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MARION TOWNSHIP
HENRY COUNTY
Regular Audit
For the Years Ended December 31, 2016 and 2015

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Board of Trustees Marion Township PO Box 82 Hamler, Ohio 43524

We have reviewed the *Independent Auditor's Report* of the Marion Township, Henry County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2015 through December 31, 2016. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Marion Township is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

August 25, 2017



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INDEPENDENT AUDITOR'S REPORT

June 23, 2017

Certified Public Accountants, A.C.

Marion Township Henry County 650 N. Marion Street Hamler, OH 43524

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of **Marion Township**, Henry County, (the Township) as of and for the years ended December 31, 2016 and 2015.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.



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Marion Township Henry County Independent Auditor's Report Page 2

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2016 and 2015, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Marion Township, Henry County as of December 31, 2016 and 2015, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2017, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

Perry & Associates

Certified Public Accountants, A.C.

Gerry Marciales CANS A. C.

Marietta, Ohio

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2016

| | General | Special Revenue | Debt Service | Capital Projects | Totals (Memorandum Only) |
|---|--------------|---------------------|-----------------|---------------------|--------------------------------|
| Cash Receipts | Ф 40C F02 | Ф Б 4.400 | ¢ 400.007 | ф 4 7 0 | Ф 204.40C |
| Property and Other Local Taxes Charges for Services | \$ 106,503 | \$ 51,123 11,074 | \$ 123,397 | \$ 173 | \$ 281,196 11,074 |
| Licenses, Permits and Fees | - 817 | 11,074 | - | _ | 817 |
| Intergovernmental | 23,349 | 108,611 | _ | 5,471 | 137,431 |
| Earnings on Investments | 453 | 78 | _ | 5,471 | 531 |
| Lamings on investments | 433 | | | | |
| Total Cash Receipts | 131,122 | 170,886 | 123,397 | 5,644 | 431,049 |
| Cash Disbursements | | | | | |
| Current: | 00.050 | | | 05.077 | 404.005 |
| General Government | 99,258 | - | - | 25,077 | 124,335 |
| Public Works | 16,661 | 82,948 | - | - | 99,609 |
| Health | 4,983 | 79 | - | - 0.405 | 5,062 |
| Capital Outlay | - | 38,577 | - | 6,185 | 44,762 |
| Debt Service: | | | 50,000 | | 50.000 |
| Principal Retirement | - | - | 50,000 | - | 50,000 |
| Interest and Fiscal Charges | | | 49,600 | | 49,600 |
| Total Cash Disbursements | 120,902 | 121,604 | 99,600 | 31,262 | 373,368 |
| Excess of Receipts (Under) Disbursements | 10,220 | 49,282 | 23,797 | (25,618) | 57,681 |
| Other Financing Receipts Sale of Capital Assets | | | | 2,700 | 2,700 |
| Total Other Financing Receipts | | | | 2,700 | 2,700 |
| Special Item | 533 | | | | 533 |
| Net Change in Fund Cash Balances | 10,753 | 49,282 | 23,797 | (22,918) | 60,914 |
| Fund Cash Balances, January 1 | 120,964 | 157,366 | 101,973 | 52,448 | 432,751 |
| Fund Cash Balances, December 31 Restricted Unassigned | - 131,717 | 206,648 | 125,770 | 29,530 | 361,948 131,717 |
| Fund Cash Balances, December 31 | \$ 131,717 | \$ 206,648 | \$ 125,770 | \$ 29,530 | \$ 493,665 |

COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2015

| | General | Special Revenue | Debt Service | Capital Projects | Totals (Memorandum Only) |
|---|------------------|--------------------|------------------|---------------------|--------------------------------|
| Cash Receipts | A 440 404 | A 40.040 | A 405.000 | • | Φ 004.700 |
| Property and Other Local Taxes | \$ 110,101 | \$ 49,310 | \$ 125,382 | \$ - | \$ 284,793 |
| Charges for Services | - | 11,074 | - | - | 11,074 |
| Licenses, Permits and Fees | 278 | - | - | - | 278 |
| Intergovernmental | 32,639 | 119,280 | - | 5 | 151,924 |
| Earnings on Investments | 613 | 249 | - | - | 862 |
| Miscellaneous | 590 | | | | 590 |
| Total Cash Receipts | 144,221 | 179,913 | 125,382 | 5 | 449,521 |
| Cash Disbursements | | | | | |
| Current: | | | | | |
| General Government | 100,593 | - | - | - | 100,593 |
| Public Safety | 22,187 | - | - | - | 22,187 |
| Public Works | - | 95,373 | - | - | 95,373 |
| Health | 5,078 | - | - | - | 5,078 |
| Capital Outlay Debt Service: | - | 20,381 | - | 1,082,758 | 1,103,139 |
| Principal Retirement | _ | _ | 45,000 | _ | 45,000 |
| Interest and Fiscal Charges | _ | _ | 49,400 | _ | 49,400 |
| interest and ribbar charges | | | -10,-100 | | 40,100 |
| Total Cash Disbursements | 127,858 | 115,754 | 94,400 | 1,082,758 | 1,420,770 |
| Excess of Receipts (Under) Disbursements | 16,363 | 64,159 | 30,982 | (1,082,753) | (971,249) |
| Other Financing Receipts Sale of Capital Assets | | | | 47,300 | 47,300 |
| Total Other Financing Receipts | | | | 47,300 | 47,300 |
| Net Change in Fund Cash Balances | 16,363 | 64,159 | 30,982 | (1,035,453) | (923,949) |
| Fund Cash Balances, January 1 | 104,601 | 93,207 | 70,991 | 1,087,901 | 1,356,700 |
| Fund Cash Balances, December 31 Restricted Unassigned | 120,964 | 157,366 | 101,973 | 52,448 | 311,787 120,964 |
| Fund Cash Balances, December 31 | \$ 120,964 | \$ 157,366 | \$ 101,973 | \$ 52,448 | \$ 432,751 |

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 AND 2015

Note 1 - Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Marion Township, Henry County, (the Township) as a body corporate and politic. A publicly elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, and fire protection services.

Joint Ventures, Jointly Governed Organizations, Public Entity Risk Pools and Related Organizations

The Township participates in the Ohio Plan Risk Management Inc. (OPRM) public entity risk pool. Note 7 to the Financial Statements provides addition information for this entity. This organization is:

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

Note 2 - Summary of Significant Accounting Policies

Basis of Presentation

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types.

Fund Accounting

The Township uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Township are presented below:

General Fund The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

Special Revenue Funds These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund The gasoline tax fund accounts for and reports that portion of the State gasoline tax restricted for maintenance and repair of roads within the Township.

Road and Bridge Fund The road and bridge fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 AND 2015

Note 2 – Summary of Significant Accounting Policies (Continued)

Debt Service Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Township had the following significant Debt Service Fund:

Bond Retirement Fund The fund receives property tax money for repaying debt used to finance improvements to the fire station.

Capital Project Funds These funds account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. The Township had the following significant capital project fund:

Bond Fund This fund accounts for bond monies received for the fire station improvement project.

Basis of Accounting

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

Appropriations Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year-end.

Estimated Resources Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

Encumbrances The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year-end are canceled, and reappropriated in the subsequent year.

A summary of 2016 and 2015 budgetary activity appears in Note 4.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 AND 2015

Note 2 – Summary of Significant Accounting Policies (Continued)

Deposits and Investments

The Township's accounting basis includes investments as assets. This basis does not record disbursements for investment purchases or receipts for investment sales. This basis records gains or losses at the time of sale as receipts or disbursements, respectively.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

Nonspendable The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

Restricted Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

Committed Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Note 3 - Compliance

Contrary to Ohio Law, expenditures were not always properly encumbered for the years ended December 31, 2016 and 2015.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 AND 2015

Note 4 - Budgetary Activity

Budgetary activity for the year ending 2016 and 2015 follows:

2016 Budgeted vs. Actual Receipts

| | В | udgeted | | Actual | | |
|------------------|----|----------|----|----------|----|---------|
| Fund Type | F | Receipts | F | Receipts | V | ariance |
| General | \$ | 140,917 | \$ | 131,655 | \$ | (9,262) |
| Special Revenue | | 175,169 | | 170,886 | | (4,283) |
| Debt Service | | 102,000 | | 123,397 | | 21,397 |
| Capital Projects | | 2,969 | | 8,344 | | 5,375 |
| Total | \$ | 421,055 | \$ | 434,282 | \$ | 13,227 |

2016 Budgeted vs. Actual Budgetary Basis Expenditures

| | App | oropriation | В | udgetary | | |
|------------------|-----------|-------------|--------------|----------|----------|---------|
| Fund Type | Authority | | Expenditures | | Variance | |
| General | \$ | 157,981 | \$ | 120,902 | \$ | 37,079 |
| Special Revenue | | 210,219 | | 121,604 | | 88,615 |
| Debt Service | | 99,600 | | 99,600 | | - |
| Capital Projects | | 36,015 | | 31,262 | | 4,753 |
| Total | \$ | 503,815 | \$ | 373,368 | \$ | 130,447 |

