



OHIO AUDITOR OF STATE  
**KEITH FABER**





**GALLIA COUNTY  
DECEMBER 31, 2019**

**TABLE OF CONTENTS**

| <b>TITLE</b>   | <b>PAGE</b> |
|--|-------------|
| Independent Auditor's Report .....   | 1           |
| Prepared by Management:  |             |
| Management's Discussion and Analysis .....   | 5           |
| Basic Financial Statements:  |             |
| Government-wide Financial Statements:  |             |
| Statement of Net Position .....  | 13          |
| Statement of Activities.....   | 14          |
| Fund Financial Statements:   |             |
| Balance Sheet  |             |
| Governmental Funds.....  | 16          |
| Reconciliation of Total Governmental Fund Balances to<br>Net Position of Governmental Activities .....   | 17          |
| Statement of Revenues, Expenditures and Changes in Fund Balance<br>Governmental Funds.....   | 18          |
| Reconciliation of the Statement of Revenues, Expenditures<br>and Changes in Fund Balances of Governmental Funds<br>to the Statement of Activities..... | 19          |
| Statement of Revenues, Expenditures and Changes in<br>Fund Balance - Budget and Actual (Budget Basis)  |             |
| General Fund.....  | 20          |
| Motor Vehicle Gasoline Tax Fund.....   | 21          |
| Job and Family Services Fund .....   | 22          |
| Board of Development Disabilities Fund .....   | 23          |
| Statement of Fund Net Position   |             |
| Proprietary Funds.....   | 24          |
| Statement of Revenues, Expenses and Changes in Fund Net Position<br>Proprietary Funds.....   | 25          |
| Statement of Cash Flows  |             |
| Proprietary Funds.....   | 26          |
| Statement of Fiduciary Net Position  |             |
| Custodial Funds.....   | 27          |
| Statement of Changes in Fiduciary Net Position<br>Custodial Funds.....   | 28          |
| Notes to the Basic Financial Statements.....   | 29          |

**GALLIA COUNTY  
DECEMBER 31, 2019**

**TABLE OF CONTENTS  
(Continued)**

| TITLE  | PAGE |
|--|------|
| Prepared by Management: (Continued)  |      |
| Required Supplementary Information:  |      |
| Condition Assessments of the County's Infrastructure<br>Reported Using the Modified Approach .....   | 89   |
| Schedule of the County's Proportionate Share of the Net Pension Liability<br>Ohio Public Employees Retirement System – Traditional Plan – Last Six Years.....                              | 97   |
| Schedule of the County's Proportionate Share of the Net Pension Asset<br>Ohio Public Employees Retirement System – Combined Plan – Last Two Years .....                                    | 98   |
| Schedule of the County's Proportionate Share of the Net OPEB Liability<br>Ohio Public Employees Retirement System – OPEB Plan – Last Three Years .....                                     | 99   |
| Schedule of the County's Proportionate Share of the Net Pension Liability<br>State Teachers Retirement System of Ohio – Last Seven Fiscal Years .....                                      | 100  |
| Schedule of the County's Proportionate Share of the Net OPEB Liability<br>State Teachers Retirement System of Ohio – Last Three Years.....   | 102  |
| Schedule of County Contributions<br>Ohio Public Employees Retirement System – Last Seven Years .....   | 104  |
| Schedule of County Contributions<br>State Teachers Retirement System of Ohio – Last Ten Years.....   | 106  |
| Notes to Required Supplementary Information .....  | 108  |
| Schedule of Expenditures of Federal Awards .....   | 111  |
| Notes to the Schedule of Expenditures of Federal Awards .....  | 113  |
| Independent Auditor's Report on Internal Control Over<br>Financial Reporting and on Compliance and Other Matters<br>Required by <i>Government Auditing Standards</i> .....                 | 115  |
| Independent Auditor's Report on Compliance with Requirements<br>Applicable to Each Major Federal Program and on Internal Control Over<br>Compliance Required by the Uniform Guidance ..... | 117  |
| Schedule of Findings.....  | 119  |
| Prepared by Management:  |      |
| Summary Schedule of Prior Audit Findings .....   | 122  |
| Corrective Action Plan .....   | 123  |

# OHIO AUDITOR OF STATE KEITH FABER



PO Box 828  
Athens, Ohio 45701  
(740) 594-3300 or (800) 441-1389  
SoutheastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT

Gallia County  
18 Locust Street  
Gallipolis, Ohio 45631

To the Board of County Commissioners:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Gallia County, Ohio (the County), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Gallia County, Ohio, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, Motor Vehicle Gasoline Tax, Job and Family Services, and Board of Developmental Disabilities Funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 3 to the financial statements, during 2019, the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. The County also restated capital assets due to a prior year understatement. Also, as discussed in Note 26 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the County. We did not modify our opinion regarding these matters.

### **Other Matters**

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, and *Schedules for Infrastructure Assets Accounted for Using the Modified Approach*, and Schedules of Net Pension and Other Post-Employment Benefit Liabilities and Pension and Other Post-Employment Benefit Contributions listed in the Table of Contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### *Supplementary and Other Information*

Our audit was conducted to opine on the County's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards (the Schedule) presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 19, 2020, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

November 19, 2020

**This page intentionally left blank.**



**Gallia County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2019*  
*Unaudited*

---

The discussion and analysis of Gallia County's (the County) financial performance provides an overall review of the County's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the County's financial performance.

## **FINANCIAL HIGHLIGHTS**

**Key financial highlights for year 2019 are as follows:**

- In total, net position decreased \$1,405,442. Net position of governmental activities decreased \$1,249,524, or 1.20 percent from 2018. Net position of business-type activities decreased \$155,918 from 2018.
- Overall, the fund balance of governmental funds increased \$1,056,118. While the General Fund increased \$194,990, the Motor Vehicle Gasoline Tax Fund increased \$494,881, the Job and Family Services Fund increased \$143,524, and the Board of Developmental Disabilities Fund increased \$205,510.

## **USING THIS ANNUAL FINANCIAL REPORT**

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the financial position of Gallia County.

The Statement of Net Position and the Statement of Activities provide information about the activities of the County as a whole, presenting both an aggregate and a longer-term view of the County. Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. Fund financial statements report the County's most significant funds individually and the County's non-major funds in a single column.

### ***Reporting Gallia County as a Whole***

#### *Statement of Net Position and Statement of Activities*

While this document contains information about the funds used by the County to provide services to our citizens, the view of the County as a whole looks at all financial transactions and asks the question, "How did we do financially during 2019?" The Statement of Net Position and Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting considers all of the current year's revenues and expenses regardless of when cash is received or paid.

These statements report the County's net position and changes in net position. This change in net position is important because it tells the reader whether, for the County as a whole, the financial position of the County has improved or worsened. Over time, these changes are one indicator of whether the financial position is improving or deteriorating. However, in evaluating the overall position of the County, non-financial information, such as the condition of the County's capital assets and changes in the County's property tax base will also need to be evaluated.

**Gallia County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2019*  
*Unaudited*

---

In the Statement of Net Position and the Statement of Activities, the County is divided into two kinds of activities:

- **Governmental Activities** – Most of the County's programs or services are reported here, including legislative and executive, judicial, public safety, public works, health, human services, and economic development. These services are funded primarily by taxes and intergovernmental receipts, including federal and state grants and other shared revenues.
- **Business-Type Activities** – These services are provided on a charge for goods or services basis to recover all or most of the cost of the services provided. The County's Sewer system is reported here.

***Reporting the Gallia County's Most Significant Funds***

***Fund Financial Statements***

The basic governmental fund financial statements begin on page 16. Fund financial reports provide detailed information about the County's major funds. Based upon restrictions on the use of monies, the County has established many funds which account for the multitude of services provided to our residents. However, these fund financial statements focus on the County's most significant funds. The County's major funds are the General Fund; the Motor Vehicle Gasoline Tax, Job and Family Services, and Board of Developmental Disabilities Special Revenue Funds; and the Sewer Enterprise Fund.

***Governmental Funds*** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on current sources and uses of spendable resources, as well as balances of spendable resources available at the end of the year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the reader may better understand the long-term impact of the County's near-term financial decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a number of individual governmental funds. Information for major funds, identified earlier, is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single aggregated presentation.

***Proprietary Funds*** The County uses enterprise funds to account for its sewer operations. For these operations, the County charges a fee to customers, based upon the amount of usage, to recover the costs of the services provided, and to cover the capital assets associated with the services.

**Gallia County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2019*  
*Unaudited*

**GALLIA COUNTY AS A WHOLE**

Recall that the Statement of Net Position provides the perspective of the County as a whole. Table 1 provides a summary of the County's net position for 2019 compared to 2018.

(Table 1)  
Net Position

|   | Governmental Activities |                      | Business-Type Activities |                     | Total                |                      |
|---|-------------------------|----------------------|--------------------------|---------------------|----------------------|----------------------|
|   | 2019                    | Restated<br>2018     | 2019                     | Restated<br>2018    | 2019                 | Restated<br>2018     |
| <b>Assets</b>                               |                         |                      |                          |                     |                      |                      |
| Current and Other Assets                    | \$26,105,905            | \$24,400,208         | \$1,032,858              | \$1,574,923         | \$27,138,763         | \$25,975,131         |
| Net Pension Asset                           | 80,423                  | 85,091               | 0                        | 0                   | 80,423               | 85,091               |
| Net OPEB Asset                              | 67,882                  | 60,774               | 0                        | 0                   | 67,882               | 60,774               |
| Capital Assets, Net                         | 111,939,631             | 109,639,902          | 18,400,019               | 18,658,525          | 130,339,650          | 128,298,427          |
| <i>Total Assets</i>                         | <u>138,193,841</u>      | <u>134,185,975</u>   | <u>19,432,877</u>        | <u>20,233,448</u>   | <u>157,626,718</u>   | <u>154,419,423</u>   |
| <b>Deferred Outflows of Resources</b>       |                         |                      |                          |                     |                      |                      |
| Pension                                     | 6,782,942               | 3,267,832            | 0                        | 0                   | 6,782,942            | 3,267,832            |
| OPEB  | 845,960                 | 683,889              |                          |                     | 845,960              | 683,889              |
| <i>Total Deferred Outflows of Resources</i> | <u>7,628,902</u>        | <u>3,951,721</u>     | <u>0</u>                 | <u>0</u>            | <u>7,628,902</u>     | <u>3,951,721</u>     |
| <b>Liabilities</b>                          |                         |                      |                          |                     |                      |                      |
| Current and Other Liabilities               | 2,785,405               | 2,582,971            | 153,690                  | 174,821             | 2,939,095            | 2,757,792            |
| Long-Term Liabilities:                      |                         |                      |                          |                     |                      |                      |
| Due within One Year                         | 214,699                 | 240,913              | 174,140                  | 195,871             | 388,839              | 436,784              |
| Due in More than One Year:                  |                         |                      |                          |                     |                      |                      |
| Net Pension Liability                       | 21,686,130              | 12,484,642           | 0                        | 0                   | 21,686,130           | 12,484,642           |
| Net OPEB Liability                          | 9,616,153               | 7,822,579            |                          |                     | 9,616,153            | 7,822,579            |
| Other Amounts                               | 3,779,068               | 2,785,992            | 9,034,485                | 9,636,276           | 12,813,553           | 12,422,268           |
| <i>Total Liabilities</i>                    | <u>38,081,455</u>       | <u>25,917,097</u>    | <u>9,362,315</u>         | <u>10,006,968</u>   | <u>47,443,770</u>    | <u>35,924,065</u>    |
| <b>Deferred Inflows of Resources</b>        |                         |                      |                          |                     |                      |                      |
| Property Taxes                              | 4,690,705               | 4,685,357            | 0                        | 0                   | 4,690,705            | 4,685,357            |
| Pension                                     | 488,065                 | 3,157,361            | 0                        | 0                   | 488,065              | 3,157,361            |
| OPEB  | 116,186                 | 682,025              | 0                        | 0                   | 116,186              | 682,025              |
| <i>Total Deferred Inflows of Resources</i>  | <u>5,294,956</u>        | <u>8,524,743</u>     | <u>0</u>                 | <u>0</u>            | <u>5,294,956</u>     | <u>8,524,743</u>     |
| <b>Net Position</b>                         |                         |                      |                          |                     |                      |                      |
| Net Investment in Capital Assets            | 108,256,845             | 106,986,484          | 9,203,933                | 8,833,407           | 117,460,778          | 115,819,891          |
| Restricted                                  | 12,586,918              | 11,106,070           | 0                        | 0                   | 12,586,918           | 11,106,070           |
| Unrestricted (Deficit)                      | (18,397,431)            | (14,396,698)         | 866,629                  | 1,393,073           | (17,530,802)         | (13,003,625)         |
| <i>Total Net Position</i>                   | <u>\$102,446,332</u>    | <u>\$103,695,856</u> | <u>\$10,070,562</u>      | <u>\$10,226,480</u> | <u>\$112,516,894</u> | <u>\$113,922,336</u> |

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2019. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the “employment exchange” – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the County is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

**Gallia County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2019*  
*Unaudited*

---

In accordance with GASB 68 and GASB 75, the County's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability (asset) and net OPEB (asset) liability, respectively, not accounted for as deferred inflows/outflows.

Governmental activities assets increased \$4,007,866, due mostly to increases in equity in pooled cash and cash equivalents, capital assets, and sales tax receivable. Equity in pooled cash and cash equivalents increased \$1,028,227. Sales tax receivable increased in the amount of \$349,328, due to a 0.25% rate increase during the year. Deferred outflows related to pension and OPEB increased \$3,677,181. The significant increase in total deferred outflow of resources in 2019 was mostly due to outflows resulting from the difference between projected and actual earnings on investments used in calculations of the Net Pension Liability.

Total governmental activities liabilities increased \$12,164,358, due mostly to net pension liability. Net pension liability increased \$9,201,488. The net pension liability increase represents the County's proportionate share of the OPERS traditional and combined plans' unfunded benefits. As indicated above, changes in pension benefits, contribution rates, and return on investments affect the balance of the net pension liability.

Total business-type activities assets decreased \$800,571. Capital assets decreased by \$258,506, due to depreciation which was offset by ongoing construction in progress. Equity in pooled cash and cash equivalents decreased \$495,755.

Table 2 reflects the change in net position of the current year from the prior year.

**Gallia County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2019*  
*Unaudited*

(Table 2)  
Changes in Net Position

|   | Governmental Activities |                      | Business-Type Activities |                     | Total                |                      |
|---|-------------------------|----------------------|--------------------------|---------------------|----------------------|----------------------|
|   | 2019                    | 2018                 | 2019                     | 2018                | 2019                 | 2018                 |
| <b>Revenues</b>   |                         |                      |                          |                     |                      |                      |
| Program Revenues:                                       |                         |                      |                          |                     |                      |                      |
| Charges for Services                                    | \$5,393,440             | \$5,506,912          | \$1,037,344              | \$1,011,663         | \$6,430,784          | \$6,518,575          |
| Operating Grants,<br>Contributions and Interest         | 18,195,464              | 16,883,467           | 0                        | 0                   | 18,195,464           | 16,883,467           |
| Capital Grants<br>and Contributions                     | 2,301,279               | 37,110               | 0                        | 110,513             | 2,301,279            | 147,623              |
| <i>Total Program Revenues</i>                           | <u>25,890,183</u>       | <u>22,427,489</u>    | <u>1,037,344</u>         | <u>1,122,176</u>    | <u>26,927,527</u>    | <u>23,549,665</u>    |
| General Revenues:                                       |                         |                      |                          |                     |                      |                      |
| Property Taxes  | 4,257,370               | 4,554,773            | 0                        | 0                   | 4,257,370            | 4,554,773            |
| Sales Taxes   | 5,853,624               | 4,884,932            | 0                        | 0                   | 5,853,624            | 4,884,932            |
| Lodging Taxes   | 180,107                 | 0                    | 0                        | 0                   | 180,107              | 0                    |
| Grants and Entitlements                                 | 900,044                 | 995,797              | 0                        | 0                   | 900,044              | 995,797              |
| Gifts and Donations                                     | 12,348                  | 23,995               | 0                        | 0                   | 12,348               | 23,995               |
| Interest  | 185,254                 | 131,221              | 5,715                    | 11,608              | 190,969              | 142,829              |
| Gain on Sale of<br>Capital Assets                       | 0                       | 23,682               | 0                        | 0                   | 0                    | 23,682               |
| Insurance Recoveries                                    | 84,093                  | 59,178               | 0                        | 0                   | 84,093               | 59,178               |
| Other   | 753,192                 | 716,416              | 104,902                  | 35,325              | 858,094              | 751,741              |
| <i>Total General Revenues</i>                           | <u>12,226,032</u>       | <u>11,389,994</u>    | <u>110,617</u>           | <u>46,933</u>       | <u>12,336,649</u>    | <u>11,436,927</u>    |
| Total Revenues  | <u>38,116,215</u>       | <u>33,817,483</u>    | <u>1,147,961</u>         | <u>1,169,109</u>    | <u>39,264,176</u>    | <u>34,986,592</u>    |
| <b>Program Expenses</b>                                 |                         |                      |                          |                     |                      |                      |
| General Government:                                     |                         |                      |                          |                     |                      |                      |
| Legislative and Executive                               | 6,705,342               | 5,618,831            | 0                        | 0                   | 6,705,342            | 5,618,831            |
| Judicial  | 2,959,383               | 2,611,744            | 0                        | 0                   | 2,959,383            | 2,611,744            |
| Public Safety   | 8,078,356               | 7,009,485            | 0                        | 0                   | 8,078,356            | 7,009,485            |
| Public Works  | 6,033,617               | 4,999,866            | 0                        | 0                   | 6,033,617            | 4,999,866            |
| Health  | 3,986,310               | 4,018,082            | 0                        | 0                   | 3,986,310            | 4,018,082            |
| Human Services  | 10,311,042              | 9,823,465            | 0                        | 0                   | 10,311,042           | 9,823,465            |
| Economic Development                                    | 1,193,206               | 374,374              | 0                        | 0                   | 1,193,206            | 374,374              |
| Interest and Fiscal Charges                             | 98,483                  | 110,219              | 0                        | 0                   | 98,483               | 110,219              |
| Sewer   | 0                       | 0                    | 1,303,879                | 1,287,643           | 1,303,879            | 1,287,643            |
| <i>Total Program Expenses</i>                           | <u>39,365,739</u>       | <u>34,566,066</u>    | <u>1,303,879</u>         | <u>1,287,643</u>    | <u>40,669,618</u>    | <u>35,853,709</u>    |
| Change in Net Position                                  | (1,249,524)             | (748,583)            | (155,918)                | (118,534)           | (1,405,442)          | (867,117)            |
| Restatement   | 0                       | 211,965              | 0                        | 0                   | 0                    | 211,965              |
| <i>Net Position at Beginning<br/>of Year (Restated)</i> | <u>103,695,856</u>      | <u>104,232,474</u>   | <u>10,226,480</u>        | <u>10,345,014</u>   | <u>113,922,336</u>   | <u>114,577,488</u>   |
| <i>Net Position at End of Year</i>                      | <u>\$102,446,332</u>    | <u>\$103,695,856</u> | <u>\$10,070,562</u>      | <u>\$10,226,480</u> | <u>\$112,516,894</u> | <u>\$113,922,336</u> |

**Governmental Activities**

Program revenues accounted for 67.92 percent of total revenues for governmental activities in 2019. Governmental activities services are primarily funded through these program revenues, with operating grants accounting for \$18,195,464 or 47.74 percent of total revenues. The major recipients of these intergovernmental receipts were the Motor Vehicle Gasoline Tax, Job and Family Services, and Board of Developmental Disabilities Special Revenue Funds.

**Gallia County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2019*  
*Unaudited*

---

The County's direct charges to users of governmental services made up \$5,393,440 or 14.15 percent of total governmental revenues. These charges are for fees associated with emergency medical services, the collection of property taxes, fines and forfeitures related to judicial activity, licenses and permits, and public assistance fees.

General revenues, primarily property and sales taxes, accounted for 32.08 percent of total revenues. This highlights the County's dependence upon its citizens and taxpayers to fund those programs most important to them.

Human service programs accounted for \$10,311,042 or 26.19 percent of total expenses for governmental activities. The expenses are primarily for Job and Family Services, Children's Services, and Child Support Enforcement activity. These activities are almost entirely paid from program revenues. These grants and entitlements allow the County to continue to offer a wide variety of quality services to its citizens without increasing the tax burden on our citizens.

Public safety programs are a major activity of the County, accounting for \$8,078,356 or 20.52 percent of all governmental expenses. These activities are funded primarily through property and sales taxes. The County attempts to supplement the income and activities of the sheriff department to enable the department to widen the scope of its activity at the lowest cost to the taxpayer. The Work Release Center is an example of this philosophy.

Public works programs accounted for \$6,033,617 or 15.33 percent of all governmental activities. These activities are paid entirely with program revenues. The funding from other governmental granting agencies was used for numerous road and bridge projects throughout the County.

General government legislative and executive and judicial, health, economic development, and interest and fiscal charges expenditures account for the remaining 37.96 percent of governmental expenses.

***Business-Type Activities***

The County's sewer operations experienced a decrease in net position of \$155,918 during 2019. Charges for services accounted for \$1,037,344, or 90.36 percent of total revenue. Sewer expenses increased \$16,236 from 2018.

**THE COUNTY'S FUNDS**

The County's governmental funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$37,469,517 and expenditures of \$37,741,140.

The fund balance of the General Fund increased \$194,990. The General Fund's unassigned fund balance of \$3,293,788 represented 27.09 percent of current year expenditures. Most of this balance remains in the County's treasury.

The fund balance of the Motor Vehicle Gasoline Tax Special Revenue Fund increased \$494,881. The Motor Vehicle Gasoline Tax Special Revenue Fund's spendable fund balance of \$2,709,303 represented 46.24 percent of current year expenditures.

The fund balance of the Job and Family Services Special Revenue Fund increased \$143,524. The Job and Family Services Special Revenue Fund's spendable fund balance of \$380,286 represented 5.11 percent of current year expenditures.

**Gallia County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2019*  
*Unaudited*

The fund balance of the Board of Developmental Disabilities Special Revenue Fund increased \$205,510. The Board of Developmental Disabilities Special Revenue Fund's spendable fund balance of \$1,429,330 represented 44.07 percent of current year expenditures.

The net position of the Sewer Enterprise Fund decreased \$155,918. The Sewer Fund's unrestricted net position of \$866,629 represented 81.50 percent of current year expenses.

***General Fund Budgeting Highlights***

The County's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund. From time to time during the year, the fund's budget may be amended as needs or conditions change.

During the course of 2019, the County amended its General Fund budget several times, though none were significant. All recommendations for a budget change came from either the County Auditor or departmental managers to the Finance Committee of the County Commissioners for review before going to the whole Commission for Ordinance enactment on the change. The allocation of appropriations among the departments and objects within a fund may be changes during the year with approval from the County Commissioners. With the General Fund supporting many of our major activities such as our sheriff department, as well as most legislative and executive activities, the General Fund is monitored closely looking for possible revenue shortfalls or overspending by individual departments.

For the General Fund, increases of \$1,320,409 were made to the original budgeted revenues to account mostly for increases in sales tax revenue due to the 0.25% increase in the sales tax rate. Final budgeted expenditures increased \$813,151 from the original amount to account mostly for increases in public safety expenditures. Gallia County's ending unencumbered fund balance in the General Fund was \$27,024 more than the final budgeted amount.

**CAPITAL ASSETS AND DEBT ADMINISTRATION**

***Capital Assets***

At the end of 2019, the County had \$111,939,631 in governmental activities and \$18,400,019 in business-type activities invested in land, infrastructure, construction in progress, land improvements, buildings and improvements, furniture, fixtures, and equipment, and vehicles. Table 3 shows 2019 balances compared to 2018.

(Table 3)  
 Capital Assets at December 31, 2019

|                                       | Governmental Activities |                      | Business-Type Activities |                     | Total                |                      |
|---------------------------------------|-------------------------|----------------------|--------------------------|---------------------|----------------------|----------------------|
|                                       | 2019                    | 2018                 | 2019                     | 2018                | 2019                 | 2018                 |
| Land                                  | \$1,355,765             | \$868,395            | \$0                      | \$0                 | \$1,355,765          | \$868,395            |
| Infrastructure                        | 97,076,465              | 97,604,504           | 8,466,786                | 8,787,970           | 105,543,251          | 106,392,474          |
| Construction in Progress              | 221,675                 | 0                    | 9,805,842                | 9,727,168           | 10,027,517           | 9,727,168            |
| Land Improvements                     | 74,325                  | 79,464               | 0                        | 0                   | 74,325               | 79,464               |
| Building and Improvements             | 10,710,179              | 8,672,827            | 0                        | 0                   | 10,710,179           | 8,672,827            |
| Furniture, Fixtures, and<br>Equipment | 1,539,864               | 1,309,298            | 88,091                   | 95,130              | 1,627,955            | 1,404,428            |
| Vehicles                              | 961,358                 | 1,105,414            | 39,300                   | 48,257              | 1,000,658            | 1,153,671            |
| <b>Totals</b>                         | <b>\$111,939,631</b>    | <b>\$109,639,902</b> | <b>\$18,400,019</b>      | <b>\$18,658,525</b> | <b>\$130,339,650</b> | <b>\$128,298,427</b> |

**Gallia County, Ohio**  
*Management's Discussion and Analysis*  
*For the Year Ended December 31, 2019*  
*Unaudited*

The assets of the County are reported at cost, net of depreciation. The County uses the modified approach to present infrastructure for its governmental type activities. Disclosures about the condition assessments for infrastructure can be found in the Required Supplementary Information. For additional information on capital assets, see Note 10 to the basic financial statements.

**Debt**

By year end, the County had various outstanding notes, bonds, loans, and capital leases payable, totaling \$12,825,562 of which \$374,863 is due within one year.

(Table 4)  
 Outstanding Debt at December 31, 2019

|                          | Governmental Activities |                    | Business-Type Activities |                    | Total               |                     |
|--------------------------|-------------------------|--------------------|--------------------------|--------------------|---------------------|---------------------|
|                          | 2019                    | 2018               | 2019                     | 2018               | 2019                | 2018                |
| General Obligation Bonds | \$2,085,203             | \$2,184,097        | \$0                      | \$0                | \$2,085,203         | \$2,184,097         |
| Bond Anticipation Notes  | 793,210                 | 0                  | 0                        | 0                  | 793,210             | 0                   |
| Revenue Bonds            | 0                       | 0                  | 6,146,900                | 6,272,000          | 6,146,900           | 6,272,000           |
| OWDA Loans               | 0                       | 0                  | 2,199,532                | 2,656,341          | 2,199,532           | 2,656,341           |
| OPWC Loans               | 141,725                 | 133,083            | 848,750                  | 891,083            | 990,475             | 1,024,166           |
| Capital Leases           | 610,242                 | 336,238            | 0                        | 0                  | 610,242             | 336,238             |
| <b>Totals</b>            | <b>\$3,630,380</b>      | <b>\$2,653,418</b> | <b>\$9,195,182</b>       | <b>\$9,819,424</b> | <b>\$12,825,562</b> | <b>\$12,472,842</b> |

The County's overall legal debt margin was \$14,838,632 at December 31, 2019. For additional information on the County's debt, see Notes 19 and 24 to the basic financial statements.

**CURRENT ISSUES**

As the preceding information shows, the County depends heavily on its taxpayers and grants and entitlements. Gallia County has tightened spending to better bring expenses in line with revenues and carefully watched financial planning, in order to remain on firm financial footing.

**CONTACTING THE COUNTY AUDITOR'S DEPARTMENT**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Larry M. Betz, Gallia County Auditor, 18 Locust Street, Gallipolis, Ohio 45631.



