

**LAKE METROPARKS  
LAKE COUNTY, OHIO**

**AUDIT REPORT**

**FOR THE YEAR  
ENDED DECEMBER 31, 2019**

***James G. Zupka, CPA, Inc.***  
**Certified Public Accountants**



OHIO AUDITOR OF STATE  
KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
IPAReport@ohioauditor.gov  
(800) 282-0370

Board of Park Commissioners  
Lake Metroparks  
11211 Spear Road  
Concord Township, Ohio 44077

We have reviewed the *Independent Auditor's Report* of the Lake Metroparks, Lake County, prepared by James G. Zupka, CPA, Inc., for the audit period January 1, 2019 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Lake Metroparks is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

May 14, 2020

**This page intentionally left blank.**

**LAKE METROPARKS  
LAKE COUNTY, OHIO  
AUDIT REPORT  
FOR THE YEAR ENDED DECEMBER 31, 2019**

---

TABLE OF CONTENTS

	<u>PAGE</u>
Independent Auditor's Report	Under Separate Cover
Comprehensive Annual Financial Report	Under Separate Cover
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	1-2
Schedule of Prior Findings and Recommendations	3

**This page intentionally left blank.**

**JAMES G. ZUPKA, C.P.A., INC.**

*Certified Public Accountants  
5240 East 98<sup>th</sup> Street  
Garfield Hts., Ohio 44125*

---

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY  
GOVERNMENT AUDITING STANDARDS**

To the Board of Park Commissioners  
Lake Metroparks  
Concord Twp., Ohio

The Honorable Keith Faber  
Auditor of State  
State of Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lake Metroparks, Lake County, Ohio, (the Park District) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Park District's basic financial statements, and have issued our report thereon dated April 24, 2020, wherein we noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Park District.

***Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Park District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Park District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Park District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Park District's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Park District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### ***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Park District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Park District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "James G. Zupka, CPA, Inc." The signature is written in a cursive, flowing style.

James G. Zupka, CPA, Inc.  
Certified Public Accountants

April 24, 2020



**LAKE METROPARKS  
LAKE COUNTY, OHIO  
SCHEDULE OF PRIOR AUDIT FINDINGS AND RECOMMENDATIONS  
DECEMBER 31, 2019**

---

The prior audit report, as of December 31, 2018, included no findings or management letter recommendations.

**This page intentionally left blank.**



# LAKE METROPARKS Comprehensive Annual Financial Report

Lake County, Ohio | For the year ended December 31, 2019

# 2019





**This page intentionally left blank.**

**LAKE METROPARKS, OHIO**  
**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**FOR THE YEAR ENDED DECEMBER 31, 2019**

prepared by the Finance Division



**PARK OFFICIALS AS OF DECEMBER 31, 2019**

Judge Mark J. Bartolotta  
Lake County Probate Judge  
Term Expires 2-08-21

**Board of Park Commissioners**

Gretchen Skok-DiSanto  
Term Expires 12-31-22

Frank J. Polivka  
Term Expires 12-31-21

John C. Redmond, CPA  
Term Expires 12-31-20

**Executive Director**  
Paul B. Palagyi

**Legal Counsel**  
Mark A. Zicarelli  
Russell J. Meraglio, Jr.

**Chief Financial Officer**  
Christopher J. Brassell, CPA

(This page left blank intentionally)

**LAKE METROPARKS, OHIO  
 COMPREHENSIVE ANNUAL FINANCIAL REPORT  
 FOR THE YEAR ENDED DECEMBER 31, 2019**

**TABLE OF CONTENTS**

<b><u>INTRODUCTORY SECTION</u></b>	<u>Page No.</u>
Formal Letter of Transmittal .....	1
Certificate of Achievement for Excellence in Financial Reporting.....	7
Organizational Chart.....	9
List of Principal Officials .....	10
 <b><u>FINANCIAL SECTION</u></b>	
Independent Auditor’s Report .....	11
Management’s Discussion and Analysis .....	15
 Basic Financial Statements	
Government-wide Financial Statements:	
Statement of Net Position .....	25
Statement of Activities.....	26
 Fund Financial Statements:	
Balance Sheet - Governmental Funds.....	28
Statement of Revenues, Expenditures and Changes in Fund Balances .....	30
Governmental Funds	
Statement of Revenues, Expenditures, Encumbrances and Changes in Fund Balance.....	32
Budget and Actual (Non-GAAP) Budgetary Basis – General Fund	
Statement of Net Position - Proprietary Fund.....	34
Statement of Revenues, Expenses and Changes in Net Position – Proprietary Fund .....	35
Statement of Cash Flows - Proprietary Fund.....	36
Notes to Basic Financial Statements .....	38

**FINANCIAL SECTION (continued)**

Page No.

Required Supplementary Information

Schedule of the Park District's Proportionate Share of Net Pension Liability ..... 68  
Ohio Public Employees Retirement System

Schedule of the Park District's Contributions - Pension ..... 70  
Ohio Public Employees Retirement System

Schedule of the Park District's Proportionate Share of Net OPEB Liability ..... 72  
Ohio Public Employees Retirement System

Schedule of the Park District's Contributions - OPEB ..... 74  
Ohio Public Employees Retirement System

Notes to the Required Supplementary Information ..... 76

Supplemental Information

Detailed Individual Fund Schedules of Revenues, Expenditures, Encumbrances and Changes  
In Fund Balance – Budget and Actual (Non-GAAP) Budgetary Basis:

General Fund by Division..... 77

Improvement Fund ..... 83

Drug Enforcement Fund ..... 84

Schedules of Revenues, Expenses, Encumbrances and Changes in Fund Equity Budget and  
Actual (Non-GAAP) Budgetary Basis – Internal Service Fund..... 85

**STATISTICAL SECTION**

Contents and Tables ..... 87

*Financial Trends*

1. Net Position by Component – Last Ten Years ..... 89

2. Changes in Net Position – Last Ten Years ..... 90

3. Program Revenues by Function/Program – Last Ten Years ..... 93

4. Fund Balances, Governmental Funds – Last Ten Years ..... 94

5. Changes in Fund Balances, Governmental Funds – Last Ten Years ..... 95



**STATISTICAL SECTION (continued)**

Page No.

*Revenue Capacity*

6. Tax Revenues by Source, Governmental Funds - Last Ten Years.....96

7. Assessed and Estimated Actual Value of Taxable Property – Last Ten Years .....97

8. Property Tax Rates – All Direct and Overlapping Governments – Last Ten Years .....98

9. Principal Taxpayers – December 31, 2019 and Nine Years Ago ..... 104

10. Property Tax Levies and Collection - Real, Public Utility and Tangible Personal Property -  
Last Ten Years.....106

*Debt Capacity*

11. Ratios of Outstanding Debt – Last Ten Years ..... 107

12. Computation of Direct and Overlapping Debt – December 31, 2019.....108

13. Legal Debt Margin Information – Last Ten Years .....109

*Demographic and Economic Information*

14. Demographic and Economic Statistics ..... 110

15. Principal Employers – Current Year and Nine Years Ago ..... 112

*Operating Information*

16. Total Park Employees by Function – Last Ten Years.....113

17. Operating Indicators – Parks and Recreation – Last Ten Years ..... 114

18. Capital Asset Statistics by Function – Parks and Recreation – Last Ten Years ..... 115

(This page left blank intentionally)





# Introductory Section







April 24, 2020

To the Citizens of Lake County  
To the Honorable Probate Judge Mark J. Bartolotta  
To the Board of Park Commissioners:  
Gretchen Skok-DiSanto  
Frank J. Polivka  
John C. Redmond, CPA

### **Formal Letter of Transmittal**

We are pleased to submit the 30<sup>th</sup> Comprehensive Annual Financial Report (CAFR) for Lake Metroparks (hereafter, also referred to as the “Park District”). This report conforms to Generally Accepted Accounting Principles (GAAP) and provides full and complete disclosure of the financial position and operations of the Park District for the year ended December 31, 2019. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the Park District’s management. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position of the entity as a whole and results of operations of the various funds of the Park District. All disclosures necessary to enable the reader to gain an understanding of the Park District’s financial activities have been included.

### **Report Presentation**

Financial statements of governmental organizations differ somewhat from the statements prepared for profit-oriented organizations in that governmental organizations prepare statements on a fund basis. In governmental accounting, the term “fund” is used to identify a separate accounting entity with its own assets, deferred outflows, liabilities, deferred inflows, revenues, and expenditures or expenses, as appropriate.

The Park District has established various funds to segregate activities to comply with legal requirements for segregation, to better facilitate management control, or to satisfy the requirements of GAAP. The presentation of this report and the financial statements contained herein are in conformance with principles established by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA) through its various pronouncements.

This letter of transmittal is designed to complement the Management’s Discussion and Analysis letter and should be read in conjunction with it. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

Lake Metroparks  
Administrative Offices  
11211 Spear Road  
Concord Twp., Ohio 44077

440-639-7275  
440-639-9126 fax  
lakemetroparks.com

Lake County Probate Judge  
Mark J. Bartolotta

Board of Park Commissioners  
Gretchen Skok-DiSanto  
Frank J. Polivka  
John C. Redmond, CPA

Executive Director  
Paul B. Palagyi

## **Park District Profile**

The Park District was created in 1958 under the authority of Chapter 1545 of the Ohio Revised Code. The Park District consists of 47 units of park lands, 38 of which have public use amenities. Its boundaries are coterminous with the boundaries of Lake County, Ohio, located immediately east of Cuyahoga County, west of Ashtabula County and north of Geauga County. The southern shoreline of Lake Erie forms the northern boundary of the Park District. The Park District is operated by a three-member board appointed by the Judge of the Lake County Probate Court for three-year alternating terms. The Board of Park Commissioners appoints an Executive Director who serves as the chief executive officer for the Park District. The Board of Park Commissioners also retains a legal counsel and prosecutor.

Individual funds of the Park District are grouped into two generic fund types (governmental funds and proprietary fund) in the accompanying financial statements. (Refer to the Notes to Basic Financial Statements for a discussion of all of the generic fund types presently prescribed by GAAP.)

## **Economic Condition and Outlook**

Lake County, geographically the smallest county in the State of Ohio, is considered part of the Greater Cleveland metropolitan area. The industrial base of the County consists of chemical manufacturing and research, textile products, wire and wire mesh products, rock salt mining, plastic and plastic products, metal stamping, tooling, and custom machinery. The western half of the County is highly developed with industrial and commercial corporations and residential properties. In the eastern half of the County, nursery businesses provide significant economic contributions. The eastern and southeastern portions of the County are experiencing increased residential development. This trend is expected to continue. As of December 31, 2019, Lake County's unemployment rate was 3.3 percent, the national rate was 3.5 percent, and the state rate was 4.2 percent.

## **Major Initiatives and Accomplishments 2019**

Consistent with our mission, the Park District continued to provide clean and safe parks for our visitors in 2019. The Park District welcomed over 3.4 million visitors in 2019 which is an increase of over 25 percent since 2012. Highlights from 2019 include:

- An additional 61 acres of land protected for future generations of Ohioans;
- A new shade structure over the patio at Fairport Harbor Beach;
- Construction is almost complete on a new, more family friendly shelter area at Fairport Harbor Beach;
- Construction is almost complete on new flush restrooms at Farmpark's Festival Field;
- Construction will be completed soon on a new shelter and courtyard at Farmpark;
- Additional erosion protection material was placed at various parks to try to minimize the damage to public property from historic high lake levels;
- A new and improved registration system was put in place to provide a guests with faster, more user friendly means to register for programs and reserve facilities;
- The Pro Shop and Snack Shop were combined at Pine Ridge Country Club which will provide better customer service and reduce overhead costs; and
- Record breaking numbers of visitors using our reservable shelters, campsites and archery range.

## **Outlook for 2020:**

In 2020, we will be wrapping up several projects currently under construction which will improve our visitors' experiences in the Park District. We are also creating several improvements to the Environmental Learning Center which will be renamed Jordan Creek Park. These improvements include approximately a mile of new trails and a new Adventure Play Area which we expect will be very popular among children and their parents. The Park District recently came into possession of a large wetland mitigation project via a Department of Justice Settlement and have been working hard to clear invasive species from the complex and repair existing dams and other infrastructure. In 2020 we will open the first of several trails which will allow visitors to experience this amazing system of wetlands and the witness the wide range of

plants and animals that call it home. The Park District will continue to look for ways to protect the natural resources of Lake County for today's citizens and for generations yet to come.

There are four funds within the Park District's 2020 budget:

- The General Fund represents the majority of the park systems personnel and daily operation expense – the expenditures of the General Fund are budgeted at \$20,886,923 including transfers of \$2,750,000 to the Improvement Fund.
- The Improvement Fund allows for the purchase of the majority of the park systems capital assets. The Park District is projected to expend \$3,328,500 for land, vehicles, equipment, improvements and repairs and replacement amenities on existing parklands.
- The projected expenditures were \$1,740,000 for the Health and Life Fund, and \$4,500 for the Drug Enforcement Fund.

As in past years, it is understood that should additional funds may be secured through federal or state funds, and the Board of Park Commissioners may amend this budget to reflect any additional funds.

### **Service Efforts and Accomplishments**

In 2009, URS was selected to develop a ten year strategic plan for the Park District. Late in 2011, the Park District completed the plan, have shared the plan with our constituents. This is a critical step in planning for the agency's future and meeting future funding needs. This plan will help chart the general direction for park acquisitions, scheduled improvements, and reassessment of service delivery. With current social and economic conditions being what they are, this planning process is essential for clarifying the long range direction of the park system.

### **Financial Information**

The Park District's day-to-day accounting and budgetary records are maintained on a basis other than GAAP (budgetary). For financial reporting purposes the accounting records are converted to a modified accrual basis for all governmental funds and the accrual basis for the proprietary funds and entity-wide reporting. A further discussion of the basis of accounting can be found in Note 1 of the Notes to the Basic Financial Statements along with a reconciliation of budgetary basis to GAAP in Note 11.

Budgetary appropriations for the operation of the Park District's divisions are established through the adoption of the annual appropriation resolution by the Board of Park Commissioners. Budgetary control is facilitated through the maintenance of an encumbrance system for purchase orders and through the use of the Park District's financial accounting system.

The Park District maintains budgetary control within the organizational unit and fund by not permitting expenditures and encumbrances to exceed appropriations. Administrative control is maintained through the establishment of object line item budgets. Various departments are subject to performance budget reviews. Funds appropriated may not be expended for purposes other than those designated in the appropriation resolution. Purchase requisitions are used for all purchases of materials, services and supplies that exceed \$50. Purchase requisitions that exceed \$2,000 must be signed by the Executive Director and all purchases over \$50,000 must be approved by the Board of Park Commissioners. The Park Board reviews all contracts. Monthly cash reports are sent to the Executive Director, division heads, and the Board of Park Commissioners.

## **Internal Controls**

The Park District's internal controls are reviewed annually as a part of an independent audit. In developing and revising the Park District's accounting and reporting control system, consideration is given to the adequacy of internal controls to provide reasonable but not absolute assurance regarding:

- safeguarding assets against loss from unauthorized use or disposition, and
- reliability of financial records for preparing financial statements and maintaining accountability for assets.

The concept of reasonable assurance recognizes that:

- the cost of a control should not exceed the benefits likely to be derived, and
- the evaluation of costs and benefits requires estimates and judgments by management.

All internal control evaluations occur within the above framework. The Park District's internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

Responsibility for budgetary control rests with individual divisions, which are given a printed budget report on a monthly basis after the approval of expenditures by the Board of Park Commissioners. The Finance Division also performs internal cash audits at all Park District locations. Bank reconciliations are conducted on a monthly basis and petty cash funds are reconciled on a quarterly basis.

## **General Fund**

The General Fund is used to account for all financial resources except those required to be accounted for in another fund. Activities accounted for in the Park District's General Fund include administration, Farmpark, financial, rangers, registration, natural resources, Penitentiary Glen, outdoor education/recreation and Golf.

## **Special Revenue Fund**

The Park District's Drug Enforcement Fund is used to account for drug fines remitted by the courts. The funds are to be used for the prevention and detection of drug violations within the Park District.

## **Improvement Fund**

The Improvement Fund is funded by grants and transfers from the General Fund. This fund supports land purchases and permanent improvements to the Park District. The Improvement Fund received grants, interest earnings as well as contributions and miscellaneous receipts. Total Improvement Fund level expenditures in 2019 were \$2,962,218, all of which were for capital expenditures.

## **Internal Service Fund**

In March 1990, the Park District began a self-insured hospitalization program. During 2019, billings for services to other funds, employee share payment, and COBRA charges to participants represented 94 percent of the fund operating revenue or \$1,679,545. During 2019, claims expenses were \$1,103,234 or 67 percent of expenses. Premiums for medical administration, dental, vision and life insurance expenses as well as stop-loss insurance, both in the aggregate and in the individual, were \$533,314 or 33 percent of expenses. This fund also generated \$7,136 in non-operating interest.

## **Current Financial Policies**

Due to the current economic conditions, the Park District has taken more advantage of Certificates of Deposits, STAR Ohio and STAR Plus as investment opportunities due to their competitive return and immediate access to funds as opposed to longer term investments.



## **Independent Audit**

Included in this report is an unmodified audit opinion rendered on the Park District's financial operations as well as its assets and liabilities at year-end 2019 by our independent auditors, James G. Zupka, CPA Inc. The Park District's management intends to continue to subject the financial statements to an annual independent audit as part of the preparation of this CAFR. An annual audit serves to maintain and strengthen the Park District's accounting and budgetary controls.

## **Park District Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Park District for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2018. This was the 29<sup>th</sup> consecutive year that the Park District has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the Park District must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

### **2019 APEX Awards**

(Organizer: Lake Communicators)

Lake Metroparks received five awards for marketing projects submitted into the Lake Communicators\* annual APEX Awards competition amongst advertisers, copywriters, public relations professionals, graphic designers, writers, photographers, videographers and other communications professionals working in or for clients in Lake, Geauga, Ashtabula and Cuyahoga counties. Lake Metroparks won one first place ("Gold"), three second place ("Silver") and one third place ("Bronze") awards:

Invitation/Announcement/Postcard

*Gold: Lake Metroparks Spring Art Show: Birds & Blooms invitation*

Publications

*Silver: Parks Plus! Summer 2018*

Large Format Poster/Banner/Signage

*Silver: Pollination Station wayside signage*

Social Media Campaign

*Silver: Quilts 2019 at Lake Metroparks Farmpark*

Publications

*Bronze: Nature Play brochure*

*\*Lake Communicators is a Lake County-based organization for those in the marketing and communication fields in Northeast Ohio. The organization promotes and encourages responsible, creative, professional advertising, public relations and marketing efforts.*

This CAFR represents a continuing commitment by the Finance Division and the management of the Park District to provide prudent financial information of Park District resources and to demonstrate stewardship of the funds granted to the Park District by the voters of Lake County.

We would like to acknowledge support of the entire staff of the Park District, especially the Finance Division, for the tireless effort in developing this report. We would like to thank Christopher A. Galloway, Lake County Auditor, and his office for assistance in developing the statistical section.

We ask for continuing support in this project and in our efforts to provide financial stewardship and quality public service for the residents of Lake County.



Paul B. Palagy  
Executive Director



Christopher J. Brassell, CPA  
Chief Financial Officer



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Lake Metroparks  
Ohio**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

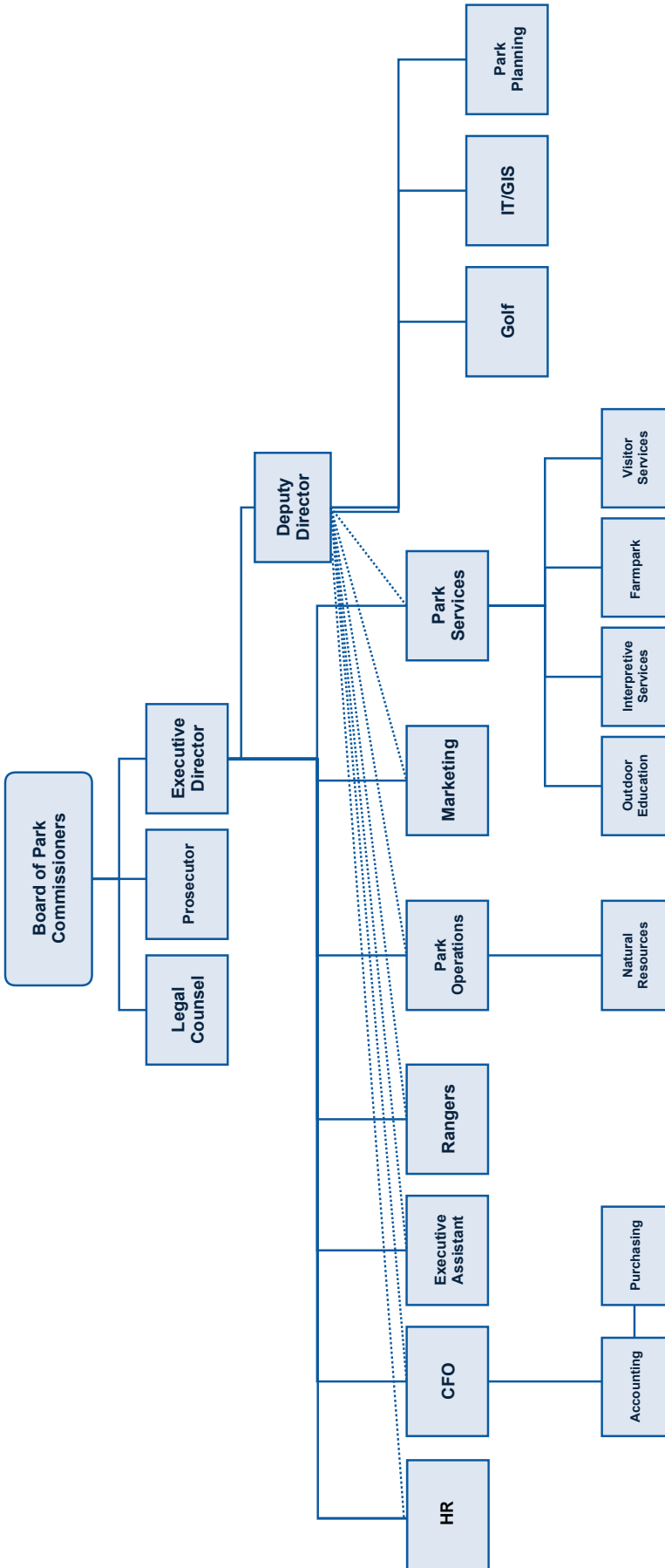
**December 31, 2018**

*Christopher P. Morill*

Executive Director/CEO

(This page left blank intentionally)

# Lake Metroparks Organizational Chart



Lake Metroparks  
List of Principal Officials  
December 31, 2019

---

**Lake County Probate Judge**

Honorable Judge Mark J. Bartolotta

**Board of Park Commissioners**

John C. Redmond, CPA, President  
Gretchen Skok-DiSanto, Vice President  
Frank J. Polivka, Vice President

**Executive Director**

Paul B. Palagyi

**Deputy Director**

Vince D. Urbanski

**Legal Counsel**

Mark A. Zicarelli  
Russell J. Meraglio, Jr.

