

### ADAMS COUNTY/OHIO VALLEY LOCAL SCHOOL DISTRICT ADAMS COUNTY

SINGLE AUDIT

For the Year Ended June 30, 2018 Fiscal Year Audited Under GAGAS: 2018



Board of Education Adams County/ Ohio Valley Local School District 141 Lloyd Road West Milton, Ohio 45693

We have reviewed the *Independent Auditor's Report* of the Adams County/ Ohio Valley Local School District, Adams County, prepared by BHM CPA Group, Inc., for the audit period July 1, 2017 through June 30, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Adams County/ Ohio Valley Local School District is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

February 13, 2019



#### Adams County/Ohio Valley Local School District Adams County

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#### INDEPENDENT AUDITOR'S REPORT

Adams County/Ohio Valley Local School District Adams County 141 Lloyd Road West Union, Ohio 45693

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Adams County/Ohio Valley Local School District, Adams County, Ohio (the District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Adams County/Ohio Valley Local School District Adams County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Adams County/Ohio Valley Local School District, Adams County, Ohio, as of June 30, 2018, and the respective changes in financial position thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 18 to the financial statements, during 2018, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions. We did not modify our opinion regarding this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis, required budgetary comparison schedule* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Adams County/Ohio Valley Local School District Adams County Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2018, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

BHM CPA Group, Inc.

BHM CPA Group

Piketon, Ohio December 7, 2018

(Unaudited)

As management of the Adams County/Ohio Valley School District, we offer the readers of the District's financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2018. We encourage readers to consider the information presented here in conjunction with the additional information that we have provided in the basic financial statements and the notes to the financial statements to enhance their understanding of the District's performance.

This discussion and analysis of Adams County/Ohio Valley School District's financial performance is intended to serve as an introduction to the District's basic financial statements, and provides an overall review of the District's financial activities for the fiscal year ended June 30, 2018. The Adams County/Ohio Valley School District's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

The Management's Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34 Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Government issued June 1999.

#### **Financial Highlights**

- The assets and deferred outflows of resources of the Adams County/Ohio Valley School District
  exceeded its liabilities and deferred inflows of resources at June 30, 2018 by \$33,370,007. Net
  investment in capital assets and net position restricted for specific purposes totaled \$44,500,783,
  leaving a balance in unrestricted net position of (\$19,555,305).
- Net position of governmental activities increased by \$18,901,817 which represents a 131% increase from 2017.
- General revenues accounted for \$39,506,477 or 67% of all revenues. Program specific revenues in the form of charges for services and sales and operating grants and contributions accounted for \$19,809,720 or 33% of total revenues of \$59,316,197.
- The District had \$40,414,380 in expenses related to governmental activities; only \$19,809,720 of these expenses were offset by program specific charges for services and sales, operating grants, contributions and interest, and capital grants and contributions.

#### **Using the Basic Financial Statements**

This report consists of a series of financial statements and the notes to the basic financial statements. These statements are organized so the reader can understand Adams County/Ohio Valley School District as a whole, an entire operating entity.

The Statement of Net Position and the Statement of Activities provide information about the activities of the District as a whole, and present a longer term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term, as well as what remains for future spending. The fund financial statements

also look at the District's major funds, with all other nonmajor funds presented in total in one column. The major funds for the Adams County/Ohio Valley School District are the General Fund and the Debt Service Fund.

#### Reporting the District as a Whole

One of the most important questions asked about the District is "How did we do financially during fiscal year 2018?" The *Statement of Net Position* and the *Statements of Activities*, which appear first in the District's financial statements, report information on the District as a whole and its activities in a way that helps answer this question. These government-wide financial statements include all *assets and deferred outflows*, and *liabilities and deferred inflows* using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. This basis of accounting takes into account all current year revenues and expenses regardless of when cash is received or paid.

These two statements report the District's net a position and changes in net position. The change in net position is important because it tells the reader that, for the District as a whole, the financial position of the District has improved or diminished. However, the District's goal is to provide services to our students, not to generate profits as commercial entities do. One must consider many other non-financial factors, such as the District's property tax base, current property tax laws in Ohio restricting revenue growth, required educational programs and other factors.

In the Government-wide Financial Statements, the overall financial position of the District is presented in the following manner:

Governmental Activities – Most of the District's programs and services are reported here including instruction, support services, operation of non-instructional services, extracurricular activities and interest and fiscal charges.

#### **Reporting the District's Most Significant Funds**

#### **Fund Financial Statements**

The analysis of the District's major funds begins on the balance sheet. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's major funds.

Governmental Funds - Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Fiduciary Funds** - The District's fiduciary funds consist of an agency fund and a private purpose trust fund. We exclude these activities from the District's other financial statements because the District cannot use these assets to finance its operations. An agency fund is custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds use the accrual basis of accounting.

#### The District as a Whole

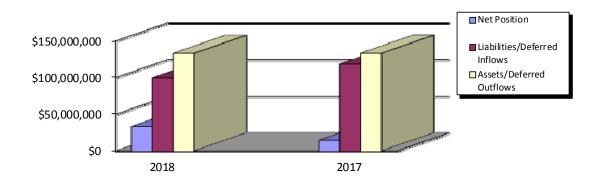
Recall that the Statement of Net Position provides the perspective of the District as a whole.

Table 1 provides a summary of the District's net position for fiscal years 2018 and 2017:

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Table 1
Net Position

	Governmental Activities		
	2018 2017-Restat		
Assets:			
Current and Other Assets	\$46,530,018	\$46,215,770	
Capital Assets	67,147,682	70,860,563	
Total Assets	113,677,700	117,076,333	
Deferred Outflows of Resources:			
Deferred Charge on Refunding	1,754,311	1,879,231	
Pension	16,771,228	14,048,049	
OPEB	682,616	92,983	
Total Deferred Outflows of Resources	19,208,155	16,020,263	
Liabilities:			
Other Liabilities	4,912,530	4,475,603	
Long-Term Liabilities	85,371,222	106,556,895	
Total Liabilities	90,283,752	111,032,498	
Deferred Inflows of Resources:			
OPEB	1,224,698	0	
Property Taxes	6,380,259	7,595,908	
Pension	1,627,139	0	
Total Deferred Inflows of Resources	9,232,096	7,595,908	
Net Position:			
Net Investment in Capital Assets	44,500,783	46,506,567	
Restricted	8,424,529	8,008,034	
Unrestricted	(19,555,305)	(40,046,411)	
Total Net Position	\$33,370,007	\$14,468,190	



The net pension liability (NPL) is the largest single liability reported by the District at June 30, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For fiscal year 2018, the District adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the District is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2017, from \$27,674,871 to \$14,468,190.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2018, the District's assets and deferred outflows exceeded liabilities and deferred inflows by \$33,370,007.

Total assets decreased mainly due to a decrease in taxes receivable and capital assets. Long-term liabilities decreased mainly due to a decrease in net pension liability.

Table 2 shows the highlights of the District's revenues and expenses. These two main components are subtracted to yield the change in net position. This table uses the full accrual method of accounting.

Revenue is further divided into two major components: Program Revenues and General Revenues. Program Revenues are defined as charges for services and sales, restricted operating grants and contributions and capital grants and contributions. General Revenues include taxes and unrestricted grants, such as State foundation support, gifts and donations, investment earnings and miscellaneous.

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Table 2
Changes in Net Position

	Governmental Activities	
	2018	2017
Revenues:		
Program Revenues		_
Charges for Services and Sales	\$9,686,063	\$2,345,481
Operating Grants and Contributions	10,123,657	9,707,143
General Revenues		
Property Taxes	10,706,939	9,769,155
Grants and Entitlements not Restricted to Specific Programs	27,936,634	28,371,182
Other	862,904	554,561
Total Revenues	59,316,197	50,747,522
Program Expenses		
Instruction	21,967,227	35,463,419
Support Services:		
Pupil and Instructional Staff	1,510,365	2,838,925
School Administrative, General		
Administration, Fiscal and Business	7,617,142	5,092,583
Operations and Maintenance	3,018,657	4,222,619
Pupil Transportation	2,660,876	4,213,089
Central	82,462	223,760
Operation of Non-Instructional Services	1,635,700	2,327,042
Extracurricular Activities	711,192	628,490
Interest and Fiscal Charges	1,210,759	1,306,593
Total Program Expenses	40,414,380	56,316,520
Change in Net Position	18,901,817	(5,568,998)
Net Position - Beginning of Year, Restated	14,468,190	N/A
Net Position - End of Year	\$33,370,007	\$14,468,190

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$92,983 computed under GASB 45. GASB 45 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report negative OPEB expense of \$1,638,891. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

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Total 2018 operating expenses under GASB 75	\$40,414,380
Negative OPEB expense under GASB 75 2018 contractually required contribution	1,638,891 137,985
Adjusted 2018 operating expenses	42,191,256
Total 2017 operating expenses under GASB 45	56,316,520
Change in operating expenses not related to OPEB	(\$14,125,264)

Grants and entitlements not restricted to specific programs made up 47% of total revenues of the District for fiscal year 2018 while Property Taxes made up 18%.

Instruction comprises 54% of governmental program expenses. Support services expenses comprise of 37% of governmental expenses. All other expenses make up 9% of governmental expenses. The District had a decrease in total expenses from 2017 to 2018 due to changes related to net pension liability and other post employment benefits liability.

The Statement of Activities shows the cost of program services and the charges for services and sales, grants, contributions and interest offsetting those services. In Table 3, the total cost of services column contains all costs related to the programs and the net cost column shows how much of the total amount is not covered by program revenues. Net costs are costs that must be covered by unrestricted State aid (State Foundation) or local taxes. The difference in these two columns would represent restricted grants, fees and donations.

Table 3
Governmental Activities

	Total Cost of Services		Net Cost o	f Services	
	2018	2017	2018	2017	
Instruction	\$21,967,227	\$35,463,419	(\$4,707,334)	(\$26,048,933)	
Support Services:					
Pupil and Instructional Staff	1,510,365	2,838,925	(1,429,172)	(2,788,959)	
School Administrative, General					
Administration, Fiscal and Business	7,617,142	5,092,583	(7,474,491)	(4,967,785)	
Operations and Maintenance	3,018,657	4,222,619	(2,857,312)	(4,063,029)	
Pupil Transportation	2,660,876	4,213,089	(2,520,412)	(4,087,899)	
Central	82,462	223,760	(82,462)	(223,760)	
Operation of Non-Instructional Services	1,635,700	2,327,042	201,032	(338,221)	
Extracurricular Activities	711,192	628,490	(523,750)	(438,717)	
Interest and Fiscal Charges	1,210,759	1,306,593	(1,210,759)	(1,306,593)	
Total Expenses	\$40,414,380	\$56,316,520	(\$20,604,660)	(\$44,263,896)	

#### The District's Funds

The District has two major governmental funds: the General Fund and the Debt Service Fund. Assets of these funds comprised \$38,616,522 (82%) of the total \$47,236,138 governmental funds' assets.

**General Fund**: Fund balance at June 30, 2018 was \$22,332,462, an increase in fund balance of \$2,152,544 from 2017. The primary reason for the increase in fund balance was due to the increase in charges for services revenues.

**Debt Service Fund:** Fund balance at June 30, 2018 was \$4,737,151, an increase in fund balance of \$213,975 from 2017. The primary reason for the increase in fund balance was due to an increase in property and other taxes revenue.

#### **General Fund - Budget Highlights**

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. During the course of fiscal year 2018, the District revised its budget as it attempted to deal with unexpected changes in revenues and expenditures.

For the General Fund, final budget basis revenue was \$42,736,492 with original budget estimates of \$40,641,826; the difference was mainly due to underestimating tax revenue and intergovernmental revenue. The original budget estimates for expenditures for the District increased when compared to the actual expenditures due to underestimates made by the District. The final budget estimated expenditures were \$43,482,240 while the actual expenditures for the District were \$42,222,414.

The District's ending unobligated cash balance of \$19,075,717 was \$1,356,387 above the final budgeted amount in the General Fund.

#### **Capital Assets and Debt Administration**

#### Capital Assets

The Adams County/Ohio Valley School District's investment in capital assets as of June 30, 2018 was \$67,147,682. This investment in capital assets includes land, land improvements, buildings and improvements, equipment, and vehicles. Table 4 shows fiscal year 2018 balances compared to fiscal year 2017:

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Table 4
Capital Assets at Year End
(Net of Depreciation)

	Governmental Activities		
	2018 2017		
Land	\$936,258	\$936,258	
Land Improvements	4,347,725	4,873,079	
Buildings and Improvements	56,280,958	58,479,774	
Furniture, Fixtures, and Equipment	3,885,305	5,269,369	
Vehicles	1,697,436	1,302,083	
Totals	\$67,147,682	\$70,860,563	

Capital Assets decreased as a result of additions being less than depreciation expense. For more information on capital assets, refer to Note 6 of the basic financial statements.

