

**CITY OF ST. MARYS  
AUGLAIZE COUNTY, OHIO**

***BASIC FINANCIAL STATEMENTS***  
**(AUDITED)**

FOR THE YEAR ENDED  
DECEMBER 31, 2018





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Members of City Council and Mayor  
City of St. Marys  
101 East Spring Street  
St. Marys, Ohio 45885

We have reviewed the *Independent Auditor's Report* of the City of St. Marys, Auglaize County, prepared by Julian & Grube, Inc., for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them. In conjunction with the work performed by the Independent Public Accountant, the Auditor of State is issuing the following:

**Ohio Revised Code 9.44(C)** states that an employee who has retired and subsequently rehired shall not have prior service counted for the purpose of computing vacation leave. Prior service was mistakenly counted when police officer Kim Reiher were rehired and resulted in the officer accruing vacation at a higher rate than permitted. Upon determining the vacation hours the officer should have accrued with no prior service counting, records show he should have accrued 289.44 hours; however, since being rehired the officer has used 911 vacation hours. This over-usage of 621.56 hours equates to \$15,408. This amount can be reduced by 307.27 vacation hours which should have been paid at retirement valued at \$7,552. This results in an amount due from the officer to the City in the amount of \$7,856.

In accordance with the foregoing facts and pursuant to Ohio Rev. Code § 117.28, a Finding for Recovery for public monies illegally expended is issued against Kim Reiher, City of St. Marys' employee, and the Cincinnati Insurance Company, his bonding company, in the amount of \$7,856, and in favor of the City of St. Marys' General Fund, Water Revenue Fund, Sewer Revenue Fund, Electric Revenue Fund, and Refuse Revenue Fund equally.

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Under Ohio law, any public official who either authorizes an illegal expenditure of public funds or supervises the accounts of a public office from which an illegal expenditure is discovered, is strictly liable for the amount of the expenditure. *Seward v. National Surety Corp.*, 120 Ohio St. 47 (1929); 1980 Op. Att’y Gen. No. 80-074; Ohio Rev. Code § 9.39; *State, ex. rel. Village of Linndale v. Masten*, 18 Ohio St.3d 228 (1985). Public officials controlling public funds or property are liable for the loss incurred should such funds or property be fraudulently obtained by another, converted, misappropriated, lost or stolen.

The City of St. Marys’ Treasurer Dennis Pfeffenberger, and the City’s Auditor, Douglas Riesen, signed the electronic funds transfer advices approving the improper payments. The City of St. Marys’ Treasurer, City Auditor, and their bonding company will be jointly and severally liable, in the amount of \$7,856, and in favor of the City of St. Marys’ General Fund, Water Revenue Fund, Sewer Revenue Fund, Electric Revenue Fund, and Refuse Revenue Fund equally.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of St. Marys is responsible for compliance with these laws and regulations



Keith Faber  
Auditor of State  
Columbus, Ohio

October 4, 2019

**CITY OF ST. MARYS  
AUGLAIZE COUNTY, OHIO**

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**Julian & Grube, Inc.**  
*Serving Ohio Local Governments*

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Independent Auditor's Report

City of St. Marys  
Auglaize County  
101 East Spring Street  
St. Marys, Ohio 45885

To the Mayor and Members of Council:

***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of St. Marys, Auglaize County, Ohio, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City of St. Marys' basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City of St. Marys' preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City of St. Marys' internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of St. Marys, Auglaize County, Ohio, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Emphasis of Matter***

As discussed in Note 3 to the financial statements, during 2018, the City of St. Marys adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. In addition, as discussed in Note 3, the beginning net position of the Water fund and the business-type activities has been restated to properly classify capital assets and their effect on net position. We did not modify our opinion regarding these matters.

***Other Matters***

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis* and schedules of net pension assets, net pension and other postemployment benefit liabilities and pension and other postemployment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2019, on our consideration of the City of St. Marys' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of St. Marys' internal control over financial reporting and compliance.



Julian & Grube, Inc.  
June 27, 2019

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2018**

The management's discussion and analysis of the City of St. Marys (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

**Financial Highlights**

Key financial highlights for 2018 are as follows:

- The total net position of the City increased \$1,554,738 from 2017's restated net position. Net position of governmental activities decreased \$82,880 or 0.39% from 2017's restated net position, and net position of business-type activities increased \$1,637,618 or 7.85% from 2017's restated net position.
- General revenues accounted for \$6,886,894 or 81.57% of total governmental activities revenue. Program specific revenues accounted for \$1,555,975 or 18.43% of total governmental activities revenue.
- The City had \$8,190,926 in expenses related to governmental activities; \$1,555,975 of these expenses were offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$6,634,951 were offset by general revenues (primarily property taxes, income taxes, and unrestricted grants and entitlements) of \$6,886,894. The governmental activities also had transfers out totaling \$334,823.
- The City's two major governmental funds include the general fund and the voted income tax fund. The general fund had revenues of \$5,286,645 in 2018. The expenditures and other financing uses of the general fund totaled \$4,660,831 in 2018. The general fund's increase in nonspendable inventory totaled \$42,770 in 2018. The net increase in fund balance for the general fund was \$625,814 or 18.74%.
- The voted income tax fund had revenues of \$1,471,557 in 2018. The expenditures of the voted income tax fund totaled \$1,976,360 in 2018. The net decrease in fund balance for the voted income tax fund was \$504,803 or 30.30%.
- Net position for the business-type activities, which are made up of the water, sewer, electric, and refuse enterprise funds, increased in 2018 by \$1,637,618.
- In the general fund, the actual revenues and other financing sources were \$346,161 more than the final budgeted amounts, and actual expenditures and other financing uses were \$492,775 less than the final budgeted amounts. These variances are the result of the City's conservative budgeting. Budgeted revenues and other financing sources remained the same from the original to the final budget. Budgeted expenditures and other financing uses increased \$210,806 from the original to the final budget.

**Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

**MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2018**

**Reporting the City as a Whole**

*Statement of Net Position and the Statement of Activities*

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, “How did the City perform financially during 2018?” The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting, similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year’s revenues and expenses regardless of when cash is received or paid.

These two statements report the City’s net position and changes in net position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City’s property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

*Governmental Activities* - Most of the City’s programs and services are reported here including police, fire, street and highway maintenance, capital improvements, community and economic development, and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and State grants and other shared revenues.

*Business-type Activities* - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City’s water, sewer, electric, and refuse operations are reported here.

The City’s statement of net position and statement of activities can be found on pages 22-24 of this report.

**Reporting the City’s Most Significant Funds**

*Fund Financial Statements*

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City’s major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City’s most significant funds. The analysis of the City’s major governmental and proprietary funds begins on page 13.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2018**

***Governmental Funds***

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements; however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's only major governmental funds are the general fund and the voted income tax fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 25-29 of this report.

***Proprietary Funds***

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, sewer, electric, and refuse functions. All of the City's enterprise funds are considered major funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 31-38 of this report.

***Fiduciary Funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the City's only fiduciary fund type. The basic fiduciary fund financial statement can be found on page 39 of this report.

***Notes to the Basic Financial Statements***

The notes to the basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 40-102 of this report.

***Required Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's net pension liability. The required supplementary information can be found on pages 103-115 of this report.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**Government-Wide Financial Analysis**

The statement of net position provides the perspective of the City as a whole. The net position at December 31, 2017 has been restated as described in Note 3.A.

	<b>Net Position</b>					
	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	<u>2018</u>	<u>Restated 2017</u>	<u>2018</u>	<u>Restated 2017</u>	<u>2018</u>	<u>Restated 2017</u>
<u>Assets</u>						
Current and other assets	\$ 12,412,875	\$ 12,768,991	\$ 13,383,254	\$ 12,264,481	\$ 25,796,129	\$ 25,033,472
Capital assets, net	21,414,770	20,710,790	35,424,906	32,204,365	56,839,676	52,915,155
<b>Total assets</b>	<b><u>33,827,645</u></b>	<b><u>33,479,781</u></b>	<b><u>48,808,160</u></b>	<b><u>44,468,846</u></b>	<b><u>82,635,805</u></b>	<b><u>77,948,627</u></b>
<u>Deferred outflows of resources</u>						
Pension	1,156,790	1,799,845	719,302	1,513,816	1,876,092	3,313,661
OPEB	586,581	23,432	181,546	23,914	768,127	47,346
<b>Total deferred outflows of resources</b>	<b><u>1,743,371</u></b>	<b><u>1,823,277</u></b>	<b><u>900,848</u></b>	<b><u>1,537,730</u></b>	<b><u>2,644,219</u></b>	<b><u>3,361,007</u></b>
<u>Liabilities</u>						
Other liabilities	214,206	543,245	2,440,185	6,412,367	2,654,391	6,955,612
<u>Long-term liabilities:</u>						
Due within one year	91,201	77,892	1,195,335	945,112	1,286,536	1,023,004
Net pension liability	6,736,250	7,519,453	2,665,296	3,862,170	9,401,546	11,381,623
Net OPEB liability	5,783,942	4,884,178	1,774,314	1,646,668	7,558,256	6,530,846
Other amounts	300,862	336,290	18,203,314	12,156,145	18,504,176	12,492,435
<b>Total liabilities</b>	<b><u>13,126,461</u></b>	<b><u>13,361,058</u></b>	<b><u>26,278,444</u></b>	<b><u>25,022,462</u></b>	<b><u>39,404,905</u></b>	<b><u>38,383,520</u></b>
<u>Deferred Inflows of Resources</u>						
Property taxes	388,493	378,481	-	-	388,493	378,481
Pension	927,619	490,105	753,020	125,912	1,680,639	616,017
OPEB	137,909	-	181,724	-	319,633	-
<b>Total deferred inflows of resources</b>	<b><u>1,454,021</u></b>	<b><u>868,586</u></b>	<b><u>934,744</u></b>	<b><u>125,912</u></b>	<b><u>2,388,765</u></b>	<b><u>994,498</u></b>
<u>Net Position</u>						
Net investment in capital assets	21,388,924	20,480,490	18,972,686	18,418,076	40,361,610	38,898,566
Restricted	4,285,759	5,410,415	-	-	4,285,759	5,410,415
Unrestricted (deficit)	(4,684,149)	(4,817,491)	3,523,134	2,440,126	(1,161,015)	(2,377,365)
<b>Total net position (restated)</b>	<b><u>\$ 20,990,534</u></b>	<b><u>\$ 21,073,414</u></b>	<b><u>\$ 22,495,820</u></b>	<b><u>\$ 20,858,202</u></b>	<b><u>\$ 43,486,354</u></b>	<b><u>\$ 41,931,616</u></b>

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

**MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2018**

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2018 and is reported pursuant to GASB Statement 68, “Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27.” For 2018, the City adopted GASB Statement 75, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions,” which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City’s actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan’s net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio’s statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the City’s proportionate share of each plan’s collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees’ past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer’s promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2018**

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the City is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2017, from \$25,934,160 to \$21,073,414 for governmental activities and \$21,913,221 to \$20,858,202 for business-type activities.

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2018, the City's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$43,486,354. At year end, net position was \$20,990,534 and \$22,495,820 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year end, capital assets represented 68.78% of total assets. Capital assets include land, construction in progress, easements, land improvements, buildings and improvements, equipment and furniture, vehicles, and infrastructure, and total \$21,414,770 and \$35,424,906 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's net investment in capital assets is reported net of related long-term obligations, it should be noted that the resources to repay debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net position, \$4,285,759, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net position is (\$4,684,149).

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**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2018**

The table below shows the changes in net position for 2018 and 2017. The net position at December 31, 2017 has been restated as described in Note 3.A.

	<b>Changes in Net Position</b>					
	<u>Governmental Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	2018	Restated 2017	2018	Restated 2017	2018	Restated 2017
<b>Revenues</b>						
Program revenues:						
Charges for services and sales	\$ 869,913	\$ 1,053,084	\$ 26,410,192	\$ 24,377,661	\$ 27,280,105	\$ 25,430,745
Operating grants and contributions	480,895	388,619	-	-	480,895	388,619
Capital grants and contributions	205,167	111,209	-	-	205,167	111,209
Total program revenues	<u>1,555,975</u>	<u>1,552,912</u>	<u>26,410,192</u>	<u>24,377,661</u>	<u>27,966,167</u>	<u>25,930,573</u>
General revenues:						
Property taxes	1,329,967	1,208,128	-	-	1,329,967	1,208,128
Income taxes	4,783,511	4,706,095	-	-	4,783,511	4,706,095
Grants and entitlements not restricted	270,355	262,701	12,088	21,607	282,443	284,308
Investment earnings	245,633	163,971	45,638	26,107	291,271	190,078
Change in fair value of investments	(15,631)	(14,118)	-	-	(15,631)	(14,118)
Miscellaneous	273,059	263,921	265,399	372,955	538,458	636,876
Total general revenues	<u>6,886,894</u>	<u>6,590,698</u>	<u>323,125</u>	<u>420,669</u>	<u>7,210,019</u>	<u>7,011,367</u>
Total revenues	<u>8,442,869</u>	<u>8,143,610</u>	<u>26,733,317</u>	<u>24,798,330</u>	<u>35,176,186</u>	<u>32,941,940</u>
<b>Expenses</b>						
General government	1,162,935	1,392,112	-	-	1,162,935	1,392,112
Security of persons and property	4,172,543	4,126,825	-	-	4,172,543	4,126,825
Public health and welfare	25,656	63,010	-	-	25,656	63,010
Transportation	2,280,058	2,278,415	-	-	2,280,058	2,278,415
Community environment	75,308	72,958	-	-	75,308	72,958
Leisure time activity	468,973	502,624	-	-	468,973	502,624
Interest and fiscal charges	5,453	19,630	-	-	5,453	19,630
Water	-	-	1,805,773	1,453,255	1,805,773	1,453,255
Sewer	-	-	2,246,176	2,417,740	2,246,176	2,417,740
Electric	-	-	20,850,779	20,230,667	20,850,779	20,230,667
Refuse	-	-	937,782	919,439	937,782	919,439
Total expenses	<u>8,190,926</u>	<u>8,455,574</u>	<u>25,840,510</u>	<u>25,021,101</u>	<u>34,031,436</u>	<u>33,476,675</u>
Increase (decrease) in net position before transfers and special items	251,943	(311,964)	892,807	(222,771)	1,144,750	(534,735)
Special items	-	-	409,988	-	409,988	-
Transfers	(334,823)	(213,417)	334,823	213,417	-	-
Change in net position	(82,880)	(525,381)	1,637,618	(9,354)	1,554,738	(534,735)
Net position at beginning of year (restated)	<u>21,073,414</u>	N/A	<u>20,858,202</u>	N/A	<u>41,931,616</u>	N/A
Net position at end of year (restated)	<u>\$ 20,990,534</u>	<u>\$ 21,073,414</u>	<u>\$ 22,495,820</u>	<u>\$ 20,858,202</u>	<u>\$ 43,486,354</u>	<u>\$ 41,931,616</u>

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The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$47,346 computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report OPEB expense of \$636,230.

Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

	Governmental Activities	Business-Type Activities
Total 2018 program expenses under GASB 75	\$ 8,190,926	\$ 25,840,510
OPEB expense under GASB 75	(477,324)	(158,906)
2018 contractually required contributions	9,460	508
Adjusted 2018 program expenses	7,723,062	25,682,112
Total 2017 program expenses under GASB 45	8,455,574	25,021,101
Increase in program expenses not related to OPEB	\$ (732,512)	\$ 661,011

**Governmental Activities**

Overall, governmental activities net position decreased \$82,880 in 2018. Security of persons and property, which primarily supports the operations of the police and fire departments, accounted for \$4,172,543 of the total expenses of the City. These expenses were partially funded by \$619,976 in direct charges to users of the services. Transportation expenses totaled \$2,280,058 and were partially funded by \$411,810 in operating grants and contributions, and \$154,167 in capital grants and contributions.

The State and federal government contributed to the City a total of \$480,895 in operating grants and contributions and \$205,167 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$411,810 subsidized transportation programs and \$69,085 subsidized community environment expenses. Of the total capital grants and contributions, \$154,167 subsidized transportation programs and \$51,000 subsidized leisure time activities.

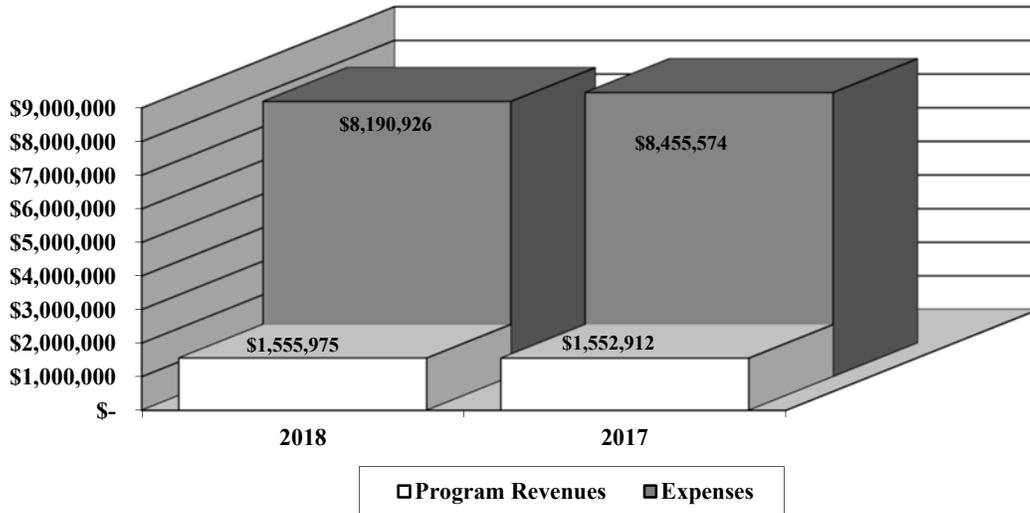
General revenues totaled \$6,886,894 or 81.57% of total governmental activities revenues. These revenues primarily consist of property and income tax revenue of \$6,113,478. Another primary source of general revenues is grants and entitlements not restricted to specific programs, including local government and local government revenue assistance, making up \$270,355 or 3.93% of the governmental activities general revenues.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following graph and table show, for governmental activities, the total cost of services and the net cost of services for 2018 and 2017. That is, it identifies the cost of these services supported by tax revenue, unrestricted State grants and entitlements, and other general revenues. The graph below illustrates the City's dependence upon general revenues, as program revenues are not sufficient to cover total governmental expenses.

**CITY OF ST. MARYS  
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**Governmental Activities - Program Revenues vs. Total Expenses**



	<b>Governmental Activities</b>			
	Total Cost of Services 2018	Net Cost of Services 2018	Total Cost of Services 2017	Net Cost of Services 2017
Program expenses:				
General government	\$ 1,162,935	\$ 1,050,941	\$ 1,392,112	\$ 1,173,083
Security of persons and property	4,172,543	3,552,567	4,126,825	3,555,107
Public health and welfare	25,656	21,485	63,010	53,686
Transportation	2,280,058	1,714,081	2,278,415	1,660,054
Community environment	75,308	(84,617)	72,958	52,151
Leisure time activity	468,973	375,041	502,624	388,951
Interest and fiscal charges	5,453	5,453	19,630	19,630
<b>Total expenses</b>	<b>\$ 8,190,926</b>	<b>\$ 6,634,951</b>	<b>\$ 8,455,574</b>	<b>\$ 6,902,662</b>

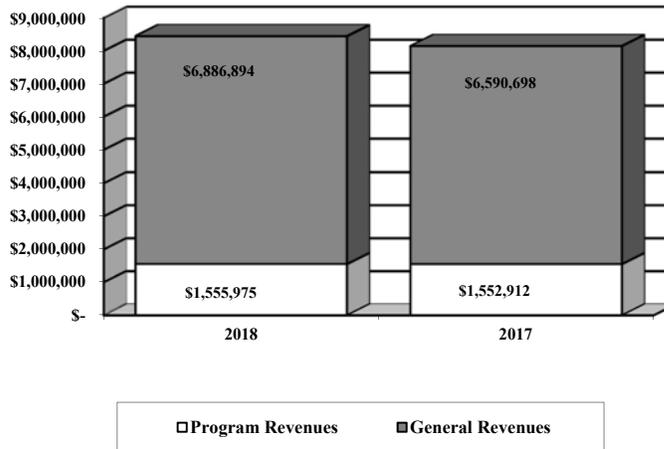
The dependence upon general revenues for governmental activities is apparent, with 81.00% of expenses supported through taxes and other general revenues.

The graph below illustrates the City's program revenues versus general revenues for 2018 and 2017.

