



# AUGLAIZE COUNTY DECEMBER 31, 2019

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#### INDEPENDENT AUDITOR'S REPORT

Auglaize County 209 South Blackhoof Street Wapakoneta, Ohio 45895

To the Board of County Commissioners:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Auglaize County, Ohio (the County), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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Independent Auditor's Report
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#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of Auglaize County, Ohio, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, MVGT, and ACDD funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 3 to the financial statements, during 2019, the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. Also as discussed in Note 3 to the financial statements, the County restated opening net position related to pension and other post-employment benefit (OPEB) accruals due to the sale of Auglaize Acres, which occurred prior to the net pension liability and OPEB liability measurement date of December 31, 2018. We did not modify our opinion regarding these matters.

Also discussed in Note 25 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the County. We did not modify our opinion regarding this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the County's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

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The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 5, 2020, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

November 5, 2020

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### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

As management of Auglaize County (the County), we offer readers of the County's financial statement this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2019.

#### FINANCIAL HIGHLIGHTS

The assets and deferred outflows of the County exceed liabilities and deferred inflows at December 31, 2019 by \$47,391,059. This amount continues to decrease due to the reporting of a net pension/OPEB liability of \$46.4 million in accordance with governmental reporting standards. On a fund level basis, where this liability is not required to be recorded, the County has a total governmental fund balance of \$31,710,641 an increase of \$2,090,710 in comparison to the prior year. The County's business type activities reported a decrease in net position of \$71,000.

At the end of the current fiscal year the unassigned fund balance for the general fund was \$6,340,567 which is available for spending at the County's discretion. The County's outstanding debt, not considering any additions, decreased by \$191,394 in governmental activities. In the general fund actual revenues were 6.9 percent higher than budgeted and expenditures were 12.4 percent less than the budgeted amount not considering other financing sources and uses.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The County's basic financial statements are comprised of three parts: 1) government-wide financial statements, 2) fund financial statements including budgetary statements for the general fund and major special revenue funds, and 3) notes to the financial statements.

Government-wide Financial Statements - These statements are intended to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business. The statement of net position presents information on all County assets and deferred outflows and liabilities and deferred inflows with the difference between the two reported as net position. The statement of activities distinguish functions of the County that are mainly supported by taxes and intergovernmental revenues (governmental) from functions that are intended to recover a significant portion of their costs through user fees and charges (business-type). Governmental activities include general government (legislative, executive and judicial), public safety, public works, health, human services, and other.

**Fund Financial Statements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for a specific purpose. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds**: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on current sources and uses of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be used in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

The county maintains 453 governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances for the General Fund, Motor Vehicle and Gasoline Tax (MVGT) Fund, and the Auglaize County Developmental Disabilities (ACDD) Fund, all of which are considered to be major funds. Data from other governmental funds are combined into a single, aggregated presentation. The County adopts an annual appropriated budget for its funds. A budgetary comparison statement has been provided for the general fund and each major special revenue fund to demonstrate compliance with the budget.

**Proprietary Funds** – The County maintains two types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its sewer operations and County Home (Auglaize Acres, which was sold December 26, 2018). Internal service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its health insurance and various rotary funds. Because this service benefits governmental rather than business-type functions, it has been included within governmental activities in the government-wide financial statements.

**Fiduciary Funds** – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to the Financial Statements**- The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-Wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows exceeded liabilities and deferred inflows by \$47,391,059 as of December 31, 2019.

Table 1
Net Position

	<b>Governmental Activities</b>		<b>Business-Ty</b>	pe Activities	Totals	
	2019	2018	2019	2018	2019	2018
Assets						
Current and Other						
Assets	\$44,708,589	\$41,540,662	\$2,927,961	\$3,174,269	\$47,636,550	\$44,714,931
Capital Assets, Net	45,171,339	41,470,368	3,214,598	3,278,683	48,385,937	44,749,051
Total Assets	89,879,928	83,011,030	6,142,559	6,452,952	96,022,487	89,463,982
Deferred Outflow						
Pension	9,142,696	3,730,590		718,533	9,142,696	4,449,123
OPEB	1,280,797	750,318		144,515	1,280,797	894,833
Total Deferred Outflow	10,423,493	4,480,908		863,048	10,423,493	5,343,956
Liabilities						
Current and Other						
Liabilities	2,713,701	2,025,723	50,741	311,462	2,764,442	2,337,185
Long-Term:						
Liabilities	2,875,579	2,891,746	26,552	7,403	2,902,131	2,899,149
Net Pension Liability	31,423,864	14,936,077		2,876,775	31,423,864	17,812,852
Net OPEB Liability	14,962,647	10,185,404		1,961,768	14,962,647	12,147,172
Total Liabilities	51,975,791	30,038,950	77,293	5,157,408	52,053,084	35,196,358
						(continued)

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

	2019	2018	2019	2018	2019	2018
Deferred Inflows						
Property Taxes	6,548,626	6,464,077			6,548,626	6,464,077
Pension	412,613	3,582,327		689,977	412,613	4,272,304
OPEB	40,598	758,745		146,138	40,598	904,883
Total Def Inflows	7,001,837	10,805,149		836,115	7,001,837	11,641,264
Net Position						
Net Investment						
in Capital Assets	44,836,739	41,115,468	3,188,047	3,236,203	48,024,786	44,351,671
Restricted	23,297,658	21,102,802			23,297,658	21,102,802
Unrestricted	(26,808,604)	(15,570,431)	2,877,219	(1,913,726)	(23,931,385)	(17,484,157)
Total Net Position	\$41,325,793	\$46,647,839	\$6,065,266	\$1,322,477	\$47,391,059	\$47,970,316

The largest impact on the County's financial statement in 2019 had absolutely no impact on the County's financial condition; GASB Statement 68, "Accounting and Financial Reporting for Pensions-an Amendment of GASB Statement 27" and GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB)" require the County to recognize a net pension and OPEB liability of \$46 million. Users of this financial statement will gain a clearer understanding of the County's actual financial condition by adding deferred inflows related to pension/OPEB and the net pension/OPEB liability to the reported net position and subtracting deferred outflows related to pension/OPEB. The resulting net position for governmental activities would be \$77,742,022 vs the \$41,325,793.

Governmental Accounting Standards Board (GASB) standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. When accounting for pension and OPEB costs, GASB 27 and GASB 45 focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* and *net OPEB liability*. GASB 68 and GASB 75 takes an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

Under the standards required by GASB 68 and GASB 75, the pension and OPEB liability equals the County's proportionate share of each plan's collective present value of estimated future pension and OPEB benefits attributable to active and inactive employees' past service, less plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of the pension and OPEB promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension and postemployment benefit system. In Ohio, there is no legal means to enforce the unfunded liability of the pension and OPEB system as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The pension and OPEB system is responsible for the administration of the plan.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension and other postemployment benefit liability. As explained above, changes in pension and OPEB benefits, contribution rates, and return on investments affect the balance of the net pension and OPEB liability, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension and OPEB payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension and OPEB liability is satisfied, this liability is separately identified with in the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the County's statements prepared on an accrual basis of accounting include an annual pension and OPEB expense for their proportionate share of each plan's *change* in net pension liability and other postemployment benefit liability not accounted for as deferred inflows/outflows.

The largest portion of the County's net position, over 100 percent, reflects its investment in capital assets (land and improvements, construction in progress, buildings and improvements, equipment/furniture/fixtures, and infrastructure), less any related debt used to acquire those assets that are still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. As of December 31, 2019, the County is able to report positive balances in only two categories of net position instead of all three due to the implementation of GASB 68 and GASB 75.

**Analysis of the County's Operation** – The following table provides a summary of the County's operations for 2019. The more significant changes are as follows:

Table 2
Changes in Net Position

	Business-Type						
	Governme	ental Activitie	s A	Activities		Totals	
Program Revenues:	2019	2018	2019	2018	2019	2018	
Charges for Services	\$8,350,501	\$7,709,277	\$514,171	\$4,703,381	\$8,864,672	\$12,412,658	
Operating Grants	12,695,202	10,815,709			12,695,202	10,815,709	
Capital Grants/Contributions	2,522,052	1,390,068	18,000	42,460	2,540,052	1,432,528	
General Revenues:							
Property Taxes	6,294,700	6,160,911			6,294,700	6,160,911	
Sales Tax	11,076,808	10,142,319			11,076,808	10,142,319	
Intergovernmental	1,118,423	1,107,855			1,118,423	1,107,855	
Gain/Loss on Sale of Assets	(10,965)	1,468		120	(10,965)	1,588	
Miscellaneous	684,661	487,188	34,856	60,316	719,517	547,504	
Interest	675,892	317,205			675,892	317,205	
Transfers		4,200		(4,200)		0	
						(continued)	

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

Special Item         652,523         652,523           Total Revenues         43,407,274         38,136,200         567,027         5,454,600         43,974,301         43,590,800           Program Expenses           General Government         11,227,480         9,063,842         11,227,480         9,063,842           Public Safety         9,332,835         7,487,458         9,332,835         7,487,458           Public Works         7,138,303         7,137,169         7,183,303         7,137,169           Health         7,945,628         6,829,118         7,945,628         6,829,118           Human Services         6,292,550         5,414,169         6,292,550         5,414,169           Other         2,398,544         2,391,647         2,398,544         2,391,647           Interest & Fiscal Charges         18,220         21,217         2,398,544         2,391,647           Auglaize Acres         550,047         539,641         580,047         539,641           Auglaize Acres         57,980         5,570,189         57,980         5,570,189           Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Positi		2019	2018	2019	2018	2019	2018
Program Expenses           General Government         11,227,480         9,063,842         11,227,480         9,063,842           Public Safety         9,332,835         7,487,458         9,332,835         7,487,458           Public Works         7,138,303         7,137,169         7,183,303         7,137,169           Health         7,945,628         6,829,118         7,945,628         6,829,118           Human Services         6,292,550         5,414,169         6,292,550         5,414,169           Other         2,398,544         2,391,647         2,398,544         2,391,647           Interest & Fiscal Charges         18,220         21,217         18,220         21,217           Sewer         580,047         539,641         580,047         539,641           Auglaize Acres         57,980         5,570,189         57,980         5,570,189           Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266	•					10.071.001	
General Government         11,227,480         9,063,842         11,227,480         9,063,842           Public Safety         9,332,835         7,487,458         9,332,835         7,487,458           Public Works         7,138,303         7,137,169         7,183,303         7,137,169           Health         7,945,628         6,829,118         7,945,628         6,829,118           Human Services         6,292,550         5,414,169         6,292,550         5,414,169           Other         2,398,544         2,391,647         2,398,544         2,391,647           Interest & Fiscal Charges         18,220         21,217         18,220         21,217           Sewer         580,047         539,641         580,047         539,641           Auglaize Acres         57,980         5,570,189         5,570,189           Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266         1,977,707         48,408,345         48,833,966 </td <td>Total Revenues</td> <td>43,407,274</td> <td>38,136,200</td> <td>567,027</td> <td>5,454,600</td> <td>43,974,301</td> <td>43,590,800</td>	Total Revenues	43,407,274	38,136,200	567,027	5,454,600	43,974,301	43,590,800
Public Safety         9,332,835         7,487,458         9,332,835         7,487,458           Public Works         7,138,303         7,137,169         7,183,303         7,137,169           Health         7,945,628         6,829,118         7,945,628         6,829,118           Human Services         6,292,550         5,414,169         6,292,550         5,414,169           Other         2,398,544         2,391,647         2,398,544         2,391,647           Interest & Fiscal Charges         18,220         21,217         18,220         21,217           Sewer         580,047         539,641         580,047         539,641           Auglaize Acres         57,980         5,570,189         57,980         5,570,189           Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266         1,977,707         48,408,345         48,833,966	Program Expenses						
Public Works         7,138,303         7,137,169         7,183,303         7,137,169           Health         7,945,628         6,829,118         7,945,628         6,829,118           Human Services         6,292,550         5,414,169         6,292,550         5,414,169           Other         2,398,544         2,391,647         2,398,544         2,391,647           Interest & Fiscal Charges         18,220         21,217         18,220         21,217           Sewer         580,047         539,641         580,047         539,641           Auglaize Acres         57,980         5,570,189         57,980         5,570,189           Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266         1,977,707         48,408,345         48,833,966	General Government	11,227,480	9,063,842			11,227,480	9,063,842
Health       7,945,628       6,829,118       7,945,628       6,829,118         Human Services       6,292,550       5,414,169       6,292,550       5,414,169         Other       2,398,544       2,391,647       2,398,544       2,391,647         Interest & Fiscal Charges       18,220       21,217       18,220       21,217         Sewer       580,047       539,641       580,047       539,641         Auglaize Acres       57,980       5,570,189       57,980       5,570,189         Total Expenses       44,353,560       38,344,620       638,027       6,109,830       44,991,587       44,454,450         Changes in Net Position       (946,286)       (208,420)       (71,000)       (655,230)       (1,017,286)       (863,650)         Net Position January 1(restated)       42,272,079       46,856,259       6,136,266       1,977,707       48,408,345       48,833,966	Public Safety	9,332,835	7,487,458			9,332,835	7,487,458
Human Services         6,292,550         5,414,169         6,292,550         5,414,169           Other         2,398,544         2,391,647         2,398,544         2,391,647           Interest & Fiscal Charges         18,220         21,217         18,220         21,217           Sewer         580,047         539,641         580,047         539,641           Auglaize Acres         57,980         5,570,189         57,980         5,570,189           Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266         1,977,707         48,408,345         48,833,966	Public Works	7,138,303	7,137,169			7,183,303	7,137,169
Other         2,398,544         2,391,647         2,398,544         2,391,647           Interest & Fiscal Charges         18,220         21,217         18,220         21,217           Sewer         580,047         539,641         580,047         539,641           Auglaize Acres         57,980         5,570,189         57,980         5,570,189           Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266         1,977,707         48,408,345         48,833,966	Health	7,945,628	6,829,118			7,945,628	6,829,118
Interest & Fiscal Charges         18,220         21,217         580,047         539,641         580,047         539,641           Sewer         580,047         539,641         580,047         539,641           Auglaize Acres         57,980         5,570,189         57,980         5,570,189           Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266         1,977,707         48,408,345         48,833,966	Human Services	6,292,550	5,414,169			6,292,550	5,414,169
Sewer         580,047         539,641         580,047         539,641           Auglaize Acres         57,980         5,570,189         57,980         5,570,189           Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266         1,977,707         48,408,345         48,833,966	Other	2,398,544	2,391,647			2,398,544	2,391,647
Auglaize Acres         57,980         5,570,189         57,980         5,570,189           Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266         1,977,707         48,408,345         48,833,966	Interest & Fiscal Charges	18,220	21,217			18,220	21,217
Total Expenses         44,353,560         38,344,620         638,027         6,109,830         44,991,587         44,454,450           Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266         1,977,707         48,408,345         48,833,966	Sewer			580,047	539,641	580,047	539,641
Changes in Net Position         (946,286)         (208,420)         (71,000)         (655,230)         (1,017,286)         (863,650)           Net Position January 1(restated)         42,272,079         46,856,259         6,136,266         1,977,707         48,408,345         48,833,966	Auglaize Acres			57,980	5,570,189	57,980	5,570,189
Net Position January 1(restated) 42,272,079 46,856,259 6,136,266 1,977,707 48,408,345 48,833,966	Total Expenses	44,353,560	38,344,620	638,027	6,109,830	44,991,587	44,454,450
	Changes in Net Position	(946,286)	(208,420)	(71,000)	(655,230)	(1,017,286)	(863,650)
Net Position December 31         \$41,325,793         \$46,647,839         \$6,065,266         \$1,322,477         47,391,059         \$47,970,316	Net Position January 1(restated)	42,272,079	46,856,259	6,136,266	1,977,707	48,408,345	48,833,966
	Net Position December 31	\$41,325,793	\$46,647,839	\$6,065,266	\$1,322,477	47,391,059	\$47,970,316

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest offsetting those services. Table 3 shows the total cost of services and the net cost of services for governmental activities for 2019 and 2018. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements. This table also shows the cost of services for business type activities along with the related charges for services and grants to offset the costs of providing the services.