**Gallia County, Ohio**  
*Statement of Net Position*  
*December 31, 2019*

|  | Governmental<br>Activities | Business-Type<br>Activities | Total                |
|--|----------------------------|-----------------------------|----------------------|
| <b>Assets</b>                                    |                            |                             |                      |
| Equity in Pooled Cash and Cash Equivalents       | \$13,226,307               | \$906,034                   | \$14,132,341         |
| Cash and Cash Equivalents in Segregated Accounts | 186,023                    | 1,079                       | 187,102              |
| Cash and Cash Equivalents with Fiscal Agents     | 186,636                    | 0                           | 186,636              |
| Accrued Interest Receivable                      | 73,452                     | 0                           | 73,452               |
| Accounts Receivable                              | 403,614                    | 295,184                     | 698,798              |
| Internal Balances                                | 174,251                    | (174,251)                   | 0                    |
| Intergovernmental Receivable                     | 3,887,030                  | 0                           | 3,887,030            |
| Sales Tax Receivable                             | 1,596,858                  | 0                           | 1,596,858            |
| Materials and Supplies Inventory                 | 214,000                    | 0                           | 214,000              |
| Prepaid Items                                    | 431,712                    | 4,812                       | 436,524              |
| Loans Receivable                                 | 521,243                    | 0                           | 521,243              |
| Property Taxes Receivable                        | 5,204,779                  | 0                           | 5,204,779            |
| Net Pension Asset                                | 80,423                     | 0                           | 80,423               |
| Net OPEB Asset                                   | 67,882                     | 0                           | 67,882               |
| Nondepreciable Capital Assets                    | 98,653,905                 | 9,805,842                   | 108,459,747          |
| Depreciable Capital Assets, Net                  | 13,285,726                 | 8,594,177                   | 21,879,903           |
| <i>Total Assets</i>                              | <u>138,193,841</u>         | <u>19,432,877</u>           | <u>157,626,718</u>   |
| <b>Deferred Outflows of Resources</b>            |                            |                             |                      |
| Pension  | 6,682,942                  | 0                           | 6,682,942            |
| OPEB   | 945,960                    | 0                           | 945,960              |
| <i>Total Deferred Outflows of Resources</i>      | <u>7,628,902</u>           | <u>0</u>                    | <u>7,628,902</u>     |
| <b>Liabilities</b>                               |                            |                             |                      |
| Accounts Payable                                 | 534,765                    | 18,217                      | 552,982              |
| Contracts Payable                                | 52,406                     | 904                         | 53,310               |
| Accrued Wages Payable                            | 730,965                    | 9,098                       | 740,063              |
| Payroll Withholdings Payable                     | 40,149                     | 450                         | 40,599               |
| Matured Compensated Absences Payable             | 8,722                      | 0                           | 8,722                |
| Vacation and Other Leave Benefits Payable        | 787,983                    | 10,638                      | 798,621              |
| Intergovernmental Payable                        | 349,454                    | 10,168                      | 359,622              |
| Accrued Interest Payable                         | 17,094                     | 104,215                     | 121,309              |
| Unearned Revenue                                 | 263,867                    | 0                           | 263,867              |
| Long-Term Liabilities:                           |                            |                             |                      |
| Due within One Year                              | 214,699                    | 174,140                     | 388,839              |
| Due in More than One Year:                       |                            |                             |                      |
| Net Pension Liability                            | 21,686,130                 | 0                           | 21,686,130           |
| Net OPEB Liability                               | 9,616,153                  | 0                           | 9,616,153            |
| Other Amounts Due in More than One Year          | 3,779,068                  | 9,034,485                   | 12,813,553           |
| <i>Total Liabilities</i>                         | <u>38,081,455</u>          | <u>9,362,315</u>            | <u>47,443,770</u>    |
| <b>Deferred Inflows of Resources</b>             |                            |                             |                      |
| Property Taxes                                   | 4,690,705                  | 0                           | 4,690,705            |
| Pension  | 488,065                    | 0                           | 488,065              |
| OPEB   | 116,186                    | 0                           | 116,186              |
| <i>Total Deferred Inflows of Resources</i>       | <u>5,294,956</u>           | <u>0</u>                    | <u>5,294,956</u>     |
| <b>Net Position</b>                              |                            |                             |                      |
| Net Investment in Capital Assets                 | 108,256,845                | 9,203,933                   | 117,460,778          |
| Restricted for:                                  |                            |                             |                      |
| Debt Service                                     | 92,616                     | 0                           | 92,616               |
| Capital Projects                                 | 16,673                     | 0                           | 16,673               |
| Job and Family Services                          | 628,027                    | 0                           | 628,027              |
| Court Operations                                 | 1,492,639                  | 0                           | 1,492,639            |
| Sheriff Operations                               | 53,579                     | 0                           | 53,579               |
| Emergency Management Services                    | 1,192,849                  | 0                           | 1,192,849            |
| Real Estate Management                           | 916,401                    | 0                           | 916,401              |
| Roads and Bridge Projects                        | 4,443,575                  | 0                           | 4,443,575            |
| Developmental Disabilities                       | 1,744,944                  | 0                           | 1,744,944            |
| Economic Development                             | 912,170                    | 0                           | 912,170              |
| Childrens Services Operations                    | 164,008                    | 0                           | 164,008              |
| Child Support Services                           | 846,733                    | 0                           | 846,733              |
| Unclaimed Monies                                 | 27,596                     | 0                           | 27,596               |
| Other Purposes                                   | 55,108                     | 0                           | 55,108               |
| Unrestricted (Deficit)                           | (18,397,431)               | 866,629                     | (17,530,802)         |
| <i>Total Net Position</i>                        | <u>\$102,446,332</u>       | <u>\$10,070,562</u>         | <u>\$112,516,894</u> |

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Statement of Activities*  
For the Year Ended December 31, 2019

|                                      | Expenses            | Program Revenues     |  |  |
|--------------------------------------|---------------------|----------------------|--|--|
|                                      |                     | Charges for Services | Operating Grants, Contributions and Interest | Capital Grants, Contributions and Interest |
| <b>Governmental Activities</b>       |                     |                      |  |  |
| General Government:                  |                     |                      |  |  |
| Legislative and Executive            | \$6,705,342         | \$1,890,228          | \$291,435                                    | \$2,301,279                                |
| Judicial                             | 2,959,383           | 957,557              | 613,795                                      | 0  |
| Public Safety                        | 8,078,356           | 1,271,825            | 204,179                                      | 0  |
| Public Works                         | 6,033,617           | 183,662              | 5,996,036                                    | 0  |
| Health                               | 3,986,310           | 305,117              | 1,298,436                                    | 0  |
| Human Services                       | 10,311,042          | 655,711              | 9,058,181                                    | 0  |
| Economic Development                 | 1,193,206           | 129,340              | 733,402                                      | 0  |
| Interest and Fiscal Charges          | 98,483              | 0                    | 0  | 0  |
| <i>Total Governmental Activities</i> | 39,365,739          | 5,393,440            | 18,195,464                                   | 2,301,279                                  |
| <b>Business-Type Activity</b>        |                     |                      |  |  |
| Sewer                                | 1,303,879           | 1,037,344            | 0  | 0  |
| <i>Total Primary Government</i>      | <u>\$40,669,618</u> | <u>\$6,430,784</u>   | <u>\$18,195,464</u>                          | <u>\$2,301,279</u>                         |

**General Revenues**

Property Taxes Levied for:  
General Purposes  
Board of Developmental Disabilities  
Sales Taxes Levied for:  
General Purposes  
Public Safety  
Lodging Taxes  
Grants and Entitlements not Restricted to Specific Programs  
Gifts and Donations  
Interest  
Insurance Recoveries  
Other Revenues

*Total General Revenues*

Change in Net Position

*Net Position at Beginning of Year (Restated - See Note 3)*

*Net Position at End of Year*

See accompanying notes to the basic financial statements

Net (Expense) Revenue  
and Changes in Net Position

| Governmental<br>Activities | Business-Type<br>Activity | Total                |
|----------------------------|---------------------------|----------------------|
| (\$2,222,400)              | \$0                       | (\$2,222,400)        |
| (1,388,031)                | 0                         | (1,388,031)          |
| (6,602,352)                | 0                         | (6,602,352)          |
| 146,081                    | 0                         | 146,081              |
| (2,382,757)                | 0                         | (2,382,757)          |
| (597,150)                  | 0                         | (597,150)            |
| (330,464)                  | 0                         | (330,464)            |
| (98,483)                   | 0                         | (98,483)             |
| (13,475,556)               | 0                         | (13,475,556)         |
| 0                          | (266,535)                 | (266,535)            |
| (13,475,556)               | (266,535)                 | (13,742,091)         |
| 2,439,877                  | 0                         | 2,439,877            |
| 1,817,493                  | 0                         | 1,817,493            |
| 4,839,120                  | 0                         | 4,839,120            |
| 1,014,504                  | 0                         | 1,014,504            |
| 180,107                    | 0                         | 180,107              |
| 900,044                    | 0                         | 900,044              |
| 12,348                     | 0                         | 12,348               |
| 185,254                    | 5,715                     | 190,969              |
| 84,093                     | 0                         | 84,093               |
| 753,192                    | 104,902                   | 858,094              |
| 12,226,032                 | 110,617                   | 12,336,649           |
| (1,249,524)                | (155,918)                 | (1,405,442)          |
| 103,695,856                | 10,226,480                | 113,922,336          |
| <u>\$102,446,332</u>       | <u>\$10,070,562</u>       | <u>\$112,516,894</u> |

**Gallia County, Ohio**

*Balance Sheet*

*Governmental Funds*

*December 31, 2019*

|   | General            | Motor Vehicle<br>Gasoline<br>Tax | Job and<br>Family<br>Services | Board of<br>Developmental<br>Disabilities | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|--------------------|----------------------------------|-------------------------------|---|--------------------------------|--------------------------------|
| <b>Assets</b>   |                    |                                  |                               |   |                                |                                |
| Equity in Pooled Cash and<br>Cash Equivalents                                 | \$3,005,148        | \$2,128,621                      | \$871,103                     | \$1,292,767                               | \$5,689,350                    | \$12,986,989                   |
| Cash and Cash Equivalents in<br>Segregated Accounts                           | 51,151             | 11,024                           | 10,667                        | 10,167                                    | 84,681                         | 167,690                        |
| Cash and Cash Equivalents with<br>Fiscal Agents                               | 0                  | 0                                | 0                             | 186,636                                   | 0                              | 186,636                        |
| Restricted Assets:  |                    |                                  |                               |   |                                |                                |
| Cash and Cash Equivalents   | 27,596             | 0                                | 0                             | 0   | 0                              | 27,596                         |
| Receivables:  |                    |                                  |                               |   |                                |                                |
| Property Taxes  | 3,162,507          | 0                                | 0                             | 2,042,272                                 | 0                              | 5,204,779                      |
| Sales Taxes   | 1,330,499          | 0                                | 0                             | 0   | 266,359                        | 1,596,858                      |
| Accrued Interest  | 73,452             | 0                                | 0                             | 0   | 0                              | 73,452                         |
| Accounts  | 46,014             | 0                                | 0                             | 0   | 357,600                        | 403,614                        |
| Intergovernmental   | 541,250            | 2,491,808                        | 278,283                       | 366,911                                   | 208,778                        | 3,887,030                      |
| Loans   | 0                  | 0                                | 0                             | 0   | 521,243                        | 521,243                        |
| Interfund   | 419,726            | 0                                | 16,636                        | 0   | 73,097                         | 509,459                        |
| Materials and Supplies Inventory  | 0                  | 214,000                          | 0                             | 0   | 0                              | 214,000                        |
| Prepaid Items   | 227,558            | 42,404                           | 41,921                        | 21,342                                    | 98,487                         | 431,712                        |
| <b>Total Assets</b>   | <b>\$8,884,901</b> | <b>\$4,887,857</b>               | <b>\$1,218,610</b>            | <b>\$3,920,095</b>                        | <b>\$7,299,595</b>             | <b>\$26,211,058</b>            |
| <b>Liabilities and Fund Balances</b>  |                    |                                  |                               |   |                                |                                |
| <b>Liabilities</b>  |                    |                                  |                               |   |                                |                                |
| Accounts Payable  | \$37,633           | \$164,718                        | \$216,726                     | \$16,807                                  | \$98,881                       | \$534,765                      |
| Contracts Payable   | 0                  | 0                                | 0                             | 0   | 52,406                         | 52,406                         |
| Accrued Wages Payable   | 287,307            | 68,023                           | 93,493                        | 100,535                                   | 181,607                        | 730,965                        |
| Payroll Withholdings Payable  | 17,293             | 4,593                            | 4,445                         | 4,236                                     | 9,582                          | 40,149                         |
| Matured Compensated Absences Payable  | 1,493              | 0                                | 0                             | 0   | 7,229                          | 8,722                          |
| Intergovernmental Payable   | 176,900            | 16,941                           | 61,826                        | 25,852                                    | 67,935                         | 349,454                        |
| Interfund Payable   | 0                  | 28,094                           | 55,394                        | 44,408                                    | 207,312                        | 335,208                        |
| Unearned Revenue  | 0                  | 0                                | 86,236                        | 0   | 177,631                        | 263,867                        |
| <b>Total Liabilities</b>  | <b>520,626</b>     | <b>282,369</b>                   | <b>518,120</b>                | <b>191,838</b>                            | <b>802,583</b>                 | <b>2,315,536</b>               |
| <b>Deferred Inflows of Resources</b>  |                    |                                  |                               |   |                                |                                |
| Property Taxes not Levied to<br>Finance Current Year Operations               | 2,864,178          | 0                                | 0                             | 1,826,527                                 | 0                              | 4,690,705                      |
| Unavailable Revenue   | 1,213,675          | 1,639,781                        | 278,283                       | 451,058                                   | 342,573                        | 3,925,370                      |
| <b>Total Deferred Inflows of Resources</b>                                    | <b>4,077,853</b>   | <b>1,639,781</b>                 | <b>278,283</b>                | <b>2,277,585</b>                          | <b>342,573</b>                 | <b>8,616,075</b>               |
| <b>Fund Balances</b>  |                    |                                  |                               |   |                                |                                |
| Nonspendable  | 255,154            | 256,404                          | 41,921                        | 21,342                                    | 98,487                         | 673,308                        |
| Restricted  | 0                  | 2,709,303                        | 380,286                       | 1,429,330                                 | 5,640,349                      | 10,159,268                     |
| Committed   | 51,109             | 0                                | 0                             | 0   | 492,818                        | 543,927                        |
| Assigned  | 686,371            | 0                                | 0                             | 0   | 0                              | 686,371                        |
| Unassigned (Deficit)  | 3,293,788          | 0                                | 0                             | 0   | (77,215)                       | 3,216,573                      |
| <b>Total Fund Balances</b>  | <b>4,286,422</b>   | <b>2,965,707</b>                 | <b>422,207</b>                | <b>1,450,672</b>                          | <b>6,154,439</b>               | <b>15,279,447</b>              |
| <b>Total Liabilities, Deferred Inflows of<br/>Resources and Fund Balances</b> | <b>\$8,884,901</b> | <b>\$4,887,857</b>               | <b>\$1,218,610</b>            | <b>\$3,920,095</b>                        | <b>\$7,299,595</b>             | <b>\$26,211,058</b>            |

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Reconciliation of Total Governmental Fund Balances  
to Net Position of Governmental Activities  
December 31, 2019*

**Total Governmental Fund Balances** \$15,279,447

***Amounts reported for governmental activities in the statement of net position  
are different because:***

Capital Assets used in governmental activities are not financial resources  
and therefore are not reported in the funds. 111,939,631

Other long-term assets are not available to pay for current-period expenditures  
and therefore are not reported in the funds:

|                            |           |           |
|----------------------------|-----------|-----------|
| Delinquent Property Taxes  | 514,074   |           |
| Sales Taxes                | 563,320   |           |
| Intergovernmental Revenues | 2,573,546 |           |
| Charges for Services       | 200,542   |           |
| Interest                   | 73,452    |           |
| Other Revenues             | 436       |           |
|                            | 436       | 3,925,370 |

An internal service fund is used by management to charge the cost of insurance  
to individual funds. The assets and the liabilities of the internal service fund  
are included in governmental activities in the statement of net position 230,055

Vacation and Other Leave Benefits Payable is recognized for earned  
vacations and other leave benefits that are to be used within one  
year but is not recognized on the balance sheet until due. (787,983)

The net pension asset, net OPEB asset, net pension liability and net OPEB liability  
are not due and payable in the current period: therefore, the asset, liabilities, and  
related deferred inflows/outflows are not reported in governmental funds:

|                             |              |              |
|-----------------------------|--------------|--------------|
| Net Pension Asset           | 80,423       |              |
| Deferred Outflows - Pension | 6,682,942    |              |
| Deferred Inflows - Pension  | (488,065)    |              |
| Net Pension Liability       | (21,686,130) |              |
| Net OPEB Asset              | 67,882       |              |
| Deferred Outflows - OPEB    | 945,960      |              |
| Deferred Inflows - OPEB     | (116,186)    |              |
| Net OPEB Liability          | (9,616,153)  | (24,129,327) |

Long-term liabilities, accrued interest, and vacation benefits that are not due  
and payable in the current period and therefore are not reported in the funds:

|                          |             |             |
|--------------------------|-------------|-------------|
| GO Bonds Payable         | (2,085,203) |             |
| Bond Anticipation Notes  | (793,210)   |             |
| OPWC Loans Payable       | (141,725)   |             |
| Capital Leases Payable   | (610,242)   |             |
| Accrued Interest Payable | (17,094)    |             |
| Compensated Absences     | (363,387)   | (4,010,861) |

Net Position of Governmental Activities \$102,446,332

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Statement of Revenues, Expenditures, and Changes in Fund Balances*  
*Governmental Funds*  
*For the Year Ended December 31, 2019*

|   | General            | Motor<br>Vehicle<br>Gasoline<br>Tax | Job and<br>Family<br>Services | Board of<br>Developmental<br>Disabilities | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|---|--------------------|-------------------------------------|-------------------------------|---|--------------------------------|--------------------------------|
| <b>Revenues</b>   |                    |                                     |                               |   |                                |                                |
| Property Taxes  | \$2,443,374        | \$0                                 | \$0                           | \$1,819,344                               | \$0                            | \$4,262,718                    |
| Sales Taxes   | 4,726,687          | 0                                   | 0                             | 0   | 1,009,844                      | 5,736,531                      |
| Lodging Taxes   | 0                  | 0                                   | 0                             | 0   | 180,107                        | 180,107                        |
| Intergovernmental   | 1,151,462          | 5,719,000                           | 7,136,731                     | 1,318,701                                 | 3,354,254                      | 18,680,148                     |
| Charges for Services  | 1,467,781          | 155,636                             | 327,220                       | 293,411                                   | 2,443,649                      | 4,687,697                      |
| Licenses and Permits  | 2,380              | 11,336                              | 0                             | 0   | 24,014                         | 37,730                         |
| Fines and Forfeitures   | 231,755            | 15,802                              | 0                             | 0   | 219,879                        | 467,436                        |
| Interest  | 139,309            | 10,726                              | 0                             | 0   | 544                            | 150,579                        |
| Rent  | 64,852             | 0                                   | 9,410                         | 5,500                                     | 50,590                         | 130,352                        |
| Gifts and Donations   | 2,313,827          | 0                                   | 0                             | 3,300                                     | 6,060                          | 2,323,187                      |
| Other   | 491,213            | 20,135                              | 28,839                        | 100,131                                   | 172,714                        | 813,032                        |
| <i>Total Revenues</i>   | <u>13,032,640</u>  | <u>5,932,635</u>                    | <u>7,502,200</u>              | <u>3,540,387</u>                          | <u>7,461,655</u>               | <u>37,469,517</u>              |
| <b>Expenditures</b>   |                    |                                     |                               |   |                                |                                |
| Current:  |                    |                                     |                               |   |                                |                                |
| General Government:   |                    |                                     |                               |   |                                |                                |
| Legislative and Executive   | 4,480,365          | 0                                   | 0                             | 0   | 590,066                        | 5,070,431                      |
| Judicial  | 1,109,218          | 0                                   | 0                             | 0   | 1,408,358                      | 2,517,576                      |
| Public Safety   | 3,817,748          | 0                                   | 0                             | 0   | 2,876,670                      | 6,694,418                      |
| Public Works  | 67,259             | 5,801,023                           | 0                             | 0   | 33,629                         | 5,901,911                      |
| Health  | 33,106             | 0                                   | 0                             | 3,243,664                                 | 88,541                         | 3,365,311                      |
| Human Services  | 346,824            | 0                                   | 7,444,131                     | 0   | 1,840,395                      | 9,631,350                      |
| Economic Development  | 0                  | 0                                   | 0                             | 0   | 1,052,903                      | 1,052,903                      |
| Capital Outlay  | 2,301,279          | 0                                   | 0                             | 0   | 865,674                        | 3,166,953                      |
| Debt Service:   |                    |                                     |                               |   |                                |                                |
| Principal Retirement  | 2,252              | 50,528                              | 0                             | 0   | 186,968                        | 239,748                        |
| Interest and Fiscal Charges   | 940                | 7,845                               | 0                             | 0   | 91,754                         | 100,539                        |
| <i>Total Expenditures</i>   | <u>12,158,991</u>  | <u>5,859,396</u>                    | <u>7,444,131</u>              | <u>3,243,664</u>                          | <u>9,034,958</u>               | <u>37,741,140</u>              |
| <i>Excess of Revenues Over<br/>(Under) Expenditures</i>                 | <u>873,649</u>     | <u>73,239</u>                       | <u>58,069</u>                 | <u>296,723</u>                            | <u>(1,573,303)</u>             | <u>(271,623)</u>               |
| <b>Other Financing Sources (Uses)</b>                                   |                    |                                     |                               |   |                                |                                |
| Insurance Recoveries  | 84,093             | 0                                   | 0                             | 0   | 0                              | 84,093                         |
| Proceeds from Sale of Capital Assets                                    | 2,938              | 24,000                              | 0                             | 0   | 0                              | 26,938                         |
| Bond Anticipation Notes Issued  | 0                  | 0                                   | 0                             | 0   | 793,210                        | 793,210                        |
| Proceeds of OPWC Loans  | 0                  | 34,500                              | 0                             | 0   | 0                              | 34,500                         |
| Inception of Capital Lease  | 0                  | 389,000                             | 0                             | 0   | 0                              | 389,000                        |
| Transfers In  | 0                  | 0                                   | 85,455                        | 0   | 819,925                        | 905,380                        |
| Transfers Out   | (765,690)          | (25,858)                            | 0                             | (91,213)                                  | (22,619)                       | (905,380)                      |
| <i>Total Other Financing Sources (Uses)</i>                             | <u>(678,659)</u>   | <u>421,642</u>                      | <u>85,455</u>                 | <u>(91,213)</u>                           | <u>1,590,516</u>               | <u>1,327,741</u>               |
| <i>Net Change in Fund Balance</i>                                       | <u>194,990</u>     | <u>494,881</u>                      | <u>143,524</u>                | <u>205,510</u>                            | <u>17,213</u>                  | <u>1,056,118</u>               |
| <i>Fund Balances at Beginning of Year -<br/>(Restated - See Note 3)</i> | <u>4,091,432</u>   | <u>2,470,826</u>                    | <u>278,683</u>                | <u>1,245,162</u>                          | <u>6,137,226</u>               | <u>14,223,329</u>              |
| <i>Fund Balances at End of Year</i>                                     | <u>\$4,286,422</u> | <u>\$2,965,707</u>                  | <u>\$422,207</u>              | <u>\$1,450,672</u>                        | <u>\$6,154,439</u>             | <u>\$15,279,447</u>            |

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures, and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2019*

**Net Change in Fund Balances - Total Governmental Funds** \$1,056,118

*Amounts reported for governmental activities in the  
statement of activities are different because:*

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their useful lives as depreciation expense.

This is the amount by which depreciation exceeded capital outlay in the current period

|                          |                  |           |
|--------------------------|------------------|-----------|
| Capital Assets Additions | 3,772,045        |           |
| Depreciation Expense     | <u>(889,336)</u> | 2,882,709 |

Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. This is the amount of the proceeds and loss on disposal of assets

|  |                  |           |
|--|------------------|-----------|
| Proceeds from Sale of Capital Assets   | (26,938)         |           |
| Loss on the Disposal of Capital Assets | <u>(556,042)</u> | (582,980) |

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:

|                            |                 |         |
|----------------------------|-----------------|---------|
| Delinquent Property Taxes  | (5,348)         |         |
| Sales Taxes                | 117,093         |         |
| Intergovernmental Revenues | 394,530         |         |
| Charges for Services       | 70,225          |         |
| Interest                   | 45,945          |         |
| Other Revenues             | <u>(59,840)</u> | 562,605 |

Repayments of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position:

|                                  |                |         |
|----------------------------------|----------------|---------|
| General Obligation Bonds Payable | 98,894         |         |
| OPWC Loans Payable               | 25,858         |         |
| Capital Leases Payable           | <u>114,996</u> | 239,748 |

Debt proceeds are other financing sources in the governmental funds, but the issuance increases long-term liabilities in the statement of net position

|                         |                 |           |
|-------------------------|-----------------|-----------|
| Bond Anticipation Notes | (793,210)       |           |
| OPWC Loans              | <u>(34,500)</u> | (827,710) |

The inception of capital lease is reported as an other financing source in the governmental funds, but increases long-term liabilities on the statement of net position.

(389,000)

In the statement of activities, interest is accrued on outstanding debt, whereas in governmental funds, interest is expended when due.

2,056

The internal service fund used by management to charge the cost of insurance to individual individual funds is not reported in the government-wide statement of activities.

Governmental expenditures and the related internal service fund revenue are eliminated.

The net revenue (expense) of the internal service fund is allocated among the governmental activities:

(121,673)

Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.

|         |              |           |
|---------|--------------|-----------|
| Pension | 1,607,071    |           |
| OPEB    | <u>5,284</u> | 1,612,355 |

Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liabilities/assets are reported as pension/OPEB expense in the statement of activities.

|         |                  |             |
|---------|------------------|-------------|
| Pension | (4,728,821)      |             |
| OPEB    | <u>(963,840)</u> | (5,692,661) |

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds:

|   |               |              |
|---|---------------|--------------|
| Vacation and Other Leave Benefits Payable | (1,191)       |              |
| Compensated Absences Payable              | <u>10,100</u> | <u>8,909</u> |

*Change in Net Position of Governmental Activities* (\$1,249,524)

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Statement of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
General Fund  
For the Year Ended December 31, 2019

|   | <u>Budgeted Amounts</u> |                    | Actual             | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|---|-------------------------|--------------------|--------------------|---|
|   | <u>Original</u>         | <u>Final</u>       |                    |   |
| <b>Revenues</b>                                     |                         |                    |                    |   |
| Property Taxes                                      | \$2,491,135             | \$2,455,542        | \$2,455,542        | \$0   |
| Sales Taxes   | 3,029,189               | 4,506,639          | 4,506,639          | 0   |
| Intergovernmental                                   | 1,325,056               | 1,151,305          | 1,151,305          | 0   |
| Charges for Services                                | 1,329,395               | 1,253,954          | 1,253,954          | 0   |
| Licenses and Permits                                | 2,410                   | 2,380              | 2,380              | 0   |
| Fines and Forfeitures                               | 190,100                 | 239,423            | 239,423            | 0   |
| Interest  | 100,000                 | 139,367            | 139,367            | 0   |
| Rent  | 65,000                  | 64,852             | 64,852             | 0   |
| Gifts and Donations                                 | 16,000                  | 12,348             | 12,348             | 0   |
| Other   | 456,897                 | 499,781            | 499,781            | 0   |
| <i>Total Revenues</i>                               | <u>9,005,182</u>        | <u>10,325,591</u>  | <u>10,325,591</u>  | <u>0</u>  |
| <b>Expenditures</b>                                 |                         |                    |                    |   |
| Current:  |                         |                    |                    |   |
| General Government:                                 |                         |                    |                    |   |
| Legislative and Executive                           | 4,313,061               | 4,552,478          | 4,550,178          | 2,300   |
| Judicial  | 1,165,674               | 1,152,635          | 1,146,903          | 5,732   |
| Public Safety                                       | 3,018,571               | 3,707,654          | 3,692,619          | 15,035  |
| Public Works  | 70,228                  | 67,032             | 67,032             | 0   |
| Health  | 83,525                  | 34,950             | 34,950             | 0   |
| Human Services                                      | 420,598                 | 370,059            | 366,102            | 3,957   |
| <i>Total Expenditures</i>                           | <u>9,071,657</u>        | <u>9,884,808</u>   | <u>9,857,784</u>   | <u>27,024</u>   |
| <i>Excess of Revenues Over (Under) Expenditures</i> | <u>(66,475)</u>         | <u>440,783</u>     | <u>467,807</u>     | <u>27,024</u>   |
| <b>Other Financing Sources (Uses)</b>               |                         |                    |                    |   |
| Insurance Recoveries                                | 30,000                  | 84,093             | 84,093             | 0   |
| Proceeds from Sale of Capital Assets                | 0                       | 2,938              | 2,938              | 0   |
| Advances In   | 11,733                  | 11,733             | 11,733             | 0   |
| Advances Out  | 0                       | (119,544)          | (119,544)          | 0   |
| Transfers Out                                       | (815,553)               | (765,690)          | (765,690)          | 0   |
| <i>Total Other Financing Sources (Uses)</i>         | <u>(773,820)</u>        | <u>(786,470)</u>   | <u>(786,470)</u>   | <u>0</u>  |
| <i>Net Change in Fund Balance</i>                   | <u>(840,295)</u>        | <u>(345,687)</u>   | <u>(318,663)</u>   | <u>27,024</u>   |
| <i>Fund Balance at Beginning of Year (Restated)</i> | 1,977,846               | 1,977,846          | 1,977,846          | 0   |
| Prior Year Encumbrances Appropriated                | 166,261                 | 166,261            | 166,261            | 0   |
| <i>Fund Balance at End of Year</i>                  | <u>\$1,303,812</u>      | <u>\$1,798,420</u> | <u>\$1,825,444</u> | <u>\$27,024</u>   |

See accompanying notes to the basic financial statements



**Gallia County, Ohio**  
*Statement of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Motor Vehicle Gasoline Tax Fund*  
For the Year Ended December 31, 2019

|   | Budgeted Amounts |             | Actual      | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|---|------------------|-------------|-------------|---|
|   | Original         | Final       |             |   |
| <b>Revenues</b>                             |                  |             |             |   |
| Intergovernmental                           | \$5,049,500      | \$5,863,726 | \$5,863,726 | \$0   |
| Charges for Services                        | 151,500          | 123,173     | 123,173     | 0   |
| Licenses and Permits                        | 20,000           | 11,336      | 11,336      | 0   |
| Fines and Forfeitures                       | 12,000           | 15,383      | 15,383      | 0   |
| Interest                                    | 7,000            | 10,726      | 10,726      | 0   |
| Other                                       | 10,000           | 20,135      | 20,135      | 0   |
| <i>Total Revenues</i>                       | 5,250,000        | 6,044,479   | 6,044,479   | 0   |
| <b>Expenditures</b>                         |                  |             |             |   |
| Current:                                    |                  |             |             |   |
| Public Works                                | 5,210,945        | 5,319,588   | 5,319,588   | 0   |
| <i>Excess of Revenues Over Expenditures</i> | 39,055           | 724,891     | 724,891     | 0   |
| <b>Other Financing Sources (Uses)</b>       |                  |             |             |   |
| Proceeds of OPWC Loans                      | 0                | 34,500      | 34,500      | 0   |
| Transfers Out                               | (25,858)         | (25,858)    | (25,858)    | 0   |
| <i>Total Other Financing Sources (Uses)</i> | (25,858)         | 8,642       | 8,642       | 0   |
| <i>Net Change in Fund Balance</i>           | 13,197           | 733,533     | 733,533     | 0   |
| <i>Fund Balance at Beginning of Year</i>    | 1,368,524        | 1,368,524   | 1,368,524   | 0   |
| <i>Fund Balance at End of Year</i>          | \$1,381,721      | \$2,102,057 | \$2,102,057 | \$0   |