**CITY OF ST. MARYS  
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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
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**Governmental Activities - General and Program Revenues**

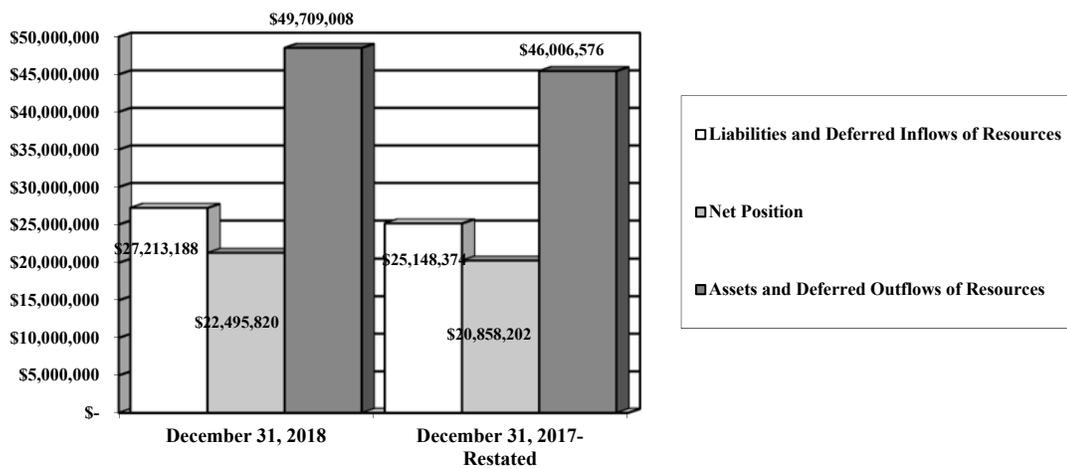


**Business-type Activities**

Business-type activities include the water, sewer, electric, and refuse enterprise funds. These programs had program revenues of \$26,410,192, general revenues of \$323,125, transfers in of \$334,823, a special item of \$409,988, and expenses of \$25,840,510 for 2018. Overall, the operating activities of all the City's enterprise funds remained comparable to the prior year.

The graph below illustrates the assets and deferred outflows of resources, liabilities and deferred inflows of resources, and net position of the City's business-type activities at December 31, 2018 and December 31, 2017. The net position at December 31, 2017 has been restated as described in Note 3.A.

**Net Position of Business-type Activities**



**CITY OF ST. MARYS  
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**Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to demonstrate and ensure compliance with finance-related legal requirements.

**Governmental Funds**

The focus of the City's governmental funds is to provide information on short-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements.

The City's governmental funds reported a combined fund balance of \$10,772,069, which is \$37,143 more than last year's total of \$10,734,926. The table below indicates the fund balances and the total change in fund balances as of December 31, 2018 and December 31, 2017 for all major and nonmajor governmental funds.

	<u>Fund Balances</u> <u>December 31, 2018</u>	<u>Fund Balances</u> <u>December 31, 2017</u>	<u>Change</u>
Major funds:			
General	\$ 4,008,142	\$ 3,339,558	\$ 668,584
Voted income tax	1,161,092	1,665,895	(504,803)
Nonmajor governmental funds	<u>5,602,835</u>	<u>5,729,473</u>	<u>(126,638)</u>
 Total	 <u>\$ 10,772,069</u>	 <u>\$ 10,734,926</u>	 <u>\$ 37,143</u>

**General Fund**

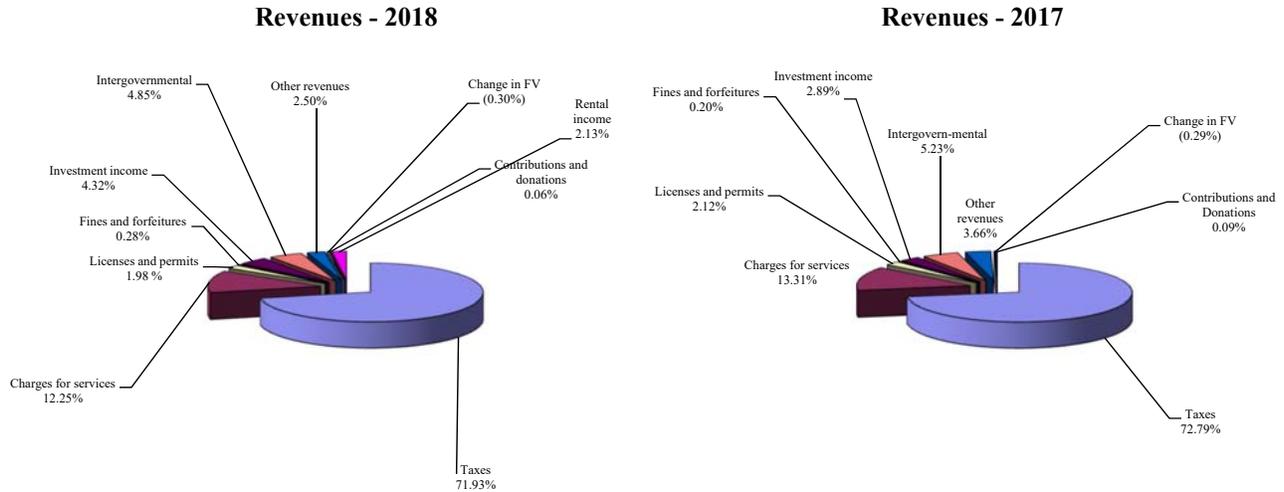
The City's general fund balance increased \$668,584. The table that follows assists in illustrating the revenues of the general fund for 2018 and 2017.

	<u>2018</u> <u>Amount</u>	<u>2017</u> <u>Amount</u>	<u>Percentage</u> <u>Change</u>
<b><u>Revenues</u></b>			
Taxes	\$ 3,802,726	\$ 3,564,170	6.69 %
Charges for services	647,761	651,637	(0.59) %
Licenses and permits	104,479	104,033	0.43 %
Fines and forfeitures	14,833	9,793	51.47 %
Intergovernmental	256,138	255,823	0.12 %
Investment income	228,342	141,293	61.61 %
Decrease in fair value of investments	(15,631)	(14,118)	(10.72) %
Rental income	112,750	-	100.00 %
Contributions and donations	2,833	4,362	(35.05) %
Other	<u>132,414</u>	<u>179,227</u>	<u>(26.12) %</u>
 Total	 <u>\$ 5,286,645</u>	 <u>\$ 4,896,220</u>	 <u>7.97 %</u>

Overall revenues of the general fund increased \$390,425 or 7.97%. Fines and forfeitures increased \$5,040 or 51.47% mainly due to increased municipal court fines. Investment income increased \$87,049 or 61.61% due to an increase in the amount of accounts the City invested funds in during 2018. The fair market value of investments decreased \$1,513 or 10.72% mainly due to the decreasing value of federal agency securities within the City's investment portfolio. Rental income increased \$112,750 or 100% due to increased rental revenue. Contributions and donations decreased \$1,529 or 35.05% mainly due to a decrease in donations and contributions. Other income decreased \$46,813 or 26.12% due to a decrease in reimbursements.

**CITY OF ST. MARYS  
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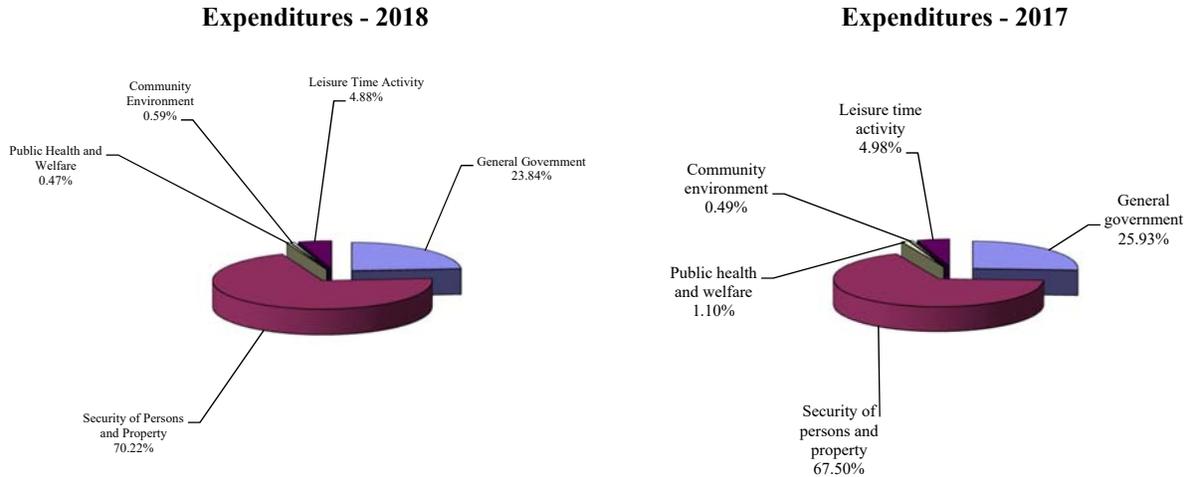
The table that follows assists in illustrating the expenditures of the general fund for 2018 and 2017.

	<u>2018</u> <u>Amount</u>	<u>2017</u> <u>Amount</u>	<u>Percentage</u> <u>Change</u>
<b><u>Expenditures</u></b>			
General government	\$ 992,998	\$ 1,060,809	(6.39) %
Security of persons and property	2,924,254	2,760,895	5.92 %
Public health and welfare	19,736	45,159	(56.30) %
Community environment	24,444	20,219	20.90 %
Leisure time activity	<u>203,152</u>	<u>203,599</u>	<u>(0.22) %</u>
Total	<u>\$ 4,164,584</u>	<u>\$ 4,090,681</u>	<u>1.81 %</u>

Overall expenditures of the general fund increased \$73,903 or 1.81%. Public health and welfare expenditures decreased \$25,423 or 56.30% primarily due to decreased costs attributable to contract services within the health department during 2018. Community environment expenditures increased \$4,225 or 20.90% mainly due to increase in landscaping services. All other general fund expenditures remained comparable to the prior year.

**CITY OF ST. MARYS  
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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
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***Voted Income Tax Fund***

The voted income tax fund had revenues of \$1,471,557 in 2018. The expenditures of the voted income tax fund totaled \$1,976,360 in 2018. The net decrease in fund balance for the voted income tax fund was \$504,803 or 30.30%.

***Budgeting Highlights - General Fund***

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations, which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

In the general fund, the actual revenues and other financing sources were \$346,161 more than the final budgeted amounts, and actual expenditures and other financing uses were \$492,775 less than the final budgeted amounts. These variances are the result of the City's conservative budgeting. Budgeted revenues and other financing sources remained the same from the original to the final budget. Budgeted expenditures and other financing uses increased \$210,806 from the original to the final budget.

***Proprietary Funds***

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds. The only interfund activity reported in the government-wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers), whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

**CITY OF ST. MARYS  
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***Water Fund***

The water fund had operating revenues of \$2,190,441 in 2018. The operating expenses of the water fund totaled \$1,797,559 in 2018. The water fund had nonoperating revenues and expenses of \$1,045 and \$7,975, respectively, in 2018. The water fund also received \$8,576 in capital contributions in 2018. The increase in net position for the water fund was \$394,528 or 7.98%.

***Sewer Fund***

The sewer fund had operating revenues of \$2,364,082 in 2018. The operating expenses of the sewer fund totaled \$2,016,733 in 2018. The sewer fund had nonoperating revenues of \$1,045 and nonoperating expenses of \$229,198 in 2018. The sewer fund also received \$140,000 in capital contributions in 2018. The increase in net position for the sewer fund was \$259,196 or 4.24%.

***Electric Fund***

The electric fund had operating revenues of \$21,167,464 in 2018. The operating expenses of the electric fund totaled \$20,510,889 in 2018. The electric fund had nonoperating revenues of \$52,220 and nonoperating expenses of \$339,554 in 2018. The electric fund also received transfers in of \$186,247 and a special item of \$409,988. The increase in net position for the electric fund was \$965,476 or 10.91%.

***Refuse Fund***

The refuse fund had operating revenues of \$953,604 in 2018. The operating expenses of the refuse fund totaled \$937,174 in 2018. The refuse fund had nonoperating revenues of \$3,416 in 2018. The increase in net position for the refuse fund was \$19,846 or 2.08%.

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of 2018, the City had \$56,839,676 (net of accumulated depreciation) invested in land, construction in progress, easements, land improvements, buildings and improvements, equipment and furniture, vehicles, and infrastructure. Of this total, \$21,414,770 was reported in governmental activities and \$35,424,906 was reported in business-type activities. The following table shows December 31, 2018 balances compared to December 31, 2017.

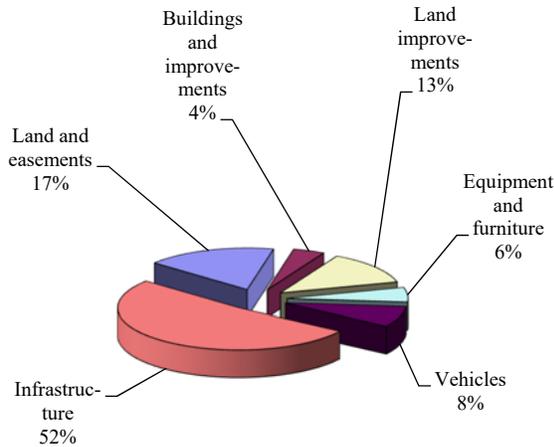
	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	Restated 2017	2018	Restated 2017
Land and easements	\$ 3,724,918	\$ 3,211,476	\$ 1,221,910	\$ 1,221,910	\$ 4,946,828	\$ 4,433,386
Construction in progress	-	-	4,704,836	702,829	4,704,836	702,829
Land improvements	2,787,989	2,916,862	2,777,982	3,022,427	5,565,971	5,939,289
Buildings and improvements	903,337	849,557	8,087,321	8,575,851	8,990,658	9,425,408
Equipment and furniture	1,202,101	1,002,125	2,964,302	2,952,805	4,166,403	3,954,930
Vehicles	1,709,033	1,684,806	1,317,736	1,211,944	3,026,769	2,896,750
Infrastructure	11,087,392	11,045,964	14,350,819	14,516,599	25,438,211	25,562,563
<b>Total</b>	<b>\$ 21,414,770</b>	<b>\$ 20,710,790</b>	<b>\$ 35,424,906</b>	<b>\$ 32,204,365</b>	<b>\$ 56,839,676</b>	<b>\$ 52,915,155</b>

**CITY OF ST. MARYS  
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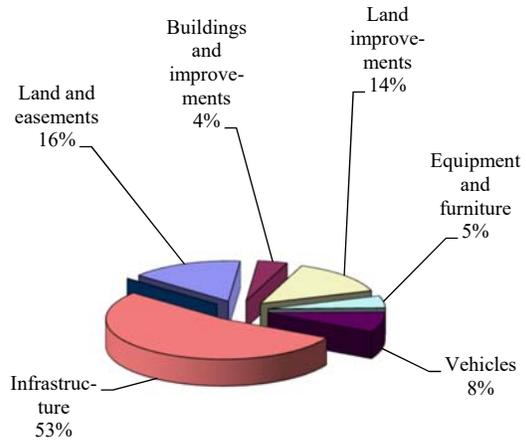
**MANAGEMENT’S DISCUSSION AND ANALYSIS  
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The following graphs show the breakdown of governmental activities capital assets by category at December 31, 2018 and December 31, 2017.

**Capital Assets - Governmental Activities 2018**



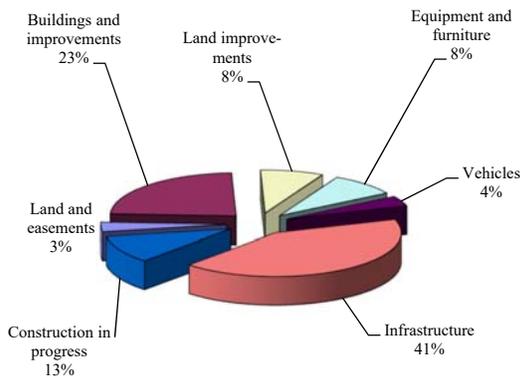
**Capital Assets - Governmental Activities 2017**



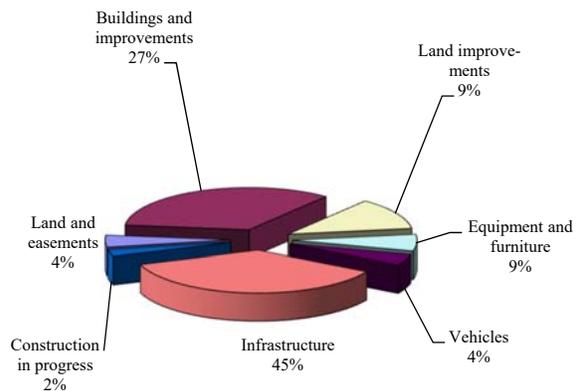
The City’s largest governmental activities capital asset category is infrastructure, which includes roads, bridges, culverts, sidewalks, curbs, annexed roadways, street lighting, and traffic signals. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City’s infrastructure (cost less accumulated depreciation) represents approximately 52% of the City’s total governmental activities capital assets.

The following graphs show the breakdown of business-type activities capital assets by category at December 31, 2018 and December 31, 2017.

**Capital Assets - Business-type Activities 2018**



**Capital Assets - Business-type Activities 2017**



The City’s largest business-type activities capital asset categories are buildings and improvements and infrastructure. The buildings and improvements asset category represents approximately 23% of the City’s total business-type activities capital assets. Infrastructure items play a vital role in the income producing ability of the business-type activities. The net book value of the City’s infrastructure (cost less accumulated depreciation) represents approximately 41% of the City’s total business-type activities capital assets. Additional information on the City’s capital assets can be found in Note 11.

**CITY OF ST. MARYS  
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FOR THE YEAR ENDED DECEMBER 31, 2018

*Debt Administration*

The City had the following long-term obligations outstanding at December 31, 2018 and December 31, 2017. The long-term liabilities at December 31, 2017 have been restated as follows.

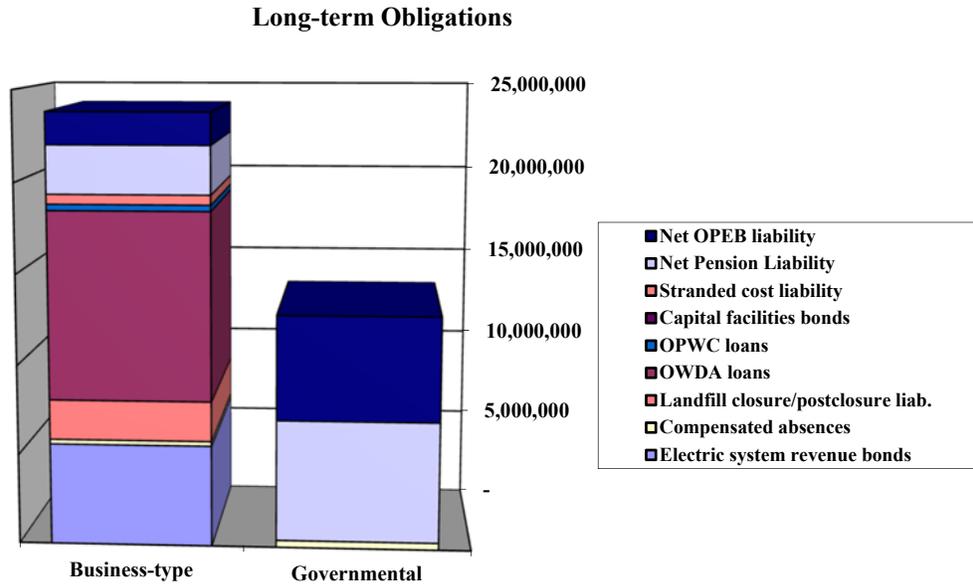
	Governmental Activities	
	2018	Restated 2017
Net pension liability	\$ 6,736,250	\$ 7,519,453
Net OPEB liability	5,783,942	4,884,178
Compensated absences	392,063	414,182
Total long-term obligations	\$ 12,912,255	\$ 12,817,813
	Business-type Activities	
Capital facilities bonds	\$ 735,000	\$ 1,246,991
Stranded cost liability	537,955	722,308
OWDA loans	10,401,087	8,070,020
OPWC loans	346,074	369,278
Landfill closure/postclosure liability	2,211,248	2,361,497
Electric System Revenue Bonds	4,905,000	-
Net pension liability	2,665,296	3,862,170
Net OPEB liability	1,774,314	1,646,668
Compensated absences	262,285	331,163
Total long-term obligations	\$ 23,838,259	\$ 18,610,095

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**CITY OF ST. MARYS  
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**MANAGEMENT’S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2018**

A comparison of the long-term obligations by category is depicted in the graph below.



Additional information on the City’s debt administration can be found in Note 14.

**Economic Conditions and Outlook**

The industrial base in the City has been greatly diversified over the past 30 years primarily due to the success of several Japanese companies that started production in the City during the late 1980s.

Setex was the first Japanese company to call the City its home when it started the production of automobile seats for Honda in 1988. For almost 30 years, Setex has experienced significant growth with employment levels increasing from the initial 65 employees to the current 520+ employees. Setex also increased production capacity significantly by first doubling the size of their initial plant and later constructing a new weld facility for the production of seat frames for a variety of automobiles. Setex currently produces about 7,000 frames per day. Setex continues to manage multiple lines for Honda. The company is adding employees for summer production and is currently evaluating future expansion opportunities.

In March, Kosei acquired the AAP St. Marys Corporation, a division of Hitachi Metals America Ltd., and renamed the company Kosei St. Marys. The company was established their aluminum wheel casting plant in the City in 1989. Kosei St. Marys has also experienced tremendous growth with employment levels increasing from the initial 65 employees to the current 600 employees. With product demand back to pre-recession levels, Kosei St. Marys is experiencing continued growth. The company is currently evaluating plans to expand. Kosei St. Marys is a key to the stability of the industrial base in the City.

Veyance Technologies, Inc., formerly the Goodyear Tire & Rubber Company, was acquired by the German company Continental AG in order to expand its share of the industrial rubber track market. The plant is now a part of the company’s ContiTech industrial rubber track division. The primary product of the plant for many years has been rubber tracks and wheels for agricultural equipment. The company also makes industrial conveyor belts and rubber tank treads for use on U.S. Army battle tanks. The local plant currently employs approximately 400 and is still exploring the potential for major capital investments in machinery and equipment over the next few years.