#### Debt

At June 30, 2018, the District had \$24,799,478 in outstanding debt, \$2,174,201 due within one year. Table 5 summarizes the District's outstanding debt:

Table 5
Outstanding Debt at Year End

	Governmental Activities		
	2018	2017	
2012 Refunding of 1995 School Improvement Bonds	\$6,460,000	\$7,910,000	
Premium on 2012 Refunding	116,814	150,181	
2013 Refunding of 2007 School Improvement Bonds	7,585,000	7,585,000	
2013 Capital Appreciation Bonds - Principal Only	3,700	16,812	
2013 Capital Appreciation Bonds - Accreted Interest	321,080	602,504	
Premium on 2013 Refunding	1,295,138	1,378,696	
HB264 Bonds, Series 2014	2,157,000	2,320,008	
2015 Refunding of 2007 School Improvement Bonds	6,155,000	6,205,000	
2015 Capital Appreciations Bonds - Principal Only	5,000	5,000	
2015 Capital Appreciation Bonds - Accreted Interest	77,188	27,850	
Premium on 2015 Refunding of School Improvement Bonds	623,558	662,530	
Totals	\$24,799,478	\$26,863,581	

For more information on outstanding debt, refer to Note 11 of the basic financial statements.

#### For the Future

The two major power plants/employers in the County has announced their closure within the next 6 months. This will impact real estate taxes and tangible personal property taxes immediately. The filter down effect from several citizens losing their jobs and not being able to pay their personal taxes is not measurable. Adams County as a whole is facing a possible financial crisis.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional information, contact the Treasurer, Adams County/Ohio Valley School District, 141 Lloyd Road, West Union, OH 45693.

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	Governmental Activities
Assets:	
Equity in Pooled Cash and Investments	\$35,603,575
Restricted Cash and Investments Receivables (Net):	1,877
Taxes	9,100,756
Accounts	524,371
Interest	40,048
Intergovernmental	1,104,327
Prepaid	88,555
Inventory	66,509
Nondepreciable Capital Assets	936,258
Depreciable Capital Assets, Net	66,211,424
Total Assets	113,677,700
Deferred Outflows of Resources:	4 754 244
Deferred Charge on Refunding	1,754,311
Pension OPEB	16,771,228
OPEB	682,616
Total Deferred Outflows of Resources	19,208,155
Liabilities:	465 570
Accounts Payable	165,570
Accrued Wages and Benefits Accrued Interest Payable	4,427,833 59,997
Claims Payable	259,130
Long-Term Liabilities:	255,150
Due Within One Year	2,237,354
Due In More Than One Year:	, - ,
Net Pension Liability	48,491,487
Net OPEB Liability	10,887,724
Other Amounts	23,754,657
Total Liabilities	90,283,752
Deferred Inflows of Resources:	
Property Taxes	6,380,259
OPEB	1,224,698
Pension	1,627,139
Total Deferred Inflows of Resources	9,232,096
Net Position:	
Net Investment in Capital Assets	44,500,783
Restricted for:	
Local Grants	8,323
Auxiliary Services	20,906
Debt Service Capital Projects	4,920,133
Capital Projects Food Service	1,350,000 467,876
Classroom Facilities Maintenance	1,432,651
Federal Grants	137,243
Other Purposes	87,397
Unrestricted	(19,555,305)
Total Net Position	\$33,370,007

Expenses			Drogram	Povonuos	Net (Expense) Revenue
Expenses   Services and Sales   and Contributions   Activities					and Changes in Net Position
Sovernmental Activities:   Instruction:   Regular   \$13,926,370   \$7,858,476   \$1,997,875   \$(\$4,070,01)   \$5,900   \$7,800   \$333,351   \$491,99   \$1,000   \$1,430   \$1,439,012   \$75,925   \$723,979   \$4,089   \$1,000   \$1,4152   \$1,000		Evnanças		• •	
Instruction: Regular \$13,926,370 \$7,858,476 \$1,997,875 (\$4,070,01 \$5pecial \$5,423,387 532,030 \$5,383,351 491,99 \$Vocational \$1,439,012 755,925 723,979 40,89 \$Adult/Continuing 574,673 0 0 0 (574,67 0ther 6603,785 8,257 0 (595,52 \$10) \$1,071,973 0 \$14,152 \$1,057,82 \$1	Governmental Activities	Ехрепаса	Scrvices and Sales	and contributions	Activities
Regular         \$13,926,370         \$7,858,476         \$1,997,875         (\$4,070,01           Special         5,423,387         532,030         5,383,351         491,99           Vocational         1,439,012         755,925         723,979         40,89           Adult/Continuing         574,673         0         0         (574,67           Other         603,785         8,257         0         (595,52           Support Services:         Pupil         1,071,973         0         14,152         (1,057,82           Instructional Staff         438,392         0         67,041         (371,35         General Administration         95,789         0         0         95,78         School Administration         788,561         91         139,793         (648,67         Fiscal         6,651,248         0         2,767         (6,648,67         Fiscal         0         0         (81,54         Operations and Maintenance         3,018,657         5,997         155,348         (2,857,31         Pupil Transportation         2,660,876         143         140,221         (2,520,41         Central         2,520,41         Central Pupil Transportation         2,650,876         143         140,921         (523,75         Interest and Fiscal Charges					
Special		\$13 926 370	\$7.858.476	\$1 997 875	(\$4,070,019)
Vocational         1,439,012         755,925         723,979         40,89           Adult/Continuing         574,673         0         0         (574,673)         0         0         (595,52)           Support Services:         Pupil         1,071,973         0         14,152         (1,057,82)         Instructional Staff         438,392         0         67,041         (371,35)         General Administration         95,789         0         0         (95,78)         School Administration         788,561         91         139,793         (648,67)         (66,48,48)         Business         81,544         0         0         (81,54)         0         0         (81,54)         0         0         (81,54)         0         0         (81,54)         0         0         (81,54)         0         0         (81,54)         0         0         (81,54)         0         0         0         (82,56)         0         0         0         (82,56)         0         0         0         (82,46)         0         0         0         (82,46)         0         0         0         (82,46)         0         0         0         (82,46)         0         0         0         (82,46)         0	_				
Adult/Continuing 574,673 0 0 0 (574,67) Other 603,785 8,257 0 (595,52) Support Services:  Pupil 1,071,973 0 14,152 (1,057,82) Instructional Staff 438,392 0 67,041 (371,35) General Administration 95,789 0 0 0 (95,78) School Administration 788,561 91 139,793 (648,67) Fiscal 6,651,248 0 2,767 (6,648,48) Business 81,544 0 0 0 (81,54) Operations and Maintenance 3,018,657 5,997 155,348 (2,857,31) Pupil Transportation 2,660,876 143 140,321 (2,520,41) Central 82,462 0 0 0 (82,46) Operation of Non-Instructional Services 1,635,700 337,702 1,499,030 201,03 Extracurricular Activities 711,192 187,442 0 (523,75) Interest and Fiscal Charges 1,210,759 0 0 0 (1,210,75)  Totals \$40,414,380 \$9,686,063 \$10,123,657 (20,604,66)  General Revenues:  Property Taxes Levied for: General Revenue Purposes 2,559,01 Capital Projects Purposes 3,525,01 Capital Projects Purposes 1,539,01 Capital Projects Purposes 2,559,01 Capital Projects Purposes 3,172,00 Grants and Entitlements, Not Restricted 1,729,066,66 Unrestricted Contributions 82,65 Investment Earnings 3,91,33 Other Revenues 3,9,506,47 Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19	•		•		40,892
Other         603,785         8,257         0         (595,52           Support Services:         9upil         1,071,973         0         14,152         (1,057,82           Instructional Staff         438,392         0         67,041         (371,35           General Administration         95,789         0         0         (95,78           School Administration         788,561         91         139,793         (648,67           Fiscal         6,651,248         0         2,767         (6,648,67           Fiscal         6,651,248         0         0         (81,54           Business         81,544         0         0         0         (81,54           Operations and Maintenance         3,018,657         5,997         155,348         (2,857,31           Pupil Transportation         2,660,876         143         140,321         (2,520,41           Central         82,462         0         0         0         (82,46           Operation of Non-Instructional Services         1,210,759         1,499,030         201,03         201,03           Extracurricular Activities         11,210,759         0         0         (1,2210,75           Totals         \$40,414,380					•
Support Services:  Pupil 1,071,973 0 14,152 (1,057,82 Instructional Staff 438,392 0 67,041 (371,35 General Administration 95,789 0 0 0 0 (95,78 School Administration 788,561 91 139,793 (648,67 Fiscal 6,651,248 0 2,767 (6,648,48 Business 81,544 0 0 0 0 (81,54 Operations and Maintenance 3,018,657 5,997 155,348 (2,857,31 Pupil Transportation 2,660,876 143 140,321 (2,520,41 Central 82,462 0 0 0 8,82,464 Operation of Non-Instructional Services 1,635,700 337,702 1,499,030 201,03 Extracurricular Activities 711,192 187,442 0 (523,75 Interest and Fiscal Charges 1,210,759 0 0 0 (1,210,75 Totals \$40,414,380 \$9,686,063 \$10,123,657 (20,604,66 Unrestricted Coursel Purposes 2,559,01 Capital Projects Purposes 2,559,01 Capital Projects Purposes 172,90 Grants and Entitlements, Not Restricted Unrestricted Contributions 82,65 Investment Earnings 39,13 Other Revenues 39,506,47 Change in Net Position 18,901,81 Net Position - Beginning of Year, Restated 14,468,19 Net Position - Beginning of Yea		•			
Pupil		000,700	0,207	v	(555,525)
Instructional Staff		1.071.973	0	14.152	(1.057.821)
General Administration         95,789         0         0         (95,78           School Administration         788,561         91         139,793         (648,67           Fiscal         6,651,248         0         2,767         (6,648,48           Business         81,544         0         0         0         (81,54           Operations and Maintenance         3,018,657         5,997         155,348         (2,857,31           Pupil Transportation         2,660,876         143         140,321         (2,520,41           Central         82,462         0         0         0         (82,46           Operation of Non-Instructional Services         1,635,700         337,702         1,499,030         201,03           Extracurricular Activities         711,192         187,442         0         (523,75           Interest and Fiscal Charges         1,210,759         0         0         (1,210,75           Totals         \$40,414,380         \$9,686,063         \$10,123,657         (20,604,66           General Revenues:           Property Taxes Levied for:           General Purposes         2,559,01           Capital Projects Purposes         2,559,01           Capital	•				(371,351)
School Administration         788,561         91         139,793         (648,67)           Fiscal         6,651,248         0         2,767         (6,648,68           Business         81,544         0         0         (81,54           Operations and Maintenance         3,018,657         5,997         155,348         (2,857,31           Pupil Transportation         2,660,876         143         140,321         (2,520,41           Central         82,462         0         0         0         (82,46           Operation of Non-Instructional Services         1,635,700         337,702         1,499,030         201,03         201,03           Extracurricular Activities         711,192         187,442         0         0         (523,75           Interest and Fiscal Charges         1,210,759         0         0         (1,210,75         (20,604,66           General Revenues:           Property Taxes Levied for:           General Purposes         7,538,62           Special Revenue Purposes         2,559,01           Capital Projects Purposes         172,90           Grants and Entitlements, Not Restricted         27,936,63           Investment Earnings         39,13		•		•	(95,789)
Fiscal         6,651,248         0         2,767         (6,648,48           Business         81,544         0         0         (81,54           Operations and Maintenance         3,018,657         5,997         155,348         (2,857,31           Pupil Transportation         2,660,876         143         140,321         (2,520,41           Central         82,462         0         0         0         (82,46           Operation of Non-Instructional Services         1,635,700         337,702         1,499,030         201,03           Extracurricular Activities         711,192         187,442         0         (523,75           Interest and Fiscal Charges         1,210,759         0         0         (1,210,75           Totals         \$40,414,380         \$9,686,063         \$10,123,657         (20,604,66           General Revenues:           Property Taxes Levied for:           General Purposes         7,538,62           Special Revenue Purposes         2,559,01           Capital Projects Purposes         172,90           Grants and Entitlements, Not Restricted         27,936,63           Unrestricted Contributions         82,65           Investment Earnings         39,13		•			(648,677)
Business 81,544 0 0 0 (81,54 Operations and Maintenance 3,018,657 5,997 155,348 (2,857,31 Pupil Transportation 2,660,876 143 140,321 (2,520,41 Central 82,462 0 0 0 0 (82,46 Operation of Non-Instructional Services 1,635,700 337,702 1,499,030 201,03 Extracurricular Activities 711,192 187,442 0 (523,75 Interest and Fiscal Charges 1,210,759 0 0 0 0 (1,210,75  Totals \$40,414,380 \$9,686,063 \$10,123,657 (20,604,66)  General Revenues: Property Taxes Levied for: General Purposes 7,538,62 Special Revenue Purposes 436,39 Debt Service Purposes 2,559,01 Capital Projects Purposes 172,90 Grants and Entitlements, Not Restricted Unrestricted Contributions 82,65 Investment Earnings 39,13 Other Revenues 39,506,47  Change in Net Position 18,901,81 Net Position - Beginning of Year, Restated 14,468,19		•		•	, , ,
Operations and Maintenance         3,018,657         5,997         155,348         (2,857,31           Pupil Transportation         2,660,876         143         140,321         (2,520,41           Central         82,462         0         0         0         (82,46           Operation of Non-Instructional Services         1,635,700         337,702         1,499,030         201,03           Extracurricular Activities         711,192         187,442         0         (523,75           Interest and Fiscal Charges         1,210,759         0         0         0         (1,210,75           Totals         \$40,414,380         \$9,686,063         \$10,123,657         (20,604,66         \$46,66           General Revenues:           Property Taxes Levied for:           General Purposes         7,538,62         \$5pecial Revenue Purposes         2,559,01           Capital Projects Purposes         2,559,01         172,90         172,90           Grants and Entitlements, Not Restricted         27,936,63         172,90         172,90           Unrestricted Contributions         82,65         18,965         18,901,81           Total General Revenues         39,506,47         20,506,47         20,506,47         20,506,47				•	(81,544)
Pupil Transportation		•			(2,857,312)
Central         82,462         0         0         (82,46           Operation of Non-Instructional Services         1,635,700         337,702         1,499,030         201,03           Extracurricular Activities         711,192         187,442         0         (523,75           Interest and Fiscal Charges         1,210,759         0         0         (1,210,75           Totals         \$40,414,380         \$9,686,063         \$10,123,657         (20,604,66           General Revenues:           Property Taxes Levied for:           General Purposes         7,538,62           Special Revenue Purposes         2,559,01           Capital Projects Purposes         172,90           Grants and Entitlements, Not Restricted         27,936,63           Unrestricted Contributions         82,65           Investment Earnings         39,13           Other Revenues         741,11           Total General Revenues         39,506,47           Change in Net Position         18,901,81           Net Position - Beginning of Year, Restated         14,468,19	•		,		(2,520,412)
Operation of Non-Instructional Services         1,635,700         337,702         1,499,030         201,03           Extracurricular Activities         711,192         187,442         0         (523,75           Interest and Fiscal Charges         1,210,759         0         0         (1,210,75           Totals         \$40,414,380         \$9,686,063         \$10,123,657         (20,604,66           General Revenues:           Property Taxes Levied for:           General Purposes         7,538,62           Special Revenue Purposes         436,39           Debt Service Purposes         172,90           Grants and Entitlements, Not Restricted         27,936,63           Unrestricted Contributions         82,65           Investment Earnings         39,13           Other Revenues         741,11           Total General Revenues         39,506,47           Change in Net Position         18,901,81           Net Position - Beginning of Year, Restated         14,468,19			0	•	(82,462)
Extracurricular Activities   711,192   187,442   0   (523,75   101   175   101   175   175   101   175   1				1.499.030	201,032
Totals	'		•		(523,750)
General Revenues: Property Taxes Levied for: General Purposes 7,538,62 Special Revenue Purposes 436,39 Debt Service Purposes 2,559,01 Capital Projects Purposes 172,90 Grants and Entitlements, Not Restricted 27,936,63 Unrestricted Contributions 82,65 Investment Earnings 39,13 Other Revenues 741,11  Total General Revenues 39,506,47 Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19	Interest and Fiscal Charges			0	(1,210,759)
Property Taxes Levied for: General Purposes 7,538,62 Special Revenue Purposes 436,39 Debt Service Purposes 2,559,01 Capital Projects Purposes 172,90 Grants and Entitlements, Not Restricted 27,936,63 Unrestricted Contributions 82,65 Investment Earnings 39,13 Other Revenues 741,11  Total General Revenues 39,506,47 Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19	Totals	\$40,414,380	\$9,686,063	\$10,123,657	(20,604,660)
General Purposes 7,538,62 Special Revenue Purposes 436,39 Debt Service Purposes 2,559,01 Capital Projects Purposes 172,90 Grants and Entitlements, Not Restricted 27,936,63 Unrestricted Contributions 82,65 Investment Earnings 39,13 Other Revenues 741,11  Total General Revenues 39,506,47  Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19				ied for:	
Special Revenue Purposes 436,39 Debt Service Purposes 2,559,01 Capital Projects Purposes 172,90 Grants and Entitlements, Not Restricted 27,936,63 Unrestricted Contributions 82,65 Investment Earnings 39,13 Other Revenues 741,11  Total General Revenues 39,506,47  Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19					7 538 623
Debt Service Purposes 2,559,01 Capital Projects Purposes 172,90 Grants and Entitlements, Not Restricted 27,936,63 Unrestricted Contributions 82,65 Investment Earnings 39,13 Other Revenues 741,11  Total General Revenues 39,506,47  Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19			•		
Capital Projects Purposes 172,90 Grants and Entitlements, Not Restricted 27,936,63 Unrestricted Contributions 82,65 Investment Earnings 39,13 Other Revenues 741,11  Total General Revenues 39,506,47  Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19			•	•	•
Grants and Entitlements, Not Restricted 27,936,63 Unrestricted Contributions 82,65 Investment Earnings 39,13 Other Revenues 741,11  Total General Revenues 39,506,47  Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19			•		
Unrestricted Contributions 82,65 Investment Earnings 39,13 Other Revenues 741,11  Total General Revenues 39,506,47  Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19			. ,	•	·
Investment Earnings 39,13 Other Revenues 741,11  Total General Revenues 39,506,47  Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19				•	82,652
Other Revenues 741,11  Total General Revenues 39,506,47  Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19					·
Change in Net Position 18,901,81  Net Position - Beginning of Year, Restated 14,468,19			`	<b>,</b>	741,115
Net Position - Beginning of Year, Restated 14,468,19			Total General Revenu	ıes	39,506,477
			Change in Net Position	on	18,901,817
Not Position - End of Voar \$22,270.00			Net Position - Beginn	ing of Year, Restated	14,468,190
Net Fosition - Lilu of Teal \$33,370,00			Net Position - End of	Year	\$33,370,007

