



OHIO AUDITOR OF STATE  
**KEITH FABER**





**YOUNGSTOWN CITY SCHOOL DISTRICT  
MAHONING COUNTY**

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MAHONING COUNTY**

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## INDEPENDENT AUDITOR'S REPORT

Youngstown City School District  
Mahoning County  
474 Bennington Avenue  
P.O. Box 550  
Youngstown, Ohio 44505

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Youngstown City School District, Mahoning County, Ohio (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the 's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the 's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

**Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Youngstown City School District, Mahoning County, Ohio, as of and for the year ended June 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the budgetary comparison for the General fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

**Emphasis of Matter**

As discussed in Note 23 to the financial statements, during 2018, the adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. We did not modify our opinion regarding this matter.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 7, 2019, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Keith Faber". The signature is written in a cursive, flowing style.

Keith Faber  
Auditor of State

Columbus, Ohio

June 7, 2019

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**Youngstown City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2018*  
*Unaudited*

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The discussion and analysis of Youngstown City School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

Key financial highlights for the 2018 fiscal year are as follows:

- Net position increased in fiscal year 2018 due mainly to changes in the net pension liability, the net OPEB liability and the deferred outflows and deferred inflows of resources associated with these liabilities. The increase in net position was partially offset by a decrease in cash and cash equivalents resulting from higher salaries and purchased service expenditures.
- Total program expenses decreased in fiscal year 2018 due to changes in the net pension liability and net OPEB liability. Program expenses excluding amounts related to the net pension and net OPEB liabilities increased by approximately \$5.3 million due to certified and classified wage increases ranging from 2 to 3 percent as well as to an increase in professional/technical services costs.
- The School District's enrollment on a District-wide basis increased from 5,123 students in fiscal year 2017 to 5,266 students in fiscal year 2018.

### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes pertaining to those statements. These statements are organized so the reader can understand the School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements explain how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column. The most significant funds of the School District are the general fund and the bond retirement fund.

### **Reporting the School District as a Whole**

#### *Statement of Net Position and the Statement of Activities*

While this document contains the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2018?" The Statement of Net Position and the Statement of Activities answer this question. These statements include *all non-fiduciary assets and deferred outflows of resources and liabilities and deferred inflows of resources* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. Accrual accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

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These two statements report the School District's *net position* and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the *financial position* of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include current property tax laws in Ohio restricting revenue growth, facility conditions, the School District's performance, required educational programs, demographic and socio-economic factors, the willingness of the community to support the School District and other factors.

In the Statement of Net Position and Statement of Activities, all of the School District's programs are classified as governmental activities. All programs and services of the School District are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, food service operation and extracurricular activities.

### **Reporting the School District's Most Significant Funds**

#### *Fund Financial Statements*

The analysis of the School District's major governmental funds begins on page 13. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund and the bond retirement fund.

#### *Governmental Funds*

Most of the School District's activities are reported in governmental funds that focus on how money flows into and out of those funds and the balances left at year-end that are available for spending in future periods. These funds are reported using the *modified accrual* accounting method that measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

#### *Proprietary Funds*

Internal service funds are an accounting device used to accumulate and allocate costs internally among the School District's various functions. The School District's internal service funds account for unanticipated run-off claims and workers' compensation. The proprietary funds use the accrual basis of accounting.

#### *Fiduciary Funds*

The School District is the trustee, or fiduciary, for its college scholarship programs. This activity is presented as a private purpose trust fund. The School District also acts as an agent for individuals, private organizations and/or other governmental units. These activities are reported in agency funds. All of the School District's fiduciary activities are reported in separate Statements of Fiduciary Net Position and Changes in Fiduciary Net Position. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

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*Management's Discussion and Analysis*  
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**The School District as a Whole**

The Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a comparison of the School District's Net Position for 2018 compared to 2017:

**Table 1**  
 Net Position  
 Governmental Activities

	2018	2017	Change
<b>Assets</b>			
Current and Other Assets	\$71,371,118	\$76,288,868	(\$4,917,750)
Capital Assets, Net	134,764,577	134,462,898	301,679
<i>Total Assets</i>	<u>206,135,695</u>	<u>210,751,766</u>	<u>(4,616,071)</u>
<b>Deferred Outflows of Resources</b>			
Pension	31,546,166	27,634,067	3,912,099
OPEB	1,430,602	257,542	1,173,060
<i>Total Deferred Outflows of Resources</i>	<u>32,976,768</u>	<u>27,891,609</u>	<u>5,085,159</u>
<b>Liabilities</b>			
Current Liabilities	12,535,119	11,561,740	(973,379)
Long-Term Liabilities			
Due Within One Year	2,595,436	2,127,699	(467,737)
Due in More Than One Year			
Net Pension Liability	103,628,576	140,791,375	37,162,799
Net OPEB Liability	25,299,562	30,340,611	5,041,049
Other Amounts	31,212,524	30,791,277	(421,247)
<i>Total Liabilities</i>	<u>175,271,217</u>	<u>215,612,702</u>	<u>40,341,485</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	25,535,785	25,804,972	269,187
Pension	6,162,526	2,880,347	(3,282,179)
OPEB	2,971,790	0	(2,971,790)
<i>Total Deferred Inflows of Resources</i>	<u>34,670,101</u>	<u>28,685,319</u>	<u>(5,984,782)</u>
<b>Net Position</b>			
Net Investment in Capital Assets	111,589,035	82,388,337	29,200,698
Restricted for:			
Capital Projects	1,104,964	825,097	279,867
Debt Service	4,653,980	4,328,877	325,103
Other Purposes	10,932,687	8,918,108	2,014,579
Unrestricted (Deficit)	(99,109,521)	(102,115,065)	3,005,544
<i>Total Net Position</i>	<u>\$29,171,145</u>	<u>(\$5,654,646)</u>	<u>\$34,825,791</u>

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For fiscal year 2018, the School District adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a

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clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

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In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the School District is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2018, from \$24,428,423 to (\$5,654,646).

Current assets decreased due mainly to a decrease in cash and cash equivalents resulting from higher employee personal service costs as well as to significantly higher purchased services relating to professional/technical services and tuition paid to other districts. The increase in capital assets was due to the current year additions outpacing annual depreciation.

Current liabilities increased in fiscal year 2018 due to increases in accounts payable as well as accrued wages and benefits resulting from certified and classified wage increases ranging from 2 to 3 percent. Long-term debt obligations increased during fiscal year 2018 due to the inception of two new capital leases. The increase in long-term debt obligations was partially offset by annual payments on the School District's general obligation bonds.

Table 2 shows the changes in net position from fiscal year 2018 to 2017.

**Table 2**  
Change in Net Position  
Governmental Activities

	2018	2017	Change
<b>Revenues</b>			
Program Revenues			
Charges for Services	\$2,163,681	\$1,990,889	\$172,792
Operating Grants and Contributions	29,718,381	31,639,751	(1,921,370)
Capital Grants and Contributions	0	5,000	(5,000)
<i>Total Program Revenues</i>	<u>31,882,062</u>	<u>33,635,640</u>	<u>(1,753,578)</u>
General Revenues			
Property Taxes	26,113,576	24,820,952	1,292,624
Grants and Entitlements	85,740,444	84,406,305	1,334,139
Unrestricted Contributions	7,460	78,198	(70,738)
Investment Earnings	509,644	272,439	237,205
Gain on Sale of Capital Assets	8,915	0	8,915
Miscellaneous	698,564	428,198	270,366
<i>Total General Revenues</i>	<u>113,078,603</u>	<u>110,006,092</u>	<u>3,072,511</u>
<i>Total Revenues</i>	<u>\$144,960,665</u>	<u>\$143,641,732</u>	<u>\$1,318,933</u>

(continued)

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**Table 2**  
Change in Net Position (continued)  
Governmental Activities

	2018	2017	Change
<b>Program Expenses</b>			
Instruction:			
Regular	\$53,915,887	\$75,135,054	\$21,219,167
Special	6,532,803	11,393,626	4,860,823
Vocational	1,100,478	1,666,801	566,323
Adult/Continuing	732,070	1,000,475	268,405
Student Intervention Services	49,894	3,153,141	3,103,247
Support Services:			
Pupil	3,953,361	6,083,712	2,130,351
Instructional Staff	5,792,035	6,863,330	1,071,295
Board of Education	118,489	133,921	15,432
Administration	6,500,445	11,081,578	4,581,133
Fiscal	1,784,108	1,847,116	63,008
Business	489,411	1,096,308	606,897
Operation and Maintenance of Plant	11,321,036	12,160,932	839,896
Pupil Transportation	7,401,829	7,811,958	410,129
Central	1,347,260	1,357,151	9,891
Operation of Non-Instructional Services	3,392,855	3,735,483	342,628
Food Service Operation	3,614,785	3,731,539	116,754
Extracurricular Activities	1,619,773	1,223,699	(396,074)
Interest and Fiscal Charges	468,355	500,240	31,885
<i>Total Program Expenses</i>	<u>110,134,874</u>	<u>149,976,064</u>	<u>39,841,190</u>
<i>Increase (Decrease) in Net Position</i>	34,825,791	(6,334,332)	41,160,123
Net Position Beginning of Year	<u>(5,654,646)</u>	N/A	
Net Position End of Year	<u>\$29,171,145</u>	<u>(\$5,654,646)</u>	<u>\$34,825,791</u>

**Governmental Activities**

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$257,542 computed under GASB 45. GASB 45 required recognizing pension expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report negative OPEB expense of \$2,889,892. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

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Total 2018 program expenses under GASB 75	\$110,134,874
Negative OPEB expense under GASB 75	2,889,892
2018 contractually required contribution	<u>352,427</u>
Adjusted 2018 program expenses	113,377,193
Total 2017 program expenses under GASB 45	<u>149,976,064</u>
Decrease in program expenses not related to OPEB	<u><u>(\$36,598,871)</u></u>

The largest component of the decrease in program expenses results from changes in assumptions and benefit terms related to pensions. STRS adopted certain assumption changes, including a reduction in their discount rate, and also voted to suspend cost of living adjustments (COLA). SERS decreased their COLA assumption. (See Note 13) As a result of these changes, pension expense decreased from \$11,249,283 in fiscal year 2017 to a negative pension expense of \$30,273,881 for fiscal year 2018. The allocation of the fiscal year 2018 negative pension expense to program expenses is as follows:

<b>Program Expenses</b>	<b>2018 Program Expenses Related to Negative Pension Expense</b>
<b>Instruction:</b>	
Regular	(\$13,089,968)
Special	(5,004,716)
Vocational	(913,215)
Adult/Continuing	(186,325)
Student Intervention Services	(648,673)
<b>Support Services:</b>	
Pupil	(1,983,282)
Instructional Staff	(1,488,858)
Board of Education	(971)
Administration	(5,819,374)
Fiscal	(37,671)
Business	(17,189)
Operation and Maintenance of Plant	(585,719)
Pupil Transportation	(246,283)
Central	(32,830)
<b>Operation of</b>	
Non-Instructional Services	(122,931)
Food Service Operation	(43,988)
Extracurricular Activities	<u>(51,888)</u>
<b>Total Expenses</b>	<u><u>(\$30,273,881)</u></u>

As can be seen from Table 2, the School District relies heavily upon property taxes and the State Foundation Program to support its operations. The School District also actively solicits and receives additional grant and entitlement funds to help offset operating costs.

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*Management's Discussion and Analysis*  
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The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a voted levy does not increase solely as a result of inflation. It increases as a result of new construction or collection from a new voted levy. Although school districts experience inflationary growth in expenses, tax revenue does not keep pace with the increased expenses due to House Bill 920. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay less than \$35.00 and the School District would collect the same dollar value the levy generated in the year it passed. The 10 percent rollback on all residential/agricultural property and the 2.5 percent rollback on all owner occupied homes would reduce the amount of taxes paid.

Total revenues increased in fiscal year 2018 due mainly to increases in property taxes and unrestricted grants and entitlements. Property taxes were higher in fiscal year 2018 due to higher collection rates and to the timing of advance settlements. Grants and entitlements increased due to more monies being received through State Foundation.

