funds and fund balances should be properly classified based on Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.

During 2016 and 2015, receipts, disbursements and fund balances were not always posted or classified correctly. The following posting errors were noted:

- Homestead rollback receipts received from the State were not properly allocated between funds and posted to Miscellaneous, Charges for Services and Property and Other Local Taxes in 2015 and 2016:
- Grant received from the State was recorded in the Ambulance Fund as Miscellaneous instead of Intergovernmental in 2015;
- Entry for Other Debt Proceeds and Capital Outlay was not recorded for the new ambulance lease in 2015 as indicated in the Township Handbook, page D60;
- Debt payments for the front end loader, maintenance truck and ambulance were posted to Capital Outlay and Public Works instead of properly allocated to Principal Retirement and Interest and Other Fiscal Charges in 2015 and 2016;
- Disbursements for withholding remittances were paid from Other Financing Uses instead of General Government in 2016;
- Ambulance Fund balance was classified as Assigned instead of Restricted in 2016 and 2015;
- Outstanding encumbrances for the General Fund were classified as Unassigned instead of Assigned in 2016 and 2015.

Not posting receipts and disbursements or classifying fund balances accurately resulted in the financial statements requiring several reclassification and adjusting entries. The Financial Statements reflect all reclassifications and adjustments. The Township has made these adjustments to their accounting system.

To help ensure accuracy and reliability in the financial reporting process, we recommend management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all sources of revenues are properly identified and classified on the financial statements.

The Fiscal Officer should refer to the Ohio Township Handbook for the proper classification and take additional care in posting transactions to the Township's ledger and annual financial report in order to ensure the Township's year-end financial statement reflect the appropriate sources and uses of the Township's receipts and disbursements. The Fiscal Officer should also refer to Auditor of State Technical Bulletin 2011-004 for information on fund and fund balance classifications.

Management's Response – We did not receive a response from officials to this finding.

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2016-002**

#### Noncompliance

**Ohio Revised Code, § 5705.41(B),** provides no subdivision shall make any expenditure of money unless it has been lawfully appropriated. In 2016, we noted expenditures exceeding appropriations in the General and Road and Bridge Funds.

We recommend the Board review and amend appropriations whenever necessary to help reduce the possibility of expenditures exceeding appropriations, provided sufficient resources are available.

Management's Response – We did not receive a response from officials to this finding.

#### **FINDING NUMBER 2016-003**

#### Noncompliance

Ohio Admin. Code Section 117-2-02(C)(1) states that all local public offices should integrate the budgetary accounts, at the legal level of control or lower, into the financial accounting system. This means designing an accounting system to provide ongoing and timely information on unrealized budgetary receipts and remaining uncommitted balances of appropriations.

At December 31, 2015, approved estimated receipts did not agree to the Township's ledgers as follows:

Fund	Estimated Receipts as Approved	Estimated Receipts per the System	Variance
General	114,037	110,683	3,354
Motor Vehicle License Tax	7,500	5,000	2,500
Road and Bridge	162,341	163,500	(1,159)
Cemetery	17,700	17,800	(100)
Fire Levy	142,744	144,125	(1,381)
Ambulance and EMS	110,000	120,000	(10,000)
Fire & Rescue	0	9,000	(9,000)

At December 31, 2016, approved estimated receipts did not agree to the Township's ledgers as follows:

Fund	Estimated Receipts as Approved	Estimated Receipts per the System	Variance
General	115,183	116,403	(1,220)
Fire Levy	104,341	145,125	(40,784)

As a result, management lost some degree of budgetary control since budgetary information was being improperly entered into the system.

#### SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### FINDING NUMBER 2016-003 (Continued)

#### **Noncompliance (Continued)**

We recommend posting estimated receipts as certified by the County Budget Commission and appropriations as approved by the Board only after receiving approval. This procedure will help ensure more useful comparisons of budget versus actual activity, as well as provide management with an accurate monitoring tool throughout the year.

**Management's Response** – We did not receive a response from officials to this finding.

#### SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain
2014-001	Posting Errors	No	Repeated as Finding 2016-001



#### **ASHTABULA COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 21, 2017