Assets:         Equity in Pooled Cash and Investments         \$24,081,284         \$4,282,926         \$7,239,365         \$35,603,575         Restricted Cash and Investments         \$1,877         0         0         \$1,877         Restricted Cash and Investments         \$1,877         0         0         \$1,877         Restricted Cash and Investments         \$1,877         0         0         0         1,877         Restricted Cash and Investments         \$1,877         0         0         0         1,007,505         Restricted Cash and Investments         \$1,973,915         \$1,027,301         \$128,440         9,100,756         \$24,371         Intertod         \$1,004,327         \$1,1		General	Debt Service	Other Governmental Funds	Total Governmental Funds
Restricted Cash and Investments         1,877         0         0         1,877           Receivables (Net):         Taxes         7,945,015         1,027,301         128,440         9,100,756           Accounts         455,265         0         69,106         524,371           Interest         40,048         0         0         40,048           Intergovernmental         0         0         1,104,327         1,104,327           Interfund         706,120         0         0         706,120           Prepaid         76,686         0         11,869         88,555           Inventory         0         0         66,509         86,559           Total Assets         33,306,295         5,310,227         8,619,616         47,236,138           Liabilities:         3         0         0         0         66,509         66,509           Accrued Wages and Benefits         3,811,869         0         0         0         15,570           Accrued Wages and Benefits         3,811,869         0         0         706,120         706,120           Claims Payable         0         0         706,120         706,120         706,120         706,120         706,120		¢24.001.204	¢4.202.026	ć7 220 2CE	¢25 C02 575
Receivables (Net):         Taxes         7,945,015         1,027,301         128,440         9,100,756           Accounts         455,265         0         69,106         524,371           Interest         40,048         0         0         40,048           Interfund         706,120         0         1,104,327         1,104,327           Interfund         706,120         0         0         706,120           Prepaid         76,686         0         11,869         88,555           Inventory         0         0         66,509         66,509           Total Assets         33,306,295         5,310,227         8,619,616         47,236,138           Liabilities:         3         306,295         5,310,227         8,619,616         47,236,138           Liabilities:         3         3,811,869         0         0         165,570           Accrued Wages and Benefits         3,811,869         0         615,964         4,427,833           Compensated Absences         61,038         0         2,115         63,153           Interfund Payable         0         0         76,120         706,120           Columer Payable         2,59,130         0         72,338	• •			. , ,	
Taxes         7,945,015         1,027,301         128,440         9,100,756           Accounts         455,265         0         69,106         524,371           Interest         40,048         0         0         40,048           Intergovernmental         0         0         1,104,327         1,104,327           Interfund         706,120         0         0         766,120           Prepaid         76,686         0         11,869         88,555           Inventory         0         0         66,509         66,509           Total Assets         33,306,295         5,310,227         8,619,616         47,236,138           Liabilities:         4,227,607         0         0         165,570           Accounts Payable         165,570         0         0         165,570           Accrued Wages and Benefits         3,811,869         0         2,115         63,153           Interfund Payable         0         0         761,220         706,120           Interfund Payable         2         0         0         761,220         706,120           Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferre		1,077	0	O	1,077
Accounts         455,265         0         69,106         524,371           Interest         40,048         0         0         40,048           Intergovernmental         0         0         1,104,327         1,104,327           Interfund         706,120         0         0         706,120           Prepaid         76,686         0         11,869         88,555           Inventory         0         0         66,509         66,509           Total Assets         33,306,295         5,310,227         8,619,616         47,236,138           Liabilities:           Accounts Payable         165,570         0         0         0         165,570           Accrued Wages and Benefits         3,811,869         0         615,964         4,427,833           Compensated Absences         61,038         0         2,115         63,153           Interfund Payable         0         0         706,120         706,120           Claims Payable         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         <	• •	7.945.015	1.027.301	128.440	9.100.756
Intergovernmental   0				•	
Interfund   706,120   0   1, 20   706,120   Prepair   76,686   0   11,869   88,555   Newtorry   0   0   0   66,509   66,509   66,509   Newtorry   0   0   0   66,509   Newtorry   0   0   0   66,509   Newtorry   Newtorry	Interest	•	0	,	•
Prepaid Inventory         76,686         0         11,869         88,555           Inventory         0         0         66,509         66,509           Total Assets         33,306,295         5,310,227         8,619,616         47,236,138           Liabilities:         Accounts Payable         165,570         0         0         165,570           Accrued Wages and Benefits         3,811,869         0         615,964         4,427,833           Compensated Absences         61,038         0         2,115         63,153           Interfund Payable         0         0         706,120         706,120           Claims Payable         259,130         0         0         259,130           Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         573,076         72,338         7,300,327           Grants and Other Taxes         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226 <th< td=""><td>Intergovernmental</td><td>0</td><td>0</td><td>1,104,327</td><td>1,104,327</td></th<>	Intergovernmental	0	0	1,104,327	1,104,327
Inventory         0         0         66,509         66,509           Total Assets         33,306,295         5,310,227         8,619,616         47,236,138           Liabilities:         Accounts Payable         165,570         0         0         165,70           Accrued Wages and Benefits         3,811,869         0         615,964         4,427,833           Compensated Absences         61,038         0         2,115         63,153           Interfund Payable         0         0         706,120         706,120           Claims Payable         259,130         0         0         259,130           Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         Property Taxes         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         573,076         819,826         8,069,128           Fund Balances:         78,563         0         11,869         90,432           Restricted <td>Interfund</td> <td>706,120</td> <td>0</td> <td>0</td> <td>706,120</td>	Interfund	706,120	0	0	706,120
Total Assets         33,306,295         5,310,227         8,619,616         47,236,138           Liabilities:         Accounts Payable         165,570         0         0         165,570           Accrued Wages and Benefits         3,811,869         0         615,964         4,427,833           Compensated Absences         61,038         0         2,115         63,153           Interfund Payable         0         0         706,120         706,120           Claims Payable         259,130         0         0         259,130           Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         Property Taxes         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3	Prepaid	76,686	0	11,869	88,555
Liabilities:         Accounts Payable         165,570         0         0         165,570           Accrued Wages and Benefits         3,811,869         0         615,964         4,427,833           Compensated Absences         61,038         0         2,115         63,153           Interfund Payable         0         0         706,120         706,120           Claims Payable         259,130         0         0         259,130           Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         Property Taxes         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255 <td>Inventory</td> <td>0</td> <td>0</td> <td>66,509</td> <td>66,509</td>	Inventory	0	0	66,509	66,509
Accounts Payable         165,570         0         0         165,570           Accrued Wages and Benefits         3,811,869         0         615,964         4,427,833           Compensated Absences         61,038         0         2,115         63,153           Interfund Payable         0         0         706,120         706,120           Claims Payable         259,130         0         0         259,130           Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         5         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         8         8         8         8,069,128         8,069,128           Nonspendable         78,563         0         11,869         90,432         8,089,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0	Total Assets	33,306,295	5,310,227	8,619,616	47,236,138
Accounts Payable         165,570         0         0         165,570           Accrued Wages and Benefits         3,811,869         0         615,964         4,427,833           Compensated Absences         61,038         0         2,115         63,153           Interfund Payable         0         0         706,120         706,120           Claims Payable         259,130         0         0         259,130           Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         5         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         8         8         8         8,069,128         8,069,128           Nonspendable         78,563         0         11,869         90,432         8,089,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0	Liabilities:				
Accrued Wages and Benefits         3,811,869         0         615,964         4,427,833           Compensated Absences         61,038         0         2,115         63,153           Interfund Payable         0         0         706,120         706,120           Claims Payable         259,130         0         0         259,130           Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         Property Taxes         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         1,156,080           Unassigned<		165,570	0	0	165,570
Interfund Payable         0         0         706,120         706,120           Claims Payable         259,130         0         0         259,130           Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         Property Taxes         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204  <	•	3,811,869	0	615,964	•
Claims Payable         259,130         0         0         259,130           Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         Property Taxes         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204	Compensated Absences	61,038	0	2,115	63,153
Total Liabilities         4,297,607         0         1,324,199         5,621,806           Deferred Inflows of Resources:         Property Taxes         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204	Interfund Payable	0	0	706,120	706,120
Deferred Inflows of Resources:           Property Taxes         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204	Claims Payable	259,130	0	0	259,130
Property Taxes         6,654,913         573,076         72,338         7,300,327           Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204	Total Liabilities	4,297,607	0	1,324,199	5,621,806
Grants and Other Taxes         0         0         747,488         747,488           Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204	Deferred Inflows of Resources:				
Investment Earnings         21,313         0         0         21,313           Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204	Property Taxes	6,654,913	573,076	72,338	7,300,327
Total Deferred Inflows of Resources         6,676,226         573,076         819,826         8,069,128           Fund Balances:         Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204	Grants and Other Taxes	0	0	747,488	747,488
Fund Balances:  Nonspendable 78,563 0 11,869 90,432  Restricted 0 4,737,151 3,361,237 8,098,388  Committed 1,121,703 0 3,865,552 4,987,255  Assigned 1,156,080 0 0 1,156,080  Unassigned 19,976,116 0 (763,067) 19,213,049  Total Fund Balances 22,332,462 4,737,151 6,475,591 33,545,204	Investment Earnings	21,313	0	0	21,313
Nonspendable         78,563         0         11,869         90,432           Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204	Total Deferred Inflows of Resources	6,676,226	573,076	819,826	8,069,128
Restricted         0         4,737,151         3,361,237         8,098,388           Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204	Fund Balances:				
Committed         1,121,703         0         3,865,552         4,987,255           Assigned         1,156,080         0         0         1,156,080           Unassigned         19,976,116         0         (763,067)         19,213,049           Total Fund Balances         22,332,462         4,737,151         6,475,591         33,545,204	Nonspendable	78,563	0	11,869	90,432
Assigned 1,156,080 0 0 1,156,080 Unassigned 19,976,116 0 (763,067) 19,213,049  Total Fund Balances 22,332,462 4,737,151 6,475,591 33,545,204	Restricted	0	4,737,151	3,361,237	8,098,388
Assigned 1,156,080 0 0 1,156,080 Unassigned 19,976,116 0 (763,067) 19,213,049  Total Fund Balances 22,332,462 4,737,151 6,475,591 33,545,204	Committed	1,121,703	0	3,865,552	4,987,255
Total Fund Balances 22,332,462 4,737,151 6,475,591 33,545,204	Assigned	1,156,080	0	0	
	Unassigned	19,976,116	0	(763,067)	19,213,049
Total Liabilities, Deferred Inflows and Fund Balances \$33,306,295 \$5,310,227 \$8,619,616 \$47,236,138	Total Fund Balances	22,332,462	4,737,151	6,475,591	33,545,204
	Total Liabilities, Deferred Inflows and Fund Balances	\$33,306,295	\$5,310,227	\$8,619,616	\$47,236,138