2015 Budgeted vs. Actual Receipts

| | В | udgeted | | Actual | | _ |
|------------------|----------|---------|----------|---------|----------|---------|
| Fund Type | Receipts | | Receipts | | Variance | |
| General | \$ | 93,323 | \$ | 144,221 | \$ | 50,898 |
| Special Revenue | | 148,627 | | 179,913 | | 31,286 |
| Debt Service | | 90,000 | | 125,382 | | 35,382 |
| Capital Projects | | - | | 47,305 | | 47,305 |
| Total | \$ | 331,950 | \$ | 496,821 | \$ | 164,871 |

2015 Budgeted vs. Actual Budgetary Basis Expenditures

| 2010 Badgotod Vo: Notadi Badgotal y Badio Experialitates | | | | | | |
|--|---------------|-----------|--------------|-----------|----------|---------|
| | Appropriation | | Budgetary | | | _ |
| Fund Type | Authority | | Expenditures | | Variance | |
| General | \$ | 162,614 | \$ | 127,858 | \$ | 34,756 |
| Special Revenue | | 194,572 | | 115,754 | | 78,818 |
| Debt Service | | 98,956 | | 94,400 | | 4,556 |
| Fiduciary | | 1,087,742 | | 1,082,758 | | 4,984 |
| Total | \$ | 1,543,884 | \$ | 1,420,770 | \$ | 123,114 |

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 AND 2015

Note 5 - Deposits

The Township maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits. The carrying amount of deposits at December 31 was as follows:

| | 2016 | 2015 |
|-----------------|---------------|---------------|
| Demand deposits | \$ 493,665 | \$ 432,751 |
| Total deposits | \$ 493,665 | \$ 432,751 |

Deposits

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

Note 6 – Property Taxes

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

Note 7 - Risk Management

Risk Pool Membership

The Township belongs to the Ohio Plan Risk Management, Inc. (OPRM) - formerly known as the Ohio Government Risk Management Plan, (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss. Effective November 1, 2012 (and through October 2014) the plan increased its retention to 50% of the first \$250,000 casualty treaty. Effective November 1, 2014, the OPRM retained 47% of the premium and losses on the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Members are only responsible for their self-retention (deductible) amounts, which vary from member to member. OPRM had 772 and 783 members as of December 31, 2015 and 2014 respectively.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 AND 2015

Note 7 – Risk Management (Continued)

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2015 and 2014 (the latest information available).

| | 2015 | 2014 |
|-----------------------|---------------|---------------|
| Cash and investments | \$ 14,643,667 | \$ 14,830,185 |
| Actuarial liabilities | (9,112,030) | (8,942,504) |
| Members' Equity | \$ 5,531,637 | \$ 5,887,681 |

You can read the complete audited financial statements for OPRM at the Plan's website, www.ohioplan.org.

Note 8 - Defined Benefit Pension Plans

Ohio Public Employees Retirement System

Two employees and all elected officials belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2016 and 2015 OPERS members contributed 10%, of their gross salaries and the Township contributed an amount equaling 14%, of participants' gross salaries. The Township has paid all contributions required through December 31, 2016 and 2015.

Note 9 - Postemployment Benefits

OPERS offers a cost-sharing, multiple-employer defined benefit postemployment plan, which includes multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. OPERS contributes 2 percent of the employer contribution to fund these benefits.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2016 AND 2015

Note 10 - Debt

Debt outstanding at December 31, 2016 was as follows:

| | Principal | Interest Rate |
|---------------------------------------|-------------|---------------|
| Fire Station Construction Bonds, 2014 | \$1,190,000 | 4.00% |
| Total | \$1,190,000 | |

The Township issued bonds in the amount of \$1,000,000 in 2014 and \$295,000 in 2013 for twenty years with semi-annual payments with Hamler State Bank for fire station improvements.

Amortization

Amortization of the above debt, including interest, is scheduled as follows:

| Year ending December 31: | Fire Sta | ation Construction Bonds, 2014 |
|--------------------------|----------|--------------------------------|
| 2017 | \$ | 97,600 |
| 2018 | | 95,600 |
| 2019 | | 93,600 |
| 2020 | | 101,600 |
| 2021 | | 99,200 |
| 2022-2026 | | 493,100 |
| 2027-2031 | | 486,200 |
| 2032-2034 | | 196,200 |
| Total | \$ | 1,663,100 |

Note 11 - Contingent Liabilities

Amounts grantor agencies pay to the Township are subject to audit and adjustment by the grantor, principally the federal government. The grantor may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.



