



Dave Yost • Auditor of State

#### CORN CITY REGIONAL FIRE DISTRICT HENRY COUNTY DECEMBER 31, 2017 AND 2016

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# Dave Yost • Auditor of State

### INDEPENDENT AUDITOR'S REPORT

Corn City Regional Fire District Henry County 126 East Main Street P.O. Box 31 Deshler, Ohio 43516

To the Board of Trustees:

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the cash balances, receipts and disbursements, and related notes of Corn City Regional Fire District, Henry County, Ohio (the District) as of and for the years ended December 31, 2017 and 2016.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

#### Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the District prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38

One Government Center, Suite 1420, Toledo, Ohio 43604-2246 Phone: 419-245-2811 or 800-443-9276 Fax: 419-245-2484 www.ohioauditor.gov Corn City Regional Fire District Henry County Independent Auditor's Report Page 2

and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the District does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

#### Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the District as of December 31, 2017 and 2016, and the respective changes in financial position thereof for the years then ended.

#### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements, and related notes of Corn City Regional Fire District, Henry County as of December 31, 2017 and 2016, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 28, 2018, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Dave Yost Auditor of State

Columbus, Ohio

September 28, 2018

# **Corn City Regional Fire District** *Henry County*

#### Henry County Statement of Receipts, Disbursements and Changes In Fund Balance (Regulatory Cash Basis) For the Year Ended December 31, 2017

	General
Cash Receipts	
Property and Other Local Taxes	\$147,263
Charges for Services	14,280
Intergovernmental	5,376
Total Cash Receipts	166,919
Cash Disbursements	
Current Disbursements:	
General Government	18,571
Public Safety	82,280
Total Cash Disbursements	100,851
Net Change in Fund Cash Balance	66,068
Fund Cash Balance, January 1	90,643
Fund Cash Balance, December 31	
Assigned	27,422
Unassigned	129,289
Fund Cash Balance, December 31	\$156,711

The notes to the financial statement are an integral part of this statement.

#### Note 1 – Reporting Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Corn City Regional Fire District, Henry County, (the District) as a body corporate and politic. A four-member Board of Trustees governs the District. Each political subdivision within the District appoints two members. Those subdivisions are Bartlow Township and Deshler Village. The District provides fire protection and rescue services within the District and by contract to areas outside the District.

The District's management believes this financial statement present all activities for which the District is financially accountable.

#### **Note 2 – Summary of Significant Accounting Policies**

#### **Basis of Presentation**

The District's financial statement consists of a statement of receipts, disbursements and changes in fund balance (regulatory cash basis).

#### **Fund** Accounting

The District uses only one fund classification, a General Fund. The General Fund is the general operating fund. It is used to account for all financial resources.

*General Fund* The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### **Basis of Accounting**

This financial statement follows the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

This statement includes adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

*Appropriations* Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated in the subsequent year.

A summary of 2017 budgetary activity appears in Note 3.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The District classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

**Restricted** Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

*Committed* Trustees can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Capital Assets

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Note 3 - Compliance

Contrary to Ohio law, budgetary expenditures exceed appropriations authority in the General Fund from January through July of 2017. Additionally, the District failed to obtain a certificate of estimated resources from the County for fiscal year ended December 31, 2017.

#### Note 4 – Budgetary Activity

Budgetary activity for the year ending 2017 follows:

2017 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General		\$166,919	\$166,919
2017 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$155,300	\$101,464	\$53,836

#### Note 5 – Deposits

The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31, 2017, was as follows:

	<u>2017</u>
Demand Deposits	<u>\$156,711</u>

#### Deposits

Deposits are insured by the Federal Deposit Insurance Corporation

#### Note 6 – Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

# **Corn City Regional Fire District** Henry County Notes to the Financial Statement For the Year Ended December 31, 2017

#### Note 7 – Risk Management

Workers' Compensation coverage is provided by the State of Ohio. The District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs (if material).