**CITY OF ST. MARYS  
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The City has several other manufacturing facilities that add stability to the local economy. Parker Hannifin Corporation, a manufacturer of hydraulic cylinder components, employs approximately 100 employees in St. Marys. The company constructed its 130,000± square-foot St. Marys facility in 2000 and has additional acreage on site for new growth.

Omni Manufacturing, Inc., a metal tooling and stamping plant, has enjoyed steady growth with an employment level near 140. The company completed construction of an addition to its existing plant in 2015 and is making significant investments in machinery and equipment. Omni continues to project job growth and is accepting applications for new hires.

Murotech Ohio's (MTO) employment has remained steady at 130 employees. The company has expanded its operations since locating in St. Marys and continues to plan for future investment in equipment. Murotech Ohio recently completed construction of an additional 15,000 square feet of space at its current facility.

Cargill, formerly Pro-Pet LLC, a manufacturer of premium pet food, operates a food-grade facility and is continually acquiring new clients. As a result, the company constructed a small addition in 2015 and continues to invest in new equipment to meet customer needs. There also are plans for potential future development.

The St. Marys Foundry recently completed an expansion project that will no doubt allow it to continue to prosper. The facility has called St. Marys home for decades and has plans to continue to grow.

Celina Tent recently opened an assembly facility in St. Marys that will allow the company to continue to meet growing global need for its products.

The Joint Township District Memorial Hospital (JTDMH) remains the top non-manufacturing sector employer with approximately 750 employees. The hospital is considered a top health care facility in the United States and continues to improve services and upgrade the facility. JTDMH has invested significantly in the building during the past ten years including completion of a new Women's Center, Laboratory, Wound Care Center with two hyperbaric chambers, Neurology Center, and a Sleep Center. In 2015, JTDMH acquired additional land to accommodate future growth and is currently planning an expansion of patient rooms. The addition and renovation of 24 new ambulatory surgery rooms was completed in 2015, and the hospital is currently upgrading its operating rooms and surrounding areas, including significant investment in new, state-of-the-art equipment.

All of the industries in the city continue to remain in need of workers and are hiring. This indicates strong growth and expansion.

Retail growth was very strong in St. Marys in the recent past with construction of the Shoppes at St. Marys commercial development, which includes Kroger and Kohl's as anchor tenants and three developed commercial outlets.

The Community Improvement Corporation of St. Marys (CIC) was very active in the downtown. The CIC continues to improve and lease other commercial space in the downtown area. The CIC acquired two addition buildings in the downtown district and sold them for development. The CIC sees itself as the real estate arm for the city.

The diversity of the manufacturing, retail, and service sectors bode well for the economy of the City. If there is an occasional downturn in one individual industry, the City's diverse employment opportunities should be strong enough to withstand any economic challenges that occur.

The downtown continues to be a point of focus for the city. Through the downtown façade improvement program, the city offers a matching grant program to property owners who want to fix up their downtown properties. This program has been met with great success as the downtown has improved.

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**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2018**

The City also continues to market several greenfield sites to potential end users. The City has a 32-acre site along McKinley Road that is in close proximity to U.S. 33. This site would be excellent for a small to medium sized operation. The City also has 19.5 acres of land along County Road 33A that is being marketed.

**For the Future**

The City is a beautiful community located in west-central Ohio, midway between Cincinnati and Toledo, and about 20 miles east of the Indiana state line. Only 10 miles to the east is Interstate 75, one of the nation's busiest north-south highways. The City offers a lovely rural setting right in the heart of industrial America. Several major metropolitan areas including Columbus, Dayton, Toledo, and Ft. Wayne are within easy commuting distance. Almost two-thirds of the nation's population lives within a 500-mile radius, making the City a natural location to conduct business.

The City has a diverse and prosperous business base and a population that understands the value of hard work. The fertile farmland and expanding tourism industry provide additional economic factors that add significantly to the City's economic prosperity.

The rich history of the City dates back to the early 1800's when "canal fever" swept over Ohio. It provided the City with the opportunity to become part of a canal system highway that would run from the Miami River to Lake Erie. After completion of the canal, Grand Lake St. Marys was completed in 1845 to help maintain the water levels in the canal. Grand Lake St. Marys is now a tourist area in Ohio, providing recreational opportunities such as boating and fishing for visitors and residents alike.

The City's future promises to be even brighter than its historic past. The City is a community of approximately 8,300 residents. The people embrace a lifestyle based on strong family values. Caring for and respecting neighbors is a way of life. The police, fire, and EMS forces offer hometown security only experienced in a rural setting such as the City's. Utility services offered by the City are some of the most reliable and economical in the entire region.

**Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Douglas Riesen, City Auditor, City of St. Marys, 101 E. Spring Street, St. Marys, OH 45885.

BASIC  
FINANCIAL STATEMENTS

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

STATEMENT OF NET POSITION  
DECEMBER 31, 2018

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>Assets:</b>			
Equity in pooled cash and investments . . . . .	\$ 9,327,901	\$ 9,315,465	\$ 18,643,366
Receivables (net of allowance for uncollectibles):			
Income taxes . . . . .	760,693	-	760,693
Real and other taxes. . . . .	392,450	74,248	466,698
Accounts . . . . .	131,534	2,595,891	2,727,425
Special assessments. . . . .	147,991	510	148,501
Loans . . . . .	767,522	291,878	1,059,400
Notes . . . . .	195,246	-	195,246
Accrued interest. . . . .	36,207	-	36,207
Internal balance . . . . .	(22,607)	22,607	-
Due from other governments . . . . .	326,196	716	326,912
Prepayments. . . . .	133,121	117,321	250,442
Materials and supplies inventory . . . . .	149,348	364,648	513,996
Investment in joint venture . . . . .	-	197,725	197,725
Net pension asset. . . . .	12,712	20,068	32,780
Restricted assets:			
Refundable cash deposits . . . . .	-	382,177	382,177
Cash with fiscal agent. . . . .	54,561	-	54,561
Capital assets:			
Non-depreciable capital assets . . . . .	3,724,918	5,926,746	9,651,664
Depreciable capital assets, net . . . . .	17,689,852	29,498,160	47,188,012
Total capital assets, net . . . . .	<u>21,414,770</u>	<u>35,424,906</u>	<u>56,839,676</u>
Total assets . . . . .	<u>33,827,645</u>	<u>48,808,160</u>	<u>82,635,805</u>
<b>Deferred outflows of resources:</b>			
Pension. . . . .	1,156,790	719,302	1,876,092
OPEB. . . . .	586,581	181,546	768,127
Total deferred outflows of resources . . . . .	<u>1,743,371</u>	<u>900,848</u>	<u>2,644,219</u>
<b>Liabilities:</b>			
Accounts payable . . . . .	30,009	1,556,055	1,586,064
Contracts payable . . . . .	25,846	391,400	417,246
Accrued wages and benefits. . . . .	72,236	54,454	126,690
Due to other governments. . . . .	71,615	40,694	112,309
Judgments payable. . . . .	500	-	500
Accrued interest payable . . . . .	-	15,405	15,405
Notes payable. . . . .	14,000	-	14,000
Payable from restricted assets:			
Refundable cash deposits . . . . .	-	382,177	382,177
Long-term liabilities:			
Due within one year. . . . .	91,201	1,195,335	1,286,536
Net pension liability. . . . .	6,736,250	2,665,296	9,401,546
Net OPEB liability. . . . .	5,783,942	1,774,314	7,558,256
Due in more than one year . . . . .	300,862	18,203,314	18,504,176
Total liabilities . . . . .	<u>13,126,461</u>	<u>26,278,444</u>	<u>39,404,905</u>
<b>Deferred inflows of resources:</b>			
Property taxes levied for the next fiscal year. . . . .	388,493	-	388,493
Pension . . . . .	927,619	753,020	1,680,639
OPEB. . . . .	137,909	181,724	319,633
Total deferred inflows of resources . . . . .	<u>1,454,021</u>	<u>934,744</u>	<u>2,388,765</u>
<b>Net position:</b>			
Net investment in capital assets. . . . .	21,388,924	18,972,686	40,361,610
Restricted for:			
Capital projects. . . . .	1,336,950	-	1,336,950
Debt service . . . . .	50,548	-	50,548
Transportation projects. . . . .	678,536	-	678,536
Community improvements . . . . .	2,203,035	-	2,203,035
Other purposes. . . . .	16,690	-	16,690
Unrestricted (deficit). . . . .	(4,684,149)	3,523,134	(1,161,015)
Total net position. . . . .	<u>\$ 20,990,534</u>	<u>\$ 22,495,820</u>	<u>\$ 43,486,354</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>Expenses</u>	<u>Program Revenues</u>		
		<u>Charges for Services and Sales</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
<b>Governmental activities:</b>				
General government. . . . .	\$ 1,162,935	\$ 111,994	\$ -	\$ -
Security of persons and property . . . . .	4,172,543	619,976	-	-
Public health and welfare . . . . .	25,656	4,171	-	-
Transportation. . . . .	2,280,058	-	411,810	154,167
Community environment . . . . .	75,308	90,840	69,085	-
Leisure time activity. . . . .	468,973	42,932	-	51,000
Interest and fiscal charges. . . . .	5,453	-	-	-
Total governmental activities . . . . .	<u>8,190,926</u>	<u>869,913</u>	<u>480,895</u>	<u>205,167</u>
<b>Business-type activities:</b>				
Water . . . . .	1,805,773	2,167,318	-	-
Sewer . . . . .	2,246,176	2,326,669	-	-
Electric . . . . .	20,850,779	21,003,008	-	-
Refuse . . . . .	937,782	913,197	-	-
Total business-type activities. . . . .	<u>25,840,510</u>	<u>26,410,192</u>	<u>-</u>	<u>-</u>
Total primary government . . . . .	<u>\$ 34,031,436</u>	<u>\$ 27,280,105</u>	<u>\$ 480,895</u>	<u>\$ 205,167</u>

**General revenues:**

- Property taxes levied for:
  - General purposes . . . . .
  - Special purposes. . . . .
- Income taxes levied for:
  - General purposes . . . . .
  - Special purposes. . . . .
- Capital projects . . . . .
- Grants and entitlements not restricted to specific programs. . . . .
- Investment earnings. . . . .
- Decrease in fair value of investments. . . . .
- Miscellaneous. . . . .

Total general revenues . . . . .

Special item - debt forgiveness. . . . .

Transfers . . . . .

Total general revenues and transfers . . . . .

Change in net position . . . . .

**Net position at beginning of year (restated) . . .**

**Net position at end of year . . . . .**

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**Net (Expense) Revenue  
and Changes in Net Position**

<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
\$ (1,050,941)	\$ -	\$ (1,050,941)
(3,552,567)	-	(3,552,567)
(21,485)	-	(21,485)
(1,714,081)	-	(1,714,081)
84,617	-	84,617
(375,041)	-	(375,041)
(5,453)	-	(5,453)
<u>(6,634,951)</u>	<u>-</u>	<u>(6,634,951)</u>
-	361,545	361,545
-	80,493	80,493
-	152,229	152,229
-	<u>(24,585)</u>	<u>(24,585)</u>
-	<u>569,682</u>	<u>569,682</u>
<u>(6,634,951)</u>	<u>569,682</u>	<u>(6,065,269)</u>
1,261,016	-	1,261,016
68,951	-	68,951
2,557,378	-	2,557,378
509,544	-	509,544
1,716,589	-	1,716,589
270,355	12,088	282,443
245,633	45,638	291,271
(15,631)	-	(15,631)
<u>273,059</u>	<u>265,399</u>	<u>538,458</u>
<u>6,886,894</u>	<u>323,125</u>	<u>7,210,019</u>
-	409,988	409,988
<u>(334,823)</u>	<u>334,823</u>	<u>-</u>
<u>6,552,071</u>	<u>1,067,936</u>	<u>7,620,007</u>
(82,880)	1,637,618	1,554,738
<u>21,073,414</u>	<u>20,858,202</u>	<u>41,931,616</u>
<u>\$ 20,990,534</u>	<u>\$ 22,495,820</u>	<u>\$ 43,486,354</u>

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2018

	General	Voted Income Tax	Nonmajor Governmental Funds	Total Governmental Funds
<b>Assets:</b>				
Equity in pooled cash and investments . . . . .	\$ 3,613,605	\$ 1,054,668	\$ 4,641,554	\$ 9,309,827
Receivables:				
Income taxes . . . . .	365,133	253,539	142,021	760,693
Real and other taxes. . . . .	310,907	-	81,543	392,450
Accounts . . . . .	131,534	-	-	131,534
Special assessments. . . . .	-	-	147,991	147,991
Loans . . . . .	-	-	767,522	767,522
Notes . . . . .	-	-	195,246	195,246
Accrued interest. . . . .	36,207	-	-	36,207
Due from other funds . . . . .	71,999	-	-	71,999
Due from other governments . . . . .	120,120	8,166	197,910	326,196
Prepayments. . . . .	106,809	2,176	22,979	131,964
Materials and supplies inventory . . . . .	86,834	-	32,052	118,886
Restricted assets:				
Cash with fiscal agent. . . . .	-	-	54,561	54,561
Total assets . . . . .	<u>\$ 4,843,148</u>	<u>\$ 1,318,549</u>	<u>\$ 6,283,379</u>	<u>\$ 12,445,076</u>
<b>Liabilities:</b>				
Accounts payable. . . . .	\$ 9,938	\$ 7,401	\$ 10,967	\$ 28,306
Contracts payable. . . . .	-	3,250	22,596	25,846
Accrued wages and benefits payable . . . . .	58,289	1,997	10,470	70,756
Compensated absences payable . . . . .	-	-	537	537
Interfund loans payable. . . . .	-	-	98,920	98,920
Due to other governments . . . . .	22,047	2,295	46,120	70,462
Judgments payable. . . . .	500	-	-	500
Notes payable . . . . .	-	-	14,000	14,000
Total liabilities . . . . .	<u>90,774</u>	<u>14,943</u>	<u>203,610</u>	<u>309,327</u>
<b>Deferred inflows of resources:</b>				
Property taxes levied for the next fiscal year. . . . .	307,665	-	80,828	388,493
Income tax revenue not available . . . . .	205,240	142,514	79,830	427,584
Delinquent property tax revenue not available . . . . .	3,242	-	715	3,957
Accrued interest not available. . . . .	21,764	-	-	21,764
Special assessments revenue not available . . . . .	-	-	147,991	147,991
Intergovernmental revenue not available . . . . .	102,074	-	167,570	269,644
Licenses and permits revenue not available. . . . .	10,867	-	-	10,867
Ambulance revenue not available . . . . .	93,380	-	-	93,380
Total deferred inflows of resources. . . . .	<u>744,232</u>	<u>142,514</u>	<u>476,934</u>	<u>1,363,680</u>
<b>Fund balances:</b>				
Nonspendable . . . . .	197,970	2,176	55,031	255,177
Restricted. . . . .	-	1,158,916	3,827,389	4,986,305
Committed . . . . .	-	-	1,784,670	1,784,670
Assigned . . . . .	146,159	-	-	146,159
Unassigned (deficit) . . . . .	<u>3,664,013</u>	<u>-</u>	<u>(64,255)</u>	<u>3,599,758</u>
Total fund balances. . . . .	<u>4,008,142</u>	<u>1,161,092</u>	<u>5,602,835</u>	<u>10,772,069</u>
Total liabilities, deferred inflows of resources and fund balances. . . . .	<u>\$ 4,843,148</u>	<u>\$ 1,318,549</u>	<u>\$ 6,283,379</u>	<u>\$ 12,445,076</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
DECEMBER 31, 2018

<b>Total governmental fund balances</b>		\$	10,772,069
<i>Amounts reported for governmental activities on the statement of net position are different because:</i>			
Capital assets used in governmental activities (excluding internal service fund capital assets) are not financial resources and therefore are not reported in the funds.			21,404,270
Other long-term assets are not available to pay for current period expenditures and therefore are deferred inflows of resources in the funds.			
Income taxes receivable	\$	427,584	
Real and other taxes receivable		3,957	
Accounts receivable		104,247	
Special assessments receivable		147,991	
Accrued interest receivable		21,764	
Due from other governments		269,644	
Total		975,187	975,187
The internal service fund is used by management to charge the costs of the maintenance garage to individual funds. The assets and liabilities of the internal service fund are included in governmental activities on the statement of net position. The net position of the internal service fund, including an internal balance of \$4,314 and (\$67,856) for total net position of the internal service fund, is:			(63,542)
The net pension asset and net pension liability are not available to pay for current period expenditures and are not due and payable in the current period respectively; therefore, the asset, the liability and related deferred inflows/outflows are not reported in governmental funds.			
Net pension asset		12,087	
Deferred outflows of resources		1,127,172	
Deferred inflows of resources		(907,764)	
Net pension liability		(6,653,206)	
Total		(6,421,711)	(6,421,711)
The net OPEB liability is not available to pay for current period expenditures and are not due and payable in the current period, respectively; therefore the liability and related deferred inflows/outflows are not reported in governmental funds.			
Deferred outflows of resources		578,237	
Deferred inflows of resources		(133,791)	
Net OPEB liability		(5,728,659)	
Total		(5,284,213)	(5,284,213)
Long-term liabilities (compensated absences) are not due and payable in the current period and therefore are not reported in the funds.			(391,526)
<b>Net position of governmental activities</b>		\$	20,990,534

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>General</u>	<u>Voted Income Tax</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Revenues:</b>				
Income taxes . . . . .	\$ 2,542,414	\$ 1,423,119	\$ 786,802	\$ 4,752,335
Real and other taxes. . . . .	1,260,312	-	68,796	1,329,108
Charges for services. . . . .	647,761	-	85,674	733,435
Licenses and permits . . . . .	104,479	-	-	104,479
Fines and forfeitures . . . . .	14,833	-	1,990	16,823
Intergovernmental. . . . .	256,138	-	560,423	816,561
Special assessments . . . . .	-	-	57,400	57,400
Investment income. . . . .	228,342	4,520	26,866	259,728
Decrease in fair value of investments. . . . .	(15,631)	-	-	(15,631)
Rental income . . . . .	112,750	-	-	112,750
Contributions and donations. . . . .	2,833	-	101,000	103,833
Other . . . . .	132,414	43,918	93,894	270,226
Total revenues . . . . .	<u>5,286,645</u>	<u>1,471,557</u>	<u>1,782,845</u>	<u>8,541,047</u>
<b>Expenditures:</b>				
Current:				
General government. . . . .	992,998	-	-	992,998
Security of persons and property . . . . .	2,924,254	-	397,277	3,321,531
Public health and welfare . . . . .	19,736	-	-	19,736
Transportation. . . . .	-	-	922,468	922,468
Community environment . . . . .	24,444	-	906	25,350
Leisure time activity. . . . .	203,152	-	95,899	299,051
Capital outlay . . . . .	-	1,976,360	800,225	2,776,585
Debt service:				
Interest and fiscal charges . . . . .	-	-	5,453	5,453
Total expenditures . . . . .	<u>4,164,584</u>	<u>1,976,360</u>	<u>2,222,228</u>	<u>8,363,172</u>
Excess (deficiency) of revenues over (under) expenditures. . . . .	<u>1,122,061</u>	<u>(504,803)</u>	<u>(439,383)</u>	<u>177,875</u>
<b>Other financing sources (uses):</b>				
Transfers in . . . . .	-	-	310,000	310,000
Transfers out. . . . .	(496,247)	-	-	(496,247)
Total other financing sources (uses) . . . . .	<u>(496,247)</u>	<u>-</u>	<u>310,000</u>	<u>(186,247)</u>
Net change in fund balances . . . . .	625,814	(504,803)	(129,383)	(8,372)
<b>Fund balances at beginning of year . . . . .</b>	3,339,558	1,665,895	5,729,473	10,734,926
<b>Change in nonspendable inventory . . . . .</b>	42,770	-	2,745	45,515
<b>Fund balances at end of year . . . . .</b>	<u>\$ 4,008,142</u>	<u>\$ 1,161,092</u>	<u>\$ 5,602,835</u>	<u>\$ 10,772,069</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2018

