

**Lima City School District**  
**Allen County, Ohio**

Basic Financial Statements – Modified Cash Basis  
June 30, 2018  
with Independent Auditors' Report



# OHIO AUDITOR OF STATE KEITH FABER



Board of Education  
Lima City School District  
755 St. Johns Ave  
Lima, Ohio 45804

We have reviewed the *Independent Auditors' Report* of the Lima City School District, Allen County, prepared by Clark, Schaefer, Hackett & Co., for the audit period July 1, 2017 through June 30, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Lima City School District is responsible for compliance with these laws and regulations.

Ohio Auditor of State

A handwritten signature in cursive script that reads "Keith Faber".

January 14, 2019

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## INDEPENDENT AUDITORS' REPORT

Board of Education  
Lima City School District  
755 St. Johns Avenue  
Lima, Ohio 45804

### Report on the Financial Statements

We have audited the accompanying modified cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lima City School District (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash accounting basis Note 2 describes. This responsibility includes determining that the modified cash accounting basis is acceptable for the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2018, and the respective changes in modified cash financial position thereof, and the budgetary comparison for the General fund, for the year then ended in accordance with the accounting basis described in Note 2.

**Accounting Basis**

Ohio Administrative Code Section 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the modified cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

**Other Matters***Supplementary Information*

Our audit was conducted for the purpose of forming our opinions on the financial statements that collectively comprise the District's basic financial statements. The schedule of expenditures of federal awards (the Schedule) as required by Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purpose of additional analysis and is not a required part of the basic financial statements.

The Schedule is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

*Clark, Schaefer, Hackett & Co.*

Springfield, Ohio  
December 14, 2018



**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**STATEMENT OF NET POSITION - MODIFIED CASH BASIS  
JUNE 30, 2018**

	<u><b>Governmental Activities</b></u>
ASSETS:	
Current Assets:	
Equity in Pooled Cash and Investments	\$ 22,264,815
Investments	<u>8,244,777</u>
<i>Total Assets</i>	<u><u>\$ 30,509,592</u></u>
NET POSITION:	
Restricted for:	
Debt Service	\$ 1,727,876
Capital Improvements/Maintenance	2,182,312
Food Service Operations	894,599
District Managed Activities	50,243
State Educational Grants	119,395
Other	5
Unrestricted	<u>25,535,162</u>
<i>Total Net Position</i>	<u><u>\$ 30,509,592</u></u>

See accompanying notes to the basic financial statements.

LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY

STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	Program Receipts			<u>Net (Disbursements)</u> <u>Receipts and Changes</u>	
<u>Disbursements</u>	<u>Charges for</u> <u>Services and</u> <u>Sales</u>	<u>Operating Grants</u> <u>and</u> <u>Contributions</u>	<u>Capital Grants</u> <u>and</u> <u>Contributions</u>	<u>in Net Position</u>	
				<u>Governmental</u> <u>Activities</u>	
Governmental Activities:					
Instruction:					
Regular	\$ 16,386,328	\$ 771,717	\$ 683,241	\$ -	\$ (14,931,370)
Special	8,146,542	295,786	2,520,570	-	(5,330,186)
Vocational	1,518,245	12,279	147,502	-	(1,358,464)
Adult/Continuing	136,458	-	152,921	-	16,463
Other	11,845,008	572,803	-	-	(11,272,205)
Support Services:					
Pupils	3,466,809	-	10,240	-	(3,456,569)
Instructional Staff	5,946,040	-	2,082,360	-	(3,863,680)
Board of Education	141,087	-	-	-	(141,087)
Administration	4,054,854	-	534,482	-	(3,520,372)
Fiscal	970,316	-	273,591	-	(696,725)
Business	87,312	25,645	-	-	(61,667)
Operation and Maintenance of Plant	6,097,570	252,339	283,075	-	(5,562,156)
Pupil Transportation	1,176,005	-	-	-	(1,176,005)
Central	24,868	-	16,200	-	(8,668)
Operation of Non-Instructional Services	3,537,386	134,166	3,239,412	-	(163,808)
Extracurricular Activities	1,053,141	273,404	-	40,000	(739,737)
Capital Outlay	788,160	-	-	-	(788,160)
Debt Service:					
Principal	1,716,000	-	-	-	(1,716,000)
Interest and Fiscal Charges	326,765	-	-	-	(326,765)
Total Governmental Activities	\$ 67,418,894	\$ 2,338,139	\$ 9,943,594	\$ 40,000	(55,097,161)
<b><u>General Receipts</u></b>					
					47,278,268
Grants and Entitlements not Restricted to Specific Programs					
Property and Other Local Taxes, Levied for:					
General Purposes					8,876,068
Debt Service					1,106,225
Permanent Improvement					380,479
Maintenance of Facilities					110,118
Interest					330,143
Gifts and Donations					38,108
Rent					28,296
Miscellaneous					532,526
Total General Receipts					58,680,231
Change in Net Position					3,583,070
Net Position Beginning of Year					26,926,522
Net Position End of Year					\$ 30,509,592

See accompanying notes to the basic financial statements.

**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**STATEMENT OF ASSETS AND FUND BALANCES - MODIFIED CASH BASIS  
GOVERNMENTAL FUNDS  
JUNE 30, 2018**

	<u>General Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>ASSETS:</b>			
Equity in Pooled Cash and Investments	\$ 19,554,219	\$ 2,710,596	\$ 22,264,815
Investments	6,453,394	1,791,383	8,244,777
	<u>                    </u>	<u>                    </u>	<u>                    </u>
<i>Total Assets</i>	<u><u>\$ 26,007,613</u></u>	<u><u>\$ 4,501,979</u></u>	<u><u>\$ 30,509,592</u></u>
<b>FUND BALANCES:</b>			
Nonspendable for:			
Unclaimed Funds	\$ 5	\$ -	\$ 5
Restricted for:			
Debt Service	-	1,727,876	1,727,876
Capital Improvements/Maintenance	-	2,182,312	2,182,312
Food Service Operations	-	894,599	894,599
District Managed Activities	-	50,243	50,243
State Educational Grants	-	119,395	119,395
Assigned for:			
School Programs	62,789	-	62,789
Encumbrances	1,526,402	-	1,526,402
Unassigned	24,418,417	(472,446)	23,945,971
	<u>                    </u>	<u>                    </u>	<u>                    </u>
<i>Total Fund Balances</i>	<u><u>\$ 26,007,613</u></u>	<u><u>\$ 4,501,979</u></u>	<u><u>\$ 30,509,592</u></u>

See accompanying notes to the basic financial statements.

**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**STATEMENT OF RECEIPTS, EXPENDITURES AND CHANGES  
IN FUND BALANCES - MODIFIED CASH BASIS  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

	<u>General Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>RECEIPTS:</b>			
Property and Other Local Taxes	\$ 8,876,068	\$ 1,596,822	\$ 10,472,890
Intergovernmental	47,278,253	9,943,592	57,221,845
Interest	308,913	21,230	330,143
Tuition and Fees	1,818,600	-	1,818,600
Rent	22,970	5,326	28,296
Extracurricular Activities	36,308	273,402	309,710
Gifts and Donations	65,496	12,612	78,108
Customer Sales and Services	74,710	135,116	209,826
Miscellaneous	502,765	21,816	524,581
<b>Total Receipts</b>	<b>58,984,083</b>	<b>12,009,916</b>	<b>70,993,999</b>
<b>EXPENDITURES:</b>			
<b>Current:</b>			
<b>Instruction:</b>			
Regular	15,656,899	729,429	16,386,328
Special	6,084,546	2,061,996	8,146,542
Vocational	1,424,579	93,666	1,518,245
Adult/Continuing	222	136,236	136,458
Other	11,840,902	4,106	11,845,008
<b>Support Services:</b>			
Pupils	3,365,488	101,321	3,466,809
Instructional Staff	4,055,424	1,890,616	5,946,040
Board of Education	141,087	-	141,087
Administration	3,559,016	495,838	4,054,854
Fiscal	820,592	149,724	970,316
Business	87,312	-	87,312
Operation and Maintenance of Plant	5,190,805	906,765	6,097,570
Pupil Transportation	1,023,662	152,343	1,176,005
Central	8,668	16,200	24,868
Operation of Non-Instructional Services	-	3,537,386	3,537,386
Extracurricular Activities	602,467	450,674	1,053,141
Capital Outlay	198,959	589,201	788,160
<b>Debt Service:</b>			
Principal	331,000	1,385,000	1,716,000
Interest	87,490	239,275	326,765
<b>Total Expenditures</b>	<b>54,479,118</b>	<b>12,939,776</b>	<b>67,418,894</b>
Excess of Receipts Over (Under) Expenditures	4,504,965	(929,860)	3,575,105
<b>OTHER FINANCING SOURCES AND USES:</b>			
Transfers In	10	-	10
Proceeds from Sale of Assets	4,897	3,068	7,965
Transfers Out	-	(10)	(10)
<b>Total Other Financing Sources and Uses</b>	<b>4,907</b>	<b>3,058</b>	<b>7,965</b>
<b>Net Change in Fund Balances</b>	<b>4,509,872</b>	<b>(926,802)</b>	<b>3,583,070</b>
Fund Balance at Beginning of Year	21,497,741	5,428,781	26,926,522
<b>Fund Balance at End of Year</b>	<b>\$ 26,007,613</b>	<b>\$ 4,501,979</b>	<b>\$ 30,509,592</b>

See accompanying notes to the basic financial statements.

LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY

**STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGE IN FUND BALANCE  
BUDGET AND ACTUAL - BUDGET BASIS  
GENERAL FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Variance with Final Budget</u>
<b>RECEIPTS:</b>				
Property and Other Local Taxes	\$ 8,853,194	\$ 8,876,068	\$ 8,876,068	\$ -
Intergovernmental	47,805,535	47,278,290	47,278,255	(35)
Interest	125,000	315,168	308,913	(6,255)
Tuition and Fees	1,709,862	1,806,480	1,806,321	(159)
Rent	16,500	22,987	22,970	(17)
Gifts and Donations	40,000	40,000	40,000	-
Customer Sales and Services	491,000	228,541	228,475	(66)
Miscellaneous	142,200	176,864	176,854	(10)
<b>Total Receipts</b>	<b>59,183,291</b>	<b>58,744,398</b>	<b>58,737,856</b>	<b>(6,542)</b>
<b>DISBURSEMENTS:</b>				
<b>Current:</b>				
<b>Instruction:</b>				
Regular	17,041,871	15,759,977	15,653,045	106,932
Special	5,551,950	6,201,878	6,098,255	103,623
Vocational	1,489,092	1,536,885	1,528,856	8,029
Adult/Continuing	2,550	227	222	5
Other	11,552,700	11,843,966	11,843,901	65
<b>Support Services:</b>				
Pupils	3,406,308	3,409,324	3,383,960	25,364
Instructional Staff	6,367,017	4,312,179	4,304,432	7,747
Board of Education	143,343	147,295	147,187	108
Administration	3,632,079	3,604,589	3,566,628	37,961
Fiscal	826,490	838,484	833,790	4,694
Business	32,425	42,507	42,104	403
Operation and Maintenance of Plant	5,689,345	5,722,457	5,691,166	31,291
Pupil Transportation	1,092,314	1,084,725	1,078,333	6,392
Central	16,000	10,228	8,668	1,560
<b>Extracurricular Activities:</b>				
Academic Oriented Activities	86,182	95,160	95,063	97
Sport Oriented Activities	396,523	930,986	923,810	7,176
School and Public Service Co-Curricular Activities	96,200	106,300	105,568	732
Capital Outlay	138,744	199,094	198,958	136
<b>Debt Service:</b>				
Principal	331,000	331,000	331,000	-
Interest	87,659	87,490	87,490	-
<b>Total Disbursements</b>	<b>57,979,792</b>	<b>56,264,751</b>	<b>55,922,436</b>	<b>342,315</b>
<b>Excess of Receipts Over Disbursements</b>	<b>1,203,499</b>	<b>2,479,647</b>	<b>2,815,420</b>	<b>335,773</b>
<b>OTHER FINANCING SOURCES AND USES:</b>				
Transfers In	-	2,525,931	2,525,931	-
Proceeds from Sale of Capital Assets	23,350	4,897	4,897	-
Refund of Prior Year Expenditures	85,200	161,357	161,290	(67)
Transfers Out	-	(2,525,086)	(2,525,086)	-
<b>Total Other Financing Sources and Uses</b>	<b>108,550</b>	<b>167,099</b>	<b>167,032</b>	<b>(67)</b>
<b>Net Change in Fund Balances</b>	<b>1,312,049</b>	<b>2,646,746</b>	<b>2,982,452</b>	<b>335,706</b>
Fund Balance at Beginning of Year	20,284,428	20,284,428	20,284,428	-
Prior Year Encumbrances Appropriated	1,128,533	1,128,533	1,128,533	-
<b>Fund Balance at End of Year</b>	<b>\$ 22,725,010</b>	<b>\$ 24,059,707</b>	<b>\$ 24,395,413</b>	<b>\$ 335,706</b>

See accompanying notes to the basic financial statements.

**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**STATEMENT OF FIDUCIARY NET POSITION - MODIFIED CASH BASIS  
FIDUCIARY FUNDS  
JUNE 30, 2018**

	<u>Private Purpose Trust Funds</u>	<u>Agency Funds</u>
<b>ASSETS:</b>		
Current Assets:		
Equity in Pooled Cash and Investments	\$ 239,969	\$ 61,770
Total Assets	<u>\$ 239,969</u>	<u>\$ 61,770</u>
 <b>NET POSITION:</b>		
Held in Trust for Scholarships	\$ 239,969	\$ -
Undistributed Monies	-	471
Held for Students	-	61,299
Total Net Position	<u>\$ 239,969</u>	<u>\$ 61,770</u>

See accompanying notes to the basic financial statements.

**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - MODIFIED CASH BASIS  
FIDUCIARY FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

	<u>Private Purpose Trust Funds</u>
ADDITIONS:	
Gifts and Contributions	\$ 113,425
Interest	<u>2,587</u>
Total Additions	116,012
DEDUCTIONS:	
Payments in Accordance with Trust Agreements	<u>120,130</u>
Total Deductions	<u>120,130</u>
Change in Net Position	(4,118)
Net Position Beginning of Year	<u>244,087</u>
Net Position End of Year	<u><u>\$ 239,969</u></u>

See accompanying notes to the basic financial statements.

**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018**

**1. DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY**

Lima City School District (the School District) is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by state statute and/or federal guidelines.

The School District was established in 1856 through the consolidation of existing land areas and school districts. The School District is the 58th largest in the State of Ohio (among 625 school districts) in terms of enrollment. It is staffed by 211 non-certificated employees and 413 certificated full-time teaching and administrative personnel who provide services to 3,660 students and other community members. The School District currently operates ten instructional/support facilities including one administrative center.

**Reporting Entity**

The reporting entity is comprised of the primary government, component units, and other organizations to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service and student related activities of the School District.

Parochial Schools - Within the School District boundaries, Lima Central Catholic and three elementary schools are operated by the Toledo Catholic Diocese. Current State legislation provides funding to these parochial schools. These monies are received and disbursed on behalf of the parochial school by the Treasurer of the School District, as directed by the parochial school. The activity of these State monies is reflected in a special revenue fund for financial reporting purposes.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units which are significant in relation to the basic financial statements of the School District.

The following entities which perform activities within the School District's boundaries for the benefit of its residents are excluded from the accompanying financial statements because the School District is not financially accountable for these entities, nor are they fiscally dependent on the School District: the City of Lima and the Parent Teacher Association.

The School District is associated with three jointly governed organizations, one group purchasing pool and a related organization. These organizations include the Northwest Ohio Area Computer Services Cooperative, the West Central Ohio Regional Professional Development Center, the Northwestern Ohio Educational Research Council, Inc., the Allen County Schools Health Benefit Plan, and the Lima Public Library. These organizations are presented in Notes 14, 15 and 16 to the financial statements.



**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Basis of Accounting**

Although Ohio Administrative Code Section 117-2-03 (B) requires the School District's financial report to follow generally accepted accounting principles (GAAP), the School District chooses to prepare its financial statements and notes in accordance with the modified cash basis of accounting. The School District recognizes receipts when received in cash rather than when earned and recognizes disbursements when paid rather than when a liability is incurred.

The School District also reports long-term investments as assets, valued at cost. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved). Differences between disbursements reported in the government-wide and fund financial statements versus budgetary expenditures result from encumbrances outstanding at the beginning and end of the fiscal year.

**B. Basis of Presentation**

The School District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**1. Government-Wide Financial Statements**

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the cash balance of the governmental activities of the School District at fiscal year-end. The statement of activities compares disbursements with program receipts for each function or program of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a modified cash basis or draws from the School District's general receipts.

**2. Fund Financial Statements**

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**C. Fund Accounting**

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are divided into two categories, governmental and fiduciary.

