

**VILLAGE OF HANOVER  
LICKING COUNTY, OHIO**

*Financial Statements  
(Audited)*

For the Years Ended  
December 31, 2016 and 2015

**NICOLE GIESELER, CLERK/TREASURER**





# Dave Yost • Auditor of State

Mayor and Members of Council  
Village of Hanover  
200 New Home Drive  
Newark, Ohio 43055

We have reviewed the *Independent Auditor's Report* of the Village of Hanover, Licking County, prepared by Julian & Grube, Inc., for the audit period January 1, 2015 through December 31, 2016. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them. In conjunction with the work performed by the Independent Public Accountant, the Auditor of State is issuing the following:

## Salary Overpayment - Finding for Recovery Repaid Under Audit

**Ohio Rev. Code §731.13** states, in part, the legislative authority of a Village shall fix the compensation of all officers, clerks and employees of the Village.

During 2015 and 2016, the Village established the rate of pay for the Village Fiscal Officer and Village Billing Clerk via ordinance in the amount of \$9,050 and \$8,000 per year, respectively. Frieda Engler served in these positions from January 1, 2015 through September 30, 2016, while Nicole Gieseler held these positions for the remainder of the audit period, through December 2016. Based on a recalculation of their annual salaries, the following overpayments were noted:

<b>Fiscal Clerk</b>	<b>Officer/Billing</b>	<b>2015 Overpayment</b>	<b>2016 Overpayment</b>	<b>Total Overpayment</b>
Frieda Engler		\$450	\$337	\$787
Nicole Gieseler		-	112	112
Totals		\$450	\$449	\$899

In accordance with the forgoing facts, and pursuant to Ohio Rev. Code 117.28 a Finding for Recovery for public monies illegally expended is hereby issued against Frieda Engler and her bonding company, Ohio Plan Risk Management, Inc. and Nicole Gieseler and her bonding company, Ohio Plan Risk Management, Inc., in the amounts of \$787 and \$112, respectively and in favor of the Village's General Fund for \$899.

On June 16, 2017, Frieda Engler repaid \$787, and Nicole Gieseler repaid \$112, which were both posted to the Township's General Fund.

Mayor and Members of Council  
Village of Hanover  
200 New Home Drive  
Newark, Ohio 43055  
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We recommend the Village review the approved salary authorization ordinances and ensure all officials are paid in accordance with the legislatively approved amounts.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Hanover is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping initial "D".

Dave Yost  
Auditor of State

September 28, 2017

**VILLAGE OF HANOVER  
LICKING COUNTY, OHIO**

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# Julian & Grube, Inc.

*Serving Ohio Local Governments*

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

## **Independent Auditor's Report**

Village of Hanover  
Licking County  
200 New Home Dr.  
Newark, OH 43055

To the Mayor and Members of Council:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of the Village of Hanover, Licking County, Ohio, as of and for the years ended December 31, 2016 and 2015.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Village of Hanover's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Village of Hanover's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

***Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles***

As described in Note 2 of the financial statements, the Village of Hanover prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Village of Hanover does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

***Adverse Opinion on U.S. Generally Accepted Accounting Principles***

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Village of Hanover as of December 31, 2016 and 2015, or changes in financial position or cash flows thereof for the years then ended.

***Opinion on Regulatory Basis of Accounting***

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of the Village of Hanover, Licking County, Ohio, as of December 31, 2016 and 2015, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 29, 2017, on our consideration of the Village of Hanover's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village of Hanover's internal control over financial reporting and compliance.



**Village of Hanover, Ohio**  
**Licking County**

*Combined Statement of Receipts, Disbursements  
and Changes in Fund Balances (Regulatory Cash Basis)  
All Governmental Fund Types  
For the Year Ended December 31, 2016*