Program expenses decreased in fiscal year 2018 due to changes in the net pension liability and net OPEB liability. As mentioned previously, pension expense decreased from \$11,249,283 in fiscal year 2017 to a negative pension expense of \$30,273,881 for fiscal year 2018, representing a total change of (\$41,523,164) attributable to changes in the net pension liability. The recording of a net OPEB liability resulted in an additional \$2,889,892 decrease to program expenses. Changes in deferred outflows relating to payments made subsequent to the measurement date resulted in a decrease of \$741,273 to program expenses as well.

Program expenses excluding amounts related to the net pension/OPEB liabilities and related payments subsequent increased by \$5,313,139 due to (1) higher purchased service costs relating to professional services and tuition paid to other districts and (2) higher employee personal service costs resulting from certified and classified raises ranging from 2 to 3 percent in fiscal year 2018.

The Statement of Activities shows the cost of program services and the charges for services and grants and contributions offsetting those services. The following table shows the total cost of services and the net cost of services. The table identifies the cost of services supported by tax revenue and unrestricted State grants and entitlements.



**Youngstown City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2018*  
*Unaudited*

**Table 3**  
 Total and Net Cost of Program Services  
 Governmental Activities

	Total Cost of Services 2018	Net Cost of Services 2018	Total Cost of Services 2017	Net Cost of Services 2017
<b>Program Expenses</b>				
Instruction:				
Regular	\$53,915,887	(\$52,918,498)	\$75,135,054	(\$73,838,371)
Special	6,532,803	6,306,032	11,393,626	1,705,468
Vocational	1,100,478	207,948	1,666,801	(364,737)
Adult/Continuing	732,070	581,694	1,000,475	(44,350)
Student Intervention Services	49,894	171,167	3,153,141	(1,653,495)
Support Services:				
Pupil	3,953,361	(2,956,950)	6,083,712	(4,173,414)
Instructional Staff	5,792,035	(2,641,756)	6,863,330	(3,925,315)
Board of Education	118,489	(118,489)	133,921	(133,921)
Administration	6,500,445	(5,317,930)	11,081,578	(9,561,783)
Fiscal	1,784,108	(1,784,108)	1,847,116	(1,847,116)
Business	489,411	(489,411)	1,096,308	(1,096,308)
Operation and Maintenance of Plant	11,321,036	(10,682,612)	12,160,932	(11,423,988)
Pupil Transportation	7,401,829	(6,538,710)	7,811,958	(7,125,897)
Central	1,347,260	(1,281,761)	1,357,151	(1,335,551)
Operation of Non-Instructional Services	3,392,855	618,092	3,735,483	(444,995)
Food Service Operation	3,614,785	637,592	3,731,539	578,407
Extracurricular Activities	1,619,773	(1,576,757)	1,223,699	(1,154,818)
Interest and Fiscal Charges	468,355	(468,355)	500,240	(500,240)
<i>Total</i>	<u>\$110,134,874</u>	<u>(\$78,252,812)</u>	<u>\$149,976,064</u>	<u>(\$116,340,424)</u>

The dependence upon general revenues for governmental activities is apparent from Table 3. The majority of instructional activities are supported through property taxes and other general revenues.

**The School District's Funds**

Information about the School District's major funds begins with the balance sheet. These funds are accounted for using the modified accrual basis of accounting. The general fund had a decrease in fund balance due to increases in the cost of instructional activities and support services. The increase in these costs was mainly attributable to higher employee costs and higher purchased service costs relating to professional and technical services as well as tuition paid to other districts. The bond retirement fund had an increase in fund balance due to an increase in property taxes and intergovernmental revenues.

**General Fund Budgeting Highlights**

The School District's appropriations are prepared according to Ohio law and are based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The general fund is the most significant fund and is appropriated at the fund level.

**Youngstown City School District**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2018*  
*Unaudited*

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For the general fund, the final budget basis revenue was lower than the original budget estimate due mainly to a drop in intergovernmental monies. Actual revenues closely matched the final budgeted amount.

The final budget appropriations were higher than the original budget appropriations of the general fund. The change was attributed to increases in instructional activities and support services due to higher estimated expenditures as the School District's current year requirements became more apparent.

### **Capital Assets**

Capital assets increased during fiscal year 2018 due to current year additions for exceeding annual depreciation. Current year additions included construction in progress on renovations to the Ward building, building improvements and the purchase of various equipment and new school buses. For more information about the School District's capital assets, see Note 11 to the basic financial statements.

### **Debt Obligations**

Debt obligations outstanding as of June 30, 2018 included general obligation bonds and capital leases payable. On March 2, 2005, the School District issued \$35,625,000 in classroom facilities bonds for the construction of new schools. On December 20, 2012, the School District issued \$14,610,000 in general obligation serial bonds to refund a portion of the 2005 classroom facilities bonds. On February 20, 2013, the School District issued \$8,779,988 in general obligation bonds to refund a portion of the 2005 classroom facilities bonds. The School District has capital leases for building improvements, the purchase of school buses and district-wide copiers. The School District's overall debt margin was \$29,628,336 with an unvoted debt margin of \$481,483 at June 30, 2018. For more information about the School District's debt obligations, see Notes 15 and 16 to the basic financial statements.

### **Challenges and Opportunities**

The goal of the Youngstown City School District continues to be to maintain the highest standards of service to our students, parents and community. The mission of the Youngstown City School District, a School District determined to be a beacon of hope and encouragement, is to develop caring, life-long learners with a vision, who are well prepared and productive citizens, by respecting individuality and utilizing all resources available.

To meet our goals it is imperative that the School District's management and staff continue to carefully and prudently plan in order to provide the resources and education required to meet student needs over the next several years.

### **Contacting the School District's Financial Management Personnel**

This financial report is designed to provide our citizen's, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Arthur Ginnetti, Chief of Finance, Youngstown City School District, 474 Bennington Avenue, Youngstown, OH 44505.

**Youngstown City School District**

*Statement of Net Position*

*June 30, 2018*

	<u>Governmental Activities</u>
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$33,566,110
Cash and Cash Equivalents With Fiscal Agents	4,788,911
Accounts Receivable	5,832
Accrued Interest Receivable	3,194
Intergovernmental Receivable	3,845,030
Prepaid Items	302,833
Inventory Held for Resale	181,102
Materials and Supplies Inventory	338,077
Property Taxes Receivable	28,340,029
Nondepreciable Capital Assets	3,008,359
Depreciable Capital Assets, net	<u>131,756,218</u>
<i>Total Assets</i>	<u>206,135,695</u>
<b>Deferred Outflows of Resources</b>	
Pension	31,546,166
OPEB	<u>1,430,602</u>
<i>Total Deferred Outflows of Resources</i>	<u>32,976,768</u>
<b>Liabilities</b>	
Accounts Payable	1,320,742
Contracts Payable	4,643
Accrued Wages and Benefits	8,372,741
Intergovernmental Payable	2,262,594
Matured Compensated Absences Payable	373,742
Retainage Payable	146,334
Accrued Interest Payable	54,323
Long-Term Liabilities:	
Due Within One Year	2,595,436
Due In More Than One Year	
Net Pension Liability (See Note 13)	103,628,576
Net OPEB Liability (See Note 14)	25,299,562
Other Amounts	<u>31,212,524</u>
<i>Total Liabilities</i>	<u>175,271,217</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes	25,535,785
Pension	6,162,526
OPEB	<u>2,971,790</u>
<i>Total Deferred Inflows of Resources</i>	<u>34,670,101</u>
<b>Net Position</b>	
Net Investment in Capital Assets	111,589,035
Restricted for:	
Capital Projects	1,104,964
Debt Service	4,653,980
Other Purposes	10,932,687
Unrestricted (Deficit)	<u>(99,109,521)</u>
<i>Total Net Position</i>	<u><u>\$29,171,145</u></u>

See accompanying notes to the basic financial statements

**Youngstown City School District**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2018

	Program Revenues			Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
<b>Governmental Activities:</b>				
Instruction:				
Regular	\$53,915,887	\$446,064	\$551,325	(\$52,918,498)
Special	6,532,803	69,437	12,769,398	6,306,032
Vocational	1,100,478	13,474	1,294,952	207,948
Adult/Continuing	732,070	808,041	505,723	581,694
Student Intervention Services	49,894	4,491	216,570	171,167
Support Services:				
Pupil	3,953,361	0	996,411	(2,956,950)
Instructional Staff	5,792,035	0	3,150,279	(2,641,756)
Board of Education	118,489	0	0	(118,489)
Administration	6,500,445	0	1,182,515	(5,317,930)
Fiscal	1,784,108	0	0	(1,784,108)
Business	489,411	0	0	(489,411)
Operation and Maintenance of Plant	11,321,036	126,561	511,863	(10,682,612)
Pupil Transportation	7,401,829	0	863,119	(6,538,710)
Central	1,347,260	0	65,499	(1,281,761)
Operation of Non-Instructional Services	3,392,855	0	4,010,947	618,092
Food Service Operation	3,614,785	652,716	3,599,661	637,592
Extracurricular Activities	1,619,773	42,897	119	(1,576,757)
Interest and Fiscal Charges	468,355	0	0	(468,355)
<i>Total Governmental Activities</i>	<u>\$110,134,874</u>	<u>\$2,163,681</u>	<u>\$29,718,381</u>	<u>(78,252,812)</u>

**General Revenues**

Property Taxes Levied for:	
General Purposes	23,252,106
Debt Service	2,204,407
Capital Projects	444,620
Other Purposes	212,443
Grants and Entitlements not	
Restricted to Specific Programs	85,740,444
Unrestricted Contributions	7,460
Investment Earnings	509,644
Gain on Sale of Capital Assets	8,915
Miscellaneous	698,564
<i>Total General Revenues</i>	<u>113,078,603</u>
Change in Net Position	34,825,791
<i>Net Position Beginning of Year - Restated (See Note 23)</i>	<u>(5,654,646)</u>
<i>Net Position End of Year</i>	<u>\$29,171,145</u>

See accompanying notes to the basic financial statements

**Youngstown City School District**

*Balance Sheet*

*Governmental Funds*

*June 30, 2018*

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Cash Equivalents	\$14,842,953	\$4,630,932	\$11,088,941	\$30,562,826
Cash and Cash Equivalents With Fiscal Agents	0	0	4,788,911	4,788,911
Restricted Assets:				
Equity in Pooled Cash and Cash Equivalents	390,504	0	0	390,504
Property Taxes Receivable	25,706,611	2,408,515	224,903	28,340,029
Accounts Receivable	3,550	0	2,282	5,832
Accrued Interest Receivable	3,194	0	0	3,194
Interfund Receivable	1,638,168	0	0	1,638,168
Intergovernmental Receivable	214,210	0	3,264,532	3,478,742
Prepaid Items	22,218	0	0	22,218
Materials and Supplies Inventory	291,227	0	46,850	338,077
Inventory Held for Resale	0	0	181,102	181,102
<i>Total Assets</i>	<u>\$43,112,635</u>	<u>\$7,039,447</u>	<u>\$19,597,521</u>	<u>\$69,749,603</u>
<b>Liabilities</b>				
Accounts Payable	\$555,956	\$0	\$764,786	\$1,320,742
Contracts Payable	4,643	0	0	4,643
Accrued Wages and Benefits	7,828,394	0	544,347	8,372,741
Interfund Payable	0	0	1,638,168	1,638,168
Intergovernmental Payable	1,790,293	0	472,301	2,262,594
Matured Compensated Absences Payable	362,390	0	11,352	373,742
Retainage Payable	0	0	146,334	146,334
<i>Total Liabilities</i>	<u>10,541,676</u>	<u>0</u>	<u>3,577,288</u>	<u>14,118,964</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes	23,162,944	2,170,192	202,649	25,535,785
Unavailable Revenue	2,098,303	184,356	2,876,889	5,159,548
<i>Total Deferred Inflows of Resources</i>	<u>25,261,247</u>	<u>2,354,548</u>	<u>3,079,538</u>	<u>30,695,333</u>
<b>Fund Balances</b>				
Nonspendable	703,949	0	46,850	750,799
Restricted	0	4,684,899	14,184,651	18,869,550
Committed	1,526,751	0	0	1,526,751
Assigned	5,079,012	0	0	5,079,012
Unassigned (Deficit)	0	0	(1,290,806)	(1,290,806)
<i>Total Fund Balances</i>	<u>7,309,712</u>	<u>4,684,899</u>	<u>12,940,695</u>	<u>24,935,306</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$43,112,635</u>	<u>\$7,039,447</u>	<u>\$19,597,521</u>	<u>\$69,749,603</u>