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Statement of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Job and Family Services Fund*  
For the Year Ended December 31, 2019

|   | Budgeted Amounts |                  | Actual           | Variance with<br>Final Budget<br>Positive<br>(Negative) |
|---|------------------|------------------|------------------|---|
|   | Original         | Final            |                  |   |
| <b>Revenues</b>                                     |                  |                  |                  |   |
| Intergovernmental                                   | \$8,476,668      | \$7,222,967      | \$7,222,967      | \$0   |
| Charges for Services                                | 315,000          | 340,407          | 340,407          | 0   |
| Rent  | 5,000            | 9,410            | 9,410            | 0   |
| Other   | 40,100           | 28,839           | 28,839           | 0   |
| <i>Total Revenues</i>                               | 8,836,768        | 7,601,623        | 7,601,623        | 0   |
| <b>Expenditures</b>                                 |                  |                  |                  |   |
| Current:  |                  |                  |                  |   |
| Human Services                                      | 8,930,968        | 7,486,193        | 7,486,193        | 0   |
| <i>Excess of Revenues Over (Under) Expenditures</i> | (94,200)         | 115,430          | 115,430          | 0   |
| <b>Other Financing Sources</b>                      |                  |                  |                  |   |
| Transfers In  | 94,000           | 85,455           | 85,455           | 0   |
| <i>Net Change in Fund Balance</i>                   | (200)            | 200,885          | 200,885          | 0   |
| <i>Fund Balance at Beginning of Year</i>            | 676,564          | 676,564          | 676,564          | 0   |
| <i>Fund Balance at End of Year</i>                  | <u>\$676,364</u> | <u>\$877,449</u> | <u>\$877,449</u> | <u>\$0</u>  |

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Statement of Revenues, Expenditures, and Changes  
in Fund Balance - Budget and Actual (Budget Basis)*  
*Board of Developmental Disabilities Fund*  
*For the Year Ended December 31, 2019*

|   | <u>Budgeted Amounts</u> |                    | <u>Actual</u>      | <u>Variance with<br/>Final Budget<br/>Positive<br/>(Negative)</u> |
|---|-------------------------|--------------------|--------------------|---|
|   | <u>Original</u>         | <u>Final</u>       |                    |   |
| <b>Revenues</b>                             |                         |                    |                    |   |
| Property Taxes                              | \$1,853,426             | \$1,828,769        | \$1,828,769        | \$0   |
| Intergovernmental                           | 1,052,750               | 1,359,097          | 1,359,097          | 0   |
| Charges for Services                        | 495,950                 | 271,822            | 271,822            | 0   |
| Rent  | 25,000                  | 5,500              | 5,500              | 0   |
| Gifts and Donations                         | 50                      | 3,300              | 3,300              | 0   |
| Other                                       | 125,000                 | 100,131            | 100,131            | 0   |
| <i>Total Revenues</i>                       | 3,552,176               | 3,568,619          | 3,568,619          | 0   |
| <b>Expenditures</b>                         |                         |                    |                    |   |
| Current:                                    |                         |                    |                    |   |
| Health                                      | 2,964,159               | 3,427,670          | 3,303,625          | 124,045   |
| <i>Excess of Revenues Over Expenditures</i> | 588,017                 | 140,949            | 264,994            | 124,045   |
| <b>Other Financing Uses</b>                 |                         |                    |                    |   |
| Transfers Out                               | (91,213)                | (91,213)           | (91,213)           | 0   |
| <i>Net Change in Fund Balance</i>           | 496,804                 | 49,736             | 173,781            | 124,045   |
| <i>Fund Balance at Beginning of Year</i>    | 956,347                 | 956,347            | 956,347            | 0   |
| Prior Year Encumbrances Appropriated        | 54,150                  | 54,150             | 54,150             | 0   |
| <i>Fund Balance at End of Year</i>          | <u>\$1,507,301</u>      | <u>\$1,060,233</u> | <u>\$1,184,278</u> | <u>\$124,045</u>  |

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Statement of Fund Net Position*  
*Proprietary Funds*  
*December 31, 2019*

|  | Business-Type<br>Activities | Governmental<br>Activities |
|--|-----------------------------|----------------------------|
|  | Sewer                       | Internal<br>Service        |
| <b>Assets</b>                                    |                             |                            |
| Current :  |                             |                            |
| Equity in Pooled Cash and Cash Equivalents       | \$906,034                   | \$211,722                  |
| Cash and Cash Equivalents in Segregated Accounts | 1,079                       | 18,333                     |
| Accounts Receivable                              | 295,184                     | 0                          |
| Prepaid Items                                    | 4,812                       | 0                          |
| <i>Total Current Assets</i>                      | <i>1,207,109</i>            | <i>230,055</i>             |
| Noncurrent:                                      |                             |                            |
| Nondepreciable Capital Assets                    | 9,805,842                   | 0                          |
| Depreciable Capital Assets, Net                  | 8,594,177                   | 0                          |
| <i>Total Noncurrent Assets</i>                   | <i>18,400,019</i>           | <i>0</i>                   |
| <i>Total Assets</i>                              | <i>19,607,128</i>           | <i>230,055</i>             |
| <b>Liabilities</b>                               |                             |                            |
| Current:   |                             |                            |
| Accounts Payable                                 | 18,217                      | 0                          |
| Contracts Payable                                | 904                         | 0                          |
| Accrued Wages Payable                            | 9,098                       | 0                          |
| Payroll Withholdings Payable                     | 450                         |                            |
| Vacation and Other Leave Benefits Payable        | 10,638                      | 0                          |
| Intergovernmental Payable                        | 10,168                      | 0                          |
| Accrued Interest Payable                         | 104,215                     | 0                          |
| Interfund Payable                                | 174,251                     | 0                          |
| Compensated Absences Payable                     | 5,576                       | 0                          |
| General Obligation Bonds Payable                 | 128,900                     | 0                          |
| OWDA Loans Payable                               | 39,664                      | 0                          |
| <i>Total Current Liabilities</i>                 | <i>502,081</i>              | <i>0</i>                   |
| Long-Term:                                       |                             |                            |
| Compensated Absences Payable                     | 7,867                       | 0                          |
| General Obligation Bonds Payable                 | 6,018,000                   | 0                          |
| OPWC Loans Payable                               | 848,750                     | 0                          |
| OWDA Loans Payable                               | 2,159,868                   | 0                          |
| <i>Total Long-Term Liabilities</i>               | <i>9,034,485</i>            | <i>0</i>                   |
| <i>Total Liabilities</i>                         | <i>9,536,566</i>            | <i>0</i>                   |
| <b>Net Position</b>                              |                             |                            |
| Net Investment in Capital Assets                 | 9,203,933                   | 0                          |
| Unrestricted                                     | 866,629                     | 230,055                    |
| <i>Total Net Position</i>                        | <i>\$10,070,562</i>         | <i>\$230,055</i>           |

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Statement of Revenues, Expenses,  
and Changes in Fund Net Position*  
*Proprietary Funds*  
For the Year December 31, 2019

|  | Business-Type<br>Activities | Governmental<br>Activities |
|--|-----------------------------|----------------------------|
|  | Sewer                       | Internal<br>Service        |
| <b>Operating Revenues</b>                      |                             |                            |
| Charges for Services                           | \$1,037,344                 | \$0                        |
| Other Operating Revenues                       | 104,902                     | 317,132                    |
| <i>Total Operating Revenues</i>                | 1,142,246                   | 317,132                    |
| <b>Operating Expenses</b>                      |                             |                            |
| Salaries and Wages                             | 139,888                     | 0                          |
| Fringe Benefits                                | 59,473                      | 438,805                    |
| Contractual Services                           | 422,260                     | 0                          |
| Materials and Supplies                         | 53,950                      | 0                          |
| Depreciation                                   | 337,180                     | 0                          |
| Other  | 50,542                      | 0                          |
| <i>Total Operating Expenses</i>                | 1,063,293                   | 438,805                    |
| <i>Operating Income (Loss)</i>                 | 78,953                      | (121,673)                  |
| <b>Non-Operating Revenues (Expenses)</b>       |                             |                            |
| Interest Income                                | 5,715                       | 0                          |
| Interest and Fiscal Charges                    | (240,586)                   | 0                          |
| <i>Total Non-Operating Revenues (Expenses)</i> | (234,871)                   | 0                          |
| <i>Change in Net Position</i>                  | (155,918)                   | (121,673)                  |
| <i>Net Position at Beginning of Year</i>       | 10,226,480                  | 351,728                    |
| <i>Net Position at End of Year</i>             | \$10,070,562                | \$230,055                  |

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds*  
*For the Year Ended December 31, 2019*

|   | Business-Type<br>Activities | Governmental<br>Activities |
|---|-----------------------------|----------------------------|
|   | Sewer                       | Internal<br>Service        |
| <b><i>Increase (Decrease) in Cash and Cash Equivalents</i></b>  |                             |                            |
| <b>Cash Flows from Operating Activities:</b>  |                             |                            |
| Cash Received from Customers  | \$1,004,761                 | \$0                        |
| Cash Received from Operating Receipts   | 0                           | 317,132                    |
| Cash Payments for Employee Services and Benefits  | (202,320)                   | (438,805)                  |
| Cash Payments to Suppliers for Goods and Services   | (490,292)                   | 0                          |
| Other Operating Revenues  | 105,617                     | 0                          |
| Other Operating Expenses  | (50,542)                    | 0                          |
| <i>Net Cash Provided by (Used for) Operating Activities</i>   | <u>367,224</u>              | <u>(121,673)</u>           |
| <b>Cash Flows from Non-Capital Financing Activities:</b>  |                             |                            |
| Advances In   | 79,439                      | 0                          |
| Advances Out  | (34)                        | 0                          |
| <i>Net Cash Provided by Non-Capital Financing Activities</i>  | <u>79,405</u>               | <u>0</u>                   |
| <b>Cash Flows from Investing Activities</b>   |                             |                            |
| Interest Income   | 5,715                       | 0                          |
| <b>Cash Flows from Capital and Related Financing Activities:</b>  |                             |                            |
| Acquisition of Capital Assets   | (83,464)                    | 0                          |
| Proceeds from OWDA Loans  | 55,980                      | 0                          |
| Principal Paid on Debt  | (680,222)                   | 0                          |
| Interest Paid on Debt   | (242,946)                   | 0                          |
| <i>Net Cash Used for Capital and Related Financing Activities</i>   | <u>(950,652)</u>            | <u>0</u>                   |
| <i>Net Decrease in Cash and Cash Equivalents</i>  | (498,308)                   | (121,673)                  |
| <i>Cash and Cash Equivalents at Beginning of Year</i>   | 1,405,421                   | 351,728                    |
| <i>Cash and Cash Equivalents at End of Year</i>   | <u>\$907,113</u>            | <u>\$230,055</u>           |
| <b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:</b> |                             |                            |
| <i>Income (Loss)</i>  | \$78,953                    | (\$121,673)                |
| <i>Adjustments:</i>   |                             |                            |
| Depreciation  | 337,180                     | 0                          |
| (Increase) Decrease in Assets:  |                             |                            |
| Accounts Receivable   | (32,583)                    | 0                          |
| Intergovernmental Receivable  | 715                         | 0                          |
| Prepaid Items   | (3,068)                     | 0                          |
| Increase (Decrease) in Liabilities:   |                             |                            |
| Accounts Payable  | (916)                       | 0                          |
| Accrued Wages Payable   | 661                         | 0                          |
| Payroll Withholdings Payable  | (333)                       | 0                          |
| Intergovernmental Payable   | (14,823)                    | 0                          |
| Interfund Payable   | (712)                       | 0                          |
| Vacation and Other Leave Benefits Payable   | 1,430                       | 0                          |
| Compensated Absences Payable  | 720                         | 0                          |
| <i>Net Cash Provided by (Used for) Operating Activities</i>   | <u>\$367,224</u>            | <u>(\$121,673)</u>         |

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Statement of Fiduciary Net Position*  
*Custodial Funds*  
*December 31, 2019*

|  |                           |
|--|---------------------------|
| <b>Assets</b>  |                           |
| Equity in Pooled Cash and Cash Equivalents                       | \$3,912,844               |
| Cash and Cash Equivalents in Segregated Accounts                 | 274,659                   |
| Receivables:   |                           |
| Intergovernmental  | 1,726,221                 |
| Accounts   | 121,146                   |
| Property Taxes   | 27,586,247                |
| Special Assessments  | <u>51,791</u>             |
| <i>Total Assets</i>  | <u>33,672,908</u>         |
| <b>Liabilities</b>   |                           |
| Accounts Payable   | 81,106                    |
| Intergovernmental Payable  | 2,616,164                 |
| Payroll Withholdings Payable                                     | <u>5,862</u>              |
| <i>Total Liabilities</i>   | <u>2,703,132</u>          |
| <b>Deferred Inflows of Resources</b>                             |                           |
| Property Taxes   | <u>27,586,247</u>         |
| <b>Net Position</b>  |                           |
| Restricted for Individuals, Organizations, and Other Governments | <u><u>\$3,383,529</u></u> |

See accompanying notes to the basic financial statements

**Gallia County, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Custodial Funds*  
*December 31, 2019*

**Additions**

|   |                   |
|---|-------------------|
| Intergovernmental                                 | \$3,816,204       |
| Amounts Received as Fiscal Agent                  | 7,895,188         |
| Licenses,, Permits and Fees for Other Governments | 3,856,144         |
| Fines and Forfeitures for Other Governments       | 278,113           |
| Amounts Held for Employees                        | 205,036           |
| Property Tax Collections for Other Governments    | 25,885,011        |
| Sheriff Sale Collections for Other Governments    | 41,991            |
| Other   | 542,452           |
| <i>Total Additions</i>                            | <u>42,520,139</u> |

**Deductions**

|   |                   |
|---|-------------------|
| Distributions to the State of Ohio                            | 3,921,334         |
| Distributions of State Funds to Other Governments             | 3,810,471         |
| Distributions as Fiscal Agent                                 | 7,210,533         |
| Licenses, Permits and Fees Distributions to Other Governments | 150,855           |
| Fines and Forfeitures Distributions to Other Governments      | 142,037           |
| Property Tax Distributions to Other Governments               | 26,522,035        |
| Sheriff Sale Distributions to Other Governments               | 48,121            |
| Distributions to Other Governments                            | 2,733             |
| Distributions to Individuals                                  | 209,524           |
| Other   | 626,311           |
| <i>Total Deductions</i>                                       | <u>42,643,954</u> |

*Decrease in Fiduciary Net Position* (123,815)

*Net Position at Beginning of Year* 3,507,344

*Net Position at End of Year* \$3,383,529

See accompanying notes to the basic financial statements



**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

**NOTE 1 - REPORTING ENTITY**

Gallia County, Ohio (the County), was created in 1803. The County is governed by a board of three Commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the County Auditor, County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, a Common Pleas Court Judge, and a Probate/Juvenile Court Judge. Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the entire County.

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards, and agencies that are not legally separate from the County. For Gallia County, this includes the Gallia County Board of Developmental Disabilities, Gallia County Children Services Board, and all departments and activities that are directly operated by the elected County officials.

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the program's governing board and (1) the County is able to significantly influence the programs of services performed or provided by the organization; or (2) the County is legally entitled to or can access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent upon the County in that the County approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefit to, or impose specific financial burdens on, the primary government. The County has no material component units.

The Gallia-Jackson-Meigs Counties Board of Alcohol, Drug Addiction, and Mental Health Services (ADAMH) and the O.O. McIntyre Park District are presented as custodial funds of the County because the County Auditor serves as the fiscal agent for these organizations.

As the custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the legally separate agencies, boards, and commissions listed below, the County serves as fiscal agent, but is not financially accountable for their operations nor are they fiscally dependent on the County. Accordingly, the activity of the following districts and agencies are presented as custodial funds within the County's financial statements.

***Gallia County Health Department*** is governed by a five member Board of Health which oversees the operation of the Health District. The Board is elected by a District Advisory Council composed of township trustees, county commissioners, and mayors of participating municipalities. The Board adopts its own budget and hires and fires its own staff. The Board has sole budgetary authority, and controls surpluses and deficits. The County is not legally obligated for the Health District's debt.

***Gallia County Soil and Water Conservation District*** is statutorily created as a separate and distinct political subdivision of the State. The five Supervisors of the Soil and Water Conservation District are elected officials authorized to contract and sue on behalf of the District. The Supervisors adopt their own budget, authorize District expenditures, hire and fire staff, and do not rely on the County to finance deficits. The District submits a budget to the Board of County Commissioners for inclusion on the

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

County's annual appropriation resolution. The Ohio Department of Natural Resources provides funding to match what is provided by the County out of the General Fund.

**Local Emergency Planning Committee (LEPC)** of Gallia County is a single county district. The State Emergency Response Commission designates Emergency Planning Districts within the state. The committee members are recommended by the County Commissioners for approval by the State Emergency Response Commission. The LEPC receives operating resources in the form of grants from the State. The activities of the LEPC are accounted for as a custodial fund of the County. The County has no ability to impose its will on the organization. No benefit/burden relationship exists. The County's accountability ceases with the recommendation of appointments of committee members.

**Gallia County Council on Aging** is operated under a separate board of directors, which currently consists of 18 members from various clubs, companies, and the Gallia County community. Although the County collects tax monies for the Council, the County is not involved in the selection of directors or management of the Council on Aging or in the authorization of expenditures.

**Gallia County Family and Children First Council** is controlled by an oversight committee. The chair of the County Commissioners serves on the committee. The County is the fiscal agent for the Council's monies.

The County is associated with the following organizations that are defined as jointly governed organizations, related organizations, or shared risk pools. These organizations are presented in Notes 20, 21, and 22 to the basic financial statements.

- Solid Waste Management District
- Gallia-Jackson-Meigs Counties Board of Alcohol, Drug Addiction, and Mental Health Services (ADAMH)
- Area Agency on Aging, District 7, Inc.
- Ohio Valley Resource Conservation and Development Area, Inc.
- Gallia-Meigs Community Action Agency
- Gallia-Jackson Child Abuse and Neglect Advisory Board
- Ohio Valley Regional Development Commission
- Southern Ohio Council of Governments
- Regional Child Abuse Prevention Council
- O.O. McIntyre Park District
- Bossard Memorial Library
- Gallia Metropolitan Housing Authority
- County Risk Sharing Authority, Inc. (CORSA)
- County Commissioners Association of Ohio Workers' Compensation Group Rating Plan

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the County's accounting policies are described below.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

**A. Basis of Presentation**

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the County at year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program; grants and contributions that are restricted to meeting the operational or capital requirements of a particular program; and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

***Fund Financial Statements*** During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

**B. Fund Accounting**

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary, and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources, and liabilities and deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

**General Fund** - The General Fund accounts for and reports all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose, provided it is expended and transferred according to the general laws of Ohio.

**Motor Vehicle Gasoline Tax Fund** - This fund accounts for the County road and bridge maintenance, repair and improvement programs. Revenue sources include Federal and State grants and distributions.

**Job and Family Services Fund** - This fund accounts for various Federal and State grants, as well as transfers from the General Fund that are used to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

**Board of Developmental Disabilities Fund** - This fund accounts for the operation of a school, workshop, and resident homes for the developmentally disabled. Revenue sources include a county-wide property tax levy and Federal and State grants.

The other governmental funds of the County account for grants and other resources and capital projects, whose use is restricted for a particular purpose.

**Proprietary Funds** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position, and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Fund** Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following is a description of the County's Enterprise Fund:

**Sewer Fund** This fund accounts for sanitary sewer services provided to County individual and commercial users. The costs of providing these services are financed primarily through user charges.

**Internal Service Funds** Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The internal service fund accounts for funds held in reserve to cover excess deductible costs in providing health insurance for the County's employees.

**Fiduciary Funds** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The County's fiduciary funds are custodial funds. Custodial funds are used to account for assets held by the County as fiscal agent for the Board of Health and other districts and entities; for various taxes, assessments, fines and fees collected for the benefit of and distributed to other governments; for State shared resources received from the State and distributed to other local governments; and for the distribution of employee payroll withholdings.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

*C. Measurement Focus*

**Government-wide Financial Statements** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the County are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

**Fund Financial Statements** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total assets. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities. Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from investment trust, private purpose trust funds, and custodial funds.

*D. Basis of Accounting*

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of year end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements, and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the taxable sale takes place. Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 8). Revenue from grants, entitlements, and donations is recognized in the year in which all eligibility requirements have been

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the County must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: sales tax (see Note 9), interest, federal and state grants and subsidies, state-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees, and rentals.

Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because such amounts have not yet been earned.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 12 and 13.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the County, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance fiscal year 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the County, unavailable revenue includes delinquent property taxes, sales taxes, interest, charges for services, and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balance to net position of governmental activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 12 and 13)

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

***E. Budgetary Process***

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the County Commissioners. The level of control has been established by the County Commissioners at the fund, function, and object level.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during 2019 upon which the final appropriations were based.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

*F. Cash and Cash Equivalents*

To improve cash management, cash received by the County Treasurer is pooled. Cash balances, except cash held by a fiscal agent or held in segregated accounts, are pooled and invested in short-term investments in order to provide improved cash management. Individual fund integrity is maintained through the County's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

The Gallia County Board of Developmental Disabilities has an account held separate from the County's pooled accounts. This depository account is presented as "Cash and Cash Equivalents with Fiscal Agents" since it is not deposited into the County's treasury.

Various departments within the County have segregated bank accounts for monies held separate from the County's central bank account. These accounts are presented as "Cash and Cash Equivalents in Segregated Accounts" since they are not required to be deposited with the County Treasurer.

Investment procedures are restricted by the provisions of the Ohio Revised Code. County policy requires interest earned on investments to be credited to the General Fund except where there is a legal requirement or there are bond proceeds for capital improvements. Interest revenue credited to the General Fund during 2019 amounted to \$139,309, which includes \$123,772 assigned from other County funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the County are considered to be cash equivalents.

*G. Inventory*

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

*H. Restricted Assets*

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by the creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation. Unclaimed monies that are required to be held for five years before they may be utilized by the County are reported as restricted.

*I. Receivables and Payables*

Receivables and payables are recorded on the County's financial statements to the extent that the amounts are determined material and substantiated not only by supporting documentation, but also, by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectability.

Using these criteria, the County has elected to not record child support arrearages. These amounts, while potentially significant, are not considered measurable, and because collections are often significantly in arrears, the County is unable to determine a reasonable value.

*J. Prepaid Items*

Payments made to vendors for services that will benefit periods beyond December 31, 2019, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

*K. Interfund Balances*

On fund financial statements, receivables and payables resulting from short-term interfund loans or interfund services provided and used are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

*L. Capital Assets*

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the enterprise funds are reported both in the business type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The County was able to estimate the historical cost for the initial reporting of infrastructure by back trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The County maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.



**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

|                                    | Governmental<br>Activities | Business-Type<br>Activities |
|------------------------------------|----------------------------|-----------------------------|
| Land Improvements                  | 20 - 40 Years              | N/A                         |
| Buildings and Improvements         | 10 - 40 Years              | N/A                         |
| Furniture, Fixtures, and Equipment | 5 - 30 Years               | 5 - 30 Years                |
| Vehicles                           | 5 - 20 Years               | 5 - 20 Years                |
| Infrastructure                     | N/A                        | 15 - 40 Years               |

The County’s infrastructure consists of County roads and bridges, certain culverts, and sewer systems. The County reports infrastructure acquired prior to December 31, 1980.

County road and bridges (infrastructure reported in the Governmental activities column of the statement of net position) are presented using the modified approach and therefore these assets are not depreciated. In addition, expenditures made by the County to preserve existing roads or bridges are expensed rather than capitalized. Only expenditures for additions or improvements are capitalized. Additional disclosures about the condition assessments and maintenance cost regarding the County’s roads and bridges appear in the Required Supplementary Information.

*M. Compensated Absences*

The County reports compensated absences in accordance with the provisions of GASB Statement No. 16, “Accounting for Compensated Absences” as interpreted by Interpretation No. 6 of the GASB, “Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements”.

Vacation and compensatory time benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The liability is recorded as “vacation and other leave benefits payable” as the balances are to be used by employees in the year following the year in which the benefit was earned.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those employees for whom it is probable will become eligible to receive payment in the future. The County has determined that employees with the County for ten to twenty years, depending on each department, are probable to receive payment in the future. The liability is based on accumulated sick leave and employees’ wage rates at year end.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are reported as “matured compensated absences payable” in the fund from which the employees who will receive the payment are paid.

*N. Accrued Liabilities and Long-term Obligations*

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

*O. Fund Balance*

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

***Nonspendable*** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or are legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash. It also includes the long-term amount of loans and notes receivable, as well as property acquired for resale, unless the use of proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

***Restricted*** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (County resolutions).

Enabling legislation authorizes the County to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the County can be compelled by an external party, such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specific by the legislation.

***Committed*** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the Commission removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by County Commissioners, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

***Assigned*** Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In the General Fund, assigned amounts represent intended uses established by the County Commissioners or a County official delegated that authority by resolution or by State Statute.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

***Unassigned*** Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first, followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***P. Net Position***

Net Position represents the difference between assets and liabilities. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes include resources restricted for marriage license services, hotel taxes, election security, and community reinvestment area administration activities.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

***Q. Pensions/Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***R. Operating Revenues and Expenses***

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for wastewater treatment and self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. Revenues and expenses not meeting these definitions are reported as non-operating.

***S. Internal Activity***

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated. Internal allocations of overhead expenses from one program to another or within the same program are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

*T. Extraordinary and Special Items*

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the County and that are either unusual in nature or infrequent in occurrence. The County did not have any extraordinary or special items in 2019.

*U. Estimates*

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**NOTE 3 - CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF FUND BALANCES AND NET POSITION**

The Governmental Accounting Standards Board (GASB) recently issued GASB Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance. The County evaluated implementing these certain GASB pronouncements based on the guidance in GASB 95.

For 2019, the County implemented GASB Statement No. 84, Fiduciary Activities; Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements; Statement No. 90, Majority Equity Interests – An Amendment of GASB 14 & 61; and related guidance from (GASB) Implementation Guide No. 2019-2, Fiduciary Activities.

For 2019, the County also implemented the Governmental Accounting Standards Board's (GASB) Implementation Guide No. 2018-1. These changes were incorporated in the County's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the County will no longer be reporting agency funds. The County reviewed its agency funds and certain funds will be reported in the new fiduciary fund classification of custodial funds, while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the County's financial statements.

GASB Statement 88 improves the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. These changes were incorporated in the County's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

***Restatement of Fund Balances and Net Position***

The implementation of GASB Statement No. 84 had the following effect on fund balances as of December 31, 2018:

|  | General     | Other<br>Governmental<br>Funds | Total<br>Governmental<br>Funds |
|--|-------------|--------------------------------|--------------------------------|
| Fund Balances, December 31, 2018             | \$4,112,092 | \$6,124,431                    | \$14,231,194                   |
| Adjustments:                                 |             |                                |                                |
| GASB Statement No. 84                        | (20,660)    | 12,795                         | (7,865)                        |
| Restated Fund Balances,<br>December 31, 2018 | \$4,091,432 | \$6,137,226                    | \$14,223,329                   |

At December 31, 2018, the County's Net Investment in Capital Assets was understated due to the omission of the County Landfill. Although the County leases all responsibilities for maintaining the landfill, the asset must be included on the County's records.

The implementation of GASB Statement No. 84 and the understatement of the Net Investment in Capital Assets had the following effects on net position as reported December 31, 2018:

|   | Governmental<br>Activities |
|---|----------------------------|
| Net Position December 31, 2018          | \$103,483,891              |
| Adjustments:                            |                            |
| GASB Statement No. 84                   | (7,865)                    |
| Understatement of Capital Assets        | 219,830                    |
| Restated Net Position December 31, 2018 | \$103,695,856              |

The implementation of GASB Statement No. 84 had the following effect on fiduciary net position as of December 31, 2018:

|   | Fiduciary Funds |             |
|---|-----------------|-------------|
|   | Agency          | Custodial   |
| Net Position December 31, 2018          | \$0             | \$0         |
| Adjustments:                            |                 |             |
| Assets                                  | (33,872,791)    | 33,485,234  |
| Liabilities                             | (33,872,791)    | 1,678,337   |
| Deferred Inflows of Resources           | 0               | 28,299,553  |
| Restated Net Position December 31, 2018 | \$0             | \$3,507,344 |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2019

**NOTE 4 - FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

| Fund Balances                 | General<br>Fund    | Motor<br>Vehicle<br>Gas<br>Tax | Job and<br>Family<br>Services | Board of<br>Development<br>Disabilities | Other<br>Governmental<br>Funds | Totals              |
|-------------------------------|--------------------|--------------------------------|-------------------------------|---|--------------------------------|---------------------|
| <b>Nonspendable:</b>          |                    |                                |                               |   |                                |                     |
| Inventory                     | \$0                | \$214,000                      | \$0                           | \$0                                     | \$0                            | \$214,000           |
| Prepays                       | 227,558            | 42,404                         | 41,921                        | 21,342                                  | 98,487                         | 431,712             |
| Unclaimed Monies              | 27,596             | 0                              | 0                             | 0                                       | 0                              | 27,596              |
| <i>Total Nonspendable</i>     | <u>255,154</u>     | <u>256,404</u>                 | <u>41,921</u>                 | <u>21,342</u>                           | <u>98,487</u>                  | <u>673,308</u>      |
| <b>Restricted for:</b>        |                    |                                |                               |   |                                |                     |
| Road and Bridge Projects      | 0                  | 2,709,303                      | 0                             | 0                                       | 0                              | 2,709,303           |
| Emergency Management Services | 0                  | 0                              | 0                             | 0                                       | 1,121,453                      | 1,121,453           |
| Court Operations              | 0                  | 0                              | 0                             | 0                                       | 1,421,148                      | 1,421,148           |
| Real Estate Assessment        | 0                  | 0                              | 0                             | 0                                       | 925,756                        | 925,756             |
| Developmental Disabilities    | 0                  | 0                              | 0                             | 1,429,330                               | 0                              | 1,429,330           |
| Job and Family Services       | 0                  | 0                              | 380,286                       | 0                                       | 0                              | 380,286             |
| Economic Development          | 0                  | 0                              | 0                             | 0                                       | 923,223                        | 923,223             |
| Childrens Services Operations | 0                  | 0                              | 0                             | 0                                       | 189,268                        | 189,268             |
| Child Support Services        | 0                  | 0                              | 0                             | 0                                       | 847,346                        | 847,346             |
| Debt Service                  | 0                  | 0                              | 0                             | 0                                       | 109,710                        | 109,710             |
| Sheriff Operations            | 0                  | 0                              | 0                             | 0                                       | 47,337                         | 47,337              |
| Other Purposes                | 0                  | 0                              | 0                             | 0                                       | 55,108                         | 55,108              |
| <i>Total Restricted</i>       | <u>0</u>           | <u>2,709,303</u>               | <u>380,286</u>                | <u>1,429,330</u>                        | <u>5,640,349</u>               | <u>10,159,268</u>   |
| <b>Committed to:</b>          |                    |                                |                               |   |                                |                     |
| Public Safety                 | 51,109             | 0                              | 0                             | 0                                       | 0                              | 51,109              |
| Emergency Medical Services    | 0                  | 0                              | 0                             | 0                                       | 384,795                        | 384,795             |
| Waste Management              | 0                  | 0                              | 0                             | 0                                       | 108,023                        | 108,023             |
| <i>Total Committed</i>        | <u>51,109</u>      | <u>0</u>                       | <u>0</u>                      | <u>0</u>                                | <u>492,818</u>                 | <u>543,927</u>      |
| <b>Assigned to:</b>           |                    |                                |                               |   |                                |                     |
| Purchases on Order            | 56,374             | 0                              | 0                             | 0                                       | 0                              | 56,374              |
| Year 2020 Appropriations      | 556,064            | 0                              | 0                             | 0                                       | 0                              | 556,064             |
| Insurance Claims              | 73,933             | 0                              | 0                             | 0                                       | 0                              | 73,933              |
| <i>Total Assigned</i>         | <u>686,371</u>     | <u>0</u>                       | <u>0</u>                      | <u>0</u>                                | <u>0</u>                       | <u>686,371</u>      |
| Unassigned (Deficit)          | 3,293,788          | 0                              | 0                             | 0                                       | (77,215)                       | 3,216,573           |
| <i>Total Fund Balances</i>    | <u>\$4,286,422</u> | <u>\$2,965,707</u>             | <u>\$422,207</u>              | <u>\$1,450,672</u>                      | <u>\$6,154,439</u>             | <u>\$15,279,447</u> |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

**NOTE 5 - DEFICIT FUND BALANCES**

The following funds had deficit fund balances as of December 31, 2019:

|                        | <u>Deficit</u> |
|------------------------|----------------|
| Special Revenue Funds: |                |
| Jail Interim Financing | \$72,464       |
| Dog and Kennel         | 3,391          |

These deficits resulted from payables recorded in accordance with Generally Accepted Accounting Principles. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

**NOTE 6 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Budget Basis) for the General and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Outstanding year end encumbrances are treated as expenditures (budget basis) rather than restricted, committed, or assigned fund balance (GAAP basis).
4. Unrecorded cash and interest, segregated accounts, and prepaid items are reported on the balance sheet (GAAP) but not on the budgetary basis.
5. Cash that is held by the agency funds on behalf of County funds on a budget basis are allocated and reported on the balance sheet (GAAP basis) in the appropriate County fund.
6. Advances in and advances out are operating transactions (budget) as opposed to balance sheet transactions (cash).
7. Certain funds are accounted for as separate funds internally with legally adopted budgets (budget basis) that do not meet the definitions of special revenue funds under GASB Statement No. 54 and were reported with the General Fund (GAAP basis).