#### Commercial Insurance

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions

### Note 8 – Defined Benefit Pension Plans

#### **Ohio Public Employees Retirement System**

Five employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a costsharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries and the District contributed an amount equaling 14 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2017.

#### Social Security

Three of the District's employees contributed to social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The District contributed an amount equal to 6.2 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2017.

#### Note 9 – Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017.

# **Corn City Regional Fire District** *Henry County*

Henry County Statement of Receipts, Disbursements and Changes In Fund Balance (Regulatory Cash Basis) For the Year Ended December 31, 2016

	General
Cash Receipts	
Property and Other Local Taxes	\$148,160
Charges for Services	7,500
Intergovernmental	19,264
Miscellaneous	100
Wiscenarieous	100
Total Cash Receipts	175,024
Cash Disbursements	
Current Disbursements:	
General Government	32,429
Public Safety	51,952
5	<u>,</u>
Total Cash Disbursements	84,381
	<u>_</u>
Not Change in Fund Cash Palance	90,643
Net Change in Fund Cash Balance	90,045
Fund Cash Balance, January 1	
1 una Cash Dalance, Sanuary 1	
Fund Cash Balance, December 31	
Assigned	20,806
Unassigned	69,837
	,
Fund Cash Balance, December 31	\$90,643

The notes to the financial statement are an integral part of this statement.

#### **Note 1 – Reporting Entity**

The constitution and laws of the State of Ohio establish the rights and privileges of Corn City Regional Fire District, Henry County, (the District) as a body corporate and politic. A four-member Board of Trustees governs the District. Each political subdivision within the District appoints two members. Those subdivisions are Bartlow Township and Deshler Village. The District provides fire protection and rescue services within the District and by contract to areas outside the District.

The District's management believes this financial statement present all activities for which the District is financially accountable.

#### **Note 2 – Summary of Significant Accounting Policies**

#### **Basis of Presentation**

The District's financial statement consists of a statement of receipts, disbursements and changes in fund balance (regulatory cash basis).

#### **Fund Accounting**

The District uses only one fund classification, a General Fund. The General Fund is the general operating fund. It is used to account for all financial resources.

*General Fund* The General Fund accounts for and reports all financial resources not accounted for and reported in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

#### **Basis of Accounting**

This financial statement follows the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

This statement includes adequate disclosure of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

#### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

*Appropriations* Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end.

*Estimated Resources* Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must approve estimated resources.

*Encumbrances* The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated in the subsequent year.

A summary of 2016 budgetary activity appears in Note 3.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

*Nonspendable* The District classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

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*Committed* Trustees can *commit* amounts via formal action (resolution). The District must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

Assigned Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by District Trustees or a District official delegated that authority by resolution, or by State Statute.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### Capital Assets

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### Note 3 - Compliance

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority in the General fund by \$101,531 for the year ended December 31, 2016. Additionally, the District failed to obtain a certificate of estimated resources from the County for the year ended December 31, 2016.

# Note 4 – Budgetary Activity

Budgetary activity for the year ending 2016 follows:

2016 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General		\$175,024	\$175,024

2016 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General		\$101,531	(\$101,531)

#### Note 5 – Deposits

The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31, 2016, was as follows:

	<u>2016</u>
Demand Deposits	<u>\$90,643</u>

# Deposits

Deposits are insured by the Federal Deposit Insurance Corporation

#### Note 6 – Taxes

#### **Property Taxes**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

#### Note 7 – Risk Management

Workers' Compensation coverage is provided by the State of Ohio. The District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs (if material).

#### Commercial Insurance

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions

#### **Note 8 – Defined Benefit Pension Plans**

#### **Ohio Public Employees Retirement System**

Five employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a costsharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. OPERS members contributed 10 percent of their gross salaries and the District contributed an amount equaling 14 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2016.

#### Social Security

Three of the District's employees contributed to social Security. This plan provides retirement benefits, including survivor and disability benefits to participants.

Employees contributed 6.2 percent of their gross salaries. The District contributed an amount equal to 6.2 percent of participants' gross salaries. The District has paid all contributions required through December 31, 2016.