See accompanying notes to the basic financial statements

**Youngstown City School District**  
*Reconciliation of Total Governmental Fund Balances to  
 Net Position of Governmental Activities  
 June 30, 2018*

<b>Total Governmental Fund Balances</b>		\$24,935,306
 <i>Amounts reported for governmental activities in the statement of net position are different because</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		134,764,577
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable revenue in the funds.		
Delinquent Property Taxes	2,169,244	
Grants	2,968,093	
Tuition and Fees	22,211	
Total		5,159,548
Internal service funds are used by management to charge the costs of insurance and workers' compensation to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.		
Net Position	3,178,280	
Claims Payable	81,403	
Total		3,259,683
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.		(54,323)
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.		
Deferred Outflows - Pension	31,546,166	
Deferred Outflows - OPEB	1,430,602	
Net Pension Liability	(103,628,576)	
Net OPEB Liability	(25,299,562)	
Deferred Inflows - Pension	(6,162,526)	
Deferred Inflows - OPEB	(2,971,790)	
Total		(105,085,686)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.		
Classroom Facilities Bonds	(20,236,863)	
Capital Leases	(8,015,495)	
Claims Payable	(81,403)	
Compensated Absences	(5,474,199)	
Total		(33,807,960)
<i>Net Position of Governmental Activities</i>		\$29,171,145

See accompanying notes to the basic financial statements

**Youngstown City School District**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2018*

	General	Bond Retirement	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$22,979,764	\$2,175,075	\$655,667	\$25,810,506
Intergovernmental	97,078,538	340,715	16,047,529	113,466,782
Interest	363,190	14,620	131,834	509,644
Tuition and Fees	517,890	0	793,161	1,311,051
Extracurricular Activities	11,485	0	32,880	44,365
Contributions and Donations	7,460	0	143,522	150,982
Charges for Services	0	0	651,248	651,248
Rentals	81,952	0	59,489	141,441
Miscellaneous	606,279	0	91,864	698,143
<i>Total Revenues</i>	<u>121,646,558</u>	<u>2,530,410</u>	<u>18,607,194</u>	<u>142,784,162</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	68,804,171	0	506,615	69,310,786
Special	10,599,318	0	2,147,927	12,747,245
Vocational	2,050,052	0	175,896	2,225,948
Adult/Continuing	0	0	1,000,917	1,000,917
Student Intervention Services	732,765	0	287,754	1,020,519
Support Services:				
Pupil	5,449,411	0	1,014,050	6,463,461
Instructional Staff	5,084,048	0	2,512,935	7,596,983
Board of Education	121,287	0	0	121,287
Administration	12,480,916	0	1,158,397	13,639,313
Fiscal	1,869,480	65,430	6,341	1,941,251
Business	531,209	0	0	531,209
Operation and Maintenance of Plant	10,896,045	0	1,417,863	12,313,908
Pupil Transportation	7,366,263	0	561,817	7,928,080
Central	1,188,277	0	71,133	1,259,410
Operation of Non-Instructional Services	34,122	0	3,405,581	3,439,703
Food Service Operation	0	0	3,731,365	3,731,365
Extracurricular Activities	759,235	0	427,023	1,186,258
Capital Outlay	3,060,900	0	2,005,578	5,066,478
Debt Service:				
Principal Retirement	95,405	1,615,000	0	1,710,405
Interest and Fiscal Charges	32,555	682,825	34,043	749,423
<i>Total Expenditures</i>	<u>131,155,459</u>	<u>2,363,255</u>	<u>20,465,235</u>	<u>153,983,949</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(9,508,901)</u>	<u>167,155</u>	<u>(1,858,041)</u>	<u>(11,199,787)</u>
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	40,003	0	0	40,003
Inception of Capital Lease	3,060,900	0	0	3,060,900
Transfers In	0	0	2,800,000	2,800,000
Transfers Out	(2,800,000)	0	0	(2,800,000)
<i>Total Other Financing Sources (Uses)</i>	<u>300,903</u>	<u>0</u>	<u>2,800,000</u>	<u>3,100,903</u>
<i>Net Change in Fund Balances</i>	<u>(9,207,998)</u>	<u>167,155</u>	<u>941,959</u>	<u>(8,098,884)</u>
<i>Fund Balances Beginning of Year</i>	<u>16,517,710</u>	<u>4,517,744</u>	<u>11,998,736</u>	<u>33,034,190</u>
<i>Fund Balances End of Year</i>	<u>\$7,309,712</u>	<u>\$4,684,899</u>	<u>\$12,940,695</u>	<u>\$24,935,306</u>

See accompanying notes to the basic financial statements

**Youngstown City School District**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Fiscal Year Ended June 30, 2018*

<b>Net Change in Fund Balances - Total Governmental Funds</b>		(\$8,098,884)
<i>Amounts reported for governmental activities in the statement of activities are different because</i>		
Governmental funds report capital outlays as expenditures. However in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.		
Capital Asset Additions	5,740,780	
Current Year Depreciation	(5,408,013)	
Total		332,767
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		
		(31,088)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Delinquent Property Taxes	303,070	
Grants	1,482,233	
Tuition and Fees	15,576	
Total		1,800,879
Repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
		1,710,405
Other financing sources in the governmental funds, such as inception of capital lease, increase long-term liabilities in the statement of net position.		
		(3,060,900)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated Absences	54,936	
Claims Payable	130,665	
Total		185,601
The internal service funds used by management to charge the costs of insurance and workers' compensation to individual funds are not reported in the district wide statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service funds are allocated among the governmental activities.		
Change in Net Position	801,570	
Claims Payable	(130,665)	
Total		670,905
Contractual required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension	7,518,838	
OPEB	352,427	
Total		7,871,265
Except for amounts reported as deferred inflows/outflows, changes in net pension liability are reported as pension expense in the statement of activities.		
Pension	30,273,881	
OPEB	2,889,892	
Total		33,163,773
In the statement of activities, interest is accrued on outstanding bonds, bond accretion, bond premium and loss on refunding are amortized over the term of the bonds, whereas in governmental funds an interest expenditure is reported when due and premiums, and loss on refunding are reported when the bonds are issued.		
Accrued Interest	5,158	
Bond Accretion	(61,318)	
Bond Premium Amortization	337,228	
Total		281,068
<i>Change in Net Position of Governmental Activities</i>		<b>\$34,825,791</b>

See accompanying notes to the basic financial statements



**Youngstown City School District**  
*Statement of Revenues, Expenditures and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2018*

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		
<b>Revenues</b>				
Property Taxes	\$22,396,774	\$22,263,490	\$23,208,403	\$944,913
Intergovernmental	95,842,146	95,271,787	95,414,886	143,099
Interest	185,023	183,922	183,854	(68)
Tuition and Fees	686,405	682,320	693,364	11,044
Rentals	114,051	113,372	111,242	(2,130)
Miscellaneous	181,447	162,363	447,914	285,551
<i>Total Revenues</i>	119,405,846	118,677,254	120,059,663	1,382,409
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	67,971,476	69,577,827	69,577,827	0
Special	8,522,380	10,000,563	10,000,563	0
Vocational	2,012,101	1,942,975	1,942,975	0
Student Intervention Services	857,185	976,332	976,332	0
Support Services:				
Pupil	4,380,875	5,201,994	5,201,994	0
Instructional Staff	4,818,375	5,175,735	5,175,735	0
Board of Education	129,437	132,071	132,071	0
Administration	10,803,611	12,946,603	13,170,154	(223,551)
Fiscal	1,258,246	1,886,490	1,886,490	0
Business	944,036	1,009,947	1,009,947	0
Operation and Maintenance of Plant	10,173,448	11,630,992	11,630,992	0
Pupil Transportation	7,551,579	8,502,623	8,502,623	0
Central	1,397,853	1,529,756	1,529,756	0
Operation of Non-Instructional Services	82,304	68,630	68,630	0
Extracurricular Activities	699,470	798,587	798,587	0
Debt Service:				
Principal	416,000	416,000	430,000	(14,000)
Interest	28,764	14,620	14,620	0
<i>Total Expenditures</i>	122,047,140	131,811,745	132,049,296	(237,551)
<i>Excess of Revenues Over (Under) Expenditures</i>	(2,641,294)	(13,134,491)	(11,989,633)	1,144,858
<b>Other Financing Sources (Uses)</b>				
Sale of Capital Assets	5,863	40,003	40,003	0
Advances In	150,000	107,866	107,866	0
Advances Out	0	(109,994)	(109,994)	0
Transfers Out	(2,850,000)	(2,800,000)	(2,800,000)	0
<i>Total Other Financing Sources (Uses)</i>	(2,694,137)	(2,762,125)	(2,762,125)	0
<i>Net Change in Fund Balance</i>	(5,335,431)	(15,896,616)	(14,751,758)	1,144,858
<i>Fund Balance Beginning of Year</i>	23,526,221	23,526,221	23,526,221	0
Prior Year Encumbrances Appropriated	996,631	996,631	996,631	0
<i>Fund Balance End of Year</i>	\$19,187,421	\$8,626,236	\$9,771,094	\$1,144,858

See accompanying notes to the basic financial statements

**Youngstown City School District**  
*Statement of Fund Net Position*  
*Internal Service Funds*  
*June 30, 2018*

	Internal Service
<b>Assets</b>	
Equity in Pooled Cash and Cash Equivalents	\$2,612,780
Intergovernmental Receivable	366,288
Prepaid Items	280,615
<i>Total Assets</i>	3,259,683
<b>Liabilities</b>	
<i>Current Liabilities:</i>	
Claims Payable	20,351
<i>Long-Term Liabilities</i>	
Claims Payable	61,052
<i>Total Liabilities</i>	81,403
<b>Net Position</b>	
Unrestricted	\$3,178,280

See accompanying notes to the basic financial statements

**Youngstown City School District**  
*Statement of Revenues,  
Expenses and Changes in Fund Net Position  
Internal Service Funds  
For the Fiscal Year Ended June 30, 2018*

	Internal Service
<b>Operating Revenues</b>	
Charges for Services	\$983,144
Miscellaneous	421
	983,565
<i>Total Operating Revenues</i>	<i>983,565</i>
<b>Operating Expenses</b>	
Salaries	30,661
Fringe Benefits	528,512
Purchased Services	15,809
Claims	111,267
Change in Workers' Compensation Estimate	(137,966)
	548,283
<i>Total Operating Expenses</i>	<i>548,283</i>
<i>Operating Income</i>	<i>435,282</i>
<b>Non-Operating Revenues</b>	
Grants	366,288
	801,570
<i>Change in Net Position</i>	<i>801,570</i>
<i>Net Position Beginning of Year</i>	<i>2,376,710</i>
<i>Net Position End of Year</i>	<i>\$3,178,280</i>

See accompanying notes to the basic financial statements

**Youngstown City School District**  
*Statement of Cash Flows*  
*Internal Service Funds*  
For the Fiscal Year Ended June 30, 2018