Table 3
Total Costs versus Net Costs
Governmental Type Activities

	2019	,	2018		
	Total Cost Net Cost of Services		Total Cost of Services	Net Cost of Services	
Current:					
General Government:					
Legislative and Executive	\$7,743,717	\$5,417,533	\$6,508,725	\$4,574,426	
Judicial	3,483,763	1,309,699	2,555,117	710,743	
Public Safety	9,332,835	8,133,505	7,487,458	6,569,303	
Public Works	7,138,303	(1,695,456)	7,137,169	483,401	
Health	7,945,628	3,394,067	6,829,118	2,571,835	
Human Services	6,292,550	1,812,393	5,414,169	1,108,694	
Other	2,398,544	2,395,844	2,391,647	2,389,947	
Interest and Fiscal Charges	18,220	18,220	21,217	21,217	
Total Expenses	\$44,353,560	\$20,785,805	\$38,344,620	\$18,429,566	

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

# **Business Type Activities**

	2019		2018		
	Total Cost of Services	Net Cost of Services	Total Cost of Services	Net Cost of Services	
Auglaize Acres	\$57,980	\$11,650	\$5,570,189	\$1.284.255	
Sewer	580,047	94,206	539,641	79,734	
Total Expenses	\$638,027	\$105,856	\$6,109,830	\$1,363,989	

**Financial Analysis of the Government's Funds** - As noted earlier, Auglaize County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Auglaize County's governmental funds reported total fund balances of \$31,710,641. Of this \$6,340,567 constitutes unassigned fund balance of the general fund, which is available for spending at the County's discretion. The remainder of the fund balances includes \$3,143 for debt service payments and \$3,036,371 for usage by the County's capital projects fund.

The general fund is the chief operating fund of the county. At the end of the current fiscal year, the unassigned balance was \$6,340,567 while the total fund balance was \$11,020,352.

The other major governmental funds of the County are Motor Vehicle and Gasoline Tax (MVGT), and Auglaize County Developmental Disabilities (ACDD).

The MVGT fund balance has increased by \$410,864 to \$2,040,838. The ACDD fund balance has decreased by (\$233,200) to \$8,611,733.

**Enterprise Funds -** The County's enterprise funds had a decrease in net position. These funds comprise of the County's business type activities.

The county home's (Auglaize Acres) net position increased by \$21,277 to \$1,785,818. On December 26, 2018 the county home (Auglaize Acres) was sold. The various sewers fund net position decreased by \$92,277 to \$4,279,448.

### **General Fund Budgeting Highlights**

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash revenues, expenditures, and encumbrances. The most significant budgeted fund is the General Fund.

For the General Fund, actual revenues and other financing sources were \$1,098,656 higher than final budget estimates of \$15,927,716. Total actual expenditures and other financing uses were \$2,502,409 less than the final budgeted expenditures.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2019 (UNAUDITED)

**Capital Assets and Debt Administration** 

# Table 4 Capital Assets at Year-End Net of Accumulated Depreciation Governmental Activities Rusiness-Type

	Governmental Activities		Business-Type		Total	
	2019	2018	2019	2018	2019	2018
Land & Improvements	\$2,649,537	\$2,656,500	\$108,508	\$108,508	\$2,758,045	\$2,765,008
Infrastructure	22,794,682	20,301,958	2,919,042	3,046,083	25,713,724	23,348,041
Buildings/Improvements	12,159,254	12,683,601	56,879	59,249	12,216,133	12,742,850
Construction in Progress	3,312,408	1,975,478	89,012	49,863	3,401,420	2,025,341
Equipment, Furniture /Fixtures	4,255,458	3,852,831	41,157	14,980	4,296,615	3,867,811
Total	\$45,171,339	\$41,470,368	\$3,214,598	\$3,278,683	\$48,385,937	\$44,749,051

# Table 5 Outstanding Debt at Year-End Governmental

-	Activities		Business-Type		Total	
_	2019	2018	2019	2018	2019	2018
Ohio Public Works Loans Special Assessment	\$439,969	\$469,852	\$26,552	\$7,403	\$466,521	\$477,255
Notes	556,896	641,943			556,896	641,943
Total	\$996,865	<u>\$1,111,795</u>	\$26,552	<u>\$7,403</u>	\$1,023,417	<u>\$1,119,198</u>

Fifty four percent of the debt is in the form of ditch notes which are issued primarily for drainage improvement.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The county's unemployment rate is 2.8 percent, 1.0 percent lower than the state rate of 3.8 percent (December, 2019). Unfortunately the United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the County. The impact on the County's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

The Sewer, Business-type activities, should remain relatively unchanged for 2020.

Ditch note debt incurred since January 1, 2020 is \$25,191.

### **REQUEST FOR INFORMATION**

This financial report is designed to provide our citizens, customers, investors and creditors with general overview of the County's finances. If you have questions about this report contact the Auglaize County Auditor's Office by calling 419-739-6705 or writing the County Auditor at 209 S Blackhoof St, Suite 102, Wapakoneta Ohio 45895.

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### STATEMENT OF NET POSITION **DECEMBER 31, 2019**

	Governmental	Business-Type	
	Activities	Activities	Total
Assets			
Equity in Pooled Cash and Cash Equivalents	\$ 27,370,669	\$ 2,217,349	\$ 29,588,018
Cash and Cash Equivalents in Segregated Accounts	62,596		62,596
Cash and Cash Equivalents With Fiscal Agent	2,056,517	400.000	2,056,517
Cash and Cash Equivalents With Escrow Agent	704.050	100,000	100,000
Materials and Supplies Inventory	734,850		734,850
Accrued Interest Receivable	53,638	000 000	53,638
Accounts Receivable	114,946	609,223	724,169
Internal Balances	25,818	(25,163)	655
Due from Other Governments	4,743,223		4,743,223
Prepaid Items	379,858		379,858
Sales Taxes Receivable	1,767,640		1,767,640
Property Taxes Receivable	6,672,312		6,672,312
Notes Receivable	64,257	00.550	64,257
Special Assessments Receivable	662,265	26,552	688,817
Non Depreciable Assets	5,373,958	197,520	5,571,478
Depreciable Capital Assets, Net	39,797,381	3,017,078	42,814,459
Total Assets	89,879,928	6,142,559	96,022,487
B. ( 18.49			
Deferred Outflows of Resources	0.440.000		0.4.40.000
Pension	9,142,696		9,142,696
OPEB	1,280,797	-	1,280,797
Total Deferred Outflows of Resources	10,423,493		10,423,493
Liabilities			
Accounts Payable	441,218	20,566	461,784
Contracts Payable	777,570	,	777,570
Accrued Wages	778,635	1,000	779,635
Due to Other Governments	587,492	6,050	593,542
Employee Withholding Payable	63,339	0,000	63,339
Due to Clients	00,000	23,125	23,125
Accrued Interest Payable	6,424	20,120	6,424
Undistributed Assets	59,023		59,023
Long-Term Liabilities:	00,020		00,020
Due Within One Year	1,050,953		1,050,953
Due in More than One Year:	1,000,000		1,000,000
Net Pension Liability	31,423,864		31,423,864
Net OPEB Liability	14,962,647		14,962,647
Other Amounts Due In More Than One Year	1,824,626	26,552	1,851,178
Total Liabilities	51,975,791	77,293	
Total Liabilities	31,973,791	11,293	52,053,084
Deferred Inflows of Resources			
Property taxes levied for the next year	6,548,626		6,548,626
Pension	412,613		412,613
OPEB	40,598		40,598
Total Deferred Inflows of Resources	7,001,837		7,001,837
Net Position			
Net Investment in Capital Assets	44,836,739	3,188,047	48,024,786
Restricted for:	,500,. 00	-,	,
Capital Projects	3,348,823		3,348,823
Debt Service	54,902		54,902
Other Purposes	19,893,933		19,893,933
Unrestricted (Deficit)	(26,808,604)	2,877,219	(23,931,385)
Total Net Position	\$ 41,325,793	\$6,065,266	\$47,391,059

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

			Program Revenues	
			Operating Grants,	
		Charges for	Contributions	<b>Capital Grants</b>
	Expenses	Services and Sales	and Interest	and Contributions
Governmental Activities:				
Current:				
General Government:				
Legislative and Executive	7,743,717	1,312,964	953,746	59,474
Judicial	3,483,763	1,675,353	498,711	
Public Safety	9,332,835	598,441	586,693	14,196
Public Works	7,138,303	3,125,851	3,421,034	2,286,874
Health	7,945,628	1,437,127	3,114,434	-
Human Services	6,292,550	198,065	4,120,584	161,508
Other	2,398,544	2,700	-	
Interest and Fiscal Charges	18,220			
Total Governmental Activities	44,353,560	8,350,501	12,695,202	2,522,052
Business-Type Activities:				
Auglaize Acres	57,980	46,330		
Sewer	580,047	467,841		18,000
Total Business-Type Activities	638,027	514,171		18,000
Total - Primary Government	\$44,991,587	\$8,864,672	\$12,695,202	\$2,540,052

#### **General Revenues**

Property Taxes Levied for:

General Purposes

Other Purposes

Sales Tax Levied for:

General Purposes

Other Purposes

Capital Outlay

Unrestricted Intergovernmental

Loss/Gain on Sale of Capital Asset

Investment Earnings

Miscellaneous

Total General Revenues

Change in Net Position

Net Position Beginning of Year - Restated

Net Position End of Year

Net (Expense) Revenue & Changes in Net Position

Governmental	Business-Type	
Activities	Activities	Total
(\$5,417,533)		(\$5,417,533)
(1,309,699)		(1,309,699)
(8,133,505)		(8,133,505)
1,695,456		1,695,456
(3,394,067)		(3,394,067)
(1,812,393)		(1,812,393)
(2,395,844)		(2,395,844)
(18,220)		(18,220)
(20,785,805)		(20,785,805)
	(\$11,650)	(11,650)
	(94,206)	(94,206)
	(105,856)	(105,856)
(20,785,805)	(105,856)	(20,891,661)
2,427,931		2,427,931
3,866,769		3,866,769
8,505,252		8,505,252
794,356		794,356
1,777,200		1,777,200
1,118,423		1,118,423
(10,965)		(10,965)
675,892		675,892
684,661	34,856	719,517
19,839,519	34,856	19,874,375
(946,286)	(71,000)	(1,017,286)
42,272,079	6,136,266	48,408,345
\$41,325,793	\$6,065,266	\$47,391,059

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2019

	General	MVGT	ACDD	Other Governmental Funds	Total Governmental Funds
Assets					
Equity in Pooled Cash and Cash Equivalents	\$ 9,038,193	\$ 921,395	\$ 6,649,708	\$ 10,788,801	\$ 27,398,097
Cash and Cash Equivalents With Segregated Accounts	50.000		4 007 404	\$ 3,573	3,573
Cash and Cash Equivalents With Fiscal Agent	59,023	0.004.004	1,997,494	500 005	2,056,517
Due from other Governments	966,310	2,664,061	409,366	560,295	4,600,032
Materials and Supplies Inventory	66,319	648,730	1,771	18,030	734,850
Accrued Interest Receivable	18	10 100		53,620	53,638
Accounts Receivable	4,921	10,423	F7 400	99,602	114,946
Due from other Funds	838,899	4,238	57,122	318,806	1,219,065
Prepaid Items	280,979	24,412	5,745	68,722	379,858 1,767,640
Sales Taxes Receivable	1,346,440		4 4 4 2 0 0 0	421,200	
Property Taxes Receivable  Note Receivable	2,529,214		4,143,098	64.057	6,672,312
Special Assessments Receivable				64,257 662,265	64,257 662,265
•	\$ 15,130,316	\$ 4,273,259	¢ 12 264 204		
Total Assets	\$ 15,130,316	\$ 4,273,259	\$ 13,264,304	\$ 13,059,171	\$ 45,727,050
Liabilities	<b>*</b>		<b>^</b>	<b>A</b> 4 <b>=</b> 0.000	<b>4.00.0</b>
Accounts Payable	\$ 112,713	\$ 72,543	\$ 65,389	\$ 173,032	\$ 423,677
Contracts Payable	89,353	333,626		354,591	777,570
Accrued Wages	453,222	95,468	74,010	149,957	772,657
Short term compensated absences	4=0.00=	4,091	0.4.0=0	0.47.400	4,091
Intergovernmental Payable	178,087	34,667	24,858	347,420	585,032
Employee Withholding Payable	36,285	7,323	8,573	10,626	62,807
Undistributed Assets	59,023	0.005		4.055.050	59,023
Due to Other Funds	8,170	3,935		1,055,053	1,067,158
Total Liabilities	936,853	551,653	172,830	2,090,679	3,752,015
Deferred Inflows of Resources	2 400 022		4.000.004		0.540.000
Property taxes levied for the next fiscal year	2,488,022		4,060,604		6,548,626
Revenue not available: Delinquent property tax	41,192		82,494		122 606
		1 600 760		214 000	123,686
Intergovernmental Special Assessments	643,897	1,680,768	336,643	214,889 662,265	2,876,197 662,265
Accrued Interest				53,620	53,620
Accided interest				00,020	
Total Deferred Inflows of Resources	3,173,111	1,680,768	4,479,741	930,774	10,264,394
Fund Balances					
Nonspendable:					
Inventory	66,319	648,730	1,771	18,030	734,850
Prepaids	280,979	24,412	5,745	68,722	379,858
Notes Receivable				64,257	64,257
Interfund Receivable	822,134			138,961	961,095
Restricted for:					
Debt Service				3,143	3,143
Capital Outlay				74,648	74,648
MVGT		1,367,696	0.004.04=		1,367,696
Developmental Disabilities			8,604,217	0.504.504	8,604,217
Other Purposes				6,504,534	6,504,534
Committed to:				0.444	0.444
SWM				9,414	9,414
Capital Outlay				2,961,723	2,961,723
Other Purposes	0.540.050			260,563	260,563
Assigned	3,510,353			(00.077)	3,510,353
Unassigned	6,340,567			(66,277)	6,274,290
Total Fund Balances	11,020,352	2,040,838	8,611,733	10,037,718	31,710,641
Total Liabilities, Deferred Inflows of Resources				***	
and Fund Balances	\$ 15,130,316	\$4,273,259	\$13,264,304	\$13,059,171	\$ 45,727,050

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2019

Total Governmental Funds Balances		\$31,710,641
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds		45,171,339
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds:     Grants     Property Tax     Sales Tax     Special Assessments     Interest     Local Government     Casino Revenue     Gas Tax     Charges for Services     Charges for Services - licenses	895,737 123,686 173,597 662,265 53,620 129,015 132,543 1,068,512 1,139 475,654	
Total	773,004	3,715,768
Long-term liabilities, including bonds payable and accrued interest payable, are not due and payable in the current period and therefore are not reported in the funds:  Special Assessment Notes  Compensated Absences  Ohio Public Works Loan  Accrued Interest Payable  Total	(556,896) (1,874,293) (439,969) (6,424)	(2,877,582)
The net pension/OPEB liability is not refunded/due and payable in the contherefore, the liability and related deferred inflows/outflows are not refunded in governmental funds:  Deferred Outflows - Pension Deferred Inflows - Pension Net Pension Liability Deferred Outflows - OPEB Deferred Inflows - OPEB Net OPEB Liability		(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Total		(36,416,229)
An internal service fund is used by management to charge the costs of insurance to individual funds and for other internal service. The assets and liabilities of the internal service fund are included in	ce activity.	
governmental activities in the statement of net assets.		21,856
Net Position of Governmental Activities		\$41,325,793

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

- I	OR THE YEAR ENDED	DECEMBER 31, 2	019		
	General	MVGT	ACDD	Other Governmental Funds	Total Governmental Funds
Revenues					
Property Taxes Sales and Permissive Tax Interest	\$ 2,432,749 8,505,253 674,810	\$ 577,658 1,477	\$ 3,875,498 252	\$ 1,956,902 3,566	\$ 6,308,247 11,039,813 680,105
Licenses and Permits Fines and Forfeitures	3,181 646,642	44,941		333,679	3,181 1,025,262
Intergovernmental Charges for Services	2,412,842 1,723,941	4,872,935 576,564	3,009,857	7,236,532 2,079,733	17,532,166 4,380,238
Special Assessments	40.4.004	24 000	40.422	1,155,912	1,155,912
Other	424,661	31,608	19,133	689,220	1,164,622
Total Revenues	16,824,079	6,105,183	6,904,740	13,455,544	43,289,546
Expenditures Current: General Government:					
Legislative and Executive Judicial Public Safety Public Works	4,482,672 2,135,650 6,382,566 330,401	5,687,844		570,924 380,268 810,395 2,631,955	5,053,596 2,515,918 7,192,961 8,650,200
Health Human Services Other Capital Outlay Debt Service:	111,427 421,368 2,249,913		4,772,940	2,264,330 4,794,929 152,251 2,928,634	7,148,697 5,216,297 2,402,164 2,928,634
Principal Retirement Interest and Fiscal Charges				191,394 19,199	191,394 19,199
Total Expenditures	16,113,997	5,687,844	4,772,940	14,744,279	41,319,060
Excess of Revenues Over/(Under) Expenditures	710,082	417,339	2,131,800	(1,288,735)	1,970,486
Other Financing Sources (Uses) Sale of Capital Assets Other Financing Sources	17,550 8,155	13,825		4,230	35,605 8,155
Proceeds from Notes Transfers In	_			76,464 2,712,734	76,464 2,712,734
Transfers Out	(300,000)	(20,300)	(2,365,000)	(27,434)	(2,712,734)
Total Other Financing Sources (Uses)	(274,295)	(6,475)	(2,365,000)	2,765,994	120,224
Net Change in Fund Balances	435,787	410,864	(233,200)	1,477,259	2,090,710
Fund Balances Beginning of Year - Restated	10,584,565	1,629,974	8,844,933	8,560,459	29,619,931
Fund Balances End of Year	\$11,020,352	\$2,040,838	\$8,611,733	\$10,037,718	\$31,710,641

# RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2019

Net Change in Fund Balances - Total Governmental Funds		2,090,710
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceed depreciation in the current year.  Non Depreciable Capital Assets  Depreciable capital assets	2,817,258 4,931,019	
Depreciation expense	(4,000,736)	3,747,541
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.  Sale of capital assets	(35,605)	
Loss on sale of capital assets	(10,965)	(46,570)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Grants Property Tax Sales Tax Special Assessments Interest Local Government Casino Revenue	7,014 (13,547) (24,226) (109,973) (2,736) (13,498) (2,283)	
Gas Tax	299,138	
Charges for Services Charges for Services - licenses	(1,790) (115,908)	22,191
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Principal		191,394
Note proceeds are other financing sources in governmental funds, but the issuance increases long-term liabilities on the statement of net position. Notes payable		(76,464)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.  Accrued Interest		979
Some expenses reported in the statement of activities, such as compensated absences do not require the use of current financial resources		
and therefore are not reported as expenditures in governmental funds.  Compensated Absences		(94,381)
Contractually required contributions are reported as expenditures in governmental however, the statement of net position reports these amounts as deferred outflood Pension		2,076,268
Except for amounts reported as deferred inflows/outflows, changes in the net pensiliability are reported as pension/OPEB expense in the statement of activities.  Pension OPEB	on/OPEB	(7,299,975) (1,554,910)
The internal service funds used by management to charge the costs of insurance and workers' compensation to individual funds and to account for other internal service activity are not reported in the entity-wide statement of activities. Governing according to the control of t	nmental	(2.000)
fund expenditures and related internal service fund revenues are eliminated  Change in Net Position of Governmental Activities		(\$946,286)
Change in Not 1 conton of Covernmental Activities		(40 10,200)

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Taxes	\$2,439,689	\$2,439,689	\$2,439,457	(\$232)
Sales tax	8,100,000	8,100,000	8,692,329	592,329
Charges for services	1,475,100	1,475,100	1,425,598	(49,502)
License and permits	2,500	2,500	3,181	681
Fines and forfeitures	615,700	615,700	651,727	36,027
Intergovernmental	1,547,167	1,547,167	2,360,358	813,191
Investment income	300,000	300,000	405,181	105,181
Other operating income	1,178,060	1,185,060	775,836	(409,224)
Total Revenues	15,658,216	15,665,216	16,753,667	1,088,451
Expenditures:				
Current:				
General Government:				
Legislative and Executive	5,180,117	5,531,339	4,780,751	750,588
Judicial	2,348,338	2,342,892	1,898,435	444,457
Public Safety	7,041,610	7,027,588	6,392,084	635,504
Public Works	491,248	491,248	357,061	134,187
Health	120,582	120,582	111,427	9,155
Human Services Other	502,308	502,308	420,577	81,731
Other	2,475,069	2,475,069	2,238,731	236,338
Total Expenditures	18,159,272	18,491,026	16,199,066	2,291,960
Excess of Revenues Over (Under) Expenditures	(2,501,056)	(2,825,810)	554,601	3,380,411
Other Financing Sources (Uses):				
Proceeds from Sale of Fixed Assets	5,000	5,000	19,631	14,631
Other Financing Sources	10,500	10,500	6,074	(4,426)
Other Financing Uses	(15,000)	(15,000)	(764)	14,236
Advances In	247,000	247,000	247,000	0
Advances Out		(7,000)	(7,000)	0
Transfers In	(610,000)	(COE 4CO)	(400.356)	106 212
Transfers Out	(610,000)	(605,469)	(409,256)	196,213
Total Other Financing Sources (Uses)	(362,500)	(364,969)	(144,315)	220,654
Net Change in Fund Balance	(2,863,556)	(3,190,779)	410,286	3,601,065
Fund Balance Beginning of Year	6,947,075	6,947,075	6,947,075	0
Prior Year Encumbrances Appropriated	197,588	197,588	197,588	0
Fund Balance End of Year	\$4,281,107	\$3,953,884	\$7,554,949	\$3,601,065

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL MVGT FUND

# FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Sales tax	\$560,000	\$560,000	\$574,743	\$14,743
Charges for services	365,000	365,000	400,022	35,022
Fines and forfeitures	27,000	27,000	44,633	17,633
Intergovernmental Investment income	3,970,000	4,320,000	4,625,617	305,617 382
Other operating income	1,000 275,000	1,000 275,000	1,382 183,230	(91,770)
Total Revenues	5,198,000	5,548,000	5,829,627	281,627
Expenditures: Current:				
Public Works				
Personal services	2,994,703	2,862,855	2,714,616	148,239
Materials and supplies	1,631,666 568,246	1,724,666 790,246	1,464,367 671,472	260,299 118,774
Charges and services Capital outlay and equipment	395,000	790,246 561,848	855,456	(293,608)
Other operating expense	48,000	48,000	36,422	11,578
Total Expenditures	5,637,615	5,987,615	5,742,333	245,282
Excess of Revenues Over (Under) Expenditures	(439,615)	(439,615)	87,294	526,909
Other Financing Sources (Uses):				
Proceeds from Sale of Fixed Assets	(00.000)	(00.000)	13,825	13,825
Transfer Out	(20,300)	(20,300)	(20,300)	0
Total Other Financing Sources (Uses)	(20,300)	(20,300)	(6,475)	13,825
Net Change in Fund Balance	(459,915)	(459,915)	80,819	540,734
Fund Balance Beginning of Year	412,190	412,190	412,190	0
Prior Year Encumbrances Appropriated	47,725	47,725	47,725	0
Fund Balance End of Year	\$0	\$0	\$540,734	\$540,734

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL ACDD FUND FOR THE YEAR ENDED DECEMBER 31, 2019

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Taxes	\$3,890,835	\$3,890,835	\$3,896,130	\$5,295
Intergovernmental	1,119,988	1,119,988	1,527,802	407,814
Investment income	180	180	253	73
Other operating income	101,800	101,800	19,340	(82,460)
Total Revenues	5,112,803	5,112,803	5,443,525	330,722
Expenditures:				
Current:				
Health:				
Personal services	2,105,995	2,019,606	1,923,247	96,359
Materials and supplies	51,315	51,315	40,191	11,124
Charges and services	1,641,043	1,727,043	1,687,494	39,549
Capital outlay and equipment	63,500	63,500	32,013	31,487
Other operating expense	55,000	55,389	46,589	8,800
Total Expenditures	3,916,853	3,916,853	3,729,534	178,519
Excess of Revenues Over (Under) Expenditures	1,195,950	1,195,950	1,713,991	509,241
Other Financing Sources (Uses):				
Proceeds from Sale of Fixed Assets			0	0
Operating Transfers Out	(1,900,000)	(2,365,000)	(2,365,000)	0
Total Other Financing Sources (Uses)	(1,900,000)	(2,365,000)	(2,365,000)	0
Net Change in Fund Balance	(704,050)	(1,169,050)	(651,009)	509,241
Fund Balance Beginning of Year	7,092,762	7,092,762	7,092,762	0
Prior Year Encumbrances Appropriated	55,180	55,180	55,180	0
Fund Balance End of Year	\$6,443,892	\$5,978,892	\$6,496,933	\$509,241

# STATEMENT OF FUND NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2019

		vities Is	Governmental Activities	
	Auglaize Acres	Sewers	Total	Internal Service Funds
Assets				
Current Assets Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents with Escrow Agent Receivables	\$ 1,185,767 100,000	\$ 1,031,582	\$ 2,217,349 100,000	\$ 31,595
Accounts Special Assessments Receivable	528,959	80,264 26,552	609,223 26,552	
Due From Other Funds Due From Other Governments				12,872 143,191
Total Current Assets	1,814,726	1,138,398	2,953,124	187,658
Noncurrent Assets				
Non Depreciable Assets Depreciable Capital Assets, Net		197,520 3,017,078	197,520 3,017,078	
		0,011,010	0,017,070	
Total Noncurrent Assets		3,214,598	3,214,598	
Total Assets	1,814,726	4,352,996	6,167,722	187,658
Liabilities				
Current Liabilities		00.500	00.500	47.544
Accounts Payable Accrued Wages	1,000	20,566	20,566 1,000	17,541 5,978
Intergovernmental Payable	6,050		6,050	2,460
Due to Other Funds	-,	25,163	25,163	138,961
Due to Clients	21,858	1,267	23,125	
Employee Withholding Payable				532
Compensated Absences Payable				330
Total Current Liabilities	28,908	46,996	75,904	165,802
Long-Term Liabilities				
Other Amounts Due In More Than One Year		26,552	26,552	2
Total Long-Term Liabilities		26,552	26,552	2
Total Liabilities	28,908	73,548	102,456	165,804
Net Position				
Net Investment in Capital Assets		3,188,047	3,188,047	
Unrestricted	1,785,818	1,091,401	2,877,219	21,854
Total Net Position	\$ 1,785,818	\$ 4,279,448	\$ 6,065,266	\$ 21,854

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Business Type Activities Enterprise Funds					
	Auglaize Acres	Sewers	Total	Internal Service Funds		
Operating Revenues Charges for Services Special Assessments	\$46,330	\$448,692 19,149	\$495,022 19,149	\$4,620,596		
Total Operating Revenues	46,330	467,841	514,171	4,620,596		
Operating Expenses Personal Services Contractual Services Materials and Supplies Other Depreciation	20,433 37,547	441,909 789 137,349	20,433 479,456 789 137,349	138,483 4,111,255 376,008 42		
Total Operating Expenses	57,980	580,047	638,027	4,625,788		
Operating (Loss)	(11,650)	(112,206)	(123,856)	(5,192)		
Non-Operating Revenues Intergovernmental Other Non Operating	32,927	18,000 1,929	18,000 34,856	2,122		
Total Non-Operating Revenues	32,927	19,929	52,856	2,122		
Change in Net Position	21,277	(92,277)	(71,000)	(3,070)		
Net Position Beginning of Year - Restated	1,764,541	4,371,725	6,136,266	24,924		
Net Position End of Year	\$1,785,818	\$4,279,448	\$6,065,266	\$21,854		

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

	Business Type Activities Enterprise Funds			Governmental Activities
	Auglaize Acres	Sewers	Total	Internal Service Fund
Increase (Decrease) in Cash and Cash Equivalents				
Cash Flows from Operating Activities Cash Received from Customers Cash Received from Interfund Services Provided Cash Payments to Employees for Services Cash Payments for Goods and Services	\$ 46,330 (19,432) (370,737)	\$467,841 (469,792)	\$514,171 (19,432) (840,529)	\$125,142 4,495,454 (4,484,809) (134,641)
Net Cash Provided by (Used in) Operating Activities	(343,839)	(1,951)	(345,790)	1,146
Cash Flows from Noncapital Financing Activities Non Operating Revenue Net Cash Provided by Noncapital Financing Activities	32,927	1,929	34,856 34,856	2,122
Cash Flows from Capital and Related Financing Activities Capital Asset Purchases Non Operating Revenue Construction in Progress Net Cash Provided by (Used in) Capital and Related Financing Activities		(6,800) 18,000 (39,149) (27,949)	(6,800) 18,000 (39,149) (27,949)	
Net Increase (Decrease) in Cash and Cash Equivalents	(310,912)	(27,971)	(338,883)	3,268
Cash and Cash Equivalents Beginning of Year	1,596,679	1,059,553	2,656,232	28,327
Cash and Cash Equivalents End of Year	\$1,285,767	\$1,031,582	\$2,317,349	\$31,595
Reconciliation of Operating Gain (Loss) to Net Cash Provided by (Used in) Operating Activities				
Operating (Loss)	(\$11,650)	(\$112,206)	(\$123,856)	(\$5,192)
Adjustments: Depreciation		137,349	137,349	
(Increase) Decrease in Assets: Accounts Receivable Special Assessment Receivable Intergovernmental Receivable Prepaid Items	156,723	(9,639) (19,149)	147,084 (19,149)	(138,570)
Materials and Supplies Inventory Due from Other Funds Increase (Decrease) in Liabilities:	539		539	(3,096)
Accounts Payable Contracts Payable	(253,786)	(6,574)	(260,360)	5,200
Accrued Wages Compensated Absences Payable	1,000		1,000	2,673 293
Intergovernmental Payable Employee Withholding Payable	(16,740)	10 140	(16,740)	645 532
Note Payable Due to Clients Due to Other Funds	15,225 (235,150)	19,149 153 (11,034)	19,149 15,378 (246,184)	138,661
Net Cash Provided by (Used in) Operating Activities	(\$343,839)	(\$1,951)	(\$345,790)	\$1,146
	(+= .0,000)	(+ .,00 .)	(+= :0,: 00)	Ψ.,σ

# STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS DECEMBER 31, 2019

Assets		
Equity in Pooled Cash and Cash Equivalents	\$	1,613,712
Cash and Cash Equivalents in Segregated Accounts		701,533
Receivables:		
Property Taxes	;	58,840,325
Special Assessments		1,074,442
Due from Other Governments		2,520,031
Total Assets		64,750,043
Liabilities		
Accounts Payable		3,701
Accrued Wages		66,501
Due to Other Governments		4,649,567
Employee Withholding Payable		4,967
Undistributed Assets		701,533
Due to Other Funds		655
Due to Other Fullus		
Total Liabilities		5,426,924
Deferred Inflows of Resources		
		E0 601 E01
Property Taxes	58,621,521	
Delingent Property Taxes		218,804
Total Deferred Inflows of Resources	58,840,325	
Net Pecition		
Net Position		
Restricted for Individuals, Organizations and Other Governments	\$	482,794
20.0	Ψ	102,704

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2019

Additions Intergovernmental Amounts Received as Fiscal Agent Licenses, Permits and Fees for Other Governments Property Tax Collections for Other Governments Other	\$ 4,809,670 2,598,425 914,724 46,823,982 5,645
Total Additions	55,152,446
Deductions Distributions to the State of Ohio Distributions of State Funds to Other Governments Distributions as Fiscal Agent Licenses, Permits and Fees Distributions to Other Governments Property Tax Distributions to Other Governments Distributions to Individuals Other	226,824 4,809,670 2,748,928 743,563 46,956,701 53,237 10,149
Total Deductions	55,549,072
Change in Net Position	(396,626)
Net Position Beginning of Year - Restated	879,420
Net Position End of Year	\$ 482,794

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#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 1. DESCRIPTION OF THE ENTITY

Auglaize County, Ohio (The County) was formed by an act of the Legislature on February 14, 1848. The County is governed by a board of three Commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, a Common Pleas Court Judge, a Probate/Juvenile and Domestic Relations Court Judge, and a Municipal County Court Judge. Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body and the chief administrators of public services for the entire County.

# A. Reporting Entity

The County's reporting entity has been defined in accordance with Governmental Accounting Standards Board (GASB) Statement 14, *The Financial Reporting Entity*, as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units", as amended by GASB Statement No. 61. "The Financial Reporting Entity: Omnibus an amendment of GASB Statements No. 14 and No. 34." The basic financial statements include all funds, agencies, boards, commissions, and other component units for which Auglaize County and the County Commissioners are "accountable". Accountability as defined in GASB Statement No. 14 was evaluated based on financial accountability, the nature and significance of the potential component unit's (PCU) relationship with the County and whether exclusion would cause the County's basic financial statements to be misleading or incomplete. Among the factors considered were separate legal standing; appointment of a voting majority of PCU's board; fiscal dependency and whether a benefit or burden relationship exists; imposition of will; and the nature and significance of the PCU's relationship with the County.

Certain funds are legally separate from the County, however, their activity is so intertwined with that of the County that they are reported as part of the County. The following funds have been included or blended into the County's basic financial statements:

#### **Auglaize County Children's Services Board (CSB)**

The County Commissioners approve the budget for the CSB and are substantially involved in its operation. The operations of the CSB are accounted for as a separate special revenue fund.

#### The Auglaize County Board of Developmental Disabilities

The Board is appointed by the Probate Judge and the County Commissioners. The Commissioners serve as the appropriating authority for the Board and are "accountable" for its activities. The operations of ACDD are accounted for as a separate special revenue (major) fund.

