



OHIO AUDITOR OF STATE  
**KEITH FABER**





**INDIAN VALLEY LOCAL SCHOOL DISTRICT  
TUSCARAWAS COUNTY  
JUNE 30, 2019**

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# OHIO AUDITOR OF STATE KEITH FABER



53 Johnson Road  
The Plains, Ohio 45780-1231  
(740) 594-3300 or (800) 441-1389  
SoutheastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT

Indian Valley Local School District  
Tuscarawas County  
100 North Walnut Street  
P.O. Box 171  
Gnadenhutten, Ohio 44629

To the Board of Education:

### ***Report on the Financial Statements***

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Indian Valley Local School District, Tuscarawas County, Ohio (the School District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the Table of Contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Indian Valley Local School District, Tuscarawas County, Ohio, as of June 30, 2019, and the respective changes in financial position thereof and the budgetary comparison for the General Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

***Other Matters***

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require this presentation to include *Management's Discussion and Analysis*, and Schedules of Net Pension and Other Post-Employment Benefit Liabilities and Pension and Other Post-Employment Benefit Contributions listed in the Table of Contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

*Supplementary and Other Information*

Our audit was conducted to opine on the School District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards (the Schedule) presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The Schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated February 13, 2020, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 13, 2020

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**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2019*  
*(Unaudited)*

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The discussion and analysis of the Indian Valley Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the School District's performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the School District's financial performance.

***Financial Highlights***

Key financial highlights for 2019 are as follows:

- Net position increased \$1,906,888, which represents an 11 percent increase from 2018.
- Capital assets decreased \$838,235 during fiscal year 2019.
- During the fiscal year, outstanding debt increased from \$7,487,272 to \$13,654,105.
- The School District issued \$7,000,000 of bond anticipation notes in fiscal year 2019.

***Using this Annual Report***

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand the Indian Valley Local School District as a whole entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position and Statement of Activities* provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Indian Valley Local School District, the general fund and building fund are the most significant funds.

***Reporting the School District as a Whole***

*Statement of Net Position and the Statement of Activities*

While the basic financial statements contain the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2019?" The *Statement of Net Position* and the *Statement of Activities* answer this question. These statements include all assets and deferred outflows of resources and liabilities and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of

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many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio which restrict revenue growth, facility conditions, required educational programs, and other factors.

In the *Statement of Net Position* and the *Statement of Activities*, Governmental Activities include the School District's programs and services, including instruction, support services, extracurricular activities, and non-instructional services, i.e., food service operations.

***Reporting the School District's Most Significant Funds***

***Fund Financial Statements***

Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund and building fund.

***Governmental Funds*** Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the *Statement of Net Position* and the *Statement of Activities*) and governmental funds is reconciled in the financial statements.

***Reporting the School District's Fiduciary Responsibilities***

The School District is the trustee, or fiduciary, for some of its scholarship and foundation programs. This activity is presented as a private purpose trust fund. The School District also acts in a trustee capacity as an agent for individuals, private organizations, other governmental units and/or other funds. These activities are reported in the agency fund. The School District's fiduciary activities are reported in separate *Statements of Fiduciary Net Position* and *Changes in Fiduciary Net Position*. These activities are excluded from the School District's other financial statements because the assets cannot be utilized by the School District to finance its operations.

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**The School District as a Whole**

Recall that the Statement of Net Position provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net position for 2019 compared to 2018:

**Table 1**  
**Net Position**

	Governmental Activities		
	2019	2018	Change
<b>Assets</b>			
Current and Other Assets	\$ 27,066,672	\$ 19,328,634	\$ 7,738,038
Net OPEB Asset	1,083,928	0	1,083,928
Capital Assets	33,001,947	33,840,182	(838,235)
<i>Total Assets</i>	<u>61,152,547</u>	<u>53,168,816</u>	<u>7,983,731</u>
<b>Deferred Outflows of Resources</b>			
Deferred Charges on Refunding	61,964	80,147	(18,183)
Pension & OPEB	5,592,918	6,984,669	(1,391,751)
<i>Total Deferred Outflows of Resources</i>	<u>5,654,882</u>	<u>7,064,816</u>	<u>(1,409,934)</u>
<b>Liabilities</b>			
Current Liabilities	3,348,386	2,703,374	645,012
Long-Term Liabilities:			
Due Within One Year	8,037,116	1,022,379	7,014,737
Due in More Than One Year			
Pension & OPEB	20,939,245	24,839,406	(3,900,161)
Other Amounts	7,360,087	8,255,638	(895,551)
<i>Total Liabilities</i>	<u>39,684,834</u>	<u>36,820,797</u>	<u>2,864,037</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	5,659,907	5,618,897	41,010
Pension & OPEB	2,958,293	1,196,431	1,761,862
<i>Total Deferred Inflows of Resources</i>	<u>8,618,200</u>	<u>6,815,328</u>	<u>1,802,872</u>
<b>Net Position</b>			
Net Investment in Capital Assets	26,240,636	27,327,815	(1,087,179)
Restricted	2,029,573	2,138,655	(109,082)
Unrestricted	(9,765,814)	(12,868,963)	3,103,149
<i>Total Net Position</i>	<u>\$ 18,504,395</u>	<u>\$ 16,597,507</u>	<u>\$ 1,906,888</u>

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The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2019, and is reported pursuant to GASB Statement 68, *Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27*. In a prior period, the School District also adopted GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB asset/liability to equal the School District's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2 Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these assets/liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. For STRS, the plan's fiduciary net OPEB position was sufficient to cover the plan's total OPEB liability resulting in a net OPEB asset for fiscal year 2019 that is allocated to each school based on its proportionate share. The retirement system is responsible for the administration of the pension and OPEB plans.

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Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability reported by the retirement board. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB asset/liability, respectively, not accounted for as deferred inflows/outflows.

At year end, capital assets represented 54 percent of total assets. Capital assets include land, buildings and building improvements, improvements other than buildings, furniture and equipment, vehicles, library and textbooks and construction in progress. Net investment in capital assets was \$26,240,636 at June 30, 2019. These capital assets are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the School District's net position, \$2,029,573, represents resources that are subject to external restrictions on how they may be used. The balance of government-wide unrestricted net position is a deficit balance of \$9,765,814, which is primarily caused by implementation of GASB 68/75.

Cash balance increased due to the School District issuing \$7,000,000 of bond anticipation notes in fiscal year 2019. These bond proceeds are to be use for the construction of a new stadium. At the end of fiscal year 2019 very little of the proceeds had been spent. Amounts expended for this project during fiscal year are reported in construction in progress as nondepreciable assets.

Accrued liabilities increased in fiscal year 2019 due contracts payable related to the new stadium construction. The increase in due within one year is due to the \$7,000,000 of bond anticipation notes being due in less than one year.

There was a significant change in net pension/OPEB liability/asset for the School District. These fluctuations are due to changes in the actuarial liabilities/assets and related accruals that are passed through to the School District's financial statements. All components of pension and OPEB accruals contribute to the fluctuations in deferred outflows/inflows and NPL/NOL/NOA and are described in more detail in their respective notes.

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Table 2 shows the changes in net position for fiscal year 2019 and 2018.

**Table 2**  
**Changes in Net Position**

	2019	2018	Change
<b>Revenues</b>			
<i>Program Revenues:</i>			
Charges for Services	\$ 3,159,477	\$ 2,958,878	\$ 200,599
Operating Grants	2,351,077	2,297,587	53,490
Capital Grants	55,823	0	55,823
<i>Total Program Revenues</i>	<u>5,566,377</u>	<u>5,256,465</u>	<u>309,912</u>
<i>General Revenues:</i>			
Property Taxes	6,307,007	5,847,860	459,147
Grants and Entitlements Not Restricted	11,305,895	11,390,978	(85,083)
Other	492,723	217,101	275,622
<i>Total General Revenues</i>	<u>18,105,625</u>	<u>17,455,939</u>	<u>649,686</u>
<i>Total Revenues</i>	<u>23,672,002</u>	<u>22,712,404</u>	<u>959,598</u>
<b>Program Expenses</b>			
<i>Instruction:</i>			
Regular	8,397,666	4,059,301	4,338,365
Special	2,357,497	1,015,812	1,341,685
Vocational	137,978	77,404	60,574
Other	1,456,916	1,419,091	37,825
<i>Support Services:</i>			
Pupils	688,554	394,805	293,749
Instructional Staff	700,882	486,585	214,297
Board of Education	65,235	59,280	5,955
Administration	1,428,556	736,341	692,215
Fiscal	528,389	460,089	68,300
Business	145,925	135,056	10,869
Operation and Maintenance of Plant	2,082,194	1,882,178	200,016
Pupil Transportation	1,591,931	1,290,009	301,922
Central	55,686	44,733	10,953
<i>Operation of Non-Instructional Services:</i>			
Food Service Operations	1,088,218	998,443	89,775
Extracurricular Activities	663,863	488,259	175,604
<i>Debt Service:</i>			
Interest and Fiscal Charges	375,624	404,626	(29,002)
<i>Total Expenses</i>	<u>21,765,114</u>	<u>13,952,012</u>	<u>7,813,102</u>
<i>Increase (Decrease) in Net Position</i>	1,906,888	8,760,392	(6,853,504)
<i>Net Position at Beginning of Year</i>	<u>16,597,507</u>	<u>7,837,115</u>	<u>8,760,392</u>
<i>Net Position at End of Year</i>	<u>\$ 18,504,395</u>	<u>\$ 16,597,507</u>	<u>\$ 1,906,888</u>

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The increase in other income is from additional investment revenue from the issuance of the \$7,000,000 bond anticipation notes.

Overall, program expenses increased significantly. The changes in program expenses are primarily associated to changes in the School District's proportionate share of the net pension liability, net OPEB liability/asset and related accruals. As previously indicated, these items are explained in detail within their respective notes.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

**Table 3**  
**Governmental Activities**

	<u>Total Cost of Service</u>		<u>Net Cost of Service</u>	
	<u>2019</u>	<u>2018</u>	<u>2019</u>	<u>2018</u>
Instruction:				
Regular	\$ 8,397,666	\$ 4,059,301	\$ 5,925,524	\$ 1,849,151
Special	2,357,497	1,015,812	793,618	(603,270)
Vocational	137,978	77,404	(714)	(50,431)
Other	1,456,916	1,419,091	1,456,916	1,419,091
Support Services:				
Pupils	688,554	394,805	688,554	394,805
Instructional Staff	700,882	486,585	678,318	449,059
Board of Education	65,235	59,280	65,235	59,280
Administration	1,428,556	736,341	1,428,556	735,303
Fiscal	528,389	460,089	528,389	460,089
Business	145,925	135,056	145,925	135,056
Operation and Maintenance of Plant	2,082,194	1,882,178	2,034,651	1,872,141
Pupil Transportation	1,591,931	1,290,009	1,544,766	1,272,092
Central	55,686	44,733	48,486	37,533
Operation of Non-Instructional Services:				
Food Service Operations	1,088,218	998,443	114,174	18,427
Extracurricular Activities	663,863	488,259	370,715	242,595
Debt Service:				
Interest and Fiscal Charges	375,624	404,626	375,624	404,626
<i>Total Expenses</i>	<u>\$ 21,765,114</u>	<u>\$ 13,952,012</u>	<u>\$ 16,198,737</u>	<u>\$ 8,695,547</u>

The dependence upon general revenues for governmental activities is apparent. Over 74 percent of governmental activities are supported through taxes and other general revenues; such revenues are 76 percent of total governmental revenues. The community, as a whole, is by far the primary support for the School District students.

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***Governmental Funds***

The School District's major funds are accounted for using the modified accrual basis of accounting.