	Internal Service
<b><i>Increase (Decrease) in Cash and Cash Equivalents</i></b>	
<b>Cash Flows from Operating Activities</b>	
Cash Received from Interfund Services Provided	\$983,144
Other Cash Receipts	421
Cash Payments to Employees for Services and Benefits	(618,538)
Cash Payments for Goods and Services	(15,809)
Cash Payments for Claims	(103,966)
<i>Net Cash Provided by (Used for) Operating Activities</i>	245,252
<b>Cash Flows from Noncapital Financing Activities</b>	
Grants	326,368
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	571,620
<i>Cash and Cash Equivalents Beginning of Year</i>	2,041,160
<i>Cash and Cash Equivalents End of Year</i>	\$2,612,780
 <b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>	
Operating Income (Loss)	\$435,282
Adjustments:	
(Increase) Decrease in Assets:	
Prepaid Items	(58,017)
Increase (Decrease) in Liabilities:	
Accrued Wages and Benefits	(1,101)
Intergovernmental Payable	(247)
Claims Payable	(130,665)
Total Adjustments	(190,030)
<i>Net Cash Provided by (Used for) Operating Activities</i>	\$245,252
See accompanying notes to the basic financial statements	

**Youngstown City School District**  
*Statement of Fiduciary Net Position*  
*Fiduciary Funds*  
*June 30, 2018*

	Private Purpose Trust	
	Scholarship	Agency
<b>Assets</b>		
Equity in Pooled Cash and Cash Equivalents	\$155,604	\$288,739
<b>Liabilities</b>		
Undistributed Monies	0	\$86,977
Due to Students	0	201,762
<i>Total Liabilities</i>	0	\$288,739
<b>Net Position</b>		
Held in Trust for Scholarships	\$155,604	

See accompanying notes to the basic financial statements

**Youngstown City School District**  
*Statement of Changes in Fiduciary Net Position*  
*Fiduciary Fund*  
*For the Fiscal Year Ended June 30, 2018*

	Scholarship
<b>Additions</b>	
Contributions and Donations	\$60,370
<b>Deductions</b>	
Scholarships Awarded	7,010
<i>Change in Net Position</i>	53,360
<i>Net Position Beginning of Year</i>	102,244
<i>Net Position End of Year</i>	\$155,604

See accompanying notes to the basic financial statements

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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**Note 1 - Description of the School District**

Youngstown City School District (the School District) operates under a locally-elected seven-member Board form of government and provides educational services as authorized by State and Federal agencies. On June 29, 2016, Mr. Krish Mohip took office as Chief Executive Officer (CEO) of the District. The CEO is appointed by the Academic Distress Commission and has broad authority over the operation of the School District and the Board of Education. The School District's instructional and support facilities are staffed by 435 non-certified employees, 492 certified full-time teaching personnel and 51 administrative employees, who provide services to students and other community members.

The School District is located in Youngstown, Ohio, Mahoning County, including an area extending roughly five miles around the City. The enrollment for the School District during the 2018 fiscal year was 5,266. The School District operates six elementary schools, one grades 3 through 8 school, one middle school, one early college middle school, two high schools, one vocational school, one early college high school, one alternative school and one community school.

***Reporting Entity***

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Youngstown City School District, this includes the agencies and departments that provide the following services: general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The following activities are included within the reporting entity:

*Non-Public Schools* - Within the School District boundaries, there are various non-public schools. Current State legislation provides funding to these parochial schools. These monies are received and disbursed by the School District on behalf of the parochial school by the Treasurer of the School District, as directed by the parochial school. These transactions are reported in a special revenue fund and as a governmental activity of the School District.

The School District participates in two jointly governed organizations and one shared risk pool. These organizations are the Area Cooperative Computerized Educational Service System (ACCESS) Council of Governments, the Tech Prep Consortium and the Stark County Schools Council of Governments Health Benefits Program. These organizations are discussed in Notes 19 and 20 to the basic financial statements.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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**Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the School District's accounting policies are described below.

***Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental and those that are considered business-type. The School District, however, has no business-type activities. The activity of the internal service funds is eliminated to avoid "doubling up" revenues and expenses.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column. Fiduciary funds are reported by type.

***Fund Accounting***

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid.



**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** The general fund is the operating fund of the School District and is used to account and report for all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Bond Retirement Fund** The bond retirement fund is used to account for and report property tax revenues restricted for payment of principal and interest and fiscal charges on general obligation debt.

The other governmental funds of the School District account for grants and other resources whose uses are restricted, committed or assigned to a particular purpose.

**Proprietary Fund Type** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as enterprise or internal service. The School District has no enterprise funds.

**Internal Service Funds** Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District utilizes internal service funds to account for any unanticipated run-off health insurance claims and to report on the self-insurance program for workers' compensation.

**Fiduciary Fund Type** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private purpose trust fund which accounts for the Youngstown Board of Education's college scholarship fund. The money in the fund is used to grant scholarships to certain eligible School District students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency funds account for student activities.

**Measurement Focus**

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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Like the government-wide statements, the internal service funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its internal service fund.

The private purpose trust fund is accounted for using the economic resources measurement focus.

***Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements for the proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows/outflows of resources and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal values, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 7) Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

***Deferred Outflows/Inflows of Resources***

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 13 and 14.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB plans and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2018, but which were levied to finance fiscal year 2019 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental grants and tuition and fees. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balance to Net Position of Governmental Activities found on page 19. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 13 and 14)

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***Budgetary Data***

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer has been given the authority to allocate appropriations to the function and object level within each fund. Budgetary statements are presented beyond that legal level of control for information purposes only.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original and final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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***Cash and Cash Equivalents***

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

The School District utilizes a financial institution to service bonded debt as principal and interest payments come due. The balances in these accounts are presented on the statement of fund net position as "cash and cash equivalents with fiscal agents."

During fiscal year 2018, investments were limited to STAR Ohio, money market mutual funds, federal home loan bank notes, federal farm credit bank notes, US Treasury bills and commercial paper.

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices, or in the case of mutual funds, current share price.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$25 million or more. STAR Ohio reserves the right to limit the transactions to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2018 amounted to \$363,190, of which \$184,449 was assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents.

***Prepaid Items***

Payments made to vendors for services that will benefit periods beyond June 30, 2018, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

***Inventory***

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventories consist of donated and purchased food held for resale and materials and supplies held for consumption.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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***Restricted Assets***

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, laws of other governments, or imposed by law through constitutional provisions. Restricted assets in the general fund include resources restricted for unclaimed monies.

***Capital Assets***

All capital assets of the School District are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by back trending (i.e. estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Estimated Lives</u>
Buildings and Improvements	20 - 40 years
Furniture and Equipment	5 - 10 years
Vehicles	10 years

***Interfund Balances***

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column of the statement of net position.

***Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy.

The entire compensated absence liability is reported on the government-wide financial statements.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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For governmental funds, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account “Matured Compensated Absences Payable” in the fund from which the employee who has accumulated unpaid leave is paid.

***Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***Accrued Liabilities and Long-term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Bonds and capital leases are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan’s fiduciary net position is not sufficient for payment of those benefits.

***Bond Premium***

On the government-wide financial statements, bond premiums are deferred and amortized over the term of the bonds using the straight-line method. Bond premiums are presented as an increase of the face amount of the bonds payable. On the fund financial statements, bond premiums are recognized as an other financing source in the year the bonds are issued.

Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement fund to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

***Net Position***

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors or laws, or regulations of other governments adopted by the School District. Net position restricted for other purposes include resources restricted for instruction, support services, operation of non-instructional services, food service operations and extracurricular activities.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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***Fund Balance***

Fund balance is divided into five classifications based primarily on the extent to which the School is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the School District Board of Education. In the general fund, assigned amounts represent intended uses established by the School District Board of Education, or a School District official delegated that authority by State statute. State statute authorizes the Treasurer to assign fund balance purchases on order provided such amounts have been lawfully appropriated. The Board of Education assigned fund balance for pupil support services. The Board of Education assigned fund balance for pupil support services and to cover a gap between estimated revenue and appropriations in the fiscal year 2018 budget.

***Unassigned*** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services for self-insurance and workers’ compensation programs. Operating expenses are necessary costs that are incurred to provide the good or service that is the primary activity of the fund. Any revenue or expense not meeting the definition of operating is reported as non-operating.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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***Interfund Activity***

Transfers between governmental funds are eliminated on the government-wide financial statements. Internal events that are allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in the internal service funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Note 3 – Fund Deficits**

Fund balances at June 30, 2018, included the following individual fund deficits:

<i>Special Revenue Funds:</i>	
Adult Education	\$695,449
Public Preschool	57,555
Miscellaneous State Grants	1,802
Adult Basic Education	139,596
Race to the Top	89,305
Vocational Education	95,151
Preschool for Handicapped	16,121
Reducing Class Size	90,848
Miscellaneous Federal Grants	104,979

The special revenue funds have deficits caused by the recognition of expenditures on a modified accrual basis of accounting which are substantially greater than the expenditures recognized on a cash basis. The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur.



**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2018

**Note 4 - Fund Balances**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Bond Retirement	Other Governmental Funds	Total
<b><i>Nonspendable</i></b>				
Prepays	\$22,218	\$0	\$0	\$22,218
Materials and Supplies Inventory	291,227	0	46,850	338,077
Unclaimed Monies	390,504	0	0	390,504
<b><i>Total Nonspendable</i></b>	<b>703,949</b>	<b>0</b>	<b>46,850</b>	<b>750,799</b>
<b><i>Restricted for</i></b>				
Food Service Operations	0	0	2,571,072	2,571,072
Student Enrichment	0	0	185,829	185,829
Classroom Facilities Maintenance	0	0	4,317,284	4,317,284
Athletics	0	0	148,669	148,669
Non-Public Schools	0	0	894,326	894,326
Data Communications	0	0	41,400	41,400
Entry Year Programs	0	0	200	200
Limited English Proficiency	0	0	118	118
Special Education	0	0	278,212	278,212
Debt Service Payments	0	4,684,899	0	4,684,899
Capital Improvements	0	0	5,747,541	5,747,541
<b><i>Total Restricted</i></b>	<b>0</b>	<b>4,684,899</b>	<b>14,184,651</b>	<b>18,869,550</b>
<b><i>Committed to</i></b>				
Educational Service Center Services	769,139	0	0	769,139
Student Services	120,108	0	0	120,108
Busing Services	203,348	0	0	203,348
Consulting and Legal Services	361,901	0	0	361,901
Other Purposes	72,255	0	0	72,255
<b><i>Total Committed</i></b>	<b>1,526,751</b>	<b>0</b>	<b>0</b>	<b>1,526,751</b>
<b><i>Assigned to</i></b>				
Fiscal Year 2019 Operations	3,229,630	0	0	3,229,630
Purchases on Order:				
Instruction	62,132	0	0	62,132
Support Services	1,709,807	0	0	1,709,807
Pupil Support Services	77,443	0	0	77,443
<b><i>Total Assigned</i></b>	<b>5,079,012</b>	<b>0</b>	<b>0</b>	<b>5,079,012</b>
<b><i>Unassigned (Deficit)</i></b>	<b>0</b>	<b>0</b>	<b>(1,290,806)</b>	<b>(1,290,806)</b>
<b><i>Total Fund Balances</i></b>	<b>\$7,309,712</b>	<b>\$4,684,899</b>	<b>\$12,940,695</b>	<b>\$24,935,306</b>

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

**Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. A Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual is presented in the basic financial statements for the general fund. The major differences between the budget basis and GAAP basis are:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Unrecorded cash represents amounts received but not reported by the School District on the budgetary statements, but which is reported on the GAAP basis operating statements.
4. Investments are reported at cost (budget) rather than fair value (GAAP).
5. Encumbrances are treated as expenditures (budget) rather than as restricted, committed or assigned fund balance (GAAP).
6. Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
7. Budgetary revenues and expenditures of the public school support fund are classified to general fund for GAAP Reporting.