# **B.** Discretely Presented Component Unit

#### **Auglaize County Airport Authority**

The Commissioners are substantially involved in the operations of the Airport Authority. The operations of the Airport Authority are accounted for using proprietary fund accounting. The Airport Authority meets the requirements and qualifies as a component unit of the County; however, it has not been presented in the financial statements or note disclosure of the County as it is immaterial. Complete financial statements may be obtained from the Auglaize County Airport Authority, 07776 St. Rt. 219, New Knoxville, OH 45871.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 1. DESCRIPTION OF THE ENTITY (Continued)

#### C. Potential Component Units Reported As Custodial Funds

In the case of the separate agencies, boards, and commissions listed below, the County serves as fiscal agent, but is not accountable as defined in GASB Statement No. 14, as amended by GASB Statement No. 39 and GASB Statement No. 61, accordingly, the activity of the following districts and agencies are included in the financial statements as custodial funds:

- Auglaize County General Health District
- Auglaize County Soil and Water Conservation
- Auglaize County Regional Planning Commission
- Auglaize County Family and Children First Council
- Heritage Trails Park District

# D. Excluded Potential Component Units

The County is not accountable, as defined in GASB Statement No. 14, as amended by GASB Statement No. 39 and GASB Statement No. 61, for the following entities and is not involved with their activities in any substantial capacity; accordingly their activities have been excluded from the County's basic financial statements.

- Auglaize County Public District Library
- Auglaize County Agricultural Society
- Auglaize County Cooperative Extension Services
- Auglaize County Historical Society
- Auglaize County Council on Aging
- Auglaize County Child Abuse and Neglect Advisory Board
- Auglaize County Humane Society

The County is associated with the following risk pools, jointly governed organizations and joint ventures which are described in Notes 19 through 21.

- Midwest Pool Risk Management Agency, Inc.
- Midwest Employee Benefit Consortium
- County Commissioner Association of Ohio Workers' Compensation Group Rating Plan
- Auglaize County Regional Planning Commission
- Workforce Innovations and Opportunity Act Consortium of Auglaize, Hardin, Mercer and Van Wert Counties
- West Central Ohio Network
- Auglaize and Mercer Counties Convention and Visitors' Bureau
- Volunteer Peace Officers Dependents Fund Board
- Grand Lake St Marys Restoration Community Improvement Corporation
- Grand Lake St. Marys Lake Facilities Authority
- Grand Lake Task Force
- Mental Health and Recovery Services Board of Allen, Auglaize and Hardin Counties

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and practices of Auglaize County conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units, as prescribed in the statements issued by the Governmental Accounting Standards Board (GASB) and other recognized authoritative sources.

The more significant of the County's accounting policies are described below.

#### A. Basis of Presentation - Fund Accounting

#### 1. Government-wide Statements

The statement of net position and the statement of activities display information about the government (the County). These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities.

These statements distinguish between the governmental and business-type activities of the County. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of net position presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the County and for each function for the County's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities.

Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

#### 2. Fund Financial Statements

The fund financial statements provide information about the County's funds, including its fiduciary funds. Separate statements for each fund category-governmental, proprietary, and fiduciary are presented. The emphasis of fund financial statements is on major governmental and proprietary funds, each displayed in a separate column.

All remaining governmental and proprietary funds are aggregated and reported as non-major funds. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### a. Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows and liabilities and deferred inflows is reported as fund balance.

The following are the County's major governmental funds:

**General Fund** - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

**Motor Vehicle and Gasoline Tax (MVGT) Fund** - The Motor Vehicle and Gasoline Tax fund accounts for gasoline tax and license revenue used for road and bridge maintenance in the County.

**Auglaize County Development Disabilities (ACDD) Fund** - The Auglaize County Developmental Disabilities Fund accounts for a County-wide property tax levy and state grants and reimbursements used to provide comprehensive education and rehabilitation programs and services to developmentally disabled individuals residing in the county.

#### b. Proprietary Funds

Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are used to account for the County's ongoing activities which are financed and operated in a manner similar to the private sector.

Enterprise Funds - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user fees or charges; or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control or accountability. The County's enterprise funds consisted of Auglaize Acres, which accounted for activity pertaining to the County nursing home (which was sold December 26, 2018), and the Sewers Funds, which accounts for sewer revenue fees used for sewer maintenance in the County. Auglaize Acres, despite being sold the previous year, is reported as a separate major fund in the 2019 financial statements due to the residual financial activity that occurred throughout 2019 related to the uncollected revenues and unpaid obligations that existed for the County at the date of the sale. As a condition of the sale of Auglaize Acres, the County was required to set aside \$100,000 in an escrow account. This is reported on the 2019 financial statements as cash and cash equivalents with escrow agent. These funds are required to be held in escrow until it is determined that all County obligations related to the sale of Auglaize Acres have been met.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Internal Service Funds** - These funds are used for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost-reimbursement basis. The County's internal service funds account for monies received from the activities of the insurance programs for employee health, vision, drug card benefits and flexible spending; and for various rotary services such as police protection, gasoline and salt.

## c. Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and custodial funds.

Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The County's fiduciary funds are custodial funds. The custodial funds account for assets held by the County as fiscal agent for the Board of Health and other districts and entities; for various taxes, assessments, fines and fees collected for the benefit of and distributed to other governments; for State shared resources received from the State and distributed to other local governments; and for the distribution of employee payroll withholdings.

# B. Measurement Focus and Basis of Accounting

### 1. Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows and all liabilities and deferred inflows associated with the operation of the County are included on the statement of net position. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net position.

## 2. Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows and current liabilities and deferred outflows are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reflects the sources (e.g., revenues and other financing sources) and uses (e.g., expenditures and other financing uses) of current financial resources.

This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide financial statements and the fund financial statements for governmental funds.

Like the government-wide financial statements, the proprietary funds are accounted for using a flow of economic resources measurement focus. All assets and deferred outflows and all liabilities and deferred inflows associated with the operation of these funds are included on the statement of fund net position.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The statement of revenues, expenses, and changes in fund net position presents increases (e.g., revenues) and decreases (e.g., expenses) in the total net position. The statement of cash flows reflects how the County finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

## C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting.

Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows and outflows of resources, and in the presentation of expenses versus expenditures.

## 1. Revenues – Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available.

Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of year end.

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, casino revenue, grants, entitlements and donations. On an accrual basis, revenue from sales taxes and casino revenue are recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax, interest, casino revenue, federal and state grants and subsidies, state levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### 2. Deferred Inflows of Resources and Deferred Outflows of Resources

In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, deferred outflows of resources are reported on the government-wide statement of net position for pension and other post-employment benefits (OPEB). The deferred outflows of resources related to pension and OPEB are explained in Note 13 and 14.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the County deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the County, unavailable revenue includes delinquent property taxes, intergovernmental grants, charges for services, special assessments and accrued interest. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position. (See Notes 13 and 14)

# 3. Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### 4. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Budgetary Process

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by County Commissioners. The legal level of control has been established by the County Commissioners at the personal services and other expense classification levels within each department for the General Fund and for all other funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the County Commissioners.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

### E. Cash and Cash Equivalents

To improve cash management, cash received by the County is pooled, except for cash held by a trustee or fiscal agent and in segregated accounts. Monies for all funds, including proprietary funds are included in this pool. Individual fund integrity is maintained through the County's records. Interest in the pool is reported as "Equity in Pooled Cash and Cash Equivalents." Cash and cash equivalents that are held separately within departments of the County, or in outside accounts in the name of various elected officials or departments are reported as "Cash and Cash Equivalents in Segregated Accounts." Cash held by the West Central Ohio Network (WestCon) on behalf of the County is reported as "Cash and Cash Equivalents with Fiscal Agent". Cash held by Madison Title Agency on behalf of the County to secure the County's indemnification obligations for the sale of Auglaize Acres is reported as "Cash and Cash Equivalents with Escrow Agent".

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

During 2019, investments were limited to money market funds, US Agency notes and bonds and STAR Ohio. Except for money market investments that had a remaining maturity of one year or less at the time of purchase, investments are reported at acquisition value which is based on quoted market prices. Money market investments that had a remaining maturity of one year or less at the time of purchase are reported at cost or amortized cost. STAR Ohio is an investment pool, managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. Star Ohio is not registered with the SEC as an investment company but has adopted Governmental Accounting Standards Board Statement No. 79, "Certain External Investment Pools and Pool Participants". The County measures the investment in Star Ohio at the net asset value (NAV) per share provided by Star Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV that approximates fair value. For 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption rates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the County is required to credit all investment earnings to the General Fund, unless otherwise expressly required by law to allocate to other funds. Interest is distributed to the General Fund, the Motor Vehicle Gasoline Tax Fund, St. Marys River Project Special Revenue Fund, the HAVA Cyber Security Special Revenue Fund, the Auglaize School Workshop Bond Retirement Fund, and the Auglaize School Group Home Special Revenue Fund. Total investment revenue recorded to governmental funds during 2019 was \$680,105. The General Fund was credited \$405,181 and of this amount \$235,815 was assigned from other funds. Adjusting entries resulted in the General fund reporting \$674,810 of interest revenue on the GAAP basis.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased are considered to be cash and cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

### F. Inventory of Supplies

Inventories are stated at lower of cost or market value on a first-in, first-out basis. The costs of inventory items are expensed when consumed or used.

# G. Prepaids

Payments made to vendors for services that will benefit periods beyond December 31, 2019, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

### H. Receivables and Payables

Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectability. Using these criteria, the County has elected not to record child support arrearages or various court receivables within the special revenue and custodial funds. These amounts, while potentially significant, are not considered measurable, and because collections are often significantly in arrears, the County is unable to determine a reasonable value.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# I. Inter-fund Receivables and Payables

On the fund financial statements, receivables and payables resulting from short-term inter-fund loans are classified as "inter-fund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as "internal balances".

# J. Capital Assets and Depreciation

The capital asset values were initially determined at December 31, 1990, assigning original acquisition costs when such information was available. In cases where information supporting original costs was not available, estimated historical costs were developed. Donated capital assets are capitalized at acquisition value on the date donated.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements which extend the useful life or increase the capacity or operating efficiency of the asset are capitalized at cost. The cost of interest on debt issued for construction in progress is not capitalized. The County maintains a capitalization threshold of five thousand dollars.

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in governmental funds. General capital assets are reported on the governmental activities column on the government-wide statement of net position but are not reported on the fund financial statements.

Infrastructure assets are reported as part of Capital Assets Being Depreciated in the governmental activities column. Infrastructure reported in the governmental activities column consists of County bridges and roads. In addition, expenditures made by the County to preserve existing bridges and roads are expensed rather than capitalized. Only expenditures for additions or improvements are capitalized.

Capital assets used by the enterprise funds are reported in both the business-type activities column on the government-wide statement of net position and in the respective funds. All reported capital assets are depreciated except for land, some land improvements and construction in progress.

Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	Estimated Life
Sewer and Water Treatment Plants and Lines	50 years
Buildings and Improvements	10-30 years
Bridges	40 years
Roads	15 years
Cruisers	2 years
Furniture and Fixtures	10-20 years
Machinery and Equipment	7-15 years
Licensed Vehicles (except Cruisers)	6 years
Software	3 years

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employee's rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The County records a liability for accumulated unused vacation time when earned for all employees with more than one year of service. Sick leave benefits are accrued as a liability using the termination payment method. An accrual for sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the County's past experience of making termination payments. Accumulated unused sick leave is paid to employees who retire at various rates depending on length of service and department policy. The entire compensated absence liability is reported on the government-wide financial statements.

# L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims, judgments, compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

### M. Net Position

Net position represents the difference between assets and deferred outflows, and liabilities and deferred inflows. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for specific county operations and federal and state grants restricted to expenditure for specified purposes.

The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

# N. Capital Contributions

Capital contributions arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction or transfers of capital assets between governmental and business type activities. These assets are recorded at their acquisition value on the date contributed. Contributed resources are reported as capital contributions within the financial statements pursuant to GASB 33 "Accounting and Reporting for Non-exchange Transactions".

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### O. Fund Balance

Fund Balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Non-spendable** – The non-spendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash. It also includes the long-term portion of inter-fund receivable.

Restricted – The restricted classification includes amounts restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributions, or law or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (County resolutions). Enabling legislation authorizes the County to assess, levy, charge, or otherwise mandate, payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the County can be compelled by an external party such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for purposes specified by the legislation.

**Committed** – The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. The committed amounts cannot be used for any other purpose unless the County Commissioners remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts.

In contrast to fund balance that is restricted by enabling legislation, committed fund balance may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the County Commissioners, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

**Assigned** – Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed.

In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Commissioners or by a County official delegated that authority by resolution, or by State Statute.

**Unassigned** – Unassigned fund balance is the residual classification for the general fund and includes spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for county home room and board, sewer services, as well as charges for internal service fund activities. Operating expenses are the necessary costs incurred to provide the service that is the primary activity of the fund. All revenues and expenses not meeting these definitions are reported as non-operating.

### Q. Inter-fund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and other non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Transactions that constitute reimbursements for expenditures or expenses initially made from a fund that are properly allocable to another fund are recorded as expenditures or expenses in the reimbursing fund and as reductions of the expenditures and expenses in the fund that is reimbursed.

### R. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the Unites States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

# 3. CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF FUND BALANCES/NET POSITION

For 2019, the County implemented Governmental Accounting Standards Board (GASB) Statement No. 84, "Fiduciary Activities". GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the County will no longer be reporting agency funds. The County reviewed its fiduciary funds and certain funds will be reported in the new fiduciary fund classification of custodial funds while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the County's financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 3. CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF FUND BALANCES/NET POSITION (Continued)

The implementation of GASB 84 had the following effect on fund balances/net position as previously reported at December 31, 2018.

				Other	Total
				Governmental	Governmental
	General	MVGT	ACDD	Funds	Funds
Fund Balance 12/31/18	\$10,584,565	\$1,629,974	\$8,844,933	\$8,149,745	\$29,209,217
GASB Statement No. 84	0	0	0	410,714	410,714
Restated Fund Balance	\$10,584,565	\$1,629,974	\$8.844.933	\$8,560,459	\$29,619,931
12/31/10	ψ10,504,505	ψ1,029,914	ψυ,υ+4,933	ψυ,300,439	Ψ23,013,331

In addition, it was determined that the pension and OPEB-related accruals for Auglaize Acres (including all business-type activity) should be reduced to zero at the beginning of 2019 due to the Auglaize Acres sale date of December 26, 2018, which was prior to the pension liability and OPEB liability measurement date of December 31, 2018. The pension and OPEB liabilities and related deferrals and expense then became part of the County's governmental activities. Also a capital asset that was erroneously not booked in 2018, was corrected during 2019 for the Sewer Fund (business-type activity). The implementation of GASB Statement No. 84 along with the above-mentioned changes had the following effect on net position as previously reported at December 31, 2018.

	Net Position Governmental Activities	Net Fund Business-Type Activities	Custodial Funds
Net Position December 31, 2019	\$46,647,839	\$1,322,477	\$0
Net Pension Asset Deferred Outflow Pension Deferred Outflow OPEB Deferred Inflow Pension Deferred Inflow OPEB Net Pension Liability Net Pension OPEB 12/31/18 Capital Asset booked in 2019 GASB Statement No. 84	25,136 718,533 144,515 (689,977) (146,138) (2,876,775) (1,961,768)	(25,136) (718,533) (144,515) 689,977 146,138 2,876,775 1,961,768 27,315	879,420
Restated Net Position/Fund January 1, 2019	\$42,272,079	\$6,136,266	\$879,420

The above changes in business type activities also resulted in restatement of Auglaize Acres net position from (\$3,021,932) to \$1,764,541 and Sewer Fund net position from \$4,344,409 to \$4,371,725.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### 4. ACCOUNTABILITY AND COMPLIANCE

The following funds had deficit fund balances as of December 31, 2019:

Special Revenue Funds:	Deficit Fund Balance
Solid Waste Management	\$64,867
Internal Service Funds:	
Airport Rotary	316
Insurance	7,031
Gas Rotary	744

The deficits in the Special Revenue and Internal Service Funds are caused by the application of accounting principles generally accepted in the United States of America. The General Fund provides transfers to cover deficit balances, however, this is done as cash is needed rather than as accruals occur.

### 5. BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual are presented in the basic financial statements for the General Fund and Major Special Revenue Funds.

The major differences for those funds between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Outstanding year end encumbrances are treated as expenditures/expenses (budget) rather than as assigned, committed, or restricted for governmental fund types (GAAP).