**1. Governmental Funds:**

The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The School District's major fund is as follows:

**General Fund** - The General Fund is a set of accounts used to show all ordinary operations of a school system, generally all transactions which do not have to be accounted for in another fund.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

**2. Fiduciary Funds:**

The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are not available to support the School District's own programs. Agency funds are custodial in nature and do not involve measurement of results of operations. The School District's Trust Fund accounts for scholarships and the Agency Fund accounts primarily for various student-managed activities. Fiduciary funds are not included in the government-wide statements.

**D. Budgetary Process**

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes the limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board.

The legal level of control has been established by the Board at the fund level for all funds. Budgetary allocations at the function and object level within all funds are made by the Treasurer.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in receipts are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**D. Budgetary Process (Continued)**

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

While the School District is reporting financial position, results of operation, and changes in fund balances on the modified cash basis fund statements, the budgetary basis as provided by law is based upon accounting for certain transactions of cash receipts, disbursements and encumbrances. The budgetary comparison statement for the General fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budgeted amounts. The adjustments necessary to reconcile modified cash and budget basis statements are as follows:

Net Change in Fund Balance - General Fund

Modified Cash Basis	\$ 4,509,872
Encumbrances	(1,524,428)
Excess of Funds Combined with General Fund for Reporting Purposes	<u>(2,992)</u>
Budget Basis	<u>\$ 2,982,452</u>

**E. Cash and Investments**

To improve cash management, the majority of cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Investments." Specific funds have separately identifiable investments.

Investments of the School District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

During fiscal year 2018, investments included Federal National Mortgage Association, Federal Home Loan Bank, Federal Home Loan Mortgage Corp., US Treasury Notes, Federal Farmers Credit Corp., Money Market Funds, Commercial Paper, Negotiable Certificates of Deposits and STAR Ohio.

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB) Statement No. 79, "Certain External Investment Pools and Pool Participants". The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides NAV per share that approximates fair value.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**E. Cash and Investments (Continued)**

For fiscal year 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio Statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest earnings credited to the General Fund during fiscal year 2018 was \$308,913, which included \$49,042 assigned from other School District funds.

**F. Capital Assets**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

**G. Compensated Absences**

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the modified cash basis of accounting used by the School District.

**H. Long-Term Liabilities**

Modified cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when disbursements are made.

**I. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance category includes amounts that cannot be spent because there are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

Restricted - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**I. Fund Balance (Continued)**

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District's Board of Education. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the School District's Board of Education. The Board of Education has authorized the Treasurer to assign fund balance for purchases on order provided those amounts have been lawfully appropriated.

Unassigned - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**J. Interfund Activity**

Transfers within governmental activities are eliminated on the government-wide financial statements. Exchange transactions between funds are reported as receipts in the seller funds and as expenditures in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

**K. Pensions and Other Post Employment Benefits (OPEB)**

For purposes of measuring the net pension liability, information about the fiduciary net position of the pension plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension systems report investments at fair value.

The School District recognizes the disbursement for employer contributions to cost sharing pension plans when they are paid. As described in Note 7 and 8, the employer contributions include portions for pension benefits and for postretirement health care benefits.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

**L. Net Cash Position**

Net cash position represent cash assets held by the School District at year-end. Net cash position is reported as restricted when there are limitations imposed on their use either through enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. Restricted for Other Purposes is comprised of net position restricted for unclaimed funds. The School District applies restricted resources first when a cash disbursement is made for purposes for which both restricted and unrestricted net cash position is available. As of June 30, 2018, of the School District's \$4,974,430 restricted net cash position, \$0 was restricted by enabling legislation.

**3. ACCOUNTABILITY AND COMPLIANCE**

**Compliance**

Ohio Administrative Code, Section 117-2-03 (B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statements on a modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

**Deficit Fund Balances**

At June 30, 2018 the following non-major special revenue funds reported a deficit ending fund balance:

Non-Major Special Revenue Funds:

Early Childhood Education	\$ (14,966)
Adult Basic Education	(8,221)
IDEA Part B Grant	(155,101)
Vocational Education - Perkins	(15,312)
Title I School Improvement Grant	(247,463)
Title I Disadvantaged Children Grant	(8,241)
IDEA Preschool	(1,262)
Title II-A Improving Teacher Quality	(5,324)
Title IV - Student Support & Academic Achievement	(16,556)

The deficits in these funds occurred as a result of grant expenditures coming due prior to the School District drawing against the grant funding. All deficit balances were resolved shortly into the subsequent fiscal year when the draws against these grants were received by the School District.

**4. DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**4. DEPOSITS AND INVESTMENTS (Continued)**

designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States treasury notes, bills, bonds, or other obligations of or securities issued by the United States treasury or any other obligation guaranteed as to the payment of principal and interest by the United States;
2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above, provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. Interim deposits in the eligible institutions applying for interim money as provided in section 135.08 of the Revised Code;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Certain bankers' acceptances for a period not to exceed one hundred eighty days and commercial paper notes for a period not to exceed one hundred eighty days in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time;
9. Commercial paper notes issued by any entity that is defined in division (D) of section 1705.01 of the Revised Code and has assets exceeding five hundred million dollars, and to which notes are rated at the time of purchase in the highest classification established by at least two standard rating services; the aggregate value of the notes does not exceed ten percent of the aggregate value of the outstanding commercial paper of the issuing corporation; the notes mature no later than one hundred eighty days after purchase; and
10. Bankers' acceptances of banks that are members of the federal deposit insurance corporation to which obligations both the following apply: obligations are eligible for purchase by the Federal Reserve System and the obligations mature no later than one hundred eighty days after purchase.

**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**4. DEPOSITS AND INVESTMENTS (Continued)**

Protection of School District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**A. Cash on Hand**

At fiscal year end, the School District had \$200 in undeposited cash on hand which is included on the Statement of Assets and Fund Balances of the School District as part of "Equity in Pooled Cash and Investments".

**B. Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal year end, the carrying amount of the School District's deposits was \$4,255,356, and the bank balance was \$5,930,418. Of the bank balance, \$801,007 was covered by federal depository insurance and \$5,129,411 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging institutions trust department or agent, but not in the name of the School District. Although all State statutory requirements for the deposit of money had been followed, non-compliance with federal requirements would potentially subject the School District to a successful claim by the Federal Deposit Insurance Corporation.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law required that deposits be either insured or be protected by:

Eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured;

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayments of all public monies deposited in financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.



**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**4. DEPOSITS AND INVESTMENTS (Continued)**

**C. Investments**

The School District's investments are categorized below to give an indication of the level of risk assumed by the School District at fiscal year-end.

	Carrying Value	Fair Value	Investment Maturities (in years)		% of Portfolio	Credit Rating S&P
			Less than 1	1-5		
Federal National Mortgage Assoc.	\$ 4,778,592	\$ 4,724,055	\$ 1,789,489	\$ 2,934,566	17.88%	AA+
Federal Home Loan Bank	4,138,829	4,092,864	465,645	3,627,219	15.49%	AA+
Federal Farmers Credit Corp	1,378,915	1,366,547	372,234	994,313	5.17%	AA+
Commercial Paper	3,121,438	3,126,211	3,126,211	-	11.83%	A-1
US Treasury Notes	1,328,925	1,329,163	1,329,163	-	5.03%	N/A
Negotiable CDs	1,730,111	1,706,822	739,281	967,541	6.46%	N/A
Money Market funds	30,315	30,315	30,315	-	0.11%	N/A
STAR Ohio	<u>10,048,650</u>	<u>10,048,650</u>	<u>10,048,650</u>	<u>-</u>	38.03%	AAAm
Total Investments	<u>\$ 26,555,775</u>	<u>\$ 26,424,627</u>	<u>\$ 17,900,988</u>	<u>\$ 8,523,639</u>		

The School District uses the modified cash basis of accounting and records all investments at cost rather than at fair value.

**Interest Rate Risk** – The School District does have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. In practice, the School District manages its exposure to declines in fair values by limiting the maximum maturity of its investment to five years.

**Credit Risk** –The School District limits their investments to securities issued by Federal Agencies, Commercial Paper, US Treasury Money Market Funds and STAR Ohio.

**Concentration of Credit Risk** – The School District's investment policy allows investments in Repurchase Agreements, US Government Securities and Instrumentalities, Commercial Paper, Money Market Mutual Funds and STAR Ohio and allowable investments as defined by Ohio Revised Code Sections 133 and 135.

**Custodial Credit Risk** - Custodial credit risk is the risk that in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All of the School District's securities are either insured and registered in the name of the School District or at least registered in the name of the School District. The School District has no investment policy dealing with investment custodial risk beyond the requirement in state statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**4. DEPOSITS AND INVESTMENTS (Continued)**

**D. Fair Value Measurement**

The fair value of the School District's investments, presented above, are classified according to the following hierarchy:

Level 1 – Investments reflect prices quoted in active markets.