**Chief Financial Officer**

Christopher J. Brassell, CPA

**Park Services Director**

Thomas A. Adair

**Director of Park Operations**

Guy Wagner

# Financial Section



**This page intentionally left blank.**



**JAMES G. ZUPKA, C.P.A., INC.**

*Certified Public Accountants*

*5240 East 98<sup>th</sup> Street*

*Garfield Hts., Ohio 44125*

---

Member American Institute of Certified Public Accountants

(216) 475 - 6136

Ohio Society of Certified Public Accountants

**INDEPENDENT AUDITOR'S REPORT**

To the Board of Park Commissioners  
Lake Metroparks  
Concord Twp., Ohio

The Honorable Keith Faber  
Auditor of State  
State of Ohio

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Lake Metroparks, Lake County, Ohio, (the Park District) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the Park District's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Park District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Park District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Lake Metroparks as of December 31, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof and the budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 14 to the basic financial statements, during 2019, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Park District. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and Schedules of Net Pension and Postemployment Benefit Liabilities and Pension and Postemployment Benefit Contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Park District's basic financial statements. The introductory section, individual fund schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The individual fund schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the individual fund schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 24, 2020, on our consideration of the Park District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Park District's internal control over financial reporting and compliance.



James G. Zupka, CPA, Inc.  
Certified Public Accountants

April 24, 2020

(This page left blank intentionally)

Management's Discussion and Analysis of Lake Metroparks' (the "Park District") financial performance provides an overview of the Park District's financial activities for the fiscal year ended December 31, 2019. The intent of this discussion and analysis is to look at the Park District's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Park District's financial performance. The Park District's basic financial statements begins on page 25.

### **Financial Highlights**

- The results of the Park District's net position was a decrease in the governmental activities net position. Net position of our governmental activities decreased by \$1,165,856 or 1.70 percent.
- Total cost of all of the Park District's programs was \$22,588,374 in 2019 compared to \$20,050,584 in 2018, an increase of \$2,537,790 or 12.66 percent.
- During the year, investment in capital assets decreased \$154,568.

### **Using This Annual Report**

This annual report consists of a series of financial statements and notes to those statements. The *Statement of Net Position* and the *Statement of Activities* provide information about the activities of the Park District as a whole and present a longer-term view of the Park District's finances. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Park District's operations in more detail than the government-wide statements by providing information about the Park District's most financially significant funds.

### **Reporting the Park District as a Whole**

#### ***The Statement of Net Position and the Statement of Activities***

Our analysis of the Park District as a whole begins on page 16. One of the most important questions asked about the Park District's finances is, "Is the Park District as a whole better or worse off as a result of the year's activities?" The *Statement of Net Position* and the *Statement of Activities* report information about the Park District as a whole and about its activities in a way that helps answer this question. These statements include all assets and deferred outflows of resources, and liabilities and deferred inflows of resources using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. Accrual of the current year's revenues and expenses are considered regardless of when cash is received or paid.

These two statements report the Park District's net position and changes in them. You can think of the Park District's net position as the difference between assets, what the citizens own, and liabilities, what the citizens owe, as one way to measure the Park District's financial health or financial position. Over time increases or decreases in the Park District's net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors such as changes in the Park District's property tax base and the condition of the Park District's capital assets (roads, buildings, trails) to assess the overall health of the Park District.

In the *Statement of Net Position* and the *Statement of Activities* the Park District is comprised of the following activity:

- **Governmental Activities:** All of the Park District's basic services are reported here, including parks and recreation and general administration. Property taxes, state and federal grants and Charges for Services finance most of these activities.

## Reporting the Park District's Most Significant Funds

### Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds, not the Park District as a whole. Some funds are required to be established by state law. However, the Park Board establishes other funds to help it control and manage money for particular purposes (example: Improvement Fund). The Park District's two types of funds are governmental and proprietary, which use different accounting approaches.

**Governmental funds:** Most of the Park District's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Park District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Park District's programs. We describe the relationship (or differences) between governmental activities (reported in the *Statement of Net Position* and the *Statement of Activities*) and governmental funds in reconciliations beside the fund financial statements.

**Proprietary fund:** The Park District maintains an Internal Service proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally. The Park District's utilizes an internal service fund, the Hospitalization Fund, to report activities that provide hospitalization to the Park District's employees working under other programs. The proprietary fund uses the accrual basis of accounting.

### The Park District as a Whole

The Park District's total governmental assets changed from a year ago, increasing from \$101,072,898 to \$103,186,314. Our analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the Park District's governmental activities.

	<b>Table 1 - Net Position</b>		
	<b>Governmental</b>		
	<b>2019</b>	<b>2018</b>	<b>Change</b>
<b>Assets</b>			
Other Assets	\$33,119,326	\$30,851,342	\$2,267,984
Capital Assets	70,066,988	70,221,556	(154,568)
Total Assets	103,186,314	101,072,898	2,113,416
<b>Deferred Outflows of Resources</b>			
Pension	5,020,706	2,491,697	2,529,009
OPEB	659,969	553,297	106,672
Total Deferred Outflows of Resources	5,680,675	3,044,994	2,635,681
<b>Liabilities</b>			
Long-Term Liabilities:			
Due Within One Year	635,542	570,209	65,333
Due in More than One Year:			
Net Pension Liability	16,635,455	9,718,440	6,917,015
Net OPEB Liability	7,944,616	6,717,540	1,227,076
Other Amounts Due in More than One Year	675,395	789,385	(113,990)
Other Liabilities	809,014	698,065	110,949
Total Liabilities	26,700,022	18,493,639	8,206,383
<b>Deferred Inflow of Resources</b>			
Property Taxes	14,041,981	13,896,797	145,184
Pension	414,636	2,437,994	(2,023,358)
OPEB	87,156	500,412	(413,256)
Total Deferred Inflows of Resources	14,543,773	16,835,203	(2,291,430)
<b>Net Position</b>			
Investment in Capital Assets	70,066,988	70,221,556	(154,568)
Restricted	1,394,833	960,253	434,580
Unrestricted	(3,838,627)	(2,392,759)	(1,445,868)
Total Net Position	\$67,623,194	\$68,789,050	(\$1,165,856)

The net pension liability (NPL) is the largest single liability reported by the Park District at December 31, 2019 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The Park District previously adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the Park District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting the net pension asset and deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and 75 require the Net Pension liability/asset and the Net OPEB liability to equal the Park District's proportionate share of each plan's collective:

1. Present value of estimated future pension benefits attributable to active and inactive employees' past service; and
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Park District is not responsible for certain key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the Pension/OPEB system *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the Pension and OPEB plans.



Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the Net Pension liability or the Net OPEB liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of the Net Pension liability but are outside the control of the local government. If contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability is satisfied, this liability is separately identified within the long-term liability section of the Statement of Net Position.

In accordance with GASB 68 and GASB 75, the Park District's statements prepared on an accrual basis of accounting include an annual pension expense and annual OPEB expense for their proportionate share of each plan's *change* in Net Pension liability/asset and Net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

Net position of the Park District's governmental activities decreased by \$1,165,856, (\$68,789,050 at December 31, 2018 compared to \$67,623,194 at December 31, 2019). Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements, decreased by \$1,445,868, at December 31, 2018, (\$2,392,759) compared to (\$3,838,627) at December 31, 2019. Restricted net position, those restricted mainly for capital projects, increased by \$434,580, (\$960,253 at December 31, 2018 compared to \$1,394,833 at December 31, 2019.) The governmental activities investment in capital assets decreased by \$154,568, (\$70,221,556 at December 31, 2018 compared to \$70,066,988 at December 31, 2019).

## **Financial Ratios**

The financial ratios following should be used to assess the financial stability of the Park District over an extended period of time.

The *Ratios of Working Capital* and *Days Cash and Investment in Reserve* demonstrate the ability to finance operations with cash. The stability of the *Current Ratio* and the *Liabilities to Net Position* demonstrate the Park District's ability to pay back its liabilities. *Working Capital* is the amount by which current assets exceed current liabilities. The *Current Ratio*, which compares current assets to current liabilities, is an indicator of the ability to pay current obligations.

Lake Metroparks  
Management's Discussion and Analysis  
December 31, 2019 (Unaudited)

<b>Working Capital</b>	2018	2019
Governmental	\$15,581,441	\$17,544,861
<b>Current Ratio</b>	2018	2019
Governmental	2.02	2.13

*Days Cash and Investments in Reserve* represents the number of days normal operations could continue with no revenue collection.

<b>Days Cash and Investment</b>	2018	2019
Governmental	256	252

*Liabilities to Net Position* indicates the extent of borrowing.

<b>Liabilities to Net Position</b>	2018	2019
Governmental	50%	61%

*Return on Assets from Operations* illustrates to what extent there will be sufficient funds to replace assets in the future.

<b>Return on Assets</b>	2018	2019
Governmental	0.49%	-1.09%

**Table 2 - Change in Net Position**

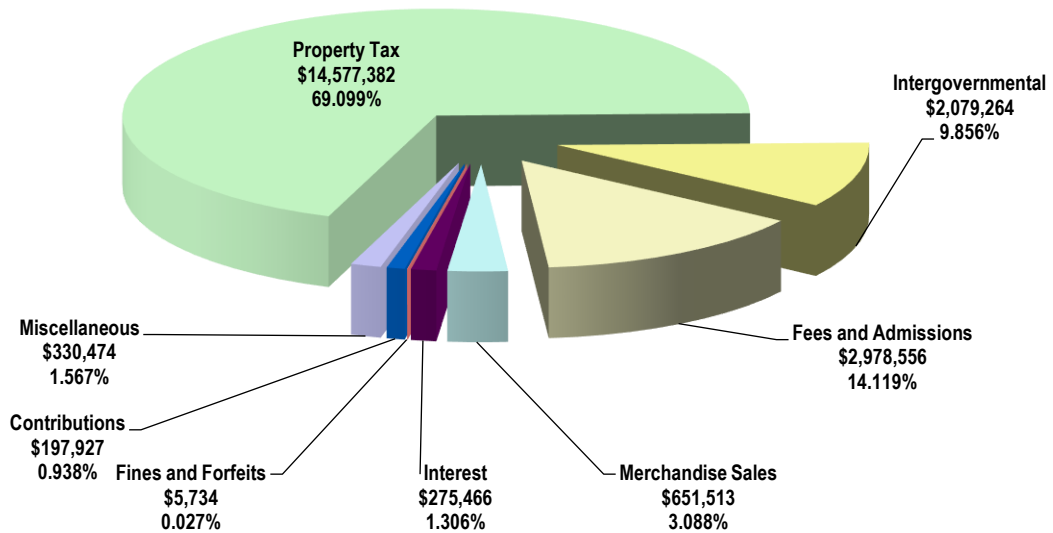
	<b>Governmental</b>		
	<b>2019</b>	<b>2018</b>	<b>Change</b>
Revenues:			
Program Revenues:			
Charges for Services	\$3,604,761	\$3,327,662	\$277,099
Operating Grants and Contributions	166,561	133,224	33,337
Capital Grants and Contributions	113,744	177,701	(63,957)
General Revenues:			
Property Tax	14,924,109	14,392,184	531,925
Grants and Entitlements, Unrestricted	2,007,449	2,030,230	(22,781)
Interest	260,474	235,978	24,496
Miscellaneous	345,420	265,048	80,372
Total Revenues	21,422,518	20,562,027	860,491
Program Expenses:			
Parks and Recreation	22,588,374	20,050,584	2,537,790
Total Expenses	22,588,374	20,050,584	2,537,790
Change in Net Position	(1,165,856)	511,443	(1,677,299)
Net Position Beginning	68,789,050	68,277,607	511,443
Net Position Ending	\$67,623,194	\$68,789,050	(\$1,165,856)

Total net position for the Park District decreased by \$1,165,856. The decrease in governmental net position is due to the Park District's increased Net Pension/OPEB Liabilities and corresponding expenditures as compared to the prior year.

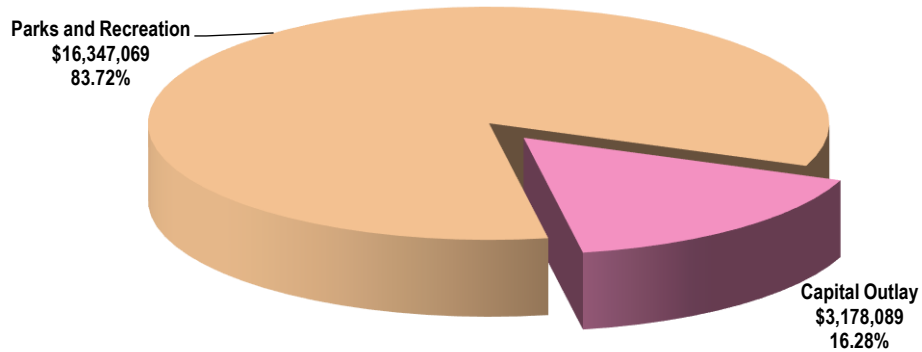
**The Governmental Funds**

Information about the Park District's governmental funds begins on page 28. These funds are accounted for using the modified accrual basis of accounting. The Park District had governmental revenues of \$21,096,316 and expenditures of \$19,525,158. General Fund revenue increases are primarily due to increases in property taxes, fees and admissions and interest revenue with no significant changes in Improvement Fund revenues. General Fund general operating expenditures increased primarily due to the recognition of additional current liabilities. The Improvement Fund expenditures decreased due to decreases in capital outlay as compared to prior year. As of the end of the current year, the Park District's governmental funds reported an ending fund balance of \$15,201,585. The nonspendable fund balance of \$576,381 includes prepaids and inventory. The Restricted balance of the Drug Enforcement Fund is \$13,370. The Committed to Contract Serves of \$93,264 is for the Improvement Fund capital outlay. The assigned fund balance includes \$1,315,655 for purchases on order and assigned for 2019 appropriations.

**2019 Governmental Funds Revenue**



## 2019 Governmental Funds Expenditures



### Proprietary Fund

The Park District has an Internal Service Fund, the Hospitalization Fund. The Hospitalization Fund financial statement are included in this report. Because the focus on proprietary funds is a cost of service measurement or capital maintenance, we have included this fund in the table below, which demonstrates return on ending assets and return on ending net position.

Hospitalization fees are adjusted via the budget and contractual requirements each March. The Hospitalization Fund net position increased by \$160,012 in 2019. Claims increased in 2019 as compared to 2018. The Park District purchased stop-loss insurance in the amount of \$85,000 individual and no aggregate limit.

	<u>Hospitalization</u>
Total Assets	\$1,387,728
Net Position	1,246,373
Change in Net Position	160,012
Return on Ending Total Assets	11.5%
Return on Ending Net Position	12.8%

### Capital Assets

At the end of 2019, the Park District had \$70,066,988 invested in a broad range of capital assets net of accumulated depreciation including land, buildings, vehicles, equipment, livestock, trails, bridges and parking lots. (See table below.) This amount represents a net decrease (including additions and deductions) of \$154,568 or a decrease of .2 percent from last year.

<b>Capital Assets at Year-end</b>		
<b>(Net of Depreciation)</b>		
	<b>Governmental Activities</b>	
	<b>2019</b>	<b>2018</b>
Land	\$ 41,139,416	\$ 40,629,931
Livestock	57,137	49,200
Construction in Progress	348,607	-
Buildings	21,657,162	21,657,462
Furniture/Fixtures	2,037,897	1,908,453
Land Improvements	4,845,107	4,453,332
Machinery/Equipment	7,079,696	6,818,564
Vehicles	4,445,967	4,365,436
Leasehold Improvement	5,422,764	5,207,610
Infrastructure	14,184,734	13,992,623
Accumulated Depreciation	(31,151,499)	(28,861,055)
<b>Total</b>	<b>\$ 70,066,988</b>	<b>\$ 70,221,556</b>

This year's major additions included the following governmental improvements: purchased land, vehicles and equipment, and improvements to existing buildings and parks. More detailed information about the Park District's capital assets is presented in Note 6 to Basic Financial Statements.

### **Economic Factors**

Lake Metroparks is a park district (special purpose government) operating under the authority of Chapter 1545 of the Ohio Revised Code encompassing and providing park and recreation opportunities to the citizens of Lake County. The Lake County unemployment rate is 3.3 percent compared to 4.2 percent for the state and the national unemployment rate of 3.5 percent as of December 31, 2019, these compared to 2018 rates of 4.6 percent for Lake County, 4.8 percent for the state, and 3.9 percent for the national unemployment rate.

### **2019 Budgetary Highlights**

The Executive Director proposed and the Board of Park Commissioners adopted an original budget for the year 2019. The 2019 budget called for General Fund expenditures and transfers of \$20,560,921. There were no modifications to the General Fund budget as a whole in 2019.

### **Contacting the Park District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, patrons and creditors with a general overview of the Park District's finances and to show the Park District's accountability for the funds it receives. If you have questions about this report or need additional financial information, contact Christopher J. Brassell, CPA, Chief Financial Officer, Lake Metroparks, 11211 Spear Road, Concord Twp., Ohio 44077, phone (440) 639-7275 or e-mail [cbrassell@lakemetroparks.com](mailto:cbrassell@lakemetroparks.com).

(This page left blank intentionally)



# Basic Financial Statements

NO  
HORSES  
ON  
BRIDGE







Lake Metroparks  
Statement of Net Position  
December 31, 2019

	Governmental Activities
<b>Assets</b>	
Cash and Cash Equivalents	\$16,624,564
Taxes Receivable	14,841,925
Accounts Receivable	31,850
Interest Receivable	15,437
Due From Other Governments	941,241
Inventories at Cost	298,294
Prepaid Items	278,087
Nondepreciable Capital Assets (Note 6)	41,545,160
Depreciable Capital Assets - Net (Note 6)	28,521,828
Net Pension Asset (Note 4)	87,928
<i>Total Assets</i>	<u>103,186,314</u>
<b>Deferred Outflows of Resources</b>	
Pension (Note 4)	5,020,706
OPEB (Note 5)	659,969
<i>Total Deferred Outflows of Resources</i>	<u>5,680,675</u>
<b>Liabilities</b>	
Accounts Payable	136,848
Claims Payable	141,355
Due To Other Governments	158,644
Accrued Liabilities	87,782
Accrued Wages	260,821
Retainage Payable	23,564
Long-term Liabilities:	
Due Within One Year (Note 7)	635,542
Due In More Than One Year:	
Net Pension Liability (Notes 4 and 7)	16,635,455
Net OPEB Liability (Notes 5 and 7)	7,944,616
Other Amounts Due In More Than One Year (Note 7)	675,395
<i>Total Liabilities</i>	<u>26,700,022</u>
<b>Deferred Inflows of Resources</b>	
Property Taxes	14,041,981
Pension (Note 4)	414,636
OPEB (Note 5)	87,156
<i>Total Deferred Inflows of Resources</i>	<u>14,543,773</u>
<b>Net Position</b>	
Investment in Capital Assets	70,066,988
Amounts Restricted for:	
Capital Projects	1,381,463
Drug Enforcement	13,370
Unrestricted Amounts	(3,838,627)
<i>Total Net Position</i>	<u>\$67,623,194</u>

The notes to the financial statements are an integral part of this statement.

Lake Metroparks  
Statement of Activities  
For the Year Ended December 31, 2019

	Program Revenues			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Functions/Programs</b>				
Governmental Activities				
Parks and Recreation	\$22,588,374	\$3,604,761	\$166,561	\$113,744
<i>Total Governmental Activities</i>	<u>\$22,588,374</u>	<u>\$3,604,761</u>	<u>\$166,561</u>	<u>\$113,744</u>

**General Revenues**

Property Tax  
Grants & Entitlements, Unrestricted  
Interest  
Miscellaneous

*Total General Revenues*

*Change in Net Position*

*Net Position - Beginning*

*Net Position - Ending*

The notes to the financial statements are an integral part of this statement.

---

---

Net (Expense) Revenue and  
Changes in Net Position

---

Governmental  
Activities

---

(\$18,703,308)

---

(18,703,308)

---

14,924,109

2,007,449

260,474

345,420

---

17,537,452

(1,165,856)

---

68,789,050

---

\$67,623,194

---

---

Lake Metroparks  
Balance Sheet  
Governmental Funds  
December 31, 2019

	General Fund	Improvement Fund
<b>Assets</b>		
Cash and Cash Equivalents	\$13,774,872	\$1,449,438
Receivables:		
Taxes	14,841,925	--
Accounts	31,850	--
Interest	13,551	1,432
Due From Other Governments	932,501	8,350
Inventories at Cost	298,294	--
Prepaid Items	275,123	2,964
<i>Total Assets</i>	<u>\$30,168,116</u>	<u>\$1,462,184</u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>		
Liabilities:		
Accounts Payable	\$39,436	\$97,412
Due To Other Governments	158,644	--
Accrued Liabilities	87,782	--
Accrued Wages	260,821	--
Retainage Payable	23,564	--
Matured Compensated Absences	--	--
<i>Total Liabilities</i>	<u>570,247</u>	<u>97,412</u>
Deferred Inflows of Resources:		
Property Taxes	14,041,981	--
Unavailable Revenues:		
Intergovernmental	932,501	--
Delinquent Property Taxes	799,944	--
<i>Total Deferred Inflows of Resources</i>	<u>15,774,426</u>	<u>--</u>
Fund Balances:		
Nonspendable	573,417	2,964
Restricted for Drug Enforcement	--	--
Committed to Contract Services	--	93,264
Assigned	47,111	1,268,544
Unassigned	13,202,915	--
<i>Total Fund Balances</i>	<u>13,823,443</u>	<u>1,364,772</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$30,168,116</u>	<u>\$1,462,184</u>

The notes to the financial statements are an integral part of this statement.