<b>Net change in fund balances - total governmental funds</b>	\$	(8,372)
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period. Both amounts are exclusive of internal service fund activity.		
Capital asset additions	\$ 2,579,358	
Current year depreciation	<u>(1,872,378)</u>	
Total		706,980
Governmental funds report expenditures for inventory when purchased. However in the statement of activities, they are reported as an expense when consumed.		
		45,515
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Income taxes	31,176	
Real and other taxes	859	
Licenses and permits	(14,039)	
Charges for services	14,323	
Special assessments	(155,258)	
Intergovernmental	16,955	
Investment income	<u>7,806</u>	
Total		(98,178)
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension		574,760
OPEB		9,460
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability and net OPEB liability are reported as pension/OPEB expense in the statement of activities.		
Pension		(851,165)
OPEB		(477,324)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources, and therefore are not reported as expenditures in governmental funds.		
		22,656
The internal service fund used by management to charge the costs of the maintenance garage to individual funds is not reported in the statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund, including internal balance activity of (\$1,428) is allocated among the governmental activities.		
		<u>(7,212)</u>
<b>Change in net position of governmental activities</b>	<b>\$</b>	<b><u>(82,880)</u></b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Income taxes . . . . .	\$ 2,417,570	\$ 2,417,570	\$ 2,585,454	\$ 167,884
Real and other taxes. . . . .	1,118,428	1,118,428	1,196,096	77,668
Charges for services. . . . .	598,064	598,064	639,595	41,531
Licenses, permits and fees . . . . .	97,695	97,695	104,479	6,784
Fines and forfeitures. . . . .	13,332	13,332	14,258	926
Intergovernmental. . . . .	239,272	239,272	255,888	16,616
Investment income . . . . .	200,061	200,061	213,954	13,893
Rental income. . . . .	105,429	105,429	112,750	7,321
Contributions and donations . . . . .	2,556	2,556	2,733	177
Other . . . . .	190,529	190,529	203,760	13,231
Total revenues. . . . .	<u>4,982,936</u>	<u>4,982,936</u>	<u>5,328,967</u>	<u>346,031</u>
<b>Expenditures:</b>				
Current:				
General government. . . . .	1,095,885	1,165,199	1,165,199	-
Security of persons and property . . . . .	3,087,722	3,216,446	2,961,613	254,833
Public health and welfare . . . . .	27,749	28,696	19,736	8,960
Community environment . . . . .	35,000	36,508	31,432	5,076
Leisure time activity. . . . .	246,857	257,170	214,917	42,253
Total expenditures. . . . .	<u>4,493,213</u>	<u>4,704,019</u>	<u>4,392,897</u>	<u>311,122</u>
Excess of revenues over expenditures. . . . .	<u>489,723</u>	<u>278,917</u>	<u>936,070</u>	<u>657,153</u>
<b>Other financing sources (uses):</b>				
Sale of assets . . . . .	1,871	1,871	2,001	130
Transfers out . . . . .	<u>(677,900)</u>	<u>(677,900)</u>	<u>(496,247)</u>	<u>181,653</u>
Total other financing sources (uses). . . . .	<u>(676,029)</u>	<u>(676,029)</u>	<u>(494,246)</u>	<u>181,783</u>
Net change in fund balance . . . . .	(186,306)	(397,112)	441,824	838,936
<b>Fund balance at beginning of year . . . . .</b>	2,973,092	2,973,092	2,973,092	-
<b>Prior year encumbrances appropriated. . . . .</b>	91,722	91,722	91,722	-
<b>Fund balance at end of year . . . . .</b>	<u>\$ 2,878,508</u>	<u>\$ 2,667,702</u>	<u>\$ 3,506,638</u>	<u>\$ 838,936</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

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**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
DECEMBER 31, 2018

	<b>Business-type Activities - Enterprise Funds</b>			
	<b>Water</b>	<b>Sewer</b>	<b>Electric</b>	<b>Refuse</b>
<b>Assets:</b>				
Current assets:				
Equity in pooled cash and investments . . . . .	\$ 1,303,379	\$ 581,650	\$ 4,921,423	\$ 2,509,013
Real and other taxes . . . . .	-	-	74,248	-
Accounts . . . . .	211,913	247,943	2,053,425	82,610
Special assessments . . . . .	128	382	-	-
Interfund loans . . . . .	-	-	98,920	-
Due from other governments . . . . .	-	-	-	716
Prepayments . . . . .	29,204	37,088	36,338	14,691
Materials and supplies inventory . . . . .	171,507	47,261	127,621	18,259
<b>Total current assets . . . . .</b>	<b>1,716,131</b>	<b>914,324</b>	<b>7,311,975</b>	<b>2,625,289</b>
Noncurrent assets:				
Loans receivable . . . . .	-	-	291,878	-
Net pension asset . . . . .	5,649	4,355	7,144	2,920
Restricted assets:				
Refundable cash deposits . . . . .	-	-	382,177	-
Investment in joint venture . . . . .	-	-	197,725	-
Capital assets:				
Non-depreciable capital assets . . . . .	4,093,635	171,940	1,357,476	303,695
Depreciable capital assets, net . . . . .	4,685,615	13,998,675	9,830,228	983,642
<b>Total capital assets, net . . . . .</b>	<b>8,779,250</b>	<b>14,170,615</b>	<b>11,187,704</b>	<b>1,287,337</b>
<b>Total noncurrent assets . . . . .</b>	<b>8,784,899</b>	<b>14,174,970</b>	<b>12,066,628</b>	<b>1,290,257</b>
<b>Total assets . . . . .</b>	<b>10,501,030</b>	<b>15,089,294</b>	<b>19,378,603</b>	<b>3,915,546</b>
<b>Deferred outflows of resources:</b>				
Pension . . . . .	232,369	148,768	226,260	111,905
OPEB . . . . .	70,987	32,362	46,656	31,541
<b>Total deferred outflows of resources . . . . .</b>	<b>303,356</b>	<b>181,130</b>	<b>272,916</b>	<b>143,446</b>
<b>Liabilities:</b>				
Current liabilities:				
Accounts payable . . . . .	26,762	21,069	1,479,604	28,620
Contracts payable . . . . .	45,230	-	346,170	-
Accrued wages and benefits . . . . .	19,065	10,039	17,811	7,539
Compensated absences payable . . . . .	21,542	6,204	15,397	19,395
Due to other funds . . . . .	-	-	71,999	-
Due to other governments . . . . .	11,597	7,573	16,477	5,047
Accrued interest payable . . . . .	588	587	14,230	-
Current portion of general obligation bonds payable . . . . .	47,500	47,500	-	-
Revenue bonds payable . . . . .	-	-	280,000	-
Current portion of OWDA loans payable . . . . .	-	534,593	-	-
Current portion of OPWC loans payable . . . . .	-	23,204	-	-
Current portion of AMP-Ohio stranded cost payable . . . . .	-	-	200,000	-
Payable from restricted assets:				
Refundable cash deposits . . . . .	-	-	382,177	-
<b>Total current liabilities . . . . .</b>	<b>172,284</b>	<b>650,769</b>	<b>2,823,865</b>	<b>60,601</b>
Long-term liabilities:				
Compensated absences payable . . . . .	73,373	21,240	53,317	51,817
General obligation bonds payable . . . . .	320,000	320,000	-	-
OWDA loans payable . . . . .	3,415,874	6,450,620	-	-
Revenue bonds payable . . . . .	-	-	4,625,000	-
OPWC loans payable . . . . .	-	322,870	-	-
AMP-Ohio stranded cost payable . . . . .	-	-	337,955	-
Landfill closure/postclosure liability . . . . .	-	-	-	2,211,248
Net pension liability . . . . .	750,230	578,417	948,805	387,844
Net OPEB liability . . . . .	499,436	385,058	631,629	258,191
<b>Total long-term liabilities . . . . .</b>	<b>5,058,913</b>	<b>8,078,205</b>	<b>6,596,706</b>	<b>2,909,100</b>
<b>Total liabilities . . . . .</b>	<b>5,231,197</b>	<b>8,728,974</b>	<b>9,420,571</b>	<b>2,969,701</b>
<b>Deferred inflows of resources:</b>				
Pension . . . . .	200,523	138,508	317,742	96,247
OPEB . . . . .	37,204	28,684	96,603	19,233
<b>Total deferred inflows of resources . . . . .</b>	<b>237,727</b>	<b>167,192</b>	<b>414,345</b>	<b>115,480</b>
<b>Net position:</b>				
Net investment in capital assets . . . . .	4,950,646	6,471,828	6,262,875	1,287,337
Unrestricted (deficit) . . . . .	384,816	(97,570)	3,553,728	(313,526)
<b>Total net position . . . . .</b>	<b>\$ 5,335,462</b>	<b>\$ 6,374,258</b>	<b>\$ 9,816,603</b>	<b>\$ 973,811</b>

Adjustment to reflect the consolidation of the internal service fund's activities related to enterprise funds.

Net position of business-type activities.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

Total	Governmental Activities - Internal Service Fund
\$ 9,315,465	\$ 18,074
74,248	-
2,595,891	-
510	-
98,920	-
716	-
117,321	1,157
364,648	30,462
<u>12,567,719</u>	<u>49,693</u>
291,878	-
20,068	625
382,177	-
197,725	-
5,926,746	-
29,498,160	10,500
<u>35,424,906</u>	<u>10,500</u>
<u>36,316,754</u>	<u>11,125</u>
<u>48,884,473</u>	<u>60,818</u>
719,302	29,618
181,546	8,344
<u>900,848</u>	<u>37,962</u>
1,556,055	1,703
391,400	-
54,454	1,480
62,538	-
71,999	-
40,694	1,153
15,405	-
95,000	-
280,000	-
534,593	-
23,204	-
200,000	-
382,177	-
<u>3,707,519</u>	<u>4,336</u>
199,747	-
640,000	-
9,866,494	-
4,625,000	-
322,870	-
337,955	-
2,211,248	-
2,665,296	83,044
1,774,314	55,283
<u>22,642,924</u>	<u>138,327</u>
<u>26,350,443</u>	<u>142,663</u>
753,020	19,855
181,724	4,118
<u>934,744</u>	<u>23,973</u>
18,972,686	10,500
3,527,448	(78,356)
<u>22,500,134</u>	<u>\$ (67,856)</u>
(4,314)	
<u>\$ 22,495,820</u>	

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

STATEMENT OF REVENUES, EXPENSES AND  
CHANGES IN NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**Business-type Activities - Enterprise Funds**

	<u>Water</u>	<u>Sewer</u>	<u>Electric</u>	<u>Refuse</u>
<b>Operating revenues:</b>				
Charges for services . . . . .	\$ 2,157,056	\$ 2,322,569	\$ 21,003,008	\$ 913,197
Tap-in fees. . . . .	10,262	4,100	-	-
Rental income . . . . .	2,200	-	24,239	23,850
Other. . . . .	20,923	37,413	140,217	16,557
Total operating revenues. . . . .	<u>2,190,441</u>	<u>2,364,082</u>	<u>21,167,464</u>	<u>953,604</u>
<b>Operating expenses:</b>				
Personal services. . . . .	1,014,547	762,898	1,231,563	526,384
Contractual services . . . . .	218,006	384,971	384,301	260,322
Materials and supplies. . . . .	275,182	80,638	18,014,407	24,204
Depreciation. . . . .	289,824	788,226	865,030	126,264
Other. . . . .	-	-	15,588	-
Total operating expenses. . . . .	<u>1,797,559</u>	<u>2,016,733</u>	<u>20,510,889</u>	<u>937,174</u>
Operating income (loss) . . . . .	<u>392,882</u>	<u>347,349</u>	<u>656,575</u>	<u>16,430</u>
<b>Nonoperating revenues (expenses):</b>				
Interest and fiscal charges . . . . .	(7,975)	(229,198)	(225,469)	-
Interest income . . . . .	1,045	1,045	40,132	3,416
Decrease in investment in joint venture . . . . .	-	-	(101,997)	-
Other local tax revenue. . . . .	-	-	12,088	-
Excise tax expense . . . . .	-	-	(12,088)	-
Total nonoperating revenues (expenses) . . . . .	<u>(6,930)</u>	<u>(228,153)</u>	<u>(287,334)</u>	<u>3,416</u>
Net income (loss) before special item, transfers and capital contributions . . . . .	385,952	119,196	369,241	19,846
Special item - debt forgiveness. . . . .	-	-	409,988	-
Transfers in. . . . .	-	-	186,247	-
Capital contributions. . . . .	<u>8,576</u>	<u>140,000</u>	<u>-</u>	<u>-</u>
Change in net position . . . . .	394,528	259,196	965,476	19,846
<b>Net (deficit) position at beginning of year (restated) . . . . .</b>	<u>4,940,934</u>	<u>6,115,062</u>	<u>8,851,127</u>	<u>953,965</u>
<b>Net position (deficit) at end of year. . . . .</b>	<u>\$ 5,335,462</u>	<u>\$ 6,374,258</u>	<u>\$ 9,816,603</u>	<u>\$ 973,811</u>

Adjustment to reflect the consolidation of the internal service fund's activities related to enterprise funds.

Change in net position of business-type activities.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

<u>Total</u>	<u>Governmental Activities - Internal Service Fund</u>
\$ 26,395,830	\$ 403,829
14,362	-
50,289	-
215,110	3,049
<u>26,675,591</u>	<u>406,878</u>
3,535,392	113,015
1,247,600	2,361
18,394,431	297,142
2,069,344	3,000
15,588	-
<u>25,262,355</u>	<u>415,518</u>
<u>1,413,236</u>	<u>(8,640)</u>
(462,642)	-
45,638	-
(101,997)	-
12,088	-
(12,088)	-
<u>(519,001)</u>	<u>-</u>
894,235	(8,640)
409,988	-
186,247	-
<u>148,576</u>	<u>-</u>
1,639,046	(8,640)
	<u>(59,216)</u>
	<u>\$ (67,856)</u>
<u>(1,428)</u>	
<u>\$ 1,637,618</u>	

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2018

<b>Business-type Activities - Enterprise Funds</b>				
	<b>Water</b>	<b>Sewer</b>	<b>Electric</b>	<b>Refuse</b>
<b>Cash flows from operating activities:</b>				
Cash received from charges for services . . . . .	\$ 2,124,683	\$ 2,251,509	\$ 20,855,327	\$ 909,352
Cash received from tap-in fees. . . . .	10,262	4,100	-	-
Cash received from rental charges . . . . .	2,200	-	24,239	23,850
Cash received from other operations. . . . .	76,961	37,659	209,386	17,600
Cash payments for personal services . . . . .	(898,771)	(683,868)	(1,177,955)	(451,785)
Cash payments for contract services. . . . .	(262,674)	(391,783)	(569,413)	(400,382)
Cash payments for materials and supplies . . . . .	(256,698)	(100,718)	(18,049,494)	(27,056)
Cash payments for other operations . . . . .	-	-	(59,036)	-
Net cash provided by (used in) operating activities. . . . .	<u>795,963</u>	<u>1,116,899</u>	<u>1,233,054</u>	<u>71,579</u>
<b>Cash flows from noncapital financing activities:</b>				
Cash received from transfers in. . . . .	-	-	186,247	-
Cash payments for loans to other entities. . . . .	-	-	(291,878)	-
Cash received from the repayment of interfund loans . .	-	-	33,870	-
Cash received from other local taxes. . . . .	-	-	12,088	-
Cash payments for excise tax expense . . . . .	-	-	(12,088)	-
Net cash used in noncapital financing activities. . . . .	<u>-</u>	<u>-</u>	<u>(71,761)</u>	<u>-</u>
<b>Cash flows from capital and related financing activities:</b>				
Cash payments for the acquisition of capital assets . . . .	(3,370,744)	(468,252)	(998,176)	-
Bond issuance. . . . .	-	-	5,200,000	-
Proceeds from OWDA loan. . . . .	2,870,719	-	-	-
Cash payments for principal retirement . . . . .	(70,079)	(587,777)	(4,402,003)	-
Cash payments for interest and fiscal charges. . . . .	(8,051)	(229,275)	(259,941)	-
Net cash provided by (used in) capital and related financing activities . . . . .	<u>(578,155)</u>	<u>(1,285,304)</u>	<u>(460,120)</u>	<u>-</u>
<b>Cash flows from investing activities:</b>				
Cash received from interest earned . . . . .	1,045	1,045	40,132	3,416
Net cash provided by investing activities. . . . .	<u>1,045</u>	<u>1,045</u>	<u>40,132</u>	<u>3,416</u>
Net increase (decrease) in cash and investments . . . . .	218,853	(167,360)	741,305	74,995
<b>Cash and investments at beginning of year . . . . .</b>	<u>1,084,526</u>	<u>749,010</u>	<u>4,562,295</u>	<u>2,434,018</u>
<b>Cash and investments at end of year. . . . .</b>	<u>\$ 1,303,379</u>	<u>\$ 581,650</u>	<u>\$ 5,303,600</u>	<u>\$ 2,509,013</u>

<u>Total</u>	<u>Governmental Activities - Internal Service Fund</u>
\$ 26,140,871	\$ 403,829
14,362	-
50,289	-
341,606	3,082
(3,212,379)	(92,724)
(1,624,252)	(2,361)
(18,433,966)	(314,601)
<u>(59,036)</u>	<u>-</u>
<u>3,217,495</u>	<u>(2,775)</u>
186,247	-
(291,878)	-
33,870	-
12,088	-
<u>(12,088)</u>	<u>-</u>
<u>(71,761)</u>	<u>-</u>
(4,837,172)	-
5,200,000	-
2,870,719	-
(5,059,859)	-
<u>(497,267)</u>	<u>-</u>
<u>(2,323,579)</u>	<u>-</u>
<u>45,638</u>	<u>-</u>
<u>45,638</u>	<u>-</u>
867,793	(2,775)
8,829,849	20,849
<u>\$ 9,697,642</u>	<u>\$ 18,074</u>

(continued)

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS (CONTINUED)  
FOR THE YEAR ENDED DECEMBER 31, 2018

	<b>Business-type Activities - Enterprise Funds</b>			
	<u>Water</u>	<u>Sewer</u>	<u>Electric</u>	<u>Refuse</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:</b>				
Operating income (loss) . . . . .	\$ 392,882	\$ 347,349	\$ 656,575	\$ 16,430
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation . . . . .	289,824	788,226	865,030	126,264
Changes in assets and liabilities:				
Accounts receivable . . . . .	(36,367)	(71,056)	(116,616)	(3,129)
Special assessments receivable . . . . .	3,994	(4)	-	-
Due from other governments . . . . .	56,038	246	452	327
Real and other taxes receivable . . . . .	-	-	(6,699)	-
Materials and supplies inventory . . . . .	11,633	(11,900)	59,453	(2,852)
Prepayments . . . . .	5,491	5,474	12,246	2,731
Net pension asset . . . . .	(3,749)	(2,738)	(4,112)	(1,903)
Deferred outflows - pension . . . . .	145,224	182,673	376,358	90,259
Deferred outflows - OPEB . . . . .	(64,982)	(27,252)	(37,072)	(28,326)
Accounts payable . . . . .	(38,404)	(16,052)	(102,976)	5,790
Contracts payable . . . . .	-	-	9,986	-
Accrued wages and benefits . . . . .	3,805	1,189	2,999	1,154
Compensated absences payable . . . . .	(19,462)	(20,091)	(38,145)	8,820
Due to other governments . . . . .	1,642	(342)	(1,111)	(78)
Due to other funds . . . . .	-	-	6,643	-
Refundable cash deposits liability . . . . .	-	-	(9,296)	-
Net pension liability . . . . .	(219,605)	(246,860)	(599,001)	(131,408)
Net OPEB liability . . . . .	85,939	33,194	(28,291)	36,804
Deferred inflows - pension . . . . .	144,856	126,159	274,381	81,712
Deferred inflows - OPEB . . . . .	37,204	28,684	96,603	19,233
Landfill closure/postclosure liability . . . . .	-	-	-	(150,249)
AMP-Ohio stranded cost payable . . . . .	-	-	(184,353)	-
Net cash provided by (used in) operating activities . . . . .	<u>\$ 795,963</u>	<u>\$ 1,116,899</u>	<u>\$ 1,233,054</u>	<u>\$ 71,579</u>

**Non-cash transactions:**

During 2018 and 2017, the water fund purchased \$45,780 and \$81,405, respectively, in capital assets on account. The water fund received capital contributions from governmental activities in the amount of \$8,576 in 2018.

During 2018 the sewer fund purchased \$3,578 in capital assets on account. The sewer fund received capital contributions from governmental activities in the amount of \$140,000 in 2018.

During 2018 and 2017, the electric fund purchased \$348,308 and \$12,124, respectively, in capital assets on account. During 2018, \$409,988 of the OMEGA JV2 electric project general obligation bonds payable in the electric fund were forgiven.

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

<u>Total</u>	<u>Governmental Activities - Internal Service Fund</u>
\$ 1,413,236	\$ (8,640)
2,069,344	3,000
(227,168)	-
3,990	-
57,063	33
(6,699)	-
56,334	(13,797)
25,942	479
(12,502)	(418)
794,514	17,464
(157,632)	(7,690)
(151,642)	719
9,986	-
9,147	462
(68,878)	-
111	(4,494)
6,643	-
(9,296)	-
(1,196,874)	(22,620)
127,646	10,232
627,108	18,377
181,724	4,118
(150,249)	-
(184,353)	-
<u>\$ 3,217,495</u>	<u>\$ (2,775)</u>

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES  
FIDUCIARY FUND  
DECEMBER 31, 2018

	<b>Agency</b>
<b>Assets:</b>	
Equity in pooled cash and investments . . . . .	\$ 160,696
Receivables:	
Income taxes. . . . .	1,051,247
Total assets . . . . .	\$ 1,211,943
<b>Liabilities:</b>	
Due to other governments. . . . .	\$ 1,068,163
Payroll withholdings . . . . .	129,244
Undistributed assets . . . . .	14,536
Total liabilities . . . . .	\$ 1,211,943

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 1 - DESCRIPTION OF THE CITY**

The City of St. Marys (the “City”) is a home rule municipal corporation established and operated under the laws of the State of Ohio. St. Marys was established as a city in 1823 and incorporated as a municipal corporation in 1837.

The City operates under a mayor-council form of government. Legislative power is vested in a seven member City Council and a City Council President, all of which are elected to two-year terms. The Mayor is elected to a four-year term and is the chief executive officer of the City. Three City Council members are elected at-large and four are elected from wards. Other elected officials consist of the Auditor, Treasurer and Law Director. These elected officials are all elected for four-year terms.