Total Governmental Fund Balance		\$33,545,204
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Capital assets used in the operation of Governmental Funds		67,147,682
Other long-term assets are not available to pay for current- period expenditures and, therefore, are deferred in the funds.		
Delinquent Property Taxes	920,068	
Interest Intergovernmental	21,313 747,488	
intergovernmentar	747,488	1,688,869
		1,000,003
In the statement of net position interest payable is accrued when incurred; whereas, in the governmental funds interest is		
reported as a liability only when it will require the use of		
current financial resources.		(59,997)
Some liabilities reported in the statement of net position do not require the use of current financial resources and, therefore, are not reported as liabilities in governmental funds.		
Compensated Absences		(1,129,380)
Deferred outflows of resources associated with long-term liabilities are not reported in the funds.		1,754,311
Deferred outflows and inflows or resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the funds.		
Deferred outflows of resources related to pensions	16,771,228	
Deferred inflows of resources related to pensions	(1,627,139)	
Deferred outflows of resources related to OPEB  Deferred inflows of resources related to OPEB	682,616	
Deferred filliows of resources related to OPEB	(1,224,698)	14,602,007
		1.,002,007
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.		
Net Pension Liability	(48,491,487)	
Net OPEB Liability Other Amounts	(10,887,724) (24,799,478)	
		(84,178,689)
Net Position of Governmental Activities		\$33,370,007
	_	

	General	Debt Service	Other Governmental Funds	Total Governmental Funds
Revenues:	General	Scrvice	1 41143	Tunus
Property and Other Taxes	\$7,582,619	\$2,574,235	\$611,182	\$10,768,036
Tuition and Fees	2,116,988	0	0	2,116,988
Investment Earnings	25,354	0	0	25,354
Intergovernmental	32,361,925	646,284	5,256,650	38,264,859
Extracurricular Activities	88,356	0	221,262	309,618
Charges for Services	7,203,427	0	337,702	7,541,129
Other Revenues	441,331	15,125	85,639	542,095
other nevenues	441,551	13,123	03,033	342,033
Total Revenues	49,820,000	3,235,644	6,512,435	59,568,079
Expenditures: Current:				
Instruction:				
Regular	17,655,818	0	421,469	18,077,287
·			•	
Special	6,197,191	0	3,017,200	9,214,391
Vocational	2,116,672	0	121,497	2,238,169
Adult/Continuing	574,673	0	0	574,673
Other	603,785	0	0	603,785
Support Services:				
Pupil	1,781,766	0	29,448	1,811,214
Instructional Staff	1,009,178	0	38,393	1,047,571
General Administration	103,491	0	0	103,491
School Administration	3,594,868	0	142,752	3,737,620
Fiscal	6,652,959	98,585	254,592	7,006,136
Business	80,800	0	0	80,800
Operations and Maintenance	3,039,911	0	732,652	3,772,563
Pupil Transportation	2,860,886	0	565,687	3,426,573
Central	186,994	0	0	186,994
Operation of Non-Instructional Services	2,096	0	2,123,987	2,126,083
Extracurricular Activities	575,086	0	212,748	787,834
Capital Outlay	0	0	338,027	338,027
Debt Service:				
Principal Retirement	0	1,676,120	0	1,676,120
Interest and Fiscal Charges	0	1,478,246	0	1,478,246
Total Expenditures	47,036,174	3,252,951	7,998,452	58,287,577
Excess of Revenues Over (Under) Expenditures	2,783,826	(17,307)	(1,486,017)	1,280,502
Other Financing Sources (Uses):				
Transfers In	0	231,282	400,000	631,282
Transfers (Out)	(631,282)	0	0	(631,282)
	( / - /			
Total Other Financing Sources (Uses)	(631,282)	231,282	400,000	0
Net Change in Fund Balance	2,152,544	213,975	(1,086,017)	1,280,502
Fund Balance - Beginning of Year	20,179,918	4,523,176	7,561,608	32,264,702
Fund Balance - End of Year	\$22,332,462	\$4,737,151	\$6,475,591	\$33,545,204

Net Change in Fund Balance - Total Governmental Funds		\$1,280,502
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period.		
Capital assets used in governmental activities  Depreciation Expense	728,762 (4,441,643)	
Governmental funds report district pension and OPEB contributions as expenditures. However in the Statement of Activites, the cost of pension and OPEB benefits earned net of employee contributions are reported as pension and OPEB expenses.		(3,712,881)
District pension contributions  Cost of benefits earned net of employee contrbutions - Pensions  District OPEB contributions  Cost of benefits earned net of employee contrbutions - OPEB	3,459,147 14,422,193 137,985 1,638,891	
		19,658,216
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Delinquent Property Taxes Interest Intergovernmental	(61,097) 13,783 (204,568)	<b>(</b>
		(251,882)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term		
liabilities in the statement of net position.		2,408,008
In the statement of activities interest expense is accrued when incurred; whereas, in governmental funds an interest expenditure is reported when due.		4,424
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated Absences Amortization of Bond Premium Amortization of Deferred Charge on Refunding Bond Accretion	(15,745) 155,897 (124,920) (499,802)	
		(484,570)
Change in Net Position of Governmental Activities	=	\$18,901,817
See accompanying notes to the basic financial statements.		

	Private Purpose Trust	Agency
Assets: Equity in Pooled Cash and Investments	\$109,914	\$176,397
Total Assets	109,914	176,397
Liabilities: Intergovernmental Payable	0	176,397
Total Liabilities	0	\$176,397
Net Position: Held in Trust	109,914	
Total Net Position	\$109,914	

	Private Purpose Trust
Additions:	
Investment Earnings	\$431
Other	54,550
Total Additions	54,981
Deductions:	
Other	8,198
Total Deductions	8,198
Change in Net Position	46,783
Net Position - Beginning of Year	63,131
Net Position - End of Year	\$109,914

#### Note 1 - Description of the School District and Reporting Entity

Adams County/Ohio Valley School District (the "District") is organized under Article IV, Sections 2 and 3 of the Constitution of the State of Ohio. The District operates under a locally-elected board form of government consisting of five members elected at-large for staggered four year terms. The District provides educational services as authorized by State statute and federal guidelines.

The Adams County/Ohio Valley School District serves an area of approximately 489 square miles, with 99 percent of its territory located in Adams County and the remaining one percent in Highland County. Political subdivisions included in the District are the Villages of West Union, Peebles, Winchester, Sinking Spring, Cherry Fork, and Seaman, the thirteen townships of Adams County and the southern half of Brush Creek Township in Highland County. The District is staffed by 191 non-certified employees and 283 certified employees as well as 36 administrative employees who provide services to 3,918 students and other community members. The District operates seven instructional buildings, one administrative building, one bus garage and a supply warehouse.

#### **Reporting Entity**

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For Adams County/Ohio Valley School District, this includes general operations, food service, preschool and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District has no component units.

The following activities are included within the reporting entity:

Non-Public Schools - The Adams County Christian School is operated within the District boundaries. Current State legislation provides funding to these non-public schools. These monies are received and disbursed on behalf of the non-public schools by the Treasurer of the District, as directed by the non-public school. This activity is reflected in a special revenue fund and as part of governmental activities for financial reporting purposes.

The District participates in three jointly governed organizations and one insurance purchasing pool. These organizations are:

Jointly Governed Organization:

South Central Ohio Computer Association Council of Governments Hopewell Special Education Regional Resource Center Southwestern Ohio Educational Purchasing Council

Insurance Purchasing Pool:
Ohio School Plan

Information about these organizations is presented in Notes 7 and 13 to the basic financial statements.

#### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the Adams County/Ohio Valley School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### **Measurement Focus**

#### **Government-wide Financial Statements**

The District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

The government-wide statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the District are included on the statement of net position. Fiduciary Funds are not included in entity-wide statements.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

#### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private purpose trust is reported using the economic resources measurement focus.

#### **Fund Accounting**

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid-management by segregating transactions related to certain District function or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds of the District fall within two categories: governmental and fiduciary.

#### **Governmental Funds**

Governmental funds are those through which most governmental functions of the District are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows, and liabilities and deferred inflows is reported as fund balance. The following are the District's major governmental funds:

**General Fund** – The General Fund is the operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Debt Service Fund** – The debt service fund is used to account for the accumulation of resources for the payment of general obligation bond principal and interest and certain other long-term obligations from governmental resources when the District is obligated in some manner for the payment.

The other governmental funds of the District account for grants and other resources of the District whose use is restricted to a particular purpose.

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's only fiduciary funds are a private purpose trust fund and agency funds. The private purpose trust fund accounts for college scholarship programs for students. The District's agency funds account for those student activities which consist of a student body, student president, student treasurer and faculty advisor, and the receipt and remittance of Manchester Local School District's portion of the debt assumed by that District upon deconsolidation in fiscal year 2004.

#### **Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the actual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

#### Revenues – Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, included property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: property taxes available for advance, grants and interest.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The deferred outflows relating to a deferred charge on refunding, OPEB, and pension are reported on the governmental-wide statement of new position. For more pension and OPEB related information, see Notes 8 and 9.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, grants and other taxes, pension, OPEB, and investment earnings. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2018, but which were levied to finance year 2019 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Grants and other taxes and investment earnings have been recorded as deferred inflows on the governmental fund financial statements. Deferred inflows related to pension and

OPEB plans are reported in the governmental-wide statement of net position. For more pension and OPEB related information, see Notes 8 and 9.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### **Equity in Pooled Cash and Investments**

To improve cash management, all cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through District records. Interest in the pool is presented as "Equity in Pooled Cash and Investments" on the financial statements.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Non-negotiable certificates of deposit are reported at cost. For investments in money market mutual funds, the fair value is determined by the fund's current share price.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2018 amounted to \$25,354.

#### **Prepaid Items**

Payments made to vendors for services that will benefit periods beyond June 30, 2018, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and expenditure/expense is reported in the year in which the services are consumed.

#### Inventory

Inventories are presented at cost on a first-in, first-out basis and are expensed when used. Inventories consist of purchased and donated food held for resale and consumable supplies.