Level 2 – Investments reflect prices that are based on a similar observable asset either directly or indirectly, which may include inputs in markets that are not considered to be active.

Level 3 – Investments reflect prices based upon unobservable sources.

The categorization of investments within the hierarchy is based upon the transparency of the instrument and should not be perceived as the particular investment's risk. The School District had the following reoccurring fair value measurements as of June 30, 2018:

Investment Type	Total	Identical Assets (Level 1)	Observable Inputs (Level 2)	Unobservable Inputs (Level 3)
Federal National Mortgage Assoc.	\$ 4,724,055	\$ -	\$ 4,724,055	\$ -
Federal Home Loan Bank	4,092,864	-	4,092,864	-
Federal Farmers Credit Corp	1,366,547	-	1,366,547	-
Commercial Paper	3,126,211	-	3,126,211	-
US Treasury Notes	1,329,163	-	1,329,163	-
Negotiable CDs	1,706,822	-	1,706,822	-
Total	<u>\$ 16,345,662</u>	<u>\$ -</u>	<u>\$ 16,345,662</u>	<u>\$ -</u>

**5. PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year. Property taxes include amounts levied against all real property, public utility property, and tangible personal property (used in business) located in the School District. Real and public utility property tax receipts received in calendar year 2018 represent the collection of calendar year 2017 taxes. Real property taxes for calendar year 2018 are levied after April 1, 2017, on the assessed values as of January 1, 2017, the lien date.

Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in calendar 2018 represent collections of calendar year 2017 taxes. Public utility real and tangible personal property taxes received in calendar year 2018 became a lien December 31, 2016, were levied after April 1, 2017 and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**5. PROPERTY TAXES (Continued)**

The School District receives property taxes from Allen County. The County Auditor periodically advances to the School District its portion of the taxes collected. The assessed values upon which the fiscal year 2018 taxes were collected are:

	<u>2017 Second- Half Collections</u>		<u>2018 First- Half Collections</u>	
	<u>Amount</u>	<u>Percent</u>	<u>Amount</u>	<u>Percent</u>
Agricultural/Residential and Other Real Estate	\$266,981,470	91.65%	\$265,566,610	92.37%
Public Utility	<u>24,309,180</u>	<u>8.35%</u>	<u>21,921,790</u>	<u>7.63%</u>
Total Assessed Value	<u>\$291,290,650</u>	<u>100.00%</u>	<u>\$287,488,400</u>	<u>100.00%</u>
Tax rate per \$1,000 of assessed valuation	\$48.26		\$47.55	

**6. RISK MANAGEMENT**

**A. Property and Liability**

The School District is exposed to various risks of loss related to torts; theft of, or damage to, and destruction of assets; error and omissions; injuries to employees; and natural disasters. During fiscal year 2018, the School District contracted with The Midwestern Indemnity Co. for property, general liability and business personal property insurance. Limits for these coverages are \$174,187,020, \$1,000,000 each occurrence and \$2,000,000 general aggregate limit and \$23,450,000, respectively. Professional liability is protected by the Midwestern Indemnity Co. with \$1,000,000 each occurrence, \$1,000,000 aggregated limit.

Vehicles are covered by The Midwestern Indemnity Company and have a \$1,000 deductible for comprehensive and collisions. Automobile liability has a \$1,000,000 combined single limit of liability. Public officials' bond insurance is provided by American States Insurance Company for a total of \$140,000.

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from last year.

**B. Workers' Compensation**

The School District provided Workers' Compensation for its employees. The firm of Sheakley Uniservice, Inc. served as our third party administrator (TPA) and provided administrative, cost control, assistance with safety programs and actuarial services to the School District. Comp Management served as our medical care organization (MCO) and handled our medical claims.

**C. Health Insurance**

The School District participates in the Allen County Schools Health Benefit Plan (the Plan), a public entity shared risk pool consisting of some of the school districts within Allen County. The School District pays monthly premiums to the Plan for employee medical and dental benefits. The Plan is responsible for the management and operations of the program. Upon withdrawal from the Plan, a participant is responsible for the payment of all Plan liabilities to its employees, dependents, and designated beneficiaries accruing as a result of withdrawal.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**7. DEFINED BENEFIT PENSION PLANS**

***Net Pension Liability***

Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability represents the School District’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 **	Eligible to retire on or after August 1, 2017
Full benefits	Age 65 with 5 years of service credit; or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or age 60 with 25 years of service credit

\*\* - Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**7. DEFINED BENEFIT PENSION PLANS (Continued)**

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

**Funding Policy** – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining 0.5 percent was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$973,820 for fiscal year 2018.

***Plan Description - State Teachers Retirement System (STRS)***

**Plan Description** – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five year of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

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**7. DEFINED BENEFIT PENSION PLANS (Continued)**

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

**Funding Policy** – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2018 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$3,266,453 for fiscal year 2018.

***Net Pension Liability***

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportionate Share of the Net Pension Liability	\$ 13,149,288	\$ 49,037,870	\$ 62,187,158
Proportion of the Net Pension Liability:			
Current Year	0.2200799%	0.20642992%	
Prior Year	<u>0.2057035%</u>	<u>0.20143253%</u>	
Change in Proportionate Share	<u>0.0143764%</u>	<u>0.00499739%</u>	

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**7. DEFINED BENEFIT PENSION PLANS (Continued)**

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

Wage inflation	3.00 percent
Future salary increases	3.50 percent to 18.20 percent, including inflation
COLA or Ad Hoc COLA	2.50 percent
Investment rate of return	7.50 percent of net investments expense, including inflation
Actuarial cost method	Entry Age Normal

Prior to 2017, an assumption of 3.0 percent was used for COLA or Ad Hoc COLA.

For 2017, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**7. DEFINED BENEFIT PENSION PLANS (Continued)**

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	1.00%	0.50%
U.S. Stocks	22.50%	4.75%
Non-U.S. Stocks	22.50%	7.00%
Fixed Income	19.00%	1.50%
Private Equity	10.00%	8.00%
Real Estate	15.00%	5.00%
Multi-Asset Strategies	<u>10.00%</u>	3.00%
Total	<u>100.00%</u>	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	<u>1% Decrease (6.50%)</u>	<u>Discount Rate (7.50%)</u>	<u>1% Increase (8.50%)</u>
School District's proportionate share of the net pension liability	\$ 18,247,794	\$ 13,149,288	\$ 8,878,249

**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2017, actuarial valuation, compared with July 1, 2016 are presented below:



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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**7. DEFINED BENEFIT PENSION PLANS (Continued)**

<u>Assumptions</u>	<u>July 1, 2017 Valuation</u>	<u>July 1, 2016 and Prior Valuations</u>
Inflation	2.50%	2.75%
Salary increases	12.50% at age 20 to 2.50% at age 65	12.25% at age 20 to 2.75% at age 70
Investment rate of return, including inflation	7.45%, net of investment expenses	7.75%, net of investment expenses
Payroll increases	3.00%	3.50% per annum compounded annually for the next two years, 4.00% thereafter
Cost-of-living adjustments	0% effective July 1, 2017	2% simple: for members retiring before August 1, 2013, 2% per year; for members retiring August 1, 2013 or later, 2% COLA commences on 5th anniversary of retirement date
Mortality tables	RP-2014	RP-2000

For healthy retirees the mortality rates were based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvements scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Post-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1, 2017, valuation are based on the results of an actuarial experience study for the period of July 1, 2011 through June 30, 2016. Actuarial assumptions used in the July 1, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

STRS Ohio's investment consultant develops an estimated range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

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**7. DEFINED BENEFIT PENSION PLANS (Continued)**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return*</u>
Domestic equity	28.00%	7.35%
International equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed income	21.00%	3.00%
Real estate	10.00%	6.00%
Liquidity reserves	<u>1.00%</u>	2.25%
Total	<u>100.00%</u>	

\* - 10 year annualized geometric nominal returns include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** – The discount rate used to measure the total pension liability was 7.45% as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45% was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2017.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	<u>1% Decrease (6.45%)</u>	<u>Discount Rate (7.45%)</u>	<u>1% Increase (8.45%)</u>
School District's proportionate share of the net pension liability	\$ 70,294,118	\$ 49,037,870	\$ 31,132,667

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**7. DEFINED BENEFIT PENSION PLANS (Continued)**

***Social Security System***

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Retirement System. As of June 30, 2018, two (2) members of the Board of Education have elected Social Security. The contribution rate is 6.2 percent of wages.