The City of St. Marys is divided into various departments and financial management and control systems. Services provided include police and fire protection, street maintenance and repair, planning and zoning, parks and recreation (including a swimming pool), and water, sewer, electric and refuse services, as well as a staff to provide support (i.e., payroll processing, accounts payable, and revenue collection) to the service providers. The operation and control of these activities is provided by the City Council through the budgetary process and by the Mayor through administrative and managerial requirements and procedures.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City’s significant accounting policies are described below.

**A. Reporting Entity**

The City’s reporting entity has been defined in accordance with GASB Statement No. 14, “The Financial Reporting Entity” as amended by GASB Statement No. 39, “Determining Whether Certain Organizations Are Component Units” and GASB Statement No. 61, “The Financial Reporting Entity: Omnibus an Amendment of GASB Statements No. 14 and No. 34”. A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization’s Governing Board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization’s resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government’s financial statements incomplete or misleading. Based upon the application of these criteria, the City has no component units. The basic financial statements of the reporting entity include only those of the City (the primary government).

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The following organizations are described due to their relationship to the City:

***JOINT VENTURES WITH EQUITY INTEREST***

Ohio Municipal Electric Generation Agency Joint Venture

The City of St. Marys is a Financing Participant and a Purchaser Participant with percentages of liability and ownership of 3.80% and 2.98%, respectively, and shares participation with thirty-five other subdivisions within the State of Ohio in the Ohio Municipal Electric Generation Agency (OMEGA JV2). Owner Participants own undivided interests, as tenants in common, in the OMEGA JV2 Project in the amount of their respective Project Shares. Purchaser Participants agree to purchase the output associated with their respective Project Shares, ownership of which is held in trust for such Purchaser Participants.

Pursuant to the OMEGA JV2 Agreement (Agreement), the participants jointly undertook as either Financing Participants or Non-Financing Participants and as either Owner Participants or Purchaser Participants, the acquisition, construction, and equipping of OMEGA JV2, including such portions of OMEGA JV2 as have been acquired, constructed or equipped by American Municipal Power of Ohio (AMP-Ohio) and to pay or incur the costs of the same in accordance with the Agreement.

Pursuant to the Agreement, each participant has an obligation to pay its share of debt service on the Distributive Generation Bonds (Bonds) from the revenues of its electric system, subject only to the prior payment of Operating & Maintenance Expenses (O&M) of each participant's system, and shall be on a parity with any outstanding and future senior electric system revenue bonds, notes, or other indebtedness payable from any revenues of the system. Under the terms of the Agreement, each Financing Participant is to fix, charge, and collect rates, fees, and charges at least sufficient in order to maintain a debt coverage ratio equal to 110% of the sum of OMEGA JV2 debt service and any other outstanding senior lien electric system revenue obligations. As of December 31, 2018, the City of St. Marys has met their debt coverage obligation.

OMEGA JV2 was created to provide additional sources of reliable, reasonably priced electric power and energy when prices are high or during times of generation shortages or transmission constraints, and to improve the reliability and economic status of the participants' respective municipal electric utility system. The Project consists of 138.65 MW of distributed generation, of which 134.081 MW is the participants' entitlement and 4.569 MW are held in reserve. On dissolution of OMEGA JV2, the net position will be shared by the participants on a percentage of ownership basis. OMEGA JV2 is managed by AMP-Ohio, which acts as the joint venture's agent. During 2001, AMP-Ohio issued \$50,260,000 of twenty-year fixed rate bonds on behalf of the Financing Participants of OMEGA JV2. The net proceeds of the bond issue of \$45,904,712 were contributed to OMEGA JV2. On January 3, 2011, AMP-Ohio redeemed all of the \$31,110,000 OMEGA JV2 Project Distributive Generation Bonds then outstanding by borrowing on AMP-Ohio's revolving credit facility. As such, the remaining outstanding bond principal of the OMEGA JV2 indebtedness was reduced to zero, with the remaining principal balance now residing on the AMP-Ohio credit facility. During 2018 the city fulfilled its debt obligation in full. The principal paid on the loan in 2018 was \$7,003 with \$409,988 forgiven and reported as a special item; see Note 2.V for more details. Complete financial statements for OMEGA JV2 may be obtained from AMP-Ohio or from the State Auditor's website at [www.auditor.state.oh.us](http://www.auditor.state.oh.us).

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The thirty-six participating subdivisions and their respective ownership shares at December 31, 2018 are:

Municipality	Percent Ownership	Kw Entitlement	Municipality	Percent Ownership	Kw Entitlement
Hamilton	23.87%	32,000	Grafton	0.79%	1,056
Bowling Green	14.32%	19,198	Brewster	0.75%	1,000
Niles	11.49%	15,400	Monroeville	0.57%	764
Cuyahoga Falls	7.46%	10,000	Milan	0.55%	737
Wadsworth	5.81%	7,784	Oak Harbor	0.55%	737
Painesville	5.22%	7,000	Elmore	0.27%	364
Dover	5.22%	7,000	Jackson Center	0.22%	300
Galion	4.29%	5,753	Napoleon	0.20%	264
Amherst	3.73%	5,000	Lodi	0.16%	218
St. Marys	2.98%	4,000	Genoa	0.15%	199
Montpelier	2.98%	4,000	Pemberville	0.15%	197
Shelby	1.89%	2,536	Lucas	0.12%	161
Versailles	1.24%	1,660	South Vienna	0.09%	123
Edgerton	1.09%	1,460	Bradner	0.09%	119
Yellow Springs	1.05%	1,408	Woodville	0.06%	81
Oberlin	0.91%	1,217	Haskins	0.05%	73
Pioneer	0.86%	1,158	Arcanum	0.03%	44
Seville	0.79%	1,066	Custar	0.00%	4
	<u>95.20%</u>	<u>127,640</u>		<u>4.80%</u>	<u>6,441</u>
			Grand Total	<u>100.00%</u>	<u>134,081</u>

AMP-Ohio Solar Project

In 2012 AMP constructed a 3.54 MW solar energy generation field on a brownfield area including on top of an old land fill, in Napoleon, Ohio.

The project consisted of 17,160 solar panels covering 20.74 acres. Construction started in April 2012 and the facility went online late August 2012. AMP financed the project on its revolving line of credit at \$9,600,000. The balance as of December 31, 2018, including interest, is \$6,450,558. There are three (3) member project participants. Those participants are the City of Napoleon, Ohio (1,040 kW), the City of St. Marys, Ohio (2,300 kW) and the Village of Waynesfield, Ohio (200 kW).

The City of St. Marys has executed a take-or-pay sales contract with AMP for 2,300 kW or 64.97% of capacity and associated energy from the solar facility.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

***INSURANCE PURCHASING POOL***

The City participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio Municipal League Workers' Compensation Group Rating Plan (the "Plan") is an insurance purchasing pool. A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participating members. Each year, the participating members pay an enrollment fee to the Plan to cover the costs of administering the program.

**B. Basis of Presentation**

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-Wide Financial Statements*** - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

***Fund Financial Statements*** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are primarily charges for services, tap-in fees, and rental income for the water, sewer, electric, and refuse enterprise funds, and charges for services collected for the City's maintenance garage internal service fund. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the proprietary fund. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

**C. Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

***Governmental Funds*** - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

*General fund* - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Voted income tax fund* - The voted income tax fund is a capital projects fund that accounts for and reports financial resources resulting from the City's additional 0.5% income tax levy that are intended for various capital improvements.

Other governmental funds of the City are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects, and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

***Proprietary Funds*** - Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service.

***Enterprise Funds*** - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

*Water fund* - This fund accounts for the operations of water treatment and distribution to residential and commercial users located within the City.

*Sewer fund* - This fund accounts for the operations of sanitary sewer service to residential and commercial users located within the City.

*Electric fund* - This fund accounts for the operations of providing electric services to residential and commercial users located within the City.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

*Refuse fund* - This fund accounts for the operations of providing solid waste removal to residential and commercial users located within the City.

*Internal Service Fund* - Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on the operations of the City's maintenance garage.

*Fiduciary Funds* - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary funds are agency funds, which are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. The City's agency funds have been combined into one on the basic financial statements.

**D. Measurement Focus**

*Government-Wide Financial Statements* - The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

*Fund Financial Statements* - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Agency funds do not report a measurement focus as they do not report operations.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**E. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and deferred outflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Nonexchange Transactions*** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty-one days of year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements, and donations. On the accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis.

On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income taxes, State-levied locally shared taxes (including gasoline tax, local government funds, and permissive tax), fines and forfeitures, and special assessments.

***Deferred Outflows of Resources and Deferred Inflows of Resources*** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, see Notes 16 and 17 for deferred outflows of resources related the City's net pension liability and net OPEB liability, respectively.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which were levied to finance 2019 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the City, see Notes 16 and 17 for deferred inflows of resources related to the City's net pension liability and net OPEB liability, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**F. Budgetary Process**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, other than agency funds, are legally required to be budgeted and appropriated.

*Tax Budget* - A budget of estimated revenues and expenditures for all funds is submitted to the County Auditor, as secretary of the County Budget Commission, by July 20th of each year, for the period January 1 to December 31 of the following year. The budget includes proposed expenditures and the means of financing for all funds. The purpose of this budget document is to reflect the need for existing or increased tax rates. The Auglaize County Auditor waived this requirement for 2018.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

***Estimated Resources*** - The County Budget Commission reviews the estimated revenues and determines if the budget substantiates a need to levy all or part of previously authorized taxes. The County Budget Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the estimated beginning of year fund balance and projected revenue of each fund. On or before December 31, the City must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include the actual unencumbered fund balances from the preceding year. The certificate of estimated resources may be further amended during the year if the City Auditor determines that revenue to be collected will be greater than or less than prior revenue estimates, and the County Budget Commission finds the revised estimates to be reasonable. The amounts set forth in the basic financial statements represent estimates from the final amended official certificate of estimated resources issued during 2018.

***Appropriations*** - A temporary appropriations ordinance to control the level of expenditures for all funds may be passed on or about January 1 of each year, for the period January 1 to March 31. An annual appropriations ordinance must be passed by April 1 of each year, for the period January 1 to December 31. Appropriations may not exceed estimated resources as established in the amended official certificate of estimated resources. The allocation of appropriations among departments and objects within a fund may be modified during the year with City Council approval. Several appropriations resolutions were legally enacted by the City Council during the year. The budget figures, which appear in the budgetary comparison statement, represent the appropriated budget amounts and all supplemental appropriations.

***Budgeted Level of Expenditures*** - Administrative control is maintained through the establishment of detailed line-item budgets. Expenditures may not legally exceed appropriations at the level of appropriation adopted by the City Council. For all funds, City Council appropriations are made to personal services, capital outlay, debt retirement, transfer accounts and other expenditure accounts for each department within each fund. The appropriations set by the City Council at the legal level of control must remain fixed unless amended by City Council resolution. More detailed appropriation allocations may be made by the City Auditor as long as the allocations are within the City Council's legal level of control appropriated amount.

***Lapsing of Appropriations*** - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding year and are not reappropriated.

**G. Cash and Investments**

To improve cash management, cash received by the City, other than cash in segregated accounts or with fiscal agents, is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

Cash and investments that are held separately from the City by fiscal agents, and are not held within the City treasury, are recorded on the basic financial statements as "cash with fiscal agent".

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

During 2018, investments were limited to Federal Home Loan Bank (FHLB) and Federal Home Loan Mortgage Corporation (FHLMC) securities, U.S. Treasury money market mutual funds, negotiable certificates of deposit, nonnegotiable certificates of deposit and STAR Ohio. Investments are reported at fair value, except for nonnegotiable certificates of deposit, which are reported at cost. Fair value is based on quoted market prices.

During 2018, the City invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Interest earnings are allocated to City funds according to State statutes, grant requirements, or debt related restrictions. Interest revenue credited to the general fund during 2018 was \$228,342, which includes \$173,872 assigned from other City funds.

For purposes of the statement of cash flows and for presentation on the basic financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the City are considered to be cash equivalents. Investments with an initial maturity of more than three months, and not purchased from the pool, are reported as investments.

An analysis of the City's investments at year end is provided in Note 4.

**H. Loans Receivable**

Loans receivable represent the right to receive payment for certain loans made by the City. These loans are based upon written agreements between the City and the various loan recipients. See Note 8 for further information on the City's loans receivable.

**I. Notes Receivable**

Notes receivable represent the right to receive payment on notes issued to the Community Improvement Corporation of St. Marys (CIC). These notes are based upon written agreements between the City and the CIC. See Note 9 for further information on the City's notes receivable.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**J. Prepayments**

Payments made to vendors for services that will benefit the City beyond December 31, 2018 are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which it is consumed.

On the governmental fund financial statements, prepaid items are equally offset by nonspendable fund balance, which indicates that they do not constitute available spendable resources even though they are a component of net current assets.

**K. Inventories of Materials and Supplies**

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost, while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental funds when purchased. Inventories of the proprietary funds are expensed when used.

On the governmental fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance, which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

**L. Capital Assets**

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and disposals during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure primarily consists of bridges, culverts, curbs, sidewalks, streets, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets are depreciated except for land, easements, and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>	<u>Business-Type Activities Estimated Lives</u>
Land improvements	20 - 25 years	20 - 25 years
Buildings and improvements	20 - 25 years	25 years
Equipment and furniture	7 - 15 years	7 - 25 years
Vehicles	7 - 10 years	7 - 10 years
Infrastructure	20 - 40 years	10 - 50 years

**M. Compensated Absences**

Vacation leave benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation leave when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. An accrual for sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments. Accumulated unused sick leave is paid to employees who retire at various rates depending on department and length of service.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. When applicable, these amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

**N. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**O. Interfund Balances**

On the fund financial statements, amounts due to/from other funds resulting from time lag between payment dates are classified as “due to/from other funds”. Interfund balances resulting from loan transactions between funds are reported as “interfund loans receivable/payable”.

These amounts are eliminated in the governmental activities and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental activities and business-type activities, which are presented as internal balances.

**P. Interfund Activity**

Transfers between governmental activities and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

**Q. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

*Restricted* - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

*Committed* - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Assigned - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the City Auditor the authority to constrain monies for intended purposes. Fund balance is also assigned for any subsequent year appropriations in excess of estimated receipts in the general fund.

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**R. Restricted Assets**

Restricted assets represent utility deposits from customers that are restricted because their use is limited to the payment of unpaid utility bills or refunding the deposit to the customer. In addition, restricted assets represent permissive tax monies held by Auglaize County.

**S. Estimates**

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

**T. Capital Contributions**

Contributions of capital in governmental activities and proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, from grants or outside contributions of resources restricted to capital acquisition and construction, or from other funds within the City. Capital contributions are reported as such in the statement of activities, and as revenue in the proprietary fund financial statements. During 2018, the water and sewer funds received \$8,576 and \$140,000, respectively, in capital contributions from governmental activities.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

**U. Net Position**

Net position represents the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. The net position component “net investment in capital assets,” consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing or liabilities used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation or through external restrictions imposed by creditors, grantors, laws, or regulations of other governments. Net position restricted for other purposes consists primarily of monies intended for law enforcement and education.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**V. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of management and are either unusual in nature or infrequent in occurrence. In 2018 the City was forgiven \$409,988 in principal relating to the City’s long-term obligation for their OMEGA JV2 general obligation bond. The debt forgiveness has been reported as a special item on the statement of activities and the statement of revenues, expenses and changes in net position proprietary funds.

**W. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**X. Fair Value Measurements**

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

**A. Change in Accounting Principles/Restatement of Net Position**

For fiscal year 2018, the City has implemented GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", GASB Statement No. 85, "Omnibus 2017" and GASB Statement No. 86, "Certain Debt Extinguishments".

GASB Statement No. 75 improves the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The implementation of GASB Statement No. 75 had the effect of restating net position as previously reported (described below), revised the City's postemployment benefit plan disclosures, as presented in Note 17 to the basic financial statements, and added required supplementary information which is presented after the notes to the basic financial statements.

GASB Statement No. 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and OPEB. The implementation of GASB Statement No. 85 did not have an effect on the financial statements of the City.

GASB Statement No. 86 improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the City.

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**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)**

A net position restatement is required in order to implement GASB Statement No 75. Additionally, the beginning net position of the water fund and the business-type activities has been restated to properly classify capital assets and their effect on net position. Net position of the governmental activities and business-type activities at January 1, 2018 have been restated as follows:

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>
Net position as previously reported	\$ 25,934,160	\$ 21,913,221
Deferred outflows - payments subsequent to measurement date	23,432	23,914
Net OPEB liability	(4,884,178)	(1,646,668)
Restatement related to capital assets	<u>-</u>	<u>567,735</u>
Restated net position at January 1, 2018	<u>\$ 21,073,414</u>	<u>\$ 20,858,202</u>

Net position of the proprietary funds at January 1, 2018 have been restated as follows:

	<u>Enterprise Funds</u>				Governmental Activities - Internal Service Fund
	<u>Water Fund</u>	<u>Sewer Fund</u>	<u>Electric Fund</u>	<u>Refuse Fund</u>	
Net position as previously reported	\$ 4,780,691	\$ 6,461,816	\$ 9,501,463	\$ 1,172,137	\$ (14,819)
Deferred outflows - payments subsequent to measurement date	6,005	5,110	9,584	3,215	654
Net OPEB liability	(413,497)	(351,864)	(659,920)	(221,387)	(45,051)
Restatement related to capital assets	<u>567,735</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Restated net position at January 1, 2018	<u>\$ 4,940,934</u>	<u>\$ 6,115,062</u>	<u>\$ 8,851,127</u>	<u>\$ 953,965</u>	<u>\$ (59,216)</u>

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.

**B. Deficit Fund Balances**

Fund balances at December 31, 2018 included the following individual fund deficits:

<u>Nonmajor funds</u>	<u>Deficit</u>
Police pension	\$ 354
Special assessment bond retirement	55,739
Special assessment improvement	8,162

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits in interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio);
7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days and two hundred and seventy days, respectively, from the purchase date in an amount not to exceed forty percent of the interim monies available for investment at any one time; and,
8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

The City may also invest any monies not required to be used for a period of six months or more in the following:

1. Bonds of the State of Ohio;
2. Bonds of any municipal corporation, village, county, township, or other political subdivision of Ohio, as to which there is no default of principal, interest or coupons; and,
3. Obligations of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the City Auditor by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the City Auditor or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

*Restricted cash with fiscal agent:* At year end, the City had \$54,561 on deposit with a financial institution for permissive tax monies held by Auglaize County. The data regarding insurance and collateralization can be obtained from the Auglaize County financial report for the year ended December 31, 2018. This amount is not included in "investments" below.

*Restricted assets:* At year end, the City had various deposits that were restricted (See Note 19). These amounts are included in "deposits with financial institutions" below.

**A. Deposits with Financial Institutions**

At December 31, 2018, the carrying amount of all City deposits was \$10,106,239 and the bank balance of all City deposits was \$10,581,925. Of the bank balance, \$3,255,031 was covered by the FDIC, \$7,326,894 was covered by the Ohio Pooled Collateral System.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2018, the City's financial institutions were approved for a reduced collateral rate through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

**B. Investments**

As of December 31, 2018, the City had the following investments and maturities:

Measurement/ <u>Investment Type</u>	Measurement <u>Value</u>	6 Months or Less	<u>Investment Maturities</u>			Greater than <u>24 Months</u>
			7 to 12 <u>Months</u>	13 to 18 <u>Months</u>	19 to 24 <u>Months</u>	
<i>Fair value:</i>						
Negotiable CD's	\$ 3,912,792	\$ 475,885	\$ 1,243,494	\$ 707,724	\$ 745,685	\$ 740,004
FHLB	972,460	-	-	-	-	972,460
FHLMC	2,469,555	-	-	-	-	2,469,555
U.S. Treasury money						
market mutual funds	225,193	225,193	-	-	-	-
<i>Amortized cost:</i>						
STAR Ohio	<u>1,500,000</u>	<u>1,500,000</u>	-	-	-	-
Total	<u>\$ 9,080,000</u>	<u>\$ 2,201,078</u>	<u>\$ 1,243,494</u>	<u>\$ 707,724</u>	<u>\$ 745,685</u>	<u>\$ 4,182,019</u>

At December 31, 2018, the weighted average maturity of investments is 1.69 years.

*Fair Value Measurements:* The City's investments in U.S. treasury money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The City's investments in federal agency securities (FHLB and FHLMC), and negotiable CD's are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

*Interest Rate Risk:* The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Credit Risk:* STAR Ohio carries a rating of AAAm by Standard & Poor’s. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The U.S. Treasury money market mutual funds carry a rating of AAAm by Standard & Poor’s. The City’s investments in FHLB and FHLMC securities were rated AA+ and Aaa by Standard & Poor’s and Moody’s Investor Services, Inc., respectively. The City’s negotiable certificates of deposit were fully insured by the FDIC. The City has no investment policy dealing with investment credit risk beyond the requirements in State statutes.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The FHLB and FHLMC securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty’s trust department or agent, but not in the City’s name. The City has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the City Auditor or qualified trustee.