#### **Capital Assets**

General capital assets are those assets not specifically related to activities reported in the enterprise fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost, which is determined by indexing the current replacement cost back to the year of acquisition) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of five thousand dollars. The District does not

possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives	
Land Improvements	50 years	
Buildings and Improvements	25 - 50 years	
Furniture, Fixtures and Equipment	10 - 15 years	
Vehicles	20 years	

#### **Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column on the Statement of Net Position.

As a general rule the effect of interfund (internal) activity has been eliminated from the government-wide statement of activities. The interfund services provided and used are not eliminated in the process of consolidation.

#### **Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the District's past experience of making termination payments.

The entire compensated absences liability is reported on the government-wide financial statements. On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Compensated Absences Payable" in the fund from which the employees who have accumulated leave are paid. The unmatured portion of the liability is not reported.

#### **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current fiscal year. Bonds and long-term loans that will be paid from governmental funds are recognized as an expenditure and a liability in the governmental fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

#### Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### **Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors or laws of the other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted assets in the General Fund represent unclaimed monies.

#### **Fund Balance**

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting,* the District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The following categories are used:

Nonspendable – resources that are not in spendable form (inventory) or have legal or contractual requirements to maintain the balance intact (unclaimed monies).

Restricted – resources that have external purpose restraints imposed on them by providers, such as creditors, grantors, or other regulators.

Committed – resources that are constrained for specific purposes that are internally imposed by the government at its highest level of decision making authority, the Board of Education.

### Adams County/Ohio Valley School District, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Assigned – resources that are intended to be used for specific purposes as approved through the District's formal purchasing procedure by the Treasurer.

Unassigned – residual fund balance within the General Fund that is not restricted, committed, or assigned. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from incurred expenses for specific purposes exceeding amounts which had been restricted, committed or assigned for said purposes.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### **Bond Premiums**

In the government-wide financial statements, bond premiums are deferred and amortized over the term of the bonds using the straight-line method since the results are not significantly different from the effective interest method. Bond premiums are presented as an addition of the face amount of the bonds payable.

On the governmental fund financial statements, bond premiums are recognized in the period in which the debt is issued.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **Net Position**

Net position represents the difference between assets and deferred inflows of resources, and liabilities and deferred outflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position are reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for music and athletic programs and student activities, and federal and State grants restricted to expenditures for specified purposes.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

The government-wide Statement of Net Position reports \$8,424,529 of restricted net position, none of which are restricted by enabling legislation.

#### Note 3 - Deposits and Investments

Monies held by the District are classified by State statute into three categories. Active monies are public monies determined to be necessary to meet current demands upon the District treasury. Active monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim monies held by the District may be deposited or invested in the following securities:

- 1. United States Treasury notes, bills, bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality including, but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2);
- 7. The State Treasurer's investment pool (STAROhio); and
- 8. Commercial paper and bankers acceptances if training requirements have been met.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

## **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. As of June 30, 2018, \$20,262,136 of the District's bank balance of \$21,281,601 was exposed to custodial credit risk because it was uninsured and collateralized.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105% of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102% of the deposits being secured or a rate set by the Treasurer of State.

### **Investments**

As of June 30, 2018, the District had the following investments, which are in an internal investment pool:

		Fair Value	Weighted Average
	Fair Value	Hierarchy	Maturity (Years)
Federal Home Loan Bank	\$1,834,424	Level 2	3.94
Federal Home Loan Mortgage Corporation	2,492,222	Level 2	3.35
Negotiable CDs	9,074,479	Level 2	1.96
Commercial Paper	1,390,964	Level 2	0.31
Money Market Funds	45,362	N/A	0.00
Total Fair Value	\$14,837,451		
Portfolio Weighted Average Maturity			2.28

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the District's recurring fair value measurements as of June 30, 2018. All investments of the District are valued using quoted market prices.

# Adams County/Ohio Valley School District, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

#### Interest Rate Risk

The District has no investment policy that addresses interest rate risk. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and that an investment must be purchased with the expectation that it will be held to maturity.

#### Credit Risk

The District's investments in Federal Home Loan Bank and Federal Home Loan Mortgage Corporation were rated AAA by Standard and Poor's and Aaa by Moody's Investors Service. Investments in Commercial Paper were rated A-1+ by Standard & Poor's and P-1 by Moody's Investors Service. Negotiable CDs and Money Market Funds were not rated.

#### **Custodial Credit Risk**

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Money Market Funds are exposed to custodial credit risk in that they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

### **Concentration of Credit Risk**

The District places no limit on the amount it may invest in any one issuer. Of the District's total investments, 12% in Federal Home Loan Bank, 17% in Federal Home Loan Mortgage Corporation, 1% is invested in Money Market Funds, 61% in Negotiable CDs, and 9% in Commercial Paper.

#### Note 4 - Property Taxes

Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real and public utility property located in the District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year, were levied April 1 and are collected with real property taxes. Assessed values for real property taxes are established by State law at 35 percent of appraised market value. All property is required to be revalued every six years. Public utility property taxes are assessed on real property at 35 percent of true value.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. The District receives property taxes from Hamilton County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2018, are available to finance fiscal year 2019 operations. The amount available for advance can vary based on the date the tax bills are sent.

# Adams County/Ohio Valley School District, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Accrued property taxes receivable represents delinquent taxes outstanding and real property and public utility taxes that became measurable as of June 30, 2018. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations.

The assessed values upon which the fiscal year 2018 taxes were collected are:

	2017 First Half (	2017 First Half Collections		2016 Second Half Collections	
	Amount	Percent	Amount	Percent	
Real Estate	\$321,223,680	87.14%	\$334,148,852	91.15%	
Public Utility	47,409,570	12.86%	32,445,628	8.85%	
Total Assessed Value	\$368,633,250	100.00%	\$366,594,480	100.00%	

#### Note 5 – Receivables

Receivables at June 30, 2018, consisted of property taxes, accounts, interest, intergovernmental grants and interfund. All receivables are considered collectible in full and will be received within one year with the exception of the property taxes. Property taxes, although ultimately collectible, include some portion of delinquents that will not be collected within one year.

Intergovernmental Receivables at June 30, 2018 were as follows:

Other Governmental Funds:

Other Governmental Funds:	
Public Preschool	\$56,251
Miscellaenous State Grants	8,290
IDEA-B	402,360
Carl Perkins	7,262
Title I	507,464
IDEA Preschool	12,167
Improving Teacher Quality	16,518
Miscellaneous Federal Grants	85,692
Career Development	8,323
Total Other Governmental Funds	1,104,327
Total	\$1,104,327

# Note 6 - Capital Assets

Capital assets activity for the fiscal year ended June 30, 2018, was as follows:

	Beginning			Ending
	Balance	Additions	Deletions	Balance
<b>Governmental Activities</b>				
Capital Assets, not being depreciated:				
Land	\$936,258	\$0	\$0	\$936,258
Total Capital Assets, not being				
depreciated	936,258	0	0	936,258
Capital Assets, being depreciated:				
Land Improvements	9,887,823	0	0	9,887,823
Buildings and Improvements	93,701,314	0	0	93,701,314
Furniture, Fixtures and Equipment	17,284,190	210,714	0	17,494,904
Vehicles	5,451,942	518,048	0	5,969,990
Total Capital Assets, being depreciated:	126,325,269	728,762	0	127,054,031
Totals at Historical Cost	127,261,527	728,762	0	127,990,289
Less Accumulated Depreciation:				
Land Improvements	5,014,744	525,354	0	5,540,098
<b>Buildings and Improvements</b>	35,221,540	2,198,816	0	37,420,356
Furniture's, Fixtures and Equipment	12,014,821	1,594,778	0	13,609,599
Vehicles	4,149,859	122,695	0	4,272,554
Total Accumulated Depreciation	56,400,964	4,441,643	0	60,842,607
Governmental Activities Capital Assets, Net	\$70,860,563	(\$3,712,881)	\$0	\$67,147,682

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$4,013,924
Special	794
Vocational	28,888
Support Services:	
Pupil	1,021
School Administration	8,752
Business	744
Operations and Maintenance	28,164
Pupil Transportation	335,110
Operation of Non-Instructional Services	17,108
Extracurricular Activities	7,138
Total Depreciation Expense	\$4,441,643

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#### Note 7 - Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. As of July 1, 2017, the District obtained coverage through the School Insurance Consultants of Mason, Ohio, serving as the agent. General liability coverage, educator's legal liability coverage, and auto liability and physical damage coverage are provided by Wright Specialty Insurance and AIG Insurance. Property coverage is provided by Ohio School Plan. Boiler and machinery coverage is provided by Ohio School Plan as well as umbrella coverage which includes the following:

Property Coverage	(\$1,000 deductible)	\$300,000,000
Boiler and Machinery	(\$1,000 deductible)	50,000,000
Auto Liability/Physical Damage	(\$1,000 deductible)	6,000,000
General Liability	(\$0 deductible)	
Aggregate		\$3,000,000
Per Occurrence		1,000,000
Educator's Legal Liability	(\$2,500 deductible)	
Aggregate		\$8,000,000
Per Occurrence		6,000,000
Umbrella Coverage	(\$0 deductible)	
Aggregate		\$5,000,000
Per Occurrence		5,000,000

Settled claims have not exceeded commercial coverage in any of the past three fiscal years. There has been no significant reduction in coverage from the prior fiscal year.

The District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Beginning in fiscal year 2018, the District began to self-insure its medical health-insurance costs. The District contracts with Anthem for the service. Expenses for claims are recorded on the current basis based on an actuarially determined charge per employee. The District accounts for the activities of this program in the general fund in accordance with GASB Statement No. 10.

A summary of the changes in self-insurance health insurance claims liability is as follows:

	2018
Claims Liability at Beginning of Year	\$0
Claims Incurred	5,550,535
Claims Paid	(5,291,405)
Claims Liability at the End of Year	\$259,130

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#### **Note 8 - Defined Benefit Pension Plans**

# **Net Pension Liability**

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the employer's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the obligation for this liability to annually required payments. The employer cannot control benefit terms or the manner in which pensions are financed; however, the employer does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in accrued wages and benefits on both the accrual and modified accrual bases of accounting.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description — Non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit Age 65 with 5 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.20% for the first thirty years of service and 2.50% for years of service credit over 30 or \$86.00 multiplied by the years of service credit. Final average salary is the average of the highest three years of salary.

Post-Retirement Increases – Before January 1, 2018; on each anniversary of the initial date of retirement, the allowances of all retirees and survivors are increased by 3% of the base benefit. On or after January 1, 2018; on each anniversary of the initial retirement, the allowance of all retirees and survivors are increased by the annual rate of increase in the CPI-W measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0% nor greater than 2.5%. COLA's shall be suspended for calendar years 2018, 2019, and 2020.

Funding Policy – Plan members are required to contribute 10% of their annual covered salary and the employer is required to contribute 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10% for plan members and 14% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 13.5%. The remaining 0.5% was allocated to the Health Care Fund.

The contractually required contribution to SERS was \$783,807 for fiscal year 2018. Of this amount \$175,929 is reported as accrued wages and benefits.

# Plan Description - State Teachers Retirement System (STRS)

Plan Description – Licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a standalone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

# Adams County/Ohio Valley School District, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2% of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or at age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5% of the 14% employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS Ohio plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS Ohio bearing the risk of investment gain or loss on the account. STRS Ohio therefore has included all three plan options in the GASB 68 schedules of employer allocations and pension amounts by employer.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least 10 years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, plan members were required to contribute 14% of their annual covered salary. The employer was required to contribute 14%; the entire 14% was the portion used to fund pension obligations. The fiscal year 2018 contribution rates were equal to the statutory maximum rates.

The contractually required contribution to STRS was \$2,675,340 for fiscal year 2018. Of this amount \$480,552 is reported as accrued wages and benefits.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The proportion of the net pension liability was based on the share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

_	SERS	STRS	Total
Proportionate Share of the Net Pension Liability Proportion of the Net Pension Liability:	\$10,022,555	\$38,468,932	\$48,491,487
Current Measurement Date Prior Measurement Date	0.16774770% 0.16708540%	0.16193890% 0.15847894%	
Change in Proportionate Share	0.00066230%	0.00345996%	
Pension Expense (Gain)	(\$194,120)	(\$14,228,073)	(\$14,422,193)

At June 30, 2018, reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$431,336	\$1,485,490	\$1,916,826
Changes of assumptions	518,274	8,413,578	8,931,852
Changes in employer proportionate share of net			
pension liability	271,729	2,191,674	2,463,403
Contributions subsequent to the measurement date	783,807	2,675,340	3,459,147
Total Deferred Outflows of Resources	\$2,005,146	\$14,766,082	\$16,771,228
Differences between expected and			
actual experience	\$0	\$310,044	\$310,044
Net difference between projected and			
actual earnings on pension plan investments	47,575	1,269,520	1,317,095
Total Deferred Inflows of Resources	\$47,575	\$1,579,564	\$1,627,139

\$3,459,147 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year			
Ending June 30:	SERS	STRS	Total
2019	\$565,958	\$2,477,723	\$3,043,681
2020	682,526	4,497,603	5,180,129
2021	158,927	2,863,819	3,022,746
2022	(233,647)	672,033	438,386
Total	\$1,173,764	\$10,511,178	\$11,684,942

#### **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

Wage Inflation 3.00%

Future Salary Increases, including inflation 3.50% - 18.20%

COLA or Ad Hoc COLA 2.50%

Investment Rate of Return 7.50% net of investments expense, including inflation

Actuarial Cost Method Entry Age Normal (Level Percent of Payroll)

Actuarial Assumptions Experience Study Date 5 year period ended June 30, 2015

Prior to 2017, an assumption of 3.0% was used for COLA or Ad Hoc COLA.