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

Adjustments necessary to convert the results of operations at the end of the year on the Budget basis to the GAAP basis are as follows:

|   | General            | Motor<br>Vehicle<br>Gasoline<br>Tax | Job and<br>Family<br>Services | Board of<br>Developmental<br>Disabilities |
|---|--------------------|-------------------------------------|-------------------------------|---|
| GAAP Basis  | \$194,990          | \$494,881                           | \$143,524                     | \$205,510                                 |
| Revenue Accruals  | (2,450,081)        | (231,927)                           | 110,090                       | 47,747                                    |
| Beginning of the Year:  |                    |                                     |                               |   |
| Cash with Fiscal Agent  | 0                  | 0                                   | 0                             | 167,863                                   |
| Unrecorded Cash   | 41,171             | 0                                   | 0                             | 0   |
| Cash in Segregated Accounts   | 8,775              | 0                                   | 0                             | 0   |
| Prepaid Items   | 116,011            | 13,968                              | 17,935                        | 20,472                                    |
| Undivided Tax Fund Cash Allocation  | 80,221             | 0                                   | 0                             | 59,664                                    |
| End of the Year:  |                    |                                     |                               |   |
| Cash with Fiscal Agent  | 0                  | 0                                   | 0                             | (186,636)                                 |
| Unrecorded Cash   | (68,832)           | (41,846)                            | (6,346)                       | 0   |
| Cash in Segregated Accounts   | (51,151)           | (11,024)                            | (10,667)                      | (10,167)                                  |
| Prepaid Items   | (227,558)          | (42,404)                            | (41,921)                      | (21,342)                                  |
| Undivided Tax Fund Cash Allocation  | (68,053)           | 0                                   | 0                             | (50,239)                                  |
| Expenditure Accruals  | 2,388,512          | 575,885                             | (11,730)                      | (841)                                     |
| Proceeds from Sale of Capital Assets  | 0                  | (24,000)                            | 0                             | 0   |
| Advances In   | 11,733             | 0                                   | 0                             | 0   |
| Advances Out  | (119,544)          | 0                                   | 0                             | 0   |
| To reclassify excess of revenues and other sources of financial resources over expenditures and other uses of financial resources into financial statement fund types | (47,627)           | 0                                   | 0                             | 0   |
| Encumbrances  | (127,230)          | 0                                   | 0                             | (58,250)                                  |
| Budget Basis  | <u>(\$318,663)</u> | <u>\$733,533</u>                    | <u>\$200,885</u>              | <u>\$173,781</u>                          |

**NOTE 7 - DEPOSITS AND INVESTMENTS**

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies may be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States, or any book entry, zero-coupon United States treasury security that is a direct obligation of the United States;



**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

2. Bonds, notes, debentures, or any other obligations or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of this state or the political subdivisions of this state, provided the bonds or other obligations of political subdivisions mature within ten years from the date of settlement;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts, in eligible institutions pursuant to ORC sections 135.32;
6. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service or consisting exclusively of obligations described in (1) or (2) above; commercial paper as described in ORC section 135.143 (6); and repurchase agreements secured by such obligations, provided these investments are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities or cash, equal value for equal value, within certain limitations;
9. Up to forty percent of the County's average portfolio, if training requirements have been met in either of the following:
  - a. Commercial paper notes in entities incorporated under the laws of Ohio, or any other State, that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation, which mature within 270 days after purchase, and the investment in commercial paper notes of a single issuer shall not exceed the aggregate five percent of interim monies available for investment at the time of purchase.
  - b. Bankers acceptances of banks that are insured by the federal deposit insurance corporation and that mature not later than 180 days after purchase.
10. Up to fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions doing business under authority granted by the U.S. or any state provided the notes are rated in the three highest categories by at least two nationally recognized standard rating services at the time of purchase and the notes mature not later than three years after purchase;

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

11. A current unpaid or delinquent tax line of credit, provided certain conditions are met related to a County land reutilization corporation organized under ORC Chapter 1724; and,
12. Up to two percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government, subject to certain limitations. All interest and principal shall be denominated and payable in United States funds.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of settlement, unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

***Cash on Hand*** At year end, the County had \$54,074 in undeposited cash on hand which is included as a part of "Equity in Pooled Cash and Cash Equivalents".

**NOTE 8 - RECEIVABLES**

Receivables at December 31, 2019, consisted of property taxes, sales taxes, special assessments, accrued interest, accounts (billings for user fees including unbilled utility services), loans, intergovernmental receivables arising from entitlements and shared revenues, and interfund. All receivables, except property taxes, special assessments, and a portion of the loan receivable, are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

***A. Property Taxes***

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2019 for real and public utility property taxes represents collections of 2018 taxes.

2019 real property taxes were levied after October 1, 2019, on the assessed value as of January 1, 2019, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2019 real property taxes are collected in and intended to finance 2020.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2019 public utility property taxes which became a lien December 31, 2018, are levied after October 1, 2019, and are collected in 2020 with real property taxes.

The full tax rate for all County operations for the year ended December 31, 2019, was \$9.00 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2018 property tax receipts were based are as follows:

|   |                             |
|---|-----------------------------|
| Real Property                             | \$539,971,440               |
| Public Utility Tangible Personal Property | <u>234,379,350</u>          |
| Total Assessed Value                      | <u><u>\$774,350,790</u></u> |

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, excluding the County itself, is accounted for through agency funds. The amount of the County's tax collections is accounted for within the applicable funds. Property taxes receivable represents real and public utility taxes and outstanding delinquencies which were measurable as of December 31, 2019, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2019 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

***B. Loans Receivable***

The Community Development Block Grant Special Revenue Fund reflects a loan receivable of \$521,243. This amount is for the principal owed to the County for State Industrial Site Improvement Fund Grant monies and local monies used to construct a speculative building that was sold to a local manufacturing company and financed by the County. The loan bears no interest. This loan is to be repaid over a 20 year period. The amount scheduled for collection during the subsequent year is \$44,999.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

**C. Intergovernmental Receivables**

A summary of intergovernmental receivables follows:

| <b>Governmental Activities</b>                     | <u>Amounts</u>            |
|--|---------------------------|
| Gas Excise Tax                                     | \$1,743,294               |
| Motor Vehicle License Tax                          | 734,423                   |
| Job & Family Services Reimbursements               | 285,148                   |
| S18 Special Education Grant                        | 183,946                   |
| Casino Tax   | 176,438                   |
| Local Government                                   | 164,541                   |
| Homestead and Rollback                             | 160,629                   |
| Youth Services Grant                               | 94,102                    |
| Defense of Indigents                               | 44,890                    |
| State Victims Assistance Advisory                  | 42,867                    |
| Election Expense                                   | 39,818                    |
| Medicaid   | 34,383                    |
| Board of Developmental Disabilities Reimbursements | 25,264                    |
| Title XX   | 24,760                    |
| Therapy Services Reimbursements                    | 21,635                    |
| Miscellaneous                                      | 21,396                    |
| Emergency Management Performance Grant             | 21,056                    |
| Special Education Part B- IDEA                     | 18,689                    |
| Community Housing Impact and Preservation Program  | 18,425                    |
| Victims of Crime Act - Victim Assistance           | 9,218                     |
| Jail Bills   | 6,816                     |
| Early Childhood Special Education                  | 6,499                     |
| FAA Airport Grant                                  | 6,126                     |
| EMS Training and Equipment Grant                   | 1,500                     |
| School Lunch Reimbursement                         | 1,167                     |
| <b>Total Governmental</b>                          | <u><u>\$3,887,030</u></u> |

**NOTE 9 - PERMISSIVE SALES AND USE TAX**

On November 17, 1981, the County Commissioners adopted, by resolution, a one-half percent tax on all retail sales made in the County and on the storage, use, or consumption in the County of tangible personal property, including automobiles, not subject to the sales tax. On March 5, 1987, the County Commissioners adopted, by resolution, a proposal for an additional one-half percent tax as allowed by Sections 5705.026 and 5705.023, Revised Code, which was approved by the voters at a special election held on May 5, 1987. On August 18, 1994, the County Commissioners adopted, by resolution, a proposal for an additional one-quarter of one percent tax for the implementation of a county-wide 9-1-1 system, as allowed by Sections 5739.026 and 5741.023 of the Revised Code, which was voted on and passed by the voters on November 8, 1994. The tax for the 9-1-1 system is approved for a period of five years. On March 1, 2019, the County Commissioners adopted, by resolution, a proposal for an additional one-quarter of one percent tax, as allowed by Sections 5739.026 and 5741.023 of the Revised Code.

Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the Office of Budget Management the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of the month. The Tax Commissioner shall then, on or before the twentieth day of the month in which certification is made, provide for payment to the County.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

In 2019, the General Fund received \$4,839,120 and the 9-1-1 Special Revenue Fund received \$1,014,504 in sales and use tax revenue. A receivable is recognized at year end for amounts that will be received from sales which occurred during 2019.

**NOTE 10 - CAPITAL ASSETS**

Capital asset activity for the year ended December 31, 2019, was as follows:

|  | Restated<br>Balance at<br>12/31/18 | Additions          | Deductions         | Balance at<br>12/31/19 |
|--|------------------------------------|--------------------|--------------------|------------------------|
| <b>Governmental Activities:</b>                |                                    |                    |                    |                        |
| Capital Assets not being Depreciated:          |                                    |                    |                    |                        |
| Land   | \$868,395                          | \$487,370          | \$0                | \$1,355,765            |
| Infrastructure                                 | 97,604,504                         | 45,192             | (573,231)          | 97,076,465             |
| Construction in Progress                       | 0                                  | 221,675            | 0                  | 221,675                |
| Total Capital Assets not being Depreciated     | <u>98,472,899</u>                  | <u>754,237</u>     | <u>(573,231)</u>   | <u>98,653,905</u>      |
| Depreciable Capital Assets:                    |                                    |                    |                    |                        |
| Land Improvements                              | 194,421                            | 0                  | 0                  | 194,421                |
| Buildings and Improvements                     | 15,427,659                         | 2,457,910          | 0                  | 17,885,569             |
| Furniture, Fixtures, and Equipment             | 5,924,723                          | 422,000            | (123,000)          | 6,223,723              |
| Vehicles                                       | 4,193,428                          | 137,898            | (198,628)          | 4,132,698              |
| Total Depreciable Capital Assets               | <u>25,740,231</u>                  | <u>3,017,808</u>   | <u>(321,628)</u>   | <u>28,436,411</u>      |
| Less Accumulated Depreciation:                 |                                    |                    |                    |                        |
| Land Improvements                              | (114,957)                          | (5,139)            | 0                  | (120,096)              |
| Buildings and Improvements                     | (6,754,832)                        | (420,558)          | 0                  | (7,175,390)            |
| Furniture, Fixtures, and Equipment             | (4,615,425)                        | (191,434)          | 123,000            | (4,683,859)            |
| Vehicles                                       | (3,088,014)                        | (272,205)          | 188,879            | (3,171,340)            |
| Total Accumulated Depreciation                 | <u>(14,573,228)</u>                | <u>(889,336) *</u> | <u>311,879</u>     | <u>(15,150,685)</u>    |
| Total Capital Assets being<br>Depreciated, Net | <u>11,167,003</u>                  | <u>2,128,472</u>   | <u>(9,749)</u>     | <u>13,285,726</u>      |
| Governmental Activities Capital Assets, Net    | <u>\$109,639,902</u>               | <u>\$2,882,709</u> | <u>(\$582,980)</u> | <u>\$111,939,631</u>   |

\* Depreciation expense was charged to governmental activities as follows:

|                            |                  |
|----------------------------|------------------|
| General Government:        |                  |
| Legislative and Executive  | \$137,975        |
| Judicial                   | 2,878            |
| Public Safety              | 226,353          |
| Public Works               | 171,168          |
| Health                     | 163,030          |
| Human Services             | 78,962           |
| Economic Development       | 108,970          |
| Total Depreciation Expense | <u>\$889,336</u> |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2019

|  | Balance at<br>12/31/18 | Additions   | Deductions | Balance at<br>12/31/19 |
|--|------------------------|-------------|------------|------------------------|
| <b>Business-Type Activities:</b>             |                        |             |            |                        |
| Capital Assets not being Depreciated:        |                        |             |            |                        |
| Construction in Progress                     | \$9,727,168            | \$78,674    | \$0        | \$9,805,842            |
| Depreciable Capital Assets:                  |                        |             |            |                        |
| Infrastructure                               | 12,843,735             | 0           | 0          | 12,843,735             |
| Furniture, Fixtures, and Equipment           | 143,564                | 0           | 0          | 143,564                |
| Vehicles                                     | 93,941                 | 0           | 0          | 93,941                 |
| Total Capital Assets being Depreciated       | 13,081,240             | 0           | 0          | 13,081,240             |
| Less Accumulated Depreciation:               |                        |             |            |                        |
| Infrastructure                               | (4,055,765)            | (321,184)   | 0          | (4,376,949)            |
| Furniture, Fixtures, and Equipment           | (48,434)               | (7,039)     | 0          | (55,473)               |
| Vehicles                                     | (45,684)               | (8,957)     | 0          | (54,641)               |
| Total Accumulated Depreciation               | (4,149,883)            | (337,180)   | 0          | (4,487,063)            |
| Total Capital Assets being Depreciated, Net  | 8,931,357              | (337,180)   | 0          | 8,594,177              |
| Business-Type Activities Capital Assets, Net | \$18,658,525           | (\$258,506) | \$0        | \$18,400,019           |

The business-type activities of the County are the sewer operations at various subdivisions in the County.

**NOTE 11 - RISK MANAGEMENT**

*A. Property and Liability*

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2019, the County contracted with the County Risk Sharing Authority, Inc. (CORSA), an insurance purchasing pool (see Note 22A), for liability, auto, and crime insurance. CORSA, a non-profit corporation sponsored by the County Commissioners of Ohio, was created to provide affordable liability, property, casualty, and crime insurance coverage for its members and was established May 12, 1987. Coverage provided by the program and applicable deductibles are as follows:

| Property                             | Deductible | Limits of<br>Coverage    |
|--------------------------------------|------------|--------------------------|
| Real Property                        | \$2,500    | \$70,453,655             |
| General Liability                    | 2,500      | 1,000,000 Per Occurrence |
| Law Enforcement                      | 2,500      | 1,000,000 Per Occurrence |
| Equipment Breakdown                  | 2,500      | 100,000,000              |
| Medical Expense:                     | 2,500      | 5,000/50,000             |
| Employer's Liability (Stop Gap)      | 2,500      | No Annual Aggregate      |
| Electronic Equipment/Media Coverage: |            |                          |
| Electronic Media                     | 2,500      | 250,000 Per Occurrence   |
| Extra Expense                        | 2,500      | 25,000 Per Occurrence    |
| Crime Coverage:                      |            |                          |
| Theft, Disappearance, Destruction    | 2,500      | 1,000,000 Per Occurrence |
| Employee Dishonesty                  | 0          | 1,000,000 Per Occurrence |
| Forgery and Alteration               | 2,500      | 1,000,000 Per Occurrence |
| Computer Fraud                       | 2,500      | 500,000 Per Occurrence   |
| Automobile                           | 2,500      | 1,000,000 Per Occurrence |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

Settled claims have not exceeded coverage in any of the past three years. There has been no significant reduction in insurance coverage from the prior year.

***B. Workers' Compensation***

For 2019, the County participated in the County Commissioners Association of Ohio Workers' Compensation Group Rating Plan (Plan), an insurance purchasing pool (see Note 22B). The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating Counties is calculated as one experience and a common premium rate is applied to all participants in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. In order to allocate the savings derived by formation of the Plan, and to maximize the number of participants in the Plan, the Plan's executive committee annually calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan's executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Plan is limited to Counties that can meet the Plan's selection criteria. The firm of Gates McDonald, Inc. provides administrative, cost control and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the participant is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal, and any participant leaving the Plan allows the representative of the Plan to access loss experience for three years following the last year of participation.

***C. Medical Expense Reimbursement Plan***

The County has a Medical Expense Reimbursement Plan, Max 105, to reimburse eligible employees (those that are participating in the County's health plan) for the portion of their and their dependent's health claims. The Max 105 program is a combination of benefits that are provided by the County and Medical Mutual. The County's health plan with Medical Mutual covers the employees' major medical costs. The policy is a high deductible plan. The Max 105 program covers the difference between the high deductible plan with Medical Mutual and the employees' personal deductible.

The purpose of the Max 105 program is to reimburse providers for employees covered under the Max 105 program for a portion of the uninsured medical expenses they incur each year while they are employed with the County and the Max 105 remains in effect. It is to help the employee and their dependents receive the medical care needed in the most cost-effective manner possible.

The claims paid are those submitted after the employee's deductible amount has been reached, but before the employer's health plan deductible with Medical Mutual has been reached. Claims covered are for amounts applied to the medical deductible and co-insurance expenses incurred during the plan year, up to the employer's health plan annual deductible amount with Medical Mutual.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

**NOTE 12 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability (Asset)/Net OPEB Liability (Asset)***

The net pension liability (asset) and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the County's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net pension/OPEB asset* or a long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 13 for the required OPEB disclosures.

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

County Employees, other than certified teachers, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a



**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

| <b>Group A</b><br>Eligible to retire prior to<br>January 7, 2013 or five years<br>after January 7, 2013  | <b>Group B</b><br>20 years of service credit prior to<br>January 7, 2013 or eligible to retire<br>ten years after January 7, 2013                      | <b>Group C</b><br>Members not in other Groups<br>and members hired on or after<br>January 7, 2013  |
|--|--|--|
| <b>State and Local</b>   | <b>State and Local</b>   | <b>State and Local</b>   |
| <b>Age and Service Requirements:</b><br>Age 60 with 60 months of service credit<br>or Age 55 with 25 years of service credit                           | <b>Age and Service Requirements:</b><br>Age 60 with 60 months of service credit<br>or Age 55 with 25 years of service credit                           | <b>Age and Service Requirements:</b><br>Age 57 with 25 years of service credit<br>or Age 62 with 5 years of service credit                             |
| <b>Traditional Plan Formula:</b><br>2.2% of FAS multiplied by years of<br>service for the first 30 years and 2.5%<br>for service years in excess of 30 | <b>Traditional Plan Formula:</b><br>2.2% of FAS multiplied by years of<br>service for the first 30 years and 2.5%<br>for service years in excess of 30 | <b>Traditional Plan Formula:</b><br>2.2% of FAS multiplied by years of<br>service for the first 35 years and 2.5%<br>for service years in excess of 35 |
| <b>Combined Plan Formula:</b><br>1% of FAS multiplied by years of<br>service for the first 30 years and 1.25%<br>for service years in excess of 30     | <b>Combined Plan Formula:</b><br>1% of FAS multiplied by years of<br>service for the first 30 years and 1.25%<br>for service years in excess of 30     | <b>Combined Plan Formula:</b><br>1% of FAS multiplied by years of<br>service for the first 35 years and 1.25%<br>for service years in excess of 35     |
| <b>Public Safety</b>   | <b>Public Safety</b>   | <b>Public Safety</b>   |
| <b>Age and Service Requirements:</b><br>Age 48 with 25 years of service credit<br>or Age 52 with 15 years of service credit                            | <b>Age and Service Requirements:</b><br>Age 48 with 25 years of service credit<br>or Age 52 with 15 years of service credit                            | <b>Age and Service Requirements:</b><br>Age 52 with 25 years of service credit<br>or Age 56 with 15 years of service credit                            |
| <b>Law Enforcement</b>   | <b>Law Enforcement</b>   | <b>Law Enforcement</b>   |
| <b>Age and Service Requirements:</b><br>Age 52 with 15 years of service credit   | <b>Age and Service Requirements:</b><br>Age 48 with 25 years of service credit<br>or Age 52 with 15 years of service credit                            | <b>Age and Service Requirements:</b><br>Age 48 with 25 years of service credit<br>or Age 56 with 15 years of service credit                            |
| <b>Public Safety and Law Enforcement</b>   | <b>Public Safety and Law Enforcement</b>   | <b>Public Safety and Law Enforcement</b>   |
| <b>Traditional Plan Formula:</b><br>2.5% of FAS multiplied by years of<br>service for the first 25 years and 2.1%<br>for service years in excess of 25 | <b>Traditional Plan Formula:</b><br>2.5% of FAS multiplied by years of<br>service for the first 25 years and 2.1%<br>for service years in excess of 25 | <b>Traditional Plan Formula:</b><br>2.5% of FAS multiplied by years of<br>service for the first 25 years and 2.1%<br>for service years in excess of 25 |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost-of-living adjustment on the defined benefit portion of their pension benefit. For those retiring prior to January 7, 2013, current law provides for a 3 percent COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

|  | State<br>and Local | Public<br>Safety | Law<br>Enforcement |
|--|--------------------|------------------|--------------------|
| <b>2019 Statutory Maximum Contribution Rates</b> |                    |                  |                    |
| Employer   | 14.0%              | 18.1%            | 18.1%              |
| Employee *                                       | 10.0%              | **               | ***                |
| <b>2019 Actual Contribution Rates</b>            |                    |                  |                    |
| Employer:  |                    |                  |                    |
| Pension **                                       | 14.0%              | 18.1%            | 18.1%              |
| Post-employment Health Care Benefits **          | 0.0                | 0.0              | 0.0                |
| Total Employer                                   | 14.0%              | 18.1%            | 18.1%              |
| Employee   | 10.0%              | 12.0%            | 13.0%              |

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

For 2019, The City's contractually required contribution was \$1,489,150 for the traditional plan, \$46,502 for the combined plan and \$13,208 for the member-directed plan. Of these amounts, \$99,717 is reported as an intergovernmental payable for the traditional plan, \$2,892 for the combined plan, and \$824 for the member-directed plan.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – County licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five year of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2019 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2019, the full employer contribution was allocated to pension.

The County's contractually required contribution to STRS was \$71,419 for 2019. Of this amount \$4,691 is reported as an intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability (asset) for OPERS was measured as of December 31, 2018, and the net pension liability for STRS was measured as of June 30, 2019. The total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of the respective measurement dates. The County's proportion of the net pension liability (asset) was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

|  | <u>OPERS</u><br><u>Traditional Plan</u> | <u>OPERS</u><br><u>Combined Plan</u> | <u>STRS</u>        |              |
|--|---|--------------------------------------|--------------------|--------------|
| Proportion of the Net Pension Liability/Asset: |   |                                      |                    |              |
| Current Measurement Date                       | 0.07587183%                             | 0.07192029%                          | 0.00409857%        |              |
| Prior Measurement Date                         | <u>0.07427973%</u>                      | <u>0.06250602%</u>                   | <u>0.00378207%</u> |              |
| Change in Proportionate Share                  | <u>0.00159210%</u>                      | <u>0.00941427%</u>                   | <u>0.00031650%</u> |              |
| Proportionate Share of the:                    |   |                                      |                    | <u>Total</u> |
| Net Pension Liability                          | \$20,779,756                            | \$0                                  | \$906,374          | \$21,686,130 |
| Net Pension Asset                              | 0                                       | 80,423                               | 0                  | 80,423       |
| Pension Expense                                | 4,618,055                               | 21,206                               | 89,560             | 4,728,821    |

2019 pension expense for the member-directed defined contribution plan was \$13,208. The aggregate pension expense for all pension plans was \$4,742,029 for 2019.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2019

At December 31, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|   | OPERS<br><u>Traditional Plan</u> | OPERS<br><u>Combined Plan</u> | <u>STRS</u>      | <u>Total</u>       |
|---|----------------------------------|-------------------------------|------------------|--------------------|
| <b>Deferred Outflows of Resources</b>   |                                  |                               |                  |                    |
| Differences between expected and actual experience  | \$958                            | \$0                           | \$7,379          | \$8,337            |
| Changes of assumptions  | 1,808,928                        | 17,962                        | 106,471          | 1,933,361          |
| Net difference between projected and actual earnings on pension plan investments                            | 2,820,395                        | 17,324                        | 0                | 2,837,719          |
| Changes in proportion and differences between County contributions and proportionate share of contributions | 283,840                          | 281                           | 46,343           | 330,464            |
| County contributions subsequent to the measurement date   | <u>1,489,150</u>                 | <u>46,502</u>                 | <u>37,409</u>    | <u>1,573,061</u>   |
| Total Deferred Outflows of Resources  | <u>\$6,403,271</u>               | <u>\$82,069</u>               | <u>\$197,602</u> | <u>\$6,682,942</u> |
| <b>Deferred Inflows of Resources</b>  |                                  |                               |                  |                    |
| Differences between expected and actual experience  | \$272,851                        | \$32,848                      | \$3,924          | \$309,623          |
| Net difference between projected and actual earnings on pension plan investments                            | 0                                | 0                             | 44,299           | 44,299             |
| Changes in proportion and differences between County contributions and proportionate share of contributions | <u>9,822</u>                     | <u>7,213</u>                  | <u>117,108</u>   | <u>134,143</u>     |
| Total Deferred Inflows of Resources   | <u>\$282,673</u>                 | <u>\$40,061</u>               | <u>\$165,331</u> | <u>\$488,065</u>   |

\$1,573,061 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or increase to the net pension asset in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

|                          | OPERS<br><u>Traditional Plan</u> | OPERS<br><u>Combined Plan</u> | <u>STRS</u>      | <u>Total</u>       |
|--------------------------|----------------------------------|-------------------------------|------------------|--------------------|
| Year Ending December 31: |                                  |                               |                  |                    |
| 2020                     | \$2,062,426                      | \$1,872                       | (\$1,867)        | \$2,062,431        |
| 2021                     | 995,684                          | (1,589)                       | (15,201)         | 978,894            |
| 2022                     | 261,648                          | (1,223)                       | (5,026)          | 255,399            |
| 2023                     | 1,311,690                        | 4,200                         | 16,956           | 1,332,846          |
| 2024                     | 0                                | (2,920)                       | 0                | (2,920)            |
| Thereafter               | <u>0</u>                         | <u>(4,834)</u>                | <u>0</u>         | <u>(4,834)</u>     |
| Total                    | <u>\$4,631,448</u>               | <u>(\$4,494)</u>              | <u>(\$5,138)</u> | <u>\$4,621,816</u> |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

**Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2018, are presented below.

|   | <u>OPERS Traditional Plan</u>                                | <u>OPERS Combined Plan</u>                                   |
|---|--|--|
| Wage Inflation                                  | 3.25 percent   | 3.25 percent   |
| Future Salary Increases,<br>including inflation | 3.25 to 10.75 percent<br>including wage inflation            | 3.25 to 8.25 percent<br>including wage inflation             |
| COLA or Ad Hoc COLA:                            |  |  |
| Pre-January 7, 2013 Retirees                    | 3 percent, simple  | 3 percent, simple  |
| Post-January 7, 2013 Retirees                   | 3 percent, simple through 2018,<br>then 2.15 percent, simple | 3 percent, simple through 2018,<br>then 2.15 percent, simple |
| Investment Rate of Return                       | 7.2 percent  | 7.2 percent  |
| Actuarial Cost Method                           | Individual Entry Age   | Individual Entry Age   |

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 7.5 percent to 7.2 percent. This change was effective beginning with the 2018 valuation.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 2.94 percent for 2018.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

| Asset Class            | Target<br>Allocation | Weighted Average<br>Long-Term Expected<br>Real Rate of Return<br>(Arithmetic) |
|------------------------|----------------------|---|
| Fixed Income           | 23.00%               | 2.79%   |
| Domestic Equities      | 19.00                | 6.21  |
| Real Estate            | 10.00                | 4.90  |
| Private Equity         | 10.00                | 10.81   |
| International Equities | 20.00                | 7.83  |
| Other investments      | 18.00                | 5.50  |
| Total                  | 100.00%              | 5.95%   |

**Discount Rate** For 2018, the discount rate used to measure the total pension liability was 7.2 percent for the traditional plan and the combined plan. For 2017, the discount rate used to measure the total pension liability was 7.5 percent for the traditional plan and the combined plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate** The following table presents the County's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 7.2 percent, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2019

| <b>County's proportionate share<br/>of the net pension liability (asset)</b> | <u>1% Decrease<br/>(6.20%)</u> | <u>Discount Rate<br/>(7.20%)</u> | <u>1% Increase<br/>(8.20%)</u> |
|--|--------------------------------|----------------------------------|--------------------------------|
| OPERS Traditional Plan   | \$30,697,742                   | \$20,779,756                     | \$12,537,820                   |
| OPERS Combined Plan  | (26,611)                       | (80,423)                         | (119,388)                      |

***Actuarial Assumptions – STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2019, actuarial valuation are presented below:

|                                      |  |
|--------------------------------------|--|
| Inflation                            | 2.50 percent   |
| Projected salary increases           | 12.50 percent at age 20 to<br>2.50 percent at age 65             |
| Investment Rate of Return            | 7.45 percent, net of investment<br>expenses, including inflation |
| Discount Rate of Return              | 7.45 percent   |
| Payroll Increases                    | 3 percent  |
| Cost-of-Living Adjustments<br>(COLA) | 0.0 percent, effective July 1, 2017                              |

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:



**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2019

| Asset Class          | Target<br>Allocation * | Long-Term Expected<br>Rate of Return ** |
|----------------------|------------------------|---|
| Domestic Equity      | 28.00%                 | 7.35%                                   |
| International Equity | 23.00                  | 7.55                                    |
| Alternatives         | 17.00                  | 7.09                                    |
| Fixed Income         | 21.00                  | 3.00                                    |
| Real Estate          | 10.00                  | 6.00                                    |
| Liquidity Reserves   | 1.00                   | 2.25                                    |
| <br>                 |                        |   |
| Total                | 100.00%                |   |

\* Target weights will be phased in over a 24-month period concluding on July 1, 2019.