**8. POSTEMPLOYMENT BENEFITS**

***Net OPEB Liability***

OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the School District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, health care cost trend rates and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB Statement No. 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any changes to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

***School Employee Retirement System***

**Plan Description** – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986 need 10 years of service credit, exclusive to most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981, do not count toward health care coverage eligibility: military, federal, out-of-state,

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**8. POSTEMPLOYMENT BENEFITS (Continued)**

municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute.

**Funding Policy** – The Health Care Plan is financed through a combination of employer contributions, recipient premiums, investment returns, and any funds received on behalf of SERS' participation in Medicare programs. The SERS Board seeks to maintain a funded ratio of at least 90% for pension benefits. If the pension benefit funded ratio is less than 70%, the entire 14% of the employers' contributions will be allocated to pension benefits. If the funded ratio is at least 70% but less than 80%, the minimum portion of the employers' contribution allocated to pension benefits is 13.50% of payroll; the remaining 0.50% may be allocated to the Health Care Fund at the Board's discretion. If the funded ratio is at least 80% but less than 90%, at least 13.25% of the employers' contribution will be allocated to pension benefits with the remaining 0.75% being allocated to the Health Care Fund at the Board's discretion. If the funded ratio is 90% or greater, the Health Care Fund may receive any portion of the employers' contribution that is not needed to fund pension benefits. In addition, there is a health care surcharge designed to compensate for low-wage salaries, levied against employers, and exclusively for funding health care coverage. The surcharge minimum salary was \$23,700 for fiscal year 2018. A surcharge is payable for any annual payroll salaries falling below the minimum salary threshold; however, the surcharge amount is capped at 2.0% of each employer's payroll and 1.5% of statewide reported payroll. For the fiscal year ended June 30, 2018, 0.50% of covered payroll was made to the health care fund along with the health care surcharge.

The School District's contributions and health care surcharge to SERS was \$155,417 for fiscal year 2018.

***State Teachers Retirement System***

**Plan Description** – STRS administers a pension plan that is comprised of: a Defined Benefit Plan, a self-directed Defined Contribution Plan, and a Combined Plan that offers features of the Defined Benefit Plan and the Defined Contribution Plan. Ohio law authorizes STRS to offer a cost-sharing, multiple employer health care plan. STRS provides access to health care coverage to eligible retirees who participated in the Defined Benefit or Combined Plans and their eligible dependents.

Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2019. Pursuant to Chapter 3307 of the Ohio Revised Code, the Retirement Board has discretionary authority over how much, if any, of the associated health care costs will be absorbed by the plan. All health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Benefit recipients contributed \$339.1 million, or 60%, of the total health care costs in the fiscal year ended June 30, 2017 (excluding deductibles, coinsurance and copayments).

Medicare Part D is a federal program to help cover the costs of prescription drugs for Medicare beneficiaries. This program allows STRS to recover part of the cost of providing prescription coverage since all eligible STRS health care plans include creditable prescription drug coverage. For the fiscal year ended June 30, 2017, STRS received \$79.4 million in Medicare Part D reimbursements.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**8. POSTEMPLOYMENT BENEFITS (Continued)**

STRS issues a stand-alone financial report. Interested parties can view the most recent Comprehensive Annual Financial Report by visiting [www.strsoh.org](http://www.strsoh.org) or by requesting a copy by calling 888-227-7877.

**Funding Policy** – Employer and member contribution rates are established by the Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The statutory employer rate is 14% and the statutory member rate is 14% of covered payroll effective July 1, 2016. Under Ohio law, funds to pay health care costs may be deducted from employer contributions. For the fiscal year ended June 30, 2018, no employer allocation was made to the health care fund.

**Net OPEB Liabilities**

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the School District's proportionate share:

	SERS	STRS	Total
Proportionate Share of the Net OPEB Liability	\$ 5,961,632	\$ 8,054,134	\$ 14,015,766
Proportion of the Net OPEB Liability: Current Year	0.2221392%	0.2064299%	

**Actuarial Assumptions – SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will consider the employee's entire career with the employer and take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**8. POSTEMPLOYMENT BENEFITS (Continued)**

Investment Rate of Return	7.50% net of investment expense, including inflation
Wage Inflation	3.00%
Future Salary Increases, including Inflation	3.50% to 18.20%
Municipal Bond Index Rate:	
Prior Measurement Date	2.92%
Measurement Date	3.56%
Single Equivalent Interest Rate, net of plan investment expense, including price inflation:	
Prior Measurement Date	2.98%
Measurement Date	3.63%
Medical Trend Assumption:	
Pre-Medicare	7.50% - 5.00%
Medicare	5.50% - 5.00%

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015 and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized in the following table:

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**8. POSTEMPLOYMENT BENEFITS (Continued)**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	1.00%	0.50%
U.S. Stocks	22.50%	4.75%
Non-U.S. Stocks	22.50%	7.00%
Fixed Income	19.00%	1.50%
Private Equity	10.00%	8.00%
Real Estate	15.00%	5.00%
Multi-Asset Strategies	<u>10.00%</u>	3.00%
Total	<u>100.00%</u>	

**Discount Rate** – The discount rate used to measure the total OPEB liability at June 30, 2017 was 3.63%. The discount rate used to measure total OPEB liability prior to June 30, 2017 was 2.98%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and SERS at the state statute contribution rate of 2.00% of projected covered employee payroll each year, which includes a 1.50% payroll surcharge and 0.50% of contributions from basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.56% as of June 30, 2017 (i.e., municipal bond rate) was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and the Healthcare Cost Trend Rates** – The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability calculated using the discount rate of 3.63%, as well as what each plan's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.63%), or one percentage point higher (4.63%) than the current rate.

	<u>1% Decrease</u>	<u>Current Discount</u>	<u>1% Increase</u>
Rate	2.63%	3.63%	4.63%
Net OPEB Liability	\$ 7,199,430	\$ 5,961,632	\$ 4,980,981

The following table presents the net OPEB liability calculated using the current health care cost trend rates, as well as what each plan's net OPEB liability would be if it were calculated using health care cost trend rates that are one percentage point lower and one percentage point higher than the current rates.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**8. POSTEMPLOYMENT BENEFITS (Continued)**

	<u>1% Decrease in Trend Rates</u>	<u>Current Trend Rate</u>	<u>1% Increase Trend Rates</u>
Rate	6.5% decreasing to 4.0%	7.5% decreasing to 5.0%	8.5% decreasing to 6.0%
Net OPEB Liability	\$ 4,837,418	\$ 5,961,632	\$ 7,449,550

***Actuarial Assumptions - STRS***

The total OPEB liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

<u>Assumptions</u>	<u>Current Measurement Period</u>	<u>Prior to Measurement Period</u>
Inflation	2.50%	2.50%
Salary increases	12.50% at age 20 to 2.50% at age 65	12.50% at age 20 to 2.50% at age 65
Panyoll increases	3.00%	3.00%
Blended discount rate of return	4.13%	3.26%
Investment rate of return, including inflation	7.45%, net of investment expenses	7.75%, net of investment expenses
Health care cost trends	6.00% - 11.00% initially, 4.50% ultimate	6.00% - 11.00% initially, 4.50% ultimate
Cost-of-living adjustments	0% effective July 1, 2017	

For health retirees, the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the June 30, 2017, valuation are based on the results of an actual experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients were reduced from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements was extended to January 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:



**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**8. POSTEMPLOYMENT BENEFITS (Continued)**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return*</u>
Domestic equity	28.00%	7.35%
International equity	23.00%	7.55%
Alternatives	17.00%	7.09%
Fixed income	21.00%	3.00%
Real estate	10.00%	6.00%
Liquidity reserves	<u>1.00%</u>	2.25%
 Total	 <u>100.00%</u>	

\* - 10 year annualized geometric nominal returns include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** – The discount rate used to measure the total OPEB liability was 4.13% as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, a blended discount rate of 4.13%, which represents the long-term expected rate of return of 7.45% for the funded benefit payments through the fiscal year ending June 30, 2036 and the Bond Buyer 20-year municipal bond rate of 3.58% as of June 30, 2017, was used to determine the present value of the projected benefits payments for the remaining years in the projection. The total present value of the projected benefit payments from all years was then used to determine the single rate of return (blended rate) that was used as the discount rate.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and the Healthcare Cost Trend Rates** – The following table represents the School District's proportionate share of the net OPEB liability calculated using the current period discount rate assumption of 4.13%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13%) or one percentage point higher (5.13%) than the current rate. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates:

	<u>1% Decrease Discount Rate (3.13%)</u>	<u>Current Discount Rate (4.13%)</u>	<u>1% Increase Discount Rate (5.13%)</u>
School District's proportionate share of the net OPEB liability	\$ 10,812,545	\$ 8,054,134	\$ 5,874,087