For 2017, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates.

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Mortality among disable members were based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in the SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Cash	1.00%	0.50%
US Stocks	22.50%	4.75%
Non-US Stocks	22.50%	7.00%
Fixed Income	19.00%	1.50%
Private Equity	10.00%	8.00%
Real Assets	15.00%	5.00%
Multi-Asset Strategies	10.00%	3.00%
Total	100.00%	

#### **Discount Rate**

The total pension liability was calculated using the discount rate of 7.50%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return 7.50%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

#### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower 6.50%, or one percentage point higher 8.50% than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
<u>-</u>	6.50%	7.50%	8.50%
Proportionate share of the net pension liability	\$13,908,701	\$10,022,555	\$6,767,114

## **Changes in Benefit Terms**

The COLA was changed from a fixed 3.00% to a COLA that is indexed to CPI-W not greater than 2.5% with a floor of 0% beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

#### **Actuarial Assumptions - STRS**

The total pension liability in the July 1, 2017, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	July 1, 2017	July 1, 2016
Inflation Projected salary increases Investment Rate of Return	2.50% 12.50% at age 20 to 2.50% at age 65 7.45%, net of investment expenses,	2.75% 12.25% at age 20 to 2.75% at age 70 7.75%, net of investment expenses,
	including inflation	including inflation
Payroll Increases	3.00%	3.50%
Cost-of-Living Adjustments (COLA)	0%, effective July 1, 2017	2% simple applied as follows: for members retiring before August 1, 2013, 2% per year; for members retiring August 1 2013, or later, 2% COLA commences on fifth anniversary of retirement date.

For the July 1, 2017, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For the July 1, 2016 actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

Actuarial assumptions used in the July 1 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016. Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return*
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	

<sup>\*10-</sup>Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.45% as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2017.

### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table represents the net pension liability as of June 30, 2017, calculated using the current period discount rate assumption of 7.45%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower 6.45% or one percentage point higher 8.45% than the current assumption:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	6.45%	7.45%	8.45%
Proportionate share of the net pension liability	\$55,143,906	\$38,468,932	\$24,422,767

### **Changes in Assumptions**

The Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75% to 7.45%, the inflation assumption was lowered from 2.75% to 2.50%, the payroll growth assumption was lowered to 3.00%, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

### **Changes in Benefit Terms**

Effective July 1, 2017, the COLA was reduced to zero.

### Note 9 – Defined Benefit Other Postemployment Benefits (OPEB) Plans

# **Net Other Postemployment Benefits (OPEB) Liability**

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The employer cannot control benefit terms or the manner in which OPEB are financed; however, the employer does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term net OPEB liability on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at year-end is included in accrued liabilities on the accrual basis of accounting.

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2018, 0.5% of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2018, this amount was \$23,700. Statutes provide that no employer shall pay a health care surcharge greater than 2.0% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2018, the surcharge obligation was \$108,955.

The surcharge, added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$137,985 for fiscal year 2018. Of this amount \$108,955 is reported as accrued wages and benefits.

### Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part

B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy — Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2018, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability was based on the employer's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportionate Share of the Net OPEB Liability Proportion of the Net OPEB Liability:	\$4,569,466	\$6,318,258	\$10,887,724
Current Measurement Date	0.17026500%	0.16193890%	
Prior Measurement Date	0.16924712%	0.15847894%	
Change in Proportionate Share	0.00101788%	0.00345996%	
OPEB Expense (Gain)	\$262,667	(\$1,901,558)	(\$1,638,891)

At June 30, 2018, reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$0	\$364,729	\$364,729
Changes in employer proportionate share of net			
pension liability	21,297	158,605	179,902
Contributions subsequent to the measurement date	137,985	0	137,985
Total Deferred Outflows of Resources	\$159,282	\$523,334	\$682,616
Deferred Inflows of Resources			
Changes of assumptions	\$433,618	\$508,956	\$942,574
Net difference between projected and			
actual earnings on pension plan investments	12,067	270,057	282,124
Total Deferred Inflows of Resources	\$445,685	\$779,013	\$1,224,698

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\$137,985 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year			
Ending June 30:	SERS	STRS	Total
2019	(\$152,408)	(\$65,118)	(\$217,526)
2020	(152,408)	(65,118)	(217,526)
2021	(116,555)	(65,117)	(181,672)
2022	(3,017)	(65,118)	(68,135)
2023	0	2,396	2,396
Thereafter	0	2,396	2,396
Total	/¢424 200\	(¢255 670)	(¢690,067)
Total	(\$424,388)	(\$255 <i>,</i> 679)	(\$680,067)

#### **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2017, are presented below:

# Adams County/Ohio Valley School District, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Wage Inflation 3.00%

Future Salary Increases, including inflation 3.50% to 18.20%

Investment Rate of Return 7.50% net of investments

expense, including inflation

Municipal Bond Index Rate:

Measurement Date 3.56% Prior Measurement Date 2.92%

Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Measurement Date 3.63% Prior Measurement Date 2.98%

**Medical Trend Assumption** 

 Medicare
 5.50% to 5.00%

 Pre-Medicare
 7.50% to 5.00%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

		Long-Term
	Target	<b>Expected Real</b>
Asset Class	Allocation	Rate of Return
Cash	1.00%	0.50%
US Stocks	22.50%	4.75%
Non-US Stocks	22.50%	7.00%
Fixed Income	19.00%	1.50%
Private Equity	10.00%	8.00%
Real Assets	15.00%	5.00%
Multi-Asset Strategies	10.00%	3.00%
Total	100.00%	

#### **Discount Rate**

The discount rate used to measure the total OPEB liability at June 30, 2017 was 3.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2017 was 2.98 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.56 percent, as of June 30, 2017 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

# Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates

The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.63%) and higher (4.63%) than the current discount rate (3.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.5% decreasing to 4.0%) and higher (8.5% decreasing to 6.0%) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
<u>-</u>	2.63%	3.63%	4.63%
Proportionate share of the net OPEB liability	\$5,518,211	\$4,569,466	\$3,817,816

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	1% Decrease 6.50% decreasing		1% Increase 8.50% decreasing to 6.00%
Proportionate share of the net OPEB liability	to 4.00% \$3,707,779	to 5.00% \$4,569,466	\$5,709,922

#### Changes in Assumptions – SERS

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:

Fiscal year 2018 3.56 percent Fiscal year 2017 2.92 percent

Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Fiscal year 2018 3.63 percent Fiscal year 2017 2.98 percent

## **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2017, actuarial valuation are presented below:

Inflation 2.50%

Projected salary increases 12.50% at age 20 to 2.50% at age 65 Investment Rate of Return 7.45%, net of investment expenses,

including inflation

Payroll Increases 3.00%

Cost-of-Living Adjustments (COLA) 0.00%, effective July 1, 2017

Blended Discount Rate of Return 4.13%

Health Care Cost Trends 6.00% to 11.00% initial, 4.5% ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75% to 7.45%. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements was extended to January 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

		Long-Term
	Target	Expected
Asset Class	Allocation	Rate of Return*
Domestic Equity	28.00%	7.35%
International Equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed Income	21.00%	3.00%
Real Estate	10.00%	6.00%
Liquidity Reserves	1.00%	2.25%
Total	100.00%	

<sup>\*10</sup> year annualized geometric nominal returns, which includes the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, the long-term expected rate of return on OPEB plan assets was used to determine the present value of the projected

benefit payments through the fiscal year ending June 30, 2036 and the Bond Buyer 20-year municipal bond rate of 3.58 percent as of June 30, 2017 (i.e. municipal bond rate), was used to determine the present value of the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017. A blended discount rate of 3.26 percent which represents the long term expected rate of return of 7.75 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 2.85 percent for the unfunded benefit payments was used to measure the total OPEB liability at June 30, 2016.

# Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rate

The following table represents the net OPEB liability as of June 30, 2017, calculated using the current period discount rate assumption of 4.13%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13%) or one percentage point higher (5.13%) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	3.13%	4.13%	5.13%
Proportionate share of the net OPEB liability	\$8,482,160	\$6,318,258	\$4,608,069
	1%	Current	1%
	Decrease	Trend Rate	Increase
Proportionate share of the net OPEB liability	\$4,389,655	\$6,318,258	\$8,856,526

#### Changes in Assumptions – STRS

For fiscal year 2018, the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75% to 7.45%. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also for fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

#### Note 10 - Employee Benefits

#### **Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from board approved contracts and State laws. Eligible classified employees earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Up to two years' accumulated, unused vacation time is paid to classified employees upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 215 days for administrators. One third of each administrator's accumulated sick leave over 200 days shall be paid out at the end of each fiscal year. Classified personnel may accumulate up to a maximum of 200 days for usage purposed; however, for retirement purposes, they may accumulate up to a maximum of 260 days. Certified personnel may accumulate up to a maximum of 200 days for usages; however, for retirement purposes, they may accumulate an unlimited number of days. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum payment of 50 days for administrators and 65 days for classified employees. The District offers a super-severance provision for employees who retire in their first year of eligibility. Under this policy, payment is made for one-half of the accumulated sick leave credit up to a maximum payment of 100 days.

Teachers, administrators, and classified personnel earn three days of personal leave per school year. Unused days are paid in July of each year, at the rate of \$115 per day for teachers and administrators. Classified personnel are paid at the rate of \$80 per day for unused days in July each year.

#### **Insurance Benefits**

The District provides life insurance and accidental death and dismemberment insurance to all employees through MetLife. The District has elected to provide medical/surgical, dental and vision benefits through Anthem Blue Cross and Blue Shield. Effective with the 2013-2014 fiscal year, teachers and administrators agreed to contribute ten percent of the monthly premium on all plans with the Board of Education assuming the remaining expense. Effective with the 2013-2014 school year, all classified staff agreed to contribute seven percent of the monthly premium and the Board of Education will assume the remaining expense. In addition to these percentages, all employees of the district have agreed to share in any premium increases over five percent; the additional increase above the five percent will be equally split or shared between the Board of Education and the employees.

#### **Perfect/Excellent Attendance Incentive**

Bonus checks are issued to employees who have perfect or excellent attendance in any full work year (July 1- June 30).

Eleven and twelve month classified employees with perfect attendance receive a bonus of \$400. Nine and ten month classified employees with perfect attendance receive a bonus of \$300.

Teachers with perfect attendance receive a bonus of \$400.

#### Note 11 - Long-Term Obligations

The changes in the District's long-term obligations during fiscal year 2018 were as follows:

	Restated				
	Beginning			Ending	Due In
	Balance	Additions	Deductions	Balance	One Year
Governmental Activities:					
2012 Refunding of 1995 School					
Improvement Bonds 1.15% - 4.00%	\$7,910,000	\$0	\$1,450,000	\$6,460,000	\$1,500,000
Premium on 2012 Refunding of					
School Improvement Bonds	150,181	0	33,367	116,814	0
2013 Refunding of 2007 School Improvement Bonds	7,585,000	0	0	7,585,000	0
Principal	16,812	0	13,112	3,700	1,220
Accreted Interest	602,504	450,464	731,888	321,080	0
Premium on 2013 Refunding of School Improvement Bonds	1,378,696	0	83,558	1,295,138	0
HB264 Bonds, Series 2014	2,320,008	0	163,008	2,157,000	167,981
2015 Refunding of 2007 School Improvements Bonds	6,205,000	0	50,000	6,155,000	500,000
Principal	5,000	0	0	5,000	5,000
Accreted Interest	27,850	49,338	0	77,188	0
Premium on 2015 Refunding of School Improvement Bonds	662,530	0	38,972	623,558	0
Subtotal Bonds	26,863,581	499,802	2,563,905	24,799,478	2,174,201
Compensated Absences	1,116,862	257,076	181,405	1,192,533	63,153
Subtotal Bonds & Other Amounts	27,980,443	756,878	2,745,310	25,992,011	2,237,354
Net Pension Liability:					
STRS	53,047,678	0	14,578,746	38,468,932	0
SERS	12,229,110	0	2,206,555	10,022,555	0
Total Net Pension Liability	65,276,788	0	16,785,301	48,491,487	0
Net OPEB Liability:					
STRS	8,475,495	0	2,157,237	6,318,258	0
SERS	4,824,169	0	254,703	4,569,466	0
Total Net OPEB Liability	13,299,664	0	2,411,940	10,887,724	0
Total Long-Term Obligations	\$106,556,895	\$756,878	\$21,942,551	\$85,371,222	\$2,237,354

School Improvement Bonds 1995 - On May 15, 1995, the District issued \$44,000,000 in voted general obligation bonds for the purpose of building new high schools and making improvements to existing buildings. The bonds were issued for a twenty-seven year period with final maturity at December 1, 2021. Manchester Local School District assumed \$16,801,260 of the outstanding bond amount as of July 1, 2004. The bonds will be retired from the Debt Service Fund.

Compensated absences will be paid from the Termination Benefits Fund and Food Service Funds.

There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the fund benefitting from their service.