	General	Special Revenue	Totals (Memorandum Only)
<b>Cash Receipts</b>			
Property and Other Local Taxes	\$ 48,425	\$ 128,628	\$ 177,053
Intergovernmental	25,082	88,893	113,975
Fines, Licenses and Permits	7,375	-	7,375
Earnings on Investments	178	104	282
Miscellaneous	599	-	599
<i>Total Cash Receipts</i>	<u>81,659</u>	<u>217,625</u>	<u>299,284</u>
<b>Cash Disbursements</b>			
Current:			
Security of Persons and Property	5,334	81,174	86,508
Basic Utility Services	10,563	-	10,563
Transportation	-	62,207	62,207
General Government	63,597	-	63,597
<i>Total Cash Disbursements</i>	<u>79,494</u>	<u>143,381</u>	<u>222,875</u>
<i>Net Change in Fund Cash Balances</i>	2,165	74,244	76,409
<i>Fund Cash Balances, January 1</i>	<u>25,378</u>	<u>83,152</u>	<u>108,530</u>
<b>Fund Cash Balances, December 31</b>			
Restricted	-	157,396	157,396
Unassigned	27,543	-	27,543
<i>Fund Cash Balances, December 31</i>	<u>\$ 27,543</u>	<u>\$ 157,396</u>	<u>\$ 184,939</u>

*See accompanying notes to the basic financial statements*

**Village of Hanover, Ohio**  
**Licking County**

*Combined Statement of Receipts, Disbursements  
and Changes in Fund Balances (Regulatory Cash Basis)  
Proprietary Fund  
For the Year Ended December 31, 2016*

	<u>Enterprise</u>
<b>Operating Cash Receipts</b>	
Charges for Services	\$ 419,981
<i>Total Operating Cash Receipts</i>	<u>419,981</u>
<b>Operating Cash Disbursements</b>	
Personal Services	12,396
Employee Fringe Benefits	2,050
Contractual Services	150,272
Supplies and Materials	500
<i>Total Operating Cash Disbursements</i>	<u>165,218</u>
<i>Operating Income</i>	<u>254,763</u>
<b>Non-Operating Receipts (Disbursements)</b>	
Special Assessments	17,905
Principal Retirement	(227,736)
<i>Total Non-Operating Receipts (Disbursements)</i>	<u>(209,831)</u>
<i>Net Change in Fund Cash Balances</i>	44,932
<i>Fund Cash Balances, January 1</i>	<u>75,752</u>
<i>Fund Cash Balances, December 31</i>	<u>\$ 120,684</u>

*See accompanying notes to the basic financial statements*

**Village of Hanover, Ohio**  
**Licking County**

*Combined Statement of Receipts, Disbursements  
and Changes in Fund Balances (Regulatory Cash Basis)  
All Governmental Fund Types  
For the Year Ended December 31, 2015*

	General	Special Revenue	Totals (Memorandum Only)
<b>Cash Receipts</b>			
Property and Other Local Taxes	\$ 47,102	\$ 126,067	\$ 173,169
Intergovernmental	25,868	142,454	168,322
Fines, Licenses and Permits	7,128	-	7,128
Earnings on Investments	146	63	209
Miscellaneous	40	-	40
<i>Total Cash Receipts</i>	<u>80,284</u>	<u>268,584</u>	<u>348,868</u>
<b>Cash Disbursements</b>			
Current:			
Security of Persons and Property	4,808	80,052	84,860
Basic Utility Services	14,703	-	14,703
Transportation	-	140,109	140,109
General Government	66,825	-	66,825
Capital Outlay	-	45,699	45,699
<i>Total Cash Disbursements</i>	<u>86,336</u>	<u>265,860</u>	<u>352,196</u>
<i>Net Change in Fund Cash Balances</i>	(6,052)	2,724	(3,328)
<i>Fund Cash Balances, January 1</i>	<u>31,430</u>	<u>80,428</u>	<u>111,858</u>
<b>Fund Cash Balances, December 31</b>			
Restricted	-	83,152	83,152
Unassigned	25,378	-	25,378
<i>Fund Cash Balances, December 31</i>	<u>\$ 25,378</u>	<u>\$ 83,152</u>	<u>\$ 108,530</u>

*See accompanying notes to the basic financial statements*

**Village of Hanover, Ohio**  
**Licking County**

*Combined Statement of Receipts, Disbursements  
and Changes in Fund Balances (Regulatory Cash Basis)  
Proprietary Fund  
For the Year Ended December 31, 2015*