Lake Metroparks  
Reconciliation of Total Governmental Fund Balances to  
Net Position of Governmental Activities  
December 31, 2019

Non-Major Governmental/ Drug Enforcement Fund	Total Governmental Funds		
		<b>Total Governmental Funds Balances</b>	\$15,201,585
\$12,967	\$15,237,277	<i>Amounts reported for governmental activities in the Statement of Net Position are different because:</i>	
--	14,841,925	Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	70,066,988
--	31,850		
13	14,996		
390	941,241		
--	298,294	Other long-term assets that are not available to pay current period expenditures and therefore are unavailable revenues in the fund.	
--	278,087		
<u>\$13,370</u>	<u>\$31,643,670</u>		
		Delinquent Property Taxes	799,944
		Intergovernmental	932,501
		The net pension liability and net OPEB liability are not due and payable in the current period, and the net pension asset is not available for spending in the current period; therefore the asset, liability, and related deferred inflows/outflows are not reported in governmental funds.	
\$--	\$136,848	Deferred Outflows - Pension	5,020,706
--	158,644	Deferred Inflows - Pension	(414,636)
--	87,782	Net Pension Liability	(16,635,455)
--	260,821	Deferred Outflows - OPEB	659,969
--	23,564	Deferred Inflows - OPEB	(87,156)
--	--	Net OPEB Liability	(7,944,616)
<u>--</u>	<u>667,659</u>	Net Pension Asset	87,928
--	14,041,981	Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	(1,310,937)
--	932,501		
--	799,944		
<u>--</u>	<u>15,774,426</u>		
--	576,381	Internal service funds are not reported in the funds statement but are governmental activities in the Statement of Net Position.	1,246,373
13,370	13,370		
--	93,264		
--	1,315,655		
--	13,202,915	<b>Net Position of Governmental Activities</b>	<u>\$67,623,194</u>
<u>13,370</u>	<u>15,201,585</u>		
<u>\$13,370</u>	<u>\$31,643,670</u>		

Lake Metroparks  
Statement of Revenues, Expenditures and Changes in Fund Balances  
Governmental Funds  
For the Year Ended December 31, 2019

	General Fund	Improvement Fund
<b>Revenues</b>		
Property Tax	\$14,577,382	\$--
Intergovernmental	2,013,267	65,997
Fees and Admissions	2,962,740	15,816
Merchandise Sales	651,513	--
Interest	243,946	31,349
Fines and Forfeitures	2,151	--
Contributions	165,996	31,931
Miscellaneous	249,883	80,591
<i>Total Revenues</i>	<u>20,866,878</u>	<u>225,684</u>
<b>Expenditures</b>		
Parks and Recreation	16,347,069	--
Capital Outlay	215,496	2,962,218
<i>Total Expenditures</i>	<u>16,562,565</u>	<u>2,962,218</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>4,304,313</u>	<u>(2,736,534)</u>
<b>Other Financing Sources (Uses)</b>		
Transfers In	--	2,750,000
Transfers Out	(2,750,000)	--
<i>Total Other Financing Sources (Uses)</i>	<u>(2,750,000)</u>	<u>2,750,000</u>
<i>Net Change in Fund Balances</i>	1,554,313	13,466
<i>Fund Balances - Beginning of the Year</i>	12,312,456	1,351,306
<i>Increase (Decrease) in Reserve for Inventories</i>	<u>(43,326)</u>	<u>--</u>
<i>Fund Balances - End of the Year</i>	<u>\$13,823,443</u>	<u>\$1,364,772</u>

The notes to the financial statements are an integral part of this statement.

Lake Metroparks  
Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2019

Non-Major Governmental/ Drug Enforcement Fund	Total Governmental Funds	<b>Net Changes in Fund Balances - Total Governmental Funds</b>	\$1,571,158
\$--	\$14,577,382	<b>Amounts reported for Governmental Activities in the Statement of Activities are different because:</b> Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current period. Note: Capital Outlays \$2,686,574 Depreciation (\$2,796,609). (110,035)  In the Statement of Activities, only the loss on the disposal of capital assets is reported, whereas, in the Governmental Funds, the proceeds from the disposals increase financial resources. Thus the change in net position differs from the change in fund balance by the net book value of the capital assets. Note: Capital Asset Deletions \$550,698 Depreciation (\$506,165). (44,533)  Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows. Pension 1,227,158 OPEB 12,418  Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability and net pension asset are reported as pension expense in the statement of activities. Pension (3,608,708) OPEB (719,566)  Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. Compensated Absences 48,657 Change in Inventory (43,326)  Internal service activity is not reported in governmental funds but is reported as governmental activities in the Statement of Activities. 160,012  Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. Delinquent Property Taxes 346,727 Intergovernmental (5,818) <b>Change in Net Position of Governmental Activities</b> <u>(\$1,165,856)</u>	
--	2,079,264		
--	2,978,556		
--	651,513		
171	275,466		
3,583	5,734		
--	197,927		
--	330,474		
<u>3,754</u>	<u>21,096,316</u>		
--	16,347,069		
375	3,178,089		
<u>375</u>	<u>19,525,158</u>		
<u>3,379</u>	<u>1,571,158</u>		
--	2,750,000		
--	(2,750,000)		
<u>--</u>	<u>--</u>		
3,379	1,571,158		
9,991	13,673,753		
<u>--</u>	<u>(43,326)</u>		
<u>\$13,370</u>	<u>\$15,201,585</u>		

Lake Metroparks  
Statement of Revenues, Expenditures, Encumbrances and Changes in Fund Balance  
Budget and Actual (Non-GAAP) Budgetary Basis - General Fund  
For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
<b>Revenues</b>				
Property Tax	\$13,643,200	\$13,801,756	\$14,577,382	\$775,626
Intergovernmental	2,113,986	2,139,210	2,013,267	(125,943)
Fees and Admissions	2,688,250	2,688,250	3,049,693	361,443
Merchandise Sales	603,505	603,505	573,809	(29,696)
Interest	125,000	125,000	223,948	98,948
Fines and Forfeitures	3,000	3,000	2,236	(764)
Contribution	121,400	121,400	160,471	39,071
Miscellaneous	68,000	68,000	243,010	175,010
<i>Total Revenues</i>	<u>19,366,341</u>	<u>19,550,121</u>	<u>20,843,816</u>	<u>1,293,695</u>
<b>Expenditures</b>				
Salaries	9,433,494	9,381,284	9,036,726	344,558
OPERS	1,319,126	1,314,691	1,270,620	44,071
Medicare	133,911	133,921	129,110	4,811
Workers' Compensation	140,393	133,983	100,782	33,201
Unemployment Compensation	--	2,405	2,398	7
Medical Insurance	1,891,900	1,881,401	1,671,595	209,806
Professional Memberships	22,625	23,329	18,451	4,878
Training and Education	26,790	26,790	11,619	15,171
Travel	54,284	54,284	27,348	26,936
Mileage	7,145	7,185	3,860	3,325
Supplies	1,598,259	1,597,649	1,417,612	180,037
Contract Services	1,621,574	1,641,269	1,621,129	20,140
Electric	280,900	280,340	272,972	7,368
Heat (Oil/Gas)	93,600	93,600	62,565	31,035
Water/Sewer	78,180	77,065	56,323	20,742
Telephone	141,460	141,460	134,176	7,284
Contract Repairs	179,680	184,325	159,085	25,240
Advertising	64,365	66,000	58,378	7,622
Rentals	199,536	199,536	185,526	14,010
Insurance	217,811	217,811	200,422	17,389
Materials	98,210	125,670	113,820	11,850
Capital Equipment	113,978	123,423	107,251	16,172
Land Acquisition	93,700	103,500	103,463	37
<i>Total Expenditures</i>	<u>17,810,921</u>	<u>17,810,921</u>	<u>16,765,231</u>	<u>1,045,690</u>

(Continued)



Lake Metroparks  
Statement of Revenues, Expenditures, Encumbrances and Changes in Fund Balance  
Budget and Actual (Non-GAAP) Budgetary Basis - General Fund  
For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
<i>Excess (Deficiency) of Revenues Over Expenditures</i>	1,555,420	1,739,200	4,078,585	2,339,385
<b>Other Financing Sources (Uses)</b>				
Transfers Out	(2,750,000)	(2,750,000)	(2,750,000)	--
<i>Total Other Financing Sources (Uses)</i>	(2,750,000)	(2,750,000)	(2,750,000)	--
<i>Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures and Other (Uses)</i>	(1,194,580)	(1,010,800)	1,328,585	2,339,385
<i>Fund Balance Budget Basis - Beginning of the Year</i>	11,980,207	11,980,207	11,980,207	--
Recovery of Prior Year Encumbrances	80,303	80,303	80,303	--
<i>Fund Balance Budget Basis - End of the Year</i>	<u>\$10,865,930</u>	<u>\$11,049,710</u>	<u>\$13,389,095</u>	<u>\$2,339,385</u>

The notes to the financial statements are an integral part of this statement.

Lake Metroparks  
Statement of Net Position - Proprietary Fund  
Internal Service Fund  
December 31, 2019

---

	<u>Hospitalization - Internal Service</u>
<b>Assets</b>	
Current Assets	
Cash and Cash Equivalents	\$1,387,287
Interest Receivable	441
Total Current Assets	<u>1,387,728</u>
<i>Total Assets</i>	<u>1,387,728</u>
<b>Liabilities</b>	
Current Liabilities	
Claims Payable	<u>141,355</u>
Total Current Liabilities	<u>141,355</u>
<i>Total Liabilities</i>	<u>141,355</u>
<b>Net Position</b>	
Unrestricted	<u>1,246,373</u>
<i>Total Net Position</i>	<u>1,246,373</u>
<i>Total Liabilities and Net Position</i>	<u>\$1,387,728</u>

The notes to the financial statements are an integral part of this statement.

Lake Metroparks  
Statement of Revenues, Expenses and Changes in Net Position - Proprietary Fund  
Internal Service Fund  
For the Year Ended December 31, 2019

---

	<u>Hospitalization - Internal Service</u>
<b>Operating Revenues</b>	
Billings to Departments	\$1,679,545
Charges for Services	108,391
Miscellaneous	1,488
<i>Total Operating Revenues</i>	<u>1,789,424</u>
<b>Operating Expenses</b>	
Claims	1,103,234
Premiums	533,314
<i>Total Operating Expenses</i>	<u>1,636,548</u>
<i>Operating (Loss)</i>	<u>152,876</u>
<b>Non-Operating Revenues</b>	
Interest	7,136
<i>Total Non-Operating Revenues</i>	<u>7,136</u>
<i>Change in Net Position</i>	160,012
<i>Total Net Position - Beginning of the Year</i>	<u>1,086,361</u>
<i>Total Net Position - End of the Year</i>	<u><u>\$1,246,373</u></u>

The notes to the financial statements are an integral part of this statement.

Lake Metroparks  
Statement of Cash Flows - Proprietary Fund  
Internal Service Fund  
For the Year Ended December 31, 2019

	Hospitalization - Internal Service
<b>Cash Flows from Operating Activities</b>	
Cash Received for Premiums within the Park District	\$1,679,545
Cash Received from Charges for Services	108,391
Cash Received Other	1,488
Cash Paid for Claims and Premiums	(1,587,204)
<i>Net Cash Provided by (Used for) Operating Activities</i>	202,220
<b>Cash Flows from Investing Activities</b>	
Interest Received	7,299
<i>Net Cash Provided by Investing Activities</i>	7,299
<i>Net Increase (Decrease) in Cash and Cash Equivalentents</i>	209,519
<i>Cash and Cash Equivalentents at the Beginning of the Year</i>	1,177,768
<i>Cash and Cash Equivalentents at the End of the Year</i>	\$1,387,287
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>	
Operating Income (Loss)	\$152,876
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:	
Increase (Decrease) in Claims Payables	49,344
Total Adjustments	49,344
<i>Net Cash Provided by (Used for) Operating Activities</i>	\$202,220

The notes to the financial statements are an integral part of this statement.

(This page left blank intentionally)

# Notes to Basic Financial Statements for the Year Ended December 31, 2019 Lake Metroparks, Ohio

---

## Note 1. Summary of Significant Accounting Policies

**A. Description of Lake Metroparks.** Lake Metroparks was created December 30, 1958 under the authority of Chapter 1545 of the Ohio Revised Code. The Ohio Revised Code indicates the Park District was created for the purpose of conserving the natural resources of the State. The Ohio Revised Code also provides for a Board of Park Commissioners, which has the authority to develop the Park District lands in a manner conducive to the general welfare of the community. The legislative power of the Park District is vested in the Board of Park Commissioners. The Board of Park Commissioners consists of three members who are appointed by the Judge of the Lake County Probate Court and serve without pay for three-year alternating terms. Appointments or reappointments are made each year. The first Board of Park Commissioners took office on May 11, 1959. During the first Board meeting each year, the Board of Park Commissioners elects one of the three members as president and the other two as vice presidents. The Board of Park Commissioners have passed the following Park District's mission statement: "The mission of Lake Metroparks is to conserve and preserve the natural resources of Lake County while providing a variety of safe, affordable and enjoyable educational and recreational programs and activities that enhance the quality of life in Lake County now and for the generations to follow". The Board of Park Commissioners appoints an Executive Director who is the chief executive officer of the Park District. The Executive Director is responsible for executing the policy of the Board of Park Commissioners and is authorized to establish administrative procedures as he/she deems necessary. The Park District consists of just over 9,646.5 acres; 8,280 owned acres, 813 leased acres of park land, 551 acres of conservation easements and 2.5 acres of life estates with 38 parks and 9 natural preserves ranging in size from approximately one acre to 981 acres. Listed below are the names and locations of the Park District's properties.

**Arcola Creek Park** -- Lake Road, Madison Township

**Baker Road Park** -- Baker Road, Leroy Township

**Beaty Landing** -- Walnut Street, City of Painesville

**Big Creek at Liberty Hollow** -- Fay Road, Concord Township

**Big Creek Corridor** -- Concord, Leroy and Painesville Townships

**Blair Landing** -- Blair Road, Perry Township

**Blair Ridge Park** -- Blair Road, Perry Township

**Chagrin Islands** -- Island Drive, City of Eastlake

**Chagrin River Corridor** -- City of Eastlake, City of Willoughby, and Village of Kirtland Hills

**Chagrin River Park** -- Reeves Road, Cities of Willoughby/Eastlake

**Chapin Forest Reservation** -- Hobart Road & Rt. 306, City of Kirtland

**Children's Schoolhouse Nature Park** -- Baldwin Road, Village of Kirtland Hills

**Clyde Hill Furnace** -- County Line Road, Harpersfield Township

**Concord Woods Nature Park** -- Spear Road, Concord Township

**Conley Road** -- Conley Road, Concord Township

**Environmental Learning Center** -- Alexander Road, Concord Township

**Erie Shores Golf Course** -- Lake Road East, Madison Township

**Fairport Harbor Lakefront Park** -- Huntington Beach Drive, Village of Fairport Harbor

**Farmpark** -- Rt. 6, Kirtland  
**Girdled Road Reservation** -- Radcliffe Road, Concord Township  
**Grand River Landing** -- N. St. Clair Street, Village of Fairport Harbor  
**Greenway Corridor** -- B&O Rail Corridor, City of Painesville  
**Gully Brook** -- River Road, City of Willoughby  
**Helen Hazen Wyman Park** -- Rt. 86, City of Painesville  
**Hell Hollow Wilderness Area** -- Leroy Center Road, Leroy Township  
**Hidden Lake** -- Kniffen Road, Leroy Township  
**Hidden Valley Park** -- Klasen Road, Madison Township  
**Hogback Ridge Park** -- Emerson Road, Madison Township  
**Indian Point Park** -- Seeley Road, Leroy Township  
**Lake Erie Bluffs** -- Clark Road, Perry Township  
**Lakefront Lodge** -- Lakeshore Blvd., City of Willowick  
**Lakeshore Reservation** -- Lockwood Road, North Perry Village  
**Mason's Landing Park** -- Vrooman Road, Perry Township  
**Mentor Marsh** -- Corduroy Road, City of Mentor  
**Mill Creek Reservation** -- Ross Road, Madison Township  
**Paine Falls Park** -- Paine Road, Leroy Township  
**Painesville Township Park** -- Hardy Road, Painesville Township  
**Paradise Road** -- Paradise Road, Painesville Township  
**Parsons Gardens** -- Erie Road, City of Willoughby  
**Penitentiary Glen Reservation** -- Kirtland-Chardon Road, City of Kirtland  
**Pete's Pond Preserve** -- Rockefeller Road, City of Wickliffe  
**Pine Ridge Country Club** -- Ridge Road, City of Wickliffe  
**Pleasant Valley Park** -- Pleasant Valley Road, City of Willoughby Hills  
**Red Mill Valley** -- North Ridge Road, Perry Township  
**River Road Park** -- River Road, Madison Township  
**Riverview Park** -- Bailey Road, Madison Township  
**Veterans Park** -- Hopkins Road, City of Mentor

- B. Reporting Entity** - In evaluating how to define the governmental entity, the Park District has considered all potential component units. The decision to include or exclude a potential unit was made by applying the criteria defined by Governmental Accounting Standards Board (GASB) Statement No. 14 and Governmental Accounting Standard Board (GASB) Statement No. 61, "The Financial Reporting Entity: Omnibus". Component units are legally separate organizations for which the Park District is financially accountable. The Park District is financially accountable for an organization if the Park District appoints a voting majority of the organization's governing board and (1) the Park District is able to significantly influence the programs or services performed or provided by the organization; or (2) the Park District is legally entitled to or can otherwise access the organization's resources; the Park District is legally obligated or has otherwise assumed the responsibility to finance deficits of or provide financial support to the organization or the Park District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Park District in that the Park District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burden on, the Park District. Based on this criterion, there are no component units.

## ***Related Organizations***

***Lake County*** - The Park District is considered a related organization to Lake County. This decision was based on the fact the Board of Park Commissioners are appointed by the Probate Judge of Lake County, but Lake County cannot impose its will on the Park District in any manner, nor does there exist any financial benefit or burden relationship between the Park District and Lake County.

***Lake Parks Foundation*** – The Lake Parks Foundation is a private, not-for-profit foundation to promote the development of parks, recreation, and leisure services in Lake County. The Park District does not appoint the Lake Parks Foundation Board and cannot impose its will on Lake Parks Foundation nor is there a financial benefit received by, or burden placed on, the Park District with respect to the Lake Parks Foundation.

**C. Basis of Presentation – Fund Accounting.** The Park District’s basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, fund financial statements, which provide a more detailed level of financial information, statement of net position – proprietary fund, statement of revenues, expenses and changes in net position – proprietary fund, statement of cash flows. The financial statements of the Park District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Park District’s accounting policies are described below.

**D. Governmental Funds.** Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the Park District’s governmental funds:

***General Fund*** - The General Fund is the general operating fund of the Park District. It is used to account for all financial resources except those required to be accounted for in another fund.

***Improvement Fund*** - The Improvement Fund is used to finance permanent Park District improvements such as rolling stock and construction. It is funded mainly by intergovernmental revenues, contributions and transfers from the General Fund.

***Non-Major Governmental/Drug Enforcement Fund*** - The Drug Enforcement Fund is used to account for the proceeds of a specific revenue source (other than major capital projects) that are legally restricted as to expenditures for specified purposes.

**E. Proprietary Fund.** Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as enterprise or internal service; the Park District has no enterprise funds.

***Internal Service Fund*** - The Internal Service Fund is established to account for the provision of goods and services by one department of the government to other departments within the government on generally a not-for-profit (cost-reimbursement) basis. In 1990, the Park District established a self-insured hospitalization program. The Internal Service Fund is financed through the budgets of the user departments and employees.



## **F. Presentation of Financial Statements.**

***Government-wide Financial Statements*** - The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the Park District are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The government-wide *Statement of Activities* presents a comparison between expenses and program revenues for the programs of the governmental activities. Program revenues include charges paid by the recipients of the goods or services such as Golf, children's camps, Farmpark admissions, senior trips, special programming, softball programs, dance programs, cross-country skiing, sales of snacks and gift shop items, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. The comparison of program revenues and expenses identifies the extent to which each program draws from the general revenues of the Park District.

***Fund Financial Statements*** - All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources with current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of fund net position. The statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the Park District finances and meets the cash flow needs of its proprietary activity. Internal Service Fund results are eliminated to avoid "doubling up" revenues and expenses; however, interfund services provided and used are not eliminated in the process of consolidation.

***Net Position*** – Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net Position is reported as restricted when constraints placed on the net position use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The Park District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

***Fund Balance*** – Fund balance is divided into five classifications based primarily on the extent to which the Park District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** - The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

Restricted - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the Board of Park Commissioners. Those committed amounts cannot be used for any other purpose unless the Park District removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the Park District for specific purposes but do not meet the criteria to be classified as restricted or committed. In all governmental funds, assigned amounts represent encumbrances that were approved by the Chief Financial Officer as provided in the Park District's purchasing manual as passed by the Board. In governmental funds other than the General Fund, assigned fund balance represents the remaining amount that is not restricted, committed, or encumbered as above.

Unassigned - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Park District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

***Basis of Accounting*** - Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and statements for the proprietary fund are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources and in the presentation of expenses versus expenditures. The Proprietary Fund is accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the *Statement of Net Position*. Fund Equity (i.e. net position) is segregated into investment in capital assets and unrestricted. Proprietary fund type operating statement presents increases (i.e. revenues) and decreases (i.e. expenses) in net position. Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made. The Proprietary fund distinguishes operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing goods and services in connection with a proprietary fund's principal ongoing operations.

The Hospitalization Fund revenues include charges to departments and charges for COBRA. Expenses include claims, insurance premiums, stop-loss premiums, and administrative cost.

**Revenues – Exchange and Non-exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the Park District, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the Park District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. Revenue from property taxes is recognized in the year for which the taxes are levied. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 2). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the Park District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Park District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

The modified accrual basis of accounting is followed for the governmental funds. Under this basis, revenues are recognized in the accounting period when they become both measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current year or soon enough thereafter to be used to pay liabilities of the current year.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: earnings on investments, state and local government funds, fees and admissions, and fines and forfeitures. The major revenue source not susceptible to accrual is donations, which is not considered measurable until received.

The governmental funds report unavailable amounts for property taxes and state levied shared taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**Deferred Outflows/Inflows of Resources** - In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the Park District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB plans. The deferred outflows of resources related to pension and OPEB are explained in Note 4 and 5.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the Park District, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance fiscal year 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the Park District, unavailable revenue includes delinquent property taxes and intergovernmental revenue. These amounts are

deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Note 4 and 5)

**Expenses and Expenditures** - The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are recorded in the account period in which the related fund liability is incurred. The costs of accumulated vacation and sick leave are reported as fund liabilities in the period in which they will be liquidated with available financial resources rather than in the period earned by employees. Compensatory time is recorded in the period earned. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

The accrual basis of accounting is utilized for reporting purposes by the Internal Service Fund (Hospitalization). Revenues are recognized when they are earned and become measurable, and expenses are recognized when they are incurred, if measurable.

**G. Pooled Cash and Cash Equivalents.** Cash balances of certain Park District funds are pooled and invested. Each fund's interest in the pool is presented as "Cash and Cash Equivalents" on the balance sheet. During 2019, investments were limited to STAR Ohio, STAR Plus, certificates of deposit and a money market account. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company but has adopted Governmental Accounting Standards Board (GASB), Statement No.79 "Certain External Investment Pool Participants". The Park District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value. For 2019, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes. STAR Plus is a bank deposit program endorsed by the Ohio Treasurer's office that offers full FDIC insurance on local government deposits up to \$50 million and provides weekly liquidity. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. The Park District had no investments as of December 31, 2019 recorded at amortized cost. Interest earned from investments purchased with pooled cash is allocated to pooled funds as prescribed by Ohio law and Board policy. For the Internal Service Fund (Hospitalization) as noted on the *Statement of Cash Flows*, all restricted cash and cash equivalents with an original maturity date within three months are readily convertible to known amounts of cash and so near their maturity that they present insignificant risk of changes in value because of changes in interest rates.