Adjustments necessary to convert the results of operations at the end of the year on the budget basis to the GAAP basis are as follows:

# Net Change in Fund Balance General and Major Special Revenue Funds

	General	Motor Vehicle and Gasoline Tax	Auglaize County Developmental Disabilities
Budget Basis	\$410,286	\$80,819	(\$651,009)
Net Adjustments:			
Revenue accruals	70,412	275,556	1,461,215
Expense accruals	315,401	99,158	(978,693)
Other financing sources	(247,000)	0	0

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

Other financing uses	117,020	0	0
Encumbrances	(230,332)	(44,669)	(64,713)
GAAP Basis	\$435,787	\$410,864	(\$233,200)

### 6. DEPOSITS AND INVESTMENTS

The County maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested in the following securities:

- United States treasury bills, bonds, notes or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal or interest by the United States; or any book entry, zero coupon United States treasury security that is a direct obligation of the United States;
- 2. Bonds, notes debentures, or any other obligations or securities issued by any federal government agency or instrumentality. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days:
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions provided that such political subdivisions are located wholly or partly within the County;
- 5. Time certificates of deposit, or savings or deposit accounts, including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities described in division (1) or (2) or cash or both cash and securities, equal value for equal value; and
- High grade commercial paper and bankers acceptances in an amount not to exceed up to twenty five percent of the County's total portfolio and corporate notes not to exceed up to fifteen percent of the County's total average portfolio.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Bankers' acceptances must mature within 180 days, commercial paper within 270 days, and corporate notes within two years after purchase.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 6. DEPOSITS AND INVESTMENTS (Continued)

All investments must mature within five years from the date of settlement unless matched to a specific obligation or debt and the investment advisory committee specifically approves it. Investments must be purchased with the expectation that they will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash On Hand - At December 31, 2019, cash on hand amounted to \$288,740.

# A. Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. At fiscal year end, the carrying amount of the County's deposits was \$11,899,186. Of the County's bank balance of \$12,613,948, \$10,957,934 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the County's name.

The County has no deposit policy for custodial risk beyond the requirements of State statue. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the County or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least 105 percent of the deposits being secured; or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of all securities to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

# **B.** Investments

As of December 31, 2019, the County had the following investments with the listed maturity periods:

	Total	Less Than Six Months	Six Months to One Year	One to Five Years
Money Market Fund	\$1,559,724	\$1,559,724		
STAR Ohio	1,001,007	1,001,007		
FHLMC Medium Term Notes	6,793,966		750,000	6,043,966
FHLMC Notes	750,075			750,075
Federal Farm Credit Bank Bonds	5,994,290		498,780	5,495,510
Federal National Mortgage Association Notes	2,742,252	749,352	750,173	1,242,727
Federal Home Loan Bank Bonds	3,093,139	499,515	748,560	1,845,064
	\$21,934,453	\$3,809,598	\$2,747,513	\$15,377,342

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 6. DEPOSITS AND INVESTMENTS (Continued)

The County's investment policy does not address any restriction on investments relating to interest rate (the risk that changes in interest rates will adversely affect the fair value of an investment), or custodial credit risks (the risk that in the event of failure of the counterparty, the County will not be able to recover the value of its investments or securities that are in the possession of an outside party). The federal agency securities are subject to custodial risk since they are uninsured, unregistered, and held by the counterparty's trust department or agent and not in the County's name.

The investment policy restricts the Treasurer from investing in anything other than as identified in the Ohio Revised Code and that all investments must mature within five years from the date of investment unless they are matched to a specific obligation or debt of the County. The Treasurer is also restricted from purchasing investments that cannot be held until the maturity date. All of the County's investments carry a rating of Aaa by Moody's.

The County diversifies its investments by security, type, and the institution. The County addresses concentration of credit risk by requiring that with the exception of direct obligations of the U. S. Treasury, no more than 50 percent of the County's total investment portfolio will be invested in a single security type or with a single financial institution.

The following table indicates the percentage of each investment to the total portfolio:

	Carrying Value	Percentage Of Portfolio
Money Market Fund	\$1,559,724	7.11%
Star Ohio	1,001,007	4.56%
FHLMC Medium Term Notes	6,793,966	30.97%
FHLMC Notes	750,075	3.42%
Federal Farm Credit Bank Bonds	5,994,290	27.34%
Federal National Mortgage Association Notes	2,742,252	12.50%
Federal Home Loan Bank Bonds	3,093,139	14.10%
	\$21,934,453	100.00%
5 5	3,093,139	14.10%

Beginning in 2016, Governmental Accounting Standards Board (GASB) Statement No. 72, "Fair Value Measurement and Application," was effective. Accordingly, The County has categorized its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the County's recurring fair value measurements as of December 31, 2019. All of the County's investments measured at fair value are valued using quoted market prices (Level 1 inputs).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### 7. PROPERTY TAXES

Property taxes include amounts levied against all real, public utility, and public utility tangible personal property located in the County. Taxes collected on real property (other than public utility property) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the Tax Commissioner at 35 percent of appraised market value. All property is required to be revalued every six years. The last triennial update was completed in tax year 2014 (Calendar year 2015). The last revaluation update was completed in tax year 2017 (calendar year 2018). Real property taxes are payable annually or semiannually. The first payment is due February 15, with the remainder payable by July 15.

Property tax revenues received in 2019 represents the collection of 2018 taxes for real and public utility property taxes. Real and public utility real and tangible personal property taxes received in 2019 became a lien on December 31, 2018, were levied after October 1, 2018, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value. Public utility real taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date.

Certain public utility tangible personal property currently is assessed at one hundred percent of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts within the County, and the County Auditor periodically remits to the taxing districts their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, is accounted for through custodial funds.

Accrued property taxes receivable represents delinquent taxes outstanding and real, tangible personal, and public utility taxes which were measurable and unpaid as of December 31, 2019. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31 and are not intended to finance 2019 operations.

The full tax rate for all County operations for the year ended December 31, 2019, was \$9.25 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2019 property tax receipts were based are as follows:

Real Property:	
Agricultural/Residential	\$906,294,230
Commercial/Industrial/Mineral	159,927,190
Public Utility Real	461,150
Tangible Personal Property:	
Public Utility	35,152,980
Total Assessed Value	\$1,101,835,550

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

### 8. PERMISSIVE SALES AND USE TAX

The County Commissioners by resolution imposed a one and one half percent tax on all retail sales, and on the storage, use, or consumption in the County of tangible personal property, including automobiles, not subject to the sales tax. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month. The State then has five days in which to draw the warrant payable to the County.

Proceeds of the permissive sales tax are to be credited to the General Fund with the exception of monthly amounts to be credited to the Permanent Improvement Fund. Effective February 1, 2019 the monthly distribution to the Permanent Improvement Fund increased from \$58,000.00 to \$85,600.00, then effective September 1, 2019 it was increased to \$210,600.00 per month. The sales tax revenue for 2019 amounted to \$8,505,253 in the General Fund due to GAAP journal entries, and \$1,956,902 was credited to the Permanent Improvement Fund. The use tax amounted to \$577,658 and was credited to the Motor Vehicle and Gasoline Tax Fund.

A receivable is recognized at year-end for amounts that will be received from sales which occurred during 2019. On a full accrual basis, the full amount of the receivable is recognized as revenue. On a modified accrual basis, the amount of the receivable that will be received outside of the available period is deferred.

### 9. INTERFUND TRANSACTIONS

As of December 31, 2019, inter-fund receivables and payables that resulted from various inter-fund transactions were as follows:

Interfund				Other	Internal	
Payable	General	MVGT	ACDD	Govtl	Service	Total
General		\$1,030			\$7,140	\$8,170
MVGT	\$915			\$26	2,994	3,935
Other Governmental	812,166	3,208	\$57,122	179,819	2,738	1,055,053
Sewers	25,163					25,163
Internal Service				138,961		138,961
Custodial	655					655
Interfund Receivable	\$838,899	\$4,238	\$57,122	\$318,806	\$12,872	\$1,231,937

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 9. INTERFUND TRANSACTIONS (continued)

Operating Transfers	Transfer In	Transfer Out
General		\$300,000
MVGT		20,300
ACDD		2,365,000
Other Governmental Funds:		
ACDD Capital Projects	\$2,365,000	
Children Services	300,000	
Local Emergency Planning		8,400
Homeland Security and Emergency Mgt	8,400	
Bridge Debt	20,300	
Ditch Construction		19,034
Ditch Maintenance	19,034	
Total Other Governmental Funds	2,712,734	27,434
	\$2,712,734	\$2,712,734

The General Fund transferred \$109,256 to the Salary Reserve Fund which was subsequently rolled into the General Fund on the financial statements.

# 10. RECEIVABLES

Receivables at December 31, 2019 consist of taxes, accounts (billings for user charged services), special assessments, notes, interest, due from other funds, and due from other government receivables arising from grants, entitlements and shared revenues. All receivables are considered collectible in full. Delinquent accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment. A summary of the principal items of due from other government receivables follows:

General Fund	Amount
Public Defender Reimbursement	\$256,505
VOCA Reimbursement	4,139
Airport Authority	6,000
Acting Judge Reimbursement	4,006
Casino Revenue	269,504
Local Government	213,988
Bureau of Workers Compensation	3,840
Sewer Fees	1,896
Homestead and Rollback	206,432
Total General Fund	966,310
MVGT Fund	
Motor Vehicle License Tax	713,968
Permissive Motor Vehicle License Tax	229,211
Gasoline Tax	1,699,111
OPWC	21,771
Total MVGT Fund	2,664,061
DD Fund	
Homestead and Rollback	336,643
Title XX	3,560
Title XIX	69,163
Total DD Fund	409,366
Other Governmental Funds	
Community Development Block Grant	39,600
GLTF Matching Funds	1,000

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

GLTF Federal Grant DMR Family and Children First Council Motor Vehicle Permissive Tax Community Housing Impact and Preservation Program Childrens Services Kinship IVE FCM JRIG Grant IDEP Grant STEP Grant DARE Grant Jobs and Family Services Grant Ohio START Ohio Means Jobs Putnam County Reimb PSI Writer Grant Child Support Enforcement Agency Grant	2,474 10,101 61,680 1,000 6,766 978 16,575 150,000 3,107 2,540 10,496 159,143 8,197 90 928 42,396 43,224
PSI Writer Grant	
Total Other Governmental Funds	<u>43,224</u> 560,295
Total Governmental Funds Due From Other Governments	4,600,032
Internal Service	.,000,002
Soil & Water Conservation	115
Other Political Subdivisions	138,961
Council on Aging	4,115
Total Internal Service Funds Due From Other Governments	143,191
Total Due From Other Governments	\$4,743,223

A summary of the principal items of accounts receivables follows:

General Fund	Amount
Fees	\$4,683
Charges for Services	238
Total General Fund	4,921
MVGT Fund	
Engineer Fees	10,423
Other Governmental Funds	
Fees	1,690
Generation Fee	81,066
Recycle Sales	15,158
CAUV Fees	600
Inmate Telephone	1,088
Total Other Governmental Funds	99,602
Total Governmental Funds Accounts Receivable	114,946
Auglaize Acres	
Auglaize Acres – Room and Board	528,959
Sewer Funds	
South Grand Lake Sewer Charges	28,887
Villa Nova Sewer Charges	1,920
Sharlon Sewer Charges	2,190
Beverly Hills Sewer Charges	5,093
Sherwood Forest Sewer Charges	3,738
Pleasantview Sewer Charges	5,046
KZ Sewer Charges	2,670
Arrowhead Estates Sewer Charges	3,053

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

Uniopolis Sewer Charges	9,897
Country Club Hill Estates	1,833
Forest Lane Sewer Charges	3,318
Sandy Beach Sewer Charges	12,619
Total Sewer Funds	80,264
Total Enterprise Funds	609,223
Total Accounts Receivable	\$724,169

A summary of the principal items of notes receivables follows:

# **Other Governmental Funds**

Western Ohio Hardware	\$6,013
Thermal Maintenance	58,244
Total Notes Receivable	\$64,257

# 11. CAPITAL ASSETS

Capital asset activity for the year ended December 31, 2019, was as follows:

Governmental Activities	Balance January 1	Additions	Reductions	Balance December 31
Non Depreciable Assets:				_
Land	\$2,048,180	\$13,370		\$2,061,550
Construction in Progress	1,975,478	2,803,888	(\$1,466,958)	3,312,408
Total Non Depreciable	4,023,658	2,817,258	(1,466,958)	5,373,958
Depreciable Assets:				
Land Improvements	5,012,919	88,289		5,101,208
Buildings & Improvements	27,147,702	364,971		27,512,673
Infrastructure	48,066,641	4,416,077	(884,436)	51,598,282
Equipment,Furniture,Fixtures	14,996,862	1,528,640	(482,763)	16,042,739
Total Depreciable	95,224,124	6,397,977	(1,367,199)	100,254,902
Accumulated Depreciation:				_
Land Improvements	4,404,599	108,622		4,513,221
Buildings & Improvements	14,464,101	889,318		15,353,419
Infrastructure	27,764,683	1,907,764	(868,847)	28,803,600
Equipment,Furniture,Fixtures	11,144,031	1,095,032	(451,782)	11,787,281
Total Accumulated Depreciation	57,777,414	4,000,736	(1,320,629)	60,457,521
Net Depreciable Assets	37,446,710	2,397,241	(46,570)	39,797,381
Total Governmental Activities Capital Assets (Net)	\$41,470,368	\$5,214,499	(\$1,513,528)	\$45,171,339
. ,			, , ,	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 11. CAPITAL ASSETS (continued)

	Balance			Balance
Business-Type Activities	January 1	Additions	Reductions	December 31
Non Depreciable Assets:				
Land	\$108,508			\$108,508
Construction in Progress	49,863	\$39,149		89,012
Total Non Depreciable Assets	158,371	39,149		197,520
Depreciable Assets:				
Buildings & Improvements	71,100			71,100
Sewer – Infrastructure	6,659,633	6,800		6,666,433
Equip, Furn & Fixtures	14,980	27,315		42,295
Total Depreciable	6,745,713	34,115		6,779,828
Accumulated Depreciation:				
Buildings & Improvements	11,851	2,370		14,221
Sewer – Infrastructure	3,613,550	133,841		3,747,391
Equip, Furn & Fixtures	0	1,138		1,138
Total Accum Depr	3,625,401	137,349		3,762,750
Net Depreciable Assets	3,120,312	(103,234)		3,017,078
Business Type Activities				
Capital Assets (Net)	\$3,278,683	(64,085)		\$3,214,598

Depreciation expense was charged to governmental programs as follows:

General Government - Legislative and Executive	\$1,320,499
General Government - Judicial	12,558
Public Safety	154,206
Public Works	2,365,330
Health	110,193
Human Services	37,950
Total Depreciation Expense	\$4,000,736

# 12. RISK MANAGEMENT

# A. Transference of Risk: Property, Crime and Liability

The County is exposed to various risks of loss related to torts, theft or damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. The County participates in the Midwest Pool Risk Management Agency, Inc. (MPRMA) (the Pool) which is a public entity risk pool, (see Note 19) for general liability, automobile liability, public officials' liability and property and crime insurance.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 12. RISK MANAGEMENT (Continued)

Coverage provided by the pool is as follows:

Property	
Maximum per occurrence	\$93,293,000
Subject to following sublimits	
Flood*	36,000,000
Earthquake*	36,000,000
Demolition and Increased Cost of Construction	1,000,000
Extra Expense	275,000
Computer Equipment & Media	1,000,000
Computer Extra Expense	50,000
Property in Transit	20,000
Valuable Papers	100,000
Account Receivable	100,000
Mobile Equipment	4,489,000
Fine Arts	50,000
Automatic Builders' Risk	1,000,000
Automatic Newly-Acquired Property	1,000,000
Crime	
Employee Dishonesty and Faithful Performance	500,000
Money and Securities (Inside and Outside)	500,000
Forgery and Alteration	500,000
Boiler and Machinery	100,000,000
Liability	
Maximum per occurrence	7,000,000
Subject to following sub-limits	
General, Law, Auto	7,000,000
Employee Benefits*	7,000,000
Ohio Stop Gap	7,000,000
Public Official Errors & Omissions*	7,000,000
Sexual Harassment*	1,000,000
Pollution Liability	1,000,000
-	

Limits include the pool self-insured retentions.

Each member pays the first \$500 (deductible) of any physical damage to County automobiles, and crime loss involving county property. The pool pays (self-insured retention) for the next:

Crime, Pollution	\$25,000	per occurrence
Property, Auto, Physical Damage	100,000	per occurrence
Liability	100,000	per occurrence
Combined loss maximum	100,000	per occurrence

<sup>\*</sup>Limit is annual aggregate

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 12. RISK MANAGEMENT (Continued)

The Pool purchases excess commercial insurance to pay for claims in excess of the above member deductibles and pool self-insurance retentions. This insurance provides the following insurance limits:

Property and Auto Physical Damage	\$93,293,000
Crime	500,000
Liability	7,000,000
Pollution Liability	1,000,000

The amount of any claim or loss in excess of these amounts would be the responsibility of the County that incurred the claim or loss.

Member contributions to the Pool are adjusted annually and are calculated to annually produce a sufficient sum of money to pay Pool expenses including estimated Pool self-insured losses and claims adjustment expense.