	<u>Enterprise</u>
<b>Operating Cash Receipts</b>	
Charges for Services	\$ 404,095
Fines, Licenses and Permits	200
<i>Total Operating Cash Receipts</i>	<u>404,295</u>
<b>Operating Cash Disbursements</b>	
Personal Services	12,601
Employee Fringe Benefits	1,811
Contractual Services	156,700
Supplies and Materials	6
<i>Total Operating Cash Disbursements</i>	<u>171,118</u>
<i>Operating Income</i>	<u>233,177</u>
<b>Non-Operating Receipts (Disbursements)</b>	
Special Assessments	15,063
Principal Retirement	(227,736)
<i>Total Non-Operating Receipts (Disbursements)</i>	<u>(212,673)</u>
<i>Net Change in Fund Cash Balances</i>	20,504
<i>Fund Cash Balances, January 1</i>	<u>55,248</u>
<i>Fund Cash Balances, December 31</i>	<u>\$ 75,752</u>

*See accompanying notes to the basic financial statements*

**Village of Hanover, Ohio**  
*Licking County*  
*Notes to the Financial Statements*  
*For the Years Ended December 31, 2016 and 2015*

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**Note 1 - Reporting Entity**

The Village of Hanover (the Village), Licking County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A publicly-elected six-member Council directs the Village. The Village provides sewer utility services. The Village contracts with Licking County Sheriff's department to provide police protection services. The Village contracts with Hanover Fire Department for fire protection and emergency medical services.

***Jointly Governed Organization, Public Entity Risk Pools, and Related Organization***

The Village participates in the Ohio Risk Management, Inc. public entity risk pool. Note 7 to the financial statements provides additional information for this entity.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

**Note 2 - Summary of Significant Accounting Policies**

***Basis of Presentation***

The Village's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

***Fund Accounting***

The Village uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the Village are presented below:

***General Fund*** The general fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio.

***Special Revenue Funds*** These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Village had the following significant Special Revenue Funds:

***Street Construction Maintenance and Repair*** This street construction maintenance and repair fund receives accounts for and reports that portion of the State gasoline tax and motor vehicle license registration fees for construction, maintenance, and repair of streets within the Village.

***Fire Fund*** The fire fund receives all real estate taxes for providing fire protection and emergency services to the Village residents.

***Enterprise Funds*** These funds account for operations that are similar to private business enterprises, where management intends to recover the significant costs of providing certain goods or services through user charges. The Village had the following significant Enterprise Fund:

**Village of Hanover, Ohio**  
*Licking County*  
*Notes to the Financial Statements*  
*For the Years Ended December 31, 2016 and 2015*

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***Sewer Fund*** The sewer fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

***Basis of Accounting***

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit

***Budgetary Process***

The Ohio Revised Code requires that each fund be budgeted annually.

***Appropriations*** Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. Appropriations lapse at year end.

***Estimated Resources*** Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must approve estimated resources.

***Encumbrances*** The Ohio Revised Code requires the Village to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and are reappropriated in the subsequent year.

A summary of 2016 and 2015 budgetary activity appears in Note 4.

***Deposits and Investments***

The Village's accounting basis includes investments as assets. The Village maintains a checking account and a sweep account.

***Capital Assets***

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

**Village of Hanover, Ohio**  
*Licking County*  
*Notes to the Financial Statements*  
*For the Years Ended December 31, 2016 and 2015*

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**Note 2 - Summary of Significant Accounting Policies (Continued)**

***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the Village must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

***Nonspendable*** - The Village classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

***Restricted*** - Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

***Committed*** - Council can *commit* amounts via formal action (resolution). The Village must adhere to these commitments unless the Council amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

***Assigned*** - Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Village Council or a Village official delegated that authority by resolution, or by State Statute.

***Unassigned*** - Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Village applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**Note 3 - Compliance**

Contrary to Ohio law, the Village did not comply with Ohio Revised Code Section 5705.41(D) for the years ended December 31, 2016 and 2015, which requires that no orders or contracts involving the expenditure of money be made unless there is a certificate approved by Clerk/Treasurer which states the amount required for the order or contract has been lawfully appropriated, is in the treasury, and/or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The Village had 68% and 47% of examined disbursements that were not certified in a timely manner for the years ended December 31, 2016 and 2015, respectively. See finding 2016-002 for more information.