**H. Inventory.** The expense method (i.e., purchase method) of inventory is used for all governmental fund types. Inventory is valued at cost, which approximates market, using the first-in, first-out (FIFO) method. The costs of inventory items are recognized as expenditures in the General Fund when purchased. Recorded inventories in the General Fund are equally offset in a nonspendable fund balance which indicates that they do not constitute available spendable resources even though they are a component of current assets. Inventory held for resale is presented at lower of cost or market and consists of donated and purchased food held for resale.

**I. Prepaid Items.** Prepaid items represent payments made by the Park District for Workers' Compensation, maintenance agreements, subscriptions and insurance that will benefit periods beyond December 31, 2019. Payments made to vendors for services that will benefit periods beyond the current year, are recorded as prepaid items using the consumption method by recording a current asset

for the prepaid amount at the time of purchase and reflecting the expenditure/expense in the year in which the services are consumed. Recorded prepaids in governmental fund types are equally offset in a nonspendable fund balance which indicates that they do not constitute available spendable resources even though they are a component of net current assets.

- J. Capital Assets.** Governmental-type capital assets include land, buildings, furniture and fixtures, livestock, machinery and equipment, vehicles, construction in progress, leasehold improvements and infrastructure owned by the Park District and are stated at historical or estimated historical cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession agreements should be reported at acquisition value rather than fair value. The Park District's threshold for capitalization of assets is \$500 and a lifetime of at least two years.

Depreciation for governmental-type capital assets is provided using the straight-line method over the estimated life of the asset. See Note 6B for accumulated depreciation by asset class. Depreciation lives used for property items within each property classification are as follows:

Buildings	15-50 years	Fencing	10-15 years
Machinery/Equipment	2-20 years	Land Improvements	5-10 years
Vehicles	10-15 years	Trails	15-20 years
Furniture/Fixtures	5-20 years	Earthwork/Wetlands	20-50 years
Boardwalks/Bridges	15-20 years	Utility Lines	15-20 years

- K. Compensated Absences.** Compensated absences are reported in governmental funds only if they have matured. See below for further details.

**Vacation** - Accumulated unpaid vacation pay is accrued when earned and is normally paid in the subsequent calendar year. However, unused vacation can be carried over and accrued up to a maximum of 240 hours. The Park District accrues up to the maximum of vacation hours as long-term for each employee in the Long-term Liabilities in the *Statement of Net Position*. A liability of \$417,585 is reported in the governmental type activities.

**Sick Leave** - Sick leave accumulates at the rate of .0577 for each hour worked. There is no maximum accumulation; it is to be used as needed. Effective May 15, 2013, the Board of Park Commissioners amended the sick leave policy as follows. For employees with 15 or more years of service prior to June 1, 2013:

YEARS OF LAKE METROPARKS EMPLOYMENT	PERCENTAGE OF ACCRUED UNUSED DAYS
1 year	5% or not to exceed 50 hours
2 years	10% or not to exceed 80 hours
3 years	15% or not to exceed 100 hours
4 years	20% or not to exceed 120 hours
5 years through 9 years	25% or not to exceed 240 hours
10 years through 14 years	50% or not to exceed 480 hours
15 years through 19 years	60% or not to exceed 576 hours
20 years through 24 years	70% or not to exceed 672 hours
25 years through 29 years	80% or not to exceed 768 hours
30 years through 34 years	90% or not to exceed 864 hours
35 years or more	100% or not to exceed 960 hours

For employees with less than 15 years of service as of June 1, 2013:

YEARS OF LAKE METROPARKS EMPLOYMENT	PERCENTAGE OF ACCRUED UNUSED DAYS
1 year	5% or not to exceed 50 hours
2 years	10% or not to exceed 80 hours
3 years	15% or not to exceed 100 hours
4 years	20% or not to exceed 120 hours
5 years through 9 years	25% or not to exceed 240 hours
10 years through 14 years	50% or not to exceed 480 hours
15 years through 19 years	60% or not to exceed 480 hours
20 years through 24 years	70% or not to exceed 480 hours
25 years through 29 years	80% or not to exceed 480 hours
30 years through 34 years	90% or not to exceed 480 hours

For employees who join the Park District after June 1, 2013:

YEARS OF LAKE METROPARKS EMPLOYMENT	PERCENTAGE OF ACCRUED UNUSED DAYS
Less than 10 years	No compensation
10 years or more	50% or not to exceed 480 hours

At December 31, 2019, the Park District recorded a liability for sick leave totaling \$867,857 in the governmental type activities, are included in accordance with GASB Statement No. 16.

**Compensatory Time** - All non-exempt employees may be granted compensatory time which is earned at a rate of one and one-half times the hours worked over 40 in a work week. A liability of \$25,495 for employee accrued compensatory time as of December 31, 2019 is reported in the governmental type activities as part of Long-term Debt Obligations.

**Post-Employment Healthcare Benefits** - The Park District does not provide post-employment healthcare benefits except those mandated by the Consolidated Omnibus Budget Reconciliation Act (COBRA). The requirements established by COBRA are fully funded by employees who elect coverage under the Act, and no direct costs are incurred by the Park District.

**L. Accrued Liabilities and Long-Term Obligations.** All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements. In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and net pension/OPEB liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

**M. Encumbrances.** Encumbrances represent purchase commitments for goods or services that have not been received or provided. Encumbrance accounting is a form of budgetary control to ensure that appropriations are not exceeded. Encumbrances outstanding at year-end are reported as a restricted, committed or assigned amount of fund balance in the governmental fund types.

**N. Budgetary Process.** The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the Tax Budget, the Certificate of Estimated Resources, and the Appropriation Resolution, all of which are prepared on the budgetary basis of accounting. The Certificate of Estimated Resources and the Appropriation Resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources as certified. All funds, other than agency funds, are legally required to be estimated and appropriated. The legal level of budgetary control is at the object level within each division of the General Fund and by object level for all other funds. A division is defined as an operating group of departments under the direction of an assistant director or a division head. Any budgetary increase or decrease at this level may only be made by resolution of the Board of Park Commissioners.

**Tax Budget** - A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year for the period January 1 to December 31 of the following year.

**Estimated Resources** - The County Budget Commission certifies its actions to the Park District by September 1. As part of this certification, the Park District receives the official Certificate of Estimated Resources which states the projected receipts of each fund. On or about January 1, this certificate is amended to include any unencumbered fund balances from the preceding year. The Park District must then revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount stated in the amended Certificate of Estimated Resources. The revised budget then serves as the basis for the annual appropriation measure.

**Appropriations** - A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by March 31 of each year for the period January 1 to December 31.

The appropriation measure may be amended during the year as new information becomes available provided that total appropriations do not exceed estimated resources as certified. Any increase in the total appropriation for a division must be approved by the Board of Park Commissioners. In accordance with Ohio law total expenditures from a fund cannot exceed the total appropriation for that fund.

The Board of Park Commissioners made various intradivision transfers which resulted in no change in the final appropriations of the Park District's funds. The Board of Park Commissioners' 2019 adjustments are reflected in the budgetary schedules contained in the required supplementary information. Other budgetary schedules are in supplementary information.

At the close of each fiscal year the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding year and need not be reappropriated.

**O. Leasehold Improvements.** In 1974, the Park District signed a 99-year lease agreement with the Ohio Department of Natural Resources to operate Chapin Forest. In 1991, the Park District signed a 25-year lease management agreement with Painesville Township Board of Park Commissioners to operate Painesville Township Park. This lease was renewed in 2015 for an additional 25 years. In 1993, the Park District signed a joint-lease agreement with the City of Willowick for the Lakefront Lodge for 20 years, which was renewed in 2013 for a period of 1 year and renewed in 2014 for 10 additional years. Also in 1993, the Park District signed a 99-year lease agreement with the City of Willoughby to operate land at Chagrin River Park. In 1997, the Park District signed a lease agreement with the Lake County Soil and Water Conservation to manage Mill Creek Corridor, land that was formally part

of Camp Stigwandish. In 2000, the Park District signed a 20-year lease management agreement with the City of Eastlake for additional land at Chagrin River Park. In 2001, a lease of 40.3 acres (Gully Brook) for a period of 20 years was agreed to with the Willoughby/Eastlake Board of Education. In 2014, the Park District renewed a joint-lease agreement with the Lake County Commissioners for the Arcola Creek Estuary for an additional 10 years. The original 10-year agreement was signed in 1993. In 2018, the lease agreement with the Mentor Exempted School District for lands adjacent to the Veterans Park facility, originally entered into in 1994, was renewed for 20 years. In 2008, the Park District entered into a memorandum of understanding agreement with Concord Township for the use of property adjacent to the Greenway Corridor for 5 years, which was renewed in 2018 for a period of 5 years. In 2010, the Park District signed a 20-year lease agreement with the Port Authority of Eastlake, Ohio for the Chagrin Islands property. In 2010, lease management agreement originally signed in 1990 for 20 years with the Village of Fairport Harbor to operate Fairport Harbor Lakefront Park was renewed for an additional 20 years. In 2011, a leasehold agreement originally signed in 2000 for 11 years with the City of Mentor-on-the-Lake comprising 7.8 acres adjacent to Veterans Park was renewed for an additional 11 years. In 2012, the Park District signed a lease agreement with the Wickliffe Board of Education to operate the Pete’s Pond Preserve for 10 years. In 2019, the Park District signed a lease agreement with the City of Painesville to manage property adjacent to Grand River Landing for 20 years. The leasehold improvements recorded as capital assets in Note 6 represent capital assets purchased by the Park District to improve the facilities.

**P. Interfund Transfers**

Transfers Out:	
General Fund	\$2,750,000
Transfers In:	
Improvement Fund	\$2,750,000

Transfers from the General Fund to the Improvement Fund were for the purchase of rolling stock, land, and equipment.

**Q. Pensions/Other Postemployment Benefits (OPEB).** For purposes of measuring the Net Pension/OPEB liability, net pension asset, deferred outflows of resources and deferred inflows of resources related to Pensions/OPEB, and Pension/OPEB expense, information about the fiduciary net position of the Pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the Pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The Pension/OPEB systems report investments at fair value.

**Note 2. Property Tax**

Property taxes include amounts levied against all real, public utility and tangible personal property located in the County. Property tax revenue received during 2019 for real and public utility property taxes represents collections of 2018 taxes. 2019 real property taxes are levied after October 1, 2019 on the assessed value as of January 1, 2019, the lien date. Assessed values are established by state law at 35 percent of appraised market value. 2018 real property taxes are collected in 2019 and intended to finance 2019. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, state statute permits later payment dates to be established. Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2018 public utility property taxes which became a lien December 31, 2018, are levied after October 1, 2019, and are collected in 2020 with real property taxes.



The Park District property tax is generated from three sources. The first is an unvoted .1 mill levy levied by the Board of Park Commissioners. The second is a voted .3 mill ten-year renewal levy passed in November 1984, replaced in November 1994, and replaced and added an additional .5 mill making a total of .8 mill in November 2012. The third is a voted 1.9 mill ten-year levy passed in November 1986, renewed in November 1995, and replaced in 2005 and 2014.

The full tax rate for all Park District operations for the year ended December 31, 2019, was \$2.80 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2019 property tax receipts were based are as follows:

General Real Estate Real/Agriculture	\$4,772,816,750
General Real Estate-Other	1,194,782,780
Public Utility Tangible	361,378,000
Total Valuation	<u>\$6,328,977,530</u>

Property taxes estimated as of December 31, 2019 to be levied in 2020 are accrued as a receivable and offset as deferred inflows.

### **Note 3. Deposits and Investments**

State statutes classify monies held by the Park District into three categories.

**Active deposits** are public deposits necessary to meet current demands on the Park District treasury. Active monies must be maintained either as cash in the Park District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

**Inactive deposits** are public deposits that the Park District has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

**Interim deposits** are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts. Interim monies held by the Park District can be deposited or invested in the following securities:

1. U.S. Treasury Bills and Notes and all other investments backed by the full faith and credit of the U.S. Government, or an agency of the U.S. Government;
2. Certificates of Deposit, fully collateralized, issued by F.D.I.C. Depository banks and savings institutions in Lake County;
3. As authorized by Ohio Revised Code Section 135.45, the Treasurer may invest in the State Treasury Asset Reserve Ohio program (STAR Ohio); and,
4. Repurchase agreements, fully collateralized, purchased through F.D.I.C. local banks or State of Ohio registered brokers operating through a third party trustee.

Specifically excluded securities and obligations are commercial papers, banker's acceptance notes, reverse repurchase agreements, and derivatives.

**Cash on Hand** - At year-end, the Park District had \$11,615 in undeposited cash on hand, which is included on the balance sheet of the Park District as part of cash and cash equivalents.

**Deposits** - At December 31, 2019, the Park District had the following deposits:

	<u>Fair Value</u>	<u>Average Maturity</u>
Demand Deposits	\$4,408,949	N/A
Certificates of Deposit	2,204,000	13 Months

**Custodial Credit Risk** - Custodial credit risk for deposits is the risk that in the event of bank failure, the Park District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$4,208,233 of the Park District's bank balance of \$4,719,765 was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Park District's name and \$511,532 was covered by depository insurance. Although the collateral/securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the Park District to a successful claim by the F.D.I.C.

The Park District has no deposit policy for custodial risk beyond the requirement of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Park District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured. The Ohio Pooled Collateral System (OPCS) was implemented by the Office of the Ohio Treasurer of State. Financial Institutions can elect to participate in the OPCS and will collateralize at one hundred two percent or a rate set by the Treasurer of State. Financial institution opting not to participate in the OPCS will collateralize utilizing the specific pledge method at one hundred five percent. The Park District's financial institutions have enrolled in OPCS as of December 31, 2019.

**Investments** - STAR Ohio is measured at net asset value per share while all other investments are measured at fair value. Fair value is determined by quoted market prices and acceptable other pricing methodologies. As of December 31, 2019, the Park District had the following investments:

	<u>Fair Value</u>	<u>Average Maturity</u>
STAR Ohio	\$7,500,000	55.7 Days
STAR Ohio Plus	2,500,000	55.7 Days

The Park District has categorized its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the Park District's recurring fair value measurements as of December 31, 2019. All of the Park District's investments measured at fair value are using quoted market prices (Level 1 inputs).

**Interest Rate Risk** As a means of limiting its exposure to fair value losses caused by rising interest rates, the Park District's investment policy requires that operating funds be invested primarily in investments so that the securities mature to meet cash requirements for ongoing operations and long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity. To date, no investments have been purchased with a life greater than four years.

**Custodial Credit Risk** - In so much as the Park District's investments with STAR Ohio, there is no custodial credit risk.

**Credit Risk** - STAR Ohio carries a rating of AAAM by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

#### **Note 4 - Defined Benefit Pension Plans**

##### ***Net Pension Liability***

The net pension liability/(asset) reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the Park District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the Park District's obligation for this liability to annually required payments. The Park District cannot control benefit terms or the manner in which pensions are financed; however, the Park District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

##### ***Plan Description – Ohio Public Employees Retirement System (OPERS)***

Park District employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. Park District employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 62 with 60 months of service credit or Age 57 with 25 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The base amount of a member's pension benefit is locked in upon receipt of the initial benefit payment for calculation of the annual cost-of-living adjustment.

When a traditional plan benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>State and Local</u>	<u>Law Enforcement</u>
<b>2019 Statutory Maximum Contribution Rates</b>		
Employer	14.0 %	18.1 %
Employee *	10.0 %	13.0 %
<b>2019 Actual Contribution Rates</b>		
Employer:		
Pension **	14.0 %	18.1 %
Post-Employment Health Care Benefits **	0.0 %	0.0 %
Total Employer	<u>14.0 %</u>	<u>18.1 %</u>
Employee	<u>10.0 %</u>	<u>13.0 %</u>

\* Member contributions within combined plan are not used to fund the defined benefit retirement allowance.

\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The Park District's contractually required contributions was \$1,227,158 for fiscal year ending December 31, 2019.

***Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability/(asset) was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability/(asset) was determined by an actuarial valuation as of that date. The Park District's proportion of the net pension liability/(asset) was based on the Park District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	<u>OPERS Traditional Pension Plan</u>	<u>OPERS Combined Plan</u>	<u>Total</u>
Proportion of the Net Pension Liability/Asset Prior Measurement Date	0.061948%	0.077006%	
Proportion of the Net Pension Liability/Asset Current Measurement Date	<u>0.060740%</u>	<u>0.078632%</u>	
Change in Proportionate Share	<u>-0.001208%</u>	<u>0.001626%</u>	
Proportionate Share of the Net Pension Liability/(Asset)	\$ 16,635,455	\$ (87,928)	\$ 16,547,527
Pension Expense	\$ 3,586,198	\$ 22,510	\$ 3,608,708

At December 31, 2019, the Park District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS Traditional Pension Plan	OPERS Combined Plan	Total
<b>Deferred Outflows of Resources</b>			
Net difference between projected and actual earnings on pension plan investments	\$ 2,257,897	\$ 18,939	\$ 2,276,836
Differences between expected and actual experience	767	0	767
Changes of assumptions	1,448,149	19,637	1,467,786
Changes in proportion and differences between Park District contributions and proportionate share of contributions	48,159	0	48,159
Park District contributions subsequent to the measurement date	<u>1,177,737</u>	<u>49,421</u>	<u>1,227,158</u>
Total Deferred Outflows of Resources	<u>\$ 4,932,709</u>	<u>\$ 87,997</u>	<u>\$ 5,020,706</u>
<b>Deferred Inflows of Resources</b>			
Differences between expected and actual experience	\$ 218,434	\$ 35,909	\$ 254,343
Changes in proportion and differences between Park District contributions and proportionate share of contributions	<u>147,550</u>	<u>12,743</u>	<u>160,293</u>
Total Deferred Inflows of Resources	<u>\$ 365,984</u>	<u>\$ 48,652</u>	<u>\$ 414,636</u>

\$1,227,158 reported as deferred outflows of resources related to pension resulting from the Park District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional Pension Plan	OPERS Combined Plan	Total
Year Ending December 31:			
2020	\$ 1,467,071	\$ 1,080	\$ 1,468,151
2021	662,360	(2,705)	659,655
2022	209,467	(2,304)	207,163
2023	1,050,090	3,624	1,053,714
2024	0	(4,158)	(4,158)
Thereafter	<u>0</u>	<u>(5,613)</u>	<u>(5,613)</u>
Total	<u>\$ 3,388,988</u>	<u>\$ (10,076)</u>	<u>\$ 3,378,912</u>

### ***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following key actuarial assumptions and methods applied to all prior periods included in the measurement in accordance with the requirements of GASB 67:

<b>Actuarial Information</b>	<b>Traditional Pension Plan</b>	<b>Combined Plan</b>
Measurement and Valuation Date	December 31, 2018	December 31, 2018
Experience Study	5-Year Period Ended December 31, 2015	5-Year Period Ended December 31, 2015
Actuarial Cost Method	Individual Entry Age	Individual Entry Age
Actuarial Assumptions:		
Investment Rate of Return	7.20%	7.20%
Wage Inflation	3.25%	3.25%
Projected Salary Increases	3.25% - 10.75% (includes wage inflation at 3.25%)	3.25% - 8.25% (includes wage inflation at 3.25%)
Cost-of-living Adjustments	Pre-1/7/2013 retirees: 3.00% Simple Post-1/7/2013 Retirees: 3.00% Simple through 2018, then 2.15% Simple	Pre-1/7/2013 retirees: 3.00% Simple Post-1/7/2013 Retirees: 3.00% Simple through 2018, then 2.15% Simple

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the previously described tables.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

OPERS manages investments in three investment portfolios: the Defined Benefits portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio includes the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan, and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investments expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 2.94 percent for 2018.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term

objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.79 %
Domestic Equities	19.00	6.21
Real Estate	10.00	4.90
Private Equity	10.00	10.81
International Equities	20.00	7.83
Other investments	18.00	5.50
Total	100.00 %	5.95 %

**Discount Rate** The discount rate used to measure the total pension liability was 7.2 percent, post-experience study results. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Park District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** The following table presents the Park District’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.2 percent, as well as what the Park District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

Park District's proportionate share of the net pension liability/(asset)	1% Decrease (6.20%)	Current Discount Rate (7.20%)	1% Increase (8.20%)
Traditional Pension Plan	\$ 24,575,404	\$ 16,635,455	\$ 10,037,285
Combined Plan	\$ (29,094)	\$ (87,928)	\$ (130,529)

## Note 5 - Defined Benefit OPEB Plans

### Net OPEB Liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.



The net OPEB liability represents the Park District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the Park District's obligation for this liability to annually required payments. The Park District cannot control benefit terms or the manner in which OPEB are financed; however, the Park District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

#### ***Plan Description – Ohio Public Employees Retirement System (OPERS)***

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <https://www.opers.org/financial/reports.shtml>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer’s contribution to OPERS is set aside to fund OPERS health care plans.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.0 percent of earnable salary, and law enforcement employers contributed at a rate of 18.1 percent of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 0 percent during calendar year 2018. As recommended by OPERS’ actuary, the portion of employer contributions allocated to health care beginning January 1, 2019 remained at 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The Park District’s contractually required contribution was \$12,418 for fiscal year ending December 31, 2019.

***OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability and total OPEB liability were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. The Park District’s proportion of the net OPEB liability was based on the Park District’s share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	<u>OPERS</u>
Proportion of the Net OPEB Liability:	
Prior Measurement Date	0.061860%
Proportion of the Net OPEB Liability:	
Current Measurement Date	<u>0.060936%</u>
Change in Proportionate Share	<u>-0.000924%</u>
Proportionate Share of the Net OPEB Liability	\$ 7,944,616
OPEB Expense	\$ 719,566

At December 31, 2019, the Park District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>OPERS</u>
<b>Deferred Outflows of Resources</b>	
Net difference between projected and actual earnings on OPEB plan investments	\$ 364,213
Differences between expected and actual experience	2,691
Changes of assumptions	256,144
Changes in proportion and differences between Park District contributions and proportionate share of contributions	24,503
Park District contributions subsequent to the measurement date	<u>12,418</u>
Total Deferred Outflows of Resources	<u>\$ 659,969</u>
<b>Deferred Inflows of Resources</b>	
Differences between expected and actual experience	\$ 21,556
Changes in proportion and differences between Park District contributions and proportionate share of contributions	<u>65,600</u>
Total Deferred Inflows of Resources	<u>\$ 87,156</u>

\$12,418 reported as deferred outflows of resources related to OPEB resulting from Park District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>OPERS</u>
Year Ending December 31:	
2020	\$ 274,896
2021	43,015
2022	59,004
2023	<u>183,480</u>
Total	<u>\$ 560,395</u>

### ***Actuarial Assumptions - OPERS***

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
Single Discount Rate:	
Current measurement date	3.96 percent
Prior Measurement date	3.85 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate	3.71 percent
Health Care Cost Trend Rate	10.0 percent, initial 3.25 percent, ultimate in 2029
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 5.60 percent for 2018.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00 %	2.42 %
Domestic Equities	21.00	6.21
Real Estate Investment Trust	6.00	5.98
International Equities	22.00	7.83
Other investments	17.00	5.57
Total	100.00 %	5.16 %

**Discount Rate** A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.71 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the Park District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate** The following table presents the Park District's proportionate share of the net OPEB liability calculated using the single discount rate of 3.96 percent, as well as what the Park District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.96 percent) or one-percentage-point higher (4.96 percent) than the current rate:

	1% Decrease (2.96%)	Current Discount Rate (3.96%)	1% Increase (4.96%)
Park District's proportionate share of the net OPEB liability	\$ 10,164,125	\$ 7,944,616	\$ 6,179,520

**Sensitivity of the Park District's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate** Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.0 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	Current Health Care Cost Trend Rate		
	1% Decrease	Assumption	1% Increase
Park District's proportionate share of the net OPEB liability	\$ 7,636,500	\$ 7,944,616	\$ 8,299,483

## Note 6. Capital Assets

Capital Assets – Governmental Activities. Changes in capital assets during the year ended December 31, 2019 are as follows.

Class	Balance December 31, 2018		Additions	Deletions	Balance December 31, 2019		Less Accumulated Depreciation	Net Book Value
<b>Non-depreciated assets:</b>								
Land	\$40,629,931	\$509,485	\$0	\$41,139,416				\$41,139,416
Livestock	49,200	11,237	3,300	57,137				57,137
Construction in Progress		348,607		348,607				348,607
<b>Total Non-depreciated Assets</b>	<b>\$40,679,131</b>	<b>\$869,329</b>	<b>\$3,300</b>	<b>\$41,545,160</b>				<b>\$41,545,160</b>
<b>Depreciated assets:</b>								
Buildings	\$21,657,462	\$114,631	\$114,931	\$21,657,162	\$10,791,220			\$10,865,942
Machinery/Equipment	6,818,564	379,550	118,418	7,079,696	4,581,746			2,497,950
Vehicles	4,365,436	379,630	299,099	4,445,967	2,610,624			1,835,343
Furniture/Fixtures	1,908,453	143,584	14,140	2,037,897	1,361,459			676,438
Leasehold Improvements	5,207,610	215,964	810	5,422,764	1,755,254			3,667,510
Infrastructure	13,992,623	192,111	0	14,184,734	7,099,899			7,084,835
Land Improvements	4,453,332	391,775	0	4,845,107	2,951,297			1,893,810
<b>Total Depreciated Assets</b>	<b>\$58,403,480</b>	<b>\$1,817,245</b>	<b>\$547,398</b>	<b>\$59,673,327</b>	<b>\$31,151,499</b>			<b>\$28,521,828</b>
<b>Total Capital Assets</b>	<b>\$99,082,611</b>	<b>\$2,686,574</b>	<b>\$550,698</b>	<b>\$101,218,487</b>	<b>\$31,151,499</b>			<b>\$70,066,988</b>

**Changes in Accumulated Depreciation** – Governmental Activities for the year ended December 31, 2019. Governmental activities depreciation is charged to Parks and Recreation.

Class	Accumulated Depreciation December 31, 2018			Accumulated Depreciation December 31, 2019	
	2018	Additions	Deletions	2019	
Buildings	\$10,127,413	\$749,593	\$85,786	\$10,791,220	
Machinery/Equipment	4,242,430	448,493	109,177	4,581,746	
Vehicles	2,606,048	301,543	296,967	2,610,624	
Furniture/Fixtures	1,254,786	120,098	13,425	1,361,459	
Leasehold Improvements	1,470,056	286,008	810	1,755,254	
Infrastructure	6,425,000	674,899	0	7,099,899	
Land Improvements	2,735,322	215,975	0	2,951,297	
<b>Total Accumulated Depreciation</b>	<b>\$28,861,055</b>	<b>\$2,796,609</b>	<b>\$506,165</b>	<b>\$31,151,499</b>	

## Note 7. Long-Term Debt Obligations

**Changes in Long-term Liabilities.** During the year ended December 31, 2019, the following changes occurred in liabilities reported in the governmental activities long-term liabilities. The General Fund is the governmental fund type that has been used to liquidate compensated absences. There is no repayment schedule for the net pension liability and net OPEB liability; however, employer pension and OPEB contributions are made from the General Fund.

<b>Governmental Activities Long-Term Obligations</b>	<b>December 31,</b>			<b>December 31,</b>	<b>Due Within</b>
	<b>2018</b>	<b>Additions</b>	<b>Deletions</b>	<b>2019</b>	<b>One Year</b>
Compensated Absences	\$1,359,594	\$719,921	\$768,578	\$1,310,937	\$635,542
Net Pension Liability	9,718,440	8,068,313	1,151,298	16,635,455	0
Net OPEB Liability	6,717,540	1,241,360	14,284	7,944,616	0
<b>Total Governmental Activities</b>	<b>\$17,795,574</b>	<b>\$10,029,594</b>	<b>\$1,934,160</b>	<b>\$25,891,008</b>	<b>\$635,542</b>

## Note 8. Commitments and Contingencies

At December 31, 2019, the Park District had the following significant encumbrances:

<b>Improvement Fund</b>	
Berming Bucket	\$6,491
Aggregate	3,432
Painesville Township Park Master Plan	1,816
Lake Front Lodge Deck	7,300
Farmpark Shelter	15,249
Trail Easement	5,000
Central Control System	26,042
Bunker	23,784
Poultry Pen	499
Swing Cases	578
Gutters, Downspouts	1,031
LED Mounts, Strips	577
Excavator Rental	1,465
<b>Total Improvement Fund</b>	<b>\$93,264</b>

## Note 9. Risk Management

The Park District is exposed to various risks of loss related to torts, theft of damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. During 2019, the Park District contracted with several companies for various types of insurance as follows:

Carrier	Coverage	Deductible
Selective Insurance Companies	Property and Inland Marine	\$25,000
Selective Insurance Companies	Liquor and General Liability	25,000
Selective Insurance Companies	General Liability Umbrella	Various
Selective Insurance Companies	Automobile	25,000/1,000
Selective Insurance Companies	Abuse/Molestation	None
Hudson Insurance Company	Law Enforcement	25,000
Hudson Insurance Company	Public Officials Liability	25,000
National Union Fire Insurance	Volunteer Insurance	None
Travelers Insurance	Crime	5,000
Travelers Insurance	Cyber Crime	None

Settled claims have not exceeded this coverage in any of the past three years. The Park District pays the State Workers' Compensation system a premium based on a rate per \$100 of salary. This rate is calculated based on accident history and administrative costs. The Park District manages the hospital/medical, dental, and vision for its employees on a self-insured basis through the hospitalization self-insurance Internal Service Fund. Payments to the fund are made from the fund from which each employee is paid. Rates for 2019 were \$1,570.33 for family coverage and \$495.03 for single coverage. Five percent was paid by the employees. These rates were determined to maintain the balance in the Internal Service Fund to required levels. Medical Mutual of Ohio, the third party administrator, processes and pays the claims. An excess coverage insurance (stop-loss) policy purchased from Medical Mutual of Ohio covers claims in excess of \$85,000 per individual and total aggregate excess of 125 percent of expected claims.

The claims liability of \$141,355 in the fund at December 31, 2019 was enumerated by the third party administrator and is based on the requirements of the Governmental Accounting Standards Board Statement No. 10, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claim adjustment expenses and did not include other allocated or unallocated claim adjustment expenses. Changes in the fund's claims liability amount in 2017, 2018 and 2019 were:

	<b>Beginning of Year</b>	<b>Current Year Claims</b>	<b>Current Payments</b>	<b>End of Year Balance</b>
<b>2017</b>	\$103,898	\$1,072,498	\$1,039,334	\$137,062
<b>2018</b>	\$137,062	\$963,197	\$1,008,248	\$92,011
<b>2019</b>	\$92,011	\$1,152,578	\$1,103,234	\$141,355

The claims payable balance of \$141,355 will be paid within one year.

### **Note 10. Litigation**

The Park District is not party to any legal proceedings.

### **Note 11. Budgetary Basis of Accounting**

The Detailed Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance - Budget and Actual (Non-GAAP) Budgetary Basis - General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results compared to the budget and to demonstrate compliance with State statutes. The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts and disbursements. The major differences between the budget basis and the GAAP basis are as follows:

- (1) Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- (2) Expenditures are recorded when paid in cash or encumbered (budget) as opposed to when the liability is incurred (GAAP).
- (3) Encumbrances are recorded as expenditures (budget) as opposed to a reservation of fund balance (GAAP).



Listed below is a reconciliation of the results of operations for the year ended December 31, 2019 from the modified accrual basis to the budgetary basis.

	<b>General Fund</b>
Net Change in Funds as reported - modified accrual basis	\$1,554,313
Decrease (increase) in receivables and prepaid items	(\$594,660)
Increase (decrease) in accounts payable, due to other governments, accrued liabilities accrued wages, deferred inflows and retainage payable	\$563,218
2019 Change in the Fair Value of Investments and Petty Cash	(\$10,682)
Prior Year Change in the Fair Value of Investments	(\$14,829)
2019 encumbrances recognized as expenditures on a budgetary basis	(\$309,843)
Prior year encumbrances paid in 2019 not recognized budgetary basis	\$141,068
Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures and Other (Uses) as reported - budgetary basis	<u>\$1,328,585</u>

## Note 12. Fund Balance

Fund balance is classified as non-spendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the Park District is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

<b>Fund Balance</b>	<b>General Fund</b>	<b>Improvement Fund</b>	<b>Drug Enforcement Fund</b>
Non-Spendable for:			
Prepaid Items	\$275,123	\$2,964	
Materials and Supplies Inventory	\$298,294		
<b>Total Non-Spendable</b>	<u>\$573,417</u>	<u>\$2,964</u>	<u>\$0</u>
Restricted for:			
Drug Enforcement			\$13,370
<b>Total Restricted</b>	<u>\$0</u>	<u>\$0</u>	<u>\$13,370</u>
Committed to:			
Capital Improvements		\$93,264	
<b>Total Committed</b>	<u>\$0</u>	<u>\$93,264</u>	<u>\$0</u>
Assigned for:			
<b>Unpaid Obligations</b>	\$47,111	\$1,268,544	
<b>Unassigned</b>	\$13,202,915		
<b>Total Fund Balance</b>	<u>\$13,823,443</u>	<u>\$1,364,772</u>	<u>\$13,370</u>

## Note 13. Change in Accounting Principle

For 2019, the Park District implemented GASB Statement No. 84, *Fiduciary Activities*. This Statement established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the Park District will no longer be reporting agency funds. The Park District reviewed its fiduciary fund and all its agency funds will be reclassified as governmental funds. These changes were incorporated in the Park District's 2019 financial statements; however, there was no effect on the beginning net position/fund balance.

#### **Note 14. Subsequent Event**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Park District. The investments of the pension and other employee benefit plan in which the Park District participates have incurred a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the Park Districts' future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

(This page left blank intentionally)

Required Supplementary Information  
Schedule of the Park District's Proportionate Share of the Net Pension Liability  
Ohio Public Employees Retirement System  
Last Six Years (1)

<b>Traditional Plan</b>	<b>2019</b>	<b>2018</b>
Park District's Proportion of the Net Pension Liability	0.060740%	0.061948%
Park District's Proportionate Share of the Net Pension Liability	\$16,635,455	\$9,718,440
Park District's Covered Payroll	\$8,025,615	\$7,946,108
Park District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	207.28%	122.30%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.70%	84.66%
<b>Combined Plan</b>	<b>2018</b>	<b>2018</b>
Park District's Proportion of the Net Pension (Asset)	0.078632%	0.077006%
Park District's Proportionate Share of the Net Pension (Asset)	(\$87,928)	(\$104,830)
Park District's Covered Payroll	\$331,666	\$315,378
Park District's Proportionate Share of the Net Pension (Asset) as a Percentage of its Covered Payroll	26.51%	33.24%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)	126.64%	137.28%

(1) Information prior to 2014 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the Park District's measurement date which is the prior year end.

See accompanying notes to the required supplementary information

<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
0.060965%	0.063227%	0.060329%	0.060329%
\$13,844,136	\$10,951,713	\$7,288,879	\$7,124,248
\$7,664,288	\$7,650,268	\$7,227,502	\$7,097,983
180.63%	143.15%	100.85%	100.37%
77.25%	81.08%	86.45%	86.36%
<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
0.066737%	0.050710%	0.004518%	0.004518%
(\$37,143)	(\$24,676)	(\$17,396)	(\$4,740)
\$259,775	\$184,548	\$159,021	\$166,876
14.30%	13.37%	10.94%	2.84%
116.55%	116.90%	114.83%	104.33%

Required Supplementary Information  
Schedule of the Park District's Contributions - Pension  
Ohio Public Employees Retirement System  
Last Seven Years (1)

	<u>2019</u>	<u>2018</u>	<u>2017</u>
<u>Contractually Required Contributions</u>			
Traditional Plan	\$1,177,737	\$1,148,995	\$1,060,730
Combined Plan	49,421	46,433	40,999
Total Required Contributions	\$1,227,158	\$1,195,428	\$1,101,729
Contributions in Relation to the Contractually Required Contribution	(\$1,227,158)	(\$1,195,428)	(\$1,101,729)
Contribution Deficiency / (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
<u>Park District's Covered Payroll</u>			
Traditional Plan	\$8,241,900	\$8,025,615	\$7,946,108
Combined Plan	\$353,009	\$331,666	\$315,378
<u>Pension Contributions as a Percentage of Covered Payroll</u>			
Traditional Plan	14.29%	14.32%	13.35%
Combined Plan	14.00%	14.00%	13.00%

(1) Information prior to 2013 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

See accompanying notes to the required supplementary information

<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
\$947,121	\$945,899	\$893,001	\$947,260
31,173	22,146	19,083	21,694
\$978,294	\$968,045	\$912,084	\$968,954
(\$978,294)	(\$968,045)	(\$912,084)	(\$968,954)
\$0	\$0	\$0	\$0
\$7,664,288	\$7,650,268	\$7,227,502	\$7,097,983
\$259,775	\$184,548	\$159,021	\$166,876
12.36%	12.36%	12.36%	13.35%
12.00%	12.00%	12.00%	13.00%

Required Supplementary Information  
Schedule of the Park District's Proportionate Share of the Net OPEB Liability  
Ohio Public Employees Retirement System  
Last Three Years (1)

	<u>2019</u>	<u>2018</u>	<u>2017</u>
Park District's Proportion of the Net OPEB Liability	0.060936%	0.061860%	0.061140%
Park District's Proportionate Share of the Net OPEB Liability	\$7,944,616	\$6,717,540	\$6,175,348
Park District's Covered Payroll	\$8,657,408	\$8,564,130	\$8,253,763
Park District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	91.77%	78.44%	74.82%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.33%	54.14%	54.05%

(1) Information prior to 2017 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

Amounts presented as of the Park District's measurement date, which is the prior calendar year end.

See accompanying notes to the required supplementary information



(This page left blank intentionally)

Required Supplementary Information  
Schedule of the Park District's Contributions - OPEB  
Ohio Public Employees Retirement System  
Last Seven Years (1)

	<u>2019</u>	<u>2018</u>	<u>2017</u>
Contractually Required Contribution	\$12,418	\$12,005	\$94,056
Contributions in Relation to the Contractually Required Contribution	<u>(12,418)</u>	<u>(12,005)</u>	<u>(94,056)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Park District Covered Payroll	\$8,905,346	\$8,657,408	\$8,564,130
Contributions as a Percentage of Covered Payroll	0.14%	0.14%	1.10%

(1) Information prior to 2013 is not available. Schedule is intended to show ten years of information, and additional years' will be displayed as it becomes available.

See accompanying notes to the required supplementary information

<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
\$171,676	\$156,691	\$155,269	\$74,736
(171,676)	(156,691)	(155,269)	(74,736)
\$0	\$0	\$0	\$0
\$8,253,763	\$8,106,670	\$7,653,825	\$7,475,812
2.08%	1.93%	2.03%	1.00%

**OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)**

***Net Pension Liability***

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2014-2019.

*Changes in assumptions:* There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016 and 2018. For 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 8.00% to 7.50%, (b) the expected long-term average wage inflation rate was reduced from 3.75% to 3.25%, (c) the expected long-term average price inflation rate was reduced from 3.00% to 2.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality rates were updated to the RP-2014 Health Annuitant Mortality Table, adjusted for mortality improvement back to the observant period base year of 2006 and then established the base year as 2015 (f) mortality rates used in evaluating disability allowances were updated to the RP-2014 Disabled Mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and a base year of 2015 for males and 2010 for females (g) Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables. For 2019, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the expected investment return was reduced from 7.50% to 7.20%.

***Net OPEB Liability***

*Changes in benefit terms:* There were no changes in benefit terms from the amounts reported for 2018-2019.

*Changes in assumptions:* There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2018. For 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the expected investment return was reduced from 6.50% to 6.00%.

Lake Metroparks  
Detailed Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance  
Budget and Actual (Non GAAP) Budgetary Basis by Division - General Fund  
For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
<b>Revenues</b>				
Property Tax	\$13,643,200	\$13,801,756	\$14,577,382	\$775,626
Intergovernmental	2,113,986	2,139,210	2,013,267	(125,943)
Fees and Admissions	2,688,250	2,688,250	3,049,693	361,443
Merchandise Sales	603,505	603,505	573,809	(29,696)
Interest	125,000	125,000	223,948	98,948
Fines and Forfeitures	3,000	3,000	2,236	(764)
Contribution	121,400	121,400	160,471	39,071
Miscellaneous	68,000	68,000	243,010	175,010
<i>Total Revenues</i>	<u>19,366,341</u>	<u>19,550,121</u>	<u>20,843,816</u>	<u>1,293,695</u>
<b>Expenditures</b>				
Executive Division				
Salaries	374,603	374,603	368,064	6,539
OPERS	52,394	52,394	51,479	915
Medicare	5,426	5,426	5,332	94
Workers' Compensation	5,695	5,695	4,157	1,538
Medical Insurance	41,900	41,900	33,585	8,315
Professional Memberships	6,400	6,400	4,654	1,746
Travel	2,750	2,750	336	2,414
Mileage	2,300	2,300	1,688	612
Supplies	2,950	2,950	838	2,112
Contract Services	117,500	117,500	95,684	21,816
Telephone	2,920	2,920	2,905	15
Advertising	1,000	1,000	--	1,000
Capital Equipment	1,700	1,700	--	1,700
<i>Total Executive Division</i>	<u>617,538</u>	<u>617,538</u>	<u>568,722</u>	<u>48,816</u>
Registration Division				
Salaries	202,614	202,614	191,203	11,411
OPERS	28,366	28,366	26,769	1,597
Medicare	2,938	2,938	2,772	166
Workers' Compensation	3,080	3,080	2,245	835
Medical Insurance	72,500	72,500	35,536	36,964
Travel	100	100	--	100
Supplies	600	600	429	171
Contract Services	19,376	19,376	7,492	11,884
Telephone	3,490	3,490	3,486	4
Capital Equipment	1,400	1,400	--	1,400
<i>Total Registration Division</i>	<u>334,464</u>	<u>334,464</u>	<u>269,932</u>	<u>64,532</u>

(Continued)

Lake Metroparks  
Detailed Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance  
Budget and Actual (Non GAAP) Budgetary Basis by Division - General Fund  
For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
<b>Financial Services Division</b>				
Salaries	725,366	715,566	546,288	169,278
OPERS	79,649	79,649	76,362	3,287
Medicare	8,250	8,250	7,909	341
Workers' Compensation	8,654	8,654	6,054	2,600
Medical Insurance	113,400	113,400	111,245	2,155
Professional Memberships	3,300	3,300	2,157	1,143
Training and Education	11,040	11,040	3,621	7,419
Travel	18,469	18,469	2,259	16,210
Mileage	1,975	1,975	505	1,470
Supplies	44,315	44,315	24,249	20,066
Contract Services	406,635	406,635	499,356	(92,721)
Telephone	7,580	7,580	7,553	27
Advertising	8,050	8,050	6,301	1,749
Rentals	1,816	1,816	1,747	69
Insurance	217,811	217,811	200,422	17,389
Capital Equipment	3,050	3,050	550	2,500
Land Acquisition	92,000	101,800	101,769	31
<b>Total Administrative Services Division</b>	<b>1,751,360</b>	<b>1,751,360</b>	<b>1,598,347</b>	<b>153,013</b>
<b>Marketing Division</b>				
Salaries	402,724	402,724	395,104	7,620
OPERS	56,230	56,230	55,163	1,067
Medicare	5,824	5,824	5,713	111
Workers' Compensation	6,105	6,105	4,424	1,681
Medical Insurance	89,600	89,506	87,876	1,630
Professional Memberships	4,035	4,129	4,129	--
Training and Education	2,000	2,000	384	1,616
Travel	4,260	4,260	2,655	1,605
Mileage	650	650	116	534
Supplies	40,135	40,135	24,272	15,863
Contract Services	223,420	223,420	210,353	13,067
Telephone	5,240	5,240	5,229	11
Contract Repairs	200	200	--	200
Advertising	8,100	8,100	7,792	308
<b>Total Marketing Division</b>	<b>848,523</b>	<b>848,523</b>	<b>803,210</b>	<b>45,313</b>

(Continued)