Under the terms of Pool membership, should the annual member contributions not be sufficient to fully fund Pool expenses including ultimate losses, the Board of Trustees can require supplementary contributions. Supplementary contributions, if required, would be based on the Members' pre-determined percentage share of Pool costs for that year. Supplementary contributions can be accessed during the entire life of the Association and any later period when claims or expenses need to be paid which are attributable to any membership year during which the event or claim occurred.

Provisions for claim reserves and loss adjustment expenses are based on information reported by members and are calculated by the Pool's claim administrator and independent actuary. These amounts represent an estimate of reported, unpaid claims, plus provisions for claims incurred and not reported. The Pool's management believes that the estimate of the liability for claim reserves is reasonable in the circumstances; however, actual incurred losses and loss adjustment expenses may not conform to the assumptions inherent in the determination of the liability. Accordingly, the ultimate settlement of losses and related loss adjustment expenses may vary from the estimated amount included in the accompanying financial statements. Should the provision for claims reserves not be sufficient, supplemental contributions, as discussed above, will be assessed.

To lower costs to pool members, MPRMA joined with other Ohio public entities to form a new excess pool called the Public Entity Risk Consortium (PERC). The PERC pool provides self-insured retentions for each of the member pools as follows: Property – up to \$250,000 per occurrence, Liability – up to \$500,000 per occurrence and annual Stop Loss for the period of 12/1/18through 11/30/19 up to \$1,575,000 maximum. As of November 30, 2019 PERC has cash reserves of \$9,673,542 which, in the opinion of an outside actuary and management, is adequate for any claims currently pending against the pool.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 12. RISK MANAGEMENT (Continued)

## B. Transference of Risk: Employee Health Insurance

The County is part of the Midwest Employee Benefit Consortium (MEBC) (the Consortium) for its employee health insurance, and retains no risk for this plan (see Note 19). Member contributions are calculated to annually produce a sufficient sum of money within the self-insurance pool adequate to fund administrative expenses of the Association and to create adequate reserves for claims and unallocated loss adjustment expenses. Under the terms of membership, should annual member contributions not be sufficient to fund ultimate losses, establish adequate reserves and cover administrative expenses, the Board of Trustees can require supplementary contributions. Supplementary contributions can be assessed during the entire life of the Association and any later period when claims or expenses need to be paid which are attributable to any membership year during which the event or claim occurred.

Provisions for claims reserves and loss adjustment expenses are based on information reported by members and are calculated by the Consortium's claims administrator. These amounts represent an estimate of reported, unpaid claims, plus a provision for claims incurred and not reported. The Consortium's management believes that the estimate of liability for claim reserves is reasonable in the circumstances; however, actual incurred losses and loss adjustment expenses may not conform to the assumptions inherent in the determination of the liability. Accordingly, the ultimate settlement of losses and related loss adjustment expenses may vary from the estimated amounts included in the accompanying financial statements. Should the provision for claims reserves not be sufficient, supplemental contributions, as discussed above, will be assessed.

# C. Transference of Risk: Workers Compensation Insurance

For 2019, the County participated in the County Commissioners Association of Ohio Workers' Compensation Group Rating Plan (the Plan), an insurance purchasing pool (See Note 19). The plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than the individual rate.

In order to allocate the savings derived by formation of the Plan, and to maximize the number of participants in the Plan, annually the Plan's executive committee calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan's executive committee then collects rate contributions from, or pays rate equalization rebates to the various participants. Participation in the plan is limited to counties that can meet the Plans' selection criteria. The firm of Comp Management, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of Ohio Bureau Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and a participant leaving the Plan allows representative of the Plan to assess loss experience for three years following the last year of participation.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

## 12. RISK MANAGEMENT (Continued)

# D. Retention of Risk: Flexible Spending, Health Savings Account, Employee Drug Card and Reimbursed Health Claims

In addition to the basic Health Care Benefit Plan, the County has established a "Flexible Spending Account" and/or a "Health Savings Account" to supplement the services provided under the Basic Health Care Benefit Plan and the County self-funds an employee health care/prescription drug card administered through Northwest Group Services.

- Each year the County deposits into the "flexible spending account" or the "health savings account" the amount of \$150 for a single coverage plan and \$300 for a family coverage plan. These funds may be used, as the employee determines, to cover health care expenses which are not covered under the County's basic health care program or to provide additional coverage for items which are part of the County's basic health care coverage. This flexible spending account plan is administered by Northwest Group Services Administrators. The Health Savings Accounts are administered by First Financial Bank.
- 2. The County's Basic Health Care Program has an agreement with Medtrak Rx to provide prescription drugs to the County's Basic Health Care Plan members. Under this program, the employee pays full price for each prescription filled until their deductible is met, and then there is a pro-rated fee.
- 3. The County reimburses Medicare for any past payments for services to Auglaize County employees that should have been covered by the Auglaize County Group Health plan but were originally paid by Medicare.

# 13. DEFINED BENEFIT PENSION PLANS

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the County's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

## 13. DEFINED BENEFIT PENSION PLANS (Continued)

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual basis of accounting.

# A. Plan Description – Ohio Public Employees Retirement Systems (OPERS)

Plan Description – County employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan. While members (e.g. County employees) may elect the member-directed and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 13. DEFINED BENEFIT PENSION PLANS (Continued)

### Group A

Eligible to retire prior to January 7, 2013 or five years After January 7, 2013

# State and Local

### Age and Service Requirements:

Age 60 with 60 months of service credit Or Age 55 with 25 yrs of service credit

### Formula:

2.2% of FAS multiplied by yrs of service for the first 30 yrs & 2.5% for service years in excess of 30

# Law Enforcement Age and Service Requirements:

Age 52 with 15 years of service credit

### Formula:

2.5% of FAS multiplied by yrs of service for the first 25 yrs & 2.1% for service years in excess of 25

### Group B

20 years of service credit prior to January 7, 2013 or eligible to retire Ten years after January 7, 2013

# State and Local Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 yrs of service credit

### Formula:

2.2% of FAS multiplied by yrs of service for the first 30 yrs & 2.5% for service years in excess of 30

# Law Enforcement Age and Service Requirements:

Age 48 with 25 years of service credit or Age 52 with 15 yrs of service credit

# Formula:

2.5% of FAS multiplied by yrs of service for the first 25 yrs & 2.1% for service years in excess of 25

### **Group C**

Members not in other Groups and members hired on or after January 7, 2013

# State and Local Age and Service Requirements:

Age 57 with 25 yrs of service credit or Age 62 with 5 yrs service credit

### Formula:

2.2% of FAS multiplied by yrs of service for the first 35 yrs & 2.5% for service years in excess of 35

# Law Enforcement Age and Service Requirements:

Age 48 with 25 yrs of service credit or Age 56 with 15 yrs service credit

### Formula:

2.5% of FAS multiplied by yrs of service for the first 25 yrs & 2.1% for service years in excess of 25

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy – the Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	Law
	and Local	Enforcement
2019 Statutory Maximum Contribution Rates		
Employer	14.0%	18.1%
Employee	10.0%	*
2019 Actual Contribution Rates		
Employer:	4.4.007	10.101
Pension	14.0%	18.1%
Post-employment Health Care Benefits	0.0%	0.0%
	14.0%	18.1%
Employee	10.0%	13.0%

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 13. DEFINED BENEFIT PENSION PLANS (Continued)

\* Rate is determined by OPERS Board and is limited by ORC to not more than 2 percent greater than the public safety rate, which is set by OPERS board, but has no maximum rate established by ORC.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$2,076,268 for 2019. Of this amount, \$274,922 is reported as intergovernmental payable.

# B. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	Traditional Plan
Proportionate Share of the Net	
Pension Liability	\$31,423,864
Proportion of the Net Pension	
Liability	.114736%
Pension Expense	\$7,299,975

At December 31, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Governmental Activities
Deferred Outflows of Resources	
Difference between expected and	
actual experience	\$1,450
Difference Between projected and	
Actual investment earnings	4,265,098
Change in Assumptions	2,735,524
Difference between actual & prop share	64,356
County contributions subsequent to the	
measurement date	2,076,268
Total Deferred Outflows of Resources	\$9,142,696
Deferred Inflows of Resources	
Differences between expected and	
Actual experience	\$412,613
measurement date	
Total Deferred Inflows of Resources	\$412,613

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 13. DEFINED BENEFIT PENSION PLANS (Continued)

\$2,076,268 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	Governmental
Year Ending December 31:	Activities
2020	\$2,834,477
2021	1,375,722
2022	395,674
2023	2,047,942
Total	\$6,653,815

## C. Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following key actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuations, reflecting experience study results, are presented below:

Wage Inflation 3.25 percent

Future Salary Increases, including inflation 3.25 to 10.75 percent including wage inflation

COLA or Ad Hoc COLA:

Pre-January 7, 2013 Retirees 3 percent simple

Post-January 7, 2013 Retirees 3 percent simple through 2018, then 2.15 percent

simple

Investment Rate of Return 7.2 percent

Actuarial Cost Method Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to the above described tables.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 13. DEFINED BENEFIT PENSION PLANS (Continued)

The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan, the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 2.94% for 2018.

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The following table displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	23.00 %	2.79 %
Domestic Equities	19.00	6.21
Real Estate	10.00	4.90
Private Equity	10.00	10.81
International Equity	20.00	7.83
Other investments	18.00	5.50
Total	100.00 %	5.95 %

### D. Discount Rate

The discount rate used to measure the total pension liability was 7.2 percent for the Traditional Pension Plan, Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 13. DEFINED BENEFIT PENSION PLANS (Continued)

# E. Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the net pension liability calculated using the discount rate assumption of 7.2 percent, and the expected net pension liability or asset if it were calculated using a discount rate that is 1.0% lower or 1.0% higher than the current rate:

	Current		
	1% Decrease (6.20%)	Discount Rate (7.20%)	1% Increase (8.20%)
County's proportionate share of the		,	
Net pension liability – Traditional	\$46,422,186	\$31,423,864	\$18,960,124

### 14. DEFINED BENEFIT OPEB PLANS

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the County's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which OPEB are financed; however, the County does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *due to other governments* on both the accrual and modified accrual bases of accounting.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 14. DEFINED BENEFIT OPEB PLANS (Continued)

# A. Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care was no longer being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 14. DEFINED BENEFIT OPEB PLANS (Continued)

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 0.0 percent during calendar year 2018. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2019 it will stay the same 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

# B. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The County's proportion of the net OPEB liability was based on the County's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS
Proportion Share of the Net OPEB Liability	\$14,962,647
Proportion of the Net OPEB Liability	.114765%
OPEB Expense	\$1,554,910

At December 31, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 14. DEFINED BENEFIT OPEB PLANS (Continued)

	OPERS
Deferred Outflows of Resources	
Differences between expected and	
actual experience	\$5,067
Differences between projected and	
actual investment earnings	685,949
Changes of assumptions	482,414
Changes in proportion and differences	
between County contributions and	
proportionate share of contributions	107,367
County contributions subsequent to the	,
measurement date	0
Total Deferred Outflows of Resources	\$1,280,797
Deferred Inflows of Resources	
Differences between expected and	
actual experience	\$40,598
Net difference between projected and	* -,
actual earnings on OPEB plan investments	
Changes in proportion and differences	
between County contributions and proportionate	<u> </u>
share of contributions	
Total Deferred Inflows of Resources	\$40,598
	Ţ - / - 0 O

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Governmental
Year Ending December 31:	Activities
2020	\$752,116
2021	488,083
Total	\$1,240,199

### C. Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 14. DEFINED BENEFIT OPEB PLANS (Continued)

Wage Inflation
Projected Salary Increases,
including inflation
Single Discount Rate
Investment Rate of Return
Municipal Bond Rate
Health Care Cost Trend Rate
3.25 percent
3.25 to 10.75 percent
including wage inflation
3.96 percent
6.00 percent
3.71 percent
3.25 percent
10.0 percent, initial

Actuarial Cost Method Individual entry age normal

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 5.60% for 2018.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 14. DEFINED BENEFIT OPEB PLANS (Continued)

The allocation of investment assets with the OPERS Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	2.42 %
Domestic Equities	21.00	6.21
Real Estate Investment Trust	6.00	5.98
International Equities	22.00	7.83
Other investments	17.00	5.57
Total	100.00 %	5.16 %

Discount Rate A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.71 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

# D. Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the County's proportionate share of the net OPEB liability calculated using the single discount rate of 3.96 percent, as well as what the County's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96 percent) or one-percentage-point higher (4.96 percent) than the current rate:

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

# 14. DEFINED BENEFIT OPEB PLANS (Continued)

	Current		
	1% Decrease	Discount Rate	1% Increase
	(2.96%)	(3.96%)	(4.96%)
County's proportionate share			
of the net OPEB liability	\$19,142,802	\$14,962,647	\$11,638,319

# E. Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	Current Health Care		
	Cost Trend Rate		
	1% Decrease	Assumption	1% Increase
County's proportionate share			
of the net OPEB liability	\$14,382,350	\$14,962,647	\$15,630,993

# 15. COMPENSATED ABSENCES

Vacation is earned at rates which vary depending upon length of service and standard work week. The county currently has different policies regarding vacation leave. All of the policies allow the County employees to be paid for all earned, unused vacation leave at the time of termination of employment with more than one year of service with the County.

Employees earn sick leave at varying rates based on whether the employee is union or non-union. Upon retirement, employees with ten or more years of service are paid one-fourth of accumulated sick leave up to a maximum of 240 hours. Employees with 25 or more years of service with the county are paid one-half of accumulated sick leave up to a maximum of 480 hours.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 16. LEASES - LESSEE DISCLOSURE

The County has entered into a lease for office space. The lease entered into does not meet the criteria of a capital lease as defined by Statement of Financial Accounting Standards 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. The schedule for future minimum long-term operating lease payments as of December 31, 2019 is as follows:

	Special			
<u>Year</u>	Revenue Fund			
2020	10			
2021	10			
Total	\$20			

#### 17. DEBT OBLIGATIONS

The County's long-term obligations at year-end consist of the following:

Governmental Activitie	s	Balance 12/31/18	Additions	Reductions	Balance 12/31/19	Due Within One Year
Ohio Public Works Loan	-					
Sandy Beach Storm Sewer		25,573		(5,114)	20.459	5,114
Noble Township Bridge		136,400		(8,800)	127,600	8,800
Glynwood Brdg-Noble Tv	aw	218,500		(11,500)	207,000	11,500
Northtown Ditch		89,379		(4,469)	84,910	4,469
Total Ohio Public Works	s Loans	469,852		(29,883)	439,969	29,883
Special Assessment Note	s:					
Mackenbach Ditch-3.57%	13,555	5,923		(1,696)	4.227	1,696
Adams Ditch-3.10%	71,615	43,375		(8,952)	34,423	8,952
Doorley #2 Ditch-3.09%	8,172	6,640		(1,021)	5,619	1,021
Headapohl Ditch-2.49%	33,577	10,472		(4,201)	6,271	4,201
Highlawn Ditch-3.13%	10,554	3,289		(1,321)	1,968	1,321
Gibson Ditch-3.24%	37,188	18,593		(4,649)	13,944	4,649
Kruse Ditch-3.39%	20,093	11,301		(2,512)	8,789	2,512
Rogers #2 Ditch-3.45%	31,284	0	31,284	(1,955)	29,329	3,910
Doenges #2 Ditch-2.54%	120,692	96,554		(12,069)	84,485	12,069
Jacob Ditch – 3.35%	44,653	5,580		(5,580)	0	0
Harruff Ditch-3.55%	21,949	4,113		(2,744)	1,369	1,369
Paul Jt Co Ditche-3.39%	45,180	0	45,180	(2,824)	42,356	5,647
Culliton Ditch-2.65%	165,693	113,914		(20,712)	93,202	20,712
Bennett Ditch – 3.39%	100,113	6,159		(6,159)	0	0
Newland Ditch-3.39%	41,562	2,921		(2,921)	0	0
Evans #2 Ditch-3.15%	27,039	8,449		(3,380)	5,069	3,380
Koch Ditch-3.15%	16,571	3,877		(2,071)	1,806	1,806
Lowry Ditch-3.39%	17,884	3,355		(2,236)	1,119	1,119
Clause #2 Ditch-3.12%	168,876	67,224		(21,130)	46,094	21,130
Ritter #2 Ditch-2.74%	26,486	23,175		(3,311)	19,864	3,311
Blasé #2 Ditch-3.15%	57,479	53,887		(7,185)	46,702	7,185
Ellerman Jt Ditch-3.24%	45,815	28,634		(5,727)	22,907	5,727
Huebner Ditch-3.12%	131,257	39,353		(16,423)	22,930	16,423
Meier Ditch-2.65%	21,912	15,065		(2,739)	12,326	2,739
Wheeler Ditch-3.39%	21,483	9,400		(2,685)	6,715	2,685
Gutman #3 Ditch-3.31%	9,324	3,499		(1,165)	2,334	1,165
Dearbaugh Ditch-3.39%	21,498	10,750		(2,687)	8,063	2,687
Klosterman Ditch-3.06%	45,527	17,072		(5,691)	11,381	5,691
Fisher #2 Ditch-3.69%	5,576	5,227		(698)	4,529	698
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#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

Rapp #3-3.49% Barnes #2 – 4.59% Pleasantview-3.39%	17,727 7,589 15,296	8,863 939 14,340		(2,216) (939) (1,912)	6,647 0 12,428	2,216 0 1,912
Total Special Assessment	t Notes	641,943	76,464	(161,511)	556,896	147,933
Total Other Long Term (	Obligations			(		
Compensated Absences		1,779,951	998,060	(899,297)	1,878,714	873,137
Net Pension Liability		14,936,077	16,487,787		31,423,864	
Net OPEB Liability		10,185,404	4,777,243		14,962,647	
Total Governmental Activi	ities	\$28,013,227	\$22,339,554	(\$1,090,691)	\$49,262,090	\$1,050,953

<b>Business Type Activities</b>	Balance 12/31/18	Additions	Reductions	Balance 12/31/19	Due Within One Year
Ohio Public Works Loan					
KZ/Sharlon Sewers	\$7,403	\$19,149		\$26,552	

The Ohio Public Works Loans are either supported by the full faith and credit of the County, or by special assessments. All outstanding special assessment notes consist of ditch projects which are payable from the proceeds of tax assessments levied against benefited individual property owners.