**Village of Hanover, Ohio**  
*Licking County*  
*Notes to the Financial Statements*  
*For the Years Ended December 31, 2016 and 2015*

**Note 4 - Budgetary Activity**

Budgetary activity for the years ending December 31, 2016 and 2015 was as follows:

2016 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$75,753	\$81,659	\$5,906
Special Revenue	224,301	217,625	(6,676)
Enterprise	420,000	437,886	17,886
Total	\$720,054	\$737,170	\$17,116

2016 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$98,650	\$79,493	\$19,157
Special Revenue	245,100	143,380	101,720
Enterprise	398,986	392,954	6,032
Total	\$742,736	\$615,827	\$126,909

2015 Budgeted vs. Actual Receipts			
Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$80,035	\$80,284	\$249
Special Revenue	246,285	268,584	22,299
Enterprise	380,000	419,358	39,358
Total	\$706,320	\$768,226	\$61,906

2015 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$111,270	\$86,336	\$24,934
Special Revenue	294,564	265,860	28,704
Enterprise	428,986	398,854	30,132
Total	\$834,820	\$751,050	\$83,770



**Village of Hanover, Ohio**  
*Licking County*  
*Notes to the Financial Statements*  
*For the Years Ended December 31, 2016 and 2015*

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**Note 5 – Deposits**

The Village maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31, 2016 and 2015 was as follows:

	<u>2016</u>	<u>2015</u>
Demand deposits	\$305,623	\$184,282

***Deposits***

Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by financial institution's public entity deposit pool.

**Note 6 – Taxes**

***Property Taxes***

Real property taxes become a lien on January 1 preceding the October 1 date for which the Council adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Licking County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

**Note 7 - Risk Management**

The Village belongs to the Ohio Plan Risk Management, Inc. (OPRM) - formerly known as the Ohio Government Risk Management Plan, (the "Plan"), a non-assessable, unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to Ohio governments ("Members"). The Plan is legally separate from its member governments.

Pursuant to Section 2744.081 of the Ohio Revised Code, the plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages to its members sold through fourteen appointed independent agents in the State of Ohio.

OPRM coverage programs are developed specific to each member's risk management needs and the related premiums for coverage are determined through the application of uniform underwriting criteria addressing the member's exposure to loss. Effective November 1, 2012 (and through October 2014) the plan increased its retention to 50% of the first \$250,000 casualty treaty. Effective November 1, 2014, the OPRM retained 47% of the premium and losses on the first \$250,000 casualty treaty and 10% of the first \$1,000,000 property treaty. Members are only responsible for their self-retention (deductible) amounts, which vary

**Village of Hanover, Ohio**  
*Licking County*  
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**Note 7 - Risk Management (Continued)**

from member to member. OPRM had 772 and 783 members as of December 31, 2015 and 2014 respectively.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other financial obligation to the Plan, but still need to promptly notify the Plan of any potential claims occurring during their membership period. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

The Pool's audited financial statements conform with generally accepted accounting principles, and reported the following assets, liabilities and equity at December 31, 2015 and 2014 (the latest information available):

	2015	2014
Assets	\$14,643,667	\$14,830,185
Liabilities	(\$9,112,030)	(\$8,942,504)
Members' Equity	\$5,531,637	\$5,887,681

You can read the complete audited financial statements for OPRM at the Plan's website, [www.ohioplan.org](http://www.ohioplan.org).

**Note 8 - Defined Benefit Pension Plans**

*Ohio Public Employees Retirement System*

Full-time employees, other than full-time Police Officers, belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10%, of their gross salaries and the Village contributed an amount equaling 14%, of participants' gross salaries. The Village has paid all contributions required through December 31, 2016.

*Social Security*

Other part-time Village employees contributed to Social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The Village contributed an amount equal to 6.2 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2016.