Lake Metroparks  
Detailed Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance  
Budget and Actual (Non GAAP) Budgetary Basis by Division - General Fund  
For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
<b>Interpretive Services Division</b>				
Salaries	968,801	932,801	932,706	95
OPERS	135,128	130,128	130,079	49
Medicare	13,996	13,996	13,473	523
Workers' Compensation	14,675	10,675	10,544	131
Medical Insurance	130,700	142,450	142,440	10
Professional Memberships	915	1,525	1,521	4
Training and Education	2,400	2,400	321	2,079
Travel	4,050	4,050	3,952	98
Mileage	120	120	27	93
Supplies	125,525	124,915	122,060	2,855
Contract Services	79,599	91,199	91,139	60
Electric	48,000	39,100	39,077	23
Heat (Oil/Gas)	10,000	10,000	9,502	498
Water/Sewer	10,500	9,385	6,950	2,435
Telephone	25,220	25,220	24,647	573
Contract Repairs	14,500	18,015	18,011	4
Advertising	3,750	5,385	5,381	4
Rentals	1,150	1,150	365	785
Materials	6,800	33,315	33,311	4
Capital Equipment	10,250	10,250	7,978	2,272
<b>Total Interpretive Services Division</b>	<b>1,606,079</b>	<b>1,606,079</b>	<b>1,593,484</b>	<b>12,595</b>
<b>Park Operations Division</b>				
Salaries	1,819,414	1,815,479	1,749,245	66,234
OPERS	253,358	253,358	236,357	17,001
Medicare	26,242	26,242	25,227	1,015
Workers' Compensation	27,507	27,507	19,431	8,076
Medical Insurance	484,500	484,500	390,362	94,138
Professional Memberships	1,600	1,600	1,494	106
Training and Education	3,000	3,000	2,096	904
Travel	4,200	4,200	3,186	1,014
Supplies	467,500	467,500	399,594	67,906
Contract Services	119,070	119,070	105,413	13,657
Electric	83,400	86,500	86,500	--
Heat (Oil/Gas)	26,500	26,500	10,976	15,524
Water/Sewer	17,500	17,500	11,570	5,930
Telephone	10,140	10,140	10,029	111
Contract Repairs	52,000	52,000	39,280	12,720
Rentals	50,000	50,000	42,643	7,357
Materials	34,750	35,585	35,585	--
Capital Equipment	9,000	9,000	8,069	931
<b>Total Park Operations Division</b>	<b>3,489,681</b>	<b>3,489,681</b>	<b>3,177,057</b>	<b>312,624</b> (Continued)

Lake Metroparks  
Detailed Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance  
Budget and Actual (Non GAAP) Budgetary Basis by Division - General Fund  
For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
<b>Park Planning Division</b>				
Salaries	700,759	700,759	696,750	4,009
OPERS	97,804	97,804	97,293	511
Medicare	10,130	10,130	10,077	53
Workers' Compensation	10,620	8,210	7,788	422
Unemployment Compensation	--	2,260	2,255	5
Medical Insurance	192,700	192,700	164,626	28,074
Professional Memberships	1,800	1,800	795	1,005
Training and Education	300	300	38	262
Travel	6,985	6,985	6,296	689
Mileage	200	240	239	1
Supplies	14,250	14,250	12,570	1,680
Contract Services	41,620	41,620	37,693	3,927
Telephone	23,340	23,340	23,144	196
Materials	16,500	16,610	16,609	1
Capital Equipment	500	500	340	160
<b>Total Park Planning Division</b>	<b>1,117,508</b>	<b>1,117,508</b>	<b>1,076,513</b>	<b>40,995</b>
<b>Outdoor Education Division</b>				
Salaries	1,050,171	1,056,826	1,056,821	5
OPERS	146,570	147,135	147,132	3
Medicare	15,180	15,180	14,383	797
Workers' Compensation	15,915	15,915	11,599	4,316
Medical Insurance	173,600	166,380	155,447	10,933
Professional Memberships	690	690	472	218
Travel	8,570	8,570	4,855	3,715
Mileage	1,900	1,900	1,285	615
Supplies	186,975	186,975	165,857	21,118
Contract Services	134,730	134,730	113,249	21,481
Electric	38,500	38,500	31,157	7,343
Heat (Oil/Gas)	11,400	11,400	7,378	4,022
Water/Sewer	14,030	14,030	8,895	5,135
Telephone	20,290	20,290	16,678	3,612
Contract Repairs	29,700	29,700	25,000	4,700
Advertising	1,000	1,000	--	1,000
Rentals	10,840	10,840	7,151	3,689
Materials	2,760	2,760	2,251	509
Capital Equipment	38,985	38,985	34,816	4,169
<b>Total Outdoor Education Division</b>	<b>1,901,806</b>	<b>1,901,806</b>	<b>1,804,426</b>	<b>97,380</b>

(Continued)



Lake Metroparks  
Detailed Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance  
Budget and Actual (Non GAAP) Budgetary Basis by Division - General Fund  
For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
<b>Ranger Division</b>				
Salaries	1,024,628	1,017,708	1,014,353	3,355
OPERS	167,478	167,478	160,823	6,655
Medicare	14,631	14,641	14,640	1
Workers' Compensation	15,337	15,337	11,193	4,144
Medical Insurance	191,700	191,700	185,956	5,744
Professional Memberships	875	875	537	338
Training and Education	5,600	5,600	4,637	963
Travel	3,600	3,600	3,325	275
Supplies	30,319	30,319	27,190	3,129
Contract Services	152,997	152,997	129,968	23,029
Telephone	12,420	12,420	10,071	2,349
Contract Repairs	9,880	9,880	3,419	6,461
Advertising	340	340	255	85
Rentals	150	150	--	150
Capital Equipment	11,743	18,653	18,652	1
<b>Total Ranger Division</b>	<b>1,641,698</b>	<b>1,641,698</b>	<b>1,585,019</b>	<b>56,679</b>
<b>Farmpark Division</b>				
Salaries	1,492,957	1,490,747	1,446,243	44,504
OPERS	208,614	208,614	202,353	6,261
Medicare	21,607	21,607	20,958	649
Workers' Compensation	22,655	22,655	16,511	6,144
Medical Insurance	268,900	268,900	256,076	12,824
Professional Memberships	660	660	405	255
Training and Education	2,250	2,250	422	1,828
Travel	1,000	1,000	484	516
Supplies	392,810	392,810	381,946	10,864
Contract Services	221,927	221,927	217,988	3,939
Electric	72,000	74,210	74,209	1
Heat (Oil/Gas)	32,000	32,000	26,141	5,859
Water/Sewer	20,000	20,000	18,097	1,903
Telephone	17,020	17,020	16,676	344
Contract Repairs	31,150	31,150	29,998	1,152
Advertising	39,500	39,500	36,728	2,772
Rentals	8,650	8,650	8,575	75
Materials	37,400	37,400	26,064	11,336
Capital Equipment	36,900	36,900	33,862	3,038
<b>Total Farmpark Division</b>	<b>2,928,000</b>	<b>2,928,000</b>	<b>2,813,736</b>	<b>114,264</b>

(Continued)

Lake Metroparks  
Detailed Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance  
Budget and Actual (Non GAAP) Budgetary Basis by Division - General Fund  
For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
Golf Division				
Salaries	671,457	671,457	639,949	31,508
OPERS	93,535	93,535	86,810	6,725
Medicare	9,687	9,687	8,626	1,061
Workers' Compensation	10,150	10,150	6,836	3,314
Unemployment Compensation	--	145	143	2
Medical Insurance	132,400	117,465	108,446	9,019
Professional Memberships	2,350	2,350	2,287	63
Training and Education	200	200	100	100
Travel	300	300	--	300
Supplies	292,880	292,880	258,607	34,273
Contract Services	104,700	112,795	112,794	1
Electric	39,000	42,030	42,029	1
Heat (Oil/Gas)	13,700	13,700	8,568	5,132
Water/Sewer	16,150	16,150	10,811	5,339
Telephone	13,800	13,800	13,758	42
Contract Repairs	42,250	43,380	43,377	3
Advertising	2,625	2,625	1,921	704
Rentals	126,930	126,930	125,045	1,885
Capital Equipment	450	2,985	2,984	1
Land Acquisition	1,700	1,700	1,694	6
Total Golf Division	1,574,264	1,574,264	1,474,785	99,479
<i>Total General Fund Expenditures</i>	<u>17,810,921</u>	<u>17,810,921</u>	<u>16,765,231</u>	<u>1,045,690</u>
<i>Excess (Deficiency) of Revenues Over Expenditures</i>	1,555,420	1,739,200	4,078,585	2,339,385
<b>Other Financing Sources (Uses)</b>				
Transfer Out	(2,750,000)	(2,750,000)	(2,750,000)	--
<i>Total Other Financing Sources (Uses)</i>	<u>(2,750,000)</u>	<u>(2,750,000)</u>	<u>(2,750,000)</u>	<u>--</u>
<i>Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures and Other (Uses)</i>	(1,194,580)	(1,010,800)	1,328,585	2,339,385
<i>Fund Balance Budget Basis - Beginning of the Year</i>	11,980,207	11,980,207	11,980,207	--
Recovery of Prior Year Encumbrances	80,303	80,303	80,303	--
<i>Fund Balance Budget Basis - End of the Year</i>	<u>\$10,865,930</u>	<u>\$11,049,710</u>	<u>\$13,389,095</u>	<u>\$2,339,385</u>

Lake Metroparks  
Detailed Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance  
Budget and Actual (Non-GAAP) Budgetary Basis - Improvement Fund  
For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
<b>Revenues</b>				
Intergovernmental	\$110,000	\$110,000	\$65,997	(\$44,003)
Fees and Admissions	15,800	15,800	15,816	16
Interest	7,500	7,500	32,206	24,706
Contributions	43,000	43,000	73,635	30,635
Miscellaneous	--	--	80,593	80,593
<i>Total Revenues</i>	<u>176,300</u>	<u>176,300</u>	<u>268,247</u>	<u>91,947</u>
<b>Expenditures</b>				
Construction	2,199,000	2,307,310	2,307,305	5
Capital Equipment	618,000	618,000	616,642	1,358
Land Acquisition	600,000	491,690	395,911	95,779
<i>Total Expenditures</i>	<u>3,417,000</u>	<u>3,417,000</u>	<u>3,319,858</u>	<u>97,142</u>
<i>Excess (Deficiency) of Revenues Over Expenditures</i>	(3,240,700)	(3,240,700)	(3,051,611)	189,089
<b>Other Financing Sources (Uses)</b>				
Transfers In	2,750,000	2,750,000	2,750,000	--
<i>Total Other Financing Sources (Uses)</i>	<u>2,750,000</u>	<u>2,750,000</u>	<u>2,750,000</u>	<u>--</u>
<i>Excess (Deficiency) of Revenues and Other Financing Sources Over Expenditures and Other (Uses)</i>	(490,700)	(490,700)	(301,611)	189,089
<i>Fund Balance Budget Basis - Beginning of the Year</i>	962,748	962,748	962,748	--
Recovery of Prior Year Encumbrances	51,393	51,393	51,393	--
<i>Fund Balance Budget Basis - End of the Year</i>	<u>\$523,441</u>	<u>\$523,441</u>	<u>\$712,530</u>	<u>\$189,089</u>

Lake Metroparks  
Detailed Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance  
Budget and Actual (Non-GAAP) Budgetary Basis - Drug Enforcement Fund  
For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
<b>Revenues</b>				
Fines and Forfeitures	\$2,500	\$2,500	\$3,392	\$892
Interest	100	100	173	73
<i>Total Revenues</i>	<u>2,600</u>	<u>2,600</u>	<u>3,565</u>	<u>965</u>
<b>Expenditures</b>				
Supplies	500	500	--	500
Contracts	1,000	1,000	686	314
Capital Equipment	3,000	3,000	375	2,625
<i>Total Expenditures</i>	<u>4,500</u>	<u>4,500</u>	<u>1,061</u>	<u>3,439</u>
<i>Excess (Deficiency) of Revenues Over Expenditures</i>	(1,900)	(1,900)	2,504	4,404
<i>Fund Balance Budget Basis - Beginning of the Year</i>	<u>9,778</u>	<u>9,778</u>	<u>9,778</u>	<u>--</u>
<i>Fund Balance Budget Basis - End of the Year</i>	<u>\$7,878</u>	<u>\$7,878</u>	<u>\$12,282</u>	<u>\$4,404</u>

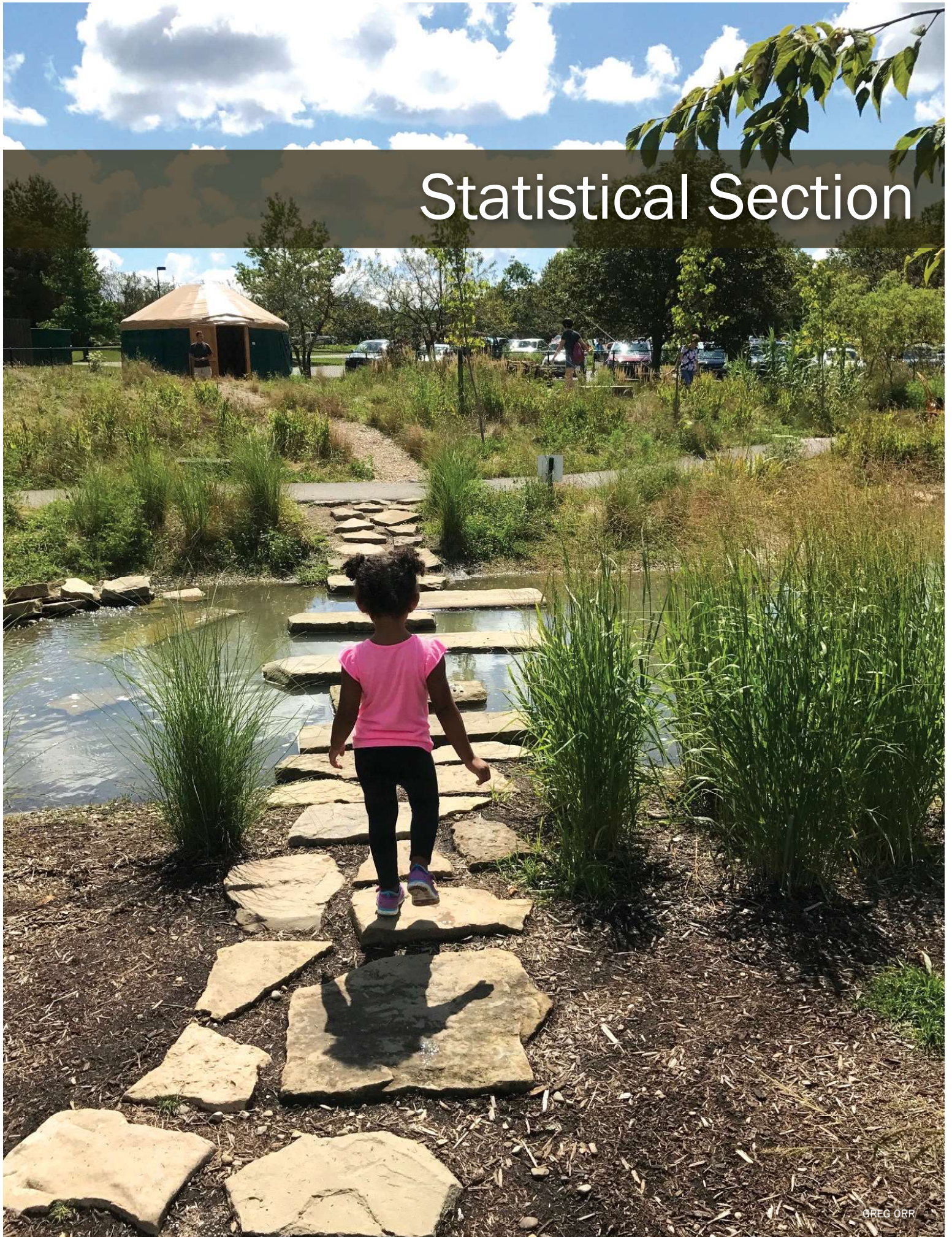
Lake Metroparks  
 Schedule of Revenues, Expenses and Changes in Fund Equity  
 Budget and Actual (Non-GAAP) Budgetary Basis - Internal Service Fund  
 For the Year Ended December 31, 2019

	Original Budget	Final Budget	Actual	Variance with Final Budget- Positive (Negative)
<b>Revenues</b>				
Fees and Admissions	\$1,603,500	\$1,603,500	\$1,787,936	\$184,436
Interest	5,000	5,000	7,299	2,299
Miscellaneous	--	--	1,488	1,488
<i>Total Revenues</i>	<u>1,608,500</u>	<u>1,608,500</u>	<u>1,796,723</u>	<u>188,223</u>
<b>Expenses</b>				
Contract Services	1,634,000	1,634,000	1,587,204	46,796
<i>Total Expenses</i>	<u>1,634,000</u>	<u>1,634,000</u>	<u>1,587,204</u>	<u>46,796</u>
<i>Excess (Deficiency) of Revenues Over Expenses</i>	(25,500)	(25,500)	209,519	235,019
<i>Fund Equity Budget Basis - Beginning of the Year</i>	<u>1,177,767</u>	<u>1,177,767</u>	<u>1,177,767</u>	<u>--</u>
<i>Fund Equity Budget Basis - End of the Year</i>	<u><u>\$1,152,267</u></u>	<u><u>\$1,152,267</u></u>	<u><u>\$1,387,286</u></u>	<u><u>\$235,019</u></u>

(This page left blank intentionally)



# Statistical Section









## STATISTICAL SECTION

This part of Lake Metroparks' Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Park District's overall financial health.

### CONTENTS

### Tables

#### **Financial Trends** ..... 1 - 5

These schedules contain trend information to help the reader understand how the Park District's financial performance and well-being have changed over time.

#### **Revenue Capacity** ..... 6 - 10

These schedules contain information to help the reader assess the factors affecting the Park District's ability to generate its property taxes.

#### **Debt Capacity** ..... 11 - 13

These schedules present information to help the reader assess the affordability of the Park District's current levels of outstanding debt and the Park District's ability to issue additional debt in the future.

#### **Demographic and Economic Information** ..... 14 - 15

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Park District's financial activities take place and to help make comparisons over time and with other governments.

#### **Operating Information** ..... 16 - 18

These schedules contain information about the Park District's operations and resources to help the reader understand how the Park District's financial information relates to the services the Park District provides and the activities it performs.

*Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year. The Park District implemented Governmental Accounting Standards Board Statement No. 34 in 2000; schedules presenting government-wide information include information beginning in that year.*

(This page left blank intentionally)

Lake Metroparks  
Net Position by Component  
Last Ten Years  
*(accrual basis of accounting)*

Table 1

	2019	2018	2017 (1)	2016	2015	2014 (2)	2013	2012	2011	2010
<b>Governmental Activities:</b>										
Investment in										
Capital Assets	\$70,066,988	\$70,221,556	\$69,370,232	\$59,186,235	\$55,003,063	\$51,566,628	\$49,646,523	\$41,081,648	\$39,011,731	\$36,542,728
Restricted	1,394,833	960,253	2,355,907	3,962,840	6,349,303	5,575,359	3,127,569	4,508,926	1,897,181	951,169
Unrestricted	<u>(3,838,627)</u>	<u>(2,392,759)</u>	<u>(3,448,532)</u>	<u>3,581,184</u>	<u>1,641,140</u>	<u>(1,020,299)</u>	<u>5,217,508</u>	<u>8,935,678</u>	<u>9,450,590</u>	<u>9,832,222</u>
<i>Total Governmental Activities</i>										
<i>Net Position</i>	67,623,194	68,789,050	68,277,607	66,730,259	62,993,506	56,121,688	57,991,600	54,526,252	50,359,502	47,326,119
<b>Business-type Activities:</b>										
Investment in										
Capital Assets and Goodwill				7,369,274	7,425,404	7,633,831	7,851,561	8,099,884	8,440,299	8,727,230
Unrestricted				<u>(169,930)</u>	<u>(343,328)</u>	<u>(414,604)</u>	<u>133,546</u>	<u>124,531</u>	<u>11,796</u>	<u>270,439</u>
<i>Total Business-type Activities</i>										
<i>Net Position</i>				7,199,344	7,082,076	7,219,227	7,985,107	8,224,415	8,452,095	8,997,669
<b>Primary Government:</b>										
Investment in										
Capital Assets and Goodwill	70,066,988	70,221,556	69,370,232	66,555,509	62,428,467	59,200,459	57,498,084	49,181,532	47,452,030	45,269,958
Restricted	1,394,833	960,253	2,355,907	3,962,840	6,349,303	5,575,359	3,127,569	4,508,926	1,897,181	951,169
Unrestricted	<u>(3,838,627)</u>	<u>(2,392,759)</u>	<u>(3,448,532)</u>	<u>3,411,254</u>	<u>1,297,812</u>	<u>(1,434,903)</u>	<u>5,351,054</u>	<u>9,060,209</u>	<u>9,462,386</u>	<u>10,102,661</u>
<i>Total Primary Government</i>										
<i>Net Position</i>	<u>\$67,623,194</u>	<u>\$68,789,050</u>	<u>\$68,277,607</u>	<u>\$73,929,603</u>	<u>\$70,075,582</u>	<u>\$63,340,915</u>	<u>\$65,976,707</u>	<u>\$62,750,667</u>	<u>\$58,811,597</u>	<u>\$56,323,788</u>

(1) - The Golf Division was restated to the Governmental Activities and the Park District implemented GASB 75.