The County obtained a loan from the Ohio Public Works Commission in the amount of \$102,288 for a term of twenty years for the purpose of assisting in the cost of the Sandy Beach sewer installation project. The infrastructure from this project is not owned by the County. The County obtained a loan from the Ohio Public Works Commission in the amount of \$176,000 for a term of twenty years for the purpose of assisting in the cost of rehabilitating 2 county bridges. The infrastructure from this project is owned by the County. The OPWC loan for the Northtown Ditch (\$89,379) was obtained for the Village Waynesfield, who owns the infrastructure. The loan is for 20 years at 0% interest, the collection of special assessments against benefited property owners will pay for this loan. The County obtained a \$230,000 OPWC loan for the rehabilitation of the Glynwood Road Bridge in Noble Township (county owned infrastructure). It is a 20 year loan at 0% interest being repaid by the MVGT fund. The OPWC loan for the KZ and Sharlon Sewer Plants (\$26,552), county owned infrastructure, is a 20 year loan at 0% interest and will be repaid using special assessments against property owners in the sewer districts. This loan was not fully disbursed at December 31, 2019 and has not been included in the below amortization schedules.

All special assessment notes had been issued for the terms allowed by law. These notes are to be repaid through assessments against benefited property owners. Proceeds from the notes were used for ditch construction and improvement. In the event that property owners fail to make their special assessment payments, the County is responsible for providing the resources to meet the annual principal and interest payments.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 17. DEBT OBLIGATIONS (Continued)

Compensated absences liability will be paid from the fund from which the employees' salaries are paid.

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors should not exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the County less the same exempt debt should not exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000.

The effects of the debt limitations described above at December 31, 2019 are an overall debt margin of \$26,045,889 and an un-voted debt margin of \$11,018,356.

The following is a summary of the County's future annual debt service requirements, including interest, for long-term obligations:

ODIMO

	Special	OPWC	Total
	Assessment	<b>Promissory</b>	Debt
Year	Notes	Loans	<b>Obligations</b>
2020	\$164,484	\$29,883	\$194,367
2021	140,856	29,883	170,739
2022	99,612	29,883	129,495
2023	78,817	29,883	108,700
2024	75,376	24,769	100,145
2025-2029	51,373	123,845	175,218
2030-2034		119,445	119,445
2035-2039		52,378	52,378
Total	610,518	439,969	1,050,487
Less:			
Interest	(53,622)		(53,622)
Outstanding Principal	\$556,896	\$439,969	\$996,865

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The County has also received two loan agreements from the Ohio Water and Sewer Rotary Commission in regard to the construction of two sewer districts. These loans provide funding assistance for that portion of the project for which collections of assessments from certain owners of undeveloped property located within an agricultural district are exempted pursuant to Ohio Rev. Code Section 929.03 subject to the performance of certain terms and conditions of repayment.

As part of the agreement, the change of the use of any parcel, pursuant to Ohio Admin. Code Section 1525-1-06, would require repayment to the Ohio Water and Sewer Rotary Commission for the full amount of the assessment for the portion of the property for which the use has changed pursuant to Division C of Ohio Rev. Code Section 929.03. Therefore, until a change in use occurs, no liability has been recorded for these loans.

A summary of the loan transactions for the year ended December 31, 2019 is as follows:

	Outstanding				Outstanding
Project Loans:	12/31/18	Additi	ions	Reductions	12/31/19
Southeast Sewer District	\$ 1,196,367	\$	0	\$0	\$ 1,196,367
Sandy Beach Sewer District	209,786		0	0	209,786
Total	\$ 1,406,153	\$	0	\$0	\$ 1,406,153

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 18. FUND BALANCES

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

				Other	Total
				Governmental	Governmental
Fund Balances	General	MVGT	ACDD	Funds	Funds
NonSpendable					
Inventory	\$66,319	\$648,730	\$1,771	\$18,030	\$734,850
Prepaids	280,979	24,412	5,745	68,722	379,858
Notes Receivable				64,257	64,257
Interfund Receivable	822,134			138,961	961,095
Restricted for					
Debt Service				3,143	3,143
Capital Outlay				74,648	74,648
MVGT		1,367,696			1,367,696
ACDD			8,604,217		8,604,217
Other Purpose				6,504,534	6,504,534
Committed to					
SWM				9,414	9,414
Capital Outlay				2,961,723	2,961,723
Other Purpose				260,563	260,563
Assigned	3,510,353				3,510,353
Unassigned	6,340,567			(66,277)	6,274,290
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Total Fund Balances	\$11,020,352	\$2,040,838	\$8,611,733	\$10,037,718	\$31,710,641

#### 19. PUBLIC ENTITY RISK POOLS

#### A. Midwest Pool Risk Management Agency, Inc.

Midwest Pool Risk Management Agency, Inc. is an Ohio not-for-profit corporation organized user Chapter 2744.081 of the Ohio Revised Code for the purpose of enabling its member political subdivisions to obtain insurance coverage, provide methods for paying claims and provide a formalized jointly administered self-insurance pool.

Specifically, the pool provides coverage for automobile liability, general liability, crime and property (including automobile physical damage) and public officials' liability (See Note 12). In addition to the self-insurance pool, the Association provides risk management services, loss prevention programs, and various other educational materials. The Association includes the following member counties within the State of Ohio: Auglaize, Hancock, Mercer, Shelby, and Van Wert.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 19. PUBLIC ENTITY RISK POOLS (Continued)

Member and supplemental contributions are recognized on an accrual basis and are recorded as revenue in the month earned. For the current agreement dated August 1, 2006, the percentage of contributions by the members and their equity interests are:

		Fixed	Loss
County	<u>%</u>	Costs	<u>Fund</u>
Auglaize	22.88	215,310	48,884
Hancock	21.12	198,748	120,120
Mercer	20.65	194,325	86,064
Shelby	24.81	233,472	132,836
Van Wert	10.54	99,186	52,096

The financial statements of Midwest Risk Pool Management Agency, Inc. can be obtained from Don Regula, Auglaize County Commissioner and Treasurer of the Midwest Pool Risk Management Agency.

#### B. Midwest Employee Benefit Consortium

Midwest Employee Benefit Consortium (MEBC) is an Ohio not-for-profit corporation organized under Ohio Rev. Code Sections 304.171 and 9.833 for the public purpose of enabling its five members political subdivisions to obtain insurance coverage, provide methods for paying claims, and provide a formalized jointly administered self-insurance pool. Specifically, this pool provides coverage for health benefits to employees of its members.

In addition to the self-insurance pool, the Consortium provides risk management services and established loss reduction and prevention procedures and programs.

The members of the Association include the following counties within the State of Ohio: Auglaize, Hancock, Mercer, Van Wert, and Shelby. The financial statements of Midwest Employee Benefit Consortium can be obtained from the Auglaize County Board of Commissioners.

#### C. County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

The County is participating in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services, and general management fees, determining ongoing eligibility of each participant and performing any other acts and functions which may be delegated to it by the participating employers.

The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at a meeting held in the month of December each year. No participant can have more than one member of the group executive committee in any year, and each elected member shall be a County Commissioner.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 20. JOINTLY GOVERNED ORGANIZATIONS

#### A. Auglaize County Regional Planning Commission

The Auglaize Regional Planning Commission (the Commission) is a jointly governed organization between the County, the Municipalities, and the Townships within the County. The degree of control exercised by any participating government is limited to its representation on the Board. The Board is comprised of twenty seven members, any of which may hold any other public office.

The County is represented by three members, each of the two Cities within the county is represented by two members, all participating villages within the county are represented by one member each, and participating townships within the county are represented by one member each.

Other members include: a representative from all participating board of trustees; the mayor or a council member of each participating incorporated village; two representatives from each of the Cities of Wapakoneta and St. Marys, one being the Mayor or his designee and one being appointed by City Council. The remaining members of the Commission shall be representatives from public utility, minority groups, business, industry, Ministerial Association, farm organizations, Chamber of Commerce and other representations as deemed necessary by the Commission.

The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environmental, social, economic, and governmental characteristics, functions, and services of the County. Each participating government may be required to contribute up to .10 cents per capita, according to the latest federal census, in any calendar year in which revenue is needed.

The Commission has no outstanding debt as of December 31, 2019. The following unaudited cash financial data of the Commission is presented for the year ended December 31, 2019:

	Joint Venture	Auglaize County's 50 Percent
Total Operating Revenues	\$14	\$7
Total Operating Expenses	(1,612)	(806)
Net Income (Loss)	(1,598)	(799)
Fund Balance, January 1, 2019	5,468	2,734
Fund Balance, December 31, 2019	\$3,870	\$1,935

### B. Workforce Innovations and Opportunity Act Consortium of Auglaize, Hardin, Mercer and Van Wert Counties

The Workforce Innovation and Opportunity Act (WIOA) is designed to identify and address complex workforce development issues which transcend local governmental jurisdictional boundaries. By operating as a consortium, the member counties can better coordinate and oversee the WIOA funding and sustain the One Stop system efforts required by WIOA. The CEO's are responsible for providing consultation with the Governor on local area designation, serving as (or designating an appropriate agency to serve as) the grant recipient and fiscal agent for the WIOA funds, with liability for the misuse of these funds, and, appointing the members of the Area 8 Workforce Development Board from those nominated by the appropriate nominating agencies.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 20. JOINTLY GOVERNED ORGANIZATIONS (Continued)

The Boards of County Commissioners of Auglaize, Hardin, Van Wert and Mercer Counties are the parties to operate within WIOA as a consortium. Each Board of Commissioners shall designate one Commissioner to serve as their representative for the region. The representatives of each Board shall meet as needed with the Workforce Development Board to approve and take other action as needed for the proper implementation and oversight of WIOA and the Area 8 workforce development system.

The Federal WIA program is administered through the Ohio Department of Job and Family Services and operates on a state fiscal year from July 1 to June 30. Effective July 1, 2002, Auglaize County participated in a multi-county WDA with Hardin and Mercer Counties, with Mercer as the fiscal agent.

#### C. West Central Ohio Network

The West Central Ohio Network (West CON) is a regional council of governments. West CON is comprised of the boards of Developmental Disabilities (DD) of several counties - Auglaize, Darke, Mercer, Miami, Shelby, Union, Logan, Preble, Champaign, Sandusky, Wyandot and Hardin. The Board of Directors is made up of the Superintendents from each of these DD Boards, and the degree of control exercised by any participating government is limited to its representation on the Board. West CON is the administrator and fiscal agent of Supported Living funds for each of these Boards of Developmental Disabilities. The following unaudited financial data of the West Central Ohio Network - Auglaize County is presented on a cash basis for the year ended December 31, 2019.

	<b>County Portion</b>
Total Operating Revenue	\$1,482,673
Total Operating Expenses	(1,124,867)
Net Income (Loss)	357,806
Fund Balance, January 1, 2019	1,639,688
Fund Balance, December 31, 2019	\$1,997,494

Financial information can also be obtained from the West Central Ohio Network, 1200 Childrens Home Road, Sidney, Ohio 45365.

#### D. Auglaize and Mercer Counties Convention and Visitors' Bureau

The Auglaize and Mercer Counties Convention and Visitors Bureau (the Bureau) is a jointly governed organization between Auglaize and Mercer Counties for the purpose of promoting tourism and attracting tourists and conventions to the two counties. Membership is open to any person, firm, partnership, association, corporation, foundation, trust or estate subscribing to the purpose of this organization. The government of the Bureau, the general policies and control of its property is vested in a Board of Trustees. The Board shall be nineteen members composed of the following: seven appointees from Auglaize County, seven from Mercer County, one Auglaize County Commissioner or designee, one Mercer County Commissioner or designee, three members representing the following: Celina/Mercer County Chamber of Commerce, St. Marys Area Chamber of Commerce and the Wapakoneta Area Chamber of Commerce.

The Board conducts business and sponsors projects to further the purpose of the Bureau. The Bureau is funded primarily from a 3 percent (effective 7/1/96) lodging tax imposed by both counties. Payment is due to the county by the last day of the following month. The 2019 revenue received by the Bureau was \$257,316. Of this amount \$249,848 came from the lodging tax. \$179,934 of the total 2019 revenue was from Auglaize County. Financial information can be obtained from 900 Edgewater Drive, St Marys Ohio 45885.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 20. JOINTLY GOVERNED ORGANIZATIONS (Continued)

#### E. Volunteer Peace Officers Dependents Fund Board

The Volunteer Peace Officers Dependents Fund (the Fund) was established to assist dependents of volunteer peace officers killed in the line of duty and to assist volunteer peace officers that become totally and permanently disabled as a result of a line of duty injury and is contained in Ohio Revised Code Chapter 143.

Each political subdivision with a police or sheriff's department that employs volunteer peace officers will be made a member of the Fund and each Fund member must establish a "Volunteer Peace Officers Dependents Fund Board" to administer claims for the benefits from the Fund. ORC 143.01 (C) defines "volunteer peace officer" as "any person who is employed as a police officer, sheriff's deputy, constable, or deputy marshal in a part-time, reserve, or volunteer capacity and is not a member of the public employees' retirement system, Ohio police and fire pension fund, state highway patrol retirement system, or the Cincinnati retirement system".

The Volunteer Peace Officers Dependents Fund Board must have the following members: two members elected by the Commissioners, two members elected by the volunteer peace officers of the Sheriff's department and one member elected by the other four members (cannot be a public employee, member of the legislative authority or peace office for that department: must be a citizen registered to vote in that area). One of the five elected board members must be identified as a chairperson and another as the secretary by the members of the board.

#### F. Grand Lake St. Marys Restoration Community Improvement Corporation

The Auglaize County Commissioners and the Mercer County Commissioners joined together to form the Grand Lake St. Marys Restoration Community Improvement Corporation. The mission of this corporation is to support the advancement, encouragement and promotion of the industrial, economic, commercial and civic development of Grand Lake St. Marys and the surrounding area. It will aid in the research and development of technologies and provide funding opportunities to enhance the quality of water in Grand Lake St. Marys.

#### G. Grand Lake St. Marys Lake Facilities Authority

The Auglaize County Commissioners and the Mercer County Commissioners joined together to form the Grand Lake St Marys Lake Facilities Authority. Their desire is to enhance, promote, improve, remediate foster, aid and rehabilitate the area. Grand Lake St Marys is a man-made lake of at least one-half square mile that has experienced levels of microcystin toxins in excess of eighty parts-per-billion, as measured by the Ohio Environmental Protection Agency in the 24 months preceding March 11, 2014. The Mercer County Auditor shall be the Fiscal Officer and the Mercer County Prosecutor shall be the Legal Advisor to the Grand Lake St. Marys Lake Facilities Authority.

#### 21. JOINT VENTURES

#### A. Grand Lake Task Force

Auglaize and Mercer Counties share territory of the Grand Lake State Park which encounters unique enforcement problems. The Grand Lake Task Force was established in regards to federal financial assistance received from the Department of Justice which requires a twenty-five percent local matching share. Additional revenues were received through asset seizures, fines, and village law enforcement agency contributions.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 21. JOINT VENTURES (Continued)

The objective of the Grand Lake Task Force is to increase the number of criminal justice agencies working cooperatively to eliminate specifically targeted major narcotics trafficking conspiracies and the persons involved through investigations, arrests, prosecution, and convictions. Those participating in the project are Auglaize and Mercer County Sheriff's offices, Wapakoneta, St. Marys, Celina, Coldwater, Minster, and New Bremen Police offices, United States Investigative Agency Alcohol, Tobacco, and Firearms, Ohio Bureau of Criminal Investigation and Identification, and Auglaize and Mercer County Prosecutor's Offices.