\*\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2019.

**Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

|   | 1% Decrease<br>(6.45%) | Current<br>Discount Rate<br>(7.45%) | 1% Increase<br>(8.45%) |
|---|------------------------|-------------------------------------|------------------------|
| County's proportionate share of the net pension liability | \$1,324,565            | \$906,374                           | \$552,354              |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

**NOTE 13 - POSTEMPLOYMENT BENEFITS**

See Note 12 for a description of the net OPEB liability

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care was no longer being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, beginning January 1, 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The County's contractually required contribution was \$5,284 for 2019. Of this amount, \$330 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the year ended December 31, 2019, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. For STRS, the net OPEB liability (asset) was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an independent actuarial valuation as of that date. The County's proportion of the net OPEB liability (asset) was based on the County's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2019

|  | <u>OPERS</u>       | <u>STRS</u>        |              |
|--|--------------------|--------------------|--------------|
| Proportion of the Net OPEB Liability<br>Prior Measurement Date   | 0.07203600%        | 0.00378207%        |              |
| Proportion of the Net OPEB Liability<br>Current Measurement Date | <u>0.07375686%</u> | <u>0.00409857%</u> |              |
| Change in Proportionate Share                                    | <u>0.00172086%</u> | <u>0.00031650%</u> |              |
| Proportionate Share of the Net:                                  |                    |                    | <u>Total</u> |
| OPEB Asset   | \$0                | \$67,882           | \$67,882     |
| OPEB Liability   | 9,616,153          | 0                  | 9,616,153    |
| OPEB Expense   | 985,995            | (22,155)           | 963,840      |

At December 31, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|   | <u>OPERS</u>     | <u>STRS</u>     | <u>Total</u>     |
|---|------------------|-----------------|------------------|
| <b>Deferred Outflows of Resources</b>   |                  |                 |                  |
| Differences between expected and<br>actual experience   | \$3,256          | \$6,154         | \$9,410          |
| Changes of assumptions  | 310,037          | 1,427           | 311,464          |
| Net difference between projected and<br>actual earnings on OPEB plan investments  | 440,844          | 0               | 440,844          |
| Changes in proportionate Share and<br>difference between County contributions<br>and proportionate share of contributions | 177,136          | 1,822           | 178,958          |
| County contributions subsequent to the<br>measurement date  | <u>5,284</u>     | <u>0</u>        | <u>5,284</u>     |
| Total Deferred Outflows of Resources  | <u>\$936,557</u> | <u>\$9,403</u>  | <u>\$945,960</u> |
| <b>Deferred Inflows of Resources</b>  |                  |                 |                  |
| Differences between expected and<br>actual experience   | \$26,091         | \$3,454         | \$29,545         |
| Changes of assumptions  | 0                | 74,425          | 74,425           |
| Net difference between projected and<br>actual earnings on OPEB plan investments  | 0                | 4,263           | 4,263            |
| Changes in Proportionate Share and<br>Difference between County contributions<br>and proportionate share of contributions | <u>0</u>         | <u>7,953</u>    | <u>7,953</u>     |
| Total Deferred Inflows of Resources   | <u>\$26,091</u>  | <u>\$90,095</u> | <u>\$116,186</u> |

\$5,284 reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or increase to the net OPEB asset in the year ending December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

|                             | OPERS     | STRS       | Total     |
|-----------------------------|-----------|------------|-----------|
| Fiscal Year Ending June 30: |           |            |           |
| 2020                        | \$453,853 | (\$17,578) | \$436,275 |
| 2021                        | 154,749   | (17,578)   | 137,171   |
| 2022                        | 74,495    | (15,869)   | 58,626    |
| 2023                        | 222,085   | (15,269)   | 206,816   |
| 2024                        | 0         | (14,897)   | (14,897)  |
| Thereafter                  | 0         | 499        | 499       |
| Total                       | \$905,182 | (\$80,692) | \$824,490 |

***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

|  |   |
|--|---|
| Wage Inflation                                     | 3.25 percent  |
| Projected Salary Increases,<br>including inflation | 3.25 to 10.75 percent<br>including wage inflation       |
| Single Discount Rate:                              |   |
| Current measurement date                           | 3.96 percent  |
| Prior Measurement date                             | 3.85 percent  |
| Investment Rate of Return                          | 6.00 percent  |
| Municipal Bond Rate:                               |   |
| Current measurement date                           | 3.71 percent  |
| Prior Measurement date                             | 3.31 percent  |
| Health Care Cost Trend Rate:                       |   |
| Current measurement date                           | 10.0 percent, initial<br>3.25 percent, ultimate in 2029 |
| Prior Measurement date                             | 7.25 percent, initial<br>3.25 percent, ultimate in 2028 |
| Actuarial Cost Method                              | Individual Entry Age Normal                             |

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 6.5 percent to 6.0 percent. This change was effective for the 2018 valuation.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 5.6 percent for 2018.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

| <u>Asset Class</u>           | <u>Target<br/>Allocation</u> | <u>Weighted Average<br/>Long-Term Expected<br/>Real Rate of Return<br/>(Arithmetic)</u> |
|------------------------------|------------------------------|---|
| Fixed Income                 | 34.00 %                      | 2.42 %  |
| Domestic Equities            | 21.00                        | 6.21  |
| Real Estate Investment Trust | 6.00                         | 5.98  |
| International Equities       | 22.00                        | 7.83  |
| Other investments            | 17.00                        | 5.57  |
| Total                        | <u>100.00 %</u>              | <u>5.16 %</u>   |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

**Discount Rate** A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.71 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** The following table presents the County's proportionate share of the net OPEB liability calculated using the single discount rate of 3.96 percent, as well as what the County's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96 percent) or one-percentage-point higher (4.96 percent) than the current rate:

|   | 1% Decrease<br>(2.96%) | Current<br>Discount Rate<br>(3.96%) | 1% Increase<br>(4.96%) |
|---|------------------------|-------------------------------------|------------------------|
| County's proportionate share<br>of the net OPEB liability | \$12,302,644           | \$9,616,153                         | \$7,479,683            |

**Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

|   | 1% Decrease | Current Health Care<br>Cost Trend Rate<br>Assumption | 1% Increase  |
|---|-------------|--|--------------|
| County's proportionate share<br>of the net OPEB liability | \$9,243,210 | \$9,616,153  | \$10,045,684 |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

**Actuarial Assumptions – STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2019, actuarial valuation are presented below:

|                            |  |
|----------------------------|--|
| Projected salary increases | 12.50 percent at age 20 to<br>2.50 percent at age 65             |
| Investment Rate of Return  | 7.45 percent, net of investment<br>expenses, including inflation |
| Payroll Increases          | 3 percent  |
| Discount Rate of Return    | 7.45 percent   |
| Health Care Cost Trends    |  |
| Medical                    |  |
| Pre-Medicare               | 5.87 percent initial, 4 percent ultimate                         |
| Medicare                   | 4.93 percent initial, 4 percent ultimate                         |
| Prescription Drug          |  |
| Pre-Medicare               | 7.73 percent initial, 4 percent ultimate                         |
| Medicare                   | 9.62 initial, 4 percent ultimate                                 |

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 12.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2019.



**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2019

***Sensitivity of the County's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate*** The following table represents the net OPEB asset as of June 30, 2019, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

|   | 1% Decrease<br>(6.45%) | Current<br>Discount Rate<br>(7.45%) | 1% Increase<br>(8.45%) |
|---|------------------------|-------------------------------------|------------------------|
| County's proportionate share<br>of the net OPEB asset | (\$57,924)             | (\$67,882)                          | (\$76,255)             |
|   |                        |                                     |                        |
|   | 1% Decrease            | Current<br>Trend Rate               | 1% Increase            |
| County's proportionate share<br>of the net OPEB asset | (\$76,975)             | (\$67,882)                          | (\$56,745)             |

**NOTE 14 - OTHER EMPLOYER BENEFITS**

***A. Deferred Compensation Plan***

Gallia County employees and elected officials may participate in a state-wide deferred compensation plan created in accordance with Internal Revenue Code Section 457 offered by the State of Ohio. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency.

***B. Compensated Absences***

County employees follow various personnel policies as established by the County Commissioners, union agreements, or departmental mandates. Some employees of the Board of Developmental Disabilities, Engineer, Sheriff, Emergency Management Services, and Job and Family Services are represented by union agreements. All other County employees follow the Commissioners policy.

Each employee accrues 4.6 hours of sick time for each two week pay period worked. Accrual continues during periods of approved paid leave. Unused sick leave is cumulative without limit. Upon retirement, with 10 or more years service with the County, the State, or any of its political subdivisions, all employees except those of the Board of Developmental Disabilities, Engineer, Sheriff, 911, and the Emergency Management Services, are paid 25% of their sick leave up to a maximum of 360 hours. The Board of Developmental Disabilities employees are paid at varying rates of 30% to 50% of all accumulated sick leave depending upon length of service with the Gallia County Board of Developmental Disabilities. The Engineer department employees hired before August 1, 2016, are paid for accumulated sick leave at a rate of 100% up to 30 days, 50% up to 75 days, and 25% for all remaining unused sick leave above 75 days. The Engineer department employees hired after August 1, 2016, are paid for accumulated sick leave at a rate of 80% up to 240 hours. Sheriff department employees are paid 100% for all accumulated sick leave to a maximum of 240 hours. Emergency Management Services employees are paid 25% of their sick leave up to a maximum of 600 hours if hired before 2017. Emergency Management Services employees hired after 2017 are paid 25% of their sick leave up to a maximum of 360 hours. 911 employees are paid 25% of their sick leave or 30 days, whichever is less.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

Unused vacation time and compensatory time are paid to a terminated employee at varying rates depending on length of service and department policy and can be accumulated up to one year.

*C. Insurance Benefits*

In 2019, the County contracted with United Healthcare to provide all employees with \$25,000 each in life and accidental death and dismemberment insurance.

The County provides comprehensive major medical and dental insurance through Medical Mutual of Ohio and vision insurance through VSP for all employees except those of the Engineer's office. Monthly premiums are \$802.00 for single coverage and \$2,125.00 for family coverage. The County pays \$702.70 of the premiums for single plans and the County's employees pay the remaining balances. The County pays \$1,807.38 of the premiums for employees participating in the family plan with the remainder being paid by the employee. For the Engineer's office, the County pays \$689.72 for single coverage and the employee pays the remaining balance. For family coverage the County pays \$1,827.50 and the Engineer employees pay the remaining balance.

**NOTE 15 - SIGNIFICANT COMMITMENTS**

*A. Contractual Commitments*

As of December 31, 2019, the County had contractual purchase commitments as follows:

| Project                          | Fund                   | Contract<br>Amount  | Amount<br>Expended  | Balance at<br>12/31/2019 |
|----------------------------------|------------------------|---------------------|---------------------|--------------------------|
| <b>Governmental Activities:</b>  |                        |                     |                     |                          |
| Contractual Services:            |                        |                     |                     |                          |
| New Jail Architecture            | Jail Interim Financing | \$997,456           | \$221,675           | \$775,781                |
| Imagery Project                  | Real Estate Assessment | 269,336             | 215,680             | 53,656                   |
| Total Governmental Activities    |                        | <u>1,266,792</u>    | <u>437,355</u>      | <u>829,437</u>           |
| <b>Business-Type Activities:</b> |                        |                     |                     |                          |
| Green Sewer Improvements         |                        | 10,395,756          | 9,805,842           | 589,914                  |
| Total Contractual Commitments    |                        | <u>\$11,662,548</u> | <u>\$10,243,197</u> | <u>\$1,419,351</u>       |

*B. Encumbrances*

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end, the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

|                                     |                  |
|-------------------------------------|------------------|
| Governmental Funds:                 |                  |
| General Fund                        | \$127,230        |
| Board of Developmental Disabilities | 58,250           |
| Nonmajor Governmental Funds         | <u>87,160</u>    |
| Total                               | <u>\$272,640</u> |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

**NOTE 16 - FOOD STAMPS**

The County's Department of Job and Family Services distributes, through contracting issuance centers, federal food stamps to entitled recipients within Gallia County. The receipt and issuance of the stamps have the characteristics of a federal grant. However, the Department of Job and Family Services merely acts in an intermediary capacity. Therefore, the inventory value of these stamps is not reflected in the accompanying financial statements, as the only economic interest related to these stamps rests with the ultimate recipient.

**NOTE 17 - CONTINGENT LIABILITIES**

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecutor, any potential liability would not have a material effect on the County's financial condition.

**NOTE 18 - INTERFUND TRANSFERS AND BALANCES**

Interfund balances, as of December 31, 2019, consist of the following individual interfund receivables and payables:

|                          | Interfund Receivable |  |   |                  |
|--------------------------|----------------------|--|---|------------------|
|                          | Major Funds          |  |   | Total            |
|                          | General              | Job and<br>Family<br>Services          | Other<br>Governmental<br>Funds          |                  |
| <u>Interfund Payable</u> | <u>General</u>       | <u>Job and<br/>Family<br/>Services</u> | <u>Other<br/>Governmental<br/>Funds</u> | <u>Total</u>     |
| Major Funds:             |                      |  |   |                  |
| Motor Vehicle            |                      |  |   |                  |
| Gasoline Tax             | \$28,094             | \$0                                    | \$0                                     | \$28,094         |
| Job and Family           |                      |  |   |                  |
| Services                 | 48,498               | 0                                      | 6,896                                   | 55,394           |
| Board of Developmental   |                      |  |   |                  |
| Disabilities             | 44,408               | 0                                      | 0                                       | 44,408           |
| Sewer Enterprise Fund    | 174,251              | 0                                      | 0                                       | 174,251          |
| Other Governmental       |                      |  |   |                  |
| Funds                    | 124,475              | 16,636                                 | 66,201                                  | 207,312          |
|                          | <u>\$419,726</u>     | <u>\$16,636</u>                        | <u>\$73,097</u>                         | <u>\$509,459</u> |

The interfund payable in the Sewer Enterprise Fund is a result of the General Fund making sewer related expenditures. These items are expected to be repaid upon completion of the related projects and generation of revenues by the system. The remaining interfund receivables/payables are due to lags between the dates interfund goods and services are provided, transactions were recorded in the accounting system, and payments between funds were made. Remaining interfund receivables/payables will be reimbursed either when funds become available or when payments for services are rendered.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

Interfund transfers for the year ended December 31, 2019, consisted of the following:

| Transfer Out           | Transfer In                   |                       | Total     |
|------------------------|-------------------------------|-----------------------|-----------|
|                        | Major Fund                    | Other                 |           |
|                        | Job and<br>Family<br>Services | Governmental<br>Funds |           |
| Major Funds:           |                               |                       |           |
| General                | \$85,455                      | \$680,235             | \$765,690 |
| Motor Vehicle          |                               |                       |           |
| Gasoline Tax           | 0                             | 25,858                | 25,858    |
| Board of Developmental |                               |                       |           |
| Disabilities           | 0                             | 91,213                | 91,213    |
| Other Governmental     |                               |                       |           |
| Funds                  | 0                             | 22,619                | 22,619    |
|                        | \$85,455                      | \$819,925             | \$905,380 |

Transfers were used to move revenues from the fund that Statute or budget requires to collect them to the fund that Statute or budget requires to expend them and to use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**NOTE 19 - CAPITAL LEASES - LESSEE DISCLOSURE**

In 2019, the County entered into one new lease for two motor graders and a loader. In prior years, the County entered into agreements to lease copiers, radio equipment, an excavator, and three emergency defibrillator systems. Such agreements are, in substance, lease purchases and are reflected as capital lease obligations in the financial statements. Capital lease payments are reflected as debt service expenditures on the statement of revenues, expenditures, and changes in fund balance for the governmental funds.

Equipment acquired by leases has been capitalized in the government wide statements for governmental activities in the amount of \$1,075,587, which is equal to the present value of the future minimum lease payments at the time of acquisition. A corresponding liability was recorded in the government wide statements for governmental activities. Governmental activities capitalized leased assets are reflected net of accumulated depreciation for a book value of \$884,406 as of December 31, 2019. Principal payments for all capital leases during 2019 totaled \$114,996 for governmental activities.

Future minimum lease payments through 2028 are as follows:

| Year      | Governmental Activities |          |
|-----------|-------------------------|----------|
|           | Principal               | Interest |
| 2020      | \$103,331               | \$5,719  |
| 2021      | 91,809                  | 16,810   |
| 2022      | 94,062                  | 13,925   |
| 2023      | 97,062                  | 10,926   |
| 2024      | 41,764                  | 7,851    |
| 2025-2028 | 182,214                 | 16,243   |
| Total     | \$610,242               | \$71,474 |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

**NOTE 20 - JOINTLY GOVERNED ORGANIZATIONS**

A. *Solid Waste Management District*

The County is a member of the Gallia, Jackson, Meigs and Vinton Solid Waste Management District (the District), which is a jointly governed organization of the four named counties. The purpose of the District is to make disposal of waste in the four-county area more comprehensive in terms of recycling, incinerating, and land filling.

The District is governed and operated through three groups. A twelve member Board of Directors, comprised of the three commissioners from each county, is responsible for the District's financial matters. Financial records are maintained by the District. The District's sole revenue source is a waste disposal fee for in-district and out-of-district waste. A twenty-five member Policy Committee, comprised of six members from each county and one at-large member appointed by the Policy Committee, is responsible for preparing the solid waste management plan of the District in conjunction with a Technical Advisory Council whose members are appointed by the Policy Committee. Each participating County's influence is limited to the numbers of members each appoints to the Board. Continued existence of the District is not dependent upon the County's continued participation, no equity interest exists, and no debt is outstanding. The County made no contributions to the District in 2019.

B. *Gallia-Jackson-Meigs Counties Board of Alcohol, Drug Addiction, and Mental Health Services*

The Gallia, Jackson, and Meigs Counties Alcohol, Drug Addiction, and Mental Health Services Board (ADAMH), is a jointly governed organization of the three named counties. The ADAMH provides no direct services but contracts for their delivery. The ADAMH's function is to assess needs, and to plan, monitor, fund and evaluate the services. The ADAMH is managed by an eighteen member Board. The Board is comprised of five members appointed by the Jackson County Commissioners, two by the Gallia County Commissioners, and three by the Meigs County Commissioners, which are proportionate to population, four by the Ohio Department of Drug and Alcohol, and four by the State Department of Mental Health. Each participating county's influence is limited to the number of members each appoints to the Board. The Board exercises total control of the budgeting, appropriating, contracting and managing.

All of the Board's revenue is derived from State and Federal grants awarded to the multi-county Board. Gallia County serves as fiscal agent for the Board and it is presented as an Agency Fund. Continued existence of the ADAMH is not dependent upon the County's continued participation, no debt exists, and the County does not have an equity interest in the Board. During 2019, the County made no payments to the Board.

C. *Area Agency on Aging, District 7, Inc.*

The Area Agency on Aging is a regional council of governments that assists ten counties, including Gallia County, in providing services to senior citizens in the Council's service area. The Council is governed by a eight member Board of Trustees. The Gallia County Commissioners along with other county organizations can nominate new board members, but they must be representatives of local community service organizations. At least one-half of the board members must be over the age of fifty-five. The Board has total control over budgeting, personnel, and all other financial matters. The continued existence of the Council is not dependent upon the County's continued participation and no equity interest exists. The Council has no outstanding debt.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

*D. Ohio Valley Resource Conservation and Development Area, Inc.*

The Ohio Valley Resource Conservation and Development Area, Inc. is a jointly governed organization that is operated as a non-profit corporation. The Ohio Valley Resource Conservations and Development Area, Inc. was created to aid regional planning to participating counties. Jackson County, along with Ross, Vinton, Highland, Gallia, Brown, Adams, Pike, Scioto, and Lawrence Counties each appoint three members to the thirty member Council. The Council selects an administrator to oversee operations. In 2019, the County made no contributions to the Ohio Valley Resource Conservation and Development Area, Inc.

*E. Gallia-Meigs Community Action Agency*

The Gallia-Meigs Community Action Agency (the Agency) is a non-profit corporation organized to plan, conduct and coordinate programs designed to combat social and economic problems and to help eliminate conditions of poverty within Gallia and Meigs Counties. The agency is governed by an eighteen member board which consists of three commissioners from each county, three business owners from each county, and three low income individuals elected by each county. The three business owners are nominated by other local business owners and the three low income individuals are nominated by local town council meetings. The Agency received federal and state monies which are applied for and received by, and in the name of, the Board of Directors. The Gallia County Commissioners apply for the Community Housing Improvement Program Grant and the HOME Grant which are administered implemented by the Agency. The County is the fiscal agent for the grant, but the grants are used by the Agency to improve low income family housing in Gallia County. The Agency contracts for expenses that relate to the grants and then the County Commissioners issue the payments. The Board of County Commissioners exercises total control of the budgeting, appropriation, contracting and management. Continued existence of the Agency is not dependent upon the County's continued participation, nor does the County have an equity interest in the Agency. The Agency is not accumulating significant financial resources and is not experiencing fiscal distress that may cause an additional financial benefit to or burden on the County. In 2019, the County paid \$199,651 to the Agency for services provided to the County.

*F. Gallia-Jackson Child Abuse and Neglect Advisory Board*

The Child Abuse and Neglect Advisory Board (the Board) is a jointly governed organization formed to prevent child abuse and neglect in its members counties. The Board is controlled by a five member Board of Directors. Gallia and Jackson County each appoints two members and there is one at-large member. The at-large member is currently the Gallia, Jackson, and Meigs Counties Alcohol, Drug Addiction, and Mental Health Services Board director. The Board Organization receives \$20,000 a year from the State for birth registration fees, of which \$19,400 is sent directly to the Ohio Children's Trust Fund Board. The Gallia, Jackson, and Meigs Counties Alcohol, Drug Addiction, and Mental Health Services Board received the remaining \$600 for administrative services. Continued existence of the Board is not dependent upon the County's continued participation, nor does the County have an equity interest in the Board. The Board is not accumulating significant financial resources nor is it experiencing fiscal distress that may cause an additional financial benefit to or burden on the County. The Board currently does not prepare year end financial statements due to the limited amount of financial activity.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

*G. Ohio Valley Regional Development Commission*

The Ohio Valley Regional Development Commission (the Commission) is a jointly governed organization that serves a twelve county economic development planning district in southern Ohio. The Commission was formed to influence favorably the future economic, physical and social development of Adams, Brown, Clermont, Fayette, Gallia, Highland, Jackson, Lawrence, Pike, Ross, Scioto, and Vinton Counties. Membership is comprised of elected and appointed county, municipal, and township officials or their officially appointed designees, as well as members of the private sector, community action agencies and regional planning commissions. The Commission is not dependent upon Gallia County for its continued existence. In 2019, the County paid \$5,395 to the Ohio Valley Regional Development Commission for membership.

*H. Southern Ohio Council of Governments*

The County is a member of the Southern Ohio Council of Governments (the “Council”), which is a jointly governed organization created under Ohio Revised Code Section 167.01. The governing body consists of a thirteen member board with each participating County represented by its Director of its Board of Developmental Disabilities (BDD). Member counties include: Adams, Athens, Brown, Fayette, Gallia, Highland, Jackson, Lawrence, Pickaway, Pike, Ross, Scioto, and Vinton Counties. The Council acts as fiscal agent for the Gallia County BDD’s supportive living program monies. As of December 31, 2019, the County had a \$186,636 balance on hand with the Council. These monies are recorded as “Cash and Cash Equivalents with Fiscal Agents” on the County’s financial statements. Financial statements can be obtained from the Council at 43 N. Paint St., Chillicothe, Ohio 45601.

*J. Regional Child Abuse Prevention Council*

The Regional Child Abuse Prevention Council of the Ohio Children’s Trust Fund is a jointly governed organization whereby up to two County Prevention Specialists may be appointed by the Gallia County Commissioners to sit on the council. Currently, Gallia County has one appointee. The Regional Child Abuse Prevention Council is the state’s sole public funding source dedicated to preventing child abuse and neglect. Each regional council is directed by a regional prevention coordinator or coordinating entity and led by county prevention specialists. The continued existence of the Regional Child Abuse Prevention Council is not dependent upon the County’s continued participation and no equity interest or debt exists.

**NOTE 21 - RELATED ORGANIZATIONS**

*A. O.O. McIntyre Park District*

The County Probate Judge is responsible for appointing the three-member board of the O.O. McIntyre Park District. Removal of the members requires due process. The County has no ability to impose its will on the organization nor is a benefit/burden relationship exist. The Park District has a one-half mill property tax that is collected by Gallia County and then transferred into the Park District Agency Fund. In addition, the Park District receives one percent of the County’s share of Undivided Local Government Revenue Assistance and State income taxes. These items totaled \$8,754 in 2019. The Park District is its own budgeting and taxing authority and has no outstanding debt. The County Auditor serves as the fiscal agent for the Park District; therefore, the financial activity is reflected in the Park District Agency Fund.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

*B. Bossard Memorial Library*

The Bossard Memorial Library is statutorily created as a separate and distinct political subdivision of the State. Four trustees of the Library are appointed by the County Commissioners, and three trustees are appointed by the judges of the Common Pleas Court. Due process is required to remove board members. The Library has a 1.3 mill property tax that is collected by Gallia County and then transferred into the Library District Agency Fund. Although the County collects and distributes the tax, this function is strictly ministerial and the County provides no contributions of its own. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel, and does not depend upon the County for operational subsidies.

*C. Gallia Metropolitan Housing Authority*

The Gallia Metropolitan Housing Authority is a nonprofit organization established to provide adequate public housing for low income individuals and was created pursuant to State Statutes. The Authority is operated by a five member board. Two board members are appointed by the City of Gallipolis, one member is appointed by the Probate Court Judge, one member is appointed by the Common Pleas Court Judge, and one member is appointed by the County Commissioners. The Authority receives funding from the U.S. Department of Housing and Urban Development. The Board sets its own budget and selects its own management, and the County is not involved in its management or operation. The County is not financially accountable for the Authority.

**NOTE 22 - SHARED RISK POOLS**

*A. County Risk Sharing Authority, Inc. (CORSA)*

The County Risk Sharing Authority, Inc. (CORSA) is a public entity shared risk pool among fifty-five counties in Ohio. CORSA was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the Corporation are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees. CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates. The County does not have an equity interest in or a financial responsibility for CORSA. Any additional premium or contribution amounts and estimates of losses are not reasonably determinable. The County's payment for insurance to CORSA in 2019 was \$179,779.



**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

**B. County Commissioners Association of Ohio Workers' Compensation Group Rating Plan**

The County is participating in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association Service Corporation (CCAOSC) was established through the County Commissioners Association of Ohio (CCAO) as a group purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participating employers. The group executive committee consists of seven members. Two members are the president and treasurer of CCAOSC; the remaining five members are representatives of the participants. These five members are elected for the ensuing year by the participants at the meeting held in the month of December each year. No participant can have more than one member of the group executive committee in any year and each elected member shall be a County Commissioner.