The general fund's net change in fund balance for fiscal year 2019 was an increase of \$748,852. This was primarily due to keeping operating expenditures under revenues.

The fund balance of the building fund increased by \$6,439,139. The increase was due to the School District issuing bond anticipation notes during fiscal year 2019.

***General Fund Budgeting Highlights***

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2019, the School District did amend its general fund budget. The School District uses site-based budgeting and budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

The original budget basis revenue and other financing sources was less than the final budget basis revenue and other financing sources. The majority of this difference was due to an initial underestimation of property tax receipts and intergovernmental revenue.

There were no significant variances to discuss between actual revenue and other financing sources and the final budget basis revenue.

Original expenditure appropriations and other financing uses were lower than the final expenditures appropriations due to underestimation of instruction and support services.

Final expenditure appropriations and other financing uses were higher than the actual expenditures as cost savings were recognized for all programs throughout the fiscal year.

***Capital Assets and Debt Administration***

**Capital Assets**

At the end of fiscal year 2019, the School District had \$33,001,947 invested in capital assets. Table 4 shows fiscal year 2019 balances compared with 2018.



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**Table 4**  
**Capital Assets at June 30**  
**(Net of Depreciation)**

	Governmental Activities	
	2019	2018
Land	\$ 387,277	\$ 98,398
Construction in Progress	327,805	0
Buildings and Improvements	30,521,524	31,895,881
Improvements Other Than Buildings	434,637	475,723
Furniture and Equipment	598,586	664,624
Vehicles	699,278	649,330
Textbooks	32,840	56,226
<i>Totals</i>	<u>\$ 33,001,947</u>	<u>\$ 33,840,182</u>

The \$838,235 decrease in capital assets was attributable to depreciation and disposals exceeding additions in the current year. See Note 8 for more information about the capital assets of the School District.

**Debt**

Table 5 summarizes bonds outstanding as previously discussed the School District issued bond anticipation notes in fiscal year 2019. See Note 12 for additional details.

**Table 5**  
**Outstanding Debt at Year End**

	Governmental Activities	
	2019	2018
General Obligation Bonds	\$ 6,628,974	\$ 7,429,424
Bond Anticipation Notes	7,000,000	0
Capital Lease	25,131	57,848
<i>Total</i>	<u>\$ 13,654,105</u>	<u>\$ 7,487,272</u>

**Current Issues**

The School District continues to receive strong support from the residents of the School District. The last operating levies passed by the residents of the School District were a renewal in May 2019, which will generate revenue of approximately \$767,000 per year, for a period of five years and a renewal in November 2016, which will generate revenue of \$600,000 per year, for a period of ten years. In November 2018, the School District residents passed a \$7,000,000 bond issue for a new athletic complex which includes a stadium and field house. Also, in May 2005, the School District residents passed an \$8,483,000 bond issue as their local share in an Ohio Facilities Construction Commission Program. The total project cost of \$42,436,000 provided the School District with two new elementary schools, a new middle school, and a 30,000 square foot addition and renovations to the high school. All of the schools were opened in September 2007.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Management's Discussion and Analysis*  
*For the Fiscal Year Ended June 30, 2019*  
*(Unaudited)*

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Real estate tax collections have shown small increases. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a levy will not increase solely as a result of inflation due to Ohio House Bill 920 (passed in 1976). As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home was reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Property tax revenue makes up only 26 percent of revenues for governmental activities for the School District in fiscal year 2019. Unlike many other school districts, the School District is not primarily dependent upon revenue generated from property taxes.

From a State funding perspective, the State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional school funding system, one that was neither "adequate" nor "equitable."

***Contacting the School District's Financial Management***

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Brad Maholm, Treasurer of Indian Valley Local School District, 100 N. Walnut Street, Gnadenuhnten, Ohio 44629 or [brad.maholm@ivschoools.org](mailto:brad.maholm@ivschoools.org).

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Statement of Net Position*  
*June 30, 2019*

	Governmental Activities
<b>Assets</b>	
Equity in Pooled Cash and Investments	\$ 13,443,605
Cash and Cash Equivalents in Segregated Accounts	6,706,223
Receivables:	
Accounts	38,147
Accrued Interest	22,155
Intergovernmental	283,019
Property Taxes	6,499,197
Prepaid Items	74,326
Net OPEB Asset	1,083,928
Nondepreciable Capital Assets	715,082
Depreciable Capital Assets (Net)	32,286,865
<i>Total Assets</i>	61,152,547
<b>Deferred Outflows of Resources</b>	
Deferred Charges on Refunding	61,964
Pension	5,275,253
OPEB	317,665
<i>Total Deferred Outflows of Resources</i>	5,654,882
<b>Liabilities</b>	
Accounts Payable	205,761
Accrued Wages and Benefits	2,152,971
Contracts Payable	281,806
Intergovernmental Payable	509,899
Matured Compensated Absences Payable	51,360
Accrued Interest Payable	63,000
Accrued Vacation Leave Payable	83,589
Long Term Liabilities:	
Due Within One Year	8,037,116
Due In More Than One Year:	
Net Pension Liability	18,923,832
Net OPEB Liability	2,015,413
Other Amounts Due in More Than One Year	7,360,087
<i>Total Liabilities</i>	39,684,834
<b>Deferred Inflows of Resources</b>	
Property Taxes Levied for the Next Year	5,659,907
Pension	1,110,279
OPEB	1,848,014
<i>Total Deferred Inflows of Resources</i>	8,618,200
<b>Net Position</b>	
Net Investment in Capital Assets	26,240,636
Restricted For:	
Capital Outlay	55,823
Debt Service	1,178,451
Other Purposes	795,299
Unrestricted	(9,765,814)
<i>Total Net Position</i>	\$ 18,504,395

See accompanying notes to the basic financial statements.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Statement of Activities*  
For the Fiscal Year Ended June 30, 2019

	Expenses	Program Revenues			Net (Expense)
		Charges for Services and Sales	Operating Grants, Contributions and Interest	Capital Grants and Contributions and Interest	Revenue and Changes in Net Position
					Governmental Activities
<b>Governmental Activities</b>					
Instruction:					
Regular	\$ 8,397,666	\$ 2,433,486	\$ 38,656	\$ 0	\$ (5,925,524)
Special	2,357,497	91,378	1,472,501	0	(793,618)
Vocational	137,978	0	138,692	0	714
Other	1,456,916	0	0	0	(1,456,916)
Support Services:					
Pupils	688,554	0	0	0	(688,554)
Instructional Staff	700,882	0	22,564	0	(678,318)
Board of Education	65,235	0	0	0	(65,235)
Administration	1,428,556	0	0	0	(1,428,556)
Fiscal	528,389	0	0	0	(528,389)
Business	145,925	0	0	0	(145,925)
Operation and Maintenance of Plant	2,082,194	0	47,543	0	(2,034,651)
Pupil Transportation	1,591,931	13,830	33,335	0	(1,544,766)
Central	55,686	0	7,200	0	(48,486)
Operation of Non-Instructional Services:					
Food Service Operations	1,088,218	406,625	567,419	0	(114,174)
Extracurricular Activities	663,863	214,158	23,167	55,823	(370,715)
Debt Service:					
Interest and Fiscal Charges	375,624	0	0	0	(375,624)
<b>Total</b>	<b>\$ 21,765,114</b>	<b>\$ 3,159,477</b>	<b>\$ 2,351,077</b>	<b>\$ 55,823</b>	<b>(16,198,737)</b>

**General Revenues**

Property Taxes Levied for:

General Purposes	5,255,469
Debt Service	963,963
Classroom Facilities	87,575
Grants and Entitlements Not Restricted to Specific Programs	11,305,895
Investment Earnings	357,854
Miscellaneous	134,869
<b>Total General Revenues</b>	<b>18,105,625</b>

*Change in Net Position*

1,906,888

*Net Position Beginning of Year*

16,597,507

*Net Position End of Year*

\$ 18,504,395

See accompanying notes to the basic financial statements.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*June 30, 2019*

	General	Building Fund	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>				
Equity in Pooled Cash and Investments	\$ 11,375,467	\$ 14,722	\$ 2,053,416	\$ 13,443,605
Cash and Cash Equivalents in Segregated Accounts	0	6,706,223	0	6,706,223
Receivables:				
Accrued Interest	22,155	0	0	22,155
Accounts	38,147	0	0	38,147
Intergovernmental	170,014	0	113,005	283,019
Property Taxes	5,419,914	0	1,079,283	6,499,197
Prepaid Items	64,231	0	10,095	74,326
<i>Total Assets</i>	<u>\$ 17,089,928</u>	<u>\$ 6,720,945</u>	<u>\$ 3,255,799</u>	<u>\$ 27,066,672</u>
<b>Liabilities</b>				
Accounts Payable	\$ 192,046	\$ 0	\$ 13,715	\$ 205,761
Accrued Wages and Benefits	1,949,715	0	203,256	2,152,971
Contracts Payable	0	281,806	0	281,806
Intergovernmental Payable	488,512	0	21,387	509,899
Matured Compensated Absences Payable	51,360	0	0	51,360
<i>Total Liabilities</i>	<u>2,681,633</u>	<u>281,806</u>	<u>238,358</u>	<u>3,201,797</u>
<b>Deferred Inflows of Resources</b>				
Property Taxes Levied for the Next Year	4,720,000	0	939,907	5,659,907
Unavailable Revenue	403,520	0	83,335	486,855
<i>Total Deferred Inflows of Resources</i>	<u>5,123,520</u>	<u>0</u>	<u>1,023,242</u>	<u>6,146,762</u>
<b>Fund Balances</b>				
Nonspendable	64,231	0	10,095	74,326
Restricted	0	6,439,139	2,003,922	8,443,061
Assigned	1,384,174	0	0	1,384,174
Unassigned	7,836,370	0	(19,818)	7,816,552
<i>Total Fund Balances</i>	<u>9,284,775</u>	<u>6,439,139</u>	<u>1,994,199</u>	<u>17,718,113</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$ 17,089,928</u>	<u>\$ 6,720,945</u>	<u>\$ 3,255,799</u>	<u>\$ 27,066,672</u>

See accompanying notes to the basic financial statements.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Reconciliation of Total Governmental Fund Balances to*  
*Net Position of Governmental Activities*  
*June 30, 2019*

<b>Total Governmental Fund Balances</b>		<b>\$ 17,718,113</b>
<i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		33,001,947
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.		
Intergovernmental	\$ 37,552	
Excess Costs	135,669	
Other	37,937	
Delinquent Property Taxes	275,697	486,855
In the statement of activities, interest is accrued on outstanding bonds, whereas in the governmental funds, an interest expenditure is not reported.		(63,000)
In the statement of activities, a gain/loss on refunding is amortized over the term of the bonds, whereas in governmental funds a refunding gain/loss is reported when bonds are issued.		61,964
The net pension and OPEB assets/liabilities are not due and payable in the current period; therefore, the assets/liabilities and related deferred inflows/outflows are not reported in the funds.		
Net OPEB Asset	1,083,928	
Deferred Outflows - Pension	5,275,253	
Deferred Outflows - OPEB	317,665	
Net Pension Liability	(18,923,832)	
Net OPEB Liability	(2,015,413)	
Deferred Inflows - Pension	(1,110,279)	
Deferred Inflows - OPEB	(1,848,014)	(17,220,692)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the governmental funds.		
General Obligation Bonds	(5,470,000)	
Capital Appreciation Bonds	(401,880)	
Accretion of Interest - Capital Appreciation Bonds	(757,094)	
Bond Anticipation Notes	(7,000,000)	
Bond Premium	(309,580)	
Capital Lease Obligation	(25,131)	
Vacations Payable	(83,589)	
Compensated Absences	(1,433,518)	(15,480,792)
<i>Net Position of Governmental Activities</i>		<b>\$ 18,504,395</b>