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**8. POSTEMPLOYMENT BENEFITS (Continued)**

	1% Decrease in Trend Rates	Current Trend Rate	1% Increase Trend Rates
School District's proportionate share of the net OPEB liability	\$ 5,595,667	\$ 8,054,134	\$ 11,289,764

**9. LONG-TERM DEBT OBLIGATIONS**

Under the modified cash basis of accounting, debt obligations are not reported as a liability in the accompanying basic financial statements. However, information regarding such changes in the School District's general long-term debt obligations during 2018 is as follows:

	Balance 6/30/2017	Additions	Deletions	Balance 6/30/2018	Amount Due with in One Year
Various Purpose GO Bonds - 2000					
Serial and Term Bonds - 5-6%	\$ 60,000	\$ -	\$ -	\$ 60,000	\$ -
Refunding GO Bonds - 2012A					
Serial Bonds - 1.5-3%	3,305,000	-	270,000	3,035,000	275,000
Capital Appreciation Bonds - 21.51%	94,970	-	-	94,970	-
Various Purpose GO Bonds - 2012B					
Current Interest Serial Bonds - 1.5%	55,000	-	55,000	-	-
Refunding GO Bonds - 2015					
Serial Interest Bonds 1.25-3.0%	6,660,000	-	1,060,000	5,600,000	1,075,000
Energy Conservation GO Bonds - 2015					
Serial Interest Bonds - 2.211%	2,260,000	-	230,000	2,030,000	235,000
Lease-Purchase Agreement - 2013					
Stadium Renovations - 3.2%	1,300,000	-	101,000	1,199,000	104,000
	<u>\$ 13,734,970</u>	<u>\$ -</u>	<u>\$ 1,716,000</u>	<u>\$ 12,018,970</u>	<u>\$ 1,689,000</u>

**Ohio School Facilities Loan** - On December 3, 1999, the School District and the Ohio School Facilities Commission entered into a school facilities agreement pursuant to Ohio Revised Code Section 3318.08 for construction and improvements to its facilities under the State's "Classroom Facilities Program." Under this program, the School District entered into an agreement with the State of Ohio in which the State paid for a portion of the estimated project costs.

The total budget for the project was \$104,029,247, of which \$92,663,247 was awarded in school facilities monies and \$11,366,000 was the School District's share of the project. The School District issued bonds which are being repaid from the proceeds of a tax levy. An additional property tax levy of one-half mill levy was levied for a twenty-three year period to maintain the facilities. If the School District's three-year average adjusted valuation per pupil increases above the state-wide median three-year adjusted valuation per pupil, the School District may become responsible for repayment of a portion of the State's contribution. Based on the School District's adjusted valuation relative to the state-wide median adjusted valuation, this possibility appears remote. This debt is not reflected in the general long-term obligations schedule above.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**9. LONG-TERM DEBT OBLIGATIONS (Continued)**

**School Improvement Advance Refunding Bonds** – On March 1, 2012, the School District issued \$4,125,000 in serial bonds and \$94,970 in capital appreciation bonds to provide resources to provide resources to purchase U.S. Government Securities that were placed in an irrevocable trust for the purpose of generating resources for the advance refunding of \$4,220,000 School Improvement Bonds dated October 22, 2003 and maturing on December 1, 2028. The bonds were issued for a seventeen-year period with final maturity of December 1, 2028.

These general obligation serial bonds issued on March 1, 2012, due December 1, 2028, are subject to prior redemption. Serial bonds maturing on or after December 1, 2022 are subject to prior redemption by and at the sole option of the School District either in whole or in part (as selected by the Board and in whole multiples of \$5,000), on any date on or after December 1, 2021 at a redemption price equal to 100% of the principal amount redeemed, plus accrued interest to the redemption date. The capital appreciation bonds are not subject to redemption prior to scheduled maturity. The capital appreciation bonds will mature in fiscal years 2020 and 2021. The maturity amount of the bonds is \$495,000. However, under the modified cash basis of accounting, the outstanding balance in the schedule of changes in general long-term obligations is recorded at the original issue amount and no accretion is reported. The bonds are being retired from the Debt Service Fund.

**Various Purpose Advance Refunding Bonds** – On March 1, 2012, the School District issued \$305,000 in serial bonds to provide resources that were used to advance refund \$290,000 of the outstanding \$335,000 Various Purpose Bonds dated December 1, 2001. These funds will be deposited in an Escrow Fund (the 2013B Unvoted Bonds Escrow Fund) held by The Huntington National Bank (the Escrow Agent), pursuant to an Escrow Agreement between the School District and the Escrow Agent dated as of March 1, 2012 (the 2013B Unvoted Bonds Escrow Agreement). The bonds were issued for a six-year period with final maturity December 1, 2017. The bonds were retired from the Debt Service Fund.

**General Obligation Advance Refunding Bonds** – On August 5, 2015, the School District issued \$6,660,000 in serial bonds to provide resources that were used to advance refund \$6,780,000 of the outstanding Various Purpose Bonds dated November 10, 2005. These funds were deposited in an Escrow Fund (the 2015 Unvoted Bonds Escrow Fund) held by The Huntington National Bank (the Escrow Agent), pursuant to an Escrow Agreement between the School District and the Escrow Agent dated as of August 24, 2015 (the 2015 Unvoted Bonds Escrow Agreement). The bonds were issued for a seven-year period with final maturity December 1, 2022. The bonds are being retired from the Debt Service Fund and, are not subject to redemption prior to scheduled maturity.

Principal and interest requirements to retire general obligation bonds outstanding at June 30, 2018 are shown below. Principal for capital appreciation bonds are shown at issuance value, however the full maturity of these bonds is the total of principal and accreted interest.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**9. LONG-TERM DEBT OBLIGATIONS (Continued)**

Fiscal Year	Serial and Current Interest		Capital Appreciation		Total
	Principal	Interest	Principal	Accreted Interest	
2019	\$ 1,350,000	\$ 219,400	\$ -	\$ -	\$ 1,569,400
2020	1,085,000	199,094	62,076	237,924	1,584,094
2021	1,210,000	171,449	32,894	162,106	1,576,449
2022	1,445,000	131,625	-	-	1,576,625
2023	1,555,000	85,725	-	-	1,640,725
2024-2028	1,685,000	184,575	-	-	1,869,575
2029	365,000	5,475	-	-	370,475
	<u>\$ 8,695,000</u>	<u>\$ 997,343</u>	<u>\$ 94,970</u>	<u>\$ 400,030</u>	<u>\$ 10,187,343</u>

**House Bill 264 Energy Conservation Improvement Bonds**

On September 14, 2015, the School District issued bonds for the purpose of energy conservation improvements at School District facilities. Interest is due and payable semi-annually on June 1 and December 1, commencing on June 1, 2016. Principal is due and payable on December 1, commencing on December 1, 2016. Final maturity is December 1, 2025 with a stated interest rate of 2.211%.

Principal and interest requirements to retire energy conservation improvement bonds outstanding at June 30, 2018 are shown below.

Fiscal Year	Principal	Interest	Total
2019	\$ 235,000	\$ 42,285	\$ 277,285
2020	240,000	37,034	277,034
2021	245,000	31,673	276,673
2022	250,000	26,200	276,200
2023	255,000	20,618	275,618
2024-2026	805,000	23,879	828,879
	<u>\$ 2,030,000</u>	<u>\$ 181,689</u>	<u>\$ 2,211,689</u>

**Lease-Purchase Agreement – Stadium Renovations** - On April 9, 2013, the School District entered into a ground lease with a financial institution for the High School athletic stadium for \$100 through December 1, 2032. Simultaneously, the two parties entered into a contract to lease the property to the School District, including existing and new improvements made upon the property.

To facilitate the new improvements to the property called for within the agreement, an escrow agreement was also entered into wherein the financial institution was required to deposit \$1,600,000 and the School District was required to deposit \$420,000. The School District has the responsibility to authorize disbursements from the escrow account. Any funds remaining in the escrow account upon completion of the improvements will be used to prepay base rent payments called for under the facilities agreement. Annual rental payments are contingent upon being annually appropriated by the School District and are scheduled to end on December 1, 2027. Upon final payment of all scheduled rent payments, ownership of property reverts back to the School District.

**LIMA CITY SCHOOL DISTRICT  
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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**9. LONG-TERM DEBT OBLIGATIONS (Continued)**

Principal and interest components of the scheduled base rent payments outstanding at June 30, 2018 are shown below.