The following tables summarize the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

Net Change in Fund Balance	
	General
GAAP Basis	(\$9,207,998)
Revenue Accruals	(2,661,547)
Advances In	107,866
Beginning Unrecorded Cash	(1,170,559)
Ending Unrecorded Cash	(1,591,861)
Beginning Fair Value Adjustment	
for Investments	(25,622)
Ending Fair Value Adjustment	
for Investments	(54,894)
Expenditure Accruals	3,692,447
Perspective Difference:	
Public School Support	8,189
Advances Out	(109,994)
Encumbrances	(3,737,785)
Budget Basis	(\$14,751,758)

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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**Note 6 - Deposits and Investments**

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies held by the School District can be deposited or invested in the following securities:

1. United States Treasury bills, bonds notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations bonds and other obligations of political subdivisions of the State of Ohio;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio); and
8. Certain bankers' acceptances and commercial paper for a period not to exceed one hundred eighty days in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2018

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

***Deposits***

***Custodial credit risk*** for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At June 30, 2018, \$3,518,895 of the School District's total bank balance of \$12,919,126 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized. The School District's financial institution participates in the Ohio Pooled Collateral System (OPCS) and was approved for a reduced collateral floor of 58.65 percent resulting in the uninsured and uncollateralized balance.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or be protected by:

Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or

Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

***Investments***

Investments are reported at fair value. As of June 30, 2018, the School District had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's Rating	Percentage of Total Investments
Net Asset Value (NAV) per share				
STAR Ohio	\$81,843	Average 48.9 Days	AAAm	N/A
Fair Value - Level One Inputs				
Money Market Mutual Fund	15,298	Less than 30 Days	AAA	N/A
Fair Value - Level Two Inputs				
Federal Home Loan Bank Notes	3,728,975	Less than one year	AAA	16.45%
Federal Farm Credit Bank Notes	499,656	Less than one year	AAA	N/A
US Treasury Bills	16,149,727	Less than one year	AAA	71.22%
Commercial Paper	2,198,878	Less than one year	AAA	9.70%
Total Fair Value - Level Two Inputs	<u>22,577,236</u>			
Total Investments	<u>\$22,674,377</u>			

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the School District's recurring fair value measurements as of June 30, 2018. The Money Market Mutual Fund is measured at fair value and is valued using quoted market prices (Level 1 inputs). The School District's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

**Interest Rate Risk** As a means of limiting its exposure to fair value losses caused by rising interest rates, the School District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the School District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity. Repurchase agreements are limited to 30 days and the market value of the underlying securities must exceed the principal value of the agreement by at least 2 percent and be marked to market daily.

**Credit Risk** Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

**Concentration of Credit Risk.** The School District places no limit on the amount it may invest in any one issuer.

## **Note 7 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenues received in calendar year 2018 represent the collection of calendar year 2017 taxes. Real property taxes received in calendar year 2018 were levied after April 1, 2017, on the assessed value listed as of January 1, 2017, the lien date. Assessed values for real property are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2018 represents collections of calendar year 2017 taxes. Public utility real and tangible personal property taxes received in calendar year 2018 became a lien on December 31, 2016, were levied after April 1, 2017, and are collected in 2018 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

The School District receives property taxes from Mahoning County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2018, are available to finance fiscal year 2019 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2018, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes.

The amount available as an advance at June 30, 2018 was \$575,994 in the general fund, \$53,967 in the bond retirement fund and \$5,039 in the classroom facilities maintenance special revenue fund. The amount available as an advance at June 30, 2017 was \$359,747 in the general fund, \$32,896 in the bond retirement fund and \$3,357 in the classroom facilities maintenance special revenue fund.

On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The assessed values upon which the fiscal year 2018 taxes were collected are:

	2017 Second - Half Collections		2018 First - Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$450,163,010	86.81%	\$410,864,720	85.33%
Public Utility	68,393,710	13.19	70,617,780	14.67
Total Assessed Value	<u>\$518,556,720</u>	<u>100.00%</u>	<u>\$481,482,500</u>	<u>100.00%</u>
Tax rate per \$1,000 of assessed valuation	\$63.60		\$64.85	

**Note 8 – Tax Abatements**

School District property taxes were reduced as follows under community reinvestment area and enterprise zone agreements entered into by overlapping governments:

Overlapping Government	Amount of Fiscal Year 2018 Taxes Abated
<i>Community Reinvestment Areas:</i>	
City of Youngstown	\$670,839
<i>Enterprise Zone Tax Exemptions:</i>	
Coitsville Township	6,039
City of Youngstown	248,531

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

**Note 9 - Receivables**

Receivables at June 30, 2018, consisted of taxes, accounts (tuition and fees and charges for services), and intergovernmental. Except for property taxes, receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current fiscal year guarantee of Federal funds. All receivables except for property taxes are expected to be collected within one year. Property taxes include some portion of delinquencies that will not be collected within one year.

	Taxes Receivable	Estimated Uncollectible	Net Receivable
Property Taxes	\$41,271,048	\$12,931,019	\$28,340,029

A summary of the principal items of intergovernmental receivables follows:

	Amounts
<i>Governmental Activities</i>	
Title I Grants	\$1,591,361
Title VI-B Grants	724,164
Federal Breakfast and Lunch Reimbursements	404,858
Bureau of Workers' Compensation	366,288
Reducing Class Size Grants	137,581
Vocational Education Grants	123,507
Preschool Grants	111,071
SERS Overpayment Refund	108,419
Miscellellaneous Federal Grants	102,869
Foundation Adjustment	76,449
Limited English Proficiency Grants	57,927
Medicaid Reimbursement	29,342
Miscellellaneous State Grants	7,522
Adult Basic Education Grants	3,672
<i>Total Governmental Activities</i>	<u>\$3,845,030</u>

**Note 10 - Contingencies**

***Grants***

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2018, if applicable, cannot be determined at this time.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2018

**School Foundation**

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, additional ODE adjustments for fiscal year 2018 are not finalized. As a result, the impact of future FTE adjustments on the fiscal year 2018 financial statements is not determinable, at this time. Management believes this may result in either an additional receivable to, or a liability of, the School District.

**Litigation**

The Youngstown City School District is currently a party to legal proceedings seeking damages or injunctive relief generally incidental to its operations and pending projects. The School District management is of the opinion that ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the School District.

**Note 11 – Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2018, was as follows:

	Balance 6/30/2017	Additions	Deductions	Balance 6/30/2018
<b>Governmental Activities</b>				
<b><i>Capital Assets not being Depreciated:</i></b>				
Land	\$1,002,781	\$0	\$0	\$1,002,781
Construction in Progress	17,480	2,064,398	(76,300)	2,005,578
<b>Total Nondepreciable Capital Assets</b>	<b>1,020,261</b>	<b>2,064,398</b>	<b>(76,300)</b>	<b>3,008,359</b>
<b><i>Capital Assets being Depreciated:</i></b>				
Buildings and Improvements	187,656,484	104,495	0	187,760,979
Furniture and Equipment	25,021,678	1,391,801	0	26,413,479
Vehicles	4,518,591	2,256,386	(913,502)	5,861,475
<b>Total Capital Assets being Depreciated</b>	<b>217,196,753</b>	<b>3,752,682</b>	<b>(913,502)</b>	<b>220,035,933</b>
<b><i>Less Accumulated Depreciation:</i></b>				
Buildings and Improvements	(57,020,373)	(4,395,969)	0	(61,416,342)
Furniture and Equipment	(23,484,787)	(425,628)	0	(23,910,415)
Vehicles	(3,248,956)	(586,416)	882,414	(2,952,958)
<b>Total Accumulated Depreciation</b>	<b>(83,754,116)</b>	<b>(5,408,013) *</b>	<b>882,414</b>	<b>(88,279,715)</b>
<b>Total Assets being Depreciated, Net Governmental Activities</b>	<b>133,442,637</b>	<b>(1,655,331)</b>	<b>(31,088)</b>	<b>131,756,218</b>
<b>Capital Assets, Net</b>	<b>\$134,462,898</b>	<b>\$409,067</b>	<b>(\$107,388)</b>	<b>\$134,764,577</b>



**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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\*Depreciation expense was charged to governmental activities as follows:

Instruction:	
Regular	\$2,220,342
Special	465,015
Vocational	59,266
Support Services:	
Pupil	204,905
Instructional Staff	312,938
Board of Education	89
Administration	383,324
Fiscal	1,096
Business	7,441
Operation and Maintenance of Plant	321,831
Pupil Transportation	573,170
Central	137,419
Operation of Non-Instructional Services	129,183
Food Service Operation	32,835
Extracurricular Activities	559,159
Total Depreciation Expense	<u>\$5,408,013</u>

## **Note 12 - Risk Management**

### ***Property and Liability***

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2018, the School District contracted with Liberty Mutual Insurance for property and liability insurance. The comprehensive commercial insurance coverage limits are \$309,130,968 with a \$50,000 deductible. The business auto coverage limits are \$1,000,000 for liability and \$1,000,000 for uninsured motorists with deductibles of \$1,000 for comprehensive and collision. The School District has umbrella liability insurance coverage limits of \$5,000,000 per claim and general aggregate.

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in coverage from last year.

\$50,000 performance bonds are maintained for the board president, superintendent, and chief executive officer; a \$250,000 bond is maintained for the treasurer. These bonds are maintained by Liberty Mutual Insurance.

### ***Worker's Compensation***

The School District pays the Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
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The School District was retrospectively rated by the Bureau of Workers' Compensation for periods through December 31, 2014. The balance of claims payable at June 30, 2018 represents an estimate of the liability for unpaid claim costs provided by Workers' Compensation for the periods during which the School District has been retrospectively rated. The claims liability of \$81,403 at June 30, 2018, is based on the requirements of GASB Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in claims activity for the past two fiscal years are as follows:

	Balance at Beginning of Year	Current Year Claims	Claim Payments	Change in Workers' Compensation Estimate	Balance at End of Year
2017	\$193,801	\$262,979	\$244,712	\$0	\$212,068
2018	212,068	81,403	74,102	(137,966)	81,403

***Employee Health Benefits***

Beginning in January 2016, the School District was a participant in the Stark County Schools Council of Governments Health Benefits program to provide medical, prescription drug, dental and vision insurance. The Council is a risk sharing pool created pursuant to State statute for the purpose of carrying out a cooperative program for the provision and administration of health care benefits. The Health Benefits program is administered through Medical Mutual.

Rates are set through an annual calculation process. The School District pays a monthly contribution which is placed in a common fund from which claims or payments are made for all participating districts and claims are paid for all participants regardless of claims flow.

During fiscal year 2018, the School District paid \$32,977 in run-off health insurance claims and a life insurance claim payout.

**Note 13 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability***

The net pension liability and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
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dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District’s obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees’ services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan’s unfunded benefits is presented as a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
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Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining .5 percent was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$2,245,353 for fiscal year 2018. Of this amount \$34,871 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

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The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent goes to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. The fiscal year 2018 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$5,273,485 for fiscal year 2018. Of this amount \$820,628 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability			
Prior Measurement Date	0.45881240%	0.32028947%	
Proportion of the Net Pension Liability			
Current Measurement Date	<u>0.47715350%</u>	<u>0.31622409%</u>	
Change in Proportionate Share	<u>0.01834110%</u>	<u>-0.00406538%</u>	
Proportionate Share of the Net			
Pension Liability	\$28,508,866	\$75,119,710	\$103,628,576
Pension Expense	(\$1,057,876)	(\$29,216,005)	(\$30,273,881)

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At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$1,226,923	\$2,900,771	\$4,127,694
Changes of assumptions	1,474,215	16,429,506	17,903,721
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	791,689	1,204,224	1,995,913
School District contributions subsequent to the measurement date	<u>2,245,353</u>	<u>5,273,485</u>	<u>7,518,838</u>
Total Deferred Outflows of Resources	<u><u>\$5,738,180</u></u>	<u><u>\$25,807,986</u></u>	<u><u>\$31,546,166</u></u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$0	\$605,436	\$605,436
Net difference between projected and actual earnings on pension plan investments	135,325	2,479,038	2,614,363
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>293,061</u>	<u>2,649,666</u>	<u>2,942,727</u>
Total Deferred Inflows of Resources	<u><u>\$428,386</u></u>	<u><u>\$5,734,140</u></u>	<u><u>\$6,162,526</u></u>

\$7,518,838 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Fiscal Year Ending June 30:	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
2019	\$1,212,309	\$3,170,095	\$4,382,404
2020	1,870,003	6,542,440	8,412,443
2021	646,728	3,986,382	4,633,110
2022	<u>(664,599)</u>	<u>1,101,444</u>	<u>436,845</u>
Total	<u><u>\$3,064,441</u></u>	<u><u>\$14,800,361</u></u>	<u><u>\$17,864,802</u></u>

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
COLA or Ad Hoc COLA	2.5 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation
Actuarial Cost Method	Entry Age Normal

Prior to 2017, an assumption of 3 percent was used for COLA or Ad Hoc COLA.