See accompanying notes to the basic financial statements.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balances*  
*Governmental Funds*  
*For the Fiscal Year Ended June 30, 2019*

	General	Building Fund	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>				
Property and Other Local Taxes	\$ 5,261,590	\$ 0	\$ 1,054,204	\$ 6,315,794
Intergovernmental	11,963,865	0	1,604,641	13,568,506
Investment Income	357,854	55,823	11,458	425,135
Tuition and Fees	2,521,659	0	0	2,521,659
Extracurricular Activities	102,750	0	111,408	214,158
Rentals	4,022	0	0	4,022
Charges for Services	0	0	420,455	420,455
Contributions and Donations	52,596	0	23,167	75,763
Miscellaneous	92,832	0	0	92,832
<i>Total Revenues</i>	<u>20,357,168</u>	<u>55,823</u>	<u>3,225,333</u>	<u>23,638,324</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	8,205,585	0	46,373	8,251,958
Special	1,893,020	0	726,760	2,619,780
Vocational	155,327	0	0	155,327
Other	1,473,870	0	0	1,473,870
Support Services:				
Pupils	761,803	0	0	761,803
Instructional Staff	706,996	0	22,040	729,036
Board of Education	65,235	0	0	65,235
Administration	1,585,154	0	0	1,585,154
Fiscal	497,401	0	20,435	517,836
Business	162,688	0	0	162,688
Operation and Maintenance of Plant	1,857,171	0	146,569	2,003,740
Pupil Transportation	1,595,558	0	23,655	1,619,213
Central	46,313	0	7,200	53,513
Extracurricular Activities	565,987	0	135,178	701,165
Operation of Non-Instructional Services:				
Food Service Operations	0	0	1,059,779	1,059,779
Capital Outlay	6,420	616,684	0	623,104
Debt Service:				
Principal Retirement	32,717	0	311,982	344,699
Interest and Fiscal Charges	1,171	0	838,443	839,614
<i>Total Expenditures</i>	<u>19,612,416</u>	<u>616,684</u>	<u>3,338,414</u>	<u>23,567,514</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>744,752</u>	<u>(560,861)</u>	<u>(113,081)</u>	<u>70,810</u>
<b>Other Financing Sources</b>				
Proceeds from Sale of Capital Assets	4,100	0	0	4,100
Issuance of Bond Anticipation Notes	0	7,000,000	0	7,000,000
<i>Total Other Financing Sources</i>	<u>4,100</u>	<u>7,000,000</u>	<u>0</u>	<u>7,004,100</u>
<i>Net Change in Fund Balance</i>	748,852	6,439,139	(113,081)	7,074,910
<i>Fund Balances Beginning of Year</i>	<u>8,535,923</u>	<u>0</u>	<u>2,107,280</u>	<u>10,643,203</u>
<i>Fund Balances End of Year</i>	<u>\$ 9,284,775</u>	<u>\$ 6,439,139</u>	<u>\$ 1,994,199</u>	<u>\$ 17,718,113</u>

See accompanying notes to the basic financial statements.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Reconciliation of the Statement of Revenues, Expenditures and Changes*  
*in Fund Balances of Governmental Funds to the Statement of Activities*  
*For the Fiscal Year Ended June 30, 2019*

<b>Net Change in Fund Balances - Total Governmental Funds</b>	\$	7,074,910
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital Asset Additions	\$ 865,177	
Current Year Depreciation	<u>(1,703,412)</u>	(838,235)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Property Taxes	(8,787)	
Excess Costs	(817)	
Other	37,937	
Intergovernmental	<u>1,245</u>	29,578
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
General Obligation Bonds	35,000	
Capital Leases	32,717	
Capital Appreciation Bond	276,982	
Accreted Interest on CAB	<u>653,018</u>	997,717
Debt proceeds issued in the governmental funds that increase long-term obligations in the statement of net position are not reported as revenues.		
Bond Anticipation Notes		(7,000,000)
In the statement of activities, interest is accrued on outstanding bonds; and bond premium and gain/loss on refunding are amortized over the term of the bonds, whereas in governmental funds, an interest expenditure is reported when bonds are issued.		
Accrued Interest Payable	(47,518)	
Amortization of Premium on Bonds	41,224	
Amortization of Refunding Loss/Gain	<u>(18,183)</u>	(24,477)
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension	1,460,231	
OPEB	<u>46,404</u>	1,506,635
Except for amount reported as deferred inflows/outflows, changes in the net pension and OPEB assets/liabilities are reported as pension/OPEB expense in the statement of activities.		
Pension	(1,922,472)	
OPEB	<u>2,246,313</u>	323,841
Some expenses reported in the statement of activities do not require the use of the current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated Absences	6,423	
Vacations Payable	<u>(4,954)</u>	1,469
Accretion on capital appreciation bonds is an expenditure in the governmental funds, but is allocated as an expense over the life of the bonds in the statement of activities.		
		<u>(164,550)</u>
<i>Change in Net Position of Governmental Activities</i>	\$	<u><u>1,906,888</u></u>

See accompanying notes to the basic financial statements.



**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Statement of Revenues, Expenditures, and Changes in Fund Balance -*  
*Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Fiscal Year Ended June 30, 2019*

	Budgeted Amounts			Variance with Final Budget Over (Under)
	Original	Final	Actual	
<b>Revenues</b>				
Property and Other Local Taxes	\$ 5,035,000	\$ 5,164,000	\$ 5,164,623	\$ 623
Intergovernmental	11,923,800	11,981,800	11,992,872	11,072
Investment Income	175,000	245,000	258,094	13,094
Tuition and Fees	2,240,215	2,530,215	2,542,318	12,103
Rentals	4,000	4,000	4,022	22
Contributions and Donations	3,000	30,000	30,247	247
Miscellaneous	19,700	19,700	21,214	1,514
<i>Total Revenues</i>	<u>19,400,715</u>	<u>19,974,715</u>	<u>20,013,390</u>	<u>38,675</u>
<b>Expenditures</b>				
Current:				
Instruction:				
Regular	8,527,804	8,670,804	8,319,970	350,834
Special	1,571,382	1,745,382	1,695,997	49,385
Vocational	188,219	188,219	155,990	32,229
Other	1,571,450	1,578,450	1,469,839	108,611
Support Services:				
Pupils	726,330	798,330	764,362	33,968
Instructional Staff	739,223	739,723	709,303	30,420
Board of Education	70,850	71,850	66,260	5,590
Administration	1,571,428	1,666,428	1,602,019	64,409
Fiscal	508,037	515,037	496,714	18,323
Business	157,100	173,100	165,373	7,727
Operation and Maintenance of Plant	2,294,768	2,294,768	1,871,842	422,926
Pupil Transportation	1,637,064	1,713,064	1,592,399	120,665
Central	46,950	46,950	45,732	1,218
Extracurricular Activities	437,240	487,740	431,467	56,273
Capital Outlay	363,000	371,000	11,920	359,080
<i>Total Expenditures</i>	<u>20,410,845</u>	<u>21,060,845</u>	<u>19,399,187</u>	<u>1,661,658</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(1,010,130)</u>	<u>(1,086,130)</u>	<u>614,203</u>	<u>1,700,333</u>
<b>Other Financing Sources (Uses)</b>				
Proceeds from Sale of Capital Assets	0	0	4,100	4,100
Refund of Prior Year Expenditures	44,785	73,785	111,574	37,789
Advances In	2,000	2,000	2,690	690
Advances Out	(5,000)	(5,000)	0	5,000
<i>Total Other Financing Sources (Uses)</i>	<u>41,785</u>	<u>70,785</u>	<u>118,364</u>	<u>47,579</u>
<i>Net Change in Fund Balance</i>	(968,345)	(1,015,345)	732,567	1,747,912
<i>Fund Balance Beginning of Year</i>	10,262,534	10,262,534	10,262,534	0
Prior Year Encumbrances Appropriated	73,338	73,338	73,338	0
<i>Fund Balance End of Year</i>	<u>\$ 9,367,527</u>	<u>\$ 9,320,527</u>	<u>\$ 11,068,439</u>	<u>\$ 1,747,912</u>

See accompanying notes to the basic financial statements.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Statement of Fiduciary Net Position*  
*Fiduciary Funds*  
*June 30, 2019*

	Private Purpose Trust	Agency
<b>Assets</b>		
Equity in Pooled Cash and Investments	\$ 11,706	\$ 71,437
<b>Liabilities</b>		
Due to Students	0	\$ 71,437
<b>Net Position</b>		
Held in Trust for Scholarships	\$ 11,706	

See accompanying notes to the basic financial statements.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Statement of Changes in Fiduciary Net Position*  
*Private Purpose Trust Fund*  
*For the Fiscal Year Ended June 30, 2019*

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	Private Purpose Trust
<b>Additions</b>	
Gifts and Contributions	\$ 11,500
Investment Earnings	68
<i>Total Additions</i>	<u>11,568</u>
<b>Deductions</b>	
Payments in Accordance with Trust Agreements	<u>12,000</u>
<i>Change in Net Position</i>	(432)
<i>Net Position Beginning of Year</i>	<u>12,138</u>
<i>Net Position End of Year</i>	<u><u>\$ 11,706</u></u>

See accompanying notes to the basic financial statements.

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**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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**NOTE 1: NATURE OF BASIC OPERATIONS AND DESCRIPTION OF THE ENTITY**

The Indian Valley Local School District (the “School District”) was established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District is a school district as defined by Section 3311.03 of the Ohio Revised Code. The School District operates under an elected Board of Education, consisting of five members, and is responsible for providing public education to residents of the School District.

The reporting entity is required to be composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For the School District, this includes general operations, food service and student related activities of the School District.

The School District is involved with the Ohio Mid-Eastern Regional Education Service Agency Information Technology Center Council of Governments (OME-RESA), the Tuscarawas County Tax Incentive Review Council and the Buckeye Career Center, which are defined as jointly governed organizations, and the Portage Area School Consortium, which is an insurance purchasing pool, and the Gnadenhutten Public Library, which is defined as a related organization. Additional information concerning these organizations is presented in Notes 14, 15 and 16.

Management believes the basic financial statements included in the report represent all of the funds of the School District over which the School District has the ability to exercise direct operating control. There are no component units.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the School District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting entity for establishing governmental accounting and financial reporting principles. The School District’s significant accounting policies are described below.

***A. Basis of Presentation***

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

***Government-wide Financial Statements*** The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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The statement of net position presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limitations. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

***Fund Financial Statements*** During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

***B. Fund Accounting***

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are two categories of funds: governmental and fiduciary.

***Governmental Funds*** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the School District's major governmental funds:

***General Fund*** The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

***Building Fund*** The building fund accounts for the receipts from the sale of bonds, notes or certificates of indebtedness. Expenditures recorded here represent the cost of acquiring capital facilities including real property.

The other governmental funds of the School District account for grants and other resources to which the School District is bound to observe constraints imposed upon the use of the resources.

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***Fiduciary Funds*** Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust fund is a private purpose trust fund, which accounts for several scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only agency fund accounts for student activities.

***C. Measurement Focus***

***Government-wide Financial Statements*** The government-wide financial statements are prepared using the economic resources measurement focus. All non-fiduciary assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position.

***Fund Financial Statements*** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

***D. Basis of Accounting***

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows/outflows of resources, and in the presentation of expenses versus expenditures.

***Revenues - Exchange and Non-Exchange Transactions*** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of the fiscal year-end.

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Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees, and rentals.

***Deferred Outflows/Inflows of Resources*** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding, for pension and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 10 and 11.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2019, but which were levied to finance fiscal year 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue may include delinquent property taxes, income taxes, grants and entitlements and miscellaneous revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 10 and 11).