*Concentration of Credit Risk:* The City’s investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the City at December 31, 2018:

<u>Investment Type</u>	<u>Measurement Value</u>	<u>% of Total</u>
<i>Fair value:</i>		
Negotiable CD's	\$ 3,912,792	43.09
FHLB	972,460	10.71
FHLMC	2,469,555	27.20
U.S. Treasury money market mutual fund	225,193	2.48
<i>Amortized cost:</i>		
STAR Ohio	<u>1,500,000</u>	<u>16.52</u>
Total	<u>\$ 9,080,000</u>	<u>100.00</u>

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

**C. Reconciliation of Cash and Investments to the Statement of Net Position**

The following is a reconciliation of cash and investments as reported in the note disclosure to cash and investments as reported on the statement of net position as of December 31, 2018:

Cash and investments per note disclosure

Carrying amount of deposits	\$ 10,106,239
Investments	9,080,000
Restricted cash with fiscal agent	<u>54,561</u>
Total	<u>\$ 19,240,800</u>

Cash and investments per statement of net position

Governmental activities	\$ 9,382,462
Business-type activities	9,697,642
Agency funds	<u>160,696</u>
Total	<u>\$ 19,240,800</u>

**NOTE 5 - INTERFUND TRANSACTIONS**

- A.** Interfund transfers for the year ended December 31, 2018, consisted of the following, as reported on the fund financial statements:

Transfers out of General fund and into:

Electric fund	\$ 186,247
Nonmajor governmental funds	<u>310,000</u>
Total	<u>\$ 496,247</u>

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

Transfers between governmental funds are eliminated for reporting on the statement of activities. Transfers between governmental activities and business-type activities are reported as transfers on the statement of activities.

All transfers were made in accordance with Ohio Revised Code Sections 5705.14, 5705.15, and 5705.16.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

- B.** Interfund loans receivable/payable consisted of the following, as reported on the fund financial statements for the year ended December 31, 2018:

Interfund loans receivable in the Electric fund from:

Nonmajor governmental funds	<u>\$ 98,920</u>
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The interfund loans are City street improvement bonds which represent amounts borrowed from other City funds. The bonds were issued in order to finance street improvements.

Interfund loans between governmental activities and business-type activities are reported as a component of “internal balance” on the statement of net position.

- C.** Due to/from other funds consisted of the following, as reported on the fund financial statements for the year ended December 31, 2018:

Due to General fund from:

Electric fund	<u>\$ 71,999</u>
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This balance resulted from the time lag between the dates in which payments between the funds were made. Amounts due to/from other funds between governmental activities and business-type activities are reported as a component of “internal balance” on the statement of net position.

**NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revalued every six years. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2018 public utility property taxes became a lien December 31, 2017, are levied after October 1, 2018, and are collected in 2019 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 6 - PROPERTY TAXES - (Continued)**

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of St. Marys. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes, delinquent tangible personal property taxes and other outstanding delinquencies which are measurable as of December 31, 2018 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2018 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is considered a deferred inflow of resources.

The full tax rate for all City operations for the year ended December 31, 2018 was \$3.32 per \$1,000 of assessed value. The assessed values of real and public utility tangible personal property upon which 2018 property tax receipts were based are as follows:

<u>Real property</u>	
Residential/agricultural	\$ 98,655,120
Commercial/industrial	35,635,860
<u>Public utility</u>	
Real	27,040
Personal	<u>375,010</u>
Total assessed value	<u><u>\$ 134,693,030</u></u>

**NOTE 7 - LOCAL INCOME TAX**

The City levies and collects an income tax of 1.5 percent based on all income earned within the City, as well as on the income of residents earned outside the City. In the latter case, the City allows a credit of 100 percent of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly.

Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.

The City, by ordinance, allocated 1 percent of the income tax revenues to the general fund (0.72%), the street construction and maintenance fund (a nonmajor governmental fund) (0.18%), and the capital improvements fund (a nonmajor governmental fund) (0.10%) for the period of January 1, 2016 through December 31, 2018. The other 0.5 percent is allocated to the voted income tax fund (a major governmental fund). For 2018, in the fund financial statements, income tax revenue credited to the general fund, voted income tax fund, street construction and maintenance nonmajor governmental fund, and capital improvement nonmajor governmental fund totaled \$2,542,414, \$1,423,119, \$505,803, and \$280,999, respectively.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 8 - LOANS RECEIVABLE**

- A. Loans receivable in the governmental activities represent low interest loans for development projects and home improvements granted to eligible City businesses and residents under the Community Development Block Grant (CDBG) program, a federal grant program which is accounted for in the CDBG fund (a nonmajor governmental fund). The outstanding loans have annual interest rates ranging from 2.00% - 3.00%, and are repaid over periods ranging from five to thirty years.

A summary of loans receivable activity in the governmental activities during 2018 follows:

<u>Loans receivable:</u>	<u>Balance</u> <u>12/31/2017</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>12/31/2018</u>
Business loans	\$ 789,167	\$ -	\$ (21,645)	\$ 767,522

- B. Loans receivable in the business-type activities represents a \$291,878 loan the City made to the St. Marys Community Foundation for lighting at St. Marys City School District (the "District") in 2018. The District is scheduled to make biannual payments of \$7,297, with payments beginning in 2019. The loan was made out of the electric fund.

A summary of loan receivable activity in the business-type activities during 2018 follows:

<u>Loan receivable:</u>	<u>Balance</u> <u>12/31/2017</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>12/31/2018</u>
Lighting project	\$ -	\$ 291,878	\$ -	\$ 291,878

**NOTE 9 - NOTES RECEIVABLE**

Notes receivable represent amounts issued to the Community Improvement Corporation of St. Marys (CIC) for the improvement of storefronts within the City that are being leased to outside entities, specifically the St. Marys City School District Board of Education. The CIC is charged with collecting lease payments from the lessee in order to repay the note principal to the City. The Fort Barbee Renovation note was issued on October 1, 2010 for \$150,000, has an annual interest rate of 1.00%, and is to be repaid on a quarterly basis over a twenty year period. The 207 E. Spring Street note was issued on August 1, 2015 for \$130,000, has an annual interest rate of 1.25%, and is to be repaid on a quarterly basis over a fifteen-year period. At December 31, 2018, the amount owed to the City was \$195,246.

A summary of notes receivable activity during 2018 follows:

<u>Notes receivable:</u>	<u>Balance</u> <u>12/31/2017</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>12/31/2018</u>
Fort Barbee Renovation	\$ 103,030	\$ -	\$ (11,566)	\$ 91,464
207 E. Spring Street Property	111,923	15	(8,156)	103,782
	<u>\$ 214,953</u>	<u>\$ 15</u>	<u>\$ (19,722)</u>	<u>\$ 195,246</u>

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 10 - RECEIVABLES**

Receivables at December 31, 2018 consisted of income taxes, real and other taxes, accounts (billings for user charged services), special assessments, loans, notes, accrued interest, and intergovernmental receivables arising from grants, entitlements, and shared revenues. All intergovernmental receivables have been reported as “due from other governments” on the basic financial statements. Receivables have been recorded to the extent that they are measurable at December 31, 2018.

A list of the principal items of receivables reported on the statement of net position follows:

<b><u>Receivables:</u></b>	<b><u>Governmental Activities</u></b>	<b><u>Business-type Activities</u></b>
Income taxes	\$ 760,693	\$ -
Real and other taxes	392,450	74,248
Accounts	131,534	2,595,891
Special assessments	147,991	510
Loans	767,522	291,878
Notes	195,246	-
Accrued interest	36,207	-
Due from other governments	<u>326,196</u>	<u>716</u>
Total	<u>\$ 2,757,839</u>	<u>\$ 2,963,243</u>

Receivables have been disaggregated on the face of the basic financial statements. The only receivables not expected to be collected within the subsequent year are special assessments, loans, and notes. Special assessments will be collected over the life of the assessment. Loans and notes will be collected over the term of the respective loan and note agreements (See Note 8 and Note 9).

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**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 11 - CAPITAL ASSETS**

Governmental activities capital asset activity for the year ended December 31, 2018 was as follows:

<b><u>Governmental activities:</u></b>	<u>Balance</u> <u>12/31/2017</u>	<u>Additions</u>	<u>Disposals</u>	<u>Balance</u> <u>12/31/2018</u>
<i>Capital assets, not being depreciated:</i>				
Land	\$ 3,211,476	\$ 513,442	\$ -	\$ 3,724,918
<i>Total capital assets, not being depreciated</i>	<u>3,211,476</u>	<u>513,442</u>	<u>-</u>	<u>3,724,918</u>
<i>Capital assets, being depreciated:</i>				
Land improvements	5,207,953	74,412	-	5,282,365
Buildings and improvements	2,104,871	115,071	-	2,219,942
Equipment and furniture	2,242,213	415,063	-	2,657,276
Vehicles	4,458,810	306,971	-	4,765,781
Infrastructure	<u>27,826,516</u>	<u>1,154,399</u>	<u>-</u>	<u>28,980,915</u>
<i>Total capital assets, being depreciated</i>	<u>41,840,363</u>	<u>2,065,916</u>	<u>-</u>	<u>43,906,279</u>
<i>Less: accumulated depreciation:</i>				
Land improvements	(2,291,091)	(203,285)	-	(2,494,376)
Buildings and improvements	(1,255,314)	(61,291)	-	(1,316,605)
Equipment and furniture	(1,240,088)	(215,087)	-	(1,455,175)
Vehicles	(2,774,004)	(282,744)	-	(3,056,748)
Infrastructure	<u>(16,780,552)</u>	<u>(1,112,971)</u>	<u>-</u>	<u>(17,893,523)</u>
<i>Total accumulated depreciation</i>	<u>(24,341,049)</u>	<u>(1,875,378)</u>	<u>-</u>	<u>(26,216,427)</u>
Total capital assets, net	<u>\$ 20,710,790</u>	<u>\$ 703,980</u>	<u>\$ -</u>	<u>\$ 21,414,770</u>

Depreciation expense was charged to the City's governmental activities programs/functions as follows:

<b><u>Governmental activities:</u></b>	<u>Depreciation</u> <u>Expense</u>
General government	\$ 41,761
Security of persons and property	346,830
Public health and welfare	5,654
Transportation	1,273,544
Community environment	49,617
Leisure time activity	154,972
Capital assets held by the internal service fund are charged to various functions based upon their usage of the capital assets	<u>3,000</u>
Total depreciation expense	<u>\$ 1,875,378</u>

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 11 - CAPITAL ASSETS - (Continued)**

Business-type activities capital asset activity for the year ended December 31, 2018 was as follows:

<b><u>Business-type activities:</u></b>	Restated Balance <u>12/31/2017</u>	<u>Additions</u>	<u>Disposals</u>	Balance <u>12/31/2018</u>
<i>Capital assets, not being depreciated:</i>				
Land and easements	\$ 1,221,910	\$ -	\$ -	\$ 1,221,910
Construction in progress	<u>702,829</u>	<u>4,002,007</u>	<u>-</u>	<u>4,704,836</u>
<i>Total capital assets, not being depreciated</i>	<u>1,924,739</u>	<u>4,002,007</u>	<u>-</u>	<u>5,926,746</u>
<i>Capital assets, being depreciated:</i>				
Land improvements	7,891,040	8,247	-	7,899,287
Buildings and improvements	16,922,677	25,500	-	16,948,177
Equipment and furniture	13,270,717	397,418	-	13,668,135
Vehicles	3,715,492	310,332	-	4,025,824
Infrastructure	<u>26,950,748</u>	<u>546,381</u>	<u>-</u>	<u>27,497,129</u>
<i>Total capital assets, being depreciated</i>	<u>68,750,674</u>	<u>1,287,878</u>	<u>-</u>	<u>70,038,552</u>
<i>Less: accumulated depreciation:</i>				
Land improvements	(4,868,613)	(252,692)	-	(5,121,305)
Buildings and improvements	(8,346,826)	(514,030)	-	(8,860,856)
Equipment and furniture	(10,317,912)	(385,921)	-	(10,703,833)
Vehicles	(2,503,548)	(204,540)	-	(2,708,088)
Infrastructure	<u>(12,434,149)</u>	<u>(712,161)</u>	<u>-</u>	<u>(13,146,310)</u>
<i>Total accumulated depreciation</i>	<u>(38,471,048)</u>	<u>(2,069,344)</u>	<u>-</u>	<u>(40,540,392)</u>
Total capital assets, net	<u>\$ 32,204,365</u>	<u>\$ 3,220,541</u>	<u>\$ -</u>	<u>\$ 35,424,906</u>

Depreciation expense was charged to the City's enterprise funds as follows:

<b><u>Business-type activities:</u></b>	<u>Depreciation Expense</u>
Water fund	\$ 289,824
Sewer fund	788,226
Electric fund	865,030
Refuse fund	<u>126,264</u>
Total depreciation expense	<u>\$ 2,069,344</u>

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 12 - COMPENSATED ABSENCES**

The criteria for determining vacation leave and sick leave components are derived from negotiated agreements and State laws.

City employees earn vacation leave at varying rates depending on length of service and standard work week. Current policy credits vacation leave on the employee’s anniversary date. Employees are paid for 100 percent of accumulated unused vacation leave upon termination.

Sick leave is earned at various rates as defined by City policy and union contracts. Payment of accrued unused sick leave is made to each employee having ten or more years of continuous service with the City upon retirement under the applicable pension system. The maximum amount of sick leave that is paid upon retirement differs between the policies.

Compensatory leave for supervisors and police department employees, including sergeants, officers, and dispatchers, is earned at a rate of one and one-half times the actual hours worked in excess of eight hours per day or in excess of the employee’s regularly scheduled work week. Compensatory leave may accumulate throughout the year, but any unused balance as of December 31 of each year may not exceed forty hours for supervisors, sergeants and officers, and thirty-two hours for dispatchers. Upon termination of employment, employees are entitled to receive, in cash, any remaining balance of unused compensatory leave.

**NOTE 13 - NOTES PAYABLE**

The City had the following note activity during 2018:

	<u>Balance</u> <u>12/31/2017</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance</u> <u>12/31/2018</u>
<u>Governmental activities:</u>				
Special assessment notes, 2018	\$ -	\$ 14,000	\$ -	\$ 14,000
<u>Business-type activities:</u>				
Improvement notes - Series 2017, electric system	\$ 4,100,000	\$ -	\$ (4,100,000)	\$ -

On October 24, 2018, the City entered into special assessment notes in the amount of \$14,000 to finance the 2017 West Spring Street Reconstruction Project. The notes carry an interest rate of 2.89% and mature on October 24, 2019. A fund liability is reported in the fund which received the proceeds, which is the special assessment improvement capital projects fund.

On May 18, 2017, the City issued Series 2017 bond anticipation notes in the amount of \$4,100,000 to provide funds to pay the costs of the electric system improvement project, as well as to pay for all issuance costs. The notes had an interest rate of 1.91% and matured on May 16, 2018. On May 16, 2018, the Series 2017 notes were paid off with proceeds from the Electric System Revenue Bond, Series 2018 issued on April 18, 2018.

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 14 - LONG-TERM OBLIGATIONS**

Governmental activities changes in long-term obligations for the year ended December 31, 2018 were as follows. The long-term obligations at December 31, 2017 have been restated to include the net OPEB liability as described in Note 3.A:

<b><u>Governmental activities:</u></b>	Restated Balance			Balance	Amount Due Within
	<u>12/31/2017</u>	<u>Additions</u>	<u>Retirements</u>	<u>12/31/2018</u>	<u>One Year</u>
<u>Long-term obligations</u>					
Net pension liability	\$ 7,519,453	\$ -	\$ (783,203)	\$ 6,736,250	\$ -
Net OPEB liability	4,884,178	899,764	-	5,783,942	-
Compensated absences payable	414,182	55,773	(77,892)	392,063	91,201
Total long-term obligations	<u>\$ 12,817,813</u>	<u>\$ 955,537</u>	<u>\$ (861,095)</u>	<u>\$ 12,912,255</u>	<u>\$ 91,201</u>

See Notes 16 and 17 for details on the net pension liability and net OPEB liability.

Compensated absences, pension and postemployment obligations will be paid out of the fund from which the employee's salary is paid, which for the City is primarily the general fund and the street construction and maintenance fund (a nonmajor governmental fund).

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**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)**

Business-type activities changes in long-term obligations for the year ended December 31, 2018 were as follows; The long-term obligations at December 31, 2017 have been restated as described in Note 3.A:

<b><u>Business-type activities:</u></b>	<u>Interest</u>	<u>Restated</u>			<u>Balance</u>	<u>Amount</u>
	<u>Rate</u>	<u>12/31/2017</u>	<u>Additions</u>	<u>Retirements</u>	<u>12/31/2018</u>	<u>Due Within</u>
						<u>One Year</u>
<b><u>Capital facility bonds</u></b>						
Capital facility bonds, series 2016	1.94%	\$ 830,000	\$ -	\$ (95,000)	\$ 735,000	\$ 95,000
<b><u>General obligation bonds</u></b>						
OMEGA JV2 electric project	3.81%	416,991	-	(416,991)	-	-
<b><u>Revenue bonds</u></b>						
Electric system, series 2018	3.52%	-	5,200,000	(295,000)	4,905,000	280,000
<b><u>OWDA loans</u></b>						
Water treatment plant planning and improvements	1.65%	567,734	2,870,719	(22,579)	3,415,874	-
Wastewater treatment plant	3.36%	<u>7,502,286</u>	<u>-</u>	<u>(517,073)</u>	<u>6,985,213</u>	<u>534,593</u>
Total OWDA loans		<u>8,070,020</u>	<u>2,870,719</u>	<u>(539,652)</u>	<u>10,401,087</u>	<u>534,593</u>
<b><u>OPWC loans</u></b>						
Sanitary sewer rehabilitation Spring Street sanitary lift rehabilitation	0.00%	151,778	-	(8,204)	143,574	8,204
	0.00%	<u>217,500</u>	<u>-</u>	<u>(15,000)</u>	<u>202,500</u>	<u>15,000</u>
Total OPWC loans		<u>369,278</u>	<u>-</u>	<u>(23,204)</u>	<u>346,074</u>	<u>23,204</u>
<b><u>Other long-term obligations</u></b>						
Compensated absences payable		331,163	8,820	(77,698)	262,285	62,538
Net pension liability		3,862,170	-	(1,196,874)	2,665,296	-
Net OPEB liability		1,646,668	127,646	-	1,774,314	-
AMP-Ohio stranded cost payable		722,308	15,647	(200,000)	537,955	200,000
Landfill closure/postclosure liability		<u>2,361,497</u>	<u>-</u>	<u>(150,249)</u>	<u>2,211,248</u>	<u>-</u>
Total other long-term obligations		<u>8,923,806</u>	<u>152,113</u>	<u>(1,624,821)</u>	<u>7,451,098</u>	<u>262,538</u>
Total long-term obligations		<u>\$ 18,610,095</u>	<u>\$ 8,222,832</u>	<u>\$ (2,994,668)</u>	<u>\$ 23,838,259</u>	<u>\$ 1,195,335</u>

Compensated absences will be paid out of the fund from which the employee's salary is paid, which for the City includes the water, sewer, electric, and refuse enterprise funds.

See Note 20 for detail of the City's landfill closure/postclosure liability.

Net Pension Liability and Net OPEB Liability: See Notes 16 and 17 for details.

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)**

General Obligation Bonds - The general obligation bonds were issued in order to provide the financial resources for the OMEGA JV2 project (see Note 2.A). The proceeds of this issuance were combined with the general obligation bond issuance proceeds of the other participants in the OMEGA JV2 project, and were used for the acquisition, construction, and equipping of OMEGA JV2. The bonds were issued during 2001, mature in 2020, and carry an interest rate of 3.81%. During 2018, the City paid \$7,003 in principal and the remaining \$409,988 was forgiven (see Note 2.V for detail). The bonds were supported by the full faith and credit of the City and were being retired through electric use charges and other operating revenues of the electric fund.

Capital Improvement Bonds - On May 25, 2016, the City issued capital improvement bonds in the amount of \$1,025,000. The bonds will mature on December 1, 2025, and carry an interest rate of 1.94%. Principal and interest payments are paid half out of the water fund and half out of the sewer fund. The bonds are supported by the full faith and credit of the City.

OWDA Loans - The City has pledged future sewer revenues to repay an Ohio Water Development Authority (OWDA) loan related to the construction of a new wastewater treatment plant. The loan is payable solely from sewer fund revenues and is payable through 2029 at an interest rate of 3.36%. Annual principal and interest payments on the loan are expected to require 67.00% of net revenues and 32.21% of total revenues. The total principal and interest remaining to be paid on the loan is \$8,260,267. Principal and interest paid for the current year was \$761,500. Total net revenues were \$1,136,620, and total revenues were \$2,364,082. The loan is supported by the full faith and credit of the City.

During 2016, the City entered into another OWDA loan agreement for the purpose of financing construction costs for the planning phase of the City's water treatment plant improvements. The City received an additional \$2,870,719 in loan proceeds during 2018 for the water treatment plant improvements. The loan carries an interest rate of 1.65% and had an outstanding balance of \$3,415,874 at December 31, 2018. As the loan is still open, an amortization schedule was not available at December 31, 2018.

OPWC Loans - The City has entered into debt financing arrangements through the Ohio Public Works Commission (OPWC) to fund a sanitary lift rehabilitation project and a sanitary sewer rehabilitation project. The payments due to the OPWC are made from the City's sewer fund. The loan agreements function similar to a line-of-credit agreement. At December 31, 2018, the City had outstanding OPWC loan borrowings of \$346,074 in the sewer fund. The loan agreement requires semi-annual payments based on the actual amount loaned. The OPWC loans are interest free and are payable through 2032 and 2036, respectively.