For 2017, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members were based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	<u>100.00 %</u>	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$39,562,899	\$28,508,866	\$19,248,861



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**Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2017, actuarial valuation, compared with July 1, 2016 are presented below:

	July 1, 2017	July 1, 2016
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

For the July 1, 2017, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For the July 1, 2016 actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

Actuarial assumptions used in the July 1 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016. Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

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STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Rate of Return *</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
 Total	 <u>100.00 %</u>	

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2017. The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2017.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	1% Decrease (6.45%)	Current Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share of the net pension liability	\$107,681,548	\$75,119,710	\$47,691,243

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
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**Note 14 – Postemployment Benefits**

See Note 13 for a description of the net OPEB liability.

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2018, 0.5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2018, this amount was \$23,700. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2018, the School District's surcharge obligation was \$269,266.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$352,427 for fiscal year 2018. Of this amount \$270,558 is reported as an intergovernmental payable.

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***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians’ fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2018, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability Prior Measurement Date	0.46349940%	0.32028947%	
Proportion of the Net OPEB Liability Current Measurement Date	<u>0.48297070%</u>	<u>0.31622409%</u>	
Change in Proportionate Share	<u>0.01947130%</u>	<u>-0.00406538%</u>	
Proportionate Share of the Net OPEB Liability	\$12,961,665	\$12,337,897	\$25,299,562
OPEB Expense	\$906,028	(\$3,795,920)	(\$2,889,892)

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At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between expected and actual experience	\$0	\$712,219	\$712,219
Changes in proportionate Share and difference between School District contributions and proportionate share of contributions	365,956	0	365,956
School District contributions subsequent to the measurement date	<u>352,427</u>	<u>0</u>	<u>352,427</u>
Total Deferred Outflows of Resources	<u><u>\$718,383</u></u>	<u><u>\$712,219</u></u>	<u><u>\$1,430,602</u></u>
<b>Deferred Inflows of Resources</b>			
Changes of assumptions	\$1,229,995	\$993,858	\$2,223,853
Net difference between projected and actual earnings on OPEB plan investments	34,229	527,351	561,580
Changes in Proportionate Share and Difference between School District contributions and proportionate share of contributions	<u>0</u>	<u>186,357</u>	<u>186,357</u>
Total Deferred Inflows of Resources	<u><u>\$1,264,224</u></u>	<u><u>\$1,707,566</u></u>	<u><u>\$2,971,790</u></u>

\$352,427 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30:	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
2019	(\$321,615)	(\$209,837)	(\$531,452)
2020	(321,615)	(209,837)	(531,452)
2021	(246,481)	(209,837)	(456,318)
2022	(8,557)	(209,841)	(218,398)
2023	0	(78,001)	(78,001)
Thereafter	<u>0</u>	<u>(77,994)</u>	<u>(77,994)</u>
Total	<u><u>(\$898,268)</u></u>	<u><u>(\$995,347)</u></u>	<u><u>(\$1,893,615)</u></u>

**Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2017, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	3.56 percent
Prior Measurement Date	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Measurement Date	3.63 percent
Prior Measurement Date	2.98 percent
Medical Trend Assumption	
Medicare	5.50 to 5.00 percent
Pre-Medicare	7.50 to 5.00 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2017 was 3.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2017 was 2.98 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.56 percent, as of June 30, 2017 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.63 percent) and higher (4.63 percent) than the current discount rate (3.63 percent). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.5 percent decreasing to 4.0 percent) and higher (8.5 percent decreasing to 6.0 percent) than the current rate

	1% Decrease (2.63%)	Current Discount Rate (3.63%)	1% Increase (4.63%)
School District's proportionate share of the net OPEB liability	\$15,652,860	\$12,961,665	\$10,829,550
	1% Decrease (6.5 % decreasing to 4.0 %)	Current Trend Rate (7.5 % decreasing to 5.0 %)	1% Increase (8.5 % decreasing to 6.0 %)
School District's proportionate share of the net OPEB liability	\$10,517,420	\$12,961,665	\$16,196,665

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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**Actuarial Assumptions – STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2017, actuarial valuation are presented below:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017
Blended Discount Rate of Return	4.13 percent
Health Care Cost Trends	6 to 11 percent initial, 4.5 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under *GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements was extended to January 2020.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.



**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

**Discount Rate** The discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, the long-term expected rate of return on OPEB plan assets was used to determine the present value of the projected benefit payments through the fiscal year ending June 30, 2036 and the Bond Buyer 20-year municipal bond rate of 3.58 percent as of June 30, 2017 (i.e. municipal bond rate), was used to determine the present value of the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017. A blended discount rate of 3.26 percent which represents the long term expected rate of return of 7.75 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 2.85 percent for the unfunded benefit payments was used to measure the total OPEB liability at June 30, 2016.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB liability as of June 30, 2017, calculated using the current period discount rate assumption of 4.13 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13 percent) or one percentage point higher (5.13 percent) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (3.13%)	Current Discount Rate (4.13%)	1% Increase (5.13%)
School District's proportionate share of the net OPEB liability	\$16,563,429	\$12,337,897	\$8,998,346

	1% Decrease	Current Trend Rate	1% Increase
School District's proportionate share of the net OPEB liability	\$8,571,842	\$12,337,897	\$17,294,466

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2018

**Note 15 - Long-Term Obligations**

Changes in long-term obligations of the School District during fiscal year 2018 were as follows:

	Principal Outstanding 6/30/17	Additions	Deductions	Principal Outstanding 6/30/18	Amounts Due in One Year
<b>General Obligation Bonds</b>					
2005 Classroom Facilities Bonds					
Serial Bonds	\$55,000	\$0	\$0	\$55,000	\$0
Unamortized Premium	284,410	0	123,458	160,952	0
Total 2005 Classroom Facilities Bonds	339,410	0	123,458	215,952	0
2012 Classroom Facilities Refunding Bonds					
Serial Bonds	11,720,000	0	1,480,000	10,240,000	1,545,000
Unamortized Premium	963,092	0	150,092	813,000	0
Total 2012 Classroom Facilities Refunding Bonds	12,683,092	0	1,630,092	11,053,000	1,545,000
2013 Classroom Facilities Refunding Bonds					
Serial Bonds	7,065,000	0	135,000	6,930,000	135,000
Capital Appreciation Bonds	444,988	0	0	444,988	0
Accretion on Bonds	211,969	61,318	0	273,287	0
Term Bonds	720,000	0	0	720,000	0
Unamortized Premium	663,314	0	63,678	599,636	0
Total 2013 Classroom Facilities Refunding Bonds	9,105,271	61,318	198,678	8,967,911	135,000
Total General Obligation Bonds	22,127,773	61,318	1,952,228	20,236,863	1,680,000
<b>Other Long-term Obligations</b>					
Net Pension Liability					
STRS	107,210,541	0	32,090,831	75,119,710	0
SERS	33,580,834	0	5,071,968	28,508,866	0
Total Net Pension Liability	140,791,375	0	37,162,799	103,628,576	0
Net OPEB Liability					
STRS	17,129,164	0	4,791,267	12,337,897	0
SERS	13,211,447	0	249,782	12,961,665	0
Total Net OPEB Liability	30,340,611	0	5,041,049	25,299,562	0
Capital Leases Payable	5,050,000	3,060,900	95,405	8,015,495	521,343
Claims Payable	212,068	81,403	212,068	81,403	20,351
Compensated Absences	5,529,135	557,846	612,782	5,474,199	373,742
Total Other Long-term Obligations	181,923,189	3,700,149	43,124,103	142,499,235	915,436
<b>Total Governmental Activities</b>	<b>\$204,050,962</b>	<b>\$3,761,467</b>	<b>\$45,076,331</b>	<b>\$162,736,098</b>	<b>\$2,595,436</b>

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

The classroom facilities bonds will be paid with property taxes from the debt service fund. The State workers' compensation claims payable will be paid from the workers' compensation fund. The capital leases will be paid from the general fund and the classroom facilities capital projects fund. Compensated absences will be paid from the fund from which the employees' salaries are paid. These funds include the general fund, and the food service, adult education, auxiliary services, public preschool, adult basic education, title VI-B, vocational education, title I, preschool for handicapped and miscellaneous federal grants special revenue funds. There are no repayment schedules for the net pension liability and net OPEB liability. However, employer pension and OPEB contributions are made from the following funds: the general fund, and the food service, adult education, auxiliary services, public preschool, miscellaneous state grants, adult basic education, title VI-B, vocational education, title I, preschool for handicapped and reducing class size special revenue funds. For additional information related to the net pension and net OPEB liabilities see Notes 13 and 14.

On March 2, 2005, the School District issued \$35,625,000 in classroom facilities bonds for the construction of new schools. The bonds will be paid using tax revenue from the debt service fund. The bonds were issued for a twenty-two year period with a final maturity of December 1, 2027. The bonds were issued at a premium of \$932,964. On December 20, 2012 and February 20, 2013, a portion of the serial bonds were retired by the School District through an advance refunding. Serial bonds of \$55,000 remained outstanding at June 30, 2018.

On December 20, 2012, the School District issued \$14,610,000 in general obligation serial bonds to refund a portion of the 2005 classroom facilities bonds. The bonds were issued for an eleven year period with a final maturity at December 1, 2023. The bonds will be retired from the debt service fund.

On February 20, 2013, the School District issued \$8,779,988 in general obligation bonds to refund a portion of the 2005 classroom facilities bonds. The general obligation bonds included serial, term and capital appreciation (deep discount) bonds in the amount of \$7,615,000, \$720,000 and \$444,988, respectively. The bonds were issued for a fifteen year period with a final maturity at December 1, 2027. The bonds will be retired from the debt service fund.

The maturity amount of outstanding capital appreciation bonds at June 30, 2018 is \$1,665,000. The accretion recorded for fiscal year 2018 was \$61,318, for a total outstanding bond liability of \$718,275 at June 30, 2018.

The School District's overall debt margin was \$29,628,336 with an unvoted debt margin of \$481,483 at June 30, 2018. Principal and interest requirements to retire the classroom facilities bonds are as follows:

	General Obligation Bonds					
	Term		Serial		Capital Appreciation	
	Principal	Interest	Principal	Interest	Principal	Interest
2019	\$0	\$15,300	\$1,680,000	\$604,326	\$0	\$0
2020	140,000	13,813	1,605,000	539,975	0	0
2021	140,000	10,837	1,670,000	474,476	0	0
2022	145,000	7,809	1,735,000	406,376	0	0
2023	145,000	4,728	1,805,000	335,576	0	0
2024-2028	150,000	1,594	8,730,000	646,752	444,988	1,220,012
Total	\$720,000	\$54,081	\$17,225,000	\$3,007,481	\$444,988	\$1,220,012

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
For the Fiscal Year Ended June 30, 2018

**Note 16 – Capital Leases**

In fiscal year 2006, the School District entered into a capital lease for the improvement of several buildings in the School District. The lease obligation meets the criteria of a capital lease and has been recorded on the government-wide statements. As part of this agreement, JP Morgan Chase Bank, N.A., as lessor, deposited \$5,050,000 into the School District’s account. The School District will be making annual interest payments over a ten year period to JP Morgan Chase Bank, its escrow agent, which will pay the annual interest and invest the sinking fund dollars at an interest rate that will generate at least \$1,228,924 over the lease period, the difference between the sinking payments and the lease principal payment. At June 30, 2018, the market value of the escrow account with fiscal agent is \$4,788,911. It is the assumption of the School District that the money in the sinking fund will be invested and earn enough interest to allow the lease to be paid in full in December 2020.