***Expenses/Expenditures*** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the operating statement as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.



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***E. Cash and Cash Equivalents***

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "equity in pooled cash and investments."

During fiscal year 2019, investments were limited to Federal Home Loan Mortgage notes, Federal Farm Credit Bank notes, commercial paper, money mutual market, STAR Ohio (the State Treasury Asset Reserve of Ohio) and certificates of deposit.

Except for nonparticipating investment contracts, investments are reported at fair value.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For the fiscal year 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

The School District also invests in STAR Plus, a federally insured cash account powered by the Federally Insured Cash Account (FICA) program. STAR Plus enables political subdivisions to generate a competitive yield on cash deposits in a network of carefully-selected FDIC-insured banks via a single, convenient account. STAR Plus offers attractive yields with no market or credit risk, weekly liquidity and penalty free withdrawals. All deposits with STAR Plus have full FDIC insurance with no term commitment on deposits.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest. Interest revenue credited to the general fund during fiscal year 2019 amounted to \$357,854, which includes \$48,157 assigned from other School District funds.

Investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an original maturity of more than three months that are not made from the pool are reported as investments.

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***F. Capital Assets***

General capital assets are those assets that result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The School District's capitalization threshold is \$2,500 for its general capital assets with the exception of textbooks which are all capitalized. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Buildings and Building Improvements	20 - 50 Years
Improvements Other Than Buildings	20 Years
Furniture and Equipment	5 - 20 Years
Vehicles	8 Years
Library and Textbooks	6 Years

***G. Interfund Balances***

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." Repayments from the funds responsible for particular expenditures or expenses to the funds that initially paid for them are reported as "due to/due from other funds." These amounts are eliminated in the governmental columns of the Statement of Net Position.

***H. Compensated Absences***

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employee will be paid.

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***I. Pensions and Other Postemployment Benefits (OPEB)***

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

***J. Bond Premiums***

Bond premiums are recorded as another financing sources on the governmental fund statements. The bond premiums are amortized over the term of the bond using the straight-line method on the government-wide statements since the results are not significantly different from the effective-interest or bonds outstanding methods. Bond premiums are presented as an increase of the face amount of the bonds payable.

***K. Accrued Liabilities and Long-Term Obligations***

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

***L. Net Position***

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes includes instructional activities, grants and extracurricular activities. At June 30, 2019, none of the School District's net position was restricted by enabling legislation.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

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***M. Fund Balance***

In accordance with Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, the School District classifies its fund balance based on the purpose for which the resources were received and the level of constraint placed on the resources. The classifications are as follows:

*Nonspendable* – The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The “not in spendable form” criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed or assigned.

*Restricted* – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors or laws or regulations of other governments or is imposed by law through constitutional provisions.

*Committed* – The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

*Assigned* – Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the School District Board of Education. The Board of Education has by resolution authorized the Treasurer to assign fund balance. The Board of Education may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year’s appropriated budget.

*Unassigned* – Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

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***N. Interfund Activity***

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

***O. Extraordinary and Special Items***

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal 2019.

***P. Estimates***

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

***Q. Budgetary Data***

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the alternative tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The alternative tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of budgetary control has been established by the Board of Education at the fund level for all funds. The Treasurer has been given the authority to allocate Board appropriations to the function and object levels within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate in effect when the final appropriations were passed.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts in the budgetary statements reflect the final appropriations passed by the Board during the year.

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**R. Implementation of New Accounting Policies**

For the fiscal year ended June 30, 2019, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 83, Certain Asset Retirement Obligations and GASB Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.

GASB Statement No. 83 establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations. The implementation of GASB Statement No. 83 did not have an effect on the financial statements of the School District.

GASB Statement No. 88 establishes additional financial statement note disclosure requirements related to debt obligations of governments, including direct borrowings and direct placements. These changes were incorporated in the School District's fiscal year 2019 financial statements; however, there was no effect on beginning net position/fund balance.

**NOTE 3: ACCOUNTABILITY**

Fund balances at June 30, 2019 included the following individual fund deficits:

	Deficit
	<u>Fund Balance</u>
<i>Non-Major Special Revenue Funds:</i>	
Title II-A	\$ 1,922
IDEA-B	9,596
Title I	8,300

The deficits resulted from adjustments for accrued liabilities. The general fund is liable for any deficit in the nonmajor fund and will provide transfers when cash is required, not when accruals occur.

**NOTE 4: BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual, is presented for the general fund on the budgetary basis to provide meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

1. Revenues and other sources are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures/expenses and other uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than as a restricted, committed or assigned fund balance (GAAP).

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4. Some funds are included in the general fund (GAAP), but have separate legally adopted budgets.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statement to the budgetary basis statement for the general fund.

GAAP Basis	\$	748,852
Net Adjustment for Revenue Accruals		(104,415)
Net Adjustment for Expenditure Accruals		334,088
Funds Budgeted Elsewhere **		(2,626)
Adjustment for Encumbrances		<u>(243,332)</u>
 Budget Basis	 \$	 <u><u>732,567</u></u>

\*\* As part of Governmental Accounting Standards Board Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the public school support fund.

**NOTE 5: DEPOSITS AND INVESTMENTS**

State statues classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet the demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order or withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above, provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by

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at least 2 percent and be marked to market daily, and that the term of the agreement must not exceed 30 days;

4. Bonds and any other obligations of the State of Ohio, and with certain limitations bonds and other obligations of political subdivisions of the State of Ohio;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasury Asset Reserve of Ohio (STAR Ohio); and
8. Certain bankers' acceptances and commercial paper notes for a period not to exceed 180 days and 270 days, respectively, in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the School District or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

### **Segregated Funds**

The bond proceeds related to the stadium construction project are maintained separately from the School District's deposits. The carrying amount of the deposits is reported as "Cash and Cash Equivalents in Segregated Accounts."

### **Deposits**

At June 30, 2019, the carrying amount of all School District deposits was \$2,716,137. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2019, \$98,028 of the School District's bank balance of \$2,928,099 was exposed to custodial risk as discussed below, while \$2,830,071 was covered by the FDIC.

***Custodial Credit Risk*** Custodial credit risk for deposits is the risk that in the event of a bank failure, the School District will not be able to recover deposits or collateral securities that are in possession of an outside party.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by:

- Eligible securities pledged to the School District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least



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105 percent of the deposits being secured; or

- Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS required the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

**Investments**

The following table includes the investment, maturity and percentage and total of each investment type held by the School District at June 30, 2019:

S&P Global Rating	Investment	Measurement Amount	Investment Maturities in Months			% Total
			0-12	13-36	Over 36	
	Net Asset Value (NAV):					
AAAm	Government Agency Mutual Fund	\$ 588,986	\$ 588,986	\$ 0	\$ 0	3.36%
AAAm	STAR Ohio	10,776,379	10,776,379	0	0	61.52%
	Fair Value:					
N/A	Negotiable Certificates of Deposit	2,214,162	774,120	695,953	744,089	12.64%
A-1	Commercial Paper	1,253,671	1,253,671	0	0	7.16%
AA+	Federal Farm Banks	804,128	0	248,988	555,140	4.59%
AA+	Federal Home Loan Banks	248,903	0	0	248,903	1.42%
AA+	Federal Home Loan Mortgage	1,630,605	449,177	880,435	300,993	9.31%
	Total	<u>\$ 17,516,834</u>	<u>\$ 13,842,333</u>	<u>\$ 1,825,376</u>	<u>\$ 1,849,125</u>	<u>100.00%</u>

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The above table identifies the School District's recurring fair value measurements as of June 30, 2019. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored which could require the need to acquire further market data (Level 2 inputs).

**Concentration of Credit Risk** The School District places no limit on the amount it may invest in any one issuer. The percentage of total investments is listed in the table above.

**Credit Risk** The School District has no investment policy that specifically addresses credit risk. STAR Ohio is an investment pool operated by the Ohio State Treasurer. It is unclassified since it is not evidenced by securities that exist in physical or book entry form. Ohio law requires STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of June 30, 2019, is 53 days.

**NOTE 6: RECEIVABLES**

Receivables at June 30, 2019 consisted of property taxes, accounts, intergovernmental, and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

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**NOTE 7: PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenue received in calendar year 2019 represents collections of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed value listed as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually.

If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2019 represents collections of calendar year 2018 taxes. Public utility real and tangible personal property taxes received in calendar year 2019 became a lien December 31, 2017, were levied after April 1, 2018 and are collected in 2019 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Tuscarawas County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2019, are available to finance fiscal year 2019 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2019, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the delayed personal property tax and the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources.

On an accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow of resources.

The assessed values upon which the fiscal year 2019 taxes were collected are:

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	2018 Second Half Collections		2019 First Half Collections	
	Amount	Percent	Amount	Percent
Real Estate	\$ 164,215,250	78.17%	\$ 164,978,610	77.44%
Public Utility Personal Property	45,849,160	21.83%	48,049,030	22.56%
	<u>\$ 210,064,410</u>	<u>100.00%</u>	<u>\$ 213,027,640</u>	<u>100.00%</u>
 Tax rate per \$1,000 assessed valuation	 <u>\$ 41.40</u>		 <u>\$ 41.20</u>	

**NOTE 8: CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

	Balance 6/30/2018	Additions	Reductions	Balance 6/30/2019
<b>Governmental Activities</b>				
<i>Capital Assets, Not Being Depreciated:</i>				
Land	\$ 98,398	\$ 288,879	\$ 0	\$ 387,277
Construction in Progress	0	327,805	0	327,805
<i>Total Capital Assets, Not Being Depreciated</i>	<u>98,398</u>	<u>616,684</u>	<u>0</u>	<u>715,082</u>
<i>Capital Assets, Being Depreciated:</i>				
Buildings and Building Improvements	51,363,718	0	0	51,363,718
Improvements Other Than Buildings	1,333,747	0	0	1,333,747
Furniture and Equipment	1,937,297	52,605	0	1,989,902
Vehicles	2,200,202	195,888	(154,137)	2,241,953
Library and Textbooks	1,049,460	0	0	1,049,460
<i>Total Capital Assets, Being Depreciated</i>	<u>57,884,424</u>	<u>248,493</u>	<u>(154,137)</u>	<u>57,978,780</u>
<i>Less Accumulated Depreciation:</i>				
Buildings and Building Improvements	(19,467,837)	(1,374,357)	0	(20,842,194)
Improvements Other Than Buildings	(858,024)	(41,086)	0	(899,110)
Furniture and Equipment	(1,272,673)	(118,643)	0	(1,391,316)
Vehicles	(1,550,872)	(145,940)	154,137	(1,542,675)
Library and Textbooks	(993,234)	(23,386)	0	(1,016,620)
<i>Total Accumulated Depreciation</i>	<u>(24,142,640)</u>	<u>(1,703,412) *</u>	<u>154,137</u>	<u>(25,691,915)</u>
<i>Total Capital Assets Being Depreciated, Net</i>	<u>33,741,784</u>	<u>(1,454,919)</u>	<u>0</u>	<u>32,286,865</u>
<i>Governmental Activities Capital Assets, Net</i>	<u>\$ 33,840,182</u>	<u>\$ (838,235)</u>	<u>\$ 0</u>	<u>\$ 33,001,947</u>

\* Depreciation expense was charged to governmental functions as follows:

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Instruction:		
Regular	\$	1,427,333
Special		407
Vocational		1,805
Support Services:		
Administration		3,327
Operation and Maintenance of Plant		60,707
Pupil Transportation		148,255
Operation of Non-Instructional Services:		
Food Service Operations		33,371
Extracurricular Activities		28,207
		28,207
 Total Depreciation	 \$	 1,703,412
		1,703,412

**NOTE 9: RISK MANAGEMENT**

***A. General Insurance***

The School District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. The School District has a comprehensive property and casualty policy with a deductible of \$2,500 per incident on property and equipment. The School District’s comprehensive property and casualty policy aggregate limit is approximately \$80,564,000. The School District’s vehicle insurance policy limit is \$1,000,000 with a \$1,000 collision and comprehensive deductible. All board members, administrators, and employees are covered under a school district liability policy. Additionally, the School District carries an excess (umbrella) liability policy. The limits of this coverage are \$3,000,000 per occurrence and \$3,000,000 in aggregate. Claims did not exceed coverage in the past three years. There has not been a significant reduction in coverage from the prior year.