(2) - Restated for GASB Statement No.68 Implementation

Lake Metroparks  
Changes in Net Position

Table 2

Last Ten Years  
(accrual basis of accounting)

	2019	2018	2017 (1)	2016	2015	2014	2013	2012	2011	2010
<b>Program Revenues</b>										
Governmental Activities:										
Charges for Services	\$3,604,761	\$3,327,662	\$3,464,775	\$2,196,799	\$1,925,663	\$1,864,614	\$1,708,250	\$1,596,912	\$1,562,851	\$1,676,087
Operating Grants and Contributions	166,561	133,224	153,109	100,408	123,910	93,284	127,874	119,523	259,446	185,464
Capital Grants and Contributions	113,744	177,701	111,005	688,081	3,106,608	1,906,586	5,307,931	34,768	-	1,300,908
<i>Total Governmental Activities</i>										
<i>Program Revenues</i>	3,885,066	3,638,587	3,728,889	2,985,288	5,156,181	3,864,484	7,144,055	1,751,203	1,822,297	3,162,459
Business-type Activities:										
Charges for Services				1,270,903	1,250,204	1,243,789	1,336,732	1,484,143	1,331,538	1,479,153
Operating Grants and Contributions				1,250	350	1,950	1,000	4,200	2,950	2,250
Capital Grants and Contributions				-	-	-	-	-	-	-
<i>Total Business-type Activities</i>										
<i>Program Revenues</i>				1,272,153	1,250,554	1,245,739	1,337,732	1,488,343	1,334,488	1,481,403
<i>Total Primary Government</i>										
<i>Program Revenues</i>				4,257,441	6,406,735	5,110,223	8,481,787	3,239,546	3,156,785	4,643,862
<b>Expenses</b>										
Governmental Activities:										
Parks and Recreation	22,588,374	20,050,584	20,344,042	14,216,827	13,368,742	14,514,432	14,765,506	13,409,553	15,017,536	14,935,586
Interest on Long-term Debt	-	-	-	-	-	10,534	36,231	66,569	101,959	136,674
<i>Total Governmental Activities</i>										
<i>Expenses</i>	22,588,374	20,050,584	20,344,042	14,216,827	13,368,742	14,524,966	14,801,737	13,476,122	15,119,495	15,072,260

(Continued)

Lake Metroparks  
Changes in Net Position  
Last Ten Years  
*(accrual basis of accounting)*

	2019	2018	2017 (1)	2016	2015	2014	2013	2012	2011	2010
<b>Business-type Activities:</b>										
Golf				1,907,246	1,888,004	1,897,051	1,944,968	1,984,890	1,983,913	2,033,991
<i>Total Business-type Activities</i>										
Expenses				1,907,246	1,888,004	1,897,051	1,944,968	1,984,890	1,983,913	2,033,991
<i>Total Primary Government</i>										
Expenses				16,124,073	15,256,746	16,422,017	16,746,705	15,461,012	17,103,408	17,106,251
<b>Net (Expense) Revenue</b>										
Governmental Activities	(18,703,308)	(16,411,997)	(16,615,153)	(11,231,539)	(8,212,561)	(10,660,482)	(7,657,682)	(11,724,919)	(13,297,198)	(11,909,801)
Business-type Activities	-	-	-	(635,093)	(637,450)	(651,312)	(607,236)	(496,547)	(649,425)	(552,588)
<i>Total Primary Government</i>										
Net Expense	<u>(\$18,703,308)</u>	<u>(\$16,411,997)</u>	<u>(\$16,615,153)</u>	<u>(\$11,866,632)</u>	<u>(\$8,850,011)</u>	<u>(\$11,311,794)</u>	<u>(\$8,264,918)</u>	<u>(\$12,221,466)</u>	<u>(\$13,946,623)</u>	<u>(\$12,462,389)</u>

**General Revenues and Other Changes in  
Net Position**

<b>Governmental Activities:</b>										
Property Tax	\$14,924,109	\$14,392,184	\$14,865,103	\$14,490,425	\$14,251,533	\$13,446,921	\$15,014,989	\$13,237,724	\$13,144,102	\$13,006,874
Grants and Entitlements, Unrestricted	2,007,449	2,030,230	2,038,969	1,080,734	1,190,385	1,304,184	2,139,465	2,815,857	3,153,041	3,820,038
Interest	260,474	235,978	98,274	57,609	20,069	7,810	12,158	6,773	4,685	9,352
Miscellaneous	345,420	265,048	79,487	89,524	122,392	99,107	134,904	98,015	128,753	131,676
Transfers	-	-	-	(750,000)	(500,000)	(400,000)	(350,000)	(266,700)	(100,000)	(435,854)
<i>Total Governmental Activities</i>	<u>17,537,452</u>	<u>16,923,440</u>	<u>17,081,833</u>	<u>14,968,292</u>	<u>15,084,379</u>	<u>14,458,022</u>	<u>16,951,516</u>	<u>15,891,669</u>	<u>16,330,581</u>	<u>16,532,086</u>

(Continued)

Lake Metroparks  
Changes in Net Position  
Last Ten Years  
*(accrual basis of accounting)*

	2019	2018	2017 (1)	2016	2015	2014	2013	2012	2011	2010
<b>Business-type Activities:</b>										
Interest				1,946	278	447	280	201	51	505
Loss on Disposal of Capital Assets				-	(1,058)	-	-	-	-	-
Miscellaneous				415	1,079	25,039	17,648	1,966	3,800	4,578
Transfers				750,000	500,000	400,000	350,000	266,700	100,000	435,854
<i>Total Business-type Activities</i>				752,361	500,299	425,486	367,928	268,867	103,851	440,937
<i>Total Primary Government</i>	17,537,452	16,923,440	17,081,833	15,720,653	15,584,678	14,883,508	17,319,444	16,160,536	16,434,432	16,973,023
<b>Change in Net Position</b>										
Governmental Activities	(1,165,856)	511,443	466,680	3,736,753	6,871,818	3,797,540	9,293,834	4,166,750	3,033,383	4,622,285
Business-type Activities	-	-	-	117,268	(137,151)	(225,826)	(239,308)	(227,680)	(545,574)	(111,651)
<i>Total Primary Government</i>										
<i>Change in Net Position</i>	(\$1,165,856)	\$511,443	\$466,680	\$3,854,021	\$6,734,667	\$3,571,714	\$9,054,526	\$3,939,070	\$2,487,809	\$4,510,634

(1) - The Golf Division was restated to the Governmental Activities and the Park District implemented GASB 75.

Lake Metroparks  
 Program Revenues by Function/Program  
 Last Ten Years  
 (accrual basis of accounting)

Table 3

	2019	2018	2017 (1)	2016	2015	2014	2013	2012	2011	2010
<b>Function/Program</b>										
Governmental Activities:										
Parks and Recreation	\$3,885,066	\$3,638,587	\$3,728,889	\$2,985,288	\$5,156,181	\$3,864,484	\$7,144,055	\$1,751,203	\$1,822,297	\$3,162,459
<i>Total Governmental Activities</i>	3,885,066	3,638,587	3,728,889	2,985,288	5,156,181	3,864,484	7,144,055	1,751,203	1,822,297	3,162,459
Business-type Activities:										
Golf				1,272,153	1,250,554	1,245,739	1,337,732	1,488,343	1,334,488	1,481,403
<i>Total Business-type Activities</i>				1,272,153	1,250,554	1,245,739	1,337,732	1,488,343	1,334,488	1,481,403
<i>Total Primary Government</i>	<u>\$3,885,066</u>	<u>\$3,638,587</u>	<u>\$3,728,889</u>	<u>\$4,257,441</u>	<u>\$6,406,735</u>	<u>\$5,110,223</u>	<u>\$8,481,787</u>	<u>\$3,239,546</u>	<u>\$3,156,785</u>	<u>\$4,643,862</u>

(1) - The Golf Division was restated to Governmental Activities and the Park District implemented GASB 75.

Lake Metroparks  
Fund Balances, Governmental Funds  
Last Ten Years  
(modified accrual basis of accounting)

Table 4

	2019	2018 (1)	2017	2016	2015	2014	2013	2012	2011	2010
<b>General Fund</b>										
Nonspendable	\$573,417	\$505,505	\$370,772	\$372,235	\$346,957	\$328,013	\$328,906	\$301,090	\$320,626	\$325,995
Committed	-	-	--	--	--	16,008	28,776	16,416	22,047	40,295
Assigned	47,111	46,868	42,030	216,308	166,127	219,989	48,350	216,690	239,096	250,470
Unassigned	13,202,915	11,760,083	9,948,484	8,024,290	6,152,914	3,985,853	3,014,159	2,212,275	3,576,721	4,330,452
Reserved	--	--	--	--	--	--	--	--	--	--
Unreserved	--	--	--	--	--	--	--	--	--	--
<b>Total General Fund</b>	<b>13,823,443</b>	<b>12,312,456</b>	<b>10,361,286</b>	<b>8,612,833</b>	<b>6,665,998</b>	<b>4,549,863</b>	<b>3,420,191</b>	<b>2,746,471</b>	<b>4,158,490</b>	<b>4,947,212</b>
<b>All Other Governmental Funds</b>										
Nonspendable	\$2,964	\$4,951	\$10,379	\$--	\$--	\$--	\$--	\$--	\$--	\$--
Restricted	13,370	9,991	19,214	13,430	7,029	2,654	8,351	5,891	4,974	6,136
Committed	93,264	115,865	147,548	2,540,712	2,058,039	1,748,933	786,045	596,018	798,902	1,248,124
Assigned	1,268,544	1,230,490	1,443,441	1,470,967	4,258,222	3,823,808	3,196,323	4,587,460	1,973,860	1,142,960
<b>Total All Other Governmental Funds</b>	<b>1,378,142</b>	<b>1,361,297</b>	<b>1,620,582</b>	<b>4,025,109</b>	<b>6,323,290</b>	<b>5,575,395</b>	<b>3,990,719</b>	<b>5,189,369</b>	<b>2,777,736</b>	<b>2,397,220</b>
<b>Total Governmental Funds</b>	<b>\$15,201,585</b>	<b>\$13,673,753</b>	<b>\$11,981,868</b>	<b>\$12,637,942</b>	<b>\$12,989,288</b>	<b>\$10,125,258</b>	<b>\$7,410,910</b>	<b>\$7,935,840</b>	<b>\$6,936,226</b>	<b>\$7,344,432</b>

Note: GASB Statement No. 54 changed the reporting of fund balances by establishing fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The Park District adopted GASB Statement No. 54 for the year ending December 31, 2010.

(1) - Prior to 2018, the Golf Division was included in the Business-type Activities.



Lake Metroparks  
 Changes in Fund Balances, Governmental Funds  
 Last Ten Years  
 (modified accrual basis of accounting)

Table 5

	2019	2018 (1)	2017	2016	2015	2014	2013	2012	2011	2010
<b>Revenues</b>										
Property Taxes	\$14,577,382	\$14,444,628	\$14,562,609	\$14,427,675	\$14,260,551	\$13,935,222	\$13,941,446	\$12,067,641	\$12,006,006	\$12,024,728
Intergovernmental	2,079,264	2,105,664	2,039,557	3,003,122	5,174,596	3,593,193	5,955,211	2,815,857	3,249,070	5,130,229
Fees and Admissions	2,978,556	2,750,413	1,808,631	1,750,245	1,485,377	1,463,957	1,303,320	1,203,335	1,199,290	1,284,526
Merchandise Sales	651,513	613,230	435,184	453,182	435,531	414,872	400,706	392,183	360,971	388,043
Interest	275,466	215,910	93,824	57,563	20,063	14,321	11,932	6,414	4,223	8,403
Fines and Forfeitures	5,734	6,144	9,507	13,916	7,250	3,570	4,224	1,394	2,590	3,518
Contributions	197,927	222,824	136,848	182,908	135,560	564,418	929,099	154,291	163,417	176,181
Miscellaneous	330,474	252,665	136,709	152,702	119,897	99,374	134,904	98,015	128,753	131,676
<b>Total Revenues</b>	<b>21,096,316</b>	<b>20,611,478</b>	<b>19,222,869</b>	<b>20,041,313</b>	<b>21,638,825</b>	<b>20,088,927</b>	<b>22,680,842</b>	<b>16,739,130</b>	<b>17,114,320</b>	<b>19,147,304</b>
<b>Expenditures</b>										
Parks and Recreation	16,347,069	15,854,947	14,042,412	13,634,859	13,349,659	12,829,623	12,343,055	11,942,728	12,635,485	12,839,309
Capital Outlay	3,178,089	3,701,862	5,265,123	6,030,962	4,934,786	3,493,712	9,871,650	2,612,602	3,852,869	5,090,580
Debt Service:										
Principal Retirement	-	-	-	-	-	625,000	625,000	825,000	825,000	825,000
Interest and Fiscal Charges	-	-	-	-	-	12,741	38,437	68,776	103,881	139,013
<b>Total Expenditures</b>	<b>19,525,158</b>	<b>19,556,809</b>	<b>19,307,535</b>	<b>19,665,821</b>	<b>18,284,445</b>	<b>16,961,076</b>	<b>22,878,142</b>	<b>15,449,106</b>	<b>17,417,235</b>	<b>18,893,902</b>
<i>Excess of Revenues Over (Under) Expenditures</i>	<b>1,571,158</b>	<b>1,054,669</b>	<b>(84,666)</b>	<b>375,492</b>	<b>3,354,380</b>	<b>3,127,851</b>	<b>(197,300)</b>	<b>1,290,024</b>	<b>(302,915)</b>	<b>253,402</b>
<b>Other Financing Sources (Uses)</b>										
Sale of Bonds	-	-	-	-	-	-	-	-	-	-
Transfers In	2,750,000	2,800,000	2,600,000	2,500,000	2,500,000	3,046,418	4,000,000	4,509,480	4,078,541	3,677,211
Transfers Out	(2,750,000)	(2,800,000)	(3,150,000)	(3,250,000)	(3,000,000)	(3,446,418)	(4,350,000)	(4,776,180)	(4,178,541)	(4,113,065)
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>-</b>	<b>(550,000)</b>	<b>(750,000)</b>	<b>(500,000)</b>	<b>(400,000)</b>	<b>(350,000)</b>	<b>(266,700)</b>	<b>(100,000)</b>	<b>(435,854)</b>
<b>Net Change in Fund Balances</b>	<b>\$1,571,158</b>	<b>\$1,054,669</b>	<b>(\$634,666)</b>	<b>(\$374,508)</b>	<b>\$2,854,380</b>	<b>\$2,727,851</b>	<b>(\$547,300)</b>	<b>\$1,023,324</b>	<b>(\$402,915)</b>	<b>(\$182,452)</b>
Debt Service as a percentage of noncapital expenditures	0.0%	0.0%	0.0%	0.0%	0.0%	4.6%	5.1%	7.0%	6.8%	7.0%

(1) - Prior to 2018, the Golf Division was included in the Business-type Activities.

Lake Metroparks

Table 6

Tax Revenues by Source, Governmental Funds

Last Ten Years  
*(modified accrual basis of accounting)*

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Property Taxes	\$14,577,382	\$14,444,628	\$14,562,609	\$14,427,675	\$14,260,551	\$13,935,222	\$13,941,446	\$12,067,641	\$12,006,006	\$12,024,728

Lake Metroparks  
 Assessed and Estimated Actual Value of Taxable Property  
 Last Ten Years  
 (Amounts in 000's)

Table 7

97

Fiscal Year	<u>REAL PROPERTY</u>		<u>PUBLIC UTILITY PROPERTY</u>		<u>PERSONAL PROPERTY</u>		<u>TOTAL</u>		Full Tax Rate Per \$1,000 of Assessed Valuation	Weighted Average Tax Rate
	Assessed Value	Estimated Actual Value (1)	Assessed Value	Estimated Actual Value (1)	Assessed Value	Estimated Actual Value (1)	Assessed Value	Estimated Actual Value		
2019	\$5,967,599	\$17,050,283	\$361,378	\$410,657	\$0	\$0	\$6,328,977	\$17,460,940	2.8000	2.5581
2018	5,503,360	15,723,886	346,036	393,222	0	0	5,849,397	16,117,108	2.8000	2.7639
2017	5,480,455	15,658,443	398,760	453,136	0	0	5,879,215	16,111,579	2.8000	2.7400
2016	5,504,066	15,725,903	365,366	415,188	0	0	5,869,432	16,141,901	2.8000	2.7636
2015	5,394,376	15,412,502	344,819	391,841	0	0	5,739,195	15,804,343	2.8000	2.80000
2014	5,372,965	15,351,329	301,273	342,356	0	0	5,674,238	15,693,685	2.8000	2.80000
2013	5,391,010	15,402,887	335,746	381,529	0	0	5,726,756	15,784,416	2.8000	2.80000
2012	5,978,514	17,081,468	339,983	386,344	0	0	6,318,497	17,467,812	2.3000	2.17590
2011	6,032,522	17,235,777	380,705	432,619	0	0	6,413,227	17,668,396	2.3000	2.16429
2010	5,971,597	17,061,705	361,650	410,966	5,280	52,800	6,338,527	17,525,471	2.3000	2.15792

(1) Estimated Actual Value is calculated by dividing the Assessed Value by the assessment percentage. The percentages for 2019 are 35% for all Real Property and 88% for Public Utility Property.

Source: Lake County Auditor's Office

Lake Metroparks  
Property Tax Rates - All Direct and Overlapping Governments  
(Per \$1,000 Of Assessed Value)  
Last Ten Years

Table 8

	2010	2011	2012	2013
<b>COUNTY UNITS</b>				
General Fund	\$2.10	\$2.10	\$2.10	\$1.00
Dev. Disabilities Brd.	4.9	4.9	4.9	4.9
ADAMHS Board	1.6	1.6	1.6	1.6
Narcotics	0.3	0.3	0.3	0.3
Child Welfare	0.7	0.7	0.7	0.7
Regional Forensic Lab	0.3	0.3	0.3	0.3
Senior Citizens	<u>0.4</u>	<u>0.4</u>	<u>0.4</u>	<u>0.5</u>
TOTAL RATES	10.3	10.3	10.3	9.3
<b>SCHOOL DISTRICTS</b>				
Fairport Harbor (a)	85.43	85.42	90.33	90.9
Kirtland Local (a)	73.88	73.7	73.56	80.19
Madison Local (a)	55.74	55.57	55.59	60.13
Mentor Exempt	77.64	77.61	76.96	77.8
Painesville City (a)	86.12	86.12	59.8	92.22
Riverside (a)	55.68	55.67	55.79	56.25
Perry Local (a)	45.7	45.7	45.7	45.7
Wickliffe Local	67.31	67.31	75.21	75.2
Willoughby-Eastlake	52.81	52.55	53.02	60.52
<b>CORPORATIONS</b>				
Eastlake	8.3	8.3	8.3	8.3
Kirtland	11.05	11.05	11.05	11.05
Mentor	4.5	4.5	4.5	4.5
Mentor-on-the-Lake	24	24	24	24
Painesville	3.7	3.7	3.7	3.7
Wickliffe	8.02	8.01	8.02	8.09
Willoughby	8.58	8.58	8.53	8.53
Willoughby Hills	7.3	7.3	7.3	7.3
Willowick	19.5	19.5	19.5	19.5

2014	2015	2016	2017	2018	2019
\$1.00	\$1.00	\$1.00	\$1.00	\$1.00	\$1.00
4.9	4.9	4.9	4.9	4.9	4.9
1.6	1.6	1.6	1.6	1.6	1.6
0.3	0.3	0.3	0.3	0.3	0.3
0.7	0.7	0.7	0.7	1.1	1.1
0.3	0.3	0.3	0.3	0.7	0.7
<u>0.5</u>	<u>0.5</u>	<u>0.5</u>	<u>0.8</u>	<u>0.8</u>	<u>0.8</u>
9.3	9.3	9.3	9.6	10.4	10.4
90.95	90.81	90.92	89.43	88.12	88.12
79.94	79.7	78.82	77.40	75.96	75.96
59.6	59.4	57.62	61.24	60.58	60.58
77.49	78.92	78.66	82.05	81.30	81.30
92.98	93.16	93.04	91.63	90.26	90.26
56.24	56.21	55.28	60.88	60.45	60.45
45.7	45.7	45.7	44.20	44.20	44.20
75.21	76.71	83.11	83.11	83.11	83.11
61.24	63.21	64.27	64.33	62.12	62.12
8.3	8.3	8.3	12.8	12.8	12.8
11.05	13.05	13.05	18.0	13.5	13.5
4.5	4.5	4.5	4.5	4.5	4.5
24	27.8	27.8	27.8	27.8	27.8
8.17	8.17	8.17	8.17	8.17	8.17
8.11	8.11	8.11	8.09	11.04	11.04
8.51	8.49	8.49	8.54	8.46	8.46
7.3	7.3	7.3	7.30	7.30	7.30
19.5	19.5	19.5	19.5	19.75	19.75

(Continued)

Lake Metroparks  
Property Tax Rates - All Direct and Overlapping Governments  
(Per \$1,000 Of Assessed Value)  
Last Ten Years

	2010	2011	2012	2013	2014
<b>VILLAGES</b>					
Fairport Harbor	\$9.56	\$9.56	\$9.56	\$10.06	\$10.06
Grand River	7.5	7.5	7.5	8	8
Kirtland Hills	18	18	18	18	18
Lakeline	6	6	6	6	8
Madison (b)	9.43	9.43	9.43	9.43	9.43
North Perry (c)	11.5	12	12	12	12
Perry (c)	14.5	15	12	12	12
Timberlake	21.2	21.2	21.2	21.2	21.2
Waite Hill	16	16	16	16	16
<b>TOWNSHIPS</b>					
Concord	9.4	9.4	10.4	10.4	10.4
Leroy	11.9	11.9	11.9	11.9	11.9
Madison (b)	21.63	21.63	21.63	21.63	21.43
Painesville	12.65	12.65	13.45	13.45	13.45
Perry (c)	11.5	12	12	12	12
<b>LIBRARIES</b>					
Fairport	1.84	1.84	1.84	1.84	1.84
Kirtland	0	0	0	1	1
Madison	1	1	1	2.25	2.25
Mentor	1.1	1.1	1.1	1.1	2
Morley	1.66	1.74	1.73	1.74	1.82
Perry	1	1	1	1	1
Wickliffe	2.9	2.9	2.9	2.9	2.9
Willoughby-Eastlake	1.3	2.3	2.3	2.3	2.3

2015	2016	2017	2018	2019
\$10.06	\$10.06	\$17.86	\$17.86	\$17.86
8	8	8.5	7.5	7.5
18	18	18	23.0	23.0
8	8	8	8	8
13.23	13.23	15.23	5.8	5.8
11	11	11	2.3	2.3
11	11	11	2.3	2.3
21.2	21.2	21.2	21.2	21.2
22.2	22.2	22.2	22.2	22.2
10.4	11.4	11.7	11.7	11.7
12.8	12.8	12.8	12.8	12.8
21.43	21.43	23.43	14.95	14.95
17.67	17.67	21.17	23.12	23.12
11	11	11	3.6	3.6
1.84	1.84	1.84	1.84	1.84
1	1	1	1.0	1.0
2.25	2.25	2.25	2.25	2.25
2	2	2	2.0	2.0
1.8	1.78	1.77	1.7	1.7
1	1.75	1.75	1.75	1.75
2.9	2.9	2.9	2.9	2.9
2.3	2.3	1	2.3	2.3

(Continued)

Lake Metroparks  
 Property Tax Rates - All Direct and Overlapping Governments  
 (Per \$1,000 Of Assessed Value)  
 Last Ten Years

	2010	2011	2012	2013	2014
<b>OTHER POLITICAL SUBDIVISIONS</b>					
Lake Metroparks	\$2.30	\$2.30	\$2.30	\$2.80	\$2.80
Lakeland Community College	3.2	3.2	3.2	3.2	3.2
Auburn Joint Vocational School	1.5	1.5	1.5	1.5	1.5
Lake County School Financing District	4.9	4.9	4.9	4.9	4.9
Madison Fire District	6.48	6.48	6.48	6.48	6.48
Perry Fire District	7.4	7.4	7	7.4	7.4

- a. Includes millage for Auburn Joint Vocational School
- b. Includes millage for Madison Fire District
- c. Includes millage for Perry Library District and Perry Fire District

Source: Lake County Auditor's Office



---

2015	2016	2017	2018	2019
\$2.80	\$2.80	\$2.80	\$2.80	\$2.80
3.2	3.6	3.6	3.58	3.58
1.5	1.5	1.5	1.5	1.5
4.9	4.9	4.9	4.9	4.9
6.48	6.48	8.48	10.48	10.48
7.4	7.4	7.4	7.4	7.4