In fiscal year 2018, the School District entered into two capital leases. The first capital lease was for the purchase of 20 school buses. The second capital lease was for district-wide new copiers. These lease obligations meet the criteria of a capital lease and have been recorded on the government-wide statements

The original amounts capitalized for the capital leases and the book value as of June 30, 2018 are as follows:

	Amounts
Asset:	
Buildings and Improvements	\$5,050,000
Furniture and Equipment	1,320,900
Vehicles	1,740,000
Less: Accumulated Depreciation	(1,947,340)
Current Book Value	\$6,163,560

The following is a schedule of the future long-term minimum lease payments required under the capital leases and present value of the minimum lease payments is as follows:

Year ending June 30,	Building Lease	Buses Lease	Copiers Lease	Total Leases
2019	\$32,825	\$316,033	\$307,104	\$655,962
2020	32,825	316,033	307,103	655,961
2021	5,082,825	316,033	307,103	5,705,961
2022	0	316,033	307,104	623,137
2023	0	316,033	179,144	495,177
2024	0	316,033	0	316,033
Total Minimum Lease Payments	5,148,475	1,896,198	1,407,558	8,452,231
Less: Amount Representing Interest	(98,475)	(156,198)	(182,063)	(436,736)
Present Value of Minimum Lease Payments	\$5,050,000	\$1,740,000	\$1,225,495	\$8,015,495

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

**Note 17 - Employee Benefits**

***Compensated Absences***

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and administrators earn ten to thirty-five days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Teachers do not earn vacation time.

Each employee earns sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated to a maximum of 285 days for administrators and 300 days for certified and classified employees. Upon retirement, payment is made for one-fourth of the total sick leave accumulation for certified employees. Administrators are paid forty five percent of accrued unused sick leave upon retirement. Classified employees hired on or before February 1, 2010 receive payment for fifty-five percent of accumulated sick leave up to 170 days. Classified employees hired after February 1, 2010 receive twenty five percent of accumulated sick leave up to 75 days. An employee receiving such payment must meet the retirement provisions set by STRS or SERS and must also have ten years of service with the School District.

***Life Insurance***

The School District provides life insurance to its employees. Coverage is equal to the employee's basic annual earnings, rounded to the next higher \$1,000. The maximum amount of coverage is \$300,000 for any full-time permanent non-certified or certified employee. The School District does not currently have any employees whose salary is \$300,000. Life insurance coverage is provided through the Stark County Council of Governments.

**Note 18 - Interfund Transactions**

***Interfund Transfers***

The general fund transferred \$2,800,000 to other governmental funds to help provide funding for fiscal year 2018.

***Interfund Balances***

Interfund Payable	Interfund Receivable
	General
<i>Other Governmental Funds:</i>	
Adult Education	950,000
Public Preschool	20,655
Adult Basic Education	232,560
Race to the Top	107,000
Vocational Education	21,105
Title I	167,728
Preschool for Handicapped	7,714
Reducing Class Size	73,636
Miscellaneous Federal Grants	57,770
<i>Total All Funds</i>	<b>\$1,638,168</b>

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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Interfund receivables/payables of \$1,638,168 between the general fund and various other special revenue funds are due to the timing of the receipt of grant monies. The general fund provides temporary funding of the programs until the grant dollars are received.

**Note 19 - Jointly Governed Organizations**

***Area Cooperative Computerized Educational Service System Council of Governments***

The Area Cooperative Computerized Educational Service System (ACCESS) Council of Governments is a computer network which provides data services to twenty-six school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. The degree of control exercised by any participating school district is limited to its representation on the Board. Each of the governments of these schools supports ACCESS based upon a per pupil charge before any e-rate credits. Youngstown City School District paid \$62,263 to ACCESS during fiscal year 2018. ACCESS is governed by an assembly consisting of the superintendents or other designees of the member school districts. The assembly exercises total control over the operation of ACCESS including budgeting, appropriating, contracting and designating management. All of ACCESS revenues are generated from charges for services and State funding. Financial information can be obtained by contacting the Treasurer at the Mahoning County Educational Service Center, who serves as fiscal agent, at 7320 North Palmyra Road, Suite 127, Canfield, Ohio 44406.

***Tech Prep Consortium***

The Tech Prep Consortium is a cooperative effort between the School District, Youngstown State University and Mahoning County Joint Vocational School District to support programs in business, engineering and health technology through business, industry, labor and educational personnel. All of the consortium revenues are from a federal grant. The consortium is governed by an executive committee consisting of the superintendents of the school districts, the President of Youngstown State University and a representative from business or industry. The committee exercises total control over the operation of the Consortium, including budgeting, appropriating, contracting and designating management. The degree of control exercised by any participating school district is limited to its representation on the Board. The School District did not contribute any amounts to the Tech Prep Consortium during fiscal year 2018.

**Note 20 – Shared Risk Pool**

***Stark County Schools Council of Governments Health Benefits Program*** The School District participates in the Stark County Schools Council of Governments Health Benefits program. This is a shared risk pool created pursuant to State statute for the purpose of administering health care benefits. The Council is governed by an Assembly, which consists of one representative from each participating member (usually the Superintendent or designee). The Assembly elects officers for one-year terms to serve on the Board of Directors. The Assembly exercises control over the operation of the Council. All Council revenues are generated from charges for services received from the participating members, based on the established premiums for the insurance plans.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

**Note 21 - Set-Aside Calculations**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end. These amounts must be carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for capital improvements. Disclosure of this information is required by State statute.

	Capital Improvements
Set-Aside Balance as of June 30, 2017	\$0
Current Year Set-Aside Requirement	849,404
Offsets	(4,597,825)
Qualifying Disbursements	(1,353,415)
Total	(\$5,101,836)
Set-Aside Balance as of June 30, 2018 and Carried Forward to Future Fiscal Years	\$0

Although the School District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

**Note 22 – Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At fiscal year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

General	\$3,737,785
Other Governmental Funds	4,011,451
Total	\$7,749,236

**Note 23 – Change in Accounting Principle and Restatement of Net Position**

For fiscal year 2018, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 85, *Omnibus 2017*, Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, and related guidance from (GASB) Implementation Guide No. 2017-3, *Accounting and Financial Reporting for Postemployment Benefits other Than Pensions (and Certain Issues Related to OPEB Plan Reporting)*.

For fiscal year 2018, the School District also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2017-1*. These changes were incorporated in the School District's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

**Youngstown City School District**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2018*

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GASB 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits (OPEB)). These changes were incorporated in the School District's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB 75 established standards for measuring and recognizing Postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources and expense/expenditure. The implementation of this pronouncement had the following effect on net position as reported June 30, 2017:

Net Position June 30, 2017	\$24,428,423
Adjustments:	
Net OPEB Liability	(30,340,611)
Deferred Outflow - Payments Subsequent to Measurement Date	<u>257,542</u>
Restated Net Position June 30, 2017	<u><u>(\$5,654,646)</u></u>

Other than employer contributions subsequent to the measurement date, the School District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available.



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## Required Supplementary Information

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**Youngstown City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*School Employees Retirement System of Ohio*  
*Last Five Fiscal Years (1)*

	2018	2017	2016
School District's Proportion of the Net Pension Liability	0.47715350%	0.45881240%	0.46925940%
School District's Proportionate Share of the Net Pension Liability	\$28,508,866	\$33,580,834	\$26,776,396
School District's Covered Payroll	\$14,900,043	\$14,542,950	\$14,200,157
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered - Payroll	191.33%	230.91%	188.56%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.50%	62.98%	69.16%

(1) Information prior to 2014 is not available.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

<u>2015</u>	<u>2014</u>
0.47112400%	0.47112400%
\$23,843,316	\$28,016,232
\$13,739,579	\$13,775,992
173.54%	203.37%
71.70%	65.52%

**Youngstown City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*School Employees Retirement System of Ohio*  
*Last Two Fiscal Years (1)*

	2018	2017
School District's Proportion of the Net OPEB Liability	0.48297070%	0.46349940%
School District's Proportionate Share of the Net OPEB Liability	\$12,961,665	\$13,211,447
School District's Covered Payroll	\$14,900,043	\$14,542,950
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered - Payroll	86.99%	90.84%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	12.46%	11.49%

(1) Information prior to 2017 is not available.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

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**Youngstown City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Five Fiscal Years (1)*

	2018	2017	2016
School District's Proportion of the Net Pension Liability	0.31622409%	0.32028947%	0.33056756%
School District's Proportionate Share of the Net Pension Liability	\$75,119,710	\$107,210,541	\$91,359,205
School District's Covered Payroll	\$36,028,471	\$33,663,150	\$34,795,407
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered - Payroll	208.50%	318.48%	262.56%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.30%	66.80%	72.10%

(1) Information prior to 2014 is not available.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2015	2014
0.31995006%	0.31995006%
\$77,822,927	\$92,702,162
\$32,455,057	\$35,107,600
239.79%	264.05%
74.70%	69.30%

**Youngstown City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability*  
*State Teachers Retirement System of Ohio*  
*Last Two Fiscal Years (1)*

	2018	2017
School District's Proportion of the Net OPEB Liability	0.31622409%	0.32028947%
School District's Proportionate Share of the Net OPEB Liability	\$12,337,897	\$17,129,164
School District's Covered Payroll	\$36,028,471	\$33,663,150
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered - Payroll	34.24%	50.88%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.10%	37.30%

(1) Information prior to 2017 is not available.

\*Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information



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**Youngstown City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*School Employees Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2018	2017	2016	2015
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$2,245,353	\$2,086,006	\$2,036,013	\$1,871,581
Contributions in Relation to the Contractually Required Contribution	<u>(2,245,353)</u>	<u>(2,086,006)</u>	<u>(2,036,013)</u>	<u>(1,871,581)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$16,632,244	\$14,900,043	\$14,542,950	\$14,200,157
Pension Contributions as a Percentage of Covered Payroll	<u>13.50%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>13.18%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution (2)	352,427	257,542	228,283	357,004
Contributions in Relation to the Contractually Required Contribution	<u>(352,427)</u>	<u>(257,542)</u>	<u>(228,283)</u>	<u>(357,004)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>2.12%</u>	<u>1.73%</u>	<u>1.57%</u>	<u>2.51%</u>
Total Contributions as a Percentage of Covered Payroll (2)	<u>15.62%</u>	<u>15.73%</u>	<u>15.57%</u>	<u>15.69%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

(2) Includes Surcharge

See accompanying notes to the required supplementary information

2014	2013	2012	2011	2010	2009
\$1,904,306	\$1,906,597	\$1,984,215	\$1,797,761	\$1,826,132	\$1,501,500
<u>(1,904,306)</u>	<u>(1,906,597)</u>	<u>(1,984,215)</u>	<u>(1,797,761)</u>	<u>(1,826,132)</u>	<u>(1,501,500)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$13,739,579	\$13,775,992	\$14,752,528	\$14,301,998	\$13,486,941	\$15,259,142
<u>13.86%</u>	<u>13.84%</u>	<u>13.45%</u>	<u>12.57%</u>	<u>13.54%</u>	<u>9.84%</u>
251,199	254,825	302,427	417,152	278,589	865,023
<u>(251,199)</u>	<u>(254,825)</u>	<u>(302,427)</u>	<u>(417,152)</u>	<u>(278,589)</u>	<u>(865,023)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>1.83%</u>	<u>1.85%</u>	<u>2.05%</u>	<u>2.92%</u>	<u>2.07%</u>	<u>5.67%</u>
<u>15.69%</u>	<u>15.69%</u>	<u>15.50%</u>	<u>15.49%</u>	<u>15.61%</u>	<u>15.51%</u>

**Youngstown City School District**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Fiscal Years*

	2018	2017	2016	2015
<b>Net Pension Liability</b>				
Contractually Required Contribution	\$5,273,485	\$5,043,986	\$4,712,841	\$4,871,357
Contributions in Relation to the Contractually Required Contribution	<u>(5,273,485)</u>	<u>(5,043,986)</u>	<u>(4,712,841)</u>	<u>(4,871,357)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
School District Covered Payroll (1)	\$37,667,750	\$36,028,471	\$33,663,150	\$34,795,407
Pension Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>
<b>Net OPEB Liability</b>				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
OPEB Contributions as a Percentage of Covered Payroll	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>
Total Contributions as a Percentage of Covered Payroll	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