***B. Fidelity Bond***

The Board President and Superintendent have a \$25,000 position bond. The Treasurer is covered under a surety bond in the amount of \$100,000. All other school employees who are responsible for handling funds are covered by a \$10,000 fidelity bond.

***C. Workers’ Compensation***

The School District pays the State Workers’ Compensation System, a premium based on a rate per \$100 of salaries. The School District is a member of the group experience rating program with the Better Business Bureau of Central Ohio through Sheakley Uniservice, an insurance purchasing pool. This rate is calculated based on accident history and administrative costs.

***D. Employee Health Insurance***

The School District is a member of the Portage Area School Consortium (the Consortium). The Consortium is a regional council of governments established pursuant to Chapter 167 of the Ohio Revised Code, consisting of various school districts in the Portage County, Ohio area. The Consortium is a stand-alone entity, comprised of two stand-alone Pools; the Portage Area School Consortium Property and Casualty Pool and the Portage Area School Consortium Health and Welfare Insurance Pool. These Pools were established by the Consortium on August 5, 1988 to provide property and casualty risk management services and risk sharing to its members. The

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Pools were established as local government risk pools under Section 1744.081 of the Ohio Revised Code and are not subject to federal tax filing requirements.

Beginning July 1, 2007, the School District is a member of the Portage Area School Consortium Health and Welfare Insurance Pool (the Consortium), a shared risk pool (See Note 16), through which a cooperative Health Benefit Program was created for the benefit of its members. The Health Benefit Program (the Program) is an employee health benefit plan which covers the participating members' employees. The Consortium acts as a fiscal agent for the cash funds paid into the program by the participating school districts. These funds are pooled together for the purposes of paying health benefit claims of employees and their covered dependents, administrative expenses of the program and premiums for stop-loss insurance coverage. A reserve exists which is to cover any unpaid claims if the School District were to withdraw from the pool. If the reserve would not cover such claims, the School District would be liable for any costs above the reserve.

**NOTE 10: DEFINED BENEFIT PENSION PLANS**

***Net Pension Liability***

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the School District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

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***Plan Description - School Employees Retirement System (SERS)***

Plan Description – School District non-teaching employees participate in SERS, a statewide, cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS’ fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire before August 1, 2017*	Eligible to Retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\*Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS’ Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System’s funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5 percent. SERS allocated 0.5 percent of employer contributions to the Health Care Fund for fiscal year 2019.

The School District’s contractually required contribution to SERS was \$344,757 for fiscal year 2019. Of this amount, \$37,987 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS’ fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. For the DB

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Plan, from August 1, 2015–July 1, 2017, any member could retire with reduced benefits who had (1) five years of service credit and age 60; (2) 26 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Effective August 1, 2017–July 1, 2019, any member may retire with reduced benefits who has (1) five years of service credit and age 60; (2) 27 years of service credit and age 55; or (3) 30 years of service credit regardless of age. Eligibility changes will continue to be phased in through August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60. Retirement eligibility for reduced benefits will be five years of service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. Effective July 1, 2017, employer contributions of 9.53 percent are placed in the investment accounts and the remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. In the Combined Plan, member contributions are allocated among investment choices by the member, and employer contributions are used to fund a defined benefit payment. A member's defined benefit is determined by multiplying one percent of the member's final average salary by the member's years of service credit. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50 and termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2019, plan members were required to contribute 14 percent of their annual covered salary. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2019 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$1,115,474 for fiscal year 2019. Of this amount, \$186,456 is reported as an intergovernmental payable.

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***Pension Liabilities, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an independent actuarial valuation as of that date. The School District's employer allocation percentage of the net pension liability was based on the employer's share of employer contributions in the pension plan relative to the total employer contributions of all participating employers. Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net Pension Liability:			
Current Measurement Date	0.07144980%	0.06745468%	
Prior Measurement Date	<u>0.07142660%</u>	<u>0.06736697%</u>	
Change in Proportionate Share	<u>0.00002320%</u>	<u>0.00008771%</u>	
Proportionate Share of the Net			
Pension Liability	\$ 4,092,062	\$ 14,831,770	\$ 18,923,832
Pension Expense	\$ 361,944	\$ 1,560,528	\$ 1,922,472

Deferred outflows/inflows of resources represent the effect of changes in the net pension liability due to the difference between projected and actual investment earnings, differences between expected and actual actuarial experience, changes in assumptions and changes in the School District's proportion of the collective net pension liability. The deferred outflows and deferred inflows are to be included in pension expense over current and future periods. The difference between projected and actual investment earnings is recognized in pension expense using a straight line method over a five year period beginning in the current year. Deferred outflows and deferred inflows resulting from changes in sources other than differences between projected and actual investment earnings are amortized over the average expected remaining service lives of all members (both active and inactive) using the straight line method. Employer contributions to the pension plan subsequent to the measurement date are also required to be reported as a deferred outflow of resources.

At June 30, 2019 the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

*This space intentionally left blank.*



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	SERS	STRS	Total
<b>Deferred Outflows of Resources</b>			
Differences between Expected and Actual Experience	\$ 224,424	\$ 342,363	\$ 566,787
Changes of Assumptions	92,407	2,628,470	2,720,877
Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions	72,709	454,649	527,358
School District Contributions Subsequent to the Measurement Date	344,757	1,115,474	1,460,231
<b>Total Deferred Outflows of Resources</b>	<b>\$ 734,297</b>	<b>\$ 4,540,956</b>	<b>\$ 5,275,253</b>
<b>Deferred Inflows of Resources</b>			
Differences between Expected and Actual Experience	\$ 0	\$ 96,860	\$ 96,860
Net Difference between Projected and Actual Earnings on Pension Plan Investments	113,378	899,380	1,012,758
Changes in Proportion and Differences between School District Contributions and Proportionate Share of Contributions	661	0	661
<b>Total Deferred Inflows of Resources</b>	<b>\$ 114,039</b>	<b>\$ 996,240</b>	<b>\$ 1,110,279</b>

\$1,460,231 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2020	\$ 346,862	\$ 1,427,558	\$ 1,774,420
2021	97,703	985,137	1,082,840
2022	(134,292)	201,785	67,493
2023	(34,772)	(185,238)	(220,010)
	<b>\$ 275,501</b>	<b>\$ 2,429,242</b>	<b>\$ 2,704,743</b>

**Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

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Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
COLA or Ad Hoc COLA	2.50 percent, on and after April 1, 2018, COLA's for future retirees will be delayed for three years following commencement

For post-retirement mortality, the table used in evaluating allowances to be paid is the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, with 120 percent of male rates and 110 percent of female rates used. The RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years is used for the period after disability retirement.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The asset allocation, as used in the June 30, 2015 five-year experience study, is summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	<u>100.00 %</u>	

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**Discount Rate** Total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed that employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 26-year amortization period of the unfunded actuarial accrued liability. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.50 percent, as well as what the School District's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net Pension Liability	\$ 5,763,978	\$ 4,092,062	\$ 2,690,273

**Actuarial Assumptions – STRS**

The total pension liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50 percent
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Projected Payroll Growth	3.00 percent
Cost-of-Living Adjustments	0.00 percent

Post-retirement mortality rates are based on RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016; pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

The actuarial assumptions used in the July 1, 2018 valuation, were adopted by the board from the results of an actuarial experience study for July 1, 2011, through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

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Asset Class	Target Allocation*	Long Term Expected Real Rate of Return**
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

\*Target weights will be phased in over a 24-month period concluding on July 1, 2019.

\*\*Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes that employer and member contributions will be made at statutory contribution rates of 14 percent each. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2018.

**Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the School District's proportionate share of the net pension liability as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current assumption:

	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net Pension Liability	\$ 21,659,847	\$ 14,831,770	\$ 9,052,728

**NOTE 11: DEFINED BENEFIT OPEB PLANS**

***Net OPEB Asset/Liability***

The net OPEB asset/liability reported on the statement of net position represents an asset or liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee

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services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB asset/liability represents the School District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB asset/liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the asset/liability is solely that of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees, which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB asset/liability. Resulting adjustments to the net OPEB asset/liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB asset/ liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

***Plan Description - School Employees Retirement System (SERS)***

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board

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established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, 0.5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2.0 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2019, the School District's surcharge obligation was \$33,635.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$46,404 for fiscal year 2019. Of this amount \$34,992 is reported as an intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Assets/Liabilities, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB***

The net OPEB asset/liability was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB asset/liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB asset/liability was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

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	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the Net OPEB Liability:			
Current Measurement Date	0.07264660%	0.06745468%	
Prior Measurement Date	<u>0.07229640%</u>	<u>0.06736697%</u>	
Change in Proportionate Share	<u><u>0.00035020%</u></u>	<u><u>0.00008771%</u></u>	
Proportionate Share of the Net			
OPEB Liability/(Asset)	\$ 2,015,413	\$ (1,083,928)	\$ 931,485
OPEB Expense	\$ 90,439	\$ (2,336,752)	\$ (2,246,313)

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred Outflows of Resources</b>			
Differences between Expected and			
Actual Experience	\$ 32,899	\$ 126,605	\$ 159,504
Changes in Proportion and Differences between			
School District Contributions and Proportionate			
Share of Contributions	39,926	71,831	111,757
School District Contributions Subsequent to the			
Measurement Date	<u>46,404</u>	<u>0</u>	<u>46,404</u>
<b>Total Deferred Outflows of Resources</b>	<u><u>\$ 119,229</u></u>	<u><u>\$ 198,436</u></u>	<u><u>\$ 317,665</u></u>
<b>Deferred Inflows of Resources</b>			
Differences between Expected and			
Actual Experience	\$ 0	\$ 63,153	\$ 63,153
Net Difference between Projected and			
Actual Earnings on OPEB Plan Investments	3,024	123,829	126,853
Changes of Assumptions	<u>181,070</u>	<u>1,476,938</u>	<u>1,658,008</u>
<b>Total Deferred Inflows of Resources</b>	<u><u>\$ 184,094</u></u>	<u><u>\$ 1,663,920</u></u>	<u><u>\$ 1,848,014</u></u>

\$46,404 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

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Fiscal Year Ending June 30:	SERS	STRS	Total
2020	\$ (56,216)	\$ (260,976)	\$ (317,192)
2021	(43,719)	(260,976)	(304,695)
2022	(4,149)	(260,974)	(265,123)
2023	(2,859)	(232,855)	(235,714)
2024	(3,070)	(222,987)	(226,057)
Thereafter	(1,256)	(226,716)	(227,972)
	\$ (111,269)	\$ (1,465,484)	\$ (1,576,753)

***Actuarial Assumptions - SERS***

The total OPEB liability was determined by an actuarial valuation as of June 30, 2018. The actuarial assumptions used in the valuation are based on results from the most recent actuarial experience study, which covered the five-year period ending June 30, 2015. The experience study report is dated April 2016. The total OPEB liability used the following assumptions and other inputs:

Wage Inflation	3.00 percent
Future Salary Increases, including inflation	3.50 percent to 18.20 percent
Investment Rate of Return	7.50 percent net of investment expense, including inflation
Municipal Bond Index Rate	
Measurement Date	3.62 percent
Prior Measurement Date	3.56 percent
Single Equivalent Interest Rate	
Measurement Date	3.70 percent, net of plan investment expense, including price inflation
Prior Measurement Date	3.63 percent, net of plan investment expense, including price inflation
Health Care Cost Trend Rate	
Medicare	5.375 percent - 4.75 percent
Pre-Medicare	7.25 percent - 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The long-term expected rate of return on plan factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:



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<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long Term Expected Real Rate of Return</u>
Cash	1.00 %	0.50 %
US Equity	22.50	4.75
International Equity	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	<u>100.00 %</u>	

**Discount Rate** The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70 percent. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 2.00 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2026. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2025 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62 percent, as of June 30, 2018 (i.e., municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability and what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.70 percent) and higher (4.70 percent) than the current discount rate (3.70 percent). Also shown is what the net OPEB liability would be based on health care cost trend rates that are one percent lower (6.25 percent decreasing to 3.75 percent) and one percent higher (8.25 percent decreasing to 5.75 percent) than the current rate.