**NOTE 23 - DECLINING MORTGAGE LOANS**

Gallia County administers a loan program with funds provided by the U.S. Department of Housing and Urban Development, through the Ohio Department of Development, Office of Housing and Community Partnerships. The purpose of this program is to provide loans to low and moderate income families for home improvements. Loans are provided as declining mortgage loans with the intent that they do not have to repay 85% of the loan (85% of the loan is released at the end of either a five or ten year period), unless they would sell the residence before the five or ten year period ended. The remaining 15 percent would remain as a mortgage to the property until such time as the owner either pays it off or sells the property. When the owner repays the remaining 15 percent, these monies are deposited into the County's Housing Program Income Fund and then used as a match to current Home Investment Partnership Program Grants. As of December 31, 2019, the total amount of loans outstanding was \$249,598. Due to the nature of these loans, they do not constitute a receivable or pledge and the loans accordingly have not been reported in the accompanying basic financial statements.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

**NOTE 24 - LONG-TERM OBLIGATIONS**

Changes in the County's long-term obligations during the year consisted of the following:

|  | Principal<br>Outstanding<br>12/31/18 | Additions           | Deductions       | Principal<br>Outstanding<br>12/31/19 | Amounts<br>Due in<br>One Year |
|--|--------------------------------------|---------------------|------------------|--------------------------------------|-------------------------------|
| <b>Governmental Activities:</b>                          |                                      |                     |                  |                                      |                               |
| Bond Anticipation Notes                                  |                                      |                     |                  |                                      |                               |
| <i>From Direct Borrowings:</i>                           |                                      |                     |                  |                                      |                               |
| 2019 Jail Interim Financing - 2.95%                      | \$0                                  | \$793,210           | \$0              | \$793,210                            | \$0                           |
| General Obligation Bonds                                 |                                      |                     |                  |                                      |                               |
| <i>From Direct Borrowings:</i>                           |                                      |                     |                  |                                      |                               |
| 2006 Early Childhood and Family<br>Center - 4.45%        | 1,113,581                            | 0                   | 41,658           | 1,071,923                            | 43,512                        |
| 2010 Speculative Building - 4.08%                        | 118,035                              | 0                   | 17,736           | 100,299                              | 18,459                        |
| 2010 Airport Hangers - 4.34%                             | 216,181                              | 0                   | 8,859            | 207,322                              | 9,244                         |
| 2011 Davis Lot Land - 4.50%                              | 119,100                              | 0                   | 6,941            | 112,159                              | 7,253                         |
| 2012 JFS Building - 3.375%                               | 617,200                              | 0                   | 23,700           | 593,500                              | 24,500                        |
| Total General Obligation Bonds<br>From Direct Borrowings | 2,184,097                            | 0                   | 98,894           | 2,085,203                            | 102,968                       |
| OPWC Loans   |                                      |                     |                  |                                      |                               |
| <i>From Direct Borrowings:</i>                           |                                      |                     |                  |                                      |                               |
| 2013 OPWC Road Improvements<br>Loan - 0.00%              | 68,014                               | 0                   | 22,671           | 45,343                               | 0                             |
| 2015 OPWC Road Improvements<br>Loan - 0.00%              | 65,069                               | 0                   | 2,324            | 62,745                               | 0                             |
| 2019 OPWC Road Improvements<br>Loan - 0.00%              | 0                                    | 34,500              | 863              | 33,637                               | 0                             |
| Total OPWC Loans<br>From Direct Borrowings               | 133,083                              | 34,500              | 25,858           | 141,725                              | 0                             |
| Net Pension Liability:                                   |                                      |                     |                  |                                      |                               |
| OPERS  | 11,653,050                           | 9,126,706           | 0                | 20,779,756                           | 0                             |
| STRS   | 831,592                              | 74,782              | 0                | 906,374                              | 0                             |
| Total Net Pension Liability                              | 12,484,642                           | 9,201,488           | 0                | 21,686,130                           | 0                             |
| Net OPEB Liability:                                      |                                      |                     |                  |                                      |                               |
| OPERS  | 7,822,579                            | 1,793,574           | 0                | 9,616,153                            | 0                             |
| Capital Leases   | 336,238                              | 389,000             | 114,996          | 610,242                              | 103,331                       |
| Compensated Absences                                     | 373,487                              | 8,064               | 18,164           | 363,387                              | 8,400                         |
| Total Governmental Activities                            | <u>\$23,334,126</u>                  | <u>\$12,219,836</u> | <u>\$257,912</u> | <u>\$35,296,050</u>                  | <u>\$214,699</u>              |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2019

|  | Principal<br>Outstanding<br>12/31/18 | Additions | Deductions | Principal<br>Outstanding<br>12/31/19 | Amounts<br>Due in<br>One Year |
|--|--------------------------------------|-----------|------------|--------------------------------------|-------------------------------|
| <b>Business-Type Activities:</b>           |                                      |           |            |                                      |                               |
| OWDA Loans                                 |                                      |           |            |                                      |                               |
| <i>From Direct Borrowings</i>              |                                      |           |            |                                      |                               |
| 2008 Green Sewer - 5.21%                   | \$77,596                             | \$0       | \$77,596   | \$0                                  | \$0                           |
| 2014 Green Sewer - 4.30%                   | 192,110                              | 6,746     | 198,856    | 0                                    | 0                             |
| 2014 Green Sewer - 4.40%                   | 116,873                              | 42,270    | 159,143    | 0                                    | 0                             |
| 2015 Green Sewer - 3.15%                   | 1,492,201                            | 6,964     | 32,415     | 1,466,750                            | 17,218                        |
| 2009 Kanauga/Addison Sewer - 0.00%         | 225,000                              | 0         | 18,000     | 207,000                              | 9,000                         |
| 2009 Mercerville Sewer - 0.00%             | 133,392                              | 0         | 11,600     | 121,792                              | 5,800                         |
| 2011 Kanauga/Addison Sewer - 1.00%         | 419,169                              | 0         | 15,179     | 403,990                              | 7,646                         |
| Total OWDA Loans                           |                                      |           |            |                                      |                               |
| From Direct Borrowings                     | 2,656,341                            | 55,980    | 512,789    | 2,199,532                            | 39,664                        |
| Revenue Bonds                              |                                      |           |            |                                      |                               |
| <i>From Direct Placements</i>              |                                      |           |            |                                      |                               |
| 2000 USDA Sewer Revenue<br>Bonds - 4.50%   | 1,457,100                            | 0         | 40,100     | 1,417,000                            | 42,000                        |
| 2013 USDA Sewer Revenue<br>Bonds - 3.125%  | 1,780,900                            | 0         | 28,800     | 1,752,100                            | 29,600                        |
| 2015 USDA Sewer Revenue<br>Bonds - 2.000%  | 3,034,000                            | 0         | 56,200     | 2,977,800                            | 57,300                        |
| Total Revenue Bonds                        |                                      |           |            |                                      |                               |
| From Direct Placements                     | 6,272,000                            | 0         | 125,100    | 6,146,900                            | 128,900                       |
| OPWC Loans                                 |                                      |           |            |                                      |                               |
| <i>From Direct Borrowings</i>              |                                      |           |            |                                      |                               |
| 2002 OPWC Bidwell Porter<br>Sewer - 0.00%  | 40,250                               | 0         | 11,500     | 28,750                               | 0                             |
| 2008 OPWC Kanauga/Addison<br>Sewer - 0.00% | 270,833                              | 0         | 10,833     | 260,000                              | 0                             |
| 2014 OPWC Green Sewer - 0.00%              | 580,000                              | 0         | 20,000     | 560,000                              | 0                             |
| Total OPWC Loans                           |                                      |           |            |                                      |                               |
| From Direct Borrowings                     | 891,083                              | 0         | 42,333     | 848,750                              | 0                             |
| Compensated Absences                       | 12,723                               | 720       | 0          | 13,443                               | 5,576                         |
| Total Business-Type Activities             | \$9,832,147                          | \$56,700  | \$680,222  | \$9,208,625                          | \$174,140                     |

A. Governmental Activities

In September 2006, the County issued General Obligation Bonds in the amount of \$1,480,000 at 4.45 percent interest for the purpose of constructing an early childhood and family center. Principal and interest payments are due December 1 of each year through 2036. The bonds will be retired from the Bond Retirement Fund from transfers from the Board of Developmental Disabilities Fund. Principal and interest requirements to retire the County's Early Childhood and Family Center General Obligation Bonds at December 31, 2019, are as follows:

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

| Year Ended<br>December 31, | Principal          | Interest         | Total              |
|----------------------------|--------------------|------------------|--------------------|
| 2020                       | \$43,512           | \$47,701         | \$91,213           |
| 2021                       | 45,448             | 45,764           | 91,212             |
| 2022                       | 47,471             | 43,742           | 91,213             |
| 2023                       | 49,584             | 41,629           | 91,213             |
| 2024                       | 51,790             | 39,423           | 91,213             |
| 2025-2029                  | 295,641            | 160,424          | 456,065            |
| 2030-2034                  | 367,543            | 88,523           | 456,066            |
| 2035-2036                  | 170,934            | 11,493           | 182,427            |
|                            | <u>\$1,071,923</u> | <u>\$478,699</u> | <u>\$1,550,622</u> |

In January 2010, the County issued General Obligation Bonds in the amount of \$250,258 at 4.08 percent interest for the purpose of constructing a speculative building. Principal and interest payments are due December 1 of each year through 2024. The bonds will be retired from the Bond Retirement Fund from transfers from the Community Development Block Grant Fund. In 2011, the County sold the speculative building to a local manufacturing company. A loan receivable in the amount of \$899,984 was set up in the Community Development Block Grant Fund. The proceeds of the receivable will be used to retire the General Obligation Bond. Principal and interest requirements to retire the County's Speculative Building General Obligation Bonds at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal        | Interest        | Total            |
|----------------------------|------------------|-----------------|------------------|
| 2020                       | \$18,459         | \$4,160         | \$22,619         |
| 2021                       | 19,234           | 3,385           | 22,619           |
| 2022                       | 20,030           | 2,590           | 22,620           |
| 2023                       | 20,858           | 1,761           | 22,619           |
| 2024                       | 21,718           | 901             | 22,619           |
|                            | <u>\$100,299</u> | <u>\$12,797</u> | <u>\$113,096</u> |

In July 2010, the County issued General Obligation Bonds in the amount of \$275,000 at 4.34 percent interest for the purpose of constructing two airport hangers at the Gallia-Meigs Regional Airport. Principal and interest payments are due December 1 of each year through 2035. The bonds will be retired from hangar rental fees revenue posted to the County's bond retirement fund. Principal and interest requirements to retire the County's Airport General Obligation Bonds at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal        | Interest        | Total            |
|----------------------------|------------------|-----------------|------------------|
| 2020                       | \$9,244          | \$8,998         | \$18,242         |
| 2021                       | 9,645            | 8,597           | 18,242           |
| 2022                       | 10,063           | 8,178           | 18,241           |
| 2023                       | 10,500           | 7,741           | 18,241           |
| 2024                       | 10,956           | 7,286           | 18,242           |
| 2025-2029                  | 62,339           | 28,869          | 91,208           |
| 2030-2034                  | 77,092           | 14,115          | 91,207           |
| 2035                       | 17,483           | 759             | 18,242           |
|                            | <u>\$207,322</u> | <u>\$84,543</u> | <u>\$291,865</u> |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

In December 2011, the County issued General Obligation Bonds in the amount of \$160,000 at 4.50 percent interest for the purpose of purchasing the Davis Hall lot. Principal and interest payments are due December 1 of each year through 2031. The bonds will be retired from the General Fund. Principal and interest requirements to retire the County's Davis Lot General Obligation Bonds at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal        | Interest        | Total            |
|----------------------------|------------------|-----------------|------------------|
| 2020                       | \$7,253          | \$5,047         | \$12,300         |
| 2021                       | 7,579            | 4,721           | 12,300           |
| 2022                       | 7,920            | 4,380           | 12,300           |
| 2023                       | 8,277            | 4,023           | 12,300           |
| 2024                       | 8,649            | 3,651           | 12,300           |
| 2025-2029                  | 49,447           | 12,054          | 61,501           |
| 2030-2031                  | 23,034           | 1,566           | 24,600           |
|                            | <u>\$112,159</u> | <u>\$35,442</u> | <u>\$147,601</u> |

In July 2012, the County issued General Obligation Bonds in the amount of \$744,000 at 3.375 percent interest for the purpose of purchasing a building for the Job and Family Services department. Principal and interest payments are due July 1 of each year through 2037. The bonds will be retired from building rental fees revenue posted to the County's bond retirement fund. Principal and interest requirements to retire the Job and Family Services Building General Obligation Bonds at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal        | Interest         | Total            |
|----------------------------|------------------|------------------|------------------|
| 2020                       | \$24,500         | \$20,031         | \$44,531         |
| 2021                       | 25,300           | 19,204           | 44,504           |
| 2022                       | 26,200           | 18,350           | 44,550           |
| 2023                       | 27,100           | 17,466           | 44,566           |
| 2024                       | 28,000           | 16,551           | 44,551           |
| 2025-2029                  | 154,700          | 67,935           | 222,635          |
| 2030-2034                  | 182,600          | 40,011           | 222,611          |
| 2035-2037                  | 125,100          | 8,535            | 133,635          |
|                            | <u>\$593,500</u> | <u>\$208,083</u> | <u>\$801,583</u> |

In December 2019, Jail Interim Financing Bond Anticipations Notes, were issued through direct borrowing in an amount not to exceed \$5,000,000. As of December 31, 2019, \$793,210 has been received. The notes will be retired from property tax receipts in the General Fund. No amortization schedule is available.

In July 2013, the County entered into an Ohio Public Works loan in the amount of \$181,371, interest free, for the purpose of road improvements. Payments will be due January 1 and July 1 of each year through 2022. The loan will be retired from Motor Vehicle Gasoline Tax Fund. Principal requirements to retire the OPWC Road Improvements Loan at December 31, 2019, are as follows:

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

| Year Ended<br>December 31, | Principal         |
|----------------------------|-------------------|
| 2020                       | \$0               |
| 2021                       | 22,672            |
| 2022                       | 22,671            |
|                            | <u>          </u> |
|                            | <u>\$45,343</u>   |

In July 2015, the County entered into an Ohio Public Works loan in the amount of \$150,000, interest free, for the purpose of road improvements. Payments will be due January 1 and July 1 of each year through 2047. The loan will be retired from Motor Vehicle Gasoline Tax Fund. Principal requirements to retire the OPWC Road Improvements Loan at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal         |
|----------------------------|-------------------|
| 2020                       | \$0               |
| 2021                       | 2,324             |
| 2022                       | 2,324             |
| 2023                       | 2,324             |
| 2024                       | 2,324             |
| 2025-2029                  | 11,620            |
| 2030-2034                  | 11,619            |
| 2035-2039                  | 11,620            |
| 2040-2044                  | 11,619            |
| 2045-2047                  | 6,971             |
|                            | <u>          </u> |
|                            | <u>\$62,745</u>   |

In June 2018, the County entered into an Ohio Public Works loan in the amount of \$34,500, interest free, for the purpose of road improvements. Payments will be due January 1 and July 1 of each year through 2040. The loan will be retired from Motor Vehicle Gasoline Tax Fund. Principal requirements to retire the OPWC Road Improvements Loan at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal         |
|----------------------------|-------------------|
| 2020                       | \$0               |
| 2021                       | 1,725             |
| 2022                       | 1,725             |
| 2023                       | 1,725             |
| 2024                       | 1,725             |
| 2025-2029                  | 8,625             |
| 2030-2034                  | 8,625             |
| 2035-2039                  | 8,625             |
| 2040                       | 862               |
|                            | <u>          </u> |
|                            | <u>\$33,637</u>   |

Compensated absences will be paid from the fund from which the employees' salaries are paid. These funds include the General Fund; the Motor Vehicle Gasoline Tax, Children Services, Dog and Kennel, Job and Family Services, Child Support Enforcement Administration, Emergency Management, Court and Corrections, Real Estate Assessment, Board of Developmental Disabilities, Sheriff, Emergency Management System, and Community Development Block Grant Special Revenue Funds; and the Sewer Enterprise Funds. Capital lease obligations are paid from intergovernmental grant revenues from the Motor Vehicle Gas Tax and Community Development Block Grant Special Revenue Funds, sales tax revenues from the Emergency Management Agency Special Revenue Fund, and general property tax revenues in the General Fund.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

There is no repayment schedule for the net pension/OPEB liabilities. However, employer pension contributions are made from the following funds: General Fund and the Motor Vehicle Gasoline Tax, Children Services, Dog and Kennel, Job and Family Services, Child Support Enforcement Administration, Emergency Management, Court and Corrections, Real Estate Assessment, Board of Developmental Disabilities, Sheriff, Emergency Management System, and Community Development Block Grant Special Revenue Funds. For additional information related to the net pension and OPEB liabilities, see Notes 12 and 13.

**B. Business-Type Activities**

In June 2006, the County entered into an agreement with Ohio Water Development Authority (OWDA) for a Green Township Sanitary Sewer Study in the amount of \$50,000. On August 28, 2008, the County was approved for a \$325,000 Green Sewer Phase I Design Loan which was used to pay off the Sanitary Sewer Study Loan. On March 31, 2011, the County was approved for an additional \$163,000 for a total of \$488,000. The design loan will be rolled over into a long term construction loan for payment. \$590,514 was disbursed on the OWDA Loan, which includes capitalized interest. The loan was paid off during 2019.

In 2014, the County entered into another agreement with OWDA for the Green Township Sanitary Sewer Study in the amount of \$600,000. \$238,851 was disbursed on the OWDA Loan, which includes capitalized interest. The loan was paid off during 2019.

In 2014, the County entered into an agreement with OWDA for the Green Township Sanitary Sewer Study in the amount of \$225,000. \$204,143 was disbursed on the OWDA Loan, which includes capitalized interest. The loan was paid off during 2019.

In 2015, the County entered into an agreement with OWDA for the Green Township Sanitary Sewer Study in the amount of \$1,568,730. As of December 31, 2019, \$1,547,693 has been disbursed on the OWDA Loan, which includes capitalized interest. The loans will be paid from pledged revenues charged for services of the system. As of December 31, 2019, OWDA had not disbursed the entire amount of the loan.

In 2009, the County entered into a Water Pollution Control Loan Fund (WPCLF) agreement through OWDA which included assistance from the American Reinvestment and Recovery Act (ARRA) in the amount of \$720,000 for additional financing on the Kanauga-Addison Sewer System. This loan has a 0% interest rate and a term of 20 years. \$360,000 of this loan was paid with grant funding from the American Reinvestment and Recovery Act. As of December 31, 2019, \$720,000 was disbursed on this loan; \$360,000 of the loan has been repaid with the above mentioned ARRA grant funding. In accordance with Section 603(d)(1)(c) of the Clean Water Act, the County has established a dedicated source of revenue for repayment of the loan. The dedicated source of repayment for the loan is the sewer use charges in the Gallia County Commissioner's Resolution passed on May 14, 2009. Semi-annual payment amounts are \$9,000 with the date of first payment of January 1, 2012, which was paid during 2011. Principal and interest requirements to retire the County's Kanauga/Addison Sewer OWDA Loan at December 31, 2019, are as follows:

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

| Year Ended<br>December 31, | Principal        |
|----------------------------|------------------|
| 2020                       | \$9,000          |
| 2021                       | 18,000           |
| 2022                       | 18,000           |
| 2023                       | 18,000           |
| 2024                       | 18,000           |
| 2025-2029                  | 90,000           |
| 2030-2031                  | 36,000           |
|                            | <u>\$207,000</u> |

In 2009, the County entered into a Water Pollution Control Loan Fund agreement through OWDA which included assistance from the American Reinvestment and Recovery Act (ARRA). In June 2011, an additional \$110,000 was approved. This loan has a 0% interest rate and a term of 20 years. \$450,000 of this loan is scheduled to be paid with grant funding from the American Reinvestment and Recovery Act. As of December 31, 2019, \$450,000 of the loan has been repaid with the above mentioned ARRA grant funding. Principal and interest requirements to retire the County's Mercerville Sewer WPCLF OWDA Loan at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal        |
|----------------------------|------------------|
| 2020                       | \$5,800          |
| 2021                       | 11,599           |
| 2022                       | 11,599           |
| 2023                       | 11,599           |
| 2024                       | 11,599           |
| 2025-2029                  | 57,997           |
| 2030                       | 11,599           |
|                            | <u>\$121,792</u> |

In June 2011, the County entered into an agreement with OWDA for a Community Assistance Fund Loan for additional funding for the Kanauga – Addison Sewer project. The maximum amount of the loan is \$500,000 at a rate of one percent for a term of thirty years. The County has pledged future Kanauga - Addison Sewer System customer revenues, net of specified operating expenses, to repay the loan. Principal and interest requirements to retire the Community Assistance Fund Loan at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal        | Interest        | Total            |
|----------------------------|------------------|-----------------|------------------|
| 2020                       | \$7,646          | \$2,020         | \$9,666          |
| 2021                       | 15,408           | 3,925           | 19,333           |
| 2022                       | 15,562           | 3,771           | 19,333           |
| 2023                       | 15,718           | 3,615           | 19,333           |
| 2024                       | 15,876           | 3,457           | 19,333           |
| 2025-2029                  | 81,799           | 14,865          | 96,664           |
| 2030-2034                  | 85,983           | 10,681          | 96,664           |
| 2035-2039                  | 90,380           | 6,284           | 96,664           |
| 2040-2043                  | 75,618           | 1,712           | 77,330           |
|                            | <u>\$403,990</u> | <u>\$50,330</u> | <u>\$454,320</u> |



**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
For the Year Ended December 31, 2019

The County's outstanding OWDA loans from direct borrowings contain provisions that in an event of default (1) the amount of such default shall bear interest at the default rate from the due date until the date of payment, (2) if any of the charges have not been paid within 30 days, in addition to the interest calculated at the default rate, a late charge of 1 percent on the amount of each default shall also be paid to the OWDA, and (3) for each additional 30 days during which the charges remain unpaid, the County shall continue to pay an additional late charge of 1 percent on the amount of the default until such charges are paid.

In March 2000, the County issued Sewer Revenue Bonds in the amount of \$1,927,000 at an interest rate of 4.50 percent. Principal and interest payments are due March 1 of each year through 2040. These bonds issued through the USDA Rural Development were for the purpose of constructing the Bidwell Porter sewer system. The bonds will be repaid from revenues derived from the operations of the County's sewer system. Principal and interest requirements to retire the Sewer Enterprise Fund's bonds outstanding at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal          | Interest         | Total              |
|----------------------------|--------------------|------------------|--------------------|
| 2020                       | \$42,000           | \$63,765         | \$105,765          |
| 2021                       | 43,800             | 61,875           | 105,675            |
| 2022                       | 45,800             | 59,904           | 105,704            |
| 2023                       | 47,800             | 57,843           | 105,643            |
| 2024                       | 50,100             | 55,692           | 105,792            |
| 2025-2029                  | 285,900            | 242,587          | 528,487            |
| 2030-2034                  | 356,400            | 172,192          | 528,592            |
| 2035-2039                  | 444,100            | 84,470           | 528,570            |
| 2040                       | 101,100            | 4,550            | 105,650            |
|                            | <u>\$1,417,000</u> | <u>\$802,878</u> | <u>\$2,219,878</u> |

On March 14, 2013, the Board of County Commissioners approved a resolution authorizing the issuance of \$1,862,000 Sanitary Sewer Revenue Bonds. Proceeds were used to retire \$1,862,000 of the interim OWDA loan financing on March 25, 2013. The remaining amount of the interim financing outstanding was paid by the County on March 28, 2013. The Sanitary Sewer Revenue Bonds have an interest rate of 3.125% and are to be paid over forty years with the first payment representing interest being due March 1, 2014, with final payment being March 1, 2053. The Bonds will be repaid from revenues derived from the operations of the County's sewer system. Principal and interest requirements to retire the Sewer Enterprise Fund's bonds outstanding at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal          | Interest           | Total              |
|----------------------------|--------------------|--------------------|--------------------|
| 2020                       | \$29,600           | \$54,753           | \$84,353           |
| 2021                       | 30,600             | 53,828             | 84,428             |
| 2022                       | 31,500             | 52,872             | 84,372             |
| 2023                       | 32,500             | 51,888             | 84,388             |
| 2024                       | 33,600             | 50,872             | 84,472             |
| 2025-2029                  | 184,000            | 237,966            | 421,966            |
| 2030-2034                  | 214,600            | 207,359            | 421,959            |
| 2035-2039                  | 250,400            | 171,656            | 422,056            |
| 2040-2044                  | 292,000            | 130,019            | 422,019            |
| 2045-2049                  | 340,500            | 81,456             | 421,956            |
| 2050-2053                  | 312,800            | 24,813             | 337,613            |
|                            | <u>\$1,752,100</u> | <u>\$1,117,482</u> | <u>\$2,869,582</u> |

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

On May 30, 2015, the Board of County Commissioners accepted a loan/grant offer from USDA relating to Green Sewer with a grant amount of \$3,335,000 and loan portion of \$3,089,000 with terms of 2.00% interest for 40 years with the first payment representing interest being due December 1, 2016, with final payment being December 1, 2055. The Bonds will be repaid from revenues derived from the operations of the County's sewer system. Principal and interest requirements to retire the Sewer Enterprise Fund's bonds outstanding at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal   | Interest    | Total       |
|----------------------------|-------------|-------------|-------------|
| 2020                       | \$57,300    | \$59,556    | \$116,856   |
| 2021                       | 58,400      | 58,410      | 116,810     |
| 2022                       | 59,600      | 57,242      | 116,842     |
| 2023                       | 60,700      | 56,050      | 116,750     |
| 2024                       | 62,000      | 54,836      | 116,836     |
| 2025-2029                  | 329,100     | 255,072     | 584,172     |
| 2030-2034                  | 363,300     | 220,824     | 584,124     |
| 2035-2039                  | 401,100     | 183,012     | 584,112     |
| 2040-2044                  | 442,900     | 141,262     | 584,162     |
| 2045-2049                  | 489,000     | 95,166      | 584,166     |
| 2050-2054                  | 539,900     | 44,272      | 584,172     |
| 2055                       | 114,500     | 2,290       | 116,790     |
|                            | \$2,977,800 | \$1,227,992 | \$4,205,792 |

The County's outstanding USDA Sewer Revenue bonds from direct placement contain provisions that in the event of default the Government, at its option may (1) declare the entire principal amount can be declared outstanding and accrued interest shall be immediately due and payable, (2) incur and pay reasonable expenses for repair, maintenance, and operation of the facility and such other reasonable expenses as may be necessary to cure the cause of default, and/or (3) take possession of the facility, repair, maintain, and operate or rent it.

In August 2002, the County obtained the Bidwell Porter Sewer System OPWC Loan in the amount of \$230,000 at an interest rate of zero percent. Principal payments are due January and July 1 of each year through 2022. This loan was entered into for the purpose of constructing the Bidwell Porter Sewer System. The loan will be retired from Sewer Enterprise Fund revenue. Principal and interest requirements to retire the County's Bidwell Porter Sewer OPWC Loan outstanding at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal |
|----------------------------|-----------|
| 2020                       | \$0       |
| 2021                       | 11,500    |
| 2022                       | 11,500    |
| 2023                       | 5,750     |
|                            | \$28,750  |

In July 2008, the County obtained the Kanauga/Addison Sewer OPWC Loan in the amount of \$325,000 at an interest rate of zero percent. Principal payments are due January and July 1 of each year through 2044 in amounts of \$5,417. This loan was entered into for the purpose to expand the Kanauga/Addison sewer system. The loan will be retired from Sewer Enterprise Fund revenue. Principal and interest requirements to retire the County's Kanauga/Addison Sewer OPWC Loan outstanding at December 31, 2019, are as follows:

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

| Year Ended<br>December 31, | Principal        |
|----------------------------|------------------|
| 2020                       | \$0              |
| 2021                       | 10,833           |
| 2022                       | 10,833           |
| 2023                       | 10,833           |
| 2024                       | 10,833           |
| 2025-2029                  | 54,167           |
| 2030-2034                  | 54,167           |
| 2035-2039                  | 54,167           |
| 2040-2044                  | 54,167           |
|                            | <u>\$260,000</u> |

In July 2014, the County entered into an agreement with Ohio Public Works Commission for a Grant and Loan for the purpose of the Green Sewer Sanitary Improvements project. The loan was in the amount of \$600,000 at an interest rate of zero percent. The loan will be retired from Sewer Enterprise Fund revenue. Principal and interest requirements to retire the Green Sewer Sanitary Improvements OPWC Loan outstanding at December 31, 2019, are as follows:

| Year Ended<br>December 31, | Principal        |
|----------------------------|------------------|
| 2020                       | \$0              |
| 2021                       | 20,000           |
| 2022                       | 20,000           |
| 2023                       | 20,000           |
| 2024                       | 20,000           |
| 2025-2029                  | 100,000          |
| 2030-2034                  | 100,000          |
| 2035-2039                  | 100,000          |
| 2040-2044                  | 100,000          |
| 2045-2048                  | 80,000           |
|                            | <u>\$560,000</u> |

The County's outstanding OPWC loans from direct borrowings contain provisions that in the event of default (1) OPWC may apply late fees of 8 percent per year, (2) loans more than 60 days late will be turned over to the Attorney General's office for collection, and as provided by law, OPWC may require that such payment be taken from the County's share of the county undivided local government fund, and (3) the outstanding amounts shall, at OPWC's option, become immediately due and payable.

The County has pledged future customer revenues, net of specified operating expenses, to repay \$2,199,532 in OWDA loans issued from 2008 to 2015. Proceeds from these loans provided financing for various sewer projects. The loans are payable solely from customer net revenues and are payable through 2043. Annual principal and interest payments on the loans should require less than 100 percent of net revenues in future years. Net revenues include all revenues received by the sewer utility less all operating expenses other than depreciation expense. The total principal and interest outstanding to be paid on the loans are \$2,249,862. Annual principal and interest payments on the loans are expected to require more than 100 percent of net revenues in future years. Principal and interest payments for the current year were \$512,789, net revenues were \$421,748 and total revenues were \$1,147,961.

**Gallia County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2019*

---

*C. Debt Margin*

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total valuation of the County. The Code further provides that the total shall never exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The County's total debt margin was \$14,838,632 and the unvoted debt margin was \$4,723,370 at December 31, 2019.

*D. Conduit Debt*

Pursuant to State statute, various industrial revenue bonds have been issued for private industry within the County. The proceeds of the industrial revenue bonds are used by the various private industries for new construction or improvements. The bonds are to be repaid by the recipients of the proceeds and do not represent obligations of the County. As of December 31, 2019, \$158,155,000 of industrial revenue bonds had been issued, and \$145,595,000 of those remained outstanding.

**NOTE 25 - GALLIA COUNTY LANDFILL**

In 1978, Gallia County established the Gallia County Sanitary Landfill. The County contracted with Greg Fields to operate the landfill when it opened. In 1991, Mid-American Waste Systems, Inc. (Mid-American) purchased Greg Field's business. At this time Gallia County operated the landfill on its own for a three month period until the County signed the lease agreement with Mid-American in June 1991. In 2001, the County signed the current lease agreement with USA Waste Services, Inc. (Waste Management). The lease agreement states that Waste Management is the operator of the landfill and that the County is to receive a portion of the landfill fees. The lease also states that Waste Management will comply with the Ohio Environmental Protection Agency (EPA) closure and post closure requirements; therefore, Waste Management is responsible for these costs unless the County does not renew the lease agreement. The EPA issued a Sub-Title D that states that landfill operators are to purchase a Final Assurance Bond for the closure and post closure costs and Waste Management has met the requirement.