AMP-Ohio Stranded Cost Payable - The City is a member of American Municipal Power (AMP) and was a participant in the American Municipal Power Generating Station Project (the "AMPGS Project"). The City executed a take-or-pay contract on November 1, 2007 in order to participate in the AMPGS Project, which was intended to develop a pulverized coal power plant in Meigs County, Ohio. The City's share of the AMPGS Project was 21,000 kilowatts out of a total 771,281 kilowatts, giving the City a 2.72 percent share. The take-or-pay contracts signed by the City and other AMPGS Project participants obligated these entities to pay any costs incurred for the AMPGS Project.

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)**

In November 2009, the participants voted to terminate the AMPGS Project due to projected escalating costs. These costs were therefore deemed impaired and the participants of the AMPGS Project were obligated to pay the costs already incurred. In prior years, the eventual payment of these costs was not considered probable due to AMP's pursuit of legal action to void them. However, as a result of a March 31, 2014 legal ruling, on April 16, 2014 the AMP Board of Trustees and the AMPGS Project participants approved the collection of the impaired costs. AMP then provided each AMPGS Project participant with an estimate of its individual liability.

Consistent with prior years, the City continues to record a long-term obligation for its portion of the stranded costs related to the AMPGS Project. The City's estimated share of the impaired costs at March 31, 2014 was determined to be \$3,642,633. The City received a credit of \$757,070 related to its participation in the AMP Fremont Energy Center Project (the "AFEC Project"), and another credit of \$949,722 related to AMPGS Project costs deemed to have a future benefit for the City (both credits act as a reduction to the City's long-term obligation for stranded costs, including \$915,535 of the latter credit reported as a special item in the electric fund in a prior year). As of December 31, 2018, the City has made total payments of \$1,503,464 on the AMPGS Project liability, \$200,000 of which occurred during 2018. The City was also responsible for various costs related to the AMPGS Project incurred during 2018 in the amount of \$15,647, which increased the City's long-term obligation. The net effect of these transactions is a December 31, 2018 impaired cost estimate of \$537,955, which is reported as "AMP-Ohio stranded cost payable" in the City's electric fund.

Now that payments on the outstanding stranded costs associated with the AMPGS Project are probable and reasonably estimable for each AMPGS Project participant, each entity is required to report a liability moving forward. AMP has financed these costs on its revolving line-of-credit. Any additional costs (including line-of-credit interest and legal fees) or amounts received related to the AMPGS Project could potentially impact each participant's liability. These amounts will be recorded as they become estimable.

In 2011, when the AMPGS Project was determined to be abandoned, the City recognized the total estimated costs established at that time as a current operating expense through the contractual services line item. The City thus elected in 2011 to finance this long-term obligation through existing resources in the electric fund, a plan that is still in place as of December 31, 2018.

Electric System Improvement Revenue Bonds, Series 2018 - On April 18, 2018, the City issued \$5,200,000 in electric system improvement revenue bonds at an interest rate of 3.52% for the purpose of paying costs of improving the City's electric system. The bonds mature over a period of approximately 14 years with the final payment due December 1, 2032. Interest will be payable semiannually on each June 1 and December 1, commencing December 1, 2018 and principal will be paid annually on December 1, commencing December 1, 2018.

Proceeds from revenue bonds were used for the following: \$1,050,000 for the purpose of paying costs of improving the City's electric system and \$4,100,000 for the purpose of currently refunding the City's \$4,100,000 Electric System Notes, Series 2017, dated May 17, 2017 and to pay the costs of issuance related to the issuance of the Bonds.

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)**

The following is a summary of the City's future payment requirements for the AMPGS Project liability (AMP-Ohio stranded cost payable):

Year Ending <u>December 31,</u>	<u>AMPGS Project Liability</u>	
	<u>Payment</u>	
2019	\$	200,000
2020		200,000
2021		137,955
Total	\$	<u>537,955</u>

Future Debt Service Requirements - At December 31, 2018, the principal and interest requirements to retire the business-type activities long-term obligations are as follows:

<u>Year Ended</u>	<u>Capital Improvement Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 95,000	\$ 14,259	\$ 109,259
2020	100,000	12,416	112,416
2021	100,000	10,476	110,476
2022	105,000	8,536	113,536
2023	110,000	6,499	116,499
2024 - 2025	<u>225,000</u>	<u>6,596</u>	<u>231,596</u>
Total	<u>\$ 735,000</u>	<u>\$ 58,782</u>	<u>\$ 793,782</u>

<u>Year Ended</u>	<u>Revenue Bonds</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 280,000	\$ 172,656	\$ 452,656
2020	290,000	162,800	452,800
2021	300,000	152,592	452,592
2022	315,000	142,032	457,032
2023	320,000	130,944	450,944
2024-2028	1,765,000	478,016	2,243,016
2029-2032	<u>1,635,000</u>	<u>146,256</u>	<u>1,781,256</u>
Total	<u>\$ 4,905,000</u>	<u>\$ 1,385,296</u>	<u>\$ 6,290,296</u>

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 14 - LONG-TERM OBLIGATIONS - (Continued)**

Year Ended	OPWC Loans			OWDA Loan		
	Principal	Interest	Total	Principal	Interest	Total
2019	\$ 23,204	\$ -	\$ 23,204	\$ 534,593	\$ 205,580	\$ 740,173
2020	23,204	-	23,204	552,706	189,408	742,114
2021	23,204	-	23,204	571,433	172,688	744,121
2022	23,204	-	23,204	590,795	155,400	746,195
2023	23,205	-	23,205	610,812	137,527	748,339
2024 - 2028	116,021	-	116,021	3,378,882	397,619	3,776,501
2029 - 2033	93,521	-	93,521	745,992	16,832	762,824
2034 - 2036	20,511	-	20,511	-	-	-
Total	<u>\$ 346,074</u>	<u>\$ -</u>	<u>\$ 346,074</u>	<u>\$ 6,985,213</u>	<u>\$ 1,275,054</u>	<u>\$ 8,260,267</u>

Legal Debt Margins - At December 31, 2018, the City had a legal voted debt margin of \$14,142,768 and a legal unvoted debt margin of \$7,408,117.

**NOTE 15 - RISK MANAGEMENT**

**A. Property and Liability**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City has entered into contracts with various insurance agencies for the following coverages and deductibles:

<u>Type of Coverage</u>	<u>Coverage</u>	<u>Deductible</u>
General Liability	\$ 6,000,000	\$ 0
Law Enforcement Liability	6,000,000	5,000
Public Officials Liability	6,000,000	5,000
Employers Liability	6,000,000	0
Employee Benefits Liability	6,000,000	0
Automobile Coverage	6,000,000	1,000
Buildings and Personal Property	90,032,123	various
Boiler and Equipment Breakdown	90,032,123	various
Inland Marine	3,939,323	1,000
Data Breach	1,000,000	5,000
Crime Coverage	700,000	various
Terrorism Property	94,220,446	25,000
Terrorism Liability	6,000,000	10,000

There were no significant reductions in insurance coverage from the prior year, and no insurance settlement has exceeded insurance coverage during the last three years.

All employees of the City are covered by a blanket bond, while certain individuals in policy-making roles are covered by separate, higher limit bond coverage.

**CITY OF ST. MARYS  
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FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 15 - RISK MANAGEMENT - (Continued)**

**B. Employee Medical Benefits**

Employees have a choice of two insurance plans; a traditional preferred provider organization (PPO) plan and a health savings account (HSA) plan.

The monthly premiums for the PPO plan during the periods of January 1, 2018 through December 31, 2018 were \$785.22 for single coverage and \$2,316.35 for family coverage, respectively. The employee share is 20% of the premium amount. The PPO plan has an in-network deductible of \$1,000 per year for single coverage and \$3,000 per year for family coverage. Maximum out-of-pocket limits for the PPO plan are equal to the in-network deductibles, \$1,000 per year for single coverage and \$3,000 per year for family coverage. The PPO plan has a maximum lifetime coverage limit of \$5,000,000.

The monthly premiums for the HSA plan during the periods of January 1, 2018 through December 31, 2018 were \$835.66 for single coverage and \$2,466.16 for family coverage, respectively. The employee share was 10% of the premium amount. The HSA plan has an in-network deductible of \$1,500 for single coverage and \$3,000 for family coverage. Maximum out-of-pocket limits for the HSA plan are equal to the in-network deductibles, \$1,500 per year for single coverage and \$3,000 per year for family coverage. The HSA plan has a maximum lifetime coverage limit of \$5,000,000.

**C. Workers' Compensation**

For 2018, the City participated in the Ohio Municipal League Workers' Compensation Group Retrospective Rating Plan (the "Plan"), an insurance purchasing pool. The Plan is intended to achieve the benefit of a reduced premium for the City by virtue of its grouping and representation with other participants in the Plan. The workers' compensation experience of the participating members is calculated as one experience and a common premium rate is applied to all members in the Plan. Each member pays its workers' compensation premiums to the State based on the rate for the Plan rather than its individual rate.

Participation in the Plan is limited to members that can meet the Plan's selection criteria. The members apply for participation each year. The firm of CompManagement, Inc. provides administrative, cost control, and actuarial services to the Plan. Each year, the City pays an enrollment fee to the Plan to cover the costs of administering the program.

**NOTE 16 - DEFINED BENEFIT PENSION PLANS**

*Net Pension Liability/Asset*

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The net pension liability/asset represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

***Plan Description - Ohio Public Employees Retirement System (OPERS)***

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

<b>Group A</b> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	<b>Group B</b> 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	<b>Group C</b> Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 2.25%.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 2.25% COLA adjustment on the defined benefit portion of their benefit.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State and Local
<b>2018 Statutory Maximum Contribution Rates</b>	
Employer	14.0 %
Employee	10.0 %
<b>2018 Actual Contribution Rates</b>	
Employer:	
Pension	14.0 %
Post-employment Health Care Benefits	0.0 %
Total Employer	14.0 %
Employee	10.0 %

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$510,431 for 2018. Of this amount, \$57,501 is reported as due to other governments.

***Plan Description - Ohio Police & Fire Pension Fund (OP&F)***

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OPF website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
<b>2018 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
<b>2018 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$386,543 for 2018. Of this amount, \$48,273 is reported as due to other governments.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

*Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions*

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2017, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2017, and was determined by rolling forward the total pension liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
Proportion of the net pension liability/asset prior measurement date	0.027246%	0.021753%	0.002962%	0.082012%	
Proportion of the net pension liability/asset current measurement date	<u>0.027752%</u>	<u>0.024008%</u>	<u>0.002772%</u>	<u>0.082245%</u>	
Change in proportionate share	<u>0.000506%</u>	<u>0.002255%</u>	<u>-0.000190%</u>	<u>0.000233%</u>	
Proportionate share of the net pension liability	\$ 4,353,752	\$ -	\$ -	\$ 5,047,794	\$ 9,401,546
Proportionate share of the net pension asset	-	(32,683)	(97)	-	(32,780)
Pension expense	884,555	5,276	(31)	508,627	1,398,427

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**CITY OF ST. MARYS  
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FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
<b>Deferred outflows of resources</b>					
Differences between expected and actual experience	\$ 4,445	\$ -	\$ 190	\$ 76,603	\$ 81,238
Changes of assumptions	520,300	2,855	11	219,956	743,122
Changes in employer's proportionate percentage/ difference between employer contributions	141,749	-	-	13,009	154,758
City contributions subsequent to the measurement date	495,064	13,356	2,011	386,543	896,974
Total deferred outflows of resources	<u>\$ 1,161,558</u>	<u>\$ 16,211</u>	<u>\$ 2,212</u>	<u>\$ 696,111</u>	<u>\$ 1,876,092</u>
<b>Deferred inflows of resources</b>					
Differences between expected and actual experience	\$ 85,799	\$ 9,739	\$ -	\$ 9,130	\$ 104,668
Net difference between projected and actual earnings on pension plan investments	934,693	5,156	28	174,612	1,114,489
Changes in employer's proportionate percentage/ difference between employer contributions	129,979	-	-	331,503	461,482
Total deferred inflows of resources	<u>\$ 1,150,471</u>	<u>\$ 14,895</u>	<u>\$ 28</u>	<u>\$ 515,245</u>	<u>\$ 1,680,639</u>

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

\$896,974 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2019.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
2019	\$ 378,413	\$ (1,639)	\$ 21	\$ 34,074	\$ 410,869
2020	(66,718)	(1,780)	21	(11,833)	(80,310)
2021	(411,588)	(2,934)	18	(192,895)	(607,399)
2022	(384,084)	(2,811)	18	(104,955)	(491,832)
2023	-	(1,002)	24	55,842	54,864
Thereafter	-	(1,874)	71	14,090	12,287
<b>Total</b>	<b>\$ (483,977)</b>	<b>\$ (12,040)</b>	<b>\$ 173</b>	<b>\$ (205,677)</b>	<b>\$ (701,521)</b>

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

Wage inflation	3.25%
Future salary increases, including inflation COLA or ad hoc COLA	3.25% to 10.75% including wage inflation Pre 1/7/2013 retirees: 3.00%, simple Post 1/7/2013 retirees: 3.00%, simple through 2018, then 2.15% simple
Investment rate of return	7.50%
Actuarial cost method	Individual entry age

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**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82% for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed income	23.00 %	2.20 %
Domestic equities	19.00	6.37
Real estate	10.00	5.26
Private equity	10.00	8.97
International equities	20.00	7.88
Other investments	18.00	5.26
Total	<u>100.00 %</u>	<u>5.66 %</u>

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 7.50%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.50%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share of the net pension liability (asset):			
Traditional Pension Plan	\$ 7,731,152	\$ 4,353,752	\$ 1,538,016
Combined Plan	(17,766)	(32,683)	(42,974)
Member-Directed Plan	(55)	(97)	(139)

**Actuarial Assumptions - OP&F**

OP&F's total pension liability as of December 31, 2017 is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2017, are presented below. The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the investment rate of return from 8.25% to 8.00%, (b) projected salary increases decreased from 4.25% - 11.00% to 3.75% - 10.50%, (c) payroll increases decreased from 3.75% to 3.25%, (d) inflation assumptions decreased from 3.25% to 2.75% and (e) Cost of Living Adjustments (COLAs) decreased from 2.60% to 2.20%.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Valuation date	January 1, 2017
Actuarial cost method	Entry age normal
Investment rate of return	8.00%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25%
Inflation assumptions	2.75%
Cost of living adjustments	2.20% and 3.00% simple

Rates of death are based on the RP2000 Combined Table, age-adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

The most recent experience study was completed for the five-year period ended December 31, 2016. The recommended assumption changes based on this experience study were adopted by OPF's Board and were effective beginning with the January 1, 2017 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy and Guidelines. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2017 are summarized below:

Asset Class	Target Allocation	10 Year Expected Real Rate of Return **	30 Year Expected Real Rate of Return **
Cash and Cash Equivalents	- %		
Domestic Equity	16.00	4.22 %	5.39 %
Non-US Equity	16.00	4.41	5.59
Private Markets	8.00	6.67	8.08
Core Fixed Income *	23.00	1.57	2.71
High Yield Fixed Income	7.00	2.94	4.71
Private Credit	5.00	6.93	7.26
Global Inflation			
Protected Securities *	17.00	0.98	2.52
Master Limited Partnerships	8.00	7.50	7.93
Real Assets	8.00	6.88	7.24
Private Real Estate	12.00	5.58	6.34
<b>Total</b>	<b>120.00 %</b>		

Note: assumptions are geometric.

\* levered 2x

\*\* numbers include inflation

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 16 - DEFINED BENEFIT PENSION PLANS - (Continued)**

OP&F’s Board of Trustees has incorporated the risk parity concept into OP&F’s asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - The total pension liability was calculated using the discount rate of 8.00%. A discount rate of 8.25% was used in the prior measurement period. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, the plan’s fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00%), or one percentage point higher (9.00%) than the current rate.

	1% Decrease (7.00%)	Current Discount Rate (8.00%)	1% Increase (9.00%)
City's proportionate share of the net pension liability	\$ 6,997,501	\$ 5,047,794	\$ 3,457,544

**NOTE 17 - DEFINED BENEFIT OPEB PLANS**

***Net OPEB Liability***

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. OPEB are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the City’s proportionate share of each OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan’s fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City’s obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including OPEB.

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**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term net OPEB liability on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

***Plan Description - Ohio Public Employees Retirement System (OPERS)***

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care is not being funded.

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**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution was \$805 for 2018. Of this amount, \$91 is reported as due to other governments.

***Plan Description - Ohio Police & Fire Pension Fund (OP&F)***

Plan Description - The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Funding Policy - The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2018, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Beginning January 1, 2019, OP&F is changing its retiree health care model and the current self-insured health care plan will no longer be offered. In its place is a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses.

The City's contractually required contribution to OP&F was \$9,163 for 2018. Of this amount, \$1,144 is reported as due to other governments.

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**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

*Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB*

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2017, and was determined by rolling forward the total OPEB liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the net OPEB liability prior measurement date	0.026117%	0.082012%	
Proportion of the net OPEB liability current measurement date	<u>0.026690%</u>	<u>0.082245%</u>	
Change in proportionate share	<u>0.000573%</u>	<u>0.000233%</u>	
Proportionate share of the net OPEB liability	\$ 2,898,336	\$ 4,659,920	\$ 7,558,256
OPEB expense	\$ 264,703	\$ 371,527	\$ 636,230

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FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>	<u>OP&amp;F</u>	<u>Total</u>
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ 2,258	\$ -	\$ 2,258
Changes of assumptions	211,029	454,706	665,735
Changes in employer's proportionate percentage/difference between employer contributions	86,190	3,976	90,166
City contributions subsequent to the measurement date	<u>805</u>	<u>9,163</u>	<u>9,968</u>
Total deferred outflows of resources	<u>\$ 300,282</u>	<u>\$ 467,845</u>	<u>\$ 768,127</u>
<b>Deferred inflows of resources</b>			
Differences between expected and actual experience	\$ -	\$ 23,503	\$ 23,503
Net difference between projected and actual earnings on pension plan investments	215,905	30,674	246,579
Changes in employer's proportionate percentage/difference between employer contributions	<u>49,551</u>	<u>-</u>	<u>49,551</u>
Total deferred inflows of resources	<u>\$ 265,456</u>	<u>\$ 54,177</u>	<u>\$ 319,633</u>

\$9,968 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2019.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Year Ending December 31:	OPERS	OP&F	Total
2019	\$ 65,512	\$ 55,954	\$ 121,466
2020	65,512	55,954	121,466
2021	(43,028)	55,954	12,926
2022	(53,975)	55,954	1,979
2023	-	63,620	63,620
Thereafter	-	117,069	117,069
<b>Total</b>	<b>\$ 34,021</b>	<b>\$ 404,505</b>	<b>\$ 438,526</b>

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
Single Discount Rate:	
Current measurement date	3.85 percent
Prior Measurement date	4.23 percent
Investment Rate of Return	6.50 percent
Municipal Bond Rate	3.31 percent
Health Care Cost Trend Rate	7.5 percent, initial 3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

**CITY OF ST. MARYS  
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FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)</u>
Fixed Income	34.00 %	1.88 %
Domestic Equities	21.00	6.37
Real Estate Investment Trust	6.00	5.91
International Equities	22.00	7.88
Other investments	17.00	5.39
Total	<u>100.00 %</u>	<u>4.98 %</u>

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Discount Rate** A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate**

The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

	1% Decrease (2.85%)	Current Discount Rate (3.85%)	1% Increase (4.85%)
City's proportionate share of the net OPEB liability	\$ 3,850,566	\$ 2,898,336	\$ 2,127,994

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate**

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	1% Decrease	Current Health Care Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB liability	\$ 2,773,091	\$ 2,898,336	\$ 3,027,714

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

*Actuarial Assumptions - OP&F*

OP&F's total OPEB liability as of December 31, 2017, is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	8.0 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Single discount rate:	
Current measurement date	3.24 percent
Prior measurement date	3.79 percent
Cost of Living Adjustments	3.00 percent simple; 2.2 percent simple for increased based on the lesser of the increase in CPI and 3 percent

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

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**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2017, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	- %	0.00 %
Domestic Equity	16.00	5.21
Non-US Equity	16.00	5.40
Core Fixed Income*	20.00	2.37
Global Inflation Protected Securities*	20.00	2.33
High Yield	15.00	4.48
Real Estate	12.00	5.65
Private Markets	8.00	7.99
Timber	5.00	6.87
Master Limited Partnerships	8.00	7.36
Total	120.00 %	

Note: Assumptions are geometric.

\*levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**CITY OF ST. MARYS  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

**Discount Rate** - The total OPEB liability was calculated using the discount rate of 3.24 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 3.16 percent at December 31, 2017 and 3.71 percent at December 31, 2016, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.24 percent. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Rate Index. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2025. The long-term expected rate of return on health care investments was applied to projected costs through 2025, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.24 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.24 percent), or one percentage point higher (4.24 percent) than the current rate.