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
School District's Proportionate Share of the Net OPEB Liability	\$ 2,445,545	\$ 2,015,413	\$ 1,674,829
		<u>Current Trend Rate</u>	<u>1% Increase</u>
School District's Proportionate Share of the Net OPEB Liability	\$ 1,626,069	\$ 2,015,413	\$ 2,530,975

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**Actuarial Assumptions – STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2018, actuarial valuation are presented below:

Inflation	2.50 percent
Projected Salary Increases	12.50 percent at age 20 to 2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation
Payroll Increases	3.00 percent
Health Care Cost Trend Rates	-5.23 percent to 9.62 percent, initial, 4.00 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation*</u>	<u>Long Term Expected Real Rate of Return**</u>
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	<u>1.00</u>	2.25
Total	<u><u>100.00 %</u></u>	

\*Target weights will be phased in over a 24-month period concluding on July 1, 2019.

\*\*Ten year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

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**Discount Rate** The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was applied to all periods of projected benefit payments to determine the total OPEB liability as of June 30, 2018.

**Sensitivity of the School District's Proportionate Share of the Net OPEB Asset/Liability to Changes in the Discount and Health Care Cost Trend Rate** The following table represents the net OPEB asset/liability as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset/liability would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB liability as of June 30, 2018, calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease	Current Discount Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (929,028)	\$ (1,083,928)	\$ (1,214,114)
		Current Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (1,206,765)	\$ (1,083,928)	\$ (959,177)

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**NOTE 12: LONG-TERM OBLIGATIONS**

The changes in the School District's long-term obligations during the fiscal year consist of the following:

	Balance 06/30/2018	Additions	Reductions	Balance 06/30/2019	Due in One Year
<b>Governmental Activities:</b>					
<b>General Obligation Bonds:</b>					
2005 Classroom Facilities and School Improvement Bonds					
Capital Appreciation Bonds	\$ 35,025	\$ 0	\$ (19,316)	\$ 15,709	\$ 15,709
Accretion on Bonds	481,552	78,176	(290,684)	269,044	269,044
2005 Refunding Bonds					
Capital Appreciation Bonds	502,906	0	(257,666)	245,240	245,240
Accretion on Bonds	675,128	55,160	(362,334)	367,954	367,954
Unamortized Premium	41,937	0	(20,971)	20,966	0
2014 Classroom Facilities and School Improvement Bonds					
Serial Bonds	5,435,000	0	0	5,435,000	0
Term Bonds	70,000	0	(35,000)	35,000	35,000
Capital Appreciation Bonds	140,931	0	0	140,931	0
Accretion on Bonds	88,882	31,214	0	120,096	0
Unamortized Premium	308,867	0	(20,253)	288,614	0
<i>Total General Obligation Bonds</i>	<u>7,780,228</u>	<u>164,550</u>	<u>(1,006,224)</u>	<u>6,938,554</u>	<u>932,947</u>
<b>Direct Placement:</b>					
<i>Bond Anticipation Notes</i>	<u>0</u>	<u>7,000,000</u>	<u>0</u>	<u>7,000,000</u>	<u>7,000,000</u>
<i>Net Pension Liability:</i>					
Pension	20,270,750	0	(1,346,918)	18,923,832	0
OPEB	4,568,656	0	(2,553,243)	2,015,413	0
<i>Total Net Pension Liability</i>	<u>24,839,406</u>	<u>0</u>	<u>(3,900,161)</u>	<u>20,939,245</u>	<u>0</u>
<b>Other Long-Term Obligations:</b>					
Compensated Absences	1,439,941	98,012	(104,435)	1,433,518	79,038
Capital Leases Payable	57,848	0	(32,717)	25,131	25,131
<i>Total General Long-Term Obligations</i>	<u>\$ 34,117,423</u>	<u>\$ 7,262,562</u>	<u>\$ (5,043,537)</u>	<u>\$ 36,336,448</u>	<u>\$ 8,037,116</u>

There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are primarily made from the General Fund. For additional information related to the net pension liability and net OPEB liability see Notes 10 and 11.

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***2005 School Improvement Bonds***

On June 30, 2005, the School District issued \$8,482,994 in voted general obligation bonds, which included serial, term and capital appreciation (deep discount) bonds in the amount of \$2,610,000, \$5,785,000 and \$87,994, respectively. The general obligation bonds were issued for the purpose of constructing two new elementary schools, a new middle school, and a 30,000 square foot addition and renovations to the high school. The bonds were issued for a twenty-eight year period with final maturity at December 1, 2033.

On October 9, 2014 the School District refunded \$300,000 and \$5,785,000 of 2005 school improvement serial and term bonds, respectively. The 2005 school improvement bonds were refunded with 2014 classroom facilities and school improvement refunding bonds.

The capital appreciation bonds will mature December 1, 2016 through 2019 with varying interest rates of 9.555 – 9.0888 percent. These bonds were purchased at a discount at the time of issuance and at maturity all compounded interest is paid and the bond holder collects the face value. However, since interest is technically earned and compounded semiannually, the value of the bond increases. Therefore, as the value increases, the accretion is booked as principal. The maturity amount of the bonds is \$1,240,000. The fiscal year 2019 accretion amount was \$78,176.

***2005 School Improvement Refunding General Obligation Bonds***

On June 30, 2005, the School District issued \$5,924,989 of general obligation bonds, which included serial and capital appreciation (deep discount) bonds in the amount of \$4,865,000 and \$1,059,989, respectively. The bonds refunded \$5,925,000 of outstanding 1995 School Improvement General Obligation Bonds. The bonds were issued for a fifteen-year period with final maturity at December 1, 2019. At the date of refunding, \$6,148,177 (including premium and after underwriting fees, and other issuance costs) was received to pay off old debt. As all of the legal steps had been taken to refund the debt, the balance of the outstanding bonds refunded was removed from the School District's financial statements.

These refunding bonds were issued with a premium of \$314,553, which is reported as an increase to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of the premium for fiscal year 2019 was \$20,971. The refunding resulted in a difference between the net carrying amount of the debt and the acquisition price of \$223,177. This difference, reported in the accompanying financial statements as a deferred outflow of resources - deferred charges on refunding, is being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of this difference for fiscal year 2019 was \$14,879.

The capital appreciation bonds will mature December 1, 2016 through 2019 with varying interest rates of 9.555 – 9.0888 percent. These bonds were purchased at a substantial discount at the time of issuance. At maturity, all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as principal liability. The maturity amount of the bonds is \$2,465,000. For fiscal year 2019 the accretion amount was \$55,160.

Outstanding general obligation bonds consist of school building construction issues. Such bonds are direct obligations of the School District for which the full faith, credit and resources are pledged and are payable from taxes levied on all taxable property of the School District.

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***2014 Classroom Facilities and School Improvement Refunding General Obligation Bonds***

On October 9, 2014 the School District issued \$6,084,997 of general obligation bonds, which included serial term and capital appreciation (deep discount) bonds in the amount of \$5,515,000, \$105,000 and \$464,997, respectively. The bonds refunded \$6,085,000 of outstanding 2005 School Improvement General Obligation Bonds. The bonds were issued for a twenty-eight year period with final maturity at December 1, 2033. At the date of refunding, \$6,339,269 (including premium and after underwriting fees, and other issuance costs) was received to pay off old debt. The refunded bonds were called on June 30, 2015.

These refunding bonds were issued with a premium of \$384,816, which is reported as an increase to bonds payable. The amounts are being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of the premium for fiscal year 2019 was \$20,253. The refunding resulted in a difference between the net carrying amount of the debt and the acquisition price of \$62,781. This difference, reported in the accompanying financial statements as a deferred outflow of resources - deferred charges on refunding, is being amortized to interest expense over the life of the bonds using the straight-line method. The amortization of this difference for fiscal year 2019 was \$3,304.

The \$6,084,997 bond issue consists of serial, term and capital appreciation bonds. The serial bonds were issued with a varying interest rate of 1.00 - 4.00 percent. The term bonds that mature in fiscal year 2020, with an interest rate of 1.50 percent are subject to mandatory sinking fund redemption. The mandatory sinking fund redemption is to occur on December 1, 2017 at 100 percent of the principal amount thereof plus accrued interest to the date of redemption according to the following schedule:

<u>Fiscal Year</u>	<u>Principal Amount to be Redeemed</u>
2020	\$35,000

The bonds maturing after December 1, 2022 are subject to optional redemption, in whole or in part, on any date in order of maturity as determined by the School District and by lot within a maturity, at the option of the Board of Education on or after December 1, 2021.

The capital appreciation bonds mature December 1, 2015 through December 1, 2016 and December 1, 2021 with a compounded interest rate of 13.358 percent. These bonds were purchased at a substantial discount at the time of issuance. At maturity, all compounded interest is paid and the bond holder receives the face value of the bond. As the value of the bond increases, the accretion is reflected as principal liability. The maturity amount of the bonds is \$735,000. For fiscal year 2019 the accretion amount was \$31,214.

***2019 Various Purpose Bond Anticipation Notes***

On February 27, 2019 the School District issued \$7,000,000 of bond anticipation notes for the purpose of constructing, furnishing, and equipping and otherwise improving school district athletic buildings and facilities and acquiring, clearing, improving and equipping their sites. The bond anticipation notes were issued with a two percent interest rate and will mature on February 11, 2020. The underwriter intends to make an initial bona fide public offering of the notes.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

***Other Long-Term Debt***

The capital leases will be paid from the general fund. Compensated absences will be paid from the general fund and the food service fund. The School District pays obligations related to employee compensation from the fund benefitting from their service.

Principal and interest requirements to retire general obligation bonds and capital appreciation bonds outstanding at June 30, 2019 are as follows:

Fiscal Year Ending June 30,	General Obligation Bonds		Capital Appreciation Bonds		Totals	
	Principal	Interest	Principal	Accretion	Principal	Interest/Accretion
2020	\$ 35,000	\$ 185,000	\$ 260,949	\$ 679,052	\$ 295,949	\$ 864,052
2021	350,000	181,238	0	0	350,000	181,238
2022	0	177,738	140,931	214,069	140,931	391,807
2023	355,000	173,300	0	0	355,000	173,300
2024	365,000	163,843	0	0	365,000	163,843
2025-2029	1,995,000	644,264	0	0	1,995,000	644,264
2030-2034	2,370,000	244,800	0	0	2,370,000	244,800
Total	<u>\$ 5,470,000</u>	<u>\$ 1,770,183</u>	<u>\$ 401,880</u>	<u>\$ 893,121</u>	<u>\$ 5,871,880</u>	<u>\$ 2,663,304</u>

**NOTE 13: CAPITALIZED LEASES**

On April 1, 2015 the School District entered into a lease agreement for sixteen copiers. These leases meet the criteria of a capital lease as they transfer benefits and risks of ownership to the lessee. Capital assets acquired by the leases have been capitalized in the governmental activities for \$158,240 which is the amount equal to the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation was \$142,416 as of June 30, 2019, leaving a current book value of \$15,824.