The Auglaize County Sheriff serves as the applicant who accepts the responsibility for the project's administrative and financial matters. The project requires a control group to be established of four members; one from a police department, one from a Sheriff's office, one from a prosecutor's office, and the Task Force Supervisor. This group allocates what funds are to be used for which investigations and to manage these resources and jointly manage project investigations.

The following unaudited financial data of the Grand Lake Task Force is presented on a cash basis for the year ended December 31, 2019:

	Joint Venture	County's 12.5 Percent
Total Operating Revenues	\$221,569	\$27,696
Total Operating Expenses	(223,571)	(27,946)
Net Income (Loss)	(2,002)	(250)
Fund Balance, January 1, 2019	171,669	21,459
Fund Balance, December 31, 2019	\$169,667	\$21,209

#### B. Mental Health and Recovery Services Board of Allen, Auglaize, and Hardin Counties

The Mental Health and Recovery Services Board (MHRS) of Allen, Auglaize, and Hardin Counties, is a tri-county non-profit corporation whose general purpose is to provide leadership in planning for and supporting community-based alcohol, drug addiction and mental health services in cooperation with public and private resources with emphasis on the development of prevention and early intervention programming while respecting, protecting and advocating for the rights of persons as consumers of alcohol, drug addiction and mental health services.

The Board of Trustees consists of sixteen members. Board members are appointed by the Board's Director and the legislative authorities of the political subdivisions making up the Board. The Board includes members from those legislative authorities as well as citizens of the Board. Those subdivisions are Allen, Auglaize and Hardin Counties, Ohio Department of Mental Health and the Ohio Department of Alcohol and Drug Addiction Services. The degree of control exercised by any participating government is limited to its representation on the Board. The MHRS Board is a joint venture since continued participation by the Counties is necessary for the continued existence.

Allen County acts as the fiscal agent for the MHRS Board. The Board receives tax revenue from the three Counties and receives federal and state funding through grant monies which are applied for and received by the board of trustees. The MHRS Board is accumulating significant financial resources and is not experiencing fiscal distress that may cause an additional financial benefit to or burden on members in the future. The Board has sole budgetary authority and controls surpluses and deficits and the county is not legally or morally obligated for the Board's debt.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

#### 21. JOINT VENTURES (Continued)

During 2019, tax revenues generated by the levy in Auglaize County were \$1,313,778. Complete financial statements can be obtained from the MHRS Board, Allen County, Ohio.

#### 22. SIGNIFICANT CONTRACTUAL OBLIGATIONS

At December 31, 2019, the County had entered into several contracts, the most significant of which include the following:

Contractor	Amount
Civica CMI	\$33,021
West Central Juvenile Detention	40,000
Lebanon Ford	65,834
Armcorp Construction Inc.	313,472
	\$452,327

#### 23. TAX ABATEMENT DISCLOSURES

The County is subject to tax abatements granted by (1) a Community Reinvestment Area-Tax Exemption Program created by the City of St. Marys, the Village of New Bremen and the Village of New Knoxville and (2) a Tax Incentive Review Council created by the City of St Marys and the Village of New Bremen.

The Community Reinvestment Area-Tax Exemption Program allows taxes to be abated on a new or improvements to, a tax payer's home. The terms range from five to fifteen years, with a seventy five to one hundred percent tax abatement.

The Tax Incentive Review Council allows taxes to be abated for the development of real property and the acquisition of personal property located in the area designated as an Enterprise Zone and the Enterprise Area to create new jobs.

The County's portion of the gross amount of taxes abated during 2019 was \$165,715.

#### 24. CONTINGENT LIABILITIES

#### A. Grants

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

#### B. Litigation

The County is involved in no litigation as either plaintiff or defendant which they believe would result in a liability having to be booked on the County's financial statements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2019

25. SUBSEQUENT EVENT

The United States and the State of Ohio declared a state of emergency in March, 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the County. The County's investment portfolio and the investments of the pension and other employee benefit plan in which the County participates have incurred a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the County's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

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# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PLAN LAST SIX YEARS (1)

_	2018	2017	2016	2015	2014	2013
County's Proportion of the Net Pension Liability	0.114736%	0.113544%	0.113331%	0.113433%	0.117617%	0.117617%
County's Proportionate Share of the Net Pension Liability	\$31,423,864	\$17,812,852	\$25,735,543	\$19,648,026	\$14,185,924	\$13,865,512
County's Covered-Employee Payroll	\$16,334,707	\$15,695,018	\$15,471,295	\$15,015,490	\$15,058,436	\$14,842,211
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered-Employee Payroll	192.37%	113.49%	166.34%	130.85%	94.21%	93.42%
Plan fiduciary Net Position as a Percentage of the Total Pension Liability	74.70%	84.66%	77.25%	81.08%	86.45%	86.36%

<sup>(1)</sup> Information prior to 2013 is not available

Amounts presented as of the County's measurement date which is the prior fiscal year end

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE COUNTY'S CONTRIBUTIONS - PENSION OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - TRADITIONAL PLAN LAST SEVEN YEARS (1)

_	2019	2018	2017	2016	2015	2014	2013
Contractually Required Contribution	\$2,076,268	\$2,265,786	\$1,896,828	\$1,815,091	\$2,035,961	\$1,973,118	\$2,067,911
Contributions in Relation to the Contractually Required Contribution	(\$2,076,268)	(\$2,265,786)	(\$1,896,828)	(\$1,815,091)	(\$2,035,961)	(\$1,973,118)	(\$2,067,911)
_	\$0	\$0	\$0	\$0	\$0	\$0	\$0
County Covered-Employee Payroll	\$13,487,144	\$16,334,707	\$15,695,018	\$15,471,295	\$15,015,490	\$15,058,436	\$14,842,211
Contributions as a Percentage of Covered-Employee Payroll	15.39%	13.87%	12.09%	11.73%	13.56%	13.10%	13.93%

<sup>(1)</sup> Information prior to 2013 is not available

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE COUNTY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - OPEB PLAN LAST THREE YEARS (1)

	2018	2017	2016
County's Proportion of the Net OPEB Liability	0.114765%	0.111860%	0.111860%
County's Proportionate Share of the Net OPEB Liability	\$14,962,647	\$12,147,172	\$11,298,240
County's Covered-Employee Payroll	\$16,334,707	\$15,695,018	\$15,471,295
County's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered- Employee Payroll	91.60%	77.40%	73.03%
Plan fiduciary Net Position as a Percentage of the Total OPEB Liability	46.33%	54.14%	

<sup>(1)</sup> Information prior to 2016 is not available

Amounts presented as of the County's measurement date which is the prior fiscal year end

## REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE COUNTY'S CONTRIBUTIONS - OPEB OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM - OPEB PLAN LAST FOUR YEARS (1)

	2019	2018	2017	2016
Contractually Required Contribution	\$0	\$0	\$156,880	\$309,315
Contributions in Relation to the Contractually Required				
Contribution	\$0	\$0	(\$156,880)	(\$309,315)
	\$0	\$0	\$0	\$0
County Covered-Employee Payroll (2)	\$13,487,144	\$16,334,707	\$15,695,018	\$15,471,295
Contributions as a Percentage of Covered-Employee Payroll	0.00%	0.00%	1.00%	2.00%

<sup>(1)</sup> Beginnin in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not present

<sup>(2)</sup> The OPEB plan inlcudes the members from the traditional plan, the combined plan and the member directed plan.

#### AUGLAIZE COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2019

Federal Grantor/ Pass Through Grantor Program / Cluster Title	Pass Through Entity Number or Grant	Federal CFDA Number	Federal Expenditures
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT Passed through Ohio Development Services Agency Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-X-17-1AF-1 B-F-17-1AF-1	14.228	\$ 37,206
Total Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-C-18-1AF-1		107,936 171,049 316,191
Home Investment Partnerships Program	B-C-18-1AF-2	14.239	56,500
Total U.S. Department of Housing and Urban Development			372,691
U.S. DEPARTMENT OF AGRICULTURE Passed through Ohio Department of Job and Family Services SNAP Cluster			
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	G-1819-11-5713	10.561	67,704
Total State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	G-2021-11-5331		19,198 86,902
U.S. DEPARTMENT OF JUSTICE Passed through Ohio Department of Public Safety Edward Byrne Memorial Justice Assistance Grant Program	2018-DL-LEF-5804 2017-DL-LEF-5804A	16.738	30,151 8,350
Total Edward Byrne Memorial Justice Assistance Grant Program	2017-DL-LEF-5804		25,637 64,138
Crime Victim Assistance	2020-VOCA-132920448 2019-VOCA-132131556	16.575	7,059 38,700
Total Crime Victim Assistance	2019-VOCA-132131330		45,759
Total U.S. Department of Justice			109,897
U.S. DEPARTMENT OF TRANSPORTATION Direct			
Airport Improvement Progarm		20.106	150,000
Passed through Ohio Department Transportation Highway Planning and Construction Cluster Hightway Planning and Construction	PID 99674	20.205	1,734,080
Passed through Ohio Department of Public Safety Minimum Penalties for Repeat Offenders for Driving While Intoxicated	2019-6-00-00-00015-00 69A37519300001640OHA	20.608	20,061 1,438
Total Minimum Penalties for Repeat Offenders for Driving While Intoxicated	001.0701000000101001111		21,499
Highway Safety Cluster State and Community Highway Safety	2019-6-00-00-00015-00 69A37519300004020OH0	20.600	13,054 2,050
Total Highway Safety Cluster			15,104
Total U.S. Department of Transportation			1,920,683
U.S. DEPARTMENT OF HOMELAND SECURITY Passed through Ohio Department of Public Safety Emergency Management Performance Grants	EMC-2018-EP-00008-S01	97.042	9,807
Total Emergency Management Performance Grants	EMC-2019-EP-00005		29,115 38,922
U.S. ELECTION ASSISTANCE COMMISSION Passed through Ohio Secretary of State 2018 HAVA Election Security Grants		90.404	31,829
U.S. DEPARTMENT OF EDUCATION Passed through Ohio Department of Developmental Disabilities Special Education-Grants for Infants and Families  Total Special Education - Grants for Infants and Families	H-18-1A17-0024 H-18-1A18-0024	84.181	16,539 42,367 58,906

#### AUGLAIZE COUNTY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2019

Federal Grantor/ Pass Through Grantor	Pass Through Entity	Federal CFDA	Federal
Program / Cluster Title	Number or Grant	Number	Expenditures
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed through Ohio Department of Job and Family Services			
Promoting Safe and Stable Families	G-1819-11-5713	93.556	19,632
Total Promoting Safe and Stable Families	G-2021-11-5331		5,074 24,706
John H. Chafee Foster Care Program for Successful Transition to Adulthood	G-1819-11-5713	93.674	1,187
TANF Cluster Temporary Assistance for Needy Families	G-2021-11-5331	93.558	262,503
Total TANF Cluster	G-1819-11-5713		860,298 1,122,801
Child Support Enforcement	G-2021-11-5331	93.563	112,902
Total Child Support Enforcement	G-1819-11-5713		362,046 474,948
CCDF Cluster Child Care and Development Block Grant	G-2021-11-5331	93.575	3,952
Total CCDF Cluster	G-1819-11-5713		16,104 20,056
Stephanie Tubbs Jones Child Welfare Services Program	G-1819-11-5713	93.645	22,046
Foster Care Title IV-E	G-2021-11-5331	93.658	61,947
Total Foster Care Title IV-E	G-1819-11-5713		85,120 147,067
Adoption Assistance	G-2021-11-5331	93.659	15,084
Total Adoption Assistance	G-1819-11-5713		41,937 57,021
Medicaid Cluster  Medical Assistance Program	G-2021-11-5331	93.778	48,808
Passed through Ohio Department of Developmental Disabilities	G-1819-11-5713		210,244
Total Medicaid Cluster	2005-OH-5ADM 1905-OH-5ADM		37,893 122,722 419,667
Passed through Ohio Department of Job and Family Services Children's Health Insurance Program	G-2021-11-5331	93.767	57,171
Total Children's Health Insurance Program	G-1819-11-5713		192,607 249,778
Passed through Ohio Department of Developmental Disabilities			
Social Services Block Grant Passed through Ohio Department of Job and Family Services	1901-OH-S0SR	93.667	28,238
	G-2021-11-5331 G-1819-11-5713		51,306 198,238
Total Social Services Block Grant			277,782
Total U.S. Department of Health and Human Services			2,817,059
U.S. DEPARTMENT OF LABOR Passed through Ohio Department of Job and Family Services Employment Service Cluster			
Employment Serivce/Wagner-Peyser Funded Activities	G-1819-15-0181	17.207	3,503
Trade Adjustment Assistance	G-1819-15-0181	17.245	554
Workforce Innovation and Opportunity Act (WIOA) Cluster WIOA Adult Program	G-1718-15-0181	17.258	40,556
Total WIOA Adult Program	G-1819-15-0181		2,227 42,783
WIOA Youth Activities	G-1718-15-0181	17.259	3,987
Total WIOA Youth Activities	G-1617-15-0181		36,601 40,588
WIOA Disclocated Worker Formula Grants	G-1617-15-0181 G-1718-15-0181	17.278	5,576 41,956
Total WIOA Dislocated Worker Formula Grants	G-1819-15-0181		138 47,670
Total WIOA Cluster			131,041
Total U.S. Department of Labor			135,098
Total Expenditures of Federal Awards			5,571,987
Total Exponditules Of Federal Awards			3,371,867

See accompanying notes to the schedule of expenditures of federal awards

## NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2019

#### **NOTE 1 – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Auglaize County (the County) under programs of the federal government for the year ended December 31, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

#### **NOTE 3 – INDIRECT COST RATE**

The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

## NOTE 4 - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) AND HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) GRANT PROGRAMS WITH REVOLVING LOAN CASH BALANCE

The current cash balance on the County's local program income account as of December 31, 2019 is \$326,205.

#### **NOTE 5 - MATCHING REQUIREMENTS**

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

#### **NOTE 6 - TRANSFERS BETWEEN FEDERAL PROGRAMS**

During 2019, the County made allowable transfers of \$210,772 from the Temporary Assistance for Needy Families (TANF) (CFDA #93.558) program to the Social Services Block Grant (SSBG) (CFDA #93.667) program. The Schedule shows the County spent \$1,122,801 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during 2019 and the amount transferred to the Social Services Block Grant program.

Temporary Assistance for Needy Families	\$1,333,573
Transfer to Social Services Block Grant	(210,772)
Total Temporary Assistance for Needy Families	\$1,122,801

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2019 (Continued)

#### NOTE 7 - MAC SETTLEMENT

During 2019, the County Board of Developmental Disabilities received a Cost Report MAC settlement payment for the 2016 Cost Report from the Ohio Department of Developmental Disabilities for the Medicaid program (CFDA #93.778) in the amount of \$5,022. The Cost Report MAC settlement payment was for settlement of the differences between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid Services. This revenue is not listed on the County's Schedule of Expenditures of Federal Awards since the underlying expenses occurred in the prior reporting period.



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### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Auglaize County 209 South Blackhoof Street Wapakoneta, Ohio 45895

To the Board of County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Auglaize County, (the County) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated November 5, 2020, wherein we noted the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*, and the County restated opening net position related to pension and other postemployment benefit accruals. We also noted the financial impact of COVID-19 and the continuing emergency measures which may impact subsequent periods of the County.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Auglaize County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

November 5, 2020



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## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Auglaize County 209 South Blackhoof Street Wapakoneta, Ohio 45895

To the Board of County Commissioners:

#### Report on Compliance for each Major Federal Program

We have audited Auglaize County's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of Auglaize County's major federal programs for the year ended December 31, 2019. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies each of the County's major federal programs.

#### Management's Responsibility

The County's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

Auglaize County
Independent Auditor's Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance.
Page 2

#### Opinion on each Major Federal Program

In our opinion, Auglaize County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2019.

#### Report on Internal Control Over Compliance

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

November 5, 2020

#### SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2019

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Child Support Enforcement – CFDA #93.563 Highway Planning and Construction Cluster TANF Cluster
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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ADMINISTRATION BUILDING 209 S. BLACKHOOF ST. STE 102 WAPAKONETA, OH 45895 PHONE: (419)739-6705 FAX: (419)739-6706

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS 2 CFR 200.511(b) DECEMBER 31, 2019

Finding Number	Finding Summary	Status	Additional Information
2018-001	Material Weakness – Financial Statement Errors	Corrective Action Taken and Finding is Fully Corrected	



#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 12/22/2020

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