	1% Decrease (2.24%)	Current Discount Rate (3.24%)	1% Increase (4.24%)
City's proportionate share of the net OPEB liability	\$ 5,824,914	\$ 4,659,920	\$ 3,763,449

**Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate** Net OPEB liability is sensitive to changes in the health care cost trend rate. The trend rate is the annual rate at which the cost of covered medical services is assumed to increase from the current year to the next year. Beginning in 2017, the per-capita costs are assumed to change by the following percentages each year:

	Non-Medicare	Non-AARP	AARP	Rx Drug	Medicare Part B
Year					
2017	-0.47%	-2.50%	4.50%	-0.47%	5.20%
2018	7.00%	7.00%	4.50%	7.00%	5.10%
2019	6.50%	6.50%	4.50%	6.50%	5.00%
2020	6.00%	6.00%	4.50%	6.00%	5.00%
2021	5.50%	5.50%	4.50%	5.50%	5.00%
2022	5.00%	5.00%	4.50%	5.00%	5.00%
2023 and Later	4.50%	4.50%	4.50%	4.50%	5.00%

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AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 17 - DEFINED BENEFIT OPEB PLANS - (Continued)**

To illustrate the potential impact, the following table presents the net OPEB liability calculated using the current healthcare cost trend current rates as outlined in the table above, a one percent decrease in the trend rates and a one percent increase in the trend rates.

	1% Decrease	Current Health Care Trend Rate Assumption	1% Increase
City's proportionate share of the net OPEB liability	\$ 3,619,884	\$ 4,659,920	\$ 6,061,458

**NOTE 18 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

The statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis);
- (e) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and,
- (f) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis).

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 18 - BUDGETARY BASIS OF ACCOUNTING - (Continued)**

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented:

<b>Net Change in Fund Balance</b>	
	<u>General fund</u>
Budget basis	\$ 441,824
Net adjustment for revenue accruals	(42,377)
Net adjustment for expenditure accruals	71,616
Net adjustment for other sources/uses	(2,001)
Funds budgeted elsewhere	55
Adjustment for encumbrances	<u>156,697</u>
GAAP basis	<u>\$ 625,814</u>

Certain funds that are legally budgeted in separate fund classifications are considered part of the general fund on a GAAP basis. This includes the unclaimed monies fund.

**NOTE 19 - RESTRICTED ASSETS**

Refundable electric customer deposits at December 31, 2018 in the amount of \$382,177 are presented as restricted assets (refundable cash deposits) on the proprietary fund statement of net position in the electric fund, and in the business-type activities column of the statement of net position. The City also has permissive tax monies on deposit with Auglaize County at December 31, 2018 in the amount of \$54,561 presented as restricted assets (cash with fiscal agent) on the governmental fund balance sheet in the motor vehicle permissive tax fund (a nonmajor governmental fund), and in the governmental activities column of the statement of net position.

**NOTE 20 - LANDFILL CLOSURE/POSTCLOSURE COSTS**

State and federal laws and regulations require the City to place a final cover on its landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. Although closure and postclosure costs will be paid only near or after the date the landfill stops accepting waste, the City reports a portion of these closure and postclosure costs as an operating expense in each period based on landfill capacity used as of each year end.

The City is in the process of closing the landfill. The landfill closure and postclosure liability of \$2,211,248 at December 31, 2018 represents the cumulative amount for closure and postclosure care. The amounts are based on what it would cost to perform all closure and postclosure care in 2018. Actual costs may be higher due to inflation, changes in technology, or changes in regulations.

The City is required by State and federal laws and regulations to provide assurances that financial resources will be available to provide for postclosure care and remediation or containment of environmental hazards at the landfill.

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 21 - CONTRACTUAL COMMITMENTS**

At December 31, 2018, the City had the following contractual commitments:

<u>Contractor</u>	<u>Contract Amount</u>	<u>Amount Paid</u>	<u>Contract Balance</u>
American Municipal Power, Inc.	\$ 16,358,000	\$ (14,629,746)	\$ 1,728,254
Utility Truck Equipment, Inc.	232,760	-	232,760
Vaughn Industries	795,136	-	795,136
Pennsylvania Transformer	464,781	-	464,781
Spectrum Engineering Corporation	347,900	(161,599)	186,301
HPI Energy Services LLC	386,675	(253,338)	133,337
OMEGA Joint Venture Two	142,000	(128,276)	13,724
Maharg Trash Service	250,000	(225,416)	24,584
Tom's Construction	627,871	-	627,871
Miami & Erie Contractors, Inc	156,200	-	156,200
Grande De Logement LLC	225,000	(205,700)	19,300
Helms & Sons Excavating	630,396	(453,168)	177,228
Auglaize County Treasurer	140,000	(128,602)	11,398
Jones & Henry Eng Inc.	266,331	(212,764)	53,567
Kohli & Kaliher Associates	245,513	(68,251)	177,262
Moody's of Dayton	280,000	(276,100)	3,900
Total contractual commitments	<u>\$ 21,548,563</u>	<u>\$ (16,742,960)</u>	<u>\$ 4,805,603</u>

**NOTE 22 - CONTINGENCIES**

**A. Grants**

The City received financial assistance from federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the City at December 31, 2018.

**B. Litigation**

The City is not currently a party to any legal proceedings that would have a materially adverse effect on the financial statements at December 31, 2018.

**NOTE 23 - OTHER COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

<u>Fund</u>	<u>Year End Encumbrances</u>
General fund	\$ 150,431
Voted income tax fund	641,474
Nonmajor governmental funds	497,683
Total	<u>\$ 1,289,588</u>

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018

**NOTE 24 - FUND BALANCE**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all nonmajor governmental funds are presented below:

Fund Balance	General	Voted Income Tax	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:				
Prepayments	\$ 106,809	\$ 2,176	\$ 22,976	\$ 131,961
Materials and supplies inventory	86,834	-	32,055	118,889
Unclaimed monies	4,327	-	-	4,327
Total nonspendable	<u>197,970</u>	<u>2,176</u>	<u>55,031</u>	<u>255,177</u>
Restricted:				
Capital projects	-	1,158,916	305,647	1,464,563
Transportation projects	-	-	1,301,663	1,301,663
Community improvements	-	-	2,203,035	2,203,035
Other purposes	-	-	17,044	17,044
Total restricted	<u>-</u>	<u>1,158,916</u>	<u>3,827,389</u>	<u>4,986,305</u>
Committed:				
Capital projects	-	-	1,728,558	1,728,558
Leisure time activity	-	-	56,112	56,112
Total committed	<u>-</u>	<u>-</u>	<u>1,784,670</u>	<u>1,784,670</u>
Assigned:				
General government	82,821	-	-	82,821
Security of persons and property	43,817	-	-	43,817
Leisure time activity	6,988	-	-	6,988
Subsequent year appropriations	12,533	-	-	12,533
Total assigned	<u>146,159</u>	<u>-</u>	<u>-</u>	<u>146,159</u>
Unassigned (deficit)	<u>3,664,013</u>	<u>-</u>	<u>(64,255)</u>	<u>3,599,758</u>
Total fund balances	<u>\$ 4,008,142</u>	<u>\$ 1,161,092</u>	<u>\$ 5,602,835</u>	<u>\$ 10,772,069</u>

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE YEAR ENDED DECEMBER 31, 2018**

**NOTE 25 - TAX ABATEMENTS**

As of December 31, 2018, the City provides tax abatements through a Community Reinvestment Area (CRA). This program relates to the abatement of property taxes.

CRA - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill. As of the date of this report, the gross dollar amount by which the taxes were reduced to the City for 2018 is not available, and in the opinion of the City the amount is not material to the basic financial statements.

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REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY/NET PENSION ASSET  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST FIVE YEARS

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<i>Traditional Plan:</i>					
City's proportion of the net pension liability	0.027752%	0.027246%	0.028031%	0.029195%	0.029195%
City's proportionate share of the net pension liability	\$ 4,353,752	\$ 6,187,103	\$ 4,855,323	\$ 3,521,243	\$ 3,441,710
City's covered payroll	\$ 3,671,808	\$ 3,519,742	\$ 3,442,967	\$ 3,586,158	\$ 3,441,600
City's proportionate share of the net pension liability as a percentage of its covered payroll	118.57%	175.78%	141.02%	98.19%	100.00%
Plan fiduciary net position as a percentage of the total pension liability	84.66%	77.25%	81.08%	86.45%	86.36%
<i>Combined Plan:</i>					
City's proportion of the net pension asset	0.024008%	0.021753%	0.014350%	0.014791%	0.014791%
City's proportionate share of the net pension asset	\$ 32,683	\$ 12,108	\$ 6,983	\$ 5,694	\$ 1,552
City's covered payroll	\$ 98,323	\$ 84,675	\$ 51,708	\$ 54,067	\$ 48,292
City's proportionate share of the net pension asset as a percentage of its covered payroll	33.24%	14.30%	13.50%	10.53%	3.21%
Plan fiduciary net position as a percentage of the total pension asset	137.28%	116.55%	116.90%	114.83%	104.56%
<i>Member Directed Plan:</i>					
City's proportion of the net pension asset	0.002772%	0.002962%	0.003142%	n/a	n/a
City's proportionate share of the net pension asset	\$ 97	\$ 12	\$ 12	n/a	n/a
City's covered payroll	\$ 15,190	\$ 15,375	\$ 17,500	n/a	n/a
City's proportionate share of the net pension asset as a percentage of its covered payroll	0.64%	0.08%	0.07%	n/a	n/a
Plan fiduciary net position as a percentage of the total pension asset	124.46%	103.40%	103.91%	n/a	n/a

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY  
OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST FIVE YEARS

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
City's proportion of the net pension liability	0.08224500%	0.08201200%	0.08536300%	0.09329370%	0.09329370%
City's proportionate share of the net pension liability	\$ 5,047,794	\$ 5,194,520	\$ 5,491,504	\$ 4,833,003	\$ 4,543,695
City's covered payroll	\$ 1,807,580	\$ 1,780,107	\$ 1,701,067	\$ 1,864,407	\$ 1,706,163
City's proportionate share of the net pension liability as a percentage of its covered payroll	279.26%	291.81%	322.83%	259.22%	266.31%
Plan fiduciary net position as a percentage of the total pension liability	70.91%	68.36%	66.77%	72.20%	73.00%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CITY PENSION CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST TEN YEARS

	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
<i>Traditional Plan:</i>				
Contractually required contribution	\$ 495,064	\$ 477,335	\$ 422,369	\$ 413,156
Contributions in relation to the contractually required contribution	(495,064)	(477,335)	(422,369)	(413,156)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 3,536,171	\$ 3,671,808	\$ 3,519,742	\$ 3,442,967
Contributions as a percentage of covered payroll	14.00%	13.00%	12.00%	12.00%
<i>Combined Plan:</i>				
Contractually required contribution	\$ 13,356	\$ 12,782	\$ 10,161	\$ 6,205
Contributions in relation to the contractually required contribution	(13,356)	(12,782)	(10,161)	(6,205)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 95,400	\$ 98,323	\$ 84,675	\$ 51,708
Contributions as a percentage of covered payroll	14.00%	13.00%	12.00%	12.00%
<i>Member Directed Plan:</i>				
Contractually required contribution	\$ 2,011	\$ 1,519	\$ 1,845	\$ 2,100
Contributions in relation to the contractually required contribution	(2,011)	(1,519)	(1,845)	(2,100)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 20,110	\$ 15,190	\$ 19,421	\$ 22,105
Contributions as a percentage of covered payroll	10.00%	10.00%	9.50%	9.50%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
\$ 430,339	\$ 447,408	\$ 345,108	\$ 339,211	\$ 304,273	\$ 281,981
<u>(430,339)</u>	<u>(447,408)</u>	<u>(345,108)</u>	<u>(339,211)</u>	<u>(304,273)</u>	<u>(281,981)</u>
<u>\$ -</u>					
\$ 3,586,158	\$ 3,441,600	\$ 3,451,080	\$ 3,392,110	\$ 3,412,407	\$ 3,470,535
12.00%	13.00%	10.00%	10.00%	8.92%	8.13%
\$ 6,488	\$ 6,278	\$ 4,064	\$ 4,230	\$ 5,066	
<u>(6,488)</u>	<u>(6,278)</u>	<u>(4,064)</u>	<u>(4,230)</u>	<u>(5,066)</u>	
<u>\$ -</u>					
\$ 54,067	\$ 48,292	\$ 51,119	\$ 53,208	\$ 52,299	
12.00%	13.00%	7.95%	7.95%	9.69%	

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CITY PENSION CONTRIBUTIONS  
OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST TEN YEARS

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<i>Police:</i>				
Contractually required contribution	\$ 186,350	\$ 183,102	\$ 178,621	\$ 172,937
Contributions in relation to the contractually required contribution	<u>(186,350)</u>	<u>(183,102)</u>	<u>(178,621)</u>	<u>(172,937)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 980,789	\$ 963,695	\$ 940,111	\$ 910,195
Contributions as a percentage of covered payroll	19.00%	19.00%	19.00%	19.00%
<i>Fire:</i>				
Contractually required contribution	\$ 200,193	\$ 198,313	\$ 197,399	\$ 185,855
Contributions in relation to the contractually required contribution	<u>(200,193)</u>	<u>(198,313)</u>	<u>(197,399)</u>	<u>(185,855)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 851,885	\$ 843,885	\$ 839,996	\$ 790,872
Contributions as a percentage of covered payroll	23.50%	23.50%	23.50%	23.50%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
\$ 194,200	\$ 146,350	\$ 120,533	\$ 116,848	\$ 115,008	\$ 111,325
<u>(194,200)</u>	<u>(146,350)</u>	<u>(120,533)</u>	<u>(116,848)</u>	<u>(115,008)</u>	<u>(111,325)</u>
<u>\$ -</u>					
\$ 1,022,105	\$ 921,406	\$ 945,357	\$ 916,455	\$ 902,024	\$ 873,137
19.00%	15.88%	12.75%	12.75%	12.75%	12.75%
\$ 197,941	\$ 159,894	\$ 134,482	\$ 130,764	\$ 126,806	\$ 125,202
<u>(197,941)</u>	<u>(159,894)</u>	<u>(134,482)</u>	<u>(130,764)</u>	<u>(126,806)</u>	<u>(125,202)</u>
<u>\$ -</u>					
\$ 842,302	\$ 784,435	\$ 779,606	\$ 758,052	\$ 735,107	\$ 725,809
23.50%	20.38%	17.25%	17.25%	17.25%	17.25%

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST TWO YEARS

	<b>2018</b>	<b>2017</b>
City's proportion of the net OPEB liability	0.026690%	0.026117%
City's proportionate share of the net OPEB liability	\$ 2,898,336	\$ 2,637,921
City's covered payroll	\$ 3,785,321	\$ 3,623,838
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	76.57%	72.79%
Plan fiduciary net position as a percentage of the total OPEB liability	54.14%	54.05%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY  
OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST TWO YEARS

	<b>2018</b>	<b>2017</b>
City's proportion of the net OPEB liability	0.08224500%	0.08201200%
City's proportionate share of the net OPEB liability	\$ 4,659,920	\$ 3,892,925
City's covered payroll	\$ 1,807,580	\$ 1,780,107
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	257.80%	218.69%
Plan fiduciary net position as a percentage of the total OPEB liability	14.13%	15.96%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CITY OPEB CONTRIBUTIONS  
OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

LAST TEN YEARS

	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
Contractually required contribution	\$ 805	\$ 38,309	\$ 72,397	\$ 69,894
Contributions in relation to the contractually required contribution	(805)	(38,309)	(72,397)	(69,894)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
City's covered payroll	\$ 3,651,681	\$ 3,785,321	\$ 3,623,838	\$ 3,516,780
Contributions as a percentage of covered payroll	0.02%	1.01%	2.00%	1.99%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
\$ 72,642	\$ 34,884	\$ 141,126	\$ 138,893	\$ 175,720	\$ 203,858
<u>(72,642)</u>	<u>(34,884)</u>	<u>(141,126)</u>	<u>(138,893)</u>	<u>(175,720)</u>	<u>(203,858)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 3,640,225	\$ 3,489,892	\$ 3,502,199	\$ 3,445,318	\$ 3,464,706	\$ 3,470,535
2.00%	1.00%	4.03%	4.03%	5.07%	5.87%

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CITY OPEB CONTRIBUTIONS  
OHIO POLICE AND FIRE (OP&F) PENSION FUND

LAST TEN YEARS

	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
<i>Police:</i>				
Contractually required contribution	\$ 4,904	\$ 4,818	\$ 4,701	\$ 4,674
Contributions in relation to the contractually required contribution	<u>(4,904)</u>	<u>(4,818)</u>	<u>(4,701)</u>	<u>(4,674)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 980,789	\$ 963,695	\$ 940,111	\$ 910,195
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%
<i>Fire:</i>				
Contractually required contribution	\$ 4,259	\$ 4,219	\$ 4,200	\$ 3,954
Contributions in relation to the contractually required contribution	<u>(4,259)</u>	<u>(4,219)</u>	<u>(4,200)</u>	<u>(3,954)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
City's covered payroll	\$ 851,885	\$ 843,885	\$ 839,996	\$ 790,872
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
\$ 4,808	\$ 32,626	\$ 63,812	\$ 61,861	\$ 60,886	\$ 58,937
<u>(4,808)</u>	<u>(32,626)</u>	<u>(63,812)</u>	<u>(61,861)</u>	<u>(60,886)</u>	<u>(58,937)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 1,022,105	\$ 921,406	\$ 945,357	\$ 916,455	\$ 902,024	\$ 873,137
0.50%	3.62%	6.75%	6.75%	6.75%	6.75%
\$ 4,122	\$ 27,932	\$ 52,624	\$ 51,169	\$ 49,620	\$ 48,992
<u>(4,122)</u>	<u>(27,932)</u>	<u>(52,624)</u>	<u>(51,169)</u>	<u>(49,620)</u>	<u>(48,992)</u>
<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
\$ 842,302	\$ 784,435	\$ 779,606	\$ 758,052	\$ 735,107	\$ 725,809
0.50%	3.62%	6.75%	6.75%	6.75%	6.75%

**CITY OF ST. MARYS  
AUGLAIZE COUNTY**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2018

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PENSION

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*OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

*Changes in benefit terms* : There were no changes in benefit terms from the amounts reported for 2014-2018.

*Changes in assumptions* : There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. There were no changes in assumptions for 2018.

*OHIO POLICE AND FIRE (OP&F) PENSION FUND*

*Changes in benefit terms* : There were no changes in benefit terms from the amounts reported for 2014-2018.

*Changes in assumptions* : There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. For 2018, the following were the most significant changes of assumptions that affected the total pension since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.50% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple.

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OTHER POSTEMPLOYMENT BENEFITS (OPEB)

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*OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)*

*Changes in benefit terms* : There were no changes in benefit terms from the amounts reported for 2017-2018.

*Changes in assumptions* : There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.

*OHIO POLICE AND FIRE (OP&F) PENSION FUND*

*Changes in benefit terms* : There were no changes in benefit terms from the amounts reported for 2017-2018.

*Changes in assumptions* : There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) DROP interest rate was reduced from 4.50% to 4.00%, (b) CPI-based COLA was reduced from 2.60% to 2.20%, (c) investment rate of return was reduced from 8.25% to 8.00%, (d) salary increases were reduced from 3.75% to 3.25%, (e) payroll growth was reduced from 3.75% to 3.25% and (f) the discount rate (interest rate) was reduced from 3.79% to 3.24%.



**Julian & Grube, Inc.**  
*Serving Ohio Local Governments*

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**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance  
and Other Matters Required by *Government Auditing Standards***

City of St. Marys  
Auglaize County  
101 East Spring Street  
St. Marys, Ohio 45885

To the Mayor and Members of Council:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of St. Marys, Auglaize County, Ohio, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City of St. Marys' basic financial statements and have issued our report thereon dated June 27, 2019, wherein we noted as discussed in Note 3, the City of St. Marys adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. In addition, as discussed in Note 3, the beginning net position of the Water fund and the business-type activities has been restated to properly classify capital assets and their effect on net position.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the City of St. Marys' internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the City of St. Marys' internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the City of St. Marys' financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses that we consider a material weakness. We consider finding 2018-001 to be a material weakness.

***Compliance and Other Matters***

As part of reasonably assuring whether the City of St. Marys' financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***City of St. Marys' Response to Finding***

The City of St. Marys' response to the finding identified in our audit is described in the accompanying schedule of findings and responses. We did not subject the City of St. Marys' response to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the City of St. Marys' internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the City of St. Marys' internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Julian & Grube, Inc.  
June 27, 2019

**CITY OF ST. MARYS  
AUGLAIZE COUNTY, OHIO**

**SCHEDULE OF FINDINGS AND RESPONSES  
DECEMBER 31, 2018**

<b>FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b>	
Finding Number	2018-001

Material Weakness - Financial Statement Presentation

Accurate financial reporting is required in order to provide management and other stakeholders with objective and timely information to enable well-informed decisions.

Certain adjustments were made to the financial statements and note disclosures to properly state capital asset amounts, as well as, their effect on the related components of net position.

The audited financial statements and note disclosures have been adjusted for the misstatements identified during the audit.

Presentation of materially correct financial statements and the related footnotes is the responsibility of management. This responsibility remains intact even if management decides to outsource this function for efficiency purposes or any other reason. In either case, it is important that control procedures are developed related to the financial statements that enable management to identify, prevent, detect and correct potential misstatements in the financial statements and footnotes. In general, an accounting and information system should be designed to provide management with accurate and timely information to enable well-informed business decisions to be made.

We recommend the City implement additional control procedures that enable management to more timely prevent or detect and correct potential misstatements in the basic financial statements prior to filing them in the Hinkle system.

Client Response: The City will work to provide a sound fiscal environment and has implemented policies and procedures to help with financial statement presentation.

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# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF ST MARYS**

**AUGLAIZE COUNTY**

## **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
OCTOBER 17, 2019**