Capital lease payments will be reclassified and reflected as debt service expenditures on the fund financial statements for the governmental funds. These expenditures are reflected as support services-operation and maintenance of plant expenditures on the budgetary basis in the general fund.

The following summarizes future minimum lease payments made from the general fund under the above capital leases, and the present values of net minimum lease payments at June 30, 2019:

Fiscal Year Ending June 30, 2020	<u>Leases</u>
	\$ 25,418
Less: Amounts Representing Interest	<u>287</u>
Present Value of Net Minimum Lease Payments	<u>\$ 25,131</u>

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

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**NOTE 14: RELATED ORGANIZATION**

The Gnadenhutten Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the School District for operational subsidies. Although the School District does serve as a taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax levy, the rate and purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Gnadenhutten Public Library, Clerk/Treasurer, Gnadenhutten, Ohio.

**NOTE 15: JOINTLY GOVERNED ORGANIZATIONS**

***A. Ohio Mid-Eastern Regional Education Service Agency Information Technology Center Council of Governments (OME-RESA)***

The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency Information Technology Center Council of Governments (OME-RESA). OME-RESA was created as a separate regional council of governments pursuant to State Statutes. OME-RESA operates under the direction of a Board comprised of a representative from each participating school district. The Board exercised total control over the operations of OME-RESA including budgeting, appropriating, contracting, and designating management. Each participant's control is limited to its representation on the Board. OME-RESA provides information technology and internet access to member districts, as well as cooperative purchasing programs. During fiscal year 2019, the total amount paid to OME-RESA from the School District was \$83,485 for basic service charges. The Jefferson County Educational Service Center serves as the fiscal agent. To obtain financial information write to Ohio Mid-Eastern Regional Education Service Agency, Treasurer, at 2023 Sunset Blvd., Steubenville, Ohio 43952.

***B. Buckeye Career Center***

The Buckeye Career Center (the Career Center), a joint vocational school established by the Ohio Revised Code, is a jointly governed organization providing vocational services to its eleven-member school districts. The Career Center is governed by a board of education comprised of eleven members appointed by the participating schools. The board controls the financial activity of the Career Center and reports to the Ohio Department of Education and the Auditor of State of Ohio. The continued existence of the Career Center is not dependent on the School District's continued participation and no measurable equity interest exists.

***C. Tuscarawas County Tax Incentive Review Council***

The Tuscarawas County Tax Incentive Review Council (TCTIRC) is a jointly governed organization, created as a regional council of governments pursuant to State Statutes. TCTIRC has 56 members, consisting of three members appointed by the County Commissioners, 22 members appointed by municipal corporations, 12 members appointed by township trustees, two members from the County Auditor's office, one Economic Development and Finance Alliance member, and 16 members appointed by Boards of Education located within the County. TCTIRC reviews and evaluates the performance of each Enterprise Zone Agreement. This body is advisory in nature and cannot directly impact an existing Enterprise Zone Agreement; however, the Council can make written recommendations to the legislative authority which approved the agreement. There is no cost



**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
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*For the Fiscal Year Ended June 30, 2019*

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associated with being a member of this Council. The continued existence of the TCTIRC is not dependent on the School District's continued participation and no equity interest exists.

**NOTE 16: INSURANCE PURCHASING POOL**

The Portage Area School Consortium (the Consortium) is a regional council of governments established pursuant to Chapter 167 of the Ohio Revised Code, consisting of various school districts in the Portage County, Ohio area. The Consortium is a stand-alone entity, comprised of two stand-alone Pools; the Portage Area School Consortium Property and Casualty Pool and the Portage Area School Consortium Health and Welfare Insurance Pool. These Pools were established by the Consortium on August 5, 1988 to provide property and casualty risk management services and risk sharing to its members. The Pools were established as local government risk pools under Section 1744.081 of the Ohio Revised Code and are not subject to federal tax filing requirements.

The Ohio Revised Code Section 167.04 requires the Consortium to adopt bylaws designating the officers of the Consortium and their method of selection, creating a governing body to act for the Consortium, appointing a fiscal officer, and providing for the conduct of the Consortium's business. The Assembly is the legislative and managerial body of the Consortium. The Assembly is composed of representation of the member schools. The member school's governing body appoints one representative to the Consortium (usually the superintendent or designee). In the case of a member that is a school district, that representative shall be an executive appointed by the board of education. The Assembly serves without compensation.

**NOTE 17: CONTINGENCIES AND COMMITMENTS**

***A. Grants***

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2019, if applicable, cannot be determined at this time.

***B. Litigation***

The School District is not party to any claims or lawsuits that would, in the School District's opinion, have a material effect of the basic financial statements.

**NOTE 18: COMMITMENTS**

***A. Encumbrance Commitments***

Outstanding encumbrances for governmental funds include \$43,299 and \$301,360 in the general and building funds, respectively and \$10,263 in the nonmajor governmental funds.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

**B. Contractual Commitments**

At June 30, 2019, the School District had the following contractual commitments for:

	Amount of Contracts	Expenditures as of 6/30/19	Amount Remaining on Contracts
Stadium Project	\$ 1,895,247	\$ 327,805	\$ 1,567,442

Based on timing of when contracts are encumbered, contractual commitments identified above may or may not be included in the outstanding encumbrance commitments previously disclosed in this note.

**NOTE 19: SET-ASIDES**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the year-end set-aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	Capital Acquisition
Set-aside Restricted Balance as of June 30, 2018	\$ 0
Current Year Set-Aside Requirement	333,395
Current Year Qualifying Disbursements	(540,636)
Current Year Offsets	(139,531)
Totals	\$ (346,772)
Set-Aside Balance Carried Forward to Future Fiscal Years	\$ 0
Set-Aside Restricted Balance June 30, 2019	\$ 0

Although the School District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Fiscal Year Ended June 30, 2019*

**NOTE 20: FUND BALANCE**

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

	General	Building Fund	Other Governmental Funds	Total
Nonspendable for:				
Prepays	\$ 64,231	\$ 0	\$ 10,095	\$ 74,326
Restricted for:				
Debt Service	0	0	1,199,367	1,199,367
Capital Outlay	0	6,439,139	0	6,439,139
Facilities Maintenance	0	0	415,767	415,767
Food Services	0	0	376,884	376,884
Other Purposes	0	0	11,904	11,904
Total Restricted	<u>0</u>	<u>6,439,139</u>	<u>2,003,922</u>	<u>8,443,061</u>
Assigned for:				
Encumbrances:				
Instruction	23,100	0	0	23,100
Support Services	20,199	0	0	20,199
Subsequent Year Appropriations	1,340,875	0	0	1,340,875
Total Assigned	<u>1,384,174</u>	<u>0</u>	<u>0</u>	<u>1,384,174</u>
Unassigned	<u>7,836,370</u>	<u>0</u>	<u>(19,818)</u>	<u>7,816,552</u>
<i>Total Fund Balance</i>	<u>\$ 9,284,775</u>	<u>\$ 6,439,139</u>	<u>\$ 1,994,199</u>	<u>\$ 17,718,113</u>

**NOTE 21: SUBSEQUENT EVENTS**

On November 13, 2019, the School District issued \$6,965,000 of school district facilities improvement bonds, series 2019 for the purpose of constructing, furnishing, and equipping and otherwise improving school district athletic buildings and facilities and acquiring, clearing, improving and equipping their sites. The bonds will have an interest rate of three percent and mature on December 1, 2047.

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**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net Pension Liability*  
*Last Six Fiscal Years (1)*

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
<b><i>School Employees Retirement System (SERS)</i></b>						
School District's Proportion of the Net Pension Liability	0.07144980%	0.07142660%	0.06961050%	0.06859390%	0.06895400%	0.06895400%
School District's Proportionate Share of the Net Pension Liability	\$ 4,092,062	\$ 4,267,582	\$ 5,094,846	\$ 3,914,034	\$ 3,489,723	\$ 4,100,473
School District's Covered Payroll	\$ 2,396,007	\$ 2,391,514	\$ 2,191,086	\$ 2,061,009	\$ 2,073,586	\$ 1,968,743
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	170.79%	178.45%	232.53%	189.91%	168.29%	208.28%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	71.36%	69.50%	62.98%	69.16%	71.70%	65.52%
<b><i>State Teachers Retirement System (STRS)</i></b>						
School District's Proportion of the Net Pension Liability	0.06745468%	0.06736697%	0.06556842%	0.06491489%	0.06446682%	0.06446682%
School District's Proportionate Share of the Net Pension Liability	\$ 14,831,770	\$ 16,003,168	\$ 21,947,727	\$ 17,940,577	\$ 15,680,562	\$ 18,678,582
School District's Covered Payroll	\$ 7,871,736	\$ 7,519,736	\$ 6,986,800	\$ 6,871,486	\$ 6,727,885	\$ 6,605,769
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	188.42%	212.82%	314.13%	261.09%	233.07%	282.76%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.31%	75.30%	66.80%	72.10%	74.70%	69.30%

(1) Information prior to 2014 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions - Pension*  
*Last Ten Fiscal Years*

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b><i>School Employees Retirement System (SERS)</i></b>				
Contractually Required Contribution	\$ 344,757	\$ 323,461	\$ 334,812	\$ 306,752
Contributions in Relation to the Contractually Required Contribution	<u>(344,757)</u>	<u>(323,461)</u>	<u>(334,812)</u>	<u>(306,752)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 2,553,756	\$ 2,396,007	\$ 2,391,514	\$ 2,191,086
Pension Contributions as a Percentage of Covered Payroll	13.50%	13.50%	14.00%	14.00%
<b><i>State Teachers Retirement System (STRS)</i></b>				
Contractually Required Contribution	\$ 1,115,474	\$ 1,102,043	\$ 1,052,763	\$ 978,152
Contributions in Relation to the Contractually Required Contribution	<u>(1,115,474)</u>	<u>(1,102,043)</u>	<u>(1,052,763)</u>	<u>(978,152)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 7,967,671	\$ 7,871,736	\$ 7,519,736	\$ 6,986,800
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

See accompanying notes to the required supplementary information.

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ 271,641	\$ 287,399	\$ 272,474	\$ 267,793	\$ 267,233	\$ 258,009
<u>(271,641)</u>	<u>(287,399)</u>	<u>(272,474)</u>	<u>(267,793)</u>	<u>(267,233)</u>	<u>(258,009)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 2,061,009	\$ 2,073,586	\$ 1,968,743	\$ 1,991,026	\$ 2,125,959	\$ 1,905,532
13.18%	13.86%	13.84%	13.45%	12.57%	13.54%
\$ 962,008	\$ 874,625	\$ 858,750	\$ 861,766	\$ 830,647	\$ 809,111
<u>(962,008)</u>	<u>(874,625)</u>	<u>(858,750)</u>	<u>(861,766)</u>	<u>(830,647)</u>	<u>(809,111)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 6,871,486	\$ 6,727,885	\$ 6,605,769	\$ 6,628,969	\$ 6,389,592	\$ 6,223,931
14.00%	13.00%	13.00%	13.00%	13.00%	13.00%

See accompanying notes to the required supplementary information.