#### Note 9 – Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 2.0 percent during calendar year 2016.



Dave Yost · Auditor of State

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Corn City Regional Fire District Henry County 126 East Main Street P.O. Box 31 Deshler, Ohio 43516

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts and disbursements of Corn City Regional Fire District, Henry County, Ohio (the District) as of and for the years ended December 31, 2017 and 2016, and the related notes to the financial statements, and have issued our report thereon dated September 28, 2018, wherein we noted the District followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or a combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A *significant deficiency* is a deficiency, or a combination of internal control deficiencies less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings that we consider material weaknesses. We consider findings 2017-001 through 2017-003 to be material weaknesses.

Corn City Regional Fire District Henry County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* 

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#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2017-002.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

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Dave Yost Auditor of State

Columbus, Ohio

September 28, 2018

#### CORN CITY REGIONAL FIRE DISTRICT HENRY COUNTY

#### SCHEDULE OF FINDINGS DECEMBER 31, 2017 AND 2016

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2017-001

#### Material Weakness

#### **Financial Reporting**

In our audit engagement letter, as required by AU-C Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

Accurate financial reporting is the responsibility of management and is essential to ensure the information provided to the readers of the financial statements accurately reflects the District's activity. The District should have procedures in place to prevent or detect material misstatements for the accurate presentation of the District's financial statements.

We identified the following errors requiring adjustment to the financial statements and/or notes to the financial statements for the year ended December 31, 2016:

- Actual budgetary disbursements included in the notes for the General Fund were understated by \$17,150 due to improperly excluding outstanding encumbrances at fiscal year end.
- Budgeted Receipts and Appropriation Authority amounts included in the notes for the General fund were decreased to \$0 to reflect the amounts certified by the County Budget Commission and authorized by the Board.
- Encumbrances in the General fund should be reported as assigned fund balance in accordance with Governmental Accounting Standards Board Statement (GASB) No. 54 (GASB Cod 1800.165
  .179). The unassigned fund balance was decreased by \$17,150 and that amount was reclassified to assigned in the General fund.

We identified the following errors requiring adjustment to the financial statements and/or notes to the financial statements for the year ended December 31, 2017:

- Appropriations for 2018 exceeded estimated receipts in the General Fund. In accordance with GASB Statement No. 54 (GASB Cod 1800.176) the difference of \$26,809 should be presented as an assigned fund balance, but was improperly included as part of unassigned fund balance.
- A property tax receipt of \$55,517 was not recorded in the accounting system for the General fund resulting in property tax revenue being understated by that amount.
- Disbursements were not recorded in the accounting system for the General fund for the total amount of \$37,094. The disbursements were comprised of general government and public safety expenses that had not been recorded to the Uniform Accounting System.

• Budgeted Receipts included in the notes for the General fund were decreased to \$0 to reflect the amounts certified by the County Budget Commission.

These errors were not identified nor corrected prior to the District preparing its financial statements due to deficiencies in the District's internal controls over financial statement monitoring. Failing to provide accurate financial information could lead to the Board or financial statement user making misinformed decisions. The accompanying financial statements and notes to the financial statements, and where applicable, the Township's accounting records have been adjusted to reflect these and other changes. Additional errors were noted in smaller relative amounts.

Sound financial reporting is the responsibility of the Fiscal Officer and the Board of Trustees and in order to help ensure the District's financial statements and notes to the statements are complete and accurate, the District should adopt policies and procedures, including a final review of the statement and notes by the Fiscal Officer, to identify and correct errors and omissions. The Fiscal Officer can refer to Auditor of State Bulletin 2011-004 for information on Governmental Accounting Standards Board Statement No. 54.

#### FINDING NUMBER 2017-002

#### Material Weakness

Prior to closing out the financial records each month, the bank account balances should be reconciled to the combined fund balances in the accounting system. This procedure is an important method of detecting errors in the financial and bank account records. After this procedure is completed any errors found should be immediately corrected, the financial records closed, and month end financial information generated by the Fiscal Officer. In addition, the Board should monitor and review the reconciliation, including supporting documentation, for accuracy.