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1310 Market St., Suite 300 Wheeling, WV 26003 304.232.1358

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

June 23, 2017

Marion Township Henry County 650 N. Marion Street Hamler, Ohio 43524

To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of **Marion Township**, Henry County, (the Township) as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements and have issued our report thereon dated June 23, 2017, wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify certain deficiencies in internal control, described in the accompanying schedule of audit findings that we consider material weaknesses. We consider findings 2016-001 and 2016-002 to be material weaknesses.

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Marion Township
Henry County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed one instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of audit findings as item 2016-002.

We also noted certain matters not requiring inclusion in this report that we reported to the Township's management in a separate letter dated June 23, 2017.

Entity's Response to Findings

The Township's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not audit the Township's responses and, accordingly, we express no opinion on them.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Perry and Associates

Certified Public Accountants, A.C.

Yery Mancules CAS A. C.

Marietta, Ohio

SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2016-001

Material Weakness

Posting Receipts and Classification of Fund Balances

The Township should have procedures and controls in place to prevent and detect errors in financial reporting. Funds and fund balances should be properly classified based on Governmental Accounting Standards Board (GASB) Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions.

During 2016 and 2015, receipts and fund balances were not always posted or classified correctly. The following posting errors were noted:

- Property tax was recorded as Miscellaneous in the Debt Service fund instead of Property and Other Local Taxes in the Debt Service fund in 2016 and 2015.
- The General fund's fund balance was misclassified as Restricted instead of Unassigned in 2016 and 2015.
- The Motor Vehicle License Tax fund in Special Revenue fund type had a portion of fund balance that was misclassified as Committed instead of Restricted in 2016 and 2015.
- In addition, prior year fund balance adjustments were recorded as increases when they should have been decreases or as decreases when they should have been increases.

Not posting receipts or classifying fund balances accurately resulted in the financial statements requiring several reclassifications and adjusting entries. The Financial Statements reflect all reclassifications and adjustments. The Township has made these adjustments to their accounting system.

To help ensure accuracy and reliability in the financial reporting process, we recommend management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all sources of revenues are properly identified and classified on the financial statements.

The Fiscal Officer should refer to the Ohio Township Handbook for the proper classification and take additional care in posting transactions to the Township's ledger and annual financial report in order to ensure the Township's year-end financial statement reflect the appropriate sources of the Township's receipts. The fiscal officer should also refer to Auditor of State Technical Bulletin 2011-004 for information on fund and fund balance classifications.

Management's Response – The Fiscal Officer will refer to the Ohio Township Handbook for proper classification.

SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2016-002

Material Weakness/Noncompliance

Ohio Revised Code Section 5705.41(D) requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless a certificate signed by the fiscal officer is attached thereto. The fiscal officer must certify that the amount required meeting any such contract or expenditure has been lawfully appropriated and is in the treasury, or is in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Only the subdivision's fiscal officer need sign the certificate. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

- 1. "Then and Now" certificate If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant for the payment of the amount due. The taxing authority has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution. Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.
- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The entity may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. Only one super blanket certificate may be outstanding at a particular time for any one line-item appropriation.

The Township did not properly certify the availability of funds prior to purchase commitment for 92% of the expenditures tested for 2016 and for 84% of the expenditures tested for 2015.

Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval.

SCHEDULE OF AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2016-002 (Continued)

Material Weakness/Noncompliance (Continued)

To improve controls over disbursements and to help reduce the possibility of the Township's funds exceeding budgetary spending limitations, we recommend that the Fiscal Officer certify that the funds are or will be available prior to an obligation being incurred by the Township. When prior certification is not possible, "then and now" certification should be used.

Management's Response – The Fiscal Officer will use "Then and Now" when prior certification is not possible.

SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015

| Finding Number | Finding Summary | Fully Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain |
|-------------------|--|---------------------|--|
| 2014-001 | Posting Receipts and Disbursements | No | Partially Corrected; Repeated as Finding 2016-001 |
| 2014-002 | Accounting for "On-behalf-of" Grants | Yes | N/A |
| 2014-003 | Ohio Revised Code Section 505.24(C) | Yes | N/A |
| 2014-004 | Budgetary Controls | No | Partially Corrected; Repeated as Finding 2016-002 |





MARION TOWNSHIP

HENRY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 7, 2017