**NOTE 26 – SUBSEQUENT EVENTS**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the County. The County's investment portfolio and the investments of the pension and other employee benefit plans in which the County participates fluctuate with market conditions, and due to market volatility, the amount of gains or losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the County's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Condition Assessments of the County's Infrastructure*  
*Reported Using the Modified Approach*  
*For the Year Ended December 31, 2019*

---

The County reports its road and bridge infrastructure assets using the modified approach. The following disclosures pertain to the condition assessments of these assets:

**County Roads**

The Gallia County Engineer uses a pavement management system to evaluate the condition of over 454 miles of roadway. All roads are inspected on an annual basis using the following system, and criteria consisting of current condition, last date of maintenance or resurfacing, traffic count and type.

| <u>Surface Rating</u> | <u>Condition Rating</u> | <u>Description</u>   |
|-----------------------|-------------------------|--|
| 1                     | Excellent               | Surface not in need of maintenance. New condition. Surface age typically 1-5 years. Older surfaces with low traffic counts and low truck traffic also in this category.  |
| 2                     | Good                    | Surface requires minor maintenance to restore to excellent condition. Generally, surfaces 6-10 years of age in this category.  |
| 3                     | Fair                    | Surface requires major maintenance to restore to excellent condition. Generally, surfaces 11-15 years of age in this category.   |
| 4                     | Deficient               | Surface requires major maintenance to restore to excellent condition. Surfaces older than 15 years, or with high traffic counts and high truck traffic in this category. |
| 5                     | Poor                    | Surface is no longer useable.  |

It is the practice of the Gallia County Engineer to maintain the county roadway system where at least 85% of the roadways will have a rating of '3 - Fair' or better.

**Bridges and Large Culverts**

All bridges and large culverts are inspected on an annual basis, as required by ORC. The rating system used was developed by FHWA, and entails the inspection of all components of the structure, as described in the following system.

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Condition Assessments of the County's Infrastructure*  
*Reported Using the Modified Approach*  
*For the Year Ended December 31, 2019*

| <u>Structure Rating</u> | <u>Condition Rating</u> | <u>Description</u>                      |
|-------------------------|-------------------------|---|
| 9                       | Excellent               | Superior to current desirable criteria. |
| 8                       | Very Good               | Equal to current desirable criteria.    |
| 7                       | Good                    | Better than current minimum criteria.   |
| 6                       | Satisfactory            | Equal to current desirable criteria.    |
| 5                       | Fair                    | Low priority for repair.                |
| 4                       | Poor                    | High priority for repair.               |
| 3                       | Serious                 | Low priority for replacement.           |
| 2                       | Critical                | High priority for replacement.          |
| 1                       | Imminent Failure        | Immediate repair/replacement necessary. |
| 0                       | Closed                  | Bridge closed.                          |

It is the practice of the Gallia County Engineer to maintain the county bridge and large culvert system where at least 80% of the structures will have a rating of '5 - Fair' or better.

The following summarizes the road and bridge conditions as of December 31, 2019, 2018, 2017, 2016, 2015, 2014, and 2013.

**ROAD CONDITION 2019**

| CONDITION DESCRIPTION | ROAD CONDITION | LENGTH MILES | AREA SQUARE FEET | % OF ROADS | PERCENT ACCUMULATION |
|-----------------------|----------------|--------------|------------------|------------|----------------------|
| EXCELLENT             | 1              | 214.67       | 19,601,271.36    | 47.68%     | 47.68%               |
| GOOD                  | 2              | 191.45       | 16,974,075.36    | 41.29%     | 88.97%               |
| FAIR                  | 3              | 47.71        | 4,525,878.72     | 11.01%     | 99.98%               |
| DEFICIENT             | 4              | 0.09         | 6,652.80         | 0.02%      | 100.00%              |
| POOR                  | 5              | 0.00         | 0.00             | 0.00%      | 100.00%              |
| TOTALS                |                | 453.92       | 41,107,878.24    | 100.00%    |                      |

99.98% of roads exceed the goal of 85% of roadways having a rating of '3 – Fair' or better.

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Condition Assessments of the County's Infrastructure*  
*Reported Using the Modified Approach*  
*For the Year Ended December 31, 2019*

**ROAD CONDITION 2018**

| CONDITION DESCRIPTION | ROAD CONDITION | LENGTH MILES | AREA SQUARE FEET | % OF ROADS | PERCENT ACCUMULATION |
|-----------------------|----------------|--------------|------------------|------------|----------------------|
| EXCELLENT             | 1              | 256.14       | 23,704,750.08    | 57.54%     | 57.54%               |
| GOOD                  | 2              | 187.29       | 16,425,948.00    | 39.86%     | 97.40%               |
| FAIR                  | 3              | 11.50        | 1,063,201.92     | 2.58%      | 99.98%               |
| DEFICIENT             | 4              | 0.09         | 6,652.80         | 0.02%      | 100.00%              |
| POOR                  | 5              | 0.00         | 0.00             | 0.00%      | 100.00%              |
| TOTALS                |                | 455.02       | 41,200,552.80    | 100.00%    |                      |

99.98% of roads exceed the goal of 85% of roadways having a rating of '3 – Fair' or better.

**ROAD CONDITION 2017**

| CONDITION DESCRIPTION | ROAD CONDITION | LENGTH MILES | AREA SQUARE FEET | % OF ROADS | PERCENT ACCUMULATION |
|-----------------------|----------------|--------------|------------------|------------|----------------------|
| EXCELLENT             | 1              | 247.70       | 22,982,636.16    | 55.80%     | 55.80%               |
| GOOD                  | 2              | 195.56       | 17,133,763.68    | 41.60%     | 97.40%               |
| FAIR                  | 3              | 11.50        | 1,063,201.92     | 2.58%      | 99.98%               |
| DEFICIENT             | 4              | 0.09         | 6,652.80         | 0.02%      | 100.00%              |
| POOR                  | 5              | 0.00         | 0.00             | 0.00%      | 100.00%              |
| TOTALS                |                | 454.85       | 41,186,254.56    | 100.00%    |                      |

99.98% of roads exceed the goal of 85% of roadways having a rating of '3 – Fair' or better in 2017.

**ROAD CONDITION 2016**

| CONDITION DESCRIPTION | ROAD CONDITION | LENGTH MILES | AREA SQUARE FEET | % OF ROADS | PERCENT ACCUMULATION |
|-----------------------|----------------|--------------|------------------|------------|----------------------|
| EXCELLENT             | 1              | 236.34       | 21,983,781.60    | 53.38%     | 53.38%               |
| GOOD                  | 2              | 211.08       | 18,530,445.12    | 44.99%     | 98.37%               |
| FAIR                  | 3              | 7.35         | 665,375.04       | 1.62%      | 99.98%               |
| DEFICIENT             | 4              | 0.09         | 6,652.80         | 0.02%      | 100.00%              |
| POOR                  | 5              | 0.00         | 0.00             | 0.00%      | 100.00%              |
| TOTALS                |                | 454.85       | 41,186,254.56    | 100.00%    |                      |

99.98% of roads exceed the goal of 85% of roadways having a rating of '3 – Fair' or better in 2016.

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Condition Assessments of the County's Infrastructure*  
*Reported Using the Modified Approach*  
*For the Year Ended December 31, 2019*

**ROAD CONDITION 2015**

| <b>CONDITION DESCRIPTION</b> | <b>ROAD CONDITION</b> | <b>LENGTH MILES</b> | <b>AREA SQUARE FEET</b> | <b>% OF ROADS</b> | <b>PERCENT ACCUMULATION</b> |
|------------------------------|-----------------------|---------------------|-------------------------|-------------------|-----------------------------|
| EXCELLENT                    | 1                     | 229.59              | 21,353,655.84           | 51.85%            | 51.85%                      |
| GOOD                         | 2                     | 217.82              | 19,160,000.64           | 46.52%            | 98.37%                      |
| FAIR                         | 3                     | 7.35                | 665,375.04              | 1.62%             | 99.98%                      |
| DEFICIENT                    | 4                     | 0.09                | 6,652.80                | 0.02%             | 100.00%                     |
| POOR                         | 5                     | 0.00                | 0.00                    | 0.00%             | 100.00%                     |
| <b>TOTALS</b>                |                       | 454.85              | 41,185,684.32           | 100.00%           |                             |

99.98% of roads exceed the goal of 85% of roadways having a rating of '3 – Fair' or better in 2015.

**ROAD CONDITION 2014**

| <b>CONDITION DESCRIPTION</b> | <b>ROAD CONDITION</b> | <b>LENGTH MILES</b> | <b>AREA SQUARE FEET</b> | <b>% OF ROADS</b> | <b>PERCENT ACCUMULATION</b> |
|------------------------------|-----------------------|---------------------|-------------------------|-------------------|-----------------------------|
| EXCELLENT                    | 1                     | 212.90              | 19,872,552.48           | 48.25%            | 48.25%                      |
| GOOD                         | 2                     | 234.52              | 20,641,104.00           | 50.12%            | 98.37%                      |
| FAIR                         | 3                     | 7.35                | 665,375.04              | 1.62%             | 99.98%                      |
| DEFICIENT                    | 4                     | 0.09                | 6,652.80                | 0.02%             | 100.00%                     |
| POOR                         | 5                     | 0.00                | 0.00                    | 0.00%             | 100.00%                     |
| <b>TOTALS</b>                |                       | 454.85              | 41,185,684.32           | 100.00%           |                             |

99.98% of roads exceed the goal of 85% of roadways having a rating of '3 - Fair' or better in 2014.

**ROAD CONDITION 2013**

| <b>CONDITION DESCRIPTION</b> | <b>ROAD CONDITION</b> | <b>LENGTH MILES</b> | <b>AREA SQUARE FEET</b> | <b>% OF ROADS</b> | <b>PERCENT ACCUMULATION</b> |
|------------------------------|-----------------------|---------------------|-------------------------|-------------------|-----------------------------|
| EXCELLENT                    | 1                     | 203.80              | 18,880,398.24           | 45.84%            | 45.84%                      |
| GOOD                         | 2                     | 241.05              | 21,404,570.88           | 51.97%            | 97.81%                      |
| FAIR                         | 3                     | 9.91                | 894,062.40              | 2.17%             | 99.98%                      |
| DEFICIENT                    | 4                     | 0.09                | 6,652.80                | 0.02%             | 100.00%                     |
| POOR                         | 5                     | 0.00                | 0.00                    | 0.00%             | 100.00%                     |
| <b>TOTALS</b>                |                       | 454.85              | 41,185,684.32           | 100.00%           |                             |

99.98% of roads exceed the goal of 85% of roadways having a rating of '3 - Fair' or better in 2013.

A comparison of total road condition for 2019, 2018, 2017, 2016, 2015, 2014, and 2013, in terms of percentage of total road miles is presented below.



**Gallia County, Ohio**  
*Required Supplementary Information*  
*Condition Assessments of the County's Infrastructure*  
*Reported Using the Modified Approach*  
*For the Year Ended December 31, 2019*

Percentage of Miles in Fair or Better Condition

|        |        |        |        |        |        |        |
|--------|--------|--------|--------|--------|--------|--------|
| 2019   | 2018   | 2017   | 2016   | 2015   | 2014   | 2013   |
| 99.98% | 99.98% | 99.98% | 99.98% | 99.98% | 99.98% | 99.98% |

**BRIDGE CONDITION 2019**

| CONDITION DESCRIPTION | BRIDGE CONDITION (GA) | # OF BRIDGES | % OF BRIDGES | PERCENT ACCUMULATION |
|-----------------------|-----------------------|--------------|--------------|----------------------|
| EXCELLENT             | 9                     | 3            | 1.10%        | 1.10%                |
| VERY GOOD             | 8                     | 20           | 7.33%        | 8.43%                |
| GOOD                  | 7                     | 47           | 17.21%       | 25.64%               |
| SATISFACTORY          | 6                     | 96           | 35.16%       | 60.80%               |
| FAIR                  | 5                     | 89           | 32.60%       | 93.40%               |
| POOR                  | 4                     | 16           | 5.86%        | 99.26%               |
| SERIOUS               | 3                     | 1            | 0.37%        | 99.63%               |
| CRITICAL              | 2                     | 1            | 0.37%        | 100.00%              |
| IMMINENT FAILURE      | 1                     | 0            | 0.00%        | 100.00%              |
| CLOSED                | 0                     | 0            | 0.00%        | 100.00%              |
| TOTALS                |                       | 273          | 100.00%      | 100.00%              |

93.40% of structures exceed the goal of 80% of structures having a rating of '5 – Fair' or better.

**BRIDGE CONDITION 2018**

| CONDITION DESCRIPTION | BRIDGE CONDITION (GA) | # OF BRIDGES | % OF BRIDGES | PERCENT ACCUMULATION |
|-----------------------|-----------------------|--------------|--------------|----------------------|
| EXCELLENT             | 9                     | 3            | 1.09%        | 1.09%                |
| VERY GOOD             | 8                     | 19           | 6.88%        | 7.97%                |
| GOOD                  | 7                     | 48           | 17.39%       | 25.36%               |
| SATISFACTORY          | 6                     | 92           | 33.33%       | 58.70%               |
| FAIR                  | 5                     | 97           | 35.14%       | 93.84%               |
| POOR                  | 4                     | 15           | 5.43%        | 99.28%               |
| SERIOUS               | 3                     | 1            | 0.36%        | 99.64%               |
| CRITICAL              | 2                     | 1            | 0.36%        | 100.00%              |
| IMMINENT FAILURE      | 1                     | 0            | 0.00%        | 100.00%              |
| CLOSED                | 0                     | 0            | 0.00%        | 100.00%              |
| TOTALS                |                       | 276          | 100.00%      | 100.00%              |

93.84% of structures exceed the goal of 80% of structures having a rating of '5 – Fair' or better.

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Condition Assessments of the County's Infrastructure*  
*Reported Using the Modified Approach*  
*For the Year Ended December 31, 2019*

**BRIDGE CONDITION 2017**

| <b>CONDITION DESCRIPTION</b> | <b>BRIDGE CONDITION (GA)</b> | <b># OF BRIDGES</b> | <b>% OF BRIDGES</b> | <b>PERCENT ACCUMULATION</b> |
|------------------------------|------------------------------|---------------------|---------------------|-----------------------------|
| EXCELLENT                    | 9                            | 9                   | 3.25%               | 3.25%                       |
| VERY GOOD                    | 8                            | 19                  | 6.86%               | 10.11%                      |
| GOOD                         | 7                            | 44                  | 15.88%              | 25.99%                      |
| SATISFACTORY                 | 6                            | 91                  | 32.85%              | 58.84z%                     |
| FAIR                         | 5                            | 95                  | 34.30%              | 93.14%                      |
| POOR                         | 4                            | 16                  | 5.78%               | 98.92%                      |
| SERIOUS                      | 3                            | 2                   | 0.72%               | 99.64%                      |
| CRITICAL                     | 2                            | 1                   | 0.36%               | 100.00%                     |
| IMMINENT FAILURE             | 1                            | 0                   | 0.00%               | 100.00%                     |
| CLOSED                       | 0                            | 0                   | 0.00%               | 100.00%                     |
| TOTALS                       |                              | 277                 | 100.00%             |                             |

93.14% of structures exceed the goal of 80% of structures having a rating of '5 – Fair' or better in 2017.

**BRIDGE CONDITION 2016**

| <b>CONDITION DESCRIPTION</b> | <b>BRIDGE CONDITION (GA)</b> | <b># OF BRIDGES</b> | <b>% OF BRIDGES</b> | <b>PERCENT ACCUMULATION</b> |
|------------------------------|------------------------------|---------------------|---------------------|-----------------------------|
| EXCELLENT                    | 9                            | 9                   | 3.25%               | 3.25%                       |
| VERY GOOD                    | 8                            | 19                  | 6.86%               | 10.11%                      |
| GOOD                         | 7                            | 44                  | 15.88%              | 25.99%                      |
| SATISFACTORY                 | 6                            | 91                  | 32.85%              | 58.84%                      |
| FAIR                         | 5                            | 95                  | 34.30%              | 93.14%                      |
| POOR                         | 4                            | 16                  | 5.78%               | 98.92%                      |
| SERIOUS                      | 3                            | 2                   | 0.72%               | 99.64%                      |
| CRITICAL                     | 2                            | 1                   | 0.36%               | 100.00%                     |
| IMMINENT FAILURE             | 1                            | 0                   | 0.00%               | 100.00%                     |
| CLOSED                       | 0                            | 0                   | 0.00%               | 100.00%                     |
| TOTALS                       |                              | 277                 | 100.00%             |                             |

93.14% of structures exceed the goal of 80% of structures having a rating of '5 – Fair' or better in 2016.

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Condition Assessments of the County's Infrastructure*  
*Reported Using the Modified Approach*  
*For the Year Ended December 31, 2019*

**BRIDGE CONDITION 2015**

| <b>CONDITION DESCRIPTION</b> | <b>BRIDGE CONDITION (GA)</b> | <b># OF BRIDGES</b> | <b>% OF BRIDGES</b> | <b>PERCENT ACCUMULATION</b> |
|------------------------------|------------------------------|---------------------|---------------------|-----------------------------|
| EXCELLENT                    | 9                            | 13                  | 4.69%               | 4.69%                       |
| VERY GOOD                    | 8                            | 30                  | 10.83%              | 15.52%                      |
| GOOD                         | 7                            | 52                  | 18.77%              | 34.30%                      |
| SATISFACTORY                 | 6                            | 66                  | 23.83%              | 58.12%                      |
| FAIR                         | 5                            | 92                  | 33.21%              | 91.34%                      |
| POOR                         | 4                            | 21                  | 7.58%               | 98.92%                      |
| SERIOUS                      | 3                            | 2                   | 0.72%               | 99.64%                      |
| CRITICAL                     | 2                            | 1                   | 0.36%               | 100.00%                     |
| IMMINENT FAILURE             | 1                            | 0                   | 0.00%               | 100.00%                     |
| CLOSED                       | 0                            | 0                   | 0.00%               | 100.00%                     |
| TOTALS                       |                              | 277                 | 100.00%             |                             |

91.34% of structures exceed the goal of 80% of structures having a rating of '5 – Fair' or better in 2015.

**BRIDGE CONDITION 2014**

| <b>CONDITION DESCRIPTION</b> | <b>BRIDGE CONDITION (GA)</b> | <b># OF BRIDGES</b> | <b>% OF BRIDGES</b> | <b>PERCENT ACCUMULATION</b> |
|------------------------------|------------------------------|---------------------|---------------------|-----------------------------|
| EXCELLENT                    | 9                            | 8                   | 2.89%               | 2.89%                       |
| VERY GOOD                    | 8                            | 30                  | 10.83%              | 13.72%                      |
| GOOD                         | 7                            | 52                  | 18.77%              | 32.49%                      |
| SATISFACTORY                 | 6                            | 66                  | 23.83%              | 56.32%                      |
| FAIR                         | 5                            | 94                  | 33.94%              | 90.25%                      |
| POOR                         | 4                            | 24                  | 8.66%               | 98.92%                      |
| SERIOUS                      | 3                            | 2                   | 0.72%               | 99.64%                      |
| CRITICAL                     | 2                            | 1                   | 0.36%               | 100.00%                     |
| IMMINENT FAILURE             | 1                            | 0                   | 0.00%               | 100.00%                     |
| CLOSED                       | 0                            | 0                   | 0.00%               | 100.00%                     |
| TOTALS                       |                              | 277                 | 100.00%             |                             |

90.25% of structures exceed the goal of 80% of structures having a rating of '5 - Fair' or better in 2014.

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Condition Assessments of the County's Infrastructure*  
*Reported Using the Modified Approach*  
*For the Year Ended December 31, 2019*

**BRIDGE CONDITION 2013**

| CONDITION DESCRIPTION | BRIDGE CONDITION (GA) | # OF BRIDGES | % OF BRIDGES | PERCENT ACCUMULATION |
|-----------------------|-----------------------|--------------|--------------|----------------------|
| EXCELLENT             | 9                     | 4            | 1.44%        | 1.44%                |
| VERY GOOD             | 8                     | 30           | 10.83%       | 12.27%               |
| GOOD                  | 7                     | 52           | 18.77%       | 31.05%               |
| SATISFACTORY          | 6                     | 66           | 23.83%       | 54.87%               |
| FAIR                  | 5                     | 95           | 34.30%       | 89.17%               |
| POOR                  | 4                     | 27           | 9.75%        | 98.92%               |
| SERIOUS               | 3                     | 2            | 0.72%        | 99.64%               |
| CRITICAL              | 2                     | 1            | 0.36%        | 100.00%              |
| IMMINENT FAILURE      | 1                     | 0            | 0.00%        | 100.00%              |
| CLOSED                | 0                     | 0            | 0.00%        | 100.00%              |
| TOTALS                |                       | 277          | 100.00%      |                      |

89.17% of structures exceed the goal of 80% of structures having a rating of '5 - Fair' or better in 2013.

A comparison of total bridge conditions for 2019, 2018, 2017, 2016, 2015, 2014, and 2013, in terms of percentage of bridge structures is presented below.

Percentage of Bridge Structures in Fair or Better Condition

|             |             |             |             |             |             |             |
|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| <u>2019</u> | <u>2018</u> | <u>2017</u> | <u>2016</u> | <u>2015</u> | <u>2014</u> | <u>2013</u> |
| 93.40%      | 93.84%      | 93.14%      | 93.14%      | 91.34%      | 90.25%      | 89.17%      |

Budgeted versus actual expenditures for combined road and bridge maintenance in 2019, 2018, 2017, 2016, 2015, 2014, 2013, and 2012 were:

| <u>Year</u> | <u>Budgeted</u> | <u>Actual</u> | <u>Difference</u> |
|-------------|-----------------|---------------|-------------------|
| 2019        | \$4,586,803     | \$4,274,206   | \$312,597         |
| 2018        | 4,288,603       | 4,857,726     | (569,123)         |
| 2017        | 4,463,074       | 4,558,820     | (95,746)          |
| 2016        | 4,361,344       | 4,508,154     | (146,810)         |
| 2015        | 4,429,444       | 4,152,520     | 276,924           |
| 2014        | 4,581,744       | 4,773,651     | (191,907)         |
| 2013        | 4,220,114       | 5,874,749     | (1,654,635)       |
| 2012        | 3,551,390       | 4,161,650     | (610,260)         |

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Schedule of the County's Proportionate Share of the Net Pension Liability*  
*Ohio Public Employees Retirement System - Traditional Plan*  
*Last Six Years (1)*

|  | 2019         | 2018         | 2017         | 2016         | 2015        | 2014        |
|--|--------------|--------------|--------------|--------------|-------------|-------------|
| County's Proportion of the Net Pension Liability   | 0.07587183%  | 0.07427973%  | 0.07229004%  | 0.07510800%  | 0.07841440% | 0.07841440% |
| County's Proportionate Share of the Net Pension Liability  | \$20,779,756 | \$11,653,050 | \$16,415,839 | \$13,009,651 | \$9,457,652 | \$9,244,037 |
| County's Covered Payroll   | \$9,564,590  | \$9,495,447  | \$9,547,765  | \$9,115,196  | \$9,328,120 | \$9,102,506 |
| County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll | 217.26%      | 122.72%      | 171.93%      | 142.72%      | 101.39%     | 101.55%     |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                       | 74.70%       | 84.66%       | 77.25%       | 81.08%       | 86.45%      | 86.36%      |

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year

Amounts presented for each year were determined as of the County's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Schedule of the County's Proportionate Share of the Net Pension Asset*  
*Ohio Public Employees Retirement System - Combined Plan*  
*Last Two Years (1)*

|  | 2019        | 2018        |
|--|-------------|-------------|
| County's Proportion of the Net Pension Asset   | 0.07192029% | 0.06250602% |
| County's Proportionate Share of the Net Pension Asset  | \$80,423    | \$85,091    |
| County's Covered Payroll   | \$307,600   | \$255,992   |
| County's Proportionate Share of the Net Pension Asset as a Percentage of its Covered Payroll | 26.15%      | 33.24%      |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                   | 126.64%     | 137.28%     |

(1) Amounts for the combined plan are not presented prior to 2018 as the County's participation in this plan was considered immaterial in previous years.

Amounts presented for each year were determined as of the County's measurement date which is the prior year end.

See accompanying notes to the required supplementary information.

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Schedule of the County's Proportionate Share of the Net OPEB Liability*  
*Ohio Public Employees Retirement System - OPEB Plan*  
*Last Three Years (1)*

|   | <u>2019</u>  | <u>2018</u> | <u>2017</u> |
|---|--------------|-------------|-------------|
| County's Proportion of the Net OPEB Liability   | 0.0737569%   | 0.0720360%  | 0.0705831%  |
| County's Proportionate Share of the Net OPEB Liability  | \$9,616,153  | \$7,822,579 | \$7,129,133 |
| County's Covered Payroll  | \$10,006,990 | \$9,892,239 | \$9,985,448 |
| County's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll | 96.09%       | 79.08%      | 71.40%      |
| Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability                       | 46.33%       | 54.14%      | 54.04%      |

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the County's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Schedule of the County's Proportionate Share of the Net Pension Liability*  
*State Teachers Retirement System of Ohio*  
*Last Seven Fiscal Years (1)*

|  | Fiscal Year<br>2019 | Fiscal Year<br>2018 | Fiscal Year<br>2017 | Fiscal Year<br>2016 |
|--|---------------------|---------------------|---------------------|---------------------|
| County's Proportion of the Net Pension Liability   | 0.00409857%         | 0.00378207%         | 0.00404990%         | 0.00451146%         |
| County's Proportionate Share of the Net Pension Liability  | \$906,374           | \$831,592           | \$962,062           | \$1,510,122         |
| County's Covered Payroll   | \$481,186           | \$429,957           | \$445,236           | \$474,693           |
| County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll | 188.36%             | 193.41%             | 216.08%             | 318.13%             |
| Plan Fiduciary Net Position as a Percentage of the Total Pension Liability                       | 77.40%              | 77.30%              | 75.30%              | 66.80%              |

(1) Although this schedule is intended to reflect information for ten fiscal years, information prior to 2013 is not available. An additional column will be added each fiscal year.

\* Amounts presented for each fiscal year were determined as of June 30th.

See accompanying notes to the required supplementary information



| Fiscal Year<br>2015 | Fiscal Year<br>2014 | Fiscal Year<br>2013 |
|---------------------|---------------------|---------------------|
| 0.00506864%         | 0.00475369%         | 0.00475369%         |
| \$1,400,824         | \$1,156,262         | \$1,377,332         |
| \$528,829           | \$523,054           | \$529,915           |
| 264.89%             | 221.06%             | 259.92%             |
| 72.10%              | 74.70%              | 69.30%              |

See accountant's compilation report

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Schedule of the County's Proportionate Share of the Net OPEB Liability*  
*State Teachers Retirement System of Ohio*  
*Last Three Fiscal Years (1)*

|   | Fiscal Year<br>2019 | Fiscal Year<br>2018 | Fiscal Year<br>2017 |
|---|---------------------|---------------------|---------------------|
| County's Proportion of the Net OPEB Liability   | 0.00409857%         | 0.00378207%         | 0.00404990%         |
| County's Proportionate Share of the Net OPEB Liability (Asset)  | (\$67,882)          | (\$60,774)          | \$158,012           |
| County's Covered Payroll  | \$481,186           | \$429,957           | \$445,236           |
| County's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll | -14.11%             | -14.13%             | 35.49%              |
| Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability                               | 174.70%             | 176.00%             | 47.10%              |

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

Amounts presented for each year were determined as of the County's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Schedule of County Contributions*  
*Ohio Public Employees Retirement System*  
*Last Seven Years (1)(2)*

|   | 2019               | 2018               | 2017               | 2016               |
|---|--------------------|--------------------|--------------------|--------------------|
| <b>Net Pension Liability - Traditional Plan</b>                         |                    |                    |                    |                    |
| Contractually Required Contribution                                     | \$1,489,150        | \$1,386,207        | \$1,282,704        | \$1,189,572        |
| Contributions in Relation to the<br>Contractually Required Contribution | <u>(1,489,150)</u> | <u>(1,386,207)</u> | <u>(1,282,704)</u> | <u>(1,189,572)</u> |
| Contribution Deficiency (Excess)  | <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         |
| County Covered Payroll  | \$10,281,979       | \$9,564,590        | \$9,495,447        | \$9,547,765        |
| Contributions as a Percentage of<br>Covered Payroll                     | <u>14.48%</u>      | <u>14.49%</u>      | <u>13.51%</u>      | <u>12.46%</u>      |
| <b>Net Pension Asset - Combined Plan</b>                                |                    |                    |                    |                    |
| Contractually Required Contribution                                     | \$46,502           | \$43,064           | \$33,279           | \$29,842           |
| Contributions in Relation to the<br>Contractually Required Contribution | <u>(46,502)</u>    | <u>(43,064)</u>    | <u>(33,279)</u>    | <u>(29,842)</u>    |
| Contribution Deficiency (Excess)  | <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         |
| County Covered Payroll  | \$332,157          | \$307,600          | \$255,992          | \$248,683          |
| Contributions as a Percentage of<br>Covered Payroll                     | <u>14.00%</u>      | <u>14.00%</u>      | <u>13.00%</u>      | <u>12.00%</u>      |
| <b>Net OPEB Liability - OPEB Plan (3)</b>                               |                    |                    |                    |                    |
| Contractually Required Contribution                                     | \$5,284            | \$5,392            | \$103,146          | \$203,489          |
| Contributions in Relation to the<br>Contractually Required Contribution | <u>(5,284)</u>     | <u>(5,392)</u>     | <u>(103,146)</u>   | <u>(203,489)</u>   |
| Contribution Deficiency (Excess)  | <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         |
| County Covered Payroll  | \$10,746,236       | \$10,006,990       | \$9,892,239        | \$9,985,448        |
| Contributions as a Percentage of<br>Covered Payroll                     | <u>0.05%</u>       | <u>0.05%</u>       | <u>1.04%</u>       | <u>2.04%</u>       |

(1) Information prior to 2013 is not available.

(2) The OPEB plan includes the members from the traditional plan, the combined plan, and the member directed plan. The member directed plan is a defined contribution plan; therefore, the pension side is not included above.