Fiscal Year	Principal	Interest	Total
2019	\$ 104,000	\$ 36,933	\$ 140,933
2020	108,000	33,520	141,520
2021	111,000	29,994	140,994
2022	114,000	26,372	140,372
2023	117,000	22,653	139,653
2024-2028	645,000	53,211	698,211
	<u>\$ 1,199,000</u>	<u>\$ 202,683</u>	<u>\$ 1,401,683</u>

**10. COMPENSATED ABSENCES**

The criteria for determining vacation and sick leave benefits is derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service. The superintendent and treasurer earn twenty-five days of vacation per year. Accumulated unused vacation time is paid to classified employees, the superintendent and the treasurer upon termination of employment. Teachers do not earn vacation time.

**11. INTERFUND ACTIVITY**

The School District's interfund activity during fiscal year 2018 is as follows:

	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ 10	\$ -
Other Governmental Funds	<u>-</u>	<u>10</u>
Total Transfers In/Out	<u>\$ 10</u>	<u>\$ 10</u>

The District closed various accounts in local grant funds and transferred the remaining balances totaling \$10 to the General Fund.

**12. ENCUMBRANCES**

At year end, the School District had the following amounts encumbered for future purchase obligations:

<u>Fund</u>	<u>Encumbrances</u>
General Fund	\$1,524,428
Nonmajor Governmental Funds	<u>575,607</u>
Total Encumbrances	<u>\$2,102,009</u>

**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**13. STATUTORY RESERVES**

The School District is required by state law to set aside certain general fund receipt amounts, as defined, to be used for various capital improvements and acquisitions. For fiscal year ended June 30, 2018, the set aside activity was as follows:

	<u>Capital Acquisition</u>
Set-aside balance June 30, 2017	\$ -
Current year set-aside requirement	638,752
Current year qualifying expenditures	(1,586,556)
Current year offsets	<u>(555,192)</u>
Set-aside balance June 30, 2018	<u>\$ (1,502,996)</u>
Balance carried forward to fiscal year 2019	<u>-</u>

The total reserve cash balance for the set-aside at the end of the fiscal year as \$0.

**14. JOINTLY GOVERNED ORGANIZATIONS**

**Northwest Ohio Area Computer Services Cooperative** - The School District is a participant in the Northwest Ohio Area Computer Services Cooperative (NOACSC) which is a computer consortium. NOACSC is an association of public school districts within the boundaries of Allen, Putnam, Mercer, Hancock, Van Wert, and Paulding Counties and Cities of Wapakoneta and St. Marys. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. Financial information can be obtained from Ray Burden, who serves as director, at 645 South Main Street, Lima, Ohio 45804.

**West Central Ohio Regional Professional Development Center (Center)** - The Center is a jointly governed organization among the school districts located in Allen, Auglaize, Hancock, Hardin, Mercer, Paulding, Putnam and Van Wert counties. The jointly governed organization was formed for the purpose of establishing an articulated, regional structure for professional development, in which school districts, the business community, higher education and other groups cooperatively plan and implement effective professional development activities than are tied directly to school improvement, and in particular, to improvements in instructional programs. The Center is governed by a board made up of fifty-two representatives of the participating school districts, the business community, and two institutions of higher learning whose term rotates every two years. The degree of control exercised by any participating school district is limited to its representation on the Board. Financial information may be obtained by contacting Greg Spiess, Treasurer, Hancock County School District, 7746 County Road 140, Findlay, Ohio 45840-3087.

**Northwestern Ohio Educational Research Council, Inc.** - The Northwestern Ohio Educational Research Council, Inc. (NOERC) is a jointly governed organization formed to bring educational entities into a better understanding of their common educational problems, facilitate and conduct practical educational research, coordinate educational research among members, provide a means for evaluating and disseminating the results of research, serve as a repository for research and legislative materials, and provide opportunities for training. The NOERC serves a twenty-five county area in Northwest Ohio. The Board of Directors consists of superintendents from two School Districts, two exempted village school districts, five local school districts, and five city school districts, as well as representatives from two private or parochial schools and three institutions of higher education. Each active member is entitled to one vote on all issues addressed by the Board of Directors. Financial information can be obtained from the Northwestern Ohio Educational Research Council, Inc., 441 East Market Street, Celina, Ohio 45822.

**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**15. GROUP PURCHASING POOL**

**Allen County Schools Health Benefit Plan** - The School District participates in the Allen County Schools Health Benefit Plan (the Trust), a public entity shared risk pool consisting of the school districts within Allen County. The Trust is organized as a Voluntary Employee Benefit Association under Section 501(c)(9) of the Internal Revenue Code and provides sick, accident and other benefits to the employees of the participating school districts.

Each participating school district's superintendent is appointed to a Board of Trustees which advises the Trustee, Grossman Consulting, concerning aspects of the administration of the Trust. Each school district decides which plans offered to the Board of Education will be extended to its employees. Participation in the Trust is by written application subject to acceptance by the Board of Trustees and payment of the monthly premiums.

Financial information can be obtained from Steve Arnold, who serves as Chairman, at the Allen County School District, 1920 Slabtown Road, Lima, Ohio 45804.

**16. RELATED ORGANIZATION**

**Lima Public Library** - The Lima Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Lima City School District Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel, and does not depend on the School District for operational subsidies. Although the School District serves as the taxing authority, its role is limited to a ministerial function. The determination to request approval of a tax, the rate, and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Lima Public Library, Scott Shafer, Clerk/Treasurer, 650 West Market Street, Lima, Ohio 45801.

**17. CONTINGENCIES**

**A. Grants**

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2018.

**B. Litigation**

The School District is a party to legal proceedings. At this time, it is the opinion of the School District that the ultimate disposition of claims will not have a material effect on the financial position of the School District.

**LIMA CITY SCHOOL DISTRICT  
ALLEN COUNTY**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2018  
(Continued)**

**17. CONTINGENCIES (Continued)**

**C. Full-Time Equivalency Review**

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2018 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2018 financial statements is not determinable, at this time. Management believes this process could result in additional funding received through or deducted from future Foundation settlements.

**18. CHANGE IN ACCOUNTING PRINCIPLE**

During fiscal year 2018, the School District implemented GASB Statements No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pension, No. 81, Irrevocable Split-Interest Agreements; No 85, Omnibus 2017; and No. 86, Certain Debt Extinguishment Issues.

*GASB 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, improves the information presented in governmental employers' financial statements by requiring recognition of the entire OPEB liability and a more comprehensive measure of OPEB expense (similar to GASB 68). Additional disclosures and RSI schedules are required related to OPEB liability(ies) reported. Due to accounting basis used to prepare these financial statements, changes to the financial statements were limited to the note disclosures.

*GASB 81, Irrevocable Split-Interest Agreements*, enhances the comparability in reporting for irrevocable split-interest agreements where the government is a beneficiary, including how to establish government's value and clearly identifying resources available to the government. The implementation of the Standard had no impact on the School District's financial statements for fiscal year 2018.

*GASB 85, Omnibus 2017*, addresses the following topics: 1) blending a component unit in circumstances where reporting government is single business-type activity, 2) reporting amounts previously reported as goodwill/negative goodwill, 3) measuring certain money market/interest earning contracts at amortized cost, 4) timing of the measurement of pension or OPEB liabilities and expenditures in financial statements prepared using current financial resources, 5) recognizing on-behalf of payments for pension or OPEB in employer financial statements, 6) presenting payroll-related measures in RSI for purposes of reporting by OPEB plans and employers that provide OPEB, and 7) other OPEB related issues. The implementation of the Standard had no impact on the School District's financial statements for fiscal year 2018.

*GASB 86, Certain Debt Extinguishment Issues*, effective 2018. This statement will increase consistency in accounting and financial reporting for debt extinguishments by establishing uniformed guidance for derecognizing debt that is defeased in substance, regardless of how cash and other monetary assets placed in an irrevocable trust for the purpose of extinguishing that debt were acquired. Note disclosure will enhance the information provided regarding debt that has been defeased in substance. The implementation of the Standard had no impact on the School District's financial statements for fiscal year 2018.