**Village of Hanover, Ohio**  
*Licking County*  
*Notes to the Financial Statements*  
*For the Years Ended December 31, 2016 and 2015*

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**Note 9 – Debt**

Debt outstanding at December 31, 2016 was as follows:

	Principal	Interest Rate
Ohio Water Development Authority Loan (#4615)	\$2,505,095	0.00%
Total	\$2,505,095	

The Ohio Water Development Authority (OWDA) loan #4615 relates to a sewer plant construction project the Ohio Environmental Protection Agency mandated. Sewer receipt collateralize the loan. The Village has agreed to set utility rates sufficient to cover future OWDA debt service requirements.

***Amortization***

Amortization of the above debt is scheduled as follows:

Year ending	OWDA Loan
December 31:	
2017	227,736
2018	227,736
2019	227,736
2020	227,736
2021	227,736
2022 - 2026	1,138,679
2027	227,736
Total	\$2,505,095

**Note 10 – Subsequent Events**

Effective January 1, 2017, the Village approved a levy for a municipal income tax of 1 percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually. Income tax revenue will be credited to the General fund.

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**Julian & Grube, Inc.**  
*Serving Ohio Local Governments*

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**Independent Auditor's Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Required by *Government Auditing Standards***

Village of Hanover  
Licking County  
200 New Home Dr.  
Newark, OH 43055

To the Mayor and Members of Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Village of Hanover, Licking County, Ohio, as of and for the years ended December 31, 2016 and 2015, and the related notes to the financial statements, and have issued our report thereon dated June 29, 2017, wherein we noted the Village of Hanover followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the Village of Hanover's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Village of Hanover's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Village of Hanover's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses that we consider material weaknesses. We consider findings 2016-001 and 2016-002 to be material weaknesses.

Mayor and Members of Council  
Village of Hanover

***Compliance and Other Matters***

As part of reasonably assuring whether the Village of Hanover's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings and responses as item 2016-002.

***Village of Hanover's Responses to Findings***

The Village of Hanover's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the Village of Hanover's responses and, accordingly, we express no opinion on them.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Village of Hanover's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Village of Hanover's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Julian & Grube, Inc.  
June 29, 2017

**VILLAGE OF HANOVER  
LICKING COUNTY, OHIO**

**SCHEDULE OF FINDINGS AND RESPONSES  
FOR THE YEARS ENDED DECEMBER 31, 2016 AND 2015**

<b>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b>	
Finding Number	2016-001

Material Weakness - Financial Statement Presentation

Accurate financial reporting is required in order to provide management and other stakeholders with objective and timely information to enable well-informed decisions.

Numerous adjustments were made to the financial statements for the years ended December 31, 2016 and 2015, to properly state financial statement amounts.

The audited financial statements, related notes, and Village records have been adjusted for the misstatements identified during the audit.

In general, an accounting and information system should be designed to provide management with accurate and timely information to enable well-informed business decisions to be made. The present system lacks fiscal oversight and approvals and fails to meet the above expectations.

We recommend the Village consult with their auditors, an accounting firm, the Village Officers Handbook, the Auditor of State and/or Ohio Municipal League to help ensure accurate financial reporting.

*Client Response:* The Clerk/Treasurer will work to provide a sound fiscal environment for the Village and has implemented additional policies and procedures to help with financial statement presentation.

Finding Number	2016-002
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Material Weakness/Noncompliance

Ohio Revised Code Section 5705.41(D) requires that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the Clerk/Treasurer that the amount required for the order or contract has been lawfully appropriated, and is in the treasury, or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The Village had 68% and 47% of examined disbursements that were not certified in a timely manner for the years ended December 31, 2016 and 2015, respectively.

Without timely certification, the Village may expend more funds than available in the treasury, or in the process of collection, or appropriated. This may also result in unnecessary purchases.

We recommend that all orders or contracts involving the disbursement of money be timely certified to ensure all monies expended are lawfully appropriated and available in the treasury or in the process of collection, and/or a "Then & Now" certification is approved on the purchase order.

*Client Response:* The Village will attempt to timely certify all expenditures in the future.

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# Dave Yost • Auditor of State

VILLAGE OF HANOVER

LICKING COUNTY

## CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

*Susan Babbitt*

CLERK OF THE BUREAU

CERTIFIED  
OCTOBER 10, 2017