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**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Proportionate Share of the Net OPEB Liability/(Asset)*  
*Last Three Fiscal Years (1)*

	<b>2019</b>	<b>2018</b>	<b>2017</b>
<b><i>School Employees Retirement System (SERS)</i></b>			
School District's Proportion of the Net OPEB Liability	0.07264660%	0.07229640%	0.07046548%
School District's Proportionate Share of the Net OPEB Liability	\$ 2,015,413	\$ 1,940,245	\$ 2,008,527
School District's Covered Payroll	\$ 2,396,007	\$ 2,391,514	\$ 2,191,086
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	84.12%	81.13%	91.67%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	13.57%	12.46%	11.49%
<b><i>State Teachers Retirement System (STRS)</i></b>			
School District's Proportion of the Net OPEB Liability/(Asset)	0.06745468%	0.06736697%	0.06556842%
School District's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (1,083,928)	\$ 2,628,411	\$ 3,506,616
School District's Covered Payroll	\$ 7,871,736	\$ 7,519,736	\$ 6,986,800
School District's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	-13.77%	34.95%	50.19%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	176.00%	47.10%	37.30%

(1) Information prior to 2017 is not available.

Note: The amounts presented for each fiscal year were determined as of the measurement date, which is the prior fiscal year.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Required Supplementary Information*  
*Schedule of the School District's Contributions - OPEB*  
*Last Ten Fiscal Years*

	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b><i>School Employees Retirement System (SERS)</i></b>				
Contractually Required Contribution (1)	\$ 46,404	\$ 51,941	\$ 38,547	\$ 35,325
Contributions in Relation to the Contractually Required Contribution	<u>(46,404)</u>	<u>(51,941)</u>	<u>(38,547)</u>	<u>(35,325)</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 2,553,756	\$ 2,396,007	\$ 2,391,514	\$ 2,191,086
OPEB Contributions as a Percentage of Covered Payroll (1)	1.82%	2.17%	1.61%	1.61%
<b><i>State Teachers Retirement System (STRS)</i></b>				
Contractually Required Contribution	\$ 0	\$ 0	\$ 0	\$ 0
Contributions in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Contribution Deficiency (Excess)	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
School District's Covered Payroll	\$ 7,967,671	\$ 7,871,736	\$ 7,519,736	\$ 6,986,800
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%

(1) Includes surcharge

<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
\$ 52,964	\$ 35,947	\$ 36,194	\$ 44,116	\$ 65,814	\$ 40,506
<u>(52,964)</u>	<u>(35,947)</u>	<u>(36,194)</u>	<u>(44,116)</u>	<u>(65,814)</u>	<u>(40,506)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 2,061,009	\$ 2,073,586	\$ 1,968,743	\$ 1,991,026	\$ 2,125,959	\$ 1,905,532
2.57%	1.73%	1.84%	2.22%	3.10%	2.13%
\$ 0	\$ 67,279	\$ 66,058	\$ 66,290	\$ 63,896	\$ 62,239
<u>0</u>	<u>(67,279)</u>	<u>(66,058)</u>	<u>(66,290)</u>	<u>(63,896)</u>	<u>(62,239)</u>
<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>	<u>\$ 0</u>
\$ 6,871,486	\$ 6,727,885	\$ 6,605,769	\$ 6,628,969	\$ 6,389,592	\$ 6,223,931
0.00%	1.00%	1.00%	1.00%	1.00%	1.00%

See accompanying notes to the required supplementary information.

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2019*

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**Note 1 - Net Pension Liability**

***Changes in Assumptions - SERS***

For fiscal year 2017, the SERS Board adopted the following assumption changes:

- Assumed rate of inflation was reduced from 3.25 percent to 3.00 percent
- Payroll Growth Assumption was reduced from 4.00 percent to 3.50 percent
- Assumed real wage growth was reduced from 0.75 percent to 0.50 percent
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females.
- Mortality among service retired members, and beneficiaries was updated to RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates.
- Mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

***Changes in Benefit Terms - SERS***

For fiscal year 2018, the cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.50 percent with a floor of zero percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendar years 2018, 2019 and 2020.

***Changes in Assumptions – STRS***

For fiscal year 2018, the Retirement Board approved several changes to the actuarial assumptions in 2017. The long term expected rate of return was reduced from 7.75 percent to 7.45 percent, the inflation assumption was lowered from 2.75 percent to 2.50 percent, the payroll growth assumption was lowered to 3.00 percent, and total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25 percent due to lower inflation. The healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016. Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

***Changes in Benefit Terms - STRS***

For fiscal year 2018, the cost-of-living adjustment (COLA) was reduced to zero.

**Note 2 - Net OPEB Asset/Liability**

***Changes in Assumptions – SERS***

Amounts reported for fiscal year 2019 incorporate changes in key methods and assumptions used in calculating the total OPEB liability. The Municipal Bond Index Rate increased from 3.56 percent to 3.62

**Indian Valley Local School District**  
**Tuscarawas County, Ohio**  
*Notes to the Required Supplementary Information*  
*For the Fiscal Year Ended June 30, 2019*

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percent. Single Equivalent Interest Rate, net of plan investment expense, including price inflation, increased from 3.63 percent to 3.70 percent. The health care cost trend assumptions changed as follows:

Pre-Medicare

Fiscal year 2018 7.50 percent initially, decreasing to 4.00 percent

Fiscal year 2019 7.25 percent initially, decreasing to 4.75 percent

Medicare

Fiscal year 2018 5.50 percent initially, decreasing to 5.00 percent

Fiscal year 2019 5.375 percent initially, decreasing to 4.75 percent

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability. The Municipal Bond Index Rate increased from 2.92 percent to 3.56 percent. Single Equivalent Interest Rate, net of plan investment expense, including price inflation, increased from 2.98 percent to 3.63 percent.

***Changes in Benefit Terms - SERS***

There have been no changes to the benefit provisions.

***Changes in Assumptions – STRS***

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent. Valuation year per capita health care costs were updated. Health care cost trend rates ranged from 6.00 percent to 11 percent initially and a 4.50 percent ultimate rate for fiscal year 2018 and changed for fiscal year 2019 to a range of -5.20 percent to 9.60 percent, initially and a 4.00 ultimate rate.

For fiscal year 2018, the blended discount rate was increased from 3.26 percent to 4.13 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

***Changes in Benefit Terms – STRS***

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. This was subsequently extended, see above paragraph.

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INDIAN VALLEY LOCAL SCHOOL DISTRICT  
TUSCARAWAS COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2019

FEDERAL GRANTOR <i>Pass-Through Grantor</i> Program/Cluster Title	Federal CFDA Number	Pass-Through Entity Identifying Number	Total Federal Expenditures
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<i>Passed Through Ohio Department of Education:</i>			
Child Nutrition Cluster:			
Non-Cash Assistance (Food Distribution):			
National School Lunch Program	10.555	FY19	\$145,223
Cash Assistance:			
School Breakfast Program	10.553	FY19	80,142
National School Lunch Program	10.555	FY19	341,470
Cash Assistance Subtotal			<u>421,612</u>
Total U.S. Department of Agriculture - Child Nutrition Cluster			566,835
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<i>Passed Through Ohio Department of Education:</i>			
Title I Grants to Local Educational Agencies	84.010	FY18 FY19	55,780 <u>240,354</u>
Total Title I Grants to Local Educational Agencies			296,134
Special Education Cluster (IDEA)			
Special Education, Grants to States (IDEA, Part B)	84.027	FY18 FY19	73,000 <u>315,327</u>
Total Special Education, Grants to States (IDEA, Part B)			388,327
<i>Passed Through East Central Ohio Education Service Center:</i>			
Special Education - Preschool Grants (IDEA Preschool)	84.173	FY19	<u>10,005</u>
Total Special Education Cluster (IDEA)			398,332
Title IV-A Student Support and Academic Enrichment Program	84.424	FY19	25,515
Improving Teacher Quality State Grants			
Improving Teacher Quality State Grants	84.367	FY18 FY19	9,713 <u>46,004</u>
Total Improving Teacher Quality State Grants			<u>55,717</u>
Total U.S. Department of Education			<u>775,698</u>
<b>Total Expenditures of Federal Awards</b>			<b><u><u>\$1,342,533</u></u></b>

*The accompanying notes are an integral part of this Schedule.*

**INDIAN VALLEY LOCAL SCHOOL DISTRICT  
TUSCARAWAS COUNTY**

**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR PART 200.510(b)(6)  
FOR THE YEAR ENDED JUNE 30, 2019**

**NOTE A – BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the School District under programs of the federal government for the year ended June 30, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position or changes in net position of the School District.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

**NOTE C – INDIRECT COST RATE**

The School District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE D – CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

**NOTE E – FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the fair value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



# OHIO AUDITOR OF STATE KEITH FABER



53 Johnson Road  
The Plains, Ohio 45780-1231  
(740) 594-3300 or (800) 441-1389  
SoutheastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Indian Valley Local School District  
Tuscarawas County  
100 North Walnut Street  
P.O. Box 171  
Gnadenhutten, Ohio 44629

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Indian Valley Local School District, Tuscarawas County, Ohio (the School District), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 13, 2020.

### ***Internal Control Over Financial Reporting***

As part of our financial statement audit, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the School District's internal control. Accordingly, we have not opined on it.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. *A material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the School District's financial statements. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

***Compliance and Other Matters***

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

***Purpose of this Report***

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 13, 2020

# OHIO AUDITOR OF STATE KEITH FABER



53 Johnson Road  
The Plains, Ohio 45780-1231  
(740) 594-3300 or (800) 441-1389  
SoutheastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Indian Valley Local School District  
Tuscarawas County  
100 North Walnut Street  
P.O. Box 171  
Gnadenhutten, Ohio 44629

To the Board of Education:

### ***Report on Compliance for the Major Federal Program***

We have audited the Indian Valley Local School District's, Tuscarawas County, Ohio (the School District), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the School District's major federal program for the year ended June 30, 2019. The *Summary of Auditor's Results* in the accompanying Schedule of Findings identifies the School District's major federal program.

### ***Management's Responsibility***

The School District's management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal program.

### ***Auditor's Responsibility***

Our responsibility is to opine on the School District's compliance for the School District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the School District's major program. However, our audit does not provide a legal determination of the School District's compliance.

***Opinion on the Major Federal Program***

In our opinion, the Indian Valley Local School District complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2019.

***Report on Internal Control Over Compliance***

The School District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the School District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on the major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Keith Faber  
Auditor of State  
Columbus, Ohio

February 13, 2020

**INDIAN VALLEY LOCAL SCHOOL DISTRICT  
TUSCARAWAS COUNTY**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2019**

**1. SUMMARY OF AUDITOR'S RESULTS**

<b>(d)(1)(i)</b>	<b>Type of Financial Statement Opinion</b>	Unmodified
<b>(d)(1)(ii)</b>	<b>Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(ii)</b>	<b>Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iii)</b>	<b>Was there any reported material noncompliance at the financial statement level (GAGAS)?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any material weaknesses in internal control reported for major federal programs?</b>	No
<b>(d)(1)(iv)</b>	<b>Were there any significant deficiencies in internal control reported for major federal programs?</b>	No
<b>(d)(1)(v)</b>	<b>Type of Major Programs' Compliance Opinion</b>	Unmodified
<b>(d)(1)(vi)</b>	<b>Are there any reportable findings under 2 CFR § 200.516(a)?</b>	No
<b>(d)(1)(vii)</b>	<b>Major Programs (list):</b>	Child Nutrition Cluster, CFDA #10.553 and #10.555
<b>(d)(1)(viii)</b>	<b>Dollar Threshold: Type A/B Programs</b>	Type A: > \$ 750,000 Type B: all others
<b>(d)(1)(ix)</b>	<b>Low Risk Auditee under 2 CFR § 200.520?</b>	Yes

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None.

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None.

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OHIO AUDITOR OF STATE  
**KEITH FABER**



**INDIAN VALLEY LOCAL SCHOOL DISTRICT**

**TUSCARAWAS COUNTY**

**CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MARCH 3, 2020**