(1) The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>	<u>2009</u>
\$4,219,157	\$4,563,988	\$4,979,520	\$5,032,368	\$4,956,110	\$5,128,318
<u>(4,219,157)</u>	<u>(4,563,988)</u>	<u>(4,979,520)</u>	<u>(5,032,368)</u>	<u>(4,956,110)</u>	<u>(5,128,318)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
\$32,455,057	\$35,107,600	\$38,304,000	\$38,710,523	\$38,123,923	\$39,448,600
<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>	<u>13.00%</u>
\$324,551	\$351,076	\$383,040	\$387,105	\$381,239	\$394,486
<u>(324,551)</u>	<u>(351,076)</u>	<u>(383,040)</u>	<u>(387,105)</u>	<u>(381,239)</u>	<u>(394,486)</u>
<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>1.00%</u>	<u>1.00%</u>	<u>1.00%</u>	<u>1.00%</u>	<u>1.00%</u>	<u>1.00%</u>
<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>	<u>14.00%</u>

**Youngstown City School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2018*

**Net Pension Liability**

**Changes in Assumptions – SERS**

For fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc Cola. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2016 and prior are presented below:

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3.00 percent	3.25 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.50 percent net of investments expense, including inflation	7.75 percent net of investments expense, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

**Changes in Assumptions - STRS**

Amounts reported for fiscal year 2018 incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to 2.50 percent at age 65	12.25 percent at age 20 to 2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, 2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

For fiscal year 2018 post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-

**Youngstown City School District, Ohio**  
*Notes to Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2018*

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2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

**Net OPEB Liability**

**Changes in Assumptions – SERS**

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense, including price inflation	
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

**Changes in Assumptions – STRS**

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB *Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)* and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also for fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

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**YOUNGSTOWN CITY SCHOOL DISTRICT  
MAHONING COUNTY**

**FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE  
FOR THE YEAR ENDED JUNE 30, 2018**

<b>Federal Grantor Pass Through Grantor Program / Cluster Title</b>	<b>Federal CFDA Number</b>	<b>Total Federal Receipts</b>	<b>Total Federal Expenditures</b>
<b><u>UNITED STATES DEPARTMENT OF AGRICULTURE</u></b>			
<i>Passed Through Ohio Department of Education:</i>			
<i>Nutrition Cluster:</i>			
<i>Non-Cash Assistance (Food Distribution):</i>			
National School Lunch Program	10.555	\$ 236,759	\$ 236,759
<i>Cash Assistance:</i>			
School Breakfast Program	10.553	873,859	873,859
National School Lunch Program	10.555	<u>1,962,939</u>	<u>1,962,939</u>
Total Nutrition Cluster		3,073,557	3,073,557
Child Care Food Program	10.558	335,080	335,080
Summer Food Program	10.559	<u>115,799</u>	<u>115,799</u>
Total U.S. Department of Agriculture		<u>3,524,436</u>	<u>3,524,436</u>
<b><u>UNITED STATES DEPARTMENT OF DEFENSE</u></b>			
<i>Direct Program:</i>			
Junior Reserve Officer Training Corp	12.000	46,586	46,586
<b><u>UNITED STATES DEPARTMENT OF EDUCATION</u></b>			
<i>Direct Programs:</i>			
<i>Student Financial Aid Cluster:</i>			
Federal Pell Grant Program	84.063	360,370	360,370
Federal Direct Student Loans	84.268	<u>487,799</u>	<u>487,799</u>
<i>Subtotal - Student Financial Aid Cluster</i>		848,169	848,169
<i>Passed Through Ohio Board of Regents:</i>			
Adult Education-Basic Grants to States	84.002	530,718	515,116
<i>Passed Through Ohio Department of Education:</i>			
<i>Special Education Cluster:</i>			
Special Education-Grants to States (IDEA, Part B)	84.027	2,237,766	1,531,968
Special Education-Preschool Grants	84.173	<u>72,559</u>	<u>62,888</u>
<i>Subtotal - Special Education Cluster</i>		2,310,325	1,594,856
<i>Title 1, Part A Cluster:</i>			
Title I Grants to Local Educational Agencies (Title 1, Part A)	84.010	6,098,117	5,145,430
Career and Technical Education - Basic Grants to States	84.048	218,466	240,991
<i>Homeless Assistance Cluster:</i>			
Education for Homeless Children and Youth	84.196	73,500	69,270
Twenty-First Century Community Learning Centers	84.287	816,296	807,772
English Language Acquisition Grants (Title III)	84.365	18,879	32,046
Improving Teacher Quality State Grants (Title II-A)	84.367	256,865	372,819
Student Support Academic Enrichment	84.424	<u>68,438</u>	<u>58,601</u>
<b>Total U.S. Department of Education</b>		<u>11,239,773</u>	<u>9,685,070</u>
<b>Total Federal Awards Receipts and Expenditures</b>		<b><u>\$ 14,810,795</u></b>	<b><u>\$ 13,256,092</u></b>

*The accompanying notes to the Federal Awards Receipt and Expenditure Schedule are an integral part of this schedule.*

**YOUNGSTOWN CITY SCHOOL DISTRICT  
MAHONING COUNTY**

**NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2018**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) includes the federal award activity of Youngstown City School District (the District's) under programs of the federal government for the year ended June 30, 2018. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement. The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE C - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

**NOTE D – FOOD DONATION PROGRAM**

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Youngstown City School District  
Mahoning County  
474 Bennington Avenue  
P.O. Box 550  
Youngstown, Ohio 44505

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Youngstown City School District, Mahoning County, (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated June 7, 2019, wherein we noted the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*.

***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. *A material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the 's financial statements. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2018-001 to be a material weakness.

***Compliance and Other Matters***

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2018-002.

***District's Response to Findings***

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings. We did not subject the District's responses to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State

Columbus, Ohio

June 7, 2019



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**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS  
APPLICABLE TO MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER  
COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE**

Youngstown City School District  
Mahoning County  
474 Bennington Avenue  
P.O. Box 550  
Youngstown, Ohio 44505

To the Board of Education:

***Report on Compliance for each Major Federal Program***

We have audited the Youngstown City School District's (the District) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of the Youngstown City School District's major federal programs for the year ended June 30, 2018. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the District's major federal programs.

***Management's Responsibility***

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to opine on the District's compliance for each of the District's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the District's major programs. However, our audit does not provide a legal determination of the District's compliance.

***Opinion on each Major Federal Program***

In our opinion, the Youngstown City School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended June 30, 2018.

***Report on Internal Control over Compliance***

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our tests of internal control over compliance and the results of this testing based on the Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State

Columbus, Ohio

June 7, 2019

**YOUNGSTOWN CITY SCHOOL DISTRICT  
MAHONING COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2018**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	Yes
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	Title I (CFDA # 84.010) Pell Grant / Direct Student Loans (CFDA # 84.063 / 84.268) Supporting Effective Instructions State Grant (CFDA # 84.367)
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	No

## FINDING NUMBER 2018-001

### **Monthly Cash Reconciliation – Material Weakness**

In our audit engagement letter, as required by AU-C Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16. Governmental Accounting Standards Board (GASB) Cod. 1100 paragraph .101 states a governmental accounting system must make it possible both: (a) to present fairly and with full disclosure the funds and activities of the governmental unit in conformity with generally accepted accounting principles, and (b) to determine and demonstrate compliance with finance-related legal and contractual provisions.

The reconciliation of the accounting records of the District to the cash and investment (bank) balances is the most basic and primary control process performed by the fiscal officer of an organization. Lack of completing an accurate and timely reconciliation allows for accounting errors, theft and fraud to occur without timely detection. The Treasurer is responsible for reconciling the District's book (fund) balance to the total bank balance on a monthly basis.

During our examination of the District's cash reconciliation process, we identified the following concerns:

- Monthly cash reconciliations were not performed in a timely manner. At year end, the District hired a firm to assist them in preparing an accurate cash reconciliation. However, for the entire year, the reconciliations were not accurately performed or provided to management on a monthly basis.
- Deposits of \$2,158,740 were not recorded or misposted on the District's books. This includes three deposits totaling \$1,900,138 in Homestead and Rollback receipts the District received but never posted to the revenue ledger. In addition, we identified a food service receipt posted twice in the amount totaling \$9,292. This amount was posted to the revenue ledger using receipt # 448821. A few days later, the District posted this receipt again using receipt # 448865.
- Deduction/adjustments of \$(383,647) were not recorded on the District's books.
- Athletic account expenditures of \$(21,710) were not recorded on the District's books.

These adjustments have been made to the District's accounting records and are reflected in the financial statements.

We also noted the District closed a bank account during the audit period. There was no evidence of the Chief Executive Officer's (CEO) approval in the minutes, or elsewhere.

The District's lack of control procedures over the cash reconciliation process attributed to the items noted above.

The Treasurer should maintain all bank statements and supporting documentation used to prepare the monthly cash reconciliations on a timely basis. The District should take corrective action to help ensure this situation does not occur in the future.



The District should also have CEO approval for the closing of any bank accounts and documentation of this approval should be reflected in the minutes.

The Treasurer should provide an accurate reconciliation to management for review on a monthly basis.

**Officials' Response:** See Corrective Action Plan.

### FINDING NUMBER 2018-002

#### **Noncompliance Finding - Finding for Recovery – Payroll Overpayment**

Teacher, Natalie Dean resigned on September 28, 2017. However, the District paid her beyond her contract period, paying her \$1,543.19 on October 27, 2017, November 10, 2017, November 24, 2017 and December 8, 2017. This represents a total overpayment of gross salary of \$6,172.76 and a net payment after deductions of \$4,219.82.

In accordance with the foregoing facts and pursuant to Ohio Rev. Code §117.28, a Finding for Recovery for public monies illegally expended is hereby issued against former teacher Natalie Dean and in favor of the Youngstown City School District, in the amount of \$4,219 to the general fund.

The District should implement procedures to ensure individuals who are no longer employed by the District are not paid.

**Officials' Response:** See Corrective Action Plan.

<b>3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS</b>
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None

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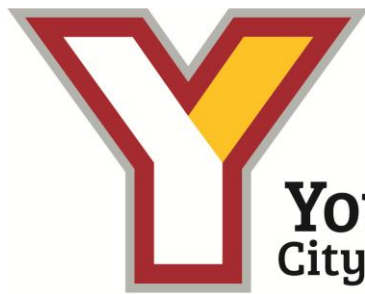
**Youngstown  
City School District**

*'Honoring the Past, Embracing the Future'*

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
2 CFR 200.511(b)  
JUNE 30, 2018**

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2017-001	Lack of control procedures over the cash reconciliation process attributed to various errors.	Not Corrected	See Corrective Action Plan–2018-001
2017-002	FFR issued for overpayment of payroll for employee who resigned.	Partially Corrected	See Corrective Action Plan–2018-002
2017-003	FFR issued for overpayment of severance pay to an employee who retired from the District.	Partially Corrected	See Corrective Action Plan–2018-002

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# Youngstown City School District

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## **CORRECTIVE ACTION PLAN 2 CFR § 200.515 JUNE 30, 2018**

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2018-001	Youngstown City Schools has contracted Julian & Grube to process the bank reconciliations. YCSD will schedule monthly meetings with Julian & Grube to ensure all reconciliations are balanced at the end of each month. Currently the checks are cleared through the Treasurer's office and all information is sent to Julian & Grube at the time of month end closing.	On-going	Arthur J. Ginnetti, III
2018-002	All resignations and retirements flow from Human Resources to Treasurer's Office. We are working on developing a better way of communication to ensure all pertinent information on resignations and retirements reaches the Treasurer's Office in a timely manner. Human Resources and Treasurer's Office will develop a checklist along with a list of resignations and retirees. Both lists will be run each pay period to ensure that overpayments are avoided.	June 30, 2019	Arthur J. Ginnetti, III

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OHIO AUDITOR OF STATE  
**KEITH FABER**



**YOUNGSTOWN CITY SCHOOL DISTRICT**

**MAHONING COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
JULY 9, 2019**