Lima City School District  
Allen County  
Schedule of Expenditures of Federal Awards  
For the Fiscal Year Ended June 30, 2018

Federal Agency/ Pass Through Agency/ Program Title	Federal CFDA Number	Fiscal Year	Pass Through Identifying Number	Receipts	Disbursements
<b>U.S. Department of Agriculture:</b>					
<i>Passed through Ohio Department of Education:</i>					
<u>Nutrition Cluster:</u>					
Non-Cash Assistance (Food Distribution):					
National School Breakfast Program	10.553	2018		\$ 58,593	\$ 58,593
National School Lunch Program	10.555	2018		119,046	119,046
Cash Assistance:					
National School Breakfast Program	10.553	2018		825,684	825,684
National School Lunch Program	10.555	2018	182OH062N1099	1,677,578	1,677,578
Summer Food Service Lunch Program	10.559	2018		59,955	59,955
Total Nutrition Cluster				<u>2,740,856</u>	<u>2,740,856</u>
Child and Adult Care Food Program (School Snacks)	10.558	2018	182OH062N2020	1,958	1,958
Fresh Fruit and Vegetable Program	10.582	2018	182OH062L1603	66,912	66,912
<b>Total US Department of Agriculture</b>				<u>2,809,726</u>	<u>2,809,726</u>
<b>U.S. Department of Education:</b>					
<i>Passed through Ohio Department of Education:</i>					
Adult Education Basic Grants to States	84.002	2018		227,738	235,959
		2017		58,115	22,200
Total Adult Education Basic Grants to States				285,853	258,159
Title I, Part A:					
Title I Grants to Local Education Agencies	84.010	2018	S010A180035	205,651	453,114
		2017	S010A170035	62,826	20,373
Total Title I Grants to Local Education Agencies				268,477	473,487
School Improvement Subsidy A	84.010	2018	S010A180035	2,766,593	2,770,180
		2017	S010A170035	777,687	409,375
Total School Improvement Subsidy A				<u>3,544,280</u>	<u>3,179,555</u>
Total Title I, Part A				3,812,757	3,653,042
<u>Special Education Cluster:</u>					
Special Education Grants to States	84.027	2018	H027A180111	983,506	1,138,607
		2017	H027A170111	267,961	137,544
Total Special Education Grants to States				1,251,467	1,276,151
Special Education Preschool Grants	84.173	2018	H173A180119	35,024	36,286
		2017	H173A170119	10,849	8,450
Total Special Education Preschool Grants				<u>45,873</u>	<u>44,736</u>
Total Special Education Cluster				1,297,340	1,320,887
Career Educational Grants to States	84.048	2018	V048A180035	71,154	86,465
		2017	V048A170035	76,348	56,040
Total Career Educational Grants to States				147,502	142,505
Education of Homeless Children and Youth	84.196	2018	H196A180036	21,567	26,247

(Continued)

See accompanying notes to the Schedule of Expenditures of Federal Awards.

Lima City School District  
 Allen County  
 Schedule of Expenditures of Federal Awards  
 For the Fiscal Year Ended June 30, 2018  
 (Continued)

Federal Agency/ Pass Through Agency/ Program Title	Federal CFDA Number		Pass Through Identifying Number	Receipts	Disbursements
<b>U.S. Department of Education: (continued)</b>					
<i>Passed through Ohio Department of Education: (continued)</i>					
Supporting Effective Instruction State Grants	84.367	2018	S367A180034	260,765	266,089
		2017	S367A170034	<u>110,922</u>	<u>59,853</u>
Total Supporting Effective Instruction State Grants				371,687	325,942
Student Support and Academic Enrichment Program	84.424	2018	S424A180036	18,592	35,150
<i>Passed through Auglaize County Educational Service Center.</i>					
English Language Acquisition Grants	84.365	2018	S365A180035	<u>2,641</u>	<u>2,641</u>
<b>Total U.S. Department of Education</b>				<u>5,957,939</u>	<u>5,764,573</u>
<b>Total Federal Assistance</b>				<u>\$ 8,767,665</u>	<u>\$ 8,574,299</u>
					(Concluded)

See accompanying notes to the Schedule of Expenditures of Federal Awards.

**1. Basis of Presentation:**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Lima City School District (the District) under programs of the federal government for the year ended June 30, 2018. The information on this Schedule is prepared in accordance with the requirements of Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, or changes in net financial position, or cash flows of the District.

**2. Summary of Significant Accounting Policies:**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 *U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

The negative receipts amount on the schedule, if any, is from the return of grant funding received in a prior year during current fiscal year.

**3. Food Commodities Program:**

Non-monetary assistance, such as food received from the U.S. Department of Agriculture, is reported in the schedule at the fair market value of the commodities received and consumed. Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first. At June 30, 2018, the District had no significant food commodities in inventory.

**4. Matching Requirements:**

Certain federal programs require the District to contribute non-federal funds (matching funds) to support federally-funded programs. The District has complied with the matching requirements. The expenditure of non-federal (matching) funds is not included on the Schedule of Expenditures of Federal Awards.

**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN  
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Board of Education  
Lima City School District  
755 St. Johns Avenue  
Lima, Ohio 45804

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lima City School District (the District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 14, 2018, wherein we noted the District prepared its financial statements on a modified cash accounting basis, which is a basis other than accounting principles generally accepted in the United States of America.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as item 2018-001.

**District's Responses to Finding**

The District's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Clark, Schaefer, Hackett & Co.*

Springfield, Ohio  
December 14, 2018

## **INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Board of Education  
Lima City School District  
755 St. Johns Avenue  
Lima, Ohio 45804

### **Report on Compliance for Each Major Federal Program**

We have audited the Lima City School District's (the "District") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal programs for the year ended June 30, 2018. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### **Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each the District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the District's compliance.

### **Opinion on Each Major Federal Program**

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

### **Report on Internal Control Over Compliance**

Management of the District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Clark, Schaefer, Hackett & Co.*

Springfield, Ohio  
December 14, 2018

**SECTION I – SUMMARY OF AUDITORS’ RESULTS**

Financial Statements

Type of auditors’ report issued:	Unmodified
Internal control over financial reporting:	
• Material weakness(es) identified?	None noted
• Significant deficiency(ies) identified not considered to be material weakness(es)?	None noted
Noncompliance material to financial statements noted?	Yes

Federal Awards

Internal control over major programs:	
• Material weakness(es) identified?	None noted
• Significant deficiency(ies) identified not considered to be material weakness(es)?	None noted

Type of auditors’ report issued on compliance for major programs:	Unmodified
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Any audit findings that are required to be reported in accordance with 2 CFR 200.516(a)?	None noted
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Identification of major programs:

- Title I, Part A:
- CFDA 84.010 – Title I Grants to Local Educational Agencies
- CFDA 84.010 – School Improvement Subsidy A

Dollar threshold to distinguish between Type A and Type B programs:	\$750,000
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Auditee qualified as low-risk auditee?	No
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## SECTION II – FINANCIAL STATEMENT FINDINGS

### 2018-001: Reporting Annual Financial Statements

*Condition:* The District's annual financial statements follow a comprehensive accounting basis other than accounting principles generally accepted in the United States of America (GAAP).

*Criteria:* Ohio Administrative Code Section 117-2-3(B) requires the District to prepare its annual financial report in accordance with GAAP.

*Effect:* Pursuant to Ohio Rev. Code Section 117.38 the District may be fined and subject to various other administrative remedies for its failure to file the required financial report in accordance with GAAP.

*Cause:* Due to current economic issues, the District elected to prepare and submit its annual financial report on the cash basis of accounting as a means to realize savings in accounting and auditing fees on an annual basis. The accompanying financial statements and notes omit material assets, deferred outflow of resources, liabilities, deferred inflows of resources, fund equities, and disclosures that, while material, cannot be determined at this time.

*Recommendation:* We recommend the District further consider reporting its annual financial report in accordance with GAAP to include all assets, liabilities and disclosures to provide a complete presentation of its financial status.

*Management Response:* The School District officials do not believe that preparing financial statements in accordance with generally accepted accounting principles is cost beneficial.

## SECTION III – FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None noted



## District's Schedule of Prior Audit Findings

### **Finding 2017-001: Reporting Annual Financial Statements**

The District's annual financial statements follow a comprehensive accounting basis other than accounting principles generally accepted in the United States of America (GAAP). Ohio Administrative Code Section 117-2-3(B) requires the District to prepare its annual financial report in accordance with GAAP.

*Status: Uncorrected - See finding 2018-001*



**Finding 2018-001: Reporting Annual Financial Statements**

Contact Person: Shelly Reiff, Treasurer

Corrective Action: Lima City Schools prepares an Other Comprehensive Basis of Accounting (OCBOA) report which incorporates the reporting format required by Government Accounting Standards Board Statement No. 34. An OCBOA report is accepted by the American Institute of Certified Public Accountants. Board Resolution number 118-03 gave the fiscal officer permission to prepare OCBOA statements because they are more cost beneficial.

Completion Date: The District will review the process annually, in conjunction with the preparation of the financial statements.



OHIO AUDITOR OF STATE  
**KEITH FABER**



**LIMA CITY SCHOOL DISTRICT**

**ALLEN COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
JANUARY 24, 2019**