(3) Information prior to 2016 is not available.

See accompanying notes to the required supplementary information.

| <u>2015</u>        | <u>2014</u>        | <u>2013</u>        |
|--------------------|--------------------|--------------------|
| \$1,131,895        | \$1,156,715        | \$1,221,964        |
| <u>(1,131,895)</u> | <u>(1,156,715)</u> | <u>(1,221,964)</u> |
| <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         |
| \$9,115,196        | \$9,328,120        | \$9,102,506        |
| <u>12.42%</u>      | <u>12.40%</u>      | <u>13.42%</u>      |
| \$28,716           | \$30,345           | \$37,313           |
| <u>(28,716)</u>    | <u>(30,345)</u>    | <u>(37,313)</u>    |
| <u>\$0</u>         | <u>\$0</u>         | <u>\$0</u>         |
| \$239,300          | \$252,875          | \$287,023          |
| <u>12.00%</u>      | <u>12.00%</u>      | <u>13.00%</u>      |

See accountant's compilation report

**Gallia County, Ohio**  
*Required Supplementary Information*  
*Schedule of County Contributions*  
*State Teachers Retirement System of Ohio*  
*Last Ten Years*

|   | <u>2019</u>     | <u>2018</u>     | <u>2017</u>     | <u>2016</u>     |
|---|-----------------|-----------------|-----------------|-----------------|
| <b>Net Pension Liability</b>  |                 |                 |                 |                 |
| Contractually Required Contribution                                     | \$71,419        | \$64,461        | \$49,257        | \$69,572        |
| Contributions in Relation to the<br>Contractually Required Contribution | <u>(71,419)</u> | <u>(64,461)</u> | <u>(49,257)</u> | <u>(69,572)</u> |
| Contribution Deficiency (Excess)  | <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      |
| County Covered Payroll  | \$510,136       | \$460,436       | \$351,836       | \$496,943       |
| Contributions as a Percentage of<br>Covered Payroll                     | 14.00%          | 14.00%          | 14.00%          | 14.00%          |
| <b>Net Pension Liability</b>  |                 |                 |                 |                 |
| Contractually Required Contribution                                     | \$0             | \$0             | \$0             | \$0             |
| Contributions in Relation to the<br>Contractually Required Contribution | <u>0</u>        | <u>0</u>        | <u>0</u>        | <u>0</u>        |
| Contribution Deficiency (Excess)  | <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      |
| OPEB Contributions as a Percentage of<br>Covered Payroll                | 0.00%           | 0.00%           | 0.00%           | 0.00%           |
| Total Contributions as a Percentage of<br>Covered Payroll               | 14.00%          | 14.00%          | 14.00%          | 14.00%          |

See accompanying notes to the required supplementary information

| <u>2015</u>     | <u>2014</u>     | <u>2013</u>     | <u>2012</u>     | <u>2011</u>     | <u>2010</u>     |
|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| \$72,698        | \$69,885        | \$68,889        | \$74,562        | \$71,705        | \$81,253        |
| <u>(72,698)</u> | <u>(69,885)</u> | <u>(68,889)</u> | <u>(74,562)</u> | <u>(71,705)</u> | <u>(81,253)</u> |
| <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      |
| \$519,271       | \$514,815       | \$529,915       | \$573,554       | \$551,577       | \$625,023       |
| 14.00%          | 13.57%          | 13.00%          | 13.00%          | 13.00%          | 13.00%          |
| \$0             | \$2,189         | \$5,299         | \$5,736         | \$5,516         | \$6,250         |
| <u>0</u>        | <u>(2,189)</u>  | <u>(5,299)</u>  | <u>(5,736)</u>  | <u>(5,516)</u>  | <u>(6,250)</u>  |
| <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      | <u>\$0</u>      |
| 0.00%           | 0.43%           | 1.00%           | 1.00%           | 1.00%           | 1.00%           |
| 14.00%          | 14.00%          | 14.00%          | 14.00%          | 14.00%          | 14.00%          |

**Gallia County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2019*

---

**Changes in Assumptions – OPERS Pension– Traditional Plan**

Amounts reported beginning in 2019 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used beginning in 2017 and in 2016 and prior are presented below:

|   | 2019  | 2018 and 2017   | 2016 and prior   |
|---|---|---|--|
| Wage Inflation                                  | 3.25 percent  | 3.25 percent  | 3.75 percent   |
| Future Salary Increases,<br>including inflation | 3.25 to 10.75 percent<br>including wage inflation               | 3.25 to 10.75 percent<br>including wage inflation               | 4.25 to 10.05 percent<br>including wage inflation              |
| COLA or Ad Hoc COLA:                            |   |   |  |
| Pre-January 7, 2013 Retirees                    | 3 percent, simple   | 3 percent, simple   | 3 percent, simple  |
| Post-January 7, 2013 Retirees                   | 3 percent,<br>simple through 2018,<br>then 2.15 percent, simple | 3 percent,<br>simple through 2018,<br>then 2.15 percent, simple | 3 percent,<br>simple through 2018,<br>then 2.8 percent, simple |
| Investment Rate of Return                       | 7.2 percent   | 7.5 percent   | 8 percent  |
| Actuarial Cost Method                           | Individual Entry Age  | Individual Entry Age  | Individual Entry Age   |

Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

**Changes in Assumptions – OPERS Pension – Combined Plan**

For 2019, the investment rate of return changed from 7.5 percent to 7.2 percent.

**Gallia County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2019*

---

**Changes in Assumptions – STRS Pension**

Amounts reported beginning in 2017 incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2016 and prior are presented below:

|                                      | 2017   | 2016 and Prior   |
|--------------------------------------|--|--|
| Inflation                            | 2.50 percent   | 2.75 percent   |
| Projected salary increases           | 12.50 percent at age 20 to<br>2.50 percent at age 65             | 12.25 percent at age 20 to<br>2.75 percent at age 70   |
| Investment Rate of Return            | 7.45 percent, net of investment<br>expenses, including inflation | 7.75 percent, net of investment<br>expenses, including inflation   |
| Payroll Increases                    | 3 percent  | 3.5 percent  |
| Cost-of-Living Adjustments<br>(COLA) | 0.0 percent, effective July 1, 2017                              | 2 percent simple applied as follows:<br>for members retiring before<br>August 1, 2013, 2 percent per year;<br>for members retiring August 1, 2013,<br>or later, 2 percent COLA commences<br>on fifth anniversary of retirement date. |

Beginning in 2017, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70% of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For 2016 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.



**Gallia County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Year Ended December 31, 2019*

---

**Changes in Assumptions – OPERS OPEB**

For 2019, the single discount rate changed from 3.85 percent to 3.96 percent and the municipal bond rate changed from 3.31 percent to 3.71 percent. For 2019, the health care cost trend rate was 10 percent, initial; 3.25 ultimate in 2029. For 2018, the health care cost trend rate was 7.25 percent, initial; 3.25 percent ultimate in 2028.

For 2018, the single discount rate changed from 4.23 percent to 3.85 percent.

**Changes in Assumptions – STRS OPEB**

For 2018, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

**Changes in Benefit Terms – STRS OPEB**

For 2019, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For 2018, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

**This page intentionally left blank.**

GALLIA COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2019

| FEDERAL GRANTOR<br><i>Pass Through Grantor</i><br>Program / Cluster Title                        | Federal<br>CFDA<br>Number | Pass Through<br>Entity Identifying<br>Number | Passed<br>Through to<br>Subrecipients | Total Federal<br>Expenditures |
|--|---------------------------|--|---------------------------------------|-------------------------------|
| <b>U.S. DEPARTMENT OF AGRICULTURE</b>  |                           |  |                                       |                               |
| <i>Passed through Ohio Department of Education</i>   |                           |  |                                       |                               |
| Child Nutrition Cluster:   |                           |  |                                       |                               |
| School Breakfast Program   | 10.553                    | 2019   | \$0                                   | \$4,441                       |
|  |                           | 2020   | 0                                     | 2,821                         |
| Total School Breakfast Program   |                           |  | 0                                     | 7,262                         |
| National School Lunch Program  | 10.555                    | 2019   | 0                                     | 7,184                         |
|  |                           | 2020   | 0                                     | 4,374                         |
| Total National School Lunch Program  |                           |  | 0                                     | 11,558                        |
| Total Child Nutrition Cluster  |                           |  | 0                                     | 18,820                        |
| <i>Passed through Ohio Department of Job and Family Services</i>                                 |                           |  |                                       |                               |
| State Administrative Matching Grants for the Supplemental Nutrition Assistance Program           |                           |  |                                       |                               |
|  | 10.561                    | G-1819-11-5740                               | 17,351                                | 135,054                       |
|  |                           | G-2021-11-5927                               | 0                                     | 29,481                        |
| Total State Administrative Matching Grants for the Supplemental Nutrition Assistance Program     |                           |  | 17,351                                | 164,535                       |
| <i>Passed through Ohio Department of Natural Resources</i>                                       |                           |  |                                       |                               |
| Schools and Roads - Grants to States   | 10.665                    | N/A  | 0                                     | 20,176                        |
| Total U.S. Department of Agriculture   |                           |  | 17,351                                | 203,531                       |
| <b>U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>  |                           |  |                                       |                               |
| <i>Passed through Ohio Department of Development</i>   |                           |  |                                       |                               |
| Community Development Block Grant - State's Program  |                           |  |                                       |                               |
| Critical Infrastructure Program  | 14.228                    | B-X-17-1AY-1                                 | 0                                     | 36,899                        |
| Community Housing Improvement Program  |                           | B-C-18-1AY-1                                 | 0                                     | 57,649                        |
|  |                           | B-F-17-1AY-1                                 | 0                                     | 27,971                        |
|  |                           | B-F-19-1AY-1                                 | 0                                     | 38,810                        |
| Total Community Development Block Grant - State's Program  |                           |  | 0                                     | 161,329                       |
| Home Investment Partnerships Program   |                           |  |                                       |                               |
| Community Housing Improvement Program  | 14.239                    | B-C-18-1AY-2                                 | 0                                     | 121,065                       |
| Total U.S. Department of Housing and Urban Development   |                           |  | 0                                     | 282,394                       |
| <b>U.S. DEPARTMENT OF THE INTERIOR</b>   |                           |  |                                       |                               |
| <i>Direct from Federal Government</i>  |                           |  |                                       |                               |
| Payments in Lieu of Taxes  | 15.226                    | N/A  | 0                                     | 7,199                         |
| <i>Passed through Ohio Department of Natural Resources</i>                                       |                           |  |                                       |                               |
| National Forest Acquired Lands   | 15.438                    | N/A  | 0                                     | 10,697                        |
| Total U.S. Department of the Interior  |                           |  | 0                                     | 17,896                        |
| <b>U.S. DEPARTMENT OF JUSTICE</b>  |                           |  |                                       |                               |
| <i>Passed through the Ohio Attorney Generals Office</i>  |                           |  |                                       |                               |
| Crime Victim Assistance  | 16.575                    | 2019-VOCA-132132326                          | 0                                     | 35,513                        |
|  |                           | 2019-VOCA-132135011                          | 0                                     | 66,112                        |
|  |                           | 2020-VOCA-132921910                          | 0                                     | 16,063                        |
|  |                           | 2020-VOCA-132921913                          | 0                                     | 7,796                         |
| Total Crim Victim Assistance   |                           |  | 0                                     | 125,484                       |
| <i>Direct from Federal Government</i>  |                           |  |                                       |                               |
| Bulletproof Vest Partnership Program   | 16.607                    | N/A  | 0                                     | 2,500                         |
| <i>Passed through the Ohio Department of Public Safety - Office of Criminal Justice Services</i> |                           |  |                                       |                               |
| Edward Byrne Memorial Justice Assistance Grant Program   | 16.738                    | 2018-JG-LLE-5214                             | 0                                     | 8,983                         |
| Total U.S. Department of Justice   |                           |  | 0                                     | 136,967                       |
| <b>U.S. DEPARTMENT OF LABOR</b>  |                           |  |                                       |                               |
| <i>Passed Through Workforce Investment Act Area 7</i>  |                           |  |                                       |                               |
| Employment Service/Wagner-Peyser Funded Activities   | 17.207                    | N/A  | 0                                     | 2,535                         |
| Trade Adjustment Assistance  | 17.245                    | N/A  | 0                                     | 401                           |
| Workforce Investment Act (WIA) National Emergency Grants   | 17.277                    | N/A  | 0                                     | 572,422                       |
| Workforce Investment Opportunity Act (WIOA) Cluster:   |                           |  |                                       |                               |
| WIOA Adult Program   | 17.258                    | N/A  | 0                                     | 134,805                       |
| WIOA Youth Activities  | 17.259                    | N/A  | 0                                     | 154,597                       |
| WIOA Dislocated Worker Formula Grants  | 17.278                    | N/A  | 0                                     | 53,154                        |
| Total Workforce Investment Opportunity Act (WIOA) Cluster  |                           |  | 0                                     | 342,556                       |
| Total U.S. Department of Labor   |                           |  | 0                                     | 917,914                       |

GALLIA COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2019  
(Continued)

| FEDERAL GRANTOR<br><i>Pass Through Grantor</i><br>Program / Cluster Title            | Federal<br>CFDA<br>Number | Pass Through<br>Entity Identifying<br>Number | Passed<br>Through to<br>Subrecipients | Total Federal<br>Expenditures |
|--|---------------------------|--|---------------------------------------|-------------------------------|
| <b>U.S. DEPARTMENT OF TRANSPORTATION</b>   |                           |  |                                       |                               |
| <i>Direct from the Federal Government</i>  |                           |  |                                       |                               |
| Airport Improvement Program  | 20.106                    | N/A  | \$0                                   | \$113,425                     |
| <i>Passed Through Ohio Department of Transportation</i>                              |                           |  |                                       |                               |
| Highway Planning and Construction  | 20.205                    | PID103595                                    | 0                                     | 292,506                       |
| Total U.S. Department of Transportation  |                           |  | 0                                     | 405,931                       |
| <b>U.S. DEPARTMENT OF EDUCATION</b>  |                           |  |                                       |                               |
| <i>Passed through Ohio Department of Education</i>                                   |                           |  |                                       |                               |
| Special Education Cluster (IDEA):  |                           |  |                                       |                               |
| Special Education-Grants to States (IDEA, Part B)                                    | 84.027                    | 2019   | 0                                     | 12,607                        |
|  |                           | 2020   | 0                                     | 11,050                        |
| Total Special Education-Grants to States (IDEA, Part B)                              |                           |  | 0                                     | 23,657                        |
| Special Education-Preschool Grants (IDEA Preschool)                                  | 84.173                    | 2019   | 0                                     | 4,764                         |
|  |                           | 2020   | 0                                     | 3,902                         |
| Total Special Education-Preschool Grants (IDEA Preschool)                            |                           |  | 0                                     | 8,666                         |
| Total Special Education Cluster (IDEA)   |                           |  | 0                                     | 32,323                        |
| Total U.S. Department of Education   |                           |  | 0                                     | 32,323                        |
| <b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>                                  |                           |  |                                       |                               |
| <i>Passed Through Ohio Department of Job and Family Services</i>                     |                           |  |                                       |                               |
| Promoting Safe and Stable Families   |                           |  |                                       |                               |
|  | 93.556                    | G-1819-11-5741                               | 0                                     | 12,121                        |
|  |                           | G-2021-11-5927                               | 0                                     | 8,546                         |
| Total Promoting Safe and Stable Families   |                           |  | 0                                     | 20,667                        |
| Temporary Assistance for Needy Families  | 93.558                    | G-1819-11-5740                               | 2,171,387                             | 2,821,209                     |
|  |                           | G-2021-11-5927                               | 0                                     | 80,218                        |
| Total Temporary Assistance for Needy Families  |                           |  | 2,171,387                             | 2,901,427                     |
| Child Support Enforcement  | 93.563                    | G-1819-11-5740                               | 0                                     | 349,940                       |
|  |                           | G-2021-11-5927                               | 0                                     | 125,849                       |
| Total Child Support Enforcement  |                           |  | 0                                     | 475,789                       |
| Child Care and Development Block Grant   | 93.575                    | G-1819-11-5740                               | 0                                     | 42,056                        |
|  |                           | G-2021-11-5927                               | 0                                     | 9,289                         |
| Total Child Care and Development Block Grant   |                           |  | 0                                     | 51,345                        |
| Stephanie Tubbs Jones Child Welfare Services Program                                 | 93.645                    | G-1819-11-5741                               | 0                                     | 31,674                        |
| Foster Care Title IV-E   | 93.658                    | G-1819-11-5741                               | 0                                     | 120,936                       |
|  |                           | G-2021-11-5927                               | 0                                     | 48,371                        |
| Total Foster Care Title IV-E   |                           |  | 0                                     | 169,307                       |
| Adoption Assistance  | 93.659                    | G-1819-11-5741                               | 0                                     | 182,082                       |
|  |                           | G-2021-11-5927                               | 0                                     | 46,271                        |
| Total Adoption Assistance  |                           |  | 0                                     | 228,353                       |
| Children's Health Insurance Program  | 93.767                    | G-1819-11-5740                               | 0                                     | 148,876                       |
|  |                           | G-2021-11-5927                               | 0                                     | 2,587                         |
| Total Children's Health Insurance Program  |                           |  | 0                                     | 151,463                       |
| Medical Assistance Program   | 93.778                    | G-1819-11-5740                               | 0                                     | 1,038,565                     |
|  |                           | G-2021-11-5927                               | 0                                     | 355,807                       |
| Total Medical Assistance Program   |                           |  | 0                                     | 1,394,372                     |
| <i>Passed Through Ohio Department of Job and Family Services</i>                     |                           |  |                                       |                               |
| Social Services Block Grant  | 93.667                    | G-1819-11-5740                               | 56,132                                | 158,631                       |
| <i>Passed Through Ohio Department of Developmental Disabilities</i>                  |                           |  |                                       |                               |
| Social Services Block Grant  | 93.667                    | N/A  | 0                                     | 25,328                        |
| Total Social Services Block Grant  |                           |  | 56,132                                | 183,959                       |
| Total U.S. Department of Health and Human Services                                   |                           |  | 2,227,519                             | 5,608,356                     |
| <b>U.S. DEPARTMENT OF HOMELAND SECURITY</b>  |                           |  |                                       |                               |
| <i>Passed Through Ohio Department of Public Safety - Emergency Management Agency</i> |                           |  |                                       |                               |
| Disaster Grants - Public Assistance  | 97.036                    | FEMA-4424-DR                                 | 0                                     | 11,211                        |
| Emergency Management Performance Grants  | 97.042                    | EMC-2018-EP-00008-S01                        | 0                                     | 19,585                        |
|  |                           | EMC-2019-EP-00005                            | 0                                     | 21,056                        |
| Total Emergency Management Performance Grants  |                           |  | 0                                     | 40,641                        |
| Total U.S. Department of Homeland Security   |                           |  | 0                                     | 51,852                        |
| <b>Total Expenditures of Federal Awards</b>  |                           |  | <b>\$2,244,870</b>                    | <b>\$7,657,164</b>            |

The accompanying notes are an integral part of this Schedule.

**GALLIA COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE YEAR ENDED DECEMBER 31, 2019**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Gallia County (the County) under programs of the federal government for the year ended December 31, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D - SUBRECIPIENTS**

The County passes certain federal awards received from the Ohio Department of Job and Family Services to other governments or not-for-profit agencies (subrecipients). As Note B describes the County reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

**NOTE E - CHILD NUTRITION CLUSTER**

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

**NOTE F - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) and HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) GRANT PROGRAMS with REVOLVING LOAN CASH BALANCE**

The current cash balance on the County's local program income account as of December 31, 2019 is \$74,965.

**NOTE G - MATCHING REQUIREMENTS**

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

**This page intentionally left blank.**

# OHIO AUDITOR OF STATE KEITH FABER



PO Box 828  
Athens, Ohio 45701  
(740) 594-3300 or (800) 441-1389  
SoutheastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Gallia County  
18 Locust Street  
Gallipolis, Ohio 45631

To the Board of County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Gallia County, Ohio (the County), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated November 19, 2020, wherein we noted the County adopted Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities* and we noted the County restated capital assets due to a prior year understatement. Additionally, we noted the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the County.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

November 19, 2020



# OHIO AUDITOR OF STATE KEITH FABER



PO Box 828  
Athens, Ohio 45701  
(740) 594-3300 or (800) 441-1389  
SoutheastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Gallia County  
18 Locust Street  
Gallipolis, Ohio 45631

To the Board of County Commissioners:

### ***Report on Compliance for Each Major Federal Program***

We have audited Gallia County's, Ohio (the County), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect Gallia County's major federal programs for the year ended December 31, 2019. The *Summary of Auditor's Results* in the accompanying Schedule of Findings identifies the County's major federal programs.

### ***Management's Responsibility***

The County's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

### ***Auditor's Responsibility***

Our responsibility is to opine on the County's compliance for the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, Gallia County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal programs for the year ended December 31, 2019.

***Report on Internal Control Over Compliance***

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program's compliance requirement will not be prevented, or timely detected or corrected. *A significant deficiency in internal over compliance* is a deficiency or a combination of deficiencies in internal control over compliance with a federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our tests of internal control over compliance and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

November 19, 2020

**GALLIA COUNTY**  
**SCHEDULE OF FINDINGS**  
**2 CFR § 200.515**  
**DECEMBER 31, 2019**

**1. SUMMARY OF AUDITOR'S RESULTS**

|                     |  |  |
|---------------------|--|--|
| <b>(d)(1)(i)</b>    | <b>Type of Financial Statement Opinion</b>   | Unmodified                                 |
| <b>(d)(1)(ii)</b>   | <b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>                       | No   |
| <b>(d)(1)(ii)</b>   | <b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>                  | No   |
| <b>(d)(1)(iii)</b>  | <b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>   | No   |
| <b>(d)(1)(iv)</b>   | <b>Were there any material weaknesses in internal control reported for major federal programs?</b>                                     | No   |
| <b>(d)(1)(iv)</b>   | <b>Were there any significant deficiencies in internal control reported for major federal programs?</b>                                | No   |
| <b>(d)(1)(v)</b>    | <b>Type of Major Programs' Compliance Opinion</b>  | Unmodified                                 |
| <b>(d)(1)(vi)</b>   | <b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>   | No   |
| <b>(d)(1)(vii)</b>  | <b>Major Programs (list):</b><br>CFDA # 93.558 – Temporary Assistance for Needy Families<br>CFDA # 93.778 – Medical Assistance Program |  |
| <b>(d)(1)(viii)</b> | <b>Dollar Threshold: Type A/B Programs</b>   | Type A: > \$ 750,000<br>Type B: all others |
| <b>(d)(1)(ix)</b>   | <b>Low Risk Auditee under 2 CFR § 200.520?</b>   | No   |

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.

**GALLIA COUNTY**

**SCHEDULE OF FINDINGS**

**2 CFR § 200.515**

**DECEMBER 31, 2019**

**(Continued)**

**4. OTHER – FINDINGS FOR RECOVERY**

In addition, we identified the following other issues related to Findings for Recovery. These issues did not impact our GAGAS or Single Audit Compliance and Controls reports.

**FINDING NUMBER 2019-001**

**Finding for Recovery – Repaid/Resolved Under Audit**

Beginning with the first payroll distribution in 2015, the County Auditor established a Universal Payroll Schedule for all County employees. A memo dated December 3, 2014, distributed to all department heads outlined the following changes:

"Effective check date January 9, 2015 the Auditor's payroll procedures will establish a universal payroll schedule of pay periods to be two weeks in the arrears instead of either current or 1 week back. Any new hires will start 2 weeks in the arrears effective the date of this memorandum. This change is effective for every department who is paid current or 1 week in the arrears."

"All department employees will receive a check on January 9, 2015, as usual, with the pay period dates of 12/13/2014 thru 12/26/14. No one will miss a check. Any accrual leave used on their timesheets for that period will be deducted as normal, as for the accrual leave has already been 2 weeks or 1 week in the arrears. As for the regular hours paid for this check will be adjusted at end of employment (resignation/termination/or retirement) on their final payout. The employees' department Appointing Authority will determine their final payout. Payout may be reduced for the regular hours received from the 1/9/2015 pay check by using any regular hours worked or any accumulative leave."

"If a department has something in their union agreement preventing such a change, then the Appointing Authority is authorized to approve a one-time exception with the union to follow the Auditor's universal payroll schedule, with notification to the union of the Auditor's payroll policy and procedure changes."

Due to the implementation of this change in procedures, full-time County employees who were previously paid current were paid for the pay period ending December 26, 2014 twice. Sheriff department employees who were paid one week in arrears were paid for the week ended December 19, 2014 twice. Part-time employees in the Clerk of Courts office were paid an additional pay based on the average of hours worked.

The County Auditor's office has determined that those hours may be repaid upon termination of employment with the County, either from regular hours worked or vacation leave hours accrued.

During testing of payroll for employees who terminated employment during calendar year 2019, we noted the following overpayments:

- Commissioner's Office employee, Teresa Martin, was paid for the period December 6, 2014 to December 19, 2014 on the December 26, 2014 payroll. In addition, she received payment for the period December 6, 2014 to December 26, 2014 on the January 9, 2015 payroll. This resulted in an overpayment of 59 hours for the period December 6, 2014 to December 19, 2014. This resulted in an advance to the employee in the amount \$516 which was not repaid upon termination of employment.
- Solicitor, Adam Salisbury, was paid for the period December 6, 2014 to December 19, 2014 on the December 26, 2014 payroll. In addition, he received payment for the period December 6, 2014 to December 26, 2014 on the January 9, 2015 payroll. This resulted in an overpayment of salary for the period December 6, 2014 to December 19, 2014. This resulted in an advance to the employee in the amount \$500 which was not repaid upon termination of employment.

**GALLIA COUNTY**  
**SCHEDULE OF FINDINGS**  
**2 CFR § 200.515**  
**DECEMBER 31, 2019**  
**(Continued)**

**4. OTHER – FINDINGS FOR RECOVERY (Continued)**

**FINDING NUMBER 2019-001 (Continued)**

**Finding for Recovery – Repaid/Resolved Under Audit (Continued)**

- Sheriff Department employee, Jeffrey Smith, was paid for the period December 6, 2014 to December 19, 2014 on the December 26, 2014 payroll. In addition, he received payment for the period December 13, 2014 to December 26, 2014 on the January 9, 2015 payroll. This resulted in an overpayment of salary for the period December 13, 2014 to December 19, 2014. This resulted in an advance to the employee in the amount \$669 which was not repaid upon termination of employment. Mr. Smith signed a repayment agreement on June 19, 2019. However, Mr. Smith modified the terms of the contract and the agreement did not include a specific date for repayment.

In accordance with the foregoing facts, and pursuant to Ohio Rev. Code § 117.28, a finding for recovery is hereby issued for public monies illegally expended against Teresa Martin in the amount of \$516, Adam Salisbury in the amount of \$500, and Jeffrey Smith in the amount of \$669, and in favor of the Gallia County General Fund for \$1,685.

Also, in accordance with the foregoing facts, and pursuant to Ohio Rev. Code § 117.28, a finding for recovery is hereby issued for public monies illegally expended against County Auditor, Larry Betz, and his bonding company, Erie Insurance Company, jointly and severally, in the amount of \$1,685, and in favor of the Gallia County General Fund in the amount of \$1,685.

Mr. Jeffrey Smith resolved the finding referenced above by signing a repayment agreement requiring monthly payments of \$10 until the finding is paid in full.

Ms. Teresa Martin resolved the finding referenced above by signing a repayment agreement on November 3, 2020, requiring monthly payments of \$10 until the finding is paid in full.

Mr. Adam Salisbury repaid the \$500 finding referenced above via money order. This was receipted by the County on November 24, 2020, on pay-in number 106301 and placed into the General Fund.

**Officials' Response:**

Mr. Adam Salisbury repaid his finding on November 24, 2020.

Ms. Teresa Martin has signed an agreement on November 3, 2020 with Larry M. Betz is making \$10.00 monthly payments.

Mr. Jeff Smith has signed an agreement on 7/31/20 with Larry M. Betz and is making \$10.00 monthly payments. His anticipated completion date will be March 2026.



**LARRY M. BETZ**  
**GALLIA COUNTY AUDITOR**  
18 LOCUST STREET, ROOM 1264  
GALLIPOLIS, OHIO 45631  
PHONE (740) 446-4612  
FAX (740) 446-9666

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS**  
**2 CFR 200.511(b)**  
**DECEMBER 31, 2019**

| <b>Finding Number</b> | <b>Finding Summary</b>  | <b>Status</b>       | <b>Additional Information</b>   |
|-----------------------|---|---------------------|---|
| 2018-001              | Noncompliance/Finding for Recovery for salary overpayments.   | Partially Corrected | Mark Coleman is still currently making his \$50.00 monthly payments, with November 2020 being his last payment owed.  |
| 2018-002              | Material Weakness — UG (2 CFR Subpart F 5200.510(b)) for errors noted on the Schedule of Federal Assistance (SEFA). | Partially Corrected | The items noted were clearly a result of human error and was easily identified by a second set of eyes which happened to be the AOS Audit Division. I will have Terri Short double checking this schedule for errors in the future. |



**LARRY M. BETZ**  
**GALLIA COUNTY AUDITOR**  
18 LOCUST STREET, ROOM 1264  
GALLIPOLIS, OHIO 45631  
PHONE (740) 446-4612  
FAX (740) 446-9666

**CORRECTIVE ACTION PLAN**  
**2 CFR § 200.511(c)**  
**DECEMBER 31, 2019**

**Finding Number:** 2019-001

**Planned Corrective Action:** Mr. Jeff Smith has signed an agreement on 7/31/20 with Larry M. Betz and is making \$10.00 monthly payments on his balance of \$669.48.

Ms. Teresa Martin has signed an agreement on November 3, 2020 with Larry M. Betz is making \$10.00 monthly payments on her balance of \$516.

Mr. Adam Salisbury repaid his \$500 finding on November 24, 2020.

**Anticipated Completion Date:** 03/31/2026

**Responsible Contact Person:** SUSAN HILL, PAYROLL ADMINISTRATOR

**This page intentionally left blank.**



# OHIO AUDITOR OF STATE KEITH FABER



**GALLIA COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 12/15/2020**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)