Lake Metroparks  
Principal Taxpayers

Table 9

December 31, 2019 and Nine Years Ago

Name of Taxpayer	Nature of Business	Assessed Value	Percent of Total
<b>Principal Taxpayers Real Estate Tax</b>		<b>January 1, 2019</b>	
First Energy Nuclear	Electric Company	\$49,551,600	0.8303%
First Energy Generation Corp	Electric Company	20,755,000	0.3478%
Lubrizol Corporation	Mfg. for chemical additives for fuels and lubricants	18,958,470	0.3177%
FCRG Tamarac Holding LLC	Apartments	13,274,640	0.2224%
Lake Hospital System Inc	Hospital system	11,352,130	0.1902%
First Interstate Willoughby LTD	Developer of Willoughby Commons and Creekside	9,588,630	0.1607%
Winchester Apts LTD	Apartments	7,700,000	0.1290%
Wal Mart Real Estate	Retail Shopping	7,610,810	0.1275%
Pine Ridge G & H LLC	Apartments	7,498,570	0.1257%
DFG-Mentor Erie Commons	Retail Shopping	6,337,330	0.1062%
	Totals	<u>\$152,627,180</u>	<u>2.5576%</u>
	Total Assessed Valuation	<u>\$5,967,599,530</u>	
<b>Principal Taxpayers Real Estate Tax</b>		<b>January 1, 2010</b>	
Simon property group LP	Developer of Great Lakes Mall	\$27,595,230	0.4354%
Lubrizol Corporation	Mfg. for chemical additives for fuels and lubricants	18,212,820	0.2873%
Tam a Rac Estates	Residential developer	13,125,000	0.2071%
DDRTC Willoughby Hills SC	Retail developer	12,557,270	0.1981%
Wal Mart Real Estate	Retail Shopping	12,071,370	0.1904%
Euclid Realty LLC	Retail developer	11,669,830	0.1841%
First Interstate Willoughby LTD	Developer of Willoughby Commons and Creekside	10,938,350	0.1726%
Steris Corporation	Provider of infection, contamination prevention systems and products	10,043,850	0.1585%
Pine Ridge G & H LLC	Residential developer	9,062,120	0.1430%
Lake Hospital System Inc	Hospital system	8,762,590	0.1382%
	Totals	<u>\$134,038,430</u>	<u>2.1147%</u>
	Total Assessed Valuation	<u>\$6,338,526,292</u>	

Total Assessed Valuation Real property taxes paid in 2019 are based on January 1, 2018

Total Assessed Valuation Real property taxes paid in 2010 are based on January 1, 2009

(continued)

Lake Metroparks  
Principal Taxpayers

December 31, 2019 and Nine Years Ago

Name of Taxpayer	Nature of Business	Assessed Value	Percent of Total Assessed Value
<b>Tangible Public Utility Property Taxpayers</b>		<b>January 1, 2019</b>	
American Transmission	Electric utility	\$149,589,510	41.3942%
Cleveland Electric Illuminating	Electric utility	114,761,710	31.7567%
First Energy Nuclear	Electric utility	45,632,180	12.6273%
Aqua Ohio Inc	Water utility	31,426,250	8.6962%
East Ohio Gas	Natural gas utility	14,181,240	3.9242%
Orwell Trumbull Pipeline Co	Natural gas utility	2,633,260	0.7287%
Orwell Natural Gas	Natural gas utility	2,409,600	0.6668%
Cobra Pipeline	Natural gas utility	364,060	0.1007%
First Energy Generation	Electric utility	254,660	0.0705%
Brainard Gas Corp	Natural gas utility	29,270	0.0081%
	Totals	<u>\$361,281,740</u>	<u>99.9734%</u>
	Total Assessed Valuation	<u>\$361,378,000</u>	
<b>Tangible Public Utility Property Taxpayers</b>		<b>January 1, 2010</b>	
First Energy Nuclear	Electric utility	\$225,996,670	3.5654%
First Energy Generation	Electric utility	118,217,970	1.8651%
Cleveland Electric Illuminating Co.	Electric utility	84,576,970	1.3343%
Aqua Ohio, Inc.	Water utility	25,412,530	0.4009%
American Transmission	Electric utility	21,352,940	0.3369%
Ohio Edison	Electric utility	6,328,050	0.0998%
East Ohio Gas	Natural gas utility	7,540,280	0.1190%
Orwell Trumbull Pipeline Co	Natural gas utility	843,030	0.0133%
CSX Transportation	Railroad Utility	470,090	0.0074%
Norfolk and Southern	Railroad Utility	451,380	0.0071%
	Totals	<u>\$491,189,910</u>	<u>7.7493%</u>
	Total Assessed Valuation	<u>\$6,338,526,292</u>	

Public utility tangible personal property tax paid in 2019 is based on values listed on December 31, 2018

Public utility tangible personal property tax paid in 2010 is based on values listed on December 31, 2009

Source: Lake County Auditor's Office

Lake Metroparks  
Property Tax Levies and Collection  
Real, Public Utility and Tangible Personal Property (1)  
Last Ten Years

Table 10

Tax Year	Fiscal Year	Current Tax Levy	Current Tax Collection	Percent of Levy Collected	Delinquent Tax Collections(2)	Total Tax Collections	Total Collections as a Percent of Levy
2018-2019	2019	\$16,431,003	\$16,029,208	97.6%	\$361,836	\$16,391,044	99.76%
2017-2018	2018	16,301,300	15,706,751	96.4%	409,459	16,116,210	98.86%
2016-2017	2017	16,352,508	15,936,945	97.5%	513,191	16,450,136	100.60%
2015-2016	2016	16,223,561	15,752,162	97.1%	564,954	16,317,116	100.58%*
2014-2015	2015	16,094,944	15,554,859	96.6%	600,907	16,155,766	100.38%*
2013-2014	2014	15,933,486	15,402,832	96.7%	378,551	15,781,383	99.05%*
2012-2013	2013	16,024,888	15,549,743	97.0%	475,876	16,025,619	100.00%*
2011-2012	2012	13,696,683	13,281,826	97.0%	401,559	13,683,385	99.90%*
2010-2011	2011	13,268,143	12,632,233	95.2%	373,765	13,005,998	98.02%*

(1) Do not equal amounts in financial statements due to State reimbursements.

\* Delinquent collections are not segregated by tax year.

(2) The County does not maintain delinquency information by tax year.

Source: Lake County Auditor's Office

Lake Metroparks  
Ratios of Outstanding Debt  
Last Ten Years

Table 11

Year	Population	Assessed Value	Gross Bonded Debt	Less Balance in Debt Service Fund	Net Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt Per Capita	Net Bonded Debt as a Percentage of Personal Income
2019	230,149	\$6,328,977,530	\$0	\$0	\$0	0%	\$0	0%
2018	230,514	5,849,397,020	0	0	0	0%	0	0%
2017	230,370	5,879,215,040	0	0	0	0%	0	0%
2016	228,614	5,869,432,440	0	0	0	0%	0	0%
2015	230,510	5,739,195,400	0	0	0	0%	0	0%
2014	229,857	5,674,239,290	0	0	0	0%	0	0%
2013	229,857	5,726,757,170	625,000	535	624,465	.01%	2.72	.01%
2012	230,351	6,318,496,590	1,250,000	28,792	1,221,028	.02%	5.30	.02%
2011	230,619	6,413,227,720	2,075,000	38,158	2,036,842	.03%	8.83	.04%
2010	236,775	6,388,526,292	2,900,000	173	2,899,827	.05%	12.25	.06%
2009	233,392	6,794,899,728	3,725,000	171	3,724,829	.05%	15.96	.08%

Sources: (1) U.S. Census Bureau  
Lake County Auditor's Office

Computation of Direct and Overlapping Debt

December 31, 2019

	Governmental Outstanding Debt (1)	Percent Applicable (2)	Amount Applicable to Lake Metroparks
<b><u>DIRECT DEBT</u></b>			
Lake Metroparks	\$0	100.00%	\$0
Total Direct Debt	<u>\$0</u>		<u>\$0</u>
<b><u>OVERLAPPING DEBT</u></b>			
County of Lake	\$7,395,000	100.00%	\$7,395,000
All Cities wholly within Lake County	78,257,334	100.00%	78,257,334
All Villages wholly within Lake County	5,365,530	100.00%	5,365,530
All Townships wholly within Lake County	437,662	100.00%	437,662
All School Districts wholly within Lake County	224,270,936	100.00%	224,270,936
All Library/Other Districts wholly within Lake County	3,515,001	100.00%	3,515,001
Kirtland Local School District	10,299,992	99.26%	10,224,046
Madison Local School District	20,965,782	96.13%	20,153,684
Mentor Exempted Village School District	0	99.71%	0
Riverside Local School District	38,258,905	99.56%	38,091,793
Auburn Vocational School District	4,815,000	51.92%	2,499,940
Total Overlapping Debt	<u>\$393,581,142</u>		<u>\$390,210,926</u>
Total Net Direct and Overlapping Debt	<u><u>\$393,581,142</u></u>		<u><u>\$390,210,926</u></u>

(1) Per confirmation with respective entities via Lake County Auditor's Office. Amount excludes general obligation debt reported in enterprise funds.

(2) Determined, on a percentage basis, by dividing the amount of assessed valuation of the political subdivision's territory that is within the boundaries of Lake County by the total assessed valuation of the political subdivision.

Source: Lake County Auditor's Office

Lake Metroparks  
 Legal Debt Margin Information  
 Last Ten Years

Table 13

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Debt Limit	\$63,289,770	\$58,493,970	\$58,792,150	\$58,694,320	\$57,391,954	\$56,742,393	\$57,267,572	\$63,184,966	\$64,132,277	\$63,385,623
Total Debt Applicable to Limit	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>625,000</u>	<u>1,250,000</u>	<u>2,075,000</u>	<u>2,900,000</u>
Legal Debt Margin	<u>\$63,289,770</u>	<u>\$58,493,970</u>	<u>\$58,792,150</u>	<u>\$58,694,320</u>	<u>\$57,391,954</u>	<u>\$56,742,393</u>	<u>\$56,642,572</u>	<u>\$61,934,966</u>	<u>\$62,057,277</u>	<u>\$60,485,623</u>
Total Net Debt Applicable to Limit as a Percentage of	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	1.09%	1.98%	3.24%	4.58%

Legal Debt Margin Calculation December 31, 2019:

Assessed value of taxable property	\$6,328,977,000
Debt Limit (1% of total assessed value)	\$63,289,770
Bonded Debt	\$0

<b>POPULATION</b>	<b>LAKE COUNTY</b>	<b>OHIO</b>
Population, 2019 estimate	230,149	11,689,100
Population, 2018 estimate	230,514	11,689,442
Population, percent change, April 1, 2010 to July 1, 2019	<0.1%	1.3%
Population, percent change, April 1, 2010 to July 1, 2018	0.2%	1.3%
Population, 2010	230,041	11,536,504
Persons under 5 years, percent, 2019	4.9%	5.9%
Persons under 18 years, percent, 2019	20.0%	22.2%
Persons 65 years and over, percent, 2019	20.0%	17.1%
Female persons, percent, 2019	51.2%	51.0%
-----		
White alone, percent, 2019 (a)	91.8%	81.9%
Black or African American alone, percent, 2019 (a)	4.6%	13.0%
American Indian and Alaska Native alone, percent, 2019 (a)	0.2%	0.3%
Asian alone, percent, 2019 (a)	1.5%	2.5%
Native Hawaiian and Other Pacific Islander alone, percent, 2019 (a)	--	0.1%
Two or more races, percent, 2019	1.8%	2.3%
Hispanic or Latino, percent, 2019 (b)	4.7%	3.9%
White alone, not Hispanic or Latino, percent, 2019	87.7%	78.7%
-----		
Living in same house 1 year and over, 2014-2018	89.5%	85.2%
Foreign born persons, percent, 2014-2018	5.4%	4.5%
Language other than English spoken at home, pct age 5+, 2014-2018	7.7%	7.0%
High school graduates, percent of persons age 25+, 2014-2018	92.0%	90.1%
Bachelor's degree or higher, pct of persons age 25+, 2014-2018	27.9%	27.8%
Veterans, 2014-2018	14,869	729,649
Mean travel time to work (minutes), workers age 16+, 2014-2018	23.2	23.5
Housing units, 2018	103,281	5,217,423
Homeownership rate, 2013-2018	74.4%	66.0%
Median value of owner-occupied housing units, 2014-2018	\$153,100	\$140,000
-----		
Households, 2014-2018	95,980	4,654,075
Persons per household, 2014-2018	2.36	2.43
Per capita money income in past 12 months 2014-2018	\$33,737	\$30,304
Median household income 2013-2017	\$63,475	\$54,533
Persons below poverty level,	7.5%	13.9%

(a) Includes persons reporting only one race

(b) Hispanics may be of any race, so also are included in applicable race categories

Source: U.S. Census Bureau



---



---

**UNEMPLOYMENT RATES**  
 (LAST TEN YEARS)

---

Year	Lake County	State of Ohio	United States
2019	3.3%	4.2%	3.5%
2018	4.6%	4.8%	3.9%
2017	4.4%	4.7%	4.1%
2016	4.7%	4.7%	4.9%
2015	3.7%	4.6%	5.0%
2014	5.7%	4.8%	5.6%
2013	6.4%	7.2%	6.7%
2012	6.3%	6.7%	7.9%
2011	6.6%	8.1%	8.5%
2010	7.6%	9.6%	9.4%

Source: Ohio Department of Job and Family Services

**POPULATION**

---

<u>Year</u>	<u>County Population</u>	<u>Increase (Decrease)</u>	<u>Percent Increase (Decrease)</u>
1940	50,202		
1950	75,979	25,777	51.3%
1960	148,700	72,721	95.7%
1970	197,200	48,500	32.6%
1980	212,801	15,601	7.9%
1990	215,499	2,698	1.3%
2000	227,511	12,012	5.6%
2010	230,041	2,530	1.1%

Lake County, Ohio  
Principal Employers  
Current Year and Nine Years Ago  
December 31, 2019

Table 15

2019 Employer (3)	Nature of Business	Percentage of Total	
		Employed	Employment
Lake Health, Inc. (2)	Health care	3,600	3.00%
	Infection and contamination		
Steris Corporation (1)	preventive systems	1,750	1.46%
Lake County Government (5)	County Government	1,722	1.44%
Lubrizol Corporation (6)	Chemical additives	1,412	1.18%
Willoughby-Eastlake City Schools (2)	School District	1,465	1.22%
City of Mentor (1)	City Government	916	0.76%
Mentor Exempted Village Schools (1)	School District	898	0.75%
Wal-Mart Stores, Inc (2)	Retail	745	0.62%
Avery Dennison Corporation (1)	Pressure-sensitive products	731	0.61%
Classic Auto Group (1)	Auto Sales	624	0.52%
Totals		<u>13,863</u>	11.56%
Total employment within Lake County (4)		<u><u>119,900</u></u>	

2010 Employer (3)	Nature of Business	Percentage of Total	
		Employed	Employment
Lake County Government (5)	County government	2,014	1.65%
Lake Health, Inc.	Health care	1,644	1.34%
Lubrizol Corporation	Chemical additives	1,389	1.14%
Avery Dennison Corporation	Pressure-sensitive products	1,354	1.11%
First Energy Corporation	Electric Utility	1,216	0.99%
Willoughby-Eastlake City Schools	School District	1,065	0.87%
Mentor Exempted Village Schools	School District	1,026	0.84%
	Infection and contamination		
Steris Corporation	preventive systems	800	0.65%
	Computer Systems for Power		
ABB Automation Inc.	Plants	430	0.35%
Giant Eagle Inc.	Grocery Store Chain	429	0.35%
Totals		<u>11,367</u>	9.29%
Total employment within Lake County (4)		<u><u>122,300</u></u>	

- (1) From Mentor Exempted Village School District CAFR
- (2) From respective businesses
- (3) From 2010 Lake Metroparks CAFR
- (4) Ohio Labor Market Information - 2019 Information is not available.
- (5) From Lake County Auditor and Includes Lake County Board of DD
- (6) From City of Wickliffe

Lake Metroparks  
 Total Park Employees by Function  
 Last Ten Years

Table 16

<u>Function/Program</u>	<u>Total Number of Employees Paid as of December 31</u>									
	<u>2019 (1)</u>	<u>2018 (1)</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>	<u>2010</u>
Governmental	500	513	452	460	530	450	438	399	396	397
Business-type	0	0	60	70	69	68	58	61	57	55
Total	<u>500</u>	<u>513</u>	<u>512</u>	<u>530</u>	<u>599</u>	<u>518</u>	<u>496</u>	<u>460</u>	<u>453</u>	<u>452</u>

(1) - Prior to 2018, the Golf Division was included in the Business-type Activities.

Lake Metroparks  
Operating Indicators - Parks and Recreation  
Last Ten Years

Table 17

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
Park Visits	3,464,095	3,429,984	3,493,552	3,462,465	3,085,476	2,895,612	2,563,142	2,610,279	2,429,384	2,448,395
Rounds of Golf	49,172	45,973	51,065	55,212	54,000	52,684	52,268	65,189	53,898	64,430
Registered Programs	1,352	1,334	1,187	1,288	1,447	2,081	2,200	2,025	1,469	1,651
Program Participants	19,688	20,186	17,643	17,211	24,139	37,510	35,471	37,243	28,027	29,986
Special Events (including events held at the Farmpark)	59	45	41	38	35	36	45	43	43	41
Environmental Learning Center	33,005	32,642	28,581	30,572	26,139	12,042	5,817	3,363	11,331	19,885
Beach Attendance**	313,761	322,300	336,848	346,220	203,180	267,012	263,028	214,430	222,605	165,741
Special Events Participants (attendance totals calculated in the Farmpark totals also)	137,779	142,332	138,487	142,369	133,513	147,844	76,108	137,708	126,725	162,050
Farmpark Visits*	184,001	188,207	207,832	207,661	182,916	181,845	174,993	172,866	168,811	187,330
Penitentiary Glen Visits	220,135	137,784	73,078	51,591	67,837	51,572	48,812	48,565	48,858	51,455

\* Final Farmpark attendance figure includes special events held at facility; America the Beautiful, Vintage Ohio, Halloween Hayrides, Country Lights, corporate outings, and other special events (Ability Fair, Fiberfest, Fall Harvest Festival, Discovery Days, Quilt Show, Earth Day, Working Dog Weekend, Horsefest, Railroads in the Parks, Maple Sugaring Weekend, Corn and Pumpkin Weekend, Pairing Dinners and Senior Day), and evening classes.

\*\*PerchFest event has not been held at the beach since 2012.

Source: Lake Metroparks Registration, Ranger, Farmpark and Interpretive Services Divisions

Lake Metroparks

Table 18

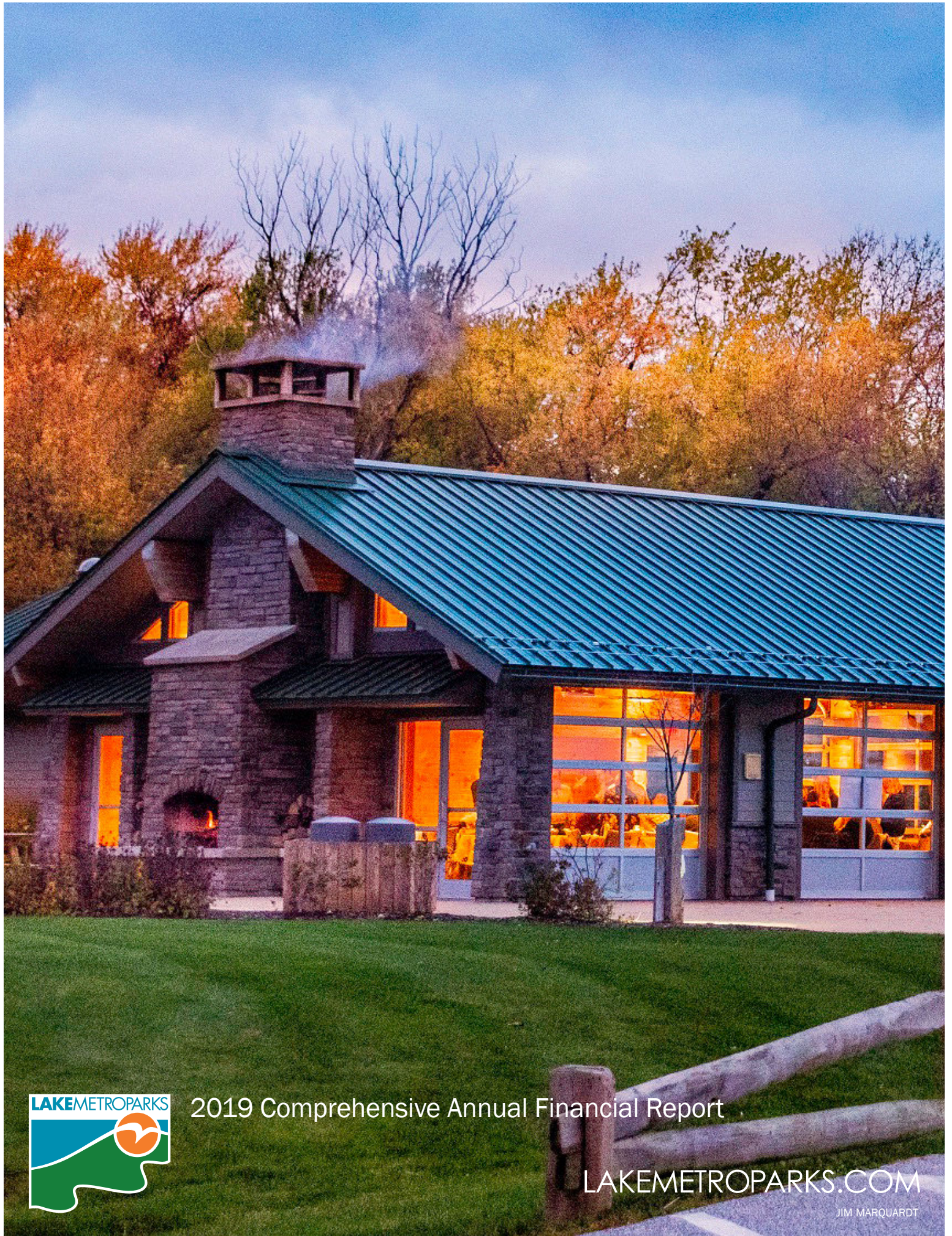
Capital Asset Statistics by Function - Parks and Recreation

Last Ten Years

	2019	2018	2017	2016	2015	2014	2013	2012	2011	2010
<u>Leisure Services</u>										
Number of Park Properties	47	47	46	46	45	45	45	44	43	43
Area of Properties (acres)	9,646.50	9,586	9,166	9,070	8,890	8,700	8,643	8,199	8,078	8,051
Programmed Buildings (sq.ft.)	121,431	121,431	121,431	121,431	121,431	129,244	125,156	125,156	125,156	125,156







2019 Comprehensive Annual Financial Report

LAKEMETROPARKS.COM

JIM MARQUARDT



**This page intentionally left blank.**



# OHIO AUDITOR OF STATE KEITH FABER



**LAKE METROPARKS**

**LAKE COUNTY**

## **CLERK'S CERTIFICATION**

**This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.**

*Susan Babbitt*

**CLERK OF THE BUREAU**

**CERTIFIED  
MAY 26, 2020**