Principal requirements to retire general obligation debt at June 30, 2018, are as follows:

Fiscal year			
Ending June 30,	Principal	Interest	Total
2019	\$1,500,000	\$211,243	\$1,711,243
2020	1,575,000	157,524	1,732,524
2021	1,650,000	98,930	1,748,930
2022	1,735,000	32,965	1,767,965
Total	\$6,460,000	\$500,662	\$6,960,662

# **Capital Appreciation Bonds**

Principal	Interest	Total
\$6,220	\$293,781	\$300,001
2,480	797,520	800,000
\$8,700	\$1,091,301	\$1,100,001
	\$6,220 2,480	\$6,220 \$293,781 2,480 797,520

# 2013 Refunding of 2007 School Improvement Bonds

Fiscal year			
Ending June 30,	Principal	Interest	Total
2019	\$0	\$178,604	\$178,604
2020	0	178,604	178,604
2021	780,000	170,804	950,804
2022	780,000	155,204	935,204
2023	815,000	139,254	954,254
2024-2028	4,295,000	417,297	4,712,297
2029	915,000	13,725	928,725
Total	\$7,585,000	\$1,253,492	\$8,838,492

# HB264 Bonds, Series 2014

Fiscal year			
Ending June 30,	Principal	Interest	Total
2019	\$167,981	\$63,227	\$231,208
2020	173,104	58,026	231,130
2021	178,384	52,665	231,049
2022	183,824	47,141	230,965
2023	189,431	41,449	230,880
2024-2028	1,037,426	115,599	1,153,025
2029	226,850	3,459	230,309
Total	\$2,157,000	\$381,566	\$2,538,566

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2015 Refunding of 2007 School Improvement Bonds				
Fiscal year				
Ending June 30,	Principal	Interest	Total	
2019	\$500,000	\$113,100	\$613,100	
2020	0	226,200	226,200	
2021	0	226,200	226,200	
2022	0	226,200	226,200	
2023	0	226,200	226,200	
2024-2028	0	1,131,000	1,131,000	
2029-2033	4,385,000	796,500	5,181,500	
2034	1,270,000	25,400	1,295,400	
Total	\$6,155,000	\$2,970,800	\$9.125.800	

#### Note 12 - Interfund Activity

Interfund transactions at June 30, 2018, consisted of the following individual interfund receivables, interfund payables, transfers in and transfers out:

	Interfund		Transfers	
	Receivable	Payable	In	Out
General Fund	\$706,120	\$0	\$0	\$631,282
Debt Service	0	0	231,282	0
Other Governmental Funds	0	706,120	400,000	0
Total All Funds	\$706,120	\$706,120	\$631,282	\$631,282

Interfund balances/transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization; to segregate and to return money to the fund from which it was originally provided once a project is completed. All interfund payables are expected to be repaid during the next fiscal year. The above interfund transactions comply with the requirements of the Ohio Revised Code.

#### Note 13 - Jointly Governed Organizations

#### **META Solutions**

Metropolitan Educational Technology Association (META) is an educational solutions partner providing services across Ohio. META provides cost-effective fiscal, network, technology and student services, a purchasing cooperative, and other individual services based on each client's needs. The governing board of META consists of a president, vice president and six board members who represent the members of META. The Board works with META' Chief Executive Officer, Chief Operating Officer, and Chief Financial Officer to manage operations and ensure the continued progress of the organization's mission, vision, and values. The Board exercises total control over the operations of the Association including budgeting, appropriating, contracting and designating management. Each School District's degree of control is

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# Adams County/Ohio Valley School District, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

limited to its representation on the Board. Financial information can be obtained from the Chief Financial Officer, at 100 Executive Drive, Marion, Ohio 43302.

## **Hopewell Special Education Regional Resource Center**

The Hopewell Special Education Regional Resource Center (Hopewell) is a jointly governed organization created by the Ohio Department of Education at the request of the participating school districts to offer direct and related services to low incidence handicapped students of the region. Local, city, and exempted village school districts receive services from Hopewell. Hopewell is operated under regulations and policies established by the Ohio Department of Education, and its own advisory board. The advisory board is made up of superintendents from the school districts or their designee, plus a representative from the Southern Ohio Educational Service Center, a representative from the board of mental retardation and developmental disabilities, two joint vocational school superintendents and five parents of handicapped children living in the region. The Southern Ohio Educational Service Center acts as fiscal agent. Hopewell receives funding from the contracts with each of the member school districts and federal and State grants. To obtain financial information, write to Hopewell at the Southern Ohio Educational Service Center, 3321 Airborne Drive, Wilmington, Ohio, 45177.

# **Southwestern Ohio Educational Purchasing Council**

The District participates in the Southwestern Ohio Educational Purchasing Council (SOEPC), a purchasing council made up of nearly 100 school districts in 12 counties. The purpose of the SOEPC is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Any district withdrawing from the SOEPC forfeits its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations during the one year period. Payments to SOEPC are made from the General Fund. To obtain financial information, write to the Director at Southwestern Ohio Educational Purchasing Council, 303 Corporate Center Drive, Suite 208, Vandalia, Ohio 45377.

#### Note 14 - Set-Aside Calculations and Fund Reserves

The District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by fiscal year-end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end and carried forward to be used for the same purposes in future fiscal years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

	Capital Acquisition
	<u>'</u>
Set Aside Reserve Balance as of June 30, 2017	\$0
Current Year Set Aside Requirements	674,879
Qualified Disbursements	(325,157)
Prior Year Offset from Bond Proceeds	(349,722)
Set Aside Reserve Balance as of June 30, 2018	\$0
Restricted Cash as of June 30, 2018	\$0

Carried Forward to FY 2019

Offset credits for capital activity during the year exceeded the amounts required for the set aside, resulting in offset credits of \$16,641,420 available for carryover to offset capital acquisition requirements of future years.

#### Note 15 – Contingencies

## **Foundation Funding**

District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2018 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2018 financial statements is not determinable, at this time. Management believes this may result in either an additional receivable to, or a liability of, the District.

#### **Grants**

The District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2018, if applicable, cannot be determined at this time.

#### Litigation

The District is not involved in any litigation as of June 30, 2018.

# Note 16 – Accountability

The following funds had deficit fund balances at June 30, 2018:

Fund	Deficit
Other Governmental Funds:	
EMIS	\$8,106
Public Preschool	41,591
Miscellaneous State Grants	162,210
Title I	124,558
IDEA B	289,595
Carl Perkins	5,761
IDEA Preschool	13,029
Miscellaneous Federal Grants	60,756
Improving Teacher Quality	48,082

These deficits were created by the recognition of accrued liablities.

# Note 17 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Debt Service	Other Governmental Funds	Total
Nonspendable:				
Unclaimed Monies	\$1,877	\$0	\$0	\$1,877
Prepaids	76,686	0	11,869	88,555
Total Nonspendable	78,563	0	11,869	90,432
Restricted for:				
Other Grants	0	0	39,215	39,215
Classroom Facilities Maintenance	0	0	1,419,733	1,419,733
Athletic	0	0	47,205	47,205
Auxiliary Services	0	0	22,292	22,292
Food Service	0	0	481,815	481,815
Neediest Kids of All	0	0	977	977
Debt Service	0	4,737,151	0	4,737,151
Capital Projects Replacement	0	0	1,350,000	1,350,000
Total Restricted	0	4,737,151	3,361,237	8,098,388
Committed to:				
Permanent Improvements	0	0	3,865,552	3,865,552
Termination Benefits	1,121,703	0	0	1,121,703
Total Committed	1,121,703	0	3,865,552	4,987,255
Assigned to:				
Encumbrances	1,010,184	0	0	1,010,184
Public Schools	145,896	0	0	145,896
Total Assigned	1,156,080	0	0	1,156,080
Unassigned (Deficit)	19,976,116	0	(763,067)	19,213,049
Total Fund Balance	\$22,332,462	4,737,151	\$6,475,591	\$33,545,204

# Note 18 - Implementation of New Accounting Principles and Restatement of Net Position

For the fiscal year ended June 30, 2018, the District has implemented GASB Statement No. 81, Irrevocable Split-Interest Agreements, GASB Statement No. 82, Pensions Issues – An Amendment of GASB Statements No. 67, No. 68, and No. 73, and GASB No. 86, Certain Debt Extinguishment Issues, and GASB Statement No. 85, Omnibus 2017, GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, and related guidance from (GASB) Implementation Guide No. 2017-3, Accounting and Financial Reporting for Postemployment Benefits other Than Pensions (and Certain Issues Related to OPEB Plan Reporting).

# Adams County/Ohio Valley School District, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

GASB Statement No. 81 sets out to improve accounting and financial reporting for irrevocable split interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. Examples of these types of agreements include charitable lead trusts, charitable remainder trusts, and life-interests in real estate. This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party, if the government controls the present service capacity of the beneficial interests. This Statement requires that a government recognize revenue when the resources become applicable to the reporting period. This Statement also enhances the decision-usefulness of general purpose external financial reports, and their value for assessing accountability, by more clearly identifying the resources that are available for the government to carry out its mission. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the District.

GASB Statement No. 82 addresses certain issues that have been raised with respect to Statements No. 67, Financial Reporting for Pension Plans, No. 68, Accounting and Financial Reporting for Pensions, and No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. This Statement amends Statements 67 and 68 to instead require the presentation of covered payroll, defined as the payroll on which contributions to a pension plan are based, and ratios that use that measure. The implementation of GASB Statement No. 82 was included in the footnote disclosures for 2018.

GASB Statement No. 86 sets out to improve consistency in accounting and financial reporting for insubstance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. One of the criteria for determining an insubstance defeasance is that the trust hold only monetary assets that are essentially risk-free. If the substitution of essentially risk-free monetary assets with monetary assets that are not essentially risk-free is not prohibited, governments should disclose that fact in the period in which the debt is defeased in substance. In subsequent periods, governments should disclose the amount of debt defeased in substance that remains outstanding for which that risk of substitution exists. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the District.

GASB 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OPEB)). These changes were incorporated in the District's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

# Adams County/Ohio Valley School District, Ohio Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

GASB 75 established standards for measuring and recognizing Postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The implementation of this pronouncement had the following effect on net position as reported June 30, 2017:

Net position June 30, 2017	\$27,674,871
Adjustments:  Net OPEB Liability  Deferred Outflow - Payments Subsequent to Measurement Date	(13,299,664) 92,983
Restated Net Position June 30, 2017	\$14,468,190

Other than employer contributions subsequent to the measurement date, the District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

### Note 19 – Subsequent Event

The District bought a 179 acre farm. The District paid \$200,000 as a down payment, and they will pay the rest over 7 years in 7 equal installments to pay the remaining \$785,000 balance. This is a zero interest agreement.

# REQUIRED SUPPLEMENTARY INFORMATION

Adams County Ohio Valley Schools, Ohio Required Supplementary Information Schedule of the District's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Five Fiscal Years (1)

	2018	2017	2016	2015	2014
District's Proportion of the Net Pension Liability	0.16193890%	0.15847894%	0.15331592%	0.14893643%	0.14893643%
District's Proportionate Share of the Net Pension Liability	\$38,468,932	\$53,047,678	\$42,372,036	\$36,226,494	\$43,036,549
District's Covered-Employee Payroll	\$17,080,457	\$16,090,886	\$15,738,007	\$16,387,738	\$15,086,293
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	225.22%	329.68%	269.23%	221.06%	285.27%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.30%	66.80%	72.10%	74.70%	69.30%

<sup>(1) -</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available.

Note- Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Adams County Ohio Valley Schools, Ohio Required Supplementary Information Schedule of the District's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio Last Five Fiscal Years (1)

	2018	2017	2016	2015	2014
District's Proportion of the Net Pension Liability	0.16774770%	0.16708540%	0.16128860%	0.15588100%	0.15588100%
District's Proportionate Share of the Net Pension Liability	\$10,022,555	\$12,229,110	\$9,203,284	\$7,889,049	\$9,272,523
District's Covered-Employee Payroll	\$5,623,914	\$5,189,050	\$5,719,385	\$4,575,354	\$4,235,694
District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	178.21%	235.67%	169.91%	172.64%	218.91%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.50%	62.98%	69.16%	71.70%	65.52%

<sup>(1) -</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available.

Note- Amounts presented as of the District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information.

Adams County Ohio Valley Schools, Ohio Required Supplementary Information Schedule of District Contributions for Net Pension Liability State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Contractually Required Contribution	\$2,675,340	\$2,391,264	\$2,252,724	\$2,203,320	\$2,130,406	\$2,223,864	\$2,024,364	\$2,393,280	\$2,810,916	\$2,541,264
Contributions in Relation to the Contractually Required Contribution	(2,675,340)	(2,675,340) (2,391,264)	(2,252,724)	(2,203,320)	(2,130,406)	(2,223,864)	(2,024,364)	(2,393,280)	(2,810,916)	(2,541,264)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
District Covered-Employee Payroll	\$19,109,571	\$17,080,457	\$16,090,886	\$15,738,007	\$16,387,738	\$15,086,293	\$14,472,888	\$16,365,096	\$16,992,555	\$16,559,305
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	14.00%	14.00%	13.00%	14.74%	13.99%	14.62%	16.54%	15.35%

See accompanying notes to the required supplementary information.