We noted reconciling receipts of \$57,609 and reconciling disbursements of \$33,790 on the December 2017 bank reconciliation. These amounts were determined to be receipts and expenditures that were recorded manually but not entered into the accounting system. The accompanying financial statements, notes to the financial statements, and where applicable, the District's accounting records have been adjusted to reflect these changes.

These errors were caused due to inadequate policies and procedures over the cash reconciliation process. Failure to reconcile bank balances to the accounting system and correct reconciling items in a timely manner can result in unauthorized activity or errors occurring without detection.

The District should perform bank reconciliations each month and investigate any variances that are identified. In addition, the Board should review, and if deemed acceptable, approve the reconciliation on a monthly basis. The Fiscal officer should also ensure that all transactions are recorded in the accounting system.

Corn City Regional Fire District Henry County Schedule of Findings Page 3

#### FINDING NUMBER 2017-003

#### Noncompliance and Material Weakness

**Ohio Rev. Code § 5705.36(A)** states, in part, that on or about the first day of each year, the Fiscal Officer shall certify to the County Auditor the total amount from all sources available for expenditures from each fund set up in the tax budget. The amount certified shall include any unencumbered balances that existed at the end of the preceding year.

**Ohio Rev. Code § 5705.38(A)** requires that, on or about the first day of each fiscal year, an appropriation measure be passed. If the taxing authority wants to postpone the passage of the annual appropriation measure until an amended certificate is received from the county budget commission based upon the actual year end balances, it may pass an temporary appropriation measure for meeting the ordinary expenses until an amended certificate is received from the county budget commission based upon the actual year end balances; it may pass a temporary appropriation measure for meeting the ordinary expenses until no later than April 1.

**Ohio Rev. Code § 5705.41(B)** provides that no subdivision shall make any expenditure of money unless it has been lawfully appropriated as provided in Chapter 5705 of the Revised Code.

The District was unable to provide evidence that the Fiscal Officer certified the estimated receipts to the County Auditor and obtained an Official Certificate of Estimated Resources for 2016 or 2017. There was also no evidence that the Board approved an appropriation measure for 2016; however, appropriations and estimated receipts were recorded by the Fiscal Officer in the accounting system and in the notes to the financial statements. Additionally, in 2017, appropriations were not passed until August and entered into the accounting system in October.

These errors were due to deficiencies in the District's internal controls over properly monitoring and approving the budget. The accompanying notes were adjusted to reflect 2016 and 2017 General Fund budgeted receipts and 2016 General Fund disbursements as \$0, which agrees to the legally adopted amounts.

In addition, expenditures exceeded appropriations in the General Fund during 2016 by \$101,531 since annual appropriation measures were not formally approved by Board. Expenditures also exceeded appropriations in the General Fund from January through July of 2017 until Appropriations were passed in August.

Failing to properly approve and monitor budgeted receipts and disbursements and failing to properly integrate the approved budgeted amounts into the accounting system does not provide the Board with adequate information to properly monitor the financial activity of the District and could lead to errors occurring without detection.

The Fiscal Officer should certify the total amount from all sources available for expenditures with the County Auditor. The Board should formally approve annual appropriation measures in the minutes at the proper legal level of control and submit them to the County Budget Commission. Any subsequent changes to original appropriation measures should be approved by Board and submitted to the County Budget Commission and documented in the minutes as well. Additionally, expenditures should be limited to established appropriation limitations.

#### Officials' Response:

We did not receive a response from Officials to the finding reported above.

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# Dave Yost • Auditor of State

# CORN CITY REGIONAL FIRE DISTRICT

HENRY COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbrtt

**CLERK OF THE BUREAU** 

CERTIFIED OCTOBER 16, 2018

> 88 East Broad Street, Fourth Floor, Columbus, Ohio 43215-3506 Phone: 614-466-4514 or 800-282-0370 Fax: 614-466-4490 www.ohioauditor.gov