Adams County Ohio Valley Schools, Ohio Required Supplementary Information Schedule of District Contributions for Net Pension Liability School Employees Retirement System of Ohio Last Ten Fiscal Years

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Contractually Required Contribution	\$783,807	\$787,348	\$726,467	\$753,816	\$634,144	\$704,832	\$832,320	\$851,496	\$780,876	\$735,984
Contributions in Relation to the Contractually Required Contribution	(783,807)	(787,348)	(726,467)	(753,816)	(634,144)	(704,832)	(832,320)	(851,496)	(780,876)	(735,984)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
District Covered-Employee Payroll	\$5,598,621	\$5,623,914	\$5,189,050	\$5,719,385	\$4,575,354	\$4,235,694	\$3,754,727	\$3,975,854	\$4,235,207	\$4,195,386
Contributions as a Percentage of Covered-Employee Payroll	14.00%	14.00%	14.00%	13.18%	13.86%	16.64%	22.17%	21.42%	18.44%	17.54%

See accompanying notes to the required supplementary information.

Adams County Ohio Valley Schools, Ohio
Required Supplementary Information
Schedule of the District's Proportionate Share
of the Net Postemployment Benefits Other Than Pension (OPEB) Liability
State Teachers Retirement System of Ohio
Last Two Fiscal Years (1)

	2018	2017
District's Proportion of the Net OPEB Liability	0.16193890%	0.15847894%
District's Proportionate Share of the Net OPEB Liability	\$6,318,258	\$8,475,495
District's Covered-Employee Payroll	\$17,080,457	\$16,090,886
District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered-Employee Payroll	36.99%	52.67%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.10%	37.30%

<sup>(1) -</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

Note- Amounts presented as of the District's measurement date which is the prior fiscal year end.

Adams County Ohio Valley Schools, Ohio
Required Supplementary Information
Schedule of the District's Proportionate Share
of the Net Postemployment Benefits Other Than Pension (OPEB) Liability
School Employees Retirement System of Ohio
Last Two Fiscal Years (1)

	2018	2017
District's Proportion of the Net OPEB Liability	0.17026500%	0.16924712%
District's Proportionate Share of the Net OPEB Liability	\$4,569,466	\$4,824,169
District's Covered-Employee Payroll	\$5,623,914	\$5,189,050
District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered-Employee Payroll	81.25%	92.97%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	12.46%	11.49%

<sup>(1) -</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

Note- Amounts presented as of the District's measurement date which is the prior fiscal year end.

Adams County Ohio Valley Schools, Ohio
Required Supplementary Information
Schedule of District Contributions to
Postemployment Benefits Other Than Pension (OPEB)
State Teachers Retirement System of Ohio
Last Three Fiscal Years (1)

	2018	2017	2016
Contractually Required Contribution to OPEB (1)	\$0	\$0	\$0
Contributions to OPEB in Relation to the Contractually Required Contribution	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0
District Covered-Employee Payroll	\$19,109,571	\$17,080,457	\$16,090,886
Contributions to OPEB as a Percentage of Covered-Employee Payroll	0.00%	0.00%	0.00%

<sup>(1) -</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2016 is not available.

Adams County Ohio Valley Schools, Ohio
Required Supplementary Information
Schedule of District Contributions to
Postemployment Benefits Other Than Pension (OPEB)
School Employees Retirement System of Ohio
Last Three Fiscal Years (1)

	2018	2017	2016
Contractually Required Contribution to OPEB (2)	\$137,985	\$92,983	\$76,574
Contributions to OPEB in Relation to the Contractually Required Contribution Contribution Deficiency (Excess)	(137,985)	(92,983) \$0	(76,574) \$0
District Covered-Employee Payroll	\$5,598,621	\$5,623,914	\$5,189,050
Contributions to OPEB as a Percentage of Covered-Employee Payroll	2.46%	1.65%	1.48%

<sup>(1) -</sup> The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2016 is not available.

<sup>(2) -</sup> Includes Surcharge.

General
Fund

		Fun	ıd	
	Original Budget	Final Budget	Actual	Variance from Final Budget
Revenues:				
Taxes	\$7,309,105	\$7,685,814	\$7,679,633	(\$6,181)
Tuition and Fees	2,006,803	2,110,233	2,108,536	(1,697)
Investment Earnings	200,536	210,872	210,702	(170)
Intergovernmental	30,800,524	32,387,972	32,361,925	(26,047)
Other Revenues	324,858	341,601	341,326	(275)
Total Revenues	40,641,826	42,736,492	42,702,122	(34,370)
Expenditures:				
Current:				
Instruction:				
Regular	15,547,666	18,518,783	17,988,844	529,939
Special	5,505,608	6,557,715	6,370,057	187,658
Vocational	1,838,504	2,189,837	2,127,172	62,665
Adult/Continuing	521,444	637,071	603,317	33,754
Other	529,037	630,135	612,103	18,032
Support Services:				
Pupil	1,612,721	1,920,907	1,865,938	54,969
Instructional Staff	908,956	1,082,655	1,051,673	30,982
General Administration	108,120	128,781	125,096	3,685
School Administration	3,127,369	3,725,001	3,618,405	106,596
Fiscal	742,759	884,698	859,381	25,317
Business	72,375	86,206	83,739	2,467
Operations and Maintenance	2,744,023	3,268,399	3,174,869	93,530
Pupil Transportation	2,615,947	3,115,848	3,026,684	89,164
Central	213,733	254,577	247,292	7,285
Operation of Non-Instructional Services	752	896	870	26
Extracurricular Activities	403,603	480,731	466,974	13,757
Total Expenditures	36,492,617	43,482,240	42,222,414	1,259,826
Excess of Revenues Over (Under) Expenditures	4,149,209	(745,748)	479,708	1,225,456
Other Financing Sources (Uses):				
Advances In	452,198	475,504	475,122	(382)
Advances (Out)	(603,292)	(718,579)	(698,016)	20,563
Transfers In	3,060,834	3,218,588	3,216,000	(2,588)
Transfers (Out)	(3,325,186)	(3,960,620)	(3,847,282)	113,338
Total Other Financing Sources (Uses)	(415,446)	(985,107)	(854,176)	130,931
Net Change in Fund Balance	3,733,763	(1,730,855)	(374,468)	1,356,387
Fund Balance - Beginning of Year (includes				
prior year encumbrances appropriated)	19,450,185	19,450,185	19,450,185	0
Fund Balance - End of Year	\$23,183,948	\$17,719,330	\$19,075,717	\$1,356,387

#### Note 1 – Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriations resolution and the certificate of estimated resources which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount that the Board of Education may appropriate. The appropriation resolution is Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Board. The legal level of control has been established by Board at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during the fiscal year 2018.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Board during the year.

While the District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Combined Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget and Actual (Non-GAAP Basis) presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as an assignment of fund balance for governmental fund types and expendable trust funds (GAAP basis).
- 4. Some funds are reported as part of the general fund (GAAP basis) as opposed to the general fund being reported alone (budget basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis to the budgetary basis for the General Fund.

#### Net Change in Fund Balance

	General
GAAP Basis	\$2,152,544
Revenue Accruals	(7,117,878)
Expenditure Accruals	5,972,639
Transfers In	3,216,000
Transfers (Out)	(3,216,000)
Advances In	475,122
Advances (Out)	(698,016)
Encumbrances	(1,158,827)
Funds Budgeted Elsewhere	(52)
Budget Basis	(\$374,468)

#### Note 2 - SERS Change in Assumptions-Net Pension Liability

The COLA was changed from a fixed 3.00% to a COLA that is indexed to CPI-W not greater than 2.5% with a floor of 0% beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

#### Note 3 - STRS Change in Assumptions and Benefit Terms-Net Pension Liability

#### **Changes in Assumptions**

The Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75% to 7.45%, the inflation assumption was lowered from 2.75% to 2.50%, the payroll growth assumption was lowered to 3.00%, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

#### **Changes in Benefit Terms**

Effective July 1, 2017, the COLA was reduced to zero.

#### Note 4 - SERS Change in Assumptions-Net OPEB Liability

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

# Adams County/Ohio Valley School District, Ohio Notes to the Required Supplementary Information For The Fiscal Year Ended June 30, 2018

Municipal Bond Index Rate:

Fiscal year 2018 3.56 percent Fiscal year 2017 2.92 percent

Single Equivalent Interest Rate, net of plan investment expense, including price inflation:

Fiscal year 2018 3.63 percent Fiscal year 2017 2.98 percent

#### Note 5 - STRS Change in Assumptions-Net OPEB Liability

For fiscal year 2018, the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB *Statement No. 74*, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75% to 7.45%. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also for fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

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# Adams County/Ohio Valley Local School District Adams County Schedule of Expenditures of Federal Awards For The Fiscal Year Ended June 30, 2018

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal CFDA Number	Passed Through to Subrecipients	Disbursements
United States Department of Agriculture  Passed through the Ohio Department of Education				
•				
Nutrition Cluster:	27.70	10.553		246.060
School Breakfast Program, 17-18	3L70	10.553	-	346,960
National School Lunch Program, 17-18	3L60	10.555		984,023
Total Nutrition Cluster			-	1,330,983
CH Equipment Grant	3GF0	10.579		15,380
Total United States Department of Agriculture				1,346,363
United States Department of Education  Passed through the Ohio Department of Education				
Title I, Part A Cluster:				
Title I Grants to Local Educational Agencies, 16-17	3M00	84.010	-	261,979
Title I Grants to Local Educational Agencies, 17-18	3M00	84.010		1,366,409
Total Title I, Part A Cluster				1,628,388
Special Education Cluster:				
Special Education- Grants to States, 16-17	3M20	84.027	_	114,687
Special Education- Grants to States, 17-18	3M20	84.027	-	921,741
Special Education - Preschool, 16-17	3C50	84.173	-	3,068
Special Education - Preschool, 17-18	3C50	84.173		19,507
Total Special Education Cluster			-	1,059,003
Career and Technical Education, Basic Grants to States 16-17	3L90	84.048	-	9,877
Career and Technical Education, Basic Grants to States 17-18	3L90	84.048	-	100,186
Rural Education, 17-18	3Y80	84.358	-	69,031
Student Support and Academic Enrichment	3HI0	84.424	-	20,930
Improving Teacher Quality State Grants, 16-17	3Y60	84.367	-	36,384
Improving Teacher Quality State Grants, 17-18	3Y60	84.367		197,525
Total United States Department of Education				3,121,324
Total Federal Financial Assistance				4,467,687

See Accompanying Notes to the Schedule of Expenditures of Federal Awards

Notes to the Schedule of Expenditures of Federal Awards 2 CFR 200.510(b)(6) For the Fiscal Year Ended June 30, 2018

#### NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Adams County/Ohio Valley Local School District (the School District's) under programs of the federal government for the year ended June 30, 2018. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

#### NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The School District has elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### NOTE C – FOOD DONATION

Program regulations do not require the School District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

#### NOTE D – NATIONAL SCHOOL LUNCH AND BREAKFAST PROGRAMS

Federal funds received from the National School Lunch and Breakfast Programs were commingled with state subsidy and local revenue from the sale of meals. It was assumed that federal dollars were expended first.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Adams Count/Ohio Valley Local School District Adams County 141 Lloyd Road West Union, Ohio 45693

#### To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Adams Count/Ohio Valley Local School District, Adams County, (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 7, 2018, wherein we noted the District adopted new accounting guidance in GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits other than Pensions*.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Adams County/Ohio Valley Local School District
Adams County
Independent Auditor's Report on Internal Control Over Financial reporting
And on Compliance and Other Matters
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

BHM CPA Group, Inc.

BHM CPA Group

Piketon, Ohio December 7, 2018



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Adams County/Ohio Valley Local School District Adams County 141 Lloyd Road West Union, Ohio 45693

To the Board of Education:

#### Report on Compliance for each Major Federal Program

We have audited Adams County/Ohio Valley Local School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of Adams County/Ohio Valley Local School District's major federal programs for the year ended June 30, 2018. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal programs.

#### Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for each of the District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the District's major programs. However, our audit does not provide a legal determination of the District's compliance.

#### Opinion on each Major Federal Program

In our opinion, Adams County/Ohio Valley Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2018.

Adams County/Ohio Valley Local School District
Adams County
Independent Auditor's Report on Compliance with Requirement Applicable to Each Major Federal
Program on Internal Control over Compliance Required by the Uniform Guidance
Page 2

#### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

BHM CPA Group, Inc. Piketon, Ohio

BHM CPA Group

December 7, 2018

Schedule of Findings 2 CFR § 200.515 June 30, 2018

## 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal controls reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control weaknesses reported for major federal programs?	No
(d)(1)(iv)	Were there any other significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR §200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster
		Nutrition Cluster
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	No

Schedule of Findings 2 CFR § 200.515 June 30, 2018

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

### 2. FINDINGS FOR FEDERAL AWARDS AND QUESTIONED COSTS

None

Schedule of Prior Audit Findings June 30, 2018

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2017-001	Material Weakness – Financial Statement Presentation	Yes	





#### ADAMS COUNTY / OHIO VALLEY LOCAL SCHOOL DISTRICT

#### **ADAMS COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 26, 2019**